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# 2015 IRP Overview



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*WUTC*

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Manager Integrated Resource Planning

March 4, 2016

# PSE 2015 IRP Overview

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- Nature of the Integrated Resource Plan
- Market Context
- Electric Resource Needs
- Electric Resource Plan and Key Resource Issues
- Gas Resource Needs
- Gas Resource Plan and Key Resource Issues
- Action Plans

# Integrated Resource Planning

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## Plans versus PLANS

Action Plan: Specific actions PSE intends to take.

## Resource Plans Are...

- More of a forecast of what we expect will be cost effective in the future, given what we think we know about the future today.
- Focused on minimizing costs to customers.

## Why is IRP Useful

- Understand how long-term uncertainties might affect near term decisions.
- Broader perspective of the future than if PSE operated in a vacuum.
- Prepare analytical frameworks for making real-time decisions.

# Market Context

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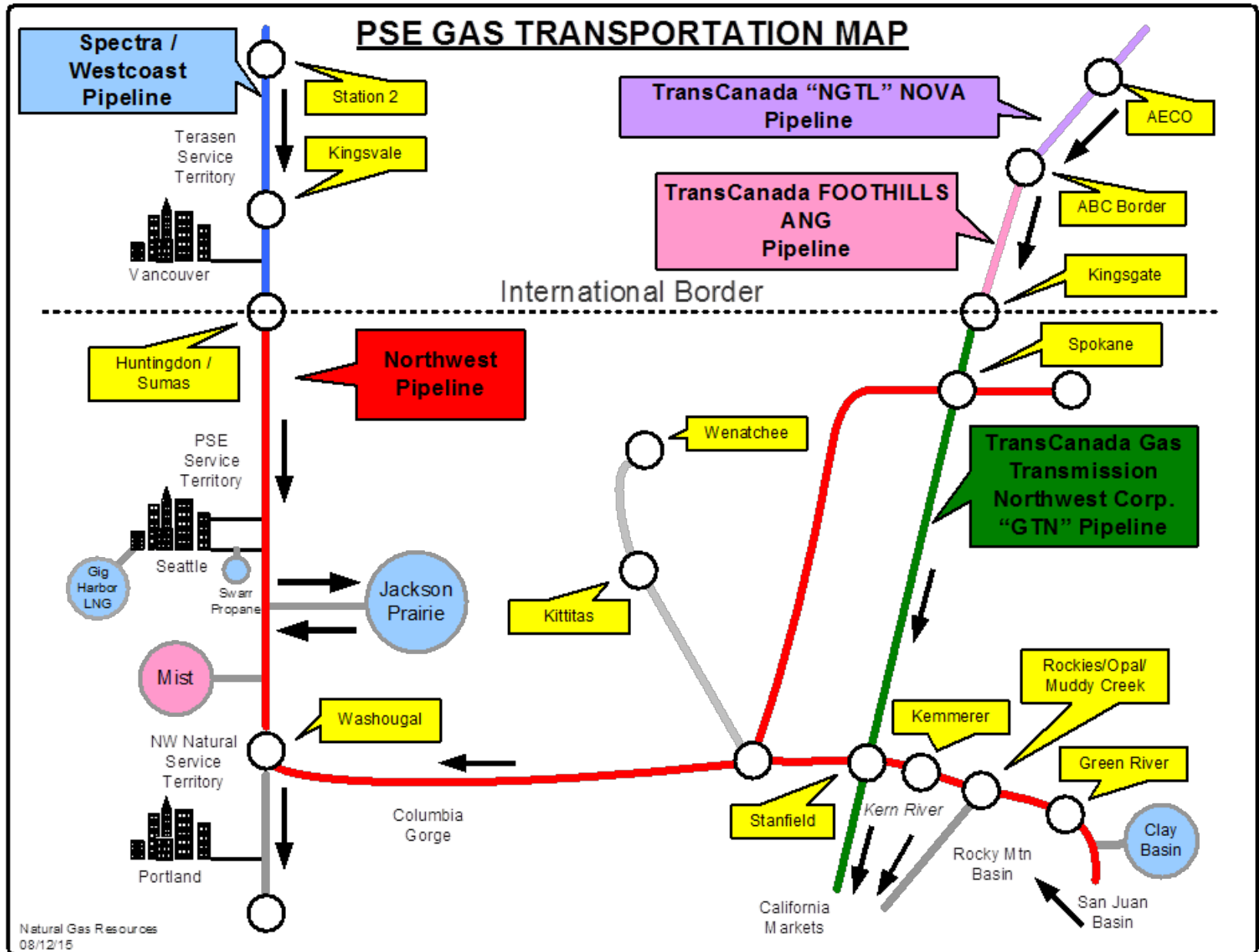
## Electric Market Concerns: Resource Adequacy

- Northwest Power and Conservation Council
  - May 2015 Adequacy Assessment: Region short 1,150 MW by 2021
  - August 2015 Draft 7<sup>th</sup> Power Plan: Region okay if meet conservation and demand response targets.
- Conclusion: No longer assume short-term market 100% reliable
  - Regional adequacy assessments never supported that assumption.

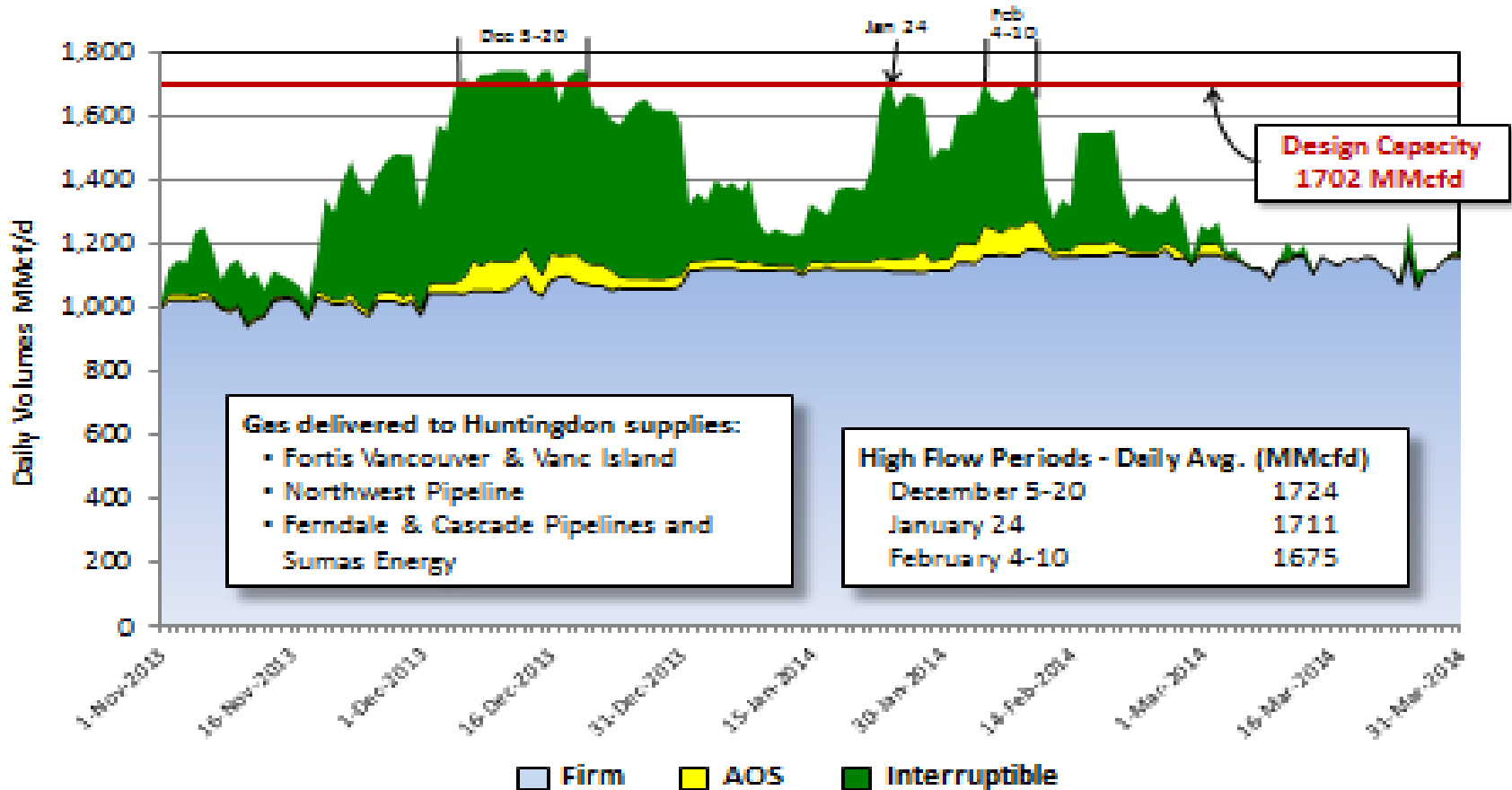
## Gas Market Concerns

- Pipeline capacity on Westcoast (upstream of Northwest Pipeline) is being fully utilized to peak capacity.
  - Short-term commodity markets may not be available to meet demand at Sumas under significantly cold weather conditions.
- Generation Fuel: Sufficient back-up fuel critical economic factor.

# Pacific Northwest Gas Supply System



# T-South Volume Flows to Huntingdon Winter 2013-2014



From a recent Westcoast presentation

# PSE 2015 IRP Overview

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- Nature of the Integrated Resource Plan
- Market Context
- Electric Resource Needs
  1. Load Forecast
  2. Reflect Wholesale Market Risk
  3. Planning Standard Based on Value to Customers
  4. LOLP to EUE
- Electric Resource Plan and Key Resource Issues
- Gas Resource Needs
- Gas Resource Plan and Key Resource Issues
- Action Plans

# Electric Resource Need: 4 Key Updates

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## 1. Updated Load Forecast

- Clear feedback from Commission in 2013 IRP
- Comprehensive update

## 2. Reflect Physical Risk of Wholesale Markets

- Had assumed wholesale markets 100% reliable
- Never aligned with region—concern by 2021

## 3. Revised Capacity Standard to Minimize Costs to Customers

- Old 5% LOLP: Used at Regional Level
- New: Minimizes Cost for Customers & Dramatically Reduces Risk

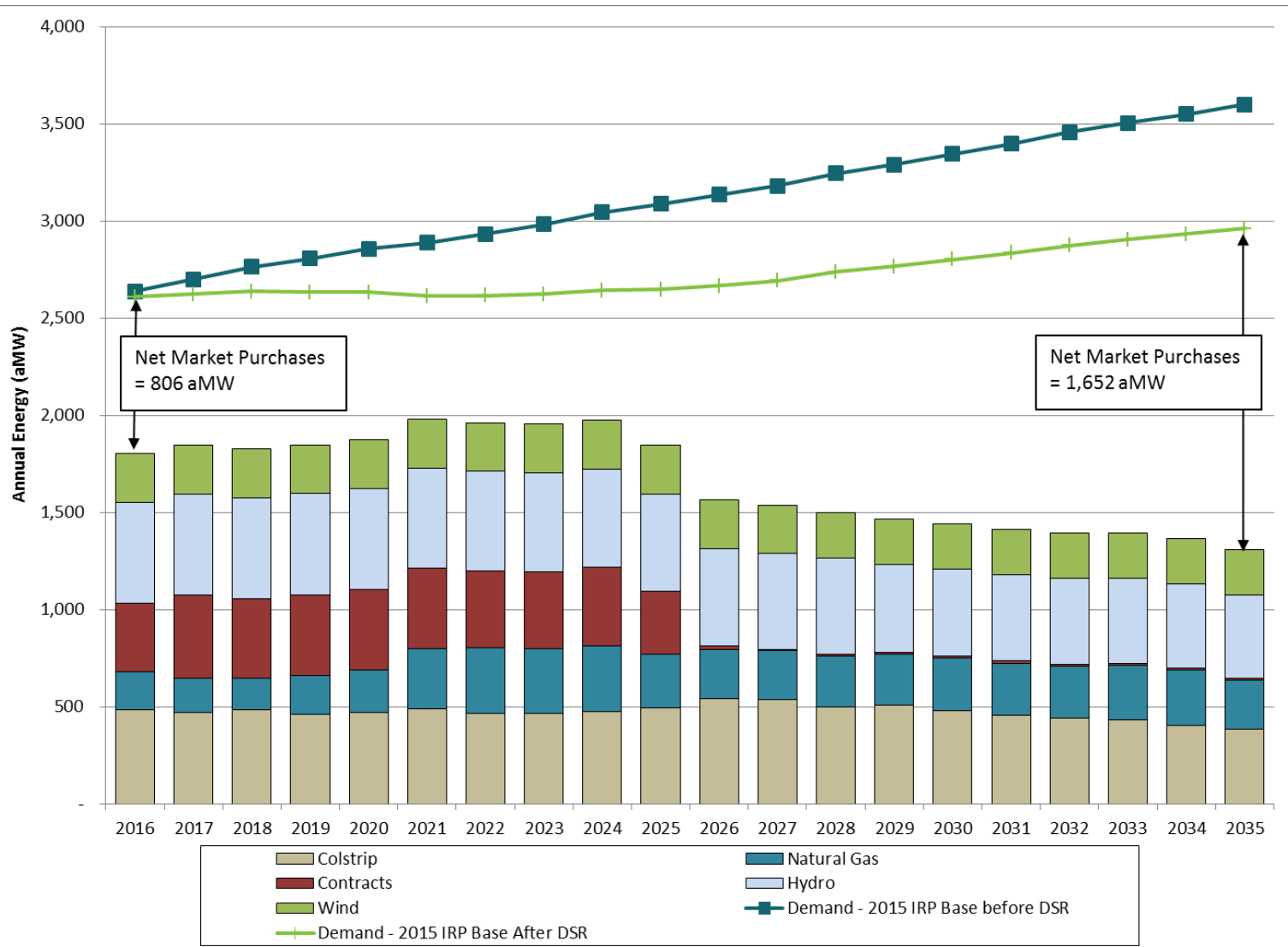
## 4. Changed metric from **LOLP** to **EUE**

- Used to compare different resources, not establish capacity need
- LOLP does not reflect magnitude, duration, or frequency of outages.

