

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

DOCKET NO. UE-17 _____

DIRECT TESTIMONY OF

SCOTT J. KINNEY

REPRESENTING AVISTA CORPORATION

1 **I. INTRODUCTION**

2 **Q. Please state your name, employer and business address.**

3 A. My name is Scott J. Kinney. I am employed as the Director of Power Supply
4 at Avista Corporation, located at 1411 East Mission Avenue, Spokane, Washington.

5 **Q. Would you briefly describe your educational and professional**
6 **background?**

7 A. Yes. I graduated from Gonzaga University in 1991 with a B.S. in Electrical
8 Engineering and I am a licensed Professional Engineer in the State of Washington. I joined
9 the Company in 1999 after spending eight years with the Bonneville Power Administration.
10 I have held several different positions at Avista in the Transmission Department, beginning
11 as a Senior Transmission Planning Engineer. In 2002, I moved to the System Operations
12 Department as a Supervisor and Support Engineer. In 2004, I was appointed as the Chief
13 Engineer, System Operations and as the Director of Transmission Operations in June 2008. I
14 became the Director of Power Supply in January 2013, where my primary responsibilities
15 involve management and oversight of short- and long-term planning and acquisition of power
16 resources.

17 **Q. What is the scope of your testimony in this proceeding?**

18 A. My testimony provides an overview of Avista's resource planning and power
19 supply operations. This includes summaries of the Company's generation resources, the
20 current and future load and resource position, and future resource plans. As part of an
21 overview of the Company's risk management policy, I will provide an overview of the
22 Company's hedging practices. I will address hydroelectric and thermal project upgrades,
23 followed by an update on recent developments regarding hydro licensing.

1 A table of contents for my testimony is as follows:

2	<u>Description</u>	<u>Page</u>
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7

8 **Q. Are you sponsoring any exhibits?**

9 A. Yes. Exh. SJK-2 includes Avista's 2015 Electric Integrated Resource Plan and
 10 Appendices, Confidential Exh. SJK-3C includes Avista's Energy Resources Risk Policy, and
 11 Exh. SJK-4 includes the Generation and Environmental Capital Project Business Cases.

12

13 **II. RESOURCE PLANNING AND POWER OPERATIONS**

14 **Q. Would you please provide an overview of Avista's owned-generating**
 15 **resources?**

16 A. Yes. Avista's owned generating resource portfolio includes a mix of
 17 hydroelectric generation projects, base-load coal and base-load natural gas-fired thermal
 18 generation facilities, waste wood-fired generation, and natural gas-fired peaking generation.
 19 Avista-owned generation facilities have a total capability of 1,925 MW, which includes 56%
 20 hydroelectric and 44% thermal resources.

21 Table Nos. 1 and 2 summarize the present net capability of Avista's hydroelectric and
 22 thermal generation resources:

Table No. 1: Avista-Owned Hydroelectric Generation

Project Name	River System	Nameplate Capacity (MW)	Maximum Capability (MW)	Expected Energy (aMW)
Monroe Street	Spokane	14.8	15.0	11.2
Post Falls	Spokane	14.8	18.0	9.4
Nine Mile	Spokane	36.0	32	15.7
Little Falls	Spokane	32.0	35.2	22.6
Long Lake	Spokane	81.6	89.0	56.0
Upper Falls	Spokane	10.0	10.2	7.3
Cabinet Gorge	Clark Fork	265.2	270.5	123.6
Noxon Rapids	Clark Fork	518.0	610.0	195.6
Total Hydroelectric		972.4	1,079.9	441.4

Table No. 2: Avista-Owned Thermal Generation

Project Name	Fuel Type	Start Date	Winter Maximum Capacity (MW)	Summer Maximum Capacity (MW)	Nameplate Capacity (MW)
Colstrip 3 (15%)	Coal	1984	111.0	111.0	123.5
Colstrip 4 (15%)	Coal	1986	111.0	111.0	123.5
Rathdrum	Gas	1995	176.0	130.0	166.5
Northeast	Gas	1978	66.0	42.0	61.2
Boulder Park	Gas	2002	24.6	24.6	24.6
Coyote Springs 2	Gas	2003	312.0	277.0	287.3
Kettle Falls	Wood	1983	47.0	47.0	50.7
Kettle Falls CT	Gas	2002	11.0	8.0	7.5
Total			858.6	750.6	844.8

Q. Would you please provide a brief overview of Avista's major generation contracts?

A. Yes. Avista's contracted-for generation resource portfolio consists of Mid-Columbia hydroelectric, PURPA, a tolling agreement for a natural gas-fired combined cycle generator, and a contract with a wind generation facility.

1 The Company currently has long-term contractual rights for resources owned and
 2 operated by the Public Utility Districts of Chelan, Douglas and Grant counties. Table No. 3
 3 provides the estimated energy and capacity associated with the Mid-Columbia hydroelectric
 4 contracts. Additional details on these contracts are presented in Company witness Mr.
 5 Johnson's testimony.

6 **Table No. 3: Mid-Columbia Hydroelectric Capacity and Energy Contracts**

7 Counter Party – 8 Hydroelectric Project	Share (%)	Start Date	End Date	Estimated On-Peak Capability (MW)	Annual Energy (aMW)
9 Grant PUD – Priest Rapids	3.7	12/2001	12/2052	36	19.5
Grant PUD – Wanapum	3.7	12/2001	12/2052	39	18.7
10 Chelan PUD – Rocky Reach	5.0	1/2015	12/2020	56	33.0
Chelan PUD – Rock Island	5.0	1/2015	12/2020	25	17.0
11 Douglas PUD - Wells	3.3	2/1965	8/2018	24	17.4
Douglas PUD – Wells renewal	2.0	9/2018	9/2028	14	8.1
12 Canadian Entitlement ¹					-3
13 20175 Total Net Contracted Capacity and Energy				180	102.6

14 Table No. 4 below provides details about other resource contracts. Avista has a long-
 15 term power purchase agreement (PPA) in place through 2026 entitling the Company to
 16 dispatch, purchase fuel for, and receive the power output from, the Lancaster natural gas-fired
 17 combined-cycle combustion turbine project located in Rathdrum, Idaho. In 2011, the
 18 Company executed a 30-year power purchase agreement to purchase the output (105 MW
 19 peak) and all environmental attributes from the Palouse Wind, LLC wind generation project
 20 that began commercial operation in December 2012. Mr. Johnson provides details related to
 21 the remaining contract rights and obligations in Table No. 4.

Table No. 4: Other Contractual Rights and Obligations

Contract	Type	Fuel Source	End Date	Winter Capacity (MW)	Summer Capacity (MW)	Annual Energy (aMW)
Energy America, LLC ²	Sale	Various	12/2019	-50	-50	-50
Douglas Settlement	Purchase	Hydro	9/2018	2	2	3
WNP-3	Purchase	System	6/2019	82	0	42
Lancaster	Purchase	Gas	10/2026	290	249	222
Palouse Wind	Purchase	Wind	12/2042	0	0	40
Nichols Pumping	Sale	System	10/2018	-6.8	-6.8	-6.8
PURPA Contracts	Purchase	Varies	Varies	47.6	47.6	28.8
Total				214.8	91.8	279

Q. Would you please provide a summary of Avista's power supply operations and acquisition of new resources?

A. Yes. Avista uses a combination of owned and contracted-for resources to serve its load requirements. The Power Supply Department is responsible for dispatch decisions related to those resources for which the Company has dispatch rights. The Department monitors and routinely studies capacity and energy resource needs. Short- and medium-term wholesale transactions are used to economically balance resources with load requirements. The Integrated Resource Plan (IRP) generally guides longer-term resource decisions such as the acquisition of new generation resources, upgrades to existing resources, demand-side management (DSM), and long-term contract purchases. Resource acquisitions typically include a Request for Proposals (RFP) and/or other market due diligence processes.

Q. Please summarize Avista's load and resource position.

¹ Energy America, LLC sale is 50 aMW through 2018 and then decreases to 20 aMW in 2019.

1 A. Avista's 2015 IRP shows forecasted annual energy deficits beginning in 2026,
2 and annual capacity deficits beginning in 2021. These capacity and energy load/resource
3 positions are shown on pages 6-9 through 6-12 of Exh. SJK-2, and are also provided in
4 Avista's 2015 IRP load and resource projection.

5 The 2017 Electric IRP is currently being developed and is scheduled to be filed with
6 the Commission on August 31, 2017. Besides ongoing energy efficiency programs, the new
7 resource needs are expected to be later than those identified in the 2015 IRP because of
8 updates to the load forecast and the amount of currently secured resources.

