1 BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION -----) 2 WASHINGTON UTILITIES AND ) TRANSPORTATION COMMISSION, 3 ) DOCKET NO. UG-950278 4 Complainant, ) vs. 5 ) WASHINGTON NATURAL GAS VOLUME 1 ) COMPANY, 6 ) PAGES 1 - 49 Respondent. -----) 7 8 A hearing in the above matter was held on March 30, 1995, at 9:30 a.m. at 1300 South Evergreen 9 10 Park Drive Southwest, Olympia, Washington before 11 Administrative Law Judge ALICE HAENLE. The parties were present as follows: 12 13 WASHINGTON NATURAL GAS COMPANY, by DAVID S. JOHNSON, Attorney at Law, 815 Mercer Street, Seattle, Washington 98109 and MATTHEW HARRIS, Attorney 14 at Law, 701 Fifth Avenue, Suite 6100, Seattle, Washington 98104. 15 16 WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION STAFF, by ANNE EGELER and JEFFREY GOLTZ, Assistant Attorneys General, 1400 South Evergreen Park 17 Drive Southwest, Olympia, Washington 98504. 18 FOR THE PUBLIC, DONALD TROTTER, Assistant Attorney General, 900 Fourth Avenue, Suite 2000, 19 Seattle, Washington 98164. 20 NORTHWEST INDUSTRIAL GAS USERS, by PAULA 21 PYRON, Attorney at Law, Suite 1100, One Main Place, 101 SW Main Street, Portland, Oregon 97204. 22 23 24 Cheryl Macdonald, CSR 25 Court Reporter

1	APPEARANCES (Cont.)
2	PARTNERSHIP FOR EQUITABLE RATES FOR
3	COMMERCIAL CUSTOMERS, by CAROL ARNOLD, Attorney at Law, 5000 Columbia Center, 701 Fifth Avenue, Seattle, Washington 98104.
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5	SEATTLE STEAM COMPANY, by FREDERICK O. FREDERICKSON, Attorney at Law, 1420 Fifth Avenue, 33rd Floor, Seattle, Washington 98101.
6	FIOOF, Seattle, Washington 96101.
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1 PROCEEDINGS 2 JUDGE HAENLE: The hearing will come to 3 order. This is a pre-hearing conference in docket No. UG-950278. The pre-hearing conference is taking 4 5 place at Olympia, Washington on March 30, 1995. The 6 pre-hearing conference is taking place before administrative law judge Alice L. Haenle of the Office 7 8 of Administrative Hearings. I would like to take 9 appearances at this time, please. Why don't you just 10 begin at that end of the table and work your way 11 around. Mr. Harris. 12 MR. HARRIS: Matthew Harris of Heller Ehrman White & McAuliffe for Washington Natural. 13 14 JUDGE HAENLE: Thank you. I need to have you give your address as well since this is the first 15 16 appearance in the case. You won't have to do it 17 again. 18 MR. HARRIS: Address is 701 Fifth Avenue, 19 Suite 6100, Seattle, Washington, 98104. 20 JUDGE HAENLE: Mr. Johnson. 21 MR. JOHNSON: David Johnson representing 22 Washington Natural Gas. I'm an in-house attorney for 23 the company. My address is 815 Mercer Street, Seattle, Washington 98109. 24 25 JUDGE HAENLE: Thank you.

1 MS. PYRON: Paula E. Pyron appearing for the Northwest Industrial Gas Users with Ball, Janick & 2 3 Novak, 101 Southwest Main Street, Suite 1100, Portland, Oregon 97204 and I'm also appearing for 4 Edward A. Finklea the same firm and address. 5 б JUDGE HAENLE: Thank you. Ms. Arnold. 7 MS. ARNOLD: Carol Arnold appearing for Partnership for Equitable Rates for Commercial 8 9 Customers. My address is 5000 Columbia Center, 701 10 Fifth Avenue, Seattle, 98104. JUDGE HAENLE: You know, I don't even think these are on. Give me a second and I will see if I can turn them on. 14 Mr. Frederickson. MR. FREDERICKSON: Frederick O. Frederickson of Graham and Dunn representing Seattle Steam Company. My address is 33rd floor, 1420 Fifth Avenue, Seattle, Washington, 98101. 19 JUDGE HAENLE: Thank you. Mr. Trotter. 20 MR. TROTTER: For the public counsel 21 section of the attorney general's office I'm Donald T. 22 Trotter assistant attorney general. My address is 900 Fourth Avenue, Suite 2000, Seattle, Washington 98164. 23 24 JUDGE HAENLE: Thank you. Ms. Egeler. MS. EGELER: Appearing for the Commission,

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Anne Egeler and Jeffrey Goltz, assistant attorneys
 general. Our address is P.O. Box 40128 1400 South
 Evergreen Park Drive Southwest, Olympia, 98504.

4 JUDGE HAENLE: Thank you. Is there anyone 5 else present in the hearing room who intends to 6 intervene in this matter?

7 Hearing no response I assume that's all of the appearances then. On March 3rd, 1995 the company 8 9 filed both a general case and a petition for interim 10 relief. Because the tariff changes sought to be filed 11 would affect tariffs subject to proposed increases now 12 under suspension, the company also filed a petition for permission to file tariffs during the period of 13 14 suspension for expedited review. The Commission's 15 fourth supplemental order of March 22 granted the 16 petition for permission to file tariffs during a 17 period of suspension on condition. The company agreed 18 to the specified conditions by fax on March 20, 1995. 19 The Commission then entered an order dated March 22, 20 That order suspended the tariff revisions in 1995. 21 UG-950278, instituted investigation, and gave notice 22 of this pre-hearing conference for March 30. The 23 complaint and order found good cause for this matter to be heard on shortened notice under WAC 480-09-700 24 25 subsection 1A.

1 As the first order of business -- first of 2 all, as I indicated to you before we went on the record, this is the first pre-hearing conference both 3 for the main rate case, which I will refer to in 4 5 shorthand as the general rate filing, and also for the request for interim relief, which in shorthand again 6 we can refer to as the interim portion of the case. 7 Because of the additional materials that the company 8 9 agreed to file later on, there are going to be certain 10 portions of this pre-hearing conference that will 11 apply both to the general case and to the interim 12 case. Most of it can apply to both pieces of the 13 case, but I don't think we'll be able to set a 14 schedule today for the general case, and I also don't think we're going to be able to -- I don't want to 15 16 mark the prefiled documents in the general part of the 17 case yet since the company is going to supplement them 18 according to its agreement with the Commission. But we will take petitions and motions to intervene. 19 We will discuss discovery. We will do all of those other 20 21 things, and I believe most of this will apply to the 22 general case and to the interim portion of the case. 23 Now, I have three petitions to intervene. The first was from the Northwest Industrial Gas Users. 24

25 Ms. Pyron, did you have anything to add to your

1 written petition?

