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       BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION
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                          COMMISSION
     WASHINGTON UTILITIES AND
     TRANSPORTATION COMMISSION
 4
                   Complainant,
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                                  ) DOCKETS NO. UE-090134/
              vs.
 6
                                               UG-090135
    AVISTA CORPORATION, d/b/a
                                  ) Volume I
                                  ) Pages 1 - 34
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    AVISTA UTILITIES,
 8
                  Respondent.
                                  )
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              A prehearing conference in the above matter
11
    was held on February 24, 2009, at 1:30 p.m. at 1300
12
    South Evergreen Park Drive Southwest, Olympia,
13
    Washington, before Administrative Law Judge ADAM TOREM.
14
15
              The parties were present as follows:
16
              WASHINGTON UTILITIES AND TRANSPORTATION
     COMMISSION, by GREGORY J. TRAUTMAN, Assistant Attorney
17
    General, 1400 South Evergreen Park Drive Southwest,
     Post Office Box 40128, Olympia, Washington 98504;
18
     telephone, (360) 664-1187.
19
              AVISTA CORPORATION, by DAVID J. MEYER, Vice
     President and Chief Counsel, 1411 East Mission Avenue,
     Post Office Box 3727, Spokane, Washington 99220;
20
     telephone, (509) 495-4316.
21
              PUBLIC COUNSEL, by SIMON J. FFITCH, Assistant
    Attorney General, 800 Fifth Avenue, Suite 2000,
     Seattle, Washington 98104; telephone, (206) 389-2055.
23
              THE ENERGY PROJECT, by RONALD L. ROSEMAN,
24
    Attorney at Law, 2011 14th Avenue East, Seattle,
     Washington 98112; telephone, (206) 324-8792.
25
    Kathryn T. Wilson, CCR
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1	INDUSTRIAL CUSTOMERS OF NORTHWEST UTILITIES,
2	by IRION A. SANGER, Attorney at Law, Davison Van Cleve, 333 Southwest Taylor, Suite 400, Portland, Oregon 97204; telephone, (503) 241-7242.
3	NORTHWEST INDUSTRIAL GAS USERS, by THOMAS A.
4	BROOKS, Attorney at Law, Cable, Huston, Benedict, Haagensen & Lloyd, 1001 Southwest Fifth Avenue, Suite
5	2000, Portland, Oregon 97204: Telephone, (503) 224-3092.
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1 PROCEEDINGS

- 2 JUDGE TOREM: My name is Adam Torem. I'm an
- 3 administrative law judge for the Utilities and
- 4 Transportation Commission. It is Tuesday afternoon,
- 5 the 24th of February, 2009, at a little after 1:30 in
- 6 the afternoon. These are two consolidated dockets;
- 7 first, UE-090134 and UG-090135. This is the Avista
- 8 Utilities general rate case, and today is the scheduled
- 9 prehearing conference.
- 10 Let me summarize quickly what the matter
- 11 before the Commission is and the agenda for today.
- 12 First, according to the docket in our records center,
- 13 Avista has filed to revise its electric and natural gas
- 14 service tariffs as of January 23rd, 2009. The proposal
- is to increase electric rates by 69.8 million dollars,
- 16 a gross increase of 16 percent, and to increase natural
- gas rates by 4.9 million dollars, or 2.4 percent.
- 18 However, on the electric side, there is a
- 19 proposed decrease in the Company's established Energy
- 20 Recovery Mechanism, or ERM, surcharge. That will be
- 21 decreased as proposed, 32.4 million dollars, or 7.4
- 22 percent, and according to the math, the net proposed
- 23 electric rate increase of 3.6 percent. So again, 8.6
- 24 percent on the electric side for the proposed rate
- 25 increase, and 2.4 percent on the natural gas side.

- 1 Commission staff reviewed the filings and
- 2 indicated they were complete, complied with our
- 3 regulations, so the Commission suspended the filings on
- 4 the 3rd of February, 2009, consolidated the two cases
- 5 together, and then set the matters for hearing.
- 6 Today, we are going to identify the parties
- 7 for this case, including those that have already filed
- 8 petitions to intervene. We'll address a variety of
- 9 procedural items. Hopefully, we will set a schedule
- 10 that everyone agrees to, and we will talk about the
- 11 public comment hearing that's going to be necessary in
- 12 the affected community. We will take appearances
- 13 first, and I will start with Avista.
- MR. MEYER: Would you prefer the long form of
- 15 appearance?
- JUDGE TOREM: Yes.
- MR. MEYER: David Meyer appearing on behalf
- 18 of Avista. The street address is 1411 East Mission,
- 19 PO Box 3727, Spokane, Washington, 99220-3727.
- 20 Telephone number is (509) 495-4316; fax number, (509)
- 21 495-8851, and e-mail is david.meyer@avistacorp.com.
- JUDGE TOREM: Moving on to Commission staff?
- MR. TRAUTMAN: Greg Trautman, assistant
- 24 attorney general for Commission staff. My address is
- 25 1400 South Evergreen Park Drive Southwest, Post Office

