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1 BEFORE THE WASHINGTON UTILITIES AND
2 TRANSPORTATION COMMISSION
3 AIR LIQUIDE AMERICA)
CORPORATION, AIR PRODUCTS AND)
4 CHEMICALS, INC., THE BOEING) Docket No. UE-001952
COMPANY, CNC CONTAINERS,) VOLUME VII
5 EQUILON ENTERPRISES, LLC,) Pages 1439 to 1747
GEORGIA-PACIFIC WEST, INC.,)
6 AND TESORO NORTHWEST CO.,)
)
7 Complainants,)
)
8 vs.)
)
9 PUGET SOUND ENERGY,)
)
10 Respondent.)
-----)
11 In the Matter of)
) Docket No. UE-001959
12 Petition of Puget Sound) VOLUME VII
Energy, Inc., for an Order) Pages 1439 to 1747
13 Reallocating Lost Revenues)
Related to any Reduction in)
14 the Schedule 48 or G-P)
Special Contract Rates,)
15 -----)
16

17 PORTIONS DESIGNATED CONFIDENTIAL
18 -----

19 A Hearing in the above matter was held on
20 January 15, 2001, at 9:30 a.m., at 1300 South Evergreen
21 Park Drive Southwest, Olympia, Washington, before
22 Administrative Law Judge DENNIS MOSS and Chairwoman
23 MARILYN SHOWALTER and Commissioner RICHARD HEMSTAD.
24

Joan E. Kinn, CCR, RPR
25 Court Reporter

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1 The parties were present as follows:

2
3 THE COMMISSION, by DONALD T. TROTTER and
ROBERT D. CEDARBAUM, Assistant Attorneys General, 1400
4 South Evergreen Park Drive Southwest, Olympia,
Washington 98504-0128.
5

 PUGET SOUND ENERGY, INC., by STAN BERMAN and
6 TODD GLASS, Attorneys at Law, Heller Ehrman White &
McAuliffe, LLP, 701 Fifth Avenue, Suite 6100, Seattle,
7 Washington 98104.

8 AIR LIQUIDE AMERICA CORPORATION, AIR PRODUCTS
AND CHEMICALS, INC., THE BOEING COMPANY, CNC CONTAINERS,
9 EQUILON ENTERPRISES, LLC, GEORGIA-PACIFIC WEST, INC.,
and TESORO NORTHWEST COMPANY, by BRADLEY VAN CLEVE,
10 Attorney at Law, Davison Van Cleve, P.C., 1300 Southwest
Fifth Avenue, Suite 2915, Portland, Oregon 97201.

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1 P R O C E E D I N G S

2 JUDGE MOSS: Good morning, everyone. We are

3 reconvened in our proceedings in Docket Number

4 UE-001952, styled Air Liquide, et al. against PSE. And

5 I believe this morning we are ready for the Company's

6 case in chief; is that correct?

7 MR. BERMAN: Yes, Your Honor. Before we

8 present our first witness, I just wanted to note we gave

9 several responses to Bench requests on Friday. I never

10 had an opportunity to explain them, and I thought I

11 might spend just a moment to explain what it was that we

12 had provided on Friday.

13 JUDGE MOSS: I think that would be helpful.

14 MR. BERMAN: We have already looked at the

15 response that was provided to Bench Records Requisition

16 Number 8, and I believe that that was marked as Exhibit

17 25. That was the graph of Mid-C prices, of Mid-C

18 forward prices, and I'm not sure that that needs much

19 more explanation. As has been pointed out, the original

20 Bench request asked for the one year forward prices for

21 the past ten weekdays in addition to providing

22 information for the past ten weekdays.

23 In our response to Number 8, we provided

24 weekly data going back through August so that you could

25 get a representative sense of how the flat product for

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1 the year 2001 has varied over time. So that if someone
2 wanted to buy the product for all of 2001 and had tried
3 to buy it in October, you can get a sense of that from
4 the data that we provided.

5 JUDGE MOSS: And that's what you mean when
6 you say flat?

7 MR. BERMAN: Well, flat is a little bit
8 complicated. In general, the numbers that we gather,
9 there are people who buy a peak product which gives them
10 energy during the peak hours of the day, or you can buy
11 an off-peak product. A flat product would generally
12 give you one megawatt through all 24 hours of the day.

13 JUDGE MOSS: Okay.

14 MR. BERMAN: So the prices that are quoted
15 there would be the prices if you bought one megawatt for
16 all 24 hours of the day. So the graph that we show
17 shows that if you bought one megawatt for all 365 days
18 of the year 2001, 24 hours a day, and that would be the
19 price.

20 If you want to break it down by months, when
21 you look at the tabular data on the third page of
22 Exhibit 25, you will see that monthly predictions vary.
23 And the data that's in that tabular exhibit only shows
24 the flat product. So if we were to show more data, you
25 could, for instance, see that there might be variations

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1 in the way the on-peak product varies over time, in the
2 way the off-peak product varies over time, et cetera.

3 JUDGE MOSS: Do you have a sense, Mr. Berman,
4 of how the flat price relates to those other prices you
5 have mentioned, the on-peak and the off-peak price?
6 Does the flat price tend to strike somewhere in between,
7 or are the on-peak and off-peak, say daily prices,
8 generally higher?

9 MR. BERMAN: Well, it's almost always the
10 case that the on-peak price is higher than the off-peak
11 price. That is probably always the case except in a
12 very -- on a forward basis. On a single day basis,
13 there might be an odd situation in a given off-peak
14 hour, but on a forward basis, people always predict a
15 higher price in the on-peak than the off-peak. So
16 there's always a higher price.

17 The flat product is simply buying for all 24
18 hours in a day. So it would effectively be an hourly
19 weighted averaging of the on-peak for the on-peak hours
20 of the day and the off-peak product for the off-peak
21 hours of day.

22 JUDGE MOSS: Then there's a number of things
23 we might want to look at and draw on in making
24 inferences about the market situation and conditions,
25 and, of course, the Schedule 48 and the Special Contract

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1 pricing is an hourly price, isn't it?

2 MR. BERMAN: In Schedule 48 and the Special
3 Contracts, it provides that an hourly price will be
4 used. As we have discussed, in general there's not a

5 separate price quoted for each individual hour.
6 Instead, the indexes provide a price for the on-peak
7 hours of the day and then a separate price for the
8 off-peak hours of the day. So typically there's one
9 number that applies to all on-peak hours and then to all
10 off-peak hours.

11 JUDGE MOSS: And that is the basis for the
12 charges that ultimately end up in the customers' bills?

13 MR. BERMAN: That's right. The one
14 distinction between the contracts being that the
15 Schedule 48 contracts provide for the Mid-Columbia
16 Non-firm Index price, and the Special Contracts provide
17 for the Mid-Columbia Firm Index price.

18 JUDGE MOSS: That's 1.07, as I recall, firm
19 price less 1.07? Mr. Gaines is nodding in the
20 affirmative back there, so I think I got it right.

21 MR. BERMAN: If Mr. Gaines is nodding, I will
22 agree with you.

23 JUDGE MOSS: He's not under oath, but we will
24 take his nod nevertheless.

25 All right, that clears up my questions,

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1 thanks.

2 MR. BERMAN: Okay, so that was the response
3 to Bench Request Number 8. We also provided a response
4 to Bench Records Requisition Number 9. I'm afraid I
5 don't recall what exhibit number you assigned to that.

6 JUDGE MOSS: 26.

7 MR. BERMAN: In Number 26, we were asked to
8 provide, basically to update the analysis that showed
9 what are the running totals of cumulative gains and
10 losses for each customer, but to do it on a present
11 value basis, that is to reflect the time value of money
12 in the calculation.

13 We recognize that there are those who might
14 disagree about what the appropriate present value
15 adjuster might be, and so we did three different
16 calculations using a 6%, 7% and 10% figure, and so you
17 can get a -- there's a range of different available
18 options there depending on which you think is the best
19 number. And we present for each customer at each
20 location the cumulative totals relying on the 6%, 7%,
21 and 10%.

22 And as might be expected, the cumulative
23 totals are different using the present value adjustment
24 than you would find if you were to just use the raw
25 numbers.

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1 JUDGE MOSS: And I noticed in that exhibit as
2 I was reviewing it that there's a reference to
3 compounding. Can you explain to me a little bit the
4 basis for the compounding; how was that done?

5 MR. BERMAN: Your Honor, it was compounded
6 monthly using the specified interest rate, so the theory
7 would be that basically if, for instance, the customer
8 in April of '97 had saved \$10,000, you would assume that
9 they could have taken that \$10,000 and stuck it into an

10 interest bearing account compounded monthly at either
11 6%, 7%, or 10% interest rate, and that \$10,000 would be
12 carried forward to get the present value of receiving
13 \$10,000 that period of time ago. And so each entry in
14 the table for each month that the payments are made
15 would be compounded monthly in that fashion.

16 JUDGE MOSS: And that same principle is
17 applied when the customer pays more than it would have
18 under the other rate schedule as well?

19 MR. BERMAN: That's right. If the customer
20 paid more in any past period, then that would be
21 reflected as well, except you would have a number that
22 goes in the other direction.

23 JUDGE MOSS: Sure, I just wanted to be sure I
24 understood the exhibit. And, of course, I will mention
25 in connection with this one, and it's true with all of

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1 them, if other parties wish to run their own analyses in
2 response to the records requisitions, they may do so,
3 and so that's something that is available to you if you
4 feel that maybe there are some accounting conventions
5 that might be considered differently.

6 MR. BERMAN: We also provided a response to
7 Bench Records Requisition Number 7. I'm assuming that
8 that's Exhibit 24.

9 JUDGE MOSS: You assume correctly.

10 MR. BERMAN: This related to the discussion
11 that occurred on the record relating to the Southern
12 California Edison case in which I had asserted that
13 Southern California Edison had prevailed in its filed
14 rate argument in the federal court in Los Angeles. I
15 think it's worth noting that one could read this
16 transcript differently in that the end result of the
17 hearing that is reported in this transcript is that
18 Southern California Edison's motion for summary judgment
19 in that case was denied.

20 But if you read carefully, you will see that
21 the federal judge found that the filed rate argument did
22 apply to the wholesale prices that were paid in
23 California, but he noted the applicability of the
24 so-called Pike County Exception, which provides that
25 though the state regulator is required to pass on

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1 wholesale procurement cost, that the state regulator
2 does not give up its right to assess whether those
3 wholesale procurement costs were prudently incurred.

4 And the CPUC in that case had raised a
5 question as to whether the costs incurred by Southern
6 California Edison were prudently incurred. The federal
7 judge found that there was a fact question concerning
8 prudence and held over the case to assess the limited
9 issue of whether or not there was any imprudence by
10 Southern California Edison.

11 So I stand by the proposition that this says
12 that the state regulator must pass on costs that were
13 wholesale procurement costs that were incurred by the
14 utility. It must allow the utility to pass on those

15 costs to retail customers even if those costs were
16 incurred in the wholesale markets of today. But there
17 is an issue of whether the costs were prudently
18 incurred.

19 JUDGE MOSS: And I appreciate your candor in
20 bringing that to the Bench's attention. I did review
21 the transcript and found it to be consistent with the
22 remarks you have made to some extent at least. And I
23 will just note that the Natahala Power decision on which
24 the state and the complainant in that case relied in the
25 argument to the judge is, of course, the font, if you

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1 will, of that principle, and the Pike exception is
2 noted, and the judge did leave that question open by
3 denying the motion for summary judgment by the
4 plaintiffs in that proceeding.

5 MR. BERMAN: And the final Bench request
6 response we had provided on Friday was the response to
7 Bench Records Requisition Number 1. I'm not certain
8 what -- I guess that was Exhibit 27.

9 JUDGE MOSS: Well, yes, let me make the
10 record clear on this point, because the way things came
11 in, it led to a dispersal, if you will, of the
12 responses. The responses to Records Requisition Number
13 1 are reflected in part in Exhibit numbers 106, 203, and
14 302 in connection with individual witnesses' testimony.
15 But then there was a supplemental response which is
16 marked as Exhibit 27, and that includes -- I don't
17 actually recall whether it's all of the service
18 agreements or just the balance of them that were not
19 reflected in the other three exhibits that I mentioned.
20 So just so the parties understand, all the material is
21 in there, all the service agreements are in the record,
22 but they may bear different exhibit numbers.

23 MR. BERMAN: It was our intention to provide
24 in that response the balance of the service agreements,
25 so various of the Complainants have put on witnesses,

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1 and we have either ourselves or by tendering them to
2 Staff made sure that each of the service agreements were
3 entered into the record, but several of the Complainants
4 had no witness, and so this covers each of the
5 Complainants who had no witness.

6 JUDGE MOSS: All right.

7 MR. BERMAN: I would note that though we have
8 a service agreement for each of the customers, as you
9 will see when we get into Mr. Gaines's deposition, there
10 have occasionally over time been letter agreements of
11 one sort or another that related to particular detailed
12 aspects of the service that's provided. And in
13 gathering together the service agreements, I believe we
14 did not necessarily capture every one of those more
15 detailed letter agreements. Mr. Gaines will have as one
16 of his exhibits one of the detailed letter agreements
17 relating to Air Liquide. There may be some other letter
18 agreements out there, and we did not try to hunt them
19 all down.

20 JUDGE MOSS: Okay. Does that conclude what
21 you had to present?

22 MR. BERMAN: Yes, it does, Your Honor.

23 JUDGE MOSS: Okay. Does anybody else have
24 anything preliminarily before we have Mr. Gaines take
25 the stand?

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1 MR. CEDARBAUM: Yes, Your Honor. This
2 morning I distributed to the Bench and the parties the
3 Staff response to Bench Request D-1. This was prepared
4 on Friday, so for anyone who can't read my writing, it
5 says in my writing staff response in the upper left-hand
6 corner. The cover sheet is the Bench request itself.
7 If you want me to replace that with something more
8 artful, I can do that.

9 JUDGE MOSS: That's quite all right. That's
10 been marked as Exhibit 28.

11 MR. CEDARBAUM: And I would just note for the
12 record the responsive pages were printed off of the
13 NYMEX web site this past Friday. That was the source of
14 the documentation that was provided in the underlying
15 response.

16 JUDGE MOSS: All right, give me half a
17 second.

18 All right, go ahead, Mr. Cedarbaum, anything
19 else?

20 MR. CEDARBAUM: No, that's it.

21 MR. BERMAN: Your Honor, with respect to
22 Bench Request D-1, as I explained on Friday,
23 Mr. Gaines's job is to engage in power procurement and
24 will be describing at some length how Puget Sound Energy
25 does that. And in the midst of his explanation, we

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1 expect he will answer Bench Request D-1 on the stand.
2 If you have further questions about D-1 that you feel
3 that Mr. Gaines hasn't gotten into, he is very
4 knowledgeable about this information and will do his
5 best to give you further information on that.

6 CHAIRWOMAN SHOWALTER: I'm sorry, which
7 exhibit is D-1?

8 MR. BERMAN: D-1 was a Bench request and the
9 Bench request that asked about how --

10 CHAIRWOMAN SHOWALTER: Oh, 28.

11 MR. BERMAN: -- that asked about NYMEX
12 markets and so forth. We did not provide a written
13 response to that, so there is no exhibit for our
14 response. I was just saying that Mr. Gaines will
15 address that in his oral testimony.

16 CHAIRWOMAN SHOWALTER: I'm just trying to key
17 into what document you're talking about, and I
18 understand you're talking about Exhibit 28.

19 MR. BERMAN: I think 28 is the Staff response
20 to D-1, yes.

21 JUDGE MOSS: I guess I should clear up. The
22 E-mail that's part of the Bench request response to D-1,
23 the one we're talking about, it's got the name Warman,
24 Alan P, at the top. Was that part of the Staff's

25 response?

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1 MR. CEDARBAUM: No, I believe that came from
2 Complainants.

3 MR. VAN CLEVE: That's Complainants'.

4 JUDGE MOSS: Okay, so we have Complainants'
5 response, Staff's response, and we will hear from
6 Mr. Gaines on this subject on the stand, so we will have
7 a very thorough response to Bench Request D-1.

8 Anything else before we call Mr. Gaines?

9 All right, Mr. Gaines, it appears that you
10 are the man of the moment.

11

12 Whereupon,

13

14 WILLIAM A. GAINES,
15 having been first duly sworn, was called as a witness
16 herein and was examined and testified as follows:

16

17 JUDGE MOSS: Just a moment, Mr. Berman.

18 (Discussion on the Bench.)

19

20 JUDGE MOSS: Let's take up one more
21 preliminary matter, and I actually did communicate this
22 to the parties by E-mail yesterday, but you may not have
23 seen that, and I think I have asked this before, but
24 frankly my notes are inadequate to the task. I have
25 been handed at some point or another exhibits, this will
be for Complainants I think, DWS-23 and 24, and I think

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1 I asked you about this on Friday night but I forgot,
2 what are those again, are those going to be supplemental
3 exhibits or keys to some other exhibit?

4 MR. VAN CLEVE: Your Honor, I believe that
5 those will be cross exhibits for Mr. Gaines.

6 JUDGE MOSS: Okay, well, that will come in
7 then in due course.

8 All right, your witness, Mr. Berman.

9

10 D I R E C T E X A M I N A T I O N

11 BY MR. BERMAN:

12 Q. Mr. Gaines, could you state your full name
13 and business address for the record.

14 A. Yes, my name is William A. Gaines. The
15 business address is 411 - 108th Northeast, Bellevue,
16 Washington.

17 Q. And who is your employer?

18 A. Puget Sound Energy.

19 Q. And what position do you hold at Puget Sound
20 Energy?

21 A. I serve as the Company's vice president for
22 energy supply.

23 Q. And what are your responsibilities and duties
24 in that position?

25 A. My responsibilities include the planning,

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1 acquisition, and management of all of the Company's bulk
2 power and gas supply as well as the electric
3 transmission and gas transportation arrangements to move

4 that power and gas from the markets to the load center.

5 Q. How long have you held that position?

6 A. Since February of 1997.

7 Q. What other positions have you held at the
8 Company?

9 A. I have held a variety of positions in the
10 power management area in the Company for about the last
11 22 years.

12 Q. What is your educational background?

13 A. My educational background includes a
14 Bachelor's of Science Degree in Electrical Engineering
15 with specialization in power systems and a Master of
16 Business Administration Degree with specialization in
17 corporate finance.

18 Q. Why don't we get right into it then. Could
19 you please, are you familiar with the merger rate plan
20 that applies to Puget Sound Energy?

21 A. Yes, I am.

22 Q. Could you please explain to me your
23 understanding of the merger rate plan and how it applies
24 to Puget Sound Energy resource management?

25 A. Yes, at a top level, the merger rate plan

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1 provided that for a five year period the Company would
2 charge a stipulated set of retail rates and that during
3 that period it would be free to manage its supply
4 resources and with the objective of reducing the costs
5 of those resources so that the revenues derived from the
6 retail rates would be sufficient to cover the Company's
7 costs.

8 Q. And could you please explain to me the
9 Schedule 48 and Special Contracts and how they relate to
10 resource management for Puget Sound Energy?

11 A. Yes. Under Schedule 48 and the Special
12 Contracts, the industrial customers insisted on
13 purchasing power at essentially the wholesale market
14 rate. And so -- and also there was an understanding at
15 the time that those schedules and contracts were put
16 into effect that the Company would no longer have on
17 obligation to plan and acquire resources for those
18 loads. And so in the Company's power planning and
19 management activities, it no longer does that, but
20 rather uses either its own resources or purchases from
21 the markets to serve those index price loads.

22 Q. Is it correct that the merger rate plan
23 governs rates for customer classes other than those
24 served under Schedule 48 and the Special Contracts?

25 A. Yes, it does, it governs rates for all

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1 customer classes.

2 Q. Would the merger rate plan, would the merger
3 rate plan have made sense if not for Schedule 48 and the
4 Special Contracts?

5 A. Well, Schedule 48 and the Special Contracts
6 were an essential part of the understanding reached in
7 the merger rate plan. And in reliance on that plan, the
8 Company has undertaken certain activities with respect

9 to its resource acquisitions and management that it
10 would have done differently absent that plan.

11 Q. Could you describe for me some of the things
12 that Puget Sound Energy has done in reliance on Schedule
13 48 and the Special Contracts?

14 A. Yes. Probably one of the most notable things
15 that it has done is it has allowed its resource package
16 through attrition to be at a level that is closer to the
17 core or embedded price load level rather than the total
18 load level including Schedule 48 and the Special
19 Contracts. Had we not had Schedule 48 and the Special
20 Contracts in place, we probably would have acquired
21 additional fixed price supply to serve those loads.

22 In addition, in the nearer term, the company
23 has been engaging in a series of risk management or
24 hedging activities around its existing resource
25 portfolio, taking into account the need to serve some

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1 fixed price loads and some floating price loads, and has
2 tried to arrange its portfolio in a way that it has the
3 appropriate sets of resources to receive each of those
4 classes of loads.

5 Q. How would it impact Puget Sound Energy if the
6 deal in Schedule 48 and the Special Contracts were to be
7 disrupted mid-stream, and if you could focus on the
8 resource planning aspects of that question?

9 A. Well, the specific actions that the Company
10 would need to take would be dependent upon how the
11 Special Contracts and Schedule 48 were restructured.
12 But generally, as I indicated earlier, the Company has
13 allowed some attrition to occur in its load resource
14 balance in reliance on Schedule 48 and the Special
15 Contracts, because probably the safest thing to do from
16 a financial risk point of view is for the Company just
17 to buy in the wholesale spot market the power that's
18 necessary to serve these loads.

19 Q. Now when you say attrition, could you just so
20 the record is clear explain what attrition means?

21 A. Yes. The Company continues to experience
22 growth in its retail loads, and it has not in the last
23 five years added additional resources to cover that
24 growth. There have also been some reductions in the
25 amounts of power to which the Company is entitled under

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1 certain of its long-term power purchase contracts.

2 Q. Is it possible to undo the attrition that has
3 been allowed to occur over the past several years?

4 A. It's really not possible to undo it, no.

5 Q. So in order to make up for that if you have a
6 new obligation to serve customers, what would you have
7 to do?

8 A. The Company would need to go in to the
9 marketplace and either purchase power at present prices
10 or construct resources at present costs.

11 Q. Could you please explain to me your
12 understanding of the respective risks born by various
13 classes of customers and Puget Sound Energy in the deals

14 that we have discussed?

15 A. Yes. In connection with the Schedule 48
16 tariff and the other Special Contracts which have
17 indexed based pricing, the customers through the
18 development of those tariffs and contracts agreed to
19 bear the risks and benefits of the market costs, and the
20 Company is no longer required to acquire long-term fixed
21 price supply for those customers.

22 Q. Would you agree that in contrast to the
23 Schedule 48 and Special Contract customers, that Puget
24 Sound Energy has agreed to bear some measure of risk
25 when it comes to serving other customer classes through

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1 the merger rate plan?

2 A. Yes, that's right, the other customer classes
3 purchase their power at a price that is at least
4 reflective of the company's embedded cost of service.
5 And to the extent that the company's actual costs vary
6 from the costs that are assumed in those rates, that
7 risk falls on the Company.

8 Q. If the company's obligations under Schedule
9 48 and the Special Contracts were altered, would that
10 vary the risk that the Company bears under the merger
11 rate plan?

12 A. Absolutely.

13 Q. Could you explain?

14 A. Well, again, it would depend on the manner in
15 which the Schedule 48 and Special Contract arrangements
16 were altered. But if, for example, they were altered in
17 a way that required the Company to serve those customers
18 at fixed rates, it would put tremendous risk on the
19 Company, because it no longer has fixed price supply to
20 serve those loads. It would need to go into the market
21 and acquire supply at today's costs.

22 Q. In your understanding, does Schedule 48 or
23 the Special Contracts provide an obligation to do least
24 cost planning to serve the Schedule 48 and Special
25 Contract customers?

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1 A. No, the Company has no obligation to plan
2 resources for those customers.

3 Q. And does the Company do least cost planning
4 or long-term planning to serve those customers?

5 A. No, it does not.

6 Q. Is it correct that Puget Sound Energy
7 occasionally enters into discretionary wholesale
8 transactions?

9 A. Occasionally when its resources are surplus
10 to its retail load needs.

11 Q. How are the revenues associated with your
12 discretionary wholesale transactions treated under the
13 merger rate plan?

14 A. During the period of the rate plan, the
15 Company enjoys the benefits and bears the burdens of
16 activities in the wholesale market, either sales or
17 purchases. And, of course, post the rate plan under
18 normalized rate making, those revenues would be credited

19 against costs, power costs for embedded cost service.
20 Q. So at least during the rate plan, it's part
21 of the deal that Puget Sound Energy gets to keep the
22 benefit of any discretionary wholesale transactions that
23 are profitable to the Company?

24 A. Yes, that was the understanding in the rate
25 plan.

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1 Q. In your view, if the profits from those
2 discretionary wholesale transactions were taken away
3 from Puget Sound Energy, would that be consistent with
4 the merger rate plan?

5 A. Not in any way.

6 Q. Do Schedule 48 and the Special Contracts
7 obligate Puget Sound Energy to serve the Schedule 48 and
8 Special Contract customers ahead of discretionary
9 wholesale transactions?

10 A. No, the Company's obligation to serve those
11 customers is spelled out by the terms of the contracts
12 and the tariffs, and generally they provide that the
13 quality of service is dependent upon the availability of
14 power in the wholesale market.

15 Q. Now you have referred to the quality of
16 service, is it correct that quality of service means
17 whether they get service or not?

18 A. That's correct.

19 Q. With respect to the pricing of service, is
20 there anything that links the pricing of service to --
21 that provides -- let me rephrase that.

22 With respect to the pricing of service, is
23 there anything that obligates Puget Sound Energy to
24 ensure that the pricing is somehow better than the
25 pricing for transactions in the discretionary wholesale

1468

1 market?

2 A. No, nothing.

3 Q. I would like you to take a look at an exhibit
4 that has been marked with several different numbers. It
5 was introduced in the Schoenbeck testimony as Exhibit
6 605. It's also been marked in the Puget Sound Energy
7 set of exhibits, but we can stick to 605 if that's
8 what's easiest.

9 JUDGE MOSS: What is the PSE number?

10 MR. BERMAN: It was 1525, Your Honor, and
11 oddly enough, it may be that there are several PSE
12 numbers for it, because it was used as an exhibit in
13 several locations.

14 JUDGE MOSS: All right. Well, to the extent
15 possible where we've got exhibits already in the record
16 such as this one, we'll just rely on the one that's in
17 the record, and you won't need to reintroduce it in the
18 record later. So make a note that 605 is the same as
19 1525, and perhaps if you have other numbers, we will
20 sort that out too.

21 BY MR. BERMAN:

22 Q. Do you have Exhibit 605 in front of you?

23 A. Yes, I do have it.

24 Q. Could you explain what this exhibit is?

25 A. This is a graphical depiction of the

1469

1 Company's monthly loads and resources for the year 2001.
2 It's one of the tools that we use internally in managing
3 the Company's loads and resources. And I note that it
4 is a snapshot of those loads and resources as of June
5 12th, 2000.

6 Q. When you say it's a snapshot as of June 12th,
7 2000, does that mean that it's different today?

8 A. I would imagine it would be quite different
9 today. There are a number of things in the Company's
10 underlying power supply portfolio that are quite dynamic
11 and changing.

12 Q. When you say that they're dynamic, does that
13 mean that they change on an annual basis or a monthly
14 basis, or what does that mean?

15 A. Well, in a limit, they change on a real time
16 basis, they're constantly changing.

17 Q. Could you explain how it is that these things
18 can change on a real time basis?

19 A. I could give some examples. For example, the
20 Company's hydroelectric supply varies as a function of
21 snow pack and stream flow, and we all know how dynamic
22 the weather is. The loads and resources also vary with
23 thermal plant availability. So, for example, if there
24 are either forced or scheduled outages of thermal
25 generators, it would have an effect on these resource

1470

1 bars.

2 And also, these bars are intended to depict
3 the fixed versus variable nature of the Company's power
4 supply resources, and it also depicts which resources
5 are in the money and to what degree. And so as the
6 power and gas market prices change, it would change the
7 top portion of these resource bars.

8 Q. This exhibit has four pages. Could you walk
9 us through each of the four pages and explain what each
10 of the four pages mean?

11 A. Yes. The first page, and it's denoted by the
12 second line of the title at the end with -A, this chart
13 was built based on an average, an assumption of average
14 hydro electric conditions, and it's for each of the 12
15 months of the year 2001.

16 If we turn to page two, it's the same chart,
17 but it's built on the assumption of critical or worst
18 case hydro electric supply.

19 CHAIRWOMAN SHOWALTER: I think it's actually
20 page three of the exhibit; am I right?

21 JUDGE MOSS: That is correct.

22 THE WITNESS: Yes, that's right, I'm sorry.

23 A. Pages four and five of the exhibit are a
24 longer term look at the loads and resources going all
25 the way out through the year 2008. And again, page four

1471

1 is built on an average hydro assumption, and page five

2 is built on a critical hydro assumption. All of those

3 snapshotted as of June 12th, 2000.

4 Q. Looking, for instance, at page five, could
5 you give a general description of what that means that
6 the bars seem to be declining in general each year
7 whereas the line seems to be going up each year?

8 A. Yes, the decline in the resource bars is
9 reflective of the expiration of various of the Company's
10 long-term power supply contracts. The upward slope of
11 the lines is reflective of anticipated load growth. And
12 so you can see that by the time we get to the year 2002,
13 at least under this set of assumptions, the Company no
14 longer has adequate firm resources or at least economic
15 firm resources to serve even its embedded cost loads,
16 let alone the index price loads.

17 Q. Is this what you meant by attrition earlier
18 on in your discussion?

19 A. Yes, exactly, it's the increasing divergence
20 between the load line and the resource bars.

21 Q. So if you suddenly assumed an obligation to
22 serve the Schedule 48 and Special Contract customers,
23 would you have to do something to alter this graph or
24 let's say alter the resource picture?

25 A. Yes, certainly to alter the resource picture.
1472

1 And again, it would depend upon the nature of the
2 service that was required to those loads and the pricing
3 characteristics, but likely the Company would have to
4 acquire additional supply in order to serve those loads.

5 Q. Is it fair to say that on a long-term basis
6 that Puget Sound Energy simply doesn't plan to serve the
7 Special Contract and Schedule 48 customers?

8 A. Yes, that's correct.

9 Q. And that's reflected in the resource graphs
10 that are shown here in Exhibit 605?

11 A. Yes, that's right.

12 Q. Shifting from the long-term planning, could
13 you explain how Puget Sound Energy serves customers on a
14 day-to-day basis?

15 A. Yes. At the top level, what we have tried to
16 do is arrange our portfolio in a way that month by month
17 we have fixed price resources or resources whose costs
18 do not vary with market available to serve our fixed or
19 embedded price retail loads. And so that we have
20 variable priced resources or resources whose prices do
21 generally vary with market available to serve the index
22 price loads such as Schedule 48 and the Special
23 Contracts. And we use a variety of techniques including
24 physical power purchases and sales and financial hedges
25 to try and arrange our month-by-month portfolio supply
1473

1 that way.

2 Q. Now you have referred to month-by-month, on a
3 day-to-day basis, is there a distinction in the way you
4 serve these different classes of customers?

5 A. Not so much on a day-by-day basis.

6 Q. Would it be fair to say that in any given
7 hour, for instance, that you have a set of load, and you

8 work to serve it given the resources that you have?

9 A. Yes, that's right.

10 Q. In earlier testimony in the case, there was a
11 reference to a lot of wholesale trading that was engaged
12 in by Puget Sound Energy, some reference to 3 million
13 data points, et cetera. Could you explain how that
14 wholesale trading fits into the picture of serving the
15 various sorts of load on a day-to-day basis?

16 A. Sure. The Company's overall objective is to
17 manage its supply portfolio in a way that makes supply
18 available at the time that it is needed for loads and to
19 minimize the price risk to the Company. And so the data
20 that was provided in response to the Complainants' data
21 request was a download of all transactions that the
22 Company had done in the wholesale market from January
23 through November of last year, and it included all sorts
24 of things.

25 It included hour-by-hour transactions that

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1 the Company might do if it was surplus or deficit with
2 respect to its loads. It includes day ahead
3 transactions, which is the way that the Company balances
4 the bulk of its supply and deficit. And it also
5 included a very large volume of forward market
6 transactions that the Company enters into either for
7 hedging purposes or for economic optimization purposes.

8 Q. Just to get a sense of what you're talking
9 about, if you could turn to page three.

10 CHAIRWOMAN SHOWALTER: Of Exhibit 605?

11 Q. Of Exhibit 605. Recognizing that this is a
12 dynamic picture so the bars on this graph may not be
13 exactly appropriate, when we look at March 01, there's a
14 suggestion there that there's not quite enough resources
15 in March 01 to actually serve all of the core customers
16 plus the Schedule 48 and Special Contract customers.
17 Would Puget Sound Energy engage in some sort of
18 transactions to deal with that difference?

19 A. Yes, what the Company would try to do is
20 supplement its fixed price resources so that the solid
21 part of the bar would be as tall as the line marked with
22 triangles. In other words, it would try to arrange
23 fixed price supply to serve its fixed price loads. And
24 it might do that either by purchasing fixed price supply
25 or by entering into a fixed for floating price swap and

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1 converting some of what is shown here as variable priced
2 supply into fixed price supply or some combination of
3 those things.

4 Q. When you say a fixed for floating price swap,
5 could you explain what that is?

6 A. Swaps are also known as contracts for
7 differences, and so it would be an agreement with a
8 counter party where the counter party would pay Puget a
9 floating price, and Puget would pay the counter party a
10 fixed price related to the volume of power that needed
11 to be swapped.

