0535	
1	BEFORE THE WASHINGTON STATE
2	UTILITIES AND TRANSPORTATION COMMISSION
3	
4	In the Matter of Petition of) Docket UE-121697) Docket UG-121705
5	PUGET SOUND ENERGY, INC.) (Consolidated) and NW ENERGY COALITION)
6 7 8 9	For an Order Authorizing PSE to Implement) Electric and Natural Gas Decoupling) Mechanisms and to Record Accounting) Entries Associated with the Mechanisms)
10	VOLUME VI
11	Pages 535 through 771
12	9:02 A.M.
13	February 13, 2015
14	Richard Hemstad Building 1300 S. Evergreen Park Drive Southwest, Room 206
15	Olympia, Washington
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	MJV-45 CX	Excerpt of Northeast Utilities 2013 Form 10-K
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1.0	MJV-47 CX	PSE Revised Response to ICNU Data Request No. 2.23
18	MJV-48 CX	and excerpt of Attachment A. PSE Responses to ICNU Data Request Nos.
19	M0 V - 40 CA	28 29 and Excerpt of Attachment A to DR 29.
20		PSE Response to ICNU Data Request No. 26 PSE Response to Public Counsel Data Request No. 69
21	110 0 00 021	and Attachment A
22		NWEC WITNESSES
23	Ralph Cavar	nagh, Natural Resources Defense Council
24	RCC-1T	Prefiled Direct Testimony supporting petition (focusing on changes from NWEC proposal in Dockets
25		UE-111048 and UG-111049)

1		EXHIBIT LIST (CONTINUED)
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5		changes from PSE/NWEC initial proposal in this proceeding)
6	RCC-4T RCC-5	Prefiled Rebuttal Testimony Morgan, Pamela, A Decade of Decoupling for US Energy
7	RCC-6T	Utilities: Rate Impacts, Designs, and Observations Remand Rebuttal Testimony
8	Nancy Hirs	sch, Policy Director, NWEC
9	NH-1T	Prefiled Direct Testimony supporting multiparty
10	NH-2T	settlement re decoupling and Coal Transition PPA Prefiled Rebuttal Testimony
11		COMMISSION STAFF WITNESSES
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25		2 (Excerpt of Attachments)

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7	DCP-20 CX	(Dec. 16, 2014) Excerpt of Parcell Direct Testimony in Delmarva Rate	
8		Case, Delaware PSC, Docket No. 12-546 (June 3, 2013)	
9	DCP-21 CX	Excerpt of Direct Testimony in PacifiCorp General Rate Case, Docket Nos. UE-140762 et al. (Oct. 10, 2014)	
10	Dohorah I	Poymolds Assistant Director of Conservation and	
11	Deborah J. Reynolds, Assistant Director of Conservation and Energy Planning in the Regulatory Services Division, UTC		
12	DJR-1T	T Prefiled Direct Testimony Supporting PSE/NWEC Petition for Decoupling	
13	Thomas E	Schoolog Assistant Director - Energy Regulation	
14	Thomas E. Schooley, Assistant Director - Energy Regulation, Regulatory Services Division, UTC		
15	TES-1T	S-1T Prefiled Direct Testimony in support of Multiparty Settlement	
16	TES-2	Correspondence Between Governor's Office and UTC Chairman	
17	TES-3	Comparison of Rate Changes to Earned Returns at PSE for 2005 through 2011	
18	TES-4T TES-5	Prefiled Rebuttal Testimony Comparison of Rate Changes to Earned Returns at PSE	
19	TES-6T TES-7	Remand Response Testimony Thurston County Superior Court Transcript of Oral	
20	110 /	Argument on Petitions for Judicial Review of Order 07	
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25	TES-7 X	Excerpt from the Deposition of Thomas Schooley, pp. 45-47	

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4		Results of Operations for the 12-month period ended December 31, 2012
5	TES-9 CX TES-10 CX	<u>.</u>
6	TES-II CX	2014 Avista Rate Case UE-140188 Testimony of Staff Witness Kenneth L. Elgin
7	PUBLIC COUNSEL and ICNU	
8	Christopher A. Adolph, Consultant	
9	CAA-1T CAA-2	Remand Response Testimony Qualifications
10	01111 2	PUBLIC COUNSEL
11	Tamos B D	ittmer, Consultant
12		
13	JRD-1T	Prefiled Response Testimony re ERF, Decoupling and Rate Plan (K-factor), and alternative proposal re Rate Plan
14	JRD-2 JRD-3	Witness Qualifications PSE Projected Schedule 139 Decoupling with K-Factor
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16	JRD-4	Comparison of PSE and Public Counsel ERF Revenue Requirement Deficiency (Electric)
17	JRD-5	Comparison of PSE and Public Counsel ERF Revenue Requirement Deficiency (Gas)
18	JRD-6C	PSE Response to Public Counsel DR 032(Dockets UE-130137 & UG-130138) (Confidential) and Public
19		Counsel Calculated Growth in Regulatory ADIT)
20	-	Hill, Consultant
21	SGH-1T	Prefiled Response Testimony proposing 50 basis point risk adjustment to return on equity and an
22		additional 30 basis point reduction to reflect changes in capital market since May 2012 conclusion of Dockets UE-111048/UG-111049
23	SHG-2Tr	Remand Response Testimony-Estimating PSE Cost of Equity during the first half of 2013, prior to
24		6/25/2013; responding to PSE Direct Testimony-Remand Phase (Revised 12/9/14)
25	SGH-3	Sustainable Growth

1		EXHIBIT LIST (CONTINUED)
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4	SGH-6	PSE DCF Growth Rates
	SGH-7r	Individual Sample Company Growth Rate Analyses
5		(Revised 12/9/14)
	SGH-8	PSE Stock Price, Dividends, Yields
6	SGH-9	PSE DCF Cost of Equity Capital
	SGH-10	PSE Mechanical DCF Cost of Equity Capital
7	SGH-11	PSE CAPM Cost of Equity Capital
	SGH-12	PSE Earnings-Price Ratio Proof
8	SGH-13	PSE Modified Earnings-Price Analysis
	SGH-14	PSE Market-To-Book Ratio Analysis
9	SGH-15	PSE Dr. Morin's 2013 DCF Analyses
	SGH-16	The Brattle Group Report (March 20, 2014)
L 0	SGH-17	PSE Cost of Equity Impact of a 41 to 49 Basis Point
		Reduction in After-tax weighted average cost of
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L2	SGH-19	PSE Combined Electric and Gas Operations
		Multiple Regression Analysis of Historical Net
13		Revenues
	SGH-20	Qualifications of Stephen G. Hill
L 4	SGH-21T	Cross-Answering Testimony to Staff Witness Parcell
		and ICNU witness Gorman
L5	SGH-22	Parcell Selected DCF Range
L 6	CROSS-EXAM	INATION EXHIBITS
L7	SGH-23 CX	Staff Response to Public Counsel Data Request 2 (24 pages)
L8	SGH-24 CX	Staff Response to Public Counsel Data Request 4 (1 page)
L9	SGH-25 CX	Excerpt from Response of Public Counsel to PSE Data Request No. 002 (149 pages)
20	SGH-26 CX	
21		
		ICNU and NWIGU
22		
	Michael C.	Deen, Consultant
23		
24	MCD-1T	Prefiled Response Testimony addressing overall merits of Multiparty Settlement and aspects of the
2.5		underlying proposals (i.e., ERF, Decoupling and Rate Plan K-factor).

1		EXHIBIT LIST (CONTINUED)
2	NUMBER	DESCRIPTION
3	MCD-2 MCD-3	Witness Qualifications Excerpt of D. Reynolds Deposition Transcript
4	MCD-4 MCD-5	Excerpt of T. Schooley Deposition Transcript Regulatory Assistance Project, Revenue Regulation
5	1102 0	and Decoupling-A Guide to Theory and Application (June 2011)
6	MCD-6	Lesh, Pamela G., Rate Impacts and Key Design Elements of Gas and Electric Utility Decoupling: A
7	MCD-7	Comprehensive Review (Excerpt) (October 2009)
8	MCD-/	Staff's Response to ICNU DRs 4.6 and 4.23 in Docket UE-121697, and PSE's Responses to ICNU DRs 2.4 and 3.10 in Docket UE-130137
9	MCD-8T	Prefiled Response Testimony Testimony addressing overall merits of Multiparty Settlement vis-à-vis
10	14GD 0	natural gas customers
11	MCD-9	Witness Qualifications
12		ICNU
13	Michael P.	Gorman, Consultant
	MPG-1T	Drafiled Degranes Mestimony proposing adjustments to
14	mrg 11	Prefiled Response Testimony proposing adjustments to return on equity (50 basis point reduction), cost of
14 15	MIG II	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to $\sim46\%$); revenue requirement adjustments for pension
	MFG 11	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to ~46%); revenue requirement adjustments for pension expense federal income tax and incentive compensation based on financial goals; opposing
15	MPG-2	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to ~46%); revenue requirement adjustments for pension expense federal income tax and incentive compensation based on financial goals; opposing decoupling Witness Qualifications
15 16	MPG-2 MPG-3 MPG-4	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to ~46%); revenue requirement adjustments for pension expense federal income tax and incentive compensation based on financial goals; opposing decoupling Witness Qualifications Return on Equity Study Rate of Return Impact
15 16 17	MPG-2 MPG-3	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to ~46%); revenue requirement adjustments for pension expense federal income tax and incentive compensation based on financial goals; opposing decoupling Witness Qualifications Return on Equity Study
15 16 17 18	MPG-2 MPG-3 MPG-4 MPG-5 MPG-6 MPG-7	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to ~46%); revenue requirement adjustments for pension expense federal income tax and incentive compensation based on financial goals; opposing decoupling Witness Qualifications Return on Equity Study Rate of Return Impact Historical Capital Structure Common Equity Rate of Return
15 16 17 18	MPG-2 MPG-3 MPG-4 MPG-5 MPG-6 MPG-7 MPG-8	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to ~46%); revenue requirement adjustments for pension expense federal income tax and incentive compensation based on financial goals; opposing decoupling Witness Qualifications Return on Equity Study Rate of Return Impact Historical Capital Structure Common Equity Rate of Return Proxy Group
15 16 17 18 19	MPG-2 MPG-3 MPG-4 MPG-5 MPG-6 MPG-7 MPG-8 MPG-9	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to ~46%); revenue requirement adjustments for pension expense federal income tax and incentive compensation based on financial goals; opposing decoupling Witness Qualifications Return on Equity Study Rate of Return Impact Historical Capital Structure Common Equity Rate of Return
15 16 17 18	MPG-2 MPG-3 MPG-4 MPG-5 MPG-6 MPG-7 MPG-8	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to ~46%); revenue requirement adjustments for pension expense federal income tax and incentive compensation based on financial goals; opposing decoupling Witness Qualifications Return on Equity Study Rate of Return Impact Historical Capital Structure Common Equity Rate of Return Proxy Group Consensus Analysis Growth Rates
15 16 17 18 19	MPG-2 MPG-3 MPG-4 MPG-5 MPG-6 MPG-7 MPG-8 MPG-9 MPG-10	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to ~46%); revenue requirement adjustments for pension expense federal income tax and incentive compensation based on financial goals; opposing decoupling Witness Qualifications Return on Equity Study Rate of Return Impact Historical Capital Structure Common Equity Rate of Return Proxy Group Consensus Analysis Growth Rates Constant Growth DCF Model
15 16 17 18 19 20 21	MPG-2 MPG-3 MPG-4 MPG-5 MPG-6 MPG-7 MPG-8 MPG-9 MPG-10 MPG-11	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to ~46%); revenue requirement adjustments for pension expense federal income tax and incentive compensation based on financial goals; opposing decoupling Witness Qualifications Return on Equity Study Rate of Return Impact Historical Capital Structure Common Equity Rate of Return Proxy Group Consensus Analysis Growth Rates Constant Growth DCF Model Payout Ratios
15 16 17 18 19 20 21	MPG-2 MPG-3 MPG-4 MPG-5 MPG-6 MPG-7 MPG-8 MPG-9 MPG-10 MPG-11 MPG-12	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to ~46%); revenue requirement adjustments for pension expense federal income tax and incentive compensation based on financial goals; opposing decoupling Witness Qualifications Return on Equity Study Rate of Return Impact Historical Capital Structure Common Equity Rate of Return Proxy Group Consensus Analysis Growth Rates Constant Growth DCF Model Payout Ratios Sustainable Growth Rate
15 16 17 18 19 20 21 22 23	MPG-2 MPG-3 MPG-4 MPG-5 MPG-6 MPG-7 MPG-8 MPG-9 MPG-10 MPG-11 MPG-12 MPG-13 MPG-13 MPG-14 MPG-15	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to ~46%); revenue requirement adjustments for pension expense federal income tax and incentive compensation based on financial goals; opposing decoupling Witness Qualifications Return on Equity Study Rate of Return Impact Historical Capital Structure Common Equity Rate of Return Proxy Group Consensus Analysis Growth Rates Constant Growth DCF Model Payout Ratios Sustainable Growth Rate Constant Growth DCF Model Electricity Sales Linked to Economic Growth Multi-Stage Growth DCF Model
15 16 17 18 19 20 21 22	MPG-2 MPG-3 MPG-4 MPG-5 MPG-6 MPG-7 MPG-8 MPG-9 MPG-10 MPG-11 MPG-12 MPG-13 MPG-13 MPG-14 MPG-15 MPG-16	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to ~46%); revenue requirement adjustments for pension expense federal income tax and incentive compensation based on financial goals; opposing decoupling Witness Qualifications Return on Equity Study Rate of Return Impact Historical Capital Structure Common Equity Rate of Return Proxy Group Consensus Analysis Growth Rates Constant Growth DCF Model Payout Ratios Sustainable Growth Rate Constant Growth DCF Model Electricity Sales Linked to Economic Growth Multi-Stage Growth DCF Model Common Stock Market/Book Ratio
15 16 17 18 19 20 21 22 23	MPG-2 MPG-3 MPG-4 MPG-5 MPG-6 MPG-7 MPG-8 MPG-9 MPG-10 MPG-11 MPG-12 MPG-13 MPG-13 MPG-14 MPG-15	return on equity (50 basis point reduction), cost of debt and equity share in capital structure (to ~46%); revenue requirement adjustments for pension expense federal income tax and incentive compensation based on financial goals; opposing decoupling Witness Qualifications Return on Equity Study Rate of Return Impact Historical Capital Structure Common Equity Rate of Return Proxy Group Consensus Analysis Growth Rates Constant Growth DCF Model Payout Ratios Sustainable Growth Rate Constant Growth DCF Model Electricity Sales Linked to Economic Growth Multi-Stage Growth DCF Model

1		EXHIBIT LIST (CONTINUED)
2	NUMBER	DESCRIPTION
3	MPG-19 MPG-20	Bond Yield Spreads Treasury and Utility Bond Yields
4	MPG-21 MPG-22	Value Line Beta CAPM Return
5	MPG-23T MPG-24	Supplemental Testimony May 7, 2013 Rate of Return December 31, 2012
6	MPG-25T MPG-26	Remand Testimony December 3, 2014 Rate of Return December 3, 2014
7	MPG-27 MPG-28	Proxy Group Consensus Analysts' Growth Rates
8	MPG-29	Constant Growth DCF Model (Consensus Analysts' Growth Rates)
9	MPG-30 MPG-31	Payout Ratios. Sustainable Growth Rate
10	MPG-32 MPG-33	Constant Growth DCF Model (Sustainable Growth Rate) Electricity Sales Are Linked to U.S. Economic Growth
11	MPG-34 MPG-35	Multi-Stage Growth DCF Model Common Stock Market/Book Ratio
12	MPG-36 MPG-37	Equity Risk Premium Treasury Bond Equity Risk Premium Utility Bond
13	MPG-38 MPG-39	Bond Yield Spreads Treasury and Utility Bond Yields
14	MPG-40 MPG-41	Value Line Beta CAPM Return
15	MPG-42 MPG-43	Standard & Poor's Credit Metrics Combination Elec & Gas Utilities DCF Analysis
16	MPG-44T	Remand Cross-Answering Testimony responding to Staff Witnesses Parcell and Schooley
17	CROSS-EXAM	INATION EXHIBITS
18	MPG-45 CX	Moody's Investors Service "Credit Opinion Puget
19	MPG-46C CX	Sound Energy, Inc., dated July 31, 2014 (7 pages) Value Line Reports (from workpapers supporting
20	MPG-47C CX	Exhibit No(MPG-23T)) (20 pages) AUS Reports (from workpapers supporting Exhibit
21		No(MPG-23T)) (28 pages)
22	Edward A. I Industrial	Finklea, Executive Director of the Northwest Gas Users
23	EAF-1T	Prefiled Response Testimony re decoupling, proposing
24		exclusion of gas transportation customers and consideration of cost of capital
25	EAF-2	Witness Qualifications

1		EXHIBIT LIST (CONTINUED)
2	NUMBER	DESCRIPTION
3	EAF-3 EAF-3T	PSE Response to NWIGU Data Request No. 011 Supplemental Testimony of Edward A. Finklea
4		KROGER and NUCOR STEEL
5		
6	Kevin C. 1	Higgins, Consultant
7	KCH-1T	Prefiled Response Testimony recommending adjusting ROE, rejecting K-factors and decoupling (but, if allowed, 25 basis point ROE adjustment, found
8		margin, exclude largest customers or remove some demand-billed delivery component, rate redesign for
9		Schedule 139)
10	KCH-2	Electric K-Factor Calculation Using 2007 to 2011 Escalation Factors With Adjustment for NOL Carry-Forward Impact
11	KCH-3	Kroger ROE Adjustment for Revenue Decoupling Adjustment to Electric ERF
12	KCH-4	Found Revenue: Accrual of PSE Delivery Revenues with Growing Customer Counts (Electric Example)
13	KCH-5T	Prefiled Response Testimony with similar recommendations for gas book, plus do not apply
14		decoupling to transportation customers and remove 100% of contract firm revenues from decoupling.
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1 OLYMPIA, WASHINGTON; FEBRUARY 13, 2015 2 9:02 A.M. 3 -000-4 5 JUDGE MOSS: Okay. Counsel, I'll ask that you prepare yourselves. Be ready. All right. Good morning, everybody. 6 7 My name is Dennis Moss. I'm an administrative law judge with 8 the Washington Utilities and Transportation Commission. 9 We are convened today in two cases, actually. The 10 first is styled in the matter of the petition of Puget Sound 11 Energy and Northwest Energy Coalition for an order authorizing 12 PSE to implement electric and natural gas decoupling mechanisms 13 and to record accounting entries associated with the 14 mechanisms, dockets UE-121697 and UG-121705. Those dockets are 15 consolidated. 16 They are being heard jointly with Washington Utilities 17 and Transportation Commission against Puget Sound Energy, 18 docket UE-130137 and UG-130138, and those two dockets are 19 consolidated. 20 We are currently in the remand phase of these 21 proceedings following remand from the Superior Court, Thurston 22 County, State of Washington, and we are anticipating having a 23 one-day hearing today.

I have a few words to say about that in just a moment,

but let's go ahead and take our appearances. First start with

- 1 the company. Short form.
- 2 MS. CARSON: Good morning, Judge Moss. Sheree Strom
- 3 Carson representing Puget Sound Energy.
- 4 JUDGE MOSS: Thank you.
- 5 MR. KUZMA: And Jason Kuzma representing Puget Sound
- 6 Energy.
- 7 JUDGE MOSS: Welcome.
- 8 MS. DAVISON: Good morning, your Honor. Melinda
- 9 Davison for ICNU, and also with me is Tyler Pepple.
- 10 JUDGE MOSS: Welcome.
- 11 MR. FFITCH: Good morning, your Honor. Simon ffitch,
- 12 Assistant Attorney General with the Public Counsel Office of
- 13 the Washington State Attorney General.
- 14 JUDGE MOSS: All right.
- MS. CAMERON-RULKOWSKI: Good morning, Judge Moss.
- 16 Jennifer Cameron-Rulkowski, Assistant Attorney General
- 17 appearing on behalf of staff.
- 18 JUDGE MOSS: And while I anticipate that these will be
- 19 the only parties active in today's proceedings, there may be
- 20 other party representatives on the phone who wish to enter an
- 21 appearance, so I would invite you to do so. Anyone? Oh, I'm
- 22 sorry. I missed you.
- MR. BROOKS: Good morning, Judge Moss. Tommy Brooks,
- 24 Cable Houston, on behalf of the Northwest Industrial Gas Users.
- JUDGE MOSS: You even spoke to me beforehand, and I

- 1 still failed to see you there. All right. Anybody on the
- 2 phone then?
- 3 MS. MOSS: Judge Moss, this is Amanda Goodin on behalf
- 4 of the Northwest Energy Coalition.
- JUDGE MOSS: Thank you. Okay. All right. I suppose
- 6 that must be it, then. That's just fine. We have the
- 7 appearances. The plan for the hearing today, you all have
- 8 provided me with a proposed order of witnesses, which I am
- 9 going to follow.
- 10 I believe the commissioners are interested in taking
- 11 the panelist approach with their questions, so we'll have the
- 12 individual cost of capital witnesses first starting with
- 13 Dr. Morin, then followed by Mr. Parcell, Mr. Hill, Mr. Gorman,
- 14 and then we'll have those four empaneled for purposes of
- 15 questions from the bench.
- There is some additional cross-examination indicated
- 17 for Dr. Vilbert, Mr. Doyle and Mr. Schooley, and so we'll have
- 18 them individually following the panel. I suppose this is an
- 19 appropriate time to comment on the -- on the process for today.
- 20 We do have just one day. You've designated nearly six
- 21 hours of cross-examination. While I expect those estimates as
- 22 usual will be somewhat overestimated, it's going to be a tight
- 23 day or a very long day. So I want to encourage you all to help
- 24 me keep things moving along as crisply as we can.
- 25 And in that regard, I'm not sure what you all are

- 1 thinking in terms of disputes over the evidence, but I'm going
- 2 to right up-front discourage those. Speaking objections in
- 3 particular take a lot of time and, frankly, do not contribute
- 4 to the record. Plus they kind of irritate me and you don't
- 5 want me irritated after all.
- 6 But any event, try to -- if you -- if you have -- if
- 7 you have an objection that you think is an important point,
- 8 sufficiently important that it might be a point on appeal,
- 9 certainly I don't want you to not make your objection.
- 10 Otherwise, though, if it's just a tactical point, you might
- 11 consider just skipping over it for purposes of today.
- 12 Now, and having said all that, maybe this would be a
- 13 good time to ask. If we are going to be able to stipulate into
- 14 the record the pre-filed testimonies and exhibits including the
- 15 cross exhibits or whether there are some disputes. Parties?
- 16 MR. FFITCH: Your Honor, public counsel will stipulate
- 17 to all of the pre-filed testimony and exhibits for all of the
- 18 parties in the case, including cross-examination exhibits.
- 19 JUDGE MOSS: All right. Thank you, Mr. ffitch.
- 20 MS. CAMERON-RULKOWSKI: Your Honor, staff stipulates
- 21 to all of the pre-filed exhibits and testimony. Staff does,
- 22 however, have some concerns about some of the cross exhibits,
- 23 and I can go into that right now.
- 24 Specifically this is the cross exhibits directed at
- 25 Mr. Parcell. And that's number 14 CX, number 15 CX, number 16

- 1 CX, and number 18 CX. The -- it's -- it's possible that they
- 2 are irrelevant. And we -- at this point what I think they're
- 3 going to be used for, I don't know yet, so I can't tell you
- 4 that.
- 5 However, to the extent that the parties are attempting
- 6 to use these exhibits to cross-examine Mr. Parcell on the issue
- 7 of the effect of decoupling on ROE, I will object, because this
- 8 issue is simply outside the scope of Mr. Parcell's direct
- 9 testimony.
- 10 JUDGE MOSS: All right. Thanks. We will get to that
- 11 when we get to that. Anything else? Ms. Davison, I'll go with
- 12 you first. We'll take the company last on this one since we
- 13 started with others.
- MS. DAVISON: Like public counsel, we have no
- 15 objection to any pre-filed testimony or cross-examination
- 16 exhibits.
- JUDGE MOSS: Thank you, Ms. Davison. Now the company.
- 18 MS. CARSON: Yes. Puget Sound Energy will stipulate
- 19 to the pre-filed direct testimony and exhibits. We do -- we
- 20 will stipulate to most of the cross-exam exhibits, but there
- 21 are a few where we are not sure the purpose that they are being
- 22 used for, and so we're not -- we may have an objection, and so
- 23 we're not willing to stipulate to them in at this point in
- 24 time. And we can talk about the objections now or later, I
- 25 guess.

- JUDGE MOSS: I think if -- we'll talk about them with
- 2 the individual witnesses on the stand will probably be the best
- 3 way to proceed on these cross-examination exhibits.
- 4 MS. CARSON: Okay.
- 5 JUDGE MOSS: And I assume that's what they are. You
- 6 set you stipulate to the direct, so yeah, we'll take those up
- 7 individually at the time. And again, if we can move through
- 8 the objections quickly when we get to them, that will be --
- 9 that will be good.
- 10 All right. Enough said about that. Are there any
- 11 preliminary motions, other business we need to take care of
- 12 before we launch into the hearing proper, other than getting
- 13 the commissioners in here?
- 14 MS. CAMERON-RULKOWSKI: Your Honor, from staff, I do
- 15 have one --
- JUDGE MOSS: Okay.
- MS. CAMERON-RULKOWSKI: -- further concern. And
- 18 that's related to what I just said earlier. And that is that
- 19 Mr. Parcell has -- does not have any direct testimony about the
- 20 effect of decoupling on ROE, yet he is on a panel in which two
- 21 of -- half the panel has testified on that.
- 22 So I'm a little bit concerned about what we do about
- 23 that. Staff does have a witness, which is Tom Schooley, who
- 24 can address questions about -- about staff's position on that
- 25 issue. And so I raise that.

- 1 JUDGE MOSS: In my experience and so far as the panel
- 2 is concerned, the commissioners will ask what the commissioners
- 3 wish to ask. And if we need Mr. Schooley to come forward to
- 4 respond to some of those questions and Mr. Parcell says, "I'm
- 5 not the witness for that," then we'll handle it that way.
- 6 MS. CAMERON-RULKOWSKI: Thank you, your Honor.
- 7 JUDGE MOSS: That's fine. The witness -- these
- 8 witnesses -- I will comment further. These witnesses are all
- 9 very capable. I've seen them all before. And so you --
- 10 counsel can be confident in their abilities to comport
- 11 themselves on the stand in an appropriate fashion. So let's
- 12 keep that in mind as well as we go forward.
- Again, I'm not suggesting that I would cut off any
- 14 party's right to make an objection or interpose a comment if
- 15 they feel it's appropriate to do so. Anything else? All
- 16 right.
- 17 MS. CARSON: Judge Moss.
- JUDGE MOSS: Yes, ma'am.
- MS. CARSON: Will Mr. Cavanagh be going first? I
- 20 think he is listed first in the order.
- 21 JUDGE MOSS: Well, there's no cross indicated for
- 22 Mr. Cavanagh, and so far as I know the commissioners don't have
- 23 questions.
- MS. CARSON: Okay.
- JUDGE MOSS: But we'll check with them quickly when

- 1 they get here.
- 2 MS. CARSON: Great.
- JUDGE MOSS: And in terms of our hearing room
- 4 organization, why doesn't Dr. Morin go ahead and take the
- 5 stand. Where is he? There he is. We'll get to you more
- 6 quickly this way, Dr. Morin.
- 7 While we're waiting for Commissioner Jones, I'll go
- 8 back -- be on the record here momentarily long enough to say
- 9 that the parties have, by and large, stipulated to the
- 10 admission of the exhibits as indicated on the exhibit list that
- 11 I have previously furnished. I -- I distributed the latest
- 12 version of it this morning.
- If anybody didn't get a copy, they can get one from me
- 14 later today. And of course it will be finalized either late
- 15 today or next -- early next week and I'll redistribute at that
- 16 time.
- We will have some objections, apparently. We may have
- 18 objections to a few of Mr. Parcell's cross-examination
- 19 exhibits. PSE's indicated it may have a few objections or at
- 20 least questions concerning the use of certain exhibits
- 21 indicated for cross-examination. So we'll deal with those
- 22 individually as we get to them. But with that done, then all
- 23 the other exhibits will be admitted as previously marked.
- 24 All right. All right. Bench ready? All right.
- 25 Mr. Cavanagh, you are indicated as our first witness. However,

1	I have confirmed with the commi	essioners that they do not have	
2	questions for you this morning,	and no one has indicated	
3	cross-examination, so you are w	welcome to to stay with us and	
4	listen to the proceedings, but	we won't need to have you	
5	sworn well, I suppose we nee	ed to swear you at least to the	
6	extent of your pre-file you	pre-filed testimony, as I	
7	recall.		
8	MR. CAVANAGH: Yes, Jud	dge Moss.	
9	JUDGE MOSS: All right.	. Well, let me just swear you	
10	in quickly so that that testimo	ony will be appropriately sworn	
11	and then we'll move on to Dr. Morin. Mr. Cavanagh, would you		
12	please raise your right hand.		
13			
14	RALPH CAVANAGH	witness herein, having been	
15		first duly sworn on oath,	
16		was examined and testified	
17		as follows:	
18			
19	JUDGE MOSS: Thank you	very much. Dr. Morin, will you	
20	please rise and raise your righ	nt hand.	
21			
22	ROGER MORIN	witness herein, having been	
23		first duly sworn on oath,	
24		was examined and testified	
25		as follows:	

- 1 JUDGE MOSS: Thank you so much. Please be seated.
- 2 All right. Ms. Carson. Or Mr. Kuzma. I'm sorry.

- 4 EXAMINATION
- 5 BY MR. KUZMA:
- 6 Q. Good morning, Dr. Morin.
- 7 A. Good morning.
- 8 Q. Could you please state your name, occupation and title
- 9 for the court reporter.
- 10 A. My name is Roger Morin. My title is emeritus
- 11 professor of finance at the Robinson College of Business,
- 12 Georgia State University, and also distinguished professor of
- 13 finance for regulated industry, also the Robinson College in
- 14 Atlanta, Georgia. Zip code 30303.
- 15 Q. Dr. Morin, do you have before you what has been marked
- 16 for identification as your pre-filed direct testimony RAM-1T,
- 17 and supporting exhibits RAM-2 through RAM-15, and your
- 18 pre-filed rebuttal testimony, RAM-16T, and supporting exhibits
- 19 RAM-17?
- 20 A. I do.
- 21 Q. Do these exhibits constitute your pre-filed and
- 22 rebuttal testimony and related exhibits in this proceeding?
- 23 A. Yes, sir, they do.
- 24 Q. Were these exhibits prepared under your supervision
- 25 and direction?

- 1 A. Yes, they were.
- 2 Q. Do you have any corrections to any of your exhibits at
- 3 this time?
- 4 A. No corrections.
- 5 Q. Thank you.
- 6 MR. KUZMA: Your Honor, PSE offers Dr. Morin for
- 7 cross-examination.
- 8 JUDGE MOSS: Thank you very much. And, Mr. ffitch,
- 9 you have indicated that you have some cross-examination for
- 10 Dr. Morin, and you're first on my list, so I'll ask you to go
- 11 first.
- MR. FFITCH: Thank you, your Honor.

- 14 EXAMINATION
- 15 BY MR. FFITCH:
- Q. Good morning, commissioners. And good morning,
- 17 Dr. Morin.
- 18 A. Good morning.
- 19 Q. I'm Simon ffitch with the Public Counsel Office, State
- 20 of Washington. And I believe we've encountered each other a
- 21 time or two before in the hearing room.
- 22 A. Yes, we have. And it's a good thing to see you again,
- 23 I think.
- Q. Thank you.
- JUDGE MOSS: Always best to reserve judgment.

- 1 BY MR. FFITCH:
- 2 Q. Dr. Morin, in your DCF estimate of the cost of equity
- 3 capital for PSE in the early part of 2013, the only growth rate
- 4 you used was projected earnings growth; correct?
- 5 A. That's correct.
- 6 Q. Could I please ask you to turn to the cross exhibit
- 7 that's marked RAM-21 CX. That is the response to public
- 8 counsel data request 85. Just let me know when you have that.
- 9 A. I have it.
- 10 Q. Thank you. And in that request, public counsel asked
- 11 you to cite any studies of which you were aware that show
- 12 analysts earnings growth projections are the only growth rate
- 13 on which investors rely.
- 14 And you responded that you are unaware of such a
- 15 study; correct?
- 16 A. That's correct.
- 17 Q. Okay. Now, sometimes projected earnings growth rates
- 18 are zero or negative; correct?
- 19 A. Sometimes.
- 20 Q. And in fact, projected earnings growth rate was
- 21 negative for three of the companies in your sample group, but
- 22 you simply ignored those companies in calculating your DCF
- 23 result; is that right?
- 24 A. That is correct, because the end result of the DCF
- 25 computation would be a number that is less than a cost of debt,

- 1 which is economically, financially and legally nonsense.
- 2 Q. All right. But what do investors do when determining
- 3 if they want to invest in a utility that has negative earnings
- 4 growth projection? Is it reasonable to believe that in that
- 5 case they rely on other growth rate indications?
- 6 A. No, they simply don't invest in the company. Would
- 7 you invest in a company with a zero growth projection? Perhaps
- 8 not.
- 9 Q. One of the projected earnings growth rates you use is
- 10 published by Value Line; correct?
- 11 A. Yes, sir.
- 12 Q. It's true, is it not, that on each Value Line page for
- 13 each utility which they cover, right next to the projected
- 14 earnings growth is -- growth rate is Value Line's projected
- 15 dividend growth and Value Line's projected book value growth?
- 16 A. That is indeed correct. And of course the driver of
- 17 dividend growth is earnings, and the driver of book value
- 18 growth is earnings. So the big motor here behind the growth
- 19 rate is earnings growth.
- 20 Q. Okay. Value Line has done it this way for a very long
- 21 time; correct?
- 22 A. A very long time, yes, sir.
- Q. And your position is it's reasonable to believe that
- 24 an investor would pick one growth rate projection off an
- 25 investor service publication and ignore the others right next

- 1 to it?
- 2 A. That is incorrect. I do select Value Line as one
- 3 source of growth rate, because Value Line is the most widely
- 4 circulated investment information service available. But I
- 5 also examine the consensus of analyst growth forecasts as well
- 6 as a compliment to Value Line.
- 7 Q. So you're saying it's not reasonable to believe that
- 8 the investor would just pick that one growth rate projection to
- 9 rely on?
- 10 A. They're likely to look at both, the consensus forecast
- 11 and the Value Line forecast.
- 12 Q. Thank you. I'd like to turn to a new topic. In your
- 13 rebuttal testimony -- I don't know -- I can give you a cite, if
- 14 you need it.
- 15 But in your rebuttal testimony, you cite a study by
- 16 Harrison Marston (phonetic) regarding the historical market
- 17 risk premium; correct?
- 18 A. Yes, I do.
- 19 Q. And could you please turn to Public Counsel Cross
- 20 Exhibit Number 22. That's the next one in sequence.
- 21 A. I have it.
- 22 Q. RAM-22 CX. And that's your response to public counsel
- 23 89, is it not?
- 24 A. Yes, sir.
- 25 Q. And there we asked you to provide the risk premium for

- 1 utilities estimated in the Harris Marston study that you cite.
- 2 A. Correct.
- 3 Q. And if we look down at your answer, what you provided
- 4 there was an overall risk premium of 7.2 percent, and that is
- 5 in the indented quotation; correct?
- 6 A. That's correct. And on the following page of your
- 7 exhibit, there's a Table 1, table of numbers.
- 8 Q. Yes.
- 9 A. In the third column, at the very bottom there's an
- 10 average risk premium of .072.
- 11 O. Yes.
- 12 A. That is the origin of the 7.2 percent market risk
- 13 premium.
- 14 Q. I see that. And that is on page 4 of the exhibit
- under the column marked "ex-ante"; correct?
- 16 A. Yes, sir.
- 17 Q. It's true, is it not, that that's an overall market
- 18 risk premium number?
- 19 A. Yes, for the overall market.
- 20 Q. I'm correct, am I not, though, that the risk premium
- 21 for utilities found in the Harris Marston study is 4.15
- 22 percent?
- 23 A. Yes, you are correct, at that time.
- 24 Q. All right.
- 25 A. In 2003.

