BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

In the Matter of PENALTY ASSESSMENT AGAINST Hutson, Charles Edward d/b/a Hutson & Sons Moving & Packing, in the amount of \$200.00 DOCKET NO. TV-052016

DECLARATION OF SHERI HOYT

SHERI HOYT, under penalty of perjury under the laws of the state of Washington, declares as follows:

- 1. I am over 18 years of age, a citizen of the United States, a resident of the state of Washington, and competent to be a witness.
- 2. I am employed by the Washington Utilities and Transportation Commission (Commission) as a Compliance Specialist in the Business Practices Investigations Section. I have been employed at the Commission for over 13 years, holding various positions. As a Compliance Specialist, my responsibilities include conducting investigations regarding the business practices of regulated utility or transportation companies. As part of those duties, I investigate household goods companies that may be operating in violation of Commission statute, rule, or tariff.
- 3. On February 17, 2006, Hutson, Charles Edward d/b/a Hutson & Sons Moving & Packing (Hutson) filed with the Commission an Application for Mitigation of Penalties (Mitigation Request) in Docket No. TV-052016. Hutson failed to provide a reason for mitigation of the penalty. Hutson filed an amended Mitigation Request on February 27, 2006. I have read the Mitigation Request.
- This Mitigation Request arises from a Notice of Penalties Incurred and Due for Violations of Laws, Rules and Regulations issued by the Commission on January 30, 2006, in Docket No. TV-052016. In that Notice, the Commission issued a penalty of \$200.00 for two violations of WAC 480-15-480.
- 5. Before recommending the Commission issue penalties, as part of my job, I conducted an investigation of the Commission's records. My investigation resulted in an investigation report titled, "Staff Investigation - Annual Report/Regulatory Fees." A true and accurate copy of that audit report is attached to this declaration as Attachment A.
- 6. The violation in this case arose from records maintained by the Commission.

Specific Issue Addressed by Hutson in its Mitigation Request

Authority Cancelled for Lack of Insurance on File with the Commission

- 7. In its Mitigation Request, Hutson requests that the penalty be withdrawn because an error caused by its insurance company resulted in its Washington Utilities and Transportation Commission operating authority being canceled, and the company is no longer in business.
- 8. After receiving Hutson's Mitigation Request, I reviewed the Commission's records. I found that Hutson's household goods permit was canceled on January 19, 2006, shortly before the penalty assessment was issued on January 30, 2006, for lack of insurance on file with the Commission.
- 9. Because the company was no longer operating at the time the penalty was assessed, I support Hutson's request for full mitigation of the \$200.00 penalty.

DATED this 27th day of February, 2006 at Olympia, Washington.

SHERI HOYT

Attachment A

Hutson, Charles Edward d/b/a Hutson & Sons Moving & Packing – TV-052016

Staff Investigation - Annual Report/Regulatory Fees January 10, 2006

Purpose

The purpose of this investigation is to determine if Hutson, Charles Edward d/b/a Hutson & Sons Moving & Packing (Hutson) is in violation of WAC 480-15-480 which requires household goods carriers to furnish annual reports to the Commission no later than May 1 each year.

Background

This investigation was prompted by Staff's yearly review of annual reports for household goods carriers registered in the state of Washington.

On March 3, 2005, the Commission mailed 2004 Annual Report forms and 2005 Regulatory Fee packets to household goods carriers in Washington State. A letter signed by Executive Secretary Carole Washburn instructed companies to file annual reports by May 1, 2005 (Appendix A). Companies requesting an extension were asked to do so prior to May 1, providing a reason for the requested extension. Hutson filed the annual report on May 4, 2005, but did not include the regulatory fee.

On June 1, 2005, a letter signed by Carole Washburn was sent to each household goods carrier that had not filed an annual report and paid regulatory fees by May 1, 2005 (Appendix B). The letter stated that Staff intended to recommend enforcement action, including possible penalties and/or suspension or revocation of authority to operate in Washington, for any company that failed to file a completed annual report by July 1, 2005.

Investigation

As of May 1, 2005, Hutson had not paid the 2005 regulatory fee. The Commission mailed the company a letter on June 1, stating that Staff intended to recommend enforcement action, including possible penalties, for any company that failed to file a completed annual report and pay regulatory fees. Hutson was advised that it must file the annual report and pay regulatory fees no later than July 1, 2005, to avoid enforcement action.

In September 2005, Licensing Services Staff reviewed annual reports and regulatory fees for household goods carriers, compiled a list of companies that were out of compliance, and referred the matter to Business Practices Investigations.

On November 29, 2005, the Commission issued a Complaint and Order to Show Cause Why Permit Should Not be Cancelled for Failure to Pay Regulatory Fees and/or Failure to File 2004 Annual Report, and Notice of Hearing (Appendix C). Subsequently, Hutson paid the regulatory fee on December 19, 2005.

The hearing was held on December 19, 2005, and Staff recommended that the Commission not cancel Hutson's permit because the company was now in compliance with statutory and regulatory reporting requirements.

On January 4, 2006, Administrative Law Judge Theodora Mace issued an initial order, dismissing the complaint against Hutson (Appendix D).

In the course of the investigation, Staff's review of the Commission's records found that Hutson was penalized in 2004 for filing its 2002 annual report late. The annual report was due on May 1, 2003, and Hutson filed the report on November 17, 2003. On February 13, 2004, the Commission issued a \$100.00 penalty against Hutson for late filing its annual report. The company paid the penalty on March 1, 2004. The Commission can issue a \$100.00 penalty for each day a company is late in filing its annual report.

Hutson is well aware that annual reports are due on May 1 of each year and that the Commission will assess penalties for reports that are filed late. It appears appropriate to increase the penalty in subsequent years for repeat violations of WAC 480-15-480.

Recommendation:

Penalize Hutson, Charles Edward d/b/a Hutson & Sons Moving & Packing, \$200.00 for two violations of WAC 480-15-480.

