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                   BEFORE THE WASHINGTON STATE
 2.
             UTILITIES AND TRANSPORTATION COMMISSION
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    In the Matter of the Petition of)
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 5
    PUGET SOUND ENERGY, INC., and
6
    NORTHWEST ENERGY COALITION
7
    For an Order Authorizing PSE to ) Docket Nos.
                                      ) UE-121697 and UG-121705
                                     ) (Consolidated) - VOL. VII
8
     Implement Electric and Natural
9
    Gas Decoupling Mechanisms and to)
10
    Record Accounting Entries
11
    Associated with the Mechanisms
12
13
                        HEARING - VOLUME VII
14
                          Pages 772-847
15
               ADMINISTRATIVE LAW JUDGE DENNIS MOSS
16
17
                            9:35 a.m.
                          March 17, 2016
18
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1 OLYMPIA, WASHINGTON; MARCH 17, 2016 9:35 A.M. 2 3 4 5 JUDGE MOSS: All right. Let's be on the 6 record. Good morning, everyone. We are convened 7 together -- and you'll forgive me if I read this long caption -- In the Matter of the Petition of Puget Sound 8 9 Energy and Northwest Energy Coalition for an Order 10 Authorizing PSE to Implement Electric and Natural Gas 11 Decoupling Mechanisms, and to Record Accounting Entries 12 Associated with the Mechanisms. That's Docket Nos. 13 UE-121697 and UG-121705 that are consolidated; and in 14 addition, a joint proceeding, Washington Utilities and 15 Transportation Commission against Puget Sound Energy, 16 Inc., Dockets UE-130137 and UG-130138, and those two are 17 also consolidated. 18 Our purpose today is that PSE, Commission 19 Staff, Public Counsel, Industrial Customers of Northwest 20 Utilities, Northwest Industrial Gas Users, The Energy 21 Project, The Northwest Energy Coalition, the Federal 22 Executive Agencies, and the Sierra Club filed on 23 March 9th, 2016, a joint petition to modify Order 7, 24 which was the Commission's final order entered on

25

June 25, 2013, following the substantive phase of these

- 1 proceedings. And we're told in the petition that other
- 2 parties from the proceedings do not oppose the
- 3 petitions, and that's specifically Nucor Steel, Kroger
- 4 and Cost Management Services.
- 5 So with that lengthy recitation and a list
- 6 of parties, we will begin by taking appearances, I'll
- 7 have a few preliminary remarks, and then we'll take it
- 8 from there.
- 9 And we'll start with the company, just short
- 10 form, please.
- 11 MS. CARSON: Good morning, your Honor,
- 12 Chairman Danner, Commissioner Rendahl and Commissioner
- 13 Sheree Strom Carson with Perkins Coie
- 14 representing Puget Sound Energy.
- 15 JUDGE MOSS: We'll just go around the room.
- 16 Go ahead, Mr. Roseman.
- 17 MR. ROSEMAN: Good morning. My name is
- 18 Ronald Roseman. I am an attorney representing The
- 19 Energy Project.
- 20 MS. GAFKEN: Good morning. Lisa Gafken on
- 21 behalf of Public Counsel.
- 22 JUDGE MOSS: Staff?
- 23 MS. CAMERON-RULKOWSKI: Good morning.
- 24 Jennifer Cameron-Rulkowski, Assistant Attorney General,
- 25 appearing on behalf of Staff.

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                JUDGE MOSS: All right. Now, since we have
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    so many parties, and I know there are -- I'm told at
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    least that there have been a number of chimes on the
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    conference bridge line indicating quite a few people out
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    there listening in and perhaps participating in that
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    fashion, and in fact, I had some preliminary e-mails
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    indicating that would be the case, I'm just going to go
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    through the parties who have not entered their
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    appearances in the hearing room, and do like a roll
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    call, and that way we'll -- oh, I'm sorry. You aren't
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    at the table. I missed you.
12
                MR. PEPPLE: Yeah.
                                     Tyler Pepple for the
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    Industrial Customers of Northwest Utilities.
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                JUDGE MOSS: Okay. Thank you, Mr. Pepple.
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    And you're welcome to sit over here in the witness area
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    if you'd like. I don't usually look beyond the first
17
    row because without my glasses, I can't see that far.
18
    All right. So let me do that, then.
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                Let's see. And of course we have Public
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    Counsel present.
21
                Northwest Industrial Gas Users? Anyone on
22
    the bridge line for Northwest Industrial Gas Users?
23
    Apparently not.
24
                Northwest Energy Coalition?
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                UNIDENTIFIED AUDIENCE MEMBER: (Inaudible).
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1 JUDGE MOSS: Oh, are you going to make an 2 appearance, then? 3 UNIDENTIFIED AUDIENCE MEMBER: (Shakes 4 head.) 5 JUDGE MOSS: No? Okay. There is a 6 representative present, the record will reflect, from 7 the Northwest Energy Coalition. 8 Federal Executive Agencies? 9 MS. LIOTTA (via the bridge line): Yes. We 10 have Rita Liotta and Larry Allen on behalf of FEA. 11 JUDGE MOSS: Okay. Thank you very much. 12 Sierra Club? 13 MR. HOWELL: Present. 14 JUDGE MOSS: And do you want to enter an 15 appearance --16 MR. HOWELL: Doug Howell. 17 JUDGE MOSS: -- formal appearance? 18 MR. HOWELL: No. 19 JUDGE MOSS: All right. We have a 20 representative of the Sierra Club present in the room, 21 but they will not appear in a representative capacity. 22 Anybody from Nucor Steel? 23 Kroger? MR. XENOPOULOS (via the bridge line): 24 Your Honor, this is Damon Xenopoulos. I will not make 25

1 an appearance, just in a representative capacity. 2 JUDGE MOSS: Mr. Xenopoulos, the court reporter did not get your name. Let me just ask her if 3 she can spell that without help, and she's shaking her 4 5 head in the negative. 6 Would you just spell your name for the 7 record, please? 8 MR. XENOPOULOS: Absolutely. 9 X-e-n-o-p-o-u-l-o-s.10 JUDGE MOSS: Thank you, Mr. Xenopoulos. 11 Okay. Anybody for Kroger? 12 MR. BROOKS (via the bridge line): 13 Your Honor, this is Tommy Brooks. Can you hear me? 14 JUDGE MOSS: Yes, Mr. Brooks, we can hear 15 you. 16 MR. BROOKS: Sorry. I tried to pipe up 17 earlier when you asked about the Industrial Gas Users, 18 but it wasn't going through for some reason. But I am 19 here. 20 JUDGE MOSS: Okay. So you are appearing for 21 the Northwest Industrial Gas Users, Mr. Brooks? 22 MR. BROOKS: Correct. 23 JUDGE MOSS: All right. Thank you very much 24 for that. 25

Is there anyone for Kroger?

1 How about Cost Management Services?

All right. I believe I have inquired of all the parties known to me. So if there's anyone else on the bridge line who would like to enter an appearance, please speak up now.

Hearing none, I think we've covered that particular chore.

Now, just to open this up, a little background for the record. In Order 7, the Commission authorized a multi-year rate plan with an annual escalation factor referred to as a K-factor.

The Commission also approved the Northwest Energy Coalition/PSE Amended Decoupling Petition, and allowed proposed electric and natural gas decoupling mechanisms to become effective as filed. And the decoupling mechanisms included a rate case stay-out plan for about a three-year period.

What the order provided, and what the parties proposed and the order approved, was a mechanism to remain in place, at a minimum, until the effective date of new rates set by means of a PSE general rate case that would be filed no sooner than April 1st, 2015, and no later than April 1st, 2016, unless otherwise agreed to by the parties in the last general rate case -- and I'll add to that -- and approved by the

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1 Commission, which is why we're here today.

It is, of course, the middle of March, and so we're pushing right up against that April 1st, 2016, deadline. And so we've -- we hastily gave notice of this proceeding so we could conduct the hearing that is necessary whenever there is a petition to alter, amend or change a Commission order.

With an April 1, 2016, filing date, new rates would become effective no later than the end of February 2017. It thus appears the parties are proposing, in effect, to extend the operation of rates and the mechanisms approved in 2013, in the middle of the year 2013, until mid-December 2017, or about nine and a half months beyond the date approved in Order 7 originally.

The parties state their petition's in the public interest for a number of reasons. We focused on two in our notice: That PSE is continuing to work towards developing a plan to address the future of Colstrip Units 1 and 2, and the additional nine months will provide an opportunity for PSE to work with stakeholders to prepare a proposal to include in its 2017 general rate case filing contemplated by the petition.

I believe that would be set for

1 | January 17th; is that right?

MS. CARSON: (Nods head.)

JUDGE MOSS: And then the second principal reason, I think I can say, for the petition, is a filing in January 2017 as opposed to next month would alleviate some of the workload pressures that Staff, Public Counsel and other intervenors face, considering that there are several other rate cases and significant other filings that are pending currently before the Commission.

The additional reasons stated in the petition are essentially assurances that the earning sharing mechanism will remain effective, and that a planned filing concerning variable power costs will still occur as planned. We'll return to those points in a little bit, because we have some questions about them.

So all this is fine insofar as it goes. The Commission does, of course, have its attention focused on Colstrip, among many other things. The Commission understands the constraints on resources that Staff and other parties face with several rate cases in the door at the same time and other significant matters on the docket.