- 1 Box 40128, Olympia, Washington, 98504. My telephone
- 2 number is area code (360) 664-1187. My fax number is
- 3 area code (360) 586-5522, and my e-mail address is
- 4 gtrautma@utc.wa.gov.
- 5 JUDGE TOREM: Thank you, Mr. Trautman. Are
- 6 you going to have an assistant on the case?
- 7 MR. TRAUTMAN: Not at the present time.
- JUDGE TOREM: Mr. ffitch?
- 9 MR. FFITCH: Good afternoon, Your Honor.
- 10 Simon ffitch, senior assistant attorney general for the
- 11 office of Public Counsel. My address is 800 Fifth
- 12 Avenue, Suite 2000, Seattle, Washington, 98104-3188.
- 13 Office phone is (206) 389-2055; fax, (206) 464-6451;
- 14 e-mail, simonf@atg.wa.gov.
- JUDGE TOREM: For ICNU?
- 16 MR. SANGER: My name is Irion Sanger. I'm at
- 17 the law firm of Davison Van Cleve; address, 333
- 18 Southwest Taylor, Suite 400, Portland, Oregon, 97204.
- 19 Telephone number is (503) 241-7242; fax number, (503)
- 20 241-8160, and e-mail address, ias@dvclaw.com.
- JUDGE TOREM: Is Mr. Van Cleve also going to
- 22 be representing your client?
- 23 MR. SANGER: Yes. We filed a notice of
- 24 appearance for Mr. Van Cleve and myself.
- JUDGE TOREM: Mr. Brooks?

- 1 MR. BROOKS: My name is Tommy Brooks. I'm
- 2 appearing on behalf of the Northwest Industrial Gas
- 3 Users. I'm with the firm Cable Huston. Our address is
- 4 1001 Southwest Fifth Avenue, Suite 2000, Portland,
- 5 Oregon, 97204. Our phone number is (503) 224-3092.
- 6 Our fax number is (503) 224-3176. My e-mail address is
- 7 tbrooks@cablehuston.com, and also appearing will be
- 8 Chad Stokes. He has the same information except his
- 9 e-mail is cstokes@cablehuston.com.
- JUDGE TOREM: Mr. Roseman?
- 11 MR. ROSEMAN: My name is Ronald L. Roseman.
- 12 I'm an attorney. My address is 2011 14th Avenue East,
- 13 Seattle, Washington, 98112. I will be appearing on
- 14 behalf of The Energy Project. My e-mail address is
- ronaldroseman@comcast.net. My fax is (206) 568-0138.
- 16 JUDGE TOREM: Thank you all very much. Is
- 17 there anyone else on the bridge line that needs to make
- 18 a petition to intervene or make an appearance in the
- 19 case? Hearing none, then all the parties are here in
- 20 Olympia.
- 21 Let's turn quickly to the petitions for
- 22 intervention that were filed. First, my notes say that
- 23 ICNU filed its petition on February 10th, 2009, and the
- 24 Northwest Industrial Gas Users filed their petition on
- 25 February 17th, 2009. Mr. Roseman, I take it you are

- 1 going to orally petition to intervene today?
- 2 MR. ROSEMAN: That is correct, Your Honor.
- JUDGE TOREM: Just so I can ask Avista on the
- 4 basis they have read the other petitions for
- 5 intervention, if you will state your client's
- 6 substantial interest or public interest in the matter
- 7 for the record, we can see if there are any objections.
- 8 So Mr. Roseman, if you will quickly do that.
- 9 MR. ROSEMAN: The Energy Project primarily
- 10 represents community action agencies who provide
- 11 services, both energy efficiency and rate assistance,
- 12 to low-income customers of Avista. During these
- 13 economically difficult times, substantial rate
- 14 increases have a tremendous affect on this population.
- 15 Affordability and access to utilities is an essential
- 16 service, so any substantial increase in rates to these
- 17 customers who are at the bottom tier financially
- 18 creates tremendous difficulty. That primarily is the
- 19 reason that The Energy Project wishes to intervene in
- 20 this proceeding.
- JUDGE TOREM: Thank you. Mr. Meyer?
- MR. MEYER: We have no objection to any of
- 23 the interventions.
- JUDGE TOREM: Then they will all be granted.
- 25 It appears to me in past cases the Commission has

- 1 entered a standard confidential protective order. Is
- 2 there any reason to upgrade that to a highly
- 3 confidential in this case?
- 4 MR. MEYER: I don't see a reason, Your Honor.
- 5 JUDGE TOREM: Any other parties object to the
- 6 entry of a confidential protective order? Seeing none,
- 7 we will get that issued along with the prehearing
- 8 conference order.
- 9 The next matter I have is the question of the
- 10 suspension date, and I want to make sure we are all in
- 11 agreement. It would appear that the filing, Mr. Meyer,
- 12 came in January 23rd with a stated effective date 30
- 13 days later on February 23rd, and the RCW that allows
- 14 the Commission to suspend those talks about a period
- 15 not exceeding ten months from the time the same would
- otherwise go into effect, so I believe that would be
- 17 December 23rd.
- 18 MR. MEYER: That's our understanding, Your
- 19 Honor.
- 20 JUDGE TOREM: Any other parties think
- 21 differently? So then December 23rd is where we will
- 22 start backwards from with the suspension date.
- 23 Maurice Twitchell is going to be assisting
- 24 the Commission as an accounting advisor. He, I
- 25 believe, is listening on the line, and he and I spoke a

