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      BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION
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                          COMMISSION
     WASHINGTON UTILITIES AND
 4
    TRANSPORTATION COMMISSION
 5
                   Complainant,
 6
              vs.
                                  ) DOCKETS NO. UE-090704
                                                  UG-090705
 7
    PUGET SOUND ENERGY, INC.,
                                  ) Volume II
                                    Pages 32 - 49
 8
                   Respondent.
     _____
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              A public hearing in the above matter was held
10
     on December 7, 2009, at 6:00 p.m., at 345 Sixth Street,
11
    Bremerton, Washington, before Administrative Law Judge
12
    ADAM TOREM, Chairman JEFFREY GOLTZ, Commissioner PHILIP
13
    JONES, Commissioner PATRICK OSHIE.
14
15
              The parties were present as follows:
16
              WASHINGTON UTILITIES AND TRANSPORTATION
     COMMISSION, by MICHAEL FASSIO, Assistant Attorney
17
     General, 1400 South Evergreen Park Drive Southwest,
     Post Office Box 40128, Olympia, Washington 98504;
18
     telephone, (360) 664-1188
19
              PUGET SOUND ENERGY, INC., by SHEREE STROM
     CARSON, Attorney at Law, Perkins Coie, 10885 Northeast
     Fourth Street, Suite 700, Bellevue, Washington 98004;
20
     telephone, (425) 635-1400.
21
              PUBLIC COUNSEL, by SIMON J. FFITCH, Assistant
     Attorney General, 800 Fifth Avenue, Suite 2000,
     Seattle, Washington 98104; telephone, (206) 389-2055.
23
24
    Kathryn T. Wilson, CCR
25
    Court Reporter
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1 PROCEEDINGS

- 2 CHAIRMAN GOLTZ: Good evening. Thank you for
- 3 coming this evening. My name is Jeffrey Goltz. I'm
- 4 the chairman at the Commission. To my right is
- 5 Commissioner Pat Oshie, and to his right is
- 6 Commissioner Phil Jones, and to my immediate left is
- 7 Administrative Law Judge Adam Torem, and he will be
- 8 presiding at the public hearing tonight as he will be
- 9 assisting in this case in the future hearing as well.
- 10 Judge Torem will get to the procedures for
- 11 tonight and the order of witnesses and so forth and
- 12 what's to be expected and the time limits and all that,
- 13 and a little bit more about the schedule for the
- 14 hearing as we go forward. There will be some
- 15 evidentiary hearings in Olympia regarding this rate
- 16 proceeding in January, and this is a little bit
- 17 different; although, the witnesses tonight will be put
- 18 under oath, but this is to get a perspective that I
- 19 find to be very helpful to get an individual
- 20 perspective of the small business consumer of Puget
- 21 Sound Energy.
- It also gives me an opportunity to really
- 23 focus on some important issues in the case, and I'll be
- 24 taking notes, and I'm sure the commissioners will be as
- 25 well, not only for what is said, but as we get ideas

- 1 that will help us develop lines of questions for the
- 2 Company witnesses and other witnesses that we will hear
- 3 from the in the evidentiary proceedings that will be
- 4 held in Olympia in January.
- 5 So with that to get on with tonight's public
- 6 hearing, I'll turn it over to Judge Torem, and thank
- 7 you very much also for coming out tonight. I know it's
- 8 a very cold night and it might be warmer in your house
- 9 tonight, but thank you very much for coming out.
- 10 JUDGE TOREM: Thank you, Chairman Goltz.
- 11 First, let me formally identify the case. This is the
- 12 Puget Sound Energy rate case which has two docket
- 13 numbers. There is UE-090704 for the electric rates,
- 14 and UG-090705 for the natural gas rates, and this
- 15 evening, we are convened at the Norm Dicks Government
- 16 Center in Bremerton, Washington. Today's date is
- 17 Monday, December 7th, 2009. It's a little bit after
- 18 six.
- 19 My role is to facilitate your public comments
- 20 tonight, and the commissioners will be listening and
- 21 taking notes. The court reporter to my left will be
- 22 talking down your comments, so if you can speak at a
- 23 nice, slow deliberate pace and use the microphone at
- 24 the stand, she and all of us up here will appreciate
- 25 that immensely.

