## Docket No. TP-190976 - Vol. II

## Washington Utilities and Transportation Commission v. Puget Sound Pilots

March 30, 2020



206.287.9066 I 800.846.6989

1325 Fourth Avenue, Suite 1840, Seattle, Washington 98101 www.buellrealtime.com

email: info@buellrealtime.com



Page 28	Page 30
BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION  WASHINGTON UTILITIES AND DOCKET TP-190976 TRANSPORTATION COMMISSION,  Complainant,  vs.  PUGET SOUND PILOTS,  Respondent.  TELEPHONIC STATUS CONFERENCE, VOLUME II  Pages 28-54  ADMINISTRATIVE LAW JUDGE RAYNE PEARSON  March 30, 2020  11:00 a.m.  Washington Utilities and Transportation Commission 621 Woodland Square Loop Southeast Lacey, Washington 98503  REPORTED BY: TAYLER GARLINGHOUSE, CCR 3358  Buell Realtime Reporting, LLC 1325 Fourth Avenue, Suite 1840 Seattle, Washington 98101 (206) 287-9066   Seattle (360) 534-9066   Olympia (800) 846-6389   National www.buellrealtime.com	1 APPEARANCES (Cont.) 2 FOR PACIFIC YACHT MANAGEMENT: 3 MONIQUE WEBBER 4 Pacific Yacht Management 2284 West Commodore Way, Suite 120 5 Seattle, Washington 98199 (206) 849-7676 6 monique@pacificyachtmanagement.com 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25
A P P E A R A N C E S	LACEY, WASHINGTON; MARCH 30, 2020  11:00 A.M000 PROCEEDINGS  JUDGE PEARSON: So let's be on the record. Good morning. We're here today for a telephonic status conference in Docket TP-190976 in response to the joint motion filed by Puget Sound Pilots, Staff, and Pacific Yacht Management and Pacific Merchant Shipping Association's response thereto. My name is Rayne Pearson. I'm the administrative law judge presiding with the Commissioners over this matter. So let's just start by taking short appearances beginning with Puget Sound Pilots. MR. WILEY: Yes, Your Honor. Good morning. Dave Wiley and Blair Fassburg for Puget Sound Pilots. JUDGE PEARSON: Thank you. And for Commission Staff? MR. FUKANO: Good morning, Judge Pearson. This is Harry Fukano, Assistant Attorney General, here with Sally Brown on behalf of Commission Staff. JUDGE PEARSON: Okay. And for PMSA? MR. BLOCK: Good morning, Your Honor. Steve

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Page 32

JUDGE PEARSON: Okay. And for Pacific Yacht Management?

MS. WEBBER: This is Monique Webber for Pacific Yacht Management.

Block, Foster Garvey, filling in for PMSA.

JUDGE PEARSON: Okay. Thank you.

So first I'd like to, Mr. Block, just ask you about your response that indicated that there's some ongoing discovery disputes that might be hindering your ability to complete your responsive testimony. Did you want to discuss that at all?

MR. BLOCK: Well, I can, Your Honor, and that does play into the general stepping stance that we'd like adjusted in how the matter is scheduled. You know, we have quite a few data requests out to which we received what we believe are inadequate or inappropriate responses. And counsel are working pretty, you know, extensively on it. We've -- we've had a very lengthy phone call, go to meetings where we're looking at documents, and I would assume we would exchange correspondence that goes to each of the concerns.

You know, I believe we are on a path to getting some or all of the disputes resolved, but I don't know how long it's going to take, and I don't know whether it's going to completely resolve all of the

So that brings us to the proposed schedule changes. Have the parties had the opportunity to discuss at all? I know it was only on Friday that I mentioned the only available hearing dates in August right now were August 12th and 13th. If we want to -why don't we just go around starting with the Puget Sound Pilots, and if you could let me know if you had an opportunity to discuss those dates and whether those work for you.

Page 34

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MR. WILEY: Yes, Your Honor. Dave Wiley. I wanted to indicate that I had talked -- we talked over the weekend to our clients, and we -- we want to understand what you said, which is that August 12th full day and August 13th, which is an open meeting date, would be the only two days available around that window. We -- and this is just, you know, kind of how our wheels have been turning, we're willing to consider something somewhat shorter than the six-week interval to schedule that hearing if you have dates available --

JUDGE PEARSON: I don't, that's the problem. Literally for the month of August, that is it, and July is a complete mess so we've --

23 MR. WILEY: Wow.

> JUDGE PEARSON: -- got NARUC and conferences and the Commissioners gone for most of July and other

Page 33

issues.

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The documents and information we need and we requested are -- are data requests, are essential for our witnesses to, you know, derive their -- their testimony. And, you know, my hope is that we could get it resolved. I did think we had a productive phone call, but if can't, then that -- we would necessitate motion practice that we would have to file with Your Honor to either have this -- the issue resolved.

So I don't know how long that process will take, and regardless of the situation and the implications with the pandemic and the lockdown, you know, that will play into when we can get our -- our testimony prepared.

JUDGE PEARSON: Okay. Thank you. And I forgot to ask the parties, if -- if I don't address you by name and you do start speaking, please just identify yourself for the court reporter's benefit.

So as you're all aware, the Commission strongly prefers that the parties work together cooperatively to resolve any discovery disputes. I'd like to strongly encourage the parties to do their best to continue working together and avoid bringing those disputes to me to the best of their abilities.

hearings already scheduled.

MR. WILEY: So we do have some concern, Your Honor, and I think you probably foresaw this, with -- we have 11 witnesses on our own. We don't know how many PMSA and PYM are going to have, but, you know, it's -it's a concern that -- that one and three-quarters day might be a problem. So, you know, we've got logistical issues obviously and we wanted to talk about those

Sorry, my dog, once again, is screwing up a call. I'll try to get him out of here.

JUDGE PEARSON: My dog may do the same. I'm just forewarning you all.

So I just -- I just wanted to say, I don't know if this eases your concerns at all, but the -- the open meeting should be short. I think probably we could go long on the first day or the second day if we needed to. There's also a possibility -- I -- I have to figure it out with the Commissioners' calendars, there's a possibility we could carry over for a couple of hours on Friday, the 14th, if we needed to. It's just that one of the Commissioners has their calendar completely blocked out that day, so I need to figure out what's going on with that.

But I do think that it's likely to be a

2 (Pages 32 to 35)

Page 36

short open meeting. I mean, we can also -- we have the option to convene early on the 12th, we could start at 8:30 if we wanted to. I think we have options to work around making sure that we get two full hearing days' worth of time given those date restrictions.