Appendix A



STATE OF WASHINGTON

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION 1300 S. Evergreen Park Dr. S.W., P.O. Box 47250 • Olympia, Washington 98504-7250 (360) 664-1160 • TTY (360) 586-8203

March 3, 2005

Subject: 2004 Annual Report/2005 Regulatory Fees

Enclosed is your 2004 Household Goods Carrier annual report form. Every company subject to regulation by the Washington Utilities and Transportation Commission (Commission) must file an annual report. This annual report details gross intrastate operating revenue for the preceding calendar year. Regulatory fees based on that revenue are collected for the current year per RCW 81.80.321 and RCW 81.04.080. The regulatory fee order and annual report forms are available on the Commission's web site at <u>www.wutc.wa.gov</u>. The Commission will also send a paper copy of the approved order and additional annual report forms upon request.

You must file your annual report and pay regulatory fees by May 1, 2005. Perfunctory extensions will not be granted. If you need an extension, please file prior to May 1, 2005, providing a reason for requesting an extension. In granting an extension, the Commission will consider whether application of the rule imposes undue hardship on the requesting person, different from hardships imposed on similarly situated persons per WAC 480-15-480.

Inquiries regarding annual reports should be directed to 360-664-1201 or annualreports@wutc.wa.gov.

It is the Commission's policy to provide equal access to its services. If you need special accommodations, please call 360-664-1133. TTY Toll Free 1-800-416-5289.

Sincerely,

Chashleen

Carole J. Washburn Executive Secretary

Enclosures

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Appendix B



STATE OF WASHINGTON

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION 1300 S. Evergreen Park Dr. S.W., P.O. Box 47250 • Olympia, Washington 98504-7250 (360) 664-1160 • TTY (360) 586-8203

June 1, 2005

Dear Regulated Household Goods Carrier:

Every Household Goods Carrier subject to regulation by the Washington Utilities and Transportation Commission (Commission) is required by state law to file an annual report and pay regulatory fees by May 1st of each year. We mailed you the 2004 annual report form and 2005 regulatory fee calculation sheet on March 3, 2005. Our records indicate that you have not yet filed the completed annual report form and have not paid your regulatory fees for 2005.

You have already incurred a penalty of 2% of the total amount due for failure to pay your 2005 regulatory fees by May 1, 2005, and you will be charged interest at the rate of 1% per month on the delinquent balance until it is paid in full.

Commission staff also intends to recommend enforcement action, which may include penalties of up to \$100 per day and/or suspension or revocation of your authority to operate in Washington, against any household goods carrier that fails to file a completed annual report. In order to avoid this enforcement action, you must file your annual report as soon as possible, and no later than July 1, 2005.

Annual report forms are available on the Commission's web site at <u>www.wutc.wa.gov</u>. If you have questions or require additional information, please call (360) 664-1201 or e-mail us at <u>annualreports@wutc.wa.gov</u>.

Sincerely,

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Carole J. Washburn Executive Secretary

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Appendix C

[Service Date November 29, 2005] BEFORE THE WASHINGTON STATE UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION,))	DOCKET NO. TV-051482
Complainant,)	
v.))	
BUSBY, DAN D/B/A CAREFUL MOVERS; CASCADE MOVING & STORAGE, INC.; CUMMINGS MOVING SYSTEMS, LLC; EMAD KADEM AL- MOSAWI D/B/A SUNSHINE MOVERS; FRANZ, CLARA MARLENE D/B/A PROGRESSIVE MOVERS; G.J. DANIELS, INC.; HAROLD LEMAY ENTERPRISES, INC.; HUTSON, CHARLES EDWARD D/B/A HUTSON & SONS MOVING & PACKING; W.W. KASSNER D/B/A INDUSTRIAL TRANSFER CO.; LINCOLN MOVING & STORAGE CO., INC.; LINDSEY, JERRY D/B/A JERRY LINDSEY EXCAVATING; MASKELYNE TRANSFER & STORAGE, INC.; MAUST CORP, THE; METROPOLITAN MOVERS, INC.; PACIFIC NORTHWEST MOTOR FREIGHT LINES, INC.; POZZI BROTHERS TRANSPORTATION, INC.; RISK , DON C., JR., D/B/A PEOPLE MOVERS; SELL, WILLIAM L.; SPECIALTY MOVING, INC.; SWAN'S MOVING & STORAGE CO., INC.; T & T MILK TRANSPORT, INC.; WASHINGTON MOVING & STORAGE, INC.,		COMPLAINT AND ORDER TO SHOW CAUSE WHY PERMIT SHOULD NOT BE CANCELED FOR FAILURE TO PAY REGULATORY FEES AND/OR FAILURE TO FILE 2004 ANNUAL REPORT; AND NOTICE OF HEARING (Set for December 19, 2005, 1:30 p.m.)
Respondents.)	

)

Respondents.

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1 Synopsis: The Commission orders twenty-two companies to show cause why their household goods carrier permits should not be canceled for failure to pay regulatory fees as required by RCW 81.80.321 and/or failure to file an annual report as required by RCW 81.04.080.