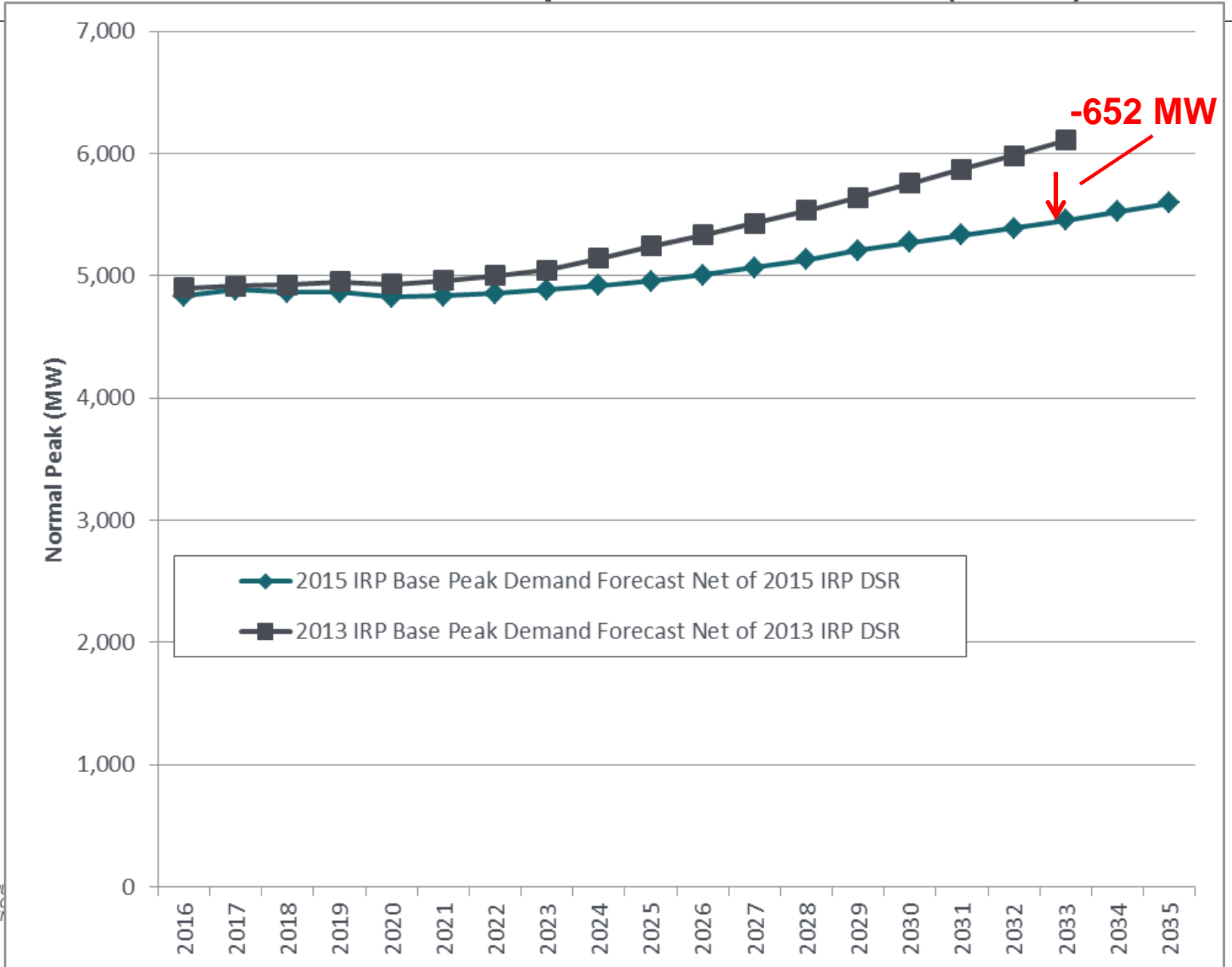




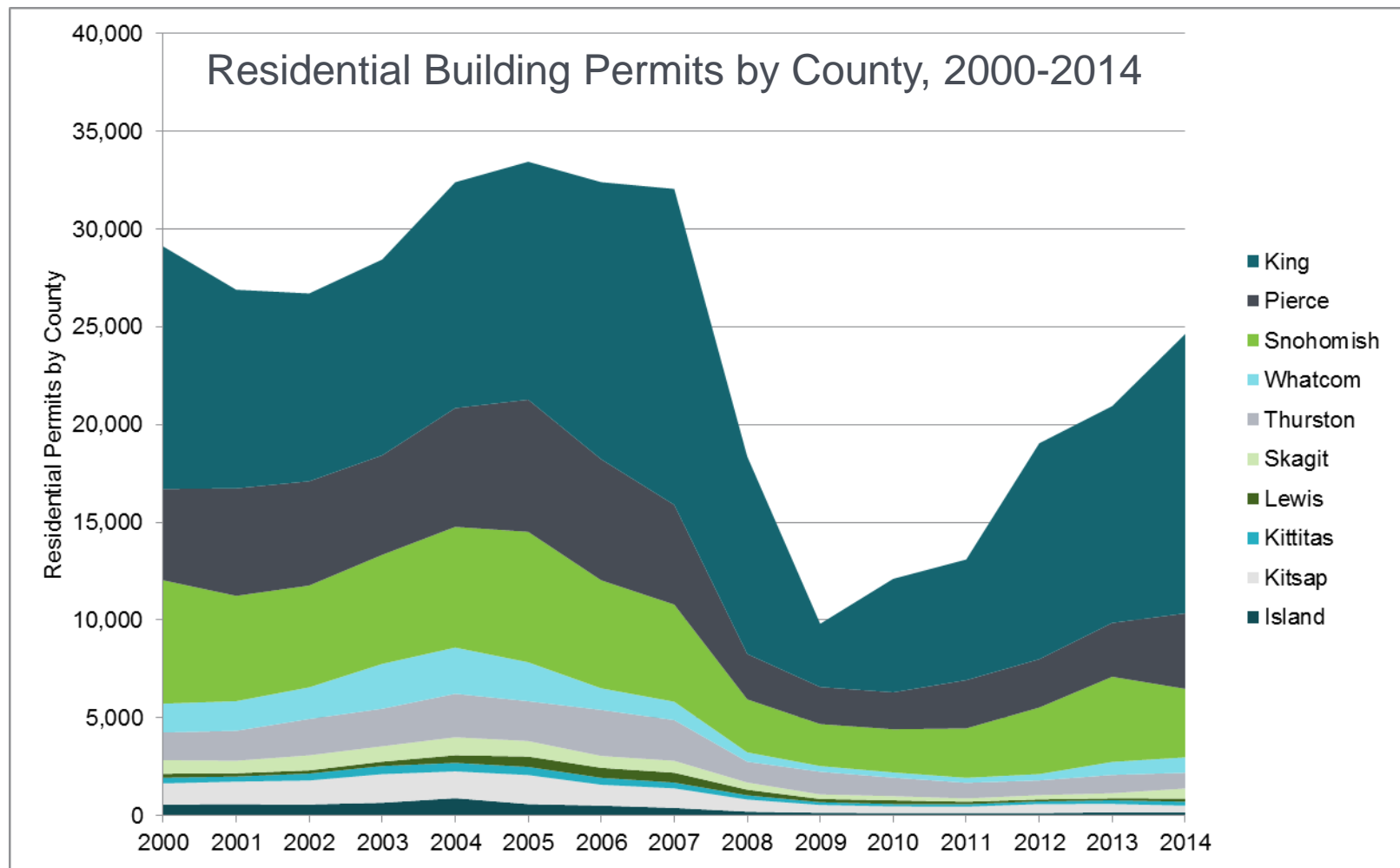
# 1. Load Forecast: Annual Load (aMW)



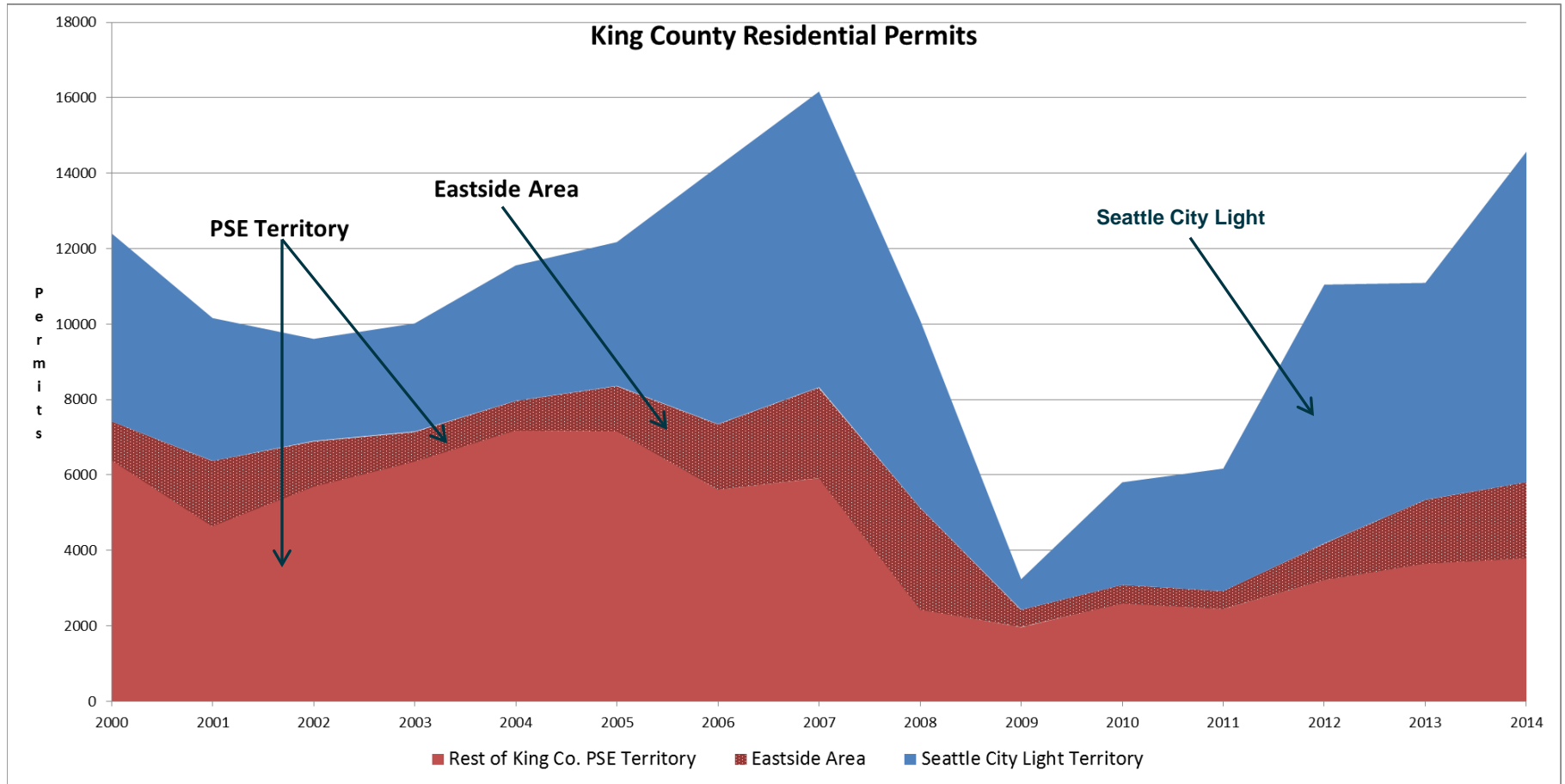
# 1. Load Forecast Updates: Peak (MW)



Except for King County, growth in residential building permits has not returned to pre-recession levels.



Within King County the majority of post-recession permits growth is outside of PSE's service area.



Data from Building Industry Association of Washington Reports, US Bureau of Census



# 1. 2013 IRP versus 2015 IRP Load Forecast Differences

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- 2013 IRP LF assumed faster recovery of US economy from recession, while 2015 IRP LF assumed a more gradual recovery
- 2015 IRP LF used updated US population growth forecast from the US Bureau of Census which is lower compared to 2013 IRP LF
- Customer growth and customer counts in the 2015 IRP LF forecast are lower than in 2013 IRP LF because of slower housing recovery
- Peak load growth and peak load levels are also projected to be lower in 2015 IRP LF versus 2013 IRP LF
- Disaggregated system wide forecast to county and sub-county regions to examine reasonableness from both system and sub-system perspectives

# Background: Adequacy Metrics

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## Loss of Load Probability (LOLP)

- Expected simulations with any load-resource balance shortfall.
- $(\# \text{Simulations with shortfall}) / (\text{total } \# \text{ of simulations})$ .
- No recognition of magnitude, duration, or frequency.

## Expected Unserved Energy (EUE)

- $(\text{Sum MWh shortfalls across all simulations}) / (\text{total } \# \text{ simulations})$ .
- Magnitude of energy lost, but not duration or frequency.

## Loss of Load Hours/Loss of Load Expectations (LOLH/LOLE)

- $(\text{Sum of hours short across all simulations}) / (\text{total } \# \text{ simulations})$ .
- Measure of duration, not magnitude or frequency.

## Expected Value of Lost Load (VOLL)

- DOE's Interruption Cost Estimator—consumer value of lost load.
- Calculations incorporate frequency, magnitude, and duration.

$$\frac{(\text{Sum of consumer value of lost energy across all simulations})}{(\text{total } \# \text{ simulations})}$$

## 2. Incorporating Physical Wholesale Market Risk

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In the past, PSE assumed wholesale markets were 100% reliable.

- Inconsistent with NPCC's resource adequacy modeling.
- As long as region passed adequacy test, update not worth expense.

By 2021, over 1300 MW of coal plants will be retired in the region.

- May 2015 adequacy assessment showed region short 1150 MW.

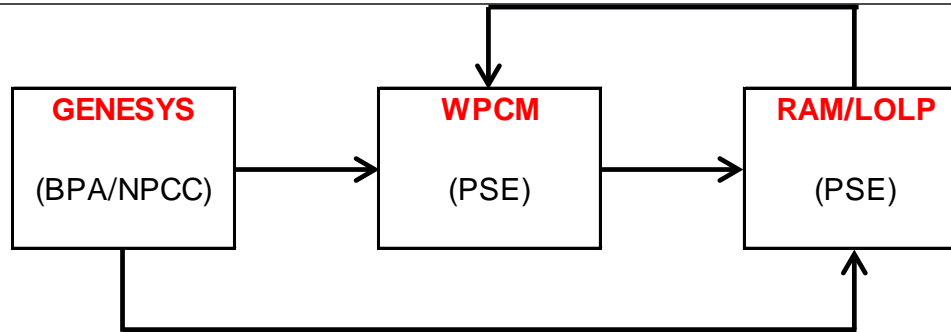
Needed to harmonize PSE's wholesale market view with analysis of the region.

- Very complicated to align PSE's resource adequacy model with regional model.



## 2. Incorporating Physical Wholesale Market Risk: Process Overview

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### GENESYS: Regional Adequacy Model

- Supports annual resource adequacy reports at NPCC.
- 6160 simulations of loads and resources.
- Starting point for PSE's outlook on market reliability.

### Wholesale Purchase Curtailment Model (WPCM)

- Allocates regional curtailments to PSE, which may cause PSE's resources to fall short of load.
- Market-based approach as there is no centralized decision maker.

### PSE's Resource Adequacy Model (RAM)

- Same 6160 simulations of loads/resource data as GENESYS.

PSE's loads/resources with wholesale market curtailments.



## 2. Incorporating Physical Wholesale Market Risk

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Started with base assumptions for regional assessment.

### Adjustments to Regional Model Assumptions

- Increased SW imports by 425 MW: Better ways to reflect “friction”
- Increased resources by 440 MW: PGE can build Carty 2
- Reduced 650 MW for Grays Harbor: No sign of firm pipeline capacity in a constrained gas pipeline corridor.
- Indirectly reflected 700 MW “stand-by resources”
  - Banks Lake 314 MW not operational now...maybe later?
  - PGE’s stand-by resources dispatch limited...for wholesale sales?
  - Reflected in Wholesale Purchase Curtailment Model.

# 3. Update to Planning Standard Needed

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## Updated Planning Standard Reduces Expected Costs

	5% LOLP Standard	Optimal Standard	Savings
Expected Value of Lost Load (\$ Million/yr):	\$ 169	\$ 39	\$ 130
Expected Annual Cost to Achieve Savings (\$ Million/yr):			\$ (63)
Annual Net Savings to Customers from Updating Planning Standard:			\$ 67

Conclusion: Update from 5 % LOLP needed to ensure lowest reasonable cost to customers.



