

Attachment A - Puget Sound Energy

Proposed Edits to Discussion Draft Rules

**Clean Energy Implementation Plans and Compliance
with the Clean Energy Transformation Act**

WAC 480-100-6XX Purpose.

The purpose of these rules is to ensure that the utility meets the clean energy standard under RCW 19.405.040(1) and RCW 19.405.050(1) and the associated provisions in the clean energy transformation act ~~s outlined in Chapter 19.405 RCW~~ in a timely and cost-effective manner. These rules should be interpreted to ensure that planning and investment activities contained in the clean energy implementation plan are consistent with the clean energy standards. ~~Use of the term clean energy standards throughout these rules refers to the requirements outlined in Chapter 19.405 RCW.~~

WAC 480-100-6XX Definitions.

The definitions below apply to all of WAC 480-100-600 through 680.

"Biomass energy" includes: (i) Organic by-products of pulping and the wood manufacturing process; (ii) animal manure; (iii) solid organic fuels from wood; (iv) forest or field residues; (v) untreated wooden demolition or construction debris; (vi) food

waste and food processing residuals; (vii) liquors derived from algae; (viii) dedicated energy crops; and (ix) yard waste.

"Biomass energy" does not include: (i) Wood pieces that have been treated with chemical preservatives such as creosote, pentachlorophenol, or copper-chrome-arsenic; (ii) wood from old growth forests; or (iii) municipal solid waste.

"Carbon dioxide equivalent" or "CO₂e" means a metric measure used to compare the emissions from various greenhouse gases based upon their global warming potential.

"Commission" means the Washington utilities and transportation commission. [RCW 19.405.020(8)]

"Conservation and efficiency resources" means any reduction in electric power consumption that results from increases in the efficiency of energy use, production, transmission, or distribution.

"Cost-effective" means that a project or resource is forecast:

- (a) To be reliable and available within the time it is needed; and
- (b) To meet or reduce the electric power demand of the intended consumers at an estimated incremental system cost no greater than that of the least-cost similarly reliable and available alternative project or resource, or any combination thereof.[RCW 80.52.030(7)]

"Demand response" means changes in electric usage by demand-side resources from their normal consumption patterns in response to changes in the price of electricity, or to incentive payments designed to induce lower electricity use, at times of high wholesale market prices or when system reliability is jeopardized. "Demand response" may include measures to increase or decrease electricity production on the customer's side of the meter in response to incentive payments.

"Distributed energy resource" means a nonemitting electric generation or renewable resource or program that reduces electric demand, manages the level or timing of electricity consumption, or provides storage, electric energy, capacity, or ancillary services to an electric utility and that is located on the distribution system, any subsystem of the distribution system, or behind the customer meter, including conservation and energy efficiency as well as demand response.

"Energy assistance" means a program undertaken by a utility to reduce the household energy burden of its customers.

(a) Energy assistance includes, but is not limited to, weatherization, conservation and efficiency services, and monetary

assistance, such as a grant program or discounts for lower income households, intended to lower a household's energy burden.

(b) Energy assistance may include direct customer ownership in distributed energy resources or other strategies if such strategies achieve a reduction in energy burden for the customer above other available conservation and demand-side measures.

"Energy assistance need" means the amount of assistance necessary to achieve an energy burden equal to six percent for utility customers.

"Energy burden" means the share of annual household income used to pay annual home energy bills.

"Equitable distribution" means a fair, but not necessarily equal, allocation based on current conditions, which are informed by the assessment described in RCW 19.280.030(1)(k) from the most recent integrated resource plan and addressed in a utility's clean energy implementation plan.

"Greenhouse gas" includes carbon dioxide, methane, nitrous oxide, hydrofluorocarbons, perfluorocarbons, sulfur hexafluoride, and any other gas or gases designated by the department of ecology by rule under RCW 70.235.010.

"Highly impacted community" means a community designated by the department of health based on the cumulative impact analysis required by RCW 19.405.140 or a community located in census tracts that are fully or partially on "Indian country," as defined in 18 U.S.C. Sec. 1151.,

"Implementation period" means a period of no longer than four years addressed in an electric utility's clean energy implementation plan during which the utility will make progress toward meeting the clean energy standards. The first implementation period will begin January 1, 2022, and will end December 31, 2025, and the second implementation period will begin on January 1, 2026, and will end on December 31, 2029.

"Indicator" means a value or description that, together with other relevant information, illustrates or signals conditions within a designated category or changes that result from specific actions.

"Integrated resource plan" or "IRP" means an analysis describing the mix of conservation and efficiency, generation, distributed energy resources, and delivery system infrastructure that will meet current and future resource needs and the

requirements of chapters 19.280 and 19.405 RCW at the lowest reasonable cost to the utility and its customers and is clean, affordable, reliable, and equitably distributed.