- 1 Q. You use a projected risk-free rate of return for
- 2 Treasury bonds in your CAPM of 4.6 percent; right?
- 3 A. Yes, because the whole discipline of finance is
- 4 forward-looking, and investors make decisions today on the
- 5 basis of what they expect to happen. So it behooves us to try
- 6 to be as ex-ante, as prospective as possible.
- 7 Q. If we added the Harris Marston utility risk premium,
- 8 which you just agreed was 4.5 percent -- excuse me -- 4.15
- 9 percent, to your risk-free rate, we get a cost of equity
- 10 indication of 8.75 percent; correct?
- 11 A. As a matter of pure arithmetic, yes, you are correct.
- 12 But this particular public utility risk premium is drawn from a
- 13 study that's dated, quite dated, actually. The date of the
- 14 study is 2003. That's what, 11, 12 years ago. And of course,
- 15 that's one estimate of the utility risk premium, not mine.
- 16 Q. But this is a study that you cited in your response to
- 17 the data request?
- 18 A. That's correct.
- 19 Q. And your testimony; correct?
- 20 A. Yes; correct.
- 21 Q. By the way, Dr. Morin, have long-term Treasury yields
- 22 increased or declined since you prepared your direct testimony
- 23 in this case?
- 24 A. They have declined slightly.
- Q. You used 4.6 percent. What are they now?

- 1 A. The -- let me correct what I just said. The current
- 2 yields indeed have come down. But the prospective forecasts
- 3 have not changed. Value Line, Global Insight, Blue Chip and
- 4 others still maintain a 4, 5, to 5 percent forecast in
- 5 long-term Treasury bonds. So, yes, the current yields have
- 6 come down a little bit. The forecasts haven't changed.
- 7 Q. And what are the current yields? They're down around
- 8 2.5 percent, are they not?
- 9 A. You're correct. The prospective yields are around
- 10 4 point -- 4.5 to 5 percent.
- 11 Q. Okay. Dr. Morin, is it true that, in prior cost of
- 12 capital testimony, you have recommended a 25 basis point
- 13 reduction in the allowed ROE to account for the lower risk
- 14 impaired by -- imparted by decoupling?
- 15 A. A long, long time ago. I used to recommend a
- 16 decrement of 25 basis points, because at that time revenue
- 17 decoupling was singular, innovative, sort of a one-shot deal at
- 18 one particular commission or two.
- And of course, since 2008, 2009, I have never
- 20 recommended a decrement, because utilities, the whole industry
- 21 as we speak today is undergoing a massive, massive change, what
- 22 I refer to as a sea change. It's a new paradigm, basically.
- 23 Why? Because demand has come down.
- Q. Excuse me, Dr. Morin. You're going beyond my
- 25 question. I just asked if you had made that recommendation.

- 1 And I believe you answered the question, so --
- 2 A. In the past I have, but in the recent past I have not.
- 3 Q. Okay. And could you please turn to what's been marked
- 4 Cross Exhibit RAM-18 CX. This is your 2009, May 2009 Hawaii
- 5 testimony.
- 6 A. I have it.
- 7 Q. And if you turn to page 6 -- pardon me -- page 73 of
- 8 that exhibit. Could you do that, please?
- 9 A. I have it.
- 10 Q. And this is your cost of capital testimony in this
- 11 2009 Hawaii Electric Company rate case; correct?
- 12 A. Yes, sir.
- 13 Q. And at line 8 on page 67, you are asked if you agree
- 14 with Dr. Parcell's downward risk adjustment for RDM. And
- 15 that's -- RDM is revenue decoupling mechanism; is that right?
- 16 A. Yes.
- 17 Q. And in your answer you say you disagree with the
- 18 magnitude of the adjustment, but at line 13 you say, "While
- 19 I" -- that you agree with the notion of the downward risk
- 20 adjustment, you just disagree with the magnitude; right, in
- 21 that case?
- 22 A. At that time, yes.
- Q. At that time. And if we turn to the next page, page
- 24 74, starting at line 10, that's where you explain your 25 basis
- 25 point reduction?

- 1 A. Correct, at that time.
- 2 Q. Okay. Could you please turn to Cross Exhibit RAM-19
- 3 CX.
- 4 A. Is that the Potomac Electric?
- 5 Q. That is another Hawaii Electric case. It's actually
- 6 the same case from -- I'll wait till you get there. It's
- 7 November 2009 update testimony. It's RAM-19 CX.
- 8 A. I have it.
- 9 Q. And could you please turn to page 2 of that exhibit.
- 10 A. I have it.
- 11 Q. And as I was starting to indicate, this is an update
- 12 of your ROE testimony in that same case; correct?
- 13 A. Yes, sir.
- 14 Q. And towards the bottom of that paragraph, you testify
- 15 that if the RDM rider mechanisms -- again, that's the --
- 16 they're actually spelled out just above in the paragraph, but
- 17 that includes the revenue decoupling mechanism, does it not?
- 18 A. Yes, sir.
- 19 Q. If they're approved by the commission, the company's
- 20 risk is reduced and the cost of common equity capital declines
- 21 by some 25 basis points; is that right?
- 22 A. That's correct, at that time.
- 23 Q. And if we turn to the next page of the exhibit, which
- 24 is page 3 of the exhibit, at the top of the page you explain
- 25 what the basis, what the analytical methodology you used to

- 1 calculate the 25 basis points was; correct?
- 2 A. Yes, sir.
- 3 Q. And that includes looking at utility bond yield
- 4 spreads, observed beta differentials, differential common
- 5 equity requirements, and application of your informed judgment;
- 6 right?
- 7 A. Yes, sir.
- 8 Q. And Dr. Morin, you've also previously testified in
- 9 Washington that decoupling is a risk-mitigating mechanism that
- 10 has to be reflected in setting ROE; correct?
- 11 A. It's a mechanism that had to be reflected six, seven
- 12 years ago, but no longer is the case, because it's already
- 13 embedded in the peer group company data.
- 14 Q. Okay.
- 15 A. You don't want to double count the effect.
- 16 Q. So let's turn, if you will, to Cross Exhibit 23 CX.
- 17 A. I am.
- 18 Q. And that is actually a combination exhibit with both
- 19 your direct and your rebuttal testimony from the Cascade
- 20 general rate case in 2006; is that right?
- 21 A. Yes, sir. I have it.
- Q. And can you please turn to page 53, line 13.
- 23 Actually --
- 24 A. I have it.
- Q. Okay. Starting at line 13, you recommend an 11.15

- 1 percent ROE. And then at line -- excuse me. At line 15 you
- 2 say, "Rejection of this proposed mechanism," meaning the
- 3 decoupling mechanism, "would increase the risk profile and
- 4 would therefore require an upward adjustment to this ROE
- 5 recommendation."
- 6 Is that right?
- 7 A. Yeah. In 2006 that would have been the case, but no
- 8 longer today; correct.
- 9 JUDGE MOSS: Just to correct you, Mr. ffitch, that's
- 10 page 54 of the exhibit, not page 53.
- 11 MR. FFITCH: I'm sorry, your Honor. I tried really
- 12 hard to --
- JUDGE MOSS: We lost you up here momentarily.
- MR. FFITCH: You are correct. That's page 54 of the
- 15 exhibit. I apologize.
- 16 THE WITNESS: Yes, I have it in front of me.
- 17 BY MR. FFITCH:
- 18 Q. Did you in that testimony calculate a specific rate of
- 19 return in the event that decoupling was not adopted, do you
- 20 recall?
- 21 A. I think I recall 25 basis points reduction in 2006.
- 22 Q. Okay. Thank you.
- 23 A. But I did not make that recommendation today, because
- 24 again it's already in the data of the peer companies, so I
- 25 don't want to double count its impact.

- 1 Q. And I understand that's your testimony. How many
- 2 companies in your sample group have full true-up decoupling
- 3 like Puget Sound Energy in your sample group today --
- 4 A. I don't know.
- 5 O. -- in this case?
- 6 A. I will defer that to Mr. Vilbert's testimony who has
- 7 compiled a list of all the risk-mitigating mechanisms in the
- 8 peer group companies. And the vast majority of them have risk
- 9 mitigators, including revenue decoupling, but I don't know the
- 10 exact number of revenue decoupling. Investors look at the
- 11 totality of risk mitigators rather than any one individual one.
- 12 Q. It's true, isn't it, that Dr. Vilbert's study only
- 13 includes 12 companies through -- that have true-up decoupling
- in the United States through 2014; correct?
- 15 A. That is correct, but investors look at the totality,
- 16 the portfolio of supportive techniques by regulators when it
- 17 comes down to risk mitigators. And variable rate design,
- 18 formula rates, depreciation trackers, and the list goes on and
- 19 on, are very similar in their impact on risk as revenue
- 20 decoupling, so I felt pretty comfortable that my peer group
- 21 reflects the impact of risk mitigators on the cost of capital.
- 22 Q. But you don't know how many companies in your group
- 23 have full true-up decoupling?
- 24 A. No, but I do know that most of them have
- 25 risk-mitigating mechanisms instituted by regulators in response

- 1 to the intensifying risk of the industry.
- 2 Q. What risk-mitigating mechanisms does Puget Sound
- 3 Energy have?
- 4 A. Well, risk-sharing mechanism, and they're asking for
- 5 revenue decoupling.
- 6 Q. So that's a risk-mitigating mechanism, is it not?
- 7 A. Yes. It's --
- 8 Q. Is that it or all they have?
- 9 A. They may have others. And I think this commission has
- 10 been supportive and has responded to the intensification of
- 11 risks and lower demand, for example, and large capital
- 12 investment programs with the fact that business risk has
- increased because customers are using less energy, the
- 14 difficulties in tying other renewables and all of that.
- 15 And the RDM's or revenue decoupling is one response to
- 16 these intensifying business risks. And most regulators,
- 17 including this commission, have supported this idea of
- 18 offsetting the risks that I've just talked about with revenue
- 19 decoupling and other similar mechanisms.
- 20 Q. And do you know what other risk-mitigating mechanisms
- 21 Puget Sound Energy has besides?
- 22 A. Not offhand, no.
- Q. And your testimony doesn't address the impact of any
- 24 risk-mitigating mechanisms that Puget Sound Energy has, does
- 25 it?

- 1 A. It does not, because the peer group companies have a
- 2 variety of similar risk mitigators, so I don't want to double
- 3 count its impact on the cost of equity. And there's also
- 4 pretty convincing empirical evidence that the impact on cost of
- 5 capital is virtually zero.
- 6 Q. There's nothing in your testimony about that last --
- 7 to support that last statement that you just made, is there?
- 8 A. Which statement are you referring to? I've made quite
- 9 a few.
- 10 Q. Your testimony does not address the risk-mitigating
- 11 impact of decoupling on cost of capital, does it?
- 12 A. It does not, because --
- 13 Q. All right. Thank you.
- 14 A. -- there is no impact for reasons I've stated.
- 15 Q. Your testimony does not provide any analysis to
- 16 support that conclusion that you've just given from the stand,
- 17 does it?
- 18 MR. KUZMA: Your Honor, I'm going to object. He's
- 19 asked this question several times. Dr. Morin said that
- 20 Dr. Vilbert addressed many of these issues in his testimony
- 21 and, therefore, has not addressed them in his own. And then
- 22 he's asked him questions on it, doesn't like the answer, and is
- 23 now trying to discredit what Dr. Morin has just testified to.
- JUDGE MOSS: Mr. ffitch, do you have what you need
- 25 here?

- 1 MR. FFITCH: I do, your Honor. Thank you. I have no
- 2 further questions for the witness.
- JUDGE MOSS: All right. Very well. Ms. Davison, you
- 4 may proceed.
- 5 MR. FFITCH: Thank you, Dr. Morin.
- 6 THE WITNESS: Thank you, sir.

- 8 EXAMINATION
- 9 BY MS. DAVISON:
- 10 Q. Good morning, Dr. Morin. I'm Linda Davison.
- 11 A. Good to meet you.
- 12 Q. Is it correct, Dr. Morin, that you performed two
- 13 separate cost of capital analyses for PSE in this case, one
- 14 that covers the first half of 2013, and a second that covers
- 15 the second half of 2014?
- 16 A. That's correct. I went back to the future in 2013.
- 17 Q. Okay.
- 18 A. And did that and did also 2014, yes.
- 19 Q. Thank you. Focusing on your 2013 studies. Could you
- 20 turn to page 2 of your Exhibit RAM-4.
- JUDGE MOSS: And what was the page again?
- 22 MS. DAVISON: It's page 2 of the Exhibit RAM-4.
- JUDGE MOSS: Thank you.
- 24 THE WITNESS: I have it.
- 25 BY MS. DAVISON:

- 1 Q. And this gives your DCF estimate of 10.4 percent for
- 2 the first half of 2013 based on Value Line growth rates; is
- 3 that correct?
- 4 A. Yes, ma'am.
- 5 Q. And on page 2 of your Exhibit RAM-5 -- give you a
- 6 minute to turn to that.
- 7 COMMISSIONER JONES: Page 2?
- 8 MS. DAVISON: Page 2, yes.
- 9 BY MS. DAVISON:
- 10 Q. You have a DCF estimate of 9.84 percent based on
- 11 analysis consensus growth rates; is that correct?
- 12 A. Yes, ma'am.
- 13 Q. And in your proxy group that you used for 2013 DCF
- 14 estimates, you included NV Energy; is that correct?
- 15 A. That's correct.
- 16 Q. And if you could look at RAM-27 Cross Exhibit. Do you
- 17 agree that NV Energy announced that it intended to merge with
- 18 MidAmerican Energy on May 29th, 2013?
- 19 A. Yes, that was after the current in which I prepared
- 20 these exhibits. The hearings took place in the spring 2013,
- 21 and to present testimony at that particular hearing, that would
- 22 be based on data earlier than that, presumably in January or
- 23 even December '12. So that announcement came much later in
- 24 May, so it was no need to exclude NV Energy on the grounds of
- 25 undergoing a merger.

- 1 Q. But you did not in fact submit testimony in the first
- 2 phase of this or the original phase of this proceeding; is that
- 3 correct?
- 4 A. No, my mandate is to simulate what would have been the
- 5 cost of equity in early 2013, and I did that by going back to
- 6 the future, so to speak. And at that time the NV Energy merger
- 7 was not announced. It only was announced in May.
- 8 Q. But isn't it correct that you can't really go back to
- 9 the future, that you have to -- you know, you may look at that
- 10 time period, but you need to rely on data that you know to be
- 11 accurate today?
- 12 A. No, I have to go back to the future and simulate the
- 13 conditions that were prevailing at the time of presenting
- 14 testimony in early 2013, just like the commission did.
- 15 MS. DAVISON: I'd like to move the admission of RAM-27
- 16 CX, please.
- 17 JUDGE MOSS: Well, unless there's an objection, we're
- 18 going to deem things to be admitted today.
- MS. DAVISON: Oh, okay.
- 20 JUDGE MOSS: All right. We don't need to do that.
- MS. DAVISON: Thank you.
- 22 BY MS. DAVISON:
- Q. If in fact you had omitted NV Energy, is it correct
- 24 that their EPS growth rate is -- was 11 percent at that time?
- 25 A. Yes, it was.

- 1 Q. And that's three percent higher than any other company
- 2 in this group that you analyzed; is that correct?
- 3 A. That's correct. There's some that are below average
- 4 and some that are above around. That's the nature of an
- 5 average.
- 6 Q. And also if you look at RAM-5, page 2, the EPS
- 7 projected growth rate for NV Energy was 15.1 percent; is that
- 8 correct?
- 9 A. That's correct.
- 10 Q. And that's more than double the next highest growth
- 11 rate of your group, which is Northeast Utilities at 7.2
- 12 percent; correct?
- 13 A. That's correct. But then offsetting that is the 1.8
- 14 percent for SECO and the 2 percent for PG&E, so that's the
- 15 nature of an average. You have some that are higher than the
- 16 average, some that are lower.
- 17 Q. And then turning to your direct testimony, page 68.
- 18 A. I have it.
- 19 Q. Okay. You discussed, line 6 through 10, that you did
- 20 not adjust PSE's ROE to reflect decoupling; is that correct?
- 21 A. Yes, because it's already embedded in the market data
- 22 of the peer group, so I didn't want to double count its impact,
- 23 if any.
- Q. Do you know how many utilities in the country have
- decoupling mechanisms?

- 1 A. No, not exactly. I would defer that to Mr. Vilbert's
- 2 testimony.
- Q. Okay.
- 4 A. But I know that most utilities have some kind of
- 5 risk-mitigating mechanisms in response to this new environment
- 6 that has come forth in the last six or seven years. And I do
- 7 know that in the hundred and five decisions on decoupling, only
- 8 maybe 15, 20 percent have made an allowance, and that's way
- 9 before 2011.
- 10 Since 2011 there's been no adjustment by any
- 11 commission for the impact of decoupling on the cost of equity
- 12 for the reasons that I've invoked.
- 13 Q. Okay. So you state that this is a market-driven cost
- 14 of common equity for other utilities that already incorporates
- 15 the impacts, and you've said that repeatedly this morning.
- 16 A. Yes.
- 17 Q. But how do you know that? I mean, what empirical
- 18 evidence do you have that actually demonstrates that?
- 19 A. Well, investors have a variety of information sources
- 20 to consult, Value Line reports, equity research reports, bond
- 21 rating credit agency reports. There's a variety of sources of
- 22 information, and they're well aware that the quality of
- 23 regulation varies from commission to commission, and they're
- 24 well aware that most commissions, including this one, have
- 25 responded very, very well to this new environment that I

- 1 discussed earlier by allowing utilities to mitigate those new
- 2 risks that have appeared on the scene.
- 3 So revenue decoupling is really a policy response to
- 4 these new risks that have appeared, like compliance with
- 5 renewable portfolio standards, for example, or declining demand
- 6 use. And so that's the answer. They've -- it's a variety of
- 7 information available to investors to make decisions on
- 8 investment, particularly institutional investors.
- 9 Q. So how many companies in your peer group have a
- 10 situation similarly situated to PSE in which you have a full
- 11 decoupling mechanism, you've got a power cost adjustment
- 12 mechanism, you've got a four year rate plan that has automatic
- 13 rate increases.
- 14 Are you aware of anyone else in the peer group that
- 15 has that set of circumstances?
- 16 A. All of these risk-mitigating mechanisms, including the
- 17 ones you have mentioned, have become mainstream. They have
- 18 become almost universal, according to the evidence that I've
- 19 seen.
- Q. Really? A four year rate plan with automatic rate
- 21 increases?
- 22 A. Similar risk-mitigating mechanism that accomplished
- 23 the same thing.
- 24 Q. But I was trying to get you to respond to my question
- 25 of whether you know of anyone else in the peer group that has

- 1 those exact same risk-mitigation mechanisms.
- 2 A. Probably not an exact similarly, but they're similar
- 3 in that their intention, they tend to accomplish the same
- 4 thing, that is to reduce risk.
- 5 Q. Isn't it true that most decoupling mechanisms that
- 6 have been approved by the various commissions across the United
- 7 States pertain to gas and not electricity?
- 8 A. That used to be true, but it's becoming less so,
- 9 because now in the electric utility industry it is slowly
- 10 becoming mainstream as well.
- 11 Q. So you've talked a lot about the new risks that PSE is
- 12 facing. What are the regulatory risks that PSE specifically is
- 13 facing?
- 14 A. Approval of a fair and reasonable ROE, for example,
- 15 such as the 9.8 approval by the commission, which was fair and
- 16 reasonable and still is. And what about the compliance, their
- 17 renewable portfolio standards.
- 18 What about the capital investments to repair aging
- 19 infrastructure, will the commission approve those, will they
- 20 put construction work in progress in the rate base, will they
- 21 go to complete future test year. These are some of the
- 22 challenges faced by the commission and other commissions to
- 23 respond to these new risks that I described earlier.
- 24 Q. Well, how can that be a risk if those things were
- 25 approved in the last proceeding?

- 1 A. They were, but will the commission continue to be
- 2 supportive in the future. Will the quality of regulation be
- 3 consistent in the future from case to case and company to
- 4 company. I think this commission is very supportive of -- of
- 5 the utilities in the state.
- 6 Q. I'd like to turn to cross exhibits 25 and 26, which
- 7 are excerpts from your testimony in a Pepco rate case before
- 8 the Washington, D.C. Public Service Commission.
- 9 A. I have it.
- 10 Q. And do you recognize these excerpts as being -- well,
- If guess I'll start with -- actually, I didn't mention RAM-24.
- 12 Do you see -- do you recognize that as being an
- 13 excerpt of the final order for the case that I just mentioned?
- 14 A. Yes, I do. I have it.
- 15 Q. And I understand that in that particular case, like
- 16 the case involving Hawaii Electric, at that time you
- 17 recommended a reduction due to decoupling; is that correct?
- 18 A. Yes. Six, seven years ago I used to recommend an
- 19 adjustment, but I have not since -- since then, because of the
- 20 reasons that I've already described.
- 21 MS. DAVISON: I'd like to move the admission of cross
- 22 exhibits 24, 25 and 26.
- JUDGE MOSS: Again, unless you hear an objection, you
- 24 may assume that they are admitted as marked.
- 25 MS. DAVISON: Oh, okay. I don't have to --

1	JUDGE MOSS: I realize it's a little different
2	protocol than what we sometimes follow. Just I'll give you
3	that reassurance and you may rely on it.
4	MS. DAVISON: Okay. Thank you. I have no further
5	questions for Dr. Morin. Thank you.
6	THE WITNESS: Thank you.
7	JUDGE MOSS: All right. Thank you, Dr. Morin. All
8	right. That completes the cross-examination of Dr. Morin
9	indicated by the parties and so, Dr. Morin, we'll let you step
10	down subject to recall to the panel here momentarily, and we'll
11	have you, Mr. Parcell, next.
12	MR. KUZMA: Your Honor, when will the opportunity for
13	redirect
14	JUDGE MOSS: I wanted to wait until the commission had
15	their questions so you'll be able to do it all at once. Is
16	that agreeable?
17	MR. KUZMA: Yes. Thank you.
18	JUDGE MOSS: That was my thought.
19	
20	DAVID PARCELL witness herein, having been
21	first duly sworn on oath,
22	was examined and testified
23	as follows:
24	

JUDGE MOSS: Thank you. Please be seated.

1 EXAMINATION

- 2 BY MS. CAMERON-RULKOWSKI:
- 3 Q. Good morning, Mr. Parcell.
- 4 A. Good morning.
- 5 Q. Could you please state and spell your full name for
- 6 the record.
- 7 A. David C. Parcell, P-a-r-c-e-l-l.
- 8 Q. Please direct your attention to Exhibit DCP-1T. Is
- 9 this the testimony that you prepared on behalf of Staff in
- 10 response to PSE's pre-filed direct testimony?
- 11 A. Yes.
- 12 Q. Are there any corrections that need to be made to this
- 13 exhibit?
- 14 A. I have one. On page 17, page 17, line 15, the line
- 15 labeled "Gorman Group," on the column mean high, the number
- 16 stated there is 9.1 percent. That should be 9.3 percent.
- 17 Q. Thank you, Mr. Parcell.
- 18 A. That's it.
- 19 Q. And in the course of your direct testimony, you refer
- 20 to exhibits DCP-2 through DCP-13. Are there any corrections
- 21 that need to be made to these exhibits?
- 22 A. No.
- 23 Q. Thank you, Mr. Parcell.
- MR. FFITCH: Your Honor, I'm sorry.
- MS. CAMERON-RULKOWSKI: Judge, commissioners,

- 1 Mr. Parcell is available for cross-examination and to respond
- 2 to questions from the bench, ultimately.
- JUDGE MOSS: All right. Thank you. Mr. ffitch, you
- 4 had something for us.
- 5 MR. FFITCH: Yes. I apologize for jumping the gun.
- 6 Your Honor, I've conferred with the ICNU and offer to let them
- 7 go first on their questioning. I think they have a bit more
- 8 than we do, and then that may streamline our cross.
- 9 JUDGE MOSS: All right. That works for me. Go ahead.

- 11 EXAMINATION
- 12 BY MR. PEPPLE:
- 13 Q. Good morning, Mr. Parcell.
- 14 A. Good morning.
- 15 Q. So your recommended ROE range for PSE is 9.0 to 10.0
- 16 percent.
- 17 THE REPORTER: I'm sorry. I can't hear you.
- JUDGE MOSS: Is your microphone on? And maybe pull it
- 19 a little closer to your face.
- 20 MR. PEPPLE: Sorry. Can you hear me? Okay.
- 21 BY MR. PEPPLE:
- 22 Q. So your ROE range for PSE in this case is 9.0 to 10.0
- 23 percent with an ROE recommendation of 9.5 percent; correct?
- 24 A. Yes.
- Q. And this is based on your high end DCF and comparable

- 1 earnings analyses; is that right?
- 2 A. Yes.
- 3 Q. Although, as you testify, returns below 9.0 percent
- 4 are sufficient to maintain market-to-book ratios well above a
- 5 hundred percent; is that right?
- 6 A. Repeat that, please.
- 7 Q. You testify -- and I can give you a cite, if you
- 8 want -- that returns below 9.0 percent are sufficient to
- 9 maintain market-to-book ratios well above a hundred percent?
- 10 A. I thought I said returns below ten percent.
- 11 Q. Okay. Well, let me point you to the right page, then.
- 12 If you could go to page 26 of DCP-1T.
- 13 A. Sure.
- 14 Q. Starting on line 21.
- 15 A. Right.
- 16 Q. You say,
- "Prospective returns of 8.7 percent to 10.4 percent
- 18 have been accompanied by most recent market-to-book
- 19 ratios over a hundred and thirty-six percent. As a
- 20 result it is apparent that authorized returns below this
- 21 level would continue to result in market-to-book ratios
- of well above a hundred percent."
- Do you see that?
- 24 A. Yes.
- Q. Okay. Just want to turn to your DCF analysis for a

- 1 minute. If you turn to page 16 of your testimony.
- 2 A. 16 you said?
- 3 O. Yes.
- 4 A. Sure. I have that.
- 5 Q. So in this -- on this page you list 5 different growth
- 6 rates that you use; is that right?
- 7 A. Yes.
- 8 Q. Okay. And on line 7 through 9 you testify, "It is
- 9 evident that no single indicator of growth is always used by
- 10 all investors. It therefore is necessary to consider
- 11 alternative indicators of dividend growth in deriving the
- 12 growth component of DCF model."
- Do you see that?
- 14 A. Yes.
- 15 Q. I guess to sort of unartfully summarize that, the more
- 16 growth indicators you look at, the more likely it's -- you are
- 17 to develop a DCF result that's accurate. Would that be --
- 18 A. Well, I wouldn't put it quite that way. I think it's
- 19 important to look at more than one growth indicator in doing a
- 20 DCF analysis. You wouldn't necessarily put equal weight or
- 21 even any weight on all of them. But I think it's important to
- look at more than one, and that's what I've done here.
- Q. Okay. So could you turn to DCP-7, please.
- A. Sure. Which page would you like?
- 25 Q. Could you look at 4 and 5.

- 1 A. Sure.
- 2 Q. Now, your -- your ultimate DCF recommended range is
- 3 9.1 to 9.7 percent; correct?
- 4 A. That is correct.
- 5 Q. Okay. Now, can you show me, on pages 4 and 5, which
- 6 growth rates produce those DCF results?
- 7 A. Okay. Be glad to. If you don't -- I'll do that,
- 8 answer your question. And also, in conjunction with answering
- 9 your question, I'm going to be referring to page 17, because I
- 10 do both at the same time is what I'm saying.
- 11 Q. You're saying page 17 of your testimony?
- 12 A. Yes. I'll refer to both to answer your question, if
- 13 that's okay.
- 14 O. Sure.
- 15 A. Now, on page 17, the -- I focus on the DCF results
- 16 using the highest growth rates, not for each company, but for
- 17 each group. And that information is taken, of course from
- 18 pages 4 and 5 of DCP-7.
- 19 And in the case of the highest growth rate, for at
- 20 least six highest growth rates, because mean and median for
- 21 each of the three proxy groups. In all six instances, the
- 22 highest growth rate is the first column, earnings growth rate.
- 23 Q. Correct. So -- so your entire recommended range of
- 24 9.1 to 9.7 is based almost exclusively on the first column, DPS
- 25 growth rate; is that correct?

- 1 A. For recommendation purposes; that is correct, yes.
- 2 Q. Okay. Thank you. Okay. So in addition to your DCF
- 3 and your CE analysis, you also did a CAPM analysis; correct?
- 4 A. Yes.
- 5 Q. And that produced a range of 6.5 to 6.8 percent; is
- 6 that right?
- 7 A. That is correct.
- 8 Q. Okay. Now, as I understand it, you ignored those
- 9 results in developing your recommended range in this case; is
- 10 that right?
- 11 A. Well, I didn't give a weight in my recommendation of 9
- 12 to 10 percent, but I gave consideration to it in terms of how
- 13 current capital market conditions impact certain methodologies
- 14 such as CAPM, but I did not give a weight in my recommendation,
- 15 if that's your question.
- 16 Q. Okay.
- 17 A. If that's your question, the answer's no.
- 18 Q. Okay. So can you turn to DCP-19 CX, please.
- 19 A. 19?
- 20 Q. Yes. This is a -- an excerpt of the transcript --
- 21 A. Oh, yes, yes.
- 22 Q. -- PacifiCorp general rate case hearing.
- 23 A. Cross exhibits; right?
- Q. Yes. And specifically I'm looking at page 285 of the
- 25 transcript, which is page 16 of the exhibit.

- 1 A. I am there.
- 2 Q. Okay.
- 3 A. I'm sorry. I missed a page.
- Q. Page 16 of the exhibit, which is 285 of the
- 5 transcript.
- 6 A. Yes, I'm there.
- 7 Q. Okay. So starting on line 16, there's a Q&A regarding
- 8 your CAPM results in this case. Do you see that?
- 9 A. Yes, uh-huh.
- 10 Q. And let's see. So you -- you state that you didn't
- 11 consider your CAPM results in this case, because it would be
- 12 more confusing in a historic sense than it would be as opposed
- 13 to being clear in a present sense.
- 14 Do you see that?
- 15 A. Yes.
- 16 Q. Okay. Now, could you please turn to DCP-20 CX.
- 17 A. Yes, uh-huh.
- 18 Q. Okay. Now, do you recognize this as an excerpt of
- 19 testimony you filed in a Delmarva rate case before the Delaware
- 20 Public Service Commission on June 3rd?
- 21 A. That is correct.
- 22 Q. Okay. And if you would look at pages 7 and 8 of the
- 23 exhibit, which is pages -- or I'm looking at the --
- 24 A. Pages 15 and 18 of the testimony.
- Q. Right. 15 and 18. Do you see there on line 28 of

- 1 both of those pages, you're looking at the period between
- 2 February and April of 2013?
- 3 A. That is correct.
- 4 Q. Okay. Now, that's roughly equivalent to the period
- 5 you're examining here; isn't that right?
- 6 A. Very similar, yes.
- 7 Q. (Cross-talk.)
- 8 THE REPORTER: I'm sorry.
- 9 THE WITNESS: Off by one month.
- 10 BY MR. PEPPLE:
- 11 O. Excuse me? Yeah.
- 12 A. Yes.
- Q. Okay. Now, can you turn to the last page of this
- 14 exhibit.
- 15 A. Sure.
- 16 Q. And --
- 17 A. It'd be -- this is page 25 of my testimony?
- 18 Q. (Cross-talk.)
- 19 THE REPORTER: I'm sorry.
- JUDGE MOSS: Y'all can't talk at the same time,
- 21 please.
- 22 BY MR. PEPPLE:
- Q. The top of the page, there's a Q&A regarding your CAPM
- 24 analysis in this case. Do you see that?
- 25 A. Yes.

- 1 Q. Okay. Now, to paraphrase this response, you testified
- 2 that CAPM results demonstrate that risk premiums are lower than
- 3 in previous years, which reflects a decline in investor
- 4 expectations of equity returns. And you note that the CAPM
- 5 results reflect lower interest rates which have proven to be
- 6 more long-lasting than investors originally anticipated.
- 7 Is that a fair characterization?
- 8 A. Yes. That was true in 2013, and it's true today.
- 9 Q. Okay. So -- and these are not Delmarva-specific
- 10 observations; correct? These are general economic
- 11 observations?
- 12 A. That is correct.
- 13 Q. Okay. All right. So as a consequence, on line 17 of
- 14 this page, you testify that the CAPM results should be
- 15 considered as one factor in determining the cost of capital or
- 16 the cost of equities for Delmarva. At the very least, the CAPM
- 17 results indicate the capital costs continue at historically low
- 18 levels and that Delmarva's cost of equity is less than in prior
- 19 years.
- 20 You see that?
- 21 A. Yes.
- 22 Q. Okay. So as you just said, these general economic
- 23 conditions have persisted through the time that you filed your
- 24 PacifiCorp testimony as well before the commission?
- 25 A. Correct.

- 1 Q. Okay.
- 2 A. You're referring to 2014 PacifiCorp testimony?
- 3 O. Yes.
- 4 A. Yes.
- 5 Q. Can you turn to DCP-21 CX.
- 6 A. Certainly. I'm there.
- 7 Q. Okay. Now, I'm looking at the page 12 of the exhibit,
- 8 which is page 38 of the testimony.
- 9 A. I have that.
- 10 Q. Okay. And at the bottom there, you've developed an
- 11 ROE range for PacifiCorp of 9.0 to 9.5 percent which is based
- on the midpoints of your DCF and CE analyses; correct?
- 13 A. Correct.
- 14 Q. Now, flipping one page, looking at the top there. You
- 15 recommend the low end of this range, 9.0 percent, and you give
- 16 three justifications for doing so.
- 17 Do you see that?
- 18 A. Yes.
- 19 Q. Okay. The first is that PacifiCorp has above-average
- 20 debt ratings; right? Now, can you just turn -- just keep your
- 21 finger on that page, but turn to page 10 of your testimony in
- 22 this case.
- A. You said 10; right?
- 24 Q. Page 10, yes.
- 25 A. Sure. Almost there. I am there.

- Q. Okay. Lines 1 to 2, you testify, "PSE's ratings were
- 2 at or above the most common rating categories of most electric
- 3 utilities in early 2013"?
- 4 A. Right. Right. Similar to, in other words.
- 5 Q. Right; okay. And then turning back to page 39 of the
- 6 PacifiCorp testimony.
- 7 A. Yes.
- 8 Q. The second reason you give for setting PacifiCorp's
- 9 ROE at the low end of your range is that your DCF and CE
- 10 conclusions focus on the highest results.
- 11 Do you see that?
- 12 A. Yes.
- Q. And that's also true here; is that right?
- 14 A. Yes.
- 15 Q. Okay. And finally, the third reason you give for
- 16 setting PacifiCorp's ROE at the lowest recommended level is the
- 17 possible implementation of a power cost adjustment.
- Do you see that?
- 19 A. Yes.
- Q. Okay. Now, can you turn back to the transcript of
- 21 your testimony in the PacifiCorp hearing, which is 19 CX.
- 22 A. Sure. Okay.
- 23 Q. Looking at page 291 of the transcript.
- 24 A. 291, sure.
- Q. Which is page 22 of the exhibit.