### 3. Update Significantly Reduces Customer Risk

*Figure 1-1: Comparison of Old and New Electric Capacity Planning Standard*

		Reliability Metric		2021 Capacity (Surplus)/ Need after DSR (MW)	Customer Value of Lost Load	
		LOLP	EUE (MWh)		Expected (\$million/yr)	Risk-TailVar90 (\$million/yr)
1	2013 Planning Standard with Market Risk	5%	50.0	(117)	169	1,691
2	2015 Optimal Customer Planning Standard (Includes Market Risk)	1%	10.9	234	39	385
	Change			351	(130)	(1,306)

# 3. Planning Standard Update: Process Overview

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## Annualized Benefit/Cost Analysis

### Benefit

- Using MWh shortfalls from PSE's RAM: 6160 simulations in 2021
- Apply value of lost load from DOE's ICE calculator
- Changing resources leads to change in VOLL

### Cost: Levelized cost of CT

# 3. Value of Lost Load-Example

Figure N-23: Interruption Cost Calculation of an Average PSE Customer per Event of One-hour Duration

Customer Type	Number of Customers	Per Customer InterrCost per Event - 2011\$	Per Customer InterrCost per AvgKW/Hr - 2011\$	Implied Avg KW per Yr(Flat)	PSE Load Factors	Peak KW/Yr	PSE Peak Shares	Avg Peak per Yr per Cust, KW
	Year End 2020	1HR Duration	1HR Duration					
Medium&Large C&I	10,889	\$4,122.40	\$27.80	148.3	1.47	218	0.2	43.6
Small Comm&Ind	126,531	\$758.90	\$179.70	4.2	1.42	6	0.1	0.6
Residential	1,060,975	\$2.80	\$1.90	1.5	2.05	3	0.7	2.1
All Customers	1,198,395	<b>\$120.06</b>	\$38.76	3.1	1.71	5.3		<b>46.3</b>
<b>Interr Cost Aver Per Cust per Hr(\$2020)</b>		<b>\$149.94</b>						

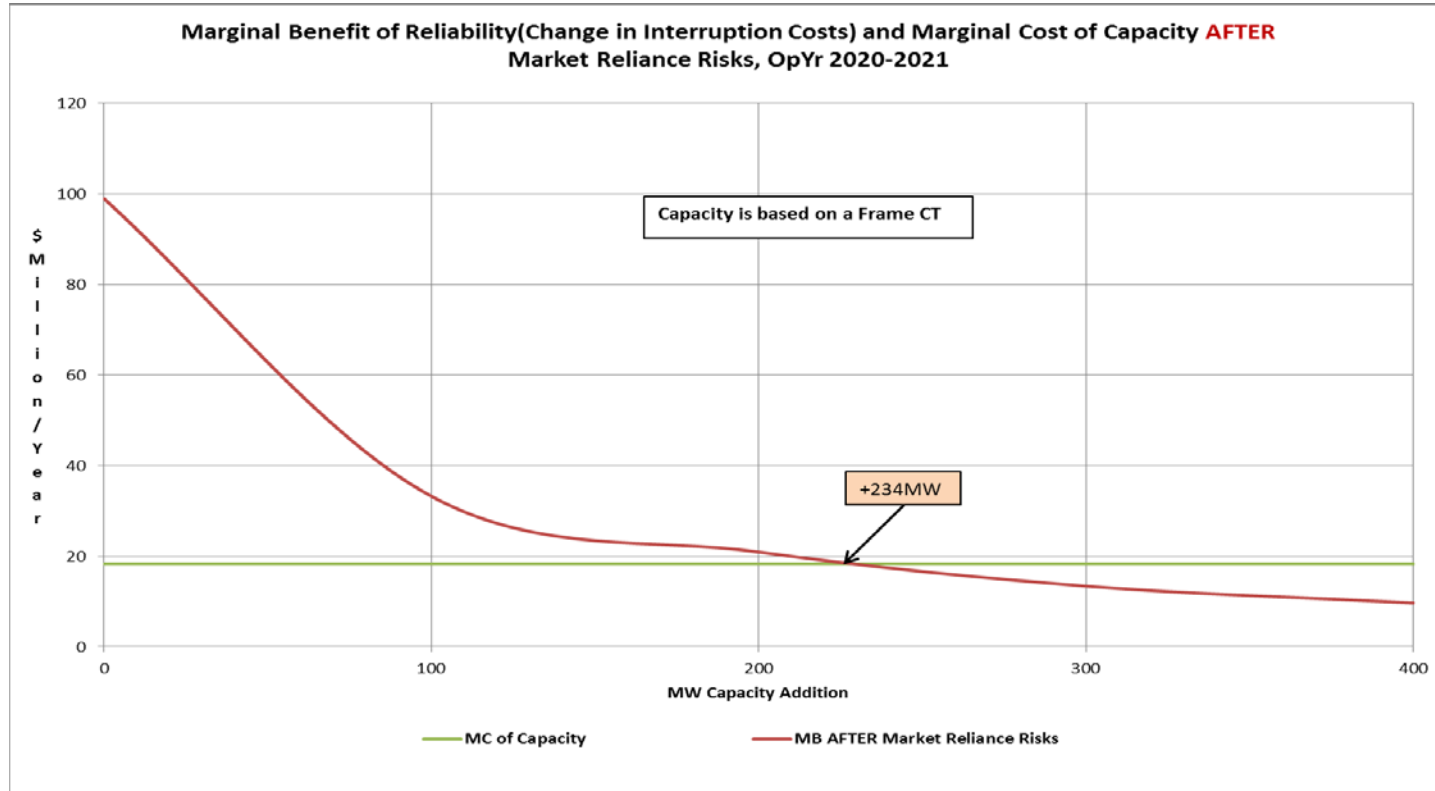
values appear reasonable

## Feedback at PNUCC Board Presentation

- Values may be too low for today's high-tech end-uses.

# 3. Benefit-Cost Analysis

Figure 6-4: Marginal Benefit of Reliability, 2015 Optimal Planning Standard



- Reflects expected VOLL, not risk.
- Additional generation would further reduce risk.
- Previous slide showed risk from updated standard all ready drops from \$1.6 billion to \$385 million.

# 4. LOLP to EUE

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## Clarification

- EUE used to compare resources
- B/C analysis drives capacity need, not change from LOLP to EUE

	<u>LOLP</u>	<u>EUE</u> <u>(MWh)</u>
2013 Planning Standard	5%	26
2013 Planning Standard with Market Risk	5%	50

## Reason to Update

- Compared EUE for 5% LOLP with and without market risk.
- Expected unserved energy doubles, though achieved same LOLP.
- LOLP misses the mark.
- Additionally, LOLP disadvantages intermittent resources, which may reduce MWh of lost load, but not completely avoid all shortfalls.

# Combining Impact of Incorporating Market Risk and Planning Standard Update

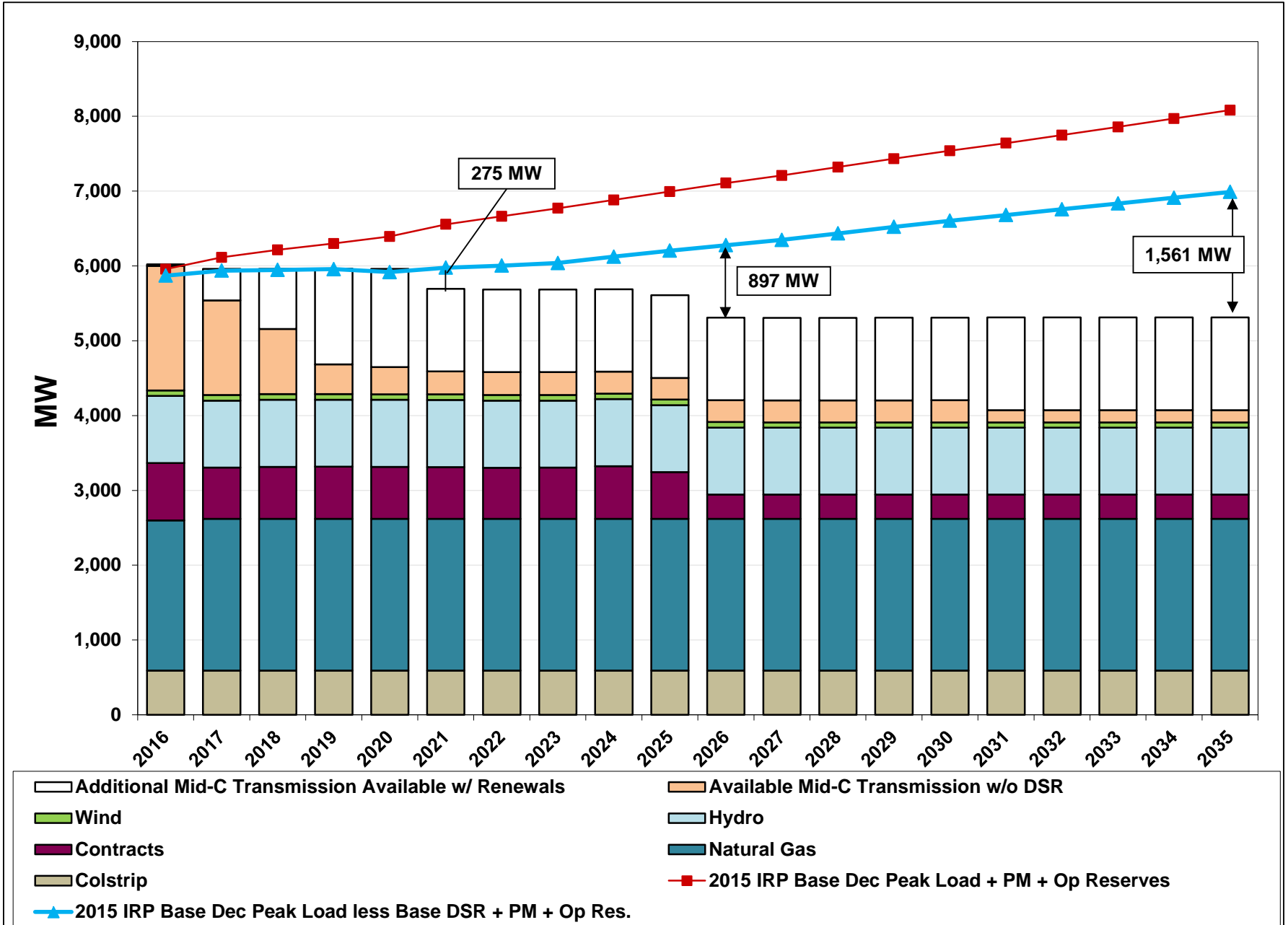
Figure 6-2: Summary of Planning Standard Changes

		Reliability Metric		2021 Peaker Capacity Added after DSR (MW)	Customer Value of Lost Load	
		LOLP	EUE (MWh)		Expected (\$mill/yr)	TVar90 (\$mill/yr)
1	2013 Planning Standard with No Market Risk	5%	26	(150)	86*	858*
2	2013 Planning Standard with Market Risk	5%	50	(117)	169	1,691
3	2015 Optimal Planning Standard (Includes Market Risk)	1%	10.9	234	39	385

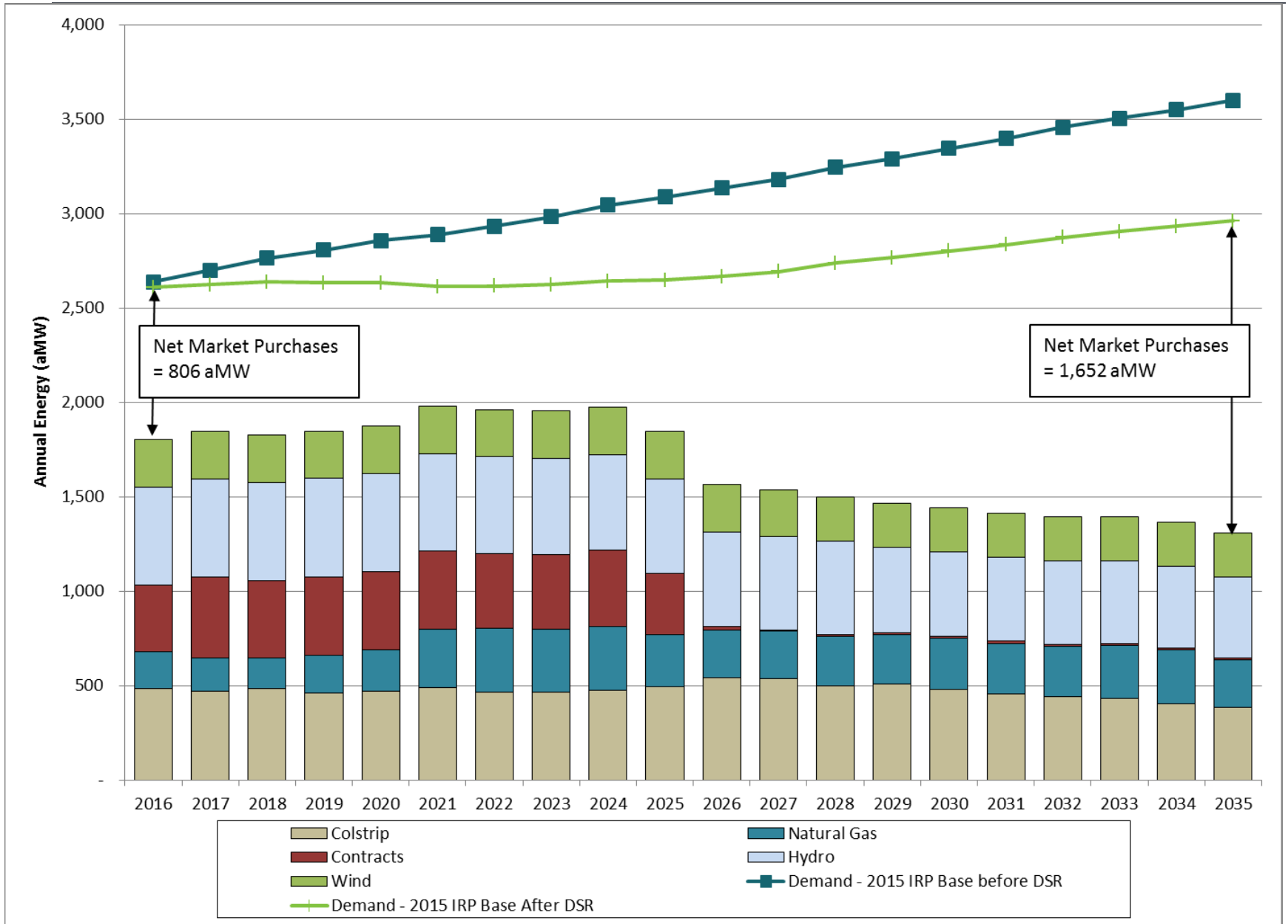
\* Inaccurate estimate because it ignores reliability impact of wholesale market risk.



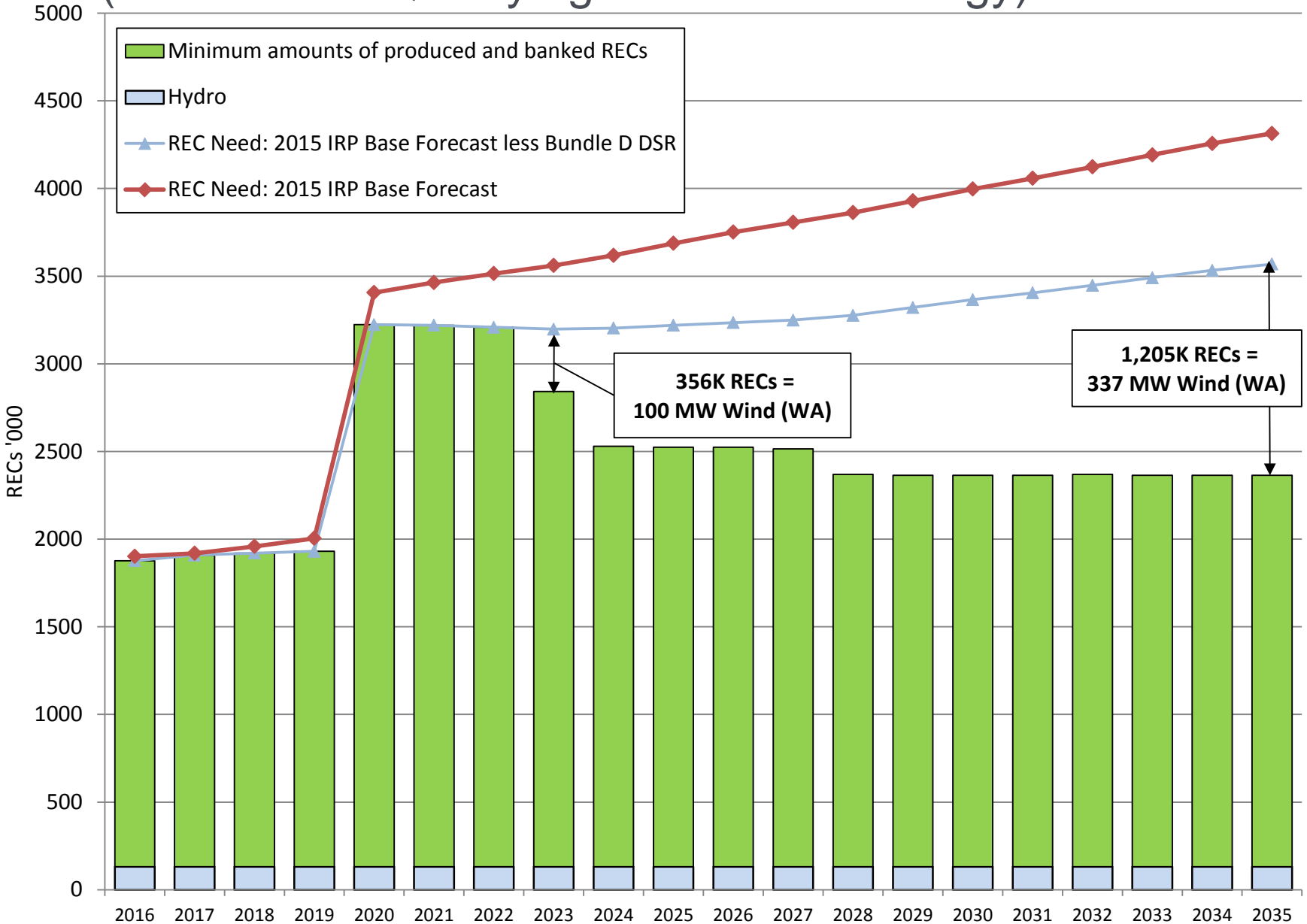
# Electric Peak Capacity Load/Resource Balance



