

1                               BEFORE THE WASHINGTON STATE  
2                               UTILITIES AND TRANSPORTATION COMMISSION

3   In the Matter of the Review of   )  
4   Unbundled Loop and Switching   )   DOCKET NO. UT-023003  
5   Rates; the Deaveraged Zone       )  
6   Rate Structure; and Unbundled    )  
7   Network Elements, Transport,     )   Volume XVI  
8   and Termination (Recurring       )   Pages 1467 to 1677  
9   Costs)                               )  
10   \_\_\_\_\_)

11                              A hearing in the above matter was held on  
12   June 4, 2004, from 9:40 a.m to 5:30 p.m., at 1300 South  
13   Evergreen Park Drive Southwest, Room 206, Olympia,  
14   Washington, before Administrative Law Judge THEODORA  
15   MACE and Chairwoman MARILYN SHOWALTER and Commissioner  
16   RICHARD HEMSTAD and Commissioner PATRICK J. OSHIE.

17                              The parties were present as follows:

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1 exhibits that start with cost of network elements in the  
2 upper left-hand corner, and the second one is attachment  
3 RAM-8b at the top. The third has RAM-8c.

4 JUDGE MACE: Is this the packet that you gave  
5 me --

6 MR. KOPTA: Yes.

7 JUDGE MACE: -- that's the substitute for  
8 Exhibit 859?

9 MR. KOPTA: That is correct, all four of  
10 those documents that were stapled together comprise  
11 Exhibit 859, so they should replace what you have  
12 currently as Exhibit 859.

13 JUDGE MACE: Why don't you go through and  
14 identify the separate segments.

15 MR. KOPTA: RAM-8a is not labeled as such,  
16 but it is a chart that has cost of network elements in  
17 the upper left-hand corner as you rotate the page around  
18 where the three-hole punch is.

19 The second document is attachment RAM-8b, and  
20 it is identified as such at the top of the chart,  
21 although there is a punch hole through it.

22 The third document is attachment RAM-8c, also  
23 is marked as such.

24 And the fourth document is attachment RAM-8d  
25 and is also marked as such.

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1                   And the other errata that we have distributed  
2 is a replacement for Mr. Fassett's direct testimony  
3 which is marked for identification as 951T, and the  
4 errata that we have prepared replaces in its entirety  
5 what was formerly included in Exhibit 951T, and it  
6 includes errata that Mr. Fassett made to what was  
7 originally Mr. Donovan's direct testimony.

8                   JUDGE MACE: And then you also provided a  
9 substitute Exhibit 283C; is that correct?

10                  MR. KOPTA: That is correct. It was missing  
11 some of the referenced attachments, and so in the  
12 interest of completeness --

13                  JUDGE MACE: That's not going to be something  
14 we need to worry about today though; is that correct?

15                  MR. KOPTA: Not so far as I know.

16                  JUDGE MACE: Very well.

17                  Are you ready to begin? I will swear the  
18 witnesses in if you are.

19                  MR. HUTHER: I'm sorry, I may have missed it  
20 is there was a discussion about a document that's been  
21 marked attachment 4, was this part of what you were --

22                  MR. KOPTA: That is something that was  
23 discussed yesterday morning, and you may not have been  
24 in the hearing room, but it is a redline of a portion of  
25 AT&T's response to Bench Request Number 3.



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1                   And I understand that you're going to  
2 probably deal with that later today.

3                   JUDGE MACE: Right as long as its part of the  
4 response to the Bench Request, then you have provided  
5 it, and I note that on the record at this point.

6                   MR. KOPTA: Okay, that would be fine.

7                   (Witnesses Robert Mercer and Dean Fassett  
8 were sworn in.)

9                   JUDGE MACE: All right, Mr. Kopta.

10                  MR. KOPTA: Thank you, Your Honor. There are  
11 two other exhibit matters that I wanted to clear up  
12 before proceeding. The first is what has been marked  
13 for identification as Exhibit 860. For some reason that  
14 was included as an exhibit although it's a duplicate of  
15 Exhibit 856.

16                  JUDGE MACE: So you're not going to offer  
17 that exhibit?

18                  MR. KOPTA: So we will not offer Exhibit 860.

19                  The second issue is with respect to what has  
20 been marked as Exhibit 955, which is an excerpt from  
21 Telecordia notes on the network. That exhibit  
22 duplicates one of Mr. Turner's exhibits that has already  
23 been admitted, specifically Exhibit 757.

24                  JUDGE MACE: So you will not offer that  
25 exhibit?

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1 MR. KOPTA: So we will not offer that  
2 exhibit.

3 JUDGE MACE: Actually, as you are referring  
4 to this and I am looking at my exhibit list, it appears  
5 that there is an error in the exhibit list in that  
6 Mr. Fassett's JCD-4 and JCD-5 are both marked Exhibit  
7 954.

8 MR. KOPTA: Well, perhaps we --

9 JUDGE MACE: For purposes -- go ahead.

10 MR. KOPTA: Perhaps what we can do is since  
11 we're taking away Exhibit 955, we can just refer to that  
12 as JCD-5. That wouldn't cause any more confusion.

13 JUDGE MACE: Either that or we can leave it,  
14 both of that as Exhibit 954, and just retain your  
15 internal marking as a way to make a distinction.

16 CHAIRWOMAN SHOWALTER: Make one 955, I  
17 thought that's what you were saying.

18 JUDGE MACE: Right, either/or.

19 CHAIRWOMAN SHOWALTER: Otherwise it's  
20 difficult.

21 JUDGE MACE: Let me indicate for the record  
22 that we'll make JCD-5 Exhibit 955.

23

24

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1 Whereupon,

2 ROBERT MERCER AND DEAN FASSETT,

3 having been first duly sworn, were called as witnesses

4 herein and were examined and testified as follows:

5

6 DIRECT EXAMINATION

7 BY MR. KOPTA:

8 Q. All right, then with that, Dr. Mercer, would  
9 you state your name and business address for the record,  
10 please.

11 A. (Dr. Mercer) My name is Robert Mercer. My  
12 address is Broadview Telecommunications, 5201 Holmes as  
13 in Sherlock Place, Boulder, Colorado 80303.

14 Q. Dr. Mercer, do you have before you what has  
15 been marked for identification as Exhibit 851T, which is  
16 the supplemental direct testimony of Dr. Robert A.  
17 Mercer, and attachments 1 through 8, which have been  
18 marked for identification as Exhibits 852 through 859,  
19 and what has been marked for identification as Exhibit  
20 861T, which is your reply testimony?

21 A. (Dr. Mercer) Yes, I do.

22 Q. Were those exhibits prepared by you or under  
23 your direction and control?

24 A. (Dr. Mercer) Yes, they were.

25 Q. Do you have any corrections to make to any of

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1 those exhibits?

2 A. (Dr. Mercer) Yes, there is a correction to  
3 the model. The correction itself is small, but the  
4 effect ripples through a number of the attachments, and  
5 so I will go through the road map, if you will, of the  
6 attachments that have been changed.

7 The gist of the change, and then I will  
8 explain it in enough detail to understand it, is that  
9 there is a quantity in the model called the strand  
10 distance that is being or was being applied incorrectly  
11 in a way that underestimates the amount of cable  
12 required to connect the customers to each other. This  
13 caused the model to calculate too few distribution route  
14 miles and therefore underestimated all loop related  
15 investments that had to do with distance. The bottom  
16 line effect of correcting the problem is that it  
17 increases the loop cost from \$7.64 to \$8.50, a change of  
18 84 cents. But as I mentioned, the effect ripples  
19 through several of the exhibits.

20 The strand distance is a measure of the  
21 amount of cable required to connect the actual customer  
22 locations to each other and to the serving area  
23 interface, what I will subsequently call the SAI. It's  
24 related to a minimum spanning tree of graph theory that  
25 I have heard mentioned several times in one way or

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1 another during these hearings, except that it  
2 conservatively estimates, conservatively high estimates  
3 the amount of cable required by assuming that customer  
4 locations are connected to each other by right angle  
5 routing instead of by air line distance routing. This  
6 quantity is calculated and provided by TNS in the  
7 cluster database that it provides with the model, so  
8 there is a measure of strand distance with each of the  
9 clusters.

10           This quantity is used in the following way.  
11 After the model initially calculates the amount of  
12 distribution cable, it normalizes that, the amount of  
13 cable, to the results of the strand distance. And what  
14 I mean by normalization is that if the model originally  
15 produced 1,600 feet of distribution cable and some small  
16 cost there, but the strand distance was 2,000 feet, the  
17 model would calculate the ratio of 2,000 to 1,600, which  
18 is 1.33 endlessly, and then it would apply that  
19 correction factor to each piece of the cable that it  
20 calculated.

21           The error came about because in the past TNS  
22 when it has a geocoded customer location it has set that  
23 location back 50 feet from the road creating what I  
24 often describe as a zipper out of a road with kind of  
25 points 50 feet on each side. And when you then

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1 calculate the strand distance, the strand distance in a  
2 sense has to sew its way back and forth from one side of  
3 the street to the other, or it has to go down one side  
4 of the street and come back on the other side depending  
5 on which way turns out to be the minimal connectivity.  
6 And recognizing that the model has or the model  
7 developer said in doing that jumping back and forth  
8 effectively the drop, the cable drop, to each house was  
9 part of the connecting distance, and it would subtract  
10 the amount of drop distance number of loops times the  
11 geocoded percentage from the strand distance that TNS  
12 had provided.

13 TNS no longer sets back customer locations by  
14 50 feet from the road. They are located on the roads  
15 that they're on, and it is therefore inappropriate to  
16 subtract the drop distance. Inadvertently we, in  
17 Washington in the model submitted up until the results  
18 this morning, inadvertently we were still subtracting a  
19 drop distance, causing the effective strand distance to  
20 be lower, causing the normalization to normalize to too  
21 small a number, and so on. As we have made that  
22 correction, I have already mentioned the effect of doing  
23 that.

24 We have prepared a new version of the model  
25 that corrects the error that was in the model. It

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1 amounts to, interestingly enough given the effect it  
2 has, it amounts to changing a table, nine entries in a  
3 table for Washington. And then once that's done and the  
4 model is run, there are many different results that  
5 ensue. So we have new copies of the model to distribute  
6 this morning. If anybody has a copy running on their  
7 computer and prefers to have me explain how to do it to  
8 their model, I would be glad to do that, but we did  
9 bring new models to install.

10           The effect, as I mentioned, on the loop  
11 result is 84 cents. As far as my testimony, that  
12 affects three different things. It affects table 1 of  
13 my declaration, which is page 8, which was the first  
14 handout I heard Mr. Kopta refer to, because that table  
15 is a summary of the UNE rate proposals for AT&T. It  
16 affects all of the entries or at least all of the loop  
17 related entries in attachment RAM-2 to my supplementary  
18 direct testimony, and it affects all loop related  
19 numbers appearing in attachment RAM-8 of my  
20 supplementary direct testimony. So those are the  
21 exhibits we have now prepared with the corrected  
22 results.

23           It also has a secondary effect you should be  
24 aware of, and that is that the wire zone, sorry, the  
25 wire center zones that AT&T proposes are based on an





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1 that, any objection?

2 All right, that's what we'll do then, it will  
3 become the executable version of the model.

4 MR. KOPTA: And I apologize, one other  
5 exhibit issue.

6 CHAIRWOMAN SHOWALTER: I'm sorry, can we,  
7 before you go there, what are we calling the new  
8 version, does it have like a 5.3a kind of a name?

9 MR. KOPTA: No, it's actually because it was  
10 just a basically turning off something in the model,  
11 it's the same model, it's just an adjustment to how the  
12 model is run, so it would still be version HM 5.3. It's  
13 just one aspect of the model that was -- there are  
14 different options in the model you can turn on, turn  
15 off, this is one of the options that you can turn on or  
16 turn off, and therefore we turned it off now  
17 essentially. I may be over simplifying, Dr. Mercer,  
18 but --

19 CHAIRWOMAN SHOWALTER: Okay, so does that  
20 mean it's just a different run of the same model?

21 MR. KOPTA: Perhaps Dr. Mercer could answer  
22 that a little bit better.

23 DR. MERCER: It is a change in that table  
24 that's within the distribution module of the model. We  
25 have normally only changed designations like 5.3a or 5.4

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1 when we have done a major release of the model. And  
2 subject to hearing this question, which is a great one,  
3 I had not thought it was necessary to do that since it's  
4 still HM 5.3 submitted in Washington, but -- so we have  
5 not relabeled it. It certainly could be if you felt  
6 that was --

7 CHAIRWOMAN SHOWALTER: My guess is just for  
8 -- that we'll develop some kind of convention over the  
9 course of the day as to what we'll call it, but we  
10 probably need some way to refer to the, you know, I  
11 don't know if it's the revised run or what the right way  
12 to think of it is. But you could think about that in  
13 the course of your questions.

14 DR. MERCER: What we have in the past in at  
15 least one proceeding where we had a situation like this  
16 occur, we just called it HM 5.3 REV for revised. We  
17 could try to refer to things that way.

18 CHAIRWOMAN SHOWALTER: All right.

19 JUDGE MACE: Well, it's Exhibit 860, and that  
20 would be HM 5.3 Revised.

21 MR. KOPTA: The one other evidentiary issue  
22 is with respect to Exhibit 858, which is the deaveraging  
23 optimizer program description. That is now Exhibit 702  
24 to Mr. Denney's testimony and has already been admitted,  
25 so again we would not offer 858.

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1                   JUDGE MACE:  And I guess you have offered  
2  these exhibits which are 851T, 852 through 857, 859 and  
3  860, 861T, is there any objection to the admission of  
4  those exhibits?

5                   MR. HUTHER:  I would only object to the  
6  admission of Exhibit 860 if we were not allowed to  
7  provide rebuttal testimony and cross-examination if  
8  necessary as we discussed yesterday.

9                   JUDGE MACE:  And we will set up a schedule to  
10 allow you time to review and then tell us what you think  
11 you need to do so that we can then decide what further  
12 process is required.

13                   MR. HUTHER:  Thank you, Your Honor.

14                   MR. KOPTA:  So those are admitted I  
15 understand?

16                   JUDGE MACE:  Yes, they are.

17 BY MR. KOPTA:

18           Q.     Mr. Fassett, would you state your name and  
19 business address for the record, please.

20           A.     (Mr. Fassett) My name is Dean Robert Fassett,  
21 my business address is 141 Juniper Drive, Ballston Spa,  
22 New York 12020.

23           Q.     And do you have before you what has been  
24 marked for identification as Exhibit 951T, which is the  
25 direct testimony of Dean R. Fassett, Exhibits 852

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1 through, I mean excuse me, 952 through 955, which are  
2 the exhibits to that testimony, and Exhibits 956TC which  
3 is the confidential reply testimony of Dean R. Fassett,  
4 and 957 and 958, which are attachments to that  
5 testimony?

6 A. (Mr. Fassett) Yes, I do.

7 Q. Are those exhibits, were those exhibits  
8 prepared by you or under your direction and control?

9 A. (Mr. Fassett) Yes, the 951T was the John  
10 Donovan testimony that I adopted, and yes, I have  
11 reviewed it and et cetera.

12 Q. And have you made corrections to that Exhibit  
13 951T?

14 A. (Mr. Fassett) Yes, not to the T version, no.  
15 I made -- the reason we changed it from 951 to 951T was  
16 my adoption of that.

17 Q. And there are some redlined indications on  
18 that exhibit that are reflective of your changes to what  
19 was originally Mr. Donovan's testimony when you adopted  
20 it?

21 A. (Mr. Fassett) That's correct.

22 Q. And with those corrections, are these  
23 exhibits true and correct to the best of your knowledge?

24 A. (Mr. Fassett) Yes, they are.

25 Q. And if I asked you those questions today,

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1 would your answers be the same?

2 A. (Mr. Fassett) Yes, they would.

3 MR. KOPTA: Your Honor, I move admission of  
4 Exhibits 951T through 958.

5 JUDGE MACE: Is there any objection to the  
6 admission of those exhibits?

7 MR. HUTHER: No objection.

8 JUDGE MACE: We'll admit them.

9 BY MR. KOPTA:

10 Q. Dr. Mercer, have you prepared a summary of  
11 your testimony and some brief oral rebuttal to a portion  
12 of Dr. Tardiff's rebuttal testimony as authorized by the  
13 Commission?

14 A. (Dr. Mercer) Yes, I have.

15 Q. Would you present those now, please.

16 JUDGE MACE: I'm going to time your summary,  
17 so I will give you a 30 second warning.

18 A. (Dr. Mercer) My supplemental direct testimony  
19 presents HM 5.3 as the only TELRIC compliant model in  
20 this proceeding that appropriately calculates Verizon  
21 UNE rates in Washington. HM 5.3 is the most up to date  
22 version of the HAI model currently available. AT&T has  
23 submitted the latest there is, particularly in light of  
24 the change that we submitted this morning.

25 The HAI model has existed for a decade at

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1 this point. It has been used in numerous rate case,  
2 universal service fund USF proceedings, and UNE cost  
3 proceedings during that time. The model has been a  
4 major force in the industry throughout its existence.  
5 It has been adopted by many state commissions including  
6 Minnesota for both USF and UNE purposes, Arizona, and  
7 Utah. It was used to set the loop rates in Colorado.  
8 Significant portions of the model were adopted by the  
9 FCC and incorporated into the FCC Synthesis model for  
10 calculating USF cost. And even when it has not been  
11 adopted, I believe it's fair to say it has typically had  
12 a major impact on the proceedings where it has been  
13 submitted.

14           Throughout its history, the HAI model has  
15 been subject to intense scrutiny by regulatory  
16 commissions, their staffs, incumbent local exchange  
17 carriers, and others. At times frankly it has been  
18 subject to entirely biased and unfair empty criticisms  
19 in the sense that the criticisms are accompanied neither  
20 by proposed solutions nor by a measure of the impact  
21 that the supposed error has. At times among the chaff  
22 of such criticisms there have been some kernels of  
23 truth, and when that has happened, HAI developers have  
24 identified those kernels of truth and revised the model  
25 accordingly in an appropriate fashion. The net effect

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1 of this process is what I described as the model having  
2 been subjected to the refiners' fire. It is better as a  
3 result of that.

4 The other model in this proceeding is new and  
5 has not been subject to the same kind of intense  
6 scrutiny. You heard from Mr. Turner and Mr. Turner's  
7 testimony submitted in this proceeding that even with  
8 the relatively short time we have had, a lot has been  
9 discovered that needs to be corrected. You heard many  
10 criticisms of the model yesterday, they do not reflect  
11 valid criticisms. In balance HM 5.3 produces more route  
12 distance, a longer average loop length, and larger cable  
13 sizes than VzCost, and I would welcome the opportunity  
14 to revisit these criticisms today at your discretion.

15 One final point if I have ten seconds, I will  
16 stop, please differentiate between model inputs and  
17 model platform. The model is designed to have input  
18 changes.

19 That's the end of my summary.

20 JUDGE MACE: And now you have some very brief  
21 I understood approximately five minutes of direct  
22 testimony with regard to Dr. Tardiff's testimony that we  
23 talked about earlier.

24 A. (Dr. Mercer) Yes. In Dr. Tardiff's rebuttal  
25 there were several things he said about the HAI model,

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1 and I want to address four areas. The first is the  
2 language or application used in the program. HAI uses  
3 Excel as the dominant way of doing calculations. That's  
4 not a graceful way to do calculations, it was done  
5 historically because the FCC required or provided  
6 heartfelt guidelines that the model's calculations must  
7 be understandable, reviewable, changeable, and Excel was  
8 the best vehicle for doing that.

9           There are some minor uses of other languages,  
10 but they are minor. The model uses Visual Basic for  
11 Applications, VBA, to move data from one module to  
12 another. It uses structured query language in one place  
13 in the model to role up density zone and wire center  
14 results to produce the expense module outputs. Going  
15 back to VBA for a second, we finally gave up on writing  
16 the interoffice ring code in Excel, and that is also  
17 written in VBA. So languagewise we believe we're using  
18 an understandable language as a guideline we received  
19 from the FCC.

20           As far as accessibility, while people may  
21 tout the use of a web based application, we believe that  
22 a significant part of the model is that it -- a  
23 significant aspect of the model is that it's loaded and  
24 run on one zone PC, it can be examined, modified, and  
25 does not require coordination with any programmers or



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1 administrators of the web site.

2           Dr. Tardiff mentioned -- said some things  
3 about preprocessing. I'm sure we'll get into  
4 preprocessing today, we heard a lot yesterday. The  
5 difference between HAI and the Verizon model in our view  
6 is that the preprocessing in HAI deals with customer  
7 locations and the grouping of those customers, not  
8 network equipments and routes. It also uses, and I  
9 think this is a very important distinction, the  
10 preprocessing we're talking about is being done by a  
11 third party database provider who is a recognized entity  
12 in the business of providing such databases. It is not  
13 an internal Verizon or in this case AT&T process, and we  
14 think that's significant.

15           As an analogy we and I believe the Verizon  
16 model use data that appears in the so called ARMIS,  
17 A-R-M-I-S, reports to the FCC and information appearing  
18 in the Local Exchange Routing Guide. Neither of those  
19 are scrutinized, they're accepted as valid  
20 representations of data. And I believe the analogous  
21 situation was we could spend a lot of time pouring over  
22 how the company has reported ARMIS and how it's reported  
23 entries into the LERG, but those are independent  
24 databases not developed for the purpose of the model,  
25 and we believe that there is not that need to

1 scrutinize.

2           There are statements made that TNS sets the  
3 cable lengths. That's not actually the case, TNS does  
4 not set the cable lengths. There are many ways the  
5 model could proceed to calculate cable lengths based on  
6 the database provided by TNS.

7           And the final point about the analysis  
8 complexity, because we're using Excel, you can use the  
9 Excel audit functions that in, as Excel uses the term,  
10 means you can trace the source of the terms in an  
11 equation, and you can trace what happens to the results  
12 of that equation, how the downstream processing then  
13 uses the results in a given equation. You can examine  
14 the values of any given variable in an equation. And as  
15 I say, of course, the programming language or the  
16 application language itself is simple enough to allow  
17 for people to readily understand what the model does.

18           In summary, I believe there is an underlying  
19 issue of all of this, and that's the length of time that  
20 HAI has been in the public domain and has been examined  
21 by Dr. Tardiff, by Mr. Dippon, by Mr. Murphy, and by  
22 people like that in other proceedings. And while there  
23 are complaints made about the complexity of the analysis  
24 or the complexity of understanding the model, over the  
25 years those witnesses and others have often been able to

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1 do manipulation of the model and its database, suggested  
2 changes, which as I said at times have had kernels of  
3 truth that we have incorporated and times have not, but  
4 it just doesn't stand scrutiny to say it's so  
5 complicated you can't do anything with it because those  
6 witnesses and others have done things with it. That's  
7 the extent of my rebuttal.