But what you're asking the Commission to do is to extend what was designed to be, and approved for,

a three-year period, and you're asking that to be extended for almost another year.

And the Commission is concerned about whether this is an entirely appropriate thing to do in the current environment, considering that PSE is in the position of having a relatively higher authorized ROE than the other jurisdictional utilities regulated here in Washington State.

Power costs have been trending down, and other factors that would be considered in a GRC will not be considered now under this petition until 2017.

And we wonder, under those circumstances, whether it might be appropriate to build in some additional protections for customers under the rate plan, or whether things can just go forward as the parties apparently contemplate they will. So we gave notice of the hearing, as I mentioned, required, in any event, under WAC 480-07-875.

So to begin, having acknowledged that we do see the merits of the parties' proposal, but also having laid out the general concerns, I would ask each of the parties, if they wish, to respond to these concerns by way of a brief opening statement in support of the petition, and then we'll have an opportunity for colloquy with the bench, which is really the principal

- 1 purpose of us being here today.
- And I'll start with you, Ms. Carson.
- MS. CARSON: Thank you, your Honor.
- 4 PSE does believe that the joint petition as
- filed is in the public interest. To begin with, I just
- 6 want to give a little background.
- 7 This joint petition actually was not -- PSE
- 8 | did not initiate this joint petition. PSE has been
- 9 | working diligently towards preparing its general rate
- 10 case for a filing at the end of March, and PSE continues
- 11 to do that, although this has taken some time away from
- 12 those endeavors.
- JUDGE MOSS: We suspected it might.
- MS. CARSON: Yes. PSE was approached by
- 15 | Staff and other parties because of a variety of concerns
- 16 that are reflected in the joint petition, but workload
- 17 concerns, I think, were a primary driving force for some
- 18 of the other parties.
- 19 From PSE's perspective, the Colstrip issue
- is a major driver of the need and desire for an
- 21 extension. The Commission has made it clear that you
- 22 all are interested in hearing more about plans for
- eventual retirement of Colstrip, and in this case, we
- intend to address decommissioning, remediation,
- 25 depreciation. But additional time is needed to provide

information that is more definitive, additional time to work with stakeholders, to work with the parties involved.

And so from PSE's perspective, this additional time will allow PSE to provide more definitive information in its filing in January. And specifically, PSE believes that a filing in January will allow it to identify a date certain for retirement for Units 1 and 2, whereas that is not something that can happen with a filing in a couple of weeks.

So that's the primary driver for PSE in terms of why this is a positive for the Company, for the Commission, for stakeholders. But there are other important protections that I think need to be recognized with this carefully crafted joint petition that the parties put together.

And one of those key protections is the earlier power cost adjustment that will occur as part of this agreement. Power costs are definitely trending down, and with a rate case filed the end of March, we're not going to have rates in effect until next February.

So as it stands, the parties agreed that power costs would be adjusted December 1st, so it would be three months earlier, at the time when PSE otherwise is authorized to make its Centralia PPA adjustments.

And power costs would be adjusted using the 2014 PCORC filing, compliance filing, and update the few accounts, the power costs and contracts that it typically updates when it has a power cost update. So that will allow customers to enjoy the benefit of lower power costs three months earlier than otherwise would be provided with a general rate case filing.

I think it's important to recognize that even at the time of the amended decoupling petition and the decoupling hearing, it was recognized that there was a possibility that there would be an extension of the general rate case filing if parties agreed. At the time, nobody thought that would probably ever happen, but everything came together and, in fact, it did seem to be in the interest of most parties to do that for various reasons, but that was anticipated in the amended decoupling petition.

And the other thing that was anticipated in the final order and in the decoupling petition and in the exhibits was that the decoupling mechanism and the K-factor would remain in place until new rates go into effect from the next GRC.

And you know, a key part of this joint petition is that the parties are agreeing that there's no further K-factor escalation beyond the 2017 K-factor

1 escalation that has been authorized by the Commission in 2 the tariff and in the decoupling docket. So we think 3 that what the joint parties have put forth is in the 4 public interest, it's a good thing, and it will provide 5 for a much more thorough examination of Colstrip in 2017 6 when we file. 7 JUDGE MOSS: So you have explained the first 8 sentence of paragraph 8D. Thank you for that. 9 MS. CARSON: You're welcome. 10 JUDGE MOSS: The 2014 PCORC was approved 11 when? 12 MS. CARSON: December 2014. 13 JUDGE MOSS: Okay. So we're talking about 14 pushing out about a year, then, or two years. 2014? 15 MS. CARSON: For power costs, yes. 16 JUDGE MOSS: For power costs, yeah. Okay. 17 I had one other question, but it slips my 18 mind. So why don't we move along, and if the question 19 comes back to me, I'll return to you, Ms. Carson. Thank 20 you very much. 21 I think, with all due deference to the 22 parties, I would prefer if we hear from Staff and Public 23 Counsel and then go to all the intervenor parties. And 24 so I'll follow that order and I'll start with Staff.

25

Thank you,

MS. CAMERON-RULKOWSKI:

1 | your Honor.

Staff has approached postponing the rate case filing as an opportunity to have -- to place our full attention into the proceeding. When PSE does file, there are going to be a number of major issues here and potentially a contentious proceeding. And the main purpose of the postponement was to be able to focus on that with the resources that would be appropriate for it.

The -- it's -- it's noteworthy that all of the parties have signed on to this petition or are not opposing it, and also there may be some opportunities to lessen some of the contentiousness of the eventual proceeding with a postponement. Some of these issues have already started to be discussed. The Staff views the postponement as basically a continuation of the status quo, as far as rates are concerned.

The K-factor increase will occur in January, and if we -- if the rate case is postponed, it simply means that rates will continue through the year at the same -- at the same rate that they were at in January and February.

This -- this happens in any -- in any case where a rate case is expected to be filed and then ends up being filed later. You end up having the same rates

- 1 applying, and that's what we would have here as well.
- 2 We would simply have the same rates applying out for a
- 3 longer period of time.
- 4 JUDGE MOSS: My recollection was that the
- 5 K-factor adjustments are in the April/May timeframe as
- 6 opposed to January. Am I wrong about that?
- 7 MS. CAMERON-RULKOWSKI: So they are
- 8 actually -- they're -- they actually change in January,
- 9 is my understanding, but then they start to actually
- 10 be -- and they're collected starting in January, but
- 11 they don't actually get collected until the Company
- 12 makes the filing in May. But they're due, if you so
- 13 will.
- 14 JUDGE MOSS: Okay.
- 15 MS. CAMERON-RULKOWSKI: And we're -- I have
- 16 Mr. Schooley next to me, and we'd be happy to go into
- 17 technical details about that.
- 18 And I also should mention, we do have -- we
- 19 do have an illustrative exhibit here, which -- which --
- 20 to help with that explanation. And if we get there,
- 21 we'll be happy to pass that out. I'd earlier passed out
- 22 the decoupling tariff in case that was helpful to refer
- to during this discussion, but we do have another 23
- 24 illustrative exhibit.
- 25 JUDGE MOSS: Are these the same numbers that

1 we find in Attachment A to the current petition in terms 2 of the daily -- allowed revenue per customer? 3 MR. SCHOOLEY: This is Tom Schooley, 4 Assistant Director, Energy Regulation. 5 Yes, I believe they are up to the March of 6 17 point from -- and the numbers that we're extending go 7 from the rest of that year, and that's what my 8 illustrative example here shows. 9 JUDGE MOSS: Attachment A, as I recall, goes 10 all the way through 2017? 11 MR. SCHOOLEY: Yes. 12 JUDGE MOSS: Yes. Okay. All right. 13 MS. CAMERON-RULKOWSKI: Would you like me to 14 hand that around? 15 JUDGE MOSS: Well, sure. The more paper we 16 have, the better. Thank you. 17 And again, the numbers in red on this 18 exhibit, Mr. Schooley, I assume are the same as the 19 Attachment A? 20 MR. SCHOOLEY: Yes. 21 JUDGE MOSS: And for the record, 22 Mr. Schooley responded in the affirmative. Sorry to 23 catch you away from your mic there, Mr. Schooley. I was 24 looking down instead of up.

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Anything else, Ms. Cameron-Rulkowski?

- MS. CAMERON-RULKOWSKI: No, your Honor.
- 2 Thank you.

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- JUDGE MOSS: Thank you. All right. We'll
- 4 go to the Public Counsel, then, Ms. Gafken.
- 5 MS. GAFKEN: Thank you.
- I thought Ms. Strom Carson gave a pretty

 nice overview of the joint position, and so I won't

 repeat, in the interest of time, a lot of the things

 that she said. But I do want to highlight a few reasons

 why Public Counsel felt comfortable with the petition as

 it's presented.
 - We are anxious for a review of Puget Sound Energy's rates. We think that that's pretty important. They've had a rate plan in place for several years now, and it is important to review where they are and what's happened and what should happen going forward. We feel that that's a very important thing.
 - However, on the other hand, we also see the Colstrip issue as an important bucket of things to talk about, and it's a big bucket to talk about. And we understand that, with the additional time, that Puget Sound Energy will be able to put together a more formed proposal. They won't have one if they file now, but if we give them a little bit of extra time, they will be able to provide a more formed proposal, and we think

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1 that that's a very good thing.