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2 Proceedings: The staff of the Washington Utilities and Transportation Commission (Commission Staff) distributes annual report forms to all household goods carrier permit holders, including Busby, Dan d/b/a Careful Movers (Careful Movers); Cascade Moving & Storage, Inc. (Cascade Moving); Cummings Moving Systems, LLC (Cummings Moving); Emad Kadem Al-Mosawi d/b/a Sunshine Movers (Sunshine Movers); Franz, Clara Marlene d/b/a Progressive Movers (Progressive Movers); G.J. Daniels, Inc. (G.J. Daniels); Harold Lemay Enterprises, Inc. (LeMay); Hutson, Charles Edward d/b/a Hutson & Sons Moving & Packing (Hutson Moving); W.W. Kassner d/b/a Industrial Transfer Co. (Industrial Transfer); Lincoln Moving & Storage Co., Inc. (Lincoln Moving); Lindsey, Jerry d/b/a Jerry Lindsey Excavating (Lindsey Excavating); Maskelyne Transfer & Storage, Inc. (Maskelyne Transfer); Maust Corp, The (Maust); Metropolitan Movers, Inc. (Metropolitan Movers); Pacific Northwest Motor Freight Lines, Inc. (Pacific Northwest); Pozzi Brothers Transportation, Inc. (Pozzi Brothers); Risk, Don C., Jr., d/b/a People Movers (People Movers); Sell, William L. (William Sell); Specialty Moving, Inc. (Specialty Moving); Swan's Moving & Storage Co., Inc. (Swan's Moving); T & T Milk Transport, Inc. (T & T Milk); Washington Moving & Storage, Inc. (Washington Moving); (collectively "the Companies"). The annual report forms are sent to the address on record with the Commission for each permit holder. Each permit holder is required to submit an annual report and remit regulatory fees by May 1 of each year. A search of Commission records indicates that the Companies failed to comply with fee and/or reporting requirements required by RCW 81.80.321, RCW 81.04.080, and WAC 480-15-480. Thus, Commission Staff asks the Commission to order the Companies to come before it and show cause why the Commission should not

cancel each Company's permit for failure to pay regulatory fees and/or file annual reports.

I. COMPLAINT

- 3 The Washington Utilities and Transportation Commission (Commission) on its own motion, and through its Staff, alleges as follows:
- 4 Household goods carriers are required to submit annual reports and remit regulatory fees to the Commission. *Title 81 RCW*.
- Household goods carriers are common carriers. See RCW 81.80.010; WAC 480-15 020. Every common carrier is a public service company. RCW 81.04.010.
- 6 Public service companies must file an annual report with the Commission. RCW 81.04.080. Each common carrier must pay an annual regulatory fee of no more than one quarter of one percent of its gross income from intrastate operations for the previous calendar year. RCW 81.80.321. Thus, as common carriers transporting goods within the state of Washington, household goods carriers must pay regulatory fees and file annual reports.
- 7 Under Title 81 RCW, the Commission is expressly empowered to issue rules and regulations governing household goods carriers. See 81.04.160; WAC 480-15-010.
- 8 The Commission distributes by mail annual report forms and instructions to each household goods permit holder at its address on record with the Commission. WAC 480-15-480.
- 9 Annual reports and regulatory fees are due no later than May 1 of the year following the year being reported. WAC 480-15-480.

- 10 The Commission may cancel a household goods carrier permit for good cause, including failure to submit an annual report or failure to pay regulatory fees. WAC 480-15-450.
- Busby, Dan d/b/a Careful Movers, is a public service company as defined in RCW 81.04.010. Careful Movers holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that Careful Movers failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- 12 Cascade Moving & Storage, Inc., is a public service company as defined in RCW 81.04.010. Cascade Moving holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that Cascade Moving failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- Cummings Moving Systems, LLC, is a public service company as defined in RCW 81.04.010. Cummings Moving holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that Cummings Moving failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- 14 Emad Kadem Al-Mosawi d/b/a Sunshine Movers is a public service company as defined in RCW 81.04.010. Sunshine Movers holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that Sunshine Movers failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- 15 Franz, Clara Marlene d/b/a Progressive Movers, is a public service company as defined in RCW 81.04.010. Progressive Movers holds authority to transport household goods in the state of Washington for compensation. From the

Commission's files and records, it appears that Progressive Movers failed to pay the regulatory fees and file the annual report due on May 1, 2005.

- G.J. Daniels, Inc., is a public service company as defined in RCW 81.04.010. G.J.
 Daniels holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that G.J. Daniels failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- 17 Harold LeMay Enterprises, Inc., is a public service company as defined in RCW 81.04.010. LeMay holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that LeMay failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- Hutson, Charles Edward d/b/a Hutson & Sons Moving & Packing is a public service company as defined in RCW 81.04.010. Hutson Moving holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that although Hutson Moving timely filed an annual report it failed to pay the regulatory fees due May 1, 2005.
- 19 Lincoln Moving & Storage Co., Inc., is a public service company as defined in RCW 81.04.010. Lincoln Moving holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that Lincoln Moving failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- 20 W.W. Kassner d/b/a Industrial Transfer Co., is a public service company as defined in RCW 81.04.010. Industrial Transfer holds authority to transport household goods in the state of Washington for compensation. From the

Commission's files and records, it appears that Industrial Transfer failed to pay the regulatory fees and file the annual report due on May 1, 2005.

- 21 Lindsey, Jerry d/b/a Jerry Lindsey Excavating, is a public service company as defined in RCW 81.04.010. Lindsey Excavating holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that although Lindsey Excavating timely filed an annual report it failed to pay the regulatory fees due May 1, 2005.
- 22 Maskelyne Transfer & Storage, Inc. is a public service company as defined in RCW 81.04.010. Maskelyne Transfer holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that Maskelyne Transfer failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- 23 The Maust Corp is a public service company as defined in RCW 81.04.010. Maust holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that Maust failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- 24 Metropolitan Movers, Inc., is a public service company as defined in RCW 81.04.010. Metropolitan Movers holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that Metropolitan Movers failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- 25 Pacific Northwest Motor Freight Lines, Inc., is a public service company as defined in RCW 81.04.010. Pacific Northwest holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that Pacific Northwest failed to pay the regulatory fees and file the annual report due on May 1, 2005.

- 26 Pozzi Brothers Transportation, Inc., is a public service company as defined in RCW 81.04.010. Pozzi Brothers holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that Pozzi Brothers failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- 27 Risk, Don C., Jr. d/b/a People Movers, is a public service company as defined in RCW 81.04.010. People Movers holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that People Movers failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- 28 Specialty Moving, Inc. is a public service company as defined in RCW 81.04.010. Specialty Moving holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that Specialty Moving failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- 29 Sell, William L., is a public service company as defined in RCW 81.04.010. William Sell holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that although William Sell timely filed an annual report it failed to pay the regulatory fees due May 1, 2005.
- 30 Swan's Moving & Storage Co., Inc., is a public service company as defined in RCW 81.04.010. Swan's Moving holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that Swan's Moving failed to pay the regulatory fees and file the annual report due on May 1, 2005.