8 Q. Thank you, Dr. Mercer.

9 Mr. Fassett, have you prepared a summary of  
10 your testimony?

11 A. (Mr. Fassett) Yes, I have.

12 Q. Would you provide that now, please.

13 A. (Mr. Fassett) Yes. Good morning. The  
14 outside plant engineering assumptions and input values  
15 in the HAI model are the appropriate -- reflect the  
16 appropriate application of sound engineering practices  
17 and guidelines and real world practices that are being  
18 currently done out in the industry today. Verizon's own  
19 engineering guidelines and other proprietary documents  
20 that they have produced in this proceeding support my  
21 statement of the -- and the input values and engineering  
22 assumptions within the model.

23 A forward looking network would be designed  
24 differently than Verizon witnesses have tried to state.  
25 It would not mirror the existing network that's out in

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1 the network today. The sizes and numbers of SAI's,  
2 DLC's, and other network components would be different,  
3 the locations of those network components would be  
4 different, and the sizes and configurations of clusters  
5 for distribution areas would be substantially different  
6 than exists in today's network, because that network has  
7 been developed over a period of years and there has been  
8 numerous changes to that -- to the customer base within  
9 that.

10 It would capitalize on the structure sharing  
11 opportunities that exist that I have discussed in my  
12 testimony. This would include aerial, buried,  
13 underground, the sharing opportunities between feeder  
14 distribution and interoffice cable facilities. The  
15 competitive bid process would be utilized to procure  
16 materials, engineering services, placement of  
17 facilities, and the installation for those facilities  
18 including splicing, et cetera.

19 Throughout my reply testimony I have  
20 addressed the criticisms of Verizon witnesses. These  
21 criticisms that I have addressed include the cluster and  
22 distribution area sizing, structure mix, structure  
23 sharing, and the validation of the assumptions and input  
24 values that are within the Hatfield model. And as  
25 Dr. Mercer said, the Hatfield model has been scrutinized

1495

1 over a long period of years, and we have incorporated  
2 justifiable changes and modified input values to reflect  
3 those that were proper.

4 In addition, I have also in my testimony  
5 discussed the appropriate method to efficiently unbundle  
6 digital loop carrier. It currently is being done in  
7 Alaska by two small companies, an ILEC and a CLEC. And  
8 certainly if those two small companies are able to  
9 accomplish that, large ILEC's can also accomplish that.

10 And that concludes my summary, thank you.

11 MR. KOPTA: The witnesses are available for  
12 cross-examination.

13 JUDGE MACE: Mr. Huther.

14 MR. HUTHER: Thank you.

15

16 C R O S S - E X A M I N A T I O N

17 BY MR. HUTHER:

18 Q. Dr. Mercer, Mr. Fassett, good morning.

19 A. (Mr. Fassett) Good morning.

20 A. (Dr. Mercer) Good morning.

21 Q. Let's start with you, Dr. Mercer. You just  
22 described either in your summary or perhaps in your  
23 response to Dr. Tardiff's rebuttal testimony the various  
24 programming languages utilized by HM 5.3, correct?

25 A. (Dr. Mercer) Yes.

1496

1 Q. What software is the preprocessing performed  
2 by TNS, which software is used by TNS to perform the  
3 preprocessing?

4 A. (Dr. Mercer) I would -- could only ask you to  
5 refer to Mr. Dippon's response to that. I have not  
6 examined that program, those programming languages  
7 myself.

8 Q. Have you reviewed any aspect of the  
9 preprocessing performed by TNS that yields the customer  
10 location database that is an input to HM 5.3?

11 A. (Dr. Mercer) I'm sorry, would you ask that  
12 again.

13 Q. Yes.

14 CHAIRWOMAN SHOWALTER: Would you move the  
15 microphone just a little bit closer to you.

16 MR. HUTHER: Yes, I'm sorry.

17 BY MR. HUTHER:

18 Q. Have you reviewed any aspect of the  
19 preprocessing performed by TNS that is used to produce  
20 the cluster input database as an input to 5.3?

21 A. (Dr. Mercer) If by review you mean have I  
22 reviewed the programming languages, the answer would be  
23 no. If review means have I talked to TNS and understood  
24 the process and helped provide guidance to TNS, the  
25 answer is yes.

1497

1 Q. Have you been able to confirm that TNS has  
2 appropriately performed the clustering exercise?

3 A. (Dr. Mercer) I have looked at a number of  
4 sequences of pictures such as those that were presented  
5 to Mr. Dippon yesterday. I don't have the exhibit  
6 numbers right in hand. Have looked at where the  
7 customer locations are, have looked at how they have  
8 been organized into clusters, have seen the clusters  
9 themselves, and have seen the rectangles that represent  
10 those clusters. So in the sense of reviewing a number  
11 of those kinds of sequence of pictures, yes, I have.

12 Q. In other words, you have reviewed the output  
13 of the clustering process, but you have not analyzed  
14 each step of the process; is that a fair  
15 characterization of your testimony?

16 A. (Dr. Mercer) Again, I have examined the  
17 output of each step, but I have not examined the  
18 software itself.

19 Q. Mr. Fassett, are you familiar with the  
20 preprocessing performed by TNS?

21 A. (Mr. Fassett) No, I am not. I am aware of  
22 what it does basically, but I have never done any  
23 analysis or anything. That's not part of my testimony.

24 Q. Have you ever been provided access to all  
25 aspects of the TNS preprocessing?

1498

1           A.     (Mr. Fassett) No, but I have never asked to,  
2 because it's not what my expertise is in.

3           Q.     Understood.

4                     Dr. Mercer, are you aware of anyone other  
5 than Mr. Dippon who has been provided access to the TNS  
6 clustering algorithm?

7           A.     (Dr. Mercer) No, not specifically.

8           Q.     And you're aware that Mr. Dippon was provided  
9 access to that clustering algorithm in the Verizon  
10 California proceeding?

11          A.     (Dr. Mercer) That's my understanding, yes.

12          Q.     Dr. Mercer, can we go to your rebuttal  
13 testimony at page 43. That testimony I believe has been  
14 marked as 851T.

15                   CHAIRWOMAN SHOWALTER: You haven't been here,  
16 but when you refer to an exhibit, can you give us the  
17 exhibit number first, and then see that we're all there  
18 on the exhibit number, then give us the page. Because  
19 generally speaking by the time we find the exhibit we  
20 have forgotten the page.

21                   MR. HUTHER: Understood, I will do that going  
22 forward. It's Exhibit 851T.

23                   COMMISSIONER HEMSTAD: That's the  
24 supplemental direct testimony.

25                   MR. HUTHER: That is, and I'm sorry, that is



1499

1 not the exhibit I was referring to. I was referring to  
2 his reply testimony, which is 861T.

3 JUDGE MACE: And what page?

4 MR. HUTHER: Page 43.

5 JUDGE MACE: Go ahead.

6 BY MR. HUTHER:

7 Q. Do you have that in front of you, Dr. Mercer?

8 A. (Dr. Mercer) Yes, I do.

9 Q. I would like to direct your attention to the  
10 second sentence beginning on line 1, begins with the  
11 words, customers remain.

12 A. (Dr. Mercer) I see that.

13 Q. Do you see that?

14 A. (Dr. Mercer) Mm-hm.

15 Q. It says:

16 Customers remain within the confines of  
17 the small clusters to which they were  
18 originally assigned after being  
19 geocoded.

20 Did I read that correctly?

21 A. (Dr. Mercer) Yes.

22 Q. How far, have you quantified how far clusters  
23 are removed from the original customer location?

24 A. (Dr. Mercer) As a result of where the  
25 centroid, C-E-N-T-R-O-I-D, are located, the rectangles

1500

1 that represent the customers can move. However, let me  
2 point out that if I have a piece of paper with a number  
3 of spots representing customer locations on it and I  
4 take that piece of paper and I slide it over, or for  
5 that matter if I were to rotate it, that makes  
6 absolutely no difference in the amount of cable required  
7 to connect those points to each other. So while you may  
8 draw a picture that says it looks odd to have centered  
9 that cluster on its centroid, the impact on the  
10 distribution calculations is irrelevant. So my comment  
11 here about staying in the cluster, they have stayed  
12 within the cluster, they have not been moved out of the  
13 cluster. The cluster may look odd when plotted, but the  
14 odd plotting has nothing to do with the calculation of  
15 distribution distance in that cluster.

16 Q. Dr. Mercer, my question was, have you  
17 quantified the distance by which they have moved?

18 A. (Dr. Mercer) In the sense of numerical  
19 answers, no. But what I am saying is that the clusters  
20 will move to the centroid. If the centroid is on the  
21 edge of a cluster, they may move as far as from the what  
22 would have been centered in the more or less the middle  
23 of that cluster out to its edge. That can be, I  
24 suppose, can be as much as 15,000 feet the way they're  
25 drawn. It would be no more than the maximum distance

1501

1 you get from the middle of a cluster out to one edge.  
2 But I have not, you know, beyond that statement of  
3 generically what happens, I have no plots of that or any  
4 count of the distances.

5 Q. Staying in the same Exhibit 861T, could you  
6 please turn to page 6.

7 A. (Dr. Mercer) I'm there.

8 Q. And specifically lines 16 through 22.

9 A. (Dr. Mercer) Yes.

10 Q. You seem to be criticizing Dr. Tardiff's  
11 comparisons to ARMIS on the grounds that these data  
12 include costs that are excluded from UNE rates; is that  
13 accurate?

14 A. (Dr. Mercer) Yes, it is.

15 Q. Do you have Dr. Tardiff's testimony in front  
16 of you?

17 A. (Dr. Mercer) I don't believe so, no.

18 Q. All right, let me -- I believe that's been  
19 marked as Exhibit 501T.

20 MR. HUTHER: May I approach?

21 JUDGE MACE: Yes.

22 DR. MERCER: Thank you.

23 MR. HUTHER: Sure.

24 BY MR. HUTHER:

25 Q. If you could turn to Footnote 60 of that

1502

1 testimony, which is found on page 38.

2 A. (Dr. Mercer) Yes.

3 Q. Fairly lengthy footnote, you're welcome to  
4 read it in its entirety, I would like to focus on the  
5 last sentence.

6 A. (Dr. Mercer) Okay.

7 Q. And that last sentence reads:

8 I have also reduced the general support  
9 investments and expenses in the ARMIS  
10 and current investment columns to match  
11 the proportions assigned to the UNEs  
12 modeled by HM 5.3 in this proceeding.

13 Do you see that?

14 A. (Dr. Mercer) Yes, I do.

15 Q. And did I read that accurately?

16 A. (Dr. Mercer) Yes.

17 Q. Doesn't this adjustment performed by  
18 Dr. Tardiff remove the investments and expenses from  
19 ARMIS data in order to make the comparison to 5.3 an  
20 apples to apples one?

21 A. (Dr. Mercer) Not necessarily, no, because,  
22 for instance, there has been a considerable argument  
23 about, let's pick one category, product management  
24 expenses, and whether they're appropriately included in  
25 UNE's. I have no way of reading this sentence and

1503

1 knowing whether Dr. Tardiff and I would agree on the  
2 exclusion of those expenses or not. So reading a  
3 sentence like this is not of any significant help and  
4 would not change and did not change my statement in the  
5 declaration.

6 Q. Did you review Dr. Tardiff's workpapers  
7 produced along with his testimony to determine which  
8 costs from ARMIS were actually included in this  
9 comparison?

10 A. (Dr. Mercer) Yes, to some extent.

11 Q. But not fully?

12 A. (Dr. Mercer) The -- I -- my review was  
13 limited to the understanding what happened to general  
14 support since that's specifically what mentioned here --  
15 is what's mentioned here. There are other categories of  
16 expenses such as overhead and the like, I did not see  
17 those or review those thoroughly. I did not see in the  
18 general support any indication that it was done in  
19 necessarily the same fashion that we would have done it  
20 in HAI.

21 Q. Okay. Could you please turn to page 16,  
22 Footnote 3 of your rebuttal testimony, the same one we  
23 have been working on, 861T?

24 JUDGE MACE: What was the page again?

25 MR. HUTHER: The page was page 16, Footnote

1504

1 3.

2 And I don't believe I will be using that  
3 document any longer, so I'm happy to pick it up.

4 DR. MERCER: That's good, it might be  
5 somewhat wrinkled by the end of the day.

6 MR. HUTHER: I think they all are by the end  
7 of the day.

8 A. (Dr. Mercer) I'm at Footnote 3.

9 BY MR. HUTHER:

10 Q. And there you state that Dr. Tardiff talks  
11 several times about clusters sized for 200 to 600 lines;  
12 is that correct?

13 A. (Dr. Mercer) Yes.

14 Q. And he attributes that size to an earlier  
15 statement by AT&T witness John Donovan, and he also  
16 admits the average cluster size of VzLoop is  
17 considerably larger than 600 lines; is that right?

18 A. (Dr. Mercer) That's what I say there, yes.

19 Q. Do you recall responding to a data request in  
20 which you stated that Dr. Tardiff's explanation that  
21 VzLoop produces 3,300 SAI's averaging 1,400 lines; do  
22 you recall that?

23 A. (Dr. Mercer) I believe that was in the  
24 responses to data set 12.

25 Q. Yes.

1505

1 A. (Dr. Mercer) Yes.

2 Q. It's specifically 12-21, I'm happy to provide  
3 you with a copy of it, but --

4 A. (Dr. Mercer) I remember roughly. I also  
5 would point out there that I acknowledge that it was not  
6 Dr. Murphy, that it may -- I'm sorry, I'm making the  
7 same mistake I made originally. I acknowledged it was  
8 not Dr. Tardiff who had made the statement about 200 to  
9 600 lines, it was Mr. Murphy.

10 Q. Okay, you're better at the math than I am,  
11 but entertain me for a moment, isn't it the case that  
12 there are about one million lines in Verizon Northwest  
13 Washington serving area?

14 A. (Dr. Mercer) One million, yeah, narrow band,  
15 plain old telephone service, and related lines, that's  
16 about the right figure.

17 Q. And you're aware that the average number of  
18 lines per SAI in Verizon's -- in VzLoop is about 300?

19 A. (Dr. Mercer) I will take that representation  
20 from Mr. Murphy's testimony. I did not actually do that  
21 calculation, but I will accept that.

22 Q. Well, the calculation would be a million  
23 lines or roughly thereabouts divided by the 33,300  
24 SAI's, correct, actually the reverse of that, 3,300  
25 divided by a million?

1506

1 A. (Dr. Mercer) That's correct.

2 Q. Okay.

3 JUDGE MACE: Could you repeat the --

4 MR. HUTHER: Oh, do I need to do that again?

5 CHAIRWOMAN SHOWALTER: I think you meant

6 3,300 --

7 MR. HUTHER: 3,300 and 1 million, the number  
8 of lines in Verizon's serving area, gets you to the 300  
9 lines.

10 CHAIRWOMAN SHOWALTER: Per?

11 MR. HUTHER: Oh, per SAI.

12 BY MR. HUTHER:

13 Q. I'm having the same trouble with the  
14 calculation as you were with Dr. Tardiff and Mr. Murphy,  
15 so let's try this again, Dr. Mercer, I warned you at the  
16 beginning I wasn't good at the math, so.

17 A. (Dr. Mercer) If I'm not mistaken yesterday at  
18 one point I was sitting in the back of the room and  
19 referred to as Mr. Murphy. Mr. Tucek couldn't decide  
20 who was more insulted, me or Mr. Murphy.

21 Q. Well, there's a good explanation at the end  
22 of the afternoon, but I'm not sure why I can't get it  
23 straight this morning.

24 Okay, let's try this again. The calculation  
25 that yields the 300 lines per SAI is 1 million divided



1507

1 by 3,300.

2 A. (Dr. Mercer) I agree with that, yeah.

3 Somehow I had translated before even when you said it  
4 backwards, but yeah, I agree with that calculation.

5 Q. Actually, I think I got it right the first  
6 time.

7 A. (Dr. Mercer) You may have.

8 Q. All right, let's get out of the math. Page  
9 56 of Exhibit 861T, your reply testimony, if you will  
10 turn there.

11 CHAIRWOMAN SHOWALTER: This is my problem, I  
12 hear the first number and I'm thinking about it, so I  
13 didn't hear the exhibit number first.

14 MR. HUTHER: 861T, the rebuttal reply  
15 testimony.

16 CHAIRWOMAN SHOWALTER: Page?

17 MR. HUTHER: 56.

18 CHAIRWOMAN SHOWALTER: Thank you.

19 BY MR. HUTHER:

20 Q. Line 14.

21 A. (Dr. Mercer) Okay.

22 Q. Do you see there, Dr. Mercer, you contend  
23 that:

24 Mr. Murphy may hold that all cable and  
25 structure costs should be assigned only

1508

1 to UNE's at issue in this proceeding.

2 A. (Dr. Mercer) I see that, yes.

3 Q. Could you point to me where in Mr. Murphy's  
4 testimony he makes that claim?

5 A. (Dr. Mercer) I don't have his testimony here,  
6 but I can tell you, well, I think we're answering a  
7 question here that describes the area where we are, and  
8 it's around page -- I heard so many times to speak into  
9 the microphone that now I'm overhyper about it. I'm  
10 referring to the discussion around page 14 where  
11 Mr. Murphy talks about how the HAI model has discarded  
12 the vast majority of the costs attributed to the all  
13 fiber network, and that's a particularly unfortunate and  
14 misleading characterization, and that's what I'm talking  
15 about there. I'm not sure it's exactly page 14, but  
16 it's close by. That's the part we're talking about  
17 here.

18 Q. Let me give you a copy of Mr. Murphy's  
19 testimony so you have that handy.

20 CHAIRWOMAN SHOWALTER: Which is exhibit what?

21 JUDGE MACE: 551TC.

22 BY MR. HUTHER:

23 Q. And if I could ask you to turn to page 92 of  
24 that exhibit.

25 JUDGE MACE: Of 551?

1509

1 MR. HUTHER: Yes.

2 A. (Dr. Mercer) Okay.

3 BY MR. HUTHER:

4 Q. In there Mr. Murphy contends that had HM 5.3  
5 correctly identified the 182 units of OCn demand --

6 JUDGE MACE: I'm sorry, where are you,  
7 counsel?

8 MR. HUTHER: Oh, 4.

9 BY MR. HUTHER:

10 Q. (Reading)

11 Had HM 5.3 correctly identified the 182  
12 units of OCn demand --

13 JUDGE MACE: And OCn is capital O, capital C,  
14 usually small n for the reporter.

15 Go ahead.

16 Q. (Reading.)

17 Of the total 2,869 units of high cap  
18 demand modeled by HM 5.3, only 6% of the  
19 high cap services and their associated  
20 costs would be appropriately categorized  
21 as not at issue in this proceeding, not  
22 the ridiculous 77% that HM 5.3 uses to  
23 justify eliminating the \$21,430,000 in  
24 outside plant or OSP structure  
25 investment that HM 5.3 discards.

1510

1 Do you see that there?

2 A. (Dr. Mercer) Yes, I do.

3 Q. And did I read that correctly?

4 A. (Dr. Mercer) I believe so, yes.

5 Q. Isn't that Mr. Murphy's claim?

6 A. (Dr. Mercer) This is not the only place, for  
7 instance, where I'm talking about a quote that talks  
8 about discarding the vast majority of the cost  
9 attributed to the network, so you're reading a somewhat  
10 different quote. It appears to me that at fast glance  
11 that page 14 may not be the right place, but my citation  
12 there was to language that I believe was in his  
13 testimony. So there's more than just this place that  
14 they're talking about.

15 Q. Well, isn't it true that the point that  
16 Mr. Murphy was making and to which you are responding or  
17 attempting to respond is that -- regards the assignment  
18 of cable and structure costs? It's not that they should  
19 be assigned only to UNE's at issue in this proceeding as  
20 you have argued, but rather that only those costs  
21 associated with OCn services should be excluded because  
22 he believes that's what the 21st Supplemental Order  
23 directed the parties to do?

24 JUDGE MACE: Which 21st Supplemental Order  
25 are you talking about?

1511

1 MR. HUTHER: In this proceeding.

2 JUDGE MACE: Thank you.

3 A. (Dr. Mercer) This particular place talks  
4 about -- appears to talk about the OCn's, I see that.  
5 Again, the gist of this comment though I believe is  
6 entirely erroneous, and let me explain that because I  
7 think it's enlightening. What Mr. Murphy is complaining  
8 about here is that we had certain services that Verizon  
9 identified as being for instance DS1 services on optical  
10 fiber or DS0 services on optical fiber. We said those  
11 services are fundamentally different than DS1 services  
12 offered over copper or DS0 offered over copper. It's a  
13 different serving arrangement and quite different costs.  
14 We excluded those services because we said it does not  
15 make sense to take a DS1 cost that is for a particular  
16 service offering of Verizon. It's not just that the  
17 services may happen to be on fiber. In the HAI model,  
18 services like a DS0 will sometimes be on copper and  
19 sometimes be on fiber depending on the most efficient  
20 arrangement. The issue here is if service is offered  
21 specifically as being over fiber for the reasons of  
22 quality and cost and convenience of arrangement. That  
23 to me and to us as we made the decision about the model  
24 is a fundamentally different service than what I think  
25 of as a DS1 service which is normally provided over

1512

1 copper, so we did characterize those as optical fiber  
2 services and did not include them. They certainly can  
3 be included, but they're not that way now because I  
4 think it's a fundamentally different service.

5

6

E X A M I N A T I O N

7 BY CHAIRWOMAN SHOWALTER:

8 Q. Just a quick follow up. When you say you did  
9 not include them, does that mean that's not included  
10 anywhere in your calculations or only in this portion  
11 you're talking about and they're picked up somewhere  
12 else?

13 A. (Dr. Mercer) It means that the demand is  
14 reflected in the model. That is we have provided the  
15 fiber capacity for those services, but we have not  
16 priced -- we have not developed a UNE price for a DS0  
17 over fiber or for a DS1 over fiber. In this sense  
18 Mr. Murphy is correct that investments have been  
19 associated. If you remember the FCC guidelines early in  
20 the UNE process was that the network should be sized to  
21 reflect all the demand. The demand for such services is  
22 present, and we are reflecting the capacity needed to  
23 serve that demand, but we are not developing UNE costs  
24 for these rather unique and specialized services of DS0  
25 and DS1 on fiber.

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C R O S S - E X A M I N A T I O N

3

BY MR. HUTHER:

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Q. You don't deny, Dr. Mercer, that HM 5.3 high cap optical category of services includes OCn, DS3's, and DS1's, correct?

7

8

9

A. (Dr. Mercer) And possibly some DS0's that are offered on fiber, although they're small numbers of each of these.

10

11

12

Q. And you would agree that HM 5.3 removes all cable and structure costs that are modeled for the high cap category except those associated with DS3?

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A. (Dr. Mercer) I don't agree, and that was the gist of my comment, I don't agree that you have removed the investment, you have assigned investment to appropriate services. The fact that in this proceeding we are not recommending and neither is Verizon recommending rates for, for instance the OCn services does not mean you have removed the investment. The investment is there, and it's been assigned. The cables are bigger for instance as a result of having a DS1 on optical fiber. We have put more fiber into the network. Have we removed that investment? No, we have assigned it. If we were calculating the cost of a DS1 on fiber service, that's where that investment would be assigned.

