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             BEFORE THE WASHINGTON UTILITIES AND
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                  TRANSPORTATION COMMISSION
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   In re Application of US WEST, ) Docket No. UT-991358
    INC., and QWEST COMMUNICATIONS ) Volume III
   INTERNATIONAL, INC. for an ) Pages 197-271
    Order Disclaiming Jurisdiction,)
   or in the Alternative,
   Approving the US WEST, INC. -
   OWEST COMMUNICATIONS
    INTERNATIONAL, INC. Merger.
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                       A hearing in the above matter was
   held on December 6, 1999, at 9:34 a.m., at 1300
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   Evergreen Park Drive Southwest, Olympia, Washington,
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   before Administrative Law Judge DENNIS MOSS.
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                       The parties were present as
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   follows:
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                       AT&T COMMUNICATIONS OF THE
   NORTHWEST, INC., NEXTLINK, and ADVANCED TELCOM GROUP,
   INC., by Gregory J. Kopta, Attorney at Law, Davis,
18
   Wright, Tremaine, 1501 Fourth Avenue, Suite 2600,
19
   Seattle, Washington 98101.
20
                       US WEST COMMUNICATIONS, INC., by
   Lisa A. Anderl, Attorney at Law, 1600 Seventh Avenue,
   Room 3206, Seattle, Washington 98191 (Appearing via
   teleconference bridge), and James M. Van Nostrand,
   Attorney at Law, 600 University Street, Suite 3600,
    Seattle, Washington 98101.
23
                       THE COMMISSION, by Sally G.
   Johnston, Assistant Attorney General, 1400 S.
    Evergreen Park Drive S.W., P.O. Box 40128, Olympia,
25 Washington 98504-0128.
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1 2	PUBLIC COUNSEL, by Simon ffitch, Attorney at Law, 900 Fourth Avenue, #2000, Seattle, Washington 98164.
3	RHYTHMS LINKS, INC., by Angela Wu,
4	Attorney at Law, Ater Wynne, Two Union Square, 601 Union Street, Suite 5450, Seattle, Washington 98101 (Appearing via teleconference bridge.)
5	SBC INTERNATIONAL, INC., by Arthur
6	A. Butler, Attorney at Law, Ater Wynne, Two Union Square, Suite 5450, 601 Union Street, Seattle,
7	Washington 98101 (Appearing via teleconference bridge.)
8	QWEST, by Ronald Wiltsie, Attorney
9	at Law, Hogan & Hartson, 555 13th Street N.W., Washington, D.C. 20004 (Appearing via teleconference
10	bridge.)
11	LEVEL THREE COMMUNICATIONS, by Rogelio Pena, Attorney at Law, 707 17th Street, Suite
12	3600, Denver, Colorado, 80202, (Appearing via teleconference bridge.)
13	McLEOD USA, by Mark Trinchero,
14	Attorney at Law, Davis, Wright, Tremaine, 1300 S.W. Fifth Avenue, Suite 3200, Portland, Oregon, 97201
15 16 17 18 19 20 21	(Appearing via teleconference bridge.)
22 23	DADDADA CDUDDECK OCD
24 25	BARBARA SPURBECK, CSR COURT REPORTER

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JUDGE MOSS: Good morning. We're on the record in the matter styled In re Application of US West, Inc. and Qwest Communications International, Inc. for an order disclaiming jurisdiction or, in the 5 alternative, approving the US West-Qwest Communications merger. And I shortened that 7 slightly. This is Docket Number UT-991358. convened in the Commission's hearing room on December 9 the 6th for purposes of a discovery conference to 10 hopefully resolve any lingering issues. 11 I am informed off the record that there are 12 some lingering issues that will require our attention 13 and hopefully final resolution this morning. 14 then we'll take up any other business. Our first order of business, however, is to 15 16 take appearances, and I'll begin here in the room. 17 And those of you on the bridge line who are 18 representing the same party, I'll ask that you speak 19 up in turn after your representative who is present 20 here speaks. So we'll begin, then, with Mr. Van 21 Nostrand, and then we'll ask Ms. Anderl. Go ahead. 22 MR. VAN NOSTRAND: Thank you, Your Honor. 23 On behalf of Joint Applicant US West, James M. Van 24 Nostrand.

Thank you, Your Honor.

MS. ANDERL:

00200 Anderl, appearing by telephone for US West Communications. JUDGE MOSS: Okay. Ms. Anderl, again I'm going to ask you to speak up a little bit as you speak into the phone there. It's a better 5 connection, but -- and this goes for all of you on 7 the conference bridge line. Please, if you're on a conference line or a cell phone, I ask that you pick 9 up the handset or switch to a hard line phone, and 10 that does make the clarity a little better. 11 Mr. Kopta. 12 MR. KOPTA: Thank you, Your Honor. Gregory 13 Kopta, on behalf of AT&T, Nextlink, and ATG. 14 JUDGE MOSS: Mr. ffitch. 15 Simon ffitch, Assistant MR. FFITCH: Attorney General, on behalf of Public Counsel. 16 17 JUDGE MOSS: Ms. Johnston. 18 MS. JOHNSTON: Sally Johnston, Assistant Attorney General, on behalf of Staff. 19 20 JUDGE MOSS: Mr. Wiltsie.

MR. WILTSIE: No, Your Honor.

MR. WILTSIE: Ronald Wiltsie, Your Honor,

JUDGE MOSS: And did we lose you there, Mr.

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Hogan and Hartson.

Wiltsie?

00201 JUDGE MOSS: You're still with us. It sounded like your line cut off. And you need to state whom you represent for the record, please. MR. WILTSIE: Yes, Your Honor. Ronald 5 Wiltsie, at Hogan and Hartson, for Joint Applicant 6 Owest. 7 JUDGE MOSS: Thank you. And Mr. Pena. MR. PENA: Rogelio Pena, with Nichols and 8 9 Pena, on behalf of Level Three Communications. 10 JUDGE MOSS: Ms. Wu. 11 MS. WU: Angela Wu, with Ater Wynne, 12 representing Rhythms Links, Inc. 13 JUDGE MOSS: Mr. Butler. 14 MR. BUTLER: Arthur A. Butler, for SBC 15 International. 16 JUDGE MOSS: And Mr. Trinchero. 17 MR. TRINCHERO: It's Mark Trinchero, on 18 behalf of McLeod USA. 19 I apologize for mispronouncing JUDGE MOSS: 20 your name, Trinchero. 21 MR. TRINCHERO: Thank you. 22 JUDGE MOSS: Let's start with Public 23 Counsel. 24 MR. FFITCH: Your Honor, my appearance this

morning relates to a report, I believe, rather than

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particular outstanding disputes. We have one matter that we are still following up with the company on. I believe this is our DR Number 29, to which we received a response indicating that an attachment had 5 not yet been prepared. To my knowledge, we have not yet received that attachment. I have inquired of Counsel last week when we might receive that, and don't believe I have a 9 prediction yet from the company on when we might 10 receive that. And Lisa, I know you're on the line. You might have an update for me on that. 11 12 MS. ANDERL: I do. 13 JUDGE MOSS: Go ahead, Ms. Anderl. Give us 14 the update. 15 MS. ANDERL: All right. Thank you, Your 16 Honor. Can you hear me better? I changed 17 telephones, and that was the beep that you heard 18 earlier. 19 JUDGE MOSS: We seem to have a better 20 connection now. 21 MS. ANDERL: All right. I did place an 22 inquiry as to where Attachment B was last week. And towards the middle or end of last week, I got a 23 24 message back stating that we believe we had a source

for that information and the document was in the

process of being compiled. Unfortunately, my contact on that was out of the office on Friday, the 3rd, and so we're following up this morning with the timing and estimated filing date for that Attachment B. I 5 do suspect that it will be forthcoming in a day or 6 so. 7 Thank you. In addition to MR. FFITCH: that, we propounded nine additional data requests by 9 the deadline of November 30th, and those have not 10 been answered yet. Under the rule, the answers are 11 not due yet. So we don't know whether or not we will 12 have any unresolved issues on those nine additional 13 DRs. And that concludes my discovery report at this 14 point. 15 JUDGE MOSS: Okay. So you don't have 16 anything for me to resolve today? 17 MR. FFITCH: No, Your Honor. 18 JUDGE MOSS: Okay. Ms. Johnston, how about 19 Staff? 20 MS. JOHNSTON: I don't have anything that 21 requires resolution this morning, either, Your Honor. We also issued additional data requests by the 22 23 deadline, November 30th. Specifically DRs 141 24 through 150 remain outstanding, though, according to

your order, all responses are due by Friday, December

10th, this week. So until that date, I won't know whether or not there remain unresolved issues. One data request which is important to Staff's case, Data Request Number 140, the response 5 to that was due last Thursday, 12/2. We have not yet received a response to that, although it's my understanding that representatives of US West have been in personal communication with three of Staff's 9 witnesses, Dave Griffith, Suzanne Stillwell and Kathy 10 Folsom, so I'm hopeful that their issues will be 11 resolved, as well. 12 JUDGE MOSS: Okay. Just to interject a 13 thought here that we may want to go ahead and 14 establish a tentative date and time for further 15 discovery conference today, so that we can reserve 16 the necessary facilities to accommodate any disputes 17 that arise over these requests, the responses to 18 which are not yet due. So as we get to the end of 19 the day and I forget that, I'll trust one of you to 20 remind me and we'll do that. 21 I don't have my calendar right now, so I'll 22 have to take a recess to go get that. So we'll do 23 that. One of you please do help me remember. 24 All right. Mr. Kopta, it would appear that 25 it is your turn.