"Lowest reasonable cost" means the lowest cost mix of resources determined through a detailed and consistent analysis of a wide range of commercially available resources. At a minimum, this analysis must consider resource cost, market-volatility risks, demand-side resource uncertainties, resource dispatchability, resource effect on system operation, the risks imposed on the utility and its customers, public policies regarding resource preference adopted by Washington or the federal government, and the cost of risks associated with environmental effects, including emissions of carbon dioxide.

"Nonemitting electric generation" means electricity from a generating facility or a resource that provides electric energy, capacity, or ancillary services to an electric utility and that does not emit greenhouse gases as a by-product of energy generation. "Nonemitting electric generation" includes, but is not limited to: hydroelectric power, nuclear power, and hydrogen.

Commented [PSE1]: Given the other factors outlined in RCW 19.405.040(8), such as equity, human health and the environment, and energy security and resiliency, should this definition of "lowest reasonable cost" be updated to reflect consideration of those factors?

“Nonemitting electric generation” does not include renewable resources.

“Planning horizon” means the period of time that the integrated resource plan forecasts into the future.

“Renewable resource” means: (a) Water; (b) wind; (c) solar energy; (d) geothermal energy; (e) renewable natural gas; (f)renewable hydrogen; (g) wave, ocean, or tidal power; (h) biodiesel fuel that is not derived from crops raised on land cleared from old growth or first growth forests; or (i) biomass energy.

“Resource need” means any current or projected deficit to reliably meet forecasted electricity demands or operational requirements. Such demands or requirements may include, but are not limited to, capacity and associated energy, capacity needed to meet peak demand in any season, Federal Energy Regulatory Commission jurisdictional operational requirements, delivery system infrastructure needs, or resources required for regulatory compliance, such as fossil-fuel generation retirements, cost-effective conservation and efficiency resources, demand response, renewable and nonemitting resources.

"Social cost of greenhouse gas emissions" or "SCGHG" is the inflation-adjusted costs of greenhouse gas emissions resulting from the generation of electricity, as required by RCW 80.28.405, the updated calculation of which is published on the commission's website.

"Vulnerable populations" means communities that experience a disproportionate cumulative risk from environmental burdens due to: (a) Adverse socioeconomic factors, including unemployment, high housing and transportation costs relative to income, access to food and health care, and linguistic isolation; and (b) Sensitivity factors, such as low birth weight and higher rates of hospitalization.

WAC 480-100-650 Clean Energy Standards.

(1) Each utility must:

(a) Eliminate coal-fired resources from its allocation of electricity by December 31, 2025;

(b) Ensure all retail sales of electricity to Washington ~~retail~~ electric customers are greenhouse gas neutral by January 1, 2030;

(c) Ensure that nonemitting electric generation and electricity from renewable resources supply one hundred percent of all sales of electricity to Washington retail electric customers by January 1, 2045;

(d) Ensure the equitable distribution of energy and nonenergy benefits and reduction of burdens to vulnerable populations and highly impacted communities;

(e) Ensure long-term and short-term public health and environmental benefits and reduction of costs and risks;

(f) Ensure energy security and resiliency; and

(g) Make progress towards and meeting the standards in subsection (1)(b) and (1)(c) of this subsection:

(i) while maintaining and protecting the safety, reliable operation, and balancing of the electric system; and

(ii) at the lowest reasonable cost.

(2) Adaptively manage portfolio of activities. Each utility must continuously review and update as appropriate its planning and investment activities to adapt to changing market conditions and developing technologies. Each utility must research emerging technologies and assess the potential of such technologies for

implementation in its service territory, including assessment and development of new and pilot programs.

WAC 480-100-655 Clean Energy Implementation Plan or "CEIP".

(1) **Filing requirements - general.** Unless otherwise ordered by the commission, each electric utility must file with the commission a CEIP by ~~November~~ October 1, 2021, and every four years thereafter. The CEIP describes the utility's plan for making progress toward meeting the clean energy standards, and is informed by the utility's clean energy action plan.

(2) **Interim targets.** ~~With~~ As part of each CEIP, each utility must propose a series of interim targets that demonstrate reasonable progress toward meeting the ~~clean energy~~ standards under RCW 19.405.040(1).

(a) Each interim target must cover an implementation period no longer than four years that begins once the CEIP is approved, with the first period beginning in 2022.

(b) Each utility must propose interim targets in the form of the forecast of the percent of retail sales of electricity supplied by nonemitting and renewable resources to be provided in each implementation period ~~prior to 2030 and from 2030 through 2045~~;

Commented [PSE2]: This adaptive management provision might fit better as part of the Biennial CEIP update in Proposed WAC 480-100-655.

(c) The utility must include the utility's percentage of retail sales of electricity supplied by nonemitting and renewable resources in 2020 in the first CEIP it files.

(d) Each interim target must be informed by the utility's historic performance under median water conditions.

(e) For a utility that relies on RCW 19.405.060(3) as the basis for compliance with the standard under RCW 19.405.040(1) or RCW 19.405.050(1), the interim target proposed must be directly informed by the two percent incremental cost calculation as provided in WAC 480-100-675. Any interim target directly informed by the two percent incremental cost calculation may be deemed as demonstrating reasonable progress towards meeting the standard under RCW 19.405.040(1).

