Commissioners WILLIAM R. GILLIS, RICHARD HEMSTAD, and

25 Kathryn T. Wilson, CCR Court Reporter

MARILYN SHOWALTER.

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1	The parties were present as follows:
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12	Director, 219 First Avenue South, Suite 100, Seattle, Washington 98104.
13	INDUSTRIAL CUSTOMERS OF NW UTILITIES,
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19	
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22	
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1 PROCEEDINGS 2 JUDGE SCHAER: The hearing will now come to This is the second day of hearing for the proceeding in which the Commission is considering the proposed sale of Centralia Steam Plant, application for 5 sale by Avista Corporation is in Docket No. UE-991255; 7 by PacifiCorp is in Docket No. UE-991262, and by Puget Sound Energy is in Docket No. 991409. We are here 9 today to take the direct and rebuttal cases of the 10 Applicants and the Staff and Public Counsel and the Intervenors. We will be taking today the testimony of 11 12 the Applicants Puget Sound Energy and Avista 13 Corporation. At the beginning of the hearing, I'd like 14 to have appearances noted for counsel that were 15 previously involved, and I would like Mr. Dahlke to 16 make a full appearance, so let's start by taking 17 appearances beginning with Avista Corporation. 18 MR. DAHLKE: My name is Gary Dahlke. 19 with the law firm of Paine, Hamblen, Coffin, Brooke and 20 Miller, 700 West Sprague Avenue, Spokane, Washington, 21 99201. I'm representing Avista Corporation. 22 JUDGE SCHAER: And then for the Applicant 23 PacifiCorp, I don't believe we have counsel here today, 24 and I will indicate at this time that we knew from the 25 outset that PacifiCorp had a conflict with the hearing

00094 today. They are in hearing in Wyoming on this matter and will join us Monday morning, and then finally counsel for PSE, please. 4 MR. HARRIS: Matthew Harris on behalf of PSE. 5 MR. CEDARBAUM: Robert Cedarbaum. 6 MR. ADAMS: Charles Adams. 7 JUDGE SCHAER: Intervenors, please, Mr. Van 8 Cleve. MR. VAN CLEVE: Brad Van Cleve on behalf of 9 10 ICNU. 11 MR. LAVITT: Robert Lavitt on behalf of Local 12 612 Operating Engineers. 13 MS. HIRSH: Nancy Hirsh with the Northwest 14 Energy Coalition. 15 JUDGE SCHAER: Are there any preliminary 16 matters that need to be dealt with this morning? 17 Mr. Adams? 18 MR. ADAMS: I want to note for the record 19 that we did provide the response to Bench Request 9 20 that we received. We have talked with PacifiCorp 21 pursuant with the request. As you know, PacifiCorp is not here today. I'm assuming they will either today or 22 23 on Monday provide an electronic format as their 24 response to Bench Request 9.

JUDGE SCHAER: Anything else?

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00095
 1
              (Pause in the proceedings.)
 2
              JUDGE SCHAER: Before we went on the record
   this morning, Mr. Gaines has taken the witness stand --
    good morning, Mr. Gaines -- and parties have passed out
    any cross-examination exhibits that they have for
 5
   Mr. Gaines, so the formality at this time, would you
 7
    like to call your first witness?
              MR. HARRIS: Puget Sound Energy calls as its
   principle policy witness in this matter William Gaines.
9
10
              (Witness sworn.)
11
12
                      DIRECT EXAMINATION
13
   BY MR. HARRIS:
14
        Q.
              Good morning, Mr. Gaines. Do you have with
15
   you this morning what's been marked for identification
   as Exhibit T-101, which is your direct testimony in
16
17
   this matter?
18
              Yes, I have.
        Α.
19
              Do you also have Exhibits 102 through 107?
        Q.
20
        Α.
              Yes.
21
              Do you also have what's been marked for
        Q.
22
    identification at Exhibit T-113, which is your rebuttal
23
   testimony in this matter?
24
        Α.
             Yes, I have.
```

Do you also have Exhibits 114 and 115?

25

Q.

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00096
 1
        Α.
             Yes.
 2
             Were those exhibits prepared under your
        Ο.
   direction and control?
 4
             Yes, they were.
        Α.
 5
        Ο.
              Do you have any corrections to make to them?
 6
        Α.
              No, I don't.
 7
              Are they complete and accurate to the best of
        Ο.
   your knowledge?
9
              Yes.
        Α.
10
              MR. HARRIS: At this time, PSE would offer
11
   Exhibits T-101, Exhibits 102 through 107, Exhibit
12
    T-113, and Exhibits 114 and 115.
13
              JUDGE SCHAER: One question, Mr. Harris, just
14
   glancing at my exhibit list which I have an error in
15
    it. I show Mr. Gaines going through Exhibit 106 rather
16
   than Exhibit 107.
17
              MR. HARRIS: I'm sorry; let's check it. 107
18
    is WAG-6. It is a copy of Form 10Q for PSE. If you
19
    are missing that for any reason or need an exhibit list
20
   that includes that, I've got both for you.
21
    filed as part of our pre-filed testimony.
22
              JUDGE SCHAER: I would like a copy of an
23
    exhibit list for your client at this point, please.
24
              (Pause in the proceedings.)
25
              MR. HARRIS: Were there any other questions,
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00097
 1 Your Honor?
             JUDGE SCHAER: I don't have any other
   questions at this point. Had you offered the exhibits?
 4
             MR. HARRIS: I had offered the exhibits.
 5
             JUDGE SCHAER: Are there any objections?
   Then Exhibit T-101, Exhibits 102 through 107, Exhibit
 7
   T-113, and Exhibits 114 and 115 are admitted.
             MR. HARRIS: With that, Your Honor,
9
   Mr. Gaines is available for cross-examination.
10
             JUDGE SCHAER: Did Avista have any questions
11
   for this witness?
12
             MR. DAHLKE: No, Your Honor.
13
             JUDGE SCHAER: Does PacifiCorp have any
14
   questions for this witness? I will indicate they have
15
   told me they did not, so we'll go to Commission staff
16
   at this time, please? Did you have any questions,
   Mr. Cedarbaum?
17
18
             MR. CEDARBAUM: I have a few questions.
19
20
                      CROSS-EXAMINATION
21
   BY MR. CEDARBAUM:
22
             Good morning, Mr. Gaines. Just to start off,
       Ο.
23
   is it correct that Puget Sound Energy's proposal to
   account for the gain from Centralia in this proceeding
24
   is to amortize the gain over five years beginning in
```

#### 00098 2000? Yes, that's right. Α. That would include then the remainder of the Q. 4 rate plan that came out of the merger proceeding? 5 Α. Yes. 6 The five-year amortization proposal that you Ο. 7 are making in this case is essentially the same as the Company made in the Colstrip proceeding; is that right? 9 It is the same period of years, yes. 10 Q. Turning to your rebuttal testimony, Exhibit 11 T-113 at Page 3. 12 Yes. Α. 13 At Line 16 and 17, you say their position --Ο. 14 (Pause in the proceedings.) 15 JUDGE SCHAER: Go ahead then, Mr. Cedarbaum. 16 Again, Mr. Gaines, I'm on Page 3 of your rebuttal testimony. At Line 16 you say, "Their 17 18 position cannot be reconciled with the merger order"; 19 do you see that? 20 Α. Yes, I do. 21 Included in "their" would be the Staff Q. 22 position; you are including Staff in that criticism? 23 Α. Yes. 24 Q. And the interpretation that the Company has

of the merger order is essentially stated at Lines 13

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10

11 12

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- and 14 of the same page where you say that, "The merger order granted PSE the ability to manage its business for a five-year period and capture all the benefits of its management decisions during that time period"; is that right?
  - A. It's a summary of it, yes.
  - Q. And that is the same rationale the Company had in the Colstrip case?
    - A. Essentially, yes.
  - Q. If you could turn to your Exhibit 114, Page 2 of the exhibit, and this is WAG-7, and at the Page 2 I'm looking at is a spreadsheet labeled, Centralia analysis scenario one, NERC availability; do you have that?
    - A. Yes.
- Q. Looking at the second column from the right, this exhibit shows cumulative present value amount for pre 2002 about 6.7 million dollars; is that right?
  - A. Yes.
- Q. And that 6.7 million dollars on the Company's proposal for a five-year amortization would go to the Company's bottom line; is that correct?
- A. This is caught up in a question of whether and when if customers have begun to receive the benefits of the merger rate plan, so I'm not sure the

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17

18

- 1 answer is quite that simple.
- Q. Let me reask it then. Is the 6.7 million dollars included in the Company's earnings?
- A. It would be if this were approved.
- 5 Q. So earnings would be greater by that amount 6 than they would be without this amount?
  - A. That's right.
- 8 Q. In the last column on this page of your 9 exhibit, you show a negative of approximately 8.6 10 million dollars of cumulative present value after 2001; 11 is that right?
  - A. Yes.
- Q. And assuming after the year 2001 we had traditional rate base rate of return regulation, that negative 8.6 million dollars would be the responsibility of ratepayers; is that right?
  - A. Given all the assumptions that are implicit in this exhibit, which include market price assumptions and others, yes.
- Q. The last question I had for you, Mr. Gaines, before we went on the record, I predistributed what's been marked for identification as Exhibit 117; do you have that?
- JUDGE SCHAER: And I will officially mark for identification as Exhibit 117 at this point a document

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00101
    entitled at the top, Public Counsel Data Request No.
   PC-1, and that is in Docket No. UE-991409.
              Do you have that before you, Mr. Gaines?
        Ο.
 4
              Yes, I do.
        Α.
 5
              Do you recognize this as your response to
        Ο.
    Public Counsel's Data Request No. 1 in your Centralia
 7
    application?
8
        Α.
              Yes.
9
              MR. CEDARBAUM: Your Honor, I would offer
   Exhibit 117.
10
11
              JUDGE SCHAER: Is there any objection?
12
   document is admitted.
13
              MR. CEDARBAUM: Those are all my questions.
14
    Thank you.
15
              JUDGE SCHAER: Mr. Adams, did you have
16
   questions for Mr. Gaines?
             MR. ADAMS: Yes, Your Honor.
17
18
19
                       CROSS-EXAMINATION
20
   BY MR. ADAMS:
21
              Good morning, Mr. Gaines.
        Q.
22
              Good morning.
        Α.
23
              I wanted to start off first just so I
        Q.
   understand Exhibit 105, which was in your first filing,
24
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and then Exhibit 114, which is in your rebuttal

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- 1 testimony. Am I correct that Exhibit 114 is an update, 2 basically, using the newest forecast, the newest Aurora 3 Model of 105?
  - A. Yes.
- Q. Could you tell me just so we understand when these were prepared, Exhibit 105. When was that document prepared?
- 8 A. I don't remember exactly. I think probably 9 about roughly November of last year.
- 10 Q. Do you know what Aurora Model date was used 11 in that?
  - A. I don't. It was an Aurora forecast that had been out and published for some time.
    - Q. Although I don't need an exact date, could you see if you could refine that a bit? Let me ask you, is that the same one you used in the Colstrip proceeding?
- 18 A. No, it's not. In the Centralia proceeding, 19 we updated the forecast of market prices for about the 20 first four or five years of the analytical period, 21 given that market prices generally had risen during 22 that period.
- Q. So would I be correct that 105 was prepared with a run at some point subsequent to the Colstrip case?

- I believe what we did is we used a forecast Α. that relied generally on the then existing Northwest Power Planning Council study but updated the first four or five years of that with some new market information.
- 5 Turning then to Exhibit 114, when was that prepared and could you give us the Aurora Model that 7 was used?
- Exhibit 114 was prepared within the last few 8 Α. weeks, and my understanding is that it was based on a 9 10 work product from the Power Planning Council staff that 11 was dated the 29th of November.
- 12 CHAIRWOMAN SHOWALTER: Can you make sure you 13 You mean 1999? put in the year? 14
  - THE WITNESS: Yes, November 29th of 1999.
- 15 Q. (By Mr. Adams) Could you refer to what has 16 been premarked as Exhibit 120. Would you take a look 17 at that for a moment, please?
- 18 Yes, I have it here. Α.
  - Are you familiar with this document? Ο.
- 20 Α. Yes.
- 21 This is not the total response but was a Ο. portion of the response to Public Counsel Request 22
- 23 No. 16; is that correct?
- 24 Yes, that's right. Α.
- 25 Q. Is this the November 29th, 1999 run of the

7

- 1 Aurora Model that you referred to?
  - A. Yes.
- Q. This is the information that you relied on to 4 update Exhibit 114?
  - A. Well, it's a summary of some telephone conversations and e-mails that were exchanged between the Company and the Power Planning Council staff.
- 8 Q. Look at the last page, if you would, of that 9 document, and that has the numerical analysis of the 10 model?
- JUDGE SCHAER: Is that correct, Mr. Gaines?
  THE WITNESS: I believe it is, subject to
  check. I would have to reconcile it with the analysis
  that we have done, but I believe it is.
- 15 Q. (By Mr. Adams) We're assuming, and correct 16 me if I'm wrong, that you would have used the line 17 that's entitled, Western Oregon and Washington, the 18 numbers that refer to that line.
  - A. That's right.
- Q. Looking at the e-mails back and forth between your company and the Planning Council, I gather that you became aware of this model at least at some point after the 10th of December; is that correct?
- A. Apparently.
- 25 Q. This is true and correct, to the best of your

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00105
   knowledge, this exhibit?
 2
             Yes.
       Α.
 3
             MR. ADAMS: I move the admittance of Exhibit
 4
   120.
 5
             JUDGE SCHAER: Exhibit 120 is headed at the
   top, Public Counsel Data Request No. PC-16. Is that
 7
   the document you are referring to, Mr. Gaines?
8
              THE WITNESS: Yes, it is.
9
              JUDGE SCHAER: Is there any objection to its
10
   admission?
11
             MR. HARRIS: We have no objection, Your
12
   Honor, subject to our ability to review the entire
13
   response and, at our option, offer the entire response
14
   in place of this exhibit, if we believe that's
15
   appropriate.
16
              JUDGE SCHAER: Any objection to that,
17
   Mr. Adams?
18
             MR. ADAMS: No, Your Honor. It simply has
19
   the full e-mail text of a series of e-mails back and
20
   forth, but I have no objection.
21
             JUDGE SCHAER: It will be admitted on that
22
   basis, Mr. Harris.
23
             MR. HARRIS: Thank you.
24
             (By Mr. Adams) Now I'd like to ask some
25 questions specifically about Exhibit 114, if you would
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- turn to that, and specifically looking at Page 2 of that exhibit, am I correct that Page 2 is your representation of the effect of the sale of Centralia on PSE's total cost of power under the assumption that the plant is sold and the power replaced at the Northwest Power Planning Council's forecast of future market prices using the November 29th Aurora model?
  - A. It's an analysis of the effect on the Company and its shareholder of selling Centralia, which is reflective of a number of assumptions that underlie the analysis, and the market price forecast, of course, is an important one.
- 13 Q. This is for the years 2000 through 2018; 14 correct?
  - A. That's the study period we used, yes.
- Q. Looking at the first column, this is the price from the Aurora Model multiplied by the Centralia power that would be replaced if Centralia were sold; correct?
- A. Generally, yes. There are some other pieces of the analysis that have to do with transmission and so forth, but generally.
- Q. Am I correct that the base figures from the Aurora forecast that you use here are identical between your exhibit and the revised Exhibit 501 from

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17

- 1 Mr. Lazar?
- A. I would have to look at Mr. Lazar's exhibit and try to reconcile it to this. I'm not prepared at this moment to do a detailed discussion of the input discussion.
- 6 Q. So you have not looked at that to make that 7 comparison?
  - A. Right.
- 9 Q. The second column on Page 2 is the estimated 10 cost of owning and operating Centralia including the 11 cost of the scrubbers and the net of the sale of excess 12 sulfur dioxide credits; is that correct?
  - A. Yes.
  - Q. Am I correct that for any year in which the first column is higher than the second column, Centralia is cheaper than the market?
    - A. Given the assumptions about market, yes.
- 18 Q. Looking again at Columns 1 and 2, am I 19 correct that Colstrip is cheaper than the market for 20 every year from 2004 to the end of the analysis? 21 JUDGE SCHAER: Did you mean to say Centralia?

22 MR. ADAMS: Yes, I did.

JUDGE SCHAER: Go ahead and answer the question.

THE WITNESS: I have a fairly poor copy of

00108 the exhibit, but that appears to be the case. JUDGE SCHAER: I have a nice clear copy so I assume you have some. Would you provide one to the 4 witness, please? 5 THE WITNESS: I think I'm all right. 6 JUDGE SCHAER: Can you answer that question 7 yes or no instead of having to express concerns about your copy, Mr. Gaines? 9 THE WITNESS: Yes. 10 Q. (By Mr. Adams) Do you need a cleaner copy or 11 are you all right? 12 I think I'm all right for the moment. Α. 13 I'm not going to ask questions for the most 14 part that rely on specific numbers off the page. 15 As shown in your supporting pages to this 16 exhibit, am I correct that you've increased the Aurora 17 forecast by five percent to reflect the dispatch value 18 of the plant? 19 Α. Yes.

- Q. In effect, you've added about 1.3 mills per kilowatt hour of dispatch or five percent of 26 mills; is that correct?
- 23 A. Roughly, yes.
- Q. And that compares with the 1.7 mills added by 25 Mr. Lazar; is that correct?

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16

- 1 A. I understand from Mr. Lazar's testimony that 2 that's what he did, yes.
- Q. Am I correct that under both of your scenarios that you then escalate those arising power costs?
- 6 A. It's not so much an escalation as a 7 reflection of the forecast price line that came from 8 the Power Planning Council.
- 9 Q. In other words, it becomes five percent of a 10 larger number over time?
  - A. Yes.
  - Q. In your analysis in the last column, am I correct that it shows accumulatively on a present value basis, Centralia is cheaper than market?
    - A. Are we back on Page 2 now?
  - Q. Yes. Basically, the far right-hand column and the very bottom of that right-hand column.
- A. Given this particular scenario of market price and other assumptions, which is one of a range that has been presented by the Company, that's what this particular analysis shows over this time period.
- Q. Under this set of assumptions, it shows that Centralia is cheaper than market even if the rate payers get the benefit of three years of amortization; is that correct?

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- 1 A. Given all the assumptions of this scenario, 2 which is one of many, yes.
  - Q. Could you turn to the third page of Exhibit 114? Am I correct this shows the effect of using the gain on sale in all of the five years of the amortization period for the benefit of ratepayers?

    JUDGE SCHAER: Mr. Adams, since this page
- 8 isn't numbered, would you please give some further 9 identification, perhaps the witness give some further 10 identification?
  - MR. ADAMS: If you refer to this page at the bottom right-hand corner, there is not a label on it that's distinctive, but the bottom right-hand corner shows a total figure of a minus 1.875 million dollars.

    THE WITNESS: Yes, I see that number.
  - Q. (By Mr. Adams) Do you want me to repeat the question?
    - A. Please.
- Q. Am I correct that that number reflects the fact of using the total gain on sale in all five years of the amortization period for the benefit of ratepayers?
- A. This is not intended to be indicative of benefits to the Company or benefits to ratepayers. It's just a sum of the column of numbers.

18

- Q. I understand that. Under the assumptions that have been made on this run, does it not show a negative value to ratepayers?
- A. Given these assumptions and not considering the qualitative factors that are associated with them, 6 yes.
- Q. And the assumption on this page is that all the benefits over all five years go to ratepayers; is that not the assumption?
- 10 A. You could infer that, but that's not the 11 intent of this presentation.
- 12 Q. Is this basically a characterization of the 13 Staff and ICNU recommendations? Is that basically 14 their scenario?
- 15 A. I have no idea.
- 16 Q. Is it not their position that the 100 percent 17 of the gain should go to ratepayers?
  - A. I understand that it is, yes.
  - Q. Is that not what is reflected on this page?
- 20 A. This is just one scenario of many that the 21 Company prepared. It wasn't prepared because the
- 21 Company prepared. It wasn't prepared because the 22 Company thinks that the position of the Staff and
- 23 Public Counsel is correct.
- Q. That's understood in these questions,
- 25 Mr. Gaines. I'm asking, is not the assumption on this

page that the gain on sale is attributed to ratepayers the full gain on sale? JUDGE SCHAER: Mr. Gaines, what does the 4 right-hand column of this page show, please? 5 THE WITNESS: It shows the net benefits year-by-year of a sale of Centralia compared to a 7 particular market scenario laid out by the Power Planning Council. 9 JUDGE SCHAER: What treatment of gain does it 10 show at the top of the column? 11 THE WITNESS: It shows that's amortized over 12 a five-year period. 13 JUDGE SCHAER: Looking at the top of the 14 right-hand column where it says, PV Centralia plus gain 15 minus market; what does that mean? 16 THE WITNESS: It means that the right-most 17 column that we are focusing on includes the effect of 18 both power cost savings and gain amortization. 19 JUDGE SCHAER: Thank you. 20 (By Mr. Adams) Am I correct, Mr. Gaines, 21 that this is the only run that assumes the 11/29/99 22 forecast?

- A. I believe that it's the only scenario that we altered using the 11/29/99 forecast.
- 25 Q. Staying with the same page, looking at the

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- 1 last few years of this analysis, in comparing the
  2 second and third columns from 2013 to 2017, there is
  3 about a five-million-dollar per year advantage of
  4 Centralia over the market; is that correct?
  - A. Given these assumptions.
  - Q. Is that a yes?
    - A. Yes, given these assumptions.
- Q. In the last year, do you see that it drops to two million dollars?
  - A. I have a number that's one million 465.
- 11 Q. That's fine. If you turn to Page 4 of 12 Exhibit 114 in the detail, you will see on Line 39 that 13 you have put 5.64 million dollars of plant closure 14 costs into the last year; is that correct?
- 15 A. I'm sorry. I missed the number.
- 16 Q. 5.64 million dollars.
- 17 A. Yes.
- Q. Am I correct that most of the numbers in the last few years examining plant costs in your analysis on Page 4 of Exhibit 114 just extrapolate out over the last few years?
- 22 A. I don't know that that's the case.
- Q. Am I correct that the Aurora Model is only run through 2018?
- 25 A. I believe that's right.

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- Q. Is the reason that you chose a 19-year analysis because the Aurora Model, which Puget uses, does not provide results beyond 2019?
  - A. That was a portion of it, but the other part was the understood life of the plant, which is generally thought to be about 40 years.
    - O. So it was a combination of the two?
    - A. Uh-huh. They seem to converge fairly well.
- 9 Q. And you are aware that both Pacific and Water 10 Power used higher numbers, 24 years for Pacific and 21 11 years for Water Power?
  - A. Generally, I'm aware they used some different periods, yes.
  - Q. If the plant life were extended to 2025 without major capital costs, as was assumed when the legislative package was presented by the Centralia partners to the legislature, there would be basically seven more years of benefits to Puget ratepayers; is that right?
- 20 A. Given that assumption, upon which I might not 21 agree, yes.
- JUDGE SCHAER: Excuse me. You don't agree that's what the legislature was told, or you don't agree that's appropriate?
- THE WITNESS: I'm not sure I would agree you

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1 could extend the life that long without capital 2 additions.

JUDGE SCHAER: But is that what the legislature was shown or not, Mr. Gaines?

THE WITNESS: I understand that it is.

- Q. (By Mr. Adams) Under that assumption, the additional seven years, that would make the negative impact on ratepayers even greater, would it not, assuming everything else to be equal?
- A. It depends on how you extrapolate all the other assumptions over that seven-year period.
- Q. In preparing your Exhibit 114, am I correct that you used the same 7.69 discount rate that you proposed in the Colstrip proceeding?
  - A. Well, that is one scenario we ran, yes.
- Q. Is that not the scenario that is assumed on Pages 2 and 3?
- 18 A. It is. There seems to be a desire to focus 19 on this scenario, but yes, it is.
- Q. It's stated right at the top, is it not, discount rate, 7.69 percent?
- 22 A. Yes.
- Q. In the Colstrip proceeding, the Commission actually adopted a 7.16 discount rate, did it not, and I refer you to Pages 13 and 14 of the Third

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- 1 Supplemental Order, if you need that.
- 2 A. I don't think I recall right offhand what 3 happened there.
- 4 Q. You were a witness in that proceeding, were 5 you not?
  - A. Yes
- 7 Q. Did you ever review the order in that 8 proceeding?
  - A. Yes.
- JUDGE SCHAER: Is that something the witness could accept subject to check, Mr. Adams?
  THE WITNESS: I could.
- Q. (By Mr. Adams) I would hope so, and I would be happy to show you the document, Mr. Gaines. The 7.16 percent discount rate used in that docket was based on Puget's approved return on equity, Puget's updated actual cost of debt, and Puget's updated actual capital structure at that point in time; do you recall that?
- A. No, I don't. I don't recall focusing very much on that aspect of it, so if there is a long line of questions along that, I'm going to need to take a break and review that, I think.
- Q. I would just ask you to accept that particular question subject to check and give us that

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- answer, and then that's the end of that line of questions?
  - Α. I'll accept it subject to check, yes.
- 4 Making that change to the runs that you show Ο. here on Pages 2 and 3; that is, going to the lower discount rate, the 7.16 percent, if you used that as an assumption, would that make the 8.565 million negative 7 number larger?
- I'm going to have to get 9 I'm sorry. Α. 10 reoriented to find the 8.565.
- 11 I'm sorry. Go to Page 2, lower bottom right 12 of that page it shows 8.565 million dollars under 13 "cumulative"; do you see that?
  - Yes, I have it now.
  - Looking at Page 2, if you will look at the Q. upper left-hand corner, it says, discount rate 7.69 percent; that was your assumption; correct?
- 18 Yes. Α.
- 19 0. If you substituted for your 7.69 percent the 20 number 7.16 percent, which comes from the Colstrip 21 order, would that not make the 8.565 million dollar 22 number in the lower right-hand corner higher?
- 23 I believe it would make it more negative. Α. 24 JUDGE SCHAER: That actually would be lower. 25 THE WITNESS: Actually would be lower.

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00118
             CHAIRWOMAN SHOWALTER: : It's a bigger
   negative.
             MR. ADAMS: I'm sorry. I guess I looked at
   it from a direction.
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            (By Mr. Adams) Would you accept the words
   worse for ratepayers?
 7
       Α.
             No.
             Mr. Gaines, focusing on your Exhibit 114 and
       Ο.
9
   Mr. Lazar's revised 501, to the best of your knowledge,
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   I just want to ask these general questions. If you
   can't answer them, let me know.
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             JUDGE SCHAER: Do you have that exhibit
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   available to you, Mr. Gaines?
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             THE WITNESS: I'll have to dig for it.
             JUDGE SCHAER: Could you hand him a copy of
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16
   that exhibit, Mr. Adams?
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             MR. ADAMS: (Complies.)
18
             (By Mr. Adams) I should alert you I'm going
19
   to ask you about assumptions, not about detail
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   comparison.
21
             I appreciate that. It will help me to get
       Α.
22
   oriented if I can understand what revision of 501 this
23
   is. There has been a series of them, as I understand
24
   it.
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There has been only one revision, and that's

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Q.

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the one in front of you.

- This is the one we received in the last couple of days?
- That's correct; probably received it on Ο. Monday. I'm simply trying to get to a bottom line of what are the differences, and what are the different assumptions.

Am I correct, or would you accept subject to 9 check if this is necessary, that you have used the 10 11/29/99 Aurora Model results in your analysis of 114 11 and that Mr. Lazar has also used that run in his 12 revised 501?

