#### BEFORE THE

### WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

In the Matter of the Petition of	)	
PUGET SOUND ENERGY	) ) )	Docket UE-200843 Docket UG-200844
For an Order Authorizing Accounting for Tracking of Revenues Subject to PSE's Private Letter Ruling Requesting a Decision on the Proper Ratemaking Treatment of Protected Excess Deferred Income Taxes	) ) ) ) )	REVISED PETITION OF PUGET SOUND ENERGY

### I. INTRODUCTION

- 1. In accordance with WAC 480-07-370(3), Puget Sound Energy ("PSE" or "Company") respectfully petitions the Commission for an Order authorizing the accounting detailed in this petition related to revenues subject to PSE's request for a private letter ruling ("PLR"), which PSE will submit to the Internal Revenue Service ("IRS"). PSE's request for a PLR will seek a determination of the proper ratemaking treatment of protected-plus excess deferred income taxes ("EDIT").
- Statutes and rules at issue in this Petition include RCW 80.01.040, RCW 80.28.020, WAC 480-07-370 (3), WAC 480-90-203 and WAC 480-100-203.
- 3. PSE is a combined gas and electric utility that provides service to approximately 1,200,000 electric customers and 850,000 natural gas customers in Western Washington.

4. All correspondence related to this Petition should be directed as follows:

Puget Sound Energy

Attn: Susan Free

Director of Revenue Requirements and Regulatory Compliance

P.O. Box 97034, EST-07W

Bellevue, WA 98009-9734

Telephone: (425) 456-2105

E-mail: susan.free@pse.com

## II. REASONS FOR REQUEST FOR DEFERRED ACCOUNTING

5. On July 8, 2020, the Washington Utilities and Transportation Commission ("WUTC" or "Commission") issued its Final Order 08 in Dockets UE-190529 and UG-190530, and Final Order 03 in Dockets UE-171225 and UG-171226 ("Final Order").¹ On July 31, 2020, the Commission issued a subsequent order clarifying and modifying its Final Order ("Modifying Order")². Together, these Final Orders provided the Commission's determination of revenue requirement in the proceeding. Additionally, in its Final Orders, the Commission rejected PSE's approach for the pass-back of EDIT to customers and ordered PSE to pass back EDIT in a manner that PSE believes would violate federal tax law.

6. In response to the Final Orders, PSE filed a Petition for Judicial Review on August 6, 2020 and a Motion to Stay portions of the Final Orders on August 7, 2020 in King County Superior Court under Case No. 20-2-12279-3 SEA. In its Petition for Judicial Review, PSE alleged that the Commission's methodology for passing back EDIT violated federal tax law. In its Motion, PSE

<sup>1</sup> These Dockets were consolidated.

<sup>2</sup> Order Nos. 08 and 10 are together referred to as the "Final Orders".

sought to stay the portions of the Final Orders related to the pass back of EDIT to allow PSE time to seek a PLR from the IRS to determine the proper treatment of EDIT. PSE provided a declaration that the difference between the revenue requirement under the Final Orders and that under the Motion is \$25.6 million as detailed below. Work papers supporting the amounts shown below have been submitted with this petition.

Line	Description	E	lectric		Gas	Co	mbined	
		(in millions)						
1	Commission Ordered EDIT Reversal Amounts		54.5		13.0		67.5	
2	PSE's EDIT Reversal Amounts		(33.6)		(8.3)		(41.9)	
3	Difference	\$	20.9	\$	4.7	\$	25.6	

- 7. On September 14, 2020, the King County Superior Court denied PSE's Motion to Stay. The Court did not rule on the merits of PSE's petition, but determined that the Court was not persuaded that PSE would incur "great and irreparable damage" without a stay of the Commission's order. In reaching this conclusion, the Court relied on the Commission's commitment to promptly open a proceeding to address the pass back of EDIT, should the IRS determine that the Commission's pass back of EDIT violated federal tax law. <sup>3</sup>
- 8. PSE is in the process of preparing its PLR for submission to the IRS. PSE expects final resolution from the IRS could take eight months or longer after its PLR is submitted.

  Additionally, based on the Commission's commitment in open court that it will immediately open a proceeding and revisit its order regarding the pass back of EDIT in the event that the IRS determines that the Commission's methodology for passing back EDIT violates normalization rules, PSE made its compliance filing with the Commission on September 23, 2020, and PSE voluntarily dismissed its Petition for Judicial Review with King County Superior Court shortly

<sup>&</sup>lt;sup>3</sup> Order Denying Motion To Stay Portions of Final Orders at 5.

<sup>&</sup>lt;sup>4</sup> King County Superior Court recording of oral arguments at 10:19:13 – 10:19:33.

after. PSE's compliance filing allowed rates in compliance with the Final Orders to become effective on October 1, 2020 for gas and October 15, 2020 for electric ("rate effective dates").

9. Should the IRS determine in the requested PLR that the Commission's methodology for passing back EDIT violates federal tax law, this accounting petition will allow the Commission to go back to the date that rates were put into effect and correct the methodology for passing back EDIT, thus further mitigating the risk of penalties being imposed by the IRS.

### III. PROPOSED ACCOUNTING TREATMENT

10. PSE proposes that it be allowed to track the amount of revenue it would have received if rates had been set using the methodology for passing back EDIT that PSE proposed. As recovery is not certain, PSE will record these entries as a debit to FERC 186 Miscellaneous Deferred Debits with an offsetting contra entry also to FERC 186. The amount of the monthly entry will be calculated as the difference between 1) the \$41.9 million from line 2 of the above table adjusted for load and customer counts in a manner similar to how the amount would have been recovered had it been set in rates; and 2) the amounts actually passed back in Schedule 141X.<sup>5</sup> The difference between these two amounts will be used to book the tracking entries. PSE requests only to track these revenues for consideration of recovery in a future proceeding, which the Commission has committed to open if the IRS determines that the Commission's methodology for passing back EDIT violates federal tax law. In such case, the Commission could determine that recovery of the amounts related to the time period between the respective rate effective dates and the resolution of that future Commission proceeding addressing EDIT is warranted, and PSE would recognize the revenues at the time and in the manner they are granted

<sup>&</sup>lt;sup>5</sup> The Commission ordered protected-plus EDIT of \$67.5 million reflected on line 1 of the above table was set in electric and gas Tariff Schedules 141X.

recovery by the Commission.

# IV. REQUEST FOR RELIEF

11. For the reasons discussed above, PSE respectfully requests the Commission issue an Order that authorizes PSE to track the revenue difference between PSE's proposed protected-plus EDIT treatment and that ordered by the Commission in the manner presented in this petition and allows for potential recovery of the tracked amounts in a future proceeding if the IRS rules that the pass back of EDIT ordered by the Commission violates federal tax law. Such tracking should further mitigate the risk of penalties for a potential normalization violation.

DATED this 29th day of December, 2020

**Puget Sound Energy** 

By /s/ Susan Free

Susan E. Free
Director of Revenue Requirements and
Regulatory Compliance
Puget Sound Energy
PO Box 97034, EST-07W
Bellevue, WA 98009-9734
425-462-2105
susan.free@pse.com