(3) **Specific targets.**

(a) Each utility must propose specific targets for energy efficiency, demand response, and renewable energy.

(i) The energy efficiency target must be consistent with the utility's biennial conservation plan required in Chapter 480-109 WAC.

(ii) The utility must provide ~~appropriate~~ program details, program budgets, measurement and verification protocols, target calculations, and forecasted distribution of energy and non-energy impacts for its demand response target.

(iii) The utility must propose the renewable energy target as the percent of retail sales of electricity supplied by renewable resources and must provide details of ~~any relevant~~ the associated renewable energy projects or programs, program budgets as applicable, and forecasted distribution of energy and non-energy impacts to the extent these details are known at the time of the filing of the CEIP. The utility may include storage resources in the renewable energy target when those resources will be charged using renewable resources.

Commented [PSE3]: Could the specific renewable energy target also include non-emitting resources? This approach would align better with the interim targets.

(b) The utility must provide a description of the ~~technologies~~, data collection, processes, procedures, and assumptions the utility used to develop the targets in this subsection.

Commented [PSE4]: As indicated in Part 1 of PSE's comments, PSE requests more clarity on the issue of storage in this rulemaking.

(c) For a utility that relies on RCW 19.405.060(3) as the basis for compliance with the standard under RCW 19.405.040(1) or RCW 19.405.050(1), the specific target proposed must be directly

informed by the incremental cost calculation as provided in WAC 480-100-675. Any interim target directly informed by the incremental cost calculation may be deemed as demonstrating reasonable progress towards meeting the standard under RCW 19.405.040(1).

(4) **Specific Actions.** The CEIP must identify the specific actions the utility will take over the next implementation period, consistent with the utility's long-range integrated resource plan and resource adequacy requirements. The CEIP must describe how the specific proposed actions:

(a) Demonstrate progress toward meeting the ~~clean energy~~ standards under RCW 19.405.040(1), RCW 19.405.050(1) and the proposed interim targets;

(b) Are consistent with the proposed interim and specific targets;

~~(c) Are consistent with the utility's integrated resource plan;~~

~~(d) Are consistent with the utility's resource adequacy requirements — the CEIP must provide a narrative description of how the resources identified in the most recent resource adequacy~~

~~study conducted or adopted by the utility demonstrates that the utility will meet its resource adequacy standard;~~

Commented [PSE5]: PSE suggests this move up to the beginning of subsection (4).

~~(e) Are consistent with WAC 480-100-650(1)(d) through (f);~~

Commented [PSE6]: All specific actions proposed in the CEIP do not need to be justified as to whether they are "consistent with" Section .040(8), as restated in WAC 480-100-650(1)(d) through (f).

(fc) Demonstrate the utility is planning to meet the ~~clean energy standards~~ standard under RCW 19.405.040(1) and RCW 19.405.050(1) at the lowest reasonable cost; this demonstration must include, but not be limited to, the following:

(i) A description of the utility's approach to identifying the lowest reasonable cost portfolio of specific actions that meet the specific and interim targets ~~while also adhering to the requirements of WAC 480-100-650(1)(d) through (f),~~ and describing its methodology for weighing considerations in WAC 480-100-650(1)(d) through (f); and

Commented [PSE7]: It is unclear whether this provision is intended to expand the definition of "lowest reasonable cost." Adhering to the requirements of WAC 480-100-650(1)(d) through (f) may not result in meeting a lowest reasonable cost test.

(ii) A description of the utility's methodology for selecting the investments it plans to make over the next four years that are directly related to the utility's ~~compliance~~ demonstrating progress towards meeting with the standard under RCW 19.405.040(1) and RCW 19.405.050(1), consistent with RCW 19.405.050(3)(a). The utility must demonstrate that its planned investments are generally consistent with a ~~represent a portfolio approach and to investment~~

~~plan optimization~~ the clean energy action plan and ~~adhere to the lowest reasonable cost planning standard;~~ and

(d) Maintain the safety, reliable operation, and balancing of the electric system.

(5) **Presentation of actions and resources.** Each CEIP must include the specific actions the utility will take, and remaining resource needs, in a tabular format, which is based on the clean energy action plan, the interim and specific targets, and information on relevant attributes including:

(a) the general location, if known applicable, anticipated timing, and anticipated cost of each specific action or remaining resource need, including whether the resource will be located in one or more highly impacted communities or serve vulnerable populations in part or in whole;

(b) any relevant metrics related to resource adequacy and clean energy standards, including contributions to capacity or energy needs; and

(c) indicators regarding WAC 480-100-650(1)(d) through (g).

(6) **Equitable distribution.** The CEIP must:

Commented [PSE8]: It is unclear what makes the location "applicable" or not applicable.