12 Q. Is that another word for a hedge?

13 A. Yes, it's one form of a hedge.

14 Q. On a day-to-day basis, if Puget finds after
15 it's engaged in the types of transactions you have
16 referred to that it has some excess supply, what does
17 Puget Sound Energy do with that excess supply?

18 A. If it has excess supply that's economic, it
19 generally sells that excess supply into the wholesale
20 markets, usually on a day ahead or even an hour ahead
21 basis, fairly short term.

22 Q. How does Puget Sound Energy decide where to
23 sell that supply?

24 A. It tries to sell the supply into the market
25 where it can derive the highest value.

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1 Q. Does transmission impact where you can sell
2 your supply?

3 A. Yes, it does. The Company has transmission
4 rights to various points on the Northwest grid, and
5 although the bulk of its transactions are done at the
6 Mid-Columbia, it does frequently utilize the
7 transmission rights to move surpluses to points where
8 they might have greater value.

9 Q. You said the bulk of the transactions are
10 done at the Mid-Columbia. What is the Mid-Columbia?

11 A. The Mid-Columbia is a -- it's the middle
12 stretch of the Columbia River in Washington state where
13 a number of federal and non-federal hydroelectric
14 projects are located and where many utilities have
15 generation and transmission rights. And so it has
16 become a trading hub, if you will, in the wholesale
17 power market.

18 Q. Why would Puget do the bulk of its
19 transactions at the Mid-Columbia?

20 A. A large part of Puget's supply portfolio is
21 power generated at the Mid-Columbia and purchased from
22 the public utility districts there. In fact, Puget is
23 the largest purchaser of power from the Mid-Columbia
24 project, so it has approximately 1400 megawatts of
25 generation capacity there and has a significant amount

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1 of transmission capacity to move power in and out of
2 that point.

3 Q. Do you have comparable trading rights at any
4 other electric power trading hub, or do you have
5 comparable transmission and power supply rights at any
6 other electric power trading hub?

7 A. We do, we have both power and transmission
8 rights at the California/Oregon border owing to our
9 exchange agreement with Pacific Gas & Electric and our
10 ownership interest in the Pacific intertie. We also
11 have power and transmission rights at the Garrison Point
12 in Western Montana associated with our Colstrip supply,
13 and we have 425 megawatts of transmission rights to the
14 Canadian border where we can transact business with BC
15 Hydro.

16 Q. And do you engage in trading at those other
17 locations as well?

18 A. We do, although again, the primary trading is
19 done at Mid-Columbia.

20 Q. And again, why is Mid-Columbia favored over
21 those other locations?

22 A. It is the primary trading point in the
23 Pacific Northwest. It's where all of the marketers do
24 their business. It's a much more liquid point than
25 other points.

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1 Q. Do you know why the marketers prefer to do
2 trading there?

3 A. Yes, because of the liquidity and the
4 multiplicity of players with transmission rights and
5 generation at that point. And as we know, it has become
6 the reference point for various indexes and so forth
7 upon which the futures prices and swap and option
8 contracts are based.

9 Q. And you have referenced certain swap
10 contracts, is it true that Puget actually purchases
11 swaps and options and other derivative products to
12 manage its risks in the power markets?

13 A. Yes, it does do that.

14 Q. In general, when you make those purchases,
15 could you describe how that would work?

16 A. Yes. The derivatives market and hedging
17 techniques can become very complex, but the two basic
18 building blocks are swap contracts and options
19 contracts. And swaps are simply, again, a contract for
20 differences that converts a fixed price into a floating
21 price or vice versa. And an option contract is the
22 right, but not the obligation, to purchase or sell power
23 at a known price at some time in the future. And so
24 those basic building blocks can be used in various
25 combinations to achieve the hedging objective that the

1479

1 Company might have at any particular point in time.

2 Q. Who do you buy those products from?

3 A. There are a variety of participants in the
4 derivatives markets at the Mid-Columbia. Generally,
5 it's the large energy trading companies, Enron, Aquila,
6 Morgan Stanley, Southern Company, Deutsche Bank, so
7 those are the larger players.

8 Q. Do you just call them up, or is there a way
9 that you arrange that transaction?

10 A. There is a very active over-the-counter
11 market or broker market, which is conducted, yes,
12 primarily over the telephone.

13 Q. Is it correct that there's also an exchange
14 that engages in such transactions?

15 A. Yes, the New York Mercantile Exchange
16 launched futures and options contracts at the
17 California/Oregon border and the Palo Verde point
18 several years ago and then just this last summer
19 launched similar contracts at the Mid-Columbia point.

20 Q. Do you normally acquire your derivatives on
21 the exchange?

22 A. No, we do most of our derivatives business in

23 the over-the-counter market with the major energy
24 companies who are market makers at that point.

25 Q. And why is that?

1480

1 A. That market just has become more robust and
2 developed more liquidity. It's easier to do.

3 Q. Do you acquire these derivative products
4 regularly?

5 A. Oh, I would say that we acquire them
6 periodically. The Company has a risk management process
7 that it conducts internally and looks at its load and
8 resource situation several months at a time into the
9 future and evaluates various alternative hedging
10 strategies. And when it determines to put on a
11 particular strategy, then it goes into the forward
12 market and executes either physical or financial
13 transactions to accomplish that.

14 Q. Do you have a rough sense of the last time
15 that you acquired a financial derivative product?

16 A. Yes, for example, we acquired some call
17 options for power supply at the Mid-Columbia for the
18 winter period, November through February of this winter.

19 Q. Do you recall when you acquired those?

20 A. I believe it was during the early part of
21 November.

22 Q. And why did you acquire those?

23 A. Well, in looking forward, we could see that
24 at least on a peaking basis, we had a deficit of supply,
25 and we wanted to control the price at which we might

1481

1 have to acquire that supply. So we purchased call
2 options, which again are the right, but not the
3 obligation, to purchase power at a particular location
4 at a known price.

5 Q. I believe you mentioned that you might engage
6 in financial transactions or physical transactions.
7 Could you explain the difference between the two?

8 A. Yes. A physical transaction would be just a
9 traditional purchase or sale of power such as the
10 utility has always conducted. And the financial
11 transaction would be one of the financial derivatives
12 products, usually swaps or options, that I mentioned
13 before. And so that's the distinction, although there
14 really is often little or no pricing distinction between
15 the two.

16 Q. You say there's often little or no pricing
17 distinction between the two. Could you explain that a
18 little more? Is there an adder that one has to pay in
19 order to get a financial product versus a physical
20 product?

21 A. No, not really. In the power market, as in
22 most mature trading markets, there really is little or
23 no distinction between price for physical transactions
24 or financial transactions. They are fungible as between
25 one another.

1482

1 Q. Let's talk about the load resource balance

2 for the coming year. We have several pages on this
3 graph, and there is the average conditions and the
4 critical conditions, and again I'm referring to Exhibit
5 605. What are the hydro conditions predicted to be for
6 2001?

7 A. We are now beginning to receive the initial
8 forecasts of run off for the Pacific Northwest and
9 particularly the Columbia River basin for the run off
10 season in 2001. The latest forecast that we received
11 was on January the 9th, the so-called January final
12 forecast for the Columbia River, and it shows 76% of
13 average run off for the Columbia River at the Dalles
14 over the period January through September of 2001. That
15 is a very low forecast. In fact, it is among the 4
16 lowest years in the past 30.

17 Q. I'm afraid I don't have the January 9th
18 forecast with me, but if we turn to Exhibit 1401.

19 A. Yes, I'm sorry, this was the forecast issued
20 just before that.

21 CHAIRWOMAN SHOWALTER: Can you wait until we
22 get that, 1401?

23 MR. BERMAN: 1401.

24 MR. TROTTER: Excuse me, Your Honor, we're
25 having trouble finding that.

1483

1 MR. BERMAN: It was tabbed 71 in the books
2 that were distributed by --

3 JUDGE MOSS: Just to perhaps facilitate
4 things as we move along here, the exhibits that are
5 anticipated for Mr. Gaines on direct examination were
6 furnished by PSE under tab numbers PSE-71 through PSE-78
7 in three-ring binders that were furnished to everyone.

8 MR. TROTTER: I don't think we got the
9 binders, but we found it.

10 JUDGE MOSS: Are counsel ready now?

11 MR. TROTTER: Yes.

12 JUDGE MOSS: Okay, and I think the Bench is
13 ready as well, Mr. Berman, thank you.

14 BY MR. BERMAN:

15 Q. Looking at Exhibit 1401, could you explain
16 what that is?

17 A. Yes, this is the January early bird forecast,
18 which is the first forecast of the season.

19 Q. And did I understand you or is it correct
20 that the January 9th forecast that you have referred to
21 is consistent with this forecast?

22 A. Yes, it's very consistent. It's different by
23 only 1%.

24 Q. And on this Exhibit 1401, I see that you have
25 highlighted the Grand Coulee entry; is that correct?

1484

1 A. Yes, that's right, and the reason for that is
2 that the Mid-Columbia projects from which the Company
3 obtains a significant amount of its power supply are
4 directly downstream from Grand Coulee, and so whatever
5 the run off at Grand Coulee turns out to be will
6 determine the amount of generation that the Company

7 obtains over the forecast period.

8 Q. And so if we look across at this column where
9 it says percent and then it says 75, that's the number
10 that you were referring to?

11 A. Yes, that's right.

12 Q. And now it has gone up to 76, you said?

13 A. Yes, that's right.

14 Q. Who puts out this forecast?

15 A. This is a unit of the National Weather
16 Service, it's the Northwest River Forecast Center that's
17 located in Portland, Oregon.

18 Q. Is this something that you rely on in your
19 day-to-day business?

20 A. Yes, very much.

21 Q. I see that you have put a note on the
22 right-hand side of the first page of 1401. Could you
23 explain that note?

24 A. Yes, I did a rough calculation of the
25 difference in generation that the Company will
1485

1 experience between an average stream flow year and a 75%
2 of average stream flow year. And I said here that it is
3 more than 1 million megawatt hours of shortfall. It's
4 actually closer to 1.2 million megawatt hours less
5 generation in a year such as the one that is predicted
6 for 2001 than an average year upon which we typically
7 base our planning.

8 Q. In the resource stack charts that are shown
9 in Exhibit 605, would the type of year that these
10 forecasts predict make it closer to an average hydro
11 year or a critical hydro year?

12 A. It would be very close to the critical year,
13 keeping in mind that that earlier exhibit was a snapshot
14 in time which now is six months old.

15 Q. Now you have said that you might have to
16 acquire as much as 1.2 million megawatt hours of
17 additional power as a result of these forecasts?

18 A. Yes. The way to think about this from a
19 value point of view is that any of this hydro shortfall,
20 whether it's needed to serve load or whether we're
21 otherwise surplus and sold in the wholesale markets can
22 be valued at the market price. And so it's a simple
23 matter to make an assumption about what the market price
24 of power will be in 2001 and apply it to this generation
25 shortfall, and that will be the value impact on the
1486

1 Company versus an average year.

2 Q. So, for instance, if it's 1.2 million
3 megawatt hours and the market price were \$100 per
4 megawatt hour, that would be \$120 Million?

5 A. That's correct.

6 Q. And if the market price were \$200 a megawatt
7 hour, then the impact would be \$240 Million?

8 A. That's correct.

9 Q. Are there other potential contingencies that
10 could impact the amount of value that could be lost to
11 the Company as a result of -- in the electric supply

12 resource management?

13 A. There are. There is always the risk of an
14 unscheduled outage of one of the thermal generators. In
15 fact, we did experience that with one of the Colstrip
16 units for a six week period late last summer. Those
17 things are unpredictable, and so they don't show up in
18 the planning, the load resource graphs here, but they do
19 occur.

20 We also have certain contingent obligations
21 to supply power to third parties, in particular one of
22 our contracts with the Bonneville Power Administration
23 obligates up to supply certain amounts of power to them,
24 and those provisions have not been triggered
25 historically, however, Bonneville has informed us that

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1 in 2001, they will trigger them.

2 And more recently, the federal government has
3 determined that Northwest utilities should be obligated
4 to provide power to California to supplement supplies
5 there.

6 And so any of those things will draw on the
7 Company's available resources.

8 Q. Let's talk about the potential loss of
9 Colstrip. What would be the impact on the Company of a
10 prolonged outage at Colstrip?

11 A. When we lose a Colstrip generator, the value
12 computation is fairly simple. It's the amount of
13 capacity lost multiplied by the number of hours of the
14 outage multiplied by the difference between the market
15 value of power and the incremental operating costs of
16 Colstrip. And for the purpose of this discussion, we
17 can assume that the incremental operating cost of
18 Colstrip is something less than 10 mils a kilowatt hour.

19 JUDGE MOSS: Mr. Berman, would this be a
20 convenient point to take a short break?

21 MR. BERMAN: Certainly, Your Honor.

22 JUDGE MOSS: Okay, why don't we take 15
23 minutes and come back at about 5 after the hour.

24 (Brief recess.)

25 JUDGE MOSS: All right, we will be on the

1488
1 record.

2 Mr. Berman, please proceed.

3 BY MR. BERMAN:

4 Q. Just before the recess, we were talking about
5 potential contingencies that could impact the operation
6 of the Company. In doing your planning, do you try to
7 protect yourself from such contingencies?

8 A. We are trying to do that, and it is much
9 easier, well, it's really not easy in either case, but
10 protecting against price contingencies is one thing, but
11 protecting against volume related contingencies is
12 something else. So, for example, a volume supply
13 shortfall that resulted from poor hydro or a forced
14 outage where timing is unpredictable is difficult to do,
15 but we try.

16 Q. Does it make sense to look at the earnings

17 that Puget Sound Energy makes in any given day from its
18 energy sales?

19 A. Not really, for a couple of reasons. First
20 of all, the transactions, the power transactions that
21 the Company is engaged in on any particular day may have
22 been engaged in on that day, on the day prior, it could
23 have been engaged in many months prior or even many year
24 prior. And so when you look at an hourly slice of
25 transactions that contains transactions that are entered

1489

1 into at various points in time, those things are not too
2 meaningful. They're kind of apples and oranges and
3 coconuts, if you will.

4 The other reason is that the Company's
5 surpluses and deficits vary seasonally and even within
6 seasons, and they're very dynamic. And so there might
7 be a day, for example, where temperatures are warm,
8 hydro is high, company has significant surpluses and is
9 selling, that might be a very good day. There might be
10 another day where temperatures are low, loads are high,
11 low hydro, forced outages, and the Company would be
12 purchasing a significant amount of power. And so those
13 things are quite variable from day to day, and it's
14 really only meaningful to look at the Company's
15 financial situation over longer periods of time.

16 Q. Does longer periods of time mean on a
17 month-to-month basis?

18 A. Well, not really even on a month-to-month
19 basis because of the seasonality of loads and resources.
20 So it seems to me to make more sense to look over a
21 longer period of time than that.

22 Q. So you're saying that you might make money in
23 a given month but might lose money in another month?

24 A. Exactly, and that certainly has happened over
25 the course of this past year. And make money, again, is

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1 a relative term. We always have to know relative to
2 what. It's a little difficult to look at just a narrow
3 slice of the Company's financial activity and ignore
4 everything else.

5 Q. Let's switch topics right now and move to the
6 Mid-Columbia Index. Could you explain to me generally
7 your understanding of what the Mid-Columbia Indexes are?

8 A. Certainly. The Dow Jones Mid-Columbia
9 Indexes, which are the indexes used for pricing under
10 Schedule 48 and the Special Contracts, are an
11 objectively determined indicator of wholesale
12 transaction prices at the Mid-Columbia. They're
13 prepared by Dow Jones. Dow Jones has specific
14 transaction reporting requirements. There are a number
15 of market participants who report data to Dow Jones,
16 probably 15 or 20 at last count. There's an auditing
17 process that Dow Jones does periodically on the
18 transaction data that is reported. And so far as I
19 know, they are recognized as the most objective and
20 verifiable indexes or indicators of market price at the
21 Mid-Columbia available.

22 Q. Could you explain the process that Puget
23 Sound Energy goes through to report information to Dow
24 Jones for the Mid-Columbia Index?

25 A. Yes, we do that daily. We look at all of our
1491

1 transactions for a day, and for those transactions that
2 fall into the reporting requirements as defined by Dow
3 Jones, we accumulate that data and turn it in to them
4 daily.

5 Q. In what form do you turn it in?

6 A. I believe we fax it to them.

7 Q. Does Dow Jones use all the data you provide
8 them?

9 A. Not necessarily. In talking with the people
10 at Dow Jones who prepare the indexes, they do
11 occasionally do some filtering of data and some
12 reasonableness checking, so that if data falls outside
13 of a range, they may exclude it from the index on any
14 particular day.

15 Q. Do you know all the criteria that are used by
16 Dow Jones in doing that filtering?

17 A. No, I don't.

18 Q. So do you know what percentage of the
19 transactions that you report to Dow Jones are actually
20 reflected in the Dow Jones Index?

21 A. No, I don't.

22 Q. Does Puget accurately report the information
23 to Dow Jones?

24 A. Yes, absolutely.

25 Q. Does Puget ever make any effort to withhold
1492

1 information from Dow Jones?

2 A. Never, and any suggestion that has emerged in
3 this hearing that Puget is in some way manipulating the
4 index is offensive and ridiculous. It just doesn't
5 happen.

6 Q. There has been a reference to something
7 called net zero transactions. Have you looked into what
8 those transactions are?

9 A. Yes, I have, and it turns out that during the
10 latter part of 2000, Puget was engaging in some
11 transactions at the Mid-Columbia that were designed to
12 relieve the power scheduling burdon on the public
13 utility districts at the Mid-Columbia. In the daily
14 power scheduling process, many of the transactions need
15 to flow through the control areas that are operated by
16 those PUD's, and they're relatively small organizations
17 and have administrative difficulty dealing with the
18 volume of transactions. So Puget was performing a
19 schedule aggregation service, if you will, taking in a
20 number of schedules from counter parties, aggregating
21 them, and providing then only one aggregated schedule to
22 the public utility districts to ease their scheduling
23 burdon.

24 Q. So is it fair to say that because you were a
25 scheduling aggregator that you weren't actually doing a
1493

1 power transaction, you were just providing a service to
2 allow the schedules to work properly?

3 A. Yes, that's right, Puget -- the transactions
4 had no financial effect on Puget.

5 Q. Was anything reported to Dow Jones about
6 those transactions?

7 A. No, we consciously excluded them from the
8 transactions that we reported to Dow Jones.

9 Q. And why did you exclude them from the
10 transactions reported to Dow Jones?

11 A. Because they really weren't transactions that
12 we were engaging in as a principal, and we didn't want
13 any of that to distort the index.

14 Q. Has Puget entered into transactions with
15 other counter parties in an effort to impact the index?

16 A. No, never.

17 Q. Has Puget entered into transactions with
18 other counter parties to alter regional market prices?

19 A. Never.

20 Q. In your view, does the Mid-Columbia Index
21 overstate spot market prices in the region?

22 A. No. My belief has been and continues to be
23 that those indexes are the best representation available
24 of spot market prices at those points. And I think that
25 that's reflected generally in the market, because if you

1494

1 think about it, all of the swap and options transactions
2 that we have been talking about are based on that index.
3 And so all of the major energy companies that trade at
4 that point must have concluded that it's a sufficiently
5 credible index upon which to base the hundreds of
6 millions of dollars of derivative transactions that they
7 do every year.

8 Q. Is the Mid-Columbia Index thinly traded?

9 JUDGE MOSS: We have an objection.

10 MR. TROTTER: I will object to the question
11 as to its foundation without reference as to whether
12 he's referring to the Mid-C Non-firm, Firm, or whatever
13 other index that might be out there or if he's just
14 asking in the aggregate. But as the question is stated,
15 there's no foundation upon which an understandable
16 answer could come.

17 MR. BERMAN: Perhaps the witness could answer
18 in relation to the various indexes and give his opinions
19 on that.

20 A. Yes, I do appreciate that, because I think --
21 I think when we ask about liquidity, we have to talk
22 about it relative to something. And so is the non-firm
23 index more thinly traded than the firm index, yes. Is
24 that new news, no. The Complainants knew that at the
25 time of the complaint case in Schedule 48 last year. In

1495

1 fact, they were warned by the Company about that and
2 insisted instead that their purchases be based on the
3 non-firm index.

4 BY MR. BERMAN:

5 Q. Although the non-firm index may be more

6 thinly traded than the firm index, is it your view that
7 the non-firm index overstates spot wholesale prices in
8 the region?

9 A. No.

10 Q. In general, how does the non-firm index
11 prices compare to the firm index prices?

12 A. Well, that's an interesting question. In the
13 first several years of the index, if you looked at an
14 average, the non-firm index generally tracked a couple
15 of mills below the firm index. The experience this year
16 has been quite different. There have been periods when
17 the non-firm index price is significantly below, and I
18 believe on average it has been below for the year, but
19 there have also been periods where it's significantly
20 above. And so there has been quite a lot of volatility
21 in the delta between the two indexes, particularly in
22 the latter half of this year.

23 Q. I think you said you warned the Complainants
24 about the non-firm index. Could you elaborate on that
25 just a little bit?

1496

1 A. Well, in the proceeding that is now being
2 referred to as the complaint case, the Company pointed
3 out that the non-firm index was based on less
4 transaction volume than was the firm index or than was
5 the blended index which the Company was advocating in
6 that case. But notwithstanding that, the customers
7 insisted and finally prevailed in obtaining pricing
8 based on the non-firm index presumably because, at least
9 at that time, it was tracking a couple of mills lower
10 than the firm index.

11 Q. Let's switch topics again. You have
12 discussed a little bit in your testimony some ways in
13 which Puget Sound Energy has worked to manage risk. In
14 your view, do the customers have any options for
15 managing risk?

16 A. Yes, that was the purpose of the optional
17 price stability provision that was inserted in Schedule
18 48. However, I have to say that even without that
19 provision, the customers are always free to use the
20 derivative markets and the market makers in order to
21 hedge their risk directly.

22 Q. Is it your understanding that some Schedule
23 48 and Special Contract customers have entered into
24 hedges or derivative products on their own?

25 A. Yes, I understand that they have.

1497

1 Q. And is it your understanding that some
2 customers have also arranged price stability through the
3 good offices of Puget Sound Energy?

4 A. Yes, there have been a few that have done
5 that.

6 Q. Has Puget Sound Energy discussed hedging
7 options with the customers over the years?

8 A. Well, it has. The Company has spent a
9 significant amount of time presenting tutorials to the
10 customers about hedging techniques, introducing the

11 customers to major players in the wholesale power and
12 derivatives markets, has acted as a facilitator or a
13 sleeve, if you will, for hedging transactions with
14 certain customers. And so there's a tremendous history,
15 I would say, over the last two years of the Company
16 trying to provide information and assistance to the
17 customers in this area.

18 Q. You said a sleeve, could you explain what
19 that word means?

20 A. Simply a middle person in the transaction.
21 Some of the customers for various reasons found it
22 preferable to do their transactions directly with Puget,
23 and so Puget stood in between, if you will, the customer
24 and the actual provider of the derivative product.

25 Q. You have reviewed the response to Puget Sound
1498

1 Energy's response to Bench request Number 2; is that
2 correct?

3 A. Probably, but I don't recall which one it
4 was.

5 Q. That is the very, very thick response that
6 has various options and hedging E-mails and
7 presentations.

8 A. Oh, yes, I remember it, yeah.

9 Q. Does that response contain materials that
10 demonstrate the discussions between Puget Sound Energy
11 and the customers over the past several years?

12 A. It does. I think what you will find in that
13 data response is a number of presentation materials that
14 are in the nature of tutorials and backgrounders for the
15 customers about hedging, put on both by the Company and
16 by various third party dealers who the Company has
17 brought in and introduced to the customers. I think in
18 that package of material, you will also find some
19 specific pricing indications that were provided to the
20 customers and at which they could have executed hedges
21 at various points in time.

22 Q. In those materials, there are a number of
23 references to Duke/Louis Dreyfus; could you explain
24 that?

25 A. Yes, there was a period of years early in the
1499

1 Schedule 48 effective period where the Company had a
2 loose alliance with Duke Louis Dreyfus, who at the time
3 was one of the early power trading and marketing
4 companies. And so early in the period, we did use
5 Duke/Louis Dreyfus as a facilitator and as a source of
6 information and price quotes for the customers.

7 Q. Does that alliance still exist?

8 A. No, it does not.

9 Q. Since that ended, have you continued to offer
10 various price stability options to customers?

11 A. We have. We meet with the customers
12 periodically and also on their specific request, and we
13 provide indicative price quotes weekly to a number of
14 the customers showing them forward market prices out
15 many months at which they could fix the price of their

16 power.

17 Q. Could you take a look at Exhibit 1408, which
18 appeared at tab 78 in the materials that Puget
19 distributed prior to the hearing.

20 A. Yes, I have it here.

21 Q. I will wait a moment until everyone else has
22 found it.

23 Could you explain what the materials at
24 Exhibit 1408 are?

25 A. Well, these are examples of the forward price
1500

1 information that we send to the customers weekly, and so
2 it's become more or less a standard format like this
3 where every week we provide a spreadsheet showing the
4 forward market prices out through the end of 2001 and on
5 for a couple of years into the future. And these are
6 swap prices, if you will. These are prices at which the
7 customers could fix their power price if they so choose.

8 Q. Could customers really do deals at these
9 prices, or is this all just theoretical?

10 A. Customers could really do deals at these
11 prices. These are the prices at which the Company
12 executes derivative transactions for its own purposes,
13 so there's no question but what these prices are
14 achievable.

15 Q. Let's talk about other options for dealing
16 with the current market situation. Is it correct that
17 Puget Sound Energy has looked into obtaining temporary
18 additional generation?

19 A. Yes, we're working on that presently, as are
20 a number of utilities in the area. The City of Tacoma
21 has already installed a number of temporary diesel
22 generators in its tide flats area just because of the
23 market price of power, really for the same reasons, I
24 think, that a number of the industrials are doing it.

25 Q. We have heard talk during the hearing about
1501

1 air emission issues related to diesel generation. If
2 there are air emission issues, how could utilities like
3 the City of Tacoma acquire temporary generation and
4 intend to rely on it?

5 A. I think it depends a lot on how long the
6 entity would intend to operate the generator. My
7 understanding is that there are temporary permitting
8 arrangements that allow operation for the short term
9 without special air emissions reduction equipment. But
10 then after that, there's a more formal longer term
11 permitting process which usually requires BACT, best
12 available control technology. So if an entity were
13 planning to rely on those generators for the long run,
14 it would likely be obligated to install this state of
15 the art control technology which is available.

16 Q. You say it is available. Is there control
17 technology that can be applied to temporary diesel
18 generation to control air emissions?

19 A. Yes, it's a technique that's also used for
20 combustion turbine power plants. That's called

21 selective catalytic reduction.

22 Q. Is that kind of like a catalytic converter?

23 A. Yes, it's very much like a catalytic
24 converter in an automobile.

25 Q. I believe one of the witnesses in the

1502

1 Complainants' case said that control technology is only
2 available for permanent generation; is that true?

3 A. That's not my understanding, no.

4 Q. And has Puget Sound Energy investigated the
5 availability of control technology for temporary
6 generators?

7 A. We are presently investigating it, and we are
8 told that it is available.

9 Q. Does Puget Sound Energy use diesel fuel
10 currently to generate power?

11 A. We have been using diesel fuel these last two
12 months or so in our combustion turbines because of the
13 relative price of diesel versus natural gas here in the
14 Northwest.

15 Q. That may confuse some folks who thought that
16 your combustion turbines burned natural gas; could you
17 explain?

18 A. Well, our combustion turbines are dual fuel,
19 so they're capable of burning either natural gas or a
20 liquid fuel such as diesel or jet. And it is true that
21 historically natural gas has been less costly than
22 liquid fuel on a per million btu basis, but with all of
23 the activity in the gas market in the last couple of
24 months, we actually have a situation here where Number 2
25 diesel fuel is less costly, and so that's what we have

1503

1 been doing.

2 Q. Have you encountered any -- let me back up.

3 About how much generation do you have that
4 runs on diesel fuel?

5 A. I believe that presently we're operating
6 approximately 300 megawatts of combustion turbines on
7 diesel fuel.

8 Q. Have you encountered any difficulties in
9 procuring enough diesel fuel for that 300 megawatts of
10 generation?

11 A. No.

12 Q. Has your procurement of diesel fuel for that
13 generation caused a shortage, to your knowledge?

14 A. Well, not that I know of. And I think, in
15 fact, it's reflected in the pricing. Because when we
16 began acquiring this fuel back in early December, I
17 think we were paying about \$1.10 a gallon, and at last
18 report, I think I was told we were paying about 85 or 90
19 cents. And so to the extent that the supply and demand
20 relationship affects price, you could reasonably
21 conclude that there's not a shortage.

22 Q. You mentioned the City of Tacoma obtaining
23 generation. Do you have any more details on that?

24 A. Only that I have been told that the City
25 utility has installed about 40 megawatts of internal

1504

1 combustion diesel generators in its tide flats area, and
2 the reason, of course, is that it also is exposed to the
3 wholesale market price of power, having in 1995
4 diversified a portion of its supply away from the low
5 cost BPA power.

6 Q. Have you heard of other utilities using
7 temporary diesel generation?

8 A. Yes, particularly in California that is
9 happening. And, in fact, the independent system
10 operator in California just within the last several
11 months has conducted a request for proposals for
12 temporary generation in California. Many of the bids it
13 received were for internal combustion diesel. We saw
14 the same thing happen in the mid continent area of the
15 country in the summer of 1998 when there were very high
16 wholesale power prices in that region.

17 Q. Under their contractual arrangements with
18 Puget Sound Energy, do the Schedule 48 and Special
19 Contract customers have the right to use this temporary
20 generation?

21 A. Yes, so far as I know, there's no prohibition
22 against self generation.

23 Q. If rather than installing temporary
24 generation, the customers wanted to install a more
25 permanent generation such as co-generation, do they have

1505

1 the right to do that?

2 A. Yes, I believe so.

3 Q. To your knowledge, do any of the customers
4 have co-generation facilities?

5 A. If they do, it would only be a small amount
6 and which I'm not aware of.

7 Q. Are there any other options available to the
8 customers to deal with high power prices that we have
9 not discussed yet?

10 A. Well, I think broadly we have discussed
11 hedging and forward purchasing of power, and we have
12 discussed self generation, both of which are
13 alternatives available now. Others probably include
14 efficiency improvements in their various industrial
15 processes, which should be economically motivated by
16 these higher prices.

17 Q. To your knowledge, is it true that in regions
18 of the country where power prices have historically been
19 higher than the Northwest that industrial customers have
20 engaged in shifting of load to low cost time periods?

21 A. Yes, I'm sure that that has occurred,
22 although most of my experience has been right here in
23 the Northwest.

24 Q. Are you familiar, for instance, with pumping
25 of water projects in California that has typically

1506

1 occurred in off-peak hours?

2 A. Yes, I'm familiar with the water system in
3 California, California Department of Water Resources and
4 its generation of load patterns where it does most of

5 its pumping at night with lower cost power and then
6 releases the water during the day and actually even does
7 some generation at its pumping facilities.

8 Q. Are you familiar with the term an
9 interruptable load?

10 A. Yes.

11 Q. Is it correct that there are some industrial
12 types of customers around the country who accept
13 interruptable arrangements where they can cut their
14 production when prices are high and increase production
15 when prices are low, when electric prices are low, in
16 order to make a -- to efficiently operate in a volatile
17 power environment?

18 A. Yes, there are a wide variety of different
19 interruptable arrangements, and even in this region, in
20 notably the aluminum industry has operated that way for
21 many years.

22 Q. We have heard at other points in this
23 proceeding of the buy-sell option. Could you explain
24 what the buy-sell option means?

25 A. The buy-sell option is a mechanism that the

1507

1 Company has been exploring with the customers which has
2 the economic effect of taking the customers to market,
3 providing them access to market.

4 Q. Would you say that the buy-sell arrangement
5 gives open access to those customers who want it?

6 A. I would say that for all practical purposes,
7 it is equivalent.

8 Q. Is it correct that Puget Sound Energy has, in
9 fact, filed with this Commission a tariff that would
10 allow buy-sell arrangements by the Schedule 48 and
11 Special Contract customers?

12 A. Yes, we just recently have filed that.

13 Q. Let me shift gears again. Did you look at
14 the revenue analyses and spreadsheets that were prepared
15 by Mr. Schoenbeck and Mr. Lazar?

16 A. I did briefly as Mr. Schoenbeck was
17 testifying, yes.

18 Q. Is the data on those analyses accurate and
19 reliable as you see it?

20 A. No.

21 Q. Could you explain?

22 JUDGE MOSS: We have an objection.

23 MR. VAN CLEVE: Your Honor, I think we have a
24 lack of foundation here where there's been no reference
25 to which specific exhibits that Mr. Berman is referring

1508

1 to.

2 JUDGE MOSS: I think he referred specifically
3 to the spreadsheet analyses performed by Mr. Schoenbeck
4 and Mr. Lazar and that the witness testified he reviewed
5 during their testimony, so that would be the exhibits in
6 those witnesses' testimony.

7 MR. VAN CLEVE: Right, but there's a number
8 of different spreadsheets that have different kinds of
9 analyses that were presented by Mr. Schoenbeck.

10 CHAIRWOMAN SHOWALTER: I have to say in order
11 to understand the answer, I want to know what document
12 we're talking about.