- 1 little bit about how to make sure that piece goes
- 2 smoothly from the perception of the accounting side,
- 3 and I just wanted everyone to make sure they look at
- 4 WAC 480-07-510, and all of you, with due respect, have
- 5 been doing this longer than I have, but I wanted to
- 6 note that it will help tremendously if all the parties'
- 7 testimony will pay attention to a common starting point
- 8 essentially from a per-books filing that's been made by
- 9 the Company and don't launch with your own testimony,
- 10 whatever date we agree that comes in, with the
- 11 Company's adjusted filings.
- 12 So essentially for ease of tracking, I want
- 13 the Intervenors, Public Counsel and Commission staff,
- 14 who I believe has done this more closely in the past,
- 15 to make their filings so that there are really three
- 16 distinctions: A, Company adjustments should be labeled
- 17 as contested or uncontested, and if they are contested,
- 18 let's explain why your party or your client would
- 19 change that adjustment so we will all know what the
- 20 beef might be with a particular adjustment.
- 21 As needed, when you start doing your
- 22 calculations, particularly on a revenue shortfall case,
- 23 let's make sure we are all using similar numbers and
- 24 the appropriate rounding. So for a rate of return, if
- 25 you will think it a hard rate of return and two decimal

- 1 points, that would be fantastic, and that way, the
- 2 numbers will come out in the math as we review each
- 3 parties' filing.
- 4 For a conversion factor, as I understand is
- 5 necessary in Avista's case with a split jurisdiction,
- 6 the numbers I found in past cases that seem to work
- 7 extend out to six digits, so if you will get a
- 8 six-digit rounding, pick that as your conversion factor
- 9 and make it a hard conversion factor, that will help
- 10 keep the numbers so they don't end up with a few odd
- 11 strings here or there, but most of that formatting is
- 12 required in 480-07-510, and if you are going to make
- 13 additional adjustments to the Company' proposals,
- 14 that's fine as well. By no means am I suggesting you
- only address the Company's adjustments if you have your
- own, but identify them as such and show me where they
- 17 come from from the per-books filing.
- 18 You all know that traditionally within a
- 19 couple of days of today's prehearing conference, we are
- 20 issuing a Bench request asking for accounting exhibits
- 21 to come with in with formulas and the results of
- 22 operations and not just values. So Mr. Meyer, since
- 23 your company's filing is the only one in thus far, if
- 24 you would go ahead in the next few days and send that
- 25 spread sheet in electronically that has the formulas

- 1 that will allow all the parties, as well as Commission
- 2 staff, those advising the Commission itself to take a
- 3 look at those and begin with adjustments with the
- 4 formulas, not just with values.
- If we don't see it in the next couple of days
- 6 on its own, we will issue a Bench request, but we are
- 7 hoping that will become the habitual filing in the
- 8 future and save us all some paperwork going back and
- 9 forth and arbitrary deadlines in which to respond. Any
- 10 questions about those accounting issues that are
- 11 probably rote and routine, but I wanted to be clear
- 12 about the expectations.
- MR. MEYER: Your Honor, just to the latter
- 14 point, I understand that we filed with the case the
- 15 formulae, and so we are not sure what in addition to
- 16 that we should do, but if perhaps Mr. Twitchell could
- 17 confirm that he has what he and his group needs, we
- 18 would be happy to supply whatever in addition to that,
- 19 but I think they are there.
- JUDGE TOREM: I honestly haven't opened it
- 21 yet, but if you've already anticipated that Bench
- 22 request and done it, then the rest of the parties
- 23 should be able to get into that as well. Mr. Twitchell
- 24 will probably check and send me an e-mail, and if
- 25 that's the case, I'll indicate as much in the

- 1 prehearing conference order that Avista has already
- 2 done so, because I will try to put this language into
- 3 the prehearing conference order.
- 4 MR. MEYER: If somehow we are deficient, just
- 5 please advise and we will wait to be notified.
- 6 JUDGE TOREM: We will indicate something,
- 7 whether it's a-okay in the prehearing conference order
- 8 or a separate e-mail that it wasn't quite as what we
- 9 all expect from the statement today.
- 10 MR. MEYER: Thank you.
- 11 JUDGE TOREM: Any other questions about those
- 12 accounting requests? Seeing none, I think we are ready
- 13 to talk about the procedural schedule. In past cases,
- 14 one thing that I haven't seen even on the draft that
- 15 got handed to me today, in past cases, I believe
- 16 Avista's last case, companies have submitted a
- 17 supplemental round of testimony, but in the cases I
- 18 just cited to tend to take the Intervenors and Public
- 19 Counsel and Commission staff maybe not off guard but
- 20 resulted in a range of motions saying that it should or
- 21 shouldn't be allowed to supplement things, and I don't
- 22 mean to invite a supplemental filing. I simply want to
- 23 recognize what is past history and inquire of you,
- 24 Mr. Meyer, is there any reason today only a month after
- 25 the filing that you see fluctuation in prices either on

