

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

DOCKET NO. UE-22_____

DIRECT TESTIMONY OF
DAVID R. HOWELL
REPRESENTING AVISTA CORPORATION

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I. INTRODUCTION

Q. Please state your name, employer and business address.

A. My name is David R. Howell and I am employed as the Director of Electric Operations and Asset Maintenance for Avista Corporation (Avista or Company). My business address is 1411 East Mission Avenue, Spokane, Washington.

Q. Would you briefly describe your educational background and professional experience?

A. Yes. I graduated from Washington State University in 1992 with a B.S. in Mechanical Engineering and earned my EMBA from the University of Washington in 2012. I am a registered professional engineer in the State of Washington for both electrical and mechanical engineering. I joined the Company in 2005 after spending five years with TransCanada-GTN. Between 2005 and 2015, I held various positions at Avista supporting both natural gas and electric operations, including Gas Design Engineer, Gas Design Manager, Gas Compliance Manager, Operations Manager, and Director of Gas Delivery. In 2015, I transitioned to support the electric business as the Director of Electrical Engineering. I became the Director of Electric Operations in 2016, where my primary responsibilities include the management and oversight of Avista’s 13 operating districts, responsibility for construction services and design, as well as the Asset Maintenance and Wildfire teams.

Q. What is the scope of your testimony in this proceeding?

A. My testimony and exhibits discuss the status of the Company’s Wildfire Resiliency Plan (“Wildfire Plan” or “Plan”), reiterate its goals and objectives, and summarize the technical and operational aspects of the Plan. As discussed in Avista’s last general rate case, Avista’s Wildfire Plan reflects the Company’s 130-year operating history combined with recent

1 efforts to quantify and respond to the financial, safety-related, and service reliability risks
 2 associated with wildfires. While I discuss this plan in detail within my testimony and exhibits,
 3 Company witness Ms. Andrews incorporates O&M expenses associated with the Company's
 4 Wildfire Plan, and reflected in the Wildfire balancing account as well as any capital additions
 5 that transfer to plant prior to or during the Two-Year Rate as proposed by the Company. Ms.
 6 Andrews reflects these Wildfire plan expenditures within her electric Pro Forma Study (Exh.
 7 EMA-2) and direct testimony, (Exh. EMA-1T).

8 A table of contents for my testimony is as follows:

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22 **Q. Are you sponsoring exhibits in this proceeding?**

23 A. Yes. I am sponsoring exhibits Exh. DRH-2 through Exh. DRH-4, as follows:

- 24 • Exh. DRH-2 – Wildfire Resiliency Plan 2022
- 25 • Exh. DRH-3 – Wildfire Resiliency 2021 Year End Report
- 26 • Exh. DRH-4 – Wildfire Resiliency Business Case

27

28

29 **Q. What specific Wildfire Plan costs has Avista included in this general rate**
 30 **case for recovery?**

31 A. Included in the testimony that follows is a summary of the Company's
 32 recommendations and expected costs, annually, for the ten-year period 2020 through 2029.

1 Specific costs proposed by Avista in this general rate case, however, as discussed by Ms.
 2 Andrews, include the level of Wildfire Plan transmission and distribution expenses to be
 3 recovered annually over the Two-Year Rate Plan, at \$5.1 million (Washington share)¹, as well
 4 as Washington’s share of Wildfire Plan capital additions transferring to plant between October
 5 2021 and December 2024. Specifically, as discussed by Ms. Andrews at Exh. EMA-1T, and
 6 excerpted from Table No. 2 on page 27 of her testimony, the following transfers to plant for
 7 the Wildfire Plan are included:

8 **Table Excerpted from Exh. EMA-1T, Table No. 2 – Wildfire Washington Additions**

Witness	Rate Year 1					Rate Year 2 (Incremental)		
	Jan -Sept 2021	Oct - Dec 2021	Total 2021 TTP	Total 2022 TTP	Total 2023 TTP	Rate Year 1 Total 2021-2023	Total 2024 TTP	Rate Year 2 Total 2024
Mr. Howell	\$ 8,752	\$ 2,504	\$ 11,256	\$ 14,789	\$ 7,938	\$ 33,983	\$ 17,694	\$ 17,694
	Test Period Amounts Q'1-Q'3 2021	Pro Forma Amounts Q'4 2021	Includes Pro Forma Q'4 2021	Provisional Adjustments 2022	Provisional Adjustments 2023		Provisional Adjustments 2024	

14 As can be seen in the table above, Ms. Andrews has included in her electric Pro Forma
 15 Study, Washington’s share of pro forma capital additions for October – December 2021 of
 16 \$2.5 million, and “provisional” capital additions for 2022 and 2023 of \$14.8 million, and \$7.9
 17 million, respectively, for Rate Year 1. For Rate Year 2, incremental “provisional” capital
 18 additions for 2024 have been included for Rate Year 2 of \$17.7 million.² The overall electric
 19 revenue requirement included in this case associated with these costs is approximately \$6.0
 20 million in Rate Year 1, and \$1.9 million in Rate Year 2. Approval of these proposed

¹As discussed by Ms. Andrews, test period levels for the twelve-month period ending September 2021, reflect wildfire expenses for Washington at \$2.2 million. The company has included an incremental increase of \$2.9 million to reflect wildfire expense levels of approximately \$8.2 million to \$8.6 million annually, on a system basis, between 2022 and 2024. Therefore, the Company is proposing a new Wildfire Balancing Account baseline expense of \$5.1 million annually in Rate Year 1 (2023) and Rate Year 2 (2024).

² Capital additions included for 2023 in Rate Year 1 and 2024 in Rate Year 2, are reflected on an AMA basis.

1 incremental costs is an important element of the Company’s Wildfire Plan and helps support
 2 the level of wildfire mitigation efforts proposed in the Company’s Wildfire Plan.

3 **Q. As noted above, Ms. Andrews discusses Washington allocated portions**
 4 **included in her electric Pro Forma Study. What level of capital additions do you discuss**
 5 **within your testimony?**

6 A. While Ms. Andrews speaks to that included by the Company on a Washington
 7 allocated basis, similar to other capital witnesses, I will refer to total system transfers to plant
 8 planned per the Wildfire Plan Business Case, on an annual basis for the period 2021 through
 9 2024.

10 **Table No. 1 – Capital Additions for Wildfire Resiliency (2021 – 2024)**

WA GRC Plant Group	Business Case	2021 TTP (System)	2022 TTP (System)	2023 TTP (System)	2024 TTP (System)	Exh. DRH-4 Page #
Wildfire	Wildfire Resiliency Plan	\$ 17,278,280	24,544,986	27,000,000	29,000,001	2
Total Wildfire		\$ 17,278,280	\$ 24,544,986	\$ 27,000,000	\$ 29,000,001	
Exh. DRH-1T Total 2021-2024 Capital Additions		\$ 17,278,280	\$ 24,544,986	\$ 27,000,000	\$ 29,000,001	

14

15 **II. AVISTA’S WILDFIRE PLAN OVERVIEW**

16 **Q. What are the stated goals of the Wildfire Plan?**

17 A. Avista responded to the increasing threat of wildfires within our service
 18 territory with a robust and well-rounded Wildfire Plan focused on reducing the likelihood of
 19 a wildfire caused by Avista’s electric operations, protecting the safety of our employees and
 20 customers, and preparing ourselves, our system, and external partners for a wildfire event.

21 The goals of the Wildfire Resiliency Plan are to:

- 22 • Support safe and reliable operations by protecting physical assets, safeguarding
 23 property, and protecting human lives against the threat of wildland fires through
 24 the implementation of Plan programs and Company operations.

25

- 1 • Prepare and train for episodic wildfire events, ensure emergency preparedness, and
2 align operating practices with fire threat conditions.
3
- 4 • Protect Avista’s energy delivery infrastructure and mitigate the probability and
5 consequence of direct financial and liability costs associated with large scale fire
6 events.
7
- 8 • Reduce the risk of wildfire from the interaction of Avista’s energy delivery system
9 and the environment, as well as the impacts of wildfire to Avista’s system.
10

11 These recommendations represent Avista’s ongoing Wildfire Plan.

12

13 **III. WILDFIRE PLANNING & OPERATIONS**

14 **Q. Please briefly describe the efforts undertaken by Avista to manage the risk**
15 **around wildfires in its service territories.**

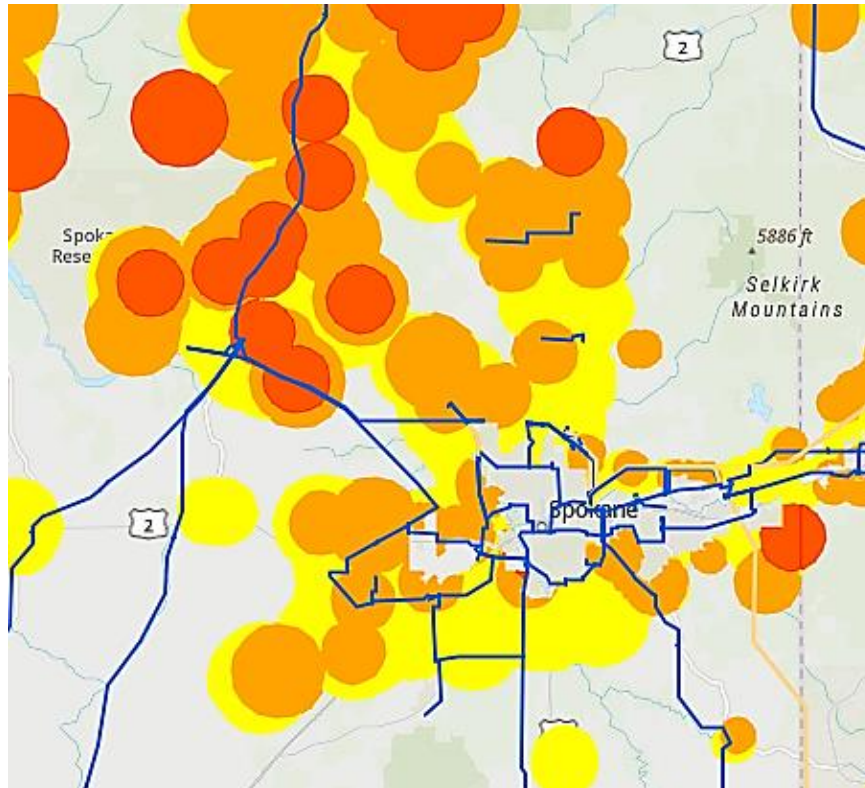
16 A. Avista has chosen a comprehensive approach to wildfire threats, which is
17 designed to protect our customers and employees, adequately prepare for wildfire events, and
18 protect our physical assets, while considering impacts to customer reliability and cost. We
19 believe it is critical to act in protecting our customers as well as the infrastructure that serves
20 those customers. Approximately 87,000 Avista customers³ reside in elevated risk fire zones,
21 commonly known as Wildland Urban Interfaces or “WUI Zones” which are the transition
22 zones between wilderness and populated areas - basically where the built environment meets
23 the natural environment. These areas are at greater risk of catastrophic wildfires. Thus, our
24 primary risk reduction efforts are focused in these elevated threat areas.