1514

1 We believe that that's the appropriate treatment of  
2 those services. You reflect all the demand, you develop  
3 UNE costs for those things you're developing UNE costs  
4 for. That's what in my mind the FCC meant when it said  
5 reflect all the demand.

6 MR. HUTHER: I think I'm ready to turn to  
7 Mr. Fassett. Shall I keep going, or would you prefer to  
8 take a break?

9 CHAIRWOMAN SHOWALTER: Maybe we should take a  
10 break, this seems like a good time.

11 JUDGE MACE: 15 minutes.

12 (Recess taken.)

13 JUDGE MACE: I wanted to let you know that  
14 Dr. Gabel has a follow-up question for Dr. Mercer before  
15 you turn to Mr. Fassett, but I understand you also had  
16 one additional question for Dr. Mercer; is that right?

17 MR. HUTHER: I did.

18 JUDGE MACE: Go ahead.

19 BY MR. HUTHER:

20 Q. Dr. Mercer, setting aside for the moment the  
21 disagreement you have with Mr. Murphy over whether those  
22 DS1's that have been included in the high cap category  
23 should be reclassified into the DS1 non-switched  
24 category, if I wanted to move them or the Commission  
25 wanted to move them into the non-switched category, how



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1 can that be accomplished in the model?

2 A. (Dr. Mercer) You would just need to take  
3 those investments that right now are being assigned to  
4 DS1 and add them into the DS1. You would also need a  
5 version of the terminal equipment that converts the  
6 fiber optic DS1 signal into a DS1 the customer sees. I  
7 mean right now for the DS3 service we say there's a  
8 substantial amount of investment in the customer  
9 premises equipment that takes basically light in and  
10 puts the DS3 electrical signal out. You would need that  
11 equipment for DS1 as well. We have done that. I mean  
12 we have looked at that before, we could do that.

13 Q. And do I understand correctly that that's  
14 sort of a worksheet calculation that you're proposing as  
15 opposed to an input, a user adjustable input to the  
16 model?

17 A. (Dr. Mercer) You could do it either way. In  
18 the California proceedings, for instance, where we had  
19 specific UNE's that were not produced inherently by the  
20 model, we added a California UNE rate sheet, one for SBC  
21 and a different one actually for Verizon, that did that  
22 kind of calculation. So you could do it in a separate  
23 worksheet that was added to the model that acquired  
24 investments from the modules and then created that  
25 calculation, or if so ordered you could actually build

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1 it into the model calculations themselves. It would  
2 certainly be more straightforward to do it in a  
3 calculation in a separate worksheet than to go back and  
4 revamp the model.

5 Q. And to revamp the model would require the  
6 assistance of TNS, correct?

7 A. (Dr. Mercer) Yes, I guess it would. I  
8 started to say no, I didn't see why they would be  
9 involved. They would be involved because you would need  
10 to separately identify that category separate from the  
11 other high capacity services, so you would need TNS to  
12 indicate which DS1 on fiber lines were in which cluster,  
13 yes.

14 MR. HUTHER: That's all I had, thank you.

15 JUDGE MACE: Dr. Gabel.

16

17 E X A M I N A T I O N

18 BY DR. GABEL:

19 Q. Good morning, Dr. Mercer.

20 I'm not sure I understood your response to  
21 Mr. Huther right before the morning break. I thought I  
22 heard you say that when you develop the DS0 loop rate  
23 you exclude the DS1 investments associated with DS0  
24 loops.

25 A. (Dr. Mercer) Okay, if I said that, I said it

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1 really badly.

2 Q. All right.

3 A. (Dr. Mercer) Because what I was trying to say  
4 was Verizon has also provided certain customer records  
5 that say there is a DS0 on fiber. So what I said was  
6 that we are not combining the DS0 on fiber service with  
7 the DS0, normal DS0's that are on copper. I could give  
8 a similar answer about being able to do that would  
9 require a separate identification of those, but I was  
10 not intending to mix up DS0 and DS1. I was trying to  
11 say that we have not combined the DS0 on fiber service  
12 cost with those normal DS0's you think of as being on  
13 wire pairs.

14 Q. Okay, so I want to make sure I understand  
15 this, so there is a DS0 POTS on fiber, and then there's  
16 DS0 non-POTS on fiber, and that's the distinction you're  
17 making?

18 A. (Dr. Mercer) Let's see, DS0 POTS, there is --  
19 it's not -- it's probably when we're talking DS0 we're  
20 normally not talking about the POTS, the telephone  
21 service, we're talking about non-switched private line  
22 services. And in the model database you will find a  
23 category called individual non-switched services, those  
24 are the DS0's that are not part of the switched loops  
25 that are going into the switch but are these private

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1 line things. And then you will find as part of the high  
2 capacity services there are some amount of DS0's on  
3 fiber in there. So yes, so we're talking on the one  
4 hand about DS0's provided over wires that are provided  
5 -- that are given wire pairs in the model, and they're,  
6 you know, and we have a UNE rate for loops that includes  
7 loops that are used for switched and loops that are used  
8 for DS0. But then there is this other category of DS0  
9 services offered on fiber. That's the way it shows up  
10 in the Verizon database.

11 Q. And for those DS0 non-switched loops where  
12 you exclude their investment, is that what the exchange  
13 was --

14 A. (Dr. Mercer) That's what -- when they are  
15 called -- when Verizon has identified a service as being  
16 a DS0 or a DS1 on fiber, we are not developing the cost  
17 of those, we are calling those other high cap optical  
18 services. We're recognizing the demand for fiber, and  
19 we're saying there's investment associated with them,  
20 but we're not developing specific UNE costs.

21 DR. GABEL: Thank you.

22 JUDGE MACE: Go ahead.

23 MR. HUTHER: Thank you.

24

25

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1 C R O S S - E X A M I N A T I O N

2 BY MR. HUTHER:

3 Q. I would like to turn to some of the  
4 engineering issues in the model and the modeling  
5 implications for some of the decisions that have been  
6 made. Before I get to you, Mr. Fassett, Dr. Mercer, is  
7 it true that exempt materials have generally been  
8 accounted for within the model as a load to the  
9 technicians labor rates?

10 A. (Dr. Mercer) Yes, I believe that's a fair  
11 statement.

12 Q. And so then the labor to install plant such  
13 as telephone poles is included in the capital accounts  
14 for that equipment, correct?

15 A. (Dr. Mercer) Well, now we're talking about  
16 two different things. There's no exempt material -- the  
17 pole is not exempt material and you're probably actually  
18 -- Mr. Fassett can tell you a lot more how stuff is  
19 categorized in outside plant. If I look at a pole,  
20 there is a labor component of a pole and a material  
21 component of a pole. The, as I understand it, again I  
22 believe Mr. Fassett can speak to this better than I can,  
23 but certain incidental things that go on a pole, and I  
24 assume they mean things like faceplates or the things  
25 you stand on sticking in the side of the pole, you can

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1 tell why we have an outside plant person, anyhow that  
2 kind of, you know, screws and tie downs and things like  
3 that are what I understand to be so called exempt  
4 material, and they would be included in labor rates.

5 Q. Okay, so the exempt materials you agree are  
6 included in labor rates for purpose of the model?

7 A. (Dr. Mercer) Yeah, I mean there's lots of  
8 kinds of exempt stuff, and as I understand it, again,  
9 there are certain materials. It's the stuff you find in  
10 bins, you know, in the warehouse as opposed to a whole  
11 pole, but there are stuff laying around in bins that a  
12 craft person needs to completely equip a pole. And in  
13 as much as the telephone companies, you know, don't  
14 categorize that stuff separately as part of the pole  
15 investment, it's being picked up as labor. That's my  
16 understanding.

17 Q. Okay.

18 Mr. Fassett, let's go to page 24 of Exhibit  
19 956TC. That is your reply testimony.

20 JUDGE MACE: You're going to have to repeat  
21 the page number.

22 MR. HUTHER: I will try that again.

23 BY MR. HUTHER:

24 Q. Let's go to Exhibit 956TC, that is your reply  
25 testimony.

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1 A. (Mr. Fassett) Okay.

2 Q. And if you could please turn to page 24.

3 A. (Mr. Fassett) I have it.

4 Q. There you state:

5 Anchors and guys are not classified as  
6 capital items of plant but as exempt  
7 materials and therefore are correctly  
8 not capitalized within the model.

9 A. (Mr. Fassett) That's correct. I think for  
10 the Commission I will explain what on a pole is  
11 capitalized. The pole material and the labor for  
12 placing that pole becomes a unit of plant, and that goes  
13 into the company's continuing property records. The  
14 other attachments to the pole that or hardware that's  
15 attached to the pole or maybe support the pole such as a  
16 anchor, a guy, the through bolts, the bolt that goes  
17 literally through the pole and attaches the fixture  
18 there, the strand which goes down as a down guy piece,  
19 any of that incidental hardware is not classified as a  
20 unit of plant, and it's not on the company's continuing  
21 property records, and it's included into the exempt  
22 material loadings that are added onto the labor rates  
23 for the technicians.

24 Q. Do you agree with that, Dr. Mercer?

25 A. (Dr. Mercer) Yes, it's my understanding, but

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1 let's be clear here. What's happening with a pole  
2 investment in the model is a pole has material and it  
3 has labor. So when this kind of material is getting put  
4 into labor, the \$400 plus of a pole has the labor piece  
5 and the material, the wood if you will, and therefore  
6 all of that is now becoming part of what the model  
7 capitalizes. It's treating it as the investment in  
8 pole, so there's a lot of pieces to the network that  
9 have a labor component for installing that equipment,  
10 and that's part of the capital investment.

11 Q. Dr. Mercer, you would agree that there are  
12 instances in the version of HM 5.3, at least as of  
13 yesterday separate and apart from what you filed today  
14 that no party has been able to review yet, but in the  
15 prior version of HM 5.3 you would agree there are  
16 instances in which the model designs loops in excess of  
17 18,000 feet, correct?

18 A. (Dr. Mercer) No, I wouldn't agree with that  
19 characterization. The model has a limit on 18,000 feet.  
20 When it looks at a cluster, it looks at the amount of  
21 cable required to get out to the furthest point on the  
22 -- in the cluster. And if that's greater than 18,000  
23 feet, it will actually split the cluster.

24 I believe what you may be referring to is if  
25 you will remember the answer this morning about strand



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1 distance, I mentioned that the model is normalized to  
2 the strand distance, and I gave the example of the  
3 strand distance being 2,000 feet, quite a small cluster,  
4 but 2,000 feet and the model having only produced 1,600  
5 feet, it says there's a ratio of 2,000 to 1,600, and it  
6 multiplies that plant component. Your characterization  
7 of that is that the loops then become longer than 18,000  
8 feet, but that's because you're still producing pictures  
9 that just expand or shrink the backbone and branch  
10 cables. That's not what the model is trying to do at  
11 that point.

12           The reason you're doing the strand  
13 normalization is because customers are not always  
14 uniformly located in a cluster, they're not always on  
15 evenly spaced straight streets. The strand distance is  
16 telling you what it really takes to connect to those  
17 customers. In certain clusters where I may have streets  
18 closer together or streets turn in a certain way, I will  
19 produce a strand distance that's greater than 1. In my  
20 mind that's quite a different statement than saying that  
21 all of a sudden there are loops that are greater than  
22 18,000 feet. So I think it's only in that last stage of  
23 the picture we saw yesterday with the either shrunk or  
24 expanded rectangles.

25           And understand, by the way, as a result of

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1 the revised model that we submitted this morning, in  
2 general those little -- those shrunk rectangles we saw  
3 yesterday are going to be significantly larger, because  
4 that's the net effect of the change to -- that we made  
5 to the model. But be that as it may, your  
6 characterization is that you have changed loop lengths,  
7 that's not my characterization.

8 Q. Let's turn to Exhibit 861T, Dr. Mercer, that  
9 is your reply testimony.

10 A. (Dr. Mercer) Okay.

11 Q. And specifically page 29.

12 CHAIRWOMAN SHOWALTER: Can you wait until we  
13 get there.

14 MR. HUTHER: Oh, sure.

15 BY MR. HUTHER:

16 Q. Page 29, Dr. Mercer, of Exhibit 861T, you  
17 state on line 7 that, and I'm paraphrasing here so, that  
18 Dr. Tardiff's proposal may have merit subject to further  
19 examination, and you continue on line 8 to say:

20 To the extent that the strand  
21 normalization factor is greater than  
22 unity for a cluster, it suggests  
23 customers are more spread out than the  
24 backbone and branch calculations  
25 originally assumed. That being the

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1 case, it makes sense to check the need  
2 to deploy fiber feeder and potentially  
3 subdivide clusters using the post  
4 normalization rather than the  
5 prenormalization distances.

6 Did I read that correctly?

7 A. (Dr. Mercer) You did.

8 Q. And so you're agreeing there with  
9 Dr. Tardiff's criticism, correct?

10 A. (Dr. Mercer) Actually, if you read the thrust  
11 of that, I say in there Dr. Tardiff's proposal may have  
12 merit. This falls in the category of the process I  
13 described this morning where I said that along with a  
14 rather large amount of chaff that's thrown up about the  
15 model, there's sometimes kernels of truth, and we're  
16 looking at those. And as I indicated there, we're  
17 looking at that issue.

18 However, as with my answer before suggested,  
19 what we're beginning to find is yes, there are clusters  
20 where you get a strand normalization greater than 1.  
21 And the reason that happens is that, I'm going to have  
22 to paint a picture in the air, so I will try to get the  
23 words to keep up with it, if I have a cluster with very  
24 few lines in it, what's literally done in the model is  
25 that lots are uniformly distributed in a cluster. And

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1 if I have a very few lines in a cluster, that implies in  
2 the initial step of laying out cable that I have large  
3 lots and I only run to the edge of the lot that's  
4 furthest out towards the edge of the cluster. In other  
5 words, I stop the cable at the edge of what may be a  
6 large lot.

7           And what strand normalization in that case  
8 tells you is, you know what, the customer is not really  
9 on a uniformly large lot like that, they may be much  
10 closer to the edge of the rectangle, and therefore a  
11 strand distance greater than 1 may be saying that you  
12 have to go further out to the edges than the way the  
13 model initially calculates. And that's true, that does  
14 happen.

15           But you know what we're finding happens, that  
16 happens in a small fraction of cases. You don't have  
17 that many clusters with a very few lines in it. What  
18 seems to be much more commonly happening is that you  
19 just have places where customers are intensely close  
20 together, and therefore it takes more cable to reach  
21 them, but they're intensely -- they're, intensely is the  
22 wrong word, they're closer together than the model is  
23 suggesting, but they're closer together in an area where  
24 the model already knows there are cable. In that case  
25 you haven't increased the loop length to reach those

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1 customers, you have increased the route miles.

2 Well, the strand normalization takes care of  
3 the route mile problem, but it does not translate into  
4 saying that I have to adjust the loop length. So my  
5 exactly the examination that I'm suggesting I'm doing in  
6 this paragraph is what we're doing, and the more we're  
7 doing it, the more we realize the cases where you would  
8 suggest there needs to be a longer loop length are much  
9 smaller than the cases where you're saying strand  
10 normalization is just adding route miles because there  
11 are just -- because of the situations where there's more  
12 customers packed together.

13 Q. Did you account for the change here that you  
14 have identified in the new version of HM 5.3 referred to  
15 as HM 5.3R?

16 A. (Dr. Mercer) Did I account for what?

17 Q. Did you -- does the new version of -- does HM  
18 5.3R account for the modeling change that Dr. Tardiff  
19 has proposed and that you have agreed with here?

20 A. (Dr. Mercer) No, it does not, and I have not  
21 agreed with it here. Again, I will point out to you the  
22 language. It says it may have merit subject to further  
23 examination. We're doing that examination, we don't  
24 believe at this point that's an appropriate change. The  
25 model changed exactly the way I described this morning,

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1 and it does not include any change in this area. It  
2 includes only one thing, and that's getting rid of the  
3 erroneous subtraction of drop distance from the strand  
4 distance.

5 Q. Mr. Fassett, let's go back to your testimony  
6 that has been marked, bear with me a moment, 956T.

7 A. (Mr. Fassett) Okay.

8 Q. At page 13 on line 17 through 18. There you  
9 disagree with Mr. Murphy's testimony regarding the  
10 model's design of maximum copper loops in excess of  
11 18,000 feet, correct?

12 A. (Mr. Fassett) Yes, that's correct. And in  
13 that testimony, in that very paragraph, I state that, as  
14 explained by Dr. Mercer in his testimony, which I  
15 believe we just heard.

16 Q. What analysis did you perform on HM 5.3 to  
17 verify that statement contained on line 17 that the  
18 model limits the maximum copper loop lengths to 18,000  
19 feet?

20 A. (Mr. Fassett) I discussed that with  
21 Dr. Mercer, and it's always been my knowledge that the  
22 maximum loop length within the model was 18,000 feet,  
23 and I discussed that with Dr. Mercer, and that's part of  
24 what he has talked about in his testimony.

25 Q. You --

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1           A.     (Mr. Fassett) He did an analysis, I did not  
2 do an analysis of that, no.

3           Q.     So I take it you didn't look at any of the  
4 model's output or algorithms or intermediate results  
5 to --

6           A.     (Mr. Fassett) No, I'm an outside plant  
7 engineer, and I focused strictly on the outside plant  
8 engineering assumptions and input values.

9           Q.     So you don't know whether it's possible, if  
10 you can look in HM 5.3 to determine whether the model  
11 produces maximum copper loop lengths in excess of what  
12 Dr. Mercer told you it calculates?

13          A.     (Mr. Fassett) That's correct, I do not  
14 testify that I have looked at the model and the outputs  
15 within it for that.

16          Q.     Did you look at any -- I'm sorry.

17                 JUDGE MACE: You need to let him finish his  
18 answer and then ask your question.

19                 MR. HUTHER: I apologize.

20          A.     (Mr. Fassett) For those very reasons that I  
21 explained, I had referred it to Dr. Mercer, and then  
22 he's the HAI witness or expert on the model, and I am  
23 not.

24          Q.     Did you analyze any of Mr. Murphy's  
25 workpapers establishing the method by which he

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1 determined that there were 215 clusters produced by HM  
2 5.3 that contained loops in excess of 18,000 feet?

3 A. (Mr. Fassett) No, I did not.

4 Q. Let's talk about the engineering of the  
5 network. Mr. Fassett, is there a user adjustable input  
6 in HM 5.3 that would allow the user to alter the  
7 location of the SAI that is assumed by the model?

8 A. (Mr. Fassett) To alter the location?

9 Q. To change the location, to relocate the SAI.

10 A. (Mr. Fassett) I believe my -- what the model  
11 does, it locates that within that cluster as described  
12 in the HIP, and I don't know for sure --

13 JUDGE MACE: As described in what?

14 MR. FASSETT: The HIP, the Hatfield Inputs  
15 Portfolio, which is a -- the documentation that provides  
16 all of the various support and for the various  
17 assumptions and inputs values within the model.

18 JUDGE MACE: Thank you.

19 DR. MERCER: That's Exhibit RAM-5 of my  
20 supplementary direct.

21 MR. KOPTA: Exhibit 856.

22 JUDGE MACE: Thank you.

23 A. (Mr. Fassett) But I don't know, to answer  
24 your question, I don't know whether there is a change or  
25 a modification to the model that would allow you to



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1 change that from -- so that you're talking about  
2 movement, I'm not aware of that, to change the location  
3 of the SAI. I believe that's what your question related  
4 to.

5 Q. That's correct, Mr. Fassett.

6 Isn't it the case that in most instances the  
7 location of the SAI, and SAI means -- is an acronym for  
8 serving area interface, is set on or about the centroid  
9 of a cluster?

10 A. (Mr. Fassett) That's correct.

11 Q. And do you know whether -- strike that.

12 Dr. Mercer, isn't it true that the placement  
13 of the SAI on or about the centroid of the cluster  
14 occurs in the TNS clustering process, that is the  
15 preprocessing to the model?

16 A. (Dr. Mercer) Well, TNS does not place SAI's,  
17 TNS provides information on where the centroid is  
18 located, and the HAI model distribution module then puts  
19 an SAI of the right size at that centroid.

20 Q. Okay. But then you agree that the  
21 determination of the location of the SAI is performed by  
22 TNS in the preprocessing portion of the model?

23 A. (Dr. Mercer) It is. However, an awful lot of  
24 attention is being paid to the limitation of that  
25 process. You heard from Mr. Spinks and we have also

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1 readily within the model been able to move the centroid  
2 to the center of the cluster instead of its sometimes  
3 edge as it will happen in certain shaped clusters in  
4 order to see what the effect of that would be, and we  
5 agree with Mr. Spinks. Not that we did the same run,  
6 but I'm saying his results that he reported the other  
7 day are very much like ours. We actually saw a 1 penny  
8 increase in the loop, I believe he said there was a  
9 small decrease, but he's also using a different set of  
10 assumptions. The point of that is to say that it may be  
11 set in preprocessing, it can be corrected by I guess I  
12 would describe it as a reasonably sophisticated user  
13 that understands GIS, geographic information systems,  
14 databases.

15 Q. Am I correct, Mr. Fassett, that the cable  
16 that runs from a wire center to the centroid of the  
17 cluster is feeder cable?

18 A. (Mr. Fassett) To the SAI would be feeder  
19 cable.

20 Q. Yes.

21 A. (Mr. Fassett) Yes, that's correct.

22 Q. And is it true, Dr. Mercer, that the feeder  
23 routes are also determined in the preprocessing stage of  
24 the model based on calculations performed by TNS?

25 A. (Dr. Mercer) No, that's not correct.

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1 Q. Where --

2 A. (Dr. Mercer) The feeder route calculations  
3 are all done within the feeder module, not -- I  
4 shouldn't say all done, because there's some done in the  
5 distribution module, but it's the distribution and  
6 feeder module together that knowing where the clusters  
7 are located, where the centroids are, it lays out the  
8 feeder plant to serve those. You could have a different  
9 algorithm, you could use some minimum spanning tree  
10 calculation of how the feeder should run to connect  
11 those centroids, that's certainly not a function  
12 performed by TNS.

13 Q. If a user wanted to adjust the feeder routes  
14 contemplated by HM 5.3, how would that be done without  
15 using TNS?

16 A. (Dr. Mercer) Without using TNS, they have  
17 available to them -- there is a -- speak with my hands,  
18 this is difficult -- there is a wire center in one  
19 place, and there are a bunch of centroids of clusters,  
20 and you know the location of those centroids relative to  
21 the wire center, you know how many lines are being  
22 served out of that SAI. You could certainly write a  
23 different feeder program that instead of laying it out  
24 as we do, which is to assume that there are right angle  
25 routes where there is a main feeder running out from a

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1 central office and then branching out at right angles to  
2 reach those centroids, you could certainly write an  
3 optimization routine if you thought there was a better  
4 one that would completely replace the feeder module.