2 MS. PYRON: No, Your Honor, other than if 3 it's necessary I would want to have it reflect that 4 we're seeking intervention in both matters in this 5 docket.

б JUDGE HAENLE: I'm going to assume that all 7 of you are interested both in the general portion and 8 in the interim portion. Because the notice of 9 pre-hearing conference does not distinguish between 10 the two, the notice of pre-hearing conference does 11 state that if you fail to file your motion to 12 intervene today that you're too late. So you can specify if you like, but I am assuming that this will 13 14 be the cutoff for all of the pieces of the case of 15 0278. So you're interested in both pieces? 16 MS. PYRON: Yes, Your Honor. 17 JUDGE HAENLE: All right. Is there any objection to the intervention of the Northwest 18 19 Industrial Gas Users? 20 MR. JOHNSON: No objection, Your Honor. 21 JUDGE HAENLE: I believe the Northwest 22 Industrial Gas Users has shown a substantial interest 23 in the subject matter of the case and will be granted

24 intervenor status.

25 Second petition to intervene is from

1 Seattle Steam Company. Do you have anything to add to your petition, Mr. Frederickson? 2 3 MR. FREDERICKSON: No, Your Honor, other than to add that we're interested in both pieces of 4 5 the case. 6 JUDGE HAENLE: All right. Is there any 7 objection to the participation of Seattle Steam 8 Company? 9 MR. JOHNSON: No objection. 10 JUDGE HAENLE: Anyone? 11 All right. I believe that Seattle Steam Company has demonstrated in its petition a substantial 12 interest in the subject matter of the proceeding and 13 14 will be granted intervenor status. Ms. Arnold brought with her today a petition to intervene from the 15 16 Partnership for Equitable Rates for Commercial 17 Customers and has distributed copies of that document. 18 If anyone has not received one you need to indicate. 19 Ms. Arnold, do you have anything to add to your 20 petition? 21 MS. ARNOLD: No, except that we did file 22 the petition this morning before the hearing and we are requesting to intervene in both the interim and 23 24 the general rate case. 25 JUDGE HAENLE: Is there any objection to

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1 the participation of PERCC in this matter? 2 MR. JOHNSON: No objection. 3 JUDGE HAENLE: Anyone? All right. I will grant the motion to 4 5 intervene of the Partnership for Equitable Rates for Commercial Customers. I believe it has demonstrated a б substantial interest in the subject matter of the 7 8 proceeding. Now, once again, is there anyone else 9 present in the hearing room that intended to move to intervene in this matter. 10 11 The record should reflect we were scheduled 12 to begin at 9:30. It's now 9:43 so I would think that anyone that was going to be here would be here. 13 14 Now, the conditions that the company agreed to, the conditions set out in the Commission's fourth 15 16 supplemental order, include the company's agreement to 17 refile its tariffs and to file supplemental direct testimony and exhibits to the extent needed to be 18 19 consistent with the Commission's order in rate design 20 and rate structure once that order is issued. We will 21 therefore be able to do some pre-hearing type 22 conference functions today regarding both the interim 23 request and the general case and we'll have to postpone other functions. 24

25 The Commission's order did indicate that

1 the Commission will today consider the parties' 2 positions regarding the companies request for expedited treatment of the interim rate request. 3 They requested that the interim rate increase be effective 4 5 by May 1, 1995 and in considering that request, I want б to also consider how to structure the filing of other parties' testimony and exhibits if that request is 7 granted or if there is some expedited treatment short 8 9 of -- that was poor wording -- some expedited 10 treatment which is expedited but does not result in an 11 order as soon as May 1. How would the company propose 12 that this case be -- the interim portion of the case -- be structured so the hearings could be heard in 13 14 time for an order to issue by April 24 or 25? 15 MR. JOHNSON: Your Honor, as I indicated, 16 Mr. Harris will be speaking to the bench concerning

17 the interim request.

18 MR. HARRIS: The company proposes a schedule as follows: Testimony and exhibits from 19 20 others filed by April 14 with a single hearing to 21 commence on April 21st. We propose that schedule for 22 a couple of different reasons. First of all, we think 23 it gives the Commission a reasonable chance of issuing an order by May 1, which we think is very important. 24 25 Second, we think it allows sufficient time to finish

1 the discovery process in the interim case. The company has already received, including formal and 2 3 informal requests, approximately 88 data requests. All of those requests will be responded to by 4 5 Wednesday of next week. The company is operating б under the five-day response schedule set by the Commission now and is committed to complying with that 7 schedule. Feels that it would be able to provide the 8 9 information necessary to meet this April 14th and 10 April 21st schedule that it proposes. Company also 11 thinks this schedule is reasonable in light of the 12 crisis the company now faces and the company is 13 committed to do whatever is necessary to make this 14 schedule work.

JUDGE HAENLE: Well, the schedule you've proposed has a hearing on a Friday and the Commission's order would have to be issued like the next Monday or Tuesday in order to make it effective May 1. That's kind of short, isn't it?

20 MR. HARRIS: Ideally we would like to push 21 it back further. I don't think we could get anybody 22 in this room to agree to anything earlier than April 23 14th and April 21st for a hearing, so if that pushes 24 us slightly beyond the May 1st deadline then we would 25 have to live with that.

1 JUDGE HAENLE: All right, thank you. Now I 2 wanted to take comments of the parties as indicated in 3 the Commission's notice of hearing regarding the company's request for interim or for expedited 4 5 treatment. What's the Commission staff's position? б MS. EGELER: Well, the company is 7 requesting that interim rates be calculated by running their 17.8 million dollar revenue request through a 8 9 1995 cost of service study and applying the Commission's standards from the 1994 cost of service 10 11 case. As the filing currently stands staff would require significantly more time to consider the 12 13 revenue request and rate design and rate spread issues 14 raised by the interim request. However, if the 15 Commission does not consider rate design and rate 16 spread issues in the interim case staff believes that 17 it will be humanly possible to get interim rates, if 18 those are found to be appropriate, into effect by May 19 15 of 1995. And I want to go through why we believe 20 rate design and rate spread issues should not be a 21 part of the request for interim rates.