MR. KOPTA: Well, would that I could be as brief as Public Counsel and Commission Staff. JUDGE MOSS: Why do I have the sneaking suspicion that would not be the case? 5 MR. KOPTA: Well, your suspicion is well-founded. We met with US West and Owest last 7 week to discuss the outstanding issues and managed to pare down the list substantially. 9 US West and Qwest have agreed to supplement 10 their responses to most of the data requests to which 11 we were seeking answers to be compelled. We've not 12 received any of those supplements yet, so we don't 13 know whether there is going to be any other 14 outstanding issues with respect to those data 15 requests, but I'm assuming that those can be dealt 16 with at the future discovery conference that you just 17 referenced, should there be continuing issues. 18 Unfortunately, we were not able to reach 19 any or complete resolution on approximately 25 data 20 requests, and I'm not sure that there's any other way 21 to approach it than to go through them one-by-one to 22 raise the issues before Your Honor for resolution. 23 JUDGE MOSS: I fear you are correct. Do 24 you have them so that I can refer to them, a set of 25 them?

MR. KOPTA: We have a copy of our motion to compel with the data request responses attached, which I can provide to you for your reference. JUDGE MOSS: I probably have that. This is 5 what you filed previously? 6 MR. KOPTA: Yes. Not all of those 7 obviously are at issue, and there may be some that have some supplement to them since we filed our 9 motion, so to the extent that that is the case, then 10 we'll try and point that out and let you know what 11 the supplemental response was and why it's not 12 sufficient. 13 JUDGE MOSS: Okay. I have your -- let me 14 check here. Okay. I have your motion as filed on November the 8th. And attached to that -- well, 15 16 let's see. All right, you had attached, I believe, 17 two appendices? 18 MR. KOPTA: I believe that's correct. JUDGE MOSS: And the first of these appears 19 20 to provide -- include data requests and responses, 21 objections, what have you. Would that be the full 22 set? 23 MR. KOPTA: That was the full set of data 24 requests that we were seeking to receive responses 25 to. And so the ones we will be discussing today

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receive that funding.

should be a subset of those. JUDGE MOSS: Okay. Will we need to look at the Appendix Two at all? Those were -- well, I'm not sure what those are. Actually, that's pretty brief. 4 5 That's a couple of -- looks like Public Counsel-type data requests. 7 MR. KOPTA: I don't anticipate we will need 8 to look at that. 9 JUDGE MOSS: All right. So I need to focus 10 on Appendix One. That's where I am. What's the 11 first one? 12 MR. KOPTA: The first one is Data Request 13 Number 13. 14 JUDGE MOSS: Okay. Tell me why you need 15 this information. 16 MR. KOPTA: This is information -- we've asked for a list of services that US West provides in 17 18 states other than those in which it is an incumbent local exchange company. Our concern is that 19 20 investment that should be going into the state of 21 Washington and other states where US West is an incumbent local telephone company will be diverted to 22 23 services in other states, and we simply want to know 24 what other services are potentially services that may 00208 JUDGE MOSS: Okay. Who's going to respond for US West? MR. VAN NOSTRAND: I'll respond, Your 4 Honor. 5 JUDGE MOSS: Thank you. 6 MR. VAN NOSTRAND: First, I think our 7 objection is grounded on the fact that it relates to states other than Washington. The question is 9 directed to states other than those in which it operates as an incumbent local exchange company, 10 11 which, obviously, in Washington, US West does operate 12 as an incumbent local exchange company. 13 And the objection would be that it's not 14 relevant to issues in this proceeding. To the extent 15 there is a nexus shown to the transaction, the proposed merger on the services, I believe we are 16 17 willing to supplement our response to the extent we 18 could state that we -- that addresses that particular question, but obviously we don't know what the impact 19 20 of the merger will have on services outside of US 21 West's 14-state area. 22 But we can offer that supplemental 23 response, which addresses the second question, second 24 part of Number 13. The first part, we feel it's just

not relevant to the issues in this proceeding.

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JUDGE MOSS: Now, I know you've set up this website. When I say you, I mean US West-Qwest, the Applicants have set up this website, which I assume -- well, I shouldn't say I assume. As I understand 5 it, this includes discovery responses in all jurisdictions in which this matter is pending before 7 a regulatory body. 8 MR. VAN NOSTRAND: Yes. 9 JUDGE MOSS: And would this type of 10 information be available on that site? 11 MR. VAN NOSTRAND: Could you address that, 12 Ms. Anderl? 13 MS. ANDERL: Yes, Your Honor. Actually, 14 all that is available on the website are discovery 15 responses, nonconfidential discovery responses to 16 data requests propounded by the parties in other 17 merger proceedings. And so to the extent that we had 18 identified out-of-region services in response to any other data requests, that would be available, but I 19 20 believe, because we've tried to be very consistent 21 with our responses from one state to another and provide information -- well, if we were providing 22 23 information in one state, we would provide it in 24 others, as well -- I believe this information is not

specifically available on the website.

And Mr. Wiltsie, certainly if Qwest knows anything to the contrary, feel free to step in on that, but I think the short answer is no, it's not. 4 MR. WILTSIE: Your Honor, this is Ronald 5 Wiltsie, for Owest. We have nothing further on that. 6 JUDGE MOSS: Thank you. Okay. Mr. Van 7 Nostrand, as I understand his comments, Mr. Kopta, says that Applicants can provide you information with 9 respect to the second part of your question, which 10 seems to be the thrust of why you asked it. Would 11 that be satisfactory to you? 12 MR. KOPTA: No, Your Honor. We don't think 13 that that would be satisfactory. What we want is to 14 know what services are provided out of region, so 15 that we can have an understanding of what types of 16 services US West is funding in addition to its local 17 services. 18 The tension is how much is US West going to 19 invest in the state of Washington and its local 20 facilities, as opposed to how much it's going to 21 invest outside of that. Obviously, our main concern 22 is not US West's services outside of the state of 23 Washington; our concern is that there will be 24 obligations or business ventures that US West is

going to prefer in other states over its local

exchange businesses in Washington, and we simply want an identification of the potential or the existing services that US West is offering that could present that potential. 5 JUDGE MOSS: Now, I assume that, to the extent US West is offering services in any jurisdiction, these services are being marketed in some fashion or another, so there's no real issue of 9 confidentiality here. What about the matter of 10 burden? Mr. Van Nostrand, the objection says it's 11 overly broad. How difficult would it be to provide AT&T and company with a list of services? 12 13 MR. VAN NOSTRAND: I'll let Ms. Anderl 14 address that. 15 MS. ANDERL: Your Honor, if it is limited to telecommunications services, I would expect that, 16 17 to the extent that US West was operating out of 18 region, it would be providing telecommunications 19 services either under a tariff, contract or a price 20 list. And because I have not investigated that, I 21 don't know what the level of work would be to check 22 those and provide the information, but if -- I 23 believe -- I can't say. I'm sorry. I'd like to be 24 able to say it wouldn't be unreasonably difficult,

but I just really don't know.

Certainly all services is incomprehensibly broad. All telecommunications services might be somewhat more reasonably limited. 4 JUDGE MOSS: Would that satisfy your needs? MR. KOPTA: Well, it raises another issue 5 6 in my mind. I wasn't aware that US West provides 7 services other than telecommunications services, with the spinoff of Media One, but it still raises the 9 same issue in terms of where else -- what other 10 services are going to be competing for the investment 11 dollars of US West in the merged company. 12 Obviously, if it would -- our object is not 13 to create an enormous burden. I wouldn't think that 14 it would be that difficult to have a list of all of 15 the services that a company provides. But if Your 16 Honor believes that it would be unduly burdensome to 17 ask for all services that US West provides, then 18 telecommunications services is the next best option. 19 JUDGE MOSS: Well, I have to strike some 20 balance in these things to the extent that I can, and 21 Ms. Anderl represents that she thinks it could be 22 relatively easy to provide a list of 23 telecommunications services. 24 MS. ANDERL: Well --25 JUDGE MOSS: Relatively easy was the wrong

choice of words, Ms. Anderl, I can tell from your --MS. ANDERL: Well, actually, Your Honor, I was reading the question as one out of region, and it is, in fact, out of Washington. And we do provide 5 telecommunications services both out of region and out of Washington. Out of Washington in region is 13 states, and each state has probably five or six tariff binders that describe the tariffed or price 9 listed telecommunications service that the company 10 offers in each of those states. 11 JUDGE MOSS: Let me interrupt, because this 12 question appears to go only to jurisdictions where 13 you do not operate --14 MS. ANDERL: Oh, okay. I'm sorry, you're 15 right. It did say not as an incumbent, so it is out 16 of region. 17 JUDGE MOSS: That would be much more 18 limited, wouldn't it, in scope? MS. ANDERL: It seems as though it should 19 20 be, but I -- as I said, I have not investigated what 21 the scope of services that the company offers out of 22 region are, and I don't know. 23 JUDGE MOSS: All right. I'm going to 24 require that someone undertake that and report back 25 to Mr. Kopta's clients or through him, however you

1 all are doing this, to the extent of
2 telecommunications services that are outside of your
3 14-state region where you provide local exchange
4 service.

And again, I think, as we've discussed throughout, and this point will carry through the day, we're concerned about the potential impact of the merger, and of course, that's got to be Mr. Kopta's concern on behalf of his clients, as well. So I think you all can work together to get him some sort of useful information on this question as it relates to the potential impact on investment in Washington State. What's the next one?

MR. KOPTA: Number 22.