> We also thought that it was very important that no additional K-factor increases are granted under our proposed extension of time. The 2017 K-factor would happen anyway. Just given the timing, they would have a K-factor that would go into effect in 2017.

> So the proposal here is to memorialize that. It's essentially a housekeeping item to memorialize the K-factor annualization across the remaining months of 2017, along with the decoupling deferrals as well, so the decoupling mechanism would continue to function as it would anyway.

> And so we don't view this as being an extension of the K-factor plan. There's no additional dollars going to PSE that they wouldn't otherwise receive. From our point of view of the tariff, it stops at the March 2017 time period because there was an anticipation that new rates would go into effect. But the amounts that we're filling in would be rolled into those new rates. They don't go away. They would still be there.

> And so again, we do see this as a housekeeping item and not an extension of new dollars to the company. But I think I'll stop there. There were a few other points about things that were anticipated, the

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- 1 potential change and those sorts of things, but 2 Ms. Carson summarized those nicely.
- 3 JUDGE MOSS: Yes. You're at risk of 4 confusing me again about the first sentence in paragraph 5 8D, so we don't want to do that. No, I think I do 6 understand the two perspectives on that, but -- and 7 there's no real reason to debate and resolve those 8 different perspectives because we win anyway. So that's 9 okay.
 - That did -- this did -- the discussion here did trigger that other question I had for you, Ms. Carson, and that was simply whether there's any magic to the January 17th. Seems like sort of an odd choice of dates. I'm wondering if there's any magic to that or whether it could be the 24th or the 10th or whether it could be, say, June of this year?

MS. CARSON: It was just a carefully negotiated date, I would say. There are differing opinions about how long this should be, and that's the date we ended up with. And I would say, you know, it ranged from eight months to a year, and then there were concerns about the holidays and, you know, January 2 didn't go over well. Then there's Martin Luther King Day. And so anyway, it ended up January 17th, that's the long story. And those are confidential settlement

1 discussions, but --2 JUDGE MOSS: Well, of course, I'm not trying 3 to pry into those. I was just curious. 4 MS. CARSON: But that is this magic date, 5 yeah. 6 JUDGE MOSS: Okay. So --7 MS. CARSON: But I do think -- I should say 8 it's important -- I mean, to PSE, it didn't really make 9 sense to have an extension of a few months, and that 10 wouldn't really serve the purpose of addressing some of 11 these Colstrip issues. And then I think other parties 12 had concerns about stretching it out too long. So 13 that's where we ended up. 14 JUDGE MOSS: And let's see. We'll have your 15 next Commission basis report at the end of next month, 16 right? 17 MS. CARSON: Yeah, in --18 JUDGE MOSS: April? 19 MS. CARSON: Yeah, in April. 20 JUDGE MOSS: Thanks. Okay. All right. 21 Well, I should stop now and turn to the commissioners, 22 in whose interest we are principally here. 23 I'm sorry, Mr. Pepple, did you want to 24 make -- you know, it's funny. I've been doing this for 25 so many years, I get locked in. I'm looking over here

- 1 and I don't look over there, and my apologies.
- 2 MR. PEPPLE: That's okay. Just speaking
- 3 from the witness stand, I quess, is a new experience for
- 4 I'm not sure I like it.
- 5 JUDGE MOSS: Would you like to be sworn?
- 6 MR. PEPPLE: I'll just echo the comments of
- 7 the other parties. Frankly, it pretty much covers the
- same reasons that ICNU has decided to join in the 8
- 9 motion.
- 10 JUDGE MOSS: Okay. Mr. Brooks, did you want
- 11 to chime in, anything to comment?
- 12 MR. BROOKS: Not much to add. We obviously
- 13 have a little bit different take on this, only because
- 14 the added benefits to the delay seem to mostly fall on
- 15 the electric side. But we know that a smooth electric
- 16 general rate case makes for a smoother gas general rate
- 17 case.
- 18 So we were, you know, willing to listen to
- 19 the parties and were persuaded that -- you know, that
- 20 that status quo that kind of continues is okay, so
- 21 that's why we were willing to support it.
- 22 JUDGE MOSS: All right. Thank you,
- 23 Mr. Brooks.
- 24 Anything from the federal executive
- 25 agencies?

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                MS. LIOTTA: No, your Honor. I don't think
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    we have anything further to add that hasn't been already
3
    mentioned.
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                JUDGE MOSS: All right. Mr. Xenopoulos,
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    I'll give you an opportunity as well.
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                MR. XENOPOULOS: Thank you, your Honor.
7
    Nothing further.
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                JUDGE MOSS: Okay. Anybody else want to
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    comment on this before I ignore you and feel embarrassed
10
    again?
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                All right. Well, with that, then, we will
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    turn to the commissioners, and I don't know if you all
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    have decided who you wish to go first.
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                COMMISSIONER JONES: Start from this side.
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                Well, thank you all for coming today and
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    giving short presentations at the beginning. I'll have
17
    a few questions here. I'm going to start with Public
18
    Counsel.
19
                 In the order that we approved in June of
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    2013, you will recall we had a big debate about
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    escalation factors, a big discussion, and I think you
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    opposed them. Some of the reasons you opposed them was
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    that there was no full evidence in the record on
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    attrition or a solid basis for the 3 percent for
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    electric and the 2.2 percent for gas.
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1 So I guess my question to you now is, how 2 confident are you -- I appreciate you're saying they're 3 housekeeping, but in my view, it's more than 4 housekeeping because you're delaying the effective date 5 of new rates, which could be lower, could be higher, 6 could be where they are now. I don't know. 7 But how confident are you that these 8 escalation factors are appropriate? 9 Have you done analysis? 10 Have you done some calculations that could 11 give us some confidence on this? 12 MS. GAFKEN: So I think you're asking about 13 the actual percentage that would go into effect, but I 14 thought that the K-factor was a set percentage amount. 15 COMMISSIONER JONES: Correct. 16 MS. GAFKEN: And so we haven't done a 17 calculation of these numbers that Staff has presented. 18 And in large part, I am relying on that analysis. 19 But where I find comfort is that the 2017 20 K-factor -- so the January 2017 K-factor -- that's going 21 to go into effect whether we have a general rate case 22 tomorrow or whether we have a general rate case in 23 January of 2017. That's already been approved under the 24 plan. And you're absolutely right. Public Counsel 25

1 did not like the K-factor idea or the escalations, and 2 we felt that there were some evidentiary issues, and 3 we've had a long fight over that. But at this point, that's been resolved. There have been decisions that 4 5 went to the direction that we didn't favor, but there's 6 a decision now and --7 COMMISSIONER JONES: I see what you're 8 saying. 9 MS. GAFKEN: -- so -- right. 10 COMMISSIONER JONES: My question more goes 11 to the staleness of the data, because 2013 the K-factors 12 were based on 2012 and 2013 data, and we're in 2016 13 now --14 MS. GAFKEN: Yes. 15 COMMISSIONER JONES: -- going into 2017. 16 Your job is to protect 1.1 million electric rate payors, 17 as I understand your statute, residential and small 18 business. So I -- I -- it's trying to be a factual 19 question, like what kind of analysis did you do to give 20 you comfort that these allowed revenue per customer 21 numbers, or the escalation factors, are still 22 appropriate three years later. 23 MS. GAFKEN: Well, it was a weighing of 24 interests. And absolutely, our job is to protect the 25 customer, and that's what we lead with every day that we

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- 1 come in to work. But there's a lot of issues to be 2 weighed. The Colstrip issue isn't going to go away, and 3 if we could more effectively deal with that, then I 4 think that that also benefits customers. I did have 5 another thought and it just left me.
 - COMMISSIONER JONES: Well, I have just one more for you, and then I'm gonna go to Mr. Roseman on low income.
- 9 But the ROR is set at 7.7 percent, right? 10 MS. GAFKEN: I believe that's correct.
- 11 COMMISSIONER JONES: And the ROE is 12 9.8 percent.
- 13 MS. GAFKEN: Right.
 - COMMISSIONER JONES: So again, I appreciate your thoughts on housekeeping, but if -- if we were to start a proceeding on a new rate case in April and we were to render a decision nine months later or ten months later, and we were hypothetically to adjust the ROE, that would be of a benefit to the consumer earlier, right?
- 21 Right. And Commissioner Jones, MS. GAFKEN: 22 I think you're bringing up a lot of the reasons why 23 Public Counsel was initially skeptical of the proposal to extend the time. We did have some discomfort about 24 25 that for all the reasons that you're bringing up.

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                COMMISSIONER JONES:
                                     Okay.
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                MS. GAFKEN: But in talking with the
 3
    parties, and in looking at what we could gain by
 4
    postponing, we felt that the balances tipped in favor of
5
    the joint petition.
6
                COMMISSIONER JONES: Okay. So it seems to
7
    me, in conclusion, that a lot of your analysis of the
8
    weighing of the interests revolved around Colstrip 1 and
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    2 discussion.
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                MS. GAFKEN: That was a big part of it.
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                COMMISSIONER JONES: Mr. Roseman, kind of
12
    the same question for you.
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                What kind of analysis did you do, because in
14
    the 2013 plan, one million extra was provided per year
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    to low-income bill assistance, right?
16
                MR. ROSEMAN: That's correct, your Honor.
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                COMMISSIONER JONES: And you've been
18
    involved in the Avista cases and other cases where we've
19
    done substantially higher than that, or we've had a
20
    different formula to benefit low-income customers who
21
    are -- who are still hurting, aren't they? I mean,
22
    we -- real wages haven't been going up, people are still
23
    having problems paying their bills, I think.
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                So what kind of analysis did you do?
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                MR. ROSEMAN: That's correct, your Honor.
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I'm sorry I don't have the rate case before the decoupling case, but that was the last one where there was a substantial increase in the low-income assistance program. I think it was \$5 million at that point in time. There was -- as we -- there was a settlement agreement for higher than a million dollars, but that settlement agreement was thrown out by the Commission, was not accepted by the Commission.