# Annual Energy Need/Position



# Renewable Resource/Renewable Energy Credit Need (RECs/MWh Qualifying Renewable Energy)



# PSE 2015 IRP Overview

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- **Electric Resource Plan and Key Resource Issues**
- Gas Resource Needs
- Gas Resource Plan and Key Resource Issues
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# Resource Plan

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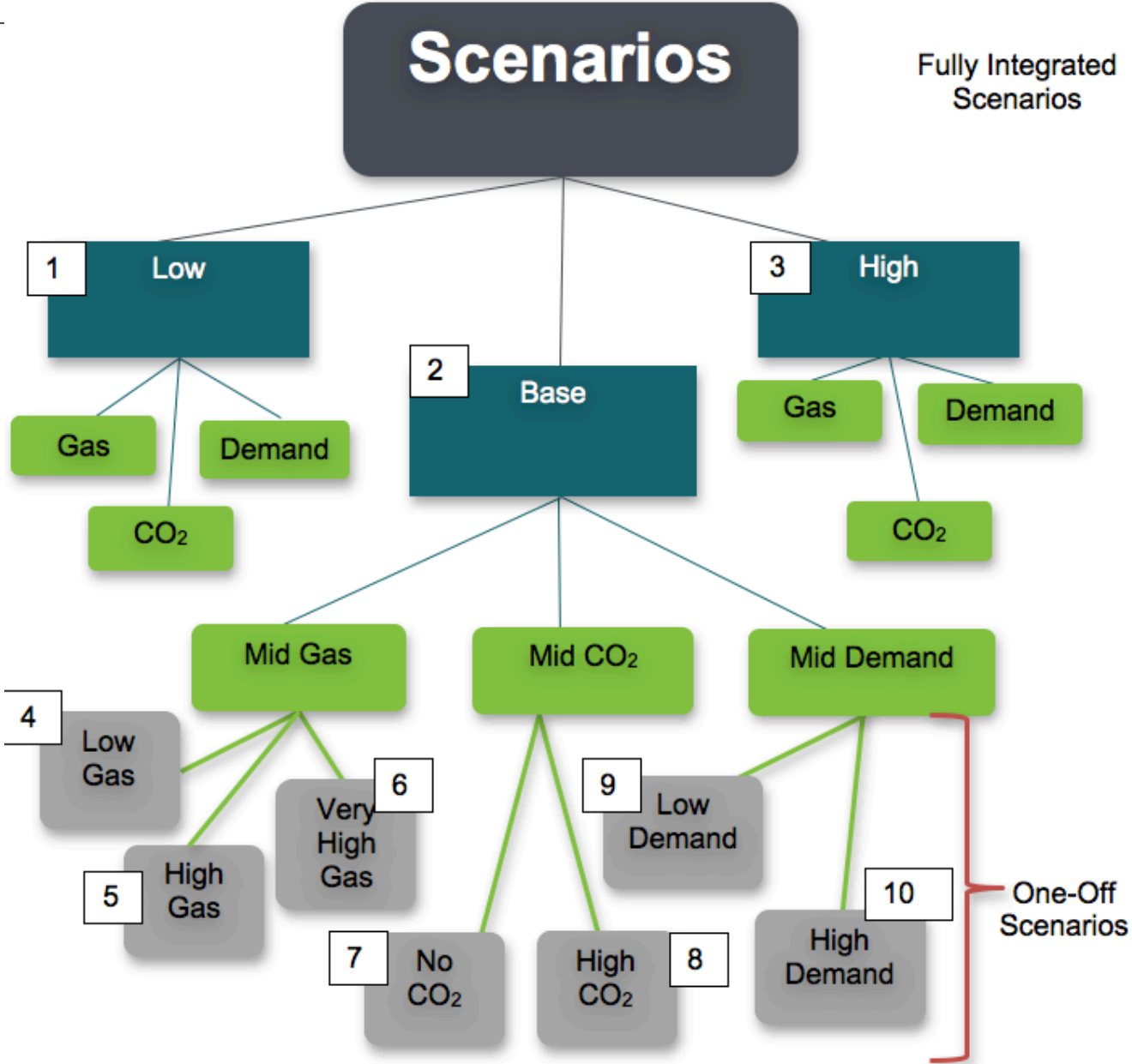
*Figure 1-7: Electric Resource Plan Forecast,  
Cumulative Nameplate Capacity of Resource Additions*

	<b>2021</b>	<b>2026</b>	<b>2030</b>	<b>2035</b>
Conservation (MW)	411	669	770	906
Demand Response (MW)	121	130	138	148
Wind (MW)	-	206	337	337
Combined Cycle Gas (MW)	-	577	577	805
Peaker/CT Dual Fuel (MW)	277	403	609	609

Additional...if Colstrip Retired by 2026

- Units 1 & 2: Additional Peaker/CT
- All 4 Units: Additional Combined Cycle Gas

Figure 4-1: Diagram of 2015 IRP Scenarios

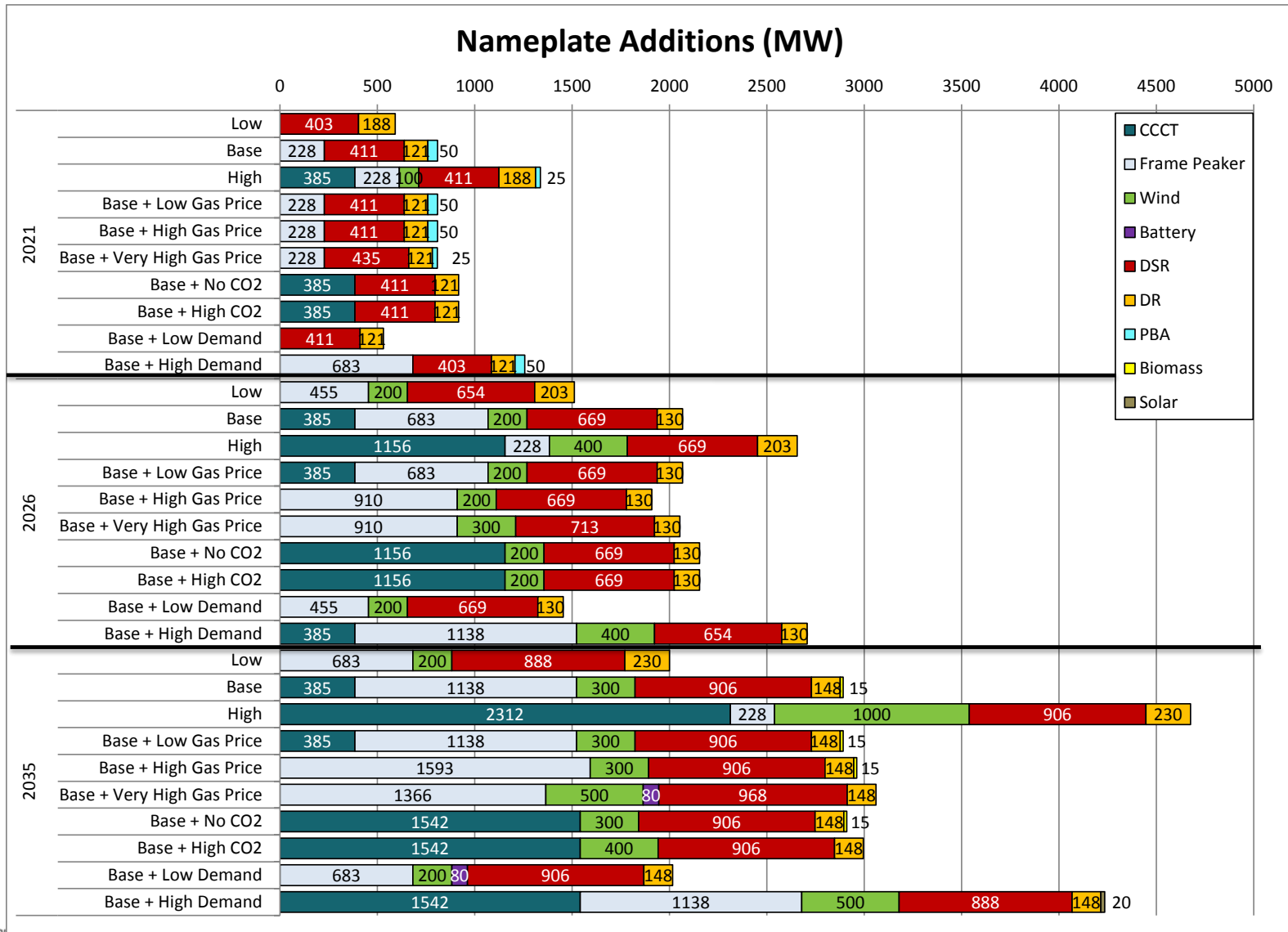


# Additional Portfolio Sensitivites

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- A. Colstrip
  - 1. Units 1 & 2 Retire 2026
  - 2. All 4 Units Retire 2026
- B. Demand Side Resources
- C. Thermal Mix
- D. Gas Plant Location—East/West Cascades
- E. Gas Transport Needed for Peakers
- F. Energy Storage/Flexibility
- G. Reciprocating Engine/Flexibility
- H. Montana Wind
  - 1. Base line
  - 2. Lower
  - 3. Colstrip Embedded Transmission Cost
- I. Solar Penetration—Increased Distributed Solar Penetration
- J. Carbon Reduction Impact of Added Wind

# Results of Deterministic Optimization Analysis





# Deterministic Analysis Informs Stochastic

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Next Step is Determine Focus of Stochastic Portfolio Analysis

Conservation & Demand Response Nearly Same in Every Scenario

Renewables Stable Across Scenarios

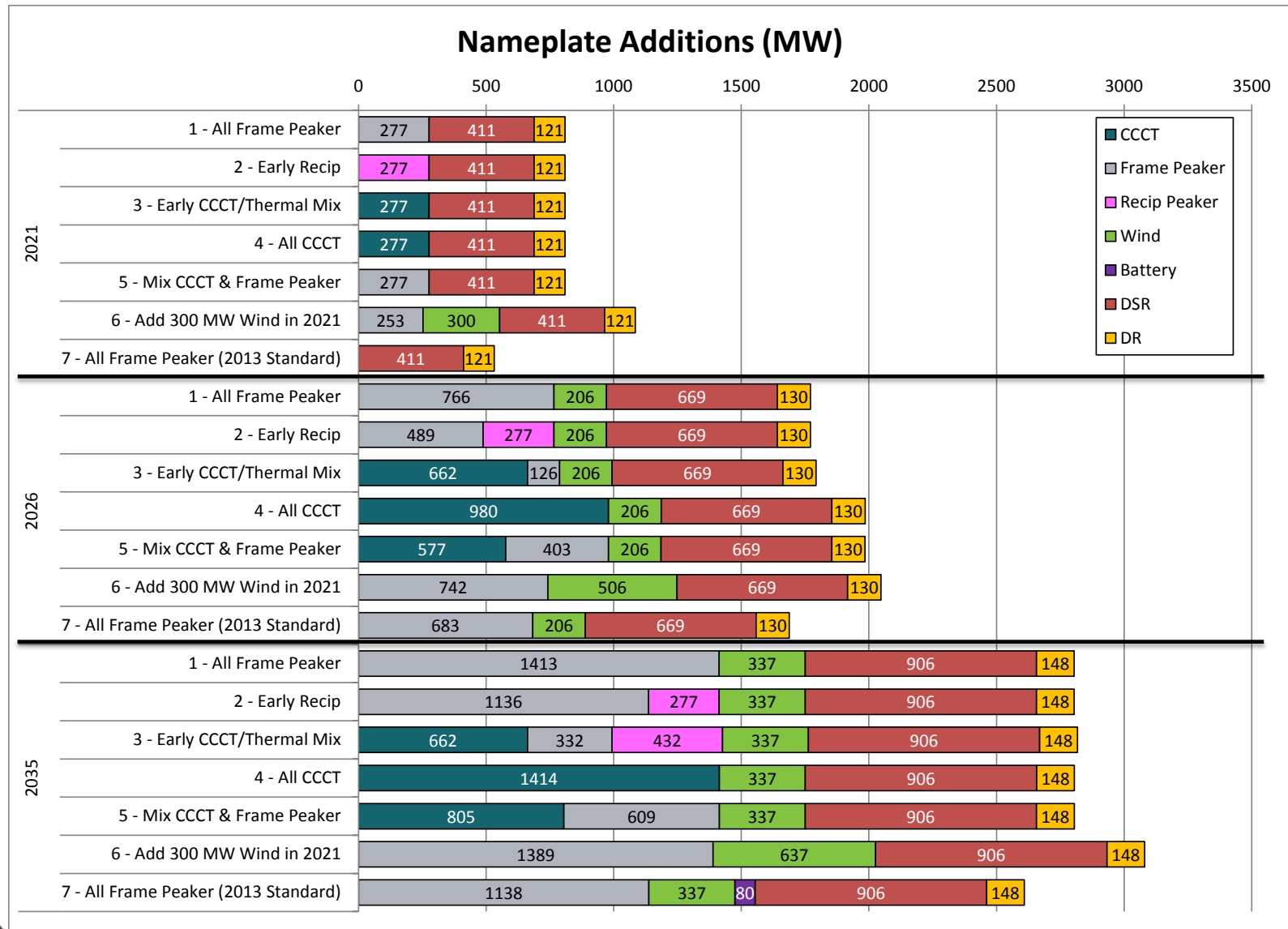
- Driven by RPS: Washington wind forecast to be least cost
- Variation primarily driven by load forecast.
- MT wind driven by binary issue: access to embedded cost transmission—not well suited to stochastic analysis.