MR. WILEY: Okay. Your Honor, I mean, from our standpoint, the improvisation would be helpful. We just, you know, are worried because of the volume of the case.

JUDGE PEARSON: And -- and I totally understand that. So we -- we would definitely work to accommodate that. If we had to stay late, we -- like I said, we could stay late. We've certainly done that before, and I know these are unprecedented times and it's -- it's very hard to figure out how to manage everything right now, but I think that most likely we can -- we can work it out. I mean, you know me, I've stayed in the hearing room for -- for ten hours before, so I think we can -- we can probably figure out a way to get it done.

So let's hear now from Staff about those dates.

MR. FUKANO: And this is Harry Fukano for Commission Staff. Commission Staff is available for August 12th and 13th, and I'm currently trying to

allows me to see what my August is going to be like and what my two potential witnesses' August is going to be like, as we are yacht agents, and with the current situation, we could either be so busy we don't have time off or we could be deader than a doornail.

So as of right now, I don't have an issue with it, I just can't foresee what this summer is going to be like.

JUDGE PEARSON: Sure, and I think that's probably true for all of us right now. So we'll just -- we're going to act as if the building will be back up and running and that the -- the hearing will be able to occur. But I do want to just emphasize that this is a hearing that cannot be conducted telephonically or virtually. I think everyone would agree with that just given the -- the -- the novelty of it, the number of witnesses, the number of parties, so we'll just do the best that we can.

All right. So the only issue really in dispute between the parties is the deadline for filing responsive testimony, which three parties proposed to extend until May 16th, and PM SA has made an alternative request that has a couple of different versions to it.

So I just want to be up front and tell you all my thoughts about it. I'm inclined to push the

Page 37

confirm whether we would have a similar availability if an extension was needed for the 14th.

JUDGE PEARSON: Okay. Thank you. And for PMSA?

MR. BLOCK: Yes, Judge. Steve Block for PMSA. I am essentially stand-in counsel for sharing running between mid March and mid June. Michelle DeLappe is the primary counsel for PMSA in this matter. She is on leave. I sent the email Your Honor sent around inquiring about that date range, and I didn't hear back from her. I don't think she's at least not always in range of, you know, cell service so that she can get an email.

So I don't know for sure. I can't, you know, go on record to say for sure that she's available during that date range. I don't have any reason to think she would not be, and that is, you know, a couple of months after she requested leave. But, you know, that's -- that's about as good as I can do right now. I think it would probably be okay, but I can't confirm it because I'm just not the lead.

JUDGE PEARSON: Okay. And that makes sense. And, Ms. Webber, how about for PYM?

MS. WEBBER: I don't have a problem with it.

The only problem is I don't have a -- a globe that

entire schedule forward by six weeks, which aligns with the proposed dates for rebuttal and cross-answering testimony of July 8th, but would push the response testimony date forward to June 3rd, and this is for a couple of different reasons.

So first, it gives the parties additional time to resolve discovery disputes and relieve the pressures that PMSA and frankly all of us are facing right now.

And second, just to be very transparent, the Commissioners and I are not going to be able to turn our attention to the responsive testimony on May 16th with everything going on right now in the way in which our schedules have already been rearranged.

And then third, I don't believe that pushing that forward prejudices the other parties. The current schedule gives Puget Sound Pilots five weeks between responsive and rebuttal testimony and pushing the date forward to June 3rd would provide them and the other parties with the same five-week window of time without potentially prejudicing PMSA due to the unpredictable circumstances that we're all facing right now.

So I'd like to hear your thoughts on that beginning with Mr. Wiley.

MR. WILEY: Judge Pearson, we -- we're

3 (Pages 36 to 39)

Page 39

Page 38

Page 40 Page 42 1 certainly focused on the rebuttal and cross-answering 1 Your Honor? 2 2 interval. We were always worried about that being kind JUDGE PEARSON: Tayler, could you tell us 3 of a tight period. If there's any days that you could 3 what's the last thing you heard, please? 4 (Requested section read.) 4 extend that by, you know, bumping a few days, I think it 5 5 would help us and that also would help Staff and PMSA on MR. WILEY: If there's -- thank you. If 6 the cross-answering interval. 6 there's a dispute regarding the -- the data requests and 7 7 I did want to say in reference to your we have to bring it before Judge Pearson, that, based on 8 opening comments about discovery, that we don't believe 8 past experience, she'll be very prompt in resolving. So 9 that tying any extension, and it sounds like you're not 9 I don't believe timing -- any hearing date or any 10 aligned with that either, to discovery ruling is 10 hearing schedule to discovery disputes would be prudent. 11 practical. Just so you know, Your Honor, we're up to 11 JUDGE PEARSON: Okay. Can you kind of 12 our third -- 334th data request to us. We have been 12 summarize what your overall position was, though? You 13 timely on all responses and we understand if there is 13 said something at the beginning about bumping the dates 14 14 and I didn't quite catch it. I'm sorry. 15 JUDGE PEARSON: Mr. Wiley, we lost you. 15 MR. WILEY: I -- as I recall, I -- I was 16 MR. BLOCK: Hello? Steve Block here. Is 16 pointing out that if we could bump or add on a few dates 17 17 to the rebuttal schedule, in other words, get -anybody else there? 18 JUDGE PEARSON: Yes, Judge Pearson is still 18 stretching it closer to six weeks, I think it would help 19 19 Staff and PMSA on cross-answering, and it would here. Can you hear me? 20 20 MR. BLOCK: Okay. I hear you, Judge certainly help us in getting data requests turned around 21 21 and our rebuttal witness testimony down. Because that -- that first period, and Jeff Goltz pointed out, 22 22 JUDGE PEARSON: Okay. Mr. Wiley, are you 23 23 still on the line? is -- is really unusually tight for rebuttal or at -- at 24 UNIDENTIFIED SPEAKER: It seems that 24 least on the shorter side. 25 Mr. Wiley accidentally disconnected himself or was 25 JUDGE PEARSON: You mean the five weeks? Page 41 Page 43 disconnected. 1 1 MR. WILEY: Yeah. It's -- I -- I thought I 2 JUDGE PEARSON: Okay. So let's just give 2 counted 29 days originally, but, Your Honor, I don't 3 have the schedule from the prehearing conference order 3 him a second to rejoin. I just sent him an email 4 4 letting him know that we lost him, so hopefully he'll be in front of me. 5 5 back on soon. JUDGE PEARSON: Yeah, the original -- the 6 Mr. Fassburg, are you there? 6 original time frame was five weeks, and so by moving 7 MR. FASSBURG: I am. 7 everything forward six weeks, it would still be five 8 JUDGE PEARSON: Okay. And I assume that 8 weeks. 9 you're not in the same physical location as Mr. Wiley. 9 MR. WILEY: Yeah, I mean, if -- if we could 10 MR. FASSBURG: No, he -- he's at home at his 10 split the difference, that would be great because any 11 home and I'm at home at my home as far as I understand. 11 time we can add on that would be very useful. I think 12 He's -- he prefers to work in the office, but I know 12 it would provide a bit more comprehensive record in 13 he's a little concerned about Coronavirus and I think 13 terms of cross-answering as well as rebuttal. 14 JUDGE PEARSON: Okay. So and what -- what 14 he's working from home, and I -- I don't know if he's 15 15 got any issues with his cell phone reception or landline is Staff's position? 16 16 or whatever he's using. MR. FUKANO: Staff at this point would be 17 17 JUDGE PEARSON: Oh, it looks like -comfortable or, you know, would not oppose a global 18 MR. WILEY: I'm in now. 18 six-week extension. I think based on kind of our agreed 19 JUDGE PEARSON: Okay. 19 letter with PSP and PYM, we would not be opposed to 20 MR. WILEY: I'm on. Sorry, folks. 20 some -- to an additional extension as proposed by PSP to 2.1 JUDGE PEARSON: Okay. So if you could 21 the reply testimony as -- that's what I gathered they 22 just -- I -- I don't know if you kept talking after you 22 were requesting. 23 were disconnected. 23 And so Staff I think at this point is 24 24 MR. WILEY: I probably did. I love to hear tentatively all right with -- with the extension as 25 25 myself talk. So where did -- where did I leave off, proposed by ALD and having that -- requests by PSP.