The commissioners recognized that this continues to be a problem, and I think it was the Commission that added the million dollars. I don't think that was a settlement agreement among the parties. We were hap -- I mean, the cards fell where they laid.

We had a settlement agreement. It was -for reasons that you articulate, was not accepted. And
to try to make up part of that difficulty on the
low-income issue, the million dollars was put in and
that's where we were.

We have not done an analysis, and it does -I mean, the Commission is correct in their questions. I
mean, power costs have gone down. We would hope that
rates would be somewhat lower in the next case, but you
know, we aren't sure about that.

And we relied on actually some analysis from the Company with us on the low income, and relied on

- 1 what Public -- I mean, worked closely with Public
- Counsel. You heard what Public Counsel said. We relied 2
- 3 on that. We are not a big player.
- 4 COMMISSIONER JONES: Right.
- 5 MR. ROSEMAN: Even though we know it's
- 6 important in where the Commission is going on the
- 7 Colstrip 1 and 2, this was not a big issue for The
- 8 Energy Project.
- 9 COMMISSIONER JONES: Right.
- 10 MR. ROSEMAN: There are other issues, how
- 11 much rates go up and the problems with low-income people
- 12 paying for them. That has been a problem. It continues
- 13 to be a problem.
- 14 COMMISSIONER JONES: Sure. I understand.
- 15 MR. ROSEMAN: But there was a big increase
- 16 in the LIURP program over the last, I would say, four
- 17 There needs more to be done in that, but we --
- 18 we are -- I don't think we could truthfully -- we signed
- 19 on, we're in agreement with what the discussion was in
- 20 the -- in reaching this agreement. We were part and
- 21 parcel to that discussion with Staff, with the Company,
- 22 with Public Counsel. But is this a guarantee of the
- 23 absolute best way that one should go?
- 24 COMMISSIONER JONES: I understand.
- 25 MR. ROSEMAN: We don't know.

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                COMMISSIONER JONES: Mr. Roseman, are you in
2
    agreement, then -- obviously you signed it, but 8F -- 8F
 3
    of the plan addresses low-income bill and weatherization
4
    assistance.
5
                So you're telling me that you're in
6
    agreement with that, right?
7
                MR. ROSEMAN: Yes, your Honor, we are.
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                COMMISSIONER JONES: Just one follow-up both
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    for you -- and I'm going to go back to Ms. Gafken on
10
    this, too. I apologize, Ms. Gafken, going back to you,
11
    but on the over-earnings question, that's another way,
12
    right, that consumers could get some assistance during
13
    this extension?
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                MS. GAFKEN: That's correct, there is a
15
    protection there --
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                COMMISSIONER JONES: And there are two
17
    dates -- May 1st, 2016, and May 1st, 2017 -- where
18
    over-earnings could be passed back to customers based on
19
    a 25-basis-point increase and a 50/50 sharing mechanism.
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                So do you -- not yet. I'm just asking a
21
    factual question. Do either of you have any
22
    calculations from the Company, or have you done any
23
    yourself about what kind of assistance, over-earnings,
24
    if any, could be passed back to customers on those
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    dates?
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                MS. GAFKEN: I don't have a concrete number
2
    of what might be anticipated in terms of over-earnings.
 3
    But there is the sharing mechanism in place that is a
4
    consumer protection. So if there are over-earnings,
5
    then they would be protected that way.
6
                COMMISSIONER JONES: Mr. Roseman, same
7
    answer as Ms. Gafken?
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                MR. ROSEMAN: Yes, your Honor, same answer.
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                JUDGE MOSS:
                              Okay.
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                COMMISSIONER JONES: For the Company, the
11
    depreciation schedule, as you said, you've already done
12
    that depreciation schedule and you were prepared to
13
    submit that for the new GRC, right?
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                MS. CARSON: That's correct. And in fact --
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                COMMISSIONER JONES: So tell me how this
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            So this is the first new depreciation
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    schedule -- I've been doing this about 11 years. I
18
    think this is the first one in six, seven years.
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                MS. CARSON: 2007, I believe, was the last
20
    one.
21
                COMMISSIONER JONES: '7. Okay. So how is
22
    this going to work? Let's say hypothetically -- and I'm
23
    not confident there will be an agreement on Colstrip 1
24
    and 2 by these dates, but let's say there is. So how
25
    much work is involved for the Company in modifying the
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- 1 depreciation schedule that you've been really working on 2 hard, I assume, for the past year or two to get ready to
- 3 modify it for accelerated retirement of Colstrip 1 and
- 2? 4
- 5 MS. CARSON: Well, that's hard to know.
- 6 You're right, we have a depreciation study that's been
- 7 done that assumes certain life of the plant. And we --
- 8 I believe, you know, there's a mechanism by which that
- 9 can be adjusted with a new assumption for a retirement
- 10 date or closure date.
- 11 COMMISSIONER JONES: Okay. So not too much
- 12 work?
- 13 MS. CARSON: It can be done.
- 14 COMMISSIONER JONES: Okay. And then on 8E,
- 15 you're making a commitment not to file, quote, any new
- 16 deferred accounting petitions until the filing of this
- 17 rate case.
- 18 Could you define what a deferred accounting
- 19 petition is? I just want to be clear.
- 20 Is this ASC980 or a FAS -- what we call
- 21 FASB 71 accounting petitions only, or is it something
- else? 22
- 23 MS. CARSON: I think it's accounting
- 24 petitions in general. And I guess I can't get into the
- 25 FASB accounting definitions and description, but Kathy

1 Barnard may be able to help us on that. I think it's 2 more general accounting petitions. 3 COMMISSIONER JONES: More general accounting 4 petitions. Don't you already have a lot on your books 5 of accounting petitions on the balance sheet? 6 MS. CARSON: The regulatory assets and 7 liabilities? COMMISSIONER JONES: Yeah, regulatory 8 9 assets. 10 MS. CARSON: Yeah, and it's not addressing 11 those; it's addressing new petitions for deferred 12 accounting. 13 COMMISSIONER JONES: This makes an 14 exception, though, for storm deferrals. I think I 15 already have the petition on my desk from you from the 16 storm in -- what was it -- December or November? 17 think there's --18 MS. CARSON: That could be. 19 COMMISSIONER JONES: You've defined that as 20 a major event and you want an exception both from state 21 fees and perhaps some cost recovery on that? 22 MS. CARSON: I was not a part of preparing 23 I can consult with the Company, but I know there 24 was a storm, and so I would not be surprised if there 25 was a filing on your desk for that.

1 COMMISSIONER JONES: Okay. For Staff, 2 Mr. Schooley. 3 So how much analysis did you do on the 4 numbers here, on calculations on this 10- or 11-month 5 delay on the impact on customers given? 6 Did you do -- is it primarily a workload 7 issue? That's the way I understand this. But did you 8 do some calculations for the impact on the 1.1 million 9 electric customers and the 730,000 gas customers if 10 rates are higher than they normally would be for that 11 period of time? 12 MR. SCHOOLEY: No, I can't say that we 13 evaluated what they could otherwise be if the rate case 14 were filed. I would assume that accelerated 15 depreciation would be a major factor and that would 16 probably drive rates higher, certainly, on the electric 17 side, but I'm not certain what that would be. 18 Workload was an issue, and I think 19 Ms. Cameron-Rulkowski said it well, that by delaying 20 this filing, we'll be able to give it more attention 21 than it would get during the next several months. 22 And I would think that that would also allow 23 you more -- to give more attention to the immediate 24 filings, as well as the later one, without all of them 25 colliding near the end of the year.