13 JUDGE MOSS: It would be well to be specific
14 to exhibit numbers, Mr. Berman. Would we want to look
15 at 617, for example?

16 MR. BERMAN: I was thinking we could look at
17 Exhibit 1302.

18 JUDGE MOSS: That would have been one of
19 Mr. Lazar's?

20 MR. BERMAN: Yes.

21 BY MR. BERMAN:

22 Q. Do you have Exhibit 1302 in front of you?

23 A. I believe so, yes.

24 Q. Generally speaking, do you believe that the
25 analysis performed by Mr. Lazar in that exhibit

1509

1 accurately reflects the cost of service for Puget Sound
2 Energy?

3 A. No, I don't believe much of anything in this
4 analysis. It's basically swiss cheese.

5 Q. Could you give a general explanation of why
6 that analysis is swiss cheese?

7 A. Well, it's founded on a number of assumptions
8 which are either out of date or wrong. It's founded on
9 a load resource table snapshot as of June last year.
10 There was an eyeballing, I'm told, of the Company's
11 loads and resources in converting the graphs into
12 numerical data. We have -- although we have a June
13 snapshot of loads and resources, we have a December 20th
14 forecast of forward market prices, which happens to be
15 about the highest forward market price of any point in
16 time for the year 2001. I think we have used NYMEX gas
17 prices rather than SUMAS gas prices. I think we have
18 double counted some of the resources. I can't rely on
19 this at all.

20 Q. When you said we in your responses just now,
21 are you referring to Mr. Lazar?

22 A. Yes.

23 Q. I would like you to take a look now at
24 Exhibit 617 prepared by Mr. Schoenbeck, and I will get a
25 copy of that in front of you.

1510

1 And this is a confidential exhibit, but I
2 think we can talk about it without referring to specific
3 numbers. The backup to that exhibit I think was
4 premised on the Lazar analysis. Does it suffer from the
5 same defects as the Lazar analysis you have just
6 described?

7 A. Yes, it's my understanding that it's premised
8 on that, and so therefore, it would have the same
9 deficiencies.

10 Q. In Exhibit 617, there's purportedly an
11 analysis of the incremental cost of serving these
12 various Schedule 48 and Special Contract customers. Do
13 you agree that that analysis accurately measures the
14 costs that should be attributable to those customers?

15 A. No, not at all.
16 Q. Could you explain why?
17 A. There are several reasons. One is that the
18 analysis is out of date. Another is that I'm not sure
19 we have used the right per unit cost information.
20 Another is that at least as I understand it, it is only
21 variable costs and not the full cost of resources.
22 There are just a variety of deficiencies.

23 Q. How about the general premise of both the
24 Lazar and Schoenbeck exhibits, which is to look at the
25 cost of the next incremental unit used to serve these

1511
1 customers; do you agree with that premise?

2 A. Well, I don't know what it has to do with
3 Schedule 48 or the understandings that were reached in
4 the merger rate order, because they don't have anything
5 to do with the incremental cost of resources.

6 Q. Would you agree that it would be a
7 fundamental change to the Schedule 48 pricing and
8 Special Contract pricing to somehow link it to those
9 incremental costs?

10 A. Certainly. Schedule 48 is not a tariff with
11 prices based on incremental costs. It's a tariff with
12 prices based on market indexes. The two are not related
13 and never have been, were intended to be. So it would
14 be a fundamental change, yes.

15 Q. Is Puget Sound Energy willing to accept a
16 unilateral revision by the customers to the index used
17 in Schedule 48 or the Special Contract?

18 A. No, it's not, and there's no provision for
19 that.

20 Q. Is it reasonable to return the Schedule 48 or
21 Special Contract customers to Schedule 49 rates or to
22 some other preexisting rate schedule at this time?

23 A. No, that would be inconsistent with the
24 merger rate plan.

25 Q. Is it consistent with the planning decisions

1512
1 that Puget Sound Energy has made over the past several
2 years?

3 A. No. As I have indicated, we have taken
4 certain actions and actually not taken certain other
5 actions in reliance on our understanding of the pricing
6 under Schedule 48, and as I indicated, many of those
7 things can not be undone. And so it would be
8 inconsistent with our planning actions and inconsistent
9 with the merger rate plan.

10 JUDGE MOSS: Mr. Berman, we're up against the
11 lunch hour, I wonder how much you have remaining?

12 MR. BERMAN: I'm very, very close to wrapping
13 up. I would expect somewhere in the 5 to 15 minute
14 range, probably closer to the 5, just a few final points
15 to wrap up.

16 JUDGE MOSS: Let's press on then.

17 BY MR. BERMAN:

18 Q. Just a few final points to wrap up here.
19 One, I would like to show you what has been marked as

20 Exhibit 1402, which was tabbed 72 in the documents that
21 Puget provided previously.

22 A. Yes, I have that.

23 Q. These are two pages. Could you describe
24 briefly what these two pages are?

25 A. Yes. We went back and plotted the

1513

1 Mid-Columbia Non-firm Index price for the year 2000 and
2 continuing as far as we could into the year 2001, and
3 this first page is a graph of that daily plot. The
4 second page is a plot of the same thing but only over
5 the period since the customers brought their complaint
6 in this proceeding.

7 Q. Is it correct that generally speaking
8 throughout this month that prices at the Mid-Columbia
9 for the non-firm index have been in the \$100 to \$200
10 range?

11 A. Yes, that's right.

12 Q. I have to wrap up a point about the City of
13 Anacortes. What voltage level is the City of Anacortes
14 served at?

15 A. The City of Anacortes owns its own substation
16 and therefore takes delivery at the 115,000 volt level
17 on the high side of that substation.

18 Q. Is that high voltage?

19 A. It is.

20 Q. In your view, is the City of Anacortes
21 eligible for service under Schedule 48?

22 A. Yes, absolutely.

23 Q. And why is that?

24 A. The schedule provides that any high voltage
25 customer is eligible to take service under Schedule 48

1514

1 regardless of its load level.

2 Q. Let's switch gears to Air Liquide. Could you
3 please take a look at Exhibit 1405, which appears at tab
4 75 in the materials previously distributed.

5 A. Yes, I have that.

6 Q. Could you explain what Exhibit 1405 is?

7 A. 1405 is a letter agreement between the
8 Company and Air Liquide which appears to have been
9 executed about the time that Air Liquide went onto
10 Schedule 48 service.

11 Q. Going down the page to the part that has the
12 handwritten bracket on the side, it says:

13 Load may not be transferred from bank
14 one to bank two to avoid high market
15 rates or unavailability of energy.

16 Could you explain why such a provision would
17 be included in the agreement with Air Liquide?

18 A. My understanding is that Air Liquide takes
19 service from the Company under two different rate
20 schedules, both under Schedule 48 and under another
21 schedule, I believe 46, through two different
22 transformer banks. And my understanding of this
23 provision is a requirement that there not be load
24 shifting between the two banks, and the purpose is to

25 avoid gaming of the price.

1515

1 JUDGE MOSS: Mr. Berman, just a minute.
2 We don't have a question pending, Mr. Van
3 Cleve.

4 MR. VAN CLEVE: Your Honor, I'm going to
5 object to the relevance of this line of inquiry. I
6 don't understand how the potential load shifting by Air
7 Liquide relates to the issues in this case.

8 JUDGE MOSS: Well, the letter certainly
9 relates to the relationship between the Company and Air
10 Liquide, one of the Complainants in the case, and I
11 think it's a fair game for examination, so I will
12 overrule the objection.

13 BY MR. BERMAN:

14 Q. I would like to turn your attention now to
15 Exhibit 1406, which doesn't say confidential on it, but
16 pursuant to the discussion on Friday, the Company is
17 designating as confidential because it has information
18 concerning Air Liquide. I think we can discuss it here
19 without actually repeating the numbers, so I don't think
20 we have to go into confidential session to discuss it.

21 JUDGE MOSS: This is 1407?

22 MR. BERMAN: 1406.

23 JUDGE MOSS: I'm sorry, 1406.

24 MR. BERMAN: Which appears under tab 76.

25 JUDGE MOSS: That's right, I have 1406, so

1516

1 that will be marked confidential.

2 MR. BERMAN: So I guess that would be 1406-C.

3 JUDGE MOSS: Correct.

4 BY MR. BERMAN:

5 Q. Mr. Gaines, without describing any of the --
6 without disclosing any confidential information in this
7 exhibit, can you please explain what this page
8 represents?

9 A. This page shows the amount of load served at
10 the Air Liquide facility under each of the schedules I
11 mentioned, Schedule 48 and Schedule 46.

12 Q. Keeping in mind the sentence that we reviewed
13 in the prior exhibit concerning load shifting between
14 the different banks, what does this Exhibit 1406-C show
15 to you?

16 A. It shows to me that in the last several
17 months, Air Liquide has apparently been engaging in some
18 self help by transferring load from the higher cost
19 Schedule 48 bank to the lower cost Schedule 46 bank in
20 apparent violation of the letter agreement that we just
21 looked at.

22 Q. Has Puget Sound Energy authorized Air Liquide
23 to switch load from Schedule 48 to Schedule 46?

24 A. No, we have not.

25 MR. BERMAN: Your Honor, I'm through with my

1517

1 direct examination. I would move the admission of
2 Exhibits 1401, 1402, 1405, 1406-C and 1408, and the
3 other exhibits that were previously marked I will not

4 move.

5 JUDGE MOSS: All right, Mr. Trotter, do you
6 have an objection to one or more of those?

7 MR. TROTTER: No, I'm just standing for a
8 more convenient viewpoint.

9 JUDGE MOSS: All right, then I take it there
10 is no objection to any of these exhibits, and they will
11 be admitted as marked.

12 This would be a convenient time to break for
13 lunch. We will be in recess until 1:15 p.m.

14 (Luncheon recess taken at 12:05 p.m.)

15
16 A F T E R N O O N S E S S I O N

17 (1:20 p.m.)

18
19 JUDGE MOSS: Counsel, if you're ready, I
20 believe, Mr. Berman, that your witness is available for
21 cross-examination.

22 MR. BERMAN: Yes, Your Honor.

23 JUDGE MOSS: All right, then I recollect, I
24 don't have my notes here, but I think that the order we
25 said the Complainants will go first on PSE's witnesses;

1518
1 is that correct? I don't care, tell me.

2 MR. TROTTER: I'm happy to go first and
3 maintain the same order.

4 MR. VAN CLEVE: Doesn't matter to me.

5 JUDGE MOSS: All right, go ahead,
6 Mr. Trotter.

7
8 C R O S S - E X A M I N A T I O N

9 BY MR. TROTTER:

10 Q. Mr. Gaines, I would like to start with the
11 City of Anacortes situation, and could you refer to the
12 tariff Schedule 48, which one copy at least is in tab 2
13 to the Company's brief attachments.

14 A. Yes, I have it.

15 Q. And you said that in your opinion, the City
16 of Anacortes was eligible because they are a high
17 voltage account; is that correct?

18 A. Yes, that's right.

19 Q. And so you interpreted the last phrase of
20 paragraph Roman Numeral I, Arabic 1, that says, "with
21 annual loads over 2.4 average megawatts," that that
22 phrase does not modify high voltage accounts?

23 A. Yes, that's the way that the Company has
24 consistently interpreted the activities.

25 Q. So I take it that the Roman Numeral I,

1519
1 paragraph 2, did not apply since the City of Anacortes
2 does not have multiple primary voltage accounts on the
3 same distribution feeder and that they were aggregating
4 their accounts?

5 A. I believe that's right.

6 Q. I would like to refer you to Exhibit 101,
7 which was one of Mayor Maxwell's exhibits. Do you have
8 that?

9 A. Yes.
10 Q. And I believe Mr. Maxwell testified that this
11 was a document prepared by Puget. Is that consistent
12 with your knowledge, or have you ever seen this before?

13 A. No, I haven't seen this one before.

14 Q. I would like you to look at the first page,
15 projected load, and it shows consistently in the
16 historic kilowatt column a 2.451 average megawatt load.
17 Do you see that?

18 A. Yes.

19 Q. And do you know how that was computed for the
20 City of Anacortes?

21 A. No, I don't.

22 Q. Do you have an understanding of what occurs
23 if a customer has, let's say a 2.4 megawatt condition
24 applies to a customer, the customer has such a load, and
25 then its load consistently on an actual basis is say 1

1520
1 average megawatt, what happens in that context with
2 regard to their eligibility for Schedule 48?

3 A. No, I don't think I do have a perfect
4 understanding of that. Obviously to determine
5 eligibility in the first place, there would necessarily
6 be a backwards look at historical loads. But on the
7 question of whether a customer has to maintain that load
8 for some period of time to remain eligible on the 2.4
9 megawatt standard, I'm just not sure.

10 Q. And can you discuss the hedging opportunities
11 that Puget offered or discussed with the City of
12 Anacortes?

13 A. Probably not all of them. I know that there
14 was one hedge arrangement that was, I don't know if it
15 was offered by the Company, but it was facilitated by
16 the Company to Anacortes, and the counter party in the
17 end determined that it did not want to make the hedge
18 available to such a small load in that particular
19 instance. I'm not sure though that there was an
20 exhaustive search done of the market for alternative
21 products.

22 Q. Is the size of a load a factor for these
23 third parties, according to your experience, in order to
24 offer a hedge?

25 A. It can be when the loads get very small,

1521
1 although, on the other hand, the loads could aggregate
2 together and probably obtain hedges from just about
3 anybody.

4 Q. Was Schedule 48 initially proposed with a
5 condition that customers could aggregate their loads
6 apart from being served on the same distribution feeder?

7 A. I don't know.

8 Q. The order in UE-960696 said that:
9 Schedule 48 would be optional and
10 available to all customers served at
11 high voltage and primary voltage with
12 aggregated loads over 2.4 average
13 megawatts.

14 Do you know what aggregated loads means in
15 that context?

16 A. I'm not sure I know which document you're
17 looking at.

18 Q. It's tab 6 in that same addendum to the
19 Company's brief, the Commission order approving Schedule
20 48 with conditions, page two, under availability.

21 A. It looks to be fairly parallel to the
22 language that's in the tariff itself.

23 Q. So aggregated loads in that context would
24 refer to multiple primary voltage accounts on the same
25 distribution feeder?

1522

1 A. That's my impression, yes.

2 Q. Do you know any Puget customer served under
3 Schedule 48 that received a hedge and had a load under 2
4 average megawatts?

5 A. We don't know about all the hedges that the
6 customers have done.

7 Q. I'm just asking the ones you're aware of.

8 A. No, not that I'm aware of.

9 Q. Do you believe the spot market at the
10 Mid-Columbia as measured by the indexes reported there
11 is a competitive market?

12 A. Yes.

13 Q. Have you always believed that?

14 A. Yes.

15 Q. Do you believe there is no price at which it
16 would be unreasonable to set at retail rates based on
17 Mid-Columbia Indexes for the term of the Schedule 48
18 service agreements and the Special Contracts?

19 A. I believe that to the extent that the
20 customers on Schedule 48 insisted on purchasing at
21 market and subsequently on these indexes that the price
22 level that the index reaches really doesn't have
23 anything to do with fairness. I mean they have agreed
24 to do that.

25 Q. Does your same answer go to the notion of

1523

1 unreasonableness?

2 A. Yes.

3 Q. So if the Mid-C Non-firm Index, and that's
4 the index under which the Schedule 48 service agreements
5 are priced?

6 A. Yes.

7 Q. If that index went to \$3,000 an average
8 megawatt today, that would result in a reasonable price
9 in your opinion?

10 A. Yes, that's right. Keep in mind that what
11 the customers wanted in the beginning was market access,
12 and Schedule 48 was eventually developed as a reasonable
13 alternative at that time to market access. And so had
14 the customers had market access and had they chosen to
15 continue to purchase at index, that's the price that
16 they would be paying. It's the price that anyone else
17 in that market pays.

18 Q. Is there anything inappropriate about using

19 the Mid-C Non-firm Index for purposes of Schedule 48 in
20 your opinion?

21 A. Not that I can think of.

22 Q. Do you understand the complaint in this
23 proceeding is a challenge to the fairness, justness, and
24 reasonableness of the existing tariff structure in
25 Schedule 48?

1524

1 A. I understood that it was a request for some
2 emergency relief.

3 Q. I would like -- you participated in
4 UE-981410, did you not?

5 CHAIRWOMAN SHOWALTER: Can you identify these
6 in addition to the number?

7 MR. TROTTER: Yes, it's the Air Liquide
8 complaint against Puget Sound Energy regarding which
9 index the Schedule 48 called for.

10 A. Yes, I believe I provided an affidavit in
11 that proceeding. I don't recall being a witness.

12 BY MR. TROTTER:

13 Q. You don't recall --

14 A. I could be wrong.

15 Q. You don't recall filing direct testimony in
16 that case dated March 24th of 1999?

17 A. I don't recall it, but I could be wrong. If
18 you have it there, I'm sure I am wrong.

19 Q. Okay. I would like to quote you from the
20 brief that the Company filed in that case, and this is
21 from the brief in that docket dated June 8, 1999, and it
22 indicates on page 18, line 3:

23 That Complainants always have the right
24 to seek Commission intervention if an
25 inappropriate index is selected.

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1 Would you accept that that's the correct
2 quote?

3 A. Yes, there's a -- well, I will accept that
4 it's a correct quote, yes, and there is a provision in
5 the tariff that allows index substitution on mutual
6 agreement.

7 Q. In addition to a complaint then?

8 A. Mm-hm.

9 Q. And would you accept subject to your check
10 that the Commission's order in that case, the
11 Commission's supplemental order on page 17 says:

12 If the tariff is violated or becomes
13 untenable, the customer's only recourse
14 is to bring a complaint to enforce it or
15 to ask us for relief from the tariff as
16 PSE's own brief suggests.

17 A. I would accept that subject to check, yes.

18 Q. I would also like you to accept, subject to
19 check, in the Company's opening brief in that case on
20 page 56, the Company said:

21 First, the tariff itself explicitly
22 anticipates a reliable, credible index.
23 The Mid-Columbia Non-firm electricity

24 Index's failure to meet that criteria
25 makes it inappropriate to apply under

1526

1 the terms of the tariff.

2 Do you understand that that was Puget's
3 position in that docket?

4 A. Yes, I think I pointed this out earlier, that
5 it was one of the warnings that the Company gave the
6 customers when they were insisting on using the non-firm
7 index once Dow Jones had done the bifurcation of the
8 indexes. But nonetheless, you know, the customers
9 insisted on using that non-firm index, and ultimately
10 the Commission agreed that that should be done.

11 Q. And did the Commission do that, in your
12 understanding, because it was -- because the issue was
13 whether the index was credible and reliable or because
14 that's the index that was called for under their
15 interpretation of the tariff as written?

16 A. I can't --

17 Q. And that --

18 A. -- be inside the Commission's minds. I don't
19 know all the reasons that they might have done that.

20 Q. Based on your review of the order in that
21 file.

22 A. I don't have it currently in my mind.

23 Q. Another thing Puget said, that same page of
24 its brief, second, and I'm going to ignore citations to
25 the record in that case just for ease of reference:

1527

1 Second, the customers themselves have
2 cautioned against adopting an index that
3 is subject to manipulation. If PSE were
4 to purchase the entire Schedule 48 load
5 at the Mid-Columbia Non-firm electricity
6 Index, then PSE would control the index
7 by virtue of the fact that it would
8 control on average more than half the
9 volume of the transactions reported.

10 Do you recall that as being one of Puget's
11 positions in that docket also?

12 A. I recall that being an issue in the case,
13 yes.

14 Q. And do you recall that Puget's witness, a
15 Puget sponsored witness, Mr. Niman, N-I-M-A-N, testified
16 to that effect?

17 A. I will accept that, yes.

18 Q. Has anything changed with respect to the
19 Mid-C Non-firm Index since June of '99 that causes you
20 to change the position that Puget took in that case?

21 A. No.

22 Q. Does Puget plan to serve its Schedule 48
23 loads at the lowest cost possible?

24 A. When Puget is making its dispatch decisions
25 day by day or hour by hour, it follows the principal of

1528

1 economic dispatch, yes.

2 Q. Now there has been some discussion about

3 Mr. Schoenbeck's Exhibit 605, a comparison of PSE loads
4 and resources. Do you have that; can you get that in
5 front of you?

6 A. That's the resource bar graph?

7 Q. Yes.

8 A. Yes, I have that.

9 Q. Just turning to the second page of the
10 exhibit, this is an exhibit prepared by Puget; is that
11 right?

12 A. This is some illustrative information that we
13 provided to the Commission's staff in an early data
14 request before this proceeding actually began.

15 Q. Okay. And is the chart, such as the one on
16 page two, is that typically prepared by Puget or not?

17 A. Yes.

18 Q. Are the two solid lines on that chart
19 typically prepared by Puget?

20 A. Yes.

21 Q. And am I correct that the difference between
22 those two solid lines, one with a triangle and one with
23 a square, represent the Schedule 48 and Special Contract
24 load?

25 A. Yes.

1529

1 Q. And this shows, does it not, that at least
2 according to this chart and the assumptions on it, that
3 in every month of the year 2001 under average water,
4 those loads would be served by existing PSE resources?

5 A. Okay, we're on the average water version?

6 Q. Yes.

7 A. No, it doesn't really show that. What it
8 shows is that there are some months, January, February,
9 March, and December, where the Puget resources that
10 would be available to serve the load are higher in cost
11 than market, at least in this particular example. And
12 so in that example, then rather than running the
13 resources, the Company would be buying in the market to
14 serve these loads.

15 Q. So if the CT's were "in the money", they
16 would be used to serve these loads?

17 A. Yes.

18 Q. You mentioned today that FERC has imposed
19 requirements on Puget to send power to California; do
20 you recall that?

21 A. Yes, actually the Department of Energy.

22 Q. Okay. And must Puget send power to
23 California before it provides any service to Schedule 48
24 or Special Contract customers?

25 A. The standard for service to the 48 customers

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1 and Special Contracts is laid out in the tariffs, and it
2 basically is the availability of power in the daily spot
3 market.

4 Q. Let me ask it this way. With reference to
5 the type of analysis shown on page two of Exhibit 605,
6 based on whatever the requirement is from the Department
7 of Energy, would this chart more properly be depicted by

8 shifting the lines up and having underneath those lines
9 placed energy or whatever you are selling to California?

10 A. I'm not sure how best to depict that on this
11 graph, because the Department of Energy orders require
12 sales to California of power in excess of retail load
13 needs, whereas the 48 quality of service is based on
14 availability of power in the market. So assuming that
15 there's power available in the market, it's a fairly
16 easy answer that it would be only power that's surplus
17 to the total load of the Company that would be sold.

18 Q. You did use the word retail loads in your
19 direct testimony. Did you intend to include or exclude
20 Schedule 48 and Special Contracts from that terminology?

21 A. I don't remember exactly the context that I
22 might have used it in.

23 Q. In what context would you characterize
24 Schedule 48 and Special Contract loads as retail loads?

25 A. Well, I think they are retail loads.

1531

1 Q. One context in which you used it, I believe,
2 you said that you do make discretionary wholesale
3 transactions with resources surplused to retail loads.
4 First of all, do you do that?

5 A. Yes.

6 Q. And in that context, do you consider Schedule
7 48 and Special Contract to be included in the term
8 retail loads in that context?

9 A. Yes.

10 Q. In your direct testimony, you gave some
11 scenarios under which the Company might make money in
12 one month and not another. I think the month you would
13 make the money, the assumption was you had lots of hydro
14 available and temperatures were warm. And then in the
15 other month, you had low hydro and temperatures were
16 very cold. Do you recall that?

17 A. Yes.

18 Q. But on average, you recover your costs.
19 Would that --

20 A. Well, assuming that the rates are set in a
21 way that allows the Company to recover their cost and
22 there's not regulatory lag and all of those things.

23 Q. So in the month that you did not "make
24 money", you would not be fully recovering your prudently
25 incurred wholesale power costs that month?

1532

1 A. I'm not sure that that's true. You know,
2 there are a number of elements of power costs, fixed
3 costs, variable costs, purchases, owned resources. And
4 so, you know, whether or not the Company is recovering
5 all of those costs in a particular period requires an
6 examination of all of those things, not just its
7 wholesale market transactions.

8 Q. Let me ask it in a different way. Let's
9 assume that you have just had a rate case and your rates
10 have been set. Do you have that assumption in mind?

11 A. Yes.

12 Q. And Puget's rates in that scenario are

13 typically made based on average water, correct?

14 A. Yes.

15 Q. And let's assume one month later, hydro
16 diverges from normal and becomes less available than it
17 was otherwise, and your wholesale power costs go up
18 accordingly. Do you have that assumption in mind?

19 A. Yes.

20 Q. And assume that your wholesale power costs
21 are higher than what was reflected in the rate case
22 analysis.

23 A. Yes.

24 Q. Do you have that assumption in mind?

25 A. Yes.

1533

1 Q. How do you recover that increased wholesale
2 power cost that you incurred one month later?

3 A. You don't.

4 Q. Is that --

5 A. You hope that it normalizes out over a period
6 of time.

7 Q. And it's fair when it does that, and if it's
8 not fair, you file for new rates; is that right?

9 A. Generally under normalized rate making, yes.

10 Q. Some of the customers that testified provided
11 exhibits, and Exhibit 101 from the City of Anacortes is
12 one of them, in which Puget made price estimates to the
13 customer showing benefits of Schedule 48 over their
14 preexisting schedule. Are you familiar with those
15 presentations and that data generally?

16 A. I looked at them quickly, yes.

17 Q. Would it be fair to say that Puget did not
18 anticipate the extreme spikes at the Mid-C that occurred
19 late and mid 2000?

20 A. Oh, I don't think that at the inception of
21 Schedule 48 the Company anticipated those spikes, no. I
22 think that the information that are provided to the
23 customers was for illustrative purposes.

24 MR. TROTTER: Let's go off the record for a
25 moment.

1534

1 (Discussion off the record.)

2 BY MR. TROTTER:

3 Q. Do you have that exhibit?

4 A. These are the indicative pricing letters to
5 the customers that we looked at earlier?

6 Q. Yes.

7 A. Yes.

8 Q. And just using the first page as an example,
9 it says in the second sentence PSE has agreed to
10 periodically provide to the customer:

11 Indicative power market pricing so that
12 BCS in this case can determine whether,
13 when, and for what duration it may wish
14 to hedge its electric supply costs.

15 Do you see that?

16 A. Yes.

17 Q. And it refers to the attached prices as

18 indicative of prices at which BCS could fix its supply
19 costs and so on. Do you see that?

20 A. Yes.

21 Q. And just going to the third page of that
22 exhibit, is it correct that the power price indications
23 currently for the time period shown here are
24 significantly higher than are shown here?

25 A. Yes, that's right.

1535

1 JUDGE MOSS: I didn't quite --

2 A. It tells me that they should have hedged back
3 in October.

4 JUDGE MOSS: I'm not sure I quite got the
5 question, Mr. Trotter. Was your question that the
6 actual prices that have been experienced during time
7 periods reflected here prospectively that are now
8 historic, is that --

9 MR. TROTTER: Yes.

10 JUDGE MOSS: Okay, thank you.

11 BY MR. TROTTER:

12 Q. Is the non-firm market at the -- energy
13 market at the Mid-C more thinly traded than it was in
14 1998 compared to today, or is it less thinly traded than
15 it was at that time?

16 A. I'm trying to remember now when Dow Jones
17 bifurcated the firm and non-firm indexes, because, of
18 course, prior to that time there was not a separate
19 non-firm index.

20 Q. I believe wasn't that the issue in UE-981410?

21 A. It was, and I'm just trying to remember the
22 time frame for that.

23 Q. So do you have an opinion as to whether it's
24 more or less thinly traded today than it was during the
25 context of that case?

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1 A. Not really, no.

2 Q. You testified about a buy-sell tariff that
3 the Company has just filed, correct?

4 A. Yes, Schedule 448.

5 Q. And that is going to be subject to Commission
6 approval obviously?

7 A. Yes.

8 Q. If buy-sell is viewed by the Company as I
9 think you said the economic equivalent to open access,
10 why did it not propose that tariff earlier?

11 A. There are a number of legal and regulatory
12 issues that the Company has been concerned about in
13 offering open access or even in offering buy-sell
14 service, and I don't know that I'm able to review them
15 all in detail right now. But it's only been in the last
16 few months that the Company has reasoned its way through
17 a number of those and conceived of this Schedule 448
18 structure which it believes it can offer now to the
19 customers.

20 Q. You referred to actions you took due to the
21 existence of Schedule 48 and the Special Contracts, and
22 I think you referred to one aspect of that as attrition,

23 meaning that some resources were not renewed and so
24 forth.

25 A. Yes.

1537

1 Q. Some firm resources?

2 A. Yes.

3 Q. Do you include the sale of Centralia as an
4 aspect of attrition?

5 A. I do, although the sale was not done for that
6 purpose specifically.

7 Q. Do you consider the proposed sale of Colstrip
8 as attrition in that context?

9 A. It would have fallen into that category had
10 it been done.

11 Q. Do you consider Schedule 48 and Special
12 Contract modes to be discretionary modes to Puget?

13 A. Discretionary as to service?

14 Q. Yes.

15 A. No, the service standard is set out in the
16 tariff.

17 Q. Referring back to Exhibit 605 just for
18 illustrative purposes, would not it have been the lowest
19 risk to Puget to make a decision to market on the open
20 market the load represented by the area between the
21 solid lines on that exhibit and simply buy at the Mid-C
22 the power to serve Schedule 48 and Special Contracts?

23 A. Yes, that would probably be low risk.

24 Q. And why was that not done?

25 A. We have tended to view sales to the Schedule

1538

1 48/Special Contract customers as essentially
2 economically equivalent to sales into the wholesale spot
3 market since the pricing is the same.

4 Q. If the pricing is the same, why didn't you
5 take the lower risk option?

6 A. It's only lower risk to the extent that
7 there's an upset of Schedule 48. I mean under Schedule
8 48 as it's been implemented historically, there's no
9 risk that the Company will receive anything other than
10 the Mid-C Index price from the Schedule 48 customers.
11 It's only if somehow that pricing is upset that there's
12 a risk introduced.

13 Q. I guess my question is, if the lowest risk to
14 the Company would be to simply buy the power at Mid-C
15 and then market and get whatever the market would bear
16 for that 300 megawatt load served by the resources shown
17 on Exhibit 605, why wouldn't it anxiously do that?

18 A. Oh, okay, I misunderstood your first
19 question. Under Schedule 48 and the Special Contracts
20 as they are presently implemented, economically it's the
21 same for the customer to sell -- for the Company to sell
22 to those loads or to sell to the spot market, the
23 pricing is the same. The risk element gets introduced
24 if somebody decides to change the pricing in Schedule
25 48, to somehow look back at the Company's costs, as has

1539

1 been advocated in this case. And so it would be lower

2 risk to the Company in that circumstance to actually
3 create costs that are exactly equal to the Mid-Columbia
4 price by entering into a purchase at that price.

5 Q. Is Puget currently serving Schedule 48 and
6 Special Contract customers at the lowest possible cost?

7 A. Well, I believe so. As I indicated earlier,
8 we always follow the principles of economic dispatch
9 when we're running our resources.

10 Q. And has that been consistently less than the
11 Mid-C Index in the last year?

12 A. No, not necessarily, because oftentimes the
13 Company is purchasing in the market to serve the
14 Schedule 48 and Special Contracts loads, and, you know,
15 there are periods when its purchases are at prices that
16 are higher than the index.

17 Q. And how often has that occurred in the last
18 year?

19 A. I would have to go back and review the data.
20 But keep in mind the index is an average of a range of
21 prices, and the Company may not always be able to
22 purchase at that average price or below it. And so I
23 would have to go back and review the 3 million data
24 points and determine how frequently that occurred.

25 Q. On average, has Puget served these loads at
1540

1 lower than the Mid-C Index?

2 A. Probably so on average, again looking just at
3 the incremental costs of operation, short-term power
4 purchase.

5 Q. You talked about risks of operation and
6 unplanned outages such as at Colstrip; do you recall
7 that?

8 A. Yes.

9 Q. In traditional rate making, would normal
10 planned outages be taken into account in setting rates?

11 A. Taken into account in a normalized way, yes.

12 Q. And if the Company is able to operate its
13 plants more efficiently than it has done in a normalized
14 test year, it gets the benefit of that efficiency?

15 A. Yes.

16 Q. And is that a normal risk that the Company
17 bears?

18 A. Yes, with respect to its embedded price
19 loads.

20 Q. The same is true of average water versus
21 critical water, you take the normal risk of variations
22 in weather and water?

23 A. Absent the ability to come in for emergency
24 rate relief should it become necessary.

25 Q. Have you ever participated in an emergency
1541

1 rate relief proceeding in which Puget Sound Energy or
2 its predecessor were a party as the person seeking
3 relief?

4 A. No, I haven't.

5 Q. Do you understand that in those cases, the
6 Company does not produce rate case quality evidence in

7 order to obtain relief?
8 A. I just don't recall a proceeding like that.
9 Q. Is it true that Puget attempts to match its
10 variable priced load with variable cost resources and
11 likewise match its fixed cost load with fixed cost
12 resources?
13 A. Generally, yes.
14 Q. And would Schedule 48 and Special Contracts
15 be considered variable load, variable price load in that
16 context?
17 A. Yes.
18 Q. You talked about converting variable cost
19 resources into fixed cost resources as a strategy the
20 Company undertakes from time to time?
21 A. Yes.
22 Q. And every day, you know how much variable
23 cost resources you have converted to fixed cost
24 resources, correct?
25 A. Yes.