- 1 the electric or the gas side or your predictors are
- 2 suggesting that there will be sometime between now and
- 3 summer that you are planning on a supplemental filing?
- 4 MR. MEYER: At this point, we are not
- 5 assuming that there would be or planning on one, but as
- 6 we get closer to that mid-summer period, we will
- 7 certainly try and provide enough advance notice to all
- 8 parties that in the event we do that that it will
- 9 provide an opportunity for some level of discovery on
- 10 anything that is by way of supplementation, or as we
- 11 have done in the past where we have discovered errors.
- 12 Often times through the discovery process, we
- 13 discover that things should have been done a little
- 14 differently, and we can correct for those so that the
- 15 record has the benefit of the best information. At
- 16 this point, we need to get closer to that period of
- 17 time.
- 18 JUDGE TOREM: What I want to say today is the
- 19 possibility that we will set a target date by which you
- 20 will send maybe a letter of intent that it's coming so
- 21 that discovery can be tweaked that way, and perhaps
- 22 even a firm cutoff date by which it should be in with
- 23 sufficient notice to the other parties so that their
- 24 testimony need not be rolled back by two weeks,
- 25 something along those lines. Mr. ffitch, were you

- 1 going to interject?
- 2 MR. FFITCH: I did want to state for the
- 3 record that if Avista at any point during the case
- 4 files testimony which has the effect of increasing the
- 5 revenue requirement, it is our legal position that they
- 6 are required to file new tariffs under RCW Title 80,
- 7 and we are currently addressing that issue on appeal
- 8 from the last case and will continue to take that
- 9 position here.
- 10 Secondly, it is my understanding that some of
- 11 the gas prices upon which the current filing is based
- 12 have already fallen, so I think that presents a
- 13 different situation where the filing may, at least
- 14 based on what we currently know within the very recent
- 15 past about gas prices, may now be too high, so I'm not
- 16 sure what Avista is planning to do about that. That
- 17 may be something that's explored initially by parties
- 18 in discovery. We do not take the position at this
- 19 point that if the filing level is reduced that that
- 20 requires a tariff filing.
- JUDGE TOREM: Thank you. Any other parties
- 22 wish to comment?
- MR. TRAUTMAN: Just briefly, Your Honor.
- 24 Staff would just reiterate, as happened in the last
- 25 case, that while the Commission has indicated its

- 1 desire to have the most accurate and up-to-date
- 2 information available, we would also ask the Commission
- 3 to pay attention to the due process consideration to
- 4 make sure that Staff and the other parties have
- 5 sufficient time to look at and respond to whatever new
- 6 testimony comes in.
- 7 JUDGE TOREM: That's exactly the reason I'm
- 8 raising it today. I know in past cases, these
- 9 supplemental filings have been approved with some
- 10 adjustments to filing dates, and it appeared to me
- 11 sitting second chair on those cases that there was a
- 12 lot of excitement that we could have done without, so I
- 13 want to make it as smooth a process. If we know it's
- 14 coming, we'll know when it's coming, and that doesn't
- 15 mean it will be accepted, but let's anticipate this.
- 16 It's been done before, and I don't want to be blind to
- 17 the fact that it very well could occur again.
- 18 I can't tell you which way the commissioners,
- 19 particularly with the new makeup, might rule on
- 20 petitions to have it or petitions to exclude it, so I
- 21 don't mean to offer any insight whatsoever because I
- 22 don't know what cards are in that hand.
- Mr. Meyer, is the Company aware of any
- 24 dockets now pending or any dockets you intend to file
- 25 between now and the December 23rd suspense date that

- 1 the Company might later seek to consolidate into this
- 2 case for any reason?
- 3 MR. MEYER: We are continuing to look at some
- 4 other filings, one of which may be, but which will not
- 5 involve a request at this point by us to consolidate,
- 6 perhaps, a filing relating to gas decoupling in as much
- 7 as the pilot program has been evaluated, and there will
- 8 be a final report issuing, and then by the spring,
- 9 there is an opportunity for us to file to continue that
- 10 program, so that may be in the offing, but at least at
- 11 this point, it was not our intent to consolidate that
- 12 with this proceeding. There may be other filings, none
- of which we've at this point taken the position
- 14 internally at least that they must be or should be
- 15 consolidated.
- JUDGE TOREM: Reading the summary testimony
- 17 for the case from your chairman, I didn't see anything
- 18 that gave me a hint as to the outstanding, what would
- 19 be fate of the decoupling pilot from the Company's
- 20 perspective nor any other accounting petitions that
- 21 were projected. So I just wanted to ask today to be
- 22 clear on the due-process question as to what the other
- 23 parties might be preparing for in the months ahead.
- 24 Anything else to discuss before we discuss a schedule
- 25 and working backwards?