- 1 A. I have that.
- 2 Q. Okay. Now, starting on line 2, PacifiCorp's attorneys
- 3 are questioning you about this mechanism on -- starting on line
- 4 2 there.
- 5 You see that?
- 6 A. Yes.
- 7 Q. Okay. And you note that the possible implementation
- 8 of a PCAM as a factor in terms of where to set the ROE within
- 9 your recommended range, because it is quote, "something new for
- 10 the company"?
- 11 A. I'm sorry. I missed the last few words.
- 12 Q. It's something new for the company, if you see that on
- 13 line 7.
- 14 A. Yes.
- 15 Q. Okay. Now, are you aware in this proceeding that's on
- 16 remand now that the commission adopted full electric and gas
- 17 decoupling and a multiyear rate plan fixed on rate increases
- 18 for PSE?
- 19 A. Yes, but not in the context of a general rate case,
- 20 but they did adopt that, yes.
- 21 Q. Now, do you agree that those would be something new
- 22 for the company, also?
- 23 A. It would be new, yes.
- Q. Okay. If you look down at line 16 through 21 of the
- 25 transcript, you testify that the rating agents have commented

- on the company's lack of a PCAM in Washington, so it's a factor
- 2 to help determine where within the range to set PacifiCorp's
- 3 cost of equity.
- 4 Do you see that?
- 5 A. Yes, I do.
- 6 Q. Okay. Can you turn to 18 CX.
- 7 A. I'm sorry. 18?
- 8 Q. Yes.
- 9 A. I have that.
- 10 Q. And this is a Moody's upgrade of PSE, January 30th,
- 11 2014, that upgrades PSE's long-term issuer rating to Baal from
- 12 Baa2.
- Do you see that?
- 14 A. You said 2, 1 from 2, to Baa -- yeah.
- 15 Q. Up to Baal from Baa2.
- 16 A. That is correct.
- 17 Q. Yes. Okay. If you can look at the second paragraph
- 18 under the heading "Ratings Rationale," it starts, "The rating
- 19 upgrades for Puget and PSE."
- 20 A. Yes.
- 21 Q. Okay. Moody's cites the decoupling mechanism and the
- 22 rate plan this commission awarded PSE in its original final
- 23 order in this proceeding is factors contributing to the
- 24 upgrade.
- Do you agree with that description?

- 1 A. Yes.
- 2 Q. Okay. So based on your testimony at the PacifiCorp
- 3 hearing, wouldn't it -- wouldn't you agree these new mechanisms
- 4 for PSE should be a factor in where you set the company's cost
- 5 of equity?
- 6 MS. CAMERON-RULKOWSKI: Objection. Your Honor, we
- 7 have -- this is outside the scope of Mr. Parcell's direct.
- 8 Mr. Parcell has not testified on the effect of decoupling on
- 9 ROE. We have another witness for -- on behalf of Staff in this
- 10 case, who is Mr. Tom Schooley, who has testified on Staff's
- 11 position on this particular issue.
- 12 JUDGE MOSS: All right. Your objection is overruled.
- 13 You may answer the question, Mr. Parcell, if you can.
- 14 THE WITNESS: Sure. Do you mind repeating it, please.
- 15 BY MR. PEPPLE:
- 16 Q. Yeah. I said, so based on your testimony at the
- 17 Pacific hearing, wouldn't you agree these new mechanisms for
- 18 PSE should be a factor in where you set the company's cost of
- 19 equity, at least within your recommended range?
- 20 A. I don't know. And here's why I don't know, and I'm
- 21 going to keep it short, because we have a lot to do today.
- 22 I've been in several cases where decoupling was -- several
- 23 general rate cases where decoupling was being requested.
- In some of those I proposed a specific downward
- 25 adjustment in ROE and some I did not. The ones I did not

- 1 generally pertain to cases where there was this either staff or
- 2 the commission had a policy of putting decoupling in, looking
- 3 at it for two or three years and seeing how -- how it affected
- 4 things.
- 5 But there are always different kinds of a general rate
- 6 case. The problem I have, you know, and it's not a general
- 7 rate case, is you don't get to see the whole pie at one time.
- 8 It's just one factor, i.e. decoupling being considered. And
- 9 that complicates things, and that's why I think I don't know,
- 10 because I've never encountered that before.
- 11 Q. All right. But in -- in cases where you have
- 12 considered decoupling, in a rate case, for instance, would you
- 13 agree that in general you have recommended a reduction or that
- 14 is at least downwardly impacted your -- your recommended range?
- 15 A. In some I have and some I have not. And I told you a
- 16 moment ago about the ones why -- why where I did not.
- 17 Q. Yeah. Okay.
- 18 A. But I have in some cases, yes. In several cases, yes.
- 19 Q. Okay. Flipping back to the PacifiCorp hearing for a
- 20 second. Do you remember being questioned about why you had a
- 21 broader ROE range in this case than you did in that case?
- 22 A. Yes.
- Q. Okay. So can you go back to the transcript again.
- 24 And go back to page 276 of the transcript, which is page 7 of
- 25 the exhibit.

- 1 A. Yeah, I would note both 276 and 282 --
- 2 O. Uh-huh.
- 3 A. -- is where I discussed it. At least those two
- 4 places, yes.
- 5 Q. Right. So I guess in both of those, since you've
- 6 pointed to both of those pages, on line 6 through 8 of 276 you
- 7 state, "In the PSE case I'm using the broader range based upon
- 8 my understanding of the directives of that case."
- 9 A. Yes.
- 10 Q. And in 282 you say, "I took the broader range approach
- in that case because that was my interpretation of what was
- 12 being desired." That's 20 through 22, lines 20 through 22.
- 13 Sorry.
- 14 A. Correct.
- Q. Okay. So when you say "the directives of the case"
- 16 and "what was being desired," do you mean that your ROE
- 17 analysis in this case was designed to create a range that
- 18 includes 9.8 percent?
- 19 A. No.
- Q. Can you explain to me what you do mean by that?
- 21 A. Sure. I'm going to be as brief as I can be on this
- 22 answer; okay. I won't be brief, but brief as I can be. When I
- 23 got requested by the staff in this case to file cost of capital
- 24 testimony, as of early 2013, the first thing I was told and
- 25 first things I asked myself was how does this fit into the

- 1 context of a remand proceeding.
- 2 And to answer that question in my own mind, I went to
- 3 Commission's Order 10 dated October 8th, 2014. And I read that
- 4 order as it pertained to how this case is being set up and what
- 5 was expected of witnesses.
- 6 And I've got -- I've got seven factors that I've
- 7 identified on my cheat sheet here, so to speak, or fact sheet
- 8 as to information that the commission stated in Order 10 that
- 9 leads me to believe that there's several things they want here,
- 10 one of which is development of a -- of a range, and -- and
- 11 where within the range should the cost of equity be set as of
- 12 2013.
- 13 And among the things the commission stated in Order 10
- 14 was that the -- even citing to you and your client is saying
- 15 it's difficult to do a cost of cap analysis. I think we
- 16 referred a few minutes ago to back to the future.
- 17 For example, paragraph 14 it cites ICNU concerns that
- 18 it might be difficult or impossible for cost of capital
- 19 witnesses to analyze meaningful, meaningfully ROE for a period
- 20 of time more than a year ago.
- 21 So that and other factors led me to -- led me to the
- 22 conclusion that it's useful to develop a broader range in this
- 23 context than in the context of say PacifiCorp where it was
- 24 current rate case going-forward basis at the current time.
- 25 Also reading this information, I mean, the commission

- 1 said in paragraph 24, "It may be that other relevant evidence
- 2 will be pre-filed for consideration." Paragraph 23, "We do not
- 3 wish to prescribe narrow boundaries that would limit the
- 4 parties' ability to present evidence."
- 5 And as a Staff witness, I perceive that I have two
- 6 functions here. I have a expert witness function whereas I
- 7 provide what I believe is early 2013 cost of equity for PSE,
- 8 which is 9.5 percent.
- 9 I also believe that I have an obligation as a Staff
- 10 witness, almost in a policy context, to tell the commission
- 11 what their options would be at that point in time. And within
- 12 that context, that's why I acknowledged that I'm not
- 13 recommending 9.8, but it did fall within my zone of
- 14 reasonableness.
- 15 And I also took it upon myself to tell the commission
- 16 what other authorized returns of equity were in 2013. So
- 17 that's what I had in mind when I answered the questions to the
- 18 PacifiCorp attorney in December. And that's why I'm doing
- 19 things a little bit different in this case and that case. And
- 20 I'm sorry it's a speech, but I --
- 21 Q. So it sounds like there -- you were maybe a little
- 22 less certain about --
- A. Pardon?
- 24 Q. It sounds like you were a little less certain about
- 25 how to undertake a retrospective ROE analysis.

- 1 A. I wouldn't say a little less certain. I would say I
- 2 think you need a broader approach. I'm a little less focused
- 3 on a more narrow range.
- 4 Q. Although I -- I do note, you did note in your
- 5 testimony the cost of equity was going down between 2012 and
- 6 2013.
- 7 A. I did say it, yes. And I believe that, yes.
- 8 Q. So one more question, Mr. Parcell. Why didn't your
- 9 testimony respond to the company in this case?
- 10 A. Well, we -- we, meaning myself and the Staff, gave
- 11 some consideration. We took the position or I take the
- 12 position that the Staff testimony stands on its own.
- 13 Q. I've looked at a lot of your testimony and it usually
- 14 responds to the company, the utility. Why didn't you do that
- 15 here?
- 16 A. In general rate cases, I -- general rate proceedings I
- 17 have -- general rate increase proceedings I have. But I
- 18 never -- I've never done a remand case before. If I have, I've
- 19 forgotten about it. So it's just a different animal, so to
- 20 speak.
- 21 There's several parts of my PacifiCorp testimony that
- 22 do not appear here, for example, and (unintelligible), which is
- 23 why I go back to the future. That paragraph on why CAPM is not
- 24 as relevant, I didn't put that in here, because it is a
- 25 different context.

- 1 Q. You did attempt to undertake a full ROE analysis the
- 2 way you would in a general rate case; isn't that right?
- 3 A. Yes, sir.
- 4 Q. Okay. No more questions.
- 5 A. Thank you.
- 6 JUDGE MOSS: Thank you. Mr. ffitch, hopefully that
- 7 did shorten your examination, but you're slated here for up to
- 8 30 minutes.
- 9 MR. FFITCH: I think -- I hate to gamble on this, but
- 10 I think I may be less, your Honor. Try to --
- JUDGE MOSS: Willing to lay odds.
- 12 MR. FFITCH: -- be more efficient.

- 14 EXAMINATION
- 15 BY MR. FFITCH:
- Q. Could you please turn to -- pardon me. First I'll say
- 17 good morning.
- 18 A. Good morning.
- 19 Q. And could you please turn to Cross Exhibit DCP-4 X.
- 20 That is Staff's response to Public Counsel's request number 2.
- 21 Do you have that?
- 22 A. Yes, sir. I do.
- 23 Q. Now, you've -- you've alluded in previous questioning
- 24 to the fact that you testified on decoupling in a number of
- 25 previous cases, and what we -- I believe just in response to

- 1 ICNU's questions.
- 2 And in this DR, we asked you to provide all electric
- 3 utility rate case testimony -- excuse me -- rate case cost of
- 4 capital testimony submitted by Mr. Parcell in which decoupling
- 5 was considered and accounted for in his estimate of the cost of
- 6 capital; correct?
- 7 A. Yes, sir.
- 8 Q. And so what we have here attached to this is excerpts
- 9 of all those pieces of testimony; correct?
- 10 A. Yes.
- 11 Q. And those are testimony from Maryland, Arizona, Hawaii
- 12 and Delaware?
- 13 A. That is correct.
- 14 Q. Is that right? And in each of those cases, you
- 15 testified that decoupling has the effect of reducing the common
- 16 equity risk; correct?
- 17 A. Yes.
- 18 Q. Could you please turn to the next exhibit, which is
- 19 marked 15 CX.
- 20 A. 15?
- 21 Q. Yes, Exhibit 15.
- 22 A. Yes.
- Q. The next one in sequence. Now, do you have that?
- 24 A. I do.
- Q. That's a supplemental response to number 2. It's

- 1 provided without the standard DR cover sheet, but it's
- 2 identified as the supplemental response. And there we had
- 3 asked the Staff to actually provide full copies of all the
- 4 testimony, and they did so.
- 5 And in addition, two additional pieces of your
- 6 testimony on this issue were provided; isn't that correct?
- 7 A. Apparently so. I don't recall how it happened, but
- 8 apparently so.
- 9 Q. Okay.
- 10 A. If I missed it the first time around, I apologize.
- 11 Q. And if we turn to those -- and this is an excerpt of
- 12 the response. It does not contain the full copies of all the
- 13 previous testimonies.
- 14 It contains excerpts from the two new testimonies that
- 15 were provided in the supplement; is that fair to say?
- 16 A. Yes.
- 17 Q. All right. And if we turn to page 9 of that exhibit.
- 18 MS. CAMERON-RULKOWSKI: Which exhibit are you in?
- 19 BY MR. FFITCH:
- Q. We're in Exhibit 15. And this is the testimony in the
- 21 2009 Hawaii rate case. This is I think Maui Electric?
- 22 A. That's correct.
- Q. That's where we all wish we were doing rate cases
- 24 right now.
- 25 A. Especially in February.

- Q. On page 9 of that exhibit, starting at line 5, you
- 2 testified that their decoupling mechanism would reduce the cost
- 3 of common equity 50 basis points; right?
- 4 MS. CAMERON-RULKOWSKI: Objection. I renew my
- 5 objection, your Honor. Mr. Parcell does not testify on this
- 6 issue in his direct testimony. It is outside the scope.
- 7 Furthermore, Staff believes that it is not relevant.
- 8 Staff's position in this case was presented by Mr. Tom
- 9 Schooley on this issue, and Staff's position is that, during
- 10 the remand phase, the issue of the effect of decoupling on ROE
- 11 is not within the scope of the remand. And so I have several
- 12 objections, two objections there.
- JUDGE MOSS: All right, Ms. Rulkowski. Perhaps the --
- 14 perhaps it will forestall future objections of this nature if I
- 15 simply point out that Mr. Parcell is a well-recognized expert
- 16 of long-standing on this subject matter, and it's fair game to
- 17 guestion him as to what factors he did and did not take into
- 18 account in coming up with his estimate in this case.
- Despite the fact that Mr. Schooley testified
- 20 specifically on that point does not mean it's excluded from
- 21 Mr. Parcell to the extent it's relevant to what he did. So
- 22 Mr. ffitch is on fair ground here to examine that issue, and I
- 23 will let him ask his question and your objection is overruled
- 24 or your objections.
- MR. FFITCH: Thank you, your Honor.

- 1 BY MR. FFITCH:
- 2 Q. Perhaps I can just summarize these questions,
- 3 Mr. Parcell. In Exhibit 15, there are two pieces of testimony
- 4 in the Hawaii rate cases in which you recommend specific basis
- 5 point reductions to reflect the risk reduction caused by
- 6 decoupling; isn't that correct?
- 7 A. Yes, the low-ended range in both cases.
- 8 Q. Okay. Can you please turn to Exhibit DCP-16 X,
- 9 please.
- 10 A. 16 you said?
- 11 O. Yes.
- 12 A. Yes, sir. I have that.
- 13 Q. And 16 is a copy of your complete testimony in the
- 14 Cascade Natural Gas general rate case in Washington State in
- 15 2006; isn't that right?
- 16 A. That is correct.
- 17 Q. And if you could please turn to page 19 of that
- 18 exhibit.
- 19 A. I have that.
- Q. And in that case, starting at line 5, you specifically
- 21 recommend a 25 basis point reduction in Cascade's cost of
- 22 equity if the decoupling mechanism is adopted; correct?
- 23 A. Yes.
- Q. And in your next Q&A, you actually note that, as we've
- 25 heard earlier here today, Dr. Morin shared your view and also

- 1 recommended a specific basis point adjustment for the same
- 2 reason; correct?
- 3 A. Indirectly, yes. He said it'd be higher in the
- 4 absence of one. He didn't say lower. I don't want to throw
- 5 Dr. Morin under the bus here, but --
- 6 Q. Yes.
- 7 A. He didn't quite say it that way you said it.
- 8 Q. That's a fair point. He presented it in his
- 9 testimony, which we have here, as he recommended it assuming
- 10 adoption of decoupling, and then essentially recommended that,
- 11 if it wasn't, the cost of capital should be adjusted upward
- 12 accordingly.
- 13 A. Yes. Correct. That's correct.
- 14 Q. All right. So I think to summarize, in all of the
- 15 cases that we've just reviewed, you recommended a downward
- 16 adjustment to reflect the adoption of decoupling, either a
- 17 specific basis point adjustment or moving to the bottom of your
- 18 range, with one exception, and that's the Arizona case;
- 19 correct?
- 20 A. No. I believe in the Maryland case, even though I
- 21 cited the risk-reducing nature of decoupling, I don't believe I
- 22 made a recommendation of a lower cost of equity in that case.
- 23 In the Arizona case, which you -- likewise, I cited
- 24 Commission's policy statement of decoupling there which called
- 25 for or indicated a desire to have a three-year examination

- 1 period of decoupling and then reexamine the issue. So that
- 2 case in Arizona, again I was a Staff witness there, I did not
- 3 make a downward recommendation.
- 4 Q. Correct. But let's stick with Arizona first and then
- 5 I want to get clarification on the first part of your answer.
- 6 But if you could turn back to Exhibit 14, we have an excerpt of
- 7 your Arizona testimony there. And please turn to page 5,
- 8 line -- at line 12.
- 9 Do you have that yet?
- 10 A. I did, but I had the wrong one. Give me a second
- 11 please. Thank you. Yes, I have that.
- 12 Q. Okay. And line 12 on page 5, there you just say, as I
- 13 think as you acknowledged, you state that the decoupling in
- 14 that case will reduce the cost of equity capital itself.
- That's understood; correct? That's --
- 16 A. I'm having a problem with my page numbers matching
- 17 your question.
- 18 Q. Okay. This is exhibit --
- 19 A. I think -- I think I understood your quote, but I just
- 20 don't see the page number here.
- 21 Q. Well, the testimony is page 20 of your -- that's your
- 22 page number. The exhibit page number is page 5 at the top
- 23 right-hand corner. Does that help? We have this problem with
- 24 sort of numbering that happens.
- 25 A. I'm seeing my pages 16 and 17, which is pages 6 and 7

- of the DR response is where I'm seeing what you're asking
- 2 about.
- 3 O. For Exhibit 14?
- 4 A. Yes.
- 5 Q. Okay.
- 6 A. I think we're on the same wavelength except for page
- 7 numbers.
- 8 Q. Do you have a page number of -- original page number
- 9 of page 20 at the bottom of the page? That would be the
- 10 original exhibit, original testimony page number, page 20.
- 11 A. No.
- 12 Q. Well, I think maybe I can shortcut this.
- MS. DAVISON: I'll give him --
- 14 THE WITNESS: I may have it here. Let's see what this
- 15 says. No.
- MS. DAVISON: May I?
- JUDGE MOSS: Yes, please. Please provide it to the
- 18 witness.
- 19 THE WITNESS: Thank you. Thank you.
- 20 BY MR. FFITCH:
- 21 Q. I don't think we need to get bogged down here. I'm
- 22 sorry. I just want -- I don't think there's any dispute here.
- You acknowledge that in that case you do identify that
- 24 the mechanism reduces Pepco's risk; correct? In that case.
- 25 A. Pepco is Maryland. You asked me about Arizona I

- 1 thought. That's our problem here.
- 2 Q. Yeah, I see. I've got -- I've got a misplaced page in
- 3 my exhibit.
- 4 A. I know what you're saying. I'm with you.
- 5 Q. Yeah, you're right. Pepco is -- I know that. Let's
- 6 turn to your testimony, page 16. I think that's what you
- 7 are --
- 8 A. My direct testimony now?
- 9 Q. This is the Arizona testimony.
- 10 A. Oh, yes, yes. Yes, I'm with you.
- JUDGE MOSS: What exhibit are we on now, Mr. ffitch?
- 12 MR. FFITCH: I apologize, your Honor. Apparently my
- 13 exhibit book here has a -- some paging mixups in it. But we
- 14 are in Exhibit 14, which is the response to Public Counsel 2.
- 15 And it contains excerpts from Mr. Parcell's testimony in
- 16 various states. We're now looking at the Arizona testimony.
- 17 BY MR. FFITCH:
- 18 Q. And I'm looking specifically at the -- it's marked
- 19 page 16 of your direct testimony in the left-hand side. I'm
- 20 not going to use my exhibit page numbers, because they're off,
- 21 apparently.
- 22 JUDGE MOSS: I have it as page 6 of the exhibit.
- THE WITNESS: Yes.
- 24 BY MR. FFITCH:
- Q. Okay. Actually, that does match mine. So you've got

- 1 page 6 of the exhibit. Now we're back in synch.
- 2 A. Hallelujah.
- 3 Q. Okay. Bottom of the page, line 20. You point out
- 4 that if these mechanisms are adopted, it will reduce the
- 5 company's risk, normally a consideration in the cost of equity
- 6 estimation; correct?
- 7 A. Yes.
- 8 Q. But if we turn the page, you state that you don't
- 9 propose an adjustment in this case, because there is a
- 10 commission order in that state -- and I'm paraphrasing here --
- 11 that says they want to wait for a three-year period for a
- 12 detailed evaluation; correct?
- 13 A. Not a commission order, a commission policy statement.
- Q. Policy statement; all right. So --
- 15 A. Yes. But yes, with that clarification.
- 16 Q. All right. So that's the reason why you didn't make a
- 17 specific adjustment, basis point adjustment to your ROE in that
- 18 case?
- 19 A. Correct.
- 20 Q. Right. It's not because of your own analysis of the
- 21 impact of decoupling on a cost of capital for Southwest?
- 22 A. I can't answer it yes or no, but I'll be quick. My
- 23 point was in Arizona and my point today is that I do believe
- 24 decoupling is risk-reducing. But it's more than one way to
- 25 recognize it.

- 1 The most direct way to recognize it is to reduce the
- 2 return on equity because of the fact that you're transferring
- 3 some risk from rate payers, of the stock with rate payers.
- 4 Another way, as was done in Arizona, and I perceive to be the
- 5 Staff wish in this case or Staff's position in general, is that
- 6 input decoupling, see how it works and then revisit it later.
- 7 That's how I see it in Arizona. That's how I see it here.
- 8 Q. All right. Now, except for this Arizona case, none of
- 9 these pieces of testimony where you've addressed decoupling, in
- 10 none of those cases did you recommend to the regulatory
- 11 commission that it wait and see what happened with decoupling;
- 12 correct?
- 13 A. That's correct.
- 14 Q. All right. And you were recommending in every one of
- 15 those cases that the impact be recognized immediately in the
- 16 rates that would become effective following the completion of
- 17 the rate case; correct?
- 18 A. Right. But -- and that's a key word. Those were in
- 19 connection with a rate case and this is not.
- 20 Q. And can you explain why in those cases you recommended
- 21 that the adjustment be incorporated in rates and adopted
- 22 immediately with the effective date of the raise?
- 23 A. Sure. In brief words here, because decoupling was
- 24 being implemented in connection with a general rate proceeding
- 25 of the company, where all the company's rates were being

- 1 evaluated and changed on a going-forward basis. So it was all
- 2 one big picture where you could get your hands around the
- 3 entire utility and do it all at once.
- 4 Q. All right. And just following up on one other point
- 5 that was made by Mr. Pepple. Am I correct that in every one of
- 6 the cases that -- for which we have testimony here in these
- 7 exhibits where Dr. Morin appeared, you provided testimony
- 8 critiquing his cost of capital analysis?
- 9 A. Yes, all in general -- all in general rate cases, the
- 10 answer is yes.
- 11 Q. And you did not do that in this case?
- 12 A. That is correct.
- 13 Q. And that's because of your understanding of your
- 14 instructions or assignment by the commission staff?
- 15 A. I wouldn't -- I wouldn't put it that way. It was a
- 16 joint decision made by me and Staff that, under these
- 17 circumstances, we would not file rebuttal testimony. We give
- 18 our view, they give their view, and go from there.
- 19 MR. FFITCH: All right. May I have one minute, your
- 20 Honor? I'm close to being done.
- JUDGE MOSS: 30 seconds, Mr. ffitch.
- MR. FFITCH: Thank you, your Honor. No more
- 23 questions. Thank you, Mr. Parcell.
- 24 THE WITNESS: Thank you.
- JUDGE MOSS: All right. Thank you, Mr. ffitch. As

1	before, we'll await the panelist discussion before we have
2	redirect, Ms. Rulkowski. Okay. All right. So, Mr. Parcell,
3	with that you may step down until you are recalled for the
4	purposes of the panel.
5	It being 10:30, I think this would be an opportune
6	moment for our midmorning break. And I would like to keep it
7	down, if we can possibly do so, to ten minutes. So please be
8	back at 20 minutes before the hour.
9	(A break was taken
10	from 10:29 a.m. to 10:44 a.m.)
11	JUDGE MOSS: All right, Mr. Hill. If I could ask you
12	to stand, please.
13	THE WITNESS: Yes, sir.
14	
15	STEPHEN G. HILL witness herein, having been
16	first duly sworn on oath,
17	was examined and testified
18	as follows:
19	
20	JUDGE MOSS: Thank you very much. Please be seated.
21	Mr. ffitch.
22	MR. FFITCH: Thank you, your Honor.
23	

EXAMINATION

25 BY MR. FFITCH:

- 1 Q. Good morning, Mr. Hill.
- 2 A. Good morning.
- 3 Q. Could you please state your full name and spell your
- 4 last name for the record.
- 5 A. Steven G. Hill, H-i-l-l.
- 6 Q. And you are retained by the Office of Public Counsel
- 7 to prepare testimony in this case; is that correct?
- 8 A. Yes.
- 9 Q. And your testimony has been marked for identification
- in this docket as SGH-2 through SGH-22; is that correct?
- 11 A. Yes.
- 12 Q. And those are all prepared by you or under your
- 13 direction?
- 14 A. They were prepared by me.
- 15 Q. And do you have any changes or corrections to that
- 16 testimony?
- 17 A. Not that I'm aware of.
- 18 MR. FFITCH: Thank you, your Honor. We are tendering
- 19 Mr. Hill for cross-examination.
- JUDGE MOSS: All right. Very good. And I'll note for
- 21 the record that we have exhibits 23 CX through 26 CX marked for
- 22 this witness for purposes of cross-examination. I'll ask if
- 23 there are any objections or going to be any objections if those
- 24 come up.
- MR. FFITCH: No objections.

- 1 JUDGE MOSS: Okay. Very good. So with that, then,
- 2 Mr. Hill is available for cross-examination. And let's see.
- 3 The company and Staff have both indicated a desire to cross.
- 4 Do you all have any preference as to who goes first?
- 5 I'll give the courtesy to the company, then.
- 6 MS. CARSON: Thank you, your Honor.

- 8 EXAMINATION
- 9 BY MS. CARSON:
- 10 Q. Good morning, Mr. Hill.
- 11 A. Morning.
- 12 Q. Mr. Hill, do you recall when the commission set the
- 13 return on equity of 9.8 for PSE, the current return on equity?
- 14 A. I think it was -- it was in the most recent rate case
- 15 before the abbreviated rate proceeding. I'm thinking it was
- 16 2011. That's -- that's unfortunately a guess.
- 17 Q. The order came out in May 2012.
- 18 A. Okay. The evidence was from 2011, then.
- 19 Q. In this case you're recommending, it's -- your
- 20 testimony is that the commission should approve 8.65 return on
- 21 equity for PSE effective June 2013; correct?
- 22 A. Yes, that's -- I don't know if the order from this
- 23 case will be retroactive. I don't know the details of that.
- 24 But my task, like everybody else that's a rate of return
- 25 witness in this case, was to estimate the cost of equity

- 1 capital for PSE during the first half, quote-unquote, of 2013.
- 2 Q. So you're recommending a
- 3 hundred-and-fifteen-basis-point reduction in PSE's return on
- 4 equity over a 13-month period; correct?
- 5 A. I don't know what the 13-month period has to do with
- 6 it, but those numbers are correct.
- 7 Q. May 2012 to June 2013. 13 months.
- 8 A. Yes.
- 9 Q. Mr. Hill, as I understand your testimony, you have
- 10 kind of two parts to your cost of equity recommendations. One
- 11 is based on market, current market conditions or market
- 12 conditions in 2013; correct?
- 13 A. Correct.
- Q. And the other is a separate decrement for decoupling;
- 15 is that right?
- 16 A. Correct.
- 17 Q. First I want to talk about your separate decrement for
- 18 decoupling. It's true, isn't it, that in 2013, when you
- 19 provided testimony in the first phase of this case, that you
- 20 recommended a 50-basis-point decrement if decoupling was
- 21 approved; correct?
- 22 A. Right.
- Q. And now you're recommending a 35-basis-point decrement
- 24 for PSE because of decoupling; correct?
- 25 A. Right.

- 1 Q. And you also provided testimony back in 2013 in
- 2 Wisconsin relating to a Wisconsin Public Service Company case,
- 3 didn't you?
- 4 A. Yes.
- 5 Q. And you recommended a 25-basis-point reduction there
- 6 for decoupling; correct?
- 7 A. Correct.
- 8 Q. Now I want to talk about your market conditions
- 9 recommendations for cost of equity. In 2013, in the first
- 10 phase of this proceeding, you recommended a 9.5 return on
- 11 equity for PSE based on market conditions, setting aside the
- 12 decoupling decrement; correct?
- 13 A. I don't recall that was my recommendation. Can you
- 14 point me to something?
- 15 Q. Sure. You can look at SGH-2T 45, page 45, 6 to 8.
- MR. FFITCH: Page 45, your Honor?
- JUDGE MOSS: And I don't see any numbers in the upper
- 18 right-hand corner of this exhibit, so I'm sure you're referring
- 19 to the page numbers of the original document; is that right?
- 20 MS. CARSON: Right. This is --
- 21 JUDGE MOSS: So that's at the bottom of the page.
- 22 BY MS. CARSON:
- 23 Q. And actually, probably the best place to look is at
- 24 SGH-1T, your testimony in the first phase of the proceeding.
- JUDGE MOSS: 1T?

- 1 THE WITNESS: Yes.
- 2 BY MS. CARSON:
- 3 Q. If you look at page --
- 4 A. I'm not sure I have a copy of that.
- 5 Q. You don't have your testimony from the first phase of
- 6 this proceeding?
- 7 A. I don't think I have that in this book, no.
- 8 MR. FFITCH: Are you able to provide your witness with
- 9 a copy of that?
- 10 JUDGE MOSS: He has one now.
- 11 THE WITNESS: All right. Is there a page number?
- 12 BY MS. CARSON:
- 13 Q. There is. Page 12, lines 3 through 6. You made a
- 14 50-basis-point decrement for decoupling; correct?
- 15 A. I'm sorry. I'm just trying to get the -- get this in
- 16 my head here what the context is. We're on page 12?
- Q. Right. Lines 3 through -- actually through 12. You
- 18 made a 50-basis-point decrement for decoupling; correct, down
- 19 to 9.3?
- 20 A. Correct.
- 21 Q. And then you recommended a 9.0 return on equity,
- 22 including market conditions and a decrement for decoupling;
- 23 correct?
- 24 A. Right. And that's based on recent costs of equity
- 25 estimates of eight and a half to nine and a half, and those --

- 1 and this is an estimate of the impact of decoupling without
- 2 doing a specific study. So the answer is "yes" to all of your
- 3 questions, but that's the rationale.
- 4 Q. Okay. So just looking at market conditions back in
- 5 2013 when you filed this testimony, your recommendation was for
- 6 ROE of 9.5; correct, and then a 50-basis-point decrement for
- 7 decoupling?
- 8 A. Well, it was -- that was really keyed off of the
- 9 allowed 9.8. It wasn't a -- I didn't do a detailed cost of
- 10 equity estimate, as I said in here, nor did I do a detailed
- 11 decoupling analysis. And it was keyed off of the commission's
- 12 9.8 and the interest rate declines that have happened since the
- 13 order.
- Q. So you're correct, Mr. Hill, you didn't do a cost of
- 15 equity study back in 2013, did you?
- 16 A. I did not.
- 17 Q. And one factor that you based your recommendation on
- 18 was your testimony before the Texas PUC; correct?
- 19 A. I'll take your word for it. It was for other
- 20 testimonies I had done contemporaneously.
- 21 Q. The Southwestern Electric Power Company case?
- 22 A. That sounds familiar.
- Q. Right. That's in your SGH-1T, you reference that.
- 24 A. Okay.
- Q. In that case you recommended a range of 8.5 to 9.5

- 1 just as you do in this case?
- 2 A. Yes.
- 3 O. Correct? Isn't it true that the Texas commission
- 4 rejected your recommendation and authorized a rate of return of
- 5 7.77 back in 2013?
- 6 A. A rate of return on equity of 7.77? I doubt it.
- 7 Q. A rate of return, an overall rate of return of 7.77.
- 8 A. I'll take -- I'll take your representation. I don't
- 9 generally keep the utility orders from cases I'm involved in.
- 10 Q. You don't keep track of the orders?
- 11 A. No.
- 12 Q. Okay. And isn't it true that this commission
- 13 authorized a overall rate of return of 7.77 for PSE also in
- 14 2013?
- 15 A. I don't know the answer to that, but if that's your
- 16 representation, I'm certainly willing to accept it.
- 17 Q. You also testified in Wisconsin, as we mentioned
- 18 before, in the Wisconsin Public Service Company case back in
- 19 2013; correct?
- 20 A. Correct.
- 21 Q. And your recommended range for your cost of equity in
- that case was 8.5 to 9.5, wasn't it?
- 23 A. That sounds familiar, yes.
- Q. The same range that you're recommending here?
- 25 A. Yes.

- Q. And your point estimate for that company was 8.75;
- 2 correct?
- 3 A. Yes.
- 4 Q. Now, Wisconsin Public Service Company has a A issuer
- 5 rating, doesn't it?
- 6 A. Yes.
- 7 Q. And it has 51 percent equity?
- 8 A. Yes.
- 9 Q. So it's a less risky company than PSE, isn't it?
- 10 A. Yes.
- 11 Q. But your ultimate recommendation for that company was
- 12 higher than PSE; correct, and your recommendation for PSE in
- 13 this case?
- 14 A. Ultimately, yes, because I did a more detailed
- 15 analysis here of decoupling.
- Q. And the Wisconsin Public Service Company rejected your
- 17 recommendation and authorized the 10.2 return on equity back in
- 18 2013, didn't it?
- 19 A. Wisconsin generally gives higher ROE's.
- Q. So you were very busy in 2013, and you also testified
- 21 in Alabama, didn't you?
- 22 A. Yes. Most of the cost of capital witnesses in the
- 23 room today testified in Alabama in 2013.
- Q. Now, in that case, for the Alabama -- in that
- 25 proceeding involving the Alabama Power Company, you made a

- 1 recommendation for a cost of equity range from 8.0 -- 50 to
- 9.25; is that right?
- 3 A. Correct. That was the cost of equity that I
- 4 determined, but that was not the rate of return that my client,
- 5 which was AARP, asked for.
- 6 Q. Your client wanted to ask for a higher return on
- 7 equity than what you had recommended; correct?
- 8 A. That is because it was a -- it wasn't a rate case. It
- 9 was a -- I think the Alabama commission -- and we talked about
- 10 this in the recent PacifiCorp case, commissioners. It was a
- 11 meeting. They called it a meeting, quote-unquote.
- 12 And AARP was trying to be conciliatory. Alabama had
- 13 not changed the allowed ROE in 30 years. The allowed ROE was
- 14 very, very high, 14 percent. So AARP, which is seen in Alabama
- 15 as an extreme liberal organization, was trying to be
- 16 conciliatory. In fact I think I used that word "conciliatory"
- in my testimony.
- 18 Were trying to get along, trying to prove to the
- 19 commission that they can compromise. And so, yes, they -- they
- 20 asked the commission to utilize a 10 percent ROE, which would
- 21 have saved Alabama rate payers about two hundred and fifty
- 22 million dollars a year if the commission had approved it. They
- 23 didn't approve it.
- Q. So based on your client's recommendation, you
- 25 recommended a return on equity of 10.0 to the Alabama

- 1 commission; correct?
- 2 A. We recommended that the commission change its allowed
- 3 return from 14 to 10; that's correct. We also told the
- 4 commission that the actual cost of capital for Alabama Power
- 5 was eight and a half to nine and a quarter percent.
- 6 Q. Isn't it true that you testified that the 10.0 return
- 7 on equity in July 2013 was consistent with Hope and Bluefield?
- 8 A. Was what?
- 9 Q. Consistent with the standard set in Hope and
- 10 Bluefield? And if you want to look at --
- 11 A. Okay.
- 12 Q. -- SGH-25 CX, page 41.
- 13 A. Okay.
- 14 CHAIRMAN DANNER: I'm sorry, Counsel. What was the
- 15 exhibit number?
- MS. CARSON: It's SGH-25 CX. Page 41.
- 17 CHAIRMAN DANNER: Thank you.
- MS. CARSON: Line 3. Beginning with line 3.
- 19 THE WITNESS: I see the -- the bottom of the page
- 20 informing the commission that a reduction to 10 percent would
- 21 save rate payers 287 million. I don't see Hope and Bluefield.
- 22 BY MS. CARSON:
- Q. Are you on page 41?
- 24 A. Yeah.
- 25 Q. "An ROE" --

- 1 A. Oh.
- 2 Q. "An ROE of 10.0 percent is also very similar to the
- 3 average return on common equity currently being allowed
- 4 regulated utilities in the United States as shown in Chart 3
- 5 below based on data published by the Edison Electric Institute.
- 6 Therefore, a 10.0 percent ROE also meets the Hope and Bluefield
- 7 requirement"; correct?
- 8 A. It makes a requirement that the company be allowed a
- 9 return of other companies of similar risk.
- 10 Q. Right.
- 11 A. It's not the cost of capital.
- 12 Q. So you agree with Dr. Morin on that point. He also
- 13 demonstrates in his testimony that 10.0 return on equity is
- 14 consistent with the average actual returns authorized by
- 15 commissions; correct?
- 16 A. Yeah, but it's not the cost of capital. It's way too
- 17 high. 9.8 is way too high.
- 18 Q. But consistent with Hope and Bluefield?
- 19 A. It's consistent in that it adheres to the Hope and
- 20 Bluefield standard that the returns should be similar to other
- 21 similar risk companies, but we've moved far beyond comparable
- 22 earnings in determining what the cost of equity is. 10 percent
- 23 is not the cost of equity.
- Q. Mr. Hill, I'd now like to ask you about your revenue
- 25 volatility analysis that you undertook due to decoupling.