5 Q. There's no user adjustable input that would  
6 affect that change, correct?

7 A. (Dr. Mercer) No, there's an assumption of  
8 engineering done a certain way in the model, and we're  
9 talking here about a rather significantly different  
10 engineering. I would not know any way that our model or  
11 Verizon or any other model can reduce every engineering  
12 change you might think of making to simply an input  
13 change.

14 There is, by the way, I would point out there  
15 is one capability that is in the model, and that is that  
16 we have something called feeder steering that you can  
17 enable. Feeder steering says that instead of assuming  
18 that each -- the cables, the main feeder cables run  
19 north, east, south, and west, you can look at let's say  
20 the eastward running feeder cable, look at where its  
21 clusters are located that it's serving, and allow the  
22 model to steer that feeder so that it more optimally  
23 runs past those clusters.

24 For instance, if all the clusters being  
25 served by that east running feeder happen to be located

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1 slightly above that east-west line, the model will steer  
2 that to go -- so there is one capability like that, but  
3 you're talking about significant reengineering, and  
4 that's why the model is available in Excel form. You  
5 can write feeder engineering modules to your heart's  
6 content and plug them into the model and place the one  
7 that's in the model already.

8 Q. Is distribution cable length determined by  
9 the strand distance; is that what I understood you to  
10 testify earlier?

11 A. (Dr. Mercer) Distribution cable length, no.  
12 Again, distribution cable length is determined by the  
13 particular algorithm that we believe is appropriate in  
14 the model that has both a -- your question is about  
15 distribution feeder length, distribution length; is that  
16 correct?

17 Q. Distribution cable length.

18 A. (Dr. Mercer) I was going to talk about feeder  
19 as well, but in the distribution case, again our  
20 algorithm says you lay out plant in a backbone and  
21 branch arrangement where there is a cable, a backbone  
22 cable, running in one direction along the rectangle, and  
23 there are branch cables running at right angles to reach  
24 the customer locations. If you decided that you wanted  
25 a different algorithm for doing that, you could write

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1 such an algorithm, but this is the one that we put again  
2 in the initial step in the model before strand  
3 normalization, this is the one that we have put in our  
4 -- in the model at this time.

5 Q. And precisely where in the model is that,  
6 what part of the model is that located?

7 A. (Dr. Mercer) Is what located, that  
8 calculation?

9 Q. That calculation.

10 A. (Dr. Mercer) That's located in the  
11 distribution module.

12 Q. Mr. Fassett, you agree that feeder structure  
13 and the placement of that structure is one of the main  
14 cost drivers in deploying loop plant, correct?

15 A. (Mr. Fassett) Well, structure is one of the  
16 main cost drivers in place whether you're placing feeder  
17 or distribution, and feeder structure would be a part of  
18 that.

19 Q. Mr. Fassett, do you have in front of you, I'm  
20 looking for RAM-5, it is Exhibit 856. 856 is Exhibit  
21 RAM-5 to Dr. Mercer's testimony, and it is a document  
22 entitled the HM 5.3 Inputs Portfolio or sometimes  
23 referred to as the HIP.

24 A. (Mr. Fassett) Yes, I have it.

25 Q. Let me catch up with you, Mr. Fassett. On

1537

1 page 14 of that exhibit you will see under the heading  
2 2.6, fiber cable installation factors.

3 A. (Mr. Fassett) Yes.

4 Q. I would like to walk you through the default  
5 value that's set forth in the table there I guess  
6 entitled OSP technician labor rate and productivity for  
7 fiber cable; do you see that?

8 A. (Mr. Fassett) Yes, I do.

9 Q. Now it's your testimony that a 2 person crew  
10 working 8 hours a day could install 8,000 feet of fiber  
11 cable; is that right?

12 A. (Mr. Fassett) That's correct.

13 Q. And so this crew, this 2 person crew, would  
14 work a total of 16 hours, that is the 8 hours times 2,  
15 times the \$60 an hour labor rate for a total of \$960 to  
16 place that 8,000 feet of cable?

17 A. (Mr. Fassett) Yes, but it's important to  
18 realize what that placing involves. Like for buried it  
19 may be jetting that fiber cable through the interduct  
20 that's there, it may be direct plowing. For aerial  
21 you're basically just lashing that fiber, or you could  
22 in some instances be jetting it through an aerial  
23 interduct.

24 Fiber is extremely light, it weighs like 100  
25 pounds per thousand feet, and you can place -- it's a

1538

1 very easy piece of plant to place just because of its  
2 light weight. I mean you walk down the street and  
3 you've got -- you can carry 1,000 feet of it with no  
4 problem at all, so it's a relatively easy component of  
5 the network from a physical point to place. And the  
6 fact that these are relating to in a buried it may be  
7 just placing that into a trench possibly.

8 Q. Okay, so I see you have a calculator there,  
9 and given my previous demonstration of my math skills,  
10 you may want to use it.

11 A. (Mr. Fassett) Do you want to borrow it?

12 Q. I think I've got it right in my notes here,  
13 but let's see. Am I correct that that \$960 labor cost  
14 to install 8,000 feet of cable translates to a 12 cent  
15 per foot labor rate?

16 A. (Mr. Fassett) Yes, for that particular  
17 function.

18 Q. Yes. And am I correct that HM 5.3 assumes  
19 that placement cost to install a 12 strand cable are the  
20 same for installing a 288 strand cable?

21 A. (Mr. Fassett) Yes, I believe so simply  
22 because -- and to explain that the -- how cables or  
23 fiber cable is actually made up, you've got basically a  
24 small tube, and with inside that tube you're going to  
25 have your fibers whether it's a ribbon fiber which would



1539

1 be 12 fibers in a ribbon format in different layers, or  
2 if it's single tube they would be little tubes inside  
3 that other tube, and inside those tubes you may have 6  
4 fibers or in some larger cables you may have 12 fibers  
5 in there. So it's a very, again, it's a very light  
6 weight easy component to place in the network. And the  
7 difference between a larger cable and a smaller cable,  
8 the same sheath is basically used in the majority of the  
9 sizes.

10 Q. Okay. And it's also true that HM 5.3 does  
11 not assume a cost different than that 12 cent per foot  
12 depending on whether the cable is being deployed in one  
13 density zone or another, correct?

14 A. (Mr. Fassett) Well, the placement of it, I  
15 believe that is probably correct. But the other costs  
16 that are or would be associated with it, the trenching  
17 and the excavation or whatever, you know, the structure  
18 that it was going to go in, those are significantly  
19 different by density zones. If you look at some of the  
20 highest density zones we go up to basically \$75 a foot,  
21 where in the lower density zones where your placement  
22 would be considerably less because you don't have the  
23 concrete, you don't have all those obstacles to work  
24 with.

25 Q. But the labor rate doesn't change?

1540

1           A.     (Mr. Fassett) The labor rate doesn't change,  
2 no.

3           Q.     Isn't it true, Mr. Fassett, that you  
4 testified recently in an Alaska proceeding on behalf of  
5 GCI?

6           A.     (Mr. Fassett) Yes, that's true.

7           Q.     And in that UNE proceeding, didn't you  
8 testify that the cost of installing small aerial fiber  
9 cable would be about 65 cents per foot?

10          A.     (Mr. Fassett) Yeah, that was the total cost  
11 of placing that aerial facility, and also we had looked  
12 at, just to give you an example, we -- I took the -- go  
13 ahead, go ahead, I will answer your other -- but yes we  
14 -- I will -- subject to check. I would have to look at  
15 whether that was what we calculated. We had actually  
16 used -- the model that was being used up there was ACS's  
17 7.2, and we used their spreadsheets or did our  
18 calculations within their spreadsheets, and we were  
19 very, very conservative on the amount of time up there.

20          Q.     Okay. So you testified in that proceeding of  
21 a labor cost for the placement of fiber cable less, 96  
22 strand or less at 65 cents per foot, and isn't it true  
23 that you testified that labor cost for the placement of  
24 fiber cable in excess of 96 strands would be 95 cents  
25 per foot?

1541

1           A.     (Mr. Fassett) subject to check, I would have  
2 to look at how we did those calculations and what was  
3 included in those calculations.

4           JUDGE MACE: Do we have a copy of what you're  
5 referring to, Mr. Huther?

6           MR. HUTHER: Yes, it is Exhibit 878.

7 BY MR. HUTHER:

8           Q.     Do you have a copy of that exhibit in front  
9 of you, Mr. Fassett?

10          CHAIRWOMAN SHOWALTER: Can you hold up a  
11 minute, is this one of the things that got passed out  
12 kind of later in this proceeding?

13          MR. HUTHER: I don't believe it was. I  
14 believe it was passed out on the date of the pre-hearing  
15 conference.

16          JUDGE MACE: And what page are you referring  
17 to?

18          MR. HUTHER: I am referring to page 1134.

19          MR. FASSETT: Of 878?

20          MR. HUTHER: Yes, Mr. Fassett, it is the  
21 November 7th, 2003, transcript from that Alaska  
22 proceeding.

23          MR. FASSETT: Excuse me, you said 1134?

24          MR. HUTHER: 1134.

25          CHAIRWOMAN SHOWALTER: Is there a specific

1542

1 line that talks about the 65 cents, or was that a  
2 math --

3 MR. HUTHER: No, I was just --

4 CHAIRWOMAN SHOWALTER: -- that you did?

5 MR. HUTHER: I was going to direct him right  
6 to it. Actually, I would like him to begin reviewing on  
7 line 4 of page 1134.

8 BY MR. HUTHER:

9 Q. There, Mr. Fassett, the question reads:  
10 Okay, all right, and what is the GCI  
11 price for placement of aerial? I think  
12 there --

13 And then the answer reads:

14 It --

15 Question follows:

16 -- are two actually, aren't there?

17 And could you read your answer that begins on  
18 line 8.

19 A. (Mr. Fassett)

20 Yeah, because we have increased the  
21 price once we got above 96 fiber just  
22 because you're going to -- it's going to  
23 be a little bit larger, not much,  
24 because fiber is very, very small.

25 Q. And then the question that follows on line 12

1543

1 reads:

2 Okay, and can you confirm for me that  
3 your two GCI prices for placement of  
4 fiber are 65 cents and 95 cents per  
5 foot.

6 And your answer?

7 A. (Mr. Fassett)

8 Yes, for the aerial.

9 Q. Does that refresh your recollection,  
10 Mr. Fassett?

11 A. (Mr. Fassett) Yes, but again I would have to  
12 go back and look what we calculated into that 65 and 95  
13 cent cost. And again, we were very conservative if I  
14 recall up there, and also we had relied upon some of the  
15 short term, short source contracts that were probably  
16 made available in that case. But again, I would need to  
17 go back and look at the calculations, what was actually  
18 included in that 65 and 95 cents.

19 Q. Mr. Fassett, did you account for the  
20 information that you relied on in this proceeding in  
21 developing the input prices that you have advocated  
22 before the WUTC?

23 JUDGE MACE: When you say this proceeding,  
24 you mean the Alaska proceeding?

25 MR. HUTHER: The Alaska proceeding.

1544

1           A.     (Mr. Fassett) The inputs that we have  
2 utilized in this proceeding are based upon, number one,  
3 my knowledge and the knowledge of several others that  
4 have placed that, upon the actual contracts that we have  
5 looked in different proceedings. And also one important  
6 point, I took the placement cost in Alaska and tried to,  
7 initially, and tried to take Hatfield's cost and adjust  
8 it to Alaskan labor, which is a factor of 1.25, and that  
9 I came up with a cost, and I will use an example of a  
10 buried trench for example, the cost of that was \$5.98.  
11 Then in that proceeding we were able to look at --

12                   JUDGE MACE: It would be really helpful,  
13 you're talking about the Alaska proceeding, that's that  
14 proceeding?

15                   MR. FASSETT: Right, but what I'm trying to  
16 say is the relationship between the dollar amounts that  
17 are allocated in this proceeding --

18                   CHAIRWOMAN SHOWALTER: Can you just use  
19 Washington or Alaska so we know which one you're talking  
20 about, say the Washington proceeding or the Alaska  
21 proceeding.

22                   MR. FASSETT: Okay.

23           A.     (Mr. Fassett) I will start with the Alaska  
24 proceeding. To validate some of the costs and initially  
25 to get an idea of what it should cost to do this type of

1545

1 work in Alaska, we took the buried trench costs that are  
2 in HAI 5.3, applied the Alaska labor factor, which is a  
3 1.25 labor factor, came up with a cost, and I will use  
4 the one for buried trenching in that, it was \$5.98 per  
5 foot. And what we did, we took the various density  
6 zones and the number of customers that are going to be  
7 in there, so we get a fairly accurate amount. Then in  
8 Alaska we were able to look at the Chugach Electric  
9 Company's piggyback contract that they have with ACS and  
10 GCI where each one of those companies ends up paying a  
11 percentage of what that costs. Their cost was \$6.07,  
12 and that's for whatever trench they're going to dig up  
13 there. So that told me that the dollar amounts in HAI  
14 5.3 that we used are fairly reasonable and again that  
15 the two models or the two costs balance pretty good.  
16 Now in Washington --

17

18 E X A M I N A T I O N

19 BY CHAIRWOMAN SHOWALTER:

20 Q. What was the \$6.07?

21 A. (Mr. Fassett) That was the trench cost, the  
22 total trench cost for it was the piggyback contract,  
23 which is a contract that the power company in Alaska has  
24 with GCI, with ACS, and that cost --

25 Q. Per is it what?

1546

1 A. (Mr. Fassett) Per foot.

2 Q. Okay, thank you.

3 A. (Mr. Fassett) Per foot was \$6.07 compared to  
4 the adjusted HAI cost of \$5.98, so we're talking pennies  
5 between what they're really paying for short-term  
6 contracts and what the HAI did.

7 Now in Washington we're looking at what these  
8 costs are and how much it is per foot, but when you  
9 again go back to Alaska and say, hey, those costs were  
10 appropriate there and that the costs would be reasonable  
11 here that we're showing in Washington for HAI 5.3.

12 Q. Were you just, you said you made a kind of a  
13 real world comparison in Alaska of \$6 and change  
14 compared to the model's \$5 --

15 A. (Mr. Fassett) 98.

16 Q. 98. Did you make a similar comparison in  
17 Washington?

18 A. (Mr. Fassett) No, because I haven't had  
19 access to some of the contracts. Well, I shouldn't say  
20 I haven't had, because I have looked at contracts down  
21 here, and our prices in the model down here are based  
22 upon a lot of those contracts that I initially had  
23 looked at. And those contracts, if you look at contract  
24 prices that have been provided in proprietary format,  
25 those are, you know, usually our costs are more in HAI



1547

1 than those contracts actually show. So if you look at  
2 an apples to apples, whatever the contract price was in  
3 Alaska and what the adjusted HAI price was in Alaska and  
4 then when you look at Washington and other states, you  
5 get that same closeness of HAI prices and actual  
6 contract prices that are being paid for by ILEC's and  
7 other companies placing those type of facilities.

8 Q. I'm not -- the reason I'm not understanding  
9 your answer is my first question was did you make the  
10 comparison, and you said no, but then it sounded to me  
11 as if the rest of your answer was a kind of yes.

12 A. (Mr. Fassett) Well, I -- the no, I shouldn't  
13 have said a no, because when I thought it through a  
14 little bit, yes, we did make that and have continued to  
15 do those type of comparisons and analysis of what  
16 contract prices are really being paid, real lump sum big  
17 competitively bid big contracts, not the little short  
18 type of source contracts that you heard about a little  
19 bit yesterday where you will in a lump sum competitive  
20 bid contract, and a lot of companies use a dollar  
21 amount, say \$50,000, any job that has \$50,000 worth of  
22 expenditures, that job is bid out to a group of  
23 contractors, and those contractors will give you a very  
24 -- very good pricing, and that's the type of pricing  
25 that should be reflected in this type of environment.

1548

1

2

C R O S S - E X A M I N A T I O N

3

BY MR. HUTHER:

4

Q. Mr. Fassett, what is a piggyback contract?

5

JUDGE MACE: You know, Mr. Huther, I know

6

that you have your lap full of those exhibit books, and

7

I know it's hard to make this physically work, but you

8

need to talk into the mike, because people on the

9

conference bridge can't hear you, and it's also

10

difficult for us to hear you.

11

MR. HUTHER: I understand, I apologize.

12

BY MR. HUTHER:

13

Q. My question, Mr. Fassett, is what is a

14

piggyback contract?

15

A. (Mr. Fassett) A piggyback contract is a

16

contract that in this case the electric company has with

17

other service providers that may want to go into the

18

trenches that they're going to place or whatever

19

facilities they may happen to place. And on that

20

contract, the primary contractor I will say is the

21

electric company, and they may sub it out to, which they

22

probably definitely do, to somebody else. Then the

23

actual bill when they get that cost per foot like the

24

\$6.07 in this instance is divided out between a share

25

for the power company, a share for the cable TV company,

1549

1 a share for the telephone company, and a share for any  
2 other occupants that happen to be part of that piggyback  
3 contract agreement that is in place. It's a form of  
4 sharing that incorporates the actual contract for  
5 placing these facilities.

6 Q. In your response to the Chairwoman's question  
7 you referenced a what I think you're referring to is a  
8 regional labor adjustment factor of 1.25; is that  
9 correct?

10 A. (Mr. Fassett) Yes, that was the factor that's  
11 adjustable for the labor portion, and the 1.25 was  
12 applicable for Alaska. In the HAI model there is a cost  
13 factor for labor that's an adjustment for particular  
14 regions in the states, you know, and maybe in Florida  
15 it's different than Washington and so forth.

16 Q. And if the Commission were to refer to  
17 Exhibit 856, that is the what we have been calling the  
18 HIP or the HAI model Inputs Portfolio, if they were to  
19 refer to page 169, the regional labor adjustment factor  
20 you were just referring to --

21 A. (Mr. Fassett) I believe that starts on 167 or  
22 at least on my page 167.

23 Q. If you -- yes.

24 A. (Mr. Fassett) It's on 167 and 168.

25 Q. And what do you have on your version of page

1550

1 169, do you have a large chart that under the heading  
2 regional labor adjustment factor that --

3 A. (Mr. Fassett) No, I have a --

4 JUDGE MACE: That's not what we have either.

5 A. (Mr. Fassett) I have Appendix A, which is the  
6 OC3 --

7 Q. It appears our pagination is off a bit  
8 probably from the printer, but what I'm referring to is  
9 the chart under the heading regional labor adjustment  
10 factor where you see the first state in that chart is  
11 Alaska, and it has a factor of 1.25; is that what you  
12 were referring to?

13 A. (Mr. Fassett) Yes, that's what I was  
14 referring to.

15 CHAIRWOMAN SHOWALTER: It's our page 167 in  
16 the reference.

17 Q. And if you go on down that chart,  
18 Mr. Fassett, you will see the regional labor adjustment  
19 factor for the state of Washington, correct?

20 A. (Mr. Fassett) Yes, that's .92.

21 Q. .92. So just so the record is clear here,  
22 the 12 cent per foot labor rate for the installation of  
23 fiber cable would be increased from the -- in the state  
24 of Alaska because it has a larger adjustment factor,  
25 correct?

1551

1           A.     (Mr. Fassett) Yes, but I have to go back,  
2 like I said, to look at the calculation in the model, in  
3 the ACS 7.2 model, how that calculation, what was  
4 included into that and how that actually, 65 and 95  
5 cents, was actually developed within that model.

6           Q.     Okay, and again, at the risk of getting into  
7 the math, just so it's clear, by my calculations the  
8 ratio of Alaska to Washington, that is 1.25 over .92,  
9 1.25 being the Alaska regional labor adjustment factor  
10 and .92 being the Washington state adjustment factor,  
11 gets you 1.36; is that correct?

12          A.     (Mr. Fassett) Yeah, your math is correct.

13          Q.     And so if I multiplied the 12 cent per foot  
14 by that ratio of 1.36, I would get something on the  
15 order of about 16 cents; is that right?

16          A.     (Mr. Fassett) Yes, that would be correct.

17          Q.     But it doesn't get me to 65 cents?

18          A.     (Mr. Fassett) No, but like I just got done  
19 stating a few minutes ago that I would have to go back  
20 and look at what the model, the ACS 7.2 model, did and  
21 how that actual cost -- what was applicable in that  
22 cost.

23          Q.     And why is it in the Alaska proceeding you  
24 were advocating an increased price, I'm sorry, an  
25 increased rate for the installation of fiber cable when

1552

1 you exceed 96 pair and you're not making any adjustment  
2 in this proceeding in 5.3 for the installation of larger  
3 paired cable?

4 A. (Mr. Fassett) I think in that testimony I  
5 also state that it was we raised it a little because of  
6 the little bit difference in size, figuring that it  
7 might go up a little bit, the outer sheath, and I was  
8 also working with, you know, we looked at other  
9 contracts that were up there, and we just broke that  
10 point off. There's probably no basic reason why it  
11 would cost you more to place a 144 fiber cable than a 72  
12 fiber cable. We were extremely conservative or generous  
13 with the labor amounts that we did for that up there.

14 Plus the environment up there is considerably  
15 different from a contractor point of view that any -- we  
16 had trouble even getting any contract input from local  
17 contractors. And then to get national contractors,  
18 they've got to ship their equipment up there, they've  
19 got to do -- Alaska is a different beast when it comes  
20 to building plant as far as getting national contractors  
21 involved. So you've got all those other things that  
22 have to be considered in Alaska.

23 It isn't just the labor of the guy  
24 physically, the labor rate up there, it's you've got to  
25 get the bucket trucks, you got to get the cable plows,

1553

1 you got to get the blowing machines, you got to get that  
2 equipment to Alaska in Anchorage, which is a very small  
3 nucleus of where you were going to do this type of work.  
4 Had you done -- been able to do the same work in  
5 Washington, Utah, you know, large areas where  
6 contractors are out here today, there's not a lot of  
7 people up there looking to do this kind of work in  
8 Alaska. So yeah, you get a difference there as well.

9 JUDGE MACE: I think it's time for our noon  
10 recess, we'll adjourn until 1:30.

11 (Luncheon recess taken at 12:00 p.m.)

12

13 A F T E R N O O N S E S S I O N

14 (1:35 p.m)

15 JUDGE MACE: Mr. Huther.

16 MR. HUTHER: Yes, thank you.

17

18 C R O S S - E X A M I N A T I O N

19 BY MR. HUTHER:

20 Q. Mr. Fassett, when we broke for lunch we were  
21 talking about testimony that you gave in an Alaska UNE  
22 docket with respect to the labor price for installing  
23 fiber cable; do you recall that discussion?

24 A. (Mr. Fassett) Yes, I do. Could you please  
25 tell me which exhibit that was, or don't I need it?

1554

1 Q. No, I will have you go back to it. It is --

2 A. (Mr. Fassett) Was it 878?

3 Q. -- 878.

4 A. (Mr. Fassett) Okay.

5 Q. And just to be clear, Exhibit 878 was the  
6 November 7, 2003, transcript, and I believe we  
7 established before we broke that you had advocated two  
8 prices for the placement of fiber cable; is that right?