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                COMMISSIONER JONES: Well, thank you for
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    thinking of us, but you don't need to do that,
 3
    Mr. Schooley. I'm not asking the question of me -- at
    least I'm just speaking for me, I think. I'm okay. But
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5
    I'm asking questions of you, Staff.
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                MR. SCHOOLEY: Yes, I understand. And --
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    but no, there wasn't any explicit analysis of what could
8
    otherwise be. It seemed fair to just continue extending
9
    the 2017 level of dollars per customer in the Company's
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    revenues, and that will be manifested to customers in --
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    well, in a soon filing to do the 2016 factor, or an
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    increase, as well as truing up the decoupling from 2015.
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    And the same would occur for rates effective in May of
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    '17 to true up the 2016 decoupling effects, as well as
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    capture the new K-factor increase. So it seemed like it
16
    was fair to me.
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                COMMISSIONER JONES: Well --
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                MR. SCHOOLEY: It was my idea, after all,
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    so --
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                COMMISSIONER JONES: And you heard my
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    questions of Ms. Gafken on stale data, I think the
22
    K-factors and the allowed delivery revenue of the RPC,
23
    the revenue per customer, all that data was based on
24
    2012 and 2013, right?
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                MR. SCHOOLEY: It was based on that, plus
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1 what the Company anticipated would be their investments 2 over the next few years --3 COMMISSIONER JONES: Right. Right. MR. SCHOOLEY: -- and there have been 4 5 reports on what those investments turned out to be. 6 COMMISSIONER JONES: Right. 7 MR. SCHOOLEY: I can't recall off the top of 8 my head how they've been lining up with what the 9 anticipation was. Maybe someone from the Company could 10 answer that question. 11 COMMISSIONER JONES: Right, but that raises 12 another question. I mean, you in the past -- and I 13 don't want to get into attrition adjustments versus 14 K-factors today, but they are -- they accomplish, in my 15 view, roughly the same purpose. 16 But the issue has been the trending 17 analysis, because it's a way of -- you have to estimate 18 into the future -- cap X, O and M -- about where the 19 expenditures are going to be in the future. And as I 20 recall, Staff has had some difficulty in the past 21 accepting the company's trending analysis on both O and 22 M and cap X. Isn't that true? 23 MR. SCHOOLEY: That is -- that is true. I'm 24 trying to recall what the trends or factors were

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involved in the case three years ago, but I think it was

there were definite projects that they knew weren't
happening, and the trends for the major distribution
accounts and transmission accounts would be noticed,
and -- or there were some numbers there.

The trend for administration in general, expenses was an amount, and that was reduced to give the company less money than they might -- than what the trend would indicate, and that would give them stretch goals to be achieved over the next few years.

So I think at that time, it wasn't strictly just, this is what the trend shows; there was more backup to it than that.

COMMISSIONER JONES: And then just before I go to my colleagues, just the over-earnings question, the same question I asked Mr. Roseman and Ms. Gafken:

Do you have any idea on May 1st what the -- are they over-earning and what the amount might be that could be passed back to customers in the sharing mechanism on May 1st?

MR. SCHOOLEY: I don't have any specifics. I think they may be over-earning on the gas side, and you know, the over-earnings was based on just whatever the earnings were above the authorized return. There was no -- the 25-basis-point issue went away in your order.

1 COMMISSIONER JONES: Right. 2 MR. SCHOOLEY: But I think we will see 3 something in that regard in their filing coming soon for 4 the May 1 effective date. 5 COMMISSIONER JONES: Okay. Thank you. 6 That's all I have for now. Thanks. 7 COMMISSIONER RENDAHL: Good morning. So I 8 just want to follow up on my colleague's questions 9 first. As you know, I wasn't on the bench here when you 10 all went through your discussions on the decoupling rate 11 plan, et cetera, so this may just be my lack of 12 understanding. 13 But paragraph 8D, as Judge Moss said, talked 14 about there not being an extension of the rate plan. 15 But if the rate case had been filed next month, the new 16 rates would have gone into effect in February of 2017. 17 So by extending this to December, how does this not 18 extend that? We don't know what would happen at the end 19 of the rate case, so that's my -- I'm just not getting 20 it. So I may need a little more explanation. 21 MR. SCHOOLEY: If I may respond to that. 22 I think what that was -- perhaps could have 23 been stated better in the petition. The extension of 24 the 2017 dollars per customer is what's happening. 25 There was no intent to extend into a K-factor

1 application in early 2018.

And there was also -- I think I was also reading that to mean, the January 17th filing date was not going to be extended anything beyond then. There wouldn't be another request to extend the filing of a rate case beyond what we have stated. There was some mix-up in there and --

COMMISSIONER RENDAHL: And the intent was you were not intending to extend beyond when rates would go into effect for the next rate case, after the next rate case, so in -- after December, as opposed to -- because the original intent, although there was the, you know, option for extending that the parties agreed to, was for the rate plan essentially to go through February 2017, right?

MR. SCHOOLEY: And the tariff reflects dollars per customers through March of '17, actually, so --

COMMISSIONER RENDAHL: Right. So I agree it probably could have been stated better, because obviously we do have questions.

And so what is being extended? And -because it appears to be extended through what would
otherwise be a new rate effective period pending a new
rate case filed.

MR. SCHOOLEY: I think the annual delivery cost per customer is being extended through the rest of the year. And it had already been calculated for 2017, and we're just filling in the blanks for the rest of the tariff that's before you.

COMMISSIONER RENDAHL: So are you confident that there -- I'm concerned about the customers here, and the rate impact on the customers. Obviously, the agreement on Colstrip is a really important one, and we appreciate the fact that the Company and the parties have come together to define that a bit more, bringing something more definitive to the Commission. But I'm concerned that the ratepayers will -- are not being considered here. And so what -- what are they getting in this?

MR. SCHOOLEY: I think they're getting a continuation of the certainty of what has been in place for a few years, that -- I know for industrial and commercial customers, they want to know what's going to happen next year so they can do their planning, and this allows for that certainty to continue for another year. You might say, yes, it's a certainty of an increase of something, but we're not really increasing rates beyond what's already been approved. But the certainty of what's going to happen in 2017 will be of value to many

1 customers.

COMMISSIONER RENDAHL: Okay. And then to follow on the questions about the deferred accounting petitions, so I'm going to turn to Ms. Carson.

So in the 2013 PCORC, again, I wasn't really involved in that, but the Commission order approved a change to the power cost adjustment mechanism that would remove the fixed production costs from the PCA and allow for the recovery through the decoupling mechanism effective January 1, 2017.

And the parties agreed to support an accounting petition to request deferral of the revenue variances for these recovery -- recovery of these costs through -- from January 1, 2017, until the start of the expected rate year.

So how does the Company or the parties -- and I'll start with the Company first, expect this PCA mechanism to function under this settlement, this petition?

Are they going to continue to be included in the decoupling mechanism? There is proposed a stay-out on a deferral mechanism, a deferral accounting petition filing.

So how would those revenue variances be accounted for if the next GRC isn't filed until much

1 later?

MS. CARSON: The parties did address that in the joint petition in paragraph 8H. There had already been recognized that there would not be perfect timing between when the new PCA mechanism went into effect, January 1, 2017, and rates -- when rates went into effect, or there most likely wouldn't be and so there would be a deferral of the difference until rates went into effect.

So the parties recognized that would still be an issue, and in 8H, we agreed to support or not oppose amendments of the power cost adjustment schedule, to extend the deferral of the revenue variances until the effective date of the GRC.

So that was already approved by the Commission, that there would be this deferral to address the timing difference, and so that will remain in effect and the parties agree to support that.

COMMISSIONER RENDAHL: So what effect does that have on ratepayers then, if the power cost adjustment is now -- that deferral is now just being extended?

MS. CARSON: I don't believe that it has an effect on ratepayers, although I guess I would want Kathy Barnard from PSE to address that if she's able to.

1 CHAIRMAN DANNER: She's getting closer to a 2 microphone. 3 COMMISSIONER RENDAHL: Inching closer. 4 MS. BARNARD: So I want to make sure I 5 understand the question. The concern is -- the new PCA 6 settlement that was approved allows that new mechanism 7 to go into effect on 1/1 of '17. 8 And what -- one of the primary changes with 9 the new PCA settlement was the removal of the fixed 10 costs from our PCA mechanism. So it will now only be 11 benchmarking and sharing against variable costs. 12 Under the proposal, the PCA mechanism would 13 start on January 1 of '17, so those fixed costs would be 14 pulled out of the mechanism, and the sharing mechanism 15 would go as originally intended to start on 16 January 17th. 17 The condition with the original PCA 18 settlement to allow to us defer fixed costs was to 19 recognize that part of the reason that Puget's 20 decoupling mechanism did not include fixed production 21 costs is because our PCA mechanism was handling fixed 22 production costs. 23 And so when it was peeled out with the PCA 24 mechanism, we said, well, there will be this gap. We're

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going to start the PCA mechanism on January 1, because

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it was really important from the sharing bands perspective to have that complete year. And so customers are going to benefit from the new PCA mechanism on January 1 as they would have.

effect, and there's really no change in that agreement? MS. BARNARD: Right. Right. And so one of the benefits to customers that came out of that was the asymmetry. That was one of the really important parts for the other parties is that, if we are over-collecting power costs, then we're going to share 65 percent going

COMMISSIONER RENDAHL: And that will go into

COMMISSIONER RENDAHL: I just wanted to make sure that I understood that there was no change in that.

through those bands, but the bands are shorter so --

MS. BARNARD: No. It really -- the wording had to be to say, the deferral on the fixed costs part was to allow it to just extend until we would get the new rate order. Because it's -- the fixed costs are going to come out of the PCA mechanism regardless. was agreed upon.

And the language in the PCA settlement said that, you know, assuming decoupling continues, parties will support there being a new bucket for the fixed production costs in the decoupling mechanism. That has to stay just in a separate place. That's why we need to

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1 defer as we pull those fixed costs out, and those would 2 be addressed in that general rate case.

COMMISSIONER RENDAHL: So there's no need for an additional petition for the deferred accounting petition. It's already done, it's already accounted for, there's no need for anything else?

MS. BARNARD: So the ability to file that deferred accounting petition came out of the PCA. But Puget actually does have to act and do that. We need to file the accounting petition associated with the fixed costs that are coming out of the PCA mechanism. That was already one of the conditions.