- 1 A. All right.
- 2 Q. You talk about that in your testimony beginning on
- 3 page 106 and also SGH-19.
- 4 A. Okay.
- 5 COMMISSIONER RENDAHL: I'm sorry. What was the page
- 6 number of the testimony you're referring to?
- 7 MS. CARSON: 106 is where the analysis begins.
- 8 BY MS. CARSON:
- 9 Q. And my --
- 10 MR. FFITCH: I'm sorry. Can I inquire if we're still
- 11 in 25 CX?
- 12 MS. CARSON: No, this is Mr. Hill's testimony in the
- 13 remand proceeding.
- 14 JUDGE MOSS: 2T.
- MS. CARSON: 2T.
- MR. FFITCH: Thank you.
- 17 THE WITNESS: Do we have a specific page number?
- 18 BY MS. CARSON:
- 19 Q. Well, my understanding of this -- and again, I think
- 20 it's on 106. My --
- 21 A. Begins --
- 22 Q. Correct me if I'm wrong, but your attempt was to
- 23 analyze the reduction in revenue volatility resulting from
- 24 PSE's decoupling mechanism and quantify the risk reduction.
- Is that generally what you're trying to do in this

- 1 analysis?
- 2 A. Generally. I would disagree with that. I would take
- 3 issue with a little bit of it. But generally that's true.
- 4 Q. And your intent was to focus on the revenues that are
- 5 affected by PSE's decoupling mechanism; is that correct?
- 6 A. Yes, I was intended to look at the company's
- 7 historical results over a 15-year period, and try to assess the
- 8 volatility of those net revenues, the revenues that would be
- 9 impacted by decoupling, and then through an analysis of the
- 10 company's average historical rate base and capital structure
- 11 determine the cost of capital impact of that volatility
- 12 reduction.
- Q. So I'd like you to turn to Exhibit SGH-26 CX.
- 14 A. I have it.
- 15 Q. This is a work paper that you prepared as part of your
- 16 SGH-19 and part of your analysis; is that correct?
- 17 A. That's correct.
- 18 Q. And it shows the different inputs that you've used for
- 19 your analysis; is that right?
- 20 A. Yes.
- 21 Q. And so you -- as you said, you go through a several
- 22 year period, 1999 to 2013. You take PSE's total electric
- 23 revenues, you pull out some of the power costs, and you come up
- 24 with PSE's electric net revenues; is that right?
- 25 A. Right.

- 1 Q. And then you take the electric net revenues and
- 2 combine them with the gas net revenues, and that's how you come
- 3 up with your net revenues that you use in your analysis;
- 4 correct?
- 5 A. Correct.
- 6 Q. So looking at 2012, your electric net revenues. Those
- 7 total -- what do those total? Can you read that number?
- 8 A. 1.5 billion.
- 9 Q. Little bit over 1.5, almost 1.6; right?
- 10 A. Uh-huh.
- 11 Q. Okay. Now I'd like you to take -- to turn to JAP-18.
- 12 And if you don't have that, Mr. Rasmussen has it for you.
- 13 JAP-18 is Mr. Piliaris's exhibit in the original phase of this
- 14 proceeding.
- 15 A. I'm sorry. What proceeding?
- 16 Q. The original phase of this proceeding.
- 17 A. Okay.
- 18 Q. It's in the record.
- 19 A. I just couldn't hear what you said.
- 20 MS. CARSON: Do the commissioners have copies of this?
- 21 JUDGE MOSS: I don't think we do have Mr. Piliaris's
- 22 exhibits. While he's passing this out, I'll just say generally
- 23 that, to the extent a witness is not testifying in this
- 24 proceeding, we didn't include the earlier stage in the
- 25 testimony even though some of it was designated for reference.

- 1 MS. CARSON: Okay.
- 2 JUDGE MOSS: So we're trying to keep the notebooks
- 3 down to manageable size.
- 4 MR. FFITCH: Have you got an extra copy for other
- 5 counsel?
- JUDGE MOSS: Why don't you give us a page reference
- 7 again.
- 8 MS. CARSON: For JAP-18, it's page 1.
- 9 THE WITNESS: Okay.
- 10 BY MS. CARSON:
- 11 Q. Mr. Hill, in this exhibit, Mr. Piliaris calculated the
- 12 revenues that are subject to decoupling, and I'd like to call
- 13 your attention to line 6 of JAP-18. And you can see that the
- 14 residential revenue's subject to decoupling and the
- 15 nonresidential revenue's scheduled subject to decoupling.
- 16 A. "Test year volumetric delivery revenue"?
- 17 Q. That's correct.
- 18 A. Where does it say "subject to decoupling"?
- 19 Q. It's the volumetric delivery revenue. This is the
- 20 calculation of the decoupling revenues.
- 21 A. Okay. I've not seen this before, so --
- 22 Q. Okay. If we add those two together, it's a little bit
- over 500 million; is that correct, for electric revenues
- 24 subject to decoupling?
- 25 A. Yes.

- 1 Q. And this is for the test year, which was the year
- 2 ending June 30, 2013.
- 3 A. Okay.
- 4 Q. Okay. So your number is over -- your number for
- 5 electric net revenues for PSE that you used in your revenue
- 6 volatility analysis is more than three times greater than the
- 7 actual revenues that are electric revenues subject to
- 8 decoupling; correct?
- 9 A. Well, that's true. My -- my revenue numbers are
- 10 annual and these are midyear to midyear. That may have
- 11 something to do with it. But I believe your witness Doyle in
- 12 his rebuttal said that I had some trouble with my analysis
- 13 because I left out the net power costs in the consideration.
- 14 And we asked for those figures, and I looked at the
- 15 results with those figures, and it doesn't make much difference
- 16 if you put them in there.
- 17 Q. You don't think there's much difference between a 1.6
- 18 billion --
- 19 A. Oh, there's a lot of difference between these two
- 20 numbers, but I got the -- your estimates of net power costs for
- 21 these years and put them into my analysis and it makes a small
- 22 difference in the number of basis points, but not a big
- 23 difference.
- Q. Okay. Thank you. I have no further questions.
- 25 JUDGE MOSS: Thank you, Ms. Carson. Let's see. Staff

- 1 has indicated some cross-examination for Mr. Hill. You may go
- 2 ahead.
- 3 MS. CAMERON-RULKOWSKI: Thank you, your Honor. Our
- 4 time will be much reduced from our estimated time as some of
- 5 the prior testimony this morning has taken care of some of
- 6 those topics.

- 8 EXAMINATION
- 9 BY MS. CAMERON-RULKOWSKI:
- 10 Q. Good morning, Mr. Hill.
- 11 A. Morning.
- 12 Q. Mr. Hill, in how many cases have you testified in
- 13 which decoupling in some form was being proposed?
- 14 Approximately how many?
- 15 A. I'm say ten. That's a guess.
- Q. And did you specifically recommend an ROE adjustment
- in each and every one of these proceedings?
- 18 A. No, I didn't specifically recommend a basis point
- 19 reduction in every one of them, but I did say that decoupling
- 20 lowers the cost of equity capital and should be considered in
- 21 every one of them.
- 22 MS. CAMERON-RULKOWSKI: Thank you. I have no further
- 23 questions for Mr. Hill.
- JUDGE MOSS: That was a significant reduction,
- 25 Ms. Rulkowski, and we do appreciate it. All right. So for now

0635 at least, Mr. Hill, you may step down. We'll call you back for 2 the panel shortly. 3 THE WITNESS: Thank you. 4 JUDGE MOSS: Perhaps even more shortly than I 5 anticipated the way things are going. And we'll have Mr. Gorman at this point, then. And we have only 15 minutes 6 scheduled for Mr. Gorman, so looks like we're making good pace. 8 I appreciate everybody's efforts. That's all right, 9 Mr. Gorman. Don't worry. 10 11 MICHAEL GORMAN witness herein, having been first duly sworn on oath, 12 13 was examined and testified

14 as follows:

15

16 JUDGE MOSS: Thank you. Please be seated. There you

- 17 are. Go ahead, Ms. Davison.
- MS. DAVISON: Thank you, your Honor. 18

- EXAMINATION 20
- BY MS. DAVISON: 21
- 22 Good morning, Mr. Gorman. Are you the same Michael Q.
- 23 Gorman who has submitted written pre-filed testimony and
- 24 exhibits in this proceeding?
- 25 A. I am.

- 1 Q. And any corrections that you had to your testimony
- 2 were pre-filed; is that correct?
- 3 A. That is correct. But there is one -- one exception to
- 4 that. I did not make a correction on page 35, line 14.
- 5 COMMISSIONER RENDAHL: Sorry. Which exhibit are you
- 6 looking at?
- 7 MS. DAVISON: His direct testimony in this docket.
- JUDGE MOSS: In this phase?
- 9 MS. DAVISON: In this phase of this docket.
- 10 JUDGE MOSS: And I just want to -- I -- let me
- 11 interrupt perhaps for a second here. I'm hopeful that everyone
- 12 got the message that I sent out that -- and the corrected
- 13 exhibits, because these exhibits originally were misnumbered
- 14 and this was marked as Exhibit 23T, which caused me all sorts
- 15 of consternation when I discussed this case with the
- 16 commissioners the other day.
- 17 But we did discover the error, and ICNU did file
- 18 updated exhibits. So this is Exhibit 25T. And anybody who
- 19 didn't renumber their exhibits will need to do so by the time
- 20 of briefing at the very least. And we'll struggle through the
- 21 examination today, hopefully without incident.
- MS. DAVISON: Thank you.
- JUDGE MOSS: All right. Thank you.
- 24 BY MS. DAVISON:
- 25 Q. So, Mr. Gorman, you have one correction of your

- 1 testimony on Exhibit 25T on what page?
- 2 A. Page 35, line 14. The number 0.76 should be 0.75.
- 3 That concludes the corrections.
- 4 Q. I'm sorry. What line was that?
- 5 A. 14.
- 6 Q. 14.
- 7 A. The beta of 0.76 should be beta of 0.75.
- 8 Q. Thank you. Do you have any other additional
- 9 corrections to your testimony?
- 10 A. I do not.
- 11 MS. DAVISON: Your Honor, since his testimony has
- 12 already been admitted.
- JUDGE MOSS: We do have some cross exhibits for
- 14 Mr. Gorman. Are there going to be objections to any of these?
- MS. DAVISON: No, your Honor.
- JUDGE MOSS: Okay.
- MS. DAVISON: He's available for cross-exam.
- 18 JUDGE MOSS: Thank you very much, Ms. Davison. And I
- 19 was just violating my own rule and talking over you. I
- 20 apologize. All right, Ms. Carson. You have indicated a few
- 21 minutes for Mr. Gorman. Please go ahead. Mr. Kuzma, please.

- EXAMINATION
- 24 BY MR. KUZMA:
- Q. Morning.

- 1 A. Good morning.
- 2 Q. I'd like you to turn to cross-examination exhibit
- 3 number 46.
- 4 A. Is that the Moody's report?
- 5 Q. No, this would be the AUS reports.
- 6 A. Okay. I'm there.
- 7 Q. Now, this has been designated as confidential,
- 8 although I'd like to just go into that a little bit. I believe
- 9 the case being that the materials indicated on the page are not
- 10 confidential themselves, but that the -- it's because it's a
- 11 copyrighted document it's been mark confidential for that
- 12 reason.
- 13 A. That's correct.
- 14 O. So we could talk about the individual numbers without
- 15 confidentiality problems?
- 16 A. Yes.
- 17 Q. Okay. So if we turn to that page 2 of the AUS
- 18 reports. Is it possible to do a market capitalization
- 19 calculation based upon the materials given?
- 20 A. It's possible to do a -- not an enterprise value
- 21 calculation, but you can calculate the market value, the equity
- 22 shares.
- Q. And how would you do that?
- 24 A. By taking the market price times the number of shares
- 25 outstanding.

- 1 Q. Okay. So if we -- if we did that, if we -- let's
- 2 start with Alliant, for example. If we took a market price of
- 3 -- it says as of August 20th, 2014, of 57.63 and multiplied it
- 4 by the number of outstanding shares of a hundred and ten
- 5 million, the market price -- market capitalization would be
- 6 approximately 6.4 million -- billion? I'm sorry.
- 7 A. I have haven't confirmed the calculation, but if you
- 8 multiplied those two numbers together, that would be the market
- 9 capitalization.
- 10 Q. Could you turn to page number 1 of Cross-Examination
- 11 Exhibit 47. That's the Value Line reports.
- 12 A. I'm there.
- 13 Q. And I think this has also been marked as confidential,
- 14 but for the same reasons of the copyright, not necessarily the
- 15 content?
- 16 A. Correct.
- 17 Q. And does Value Line provide a market capitalization?
- 18 A. Provides a total capitalization line item on the
- 19 sheet.
- 20 Q. And it does, I believe, in the far left column provide
- 21 a market capitalization?
- 22 A. And a mark cap, yeah, 6.4 billion for Alliant Energy;
- 23 that's correct.
- 24 Q. So that is similar to the calculation that you would
- 25 have gotten from the AUS reports of multiplying the 57.63 per

- 1 share by the hundred and ten million?
- 2 A. Well, the calculation would be the same number of
- 3 shares outstanding, but the market price might not be exactly
- 4 the same.
- 5 Q. And that would account for the differential, if any?
- 6 A. I would assume so, yes.
- 7 Q. Okay. So --
- 8 COMMISSIONER RENDAHL: I'm sorry. Before you go on,
- 9 Judge Moss, I just want to clarify, I don't think it's just my
- 10 book, but I think the exhibits are reversed.
- JUDGE MOSS: For the clarity of the record, Mr. Kuzma,
- 12 Exhibit MPG-46 CX is the Value Line reports, and MPG-47 C CX
- is -- are the AUS.
- 14 MR. KUZMA: I apologize.
- 15 JUDGE MOSS: That's all right, but we just want to
- 16 be -- have a clear record, so Ms. Rendahl has brought that to
- 17 our attention and we appreciate it.
- MR. KUZMA: Thank you.
- 19 BY MR. KUZMA:
- 20 Q. And so the materials provided in the AUS reports on
- 21 that page 2, those are combination utilities like Puget Sound
- 22 Energy in that they have electric and gas operations?
- 23 A. Yes.
- 24 Q. And many of these are also included within the Value
- 25 Line reports that were provided as 46, in Cross-Examination 46?

- 1 A. Some of the companies included these combination
- 2 electric and gas by AUS are included in Value Line's electric
- 3 utilities, yes.
- 4 Q. All right. If you were to go to the AUS reports,
- 5 which is 47, and if you -- what is the price given for per
- 6 share for Duke Energy?
- 7 A. Duke Energy at page 2, the price per share is 72.76.
- 8 Q. And then what is the number of outstanding shares
- 9 provided?
- 10 A. Seven hundred and seven million.
- 11 Q. And if you were to multiply those, would you accept,
- 12 subject to check, the answer would be 51,441,000,000?
- 13 A. Yes.
- Q. On that same page, what is the price per share
- 15 provided for Northwestern?
- 16 A. Northwestern, 45.09.
- 17 Q. I believe that's for Northeast.
- 18 A. Pardon me. 47.95.
- 19 Q. Oh, and the number of shares provided?
- 20 A. For -- it's either a 42.8 or a 47.8. I think it's
- 21 42.8 million.
- 22 Q. I believe you're right. And if you were to multiply
- 23 those two numbers, the market capitalization, would you accept
- 24 subject to check, would be 2,052,000,000?
- 25 A. Yes.

- 1 Q. I'd like you to turn to the Value Line reports,
- 2 please.
- 3 A. I'm there.
- Q. Okay. At page 12 they discuss Northwestern.
- 5 A. I'm there, page -- okay.
- 6 Q. In the narrative discussion in the bottom right
- 7 quadrant, do they discuss a acquisition program undertaken by
- 8 Northwestern?
- 9 A. In the narrative it does discuss a -- an acquisition
- 10 of hydro assets, yes.
- 11 Q. And then what is the dollar value that they provide
- 12 for the acquisition program?
- 13 A. 900 million.
- 14 Q. And that's 900 million for a company with a market
- 15 capital, as we discussed earlier, of 2 billion?
- 16 A. Yes.
- Q. So would you -- would you accept, subject to check,
- 18 that's approximately a ratio of 43, 44 percent?
- 19 A. Yes.
- 20 Q. Could you turn to page 25 -- page 12 of your
- 21 testimony. I believe it's now 25T.
- 22 A. Okay. I'm sorry. Page 12?
- Q. Page 12 of 25. It used to be 23T. Now I believe it's
- 24 25T.
- 25 A. I'm there.

- 1 Q. And at footnote 7, you indicate that you excluded Duke
- 2 Energy because of an acquisition program of 4 billion?
- 3 A. Yes.
- 4 Q. That's 4 billion with -- for a company with a market
- 5 capital, as we discussed earlier, about 51.5 billion?
- 6 A. Yes.
- 7 Q. So that's about 7.8 percent?
- 8 A. Right.
- 9 Q. So you excluded Duke, but left Northwestern in your
- 10 proxy group?
- 11 A. I did.
- 12 Q. Okay. I'd now like you to turn to exhibit number --
- 13 let me see which one. I believe it's 43.
- 14 A. Exhibit MPG-43?
- 15 Q. I'm sorry. I've got the wrong number here. I'm
- 16 sorry. It was 42. I was off by one.
- 17 JUDGE MOSS: Is this the Standard & Poor's credit
- 18 metric?
- 19 MR. KUZMA: That is correct.
- JUDGE MOSS: Okay. It was originally marked as
- 21 MPG-40. It's now 42.
- 22 THE WITNESS: Okay. Thank you.
- 23 BY MR. KUZMA:
- 24 Q. So on this page, on line 1 -- I'm sorry. I'm looking
- 25 at -- let me see. It's page 1, line 1. You list a rate base

- 1 for Washington of 2.6 billion, essentially?
- 2 A. Yes.
- 3 Q. And then what source do you provide for that?
- 4 A. KJB-3.
- 5 Q. Okay. Could you turn to page -- could you turn to
- 6 page 2 of KJB-3. Maybe Mr. Rasmussen can provide it. Oh,
- 7 yeah. There are two KJB 3s due to the decoupling.
- 8 JUDGE MOSS: This is from the earlier phase of the
- 9 case.
- 10 MS. CARSON: We have -- I believe we have extra
- 11 copies.
- 12 JUDGE MOSS: Well, this will be helpful, but I think
- 13 just for notation, I think it is in our exhibit list, but
- 14 doesn't mean it's in our books.
- 15 BY MR. KUZMA:
- Q. And while that's being passed around, just to clarify,
- 17 too, with respect to your MPG-14, you were looking solely at
- 18 the electric assets of Puget.
- 19 That was not a combination utility?
- 20 A. We are looking at the -- the electric retail cost of
- 21 service that is subject to the return on equity finding on this
- 22 case.
- Q. So the electric?
- 24 A. Yes.
- 25 Q. Okay. And so you referenced on that MPG-42 the rate

- 1 base number from KJB-3. And that -- that is shown on line 1 of
- 2 KJB-3, page 1? That's the same number?
- 3 A. Line 36 of this KJB-3.
- 4 Q. I believe you have the wrong KJB-3. Do you have the
- 5 other one, Rick? I'm sorry. Yes. It's -- I'm sorry. It's on
- 6 page -- line 36. Yes, you're right. And it also was on the
- 7 other KJB-2 as well. That's why I was a little bit confused.
- 8 So that -- that has the number there on line 36 on
- 9 page 2, and then the same number on page 1, line 2?
- JUDGE MOSS: Of MPG-42?
- 11 BY MR. KUZMA:
- 12 Q. No, of KJB-3. It has the rate base of 2.621?
- 13 A. I'm lost.
- Q. Can you turn to page --
- 15 A. I'm not sure where you're at.
- JUDGE MOSS: Just to save time for this, I am looking
- 17 at all of it, and I can confirm that the numbers are the same.
- 18 So please just ask your question.
- MR. KUZMA: Okay.
- 20 BY MR. KUZMA:
- 21 Q. When S&P does their equivalent calculations, do they
- 22 exclude the generation assets?
- 23 A. Standard & Poor's does a different type of analysis
- 24 than I do, and they consider the total company subject to the
- 25 monitoring.

- 1 Q. And you excluded the generating assets?
- 2 A. I perform my analysis based on the rate case that my
- 3 return would apply to.
- Q. And would your return apply to PSE's generating
- 5 assets?
- 6 A. Well, it was applied to the expedited rate filing rate
- 7 base, which was what was at issue in that case. But my
- 8 recommended return on equity is for PSE, and it would apply to
- 9 all retail cost of service assets for PSE. So it would apply
- 10 $\,$ to the -- to the generation assets as well if those rates are
- 11 at issue in this case.
- 12 Q. So your MPG-42 does not -- the calculations provided
- 13 there do not reflect all of the rate base of Puget Sound
- 14 Energy?
- 15 A. Correct. It reflects the rate base noted as expedited
- 16 rate filing.
- Q. Which excludes the generating assets?
- 18 A. It is smaller than the total company rate base and I
- 19 have not tracked the difference.
- 20 Q. Okay. Thank you. I have no further questions.
- 21 JUDGE MOSS: Thank you, Mr. Kuzma. All right. We
- 22 have -- Staff has indicated a few minutes for Mr. Gorman.
- 23 Please go ahead.
- MS. CAMERON-RULKOWSKI: Thank you, your Honor.

1 EXAMINATION

- 2 BY MS. CAMERON-RULKOWSKI:
- 3 Q. Good morning, Mr. Gorman.
- 4 A. Good morning.
- 5 Q. Please turn to page 5 of your rebuttal testimony.
- 6 This is Exhibit Number 44T.
- 7 JUDGE MOSS: Formerly marked as 42T.
- 8 THE WITNESS: I am there.
- 9 BY MS. CAMERON-RULKOWSKI:
- 10 Q. Thank you. And you state there that the comparable
- 11 earnings analysis should not be given any weight; correct?
- 12 A. I do.
- 13 Q. In prior testimony before this commission, you have
- 14 also been critical of the CE methodology; correct?
- 15 A. Generally, yeah, when it's presented, yes.
- 16 Q. Thank you. No further questions.
- JUDGE MOSS: Thank you. All right. Given the --
- 18 well, first of all, Mr. Gorman, that completes your examination
- 19 by the parties and we will have you back this afternoon for the
- 20 panel discussing the matter at the bench.
- 21 We've decided to go ahead and take an early lunch,
- 22 and -- however, we -- given that counsel are doing such a good
- job of moving things along this morning, we'll break until 1
- 24 o'clock. We'll see you back here promptly at 1:00, please.
- 25 And I think we should be able to finish up without having to

- 1 run too late this evening. We'll be in recess.
- 2 (A luncheon recess was taken
- 3 from 11:27 a.m. to 1:02 p.m.)
- 4 JUDGE MOSS: All right. Everyone, we are back from
- 5 our lunch and recess and our -- our well-mannered witnesses
- 6 have already empaneled themselves over here, and they will
- 7 recall, each of them, that they are under oath.
- 8 And so we will begin this juncture with our questions
- 9 from the bench, and then we'll allow for, hopefully, brief
- 10 redirect, if any. So I will just turn the floor over to
- 11 whomever.
- 12 COMMISSIONER JONES: So I get the first straw, I
- 13 guess. Welcome everybody. It's not often you get four of you
- 14 in the room together. This is more of a point of personal
- 15 privilege. So this is -- this could be the last time I get the
- 16 four of you together while I am here, and so I'm going to take
- 17 a little -- I'm going to ask some questions, you know, to
- 18 explore some of these differences in your recommendations,
- 19 because I think we have -- we have some unusual circumstances
- 20 in this case.
- 21 So the first question is this issue of the time
- 22 capsule. And we've a very difficult task, I think. We have to
- 23 go back in time and try to figure out both what were the
- 24 conditions of the capital markets in early 2013 and then look
- 25 forward all the way into the future, but now we cannot have

- 1 that benefit of hindsight. So how do we do that?
- 2 And you're -- because, Mr. Gorman, you were the only
- 3 one who submitted testimony in 2013, the first part of the
- 4 case; right?
- 5 MR. GORMAN: Yes.
- 6 COMMISSIONER JONES: So do you have any suggestions?
- 7 You have updated your runs for DCF, CAPM and risk premium to
- 8 reflect both 2014 today and then. And, Dr. Morin, you did the
- 9 same, although you did not submit testimony in the first round;
- 10 right?
- 11 DR. MORIN: Correct.
- 12 COMMISSIONER JONES: Okay. And, Mr. Parcell, you did
- 13 not submit two types of testimony, you just did one.
- MR. PARCELL: Correct.
- 15 COMMISSIONER JONES: And, Mr. Hill, you didn't really
- 16 submit testimony the first go-round. You referenced the other
- 17 study, so you just did one.
- MR. HILL: Right, for early 2013.
- 19 COMMISSIONER JONES: Okay. So any ideas, first of
- 20 all -- this is kind of a threshold question about how we should
- 21 kind of put ourselves in a time capsule. Weight certain
- 22 evidence, but not weight other evidence. Dr. Morin?
- DR. MORIN: Yeah, let me take a crack at it here.
- 24 It's not as difficult as it seems to go back to the future,
- 25 because we do have interest rate forecast data dating from

- 1 early 2013. We do have stock prices. We do have betas. We do
- 2 have dividend yields. And we do have analyst forecasts going
- 3 back in time.
- 4 So it's really not as difficult to replicate what
- 5 would have been the testimony in early 2013. And that's what I
- 6 tried to do. So the data is there. So it's not as formidable
- 7 a task as it might appear at first.
- 8 You have to forget, of course, take a blind eye to
- 9 what actually did happen and adopt a prospective attitude, but
- 10 the data's there.
- 11 COMMISSIONER JONES: And to the question of how much
- 12 weight we should give one or the other. I know in Order 10 we
- 13 opened up the Pandora's box, if you will. We said we're going
- 14 to -- we -- we think it's the discretion of the cost to capital
- 15 witness to develop evidence as he sees fit.
- So often, in many cases each of you will make
- 17 recommendations at the end of your testimony. You say
- 18 50-percent weighting to this, 75-percent weighting to this. I
- 19 mean, are there any percentages or any just general descriptors
- 20 of how we -- how much evidence we should give to 2013 versus
- 21 the 2014 run of it?
- 22 MR. HILL: From my point of view, and I -- I was the
- 23 guy that only did an analysis for 2013. I think that's the --
- 24 that's the real focus here, because that was the decision
- 25 point. And when you set cost of capital, I agree with

- 1 Dr. Morin, first of all, that the data is there.
- 2 The tricky thing is interest rate forecasts, because
- 3 we know what happened. They were forecast to go up, but they
- 4 didn't.
- 5 COMMISSIONER JONES: Right.
- 6 MR. HILL: We have to forget that that didn't and go
- 7 about our assumptions, like he said, forward-looking at 2013.
- 8 When we set cost of capital, we expect to set it for sometime
- 9 in the future. It's not just it's the -- it's the market data
- 10 now, but the market data that gives us the number now is
- 11 prospective market data, because expectations are built into
- 12 that data.
- 13 So the number we want from early 2013 should be
- 14 applicable to the company through the current time. If you --
- 15 if you look at the cost of capital today, it might be a little
- 16 lower than it was at the beginning of 2013, but I think the
- 17 cost of equity estimate from 2013 pretty much covers it.
- 18 I think Dr. Morin's two estimates are not too much
- 19 different from those two time periods. So from my -- for my 25
- 20 cents, I think the important focus for the commission is the
- 21 early 2013.
- 22 COMMISSIONER JONES: Okay. Dr. Parcell.
- MR. PARCELL: I agree with that. Me too.
- 24 COMMISSIONER JONES: Dr. Gorman.
- MR. GORMAN: I would, you know, like to remind the

- 1 commission that in early 2013 I actually did offer a rate of
- 2 return study. I was subject -- subjected to cross-examination
- 3 on that based on what was known and measurable in early
- 4 approximate. So my rate of return was defended based on only
- 5 what was known at that point in time.
- 6 So I would encourage you to look at the record and
- 7 supported by the recommendation at that time to -- to be pretty
- 8 strong evidence of what a finding of a fair return on equity
- 9 would have been based on only what was known and measurable in
- 10 early '13.
- 11 My offer of testimony in this case shows the change in
- 12 capital market cost, and I believe substantiates my belief that
- 13 capital costs have not changed significantly --
- 14 COMMISSIONER JONES: Right.
- 15 MR. GORMAN: -- since that time, and that my finding
- in early '13 is still reasonable today.
- 17 COMMISSIONER JONES: I understand that. And since you
- 18 raise that, I'm going to ask it. I had it for a later question
- 19 for you, but in that -- in the first round of this testimony,
- 20 you estimated a range, as I recall, of 8.6 or 8.8.
- 21 It was a wider range that had a lower bottom number;
- 22 correct?
- MR. GORMAN: That's correct, yes.
- 24 COMMISSIONER JONES: And in this case, in the second
- 25 round of the case, your testimony is 9.0 to 9.6 as being a

- 1 reasonable range.
- 2 MR. GORMAN: Correct.
- 3 COMMISSIONER JONES: So what are the primary drivers
- 4 for that? Is it expectations of future interest rates going up
- 5 for the DCF and the CAPM analysis or something else?
- 6 MR. GORMAN: I think it largely is the change in
- 7 interest rates that occurred over that time period, for future
- 8 interest rates. But it's also important to recognize that
- 9 there's been a change in the stock market volume, utilities
- 10 securities, also. Dividend yields have come down.
- 11 COMMISSIONER JONES: Isn't that -- if I could
- 12 interrupt. Isn't that primarily due to the Dow Jones Utility
- 13 Index or the EI utility stock prices going up 25 percent in
- 14 2013?
- 15 MR. GORMAN: Well, yes, that's what caused the yield
- 16 to come down, but that's also an indication that the market is
- 17 willing to accept lower yields and lower returns on equity.
- 18 You know, because those are market-based competitive rates of
- 19 return.
- 20 COMMISSIONER JONES: So during the lunch break, I went
- 21 back and looked at the order. May 7th, 2012. This is in
- 22 dockets UE-111048 and dockets 111049. As you recall, this is
- 23 the last time we set the cost of capital for this company,
- 24 after litigation and rounds of cost of capital witnesses.
- 25 So just let me read for the record, because I think it

- 1 would be informative and foundational as we go forward here.
- 2 It is in paragraph 89.
- 3 "Accordingly, we are forward RP," that's risk
- 4 premium, "and CAPM results little weight and give primary
- 5 weight in this case to the results of DCF analysis. In
- 6 this regard we find Mr. Gorman's DCF analyses, which
- 7 average to be 9.83 percent, to be the most comprehensive.
- 8 This average falls very near the midpoint of the
- 9 reasonableness range. Therefore, after careful
- deliberation and weighing all results, we've determined
- 11 that the midpoint of this range is reasonable for PSE's
- 12 return on equity. PSE's authorized return on equity
- should be 9.80 percent."
- So a couple questions on that. Mr. Gorman, at --
- 15 in -- in -- in that case we afforded most of the evidence and
- 16 we agreed with your analysis.
- 17 And in terms of the analytical methodologies in that
- 18 case, we gave more preference to the DCF analysis; right?
- MR. GORMAN: Yes.
- 20 COMMISSIONER JONES: And lastly, to risk premium and
- 21 CAPM. So this is for each of you. Should we do the same in
- 22 this case? And, for example -- and, Dr. Morin, I'd like you to
- 23 address this, each of you. This is mainly for Dr. Morin and
- 24 Dr. Gorman, but Mr. Hill -- Mr. Hill and Mr. Parcell, please
- 25 chip in as well.

- 1 Dr. Morin, your DCF goes down from 2013 utility
- 2 analysts. It goes from 10.1 percent to 9.6 percent in the
- 3 2013, 2014. Mr. Gorman, your -- yours goes up, which I find a
- 4 little -- yours goes -- let's take your -- and I know there's
- 5 controversy over sustainable growth.
- 6 Let's take the -- well, let's take sustainable growth,
- 7 because we'll talk about it. Yours goes from 8.38 percent to
- 8 9.05 percent. So why is this? I -- I respect both of your
- 9 opinions, and let's talk the premise that the commission will
- 10 continue to use DCF analysis as a primary weighting. I'm not
- 11 saying we will, but at that time we did.
- 12 So what's the reason for this discrepancy or -- or --
- or this divergence between you and Mr. Gorman?
- DR. MORIN: My -- my DCF analysis early in 2013 went
- down a little bit for the simple reason that the dividend
- 16 yields went down, because stock prices went up during that
- 17 period, so it's really as simple as that.
- 18 With regards to weighing, I've testified in two
- 19 hundred and forty cases, I think, in the last 30 years, and 48
- 20 jurisdictions. I've always, always used all the methods
- 21 available to me, risk premium, CAPM, and DCF.
- 22 Like a pilot flying on one instrument, it would be a
- 23 very dangerous flight to just rely on one instrument. So --
- 24 and you're dealing with expectations in the minds of investors,
- 25 I think it behooves us to look at all the evidence.

