Exhibit No.___(CCP-1T)
Docket No. UE-09___
Witness: C. Craig Paice

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION,))) Docket No. UE-09
Complainant,)
VS.	
PACIFICORP dba Pacific Power	
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Respondent.	

PACIFICORP DIRECT TESTIMONY OF C. CRAIG PAICE

February 2009

1	Q.	Please state your name, business address and present position with
2		PacifiCorp (the Company).
3	A.	My name is C. Craig Paice. My business address is 825 NE Multnomah, Suite
4		2000, Portland, Oregon 97232, and I am currently employed as a Regulatory
5		Consultant in the Regulation Department.
6	Q.	Briefly describe your educational and professional background.
7	A.	I received a Bachelor of Science Degree in Business Management from Brigham
8		Young University in 1976. I have also attended various educational, professional
9		and electric industry seminars during my career with the Company. I have been
10		employed by PacifiCorp since the merger in 1989. Prior to that time, I was
11		employed by Utah Power & Light Company beginning in 1978 holding various
12		positions in the accounting, customer service, and regulatory areas.
13	Q.	What are your responsibilities?
14	A.	My primary responsibilities are to prepare, present, and explain the results of the
15		Company's cost of service studies to regulators and interested parties in
16		jurisdictions where PacifiCorp provides retail electric service.
17	Q.	Have you testified in previous regulatory proceedings?
18	A.	Yes, I have previously filed testimony on behalf of the Company in the states of
19		California and Utah.
20	Q.	What is the purpose of your testimony?
21	Δ	I will present the Company's functionalized class cost of service study based on

the historical twelve-month period ending June 30, 2008.

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1 Class Cost of Service Sum	mary
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- 2 Q. Please identify Exhibit No.___(CCP-2) and explain what it shows.
- 3 A. Exhibit No.___(CCP-2) is the summary table from PacifiCorp's class cost of
- 4 service study for the State of Washington. The cost of service study is based on
- 5 PacifiCorp's annual results of operations for the State of Washington presented in
- 6 the direct testimony of Company witness Mr. R. Bryce Dalley. The study
- 7 summarizes, both by customer group and by function, the results of the cost of
- 8 service study. Page 1 presents results at the Company's June 2008 earned rate of
- 9 return. Page 2 presents the results using the rate of return provided by the \$38.5
- million requested price increase.
- 11 Q. Please identify Exhibit No.__(CCP-3) and explain what it shows.
- 12 A. Exhibit No.___(CCP-3) shows the cost of service results in more detail by class
- and by function. Page 1 summarizes the total cost of service summary by class
- and pages 2 through 6 contain a summary by class for each major function.
- 15 Cost of Service Methodology
- 16 Q. Does the cost of service study filed in this case follow the methodology
- presented in the Company's 2008 Washington general rate case (Docket UE-
- 18 **080220**) ("2008 Rate Case").
- 19 A. Yes, the methodology used in development of the cost of service study is the
- 20 same as used in the 2008 Rate Case (i.e. West Control Area allocation method
- 21 initially approved in Docket UE-061546) with a few exceptions. Several
- 22 modifications were made to the cost of service study to develop results for an
- 23 additional level of service for Schedule 48T offered to any customer whose

1		demand exceeds 30,000 kW (with primary delivery voltage service from a
2		company-owned distribution substation dedicated to only that customer) as
3		discussed in Company witness Mr. William R. Griffith's direct testimony.
4	Q.	Please describe modifications made to the cost of service study.
5	A.	Based on discussion with engineering and field personnel, an analysis was
6		performed to determine differing service characteristics between a customer
7		qualifying for this level of service under Schedule 48T (>30,000 kW with
8		company-owned dedicated substation) and all other Schedule 48T customers. The
9		analysis showed that a customer qualifying for this level of service under
10		Schedule 48T was responsible for only the following Distribution Plant account
11		costs:
12		• a direct <u>assigned</u> portion of Accounts 362 (Station Equipment) and 370
13		(Meters).
14		• an <u>allocated</u> portion of Account 361 (Structures and Improvements) using
15		distribution allocation factor F20.
16		Other Schedule 48T customers are responsible for:
17		• allocated primary demand-related portions of Accounts 360 through 367.
18		• allocated portions of Accounts 368-370.
19		The cost of service study reflects these findings and develops two new distribution
20		allocation factors, F20A and F60A. Factor F20A allocates substation and primary
21		line Accounts 360, 362 (non-assigned), and 364-367. Factor F60A allocates meters
22		Account 370 (non-assigned). These new factors were developed the same as
23		allocation factors F20 and F60 but exclude the Schedule 48T service level described