JUDGE MOSS: Oh, this is a long one. Give me a minute. Okay. I've read the request, and I'm beginning to work my way through the response, which includes several objections.

With respect to the objection that it's outside the scope of the issues in this docket, I overrule that objection. The second objection is that it's overly-broad, unreasonable and unduly burdensome. We're going to have to return to that, because it is quite broad and does appear to me that it might impose an undue burden.

Let me read on here. Well, I gather from the objection that US West has not compiled this information in any sort of an easily retrievable fashion. Would that be right, Mr. Van Nostrand? 5 MR. VAN NOSTRAND: That's my understanding, 6 Your Honor. 7 JUDGE MOSS: That's how I read it. Kopta, this is a pretty broad request, going back 9 five years, asking them to produce just about 10 anything they've done with respect to investment in 11 any docket, in any jurisdiction. Is there some way 12 you can limit this? 13 MR. KOPTA: We would be willing, as we have 14 in other data requests, to limit it to the state of 15 Washington. 16 JUDGE MOSS: Well, with that limitation, 17 Mr. Van Nostrand, is that something you could respond 18 to without terrible burden? I recognize these are 19 publicly-available documents, and Mr. Kopta could 20 send a team of paralegals down here and get on our 21 records management system and probably discover all of this stuff on his own, but perhaps US West has it 22 23 available in a more readily retrievable fashion for 24 -- limited to Washington State. 25 MR. VAN NOSTRAND: I think perhaps with the

limitation of the time period, as well, Your Honor. I know, in others of these, AT&T has agreed to limit the years to '97 forward or '98 forward, and perhaps '98 forward, limited to the state of Washington, 5 would be a reasonable resolution of this. JUDGE MOSS: What's the minimum time period 7 you think would find useful, given what you intend to do with this? 9 MR. KOPTA: I think certainly since US 10 West's last rate case, which was in 1995. 11 MS. ANDERL: Your Honor, the last rate case 12 was in 1997, and produced an order in January of 13 1998. Is that right? Ninety -- yes. 14 JUDGE MOSS: Okay. Well, I think it should 15 be limited in time, as well, and I think if we go 16 back to '97, that will be adequate, so let's have a 17 response for the period '97 forward, and limit it to 18 Washington State. What's the next one? MR. KOPTA: Number 23. 19 JUDGE MOSS: All right. Let me take a 20 21 moment to read these. Okay. This is somewhat similar, and the objection is identical to the 22 23 previous question. However, I note that this 24 question is limited to orders or directives. It does

go back to '94, which I find probably a little far

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back, but it seems to me that this would be a fairly limited number of documents and that, by providing a copy of the order itself, that would necessarily include all of the information asked for in subparts 5 A, B, and probably C, probably D, and then, of course, E would require -- unless there were 7 compliance filings or something like that, that would require more effort, perhaps. 9 Mr. Van Nostrand or Ms. Anderl, whoever's 10 the most suitable person to respond, if we imposed a 11 similar limitation on this one, '97 forward, where 12 would we stand? 13 MS. ANDERL: Your Honor, let me take a shot 14 at that, if I might. 15 JUDGE MOSS: Yeah. 16 MS. ANDERL: I understand that 22 is more 17 particular to representations that US West made, and 18 thus perhaps information that is more readily available to US West. However, 23 is clearly a 19 20 request that US West do AT&T's legal research for it. 21 And as such, I think it's entirely inappropriate. 22 Had AT&T wanted to research these orders themselves, 23 they certainly could have. And then, to the extent 24 that such orders or directives of the Commission

contained requirements as set forth in that question,

AT&T could very easily have propounded subpart E as a separate question or focused on the particular orders or directives.

But at this point in the game, I think that it's not appropriate or really a good use of US West's time to be doing research that these other parties could have done over the past two months.

JUDGE MOSS: Okay. Well, this is the sort of problem we get into, and this is where my job begins to clench. It is my expectation in these proceedings that the parties will work cooperatively together to develop the body of information that each party requires to present its case.

And yes, I agree with everything you've said, but I also believe that it is incumbent upon the party to whom a request is propounded to work with the party propounding the request to narrow it or identify ways in which the party requesting the information can be satisfied.

It strikes me that all that would have needed to be done here two months ago is for US West to provide Mr. Kopta and his clients with a list of all those docket numbers, and then he could have undertaken that research, but without that, it would be incredibly cumbersome for him to have to send

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somebody out to each of these jurisdictions and go through their records management systems in order to identify dockets in which US West was involved. I'm certain information regarding what those docket numbers are and so forth is readily available and could easily have been provided.

You're right, Ms. Anderl, it is now late in the game. It does appear to me that this is a legitimate area of inquiry, that it does bear on the proceeding here, and we need to have a response to it. I think 1994 goes back a little far, although I understand the reason for selecting that date. As to subpart E, again, had this groundwork been done with respect to subparts A through D, I suspect E could have been tailored fairly narrowly.

15 16 So at this point, what I'm going to require 17 is that US West provide the appropriate quidance --18 and I keep saying Mr. Kopta and his client, so forth. 19 I'm just going to use the shorthand of referring to 20 counsel by name, with the understanding that I'm 21 always referring to the party. Provide Mr. Kopta 22 with a road map, if you will, to the dockets in which 23 this subject matter is part of the subject matter in 24 the various jurisdictions since '97. And yes, to the 25 extent these are public documents and they're not

readily -- cannot be readily provisioned by US West -- in other words, to the extent US West would have to go out and pull these things from files or pull these things from commissions to get official copies 5 or what have you, then we can leave that burden on Mr. Kopta. But on the other hand, to the extent they're readily available, they could be provided and 9 perhaps save some time. I will have to then permit 10 Mr. Kopta the opportunity to follow up with respect 11 to subpart E, and I will require that he do so in a 12 fairly pointed fashion, so as not to make this 13 inquiry broader than necessary. 14 But I'm concerned at this juncture already 15 with the timeliness, and we'll talk more about that 16 at the end of the day. I think my ruling on this 17 data request is probably clear enough at this point, so let's move on to the next one. 18 19 MR. KOPTA: The next one is Number 29. 20 JUDGE MOSS: Now, Mr. Kopta, do I 21 understand this is limited to Washington State? 22 MR. KOPTA: Yes, Your Honor. 23 JUDGE MOSS: All right. I've read the 24 question and the response. Is there anything that US 25 West wants to add?

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MR. VAN NOSTRAND: The fact that it's limited to Washington State is news to me this morning, Your Honor. I would point out we have had two separate meet and confers with AT&T in an effort 5 to try to get these requests narrowed in scope and duration. We have explored the issues, they are overly broad as written, and with the exception of probably three or four requests, there was no effort 9 made to narrow the request either as to scope or 10 time. So we have tried to narrow the request in a 11 manner that we might be able to go forward on. It 12 has been unsuccessful, which is why we're here this 13 morning. 14 15 16

JUDGE MOSS: Okay. Thank you, I appreciate that. And that's very fair that you should put that in the record.

MR. KOPTA: I would note, also, that this particular data request on its face refers to the state, which is Washington.

19 20 JUDGE MOSS: Well, it seemed clear enough 21 to me, but there's always room for misunderstanding 22 when confronted with broad discovery from many parties, and of course I am sensitive to the fact 23 24 that this is not the only jurisdiction in which this 25 matter is going forward, so we'll just chalk that up

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to honest misunderstanding and, limited to Washington State, I'll order that the information be provided. What's next? 4 MR. KOPTA: Number 30, which is essentially 5 the same question for Qwest. 6 JUDGE MOSS: All right. I don't see any 7 reason to discuss it. We'll have the same thing. It's limited to Washington State. What's next? 9 MR. KOPTA: Number 33. 10 JUDGE MOSS: All right. Mr. Kopta, I'm 11 going to have to ask you to explain to me why you 12 need this level of detailed information about the 13 interconnections. 14 MR. KOPTA: We have asked for each point in 15 US West's network at which a CLEC has requested 16 interconnection. Not each request, but each point in 17 the network, so that we can understand those points 18 at which US West will allow interconnection and those 19 at which it will not. 20 This provides background as far as what 21 facilities are available and whether US West has been required to or refused to modify any facilities in 22

in its network. JUDGE MOSS: Okay. Let's have a response

order to allow interconnection at a particular point

1 from the Applicants. MR. VAN NOSTRAND: First of all, Your Honor, as I believe the response indicates, that requires US West to compile information which has not 5 currently been compiled. Second, there's no nexus shown to the transaction. The latter question, as far as describe the impact of the merger, is a 7 connection to the transaction. We have answered that 9 question. 10 As to the former part of the data request, 11 there's no connection to the transaction. It's just 12 information gathering, with no stated purpose. 13 JUDGE MOSS: All right. I'm going to deny 14 this request, except to the extent it's been 15 answered. What's the next one? 16 MR. KOPTA: Number 34. 17 JUDGE MOSS: Okay. This is somewhat similar to the previous one. Anything to add to 18 19 what's previously been argued? 20 MR. KOPTA: Yes, Your Honor. This is 21 orders that have been denied or delayed because of lack of available facilities, which goes to the heart 22 23 of the concerns that my clients have, which is the 24 lack of investment in local exchange facilities in 25 Washington, and again, the opportunity for this