- 31 T & T Milk Transport, Inc., is a public service company as defined in RCW 81.04.010. T & T Milk holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that T & T Milk failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- 32 Washington Moving & Storage, Inc., is a public service company as defined in RCW 81.04.010. Washington Moving holds authority to transport household goods in the state of Washington for compensation. From the Commission's files and records, it appears that Washington Moving failed to pay the regulatory fees and file the annual report due on May 1, 2005.
- 33 In sum, as set out in a table in Appendix 1 to the Complaint, the foregoing Companies have failed to remit regulatory fees and/or file annual reports by the May 1, 2005, deadline.

II. ORDER AND NOTICE OF HEARING

34 IT IS HEREBY ORDERED That Busby, Dan d/b/a Careful Movers (Careful Movers); Cascade Moving & Storage, Inc. (Cascade Moving); Cummings Moving Systems, LLC (Cummings Moving); Emad Kadem Al-Mosawi d/b/a Sunshine Movers (Sunshine Movers); Franz, Clara Marlene d/b/a Progressive Movers (Progressive Movers); G.J. Daniels, Inc. (G.J. Daniels); Harold Lemay Enterprises, Inc. (LeMay); Hutson, Charles Edward d/b/a Hutson & Sons Moving & Packing (Hutson Moving); W.W. Kassner d/b/a Industrial Transfer Co. (Industrial Transfer); Lincoln Moving & Storage Co., Inc. (Lincoln Moving); Lindsey, Jerry d/b/a Jerry Lindsey Excavating (Lindsey Excavating); Maskelyne Transfer & Storage, Inc. (Maskelyne Transfer); Maust Corp, The (Maust); Metropolitan Movers, Inc. (Pacific Northwest); Pozzi Brothers Transportation, Inc. (Pozzi Brothers); Risk, Don C., Jr., d/b/a People Movers (People Movers); Sell, William L. (William Sell); Specialty Moving, Inc. (Specialty Moving); Swan's Moving & Storage Co., Inc.

(Swan's Moving); T & T Milk Transport, Inc. (T & T Milk); Washington Moving & Storage, Inc. (Washington Moving), must, unless a different time and place be specified by notice of hearing issued by the secretary of the Commission, appear at a hearing before the Commission, at 1:30 p.m., on December 19, 2005, in Room 108, First Floor, Chandler Plaza Building, 1300 S. Evergreen Park Drive S.W., Olympia, Washington, to answer the complaint herein and show cause, if any, why the Commission should not cancel their common carrier permits for failure to pay regulatory fees and/or submit annual reports.

The Commission, by this notice, sets a hearing in this matter, which will be held pursuant to chapter 34.05 RCW pertaining to adjudicative proceedings, including but not limited to RCW 34.05.413, RCW 34.05.434, RCW 34.05.440, RCW
34.05.449, and RCW 34.05.452. The Commission has jurisdiction in this matter under chapter 80.01 RCW, chapter 81.04 RCW and chapter 81.80 RCW, including but not limited to RCW 80.01.040, RCW 81.04.110, RCW 81.04.380, RCW
81.80.130, RCW 81.80.280, RCW 81.80.290, and RCW 81.80.330, and under chapter 480-07 WAC and chapter 480-15 WAC, including but not limited to WAC 480-07-145, WAC 480-07-150, WAC 480-07-320, WAC 480-07-440, WAC 480-07-450, WAC 480-07-470, WAC 480-07-490, WAC 480-07-495, WAC 480-15-130, WAC 480-15-450, and WAC 480-15-480.

39 NOTICE IS HEREBY GIVEN that a hearing in this matter will be held on Monday, December 19, 2005, 1:30 p.m., in Room 108, First Floor, Chandler Plaza Building, 1300 S. Evergreen Park Drive S.W., Olympia, Washington. If you are unable to attend the hearing in person, you may attend via the Commission's teleconference bridge line, 360-664-3846. Please appear on the teleconference bridge five minutes before the hearing is scheduled to begin.

- 40 THE COMMISSION GIVES FURTHER NOTICE THAT ANY PARTY WHO FAILS TO ATTEND OR PARTICIPATE IN THE HEARING SET BY THIS NOTICE, OR ANY OTHER STAGE OF THIS PROCEEDING, MAY BE HELD IN DEFAULT IN ACCORDANCE WITH RCW 34.05.440 AND WAC 480-07-450.
- If any party or witness needs interpreter or other assistance, please fill out the form attached to this notice and return it to the Commission.
- 42 The names and mailing addresses of all parties and their known representatives are as follows:

Complainant:	Washington Utilities and Transportation Commission 1300 S. Evergreen Park Drive S.W. PO Box 47250 Olympia, WA 98504-7250 (360) 664-1160
Representative:	Jennifer Cameron-Rulkowski Assistant Attorney General 1400 S. Evergreen Park Drive S.W. PO Box 40128 Olympia, WA 98504-0128 (360) 664-1186
Respondent:	Dan Busby d/b/a Careful Movers 12529 Highway 99 Everett, WA 98204-5506
Respondent:	Cascade Moving & Storage, Inc. P.O. Box 81252 Seattle, WA 98108

Respondent: Cummings Moving Systems, LLC 3000 Market Street, Plaza #501 Salem, OR 97301 Respondent: Emad Kadem Al-Mosawi d/b/a Sunshine Movers P.O. Box 22625 Seattle, WA 98122-0625 Respondent: Clara Marlene Franz 3515 M Street Vancouver, WA 98663 Respondent: G.J. Daniels, Inc. 2525 220th Street SE #106 Bothell, WA 98021 Respondent: Harold LeMay Enterprises, Inc. P.O. Box 44459 Tacoma, WA 98444 Respondent: Charles Edward Hutson d/b/a Hutson & Sons Moving & Packing 2413 Hutson Jones Way Evans, WA 99126 Respondent: W.W. Kassner d/b/a Industrial Transfer Co. P.O. Box 1716 Auburn, WA 98071 Respondent: Lincoln Moving & Storage Co., Inc. 8420 S 190th Street Kent, WA 98037 Respondent: Jerry Lindsey Jerry Lindsey Excavating 1865 W Uncas Road Pt. Townsend, WA 98368