25 The WUI map helps to identify and prioritize areas of greatest risk and serves to inform
26 the recommendations and operational decisions related to wildfire resiliency. Using this map,

³ This count is based on electric meters minus street and area lights, limited to Wildland Urban Interfaces “WUI Zones” 2 (elevated risk) and 3 (extreme risk).

1 we can target our programs where they have the potential to reduce the most risk and have the
2 greatest positive impact in the safety and protection of our customers and our infrastructure.

3 **Illustration No. 1 - Avista's WUI Map Sample**



15 In order to manage risk, we created a Plan, with efforts grouped into four major
16 program areas: (1) Grid Hardening, (2) Enhanced Risk-Based Vegetation Management, (3)
17 Situational Awareness, and (4) Emergency Operations and Response. The elements within
18 each of these program areas are specifically designed to address safety for human beings and
19 infrastructure. Programs to reduce the risk of spark ignition events include distribution grid
20 hardening measures, as well as identifying and mitigating risk-trees (trees with the potential
21 of imminent fall-in hazard to energized facilities). The Plan increases the resiliency of our
22 system with measures including replacing wood poles with steel or wrapping wood poles with
23 fire resistant mesh in high fire threat locations. The Plan also has a strong focus on preparation

1 as a means of reducing risk, including the development of our Fire Weather Dashboard, which
2 models fire risk on a feeder-by-feeder basis, use of the Dry Land Mode operating practice,
3 installation of additional monitoring and control equipment in high fire threat areas, and
4 “people” preparation, including formalizing procedures inside and outside of the Company to
5 address wildfire situations, and working with external partners on training, coordination, and
6 response.

7 **Q. Would you please provide a short history of the development of the Plan,**
8 **including those participating in its development, and explain how it has evolved over**
9 **time?**

10 A. Yes. Avista’s first Wildfire Resiliency Plan was first published in May of 2020,
11 the culmination of 18 months of development starting with project chartering and goal setting,
12 risk tabletop analysis, risk assessment, cost forecasting, and various stages of internal review
13 and approval. This was combined with feedback from various sources, including fire
14 protection agencies, peer utilities, industry manufacturers, community leaders, and regulators.
15 Since that time, we have been working to implement elements of the Plan. The Plan is
16 comprised of four major categories. The first element is grid hardening to reduce spark
17 ignition events and make the system more resilient. Second is enhanced risk-based vegetation
18 management practices to reduce vegetation-related risk. Third involves situational awareness,
19 primarily grid control and monitoring technology and use of Dry Land Mode. Fourth is
20 emergency operations and planning, which includes partnerships and operational tactics.

21 The Plan was developed as a ‘risk-based’ approach to mitigating wildfires. It was
22 developed in collaboration with internal subject matter experts and Northwest industry peers
23 to ensure that the Plan included current industry best practices, was aligned where appropriate

1 with peer plans, and was specifically designed to address the unique geographic risks and
2 operating conditions of Avista's service territory.

3 Revisiting the prior history, in May and June of 2019, a series of risk workshops were
4 held to provide baseline information and risk matrices for several potential strategies. Avista
5 drew from subject matter experts across the Company, including asset management, enterprise
6 risk, engineering, line operations, system operations, regulatory compliance, and other groups.

7 External input to Avista's plan was provided through the Pacific Northwest Wildfire
8 Working Group, a peer group of utilities from the Northwest that came together to specifically
9 address the evolving threat of wildfire, to better understand the risk, share best practices, and
10 ensure that the administration of wildfire plans are consistent where appropriate and aligned
11 with the each company's unique geographic and operating conditions.

12 Avista leveraged subject matter experts from both within and outside of the Company
13 to quantify the 10-year inherent/existing risk of fire versus the 10-year managed risk of
14 deploying competing strategies, considering factors including safety, impacts to customers,
15 and competing costs. Solutions to address wildfire risks, when possible, included re-tasking
16 or retooling of existing programs to pivot from strictly reliability-based measures towards
17 mitigating the risk of wildfire.

18 Avista's Wildfire effort focuses on the "Plan-Do-Check-Adjust" methodology, thus
19 we are continually monitoring the impacts of our programs and the work happening in the
20 industry, as well as seeking the guidance of our partners. We are continuously searching for
21 areas of improvement and refinement, which is evidenced by the fact that our Fire Weather
22 Dashboard risk model has been upgraded to new levels of sophistication, we have developed
23 strong and invaluable partnerships with first responders and fire professionals, and we are

1 establishing data-driven means of determining the most cost-effective grid hardening and
2 vegetation management strategies. These are examples which are defined in more detail
3 throughout this testimony.

4 **Q. Please describe the impact of wildfires and wildfire planning specific to**
5 **Avista's electric transmission operations.**

6 A. Avista operates and manages 2,270 miles of transmission in portions of
7 western Montana, northern Idaho, and eastern Washington. In 2006, Avista adopted tubular
8 steel poles as the standard for 115kV and 230 kV powerlines. Since that time, Avista has
9 worked to replace its aging wooden structures with steel, and all new construction is
10 exclusively steel. The combination of system hardening, and well-maintained rights-of-way,
11 have increased the fire resiliency of our transmission system. In fact, transmission fire ignition
12 events are now relatively rare. From 2009 to 2020 there were 5 individual transmission
13 incidents classified as spark events (about 0.4% of the total sustained transmission outages).⁴

14 Conversely, the impact of fire on transmission structures can be significant when it
15 does happen. Aside from the potential for extended outages, the replacement cost of a single
16 wood transmission structure ranges from \$7,500 to over \$25,000, and damages to conductor
17 can escalate into the millions of dollars.⁵

18 **Q. Please describe the impact of wildfires and wildfire planning specific to**
19 **Avista's electric distribution operations.**

20 A. The vast majority of electric outages occur on the distribution system, but the

⁴ These events were caused by an abandoned osprey nest catching on fire, two faulty switches, a burned-up jumper, and damage from a nearby fire.

⁵ As an example, fire damage to the Company's Chelan-Stratford transmission line as a result of the Cold Springs Canyon/Pearl Hill fire in September 2020 resulted in capital replacement costs of over \$8.5 million. This fire was caused by a campfire on private property that had not been properly extinguished. <https://wildfirepartners.org/cold-springs-fire/>

1 impact to customers is typically restricted by line-fuse action (limiting outages to an average
2 of 51 customers typically).⁶ To contrast this situation, transmission outages are infrequent
3 (low probability) but can impact many more customers (the average number of customers
4 affected by a transmission outage is 615).⁷ However, from a fire prevention standpoint, the
5 distribution system is the ignition source for most utility-related fires. Data from the Outage
6 Management System (OMS) from 2009 to 2020 indicates that annually about 108 spark events
7 are associated with overhead distribution lines, about 1.5% of all distribution outages. Many
8 of these do not result in fire and if they do, in almost all cases these fires are naturally
9 extinguished or were extinguished by first responders, including Avista line servicemen.
10 However, in the current risk environment, the distribution system warrants enhanced focus
11 with respect to fire ignition, and this risk is especially acute in the wildland-urban interface
12 (WUI) areas previously discussed.

13 Fire ignition sources include tree contacts with powerlines, but also include animal
14 contacts, equipment failure, and electrical pole fires. In the past twelve years there were 110
15 tree-related outages related to fires on the distribution system, with about 34 occurring during
16 fire season (July through September). During that same time (past 12 years), there were 388
17 reported pole fires during fire season.⁸ We believe that our Wildfire Resiliency programs will
18 reduce these numbers over time.

19 **Q. Does the Wildfire Plan replace existing programs?**

20 A. The Plan leverages existing asset programs and operating practices, building
21 upon these where possible. Many of those projects already have benefits directly related to

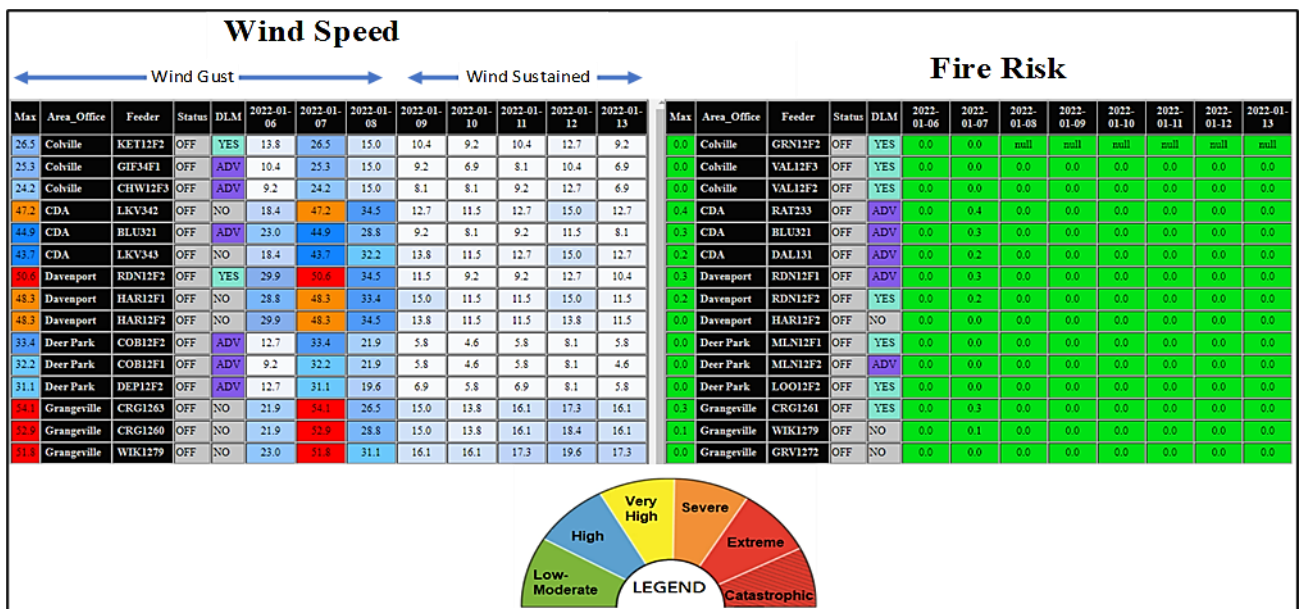
⁶ Based on Outage Management System data for 2009 to 2020.

⁷ Ibid.

⁸ Ibid.

1 reducing the risk of fire or in making our system more resilient, such as the existing Vegetation
 2 Management Program, as well as steel transmission pole replacements, which have been a
 3 Company practice since 2006. The Wildfire Plan added additional funding and created a focus
 4 for these types of programs specifically related to high fire threat areas. Other programs
 5 suggested by the Plan are new to Avista, including digital data collection (Light Detection and
 6 Ranging (“LiDAR”) and satellite imaging) to better understand vegetation risk, cross-training
 7 with external fire professionals, and the Fire Weather Dashboard, an example of which is
 8 provided below in Illustration No. 2. All the Wildfire programs, new or enhanced, work in
 9 concert to provide a robust, prudent, and sensible approach to this critical issue.

10 **Illustration No. 2 – Avista Fire Weather Dashboard (example from January 2022)**



20 **Q. What are the forecasted wildfire resiliency risks and costs of the main**
 21 **focus areas?**

22 A. Summarized risks along with costs are shown in Table No. 2 below,
 23 representing the 10-year electric system (Washington and Idaho) planning horizon for both

1 incremental operating expense as well as capital improvements to infrastructure. In simple
 2 terms, risk is the product of the probability of an event and its consequence. The values shown
 3 for risk in Table No. 2 are percentage-based and reflect a range for each category of mitigation
 4 effort.