1		above. This analysis appropriately reflects cost causation associated with this level
2		of service for Schedule 48T. A description of cost of service procedures, including
3		these revisions, is contained in Exhibit No(CCP-5), Tab 1, Pages 8-9.
4	Des	cription of Procedures
5	Q.	Please explain how the cost of service study was developed.
6	A.	Using the annual results of operations for the State of Washington filed by Mr.
7		Dalley, the study employs the three-step functionalization, classification, and
8		allocation process.
9	Q.	Please describe functionalization and how it is employed in the cost of service
10		study?
11	A.	Functionalization is the process of separating expenses and rate base items
12		according to five utility functions – production, transmission, distribution, retail
13		and miscellaneous.
14		• The production function consists of the costs associated with power
15		generation, including coal mining, and wholesale purchases.
16		• The transmission function includes the costs associated with the high voltage
17		system utilized for the bulk transmission of power from the generation source
18		and interconnected utilities to the load centers.
19		• The distribution function includes the costs associated with all the facilities
20		that are necessary to connect individual customers to the transmission system.
21		This includes distribution substations, poles and wires, line transformers,
22		service drops and meters.
23		• The retail services function includes the costs of meter reading, billing,

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	collections	and a	customer	service.

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- The miscellaneous function includes costs associated with demand-side management (DSM), regulatory expenses, and other miscellaneous expenses.
- 4 Q. Describe how the classification process is used in the cost of service study.
- 5 A. Classification identifies the component of utility service being provided. The 6 Company provides and customers purchase service that includes at least three 7 different components: demand-related, energy-related, and customer-related 8 components. Demand-related costs are incurred by the Company to meet the 9 maximum demand imposed on generating units, transmission lines, and 10 distribution facilities. Energy-related costs vary with the output of a kilowatt hour 11 of electricity. Customer-related costs are driven by the number of customers 12 served.
- 13 Q. How does PacifiCorp determine cost responsibility among customer classes?
- 14 A. After the costs have been functionalized and classified, the next step is to allocate 15 them among the customer classes. This is achieved by the use of allocation 16 factors that specify each class' share of a particular cost driver, such as west 17 control area peak demand, energy consumed, or number of customers. The 18 appropriate allocation factor is then applied to the respective cost element to 19 determine each class' share of cost. A detailed description of PacifiCorp's 20 functionalization, classification and allocation procedures and the supporting 21 calculations for the allocation factors are contained in my work papers.

1	Q.	How are generation and transmission costs classified between demand
2		energy components?
3	A.	All production and transmission plant and expenses, including fuel and purchased
4		power, are classified using a peak credit method where the cost of a current
5		peaking resource (Simple Cycle Combustion Turbine, or SCCT) is compared to
6		the cost of a current baseload resource (Combined Cycle Combustion Turbine, or
7		CCCT). In this method, the SCCT is deemed to provide benefits in addition to
8		pure peaking capability, and therefore only one-half of the fixed costs are
9		considered in determining the demand-related component. All other costs are
10		considered energy-related.
11	Q.	Please identify Exhibit No(CCP-4) and explain what it shows.
12	A.	Exhibit No(CCP-4) shows the peak credit calculation that determined the
13		demand and energy classification percentages used for generation and
14		transmission costs in the study. In the calculation, one-half of the fixed costs of
15		an SCCT plus the expected operating costs for 200 hours become the numerator.
16		The denominator is the total cost, both fixed and variable, of a CCCT consistent
17		with the Company's resource planning and avoided cost calculations. This
18		calculation produces a 12 percent demand-related classification with the
19		remaining 88 percent the energy-related classification of costs. In the Company's
20		2008 Rate Case, the peak credit calculation resulted in the same classification
21		split.
22		The demand-related portion is allocated using class loads coincident with
23		PacifiCorp's highest 100 summer (April-October) and highest 100 winter