9 **Q. How does Avista plan to meet future energy and capacity needs?**

10 A. The 2015 Preferred Resource Strategy (PRS) guides the Company's resource
11 acquisitions. The current PRS is described in the 2015 Electric IRP, which is attached as Exh.
12 SJK-2. The IRP provides details about future resource needs, specific resource costs,
13 resource-operating characteristics, and the scenarios used for evaluating the mix of resources
14 for the PRS. The Commission acknowledged the 2015 Electric IRP in Docket No. UE-143214
15 on March 14, 2016. The IRP represents the preferred plan at a point in time; however, Avista
16 continuously evaluates different resource options to meet current and future load obligations.
17 The Company held the first meeting of the Technical Advisory Committee on June 2, 2016 to
18 begin the 2017 IRP effort and will conclude with the sixth meeting on June 20, 2017.

19 Avista's 2015 PRS includes 193 MWs of cumulative energy efficiency, 41 MWs of
20 upgrades to existing thermal plants, and 525 MWs of natural gas-fired plants (239 MWs of
21 simple cycle combustion turbines (SCCT) and 286 MWs of combined-cycle combustion
22 turbine (CCCT)). The timing and type of these resources as published in the 2015 IRP is
23 provided in Table No. 5.

Table No. 5: 2015 Electric IRP Preferred Resource Strategy

Resource Type	By the End of	ISO Conditions	Winter Peak	Energy
Natural Gas Peaker	2020	96	102	89
Thermal Upgrades	2021-2025	38	38	35
Combined Cycle CT	2026	286	306	265
Natural Gas Peaker	2027	96	102	89
Thermal Upgrades	2033	3	3	3
Natural Gas Peaker	2034	47	47	43
Total		565	597	524
Efficiency Improvements	Acquisition Range		Winter Peak Reduction (MW)	Energy (aMW)
Energy Efficiency	2016-2035		193	132
Distribution Efficiencies			<1	<1
Total Efficiency			193	132

9 **Q. Would you please provide a high-level summary of Avista’s risk**
10 **management program for energy resources?**

11 A. Yes. Avista Utilities uses several techniques to manage the risks associated
12 with serving load and managing Company-owned and controlled resources. The Energy
13 Resources Risk Policy, which is attached as Confidential Exh. SJK-3C, provides general
14 guidance to manage the Company’s energy risk exposure relating to electric power and natural
15 gas resources over the long-term (more than 41 months), the short-term (monthly and
16 quarterly periods up to approximately 41 months), and the immediate term (present month).

17 The Energy Resources Risk Policy is not a specific procurement plan for buying or
18 selling power or natural gas at any particular time, but is a guideline used by management
19 when making procurement decisions for electric power and natural gas as fuel for generation.
20 The policy considers several factors, including the variability associated with loads,
21 hydroelectric generation, planned outages, and electric power and natural gas prices in the
22 decision-making process.

1 Avista aims to develop or acquire long-term energy resources based on the current
2 IRP's PRS, while taking advantage of competitive opportunities to satisfy electric resource
3 supply needs in the long-term period. Electric power and natural gas fuel transactions in the
4 immediate term are driven by a combination of factors that incorporate both economics and
5 operations, including near-term market conditions (price and liquidity), generation
6 economics, project license requirements, load and generation variability, reliability
7 considerations, and other near-term operational factors.

8 For the short-term timeframe, the Company's Energy Resources Risk Policy guides
9 its approach to hedging financially open forward positions. A financially open forward period
10 position may be the result of either a short position situation, for which the Company has not
11 yet purchased the fixed-price fuel to generate, or alternatively has not purchased fixed-price
12 electric power from the market, to meet projected average load for the forward period. Or it
13 may be a long position, for which Avista has generation above its expected average load needs,
14 and has not yet made a fixed-price sale of that surplus to the market in order to balance
15 resources and loads.

16 The Company employs an Electric Hedging Plan to guide power supply position
17 management in the short-term period. The Risk Policy Electric Hedging Plan is essentially a
18 price diversification approach employing a layering strategy for forward purchases and sales
19 of either natural gas fuel for generation or electric power in order to approach a generally
20 balanced financial position against expected load as forward periods draw nearer.

1 **programs. How then do these “drivers” translate to the capital expenditures that are**
2 **occurring in the Company’s generation area?**

3 A. The Company’s six Investment Drivers are briefly described as follows:

- 4 1. Customer Requested - Respond to customer requests for new service or service
5 enhancements;
- 6
7 2. Customer Service Quality and Reliability - Meet our customers’ expectations
8 for quality and reliability of service;
- 9
10 3. Mandatory and Compliance - Meet regulatory and other mandatory
11 obligations;
- 12
13 4. Performance and Capacity - Address system performance and capacity issues;
- 14
15 5. Asset Condition - Replace infrastructure at the end of its useful life based on
16 asset condition; and
- 17
18 6. Failed Plant and Operations - Replace equipment that is damaged or fails, and
19 support field operations.
- 20

21 The main drivers for the generation-related capital investment include:

- 22 • Updating and replacing century-old equipment in many of the Company’s
23 hydro facilities to reduce equipment failure forced outages;
- 24 • Regular responsive maintenance for reliability to keep generating plants
25 operational;
- 26 • Projects to address plant safety and electrical capacity issues;
- 27 • Capital requirements from settlement agreements for the implementation of
28 Protection, Mitigation and Enhancement (PM&E) programs related to the
29 FERC License for the Spokane River and Clark Fork River hydroelectric
30 projects; and

- 1 • Efficiency upgrades and improvements to meet energy and capacity
2 requirements as determined through the Integrated Resource Plan.

3 **Q. Please describe the capital planning process that the Generation area goes**
4 **through before generation capital projects are submitted to the Capital Planning Group.**

5 A. The capital planning process in Generation Production & Substation Support
6 (GPSS) consists of three main phases. The first phase is a long range or 10-year plan, the
7 second is the five-year prioritization activity, and the third is the five-year estimating process.
8 Descriptions of each phase of the planning process follow.

9 The long range or 10 year plan uses a database tool that exists as the central repository
10 for projects and their associated elements. Projects can be added to the 10-Year Database in
11 several ways:

- 12 • Informal project requests;
13 • Input from asset life cycle, condition, needs assessment;
14 • Periodic report from Maximo of open corrective maintenance work orders;
15 • Periodic report from Maximo of scheduled preventive maintenance work orders;
16 • Annual maintenance requirements;
17 • Regulatory mandates;
18 • Project change requests- drop ins, budget changes, etc.;
19 • Formal project request applications; and
20 • Efficiency and IRP related upgrades.

21 The GPSS managers meet quarterly to review the 10-year plan, confirm that it is up to
22 date and close completed projects. New projects are highlighted and noted. The impact of

1 each additional project is reviewed. Any disagreement in the priority of projects is discussed
2 until a solution is found.

3 The GPSS management team then participates in an annual workshop in preparation
4 for the budget cycle to prioritize the projects included in the five-year horizon. The team
5 utilizes a formal ranking matrix to insure that the projects are prioritized consistently.

6 Annually, the projects for the next year will be assigned and any capacity or budget
7 constraints are identified and project schedules adjusted accordingly by the GPSS
8 Management Team. GPSS Management and key stakeholders meet monthly at the Generation
9 Coordination Meeting and specific Program or Project Steering Committee Meetings to
10 discuss changes and progress to the schedule. Adjustments and consensus will take place at
11 these meetings.

12 **Q. What generation-related capital projects are planned to be completed in**
13 **the next five years?**

14 A. Table No. 6 shows the amount of projected generation capital transfers to plant
15 by project and by year from 2017 through 2021 on a system basis. The main investment drivers
16 (as discussed earlier) of capital transfers for generation resources include asset condition,
17 failed plant and operations, mandatory compliance, and performance and capacity. Details
18 about the generation-related capital projects over the period 2017-2021 are discussed below,
19 and business cases supporting each of these projects are provided in Exh. SJK-4.

Table No. 6: Generation Capital Spending by Business Case (2017 – 2021)

(\$000's)					
Business Case Name	2017	2018	2019	2020	2021
Traditional Pro Forma Study (Pro Forma) Projects:					
Asset Condition					
Little Falls Plant Upgrade	10,481				
End of Period Rate Base Study and Rate Year Projects:					
Asset Condition					
Automation Replacement	500	450	600	602	390
Cabinet Gorge Automation Replacement	330	\$ 2,093			
Cabinet Gorge Station Service Replacement		2,137		2,138	
Cabinet Gorge Unit 1 Refurbishment	4				
Generation DC Supplied System Upgrade	1,220	1,646	750	1,698	3,484
Kettle Falls CT Control Upgrade		669			
Kettle Falls Stator Rewind	6,316				
Little Falls Install Obermeyer Gate				14,723	
Little Falls Plant Upgrade		16,444			
LL HED Emergency Generator Plant					725
Long Lake Plant Upgrades	78	3,950	5,000	250	12,600
Nine Mile Rehab	9,526	2,213	16,210		
Noxon Station Service	2,503	1,290			
Peaking Generation	500	500	500	500	500
Post Falls Redevelopment	1	4,500	7,200		53,575
Purchase Certified Rebuilt Cat D10R Dozer	814				
Replace Cabinet Gorge Gantry Crane	74	3,637			
Failed Plant and Operations					
Base Load Hydro	1,401	1,149	1,149	1,149	1,149
Base Load Thermal Plant	2,494	2,200	2,200	2,200	2,200
Regulating Hydro	6,131	3,533	3,533	3,533	3,533
Mandatory and Compliance					
Colstrip Thermal Capital	9,500	4,420	10,370	8,945	2,940
Clark Fork Settlement Agreement	7,394	6,052	39,097	4,622	10,794
Hydro Safety Minor Blanket	350	50	55	50	55
Kettle Falls RO System	4,510				
Spokane River License Implementation	2,007	2,786	533	419	613
Performance and Capacity					
Energy Imbalance Market				11,200	300
Total Planned Generation Capital Projects	\$ 66,135	\$ 59,718	\$ 87,196	\$ 52,029	\$ 92,859

1 **Q. Would you please explain the capital projects related to asset conditions**
2 **that are planned to be completed in the next five years?**

3 A. Yes, these capital projects include investments to replace assets based on
4 established asset management principles and strategies adopted by the Company, which are
5 designed to optimize the overall lifecycle value of the investment for our customers. Projects
6 in this investment category are identified in Table No. 6 above.