The purpose of an interim proceeding is to allow the Commission to quickly examine the rate request and determine whether interim relief is required. With this goal in mind the Commission has

1 always limited the scope of its examination in interim 2 cases to the immediate financial needs of the company. It has never delayed an interim case by examining rate 3 spread and rate design issues. One of the most 4 5 important criteria the Commission has set forth in the б PNB case, cause No. U-72-30 and the last interim case, which was the 1980 Washington Natural Gas interim 7 case, cause No. U-80-111, is that interim relief will 8 9 be granted only after an opportunity for adequate 10 hearing. If rate spread and rate design issues are 11 examined in this case it will be absolutely impossible 12 to provide an opportunity for adequate hearing in a reasonable period of time. 13

14 The first problem is that the 1995 cost of service study is based on an entirely new test period 15 16 and new test period data that no one has had an 17 opportunity to audit. Staff and the other parties 18 would need sufficient time to audit the company's 19 books for the 1995 test period and obviously that flows through to the Commission's workload as well 20 21 since whatever findings we have the Commission would 22 need to review as well.

23 Secondly, the parties would also need time 24 to audit all of the information in the 1995 cost of 25 service study including all cost classification

1 methodologies and allocation factors and then develop their own allocation factors based on their analysis 2 3 of the appropriate weather-normalized volumes and restating proforma adjustments. Then the parties 4 5 would have to have sufficient time to run the б company's Rudden model and develop their own rate spread and rate design proposals. Now, I realize, 7 Your Honor, that you did not sit on the last case but 8 9 during that case there was testimony from both the 10 staff and public counsel about the enormous amount of 11 time in hours that they put into trying to get the 12 company's Rudden model to work. Ultimately public counsel had to abandon that model and develop a 13 14 completely different model at the last minute. Those bugs in the Rudden model have not been worked out and 15 16 there is no way that the staff can use and operate 17 under the Rudden model in such an abbreviated time 18 frame.

In a nutshell what the company is asking the Commission to analyze is the company's current financial condition and at the same time to simultaneously perform cost of service case and reach a result roughly one month from now. Obviously, this is an impossible task not only for the parties to present meaningful data and information and argument

1 to the Commission but then for the Commission to have time to consider all of this and make a decision. 2 Staff is therefore proposing that the Commission limit 3 the issues in this case by ruling that if interim 4 5 rates are found to be appropriate they will be spread б on an equal percentage of margin basis from the margins the Commission approves in the UG-940814 case. 7 8 If the '94 rate case -- excuse me. If the '94 rate 9 case order is issued and the company requests 10 reconsideration of that order, then rates should be 11 spread on an equal percentage of margin over current 12 rates until the '94 rate case is decided.

With these limitations if interim rates are found to be necessary staff believes that it will be possible to have rates effective by May 15 of 1995, and I have a proposed schedule assuming May 15 as well, Your Honor.

JUDGE HAENLE: May I ask you to repeat the -- you said that the Commission should limit the issues so that rates would be spread on an equal percentage of margin basis, and continue.

22 MS. EGELER: Well, what that basically 23 means is that the Commission would be looking at the 24 company's current financial condition and that would 25 be the issue in the interim case. This case would not

involve analysis of the company's 1995 cost of service
 study, so in other words, the Commission would have
 one case here to look at, the immediate need for
 interim rate relief and not have to simultaneously run
 a cost of service case.

JUDGE HAENLE: Go ahead. You said that you7 had a proposed schedule.

8 MS. EGELER: I have two proposed schedules, 9 one if you do ultimately decide that the Commission is 10 going to decide this case by May 1 we have a proposal, 11 but assuming that the Commission decides to get rates 12 into effect by May 15 we would propose that the 13 parties prefile on April 27th, that cross be heard on 14 May 5th, that the Commission issue an order on May 10th and then rates are effective by May 15th. 15

16 JUDGE HAENLE: All right. And your other 17 alternative?

MS. EGELER: Our other alternative is muchtighter for everyone.

20JUDGE HAENLE: This I understand, the one21you've just given would be your preferred alternative.

22 MS. EGELER: Right.

23 JUDGE HAENLE: Go ahead.

24 MS. EGELER: That would involve prefiling 25 by the parties on April 18th, the cross hearing to be

1 held on April 25th, the order to be issued by April 27th and rates to be in effect by May 1st. 2 3 JUDGE HAENLE: All right. Thank you. MS. EGELER: If I could specifically 4 5 address the company's proposal. I realize that we б have built in a little bit more time, four more days, before prefiling. We think that that's absolutely 7 essential. We have had an opportunity to get data 8 9 requests out. We have received data responses to 10 only 10 of our requests at this time. Not because the 11 company has fallen behind in any way but simply 12 because there is so little time. We believe that it 13 is essential that we have an opportunity to ask 14 follow-up questions in the event that we don't get the responses that we anticipated or can't understand 15 16 the data or don't feel that the answer is responsive, 17 so just having one round of requests is not going to 18 be sufficient, Your Honor.

19 JUDGE HAENLE: Mr. Trotter.

20 MR. TROTTER: We strongly concur in staff's 21 suggestion that the issues be limited. The Rudden 22 model is -- the efficacy of the Rudden model is an 23 issue before the Commission in another docket and 24 we've briefed that, but it's extremely, extremely 25 difficult to use and it will require substantial 1 amounts of our time to make sure, even if it has been rerun pursuant to an order that has yet to be issued, 2 that it is rerun correctly. We found a multi-million 3 -- undisputed multi-million dollar error in the 4 5 company's rerunning of a prior Commission approved б methodology in that last docket, and so you should add a couple of months to staff's primary recommended 7 8 schedule if that's going to be at issue here.

9 With respect to the request to expedite, we 10 issued some data requests on the 15th of March to the 11 company, and I have been out of my office for a couple 12 of days, but I did a quick look through my in box this 13 morning and did not find the responses. They were due 14 yesterday on a 10-day time limit, and I don't have 15 them yet as far as I know. The Commission announced a 16 five-day schedule on the 22nd, so presumably the five 17 days would have been met yesterday as well and now the 18 company is promising them to us next Wednesday, so if 19 the company is truly interested in expediting the 20 process we would have expected responses much much 21 sooner than apparently we're going to get them. Now 22 they may be in my in box but I took a quick look 23 through there and didn't find them.