- 1 The public hearing is a formal hearing
- 2 process. We will be considering PSE's proposed
- 3 revisions to their tariffs, which is WN U-60. The
- 4 Commission had previously suspended the proposed rate
- 5 increases, and they had determined it's going to take
- 6 that full evidentiary hearing back in May that it was
- 7 suspended.
- 8 The hearing will be Tuesday, January the
- 9 19th, next year in 2010, and the hearings will continue
- 10 the balance of that week, so Tuesday through Friday,
- 11 January 22nd, and if necessary, they will continue and
- 12 conclude Monday, January 25th. There will be another
- 13 public comment hearing Thursday night this week in
- 14 Kirkland, and there will be another final public
- 15 comment hearing from twelve noon to 1:30 in the
- 16 afternoon on the first day of the evidentiary hearing.
- 17 Again, that's Tuesday, January 19th, 2010.
- 18 For some numbers in the case, the original
- 19 request here was that PSE wanted to have additional
- 20 revenues of 148.1 million dollars, or about 7.4 percent
- 21 rate increase on its electric rates, and a 27.2 million
- 22 dollar, or about 2.2 percent increase to natural gas
- 23 rates. That was the original filing in the beginning
- 24 of May. In August, PSE updated those numbers, and they
- 25 are slightly higher. The electric request is now 153.6

- 1 million dollars, or a rate increase of 7.7 percent, and
- 2 the natural gas revenue requirement is now 30.4 million
- 3 dollars, or two-and-a-half percent.
- 4 The other parties to this case recently filed
- 5 their responses just last month, and they are arguing
- 6 for a much smaller rate increase, or in the case of
- 7 Public Counsel, actually a rate reduction. Now, the
- 8 Commission's hearing process is one where we take
- 9 technical testimony from expert witnesses. Parties
- 10 that appear before us present their experts in a
- 11 variety of areas, but we also take your public
- 12 testimony tonight. You are the ones that pay these
- 13 bills as proposed by the Company and eventually
- 14 approved to be at a certain level by the Commission, so
- 15 we do want to hear from you.
- The commissioners are going to get
- 17 information to use, as the chairman said, that help
- 18 them decide what is a fair, just, and reasonable rate
- 19 for customers, but what's also a sufficient amount of
- 20 revenue for the Company to meet its needs to continue
- 21 serving you. So again, the comments tonight will be
- 22 under oath. They will recorded, and your comments are
- 23 part of the formal record in the case that they will be
- 24 deciding after January's hearing.
- 25 I'm going to ask the counsel who are seated

- 1 at the table at the right to give their formal
- 2 appearances at this time. They are going to state who
- 3 they are and who they represent on the record. There
- 4 are two different representations from the attorney
- 5 generals office, but each of them has a separate
- 6 interest and a separate client.
- 7 Let me begin with the Company and ask
- 8 Ms. Carson to introduce herself and any company
- 9 officers present tonight.
- 10 MS. STROM CARSON: Good evening. My name is
- 11 Sheree Strom Carson. I'm an attorney representing
- 12 Puget Sound Energy, and also here tonight is Tom
- 13 DeBoer. He is the director of federal and state
- 14 regulatory affairs for Puget Sound Energy. We also
- 15 have a few other PSE representatives who are here
- 16 tonight and will be available to answer any questions
- 17 after the meeting if you have individual questions.
- 18 JUDGE TOREM: Public Counsel?
- 19 MR. FFITCH: Thank you, Your Honor. Good
- 20 evening. My name is Simon ffitch, and I'm assistant
- 21 attorney general with the Washington State Attorney
- 22 General's office, and I'm with the public counsel unit.
- 23 We are the representative in this case of the Puget
- 24 Sound Energy residential and small business customers.
- 25 We are presenting evidence in the case. We have

- 1 prepared an informational handout which is available by
- 2 the front door if you would like to pick one of those
- 3 up. That will give you an overview of what our
- 4 positions are in the case at this point. I will be
- 5 available after the public testimony portion of the
- 6 hearing is over if you would like to stop by and visit
- 7 with me or ask any questions.
- 8 JUDGE TOREM: Commission staff?
- 9 MR. FASSIO: Thank you, Your Honor,
- 10 Commissioners. My name is Michael Fassio. I'm an
- 11 assistant attorney general and I'm representing the
- 12 Commission staff in this case. The Commission staff is
- 13 a party in this case and operates separately and
- 14 independently from the commissioners. I will also be
- 15 available after the public comment portion of this
- 16 hearing if you would like to ask me questions.
- 17 JUDGE TOREM: I don't think any of them are
- 18 present tonight, but to give you an idea of just how
- 19 wide the interests that are presenting witnesses to the
- 20 Commission are, there are seven other intervening
- 21 parties. The Industrial Customers of Northwest
- 22 Utilities, the Northwest Industrial Gas Users, and as
- 23 you can guess from those two names, those parties
- 24 represent large purchasers of natural gas or electric
- 25 from the Company. The Seattle Steam Company is also a