Variability: CCCT vs Peakers

- 2 Scenarios only CCCT
- 2 Scenarios only Peaker
- 5 Scenarios different Combinations

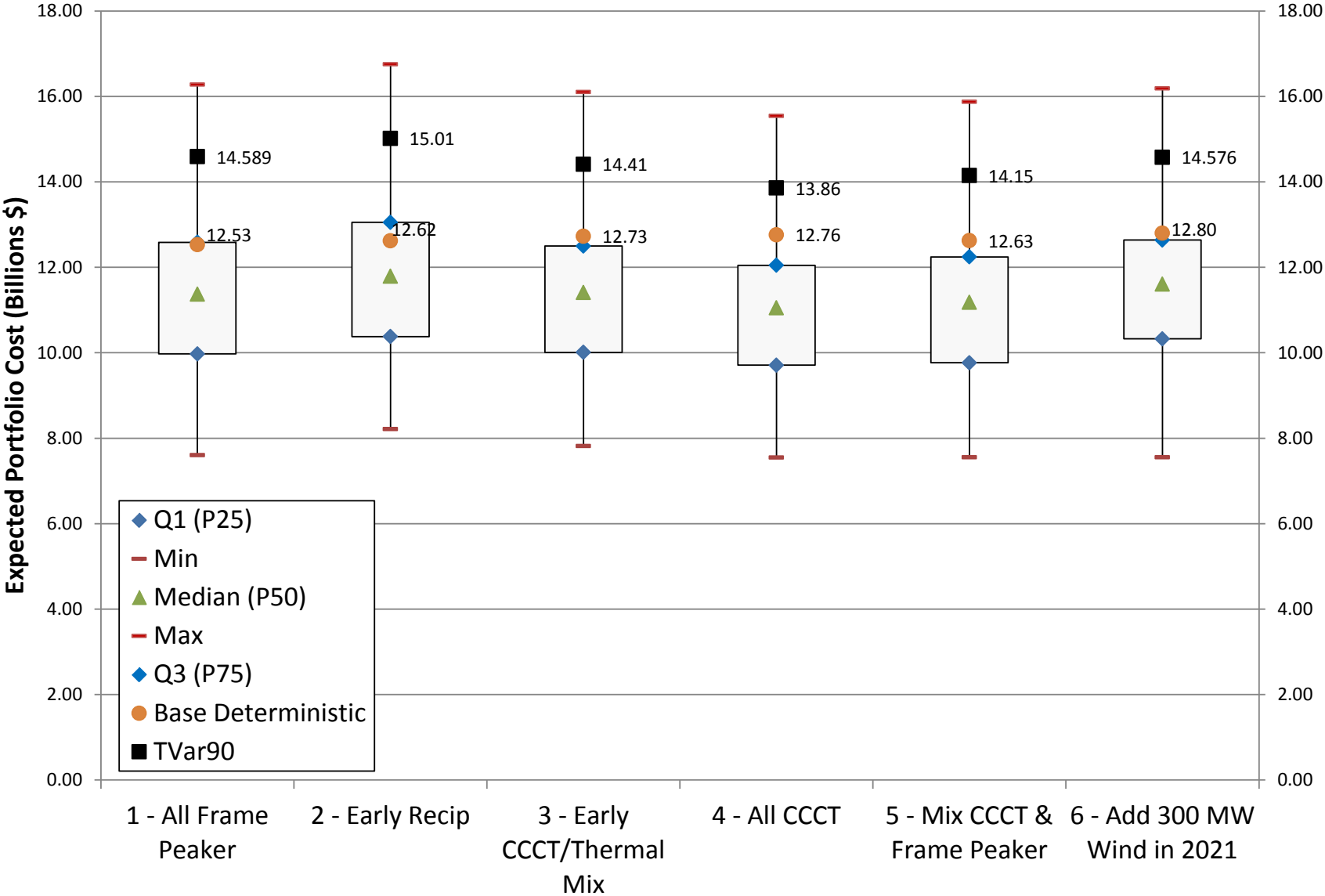


# Led to Portfolios for Stochastic Analysis



# Results of Stochastic Portfolio Analysis

## Expected Portfolio Cost



# Results of Stochastic Portfolio Analysis

Figure 2-7: Stochastic Analysis Resource Addition Results

NPV (\$Millions)	Base Deterministic Portfolio Cost	Difference from Base	Mean	Difference from Base	TVar90	Difference from Base
1 - All Frame Peaker	<b>12,531</b>		<b>11,343</b>		<b>14,589</b>	
2 - Early Recip Peaker	12,620	89	11,782	439	15,014	426
3 - Early CCCT/Thermal Mix	12,729	198	11,392	49	14,412	(177)
4 - All CCCT	12,761	230	10,993	(350)	13,856	(733)
5 - Mix CCCT & Frame Peaker	12,627	96	11,138	(205)	14,147	(442)

If All CCCT is lower cost and lower risk...why are frame peakers in the Plan?



# Background: How Portfolio Analysis Works...

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## Resources dispatched to market price signals

- Includes unit commitment logic: start-up costs, ramping efficiencies, minimum run times, minimum down times, etc.,
- Units not “dispatched to load” because PSE is not on an island.
- “Out of the money” means cheaper to buy market than run plants for load.
- “In the money,” run the plant. If generation in excess of load—sell to market.

## Net Cost= Fixed Cost – (Market Price – Variable Cost)

- Stochastic analysis varies market prices and variable costs over planning horizon.

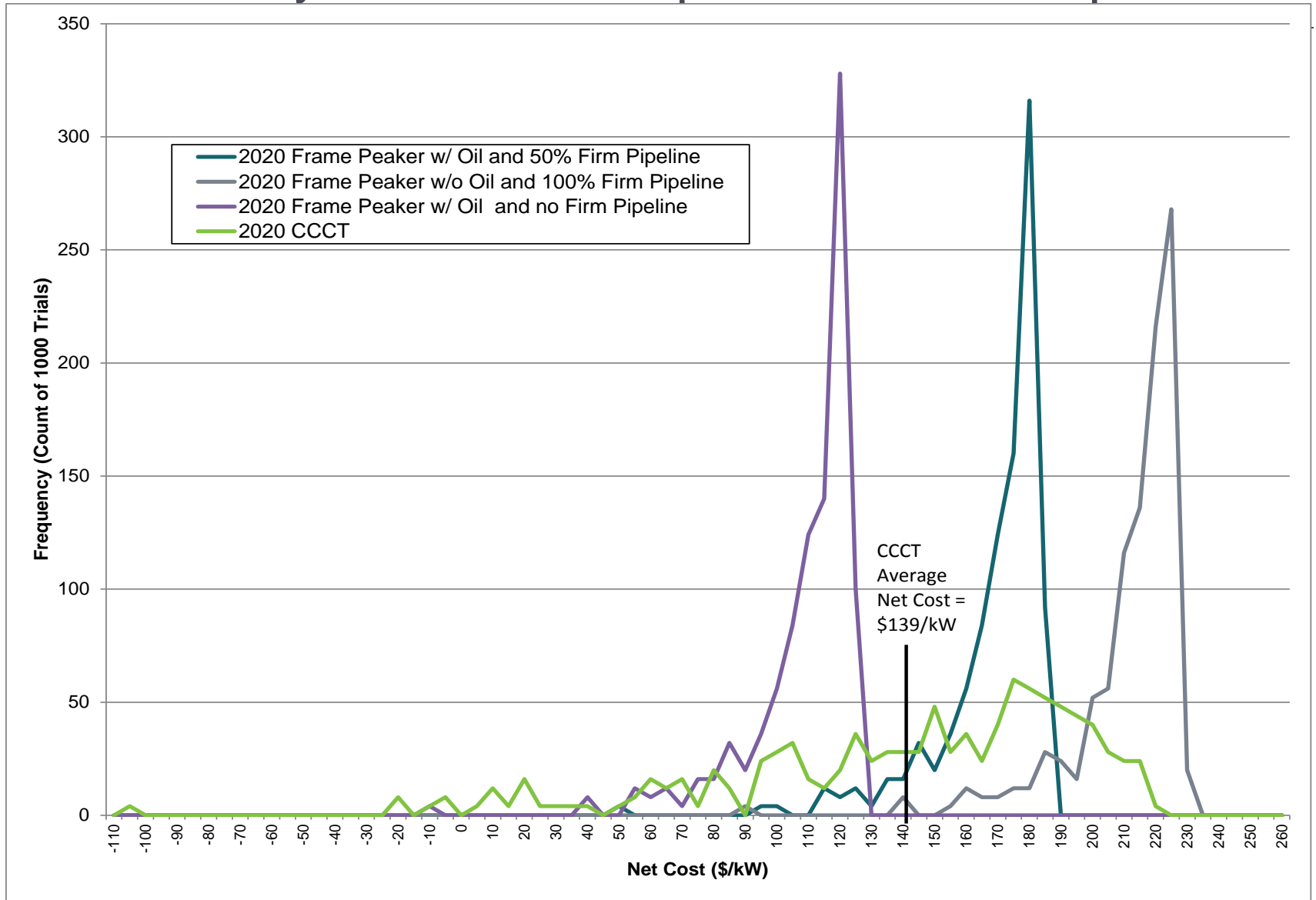
## Relative Net Cost of Different Resources is Focus

- Different operational characteristics can affect fixed and/or variable costs.
- Includes the market value of dispatch: Market Price – Variable Cost
- Capacity contribution to portfolio impacts fixed costs.

## Relative Cost of Resource Alternatives is Focus

- Compare the net cost of different resource alternatives.

# Sufficiency of Oil Back-Up Critical Assumption



# Examined “Supply/Demand” Non-Firm Gas Capacity

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“Supply” of non-firm pipeline capacity based on PSE’s gas utility

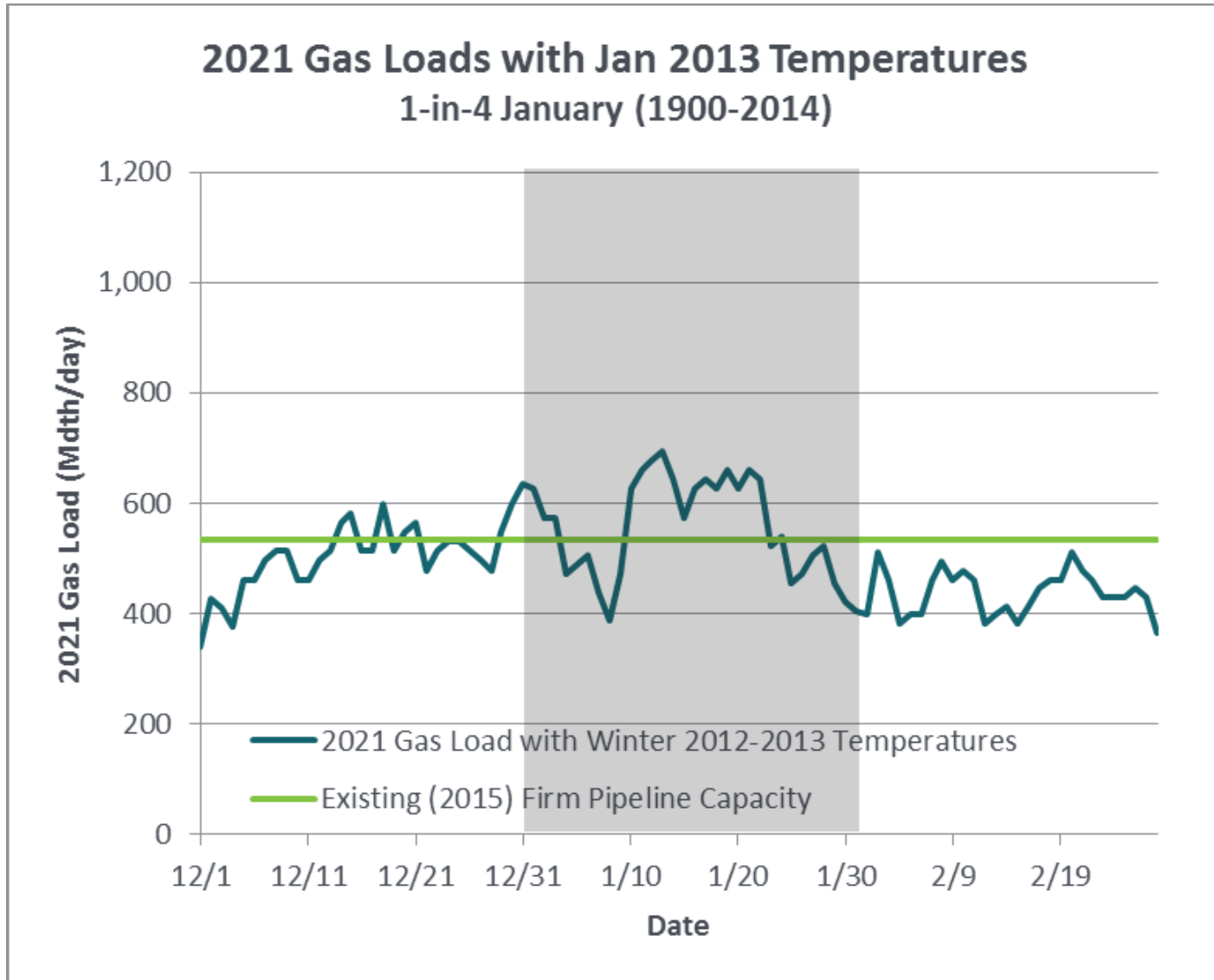
- No information available from NWP on conditions when non-firm gas transport unavailable...very complicated.
- Examined weather conditions under-which PSE’s gas utility would not be expected to have surplus firm, TF-1 transport capacity.
- Seasonal firm transport from storage not available for generation.

“Demand” for non-firm gas from PSE’s RAM

- Identified simulations from the 6160 when dispatch of existing dual-fuel units was needed for resource adequacy.
- Converted MWh needed to run hours, to compare with back-up fuel inventory.