(a) identify highly impacted communities using the cumulative impact analysis pursuant to RCW 19.405.140 combined with census tracts at least partially in Indian country;

(b) identify vulnerable populations based on adverse socioeconomic factors and sensitivity factors, developed in consultation with the equity ~~through the advisory group process~~; the utility should describe and explain any changes from its most recently approved clean energy implementation plan;

(c) include an assessment ~~accounting~~ of benefits and burdens, by location or population, as applicable, of the specific actions in the CEIP; and

(d) describe how the utility intends to mitigate risks associated with the specific actions identified pursuant to subsection (4) of this section, to the extent possible, to its customers living in highly impacted communities and vulnerable populations.

(7) **Resource adequacy.** The CEIP must provide a description of how the resources identified in the most recent resource adequacy study conducted or adopted by the utility demonstrates

that the utility is projected to meet its resource adequacy standards.

(8) **Forecasted incremental cost.** Each CEIP must include a forecast of incremental cost as outlined in WAC 480-100-675(3).

(~~9~~9) **Public participation.** Each CEIP must detail the extent of public participation in the development of the CEIP as described in WAC 480-100-670(5), including but not necessarily limited to a summary of public comments, and the utility's plan for public participation throughout the implementation period as described in WAC 480-100-670(4).

(~~9~~10) **Other measurements.** The utility may include additional ~~metrics and indicators~~ information in the CEIP that demonstrate progress toward meeting the ~~clean energy~~ standards under RCW 19.405.040(1) and RCW 19.405.050(1).

(~~10~~11) **Alternative compliance.** The utility must describe any plans it has to rely on alternative compliance mechanisms as described in RCW 19.405.040(1)(b) in the current implementation period.

(~~11~~12) **Contingency plan.** The utility must discuss potential risks that may impede the utility's progress toward meeting its

proposed specific and interim targets, or risks that may cause the costs of the CEIP to materially change, and the utility's contingency plan to address those risks.

(~~12~~13) **Early action coal credit.** If a utility proposes to take the early action compliance credit authorized in RCW 19.405.040(11), the utility must satisfy the requirements in that statutory provision and demonstrate that the proposed action constitutes early action by presenting the analysis in subsection (4) of this section both with and without the proposed early action. The utility must design both the proposed early action and the alternative to meet the same proposed interim and specific targets.

(~~13~~14) **Biennial CEIP update.** On or before November 1st of each odd-numbered year that the utility does not file a CEIP, a utility must file with the commission, in the same docket as its current CEIP, a notice of its filing of ~~request for approval of~~ its proposed Biennial Conservation Plan and include an explanation of how that plan will modify targets in its CEIP. The Biennial Conservation Plan must be filed in a separate docket requesting approval and cross-referenced in the CEIP docket, as appropriate.

The utility may file, at the same time as its proposed Biennial Conservation Plan, other proposed changes to the CEIP in the form of a Biennial CEIP update as a result of the integrated resource plan progress report and other utility activities that are developed as a result of its adaptive management required in WAC 480-100-650(2).

WAC 480-100-660 Process for Review of CEIP and Updates

(1) **Public Commenting.** Interested persons may file written comments with the commission regarding a utility's CEIP and CEIP update within sixty days of the utility's filing unless the commission states otherwise.

(2) **Approval Process.** Within ninety (90) days of the utility's filing, the ~~The~~ commission will enter an order approving, rejecting, or approving with conditions a utility's CEIP or Biennial CEIP update at the conclusion of its review. The commission may, in its order, recommend or require more stringent targets than those the utility proposes.

(a) The commission may adjust or expedite interim and specific target timelines when issuing a decision on CEIPs or Biennial CEIP updates.

(b) Any party requesting the commission make existing targets more stringent or adjust existing timelines has the burden of demonstrating the utility can achieve the targets or timelines in a manner consistent with the requirements of RCW 19.405.060(1)(c)(i)-(iv).

WAC 480-100-665 Reporting ~~and compliance.~~

(1) **Clean energy implementation ~~compliance~~ report.** Unless otherwise ordered by the commission, each electric utility must file a clean energy ~~compliance~~ implementation report with the commission by June 1, 2026, and at least every four years thereafter. The report must:

(a) Address whether ~~Demonstrate that~~ the utility has met its specific targets, and if not, explain why;

(b) Address whether ~~Demonstrate that~~ the utility has met its interim targets, and if not, explain why;

(c) Demonstrate that the specific actions the utility took made progress toward meeting the ~~clean energy~~ standards under RCW 19.405.040(1) and RCW 19.405.050(1) at the lowest reasonable cost, and indicate how much progress was made towards meeting the standards beginning in 2030;

(d) Include updated indicator values, if applicable, and demonstrate that the specific actions the utility took are consistent with the requirements in WAC 480-100-650(1)(d) through (f); this demonstration should include:

(i) an analysis that the benefits and reductions of burdens have accrued or are expected to ~~will~~ reasonably accrue to intended customers, including highly impacted communities and vulnerable populations, from the specific actions in the CEIP; and

(ii) a description of any changes to the indicators from those included in the CEIP and how those changes are consistent with the requirements in WAC 480-100-650(1)(d) through (f);

(e) Demonstrate that the utility engaged in meaningful customer engagement consistent with the requirements in WAC 480-100-670 for the development or update of indicators related to WAC 480-100-650(1)(e) through (g) and in the development and selection of activities;

(f) Include the actual incremental cost of compliance as required in WAC 480-100-675(4);

(g) Include all of the information found in the annual progress report as described in subsection 3 of this section for the fourth year of the plan;

(h) Include a summary of the data found in the annual progress reports as described in subsection 3 of this section;

(i) Document the use of any alternative compliance options as described in RCW 19.405.040(1)(b); and

(j) Provide a description of how the utility maintained the safety, reliable operation, and balancing of the electric system.