- 13 I'll accept that we did, but I just haven't 14 had any time too review this exhibit. We received it, I think, yesterday or the day before, and I just don't 15 16 have much knowledge of what's in here.
- 17 Let's me ask you a second question, which 18 we've already covered. You've added five percent to the Aurora figures for dispatch; is that correct? 19 20
  - Α. Yes.
- 21 And you accepted that Mr. Lazar had added Q. 22 1.71 mills per kilowatt hour for dispatch.
- 23 At least in the first year. I'm not sure 24 what he did beyond that.
- 25 Q. You used a 19-year analysis; correct?

- 1 A. Yes.
- Q. And Mr. Lazar used a 26-year analysis?
  - A. I don't know.
- Q. Am I correct that you have not added any price for transmission voltage support?
- 6 A. Could you rephrase that, please? I'm not 7 sure what you mean.
- 8 Q. Have you included in your analysis any amount 9 for transmission voltage support capacity, anything 10 different than what's already in Aurora?
- 11 A. No, I don't think we have. I guess I 12 generally understand that Mr. Lazar has, but how that 13 kind of a price actually would get transferred in the 14 market, I have no idea. It's kind of a bizarre 15 assumption, in my mind.
- 16 Q. The question was, you have not used such a 17 number; is that correct?
  - A. I don't think we have, no.
- 19 Q. I'm changing gears, and I want to make 20 reference to a couple of questions here from your 21 recently filed least-cost plan; are you familiar with 22 that document?
- 23 A. Generally, yes.
- Q. If I might get that exhibit of Mr. Lazar's back, unless you wanted it.

- 1 A. Sure.
  - Q. Mr. Gaines, am I correct that Puget was ordered in the Colstrip proceeding to file a least-cost plan by the end of 1999?
  - A. I think Puget had indicated for some time it was planning to file an LCP by the end of the year, and that was reiterated in the Colstrip proceeding, yes.
  - Q. Am I correct that it was, in fact, filed just before the end of the year?
    - A. Yes.
  - Q. We just received a copy, but I wanted to ask you some general questions about it. First off, am I correct that there was some discussion, and I point you specifically to Pages 122 and 123 in which you discuss the Aurora Model, and specifically, you point out that it's used both regionally and nationally, and it's used both by the Council and BPA?
    - A. Could you point me to where it says that?
  - Q. Just give me a moment. If you will look at Page 122, the second full paragraph, "Aurora is a nationally recognized energy market model used both in the region and nationally"; do you see that language?
- 23 A. Yes, I do.
- Q. It goes on to say Aurora is used by both BPA and the Council?

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l A. Yes.

- 2 Let me just read a paragraph to you. "The use of Aurora by these other Northwest entities is important since it has provided for intensive review of 5 the methodology and data used in Aurora for energy market analysis within the region. This regional review is especially important to the Northwest because of its reliance on hydropower from the Columbia River 9 system for energy. Due to this review, as well as the 10 expertise of the model's developers in power planning 11 within the Northwest, PSE has added confidence in the 12 model structure and methodology"; do you see that? 13
  - A. Yes. I think it's saying that Puget has confidence in the model. Like any model, the results of it are highly dependent upon the input assumptions.
- 16 Q. But in general, for the purposes of your 17 least-cost plan, you've endorsed the use of the Aurora 18 Model.
  - A. That's why we've chosen it because we are comfortable with the structure and logic of it.
- Q. That is what you have used as an input in your Exhibit 114 as well as was shown in the Public Counsel 120; correct?
- A. It's not so much what we've used as an input; it's what we've used as a tool, and really all the

- 1 model does is convert input assumptions to results, so 2 it is very sensitive to the input assumptions.
- Q. But it was the Aurora Model that you employed to do this; is that correct?
  - A. Yes.
- Q. In this least-cost plan, the companies assume that it would keep the Colstrip Plant but sell Centralia; correct?
- 9 A. I believe that's the assumption that's in 10 here, yes.
- 11 Q. Could you refer to what has been marked as 12 Exhibit 121. It's the second of the documents, and on 13 the front page it shows, Response to Record Requisition 14 No. 1; do you see that?
- JUDGE SCHAER: Marked for identification as 16 Exhibit 121 is a document which shows the heading of, 17 In the matter of Puget Sound Energy, Inc., in Docket No. 18 UE-990267, and it's entitled Response to Record 19 Requisition No. 1, John H. Storey.
- Q. Mr. Gaines. You will notice in the upper 21 right-hand corner of the cover page, it says Exhibit 22 No. 20 so it was an exhibit in the Colstrip proceeding; 23 do you see that?
- 24 A. Yes.
- Q. Turning to the attached page, to the lower

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- right-hand side under, PV of difference, do you see the bottom line number of 3.648 million dollars, third column from the right?
  - A. Yes, I do.
  - Q. That's a comparable number, is it not, in terms of methodology to what you've shown in your Exhibit 114, Page 2, of a negative 1.875 million dollars number under, PV of difference?
- 9 A. I will accept that it is subject to check and 10 subject to the fact that I have not reviewed this 11 exhibit for the Colstrip proceeding, and therefore 12 don't think I know all the assumptions that are buried 13 in it.
  - Q. PSE in the Colstrip proceeding took the position that this 3.648 million dollar number was a benefit to the ratepayers for the sale of the plant; is that correct?
- A. Puget took a much broader view of the analyses that it presented in the Colstrip case. There has been a great desire in that case and this one to focus on one of several scenarios, and that's not the analysis that Puget did in reaching its decision to sell either of these plants.
- Q. Let me restate also, the 3.648 million dollar number is a benefit overall; is that not correct? If

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- you look to the two numbers to the right of that, you will see there is a positive number and a negative number for shareholders.
- Yes, I see that, and the 3.648 is the net of 5 those two numbers.
- That's correct. And you show that same type 7 of analysis on Page 2 at the bottom of Exhibit 114; do you not?
  - General, yes. Α.
- 10 Q. It is correct that Puget has determined that 11 it will not sell Colstrip as shown in this least-cost 12 plan?
- 13 Puget has determined it can not sell the 14 plant on the terms of the order that was issued in that 15 proceeding.
- So if the terms were changed, the Company's 17 position in its least-cost plan would change?
- 18 The least-cost plan is nothing more than a 19 snapshot in time, a reflection of an ongoing process of 20 analysis, and at the time this LCP was done, that was 21 the operating assumption inside the Company.
- 22 How many megawatts of output does Colstrip Q. 23 have as far as the company share?
  - Α. Approximately six to seven hundred.
- 25 Q. How many megawatts of output is a share of

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- 1 Centralia to PSE?
  - A. Approximately 100.
  - Q. If the ratepayers get all of the gain in the sale of the Centralia plant, will Puget revise its least-cost plan to keep Centralia as well?
    - A. Probably not.
    - Q. Has the Company made that decision?
- 8 A. The Company doesn't have any plans currently 9 to revise the least-cost plan until it's next required 10 by the schedule.
  - Q. Let me rephrase the question then and not refer to the least-cost plan. If the ratepayers get all of the gain from the Centralia sale, would Puget proceed to sell the Centralia plant, assuming the authority to sell the plants is given by this Commission?
- 17 I think we've essentially responded to that Α. 18 question already in one of the data requests that was asked, and essentially, the response is that this is a 19 20 decision that would be made by the Company's board, and 21 it's not going to be possible for me sitting here today 22 to guess what the board might do, but I'm sure they will value it in light of all the fine detail of what 23 24 ever order is issued. All we know is that in the 25 Colstrip proceeding, the board elected not to continue

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1 with the sale on those terms.

- Q. You are saying the board has not made a determination on Centralia at this point?
  - A. It has not and really cannot.
- Q. I want to refer you to your T-101 exhibit, Page 7, Line 11?

JUDGE SCHAER: Mr. Adams, I'm looking for a good place for a morning break. Would this perhaps be it?

10 MR. ADAMS: That would be fine.

JUDGE SCHAER: We will go ahead and continue until 11:00 and take our break then to accommodate other schedules, so please proceed. (By Mr. Adams) Mr. Gaines, do you find the

- Q. (By Mr. Adams) Mr. Gaines, do you find the reference, and I'll read it to you: PSE, along with the other owners and New Harbor, evaluated and compared the bids and determined that it would pursue a definitive sales agreement with TransAlta. Do you see that reference?
  - A. Yes, I think I found that.
- Q. Would you please refer to what has been identified as Exhibit 122, the last of the three exhibits I handed you?
- JUDGE SCHAER: Again, those were marked informally before we went on the record, but let me

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- 1 mark that at this time for identification as a 2 multipage document headed at the top, Public Counsel 3 Data Request No. PC-19.
  - Q. Do you have that exhibit in front of you?
  - A. Yes, I have.
- Q. Would you note that it basically is a packet of three Public Counsel responses to 19, 20, and 21?
  A. Yes.
- 9 Q. Without reading into the record what's 10 already there in terms of the document itself, 11 basically these ask for any documentation, studies, 12 analysis of the various bids that have been received by 13 the companies as far as the sale of Centralia was 14 concerned; is that correct?
  - A. Yes.
  - Q. Looking at the very bottom of the first page where it says, No written evaluation of the bids was made by the Centralia owners, this is basically the same response that you have given for all three requests; is that correct?
- 21 A. Yes.
- JUDGE SCHAER: Where are you referring to there, Mr. Adams?
- MR. ADAMS: The face page at the very bottom of the last paragraph, it starts, No written evaluation

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   of the bids was made by the Centralia owners....
              JUDGE SCHAER: Thank you.
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        Q.
              (By Mr. Adams) There is a reference there to
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    an owner's meeting held in Seattle. Could you give us
 5
    the date of that meeting?
        Α.
             No, I can't.
 7
        Q.
              Did you attend it?
8
        Α.
              No.
9
        Ο.
              Did any of the Puget witnesses -- I guess
10
   that's only Mr. Karzmar and yourself -- attend that
11
   meeting?
12
        Α.
             No.
13
              Is the response, as far as you know, true and
        Q.
14
   correct?
15
        Α.
              Yes.
16
        O.
              Do you know what was specifically presented
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   to Puget and the other owners at this meeting?
18
             Not specifically. I saw some summary
19
    information at the time.
20
        Q.
              What has happened to that summary
21
    information?
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held by the investment banker, New Harbor.

directors of Puget?

We no longer have it. Most of this was being

Q. Was that decision reviewed by the board of

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- We made a recommendation to the board that it Α. proceed with the sale to TransAlta, and they approved that recommendation subject to a review of the file regulatory order. 5
  - And again, no written documentation was Ο. presented to the board of directors?
- I'd have to go back and view the minutes of the board meetings. I don't remember exactly what was 9 presented.
- 10 Are you suggesting that you did not do this 11 in terms of preparation of the Public Counsel request 12 for information?
  - Did not do what? Α.
  - Q. Review any of the written documentation on the evaluation of the potential sale?
- 16 I don't personally have any written 17 documentation of it. This auction was run primarily by 18 PacifiCorp and its investment banker, New Harbor, so 19 Puget had an employee who was a representative on the 20 auction committee, so that's the group that met in 21 Seattle to review the bids and decide to proceed.
- 22 Who was that employee? Ο.
- 23 Ralph Olson. Α.
- 24 Is he here today? Ο.
- 25 Α. No.

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- How long did the meeting last? O.
- 2 I wasn't there; I don't know. Α.
- Q. Is it a fair assumption that the preliminary bids were not reviewed at this meeting, or do you have 5 any way of knowing? 6
  - No. I assume that they were reviewed.
- 7 Q. I said the preliminary bids, the first response before they were winnowed down to the 9 finalists.
- 10 I don't know exactly which bids were Α. 11 reviewed. I think it's the entire list.
- 12 Are you familiar with the solicitation 13 process and the stages that it went through?
  - Generally, yes. Α.
- Were there not initial requests received from 15 Q. 16 a number of parties?
  - Yes. It was a two-stage process.
- And then after review of that first set, it 18 19 was selected down to a select few who were asked to 20 respond?
- 21 Α. After a period of time, yes.
- 22 Are you suggesting at this meeting that all Ο. 23 of those bids, even the initial offerings, were
- 24 reviewed?
- 25 Α. No.

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- 1 Q. Do you know if any other bid other than the 2 TransAlta bid was reviewed?
  - A. I'm sure it was reviewed.
- Q. Are you aware of why the higher bid than TransAlta was rejected?
- A. Because, as I understand it, there was a bid that did not conform to the requirements of the solicitation.
- 9 Q. Are you suggesting that TransAlta's bid was a 10 quote, "conforming bid"?
  - A. It was the highest bid that conformed, yes.
  - Q. Do you know? Have you seen the documents?
- 13 A. I haven't seen them in quite sometime, so 14 it's probably not going to be fruitful to pursue this 15 too far because I really haven't. We looked at the 16 documents at the time.
- 17 Q. And the documents at the time were what 18 documents?
- 19 A. It was a couple of pages that were provided 20 by the investment banker.
- Q. And those pages have since been destroyed or whatever?
- 23 A. Or given back.
- MR. ADAMS: Your Honor, I move for the admission of Exhibit 122.

00133 1 JUDGE SCHAER: Any objection? 2 MR. HARRIS: No. We wouldn't object to 121 also, which I don't believe was offered. 4 MR. ADAMS: Thank you, counsel. 5 JUDGE SCHAER: Both documents are admitted. 6 (By Mr. Adams) Mr. Gaines, do you know 7 whether there is discussion of the bids in the minutes of Puget's board of directors? 9 I would have to go back and review them. 10 MR. ADAMS: I would like to make a record 11 requisition that they supply the minutes of the board 12 of directors reviewing the bids if they exist and any 13 presentation of the board, in other words, any 14 documentation. It was certainly our impression that 15 data requests covered that. It sounds like there may 16 be something that was not responded to. I don't know 17 whether it exists and would like to make such a 18 requisition. 19 JUDGE SCHAER: I think it is appropriate to 20 make record requisitions in this proceeding. Because 21 of the accelerated nature of this proceeding, it's my understanding the parties will have the transcripts 22 23 available by next week Friday, and I would expect to 24 have responses to record requisitions no later than 25 Wednesday the following week. Mr. Adams, you can look

1 up that date for me at the break, but I am concerned,
2 Mr. Harris, that looking at these three requests, which
3 ask for anything provided to PSE, prepared by or for
4 PSE or any of the other owners or provided to or from
5 PSE to Centralia owners that if there are materials
6 that weren't provided, I would like to know which of
7 those categories they think they don't fall into, and
8 if there are documents that weren't provided, I would
9 like to know why they weren't provided if Mr. Olson or
10 the board had documents.

MR. HARRIS: I can only say at this time that I know Mr. Olson had these requests and made a thorough review of the PSE documentation, and we will rereview the documentation and anything that was not produced that should have been produced will be produced, but it's my understanding that the review was thorough and the responses are complete.

JUDGE SCHAER: So you would be checking the board minutes and any materials backing up board presentations again when you do this, or have those already been checked once, or what was the nature of the review?

MR. HARRIS: I believe all of those materials were checked, and we will check again and see if there is anything else at all that is responsive.

00135 JUDGE SCHAER: At a minimum, I would like the dates of a meeting referenced by Mr. Gaines. MR. HARRIS: Which meeting, Your Honor? 4 JUDGE SCHAER: There was a meeting referenced 5 by Mr. Gaines that is mentioned in PC-19. There was a board meeting mentioned. I would like the dates of any meetings held in the Company. I would like you to 7 check who attended those meetings and see if there are any notes of those meetings, because if we have this 9 10 decision being made with absolutely no documentation, 11 the Commission needs to know that, and if we have 12 documentation that has not been provided, we need to 13 have it provided. Any questions? MR. HARRIS: I don't have any further 14 15 questions. 16 JUDGE SCHAER: Go ahead, Mr. Adams. 17 THE WITNESS: Would it be helpful if I 18 provided my recollection of what happened here? 19 JUDGE SCHAER: Mr. Gaines, I don't think it 20 would be at this point. If that needs to be part of

provided my recollection of what happened here?

JUDGE SCHAER: Mr. Gaines, I don't think it
would be at this point. If that needs to be part of
the record requisition response, you can do that, and
I'm going to make that record requisition also a Bench
request and give it a number now because I believe the
Commission would like to see it.

MR. ADAMS: Your Honor, I guess mechanically

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if you make it a Bench request, then it will come to all the parties, and that's fine. I am concerned that the request as it started out -- you may have modified it -- was for documentation, not a speech on why what was done was done. If you are asking for that, that's 5 obviously your prerogative, but I'm concerned that not 7 seeing the results what kind of self-serving responses we may get to my request. 9

JUDGE SCHAER: All I have asked for is, in addition to documents, the dates of any meetings. Did you have a question?

CHAIRWOMAN SHOWALTER: : I was just trying to follow the discussion because it seems the request was for written reports provided to PSE by New Harbor or other consultants.

16 JUDGE SCHAER: There are three requests that 17 make up the exhibit, and my quick reading of those, 18 they appear to be pretty complete.

MR. ADAMS: The intent was to ask the 20 question about the same way from three different 21 directions or so, so we've trying to cover any analysis 22 done by others, by the Company, by whoever.

23 MR. HARRIS: One lass comment, Your Honor. 24 It's my understanding that the board minutes, all of 25 the board minutes were already provided to the

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Commission when the Commission was served with the FERC 203 filing, but we'll provide them again, and I don't know if they have anything relevant to this in any event. 5 JUDGE SCHAER: I would only want that provided if there is something relevant to this; that I would like anything written down and dates of meetings; anything within the scope of these requests, and if 9 there is something you have that you don't think is 10 governed by these requests because you think there is a 11 narrow gap, go ahead and tell me about those too, and 12 we would like that provided as Bench Request No. 10. 13 MR. ADAMS: That's fine. I just want to 14 alert the Bench and the parties that we have similar 15 responses from every single one of the companies, so we 16 are going to ask the same request of every one of the 17 companies. I don't know at this point if you want to 18 make that Bench request to all of the companies, but every single company said there are no studies and we 19 20 met in Seattle, so I'm going to ask for that. I just 21 bring that up now. We could go through it each time 22 with each company --23 JUDGE SCHAER: I'd like to do that, 24 Mr. Adams, especially since PacifiCorp is not here

today, and we did make commitments to them that we

#### 00138 would accommodate their schedule and the fact that they could not be here today. MR. ADAMS: Fine. 4 MR. CEDARBAUM: Did you have a specific 5 exhibit number then for that? 6 JUDGE SCHAER: The next exhibit number in order would be Exhibit 123, so Bench Request No. 10 7 will be given Exhibit 123, and I will admit that now. 9 We do have a procedure in the procedural rules for 10 making objections to items that are admitted if parties 11 believe that they are improperly admitted, and I would 12 refer everyone here to that procedure. 13 MR. ADAMS: Thank you, Your Honor. 14 all the questions we had. 15 JUDGE SCHAER: Mr. Van Cleve, did you have 16 questions of Mr. Gaines? 17 MR. VAN CLEVE: Yes, Your Honor. Thank you. 18 19 CROSS-EXAMINATION 20 BY MR. VAN CLEVE: 21 Mr. Gaines, did you sponsor any testimony in 22 the merger proceeding of your company? 23 No, I did not. Α.

You weren't a witness in any way?

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Ο.

Α.

No.

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- Q. Did the merging companies have a steering committee that was put together to implement the merger?
- 4 A. Yes.
  - Q. Were you on that steering committee?
- 6 A. No.
- 7 Q. Were you involved in any of the negotiations 8 with the Staff on the terms of the rate plan?
- 9 A. No.
  - Q. Are you aware that in the Commission's order regarding PSE's proposal to sell the Colstrip Plant that the Commission concluded that the merger order did not grant PSE permission to sell used and useful generation assets as a power cost savings?
    - A. Could you rephrase that, please? I'm sorry.
- Q. Let me, just so I'm accurate, read the language in that order that I'm referring to. This is on Page 18 of that order. It says, "The Commission in its order approving the merger did not grant PSE permission to sell used and useful generation assets as a power cost savings."
- 22 A. I'll accept that's what it says.
- Q. Do you believe that that conclusion is incorrect?
- 25 A. We believe that the proposals that we've made

- 1 in connection with the sales of both Colstrip and 2 Centralia are consistent with the merger order.
- Q. My question was whether you believe that the Commission's conclusion that I read to you was incorrect.
  - A. Yes.
- 7 Q. Are you familiar with the term "power stretch 8 goals"?
  - A. Yes.
- 10 Q. Is it your position that the gain from the 11 sale of Centralia is included in the term "power 12 stretch goals" as it was used in the stipulation in the 13 merger order?
  - A. Yes.
- 15 Q. Do you know who the Company's witness was in 16 the merger proceeding on the rate plan?
- 17 A. We had an awful lot of witnesses. The broad 18 policy witness on regulatory matters was Mr. Davis.
- 19 Q. Was Mr. Torgerson a witness on the rate plan 20 in the merger proceeding?
- 21 A. I believe he provided some testimony on it, 22 yes.
- Q. I'd like to refer you to Page 3 of your rebuttal testimony, which is Exhibit T-113, and I'd like to refer you to Lines 3 through 5. Can you

1 describe what you mean by "special accounting
2 treatment"?

A. Yes. Our view of the merger rate plan is that the Company is charged with conducting its business as it would, if you will, absent the plan, so that any accounting proposal that we would make relative to the amortization of the gain, for example, in the sale of Centralia, would be no different under the rate plan that it would be absent the rate plan. In our view, what's being proposed by the opposition here is a different kind of an accounting treatment.

- Q. What would be the appropriate accounting treatment for the gain in the absence of the rate plan?
- A. We think that the five-year amortization period we've proposed is a reasonable approach to it.
- Q. In other words, in the absence of the rate plan, would customers receive the benefit of the gain?
- A. In the absence of the rate plan, we would amortize the gain over a five-year period just as we are proposing to do here.
- Q. Who would receive the benefit of the gain in 22 that case?
- 23 A. It would be a function of when rates were 24 set.
- Q. I'd like to refer you to Page 9 of your

- 1 rebuttal testimony. At Lines 6 through 8, you use the 2 term, "confiscate." Can you describe what you mean by 3 that?
- A. Yes, I can. Again, consistent with the merger rate plan, the Company's position is to receive benefits of savings that it realizes in connection with transactions that it does in the power supply area; so for example, if there was a power cost benefit that resulted from a transaction such as this one, the intention of the merger rate plan is that benefit accrue to the Company during the rate freeze period.
- 12 Q. Does your claim to a confiscation result 13 solely from the existence of the rate plan?
- A. I think you have to expect what might happen absent the rate plan, and you have to postulate some sort of ratemaking mechanism, and if you assume normalized ratemaking, which has been the history, then the recipient of this benefit, if you will, is sort of determined by when rates are set.
- Q. If the rate plan did not exist and the Commission were to award the gain to customers, would you also consider that confiscation?
  - A. I'll have to think about that.
- 24 O. Take your time.
- 25 A. I'm not sure I'm prepared to comment on it.

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00143
             JUDGE SCHAER: I'm not sure you've got that
             I'd like you to answer the question, please.
              THE WITNESS: I'm not sure that I can.
             MR. HARRIS: Your Honor, I would object.
 5
   think the witness is entitled to say, "I don't know" if
 6
   he doesn't know.
 7
              JUDGE SCHAER: Has he said that?
             MR. HARRIS: That was my understanding.
8
9
              JUDGE SCHAER: Go ahead, Mr. Van Cleve.
10
              (By Mr. Van Cleve) I'd like to ask you a
11
   hypothetical, Mr. Gaines. If the Company had a power
12
   purchase agreement which had a levelized price, and
13
   during the term of the rate plan, the Company
14
   renegotiated the contract such that the price was
15
   decreased during the period of time until the rate plan
   ends and then increased following that, would you
16
17
   believe that that savings is something that the Company
18
   would be entitled to keep under the rate plan?
19
              I think that probably in the strict terms of
20
   the rate plan, yes, but the Company would not do that.
21
             Is it your position that any transaction
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lowered costs during the rate plan that the Company would not do that?

which shifted costs into a future time period and

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Α. I'm not saying that there isn't any

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- 1 transaction that the Company would enter into that 2 wouldn't have some effect like that, but it would not 3 enter the transaction for that purpose.
- Q. Does the sale of Centralia in any way shift power costs from the present into the future?
  - A. I don't think we know because I don't think we know what the market is going to do in the future.
  - Q. If we did know that that was the result of the transaction, would the sale be inappropriate?
- 10 A. Not necessarily. I think there are a number 11 of other factors that we would need to examine.
- 12 Q. Is it your position that PSE's rates are 13 lower as a result of the rate plan?
  - A. Than they would otherwise be absent the agreement in the merger order, yes.
- 16 Q. Have you performed an analysis of what PSE's 17 rates would be without the rate plan?
- 18 A. No, I have not.
- 19 Q. Do you know what the magnitude is of the 20 savings to customers as a result of the rate plan?
- 21 A. I don't recall it right offhand.
- 22 Q. Have you made that calculation?
- 23 A. No.
- JUDGE SCHAER: Mr. Van Cleve, how much more 25 do you have?

00145 1 MR. VAN CLEVE: Just a couple of minutes. 2 JUDGE SCHAER: I think it would be appropriate to take our morning break at this time and come back at 11:15 and ask those questions, if you 5 would. We are off the record until 11:15. Please be prompt in returning. (Recess.) JUDGE SCHAER: Mr. Van Cleve, did you have 8 9 further questions for this witness? 10 MR. VAN CLEVE: Just a few, Your Honor. 11 (By Mr. Van Cleve) Mr. Gaines, could you 12 refer to Exhibit 118? 13 I have it. Α. 14 Do you recognize this as PSE's response to a Q. 15 Staff informal data request in the proceeding related 16 to PSE's proposed sale of the Colstrip facilities? 17 It's been some time since I looked at this, 18 but yes. MR. VAN CLEVE: Your Honor, I'd offer Exhibit 19 20 118. 21 JUDGE SCHAER: I would mark for 22 identification a Exhibit 118, a document entitled 23 Informal Request of Commission Staff Request No. 4a. Is there any objection? 24

MR. HARRIS: It also includes 4b as the last

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00146
   page also.
              JUDGE SCHAER: Thank you, Mr. Harris.
   document is admitted.
 4
             (By Mr. Van Cleve) Are you aware,
 5
   Mr. Gaines, that the merger order provided that gains
    from the transfers of real property would be deferred?
 7
              With certain exceptions, yes.
              If you could look at Exhibit 119, is this the
8
        0.
9
    Stipulation and Order of Dismissal that the merger
10
    order refers to which provides a methodology related to
11
    gains on real property transfers?
12
              Well, this document is not familiar to me.
        Α.
              JUDGE SCHAER:
13
                            It's been marked for
14
    identification as Exhibit 119 is a Stipulation and
15
    Order of Dismissal in Court of Appeals Division No.
16
    29404-1, Puget Sound Power and Light Company,
17
    Appellant, versus Washington Utilities and
18
    Transportation Commission, Respondent, Office of Public
19
    Counsel, Intervenor.
20
              MR. VAN CLEVE: Your Honor, I would like to
21
    offer this document.
22
              JUDGE SCHAER:
                             Is there any objection?
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MR. VAN CLEVE: That's all the questions I

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24

25

have.

Exhibit 119 is admitted.