- Now, the 9.8 percent that you decreed in that decision
- 2 that you've just read was the commission's decision. And the
- 3 fundamental question here today, is that a fair and reasonable
- 4 number.
- 5 And to cut to the chase, Mr. Parcell has a range 9 to
- 6 10. I have a range of 9.6 to 10.2. Mr. Hill spoke about a 10
- 7 percent in Alabama. And Mr. Gorman's pretty close to 9.8. So
- 8 I think you've made the right decisions. That's my opinion.
- 9 But again, back to your initial question. I think all
- 10 methods should be weighted equally. They look at investor
- 11 expectations from a completely different perspective, and one
- 12 can be used to crosscheck the other, and I think look at all
- 13 the data.
- 14 COMMISSIONER JONES: Okay. Mr. Gorman. Let's just go
- 15 down the table here.
- 16 MR. GORMAN: Thank you. I generally agree with
- 17 Dr. Morin about you need to consider the -- the findings of
- 18 multiple market-based models and estimating the best estimate
- 19 of return on market cost of equity in each rate case.
- I too have been in this business for over 20 years,
- 21 and there have been periods where cost of good DCF numbers are
- 22 way too high and way too low. There have been periods where
- 23 risk premiums are skewed one direction or another. The CAPM
- 24 analysis also can move around quite a bit.
- 25 So I think there needs to be the development of

- 1 independent models and then use of sound judgment based on
- 2 observable market evidence and interpreting the results of
- 3 those models and whether or not they make sense in today's
- 4 marketplace.
- 5 That's what I did in the last case when I recommended
- 6 point estimate of 9.3, which was generally at the high end of
- 7 my range, because I wasn't very comfortable with those low-end
- 8 estimates. Today it's -- it's a stronger support for where I'm
- 9 at, because all of my models are strongly indicating the
- 10 current market cost of equity falls in the range of 9 to 9.6.
- 11 So it's pretty strong fundamentals at this point in
- 12 the marketplace. And that generally makes sense, because the
- 13 economy's improved quite a bit since -- since -- for the last
- 14 couple years, continues to improve. And the fundamental value
- 15 of -- valuation of these types of securities is becoming
- 16 stronger and more predictable.
- 17 So based on that sense of where the market cost of
- 18 equity has been since the beginning of this study period, I
- 19 would suggest that the 9.3 percent I estimated in the last
- 20 case, which was quite conservative based on the results of my
- 21 study, is equally conservative now, because the market evidence
- 22 showed that it was a pretty good estimate at that time and
- 23 remains a pretty good estimate.
- 24 COMMISSIONER JONES: Mr. Hill.
- 25 MR. HILL: I'm not going to disagree that you should

- 1 use more than one model. I think the DCF is probably the most
- 2 reliable of all of them, but they're all helpful. I do have to
- 3 take issue, if I may, with Dr. Morin on his statement that the
- 4 primary issue in this case is whether or not 9.8 is reasonable.
- I don't see that as the primary issue at all. In fact
- 6 I think that's -- it's a bit of a problem. If this were -- if
- 7 the commission had not had the previous, let's call it, a
- 8 signpost. Let's call 9.8 a signpost. Usually cost of capital
- 9 is, "Okay, boys, what's the number? Go out there and fish
- 10 around, do what you do, and find me a number and tell me what
- 11 the cost of capital is."
- 12 There's no guidepost -- "And see -- by the way, see if
- 13 your cost of capital can hit this post." That's very unusual.
- 14 I'm not aware of a situation where a prior allowed return has
- 15 been something to be of concern in estimating the cost of
- 16 capital.
- 17 That's basically just looking at the market, doing the
- 18 models we do and getting a number for what investors expect.
- 19 It doesn't have anything to do with what the previous award
- 20 was. So while agreeing with Dr. Morin, I have to take issue
- 21 with that one point.
- 22 COMMISSIONER JONES: I'm shocked that you're taking
- 23 that.
- MR. HILL: It's never happened before.
- 25 COMMISSIONER JONES: Mr. Parcell.

- 1 MR. PARCELL: Three quick points for me, please.
- 2 First of all, I agree with Mr. Hill that -- that the -- as I
- 3 read Order 10, you've asked us to give you our independent
- 4 analysis of what the current -- no, of what the 2013 cost of
- 5 equity was.
- 6 It just so happens (unintelligible) with the prior
- 7 case, but that's not a standard here. The standard is, in my
- 8 view, what we find to be the number from our own analyses.
- 9 My second point is pertaining to weights of
- 10 methodologies. I have for a long, long time used three
- 11 methodologies. And in some cases, I've used all three for my
- 12 recommendation.
- 13 COMMISSIONER JONES: Yes.
- 14 MR. PARCELL: But if this is an outlier, like I have
- 15 right now, I use two. And that's the beauty of having three,
- 16 to see if there is an outlier. So that's why I think it's
- 17 useful to have more than two, but you don't have to give equal
- 18 weight to all of them.
- And I'm the only person here who uses a direct
- 20 comparable -- I'll let Steve use the modification of it. I
- 21 think her audit is a useful method, and it's not as driven by
- 22 changes in interest rates as the other methods, so it's more of
- 23 a stable method.
- 24 COMMISSIONER JONES: Okay.
- 25 MR. PARCELL: Because I used achieved returns over one

- 1 or two business cycles plus projected it out three to five
- 2 years, so I think that's useful. That's my three points to
- 3 your question.
- 4 COMMISSIONER JONES: So, yes, you are the only one in
- 5 this case that does the comparable earnings analysis.
- 6 MR. PARCELL: Although Mr. Hill's --
- 7 COMMISSIONER JONES: That's true.
- 8 MR. PARCELL: -- market-to-book ratio method is
- 9 similar to that.
- 10 COMMISSIONER JONES: Yeah.
- MR. PARCELL: Unless he disagrees with me.
- 12 COMMISSIONER JONES: Well, you've all -- several of
- 13 you have written books on this, so I'll -- I'll -- I'll take
- 14 that point. I think it's accurate. Okay. A little more
- 15 granular analysis now, and focused on you, Dr. Morin and
- 16 Mr. Gorman.
- 17 The -- this issue of the decoupling factor and whether
- 18 or not it's embedded in investor expectations when you set the
- 19 cost of capital or not. It's a difficult question, I think.
- 20 But both of you agree in your final analysis on -- on the cost
- 21 of equity, yours at 9.8, Dr. Morin, and yours at 9.3 percent,
- 22 is that the -- any adjustment for a decoupling for customer
- 23 revenue, decoupling mechanism is embedded in that number;
- 24 right?
- DR. MORIN: Correct.

- 1 COMMISSIONER JONES: Mr. Gorman, is that an accurate
- 2 ways of phrasing it or is there a more artful way?
- 3 MR. GORMAN: It's my position that at the time the 9.8
- 4 was measured, the decoupling risk adjustment was not embedded
- 5 in that number.
- 6 COMMISSIONER JONES: Okay.
- 7 MR. GORMAN: More recent data where the mechanism has
- 8 been in use and the market is aware of it, it's part of the
- 9 regulatory mechanisms recognized by credit analysts and other
- 10 market participants in assessing the investment of risk of PSE,
- 11 so it's baked into the numbers now, but it's not baked into
- 12 9.8.
- 13 COMMISSIONER JONES: But it's baked into 9.3 percent
- 14 is my question to you, your recommendation of 9-3.
- MR. GORMAN: Yes.
- 16 COMMISSIONER JONES: Okay.
- DR. MORIN: I totally disagree with that position. I
- 18 think it was embedded in the data in 9.8 percent. And if you
- 19 look at the proliferation of risk mitigators, that began around
- 20 2008, 2009, in response to all these new business risks that
- 21 have suddenly appeared, like demand declining, costs going up,
- 22 rate base having to increase and so forth. So regulators have
- 23 responded in a very supportive manner to these new risks.
- 24 COMMISSIONER JONES: Yes.
- DR. MORIN: So it was in the data.

- 1 COMMISSIONER JONES: Yeah. I'm going to get to those
- 2 points in a minute, because I think that's highly debatable.
- 3 Let's -- let's talk about the proxy route for a minute between
- 4 especially you, Mr. Gorman, Dr. Morin.
- 5 You proposed, Dr. Morin, a proxy group of 25
- 6 companies, and you proposed 22 companies; right?
- 7 DR. MORIN: Correct.
- 8 COMMISSIONER JONES: Mr. Gorman, why -- why do you
- 9 think his, Dr. Morin's, proxy group is inaccurate? Is it
- 10 primarily because of M&A activities related to those six
- 11 companies that you mention?
- 12 MR. GORMAN: Those were the specific reasons that I've
- 13 mentioned, yeah, but when I developed my proxy group, I used
- 14 the risk factors I felt most accurately describe PSE's risk and
- 15 would produce a publicly traded proxy group that -- that
- 16 measures, that is consistent with those risks, that can be used
- 17 to measure a fair return on equity.
- 18 At the end of the day, the group that I identified I
- 19 think is a little different than the group Dr. Morin
- 20 identified.
- 21 DR. MORIN: And yet our DCF results are very similar,
- 22 so --
- 23 COMMISSIONER JONES: Dr. Morin, I think this morning,
- 24 in response to a question -- one of these issues that we're
- 25 grappling with, that I'm grappling with at least, is in the

- 1 proxy group -- well, let me preface my question.
- 2 This company is privately held. The stock is not
- 3 publicly traded. And, therefore, when you make comparisons in
- 4 a proxy group to other companies that are publicly traded with
- 5 market capitalizations that are liquid, easily understood, it
- 6 is not necessarily an apt comparison, in my view -- I don't
- 7 know if that's your view -- because this is a privately held
- 8 company.
- 9 But I think whatever your conclusion is on that, the
- 10 selection of a proxy group becomes even more important, because
- 11 what you're trying to simulate for this company, which is owned
- 12 by MacQuarie and Canadian pension funds, that may have
- 13 different investor expectations than a mutual fund or an
- 14 individual purchasing a utility stock, the selection of the
- 15 proxy group becomes very important, in my view.
- 16 So that's why I'm driving down on this a little bit.
- 17 And, Dr. Morin, when you said today that you are unaware, in
- 18 your proxy group, of all of the utilities in your proxy group
- 19 that don't have -- that have or don't have decoupling
- 20 mechanisms, that really surprised me, because I would think
- 21 that you would have had that knowledge before you put that
- 22 proxy group together.
- DR. MORIN: If I had done that, I would have ended up
- 24 with a very, very small portfolio of a handful of companies.
- 25 And the -- statistically, from a reliability point of view, the

- 1 results would not have been very satisfactory, in my view. So
- 2 if you just pick four or five companies that have exactly the
- 3 revenue decoupling, you have a statistically unreliable sample.
- 4 So I -- I'm a strong proponent now, in the last five,
- 5 six years, of larger samples, because of all the noise and the
- 6 data as well, mergers and acquisitions. And I've used a
- 7 similar network deferred, very large sample group.
- 8 COMMISSIONER JONES: But I -- and -- and I don't mean
- 9 to put you too much on the spot here, but it just gets to the
- 10 point of how granular we should be in our analysis of all these
- 11 issues. I think you used the word today innovative rate-making
- 12 mechanisms, supposedly innovative rate-making mechanisms, And
- 13 whether it's a multiyear rate plan, a CAPEX tracker, a power
- 14 cost adjustment mechanism, a decoupling mechanism, a power cost
- 15 adjustment -- a purchase gas adjustment for gas. These are all
- 16 risk mitigation mechanisms.
- 17 And so it's -- it's difficult to ascribe a value to
- 18 that, at least in my mind, to put a value on that as it affects
- 19 your proxy group. Am I off base here?
- DR. MORIN: My point this morning was that investors
- 21 do not discriminate, oh, this company has revenue decoupling,
- 22 only covers one-third of revenue. This other company has
- 23 depreciation tracker.
- 24 They look at the degree of supportiveness of the
- 25 commission. They look at risk mitigators as a package deal, is

- 1 this commission of the new risks that have appeared, the new
- 2 world order I call it.
- 3 And that's the spirit in which I selected the group.
- 4 They all had risk mitigators, 80 percent of them do. And
- 5 again, if I said, okay, I'm just going to pick the ones that
- 6 had exactly the same decoupling mechanism as PSE, I would have
- 7 ended up with two or three or four companies.
- 8 COMMISSIONER JONES: Dr. Morin, are you familiar with
- 9 all the risk mitigation mechanisms that PSE already has even
- 10 before this? And I'll just list a few for you.
- 11 It has a power cost adjustment mechanism with sharing
- 12 bands and a debt band. It has numerous deferred account --
- 13 deferred accounting. Last time I looked, I think it was over
- 14 500 million; hence, many, many deferral accounting petitions.
- 15 It has an automatic storm damage deferral. Recovers
- 16 all of its -- your point on energy efficiency, this company
- 17 recovers all costs associated with energy efficiency, a state
- 18 mandate through a rider, a tariff rider.
- 19 And up until the path break in 2013 case, they were
- 20 filing about every year or every other year to recover costs.
- 21 So those are all the risk-mitigation mechanisms that we already
- 22 had in place before 2013.
- 23 And so when you talk about innovative rate-making
- 24 mechanisms or any of you -- I think Dr. Vilbert has that in his
- 25 testimony as well, and I'm -- we'll talk to Mr. Vilbert --

- 1 Dr. Vilbert later on this afternoon.
- 2 But I -- I quess my question is: After all of these
- 3 mechanisms have been put in place by the commission, and then
- 4 you put in a decoupling and K-factor and an expedited rate
- 5 filing, what risks -- what are the major risks left for a
- 6 company that really isn't constructing anything? They have no
- 7 major plants under construction. There's no construction risk.
- 8 DR. MORIN: There certainly is the band risk, business
- 9 risk because of a sluggish economy, which is getting better,
- 10 admittedly. And also because of conservation efforts and more
- 11 efficiency in appliances and so forth, there's definitely an
- 12 increase in business risk.
- 13 COMMISSIONER JONES: Okay.
- DR. MORIN: And you have cataloged a series of
- 15 remedies to try to counter that and offset that, and so have
- 16 many other companies. My point is, is that these mechanisms
- 17 that you speak of have proliferated in recent years, and many,
- 18 many, many companies, the ones in my group, have similar
- 19 mechanisms. Maybe not all of them. Maybe even more supportive
- 20 than others. And I applaud the commission for that.
- 21 COMMISSIONER JONES: Okay. Mr. Gorman, let's go down
- 22 the table here.
- MR. GORMAN: Though I agree that when actions are
- 24 taken place in the industry, there's heightened awareness of
- 25 those type of regulatory mechanisms to try to mitigate risk,

- 1 but just because there's an initiative in the industry, that
- 2 doesn't mean that a specific company's risk has been positively
- 3 impacted.
- 4 That's a little bit like saying that the electric
- 5 industry has an A bond rating, but our subject company is below
- 6 investment grade bond rating, so it's appropriate to assume
- 7 that it's an A-rated bond company, because that's what all
- 8 other electric utilities are.
- 9 Investors don't do that. Regulatory commissions, in
- 10 my experience, don't approve proxy groups based on that
- 11 principle. So if Puget Sound, regardless of what was going on
- 12 in the industry, didn't have a decoupling mechanism at the time
- 13 the 9.8 percent return on equity was found to be appropriate
- 14 for its risk at that time, that 9.8 is -- is no longer
- 15 reasonable if regulatory mechanisms have reduced their
- 16 operating risk since that time. And that's what's happened.
- 17 So 9.8 percent return on equity is no longer
- 18 reasonable for Puget Sound Energy based on that one fact alone.
- 19 And identifying proxies that are similar investment risk to the
- 20 subject company, it's imperative that you identify companies
- 21 that are reasonably -- reasonably risk comparable to the proxy
- 22 group.
- It requires some observable evidence, generally bond
- 24 rating, to help identify what other companies of comparable
- 25 risk are.

- 1 Now, the bond rating encapsulates total investment
- 2 risk, which includes all regulatory mechanisms. It reflects
- 3 the service area economic risk. It reflects the strength of
- 4 management effectively and efficiently operate their company,
- 5 and it reflects the general comparison of that company's
- 6 investment characteristics to corporate bonds in general.
- 7 So it's a good measure of identifying companies that
- 8 are reasonably comparable in investment risk to the subject
- 9 company. And that's a primary factor I relied on. The bond
- 10 rating's risk relates to how the utility produces cash flows
- 11 that are sufficient and predictable enough to make the debt
- 12 service payments on the utility's bonds. But those cash flows,
- 13 after they make the debt service payments, are the very same
- 14 cash flows that are available to the utility to meet the equity
- 15 owner's expected investment returns.
- 16 So it's a pool of cash flows with priority of payment,
- 17 but the amount and the predictability of those cash flows
- 18 describes investment risk for that company for both debt
- 19 investors and for equity investors.
- 20 COMMISSIONER JONES: Mr. Hill, Mr. Parcell, do you
- 21 have any comment on this issue of the proxy, selection of the
- 22 proxy group and risk mitigation factors and how we try to parse
- 23 through this?
- 24 MR. HILL: I have a couple comments. I think, unlike
- 25 Dr. Morin and Mr. Gorman, I try to do a more targeted proxy

- 1 group. They generally have a large number of companies. My
- 2 company number is usually smaller.
- 3 I try to pick companies that have closer bond ratings
- 4 and size factors or other factors that are pertinent I think to
- 5 the risk of the operation, and so I wind up with a sample group
- 6 of ten to 18 companies where they may -- might use 20 or 25.
- 7 So rather than sort of broadcast, I try to narrowcast what my
- 8 sample group is.
- 9 I don't think that the regulatory mechanisms we're
- 10 talking about in general here are not ubiquitous. Decoupling
- 11 is certainly not ubiquitous. And I think I had to check my
- 12 sample group for the amount of companies that had decoupling to
- 13 determine to what extent I was going to make an adjustment. I
- 14 did that.
- 15 I have a discussion at pages 81 and 83 of my testimony
- 16 talking about Dr. Morin's sample group and Dr. Vilbert's
- 17 analysis of that to show what methods were, regulatory methods
- 18 were available. And my assessment of it is, is that far less
- 19 than half of those companies have the kind of mechanisms
- 20 they're talking about.
- 21 First of all, many of the companies have large
- 22 unregulated portions which, of course, you know, they're not
- 23 going to have regulatory mechanisms. That wasn't taken into
- 24 account in that analysis.
- 25 So I'm not going to discuss it. I talk about it in my

- 1 testimony. But it's true generally that there has been a big
- 2 push for trackers, let's call them trackers. And a lot of
- 3 people do have them, you know. They started out as fuel cost
- 4 adjustments, you know. That was the first tracker that was
- 5 widely used.
- 6 Pretty much everybody has those now. So that's a
- 7 wash, you know, you have to say. But then -- then they begin
- 8 to be construction trackers and began to be quip trackers
- 9 and -- and there's a lot of them out there. There's no
- 10 question about it.
- But are they ubiquitous? No, they're not ubiquitous.
- 12 They exist for some companies, but not for others. And it's
- 13 very difficult to get down to that. This is I think the heart
- 14 of your question, Commissioner.
- 15 It's very difficult with cost of capital analysis to
- 16 get to that level, that granular level of can I assign a basis
- 17 point impact of this company having a quip tracker and this
- 18 company not. And I think the answer to that is "no." It's
- 19 just not that accurate. Can't do it.
- 20 COMMISSIONER JONES: Yeah, that's -- that's the thrust
- 21 of my question, I think. Mr. Parcell.
- 22 MR. PARCELL: Saying about the same thing in different
- 23 words. There's two ways to look at risk, a micro sense and a
- 24 macro sense. A micro sense you say, well, how much of risk is
- 25 reduced by decoupling, how much risk is reduced by fuel

- 1 adjustment. But that's very difficult.
- 2 A macro assessment of risk is you look at the bond
- 3 ratings, because utilities you only have bond ratings, not
- 4 the whole companies. At least they might both have the -- you
- 5 only have bond ratings. And that's supposed to be like the
- 6 spaghetti commercial, everything's in there already.
- 7 So if you look at the ratings, it's -- that's should
- 8 be a criteria for selecting proxy companies. Because all --
- 9 all decoupling is not created equal. All fuel causes are not
- 10 created equal.
- 11 I'm sometimes in a hearing about where a company has a
- 12 lot of so-called trackers, and I'll ask a data request, "Please
- 13 indicate what portion of your operating expenses in a test year
- 14 are recovered through tariffs and trackers." But that's only
- 15 information the company can give you. You can't go to a source
- 16 and use that to select proxy companies.
- 17 So that I -- I think that the macro approach is
- 18 better. And you -- there are, for companies publicly traded,
- 19 you can use Value Line safety, Value Line betas. So -- plus I
- 20 don't like to get into a contest of who has the best proxy
- 21 group. When I do cost of capital testimony, I do develop my
- 22 own and use everybody's else's, too. I do it all the time,
- 23 don't find much different results.
- 24 COMMISSIONER JONES: Mr. Parcell, you produced a --
- 25 this is on to CAPM now. You produced a CAPM of 6.70 percent

- 1 while Mr. -- Dr. Morin's was 9.8, Dr. Gorman's was 8.4, and,
- 2 Mr. Hill, I think yours was 7.42 percent.
- 3 So can you briefly describe, summarize the reasons why
- 4 your CAPM was so much lower than the other witnesses. Is it
- 5 due to the beta estimate? Is it due to the market risk premium
- 6 or what?
- 7 MR. PARCELL: The primary difference is I use the
- 8 current level of interest rates. In other words, the current
- 9 level of interest rates reflects what they are today. They are
- 10 real. And Mr. Gorman and Dr. Morin use projected levels of
- 11 interest rates.
- 12 I wish I could go into a bank with a Value Line sheet
- 13 and say, "Well, projected rates are four percent. Can I have a
- 14 CD for four?" They'll laugh me out of the place. Rates are
- 15 what they are. So I use -- I use actual current rates, and
- 16 they use projected rates. That's the main difference.
- 17 COMMISSIONER JONES: Okay.
- 18 MR. HILL: I agree with that.
- 19 COMMISSIONER JONES: Any response to that, Dr. Gorman?
- 20 MR. GORMAN: Well, I mean --
- 21 COMMISSIONER JONES: Mr. Gorman.
- 22 MR. GORMAN: The rate of return is designed to be --
- 23 to give the utility an opportunity to have fair compensation
- 24 when rates are in effect, not just right now. So in designing
- 25 that fair rate of return, you need to consider current

- 1 observable interest rates, what a bank would give you right
- 2 now. But that same rate of return will be in effect a year
- 3 from now, and will that rate of return still be reasonable.
- 4 So that's one consideration for using both current
- 5 observable and projected interest rates is that there is some
- 6 concern for being conservative and producing a rate of return
- 7 that would be balanced during a rate effective period.
- 8 DR. MORIN: Last comment. The difference is basically
- 9 because of the use of current yields versus prospective yields.
- 10 One thing that has always bothered me in the last couple of
- 11 years is that I've been forecasting higher yields for several
- 12 years now and they haven't materialized yet.
- 13 But anyway, that's in the minds of investors when they
- 14 make an investment decisions. The problem with the T-Bond
- 15 yields in the last couple of years, I'm not sure they no longer
- 16 market rate. They're really a ministry rate, the results of
- 17 quantitative easing 1, quantitative easing 2, QE infinity, you
- 18 know. It's been going on for quite a while, so I'm not sure
- 19 that these current yields are market rates anymore.
- 20 But the prospective yields is quite consistent with
- 21 the notion that investors make investment decisions based on
- 22 expectations.
- 23 COMMISSIONER JONES: And just the difference between
- 24 the two of you on CAPM in your market-free rate, Mr. Gorman,
- 25 you used a risk-free rate of 4.10 percent, and you used a rate

- 1 of --
- 2 DR. MORIN: I used 4-6, because I use all of the
- 3 forecasters.
- 4 COMMISSIONER JONES: So that's a 50 basis point --
- 5 DR. MORIN: I use Global Insight, Blue Chip, and Value
- 6 Line, and CBO.
- 7 COMMISSIONER JONES: And, Mr. Gorman, what did you
- 8 use?
- 9 MR. GORMAN: I used the consensus of economists
- 10 projected future Treasury bond yields rather than individual
- 11 estimates of growth that Dr. Gorman used. And doing that I
- 12 think is consistent with the principle Dr. Morin and I both use
- in using consensus analyst growth rates rather than individual
- 14 analyst growth rates for earnings in our DCF models.
- 15 It captures a broader spectrum of what market
- 16 participants are projecting for future Treasury yields with the
- 17 consensus projection as opposed to individual analyst
- 18 projections.
- 19 COMMISSIONER JONES: Okay.
- 20 MR. HILL: One last comment. Current yields look to
- 21 the future. They are prospective. Everyone that buys, that's
- 22 buying Treasury bonds today, and they're bought by a billion
- 23 dollars every minute, and these are smart people. They're
- 24 buying long-term 30-year Treasury bonds that yield right now
- 25 about 2.75 percent. They know what the projections are, but

- 1 they're plunking down hard money right now for those yields,
- 2 because they know what to expect.
- 3 COMMISSIONER JONES: True. And it also -- and I don't
- 4 want to go there with this line of questioning. I think a few
- 5 of you were here for Pacific Power. It also involves
- 6 international debt investors --
- 7 MR. HILL: Yes.
- 8 COMMISSIONER JONES: -- and them placing large amounts
- 9 of money in our market.
- 10 MR. HILL: Yes.
- 11 COMMISSIONER JONES: And there is a big interest rate
- 12 differential between those markets and our market today. But I
- 13 don't want to go there. We could spend at least an hour on
- 14 that, and my chairman is saying "no."
- 15 Risk premium. This is primarily for the two of you,
- 16 Dr. Morin and Mr. Gorman. Dr. Morin, I think in your DCF
- 17 analysis, you emphasize to us that it should be forward-looking
- 18 when we estimate g, the small g, the growth rate. And there's
- 19 great contention always about what the g should be.
- 20 Yet in the risk premium analysis, you were just -- at
- 21 least your model relies on historical data, going from 1931 to
- 22 2011 in your estimate. And, Mr. Gorman, you seem to be
- 23 advocating either for more forward-looking data estimates, if
- 24 you will, or a mix of the two.
- 25 So, Dr. Morin, why do you rely so much on historical

- 1 data for your risk premium analysis? And just to cut to the
- 2 chase, your -- your analysis, coincidentally, comes out at 9.8
- 3 percent for risk premium, and your analysis --
- 4 DR. MORIN: So you were right.
- 5 COMMISSIONER JONES: I'm not saying that's the right
- 6 number, but that's what you come up with based on risk premium.
- 7 And, Mr. Gorman, your number is what?
- 8 MR. GORMAN: 9-6.
- 9 COMMISSIONER JONES: 9-6. So not a big difference.
- 10 But address that point on historical data versus a hybrid or
- 11 more forward-looking estimates.
- 12 DR. MORIN: Two points. Number one, I use both
- 13 prospective estimates of the market risk premium using the DCF
- 14 on the market index, and I use historical data as well. The
- 15 reason I use historical data is because, in all the textbooks
- 16 of finance, there's great references to the Morningstar
- 17 Valuation Yearbook.
- 18 COMMISSIONER JONES: What used to be the Ibbotson
- 19 Book.
- 20 DR. MORIN: What used to be called the Ibbotson Book.
- 21 And that data is prevalent in almost everywhere, in all the
- 22 finance textbooks and literature and credit reports and so
- 23 forth. So investors are very cognizant of that. So that's why
- 24 I give credence to it.
- 25 And also over very, very, very long time periods --

- 1 you said 1931 to 2014 -- investor expectations do get realized
- 2 or else nobody would invest money otherwise. So those are the
- 3 two reasons. So I use both prospective and historical.
- 4 COMMISSIONER JONES: And just before you turn it over
- 5 to Mr. Gorman, again, this is 2000 -- early 2013 analysis. So
- 6 why -- why did your data set end in 2011?
- 7 DR. MORIN: Oh, because the Ibbotson yearbook doesn't
- 8 come out till March and April.
- 9 COMMISSIONER JONES: Got it. Okay. Mr. Gorman.
- 10 MR. GORMAN: Well, you know, I used historical data
- 11 for two reasons. One was to look at the historical market risk
- 12 premium estimates within that data, not just one estimate, but
- 13 all the estimates for the market risk premium.
- I also used the historical data to produce a risk -- a
- 15 risk premium estimate of what a forward-looking return on the
- 16 market is and develop a risk premium based on that risk premium
- 17 market return estimate.
- 18 The bigger difference is between my reliance on the
- 19 historical data and Mr. Morin's is I look at all the point
- 20 estimates that the Morningstar document offers investors.
- 21 Dr. Morin predominantly relies on the market risk premium
- 22 estimate by comparing total returns on the stock versus only
- 23 the income returns on the bonds.
- 24 And the income returns on the bonds ignores capital
- 25 change, price changes in the bonds themselves. So it

- 1 represents an investment that's truly not available to any
- 2 investor. So it is a risk-free rate estimate that Morningstar
- 3 offers, but it compares investment in -- in the stock index
- 4 versus investments in Treasury bond investments that are --
- 5 simply is not available to an investor.
- 6 You can't buy a 30-year Treasury bond and not have it
- 7 change in price from year to year. And if you have a change in
- 8 price in your expected return on a Treasury bond yield is going
- 9 to be different than the income return on that bond alone.
- 10 Now, there may be some risk element of that change in
- 11 market price of that bond, which is true. But the question
- 12 then is, is what is the proxy for the risk-free rate? If it's
- 13 a 30-year Treasury bond, then look at a true investment in a
- 14 30-year Treasury bond. That's the total return on it.
- 15 And when you compare the total return on stocks versus
- 16 a total return on Treasury bonds, you get a risk premium that's
- 17 a little bit lower than the risk premium you get by looking at
- 18 only the income return on the bonds. It's a relevant data
- 19 point and I think it's important to include it in a CAPM study.
- 20 COMMISSIONER JONES: Back to DCF for a minute. And
- 21 this is for you, Dr. Morin. You're fairly critical of
- 22 Mr. Gorman's use of the sustainable growth DCF method. You use
- 23 words like "inherent circularity," "confusion."
- 24 Why? Can you just summarize for me why you're -- why
- 25 you're critical of that.

- DR. MORIN: Sustainable growth drills it down to what
- 2 are the sources of that growth, where is that growth coming
- 3 from. It's coming from the retention of earnings. The
- 4 earnings that are not paid out as dividends are retained and
- 5 plowed back as increments to the rate base, basically.
- 6 And if you take that retention ratio and you multiply
- 7 by the expected profitability of those funds, you have a
- 8 measure of group. That's where growth comes from, addition to
- 9 the rate base times the profitability of those additions.
- 10 Now, the reason we have a rate case is because the
- 11 rate of return is inadequate. That's why we're here, generally
- 12 in a general rate case. So you cannot use a rate of return to
- 13 infer another rate of return. You're really going around that
- 14 squirrel in the cage and circles. That's the main reason. And
- 15 there are other reasons as well, and I won't go into during my
- 16 testimony.
- 17 COMMISSIONER JONES: Okay.
- 18 DR. MORIN: It's circular. That's the quick answer.
- 19 COMMISSIONER JONES: Mr. Gorman, your response, sir.
- 20 MR. GORMAN: Well, I disagree with particularly the
- 21 way I've constructed my sustainable growth DCF model. I didn't
- 22 rely on current actual earned returns of the company. Rather,
- 23 I looked at Value Line's three to five year projected for the
- 24 basic parameters of the model.
- 25 So Value Line is projecting changes in the utilities

- 1 earnings and cash flows and book values largely that can be
- 2 produced by successful operation of the company, successful
- 3 rate case filings, and general impacts from economic factors
- 4 that are outside the utility management's control.
- 5 So with all of those parameters in hand, I used it as
- 6 a method of relying on it, a market participants' forecast,
- 7 Value Line, to try to derive a sustainable growth rate data
- 8 that would be available to investors if they use calculators to
- 9 go -- to estimate what potential growth rates can be.
- 10 The idea of the circularity is -- is an illustration
- 11 of just how complicated it is to forecast what earnings growth
- 12 will be. The earned return on book equity for the publicly
- 13 traded company is not an estimate of the earned return on
- 14 equity for the regulated utility.
- 15 COMMISSIONER JONES: Right.
- 16 MR. GORMAN: There can be many differences between the
- 17 utility's earned return on equity and that of its publicly
- 18 traded parent company. So it doesn't have -- doesn't have to
- 19 line up what I estimate the market-required return on that
- 20 stock to be to apply it to the utility plant investment
- 21 necessarily with what Value Line is projecting the earned
- 22 return on book equity to be for the parent company.
- 23 By setting a return on equity equal to the
- 24 market-based return for a utility, they can receive the same
- 25 rate of return for incremental investment in utility plant

- 1 equipment that its parent company can get by selling additional
- 2 shares to the market or even buying back its own shares from
- 3 the market. So it meets the Hope and Bluefield standards of
- 4 comparable return for comparable investment risk.
- DR. MORIN: But if you set a rate of return based on
- 6 Value Line's expectation, let's say 12 percent, the only way
- 7 the company can earn 12 percent is if rates are set to get 12
- 8 percent. And then you can recommend 9.8. You have a
- 9 tremendous dislocation here. That's why it's circular.
- 10 MR. GORMAN: That's precisely the point of
- 11 disagreement is the holding company can earn 12 percent where
- 12 the utility company is earning 9.3 percent. That can happen
- 13 because the holding company has affiliates and assets in
- 14 addition to its regulated utility operations.
- 15 So that's the point of disagreement between us. I
- 16 look at the holding company for what it is, a holding company
- 17 of many companies, including regulated utility companies.
- 18 MR. HILL: I think it's a little simpler than that.
- 19 The return on book equity is not equal to the cost of capital.
- 20 I mean, XYZ utility can be projected by Value Line to earn a 12
- 21 percent on book equity, and -- and people can pay twice book
- 22 value for that stock, and that they're not going to get a
- 23 12-percent return. Their market return is going to be much,
- 24 much less. So it's not circular.
- Value Line can project a 12-percent return for XYZ.

- 1 The cost of XYZ capital, the return that investors require in
- 2 the marketplace can easily be nine percent. That's not a
- 3 circular problem.
- 4 COMMISSIONER JONES: Okay. Let's leave it there for
- 5 now. Mr. Gorman, and I think we have -- don't we have
- 6 questions for Mr. Vilbert? We have cross-examination for him
- 7 later. But you -- on pages 30 -- I'm in your -- what are we
- 8 calling this now, Judge? MPG-25T? Yes.
- 9 25T, pages 57 and on, you dispute Dr. Vilbert's
- 10 allegation that decoupling mechanisms stabilize utility's cash
- 11 flows in support of strong credit ratings. So could you go
- 12 through some of that reasoning for me again.
- I -- I think some of it centers on revenues versus net
- 14 income. When we talk about stability of revenues versus
- 15 stability of earnings, and give me your high-level assessment
- 16 of that again, not from a statistical standpoint, but from a
- 17 cost of equity standpoint.
- 18 MR. GORMAN: I think the difference between me and
- 19 Dr. Vilbert is not on that -- is not a fact of whether
- 20 decoupling can help stabilize utility's bond rating. I think
- 21 we differ on whether or not a decoupling mechanism impacts
- 22 utility's cost of equity capital.
- 23 The -- you know, in my cross exhibit, the company
- 24 offered is a Moody's report that talks about the -- the
- 25 credit-supportive aspects of decoupling mechanisms.