24 JUDGE HAENLE: Mr. Harris, do you know if 25 those have been sent yet?

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1 MR. HARRIS: I don't know. All I know is that by Wednesday of next week everybody will have 2 responses to all outstanding requests, and I'm sorry, 3 I can't respond directly to the question. I'm not 4 5 sure which ones you're referring to specifically. б JUDGE HAENLE: Mr. Trotter. 7 MR. TROTTER: We have retained a consultant on this case and his time schedule is very tight and 8 9 so the longer we wait the worse it gets. So our time 10 to prepare based on the company's proposed schedule 11 probably makes us a nonparty. The staff schedule, preferred schedule, is the barest of minimums, I 12 think. We could use an extra couple of weeks to 13 14 prepare this case. I don't even think we're going to 15 have a chance to depose company witnesses, and so in 16 reviewing past interim rate relief proceedings this is 17 the tightest schedule on record. So we think that the size of the increase 18 that's being requested here is highly significant, 19 20 particularly when you consider that since 1993 if all 21 of the company's proposals currently before the 22 Commission were granted the residential rates would

23 have gone up 27 percent, so I think this is not the 24 time for rash action. I think we need to look at this 25 carefully. I understand the company is alleging

1 financial emergency and we need to be respectful of 2 that as well, but we think that there needs to be a 3 balancing of the ratepayer interests in that formula 4 as well.

5 We support the staff's comments and their 6 preferred schedule is one that we'll try to make if 7 the company can come through with the responses and 8 hopefully they will be responsive. We haven't seen 9 any yet so we're hopeful that they're going to be 10 forthcoming with information.

JUDGE HAENLE: What will you be requesting in terms of a public hearing if any on this, Mr. Trotter?

14 MR. TROTTER: Yes, we would request one day or one part of one day for the chance for the public 15 16 to participate. This is extremely short notice under 17 any scenario on the table, but every prior interim 18 rate relief case the Commission has ever had has given 19 the public at least a chance to appear and comment so 20 we would request perhaps part of the day on whatever 21 hearing day is being requested. We're not asking for 22 multiple locations, but certainly an opportunity would 23 be appreciated.

JUDGE HAENLE: Okay.MR. TROTTER: Thank you.

1 JUDGE HAENLE: Mr. Frederickson. 2 MR. FREDERICKSON: Thank you, Your Honor. 3 Seattle Steam does not oppose per se the timing and level of interim rate relief which the Commission 4 5 determines meets its self-imposed criteria for б emergency rate relief. However, Seattle Steam is concerned with the manner in which any interim rate 7 8 relief is to be collected from the various customer 9 classes. An extensive record as to cost of service was developed in docket No. UG-940814, briefs filed, 10 11 and a decision by the Commission is due by May 15, 12 1995. To avoid rendering the substantial investment 13 by all parties a total waste, any interim increase 14 should be based on a cost of service basis consistent with the Commission's findings and decisions in 15 16 UG-940814. Seattle Steam opposes any proposal or 17 suggestions to collect the interim increase on any 18 basis other than cost of service. Further, Seattle Steam opposes the interim itself if it were to be 19 20 collected on any uniform basis. With a decision in 21 UG-940814 at hand it makes no sense not to utilize 22 those results. Thank you, Your Honor.

JUDGE HAENLE: Do you have any thought on the schedules that have been proposed by the company and the Commission staff?

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1 MR. FREDERICKSON: Only to say, Your Honor, that Seattle Steam will be able to work within the 2 most stringent schedule proposed by any party in this 3 proceeding. If I might, for the record, I have not 4 5 received any of the data requests, and I realize that б I just became or Seattle Steam just became a party 7 this morning. I will follow up with a written request, but I would like to have it on the record 8 9 that we would like to have copies of all data requests 10 and responses.

11JUDGE HAENLE: We generally ask the parties12to work that out amongst themselves simply by asking13the providing party to provide you with copies of all14requests. I think that's useful to avoid duplication.15MR. FREDERICKSON: Thank you, Your Honor.

JUDGE HAENLE: Ms. Arnold.

17 MS. ARNOLD: Thank you. PERCC agrees with staff and Seattle Steam that the most sensible way to 18 proceed is for the interim proceeding to focus on the 19 20 level of revenue that is required to address the 21 company's needs, but that the interim proceeding 22 should not address rate design and rate spread issues. 23 The parties in this room have spent a good part of a 24 year addressing rate design and rate spread issues in 25 docket 90814. It seems inconceivable that the results

of those labors would be set adrift and we would redo the rate design and rate allocation issues in a period of some three weeks, so PERCC would recommend that the parties address the revenue level issues in the next three to four weeks and that the Commission's order in 90814 be followed with respect to rate spread and rate design issues.

This impacts PERCC's time schedule 8 9 substantially. If only the revenue level is addressed 10 in the interim proceeding PERCC can meet any of the 11 schedules that are proposed. The rate design issues, however, would require more time from PERCC for the 12 13 following reason. PERCC members are for the most part 14 commercial customers using one million therms or less 15 The rate design proposed for transportation a year. 16 in 90814 makes transportation available at an 17 economical basis for these customers for the most 18 part. However, if the allocation and rate design 19 proposed for the interim by the company is adopted, 20 most PERCC members will not be able to transport. Ιt 21 will exclude them from transportation. So the 22 allocation and rate spread issues of are great importance to PERCC, and if those are taken up in this 23 interim proceeding we would have a difficult time 24 meeting any of the schedules that have been proposed 25

and would need five to six weeks for our consultant to
 analyze the new cost of service and new rate design
 and rate spread proposals.

4 So, in summary, we support the staff's 5 position that this interim proceeding should address 6 revenue, and that the rate spread/rate design 7 recommendations or order that comes down from the 8 Commission on I think it's May 12, actually, should be 9 used to spread the increased revenues if any are found 10 to be justified. Thank you.