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merger to result in additional or the same level of investment outside of Washington, rather than in Washington, where it's needed. JUDGE MOSS: Mr. Van Nostrand. 5 MR. VAN NOSTRAND: Again, Your Honor, there's no stated connection to this transaction. 7 There's not even a question as to what the impact of this transaction will have on these issues. It's 9 just information gathering with no apparent 10 connection to this proceeding. 11 JUDGE MOSS: Well, I'm not prepared to say 12 that it has no connection to this proceeding, to the 13 extent Mr. Kopta's tying it to the question of US 14 West-Qwest prospective investment in Washington State 15 in terms of facilities and efficiencies that may 16 exist. 17 However, I do find that this information 18 that's being requested here appears to me to be somewhat overbroad and strikes me as something that 19 20 would impose quite a burden to respond. I'm assuming 21 that there's quite a volume of these requests and 22 they would have to be parsed through. 23

It may be that this is an area that will precipitate some further inquiry following the filing of testimony, and of course there will be an

opportunity for follow-up discovery at that time. Frankly, I'm thinking in terms of this issue as one that appears to me, depending on who the witnesses are and what they say, might best be developed 5 through cross-examination and by very direct questions about the anticipated levels of investment 7 and that sort of thing. MR. KOPTA: Unfortunately, Your Honor, based on the testimony that we have to date, none of 9 10 the witnesses that US West or Qwest have identified 11 would be -- have testified on anything like this, and 12 I don't know that they would have the knowledge to be 13 able to respond to anything along these lines. 14 In addition, US West does have an 15 obligation under the act to provide parity in its 16 provisioning and should be tracking the service 17 quality that it is providing to competitors, as well 18 as to its own customers. So it's a little difficult for me to believe that US West does not track this 19 20 information. 21 JUDGE MOSS: Ms. Anderl, does US West track 22 this information? 23 MS. ANDERL: I'm re-reading the question, 24 Your Honor. Yes and no, Your Honor. US West does 25 know when it has an order that it held for lack of

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1 availability, but in general, those are in 2 current-type reports.

This is a request that is not limited in time in the first place, and it is -- but beyond 5 that, it's so broad that, you know, I don't know that US West -- I know that US West does not have a 7 specific report that it could go to and just tell the computer print that report and we'll give it to AT&T. I believe that it would be a significant amount of 9 10 labor to pull all of the held orders and identify any 11 instance of the information associated with that 12 order that AT&T's seeking.

Interestingly, this is the type of data request that AT&T is also asking in its separate complaint docket, 991292. I believe this request may be focused on facilities for producing local service, and the Docket 991292 is a complaint with regard to access services, but clearly AT&T and others have a forum in other more-limited-in-focus Commission dockets to obtain this type of information and to air their grievances and address specific issues about held orders.

23 So I know that's a little bit more 24 information than you asked for, but I think the short 25 answer to your question is we don't have a report

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   readily available that would immediately provide this
    information.
              JUDGE MOSS: Actually, the information is
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             Has this information been requested in the
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    other docket that you referenced?
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              MS. ANDERL: As it relates to access
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    services, yes.
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              JUDGE MOSS: Has that information been
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   provided?
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              MS. ANDERL:
                          Yes.
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              JUDGE MOSS: So that, at least, is
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    available. Mr. Kopta, are you working on that case?
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              MR. KOPTA: No, Your Honor, I'm not.
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              JUDGE MOSS: So you don't have any idea
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    whether that might satisfy you?
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              MR. KOPTA:
                         I do not.
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              JUDGE MOSS: Okay. What I'm going to
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   require is that US West provide that same information
    to Mr. Kopta in this proceeding and ascertain the
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20
    degree of difficulty that would be involved in
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   responding fully to this request for a 12-month
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   period, and if that is not something that is going to
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   require two or three person days of effort, then go
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    ahead and provide the response.
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To the extent that it does prove to be a

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really cumbersome undertaking, then that should be reported to me, and I'll either further limit or deny the request at that time, but I think -- and of course, I'm depending on everybody acting in good faith here, but I think you can provide the information that's already been compiled for purposes of the other docket, and that may prove sufficient. Clear enough? Ms. Anderl, did you have a question? 9 MS. ANDERL: Just two -- no, just one, Your 10 It's fairly voluminous. Might I ask if Mr. Honor. 11 Kopta would be willing to come to our office to review it this afternoon or tomorrow? 12 13 JUDGE MOSS: I think as long as you mean 14 the office in Seattle and not in Denver, that might 15 be possible. 16 MS. ANDERL: I do. 17 JUDGE MOSS: Although given the weather 18 today, he might be happy to go to Denver. All right. 19 How about it, Mr. Kopta? 20 MR. KOPTA: Well, I can try and see. 21 JUDGE MOSS: Well, set something up. 22 may have to have some further discussion on this one. 23 MS. ANDERL: We could talk about that 24 off-line, Your Honor. And we'll copy the stuff if we 25 need to. I was just trying to be conservative with

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00229
   resources, but that's all right.
             JUDGE MOSS: We want to save those fir
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   trees in the Pacific Northwest, don't we?
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             MS. ANDERL: That was kind of the idea.
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             JUDGE MOSS: I see. All right.
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             MR. KOPTA: Number 38, which is essentially
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   the same question, but for collocation.
             JUDGE MOSS: Okay. Then I'm going to give
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   essentially the same answer. Let's see what can be
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   done for a 12-month period. Go ahead, Ms. Anderl.
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             MS. ANDERL: Sorry. The only problem there
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   is, of course, that there are a number of -- we're
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   getting into other CLECs' proprietary information
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   here with orders for collocation or related
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   facilities submitted by a CLEC. If we provide this
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   information to Mr. Kopta, he and his clients know
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   what every other CLEC is doing in the state, and I
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   suspect that those that are not represented by Mr.
19
   Kopta might not wish to have that information
20
   disclosed.
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              JUDGE MOSS: Can't you disclose this
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information without identifying the CLECs?

pretty obvious, by just identifying the central

office, who it is, but we can certainly undertake to

MS. ANDERL: Yes and no. Sometimes it's

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mask the CLEC identity if we're required to provide the information for, you know, for all carriers for the 12-month period, as you did with Number 34. JUDGE MOSS: Yeah, let's look at it that 4 5 way. And again, I do take the matter of business confidentiality seriously and I do want to be 7 cautious about that. We don't want to be disclosing information that others who are not parties to this 9 proceeding would be sensitive about. To the extent 10 these are private business arrangements outside of 11 the scrutiny of the regulatory authorities, there may 12 be some issues there. We deal with the same thing on 13 the energy side with special contracts sometimes, so 14 let's do be sensitive about that. But we'll put this 15 one in the same category as the previous one, then. 16 MR. KOPTA: Just to note, Your Honor, we 17 are not interested in getting the identity of those 18 carriers. That's not why we want this. So it's 19 certainly what we would anticipate getting from US 20 West, in any event. 21 JUDGE MOSS: Good, all right. Let's move 22 What's the next one? 23 MR. KOPTA: Forty-one. And actually, 41 24 and 42 are linked. 25 JUDGE MOSS: Okay. We'll look at them

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together, then. All right. I think I need a telecommunications engineer sitting up here next to me today. This question is getting into some areas that I frankly don't understand the implications of. 5 And so instead of having that engineering expertise available, I'm going to have to rely on lawyerly 7 expertise to explain to me why you need this information.

MR. KOPTA: This is really more or less in 9 10 the same line of the questions we've talked about 11 before. Call blocking is a problem that occurs when 12 there are insufficient facilities in between central 13 offices or locations, and what we are trying to do 14 here is determine the extent to which, again, a lack 15 of facilities either for CLECs or, in particular, for 16 US West in terms of its own call routing and the interconnection with Qwest, whether there's any 17 18 distinction and whether there are problems in terms 19 of lack of facilities between US West's central 20 offices and, again, whether the merger will have any 21 impact on that.

JUDGE MOSS: And the idea is to learn this information, establish sort of a baseline, if you 24 will, against which to consider potential impacts of the merger.

MR. KOPTA: That's correct. If there is no call blocking, then it's not an issue. If there is call blocking, then the issue is is that going to remain or is that going to improve as a result of the merger, and is there a distinction between the call blocking that occurs in calls made between US West customers, as opposed to calls made between US West customers and CLEC customers.

JUDGE MOSS: I wonder if it would be useful and more efficient if I were to require a narrative response to the question you just posed, rather than the sort of detailed response that the questions call for. And let me hear from US West.

MR. VAN NOSTRAND: Your Honor, the question is answered in Number 42. To the extent it relates to the impacts of the merger, US West has obligations under the act and Commission interconnection agreements and tariffs and orders, and the merger will not affect those obligations. And it can't be said what impact post-merger operational matters. Those have not been decided this morning.

I believe Question 42 answers the question, the last paragraph of 42 answers the question, to the extent there's been a nexus demonstrated between this issue and the transaction.

JUDGE MOSS: Well, I don't really see that last paragraph as being responsive. The question is whether this problem exists, and to the extent it does, whether there are any plans to diminish the problem or eliminate the problem as part of the combined company's efforts following the merger. I mean, that's basically how I understood the question as restated.

MR. KOPTA: Yes, Your Honor.

JUDGE MOSS: And all these things are certainly true that are recited in the last paragraph of US West's response to Number 42, but they don't really address that question.

And so what I'm going to do is require US West to provide a narrative response to the question as I essentially rephrased it, as Mr. Kopta phrased it just before I spoke. And I suspect we're going to have to have an expedited transcript of today's undertaking in order to let everybody be perfectly clear.