(2) Clean Energy ~~Compliance~~ Implementation Report Review Process.

(a) Interested persons may file written comments with the commission regarding a utility's clean energy ~~compliance~~ implementation report within sixty days of the utility's filing unless the commission states otherwise.

(b) The commission may review clean energy ~~compliance~~ implementation reports through the commission's open meeting process, as described in Chapter 480-07 WAC.

(c) After completing its review of a utility's clean energy ~~compliance~~ implementation report, the commission will review the

totality of the circumstances and determine whether a utility met its proposed targets and interim targets, and whether the utility made sufficient progress toward meeting the ~~clean energy~~ standard under RCW 19.405.040(1) and RCW 19.405.050(1)~~s~~. This determination will inform the Commission's review of the utility's next CEIP.

(3) **Annual Clean Energy Progress Reports.** On or before June 1st of each year beginning in 2023, other than in a year in which the utility files a clean energy ~~compliance~~ implementation report, a utility must file with the commission, in the same docket as its most recently filed CEIP, an informational annual clean energy progress report regarding its progress in meeting its targets during the preceding year. The annual clean energy progress report must include, but is not limited to:

(a) Beginning in 2026, an annual attestation that: The utility does not use any coal-fired resource (as defined in RCW 19.405.020(7)) to serve retail electric customer load; and an appropriate company executive has reviewed all e-tag data for the prior calendar year and found no electricity from coal-fired resources was included in market purchases and therefore no such electricity was included in retail customer rates;

Commented [PSE9]: PSE recommends that Commerce and the UTC should follow a consistent approach towards this attestation. Using an audit firm to review e-tag data for compliance may be a better approach than having a company executive perform the review.

(b) Conservation achievement in megawatts, first-year megawatt-hour savings, and cumulative lifetime megawatt-hour savings;

(c) Demand response program usage and demand response capability in megawatts and megawatt hours;

(d) Renewable energy ~~capacity~~ in megawatts hours, and usage as a percentage of electricity supplied by renewable resources and in megawatt hours to demonstrate compliance with RCW 19.285.040(3) and RCW 19.285.070;

(e) Nonemitting energy capacity in megawatts hours, and usage as a percentage of electricity supplied by nonemitting energy and in megawatt hours;

(f) The utility's greenhouse gas content calculation pursuant to RCW 19.405.070, as well as the following information:

(i) Coal energy usage in megawatt hours;

(ii) Gas-fired peaking power plant energy usage in megawatt hours;

(iii) Gas-fired combined-cycle power plant energy usage in megawatt hours;

(iv) Unspecified electricity usage in megawatt hours;

(g) Total greenhouse gas emissions in metric tons of CO₂e;

(h) All renewable energy credits and the program or obligation for which they were used (i.e., voluntary renewable programs, renewable portfolio standard, the standard under RCW 19.405.040(1) and RCW 19.405.050(1) ~~clean energy standards~~, etc.);

(i) Each utility must verify and document the retirement of renewable energy credits for all electricity from renewable resources used to comply with the requirements of RCW 19.405.040(1), RCW 19.405.050(1), a specific target, or an interim target;

(ii) A utility must demonstrate ownership of nonpower attributes using attestations of ownership and transfer by properly authorized representatives of the generating facility,
all intermediate owners of the nonemitting electric generation, and an appropriate company executive of the utility. The utility may not transfer ownership of the nonpower attributes after claiming them in any compliance report; and

(i) A description of the public participation opportunities the utility provided and the feedback the utility received during

Commented [PSE10]: The method of documenting and retiring RECs, as well as the treatment of nonpower attributes for compliance with CETA should be addressed in rule. However, PSE suggests this issue should first be taken up in the Markets Work Group, which is discussing how reporting and compliance demonstrations could be constructed in a way that does not discourage market participation.

Commented [PSE11]: PSE has asked the Markets Work Group to consider how reporting and compliance demonstrations could be structured in order to not discourage market participation. PSE suggests, as it did to the Department of Commerce, that the Commission's rules do not need to address this issue ahead of the Markets Work Group.

the year, including whether and how public participation influenced the utility's decisions and actions.

WAC 480-100-670 Public participation in a CEIP.