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Respondent:	Maskelyne Transfer & Storage, Inc. P.O. Box 352 Walla Walla, WA 99362-0352
Respondent:	The Maust Corp P.O. Box 58503 Seattle, WA 98138-1503
Respondent:	Metropolitan Movers, Inc. 10303 Portland Avenue Tacoma, WA 98445
Respondent:	Pacific Northwest Motor Freight Lines, Inc. 802 N 31 st Street Renton, WA 98056
Respondent:	Pozzi Brothers Transportation, Inc. P.O. Box 776 Kent, WA 98035-0776
Respondent:	Don C. Risk, Jr. d/b/a People Movers 30801 16 th Place SW, Unit A Federal Way, WA 98023
Respondent:	William L. Sell P.O. Box 559 Aberdeen, WA 98520
Respondent:	Specialty Moving, Inc. 33619 54 th Avenue S Kent, WA 98032
Respondent:	Swan's Moving & Storage Co., Inc. 4350 Pacific Highway Bellingham, WA 98226-9017

Respondent:	T & T Milk Transport, Inc. West 3404 Cora Street Spokane, WA 99205
Respondent:	Washington Moving & Storage, Inc. 3395 Mottman Road SW Tumwater, WA 98512

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Theodora M. Mace is appointed as the Administrative Law Judge from the Utilities and Transportation Commission's Administrative Law Division, 1300 S. Evergreen Park Drive S.W., Olympia, Washington 98504-7250, and will preside at the hearing.

III. ORDER

THE COMMISSION ORDER That

44 (1)Busby, Dan d/b/a Careful Movers (Careful Movers); Cascade Moving & Storage, Inc. (Cascade Moving); Cummings Moving Systems, LLC (Cummings Moving); Emad Kadem Al-Mosawi d/b/a Sunshine Movers (Sunshine Movers); Franz, Clara Marlene d/b/a Progressive Movers (Progressive Movers); G.J. Daniels, Inc. (G.J. Daniels); Harold Lemay Enterprises, Inc. (LeMay); Hutson, Charles Edward d/b/a Hutson & Sons Moving & Packing (Hutson Moving); W.W. Kassner d/b/a Industrial Transfer Co. (Industrial Transfer); Lincoln Moving & Storage Co., Inc. (Lincoln Moving); Lindsey, Jerry d/b/a Jerry Lindsey Excavating (Lindsey Excavating); Maskelyne Transfer & Storage, Inc. (Maskelyne Transfer); Maust Corp, The (Maust); Metropolitan Movers, Inc. (Metropolitan Movers); Pacific Northwest Motor Freight Lines, Inc. (Pacific Northwest); Pozzi Brothers Transportation, Inc. (Pozzi Brothers); Risk, Don C., Jr., d/b/a People Movers (People Movers); Sell, William L. (William Sell); Specialty Moving, Inc. (Specialty Moving); Swan's Moving & Storage Co., Inc. (Swan's Moving); T & T Milk Transport, Inc. (T & T Milk);

PAGE 13

Washington Moving & Storage, Inc. (Washington Moving), must come before the Commission pursuant to WAC 480-15-130(2)(a) to show cause why the Commission should not cancel its carrier permit for failure to submit annual reports and/or pay regulatory fees.

- 45 (2) Under WAC 480-15-130(2)(a), the burden is on each company to prove that its carrier permit should not be cancelled.
- 46 Notice of any other procedural phase will be given in writing or on the record as the Commission may deem appropriate during the course of this proceeding.

DATED at Olympia, Washington, and effective this _____ day of November, 2005.

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

MARK H. SIDRAN, Chairman

PHILIP B. JONES, Commissioner

Inquiries may be addressed to:

Executive Secretary Washington Utilities and Transportation Commission Chandler Plaza Building 1300 S. Evergreen Park Drive S.W. P. O. Box 47250 Olympia, WA 98504-7250 (360) 664-1160

NOTICE

PLEASE NOTE: The hearing facilities are accessible to interested people with disabilities; that smoking is prohibited; and if limited English-speaking or hearing-impaired parties or witnesses are involved in a hearing and need an interpreter, a qualified interpreter will be appointed at no cost to the party or witness.

The information needed to provide an appropriate interpreter or other assistance should be stated below and returned to Washington Utilities and Transportation Commission, Attention: Carole J. Washburn, 1300 S. Evergreen Park Drive SW, P.O. Box 47250, Olympia, WA 98504-7250. (<u>PLEASE SUPPLY</u> <u>ALL REQUESTED INFORMATION</u>)

Docket No.:		
Case Name:		
Hearing Date: Hearing Location:		
Primary Language:		
Hearing Impaired (Yes) (No)		
Do you need a certified sign language interpreter:		
Visual Tactile		
Other type of assistance needed:		
English-speaking person who can be contacted if there are questions:		
Name:		
Address:		
Phone No.:()		

Docket No. TV-051482 Appendix to Complaint Delinquent 2004 Annual Report and 2005 Regulatory Fee Payment