- 1 party as are the Federal Executive Agencies.
- 2 There is another party who represents
- 3 typically low-income groups, The Energy Project. There
- 4 is Cost Management Services, and finally, the Northwest
- 5 Energy Coalition. So we have the government
- 6 representatives as well as the Company itself here
- 7 tonight, and I do encourage you to take advantage of
- 8 the attorneys and their other representatives here to
- 9 have some informal discussion about any questions you
- 10 have about what impact any rate increase, if it's
- 11 approved, might have on your bill or why they are
- 12 asking for things. They are going to be able to answer
- 13 questions after. The commissioners really can't answer
- 14 questions tonight. They can't get into a one-on-one
- 15 discussion with you. Those folks that just introduced
- 16 themselves though, they can, and they would be more
- 17 than willing to do so.
- 18 Tonight is your opportunity to offer comments
- 19 concerning the rate increase, and we recognize you
- 20 might also want to come up with additional comments
- 21 later. We will set a deadline of January 25th, 2010,
- 22 for you to submit any written comments, and those can
- 23 come in the old-fashioned way with a stamp and an
- 24 envelope but also electronically on our Web site, and I
- 25 will give you both the mailing address and the Internet

- 1 address for comments at the end of the hearing today.
- 2 My experience is typically three to four
- 3 minutes is plenty of time to give your comments. As
- 4 far as I know, I have 11 people that signed in but only
- 5 four that said they want to give comments. We will be
- 6 pretty generous with time, but I will let you know if
- 7 you have exceeded three to four minutes and give you
- 8 some signal so we make sure everyone gets in.
- 9 The custom typically is if you hear something
- 10 you agree with and you are a follow-on speaker, you can
- 11 say you agreed with Mr. Smith or Ms. Jones on that
- 12 point and you don't have to repeat that point, so you
- 13 can step up and skip that part of your prepared notes
- 14 if you have some, but otherwise, if you have written
- 15 comments with you, you can also read excerpts or the
- 16 entire comment, whatever suits your style, or you can
- 17 just hit the highlights and turn in a copy to
- 18 Mr. Shutler who is in the back. He's the one that
- 19 helped you sign in, and that written comment will also
- 20 become a part of the record, and we will have a chance
- 21 to review that in full detail later this evening or in
- 22 the week.
- I think we are now ready to take your
- 24 comments. So what I would like to do is have those
- 25 folks that said they do want to comment and have signed

- 1 in to stand up and raise your right hand. I will give
- 2 you an oath of witness that says "I do" to affirm that
- 3 you take the oath, and then I will call your name up to
- 4 the podium

5

- 6 Whereupon,
- 7 THE PUBLIC,
- 8 having been first duly sworn, were called as a witness
- 9 herein and testified as follows:

10

- 11 JUDGE TOREM: I'm going to ask that Douglas
- 12 Rauh come up to the microphone first, and I'm going to
- 13 ask you to state your name and what city you live in
- 14 and confirm if you are a customer of the Company or
- 15 not, and then if you are representing a group, state
- 16 that as well and go on with your comments.
- 17 MR. RAUH: My name is Douglas A. Rauh,
- 18 R-a-u-h, 12266 Kenneth Place Northeast, Bainbridge
- 19 Island, Washington 98110, and I'm an electric customer
- 20 of Puget Sound Energy.
- 21 I have three primary concerns. The first one
- 22 has to do with the Puget Sound Energy capital spending
- 23 or capacity for growth. Puget Sound Regional Counsel
- 24 has indicated that 2005 to 2006 growth was 1.8 percent;
- 25 2006 to 2007 was 1.7 percent; 2007 to 2008 was 1.4

- 1 percent; 2008 to 2009 is 1.2 percent.
- During the merger, they talked about adding
- 3 additional customers. Currently at 1.2 percent, this
- 4 is a growth rate of 42,000 a year plus a thousand a
- 5 week, so over the period of the 2020, we are not going
- 6 to reach a million people.
- 7 If you continue to spend at the rate of a
- 8 billion a year as was discussed in the merger for the
- 9 next five years with a million customers, if we don't
- 10 grow a customer base, that will be a thousand dollars
- 11 for each customer at the end of five years they will
- 12 have spent five thousand dollars in new capacity.
- 13 My second point would be I agree with
- 14 everything I've read in the newspaper and on line with
- 15 what Simon ffitch has recommended for reduction in the
- 16 rates and changes. The third point would be I believe
- 17 that Puget Sound Energy should bring natural gas to
- 18 Bainbridge Island instead of spending money for
- 19 additional electric capacity, the reasoning being that
- 20 most of the electricity on Bainbridge Island is used
- 21 for hot water heat or space heat. Apparently what they
- 22 are doing is converting natural gas to electricity --
- 23 converting it back to heat. On a day like today, we
- 24 may exceed our two-substation capacity at 50 megawatts,
- 25 and if we do that, we trip the circuits and we are all