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00147
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              JUDGE SCHAER: Mr. Lavitt, did you have
   questions of this witness?
              MR. LAVITT: I do not.
 4
              JUDGE SCHAER: Ms. Hirsh?
 5
              MS. HIRSH: I do.
 6
 7
                       CROSS-EXAMINATION
   BY MS. HIRSH:
9
              In your testimony, you recognize the
10
    significant future environmental costs associated with
11
   the coal plant; is that right?
12
              Yes.
        Α.
13
              Does replacing Centralia power with market
14
   purchase reduce this regulatory risk?
15
              I think you asked me about an environmental
16
   risk not a regulatory risk.
17
             Your testimony also says on Line 1 that there
   is a regulatory future federal and state regulatory
18
19
   risk?
20
       Α.
              Environmental regulation I think is what we
21
   are talking about.
22
             Yes.
        Ο.
23
              So could I have the question again, please?
        Α.
24
              I'll restate it a bit. Does replacing
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25 Centralia power with market purchase reduce this

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- 1 environmental regulatory risk?
  - A. It reduces it with respect to the electric customers at the company, yes.
    - Q. One of the future environmental regulatory risks that I believe is implied in your testimony is clean air related risk.
      - A. That's one, yes.
- Q. And future market purchases, given that the western power market is dominated by fossil fuel resources, would that risk still not apply to market purchases?

  12 A. I'm not sure that it is dominated by fossil
  - A. I'm not sure that it is dominated by fossil resources, and I'm not sure that fossil resources operate at the margin, which is usually the source of pricing for market transactions, so I'm not sure I could accept that.
- 16 17 Throughout your testimony, you refer to the 18 benefits and flexibility for market-based resources 19 that the Company will reap if they replace power from 20 Centralia. You mention, particularly, flexibility that 21 that gives the Company. You also mention that PSE has already had discussions with some gas fire plant 22 23 developers regarding contracts. Do you believe that 24 this enthusiasm for market purchases conflicts with 25 your statement in your testimony which says that PSE is

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- l looking at a diverse set of replacement options, including demand site resources, energy efficiency, and cost effective distributed generation?
  - A. I hope it doesn't conflict because what we were trying to present is that by divesting this particular resource, it opens up the opportunity to do any or all of those things.
  - Q. Will PSE use its least-cost plan to decide which power placement options it will pursue?
  - A. I think that will be an element of it, sure. The least-cost planning process is intended to bring out into the public more the resource planning activities of the Company.
    - Q. Have resource planning decisions, since your least-cost plan has already been issued for the next two years, have you incorporated power replacement decisions in that plan, given that it incorporates the sale of Centralia?
- 19 A. In my view, the least-cost plan is not 20 intended to be prescriptive. It's intended more to be 21 an evaluation of a broad range of alternatives and 22 alternative scenarios. This idea that something has to 23 be specifically included in the least-cost plan to be a 24 valid decision I'm not sure is consistent with our view 25 of return of the plan.

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JUDGE SCHAER: Was that yes or no, sir? You
were asked if the plan included certain elements, as I
heard the question. Does it or does it not?
THE WITNESS: Which elements?
JUDGE SCHAER: Ms. Hirsh, could you repeat
your question, please?

- Q. (By Ms. Hirsh) Does the plan include power replacement decisions for Centralia, given that it includes in it the resource decision of the sale of Centralia?
- 11 A. I don't think it includes any decisions, no. 12 I think it lays out some alternatives.
  - Q. In your rebuttal testimony, Exhibit T-113, you say that the purchase of an environmentally preferred or low carbon resource would be an imposition of additional cost on customers and the Company. If the gain on the sale is used to pay for that above market cost, would you still stand by that statement that it poses an imposition on the customers and the Company?
- A. I'm not sure that I completely thought that through, but we're not opposed to some replacement energy which is environmentally friendly, but I'm also not sure this is the proceeding where we determine that.

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00151
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             MS. HIRSH: That concludes my questions.
 2
             JUDGE SCHAER: Commissioners, did you have
   questions for Mr. Gaines?
 4
             CHAIRWOMAN SHOWALTER: : I have a couple.
 5
 6
                    EXAMINATION
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   BY CHAIRWOMAN SHOWALTER:
       O. One of the tables is labeled "NERC
9
   availability," and what does that mean; what is it
10
   referring to?
11
             As you know, NERC is an acronym for the
12
   National Electric Reliability Council, and that
13
   organization maintains a database of information about
14
   all sorts of power plants, and one of the sorts of data
   that they maintain is availability, the percentage of
15
16
   time in any particular year that the plant is available
   for operation, and so for large coal plants, for
17
   example, like Centralia, NERC would have some data that
18
   would be an average of the availability of all plants
19
20
   of that sort across the country, and it's come to be
21
   recognized as kind of an industry standard of measure
22
   availability.
23
             On the life of the plant, did I hear you say
       Ο.
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Yes. Based on the original design life of

that you had assumed it's a 40-year life?

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Α.

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- 1 the plant.
- Q. So your basis for that assumption of 40 years is the assumptions that went into it when it was built; is that correct?
- 5 A. Yes. That was generally the design life of 6 the plant at the time it was constructed.
- Q. As you sit here today, is it your opinion that it is still a 40-year life; that's a reasonable assumption to make?
  - A. It is, yes, absent the replacement of some fairly major components of the plant, yes.
  - Q. And I guess I'll push a little further. Not only is it a reasonable assumption, but is it your best guess today that that's the most correct assumption on the life of the plant?
    - A. Yes.
  - Q. When you were talking about the Aurora Model, did I hear you say that you concur with the model itself but that that is separate, and it's not the same as what inputs are going into the model?
- as what inputs are going into the model?

  A. Yes. It's very sensitive to the inputs,
  especially assumptions about fuel prices, so the model
  is a very robust and, I suppose, logically correct tool
  for analysis, but the results are very sensitive to the
  input assumptions, so in our presentation, that's why

1 we identify a number of different scenarios to show the 2 sensitivity to the assumptions.

- Then also on your Exhibit 114, Page 2 -- this is the NERC availability table -- Mr. Adams asked you a 5 number of questions about this table, and many of his questions asked you about benefit to the ratepayers and what this table says about benefit to the ratepayer, and when I look at your exhibit here, it doesn't relate directly or it is not directly about benefit to 9 10 ratepayers or shareholders, and you can tell me if I'm wrong. It seems to me it's simply a chart that shows 11 12 comparative differences in market forecasts and 13 Centralia costs, et cetera, and that it, itself does 14 not make any judgment about ratepayer benefits; is that 15 correct? Are there assumptions in here that assume one way or the other that first, there is a rate holder 16 17 utility relationship to begin with, and then if so, who 18 is getting what?
- 19 A. You are very much correct, and that's why I 20 was having so much confusion as I was trying to answer 21 Mr. Adams's questions, because it really doesn't go to 22 that.
- Q. Then am I right in order to answer his questions about benefit to the ratepayer, you need to overlay on this chart some other assumptions.

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- 1 A. Yes.
- Q. Is one of those assumptions that there is, in fact, going to be out in the future, out in the year 2018, that there will be ratepayers who could capture or benefit from the relative benefits of Centralia or not?
  - A. Yes, it is. It's an important assumption that would go in to that determination, yes.
- 9 Q. But your exhibit itself doesn't get to those 10 points. It's simply laying out some projected market 11 cost and projected Centralia costs. Is that in essence 12 what this chart is?
- 13 A. Yes, it is, and that's why I was have having 14 so much confusion before.

15 CHAIRWOMAN SHOWALTER: : That's all my 16 questions.

17 18

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## EXAMINATION

### BY COMMISSIONER HEMSTAD:

Q. One line of inquiry, and this goes to pursuing the discussion about the five-year rate freeze period and the merger stipulation. What it would be the Company's position -- perhaps it would be better to put this into the form of a hypothetical. Assuming a sale were appropriate for a power generating asset but

00155 it were sold at a loss, who would bear the loss? I think it's situation specific. I think you have to look at the other factors surrounding it. All other factors being equal, but if we're 5 still for whatever reason appropriate to proceed with the sale but at a loss, would that fall within power stretch savings, therefore to be borne by the shareholders, or would that be something to be borne by 9 ratepayers? 10 Α. I'm not sure that I can answer that question. 11 So it doesn't follow then that from the 12 Company's perspective there would necessarily be a 13 symmetrical treatment of the gain over loss? 14 I have not considered it. I'm sorry, but I 15 have not thought about it. 16 COMMISSIONER HEMSTAD: Thank you. 17 JUDGE SCHAER: I have just have a couple of 18 questions, Mr. Gaines 19 20 EXAMINATION BY JUDGE SCHAER:

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22 In your original filing you sponsored, 23 Exhibit WAG-4, which is now Exhibit 105 in the 24 proceeding, and Page 1 of that exhibit summarizes PSE's 25 Centralia Analysis Scenario 1 assuming for NERC

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- 1 availability; is that correct?
- 2 A. I'm sorry; could you give me the page number?
- 3 Q. Scenario 1.
- 4 A. All right.
- 5 Q. Is that correct?
- 6 A. Yes.
- 7 Q. Then in your rebuttal analysis, you provided 8 Exhibit 114 with a comparable page on Page 1, which is 9 the analysis run with updated Northwest Power Planning 10 Council numbers; is that correct?
- 11 A. Yes.
- 12 Q. Is the table in your rebuttal testimony a 13 revision of your original testimony?
  - A. At least one line of it is. We reran the midmarket scenario.
- 16 Q. Looking at Exhibit 114, Pages 1 and 2, did I 17 correctly hear you tell Mr. Adams that this is the only 18 example provided by PSE that uses the updated data from 19 November 29th, 1999?
- 20 A. As I understand it, we did not rerun all the 21 other scenarios using the 11/29 market forecast.
- Q. So is the answer yes?
- 23 A. I think so.
- Q. I'd like that to be clear. Just think about it for a minute and tell me if it is or is not correct.

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00157
       Α.
              Could you ask the question again, please?
              Is Exhibit 114, Page 1 and 2 the only example
   provided by PSE that uses the November 29th, 1999 data
   from the Northwest Power Planning Council?
 5
       Α.
              Yes.
 6
              And finally, is there any agreement or
 7
   requirement for PSE to buy power from TECWA for any
   period of time following the sale of Centralia?
9
              No.
        Α.
10
              JUDGE SCHAER: Thank you. That's all I had.
11
    Is there any redirect, Mr. Harris?
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              MR. HARRIS: Yes.
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14
                     REDIRECT EXAMINATION
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   BY MR. HARRIS:
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             Mr. Gaines, you were asked a number of
17
   questions about Exhibit 114. Let's stick with 114 for
   right now, and particularly about power cost savings
18
    and how they are treated in 114. Do you recall those
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20
    questions by ICNU and Public Counsel?
21
             Yes, I do.
        Α.
22
              Can you turn to Page 2 of Exhibit 114, which
        Ο.
23
    is the table that again says "NERC availability" at the
   top; are you on that page?
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Α.

Yes.

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- 1 Q. And if you look in the years 2000 and 2001, 2 you see the first column has market costs there?
- 3 A. Yes.
- Q. Are those market costs projected costs for power?
  - A. Yes.
- 7 Q. And in the second column, do you see the 8 Centralia costs there?
  - A. Yes.
- 10 Q. During the years 2000 and 2001, is it 11 forecast that there will be net power cost savings or a 12 net power cost loss in this model?
  - A. It's a loss.
  - Q. Of about how much?
- 15 A. It looks like it's just roughly a couple 16 million dollars.
- 17 Q. Under the Company's proposal, is that loss 18 passed on to customers, or does the Company absorb that 19 loss?
- 20 A. No. It would be absorbed by the Company.
- Q. Why do you believe that's appropriate?
- A. It's just the way that the numbers fall out when you apply the merger rate plan.
- Q. Do you believe that it's appropriate to pass those losses through to customers during the merger

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rate plan period?

- No. That's not what we are proposing. Α.
- You were also asked a number of questions about the analytical basis of Exhibit 114 and also of Exhibit 105, and you consistently refer to the fact that this was just a particular scenario. Are there other scenarios that you think are important for the Commission to consider?
- I do, and that's why we presented a number of 10 There has been in my few an inordinate focus on 11 kind of a mid case that was presented among a range of 12 scenarios, and there has really been an absence of 13 focus on scenarios that include different market price 14 assumptions, different plant life assumptions, all of those things. I think it's unfortunate because that's 15 16 not the nature of the presentation we were trying to 17 make.
  - You were asked specifically about the numbers at the bottom of Page 2 on 114 that show cumulative present values. When you say that you should consider other scenarios, is early closure one of the scenarios that you are referring to?
- 23 Early closure is one, yes, and another one Α. 24 would be taking into account what we believe the likely 25 life of the plant, which would not lead you to looking

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- at this whole period through 2018 but rather to be more a period like 2012, which would drive you more to a 15-year NPV look rather than a 20-year NPV look.
  - Q. Let's come back to early closure in just a minute, but let's stay with the life of the plant. If you assume a 40-year life of the plant -- what year was the plant put in service?
    - A. I believe it was 1972.
- 9 Q. So if you look then at Page 1 of Exhibit 114, 10 you see the different net present value columns there 11 through 2009, 2014, and 2018, are you suggesting that 12 it's more appropriate to focus on the 2014 column or 13 even the 2009 column?
  - A. Yes.
  - Q. And what difference does that make?
- 16 A. It makes a difference of a few million 17 dollars, but it flips the situation from a loss to a 18 benefit.
- 19 Q. You mentioned early closure as a scenario 20 that should be considered. Why is that important?
- A. One of the things we worry about in all of this is an early closure of the mine and or the plant which would accelerate the need to fund the reclamation of the mine, and that could have some very severe
- 25 financial consequences for ratepayers.

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- Q. Have you done any numerical analysis of what early closure -- have you done something similar to 114 for an early closure scenario?
  - A. We did do that, yes.
  - Q. Did you bring that today?
- 6 MR. HARRIS: We would like to distribute that 7 as a redirect exhibit, Your Honor.
- 8 JUDGE SCHAER: Go ahead and distribute that.
- 9 I believe this will be 124 for identification.
- 10 MR. HARRIS: We ask that these be marked for 11 identification.
- JUDGE SCHAER: I'm going to mark this
  document which states at the top, Summary Table
  Centralia Analysis Plant and Mine Closure in 2002 for
  identification at Exhibit 124.
- 16 Q. (By Mr. Harris) Do you have before you what's 17 been marked for identification as Exhibit 124?
  - A. Yes.
  - Q. Could you explain what this is?
- 20 A. We took the mid case analysis that everyone 21 has been focusing on in this proceeding --
- MR. ADAMS: Your Honor, I'm going to object.
- 23 If my understanding is correct, this is a brand-new
- 24 scenario that has not been presented to the parties,
- 25 was not an issue discussed in cross-examination. We

1 haven't seen it. We've had no chance to do discovery on it. This isn't, as I understand it, one of the scenarios that has been done by the Company. This is a brand-new presentation, and that seems to me totally 5 inappropriate to bring in this scenario at this point on redirect. There is no foundation laid for it. We 7 have had no opportunity to even look at this thing before. 9 MR. CEDARBAUM: I'll join the objection. 10 JUDGE SCHAER: Why don't you go ahead and 11 offer this at this point before you do any further foundation and we'll have a discussion on its 12 13 admissibility. 14 MR. HARRIS: I'll offer it at this time. 15 JUDGE SCHAER: We have an objection from 16 Mr. Adams. Did you wish to add anything to the 17 objection, Mr. Cedarbaum? 18 MR. CEDARBAUM: I'll just join it. I think 19 Mr. Adams stated it very well. JUDGE SCHAER: Any brief response? 20 21 MR. HARRIS: This is an exhibit that hasn't 22 been held back in the proceeding. It was only 23 completed this week by the Company. We received on 24 Monday of this week for the first time a completely 25 revised Exhibit 501 from Public Counsel, which we are

right now scrambling to analyze and hope to finish over the weekend, part of what we have done in response to that is look at our assumptions and see if there is additional numerical analysis that we can do that would 5 be helpful to the Commission. Mr. Gaines specifically discusses in his 7 prefiled testimony risks associated with early closure. All this does is go one step further and quantify those risks in the same form that has been presented for 9 10 Exhibit 114 and 105. In addition, Mr. Gaines was asked extensive questions about whether 114 is the 11 12 appropriate analysis to rely on. He was asked those 13 questions by Public Counsel and he was asked those 14 questions by ICNU. He stated in his testimony that it was only one scenario of many scenarios that would be 15 16 considered. This exhibit gives the parties and the 17 Commission information that is more detailed than what 18 was given in his testimony to back up his testimony 19 this morning that was elicited on cross-examination so 20 I think it's appropriate. 21 JUDGE SCHAER: Do you have a page in your 22 scenarios now, Mr. Harris, either in his direct 23 testimony or in his rebuttal that shows a closure 24 analysis? 25 MR. HARRIS: No, we do not.

JUDGE SCHAER: So this is not an update with new numbers to existing analysis in this witness's testimony; is that correct? MR. HARRIS: It is identical to the analyses 5 that were submitted changing only the assumptions underlying the analyses. 7 JUDGE SCHAER: Any brief response, Mr. Adams? MR. ADAMS: I would indicate that the 8 9 revisions done by Mr. Lazar, the change and assumptions 10 that were laid out were specifically addressed to all 11 of the parties, including the Bench, in advance, saying 12 what they were doing. The primary driver was the 13 change in the Aurora Model forecast and several other 14 corrections. They had nothing to do with any of the 15 assumptions or the issues dealt with here in this 16 exhibit. It's not responsive to anything done by 17 Mr. Lazar. The questioning of the witness, at least 18 from Public Counsel's standpoint, dealt with the Aurora Model and not with early closure, had nothing to do 19 20 with this. This is just a blind side pulling out a 21 brand-new study, which we have not had an opportunity 22 to review. 23 JUDGE SCHAER: We'll take a moment. 24 (Discussion off the record.) 25 JUDGE SCHAER: That objection is sustained.

We do not believe that the questioning of this witness has opened the door to what a scenario of closure would show. We are concerned that this is not an update to an existing scenario in the witness's testimony. This 5 document was not predistributed. There were late corrections to testimony by Public Counsel, by PacifiCorp in this proceeding, but they were updates to numbers that were already before the parties and they 9 were redistributed, so in addition to the ground that 10 this does not appear to us to be responsive so the 11 questioning of this witness and is inappropriate 12 redirect exhibit, there is also a concern about the 13 fairness of bringing something like this in at this 14 stage of this proceeding when no one has had a chance 15 previously to examine it. Go ahead, Mr. Harris. 16 MR. HARRIS: I'd like to do two things at 17 this point, Your Honor: I'd like to make a proffer of 18 evidence and have this included in the record in case 19 there is an appeal. 20 JUDGE SCHAER: This will be included as an 21 unadmitted exhibit, and you can make an offer of proof 22 as to what this exhibit would demonstrate. 23 MR. HARRIS: My offer of proof in addition to 24 what I said before is this exhibit shows -- it is

exactly the same as Exhibit 105 and 114. The only

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difference is that certain assumptions are changed, and the assumptions underlying Exhibit 105 and 114 were challenged and were questioned on cross-examination, so it's our position and it remains our position that this is an appropriate redirect exhibit, and for that reason, we'd like it included in the record.

JUDGE SCHAER: So noted.

MR. HARRIS: Second, we'd ask that the same stringent rules about fairness to the parties be applied on Monday when Public Counsel offers its exhibit, which we have not had a chance to finish our analysis of, and we can argue that issue when we get to it on Monday.

JUDGE SCHAER: We will argue that if it is raised at that time.

- Q. (By Mr. Harris) Finally, Mr. Gaines, you were asked questions by counsel for ICNU about the rates that were put in effect at the start of the rate plan period; do you recall that questioning?
  - A. Yes, I do.
- Q. And you were asked whether you had done any specific analysis of savings that the customers received as a result of the rate plan period; do you recall that?
  - A. Yes, I recall answering that.

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- Do you recall at that time whether PSE had Ο. filed or had prepared to file a general rate case?
  - After collecting my thoughts, I do recall that we had prepared a rate filing at the same time.
    - Do you recall approximately the amount of increase PSE was going to be seeking?
  - I think it was on the order of 70 million dollars a year.
- As a result of the implementation of the rate 9 10 plan, did PSE end up receiving any of that increase? 11
  - No, it did not. Α.
  - And if PSE had received a reasonable portion Ο. of that rate increase as a result of that general rate filing, what would that have been worth to the Company during the rate plan period?
- MR. CEDARBAUM: I'll object. It's ambiguous. 16 17 A reasonable amount of a 70 million dollar request, I 18 don't know what that means.
- 19 JUDGE SCHAER: I think we are getting a bit 20 speculative, Mr. Harris. Do you want to tie that down 21 a bit?
- 22 (By Mr. Harris) If the Company had proceeded Ο. 23 with its general rate filing as somebody who has been 24 involved in proceedings before the Commission before and involved in general rate case proceedings, do you

1 have any view about what a reasonable rate increase 2 that the Company would have received?

MR. CEDARBAUM: Your Honor, I'm sorry. This is highly speculative to be asking a question about a rate case that wasn't filed, where other parties would certainly be chiming in as to what was appropriate, if anything. This is way beyond the type of evidence that I think adds anything to this record, and it's very speculative.

JUDGE SCHAER: Please respond.

MR. HARRIS: This witness was questioned specifically about what benefit customers received as a result of the rate plan. At the time that we entered into the rate plan, we had a 74-million-dollar filing before the Commission, general rate filing. Now, everybody is going to say, Well, you wouldn't have received the entire 74 million.

All I'm asking this witness to do is add up the numbers. What it would have been worth to the Company in additional revenue if instead of the rate plan, customers had had to live under traditional rate making and there had been a general rate filing and there had been an increase in rates. I think he's entitled to do that, and I think it's important evidence for the Commission when they are considering

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whether customers have received a benefit as a result of the rate plan, and that subject was specifically addressed on cross-examination.

JUDGE SCHAER: I'll allow you to ask this as a hypothetical question. I would like you to break down the assumptions that go into that hypothetical, including an assumption of what the outcome might have been so we know how he came up with the number he offers. Was there another objection? Go ahead, please.

- Q. (By Mr. Harris) Let's take it step by step, Mr. Gaines. Given your experience and background and the nature of that rate filing, what do you believe would be a reasonable range of outcomes of that rate filing?
- 16 A. Supposing the Company were awarded somewhere 17 in the range of 50 to 100 percent of its request. 100 18 percent over a five-year period, you would be talking 19 about 350 million dollars at 50 percent. 175 million, 20 that seems like a reasonable range to me.

21 MR. HARRIS: Thank you. No further

22 questions.

JUDGE SCHAER: Are there any further

24 questions for this witness?

MR. CEDARBAUM: I have a few questions, Your

00170 1 Honor.

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## RECROSS-EXAMINATION

4 BY MR. CEDARBAUM:

- Q. This may have been poor hearing on my part or maybe an intentional mischaracterization of the Staff case, but you were asked some questions from Mr. Adams before about, which led to, I believe, a statement where you said the Staff case involved a five-year amortization. That's not your understanding of the Staff case; is that right?
  - A. No.
- 13 Q. The Staff case is to defer the gain until the 14 Company's next general rate proceeding for the benefit 15 of ratepayers.
  - A. That's my understanding of it, yes.
  - Q. You were also asked some questions about what the Company might do if the Commission were to either reject the Centralia sale or attach conditions to the sale. You said that would be a decision for the board of directors. Does management make recommendations to the board in those types of decisions?
  - A. They do, yes.
- Q. Was a recommendation made to the board in the 25 Colstrip case?

- A. Yes.
  - O. What was that recommendation?
- A. The recommendation was not to sell the plant on the terms of the order.
- Q. What in the Centralia case, this case, have there been any thinking by the management that you know of as to whether to proceed with the sale if conditions similar to Colstrip were attached?
- 9 A. The Company wants very much to sell the 10 project, and I don't know that we've had a specific 11 discussion of the sort that you are describing, and I 12 think it will be hard for us to do that unless and 13 until we get a final order, but we all now are aware of 14 the decision that the Company reaches in the Colstrip 15 case, given that order.
- Q. My question is, if the Commission were to attach the same conditions to the Centralia sale as to the Colstrip sale, do you know what management's recommendation would be to the board?
- 20 A. I don't.
- Q. What would your recommendation be, if you had 22 one?
- 23 A. I really haven't gone there.
- Q. You were asked a lot of questions about Exhibit 114, and specifically Page 2 of the exhibit.

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00172
    Is it your understanding that -- let me back up.
   You've read Mr. Elgin's direct testimony, I assume?
        Α.
              Yes.
              Is it correct that Page 2 of your Exhibit 114
 4
        Ο.
 5
    is the scenario that he's characterized as the base
 6
   case?
 7
              I believe that's right, yes.
        Α.
8
              I understand your testimony that this is a
9
   quantitative analysis, and that in addition to this,
10
   there are other qualitative factors to consider. Just
   focusing on this page of the exhibit, is it correct
11
12
   that the final two columns of Page 2 of Exhibit 114
13
   over the period of time 2000 to 2018 show a cost to
14
   ratepayers assuming traditional regulation of 8.6
15
   million and a benefit to shareholders of 6.7 million?
16
              Given all the assumptions, which are quite
17
   variable, yes.
18
              MR. CEDARBAUM: Thank you.
                                          Those are all my
19
    questions.
20
              JUDGE SCHAER:
                             Is there anything further for
21
   Mr. Gaines?
22
              CHAIRWOMAN SHOWALTER: : Just a couple of
23
    follow-up.
24
25
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FURTHER EXAMINATION

1 BY CHAIRWOMAN SHOWALTER:

- Q. I think Mr. Adams' first question to you was about Page 2 of Exhibit 114, and I think he was focusing your attention on the first couple of years, and again, I think the question was something about who would bear the burden of a gain or benefit, and I think you said, Well, the Company would because of the merger plan; is that right?
  - A. Yeah.
- Q. Am I right again that this chart itself doesn't assume anything about the merger plan or not. It's if you are looking at this chart and assuming the merger plan and maybe making some assumptions about what the company would or wouldn't do or the Commission would or wouldn't do, then you can draw the conclusions that you were asked to draw.
  - A. Yes. I think you are right about that.
- Q. And again, I think Mr. Cedarbaum asked you about benefit to the ratepayers looking at this chart, but this chart doesn't itself make assumptions about ratepayer benefits or not. In order to make those assumptions you have to make some other assumptions.
- A. Yes, that's right, and I should have observed that when I answered his question.
  - Q. This was characterized as a quantitative

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- analysis, this Page 2. It is a projection of quantitative costs.
  - Yes, over a fairly long period of time. Α.
- 4 And there are other projections of 5 qualitative events --
  - That are also implicit in all of this, yes.
- In order to draw conclusions, if you just look at the first column, which is the years, if we are looking at these years, we don't know, this chart 10 doesn't say one way or the other whether in those years 11 certain events might occur, such as open access 12 mandated by the legislature.
  - Exactly. Open access, plant closure, any number of nonquantified things could happen.
  - I think my point is that in order to make use of this chart, we also have to bring with it certain other projections or assumptions that then begin to assign further risk to the ratepayers or shareholders, but that this chart itself is just dollar approximates.
- 20 Α. That's exactly right, and it's a big part of 21 the point we were trying to make in our direct and rebuttal testimony; that there are a number of 22 23 qualitative factors that need to be considered in 24 addition to the quantitative things that we've presented here, and it's always difficult to quantify

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00175
   qualitative things, but we had made some attempt to try
   to do that with respect to early closure because it
   lends itself to a more crisp evaluation by people, but
   you are absolutely right, there are a number of
 5
   qualitative things that have gone into the Company's
   decision to sell the plant that aren't laid out in this
 7
   particular sheet.
              CHAIRWOMAN SHOWALTER: :
9
              JUDGE SCHAER: Anything further for this
10
   witness? Thank you for your testimony, Mr. Gaines, and
11
   we will take our lunch recess at this time. I would
12
   like to be back on the record at 1:30.
                                            I would like
13
   before 1:30 to have Mr. Karzmar ready to take the stand
14
   and ready to go and to have all parties distribute
   their exhibits for Mr. Karzmar, and if there are going
15
16
   to be any preliminary matters before we go on, I would
17
   like to have parties here to discuss those, so why
18
   don't we be back and ready to deal with preliminary
   matters about 1:20. Thank you.
19
20
              (Lunch recess taken an 12:00 noon.)
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00176
 1
                        AFTERNOON SESSION
 2
                           (1:30 p.m.)
              JUDGE SCHAER: At this time, would you like
   to call another witness, Mr. Harris?
 4
 5
              MR. HARRIS: PSE calls its accounting
   witness, Karl Karzmar.
              (Witness sworn.)
              Mr. Karzmar, do you have with you today
8
   Exhibits T-108, Exhibits 109 through 112 and Exhibit
9
10
    T-116?
11
              Yes, I do.
        Α.
12
              Were those prepared under your direction and
        Q.
13
    control?
14
        Α.
             Yes, they were.
15
        Ο.
              Are they complete and accurate to the best of
16
   your knowledge?
17
        Α.
              Yes.
18
              MR. HARRIS: At this time, we would offer
   Exhibits T-108, Exhibits 109 through 112, and Exhibit
19
20
   T-116.
21
              JUDGE SCHAER: Are there any objections?
22
   Hearing none, those documents are admitted.