9 A. (Mr. Fassett) That's correct, based on that  
10 cost modeling.

11 Q. That's right. Now those cost estimates, the  
12 65 cents and the 95 cents per foot, were based on your  
13 experience and judgment, correct?

14 A. (Mr. Fassett) Yes, and they were based -- and  
15 in that model, because I did get an opportunity to look  
16 a little bit at what I had from the calculations, that  
17 model included, in the cost, included a lot of the  
18 exempt materials that we have talked about, the things  
19 that typically would not be part of a unit of plant.

20 As an example, in the fiber splicing  
21 component, that included the -- not only the fiber  
22 splice but the closure, the trays, which are little, if  
23 you will, little slots where the fiber actually gets  
24 laid after it gets fused together and gets spliced, and  
25 then there's a protector that goes over that. So all of



1555

1 those little piece parts are included in that particular  
2 model, and that's part of the, you know, justification  
3 for the difference in the cost.

4           The other key point, I went back just to look  
5 at for a comparison what the HAI model for example of a  
6 48 fiber cable was in comparison to the cost up there,  
7 and there was a difference of like 23 cents, and the  
8 cost up there included those exempt materials that I  
9 just talked about. So we're -- that's the better way to  
10 look at an apples to apples comparison, if you're  
11 looking just at what that labor rate there is, it's an  
12 apples and orange comparison, because the two models are  
13 drastically different is the point I'm trying to make.

14       Q.     If you could turn to page 1137 of Exhibit  
15 878, there's a question that begins on line 12, and the  
16 question reads:

17           And so I guess my question is this,  
18           since your prices that you got from  
19           these people, these fair and honest  
20           prices that you got, range from 2.25 it  
21           looks like.

22           And that was \$2.25, Mr. Fassett?

23       A.     (Mr. Fassett) I am assuming so, not knowing  
24 what he's really referring to at this point.

25       Q.     (Reading.)

1556

1 I think that was the lowest one, to  
2 about 4 bucks, and you went to 65 cents  
3 and 95 cents, did you decide, did -- was  
4 it your thought process to decide to  
5 just throw out all those prices and use  
6 your judgment?

7 Do you see that?

8 A. (Mr. Fassett) Yes, I do.

9 Q. And just to flesh that question that you were  
10 being asked in Alaska out a little bit more, isn't it  
11 the case that you conducted a survey of local  
12 contractors to develop estimates on what it would cost  
13 to deploy as a labor rate aerial cable?

14 A. (Mr. Fassett) Yes, we conducted or tried to  
15 conduct a survey with local contractors. We ended up  
16 with only one local contractor to provide us any prices  
17 at all, and then there was -- it was -- it got to be  
18 quite an issue with that particular contractor with how  
19 he provided us with the prices and what was involved.  
20 With other contractors because of the strong union  
21 environment that existed up there and the fact that they  
22 wanted to work for ACS, they wanted to work for GCI,  
23 were extremely reluctant, and we couldn't get any other  
24 prices.

25 We tried to get prices from national

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1 contractors, and again their prices had to take into  
2 consideration that we're going to ship our placing  
3 equipment, our splicing equipment, and all that up  
4 there. So the survey that we tried to do there was  
5 really not the way you would hope to competitively bid a  
6 network up there. We were very limited by that  
7 situation with the contractors and the environment where  
8 we were trying to get bids solicited for.

9 Q. Just so I understand, how many bids did you  
10 have from these contractors that ranged from \$2.25 to  
11 \$4, what's the number?

12 A. (Mr. Fassett) There was a total, if I recall  
13 correctly, I think there was a total of three  
14 contractors, one contractor that was in Alaska.

15 Q. Okay.

16 A. (Mr. Fassett) And then there was another  
17 issue that came up with that contractor as well.

18 Q. Okay. And then just to go to the answer to  
19 that question that began on line 12, you stated in  
20 response:

21 I developed the cost based on my  
22 experience and judgment, yes. Another  
23 piece was that ACS's cost was actually  
24 less than ours on some of the other  
25 fiber placements.

1558

1 Do you see that?

2 A. (Mr. Fassett) Yes, when we looked at ACS's  
3 contracts that were provided to us, we found that their  
4 cost, again realizing too that those costs were based on  
5 short volumes of work, not lump sum, not big volumes of  
6 work, small volumes of work, so we were extremely  
7 limited in that case in getting information on the same  
8 scenario that we're trying to do here in Washington.

9 Q. How many Washington state contractors did you  
10 survey to confirm that the 12 cent per foot aerial labor  
11 rate was accurate?

12 A. (Mr. Fassett) I haven't spoken to any  
13 Washington state specific contractors since the model  
14 was -- well, initially we used some contract rates that  
15 I had gotten from a survey that I had done previously,  
16 but the format of how we priced that has changed because  
17 it was I guess apparently some commissions wanted it  
18 broken down, so that's how that came about.

19 Q. And do you recall the date upon which the 12  
20 cent per foot that you're advocating here was  
21 established for purposes of use in the model?

22 A. (Mr. Fassett) No, I don't know that, I do not  
23 know that.

24 DR. GABEL: Mr. Huther, just one  
25 clarification, I think I just heard you ask about 12

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1 cents for aerial, but I thought it was for buried,  
2 because I remember earlier today Mr. Fassett referred to  
3 plowing and shooting the cables through the ground. Is  
4 the 12 cents for aerial, or is it for buried?

5 MR. HUTHER: It's for aerial.

6 Correct, Mr. Fassett?

7 MR. FASSETT: Yes, in the questioning that  
8 you asked me that was aerial but --

9 DR. GABEL: And this morning it was aerial  
10 too?

11 MR. HUTHER: Just before the lunch break,  
12 yes. Now I think he, and I don't want to put words in  
13 Mr. Fassett's mouth, but I believe in response to a  
14 question from the Chairwoman he gave other statistics  
15 for other, and I think it was buried.

16 MR. FASSETT: Well, what I spoke about was  
17 comparing the cost in a HAI model to the costs that were  
18 in Alaska, and part of that was the piggyback contract  
19 issue that I talked about, and then I was able to go  
20 back and find some notes on the installed cost, which I  
21 think is a key point. That's the total installed cost  
22 which includes exempt loadings and all that on the cost  
23 model or the costing in Alaska. And you compare that to  
24 the HAI without those loadings was a comparison on a 48  
25 fiber cable for example of \$1.60 and \$1.83 I believe.

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1 So if you pull out that exempt loading piece, we're on  
2 an apples to apples comparison. But if you try to look  
3 at just the labor component in the Hatfield the way it's  
4 broken down, you're not going to be able to make that  
5 apples to apples comparison with the pricing that was  
6 done in Alaska.

7 BY MR. HUTHER:

8 Q. Mr. Fassett, you I think made reference to a  
9 survey that you conducted many years ago with respect to  
10 some of the input assumptions that were or input values  
11 in an earlier version of the Hatfield model. Is that  
12 the survey to which you were referring earlier?

13 A. (Mr. Fassett) Yes, that's -- but that's been  
14 also continued ongoing personally to look as the  
15 opportunity to look at contracts and other stuff, so.  
16 But yes, that's the actual survey, if you will, that  
17 initially I undertook to kind of get a feel for what the  
18 appropriate costs should be.

19 Q. Right, and that survey, in the course of  
20 developing that survey, you assembled a great deal of  
21 materials that have come to be referred to in these UNE  
22 cases as the Fassett papers?

23 A. (Mr. Fassett) I guess so, that's what I hear  
24 them referred to as. They were actually just my own  
25 notes initially when I started just to do some

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1 validation, and they grew, and they are known as the  
2 Fassett papers, the Fassett documents.

3 Q. And just so the record is clear, those  
4 so-called Fassett papers are marked as Exhibit 888.  
5 They were produced as the exhibit list designates in  
6 response to Verizon Data Request Number 6-2.

7 Now one of the input values for which you  
8 conducted your survey, Mr. Fassett, had to do with pole  
9 investment; is that right?

10 A. (Mr. Fassett) The survey you're talking about  
11 in the Fassett documents?

12 Q. Yes, I'm sorry.

13 A. (Mr. Fassett) Yes, that was.

14 Q. And so what you did I believe it was in 1997,  
15 is that about right, when you conducted the survey?

16 A. (Mr. Fassett) That's when I started it, yes.

17 Q. And how long did it take to complete?

18 A. (Mr. Fassett) Well, it was kind of an ongoing  
19 process. I mean it was whenever I had the opportunity  
20 to talk to a contractor or be in a different state and  
21 try to make contact. So it was a continual process to  
22 try and update and keep -- just so that I personally as  
23 a witness would know whether, you know, the cost here is  
24 substantially different than the cost should be  
25 someplace else.

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1 Q. Referring to the Fassett papers, that is  
2 Exhibit 888, what is the time period for which those  
3 documents correspond? I understand that you may have  
4 continued to consider information received from vendors  
5 along the way, but I'm trying to confine the time period  
6 of the so-called Fassett papers.

7 A. (Mr. Fassett) I believe it was 1997.

8 Q. Okay.

9 A. (Mr. Fassett) But like I have said, I have  
10 also continued to validate and continue to validate what  
11 those numbers were.

12 Q. Okay.

13 A. (Mr. Fassett) But I haven't updated the  
14 papers, no.

15 Q. In the version of the Hatfield model that was  
16 being sponsored by AT&T and MCI in that 1997 or 1998  
17 time frame, there was an input value for pole investment  
18 that totalled, that is labor and material, totalled  
19 \$417; do you recall that?

20 A. (Mr. Fassett) Yes, that's correct.

21 Q. And that value of \$417 total pole investment  
22 continues to be the input value used in the model today,  
23 correct, the default input value?

24 A. (Mr. Fassett) That's correct, and another  
25 point on that pole investment, as I stated in my



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1 testimony, is the fact that when the FCC conducted their  
2 analysis of investments by ILEC's, I believe it was  
3 GTE's cost, your total cost, I think subject to check  
4 was \$499, there was another cost that was less than  
5 that. So in each one of those instances in the state of  
6 Washington specific to Washington, the HAI model cost  
7 for pole investment is less, so.

8 Q. I think --

9 A. (Mr. Fassett) There's no -- there would be no  
10 reason to modify that cost of \$417.

11 Q. Okay, can you turn to Exhibit 856, that is  
12 the --

13 A. (Mr. Fassett) That's my testimony, correct?

14 Q. No, I believe that that is the --

15 A. (Mr. Fassett) Oh, the Hatfield.

16 Q. -- HIP.

17 A. (Mr. Fassett) Yeah.

18 Q. On page 25 under heading 3.4, poles and  
19 conduit, you will see the calculation that yielded the  
20 \$417 value, \$417 input value that we have just been  
21 discussing, correct?

22 A. (Mr. Fassett) That's correct.

23 Q. And that \$417 value is derived from a  
24 material investment for a 40 foot class 4 treated  
25 Southern Pine utility pole of \$201, right?

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1 A. (Mr. Fassett) That's correct.

2 Q. Combined with the labor price of \$216 that  
3 would be associated with installing that pole?

4 A. (Mr. Fassett) That's correct.

5 Q. And we were talking earlier about the  
6 application of the Hatfield model's regional labor  
7 adjustment factors.

8 A. (Mr. Fassett) Mm-hm.

9 Q. And am I correct that that \$216 default value  
10 is a national value, right?

11 A. (Mr. Fassett) Yes, that's the cost that's in  
12 the model nationally.

13 Q. And then that, to determine the input value  
14 that is actually used in the version of the model filed  
15 here, you would have to apply the regional labor  
16 adjustment factor to the \$216, correct?

17 A. (Mr. Fassett) That's my understanding.

18 Correct, is that how the model does it?

19 A. (Dr. Mercer) We may have to take that subject  
20 to check. I'm not sure that labor factor gets applied  
21 to that labor component. It probably does, but I'm not  
22 sure off hand.

23 A. (Mr. Fassett) I think my understanding from  
24 when I have asked that question myself was that there's  
25 a portion of that, and I don't know how that, you know,

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1 is actually attributed directly to the labor, so that  
2 would be something we would have to check.

3 Q. Okay. But given that the regional labor  
4 adjustment factor for Washington is .92 --

5 A. (Mr. Fassett) Mm-hm.

6 Q. -- as we discussed earlier, if that factor  
7 were applied to this, the labor rate would decrease, not  
8 increase in Washington?

9 A. (Mr. Fassett) That's correct under those  
10 assumptions.

11 Q. Now likewise if we were in Alaska and we --  
12 and that regional labor adjustment factor had been  
13 applied to the \$216 value, because the regional labor  
14 adjustment factor for Alaska is 1.25, that \$216 labor  
15 rate would increase, correct?

16 A. (Mr. Fassett) That's a correct assumption.

17 Q. And if my math is right, it would increase by  
18 a factor of 25% which would get us from \$216 to about  
19 \$270; does that seem in the ball park?

20 A. (Mr. Fassett) It might be just a tad -- but  
21 approximately. I will take your --

22 Q. Well, don't --

23 A. (Mr. Fassett) -- I will take your math.

24 Q. We've already been through this with my math.  
25 There's a reason I went to law school.

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1                   If you want to calculate it just to make sure  
2 we're accurate.

3           A.     (Mr. Fassett) Yeah, it's \$270 for labor.

4           Q.     Okay.

5           A.     (Mr. Fassett) If all of that labor component  
6 is, you know, part of that regional labor, and that I  
7 don't know.

8           Q.     Right. So if the regional labor adjustment  
9 factor were applied, which you've got to get back to us  
10 on, it would produce a labor rate of \$270 to install the  
11 pole, correct?

12          A.     (Mr. Fassett) That's correct, in Alaska.

13          Q.     In Alaska, okay. Now let's go to your Alaska  
14 testimony, that's Exhibit 878.

15                   JUDGE MACE: Just to tie up a loose end, I'm  
16 going to make that a record requisition, to provide the  
17 information to you about whether or not the regional  
18 labor adjustment is applied to the labor cost of the  
19 pole.

20                   MR. HUTHER: Thank you.

21                   JUDGE MACE: And that's Number 1.

22 BY MR. HUTHER:

23          Q.     Do you have Exhibit 878 --

24          A.     (Mr. Fassett) Yes, I do.

25          Q.     -- in front of you, Mr. Fassett?

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1 A. (Mr. Fassett) Yes.

2 Q. Now in the Alaska proceeding, you --

3 A. (Mr. Fassett) What page do you want to be  
4 looking at?

5 Q. 1058. On line 19, you were asked the  
6 question:

7 Now in your pole placement price, you  
8 said \$315.77, do I have that right?

9 Do you see that there?

10 A. (Mr. Fassett) Yes, I do.

11 Q. And your answer is:

12 That's for the labor component, yes.

13 A. (Mr. Fassett) Yes.

14 Q. So in Alaska --

15 A. (Mr. Fassett) In that model. And again, I  
16 don't know without looking where we got that \$315. It  
17 may have been a small volume contract that we looked at  
18 or something specific to that particular environment.  
19 But, you know, without -- what my testimony says is what  
20 my testimony says, but I said yeah, the pole placement  
21 price is \$315.77.

22 Q. Now did you survey any vendors operating in  
23 the state of Washington to identify what they would  
24 charge to install a 40 foot class 4 southern treated  
25 Pine pole?

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1 A. (Mr. Fassett) Not recently, no.

2 Q. I think that you -- strike that.

3 You said not recently, when was the last time  
4 that you surveyed a vendor operating in Washington for  
5 the cost of installing a 40 foot class 4 treated  
6 Southern Pine utility pole?

7 A. (Mr. Fassett) Well, that would have been in  
8 1997. And a pole actually out here, there may have been  
9 a different species of pole rather than Southern Pine,  
10 but yes, it would have been in 1997 I believe was the  
11 last time I actually spoke to someone about specific  
12 pole placements in Washington.

13 Q. And how many vendors or contractors did you  
14 speak to back in 1997 that were operating in Washington  
15 when you were conducting the survey of vendors that  
16 comprised the Fassett papers?

17 A. (Mr. Fassett) I can't recall. There was  
18 several, I tried to get a hold of everybody I could that  
19 was a national contractor so I had a broad base to make  
20 my assumptions on and validations upon.

21 Q. Okay. Now if we could turn the page in  
22 Exhibit 878, 1059, do you see on line 6 you were asked  
23 the question:

24 Did any contractor from your survey --

25 That is the survey you conducted in Alaska

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1 for purposes of the Alaska proceeding.

2 -- give you results as low as 315 bucks?

3 What was your answer?

4 A. (Mr. Fassett) No, they did not. Again, we  
5 were surveying a very small number of contractors, and  
6 it was, you know, just a different situation in  
7 Anchorage, Alaska.

8 Q. It was a different situation you say, but the  
9 topography in Alaska wasn't more difficult than what you  
10 experience in the state of Washington, is it?

11 A. (Mr. Fassett) No, but there's in -- well, in  
12 Anchorage. We were just looking at Anchorage, okay. In  
13 Alaska itself there's a lot of different --

14 Q. I understand.

15 A. (Mr. Fassett) But just looking at what we  
16 were looking at in Anchorage, the big difference is the  
17 availability of contractors in the competitive  
18 environment that exists there. There's very little  
19 competitive environment for contractors to do this kind  
20 of work. And to compare Washington contract environment  
21 to Alaska as far as getting contractors to do work, it's  
22 an apples and oranges relationship simply because  
23 there's a transportation issue of equipment and a small  
24 volume of work. I mean you can't talk a contractor into  
25 going to Alaska and placing 100 poles. In the state of

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1 Washington I could go out and meet with a contractor and  
2 say I've got this job, it's going to require 100 poles,  
3 he's going to give me a much better price than I'm going  
4 to get from a contractor in Alaska, because he knows I'm  
5 only going to give him 5 or 10 poles or whatever because  
6 of the volumes of work that we're talking about and the  
7 location.

8 Q. Does the Hatfield model as filed in  
9 Washington calculate the number of poles it is assumed  
10 to replace to rebuild Verizon's network?

11 A. (Mr. Fassett) Does the model calculate the  
12 number of poles, that would be Bob could probably answer  
13 that better.

14 A. (Dr. Mercer) I'm not sure it has the number  
15 calculated per se, but you can infer it from the amount  
16 of investment in poles. I just can't remember whether  
17 the actual number shows up or just the normal investment  
18 in poles.

19 Q. So you could take the total pole investment  
20 and divide by 417 to derive the number of poles that it  
21 assumes are placed?

22 A. (Dr. Mercer) No, not quite, because it turns  
23 out that in response to the Bench request, if I can  
24 answer that in real time, the labor content does affect  
25 the labor part of the pole, so the \$216 in pole labor is



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1 knocked down by that .92 factor, so the actual total  
2 investment is going to be something less than 417.

3 Q. Okay, so --

4 A. (Dr. Mercer) But we can do it. I mean  
5 remembering that, you could then proceed the way you  
6 described.

7 Q. It would be the whatever the Washington  
8 specific pole investment input value divided by the  
9 total investment, total pole investment, correct?

10 A. (Dr. Mercer) You would have to be real  
11 careful in doing that, because poles are shared with  
12 other utilities, so when you look at the pole  
13 investment, again depending on where you look in the  
14 model, and I would need to brush up on this, but the  
15 pole investment you might be using if you're not careful  
16 could be the reduced pole investment because the  
17 investment has been shared with other utilities. So  
18 that, you know, if you want to get a number of poles,  
19 you need to take that into account properly.

20 MR. HUTHER: Could I ask as a record request  
21 for the number of poles that HM 5.3 assumes are deployed  
22 in the modeled network.

23 JUDGE MACE: That will be Record Request  
24 Number 2.

25 MR. HUTHER: Thank you.

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1 BY MR. HUTHER:

2 Q. Mr. Fassett --

3 CHAIRWOMAN SHOWALTER: You know, just there's  
4 nothing wrong with a record request, it goes to you and  
5 then you do whatever you want with it. If you want us  
6 to have it in the record, we could make it a Bench  
7 request, and that sounds like a reasonable thing to ask  
8 for, and then if you want to make something of it, we  
9 have it in the record.

10 MR. HUTHER: Thank you very much, yes, I  
11 would like for it to be in the record.

12 (Discussion off the record.)

13 JUDGE MACE: Let me indicate that Dr. Mercer  
14 has responded to what I designated as Record Request  
15 Number 1 in his earlier response to Mr. Huther's  
16 questioning, and I think I already indicated on the  
17 record, if I didn't, Bench Request Number 17 is the  
18 number of poles that are assumed to be deployed in the  
19 HAI modeled network.

20 CHAIRWOMAN SHOWALTER: In Washington.

21 JUDGE MACE: In Washington.

22 MR. HUTHER: Thank you.

23 BY MR. HUTHER:

24 Q. Mr. Fassett, the question I was asking was  
25 what have you done to ensure that in the state of

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1 Washington there are a sufficient number of contractors  
2 capable of providing and installing all of the poles  
3 that are assumed to be modeled in HM 5.3?

4 A. (Mr. Fassett) I am highly confident that  
5 there is more than enough contractors willing to come to  
6 Washington that are in -- exist in Washington, may be  
7 located in Oregon, may be located in Minnesota or  
8 wherever. There's national contractors, a number of  
9 them that specifically do this kind of work, and that's  
10 their bread and butter is doing utility type work. They  
11 would come in here and if you were doing a large volume  
12 job more than gladly bid on that. They're eager,  
13 whenever you talk to these contractors, the biggest  
14 thing you have to stretch to them is we're not really  
15 building a network, because they're all excited, they're  
16 ready to ship crews to you and everything else. So  
17 there's a very competitive market for contractors to  
18 want to go, and Washington would be no different than  
19 New York, Utah, or wherever. They're national  
20 contractors, they have bases in various states and I'm  
21 sure they have bases here.

22 Q. But these national contractors are not eager  
23 to go to Alaska?

24 A. (Mr. Fassett) Not for a small job in  
25 Anchorage. If we were building an entire network --

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1 well, they have gone up to -- some national contractors  
2 went up when they did work up on the pipeline. You're  
3 going to be plowing fiber for 800 miles, yes, that's  
4 attractive to you, you can ship crews up there, you can  
5 afford that. But if you're going to place 100 poles in  
6 Anchorage, it's not effective for you as a business  
7 person to ship crews, equipment, and all that up there  
8 to do that.

9 Q. So the network that you were modeling the  
10 cost of in Alaska consisted of 100 poles?

11 A. (Mr. Fassett) No, I'm just using that as an  
12 example, but it's a much smaller scale. We were looking  
13 at Anchorage itself, and in fact a pole cost of -- if  
14 you read farther into my testimony, you will see how we  
15 developed that. We used the formula that ACS had used  
16 in theirs, and we cut down a little bit on the labor  
17 times because they had unbelievable -- they have a labor  
18 issue up there in their company, and they had  
19 unbelievable labor people involved in that, which from  
20 my experience, the experience of the local people in  
21 Alaska that worked with me on this knew -- and we also  
22 looked at their own contracts, the contracts that were  
23 presented, and the \$350 or \$315 was well within the  
24 range of reasonableness.