- 1 in trouble.
- What is happening is the heat pumps become
- 3 very inefficient before 36 degrees or so. It would be
- 4 better to invest, instead of more electricity, in
- 5 natural gas and bring it to the islands and bring the
- 6 gas to the island, and then we wouldn't have so much of
- 7 a problem with outages due to limbs falling on the
- 8 lines. Thank you.
- 9 JUDGE TOREM: Thank you. The next speaker
- 10 will be Mr. Sheldon Levin, and he will be followed by
- 11 Hazel Witte. So Mr. Levin, if you will state and spell
- 12 your name for the record.
- 13 MR. LEVIN: My name is Sheldon Levin. I live
- 14 in Port Orchard, Washington, and I'm a PSE electric
- 15 customer. My last name is spelled L-e-v-i-n. My first
- 16 name is S-h-e-l-d-o-n.
- 17 I'm speaking in opposition to PSE's request
- 18 for an electric rate increase, any increase, not even
- 19 the smaller increase that Commission staff has
- 20 recommended. In fact, there are good reasons to
- 21 require PSE to lower its electric rates.
- I went on the Commission's Web site and
- 23 looked up electric rates for various companies here in
- 24 the state of Washington. PSE's electric rates are 23
- 25 percent higher than Avista's. Avista serves Spokane

- 1 and much of Eastern Washington. PSE's electric rate is
- 2 44 percent higher than Pacific Power's electric rates,
- 3 and they serve Vancouver, Washington; Yakima, and other
- 4 cities in Eastern Washington.
- 5 PSE's electric rate is 47 percent higher than
- 6 Seattle City Light's. PSE's electric rates are 37
- 7 percent higher than Tacoma Light's rates. PSE gets 20
- 8 percent of its electric generation from natural gas.
- 9 When the price of natural gas went down earlier this
- 10 year, why didn't the price of electricity go down? Did
- 11 PSE pocket the money? Why didn't the Commission
- 12 require PSE to pass on the savings by lowering electric
- 13 rates along with gas rates?
- 14 There are ways PSE can lower electric rates.
- 15 PSE can cut its electric rate by cutting its rate of
- 16 return on equity. 10 percent return is outrageous, let
- 17 alone anything above that. PSE can cut its electric
- 18 rates by lowering dividends it pays on its stocks.
- 19 Rates can be decreased by ending the customer charges
- 20 for PSE's so-called conservation program. It's nothing
- 21 more than a welfare program for contractors.
- 22 Earlier this year, I wanted to put more
- 23 insulation in my attic. Simple matter of buying some
- 24 insulation at the hardware store and rolling it out. I
- 25 called up PSE to ask them if I could make use of their

- 1 conservation program. I would provide them a receipt
- 2 for the insulation. I could not do that. The only way
- 3 I could get insulation in my attic is to hire a
- 4 contractor and pay that contractor a fee that absorbs
- 5 every single penny that PSE would have given me for the
- 6 insulation. It's a waste of money and it is only a
- 7 welfare program for contractors. Everyone else is
- 8 tightening their belts in these economic times, but not
- 9 PSE.
- 10 Finally, I think it's time for Kitsap County
- 11 to form a public utility district and stop
- 12 unrealistically counting on this commission to protect
- 13 customers and public counsel and stop being subjected
- 14 to the corporate greed of Puget Sound Energy, which is
- 15 now a foreign-owned company. Thank you.
- 16 JUDGE TOREM: Thank you, Mr. Levin. Our next
- 17 speaker is Hazel Witte, and Dave Payne will follow.
- 18 MS. WITTE: My name is Hazel Witte. I live
- 19 in Illahee, Washington, and I believe there should be
- 20 no price increase to PSE customers in the near future.
- 21 I don't believe that an increase is justified at the
- 22 current time. We have actually been in a period of
- 23 deflation for the months of March through October of
- 24 this year, but most of January and February showed
- 25 inflation under one quarter of a percent, while the