MR. HARRIS: Mr. Karzmar is available for
23
24
   cross-examination.
25
              JUDGE SCHAER: Mr. Dahlke, did you have any
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00177
   questions of Mr. Karzmar?
             MR. DAHLKE: No. Just as a point, I thought
   that our ground rules were that we were not going to be
   permitted to cross-examination other company witnesses.
 5
             JUDGE SCHAER: I was expecting you to say no,
   but I do try to check with other counsel in case there
 7
   is anything you did have. Mr. Cedarbaum?
             MR. CEDARBAUM: Yes, I do. Your Honor, have
9
   we marked for identification the exhibits I've
10
   predistributed, or do we need to do that again?
11
             JUDGE SCHAER: Would you like me to do that
12
   now?
13
             MR. CEDARBAUM: Yes.
14
             JUDGE SCHAER: Before we went on the record,
   Mr. Cedarbaum, you distributed two documents. The
15
16
   first is a one-page document entitled at the top,
17
   Exhibit 125, and has a heading, Staff Data Request
18
          I've marked that Exhibit 125 for
19
   identification. The second is a two-page document,
20
   which states at the top, Staff Data Request No. 3, and
21
   I've marked that as Exhibit 126 for identification.
   appears to have a couple of light marks on the
22
23
   left-hand side by No. 2 and 3. Are those anything
24
   relevant or should we pretend those aren't there?
25
             MR. CEDARBAUM: You can pretend those are not
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00178
   there. They are my little check marks, which mean
   nothing.
              JUDGE SCHAER: So go ahead, please.
 4
 5
                       CROSS-EXAMINATION
 6
   BY MR. CEDARBAUM:
 7
             Mr. Karzmar, is it correct that in Staff Data
        Ο.
   Request No. 1 to PSE we asked you to provide citations
9
   to the testimony and exhibits of the opposition
10
   parties, as you've called them, for what you believe is
11
   an assumption that they've made that the customer is
12
    going to plant; do you recall that?
13
              Yes.
        Α.
14
        Q.
              Referring you to Exhibit No. 125 for
15
    identification, do you recognize this as that data
16
    request and your response?
17
        Α.
             Yes, it is.
18
              MR. CEDARBAUM: Your Honor, I'd offer Exhibit
19
    125.
20
              JUDGE SCHAER: Any objection? That document
21
   is ed admitted.
22
             (By Mr. Cedarbaum) Is it also correct that in
       Q.
23
    Staff Data Request No. 3 we asked you for authoritative
   references and Commission rules which support your
24
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statement in your rebuttal testimony at Pages 2 and 3

- that a gain amortization upon closing of the sale is the standard normal accounting procedure and a well accepted means for accounting of the sale?
  - A. Yes.
  - Q. Do you recognize what's been marked for identification as Exhibit 126 as that Staff Data Request No. 3 with your response?
  - A. Yes. I recognize this as my response with the exception of the two little check marks.
- Q. Did you view the research yourself that went into creating this response?
- A. I had one of my senior rate analysts research some of these.
  - Q. Did you research these cases that you've listed on the first page of Exhibit 126?
- A. I have not read all those cases, only portions of them, and the purpose of my response for this data request was only to show that there was some reasonable basis for amortization periods that are common of three to five years. The outcome of these proceedings is not necessarily important to what I was offering.
- Q. Just so I understand your testimony, you asked someone to research this for you. You did not read the entirety of any of these cases. You read a

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- 1 portion of some of them.
  - A. That's correct.
  - Q. Are you aware that the three cases listed under 2, 3, and 4 occurred in the context of general rate proceedings by those three companies?
    - A. I'm aware that 2 and 3 are.
- 7 Q. Would you accept subject to check that No. 4 8 was?
  - A. It's my understanding that No. 4 was not.
- 10 Q. Would you accept subject to check that it 11 was?
- 12 A. I would accept that, yeah. My understanding 13 is No. 4 occurred just prior to a general rate 14 proceeding.
- Q. Again, you can check that, and if I'm wrong and you are right, counsel will let us know. Is it correct the first case listed came in the context of a depreciation study required by the Florida Commission's rules?
- 20 A. Yes.
- Q. Is it correct that none of these four cases came in the context of a rate plan such as Puget has?
- 23 A. That's correct.
- Q. Do you know of any cases that were decided under a rate plan such as Puget's?

- A. I'm not aware of any case nor am I aware of any rate plan such as Puget's.
  - Q. On the second page of the exhibit, you references a CFR, a regulation of the Federal Energy Regulatory Commission, which applies to utility plant held for future use; do you see that?
    - A. Yes.
- 8 Q. Is Centralia a utility plant held for future 9 use?
  - A. No. The only purpose of providing this exhibit was, once again, to show that there is plenty of evidence to support that three to five years is a reasonable period of time to amortize a gain on a plant asset, and a quote of federal regulations is, federal regulatory body that describes uniform system of accounts that this Commission has adopted, and at least for some regulatory assets, the FERC has prescribed five years as the stipulated amortization period short of something else from a regulatory Commission as being inappropriate. That's all I was trying to show.
    - Q. None of these cases or the CFR you site occurred in the context of a rate plan such as Puget's.
- A. That I recollect. Well, I don't know if something that may have fallen under this last category could have occurred in a rate plan period, but I'm not

1 aware of it.

- Q. What last category?
- A. The code of federal regulations category that prescribes that it should be five years. If there was such a plant that is being amortized over a five years and it happens to fall in a rate stability period of some sort, I wouldn't know whether that had occurred or not. I was only citing the rule.
- Q. Looking at your rebuttal testimony, T-116 at Page 2, you state on Line 19 that Mr. Martin for staff, his accounting treatment is flawed because it violates the fundamental premise of the merger that PSE should continue to conduct its business during the rate plan period without applying special accounting rules or procedures; do you see that?
  - A. Yes.
- Q. Since the merger order was issued by the Commission, is it correct that PSE has come before the Commission to request and receive an accounting order for the cost of achieving power supply savings?
  - A. That is correct.
- Q. And we are talking in this instance about the accounting order the Company received with respect to the buyout cost associated with the Tonaska-PURPA Power contract?

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00183
 1
              Yes. The Company filed a petition for that.
        Α.
 2
              And the Company has also filed and received
    an accounting order for the Commission with respect to
    the Encogen Power contract; is that right?
 5
             That is right.
        Α.
 6
              And that also occurred after the merger
        Ο.
 7
   order.
 8
        Α.
              Correct.
9
              MR. CEDARBAUM: Thank you.
                                          Those are all my
10
   questions.
11
              JUDGE SCHAER: Did you have questions,
12
   Mr. Adams?
13
              MR. ADAMS: Yes, I have a few.
14
              MR. HARRIS: Excuse me just a moment. Are
15
   you withdrawing 126?
16
              MR. CEDARBAUM: I thought I had.
                                                I move the
17
   admission of 126.
18
              JUDGE SCHAER: I had thought that both were
   offered at the same time also. As long as the record
19
20
    is clear then that Exhibit 126 is admitted, do you have
21
    an objection?
22
              MR. HARRIS:
                            No.
23
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24 CROSS-EXAMINATION

25 BY MR. ADAMS:

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- 1 Q. I just had a couple of questions that are of 2 a clarifying nature. Puget has kept a reclamation 3 fund, has it not, for the Centralia plant?
  - A. A reclamation fund exists for that.
- 5 Q. In looking through your exhibits, I didn't 6 see anyplace where it appeared. Am I correct that it 7 does not appear in any of your exhibits?
  - A. I don't believe it does.
- 9 Q. Could you give me the year-end balance that 10 is of 12/31/99 balance of that account, of that fund?
  - A. Of the total fund?
  - Q. Yes, for Puget's interest.
    - A. I could get that for you.
- 14 Q. But is there anyplace in the record where 15 that number is shown?
- 16 A. I'm not sure that there is.
- MR. HARRIS: This might help speed things along. I can state that it is not in our testimony,
- 19 but we believe it is in Mr. Martin's testimony.
- 20 THE WITNESS: I believe that's correct.
  21 JUDGE SCHAER: So it's your understandir
- JUDGE SCHAER: So it's your understanding that this number is shown in his testimony or in an
- 22 that this number is shown in his testimony or in an 23 exhibit, Mr. Harris?
- MR. HARRIS: I don't know whether it's one
- 25 or the other, and if not, we'd be happy to provide the

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00185
   number.
             MR. CEDARBAUM: Your Honor, Mr. Martin didn't
   have an exhibit so it must be in his testimony.
 4
             JUDGE SCHAER: Do you know where in his
 5
   testimony that could be found, Mr. Cedarbaum?
 6
             MR. CEDARBAUM: I've been told it's on the
 7
   last page.
             JUDGE SCHAER: Mr. Harris, perhaps you could
9
   provide a reference to Mr. Karzmar. Why don't you
10
   show him that and see if he agrees that's the
11
   appropriate number, please.
12
             MR. HARRIS:
                            Page 11.
13
             THE WITNESS: Yes, I see that.
14
              JUDGE SCHAER: And would you tell us what
15
   that number is, please, Mr. Karzmar?
16
             THE WITNESS: In total, just that portion
17
   that pertains to PSE is 4.1 million.
18
             (By Mr. Adams) Just so I understand, you
19
   accept that number as accurate?
20
             I accept that subject to check.
21
             Does Puget keep the reclamation fund itself,
22
   or is PacifiCorp -- who has custody, if you will, of
23
   those funds?
24
              I would have to confirm this, but I believe
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25 that those are held by the venture.

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00186
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- 1 Q. By who?
- 2 A. By the venture.
- 3 Q. Being whom?
- 4 A. The project.
- 5 Q. So PacifiCorp has it?
- A. In this case, I'm not certain who has those funds, but they were submitted by the partners for the project. I would have to check on that.
- 9 Q. And you refer to the "project," are you 10 referring to part of the sale?
- 11 A. The plant itself, its operating costs that 12 are called for.
- Q. Correct me if I'm wrong on the understanding of this, but this amount is charged through rates virtually as a fuel cost, is it not?
- 16 A. That's correct.
  - Q. So it's been included in rates traditionally?
- 18 A. Yes, that's correct.
- Q. So Puget receives this money in the form of bills being paid by customers, and what happens to the money once it's received?
- A. I would have to check to see where that goes. I would have to follow through on that, but I had been under the understanding that it was submitted to the project for reclamation. It may not have been.

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- Q. Is the project an organization, or are we talking about PacifiCorp, which, is it not, the operating --
- 4 A. I'm talking about the project itself, the 5 plant.
- JUDGE SCHAER: When you talk about the project, you are talking about the Centralia Power Plant; is that correct, sir?

THE WITNESS: Yes.

- 10 Q. (By Mr. Adams) This is a separate entity 11 that you are referring to?
  - A. It's a project that all of these people have an interest in, all of the parties.
    - Q. You are talking about the current partners?
- 15 A. Yes.
- 16 Q. Is it then a cash account that is held by 17 this entity?
- 18 A. I don't know exactly where it is. I can 19 confirm where that's at.
- Q. But it is a cash account. It is not just an 21 accrued amount?
- 22 A. Yes.
- Q. We are now beyond 12/31/99 and customers continue to pay bills, so I'm assuming that these funds continue to come into Puget and Puget transfers these

00188
1 funds to whoeve
2 is that correct

1 funds to whoever this entity is that holds the funds; 2 is that correct?

- A. That would be reasonable.
- Q. Do you know, is this the way each of the tilities handles the reclamation costs?
  - A. I don't know what each of the utilities does.
- Q. Internally as far as Puget is concerned, is this just handled as a fuel cost of which a portion of this is paid into the reclamation fund?
  - A. That's my understanding.
- 11 Q. Is my understanding correct that if the sale 12 with TransAlta is consummated, those funds are then 13 transferred to TransAlta?
  - A. That would be a reasonable assumption.
- 15 Q. But you don't know firsthand?
- 16 A. No.

10

14

- 17 MR. ADAMS: Thank you. I have no further 18 questions.
- JUDGE SCHAER: Mr. Van Cleve, did you have questions for Mr. Karzmar?
- MR. VAN CLEVE: Just a few, Your Honor. 22

23 24 BY MR. VAN CLEVE:

25 Q. If you could refer to Page 2 of your rebuttal

CROSS-EXAMINATION

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13

- testimony, Exhibit T-116, Lines 5 through 8, I'd like to ask you a couple of questions about the terms fair rate for service that you used. Can you define what you mean by "fair rate" for the service?
  - A. The fair rate for the service is what's been determined to be appropriate by the Commission. It includes the recovery of depreciation, recovery for operating costs as determined to be appropriate, fair.
- 9 Q. Isn't it true that the cost of a new plant is 10 often above market due to the manner in which capital 11 costs are amortized?
  - A. Would you repeat that, please?
  - Q. Isn't it true that the costs of a new generating plant are often above market due to the manner in which capital costs are amortized?
- 16 A. The costs are amortized generally uniformly 17 over the life of the plant, and so when you bring a new 18 plant on line you are suggesting that for some reason 19 it's more expensive.
- Q. Isn't it true that when a plant is placed in rate base, it's based on an analysis of the cost of the plant over it's life?
- 23 A. Over it's projected life, yes, it's expected 24 life.
- Q. And isn't it also true that the costs of the

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- l plant are higher in the early years due to the capital costs than they are later in the life of the plant?
  - A. Would you say that one more time? Is it true that the costs are higher in the earlier years; the cost of what? Operating the plant?
    - O. Yes?
  - A. The costs of operating the plant or the costs of operating the plant including depreciation and the return of investment?
- Q. Let me try it a different way. Has PSE ever placed a plant in rate base in which the early years the plant was expected to be more expensive than market?
  - A. Can you point to a specific?
  - Q. Well, let me point to Colstrip, for example.
  - A. Yes.
  - Q. Say the newest Colstrip Plant. When they were placed in rate base, were there fully allocated costs above market then?
- A. It could have been. What costs are you including when you say "fully allocated costs"? Are you including costs to operate the plant, including fuel? Are you including the return on the investment?
- Q. All the costs. Is it true that a plant like Colstrip is found to be prudent not because its initial

- 1 costs are above market but because the expectation is 2 over the life of the plant, it's expected to be below 3 or at least equal to market?
- A. It's expected to be fair value of the life of the project.
- Q. If an asset is sold, aren't ratepayers deprived of the long-term value of that asset?
  - A. Not necessarily.
  - Q. Why not?
- 10 A. Why would they be? It depends on the 11 circumstances.
- 12 Q. I'd like to refer you to Page 3, Lines 4 13 through 7 of your rebuttal testimony. You say that you 14 were well aware of the nature of the bargain struck in 15 the rate plan.
- 16 A. Yes.
- 17 Q. How were you aware of that?
- 18 A. I was on the committee that worked on the 19 merger.
- Q. Were you involved in the negotiations of the 21 rate plan?
- 22 A. Indirectly.
- Q. But not directly?
- 24 A. That's correct.
- Q. Did you submit any testimony in the merger

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00192
   proceeding?
 2
              No, I did not.
        Α.
 3
        Q.
              What was your position prior to the merger?
 4
              I was the director of revenue requirements
        Α.
 5
    for Washington Natural Gas.
 6
             Prior to the merger, did you have any
 7
    experience in electric ratemaking issues?
              No, I did not.
9
              I'd like to refer you to Page 3 of your
10
   rebuttal testimony, Lines 19 through 21, which states
11
   that the parties were very specific in their
12
   stipulation regarding the sales of nondepreciable
13
   property; is that correct?
14
        Α.
              That's correct.
15
        Ο.
              Do you know whether the parties to the
16
    stipulation contemplated the sale of a major generating
17
    asset at the time the stipulation was negotiated?
18
              At the time the merger stipulation was
19
   negotiated, I'm not aware that was contemplated or not.
20
             Do you know if the Company had any plans to
21
   sell major generating assets at that time?
22
              I don't know that.
        Α.
```

24 provision regarding deferral of nondepreciable

Do you know why the stipulation contains a

23

25 property?

```
The Company had an agreement, a stipulation,
       Α.
   preceding the merger that discussed how nondepreciable
   property should be accounted for upon sale, and so it
   was specifically addressed in the merger as being
 5
   something that was identified ahead of time as to what
   the accounting treatment would be. If it wasn't
   specifically identified as such in the merger
   stipulation, then it was assumed it would be business
9
   as usual.
10
             MR. VAN CLEVE: That's all the questions I
11
   have.
12
             JUDGE SCHAER: Mr. Lavitt, did you have any
13
   questions for Mr. Karzmar?
             MR. LAVITT: I do not.
14
15
             MS. HIRSH: I do not.
16
             JUDGE SCHAER: Commissioners, do you have
17
   questions?
18
             CHAIRWOMAN SHOWALTER: : I think I have a
19
   follow-up question.
20
21
                    EXAMINATION
22
   BY CHAIRWOMAN SHOWALTER:
23
             I'm really just trying to understand the
24
   questions and the answers, but Mr. Van Cleve, I think,
25
   asked you a question that if the plant is sold, then
```

aren't ratepayers deprived of the benefits. Doesn't that depend first on some calculation of whether -- and there benefits of burdens out there in the future to be either enjoyed or spared in terms of benefits and burdens.

- I think that's correct, and that's why I say 7 not necessary that were you to put a plant in service that's supposed to last for 40 years, and the 9 ratepayers pay for it over that 40-year period of time, 10 they can expect that there is going to be a benefit 11 there for 40 years, but somehow things could change. 12 Market conditions could change such that it would be more beneficial to sell that plant to the ratepayer 13 14 than it would be to continue it, and so if that were the case and the plant were sold under the 15 16 circumstances, were there other benefits, then the 17 ratepayer is not necessarily deprived of the net 18 benefit of the combined transactions.
- Q. Part of it is an exercise, if no allocations are made, what are the relative benefits and burdens of a sale, but then, of course, there is another step, which is some of this depends on what we do at the time of sale as to whether there are or are not benefits or burdens in terms of the allocation. That is, we would be projecting some type of benefits and burdens and

18

19

- accounting for them in this transaction. That's part of what this hearing is about.
  - Α. Yes.
- 4 But isn't another aspect of this is the Ο. 5 assumptions that these projections are making that, in fact, there are ratepayers out there in the future with a relationship to the Company to either experience benefits of a plant or not or the burdens of a plant or 9 not, and one of the unknowns here is in the out years, 10 beginning, two, three, four, 18 or more years away, 11 whether there will be the same relationship we know 12 today between ratepayers and the utilities? One of the 13 questions for the ratepayers' point of view is, Am I 14 going to be around to either experience the benefit or 15 be spared the burden. Isn't that another uncertainty 16 that we are dealing with here?
  - It certainly is.
- That particular uncertainty is not accounted for in these various projections and tables that we 20 have. That's perhaps what's being referred to as one 21 of the qualitative uncertainties; am I right there?
  - I believe you are. Α.
- 23 And I'm raising these issues, I think, Q. 24 because it's one thing to compare the different projections people assuming all of them that the

ratepayers are going to be there to either feel the burden or the benefit, and an overlay of all of them is this uncertainty about what the structure of the electric environment is going to be in the out years, 5 and doesn't that have the effect of making more tenuous the out years of any of these projections, just as the out years in market projections are also more tenuous. Α. Certainly they are. The further out we go in 9 a transaction like this, the more uncertainty there is, 10 especially with how things have changed in the utility 11 industry and all of the other pressures that could 12 affect the operation of a plant like this, so further 13 out we envision what's going to happen, the more 14 uncertainty there is, but certainly the risks can be 15 assessed, and all of these things need to be taken into 16 consideration when looking at a transaction like the 17 one we are looking at today where the plant was put 18 into service with an expected life of 40 years, and 19 things have changed since that plant was first put into 20 service, and now it's believed that it would be 21 beneficial to the parties involved, given the 22 uncertainties of the future and where we are today, 23 that there is a benefit to be provided here, so we 24 believe it's still in the best interest of the 25 ratepayers and the public interest in this case with

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00197
   regard to Centralia.
             CHAIRWOMAN SHOWALTER: : I don't have anymore
 3
   questions.
 4
 5
                    EXAMINATION
   BY COMMISSIONER HEMSTAD:
             Pursuing that line of questions and answers,
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- I assume the participants in the project, as it is referred to, at a time that the plant was built would 9 10 factor into whether it was a worthwhile project or not, and those future uncertainties whether positive or 11 12 negative, and that translates into the run on equity, 13 really, or the cost of capital for undertaking that 14 venture; isn't that right? 15
- Certainly that needs to be taken into 16 consideration.
  - In other words, if the project has greater risk, yet it's still a prudent undertaking, then that would be reflected in the capital costs.
    - Α. Yes.

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20

21 Ο. So those unknown, unanticipated future 22 events, positive or negative, really are accounted for initially, and doesn't it then follow that as though 23 24 events become known, adjustments can be made in the 25 ongoing rate cases either in the form of a change in

7

- 1 the return and equity or in depreciation?
  - A. As the events come known, if they are allowed to occur, then adjustments can be made.
    - Q. So it is both an initial assessment as to the nature of the risk and then ongoing adjustments as risks become better identified during the life of the project.
      - A. Correct.
- 9 O. I'd like to ask a question along the same 10 lines that I asked Mr. Gaines. What is your view, in 11 the form of a hypothetical, of the arrangement of the 12 rate freeze where the position of the Company is that 13 the gain from a sale should be for the benefit of the 14 shareholder during that period of time when in a 15 different transaction, it was not a gain but a loss. 16 How should that be treated?
- 17 First of all, I think every transaction has 18 to be looked at individually to assess how it should be 19 treated. In the case of this transaction, you are 20 looking at a situation where there is a gain with 21 respect to the sale of the plant, yet there are projected shortfalls in terms of power costs in the 22 23 first couple of years that somewhat offset that gain. 24 Then there are some ongoing benefits and there are some 25 huge risks that Mr. Gaines referred to as risks that

1 could have severe financial consequences that also need 2 to be taken into consideration.

When you look at everything in balance, including all of those huge risks and you assess that 5 it's still in the best interest and that you should somehow fairly account for all this; that there is a benefit that's being provided here and reduced risk in the future that's potentially a severe financial risk 9 for the ratepayer that what the Company has proposed, 10 which includes amortization of the gain during the rate 11 stability period, also includes gain amortization that 12 is outside the rate stability period that provides a 13 balanced and shared principle benefit on both sides of 14 that transaction, and it's certainly reasonable to 15 amortize that gain. In this case, it's a gain. As you 16 speculated, if it were a loss -- I don't know what 17 situation would occur that the Company would want to 18 create a loss, and certainly if there was some sort of 19 a loss created, there must be some benefit or a net 20 attraction that in order to do something like that, but 21 certainly if there was a loss or an amortization of the 22 loss, which would be the proper accounting for the transaction, it very well could have an amortization of 23 24 the loss which would include what would be a portion in the rate stability period. It could work both ways.

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- Let me give you a hypothetical. Assume a Ο. company in the evolving current environment has a strategy to sell all of its generating assets, disaggregating and getting out of the generation 5 business entirely, and there is such a period of a rate freeze and the provisions of the merger stipulation, and assume there were half a dozen generating assets, and sequentially the Company brings to a Commission the first three where there are gains, taking the position 9 10 that the gains are for the benefit of the shareholders, 11 apparently the defining benefits as a result of 12 management practices, and the last three are losses, so 13 in that kind of a situation, how should the Commission 14 respond? 15
  - A. Again, this is highly speculative what would occur. First of all, the Company, to my knowledge, doesn't have any intention to get rid of all its generating asset --
    - Q. That's why I posed it as a hypothetical?
  - A. As I said to begin with, you have to look at each transaction with its own merit and study what the appropriate accounting should be for that transaction, and that should determine how it should go forward; that yes, very indeed could result in just what you speculate. It has to go both ways or it could go both

 ways, and it just depends on whether it's in the rate stability period or outside the rate stability period, you are suggesting is a barrier.

- Q. Then I was going to modify the hypothetical to say the first three occurred within the rate stability period and the last three with losses occurred outside of the rate stability period, but as part of an overall strategy to get out of the generating business.
- A. That's a possibility that something like that could happen. The proper accounting has to be looked at in each transaction individually, and as you just stated in that hypothetical situation, should the same accounting treatment be avoided, then there would be an amortization of the loss outside the rate stability period in a case that you suggested. If that's what happened, the gain would go to the shareholder and the loss would go to the ratepayer.

COMMISSIONER HEMSTAD: Thank you.

20 CHAIRWOMAN SHOWALTER: Can I follow-up?

### FURTHER EXAMINATION

23 BY CHAIRWOMAN SHOWALTER:

Q. Another hypothetical. Forget about the rate plan period. Let's assume we are after that so that's

- not at issue. Assume two scenarios: One is a company selling off different plants in sequence over some period of time. Some might produce gain and some might produce stranded cost. The other scenario is all six are sold at the same time. Should the accounting or the allocation of benefits and burdens be different? Is it justified that they be different if it's over time versus all at one time. All other things being static, all else being equal.
- 10 A. I'm not sure I'm clear on what you are 11 asking.
  - Q. I guess what I'm trying to get at is, should the Commission be looking at these questions of those sales of plants such that whatever we determine would produce the same result to a company and its ratepayers if plants were sold sequentially over a period of time as if they were sold all together, or is that either not a desirable goal or realistic one for some reason?
- A. I think under ordinary circumstances, you would have to take all of those things into consideration. If you were going to sell them sequentially, somehow you would want some sort of parity and balance in terms of how they were all handled, and they should all have symmetry, or if you did all the transactions at one time, then you could

1 look at the whole situation at one time and deal with 2 them all at once.

In this case, it is much different because we're in the middle of a rate stability period, and business as usually would call for us to ask for amortization on the netted gain on a plant like this, and that's what the Company has asked for.

- Q. I understand that your position is that the rate plants could interject and cut off really the hypothetical I posed, but that's why I posed the hypothetical after the rate period. I'm just trying to get a sense of how you view treatment of sequential sales versus a package.
- A. It would make sense to me that absent a rate stability period that it wouldn't be unreasonable to expect similar treatment for each transaction, but each one still would have to be looked at individually. In this case, things were different because we are in the middle of a rate stability period, and the Company was challenged with having to achieve all sorts of savings in addition to power cost savings and stretch goal savings. It was challenged to find other operating efficiencies and other savings in order to be able to recover what it had already passed on to the ratepayer in the form of reduced rates, so in this particular

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00204
   case, we believe that this is a very balanced and fair
   approach, and the timing should be within the rate
   stability period for the amortization and gain.
 4
             CHAIRWOMAN SHOWALTER: That's all I have.
 5
 6
                    EXAMINATION
 7
   BY JUDGE SCHAER:
             Mr. Karzmar are you familiar with Bench
   Request No. 2 and the Company's response to that
9
10
   request?
11
       Α.
             Yes.
12
              I would propose putting that request and
       Ο.
13
   response into the record as Exhibit 127. Is there any
   concern about that by any party?
14
15
              THE WITNESS: Can I point something out on
16
   this exhibit?
17
             JUDGE SCHAER: I'm first waiting to hear from
18
   counsel.
19
             MR. HARRIS: I have no objection.
20
             JUDGE SCHAER: I don't think so right now,
21
   but if your counsel wants to ask you on redirect, he
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may do so. Bench Request 2, which reads, Please

provide the complete Exhibit KRK-4. Supplied exhibit

includes Entries 1 through 6 with reference on Page 9

of your testimony includes an Entry No. 9 and then the

22

23 24

25

response provides a spreadsheet showing Entries 1 through 10. (Discussion off the record.) 4 THE WITNESS: Did you mark this 127? 5 JUDGE SCHAER: Yes, and that document is 6 admitted. 7 (By Judge Schaer) Mr. Karzmar, you were Ο. asked some questions by Mr. Van Cleve, and I got lost 9 in some of your answers, so for clarification for me, 10 is it true that when a generating plant such as 11 Colstrip is put into rates, and you look at all of the 12 costs that go into rates, including depreciation and 13 including capital costs, that those costs are higher in 14 the earlier years than the later years? 15 Α. That's correct. Generally, when you put a 16 new plant into service, because you have depreciation 17 is uniform over the life, your operating costs 18 generally increase over the life of the plant, but the Company generally is able to charge a return on that 19 20 investment which would be higher in the earlier years 21 because the rate base and service would be higher in 22 the earlier years, so generally speaking, the cost of 23 the plant would be higher in the early years. 24 doesn't mean necessarily that it's higher in the

market. It just means it's higher in the earlier years

#### 00206 than the later years. And that's because the rate of return is being earned on a balance that hasn't been depreciated as much in the first year as it would have been, say, 5 in the 20th years; is that correct? That's correct. 7 Q. So the rate base goes down over time. That's correct. The cost of financing that Α. 9 project was higher in the earlier years than it is in 10 the latter years, so as a result, yes. 11 JUDGE SCHAER: Thank you. Is there any 12 redirect for this witness? 13 MR. HARRIS: No. 14 JUDGE SCHAER: Anything further? 15 MR. CEDARBAUM: I have just one clarification 16 question 17 18 RECROSS-EXAMINATION 19 BY MR. CEDARBAUM:

- 20 Mr. Karzmar, during the rate plan on the 21 electric side, rates have gone up every year on an 22 annual basis; is that right?
- 23 Categorically, I can't say that. Initially, 24 during the rate plan period, there was a big rate 25 reduction that went into effect. Since then, there

have been increases on the electric side, only each year small increases on the electric side.

MR. CEDARBAUM: Thank you. 4

JUDGE SCHAER: Mr. Adams.

MR. ADAMS: Just a couple of brief questions concerning the issue discussed with the Bench relating to risk.

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### CROSS-EXAMINATION

#### 10 BY MR. ADAMS:

- Is it your understanding that TransAlta is an experienced operator in coal generating plants?
  - I know very little about TransAlta.
- So you have no knowledge about their experience in operating coal plants?
- No real knowledge. Nothing that wouldn't be Α. hearsay.
- Recognizing that there are always risks in Q. operating a generating plant, it is true, isn't it, that TransAlta is willing to buy Centralia at a value substantially above the book value of the plant?
- That's true. Α.
- 23 Would you agree that it is not logical for Ο. 24 TransAlta to pay that much for Centralia if it only 25 expects to operate it for a few years?

17

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19

- I don't know what they are thinking. Α.
- Just one more question. This relates to the follow-up to a qualification made by Mr. Karzmar to Mr. Cedarbaum. Mr. Karzmar, you indicated there have 5 been only increases on the electric side. In making that response, did you consider the recent tracker increase on the gas side?
- The tracker increase you refer to is the PGA Α. 9 increase? 10
  - Ο. Yes.
- 11 There have been increases and decreases in Α. 12 gas costs which, of course, have no impact on earnings, and they've gone both ways. There is also a decrease 13 14 on the gas side. 15
  - Could you give the amount of the most recent Q. one? I believe it was just approved by the Commission a month ago, the PGA adjustment?
  - I don't know off the top of my head what the dollar amount is. We can get that for you.
- 20 Could you accept subject to check that it was 21 about five cents per therm increase?
- 22 Are you talking about five cents a therm to 23 our average customer, residential customer?
  - Yes, average customer.
- 25 Α. I'd accept that subject to check. I really

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00209
 1 don't know.
 2
              MR. ADAMS: That's all.
 3
 4
                     REDIRECT EXAMINATION
 5
   BY MR. HARRIS:
             You were asked about if it made sense, Mr.
 7
   Karzmar, for TransAlta to be paying a large sum of
   money for a plant if they thought it was only going to
9
   operate for a few years. Do you have any opinion about
10
   whether the risk of early closure is higher for
11
   TransAlta or higher for the current owners of the
12
   plant?
13
              MR. ADAMS:
                           I'm going to object to the
14
   question because the witness gave me a nonanswer, and
15
   now he's being asked to make a distinction between the
16
   buyer and the seller here when he's already indicated
17
   he doesn't know about the buyer.
18
              JUDGE SCHAER:
                              I'm going go overrule that
19
   objection.
20
              MR. HARRIS: I can put the question in much
21
    simpler terms.
22
              JUDGE SCHAER: I would just like Mr. Karzmar
23
   to answer the question as asked.
24
              THE WITNESS: I would have rather have it in
25
   simpler terms.
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00210
             JUDGE SCHAER:
                               I've already said no to
   that, Mr. Karzmar. Go ahead, please.
             THE WITNESS: There certainly seems to be a
   huge risk posed to the ratepayer of early closure, and
 5
   I don't know how that compares to the risk that
   TransAlta would have.
 7
             MR. HARRIS: Nothing further
8
9
                      RECROSS-EXAMINATION
10
   BY MR. VAN CLEVE:
11
             I have just have one follow-up on
12
   Commissioner Hemstad's question about who should bear
13
   the loss if there is a loss of a sale on an asset. Are
14
   you aware of whether PSE has a position on the recovery
15
   of stranded costs at the retail level?
16
              I don't think that there is an official
17
   Company position on stranded costs.
18
            Are you aware that the Company filed comments
19
   with FERC in the RTO rule making, which advocated the
20
   full recovery of stranded costs at the retail level?
21
             MR. HARRIS: Object to the question as beyond
22
   the scope of these proceedings.
23
             JUDGE SCHAER: Sustained.
24
             MR. VAN CLEVE: No further questions.
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JUDGE SCHAER: Thank you for your testimony,

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00211
   Mr. Karzmar.
              (Discussion off the record.)
 3
              JUDGE SCHAER: We are back on the record
    after a brief recess in which we changed witnesses.
 5
   While we were off the record, Mr. Ely has taken the
    stand, and Mr. Adams has distributed a document which I
   will mark for identification at Exhibit 323.
 7
   Mr. Dahlke, did you wish to call your witness?
9
              MR. DAHLKE: Yes. Avista Corporation calls
10
    as its policy witness in this proceeding Mr. Gary Ely,
11
    executive vice president of the Avista Corporation.
12
              (Witness sworn.)
13
14
                      DIRECT EXAMINATION
15
   BY MR. DAHLKE:
16
              Mr. Ely, have you caused to be prepared for
        Q.
17
    this proceeding direct testimony which is marked as
18
   Exhibit T-301?
              Yes, I have.
19
        Α.
20
        Q.
              And you have that testimony with you?
21
              Yes, I do.
        Α.
22
              Do you have any corrections to that
        Ο.
   testimony?
23
24
        Α.
              No, I do not.
25
        Q.
              Subsequent to the filing of that testimony,
```