1542

1 Q. And so by definition, you know how much you
2 did not convert; is that correct?
3 A. Yes.
4 Q. Is it fair to assume that the unconverted
5 quantity is serving Schedule 48 and Special Contract
6 load?
7 A. That's generally the way we think about it,
8 yes.
9 Q. And likewise, is it fair each day you can
10 measure how much variable cost resource you dispatch,
11 correct?
12 A. Yes.
13 Q. Is it fair to assume that those resources are
14 used in whole or in part to serve Special Contract and
15 Schedule 48 load?
16 A. Generally.
17 Q. With respect to the Company's recent filing
18 of Schedule 448, does Puget currently anticipate that
19 all the customers under Schedule 48 and the Special
20 Contracts will convert to that schedule?
21 A. Well, we hope so.
22 Q. My question is, do you have any indication
23 that they all will?
24 A. Not right now, no.
25 Q. Do you have a sense as to the number that

1543

1 will?
2 A. No, I haven't been working with the customers
3 directly on this, so my information is at least third
4 hand.
5 MR. TROTTER: That's all I have, thank you.
6 JUDGE MOSS: Thank you, Mr. Trotter.
7 Before we turn to you, Mr. Van Cleve, I have
8 one question for the witness.
9

10 E X A M I N A T I O N

11 BY JUDGE MOSS:

12 Q. I want to get an exhibit clear in my mind
13 before we move on. And, Mr. Gaines, you may or may not
14 be able to help me with this. I think in terms of your
15 general knowledge and experience, you will be able to
16 even though you testified that you weren't personally
17 familiar with Exhibit 101 and that you didn't create it.
18 That's back at the beginning, it was one of
19 Mr. Maxwell's exhibits.

20 I just wanted to know if you could briefly
21 explain to me the relationship, if any, the mathematical
22 relationship among the left most columns there, the
23 kilowatt hour, actual demand, KVA, historic, kilowatt,
24 could you tell me how I could relate those various
25 figures mathematically?

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1 A. I think so. The first column is a kilowatt
2 hour figure, and that would be the total consumption for
3 that load for the period shown, and these are monthly
4 periods. And so you could get an average monthly
5 consumption by dividing that number by the number of
6 hours in the month, get an average figure.

7 The next column, actual demand, is the
8 highest recorded demand, probably the highest hourly
9 demand for that load in that particular month, and it's
10 in KVA, which is real and reactive power. And then the
11 historic is analogous to that column we just mentioned
12 measured in kilowatts instead.

13

E X A M I N A T I O N

14 BY CHAIRWOMAN SHOWALTER:

15 Q. Is that an average?

16 A. No, that would be, I think, an instantaneous
17 hourly number. That's probably the highest hourly peak
18 load that has occurred for that load.

19 Q. Historic?

20 A. Historic, yeah.

21 JUDGE MOSS: Thanks for clarifying that for
22 me.

23 Mr. Van Cleve.

24 MR. VAN CLEVE: Thank you, Your Honor.

1545

C R O S S - E X A M I N A T I O N

1 BY MR. VAN CLEVE:

2 Q. Mr. Gaines, if you could refer to Exhibit
3 617, which is Mr. Schoenbeck's analysis of incremental
4 costs.

5 A. Okay.

6 MR. BERMAN: I'm just concerned if we're
7 going to be getting into confidential information or
8 not.

9 MR. VAN CLEVE: I don't think we will be.

10 JUDGE MOSS: Okay, well, if the questions
11 call for reference to specific numbers then, Mr. Gaines,
12 I will ask you to hesitate before answering to give me
13 an opportunity to jump in and see what we need to do, if
14 anything, about handling the confidential information.

15 THE WITNESS: All right.

16

17 BY MR. VAN CLEVE:

18 Q. Mr. Gaines, could you restate what you
19 mentioned earlier were the problems with the analysis
20 performed by Mr. Schoenbeck?

21 A. I can try. I haven't done a thorough
22 evaluation of this, and I'm not sure I can list all the
23 problems, but I can list some of them. One problem that
24 I noticed is that this is based on a load resource chart
25 that dates back to June 12th of 2000, so it's

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1 significantly out of date. And as we have mentioned
2 here in my testimony, there have been changes in the
3 Company's underlying load resource position since then.

4 Also, as I understand it, somehow there was
5 an eyeballing done. We looked at some graphical
6 information, and we then turned that into numerical
7 information through some process of eyeballing and some
8 estimates, and that's not a technique that lends itself
9 to great precision.

10 MR. BERMAN: If I could break in, I noticed
11 that Mr. Gaines used we, and I think that confuses the
12 record quite a bit. He did that during my examination
13 as well.

14 THE WITNESS: I'm sorry.

15 JUDGE MOSS: Avoid pronouns, Mr. Gaines.

16 THE WITNESS: I will attribute all of this to
17 Mr. Schoenbeck since it was his work.

18 CHAIRWOMAN SHOWALTER: Well, wasn't it really
19 Mr. Lazar's work that Mr. Schoenbeck based his work on?

20 THE WITNESS: Yes, I guess that's right, so
21 we'll get dual attribution.

22 A. I am not sure how long a list of defects we
23 want here, but then we proceeded to use a forward price
24 curve dated December 20th, about six months later than
25 the date of the load resources. There's some

1547

1 inconsistency there. Also the price curve happens to be
2 near the high point for the forward price curve for the
3 Mid-C. We've got that. Then we use a NYMEX gas strip
4 which I don't know what date that was chosen on, and
5 that would be B material, because the power and gas
6 prices tend to move together. But in any event, we used
7 a NYMEX gas strip, I think, which is not necessarily
8 representative of the points where the Company purchases
9 gas for the turbines in question. So those are a few of
10 the things that kind of struck me right off the bat.

11 BY MR. VAN CLEVE:

12 Q. Mr. Gaines, have you performed an analysis
13 similar to this using what you believe to be accurate
14 assumptions?

15 A. No, we haven't.

16 Q. The first problem that you identified was the
17 fact that the analysis was based on the load resource
18 information contained in Exhibit 605; is that correct?

19 A. Right.

20 Q. Can you turn to Exhibit 605.

21 A. Okay.

22 Q. Is Exhibit 605 a data response that the
23 Company submitted in this proceeding?

24 A. It's a response to some data requests that
25 the Staff issued before this proceeding actually began

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1 and then subsequently was submitted in this proceeding
2 also.

3 Q. Now you mentioned earlier in your testimony
4 that the top, let me focus on the chart on page two of
5 Exhibit 605, and you mentioned earlier that the top
6 portion of the bars would change as a result of updating
7 market prices for gas and electricity; is that correct?

8 A. Yes, that's right.

9 Q. Can you explain how they would change?

10 A. Yes, it depends on the relative movement of
11 gas prices versus power prices, and the wider that's
12 spread, probably the more of the resource bar would be
13 filled in with hatch marks.

14 Q. So the total height of the bar, would that be
15 changed by the market prices?

16 A. No.

17 Q. Okay. Can you tell me what, still focusing
18 on, well, let's turn to page three so that we're looking
19 at the critical water assumption.

20 A. (Complies.)

21 Q. Can you tell me what factors have changed
22 since June of 2000 that would materially impact the
23 Company's load resource balance?

24 A. Well, I -- yes, I mentioned them earlier, I
25 think, in my direct testimony. The hydro situation

1549
1 would be different, the availability of thermal plants
2 and their maintenance outages likely has changed. The
3 Company has been notified by Bonneville that it has
4 obligations to deliver power to them in the first six
5 months of the year. The Company may have continuing
6 obligations to deliver power to California under
7 emergency orders from the Energy Secretary. Those are a
8 few. There are --

9 Q. Can you think of any others?

10 A. No, but I'm sure there are plenty of others.

11 Q. The hydro availability, would it be any lower
12 than what was assumed on page three of Exhibit 605?

13 A. It's hard to know. It's likely that it would
14 be distributed differently month by month.

15 Q. You mentioned the availability of thermal
16 resources. Can you explain what has changed in that
17 regard since last June?

18 A. We have an extended outage, maintenance
19 outage plan for one of the Colstrip plants this spring
20 that I don't think has been reflected in this chart that
21 goes back to June.

22 Q. And when is that outage expected to begin?

23 A. I believe it begins in March, but I would
24 have to confirm that.

25 Q. Which unit is that?

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1 A. I believe it's unit number three.
2 Q. And what's the Company's share of that unit?
3 A. It's 25%, plus the Company purchases power on
4 a contract that's related to the output of the plant.
5 Q. So what's the total output available to the
6 Company from that unit?
7 A. 225.
8 Q. And was that maintenance outage known last
9 June?
10 A. I don't recall.
11 Q. The BPA contract that you mentioned that the
12 Company may have to deliver power under, was that
13 contract in place last June?
14 A. Yes.
15 Q. The power that the Company may have to
16 deliver to California, can you tell me how much power
17 the Company has delivered under the Secretary of
18 Energy's order so far?
19 A. No, I can't.
20 Q. Do you know if it has delivered any?
21 A. I believe it has.
22 Q. Do you know when that occurred?
23 A. Not precisely, no.
24 Q. Was the power that was delivered surplus to
25 the Company's total retail load?

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1 A. Yes, at the time.
2 Q. Would you agree that the information on page
3 three of Exhibit 605 regarding loads may also be out of
4 date?
5 A. Yes.
6 Q. Would you agree that the governor's request
7 for a 10% reduction in electricity consumption could
8 result in lower loads during 2001?
9 A. It could.
10 Q. Has that been factored into this chart?
11 A. No, I wouldn't know how to do that.
12 Q. Do you know whether this chart includes the
13 BPA power that the Company is expected to receive under
14 the residential exchange beginning on October 1st, 2001?
15 A. It does not, and it should not.
16 Q. And why is that?
17 A. Because the benefit of any power that the
18 Company might receive from Bonneville is dedicated to
19 the residential and small farm customers.
20 Q. Well, isn't the load of residential and small
21 farm customers included in this chart?
22 A. It is.
23 Q. And wouldn't the availability of that power
24 free up other resources for other customers?
25 A. Not really. If you think about it from an

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1 economic point of view, the value of the low cost power
2 that the Company may receive from Bonneville is already
3 dedicated to the residential and small farm customers
4 and will be provided to them as a credit against their
5 retail power bills. And so while on a physical basis it

6 might increase the size of these bars, on an economic
7 basis, it has nothing to do with the Company's resource
8 economics and finances.

9 Q. Doesn't the BPA record of decision on the
10 residential exchange power require that that physical
11 power be delivered to the residential and small farm
12 customers?

13 A. No.

14 Q. If the Company receives power from BPA under
15 that program, does it intend to deliver it to anyone
16 other than residential and small farm customers?

17 A. We don't color the megawatts, and so we're
18 not able to track megawatts that we buy somewhere to
19 deliveries that we make somewhere else. But
20 notwithstanding that, there's no obligation to deliver
21 the power to the customers. The obligation is to
22 provide the economic value to the customers.

23 Q. Mr. Gaines, I'm looking at the BPA
24 administrator's record of decision dated October 4,
25 2000, related to the residential exchange program

1553

1 settlement, and it states that firm power shall be
2 delivered monthly and only to residential load.

3 A. That's interesting, but it's not too
4 relevant. We've got contracts with Bonneville that talk
5 about what's going to be done with the power and the
6 value, and it doesn't say that.

7 Q. And is it your position that you're permitted
8 to sell that power in the open market?

9 A. Sure.

10 Q. Could you look at page four of Exhibit 605?

11 A. That's the first of the annual bar graphs?

12 Q. Right. I was just curious why the relative
13 size of the variable price load was growing over time?

14 A. There's an assumption here that the new
15 Internet service provider load that has applied to the
16 Company for service will be growing over time and will
17 be served at market.

18 Q. Is it your position that those customers are
19 not core customers?

20 A. It's our -- it's been our position that those
21 loads should be served at market.

22 Q. Would those customers be core customers or
23 non-core customers?

24 A. I don't know that it's helpful to try and
25 distinguish them that way without some more definition

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1 of what is meant by core and non-core.

2 Q. Would the Company plan to serve those
3 customers on a long-term basis?

4 A. I think the Company has taken the position
5 that its obligation to serve should be commensurate with
6 those customers' commitment to take power.

7 Q. Another criticism you had of Mr. Schoenbeck's
8 analysis in Exhibit 617 was that it used a NYMEX gas
9 strip price; is that correct?

10

A. I think that's what I saw on one of the line

11 headings, yes.

12 Q. And do you have any sense over the last year
13 what the basis adjustment between the NYMEX price and
14 the SUMAS price has been?

15 A. It's varied all over the map.

16 Q. Do you know what it has been on averages?

17 A. I don't know what it's been on average. I
18 know that in the last several months, the SUMAS price
19 has been several dollars higher.

20 Q. I believe you mentioned in your previous
21 testimony that one of the problems with the analysis was
22 that it didn't -- it only measured -- it didn't provide
23 any contribution to fixed cost; is that correct?

24 A. I think I mentioned that, yeah.

25 Q. Have you looked at Mr. Schoenbeck's proposal,
1555

1 which I believe is memorialized in Exhibit 618?

2 CHAIRWOMAN SHOWALTER: Do you mean that, 618?

3 JUDGE MOSS: 618 is the direct testimony of
4 Donald W. Schoenbeck, February 26, 1999, in Docket
5 Number UE-981410.

6 MR. VAN CLEVE: Excuse me, it was Record
7 Requisition Number 5.

8 JUDGE MOSS: That's Exhibit Number 22.

9 MR. VAN CLEVE: Thank you, Your Honor.

10 A. I do have that page here, but I have not
11 looked at it.

12 BY MR. VAN CLEVE:

13 Q. Are you aware that Mr. Schoenbeck's proposal
14 includes a 10 mil margin which would provide a
15 contribution to fixed costs?

16 A. Well, I mean I have seen a lot of proposals
17 in this case. I have seen a proposal that talks about
18 some kind of a soft cap with a 25 mil margin, and I
19 guess I have heard about some kind of a gas based cost
20 based proposal, and I didn't realize that it had a 10
21 mil contribution to fixed price in it, no, I haven't
22 looked at this sheet before.

23 Q. If you look at lines 14 and 15 of this sheet,
24 they set out what the proposal is.

25 A. Okay.

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1 Q. Do you have any reason to believe that the
2 proposal contained in lines 14 and 15 of Exhibit 22
3 would not cover the Company's cost of operating its
4 simple cycle combustion turbines?

5 A. Well, I'm still trying to relate this
6 proposal to Schedule 48. I mean my understanding of
7 Schedule 48 is that it's a market priced tariff. And so
8 then we had some kind of a soft cap proposal that's some
9 kind of a hybrid of the lower of cost or market. And
10 then this one here appears to be one that's just cost.
11 And how any of that relates to Schedule 48, I just don't
12 know.

13 Q. Mr. Gaines, my question was whether the
14 proposal on lines 14 and 15 would cover the Company's
15 cost of operating its simple cycle combustion turbines?

16 A. Of operating them? I would have to know on
17 line 15 where the delivery point would be for the
18 natural gas. It says here Canadian border. Does that
19 mean SUMAS? So that would be one question. And I think
20 your question went to operating costs, but did you mean
21 the full costs or what?

22 Q. Well, why don't you answer both questions.

23 A. I think it might cover the operating costs.
24 I don't know that it would cover the full costs.

25 Q. You're not aware of whether \$10 a megawatt
1557

1 hour as a margin would cover the fixed costs of those
2 facilities?

3 A. I just don't know.

4 Q. Would you agree that this proposal would be
5 relatively simple to implement?

6 A. I guess so.

7 Q. Have you calculated the financial impact of
8 this proposal on PSE?

9 A. No.

10 Q. Do you know if anyone at the Company has?

11 A. No, I don't think so.

12 Q. Do you know whether the Company's results of
13 operations for the month of December have been
14 finalized?

15 A. I don't think so.

16 Q. Do you know when the Company intends to file
17 its December financial reporting package?

18 A. No, I don't.

19 Q. You testified earlier that the Schedule 48
20 customers insisted on buying at index prices; is that
21 correct?

22 A. Yes.

23 Q. And when did that occur?

24 A. At the time the Schedule 48 was implemented.

25 Q. Were you present when they insisted on it?

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1 A. No.

2 Q. Are you aware that the industrial customers
3 wanted cost based direct access in 1996?

4 A. Yes, with cost based applied to the
5 transportation component of their rate, which they
6 ultimately received in Schedule 48 as well.

7 Q. Wouldn't you agree, Mr. Gaines, that it was
8 PSE that proposed Schedule 48?

9 A. I'm not sure who proposed it. My
10 understanding is it was jointly developed.

11 Q. Were you involved in the negotiations with
12 Georgia-Pacific and Bellingham Cold Storage?

13 A. Yes, some latter ones, yes.

14 Q. Isn't it true that the index mechanism in
15 Schedule 48 came from those contracts?

16 A. It may be.

17 Q. You don't know whether it is or not?

18 A. How could anyone say where it came from.

19 Someone has proposed a schedule, and my understanding is
20 that the schedule was jointly developed by the Company

21 and the customers, and it contained an index pricing
22 mechanism. So to say where it came from, I'm not quite
23 sure.

24 Q. Well, let's be a little more precise here.
25 Do you think that the index pricing component of

1559

1 Schedule 48 was jointly developed during the Schedule 48
2 negotiations?

3 A. I believe so.

4 Q. Did the Georgia-Pacific and Bellingham Cold
5 Storage contracts come before Schedule 48?

6 A. I think they did, the original ones, yes.

7 Q. You weren't involved in the negotiation of
8 Schedule 48, were you?

9 A. No.

10 Q. How about the drafting of Schedule 48, were
11 you involved in that?

12 A. No.

13 Q. Is there anyone still employed by PSE who was
14 involved in those negotiations?

15 A. I don't know that anybody that was a part of
16 the direct negotiating group still is employed by the
17 Company. I'm just not sure.

18 JUDGE MOSS: Why don't you tell us what
19 you're handing up.

20 MR. VAN CLEVE: We're handing up DWS-23 and
21 24 so everybody may have it.

22 JUDGE MOSS: Do you want to have these
23 marked?

24 MR. VAN CLEVE: Yes, Your Honor.

25 JUDGE MOSS: All right, these will be, DWS-23

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1 will be marked as 1409, and DWS-24 will be marked as
2 1410.

3 BY MR. VAN CLEVE:

4 Q. Mr. Gaines, if you could refer to Exhibit
5 1409, was this data response prepared under your
6 direction?

7 A. It was prepared by some people who are on my
8 staff, yes.

9 Q. And were there some errors in this data
10 response?

11 A. Yes, I understand that there were.

12 Q. Can you identify Exhibit 1410?

13 A. Yes, I think this was a correction to that
14 original data response legend.

15 JUDGE MOSS: Does that remain confidential,
16 Mr. Van Cleve?

17 MR. BERMAN: Your Honor, it was designated
18 confidential by PSE, and the reason is that it
19 specifically names some counter parties to transactions,
20 and so I think that those specific names of counter
21 parties are confidential, but if we can avoid discussing
22 those specific names of counter parties, I think there's
23 -- I don't see any problem discussing the exhibit.

24 JUDGE MOSS: All right, but I need to mark it
25 as 1410-C.

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1 BY MR. VAN CLEVE:

2 Q. Was the data response to Complainants' Data
3 Request 1.003 with this supplement made accurate?

4 A. I believe so.

5 Q. Do you know if there's anything missing from
6 this response?

7 A. Well, again, this response is a legend or a
8 key, if you will, to the electronic data that we
9 provided on all of the Company's hourly energy
10 transactions in the wholesale market in the year 2000.
11 So the purpose of this was to annotate that electronic
12 data response.

13 Q. So in other words, the problems with the data
14 that were identified in the original response to 1.03
15 have been cured by the supplement?

16 A. Well, the problems were not with the data.
17 The problems were with the original legend, with Exhibit
18 1409, and so we now have corrected those legend errors
19 in Exhibit 1410-C.

20 Q. Is the data itself that was provided to the
21 best of your knowledge accurate?

22 A. Yes.

23 Q. I would like to ask you a couple of questions
24 about the Company's complaint that it filed at FERC. I
25 noticed in the complaint that it states that all

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1 correspondence and communications and pleadings related
2 to the complaint should be sent to you. Is that
3 correct?

4 A. I don't have it in front of me, but I believe
5 that's right, yes.

6 Q. Does that mean that you're the officer
7 responsible for this proceeding for the Company?

8 A. Yes.

9 Q. Do you agree with FERC's conclusion that the
10 wholesale market structure in California is seriously
11 flawed?

12 A. Well, FERC made a lot of findings in that
13 order, and it found some things in the California market
14 that it thought were flawed and set out to repair those.

15 Q. Do you believe that FERC should impose a
16 price cap on Northwest wholesale prices?

17 A. We advocated in the pleading that you're
18 referring to that FERC do that on a temporary interim
19 basis, and we advocated that several months ago.

20 Q. How do you think the price of the cap should
21 be determined?

22 A. We didn't talk about that in our pleading.
23 What we suggested was that if FERC determined to put a
24 price cap in place in a particular market, in California
25 for example, that it should be evenhandedly applied

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1 across all the western markets. We didn't suggest a
2 particular cap level or methodology.

3 Q. Do you think a price cap in the Northwest is
4 necessary?

5 A. Well, I think it's necessary, particularly if
6 it's going to be imposed somewhere in the market. We do
7 feel that if there's going to be an imposition of a
8 price cap that it should be done evenhandedly.

9 Q. Can you explain why you think a price cap in
10 the Northwest is necessary?

11 A. I didn't say I thought it was.

12 Q. Well, you asked for it in your filing, didn't
13 you?

14 A. To the extent that one is imposed in
15 California, yes.

16 Q. Well, explain why a cap in California
17 necessitates a cap in the Northwest.

18 A. Oh, because the markets tend to work
19 together, as has been observed a number of times in this
20 case already. One market influences the other one.

21 Q. So what would be the impact on Northwest
22 markets if a price cap is imposed in California but not
23 in the Northwest?

24 A. If a price cap -- if an effective price cap
25 were imposed in California, our sales prices to

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1 California would be limited, but our cost of purchasing
2 power might be unlimited.

3 Q. Does that mean that it would tend to drive
4 prices up in the Northwest?

5 A. It might.

6 Q. Do you agree with the comment made by
7 Mr. Lazar on Friday that the Mid-Columbia Indexes
8 represent the market clearing price for a relatively
9 small increment of power?

10 A. There seems to be quite a bit of confusion
11 about what the indexes represent and don't and what the
12 markets are or aren't, and most of these opinions are
13 coming from people that don't have any practical
14 experience in the markets themselves at all. And what I
15 found is that there are not multiple spot markets, there
16 is one, at any particular point. And what I found is
17 that the Dow Jones Mid-Columbia Indexes do a reasonable
18 job of representing the price levels in that spot
19 market.

20 JUDGE MOSS: Is this something you want
21 marked, Mr. Van Cleve?

22 MR. VAN CLEVE: Yes, Your Honor.

23 JUDGE MOSS: All right, what has been handed
24 out is the direct testimony of William A. Gaines on
25 behalf of Respondent, dated March 24, 1999, in Docket

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1 Number UE-981410, and I will mark it as number 1411.
2 BY MR. VAN CLEVE:

3 Q. Mr. Gaines, Exhibit 1411 is the direct
4 testimony that Mr. Trotter referred to a few minutes ago
5 that you provided in Docket Number UE-981410; is that
6 correct?

7 A. I thought I had blocked it from my mind
8 successfully until you now returned me to it, but yes.

9 Q. If you could turn to page three of your

10 testimony.

11 A. (Complies.)

12 Q. On line 16, you state that:

13 There are serious questions whether the
14 Mid-C Non-firm Index accurately reflects
15 commodity electric prices in the region.
16 Does that statement continue to be true?

17 A. Yeah, it's one of the warnings that we
18 provided to the customers in this proceeding.

19 Q. You also state at the beginning of line 17
20 that:

21 On many days, the volume of energy
22 traded at the Mid-C Non-firm Index is
23 only a fraction of the total Schedule 48
24 volume.

25 Does that statement continue to be true

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1 today?

2 A. I think it is. It's what I find ironic about
3 all of this is that we provided these warnings, the
4 customers insisted they wanted to be priced on this
5 index, and now they're coming back with the same
6 complaints themselves.

7 Q. When did the customers insist that they be on
8 this index?

9 A. During this earlier proceeding.

10 Q. Isn't it true that the purpose of this
11 earlier proceeding was to determine whether the Company
12 had a unilateral right to change the index specified in
13 the tariff?

14 A. You can characterize it any way you like, but
15 what they were trying to do was get on the non-firm
16 index because they thought it would be cheaper.

17 Q. Isn't it true that the tariff referred to the
18 non-firm index?

19 A. That was one of the issues in the case, yes.

20 Q. If you could look at page 4 at lines 13
21 through 15, you state that -- the question asks -- at
22 line 7 asks about the Company's intent in proposing the
23 index, and you state at line 14 that:

24 The Company attempted to select those
25 that reflected as closely as possible

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1 the Company's actual cost of buying
2 energy in the market.

3 Was that a correct statement when you made
4 it?

5 A. I'm sorry, I was on the wrong page. I think
6 I now have it right, it's page 4?

7 Q. Page 4, line 14.

8 A. And the question was, was that our objective?

9 Q. Was the Company's objective in selecting the
10 non-firm index to reflect as closely as possible the
11 Company's actual cost of buying energy in the market?

12 A. That was one of the objectives, yes.

13 Q. And if you could turn to page eight of
14 Exhibit 1411. On lines one and two, you state:

15 We have serious doubts about whether the
16 Mid-C Non-firm Index accurately reflects
17 the market for commodity electricity in
18 the region. Do you still have serious
19 doubts?

20 A. This was a warning that we provided to the
21 customers in this earlier case, that the index was
22 thinly traded compared to the other firm index.

23 Q. And my question is, do you have the same
24 doubts today?

25 A. I think that this index reflects the

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1 transactions that it's composed of, which are short-term
2 hour-to-hour transactions.

3 Q. Well, when you say here that you have a doubt
4 whether the index reflects the market for commodity
5 electricity in the region, what market were you
6 referring to?

7 A. I was referring to the day ahead market.
8 Keep in mind that the way Puget operates, we do most of
9 our short term purchases and sales in the day ahead
10 market, the prescheduled market, if you will, that is
11 done today for tomorrow. And so when they were making
12 these statements, we were talking about the cost that
13 Puget incurs in that day ahead market, which is the
14 market that's reflected in the firm Mid-Columbia Index.
15 Here now we're talking about the non-firm Mid-Columbia
16 Index, which is the hour-to-hour market within a
17 particular day, and we do relatively fewer of our
18 transactions in that market.

19 MR. VAN CLEVE: Can we also have this exhibit
20 marked, Your Honor.

21 JUDGE MOSS: What I have been handed is
22 characterized the direct testimony of Stanley R Niman,
23 March 24, 1999, in the UE-981410 proceeding. I will
24 mark it as 1412.

25 BY MR. VAN CLEVE:

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1 Q. Mr. Gaines, was Stanley Niman an expert
2 witness for the Company in the prior complaint case, the
3 1410 proceeding?

4 A. Yes, he was.

5 Q. If you could turn to page 8 of Mr. Niman's
6 testimony, which has been marked as Exhibit 1412, and I
7 would like you to focus on lines 7 through 14.

8 A. Yes.

9 Q. And Mr. Niman is identifying some problems
10 that he sees with the Mid-Columbia Non-firm Index, and
11 the first problem is that, according to Mr. Niman, is
12 that:

13 It suffers from the lack of liquidity
14 and true price discovery in terms of
15 small reported volumes and small numbers
16 of participants.

17 Would you agree that this concern remains
18 today?

19 A. I think he was talking about this relative to

20 the other index, relative to the firm index, but
21 generally.

22 Q. The second point that Mr. Niman raises is
23 that:

24 The reported transactions are
25 potentially subject to manipulation by a

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1 large player such as PSE at the
2 Mid-Columbia.

3 Is that a true statement?

4 A. Focusing particularly on the word
5 potentially, yes.

6 Q. The third comment that Mr. Niman makes is
7 that:

8 The index is an index for which it is
9 difficult to obtain competitive market
10 quotes for fixed and variable price
11 swaps, given the very low volume and
12 resulting illiquidity of the non-firm
13 index.

14 Is that statement correct?

15 A. This was actually one of the biggest worries
16 that I had when the customers were insisting in the
17 prior case on this index, because the hedge products are
18 all built off the other index, the firm index. So to
19 the extent that any of the customers wanted to hedge
20 their Schedule 48 service, they would have an imperfect
21 hedge because of the non-firm index. I thought it was
22 fairly short sighted. And again, I think their
23 objective was simply to get an index that they believed
24 would be lower in price at the time by a mil or two.

25 Q. So your answer was yes?

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1 A. My answer is a whole answer.

2 Q. Well, let me ask you again then. Is it
3 difficult to obtain competitive market quotes for fixed
4 and variable price swaps for the non-firm index?

5 A. Yes.

6 Q. If you could now refer to page nine of
7 Exhibit 1412, if you could read for the record the first
8 question and answer on the top of page nine.

9 A. This is from Mr. Niman's testimony. The
10 question is:

11 How could the index be manipulated?

12 And the answer is:

13 The ability of a single participant to
14 manipulate the index may be the most
15 compelling reason that the non-firm
16 index is not an appropriate pricing
17 mechanism. PSE is by far the largest
18 non-federal Mid-Columbia participant in
19 terms of Mid-C generating capacity.
20 This capacity combined with effective
21 Mid-Columbia control area presence gives
22 PSE the capability to easily effect
23 significant changes in reported non-firm
24 transaction prices.

25 Q. Is there anything inaccurate about

1572

1 Mr. Niman's statement that you just read?

2 A. I don't know that there's anything inaccurate
3 here about the potential for that. I have to tell you
4 though that in this proceeding and in the prior one, the
5 insinuation and the implication that there is
6 manipulation by Puget is offensive and ridiculous.

7 Q. Did you state earlier in your testimony that
8 the Company had about 1400 megawatts under its control
9 at the Mid-Columbia?

10 A. Yes.

11 Q. I would like you to look at Exhibit 508,
12 which is the statement from Mr. Davis.

13 JUDGE MOSS: I lost you momentarily. Where
14 are we?

15 MR. VAN CLEVE: 508.

16 A. I have two different pieces of testimony here
17 from Mr. Davis.

18 BY MR. VAN CLEVE:

19 Q. It's a three page statement signed by
20 Mr. Davis that has been marked or has been admitted
21 Exhibit 508; do you have that?

22 A. Yes.

23 Q. And if you could refer to paragraph 12.

24 A. Yes.

25 Q. Mr. Davis sets out a test for what a credible

1573

1 index is, and my question for you is whether you believe
2 that the Mid-Columbia Non-firm Index satisfies
3 Mr. Davis's test?

4 A. The non-firm index is not the index that we
5 were advocating for the customers in the prior
6 proceeding, and there's not too much that has changed
7 about that now.

8 Q. So what's the answer to the question?

9 A. Mr. Davis has laid out a test here. Whether
10 it's the appropriate test, I'm not sure.

11 Q. Do you think that the Mid-Columbia Non-firm
12 Index satisfies that test laid out by Mr. Davis?

13 A. Well, I think it certainly satisfies A, and
14 is it subject to movement, maybe; has it been moved by
15 us, no.

16 Q. When you say it satisfies A, what market do
17 you think the index reflects?

18 A. It's primarily the hour ahead market, the
19 so-called real time market that's traded hour to hour
20 within a day.

21 Q. Can you give us a description of why people
22 enter into that market and what real time transactions
23 are used for?

24 A. Sure. It's about the shortest term market
25 available, and it's the market the utilities and

1574

1 marketers use to balance their real time surpluses from
2 hour to hour. So that if your loads in a day, for
3 example, are different than what you predicted the day

4 before or if your stream flows are higher or lower or
5 you've got a generator outage different than what you
6 planned when you set up your operation the day before,
7 this is the market you would use to balance those
8 things.

9 Q. I would like to ask you a few questions about
10 hedging. Has the Company ever directly provided
11 optional price stability to Schedule 48 customers?

12 A. When you say directly, I assume you mean has
13 the Company taken the risk into its own portfolio.

14 Q. That's correct.

15 A. No, we haven't.

16 Q. Are you aware of whether hedging for the
17 Mid-Columbia was available at the time Schedule 48 was
18 created?

19 A. I believe that it was.

20 Q. Even before there was a Mid-Columbia Index?

21 A. No, I think people were hedging off the COB
22 Index at the time, although I think there were people
23 who would sell fixed price power at the Mid-Columbia at
24 that time as well and who could have constructed a hedge
25 had someone asked.

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1 Q. So the hedging that was available was for
2 COB?

3 A. Generally. That was the market index that
4 evolved first in this area.

5 Q. Has hedging ever been available for, and let
6 me be more precise, has a fixed or floating price swap
7 ever been available for the Mid-C Non-firm Index?

8 A. I'm not sure.

9 MR. VAN CLEVE: I would like to refer now to
10 the Complainants' response to Bench Request D-1, which,
11 I'm sorry, Your Honor, did you give that an exhibit
12 number?

13 JUDGE MOSS: 28.

14 MR. VAN CLEVE: 28.

15 BY MR. VAN CLEVE:

16 Q. Mr. Gaines, do you have Exhibit 28 in front
17 of you?

18 A. Yes.

19 Q. This is an E-mail to Alan Warman, who is in
20 the energy department at Boeing, and as you can see from
21 the bottom of the document, it's from Jason Thackston,
22 who is a wholesale energy marketer from Avista
23 Corporation. And I would like to refer you to the last
24 two full paragraphs of the document where it says that:
25 Regarding the NYMEX futures contract for

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1 the Mid-Columbia and COB, there has been
2 little activity.