7 Brief descriptions of each project, the reasons for the projects, the risks of not
8 completing the projects, and the timing of the decisions follow. Additional details can be
9 found in Exh. SJK-4 Generation and Environmental Capital Project Business Cases.

10 **The following project is included in the Company's Traditional Pro Forma Study:**

11
12 **Little Falls Plant Upgrade - 2017: \$10,481,000**

13 This is an ongoing multi-year project to replace the Little Falls equipment that ranged in age
14 from 60 to more than 100 years old. Forced outages at Little Falls because of equipment
15 failures have significantly increased from about 20 hours in 2004 to several hundred hours in
16 the past few years. This project replaces nearly all of the older, unreliable equipment with
17 new equipment, including replacing two of the turbines, all four generators, all generator
18 breakers, three of the four governors, all of the automatic voltage regulators, removing all four
19 generator exciters, replacing unit controls, changing the switchyard configuration, replacing
20 the unit protection system, and replacing and modernizing the station service. Without this
21 focused replacement effort forced outages and emergency repairs would continue to increase,
22 reducing the reliability of the plant. At some point, personnel may need to be placed back in
23 the plant adding to the operating costs. The Asset Management group analyzed the age and
24 condition of all of the equipment in the plant. All of the equipment has been qualified as
25 obsolete in accordance with the obsolescence criteria tool. There are many items in this 100
26 year old facility which do not meet modern design standards, codes and expectations. This
27 replacement effort will allow Little Falls to be operated reliably and efficiently. Upgrades and
28 replacements associated with two of the four units at Little Falls have been completed. The
29 replacements associated with the remaining two units will be performed over the next two to
30 three years.

31
32 **The following projects for the years 2017-2021 are included in the Company's End of**
33 **Period Study and Rate Year Study:**

34
35 **Automation Replacement - 2017: \$500,000; 2018: \$450,000; 2019: \$600,000; 2020:**
36 **\$602,000; 2021: \$390,000**

1 The Automation Replacement project systematically replaces the unit and station service
2 control equipment at our generating facilities with a system compatible with Avista's current
3 standards for reliability. Upgrading control systems within our generating facilities allows us
4 to provide reliable energy. The Distributed Controls Systems (DCS) and Programmable Logic
5 Controllers (PLC) are used to control and monitor Avista's individual generating units as well
6 as each total generating facility. The DCS and PLC work is needed now to reduce the higher
7 risk of failure due to the aging equipment. The DCSs are no longer supported and spare
8 modules are limited. The modules in service have a high risk of failure as they are over 20
9 years old. The computer drivers that are needed to communicate to the DCSs will not fit in
10 new computers with Windows 10 operating systems, creating a cyber-security issue. The
11 software needed to view and modify the logic programs only runs on Windows 95. Avista has
12 a very limited supply of Windows 95 laptops and they also continue to fail. Replacing aging
13 DCSs and PLCs will reduce unexpected plant outages that require emergency repair with like
14 equipment. A planned approach allows engineers and technicians to update logic programs
15 more effectively and replace hardware with current standards.

16 Avista's hydro facilities were designed for base load operation, but are now called on to
17 quickly change output in response to the variability of wind generation, to adjust to changing
18 customer loads, and other regulating services needed to balance the system load requirements
19 and assure transmission reliability. The controls necessary to respond to these new demands
20 include speed controllers (governors), voltage controls (automatic voltage regulator a.k.a.
21 AVR), primary unit control system (i.e. PLC), and the protective relay system. In addition to
22 reducing unplanned outages, these systems will allow Avista to maximize ancillary services
23 within its own assets on behalf of its customers rather than having to procure them from other
24 providers.

25
26 **Cabinet Gorge Automation Replacement - 2017: \$330,000; 2018: \$2,093,000**

27 The Cabinet Gorge Automation Replacement project replaces the unit and station service
28 control equipment with a system compatible with Avista's current standards. This plant was
29 designed for base load operation, but is now called on to quickly change output in response to
30 the variability of wind generation, to adjust to changing customer loads, and other regulating
31 services needed to balance the system load requirements and assure transmission reliability.
32 The controls necessary to respond to these new demands include speed controllers
33 (governors), voltage controls (automatic voltage regulator a.k.a. AVR), primary unit control
34 system (i.e. PLC), and the protective relay system. In addition to reducing unplanned outages,
35 these systems will allow Avista to maximize ancillary services on behalf of its customers
36 rather than having to procure such services from other providers.

37
38 **Cabinet Gorge Station Service Replacement - 2018: \$2,137,000; 2020: 2,138,000**

39 The Cabinet Gorge Station Service project includes replacement of several components, many
40 of them original to the plant. Station Service is an elaborate system required to provide electric
41 power to the plant with multiple built-in redundancies designed to protect the plant's electrical
42 operation. Station Service components include Transformers, Power Centers, Motor Control
43 Centers, Load Centers, Emergency Load Centers and various breakers. The Station Service

1 transformers no longer have the capacity to provide adequate plant load service and could be
2 subject to overload. The current Motor Control Centers (MCC) lack monitoring and
3 indication. Replacement of these MCCs would create operational efficiencies by providing
4 visibility into Station Service performance. The cables require evaluation due to the age of
5 insulation and the wet conditions they have been subject to over the years. The weight due to
6 the number of cables in the tray is a cause of concern for potential failure. Due to system
7 additions, the existing Emergency Generator no longer meets the load critical requirements
8 for the plant. If no action is taken, there is a risk of individual component failure that could
9 force load shedding under certain operational scenarios. If a catastrophic failure occurred
10 within the switchgear and/or power cables, it could result in generator unit and/or plant wide
11 forced outages potentially lasting as long as eight months because of the manufacturing lead
12 time for some specialized equipment. Unplanned hydro outages can result in either
13 purchasing higher cost replacement power from the market or utilizing other more costly
14 Avista generation, and may result in FERC license violations if the plant needs to spill water.

15
16 **Cabinet Gorge Unit 1 Refurbishment - 2017: \$4,000**

17 This is the final capital portion of a major overhaul project completed on Cabinet Gorge Unit #1.
18 The runner hub had significant mechanical issues and needed to be replaced to allow for frequent
19 cycling associated with the integration of intermittent renewable resources. The previous
20 automatic voltage regulator provided a relatively slow response due to its hybrid design and had
21 no limiters for generator protection. The new system provides faster response and adds limiters.
22 The new machine monitoring allows for better analysis of machine condition for this important
23 unit. Rehabilitation of this unit allows flexibility to operate under minimum river flow for fish
24 habitat.

25
26 **Generation DC Supplied System Upgrade - 2017: \$1,220,000; 2018: \$1,646,000; 2019:**
27 **\$750,000; 2020: \$1,698,000; 2021: \$3,484,000**

28 The Generation DC Supplied System Upgrade is a multiyear project to update existing plant
29 DC systems to meet Avista's current Generation Plant DC System Standard. This program
30 will make compliance with the NERC PRC-005 Reliability Standard more tenable and
31 significantly reduce plant outage times now required for periodic testing to meet the standard.
32 The project changes DC System configurations to more easily comply with the NERC
33 requirements for inspection and testing. It addresses battery room environmental conditions
34 to optimize battery life. The project replaces legacy UPS systems with an inverter system and
35 addresses auxiliary equipment based on its life cycle. The Company is currently addressing
36 Battery Bank replacement based on the manufacturers recommended life cycle, which is based
37 on ideal operating conditions. For temperatures fifteen degrees F over the normal operating
38 temperature, the life cycle decreases 50 percent. Component failure, utilization from multiple
39 extended outages and manufactures quality are problems we have experienced on these
40 systems. The alternative approach of replacing components as they fail and gradually building
41 out to Avista's current standard may reduce program costs, but adds significant risk of
42 unpredictable full system failures leading to forced plant outages. This program covers both
43 thermal and hydro generation assets. Each planned project will take approximately 16 to 18
44 months to complete. Added complexity, cost, and time may be needed if extensive work is
45 required to address the temperature and other environmental issues with the location of each
46 new battery system.