4 (Pages 40 to 43)

Page 44

kay. And,

JUDGE PEARSON: Okay. Okay. And, ck?

MR. BLOCK: Steve Block here. I -- I suppose with some caveats, this would be okay with PMSA. And by that I mean we -- we don't know where we're going to be one month, two months, three months from now. I mean, we could still be under a lockdown order on June 3rd or later. And so what I would like to propose is that there be some mechanism in whatever order Your Honor issues that this can be revisited, these deadlines, if the -- the pandemic and the lockdown orders given by President Trump or Governor Inslee continue in some form.

Mr. Block?

You know, there's -- there's so much uncertainty in this thing that, you know, by agreeing on record that -- that two months from this week would be adequate time, you know, it -- it -- it causes me concerns just because of the uncertainty. That was the first point I would like to make.

You know, it's -- it's -- under the current schedule as it is now, April 22nd, that's three weeks from today or three weeks from, yeah, this week, you know, approximately. And we would be okay with that deadline, three weeks from the time that we get satisfactory data request responses from PSP. If that

Page 46

JUDGE PEARSON: And I hear your concerns, and I agree that things are completely uncertain right now, and I would put a caveat in the order just to ease everyone's minds this is subject to change depending on the nature of the -- the Covid-19 shutdown and everything that's going on. So and, you know, we always have the ability at any point in time to modify procedural schedules based on changing circumstances.

MR. BLOCK: Okay.

JUDGE PEARSON: As far as -- you know, I will certainly take under advisement your request to time it based on getting the discovery disputes resolved. I'm not inclined to go that direction. I'd rather just pick a date and then adjust it later if we need to based on, you know, a number of possible things that could come up. And so that's how I'm feeling at this point in time.

But, Ms. Webber, I'd like to hear from you now.

MS. WEBBER: Good morning, Your Honor. I don't have any issues with the dates proposed by Puget Sound Pilots. I believe we all kind of understand that this is influx and we're going with the best situation forward. The only thing I would have to say, and maybe it's just because I'm very new to UTC procedures, when I

Page 45

works out fine by counsel being able to resolve their disputes, then -- and if the lockdown is -- the lockdown orders are rescinded in the relatively near term, we would be fine with June 3rd.

But this is, again, so much uncertainty that, you know, if -- if we have to file a motion to compel because we can't resolve these issues and Your Honor's not able to address those motions until the end of May or something -- so my point is, is that conceptually June 3rd and the other deadlines that Your Honor was suggesting are fine with PMSA if we could please have an understanding that PMSA may have to revisit those if we remain unable to connect with our witnesses, unable to review, you know, the many bankers boxes of documents we have because we're in our offices, et cetera.

I'm -- I'm not exactly sure how you would craft that, but perhaps just have a -- a date some weeks from now in which we will have an opportunity to submit our positions in letters to Your Honor and Your Honor can order another status conference, if necessary, and just rule from, you know, circumstances that are apparent at that time or whatever. I -- I just don't want to be completely bound by agreement to June 3rd come what may in the future.

Page 47

received the phone call, I did not understand that it was PSP asking for date changes. I assumed or what I heard was that these were date changes that UTC was proposing to us or had decided for us.

So I -- I don't have any issue with the date changes, I was just a little surprised when the paperwork came and it was a PSP-driven request and not a UTC-driven request.

JUDGE PEARSON: Oh, okay. So just so you know, I did have procedural conversations only with attorneys both for PSP and for PMSA just about how to respond to this, and they indicated that they would be filing a motion, but it was not driven by -- by the UTC, because the -- the Pilots had to extend their effective date, and they're the only ones who can extend their effective date, we can't do that. So it was really incumbent upon them to file a motion, and that's why it happened the way that it did.

But there were conversations notifying me that it was coming, asking me about potential dates in August, that information was conveyed, but those were, like I said, procedural conversations only. So I did have a heads-up that something was going to be filed, but I didn't know what it was going to look like, whether everyone would be in agreement, et cetera.

5 (Pages 44 to 47)

Page 48

And so I responded to that by setting up this call because I thought that would make the most sense to just get together and have a conversation and see if we could come to an agreement without having to -- parties filing responses back and forth to make less work for all of us.

MS. WEBBER: And -- and I completely understand. I just -- I think I was thrown off because I got the call from a UTC staffer, and so in my head, I said, oh, well, the UTC needs to move these. But we're fine -- we're fine with the dates because I think we all understand these are goals and they may have to move a little depending on world circumstances.

JUDGE PEARSON: Okay. So I will take this all under advisement, and I -- I will need to speak with the Commissioners before I issue an order modifying the procedural schedule. But what I want to say is that at this point -- sorry, I just got distracted by something and I lost my thought.