11 JUDGE HAENLE: Thank you. Ms. Pyron. 12 MS. PYRON: Your Honor, the Northwest 13 Industrial Gas Users is not opposed to a tight 14 schedule to deal with these issues, but we are 15 adamantly opposed to cutting out the issue of rate 16 design and automatically going to a uniform percentage 17 allocation method. This process that we're dealing with here needs to be efficient because of the nature 18 of it, and we agree that there should be one testimony 19 20 filing date and one hearing to deal with the issue of 21 interim relief, but, frankly, the bifurcation type of 22 process that Ms. Arnold is suggesting has some reasonable application here. The company gets the 23 24 benefit in the financial markets that it's looking for 25 if it's entitled to interim relief with simply a

1 revenue requirement determination, and we are -- in 2 fact, I filed an answer that I would refer you to on 3 the same date that I filed the petition dealing with 4 the issues as to why this should be a cost of service 5 determination.

б The historical precedent in dealing with 7 any equal percentage allocation method for interim 8 relief has always been premised on the fact that there wasn't a cost of service basis to do so, and there 9 10 could simply be nothing more contemporaneous than what 11 we have with us in this case. We have the Commission 12 literally on tomorrow or whenever but no later than May the 12th issuing a cost of service decision that 13 14 we have also invested some, including the collaborative effort, some 18 months in waiting for a 15 16 decision. And to automatically cut out and undermine 17 the benefit of that decision because any equal 18 percentage allocation method that's applied immediately skews the results of the Commission's 19 20 decision from UG-940814 doesn't make any sense at all. 21 And we would agree that the purpose today needs to be 22 to do something efficient and we're willing to work toward any kind of a prompt schedule, but it seems to 23 24 make the most sense to us that something could be 25 accommodated here that we could deal with the issues,

1 we could deal with rate design issues. Obviously, you 2 know, if the staff wants to argue that it should be an equal percentage basis they can be free to do so, but 3 we should be equally as free to do so to argue that 4 5 the only thing that makes sense is cost of service б basis based on the cases that we spent the last year and a half working on, and it would be fairly simple 7 actually as a process to even build in some kind of a 8 9 -- I would suggest a technical conference or something 10 like that after we get the results of both decisions, 11 and still meet some kind of timely basis for giving 12 the company the implementation of the rates. I don't 13 have a problem with any of the dates that have been 14 proposed. I don't have a problem -- we have an outside expert too who will be working very hard, and 15 16 we're committed to working with the parties because of 17 the nature of the process to come up with something 18 efficient, but I would refer you to the answer that I 19 filed as to why we think this has to be a cost of service basis from 940814. 20

JUDGE HAENLE: What did you mean when you suggested building in a technical conference after the receipt of both decisions?

24 MS. PYRON: If we know how much, if any, 25 the interim rate relief is going to be, and we have

1 the Commission's decision on how cost of service is supposed to be done in this jurisdiction, it's pretty 2 simple matter to run back through the whatever, if 3 any, increased revenue requirement is allowed, and 4 5 that may be something where the parties can even agree б on a compliance filing and if it's not then we can certainly move forward with litigating how to spread 7 or having another hearing if need be at that point in 8 9 time on the interim rate relief portion of it.

10 We know what 940814 would be, and if we 11 can't agree, and it may be real clear from the Commission's order, A, B, C, D, E. It might require 12 13 -- you know, the Commission could adopt one of the 14 parties' filings. If the Commission orders the cost of service model to be rerun, it's my understanding it 15 16 can be done in about 48 hours and even brought into 17 this hearing room where we could have a technical 18 conference and anybody can have their expert here and we can see if we have a dispute or not, and that would 19 20 be my suggestion because there may not even be one. 21 But I am adamantly opposed or the Northwest Industrial 22 Gas Users are opposed to the idea that we would, as a matter of summary judgment, basically today be issued 23 24 on rate design.

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JUDGE HAENLE: Mr. Harris, the proposal,

the alternate proposal seems to be a target of May 15.
 How does the company feel about that?

3 MR. HARRIS: Couple of things. The company prefers its schedule. It considers its situation very 4 5 Its bond ratings were cut again on February grave. 6 23rd. Its preferred stock rating is the lowest possible investment grade rating and it considers 7 8 every day important. If there's a way to do this and 9 get it done by May 1st, the company is committed to 10 doing it and will do whatever is necessary. Can I 11 address briefly the issue of rate spread because it 12 seems to play into the schedule here.

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JUDGE HAENLE: Yes.

14 MR. HARRIS: It seems that there are really two choices, either to apply some sort of equal 15 16 percentage or equal cents per therm or apply the rate 17 design that comes out of 940814, and the company does 18 not believe it's necessary to rerun the Rudden model, 19 for example, or to litigate the rate spread and rate 20 design issues in this proceeding. The company asks 21 only that once the amount of interim relief is 22 determined that it be spread in accord with 940814. The company believes that it could do that work in a 23 day after the amount is known. And the company would 24 also like to express what the intervenors have 25

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expressed that it fears throwing away 12 to 18 months of work. Now, one way this could work is an interim order could set the revenue amount by May 1st and when the 940814 order is issued by May 12th, the spread could be done at that point, and we suggest that that would be a relatively simple operation.

JUDGE HAENLE: What rates would be charged8 between May 1 and May 12?

9 MR. HARRIS: The rates would not become 10 effective then until May 12. It would make no sense 11 to have them become effective before May 12. That 12 does doesn't mean that the company wouldn't benefit from the announcement of that order on May 1. 13 The 14 company could then return to the financial community with a clear signal from the Commission that the 15 16 company's financial health has taken a significant 17 return, and the company could get to work with the 18 financing efforts that will be necessary for fall.

19 One last comment very briefly for the 20 record. During the previous testimony we checked on 21 public counsel's data requests and those were filed 22 before the five-day order was imposed, and they are 23 due, according to our records, today. They are ready 24 and they will be served today.

JUDGE HAENLE: Those are Mr. Trotter's data

1 request responses will be served today you said? 2 MR. HARRIS: Yes. 3 JUDGE HAENLE: Anything else? 4 MR. TROTTER: Yes, Your Honor, just a brief 5 We're not throwing out anything. response. Whatever б rate order the Commission issues in its cost of service case will be, I assume, implemented in the 7 general rate case. Secondly, the Commission has --8 9 apparently parties seem to think that rate spread is 10 automatic. It's not. Commission often uses judgment 11 in implementing rate spread decisions, so in any event 12 we think the Commission would be foolhardy to say, yeah, we're just going to implement the order in 13 14 940814 because we've got another several percentage point rate increase that ought to be considered in 15 16 that context, and should be considered. We're going 17 to reserve all procedural arguments on any suggestion 18 that an order in an unrelated document be implemented 19 through this docket and we just want to be clear on 20 the record that we're preserving all of those 21 arguments.