1 Kettle Falls CT Control Upgrade - 2018: \$669,000

2 This project will replace the Solar Combustion Turbine HMI software and hardware, upgrade
3 PLC controls platform, and replace the Fire Protection system. The current controls are
4 outdated, with spare parts and software support no longer available. Without this project, the
5 system will continue to deteriorate, increasing the risk of forced outages. In 2002, KFGS
6 added a second 7 MW generating unit at the facility that can operate in simple or combined
7 cycle modes. Operation of this CT, the associated heat recovery steam generator (HRSG) and
8 fire protection is done remotely through the Solar TTX controls system. The controls platform
9 is legacy equipment and the control program is no longer supported. Additionally, the
10 installed version of the Allen Bradley control network has not been supported for many years.
11 The Human Machine Interface (HMI) control system used by operations functions on
12 Windows 2000 software, which is no longer available or supported. The desktop operating
13 computer recently failed and the plant is now operating without a spare. With this failed HMI,
14 the HRSG cannot be operated from the local control panel at the turbine enclosure. If the
15 remaining HMI fails, the CT will only be able to be operate in the simple cycle mode as there
16 will not be any communication with the HRSG system. The fire protection system is no longer
17 supported and the unit will not be operated without the fire protection system in service due
18 to insurance requirements. The unit posted its third and fourth highest forced outage rates in
19 the past 15 years in 2013 and 2014. The higher forced outage rate was mostly attributed to
20 components failing within the fire protection system. The upward failure trend is expected to
21 continue. With an increase in plant operations and increasing forced outage rate, mostly
22 attributed to control devices failing on the fire protection system, various options were
23 discussed. Doing nothing will eventually put the combustion turbine in an unreliable and
24 unsafe mode. The option chosen includes installation of new software and hardware in
25 conjunction with upgrading the fire protection system with the newest turbine controls.
26 Completion of this project will increase unit reliability while maintaining safe operations.

27 Kettle Falls Stator Rewind - 2017: \$6,316,000

28 The KFGS Stator Rewind project aims to rewind the 30 plus year old stator, which is at the
29 end of its expected life. Field inspections performed by GE and Avista using industry standard
30 megger tests have shown a decline in the winding insulation resistance. A 2014 report
31 prepared by the Asset Management group demonstrated the prudence of replacing the winding
32 before it fails in service. Failing in service would significantly extend the outage time and the
33 cost to repair. Scheduled work to rewind the stator is a proactive measure to ensure
34 uninterrupted and efficient operations. This project consists of monitoring the existing
35 machine, developing a rewind contract, manufacturing replacement coils, disassembly, coil
36 removal, new coil installation, reassembly, startup, testing and commissioning. The
37 consequences of a stator failure include an unscheduled outage with lost generation, loss of
38 renewable energy credits required for compliance with the Energy Independence Act, long
39 term interruption of fuel supply, potential collateral damage to the core and hydrogen cooling,
40 and poses a significant safety hazard.

41 Little Falls Install Obermeyer Gate - 2020: \$14,723,000

42 Flashboards were added at Little Falls in the 1940's to increase the head of the plant and
43 produce more energy. These flashboards are in three long sections and when flows exceed
44
45

1 the capacity of the available generating units and the two tainter gates, one or more sections
2 of the flashboard must be “pulled” or “tripped” to prevent flooding upstream. Two sections
3 are pulled with a long wire cable strung around the flashboards and routed through makeshift
4 pulleys to a truck with a front-end winch on the shore of the reservoir. As the winch pulls the
5 cable, the retracting cable pulls the flashboards away from their bracing. The force of the
6 height of the water helps the cable “rip” the flashboards from the bracing releasing the water.
7 The Flashboards themselves are flooded downstream and are not recovered. Removal of the
8 other section requires manual removal from a barge. Both the cable trip system and the
9 manual method have significant safety implications to the personnel who are performing the
10 work. Should unanticipated flows come faster than expected, or if a generating unit trips off,
11 the reservoir level can rise quickly placing crews at risk of being taken over the face of the
12 dam. Failure to remove all of the flashboards can cause unacceptable flooding upstream.
13 Removing the flashboards when unnecessary costs customers by not generating as much
14 energy as possible. A secondary issue is the annual cost to purchase and replace the
15 flashboards that are tripped and washed downstream. In addition, both tripping the
16 flashboards and then re-installing them after the high flows have receded requires crews to be
17 dispatched for 10 to 14 days to re-install the flashboards. Finally, because the flashboards
18 cannot be restored until after flows move below plant capacity to allow crews to safely work,
19 there is a loss of head that reduces the energy from the plant. The installation of a rubber dam,
20 flap gates, or some combination of the two are planned. Maintenance to the tainter gate
21 structure will also be done.

22
23 **Little Falls Plant Upgrade - 2018: \$16,444,000**

24 Please see the details for the Little Falls Plant Upgrade above under the Modified Historical
25 Test Year project above.

26
27 **Long Lake HED Emergency Generator Plant - 2021: \$725,000**

28 This project involves the replacement of the Long Lake Plant Emergency Generator, which
29 serves as a back-up power source for critical unit systems if station service is lost. The 1980s
30 era system is designed to provide power to essential systems to protect machinery and
31 personnel in the event of a complete loss of station service power. A partial list includes
32 power for governor oil pumps to maintain control of the turbines, sump pumps to prevent the
33 plant from flooding, power to the battery chargers to keep the critical DC system available,
34 and some egress lighting for personnel to safely navigate the area. The emergency generator
35 controls are now well over 30 years old and parts are no longer available. While the controls
36 are functional, they were designed for a multi-staff operating plan and do not provide the
37 visibility and capability needed for the single operator operation that we run today. The
38 technology needs to be upgraded. The complete system is made up of the Emergency
39 Generator, controls and power leads; the Transfer Switch that connects either the normal
40 station service or the emergency generator to the critical Load Center; and the Critical Load
41 Center which provides the distribution network to the critical loads. Recently, the reliability
42 of the Transfer Switch to allow the unit to synchronize to the station service is questionable.
43 These problems lead to uncertainty about the ability for the transfer switch to cut over to the
44 critical bus in the event of an actual loss of normal station service supply. The Transfer Switch
45 has no spare parts and the equipment is no longer manufactured, making repair or improved

1 reliability impossible. Doing nothing risks loss of station service and personnel safety and is
2 not considered a viable option.

3
4 **Long Lake Plant Upgrades - 2017: 78,000; 2018: \$3,950,000; 2019: \$5,000,000; 2020:**
5 **\$250,000; 2021: \$12,600,000**

6 The Long Lake Plant Upgrade is a multiyear project to replace and improve plant equipment
7 and systems that range from 20 to more than 100 years old. The effort will begin with the
8 project design in 2018 and expected project completion in 2024. Forced outages at the plant
9 have increased annually from almost zero in 2011 because of equipment failures on multiple
10 pieces of equipment. Specifically, a turbine failed in 2015 and there have been problems with
11 servicing and sourcing parts for the failing 1990 vintage control system. This has caused
12 O&M spending to increase in recent years with a projected upward trend. Prior upgrades to
13 the project are reaching the end of their useful life and have placed additional stress on the
14 plant. There are also safety issues involved with moving station service from one generator
15 to the other that need to be addressed. This project will replace the existing major unit
16 equipment in kind including generators, field poles, governors, exciters, and generator
17 breakers. The generators are currently operated at their maximum temperature which stresses
18 the life cycle of the already 50 plus-year-old windings. Inspections of other components of
19 the generator show the stator core is “wavy”, which is a strong indication higher than expected
20 losses are occurring in the generator. Finally, maintenance reports have identified that the
21 field poles on the rotor have shifted from their designed position over the years. The Generator
22 Step Up (GSU’s) transformers are over 30 years old and operating at the high end of their
23 design temperature. The GSU’s are approaching the end of their useful life and need to be
24 replaced proactively rather than waiting for a failure. Personnel safety is another significant
25 driver for this. The switching procedure for moving station service from one generator to the
26 other resulted in a lost time accident and a near miss incident in the past five years. In addition,
27 the station service disconnects represent the greatest arc-flash potential in the company. This
28 project will reconfigure the system to eliminate requiring personnel to perform this operation
29 and avoid the arc-flash potential area.