But, Ms. Webber, I did want to let you know that you -- and I think you do know this because you and I have had conversations before that the Administrative Procedure Act allows parties to ask questions of the presiding administrative law judge. So you're always welcome to ask me procedural questions as well.

Page 50 rulemaking going on that as of right now schedules have

not been modified for those, that I'm not -- I'm not sure, and, again, I will talk with the Commissioners,

but I -- I don't think that we can give ourselves and

our policy team fewer than five weeks between when rebuttal testimony comes in and the actual hearing date.

It will just be too much pressure on our staff.

So with that caveat, I think the only thing that I need to resolve are the scheduling matters, and it sounds like everyone's okay with pushing the response testimony deadline forward to June 3rd unless, Mr. Wiley, you wanted to make a proposal to make that a

MR. WILEY: Your Honor, that's exactly --JUDGE PEARSON: Is that what you meant by pushing the June 3rd date back?

MR. WILEY: Yes, it is. I --

JUDGE PEARSON: Oh, okay.

week earlier to give you an extra week.

MR. WILEY: So we -- we would like an adjustment on that side if you can adjust it on the other side, Your Honor, just keeping in mind that we have -- our case has been filed since November 20th, and we're working through a lot of data requests, but we're on time and on schedule from our end. And -- and as you know, these -- these -- this group has not had an

Page 49

MR. WILEY: Your Honor, can I ask a question? I just -- there was some confusion on the part of this being an agreed continuance, and I just wanted to underscore because some of the intervenors seemed confused. When we talk about the Commission negotiating, that's the Commission Staff. No one is implying that an agreement with the Staff and PSP and PYM is what the Commission decides. I think there was some confusion on that score, and I wanted everybody to understand that.

JUDGE PEARSON: Okay. I'm not sure I understood what you just said.

MR. WILEY: Yes, Your Honor, apparently one of the -- the representations I was not involved was that the Commission had agreed to this continuance, and -- and I just wanted to -- to distinguish that from the Commission Staff agreeing to the continuance.

JUDGE PEARSON: Okay. Thank you. Yeah, that makes sense.

So, again, what I will do is I will -- I'll speak to the Commissioners. One of the concerns that I have about giving more than five weeks for responsive testimony is that that shortens time on our end to prepare for the hearing, and considering that we have other major hearings happening in July and we've got

Page 51

adjustment to their rates since July 1, 2015.

JUDGE PEARSON: So, Mr. Block, hearing that, and -- and, again, given all of the caveats that I have given before, which is that of course this is all subject to change because everything is so very uncertain right now, would you have any objection to moving the response testimony deadline to May 27th, a week earlier than June 3rd?

MR. BLOCK: Certainly it makes more -- it more difficult on us, Your Honor. The ball is in our court. We have to prepare, you know, with the next deadline coming up while the lockdown keeps us from working on it in earnest. It also means that we're going to have less time to resolve the discovery disputes and which may require a motion -- make the motion more likely if we have less time, you know, to have this sorted out.

On the other hand, one week is not that much. I'm concerned about, you know, where we will be a month from now or, you know, six weeks from now. If we're still unable to get the work from this if it's, you know, one week shorter before our response testimony is due, it makes it more likely that we're going to have to ask for more time, but, you know, I will defer to Your Honor on that.

6 (Pages 48 to 51)

	Page 52		Page 54
1			
1	JUDGE PEARSON: Okay. So I will, again,	1	CERTIFICATE
2	like I said, take this under advisement and speak to the	2	OTATE OF WASHINGTON
3	Commissioners, and then I will issue an order that in	3	STATE OF WASHINGTON
4	the procedural schedule that also acknowledges the	4	COUNTY OF THURSTON
5	extension of the suspension date until December 4th.	5	L. Tandam Openin shares a constilled Objection d
6	So is there anything else that we need to	6	I, Tayler Garlinghouse, a Certified Shorthand
7	address today or that anyone would like to address? And	7	Reporter in and for the State of Washington, do hereby
8	just, again, with the caveat that if you're going to	8	certify that the foregoing transcript is true and
9	speak up, please identify yourself for the court	9	accurate to the best of my knowledge, skill and ability.
10	reporter.	10	
11	MR. FUKANO: And this is Harry Fukano on	11 12	Tayler Garlinghouse, CCR 335
12	behalf of Commission Staff. Commission Staff I think		rayler Garlinghouse, CCR 3358
13	would also be be fine or we would support a five-week	13	
14	extension in lieu of a six-week extension. Your Honor,	14	
15	did you have a sense of when you might have a any	15	,
16	kind of ruling on the procedural schedule?	16	
17	JUDGE PEARSON: Probably by tomorrow.	17	
18	MR. FUKANO: Okay. Appreciate the clarification.	18 19	
19 20	JUDGE PEARSON: It's it's just a matter	20	
21		20	
21	of connecting with the Commissioners, which I have	21	
23	scheduled meetings with two of the three of them today,	23	
24	so it shouldn't be a problem.	24	
25	MR. FUKANO: Thank you.  JUDGE PEARSON: Anything else?	25	
23	JUDGE PEARSON. Allything else?	25	
	Page 53		
1	Okay. Hearing nothing, I appreciate so much		
2	that you all participated in this, which was our I		
3	think our first foray into doing a fully telephonic		
4	hearing with a court reporter, but I'm not a hundred		
5	percent sure. We'll be doing a lot more of those here		
6	in the future, but I appreciate everyone's		
7	participation. I think it went really smoothly.		
8	And, again, I will issue an order within the		
9	next couple of days, and I wish you all well and thank		
10	you all for being here today, and we're adjourned.		
11	(Adjourned at 11:34 a.m.)		
12	(majournou at 11.07 a.m.)		
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7 (Pages 52 to 54)