25 Q. I thought you and I just discussed your

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1 testimony on page 1059 of Exhibit 878 where you  
2 indicated that none of the contractors that you surveyed  
3 provided you a figure as low as the \$315 input that you  
4 were using?

5 A. (Mr. Fassett) That's correct, because we only  
6 had one local contractor, and again there was an issue  
7 with his prices when it went farther on with the  
8 situation. But if you will read farther into my  
9 testimony down that page on 1059, you will see how I  
10 discussed how we developed that cost of \$315. And  
11 Blaine Brown is a engineer who works in Anchorage,  
12 Alaska, so we had local input into it, and we also  
13 validated with costs that GCI gets from, you know, their  
14 source contractor as a single source contractor type  
15 thing that was discussed here yesterday a little bit.  
16 But there is a short-term low volume type of work  
17 contracts, not what we're talking about here in the  
18 state of Washington.

19 Q. How many poles were assumed to be deployed in  
20 the network you were modeling in Alaska?

21 A. (Mr. Fassett) I can't tell you off the top of  
22 my head, I don't know. There wasn't that many because  
23 we were primarily looking at buried placements in the  
24 environments that we were looking at. We had looked at  
25 21 sample CBG's when we did our redesign work.

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1 JUDGE MACE: What's a CBG?

2 MR. FASSETT: A CBG is a census block group.

3 JUDGE MACE: Thank you.

4 A. (Mr. Fassett) And that was the basis in that  
5 model, and they had elected to choose 21 sample CBG's,  
6 and we actually did a design or tried to come up with a  
7 simulated design in proportion to that so that we could  
8 develop a cost.

9 BY MR. HUTHER:

10 Q. How long did you assume it would take to  
11 rebuild the network you were modeling in Alaska?

12 A. (Mr. Fassett) I don't think we made any  
13 definite assumption, but my belief was that you could  
14 build that within a year or two years, what we were  
15 talking about there, depending again on the willingness  
16 to get contractors to come up there and do the work. If  
17 they knew they could come up and work all summer and  
18 have a volume of work, you will have a, you know, you  
19 could do it in a much shorter time. But if you had to  
20 rely on local contractors up there, you could have  
21 taken, you know, substantially longer.

22 Q. How long do you assume that it will take to  
23 rebuild the network you're modeling for Verizon in  
24 Washington state?

25 A. (Mr. Fassett) I haven't made any assumptions

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1 about that.

2 Q. And in your engineering judgment, how long  
3 would it take to rebuild the network that we are  
4 modeling the cost of in Washington state?

5 A. (Mr. Fassett) Again, I would have to take a  
6 look at the entire network before I could make an  
7 educated guess on that.

8 Q. If you could return to Exhibit 856,  
9 Mr. Fassett, that is the HIP.

10 A. (Mr. Fassett) Okay.

11 Q. We're going to go back to page, well, I  
12 believe we left off on page 25, that is the input value  
13 for pole investment, if you could turn to page 26,  
14 please. There's not a lot of text contained on my page  
15 26. There is one important sentence, however, and that  
16 reads:

17 Pole data has also been recently filed  
18 by large telephone companies with the  
19 FCC.

20 Do you see that?

21 A. (Mr. Fassett) Yes, I do.

22 Q. What is this -- when was this pole data  
23 filed?

24 A. (Mr. Fassett) I believe it was in the '96,  
25 '97 time frame I believe.

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1 Q. And that in your view is still recent now  
2 that we're in 2004?

3 A. (Mr. Fassett) Yes, given that the environment  
4 that we're in, the contract environment, the  
5 competitiveness that's out there right now.

6 A. (Dr. Mercer) Let me, in case you were  
7 concerned there's something missing from that page, it's  
8 not. The three figures on the right page happened to be  
9 tied together, so they all had to print on one page, so  
10 there is nothing missing if that was your concern.

11 Q. No, no, my concern was that I knew there had  
12 been data produced back in the 1997 time frame, and I  
13 thought that was what Mr. Fassett was referring to, and  
14 then I can't help but note that the reference here  
15 suggests that it was recently filed, which led me to  
16 believe that perhaps there was some additional data that  
17 I had not been aware of that had been relied upon to set  
18 this input value.

19 A. (Mr. Fassett) Well, to my knowledge that's  
20 the latest recent national data for that that the FCC  
21 has actually published or has available, so to my  
22 knowledge it's the latest again national information  
23 that's available.

24 Q. There are a great many other input values  
25 contained in the HIP that were based on the engineering



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1 judgment of either you or Mr. Donovan or other members  
2 of the Hatfield model engineering team, correct?

3 A. (Mr. Fassett) In part. As explained I think  
4 in the HIP and in our testimony, and Bob touched on it a  
5 little earlier, all of the input values and assumptions,  
6 the model -- I have been involved with the model since  
7 1996 in numerous dockets. We have been challenged on  
8 different input values and assumptions, we have reviewed  
9 them, we have modified some that were legitimate, and so  
10 it's not just based on our expert opinion.

11 Our expert opinion, there was a number of us,  
12 personally I have been involved in the business now 34  
13 years, and others comparable, but that wasn't the only  
14 basis for those input values and assumptions. It's been  
15 a whole conglomerate of different analysis and processes  
16 that support those documents. And even, as I stated in  
17 my summary, Verizon's own engineering documents and  
18 other data that's been -- was produced in this docket  
19 have supported those input values and assumptions.

20 Q. Just a couple more questions, Mr. Fassett.  
21 If I could ask you to turn to Exhibit 879, this is a  
22 different day of the Alaska hearing transcript than what  
23 you have been looking at earlier. Do you have that in  
24 front of you, Mr. Fassett?

25 A. (Mr. Fassett) What page are you referring me

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1 to?

2 Q. Well, the exhibit right now --

3 A. (Mr. Fassett) Yeah, I have the exhibit.

4 Q. Let's go to page 1233, and I find on lines 2  
5 and 3 of that page a reference that I recall seeing  
6 elsewhere in your testimony, and I'm wondering if this  
7 doesn't refresh your recollection as to how long you  
8 assumed it was going to take to rebuild the network that  
9 you were modeling the costs of in Alaska. And on line 2  
10 there it says:

11 Did you consider that your two to three  
12 years, so they're work -- the teams are  
13 working May through September a 24 hour  
14 schedule?

15 Do you see that?

16 A. (Mr. Fassett) Yes, I do.

17 Q. This is the one reference I could find here,  
18 and I realize that has -- that's in the form of a  
19 question from counsel, but were you assuming a two to  
20 three year rebuild schedule?

21 A. (Mr. Fassett) Probably, you know, looking at  
22 it now, probably that's what we had assumed looking at  
23 the CBG's that we were talking about, again the 25 or 21  
24 sample CBG's in the Anchorage area.

25 MR. HUTHER: I have nothing further, thank

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1 you very much, Mr. Fassett and Dr. Mercer.

2 JUDGE MACE: Dr. Gabel.

3

4 E X A M I N A T I O N

5 BY DR. GABEL:

6 Q. Mr. Fassett, I would like to begin with a  
7 discussion of the cost of aerial fiber cable, which  
8 Mr. Huther has been asking you about. I was trying to  
9 get a sense when I was looking through Exhibit 856,  
10 that's the HIP.

11 A. (Mr. Fassett) HIP.

12 Q. At pages 13 and 14, if I add up all of the  
13 components, what is the cost per foot for putting in a  
14 12 tube aerial fiber cable, because I would like to walk  
15 you through the steps and tell me if I'm missing  
16 something.

17 A. (Mr. Fassett) Just a minute, I'm trying to  
18 catch up to you here.

19 Q. Okay?

20 A. (Mr. Fassett) Okay, go ahead.

21 Q. At page 13 we start off with a material price  
22 of 59 cents per square foot; is that correct?

23 A. (Mr. Fassett) Yes, for the 12 fibers, that's  
24 what's in the Hatfield model.

25 Q. Then at the bottom of the table there's a 3

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1 cents; what does the 3 cents represent?

2 A. (Dr. Mercer) Can I answer that?

3 Q. Yes.

4 A. (Dr. Mercer) Okay, that is a calculation  
5 that's actually completely separate from the one that's  
6 calculating the investment per foot. It's used when we  
7 are trying to look at the optimization of fiber versus  
8 copper feeder. You don't at that point know how big  
9 cables are going to be at the point you're doing that  
10 calculation, so you needed a, you know, a good average  
11 number cost per strand foot to be able to do that life  
12 cycle analysis of cost. So it's really used for a  
13 completely different purpose, although it's supposed to  
14 somehow be representative on the average what does a  
15 fiber cable cost before you really know how big the  
16 cables are going to be.

17 Q. All right.

18 Then, Mr. Fassett, turning to page 14, we  
19 need to add on engineering cost?

20 A. (Mr. Fassett) Yes.

21 Q. And what you have is that if we're -- the  
22 engineer's workday is 8 hours, his pay rate is \$60 per  
23 hour, the assumption is that the engineer could lay out  
24 10,000 feet per day?

25 A. (Mr. Fassett) Yes, of fiber.

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1 Q. And then we also need to add in the minutes  
2 per splice engineered. Now am I correct we could  
3 restate all of that on a per foot basis by doing \$8, I'm  
4 sorry, 8 hours times \$60 divided by 10,000 without  
5 taking into account the splice?

6 A. (Mr. Fassett) Yes, that would be correct.

7 Q. Okay. And could you do that calculation?

8 A. (Mr. Fassett) That comes to 4.8 cents per  
9 foot.

10 Q. Okay. And then if we add on the splice, how  
11 much more would that be, you would -- am I correct you  
12 assume that a splice is every 6,000 feet?

13 A. (Mr. Fassett) Yes, that's correct in fiber,  
14 and so that would be, let's see, we've got 1/6 of -- so  
15 we've got \$10 per splice.

16 Q. No, we have 10 minutes per splice.

17 A. (Mr. Fassett) 10 minutes per splice, but  
18 that, with a 60 labor figure, that would amount to \$10,  
19 correct?

20 A. (Dr. Mercer) Yeah, that's right.

21 A. (Mr. Fassett) That's right, it would be \$10,  
22 so that would be on a per foot basis if you broke that  
23 down to a per foot basis it would be a .0001.

24 Q. So basically we're maybe 4.8 or 4.9 cents  
25 just for --

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1 A. (Mr. Fassett) Just under 5 for that.

2 Q. Okay. So for engineering we're adding, to  
3 the 59 cents we're adding about 4.9 cents?

4 A. (Mr. Fassett) That's correct.

5 Q. Okay. Then we get to the installation cost,  
6 which is in section 2.6 at page 14. Here am I correct  
7 that we have two technicians, each being paid \$60 per  
8 hour and working for 8 hours in a day?

9 A. (Mr. Fassett) That's correct.

10 Q. And you assume that in a day they can install  
11 8,000 foot of cable?

12 A. (Mr. Fassett) That's correct, 8,000 feet of  
13 fiber cable.

14 Q. So am I -- could you turn these numbers into  
15 a per foot cost?

16 A. (Mr. Fassett) That's the 12 cents per foot.

17 Q. All right, that's the 12 cents per foot. So  
18 if we add these three numbers together, 59 cents for the  
19 material, about 5 cents or less for the engineering, and  
20 12 cents for installation, we're at a little bit less  
21 than 80 cents per foot; is that correct?

22 A. (Mr. Fassett) That would be correct.

23 Q. Is there anything else that would be added on  
24 in order to get the total equipped, installed, and then  
25 furnished cost of installing a 12 strand fiber cable?

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1           A.     (Mr. Fassett) In the Hatfield model no, there  
2 would not be. The exempt materials there would be, you  
3 know, part of the, in this particular model, are part of  
4 that labor rate.

5           Q.     All right. Now have you compared your cost  
6 estimates with the aerial equipped, furnished, and  
7 installed equipment in the FCC's universal service  
8 model?

9           A.     (Mr. Fassett) Yes, I have, I can't recall  
10 exactly what they --

11          Q.     Well, if you will accept subject to check  
12 that if you go to the USF order of the Federal  
13 Communications Commissions, the input order, the Tenth  
14 Report and Order, in Appendix A the cost per foot for  
15 aerial 12 strand is \$1.50. Could you provide your  
16 expert opinion about why the FCC ended up with a number  
17 which is almost twice as high as your number?

18          A.     (Mr. Fassett) I would have to look at how  
19 they developed that number, what was the -- was the  
20 material cost the same and what other factors were in  
21 there to make an apples to apples comparison. If I knew  
22 that the -- if the material cost was exactly the same,  
23 then again I would have to see where the differences  
24 were in that.

25          Q.     All right. What I now want to do is run

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1 through your rebuttal testimony, and then I will turn to  
2 some questions for Mr. Mercer, so. But I would like to  
3 go actually to your reply testimony, which is Exhibit  
4 956.

5 A. (Mr. Fassett) Okay.

6 Q. At page 11.

7 A. (Mr. Fassett) Okay.

8 Q. Lines 17 and 18. I'm a little confused about  
9 what's the difference between a secondary system and the  
10 distribution area, are they synonymous?

11 A. (Mr. Fassett) They are synonymous. It's like  
12 when we do the cable facilities we'll have a F1 facility  
13 which is known as the feeder facility from the central  
14 office to the SAI, and then in -- this is the way FAC's  
15 and some of those assignments are, then the facility  
16 from the SAI to the customer locations, F2, and in this  
17 document which is in that particular BSP, it refers to  
18 the distribution as a secondary.

19 Q. Okay.

20 A. (Mr. Fassett) And that's the best explanation  
21 I can provide for that.

22 Q. All right, you just used two acronyms, and  
23 could you define them for the record, FAC's and BSP?

24 A. (Mr. Fassett) FAC's is facilities assignment  
25 -- I can't tell you what the last two parts are right



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1 now.

2 JUDGE MACE: Is it F-A-C-S.

3 A. (Mr. Fassett) It's F-A-C-S.

4 Q. And then the second acronym is BSP?

5 A. (Mr. Fassett) BSP is the Bell System

6 Practice. It's the group of standards and practices

7 that have been throughout the industry ever since it

8 actually began.

9 Q. Now, Mr. Fassett, would you now turn to page  
10 12, line 11 and line 10 also, you state:

11 Planning parameters permit three to five

12 DA's.

13 Distribution areas?

14 A. (Mr. Fassett) That's correct.

15 Q. (Reading.)

16 To be considered as a CSA or carrier

17 serving area.

18 Within the Hatfield model, and maybe this is

19 a question for Dr. Mercer, do you have three to five

20 distribution areas assigned to a carrier serving area,

21 or is there a one to one match?

22 A. (Dr. Mercer) There is a one to one match.

23 There was an issue about that in the proceeding because

24 the -- at one point in the California proceeding we made

25 it possible to have multiple, I may get my acronyms

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1 backwards here, but littler areas, DA's, and the way  
2 that was done is that you could limit the size of an  
3 SAI, and therefore you could force a serving area to be  
4 broken up into multiple pieces.

5 We did not implement that in the model. It  
6 could be implemented in the model, but we still are of  
7 the opinion, and I believe the outside plant team  
8 advised us on this, that this one to one correspondence  
9 was sufficient. And the confusion was that we described  
10 it as if it was available and made a parameter available  
11 that looked like you could set the SAI size. And then  
12 when it had no effect, the Verizon witnesses, you know,  
13 naturally asked why, and they said because it actually  
14 is not implemented in the model.

15 Q. And Mr. Fassett's testimony at page 12, he  
16 says planning parameters permit from three to five DA's,  
17 and maybe I misinterpreted this, but I thought he was  
18 conveying that this was the convention, and it seems to  
19 be from your response, Dr. Mercer, you're saying either  
20 I misinterpreted this testimony, it's not the  
21 convention, or you're designing a network which isn't in  
22 line with the engineering conventions of the industry.

23 A. (Dr. Mercer) Again I may have to turn to  
24 Mr. Fassett to remind me of the history of this, but at  
25 the time the outside plant team was advising the

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1 development of the HAI model, if I'm remembering right  
2 why we did that and I believe I am, I thought the  
3 outside plant team had said the way we were designing  
4 this was sufficient.

5 JUDGE MACE: Can you slow down just a little  
6 bit, please.

7 A. (Dr. Mercer) Just to adjust a little bit to  
8 that, what I'm saying here is that you've got three to  
9 five distribution areas that you could combine into a  
10 carrier serving area so that you're going to feed that  
11 area, that combined area now, with one digital loop  
12 carrier system rather than have, you know, you can do  
13 that according to the parameters without having to put a  
14 single digital loop carrier system in each one of those  
15 three to five distribution areas. And that's the point  
16 in an efficient network, and that's how carrier serving  
17 concept is designed.

18 Q. Mr. Fassett, please turn to page 16, line 6.  
19 Here you're discussing the sharing of aerial structure  
20 with other utilities; is that correct?

21 A. (Mr. Fassett) That's correct, and I think  
22 that it's -- to get a clear understanding of what we're  
23 saying here, if you look at a pole structure, the pole  
24 is essentially divided between high voltage providers,  
25 which is the power company mainly, the electric company,

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1 and the low voltage providers which is the cable TV  
2 company, it's the telephone company, it could be a  
3 private company that wants to put something on there for  
4 their own use, but that's the lower portion of the pole.

5           And what I'm saying is that the 25% of that  
6 low voltage or the total cost of the pole being that the  
7 low voltage is usually divided up to be 40% to 50% of  
8 the total cost, so in other words you've got a -- let's  
9 just say you've got a \$10 pole and that 50% to 60% of  
10 that pole cost belongs or goes to the power company or  
11 high voltage users, the remaining 40% to 50% belongs to  
12 the low voltage providers, which includes the telephone  
13 company and the cable TV company and those other  
14 instances. So what I'm saying here is that the 25% or  
15 less of that pole structure attributable to the  
16 telephone company is -- that's what I -- the point that  
17 I'm making of the total structure cost.

18           Q.     Are you aware, Mr. Fassett, of testimony in  
19 this proceeding that addresses the actual level of  
20 payments by cable television companies when they hang  
21 their cables on poles?

22           A.     (Mr. Fassett) Yes, I have seen testimony to  
23 that about the attachment fees that they pay.

24           Q.     And is it your understanding that the  
25 attachment fee paid by a cable company would be

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1 essentially 25% of the cost, or is it less?

2 A. (Mr. Fassett) A lot of cases it's less than  
3 that, because cable TV companies traditionally were  
4 given lower access or encouraged to provide cable  
5 facilities, so the attachment fees were less. But on a  
6 going forward basis, that's probably not going to be  
7 totally true. And in a lot of cases, joint pole  
8 agreements are structured so that they actually pay an  
9 attachment, or they own part of the pole in some  
10 instances. But yes, there are attachment fees for cable  
11 TV companies that would be less than the 25%, if you  
12 will.

13 Q. All right. Now you're suggesting that in the  
14 future that will be different, and why is that?

15 A. (Mr. Fassett) Well, because --

16 Q. Why might that be the case?

17 A. (Mr. Fassett) That might be the case in the  
18 future because you've got cable TV companies now are  
19 providing Internet services, providing a lot of other  
20 services. And besides the cable TV company, there's  
21 other providers that would be on those poles. We're not  
22 just saying that it's strictly the cable TV company. So  
23 there's a magnitude of possibilities that are there, and  
24 there's a lot of those that currently exist.

25 Q. Staying on that page moving down to lines 14

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1 to 16, you're talking about different methods of  
2 plowing, and you refer to spider plows at line 16. Are  
3 the cost of these types of plows reflected in the  
4 Hatfield model, and if so, how could we validate that  
5 that is the case?

6 A. (Mr. Fassett) Well, the cost of plowing is a,  
7 that we have got in the Hatfield model, is based on  
8 contractors giving us prices. A lot of contractors have  
9 spider plows, they have multishooted plows, which means  
10 that the plow itself has a capability of placing more  
11 than one facility, more than one cable at a time, more  
12 than one interduct. And by shoots, that's what the  
13 piece of equipment that goes into the ground, and there  
14 were some pictures handed out the other day that showed  
15 actually a, well, I don't know if it had a multishoot on  
16 it, there was another picture of a spider plow, and  
17 that's actually a plow that's pulled, and you can do up  
18 to 12 interducts with that or 12 fiber facilities in one  
19 operation.

20 So the prices within the Hatfield model are  
21 based on contractor prices, not specific equipment. We  
22 don't specify that this is so much for this type of plow  
23 and so much for that type of plow.

24 Q. Two more questions, Mr. Fassett. First I  
25 would like to ask you to turn back to page 14 of your

1593

1 reply testimony. Starting at line 1 you're discussing  
2 the degree to which the Hatfield model assumes that  
3 cables larger in size, copper cables larger in size than  
4 2,700 pairs are deployed in the Hatfield model. Were  
5 you in the room yesterday when Verizon cross examined  
6 the Hatfield Verizon panel on this issue?

7 A. (Mr. Fassett) Yes, I believe I was here.

8 Q. And there was an exhibit that showed that  
9 cables larger than 2,700 pairs were used within the  
10 Hatfield model?

11 A. (Mr. Fassett) Yes.

12 Q. Okay. Could you explain why that's the case?

13 A. (Mr. Fassett) Okay, first I need to explain  
14 how plant accounting works. Just because it's a 4,200  
15 pair cable doesn't mean that it's placed on, or just  
16 because it's an aerial cable and in this case that they  
17 were referencing a 4,200 pair cable, doesn't mean that  
18 it's physically placed on pole structure.

19 Plant accounting, if you had an underground  
20 route let's say going in this direction and you've got  
21 some buildings or maybe you actually did ultimately go  
22 to a pole section over here, the point, the splice point  
23 at which that lateral cable extends over to, and maybe  
24 it goes up a pole, maybe it goes into a building, but if  
25 that is -- ends up being like a block cable or into a

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1 riser into a building, that cable accounting is actually  
2 the aerial account. The same would happen with buried.  
3 If you had an underground cable going down through in  
4 conduit and it came out on a side leg and went to buried  
5 side legs down through, whether it was either plowed or  
6 trenched, the point of change from a plant accounts  
7 perspective is the point at which that splice leaves  
8 that manhole, if you will, if it's underground. So  
9 that's number one.

10           And the -- a lot of the cables that were in  
11 question yesterday would fall or most of the cables I  
12 would assume in all of them would fall into that type of  
13 bracket, that it's the accounting practice that drove it  
14 to aerial and the fact that you still do not have -- I  
15 agree you do not have pole structure, you're not going  
16 to put 4,200 cables on aerial pole structure. You're  
17 just not going to do that.

18           Q.     My last question, Mr. Fassett, is you have  
19 made recommendations on the topic of structure sharing.  
20 Your recommendations are, am I correct, they're generic  
21 to Alaska or any state where you may be testifying, your  
22 recommendations here wouldn't be different than your  
23 recommendations in California or Alaska?