30
31 **Nine Mile Rehabilitation - 2017: \$9,526,000; 2018: \$2,213,000; 2019: \$16,210,000**

32 The Nine Mile Redevelopment is a continuing capital project to rehabilitate and modernize
33 the four unit Nine Mile Hydro Electric Dam. The existing three MW Units 1 and 2, which
34 were over 100 years old, were recently replaced with two new eight MW generators/turbines.
35 The new units added 1.4 aMW of energy and 6.4 MW of capacity above the original
36 configuration generation levels. In addition to these capacity upgrades, the Nine Mile facility
37 has and will receive multiple other upgrades. The additional work at the plant include
38 upgrades to Units 3 and 4 over the next several years. The Unit 3 and 4 work includes major
39 unit overhaul of the Runners, Thrust Bearings, and Switchgear; upgrades to the Control and
40 Protection Package including Excitation and Governors; and Rehabilitating the Intake Gates
41 and Trash Rack. Also the sediment bypass system will be redesigned to improve sediment
42 passage. At completion, the total powerhouse production capacity will be increased, units
43 will experience less outages, reduced damaged from sediment, and the failing control
44 components will be replaced. Spending began in 2012 and is expected to continue through
45 2019.

1 **Noxon Station Service - 2017: \$2,503,000; 2018: \$1,290,000**

2 All generation facilities require Station Service to provide electric power to the plant. Station
3 Service components include Motor Control Centers, Load Centers, Emergency Load Centers
4 and various breakers. Station Service is an elaborate system with multiple built-in
5 redundancies designed to protect the plant's electrical operation. In the fall of 2013, studies
6 in response to an electrical overcurrent coordination issue found that a majority of the Station
7 Service components at Noxon Rapids require replacement due to electrical capacity and rating
8 issues stemming from the added loads at the plant and the growth of the electric system in the
9 50 years of service. This project seeks to create a more reliable Station Service system with
10 the replacement of multiple components in order to avoid forced outages and to modernize
11 the electrical delivery system in the plant. Additionally, this effort will provide remote
12 operation and monitoring capabilities, incorporate previously incomplete service expansions,
13 support future system expansion, improve operator safety and ensure regulatory compliance.
14 If no action is taken, there is a risk of catastrophic switch gear failure and generator unit forced
15 outages for up to a year. Without replacement forced load shedding under certain operational
16 scenarios could be necessary which has an impact on plant operations. Multiple alternatives
17 were considered for this project including do nothing. The chosen alternative replaces and
18 upgrades the equipment described above.

19
20 **Peaking Generation - 2017: \$500,000; 2018: \$500,000; 2019: \$500,000; 2020: \$500,000;**
21 **2021: \$500,000**

22 The Peaking Generation program focuses on the ongoing capital maintenance expenditures
23 required to keep Boulder Park, Rathdrum CT, and Northeast CT operating at or above their
24 current performance levels. The program maximizes the ability of these units to start and run
25 efficiently when requested. The reliability of these assets will decline over time, resulting in
26 failure to start, non-compliant emissions, or inefficient operation without this type of program.
27 It is critical that these facilities start when requested to reduce exposure to high market prices
28 or the loss of other Company resources. The program includes initiatives to meet FERC,
29 NERC and EPA mandated compliance requirements.

30
31 **Post Falls Redevelopment - 2017: \$1,000; 2018: \$4,500,000; 2019: \$7,200,000, 2021:**
32 **\$53,575,000**

33 The Post Falls HED has been in continual operation since 1906. The generators, turbines, and
34 governors (turbine speed controller) are original equipment and are still in service. The brick
35 powerhouse with riveted steel superstructure remains largely the same as when it started
36 operation. While the plant is still producing, the generating equipment, protective relaying,
37 unit controls, and many other components of the operating equipment are mechanically and
38 functionally failing. The turbines are estimated to be 50 percent efficient contrasted to modern
39 90 plus percent efficient turbines. The existing governors have had patchwork repairs due to
40 lack of replacement parts and while they allow for unit control, they are ineffective in their
41 response to system disturbances. Generator voltage controllers, protective relays, and unit
42 monitoring systems all have a similar marginal functionality. The units are exhibiting signs
43 of failure. The age of the plant and its original design presents some personnel safety issues
44 that have evolved over time. For example, the access port for crews to access and maintain
45 the turbine runners is too small to allow for any type of backboard or stretcher to exit the

1 turbine area in the event of an injury. The castings used to create the turbine water case do
2 not allow the opening to be increased without risk of permanently damaging the water case
3 and leaking. For this reason, crews have not been able to access the turbines to maintain the
4 runners for nearly a decade. Additionally, control modifications from the late 1940's place
5 the primary generator breakers inside the control room presenting an unacceptable arc flash
6 hazard to operating and maintenance personnel. While either the operation desk or the
7 switchgear can be relocated to address this issue, this work would cost several million dollars
8 and would not address other issues associated with the plant.

9
10 Finally, the Post Falls project has a number of critical operational requirements that support
11 key recreational facilities, fishery, and other FERC license requirements. The Post Falls dam
12 must provide minimum flows during summer months to support fishery habitat downstream
13 and is also subject to restrictions on how fast the flows through the project can change in order
14 to meet downstream flow requirements. The present plant controls marginally provide the
15 precision needed for this control. To address water quality issues during high river flow
16 seasons, unit and spillway controls must follow certain procedures to minimize Total
17 Dissolved Gas creation in the river system. In addition, flows through the project impact
18 regional recreational resources which rely on the water control at Post Falls to maintain the
19 water levels during the summer months. Finally, there is a City Park and boat launch that are
20 located within the immediate upstream reservoir. Safety requirements have been implemented
21 that require all spillgates at the project to be closed before boaters are allowed to use the boat
22 launch and recreate in the reservoir immediately upstream. Flows that would normally go
23 through the plant need to be passed through the spillgates instead because of the unreliability
24 of the generating units, extended maintenance outages, unit de-rates, and forced outages. This
25 requires the boat launch opening to be delayed or in some cases closed on an emergency basis
26 until flows subside or the generating unit can be returned to service.

27
28 In an effort to determine a prudent course of action to address the Post Falls project, a
29 significant Assessment Study was performed to consider a number of different options that
30 might address the issues described above. This assessment concluded that the most prudent
31 course of action was to redevelop the site by keeping the existing powerhouse and location.
32 A subsequent Feasibility Study evaluated different alternatives to redevelop the existing
33 powerhouse. Options include partial replacement through a full redevelopment while
34 retaining the existing powerhouse structure. This Feasibility Study recommended that the
35 project be redeveloped by shutting down the plant, removing the old equipment, and replacing
36 it with new. A cross functional group considered the results of these studies, along with
37 significant financial analysis, to ascertain the most attractive alternative that addressed the
38 issues. The final conclusion of all of this effort recommended a full replacement of the
39 existing units and other powerhouse equipment and that it is more beneficial to shut down the
40 plant during this reconstruction. The project is expected to take five years. This work will
41 replace the existing six generating units with six new variable blade turbine generator units.
42 Work will also include ancillary replacements and powerhouse remediation to attain a 50-year
43 life project. In addition, the efficiency of the new generating equipment will result in an
44 improvement in output capacity and energy. This project will result in an estimated 40 percent

1 increase in capacity and 15 percent increase in energy and reduce future major maintenance
2 costs.

3
4 **Purchase Certified Rebuilt Cat D10R Dozer - 2017: \$814,000**

5 Kettle Falls Generation Station utilizes two D10 CAT dozers to move nearly 500,000 green
6 tons of waste wood around the storage area year-round. Semi-trucks move wood waste from
7 area mills to the plant where it is moved via a conveyor system. The dozers move the material
8 from underneath the conveying system to the storage pile. If the dozers break down and
9 material is not moved from the conveying system, trucks back up in the yard and possibly
10 create issues on Highway 395. Maintaining the waste wood receiving equipment at the plant
11 is critical to the plant operations. The Fuel Equipment Operators also use the dozers to move
12 wood to be burned for the plant operations. The facility cannot operate on wood waste without
13 the use of a dozer. The plant may operate on natural gas at 50% capacity but is then not
14 classified as a renewable source and the REC's are lost. The generator is also less efficient
15 and not designed to operate on natural gas for extended periods.

16
17 Normally one dozer operates while the other is in standby until the 250 hour service is needed.
18 Typically the dozer operates 10-12 hours each day with each machine operating 2,000 hours
19 per year. Major overhauls require shipment over 80 miles to the nearest service center in
20 Spokane. This work is planned and scheduled around the annual maintenance outage to
21 reduce the risk to plant availability due to the loss of the standby dozer. Data over the past 20
22 years show the engine on the D10R has never reached 9,000 hours of operation between
23 failures and the transmission has never reached 10,000 hours of operation between failures.
24 The CAT D10R dozer has over 36,000 operating hours on the machine chassis. Major
25 components have been rebuilt and are planned on a time base maintenance schedule. Minor
26 components in the auxiliary systems are run until failure. Discussions with the equipment
27 manufacture service representative identified three options to consider: major rebuild of
28 critical components, a complete certified rebuild, and purchase of new equipment. The fourth,
29 doing nothing, was not viable as the motor had failed and the transmission will fail at some
30 point. The recommendation is to complete a Certified Rebuild of the CAT D10R dozer. The
31 rebuild will be completed during the schedule annual maintenance outage and will be finished
32 two weeks prior to the plant startup. The Certified Rebuild on our existing D10R will reset
33 the time based maintenance of the major and minor equipment. Reliability on the D10R will
34 increase with the complete rebuild and new brakes and steering will improve safe operation.