But we have to make that filing, and all it's going to do is to extend the period that could be deferred. Under the original intent, it would have been a two -- two-month deferral for January and February's fixed costs. Now it would need to go through the end of December.

COMMISSIONER RENDAHL: So there already has been an accounting petition approved?

MS. BARNARD: No. We will have to file that accounting petition, and that's why it was called out in this joint motion so that everybody was clear on what we would file, because that was already an intended filing.

I think to address the section on no

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1 deferred accounting petitions, that was something Staff didn't want us to come in with something new. 2

> COMMISSIONER RENDAHL: Okay.

4 JUDGE MOSS: I wonder if I could interject 5 here and just ask a question, Ms. Barnard.

How is this going to affect the balances in the deferred account, because that's a concern. we're talking about a two-month deferral, that's one If we're talking about a 12-month deferral, that would typically imply a regulatory asset of some greater magnitude. It would have to be then recovered in prospective rates at some point in time.

MS. BARNARD: So to answer your question, it really is going to depend upon -- what is going to go in that deferral will be differences in collections between the volumetric amount recovered in rates, and what the baseline is.

So it's really going to be all dependent upon your variation. It could be -- it could be a larger balance, it could be a larger credit balance depending upon whether the collections are higher or lower.

Does that -- because it's really tied to taking fixed costs that are -- it's a baseline fixed It's not by actual fixed costs. cost. It's what was will be bigger or less.

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- 1 built into the existing baseline rate, and then benchmarking your volumetric differences, which 2 3 currently have been embedded in my PCA mechanism, but will now be elsewhere. So I can't tell you whether it 4
 - It's going to really entirely depend upon the weather variations. Actually, the longer time could make it less. I can think of an example. If you had warm weather in January and February, and then you continued on and had a cold spring, well, that could offset it where that balance would have been bigger.
 - JUDGE MOSS: So -- so when I'm looking at these numbers that were given up as examples of what's going to happen with a revenue per customer to 2017, under the extension, are those numbers including the fixed production costs?
 - MS. BARNARD: No. These -- these were from the original decoupling filing, so those were just delivery.
- 20 JUDGE MOSS: Right. Okay. Yes. That's 21 right. Okay. My concern, and perhaps the commissioners 22 share it, is that we not end up at the end of 2017 with 23 an extremely large regulatory asset. That has to be 24 taken into account in the next GRC and would have the 25 unfortunate effect of increasing rates perhaps in a way

- 1 that could be avoided if we made some other 2 accommodation along the way.
- 3 So are we contemplating that this could be a 4 very large number, or we don't know?
- 5 MS. BARNARD: I just -- I don't know because 6 it's driven by load variations --
- 7 JUDGE MOSS: Yes. Uh-huh.
- 8 MS. BARNARD: -- and so I can't predict 9 that.
- 10 CHAIRMAN DANNER: This brings us to the 11 10,000-foot question here, which is really, you know, 12 when -- we were going to start a rate case in -- in 13 April, and the results of that rate case is either going 14 to be that we're going to leave rates where they are, 15 increase rates or decrease rates. And -- but were going 16 to be based on knowledge that we were going to gain in the rate case proceeding. And so here what we're doing 17 18 is we're saying, okay, we're going to delay this until 19 January of 2017. And we still have a chance that rates 20 would have gone down.
 - And it seems that we have to -- even though I see the benefit in being able to address Colstrip, and certainly see the institutional benefit of alleviating our workload for this year, it seems we still have to be able to tell the consumer somehow that we have protected

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- them from -- to some degree from the chance that rates
 would have gone down, but now they're not going to
 because we've delayed it for a year.
 - And so I guess I'd like you to succinctly be able to tell me, what is in here that would give the consumer comfort that, for them, this didn't a pig in a poke, and that, you know, at the end of the year, they're paying more than they should have had we had a rate case proceeding that started in April.
- MS. CARSON: I'm not sure if that was
 directed to me, but --
- 12 CHAIRMAN DANNER: Actually, I'd like to have 13 everybody give me their thoughts.
 - MS. CARSON: Okay. Well, I think one important benefit to customers is that power costs will be adjusted three months earlier than they otherwise would have been adjusted. They'll be adjusted December 1st right before we go into the cold weather season, and that's significant, that's something that they would not otherwise have with a rate case being filed in April. So that's important.
 - Another very important protection is the earning sharing mechanism. To the extent there are earnings in excess of the authorized rate of return, customers share immediately 50 percent of those

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- 1 earnings. So that's -- that's something that you don't 2 typically have under the regulatory paradigm here in Washington, and that's something that customers have 3 4 here.
 - So you know, I think it was said before, but there always -- companies stay out for extended periods of time sometimes, and their rates aren't adjusted and the Commission always has that dilemma, I guess, in terms of when a company comes in to file a rate case.
 - I mean, we will come in, but there are extenuating, balancing circumstances that make sense to extend this on for a few months.
 - It's also important to recognize that there is no actual additional increase, K-factor increase. It's happening, as has been said, January 1, 2017. just being shaped over the rest of -- over the full 2017 as opposed to the first few months. But there's not an additional K-factor increase that happens. The parties agreed that there would not be.
 - CHAIRMAN DANNER: And in your view, that is an adequate stand-in for the information that we would get in a rate case for that period?
- 23 MS. CARSON: For that relatively brief 24 period of time.
- 25 CHAIRMAN DANNER: Okay. Well, it's

1 11 months, but --2 MS. CARSON: It's nine --3 CHAIRMAN DANNER: It's nine months, yeah. 4 MS. CARSON: It's nine months. 5 CHAIRMAN DANNER: Yeah. Okay. Anyone else 6 have anything to add? 7 MR. SCHOOLEY: Tom Schooley again. 8 think another major protection is that I have no doubt 9 that the new depreciation study would show shorter lives 10 for some of the major -- or for the Colstrip plant in 11 particular, in anticipation of it being closed sooner 12 than otherwise. And we would be putting off that 13 increase that will be coming from that plant for --14 until that case starting next January, as of now. 15 that -- that, to me, is going to be a major protection 16 there. What happens after that, we don't know. So --17 CHAIRMAN DANNER: Mr. Jones? 18 COMMISSIONER JONES: Just -- Mr. Schooley, a 19 follow-up on that. 20 That's not just shorter depreciation 21 schedules, but it could be stranded assets, too, right? I'm not sure. 22 MR. SCHOOLEY: 23 COMMISSIONER JONES: Well, you went to 24 depreciation schedules. 25 MR. SCHOOLEY: I went to there, yes.

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1 COMMISSIONER JONES: That's all. Okay.

CHAIRMAN DANNER: Okay. And the customer groups, Public Counsel and --

MS. GAFKEN: I think when we looked at it from a perspective of whether customers would be harmed, and you know, again, I don't want to sound like a broken record, but it seemed like the customers were simply going to be impacted in the ways that they would already be impacted, and so we saw that they weren't going to be harmed.

I'm not as convinced that there might be a rate decrease or increase. I'm not prejudging that issue at this point, or any of the other substantive issues that we'll grapple with during the GRC.

But in terms of what impact to customers, they're going to see this K-factor increase in any event, and so, one, we wanted to make sure that they weren't going to see another K-factor increase, because it's no secret, Public Counsel doesn't like the K-factor or the rate plan, and we're not real comfortable with it. So we wanted to make sure that that wasn't continuing.

But our clients were going to be impacted by the 2017 K-factor in any event, so we looked at it as a no-harm situation.

1 CHAIRMAN DANNER: Thank you. 2 Mr. Pepple? 3 MR. PEPPLE: Sure. Well, I think 4 Mr. Schooley at one point was just -- sort of knowing 5 what's going to happen has some value to us, you know, 6 with the experimental mechanisms that Puget has now, and 7 sort of attrition floating around these days, we frankly 8 just didn't know what we were going to see in this next 9 rate case. So having some certainty about what we're 10 looking at for the next year, I think there was some 11 value to that for us. 12 COMMISSIONER JONES: Mr. Pepple, just for 13 the record, attrition has been floating around for over 20 years at the Commission. It's been approved for one 14 15 company. 16 JUDGE MOSS: But it's clear you're paying 17 attention. 18 CHAIRMAN DANNER: Okay. 19 JUDGE MOSS: And I'm mindful that I 20 interrupted Commissioner Rendahl. I apologize, it was 21 an extended interruption. 22 COMMISSIONER RENDAHL: That's okay because 23 we delved into issues that were critical. 24 So I have a question for the Company now to 25 switch gears onto Colstrip.

1 So in -- I do applaud the Company and the parties for trying to bring some more certainty to the 2 3 Commission on when we can start really talking about 4 Colstrip 1 and 2 in detail with specifics, and so I 5 think this provision of the petition is very useful. 6 But I do have a question. 7 What specifically does a narrow window mean? 8 Does that mean within months? Does that mean a span of 9 years? 10 Can you elaborate on that a little bit more 11 for the benefit of the Commission? 12 MR. ROSEMAN: Can you reference -- I'm 13 sorry. 14 COMMISSIONER RENDAHL: I can reference 15 the --16 MR. ROSEMAN: The narrow-window language. 17 COMMISSIONER RENDAHL: The narrow-window 18 language appears in paragraph 8B on page four of the 19 joint petition about midway through that paragraph, 20 specifies a narrow window of dates for the planned retirement of Units 1 and 2. 21 22 MR. ROSEMAN: Thank you. 23 COMMISSIONER RENDAHL: And so just trying to 24 get -- and if this gets into details of the settlement 25 that we can't talk about, I understand that.