5 **Table No. 2 - Resiliency Risk and Cost Summary (System)**

2020-2029 Operating Horizon	Existing Risk (\$ Millions)	Managed Risk (\$ Millions)	Capital Investment (\$)	Operating Expense (\$)
Grid Hardening	\$1,383 - \$3,372	\$23 - \$91	\$246,174,759	\$6,862,372
Enhanced Vegetation Management	\$6,244-\$12,923	\$412 - \$1,872	\$0	\$59,069,317
Situational Awareness & Dry Land Mode Operations	\$151 - \$585	\$5 - \$7	\$35,703,680	\$675,000
Operations & Emergency Response	\$269 - \$1,363	\$73 - \$319	\$2,510	\$0
Totals	\$8,048 - \$18,242	\$512 - \$2,289	\$281,880,949	\$66,606,689

13 ***Risk = (The likelihood of occurrence, or probability) X (The financial impact of an event)***

- 14 • Existing Risk - describes the current-state risk level and reflects defense strategies
15 already in place.
- 16 • Managed Risk - describes the future-state risk level with the addition of Wildfire
17 Resiliency elements.
18

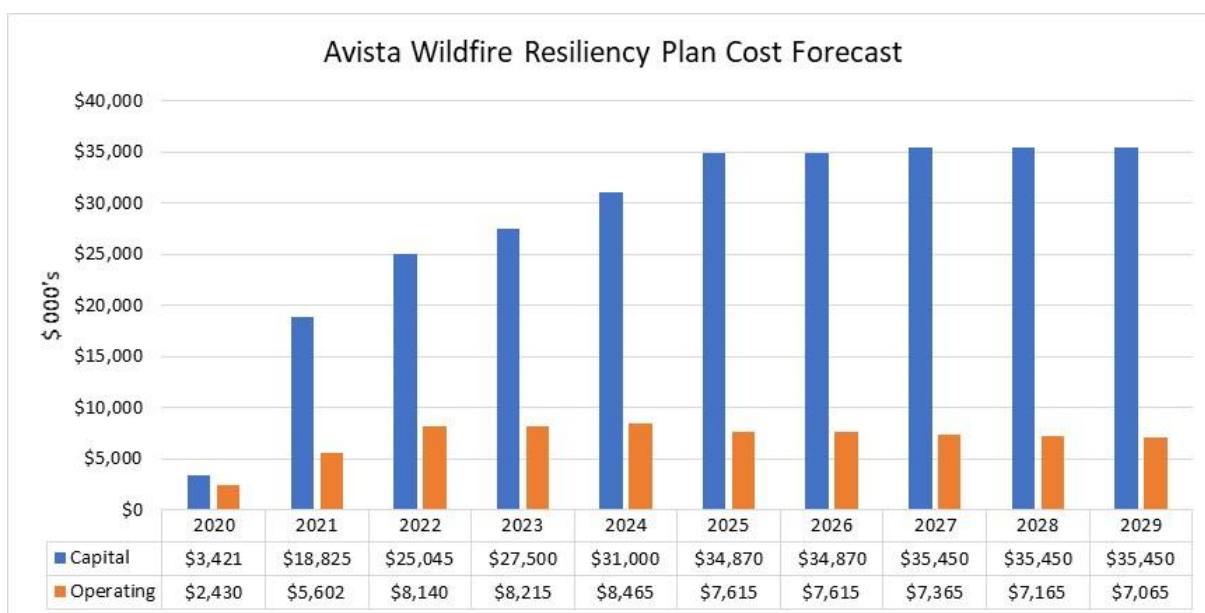
19
 20 “Enhanced Risk-Based Vegetation Management” and “Grid Hardening” risk scores
 21 indicate a “bounded range” because the probability of occurrence is based on the frequency
 22 of forced outages. Although the probability of electrical outages is well understood, the impact
 23 of an event can vary widely based on many factors, including weather, fire risk levels,
 24 emergency response, and location. “Managed risk” scores represent future-state levels, and
 25 lower levels of event probability and event outcome as compared with the “existing risk”
 26 levels.

As noted in Table No. 2, the wildfire resiliency program includes a capital investment of \$281,880,949 over a 10-year period with corollary operating expenses of \$66,606,689 (all electric system numbers).⁹

Q. What is the estimated capital and operating expense on a year-by-year basis over the 10-year plan horizon of 2020 - 2029?

A. The following Illustration No. 3 shows the total estimated capital and operating expense, on a per year basis (Washington and Idaho electric) from 2020 to 2029.

Illustration No. 3 – Avista Annual Wildfire Resiliency Plan Cost Expected (System)¹⁰



While capital plan elements are projected to decline significantly after 10 years, the majority of operating expense items are on-going and are generally related to enhanced vegetation management. As shown above, both capital and operating expense levels are

⁹ All operating expenses provided reflect incremental amounts above existing expense levels and are specific to the Wildfire Resiliency Plan.

¹⁰ Capital shown in Illustration No. 3 from the Company’s original 10-Year Plan have been revised slightly for planned transfers in 2022 through 2024 as shown in Table No. 1 above.

1 expected to flatten by 2025 and remain so during the balance of the ten year period.

2 As discussed above, the individual plan recommendations that result in these costs
3 estimates are provided in the Wildfire Plan. By far the single largest capital investment is
4 associated with electric distribution grid hardening. This accounts for \$206,424,920 invested
5 in distribution systems located in elevated fire risk areas, with another \$38,073,567 invested
6 to convert wood poles to steel on the transmission system. These two plan elements alone
7 account for 87% of total capital spend over the ten-year period.

8 For operating expense, transmission and distribution digital data collection, annual
9 risk-tree mitigations, fuel reduction partnerships, and the public safety initiative ‘Customer
10 Driven Right Tree Right Place,’ account for \$59,069,317 (89% of the total Wildfire operations
11 budget) over the same 10-year period.

12 **Q. What do the capital and expenses for the Rate Period consist of, and who**
13 **will be addressing these?**

14 A. As discussed above, the expenditures for the Wildfire Plan over the relevant
15 Two-Year period from 2021 through 2024, are embedded in the adjustments sponsored by
16 Ms. Andrews. Ms. Andrews, therefore, speaks to Wildfire’s O&M expenses and net capital
17 additions, in her testimony. She also discusses the application of the Wildfire O&M balancing
18 account approved in the Company’s last case, as well as any benefits being reflected within
19 the balancing account on a go-forward basis.

20 **Q. Are there potential operating and maintenance expense offsets (i.e. direct**
21 **benefits) expected as a result of the Company’s Wildfire Plan?**

22 A. The goal of wildfire resiliency is to reduce the overall risk associated with
23 wildfires. In short, the benefits of this plan are largely measured in terms of risk reduction for

1 all parties involved as well as cost avoidance. The Company, however, recognizes a potential
 2 for costs savings and cost shifts from operating and maintenance expense towards capital
 3 investment. The overall impact of cost savings and cost shifts will not be well understood until
 4 the plan is fully operational and longer-term performance data can be obtained and analyzed.
 5 However, one of the objectives of this plan is to reduce the number of equipment failures and
 6 tree-related outages and by doing so, avoid emergency response and customer outage costs.

7 The following Table No. 3 lists a number of potential cost savings opportunities
 8 associated with the Wildfire Resiliency Plan.

9 **Table No. 3 – Potential Cost Savings Opportunities**

Plan Element	Benefit	Cost Savings/Shift
<i>Annual Risk Tree and Customer Driven Right Tree Right Place</i>	Improved system performance (fewer outages)	Reduced spending on emergency response and unplanned repairs
<i>Digital Data Collection</i>	Automates data gathering process for vegetation and structure condition inspection	Reduces field inspection activities. Enables computerized quality analysis & control
<i>Grid Hardening</i>	Improved system performance (fewer outages)	Reduced spending on emergency response and unplanned repairs
<i>Situational Awareness (Communications & Control Systems)</i>	Enables remotely monitoring and controlling equipment	Reduced service-related truck rolls
<i>Operations & Emergency Response</i>	Better prepared & equipped first responders	Reduces risk of injury or accident

17 It should also be noted that this portrayal of program-level spend estimates does not
 18 differentiate between incremental and embedded cost elements. The bulk of Plan elements,
 19 however, including enhanced risk-based vegetation management and grid hardening, which
 20 represent additional activities and incremental costs, are discussed below.

21 **Q. How will any offsetting benefits be captured in the form of O&M savings?**

22 A. As discussed by Ms. Andrews, the operation of the balancing account for O&M
 23 costs will be net of cost savings, thereby capturing over time any embedded cost savings.

1 **IV. GRID HARDENING**

2 **Q. Please describe your Grid Hardening programs in more detail.**

3 A. Grid Hardening is the single largest capital investment in the Wildfire Plan.
4 Grid hardening programs are key to protecting both our customers and our electric
5 transmission and distribution systems from wildfire risk. Grid Hardening comprises 87% of
6 the total wildfire capital expenditures over the ten-year period of the Plan. It includes elements
7 designed to reduce the number of spark ignition events and to make our system more resilient
8 to the impacts of wildfire. Grid Hardening comprises the programs described below.

9 **Distribution Infrastructure Upgrades**

10 This includes replacing aging and deteriorated poles, replacing wood crossarms with
11 fiberglass,¹¹ changing out obsolete copper wire with more resilient modern steel reinforced
12 aluminum wire, installation of wildlife guards to reduce animal-related events, eliminating
13 uninsulated open wire secondary conductors, installing wedge connected stirrups¹² to provide
14 protection and strength at hot tap connection points, and undergrounding conductor on a case-
15 by-case basis when cost-justified. The Grid Hardening program existed at Avista before the
16 Wildfire Plan, but was condition-based and aligned with reliability objectives. The Wildfire

¹¹ In the early 2000s Avista, like many within the industry, began installing fiberglass crossarms in new construction and replacing wood crossarms with fiberglass. This virtually eliminates fires on poles, as the wood against wood of the old structures allowed electrical tracking under some common weather conditions, creating spark events. Source: John Lauletta, "The Industry's Most Definitive Pole Fire Fact Sheet," <https://www.exacterinc.com/resources/uploaded/Brochures/Exacter%20Pole%20Fire%20Fact%20Sheet%20Final.pdf> In addition, these crossarms are inherently self-extinguishing so perform well in fire situations. Source: Megan Headley, "Utilities Ready to Invest in FRP Solutions," March 5, 2020, <http://compositesmanufacturingmagazine.com/2020/03/utilities-ready-to-invest-in-frp-solutions/> Avista has never experienced a pole fire with a fiberglass crossarm.

¹² The traditional hot line tap is attached via a bolt. Over time this type of connection can come loose and arc and spark and can melt through the conductor, allowing it to drop to the ground. The wedge connected stirrup device prevents the hot tap from being directly connected to the conductor, reducing spark potential, and the stirrup attaches in such a way that if the connection loosens and if the stirrup melts, the conductor is still intact and does not fall to the ground.

1 Plan's Distribution Grid Hardening program is focused on feeders specifically located in high
2 fire threat districts and is targeted primarily on safety objectives.