- 1 COMMISSIONER JONES: This is the Moody's report issued
- 2 31st July, 2014. I think this is after we issued our order,
- 3 our multiyear rate plan and decoupling order; right?
- 4 MR. GORMAN: That's correct.
- 5 COMMISSIONER JONES: No, this is in the following
- 6 summer.
- 7 MR. GORMAN: It was after the rate --
- 8 COMMISSIONER JONES: Yeah.
- 9 MR. GORMAN: -- where the decoupling mechanism was
- 10 approved and gave some time period to review the impacts of.
- 11 It was highly regarded as credit support. And the reason it's
- 12 credit supportive, it's because it transfers the sales risk
- 13 from the utility -- from the utility and its investors to
- 14 customers.
- 15 Utility no longer has a sales risk, because they're
- 16 able to adjust decoupling charges to customers in a way that
- 17 provides assurance that it will fully recover its allocated
- 18 revenue requirement from each customer.
- 19 Conversely, customers' rates will be changed based on
- 20 whether or not the utility's sales are in line with
- 21 expectations and they did or did not fully recover -- the
- 22 utility did or did not fully recover the cost.
- So there is greater probability, greater assurance
- 24 that the utility will recover the revenue requirement that
- 25 provides for recovery of all operating cost, including debt

- 1 interest expense and depreciation expense. And by doing that,
- 2 you stabilize the cash flows of the utility, which are
- 3 depreciation expense and internal equity returns. And if it's
- 4 on pre-tax basis, it would -- you stabilize the EBITDA and the
- 5 other financial metrics of the company. They're more stable.
- 6 They're more predictable.
- 7 COMMISSIONER JONES: Right.
- 8 MR. GORMAN: And when you make that happen, the risk
- 9 of investing in those securities is less. Again, I said this
- 10 before. The cash flows we're focusing on here are total
- 11 company operating cash flows. Those are the cash flows that
- 12 enable the utility to make its debt service payments, to pay
- 13 the debt principal, to take the debt interest on the debt
- 14 service obligation.
- 15 The cash flow that's left after that is available to
- 16 reinvest in plant equipment, to pay dividends, and to have some
- 17 level of equity earnings to plow back into the company to grow
- 18 its book value and grow its rate base.
- 19 The stability of that cash flow, the predictability of
- 20 that cash flow impacts the investment risk of the enterprise.
- 21 And if you stabilize it, you make it more predictable, the risk
- 22 goes down and a fair consideration of the uncertainty of those
- 23 cash flows would suggest a lower cast of capital.
- 24 COMMISSIONER JONES: Dr. Morin, just before you take
- 25 the microphone, one final, then I'll go to you. Mr. Gorman,

- 1 could you turn to page 63 of your -- of that testimony,
- 2 MPG-25T, and lines 22 through 25 and on. Are you there?
- 3 MR. GORMAN: Yes.
- 4 COMMISSIONER JONES: So we had this discussion earlier
- 5 about using all methodologies, DCF, cap and risk premium. But
- 6 do you see there, you're making the assertion -- and I'll read
- 7 it for the record. Quote,
- 8 "Makes it imperative that the commission give strong
- 9 consideration to reasonable DCF and CAPM return estimates
- for this proxy group, " meaning Dr. Morin's proxy group,
- "of companies in this case. There is no evidence that
- 12 the 9.8 percent awarded previously included a proxy group
- 13 with these current risk attributes," and then you go on.
- 14 So you appear to be saying in this sentence, before we
- 15 go to Dr. Morin -- and he can rebut this, if he wishes -- that
- 16 we should give more weight to DCF and CAPM and not so much to
- 17 risk premium.
- 18 MR. GORMAN: Well, the argument flowed specifically
- 19 from the proxy group companies.
- 20 COMMISSIONER JONES: Yeah.
- 21 MR. GORMAN: And the DCF and CAPM are applied
- 22 specifically to those proxy groups. The risk premium
- 23 methodology, as just about everybody did, is more of a general
- 24 market measure and it's not specifically tied to that proxy.
- 25 COMMISSIONER JONES: I understand now. Okay.

- 1 Dr. Morin.
- 2 DR. MORIN: I was just going to say, with regards to
- 3 the impact of decoupling on cost of capital, you were
- 4 discussing a Moody's credit rating report which mentions the
- 5 impact of decoupling on the cost of equity.
- 6 Doesn't that reinforce the whole idea that the impact
- 7 of decoupling is already embedded in market data, like bond
- 8 ratings, like stock prices, like betas? I don't think there's
- 9 any question that decoupling reduces risk in an absolute
- 10 fashion. There's no question about that. I think we all agree
- 11 on that. But does it really reduce risk on the relative basis,
- 12 relative to the peer group.
- 13 COMMISSIONER JONES: Right.
- 14 DR. MORIN: And the fact that investors are aware,
- 15 already that's in this stock price and it's in the beta. It's
- 16 already in there, so you don't want to double count its impact.
- 17 Plus you've got the Dr. Vilbert evidence, very solid
- 18 statistical evidence, that shows the impact is very small.
- 19 It's zero.
- 20 COMMISSIONER JONES: Right. And just before -- I'd
- 21 like to hear from Mr. Hill and Mr. Parcell. Before we get
- 22 there, talking about Moody's.
- 23 Have you read Moody's analysis on the utility of the
- 24 future and this disruptive change that you refer to?
- DR. MORIN: The new paradigm?

- 1 COMMISSIONER JONES: Because they --
- 2 DR. MORIN: Yes.
- 3 COMMISSIONER JONES: -- they appear to be taking a
- 4 different argument than you. And many of us, I included, have
- 5 been to numerous conferences on this subject, utility of the
- 6 future, disruption, DG, EE, Google coming in, other companies
- 7 coming in. It's becoming competitive.
- And I think it's fair to say, if you're objective on
- 9 this, that there's valid arguments on both sides. And I think
- 10 Moody's has come down on the other side saying that regulatory
- 11 commissions are providing good support to regulated utilities,
- 12 there are a number of tools in the toolbox, those tools are
- 13 being used, and as opposed to some other analyst, don't worry
- 14 so much.
- 15 That's -- that's a high-level summary. But you seem
- 16 to be arguing otherwise, at least today, that -- that there is
- 17 this huge disruptive change going on in the industry that
- 18 should be reflected in cap structures or the cost of equity.
- DR. MORIN: No, all I'm saying is that -- I totally
- 20 agree with you, by the way. I think regulators have
- 21 overreacted by proliferating all of these mechanisms to
- 22 mitigate those risks that you're talking about, demand risks
- 23 following cost going to up, new investments, renewables,
- 24 compliance and all that.
- 25 And that's new. That's relatively -- the intensity of

- 1 it is relatively new. I've never seen it before, this
- 2 explosion of mechanisms. And I talk about a paradigm shift in
- 3 my national seminars. So we're on the same page.
- 4 COMMISSIONER JONES: Okay.
- 5 MR. GORMAN: Can I respond to one thing he said.
- 6 COMMISSIONER JONES: Sure.
- MR. GORMAN: Just going back to the Moody's report.
- 8 JUDGE MOSS: Please use the mic.
- 9 MR. GORMAN: Yeah. And this Moody's report --
- 10 COMMISSIONER JONES: And just for the record, this
- 11 Moody's report, at least the one I'm looking at, Mr. Gorman, is
- 12 MPG-45X.
- MR. GORMAN: Yes, that's correct. This Moody's report
- 14 doesn't talk about the regulatory mechanisms that have -- that
- 15 were in effect for the entire industry. They talk about the
- 16 regulatory mechanisms that were approved for Puget Sound in its
- 17 last rate case. So those regulatory mechanisms help define the
- 18 risk in this report which largely followed the last rate case.
- 19 COMMISSIONER JONES: Okay.
- MR. GORMAN: So again, my position isn't -- is that
- 21 it's not that decoupling isn't part of the risk assessment of
- 22 Puget Sound right now. My position is that it was not part of
- 23 its risk when it was awarded an 9.8 percent return on equity.
- 24 COMMISSIONER JONES: Mr. Hill, Mr. Parcell, do you
- 25 have any comments on this disruptive change in the industry and

- 1 a paradigm shift causing all these, if I could paraphrase,
- 2 disruption to the traditional regulated utility business model
- 3 where it cannot recover its fixed costs and variable costs and
- 4 therefore --
- 5 MR. PARCELL: I do.
- 6 COMMISSIONER JONES: You do?
- 7 MR. PARCELL: Yes. Case in point is a cross exhibit
- 8 given to me this morning, DCP-18 CX. It's a Moody's rating
- 9 action on Puget Sound Energy dated January 13th, 2014.
- 10 COMMISSIONER JONES: Hold off for a minute.
- MR. PARCELL: Sure.
- 12 COMMISSIONER JONES: Just let me get there.
- MR. PARCELL: DCP-18 CX.
- 14 COMMISSIONER JONES: Okay. And that was issued
- 15 January 30th, 2014.
- MR. PARCELL: That's correct.
- 17 COMMISSIONER JONES: And it has the header
- 18 "Approximately 5.2 billion of debt affected."
- 19 MR. PARCELL: That is correct.
- 20 COMMISSIONER JONES: That's PSE's debt. Okay.
- MR. PARCELL: And in a nutshell, what Moody's is
- 22 saying here, on this date they raise the ratings of almost all
- 23 natural gas and electric utilities in the country. And the
- 24 rating -- rating rationale paragraph, the third paragraph down,
- 25 I'll read two sentences.

1	"The primary driver of today's rating action is
2	Moody's more favorable view of the current credit
3	supportiveness of the US regulatory framework as detailed
4	in our September 23, 2013, request for comment, quote
5	proposed refinements to the regulated utilities rating
6	methodology and our evolving view of US utility
7	regulation. Factors supporting this view include better
8	cost recovery provisions, reduced regulatory lag, and
9	generally fair and open relationships between utilities
10	and regulators."
11	What they're saying there is what we discussed about
12	half an hour ago. There are so many tariffs and riders now
13	that Moody's views the collective significance of these as
14	reducing the risk of the industry as a whole. And one of
15	the one of these, of course, is decoupling, but not just
16	decoupling. There's a lot of factors that go into these. It's
17	the sum total.
18	And Moody's is saying whatever perceived risk of these
19	outside factors are considered, the enhanced mechanisms and
20	regulatory support not only offsets it, but offsets it and then
21	some, thus increasing all utilities' ratings.
22	And that speaks for itself. These guys don't have to
23	raise ratings. They got scored, you know, recently because of
24	what they did.

25 COMMISSIONER JONES: Yes.

- 1 MR. PARCELL: These guys are -- you want somebody
- 2 negative, you find a rating guy, a bond rating guy. It's
- 3 raining when the sun is shining for those guys. So the fact
- 4 they raised everyone's ratings, because of this regulatory
- 5 support, tells us that, in their view, the net effect of
- 6 utility industry is positive.
- 7 COMMISSIONER JONES: Isn't that what they say about
- 8 the Federal Reserve as well, when there's a punch bowl in the
- 9 room, they're the ones who take it out of the room?
- 10 MR. PARCELL: That's right.
- 11 MR. HILL: I would just remind the commission of what
- 12 happened in around 2000. There was a new regulatory paradigm
- 13 going on then, too, remember. The deregulation was going to
- 14 overrun us all. And then after Enron, that train came to a
- 15 screeching halt and got reversed in Arizona and Illinois and
- 16 other places. And you don't hear so much about that anymore.
- 17 My expectation is that there's a lot of hue and cry
- 18 now about distributed generation. And it may be in the future,
- 19 it may be a factor. But there's -- utilities and their
- 20 commissions will figure it out. You know, it's not going to be
- 21 something I think it's going to take apart the industry, and I
- 22 don't think that investors, the way they're buying utility
- 23 stocks, I don't think they think so, either.
- 24 COMMISSIONER JONES: Thank you. Those right at 2
- 25 o'clock. Dr. Morin, do you have something else?

- DR. MORIN: No, I'm fine. I think we're all basically
- 2 on the same page.
- 3 COMMISSIONER JONES: Well, I don't know about that. I
- 4 think he's at 9-3 and you're still at 9-8.
- 5 DR. MORIN: That was your number, too.
- 6 COMMISSIONER JONES: You seem to be somewhere in the
- 7 zone and --
- 8 MR. PARCELL: I am in the zone. I'm always in the
- 9 zone.
- 10 JUDGE MOSS: All right. Anybody else want to get in
- 11 the zone?
- 12 COMMISSIONER RENDAHL: I don't know if this is in the
- 13 zone, but I just have one question for all of you, which is --
- 14 and it was -- this question was triggered by some
- 15 cross-examination earlier this morning.
- Do you think or what's your opinion on whether the
- 17 analysis, it was your role to do in this case, is any different
- 18 than what you would do if there was a general rate case before
- 19 you.
- DR. MORIN: Well, I'm known -- I'm known for
- 21 consistency over the last 30 years, so I've done almost exactly
- 22 the same thing as I've always done, use the three methods, use
- 23 prospective data as much as I can.
- 24 The only footnote I would add to that is Mr. Parcell
- 25 made a good point this morning about the context of this case

- 1 allowing you to be a little bit more flexible in the range,
- 2 given the circumstances, because we have to go back to the
- 3 future. But I've done exactly the same as I would do.
- 4 COMMISSIONER RENDAHL: Thank you. Mr. Gorman.
- 5 MR. GORMAN: My analysis I think is generally
- 6 consistent with what I do in a rate case. Is in a rate case
- 7 just like this case, there were cost increases that the utility
- 8 was asking to reflect by increasing its rates.
- 9 So in my testimony earlier, I asked the commission to
- 10 consider a cost decrease that should have offset those cost
- 11 increases, and the rate increase shouldn't be as high as the
- 12 utility was requesting.
- So my presentation in this case is nearly identical to
- 14 what it would have been in a general rate case, because I think
- 15 the issue was the same as this case, as a general rate case,
- 16 how much should the utility's revenue requirement increase and
- 17 should they be allowed to increase their rates.
- 18 COMMISSIONER RENDAHL: Thank you. Mr. Hill.
- 19 MR. HILL: I would also agree that this case should be
- 20 looked at as a rate case, and the cost of capital analysis
- 21 should be no different than it would be in a general rate case.
- 22 That's the way I approached it.
- 23 Like I told the commissioner earlier, the difficulty
- 24 was forgetting about what happened after early 2013. You have
- 25 to not think about the fact that interest rates were projected

- 1 to go up, but did not. So you have to go back to 2013, the
- 2 beginning, and assume that the projections are what they are,
- 3 that they're going to go up, and you take that into account to
- 4 some extent.
- 5 I didn't go as far as these gentlemen did by using
- 6 actual projections, but I do move my number up because of those
- 7 projections. And I think I did that this time and treated it
- 8 like a general rate case.
- 9 COMMISSIONER RENDAHL: Thank you. Mr. Parcell.
- 10 MR. PARCELL: The only meaningful difference in my
- 11 testimony here and my testimonies in recent years is I have a
- 12 broader range. Instead of using the midpoints of my individual
- 13 methodologies and averaging those two, I've used the -- the
- 14 high and low results of the individual, but not -- the midpoint
- or the average refers to the same, which 9-5, should have a
- 16 wider band around it. That's the only difference I have.
- 17 COMMISSIONER RENDAHL: Thank you. That's all I have.
- 18 JUDGE MOSS: All right. Well, I believe that
- 19 completes our questions from the bench, so this would be the
- 20 opportunity for redirect.
- 21 DR. MORIN: I'd just like to commend the bench for
- 22 having this forum of discussion and airing our views with my
- 23 colleagues. I think this is great. This should be in all rate
- 24 cases.
- MR. HILL: I disagree with that.

- JUDGE MOSS: Why don't we allow the company to go
- 2 first with any redirect of its witness.
- 3 MR. KUZMA: No.
- 4 JUDGE MOSS: Nothing? Ms. Davison.

- 6 EXAMINATION
- 7 BY MS. DAVISON:
- 8 Q. I just have one question for Mr. Gorman. Earlier
- 9 today you were asked about your proxy group and particularly as
- 10 it relates to Northwestern.
- 11 Is there anything you want to expand on or explain in
- 12 terms of your use of Northwestern in your proxy group?
- 13 A. Yeah. By selecting a proxy group, one of my criteria
- 14 is that a company not be involved in merger and acquisition
- 15 activity. Clearly Northwestern was involved in a major
- 16 acquisition, so from just that standpoint alone, it probably
- 17 should have been excluded from the proxy group, and I wish I
- 18 would have excluded it.
- 19 However, by including it, I don't believe it distorted
- 20 the reasonableness of the results of my study. And I say that
- 21 for the following reasons. The reason you exclude a company
- 22 that's involved in M&A activity is because it can distort the
- 23 market parameters for that stock.
- 24 Looking at Northwestern and the Value Line report
- 25 shows that the earnings growth for that company is in line with

- 1 the earnings growth for the other companies. The consensus
- 2 analyst growth rates for Northwestern is in line with the other
- 3 companies. Its dividend yield is in line with the other
- 4 companies.
- 5 So the fact that it was involved in a major
- 6 acquisition and activity didn't -- does not appear to have
- 7 impacted the DCF parameters. It did not impact the beta
- 8 estimate, either, which is largely based on five years of data.
- 9 So I will acknowledge that it would have been better
- 10 had I excluded that company from the proxy group. But the fact
- of it being in the proxy group did not change the results
- 12 that -- based on my interpretation of my DCF risk premium and
- 13 CAPM studies that were produced by including it in the proxy
- 14 group.
- JUDGE MOSS: Okay. Mr. ffitch.
- 16 MR. FFITCH: Thank you, your Honor. Just a couple of
- 17 questions.

- 19 EXAMINATION
- 20 BY MR. FFITCH:
- 21 Q. Mr. Hill, in this case for this company, Puget Sound
- 22 Energy, in early 2013, would an allowed return of ten percent
- 23 fulfill the requirements of the Hope and Bluefield decisions?
- 24 A. No, I don't believe it would. My estimated range of
- 25 cost of equity is eight and a half to nine and a half. Ten is

- 1 above that.
- 2 And I think while it would be similar to returns that
- 3 are being awarded in other jurisdictions, it's higher than the
- 4 average I think, but it would be similar, broadly. I don't
- 5 think that fulfills all the requirements of Hope and Bluefield.
- 6 There's a balancing that needs to occur between
- 7 investor interests and rate payer interests, and that would not
- 8 happen with a ten percent ROE.
- 9 Q. You were also asked about your analytic methodology
- 10 for calculating the decoupling impact related to the revenue
- 11 stabilization, were you not?
- 12 A. Yes, I was.
- 13 Q. Is it the case that you assessed decoupling impact in
- 14 this case in more than one way?
- 15 A. Yes. As I noted in my testimony, I rely on
- 16 Dr. Vilbert's studies as well as my own in determining what an
- 17 appropriate equity return decrement is. And he'll argue with
- 18 me all day about that they don't mean anything because they
- 19 don't reach the 95 percent threshold.
- 20 But I feel that's too strict a measurement. The
- 21 preponderance of the evidence, and the best evidence I think
- 22 he's offered, is the published 2014 study, because it comes
- 23 closest to his magic 95 percent number. And that is a very,
- 24 very large impact on the cost of equity.
- I show in my Exhibit 17 that it's almost 80 basis

- 1 points on the return on equity. So based on that information
- 2 and my own analysis of the relative volatility, I think 35
- 3 basis points is reasonable.
- 4 Q. And are there other methods in addition to your
- 5 methods used by other witnesses in this case to assess the
- 6 impact of decoupling on cost of capital?
- 7 A. Yes, other witnesses, all of us here on this panel
- 8 have lowered our ROE recommendations because of decoupling.
- 9 And Dr. Morin, who's apparently getting ready to speak, did
- 10 that by comparing yield differences in bond ratings, like a
- 11 difference between a B double A1 and a B double A2 bond.
- 12 He might take that for an indication of what would be
- 13 a likely outcome of decoupling, except it would go the other
- 14 way. And he would use that for his 25 basis points or
- 15 something of that nature. So that's a too long way of saying
- 16 yes, there are other ways to do the analysis besides what
- 17 Dr. Vilbert has done and what I've done.
- 18 Q. All right. Thank you. I don't have any other
- 19 questions.
- JUDGE MOSS: All right. Anything?
- 21 MS. CAMERON-RULKOWSKI: Nothing from Staff.
- 22 JUDGE MOSS: All right. Further from the bench? All
- 23 right. With that, then, we have completed the examination of
- 24 our cost of capital experts. We appreciate you all being here
- 25 today and maintaining a high degree of civility. Thank you

- 1 very much. You may all step down. I think, given that we have about 90 minutes of 2 3 cross-examination indicated for Dr. Vilbert, that it would probably be best to go ahead and take our afternoon break a 5 little early. And why don't we do that now for ten minutes and come back and be ready to go at 2:25. 6 7 (A break was taken 8 from 2:14 p.m. to 2:30 p.m.) 9 10 MICHAEL VILBERT witness herein, having been 11 first duly sworn on oath, was examined and testified 12 13 as follows: 14 JUDGE MOSS: Thank you. Please be seated. Who's up? 15 16 Ms. Carson. 17 18 EXAMINATION 19 BY MS. CARSON: 20 Good afternoon, Dr. Vilbert. Please state your name 21 and title for the record, and spell your last name.
- A. My name is Michael J. Vilbert. The last name is spelled, V, as in "Victor," i-l-b, as in "boy," e-r-t. I'm a principal of the Brattle Group, which is an economic consulting

firm with offices around the country, but my office is in San

- 1 Francisco.
- 2 Q. Dr. Vilbert, do you have before you what have been
- 3 marked for identification as exhibit numbers MJV-1T through
- 4 MJV-17 and MJV-18T through MJV-21?
- 5 A. Yes.
- 6 Q. These exhibits are being stipulated into the record.
- 7 Do you have any revisions to these exhibits?
- 8 A. None other than the ones that have already been filed.
- 9 MS. CARSON: Thank you. Your Honor. Dr. Vilbert is
- 10 available for cross-examination. We do have a few exhibits
- 11 that we're not quite ready to stipulate into the record. We
- 12 may or may not have objections depending on how they are used.
- 13 JUDGE MOSS: Okay.
- MS. CARSON: And then we also have a few supplemented
- 15 and revised cross-exam exhibits. We've provided you two of
- 16 those.
- JUDGE MOSS: Just a few moments ago.
- MS. CARSON: Yes. Well, it's MJV-47 CX, MJV-48 CX
- 19 were supplemented; right. And then MJV-50 is -- the parties
- 20 have reached a resolution about how to deal with this revised
- 21 data request response.
- JUDGE MOSS: Okay.
- MS. CARSON: And the solution is to not put in the
- 24 data request response at all, only to put in the attachment to
- 25 it, because that was the reason it was being designated as a

- 1 cross-exam exhibit. So that would be pages 5 and 6.
- JUDGE MOSS: Pages 5 and 6?
- 3 MS. CARSON: Of MJV-50.
- 4 JUDGE MOSS: 5 and 6 only. All right. And for the
- 5 bench, the thicker volume here behind you is the updated, I
- 6 guess, or revised version of the other two exhibits to which
- 7 Ms. Carson referred. That's 47 CX and 48 CX.
- 8 MS. CARSON: That's correct.
- 9 JUDGE MOSS: And so to the extent we need to refer to
- 10 these portions of them, they are in the separately bound behind
- 11 you there. And the small document only goes through page 3, so
- 12 you can safely ignore it, and what's in your notebooks will be
- 13 sufficient to your needs. Okay.
- 14 COMMISSIONER RENDAHL: So those were 47, 48?
- 15 JUDGE MOSS: Correct.
- 16 COMMISSIONER RENDAHL: That are behind me?
- JUDGE MOSS: Pardon.
- 18 COMMISSIONER RENDAHL: The new stuff.
- JUDGE MOSS: Yes, that's just expanding on the
- 20 original exhibits.
- 21 MS. CARSON: And so for 50, the response to the data
- 22 request is totally out, the original as well as the revised
- 23 that we had proposed.
- JUDGE MOSS: Okay. So we have 50 CX in our notebooks,
- 25 and we're only going to be looking at pages 5 and 6 of that.

- 1 MS. CARSON: That's correct.
- JUDGE MOSS: Is that correct?
- 3 MS. CARSON: That is correct.
- 4 JUDGE MOSS: All right. Done.
- 5 MS. CAMERON-RULKOWSKI: Could I make a suggestion that
- 6 we also use page 4, just because it says what it is. It's just
- 7 a --
- 8 JUDGE MOSS: I think the record will be fine without
- 9 that. We'll be just fine.
- 10 MS. CARSON: Do you want to know now the cross-exam
- 11 exhibits that we're not yet sure if we want to stipulate to or
- 12 should we wait till those come up?
- JUDGE MOSS: Why don't we go ahead and take it up now.
- 14 You know how much I love this sort of thing.
- MS. CARSON: It's MJV-39 CX.
- JUDGE MOSS: 39 CX.
- MS. CARSON: This is a summary that Public Counsel has
- 18 prepared of Dr. Vilbert's studies.
- 19 JUDGE MOSS: Okay.
- MS. CARSON: The orders MJV-40 through 43, we're not
- 21 sure why the orders are coming in as evidence as opposed to
- 22 being used on brief.
- JUDGE MOSS: I may not be with you here. What exhibit
- 24 are we on? 40. Sorry. I was on the wrong exhibit.
- MS. CARSON: Okay. MJV-40 through 43 are --

- 1 JUDGE MOSS: Okay.
- 2 MS. CARSON: -- all orders.
- JUDGE MOSS: Okay.
- 4 MS. CARSON: And we're just objecting to them coming
- 5 in as evidence as opposed to being used as legal authority on
- 6 brief.
- 7 JUDGE MOSS: All right.
- 8 MS. CARSON: So that's our concern there. MJV-44 and
- 9 45 are excerpts from 10-Ks of other companies. We don't know
- 10 what they're being used for. And they're just a few pages of
- 11 very lengthy 10-K and so it's hard to stipulate to them coming
- in when we don't know the purpose --
- 13 JUDGE MOSS: Okay.
- MS. CARSON: -- for that.
- 15 JUDGE MOSS: Well, on those two we'll have to wait and
- 16 see to what purpose they maybe put, if any. As to the orders,
- 17 I -- while I agree with you that these could simply be referred
- 18 to as legal authority on brief, it is convenient for us to have
- 19 them.
- 20 And so with the understanding that they are available
- 21 for the limited purpose of reference as legal authority from
- 22 other jurisdictions, then I think it might be best just to
- 23 leave them in the record for our convenience.
- Is that all right with you?
- MS. CARSON: That's fine.

- JUDGE MOSS: All right. That's what we'll do, then.
- 2 I think everybody can understand that easily enough. And as
- 3 far as the 10-Ks are concerned, we'll see if there are
- 4 questions on those. And if there are, we will take up the
- 5 objections then, which presumably will be relevance objections.
- 6 All right. Those are hard to take up in the abstract
- 7 as we all know. Okay. That said, do we have anything else
- 8 before cross-examination?
- 9 MS. CARSON: No, your Honor.
- 10 JUDGE MOSS: All right. Very well. And thank you for
- 11 bringing all this to my attention. With that, we have
- 12 Mr. ffitch. It looks like you're going first this time, unless
- 13 there is an agreement to the contrary.
- 14 MR. FFITCH: No, I'm going to go first, your Honor.
- 15 Thank you.

- 17 EXAMINATION
- 18 BY MR. FFITCH:
- 19 Q. Good afternoon, Dr. Vilbert.
- 20 A. Good afternoon.
- 21 Q. Dr. Vilbert, you are testifying in this proceeding
- 22 regarding the impact of decoupling on the cost of capital, and
- 23 you have found that there's no statistical indication that the
- 24 95-percent confidence level that indicates decoupling reduces
- 25 the cost of capital; is that correct?

- 1 A. Yes, that's correct.
- 2 Q. All right. And you are also a cost of capital witness
- 3 in other proceedings and have testified on that issue; correct,
- 4 in other jurisdictions?
- 5 A. Yes.
- 6 Q. But you're not doing that in this proceeding; correct?
- 7 A. Correct.
- 8 Q. I'd like you, please, to take first a look at Public
- 9 Counsel Cross Exhibit 39 with the initials in there MJV-39,
- 10 please. That's the one-page chart.
- 11 Do you have that?
- 12 A. I do.
- 13 Q. And I'll just represent to you, Dr. Vilbert, that
- 14 this, as I believe you've been informed, this was prepared by
- 15 Public Counsel. It was delivered to your counsel on Monday
- 16 along with the other cross exhibits, and it is intended to be a
- 17 collection of data from throughout the record all collected in
- 18 one place so that we could discuss the various studies and
- 19 variations on the studies that have been presented and either
- 20 through your testimony or through data requests.
- 21 And so we have inquired of you and of your counsel if
- 22 you had any concerns about the footnotes, sourcing and things
- 23 of that nature. The purpose of this is simply to expedite some
- 24 examination on, generally speaking, what your studies have
- 25 shown rather than have us flipping through a lot of books and

- 1 exhibits and multiple exhibit books.
- 2 So have you had a chance to review this exhibit,
- 3 Dr. Vilbert?
- 4 A. Yes, I have.
- 5 Q. And let me ask you just first if you have any
- 6 corrections to the footnotes and the sourcing of the data
- 7 that's shown in the -- in this chart.
- 8 A. No, I don't believe so.
- 9 Q. Okay. Thank you. I guess I'd just like to proceed
- 10 with the questions. And certainly, obviously if you have
- 11 anything you want to raise as I'm questioning you, you're
- 12 obviously free to do that. But I'd like to just walk through
- 13 some -- some information with you.
- 14 In general what we see here describes some of the
- 15 details and shows the results of the decoupling studies that
- 16 are at issue in this proceeding; correct?
- 17 A. Correct.
- 18 Q. And if we look at the far right-hand column, and
- 19 that's got the heading p-value, we see that none of the results
- 20 of any of your studies have a p-value of 0.05 which would
- 21 indicate a confidence level of 95 percent; correct?
- 22 A. Correct. And this is maybe a place where I would put
- 23 the one comment that I want to make about this particular
- 24 table.
- 25 Q. Okay.

- 1 A. And that is the way this table is laid out, you could
- 2 walk away with the impression that there were -- there are
- 3 eight different numbers on this table and that we have done
- 4 eight different independent tests of the effect of decoupling
- 5 on the cost of capital.
- 6 And in reality there are two industries and some
- 7 updates, but the updates are not independent. By which I mean
- 8 the data sets are the same, except when they were updated they
- 9 were expanded in time a little bit and some other corrections.
- 10 So there are really two studies of two industries, not eight
- 11 separate independent estimates of the effect of decoupling on
- 12 the cost of capital.
- Q. Okay. That's a fair point. And actually, you're just
- 14 getting ahead of me, because part of what I'm intending to do
- 15 with my questioning is simply to walk through that and show
- 16 exactly what you're saying. We just tried to put all the data
- 17 out here for ease of reference.
- 18 And I understand that some of the outputs are related
- 19 to the same study, same data set and so on. But we'll get to
- 20 that one step at a time. And I will just acknowledge to the
- 21 bench that this is just absolutely the worst time of the day
- 22 and the worst time of the week to get into some of this data,
- 23 so I'll try to keep it as efficient as possible, but luck of
- 24 the draw.
- 25 First of all, all your studies or data outputs,

- 1 variations on studies that are shown on this page, do indicate
- 2 that as decoupling is adopted, the overall cost of capital
- 3 declines, that is the overall cost of capital indication from
- 4 each model changes in a negative direction; correct?
- 5 A. So the straight answer or the strict answer to your
- 6 question is that the coefficient on the decoupling index is
- 7 negative, but the uncertainty surrounding that estimate is such
- 8 that it could easily be, it could be positive or it could be
- 9 negative, and that's what the p-value is telling me, that it's
- 10 not statistically significant. Could be positive, could be
- 11 negative, but the point estimate is, to your question, is
- 12 negative.
- 13 Q. Yes. Thank you. And I understand your point, your
- 14 position, that the p-values are not meeting the standard that
- 15 you would like to apply. But let's focus on the differences
- 16 and similarities of each of these decoupling studies.
- 17 And if you look at the first line here on the chart on
- 18 the far left side, that's the designation of the study. And
- 19 the first line is the March -- the March 2014 study is listed
- 20 first.
- 21 And that study was undertaken on behalf of the Energy
- 22 Foundation and published by the Brattle Group about a year ago;
- 23 correct?
- A. Yes, that's correct.
- 25 Q. And that study continues to be available on Brattle's

- 1 web site; correct?
- 2 A. I believe it is, yes.
- Q. And you're still standing by that study, then, today?
- 4 A. As updated for this proceeding. The updated version,
- 5 which you have listed there, is the one that I think is the
- 6 more reliable one, because we have fixed a number of issues
- 7 that were prevalent in the first line.
- 8 Q. Okay. We'll get to that update. But the -- is the
- 9 update on your web site?
- 10 A. Not yet, no.
- 11 Q. All right. Now, sticking with the March 2014 study.
- 12 That study reviews the cost of capital changes for a group of
- 13 electric utilities over the period 2005 through 2012; correct?
- 14 And that's shown in the third column, "time period analyzed."
- 15 A. Yes, that's correct.
- Q. And for that group of companies, none of the
- 17 companies -- strike that.
- 18 For that group of companies at the start of the
- 19 period, the time period shown there, none of the companies had
- 20 decoupling. And by the end, all had at least some form of
- 21 decoupling.
- Is that -- am I understanding that correctly?
- 23 A. Yes. We selected the sample for that specific
- 24 characteristic.
- Q. And decoupling was defined as only true-up decoupling,

- 1 the type of decoupling that Puget Sound Energy has in this
- 2 March 2014 study?
- 3 A. Yes, that's correct.
- 4 Q. And straight fixed variable rates were excluded from
- 5 consideration in that -- in that study; am I right?
- 6 A. Yes, initially.
- 7 Q. And finally, the DCF model you use to estimate the
- 8 cost of equity was the single stage DCF model. We see that in
- 9 the equity cost model column there; is that correct?
- 10 A. Yes, that's correct.
- 11 Q. And that's actually the same kind of DCF that
- 12 Dr. Morin uses in his testimony; correct? In this case; am I
- 13 right?
- 14 A. It's constant growth DCF. That's a generic form, yes.
- 15 Q. All right. Also known as single stage?
- 16 A. Correct.
- 17 Q. Now, if we look at the March 2014 study data here, the
- 18 first line, there's actually four results for the published
- 19 report. And you ran the regression analysis of decoupling and
- 20 cost of capital, and here I'll refer you to the second column
- 21 analysis point.
- 22 And this shows, does it not, that you ran the
- 23 regression analysis in the quarter in which the regulatory
- 24 order was issued, so that's regulatory order date. The next
- 25 one down is the first quarter before that, second quarter

- 1 before that, third quarter before that; correct?
- 2 A. That's correct.
- 3 Q. So it was four different results. And you did that
- 4 because the market sometimes reacts to regulatory news prior to
- 5 the time the decision is rendered?
- 6 A. Yes, that's the underlying theory is that when
- 7 decoupling is proposed, the market evaluates a number of
- 8 things. One is whether or not the order will be ultimately
- 9 approved, the format of the order, and if there is an effect on
- 10 the cost of capital, what the effect on the cost of capital
- 11 would be.
- 12 And as time progresses, you would expect the
- 13 uncertainty associated with that series of events to be
- 14 resolved, and ultimately completely resolved upon publication
- 15 of the order or earlier if there was an announcement that
- 16 preceded the order.
- 17 Q. Okay.
- 18 A. So that's the theory underlying it.
- 19 Q. All right. Now, it appears from your results that the
- 20 maximum impact on the cost of capital occurs about two quarters
- 21 prior to the regulatory decision; is that right?
- 22 A. Yes, and this is why I mentioned at the very beginning
- 23 that these are not independent tests and I regard that as
- 24 just -- I mean, you look at the difference between these
- 25 estimates and they're in the second decimal place. It's just

- 1 not a very significant difference among the quarters.
- 2 Q. Pardon me. And I am not representing, Dr. Vilbert,
- 3 that these are independent tests. These are portions of the
- 4 March 2014 study --
- 5 A. They are indeed.
- 6 Q. -- for regressions; right?
- 7 A. Yes.
- 8 Q. And if we do look at the second quarter line and we
- 9 look across under p-value, we see that the impact shown there
- 10 is 0.08, the biggest impact of the group of four.
- That's only about 300thes away from your 0.05
- 12 threshold; correct?
- 13 A. Yes, that's correct.
- 14 Q. And then if we look immediately to the left, that
- 15 shows the overall weighted average cost of capital reduction.
- 16 That's also the largest in the set of .487; correct?
- 17 A. Yes, that's correct.
- 18 Q. So that translates to 48.47 basis points on rate of
- 19 return?
- 20 A. That's -- yes, that's what it equates to.
- 21 Q. Right. Overall cost of capital, so it's not an ROE
- 22 number, it's an overall cost of capital number?
- 23 A. Correct.
- 24 Q. Still focusing on the first study, the 2014 study.
- 25 The regulatory order date analysis shows the lowest impact on

- 1 the cost of capital. And the -- I would say the worst are the
- 2 highest p-value for statistical significance; right? You see
- 3 that in the first line.
- 4 A. I think this whole line of questioning, I understand
- 5 what you're saying and the numbers are as you portray them, but
- 6 this is just the happenstance of the data set doing this. I
- 7 don't believe there's any specific relevance to whether these
- 8 are different by a slight amount here.
- 9 Q. Okay.
- 10 A. This is the same data set, tested with slightly
- 11 different assumptions, and to pick one out of four and focus on
- 12 that as if that's some kind of relevance, I just don't agree
- 13 that that's appropriate.
- 14 Q. In all the rest of your studies, the ones that are
- 15 presented as evidence in this proceeding, you studied only the
- 16 cost of capital impact at the time of the regulatory order,
- 17 however, didn't you?
- 18 A. Yes, and I can explain if you like to hear why.
- 19 Q. All right. Why is that?
- 20 A. The theory that I explained earlier is based upon the
- 21 assumption that the market receives the evidence about
- 22 decoupling before the announcement of the decision. And I
- 23 believe that to be true. The problem is that for every one of
- 24 these things, we mechanically move the order date up by one
- 25 quarter. But when you think about how information is released,

- 1 some proceedings take a very long time, some proceedings are a
- 2 shorter period of time, some proceedings have announcements
- 3 about what's going on that would affect the likelihood.
- 4 So what I'm saying is I believe that this is just
- 5 noise, because there's no way to say that one quarter for a
- 6 particular announcement is relevant relative to one quarter for
- 7 another decision. And it just becomes highly mixed up in the
- 8 process. That's why we did not continue that process in the --
- 9 in the updates is because, even though the theory is great,
- 10 implementation is just, in my judgment, problematic.
- 11 Q. All right. Let's move on to the next study, number 2
- 12 there, which we've labeled "Electric Study 1." Now, this is --
- 13 would you agree with me, this is the same companies over the
- same time period, 2005 to 2012, exactly the same as the March
- 15 2014 published study, but in the second group, which we've just
- 16 labeled "Electric Study 1," you've changed the analysis by
- 17 adding straight fixed variable rate design and by using
- 18 multistage DCF.
- 19 And we can see both those things in the respective
- 20 columns here; is that correct?
- 21 A. It's correct with one caveat, and that was that we did
- 22 not add any companies with single straight fixed variable
- 23 rates. There was a company that was already in the sample that
- 24 had straight fixed variable rate, so we just recognized in the
- 25 decoupling index, because it was already --

- 1 Q. Understood.
- 2 A. -- there. It was already there in the sample.
- 3 Q. So the only -- only change really was that you went to
- 4 a multistage DCF?
- 5 A. That plus the use of an EPOCH variable as opposed to a
- 6 single company variable.
- 7 Q. All right. And so -- and those changes cause the
- 8 indicated impact of decoupling on the cost of equity -- pardon
- 9 me -- on the overall rate of return to decline from 40.9 basis
- 10 points to 25 basis points on the regulatory order date?
- 11 A. That's correct.
- 12 Q. Now, let's go to the third line, and that's Electric
- 13 Study 2. And you presented this in -- study in this case. And
- 14 this study extended the analysis two more years through midyear
- 15 2014. It also uses the previous excluded straight fixed
- 16 variable measure and a multistage DCF, And it gets about the
- same result as Electric Study 1; correct?
- 18 A. Yes.
- 19 Q. You can see that. Now we're going to ask you to --
- 20 we're going to come back to this, but I wanted to ask you to
- 21 turn, please, to Public Counsel Cross Exhibit 33. And this is
- 22 confidential. Easier to find. It's got the yellow pages.
- 23 MJV-33.
- Do you have that?
- 25 A. I do.