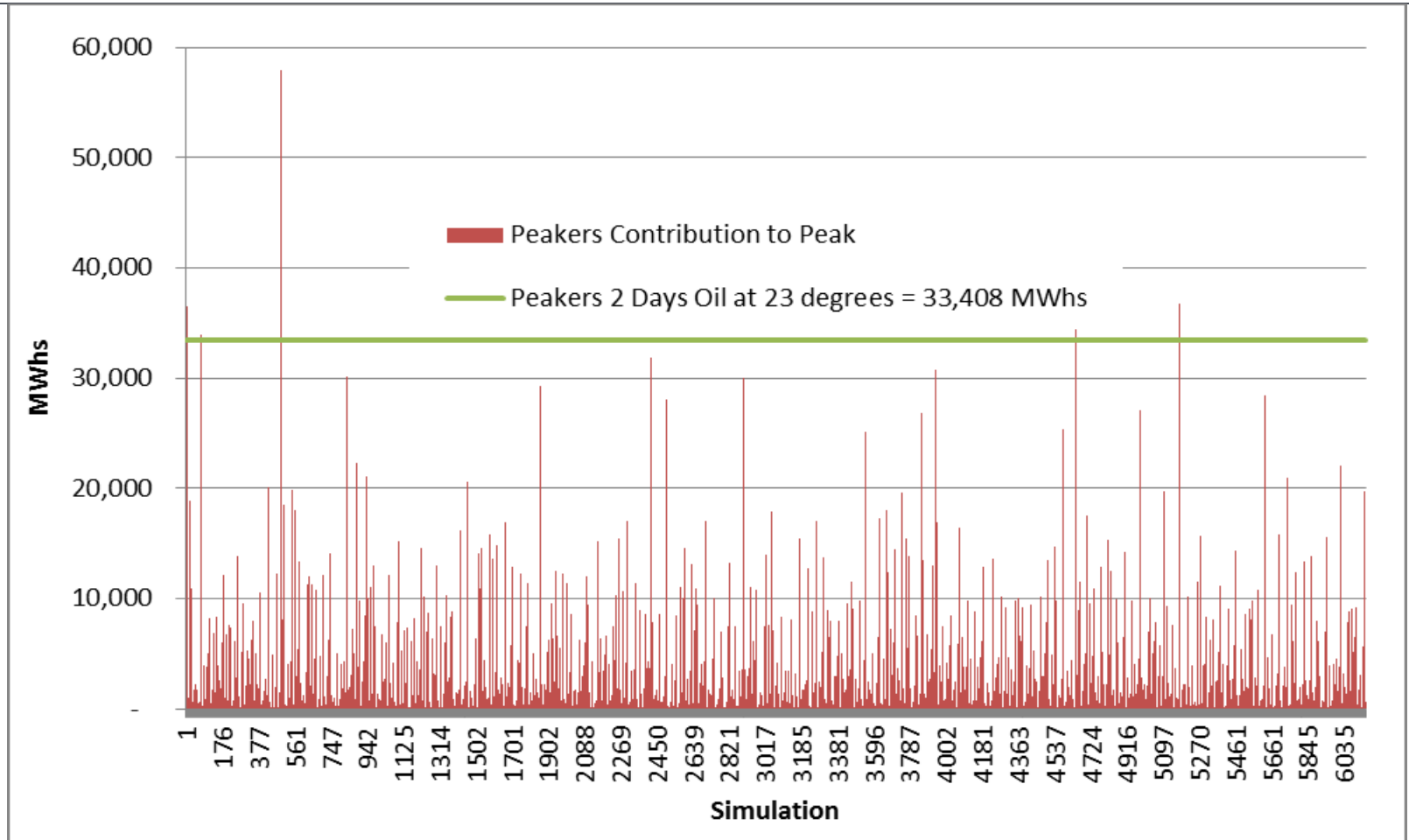


# Don't Count on Non-Firm Gas Capacity





# Current Back-Up Fuel Seems Adequate



# Conclusion: Include Frame Peaker

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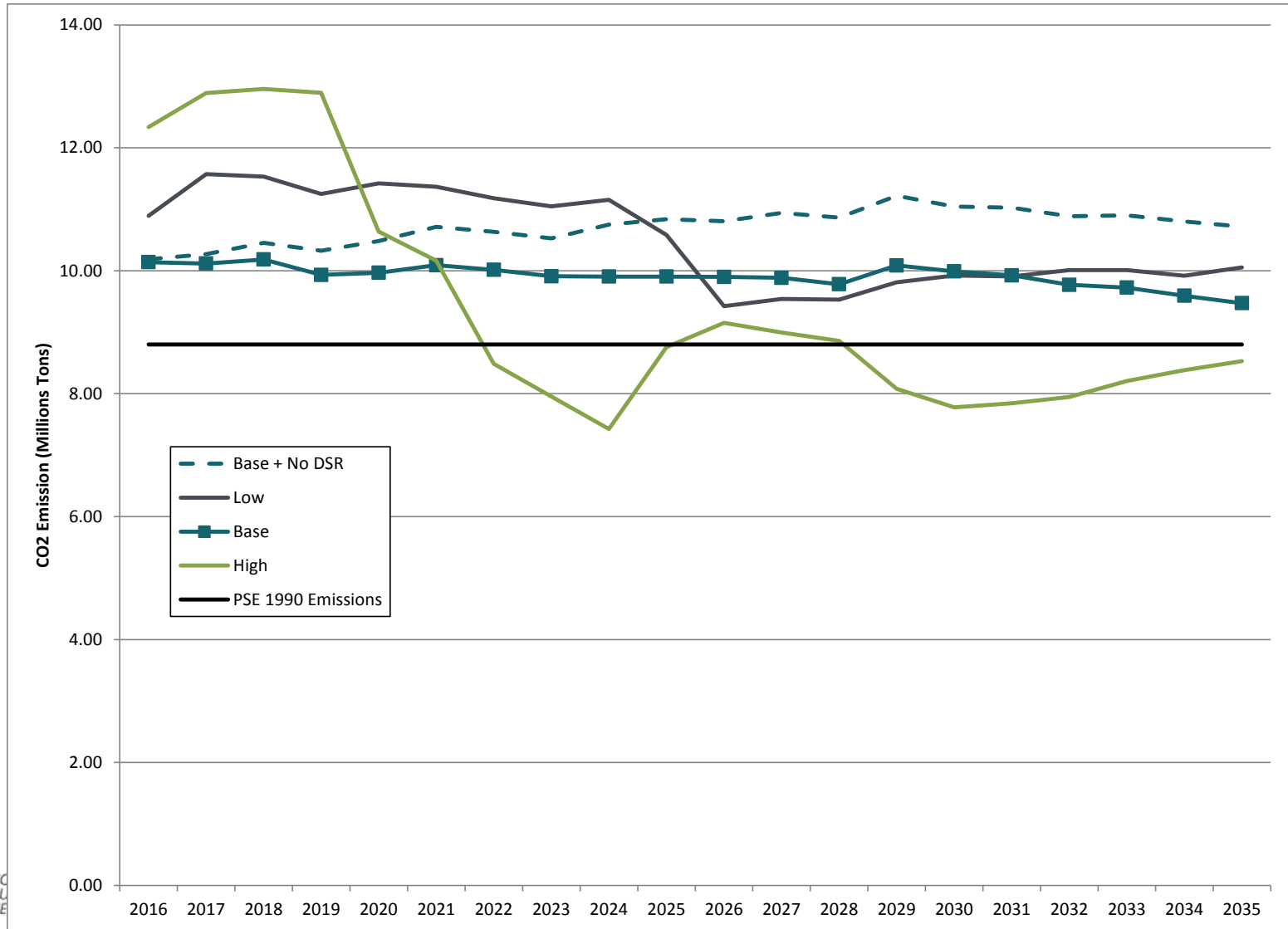
At least one additional dual-fuel frame peaker could probably be sited with sufficient run hours to avoid need for firm pipeline capacity.

## Need More Analysis in 2017 IRP:

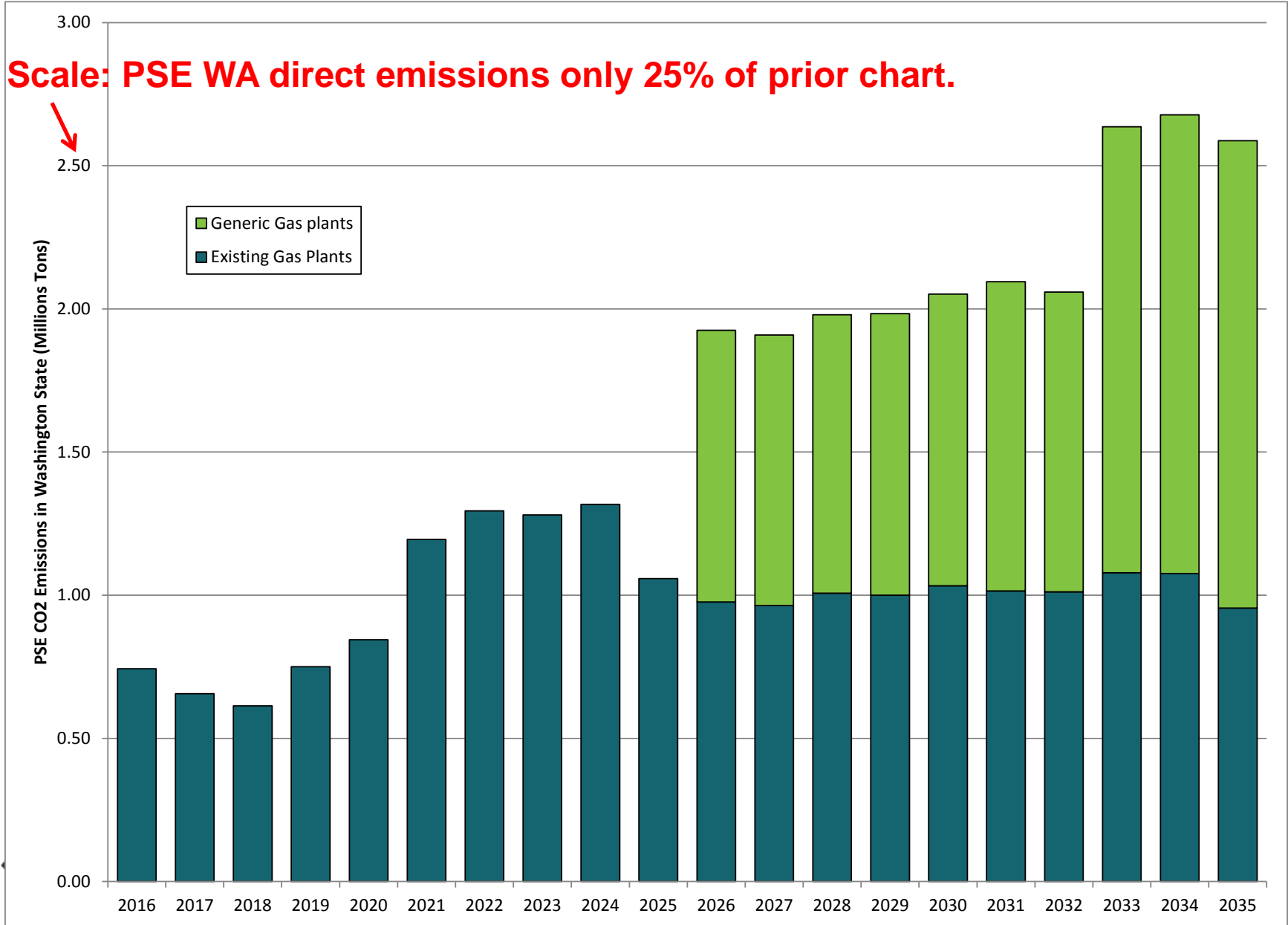
- 2015 IRP focused on gas capacity for existing units.
- Update to scale up for additional dual fuel units.
- Potential carbon regulation impact on availability of non-firm fuel?
- Include potential dispatch for reserves/flexibility.
- At least qualitative consideration to impact of EIM participation.

# “Portfolio” Carbon Emissions

Figure 1-9: Projected Annual Total PSE Portfolio CO<sub>2</sub> Emissions and Savings from Conservation



# Forecast of PSE Emissions from Generation in Washington

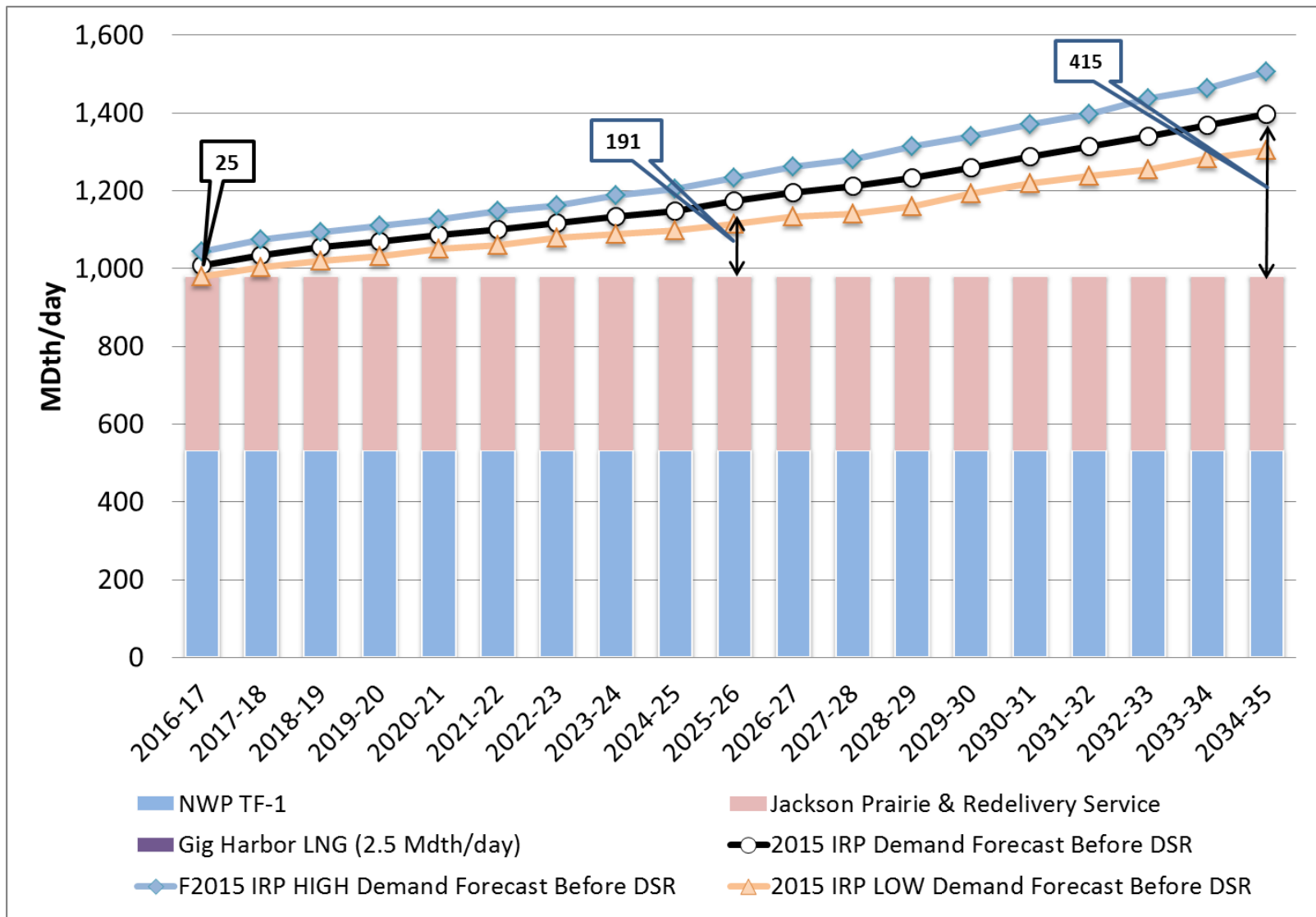


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# Gas Utility Peak Resource Need



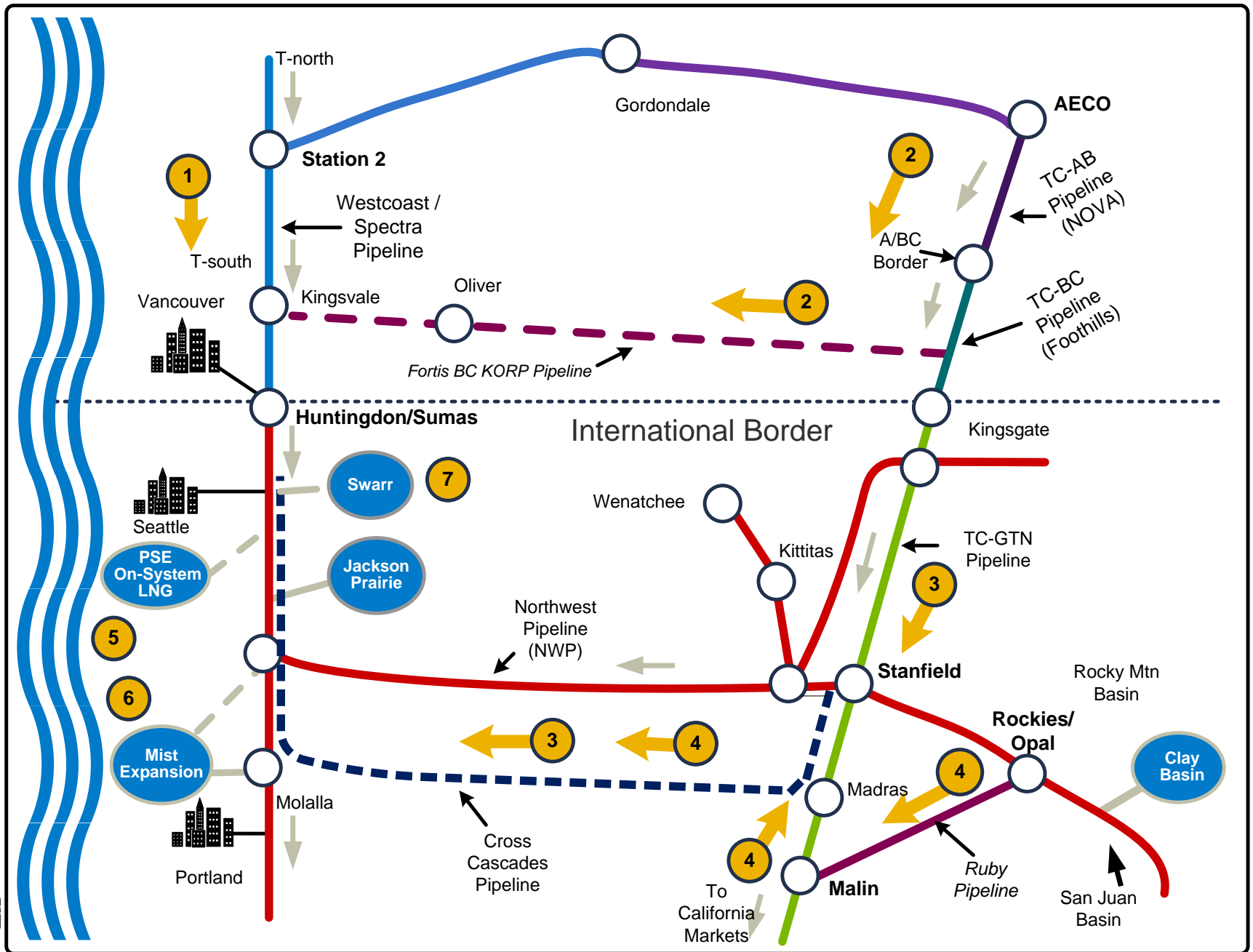
# Market Scenarios: Gas Same as Electric

	Scenario Name	Gas Price	CO <sub>2</sub> Price	Demand
1	Low Scenario	Low	None	Low
2	Base Scenario	Mid	Mid	Mid
3	High Scenario	High	High	High
4	Base + Low Gas Price	Low	Mid	Mid
5	Base + High Gas Price	High	Mid	Mid
6	Base + Very High Gas Price	Very High	Mid	Mid
7	Base + No CO <sub>2</sub>	Mid	None	Mid
8	Base + High CO <sub>2</sub>	Mid	High	Mid
9	Base + Low Demand	Mid	Mid	Low
10	Base + High Demand	Mid	Mid	High

## Sensitives

- Discount Rate: Would lower discount rate change amount of conservation?
  - Confuses Perspective: IRP is customer focused, not societal planning.
- Lumpiness of Pipeline Expansions: Would eliminating lumpiness in later years impact near-term decisions?