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<b>a.m</b> 28:15 31:2	apparent 45:23	46:23 54:9	<b>change</b> 46:4 51:5	conference 28:10
53:11	apparently 49:13	bfassburg@willi	<b>changes</b> 34:2 47:2	31:8 43:3 45:21
abilities 33:25	appearances 31:16	29:17	47:3,6	conferences 34:24
<b>ability</b> 32:10 46:7	appreciate 52:18	<b>bit</b> 43:12	changing 46:8	<b>confirm</b> 37:1,20
54:9	53:1,6	<b>Blair</b> 29:14 31:18	circumstances	confused 49:5
able 38:12 39:11	approximately	<b>Block</b> 29:20 31:25	39:22 45:22 46:8	confusion 49:2,9
45:1,8	44:23	32:1,7,12 37:5,5	48:13	connect 45:13
accidentally 40:25	<b>April</b> 44:21	40:16,16,20 44:2	clarification 52:19	connecting 52:21
accommodate	asking 47:2,20	44:3,3 46:9 51:2,9	clients 34:12	consider 34:17
36:12	Assistant 29:8	blocked 35:23	<b>closer</b> 42:18	considering 49:24
accurate 54:9	31:22	<b>bound</b> 45:24	come 45:25 46:16	<b>Cont</b> 30:1
acknowledges 52:4	ASSOCIATION	Box 29:8	48:4	continuance 49:3
act 38:11 48:23	29:19	boxes 45:15	comes 50:6	49:15,17
actual 50:6	Association's 31:11	<b>bring</b> 42:7	comfortable 43:17	continue 33:24
add 42:16 43:11	<b>assume</b> 32:20 41:8	bringing 33:24	<b>coming</b> 47:20 51:12	44:13
additional 39:6	assumed 47:2	<b>brings</b> 34:1	comments 40:8	convene 36:2
43:20	attention 39:12	<b>Brown</b> 29:7 31:23	Commission 28:2,4	conversation 48:3
address 33:17 45:8	Attorney 31:22	<b>Buell</b> 28:21	28:17 29:6 31:20	conversations
52:7,7	attorneys 29:8	<b>building</b> 38:11	31:23 33:20 36:24	47:10,19,22 48:22
adequate 44:17	47:11	<b>bump</b> 42:16	36:24 49:5,6,8,15	conveyed 47:21
adjourned 53:10	<b>August</b> 34:4,5,13	bumping 40:4	49:17 52:12,12	cooperatively
53:11	34:14,21 36:25	42:13	Commissioners	33:22
adjust 46:14 50:20	38:1,2 47:21	<b>busy</b> 38:4	31:14 34:25 35:22	Coronavirus 41:13
adjusted 32:14	availability 37:1		39:11 48:16 49:21	correspondence
adjustment 50:20	available 34:4,15	<u>C</u>	50:3 52:3,21	32:21
51:1	34:19 36:24 37:15	C 29:1 30:1 31:4	Commissioners'	<b>counsel</b> 32:17 37:6
administrative	Avenue 28:22	54:1,1	35:19	37:8 45:1
28:12 29:2 31:13	29:21	calendar 35:22	Commodore 30:4	counted 43:2
48:22,24	avoid 33:24	calendars 35:19	compel 45:7	COUNTY 54:4
advisement 46:11	aware 33:20	call 32:19 33:7	Complainant 28:5	<b>couple</b> 35:20 37:17
48:15 52:2	B	35:11 47:1 48:2,9	complete 32:10	38:23 39:5 53:9
agents 38:3		carry 35:20	34:22	course 51:4
<b>agree</b> 38:15 46:2	back 37:11 38:11	case 36:9 50:22	completely 32:25	<b>court</b> 33:18 51:11
agreed 43:18 49:3	41:5 48:5 50:16	catch 42:14	35:22 45:24 46:2	52:9 53:4
49:15	<b>ball</b> 51:10	causes 44:17	48:7	Covid-19 46:5
agreeing 44:15	bankers 45:14	caveat 46:3 50:8	comprehensive	craft 45:18
49:17	based 42:7 43:18	52:8	43:12	cross-answering
agreement 45:24	46:8,12,15	caveats 44:4 51:3	conceptually 45:10	39:2 40:1,6 42:19
47:25 48:4 49:7	<b>beginning</b> 31:16	CCR 28:20 54:12	<b>concern</b> 35:2,6	43:13
<b>ALD</b> 43:25	39:24 42:13	cell 37:12 41:15	concerned 41:13	<b>current</b> 38:3 39:16
aligned 40:10	behalf 31:23 52:12	certainly 36:13	51:19	44:20
aligns 39:1	believe 32:16,22	40:1 42:20 46:11	concerns 32:21	currently 36:25
allows 38:1 48:23	39:15 40:8 42:9	51:9	35:15 44:18 46:1	D
alternative 38:22	46:22	Certified 54:6	49:21	<b>D</b> 31:4
	benefit 33:19	certify 54:8		31.4 ש