We think the staff's suggestion is efficient, makes sense, and remember, interim relief, we trust, will be subject to refund and so doing rate spread or cost shifting through rates that are subject

to refund we think doesn't make a lot of sense either.
 So we would just like to -- but basically we're not
 throwing out anything. Thank you.

JUDGE HAENLE: So you oppose the suggestion that was made that the revenue requirement determined in this case be spread according to the result of the cost of service order?

8 MR. TROTTER: Yes, absolutely.
9 JUDGE HAENLE: Anything else?
10 MS. EGELER: Yes, Your Honor.
11 JUDGE HAENLE: Ms. Egeler.

12 MS. EGELER: First with respect to the company's time concerns, we understand that they are 13 14 interested in sending a signal to the financial market as quickly as possible, but that need, as Mr. Trotter 15 16 stated earlier, has to be weighed against the needs of 17 the ratepayers and I think that it's important to add 18 that it also has to be weighed against the 19 Commission's statutory duty to consider and to set 20 rates which are fair, just, reasonable and sufficient, 21 and I submit to you that that is simply not possible 22 to do under the schedule that the company has proposed. If they are able to wait until May 12 to 23 24 actually implement rates then there is no point in not waiting until May 15 and giving that additional time 25

1 to the parties and to the Commission to look at this 2 matter in as rational and reasonable a fashion as possible in that tremendously tight time frame. 3 As Trotter stated earlier, even with this two-week 4 5 extension that we're requesting this is still an 6 incredibly short schedule for everyone to work with. 7 With respect to NWIG comments it's absolutely correct that the parties have spent 18 8 9 months and the Commission has spent 18 months 10 examining the cost of service case. It is not 11 possible to duplicate that effort over the next couple 12 of weeks. To suggest that a technical conference could be held after the order comes out is absurd. 13 14 Those issues cannot be examined in such a short time

period, and I don't want to burden the record by going 15 16 through the list of elements that I listed earlier, 17 but all of those items would have to be examined 18 again, and this is not something that we can just meet 19 This is something that the staff would need a and do. considerable amount of time to do. We would have to 20 21 go through the adjustments again, we would be looking 22 at new volumes, et cetera. It's not something that can be done in a day or even in just a couple of 23 24 weeks. We would need a great deal more time, Your Honor. And finally to conclude, as Mr. Trotter stated 25

1 just a moment ago, it's simply not possible to do this 2 in that short of a time period and consider the 3 impacts on the ratepayers as well as the company. 4 JUDGE HAENLE: Anyone else? Ms. Pyron. 5 MS. PYRON: Just one comment. Would just б take notice, Your Honor, of the time of year that we're dealing with is summertime, and we're not 7 talking about a situation where interim rates go into 8 9 effect May 1st, May 15th or June 1st, we're not 10 dealing with that much difference in actual -- no 11 matter what the level of it is or who pays for it, revenue generation, because of the nature of the 12 heating load -- I mean, we could, if you would, take 13 14 judicial notice of it's going to get warmer in the 15 time period that we're talking about and that it 16 would, you know -- there is no sense to not considering some kind of bifurcation, particularly 17 18 when the company needs in the financial market can be 19 addressed quickly and then we have -- we set up a 20 schedule to consider -- I don't consider a technical 21 conference absurd here to do like any compliance 22 filing. We may have disagreements at that point about how people are interpreting the Commission's orders, 23 24 and if so then we have a process available to all of us to take that to the Commission about whether there 25

1 is right or wrong or there should be another hearing 2 about rate design, and I think that is a much more 3 equitable solution to the situation than a summary 4 judgment that immediately undermines the rate design 5 that the Commission and the cost of service decisions 6 that the Commission makes in UG-940814.

7 JUDGE HAENLE: Anything else? I don't want 8 -- people don't need to repeat at this point now 9 things they have already said. Anything else? 10 MR. HARRIS: One very brief point. Two. 11 One, we face a \$40 million dollar refinancing in 12 September of this year and we can't let this be pushed 13 off any longer than absolutely necessary because of 14 that. Second, we agree that this issue of how these interim rates will be -- how this interim relief will 15 16 be spread is an important issue and it would be 17 inappropriate at this point to decide that issue in 18 this pre-hearing conference, we feel.

19 Therefore, what? JUDGE HAENLE: 20 Therefore, it should be -- the MR. HARRIS: 21 issue of how they should be spread should be part of 22 this interim proceeding, whether they should be spread on an equal cent per therm basis or based on 940814. 23 MS. EGELER: Your Honor, I do feel 24 compelled to make one last comment. I think some 25

1 confusion has been created by some of the statements that we are asking that the decision in 94 rate case 2 be thrown out or not considered or undermined. 3 That is not the case. By spreading the rates on a uniform 4 5 percentage of margin based on that '94 case we are б asking that the Commission apply that case and all of the time and work that has gone into it. We're just 7 8 simply addressing how it should be applied.

9 JUDGE HAENLE: Anything else? Why don't we 10 take our morning recess at this time. I'm going to go 11 consult at this point. Let's come back at 25 minutes 12 to. I will come back and let you know whether I'm 13 done at that point. I hope to have an answer for you. 14 I may not be able to. I will do my best. So let's be 15 back at 25 minutes to please.

16 (Recess.)

17 JUDGE HAENLE: Let's be back on the record. 18 During the time we were off the record I did get your 19 The Commission is not going to limit its answer. 20 consideration to a predetermined spread of rates. The 21 interim case is a revenue requirement case, and as in 22 any revenue requirement case, the Commission will be called upon to spread any revenue deficiency among the 23 classes of customers. The Commission will consider 24 the principles reached in UG-940814 in deciding the 25

spread of rates on any interim relief, but that does
 not mean that the cost study needs to be relitigated
 in this interim case.