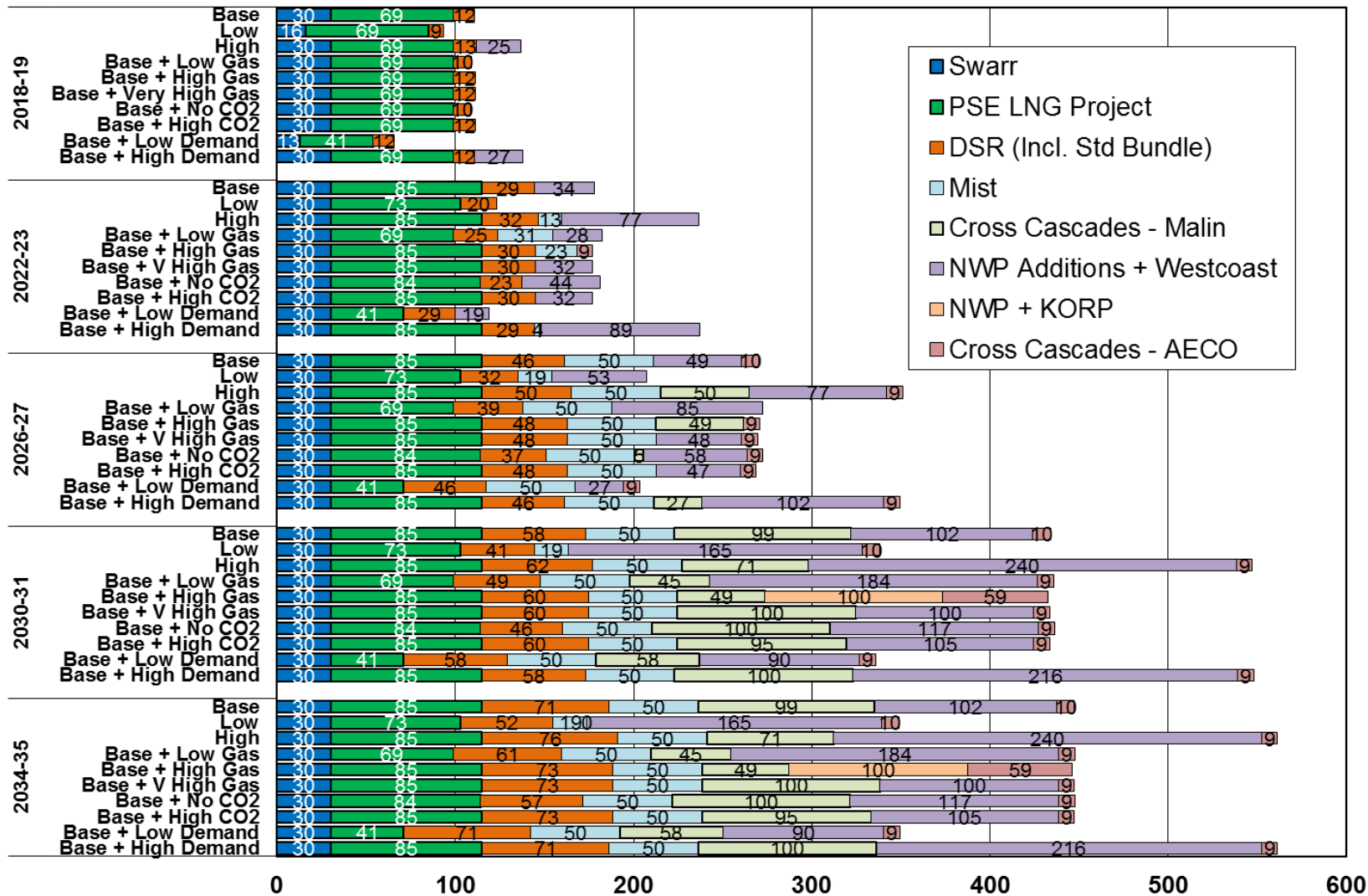
Figure 7-9: PSE Gas Transportation Map Showing Supply Alternatives





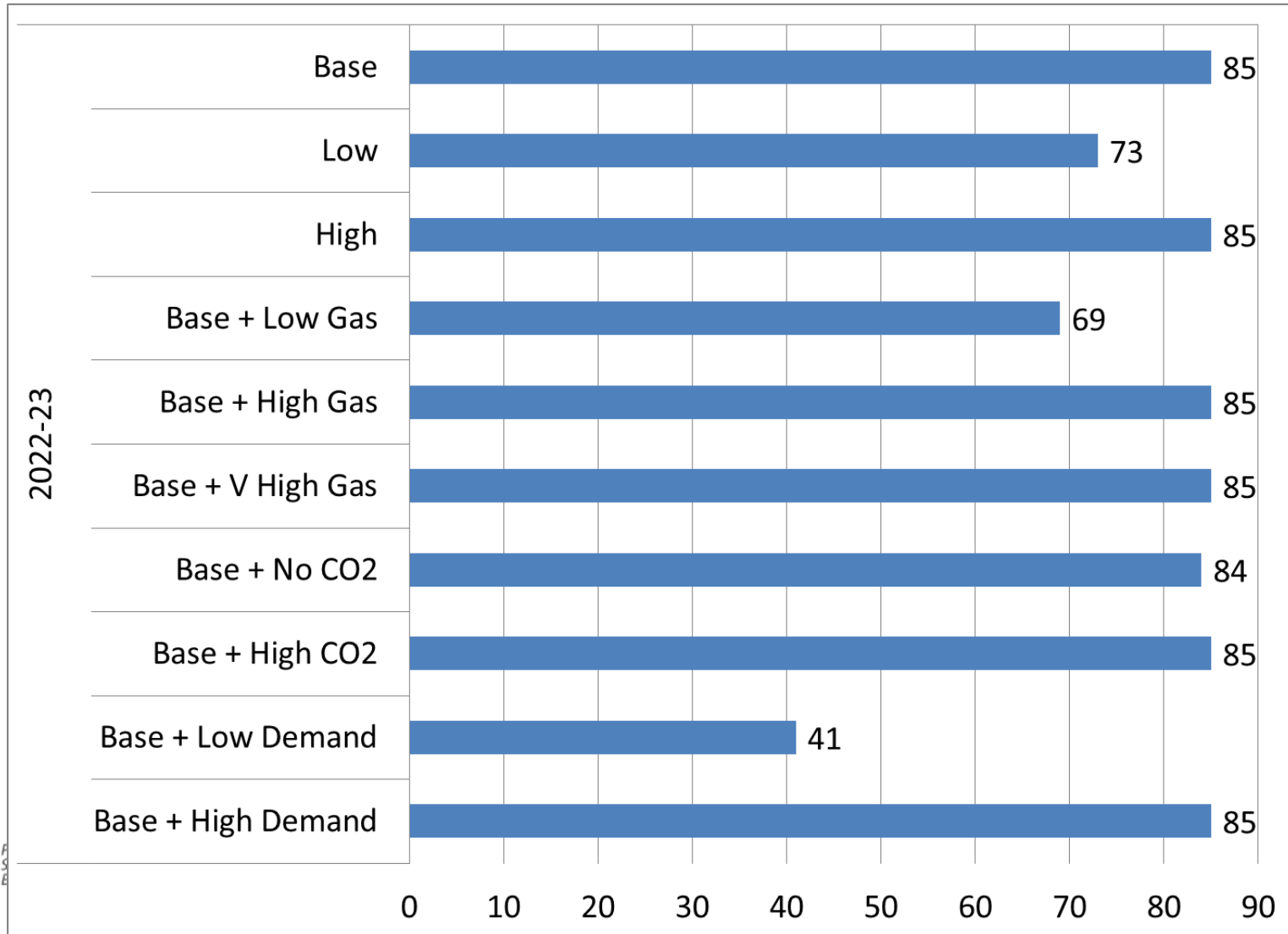
# Optimal Plans Across Scenarios

Figure 2-10: Gas Sales Portfolios by Scenario (MDth/day)



# LNG Results: Assumed Linear Cost Scale

Figure 7-25: PSE LNG Project Resource Additions by Scenario  
(MDth per day)



# LNG Real Choice—Clear Portfolio Benefit

SCENARIO	Gas Portfolio Costs Net Present Value (\$000s)		
	FULL LNG	NO LNG	(Benefit) / Cost of LNG
BASE	\$ 9,366,925	\$ 9,464,726	\$ (97,801)
LOW	\$ 6,257,998	\$ 6,294,659	\$ (36,661)
HIGH	\$ 12,963,307	\$ 13,052,452	\$ (89,146)
BASE + LOW GAS	\$ 8,212,622	\$ 8,263,903	\$ (51,281)
BASE + HIGH GAS	\$ 10,719,839	\$ 10,823,632	\$ (103,794)
BASE+VERY HIGH GAS	\$ 11,906,047	\$ 11,994,805	\$ (88,758)
BASE+NO CO2	\$ 7,775,728	\$ 7,846,172	\$ (70,444)
BASE+HIGH CO2	\$ 10,465,655	\$ 10,565,404	\$ (99,748)
BASE+LOW DEMAND	\$ 9,031,721	\$ 9,040,101	\$ (8,379)
BASE+HIGH DEMAND	\$ 10,450,532	\$ 10,550,911	\$ (100,379)

Figure 7-31: Compare Cost-effective Level of Gas DSR, Base vs. Alternate Discount Rate

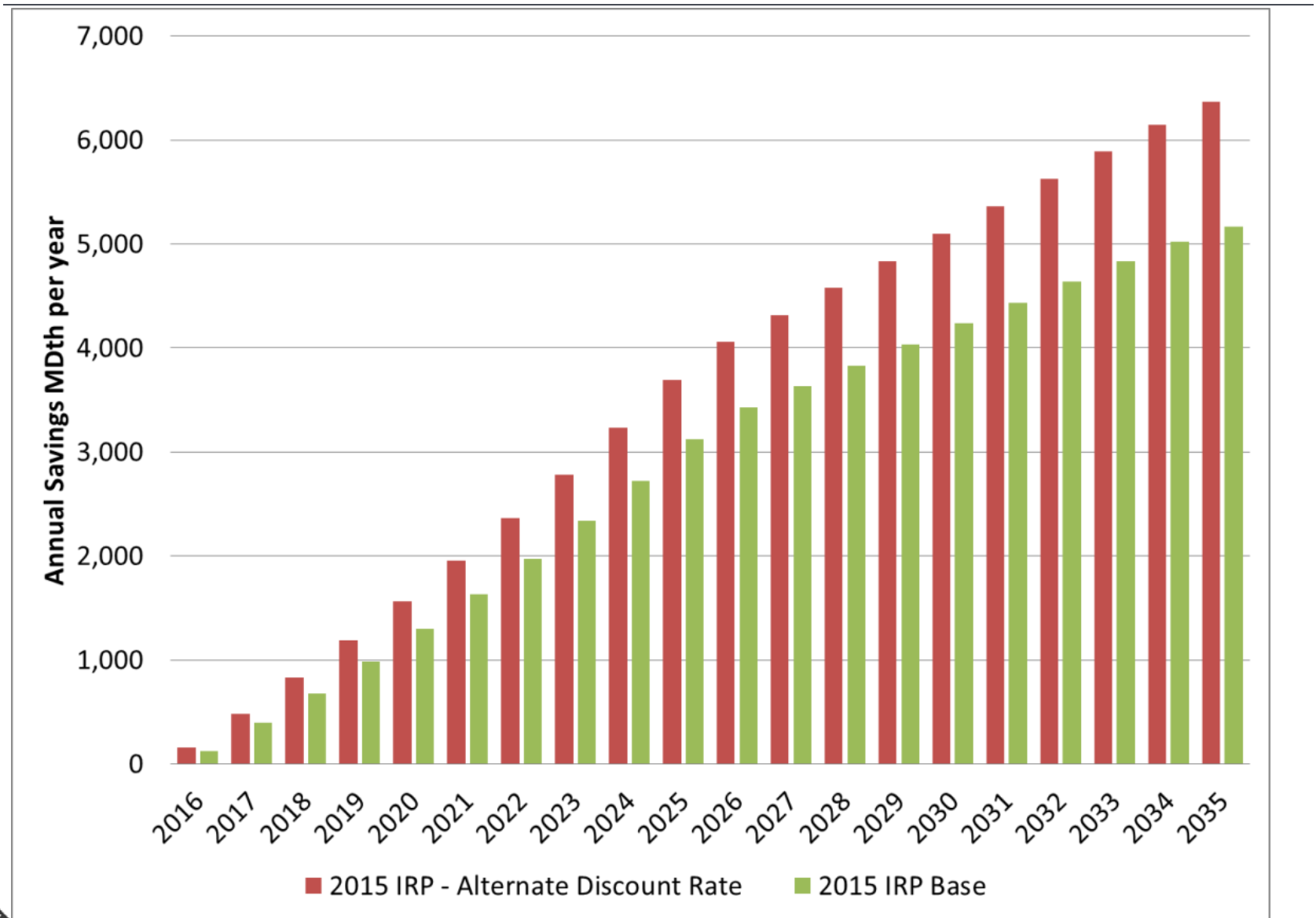
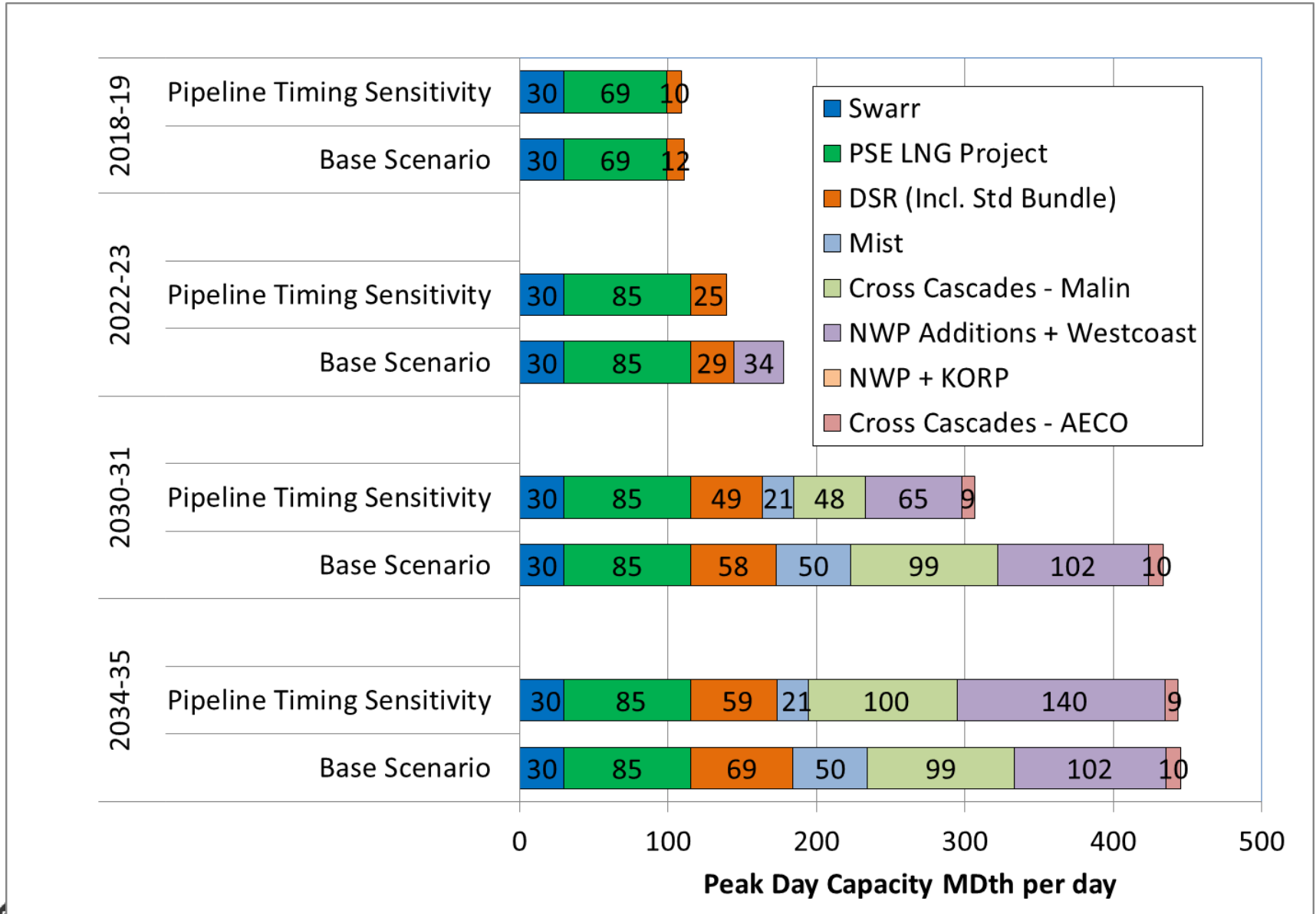