10

15

- can you tell us what has transpired with regard to the transaction between Portland General Electric and the Avista Corporation concerning Portland General Electric's two-and-one-half-percent share of the 5 Centralia Steam Plant?
- Yes. Since we have filed my testimony, we 7 have closed the purchase of the Portland General Electric two-and-a-half-percent share.
  - What was the date of closing?
  - Α. The date of closing was December 31st, 1999.
- 11 What would be the disposition of that Ο. 12 two-and-a-half-percent share if the sale to TECWA, which is the subject of this proceeding, were to close? 13 14
  - Α. Our intent is to sell it to TECWA.
  - Would that sale result in a gain? Ο.
  - Α. Yes, it would.
- 17 Can you tell us the approximate amount of Ο. 18 that gain?
- 19 Α. The approximate amount of that gain is 3.5 20 million. There is an additional 1.1 million. That's 21 not correct. What we paid TECWA was 3.5 million, and 22 there is an additional 1.1 million of cost that would 23 be paid at closing to TECWA plus all scrubber costs.
- 24 And pending the closing of the TECWA sale, 25 what is the disposition that is being made of the power

l that is generated by Portland's two-and-a-half-percent
2 share?

- A. I'm sorry, counsel.
- Q. Pending the closing of the sale with TECWA, were that to occur, what is the current disposition of the two-and-a-half-percent share of power that is produced by that share?
- A. Portland General currently has maintained operation responsibility for that plant as well as coal supply and such and continued to operate it. It has not and does not come into our jurisdictional activities.
- Q. One final question on that, can you tell us what Avista Corporation's position is with regard to the gain that would be created at the time of closing of the sale with TECWA, were that to occur?
- A. On Page 3 of the application, we stated that it would not be a part of this application, and that it would be our intent that the gain go to the shareholders.
- MR. DAHLKE: With those additions, I would move the admission of Mr. Ely's testimony, Exhibit T-301.
- JUDGE SCHAER: Any objections?

  MR. CEDARBAUM: I have no objection. As I

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stated earlier this morning, I think we had agreement with counsel and the Bench that the latest series of questions that Mr. Ely just gave, answers he gave with respect to the PGE portion of Centralia, I think the agreement was that Mr. Elgin would be allowed to, when he takes the stand on Monday, that he can provide a short response for Commission staff on that subject matter so with that understanding, we don't have any objection.

JUDGE SCHAER: Mr. Dahlke, would you ask

JUDGE SCHAER: Mr. Dahlke, would you ask Mr. Ely just to summarize what we just discussed about the purchase plants, please.

- Q. (By Mr. Dahlke) Mr. Ely, could you again summarize for the Commissioners what you just indicated with regard to the purchase of the Portland General Electric two-and-a-half-percent share of Centralia?
- 17 A. Yes. Since he filed my testimony, we have 18 closed the purchase of the PG and E 19 two-and-a-half-percent share. That plant remains in PG 20 and E's control, and they were using it for their 21 facilities. We do not operate it. It does not come 22 into our facilities.
- We do intend to sell it to TECWA with the closing, and it has not been used to serve our customers, and we would anticipate that that gain would

```
00215
   go to the shareholders when we sell it. The only other
   thing I added is it did close on December 31, 1999.
             JUDGE SCHAER: Mr. Harris, did you have
   questions of this witness?
 5
             MR. HARRIS:
 6
             MR. CEDARBAUM: No questions.
 7
             JUDGE SCHAER: Mr. Adams?
8
             MR. ADAMS: Yes.
9
10
                       CROSS-EXAMINATION
11
   BY MR. ADAMS:
12
             Mr. Ely, I want to ask you a few further
       Ο.
13
   follow-up questions concerning the PGE transaction.
14
   I correct I heard you say you paid 3.5 million for
15
   PGE's 2.5 percent share?
16
       Α.
             That's what I said, yes.
17
              In addition, you paid an additional 1.1
       Ο.
18
   million dollars for what?
             In addition, if the sale is consummated, we
19
20
   will pay an additional 1.1 million at the closing to
21
   TECWA.
22
             For what? Is that transfer, clean up costs?
       Ο.
23
             No. It is an additional incentive. It's an
```

additional or sharing of the gain on the sale.

Q. So you are sharing it with the purchaser?

Α.

24

- 1 A. No. The dollars go to PG and E.
- Q. I'm sorry. I thought you were sharing with TECWA.
- 4 A. Excuse me. I was not very clear on that.
- Q. Was the purchase of the 3.5 million dollars, is that book value for the 2.5 percent that PG and E has?
- 8 A. Yes.
- 9 Q. At what price would you then be selling it to 10 TECWA?
- 11 A. I don't think I have those numbers in front 12 of me. One of the other witnesses will actually have 13 the numbers.
- 14 Q. Just as long as we find out what that number 15 is.
- 16 A. We do have those numbers.
- 17 Q. Is the sale from PG and E going to Avista, or 18 is it going to a subsidiary of Avista.
- 19 A. It's not going to a subsidiary. It's going 20 to Avista Corps.
- Q. Which is not the regulated portion of Avista; 22 is that correct?
- A. Technically it is. Technically, Avista Corps is the utility, because under the Public Utility
- 25 Holding Company Act, we cannot have subsidiaries

5

- 1 holding utility property.
- 2 Q. Can you quantify in a general sense,
- 3 recognizing I'll be giving the right number later on, 4 what the approximate amount of gain is?
  - A. I think it's about 4.6 million, 3.6.
- Q. Hand signals say 3.6. So effectively, almost the same amount as you are purchasing it for above that in gain; is that correct?
  - A. That's correct.
- 10 Q. What would happen if the sale with TECWA does 11 not proceed?
- 12 A. What would happen if the sale with TECWA does 13 not proceed?
- 14 Q. Yes, as far as your 2.5 percent new ownership 15 here?
- 16 A. Then we would have to make a decision at that 17 time, since it does not and probably a partial plant 18 could not get EWG status. We would probably look to 19 see if that would fill part of the resource needs we 20 have at the utility.
- Q. And assume for the moment that it does not. Have you made that determination yet in terms of
- 23 whether it would fill a resource?
- A. We are currently in our resource plan short, and so if we sell Centralia to TECWA, we will be

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16

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- looking at additional generation. If it's not sold, then depending on -- two-and-a-half percent is a very small piece, so it's kind of immaterial in the rounding, but we would looking at other pieces. In my testimony, you will see where we have an option for an additional eight percent if it's not sold. Neither one of those together would fulfill our needs going forward as far as resource requirements.
- 9 Q. So are you suggesting that it would be 10 brought in as a regulated part of your operations?
- 11 A. That would be something that we would 12 explore, certainly, with Commission staff, if that made 13 appropriate sense.
  - Q. Is there also the possibility that it would be kept in an unregulated subsidiary?
  - A. I'm not sure that technically we could. We would be required, I think, to restructure the Company into a holding company in order to do that.
- 19 Q. Would it be your desire to do that? Not to 20 restructure the Company, but to bring it in as an 21 unregulated?
- A. Since I also have responsibility for our Avista capital companies, which includes our unregulated businesses, and we do have a power marketing company, we would like to have additional

- assets in that unregulated company to provide support for our marketing function.
- Maybe I've inadvertently stated my question. Am I correct that it doesn't really have to be in an 5 unregulated subsidiary in order to be unregulated; is that a fair statement?
  - That would probably be a fair statement. Α.
- 8 I'd like to then ask a couple of questions 9 about the Snohomish purchase. Is that basically an 10 option to purchase?
- 11 Yes, that is an option to purchase. Α.
  - Is that also at book value? Ο.
- 13 No, it's not. Α.
  - Q. At what value is that option?
- 14 I don't know that I'm at liberty to disclose 15 Α. 16 that. I would have to check the agreement to see -- I 17 think we have to because I think it's a public agency, 18 and they did get approval to sign the agreement with 19 They do not have to sell, but we have the right to 20 purchase, and it's basically at the cost -- I'll go 21 ahead and tell you. It's at the cost of whatever 22 additional capital they put in between when we signed and when the plant is determined that -- if it's sold, 23 24 we have no right, but if it isn't sold, then it's
- 25 whatever capital costs they put in on the scrubbers and

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- 1 stuff up until we make that determination.
- Q. Is the starting point the book value of the investment?
  - A. No. In a meeting where the sale was about to fall apart, I made the offer that if individuals wanted to walk away from their plan, I would be willing to take on the liability of the reclamation, the scrubbers and the other things. The corporation would be willing to take on that liability. In other words, we would take all future costs and future liabilities for it.
- 11 Q. I'm not trying to tie you down to a specific 12 price, but I'm trying to determine in terms of 13 generalities, the purchase price of this option would 14 be what? Would it be at the level of the sale 15 TransAlta, or would it be something in between the book 16 and the TransAlta sale?
  - A. I guess I'm not being very clear. Let me try it again. For legal reasons, it would be a dollar plus whatever capital they put in the project between when we signed the deal and when we determined that the sale would not go to TECWA. They basically would walk away from the plan, absent the stuff that -- we would pick up all the current costs.
- Q. So basically, their book value they are willing to write off.

- A. That is correct.
- Q. In the process of these various negotiations, correct me if I'm wrong, but both Seattle City Light and Grays Harbor have indicated an interest in selling, have they not?
- A. I made the offer to each of the individual companies, and some said they expressed an interest that they might be interested later in talking. We have not followed up on that because the intent is to sell to TECWA; however, Snohomish came forward that very day I made the offer and indicated they would be interested. They would have to clear it with their board, which they did the next week, and we signed the papers, I think, by the end of the following week or thereabouts.
- Q. Assuming for purposes of this question that the TransAlta sale does not go through, do you have the unilateral right to exercise the option?
  - A. No, we do not.
  - Q. Does that mean it has to be renegotiated?
- A. No. They have the right to keep it. If they sell it, it goes to us, but if it doesn't go through, we can't require them to give it to us.
- Q. Is Avista interested in picking up the shares of Seattle City Light and Grays Harbor if the deal does

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- not go through and those are on the market?
- A. If the deal does not go through and they are on the market and depending on the economics of the individual deals, what they would want for them, certainly we would be interested in looking at those shares, yes.
  - Q. If something of that type happened, then you basically have consolidated the ownership of the plant down to about three owners; is that correct?
- 10 A. It depends on how many went out, but that's 11 true, yes.
  - Q. I'm sorry if I haven't been hearing you well in terms of receiving input in my brain today. If that Snohomish PUD purchase went through, it may or may not be regulated; is that a correct statement?
- 16 A. If the plant does not sell to TECWA and we 17 exercise the option and Snohomish is willing to allow 18 us to exercise the option, it may or may not be 19 regulated property.
- Q. So the issue of if there is a gain and so 21 forth, all of those issues are in the future to be 22 looked at if and when that happens?
  - A. That would be correct.
- Q. We've been kind of going forward in time. I'd like to go back in time for just a short moment.

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- 1 Am I correct that up until July of 1990, Avista owned 2 half of the coal mine at Centralia?
- A. That is correct. We also were the operator of that coal mine.
  - Q. Was that 50/50 ownership between WIDCO, a subsidiary of Avista, and Pacific Power and light; is that correct?
    - A. That is correct.
- 9 Q. In the end of July 1990, then WIDCO sold 10 50-percent interest to PacifiCorp; is that correct?
  - A. That is correct.
  - Q. If I understand it, there was an after-tax gain on that sale of thirteen-and-a-half million dollars, and I can show you the reference in your Public Counsel No. 1 you responded with that documentation.
    - A. I would accept that subject to check.
- 18 Q. Am I also correct that the Company did not 19 seek approval of that transaction from this Commission?
- 20 A. I believe that is correct.
- Q. Were the profits from that sale kept below 22 the line?
- 23 A. I believe that is correct.
- Q. Am I correct that Avista currently owns a minority share of the Colstrip Plant?

00224 1 Yes, we do. Α. 2 Could you indicate which plants you have ownership in and what your percentages are, please? 4 MR. DAHLKE: Which units? 5 MR. ADAMS: Which units and what percentages 6 of those units. 7 MR. DAHLKE: If you would address that question to Mr. Perks he would be able to answer. 9 THE WITNESS: Mr. Perks is our owner operator 10 of those so he can give you the right numbers, and 11 probably the dates they were turned on and shut off. 12 (By Mr. Adams) Am I correct though that 13 Avista has chosen not to sell its Colstrip ownership? 14 Α. That is correct. 15 Mr. Ely, in your testimony at Page 4 at the Q. 16 very bottom of the page, you indicate that the 17 Company's analysis shows that power costs to customers 18 will be reduced by approximately 7.7 million; do you 19 see that reference? 20 Α. Yes, I do. 21 Am I correct that subsequent to the Ο. 22 preparation of this testimony, the Company has supplied 23 at least Public Counsel with revised, updated power

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cost numbers?

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That is correct.

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- 1 Q. And am I correct that they have chosen not to 2 modify any of their exhibits?
  - A. That is corrects.
- Q. Do you have a, if you will, an updated number for that 7.7 million dollars in light of the more recent forecast?
  - A. Probably that would be best directed to Bill Johnson because Mr. Johnson has prepared those exhibits and has run the models to take the numbers.
  - Q. Would it be your understanding that that number should be updated, or do you know?
  - A. I probably should say I don't know. I know that the prices in today's markets have changed from when the original studies and when the testimony was written.
- Q. Turning your attention, if you would, to what has been identified as Exhibit 323, Mr. Ely, have you had a chance to review that series of data responses to Public Counsel?
  - A. Yes.
- Q. Are they true and correct, to the best of your knowledge?
- 23 A. That is correct.
- MR. ADAMS: I would move the admission of Exhibit 323, which consists of the responses to Public

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- 1 Counsel requests to Avista 27, 28, and 29. 2 JUDGE SCHAER: Any objection? That document 3 is admitted.
  - Q. (By Mr. Adams) Mr. Ely, I believe you've been here the entire day, so you heard some of these similar questions to Mr. Gaines; is that correct?
    - A. That is correct.
  - Q. And again, based upon these responses to our data requests, am I correct then that there are no evaluations prepared either for or by Avista on the Centralia sale?

12 MR. DAHLKE: I would object to the question. 13 The data request is a longer statement than counsel 14 just read, and I think part of our problem this 15 morning, at least that we had in listening to the 16 dialogue, was a confusion between whether we were 17 talking about documents that were produced by New 18 Harbor or exchanged between the owners at owners' 19 meetings versus evaluations, and I'd like to request 20 that counsel not paraphrase them but either ask a 21 separate question that he could answer or read the 22 whole question.

JUDGE SCHAER: Mr. Adams?

MR. ADAMS: The documents will speak for themselves so I won't trudge into that ground at this

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- 1 point. I've got other questions on the subject, so I 2 would withdraw that if that's a problem.
- Q. (By Mr. Adams) I understand, Mr. Ely, that you are one of the few select that got to attend the meeting in Seattle.
  - A. Yes, I was at the meeting in Seattle.
  - Q. Could you give us a date?
- 8 A. It was May 6th, 1999. As I look back in my 9 planner, I believe that's correct, subject to my 10 checking it.
- 11 Q. That was the same date that -- and I can't 12 cite you the exhibit, but it was on the sale agreement, 13 was it not?
  - A. That is correct.
- 15 Q. Had you participated in prior meetings 16 reviewing bids?
  - A. No, I had not. Actually, there had been no prior meetings reviewing bids. That was bid opening.
- 19 Q. I want you to think about this, because we've 20 been supplied documents that come from earlier than 21 that. Were there not bids solicited at earlier times 22 and then a final set of bids accepted for review?
- 23 A. There were preliminary bids. I'm talking 24 about the final opening of the final bids.
- 25 Q. I just want to make sure we are clear on the

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- 1 record. How long did the meeting take?
- A. We spent most of the day. I know it was dark when we left.
- 4 Q. Was there a representative there from 5 everyone of the owners?
- A. Yes. I believe there was representatives there from all the owners, including the public's.
- 8 Q. Was there an analysis done of the multiple 9 bid responses?
  - A. Maybe you could define analysis for me.
- 11 Q. Let me ask you this: Was there more than one 12 bid on the table that you were reviewing?
  - A. Yes, there was.
  - Q. How many bids on table?
- 15 A. Since that is under protective order, I'm not 16 sure that I can disclose the number of bids or anything 17 about the bids.
- 18 MR. ADAMS: Your Honor, I'm sensitive to the 19 confidentiality. I'm not trying to avoid that, but on 20 the other hand, I'm entitled to ask these questions, so 21 I would like to be permitted to proceed in a 22 confidential mode.
- The problem we may have is that my understanding is that not all of the companies are willing to share all of this information. I'm not

trying to go into great detail on the specifics of given contracts, but we ran into PacifiCorp an objection to some of this material being shared in any way or responded to Puget or Avista, so I honestly 5 don't know what the ground rules are in terms of proceeding, and I want to be careful. JUDGE SCHAER: Mr. Adams, is there a data response or some other document that contains that 9 number? 10 MR. ADAMS: We have been supplied just two 11 days ago by PacifiCorp -- at last. We've been asking 12 for two months -- the bids, the final bids. We have 13 them under a confidentiality agreement and a return 14 basis. Initially, we were not even allowed to take 15 notes, so I don't know what other parties have seen, 16 what other owners have seen, but they are not 17 documents. They've been accepted from PacifiCorp with 18 the understanding that they would not be put into this 19 record unless it was cleared in advance with them, so I 20 certainly want to respect that agreement. 21 JUDGE SCHAER: Is there anything you have 22 from Avista that shows how many bids there were? 23 MR. ADAMS: Your Honor, you have in this 24 exhibit what we have received from Avista as it relates 25 to any documentation relating to that sale.