- 1 The sheet that I've been handed then by
- 2 Mr. Trautman was working back from the suspension date
- 3 of December 23rd, and the proposed hearing was mid
- 4 October. In talking with the commissioners today and
- 5 comparing their schedules, a September, October hearing
- 6 with briefs in early November is the concept they were
- 7 starting with, so this isn't too far off any margin
- 8 that we were suggesting.
- 9 I don't know, Mr. Meyer, what the Company's
- 10 position was. Mr. Trautman handed me this outline. I
- 11 don't know if it's worth going into on the record, or
- 12 if we should take a recess, let the parties hash this
- 13 out and come back with something, or I can give you a
- 14 couple of dates that I know don't work on the record or
- off and we can start to see where things fall in.
- MR. MEYER: First, before we go off the
- 17 record, I would like to distribute what I previously
- 18 distributed to the parties by way of Avista's proposed
- 19 schedule, and secondly, it might be helpful before we
- 20 go off the record to have some dates that simply won't
- 21 work for the parties.
- JUDGE TOREM: So what jumps out at me,
- 23 Mr. Meyer, is that the hearing proposed by Avista, for
- 24 benefit of those on the bridge line, is three days,
- 25 September 9th, 10th, and 11th, with a potential

- 1 carryover to the 15th and 16th if needed. The item
- 2 that was proposed by Staff, Public Counsel and ICNU had
- 3 hearings October 12th, 13th, and 14th with the 15th and
- 4 16th, if necessary. So again, the same number of days
- 5 but off by essentially a 30-day period. So if you want
- 6 to describe the further highlights, and I will ask
- 7 Mr. Trautman if he wants to be the spokesman for the
- 8 submitters, but I'll hear first from the Company.
- 9 MR. MEYER: I'll work from front to back on
- 10 this schedule, but just to note at this point, we are
- 11 happy to continue our discussions, but essentially, we
- 12 are proposing a ten-month versus an 11-month schedule
- 13 as measured from the date of filing, so as you pointed
- 14 out, there is one month of difference between the two,
- 15 and of course, there is some difference in terms of the
- 16 intervals of time between each of the dates, but for
- 17 the Avista proposal, we would suggest settlement
- 18 conference June 18th and 19th, followed by Staff and
- 19 Intervenor testimony on July 17th, another round of
- 20 settlement conferences on July 22nd and 23rd, rebuttal
- 21 and cross-answering testimony August 14th, hearings
- 22 September 9th through 11th, and the 15th and 16th if
- 23 needed, briefs to follow on October 9th, and an
- 24 aspirational date for an order of November 23rd.
- JUDGE TOREM: That's the Monday before the

- 1 Thanksgiving holiday week?
- 2 MR. MEYER: I believe that's correct.
- JUDGE TOREM: Mr. Trautman?
- 4 MR. TRAUTMAN: Thank you, Your Honor.
- 5 Commission staff together with Public Counsel and ICNU
- 6 have proposed a different schedule, and on our
- 7 schedule, we have dates for the testimony filings, the
- 8 hearings, and the briefs with the settlement conference
- 9 date or dates could be established a bit later.
- 10 We have for Staff and Intervenor testimony a
- 11 filing date of August 21st, 2009; for rebuttal and
- 12 cross-answering testimony September 15th, 2009; for
- 13 hearings, the dates of October 12th to the 14th with
- 14 the 15th and 16th if necessary; briefs due November
- 15 13th, 2009; and the suspension date, December 23rd,
- 16 2009, and in making this schedule, at least on Staff's
- 17 part, we wanted to note one of our key witnesses will
- 18 be out of the country from September 1st through the
- 19 18th.
- JUDGE TOREM: I know one of our commissioners
- 21 that latter part of the time period you just noted,
- 22 September 14th through 18, is hoping to be gone as
- 23 well. Mr. Meyer, I think those would be the additional
- 24 dates if needed on your schedule.
- MR. MEYER: Were there any other

- 1 Commission-related conflicts in September?
- JUDGE TOREM: Possibly the last few days,
- 3 September 28th to October 2nd, but October was looking
- 4 pretty flexible, so I don't know if it's worth
- 5 everybody discussing meeting in the middle on these
- 6 dates or continuing in your own negotiations without
- 7 any suggestions from me.
- 8 MR. FFITCH: If I could say a couple of
- 9 things for Public Counsel for the record, and we also
- 10 are willing to have a conversation. However, we have
- 11 agreed with Staff's proposal here. We think it's a
- 12 reasonable schedule, and one thing that I wanted to
- 13 comment on, which you've identified also, Your Honor,
- 14 is that the Company's schedule, as Mr. Meyer has
- 15 acknowledged, is designed to essentially get an order a
- 16 month earlier than is necessary by statute.
- 17 Mr. Meyer has not so far to us and not so far
- 18 today provided any reason why we need to cut ourselves
- 19 short in the amount of time needed to analyze this
- 20 important case. We think that it's incumbent on the
- 21 Company to justify a reason for putting additional time
- 22 pressure on the parties and the Commission, and we
- 23 haven't heard that yet. So one of the design features
- of the Staff schedule and one we've supported is that
- 25 it reasonably uses the amount of time that the statutes