		Failed to File 2004 Annual	Failed to File 2005 Regulatory	Companies now in
No.	Company Name	Report	Fees	Compliance
1	Busby, Dan d/b/a Careful Movers	\checkmark	\checkmark	
2	Cascade Moving & Storage, Inc.	\checkmark	\checkmark	
3	Cummings Moving Systems, LLC	\checkmark	\checkmark	
4	Emad Kadem Al-Mosawi d/b/a Sunshine Movers	\checkmark	\checkmark	
5	Franz, Clara Marlene d/b/a Progressive Movers	\checkmark	\checkmark	
6	G.J. Daniels, Inc.	\checkmark	\checkmark	
7	Harold Lemay Enterprises, Inc.	\checkmark	\checkmark	
8	Hutson, Charles Edward d/b/a Hutson & Sons Moving & Packing	\checkmark		
9	W.W. Kassner d/b/a Industrial Transfer Co.	\checkmark	\checkmark	
10	Lincoln Moving & Storage Co., Inc.	\checkmark	\checkmark	
11	Lindsey, Jerry d/b/a Jerry Lindsey Excavating	\checkmark		
12	Maskelyne Transfer & Storage, Inc.	\checkmark	\checkmark	
13	Maust Corp, The	\checkmark	\checkmark	
14	Metropolitan Movers, Inc.	\checkmark	\checkmark	
15	Pacific Northwest Motor Freight Lines, Inc.	\checkmark	\checkmark	
16	Pozzi Brothers Transportation, Inc.	\checkmark	\checkmark	
17	Risk, Don C., Jr., d/b/a People Movers	\checkmark	\checkmark	
18	Sell, William L.	\checkmark		
19	Specialty Moving, Inc.	\checkmark	\checkmark	
20	Swan's Moving & Storage Co., Inc.	\checkmark	\checkmark	
21	T & T Milk Transport, Inc.	\checkmark	\checkmark	
22	Washington Moving & Storage, Inc.	\checkmark	\checkmark	

Appendix D

[Service Date January 4, 2006] BEFORE THE WASHINGTON STATE UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION,))	DOCKET NO. TV-051482
Complainant,)	ORDER NO. 01
v. BUSBY, DAN D/B/A CAREFUL MOVERS; CASCADE MOVING & STORAGE, INC.; CUMMINGS MOVING SYSTEMS, LLC; EMAD KADEM AL-MOSAWI D/B/A SUNSHINE MOVERS; FRANZ, CLARA MARLENE D/B/A PROGRESSIVE MOVERS; G.J. DANIELS, INC.; HAROLD LEMAY ENTERPRISES, INC.; HUTSON, CHARLES EDWARD D/B/A HUTSON & SONS MOVING & PACKING; W.W. KASSNER D/B/A INDUSTRIAL TRANSFER CO.; LINCOLN MOVING & STORAGE CO., INC.; LINDSEY, JERRY D/B/A JERRY LINDSEY EXCAVATING; MASKELYNE TRANSFER & STORAGE, INC.; MAUST CORP, THE; METROPOLITAN MOVERS, INC.; PACIFIC NORTHWEST MOTOR FREIGHT LINES, INC.; POZZI BROTHERS TRANSPORTATION, INC.; RISK , DON C., JR., D/B/A PEOPLE MOVERS; SELL, WILLIAM L; SPECIALTY MOVING, INC.; WAN'S MOVING & STORAGE CO., INC.; T & T MILK TRANSPORT, INC.; WASHINGTON MOVING & STORAGE, INC.;		INITIAL ORDER DISMISSING COMPLAINT AGAINST: CASCADE MOVING & STORAGE, INC.; CUMMINGS MOVING SYSTEMS, LLC; EMAD KADEM AL-MOSAWI D/B/A SUNSHINE MOVERS; G.J. DANIELS, INC.; HAROLD LEMAY ENTERPRISES, INC.; HUTSON, CHARLES EDWARD D/B/A HUTSON & SONS MOVING & PACKING; LINCOLN MOVING & STORAGE CO., INC.; LINDSEY, JERRY D/B/A JERRY LINDSEY EXCAVATING; MASKELYNE TRANSFER & STORAGE, INC.; METROPOLITAN MOVERS, INC.; POZZI BROTHERS TRANSPORTATION, INC.; RISK , DON C., JR., D/B/A PEOPLE MOVERS; SELL, WILLIAM L.; SPECIALTY MOVING, INC.; SWAN'S MOVING & STORAGE CO., INC.; WASHINGTON MOVING & STORAGE, INC., And CANCELLING HOUSEHOLD GOODS CARRIER PERMIT OF BUSBY, DAN D/B/A CAREFUL MOVERS; FRANZ, CLARA MARLENE D/B/A PROGRESSIVE MOVERS; W.W. KASSNER D/B/A INDUSTRIAL TRANSFER CO.; MAUST CORP, THE; PACIFIC NORTHWEST MOTOR FREIGHT LINES, INC.; T & T MILK
	ć	TRANSPORT, INC.

- 1 **Synopsis:** This initial order proposes to dismiss the Complaint and Order to Show Cause against fourteen household goods companies because they complied with reporting and fee requirements; and to dismiss the Complaint and Order to show cause against two companies that chose to voluntarily cancel their household goods carrier permits. In addition, this order proposes to cancel the household goods carrier permits of six household goods companies for failure to file an annual report as required by RCW 81.04.080, and failure to comply with reporting and fee requirements of WAC 480-15-480.
- 2 **Nature of the Proceeding:** This is a proceeding in which the Commission ordered twenty-two household goods carriers to appear and show cause why their household goods permits should not be canceled.
- 3 Procedural History: On November 29, 2005, the Commission entered a Complaint and Order to Show Cause Why Permit Should Not Be Canceled For Failure to Pay Regulatory Fees and/or Failure to File 2005 Annual Report; and Notice of Hearing against Busby, Dan d/b/a Careful Movers (Careful Movers); Cascade Moving & Storage, Inc. (Cascade Moving); Cummings Moving Systems, LLC (Cummings Moving); Emad Kadem Al-Mosawi d/b/a Sunshine Movers (Sunshine Movers); Franz, Clara Marlene d/b/a Progressive Movers (Progressive Movers); G.J. Daniels, Inc. (G.J. Daniels); Harold Lemay Enterprises, Inc. (LeMay); Hutson, Charles Edward d/b/a Hutson & Sons Moving & Packing (Hutson Moving); W.W. Kassner d/b/a Industrial Transfer Co. (Industrial Transfer); Lincoln Moving & Storage Co., Inc. (Lincoln Moving); Lindsey, Jerry d/b/a Jerry Lindsey Excavating (Lindsey Excavating); Maskelyne Transfer & Storage, Inc. (Maskelyne Transfer); Maust Corp, The (Maust); Metropolitan Movers, Inc. (Metropolitan Movers); Pacific Northwest Motor Freight Lines, Inc. (Pacific Northwest); Pozzi Brothers Transportation, Inc. (Pozzi Brothers); Risk, Don C., Jr., d/b/a People Movers (People Movers); Sell, William L. (William Sell); Specialty Moving, Inc. (Specialty Moving); Swan's Moving & Storage Co., Inc. (Swan's Moving); T & T Milk Transport, Inc. (T & T Milk); Washington Moving & Storage, Inc. (Washington Moving); (collectively "the Companies"). The matter was heard upon due and proper notice by Administrative Law Judge (ALJ) Theodora M. Mace on December 19, 2005, in Olympia, Washington.