35
36 **Replace Cabinet Gorge Gantry Crane - 2017: \$74,000; 2018: \$3,637,000**

37 The Cabinet Gorge Gantry Crane project involves the replacement of the original 60 plus year
38 old gantry crane. Previous work prolonged the crane's usefulness, but the crane is currently
39 unable to perform dependably. The gantry crane is the only means of moving the large
40 machinery at Cabinet Gorge in and out of the plant. Its inability to function reliably impacts
41 the work at the plant and presents a safety risk to personnel if the crane fails to control the
42 load. There is also a risk of not being able to accomplish emergency repairs to any of the four
43 generating units. The gantry crane is a bottle neck preventing annual maintenance work and
44 capital improvements. Problems with the crane impacted the Cabinet Gorge Unit 1 project
45 (2014-2016) causing delays from two days to three weeks throughout the project. This project

1 will deliver a state-of-the-art crane capable of safely and reliably meeting plant needs.
2 Alternatives ranging from total replacement to refurbishment were also considered.
3 Construction will take over four months, following dismantling of the existing crane and a
4 year-long lead time to manufacture a new crane. We anticipate construction will be completed
5 and the project placed in service by December 31, 2018.

6 **Q. Would you please provide details about the capital projects related to**
7 **failed plant and operations, as shown in Table No. 6 above?**

8 A. Yes, the generation capital related to failed plant and operations covers
9 requirements to replace assets that have failed and which must be replaced in order to provide
10 continuity and adequacy of service to our customers, such as capital repair of storm-damaged
11 facilities. This investment driver also includes investments in natural gas and electric
12 infrastructure that is performed by Avista's operational staff, and which is typically budgeted
13 under the category of blankets. The projects for this investment driver include Base Load
14 Hydro, Base Load Thermal Plant, and Regulating Hydro. Additional details can be found in
15 Exh. SJK-4 Generation and Environmental Capital Project Business Cases.

16 **Base Load Hydro - 2017: \$1,401,000; 2018: \$1,149,000; 2019: \$1,149,000; 2020:**
17 **\$1,149,000; 2021: \$1,149,000**

18 The Base Load Hydro program covers the ongoing capital maintenance expenditures required
19 to keep the Upper Spokane River Plants (Post Falls, Upper Falls, Monroe Street, and Nine
20 Mile) operating within 90 percent of their current performance, as well as meeting FERC and
21 NERC mandated compliance requirements. The historical availability for the base load hydro
22 plants has been declining over the past decade due to deteriorating equipment and a need to
23 replace aging equipment and systems. These plants range from 90 to 105 years old. The
24 program focuses on ways to maintain compliance and reduce overall O&M expenses while
25 maintaining a reasonable level of unit availability. Projects completed under this program
26 include replacement of failed equipment and small capital upgrades to plant facilities. Most
27 of these projects are short in duration, and many are reactionary to plant operations issues.
28

29 **Base Load Thermal Plant - 2017: \$2,494,000; 2018: \$2,200,000; 2019: \$2,200,000; 2020:**
30 **\$2,200,000; 2021: \$2,200,000**

31 The Base Load Thermal Plant program is an ongoing program necessary to sustain or improve
32 the operation of base load thermal generating plants, including Coyote Springs 2, Colstrip,
33 Kettle Falls, and Lancaster. Capital projects include replacement of items identified through
34 asset management decisions and programs necessary to maintain reliable operations of these

1 plants. As this asset maintenance program matures, it is expected to decrease forced outage
2 rates and forced de-ratings of these facilities by one standard deviation less than the current
3 average. As these plants continue to age and are called upon to ramp more frequently to meet
4 variations associated with renewable energy integration, their operating performance begins
5 to degrade over time resulting in increased forced outage rates, which increases exposure to
6 the acquisition of replacement energy and capacity from the market. Having a mature asset
7 management program for these thermal facilities helps minimize plant degradation and market
8 exposure. The program also includes initiatives associated with regulatory mandates for air
9 emissions and monitoring, and projects to meet NERC compliance requirements.

10
11 **Regulating Hydro - 2017: \$6,131,000; 2018: \$3,533,000; 2019: \$3,533,000; 2020:**
12 **\$3,533,000; 2021: \$3,533,000**

13 The Regulating Hydro program covers the capital maintenance expenditures required to keep
14 the Long Lake, Little Falls, Noxon Rapids and Cabinet Gorge plants operating at their current
15 performance levels. The program works to improve plant operating reliability so unit output
16 can be optimized to serve load obligations or sold to bilateral counterparties. Work is
17 prioritized according to equipment needs. Sustaining this asset management program is
18 crucial as these facilities age and are ramped more frequently to meet load fluctuations
19 associated with renewable energy integration and changing load dynamics. Additional, efforts
20 in this program improve ancillary service capabilities from these generating assets. This
21 includes installing blow down systems to allow for units to be on responsive stand by and able
22 to provide spinning reserves, moving load following demands to all of these plants, voltage
23 regulating needs, and frequency response. The program also includes some elements of hydro
24 license compliance as related to plant operations and equipment.

25 **Q. Would you please provide details about the mandatory and compliance**
26 **capital projects, as shown in Table No. 6 above?**

27 A. Yes, the mandatory and compliance capital investment driver typically
28 includes projects done for compliance with laws, rules, and contract requirements that are
29 external to the Company (e.g. State and Federal laws, Settlement Agreements, FERC, NERC,
30 and FCC rules, and Commission Orders, etc.). Generation capital projects in this investment
31 driver category include Colstrip Thermal Capital, Clark Fork Settlement Agreement, Kettle
32 Falls Reverse Osmosis System, Environmental Compliance, Hydro Safety Minor Blanket and
33 the Spokane River License Implementation. Brief descriptions of each project, the reasons
34 for the projects, the risks of not completing the projects, and the timing of the decisions follow.

1 Additional details can be found in Exh. SJK-4 Generation and Environmental Capital Project
2 Business Cases.

3 **Colstrip Thermal Capital - 2017: \$9,500,000; 2018: 4,420,000; 2019: \$10,370,000; 2020:**
4 **\$8,945,000; 2021: \$2,940,000**

5 The Colstrip capital additions include Avista's pro rata share of ongoing capital expenditures
6 associated with normal outage activities on Units 3 & 4 at Colstrip. Every two out of three
7 years, there are planned outages at Colstrip with higher capital program activities. For non-
8 outage years, the program activities are reduced. Avista votes its 15 percent share of Units 3
9 & 4 and its approximate 10 percent share of common facilities to approve or disapprove of
10 the planned expenditures proposed by the plant operator on behalf of all the owners. Avista
11 does not operate the facility nor does it prepare the annual capital budget plan. The current
12 operator (Talen) provides the annual business plan and capital budgets to the owner group
13 every September. The entire body of capital work performed in a calendar year at Colstrip
14 includes a variety of projects that the operator characterizes under the following categories:
15 Environmental Must Do, Sustenance, Regulatory, and Reliability Must Do. Avista reviews
16 these individual projects. Some projects are reclassified to O&M if the work does not conform
17 to our own capitalization policy. Avista does not have a "line item veto" capability for
18 individual projects, but can present concerns during the annual September owners' meeting.
19 Ultimately, the business plan is approved in accordance with the Ownership and Operation
20 Agreement for Units 3 & 4 that all six companies with ownership interests are party to.

21
22 **Clark Fork Settlement Agreement - 2017: \$7,934,000; 2018: \$6,052,000; 2019:**
23 **\$39,097,000; 2020: \$4,622,000; 2021: \$10,794,000**

24 The Clark Fork Protection, Mitigation and Enhancement (PM&E) measures include funding
25 for the implementation of programs done through the License issued to Avista Corporation
26 for a period of 45 years, effective March 1, 2001, to operate and maintain the Clark Fork
27 Project No. 2058. The License includes hundreds of specific legal requirements, many of
28 which are reflected in License Articles 404-430. These Articles derived from a
29 comprehensive settlement agreement between Avista and 27 other parties, including the States
30 of Idaho and Montana, various federal agencies, five Native American tribes, and numerous
31 Non-Governmental Organizations. Avista is required to develop, in consultation with the
32 Management Committee, a yearly work plan and report, addressing all PM&E measures of
33 the License. In addition, implementation of these measures is intended to address ongoing
34 compliance with Montana and Idaho Clean Water Act requirements, the Endangered Species
35 Act (fish passage), and state, federal and tribal water quality standards as applicable. License
36 articles also describe our operational requirements for items such as minimum flows, ramping
37 rates and reservoir levels, as well as dam safety and public safety requirements. More details
38 are discussed in the hydro relicensing section of this testimony.