So Mr. Kopta, on your hand, it may be a question of getting on the telephone with the appropriate person and discussing how to frame this question in a way that it can be responded to in a narrative. And on US West's part, that's the only

00234 form of response I'm going to require. What's next? MR. KOPTA: Number 51. JUDGE MOSS: 3 I haven't been keeping track. 4 How close are we to being finished with yours? 5 MR. KOPTA: We are probably maybe about 6 halfway. 7 JUDGE MOSS: All right. Let's do 51, and then we're going to take a brief recess. For US 9 West, were these documents provided to the U.S. 10 House Committee on Commerce under seal? 11 MS. ANDERL: There was no provision, Your 12 Honor, to do that under seal, and so they were 13 provided to the Commerce Committee with the caveat to 14 the committee that US West believed the documents to 15 be confidential. Since that time, I will explain, 16 one of the documents at issue has been ruled upon by 17 the Superior Court here in Washington, and that 18 Superior Court has affirmed the Washington 19 Commission's determination in Docket 971063 that 20 several sentences in that document are not 21 confidential. However, the rest of the -- and not 22 publicly disclosable.

a network planning document and retained its

confidential designation. Of course, the fact that

The rest of the document was designated as

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US West claimed the confidentiality on a document or not is probably not material to this data request, because there are provisions under which US West could provide that document under the terms of the 5 protective order here. So that's not really the 6 claim. The claim is relevance to the proceeding, in that the documents sought here were documents that 9 were provided to MCI and to the Washington Commission 10 during the Docket 971053 that concluded almost a year 11 ago now, it was before the Commission, and 12 themselves actually date to the 1996 time frame. 13 US West could see no connection to the 14 merger, no nexus to the merger transaction, and no 15 bearing on any of the issues that the Commission 16 seeks to investigate in this proceeding. And that 17 was really why we objected to this. 18 JUDGE MOSS: Okay. Did you say those 19 documents were part of the record in that prior 20 proceeding? 21 MS. ANDERL: Yes. 22

JUDGE MOSS: All right. Mr. Kopta, you can get those from the Commission's Records Center just by requesting the file in that docket.

MR. KOPTA: Except that those are

designated as confidential. And not being a party to that, we could request it, but then we would, I suppose, need to go to Superior Court and --4 JUDGE MOSS: Well, I think that Ms. Anderl 5 has answered that by pointing out that we do have procedures for the provision of confidential 7 information in this docket, so to the extent you identify portions of that prior docket that you 9 believe you need to look at to develop your case, to 10 the extent those are marked confidential, then I 11 would expect you to develop some sort of protocol for 12 communicating with Ms. Anderl or whoever the 13 appropriate person is, and have those provided under 14 the confidentiality agreement. 15 But I don't see that US West would need to 16 respond separately to this. I mean, they're readily 17 available. They're right here at the Commission, so 18 -- unless that would be easier for US West. Maybe it 19 would be easier for US West to simply provide these 20 things under confidentiality agreement. 21 MS. ANDERL: That's the thing, Your Honor. 22 It would be. I was going to -- I hate to jump in on 23 Mr. Kopta's side here, but as I said, we had hoped 24 simply to prevail on the relevance objection and 25 having a ruling that the documents were not

reasonably related to the merger transaction. We're certain that Mr. Kopta will treat them as confidential and take all due precautions. I guess we'll have the same discussion again if they're 5 sought to be admitted as evidence as to whether they're admissible evidence. JUDGE MOSS: Yeah, but as you know, Ms. Anderl, you've been through this many times and you understand the guidance that we have on discovery is 9 10 not necessarily that it be relevant or be admissible, 11 but rather that it be reasonably calculated to lead 12 to the discovery of admissible evidence. 13 And the Commission has identified 14 competitive issues as among those that it wishes to 15 examine in connection with the merger, and while some 16 of these data requests are rather specific in terms 17 of the things they're looking into, they do relate to 18 the matter of evolving competition in the telecommunications industry, which, to date at least, 19 20 has been manifest primarily through interconnection 21 arrangements with the CLECs, and so it would be 22 difficult for me sitting here, from my perspective, 23 to say, Oh, there's no relevance, there's no 24 conceivable relevance, and therefore, grant your

objection on that basis. Just generally, that's

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   probably one of the more difficult objections to
   sustain in a discovery context.
             So having said all that, what sort of
   volume are we talking about here?
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             MS. ANDERL: Very small.
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              JUDGE MOSS: I'm going to go ahead and
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   order that you provide these under the
   confidentiality agreement. And we're going to take
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   about a five to seven-minute recess here. I'll ask
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   the parties to keep themselves in the vicinity so we
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   can get started again promptly at about 20 before the
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   hour by the wall clock, and that is about seven
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   minutes from now by my watch and by that clock.
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   we'll see everybody back here or hear everybody back
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   here then.
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              (Recess taken.)
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              JUDGE MOSS: Let's go back on the record.
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   Let's see. Did we do 51?
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             MR. KOPTA: Yes, Your Honor, we did.
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   You're up to number 60.
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              JUDGE MOSS: Sixty. Leaping ahead by tens,
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   all right. It looks to me like it's been responded
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   to, Mr. Kopta.
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             MR. KOPTA: Well, the first part has not
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been responded to. The company stated they don't

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know what they're going to do, but they haven't identified what they're doing now so that we can make some kind of an independent analysis as to whether that would be sufficient or whether perhaps Qwest's 5 procedures are superior to US West's or vice versa, so that we can explore the extent to which, once they 7 become affiliates, how information will -- how customer information will remain protected. JUDGE MOSS: Well, I'll require US West and 9 10 Qwest to update their response to the second part of 11 the question, to the extent some specific decisions 12 are made in this regard, prior to the -- or even as 13 of the time of the hearing, as they're obligated to 14 do under the general rules of discovery. 15 Although I recognize that we don't follow 16 the civil rules of discovery, we're certainly not 17 bound by them in Commission proceedings, my 18 experience over the years has always been that 19 parties have an obligation to update responses when 20 things change. And I would expect that here if that 21 process has not been followed historically or 22 traditionally. I want it to be, in connection with 23 responses such as this. Otherwise I'm going to 24 overrule the request. What's next? 25 MR. KOPTA: Number 61.

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             JUDGE MOSS: Ooh.
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             MR. KOPTA: Sorry we couldn't --
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              JUDGE MOSS: My reaction, for the record,
   was due to the fact it was over a page.
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                                            Give me a
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   minute.
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             MR. KOPTA:
                         You probably only need to read
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   the first paragraph.
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              JUDGE MOSS: Oh, all right.
             MR. FFITCH: What was the number of the
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   last one, Greg?
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             MR. KOPTA: Sixty.
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             JUDGE MOSS: Well, again, I think US West
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   and Owest have answered the question. I mean, this
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   is what are they planning to do. You know, perhaps
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   it could be asked a little more pointedly whether
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   it's intended any existing plans will change.
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   the fact that there's no definitive plan to seek
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   Section 271 relief or authority, I would think of it
   as authority, as opposed to relief. In Washington
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   State, I would think that would tell you everything
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   you need to know.
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             MR. KOPTA: Well, we were also wanting to
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   know what they were going to be doing in preparation
   for doing that, in terms of complying with the
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   various requirements under Section 271, and one
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doesn't comply with that after filing; one complies with it before filing. And to the extent the response is that they don't know, if that extends, it's not drafted that 5 way. They only answer whether they're going to file. They don't answer whether they've had any plans about how they're going to comply with 271. If the response is they don't know, then that's a response 9 that's not there now. 10 JUDGE MOSS: I see. That's really the last 11 part of your question, how will you achieve the 12 specific requirements, and then you list them. 13 MR. KOPTA: Yes. 14 JUDGE MOSS: Which is why I don't have to 15 read subparts A through N? 16 MR. KOPTA: That's correct. 17 JUDGE MOSS: Well, I would require a 18 response to this extent: To the extent that US West 19 has actively undertaken to satisfy these various 20 requirements of 271, I think they should say whether 21 and to what extent they have done that, whether 22 there's any plan -- maybe US West has already 23 answered this -- whether there's any specific plan 24 about meeting these requirements.

So you know, I think the point is and what

I'm trying to explain is that Mr. Kopta's question, as I read it now, is not just about filing a Section 271 application, if that's the right phraseology, but rather goes more to the underlying elements. And so 5 to the extent there are definitive plans with respect to meeting these underlying elements that are somehow tied to -- that are somehow impacted by the merger, I would want the Applicants to provide that information, and that could be done in the form of a 9 10 narrative response or by providing filings that would 11 bear on these different areas or what have you. Probably good starting place would be a 12 13 narrative response that expands on the current 14 response to the extent of the underlying points in 15 the 271 process. And the answer may remain that 16 there are no definitive plans with respect to any of 17 these. If that's so, again, that's a full answer. 18 So all right. I hope that was clear enough. MR. KOPTA: For our purposes, yes. 19 20 JUDGE MOSS: Okay. We'll assume that it is 21 clear enough, then. Go on to the next one. 22 MR. KOPTA: Number 62. And again, before 23 you gasp, it's not necessary to read A through J. 24 JUDGE MOSS: I don't see -- oh, there is a 25 response. I'm sorry. It threw me, the format here.