- 1 Q. And I'm going to ask you to go to the last page here.
- 2 And this is a response to Public Counsel data request 70. And
- 3 you provided us with the work papers and Excel spreadsheets
- 4 you've used to produce your two new electric decoupling
- 5 studies; correct?
- 6 A. Yes.
- 7 Q. And this second cross exhibit is a tab from Electric
- 8 Study 2, the one that we've called "Electric Study 2," that
- 9 goes through 2014.
- 10 And across the top we can see it says, "Multistage DCF
- 11 return on equity"; correct?
- 12 A. Yes.
- 13 Q. And if we look and we can see the ticker symbols of
- 14 the electric utilities that you studied, and that runs across
- 15 the top?
- 16 A. Correct.
- 17 Q. Is that right?
- 18 A. Yes.
- 19 Q. And down the side we see the time periods studied
- 20 starting with 2005 at the top, goes down to 2014. And the
- 21 months are there to the far left.
- 22 A. Yes.
- Q. Is that accurate?
- 24 A. Yes.
- Q. And you recognize this tab from the worksheets you

- 1 provided to us in the data request?
- 2 A. Yes.
- 3 Q. And these are the costs of equity estimates that you
- 4 use in your decoupling analysis in this second electric study,
- 5 your update?
- 6 A. Yes, these are the equity returns that we use to
- 7 create the dependent variable, which is the overall, after tax
- 8 weighted average cost of capital. So this is just one input to
- 9 that final, final variable.
- 10 Q. Okay. Now again, this is confidential so I'm not
- 11 asking you to state any -- anything on the record that's
- 12 confidential. I want to take you to the -- let me just take a
- 13 look at my notes here and ask this question clearly.
- 14 Can you look at the first and second quarters of 2013.
- 15 And we have averaged just a simple average of the cost of
- 16 capital estimates for these companies that you have here in
- 17 this study in the first and second quarters of 2013, and that's
- 18 the time period of interest in this proceeding; correct?
- 19 A. Yes.
- 20 Q. And I want to ask counsel for the company. I would
- 21 like to ask a subject-to-check question and state the specific
- 22 averages that we've developed, and I'm wondering if that is a
- 23 problem with the confidentiality.
- 24 A. The confidentiality had to do with the underlying data
- 25 that we buy our license agreement with the data provider cannot

- 1 disseminate. It's not the information itself. It's the
- 2 dissemination of the information that's restricted.
- 3 Q. Okay. Does that mean that we could redesignate the
- 4 entire exhibits on white paper? I understand what you're
- 5 saying.
- 6 A. What the Bloomberg and DS-IQ worry about is
- 7 disseminating data that they have published and people pay
- 8 money for. These calculations are the calculations we have
- 9 made from the data. So these two -- these two yellow sheets
- 10 are just our calculations from the data, so you can do, I
- 11 think, whatever you like with those.
- 12 Q. All right. I'm sure you probably want to confer with
- 13 counsel on that, but we might ask to have the confidentiality
- 14 lifted.
- 15 A. The confidentiality is on the data that comes from
- 16 Bloomberg and all the other -- CapIQ and so forth that provide
- 17 this data. It's not the calculations themselves.
- 18 Q. Well, let me get to my question, because I think we
- 19 can work this out. But I think you've answered my
- 20 confidentiality concern.
- 21 Would you accept, subject to check, that the average
- 22 equity cost estimate for these companies in the first and
- 23 second quarter of 2013 is 8.99 percent and 9.19 percent?
- 24 A. Subject to check, I accept that that's -- they look
- 25 about -- eyeballing it looks about that.

- 1 Q. Okay. Thank you. That's all for that one. And if I
- 2 could just get you now to go back to Exhibit 39 again. MJV-39.
- 3 So we've done the first three and now we're moving to line 4,
- 4 the gas study.
- 5 You see that?
- 6 A. I do.
- 7 Q. And we see that the gas study produced the lowest
- 8 overall cost of capital impact of 0.136 negative, and the
- 9 lowest or the highest p-value of all the studies .32; correct?
- 10 Or -- I'm sorry. 37.
- 11 A. Well, you mixed and matched. But the -- there's
- 12 two --
- 13 Q. Yeah, I'm sorry.
- 14 A. -- lines there.
- 15 Q. I was reading the wrong line. Let me re-ask the
- 16 question so the record's clear. The lowest overall weighted
- 17 average cost of capital reduction of 0.087 and the lowest
- 18 p-value of 0.37; correct?
- 19 A. That's correct.
- 20 Q. Now, this study was different from your electric
- 21 studies, because this study included, from the outset, two
- 22 companies that already had decoupling in place at the beginning
- 23 whereas your electric studies excluded companies that already
- 24 had decoupling in place at the beginning; is that right?
- 25 A. That's correct. And it's because of the source of the

- 1 data that we started with that you end up with that, that
- 2 result. If you're interested, I can explain why that is.
- Q. Okay.
- 4 A. Is that a "yes" to explain or not?
- 5 Q. I'm agnostic on the explanation. I suppose if you
- 6 want to explain, that's fine.
- 7 A. So this whole process of understanding the effect of
- 8 decoupling on the cost of capital got started because of
- 9 proceedings in which people asserted, without any empirical
- 10 evidence, to my knowledge, that decoupling reduced the cost of
- 11 capital.
- 12 MR. FFITCH: Your Honor, this sounds like the
- 13 beginning of a long --
- 14 THE WITNESS: It's not.
- 15 MR. FFITCH: -- speech. The specific question was
- 16 whether this gas study included companies that already had
- 17 decoupling at the beginning. And --
- 18 THE WITNESS: So I was going to tell you is that it's
- 19 a data source that I had. We were doing cost of capital
- 20 testimonies in a lot of places, and this is just the data from
- 21 that.
- 22 BY MR. FFITCH:
- Q. All right. That's sufficient for you. Thank you.
- 24 Now, in response to a data request, Dr. Vilbert, we asked about
- 25 the -- about this issue, and you removed those companies and

- 1 reran the regression again; isn't that correct?
- 2 A. Yes, that's correct.
- 3 O. And then we see the results of that in the last line
- 4 that's not numbered. It just says, "Gas study removing the two
- 5 companies," et cetera?
- A. Yes, that's correct.
- 7 Q. And that actually shows the overall cost of capital
- 8 reduction to increase more than 50 percent from 8.7 basis
- 9 points to 13.6; correct?
- 10 A. It certainly increased to 13.6. I don't know if it's
- 11 50 percent.
- 12 Q. Okay. Unlike the -- continuing to focus on the gas
- 13 cost of capital study. Unlike the electric studies, you didn't
- 14 estimate the cost of equity for these gas studies, but you used
- 15 cost of equity estimates presented by Brattle cost of capital
- 16 witnesses during the time period; correct, 2005 to 2012 time
- 17 period?
- 18 A. Yes, that was what I was trying to explain earlier.
- 19 The source of the data was available to us from cost of capital
- 20 proceedings in which someone at Brattle was an expert witness.
- Q. Okay. Now, it's true, isn't it, that Mr. Hill
- 22 expressed concern in his testimony that these estimates came
- 23 from Brattle Group witnesses representing utility companies,
- 24 and that could cause an upward bias and lead to errors in the
- 25 decoupling study result? Wasn't that his concern?

- 1 A. Yes, and I commented and responded to that concern
- 2 that I think it's misplaced.
- 3 Q. And regarding your rebuttal, we then asked if you
- 4 thought that the accuracy of the cost of capital estimate used
- 5 in the Brattle decoupling studies is not important in assessing
- 6 the reliability of those studies, and you stated -- this is a
- 7 discovery response -- "Dr. Vilbert believes that it is always
- 8 important to estimate the cost of capital as accurately as
- 9 possible"; correct?
- 10 A. Yes, and the point is, whether Mr. Hill and I agree on
- 11 the level of the cost of capital, the thing that we are testing
- 12 in my papers is whether or not there's a difference between
- 13 those companies with decoupling and those without, irrespective
- 14 of the absolute level of the estimate.
- 15 And so since they were all done identically for every
- 16 company in the sample, and only afterwards did we go back and
- 17 ask the question about whether they were decoupled, I cannot
- 18 see a basis for any bias in the results.
- 19 Q. All right. Dr. Vilbert, in July 2013 you appeared as
- 20 a cost of capital expert on behalf of Alabama Power in the same
- 21 Alabama Public Service Commission meetings that Mr. Hill
- 22 participated in, did you not?
- 23 A. Yes, we did.
- Q. And you provided your expert opinion to that
- 25 commission that for Alabama Power, an A-rated electric utility,

- 1 return on common equity of 13 to 14.5 percent was both fair and
- 2 reasonable; isn't that correct?
- 3 A. It's a bit more complicated than that, because Alabama
- 4 has an alternative way of regulating. They have what they call
- 5 a rate stabilization and equalization plan. And they test
- 6 annually whether or not the amount of money that was earned
- 7 exceeds the band.
- 8 And if it does, they lower rates. And if it doesn't,
- 9 they can increase rates in order to get it back toward the
- 10 $\,$ middle of the band. The particular process that Mr. Hill and I
- 11 engaged in was whether or not the band should be changed based
- 12 upon data that was provided.
- 13 Q. All right. And I'll just return to my question. In
- 14 that process -- I'll accept your description of it, but in that
- 15 process you recommended to the Alabama commission that 13 to
- 16 14.5 percent was a fair and reasonable return on equity for
- 17 that company in 2013?
- 18 A. I did under the circumstances of that policy.
- 19 Q. That's a "yes"?
- 20 A. Yes, as I said, under the circumstances of that
- 21 policy.
- 22 Q. All right. Thank you. I don't have any further
- 23 questions. Thank you, Dr. Vilbert.
- JUDGE MOSS: Thank you, Mr. ffitch. Let's see. Okay.
- 25 I believe, Ms. Davison, you may have a few questions for

- 1 Dr. Vilbert.
- MS. DAVISON: Yes. Thank you, your Honor.

- 4 EXAMINATION
- 5 BY MS. DAVISON:
- 6 Q. Good afternoon, Dr. Vilbert.
- 7 A. Good afternoon.
- 8 Q. On page 29, line 3 of your direct testimony, you note
- 9 that you published your first results of decoupling in the
- 10 electric utility industry in March of 2014; is that correct?
- 11 A. Yes.
- 12 Q. When you say "published," did you mean that this was
- 13 published in a academic peer review journal?
- 14 A. No, it was published as a paper on the Brattle web
- 15 site.
- 16 Q. Okay. And if you look at MJV-47, cross-examination
- 17 exhibit, this is PSE's response to ICNU data request 2.23,
- 18 which includes an excerpt from a draft of the March 2014 report
- 19 that has red line comments from Ralph Cavanagh, who testified
- 20 in this case, and Cheryl Carter, both of whom are with the
- 21 Natural Resources Defense Counsel, and they're listed as peer
- 22 reviewers; is that correct?
- 23 A. Yes, that's correct.
- Q. And is it also correct that, if you look at page 4,
- 25 that you've identified two other peer reviewers, Marty Kushler

- 1 and Deborah Wang; is that correct?
- 2 A. There's also a Cheryl Carter.
- 3 Q. And -- right. And that's in addition to Mr. Cavanagh
- 4 and Ms. Carter?
- 5 A. Right.
- Q. And that's the list of your peer reviewers?
- 7 A. For this paper, yes. Other than Brattle people.
- 8 Q. And isn't it correct that Mr. Cavanagh and NRDC is a
- 9 huge proponent of decoupling?
- 10 A. I know he favors decoupling as a policy, but I don't
- 11 know what constitutes huge. But I know he favors it, if that's
- 12 what you're asking me.
- 13 Q. All right. Thank you. And Marty Kush -- I may be
- 14 butchering the pronunciation of his name. So Kushler is from
- 15 the American Council of Energy Efficiency Economy; is that
- 16 correct?
- 17 A. I actually don't know. The contact that Brattle had
- 18 was to send the paper to the Energy Foundation and we got
- 19 comments back from this group of people. I never talked to
- 20 them, never.
- 21 Q. Okay. And -- and Deborah Wang is also from the Energy
- 22 Foundation who paid for the report; is that correct?
- 23 A. Energy Foundation paid for the report. I don't know
- 24 what her role in the money was.
- 25 Q. No, it wasn't her role in the money. It was that she

- 1 was one of your peer reviewers.
- 2 A. Right, yes.
- 3 Q. So is it correct that you don't have any, just for a
- 4 lack of a better phrase, anti-decoupling peer review people
- 5 with this report; is that correct?
- 6 A. In the context of your statement, I guess that's
- 7 correct. But with all due respect, we approach this problem as
- 8 a scientific problem. We ask the question. We tried to answer
- 9 the question as carefully as we could. We revealed all of our
- 10 methods. We tell everybody what we're doing.
- 11 We were looking for reviews that said either we're not
- 12 being clear in what we are saying or there's a mistake in
- 13 something we've done. It wasn't -- it's not meant to be an
- 14 advocacy paper.
- 15 Q. It's being used as an advocacy paper.
- 16 A. It's being used, in my opinion, as evidence, empirical
- 17 evidence on the effect of decoupling on the cost of capital.
- 18 It is what it is. If it had turned out to be -- and we
- 19 reported the numbers that you saw earlier that were .4 that
- 20 were talked about a minute ago, we reported those numbers
- 21 accurately, faithfully as what they came out to be. If it came
- 22 out to be that it was statistically significant, I would have
- 23 published that paper as well. I publish the results that I
- 24 get.
- Q. Thank you. If you look at MJV-15, this is a list of

- 1 Dr. Morin's proxy group by which proxy companies have utility
- 2 subsidiaries with a decoupling mechanism; is that accurate?
- 3 A. Yes, this is a combined of both of Dr. Morin's
- 4 samples, and this was subject to some confusion, I guess.
- 5 These X's on here are only intended to show a holding company
- 6 that has at least one subsidiary with the policy that's listed.
- 7 It's not intended to be a hundred percent decoupled for any
- 8 particular holding company.
- 9 Q. Right. And I want to focus on the column entitled
- 10 "Decoupling with revenue true-up," which is similar to the type
- of full decoupling mechanism PSE has; is that correct?
- 12 A. Yeah.
- 13 Q. I'll point you to four holding companies which you
- 14 have listed in this exhibit as having full decoupling. The
- 15 first one is Avista, CenterPoint, and I know I'm going to get
- 16 this pronunciation wrong, but I'm going to try it.
- 17 Interbreeze?
- 18 A. Integrys.
- 19 Q. How do you say that?
- 20 A. I think it's Integrys.
- 21 Q. Integrys; okay. Thank you. And Vectren. Do you see
- 22 that?
- 23 A. I do.
- 24 Q. And obviously this commission is familiar with the
- 25 Avista decoupling mechanism. If you look at MJV-40 CX, it's an

- 1 excerpt from the most recent rate case issue that was issued a
- 2 few months ago.
- 3 Until this order, isn't it true that this decoupling
- 4 mechanism only applied to Avista's gas operations?
- 5 A. I believe that's correct. If you'll look at the
- 6 column titled at the very top it says, "True-Ups electric or
- 7 gas." It was not intended to be strictly electrics, because
- 8 the companies in there, some of them only have it in their gas
- 9 side.
- 10 Q. And with regard to Avista, are you aware that the
- industrial customers are exempt from the decoupling mechanism?
- 12 A. I've heard -- I'm not sure, to answer. I just don't
- 13 know for sure. I think that to be true, but I would have to
- 14 check.
- 15 Q. And similarly for CenterPoint, and if you look at your
- 16 Cross Exhibit 41 CX, it's an excerpt from an order from the
- 17 Minnesota PUC that grants full decoupling mechanism for
- 18 CenterPoint Energy Minnesota Gas; is that correct?
- 19 A. Yes.
- 20 Q. If you look at MJV-50 CX, which is PSE's response to
- 21 Public Counsel data request 69 and attachment A, we're only
- 22 going to refer to the attachment. The last page of this
- 23 exhibit identifies, on rows 14 and 22, to Integrys' utility
- 24 subsidiaries with full decoupling, that specifically Upper
- 25 Peninsula Power and which, as the exhibit identifies, is no

- 1 longer an Integrys company, and Wisconsin Public Service
- 2 Company; is that correct?
- 3 A. I'm sorry. I was trying to get to the exhibit as you
- 4 were speaking and I didn't quite get there. Could you please
- 5 ask your question again.
- 6 Q. Sure.
- 7 COMMISSIONER RENDAHL: And can you please clarify what
- 8 exhibit you're looking at. I missed that.
- 9 MS. DAVISON: Sure. I'm sorry, your Honor. It's 50
- 10 CX. So ignore the data response and just focus on the chart,
- 11 pages 5 and 6.
- 12 COMMISSIONER RENDAHL: Thank you.
- 13 BY MS. DAVISON:
- Q. And if you look at rows 14 and 22, you've got two
- 15 Integrys utility subsidiaries with full decoupling, Upper
- 16 Peninsula Power which, as the exhibit indicates, is no longer
- 17 an Integrys company, and Wisconsin Public Service Company; is
- 18 that correct?
- 19 A. Yes.
- 20 Q. If you turn to MJV-43 CX, which is an excerpt from the
- 21 Wisconsin PSE order. Are you aware that this order states, on
- 22 page 8 of the exhibit, that the Wisconsin Public Service
- 23 Company or Commission -- I'm sorry -- discontinued Wisconsin
- 24 Public Service Company's decoupling mechanism in 2013?
- 25 A. After getting your cross-examine exhibits, we

- 1 recognize this fact, that we missed that one, as did our
- 2 secondary source that we referenced. They also missed it. And
- 3 we worried whether or not the regressions that we did that went
- 4 up through the second quarter of 2014 would be affected by the
- 5 fact that they no longer had decoupling.
- 6 And because Integrys was involved in a merger, that
- 7 merger screen kept them from being in the sample, so it doesn't
- 8 affect the results of the -- of the study. But we did miss it,
- 9 and the next time we update, we will fix that. And this is the
- 10 process that we go through when we find these kind of errors,
- 11 we fix them, which is why I think the November study is more
- 12 reliable than the March studies.
- Q. And then the last one I'll point you to is Vectren.
- 14 None of Vectren's utility subsidiaries are listed in MJV-50 CX,
- 15 but would you be willing to accept, subject to check, that the
- 16 only Vectren utility subsidiary that are decoupled are gas
- 17 subsidiaries?
- 18 A. Its gas; right.
- 19 Q. And then in fact, if you turn to the last paragraph at
- 20 the bottom of page 12 of MJV-42 CX --
- 21 A. Can you wait? Let me catch up.
- 22 Q. Sure.
- 23 COMMISSIONER RENDAHL: Can you repeat the page number,
- 24 please.
- MS. DAVISON: It's page 12 of 42 CX.

- 1 COMMISSIONER RENDAHL: Thank you.
- THE WITNESS: I'm there.
- 3 BY MS. DAVISON:
- 4 Q. And you see that Vectren's electric subsidiary's
- 5 request to implement decoupling was denied by the Indiana
- 6 Utility Regulatory Commission?
- 7 A. Yes.
- 8 Q. So should that be on your chart?
- 9 A. That there was denied?
- 10 Q. Well, that you've listed a subsidiary that it was
- 11 another error.
- 12 A. No. Recall that that chart says any one subsidiary in
- 13 the holding company has decoupling, and you just told me the
- 14 two gas subsidiaries do have decoupling, so the X is
- 15 appropriate.
- 16 If it had been restricted to the electrics side, then
- 17 it would not have been an X in Vectren. But because it's
- 18 electric or gas and Vectren, as a holding company, has both
- 19 kinds of subsidiaries, an X is appropriate there.
- 20 Q. Turning to your Exhibit MJV-16. This exhibit shows a
- 21 proxy group of companies with utility subsidiaries that have
- 22 some form of a rate mechanism besides decoupling; is that
- 23 the -- is that correct?
- 24 A. These are companies with these -- the five types at
- 25 the top, they have those particular types of mechanisms. Do

- 1 you see there's -- there's list five different types across the
- 2 top, cap expenditure riders, formula rates, performance based
- 3 and so forth.
- 4 Q. Yes. So they have some other form of rate mechanism
- 5 besides decoupling?
- 6 A. Right, yes.
- 7 Q. So if you look at the third column, this lists proxy
- 8 companies that have a utility subsidiary with a multiyear
- 9 revenue cap possibility with RAM, meaning revenue adjustment
- 10 mechanism; correct?
- 11 A. Yes.
- 12 Q. And this would be similar to PSE's rate claim;
- 13 correct?
- 14 A. Yes, it's my understanding that you have a four-year
- 15 stay-out with PSE.
- Q. With automatic rate increases?
- 17 A. With a specified amount of rate increase, yes.
- 18 Q. And then if you compare MJV-16 with MJV-15, it appears
- 19 that there are only two holding companies that have full
- 20 decoupling mechanisms and multiyear rate cap possibility with
- 21 RAM among the utility subsidiaries, and that would be Duke
- 22 Energy and Northeast Utilities; is that correct?
- 23 A. To answer that question, I would have to spend some
- 24 time looking at the -- the two charts, but I'll accept your
- 25 characterization for this purpose.

- 1 Q. Okay. Thank you. And then if you look at Duke
- 2 Energy, which is on the last page of your MJV-50 CX chart, you
- 3 list --
- A. Excuse me. We're back to 50 CX?
- 5 Q. Yes. I'm sorry. I'm trying to go fast with the --
- 6 A. Faster than I can keep up with you.
- 7 Q. I'm sorry. You've got an impressive notebook there.
- 8 A. Okay. So now I'm on 50.
- 9 Q. 50, yes. And it's on the last page of 50. You list
- 10 the -- look at Duke Energy, and you see the utility subsidiary
- 11 that has full decoupling as Duke Energy Ohio.
- 12 Do you see that?
- 13 A. Oh, yes. Sorry.
- 14 Q. Okay.
- 15 A. Yes.
- 16 Q. I know it's fine print. Then if you turn to the last
- 17 page of MJV-49 CX, it's obvious that it's not the same Duke
- 18 Energy subsidiary that has the multiyear revenue cap with the
- 19 possibility of RAM that you've listed as Progress Energy
- 20 Florida; correct?
- 21 A. I apologize. You're bouncing around so fast, I just
- 22 can't keep up. What's -- what was the next one you went to?
- 23 Q. I went to MJV-49 CX.
- 24 A. Right.
- Q. And so my question is that the Duke subsidiary that

- 1 has the multiyear revenue cap with the possible decoupling
- 2 mechanism is what you've listed as Progress Energy Florida; is
- 3 that correct?
- 4 A. That's correct.
- 5 Q. Now that Duke and Progress have merged, Project Energy
- 6 Florida is now Duke Energy Florida; is that correct?
- 7 A. I know they merged. I'm not sure what the exact title
- 8 of the new company is.
- 9 Q. And now if we turn to Northeast Utilities, which I'll
- 10 give you a chance to get to the chart, 50 CX, page 5, row 11.
- 11 A. Okay.
- 12 Q. You've listed Western Massachusetts Electric as having
- 13 full decoupling; is that correct?
- 14 A. Revenue decoupling with true-up, yes.
- 15 Q. And if you look at page 3 of your 49 CX -- give you a
- 16 minute to get there. This is not the same northeast utility
- 17 subsidiary that has a multiyear revenue cap, possibility with
- 18 decoupling, which is identified as Public Service Company of
- 19 New Hampshire; correct?
- 20 A. Correct.
- 21 Q. So you've stated repeatedly through your testimony
- 22 that decoupling is designed to promote energy efficiency; is
- 23 that correct?
- 24 A. Almost. It's to remove the throughput incentive that
- 25 a company has when it recovers its volumetric rates, fixed cost

- 1 and volumetric rates, to not oppose energy efficiency and
- 2 energy conservation. It's a little different than what you
- 3 said.
- 4 Q. Okay. And then if you look at MJV-48 CX. This
- 5 data -- these data responses indicate that you have not
- 6 evaluated whether decoupling increases energy efficiency, and
- 7 you're not aware of any such analysis; is that correct?
- 8 A. There is one performance study that's attached to 29
- 9 that talks about the study that was done for Cascade Natural
- 10 Gas. And it indicates that -- at least the conclusion is that
- 11 it seems to have the kind of effect that's desired.
- 12 Q. Have you looked at the details behind that study?
- 13 A. It's a 300-some-odd-page study. I focused on the
- 14 summary, executive summary. I didn't read the whole thing.
- 15 Q. I don't blame you. When you were retained by PSE to
- 16 provide testimony in this docket, were you asked to evaluate
- 17 PSE's decoupling mechanism and the results that it has produced
- 18 thus far?
- 19 A. No, I was not.
- 20 Q. I have no further questions.
- 21 JUDGE MOSS: All right. Thank you very much. That
- then will bring us to any questions from the bench? No? Okay.
- 23 Well, apparently we have no questions from the bench for you,
- 24 Dr. Vilbert. Is there any -- any redirect? No?
- MS. CARSON: Yes, your Honor.

1 JUDGE MOSS: Okay.

2

3 EXAMINATION

- 4 BY MS. CARSON:
- 5 Q. Dr. Vilbert, I'd like to go back to the
- 6 cross-examination exhibit that shows the four different
- 7 studies, and I believe that's 39 CX. And it's actually
- 8 electric and gas study, but it's broken out into four
- 9 categories, I guess.
- 10 A. I'm there.
- 11 Q. So you mentioned the one that's listed number 2, PSE
- 12 electric study, some changes were made. And one thing that you
- 13 mentioned was the use of the EPOCH variable?
- 14 A. Yes.
- 15 Q. Can you explain this?
- 16 A. Sure. When we were -- we submitted this study in
- 17 Hawaii and was subject to some criticism, but it was in a
- 18 hearing. And so from preparation for this, we endeavored to
- 19 look at addressing some of those criticisms.
- 20 And as part of that process, we got to thinking about
- 21 the fact that some of our companies were engaged in mergers and
- 22 acquisitions and we had, in the original study, a dummy
- 23 variable for each individual company. But we recognize that
- 24 that assumed that the company didn't change at all over the
- 25 12-year period, and so we went back and said, "Gee, we need to

- 1 take in consideration that a company that merges with another
- 2 company or acquires a lot of assets is a different holding
- 3 company than it was before," and we used a new variable for the
- 4 period after they reentered the sample subsequent to the
- 5 conclusion of the merger and acquisition. And so that was one
- 6 change we made.
- 7 There was a couple data issues that we fixed and we
- 8 went to the multistage DCF, as that was pointed out. But the
- 9 result primarily was I think the EPOCH variable made the
- 10 primary difference.
- 11 Q. I'd like you to turn to MJV-33 CX, page 4.
- 12 A. I'm there.
- 13 Q. You were asked questions about the results of the cost
- 14 of equity estimates that are shown here; correct?
- 15 A. Yes.
- 16 Q. Are these -- is it appropriate to use these cost of
- 17 equity estimates to estimate PSE's cost of equity in this case?
- 18 A. No, I wouldn't think so, for at least three or four
- 19 different reasons.
- Q. Can you elaborate on those?
- 21 A. Sure. It's -- okay. First, when the cost of capital
- 22 panel was up here, the one question was what's the appropriate
- 23 sample group, and this -- this sample group was selected for a
- 24 completely different purpose.
- These are companies that had a change in decoupling

- 1 over the last -- since 2005, and it wouldn't be the same sample
- 2 that I would select if I were estimating the cost of capital
- 3 for PSE.
- 4 Secondly, this is one of multiple methods of
- 5 estimating the cost of capital for a sample company, and to
- 6 rely on any particular one method, I think the panel was
- 7 unanimous in that was inappropriate as well.
- 8 And third, this is a particular estimate of the cost
- 9 of capital using a multistage. There's many others. So again,
- 10 the one -- the one methodology to estimate the cost of capital
- 11 makes this problematic as a estimate of the cost of capital for
- 12 PSE in this proceeding.
- Q. Earlier Dr. Morin was asked a question and he deferred
- 14 to you regarding the number of electric companies with
- 15 decoupling in the United States.
- 16 Does your -- does the study that the Brattle Group
- 17 performed purport to show the number of companies in the United
- 18 States with electric decoupling?
- 19 A. No. This group was specifically selected to be
- 20 companies that had a change in status from 2005 through the
- 21 period of the end of the study, which was second quarter of
- 22 2014. There were -- there are companies that have decoupling
- 23 that didn't change over that period.
- 24 And the biggest group, of course, are all -- all of
- 25 the California utilities, all of them, water, gas, electric,

- 1 they're all decoupled. And they have been for -- since the
- 2 '80s. I mean, it's a long-standing policy. I haven't checked
- 3 to see how many others there are out there that had decoupling
- 4 that didn't change, but at least the California utilities are
- 5 in that category.
- 6 Q. Thank you. I have no further questions.
- 7 JUDGE MOSS: All right. Thank you.
- 8 Commissioner Jones, did you have a question after all?

- 10 EXAMINATION
- 11 BY COMMISSIONER JONES:
- 12 Q. Yeah. I hope this doesn't prompt any redirect, but
- 13 it's just a simple question, I think. You're familiar with our
- 14 2013 order that authorized the -- have you read that, the
- 15 multiyear rate plan with decoupling, have you had a chance to
- 16 read that?
- 17 A. Yes.
- 18 Q. Which of your studies would have been available to us
- 19 for review during consideration of decoupling during that plan?
- 20 My recollection is it was just Pamela Morgan's study that was
- 21 introduced into the record and -- and was there, but even
- 22 because the test year in that case I think was 2011.
- 23 And your data for PSE for study 1, study 2, goes
- 24 through the fourth quarter of '12 and the second quarter. So
- 25 it seems to me would -- were these results available then?

- 1 A. For the electric side, not at all. I think the gas
- 2 study was just coming out about the time that you were in the
- 3 process of making some decisions.
- 4 Q. Yeah.
- 5 A. So --
- 6 Q. I'm referring, as you know, gas decoupling LRAM's have
- 7 been available a lot earlier than electrics. I'm just talking
- 8 about electric.
- 9 A. You would not have had access to the study when you
- 10 were making your judgment.
- 11 Q. Okay. Thank you.
- 12 JUDGE MOSS: All right. I don't imagine that did
- 13 prompt any additional redirect. So with that, Mr. ffitch, you
- 14 have something before I dismiss this witness?
- 15 MR. FFITCH: Your Honor, I just wanted to offer our
- 16 cross exhibits or address that matter at some appropriate time.
- 17 JUDGE MOSS: Okay. Is there any further -- any need
- 18 to elaborate on the --
- MS. CARSON: We have no objection.
- 20 JUDGE MOSS: -- possible objection?
- 21 MS. CARSON: No, we have no objection to Public
- 22 Counsel's --
- JUDGE MOSS: Fine. They'll be admitted. Dr. Vilbert,
- 24 thank you for your testimony today, and you may step down. And
- 25 if you have an early airplane, you may go catch it. I'm just

- 1 going to make a comment here as I notice Dr. Dubin, I believe
- 2 it is, is our next indicated witness. And previously we had
- 3 Mr. Loshe, and I didn't comment on this first thing this
- 4 morning.
- 5 I made Mr. Cavanagh go through the exercise of being
- 6 sworn long distance, and that really isn't necessary when the
- 7 exhibits are stipulated in. So I just wanted to make that
- 8 remark for the record. These other exhibits will be given the
- 9 same level of credibility as anything that's sworn live here in
- 10 that sense. So with that, we come to Mr. Doyle.
- 11 MR. FFITCH: And, your Honor, we have no cross for
- 12 Mr. Doyle. In the event, we advised the company of that.
- 13 JUDGE MOSS: Okay. So, Mr. Doyle, your cross has been
- 14 waived, and that brings us to Mr. Schooley. You've indicated
- 15 30 minutes, Mr. ffitch. What do you really anticipate at this
- 16 point?
- MR. FFITCH: No more than that, your Honor.
- 18 JUDGE MOSS: We're going to take a -- we've got plenty
- 19 of time. It's 3:30 and our court reporter can use a break and,
- 20 frankly, so could I. So let's -- let's take ten minutes and be
- 21 back at a quarter to 4:00, please.
- 22 (A break was taken
- 23 from 3:35 p.m. to 3:49 p.m.)
- JUDGE MOSS: All right. Let's come to order, please.
- 25 Mr. Schooley, please raise your right hand.

1	THOMAS SCHOOLEY	witness herein, having been
2		first duly sworn on oath,
3		was examined and testified
4		as follows:
5		
6	JUDGE MOSS:	Thank you. Please be seated.

- 8 EXAMINATION
- BY MS. CAMERON-RULKOWSKI: 9
- 10 Q. Good afternoon, Mr. Schooley.
- 11 Good afternoon. Α.
- Would you please state your name, and spell your last 12
- 13 name for the record.
- My name is Thomas Schooley, S-c-h-o-o-l-e-y. Α.
- Please direct your attention to Exhibit TES-6T. 15 Q.
- 16 Α. Yes.
- Is this the testimony that you prepared on behalf of 17 Ο.
- Staff in response to PSE's pre-filed direct testimony? 18
- 19 Α. Yes.
- 20 Are there any corrections that need to be made to this
- 21 exhibit?
- 22 Yes. If you turn to page 6 of TES-6T, on lines 13 and
- 14 where it says, "1 percent increase," it should say, "3 23
- percent increase." That's all. 24
- 25 Q. And in the course of your direct testimony, you refer

- 1 to exhibits TES-7 and TES-8. Are there any corrections that
- 2 need to be made to these exhibits?
- 3 A. No.
- 4 Q. Thank you, Mr. Schooley. Mr. Schooley is available
- 5 for cross-examination and questions from the bench.
- 6 JUDGE MOSS: All right. Thank you very much.
- 7 Mr. ffitch, you have some questions.
- 8 MR. FFITCH: Thank you, your Honor.