The Commission will retain its discretion 4 5 as it does in all rate cases in applying the results б of UG-940814 to any revenue requirement, and the Commission is doing its best to enter an order at the 7 earliest possible time in 940814. The schedule, 8 9 therefore, the Commission has set the hearing then for 10 April 21, which is that Friday. I want to start at 11 9:00 in the morning to be sure that we have as much usable time as possible, and we will set the public 12 13 hearing at 1:00 that afternoon. That will all be here 14 in Olympia. The Commission wants to give the parties some more time for prefiling, so it will have prefiled 15 16 materials from the parties due by 9:00 in the morning on April 18, which is the Tuesday of that week. 17 They 18 need to be in the Commission's offices by 9:00. That gives you one extra evening if that's any help. 19 Because this is such a short schedule, the Commission 20 21 wants to be sure that public notice is issued, so in 22 order to accomplish public notice for the hearing for 23 public testimony, the company must display ads in newspapers of general circulation in its service 24 territory according to a schedule to be arranged with 25

the secretary of the Commission. And it's welcome to
 contact such other media as the company and the
 secretary of the Commission agree upon to be sure that
 the public gets notice of the public hearing.

5 MR. TROTTER: Your Honor, could we ask that 6 not only are they notified of the public hearing but 7 also their opportunity to send letters to the 8 Commission regarding the filing?

9 JUDGE HAENLE: Yes. That makes a lot of 10 In order for those letters to be considered, sense. 11 though, we need to set a cutoff date. Let me try 12 that again. This is going to be such a short time for the Commission to consider those letters, we need to 13 14 be sure to set a cutoff date that will allow them to get in here in time for all of you to look at them, 15 16 for the Commission to look at them, before it makes 17 its decision. So will you talk, Mr. Trotter, with the 18 company about a cutoff date and with the secretary of 19 the Commission, please.

20

MR. TROTTER: Okay.

JUDGE HAENLE: All right. I guess that's the scheduling issue then. We need to talk about some other things including discovery and we need also -is the company going to request a protective order in this matter?

1 MR. JOHNSON: Yes, we will, Your Honor. My 2 understanding the Commission has used the standard 3 protective order in the past on dockets involving the 4 company and we would request that same form of order 5 for this proceeding.

JUDGE HAENLE: Does anyone oppose the entry7 of a protective order in this matter?

8 Hearing no response then I will ask the 9 Commission to issue one as soon as possible. In the 10 meantime, in other cases, parties have agreed to act 11 as if bound by the protective order, that is, to treat 12 materials, confidential materials, in a manner as if 13 the order were already out, and I think that would be 14 appropriate here considering the limited time frame.

15 Now, this protective order will apply both 16 to the general phase of the case and the interim phase 17 of the case, so you only need to do one set. The 18 notice of hearing already has invoked the discovery 19 provisions of WAC 480-09-480 and remember the notice 20 also shortened the response time for responses to data 21 requests in the interim case to five days, five 22 business days. Remember also that responses to data requests from the staff should be sent directly to --23 would it be to you, Ms. Egeler, rather than to Mr. 24 25 Goltz?

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MS. EGELER: Yes.

2 JUDGE HAENLE: To Ms. Egeler. They should not be routed through the secretary of the Commission, 3 responses to staff data requests. Everything else in 4 5 the case should be routed through the secretary of the б Commission. If you sent it anywhere else it will not be logged in, it will not be officially filed and you 7 will have delayed, so be sure you send all other 8 9 materials through the secretary of the Commission. 10 Prefile please an original and 19 copies of 11 everything. What else do we need to discuss? 12 MR. TROTTER: Just ask, is the company's 13 Mr. Amen the contact person for data requests? 14 MR. JOHNSON: Yes. The procedure we followed before is Mr. Amen is the recipient of the 15 16 data requests. I would like to also receive copies 17 and I would also like to have Mr. Harris receive 18 copies of data requests, but the original should go to 19 Mr. Amen.

JUDGE HAENLE: Well, considering the short time frame and all, let me suggest that Mr. Amen be responsible for distributing within the company so that one copy be provided to the company and then you may distribute them any way you like within the company.

MR. JOHNSON: That's fine, Your Honor. 1 2 MS. EGELER: We have been sending copies of 3 things to all three counsel members for the company. 4 Is it sufficient just to copy Mr. Johnson? 5 JUDGE HAENLE: I think you two need to б choose one person to be the company contact person. MR. HARRIS: That's fine. Just send it to 7 8 Mr. Johnson. We'll handle the distribution. 9 MR. JOHNSON: We'll work with you on that. MS. EGELER: Okay. 10 11 JUDGE HAENLE: We also have the -- we need to premark the exhibits. Also, please, I would like a 12 courtesy copy to me of any prefiled materials but do 13 14 not include confidential materials to me. Only 15 nonconfidential materials. Now, there will be a 16 protective order entered, so if you don't recall what 17 the procedure for dealing with confidential materials 18 is, please be sure that you check either with me or 19 with the records center. Those confidential materials 20 need to be segregated and they are only going to be 21 distributed to certain persons, so it's extremely 22 important they be segregated. 23 MR. JOHNSON: Your Honor, before we get to the marking of the exhibits, there's two things 24

25 relating to the things that you brought out. First of

1 all, with respect to the prefiling by April 18th by the parties by 9:00 in the morning, will there be some 2 3 agreement -- we hope there would be -- for people rather than to stick the copies in the mail to other 4 5 counsel that they be delivered that day to the other б parties. Otherwise, might be a situation where given 7 the hearing just three days later we might not have 8 everything and likewise with the other parties. 9 I think that's reasonable. JUDGE HAENLE: 10 Plan to Fed Ex or in some manner personally deliver 11 to, not just filing to the Commission but also to the 12 other parties so that it is received by the other parties by 9:00 in the morning on April 18th. 13 14 MR. TROTTER: Your Honor, most deliveries 15 quarantee 10. 16 JUDGE HAENLE: Do they? 17 MR. TROTTER: If it's appropriate. 18 JUDGE HAENLE: I will change that to 10:00 19 then. That sounds fine. 20 What we were trying to do was give people 21 that extra evening but not cut out the entire working 22 day for us so 10:00 sounds fine and we will set the prefiling time for 10:00 on April 18th. You had 23

24 something else?