A utility's consultations with commission staff and public participation are essential to the development of an effective CEIP ~~and clean energy compliance and progress reports~~. The utility must demonstrate and document how it considered public input in the development of its CEIP ~~and compliance and progress reports~~ through the advisory group process and other public stakeholder participation. Examples of how a utility may incorporate public input include: using modeling scenarios, sensitivities, and assumptions ~~stakeholders~~ proposed by the public; indicating whether and how the utility used public input; and communicating to stakeholders about how the utility used public input in its analysis and decision-making, including explanations for why any public input was not used.

(1) **Advisory groups.** The utility must involve all relevant advisory groups in the development of its CEIP ~~and compliance and progress reports~~, including established low-income, conservation, and resource planning advisory groups. The utility must also create and engage an advisory group as part of the process of ensuring

the equitable distribution of energy and nonenergy benefits and reduction of burdens to vulnerable populations and highly impacted communities as required in WAC 480-100-650(1)(d), as outlined in subsection (2) of this section.

(a) The utility must convene advisory groups at regular ~~meetings~~ intervals that are open to the public for a reasonable amount of time during the CEIP planning process. A utility must notify advisory groups of company and commission public meetings scheduled to address its CEIP.

(b) The utility must document public input gathered through ~~at~~ advisory group meetings and other channels and demonstrate how the utility considered the public input in its public comment summary as outlined in subsection (6) of this section. To the extent public input was considered but not incorporated into the final plan, the utility should document and demonstrate how the public input was considered in the process. ~~If the utility considered and rejected the public input, the utility must document the reason for that rejection.~~

(c) Engaging with conservation, resource planning, low-income, and other advisory groups for the purposes of developing

the CEIP does not relieve the utility of the obligation to continue to convene and engage these groups for their individual topical duties, nor is this section intended to supersede existing rules related to those advisory groups.

(d) Nothing in this section limits utilities from convening and engaging ~~public~~ advisory groups on other topics necessary for the development or ~~duration~~ implementation of a CEIP ~~and compliance and progress reports.~~

(2) **Equity advisory group.** A utility must maintain and engage an external equity advisory group of stakeholders to advise the utility on equity issues pursuant to WAC 480-100-650(1)(d) including, but not limited to, vulnerable population designation, equity indicator development, data support and development, and recommended approaches ~~decision-making guidance~~ for the utility's to meet the provisions in compliance with WAC 480-100-650(1)(d).

(a) The utility must invite and involve the participation of environmental justice and public health advocates, tribes, and representatives from highly impacted communities and vulnerable populations and other relevant groups identified by the utility.

(b) A utility must ~~meet regularly~~ provide opportunities periodically with its for its equity advisory group to provide comments during the CEIP development ~~and during compliance and progress report development~~. A utility must provide reasonable advance notice of all equity advisory group meetings.

(3) **Presentation materials available.** The utility ~~must~~ should make available completed presentation materials for each advisory group meeting discussing the CEIP at least five (5) business days prior to the meeting pursuant to subsection (4)(f)(i) of this section.

(4) **Draft CEIP for review.** The utility must provide a draft of its CEIP to its advisory groups for comment two (2) months before it files the plan with the commission. ~~At minimum, t~~The draft CEIP ~~must~~ should include address all the elements required under WAC 480-100-655 and to the extent practicable all appendices and attachments.

(5) **Participation plan and education.** The utility ~~must~~ ~~involve~~ may consult with stakeholders in developing the timing and extent of meaningful and inclusive public participation throughout the development and duration of the CEIP, including outreach and

education serving vulnerable populations and highly impacted communities. On or before March 1 of each odd-numbered year in which the utility is filing a CEIP, a utility must file with the commission a participation plan that outlines its schedule, methods, and goals for public participation ~~both~~ during the development of its CEIP ~~and throughout the implementation of the plan~~. The utility must include the following in its participation plan:

(a) Timing, methods, and language considerations for seeking and considering input from:

(i) vulnerable populations and highly impacted communities for the creation of or updates to indicators and weighting factors for the utility's compliance with WAC 480-100-650(1)(d);

(ii) all customers, including vulnerable populations and highly impacted communities, for the creation of or updates to indicators and weighting factors for the utility's compliance with WAC 480-100-650(1)(e) and (f);

(b) A proposed schedule of formal and informal public meetings, including advisory group meetings;

(c) A list of significant topics that will be discussed;

(d) The anticipated date the utility will share the draft CEIP with advisory groups;

(e) The date the utility will file the final CEIP with the commission; and

(f) A link to a website accessible to the public and managed by the utility, to which the utility posts and makes publicly available the following information:

(i) Meeting summaries and materials for all relevant meetings, including materials for future meetings;

(ii) A current schedule of advisory group meetings and significant topics to be covered; and

(iii) Information on how the public may participate in CEIP development, including advisory group meetings that are listed in the utility's CEIP public participation plan.