24           A.     (Mr. Fassett) Well, they may have been a  
25 little different in Alaska just because the environment



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1 we were looking at up there. But as I have looked at  
2 like Washington in this state, I don't see any reason  
3 why there would be any difference here in looking at  
4 joint pole agreements, looking at the structure sharing  
5 as far as feeder and distribution. And even Verizon's  
6 own documentation in this thing, in this proceeding,  
7 indicates that they actually share structure between  
8 feeder and distribution. So there's no reason to  
9 dispute what the structure sharing would be applicable  
10 to in the state of Washington.

11 Q. Okay. And what is applicable to Washington,  
12 what have you done in terms of surveying Verizon's  
13 facilities in Washington to see if the assumptions that  
14 you had made are applicable to Washington?

15 A. (Mr. Fassett) And I don't know whether I was  
16 exactly in Verizon's territory all the while, but I was  
17 probably in part of a mixed bag between U S West or  
18 Qwest and Verizon's, but I have actually been around and  
19 looked at the facilities within the state of Washington.  
20 I went out to, and this was I'm going to say back in '98  
21 I believe it was, '97, '98, anyway went out and looked,  
22 and there's no major change that I am aware of.

23 Q. Okay.

24 Dr. Mercer, I would like to ask you to turn  
25 to your Exhibit 861, your reply testimony.

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1           A.     (Dr. Mercer) Okay.

2           Q.     Let me just begin first with one or two  
3 preliminary questions.  At times in your testimony you  
4 -- I believe there's references to strand distances, and  
5 I think you defined it this morning, but could you  
6 define the term again?

7           A.     (Dr. Mercer) Okay.  In the process of  
8 producing the cluster database, in the process of  
9 producing the cluster database, TNS measures the amount  
10 of route distance that's required to connect the  
11 customers where they're located to each other and back  
12 to the serving area interface, which is at the centroid  
13 as they have defined it, so that the strand distance is  
14 the number they produce.  And it appears in the cluster  
15 database, and it represents the connectivity basically  
16 or the route miles required to connect customers to each  
17 other.

18                         As per our instructions, when they are  
19 running from one customer to another, they do that on a  
20 right angle route basis in the right angle coordinate  
21 system that they have used so that it's not a true  
22 minimum distance but has extra distance in it to reflect  
23 the fact that, you know, you can't cut across roofs,  
24 beds, and yards and hallways and things like that.

25                         I might correct, there was some confusion

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1 yesterday attributed -- and it was attributed to me as  
2 to what I said that the effect of that right angle  
3 routing was, this may be a good point to clarify that.  
4 It turns out on the average, if all angles are equally  
5 likely, it adds 27% to the routing distance. That's the  
6 ratio of 4 divided by pi it turns out, and it just comes  
7 out that way from calculus but -- so that effect is a  
8 27% effect. I think Mr. Turner had talked about the  
9 square root of 2 at one point, that's if you had a 45  
10 degree triangle, the sum of the two sides is equal to 1.  
11 -- well, it's equal to the square root of 2 times the  
12 hypotenuse, but on the average across all angles it's a  
13 27% effect.

14           So to get back to the main -- so the strand  
15 distance is just that amount of connectivity or route  
16 miles required to connect all customer locations to each  
17 other and the SAI on a right angle basis.

18       Q.     And in your last sentence you said it's  
19 strand or route miles, so I can think of those two terms  
20 as being synonymous?

21       A.     (Dr. Mercer) Yes, the strand distance is just  
22 the name that has been given to it, and it really  
23 represents the amount of route miles you require in your  
24 distribution plant to connect those customers.

25       Q.     Okay. Now on this topic, Dr. Mercer, I would

1598

1 like to ask you to turn to Exhibit 611, this is the  
2 exhibit that was discussed yesterday with the Hatfield  
3 panel. This is the seven maps which were showing how  
4 the Hatfield model estimates the loop facilities for  
5 Richmond Beach.

6 A. (Dr. Mercer) I think it's coming.

7 Okay.

8 Q. So when the strand distance is calculated, is  
9 it done using the layout of customers that we see at  
10 page 1?

11 A. (Dr. Mercer) Yes, although it's done on a  
12 cluster by cluster basis. So this is a separate  
13 calculation in each cluster, which means you're better  
14 off looking at the second picture where you can see the  
15 color coded clusters. And, you know, for instance if I  
16 look at that yellow cluster in the upper right, there  
17 would be a strand distance for that cluster which is the  
18 amount of cable required to connect those customers.

19 Q. There was some discussion yesterday about if  
20 you have the actual customer locations, there was a  
21 suggestion that maybe that's what should have been used.  
22 Why didn't you stop at page 2 after the customers had  
23 been put into clusters; why did you proceed to  
24 manipulate the data in the way in which you do in slides  
25 3 through 7?

1599

1           A.     (Dr. Mercer) Because it introduces a level of  
2 complexity in the way you would then define a spanning  
3 tree that we did not believe was warranted by the gain  
4 that you get compared to using the strand distance. The  
5 approach you're suggesting is the one that's used in the  
6 FCC model. As I say, in my mind it's complex and  
7 doesn't yield more than having that strand distance  
8 available to you, because the strand distance is  
9 effectively producing that same effect.

10          Q.     Just to make sure that the record is clear  
11 then, going back to your testimony, this is Exhibit 861  
12 at page 26, you discuss the strand distance  
13 normalization option. Am I correct you use that option  
14 in this filing?

15          A.     (Dr. Mercer) Yes. It wasn't, just to relate  
16 this to numbers, until last night with the strand  
17 normalization turned on, it was producing a \$7.64 route  
18 rate, and after correcting that strand, the use of that  
19 strand distance, which I need to emphasize was not a  
20 matter of having the strand distance recalculated. I  
21 mean TNS did not have to do anything. We had subtracted  
22 drop distances from the strand distance, and that was  
23 the mistake. So the correction was internal to the  
24 model, not a matter of having TNS do a new strand  
25 distance. But anyhow, that's the number that brings the

1600

1 dollar -- brings the amount up to \$8.50. If you run the  
2 model with the strand normalization turned off, which is  
3 a user option, then you produce a loop rate I believe  
4 it's \$8.18.

5 Q. Now with the normalization, strand distance  
6 normalization option turned on, and now, I'm sorry,  
7 turning to page 8 of this testimony at lines 18 and 19,  
8 you're representing Mr. Dippon's testimony that your  
9 model is producing more route miles or more strand miles  
10 than the Verizon model; is that correct?

11 A. (Dr. Mercer) Yes.

12 Q. Okay.

13 A. (Dr. Mercer) I should say I have not  
14 independently checked that. I am citing Mr. Dippon here  
15 and believe that since he's drawn pictures correctly and  
16 the like that that is a correct calculation.

17 Q. Then I think I know the answer to this  
18 question, I'm going to ask it. Dr. Tardiff had included  
19 in his May testimony a footnote that was discussed  
20 during yesterday's hearing showing that in low density  
21 areas the distribution distances produced by the  
22 Hatfield model were greater than those for the Verizon  
23 model, but in the low density areas that Verizon, no,  
24 I'm sorry, thank you, but in the high density areas the  
25 distribution distance that is produced by the Hatfield

1601

1 model were less than in the Verizon model. Are you  
2 familiar with that footnote?

3 A. (Dr. Mercer) I am.

4 Q. So have you made any comparison by density  
5 zone on route mile or strand distance?

6 A. (Dr. Mercer) No, I have not, and I would  
7 mention that as Mr. Huther recognized and pointed out  
8 yesterday, when you now redo those kinds of analysis  
9 that Dr. Tardiff did, the story will presumably be quite  
10 different. So I think you will not -- I'm not sure it  
11 will make that story go away, but it will change it.  
12 And the reason I say that is remember the error that we  
13 made is that we were subtracting some number of drop  
14 distances, and the some number was the number of lines  
15 or the number of premises times a geocoding rate. So in  
16 populated high density clusters where you have a lot  
17 more customer locations, we were making a bigger  
18 correction. With that error corrected and we're not  
19 taking out drop distance, that picture will shift. I  
20 don't know by how much, but that picture will change,  
21 but I have not done such a route comparison.

22 DR. GABEL: Dr. Mercer, as a request from the  
23 Bench, can you undertake a comparison using the revised  
24 version of the model, the version that you submitted  
25 today, will you compare by density zones both the route

1602

1 or strand mile distances as well as the loop length  
2 distances by density zone, and the comparison would be  
3 between your numbers and those contained in the Verizon  
4 model.

5 DR. MERCER: And you wanted two comparisons  
6 did you say?

7 DR. GABEL: Yes, one would be the route  
8 miles, and the other would be the loop length distance.

9 DR. MERCER: Yes.

10 JUDGE MACE: And do you want a comparison  
11 between Dr. Mercer's --

12 DR. GABEL: Revised --

13 JUDGE MACE: -- revised HAI?

14 DR. GABEL: Right, and to compare that with  
15 the VzCost numbers by density zone.

16 DR. MERCER: The only caveat I have is that I  
17 may be wrong, I don't remember in Dr. Tardiff's  
18 testimony that he produced the loop lengths. I know the  
19 table you're talking about before is the route model  
20 comparison, we certainly have the numbers we need for  
21 that. Loop length, I mean I assume I can find somebody  
22 who can get that from VzLoop if it's not already in his  
23 testimony.

24 CHAIRWOMAN SHOWALTER: I need to interrupt  
25 here. We really can not have people in the audience



1603

1 making motions. It's not on the record and it's not  
2 appropriate. If you need to talk with somebody you can  
3 talk through your counsel or someone else.

4 MR. TUCEK: Sorry, I was just trying to  
5 indicate --

6 CHAIRWOMAN SHOWALTER: Well, you can not  
7 participate except through your attorney.

8 DR. GABEL: Dr. Mercer, as a follow up, I  
9 think you're correct that Dr. Tardiff had distribution  
10 length comparison, not loop length comparison, so if you  
11 could do route mile, distribution, and then if it is  
12 also possible to do loop length comparison by density  
13 zone, also provide that information?

14 DR. MERCER: Okay.

15 JUDGE MACE: We'll take a 15 minute recess.

16 (Discussion off the record.)

17 JUDGE MACE: If I didn't indicate it, that  
18 will be Bench Request 18.

19 (Recess taken.)

20 JUDGE MACE: Dr. Gabel, you had some  
21 additional questions.

22 BY DR. GABEL:

23 Q. Returning, Dr. Mercer, if we could return to  
24 Exhibit 861.

25 A. (Dr. Mercer) Okay.

1604

1 Q. Page 53.

2 A. (Dr. Mercer) Yes.

3 Q. Starting at line 11 you have a discussion  
4 about modeling to lots rather than to individual  
5 locations. Could you explain what is the difference  
6 between a lot and an individual location and how that  
7 would affect your cost estimates.

8 A. (Dr. Mercer) Okay, I will do it in the case  
9 of a cluster with not very many lines in it since that's  
10 the case where the words here make a difference. If I  
11 have a -- when I run backbone and branch cable in the  
12 model, I run it vertically until it's within one lot  
13 depth of the top of the rectangle, and then the branch  
14 cable runs over to within one lot width of the edge of  
15 the rectangle. And if I have few lines in a cluster, I  
16 may be dividing that cluster only a few times. And so  
17 when I stop one lot depth short and one lot depth wide,  
18 I may be stopping a long way or, you know, a significant  
19 distance from the boundary of the rectangle.

20 Whereas in reality you may expect there to be  
21 a customer either at or close to the corner of the  
22 rectangle, because that's, you know, ultimately the  
23 rectangles are representing the cluster shapes, and the  
24 cluster shapes were originally drawn, their vertices are  
25 presumably at or near where a customer is.

1605

1                   So my reason for emphasizing or why we talk  
2 about the lots being uniform is those uniform lots can  
3 still leave the parent customers being pretty far from  
4 the border, whereas in reality they may be closer to the  
5 border than that would -- than this calculation would  
6 suggest.

7                   And that was why the FCC originally asked for  
8 something like the strand. I have almost forgotten the  
9 history a little bit about whether they literally said  
10 we had to do some normalization, I think they may have.  
11 They were concerned that in those rural areas with  
12 clusters with not very many lines that we were not  
13 getting enough route miles. And sure enough in those  
14 rural areas, you will -- the strand normalization will  
15 often be greater than 1, meaning that you were adding  
16 some amount of cable.

17                   But as I mentioned this morning in response  
18 to a question Mr. Huther asked, I am also seeing many  
19 cases where the strand distance can be greater than 1,  
20 because in that particular cluster the assumption that  
21 lots are laid out uniformly, whatever size they are, may  
22 not adequately represent cases where roads turn an odd  
23 way or, you know, there are a bunch of roads closer  
24 together or something like that. So you may also have  
25 cases where you need more strand distance or more route

1606

1 miles than the uniform lot distribution would suggest  
2 you need.

3           And that's why we do the strand normalization  
4 is to come up with where the real -- the real amount of  
5 cable needed to connect the customers.

6           Q.     Dr. Mercer, does the Hatfield model have an  
7 option that would allow the user to change the maximum  
8 copper length from 18 kilofeet to 15 kilofeet or 12  
9 kilofeet?

10          A.     (Dr. Mercer) Yes, it does.

11          Q.     All right. In order to change the maximum  
12 length of the copper, does the data need to be  
13 reclustered?

14          A.     (Dr. Mercer) No, it does not. You might  
15 argue that if you did recluster with say a 12,000 foot  
16 limit, you might theoretically say, well, it leads to  
17 more efficient lots, I mean clusters or something like  
18 that, but the model is self contained in that sense. If  
19 you change let's say to 12,000 feet, the model will now  
20 check with the clusters just like they were, do I now  
21 exceed 12,000 feet in going from the SAI out to the  
22 edges of the cluster, and if so it splits the cluster in  
23 one or both dimensions and creates subclusters, mandates  
24 the use of fiber feeder in that point because if you're  
25 in trouble distancewise, you obviously need to get fiber

1607

1 at least as far as the SAI. So you will come out to the  
2 original SAI, and then you will continue fiber to the  
3 middle of the two or four, maybe more, but usually two  
4 or four subdivided clusters. And from that point you  
5 now will have less than your new maximum, so that will  
6 -- that works.

7 Q. Prior to the break I was asking you about the  
8 comparison between the route miles between Hatfield and  
9 Verizon loop, also loop length estimates or distribution  
10 length estimates, the difference between the Hatfield  
11 model and VzLoop. In both cases your testimony and  
12 Mr. -- where you relied on Mr. Dippon shows that you're  
13 coming out with longer lengths, and just I would like to  
14 ask for your interpretation on why your approach to  
15 modeling would result in longer route miles and  
16 distribution lengths than the Verizon, and I would like  
17 you to especially focus on route miles.

18 A. (Dr. Mercer) Okay, the reason that we believe  
19 the route miles come out longer is because of this  
20 conservative estimate where we do all right angle  
21 routing. There is no air line miles because when we lay  
22 out feeder, the feeder goes out from the office along a  
23 certain north, east, south, west direction. The  
24 subfeeders branch off of that at right angles, so you  
25 always get to the SAI on a right angle. And then when

1608

1 you're -- even before the strand normalization inside  
2 the cluster you're running a backbone in one direction  
3 and a branch at right angles, so all the paths out to  
4 customers are done at right angles. And then when you  
5 do strand normalization you're normalizing to a strand  
6 distance that has been calculated with right angle  
7 connections between the customers.

8           As a result, every place you are throwing in  
9 this factor that essentially says to be conservative  
10 because there are these complaints that over the years  
11 that have said when we weren't doing this that we  
12 weren't reflecting objects, bridges, highways, lakes,  
13 whatever. The intent of this angle, of this routing on  
14 the average is to add in distance, and I believe that's  
15 the primary effect that's going on.

16       Q.    My last question, I'm going to end with an  
17 open end question as I often do with the witnesses, and  
18 that is, in this proceeding we have been -- we have  
19 learned that one of the primary differences between the  
20 Hatfield model and VzLoop is that VzLoop works with the  
21 existing location of pedestals and serving area  
22 interfaces, and you do not do that. Why do you think  
23 it's appropriate to ignore the current locations of the  
24 serving area interfaces and pedestals?

25       A.    (Dr. Mercer) Because -- and I'm going to have

1609

1 to answer obviously as a non-economist, so please  
2 forgive me, I can do 4 over pi.

3 I understand the idea of TELRIC when it was  
4 first developed was that you want to represent the costs  
5 that would be incurred by a new efficient carrier coming  
6 into the area and serving it. Whatever mistakes were  
7 made like distribution terminals placed in a way that  
8 the customers didn't really grow up there, they were off  
9 to one side of it or they were further away or whatever,  
10 you're now, if you use those existing locations, you're  
11 capturing the network the way it would have been built  
12 if it had unfolded the way the telephone company  
13 engineers did, but TELRIC says that an efficient carrier  
14 entering the market would design to the network where it  
15 was. So I believe that in a way that you can never  
16 quantify when you use embedded network configurations  
17 just like when you use embedded costs, you're too much  
18 running the danger that you're capturing that network  
19 with a -- with all of the failings that it may have and  
20 the flaws it may have and not capturing what a new  
21 efficient entrant would do.

22 Now Dr. Tardiff has often criticized, used  
23 the term yesterday, plopping the new network down.  
24 Plopping the network down says for instance often a  
25 distribution route has to be served by two cables,

1610

1 because if I put in one and then it wasn't big enough, I  
2 put in a second. But if you listen to the discussion by  
3 Verizon witnesses yesterday, they also put one cable in  
4 their network. So even, you know, if you're  
5 theoretically going to argue that's the wrong thing to  
6 do, TELRIC has too efficient a criteria. When it comes  
7 to comparing the two models, both models are doing the  
8 same thing. And I have to, again I'm speaking as a  
9 non-economist, my understanding is that's the TELRIC  
10 standard, because the efficient entrant will put in one  
11 cable, not two cables, not multiple cables.

12 So I think that's the big difference is that  
13 HAI says take the customer locations and the amount of  
14 that -- let me, excuse me, start that sentence again.  
15 Take the customer demand where it exists and in the  
16 amount it exists, and construct a network that  
17 efficiently serves that demand. And when you use a  
18 network that takes existing locations, you're departing  
19 further from that than I believe TELRIC says you should  
20 depart.

21 DR. GABEL: Thank you.

22

23 E X A M I N A T I O N

24 BY CHAIRWOMAN SHOWALTER:

25 Q. I have a number of questions all along a



1611

1 common theme, and I think if you do have Exhibit 611 in  
2 front of you that will be useful on occasion.

3           It is evident in this proceeding and others  
4 that any model is going to have its strengths and  
5 weaknesses. And some strengths are big, and some  
6 strengths are small, and some weaknesses are big, and  
7 some weaknesses are small. For the moment, can you wipe  
8 from your head the HAI model and the VzCost to the  
9 extent you know it and just think hypothetically  
10 ideally, trying to imagine the ideal model. You made  
11 the comment that certain features may have tradeoffs of  
12 cost, but right now I just want to think about ideal  
13 model. And this is a model that is supposed to produce  
14 TELRIC costs. My first question is, do you agree that  
15 this ideal model, if it can, should assume that existing  
16 houses and buildings are precisely where they are and  
17 would not change?

18           A.     (Dr. Mercer) Yes.

19           Q.     Do you think the model should assume that  
20 existing rights of way will not change? I didn't say  
21 anything about new rights of way, but just existing  
22 rights of way will not change.

23           A.     (Dr. Mercer) I think so, except that I'm not  
24 the outside plant expert that understands how easy or  
25 hard it is to get rights of way, so I frankly don't know

1612

1 is that a big deal when you run -- clearly running into  
2 an existing neighborhood and somebody saying I now own a  
3 third of your front lawn that I didn't own before is a  
4 problem, but I don't know along roads and highways and,  
5 you know, if you decided that it would be better to go  
6 on the other side of Interstate 5 to run a cable, I  
7 don't know if that is a substantial issue or not. And  
8 so what the models typically are doing, and both models  
9 have approximations of this --

10 Q. I didn't want you to talk about your models.

11 A. (Dr. Mercer) I know, I was going to say both  
12 models, but okay, I'll stop.

13 Q. No, I'm talking about the ideal model.

14 A. (Dr. Mercer) If -- then I guess I should --  
15 the best answer I could give is if it's a big deal to  
16 change right of way, then you better make sure that the  
17 model is -- has enough cable in it to follow the rights  
18 of way.

19 Q. Okay. Do you think that the ideal model  
20 should assume that existing streets and highways and  
21 lakes and big bodies of water are where they are today?

22 A. (Dr. Mercer) Yes, I don't think that will  
23 change, the lake location, no. It's generally true,  
24 yes, I believe it should represent the area that you're  
25 in.

1613

1           Q.     So in this ideal model, if you are measuring  
2     the distances required to construct a TELRIC system,  
3     would the most accurate model use geocoded, I don't know  
4     what the right measurement is there, dots for every  
5     location if there were geocodes for every location, or  
6     would that be one of the types of things an ideal model  
7     would use?

8           A.     (Dr. Mercer) The ideal model in the sense  
9     you're asking it would go even further and reengineer  
10    the local network, because no model can account for the  
11    little vale that you can't get through because it has a  
12    stream in the bottom or, you know, a bridge abutment you  
13    can't go under and things like that.

14                   And we did what the Alaska commission thought  
15    was the ideal. They were swayed by the argument that  
16    what you should do, you couldn't redesign the entire  
17    Anchorage network, so they drew a sample or they had ACS  
18    draw a sample of census block groups, which were I  
19    believe something like 15% of the whole geographic area  
20    of Anchorage served by ACS, and literally reengineered  
21    the network, meaning that they sent outside plant  
22    engineers out to, you know, to follow routes for feeder  
23    and for distribution.

24                   And interestingly enough, in some -- the  
25    experiment succeeded and it failed. It failed because

1614

1 it turns out even outside plant engineers could still  
2 strongly disagree, and Mr. Fassett was part of the team  
3 of local and non-local people who reviewed what ACS said  
4 was necessary and found pretty different plans. And so  
5 for whatever reason, even that exercise didn't say there  
6 was a network that two parties could agree on, they  
7 differed substantially.

8           But the other thing it showed fortunately,  
9 the good news is that when you then applied a proxy  
10 model, which up there was the FCC's Synthesis model  
11 adapted to do UNEs instead of USF, you could make -- the  
12 two models produced very similar results. Which the  
13 good news to me about that was that you don't have to go  
14 out and do the ideal, which would be to redesign the  
15 local network and then add up how many feet of cable you  
16 get and this and that. Nor do you, because it was the  
17 FCC model, which does not do what Verizon is doing which  
18 is geocoding all your points as you described them, the  
19 proxy models work well, you know, well enough.

20           So fortunately having stated what the ideal  
21 would be, it turns out you can in my opinion safely back  
22 off from that ideal and go back to a model that  
23 represents obstacles and where you have to steer cable  
24 without necessarily, you know, redesigning.

25           Q.     I'm not sure if you just put a straw man in

1615

1 front of me, because I didn't ask about reengineering  
2 the model. All I asked about was distances using  
3 geocodes.