- 1 allow for this process.
- The second point I would like to make is that
- 3 this case was filed prior to the expiration of the
- 4 previous suspension period, so we are already sort of
- 5 in a hurry-up situation, and that's another factor for
- 6 us in supporting a more reasonable schedule here.
- 7 JUDGE TOREM: The only observation I wanted
- 8 to make on the Commission's proposed schedule, the
- 9 parties agreed schedule, was that the briefing date of
- 10 November 13th was probably a week after what the
- 11 Commission and I discussed this morning, that first
- 12 week of November for briefs. There weren't any other
- 13 real hard and fast guidelines, but it would have been a
- 14 September and October hearing, and the first week of
- 15 November briefing was the general concept, and it
- 16 didn't get any more specific than that. So that's the
- 17 only guidance I have from the commissioners for you
- 18 this afternoon.
- 19 MR. MEYER: Your Honor, I'm happy to make
- 20 whatever argument you would like to receive now on
- 21 behalf of a ten-month versus an 11-month schedule.
- JUDGE TOREM: Why don't we have that on the
- 23 record now, and after response, I'll let you go off the
- 24 record and be persuaded by each other or not off the
- 25 record and come back and see if there is any agreement

- 1 on portions of the schedule or all of the schedule, and
- 2 if not, I can tell you a little bit about where the
- 3 Commission will want to be once I walk these back and
- 4 tell them where we are.
- 5 MR. MEYER: I think, Your Honor, as you
- 6 yourself noted, this is not always the case, but in
- 7 this cycle of filings, Avista is this calendar year
- 8 first in the door. Often times when we are having this
- 9 discussion, we are battling for hearing time, if you
- 10 will, with other utilities that have already had cases
- 11 filed and were trying to find available dates, and the
- 12 argument we usually hear from the other parties, and I
- 13 understand the argument, is that they've got scheduling
- 14 conflicts already. They are fully engaged doing audit
- 15 work or preparing testimony for other proceedings.
- 16 That's not the case this time around, so I
- 17 think the path is especially clear for the Commission,
- 18 if it so chooses, to accelerate by simply a month. In
- 19 our view, given the cooperative nature of the Company
- 20 as always displayed in terms of providing discovery and
- 21 assisting the parties in understanding our case that
- 22 this case ought to be able to be processed reasonably
- 23 to conclusion in a ten-month period.
- 24 As the testimony itself suggests, we continue
- 25 to battle the effects of regulatory lag, and I don't

- 1 mean that in a pejorative sense. It's just a fact that
- 2 it takes a while to process cases, and we think that by
- 3 at least taking a month off an 11-month schedule is
- 4 some recognition of the fact that we are working well
- 5 with our regulators to speed this process up. Thank
- 6 you.
- 7 JUDGE TOREM: Was there anything particular
- 8 about the substance of this case though, and again, I
- 9 don't know where you started on the last case, but I
- 10 know with some of the settlements, we end up with
- 11 shortened deadlines, and as the parties have pointed
- 12 out, the actual rates taking effect one January were
- 13 ahead of what the suspension date would have been based
- on not an all-party settlement but a multiparty
- 15 settlement and then the Commission having a shortened
- 16 hearing on simply those remaining contested issues. Is
- 17 there something special about this case that would
- 18 distinguish it from the last cases the Company has
- 19 filed?
- 20 MR. MEYER: We think it's a fairly
- 21 straightforward case. I don't think what we are
- 22 proposing here has features that are so unique or so
- 23 different from what the parties are accustomed to
- 24 seeing that they couldn't proceed with retaining
- 25 experts and getting on with the business of auditing

- 1 this case.
- There is one other concern I do have with the
- 3 Staff's schedule apart from the ten versus 11-month
- 4 feature. They have only built in essentially
- 5 three-plus weeks between the filing of their testimony
- 6 and the Company's rebuttal, and in our schedule, we are
- 7 closer to four weeks on that, and we need at least that
- 8 type of interval of closer to four weeks for the filing
- 9 of our rebuttal for two reasons.
- 10 First of all, it takes that long to make sure
- 11 the issues have been fully joined for the Commission,
- 12 and secondly, there is often times further efforts to
- 13 settle cases immediately after the filing of a rebuttal
- 14 case, and I would hate to be in a situation where we
- 15 think we can get across the finish line with an
- 16 all-party settlement but we are running out of time
- 17 because of our need to get to rebuttal testimony.
- 18 MR. TRAUTMAN: Your Honor, may I respond
- 19 briefly? Staff agrees with Public Counsel in that
- 20 first of all, this is on a fairly accelerated basis
- 21 already and that this filing was made less than a month
- 22 after the prior new rates have gone into effect. The
- 23 schedule accounts for the fact that there are several
- 24 substantial issues in this case. It is not generally
- 25 different from the schedules we've usually put forth

- 1 for rate cases.
- 2 As for the interval for rebuttal and
- 3 cross-answering testimony, I think that can be
- 4 addressed. By my count on Avista's schedule, there are
- 5 28 days in the interval, and in Staff's schedule, there
- 6 is 25, so that could certainly be addressed.
- JUDGE TOREM: Mr. Roseman?
- 8 MR. ROSEMAN: Thank you, Your Honor. All the
- 9 parties have been speaking to the ease in which these
- 10 cases progress, and therefore, the parties should be
- 11 willing to agree to this. My point of view is not from
- 12 the Company participating but the frequency that these
- 13 rate increases happen and the impact that they are
- 14 having on low-income customers, and I don't recall the
- 15 amount of the last rate case, but it came a month
- 16 earlier, and now, there is another request, whatever
- 17 rate case is approved by the Commission, that it also
- 18 take place a month.
- 19 I guess from my client's perspective they
- 20 feel like somewhat like a little bit of a piling on.
- 21 I'm not saying that the Company is not justified, but I
- 22 am saying that in a prehearing situation where there
- 23 really isn't any unusual circumstance to have the
- 24 Commission at the start take away an item that's
- 25 normally negotiated and impose it at the beginning of