3 **Steel Pole Conversion**

4 Avista has systematically replaced wood transmission poles and structures with steel
5 since 2006, typically for poles which were damaged or failed, or in the course of routine
6 transmission line build projects. With the Wildfire Plan, this replacement effort is now focused
7 on making the transmission system resilient to wildfire in high fire threat areas. The Company
8 has created a prioritized list of wood structures to be replaced with steel based upon WUI zone
9 location, historical fire patterns, and high canopy areas where steel poles would be the best
10 choice versus low-vegetation areas where fire protection may be provided with fire mesh
11 wrap.

12 Steel poles have the added benefit of increasing reliability, as they are less likely to
13 fail. Steel poles are stronger and less prone to wind damage, catastrophic "domino effect"
14 failure when a tension release can cause a long line of consecutive poles to snap,¹³ and
15 structural failure, which can lead to an ignition if it results in a wire down. Steel poles are
16 resistant to the impacts of fire, thus increasing resiliency.¹⁴

17 Steel poles that are incorporated within a steel structure that includes a steel cross arm,
18 commonly referred to as an H-Structure, provide more resistance to failure from severe
19 weather events. Avista's experience indicates that wooden crossarms are more susceptible to
20 failure than steel cross arms when they are incorporated into steel transmission structures as

¹³ Snyder, Dan, "Steel Poles Are Strong, Cost-Effective Option for Distribution System," https://electricenergyonline.com/print_article.php?ID=243

¹⁴ McQuillan, Lawrence J., Park, Hayeon Carol, Summers, Adam B, Dwyer, Katherine, "California Wildfires: Key Recommendations to Prevent Future Disasters," June 25, 2019, <https://www.independent.org/publications/article.asp?id=12834>

1 part of the steel pole installation program.

2 **Enhancing Transmission Inspections**

3 Transmission Design Engineering has conducted annual aerial and ground inspections
4 for many years, as required by NERC regulations¹⁵ and Avista’s Transmission Maintenance
5 Inspection Plan (TMIP), which requires inspection of 100% of our transmission lines
6 annually. Current inspection programs (ground and aerial) are geared towards identifying
7 reliability risks (e.g. osprey nests, gunshot insulators, cracked crossarms, woodpecker
8 damage, etc.). The Wildfire Plan adds LiDAR inspections to the existing transmission
9 inspection methods, which will be able to specifically identify and mitigate vegetation-related
10 risk and additional issues such as corroded attachment hardware, ground profile changes,
11 excessive sag, and thermal issues.

12 **Transmission Wood Pole Fire Resistant Wrap**

13 The Company is installing fire resistant mesh wrap on transmission wooden poles in
14 high fire threat areas to mitigate the impact of wildfire to the transmission system. The
15 Company has installed fire-resistant paint on wood poles in low-level vegetation areas for
16 many years and has found it to be effective in protecting our structures in fire events. This
17 paint typically lasts for about 5 years, sometimes longer under the right weather conditions,
18 but must be checked and replaced regularly, as it cracks, chips, and literally falls off the poles
19 over time. Fire resistant mesh wrap is a new product. Avista learned about this product from
20 Southern California Edison¹⁶ and tested it in March of 2020 with positive results. The mesh

¹⁵ NERC FAC-003-4 R6: 100% of applicable (interconnected) transmission lines must be inspected/patrolled at least once a year with no more than 18 months between inspections. <https://www.nerc.com/pa/Stand/Reliability%20Standards/FAC-003-4.pdf>

¹⁶ Southern California Edison “2020-2022 Wildfire Mitigation Plan,” U 338-E, February 7, 2020, page 5-4, <https://www.sce.com/sites/default/files/AEM/SCE%202020-2022%20Wildfire%20Mitigation%20Plan.pdf>

1 has been proven to be more effective than the paint for approximately the same installation
2 cost per pole, requires no maintenance, and has an estimated life of over 20 years. The
3 Company is moving away from paint after any existing inventory is used up and moving
4 strictly to fire mesh wrap for pole protection.

5

6 **V. ENHANCED RISK-BASED VEGETATION MANAGEMENT**

7 **Q. Please describe the Wildfire Enhanced Risk-Based Vegetation**
8 **Management Program.**

9 A. The Enhanced Risk-Based Vegetation Management Program is a major O&M
10 expenditure category in the Wildfire Plan. Avista has had a robust vegetation management
11 program in place for many years. The existing program consists of routine maintenance cycle-
12 trimming and risk-tree inspection and mitigation. In the past, these were focused on about
13 1,500 miles (20% of the system) annually. In 2020 this existing program was separated into
14 two programs based on the new Wildfire Resiliency Plan: Routine Maintenance and Risk-
15 Tree Identification and Mitigation (“Risk-Tree”). Each of these programs have different
16 scopes and budgets in order to continue our routine cycle trimming and to give additional
17 focus to risk-trees as per the Wildfire Resiliency Plan.

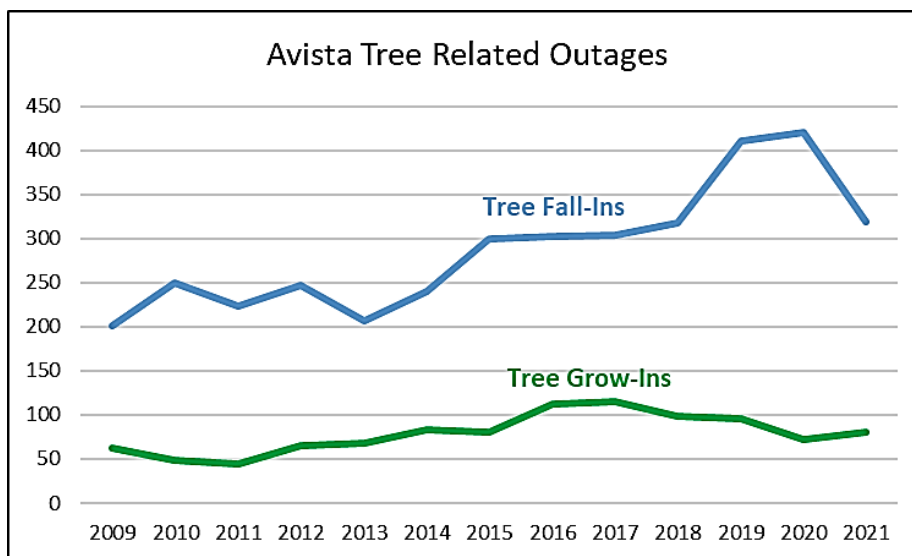
18 With the additional focus on protecting lives and property from wildfire, the Wildfire
19 Plan Risk-Based Vegetation Management Program has also enhanced the existing tree
20 trimming program with additional measures: 100% risk-tree identification on an annual basis
21 versus a five-year cycle, as well as transmission LiDAR and distribution satellite data
22 collection in order to identify risk-trees and existing or potential vegetation issues. In addition,
23 we have added two new programs, Fuel Reduction Partnerships, and Customer Choice Right

1 Tree Right Place as described below.

2 **Q. Please explain the Risk-Tree Identification and Mitigation Program.**

3 A. Avista collects data related to outages caused by tree “grow-ins” and tree
 4 “falls-ins.” Analysis of this data shows that trees falling into our lines account for many more
 5 outages than tree grow-ins (see Illustration No. 4 below). The Company’s existing vegetation
 6 management efforts target dead, dying, diseased or structurally defective trees on both the
 7 transmission and distribution systems. Based on the Wildfire Plan recommendations, this
 8 existing risk-tree program will be migrated from a 5-year cycle (20% of the system per year)
 9 to an annual risk tree inspection (100% of the system per year) of the distribution system,
 10 focused on rural areas in our service territory that have the highest potential fire threat.

11 **Illustration No. 4 - Tree Related Outages**¹⁷



12
 13
 14
 15
 16
 17
 18
 19
 20 **Q. Please discuss the use of Transmission LiDAR Imaging.**

21 A. Avista inspects transmission powerlines via ground and aerial patrols each year

¹⁷ From 2009 to 2020 our outage data indicates 948 incidents of tree grow-ins (average of 79 per year) compared to 3423 tree fall-ins (average of 285 per year).

1 as part of our NERC compliance requirements. To enhance our vegetation inspections related
2 to wildfire risk, Avista added the supplementary layer of LiDAR imagery and data collection
3 for the transmission grid. LiDAR is a laser survey technique that is highly accurate and able
4 to identify tree health as well as tree height and distance from powerlines. It can clearly
5 identify dead, dying, or diseased trees both inside and outside our corridor rights-of-way,
6 tracks vegetation growth over time, and is very accurate in calculating fall-in risk. LiDAR
7 works well for transmission inspections because it provides a high level of detail and accuracy,
8 including the placement of the conductor in the corridor, so areas where vegetation might
9 impact the lines are identifiable. Wide transmission corridors (versus the narrow or non-
10 existent corridors around most distribution lines) make it easy for a helicopter or airplane to
11 fly over them to collect LiDAR data. Beginning in 2022, the transmission system will be
12 inspected about twice a year using LiDAR.

13 **Q. What about imaging for the Distribution system?**

14 A. For the distribution system, we use a satellite-based methodology which allows
15 for a system-wide approach rather than conventional corridor collection (e.g. LiDAR) because
16 it works very efficiently for the compact trunk-and-lateral, non-linear configuration of the
17 distribution system, which lacks well-defined flyable corridors. Satellite-based data, however,
18 is not as sophisticated as LiDAR, requiring several passes over the system to collect the data
19 needed. In addition, satellite images are not detailed enough to include conductor placement.
20 However, with satellite imaging, successive overpasses are paired with computer machine
21 learning algorithms, commonly referred to as artificial intelligence (AI), to effectively assess
22 the risk of both tree encroachment (grow-in) and strike potential (fall-in), thereby providing a
23 data-driven approach to identifying and managing the risk of vegetation encroachment on our

1 distribution system.

2 We believe that the detailed, over-time analysis provided by the LiDAR and satellite
3 tools will change the way our Vegetation Management programs are managed. Because these
4 images are taken on a regular basis, they show us where vegetation risk exceeds both
5 reliability and fire mitigation thresholds and give us valuable information regarding the
6 location of problem (or potential problem) vegetation issues over time. The analysis provided
7 is invaluable in directing planners and line clearing crews to specific locations on the system
8 to perform maintenance and mitigate risk trees rather than the traditional method of working
9 on an entire circuit or polygon. This data gives us the ability to send crews to the areas of
10 greatest need with accuracy. The satellite system is also artificial intelligence-integrated, so
11 the model will learn with each flight, combining historical data with specific tree species and
12 growth cycles. The models will essentially learn Avista's system and the vegetation around
13 our lines. Both of these technologies allow planning work in a more precise and predictable
14 way, streamlining our vegetation management programs and helping to maximize their value.

15 **Q. Have you also developed fuel reduction partnerships?**

16 A. Yes. We are actively engaged with several land management agencies to
17 financially assist them with fuel reduction near our facilities. This includes mitigating dead
18 trees on or adjacent to Avista-owned facilities and corridors, thinning small diameter trees,
19 and removing brush. As an example, the State of Idaho identified several communities that
20 Avista serves with overhead electrical service that they classify as communities at risk of
21 wildfire. Avista can work with the State to help pay for fuels reduction in order to reduce the
22 potential for spark events. While this benefits the customers in that area directly, it also will
23 have a positive impact in developing additional partnerships in Idaho counties, which would

1 ideally lead to partnerships with fire suppression and prevention agencies. Current
2 discussions are also underway with the Washington Department of Natural Resources to
3 develop similar efforts.