Figure 7-33. Impact on other Resource Builds from Pipeline Timing Sensitivity



# IRP Action Plan Items

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## Electric

- Acquire Energy Efficiency-In Process
- Demand Response RFP-Under Development
- Pause on All Source RFP-Inconsistent Council Messages
- Improve Flexibility Analysis
- Continue Investigating Emerging Resources
- Participate in CA EIM

## Gas

- Acquire Energy Efficiency-In Process
- Continue Developing PSE LNG Project
- Begin Upgrades to Swarr
- Improve Basin Risk Analysis

# Appendix Slides

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# Flexibility

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# Flexibility Values

Figure 6-41: Summary Results from 2013 IRP Stochastic Flexibility Analysis, 50 Simulations

Portfolio	Capacity (MW)	Expected Annual Balancing Savings (\$)	Expected Annual Balancing Savings (\$/kW Capacity)
Base Portfolio + CCCT	343	\$800,000	\$2.33
Base Portfolio + Frame CT	220	\$1,037,000	\$4.69
Base Portfolio + Recip	18	\$328,000	\$18.23

Annual Savings Batteries: \$99.52/kW

Values from 2013 IRP Vintage Analysis

- In process of developing framework to update for 2017 IRP

# Energy Storage and Flexibility

Figure 6-40: Battery and Pumped Storage Portfolio Cost



	NPV Portfolio Cost (\$Millions)	Difference from Base
Base Portfolio <sup>1</sup>	12,277	
80 MW Pumped Storage in 2023	12,478	201
200 MW Pumped Storage in 2023	12,915	638
80 MW Batteries in 2023	12,374	97
80 MW Batteries in 2023 with \$150/kw-yr Flexibility Value <sup>2</sup>	12,277	-

## NOTES

1 Includes 80 MW of batteries in 2035

2 Represents the tipping point for the flexibility value to bring batteries in line with the base portfolio.

# Flexibility: Reciprocating Engines Valuable

NPV (\$Millions)	No Flexibility Benefit		With Flexibility Benefit			With Flexibility Benefits at 50% for Recip Peakers		
	Portfolio Cost (a)	Difference from Base (b)	Portfolio Cost (c)	Difference from Base (d)	Value of Flexibility to Portfolio (e) = (a)- (c)	Portfolio Cost (f)	Difference from Base (g)	Value of Flexibility to Portfolio (h) = (a)- (f)
Base Portfolio	12,277		12,221		56	12,221		56
Recip Peaker 75 MW*	12,263	14	12,202		61	12,208	14	56
Recip Peaker 75 MW in 2023	12,282	(5)	12,212		70	12,221	1	61
Recip Peaker 224 MW in 2023	12,354	(77)	12,235	(13)	120	12,260	(40)	93

Conclusion: Flexibility value of Recips may change relative costs.

## Next Steps:

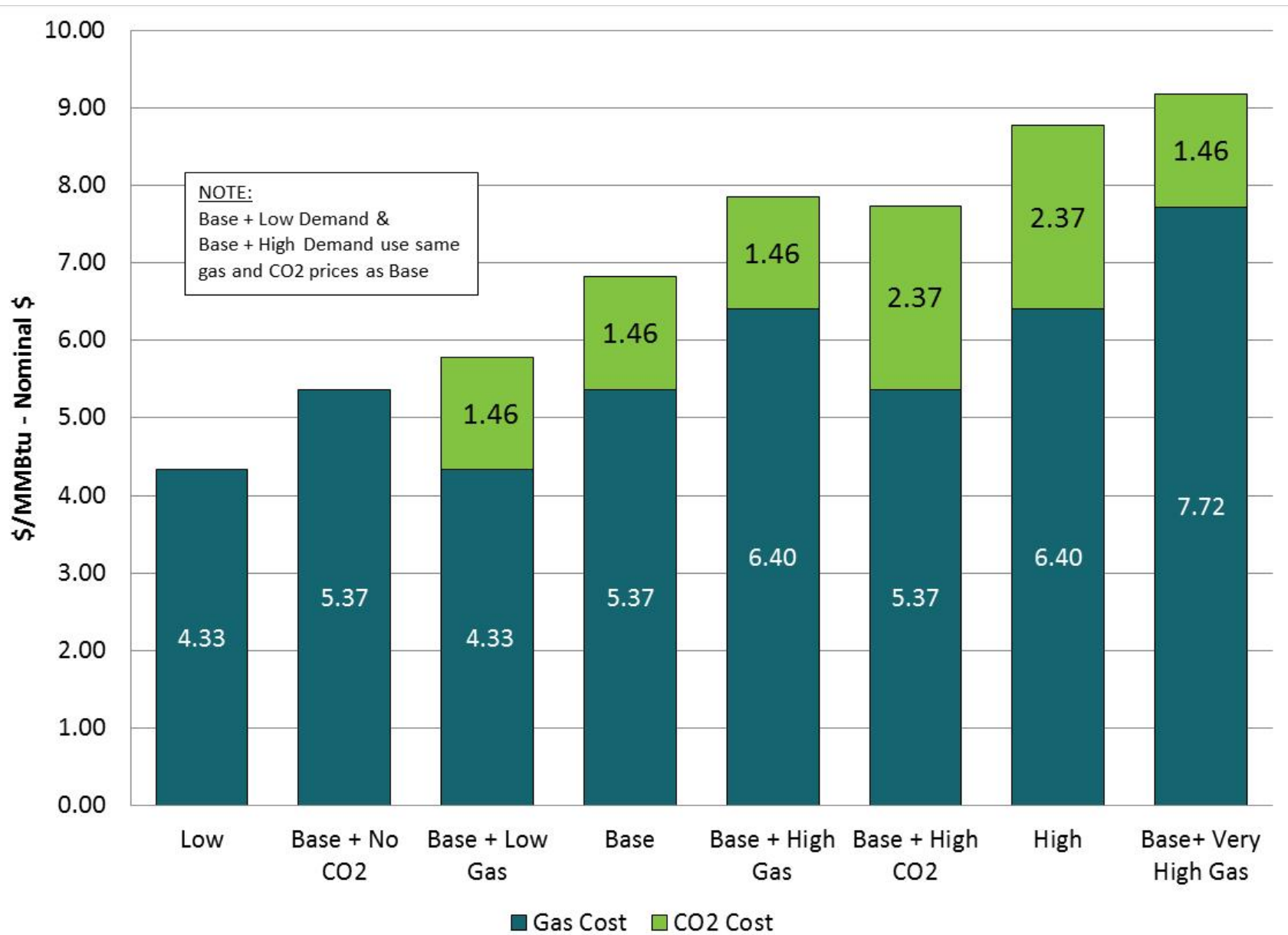
- Improve flexibility framework for 2017 IRP.
- Clarify particulate emission concerns in 2017 IRP.
- EIM implications important...beyond 2017 IRP.

# Base Key Assumptions

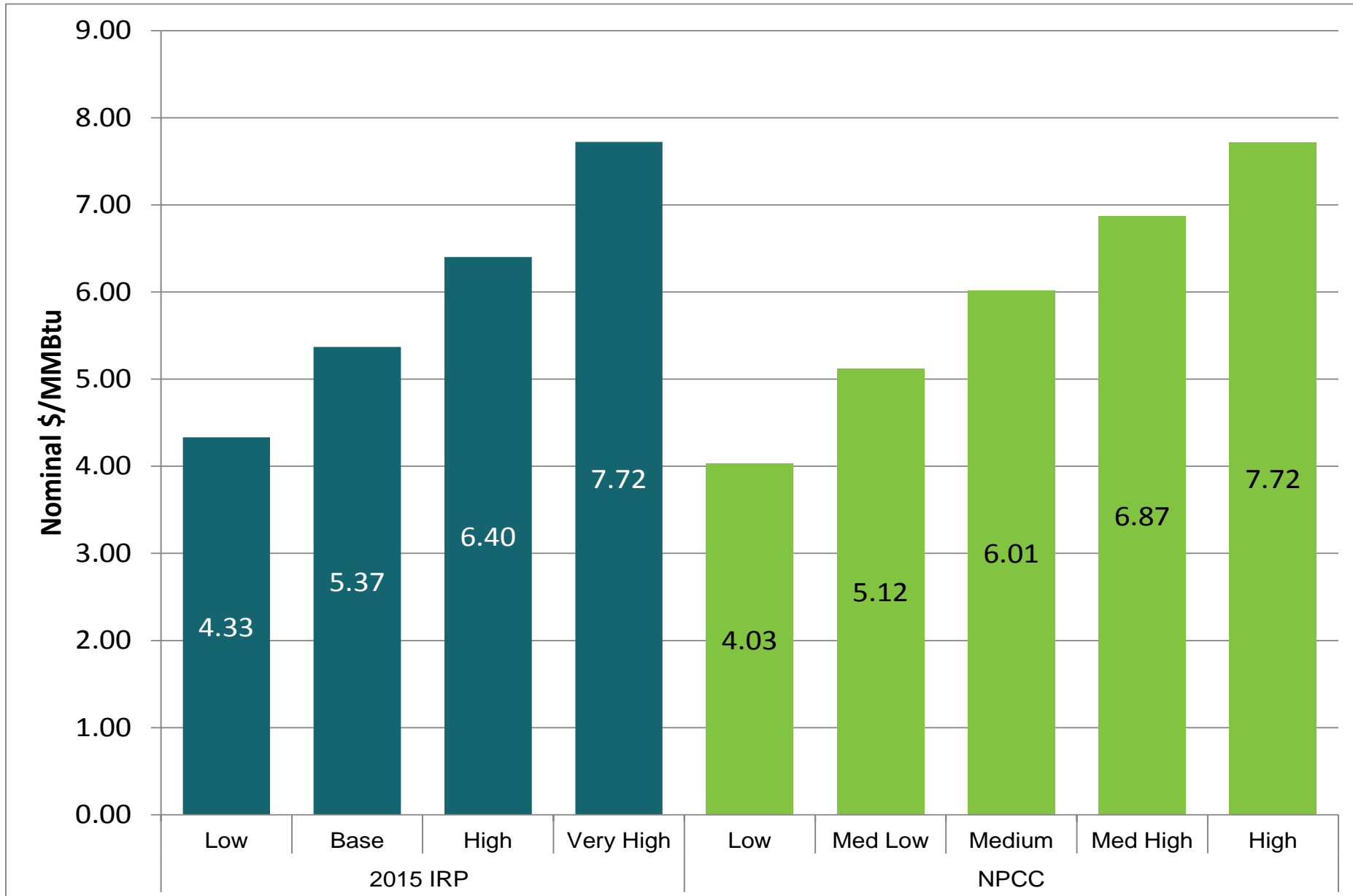
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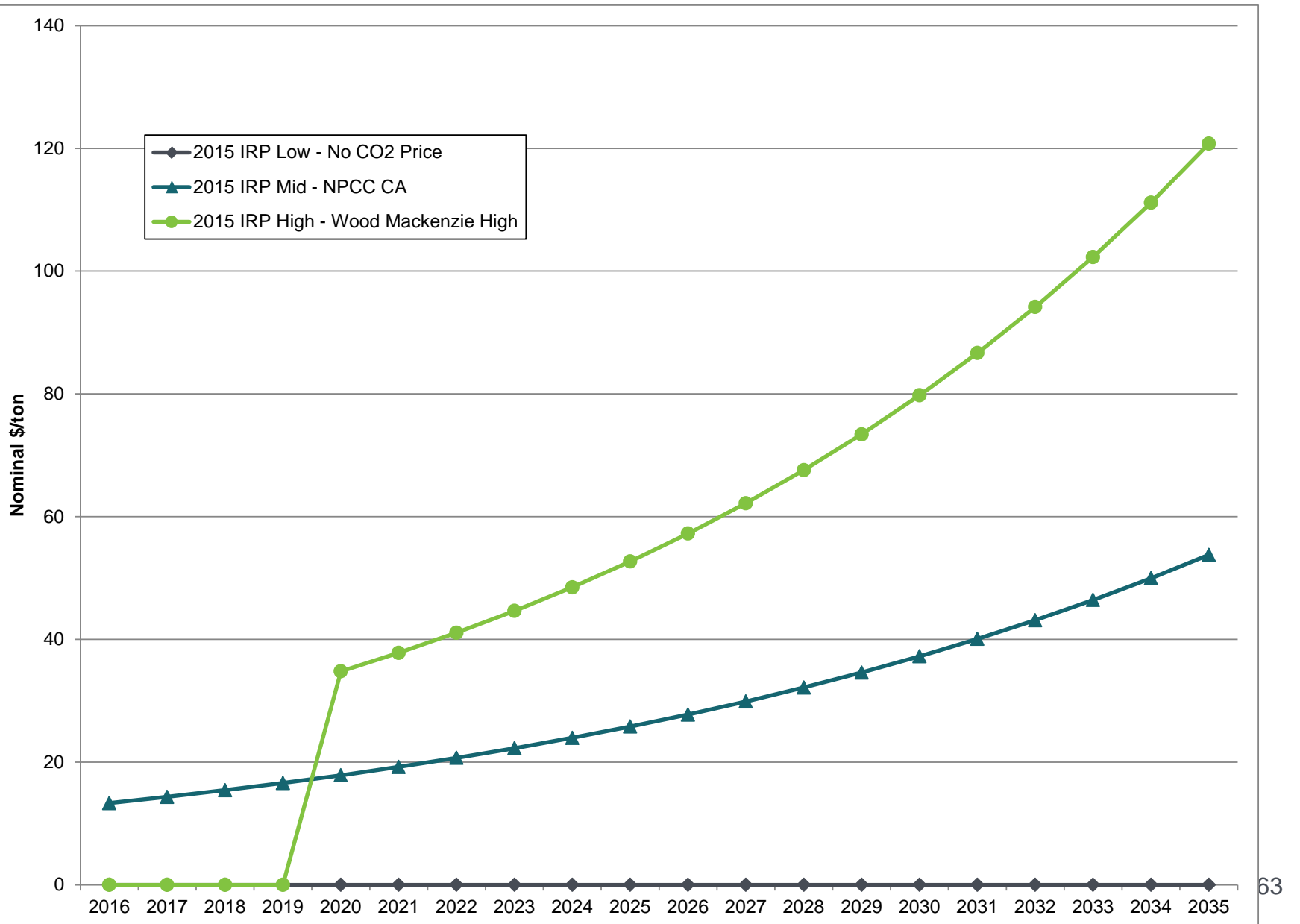
# Nominal Sumas Gas Prices



# Gas Prices Compared to Council's 7<sup>th</sup> Plan



# Range of CO2 Prices



# Range of Mid-C Power Price Forecasts