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JUDGE SCHAER: What I'm going to ask you to do is to take this up with Mr. Dahlke at the next break, talk about the information you think needs to be in the record, try to come up with him with a way you 5 can get that presented into the record without us having to seal a part of this hearing or a part of the transcript. If that is not possible, then we'll talk at that point, but I would prefer to keep this hearing 9 open, and if there is not information -- I am not 10 certain, Mr. Dahlke, what you were referring to when 11 you objected in terms of confidentiality. Is there 12 some order outside of this proceeding that bars Mr. Ely 13 from talking about this meeting, or what occurred 14 there? 15

MR. DAHLKE: As far as I'm aware, everything in terms of confidentiality requirements regarding the sale is a part of the record and the application here. I thought that the bids and any evaluation of the bids was something that would be subject to the protective order, and as we had indicated in our response to the data requests, we don't have evaluations of bids that were discussed by New Harbor at the meeting that is under question, so I don't believe that it is productive to pursue Mr. Ely or Avista witnesses to obtain copies of any of that material, and if what we

are trying to do then is if there are no copies, can we ask about it, I think that does put us under trying to find some process to respect the integrity of the auction process and the rights of the bidders who bid 5 into that process to attempt to keep their bids and information about their bids confidential. JUDGE SCHAER: It's my understanding that the question pending is how many bids were there, and 9 perhaps I'm not imaginative enough because I can't 10 imagine why answering that would be a particular 11 problem. 12 MR. DAHLKE: It might not be, but I would 13 like to be on the safe side to have a break to find out 14 if we feel that's within the limitation of 15 confidentiality or not. 16 JUDGE SCHAER: My inclination is we can't ask 17 you who was the bidder or what did they bid and things 18 of that nature, but we can ask how many bids were there; were they higher and lower; how many were 19 20 conforming; how many not. I'm just letting you know 21 kind of where I am so you can have that in mind as you discuss this, and Mr. Ely, I'm just going to let you 22 23 talk to your counsel at this point. Do you have

24 another area of questioning, Mr. Adams?

25 MR. ADAMS: No, Your Honor. This is where I

was going to end. I was also going to ask some other questions that nibble around the outside of the issues that counsel is concerned about, but it may be more appropriate to just let them consult first and maybe we can be involved and see just what might be a reasonable level. I don't know if that would be satisfactory or not so we can proceed.

JUDGE SCHAER: I think we'll take our afternoon break at this time. I'd ask you to have this conversation we've discussed during the break, and let's be back at 20 minutes after three by the clock in this room. We're off the record.

(Recess.)

JUDGE SCHAER: Let's be back on the record after our afternoon recess. Mr. Adams, did you have additional questions for Mr. Ely?

MR. ADAMS: Yes, I did, but I do want to case that the counsel and Mr. Ely had conversed at the break, and I do want to inform the Bench that it's my understanding there is two different confidentiality agreements we are talking about here. One is the typical Commission confidentiality agreement, but there is another confidentiality agreement, as I understand it, between the various sellers who are involved in the document, and Mr. Ely is concerned about breaching of

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- that confidentiality agreement; is that correct?
  THE WITNESS: That is correct, and it's from
  New Harbor, the one who issued that confidentiality
  agreement.
  - Q. (By Mr. Adams) Am I correct that the owners hired New Harbor to conduct this auction?
  - A. Basically, PacifiCorp took the lead in this, and they are the ones that hired New Harbor for the owner's committee.
  - Q. Again, I think I can stay far enough around the edges here, but I think you had indicated you did not see the preliminary rounds of bids; is that correct?
  - A. I can't speak for Pacific, but I don't believe any of the other owners saw the preliminary rounds. We did not see in our company -- I can speak for it -- any bids until the final bid of the day of opening on the 6th of May.
- 19 Q. So who did, if you will, the screening in 20 before you got to that final meeting? Was that New 21 Harbor that did all of this analysis?
- 22 A. That is correct.
- Q. And I think you've indicated that you do not have any documentation from New Harbor or any of the other owners or generated internally as far as

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analyzing the various bids?

No. On the meeting in Seattle on the 6th of May, we met at Stoel Rives, and in the bid openings, we had pressured New Harbor. Originally, they were not going to give us any of the other bids other than the bid they recommended as the appropriate one.

All the owners pressured to take and see some of the other bids. We don't know whether we saw all of them or not. We saw some of the other bids. They did hand those out in the confidentiality order and then recollected those at that meeting, so there was no paper left.

- Did they disperse any papers analyzing, if you will, the plus and minuses of each bid?
- Most of that was done orally by New Harbor as far as there was a discussion that lasted most of the day around the various bids and whether they were conforming or nonconforming.
- I've agreed, at least at this juncture, not to ask you specifics about conforming and 21 nonconforming, so I'm saving that.

22 At the conclusion of that meeting, was there 23 then like a vote taken by the members, the owners?

24 There was not a vote. There was, I would 25 say, a consensus that was taken that we would proceed

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1 with the final negotiations with TECWA.

- Q. This was the recommendation of New Harbor?
- A. That is correct.
- Q. From there, did you make any presentations to your boards of director or upper management?
- A. Maybe I could go back and tell you the process we went through with the board, since I am in those board meetings.

9 Approximately two years ago or thereabouts, 10 we had in the process of updating the board on Colstrip 11 and other things, also updated on Centralia, talked 12 about the reclamation liability, the issues around 13 adding the equipment to provide air quality equipment 14 on the plant, rewind of the turbine and what those 15 costs at the time was estimated to be and had received 16 from the board approval to see if we could take and 17 sell our share of Centralia. We went out, and I don't 18 think it was quite a year, but we were out for some 19 period of months, and in fact, there was at least two 20 companies that came and looked at Centralia to see 21 whether or not they wanted to buy our portion, and what we found was a 15-percent share was not large enough 22 23 for them to buy. They just weren't interested in 24 taking it on.

One of the big issues around Centralia was we

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had eight owners, and you had to have unanimous agreement on any capital expenditures, so we chose that we could better manage our resources independently if we got out of the plant. We weren't able to do that 5 but I know that some of the other owners came to that same conclusion, and with Pacific's lead, decided to 7 put the plant up for sale as a total unit, and with that, they went out and hired New Harbor.

I continued to give updates to the board at the various quarterly board meetings as new developments occurred that had been authorized some two years ago to explore the possibility of selling that plant and was authorized to do whatever was necessary to do that. When I had the thing done, it has to go back to the board for a final decision.

- Getting you back to that meeting on May 6th, at the end of the day, was there board action required or was there an update that you provided to the board?
- There was no board action required because that's what I'm saying. Two years ago, I had received permission to explore the sale of the plant, and we still had final negotiations with TECWA to come to an agreement.
- Ο. Subsequent to that meeting in Seattle, did 25 you or anyone else in the Company make any kinds of

internal analysis of the, if you will, the pluses and minuses of the sale to present it to the board?

- A. I'm going to direct part of those questions to Mr. Perks because he is our owner's representative and has looked at a lot of the studies, including the cost of reclamation, plant closure, and all of that, which are numbers that go into looking at the balance between keeping the plant and selling the plant, and I would refer those to him, but suffice it to say that we continue to look at, did it make sense or not make sense, and it appeared that based on what we knew as far as future liabilities versus current costs, it made sense to go ahead and sell that plant.
- Q. My question was, did you make any presentations to the board of any analysis, any written documents that looked at the plant?
- A. No. I did not make any presentations of written analysis to the board.
- Q. So to the best of your knowledge, no documentation was provided to the board or internal to the Company relating to the sale terms?

MR. DAHLKE: I'd object to the portion of the question that that's internal to the Company as being a little too broad and vague to be easily responded to or at least ask Mr. Adams to separate those questions so

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l we don't get confusion in the answer.

JUDGE SCHAER: Mr. Adams?

- Q. (By Mr. Adams) First, forget the board for a moment, Mr. Ely. Was there any analysis done reduced to writing within the Company evaluating either the bids or the final bid of the sale to TECWA?
- 7 A. There were no analysis relating to the bids 8 because there were only two people that saw those bids 9 and were not allowed to disclose them. We did have the 10 numbers that TECWA had proposed, and that was disclosed 11 to internal to evaluate whether or not it met the 12 criteria as far as selling that plant.
  - Q. Is that information simply the sale place that is contained in your notes?
    - A. Yes.
- 16 Q. The various exhibits that are provided in 17 your presentation here today and by other Avista 18 employees, these are all done separate and subsequent 19 to the sale of the plant, was it not?
- 20 A. I believe they were formalized separate and 21 subsequent, yes.
- Q. In other words, they were not generated as an analysis to be done at the time of decision of whether to sell or not sell; is that correct?
  - A. In the form that they are in, no.

- Are there documents in other form that exist? O. As various parts of our staff worked on Α. various analysis, such as the cost of reclamation, the additional turbines, putting in the air quality 5 equipment. For instance, as an example, when we originally looked at selling this some two years ago, it was estimated before preliminary engineering was done on the scrubbers and the low nox burners that it 9 could be upwards of 500 million dollars for the air 10 quality equipment. After preliminary engineering has 11 been done, those costs have dropped to 190 million for the scrubbers and, I think, about 20 million dollars 12 13 for the low nox equipment, so there is a substantial 14 difference from what was driving us originally to look 15 at getting out of this or selling it to where now the 16 plant looks like it is a reasonable plant going 17 forward.
- 18 Q. If you were sitting in the bid room today, 19 does that mean that you might not except that bid, 20 knowing what you know?
- A. No. I knew the lower cost when we did it, but sitting in the bid room, I did what I did because I still think it's in the best interest to consolidate ownership, and I also think there is a large liability long-term around reclamation and whether that plant

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stays open and can operate, so from a prudency standpoint, I think the bid is sufficient that would probably even with the lower cost cause you to take a move forward, but there is enough, I think, that the 5 plant is enough into the market that you would take -and one of the reasons I made the offer to Snohomish and also to Portland General. Portland General is a little different because they were going to kill the 9 deal if someone did not take them out because they were 10 not going to put anymore in, and one of the 11 requirements is that the equipment continue to be 12 installed at the plant, so we stepped forward and took 13 them out of the deal so it at least there was an 14 opportunity to sell. If we were able to take and consolidate that and get it into the hands of, as you 15 16 suggested earlier, two to three owners, it certainly 17 makes it a lot more effective to operate. I think it's 18 best operated in the hands of one owner. 19

- Q. What was presented to the board in terms of update? Were any written documents provided to the board of directors?
- A. No. Originally, I can't remember. It's been two years ago when we were talking about Colstrip and looking at the cost of the scrubbers and stuff, but most of my updates to the board are -- we have not

hundreds but tens of things that we report on, and usually, I'll go through and talk about -- it will be an item agenda so it will show on the agenda that I may be updating various things or maybe updating on 5 Colstrip or Centralia or whatever, and I will just take a few minutes and do an overview of where it's at or what's occurred or what's happened to date. MR. ADAMS: Your Honor, I would like to follow-up with another record requisition for any of 9 10 the minutes of the board, directors of Avista, that 11 relate to the issue of Centralia and its sale. 12 THE WITNESS: I think we filed those, 13 Mr. Adams, with FERC, any that related, but I'm not 14 We will be glad to do it. sure. 15 JUDGE SCHAER: Do you just want to have that 16 provided to you, or do you want to offer it? 17 MR. ADAMS: When you make it a Bench 18 request, I have no choice, but I don't know what we are 19 going to see, so I would rather make it as a record 20 requisition that is provided to us that if there 21 appears to be anything relevant -- there may be just 22 not entries saying, Discussion of Centralia. 23 THE WITNESS: If it's in there, that's what 24 will probably show up. A lot of times we cover things 25 that have no mention. I may have an hour and a half of

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discussion points, and other than the ones we take action on would be in the minutes. I guess for consistency MR. ADAMS: purposes, it could be treated as a prior Bench request. 5 We're happy to have it as a record requisition with an opportunity to review and then if necessary, make a motion to move to put in as a late-filed exhibit. 7 We've not seen the documents so I have no 9 idea what they say or purported to say. 10 JUDGE SCHAER: I'm going to treat this then 11 as Record Requisition No. 1 and let you determine what 12 you may want to offer. MR. ADAMS: Could you give us some sort of 13 14 turnaround time? 15 JUDGE SCHAER: Mr. Ely, how quickly could 16 that be provided? 17 THE WITNESS: It depends over what period of 18 time you would like to have our folks look. 19 MR. ADAMS: I would say basically last year, 20 1999. 21 THE WITNESS: We had four board meeting. 22 should be able to respond fairly quickly to that. 23 JUDGE SCHAER: Do you think you would be able 24 to respond by next Monday evening so Mr. Adams could

decide whether or not too offer this Tuesday during the

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   hearing?
              THE WITNESS: I think so. Let's try and do
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   that.
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              MR. DAHLKE: For that purpose, could I
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   request some limits on what we are looking for? I
   believe Mr. Adams said that related to the sale of
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    Centralia, so can this be bracketed by a time period?
              MR. ADAMS: 1999 solely, and as he indicated,
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    it's only four meetings.
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              MR. DAHLKE:
                          Thank you.
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              JUDGE SCHAER: Let me ask you, Mr. Harris,
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    looking back on Bench Request No. 10 to your company,
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    do you think you would be able to respond to that by
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    Monday evening of next week?
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              MR. HARRIS: If it's the same, the same
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    limitations, certainly.
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              JUDGE SCHAER:
                              Mr. Adams?
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              MR. ADAMS: That would be fine, Your Honor.
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    I just want to make sure we're talking not only
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   the minutes but if there were documents presented as
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   parts of that presentation so we are not too narrow.
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              JUDGE SCHAER: Then I'm going to cancel that
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    as a Bench request and turn that into Records
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   Requisition No. 2 and ask you to respond to Public
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   Counsel by next Monday evening so they may decide
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whether or not they want to offer that response into evidence on Tuesday, and I'm asking each company to either have someone here who could sponsor that response or waive any objection, that there is no one 5 here to sponsor the response so that if there is a desire to have it put into the record, it may be done. MR. ADAMS: To speed the process also -- I don't know how you want to approach this, but I would 9 ask the same of PacifiCorp. They are going to be here 10 Monday. If they could come with the same information, 11 we will get it out of the way at the same time. 12 JUDGE SCHAER: I'm going to require you to 13 put that in writing and mail it to PacifiCorp. You may 14 talk to their rich representative today or however you 15 wanted to deal with that, but I will indicate to the 16 representative from PacifiCorp if you could have that 17 prepared by Monday evening so it could be available at 18 Tuesday's hearing under the same guidelines just 19 discussed by the other two companies, which would mean 20 that you would either have someone here to sponsor it 21 or that you agree to let it go into the record without a sponsor. Just to let you know that's coming so you 22 can let Mr. Galloway know. 23 24 MR. ADAMS: No further questions. 25 you, Mr. Ely.

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             JUDGE SCHAER:
                            Mr. Van Cleve, did you have
   questions of this witness?
             MR. VAN CLEVE: No, Your Honor.
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             JUDGE SCHAER: Commissioners, do you have
 5
   questions for Mr. Ely?
 6
 7
                    EXAMINATION
   BY CHAIRWOMAN SHOWALTER:
9
             Was New Harbor hired by PacifiCorp or by all
10
   of the owners?
11
            PacifiCorp was the one that took the lead in
   selecting, and I believe that we are all responsible
12
13
   and signed the agreements to basically hire them, if
   you want to look it at that way, yes.
14
15
             CHAIRWOMAN SHOWALTER: Thanks.
16
17
                    EXAMINATION
18
   BY COMMISSIONER HEMSTAD:
            Mr. Ely, it's Avista's position that all of
19
       Q.
20
   the gains that flow through to shareholders. Do you
21
   see that as a generic response to all future asset
   sales of the Company?
22
23
             Well, I think that from the standpoint of all
       Α.
24
   your future asset sales, I would probably say yes to
   that. So far, on those assets we've sold at a loss,
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- We've also written those off to the shareholders, such as the Meyer's Falls that we sold just a short time ago.
  - Q. So it would be your view that the Company would bear any future stranded costs from sales?
  - A. Yes, and I think that's probably a little easier for us to say since we don't anticipate having a lot of stranded cost, but it's like our Kettle Falls plant; we have written it down.
  - Q. I take it from your response to the questions about possibly buying additional portions of the asset here, or in turn selling, that the Company doesn't have an overall strategy, for example, to get out of the generation business.
- 15 Its not our intent to get out of the Α. No. 16 generation business. In fact, if we were successful in 17 selling TECWA, we would probably rebuild new utility 18 assets. We believe that there is a need for power going forward, and we believe that a single owner in 19 20 some of the new design equipment provide a better 21 opportunity for our customers than continuing in the 22 Centralia plant, and the reason Centralia is 23 interesting to us if the deal does not go through is 24 because at the cost we acquire the additional pieces, if we were to put that into the utility, would tend to

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19 20

- average down the total cost of that plant to the point where it would also be in market, even with the new scrubbers.
- Q. So at the present time with projected current costs of scrubbers, the plant itself would seem to be on a going-forward basis a viable market competitive operation.
- 8 Well, it wouldn't be market competitive as a Α. 9 stand-alone plant. Well, I shouldn't say that. 10 would appear that it wouldn't because if you look at 11 30-dollar power, our current average cost is about 22 12 dollars, so it would be above our average cost. 13 Originally, we were looking at that when the scrubbers 14 were estimated to be upwards of 500 thousand and were 15 going to almost 40 dollars, which means it puts it well out of range of anything we would want to keep in our 16 17 resource portfolio.

COMMISSIONER HEMSTAD: That's all I have.

EXAMINATION

21 BY JUDGE SCHAER:

Q. Mr. Ely, you state on Page 3 of your testimony that PGE as well as some co-owner's did not support the installation of the scrubbers at the plants; is that correct?

- A. That is correct.
- Q. Could you list for us who the other co-owners were?
  - A. Maybe. Can I direct that to George Perks, because he's the owner rep on that and knows all of them intimately. I would probably miss one.
  - Q. Do you believe there is a plausible possibility that the Centralia Plant will cease operation if the sale does not close as proposed?
  - A. I would like to hope that it did not close because there were all the reclamation costs. Not only reclamation costs you will have to deal with, you will have mine closure costs, and then you will have plant demolition costs, not to mention the impact on the economy and the people that are there. So it would be my hope that they didn't, but I think that there are a number of parties then that would probably exit that business, and the question is, can you put together a group as Mr. Adams is talking about of two or three people that would pick up the pieces and run the plant.
  - Q. What would your expectation be, given what you know today, on the prospects for an ownership consolidation if the sale were not to close?
- 24 A. I think the prospects of an owner 25 consolidation are very good if it did not close. I'm

not sure who that would be at this point. Certainly, we would have an interest, but we're not large enough, necessarily to take and run the entire plant. I would assume that it probably would be at least a couple of individuals, maybe Pacific and ourselves, and I don't know whether Puget or others would stay in it. I can't speak for them.

One of the issues that you have with the Centralia Plant is because of its location in relative position to the loads and the I-5 corridor. It's almost a must-run plant, so you need for voltage stability reasons, you need a plant in that area to support it, which is another reason why I don't believe it would close.

- Q. So would it be reasonable to assume that if Avista required the ownership shares of PGE and Snohomish PUD that most if not all of the problems of multiple ownership would be eliminated?
- A. No. I think there would probably need to be additional consolidation because that would cut it from eight to six. Six in today's environment is still a lot to try and make decisions around capital, and I believe some of the other publics have indicated -- certainly I think Seattle has indicated and others have indicated that they would prefer not owning it going

forward, and the only reason they are putting capital in it today is to make sure it meets the commitments we made and the sale to TECWA that the air quality equipment is in place or in the process of being put in place at the conclusion of the sale.

JUDGE SCHAER: Is there any redirect for this witness?

MR. DAHLKE: Yes, Your Honor.

REDIRECT EXAMINATION

## 11 BY MR. DAHLKE:

- Q. Mr. Ely, you were asked some questions about WIDCO, which is an acronym for Washington Irrigation and Development Company. Was this a subsidiary of the Washington Water Power Company as it was formally named before the name change to do Avista Corporation?
  - A. Yes. WIDCO was an unregulated subsidiary.
- Q. You made reference to the mine sale. Was the ownership of the Centralia mine 50 percent in WIDCO?
  - A. I'm not following that question, counselor.
- Q. Did the Washington Irrigation and Development Company own a share of the Centralia mine up until the sale to PacifiCorp in 1990 that you testified to?
  - A. Yes. We own 50 percent of it.
  - Q. Was it your understanding that the Company

- 1 was required to seek approval from the Commission for 2 the sale of that mine to PacifiCorp?
  - A. No, we were not.
  - Q. Can you tell us if you have any knowledge about the ratemaking treatment that Washington Water Power Company received for the cost of coal from WIDCO's portion of the mine prior to 1990?
  - A. I was involved with that at sometime back in the '80's because we were looking at possibly bringing in gas to coal fire, and at that time, the coal that was burned for our 15-percent share was transferred at, I believe, at cost from the mine to the plant. For all others, we made a return on.

MR. DAHLKE: Thank you. That's all I have.

JUDGE SCHAER: Anything further for this

16 witness?

MR. ADAMS: Just one question, Mr. Ely

## RECROSS-EXAMINATION

20 BY MR. ADAMS:

Q. I think you made reference to it in your response just a minutes ago. Am I correct that the major upgrades are being made to the Centralia Plant currently, which include both the scrubbers but also the basic plant, the rewind of generators and so forth?

A. Some of those upgrades have been in the process of being planned. They would be installed at some point in the future probably after the scrubbers are done. You can only do so much work on the site at a time. Mr. Perks would be better able to answer the scheduling on that.

I would say though that in reference to some questions that were asked of Puget earlier about the declining cost of plant, et cetera, there is always additional capital put into those plants, and as far as it being cheaper in the beginning or the end, actually in that plant, it will probably be much more expensive in the end than it was in the beginning.

- Q. Just to follow-up on that line -- those weren't my questions, but it again will show a depreciating cost because of the capital costs over time as those new costs are depreciated, will they not?
- 18 A. That is correct. They would then be 19 depreciated straight line over time.
- Q. The effect of these improvements, the rewind and so forth along with the scrubbers, will have the result of extending the life of the Centralia Coal Plant.
- 24 A. That is correct. It will extend the life of 25 the plant.

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00253
              JUDGE SCHAER:
                              Anything else for Mr. Ely?
   Thank you for your testimony. Would you like to call
   your next witness, Mr. Dahlke?
 4
              MR. DAHLKE:
                            The Company calls Mr. George
 5
   Perks.
 6
              (Witness sworn.)
 7
 8
                      DIRECT EXAMINATION
9
   BY MR. DAHLKE:
10
        Q.
              State your name, please?
11
        Α.
              George Perks.
12
              Mr. Perks, have you cause to be prepared
        Ο.
13
    direct testimony in this proceeding that has been
14
   marked as Exhibit T-302?
15
        Α.
              Yes.
16
        Q.
              Do you have that testimony with you?
17
              I do.
        Α.
              Do you have any corrections or additions to
18
        Q.
19
   your prefiled testimony?
20
       Α.
             No, sir.
21
              Are the answers contained therein true to the
        Q.
22
   best of your knowledge?
23
              Yes.
        Α.
24
              MR. DAHLKE: Mr. Perks is available for
25
   cross-examination, and we move the admission of
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00254 1 testimony T-302. JUDGE SCHAER: Any objections of T-302? Hearing none, that document is admitted. Mr. Cedarbaum, did you have questions of this witness? 5 MR. CEDARBAUM: No. 6 MR. ADAMS: Your Honor, I just have a couple, 7 but we just went out of the room to make copies of an exhibit, and can I pass for the moment? 9 JUDGE SCHAER: You are the only person with a 10 time estimate for Mr. Perks, so no, you need to kind of 11 get going, if you could. 12 (Discussion off the record.) 13 JUDGE SCHAER: While we were off the record, 14 Mr. Adams passed out copies of a document, and I don't 15 have a copy of it, apparently. 16 MR. ADAMS: There will be more here in just a 17 moment, Your Honor. Why don't I ask a couple of the other questions first. 18 19 JUDGE SCHAER: Why don't you describe what 20 it is. I'm going to mark this for identification as 21 Exhibit 324. You've handed me a one-page document which says, Centralia Plant, 1999 five-year capital 22 23 plan, 100 percent direct cost at the top. Mark that

for identification as Exhibit 324.

24

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## CROSS-EXAMINATION

- BY MR. ADAMS:
- Mr. Perks, are you familiar with the Q.
- five-year capital budget for Centralia? 5
  - Α. Yes, I am.
- 6 Mr. Perks, you have had a chance to look at 7 Exhibit 324; is that correct?
  - Α. Yes.
- 9 Do you recognize that as the five-year 10 capital improvement plan?
- 11 I do. This document was prepared by 12 PacifiCorp and then submitted to the owners.
- 13 I understood from Mr. Ely that you are on the 14 owner's committee; is that correct?
  - That's correct.
- 16 So just in terms of the way that normally Ο. 17 proceed, the upcoming budgeted items come up for 18 discussion among the owners, and you decide whether to 19 proceed or not proceed?
  - Α. That's correct.
- 21 Q. Is this five-year plan basically approved by 22 the current owners, and the reason I say "current 23 owners, " I'm not including PG and E?
- 24 It's not. Α.
- 25 Q. Is this a budgeted?

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- 1 A. It's a look ahead.
- 2 At least some of the major items, such as the Q. scrubbers, have been approved, have they not?
- 4 With conditions.
  - And how about rewire of the generators? Q.
- 6 Some have not. Α.
- 7 Excluding the scrubbers, which are shown Ο. about four lines from the bottom, the 48 million 500 thousand dollar total right above the scrubber amount 9 in the right column, these are basically upgrades and 11 maintenance that need to be done over the next five 12 vears?
- 13 That is correct. The major issue is the 14 generator rewinds, which we deferred until we could do 15 that simultaneous with the scrubber installation. 16
  - So that would be done at the same time? Ο.
  - That is correct. Α.
    - When is that program to start? Q.
- 19 The first unit will begin, actually, next Α. 20 year when we tie in the first scrubber, and then the 21 second one the following year.
- 22 So when you say next year, you mean 2001 and Ο. 23 2002?
- 24 Α. That is correct.
- 25 Q. With these improvements, will this result in

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00257
   an upgrade of the life of the Centralia Plant?
 2
             Yes.
 3
             MR. ADAMS: Your Honor, I move the admission
 4
   of Exhibit 324.
 5
             JUDGE SCHAER: Is there any objection to this
 6
   document?
 7
             MR. DAHLKE: No objection.
8
              JUDGE SCHAER: This document is admitted.
9
              (By Mr. Adams) You reminded me a question of
   what I'd asked, and that is the ownership Avista has in
10
11
   the Colstrip 1 through 4 units, could you give me the
12
   percentages that Avista owns?
13
             Avista own 15 percent of Units 3 and 4.
       Α.
14
       Q.
              15?
15
             15.
       Α.
16
       O.
             And as I understand from Mr. Ely, the Company
17
   has no intention of selling its Colstrip units.
18
             That is correct.
       Α.
19
             MR. ADAMS: That's all the questions I have.
20
              JUDGE SCHAER: Did you have any questions,
21
   Mr. Van Cleve?
22
             MR. VAN CLEVE: No, Your Honor.
23
             JUDGE SCHAER: Commissioners?
24
25
                    EXAMINATION
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BY JUDGE SCHAER:

- Q. Then I did have one question which was there is a reference on Page 3 of Mr. Ely's testimony indicating that PGE as well as some other co-owners did not support the installation of the scrubbers at the plant, and I had asked him if he could list other co-owners, and he had indicated that you would be able to do so, sir. Can you do that for me now, please?
- 9 A. Yes, when the vote was taken to approve the budget, Puget Sound Energy approved the scrubber contracts only to support the sale. The contract offers off-ramps that could be exercised prior to completion of the scrubber project, and those contractual off-ramps were written into that agreement at the request of Puget Sound Energy.
- 16 Q. Is there any other party other than Puget 17 Sound Energy? He had mentioned co-owners, plural.
- 18 A. From time to time, Tacoma has indicated that 19 they may not want to move too far into the scrubber 20 project.
- Q. Any others?
- 22 A. Not that I recall.
- JUDGE SCHAER: Is there anything further for this witness?
- MR. DAHLKE: No redirect.