4 **Q. What is meant by “Customer Driven Right Tree Right Place”?**

5 A. Avista is spearheading a new program we call “Customer Driven Right Tree
6 Right Place.” This program is designed to work proactively with customers in elevated fire
7 threat areas who have tall-growing trees under or adjacent to our powerlines. Over the next
8 few months, we will be piloting a program to contact these specifically identified customers
9 with an offer to replace trees which are likely to fall into or grow into our lines with a low
10 growing variety at no cost to the customer. We see a real win-win here as we protect our
11 customers from a potential hazard situation and reduce reliability risk.

12 **Q. What kinds of partnerships has Avista developed?**

13 A. Avista has always had good relationships with firefighting agencies that have
14 jurisdiction on the lands that our facilities occupy. These partnerships have been created in
15 part due to Avista’s willingness to quickly respond to fires at the request of fire officials. In
16 2021 we responded to eight separate fire incidents, opening fuses on our distribution facilities
17 to protect firefighters. In addition, we also de-energized two transmission lines at the request
18 of fire commanders last fire season. Avista is recognized as a partner with fire agencies and
19 has been invited to pre-fire season planning meetings, post-fire season reviews, and we have
20 been able to formalize agreements with Spokane County fire districts for expedited response
21 to transmission line trips.

22 **Q. What are you learning/gaining from these partnerships?**

23 A. The benefits of these relationships are too numerous to list. Our external

1 partners have helped design, create, and shape our Wildfire Resiliency Plan since the
2 beginning. They have worked with us in actual fire situations, advised and guided policy and
3 strategy, and shared ideas and best practices to help us make the best possible choices. Synergy
4 is a very powerful force when bringing diverse groups of people together to address an issue
5 that is of concern to them all.

6 Avista has also taken a lead role in information sharing and learning regarding wildfire
7 with other utilities in the Pacific Northwest. Starting in 2019, Avista began organizing and
8 hosting the Pacific Northwest Wildfire Working Group meetings. This group shares
9 information on planning, mitigation strategies, and logistical constraints on a regular basis. In
10 November of 2021, attendees in this meeting included Idaho Power, Portland General Electric,
11 Puget Sound Energy, Northwestern Energy, PacifiCorp, and Chelan County Public Utility
12 District. These meetings have been helpful for all participants in understanding the
13 components of neighboring utilities wildfire plans and the challenges that implementing them
14 has brought.

15 In addition, Avista is an active participant in the Inland Empire Fire Chiefs
16 Association. We were asked to join in their meetings to add input on critical infrastructure
17 capabilities and needs during wildfire and other emergency response. This group includes the
18 Fire Chief of the City of Spokane and the Chiefs of Spokane County as well as the Spokane
19 County Department of Emergency Management and the Spokane County Sheriff's
20 Department. Along with information sharing, this relationship has brought a heightened
21 awareness of how fire and emergency response is coordinated as well as how the utility can
22 integrate into emergency response efforts.

23 Avista is also involved with the Western Energy Institute and other utility-based

1 organizations to gain learning and information-sharing related to emerging issues pertinent to
2 utilities. Recently, the risk that wildfire poses to utilities throughout the West has become a
3 central topic. Along with regular attendance, Avista has shared what we are doing in response
4 to the wildfire threat and have gained a better understanding of what other utilities are doing
5 to address the same issues.

6 7 **VI. SITUATIONAL AWARENESS STRATEGIES**

8 **Q. What are your Situational Awareness Strategies?**

9 A. Avista's Situational Awareness strategies are designed to enable remote
10 monitoring and control of equipment and provide operating horizon risk analytics.
11 Automation equipment will provide "eyes" on some of our most critical infrastructure in high
12 risk areas. Many of Avista's circuit breakers do not support monitoring or control, which
13 means they cannot be remotely operated, requiring manual intervention to make changes to
14 settings or to identify an issue. This may take several hours depending on location and crew
15 availability. Part of the Wildfire Resiliency Plan is installing modern circuit reclosers on
16 circuits deemed potentially at risk. These new reclosers are capable of remote monitoring and
17 operation. The Plan also includes Dry Land Mode operation, which can reduce spark potential
18 significantly, and the Wildfire Fire Weather Dashboard, a computer-based risk analysis
19 system that combines elements of the 7-day weather forecast (National Weather Service) with
20 metrics associated with infrastructure performance and underlying fire risk, helping decision
21 makers see potential fire-related conditions days in advance and giving us more time to
22 prepare.

23 There are four programs under the Situational Awareness part of the Plan: Dry Land

1 Mode Operations, the Fire Weather Dashboard, Substation SCADA Installations, and Dry
2 Land Mode Automation Devices. I will describe these programs in more detail below.

3 **Dry Land Mode Operation**

4 During fire season, the Company transitions into the mode of limiting the number of
5 circuit recloses. This operating mode, which we call Dry Land Mode (DLM), involves both
6 identifying electric circuits that operate in elevated fire threat areas and the reconfiguration
7 of protection systems to allow these protection devices to be remotely and automatically
8 adjusted for wildfire threat based on the operating location. All of these methodologies
9 reduce the potential for spark events and the risk of fire. The Wildfire Plan proposes Dry
10 Land Mode with four levels of reclosing operations:

- 11 1) Non-Fire Season Mode – Normal operations where circuit breakers automatically
12 reclose multiple times before locking out, with a focus on reliability.
13
- 14 2) Base Level Dry Land Mode – If a circuit is set to this protection level, when it trips
15 it waits a predetermined length of time then recloses to test the circuit. If it tests
16 bad the second time it will stay off until manually inspected before being placed
17 back in service.
18
- 19 3) Elevated Risk: Fire 2 Shot – A circuit placed at this protection level it will stay off
20 if it trips and tests bad. There is no time delay. This allows the circuit to close back
21 in for temporary faults but de-energizes for permanent faults by tripping off the
22 breaker.
23
- 24 4) Extreme Risk: Fire 1 Shot – Circuits considered in extreme danger are configured
25 for instantaneous tripping and non-reclosing so if the circuit trips, it does not test
26 or try to reclose. It stays off until it is inspected and released back into service.
27 This extreme protection level will only be used for severe weather conditions. This
28 level of protection operates at significantly reduced energy levels and once the
29 feeder trips due to a fault condition, mitigates the impact of future system faults
30 due to the feeder being in an off status until the feeder is patrolled and re-energized.
31 This can significantly impact customer reliability, as it may take several hours to
32 patrol the line and mitigate any issues found.
33

34 For extreme weather events exceeding Fire One Shot, the Company will selectively

1 implement de-energization on feeders or sections of feeders as a measure of last resort in
2 coordination with our partners and first responders. This will only be done in a situation where
3 there are no customer impacts or if no other mitigation actions are available, and when it is
4 clear that the safety benefits exceed the cost of shutting off power to customers. We have
5 implemented de-energization at the request of first responders as a course of business
6 throughout our history. As mentioned earlier, in 2021 we responded to eight separate fire
7 incidents to open fuses on our distribution facilities to protect firefighters, and de-energized
8 two transmission lines at the request of fire commanders.

9 **Q. How does this strategy differ from California’s use of Public Safety Power**
10 **Shutoffs?**

11 A. When administering protection using a public safety power shutoff (PSPS),
12 circuits are preemptively removed from service based on calculated level of fire risk. Circuits
13 can be out of service for several hours to several days depending upon conditions as they must
14 be manually inspected before reenergizing. The major difference between Dry Land Mode
15 Operations and PSPS is that Dry Land circuits are only removed from service when an actual
16 fault is experienced on the line, while PSPS circuits are proactively disconnected based on an
17 assessment of risk. Avista selectively de-energizes circuits based on a spectrum of criteria,
18 primarily impacts to customer service and safety, and only as a measure of last resort. As
19 indicated, the PSPS concept is not currently a formal level of our protection plan but the
20 implications of a “California style” PSPS are being evaluated. The Company believes that the
21 trade-off between a perceived and a real threat must be carefully considered, as moving to a
22 PSPS plan similar to what is used in California can have a significant impact on our customers
23 in the number of outages they may experience, in the length of those outages, and the costs

1 involved.

2 **Q. Please elaborate on the Fire Weather Dashboard.**

3 A. During fire season Avista continuously tracks localized weather patterns to
4 identify consistently dry conditions that promote lower fuel moisture, as well as extreme wind
5 conditions, as an acute risk-based warning system for wildfires. Because weather cannot be
6 controlled, Avista desires to prioritize where there is increased potential for wildfire given
7 current conditions, fuel, terrain, and prior ignition events. Avista's Fire Weather Dashboard
8 is our primary tool for identifying transient fire danger potential on our system. The Dashboard
9 is a risk-based model developed using historical data based on our service territory. This tool
10 allows insights into each feeder in the distribution system, providing a risk level based on a
11 robust spectrum of information including wind speed and direction, sustained winds, humidity
12 level, type of vegetation, temperature, condition of equipment, mode of operation, and more.
13 It provides a dynamic look at Avista's daily fire risk and weather conditions, identifying areas
14 and times where problems may arise and when the risk is increasing beyond a desirable point.
15 It provides notice to take actions to mitigate potential risk on individual facilities throughout
16 our system. It has the ability to track current fire paths and relationships to our facilities as
17 well as to estimate potential risk to Avista's infrastructure. When combined with the dynamic
18 operating capability provided by automation equipment, it guides the decision to enable
19 various levels of operations (Dry Land Mode operations) to mitigate risk.

20 **Q. Do you employ Substation SCADA Installations?**

21 A. Yes. Fifteen Avista substations are located in high fire threat districts and lack
22 communications equipment. Another thirty substations require hardware upgrades to support
23 a fully automated Dry Land Mode operating system. We plan to modernize 4-5 substations

1 per year, with forty-five stations capable of remote monitoring and control by the end of 2029.
2 These upgrades will provide the functionality for remote deployment/enactment of DLM, as
3 well as the ability to enact the various protection schemes for dynamic DLM.

4 **Q. And what about Dry Land Mode Automation Devices?**

5 A. Avista has over 240 circuit reclosers (both midline and substation) that require
6 installation hardware or upgraded protection software upgrades to be fully automated, Dry
7 Land Mode capable, and to aid in implementing wildfire protection measures. These 240
8 devices were selected based on the downstream WUI tier zones that are served (Tiers 2 and 3
9 were mandated by the Program, while some Tier 1 were also included based on historical
10 events.)

11 Avista already makes a great effort to reduce the number of “faulted circuits” with
12 programs such as Wood Pole Management, Vegetation Management, and adding
13 sectionalizing devices such as reclosers. Equipment failures, vegetation contacts, wind, snow,
14 and lightning are significant contributors to line faults, and each line fault represents
15 interruptions to electric service. When line faults occur, distribution system protection is
16 called upon to isolate the fault location.