Who wants to respond for US West on this? MR. VAN NOSTRAND: Your Honor, if I could supplement that response, I think the issue goes to whether or not this is the proper scope of -- proper 5 subject of discovery. They're asking for, basically, strategy. They're asking for negotiation of 7 potential conditions in the context of discovery. It's just inappropriate discovery, and I don't -- it 9 goes beyond the stated response there in terms of 10 outside the scope of the issue. It's just a question 11 of whether it's properly discoverable evidence, and 12 it's clearly not. 13 JUDGE MOSS: Okay. What I'm thinking of, 14 in terms of the nature of this, and if I'm wrong, I'm 15 sure you all will tell me. Again, the Commission is 16 interested in the potential impact of this merger on 17 the competitive landscape in Washington State. To 18 the extent this merger has some bearing on the speed 19 and effectiveness of the Section 271 process coming 20 in to being for US West or its successor after the 21 merger, I think that's clearly relevant. 22 MR. WILTSIE: Your Honor, this is Ronald 23 Wiltsie for Qwest. The problem we have with this 24 data request is pretty much summarized at the very 25 end of it, where it asks us to identify all

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conditions to which we'd be willing to agree. It's not asking for facts, it's not asking for documents; it's asking for the company's legal strategy in this case. That's not an appropriate question to be asked 5 in a data request. Maybe if we were in a negotiation room, but it's not appropriate in this forum right 7 now.

JUDGE MOSS: Okay. Thank you, Mr. Wiltsie, and I had not read that part of it yet. I was focusing on the first part of it. And I think your point is well-taken. And I think, generally, the suggestion in the first part of the question, asking whether the merged company or subsidiaries will agree, to a lesser degree, imposes that same kind of problem.

I think if the question is modified so that 17 what it's requesting is the extent to which the 18 companies have plans, have intentions to perhaps accelerate the Section 271 process by doing some of 19 20 these things, not necessarily as conditions of the 21 merger or conditions of the merger's approval, but as 22 part of the overall effort with respect to 271, then 23 it's relevant, discoverable information.

So this question is really very similar to the previous one, and what I want to require is that

1 US West and Qwest disclose, whether subject to 2 confidentiality or not, information that will allow 3 the Commission to determine what impact the merger 4 may have on this Section 271 process and, hence, on 5 the state of competition in the telecommunications 6 industry in Washington State.

The Commission's interest is, in that specific regard, whether the merger of these two companies might forestall the realization of a more competitive telecommunications marketplace, might have no effect on that one way or the other, or might accelerate that process. And so I think that's the effort to which this discovery is directed, but I can't disagree with what Mr. Wiltsie said with respect to particularly the last part of it. That is more proper subject matter for the negotiation table.

But to the extent there are some filings or efforts under way or specific plans with respect to the implementation of the various elements that go into a 271 application, then I will require that those be disclosed, subject to any protective order conditions that are appropriate. Next.

MR. KOPTA: Number 64, which is essentially the same type of question, except with reference to Section 272 of the act, instead of 271.

JUDGE MOSS: Well, again, I think to the extent there are things that will change, things anticipated to change as a result of the merger with respect to the various requirements of Section 272, 5 those should be disclosed. However, having said that, I note that, 7 subject to their objections, Qwest and US West have responded, at least in part and in a somewhat general 9 way, and I suspect there's some other discovery 10 related to this divestiture question that probably 11 would satisfy the need for inquiry into that. 12 So to the extent the merger is going to 13 precipitate some change in these various elements, then I want the applicants to provide that 14 15 information to Mr. Kopta, but otherwise I'll overrule 16 the -- or deny the request. What's next? 17 MR. KOPTA: Number 67. 18 JUDGE MOSS: This strikes me as being quite 19 similar to one of the ones we dealt with earlier. 20 MR. KOPTA: Yes, it's -- in this case, it's 21 facilities to customer premises, as opposed to interoffice facilities, but it's essentially the same 22 23 type of request. 24 MR. TRINCHERO: Thirty-four? 25 JUDGE MOSS: Yeah, 34, thank you. And I

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don't recall specifically how we limited 34, but I believe we did limit that in time. MS. ANDERL: Your Honor, the ruling on Number 34, as I have it in my notes, is that we're 5 required to allow AT&T -- or the limits in this case -- to review data for 12 months that we have already 7 produced in the AT&T complaint proceeding. MR. KOPTA: That's not the way my notes 9 reflect it. My understanding of your ruling was that 10 US West was to provide the information or make 11 available the information that was provided in the 12 access proceeding and to investigate whether and the 13 extent to which they could provide this information 14 for the last 12 months specific to this data request, 15 as opposed to the information that was specific to 16 access in that proceeding. 17 JUDGE MOSS: 18 reporter to go back and try to find that, but -- and 19

Well, I'm not going to ask the unfortunately, I can see that we may be back with further controversy, despite my effort to be clear in making these rulings. I hope that doesn't happen. Is this information also the subject of discovery in the access charge or access complaint? And Ms. Anderl, we're having a hard time hearing you again.

25 MS. ANDERL: Okay, Your Honor. It's not

clear from this request exactly what AT&T is looking for here. I suspect that if they identify orders or requests by a CLEC, they are looking for orders or requests for facilities used to provide local 5 service. And so no, that is not the subject of the access complaint. 7 JUDGE MOSS: So this information, at least, then, would have to be developed from scratch? 9 MS. ANDERL: US West would have to create 10 it, yes. 11 JUDGE MOSS: Well, again, this does seem to 12 go to the question of investment and whether the 13 customers in Washington might be better off or not as 14 a result of the merger, to the extent there are 15 existing facilities limitations that might improve or 16 might not. Part of the objection is the burden. And let me ask you, Ms. Anderl, whether 12 months would 17 18 alleviate that problem, as opposed to all time? 19 MS. ANDERL: Certainly only having to 20 investigate 12 months worth of data is easier than 21 forever. 22 JUDGE MOSS: Even though forever only goes 23 back, what, three or four years, I guess, in this 24 context.

MS. ANDERL: Yes.

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              JUDGE MOSS: Nevertheless --
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             MS. ANDERL: I can't tell you how much less
   work it would be to limit the search to, you know,
   everything from let's say, you know, December 1, 1998
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   forward. I do know that we would have to create
   documents which are not now in existence in order to
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   respond to this request, as we are probably going to
   have to if we are required to respond to 34, as well.
             JUDGE MOSS: Yeah, and that's part of the
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   discovery process. That happens. You don't always
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   have things compiled, but you do have the data.
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   Well, let's give a try to the 12-month time frame
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   limitation. Again, I think the identity of the CLECs
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   is not a necessary part of the response. And if
   further problems develop, if it turns out that this
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   is a task too onerous to be accomplished within a
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   reasonable period of time, then I'm sure you all will
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   report back to me on that after you've made some
   effort to respond, and we'll see what we can do or
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20
   have to do at that point.
                              So what's next?
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20 have to do at that point. So what's next?
21 MR. FFITCH: Excuse me.
22 JUDGE MOSS: Wait a minute, I have an
23 interruption here from -24 MR. FFITCH: This isn't an interruption. I
25 have a procedural question. This is Simon ffitch,

00250 1 for Public Counsel. JUDGE MOSS: All right, Mr. ffitch. MR. FFITCH: Perhaps it would have been better to raise this at the break. I'm wondering if 5 it makes sense to perhaps address general questions, so the parties who are not involved in the motions to compel might depart if they chose to do so. And we had talked about maybe setting a follow-up hearing on discovery, for example. And I'm not sure how much 9 time you have left, how much time Mr. Kopta has left, 10 11 but I thought I would raise that point. 12 JUDGE MOSS: Not your idea of high 13 entertainment, is it? No, I understand, and I think 14 that's a point well-taken. Is there anything other 15 than the scheduling of this other tentative discovery 16 conference that we need to take up? 17 MR. FFITCH: I don't think I have anything 18 I guess I had sort of a general observation 19 about some of our other data requests that was 20 prompted by part of the discussion that was had here 21 with regard to continuing responses, but other than 22 that -- which wouldn't require resolution, I don't 23 think -- nothing else.

JUDGE MOSS: Does anybody else have any

matters of a general nature that we need to resolve?

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I don't want to force anybody to sit here and go through this data request-by-data request unless they're directly involved. Okay, fine. Well, let's take just a very brief recess, I'll go get my 5 calendar, and we'll set that tentative date. have some observation you need to make about obligation for ongoing updates and so forth, then we'll do that, and then we'll return to the 9 scintillating work of going through data requests one 10 at a time. 11 MR. FFITCH: I meant no reflection whatever 12 on the interest that is being generated by the 13 discussion. 14 MS. JOHNSTON: I do. 15 JUDGE MOSS: Ms. Johnston may be more frank 16 All right. We'll go off the record for with us. 17 just about three minutes, give me a chance to get my 18 calendar. 19 MR. FFITCH: Thank you, Your Honor. 20 (Recess taken.) 21 JUDGE MOSS: Let's go back on the record. 22 I took the time while I was down there to check the 23 availability of rooms, and we could have room 108 on

the afternoon of the 10th, or we could have this room

on the 13th. I guess, actually, as I recall

something Ms. Johnston said earlier, I believe the 10th is actually the day on which some of this stuff would be coming in, so that would probably be premature, but we could go ahead and schedule 5 tentatively for the 13th. MS. JOHNSTON: Your Honor, I will be out of 7 the office all day on the 13th. JUDGE MOSS: Well, I didn't check the 14th, 9 so I don't know what we're going to do about that. 10 don't want to push this out too far. Will you be available on the 14th? 11 12 MS. JOHNSTON: Yes. 13 JUDGE MOSS: All right. Does anybody else have an availability problem on the 14th? 14 15 MR. KOPTA: I'm not sure. There may be a hearing in Utah that I need to be in on the 14th, but 16 17 we would be able to have somebody else in our office 18 So I don't want to hold that up just for come down. 19 20 JUDGE MOSS: All right. Yes, the 21 constraints on the Attorney General's office and the Public Counsel's office are, of course, much greater 22 23 than they are for those of you that have the 24 resources of private firms. So we'll tentatively set