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00259
             JUDGE SCHAER: Thank you for your testimony,
   sir. Would you call your next witness please,
   Mr. Dahlke, and any parties having exhibits for
   Mr. Johnson would you distribute those now please.
 5
             MR. DAHLKE: Avista Corporation calls
 6
   Mr. William Johnson.
 7
             MR. ADAMS: Your Honor, we have a series of
8
   documents.
9
             JUDGE SCHAER: You've handed me a document
   entitled, Avista Utilities' response to Data Request
10
11
   No. 18. I'll mark that for identification as Exhibit
12
   325.
13
              (Witness sworn.)
14
             MR. DAHLKE: Were we going to mark the other
15
   exhibits?
16
             JUDGE SCHAER: I'll either mark them after
17
   you ask your preliminary questions or now, whichever
18
   you would prefer
19
20
                     DIRECT EXAMINATION
21
   BY MR. DAHLKE:
22
       Q. Mr. Johnson, have you cause to be prefiled in
23
   this proceeding direct testimony marked and identified
   as Exhibit T-303?
24
25
       Α.
            Yes, I have.
```

7

- 1 Q. And you also two exhibits to that testimony, 2 Exhibits 304 and 305?
  - A. Yes.
- Q. And have you also cause to be prepared and submitted rebuttal testimony identified as Exhibit T-314?
  - A. Yes.
- Q. And are there three exhibits to that rebuttal testimony, Exhibits 315, 316 and 317?
  - A. Yes, there are.
- 11 Q. One preliminary?
- MR. DAHLKE: One preliminary matter, Your Honor, Mr. Johnson's testimony has some figures in it
- 14 that were based upon the previous testimony of
- 15 Mr. Lazar, which he submitted the Revised Exhibit 501,
- 16 I think was the number of the exhibit, and if that 501
- 17 were to be admitted, the numbers in Mr. Johnson's
- 18 testimony would be changed, but at this time, we don't
- 19 know whether that exhibit will be admitted or not.
- 20 Mr. Johnson could give corrections to his testimony,
- 21 and then we could see which is pertinent .
- JUDGE SCHAER: Does this make any difference
- 23 to the cross questions of any of the counsel at this
- 24 time?
- MR. ADAMS: Obviously, we are going to be

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asking questions about any updates, so it could be pertinent to our questions. JUDGE SCHAER: I think what I'd like you to

do is go through those now and just deposit them as alternatives rather than replacements, so let's look at Mr. Johnson's testimony.

(By Mr. Dahlke) Mr. Johnson, could you indicate any corrections that you would make to your testimony if Mr. Lazar's corrected exhibits were received into evidence?

Yes. On Page 5 of my rebuttal testimony, Exhibit T-314, Line 24, change the number 10.8 to 7.9. JUDGE SCHAER: You are going to need to do this much more slowly because we need to turn there. THE WITNESS: Exhibit T-314. It's rebuttal

bullets testimony. Page 5, Line 24 the number 10.8 would become 7.9. Then on Page 6 --

17 18 JUDGE SCHAER: Of the same exhibit? 19 THE WITNESS: Of the same exhibit. Line 22, 20 10.8 would become 7.9. The numbers up above in Line 2 21 the number would change to 1,030,300,000; one billion, 30 million, three hundred thousand. Then it would be 22 23 down to Line 4, suggested sale price for the plant, 24 would be 923 million, 100 thousand. Line 6, Avista's 25 share of sale price, 138 million, 465 thousand; and

- finally, Line 8, the ratio of sale price is 7.9 in place of 10.8.
- JUDGE SCHAER: Is that all? 4 THE WITNESS: That's all.
- 5 Is there one also on Page 5, Line 21 of that same exhibit, the 1 billion 361 million, would that also have the alternative changed to 1 billion and 30 7 million?
- 9 Yes, that would be correct. It would be one Α. billion, 30 million, so Line 21 of Page 5 should be 10 11 1.030.
- 12 With those potential corrections to your Ο. 13 testimony, do you have any other corrections or 14 additions to your testimony? 15
  - Α. No, I do not.
- 16 Are the answers contained therein true to the Ο. 17 best of your knowledge?
  - Yes, they are. Α.
- We would move the admission of 19 MR. DAHLKE: 20 Mr. Johnson's direct testimony, T-303, and his rebuttal 21 testimony, T-314, as well as the Exhibits 304, 305, and 22 315 through 317.
- 23 JUDGE SCHAER: Is there any objection to any 24 of those documents? Hearing none, those documents are 25 admitted. I'm going to ask you, Mr. Dahlke, when you

are sitting around with nothing to do this weekend to put together a short errata sheet that shows the changes that were just given by Mr. Johnson so if Exhibit 501 is admitted, we may put that in the record 5 so there is an easy reference for those changes. 6 MR. DAHLKE: Very well. 7 JUDGE SCHAER: Mr. Cedarbaum, do you have any questions for this witness? 9 MR. CEDARBAUM: No, Your Honor. 10 JUDGE SCHAER: Mr. Adams? 11 MR. ADAMS: Yes, Your Honor. It would speed 12 the process if you could just run through very briefly 13 all the exhibits, give the numbers we just handed out, 14 because I was in the process of handing them out so I 15 want to make sure I have the correct references. 16 JUDGE SCHAER: I've marked for 17 identification as Exhibit 325 a single-page document 18 entitled at the top, Data Request No. 18. It indicates 19 that it is the request and the response. I've marked for identification as Exhibit 326 20 21 a two-page document headed at the top, Data Request No. 22 9, again a request and response. I've marked for 23 identification as Exhibit 327 a document which states, 24 Data Request No. 19, two-page document indicating 25 request and response.

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1			
2	328	а	doc
3	resp	or	ıse,
4	and	ma	arke
5	docı	ıme	ent
6	ind:	ia	+ 20

I have marked for identification as Exhibit nument entitled Data Request No. 3, request and and that again is a multiple page document, d for identification as Exhibit 329, a headed at the top Data Request No. 7, which indicates it's a request and response, and again, it's a multi-page document.

MR. ADAMS: Your Honor, to try to move the admission along, I'm going to ask the witness if he is familiar with Exhibits 325 through 329.

THE WITNESS: Yes, I am.

12 MR. ADAMS: And are they true and correct, to 13 the best of your knowledge?

THE WITNESS: Yes, they are.

MR. ADAMS: I'd move the admission of all

16 these exhibits.

> JUDGE SCHAER: Any objections? MR. DAHLKE: No objection.

JUDGE SCHAER: Those documents are admitted.

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## CROSS-EXAMINATION

22 BY MR. ADAMS:

23 Mr. Johnson, your Exhibit 305 presents your Ο. estimate of the cost of power from Centralia compared 24 25 to projected market energy prices as of the time when

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- 1 you filed your direct testimony; is that correct?
  - A. That is correct.
    - Q. When was this exhibit prepared, that is 305?
- A. I don't know the precise date, but it was sometime in the summer, early summer, mid summer.
- Q. And when was the forecast prepared upon which Exhibit 305 relied?
- A. I'm not positive what the date was, but I believe it was probably May or June's forecast.
- 10 Q. So that we all understand, there is a medium 11 market rate line, and that is based upon the forecast; 12 correct?
  - A. It's based on my forecast at the time.
  - Q. And the high and low are based on basically 20 percent above and below the forecast baseline; would that be approximately correct?
- 17 A. I didn't prepare it as 20 percent below or 18 above, but subject to check, that might be fairly 19 accurate.
- Q. Has that exhibit been updated or amended in your rebuttal testimony?
- 22 A. No, it has not.
- Q. In response to Exhibits 327 and 328, you provided more recent forecasts prepared by the Company, did you not?

17

- A. Yes, I did.
  - Q. Would you agree that these newer forecasts pretty uniformly forecast higher market prices than the forecasts you relied on in preparing Exhibit 305?
- 5 A. The forecasts I provided are higher than the 6 forecasts I used for the medium case in Exhibit 305.
  - Q. When you refer to the forecast, you are referring to Exhibits 327 and 328; correct?
- 9 A. Yes. They are not directly comparable to 10 what's in the exhibit and what's in these forecasts 11 because there are some other factors that are added and 12 then subtracted out, but the baseline forecast that's 13 behind Exhibit 305 is different than what's in Exhibits 14 327 and 328.
- Q. And 327 and 328 represent higher market prices; correct?
  - A. They are higher.
- 18 Q. Each of the estimates contained in Exhibits 19 327 and 328 are estimates for flat power; is that 20 correct?
- A. I believe if you look, there is on-peak and off-peak and flat prices in those exhibits, forecasts in those exhibits.
  - O. Your Exhibit 305 is flat power, is it not?
- 25 A. No. 305 is power shaped. It's shaped power

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- 1 as if it was a replacement for Centralia.
- Q. So would an adjustment to Exhibits 327 and 328 be necessary to convert them so they are similar to your Exhibit 305?
  - A. I would make some adjustment. I wouldn't necessarily make the exact adjustments I made to the forecast in Exhibit 305 of my testimony.
  - Q. Would you look at the Exhibit 325 that has been admitted? Do you have that document?
    - A. Yes, I do.
  - Q. Would you look at the last paragraph in your response where it makes reference -- where you say, The Company's analysis includes a capacity value of around one dollar per megawatt hour and a dispatch value of 1.71 dollars per megawatt hour; do you see that?
    - A. Yes.
- 17 Q. Is that an adjustment that you would have to 18 make?
- A. When I reran our numbers using November forecast, I added adjustments, but they don't come out to be the same because the shapes of the power across months tends to change with the new forecasts, so I do make adjustments but they are not exactly this amount anymore with the new forecast. These adjustments were based on the forecast that was used to produce Exhibit

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- 1 305. They don't say consistent across all new 2 forecasts.
- Q. What would the equivalent numbers be for Exhibits 327 and 328 for those shown in Exhibit 325?
- 5 A. I haven't rerun the capacity numbers so I
  6 don't know. It's probably still something around a
  7 dollar. The shaping number has been reduced to around
  8 25 cents. The other numbers are numbers related to
  9 Centralia Plant costs, so they wouldn't change with the
  10 forecast.
  - Q. One issue that Pacific and Puget clearly identified in their analysis was the so-called sulfur credits; that is, the sale of excess rights to emit sulfur dioxide, which the Centralia owner will have once the scrubbers are installed. Are you familiar with that issue?
    - A. Yes.
- 18 Q. Did you include the value of the sulfur 19 credits in your analysis?
- 20 A. No, I didn't.
- Q. Do you have any basis to disagree with the analysis of Pacific, Puget, and Mr. Lazar that there will be about 30 thousand tons per year of excess sulfur credits available for sale?
- 25 A. Subject to check. I guess I don't disagree

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- 1 with what they've done.
- Q. Do you agree that the current market price for these is about \$200 per ton?
- 4 A. I really have no knowledge what the price is 5 for the sulfur credits.
- Q. Avista would get 15 percent of the benefit of any sale of sulfur credits; is that correct?
- 8 A. I presume it's in ratio to the plant 9 ownership, but I'm not certain of that.
- 10 Q. Similar to that response, that would increase 11 to 17.5 percent if you include the PG and E share; is 12 that correct?
  - A. If we get it as a ratio of plant ownership.
  - Q. That would amount to about a million dollars per year in additional benefits over the period 2002 to the end of the plant life. Would you agree to that subject to check?
- 18 A. I haven't done that, so subject to check.
  19 JUDGE SCHAER: Do you have the information
  20 you would need to make that calculation to do the
  21 check, Mr. Johnson?
- THE WITNESS: I could that do, Your Honor.

  MR. ADAMS: We would be happy to provide

  that computation to he could review that as well. I

  can indicate right on the record, it's 15 percent, if

- 1 we assume that is Avista's share, times 30 thousand 2 tons times \$200.
- THE WITNESS: Okay.
- Q. (By Mr. Adams) Referring you to Exhibit 326, am I correct that this exhibit is the Company's provision of a table of monthly average and secondary market prices since 1986?
  - A. Yes, that's what it is.
- 9 Q. Would you agree that over the past couple of 10 years the trend in prices has been up?
  - A. Yes, I would.
- 12 Q. Your forecast, which is now Exhibit 327, that 13 also reflects that the trend is continuing, does it 14 not?
- 15 A. 327 reflects my estimation of what prices 16 would be given the market quotes and other information 17 that's available to me.
- 18 Q. Right, but does it not also show that 19 increasing trend in prices?
  - A. It shows an increase in trend.
- 21 Q. In response to Public Counsel Data Request
- No. 7, which is Exhibit 329, the Company provided a
- 23 table of historical and projected natural gas prices;
- 24 is that correct?
- 25 A. That's correct.

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- Am I correct that the general trend in gas Ο. prices has been up for the past few years now?
- If you go back from like '95, it's gone up, but it's kind of drifted down again recently also.
- 5 Turn to the last page that shows the graph. The trend has been upwards, has it not, recognizing 7 their ups and downs along the way?
  - I guess you would need to define what time period you are applying your assumption to.
- 10 For the time period shown on that page of the 11 exhibit.
  - From the lowest point to the base point in Α. '99, the trend is up, given that there was some big spikes in between and then subsequent decreases.
  - Would I be correct that gas prices and power Ο. prices have a pretty good correlation?
- My understanding is that the correlation is 18 not that significant.
- 19 Ο. I want to turn to your mathematical analysis 20 presented in Exhibit 304. This analysis looks at the 21 cost and value of power from Centralia over the period 22 1999 through 2020; correct?
- 23 That is correct. Α.
- 24 And looking forward from today, it's about a Ο. 25 21-year period of analysis; is that correct?

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00272
              That is correct.
        Α.
 2
             Turn to Exhibit 304, which was prepared using
   the old lower forecast, by the later years of the
    period, would you agree that, and I put in quotations,
 5
    "medium market rates," closed quotes, were
    significantly higher than the quote, "total delivered
 7
   plant cost, " closed quote, of Centralia?
              Are you referring to Exhibit 305 now?
8
        Α.
9
              304, Page 1.
        Q.
10
              JUDGE SCHAER: By putting items in quotes,
11
    are you referring to column headings, Mr. Adams?
12
              MR. ADAMS: The total delivered cost is the
13
    far right-hand column, Your Honor, on Page 1.
14
              JUDGE SCHAER: So that was the purpose of
15
   your quotes was to reference that column?
16
              MR. ADAMS: Yes.
17
              JUDGE SCHAER: What was the other column
18
   heading?
19
              MR. ADAMS: The first reference was on Page 2
20
    of 2 where it says, market rate projections, and it's
21
   the middle column of the three, Your Honor.
22
                             Thank you. Your question
              JUDGE SCHAER:
23
    again was....
              (By Mr. Adams) By the later years of the
24
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period, would you agree that the medium market rates

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- were significantly higher than the total delivered plant cost of Centralia?
- 3 A. I would agree that by the year 2020, the 4 medium rate projection is higher than the delivered 5 plant cost projection.
- 6 Q. With a higher forecast, that would even be 7 truer, would it not?
- 8 A. If you put that a higher forecast is for the 9 whole 20 years.
  - Q. I'm just referring to your new update.
- 11 A. I've never provided an update past 2010, so 12 you have make assumptions while escalation is past 13 2010.
  - Q. Are you indicating that you have not made any kind of update beyond the 10-year period?
  - A. I'm saying that I've never provided any forecasts beyond 2010, period. I don't prepare forecasts beyond 2010, period.
    - Q. So you have not prepared such an update?
- A. I have looked at November forecast, which I provided in one of the data responses, and I simply plugged in the two-and-a-half projection, ran it through, reshaped it, got a new shaping benefit, a new capacity benefit, and plugged it into my analysis.
  - Q. So looking at Page 1 of 305 and Page 2 of 305

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1 or Page 2 of 304, any of those pages, you have not 2 extended it out beyond 10 years?

- A. Yes. I just explained that what I did was I took the November forecast that I provided as a data request, and I simply escalated it out at the standard two-and-a-half percent that we've been using and ran a similar analysis to the analysis that I've done from my testimony.
- 9 Q. And you did not provide that in response to 10 our Data Request No. 30?
  - A. You would have to refresh me what was Data Request No. 30.
  - Q. Hold on a second. We'll get the specific request. It's basically asking for an update of your exhibits. I'll read the request to you:

21 exhibits. I'll read the request to you:

Provide any updated figures or analysis which
would update or modify the following exhibits in light
of the market price forecast provided in response to
Public Counsel Data Request 19 and 23, and it
specifically lists Exhibit T-303, Page 4, Lines 7
through 14; Exhibit 304, Page 2, and Exhibit 305.

MR. DAHLKE: I'd interpose an objection at this point. If the point of this line of cross is to attempt to draw from the witness answers as to what a different study would look like based upon the one

change in market prices between the time that his original testimony was prepared and the later study, I think that's something that counsel should work through counsel's own expert witness on and present either as a 5 cross-examination exhibit, but it would be very difficult to do this on the stand live, if that's what the effort is going to be. JUDGE SCHAER: My understanding, Mr. Dahlke, 9 of the question pending is whether Mr. Johnson provided 10 certain information in response to Data Request No. 30, and I think he can answer that yes or no. I think that 11 12 you are getting a little bit ahead of yourself at this 13 point. If the answer is no and the next question is, 14 Have you produced such a document, there may be a 15 discussion of why or why not on delivery of the document, if there has been no document, then I think 16 17 that will solve itself as well, so why don't you answer 18 the question pending, Mr. Johnson. Did you provide any 19 document to Mr. Adams as a response of his Data 20 Request No. 30? 21 THE WITNESS: No, I didn't. I guess the questions I read was provide any updated figures or 22 23 analysis and to update or modify the following 24 exhibits, and I didn't update or modify any of my 25 exhibits. I ran the analysis for my own benefit.

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- 1 Q. (By Mr. Adams) And you did not provide that 2 to us in response --
  - A. I did not modify my exhibits because the analysis was still in the range that I presented in my Exhibit 304 and 305, so I didn't see a need to update it since it was within the range I had already provided.
- Q. Would you turn to Page 1 of Exhibit 305?
  JUDGE SCHAER: That reminds me, Mr. Adams, is
  there more than one page to Exhibit 305?

MR. ADAMS: No, there is not.

JUDGE SCHAER: Because you had earlier referenced Page 2 of Exhibit 305. This is just the one page; is that correct?

MR. ADAMS: Yes.

JUDGE SCHAER: Go ahead, sir. Do you have the page?

THE WITNESS: Yes, I have 305.

- Q. (By Mr. Adams) Looking at the graph, in looking at the high line, that is, the high market rates -- do you see that line that's labeled?
- 22 A. Yes.
- Q. -- where would your revised numbers or your newer numbers, where would the new medium numbers show on this exhibit, if you were to draw it in? Would it

- 1 be up close to the top line, the high market rates?
- A. It would be between the medium market rates and the high market rates.
- Q. Do you know where it would cross over the total delivered plant cost line?
  - A. No. I don't know the exact year.
- Q. But it would move it a number of years earlier, would it not, than what is depicted on this page?
- 10 A. I don't know how you would define "a number 11 of years." It may be a few years.
- Q. Currently, using the medium market range, you would cross over at about 2010; is that correct?
  - A. That's correct in this exhibit.
- Q. And the effect of the higher market rates would move it earlier in the time frame, would it not?

  A. Yes, it would.
- 18 Q. Are you saying you cannot quantify where it 19 would cross over?
- 20 A. I could, but I haven't. I didn't look at 21 that.
- Q. I'm a little confused. Is there a document that you have produced that shows this analysis or these new numbers, a spreadsheet, anything?
- 25 A. There is nothing put into print, no.

24

25

Does that mean it's sitting on your computer? Ο. 2 It's sitting on my computer. Α. MR. ADAMS: Your Honor, we would like this 4 provided as requested in Data Request 30 as originally 5 I don't think we need a new number because I think it was already asked. JUDGE SCHAER: Are you then moving that this be their response be ruled to be insufficient and that 9 they be ordered to provide this as part of Request No. 10 30, because I don't have request No. 30 in front of me. 11 MR. ADAMS: That's the essence of my request, 12 Your Honor, because it appears there is material and 13 it's on a computer instead of being printed out. 14 MR. DAHLKE: I guess my response is, and this 15 may be just a problem of interpreting these written requests that bounce back and forth, but I think the 16 17 witness indicated that he was asked whether he had any 18 figures or analysis to update the exhibits, and he 19 answered that he did not, but now the question is, 20 Well, whether you can move numbers around within the 21 range and based upon some information that's on a 22 computer, and we have no objection to providing that 23 information.

I do object to the inference that it was supposed to be provided but not provided. There can be

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00279
   honest differences between these, but we certainly did
   not read the request the way that counsel is now
   indicating it was intended.
             JUDGE SCHAER: I'll note that for the record,
 5
   Mr. Dahlke, but if you have no objection to providing
   the information, could that be done?
             MR. DAHLKE: You'll have to ask the witness.
8
             JUDGE SCHAER: Do you have that computer with
9
   you?
10
             THE WITNESS: No, I don't.
11
             JUDGE SCHAER: So you need to go back to
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   Spokane and press the print button, or is there more to
13
   it?
              THE WITNESS: Are you saying update the
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15
   exhibits or print out the analysis?
16
             JUDGE SCHAER: I believe what you are being
17
   asked to do is print out the analysis here. I don't
18
   believe you are being asked to create anything that
19
   doesn't exhibit; is that correct, Mr. Adams?
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             MR. ADAMS: That's correct.
21
              JUDGE SCHAER: Is that your understanding,
22
   Mr. Dahlke?
23
             MR. DAHLKE: Yes.
24
              JUDGE SCHAER: How quickly could you get
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that, sir?

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1 THE WITNESS: I guess we could have it ready
2 by Monday.
3 JUDGE SCHAER: Would you please provide that
4 to Mr. Adams first thing Monday morning?

THE WITNESS: Okay.

6 MR. ADAMS: If it is prepared Sunday, could 7 they could e-mail it or fax it to us? We will be 8 there.

9 JUDGE SCHAER: Do what you can, Mr. Johnson 10 and Mr. Dahlke, to make this work.

MR. DAHLKE: Sure.

JUDGE SCHAER: Anything else, Mr. Adams? MR. ADAMS: Yes.

- Q. (By Mr. Adams) Could you indicate what capacity factor was assumed in the Centralia part of the calculation in Exhibit 305?
- 17 A. I believe it's around a seven percent. I 18 didn't calculate it from a capacity factor but from a 19 generation.
  - Q. Could we use 70 percent as an approximate?
- 21 A. Subject to check, I believe that's around 70 22 percent.
- Q. So this reflects some maintenance in the spring, some unexpected outages throughout the year, and some economic dispatch; is that correct?

00281 1 Generally, that's correct. Α. 2 MR. ADAMS: Your Honor, that's all the questions we had. Thank you. 4 JUDGE SCHAER: Ms. Hirsh, I believe you had 5 questions for Mr. Johnson; is that correct? 6 MS. HIRSH: Yes. 7 8 CROSS-EXAMINATION 9 BY MS. HIRSH: 10 Q. Mr. Johnson, did you include any estimated 11 costs of future environmental regulatory risks in your 12 power replacement projections? 13 No, not that I can think of, unless 14 environmental risk is reflected in the marketplace 15 power from marked quotes. 16

Q. So no future potential for carbon tax or scenarios like that?

- 18 A. I didn't explicitly add anything, but I'm 19 saying that the market may perceive that there is some 20 risk there, and that might be priced into the market.
- Q. On Page 2 of your direct testimony, Exhibit 303, Page 2, Line 18 to 24, you mention that in the short-term will come from either power market or short term power purchases or from TransAlta. Has the Company solidified a short-term power replacement plan

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1 at this time?

- A. Yes. We have made a replacement purchase.
- Q. Can you tell us who that's with?

4 MR. DAHLKE: At this point, I need to make 5 another objection. The short-term -- because we've discussed this possibility, this question before coming over, the short-term power purchase that the Avista Corporation has made is subject to a claim of 9 confidentiality under the agreement by the seller. 10 if the identity and the prices for that short-term 11 purchase are needed in terms of the records here, then 12 we would have to seek to provide those under the 13 protective order.

JUDGE SCHAER: Okay. Ms. Hirsh, did you have any other line of questioning for this witness?

MS. HIRSH: Yes.

- Q. (By Ms. Hirsh) Has the Company evaluated long-term power replacement options other than market purchases?
- 20 A. We are in the process of evaluating other 21 long-term options.
- Q. And what is your time line in making those decisions?
- A. I don't know if there is an exact time line for making the decision, but realistically, you need a

1 few years before you can really put anything into 2 place.

- Q. Has the Company explored a low carbon power replacement option?
- A. I'm not sure what the definition is of "low carbon option."
  - Q. How about along the lines submitted in your testimony?
- 9 A. I think we are going to look at everything 10 that's feasible. We are not eliminating anything, so 11 from the standpoint we haven't eliminated any options.

MS. HIRSH: That's all the questions I had.

JUDGE SCHAER: Mr. Dahlke, I'm going to ask you and Ms. Hirsh to talk briefly after this witness's testimony is done to see if you can provide her the information that you discussed as being confidential, and she can come up with some set of questions that would allow her to get the information she needs to get into the record perhaps could be written down and submitted as a confidential exhibit.

You have the right to have that information and to have it in the record, Ms. Hirsh, and if you have signed the confidentiality agreement, which I believe you have, but we would prefer to do it in that manner than orally, if we could. Commissioners, did

l you have questions of Mr. Johnson?

CHAIRWOMAN SHOWALTER: I have one.

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# EXAMINATION

### BY CHAIRWOMAN SHOWALTER:

- Q. In your Exhibit 305, and this probably pertains to a few other exhibits as well, but these forecasts of the market rates, were they your own from scratch, or are they based on someone elses forecast?
- A. They are our internal company forecasts that I produce every month. They go to our wholesale marketers, our long-term marketers, our risk management committee and our internal auditors.
- Q. So you don't necessarily heavily rely on some other company or firm's forecast?
- 16 No. We rely primarily on the market price 17 quotes that we get from brokers every day and other 18 information that we gather, and we usually only look 19 out five years. I extrapolate this out to 10 years. 20 We really never look beyond 10 years unless we're doing 21 some kind of analysis due to the high degree of 22 uncertainty to what there is. There is really no market quotes beyond 2010, so it's all speculation of 23 24 what it would be past 2010.
  - Q. Then I was a little confused on that

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- 1 discussion. You went out 10 years, but then the graph 2 itself goes out 2018, so you did some automatic 3 adjustment to that point?
- 4 A. I simply escalated out that an assumed rated 5 of inflation at two-and-a-half percent.
- Q. I guess we could use Exhibit 304, probably Page 2. Are these figures here, are these real dollars, nominal dollars, what?
  - A. Those are nominal dollars.
  - Q. And then these forecasts are going out to 2020, and I take it that's because the Company has assumed a 20-year life of the Centralia Plant, remaining life, that is?
    - A. I believe we just performed a 20-year analysis. I don't think there is necessarily an assumption about a plant life.
  - Q. So for your part, anyway, you are just doing the analysis through 2020?
- the analysis through 2020?

  A. It's a stretch to get a forecast to 20 years, much less beyond that. You can apply an escalation, but you have no basis to know if that's really what's going to happen. The only reliable information in market pricing out that I've seen at any time in the last few years is through 2010, so beyond 2010, it's just a mathematical manipulation and speculation what

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00286
 1 the prices will be.
             CHAIRWOMAN SHOWALTER: Thanks.
 3
 4
                    EXAMINATION
 5
   BY JUDGE SCHAER:
            Mr. Johnson, will you please confirm what
   discount rate you used in converting future power costs
 7
   to present value?
9
       Α.
             8.16.
10
       Q.
             Thank you. On Page 3, Line 19 of your direct
11
   testimony, Exhibit T-303, you offer that purchases of
12
   market power are not dispatchable in the sense that
13
   plant ownership is. Could you expand on that thought a
14
   little bit, please?
15
              Owning a plant gives you a little more
16
   flexibility in market purchases. Even though Centralia
17
   is primarily a base load plant, it still has a little
18
   bit of ability to ramp up and down during the hours.
19
   Plus during low price periods, you can chose not to run
20
   it, so it's not a highly flexible resource, but there
21
   is some flexibility to Centralia.
22
             Does your discussion mean that Avista
23
   believes that strategies to purchase power in the
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market cannot give the Company as much flexibility for

meeting load as plant ownership can?