BUELL REALTIME REPORTING, LLC SEATTLE 206.287.9066 OLYMPIA 360.534.9066 SPOKANE 509.624.3261 NATIONAL 800.846.6989

				. 1 age 50
data 32:15 33:3	discuss 32:11 34:3	<b>extension</b> 37:2 40:9	<b>frame</b> 43:6	H
40:12 42:6,20	34:8	43:18,20,24 52:5	frankly 39:8	hand 51:18
44:25 50:23	<b>dispute</b> 38:20 42:6	52:14,14	Friday 34:3 35:21	happened 47:18
date 34:14 36:5	<b>disputes</b> 32:9,23	extensively 32:18	<b>front</b> 38:24 43:4	happening 49:25
37:10,16 39:4,18	33:22,25 39:7	extra 50:13	Fukano 29:7 31:21	hard 36:15
42:9 45:18 46:14	42:10 45:2 46:12		31:22 36:23,23	Harry 29:7 31:22
47:2,3,5,15,16	51:15	F	43:16 52:11,11,18	36:23 52:11
50:6,16 52:5	distinguish 49:16	<b>F</b> 54:1	52:24	harry.fukano@u
dates 34:4,8,19	distracted 48:18	<b>facing</b> 39:8,22	<b>full</b> 34:13 36:4	29:10
36:22 39:2 42:13	<b>Docket</b> 28:4 31:8	<b>far</b> 41:11 46:10	fully 53:3	he'll 41:4
42:16 46:21 47:20	documents 32:20	Fassburg 29:14	<b>future</b> 45:25 53:6	head 48:9
48:11	33:2 45:15	31:18 41:6,7,10		
Dave 29:14 31:18	dog 35:10,12	feeling 46:16	G	heads-up 47:23 hear 36:21 37:11
34:10	doing 53:3,5	fewer 50:5	<b>G</b> 31:4	
day 34:14 35:6,17	doornail 38:5	<b>figure</b> 35:18,23	Garlinghouse	39:23 40:19,20
35:17,23	<b>driven</b> 47:13	36:15,19	28:20 54:6,12	41:24 46:1,18
days 34:15 40:3,4	due 39:21 51:23	<b>file</b> 33:8 45:6 47:17	Garvey 29:21 32:1	heard 42:3 47:3
43:2 53:9	dwiley@williams	<b>filed</b> 31:9 47:23	gathered 43:21	hearing 34:4,19
days' 36:4	29:17	50:22	general 29:8 31:22	36:4,18 38:12,14
deader 38:5		<b>filing</b> 38:20 47:13	32:13	42:9,10 49:24
deadline 38:20	<b>E</b>	48:5	<b>getting</b> 32:23 42:20	50:6 51:2 53:1,4
44:24 50:11 51:7	<b>E</b> 29:1,1 30:1,1	filling 32:1	46:12	hearings 35:1
51:12	31:4,4 54:1,1	fine 45:1,4,11 48:11	give 41:2 50:4,13	49:25
deadlines 44:11	earlier 50:13 51:8	48:11 52:13	given 36:5 38:16	Hello 40:16
45:10	<b>early</b> 36:2	<b>first</b> 32:7 35:17	44:12 51:3,4	help 40:5,5 42:18 42:20
December 52:5	earnest 51:13	39:6 42:22 44:19	gives 39:6,17	· -
decided 47:4	ease 46:3	53:3	<b>giving</b> 49:22	helpful 36:7 hindering 32:9
decides 49:8	eases 35:15	<b>five</b> 39:17 42:25	<b>global</b> 43:17	home 41:10,11,11
defer 51:24	<b>effective</b> 47:14,16	43:6,7 49:22 50:5	<b>globe</b> 37:25	41:11,14
definitely 36:11	either 33:9 38:4	five-week 39:20	<b>go</b> 32:19 34:6 35:17	Honor 31:17,25
DeLappe 37:8	40:10	52:13	37:15 46:13	32:12 33:9 34:10
depending 46:4	email 37:9,13 41:3	focused 40:1	<b>goals</b> 48:12	35:3 36:6 37:9
48:13	emphasize 38:13	<b>folks</b> 41:20	goes 32:21	40:11 42:1 43:2
derive 33:4	encourage 33:23	<b>foray</b> 53:3	going 32:24,25 35:5	40:11 42:1 43:2 44:10 45:11,20,20
difference 43:10	entire 39:1	foregoing 54:8	35:24 38:1,2,7,11	46:20 49:1,13
different 38:23	essential 33:3	foresaw 35:3	39:11,13 44:5	· ·
39:5	essentially 37:6	foresee 38:7	46:6,23 47:23,24	50:14,21 51:10,25 52:14
difficult 51:10	et 45:16 47:25	forewarning 35:13	50:1 51:14,23	Honor's 45:8
direction 46:13	everybody 49:9	<b>forgot</b> 33:16	52:8	
disconnected 40:25	everyone's 46:4	<b>form</b> 44:13	Goltz 42:22	hope 33:5
41:1,23	50:10 53:6	<b>forth</b> 48:5	<b>good</b> 31:7,17,21,25	hopefully 41:4 hours 35:20 36:18
discovery 32:9	exactly 45:17 50:14	<b>forward</b> 39:1,4,16	37:19 46:20	hundred 53:4
33:22 39:7 40:8	exchange 32:20	39:19 43:7 46:24	Governor 44:12	nunureu 33.4
40:10 42:10 46:12	experience 42:8	50:11	<b>great</b> 43:10	I
51:14	<b>extend</b> 38:22 40:4	Foster 29:21 32:1	<b>group</b> 50:25	<b>identify</b> 33:18 52:9
	47:14,15	<b>Fourth</b> 28:22		, , , , , , , , , , , , , , , , , , , ,
		l	I	l

II 28:10	<b>July</b> 34:21,25 39:3	Literally 34:21	mind 50:21	<b>o0o</b> 31:3
implications 33:12	49:25 51:1	little 41:13 47:6	minds 46:4	objection 51:6
implying 49:7	<b>June</b> 37:7 39:4,19	48:13	modified 50:2	obviously 35:8
improvisation 36:7	44:7 45:4,10,24	<b>LLC</b> 28:21	modify 46:7	occur 38:13
inadequate 32:16	50:11,16 51:8	location 41:9	modifying 48:16	<b>office</b> 41:12
inappropriate		lockdown 33:12	<b>Monique</b> 30:3 32:4	offices 45:15
32:16	K	44:7,11 45:2,2	monique@pacifi	<b>oh</b> 41:17 47:9 48:10
inclined 38:25	Kastner 29:15	51:12	30:6	50:18
46:13	keeping 50:21	logistical 35:7	month 34:21 44:6	okay 31:24 32:2,6
incumbent 47:17	keeps 51:12	long 32:24 33:10	51:20	33:15 36:6 37:3
indicate 34:11	kept 41:22	35:17	months 37:18 44:6	37:20,22 40:20,22
indicated 32:8	<b>kind</b> 34:16 40:2	look 47:24	44:6,16	41:2,8,19,21
47:12	42:11 43:18 46:22	looking 32:19	morning 31:7,17,21	42:11 43:14 44:1
influx 46:23	52:16	looks 41:17	31:25 46:20	44:1,4,23 46:9
information 33:2	know 32:15,17,22	<b>Loop</b> 28:17	<b>motion</b> 31:9 33:8	47:9 48:14 49:11
47:21	32:24,24 33:4,5	<b>lost</b> 40:15 41:4	45:6 47:13,17	49:18 50:10,18
inquiring 37:10	33:10,13 34:3,7	48:19	51:15,16	52:1,18 53:1
<b>Inslee</b> 44:12	34:16 35:4,5,7,15	lot 50:23 53:5	motions 45:8	Olympia 28:23
interval 34:18 40:2	36:8,14,17 37:12	love 41:24	move 48:10,12	29:9
40:6	37:14,15,17,18		moving 43:6 51:7	once 35:10
intervenors 49:4	40:4,11 41:4,12	M		ones 47:15
involved 49:14	41:14,22 43:17	major 49:25	<u>N</u>	ongoing 32:9
issue 33:9 38:6,19	44:5,14,15,17,20	making 36:4	N 29:1 30:1 31:4	open 34:14 35:16
47:5 48:16 52:3	44:23 45:6,14,22	manage 36:15	name 31:12 33:17	36:1
53:8	46:6,10,15 47:10	Management 30:2	NARUC 34:24	opening 40:8
issues 33:1 35:8	47:24 48:20,21	30:4 31:10 32:3,5	National 28:24	opportunity 34:2,8
41:15 44:10 45:7	50:25 51:11,16,19	March 28:14 31:1	nature 46:5	45:19
46:21	51:20,22,24	37:7	near 45:3	<b>oppose</b> 43:17
	knowledge 54:9	matter 31:14 32:14	necessary 45:21	opposed 43:19
<u>J</u>	L	37:8 52:20	necessitate 33:7	option 36:2
Jeff 42:22	Lacey 28:18 31:1	matters 50:9	need 33:2 35:23	options 36:3
joint 31:8	landline 41:15	mean 36:1,6,17	46:15 48:15 50:9	<b>order</b> 43:3 44:7,9
judge 28:12 29:2	late 36:12,13	42:25 43:9 44:5,7	52:6	45:21 46:3 48:16
31:6,13,19,21,24	law 28:12 29:2	means 51:13	needed 35:17,21	52:3 53:8
32:2,6 33:15	31:13 48:24	meant 50:15	37:2	orders 44:12 45:3
34:20,24 35:12	lead 37:21	mechanism 44:9	needs 48:10	original 43:5,6
36:10 37:3,5,22	leave 37:9,18 41:25	meeting 34:14	negotiating 49:6	originally 43:2
38:9 39:25 40:15	lengthy 32:18	35:16 36:1	new 46:25	overall 42:12
40:18,18,20,22	let's 31:6,15 36:21	meetings 32:19	notifying 47:19	P
41:2,8,17,19,21	41:2	52:22	novelty 38:16	
42:2,7,11,25 43:5	letter 43:19	mentioned 34:4	November 50:22	<b>P</b> 29:1,1 30:1,1
43:14 44:1 46:1	letters 45:20	Merchant 29:19	number 38:16,17	31:4 Pacific 20:10 20:2 4
46:10 47:9 48:14	letting 41:4	31:10	46:15	Pacific 29:19 30:2,4
48:24 49:11,18	lieu 52:14	mess 34:22	0	31:9,10 32:2,5
50:15,18 51:2	line 40:23	Michelle 37:7	$\overline{\mathbf{O}}$ 31:4	Pages 28:11
52:1,17,20,25	1111C TU.23	mid 37:7,7	031.7	pandemic 33:12