17

18 **VII. OPERATIONS AND EMERGENCY RESPONSE**

19 **Q. Back to the elements of the Plan, please describe your Operations and**
20 **Emergency Response.**

21 A. This part of the Plan encompasses both internal and external resources with a
22 goal of reacting to wildfire threat in a thoughtful, proactive, and coordinated manner, along
23 with the ability to rapidly respond as needed. Its purpose includes building solid working

1 relationships with outside entities and first responders, developing response strategies, and
2 tracking the progress and benefits of the Wildfire Plan programs. That cooperation with third
3 parties has already been discussed.

4 **Weekly Fire Threat Assessment Meetings**

5 During the 2020 and 2021 fire seasons, the Wildfire Team held weekly fire risk
6 meetings to provide updates and information sharing as well as gather feedback from
7 operations managers and other stakeholders. Approximately 75 people were invited to these
8 calls including district managers, communications, system and distribution operations, line
9 crew leaders, legal, and more. These meetings often included personnel from the Idaho
10 Department of Lands and the Washington Department of Natural Resources. These meetings
11 were highly interactive and included a forum for Avista district managers to report on fires in
12 their operating districts including impacts or potential impacts to our infrastructure.

13 **Formalized Emergency Operating Plan**

14 In 2021 the Wildfire team held regular meetings and developed initial policies for
15 working with outside agencies and internal stakeholders during wildfire events. In 2022 the
16 Wildfire Team will enact Emergency Operations Procedures similar to those that exist for
17 storm situations, but which will be specific to issues related to wildfire. The goal is to
18 formalize internal and external processes and develop a consistent approach. This includes
19 defining key roles and responsibilities for personnel, identifying communications channels,
20 and developing strategies for engaging with fire protection professionals and emergency
21 operations agency staff.

22 **Emergency First Responder Training**

23 Another element of the Wildfire Plan is to partner directly with fire protection agencies

1 and to cross-train personnel so that Avista first-responders understand fire incident command
2 structures and their role during an active event and, in turn, fire professionals understand the
3 hazards associated with electric operations.

4 **Expedited Fire Response**

5 As mentioned earlier, in 2020 a Memorandum of Understanding was executed with
6 the Spokane County Fire Department that included the dispatch of fire patrol personnel to
7 transmission-level outage locations. This was a pilot program with Spokane County intended
8 to be extended to other counties.

9 **Fire Ignition Tracking System**

10 Avista's Outage Management System (OMS) is used to track electric outages
11 including causation information such as: tree fall-ins, car-hit-pole, wind, animal, underground
12 cable failure, overhead equipment, pole fires, etc. Fire is listed as an outage category, but
13 generally relates to structure fires and is not typically associated with Avista equipment.¹⁸ The
14 OMS was designed to record actual events based upon cause, not impact, with the goal of
15 repairing or replacing equipment that has or could lead to an outage. Currently we can use the
16 OMS dataset to capture spark-ignition and fire events by searching the text strings of
17 Dispatcher comments.

¹⁸ Many structure fires require Avista to turn off the power onsite to protect firefighters. Thus "fire" may be noted in the logs as the reason personnel were dispatched.

1 **VIII. AVAILABLE WILDFIRE METRICS**

2 **Q. What metrics are you currently collecting related to Wildfire?**

3 A. Our Wildfire programs are tracking a variety of data, statistics, and
4 achievements related to our programs. For example, a decreasing number of tree-related
5 outages should indicate the benefits of our Risk-Based Vegetation Management program. We
6 are also tracking overhead equipment outages and pole fires, as these should be positively
7 impacted by grid hardening investments. However, most of the benefits of the Wildfire
8 programs will not show up immediately. Wildfire metrics are intended to reflect long-term
9 trends on our system. Only long-term trends are truly meaningful here; it is not practical or
10 reasonable to look merely to end-of-year results due to the variability of a variety of factors,
11 most specifically weather conditions. In addition, a marked change in these statistics will take
12 the time it requires to replace thousands of crossarms across the system, change out aged
13 equipment, and mitigate vegetation issues system wide, for example. None of these programs
14 will be completed within a year time frame but will be ongoing and offering continual
15 improvement.

16 We group our Wildfire metrics into three primary categories: Performance,
17 Infrastructure, and Vegetation Management. We also monitor our budgets and actual
18 expenditures, and look at both actual the year-to-date and the five-year average, updated over
19 time.

20 **Q. What metrics are you currently collecting in the Performance category?**

21 A. We collect information about several performance-based elements.
22 Descriptions are below. Related outages for the past five years are summarized in Table No.
23 4 below:

1 **Table No. 4 – 5 Year Primary Outage Issues**

2

Outage Issue	2016	2017	2018	2019	2020
Pole Fires	72	92	79	68	66
Tree "Fall-In"	303	304	317	411	420
Tree "Grow-In"	113	115	99	96	72
Overhead Equipment	650	629	659	655	608

3

4

5

6 **Pole Fires**

7 Pole fires become more pronounced during periods of hot dry weather. In most cases,
 8 ignition occurs between the interface of a wood pole and a wood crossarm. Replacing wood
 9 crossarms with fiberglass crossarms has proven to be effective in reducing pole fires, and
 10 Avista has taken this to heart, as reflected in the distribution grid hardening program. Every
 11 structure in a Wildland Urban Interface (WUI) tier 2 or 3 (elevated or extreme fire threat areas)
 12 will eventually receive a fiberglass crossarm if a wood crossarm is currently in place. This
 13 action should reduce pole fires over time.

14 **Tree Fall-In**

15 Vegetation issues, especially tree fall-ins, are a primary factor in spark ignition. For
 16 Avista, tree fall-ins account for far more tree-related outages than tree grow-ins as mentioned
 17 earlier. We have increased our annual hazard tree program by 80% (full system) and, with the
 18 Wildfire Resiliency Plan, will be completing 100% inspection of the distribution and
 19 transmission systems each year through a combination of boots-on-the-ground, aerial surveys,
 20 LiDAR and satellite imaging. Tree fall-ins are a good representation of the number of dead,
 21 dying, diseased or structurally defective trees impacting our system. Identifying risk trees and
 22 mitigating them will drive down this metric. Decreasing numbers in this category will indicate
 23 the success of our Risk Tree Vegetation Management Program over time.

1 **Tree Grow-In**

2 Left untrimmed, trees and branches can grow into powerlines. Though vegetation
3 management is prioritizing routine trimming in the WUI 2 and 3 areas, we are moving away
4 from cycle-based trimming and toward a risk-based approach, identifying 100% of the risk
5 trees on our system, which should be a more effective way of dealing with this issue. The use
6 of LiDAR and satellite imaging will help identify tree growth over time to highlight the areas
7 to prioritize for mitigation. We anticipate our statistics showing the benefits of this approach
8 over time.

9 **Overhead Equipment**

10 We are tracking events that could result in a primary wire (15 kV) on the ground,
11 which is both hazardous to the public and a fire risk. The involved equipment typically
12 includes broken conductor, failed splices, and failed crossarms. Our Grid Hardening efforts
13 should significantly reduce these types of outages over time as this equipment is methodically
14 replaced, starting in the highest fire threat zones.

15 **Q. Why is there a lack of specific fire data available at this time for the**
16 **analysis of metrics?**

17 A. The Company has not specifically tracked wildfires in the past because our
18 current outage management data is based upon cause, not impact, with the goal of repairing
19 or replacing equipment that has caused or could cause an outage. Avista's Outage
20 Management System (OMS) includes causation information such as: tree fall-ins, car-hit-
21 poles, wind, animal, underground cable, overhead equipment, pole fires, etc. As mentioned
22 earlier, fire is listed as an outage category, but generally relates to structure fires and is not
23 typically related to Avista equipment. Fire information must be obtained by looking through

1 the dispatcher comments. This will be the methodology used until we replace our outage
2 management system within the next few years.

3 **Q. What metrics are you currently collecting in the Infrastructure category?**

4 A. As mentioned previously, we group our Wildfire metrics into three primary
5 categories: Performance, Infrastructure, and Vegetation Management. We also monitor our
6 budgets and actual expenditures, and look at both actual the year-to-date and the five-year
7 average, updated over time. The Infrastructure category program results and 2022 goals are
8 shown in Table No 5. This category has three primary components:

9 **Table No. 5 – Performance Program Category Results and 2022 Goals**

Infrastructure Programs	2020	2021	2022 (Plan)
Distribution Grid Hardening (miles)	61.2	146	200
Transmission Steel Pole Conversion (units)	368	1,016	852
Transmission Wood Pole Fire Resistant Mesh Wraps (units)	1,235	1,938	1,600

10
11 **Distribution Grid Hardening (miles)**

12 Grid hardening includes several elements all focused on reducing fire-likely
13 distribution outages. This includes replacing wood crossarms with fiberglass units, replacing
14 obsolete small copper wire with modern steel-reinforced aluminum conductor, installing
15 wildlife guards, and replacing obsolete equipment and devices. We track grid hardening
16 efforts on a mileage-achieved basis, because each segment that undergoes this procedure is
17 discrete and constructed based upon existing equipment and what is required.

18 **Transmission Steel Pole Conversion (units)**

19 Replacing wood structures and poles with steel specifically in high-canopy areas is
20 highly effective in preventing burndowns and fire induced transmission outages. We set goals
21 for replacing a specific number of wood transmission poles each year, focused in high fire

1 threat districts. We are in the process of refining the prioritization process to include not only
2 fire risk areas, but also historical fire information and topography. We monitor replacement
3 goals while noting that situations outside of our control such as a line suffering unanticipated
4 damage could reprioritize budget dollars.

5 **Transmission Wood Pole Fire Mesh Wraps (units)**

6 As explained elsewhere, transmission wood poles in low vegetation areas that are
7 subject to recurring grass fires can be protected by wrapping the pole with fire resistant
8 materials. Avista has been painting poles with fire resistant paint since the mid 2000s, but as
9 recommended in the Plan, we are moving to a fire resistant mesh wrap which has an effective
10 life of 20 years compared to the 2-5 year life we have experienced with our fire resistant paint.
11 The number of installations completed is tracked year by year.

12 **Q. What metrics are you currently collecting in the Vegetation Management**
13 **category?**

14 A. As noted, we group our Wildfire metrics into three primary categories:
15 Performance, Infrastructure, and Vegetation Management, monitoring budgets and actual
16 expenditures for each, including both actual the year-to-date and the five-year average. The
17 Vegetation category is focused on hazard tree identification and remediation. We track several
18 metrics related to this program including number of hazard trees identified and mitigated,
19 number of miles inspected, and number of satellite (Distribution) or LiDAR (Transmission)
20 miles completed.