3 And it also says that:

4 There is no open interest on the COB
5 contract at this time, and this
6 illiquidity makes hedging very difficult
7 on the NYMEX.

8 Would you agree that the NYMEX, Mid-Columbia,

9 and COB contracts are illiquid?

10 A. Well, when we, as I mentioned earlier, we
11 don't use the NYMEX exchange, so I don't have any real
12 current information about the liquidity there. We tend
13 to use the over-the-counter market and the brokers,
14 which is where most of the activity is.

15 Q. You stated earlier in your testimony that the
16 Mid-Columbia formed the basis for indexes upon which
17 futures prices and swaps and options were based, and I'm
18 trying to understand whether there's a futures market
19 for the Mid-Columbia?

20 A. There's a very active futures market for the
21 Mid-Columbia, swaps and options both.

22 Q. But is it your testimony that that market is
23 not on the NYMEX?

24 A. Right, the exchange traded swaps and options,
25 that market tends to be fairly thin, and most of the

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1 actual market activity is done on an over-the-counter
2 basis directly with the market makers in these
3 derivative instruments, and it often is done through
4 brokers. A couple of them are mentioned at the end of
5 the first paragraph in this E-mail.

6 Q. Let me refer you to the last paragraph of the
7 E-mail in the last sentence where it says:

8 As a result of illiquidity, options
9 contracts are not a reasonable vehicle
10 for hedging.

11 Do you think that's true?

12 A. Absolutely not. I don't know who Alan
13 Thackston is, but he's obviously not plugged into the
14 market very well.

15 Q. The first sentence of that last paragraph in
16 Exhibit 28 where he says that:

17 Volatility in the electricity markets
18 has drastically decreased trading of
19 electricity options over the last ten
20 months.

21 Is that statement incorrect?

22 A. I don't know that that's correct or
23 incorrect. I know that we have done a number of options
24 transactions in the last several months for the Company.

25 Q. Can you describe those for us?

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1 A. Yes. I mentioned one earlier where we had
2 bought some call options on supply for the November to
3 February period. We have also executed some put options
4 for the third quarter of 2001. We have done call
5 options on gas. We have done a number of things.

6 Q. Can you describe the call options for the
7 November through February period?

8 A. Yes, we were trying to supplement our peaking
9 supplies for that winter period, and so we entered into
10 call options to derive purchase power at a given price.

11 Q. What is the size of the option?

12 A. Varied month to month, but they were several
13 hundred megawatts each month.

14 Q. Are those options still in place?

15 A. Yes.

16 Q. And what's the price of exercising the
17 option?

18 MR. BERMAN: If we're going to get into
19 actual pricing of specific transactions, I would ask
20 that we go into confidential session.

21 JUDGE MOSS: I think that does sound
22 appropriate. Is that what we need to do?

23 MR. VAN CLEVE: Yes, Your Honor, but maybe we
24 should save that until the end and see if there's any
25 other confidential questions that come up.

1579

1 JUDGE MOSS: Let's do that.

2 BY MR. VAN CLEVE:

3 Q. Mr. Gaines, if you look at the section on
4 Exhibit 28 right below the table that says notes, do you
5 see that there?

6 A. Yes.

7 Q. And the third sentence down that begins with:
8 Products with volumes below 25 megawatts
9 are not liquid on the OTC market.

10 Now I'm assuming that OTC refers to over the
11 counter. Do you agree with that statement?

12 A. I agree with it except for the 10% number. I
13 think the 10% is probably a guess, and whether it's
14 right or not, I have no idea.

15 COMMISSIONER HEMSTAD: In view of the
16 reference to the 10%, perhaps you should read into the
17 record that second sentence so we know what it refers
18 to.

19 MR. VAN CLEVE: Let me read the whole thing.
20 Products with volumes below 25 megawatts
21 are not liquid on the OTC market.
22 Historical indications suggest a
23 purchaser may pay as much as 10% above
24 quoted prices for odd lot volumes.

25 BY MR. VAN CLEVE:

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1 Q. Mr. Gaines, I would like you to take a look
2 at the exhibits that were associated with your direct
3 testimony, and the first exhibit that I would like you
4 to look at is one that wasn't admitted, and it's marked
5 as PSE-74. I think it's Exhibit 1404.

6 A. Yes.

7 Q. Can you explain what this document is?

8 A. This is a snapshot of the forward price curve
9 that we took from our own forward price marks as of the
10 date that's shown, January the 3rd of 2001.

11 Q. Now one of your criticisms of the analyses
12 performed by Mr. Lazar and Mr. Schoenbeck was that they
13 were based on an outdated forward price curve. Is this
14 forward price curve more accurate?

15 A. Well, it's more recent, but as we have
16 learned through this proceeding, the forward prices are
17 moving around quite a lot.

18 Q. Well, in that regard, I would like to ask you

19 to take a look at Exhibit 1408, and if you can turn to
20 what's marked at the bottom as page 27 of Exhibit 1408.

21 A. Okay.

22 Q. Is this the Company's November 1st, 2000,
23 forward price curve?

24 A. Yes.

25 Q. And on that day if you wanted to purchase a

1581

1 flat product for the month of January 2001, it indicates
2 that the price would be 82.14 mils; is that correct?

3 A. I have 82.65, but okay.

4 Q. For November 1st?

5 A. Yeah.

6 Q. Oh, that's the cumulative.

7 A. Oh, for the month?

8 Q. For the month, yeah.

9 A. Pardon me, 82.14, you're right.

10 Q. And now if you could look at page 51 of that
11 exhibit, I'm sorry, yes, page 51, and is that the
12 December 6, 2000 forward price curve?

13 A. Yes.

14 Q. And the price on that day for the same flat
15 January product was 613.57 mils; is that correct?

16 A. Yes, it makes the earlier number look pretty
17 good.

18 Q. So in the course of a little over a month,
19 the price went from \$83 a megawatt hour to \$613 a
20 megawatt hour for the same time period; is that correct?

21 A. The forward market price, yes.

22 Q. Right.

23 A. Not necessarily the spot price that the
24 customers would pay, but the forward market price did.

25 Q. Would you agree that that is an extraordinary

1582

1 level of volatility in the power market?

2 A. Very large move, yes.

3 Q. In all of your years of experience in the
4 power industry, have you ever seen volatility
5 approaching that?

6 A. No.

7 Q. Do you think that this level of volatility
8 has an impact on the price and availability of hedges?

9 A. It has a -- it has an impact on the
10 availability and price of options, because volatility is
11 an explicit element in options pricing.

12 Q. I believe that on the first day of this
13 hearing, Mayor Maxwell from the City of Anacortes
14 testified that employees of the Company had advised him
15 not to buy a hedge because it was too expensive. Are
16 you aware of employees of the Company having
17 conversations like that with customers?

18 A. It would surprise me very much if any of the
19 employees of the Company had done that. The Company is
20 not in the business of giving advice about particular
21 levels of price in hedging.

22 Q. Would you agree that the market for hedging
23 gas is more liquid than for electricity?

24 A. Generally that's true, particularly at the
25 big national trading hub in Louisiana. It's less true
1583

1 in the local markets out here.

2 Q. You testified regarding what the "deal" was
3 in the rate plan, and I would like to ask you a couple
4 of questions about that. I believe it is attached as
5 Appendix A to Exhibit 1563.

6 Mr. Gaines, I believe that you testified that
7 the Company bears the risk of the cost of serving its
8 fixed price loads under the rate plan; is that correct?

9 A. Yes.

10 Q. If you could look on page ten of the
11 stipulation, which is Exhibit 1563, and referring to
12 section six, which is entitled interim rate relief, my
13 question is, isn't it true under the interim rate relief
14 provision that if the Company was unable to pay its
15 debts as a result of load growth or an increase in its
16 costs that it could seek rate relief under the rate
17 plan?

18 A. I think I'm in the wrong place. You said
19 page ten?

20 CHAIRWOMAN SHOWALTER: I think the issue is
21 there is a stipulation attached to the order.

22 THE WITNESS: Oh, I'm sorry.

23 CHAIRWOMAN SHOWALTER: There is an
24 attachment.

25 MR. VAN CLEVE: Appendix A to the merger
1584

1 order.

2 COMMISSIONER HEMSTAD: What page of the
3 exhibit?

4 CHAIRWOMAN SHOWALTER: Page 61.

5 JUDGE MOSS: What page of the exhibit is it?

6 CHAIRWOMAN SHOWALTER: Page 61. Is everybody
7 on the same page, okay.

8 THE WITNESS: I have it now, thank you.

9 BY MR. VAN CLEVE:

10 Q. You're there, the interim rate relief
11 provision?

12 A. Yes.

13 Q. And I guess to restate my question, does this
14 provision allow the Company to obtain rate relief if
15 it's in financial distress?

16 A. I'm not familiar with exactly what the PNB
17 standard is, but generally yes.

18 Q. So when you stated that the Company bore the
19 risk of serving its fixed price loads --

20 A. Subject to this.

21 Q. -- that was subject to obtaining rate relief
22 if it became distressed?

23 A. That's right.

24 Q. And on the next page beginning at line three,
25 it explains the process for seeking interim rate relief.
1585

1 Do you see that?

2 A. Yes.

3 Q. And down at line seven, it says that:
4 PSE would propose to spread the
5 requested interim rate relief among
6 customer classes based on an equal
7 percentage of margin and on an equal
8 percentage of revenues.
9 Do you see that?
10 A. Yes.
11 Q. And do you think that the customer classes
12 referred to there in line eight includes the Schedule 48
13 and Special Contract customers?
14 A. I really haven't thought about it.
15 Q. You don't have an opinion on that issue?
16 A. I really don't.
17 Q. You don't know what the intent of this
18 provision was?
19 A. Not with respect to that, no.
20 Q. If you could look at the provision entitled
21 storm damage on page 59 of Exhibit 1563. Do you have
22 that?
23 A. Yes.
24 Q. Do you see where it says in the second
25 sentence that:

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1 Current policy authorizing deferral of
2 extraordinary property losses related to
3 storms will continue.
4 A. Yes.
5 Q. Does that mean that the Company can defer
6 extraordinary storm damage cost despite the rate freeze?
7 A. If they exceed a certain level, and I'm not
8 sure exactly whether they're deferred beyond the rate
9 freeze period or not.
10 Q. Well, let's assume for the sake of argument
11 that those deferred amounts can be recovered after the
12 rate plan. Can you explain why extraordinary storm
13 damages are treated differently?
14 A. Than what?
15 Q. Than the other costs the Company might incur
16 during the rate plan.
17 A. No, I really can't. I think it's an artifact
18 of historical regulation of the Company.
19 Q. Do you know why the Company doesn't just
20 obtain insurance for extraordinary storm damage?
21 A. No, I don't. I don't know that it's
22 available.
23 Q. Is it fair to say that the Company didn't
24 take the risk of extraordinary storm damages in the rate
25 plan?

1587

1 A. Over some threshold.
2 Q. Do you think the Schedule 48 and Special
3 Contract customers assumed the risk of a fundamentally
4 flawed wholesale power market?
5 A. Yes.
6 Q. Did you say in the beginning of your
7 testimony that you were responsible for the Company's

8 gas procurement?
9 A. Yes, I am.
10 Q. Did the Company recently seek a rate increase
11 for its retail gas rates?
12 A. Yes, under its purchase gas adjustment rates.
13 Q. And was that request granted?
14 A. Yes, it was.
15 Q. And did the Company incur significantly
16 higher gas costs in the month of December than it
17 anticipated?
18 A. The index prices for gas were higher than
19 anticipated, yes.
20 Q. And did the Company hedge its gas supply risk
21 for the month of December?
22 A. Not for the core gas operation, no.
23 Q. One last area on this question of the risk
24 that the Company assumed in the rate plan. Do you think
25 the Company assumed the risk in the rate plan of low

1588

1 growth among the core customer class?
2 A. Generally.
3 Q. Can you explain why that risk doesn't include
4 the data center customers?
5 A. It was load that was not anticipated, a class
6 of load that was not anticipated.
7 Q. So you think it's okay for the Company to be
8 relieved of the risk it assumed if the risk turns out to
9 be something that was unanticipated?
10 A. There are risks associated with that load,
11 primarily that it might not really be a load, but rather
12 that it might go away. That could cause the Company to
13 incur costs including capital costs that would burden
14 future rate payers. The Company would prefer not to do
15 that.
16 Q. Is it the Company's position that those
17 customers can't take service under Schedule 49 or
18 Schedule 31?
19 A. I'm not involved in that. I can't tell you.
20 Q. Mr. Gaines, if you could look at Exhibit 601.
21 Do you have Exhibit 601, Mr. Gaines?
22 A. Yes, I do, thank you.
23 Q. Is this a list of the current Schedule 48
24 customers?

25
1589

1 familiar with each of the customers.
2 MR. VAN CLEVE: Your Honor, does this exhibit
3 remain confidential?
4 JUDGE MOSS: Perhaps we need to clarify. I
5 have the front page marked as confidentiality waived,
6 but now I just noticed that it's stamped on the second
7 page as part of the protective order, so I'm not sure.
8 MR. BERMAN: We have indicated several times
9 on the record that we waive confidentiality on Exhibit
10 601.
11 JUDGE MOSS: Well, I'm trying my best to
12 remember these things, but there are limits to human

13 endeavor. It's not confidential then.

14 BY MR. VAN CLEVE:

15 Q. Mr. Gaines, I am informed by Mr. Schoenbeck
16 that the on-peak price for the non-firm index on the
17 17th of November in the year 2000 was \$250 per megawatt
18 hour, and I just wonder whether you could explain why a
19 Company like Qwest would sign up for Schedule 48 at
20 those kind of prices?

21 A. I have no idea who this customer is or why
22 they would sign up.

23 Q. Can you tell us what tariffs the Company has
24 that are generally available for large industrial
25 customers?

1590

1 A. I'm not an expert on this, but generally I
2 believe it's tariffs 46, 48, and 49.

3 Q. And is Schedule 49 available for any new
4 customer except a data center?

5 A. I'm not familiar with what's available or not
6 for data centers.

7 Q. Is it available for other new large
8 customers?

9 A. So far as I know.

10 Q. I wanted to ask you a little bit about the
11 diesel generators that you talked about earlier, and the
12 first question has to do with the generators that the
13 Company is operating on diesel. Can you describe that
14 in a little more detail?

15 A. Yes, they're the combustion turbine
16 generators that the Company has had in place since the
17 early 1980's.

18 Q. And those are simple cycle facilities?

19 A. They are.

20 Q. And are all of those facilities capable of
21 running on diesel?

22 A. Yes.

23 Q. And when did the Company -- when has the
24 Company in the past year run those facilities on diesel?

25 A. I believe that we began that kind of an

1591

1 operation early in December of last year.

2 Q. And what was the reason that you began to run
3 those facilities on diesel?

4 A. It was economics. It was because the per btu
5 price of diesel was lower than that of natural gas.

6 Q. And was December the first time in the year
7 that it became more economic to run on diesel compared
8 to natural gas?

9 A. At least on a continuous basis. We may have
10 run some on diesel earlier in the year 2000 for peaking
11 purposes. I just don't recall.

12 Q. You mentioned a diesel price of I think it
13 was 85 to 90 cents; is that correct?

14 A. Per gallon, yes.

15 Q. Can you tell me what the incremental
16 operating cost of one of the combustion turbines is
17 assuming that price for diesel?

18 A. I would have to go do some math to be precise
19 about it.

20 Q. Can you give me a rough estimate?

21 A. I will give you a very rough estimate. I
22 would guess it's in the neighborhood of 100 to 150 mils
23 per kilowatt hour, just the fuel portion.

24 CHAIRWOMAN SHOWALTER: Did you say 150 what?

25 THE WITNESS: Between 100 and 150 mils per

1592

1 kilowatt hour.

2 BY MR. VAN CLEVE:

3 Q. Can you tell me how you would calculate that?

4 A. I would multiply the heat content of a gallon
5 of diesel oil times the heat rate of the combustion
6 turbine unit and the price.

7 Q. And what's the average heat rate for the
8 Company's simple cycle combustion turbines?

9 A. They vary a little bit depending on which
10 fuel you're using, but generally in the range of 12,000
11 to 13,000 btu per kilowatt hour.

12 Q. And what's the peak capacity of the Company's
13 simple cycle combustion turbines?

14 A. Added together, it's approximately 550
15 megawatts.

16 Q. You referred to I believe it's called
17 selective catalytic reduction.

18 A. Yes.

19 Q. Can you tell us what that is?

20 A. Its a technology that's used for reducing
21 nitrous oxide emissions from power plants and other
22 things.

23 Q. There's been quite a bit of testimony in this
24 proceeding about temporary diesel generators. Do you
25 know what the capacity of a temporary diesel generator

1593

1 is?

2 A. I think generally they're fairly small, in
3 the range of say less than two megawatts.

4 Q. Do you know how the process works for a
5 selective catalytic reduction device?

6 A. Not in great detail, but generally the
7 exhaust stream from the machine is passed across the
8 catalyst, which removes the emissions.

9 Q. Now you testified earlier that it was like a
10 catalytic converter on a car.

11 A. That's my understanding generally.

12 Q. Have you ever seen one of these devices?

13 A. Not for a small portable generator, no.

14 Q. Do you know who makes them?

15 A. Caterpillar, among others.

16 JUDGE MOSS: Mr. Van Cleve, how much more do
17 you have?

18 MR. VAN CLEVE: Maybe 20 minutes.

19 JUDGE MOSS: I think we need to take a break.
20 Let's break until a quarter before the hour.

21 (Brief recess.)

22 BY MR. VAN CLEVE:

23 Q. Mr. Gaines, is the Company's position that
24 the Complainants have given up any claim that they may
25 have to a share of the generating assets of PSE?

1594

1 A. Yes.

2 Q. Can you refer to Exhibit 504?

3 A. Yes.

4 Q. Mr. Canon previously testified that this was
5 one of the clarification letters that the Company sent
6 to the Commission during the approval process for
7 Schedule 48. If you can turn to page four of Exhibit
8 504.

9 A. Okay.

10 Q. Would you agree that the two lines at the top
11 of page four provide that the Schedule 48 customers
12 could pay a, quote, appropriate surcharge and return to
13 the core class?

14 A. Yes.

15 Q. Do you think that the option of returning to
16 the core class was included because Schedule 48 or open
17 access might not work out?

18 A. It could be.

19 MR. VAN CLEVE: Can I have this document
20 marked, Your Honor.

21 JUDGE MOSS: All right, what's been handed
22 out as original sheet number 104, Schedule 104, Puget
23 Sound Energy, and it will be marked as 1413.

24 BY MR. VAN CLEVE:

25 Q. Were you a witness in the proceeding related
1595

1 to the sale of Centralia?

2 A. Yes.

3 Q. Does Exhibit 1413 indicate that the Schedule
4 48 customers, the high voltage Schedule 48 customers,
5 were given the same share of the Centralia gain as
6 Schedule 49 customers?

7 A. It looks that way, yes.

8 Q. Can you explain how this is consistent with
9 your position that the Complainants have given up any
10 claim to a share of the generating assets of PSE?

11 A. No, I have no idea how the two are related,
12 if at all.

13 Q. Do you know whether customers that purchase
14 under Schedule 49 are required to sign a service
15 agreement?

16 A. I don't know.

17 Q. I would like to ask you a couple of questions
18 about the buy-sell tariff, Schedule 448. Are you aware
19 of any retail buy-sell tariffs that have been
20 implemented in the WSCC?

21 A. I can't think of any that I'm aware of, no.

22 Q. Was it the Company's position prior to this
23 Fall that a buy-sell arrangement was prohibited by law?

24 A. We had concerns about our ability to
25 implement a buy-sell tariff consistent with law and
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1 consistent with regulation at the state and federal

2 level.

3 Q. Was the Company asked by Georgia-Pacific last
4 summer to provide a buy-sell type arrangement?

5 A. We had had requests like that from
6 Georgia-Pacific, yes.

7 Q. And did the Company refuse to provide such
8 service?

9 A. Company indicated to Georgia-Pacific the
10 issues that it had with that construct and offered
11 Georgia-Pacific alternatives which we believed were
12 economically equivalent.

13 Q. Would you agree that Schedule 448 is not an
14 acceptable alternative for the Schedule 48 and Special
15 Contract customers if it's not acceptable to sellers in
16 the marketplace?

17 A. Are you suggesting that it's not acceptable
18 to any seller in the marketplace?

19 Q. Yes.

20 A. If that were the case, it probably wouldn't
21 be very workable. I don't know that to be the case
22 though.

23 Q. Do you know that it is acceptable to sellers
24 in the marketplace?

25 A. We have talked to some marketing companies

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1 about it, and they have raised no objection that I'm
2 aware of.

3 Q. Which ones have you talked to?

4 A. We have talked to PG&E, we have talked to
5 Morgan Stanley, that I'm aware of, probably others.

6 Q. And those two companies said that they would
7 be willing to provide service to retail customers under
8 a buy-sell arrangement?

9 A. We described generally the concepts behind
10 the tariff, and they didn't indicate any problem with
11 it.

12 Q. Did you solicit comments from potential
13 sellers before you filed Schedule 448?

14 A. I don't know that we did.

15 Q. Is it the Company's position that Schedule 48
16 should be extended beyond its current expiration date?

17 CHAIRWOMAN SHOWALTER: What expiration date
18 do you mean?

19 Q. I believe it expires at the end of the year.

20 A. I think that the Company's preference would
21 be to design a buy-sell tariff that would be acceptable
22 to the customers and use that going forward.

23 Q. Has the Company attempted to determine what
24 an appropriate surcharge would be as that's used in the
25 letter that's marked as Exhibit 504 on page four?

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1 A. No, I don't believe so.

2 Q. Why not?

3 A. Haven't needed to.

4 Q. Would the Company be willing to do that if
5 Schedule 48 customers wanted to return to core service?

6 A. Yes. I think we might find that economically

7 it's the same thing as going to market, but we could
8 determine that, yes.
9 Q. I think before the break we were exploring
10 selective catalytic reduction technology. Do you recall
11 that?

12 A. Yes.

13 Q. And you referred to Caterpillar as being a
14 manufacturer of that equipment?

15 A. Yes, so I'm told.

16 Q. And do you believe that that equipment is at
17 this time readily available from Caterpillar for
18 temporary diesel generators?

19 A. I don't know that it's available from
20 Caterpillar today. I'm told it's available from a
21 number of manufacturers, and Caterpillar was mentioned
22 as one.

23 Q. Are you aware of whether selective catalytic
24 reduction technology for temporary diesel generators is
25 readily available from any manufacturer currently?

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1 A. I am told that it is.

2 Q. Who told you that?

3 A. We put together a team of people inside the
4 Company for the purpose of aiding the industrials in
5 setting up their temporary generation installations, and
6 one of the members of that internal team was providing
7 me some information about that.

8 Q. And what information did that person provide
9 you?

10 A. Generally that this technology was available
11 for small diesel generation.

12 Q. And is the technology that's available, can
13 it be retrofited on existing diesel generators?

14 A. I'm not sure about that. I suppose it
15 probably depends on the manufacturer.

16 Q. Do you know what the cost of this equipment
17 is?

18 A. No.

19 Q. Do you know how long it would take to get
20 this kind of equipment?

21 A. No, although I suppose someone could have
22 ordered the machines with the equipment on it in the
23 first place.

24 Q. If the Schedule 48 and Special Contract
25 customers self generate, do they contribute anything to

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1 the fixed costs of the company's distribution and
2 transmission system?

3 A. No, not under the current tariff, assuming
4 that the generation operates continuously anyway.

5 MR. VAN CLEVE: Your Honor, I think all I
6 have left is the one confidential area that we
7 identified earlier.

8 JUDGE MOSS: All right. Anybody who is not a
9 signatory to the appropriate certificate under the
10 protective order in this proceeding for the review of
11 confidential information, I will have to ask you to

12 leave the room, and we will be off the record
13 momentarily while I turn the teleconference bridge off.
14 (Discussion off the record.)
15 (The following testimony designated
16 confidential.)

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1 CONFIDENTIAL SESSION CONCLUDED
2 (Discussion off the record.)
3 JUDGE MOSS: Mr. Berman.
4 MR. VAN CLEVE: Your Honor, before we get to
5 Mr. Berman, I did intend to offer 1404, 1409, through
6 1412.
7 JUDGE MOSS: Any objection?
8 (Discussion on the Bench.)
9 JUDGE MOSS: I have lost track of the order
10 here, but the first matter of business I need to take
11 care of is these exhibits, and we've got 1404?
12 MR. VAN CLEVE: 1404 and 1409 through 1413.
13 JUDGE MOSS: And the question was whether
14 there is an objection to any of these.
15 MR. BERMAN: No objection, Your Honor.
16 JUDGE MOSS: Then those will be admitted as
17 marked.
18 And in terms of our order, I'm just
19 neglecting things, I apologize, but the Bench has
20 questions that should precede the redirect, so let's do
21 that.

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23
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1 EXAMINATION
2 BY CHAIRWOMAN SHOWALTER:
3 Q. Mr. Gaines, I have a number of specific
4 questions that will track questions that arose during
5 your cross, but I have a more general one first. And
6 that is supposing within the four corners of Schedule 48
7 and the rate plan exists all the risks and specifics
8 that you testified to, that say clearly lay out those
9 different responsibilities. If this Commission finds
10 that even taking into account all of those explicit
11 risks and responsibilities, the net effect now is not
12 fair, just, or reasonable, and maybe I should say now
13 meaning at the end of this proceeding, not necessarily
14 this emergency hearing, do you agree that the Commission
15 in that instance would have the right to modify the
16 tariff?
17 MR. BERMAN: I object to the extent you're
18 asking a legal conclusion.
19 CHAIRWOMAN SHOWALTER: That's okay to object

17 to my questions, I don't mind. Sometimes our experts up
18 here are also experts in regulatory policy, and we allow
19 the questions, and I will defer to the administrative
20 law judge on that question.

21 JUDGE MOSS: I will overrule the objection.

22 CHAIRWOMAN SHOWALTER: I really don't mind if
23 you object, because I need to hear the objection, so
24 don't worry about it.

25 JUDGE MOSS: I was a little glib, I shouldn't

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1 be. We do have witnesses who frequently appear who have
2 sufficient experience in regulatory matters. We had
3 Ms. Linnenbrink the other night, for example, who
4 demonstrated her expertise in the area, and so we allow
5 witnesses to answer those questions, understanding that
6 their lawyers may ultimately disagree with their
7 conclusions as a matter of law.

8 A. Well, I think with those objections and
9 clarifications, I should say that you're right,
10 oftentimes the witnesses are adept in regulatory
11 matters. I'm not sure I'm particularly adept on that
12 question, but I will venture an opinion.

13 And that is that we think we have a deal,
14 that Mr. Berman has called this a deal throughout the
15 hearing, and we think that the terms of that deal should
16 be inviolate. Now whether the Commission can reopen the
17 deal, I don't know that I'm qualified to speak to. But
18 it does seem to me that if it can, then maybe everything
19 is fair game, and maybe there are other elements of the
20 deal that would need to be readjusted also.

21 BY CHAIRWOMAN SHOWALTER:

22 Q. And I think I am getting at the should versus
23 must question, that is, or maybe it's the should versus
24 can't. And by that I mean one argument would be that
25 this Commission has no right to change the terms of the

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1 deal. The other might be that, well, it may have the
2 right, because after all, all of these are tariffs, not
3 contracts in the sense that people understand that
4 sometimes, but nevertheless, we shouldn't because a
5 deal's a deal, and that's a different level of
6 discretion on our part. But I take it you don't want to
7 turn yourself into a lawyer and say we may not?

8 A. I just don't think I'm qualified to do that.

9 Q. All right, that's all right.

10 Maybe we could turn to Exhibit 605, and I am
11 using this for my questions simply for illustrative
12 purposes, which I understand is how it was offered
13 anyway. But let's say you purchased in November of last
14 year an option to buy power during the months of January
15 and February this year. First of all, once you do that,
16 once you exercise that option to purchase but yet you
17 have not yet purchased, would that change how this graph
18 would look if you redid the graph on the day that you
19 purchased the option?

20 A. Well, it could, and it would depend on
21 whether or not on the day that I redid the graph that

22 option in January and February was in the money. That
23 is if the market price in January and February was
24 higher than the strike price of the option that I
25 purchased, then I would show the power that's related to

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1 that option in my resource graph.

2 Q. Okay.

3 A. That's what I would do.

4 Q. Then let's say you buy those options November
5 1st, and on November 1st you redraw your graph, and at
6 that point, you would just simply make a determination
7 of whether the power you could purchase would be in the
8 money; is that right?

9 A. Yeah, exactly, and I can tell you that on
10 November the 1st those options were not in the money, so
11 they would not have then altered the graph.

12 Q. All right, so they were not in the money that
13 day. Now if you redrew the graph on November 15th, and
14 I don't mean to pin you down on that day, but let's just
15 say it's a day when it would show that that power was in
16 the money. Then some of the white boxes would turn into
17 patched boxes; is that right, part of the white boxes?

18 A. Well, more likely the solid part of the bar
19 on the bottom would get larger, because I know the price
20 at which the option could be struck, so it would look
21 more like a fixed price resource at that point.

22 Q. All right. Now I want to jump a little, but
23 bearing this example in mind, to how the Staff's soft
24 cap proposal would work. I'm trying to understand the
25 mechanics of it.

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1 A. Me too.

2 Q. And first of all, can you describe generally
3 how you would see Puget first determining its costs and
4 then determining whether or not to make a claim, I
5 guess, that its costs had gone above the cap?

6 A. It's a good question, and we started to get
7 into it in some of the cross-examination earlier when
8 someone was asking about the time period over which this
9 cap computation would be done, and there was one
10 suggestion that it would be either an hourly or a daily
11 computation, and then there was another suggestion that
12 it would be a monthly computation, and it matters a lot
13 which one of those things it is as to whether and how
14 and how frequently we would make the claim, as you
15 called it.

16 Q. Well, let's just take one or the other.
17 Let's take a monthly claim. If January has been
18 completed, and for the moment let's skip over the
19 process you use, but supposing you say we were above the
20 cap on seven days, and therefore we should be paid, how
21 would you go about demonstrating that?

22 A. I'm not real sure, to be honest with you,
23 because I'm not quite clear yet on just exactly which
24 costs the Staff thinks would qualify as sort of
25 incremental or marginal costs that would be a part of

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1 this soft cap proposal. Is it just the power that I
2 purchased in that day for that day, or is it power that
3 I purchased three months ago at some price for that day
4 in question. I'm fuzzy about that.

5 Q. Well, that actually was one of my questions.
6 Supposing instead of buying an option in November, you
7 had simply bought power.

8 A. Right. Would that be included in the
9 computation, I guess I don't know.

10 Q. Okay. But if you had bought an option only
11 in November, then if you had exercised it on, let's say
12 for a whole month just to make it easy, then I guess the
13 question I have, does the cost of that power also
14 include, would it or should it include the cost of the
15 option, the premium paid?

16 A. The premium, well, it's a good question. I
17 mean is the Company supposed to bear the premium cost of
18 the insurance, and then the customers get the benefit
19 under the soft cap proposal, or does the premium cost
20 get recovered always, or does it get recovered pro rata
21 when the option is struck. I mean we just don't know.

22 Q. Well, but do you have an opinion as to
23 whether it should be? Supposing you are making the
24 claim that the costs have gone above a cap, would you
25 propose to include the premiums that you had paid at

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1 some earlier time for the time period for which you are
2 making the claim?

3 A. Well, honestly I haven't thought about it
4 very much, because I wouldn't like to see that proposal
5 implemented. But it does seem to me that if someone is
6 going to enjoy the benefit, for example, of an option
7 that is purchased, that they should bear the premium
8 cost that's associated with the option.

9 Q. Well, then take the example where you buy the
10 premium or pay the premium in November but never
11 exercise it. It's simply a sunk cost that wasn't used
12 for the months in 2001.

13 A. Right.

14 Q. How would you propose to treat that cost?

15 A. Well --

16 Q. Would you build it into the financial bars, I
17 realize these are power bars, not financial bars, but
18 would you pro rate it over January, February, et cetera?

19 A. Two answers I guess. First, I haven't
20 thought very much about how you would do that. It does
21 seem to me that if a premium cost is incurred, whether
22 the option is struck or not, someone who is enjoying the
23 benefit of the option whether its struck or not should
24 bear the cost.

25 But this question in my mind illustrates the
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1 broader point, that why have the Company make these
2 hedging decisions for the customers. I mean this is the
3 whole beauty of an index based tariff is it decouples
4 the supply decisions from the pricing decisions, and it
5 allows customers individually and in their own

6 discretion and at various points in time to make the
7 very hedging decisions that we're talking about rather
8 than relying on the Company to do it. And the Company
9 may do it in a way that isn't related to the customers'
10 underlying costs or in a way that the customers wouldn't
11 agree with, but yet they would have to bear the cost.

12 And so it seems to me that we have a very
13 fortunate decoupling of this pricing aspect from the
14 delivery aspect, and the customers should be happier, it
15 would seem to me, to make these pricing and hedging
16 decisions on their own individually.

17 Q. So you're saying if these premiums are not
18 included in your costs, then you're not fairly treated.
19 But if they are included, there are going to be disputes
20 over whether you should have done it?

21 A. Was it a wise hedging strategy, was it one
22 that each individual customer would agree with, and we
23 could never be sure that it would be.