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1 think it would be helpful to have understanding whether 2 we're talking months or a span of years. That's really 3 all I'm asking.

I don't think we know MS. CARSON: Yeah. exactly what that narrow window will be. I mean, there are currently -- there's currently litigation ongoing and other factors that will play a role in this.

COMMISSIONER RENDAHL: So just to be clear, I'm not asking for specific dates or specific months. I'm just trying to get a sense of, are we talking -what a window means. Does a window mean a matter of months so the Company could provide a span of, you know, months? Or is it a span of years? And whether you can answer that. That's -- I'm not asking for specifics. understand the issues involved in the litigation, and I'm just trying to get a sense of what a window means.

MS. CARSON: It's my understanding that the Company believes it will be a relative narrow window, perhaps more months than years. And I think it's the Company's goal to have a date certain for retirement when it files.

22 COMMISSIONER RENDAHL: Okay.

> MS. CARSON: But there are a lot of pieces moving. So there's some hesitancy to say, absolutely we will have a date certain. But I think that is the goal,

- 1 to work towards that.
- 2 COMMISSIONER RENDAHL: Okay. I understand
- 3 the delicacies involved. I was trying to get a sense of
- 4 what a narrow window meant. So thanks.
- 5 CHAIRMAN DANNER: And just to follow up on
- 6 that, so that's -- that's focused on 1 and 2, but you're
- 7 also including depreciation schedules for all four
- 8 units; is that correct?
- 9 MS. CARSON: That's correct.
- 10 JUDGE MOSS: Are you done, Ms. --
- 11 COMMISSIONER RENDAHL: Well, I do have one
- 12 other question, and that is for the Sierra Club. But
- 13 I'm wondering if you'd be willing to come forward just
- 14 to answer a question.
- 15 COMMISSIONER JONES: Commissioner Rendahl,
- 16 you read my mind. I had a question for Mr. Howell as
- 17 well.
- 18 JUDGE MOSS: Mr. Howell, welcome, and
- 19 there's no need to swear you for this occasion. We just
- 20 will have a colloquy here, and we'll appreciate your
- 21 responses such as they may be.
- 22 MR. HOWELL: Thank you.
- 23 COMMISSIONER RENDAHL: So Mr. Howell, I
- 24 appreciate the Sierra Club joining in this effort and
- trying to narrow things for -- bringing detailed 25

information to the Commission.

So in the recent hearing we had here on PSE's IRP, we did hear from many of Sierra Club's members and also from you about the need to act quickly on this matter, and now we're going to be extending it another nine months.

So are you communicating to your members that you are in support of this extension of time?

Obviously we're now delaying from an opportunity to start engaging in this from April until nine months from now, so I'm just wondering how that's going to play out for your members.

MR. HOWELL: Thank you for the opportunity to comment. We absolutely will be communicating with our members.

At first when we heard of the delay, we were very unhappy about what that implied. But upon further conversation, and then when we -- it was clear that what -- the petition could include a condition that Puget would be submitting a retirement plan with a narrow window -- and we have some discomfort about, like you, not knowing what that means -- but we also believe that the economic pressures are so great that it's going to be imposing outside constraints that will have the effect of narrowing that window, so we have less concern

about that that we would have had even a year ago given that economics are changing.

But what the petition now provides, which is something that we've always lacked, is a pathway -- is to be on a pathway to get resolution on Colstrip 1 and 2. And that's really what has been lacking for a very long period of time. And that uncertainty really disabled us from being able to plan the orderly transition.

So when and if this petition is approved, it gets us on that pathway, and that's critically important. That will really, I think, also facilitate and open up our ability to begin working more directly with the community and say, okay, we now know we're on the pathway, we don't know the date, but I think it will afford us the opportunity to even work more aggressively towards trying to achieve that orderly transition that we've been trying to get to for a very long time.

So in that light, I think directionally, we're now headed the right way.

COMMISSIONER RENDAHL: Okay. I just wanted to make sure that, if we do approve this, that your members would not be disappointed by further delay, in which the Sierra Club has also joined in. So I'm concerned primarily about that.

1 MR. HOWELL: Yeah. I totally get that, 2 because if we did not communicate with them very clearly 3 and very quickly, you would inevitably be hearing from 4 them equally fast. So we absolutely intend to be 5 communicating far and wide. 6 COMMISSIONER RENDAHL: Thank you. 7 COMMISSIONER JONES: Mr. Howell, I have a 8 couple of questions on 8B, and again this is not 9 advocacy of 8, but these will be clarifying questions. 10 And if I get into sensitive settlement discussion 11 issues, please stop me. 12 MR. HOWELL: Yeah. 13 Would you describe COMMISSIONER JONES: 14 the -- as I understand the major litigation on Colstrip 15 units right now, they are the AOC issue, the wastewater 16 pond issue which is being led by Earthjustice, as we 17 heard at the hearing here a couple Fridays ago, and your 18 litigation, which is on the NSR, which is what, New 19 Source Review? 20 MR. HOWELL: Yeah. 21 COMMISSIONER JONES: So could you just 22 describe the status of those -- of that litigation? And 23 what I'm driving at is, what gives -- what would give 24 this Commissioner comfort that there are deadlines and

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there's a process in place with the litigation that

1 might spur some settlement or some resolution of these 2 issues? 3 MR. HOWELL: The court date for NSR, I 4 believe, is -- it's either -- okay. It's May. 5 COMMISSIONER JONES: It's in May? 6 MR. HOWELL: Yes, this coming May. And as a 7 general rule, as you get closer to the court dates, it 8 helps to incur settlement discussions, and we're hoping 9 that's so. So we'll see is as best as I can answer at 10 this point in time. 11 There's also the -- the one other piece 12 that's out there that's a fairly significant expense 13 implication, and that's the regional haze. As you know, 14 it was remanded back to Region 8. 15 COMMISSIONER JONES: Yes. 16 MR. HOWELL: The clock is ticking, and 17 they're going to have to be putting forward their plan 18 fairly soon. 19 COMMISSIONER JONES: So the court date in 20 May and some discussions on the remand on regional haze 21 you think would give -- would give some certainty, or at 22 least, as Commissioner Rendahl was asking you, this 23 narrowing of windows. It gives us some factual evidence

more quickly.

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or some possibility that things might be moving along

1 MR. HOWELL: I hope so. 2 COMMISSIONER JONES: Okay. You were here, 3 of course, at our Friday hearing until, what, 6:30 in 4 the evening? 5 MR. HOWELL: And thank you for your 6 incredible endurance. We didn't anticipate going that 7 long. 8 CHAIRMAN DANNER: Just for the record, he's 9 referring to the integrated plan -- Integrated Resource 10 Plan hearing that we had for this Company. 11 COMMISSIONER JONES: Thank you, 12 Mr. Chairman, and I'm referring to 8B, again, where the 13 2017 IRP is mentioned. So here's a question both for 14 Staff and the parties and you. 15 So the word here is -- this is Power 16 replacement decisions will be made, and the words used 17 is "out of sync." So what does that mean? Because as 18 you know, at the Commission, we -- especially our staff, 19 and you too, all the stakeholders spend a lot of time on 20 the IRP development, right? 21 MR. HOWELL: Yeah. 22 COMMISSIONER JONES: And then from an IRP 23 comes not -- an IRP, nothing comes on replacement power 24 in the IRP. It's in the RFP --25 MR. HOWELL: Yeah.

1 COMMISSIONER JONES: -- that comes from the 2 IRP. 3 MR. HOWELL: Yeah. 4 COMMISSIONER JONES: So this language, both 5 "out of sync" and there's no mention of an RFP, it just 6 it reads kind of strangely to me. 7 MR. HOWELL: Yeah. 8 COMMISSIONER JONES: And this is for the 9 Company, too, Ms. Carson. I'd like to hear back from 10 you. But let's start with you. 11 MR. HOWELL: I think that it's rather 12 awkward, and having been in the discussions and 13 hopefully all of the other parties around the table 14 share the same perspective, so I will only share with 15 you mine. 16 And that is in the -- as in the past IRP, 17 the Commission had requested that Puget provide 18 scenarios for replacement for 1 and 2, and that if we 19 are now going to go into a 2017 IRP cycle, but if the --20 if the -- if the economic pressure is so great on 21 Colstrip 1 and 2 that, in fact, a retirement were to 22 happen before that IRP is complete, then we would have 23 the benefit -- if it happened after the IRP was 24 complete, we would have the benefit of the IRP to give 25 us a sense of what the world might look like for your

- 1 replacement scenario.
- 2 But if the retirement happens before that
- 3 IRP is complete, we wouldn't have the benefit of what
- 4 Puget would expect that retirement scenario to look
- 5 like. So we would like to see at least a projection of
- 6 what they think the world might look like for that
- 7 replacement scenario if it happens before that next IRP
- 8 is complete.
- 9 COMMISSIONER JONES: Ms. Carson, any comment
- 10 on 8B and what I just asked?
- 11 MS. CARSON: Well, I guess I see this as
- 12 just -- you know, the Company is committing, as part of
- 13 its filing, to, as it says, provide just a framework for
- 14 how it will address any new power needs as a result of
- 15 Colstrip Units 1 and 2 being retired.
- 16 And you know -- I agree, you know, that
- 17 could involve an RFP. But I think, you know, this will
- 18 be addressed -- it will be addressed in the general rate
- 19 case in terms of how those power replacement decisions
- 20 will be made.
- 21 COMMISSIONER JONES: So Mr. Popoff was here
- 22 presenting for the Company, and I don't think you were
- 23 here in this long hearing that we had until 6:30 p.m.
- 24 Sadly, no. MS. CARSON:
- 25 COMMISSIONER JONES: But as you know,

Mr. Popoff for the Company drew up scenarios that made sensitivities, and all the stakeholders asked for things to be done with sensitivities.