Table No. 6 – Risk-Based Veg. Management Program Category Results and 2022 Goals

Risk-Based Vegetation Management Programs	2020	2021	2022 (Plan)
Transmission LiDAR (miles)	850	1,143	1,982
Distribution Satellite Imaging (miles)	n/a	7,675	7,675
Distribution Risk Tree (miles patrolled)	3,429	5,245	7,675
Distribution Risk Tree (miles remediated)	1,649	2,815	TBD
Transmission Risk Tree (miles patrolled)	1,355	2,270	2,270
Transmission Risk Tree (miles remediated)	2,715	1,362	TBD

Q. Do you have a proposed performance-based metric related to the Wildfire Resiliency Program?

A. Yes. As discussed by Company witness Mr. Ehrbar (Exh. PDE-1T), Avista is proposing a Performance Metric related to wildfire resiliency. As we have discussed, Avista's Wildfire Resiliency Program has identified four categories of mitigative-actions related to wildfire: 1) Enhanced Vegetation Management, 2) Grid Hardening, 3) Operations and Emergency Response, and 4) Situational Awareness. All four of the mitigative categories work together, but if there was only a single mitigative action, perhaps the most important would be the inspection and removal of risk trees that are in, or adjacent to, Avista's rights of way. Avista has made a commitment as part of its Wildfire Resiliency Program to inspect 100% of its non-urban distribution system on an annual basis to identify and schedule for mitigation the removal of risk trees that have the potential to contact conductor if they were to fall. Risk trees are those that are dead, dying, diseased or those that exhibit obvious structural defects such as a co-dominate stem and pose an increased fall-in risk with conductor during more severe weather. Therefore, Avista is proposing the following measure:

Measure 11: Wildfire Resiliency Performance Measure - Complete a risk tree inspection of non-urban transmission and distribution electrical feeder miles on an annual basis, and schedule or plan for mitigation.

1 It is proposed that the inspection be completed utilizing multiple methodologies – the
2 use of digital data collection methodologies as well as physical field inspections utilizing
3 certified arborists and/or qualified utility personnel.¹⁹ Successfully achieving the risk tree
4 inspection metric will identify trees to be removed that will reduce potential contacts between
5 vegetation and electrical conductor during extreme weather events. Vegetation, especially
6 tree “fall-ins”, are a primary factor in spark ignitions. For Avista, tree “fall-ins” account for
7 far more tree-related outages than tree “grow-ins”. Analysis of historical Avista tree-related
8 outage data indicates that nearly 90% of all outages that are vegetation related are due to tree
9 “fall-ins”. Again, Mr. Ehrbar provides more information on this performance measure.

11 **IX. WILDLAND URBAN INTERFACE**

12 **Q. Please explain the importance and use of the Wildland Urban Interface.**

13 A. As discussed at the outset of my testimony, we undertook a significant effort
14 to specifically identify Wildland Urban Interface (WUI) zones and associated fire risk areas
15 specific to our service territory. Knowing where the most high-risk areas lie allows us to focus
16 our Wildfire programs where they should have the most positive impact and benefit in
17 protecting both customers and the infrastructure that serves those customers.

18 **Q. How are at-risk customers protected in Avista’s Wildfire Plan?**

19 A. Our goal with this Plan is always to balance reliability with risk and safety for
20 all customers. The aim of the Wildfire Plan is to deliver risk mitigation to customers based
21 upon where our analysis determines the risk to them is highest. Thus, the delivery of risk

¹⁹ The probable inspection methodologies for transmission facilities include LiDAR, visual helicopter, and/or ground inspections. The probable inspection methodologies for distribution facilities included digital data collection and ground inspection.

1 mitigation is irrespective of socioeconomic status. However, we believe that our focus on high
2 fire threat areas will help protect the customers most at risk for wildfire. These are often low-
3 income rural areas that lack robust firefighting capability. To further enhance this effort, we
4 are updating our existing risk maps to include the USDA's Wildfire Risk to Communities
5 map,²⁰ which combines both likelihood of fire with exposure and susceptibility of property
6 damage. This should help us further understand the impact of wildfire to people and property.

7 We also believe that the Wildfire Plan's Dry Land Mode operations will protect
8 customers who are most impacted by outages, such as those dependent upon medical devices,
9 those working from home, customers without access to reliable transportation, those who
10 cannot afford to replace food that might perish, or who need water for themselves or their
11 animals. Under Dry Land Mode operations, these customers will only experience an outage
12 when an actual fault occurs on the line serving them.

13

14 **X. WILDFIRE PLAN UPDATES AND LESSONS LEARNED**

15 **Q. Have you changed the Plan since 2020? If so, what are the primary**
16 **differences between the two?**

17 A. Yes. The initial risk assessments remain sound and are the foundation for our
18 programs. However, the budgets have changed over time as we learn from the implementation
19 of the Plan. Many of the original budget elements were best estimates at the time, and these
20 have been refined to reflect what we have experienced. For example, we now have extended
21 contracts with the LiDAR and satellite providers for digital data collection, so we know
22 exactly what to budget for those programs. We have also combined some smaller programs

²⁰ <https://www.fs.usda.gov/managing-land/fire/wildfirerisk>

1 into the larger groups to streamline and simplify, for example including circuit recloser
2 communications in the general category of Dry Land Midline Reclosers. A few programs were
3 reorganized to more closely align with our experience in working with the Plan and based on
4 what made sense.

5 **Q. What are some of the other “lessons learned” as you have implemented**
6 **your Wildfire Plan?**

7 A. We apply a philosophy of “Plan Do Check Adjust” to our Wildfire Plan and its
8 associated programs and strategies, so we are always looking for improvements through both
9 experience and engagement with internal and external stakeholders. Some specific examples
10 are described below.

11 **2022 WUI Zone Map Refresh**

12 Avista used the 2018 USDA Wildfire Hazard Potential Map (WHP)²¹ to create its
13 initial Wildland Urban Interface Map. This map indicates that 40% of Avista’s electric
14 distribution and 20% of the transmission grids are located in elevated fire risk zones (WUI
15 Tiers 2 and 3). The original data did not reflect the potential impact to communities as well as
16 newly available data does. Because of this, we are currently working on a revision to our
17 wildfire risk tiers to incorporate data from the USDA and U.S. Forest Service called the
18 “Wildfire Risk to Communities Housing Unit Impact Data.”²² This data reflects the potential
19 for housing to be impacted by a wildfire.

20

²¹ “Wildfire Hazard Potential (WHP) for the conterminous United States (270-m GRID), version 2018 continuous (2nd Edition),” 2018, <https://www.fs.usda.gov/rmrs/datasets/wildfire-hazard-potential-whp-conterminous-united-states-270-m-grid-version-2018-continuous>

²² Scott, Joe H.; Brough, April M.; Gilbertson-Day, Julie W.; Dillon, Gregory K.; Moran, Christopher. 2020. Wildfire Risk to Communities: Spatial datasets of wildfire risk for populated areas in the United States. Fort Collins, CO: Forest Service Research Data Archive. <https://doi.org/10.2737/RDS-2020-0060>

1 **Transmission Steel Pole Conversion Prioritization**

2 Metrics suggest that electric transmission assets are vulnerable to the impact of fire
3 but are generally not a significant driver in fire ignition events. The 2020 Wildfire Plan
4 identified 20% of the transmission system as located in Wildland Urban Interface Tiers 2 and
5 3 (elevated and extreme). Starting in 2023, we are refining the Transmission Steel
6 Replacement Program by including fire history. Fire occurrence data is available from a
7 program called Monitoring Trends in Burn Severity (MTBS).²³ This program is managed by
8 the Earth Resources Observation and Science Center (EROS)²⁴ and the USDA Forest Service
9 Geospatial Technology and Applications Center (GTAC).²⁵ It includes names, locations, fire
10 perimeters, acreage, start date, and fire type for all fires over 1000 acres that have occurred in
11 the U.S. between 1984 and 2018. Fire data for 2019 and 2020 was unavailable from MTBS
12 so was obtained from the National Interagency Fire Center (NIFC).²⁶

13 Avista selected the MTBS and NIFC fire maps associated with our service territory
14 and layered them over our transmission system. This allowed us to see the historic fires that
15 have occurred within strike distance of our transmission lines as well as acquire a count of the
16 frequency of the fires near each line, identifying lines or segments most likely to experience
17 fire issues based on past actual events.

18 The Company has a contract with GeoDigital to provide annual LiDAR images of the
19 transmission system for both vegetation management and to aid in inspection studies. The

²³ https://www.usgs.gov/centers/eros/science/monitoring-trends-burn-severity?qt-science_center_objects=0#qt-science_center_objects

²⁴ EROS studies land change based on millions of satellite images it collects. <https://www.usgs.gov/centers/eros>

²⁵ GTAC provides maps of forest service land, insect and disease areas, landscape change, and more. Combined with the EROS satellite images, it creates a comprehensive data source related to monitoring trends in fires, active fire mapping, and predictive services. <https://www.fs.usda.gov/about-agency/gtac>

²⁶ MTBS did not have data later than 2018 available online when this work was done but it was available from NIFC. <https://data-nifc.opendata.arcgis.com/datasets/nifc::wfigs-wildland-fire-perimeters-full-history/about>

1 GeoDigital GIS vegetation dataset can be layered over our transmission line maps to indicate
2 where our lines are in high tree level or forested areas versus low-growth and/or developed
3 areas to aid in prioritizing our resiliency efforts. We identified which areas of our service
4 territory are forested versus low growing areas such as farmland, desert, or developed areas.
5 This segregation is significant from a cost perspective, as it allows us to separate our
6 mitigation efforts into poles in high canopy/forested areas which are candidates for steel
7 replacement, and those in low vegetation areas, which may be adequately protected with fire
8 resistant mesh. The cost for replacement of a wood pole with steel is several thousand dollars
9 per pole versus a few hundred dollars for installing mesh wrap on a pole. Thus, knowing where
10 the poles are physically located, and the geography of the area, has a significant budget impact.

11 **Elevating Out of Base Dry Land Mode (DLM)**

12 Historically, the DLM system has been used in a binary fashion, turned on in July
13 when fire season traditionally begins and then back off in October when it ends. Avista is
14 moving ahead with plans to automate our fire season with DLM operations, which is a multi-
15 faceted operation versus simply on or off. Approximately half of Avista's distribution system
16 is impacted by DLM. We now have capacity to use two additional fire modes (Fire 2 and Fire
17 1 Shot) which significantly reduces fire risk potential but also puts customers at greater risk
18 for service disruptions due to the potential for extended duration of the outage (12-36 hours
19 or more).

20 **Partnerships Create Better Outcomes**

21 As discussed previously, internal and external partners have been the key to our
22 Wildfire Plan from the beginning, including fire protection experts, engineering consultants,
23 federal agencies, peer utilities, and material suppliers, in addition to city, county, state, and

1 tribal governments and state utility commissions. We will continue to build on this expertise
2 during Plan implementation.

3 **Fire Mesh Can Be Installed on an Emergency Basis**

4 Our fire mesh installation team and project managers have developed a high level of
5 speed and efficiency as well as rapid deployment skills. This past summer as a rapidly
6 spreading wildfire headed toward our Cabinet-Noxon 230 kV line, the Wildfire Program
7 Specialist joined with Avista's Transmission Mesh Wrap Project Managers and the Idaho
8 Department of Lands fire crews to determine where and when the fire might impact our line.
9 Working in partnership, the group deployed the mesh wrap crew ahead of the fire to protect
10 these structures.

11 **Digital Data Value**

12 Avista partnered with aerial LiDAR (GeoDigital) and satellite imagery (AiDASH)
13 providers to quantify the vegetation encroachment and tree "fall-in" risk for 100% of both our
14 transmission and distribution systems. This is a valuable addition to manual inspection
15 methods, providing detailed data and analytics across the system. We believe that this is the
16 future of vegetation inspection, combining high levels of accuracy, speed of data collection,
17 and ability to use the results to pinpoint areas for mitigation. We will also use the resulting
18 data in other areas of the Company where possible.