				1 agc 50
44:11	44:19 45:9 46:7	38:21 39:2 43:20	43:12 44:16	review 45:14
paperwork 47:7	46:17 48:18	43:25 46:21	reference 40:7	revisit 45:13
part 49:3	pointed 42:22	proposing 47:4	regarding 42:6	revisited 44:10
participated 53:2	pointing 42:16	<b>provide</b> 39:19	regardless 33:11	right 34:5 36:16
participated 53.2	policy 50:5	43:12	rejoin 41:3	37:19 38:6,10,19
parties 33:16,21,23	position 42:12	prudent 42:10	relatively 45:3	39:9,13,22 43:24
34:2 38:17,20,21	43:15	PSP 43:19,20,25	relieve 39:7	46:2 50:1 51:6
39:6,16,20 48:5	positions 45:20	44:25 47:2,11	remain 45:13	room 36:18
48:23	positions 43.20 possibility 35:18,20	49:7	reply 43:21	rule 45:22
path 32:22	possible 46:15	<b>PSP-driven</b> 47:7	REPORTED 28:20	rulemaking 50:1
PC 29:21	potential 38:2	Puget 28:7 29:13	reporter 52:10 53:4	ruling 40:10 52:16
Pearson 28:12 29:3	47:20	31:9,16,18 34:6	54:7	running 37:7 38:12
31:6,12,19,21,24	potentially 39:21	39:17 46:21	reporter's 33:18	Tulling 37.7 36.12
32:2,6 33:15	practical 40:11	push 38:25 39:3	Reporting 28:21	S
· ·	-	pushing 39:15,18	2	<b>S</b> 29:1 30:1 31:4
34:20,24 35:12 36:10 37:3,22	<b>practice</b> 33:8 <b>prefers</b> 33:21 41:12	50:10,16	representations 49:14	SA 38:22
38:9 39:25 40:15	prefers 33:21 41:12 prehearing 43:3	put 46:3	request 38:23	Sally 29:7 31:23
40:18,18,21,22	prejudices 39:16	PYM 35:5 37:23	40:12 44:25 46:11	sally.brown@utc
41:2,8,17,19,21	prejudicing 39:21	43:19 49:8	47:7,8	29:11
42:2,7,11,25 43:5	prepare 49:24	43.17 47.0	requested 33:3	satisfactory 44:25
43:14 44:1 46:1	51:11	Q	37:18 42:4	schedule 34:1,18
46:10 47:9 48:14	prepared 33:14	question 49:2	requesting 43:22	39:1,17 42:10,17
49:11,18 50:15,18	President 44:12	questions 48:23,25	requests 32:15 33:3	43:3 44:21 48:17
51:2 52:1,17,20	presiding 31:13	quite 32:15 42:14	42:6,20 43:25	50:24 52:4,16
52:25	48:24	4010002.10 12.11	50:23	scheduled 32:14
percent 53:5	<b>pressure</b> 50:7	R	require 51:15	35:1 52:22
period 40:3 42:22	pressures 39:8	<b>R</b> 29:1 30:1 31:4	rescinded 45:3	schedules 39:14
phone 32:19 33:6	pretty 32:17	54:1	resolve 32:25 33:22	46:8 50:1
41:15 47:1	primary 37:8	range 37:10,12,16	39:7 45:1,7 50:9	scheduling 50:9
physical 41:9	<b>probably</b> 35:3,16	rates 51:1	51:14	score 49:9
pick 46:14	36:19 37:20 38:10	<b>Rayne</b> 28:12 29:3	resolved 32:23 33:6	screwing 35:10
Pilots 28:7 29:13	41:24 52:17	31:12	33:9 46:13	<b>Seattle</b> 28:22,23
31:9,16,18 34:7	<b>problem</b> 34:20 35:7	read 42:4	resolving 42:8	29:16,22 30:5
39:17 46:22 47:14	37:24,25 52:23	really 38:19 42:23	respond 47:12	second 35:17 39:10
play 32:13 33:13	procedural 46:8	47:16 53:7	responded 48:1	41:3
please 33:18 42:3	47:10,22 48:17,25	Realtime 28:21	Respondent 28:9	section 42:4
45:12 52:9	52:4,16	rearranged 39:14	response 31:8,11	see 38:1 48:4
PM 38:22	Procedure 48:23	<b>reason</b> 37:16	32:8 39:3 50:10	sense 37:22 48:3
PMSA 31:24 32:1	procedures 46:25	reasons 39:5	51:7,22	49:19 52:15
35:5 37:4,6,8 39:8	process 33:10	rebuttal 39:2,18	responses 32:17	sent 37:9,9 41:3
39:21 40:5 42:19	productive 33:6	40:1 42:17,21,23	40:13 44:25 48:5	service 37:12
44:4 45:11,12	prompt 42:8	43:13 50:6	responsive 32:10	setting 48:1
47:11	proposal 50:12	recall 42:15	38:21 39:12,18	sharing 37:6
<b>PO</b> 29:8	propose 44:8	received 32:16 47:1	49:22	she'll 42:8
point 43:16,23	proposed 34:1	reception 41:15	restrictions 36:5	Shipping 29:19
		<b>record</b> 31:6 37:15		31:10
	l	<u> </u>	I	I