24 Q. Okay. I would like to ask some questions
25 about the future with the variables being what happens

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1 if there is a West wide price cap versus not, and then
2 what happens if California makes some long-term
3 purchases in the market? I'm trying to get a sense of
4 what might happen to the wholesale market. And then
5 third, how the soft cap proposal versus the status quo
6 would affect Puget in that wholesale market.

7 So let me begin let's take the simplest case.
8 If FERC should impose a West side wholesale price cap,
9 would you agree there that neither you nor the customers
10 could or would have to go above that cap?

11 A. Yes, assuming that we could get a price cap
12 in place broadly in the West that was applicable to all
13 the market participants, yes.

14 Q. So if under the status quo with no changes in
15 Schedule 48, you would not be affected, but other than
16 the price that you collected from the customers, but the
17 customers' own vulnerability would be limited to
18 whatever that price cap was?

19 A. Well, no, we would be affected too on the
20 cost side.

21 Q. Okay.

22 A. As you say, the revenue side would be limited
23 by the price cap, but our costs of procuring power on
24 the market would be similarly limited.

25 Q. Okay.

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1 A. So it works on both sides of the income
2 statement.

3 Q. And I suppose also the price that you could
4 get if you sold on the market would also be limited?

5 A. Yes.

6 Q. All right. Now if there is a soft cap and
7 there's a West wide price cap, let's assume that the
8 price cap is -- that the West wide price cap is at \$150
9 and the proposed price cap is at \$125. And frankly, I'm
10 not sure how to work in the \$25 premium.

11 A. Okay.

12 Q. So I would like to explore an example where
13 the West wide price cap is higher than the net effect of
14 the Staff proposed price cap. Now what happens there?
15 I'm just trying to think this through.

16 A. Well, I will have to think this through out
17 loud.

18 Q. All right.

19 A. Because I haven't thought about it myself.
20 So we have a West wide price cap of \$150, we have a
21 so-called soft price cap with respect to these customers
22 at \$125.

23 Q. Right.

24 A. Well, we can explore some scenarios. We
25 could explore one where the Company's costs are less
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1 than \$125. I guess in that case, we recover costs, say
2 they're \$100, we recover costs. If we have a case where
3 the Company's costs are \$135, I guess we recover \$125 in
4 that case. We have a \$10 loss versus cost loosely
5 defined. But presumably our exposure never exceeds the
6 difference between \$150 and 125, the gap in between the
7 two caps.

8 Q. And then I assume that the Mid-C Index would
9 never go above \$150 if there was a West wide price cap?

10 A. Presumably.

11 Q. So that's what I will call a ceiling under
12 there, there's a cap and a ceiling maybe under the Staff
13 proposal?

14 A. Yes.

15 Q. So what happens if your costs --

16 A. Theoretically we should not have costs above
17 \$150. It depends though a lot on how the cap is
18 applied. Is it applied just to the daily spot market,
19 or is it applied to the forward market. If it's not
20 applied to the forward market, we could have bought
21 power previously at prices that exceed both the caps,
22 and we could be incurring those costs as a result of
23 decisions that had been made previously. So it would
24 depend a lot on the things to which the caps applied.

25 Q. All right. Now supposing though that we
1621
1 don't have a West wide price cap, and on this point
2 let's pause for a minute about the FERC filing. As I
3 understand it, your position before FERC is that there
4 should not be a selective price cap that is subject on
5 part of the market to a price cap but not others in the
6 market; is that right?

7 A. Yes, that's right.

8 Q. So the current status is there is a soft FERC
9 price cap in California of \$150, or there will be in
10 April; is that right?

11 A. Well, there is, and I hesitate to call it a
12 cap even. I view it more as a trigger for a reporting
13 requirement. It's phrased in a way that when the price
14 exceeds the cap, if you will, that triggers an
15 obligation on the selling utility to report the cost of

16 the power underlying the sale. And whether or not
17 ultimately the selling price is limited to cost or some
18 function of cost is to be determined by FERC.

19 Q. All right.

20 A. So it's really not a cap in my mind. It's
21 more a trigger for a reporting obligation.

22 Q. Can you comment at all on what the effect is
23 if we have a soft cap of \$125 and FERC has imposed a
24 soft cap of \$150 in the California market, is there a
25 way to relate those two things?

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1 A. You mean if it were imposed only in the
2 California market?

3 Q. Yes.

4 A. Presumably if it were imposed only in the
5 California market, it might not have much effect in the
6 market up here. But anything like that, anything that
7 subjects the Company on the expense side to uncapped
8 prices or prices that are capped at some high level, and
9 on the revenue side to the sort of a soft cap that's
10 proposed in this proceeding at a lower level, it
11 introduces risk to the Company. It's what my boss calls
12 the shock absorber position. It's a place where we
13 would like not to be.

14 Q. And what does that mean by the shock absorber
15 position, that you're feeling the collision of two
16 forces?

17 A. Absorbing the difference between the
18 wholesale market price and whatever retail power price
19 is. It's directly analogous to the situation of the two
20 large investor owned utilities in California right now.
21 It is exactly what has led to the financial situation of
22 those companies.

23 Q. I'm wondering about that one, because there
24 it seems you have a hard cap on what the retail
25 customers can pay that's below --

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1 A. That's right.

2 Q. -- the actual price that the utilities have
3 to pay, and therefore they just can't make up the
4 difference.

5 A. That's right.

6 Q. But here there's a proposal for a soft cap,
7 which should allow you to make up that difference.

8 A. Well, it's a matter of --

9 Q. Perhaps with some difficulty procedurally,
10 but that conceptually, isn't it supposed to allow you to
11 make up the difference?

12 A. I think it's just a matter of degree. I
13 think what's being proposed here is not so extreme as
14 the situation in California, but conceptually it's the
15 same.

16 Q. Now assume that FERC takes no further action,
17 but assume that the state of California backs large
18 long-term contracts for the utilities there.

19 A. Mm-hm.

20 Q. What do you see as the effect on the Mid-C

21 market or the rest of the wholesale market as a result
22 of that?

23 A. Well, the expectation, of course, is that
24 that will reduce the prices and the volatility in the
25 spot market in California, which presumably then would
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1 be reflected up into the Northwest market as well.
2 However, we are in uncharted territory, and we have a
3 situation over the last several weeks where the
4 California spot market has been trading at prices much
5 higher than the Mid-C because of these credit concerns.
6 And so if the State of California steps in to provide
7 credit support, it should at least bring those two
8 markets back closer together and may hopefully have the
9 effect of depressing both the markets.

10 Q. I guess the reason I'm wondering, I sure
11 don't know what it will do to the wholesale market, but
12 it seems like if you had some very, very large
13 purchases, it would remove a lot of supply from the
14 market, it also removes some buyers. And I don't have a
15 way of knowing which has a greater effect, the loss of
16 supply or the loss of the buyers, or maybe it's equal on
17 the spot market.

18 A. It is hard to know. It's all the same
19 generators, and it's all the same loads, of course,
20 physically in either case. And it's just a question of
21 from day to day how much of the necessary supply is
22 flowing through and being priced in a spot market
23 mechanism, all of it or just some top fraction, as has
24 been done historically.

25 Q. Well, I note that I have a question on
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1 Exhibit 25, so maybe we can turn to it, and I will try
2 to remember what it is. That's the Bench request.

3 JUDGE MOSS: It's the Records Requisition
4 Number 8 response. It's the charts where it's got a
5 chart Mid-C flat forward prices for 2001.

6 A. Okay.

7 BY CHAIRWOMAN SHOWALTER:

8 Q. And you may have answered this in a couple of
9 ways, but I just want to be sure I understand. Is this
10 a forecast of what prices will be then or -- and by then
11 I mean these for 2001, or is this the amount that
12 someone could buy a one year contract for 2001?

13 A. It's the latter.

14 Q. Okay.

15 A. It's what the forward market was telling us
16 on each of these days during 2000 would be the forward
17 price as of that day for 2001.

18 Q. All right. So on January 10th of this year,
19 someone could buy power for the whole year of 2001 on
20 something around \$220 a megawatt hour?

21 A. Yes, that's right.

22 Q. All right. I wanted to ask you a little bit
23 about Schedule 48 and what happens if and when it
24 terminates. There were a few questions on this. And do
25 you agree that under Schedule 48 itself, it says that if

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1 Schedule 48 terminates, the customers have a right to
2 return to a tariff, a regular tariff, but only if they
3 pay long run incremental costs?

4 A. Yes.

5 Q. And can you outline for me essentially what
6 that means. I don't mean an elaborate answer, but if we
7 were to terminate Schedule 48 next month, let's set
8 aside the question of whether we can do that, I'm just
9 trying to say if we were to, how would you go about
10 determining what the long run incremental costs are if
11 the customers said -- if they declared, I want to go
12 back onto Schedule 49?

13 A. Well, we have not given that a lot of deep
14 thought in the Company. But generally, I think in order
15 to determine that, we would need to know the duration of
16 the commitment that the customer would make to continue
17 to take power from the Company. And then the resource
18 acquisition actions that we would take would then take
19 that commitment period into account. So that would help
20 us determine the specific power supplies that we would
21 aggregate up in order to serve the customers going
22 forward.

23 And so if it were a short commitment, it
24 would probably be something reflective of the market
25 prices that we have been looking at in this proceeding.

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1 If it were a very long commitment, you could either do
2 that, or you might be able to do some resource
3 development and reflect those costs back to the
4 customer. But it would be -- it would be a function of
5 a number of things, but including particularly the
6 duration of the commitment.

7 Q. So if the customer said, yes, I want to get
8 back on Schedule 49 for the next year, you're saying it
9 would, the cost, the long-term incremental cost or the
10 one year cost would be something like Exhibit 25?

11 A. Well, I think so. I don't know what else the
12 Company could do to aggregate supply in that time frame.

13 Q. But if it were for a five year period, would
14 you go out and buy a five year contract, or would you
15 maybe buy a one or two year contract and then determine
16 that you might build?

17 A. We might do that, but building, of course, or
18 any form of long term resource ownership, you know,
19 implies long-term, very long-term commitments, and we
20 would need to have that, I think, from the customers to
21 actually do that.

22 Q. So to actually build, you would want a 15 to
23 20 year contract?

24 A. Yes.

25 Q. I see. Then I wanted to ask you a little bit

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1 about the other proposal having to do with gas, a gas
2 index.

3 A. Mm-hm.

4 Q. Are you fairly familiar with gas, wholesale

5 gas prices?

6 A. Fairly much, yes.

7 Q. Can you make any observations about the
8 reliability, I guess, of the SUMAS gas prices at this
9 time?

10 A. Well, the SUMAS point where gas enters the
11 U.S. from British Columbia is known in the gas industry
12 as a relatively more thinly traded index, and so as a
13 result of that, you know, there's some reluctance of
14 major market players to trade at that point, although
15 some do. Enron and Ngage Energy particularly make
16 markets at that point.

17 Q. Well, I think I heard some presentation which
18 suggested that the very high electricity prices in
19 California were first of all in general causing gas
20 prices to go up and that gas prices generally follow or
21 have been following electricity prices, not vice versa.
22 But that in particular because of the constraint of
23 pipelines into California or out of California and
24 because capacity had been bought up by various people,
25 that the only available or non-contracted for capacity

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1 was in Canada and that this was causing the price of
2 that gas to go up, because it was the only way to get it
3 to California.

4 A. Yes, that's our understanding, at least, you
5 know, during the fourth quarter of 2000 and particularly
6 in the month of December that the SUMAS price
7 essentially was the swing supply of gas for California.
8 As a result, we had a tremendous run in the price of gas
9 at SUMAS.

10 Q. Okay. Small questions. At one point you
11 were asked about risks, and you said that now the
12 Company bears the risks of costs that are above embedded
13 costs, I think, for the core customers, I think. Did
14 you say that?

15 A. Yes, I probably did.

16 Q. And what did you mean, how does it go, how do
17 your costs for the core go above embedded costs?

18 A. Well, we have implicit, I guess, in the rates
19 that the embedded cost customers are presently paying
20 some power costs that were set in a rate case way back
21 when, sometime prior to the merger. And so if the
22 Company's resource costs have changed since that time,
23 and they have, because of say escalation in PURPA
24 contract costs, because of the expiration of certain
25 long-term supply contracts which expose the Company to

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1 increased market purchases to serve the core, any number
2 of things have caused the Company's resource costs to be
3 greater than what is presently implicit in the embedded
4 retail rates.

5 Q. Okay. Another question, and it's also
6 looking at Exhibit 605, people can turn to it or not, I
7 think we're pretty familiar with that exhibit by now,
8 but can you explain to me if there's any difference
9 between a financial hedge and a physical hedge that

10 Puget might buy? That is, as I understand it, you could
11 pay a premium for the right to buy power at a future
12 date. And if you do, I don't know how you think of that
13 power in the future, as a fixed or variable priced?

14 A. The question was whether there is a
15 difference between doing that with a physical
16 transaction or with a financial transaction?

17 Q. Right.

18 A. And the answer is that from a financial
19 economic dollar point of view, there is no difference.
20 The only difference is whether in the one case if I buy
21 an option that provides for physical delivery, the
22 counter party delivers me the power when I ask for it.
23 If I buy one that's just a financial option, then I go
24 out and aggregate power at index, and he pays me the
25 difference between index and whatever the fixed strike

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1 price is. So the only difference is do I get physical
2 power delivery from the counter party or not.
3 Economically and financially it's equivalent.

4 Q. Under the soft cap proposal, do you see that
5 those two situations would be treated differently or not
6 differently?

7 A. I hadn't thought much about the application
8 of the soft cap proposal in connection with options, so
9 I would need to think about that a little bit more. But
10 generally no, I wouldn't see it making any difference
11 under the soft cap proposal whether it's a physical
12 arrangement or whether it's a financial one.

13 Q. Another question about hedges, this was in
14 reference to your saying that periodically you use
15 hedges on a kind of a careful planning basis.

16 A. Mm-hm.

17 Q. Is the goal to minimize the day ahead or
18 short-term activity, or is that not a particular goal?

19 A. It's not necessarily a goal, but it's usually
20 an outcome. The two primary objectives of our activity
21 are, number one, hedging to limit the Company's
22 financial risk, and number two, optimization. So to the
23 extent that the Company has surplus supply or surplus
24 transmission capacity or something like that, to
25 optimize the value of that. And really we think about

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1 it in that order, hedging and then optimization.

2 Q. All right. Then you mentioned a number of
3 contingencies that could worsen your situation, like
4 Colstrip going out and having to supply Bonneville with
5 power. But the question I have is, how would those
6 contingencies affect calculations under the soft cap?
7 Would it mean that you simply might go above the cap
8 more easily because you had to allocate the power
9 somewhere else, but nevertheless you would get paid for
10 your expenses above the cap?

11 A. That's my sense, yes. I mean as I understand
12 it, the soft cap would be calculated on an after the
13 fact actual basis and would be reflective of whatever
14 contingencies did occur and affected the resources.

15 Q. And I just remembered another question I
16 have, but I think it's not written down anywhere. In
17 one of your requests, did you supply, one of our Bench
18 requests, did you supply a picture of the Mid-C Index
19 over the last year?

20 A. Yes, we did.

21 Q. What is that?

22 A. Actually, it also shows up in one of
23 Mr. Schoenbeck's exhibits, I think.

24 MR. BERMAN: Your Honor, Exhibit 1402 is an
25 exhibit that Mr. Gaines had looked through.

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1 CHAIRWOMAN SHOWALTER: I think that was it.

2 MR. BERMAN: That's not a Schoenbeck exhibit.

3 That was a Gaines exhibit.

4 THE WITNESS: I don't know if I have it here
5 or not. Okay, right here.

6 MR. BERMAN: That was at tab 72 in the
7 materials that we originally provided.

8 CHAIRWOMAN SHOWALTER: Right, okay.

9 BY CHAIRWOMAN SHOWALTER:

10 Q. Do you have Exhibit 1402?

11 A. Yes.

12 Q. Do you have a way to tell me, perhaps not
13 eyeballing this, but going back and finding out the
14 data, since July 1, how many days was the non-firm index
15 above \$125?

16 A. We could find that out, sure.

17 Q. Okay and then --

18 MR. TROTTER: Chairwoman, that's shown --

19 CHAIRWOMAN SHOWALTER: Is that somewhere?

20 MR. TROTTER: That's shown on Exhibit 1003,
21 which was entered through Mr. Buckley. The same table
22 has the data points listed.

23 CHAIRWOMAN SHOWALTER: In 1003?

24 MR. TROTTER: Yes.

25 JUDGE MOSS: We make those who bring cookies

1634

1 share, Mr. Berman.

2 MR. BERMAN: Would the Bench like some
3 cookies?

4 JUDGE MOSS: We'll save it for the break.

5 BY CHAIRWOMAN SHOWALTER:

6 Q. I will tell you what I'm looking for, and
7 maybe you can point out somewhere where I can find this
8 information, which is on how many days last year or
9 since July 1 did the index go above \$125 and how many
10 days above \$150. And if you can tell me a column where
11 I will be able to find that out, I will be happy. It
12 must be the second column; is that right?

13 A. I'm not familiar with their exhibit, but we
14 could certainly do a sort on this data and count the
15 number of occurrences.

16 Q. Are you looking at Exhibit 1003?

17 A. No, I haven't found it yet.

18 Q. Okay, I think that Mr. Trotter has --

19 MR. TROTTER: If you go to the very last page

20 of the exhibit, page six, and the last three columns, it
21 starts on the very last entry is the first day of the
22 year, 2000. Okay, do you see that?

23 CHAIRWOMAN SHOWALTER: No.

24 MR. TROTTER: Page six, fourth column, it
25 says date.

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1 CHAIRWOMAN SHOWALTER: Nope.

2 MR. TROTTER: Page six, in the bottom
3 right-hand corner.

4 CHAIRWOMAN SHOWALTER: All right.

5 MR. TROTTER: There's actually two series of
6 data going on this page, but just look at the fourth
7 column has date, and at the very bottom is 1-1-2000.

8 CHAIRWOMAN SHOWALTER: Yes.

9 MR. TROTTER: On that day, the reported index
10 of 15.53, okay, and the volume is shown.

11 CHAIRWOMAN SHOWALTER: The Mid-C Index was
12 51.53?

13 MR. TROTTER: Yes.

14 CHAIRWOMAN SHOWALTER: The non-firm?

15 MR. TROTTER: That would be the Mid-C
16 Non-firm On-peak Index, okay?

17 CHAIRWOMAN SHOWALTER: All right.

18 MR. TROTTER: Then you can go straight up
19 that column, and that gets you to February 8. Then you
20 go to the same type of data for the first three columns,
21 and you start at the bottom on February 9th, okay.

22 CHAIRWOMAN SHOWALTER: I see.

23 MR. TROTTER: So it kind of winds its way
24 through the exhibit that way. So you haven't gotten to
25 \$125 yet. You go all the way to the top of the page.

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1 So through March 30th of 2000, we haven't reached \$125
2 yet. Okay, it's all less than \$125 in that dollars per
3 megawatt hour column.

4 CHAIRWOMAN SHOWALTER: I see.

5 MR. TROTTER: So then you go to page five and
6 start at the bottom, second to last column, that's March
7 31. And you go up, and then you go back down to the
8 middle column of the page for July 1st, and then I guess
9 July 19th, 2000, you see \$201.85.

10 CHAIRWOMAN SHOWALTER: Yes.

11 MR. TROTTER: That appears to be the first
12 day of the year that exceeded \$125.

13 CHAIRWOMAN SHOWALTER: So --

14 MR. TROTTER: Continue up, and there's
15 another one on July 26 and so on.

16 CHAIRWOMAN SHOWALTER: Right.

17 MR. TROTTER: So then you can see the data
18 points that way. So the exhibit is actually, like on
19 that page, it has three sets of three columns, and the
20 dates kind of wind their way through it.

21 CHAIRWOMAN SHOWALTER: Right.

22 MR. TROTTER: It's sequential, but it's
23 instead of listing them from top to bottom, they kind of
24 go back up and down.

25 CHAIRWOMAN SHOWALTER: And it goes backwards
1637

1 in time.

2 MR. TROTTER: And it goes backwards, right.
3 So it could be reorganized, but that's how it is
4 organized. And this was taken, as I understand it,
5 right from the newspaper as reported in the Wall Street
6 Journal, by Staff.

7 CHAIRWOMAN SHOWALTER: We can obviously do
8 our own counting if we want to, but if you want to help
9 out tomorrow and bring a sort. And the question would
10 be, beginning January 1, 2000, but also beginning July
11 1, 2000, how many days were above \$125, and how many
12 were above \$150.

13 MR. BERMAN: We'll get that information, Your
14 Honor.

15 JUDGE MOSS: I suppose we better make that
16 Records Requisition Number 13.

17 MR. BERMAN: I would note that the Company,
18 because it's a holiday, finding people today might be
19 difficult, but we should be able to get the information
20 sometime tomorrow morning, I would expect.

21 CHAIRWOMAN SHOWALTER: That's fine.
22 BY CHAIRWOMAN SHOWALTER:

23 Q. You were asked some questions about buy-sell
24 agreements and 448, and I know this is not today a
25 proceeding on 448, but can you outline extremely briefly

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1 what kinds of terms 448 allows that you have proposed in
2 448, in particular the length of the terms of possible
3 contracts?

4 A. I have not looked at the latest several
5 drafts of the tariff, nor the one that was finally
6 submitted, but I don't know that we put any limitation
7 on the term of the contracts that the customers could
8 enter into.

9 Q. And then another question, are the kinds of
10 contracts or agreements that could be entered into under
11 448 also allowable under Schedule 48 if both the Company
12 and the customers agree?

13 A. I believe so. We spent a lot of time in the
14 summer of 2000 illustrating for the customers and
15 particularly for Georgia-Pacific how they could enter
16 into forward physical power purchases even under the
17 present Schedule 48 construct, so I believe so, yes.

18 Q. So as you see it, under Schedule 48 right
19 now, a customer and the Company could enter into a
20 buy-sell agreement for a specified period of time?

21 A. We --

22 Q. At least through next October, I guess.

23 A. I believe that we have shown the customers
24 some deal structures like that, yes.

25 Q. You were asked if size is a factor in the

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1 ability to hedge, and I think you said it could be a
2 factor.

3 A. I think so, when the loads get very small.

4 Q. And my question there is again about
5 financial hedges versus physical hedges. Is size also a
6 factor in getting a financial hedge?

7 A. Yes, I think so, when the loads get small.
8 Generally I think it would result in some kind of a
9 premium being paid over the open market price of the
10 product.

11 Q. And on the question of size, would it be
12 likely that a small customer could not get as good a
13 deal on a buy-sell agreement as a bigger customer?

14 A. It's hard to say.

15 Q. All other things being equal, say, meaning
16 they use the power in the same way, say flat?

17 A. I would say it could be, but not necessarily.
18 You know, there are a number of energy marketing
19 companies that -- in fact, many of them are stumbling
20 over one another trying to woo customers. And so to the
21 extent that someone was trying to build a customer list,
22 it might not necessarily result in a small load paying a
23 premium, but it could.

24 Q. Would it be possible for one or two or three
25 smaller customers or maybe not so small customers, 48

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1 customers, to aggregate themselves and you would conduct
2 -- you would arrange a buy-sell agreement for a
3 collection of customers?

4 A. Well, at least conceptually, yes. I don't
5 know what we have said in the proposed tariff about
6 aggregation, whether that's something that the Company
7 does or not or whether the customers can do it under the
8 tariff or not or whether some energy marketer completely
9 outside of the tariff structure could do it, but
10 conceptually, yes.

11 Q. And under a buy-sell, whether it's under 48
12 or under 448, who is on the hook for the payment to the
13 seller? If the seller wants to get paid, is the seller
14 collecting from Puget, or is the seller collecting from
15 the customer?

16 A. I'm not sure mechanically where we finally
17 shook down on that in the final version of 448. But the
18 concept is that the seller of power looks through Puget
19 to the customer for payment and credit and all of those
20 things.

21 Q. So the financial viability of the customer
22 would be an issue that the seller would look at, they
23 wouldn't just stop with PSE?

24 A. Yes, exactly. And if that were questionable,
25 the Company -- the customer might need to put up some

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1 sort of credit support letter or something.

2 Q. I wanted to clarify something on the
3 questions about the residential exchange. I think I
4 heard you say that if PSE gets physical power under that
5 arrangement, it can sell that power on the market, but
6 it must pass through the value of that power to the
7 residential and small farm users.

8 A. That's what I had in my mind, yes.

9 Q. And would that be in the form of a credit on
10 the bill?

11 A. Yes.

12 Q. I think you talked a little bit about ISP's,
13 that you didn't think that they should be part of the
14 core, that at least they should -- well, let's stay away
15 from core and non-core, that they should pay market
16 prices. This Commission hasn't decided what to do about
17 new ISP customers.

18 A. Yes.

19 Q. Supposing we decide that they should be able
20 to be treated like any other new arrival in the
21 community.

22 A. Yes.

23 Q. And should be able to get on Schedule 49
24 rates or perhaps a term that they commit to, but in any
25 event, not a market price.

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1 A. Mm-hm.

2 Q. What would that do to the calculation of who
3 is core versus who is non-core? I mean where would they
4 fit in the Staff's proposal of those bars? Where would
5 they fit on the bus, to use the metaphor; would they be
6 on the bus before or after?

7 A. Well, I think they would be the second to the
8 last on the bus, if I understand the Staff's proposal
9 right. In your hypothetical, you suggested that they
10 would be not priced at market, but rather something more
11 approximating a fixed price. If that were the case, I
12 would think they would be I guess second to last on the
13 bus. I think we would need some more definition around
14 it to know exactly, but it would tee up all the same
15 financial risk issues that are being discussed in this
16 proceeding for the Company.

17 Q. With the difference that these new customers
18 haven't entered into prior agreements?

19 A. Yes.

20 CHAIRWOMAN SHOWALTER: I think that's all the
21 questions I have, thank you.

22

23 E X A M I N A T I O N

24 COMMISSIONER HEMSTAD:

25 Q. Back in your direct testimony, I wasn't

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1 entirely clear in understanding. You may have been
2 quite clear, and my problem may be grasping the point in
3 your discussion about discretionary wholesale
4 transactions. And I thought I heard you to say that
5 there was no duty to serve 48 customers ahead of any
6 discretionary transactions that you would be undertaking
7 in the market. Is that a fair understanding of your
8 testimony?

9 A. That isn't what I meant to say. What I meant
10 to say was that, you know, the Company's obligation to
11 serve the Schedule 48 customers is spelled out in the
12 tariff, and generally the obligation is to the extent
13 that power is available in the spot markets, those

14 customers will be served. And it's only then after that
15 is done that the Company might have surpluses to sell on
16 a discretionary basis in the wholesale markets.

17 Q. Well, I don't want to repeat some of the
18 questions that Chairwoman Showalter asked. There is
19 some overlap here and with the others too. If we end up
20 with California having a capped price, and I understand
21 that you're a bit uncomfortable with the term cap here,
22 but using that term, but FERC doesn't cap the Northwest,
23 I wasn't quite clear as to what you thought would be the
24 consequence of that circumstance.

25 A. I was dancing a little, because I'm not sure
1644

1 I know what might happen. Clearly the expectation is
2 that that will moderate prices, but I -- you can't be
3 sure.

4 CHAIRWOMAN SHOWALTER: If there's no cap in
5 the Northwest, but there is a cap in California, that
6 was your question?

7 COMMISSIONER HEMSTAD: That's my question,
8 yeah.

9 CHAIRWOMAN SHOWALTER: It wasn't the
10 purchases, it's the cap.

11 BY COMMISSIONER HEMSTAD:

12 Q. A cap in California but no cap in the
13 Northwest.

14 A. I'm not sure I know what would happen in that
15 circumstance either, but I think the tendency would be
16 for power to want to be sold in the highest value
17 market, which would be the uncapped market, I think, in
18 the Northwest.

19 Q. Well, we would at least be at risk of having
20 a two tiered market, one at capped price in California.
21 I suppose in different scenarios one could be a higher
22 price or a lower price, I suppose, under some scenarios
23 in the Northwest.

24 A. Yes.

25 Q. But the Northwest wouldn't inherently track
1645

1 the capped California price?

2 A. No, that's right, and there would be a lack
3 of evenhandedness, you know, as between the two regions
4 in their ability to collect revenues from surplus power
5 sales and offset other costs.

6 Q. Now would you consider that scenario to
7 create, well, broadly defined, a flawed market?

8 A. Broadly, yes.

9 Q. In turn, would that support an argument that
10 that kind of a market would not be a fair, just, and
11 reasonable price?

12 A. Well, I don't know that, because the Company
13 does most of its transactions in the Northwest spot
14 markets at the Mid-Columbia, and we have heard, you
15 know, a lot of discussion in this proceeding about the
16 indexes and do they reflect the market or is the market
17 itself somehow flawed or broken. But the reality is
18 that the market is what it is. It's the water that we

19 all swim in, the Company and the customers alike. And
20 so, you know, to the extent that the Company is bearing
21 the cost of power purchases in those markets, they are
22 what they are despite any flaws.

23 Q. Okay. Mr. Van Cleve had pointed you to
24 Exhibit 1563. I believe that was the settlement
25 agreement. And I don't think you need to get it out at

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1 this point unless you want to look at it again, and that
2 talks about call it the safety valve available to the
3 Company if it finds itself in economic distress.

4 A. Yes.

5 Q. I think that's the term used. And in which
6 situation, if there is a requirement for rate or if the
7 Commission concluded the Company was in such distress
8 there would be rate adjustments, that would be spread
9 equally among the various classes of customers?

10 A. Yes.

11 Q. And then presumably that would include the
12 Schedule 48 customers. I think you said you weren't
13 sure what that meant, but at least the language was such
14 that it would apply to all categories of customers?

15 A. Yes, I don't have it in front of me, but I
16 think it said all customers, and whether that meant all
17 customers or all embedded cost customers, I just don't
18 know.

19 Q. I see. And you also referenced the matter of
20 storm damage, and I assume the reason for it, sort of an
21 escape valve for storm damage, is there because that can
22 under certain circumstances be a catastrophic event of
23 very substantial costs unanticipated.

24 A. Yes, and the fact, I think, that that
25 category of cost has historically been treated that way.

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1 Q. Do you find it at all troubling that the
2 bargained for arrangements here in the settlement
3 provide escape valves for the Company in the event it
4 finds itself in economic distress but no such equivalent
5 escape valve for the Schedule 48 customers if they find
6 themselves in call it economic distress?

7 A. Well, honestly I don't. I don't find it
8 troubling at all. I mean I think the merger rate order
9 fairly well spells out the deal that was struck between
10 the Company and the customers and the Commission. And
11 if there had wanted to be an escape valve for the
12 customers, I suppose one could have been put there. But
13 I also think that the customers have had over the course
14 of their experience so far under 48 the ability to
15 control their costs. So for those reasons, it really
16 doesn't trouble me.

17 Q. All right. Under the conceptual soft cap
18 proposal, and I realize that there has been discussion
19 here about certain significant practical problems and
20 the like, but conceptually, I believe you stated in
21 response to the question from the Chair that it's
22 conceptually the same as California. Well, isn't it
23 conceptually quite different from California, I mean

24 there the hard cap, but here the soft cap with the
25 Company allowed to recover its costs if it's above the
1648

1 cap?

2 A. Well, the only reason I said what I did
3 earlier is because even the soft cap introduces the
4 potential for a mismatch between the Company's costs and
5 the Company's revenues. That's all I meant.

6 Q. And what do you mean a mismatch?

7 A. It depends a lot on the accounting period
8 over which the soft cap is computed, whether it's a
9 daily computation or a monthly computation. You would
10 get very different results, I think, under the soft cap
11 proposal depending on which of those were chosen. And
12 it would create different incentives for the Company in
13 the way it would manage its supply, I think.

14 Q. Well, skipping over those not minor issues,
15 but assuming for the purpose of discussion that with a
16 soft cap the Company over time, well, over I suppose the
17 remaining period of time in Schedule 48, earned
18 substantial margins on the Schedule 48 sales. Would
19 that still be a mismatch?

20 A. Well, in the strict sense I think yes.
21 Schedule 48 is not a cost based tariff, and so could the
22 revenues be quite different than the cost, yes.

23 Q. But if the revenues were substantially above
24 the costs but still less than what would have been the
25 case with no modification of the tariff, the Company

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1 would not be put in a position of having concern about
2 any substantial economic risk, would it?

3 A. Well, only to the extent that it hastened the
4 day when emergency rate relief would be required.

5 Q. And is that because the other categories of
6 customers over the several years here have not been
7 earning an adequate return?

8 A. I don't know for certain that that's the
9 case. I was thinking more of the contingencies that we
10 talked about earlier, the things that may occur during
11 the year 2001 that are likely to create, you know,
12 financial hardship on the Company.

13 Q. Well, in your opinion, can a market based
14 price ever be unfair, unjust, or unreasonable?

15 A. Well, I suppose to the extent that -- I
16 suppose it's possible, yes.

17 Q. I assume at some point, say the price spiked
18 to \$10,000 a megawatt, at some point, the price becomes
19 intolerable, doesn't it?

20 A. That's right, and I think though that the fix
21 -- the approach to that should be to fix the factors
22 that are causing that to occur rather than putting the
23 utility company in the position where it's squeezed
24 between the wholesale market price and whatever its
25 retail rates are. I really think the better solution is

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1 to solve the problem at its source at the wholesale
2 level.

3 Q. Just so it's on the record, I asked this
4 question of the other witnesses, do you believe there
5 are grounds on this record to conclude there is an
6 emergency?