the 14th, subject to room availability. I'll just

have to put out a notice anyway. MR. FFITCH: Thank you, Your Honor. 3 JUDGE MOSS: I'm also thinking, though, if 4 we get this down to where the dispute between any two 5 parties is a matter of two or three requests, something manageable, then we could probably handle 7 it by telephone conference without the participation of all the parties. 9 I'll go out on a limb here, because this is 10 not something that has come up in my experience at 11 this Commission and I have not discussed it with my 12 colleagues, but I don't see any due process barrier to resolving a discovery dispute as between one party 13 14 and another without convening a hearing. 15 anybody see a legal problem with that? 16 MS. JOHNSTON: No, I don't see any problem 17 with that at all, Your Honor, although I do think it would be fair to notify other parties of the 18 19 existence of a telephone conference call scheduled to 20 discuss discovery matters as to other parties. 21 JUDGE MOSS: Well, from my standpoint, it's 22 a fairly inefficient way to proceed, but I don't mind doing it. I do not wish to heighten the inefficiency 23 24 or the burden on my office of having to do that sort 25 of notice, so what I'm going to suggest is if the

parties get down to the point where they have gotten it to within a few questions and there's still some dispute that cannot be resolved, I want you all to make all the necessary arrangements for a 5 teleconference call to me. You can get notice out to everybody by e-mail that you're going to do that. will make myself available at virtually any moment in time to take care of that, subject to the fact that I usually go to bed about 11:00 at night, do not rise 9 10 until about 6:30 in the morning, and would not care 11 to be disturbed in the intervening hours. 12 Now, hopefully, too, we're going to have 13 all this wrapped up fairly quickly, but of course, 14 discovery's an ongoing process, and the Applicants 15 are going to have their opportunity at it, too, and 16 so I do want to let you all know that, from the 24th 17 day of December through the -- well, the 2nd of 18 January is a Sunday, I will be unavailable. 19 nobody is allowed to have any disputes during that 20 time frame. 21 MS. JOHNSTON: Well, the discovery 22 responses are due Friday, December 10th, so I can't 23 imagine that there should be any outstanding 24 discovery disputes during your vacation. 25 JUDGE MOSS: Well, but as I point out,

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there will be some other discovery in the other direction once the Staff, Intervenors and Public Counsel file their testimony. There may be some discovery in the other direction, particularly with 5 respect to the Intervenors. 6 MS. JOHNSTON: We always comply in a timely 7 manner, Your Honor. 8 MR. FFITCH: The other -- I'm sorry, I 9 didn't --10 JUDGE MOSS: That's all right. I was just 11 laughing. Go ahead. 12 MR. FFITCH: The other issue I just wanted 13 to address was the issue of continuing obligation to 14 respond. We have received answers to nine different 15 -- by my count, nine different data requests, which 16 essentially indicate that there is no answer at the 17 present time because certain planning has not been 18 undertaken. 19 Under a continuing obligation to respond, 20 presumably the joint applicants would supplement 21 those responses if certain issues had been addressed 22 by planning committees or by the companies in some 23 fashion. I just wanted to raise that point, put it

on the record. At this point, we haven't followed up

on those or otherwise raised the issue, but I thought

I should do it at this time. And I'm not sure whether those follow-up activities have occurred yet at the joint applicants' offices, but there are a number of those that we're aware of, and they may 5 give us some concern in the future. JUDGE MOSS: Okay. Well, in the various 7 jurisdictions in which I have practiced over the years, either as an advocate or a judge, in all the 9 discovery I have ever participated in, there is a 10 continuing obligation on the part of one who is the 11 subject of discovery to update or supplement a 12 response where there is a material change from the 13 response originally given, and I would expect that to 14 be the general rule in this jurisdiction, as well. 15 I can't say that I know that definitively 16 to be the case, because, frankly, this is the most 17 complicated discovery that I have personally 18 encountered since my two-year tenure began at this 19 Commission. But I did see some nods of affirmance 20 from Ms. Johnston as I said that I would expect that 21 would be the practice in this jurisdiction, as well. 22 So unless somebody tells me to the contrary, that's 23 what I would expect to occur. Otherwise, the purpose 24 of discovery is defeated, which is, of course, in our 25 context, disclosure, realization of the truth.

00257 That's what we're after. So does that clarify the point adequately? MR. FFITCH: Yes. Thank you, Your Honor. JUDGE MOSS: You're welcome. And is there 5 anything else of a general nature that we need to discuss? There are some parties who have other 7 obligations this morning, and there really is no need to sit through the line-by-line treatment of all 9 these data requests unless you just find that 10 interesting. So anybody on the -- Mr. Kopta's about 11 to have something to say, I think, but is there 12 anybody on the bridge line who has a matter of a 13 general nature that they wish us to take up at this 14 time? 15 MS. ANDERL: No. 16 JUDGE MOSS: Okay. Hearing that, I'll let 17 Mr. Kopta speak. 18 MR. KOPTA: I just wanted to confirm that 19 there will be a discovery conference on the 14th. 20 JUDGE MOSS: Let's go ahead and schedule it

18 MR. KOPTA: I just wanted to confirm that
19 there will be a discovery conference on the 14th.
20 JUDGE MOSS: Let's go ahead and schedule it
21 for that morning. We may end up holding it in my
22 office if it's just a couple of parties, but I guess
23 -- I'm thinking out loud this morning, and this is -24 the difficulty I just recognized in saying that is we
25 do need to do these things on the record, I suppose.

However, if we're down to a question or two, and something that's going to take a half an hour to hash through, the Commission does have the authority to make a record by tape recording, and I have done that 5 in other types of hearings. Those, of course, can then be transcribed by private arrangement if the 7 party so desires. I do want to be able to handle this quickly 9 and informally, so that's the process we'll follow, 10 if need be. We'll go ahead and schedule it 11 tentatively for the 14th, and if there's a 12 significant body of material that needs to be taken 13 up, then we will convene more formally to do that. I 14 would ask that the parties let me know by, say, 15 mid-afternoon on the 13th so that -- we will have 16 scheduled a court reporter and the room and what have 17 you -- we might be able to cancel that if we're 18 dealing with such a limited amount of material that 19 we don't really need to have a full-blown discovery 20 conference. And I suspect everyone would prefer 21 that, so -- but I will make the reservations in the 22 meantime. Okay. 23 MR. TRINCHERO: Your Honor, this is Mark 24 Trinchero. Will there be a conference bridge for the 25 Tuesday meeting?

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JUDGE MOSS: Yeah, we'll work it out some
          I'm operating in the blind a little bit here,
   because I didn't check on the availability of
   facilities on the 14th. But if we can't do the
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   conference bridge line, we can make some other
   arrangements for telephonic communication and
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   participation. Although, having said that, I want to
   remind the parties that, to the extent they have
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   controversies of the magnitude that Mr. Kopta has
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   brought to us today, I'd encourage almost to the
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   point of expecting that such a party would come and
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   participate in person, as Mr. Kopta has done.
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              Now, I don't mind dealing with some of
   these problems telephonically, but I don't like to
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   deal with an extensive body of them over the phone.
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    It's difficult for me, it's difficult for the court
17
    reporter, and so I think I'm clear enough on that.
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              Okay. Well, then, at this juncture, those
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   who have other business to attend to and don't wish
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   to sit through the balance of the line-by-line,
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    certainly you're free to go and I will think
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   nonetheless of you.
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              MS. JOHNSTON:
                             I think I'll go to lunch
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   now.
          Thank you, Your Honor.
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              MR. FFITCH: Thank you, Your Honor.
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              JUDGE MOSS: All right, okay. Let's get
   back to the individual requests. What number are we
   up to?
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             MR. KOPTA: Number 73.
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             MS. ANDERL: I'm sorry, Mr. Kopta, there
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   was a beep right when you said the number.
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             MR. KOPTA:
                         Sure, 73.
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             MS. ANDERL:
                         Thank you.
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             JUDGE MOSS: And I take it, Mr. Kopta, that
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   you do not find the last two sentences adequately
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   responsive to your question?
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             MR. KOPTA:
                         That's correct. And let me
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   also add that, in our discussions last week, Owest
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   said that it will supplement its response to this
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   data request, although US West said that it would
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   not. So this is really directed toward US West. And
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   our concern with the response that US West provided
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   is that it substantially narrowed the question by
   restating it, and then answered a different question.
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             JUDGE MOSS: All right. I'm going to order
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   US West and Qwest to respond to this question as
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   written. What's next?
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             MR. KOPTA: Number 74.
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             JUDGE MOSS: C-a-t-e-r-s?
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             MR. KOPTA: It seems like that was scanned
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in. Every time it was the word carriers, it somehow was read to be a T instead of a double R. That's my only -- because it's consistent throughout all of 4 them. 5 JUDGE MOSS: Seems to me that this might be 6 limited to Washington. 7 MR. KOPTA: We would be willing to limit it 8 to Washington. 9 JUDGE MOSS: Does that take care of the 10 unduly burdensome problem, Ms. Anderl? Are you the 11 one best suited to answer that? MS. ANDERL: Mr. Van Nostrand and I didn't 12 13 actually specifically decide which of us was going to 14 address this one. 15 JUDGE MOSS: Well, whichever one of you 16 wishes to discuss it, that's my question. Does 17 limiting this to Washington take care of the 18 burdensome problem? 19 MS. ANDERL: Certainly it narrows it 20 somewhat. Again, the rate, terms and conditions 21 would be found in our tariff, and it would be our 22 preference to -- well, my view is that --23

JUDGE MOSS: Well, you could just identify the tariffs perhaps.