(6) **Public comment summary.** As part of the filing of its CEIP with the commission, a utility must provide a summary of public comments received during the development of its CEIP and the utility's responses, including whether issues raised in the comments were addressed and incorporated into the final plan, ~~and documenting the reasons for rejecting public input.~~ and to the

extent public input was considered but not incorporated, the utility should document and demonstrate how the public input was considered in the process. The utility may include the summary as an appendix to the final plan.

(7) **Customer notices.** Within 10 days of filing the utility's CEIP, the utility must send notices to customers informing them of Chapter 19.405 RCW, briefly summarizing the utility's plan, including a weblink that navigates to the full plan, and informing customers of how they may comment on the utility's filing. The notice must include:

(a) The date the notice is issued;

(b) The utility's name and address;

(c) A statement that the commission has the authority to approve the plan, with or without conditions, or reject the plan;

(d) A description of how customers may contact the utility if they have specific questions or need additional information about the plan; and

(e) Public involvement language pursuant to WAC 480-100-194(4)(j).

(8) **Review of customer notice.** The utility must submit to the commission a copy of customer notices five business days before the utility distributes notices to customers.

(9) **Availability of data.** ~~The utility must~~ The commission may require a utility to make its data inputs and files available to stakeholders in native file format and in an easily accessible format (e.g., Excel). Contents of the CEIP, compliance and progress reports, and supporting documentation must be made available for public review as those filings are completed. Utilities should minimize their designation of information in the CEIP as confidential pursuant to WAC 480-07-160. Nothing in this subsection limits the protection of records containing commercial information under RCW 80.04.095.

WAC 480-100-675 Incremental cost of compliance

(1) **Incremental Cost Methodology.** To determine the incremental cost of the actions a utility takes to comply with RCW 19.405.040 and RCW 19.405.050, the utility must compare its lowest reasonable cost portfolio of actual costs to an alternative lowest reasonable cost and reasonably available portfolio that the utility would have implemented absent the enactment of those sections of law. The utility should use the portfolio optimization modeling

from the most recent integrated resource plan as the basis for calculating the alternative lowest reasonable cost and reasonably available portfolio to show the difference in portfolio choices and investment needs between the two portfolios, and demonstrate which investments and expenditures are directly attributable to meeting the requirements of RCW 19.405.040 and 19.405.050. A utility may include in its documentation those expenditures and investments that are not reflected in the portfolio optimization if it demonstrates that the investment or expenditure could not reasonably have been reflected in the portfolio optimization model.

~~(a) The alternative lowest reasonable cost and reasonably available portfolio must include the SCGHG in the resource acquisition decision in accordance with RCW 19.280.030(3)(a).~~

(ba) A utility must include in its calculation of incremental costs the effect of RCW 19.405.040 and RCW 19.405.050 on any changes in wholesale power expenses or revenues.

(eb) Any investment or expenditure that is required to meet any provision of Chapter 19.405 RCW, other than RCW 19.405.040 or 19.405.050, and any other statutory, regulatory or contractual requirement, or standard practice or procedure is included in the

Commented [PSE12]: As indicated in our comments, PSE does not believe using portfolio models is the best approach towards calculating the incremental costs.

Commented [PSE13]: As indicated in our written comments, it is PSE's position that the SCGHG does not belong in the baseline for purposes of calculating the incremental cost of compliance.

alternative lowest reasonable cost portfolio and does not contribute to the incremental cost impact.

(~~ec~~) If the portfolios provided for compliance are the result of a model, the Commission may require that the utility ~~must~~ provide a fully linked and electronically functional copy of that model as part of its workpapers.

(2) **Types of incremental costs.** The costs that may be included when determining the incremental cost impact under RCW 19.405.060(3)(a) are limited to those costs that:

(a) Are the lowest reasonable cost;

(b) Represent resource acquisitions or other expenditures made during the implementation period;

(c) Are additional to the costs that would be incurred using the lowest reasonable cost and reasonably available resource portfolio; and

(d) Are directly attributable to actions necessary to comply with the requirements of RCW 19.405.040 and RCW 19.405.050.

(3) **Projected incremental cost.** The utility must present the projected incremental costs of compliance over the implementation period in every CEIP. Incremental cost estimates must be supported

by workpapers, models, and associated calculations, and must provide the following information:

(a) Identification of all investments and expenditures that the utility intends to make during the period in order to comply with the requirements of RCW 19.405.040 and 19.405.050;

(b) Demonstration that the investments and expenditures identified in subsection (a) are directly attributable to actions necessary to comply with the requirements of RCW 19.405.040 and 19.405.050; and

(c) The expected cost of the utility's planned activities and the expected cost of the alternative lowest reasonable cost and reasonably available portfolio that the utility would have implemented absent the enactment of RCW 19.405.040 and 19.405.050.