7 A. No.

8 Q. Does the Company have a policy to seek to
9 shed its large customers as core customers?

10 A. I don't know that it necessarily has a policy
11 to shed the customers, no. The Company's view is that
12 the customers have already made the decision not to be
13 core customers, that that decision is sunk, and it was
14 made at the time that they chose to go to Schedule 48.
15 So by definition, they're not core customers at this
16 point.

17 And so, you know, they face a couple of
18 choices going forward. One is to, you know, engage in a
19 buy-sell transaction that is the economic equivalent of
20 market access and go forward and aggregate their own
21 supply or to return to some kind of a tariff that the
22 Company would administer but which would be reflective
23 of the costs of supply going forward. So our view is
24 that that decision has already been made.

25 Q. Well, how about customers, large customers,
1651

1 who have not elected in Schedule 48?

2 A. That would be different.

3 Q. I take it you have large customers who would
4 have been eligible for 48 but have not elected that
5 option?

6 A. I'm not sure that we do, or if we do, I'm not
7 sure that they're very large.

8 Q. Finally, you were asked questions about how
9 the Company manages its risks, and I understood your
10 testimony to be that a major way of doing that is that
11 either you or your day traders then make telephone
12 contacts, over the counter, and with brokers on a daily
13 or a weekly basis or whatever?

14 A. Yes, they execute the transactions that are
15 called for as a part of broader hedging strategies that
16 are developed and approved.

17 Q. And that you don't look to the NYMEX futures
18 market as a way to really manage that risk?

19 A. No, we haven't used the NYMEX markets really.
20 We tend to use the over the counter markets, because
21 they're much more active and robust.

22 Q. Well, if the 48 customers are expected to
23 manage their risk, they don't really have that
24 sophistication, do they?

25 A. Some do to varying degrees. I think the
1652

1 larger energy intensive companies such as the refineries
2 and to some degree the pulp and paper industry are
3 experienced in commodity trading. In other companies
4 where energy is not such a large portion of their cost,
5 probably not. So for those who are not, they would
6 probably need to get some assistance in doing that,
7 either from us or from third parties.

8 Q. All right. So the smaller ones almost
9 certainly wouldn't have the skills to do it themselves?

10 A. Probably not.

11 COMMISSIONER HEMSTAD: That's all I have,
12 thank you.

13

14 E X A M I N A T I O N

15 BY JUDGE MOSS:

16 Q. Mr. Gaines, getting back to this question of
17 the West wide price cap, you mentioned that you're
18 familiar and you named a number of the big marketers,
19 the big players, Enron and so forth, names we're
20 familiar with. Can these marketers take their deals
21 elsewhere if there's a West wide price cap?

22 A. Certainly the asset based company can. They
23 own generation in the region. The generation needs to
24 be run and sold. And so to the extent you're a
25 generator or an asset operator, you really can't. If

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1 you're a peer trading company, I suppose you can stop
2 trading in the West, or you can at least wind down
3 whatever book of business you've got on over time and
4 step out of western trading if you believe that price
5 caps would so distort the market that you no longer
6 desired to participate.

7 Q. How far ahead does PSE typically plan for its
8 gas supply portfolio enough to satisfy all of its
9 customers needs? Are you out six months ahead, four
10 months ahead?

11 A. This now is on the core gas side, the LDC
12 side?

13 Q. I'm sorry, I didn't mean gas, I meant on the
14 electric side. On the electric side, how far out do you
15 plan to meet your customers' needs? You mentioned, for
16 example, that you entered into some hedging arrangements
17 back in November for the November through February
18 period. That was adequate along with your other
19 supplies to meet the needs of all your customers, I take
20 it?

21 A. Yes.

22 Q. And do you typically have plans like that in
23 place out two months, three months, six months,
24 whatever?

25 A. Yes. The Company is still developing its

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1 capability in this area, but as you know, we've got this
2 underlying long-term resource portfolio that goes out
3 many, many years in the future. We saw it in the bar
4 graphs. And then the hedging and short term acquisition
5 that is done around that core portfolio is done many
6 months into the future, maybe a year into the future.
7 But again, we're still developing that capability more.

8 Q. And I will divert back to the line of
9 questions that Commissioner Hemstad was getting into,
10 because that point does get back to it. I think that
11 you said that your company has a number of executives,
12 and I assume you're one of them, working on developing

13 these hedging strategies going forward?

14 A. We have a committee that reviews and approves
15 recommendations for hedging, yes.

16 Q. And did you testify earlier that the Company
17 is still finding that to be challenging, that you're
18 still developing those programs and plans?

19 A. Yes.

20 Q. And so again, you wouldn't really expect the
21 City of Anacortes and the CNC Container, companies of
22 that size, to have the expertise or ability to do that
23 sort of thing on their own, would you?

24 A. No, I think they would have to get some help
25 with that.

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1 Q. Do you think it's realistic to believe that
2 the sorts of hedging opportunities that might be
3 available generally in the market or under Schedule 48
4 or whatnot are something that these customers can take
5 intelligent advantage of under the circumstances?

6 A. Well, I do. It happens in every state where
7 the retail market has been deregulated, and it's the
8 same large energy companies that are providing the
9 services in the other states, so yes.

10 Q. Now getting back to the main line that I was
11 pursuing there, if you looked at the PSE's resource
12 situation today, could you look out say 90 days into the
13 future and know what the maximum financial risk, if you
14 will, facing the Company was with respect to supplies
15 adequate to meet its full potential load at peak?

16 A. No, I couldn't, but there's a tremendous
17 amount of volatility and optionality in our portfolio,
18 and those sorts of forecasts, while you can make
19 forecasts of that, there is always a significant degree
20 of uncertainty around them.

21 Q. Even 30 days out?

22 A. Even 30 days out.

23 Q. What part of your service obligation, for
24 lack of a better word, would that significant volatility
25 affect? I mean I assume that you have some fairly

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1 significant part of your obligation taken care of with
2 longer term forward contracts based on the resource
3 staff that we're looking at or your own resources
4 really?

5 A. Well, we do, but resources break, power
6 plants break, and so that's a source of volatility and
7 uncertainty. And even still about 40% of our supply
8 portfolio on an annual average basis is hydroelectric.
9 So if we have a poor hydro year, that will affect that.
10 We sit down stream from Grand Coulee with most of our
11 generation. So to the extent that Bonneville likes to
12 shape water differently month by month than what was
13 anticipated, that would affect our production in a given
14 period. And there are numerous other things that can
15 occur as time goes by. So there's just a lot of
16 volatility around it.

17 And as I mentioned earlier, it's much easier

18 to hedge price risk in a portfolio than it is to hedge
19 volume risk. So we still have quite a lot of work to
20 do, I think, in that area, learning to hedge that sort
21 of risk.

22 Q. And you're doing that, you're undertaking
23 that effort to make the forward look a bit more
24 predictable; is that the object of the exercise?

25 A. Yes, and to put on hedging strategies that
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1 give us better certainty and better predictability.

2 Q. Do you have a goal about how far out you want
3 to be able to reliably predict, subject to Grand Coulee
4 Dam breaking and falling in two, that sort of thing, I
5 mean putting aside the kind of disasters that we all
6 hope to avoid, do you have a goal; does the corporation
7 have a goal in terms of being able to sort of reliably
8 plan, if you will, its financial situation 30 days in
9 the future, 60 days, 90 days?

10 A. No, it doesn't have a specific time frame
11 goal like that, although I would say generally a longer
12 period than what you just suggested.

13 Q. There were some questions asked earlier
14 about, and I think it was Mr. Van Cleve was asking you
15 about the idea of FERC imposing a wholesale price cap,
16 and I don't think we ever got to the underlying
17 question. Do you think it's a good idea for FERC to
18 impose a West wide price cap right now today?

19 A. We would support that on a temporary interim
20 basis, and there's an increasing number of market
21 participants, particularly in the Northwest here, that
22 would support that.

23 Q. And what is the underlying reason that you
24 think FERC should intervene in the market in that
25 fashion?

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1 A. Because of -- probably the biggest underlying
2 reason is because of the uncertainty of the squid hunt
3 in California and what that's introduced in the market
4 and broadly in the West, and so at least until that
5 situation is brought a little bit more under control.

6 Q. So you're not just sort of a laissez faire
7 economist type, let the market do what it will?

8 A. Well, I am actually, and I'm torn about this,
9 and the Company is torn about it. I indicated earlier
10 as a broad matter of policy, we're not supportive of
11 price caps, because they tend to depress economic
12 activity and resource development, which is exactly what
13 is needed in the long run to solve the problems in the
14 market. And that's why we have tried to be very clear
15 whenever we suggested price caps that they should be
16 done only on a short term interim temporary basis and
17 that they should be evenhandedly applied. But in terms
18 of broad policy, no, we don't think that's the right way
19 to go.

20 Q. You, in connection with discussions regarding
21 Schedule 448, and this was in some cross-examination by
22 Mr. Trotter, and I think you made the comment on another

23 occasion as well, that it's PSE's hope that all of the
24 current 48 customers will decide that your buy-sell
25 tariff is a great idea and go to the schedule 448; is
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1 that basically it?

2 A. That's the hope, yes.

3 Q. Would you hold that hope forth for customers
4 like the City of Anacortes based on what you have seen
5 and heard in the course of this hearing?

6 A. I think that they can aggregate their supply
7 and hedge their prices just as well with the Company or
8 without. I think there are enough participants in the
9 energy market that could provide that service to them
10 that they could do just as well either way.

11 Q. Despite the fact that they take less than,
12 what is it, two megawatts, two average megawatts, or
13 whatever?

14 A. I think so. I think if they established a
15 relationship with one of the large energy companies and
16 it looked like it might be a long-term relationship that
17 those companies would provide them the assistance that
18 they need. We see a lot of this in the deregulated
19 states happening with all kinds of customers.

20 Q. With loads of that size?

21 A. I don't have any specific experience in
22 deregulated states, but someone is serving those
23 customers in the states where the utility is no longer
24 the default supplier at some fixed price.

25 Q. Now when PSE, and I'm going backwards through
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1 your testimony, you have probably picked up on it, when
2 PSE entered into the Schedule 48 and Special Contracts
3 and the whole merger, that whole period, all of those
4 events were taking place in '95 and '96, that time
5 frame, right?

6 A. Yes.

7 Q. Now I would think that the Company had some
8 long-term financial goals in mind when it agreed to a
9 five year merger rate plan that included, I don't want
10 to call it a rate freeze, because it does have some
11 escalators in it and one thing or another, but the
12 Company had some long-term financial goals at the time
13 it entered into that?

14 A. Yes, the Company had a goal to complete its
15 merger with Washington Natural Gas and to achieve a
16 level of earnings that was reasonable in light of the
17 financial structure of the combined company. And again,
18 as I indicated earlier, the retail rates under the
19 freeze, if you like, were set at a level that were not
20 thought to be generally representative of the company's
21 then current costs. And so the challenge to the Company
22 was to control and reduce its costs so that it could
23 live within the revenues that were produced by these
24 then existing rate levels. And so really its objective
25 was just to produce a reasonable level of earnings for
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1 the new merged company.

2 Q. And this would be through the restructuring
3 of the supply portfolio in part?
4 A. Yes, in part, and other cost reductions and
5 efficiencies that the Company would realize.
6 Q. Certain so-called merger synergies?
7 A. Yes, exactly.
8 Q. That sort of thing. And has the Company been
9 pretty successful over the last four years in achieving
10 its goals in that regards, of moving steadily towards
11 achieving those goals?

12 A. We have restructured two of the PURPA
13 contracts, and we have brought costs down some as a
14 result of that. We have had some synergies in the T&D
15 side of the business. I'm not sure I could tell you in
16 the aggregate how that all stacks up relative to what
17 was hoped for at the time of the merger.

18 Q. Now we have had a fair amount of evidence,
19 financial evidence and so forth, and I recognize that
20 the Company has raised some questions about the quality
21 of that information, but I'm wondering if it does not at
22 least demonstrate that fortuitously by virtue of what
23 has happened in the wholesale markets and the way
24 Schedule 48 and the Special Contracts are priced, if the
25 Company's margins have not improved beyond what anyone

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1 could reasonably have anticipated say a year ago before
2 all these market price spikes and so forth?

3 A. No, I don't think you can necessarily
4 conclude that. I think you need to look at it over a
5 longer period of time. For example, if this same
6 snapshot were taken in April of 2000, you would find on
7 a cumulative basis the company's recovery from these
8 customers was tens of millions of dollars less than what
9 it might have otherwise collected. And now we have gone
10 through a period where rates have been higher and there
11 have been collections higher than the embedded cost rate
12 schedules.

13 But there's absolutely no telling what might
14 happen going forward or how the Company's revenues from
15 these customers or its overall finances might fare over
16 the course of this next year. There's nothing that's
17 been introduced in this case that would give us really
18 any solid evidence or information about that.

19 Q. And one part of the Schedule 48 approval
20 tariff that was approved included some transition
21 charges; you're familiar with that?

22 A. Yes.

23 Q. And those transition charges, as I understand
24 it at least, were in part to compensate for the fact
25 that PSE had a supply portfolio that considered the

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1 customers to be core customers, and it was going to have
2 to adjust that through I think you used the word
3 attrition over time. And that in the meantime because
4 those were long-term obligations, some of those anyway,
5 the transition charge, wasn't that supposed to
6 compensate PSE at least in part for the fact that it had

7 taken the risk and gone out and gotten this power for
8 the core customers?

9 A. Well, I have been told that, although I
10 really don't know how the transition charges were
11 calculated or whether they were calculated at all or
12 whether they weren't just stipulated and agreed upon
13 numbers. I'm just not very familiar with that.

14 Q. Okay. I'm afraid my notes aren't very clear
15 on the point, but there was some cross-examination again
16 by Mr. Trotter having to do with whether PSE anticipated
17 the sort of spikes that we have observed in the Mid-C.
18 And I think your testimony, at least in part, was no,
19 you certainly didn't anticipate that sort of thing
20 whatever happened at the outset. And perhaps even more
21 recently, that wasn't anticipated. I was curious
22 though, there was a price spike in the Midwest markets,
23 I believe it was back in about June of 1998, that sort
24 of got everyone's attention, if you will.

25 A. That's right.

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1 Q. And I'm wondering if the Company took notice
2 of that in the sense of making any plans for hedging or
3 financial or physical hedging and so forth going forward
4 out of concern over what that might implicate?

5 A. We did take note of it. It was hard to help
6 noting it really, and it did have adverse financial
7 consequences on some of the trading partners that we
8 dealt with. So yes, that was one of the factors that
9 went into the Company's efforts to develop its own
10 hedging capability.

11 Q. And has that affected your ongoing plans for
12 this financial hedging project that you described? In
13 other words, was that one of the things that spurred the
14 Company to begin working more intensely, I should say?

15 A. It's one of the things, yes, among many.
16 And, of course, what's happened here in the last many
17 months has just reinforced our recognition of the need
18 for that capability.

19 Q. I think this must have been back in
20 Mr. Berman's direct, he pointed us to an exhibit that I
21 believe either he or you described as representing some
22 self help by Air Liquide in terms of shifting load from
23 one rate schedule to another by means of having separate
24 buses or meters or I'm not sure how the engineering
25 worked. But I gathered from your testimony that you

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1 were inferring simply from the numbers, the change in
2 the amount of load that was running on Schedule 46
3 versus Schedule 48, that this sort of self help was
4 taking place contrary to your letter agreement. Was
5 that the basis for that?

6 A. Well, that was part of it, but there was also
7 some communication and correspondence between the
8 Company and Air Liquide where Air Liquide sort of
9 informed the Company that it was going to be making some
10 changes internally in its plant and that this load
11 transfer would be taking place, and it was really long

12 after the load transfer actually had begun, and so it
13 was, I think, that communication that really brought it
14 to the Company's attention.

15 Q. I don't think we need to look at the exhibit,
16 probably you and I have it well enough in mind, I
17 noticed that the load on Schedule 46 changed pretty
18 significantly from the earlier period to the more recent
19 period.

20 A. Yes.

21 Q. But is that still within their rights under
22 Schedule 46, do they have a service agreement with you
23 under that schedule?

24 A. Well, yes, they still have the right to take
25 service under Schedule 46 for that one complement of

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1 their load. What they don't have is the right to
2 transfer load from the Schedule 48 service bank over to
3 the keeper Schedule 46 service bank. That's where the
4 issue rises.

5 Q. I guess my question was were they taking more
6 than they're entitled to take under 46?

7 A. I don't know without looking at the service
8 agreements if there's a limit on how much they can take
9 under 46. The limit was on the transference.

10 CHAIRWOMAN SHOWALTER: Just for the record, I
11 want to mention it's Exhibit 1405 so that if we're
12 looking back at this conversation we'll know.

13 Q. I have heard reference to, on several
14 occasions, I don't think it's come up in your testimony
15 directly, but to people who were called I think key
16 accounts executives?

17 A. Yes, key account representatives.

18 Q. And those are the people who are primarily
19 responsible to be the contact people, if you will,
20 between PSE and the industrial customers, say, who are
21 key accounts?

22 A. Yes.

23 Q. And what are their responsibilities; are they
24 essentially sales people, or what is their function?

25 A. Well, their function has been evolving a

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1 little bit lately. But generally during most of the
2 period in question here, they're really it's a liaison
3 function and to some degree it's a customer advocacy
4 function within the Company. They see themselves as
5 advocates for the customers' interest back at the
6 Company. They do some of that. They maintain an
7 ongoing liaison with the customers. They present new
8 tariffs and things to the customers that they're
9 eligible for, help them with all sorts of service
10 issues, including transformation and T&D type service
11 issues as well as the power itself.

12 Q. Are they under your supervision?

13 A. No, they're not.

14 Q. I will ask you anyway, perhaps you know,
15 perhaps you don't, does the Company give them an
16 affirmative responsibility to keep the customers

17 informed regarding the customers' options to purchase
18 under various rate schedules and that sort of thing, or
19 are they more independent in terms of what
20 communications they have with the key account people?

21 A. I'm not sure I can answer that very well, but
22 my expectation is that part of their role is to make the
23 customers aware of all the service options that are
24 available to them.

25 Q. I guess what I'm getting back to is that it

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1 struck me that when Mr. Franz was on the stand and he
2 testified that he was surprised to have learned recently
3 that there was an interruptable rate schedule for which
4 his company is qualified and that all of his other
5 facilities throughout the country are on interruptables,
6 and had he known about that, he would have probably
7 signed up for that rate Schedule 46 instead of rate
8 Schedule 48. And it puzzled me at the time why he would
9 not have known about that, because they're a pretty big
10 customer, I think, about 8 megs or something like that.

11 A. Well, it puzzled me too. I was surprised
12 that he was surprised, because it seems to me that if he
13 were in the business of purchasing power on an
14 interruptable basis elsewhere that he would likely have
15 inquired about it here also.

16 Q. I guess in part my concern over this issue,
17 and I will use that word, do you believe that the
18 Company as a public service company has some affirmative
19 obligation to keep its customers informed of that sort
20 of thing?

21 A. Yes, oh, sure.

22 Q. You described at one point in your direct
23 testimony the relationship between the firm and the
24 non-firm spot market as you used the word, interesting,
25 and I wondered if you meant that in the sense of it has

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1 performed in a manner that is not what you would expect
2 based on your experience in this field?

3 A. It's performed recently in a manner that's
4 different from its historical performance. As we all
5 learned in the complaint case, for the first several
6 years of the indexes, there was a relatively stable
7 difference or delta between the two indexes. And then
8 recently in the latter part of this year, there have
9 been wide divergences going both ways between the firm
10 index and the non-firm index. And if you think about
11 the transactions that comprise those two different
12 indexes, that maybe shouldn't be too surprising. It's
13 just that the divergence in the last six or eight months
14 has been much greater and bidirectional as opposed to
15 the historical differences.

16 Q. In terms of the testimony that Mr. Berman
17 elicited from you with respect to earnings, and you were
18 I would call it somewhat critical of the idea that you
19 should take -- that anyone would take a look at daily
20 earnings and draw very much from that, and you talked
21 about the difficulty of comparing apples and oranges and

22 coconuts and further said, the market is very dynamic
23 and that in order to get a realistic picture, it would
24 be important to look at the financial situation over
25 longer periods of time. I just wanted to ask you what

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1 sort of time frame do you think is reasonable?

2 A. Well, I don't have a specific one, but a year
3 or a series of years.

4 Q. Oh, you will be relieved to know I'm getting
5 near the top. You described Exhibit 605, the PSE
6 resource stack, as being a snapshot and said it's quite
7 different today. I wonder, is that something the
8 Company prepares on an ongoing basis, or was that
9 prepared just to respond to a data request, or what's
10 the story on that exhibit?

11 A. It's something that we prepare occasionally,
12 and part of our effort in the risk management area is to
13 prepare that much more regularly. But we're not yet at
14 a point with our system of information that we can do
15 that, and so it's more of a sporadic snapshot that we
16 have been doing.

17 Q. Is there a more recent snapshot available?

18 A. We're working on one for 2001, but it's not
19 final.

20 Q. And has there been one in the meantime since
21 June?

22 A. Not that I'm aware of.

23 Q. Okay.

24 A. We were focused mostly on the latter part of
25 2000 and trying to manage that, and so we didn't put a

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1 lot of effort into 2001.

2 Q. You testified in response to a question from
3 Mr. Berman that the Company has no obligation to plan
4 for the Schedule 48 customers in terms of least cost
5 planning or otherwise. But the question that came to my
6 mind was, you do have an obligation to your shareholders
7 to plan in that regard, don't you?

8 A. For Schedule 48 customers?

9 Q. Right.

10 A. I don't believe so. The way I think about
11 it, I distinguish long-term resource planning and least
12 cost planning and so forth, distinguish that from the
13 shorter term operational planning that we do to serve
14 them. But I'm not sure sitting here today that we've
15 got a long-term obligation to plan resources for those
16 loads.

17 Q. Maybe we're hung up on terminology here. I
18 guess my thought was that the Company would have an
19 obligation to its shareholders always to seek to make
20 the necessary arrangements, be they financial, physical,
21 or otherwise, to minimize its cost and maximize its
22 sales and thereby maximize its profits.

23 A. Yes, I'm sorry, that's right, that's what I
24 would characterize as operational planning for serving
25 these loads, yes.

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1 Q. And you would agree the Company has that as a
2 continuing obligation, probably the one that everybody
3 has a motto on their wall about?

4 A. Yes.

5 JUDGE MOSS: Okay, well, that does complete
6 my questions, and I thank you for helping me with your
7 testimony.

8 CHAIRWOMAN SHOWALTER: I have a few follow
9 ups to those questions.

10 JUDGE MOSS: I always do that.

11
12 E X A M I N A T I O N
13 BY CHAIRWOMAN SHOWALTER:

14 Q. One is you said that Schedule 48 customers if
15 they want to get into buy-sell arrangements may need
16 help in doing that. I think most of us have a sense of
17 going to a lawyer for legal issues or a real estate
18 agent for real estate issues or a financial advisor for
19 financial issues, both on an individual and company
20 basis. My question is, where does one go to get help in
21 arranging a buy-sell agreement?

22 A. Well, there are a variety of places actually
23 that you can go. You can come to your friendly
24 neighborhood utility, and we would be glad to help. You
25 could go to one of the energy companies that's active in

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1 the wholesale market and who might actually be a
2 supplier of power to you and get help from them in
3 designing a supply arrangement. Or you could go to the
4 consulting community or the legal community and find
5 individuals who are experienced in that area and get
6 help.

7 Q. And in the last category of say independent
8 advisors, can you give me any examples of either firms
9 or individuals who fall into that category?

10 A. Sure, I think Mr. Schoenbeck's firm might be
11 an example, or ESI in Vancouver might be an example. I
12 could provide a longer list, but there are several.

13 Q. All right. Another question, when you said
14 that you support at this time a temporary price cap, in
15 your view, how long is temporary, at least for purposes
16 of your recommendation to FERC at the moment?

17 A. I don't know that I have a view on that
18 actually.

19 Q. You don't have a particular recommendation as
20 to how long a cap should be imposed by FERC?

21 A. No, I don't.

22 Q. Is your position just that whatever it is,
23 whatever the cap is that FERC may impose, if it imposes
24 any one at all, it ought to be West wide?

25 A. Well, that's been the thrust of our

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1 recommendation so far, yes.

2 Q. You mentioned that if you took a snapshot in
3 April, then the Company would be in a negative position
4 vis-a-vis Schedule 48, but the snapshot in December
5 shows it substantially ahead.

6 A. On the revenue side, yes.
7 Q. And that there's no telling what will happen
8 in the future?

9 A. Looking only at the revenues, yes.

10 Q. Well, my question is, might it not be to the
11 Company's advantage to quit while you're ahead. That
12 is, if relief is granted now or some form of relief or
13 some new 48 or 448, if we more or less ended this
14 arrangement sometime in the near future, wouldn't the
15 Company be ahead of the game?

16 A. I think that the Company would be supportive
17 of an early implementation of 448, yes.

18 Q. Okay. And just to clarify one more time on
19 least cost planning versus operational planning, I
20 understand your testimony to say you have no obligation
21 for least cost planning in the sense of planning
22 long-term on a least cost basis for 48 customers, but
23 that you do have a responsibility at least to your
24 shareholders for operational planning that's on a basis
25 where your costs are minimized and your profits are

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1 maximized?

2 A. That's right, I'm not sure that I have used
3 the best terms to describe all of that, but generally
4 yes.

5 CHAIRWOMAN SHOWALTER: All right, that's all
6 my questions, thanks.

7 JUDGE MOSS: That would appear to be
8 completion of the questions from the Bench, and I get
9 the sense that the reporter would appreciate a break.

10 (Dinner recess taken at 6:10 p.m.)

11
12 E V E N I N G S E S S I O N
13 (7:15 p.m.)

14
15 JUDGE MOSS: I believe we're to the redirect.
16

17 R E D I R E C T E X A M I N A T I O N

18 BY MR. BERMAN:

19 Q. Mr. Gaines, I have a series of questions,
20 kind of cover the field of different things we have
21 heard. One point that was made during the examination
22 related to purchasing of gas supply for your core gas
23 customers. Do you recall that questioning?

24 A. Yes.

25 Q. And I think a question was asked about

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1 whether Puget Sound Energy hedges when it buys gas
2 supply for its core LDC gas customers. Why doesn't
3 Puget Sound Energy hedge when it buys gas for its retail
4 gas customers?

5 A. Well, the Company never has done that. It's
6 always been the understanding that we would pass through
7 the direct cost of our gas purchases and that there
8 would be some diversity in the purchases because it's
9 made from different supply basins. But more importantly
10 than that, we have had only the most brief discussion

11 with Commission staff about the prospect of hedging on
12 behalf of core load, and we would only do that in the
13 context of a much fuller discussion and understanding
14 about whether and how that should be done.

15 Q. Would you expect that those discussions will
16 continue, the discussions with the Commission staff?

17 A. Yes.

18 Q. Switching to another topic, there were some
19 questions relating to whether hedges are available
20 against the non-firm index as compared to against the
21 firm index; do you recall those questions?

22 A. Yes, I do.

23 Q. And do I understand, is it correct that in
24 general marketers and brokers base their hedges on the
25 Mid-Columbia Firm Index?

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1 A. Yes.

2 Q. Does that mean that if someone has power
3 pricing based on the non-firm index that they're just
4 out of luck?

5 A. No, not really. You could probably find a
6 counter party who would design a hedge around that
7 index, or you could just hedge against the firm index,
8 and you would be bearing then the differential between
9 the two indexes, I believe.

10 Q. So, for instance, if we discuss a fixed for
11 floating swap in relation to the firm index, do you know
12 what I'm referring to there?

13 A. Yes.

14 Q. So you could cut a deal that says that, or
15 the customers could cut a deal saying that they will pay
16 a fixed price to a marketer, and the marketer will pay
17 the firm index price back to the customer; is that
18 correct?

19 A. That's right.

20 Q. And then if there's any difference between
21 the firm and the non-firm price, the customer would have
22 to deal with that level of risk?

23 A. That's exactly right.

24 Q. There were quite a few questions relating to
25 your testimony in the 981410 complaint proceeding where

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1 you and other company witnesses discussed which index
2 was most appropriate. Do you recall that questioning?

3 A. Yes, I do.

4 Q. And it was your position in that case that
5 the non-firm index was not the best index to use; is
6 that correct?

7 A. That's right.

8 Q. What were you recommending to be used
9 instead?

10 A. Well, we were recommending a continuation of
11 the blended index that we had been using all along.

12 Q. And the blended index is what?

13 A. It's the weighted average combination of the
14 firm index and the non-firm index together.

15 Q. And so was it your view that taken together,

16 the firm and the non-firm fairly reflected the market?
17 A. Yes.
18 Q. Some concerns were expressed about whether
19 the non-firm index matched the market. Was it your view
20 then that the non-firm index overstated the market
21 price?
22 A. No, no, it was never our position that it
23 overstated, neither of the indexes.
24 Q. Is it your view now that the non-firm index
25 overstates the market price?

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1 A. No.
2 Q. Do you think the non-firm index is, in fact,
3 a pretty good match to that type of transaction?
4 A. I do, I think it's -- I think it's the best
5 one available.
6 Q. And what type of transaction is that?
7 A. It's mostly the hour-to-hour transactions
8 within a day, the so-called real time power market.
9 Q. Switching topics a little bit, you have
10 discussed an obligation to sell power to Bonneville
11 under some contract; do you recall that testimony?
12 A. Yes.
13 Q. And you told counsel for Complainants that
14 that obligation preexisted your June 2000 resource
15 graph; is that correct?
16 A. Yes.
17 Q. Why didn't you reflect that obligation in
18 that resource graph?
19 A. Well, even though that has been a
20 long-standing obligation that the Company has had to
21 Bonneville, Bonneville has never exercised its right to
22 receive power from the Company under that contract, and
23 it was only late in December that they first informed us
24 of their intent to do that.
25 Q. There were quite a few questions that went to

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1 the sophistication that would be required to be involved
2 in the hedging markets. Do you recall that you
3 submitted an affidavit in the Bellingham Cold
4 Storage/Georgia-Pacific complaint case in the summer of
5 2000?
6 A. Yes.
7 Q. And do you recall that in that affidavit, you
8 described a five year, \$20 per megawatt hour hedge that
9 Georgia-Pacific could have obtained to lock in \$20 power
10 for the entirety of its term?
11 A. Yes, I recall that.
12 Q. If a customer locked in a long-term deal like
13 that, would they have to engage in numerous complex
14 transactions?
15 A. No, they wouldn't have to. They could lock
16 their price for say the entire five year period and be
17 finished with it.
18 Q. So would you agree that it's just a question
19 of how much risk the customer decides to bear?
20 A. That's right, and how they elect to do their

21 hedging consistent with their own cost. I think it's
22 notable that one of the historically most vociferous
23 Complainants in all of this is not present in the case
24 today, Bellingham Cold Storage, and that's because, as
25 we understand it, they now have obtained a long-term

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1 hedge and haven't found it necessary to engage in this
2 activity.

3 Q. There were a number of questions about West
4 wide price caps. To your knowledge, has Puget Sound
5 Energy submitted any additional pleadings recently in
6 its complaint proceeding at FERC?

7 A. I don't know that we have submitted anything,
8 but we're preparing a pleading which would be an appeal
9 to the FERC ruling of December 15.

10 Q. Is that a request for rehearing of their
11 December 15th ruling?

12 A. Probably it is.

13 Q. And in that request, you reiterate your
14 request for comparable price caps throughout the region?

15 A. I haven't read all the drafts, but that's the
16 general theme of it, yes.

17 Q. A number of times in your testimony, you were
18 asked about variable cost resources; do you recall that?

19 A. Yes.

20 Q. Could you tell me what type of resources fit
21 within your view of variable cost resources?

22 A. Well, the way that I'm using the term here is
23 that it's any resource whose operating cost vary with
24 market, and so it would, of course, include the
25 Company's combustion turbine resources that are exposed

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1 to the variability of the gas market, and I think that's
2 well understood. But it would also include the spot
3 market power purchases that the Company makes from time
4 to time to serve either its core loads or Schedule 48
5 loads or both. So those market purchase costs would
6 also be a variable cost resource under this construct.

7 Q. And so when you refer to the resources of the
8 Company, you view wholesale power purchases as one of
9 those resources?

10 A. Yes, that's right.

11 Q. I think we made this one clear on the record,
12 but I just want to get it nailed down. When you were
13 asked about Exhibit 617, even after I raised the concern
14 about the use of we, you said we a few more times. Were
15 you involved in preparing the analysis that went into
16 Exhibit 617?

17 A. No, I was not.

18 Q. So when you said we, that was just a manner
19 of speaking?

20 A. I think I used we a little loosely, and I
21 will be a little bit more careful about that going
22 forward.

23 Q. You were asked some questions about whether a
24 buy-sell transaction could be done under Schedule 48; do
25 you recall that?

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1 A. Yes.

2 Q. And I think you may have said that a buy-sell
3 transaction could be done under Schedule 48. Could you
4 explain that a bit more?

5 A. Well, what I meant to say was that we have
6 shown the customers transactions, deal structures that
7 could be done under Schedule 48 which we believe are the
8 economic equivalent of a buy-sell although structurally
9 not the same.

10 Q. So this relates back to the notion that there
11 are financial deals and there are physical deals, and
12 sometimes a financial can be economically identical to a
13 physical?

14 A. Yes.

15 Q. On cross-examination, there were a few more
16 questions that went to the potential ability of PSE to
17 manipulate the market at the Mid-Columbia. Would you
18 agree that any such manipulation would require a counter
19 party?