39
40 **Hydro Safety Minor Blanket - 2017: \$350,000; 2018: \$50,000; 2019: \$55,000; 2020:**
41 **\$50,000; 2021: \$55,000**

42 The Hydro Generation Minor Blanket funds periodic capital purchases and projects to ensure
43 public safety at hydro facilities both on and off water, for FERC regulatory and license

1 requirements. The types of projects include barriers and other safety items like lights, signs
2 and sirens. Section 10(c) of the Federal Power Act authorizes the FERC to establish
3 regulations requiring owners of hydro projects under its jurisdiction to operate and properly
4 maintain such projects for the protection of life, health and property. Title 18, Part 12, Section
5 42 of the Code of Federal Regulations states that, "To the satisfaction of, and within a time
6 specified by the Regional Engineer an applicant, or licensee must install, operate and maintain
7 any signs, lights, sirens, barriers or other safety devices that may reasonably be necessary".
8 Hydro Public Safety measures includes projects as described in the FERC publication
9 "Guidelines for Public Safety at Hydropower Projects" and as documented in Avista's Hydro
10 Public Safety Plans for each of its hydro facilities.

11
12 **Kettle Falls Reverse Osmosis System –2017: \$4,510,000**

13 The Kettle Falls Generating Station needs a long term solution to achieve environmental
14 permit compliance, improve the well water supply chemistry, and replace an aging
15 demineralization system. Currently, several short term solutions have been employed with
16 increasing and unsustainable operation costs, which includes the use of chemicals at a cost of
17 \$40,000 per month and risk associated with a deionization system. This project will design
18 and install a new water treatment system at Kettle Falls. If this project is not completed, it
19 could result in plant discharge permit violations.

20
21 **Spokane River License Implementation - 2017: \$2,007,000; 2018: \$2,786,000; 2019:**
22 **\$533,000; 2020: \$419,000; 2021: \$613,000**

23 This capital spending category covers the ongoing implementation of PM&E programs related
24 to the FERC License for the Spokane River including Post Falls, Upper Falls, Monroe Street,
25 Nine Mile and Long Lake. This includes items enforceable by FERC, mandatory conditioning
26 agencies, and through settlement agreements. Additional details concerning the PM&E
27 measures for the Spokane River license are included in the hydro relicensing section later in
28 this testimony. This License defines how Avista shall operate the Spokane River Project and
29 includes several hundred requirements that must be met to retain this License. Overall, the
30 License is issued pursuant to the Federal Power Act. It embodies requirements of a wide
31 range of other laws, including the Clean Water Act, the Endangered Species Act, and the
32 National Historic Preservation Act, among others. These requirements are also expressed
33 through specific license articles relating to fish, terrestrial resources, water quality, recreation,
34 education, cultural, and aesthetic resources at the Project. In addition, the License
35 incorporates requirements specific to a 50-year settlement agreement between Avista, the
36 Department of Interior and the Coeur d'Alene Tribe, which includes specific funding
37 requirements over the term of the License. Avista entered into additional two-party settlement
38 agreements with local and state agencies, and the Spokane Tribe; these agreements also
39 include funding commitments. The License references our requirements for land
40 management, dam safety, public safety and monitoring requirements, which apply for the term
41 of the License.

1 **Q. Would you please provide details about the performance and capacity**
2 **related capital project?**

3 A. Yes, the performance and capacity generation capital investment driver
4 includes a range of investments that address the capability of assets to meet defined
5 performance standards, typically developed by the Company, or to maintain or enhance the
6 performance level of assets based on a demonstrated need or financial analysis. The Energy
7 Imbalance Market is the only generation capital project under this investment driver.
8 Additional details can be found in Exh. SJK-4 Generation and Environmental Capital Project
9 Business Cases.

10 **Energy Imbalance Market - 2021: \$11,200,000**

11 The California Independent System Operator Energy Imbalance Market (EIM) is an in-hour
12 economic based regional resource dispatch program that allows participants to lower energy
13 costs by dispatching less expensive resources to meet load or increasing revenue through
14 bidding excess energy into the market. The EIM dispatches the most economic resource
15 across its market footprint based on bid prices to balance in-hour load and generation resulting
16 in lower overall dispatch cost for participants. The EIM also lowers the amount of on-line
17 regulation that each utility carries, which can result in additional revenue if sold into the
18 market. Avista will continuously monitor several factors throughout this year and plans to
19 make a formal decision on when to join the market by the end of 2017. Several northwest and
20 other western utilities have already joined the EIM or announced they will join in the near
21 future. This shift in market participation may impact daily market liquidity by reducing
22 available bi-lateral trading partners. The risk of limited trading partners could drive daily
23 market prices higher and/or cause reliability issues if energy cannot be procured during
24 stressed conditions such as the loss of an Avista generating facility. Another driver to consider
25 for joining the EIM is the additional integration of renewable resources in the Avista
26 Balancing Authority. Renewable generation requires regulation and load following to back
27 up the intermittency of the resource. There is a tipping point where Avista's existing hydro
28 flexibility cannot supply the required load following for the amount of renewable resources
29 integrated into the Avista Balancing Authority. The EIM provides a cost effective back stop
30 market to balance intermittent resources. The Washington State Clean Air Rule could drive
31 additional renewable integration to be built in our Balancing Authority. Avista continuously
32 receives requests from smaller solar and wind resources seeking Public Utility Regulatory
33 Policies Act contracts. Any additional renewable resource integrated in Avista's service
34 territory will reduce hydro flexibility to follow the resource and will be a factor in the timing
35 of Avista joining the EIM.

1 Avista continues to monitor the daily bi-lateral market trading and associated liquidity as well
2 as the potential for additional renewable resource integration in our Balancing Authority. The
3 opportunity to lower resource dispatch costs based on estimated benefits verses the costs to
4 join the market will be evaluated in the determination of EIM participation. Avista contracted
5 with a consultant for a benefit analysis of joining the EIM and the results should be available
6 by September 2017. Based on other similar northwest utilities, Avista anticipates annual
7 benefits in the \$3 to 5 million range. The benefit analysis results will be used with estimated
8 costs to create a cost/benefit analysis to help inform the decision to join the EIM. The
9 estimated total cost to join the market is \$15 million up front with \$12 million associated to
10 capital additions and \$3 million expense related costs. Annual on-going expenses are
11 estimated to be \$3.0 to 3.5 million. Implementation includes new software applications,
12 changes to existing software, generation controls and metering upgrades, contractors to assist
13 with implementation, and internal resources including new employees to support on-going
14 operations. Current estimates assume 30-35 Avista employees and five contractors to support
15 project implementation over 24-30 months. Not all estimated employees will be needed full
16 time to support project implementation. In order to support the effort long term it is estimated
17 that 11-13 additional full time positions will be needed and some on-going positions may be
18 filled by changing work responsibilities. Currently the California Independent System
19 Operator only allows two additional utilities to join the EIM every year, so the earliest Avista
20 could join is April 2021. This was determined after the Rate Period Studies were completed
21 for this case. The Company will update these transfer to plant dates through-out the process
22 of this case.

23 IV. HYDRO RELICENSING

24 **Q. Would you please provide an update on work being done under the**
25 **existing FERC operating license for the Company's Clark Fork River generation**
26 **projects?**

27 A. Yes. Avista received a new 45-year FERC operating license for its Cabinet
28 Gorge and Noxon Rapids hydroelectric generating facilities on the Clark Fork River on March
29 1, 2001. The Company has continued to work with the 27 Clark Fork Settlement Agreement
30 signatories to meet the goals, terms, and conditions of the Protection, Mitigation and
31 Enhancement (PM&E) measures under the license. The implementation program, in
32 coordination with the Management Committee, which oversees the collaborative effort, has
33 resulted in the protection of approximately 89,500 acres of bull trout, wetlands, uplands, and

1 riparian habitat. More than 44 individual stream habitat restoration projects have occurred on
2 24 different tributaries within our project area. Avista has collected data on over 25,000
3 individual Bull Trout within the project area.

4 The upstream fish passage program, using electrofishing, trapping and hook-and-line
5 capture efforts, has reestablished Bull Trout connectivity between Lake Pend Oreille and the
6 Clark Fork River tributaries upstream of Cabinet Gorge and Noxon Rapids Dams through the
7 upstream transport of 538 adult Bull Trout, with over 160 of these radio tagged and their
8 movements studied. Beginning in 2015, Avista has also annually implemented experimental
9 upstream transport of 40 to 50 radio tagged adult Westslope Cutthroat Trout from below
10 Cabinet Gorge Dam to Cabinet Gorge Reservoir. Avista has worked with the U.S. Fish and
11 Wildlife Service to develop and test two experimental fish passage facilities. Avista, in
12 consultation with key state and federal agencies, is currently developing designs for a
13 permanent upstream adult fishway for Cabinet Gorge Dam and discussing the timing of, and
14 need for, a fishway at Noxon Rapids Dam.

15 In 2015, the Cabinet Gorge Fishway Fish Handling and Holding Facility was
16 completed. A permanent tributary trap on Graves Creek (an important bull trout spawning
17 tributary) was constructed in 2012 and testing began in 2013. The permanent trap is being
18 iteratively optimized and evaluated to determine if additional permanent tributary traps are
19 warranted. Concurrently, the physical attributes at a site on the East Fork Bull River are being
20 evaluated to determine if this would be a feasible location for a future permanent trap.