- 1 the process, I would argue that that, if possible,
- 2 should not occur. Thank you.
- JUDGE TOREM: I certainly understand your
- 4 sentiments and where your client would be coming from.
- 5 As I understand it, there is a target date for the
- 6 order being built in. Certainly, the briefs are five
- 7 weeks apart on this. The Commission again would not be
- 8 imposing anything less than the suspension date that
- 9 parties have in common, and we've agreed to December
- 10 23rd.
- 11 So even if an order would come out earlier,
- 12 it may yet set the effective date where it at the
- 13 suspension period. I haven't heard anybody ask for
- 14 moving up the date yet. If I'm missing something, let
- 15 me know, and I realize that an earlier order allows for
- 16 the possibility, but it certainly doesn't mean that the
- 17 order has to come out with an earlier effective date.
- 18 Mr. Sanger?
- 19 MR. SANGER: I'm not going to repeat what any
- 20 of the other parties said. I want to point out in the
- 21 Staff-proposed schedule there are approximately four
- 22 weeks between the rebuttal filing and the hearing,
- 23 which is about a half week more than the Avista filing.
- 24 That was one thing that was attractive to us in the
- 25 Staff proposal. Often times we get really crunched

- 1 when the Company comes in with schedule changes. We
- 2 also have our own scheduling issues, but I would
- 3 propose we go off the record and address those issues
- 4 if we have to and bring them up later on.
- 5 JUDGE TOREM: Any other party wish to speak
- 6 before the Company responds to what I've just asked
- 7 about the suspension date? Mr. ffitch?
- 8 MR. FFITCH: Just briefly, Your Honor. I
- 9 wish I were as optimistic as Mr. Meyer about how open
- 10 the schedule is, but as we look ahead, we see the
- 11 Pacific general rate case already filed. We are
- 12 advised that Puget will be filing in April, and we
- 13 already have a telephone merger adjudication under way.
- 14 So many of the parties in this room are very busy and
- 15 will be very busy throughout 2009 with cases. We are
- 16 not really operating on a clean slate.
- 17 JUDGE TOREM: Understood. Mr. Meyer?
- 18 MR. MEYER: Just a few observations. I think
- 19 there was some discussion here about what happened in
- 20 the last case and the last effective date of January 1
- 21 of this year to wrap up the last filing. Just to
- 22 remind all parties and for the record that the
- 23 January 1 date was a negotiated date. It was a
- 24 compromised date for which there were several
- 25 trade-off's as a part of the settlement process,

- 1 several concessions. So it's important to keep that
- 2 particular date in mind because it was bargained for.
- 3 Secondly, your comment just a few minutes
- 4 ago, Your Honor, about even though the Commission might
- 5 issue an order earlier than December 23rd that it's
- 6 possible the order could provide that the rates
- 7 wouldn't become effective until December 23rd, I
- 8 understand that the Commission has discretion to do as
- 9 it will in that regard, but that would not be the
- 10 Company position. It would be our hope that we would
- 11 have an order by just prior to Thanksgiving or by the
- 12 first part of December with new rates effective at that
- 13 time as well.
- 14 JUDGE TOREM: We've noted it would be an
- 15 indelicate time to raise rates on December 23rd.
- 16 MR. MEYER: Yes, so we are sensitive to the
- 17 timing. That's the way it works out in terms of
- 18 suspension period, and it was our hope that we could
- 19 have a resolution with new rates wherever they are set
- 20 by the first part of December.
- 21 There are a lot of different constituents
- 22 that are affected by new rates. Certainly the
- 23 customers first and foremost are affected, and we are
- 24 very mindful of that. The investment community
- 25 continues to watch how successful we are in the timely

- 1 recovery of our costs, and they too are interested in
- 2 how cases are process, so we answer to a lot of
- 3 different constituents, and we think under these
- 4 circumstances, we are first in the door this time
- 5 around that a ten-month schedule, I think, would be
- 6 appropriate. Thank you.
- 7 JUDGE TOREM: Any other comments? Let me
- 8 encourage you to get together and see where compromises
- 9 might be made between these two schedules. Take into
- 10 account the September 14th to 18th spot where we've got
- 11 one commissioner at least unavailable, and the week of
- 12 September 28th to October 2nd with a question mark
- 13 whether all three commissioners will be available.
- I just want to suggest, Mr. Meyer, that if
- 15 there is an earlier than 11-month period from filing
- 16 until suspension date, an effective date, that any
- 17 building in to allow for that possibility not be
- 18 considered by the parties as room to back the schedule
- 19 up, because once we have a hearing date on the
- 20 commissioners' calendar, they are very busy as well,
- 21 and those dates will not really allow for the dates to
- 22 slip later on.
- So if we agree all together or the Commission
- 24 has to set a date, that probably will be the hearing
- 25 date. The other days for filing we might be able to