25 MS. ANDERL: If we could do that, I think

that that would go a long way to it. And those are the ones that we provide. I'm not sure what the connection or rationale is for describing the advanced services that US West might receive from 5 another carrier. And so certainly that question is still puzzling to me how it's related to any possible 7 merger transaction, rather than -- as opposed to what US West is actually offering. JUDGE MOSS: Okay. We've got the providing 9 10 and the receiving part, Mr. Kopta, and Ms. Anderl 11 questions the receiving part. Why do you need to 12 know that? 13 MR. KOPTA: Well, this is really the flip 14 side of the prior request. It's just to enable us to 15 determine the terms and conditions on which US West 16 and Owest provide services to each other and provide 17 and receive services from others in terms of making 18 sure that there is not any discrimination. 19 JUDGE MOSS: All right. Well, with the 20 limitation to Washington State, I'm going to order 21 this one responded to. What's next? 22 MR. KOPTA: Number 80. 23 JUDGE MOSS: I'm struggling with this one a little bit. It seems to me that, to the extent US 24 25 West has made some sort of a commitment, then there

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shouldn't be a problem disclosing that information in response to this. As far as the next clause, "or is willing to make, " I would deny discovery in response to that, unless there's some specific plan to do 5 something in light of the merger, in which case I think it should be responded to. But it seems to me the response already says that those decisions have not been taken, at least as of the date of this 9 response. 10 This response is becoming familiar, whereby 11 it says, Without waiving this objection, the merger 12 will not affect US West Communications, Inc.'s 13 obligations under the Telecommunications Act of 1996, 14 which sort of goes without saying. Is the suggestion 15 here that US West has made some sort of a public 16 statement or drafted some sort of a document that 17 reflects what it views its obligations to be under the Telecommunications Act of 1996 with respect to 18 19 the providing access to UNEs on a nondiscriminatory 20 basis? 21 MR. VAN NOSTRAND: No. 22 JUDGE MOSS: Okay. Mr. Van Nostrand says 23 no, that that has not been done. And to that extent, 24 this last part of US West's response is not

responsive to anything. It goes without saying that

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1 the company is obligated to obey the law. MS. ANDERL: Well, Your Honor, that's correct, I guess. And in fact, Section 251, in (C)(3) of the act imposes a specific requirement of 5 nondiscriminatory access. I think that all US West's response was meant to indicate was that US West is committed to following the requirements of the act and the FCC and the interconnection agreements to 9 which it is a party in the state of Washington, and 10 it does make that commitment to do so. I think, to 11 that extent, the answer is responsive to the 12 question. 13 MR. KOPTA: Well, I would just note that 14 Ms. Anderl gave a different response than is here, and that would certainly be fine if that's all that 15 16 there was, but that wasn't what was responded to 17 here. We simply wanted a direct answer to the 18 question, not their standard, boilerplate response 19 that they stick in, whether or not it's appropriate 20 to the question. 21

JUDGE MOSS: Yeah, if that boilerplate, and I think that is an appropriate word, considering how much it's used in here -- if what you just said, Ms. Anderl, is what that is meant to reflect, then it's a lot easier to just say it directly and pointedly in

response to the question, and that will go a long way toward relieving controversy. So I'm going to require that you craft a new response or supplemental response to this question, 80, along the lines of 5 what you stated on the record or as appropriate. What's the next one? MR. KOPTA: Number 86. And I will note that Qwest indicated in its meeting with us last week 9 that it will supplement the second part of the data 10 request, but was still evaluating whether it would be 11 willing to provide a supplemental response to the 12 first part. So I don't know. I've not had a chance 13 to talk with Mr. Wiltsie. 14 JUDGE MOSS: Okay. I think there should be 15 a response to this question, and that is so ordered. 16 What's next? 17 MR. KOPTA: Number 88. JUDGE MOSS: All right. I'm going to deny 18 19 88, as to the first question, and require a response 20 to the second question, beginning with the words, 21 "Please describe the plan." And of course, the 22 answer may be there is no plan, but I do require a 23 response to it. What's next? 24 MR. KOPTA: Number 98. 25 JUDGE MOSS: I'll require a response to

00266 this. What's next? MR. KOPTA: Number 100. And I will note that US West and Qwest both stated that they would supplement their response to the data requests 5 limited to the state of Washington and from the time period January 1st, 1998, to date. And so I believe, if they are still willing to do that, that that would 7 be fine. Is US West still willing to do 9 JUDGE MOSS: 10 that? 11 MR. VAN NOSTRAND: Subject to a comment to 12 the contrary by Ms. Anderl, yes. 13 JUDGE MOSS: Ms. Anderl, you have a bite at 14 the apple here, too. 15 MS. ANDERL: No, Your Honor. If that's 16 what we agreed to, that's certainly what we'll do. 17 Did I understand state of Washington, 1997 forward? 18 JUDGE MOSS: State of Washington, January 19 '98 forward. 20 MS. ANDERL: Okay, great. 21 JUDGE MOSS: Even better than you thought. 22 All right. What's next? 23 MR. KOPTA: Number 101. And consistent 24 with other data requests, we're willing to limit this

to the state of Washington, as far as books that are

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00267 either kept in Washington or Washington-specific records at the FCC. JUDGE MOSS: Okay. The question's essentially in two parts: What do you do now and 5 what impact will the proposed merger have. Both US West and Owest have said, Well, the merger's not going to have any impact on that, we'll continue to maintain the same sets that we maintain now, in 9 accordance with the statutes and rules of -- let's 10 limit it to Washington. What is it that you don't 11 know here, Mr. Kopta? MR. KOPTA: What books and records they 12 13 maintain. We simply asked them to identify and 14 describe the books and records that they maintain. 15

JUDGE MOSS: For purposes of regulatory

16 compliance? 17

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MR. KOPTA: That's correct.

JUDGE MOSS: Is there a problem responding I mean, is that a big deal? to that?

20 MR. VAN NOSTRAND: I think it's just to the 21 -- the response is that practices in that regard will not change. I mean, the merger would have no impact 22 23 in this area. It's --

24 JUDGE MOSS: Yeah.

25 MR. WILTSIE: Your Honor, Ronald Wiltsie,

for Qwest. As a question of nexus to the merger, we don't see how this list is going to lead to the discovery of any admissible information. Their discovery closes on December 10th.

JUDGE MOSS: Why would you need this list independently of any impact on what their reporting requirements are?

MR. KOPTA: Well, to enable us to do some of the research that was discussed earlier. If we can identify what the books and records are, then we can try and ascertain, at least to the extent that those are public records, whether those are sufficient or whether there's a need for additional books and recordkeeping or whether there's an issue with what they're currently providing, in terms of what happens when you have Qwest merging with US West.

JUDGE MOSS: Okay. This looks pretty simple and straightforward. I'm going to require that a list be provided of whatever responsive books and records -- whatever books and records US West and Owest file in Washington State with this Commission, and will limit it in that way. And that should be a fairly straightforward and simple matter. Ms. Anderl can probably list them off the top of her head.

00269 MS. ANDERL: I purposely avoid knowing that level of detail unless I absolutely have to. JUDGE MOSS: Ah, the virtues of seniority, or I should say the prerogatives of seniority. Okay. 5 Very well. Does this bring us to the end? 6 MR. KOPTA: It does. 7 JUDGE MOSS: Good. All right. That takes care, then, of Mr. Kopta's clients. Do we have other 9 outstanding discovery disputes that we need to 10 resolve today? And I will go back to my list and call on you. Let's see. Okay. Mr. Pena, are you 11 12 there? He has left us. Ms. Wu, are you there? She 13 has left us. Mr. Butler, are you there? I've 14 obviously been far too boring this morning. 15 Trinchero, are you there? 16 MR. TRINCHERO: Yes, I am here. I remained 17 on the line. We don't have anything on behalf of McLeod today (inaudible). 18 JUDGE MOSS: Okay. Mr. Trinchero, we're 19 20 having a very difficult time picking up what you're 21

JUDGE MOSS: Okay. Mr. Trinchero, we're having a very difficult time picking up what you're saying. And it was enough that I'm not going to try to reiterate it, but I will say for the record that I understood you to say that you have nothing that we need to take up today?

MR. TRINCHERO: That's correct.

JUDGE MOSS: Okay. Anybody else? Well, we made it by noon, Mr. Van Nostrand. Good prediction. All right. Well, we do have this conference tentatively scheduled for the morning of the 14th at 9:30. We'll get a notice out on that. Parties keep me informed if there's any need for us to have that. Please let me know by no later than mid-afternoon on the 13th, so that we can cancel it and we won't have to have somebody drive down from Seattle to report this.

In terms of the rulings today, I think, for

In terms of the rulings today, I think, for my purposes, at least, I would not feel the need to order an expedited transcript. However, one or more of the parties may feel the need for that in light of their experience working together in the discovery process. So if one of you feels the need to have my determinations verbatim in order to promote the further cooperation between you, then you might wish to make that arrangement with the court reporter afterwards. Otherwise, I will not order an expedited transcript for my purposes.

21 transcript for my purposes.
22 And if you make me write a written order on
23 this, then you'll just have to wait till I get it in
24 due course, and I'm not inclined to do that. So
25 please don't ask unless it becomes absolutely

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1 necessary. Anything else we need to take up today?
              MR. KOPTA: No, Your Honor.
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              MR. VAN NOSTRAND: No, Your Honor.
              JUDGE MOSS: Thank you all very much.
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   We're off the record.
              (Proceedings adjourned at 11:45 a.m.)
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