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- It kind of ends up being financial. We try Α. to arrange the purchases to match what we need, and if you make a purchase, say, that's a flat purchase where as you would have ramped the plant down at night, it 5 means you would have to sell more off-peak energy, so it has financial impacts, but you can still run your 7 system.
- Ο. Does the market only offer take or pay power 9 contracts?
  - I guess I don't know quite what you are thinking of by "take or pay."
  - That you must purchase this power now or you have to pay for it even if you don't take it?
  - Α. If you purchase power, you are obligated to take it, yes.
  - So you think the only tool available in the market for purchase power is a take or pay agreement?
- 18 Typically, when I think we purchase power 19 when we purchase financial firm energy, which basically 20 it's a physical arrangement and financial arrangement. 21 If we've scheduled to pay for 100 megawatts, we're going to take the 100 megawatts. 22
- 23 Looking at Page 4 of your testimony, Lines 7 Ο. 24 through 9, you state there that the present value 25 benefit of replacement value is 7.7 million, and that

7

- the total plant cost is around 380 million; do you see those figures?
  - Α. Yes, I do.
- Did those figures represent an analysis of 4 Ο. the total Centralia Plant or an analysis of Avista's 15 percent share, please?
  - That's Avista's 15 percent share. Α. JUDGE SCHAER: Is there any redirect for this

9 witness? 10

MR. DAHLKE: Just one question, Your Honor. I wanted to follow-up or maybe clarify a question that you had asked. I thought maybe the witness might not have understood the question, so I'll try once, and if I fail, then I'll stop

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# REDIRECT EXAMINATION

#### 17 BY MR. DAHLKE:

- 18 Isn't it the case that there are other power 19 products available on the market that provide 20 flexibility other than a firm energy contract; for 21 example, couldn't you buy a naked capacity or couldn't you buy a contract that would allow you to back down 22 the energy requirement? 23
- 24 Yes. There is other products. We buy other 25 products. We buy capacity products that we can take in

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- a day and return tonight, so it gives us a lot of flexibility.
  - But for purposes of the market forecast that Q. you were using here, what kind of number do you go out and look for as far as a market price forecast is concerned?
  - If I'm understanding what you are asking, we Α. always start with just looking for basically on-peak prices and flat prices is our general starting point, and to compare apples and apples, we do what we need to do to compare apples and apples.
  - But there are other types of products Q. available besides that?
    - There are, yes. Α.

MR. DAHLKE: That's all.

JUDGE SCHAER: Is there anything else for

Mr. Johnson?

18 MR. ADAMS: Your Honor, I just have one 19 clarifying question to clarify a term. If the witness 20 could define "flat power," as it's being referred to.

21 THE WITNESS: That's 16 hours a day, Monday 22 through Saturday, eight hours Monday through Saturday

23 and all day Sunday. Flat power is basically 24 hours a 24

day. It's 24 hours a day, all year for whatever your

25 period is.

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00290
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              MR. ADAMS: Thank you.
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              JUDGE SCHAER:
                             Let's go off the record for a
   moment to discuss scheduling.
 4
              (Discussion off the record.)
 5
              (Recess.)
 6
              MR. DAHLKE: We call Mr. Ronald McKenzie.
 7
              JUDGE SCHAER: Mr. McKenzie, would you please
 8
   raise your right hand.
9
              (Witness sworn.)
10
11
                      DIRECT EXAMINATION
12
   BY MR. DAHLKE:
13
             Mr. McKenzie, have you cause to be prepared
14
   direct and rebuttal testimony in this proceeding?
15
              Yes, I have.
16
              And your direct testimony has been marked as
17
   Exhibit T-311; is that correct?
18
       Α.
             Yes.
              It has two exhibits, Exhibit 312 and 313?
19
        Ο.
20
        A.
              Yes.
21
              Then you've also submitted rebuttal testimony
        Ο.
22
   which was marked as Exhibit T-322; is that correct?
23
              Yes.
        Α.
24
              Do you have any corrections or additions to
        Ο.
25
   that testimony?
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00291
 1
             No, I do not.
       Α.
 2
             Are the answers that you've given there true
   to the best of your knowledge?
 4
       Α.
             Yes.
 5
             MR. DAHLKE: We would move the admission of
   direct testimony for Mr. McKenzie, Exhibit T-311,
 7
   rebuttal testimony, Exhibit T-322, together with
   Exhibits 312 and 313.
             JUDGE SCHAER: Is there an objection to any
9
10
   of those documents? Hearing none, those are admitted.
11
   Go ahead, please. Is Mr. McKenzie available for cross?
12
             MR. DAHLKE: Yes, he is.
13
              JUDGE SCHAER: Mr. Cedarbaum, did you have
14
   cross for this witness?
15
              MR. CEDARBAUM: Yes. During the break, I
16
   distributed a one-page exhibit that I'd like to mark
17
   for identification, please.
18
             JUDGE SCHAER: I'm going to mark for
19
   identification as Exhibit 330 a single-page document
20
   headings at the top for two sections, one being book
21
   basis, the other being tax basis. The hole in the
   middle looks like Centralia, and on it quite a bit of
22
23
   handwritten information on this page. Go ahead,
24
   Mr. Cedarbaum.
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19

### CROSS-EXAMINATION

- 2 BY MR. CEDARBAUM:
- Q. If you could turn to your rebuttal testimony on Page 2, that's Exhibit 322, and beginning at Line 2, you discuss the direct assignment of federal income taxes associated with the sale of Centralia.
  - A. Yes.
- 8 Q. Line 10, there is reference to a 93.88 9 percent. That's the direct assignment of the tax 10 burden to customers; is that correct?
  - A. Yes, that's correct.
- Q. And that's premised on the idea that that 93.88 percent of the benefit from the tax depreciation is presumed to have been passed on to the customers at December 31st, 1999.
  - A. Correct.
- 17 Q. You show an amount on Line 13 of 958 thousand 18 914 dollars; do you see that?
  - A. Yes.
- Q. That's assigned a shareholders representing 6.12 percent of the tax on the depreciation related to the qain; is that right?
- 23 A. Correct.
- Q. And that's also premised on the notion that the tax deferred benefit balance is presumed not to be

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- 1 passed on to customers at December 31st, 1999?
  - A. Correct.
  - Q. Can you explain the basis for that assumption that the deferred tax benefit balance is not passed on to customers but is rather passed on to shareholders as of December 31st, 1999?
  - A. It hasn't been directly passed on to shareholders as of December 31st, 1999, unless the sale goes through, but assuming that the account balances were to stop at the end of the year, that would be the remaining portion that had not been passed on to customers.
  - Q. And my question is, what is the basis of your assumption for that December 31st, 1999, point in time?
  - A. All the calculations on the gain on the sale were at December 31st, 1999. The plants balances, the accumulated depreciation, deferred tax balances, all balances were at December 31st, 1999.
  - Q. Do you know of any precedence in ratemaking where the benefits of accelerated tax depreciation and utility property are flowed to shareholders?
- A. Well, prior to them being flowed through to customers, they are in a deferred income tax account that is normally triggered as a rate base reduction so that customers get the time value of the timing

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- difference on the tax, but the deferred tax balance that hasn't been flowed through the customers, I'm arguing out of the given shareholders.
- Do you have any ratemaking precedent in mind or any examples of ratemaking precedent where that type of treatment has been allowed?
  - I can't think of any offhand.
- Referring to you Exhibit 330 for Ο. identification, do you recognize this as a work paper you submitted to Staff which shows the derivation of the 93.88 percent we've been discussing?
  - Α. Yes.
- 13 Just for clarification purposes, the 14 handwriting on the page is your own handwriting? 15
  - Yes, it is. Α.
  - Can you just briefly describe what this work Ο. paper shows and how it was put together?
- 17 Certainly. At the end of 1999, there is a 18 deferred tax balance of 993 thousand dollars, I made an 19 20 adjustment to that balance because a portion of 21 deferred tax is above the 35-percent current statutory rate, so I adjusted the balance downwards to 958 22 23 thousand dollars, divided by 35 percent to get the 24 estimated tax depreciation that has not yet been passed 25 on to customers, and then I used that result, the 2.7

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00295
   million dollars, to arrive at the ratio of 93.88
   percent by calculating the amount passed on to
   customers as a percent of total tax depreciation.
              MR. CEDARBAUM: I would move the admission of
 5
   Exhibit 330.
 6
                              Any objection? Exhibit 330
              JUDGE SCHAER:
 7
    is admitted.
 8
              MR. CEDARBAUM: Those are all my questions.
9
              JUDGE SCHAER:
                              Mr. Adams, did you have
10
    questions of Mr. McKenzie?
11
              MR. ADAMS: I just have a few, Your Honor.
12
13
                       CROSS-EXAMINATION
14
   BY MR. ADAMS:
15
              Mr. McKenzie, I want to direct your attention
        Q.
16
   to Exhibits 312 and 313, and specifically Page 1 of 312
17
    and Page 1 of 313. I just want to ask on 312, looking
    at the box that's got the label, estimated income tax
18
19
    calculation; do you see that reference?
20
        Α.
              Yes.
21
              Starting at the top of that section where it
        Ο.
22
   says, gain on sale of plant of 40 billion 375 thousand
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dollars; do you see it tracks down to the three lines

dollars. At that point, as I understand it, you apply

from the bottom that say, taxable gain 50.9 million

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- 1 had a 37.5-percent tax rate to come up with the tax
  2 liability on that gain; is that correct?
  - A. Correct.
- Q. And then that 19 million 90 thousand dollar taxable amount carries over onto Page 1 of 313. I'm sorry, let me strike that and go back again. Going back to Page 1 of 312, the very bottom line, current income statement effect, where you have subtracted out the taxes that you have calculated above along with certain other items, gives you the current income statement effect of 29 million 605 thousand; do you see that number?
  - A. Yes.
- 14 Q. Then that number tracks over to Line 6 of 15 Exhibit 313, Page 1; correct?
  - A. Correct.
- Q. And this scenario, as I understand it, is the depreciation method; is that correct?
  - A. Yes.
- Q. As proposed by PacifiCorp?
- 21 A. Page 313 addresses the depreciation method, 22 correct.
- Q. So therefore, at Line 7, that's where you come up with the 69.7-percent factor, the customer percentage of the gain?

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- 1 A. That's calculated on Line 4.
- Q. And then finally going down to Lines 9 and 10 on that page, you then allocate between Washington and 4 Idaho that 20 million 635 thousand dollars; is that 5 correct?
  - A. Yes.
- Q. Just so I understand how you've progressed. Now let's go back to Exhibit 312, Page 1 to the 37.5-percent tax rate; do you see that item?
  - A. Yes.
- 11 Q. Am I correct that this tax rate is a 12 combination of the tax rates for both the state of 13 Washington and the state of Idaho?
  - A. That's combined federal and stated income tax estimate.
- Q. And what would be the state of Washington and federal tax rate; in other words, the combination of the state of Washington and the federal tax rate?
- 19 A. The state of Washington doesn't have a state 20 income tax rate. This is a combined rated for the 21 states of Idaho, Montana, Oregon, and California, those 22 income state tax rates, an estimate added to the 23 federal income tax.
- Q. So this number is a higher tax rate than would be applied to Washington only; correct?

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Well, a portion of the state income tax needs Α. to be allocated between jurisdictions. Montana, Oregon, and California income taxes will all be impacted by the gain on Centralia because the states 5 use an apportionment factor in arriving at income that's taxable in each state, so even though we don't 7 have electric operations in Oregon and California, state income taxes in those states will go up. 9 We do have electric operations in the state 10 of Montana, and Montana income taxes in our electric 11 general rate cases are allocated between Washington and 12 Idaho. So to sum up, Montana, Oregon and California 13 state income taxes would be allocated between 14 Washington and Idaho. The Idaho jurisdiction is 15 willing to take a direct assignment of their state 16 income tax.

- Q. Let's go back again. The state of Washington does not have an income tax; correct?
  - A. Correct.
- Q. So the only tax, if you are looking at Washington's only, is the federal income tax; is that not correct? The only tax that would apply in the state of Washington. There is no other tax here.
- A. Yes. There is no state income tax in the state of Washington.

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- 1 Q. The federal tax rate is 34 percent; is it 2 not?
  - A. No.
  - Q. What is the federal tax rate?
- 5 A. 35 percent.
- Q. Under the scenario that we just walked through here, you are charging Washington ratepayers 37.5 percent tax rate; is that correct?
- 9 A. That is correct. This was an estimate of the 10 gain on sale. It includes an estimate of state income 11 taxes. When we actually true up state income taxes, we would be directly assigning Idaho to Idaho because they 13 are agreeing to take a direct assignment, but the state 14 income taxes associated with Oregon, Montana, and 15 California we would be allocating to jurisdictions.
- Q. If you were to apply the tax effect on your page Page 1 of 313, would that not get closer to the number that Washington should be responsible for; in other words, wait until end of the equation before you apply the taxes?
  - A. Yes. That's what we would do in an actual calculation for the actual journal entry on the gain.
- Q. So am I correct that for instance, if the Commission were to agree with the scenarios that you are showing here in Exhibits 312 and 313, you will true

those numbers up so that Washington does not takes pay taxes that are the responsibility of other states?

- A. No. What I said is they will be trued-up, and Washington will get an allocation of Montana, Oregon, and California state income taxes because there are taxes associated with the sale that will have to be paid.
- Q. So the Company proposes to charge Washington ratepayers for taxes that are attributable to other jurisdictions; is that correct?
- A. That's correct because the apportionment factors cause an increase in state income taxes in those states, even though we don't have electric operations in those states, and the Montana state income taxes that we do pay currently, regardless of this transaction, are allocated to Washington operations in our rate files.
- Q. Are those not associated with generation that comes from the state of Montana?
- A. Both state income tax and state kilowatt hour generation tax. The state income tax is allocated; both taxes are allocated.

MR. ADAMS: Thank you. Nothing further.

JUDGE SCHAER: Commissioners, did you have
questions for Mr. McKenzie?

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### EXAMINATION

# BY CHAIRWOMAN SHOWALTER:

- Q. I'm trying to understand the tax issue. I'm not even sure I can articulate. I guess I'm trying to get at what is the rationale for why Washington ratepayers would be apportioned a part of the other states taxes?
- 9 The state income tax is determined on Α. 10 apportionment factors for each state that has a state 11 income tax, and they are mutually agreed on between the 12 states. There is a free factor apportionment that is used based on sales, plant, and -- I can't remember the 13 other one right now, but as the corporate income is 14 15 allocated to each jurisdiction, those apportionment 16 factors are applied and state income taxes are 17 calculated.

Normally, the state income taxes stay in the state and are applied to the utility operations of that state, so California gas customers pay for their California state income tax. Oregon gas customers pay for their Oregon state income tax. The Montana state income tax is allocated to Washington and Idaho currently. The gain on the sale is going to cause corporate net income to increase. When the

apportionment are applied, that will cause the Montana, Oregon, and California income taxes to increase, and it isn't appropriate to charge California gas customers a state income tax associated with the sale on Centralia, 5 so what we are doing is netting the state income taxes against the gain, and for those three states there will 7 would be an allocation to the state of Washington. CHAIRWOMAN SHOWALTER: I'll study your 9 testimony. 10 11 EXAMINATION 12 BY COMMISSIONER HEMSTAD: 13 0. -- treated as cost? 14 Α. Correct. 15 And because of apparently how those states Ο. 16 deal with allocations, it ended up being a general cost 17 that the Company looks at to be apportioned among the 18 various states. 19 Α. Right. 20 Whether we think that's right or not is 21 another matter, but that's what the Company is doing. 22 Α. Correct. 23

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EXAMINATION

25 BY CHAIRWOMAN SHOWALTER:

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- Normally, you would assume an apportionment Ο. in general would be apportioned in proportion to the income made in a state or load in a state depending on what you are apportioning, so I guess I'm trying to understand why the apportionment may be that you have chosen.
- The states don't look at an allocation of Α. income the way you would look at an allocation of Washington income. They take the total corporate income and apply these factors to allocate the corporate income to the state and then apply the state tax root.

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### EXAMINATION

# BY JUDGE SCHAER:

- So Mr. McKenzie, if I can just see if I understand this. Looking at the amount of 2.5 percent above the federal tax rate shown at the tax rate line on Page 1 of 3 in Exhibit No. 312, that 2.5 percent is made up of state income taxes from Montana, Oregon, and California, but not Idaho.
- It includes Idaho, and it was just an No. Α. 23 estimate that was used at the time this exhibit was 24 prepared, but the state of Idaho is willing to take a direct assignment of Idaho income taxes because they

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1 have electric operations.

- Q. So they take 100 percent of the Idaho income taxes, and then they split with Washington the two states where you have electrical operations the income taxes that would be tied to your electrical operations in Montana, Oregon, and California; is that correct?
- A. Correct. Q. Based on the allocation factors between Washington and Idaho that you all use?
  - A. Yes.
- Q. We would like to enter into the record the response to Bench Request No. 1 made to Avista, and I believe that you were the witness that was discussing the topics covered by that; is that correct?
- A. Actually, on Bench Request No. 1, Mr. Dukich is listed as the witness.

JUDGE SCHAER: I want to put it in now because I want to ask you some questions. Is that going to cause problems for anyone? I'm going to mark as Exhibit 331, the response to Bench Request No. 1, and unless there is some concern expressed about it, I'm going to enter it into the record at this point.

Q. Mr. McKenzie, you state on Page 5 of your testimony that Avista proposes to offset any gain on the sale by offsetting storm damage costs from the 1996

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- ice storm and by using any additional amount for post-retirement benefits; is that correct?
  - A. Yes.
  - Q. What is the nature of the storm damage costs?
  - A. In November of 1996, there was a major ice storm, and Avista's service territory in Eastern Washington and Northern Idaho causing a lot of damage, a lot of necessary business operating expense that needed to be incurred to restore power to the system as well as significant capital expenditures in addition.
- 11 Q. Is the dollar amount of the proposed offset 12 that you are talking about here the undepreciated 13 balance of capital costs associated with the ice storm 14 damage?
  - A. The ice storm damages weren't depreciated. It represents the amount of net of tax storm damages that were incurred in 1996.
- Q. At the time of the ice storm, Avista stated officially that, quote, "the Company does not expect to raise electric prices as a result of the storm damage costs," closed quote; is that correct?
- A. That's the quote out of the press release.

  Mr. Dukich can offer some further testimony on that

  quote because he was involved directly with the

  meetings, but I can represent, based on the meetings

- we've had associated that, that the intent of the message there was that we wouldn't expect a surcharge. In fact, later when you look at the ice storm report on Page 14, the last paragraph -- it's attached to Bench Request No. 1 -- it talked precisely about what the ratemaking and accounting treatment was proposed to be.
  - Q. What is that reference again?
  - A. It's the Ice Storm '96 Overview Report two months later, Page 14. It's the last attachment to Bench Request No. 1.
  - Q. Looking at your official statement from your 1996 SEC form 8K, what did you state about your financial treatment of the storm costs? I'm looking at the page of that document that has Mr. John Eliason's signature on it. That's in Bench Request No. 1, which is Exhibit 331.
- That indicator was to report a significant event estimating costs in the range of 10 to 15 million dollars with 80 to 90 percent of the cost applicable to operations and maintenance and expense, and then it goes on to talk about the method of using estimated injuries and damage and the fact that there is a reserve being accrued of 1.3 million, and that would be used to partially offset the storm damage costs, and then it goes into the estimated effect on fourth

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quarter earnings.

- And does the last line of that text read, The capital expenditures related to the storms will be depreciated under normal accounting procedures?
- Yes, that's correct, but there were both operation and maintenance expense and capital expenditures.
- 8 Ο. Which of those costs are you looking to 9 recover?
  - Α. The operation and maintenance expense.
  - In this proceeding? Ο.
  - We are requesting that if the customer Α. portion of the gain is determined that it first be used to offset the ice storm operation maintenance expense in this proceeding.
  - Is it Avista's position that any remaining storm damage costs will be included in the rate calculation of the current rate filing?
- The capital expenditures are in-plant and 20 would be included. If the Commission were to adopt the 21 Company's approach on ice storm costs, one of the 22 Company's adjustments could be reduced because it 23 reflects an amortization of ice storm costs.
- 24 Do you recall if there was ever a prior 25 request made to the Commission for approval to include

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- any storm damage costs in future rates?
  - No. We haven't been in for a rate proceeding since 1990, so there haven't been any requests for increased rates since that time.
  - Then moving to another subject, in your rebuttal testimony, you state that the shortened depreciation life was the result of the filing with the Utah Public Service Commission; is that correct?
- Could you provide a reference? JUDGE SCHAER: I'm going to withdraw that 11 question. Is there redirect for this witness? MR. DAHLKE: Yes, Your Honor.

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# REDIRECT EXAMINATION

# BY MR. DAHLKE:

- Can you tell us in regard to the income tax portion that was referenced on the two exhibits to your direct testimony, if, to your knowledge, whether that method of apportionment is consistent with prior ratemaking treatment that the company Avista has received in this jurisdiction?
- 22 The only state income taxes that have been 23 addressed are the Montana taxes as an operating expense 24 reflected in that income. This is kind of a peculiar 25 situation where others state's income tax increase as a

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- 1 result of the Centralia sale.
- Q. But with regard to the Montana taxes, have they previously been apportioned to Washington since there isn't an electric jurisdiction in the state of Montana?
  - A. Correct.
- 7 Q. And a share of them also to the state of 8 Idaho.
  - A. Yes.
- 10 Q. Do the departments of revenue get involved in 11 determining what the income tax allocation factors are 12 between the states; do you know?
- 13 A. It's my understanding that it's a formula 14 that's been agreed to by all the states, and they all 15 use the same formula.

MR. DAHLKE: Thank you.

JUDGE SCHAER: Is there anything further for this witness?

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### FURTHER EXAMINATION

### 21 BY CHAIRWOMAN SHOWALTER:

Q. I have just have a follow-up question on the ice storm. You propose under certain conditions that the customer share be used to offset the ice storm costs, and press releases aside, I take it that means

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that you feel that the ice storm costs are a legitimate cost for the customers to incur.

- A. Correct.
- Q. And that if this gain is not applied to that, that you would probably or maybe be asking that the customers incur those costs in some other form, such as rates case; am I right on that?
- A. We are currently asking in our general rate case for recovery of ice storm costs on a six-year average as explained in the Company's response to Bench Request No. 1 of the storm overview report, and if the Commission were to offset a portion of the customer gain against the ice storm, we could remove that request in our general rate case, which would reduce our revenue requirement in the rate case.
- 16 Q. What's the underlying rationale why 17 ratepayers should pay for storm costs?
- 18 A. It was an extraordinary event that caused the 19 Company to incur operation and maintenance expense that 20 was necessary to restore power.

CHAIRWOMAN SHOWALTER: Thanks.

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#### RECROSS-EXAMINATION

24 BY MR. CEDARBAUM:

Q. I just had a few questions about Exhibit 331,

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- which was the response to the Bench Request that you've answered questions about. The first attachment is the Company's form 8K to the SEC; do you see that?
- 4 A. Yes.
  - Q. That's dated December 1st, 1996.
- 6 A. Yes. On the first page?
- 7 Q. Yes. And on the second page of the form in 8 about the middle of the page, it says, the Company does 9 not expect to raise electric prices as a result of the 10 storm damage cost; is that right?
- 11 A. Yes. That's what it says.
- 12 Q. Turning to the next page in the Bench 13 request, there is a press release; is that right?
  - A. Yes.
- 15 Q. That's dated December 5th, 1996.
- 16 A. Correct.
- Q. And about a little bit below the middle of the page, Mr. Redmond, who was the chairman at the time, was quoted as saying, "Our customers will see no change in electric prices as a result of the storm damage costs"; do you see that?
- 22 A. Yes.
- Q. The reference that you made about not seeking a surcharge comes in the ice storm '96 overview report; is that right?

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- Correct, but I also explained that the press Α. releases weren't that accurate. They should have explained that we weren't going to request an immediate surcharge, and I also stated that Mr. Dukich could 5 respond to those questions because he was involved in the decision at that point in time.
  - So when Mr. Redmond said, Our customers will see no change in electric prices as a result of the storm damage costs, he meant to say, but only not through the surcharge?
- 11 I'd prefer you asked those questions of Α. 12 Mr. Dukich.
- The ice storm '96 overview report is dated 13 14 January 28th, 1997; is that right? 15
  - Α. Yes.
    - Who was that prepared for? Ο.
  - It was prepared for the commission, but it was submitted to other parties, and the Bench request asks for all the documents that are submitted by the other parties.
- 21 Are you familiar with the Company's 1996 Q. 22 annual report to shareholders?
- 23 I don't have a copy of it. I've looked at it Α. 24 from time to time.
- 25 Q. That would have been published sometime at

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- 1 the beginning of 1997?
- A. Correct.
- Q. Would you accept subject to your check that in the appendix of that report to shareholders, the document states on Page 1, No increase in rates will occur as a result of these costs, referring back to the ice storm costs?
- 8 A. Again, I've responded to that. Please ask 9 Mr. Dukich.
  - Q. You would accept it subject to your check?
  - A. Sure. I will accept that quite.
  - Q. Would you also accept subject to your check that there is no reference anywhere in the report or the appendix as to any contingencies that the Company would be seeking recovery of those costs?
- 16 A. I'll accept that subject to check.
  17 MR. CEDARBAUM: Thank you. Those are all my
  18 questions.
- JUDGE SCHAER: At this point then this
  hearing will adjourn, and we will take up again at 9:00
  a.m. on Monday morning and ask counsel to be here,
  again, a few minutes early so we can discuss any
  matters that are pending. We can have predistribution
- of exhibits, and we can proceed with Mr. Dukich's testimony.

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              MR. DAHLKE: I believe Ms. Hirsh had
    indicated she had signed the confidentiality agreement
    but had not yet submitted it, so it's my understanding
    she's going to submit that; is that correct?
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              MS. HIRSH: That's correct.
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              JUDGE SCHAER: Is the Company going to waive
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    its opportunity to wait 10 days before deciding whether
    to object, make that decision now?
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              MR. DAHLKE:
                          As to....
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              JUDGE SCHAER: You would have an opportunity
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    to object since she is not of counsel.
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              MR. DAHLKE: We would waive that.
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              JUDGE SCHAER: Thank you for your testimony,
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    Mr. McKenzie, and we are off the record.
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                (Hearing recessed at 6:00 p.m.)
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