19 **Q. How did Avista's dynamic wildfire risk assessment compare to the actual**
20 **events that occurred in 2021?**

21 A. We are still working on a comprehensive comparison of the events of 2021,
22 but the preliminary findings suggest good correlation between the dynamic forecasted risk
23 and the actual events that took place in the fire season of 2021. The largest wind-driven fire

1 in the Avista service territory was the Ford-Corkscrew Fire north of Spokane and outside Deer
2 Park, which started on August 15, 2021. This fire resulted in a total burned acreage of almost
3 16,000 acres with multiple structures lost. It was the largest non-lightning fire in Avista's
4 service territory during the 2021 fire season, and provided a good data point for size and
5 impact comparison to the projected impact resulting from our modeling efforts. The projected
6 fire risk for our facilities near this fire showed strong correlation to the actual numbers that
7 resulted from that fire. We will continue to analyze available data to summarize the 2021 fire
8 year as we go through the winter, which should provide some information related to the
9 probability of ignition during our elevated fire protection settings.

10 XI. COMMUNICATIONS

11 **Q. With the importance of the Wildfire Plan, does the Company have a**
12 **specific communications plan to inform its stakeholders?**

13 **A.** Yes, it does. A key element of the Company's Wildfire Resiliency Plan is
14 ensuring that Avista stakeholders know the Plan is in place and that the Company is taking
15 the right precautionary steps to reduce the potential for and impact of a wildfire. A strong and
16 effective strategic communications campaign is critical to ensuring broad awareness and to
17 demonstrate Avista's commitment to reducing the impact of wildfires. This communications
18 plan must be directed at all Avista's key stakeholders, including customers, employees, state
19 and local government officials and regulators, law enforcement and fire departments, local
20 media, and shareholders.

21 Our goals in wildfire-related communications are to create awareness of Avista's plan
22 to prevent or mitigate the risk of wildfires, promote the safety and well-being of customers,
23

1 and to engage customers in programs that impact them and their communities. Some
2 examples:

3 ▪ *Avista Connections*: Articles in Avista's mailed and emailed customer newsletter in
4 advance of fire season in May and June help educate customers about Avista's
5 Wildfire Resiliency Plan and in preparing property for wildfires.

6
7 ▪ *Customer email*: Information about wildfire safety and preparation is sent to all
8 customers in early June in preparation for wildfire season.

9
10 ▪ *Department of Natural Resources Wildfire Ready Neighbors Program*: Avista
11 helped promote DNR's new Wildfire Ready Neighbors as it was piloted in Spokane
12 County by including links to the program in customer emails, newsletters and on social
13 media including posts on Facebook, Instagram and Twitter.

14
15 ▪ *Dry Land Mode Specific Communications*: Emails are sent to all impacted customers
16 and press releases are distributed to the appropriate areas of the electric service
17 territory during Dry Land Mode operations.

18
19 ▪ *Telephone Town Hall*: This meeting with community and business leaders was first
20 implemented in July 2021 and will be repeated at least annually due to its success and
21 the amount of helpful information we gained on how our customers are preparing and
22 what is are most concerning to them.

23
24
25 **XII. COMPARISON WITH OTHER UTILITIES**

26 **Q. How does Avista compare with other utilities in terms of costs and**
27 **measures employed?**

28 A. Avista is very proud of our Wildfire Plan. We have created, in a matter of a
29 few years, a comprehensive, thoughtful, carefully planned set of programs that will make a
30 difference in mitigating wildfire risk – and we have implemented them. We partnered with
31 experts from across our industry, fire professionals, state and local agencies, and brought in
32 our own inhouse expertise to ensure that our Plan and its elements are as comprehensive as
33 possible and revised as necessary. When we compare our efforts to other utilities with years
34 of wildfire experience such as those in California, we compare quite favorably to our peers.

1 Though we are implementing almost all of the same programs, we have kept our cost per
 2 customer quite low, as shown in Table No. 7 below.²⁷ In fact, Avista’s spending per-customer-
 3 per-year (including operations and capital) is among the lowest of the group.

4 **Table No. 7 - Wildfire Total Program Cost Comparison**²⁸

Program Total Costs (Combined)	2020 Actual Spend (\$millions)	2021 Forecast Spend (\$millions)	2022 Forecast Spend (\$millions)	Customer Count	3-Year Ave. Cost/Customer
<i>SDG&E</i>	\$569,237	\$646,466	\$669,869	1,400,000	\$448.95
<i>PG&E</i>	\$4,862,464	\$4,955,161	\$5,197,811	5,100,000	\$981.40
<i>SCE</i>	\$1,336,928	\$1,705,672	\$1,785,097	5,000,000	\$321.85
<i>PacifiCorp (CA only)</i>	\$19,416	\$27,772	\$24,015	44,732	\$530.59
<i>NV Energy</i>	\$45,348	\$89,757	\$101,632	1,335,164	\$59.10
<i>Rocky Mountain Power</i>	\$41,681	\$55,692	\$54,934	950,000	\$53.44
<i>Idaho Power</i>	n/a	\$2,006	\$9,465	500,000	\$11.47
<i>Avista</i>	\$5,851	\$22,577	\$33,972	396,000	\$52.53

10 Table No. 8 indicates that Avista also compares quite favorably with others on a “cost
 11 per mile” basis as well.

²⁷ Note that Idaho Power has a very different risk area profile than Avista, with approximately 17% of their total infrastructure in high risk zones versus Avista with about 60% of our infrastructure in elevated risk zones. The Idaho Power % information is based on our discussions with Idaho Power directly. Information that is available: <https://puc.idaho.gov/Fileroom/PublicFiles/ELEC/IPC/IPCE2102/Staff/20210408Comments.pdf> pg. 7-8

²⁸ San Diego: www.sdge.com/sites/default/files/regulatory/SDG%26E%202021%20WMP%20Update%2002-05-2021.pdf, page 7-8.

Portland General Electric: www.pge.com/pge_global/common/pdfs/safety/emergency-preparedness/natural-disaster/wildfires/wildfire-mitigation-plan/2021-Wildfire-Safety-Plan.pdf, pg. 36-37,

Southern California Edison: www.sce.com/sites/default/files/AEM/Wildfire%20Mitigation%20Plan/2021/SCE%202021%20WMP%20Update.pdf pg. 30-31

PacifiCorp: https://www.pacificorp.com/content/dam/pcorp/documents/en/pacificorp/wildfire-mitigation/R.18-10-007_PacifiCorp_2021_Wildfire_Mitigation_Plan_Update_3-5-21.pdf pg. 23-24

Nevada Energy: www.nvenergy.com/safety/ndpp - Download PUC Plan via this webpage. (Note that this was scanned in so is not searchable), pages 35-92, 109, 113, 124. Summary chart on pg. 129-131

Rocky Mountain Power: https://www.rockymountainpower.net/content/dam/pcorp/documents/en/rockymountainpower/rates-regulation/utah/filings/docket-20-035-04/10-05-20-phase-i-revenue-requirement-rebuttal-testimony/07_Mansfield_Testimony_and_Exhibits.pdf pg. 2

Table No. 8 - Wildfire Mitigation Cost Per Mile²⁹

Wildfire Cost Per Mile	Miles of Distribution	Miles of Transmission	Total Line Miles (Approximate)	Average Total Wildfire Mitigation Cost 2020-2022	Wildfire Mitigation Cost Per Mile
<i>SDG&E</i>	22,360	1,920	24,280	\$628,524,000	\$25,886
<i>PG&E</i>	106,681	18,466	125,147	\$5,005,145,333	\$39,994
<i>SCE</i>	91,375	12,635	104,010	\$1,609,232,333	\$15,472
<i>PacifiCorp (CA only)</i>	2,522	729	3,252	\$23,734,333	\$7,299
<i>NV Energy</i>	14,000	1,900	15,900	\$78,912,233	\$4,963
<i>Rocky Mountain Power</i>	n/a	n/a	18,000	\$50,769,020	\$2,821
<i>Idaho Power</i>	27,968	4,830	32,798	\$15,952,500	\$486
<i>Avista</i>	19,000	2,770	21,370	\$20,799,944	\$973

Finally, as Table No. 9 shows, Avista is performing a range of industry-standard grid hardening measures that are largely consistent with our peers.

Table No. 9 - Wildfire Program Component Comparison³⁰

Wildfire Programs	Wood to Steel	Fiberglass Crossarms	Fire Wrap	Covered Conductor	Fuses / Sectionalizing Devices	Small/Bare Wire Replace.	Enhanced Veg. Inspections	Installing Weather Stations / Cameras	Targeted Undergrounding
<i>San Diego Gas & Electric</i>	Yes	Yes	Unknown	Yes	Yes	Yes	Yes	Yes	Yes
<i>Pacific Gas & Electric</i>	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
<i>Southern California Edison</i>	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
<i>PacifiCorp (California only)</i>	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes
<i>NV Energy</i>	Yes	Unknown	Yes	Yes	Yes	Yes	Yes	Yes	Yes
<i>Rocky Mountain Power</i>	Yes	Yes	Yes	Yes	Yes	Yes	Yes	Yes	No
<i>BPA</i>	Yes	n/a	Yes	Unknown	Yes	n/a	Yes	Yes	n/a
<i>Idaho Power</i>	Yes	Yes	Yes	No	Yes	Unknown	Yes	Yes	No
<i>Avista</i>	Yes	Yes	Yes	No	Yes	Yes	Yes	No	Yes

Avista's Wildfire Resiliency Plan is built upon the concept of Plan-Do-Check-Adjust. We are continually evaluating the efficacy of our programs and adjusting them as we see opportunities for improvement. As described above, using our Plan-Do-Check-Adjust methodology we have made some significant improvements in just the past year including:

- Prioritizing steel transmission pole replacements in the highest risk areas based on a spectrum of inputs versus utilizing WUI zone alone.

²⁹ Ibid.

³⁰ Ibid.

- 1 ▪ Differentiating areas where less costly solutions such as fire mesh wraps can provide
2 suitable protection.
- 3 ▪ Significantly improving the inputs to our WUI map to more clearly define risk areas
4 and to specifically include structural and human impact.
- 5
- 6 ▪ Adding additional modeling inputs and capability to our Fire Weather Dashboard to
7 advance our ability to forecast and identify risk.
- 8
- 9 ▪ Actively seeking out and building valuable partnerships and connections to support
10 our wildfire efforts.
- 11
- 12 ▪ Engaging with first responders such as the Washington Department of Natural
13 Resources and the Idaho Department of Lands and other agencies both prior to and
14 during actual fire events, as well as aiding them in reducing fuels near our facilities.
- 15
- 16 ▪ Engaging with and learning from our utility peers and working closely with them to
17 strategize and develop best practices.
- 18
- 19 ▪ Developing and improving our communications with customers around wildfire.
- 20
- 21 ▪ Acquiring digital data for both the transmission and distributions systems for
22 identifying risk trees, providing detailed data about our grid and vegetation related
23 issues for mitigation and reducing fire risk.
- 24
- 25 ▪ Developing Enhanced Dry Land Mode operations to provide a comprehensive scale
26 of risk reduction based upon actual conditions.
- 27

28 **Q. Does this conclude your pre-filed direct testimony?**

29 A. Yes.