21 Recreation facility improvements have been made to over 28 sites along the reservoirs.
22 Avista also owns and manages over 100 miles of shoreline that includes 3,700 acres of

1 property to meet FERC required natural resource goals, while allowing for public use of these
2 lands where appropriate.

3 Finally, tribal members continue to monitor known cultural and historic resources
4 located within the project boundary to ensure that these sites are appropriately protected. They
5 are also working to develop interpretive sites within the project.

6 **Q. Would you please provide an update on the current status of managing**
7 **total dissolved gas issues at Cabinet Gorge dam?**

8 A. Yes. How best to deal with total dissolved gas (TDG) levels occurring during
9 spill periods at Cabinet Gorge Dam was unresolved when the current Clark Fork license was
10 received. The license provided time to study the actual biological impacts of dissolved gas
11 and to subsequently develop a dissolved gas mitigation plan. Stakeholders, through the
12 Management Committee, ultimately concluded that dissolved gas levels should be mitigated,
13 in accordance with federal and state laws. A plan to reduce dissolved gas levels was developed
14 with all stakeholders, including the Idaho Department of Environmental Quality. The original
15 plan called for the modification of two existing diversion tunnels, which could redirect stream
16 flows exceeding turbine capacity away from the spillway.

17 The 2006 Preliminary Design Development Report for the Cabinet Gorge Bypass
18 Tunnels Project indicated that the preferred tunnel configuration did not meet the
19 performance, cost and schedule criteria established in the approved Gas Supersaturation
20 Control Plan (GSCP). This led the Gas Supersaturation Subcommittee to determine that the
21 Cabinet Gorge Bypass Tunnels Project was not a viable alternative to meet the GSCP. The
22 subcommittee then developed an addendum to the original GSCP to evaluate alternative
23 approaches to the Tunnel Project.

1 In September 2009, the Management Committee (MC) agreed with the proposed
2 addendum, which replaces the Tunnel Project with a series of smaller TDG reduction efforts,
3 combined with mitigation efforts during the time design and construction of abatement
4 solutions take place.

5 FERC approved the GSCP addendum in February 2010, and in April 2010 the Gas
6 Supersaturation Subcommittee (a subcommittee of the MC) chose five TDG abatement
7 alternatives for feasibility studies. Feasibility studies and preliminary design were completed
8 on two of the alternatives in 2012. Final design, construction, and testing of the spillway crest
9 modification prototype was completed in 2013. Test results indicated over all TDG
10 performance was positive, however, additional modifications were required to address
11 cavitation issues. Modification of the spillway crest prototype and retesting were completed
12 in 2014. Based on this design, construction of two additional spillway crest modifications
13 were initiated in 2015 and completed in 2016. The test results from these two spillway crests
14 were also favorable and modification of two more spillway crests is planned for 2017.
15 Pending results from these additional modifications, it is anticipated that up to three additional
16 spillway crests will be modified by 2018.

17 **Q. Would you please give a brief update on the status of the work being done**
18 **under the Spokane River Hydroelectric Project's license?**

19 A. Yes. The Company received a new 50-year license for the Spokane River
20 Project on June 18, 2009. The License incorporated key agreements with the U.S. Department
21 of Interior (Interior) and other key parties in Idaho and Washington. Implementation of the
22 new license began immediately, with the development of over 40 work plans prepared,
23 reviewed and approved, as required, by the Idaho Department of Environmental Quality,

1 Washington Department of Ecology, Interior, and the FERC. The work plans pertain not only
2 to license requirements, but also to meeting requirements under Clean Water Act 401
3 certifications by Idaho and Washington and other mandatory conditions issued by Interior.

4 Since 2011, Avista has implemented wetland, water quality, fisheries, cultural,
5 recreation, erosion, aquatic weed management, aesthetic, bald eagle, operational and related
6 conditions across all five hydro developments under the Protection Mitigation and
7 Enhancement (PM&E) measures.

8 Avista worked with the Coeur d'Alene Tribe (Tribe) to purchase 656 acres of wetland
9 mitigation properties in 2011 and 2012 along Upper Hangman Creek. These properties were
10 purchased utilizing the Coeur d'Alene Reservation Trust Resources Restoration Fund that
11 Avista established in 2009. Avista, in cooperation with the Tribe, has developed and
12 implemented wetland restoration plans for 508 of the required 1,424 replacement acres of
13 wetland and riparian habitat along Upper Hangman Creek. Avista and the Tribe continue
14 implementing the wetland plan by assessing and pursuing additional lands, primarily on the
15 Coeur d'Alene Reservation, for acquisition and wetland and riparian habitat restoration.

16 In Idaho, Avista partnered with the Idaho Department of Fish and Game (IDFG) to
17 complete a wetland restoration project on the 124 acre Shadowy St. Joe Wetland Complex.
18 Avista and IDFG continue to evaluate additional wetland protection and/or restoration
19 projects in Idaho. Avista purchased the 109 acre Sacheen Springs Wetland Complex located
20 along the Little Spokane River in Washington. The Company developed a management plan
21 for the wetland complex, which will be protected in perpetuity under a conservation easement.

22 Avista also implements aquatic weed management plans in Coeur d'Alene Lake in
23 Idaho, and Nine Mile Reservoir and Lake Spokane in Washington. The primary components

1 of these plans include monitoring, managing, and educational outreach efforts to assist in
2 reducing or controlling invasive and problematic weeds within the Project area.

3 Avista will continue to develop and implement local, state, and federally required work
4 plans related to fisheries and water quality to fulfill License conditions. One on-going fishery
5 study includes assessing redband trout spawning areas in the Spokane River between Monroe
6 Street Dam and the Nine Mile Reservoir, (over a 10-year period) to determine if spring water
7 releases from the Company's Post Falls Dam should be changed to benefit the spawning areas.

8 The Company completed the Long Lake Dam Spillway Modification Project,
9 following the model and design phases, to reduce total dissolved gas (TDG) in the river
10 downstream of the dam. The cost to construct the spillway deflectors was approximately
11 \$12.0 million. Avista will establish a spillgate protocol to determine the most effective
12 operational scenario to reduce TDG and will monitor TDG downstream of the dam in 2017
13 and 2018 to determine the effectiveness in reducing TDG.

14 Avista completed the proposed dissolved oxygen (DO) improvement measure in the
15 Long Lake Dam tailrace and continues to monitor its effectiveness in addressing low DO in
16 the river below the dam. The monitoring efforts will be ongoing in nature, as the Company
17 has to balance improved DO conditions with increases in TDG, which can be detrimental to
18 downstream fish. Avista is also continuing to evaluate potential measures to improve DO in
19 Lake Spokane, the reservoir created by the Long Lake Dam. Cost estimates to address DO in
20 Lake Spokane are between \$2.5 and \$8.0 million. These estimates will be refined as the
21 evaluations and studies are completed. The Company conducted a pilot test to remove carp,
22 which cause water quality problems associated with DO throughout their life cycle, from the
23 lake in early 2017. The pilot project was successful, allowing the Company to move forward

1 with a more extensive carp removal effort in the Spring of 2017. Avista is also working
2 closely with the Washington Department of Fish and Wildlife and the Washington Department
3 of Ecology on a multi-year habitat assessment for salmonoids for Lake Spokane.

4 Avista partnered with the Idaho Department of Environmental Quality to complete
5 nutrient monitoring in the northern portion of Coeur d'Alene Lake and in the Spokane River
6 downstream of the Lake's outlet to meet the water quality monitoring requirements under the
7 license. It also partnered with the Tribe to complete nutrient monitoring in the southern
8 portion of Coeur d'Alene Lake and the lower St. Joe River. The Company further conducted
9 nutrient monitoring in Lake Spokane as part of its Lake Spokane Dissolved Oxygen Water
10 Quality Attainment Plan.

11 Avista and the Tribe continue to implement the Cultural Resource Management Plan
12 on the Reservation, whereas Avista implements Historic Property Management Plans (off the
13 Reservation) on Project lands in both Idaho and Washington. The primary measures include
14 education and outreach, site monitoring, looting patrol, curation of materials collected, and
15 reporting.

16 The Company continues to work with the various local, state, and federal agencies to
17 manage the required recreation projects in Idaho and Washington. Last year, the Company
18 completed the Post Falls South Channel Overlook and ADA access project, when it restored
19 the area that was disturbed for the Post Falls South Channel Dam Gate Replacement Project
20 in Idaho, and started the planning process for the Lake Spokane Campground expansion
21 project, a cooperative effort with the Washington State Parks and Recreation Commission and
22 the Washington Department of Natural Resources. Avista also constructed a new trailhead

1 and trail to the Spokane River during the restoration effort for the Long Lake Dam Spillway
2 Modification Project.

3 **Q. Does this conclude your pre-filed direct testimony?**

4 A. Yes it does.