So the way I read this is, as the -- and we haven't even issued our acknowledgement letter for the 2015 IRP yet, and we may provide further guidance to all the parties on these issues in that letter.

But the way I read this, with the development of the IRP, is that Mr. Popoff and the IRP team at Puget could -- not should or must -- but upon request, if this retirement happens on an accelerated basis, there will be some modeling done, scenarios or sensitivities, things like that.

Is that a fair reading of it?

MS. CARSON: I think that is, yes.

COMMISSIONER JONES: Okay. Mr. Schooley for Staff, you're not the IRP -- we may want Ms. Reynolds to come up here, but was that -- is that your understanding? Because this reads kind of out of sync with the development of, and it doesn't mention RFP. It reads kind of strangely to me.

MR. SCHOOLEY: It read kind of strangely to me as well. And that's -- I think Mr. Howell actually described it pretty well, and if Ms. Reynolds sitting in the back of the room has anything to add --

COMMISSIONER JONES: She's shaking her head,
for the record.

MR. SCHOOLEY: But I think that's what it means, is that there could be circumstances where the termination of Colstrip occurs without being seriously considered in an IRP, or not directly considered. And IRPs are just plans. They're not the actual actions that come out of RFPs and commensurate --

COMMISSIONER JONES: So is it Staff's position, then, that if we -- if we agree to this extension and then we tee up Unit 1 and 2 accelerated retirement in the January 2017 case, and the Commission deals with the -- all the issues in that case, then that would somehow trump or it would supersede the activity planning because they're only planning activities in the 2017 IRP?

MR. SCHOOLEY: I think there are any number of things that would supersede what the plan in an IRP is, because events change and sometimes more quickly than the biannual cycle that those are on.

COMMISSIONER JONES: Yeah. Lots of things can change. I'm just trying to understand this better, because I know Ms. Reynolds and the staff, our staff, spend a lot of time and effort on the IRP stakeholder process and the CRAG, and I just want to make clear,

we're talking about workload here, you know, for you and Staff if -- if the IRP -- if the development of the IRP on these important Colstrip issues, base load generation issues are not to be given much weight in the 2017 IRP, I think at least this commissioner, I'd kind of like to be clear on that, you know, so you don't waste your time, basically.

MR. SCHOOLEY: Yes. And I think by deferring this -- this rate case that's imminently due, there will be a number of outside decisions made and policies made at legislative or even congressional levels that could possibly happen in the next nine months, and that would make it far more those [sic] to occur by next January, so I think we'll have a much clearer pathway at that time.

COMMISSIONER JONES: Well, I would just note for the record, though, that the Supreme Court has stayed the implementation of the clean power plant for, in my view, most experts are saying, Mr. Schooley, up to two years.

MR. SCHOOLEY: Yes.

COMMISSIONER JONES: So if there's no clarity on the clean power plant on 111(d), it probably is not going to be useful information in the 2017 IRP maybe.

1 MR. SCHOOLEY: There could be actions in 2 Montana that give us information, too. 3 COMMISSIONER JONES: True. 4 MR. SCHOOLEY: Ms. Reynolds is here now. 5 COMMISSIONER JONES: Ms. Reynolds, you've 6 come in from the back row. Thank you. 7 MS. REYNOLDS: I kept shaking my head, but 8 it wasn't working. This is Deborah Reynolds with 9 Commission Staff. 10 I think the one thing I would say about the 11 interaction between the Integrated Resource Plan and the 12 general rate case is that the Integrated Resource Plan 13 is developing a tool so you can choose which resource 14 decisions you should make, and so it is not laying out a 15 specific set of actions. And so that's the only 16 clarification I would make. 17 So what happens in a general rate case, it 18 should be applying the best analysis that they've got 19 and using the most current information that they have. 20 And that's what we would expect to see in a rate case, 21 regardless of the analysis that we do in an Integrated 22 Resource Plan around specific actions. 23 COMMISSIONER JONES: And just -- this is 24 more a comment than a question, but the Commission only

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acknowledges the Integrated Resource Plan.

That does

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    not constitute pre-approval of any specific resource,
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    right?
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                MS. REYNOLDS:
                                Indeed.
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                COMMISSIONER JONES: Okay. Thank you.
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                CHAIRMAN DANNER: And just to clarify, the
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    IRP is basically, you're looking at a lot of "what-if"
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    scenarios.
                There's a lot of things that are always in
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    flux. So we have a clean air rule, for example, that is
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    under consideration; the clean power plant, whether it
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    comes or goes; outages at various facilities. There's
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    always -- there's always "what ifs."
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                MS. REYNOLDS: Exactly.
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                CHAIRMAN DANNER: All right.
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                COMMISSIONER JONES: I'm done.
                                                 Thank you.
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                JUDGE MOSS: Well, if that completes our
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    inquiry from the bench, which appears to be the case, I
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    think I might suggest to the commissioners that we
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    recess this proceeding briefly and retire to the back
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    room here and see if we might be able to rule on this
    from the bench today. It would be my preference to do
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    so. But we'll have to have some discussion to see if
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    that's possible or not.
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                So we'll be in recess until -- I'll just say
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    quarter after the hour, and that'll give everybody an
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    opportunity to stretch their legs and so forth.
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1 I've been asked to make that a little bit 2 longer period for stretching of legs. Let's make that 3 11:30. 4 (A break was taken from 5 11:01 a.m. to 11:30 a.m.) JUDGE MOSS: All right. Let's be back on 6 7 the record. It is 11:30 by the wall clock, and I hear 8 the chimes of the teleconference bridge line, so we're 9 hopefully accommodating all of our parties with our 10 timing here. The commissioners have had an opportunity 11 to deliberate and have asked me to deliver their 12 decision. 13 We're mindful that this is something that --14 Ms. Carson pointed out the original approval 15 contemplated the possibility, at least, that all parties

would come forward at this point in time and ask for an extension, and so that is basically what has brought us to this point, perhaps, today.

We've heard from the parties concerning some potential benefits, at least, to the deferral of the proceeding by some nine months, or a continuation of the rate plan by some nine months. A power cost adjustment will occur earlier than would otherwise have been the case, and considering the trends, that's most likely to be beneficial to the customers.

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There will be rate certainty for the industrial customers, which is a factor that was important in the original decision on this case, as I recall.

The -- the fuller consideration of Colstrip,

I think, will be possible with the parties coming

forward -- with PSE, specifically, coming forward with a

developed plan, having worked with stakeholders for the

additional period of time, so we'll come into the next

rate case with that in place, and that should facilitate

decision on that rather challenging issue.

Any change in depreciation schedules relating to a possible early retirement of Colstrip facilities that might increase rates would also be put off to a later date.

The parties' resources can be more fully devoted to a later rate case, as opposed to one occurring now when we have several others in the door already.

And while, you know, no single factor here,
I think, would perhaps carry the day, considering all of
these factors, the Commission will grant the parties'
petition and we will -- we will postpone the rate case
until -- I thought about asking whether we could make it
January 18th instead of January 17th. I suppose we'll

- 1 go with the 17th.
- 2 So with that, I'll certainly take any
- questions from the parties at this time, or we can just
- 4 bring closure to this.
- 5 It appears no one has any questions.
- I guess I should ask two things really.
- 7 | Number one, do the parties feel that they need a written
- 8 order on this or will they be satisfied to have it
- 9 memorialized by the transcript that the petition is
- 10 | granted?
- MS. CAMERON-RULKOWSKI: The transcript is
- 12 sufficient for Staff.
- MS. CARSON: I agree, the transcript is
- 14 sufficient.
- JUDGE MOSS: All right. Good. Well, I'm
- 16 | leaving town tomorrow to go on a little vacation, so I'm
- 17 | glad to hear that.
- I do want to ask if the commissioners have
- 19 any final comments before we --
- 20 COMMISSIONER JONES: No.
- 21 CHAIRMAN DANNER: No.
- 22 JUDGE MOSS: Okay. Fine. Then we will
- 23 close our hearing today, and I thank you all very much
- 24 for being here and working with us to bring greater
- 25 | clarity to this whole situation.

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                   And with that, we'll be off the record.
                            (Hearing concluded at 11:35 a.m.)
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1	CERTIFICATE
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3	STATE OF WASHINGTON)
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7	I, ANITA W. SELF, a Certified Shorthand Reporter
8	in and for the State of Washington, do hereby certify
9	that the foregoing transcript is true and accurate to
10	the best of my knowledge, skill and ability.
11	IN WITNESS WHEREOF, I have hereunto set my hand
12	and seal this 29th day of March 2016.
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17	ANITA W. SELF, RPR, CCR #3032
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