- 1 figures for November and December are not yet in.
- 2 Some pensions, Social Security payments and
- 3 wages are frozen for next year. In addition, in spite
- 4 of our Wall Street stocks, Main Street is in a serious
- 5 depression. Rate increases would put more financial
- 6 stress on the middle class and fixed-income customers.
- 7 Living in Illahee, I have experienced more power
- 8 outages than anywhere else I've ever lived. Past price
- 9 increases have not improved service in my area. I do
- 10 live in an area that's very tree'd. There is lots of
- 11 trees there.
- 12 A rate increase would be a benefit to the
- 13 Company shareholders, but I see no benefit to
- 14 customers. Thank you.
- JUDGE TOREM: Thank you, Ms. Witte.
- 16 Mr. Payne?
- 17 MR. PAYNE: My name is Dave Payne. I live in
- 18 Port Orchard. The spelling of "Payne" is P-a-y-n-e.
- 19 I guess what I'm going to do is try to make an appeal
- 20 to avoid the increase. In order to get this in better
- 21 perspective, I need to give you a little history. I
- 22 work for the state, and as a result, I've only realized
- 23 a two percent pay increase, and in the end
- 24 analysis, it wound up being ten dollars less a month
- 25 than I realized on my paycheck, and yet what I'm

- 1 hearing here is they want ten percent more.
- I'm kind of curious as to how I'm supposed to
- 3 fabricate this money. Everything else is going up but
- 4 my pay. If we have to tighten our belts in order to
- 5 manage our finances, why can't they? That's really all
- 6 I've got to say. It's real frustrating for me to see
- 7 everything else go up and my pay goes down. Thank you.
- 8 CHAIRMAN GOLTZ: Mr. Payne, when you say you
- 9 had a two-percent increase but your check went down,
- 10 that's because you have to pay more for health care
- 11 costs?
- MR. PAYNE: You've got it.
- 13 JUDGE TOREM: Those are the four names that I
- 14 had on the sign-in list that indicated they definitely
- 15 wanted to speak and took the oath in the beginning.
- 16 Are there any other folks that are gathered here
- 17 tonight -- I know there are at least a dozen and a half
- 18 more out there -- who want to take the opportunity now
- 19 to give your comment to the commissioners?
- Sir, let me swear you in, and come on up to
- 21 the microphone.

22

- 23 Whereupon,
- 24 RALPH MARSHALL,
- 25 having been first duly sworn, was called as a witness

- 1 herein and testified as follows:
- 2
- JUDGE TOREM: Can you state your name, and
- 4 speak directly into the microphone?
- 5 MR. MARSHALL: Ralph Marshall. I live in
- 6 Bremerton, and last month -- I'm on a pension, limited
- 7 income. Last month, my PSE bill was \$58. Got my bill
- 8 today, it doubled to \$121 in one month, so now you want
- 9 to raise it again, so thank you.
- 10 JUDGE TOREM: Any other comments from members
- 11 of the public? Let me give you the information as
- 12 promised as to where to send comments if after hearing
- 13 tonight your fellow citizens make comments you want to
- 14 go home and write something up or go onto the Web site.
- The written comments, as long as they are
- 16 postdated by Monday, January 25th, 2010, or
- 17 electronically received by that date, can be accepted,
- 18 so you have a month and a half, the Commission's
- 19 address is PO Box 47250 in Olympia, Washington, and the
- 20 ZIP code is 98504. So again, the PO Box is 47250 in
- 21 Olympia, and the ZIP code is 98504. The Web site
- 22 allows you to make comments directly. It's
- www.utc.wa.gov.
- 24 If you can, make an indication that these are
- 25 comment about the PSE rate case, and if you would like

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- 1 to be specific, the docket numbers again, the electric
- 2 case is UE-090704, and for natural gas customers,
- 3 UG-090705. Please make sure you indicate at the very
- 4 least that your comment relates to the PSE rate
- 5 increase proposal, and we will make sure it gets to the
- 6 right files and is distributed to the commissioners and
- 7 the appropriate parties. Commissioners, any closing
- 8 comments tonight?
- 9 CHAIRMAN GOLTZ: Just one brief one or two.
- 10 Thank you all for coming out and thank you for the
- 11 thoughtfulness of your comments. We will take those in
- 12 consideration as well as the comments we hear at the
- 13 other public hearings.
- 14 I would reiterate what Judge Torem said. If
- 15 you have questions about your bill or some of the
- 16 prices, some of these things can be complex, I
- 17 encourage you to stay and ask some of the attorneys
- 18 here. For example, Mr. Levin, you may wish to talk to
- 19 Mr. ffitch about the interplay of natural gas and the
- 20 price of electricity. It is rather complicated, and
- 21 thank you again for coming.
- JUDGE TOREM: Thank you all for your
- 23 attendance tonight. The public comment hearing is
- 24 adjourned.