- 10 EXAMINATION
- 11 BY MR. FFITCH:
- 12 Q. Good afternoon, Mr. Schooley.
- 13 A. Good afternoon.
- 14 Q. You're the assistant director of energy regulation at
- 15 the commission; correct?
- 16 A. Correct.
- 17 Q. And your responsibilities include direct supervision
- 18 of commission regulatory analysts who review company filings;
- 19 is that correct?
- 20 A. Yes.
- 21 Q. And you also yourself make recommendations on company
- 22 filings and applications and file testimony on behalf of Staff;
- 23 isn't that right?
- 24 A. Yes.
- Q. And in your testimony in this case, TES Exhibit 6T,

- 1 you state that your position has not changed from the earlier
- 2 phase of this case and that, in your view, it remains premature
- 3 to address the impact of decoupling on the rate of return; is
- 4 that a fair statement?
- 5 A. Correct, yes.
- 6 Q. And you say that that is because the impact is quote,
- 7 "at best hypothetical"?
- 8 A. True.
- 9 Q. Is that right? And also in this testimony, you offer
- 10 Staff's position that decoupling, that the decoupling impact is
- 11 not an issue before the commission on remand based on your
- 12 reading of the court order and the commission order; correct?
- 13 A. Yes, I don't believe the word "decoupling" is
- 14 mentioned within the judge's decision.
- 15 Q. Okay. Now, also recently you filed testimony as a
- 16 witness for Staff in the Avista 2014 general rate case; isn't
- 17 that right?
- 18 A. Yes.
- 19 Q. In that case you sponsored Staff's full decoupling
- 20 proposal for Avista; is that also correct?
- 21 A. Yes, I did.
- 22 Q. And as part of your testimony in that case, you stated
- 23 that Staff's full decoupling proposal in that case has quote --
- 24 or -- excuse me -- was quote, "similar in all substantial
- 25 respects," end quote, to Puget's full decoupling proposal;

- 1 correct?
- 2 A. If you're quoting me, then I guess I said that.
- 3 Q. Would you like to have a copy of your testimony to
- 4 look at?
- 5 A. I did not bring my Avista testimony.
- 6 MR. FFITCH: Okay. May I approach, your Honor?
- 7 JUDGE MOSS: Sure.
- 8 BY MR. FFITCH:
- 9 Q. Just to clarify the record, I've just handed you a
- 10 copy of your testimony, July 22nd, 2014, TES-1T in docket
- 11 UE-140 -- 140188, et cetera; is that right?
- 12 A. Yes.
- 13 Q. And so I'd asked you -- I've given you a quote, I
- 14 guess. Can you turn to page 19 of your testimony. We just
- 15 find the quote there.
- 16 A. Okay.
- Q. And in that testimony on page 19, line 21, you say
- 18 that Staff's full decoupling proposal was quote, "similar in
- 19 all substantial respects to Puget Sound Energy's full
- 20 decoupling proposal"; correct?
- 21 A. Yes. And by "full decoupling," we're referring to
- 22 decoupling for not just conservation measures, but also for any
- other effects, such as weather effects.
- Q. Okay. Now, in that testimony you also provide a
- 25 review of commission -- the history of commission decoupling

- policy in Washington; correct?
- 2 A. Yes, I believe I do.
- 3 Q. And in there, in the testimony you reviewed how each
- 4 element of your decoupling proposal, Staff's decoupling
- 5 proposal, met the various elements of the commission's
- 6 decoupling policy order; right?
- 7 A. Yes.
- 8 Q. And specifically, with respect to the second element
- 9 of the test or -- excuse me -- element of the policy order,
- 10 which is entitled "Impact on rate of return," can you turn to
- 11 that, please. That's on page 20.
- 12 A. I see it.
- 13 Q. And there you state at line 19, "Staff proposes
- 14 reducing the percentage of equity in the capital structure to
- 15 42 percent from 46 percent. This reduces the rate of return by
- 16 13 basis points. Staff witness, Mr. Elgin, sponsors this
- 17 adjustment"; correct?
- 18 A. Yes.
- 19 MS. CAMERON-RULKOWSKI: One moment, please. I'd like
- 20 to object. Mr. ffitch, are you planning on offering this
- 21 particular exhibit for admission?
- MR. FFITCH: I may do that after the questioning, yes.
- MS. CAMERON-RULKOWSKI: Then I'll reserve my
- 24 objection.
- 25 BY MR. FFITCH:

- 1 Q. All right. Mr. Elgin in his testimony recommended the
- 2 ROE -- excuse me, not the ROE adjustment, but the cost of
- 3 capital adjustment resulting from his capital structure
- 4 recommendation be incorporated in Avista rates beginning with
- 5 the effective date of the new rates determined in that case; is
- 6 that correct?
- 7 A. That was his recommendation.
- 8 MS. CAMERON-RULKOWSKI: Okay. I'm going to object
- 9 now. Mr. Schooley is being asked questions about an entirely
- 10 different case, an entirely different decoupling mechanism.
- 11 Decoupling, it's not relevant, because the actual decoupling
- 12 mechanism is not within the scope of the remand.
- And I would object to the -- to the question, and also
- 14 to the admission of the document that Mr. ffitch had passed to
- 15 Mr. Schooley.
- JUDGE MOSS: Okay. Well, he hasn't moved the
- 17 admission of the document, so that objection is premature. As
- 18 far as Mr. Schooley being able to testify on this, he is after
- 19 all Mr. Elgin's supervisor. And I assume you were the policy
- 20 witness in the case, Mr. Schooley? Is that right? In the
- 21 Avista case.
- 22 THE WITNESS: I think I was.
- JUDGE MOSS: That would typically be the pattern, but
- 24 in any event, I don't think this is outside the realm of his
- 25 knowledge and expertise. And earlier, as I recall, you

- 1 deferred to Mr. Schooley as the decoupling witness for staff in
- 2 this case. So I think we have to let Mr. ffitch go ahead with
- 3 his questions.
- 4 MS. CAMERON-RULKOWSKI: Thank you, your Honor. I
- 5 guess I would ask why it wasn't provided when cross exhibits
- 6 were filed. And I would object on that basis, that there was
- 7 the opportunity to -- to distribute this to witnesses in
- 8 advance by the deadline. It's well after the deadline. And
- 9 also, if Mr. ffitch wanted this in the record --
- 10 JUDGE MOSS: What are you referring to?
- MS. CAMERON-RULKOWSKI: I'm referring to the -- the --
- 12 the document that Mr. ffitch just handed Mr. Schooley and which
- 13 he just -- to which he just handed me a copy.
- 14 JUDGE MOSS: What was that document, Mr. ffitch? Was
- 15 that something different than is in your cross-examination
- 16 exhibits?
- 17 MR. FFITCH: Your Honor, I did ask Mr. -- yes, your
- 18 Honor.
- 19 JUDGE MOSS: You asked Mr. Schooley if he testified to
- 20 something; right? And Mr. Schooley said that he didn't have
- 21 his testimony in front of him, and that's what you provided
- 22 him, was it not?
- MR. FFITCH: Correct.
- JUDGE MOSS: So it was just to refresh his
- 25 recollection; is that correct?

- 1 MR. FFITCH: Correct so far, your Honor.
- 2 JUDGE MOSS: The objection is overruled.
- 3 BY MR. FFITCH:
- Q. I want to just return to my last question, because I'm
- 5 not sure it was answered before the objection happened.
- 6 JUDGE MOSS: Not even sure what your last question
- 7 was, Mr. ffitch, so why don't you repeat it.
- 8 BY MR. FFITCH:
- 9 Q. My question was: Did Mr. Elgin recommend the
- 10 decoupling adjustment to be incorporated in Avista rates
- 11 beginning with the effective date of Avista's new rates
- 12 determined in the 2014 rate case?
- 13 A. There was a part of Staff's testimony that was not the
- 14 result of the case, though. Avista's decoupling program and
- 15 the rates coming out of that case became effective January 1 of
- 16 this year, so it is very much after the period of time that's
- in question for this remand proceeding.
- 18 Q. Right. But I understand that there's a slightly
- 19 different time sequence here, but my question was simply
- 20 whether you or Mr. Elgin, on behalf of Staff in the Avista
- 21 case, recommended that the commission wait and study the impact
- 22 of decoupling for Avista for several years.
- You did not do that, did you?
- A. Not in that case, no.
- Q. And neither did Mr. Elgin; is that correct?

- 1 A. No, he didn't.
- 2 Q. And neither you nor Mr. Elgin testified in that docket
- 3 that the impact of decoupling was hypothetical, did you?
- 4 A. I still think that's a true statement whether it was
- 5 testified to or not.
- 6 Q. You didn't testify to that in the Avista case, did
- 7 you, Mr. --
- 8 A. I was not the cost of money witness.
- 9 Q. Can you turn to the front page of your testimony that
- 10 I handed you to refresh your memory, please. And that reflects
- 11 that you are the policy and decoupling witness for the staff in
- 12 the Avista docket; is that right?
- 13 A. Yes.
- 14 Q. Thank you. Did Staff do any discovery in this case
- 15 regarding Puget Sound Energy in the remand phase of the case
- 16 regarding Puget Sound Energy's decoupling program?
- 17 A. Staff's position is that decoupling was not a part of
- 18 the remand and we did no testimony on that. I still think it's
- 19 an inappropriate line of discussion throughout this day, so --
- 20 MR. FFITCH: Right. Thank you. Your Honor, those are
- 21 all the questions I have. Thank you, Mr. Schooley. And I
- 22 would offer exhibits TES-9, 10 and 11. I understand from Staff
- 23 Counsel there are no objections to 9 and 10. Exhibit 11 is the
- 24 testimony of Ken Elgin in the Avista docket.
- JUDGE MOSS: Is there an objection?

- 1 MS. CAMERON-RULKOWSKI: I don't. I no longer have an
- 2 objection. I don't -- are you going to move for -- are you
- 3 going to request admission of Mr. Schooley's testimony in the
- 4 Avista case?
- 5 MR. FFITCH: I am just waiting till we're done.
- 6 MS. CAMERON-RULKOWSKI: Sorry to jump ahead.
- 7 MR. FFITCH: 9, 10 and 11. I think we're -- 9, 10 and
- 8 11 are coming in without objection; is that correct?
- 9 JUDGE MOSS: Very well.
- 10 MS. CAMERON-RULKOWSKI: That's correct.
- 11 MR. FFITCH: And I would like to offer, your Honor,
- 12 the testimony of Tom Schooley that has been discussed by the
- 13 witness from the stand.
- 14 MS. CAMERON-RULKOWSKI: I object to the admission of
- 15 that particular document in this proceeding. We had an
- 16 opportunity to submit cross exhibits in advance. This exhibit
- 17 was not distributed until this moment. And furthermore, it
- 18 could have -- it's dated July 22nd of 2014. It could have been
- 19 included in -- in direct testimony by Public Counsel. It is
- 20 unfair.
- 21 JUDGE MOSS: Mr. ffitch, do you wish to be heard?
- 22 MR. FFITCH: Your Honor, I think it's relevant to the
- 23 witness's testimony. He did respond to questioning about it.
- 24 I think it would be helpful to have it in the record to be read
- 25 in conjunction with his live testimony.

- JUDGE MOSS: I'm somewhat disinclined to agree,
- 2 Mr. ffitch. I think you used it to refresh his recollection.
- 3 That's a perfectly appropriate use of it. You have his
- 4 testimony in the record of this case concerning its contents.
- 5 I don't see any reason to make it an exhibit in this record.
- 6 And I want to ask you as well why we are making
- 7 Mr. Elgin's testimony from another case at another time an
- 8 exhibit here. I -- I'm always disinclined to allow testimony
- 9 by a witness who's not present to testify.
- 10 So what is the -- what is your purpose there?
- 11 MR. FFITCH: Your Honor, in the case of Staff, it's
- 12 not a question of individual personal witnesses. The Staff is
- 13 an entity that presents evidence and recommendations to the
- 14 commission. We believe that the testimony of Mr. Elgin and
- 15 Mr. Schooley is directly inconsistent with the Staff's position
- 16 in this case that was filed only six months after the Avista
- 17 case.
- 18 We believe it therefore casts doubt on the credibility
- 19 and the weight to be given to the Staff's testimony in this
- 20 docket. It's directly inconsistent, and that's why we're
- 21 offering it for the record, your Honor.
- 22 MS. CAMERON-RULKOWSKI: May I point out something,
- 23 your Honor?
- JUDGE MOSS: Sure.
- MS. CAMERON-RULKOWSKI: Staff does testify as Staff,

- 1 but individual -- individual Staff members do present
- 2 particular testimony and that is their individual expert
- 3 opinion. And in this case we -- in this case we have our
- 4 expert opinion presented by Mr. Schooley and by Mr. Parcell.
- 5 And in the Avista case, as you can see by the
- 6 document, it's presented by someone entirely different. And
- 7 I -- I think that the relevance is small.
- 8 JUDGE MOSS: Okay. So you're picking up on my
- 9 objection to Mr. ffitch's objection, are you?
- 10 MS. CAMERON-RULKOWSKI: That was my original
- 11 objection, but you wanted to save time that I thought I'd just
- 12 let that one go. But now I will point out that the relevance
- is small.
- 14 JUDGE MOSS: All right. Well, Mr. ffitch, I did let
- 15 you ask Mr. Schooley questions about Mr. Elgin's testimony, and
- 16 I believe you probably got the salient points in that way. I
- 17 will have to say as an institutional matter that I have become
- 18 concerned in the last year or so with this increasing practice
- 19 of parties trying to introduce one witness's testimony through
- 20 another witness.
- 21 We saw it to a rather -- well, I'm not going to
- 22 mention particular proceedings or parties. But that has been
- 23 something of a noticeable trend and is something I want to
- 24 discourage, and I'm going to discourage it here by by not
- 25 admitting the exhibit that was marked -- pre-marked as TES-11

- 1 CX. I think that's enough said about that.
- 2 MR. FFITCH: Your Honor, Public Counsel would request
- 3 to make an offer of proof for the record with respect to this
- 4 cross exhibit.
- 5 JUDGE MOSS: Well, you can always refer to the order
- 6 in that case, of course, Mr. ffitch. But, yes, if you want to
- 7 make an offer of proof, we'll accept it as such.
- 8 MR. FFITCH: Thank you, your Honor. May I make a
- 9 brief statement for the record as an offer of proof?
- 10 JUDGE MOSS: Sure, you may do that.
- 11 MR. FFITCH: Thank you, your Honor. The offer of
- 12 proof is with respect to Public Counsel cross exhibit number
- 13 TES-11 CX. This exhibit is the testimony of Ken Elgin in the
- 14 Avista general rate case of 2014. It is being offered to show
- 15 that the commission staff in this case is taking inconsistent
- 16 positions with respect to the question of the impact of
- 17 decoupling on cost of capital.
- 18 I believe, we believe this is relevant evidence
- 19 because it addresses the same subject matter and the issues
- 20 that are at issue in this proceeding, and because it bears on
- 21 the credibility of this witness and the weight to be afforded
- 22 his testimony. Thank you, your Honor.
- JUDGE MOSS: All right. Thank you. Thank you for
- 24 that. And I'll just say again, to underline the point, the
- 25 reason that I am not admitting this exhibit is because it is an

- 1 exhibit -- we treat Staff like any other party.
- 2 Mr. Elgin is not here available for cross-examination.
- 3 It is in that sense a type of hearsay that is generally not
- 4 admitted. And certainly you could have called Mr. Elgin as a
- 5 hostile witness if it was that important to your case.
- 6 I think you have sufficient information in the record,
- 7 through Mr. Schooley's testimony, to argue the point on brief.
- 8 Other parties will have an opportunity to respond to it and
- 9 reply and we'll take whatever cognizance of it and give it
- 10 whatever weight we feel it deserves.
- MR. FFITCH: Thank you, your Honor.
- 12 JUDGE MOSS: Thank you very much. All right. With
- 13 that, then, I've forgotten where we are here. We've completed
- 14 Mr. Schooley's examination. Anything from the bench? Okay.
- 15 We do have some questions from the bench.

- 17 EXAMINATION
- 18 BY COMMISSIONER JONES:
- 19 Q. Could you turn to page 7 of your TES-6T.
- 20 A. In this case?
- 21 Q. How about five cases ago. No. This case. TES-6T.
- 22 A. Page 6?
- 23 Q. Page 7.
- 24 A. Page 7.
- 25 Q. This is the part where you're talking about the

- 1 implementation of the decoupling mechanism and K-factor.
- 2 A. Okay.
- 3 Q. So just help me through the math here, if you would,
- 4 please. So for the first -- the last six months of 2013, the
- 5 company over collected on electric 16 million, over collected
- 6 on gas to a total of 21 million.
- 7 And we, the commission, and you recommended to us, and
- 8 this over collection was returned to customers in a rate
- 9 revision of May 2014; right?
- 10 A. Correct.
- 11 Q. And was that -- do you recall? Because I don't. I
- 12 should. Did we require that to be done on the line item basis
- 13 to the customer, to the residential customers? I forget.
- 14 A. No, I don't believe so. I think it was melded with
- 15 the K-factor increase that occurred at the same time.
- Q. So what did the customer see when they got --
- 17 A. They actually saw a rate increase. The increase due
- 18 to the rate plan of three percent on the dollars per customer
- 19 was greater than the 16 million dollars, so the customers did
- 20 see an increase --
- 21 Q. Do you recall --
- 22 A. -- on their bills.
- 23 Q. I'm sorry. Are you finished?
- 24 A. Yes.
- 25 Q. Do you recall how was it -- how it was described on

- 1 the bill, on the customer residential bill? No? Okay.
- 2 A. No.
- 3 Q. That's okay. And then the first half of 2014, I guess
- 4 the first six months it's going the other way, at least on
- 5 electric. The company is under collecting 25 million, natural
- 6 gas over collecting 10 million.
- 7 In my math that's a net 15 million back to the
- 8 company; right?
- 9 A. Yes, for that period. I don't know what has happened
- 10 in the second half of 2014.
- 11 Q. That was my -- yeah, that was my next question. So
- 12 what has happened for the second six months of 2014?
- 13 A. I don't know.
- Q. Okay. And then how is Staff going to respond to this?
- 15 Staff will verify the numbers of the company, the RPC, the
- 16 revenue per customer decoupling, and come to the commission
- 17 with some recommendation in 2015?
- 18 A. Yes, there should be a filing soon on that topic, and
- 19 there will be the -- whatever the true-up is for 2014 for the
- 20 customers to see, to true that up to what the revenues per
- 21 customer were, and then the customers will pay those bills.
- 22 This may be an opportunity to make sure we are using
- 23 correct terms here. The company earns its revenues on the
- 24 dollar-per-customer basis. Customers are paying the bill that
- 25 they receive, but that's not revenues. Those are the -- just

- 1 the accounts payable that they owe to the company for their use
- 2 and, more to the point, for their portion of the dollars per
- 3 customer.
- 4 The difficulty comes in where, for 2013, the customers
- 5 received moneys back because they had overpaid the dollars per
- 6 customer. For 2014, I wouldn't be surprised that the customers
- 7 will owe more money because they have underpaid their portion
- 8 of the dollars per customer, and that's going to be a double
- 9 whammy to the customers, because the credit or decrease that
- 10 they received from 2013 will now be added. Well, that will go
- 11 away and there be an increase due to the under collections
- during 2014, assuming that's what's coming about.
- And I think the customers will be seeing greater
- 14 fluctuations and the cash flow for the company will be greater
- 15 fluctuations, not less as what had been represented by other
- 16 witness earlier.
- 17 So this is one of the problems with decoupling which
- 18 I've -- which I see. And the fix to me is to go to straight
- 19 fixed variable pricing where both the customers and the company
- 20 will see the reduction in volatility of the revenues. And
- 21 that's my opinion on decoupling in general.
- 22 Q. So you referred to the cost of capital witnesses
- 23 earlier today where we were discussing that the -- and I think
- 24 it was universally shared that the -- that the impact of
- 25 decoupling, whether it be a true-up or straight fixed variable,

- 1 evens out the fluctuation of revenues to the company; right?
- 2 A. Yes, and those are the same revenues --
- 3 Q. Right.
- 4 A. -- that the customers will pay, except the customers
- 5 don't see their portion of it until the next year.
- 6 Q. But what you're saying is that these fluctuations to
- 7 the customer that we'll probably see this year are -- are --
- 8 are significant fluctuations or fluctuations that they don't
- 9 understand? I mean, how significant are they?
- 10 A. This -- they can be, I think, fairly significant, and
- 11 I think they will be difficult to -- for the customers to
- 12 understand.
- 13 Q. And that is the reason why line 17 through 21 you make
- 14 a fairly unusual recommendation. I just want you to explain
- 15 that to me a little bit. An educational campaign be
- 16 instituted.
- 17 This is something the commission has grappled with, as
- 18 you know, for a number of years in just trying to explain rate
- 19 making to the consumers. And we had decoupling in there, as
- 20 you recall, about how rates are set, the complicated process,
- 21 and we do have this decoupling mechanism now.
- 22 So are you suggesting that we ramp up, we the
- 23 commission ramp up our education efforts? Is the burden on us
- 24 through this rate-making video and trying to explain to
- 25 customers, legislators? I assume people will write

- 1 legislators, they'll write us, we'll have to explain. But
- 2 you -- you appear to be saying that PSE and NWEC should do
- 3 something here.
- 4 A. Yes, I believe it's in their --
- 5 Q. And why is that? Why is the burden on them?
- 6 A. I'm sorry. I believe they are the ones that have been
- 7 the promoters of decoupling in particular, and it should be up
- 8 to them to explain to customers why their bills are starting to
- 9 fluctuate so much from one year to the other. And it's because
- 10 of this lag between when the companies receive their revenues
- on a dollar-per-customer basis, yet the customers still pay on
- 12 a volumetric basis.
- 13 Then the customers get the true-up a year later, and
- 14 those true-ups can start exacerbating each other or perhaps
- 15 sometimes offsetting each other. But nonetheless, it's -- it's
- 16 throwing the customers into great confusion as to why this is
- 17 happening, yet the -- and I think that's a problem.
- 18 I think it's a problem inherent in the decoupling-type
- 19 solutions to trying to cure a problem through -- either caused
- 20 by conservation or any other methods.
- 21 Q. Right. Yeah. Well, it's an interesting proposal.
- 22 It's not a big issue in this case, but maybe we can discuss
- 23 that separately. And I think just on the natural gas side for
- 24 heating purposes, this is just my speculation, but because --
- 25 and I don't know what the forecast of therms you -- were used

- 1 for the gas side of the operation for this period, but it's
- 2 been an unusually warm wet winter so far.
- 3 But I would fully expect that the -- the under
- 4 recovery of PSE on the gas side is going to be, you know,
- 5 substantial.
- 6 A. It could be.
- 7 Q. Thank you. That's all I have.
- 8 JUDGE MOSS: Go ahead.

- 10 EXAMINATION
- 11 BY CHAIRMAN DANNER:
- 12 Q. So Mr. Schooley, just want to be clear. When you say
- 13 the high volume of calls that the consumer protection may
- 14 expect next spring, you don't know that they are going to be --
- 15 it's your -- that's your prediction that that's going to
- 16 happen?
- 17 A. Yes.
- 18 Q. But we don't know that that's happened yet?
- 19 A. They haven't seen the results of their 2014 in their
- 20 bills yet.
- 21 Q. But we have true-ups for a lot of our utilities right
- 22 now. Are we seeing an increase in confusion by the customers
- 23 in terms of the volumes to our consumer protection staff?
- 24 A. I'm not sure. I think there is -- the biggest example
- 25 here might be in the PGA process, on the purchase gas

- 1 adjustments, that you have a prediction of gas costs for one
- 2 year going out and a true-up for the prior year, and then that
- 3 true-up, if it was a credit to the customers, goes away a year
- 4 later, and it might be replaced by an increase in revenues to
- 5 the customer beyond what the projection had been from the prior
- 6 year.
- 7 So they -- they are thrown into negative feedback
- 8 loops. And I think that we do get some complaints from
- 9 customers after that, but I'm --
- 10 O. You think so?
- 11 A. I'm not certain what the consumer protection staff --
- 12 Q. Thank you.
- 13 A. -- have seen.
- JUDGE MOSS: All right. Well, that completes
- 15 questions from the bench. Any redirect?
- 16 MS. CAMERON-RULKOWSKI: Short, your Honor. Yes.
- MR. FFITCH: Your Honor, may I have recross based on
- 18 responses to the bench?
- 19 JUDGE MOSS: All right.

- 21 EXAMINATION
- 22 BY MR. FFITCH:
- Q. One question. Mr. Schooley, you've expressed some
- 24 concerns about decoupling. Isn't it true that Staff agreed
- 25 with Puget Sound Energy and Northwest Energy Coalition, in a

- 1 settlement agreement, to the adoption of this specific
- 2 decoupling mechanism and then advocated for its approval by
- 3 this commission?
- 4 A. I did. And the reason I agreed to it was because of
- 5 it being full decoupling. As anybody's heard me rant against
- 6 decoupling due to conservation measures would know that I've
- 7 not been a fan of it.
- 8 And -- but I could accept the rate plan as the
- 9 K-factor and the decoupling knowing that it might be
- 10 engendering these confusions, and that's -- it's the confusion
- 11 that needs to be solved to make this work. I haven't seen that
- 12 happening yet.
- MR. FFITCH: That's all I have. Thank you, your
- 14 Honor.
- 15 JUDGE MOSS: All right. Fine. Redirect.
- 16
- 17 EXAMINATION
- 18 BY MS. CAMERON-RULKOWSKI:
- 19 Q. Mr. Schooley, to the extent there's any confusion
- 20 about -- about your testimony, is it your test -- is it your
- 21 testimony that Staff would never reduce return on equity due to
- the effects of decoupling?
- 23 A. No, that is my -- not my testimony. Our testimony is
- 24 that it needs to be looked at, and we are engaging in that
- 25 process now using the commission basis reports from the middle

- 1 of the period ending July of 2014 for the first full year of
- 2 decoupling.
- 3 And future ones, depending on the results of that, I'd
- 4 be looking at not just decoupling as a mitigating factor to
- 5 revenue stabilization, but also all the other types of
- 6 regulatory risk mitigation and risk-inducing elements in the
- 7 company's rates.
- 8 MS. CAMERON-RULKOWSKI: Thank you. That's all I have.
- 9 JUDGE MOSS: All right. Very good. Mr. Schooley,
- 10 that appears to bring your examination to a close. We
- 11 appreciate your being here to testify today. And that brings
- 12 us to the conclusion of our witnesses.
- We do have some additional business to conduct. I
- 14 believe Ms. Rulkowski has some exhibits she wants to argue on
- 15 terms of admission, but I believe we can release the
- 16 commissioners from the bench for that purpose and let them get
- 17 about other business and pressing needs that they have.
- 18 MS. CAMERON-RULKOWSKI: Your Honor, shall I proceed or
- 19 shall I wait a moment?
- JUDGE MOSS: Pardon me?
- MS. CAMERON-RULKOWSKI: Shall I proceed?
- 22 JUDGE MOSS: No, no. You should wait a minute. Let's
- 23 let the commissioners retire from the bench first.
- 24 MR. KUZMA: I think the judge-proof has been removed.
- JUDGE MOSS: Pardon me?

- 1 MR. KUZMA: I think the judge-proof has been removed.
- MS. DAVISON: It's freezing in here.
- JUDGE MOSS: Maybe so.
- 4 MS. DAVISON: You want to keep us awake.
- 5 JUDGE MOSS: Well, we're only going to be here a few
- 6 more minutes and you'll be fine. Most of you have to drive
- 7 some distance so it's better to be alert. All right. Now
- 8 let's -- which exhibits do we have to consider?
- 9 MS. CAMERON-RULKOWSKI: Thank you, your Honor, for
- 10 giving me the opportunity to explain my objections. So I've
- 11 narrowed my objections to cross exhibits directed at
- 12 Mr. Parcell. That's DCP-14 CX, 15 CX, and 16 CX.
- 13 JUDGE MOSS: All right. Let me get those. All right.
- 14 And what is your objection to 14?
- 15 MS. CAMERON-RULKOWSKI: My objection to all of them is
- 16 that they are irrelevant to -- they are irrelevant. And
- 17 specifically that they are outside the scope of Mr. Parcell's
- 18 testimony.
- Mr. Parcell did not testify on the effects of
- 20 decoupling on ROE and, therefore, these exhibits are being
- 21 introduced for the improper purpose of asking him to testify
- 22 on -- on that issue.
- 23 These -- and I will note that Exhibit DCP-14 X, CX, is
- 24 identical to another cross exhibit. My objection here is
- 25 having Mr. Parcell be listed as the sponsor for this exhibit,

- 1 because he did not testify in his direct testimony to -- to
- 2 anything in here.
- JUDGE MOSS: He's not the sponsor of this witness.
- 4 Public Counsel is the sponsor of this witness. It's a
- 5 cross-examination exhibit.
- 6 MS. CAMERON-RULKOWSKI: Understood, your Honor. He --
- 7 he is the witness at whom the exhibit is being directed.
- 8 JUDGE MOSS: That's true.
- 9 MS. CAMERON-RULKOWSKI: And -- and I believe
- 10 improperly directed to Mr. Parcell given that he did not
- 11 testify on this subject. The -- the issue of -- I want to
- 12 discuss the issue of relevance.
- In Order 7, the commission decided not to reduce the
- 14 ROE in this proceeding for the effects of decoupling. And it
- 15 is Staff's position that this decision by the commission was
- 16 not overturned by Judge Murphy.
- JUDGE MOSS: Ms. Rulkowski, I'm going to cut you off.
- 18 You can save that argument for brief if you want to. I know
- 19 it's Staff's position and has been since the beginning of this
- 20 case, but that's not a matter we're going to resolve in the
- 21 context of ruling on the admissibility of these exhibits.
- 22 MS. CAMERON-RULKOWSKI: Understood. I wanted to
- 23 explain my objection based on relevance, and we had simply
- 24 believed it was the law of the case and, therefore, that it was
- 25 not relevant.

- JUDGE MOSS: All right. Well --
- 2 MS. CAMERON-RULKOWSKI: I would say that the gravitas
- 3 of my objection is due to the fact that it's -- in all of these
- 4 exhibits are outside the direct testimony.
- 5 JUDGE MOSS: This will be sorted out on the briefs and
- 6 in the commission's order and perhaps in any subsequent appeal
- 7 that may follow. The commission will ultimately decide
- 8 whether, to what extent and in what fashion decoupling is
- 9 relevant here.
- 10 We have quite a range of testimony on that, which I
- 11 thought was very well-presented, I might add. And I think
- 12 we'll -- we'll take it under advisement and the commission will
- do with it what the commission will do with it. I can't tell
- 14 you sitting here today what that might be.
- 15 MS. CAMERON-RULKOWSKI: Does that mean that you're
- 16 admitting these exhibits?
- 17 JUDGE MOSS: Well, that's another issue. You asked
- 18 me, you started down the path of arguing about the general
- 19 posture of the case, which is something addressed in orders 10
- 20 and 11 and will be ultimately resolved later based on any
- 21 argument that parties may wish to present in their briefs
- 22 concerning again whether, to what extent and how the subject of
- 23 decoupling may be relevant to the commission's determination of
- 24 the return on equity as of the early part of 2013, which is the
- 25 specific issue that was remanded to the commission.

- 1 Now, as far as these exhibits are concerned, you -- I
- 2 thought we discussed earlier on the record that my view as the
- 3 judge in the case, that Mr. Parcell is a very well-respected
- 4 expert in the field of cost of capital. I think he clearly
- 5 understands and clearly has positions on the effect of
- 6 decoupling on cost of money.
- 7 I think, as I said earlier today, I think it was fair
- 8 to have inquiry of him on that subject. And since this is all
- 9 his prior testimony -- although I must say, Mr. ffitch, one of
- 10 these exhibits was kind of mixed up, as I recall, in terms of
- 11 having some Arizona Corporation Commission testimony apparently
- 12 followed by reference to Pepco. So that's going to need to be
- 13 straightened out.
- 14 I've got page 4 of Exhibit 14 CX that describes this
- 15 exhibit as direct testimony of David C. Parcell on behalf of
- 16 Utilities Division of the Arizona Corporation Commission. And
- 17 then on page 5 of that exhibit, there's a discussion about
- 18 Pepco. So you need to go back and check and let's make sure we
- 19 have the right pages in here.
- 20 As we had questioning earlier today, I believe we
- 21 turned on over to another page and it turned out that it was
- 22 indeed Arizona Corporation Commission. But we need to make
- 23 sure the exhibit is -- was properly presented, so I'll ask you
- 24 to check on that.
- 25 MR. FFITCH: Thank you, your Honor. I'll check with

- 1 staff on that. We'll check with them and make sure we can get
- 2 everything straightened out.
- JUDGE MOSS: All right. Fine. Well, that -- subject
- 4 to that caveat and in light of my discussion of this subject
- 5 earlier today and again now, I'm going to overrule the
- 6 objection and these -- these will be admitted as marked.
- 7 MR. FFITCH: I guess I have -- thank you, your Honor.
- JUDGE MOSS: We don't really need to hear any more
- 9 about it.
- 10 MR. FFITCH: This is housekeeping. Actually, the full
- 11 testimonies were provided to us supplementarily by the
- 12 commission staff. We didn't put those in. We can provide
- 13 those if the bench would like.
- JUDGE MOSS: I have no particular use for them,
- 15 Mr. ffitch.
- MS. CAMERON-RULKOWSKI: I think I may --
- 17 JUDGE MOSS: If the staff wishes to offer them under
- 18 the rule of optional completeness, we'll certainly accept them.
- 19 But otherwise, if you've got your needs met here, I'm good.
- 20 MS. CAMERON-RULKOWSKI: Judge Moss, SGH-23 CX is an
- 21 identical exhibit and the pages aren't mixed up there.
- JUDGE MOSS: SGH what?
- MS. CAMERON-RULKOWSKI: 23 CX.
- 24 JUDGE MOSS: All right. Very good. That's identical
- 25 to 14 or supposed to be 14?

- 1 MS. CAMERON-RULKOWSKI: That's correct.
- JUDGE MOSS: All right. Well, very good.
- 3 MS. CAMERON-RULKOWSKI: There's a discrepancy of one
- 4 page, but that's because in one of the exhibits there's a blank
- 5 page at the end.
- 6 JUDGE MOSS: All right. Fine. Well, I don't normally
- 7 like to have duplicate exhibits, but perhaps in this case it's
- 8 fortuitous. So let's leave it at that.
- 9 Anything else we need to discuss on this? Did you
- 10 wish to make the balance of these testimonies an exhibit on the
- 11 basis of the rule of optional completeness?
- MS. CAMERON-RULKOWSKI: No, your Honor.
- JUDGE MOSS: Thank you. I really appreciate it. I'm
- 14 sure they're fat. Okay. Anything else? Any other business we
- 15 need to conduct today? Don't let me get overeager here just
- 16 because it's Friday afternoon.
- 17 All right. Thank you all very much. As always, it's
- 18 been a very good hearing and you all have done a very nice job.
- 19 I appreciate both the witnesses' and the -- and the efforts of
- 20 counsel to make this run smoothly, and the effort of our court
- 21 reporter to keep up with my sometimes too rapid speech as well
- 22 as others. With that we're off the record.
- 23 (Proceedings concluded at 4:30 p.m.)

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1	CERTIFICATE
2	
3	STATE OF WASHINGTON
4	COUNTY OF KING
5	
6	I, Kathleen Hamilton, a Certified Shorthand Reporter and
7	Notary Public in and for the State of Washington, do hereby
8	certify that the foregoing transcript of the proceedings on
9	FEBRUARY 13, 2015, is true and accurate to the best of my
10	knowledge, skill and ability.
11	IN WITNESS WHEREOF, I have hereunto set my hand and seal
12	this 20TH day of FEBRUARY, 2015.
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16	KATHLEEN HAMILTON, RPR, CRR, CCR
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