- 1 move around, but the hearing dates are going to be hard
- 2 to move as we get into the last couple of months of the
- 3 year. Anything else before we take a brief recess?
- 4 It's about a quarter after two. How long do the
- 5 parties want for discussion?
- 6 MR. MEYER: I think 15, 20 minutes.
- 7 JUDGE TOREM: I'll come back in 20 minutes.
- 8 (Recess.)
- 9 JUDGE TOREM: We did come back as appointed
- 10 50 minutes ago spending some time parsing the schedule
- 11 further. So first let me state that the interested
- 12 person's list has now been fleshed out as well. There
- 13 may be some e-mail to me from the parties to confirm
- 14 the correct e-mail addresses.
- We also noted that I didn't bring up
- 16 discovery whatsoever, so we are going to invoke the
- 17 discovery rules, and going along with that was the
- 18 shortened notice for filings. As I understand it, the
- 19 parties want to agree that the standard response time
- 20 for discovery requests will be in effect until August
- 21 17th, which is going to be the first filing date for
- 22 response testimony. On and thereafter, discovery
- 23 requests will be responded to within seven days, and
- 24 that will stay at seven days reduced response time
- 25 until Friday, September 11th, when rebuttal testimony

- 1 will come in, and that will reduce it again until the
- 2 hearing to a five-business-day response time.
- 3 The hearing schedule itself, again, I want to
- 4 on the record commend the parties for moving closer to
- 5 together then where we left off at 2:20, but there
- 6 wasn't an agreed schedule. Most of what I'm adopting
- 7 here as the schedule for the case is what was conceded
- 8 to and proposed by Staff, Public Counsel and all of the
- 9 intervenors joining with it, so it's going to go as
- 10 follows:
- 11 Working backwards, the suspension date is
- 12 December 23rd. Briefs are going to be due November the
- 13 6th. The hearing itself will be Tuesday, October 6th
- 14 through Friday October the 9th. If we need a
- 15 prehearing conference to mark exhibits or otherwise go
- 16 over any prehearing issues, we are going to do that
- 17 late in September. We will set a date if that is
- 18 necessary later on. Parties will be having a
- 19 settlement conference somewhere in the window of
- 20 August 24th to 28th. Rebuttal testimony will have come
- 21 in on September the 11th. September 11th will be after
- 22 the second settlement conference.
- MR. TRAUTMAN: And cross-answering on the
- 24 same day as rebuttal.
- 25 JUDGE TOREM: Correct. Rebuttal and

- 1 cross-answering will all come in on September 11th. So
- 2 several weeks before that, there will be a second
- 3 settlement conference, and that will be August 24th to
- 4 28th.
- 5 The next date working backwards is August the
- 6 17th, which is a Monday. That's when Staff, Public
- 7 Counsel, and all intervenor responsive testimony and
- 8 exhibits will be filed, and the first chance for
- 9 settlement conference will occur the week of July 20th
- 10 to 24th, somewhere in there, and the parties can let me
- 11 know what the dates are.
- 12 Public Counsel had requested that we docket a
- 13 date for them to issue a report on the status of
- 14 negotiating an agreeable public notice on the proposed
- 15 rate increase. If I have it correctly, this is what
- 16 becomes the bill insert, and that will be a month from
- 17 today, March 24th, 2009. We are hoping we can get it
- 18 on everybody's radar screen to have that done earlier
- 19 than later, but if that has to slip, let me know and we
- 20 will schedule that to a date that will work.
- 21 The other thing we talked about were requests
- 22 from Public Counsel to have two separate public comment
- 23 hearings, one in Spokane, one in Colville, and it might
- 24 be better if we schedule them closer together rather
- 25 than far apart. What I mean by that is let's not have

- 1 them in August. It tends to be a busy month and
- 2 perhaps a hard month to attend because of vacation
- 3 schedules, but July and September are the requested
- 4 months. If we have to hold one, so be it, but if we
- 5 can have one in July, we'll try that. Public Counsel
- 6 is requesting that they start no earlier than 6:30
- 7 p.m., and the nights we choose be Tuesday, Wednesday,
- 8 or Thursday, certainly not a Friday, to encourage
- 9 attendance.
- 10 Those are the dates I have. We are going to
- 11 see if we can avoid dates between very early July, or
- 12 July 10th through 17th if we can so Mr. Meyer and also
- 13 Mr. Trautman can be there if they so choose, and we
- 14 will see what the commissioners' schedule look like for
- 15 July and September.
- 16 Were there any other items we needed to get
- 17 on the record this afternoon? Seeing none, I thank the
- 18 parties again for working hard to get a schedule to me
- 19 as agreeably as possible. If there are going to be any
- 20 indications as to what the settlement conference dates
- 21 will be just so we have them for the record, then We
- 22 know when to expect large gatherings of folks related
- 23 to the case in the building so we can avoid any ex
- 24 parte contacts, that sort of thing, send us a short
- 25 letter and we will go from there, and I'll look for


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     some confirming e-mails as to e-mail addresses or phone
    numbers that I might need to include in the appendices
 2
 3
     to the order. I'm hoping to have the prehearing
     conference order completed by tomorrow afternoon. It
 4
 5
    will go out by the end of the week for sure. Seeing
 6
     nothing else, we are adjourned at 3:30.
 7
         (Prehearing conference adjourned at 3:30 p.m.)
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