20 A. Well, I think it would. I haven't spent a
21 lot of time thinking about how to manipulate the market,
22 but I suppose in order for there to be a transaction
23 that would get reported to Dow Jones, there would have
24 to be a counter party, yes. And I'm not sure how you
25 would convince that counter party to engage in that kind

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1 of activity.

2 Q. And just to repeat, has Puget Sound Energy
3 worked with any counter parties to create sham
4 transactions at other than market prices to manipulate
5 the market?

6 A. Puget has never done anything for the purpose
7 of manipulating the market.

8 Q. There was a bit of questioning about hedges
9 and derivative products that Puget Sound Energy has
10 acquired for its own risk management purposes; do you
11 recall that?

12 A. Yes.

13 Q. Did Puget Sound Energy win on those deals?

14 A. Win is an interesting question where hedges
15 are concerned, because our view is that once you put a
16 hedge on, you don't look backwards to determine whether
17 it was in the money or not to determine a win. You look
18 at whether it achieved its objective of managing or
19 limiting price risk. And to the extent that it did
20 that, you are successful regardless of whether or not
21 the instrument that you chose ultimately was in the
22 money.

23 Q. And in that respect, would you say it's
24 something like car insurance or fire insurance?

25 A. It's an awful lot like that, particularly

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1 option type products where you pay a premium, and you
2 don't necessarily have to collect on the insurance to
3 "win", but rather you have limited your risk, and that's
4 the objective.

5 Q. Would you agree that an entity that compares
6 what it paid for the hedge to what it, well, would have
7 happened if it took no hedge, is looking at it in a
8 wrong or unsophisticated way?

9 A. Yes, it's not the way that a true hedger
10 would look at it. Rather he would look to see whether
11 his hedging strategy achieved his objective of limiting
12 price or limiting the volatility of price.

13 Q. There were a number of references to the
14 surcharge or cost that would be imposed on customers if
15 they returned to cost based rate schedules; do you
16 recall that questioning?

17 A. Yes.

18 Q. Just to tighten that up, I would like you to
19 turn to do you have the prehearing brief that Puget
20 submitted with you?

21 A. I will find out.

22 Q. If you could turn to tab 2, which has the
23 Schedule 48 there, and this probably appears as an
24 exhibit in several places, but we have often referred to
25 the one in the prehearing brief. Do you have that in

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1 front of you?

2 A. Yes.

3 Q. I would like you to turn to I think it's the
4 eighth page, it bears the number sheet number 48-G at
5 the top.

6 A. Okay.

7 Q. Do you see paragraph two there, risk of
8 availability of power?

9 A. Yes.

10 Q. Midway through that paragraph or actually the
11 last sentence of that paragraph, could you read that
12 sentence into the record?

13 A. The last sentence?

14 Q. Yes, starting at the expiration.

15 A. Yes.

16 At the expiration of the term of the
17 service agreement, customer may commence
18 taking service under any retail tariff
19 providing firm service, however, the
20 customer understands and acknowledges
21 that such service may be subject to
22 payment by such customer of any long run
23 resource cost and any incremental
24 capacity cost, which costs are not
25 intended by the Company and customer to

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1 constitute an exit fee incurred by the
2 Company to provide such service.

3 Q. When you have referred to the cost that would
4 be charged to the customer, were you referring to what's
5 referenced there, that is the sum of any long run
6 resource costs plus any incremental capacity cost?

7 A. Yes.

8 Q. Is that just redundant, those two different
9 terms, long run resource costs and incremental capacity

10 costs?

11 A. Well, I don't think so. The way I have
12 interpreted those is that the long run resource costs,
13 you know, relate more to the full costs, you know, the
14 energy related costs of the new resource, and
15 incremental capacity costs are another category that's
16 additive to the resource cost.

17 Q. And again, you haven't worked out exactly how
18 those would work in a specific instance; is that
19 correct?

20 A. No, we haven't.

21 Q. I guess finally I want to bring you back to
22 some of the questioning that related to the merger rate
23 plan and Schedule 48 and how this all fit together. At
24 the initial prehearing conference in this matter,
25 Chairwoman Showalter essentially referred to a

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1 three-legged stool that this all balanced on, a set of
2 risks that were assumed by the Company, by the
3 industrial customers, and by the other customer classes.
4 Do you think that's a fair way of looking at the set of
5 agreements entered into in 1996?

6 A. Yes.

7 Q. Is it correct that if the revenues are
8 disrupted with respect to the -- between the Company and
9 the industrial customers that that can affect the
10 balance between the Company and the other customer
11 classes?

12 A. Well, sure. For example, if the revenues
13 from the industrial customers are reduced in some way,
14 and if other events, poor hydro for example, cause the
15 Company to have poor financial performance, it will
16 increase the likelihood that the Company will need to
17 request emergency rate relief and recover costs from the
18 embedded cost customers.

19 Q. So I guess comparing to the situation of the
20 California utilities, there was some back and forth
21 about whether Puget Sound Energy is or is not in similar
22 straits as the California utilities. Would you agree
23 that with respect to the residential and small customer
24 classes that you have fixed your rates in the merger
25 rate plan?

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1 A. Yes, that's right.

2 Q. And so if you now have to limit your revenues
3 from the Schedule 48 and Special Contract classes but
4 are still exposed to market, you really could find
5 yourself in the same position as the California
6 utilities?

7 A. Well, sure, we may not be buying all of our
8 power on the wholesale market like the California
9 utilities are, but we're buying some. And to the extent
10 we get caught between variable wholesale prices and
11 fixed retail prices, there will be a squeeze. We'll
12 need to recover those costs some way.

13 Q. So those deals just basically all fit
14 together?

15 A. That was the idea, yes.
16 MR. BERMAN: No further questions.
17 MR. VAN CLEVE: Your Honor, I neglected to
18 also offer the deposition of Mr. Gaines, which I think
19 was previously distributed. I'm not sure whether it has
20 been given an exhibit number or not.
21 JUDGE MOSS: It has not, but I will give it
22 one now. It will be 1414. And it's been offered, is
23 there any objection?
24 Hearing none, it will be admitted.
25 CHAIRWOMAN SHOWALTER: Oh, I don't have a

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1 question, but I feel we should probably clarify the
2 record after Mr. Gaines's testimony on a FERC filing.
3 PSE has filed something before FERC, and the UTC has
4 sent an overnight mail, a motion to intervene at FERC in
5 support of PSE's motion. And both motions would seek a
6 rehearing on the issue of whether there ought to be a
7 West wide cap, and more particularly PSE says that if
8 there is any cap, then it ought to be West wide. And
9 the UTC for the State of Washington, not just the
10 agency, has endorsed that view.

11 JUDGE MOSS: I had just a couple of points
12 that I wanted to raise.

13

14 E X A M I N A T I O N

15 BY JUDGE MOSS:

16 Q. Mr. Gaines, very quickly I hope, in terms of
17 PSE's actual activity at Mid-Columbia in terms of the
18 spot market that is reflected through the indexes that
19 these customers rates are based in part on, I thought I
20 understood you to say earlier in your testimony that PSE
21 only enters that market to balance its load on a real
22 time basis. Did I get that wrong?

23 A. If I said that, I probably misled you. We do
24 do transactions in the real time market, the one that
25 underlies the non-firm index. We also do transactions

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1 in the day ahead or the daily prescheduled market, the
2 one that underlies the firm index. So we're active in
3 those markets, and, of course, as we have talked about
4 in connection with hedging transactions, we're also
5 active in the forward market at the Mid-Columbia, so all
6 three of those really.

7 Q. And there are quite a few transactions that
8 take place at Mid-Columbia that are not included and
9 therefore not at least directly reflected by those
10 indexes, right?

11 A. Yes, you're probably referring to the
12 electronic data, the 3 million points that we submitted.
13 And yes, that's right, a number of the transactions in
14 that electronic data record are not reported. And many
15 of those are forward market transactions, transactions
16 that don't have anything at all to do with the
17 hour-to-hour or day-to-day spot market, but rather are
18 transactions for months into the future.

19 Q. You talked about some of the interesting

20 characteristics at the non-firm and firm daily market or
21 real time basically market has taken on over the past
22 months. Is it generally true or always true that the
23 forward market prices in the market there are lower than
24 those reflected in the real time market, or does that
25 relationship not hold either?

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1 A. It doesn't hold. The forward prices can be
2 either higher or lower than present spot market prices,
3 and you will also find that forward market prices are
4 not necessarily a good predictor of what future spot
5 market prices will be.

6 Q. And I hope this doesn't require too big of an
7 answer, but I was wondering, what would be required to
8 work out the long run resource costs and incremental
9 capacity costs that are referred to in the tariff; what
10 would be involved in doing that?

11 A. Well, just thinking off the cuff, I mean I
12 think we would have to have some idea about what the
13 duration of the power purchase commitment from the
14 customers would be, and then there would need to be some
15 kind of a least cost planning process or something like
16 that to determine what the most economic source of
17 service would be over that commitment period, and it
18 might be a combination of things. It might be a
19 purchase for the first few years and then a resource in
20 the case of a long-term commitment, or it might just be
21 the market price in the case of a short-term commitment.

22 And so we would go through that process, I
23 suppose, and determine what that least cost supply
24 package would be. And then -- and the quality of it, of
25 course, would have to match the nature of the commitment

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1 to the customers. And then based on all those things,
2 we would determine a rate.

3 Q. If the Commission were to task you with the
4 project of establishing what those costs would be under
5 a variety of scenarios, say one year duration, or let's
6 go back, six months, one year, two year, how long do you
7 think it would take to put together I will call it a
8 menu or set of offers or whatever? I mean are we
9 talking about something that would take you a few hours
10 and a few days or a few months?

11 A. Oh, well, I think for shorter term
12 commitments it would be fairly easy, because we would
13 just look to the forward market. But for longer term
14 commitments that involved, you know, selection among
15 different resources and then actually the construction
16 or contracting for a future resource, it would take us
17 much longer to do the planning around that and the math,
18 I think.

19 JUDGE MOSS: Okay, that gives me a sense of
20 this, thanks.

21 CHAIRWOMAN SHOWALTER: I always have one
22 follow-up question after Judge Moss.

23

24

E X A M I N A T I O N

25 BY CHAIRWOMAN SHOWALTER:

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1 Q. But I had been meaning to ask, you mentioned
2 this word quality of service or electricity, could you
3 just expand on what quality means?

4 A. Yes.

5 Q. Or what factors go into it?

6 A. Well, the way I was thinking of it just a
7 minute ago is that, for example, in the case of the
8 Schedule 48 customers, that quality of service is
9 spelled out in the tariff. It talks about
10 interruptability when power is not available to be
11 aggregated in the spot markets. And so that's one
12 quality. And then there's another quality that's for
13 service to most of the embedded cost customers, which
14 generally is a higher quality. And then there's, for
15 example --

16 Q. Higher quality because it's not
17 interruptable?

18 A. It's not interruptable just for lack of
19 availability in the spot market. And then there's
20 interruptable tariffs, of course, that the Company has
21 which specify yet another level of service quality. And
22 you could imagine or construct several others, I think.

23 Q. So by and large, you're talking about the
24 ability to interrupt or fail to provide the power?

25 A. Yes, I mean our approach in constructing this
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1 sort of new resource cost for follow on service would be
2 to match the character and quality of the supply
3 purchase as nearly as possible to the character and
4 quality and all of the other terms and conditions of the
5 commitment made by the customer. We try to match those
6 things as best we could.

7 Q. Now you introduced the term character, is
8 character different than quality?

9 A. There are, if you look at power purchase and
10 sales contracts, there are a number of attributes of the
11 service that usually are specified. There's the term,
12 there's the rate of delivery, there's the quantity of
13 energy, there's the point of delivery, the interruption
14 rights, all of those things are various attributes of a
15 power supply arrangement. And all I mean to say is that
16 we would try to match those things as nearly as possible
17 as between the supply source and then the delivery
18 commitments that we would make to the customer.

19 CHAIRWOMAN SHOWALTER: Thank you.

20 JUDGE MOSS: Okay, I believe then that brings
21 us to the conclusion of our examination of Mr. Gaines,
22 and we thank you very much. I'm sure you will be
23 staying with us having been here for the duration.

24 THE WITNESS: Wouldn't miss it.

25 JUDGE MOSS: Mr. Berman, you have something

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1 before we move on?

2 MR. BERMAN: Well, I think it's in the nature
3 of moving on, but before the Company closes its case, we

4 have a number of exhibits not sponsored by a witness,
5 and I wanted to move those in. I can very generally
6 describe those right now for the record. Exhibits --

7 JUDGE MOSS: Give me half a minute.

8 (Discussion off the record.)

9 MR. BERMAN: Judge Moss, just for the record,
10 the exhibits that are in our list of exhibits not
11 sponsored by any witness fall into several categories.

12 1501 through 1514 were the exhibits to the
13 various depositions that were used by -- that were taken
14 by Puget Sound Energy in this case. So they support the
15 various depositions that I believe have all been
16 admitted in the case.

17 Exhibits 1515 through 1525 I will call
18 generally the Pohndorf letter, that is a letter was sent
19 to the Commission on December 12th of this year
20 generally describing Puget Sound Energy's positions in
21 relation to these matters with various supporting
22 exhibits, and that letter and the supporting exhibits
23 are Exhibits 1515 through 1525. And they were also
24 produced as discovery in response to Staff Data Request
25 1.

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1 Exhibits 1526 through 1561 is Puget Sound
2 Energy's prehearing brief and all the exhibits that were
3 appended to the prehearing brief, and everyone has had a
4 copy of those exhibits, and we wanted to be sure that
5 those exhibits were made part of the record.

6 Exhibit 1562 is an ICNU brief that was
7 submitted back in the merger docket. We feel that's
8 relevant to the proceeding because it describes the
9 relationship between the merger case and Schedule 48 and
10 how it all fits together.

11 Exhibit 1563 is the merger rate plan order,
12 and I believe you already admitted that.

13 Then exhibits 1564 through 1569 are the
14 depositions. You have already admitted those
15 depositions, and so I don't think they have to be moved
16 again. Exhibit 1570 is the least cost plan, the most
17 recent least cost plan of Puget Sound Energy, which
18 shows the fact that Puget Sound Energy does not account
19 for the Schedule 48 and Special Contract load in its
20 least cost planning.

21 JUDGE MOSS: Well, actually, I'm glad you did
22 that, because it strikes me that we can then not have to
23 worry about 1564 through 69 since they're already in the
24 record, nor do we need to worry about 1501 through 14,
25 since they are attached to those various depositions and

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1 therefore part of the record. And I believe, let's see,
2 the Pohndorf letter is not part, attachments not part.
3 And the, well, the prehearing brief exhibits I guess we
4 need to give them exhibit numbers, so yeah, the balance
5 of it is offered then I think appropriately. 1515
6 through 1563 and 1570 are pending admission are there
7 any objections to any of those exhibits?

8 Hearing no objection, they will be admitted

9 as marked.

10 MR. BERMAN: Thank you, Your Honor. I would
11 note that we do not necessarily refer during the
12 examination in this hearing room to all of the
13 deposition exhibits, but it's my understanding that you
14 have admitted all of the deposition exhibits even if
15 they weren't specifically referred to in this hearing
16 room.

17 JUDGE MOSS: That's correct, what I am trying
18 to do is save paper. We don't need to have them in the
19 record twice. Parties can refer to them as deposition
20 exhibit number whatever, and we will understand.

21 All right, so that takes care of your direct
22 case, I take it, Mr. Berman.

23 MR. BERMAN: That is it for our direct case,
24 Your Honor, in phase one. We, of course, reserve our
25 right to submit any additional information if there are

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1 additional phases of this case.

2 JUDGE MOSS: I need to make one amendment to
3 what I said before. 1525 is already in the record as
4 605, so we don't really need it twice.

5 MR. BERMAN: And for that matter, Your Honor,
6 1561 is a duplicate of that exact same document, which
7 seemed to arise everywhere. That's the resource graph.

8 JUDGE MOSS: So we won't have that one
9 either. I'm just going to mark those as not offered for
10 the sake of reference. It will take me just a minute
11 here.

12 All right, then I believe we are ready for
13 our rebuttal. Let me just make sure we've got all the
14 players. You're going to have two witnesses on
15 rebuttal?

16 MR. VAN CLEVE: Yes, Your Honor. The first
17 witness is going to be Russell Crawford. We're going to
18 call him first because we expect that Mr. Schoenbeck's
19 testimony will again be confidential, so I think it
20 would be better to get that witness out of the way
21 first, and I think it should be pretty brief.

22 JUDGE MOSS: And is staff going to have
23 anything in rebuttal?

24 MR. CEDARBAUM: I don't see any staff
25 witnesses in here.

1700

1 JUDGE MOSS: You can go out and drum some up,
2 Mr. Cedarbaum, the night is young.

3 MR. CEDARBAUM: My guess is not, but I will
4 have to double check with Mr. Trotter. I think the
5 answer is no.

6 JUDGE MOSS: Okay, because I think the
7 Complainants have the opportunity to go last, so I would
8 really like to know.

9 MR. CEDARBAUM: Well, I think the only
10 subject matter would have been on Mr. Gaines's testimony
11 on the Staff rate plan, so. And the fact that there is
12 no Staff person in the hearing room, I would say that we
13 don't have a rebuttal case.

14 JUDGE MOSS: All right.
15 Then let's have Mr. Crawford back on the
16 stand, and, Mr. Crawford, I will remind you that you
17 remain under oath.

18 THE WITNESS: Yes.

19
20 Whereupon,

21 RUSSELL CRAWFORD,
22 having been previously duly sworn, was called as a
23 witness herein and was examined and testified as
24 follows:
25

1701

1

2 DIRECT EXAMINATION

3 BY MR. VAN CLEVE:

4 Q. Mr. Crawford, could you refresh our memory on
5 who your employer is and what your position is.

6 A. Yes, I work for Tesoro Northwest Company in
7 Anacortes, Washington. And what was the other question?

8 Q. What your position is.

9 A. Position is manager of process engineering.

10 Q. And you have previously testified in this
11 case; is that correct?

12 A. Yes, I have.

13 Q. Have you heard the testimony during this case
14 related to selective catalytic reduction?

15 A. Yes, I have, and I might be able to shed some
16 light on that. It's not as simple, catalytic converter,
17 as you might think. We have inquired from all three of
18 our potential temporary emergency generator suppliers,
19 and basically that pollution control equipment is not
20 available to us from any of the suppliers.

21 Q. Can you tell us how big a temporary diesel
22 generator is?

23 A. The 12 units that we ordered were one and a
24 half megawatts, and they're from NC Machines, which is a
25 division of Caterpillar.

1702

1 Q. And were those new machines?

2 A. I think they are fairly new machines, yes.
3 They may have been used briefly, but I think they're
4 fairly new machines.

5 Q. What type of emission concerns are there with
6 this type of temporary diesel generator?

7 A. Basically the primary concern for us is NOX
8 emissions, and we have inquired about what's been in the
9 works, and I think there's some study underway, and
10 there actually is some experimentation and development
11 going on. But it's not available right now to just
12 install on the generators. I mean they did not come
13 with a pollution control device.

14 Q. Have you had an opportunity to review the
15 California Air Resource Board document that was offered
16 as a cross-examination exhibit, and I believe it's
17 marked Exhibit 904?

18 A. Yes, I did, and I just briefly went through

19 some of this. It looks like it pertains mostly to
20 particulate emissions, and there's also a disclaimer on
21 the front page. But most of these items don't --
22 there's no NOX treatment at all with some of these
23 summaries, and the others are again experimental and in
24 the development phase.

25 Q. Have you found any of the technologies

1703

1 identified in Exhibit 904 would be available for the
2 temporary diesel generators that you have ordered for
3 your facility?

4 A. No, my understanding is that they are not
5 available.

6 Q. And in your investigation, have you found any
7 selective catalytic reduction system that would be
8 currently available for the diesel generators that you
9 plan to use at your facility?

10 A. No, we have not.

11 MR. VAN CLEVE: That's all the questions I
12 have, Your Honor.

13 JUDGE MOSS: Any cross from Staff?

14 MR. CEDARBAUM: No questions.

15 JUDGE MOSS: Company?

16 MR. BERMAN: Give me one minute, Your Honor.

17 JUDGE MOSS: All right.

18 MR. BERMAN: No questions, Your Honor.

19 JUDGE MOSS: Thank you, Mr. Berman.

20 Bench?

21 CHAIRWOMAN SHOWALTER: Yes.

22

23 E X A M I N A T I O N

24 BY CHAIRWOMAN SHOWALTER:

25 Q. What does not available mean? Was it NC

1704

1 Machines that you talked to?

2 A. Correct, yes.

3 Q. And what were you told as to about
4 availability?

5 A. Presently there's really no equipment that
6 you can just purchase and buy and install for pollution
7 control equipment.

8 Q. So your understanding is that it's not that
9 the equipment is being used somewhere else or has been
10 bought up, it just isn't available to anyone anywhere at
11 the present time?

12 A. My understanding it's being invented. It's
13 under development and really hasn't hit the marketplace
14 yet.

15 CHAIRWOMAN SHOWALTER: I see, thank you.

16 JUDGE MOSS: Anything else from the Bench?

17 All right, well, with the market opportunity
18 identified for all the inventors out there, I guess we
19 can release you from the stand, Mr. Crawford.

20 THE WITNESS: Thank you.

21 JUDGE MOSS: Thank you very much.

22 Mr. Schoenbeck, welcome back, and remind you
23 that you remain under oath.

24 THE WITNESS: Very good.

25

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1

2 Whereupon,

3

4 DONALD SCHOENBECK,
5 having been previously duly sworn, was called as a
6 witness herein and was examined and testified as
7 follows:

7

8 JUDGE MOSS: All right, I have been handed
9 something that calls itself a water supply forecast, and
10 I'm going to mark that as 623. And I have also been
11 handed something that calls itself a spring run off
12 comparison forecast versus actual, and I will mark that
13 as 624.

14

15 D I R E C T E X A M I N A T I O N

16 BY MR. VAN CLEVE:

17

18 Q. Mr. Schoenbeck, did you hear Mr. Gaines's
19 earlier testimony regarding the hydroelectric water
20 forecast for this year?

20

21 A. Yes, I did.

21

22 Q. And can you explain to us what Exhibit 623 is
23 and how it relates to that testimony?

22

23 A. Certainly. Mr. Gaines had a very similar
24 exhibit also from the Northwest River Forecast Center
25 that was the January 1 early bird. This is simply an

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1 update of that exhibit but based on the final January

2

3 forecast of the spring run off.

3

4 This is an exhibit that is prepared, the
5 final version at least, is prepared for the six months
6 January through June. I would like to point out a
7 couple of things about it. First of all, while the
8 focusing, on The Dalles, Oregon line where it shows the
9 forecast as of January 1 final indicates a 76% of normal
10 run off. The exhibit also shows a maximum and minimum
11 possibilities. The maximum would be 104% of average,
12 and this forecast center looks at excedentcies. And in
13 this case, there would only be a 10% probability of
14 getting a forecast in excess of the maximum level, a run
15 off in excess of the maximum level. Similarly, the
16 excedentcy with respect to the minimum run off is 90%.
17 So there is at least a 90% probability already that
18 there will be a run off of 48% of normal.

17

18 There is one other important aspect that I
19 would like to clarify because we have been relatively
20 loose in our terms throughout this entire proceeding,
21 and one of them has to do with the critical water, the
22 assumption that 2001 would be a critical water year.

22

23 In regional hydro planning, the critical
24 water year is the one year period that is based on the
25 1937 water condition. The run off under that water

1707

1 condition is just barely under 70,000 acre feet.

2

2 So if, again focusing on The Dalles line, if

3 you would see under the 76% forecast, that has a value
4 of 80,400, so it's slightly over 10,000 acre feet
5 greater than the critical water year. If you go over
6 two more columns to the maximum line, you can see the
7 maximum that's indicated of 110,000 acre feet
8 corresponds to 104%. So if you do the math, you would
9 find out an average spring run off is approximately 106
10 million, 106 thousand acre feet. If you do the simple
11 interpolation between the non-firm energy that on
12 average would be available between the 69,000 value and
13 the 80.4 value, you would see that's somewhere in the
14 range of 900 to 1,000 megawatts of surplus available
15 above the critical assumption, critical water
16 assumption.

17 Q. If you could turn now to Exhibit 624, is this
18 a document that you prepared?

19 A. Yes, it is.

20 Q. Can you explain the document to us?

21 A. Certainly. The intent of the document is to
22 show with respect to the first half that the January
23 final forecast is not all that great of a predictor of
24 what the future actual spring run off would hold. We
25 have the water records of what the final predictions or

1708

1 forecasts have been for the water years 1929 through
2 1994. The top portion of this exhibit shows the ten
3 greatest deviations from the January forecast to what
4 the actual was. You can see, for example, that using
5 the 1985 water year, while the January final forecast
6 has indicated a run off of 131,000 acre feet, the actual
7 was only 87.8. Similarly, line five, which was the 1953
8 water year, had a value for January that was lower than
9 the current value from the January 2001 forecast, and
10 yet it ended up being for all practical purposes an
11 average water year. So again, the January 1 final
12 forecast is a 50/50 expectancy, and like all forecasts,
13 it can be off.

14 The bottom portion of the table is just
15 looking at the five years, the five water years on
16 either side of the January 1, 2000, final forecasts of
17 the 79.9. And again, it shows the same thing. For some
18 water years, the run off actually decayed from the
19 current value. And in other water years, it actually
20 went up to an average water year value. What's shown by
21 the final line of this sheet is just the average
22 deviation between what the -- going from the January
23 average versus final to the June average versus final.
24 As you might expect, the deviation about the actual gets
25 narrower and narrower as the jaws of uncertainty as you

1709

1 move through time and you get the better impression of
2 the snow that's been accumulated in the basin plus the
3 precipitation.

4 So it's just simply to not put too much
5 weight on the fact of we are looking at a or staring in
6 the face of a critical water year based on 2001, and
7 also that taken together, yes, it at a 76%, 77% level it

8 does not look great at this time, that's still above --
9 there's a significant amount of surplus power that would
10 still be generated at that run off level.

11 Q. Thank you, Mr. Schoenbeck. I would like to
12 turn now to documents which have been marked
13 confidential, and I think we may have to refer to some
14 of the confidential numbers in them. And I'm not sure,
15 these are documents DWS-20, 21, and 22. I'm not sure
16 whether they have been given exhibit numbers, but I
17 think they have been previously distributed.

18 JUDGE MOSS: Those were the ones that were
19 supplemental to the prior exhibits, weren't they?

20 MR. VAN CLEVE: That's correct.

21 JUDGE MOSS: All right, well, here's what I
22 did with them. DWS-20 is a supplement to DWS-10,
23 supplements and corrects that exhibit, and they are both
24 marked as 612-C. And then DWS-21 supplements and
25 corrects what was in DWS-11, so they both bear the mark

1710

1 613-C. And then DWS-22 supplements and corrects DWS-13,
2 and they both together bear the number 615-C.

3 And is this, as we have been handling things,
4 of course, we have been trying to go into confidential
5 session at a point in the examination when we could most
6 conveniently have people leave and turn off the phone
7 and so on and so forth. Are we at that point, or I
8 don't want to have to do a jack in the box routine.

9 MR. VAN CLEVE: Well, let me ask
10 Mr. Schoenbeck.

11 BY MR. VAN CLEVE:

12 Q. Mr. Schoenbeck, do you believe that it would
13 be necessary to specifically refer to the confidential
14 data in these exhibits in explaining what you have done
15 in the exhibits?

16 A. I was certainly planning on doing that. I
17 could try and talk around that and not refer to specific
18 values.

19 JUDGE MOSS: Well, can you just point us to
20 the specific values, and we can see what they are, or do
21 you need to say them out loud, keeping in mind that we
22 all have the exhibit?

23 THE WITNESS: Right, I was thinking for
24 comparative purposes, it may have been a lot faster just
25 to speak to that as opposed to getting two pieces of

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1 paper -- I was just thinking timewise it would have gone
2 faster just to state the values. I guess we can
3 struggle through the comparison.

4 CHAIRWOMAN SHOWALTER: I would rather shut it
5 down. It gets so difficult to say looking halfway
6 across the page on line whatever, and you're never quite
7 sure you're actually --

8 JUDGE MOSS: All right. Those of you who
9 aren't signatories, apologize, but we need to clear the
10 room again.

11 MR. BERMAN: Your Honor, if I might suggest,
12 I have just a couple of questions of cross in relation

13 to the exhibits we just saw. I could wrap those up now
14 so that we could just close out in confidential session.

15 JUDGE MOSS: Will this be the last area you
16 go into?

17 MR. VAN CLEVE: Yes, it will, Your Honor.

18 JUDGE MOSS: All right, well, why don't we do
19 that, and then those of you who have come to observe the
20 hearing, what I would anticipate happening is we will
21 have this non-confidential cross-examination, then we
22 will go into confidential session. And as I understand
23 the lay of the land, that will wrap up the evidentiary
24 portion of the proceeding.

25 MR. VAN CLEVE: That's correct.

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1 JUDGE MOSS: And so you all could go have
2 some dinner or do something else that normal human
3 beings do. And the rest of the hearing will be simply
4 procedural. We will talk about the plans for the
5 argument tomorrow and a few housekeeping matters and
6 that sort of thing, which probably other than myself
7 will bore everybody to tears. It's my job, so I can't
8 acknowledge that it might bore me to tears.

9 So why don't we proceed as Mr. Berman
10 suggested. I appreciate your suggestion. Go ahead with
11 the non-confidential cross.

12 CHAIRWOMAN SHOWALTER: Well, let me just say,
13 we will open it up again after the confidential session,
14 so if you're here, you're welcome.

15 JUDGE MOSS: Sure, thank you, appreciate
16 that.

17

18 C R O S S - E X A M I N A T I O N

19 BY MR. BERMAN:

20 Q. With respect to Exhibits 623 and 624, I guess
21 first looking at 623, there's a final column on 623 that
22 seems not to have copied well. Do I understand
23 correctly that that reflects the average run off, that's
24 the far right-hand column of 623, that's the average run
25 off at the various points on the Columbia River?

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1 A. Yes, that's correct.

2 Q. And do you know what the average run off was
3 at The Dalles?

4 A. I did not look at it specifically. The guide
5 I normally use is it would be 106,400.

6 Q. Which seems to correspond more or less to
7 what it reports there about the maximum of 110 being
8 104% of the average?

9 A. Right, we could do the math by just taking
10 the 110 and dividing by 104, and you would get a pretty
11 significant digit number.

12 Q. If we just use for rough purposes that
13 106,000 is the average run off, if you could turn over
14 to Exhibit 624 and look at this set of 11 years that are
15 referenced down at the bottom group of the page?

16 A. Yes, I see that.

17 Q. In how many of those years did the actual

18 turn out to make it back up to the average water year?

19 A. The closest would be 1990 at 99.9 million
20 acre feet.

21 Q. Would you agree that in none of those years
22 did it actually make it back up to the average?

23 A. Yes, but if you also look at the top half of
24 the table, 1953, it was actually less than where we
25 currently are, and yet it made it back up, for all

1714

1 practical purposes, made it back up to the average.

2 There are a couple of other years like that as well that
3 within the water records of record I had that they
4 simply do not fall within what I was calling my top ten
5 list for the greatest deviations in -- the ten
6 deviations about the current value of 79.9.

7 MR. BERMAN: No further questions.

8 JUDGE MOSS: Thank you Mr. Berman.

9 All right, then I suppose we will move into
10 our confidential portion, and as Chairwoman Showalter
11 pointed out, we will announce for anyone who would wish
12 to remain, if you want to come back in then we can do
13 that, and I will go turn the telephone off, so we will
14 be in recess briefly while I do that.

15 (Brief recess.)

16 (The following testimony is designated
17 confidential.)

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1 (Discussion off the record.)

2 JUDGE MOSS: We have had a brief recess and
3 discussed the way in which we will proceed tomorrow for
4 the close of our evidentiary phase and argument. What
5 we have agreed is that, well, at 10:00 there will be a
6 hopefully very brief open session, and then immediately
7 following that, we have allocated 20 minutes to the
8 Complainants to argue, 20 minutes to Staff and Public
9 Counsel to divide up as they see fit, and, of course,
10 you two counsel can split up your time as you see fit as
11 well, 20 minutes for PSE, and then we have scheduled one
12 hour which will be open discussion directed from the
13 Bench, and then we will bring our proceedings to a close
14 after that.

15 Now the commissioners will be leaving
16 immediately after the argument, but you all might be
17 prepared to stay for another half an hour or so, because
18 there will probably be some housekeeping at the end to
19 complete, and we will take care of any of that that
20 needs to be done.

21 So are there any questions concerning our
22 procedures tomorrow?

23 Then I appreciate you all being here and
24 staying late yet again, and I look forward to seeing and
25 hearing from you at 10:00 tomorrow morning, and we will
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1 be in recess until then.

2 I apologize, there's one thing I neglected,
3 and that is I had an inquiry from Mr. Prochaska who is
4 representing the Union, and I have thought about it and
5 decided that given the limited amount of time we have
6 available for oral argument and given the fact that only
7 the parties here have participated actively, other
8 parties, that is to say interveners, will not be
9 permitted to participate in the oral argument session.
10 However, they may if they choose to do so submit a brief
11 written statement of ten pages or less stating their
12 argument and position in the case, and that needs to be
13 filed by 9:00 tomorrow morning so that all parties can
14 have an opportunity to review that in advance of the
15 arguments.

16 And with that, we will be in recess.

17 (Hearing recessed at 9:30 p.m.)

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