1 (November-March) hourly retail west control area peak loads, consistent with the 2 Company's past practice. The energy-related portion is allocated using class 3 annual megawatt hours adjusted for losses to generation level.

4 Q. How are the distribution costs classified and allocated?

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- A. Distribution costs are classified as either demand-related or customer-related. In this study only meters and services are considered as customer-related, with all other costs considered demand-related. Distribution substations and primary lines are allocated using the maximum rate schedule peaks (also identified as class non-coincident peaks). Distribution line transformers are allocated using the weighted non-coincident peak (NCP) method. The costs of secondary lines are also allocated using the weighted NCP method, but are only allocated to residential and small general service customers where line transformers are jointly used by more than one customer. Services costs are allocated to secondary voltage delivery customers only. The allocation factor is developed using the installed cost of new services for different types of customers. Meter costs are allocated to all customers. The meter allocation factor is developed using the installed costs of new metering equipment for different types of customers.
- Q. Please explain how customer accounting and customer service expenses are allocated.
- A. Customer accounting expenses are allocated to classes using weighted customer factors. The weightings reflect the resources required to perform such activities as meter reading, billing, and collections for different types of customers. DSM expenditures are allocated on the same basis as generation costs. Other customer

1		service expenses are allocated on the number of customers in each class.		
2	Q.	How are administrative and general expenses, general plant and intangible		
3		plant allocated by PacifiCorp?		
4	A.	Most general plant, intangible plant, and administrative and general expenses are		
5		functionalized and allocated to classes based on generation, transmission, and		
6		distribution plant. Employee pensions and benefits have been assigned to		
7		functions and classes on the basis of labor. Costs identified as supporting		
8		customer systems are considered part of the retail services function and have been		
9		allocated using customer factors. Coal mine plant is allocated consistent with		
10		generation and transmission resources.		
11	Q.	Are costs and revenues associated with wholesale contracts included in the		
12		cost of service study?		
13	A.	No costs are assigned to wholesale contracts. The revenues from these		
14		transactions are treated as revenue credits and are allocated to customer groups		
15		using appropriate allocation factors. Other electric revenues are also treated as		
16		revenue credits. Revenue credits reduce the revenue requirement that is to be		
17		collected from firm retail customers.		
18	Parti	al Requirements Service		
19	Q.	Does the cost of service study include results for partial requirements		
20		service?		
21	A.	No. The partial requirement customer served by PacifiCorp in the state of		
22		Washington is not included in the embedded cost of service study because they do		
23		not lend themselves well to this type of analysis. This customer usually has very		

- sporadic loads from year to year, producing volatile cost of service results

 depending on whether or not service is required during the west control area peak

 hours. The Company's practice is to derive prices for this type of service from

 the prices and costs for full requirements service. Revenue from partial
- 5 requirement service is allocated back to other classes as a revenue credit.

6 Work papers

- 7 Q. Have you included your work papers?
- 8 A. My work papers are included as Exhibit No.___(CCP-5). Tab 1 of this exhibit is 9 a detailed narrative describing the Company's functionalization, classification and
- allocation procedures. Tab 2 is the complete functionalized results of operations.
- Tab 3 shows the functionalization factors used in this case. Tabs 4 through 5
- show the class cost of service detail.
- 13 Q. Does this conclude your testimony?
- 14 A. Yes.