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- **Initial Order**: The presiding ALJ proposes to dismiss the Complaint against Cascade Moving; Sunshine Movers; G.J. Daniels; LeMay; Hutson Moving; Lincoln Moving; Lindsey Excavating; Maskelyne Transfer; Metropolitan Movers; People Movers; William
- Lindsey Excavating; Maskelyne Transfer; Metropolitan Movers; People Movers; William Sell; Specialty Moving; Swan's Moving; and, Washington Moving because the evidence shows that they have complied with the reporting and fee requirements of RCW 81.04.080 and WAC 480-15-480.
- 5 The presiding ALJ proposes to dismiss the complaint against Cummings Moving and Pozzi Brothers because both companies voluntarily surrendered their household goods permits.
- 6 Finally, the presiding ALJ proposes to cancel the household goods carrier permits of Careful Movers; Progressive Movers; Industrial Transfer; Maust; Pacific Northwest; and T&T Milk for failure to file their 2005 annual report and, in some instances, to pay their regulatory fees for 2005.
- 7 Appearances: The Commission Staff is represented by Assistant Attorney General Jennifer Cameron-Rulkowski, Olympia, Washington. Specialty Moving is represented by David Wiley, attorney, Silverdale, Washington. No other respondent entered an appearance at the hearing.

DISCUSSION

- Background. Public service companies, including household goods carriers, are required to file an annual report with the Commission. RCW 81.04.080. In addition, they are required to file with the Commission a statement showing gross operating revenue from intrastate operations for the preceding calendar year, and to pay a fee to the Commission based on gross operating revenue. WAC 480-15-480. The Commission sends annual report forms to the address on record with the Commission for each household goods carrier permit holder. Id. Each permit holder must submit an annual report and remit regulatory fees by May 1 of each year. Id.
- 9 The Commission sent annual report forms to each of the respondents of record in this proceeding. A search of Commission records indicated that respondents failed to comply with reporting and/or fee requirements of RCW 81.04.080 and WAC 480-15-480 by May 1, 2005.

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- 10 On November 29, 2005, the Commission served a complaint and order to show cause on respondents requiring them to appear before the Commission on December 19, 2005, to answer the complaint, and to show cause why their household goods carrier permits should not be canceled for failure to file an annual report as required by RCW 81.04.080, and failure to comply with reporting and fee requirements of WAC 480-15-480.
- Hearing. At the hearing on December 19, 2005, Commission Staff presented the testimony of Ms. Betty Young, Compliance Specialist with the Commission's Businesses Practices Investigation Section. Ms. Young sponsored thirteen exhibits which were admitted in evidence. Ms. Young testified that respondents Cascade Moving; Sunshine Movers; G.J. Daniels; LeMay; Hutson Moving; Lincoln Moving; Lindsey Excavating; Maskelyne Transfer; Metropolitan Movers; People Movers; William Sell; Specialty Moving; Swan's Moving; and, Washington Moving complied with RCW 81.04.080 and WAC 480-15-480 by filing their annual reports and/or remitting their regulatory prior to the Show Cause hearing. *Tr. 7-13, 17-26, Exhibits 1-7; 9-14.* Ms. Young recommended that the Commission not cancel the permits of these companies because they are now in compliance with statutory and regulatory reporting and fee requirements. *Id.*
- 12 Ms. Young testified that, based on her investigation, the following companies did not file their 2005 Annual Reports or pay their 2005 regulatory fees: Careful Movers; Progressive Movers; Industrial Transfer; Maust; Pacific Northwest; Pozzi Brothers; and T&T Milk. Therefore, Ms. Young recommended that the Commission cancel the permits of these companies. *Tr. 12-20*,

13 Commission Staff moved to dismiss Cummings Moving from this proceeding because the company had filed a letter voluntarily cancelling its permit.

14 Post-hearing Motion to Dismiss Pozzi Brothers. On December 30, 2005, Commission Staff filed a motion to dismiss Pozzi Brothers from this proceeding. Staff stated that on December 16, 2005, Pozzi Brothers had filed a request to remove its household goods authority from its common carrier permit. The Commission granted the request on December 19, 2005.¹ Staff stated that it did not become aware of the company's voluntary surrender of its household goods authority until December 29, 2005, ten days after the evidentiary proceeding in this case.

¹ Docket No. TV-051948, Order Reissuing Permit As Amended, December 22, 2005.