	I	I	1	
<b>short</b> 31:15 35:16	starting 34:6	tentatively 43:24	tomorrow 52:17	<b>V</b>
36:1	<b>State</b> 54:3,7	term 45:3	<b>totally</b> 36:10	versions 38:23
shortens 49:23	status 28:10 31:7	terms 43:13	<b>TP-190976</b> 28:4	virtually 38:15
<b>shorter</b> 34:18 42:24	45:21	testimony 32:10	31:8	<b>volume</b> 28:10 36:8
51:22	stay 36:12,13	33:5,14 38:21	transcript 54:8	vs 28:6
Shorthand 54:6	<b>stayed</b> 36:18	39:3,4,12,18	transparent 39:10	
shutdown 46:5	stepping 32:13	42:21 43:21 49:23	Transportation	W
side 42:24 50:20,21	<b>Steve</b> 29:20 31:25	50:6,11 51:7,22	28:2,4,17	want 32:11 34:5,12
similar 37:1	37:5 40:16 44:3	thank 31:19 32:6	<b>true</b> 38:10 54:8	38:13,24 40:7
situation 33:11	steve.block@fost	33:15 37:3 42:5	<b>Trump</b> 44:12	45:24 48:17,20
38:4 46:23	29:23	49:18 52:24 53:9	<b>try</b> 35:11	wanted 34:11 35:8
six 39:1 42:18 43:7	<b>Street</b> 29:15	thereto 31:11	<b>trying</b> 36:25	35:14 36:3 49:4,9
51:20	stretching 42:18	thing 42:3 44:15	<b>turn</b> 39:11	49:16 50:12
six-week 34:18	<b>strongly</b> 33:21,23	46:24 50:8	turned 42:20	Washington 28:1,4
43:18 52:14	<b>subject</b> 46:4 51:5	things 46:2,15	<b>turning</b> 34:17	28:17,18,22 29:9
<b>skill</b> 54:9	<b>submit</b> 45:19	think 33:6 35:3,16	<b>two</b> 34:15 36:4 38:2	29:16,22 30:5
smoothly 53:7	suggesting 45:11	35:25 36:3,16,19	44:6,16 52:22	31:1 54:3,7
somewhat 34:18	Suite 28:22 29:15	37:11,17,20 38:9	<b>tying</b> 40:9	way 30:4 36:19
soon 41:5	29:21 30:4	38:15 40:4 41:13		39:13 47:18
sorry 35:10 41:20	summarize 42:12	42:18 43:11,18,23	U	we'll 38:10,17 53:5
42:14 48:18	summer 38:7	48:8,11,21 49:8	<b>unable</b> 45:13,14	we're 31:7 32:19
<b>sorted</b> 51:17	<b>support</b> 52:13	50:4,8 52:12 53:3	51:21	34:17 38:11 39:22
<b>Sound</b> 28:7 29:13	suppose 44:4	53:7	<b>uncertain</b> 46:2 51:6	39:25 40:11 44:5
31:9,16,18 34:7	sure 36:4 37:14,15	<b>third</b> 39:15 40:12	uncertainty 44:15	45:15 46:23 48:10
39:17 46:22	38:9 45:17 49:11	thought 43:1 48:2	44:18 45:5	48:11 50:23,23
sounds 40:9 50:10	50:3 53:5	48:19	underscore 49:4	51:13,21,23 53:10
Southeast 28:17	surprised 47:6	thoughts 38:25	understand 34:13	we've 32:18,18
speak 48:15 49:21	suspension 52:5	39:23	36:11 40:13 41:11	34:22 35:7 36:13
52:2,9		three 38:21 44:6,21	46:22 47:1 48:8	49:25
<b>SPEAKER</b> 40:24	<u> </u>	44:22,24 52:22	48:12 49:10	<b>Webber</b> 30:3 32:4
speaking 33:17	<b>T</b> 54:1,1	three-quarters 35:6	understanding	32:4 37:23,24
<b>split</b> 43:10	take 32:24 33:11	thrown 48:8	45:12	46:18,20 48:7,20
<b>Square</b> 28:17	46:11 48:14 52:2	THURSTON 54:4	understood 49:12	week 44:16,22
<b>staff</b> 29:6 31:9,20	talk 35:8 41:25	tight 40:3 42:23	UNIDENTIFIED	50:13,13 51:8,18
31:23 36:21,24,24	49:5 50:3	time 36:5 38:4 39:7	40:24	51:22
40:5 42:19 43:16	talked 34:11,11	39:20 43:6,11	<b>Union</b> 29:15	weekend 34:12
43:23 49:6,7,17	talking 41:22	44:17,24 45:23	unprecedented	weeks 39:1,17
50:7 52:12,12	<b>Tayler</b> 28:20 42:2	46:7,12,17 49:23	36:14	42:18,25 43:6,7,8
<b>Staff's</b> 43:15	54:6,12	50:24 51:14,16,24	unpredictable	44:21,22,24 45:18
staffer 48:9	team 50:5	timely 40:13	39:21	49:22 50:5 51:20
<b>stance</b> 32:13	telephonic 28:10	times 36:14	unusually 42:23	welcome 48:25
stand-in 37:6	31:7 53:3	<b>timing</b> 42:9	useful 43:11	went 53:7
standpoint 36:7	telephonically	today 31:7 35:9	UTC 46:25 47:3,13	<b>West</b> 30:4
<b>start</b> 31:15 33:17	38:14	44:22 52:7,22	48:9,10	<b>wheels</b> 34:16
36:2	tell 38:24 42:2	53:10	UTC-driven 47:8	Wiley 29:14 31:17
	ten 36:18		<b>Utilities</b> 28:2,4,17	
	•	•	1	1

Page 60

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