(4) **Reported actual incremental costs.** The utility must include in its clean energy ~~compliance~~ implementation report, as described in WAC 480-100-665(1), the actual incremental cost of compliance with RCW 19.405.040 and RCW 19.405.050 over the period. The report must also provide the following information:

(a) The actual incremental costs incurred during the period; presentation of capital and expense accounts should be reported by Federal Energy Regulatory Commission (FERC) account;

(b) A demonstration that the reported incremental cost is directly attributable to specific actions the utility has taken that were necessary to comply with RCW 19.405.040 and RCW 19.405.050;

(c) Documentation of the cost of the alternative lowest reasonable cost and reasonably available portfolio;

(d) A demonstration that the four-year average annual incremental cost of meeting the standards or the interim targets equals approximately a two percent increase of the investor-owned utility's weather-adjusted sales revenue to customers for electric operations above the previous year;

(e) An explanation for the variance between the estimated incremental cost in subsection (3) of this section and the actual incremental costs reported in this subsection (4); and

(f) Workpapers supporting the incremental cost calculations.

(5) **Alternative Compliance Pathway.** For any period in which a utility relies on RCW 19.405.060(3) as the basis for compliance

Commented [PSE14]: This should be covered already in the CEIP. Subsection (e) below covers the difference.

Commented [PSE15]: PSE is not sure how the cost of this hypothetical alternative portfolio will be documented.

Commented [PSE16]: It is not clear how this will be calculated for the last year of a four-year CEIP, as the amount will not be known.

with the standard under RCW 19.405.040(1) or RCW 19.405.050(1) or to satisfy an interim target, the utility must document those expenditures that are directly attributable to actions necessary to comply with the requirements of RCW 19.405.040 and 19.405.050 using the requirements of this section. The utility must also provide evidence that over the applicable period, the utility has maximized investments in renewable resources and nonemitting electric generation before using alternative compliance options allowed under RCW 19.405.040(1)(b).

WAC 480-100-680 Enforcement

(1) **General.** The commission may take enforcement action in response to a utility's failure to comply with the provisions of Chapter 19.405 RCW, this chapter of the commission's rules, or a commission order implementing those requirements.

(2) **Procedure.** The commission may take enforcement action in the following types of proceedings:

(a) **Complaint.** The commission may bring a complaint against a utility pursuant to RCW 80.04.380 and WAC 480-07-300, et seq.

(b) **Penalty Assessment.** The commission may assess penalties as provided in RCW 80.04.405 and WAC 480-07-915.

(c) **Other.** The commission may take enforcement action in any proceeding in which a utility's compliance with the provisions of Chapter 19.405 RCW, this chapter of the commission's rules, or a commission order implementing those requirements is at issue, including but not limited to a utility's general rate case.

(3) **Remedies.** The commission may impose any one or a combination of the following remedies for a utility's failure to comply with the provisions of Chapter 19.405 RCW, this chapter of the commission's rules, or a commission order implementing those requirements.

(a) **RCW 19.405.090.** To the extent applicable to the violation, the commission may require the utility to pay an administrative penalty of \$100 multiplied by the applicable megawatt-hour of electric generation used to meet load that is not electricity from a renewable resource or nonemitting electric generation.

(b) **RCW 80.04.380.** The commission may assess penalties of up to \$1,000 for each violation. Violation of the same requirement in statute, rule, or commission order are separate and distinct

violations, and each day the utility is not in compliance with these requirements is a separate and distinct violation.

(c) **RCW 80.04.405.** The commission may assess penalties of \$100 for each violation. Violation of the same requirement in statute, rule, or commission order are separate and distinct violations, and each day the utility is not in compliance with these requirements is a separate and distinct violation.

(d) **Specific performance.** The commission may order a utility to take specific actions necessary to comply with Chapter 19.405, this chapter of the commission's rules, and commission orders implementing those requirements. The commission may limit the extent to which the utility may recover return on any investment the utility must make in taking these actions.

(e) **Prudence.** In determining the prudence of a utility's activities, the commission may consider a utility's compliance with Chapter 19.405 RCW, this chapter of the commission's rules, and commission orders implementing those requirements.

(f) **Customer notification.** If the commission finds a utility in violation of Chapter 19.405 RCW, this chapter of the commission's rules, or commission orders implementing those

Commented [PSE17]: As indicated in our written comments, PSE disagrees with these rules establishing provisions for assessing penalties beyond what CETA contemplated.

requirements, the commission may order a utility to notify its retail electric customers of the violation in a published form.

(g) **Violations of Chapter 19.405 RCW not directly related to emissions.** If the commission finds a utility is in violation of a portion of Chapter 19.405 RCW that is not subject to the administrative penalty under RCW 19.405.090(1), the commission may presume that the violation is ongoing until the utility either: (a) performs specific actions outlined by commission order to remedy the violation; or (b) based on evidence presented by the utility, the commission concludes that the utility has taken other actions to remedy the violation. A violation of RCW 19.405.040(8) is an example of a violation that is not subject to the administrative penalty in RCW 19.405.090(1).

(4) **Mitigation.** A utility may request and the commission may mitigate any administrative penalty as described in RCW 19.405.090(3) or penalty assessment as provided in WAC 480-07-915. Any mitigation the commission grants does not relieve a utility of its obligation to comply with applicable legal requirements or to take specific actions the commission orders.