25 MR. JOHNSON: Yes, Your Honor. The other

1 thing -- and I don't know whether it's premature to take care of this now or to wait for what I understand 2 to be a second pre-hearing conference. When hearing 3 dates are set we would suggest, and we've raised this 4 5 conceptually before, although I don't think it's been б implemented in any gas company proceeding, possibility of a discovery cutoff a certain number of days before 7 each round of hearings such that the parties aren't 8 9 burdened with responding to discovery when they are 10 both preparing for and attending hearings. Ι 11 understand there's some precedent for that, but again, 12 I don't know whether it's premature to take that up here or wait until our next conference. 13

14 JUDGE HAENLE: Well, I wouldn't ordinarily set any cutoff dates until we have a schedule. 15 Why 16 don't you think about that. You may discuss it among yourselves, obviously, before a schedule is set, but 17 18 we're going to need to have some kind of additional pre-hearing conference once we've got the company's 19 20 other materials once the rate design order is out. 21 Does anyone object to that being done by telephone?

All right. Well, we may consider doing it that way then. The Commission is trying to encourage that kind of thing. Think about that and if you want to propose discovery cutoffs they may be appropriate

in the general case, but discuss those with the other
 parties.

MR. JOHNSON: Right. We're not proposing -- so it's clear, we're not proposing discovery cutoffs in the interim. That would only be in the scope of the general and we will take that up later. JUDGE HAENLE: We need to distinguish -well, let's go off the record to mark the documents, please.

10 (Recess.)

11 JUDGE HAENLE: Let's be back on the record. During the time we were off the record we premarked 12 the company's documents for the interim portion of the 13 14 There are two witnesses. I marked as Exhibit case. T-1 an 11-page document JPT-T, which is the prefiled 15 16 direct testimony of Mr. Torgerson. JPT-1 in three pages is Exhibit 2. Exhibits 3 and 4 are both 17 confidential. Each one of them is in one page and 18 19 each one is entitled Summary of Proforma Interest 20 Coverage. It's my understanding that JPT-2 assumes 21 that interim relief will be granted. JPT-3 assumes 22 that interim relief is not granted. Exhibit 5 for identification, JPT-4, in one page entitled Summary 23 of Maturing Securities. 6 for identification is 24 25 confidential JPT-5 in one page. It includes

1 construction detail from the company's budget for year 2 ended December 31, 1995. T-7 for identification, 3 KRK-T in nine pages, the prefiled direct testimony of 4 Mr. Karzmar, and then KRK-1 through KRK-6 would be 5 marked 8 through 13. Now, is there anything else we 6 need to discuss today? 7 (Marked Exhibits T-1, 2 - 6, T-7, 8 - 13.)

8 MS. EGELER: Yes.

9 JUDGE HAENLE: Ms. Egeler.

MS. EGELER: With respect to the general case, you stated that the schedule would not be set until the refiling is made, but we think it's important to address today also when the suspension period begins to run. We feel that that suspension period should not begin to run until the refiling is made.

17 I think that was part of the JUDGE HAENLE: 18 agreement that the company made. Let me double-check. I've got the materials here somewhere. When the 19 20 Commission issued its order it asked the company to 21 agree to certain conditions and by its letter of March 22 20, 1995, it is No. 3 that says the company authorizes 23 the Commission to extend the statutory suspension period of the tariffs in docket No. UG-950278 up to 24 25 and including 10 months following the effective date

1 of the tariff refiling required pursuant to paragraph 2 2 of that letter. You think there is something necessary beyond that or does that take care of it? 3 4 MS. EGELER: I just wanted to hear a 5 statement from the Commission that that's what the б Commission was going to do was to start the clock when 7 the filing was made. 8 JUDGE HAENLE: Yes. That's my 9 understanding. The Commission set these conditions, 10 the company accepted the conditions, and the Commission considers the company bound by those conditions and the company's agreement is set out in the fax which was received March 20, 1995. There's no 14 question about that from the company, is there, Mr. Johnson? 16 MR. JOHNSON: No, Your Honor. JUDGE HAENLE: Anything else we need to discuss? 19 MS. PYRON: Your Honor, I have one question related to the hearing itself on the 21st. JUDGE HAENLE: Yes, Ms. Pyron. 22 MS. PYRON: I assume that the schedule doesn't anticipate any setting up of a briefing type 23 schedule, and that any oral argument on that date on 24 25 the 21st would be at the Commission's discretion or --

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JUDGE HAENLE: Yeah. I guess that we should -- that will be the day when it will all have to happen, so I guess you should be prepared to give brief oral argument on that same day. Stress brief, please, but that is the only day that we'll have, so that's a good point. Please be prepared to present oral argument on that date.

8 MR. FREDERICKSON: Would the oral argument 9 come before the public portion of the hearing?

10 JUDGE HAENLE: No. I think that the public 11 -- you ought to be able to hear the public and what it has to say in case you want to incorporate that into 12 your oral argument. What we will do is begin at 9:00. 13 14 We will take the testimony until the testimony runs out, but we will break in any case at 1:00, take the 15 16 public and then resume whatever stage of the hearing 17 we're at then and take oral argument as the final 18 piece of that.

19 MR. FREDERICKSON: Thank you.

20 JUDGE HAENLE: Anything else we need to 21 discuss?

22 MR. HARRIS: No.

JUDGE HAENLE: I will try to put all of this into a pre-hearing conference order as soon as possible. I will ask the Commission to issue that

1 protective order as soon as possible, but I suggest you consider yourself bound by the protective order as 2 3 if it were out now so that the exchange of materials can be happening right now. Is that all right with 4 5 you, Mr. Johnson? б MR. JOHNSON: Yes, Your Honor. JUDGE HAENLE: Ms. Eqeler? 7 8 MS. EGELER: Yes. 9 JUDGE HAENLE: Mr. Trotter? 10 MR. TROTTER: Yes. 11 JUDGE HAENLE: Mr. Frederickson? 12 MR. FREDERICKSON: Yes, Your Honor. JUDGE HAENLE: Ms. Arnold?. 13 14 MS. ARNOLD: Yes, Your Honor. 15 JUDGE HAENLE: Ms. Pyron? 16 MS. PYRON: Yes, Your Honor. JUDGE HAENLE: We'll do it in that manner. 17 18 Anything else to come before the Commission at this 19 time? 20 All right. Then the pre-hearing conference 21 will be adjourned and a pre-hearing conference order 22 will issue. Not sure if there will be a notice of 23 hearing for the hearing on the 21st. Will a written 24 notice be issued? 25 MS. EGELER: I think so.

1	JUDGE HAENLE: Well, you can look for a	
2	written notice, although this is notice also. Good.	
3	Thank you.	
4	(Hearing adjourned at 11:06 a.m.)	
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