- Discussion and Conclusion. The testimony and exhibits presented by Commission Staff establish that respondents Cascade Moving; Sunshine Movers; G.J. Daniels; LeMay; Hutson Moving; Lincoln Moving; Lindsey Excavating; Maskelyne Transfer; Metropolitan Movers; People Movers; William Sell; Specialty Moving; Swan's Moving; and, Washington Moving have complied with the reporting and fee requirements of RCW 81.04.080 and WAC 480-15-480. Accordingly, the proceedings against these respondents should be dismissed. Staff has also shown that Cummings Moving and Pozzi Brothers should be dismissed from this proceeding because they voluntarily surrendered their household goods operating authority.
- For the remaining respondents, this order would recommend cancellation of their permits. The Commission's Notice of Hearing on the Complaint and Order to Show Cause specified that if a party failed to attend or participate in the hearing, it may be held in default in accordance with RCW 34.05.400 and WAC 480-07-450. Under circumstances such as these, the Administrative Procedure Act (RCW 34.05.440) and the Commission's rules (WAC 480-07-450) allow the presiding officer to proceed to resolve the case without further notice to, or hearing for the benefit of, the party in default. *RCW* 34.05.440.
- 17 The Commission may cancel a household goods carrier permit for good cause, including failure to submit an annual report or failure to pay regulatory fees. WAC 480-15-450. The unrebutted evidence presented by Commission Staff shows that Careful Movers; Progressive Movers; Industrial Transfer; Maust; Pacific Northwest; and T&T Milk violated Washington State law, and the Commission's rules. Therefore, the household goods permits of these companies should be cancelled.

FINDINGS OF FACT

- 18 (1) The Washington Utilities and Transportation Commission is an agency of the state of Washington, vested by statute with authority to regulate public service companies, including companies that hold authority to transport household goods in the state of Washington for compensation.
- 19 (2) Each of the respondents of record in this proceeding are public service companies as defined in RCW 81.04.010 and hold authority to transport household goods in the state of Washington for compensation.

- 20 (3) The Commission sent annual report forms and instructions to the address on record with the Commission for each of the named respondents.
- (4) A search of Commission records indicated that respondents failed to comply with reporting and/or fee requirements of RCW 81.04.080 and WAC 480-15-480 by May 1, 2005.
- 22 (5) On November 29, 2005, the Commission entered a Complaint and Order to Show Cause ordering each respondent to appear and show cause why its permit should not be canceled.
- (6) During the Show Cause hearing on December 19, 2005, Commission Staff testified that respondents Cascade Moving; Sunshine Movers; G.J. Daniels; LeMay; Hutson Moving; Lincoln Moving; Lindsey Excavating; Maskelyne Transfer; Metropolitan Movers; People Movers; William Sell; Specialty Moving; Swan's Moving; and, Washington Moving filed their annual reports and/or remitting their regulatory prior to the hearing.
- 24 (7) Staff testified that Cummings Moving filed a request for voluntary cancellation of its permit.
- (8) On December 30, 2005, Staff filed a motion to dismiss Pozzi Brothers from this proceeding because the Commission had granted the company's request to remove household goods authority from its common carrier permit.
- 26 (9) Careful Movers; Progressive Movers; Industrial Transfer; Maust; Pacific Northwest; and T&T Milk failed to appear at the hearing on October 26, 2005, and show cause why their permits should not be canceled.
- 27 (10) The files and records of the Commission show that Careful Movers; Progressive Movers; Industrial Transfer; Maust; Pacific Northwest; and T&T Milk failed to file their annual reports for 2004 or remit regulatory fees for 2005 in compliance with RCW 81.04.080 and WAC 480-15-480.

CONCLUSIONS OF LAW

- 28 (1) The Washington Utilities and Transportation Commission has jurisdiction over the subject matter of this proceeding and all parties to this proceeding.
- 29 (2) The Complaint and Order to Show Cause directed to Cascade Moving; Cummings Moving; Sunshine Movers; G.J. Daniels; LeMay; Hutson Moving; Lincoln Moving; Lindsey Excavating; Maskelyne Transfer; Metropolitan Movers; People Movers; Pozzi Brothers; William Sell; Specialty Moving; Swan's Moving; and, Washington Moving should be dismissed.
- Good cause exists under WAC 480-15-450 to cancel the household goods carrier permits of Careful Movers; Progressive Movers; Industrial Transfer; Maust; Pacific Northwest; and T&T Milk.

<u>ORDER</u>

- IT IS HEREBY ORDERED That Cascade Moving; Cummings Moving; Sunshine
 Movers; G.J. Daniels; LeMay; Hutson Moving; Lincoln Moving; Lindsey Excavating;
 Maskelyne Transfer; Metropolitan Movers; People Movers; Pozzi Brothers; William Sell;
 Specialty Moving; Swan's Moving; and, Washington Moving are each dismissed from
 this proceeding.
- 32 IT IS FURTHER ORDERED That the household goods carrier permits of Careful Movers; Progressive Movers; Industrial Transfer; Maust; Pacific Northwest; and T&T Milk are canceled.

DATED at Olympia, Washington, and effective this 4th day of January, 2006.

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

THEODORA M. MACE Administrative Law Judge This is an Initial Order. The action proposed in this Initial Order is not effective until entry of a final order by the Utilities and Transportation Commission. If you disagree with this Initial Order and want the Commission to consider your comments, you must take specific action within the time limits outlined below.

WAC 480-07-825(2) provides that any party to this proceeding has twenty (20) days after the entry of this Initial Order to file a *Petition for Administrative Review*. What must be included in any Petition and other requirements for a Petition are stated in WAC 480-07-825(3). WAC 480-07-825(4) states that any *Answer* to any Petition for review may be filed by any party within (10) days after service of the Petition.

WAC 480-07-830 provides that before entry of a Final Order any party may file a *Motion to Reopen* a contested proceeding to permit receipt of evidence essential to a decision, but unavailable and not reasonably discoverable at the time of hearing, or for other good and sufficient cause. No Answer to a Motion to Reopen will be accepted for filing absent express notice by the Commission calling for such answer.

One copy of any Motion or Answer filed must be served on each party of record, with proof of service as required by WAC 480-07-150(9). WAC 480-07-145(2) and (3) provide that an original and twelve copies of any Motion or Answer must be filed by mail delivery to:

Attn: Carole J. Washburn, Executive Secretary Washington Utilities and Transportation Commission P.O. Box 47250 Olympia Washington 98504-7250.