4 A. (Dr. Mercer) Okay.

5 Q. Now so your answer was long, and one of the  
6 problems with long answers is I have a really hard time  
7 holding in mind my next question and also listening to  
8 your answer. But I heard you to say, oh, I would go  
9 further than geocode, I would redesign the whole system,  
10 but you don't have to redesign the whole system, because  
11 a proxy is good enough. And I really wasn't asking  
12 about redesigning the whole system.

13 A. (Dr. Mercer) Okay. I'm sorry, I though you  
14 asked me what would be the ideal model.

15 Q. No, I said in an ideal model, would you use  
16 geocoded locations for every building, assuming that  
17 there actually was a geocode location for every  
18 building?

19 A. (Dr. Mercer) Yes, I would in the ideal.

20 Q. In an ideal model, would you assume that  
21 existing locations of poles owned by electric companies  
22 would remain where they were?

23 A. (Dr. Mercer) No, I would not.

24 Q. Okay, that maybe poses a good example, and  
25 it's the example of how much a TELRIC model should take

1616

1 into account real world configurations. And you have  
2 just granted me some of them, but now we have reached  
3 the electric pole. And isn't it logical to assume that  
4 the price of renting space on an electric pole that  
5 exists today is cheaper than putting up a new one on the  
6 same route in a different location?

7 A. (Dr. Mercer) Yes, I believe it would be  
8 cheaper from what I understand.

9 Q. And so why would -- why is your answer no,  
10 you would not assume the existing pole?

11 A. (Dr. Mercer) Because I think you don't need  
12 to go to that level of detail to get the model right.

13 Q. Well, we were talking about my ideal model.  
14 I'm assuming all of my features have no additional cost  
15 to load in.

16 A. (Dr. Mercer) Okay, then I guess yeah, in that  
17 -- divorcing myself from the reality of what you could  
18 do, I think you would then benefit from knowing exactly  
19 where, not only where every pole is, but where every  
20 conduit may be or every conduit you can place if you had  
21 to place new conduit. In the ideal, that would be  
22 helpful.

23 Q. Can electric poles, poles owned by electric  
24 companies, be geocoded theoretically?

25 A. (Dr. Mercer) Yes, and actually they are

1617

1 geocoded in a lot of locations. That's one of the ways  
2 that pole data bases have been modified over, I don't  
3 know, say the last ten years.

4 Q. While we're talking about geocoding, most of  
5 us are familiar with cars that nowadays have these  
6 geocoding systems in them, and you can put in an  
7 address, a Mapblast, Mapqwest type of exercise, and be  
8 told how to get most efficiently from one place to  
9 another. That in and of itself anyway doesn't seem like  
10 a major expense. I assume General Motors or somebody  
11 once spent a lot of money on it, but relative to the  
12 whole telecom system, am I right or wrong that that kind  
13 of exercise alone is not a major effort?

14 A. (Dr. Mercer) Well, the car has a transmitter  
15 in it, you don't want to, you know, to do your GPS, you  
16 don't want to incur the expense of putting that on every  
17 pole. So what you do instead, and they do tend to do  
18 this now with these commercial databases of customer  
19 locations, is that somebody walks down the street with a  
20 GPS transmitter, sends the signal that records where he  
21 or she is at this point, and that's -- you could do  
22 that. I mean if you added in the car, because it's kind  
23 of like a different application, but you could do that.  
24 You could walk down along the pole line and stop at each  
25 pole for whatever seconds it takes to get a satellite

1618

1 read on where you are. So, you know, I assume that  
2 that's --

3 Q. Actually I realize I introduced a new  
4 complication by the car. You can sit at a computer and  
5 put in one location and another on Mapblast for free,  
6 and somebody gives you a route of how to get from one  
7 place to another.

8 A. (Mr. Fassett) That geocoding that you're  
9 speaking of for poles has been undertaken a lot I know  
10 specifically in the Northeast, because a lot of poles  
11 lose their numbers, and it's a lot easier to give a crew  
12 coordinates to go, and then they know exactly where  
13 they're supposed to go to to repair the pole or whatever  
14 facility they need to work on. So yes, it has been done  
15 as part of the inventory system.

16 Q. Now I'm going to start coming down from the  
17 ideal into some of the proxies and other techniques that  
18 models use, but I would like to use as an example the  
19 clock behind us. It's behind you, but anyway everyone  
20 can imagine a clock. Now we had an example yesterday,  
21 and Dr. Gabel gave a different example, but if you  
22 imagine that the clock is a given area, maybe it's one  
23 of these subareas on the Richmond map, and if you  
24 imagine 4 houses, one at 12, 3, 6, and 9, and you  
25 imagine SAI right in the center of the clock. Now in



1619

1 that example -- oh, I have to tell you also that the  
2 roads run in a radial system from 12 to the center, back  
3 out to 9, you know, back to the center, down to 6, back  
4 to the center, and out to 3. Now in that situation,  
5 let's say the distance from the center to 12 is 1,000  
6 feet, and the same is equidistant to the 3, the 9, and  
7 the 6 from the center. Now in that situation, if that's  
8 everything in your distant area or --

9 A. (Dr. Mercer) Distribution.

10 Q. -- distribution area, the true length of  
11 road, total road is 4,000 feet, right?

12 A. (Dr. Mercer) Mm-hm.

13 Q. Now if you imagine a different configuration  
14 and there are 4 houses all clustered around the 6, then  
15 the true length of road is about 1,000 feet?

16 A. (Dr. Mercer) Mm-hm.

17 Q. Now but that's only if the SAI stays in the  
18 center where I once put it.

19 A. (Dr. Mercer) Mm-hm.

20 Q. What does the HAI model do in those two  
21 situations?

22 A. (Dr. Mercer) In the first situation the TNS  
23 cluster, I'm sorry, the TNS strand distance will say  
24 that it's going to assume to be conservative that you  
25 run from the let's start at the 12 down to the middle

1620

1 and out, and then it would I believe, if I think about  
2 the strands, it doesn't run back in per se, because it's  
3 only a connectivity thing, so it would go on down the  
4 middle. It would go from the 12 to the middle, and then  
5 it would go out to the 3 and then down to the 6 and out  
6 to the 9. In that case --

7 Q. Would it do a right angle from -- is it going  
8 from 12 to the middle and out to the 3 because that's a  
9 right angle?

10 A. (Dr. Mercer) Yes, it is.

11 Q. Okay.

12 A. (Dr. Mercer) Otherwise --

13 Q. So then getting from the 3 to the 6, it could  
14 take two different routes, it could go back to the  
15 center and down to the 6 or, you know, down to the air  
16 and over to the 6?

17 A. (Dr. Mercer) Yes, but the way in -- in graph  
18 theory terms you don't try to retrace routes.

19 Q. Okay.

20 A. (Dr. Mercer) So you would really look at  
21 opportunities to go to some point and then branch. So  
22 you should really be able to get down and then branch  
23 each way and really replicate the 4,000 feet. In that  
24 case, you really -- the right angle has not really hurt  
25 you, it's actually given the right answer I believe.

1621

1 I'm trying to picture --

2 Q. That's because this is so equidistant --

3 A. (Dr. Mercer) Yeah.

4 Q. -- that it comes out the same?

5 A. (Dr. Mercer) Yes.

6 Q. Okay.

7 A. (Dr. Mercer) Now where if you came out a  
8 little bit further -- no, okay. So if we -- if we're  
9 talking your second example, if the model, if TNS still  
10 thought the centroid was in the middle where the hand is  
11 joined in the middle of the clock, the SAI was there,  
12 and then you had these people down at 6:00, it  
13 calculates some amount, a little bit of connection down  
14 there to get between the 4 houses that are close  
15 together, and then it will also -- it links back to the  
16 SAI. So it will have one arm of that clock, so it would  
17 have a distance that was equal to your 1,000 feet plus  
18 whatever additional distance it was, which again if they  
19 were all kind of equally spaced right around 6, you  
20 might have pictured them as being kind of a radial  
21 connection of 50 feet or whatever to get out to each of  
22 those 4 locations from the 6:00 point.

23 Q. Okay, now -- so you're saying in that case  
24 the model would do approximately what is correct in real  
25 life, that is I'm imagining roads connecting the houses

1622

1 just in the manner I described, and in the second  
2 example there was one road from the center of the clock  
3 down to the cluster.

4 A. (Dr. Mercer) Yeah.

5 Q. You're saying that's approximately what the  
6 HAI model would do?

7 A. (Dr. Mercer) It does if you're using --  
8 because you're using the right angle routing. In that  
9 particular case, if you didn't have the requirement of  
10 right angle routing, I think I remember my geometry well  
11 enough to remember, what it would then find is it would  
12 say I will run in a straight from 12 down to 3 and then  
13 3, straight line from 3 down to 6, in other words not  
14 going through the middle anymore. You would get a  
15 diamond that would connect back to 12 again. And I  
16 think that -- I have to -- I don't remember my geometry  
17 well, but I think that would be a shorter distance to do  
18 it that way. I think that's shorter than going in and  
19 out, but I need to check that to be sure. But that's  
20 what it would do if you did not do right angle routing.

21 Q. Okay. By the way, on right angle routing,  
22 you can only do it if you have a grid in the background.

23 A. (Dr. Mercer) Yes.

24 Q. And I take it is it that a north-south grid  
25 that is used unless you use that steering mechanism you

1623

1 referred to?

2           A.     (Dr. Mercer) It is -- there is -- I actually  
3 hesitated on this point this morning, because I had to  
4 stop and think. We have in the United States a right  
5 angle grid system called V&H coordinates. It's V&H  
6 stand for vertical and horizontal that -- we needed  
7 something like this, this is from probably at least 50  
8 years ago, to describe the distance between two wire  
9 centers for the purpose of billing. And every  
10 telecommunications entity in the U.S. specifies their  
11 switch locations and other kinds of equipment relative  
12 to V&H coordinates.

13                     And oddly enough, that does not run north,  
14 east, you know, east, west, and north, south, because  
15 smarter people than I at Bell Labs said that you --  
16 remember this is really a curved surface. I mean even  
17 in the United States you've got some curvature to the  
18 earth, and you want to flatten it out in the most  
19 accurate way you can, and they flattened it out in a way  
20 that the equations are incredible, they're really cool,  
21 but they're pretty messy, and it's tipped. The one axis  
22 does not run east, it runs at an angle. It runs, unless  
23 you're drawing the wrong way, as you would look at it,  
24 if I were going there here to New York City, that axis  
25 is actually running down below New York City even if New

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1 York City were directly east of you.

2                   But TNS only has -- it works in latitudes and  
3 longitudes, it works in spherical dimensions. And I  
4 think, and I can certainly check this for this  
5 discussion if we needed to, but I think it probably uses  
6 a true north-south and east-west, because we're talking  
7 about much smaller distances. We don't have to get the  
8 whole U.S. right for them to do what they're doing.  
9 They're only trying to get it right within a cluster, so  
10 I believe they probably use a right angle coordinate  
11 system that really locally has a north-south and an  
12 east-west to it.

13           Q.     But in any event, the grid that is used is  
14 constant throughout the application of the model unless  
15 there's some deliberate attempt to reconfigure things  
16 for more efficient reasons?

17           A.     (Dr. Mercer) Yes.

18           Q.     Okay. Yesterday I thought I was making a  
19 joke about assuming the world was round, I was trying to  
20 pick the most extreme example that I was certain every  
21 model would agree with, but apparently not always.

22                   All right, but in any event -- well, strike  
23 that.

24                   If you want to be more accurate than not,  
25 isn't it more ideal to measure shorter distances than

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1 longer ones? In the example that was given yesterday,  
2 if you filled in all of the numbers or all of the  
3 minutes, you would get a picture of something round, and  
4 if you only have the four points, you get a picture of a  
5 diamond. And isn't that a product of the -- of  
6 measuring smaller distances from one node to another or  
7 more, having more nodes?

8 A. (Dr. Mercer) The closer you get, if you  
9 believe that direct, that direct routing is sufficient,  
10 the closer together the points are, the better. Because  
11 now if I have a curved road and I only had one point  
12 down here and another one up there, then the straight  
13 line between them is not going to follow the road very  
14 well. So whereas if I have points every 10 feet or, you  
15 know, some ridiculous ideal, then all of those little  
16 straight lines aren't getting very far away from the  
17 road.

18 Q. And so the closer your nodes are, the lower  
19 your factor needs to be. For example, your factor was  
20 1.4, but if you had the HIP of the HAI model exactly but  
21 you were measuring smaller distances, your factor would  
22 logically go down, would it not?

23 A. (Dr. Mercer) Maybe not. It's a great  
24 question. If I picture that in most places streets are  
25 laid out in neighborhoods and right angles, or even in

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1 arcs I think I'm going to come up with the same thing,  
2 you always ultimately get that question of whether you  
3 go directly between two points or whether you  
4 conservatively do right angle.

5           Because I think that even on a small scale,  
6 what happens, imagine again my curved road with, okay, I  
7 have put a whole lot of points close together and I'm  
8 connecting them all by straight lines, I'm still getting  
9 what -- the tradeoff there is yes, any one arc is not  
10 very far off the road, but I have a lot more arcs, I  
11 mean a lot more straight line approximation. When I add  
12 it up, you still end up to some extent with the issue of  
13 have I introduced enough inaccuracy that since I'm not  
14 representing the road curvature, I should be putting in  
15 some extra, and I should be putting a factor in there.  
16 So I think that even going a little short segment, short  
17 segment, short segment, if I draw that picture in terms  
18 of right angles, right angles, I'm still ultimately  
19 either putting in enough cable to kind of go up and over  
20 or not.

21           And I mean what we heard, you -- for instance  
22 yesterday we heard Verizon say that on some of their  
23 feeder routes they're I think they said on the average  
24 2,048 feet apart, and then recognizing the straight line  
25 can then deviate from the road in 2,048 feet, they



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1 applied a factor of 1.15. We would apply this right  
2 angle, which on the average is adding 27%. That  
3 difference between 1.27 and 1.15 over a 2,800 foot  
4 distance becomes 325 feet difference, so there is I  
5 think still a significant difference there as to whether  
6 you do assume kind of right angle routing to provide  
7 enough extra cable on the average or whether you assume  
8 right angle routing with an adjustment factor. I mean  
9 if I were advising Verizon, I would probably say at a  
10 minimum you should use a bigger factor.

11 But the real point I'm trying to demonstrate  
12 is even with a factor, you are not ultimately  
13 replicating the roads, and the closer you put the points  
14 together, every little arc there looks pretty good, but  
15 you still got to -- you're adding up more and more arc,  
16 and therefore the deviation is still significant.

17 Q. Well, but that seems to be a product of doing  
18 right angles if you either, I don't know if this is  
19 calculus or geometry, but if you draw a fluid line  
20 around the whole clock, that is the exact distance  
21 around the circumference of the clock, and that's the  
22 most efficient thing to do, isn't it?

23 A. (Dr. Mercer) Yeah, if you -- yeah, now  
24 instead if I'm just at 12, 3, 6, and 9. If I'm at like  
25 first I'm at all the numerals and then I get even closer

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1 together than that, yeah. What it is in geometric  
2 terms, it's like you're drawing straight lines to  
3 represent arcs.

4 Q. Right.

5 A. (Dr. Mercer) And in the extreme, you're  
6 right, in the extreme calculus would say that if I get  
7 the points vanishingly small apart, in other words  
8 really get them together, then ultimately as I'm adding  
9 up all of the straight lines I would, you know, I would  
10 more and more closely estimate the true distance around  
11 that.

12 Q. And if you had right angles between all those  
13 tiny, tiny, tiny lines, it would go down to practically  
14 nothing, right?

15 A. (Dr. Mercer) That's correct.

16 Q. So I don't think you would have as much  
17 inefficiency in those right angles if you had many, many  
18 points verging on a smooth line as you would if you had  
19 just the hours on the clock.

20 A. (Dr. Mercer) I think mathematically that's  
21 right. The arcs, I mean the straight lines might get  
22 there a little faster than right angles, but basically  
23 both of them ultimately you're getting very close to the  
24 right estimate. And I mean it's good to play this  
25 theoretical exercise, because pretty soon you have to

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1 say, well, what would you do in the real world, and I  
2 probably got a little far ahead talking about 2,080 feet  
3 or whatever. But in the ideal where you could really  
4 take lots and lots and lots of points so you had, you  
5 know, a really excellent grid of the roads, you could --  
6 you could very closely replicate, you know, just --  
7 you're almost like doing the engineering job if you're  
8 doing it with a lot of data.

9 Q. Yes, but if we now go back to just the zipper  
10 say where you actually do know if you do the location of  
11 the house and its location to the street, a real street,  
12 and form a zipper, not a theoretical zipper, well, it's  
13 a little bit of a theoretical zipper I guess, but it  
14 would be based on the known location of real streets and  
15 the known locations of real houses, perhaps, I will ask  
16 you this one, even the known location of which side of  
17 the house the telephone wire, let's say the electric  
18 wire currently goes in to. You assume -- is it fair to  
19 assume that in most instances the electric wire and the  
20 telephone wire come in at the same side of the house?

21 A. (Dr. Mercer) No.

22 A. (Mr. Fassett) In some instances yes, in some  
23 no. I mean it just depends on the homeowner, a lot of  
24 times when the home was built, when facilities were  
25 actually placed, if -- typically if there's joint work

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1 done where the homeowner is or developer has placed the  
2 trenches to the houses, then yeah, they would be close  
3 by just because of the grounding, nature of grounding  
4 the telephone plant with the telephone and the cable.

5 Q. Or the relationship of the house to the  
6 nearest telephone or electric pole?

7 A. (Mr. Fassett) Yes, and in new developments  
8 you will try to place, as an engineer, you will try to  
9 place your pedestals at the joint locations with --  
10 because of the utility easements with the power and for  
11 bonding and all of those sorts of things that have to  
12 take place.

13 Q. Would you --

14 A. (Mr. Fassett) So you will start from the same  
15 point, so if you do that typically you would go to the  
16 same point.

17 Q. Well, is it typical, or would you say it's  
18 much more likely than not that the electric wire comes  
19 in on the same side as the telephone wire?

20 A. (Mr. Fassett) I would say typically they  
21 probably come in at the same location myself, just in  
22 looking at what happens out there a lot.

23 Q. I asked you, do you think it's much more  
24 likely than not that the electric wire and the telephone  
25 wire come in on the same side of the house?

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1 A. (Mr. Fassett) Yes, I would say so.

2 Q. Okay.

3 A. (Dr. Mercer) I guess the reason I started to  
4 answer to the contrary is in our neighborhood for some  
5 reason, I mean it's a 15 year old -- we have like a 15  
6 or 18 year old neighborhood, and they didn't do that.  
7 Our electric, cable, and telephone come across the back  
8 of your, no, wait a minute, telephone cable come across  
9 the back yard and electric goes in the side and gas  
10 comes in the front, but who knows, yeah, okay.

11 Q. I think this might be the last question.  
12 You, Dr. Mercer, I think were answering a question about  
13 assuming significant amounts of the current  
14 telecommunications configurations I believe, and you  
15 said if you assume too much of it, you capture the  
16 failings or the inefficiencies of the current system,  
17 and that's not consistent with TELRIC. Am I correct?

18 A. (Dr. Mercer) Yeah, I think you said it better  
19 than I said it actually, and I said this in response to  
20 a question from Dr. Gabel.

21 Q. Right. And I wanted to ask, if you don't  
22 assume enough of current configurations, and I will even  
23 allow throwing in some of the telecommunications  
24 configurations in addition to houses and lakes and  
25 electric poles, if you don't assume enough, you will

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1 lose value that is in the current system. And this is  
2 the problem of we don't start from a fresh green field.  
3 We really do have set up in the real world existing  
4 facilities. And is it -- is that the same -- is that  
5 embedded, or is it kind of like the house, that it is  
6 not ever going to make sense to assume there's a whole  
7 new set of poles there or that the poles would really be  
8 more efficient on, you know, the other side of the road  
9 for example when they're on the first side of the road.  
10 Isn't this a balancing test, that if you get so  
11 theoretical as to assume that we are building over a  
12 long period of time a whole new system, that that really  
13 is never what would happen and that TELRIC doesn't need  
14 to go that far?

15 A. (Dr. Mercer) Yeah, I mean I have to -- I  
16 think you hit it -- you can hit a happy medium, which is  
17 that customer locations are what -- are really  
18 inviolate. I mean, you know, earlier versions of HAI  
19 for instance did not start from customer, real customer  
20 locations. It started from census block groups. The  
21 refinement that said you did start from real customer  
22 locations was very important. Beyond that, given that  
23 you know where the customers are and you're figuring out  
24 how much connectivity is required in neighborhoods to  
25 get between those houses, to me that's the, you know,

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1 that's enough of a compromise given the complexity of  
2 going and redesigning. That's -- I mean that to me is  
3 the compromise between doing nothing, the green field  
4 you were talking about, and reengineering the local  
5 network as part of the exercise which would be, you  
6 know, which would be impossible, and you would have to  
7 pick your point I think in between that.

8 Q. But do you agree, you have picked one point  
9 or the HAI model picks one point, but do you agree that  
10 you could pick some point a little bit more along the  
11 way of the reengineering, but not going to the whole  
12 nine yards? Oh, excuse me, I think I meant it the other  
13 way. A little more toward assuming some existing  
14 configurations, something a little bit more than central  
15 offices or some other equipment that I have a hard time  
16 naming without assuming that all that is ever happening  
17 is a replacement of, you know, existing switches for  
18 example.

19 A. (Dr. Mercer) You can, and I think that -- I  
20 think the delicate balance is that I think the further  
21 you use the existing network as representing the "real  
22 world", which we heard several times yesterday, the more  
23 you also introduce the potential for the inefficiencies  
24 about the way that real world was laid out. And nobody  
25 I believe could ever write the equation that would tell

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1 you where the right point on that is.

2 Q. But just when you said you also introduce the  
3 existing inefficiencies, you also introduce the existing  
4 efficiencies of things that happen to be there, don't  
5 you? Isn't it a double edged sword, that the more of  
6 the existing configuration, it's both inefficient but  
7 it's also there, which means it's there to -- it has  
8 value to be captured. And so when you lose the existing  
9 system, you might be imagining a more efficient one, but  
10 you also might be imagining a duplicative, an  
11 unnecessarily redundant or duplicative one given that  
12 there already are in place various equipment or  
13 locations that could be used just as well as something  
14 60 feet away.

15 A. (Dr. Mercer) Yeah, and it is possible it goes  
16 like that. Again, I think the question is, are you  
17 approximate -- can you approximate closely enough the  
18 situation by laying out a, quote, proxy model or  
19 hypothetical network the way HAI does. And what I think  
20 we have, you know, the comparisons that Mr. Dippon drew  
21 that Mr. -- that Dr. Gabel has asked us to redraw says  
22 yeah, I believe when all is said and done you get -- you  
23 get a good representation of the network on the average  
24 that's good enough for cost modeling.

25 I would never pretend that HAI or VzLoop



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1 could be used to actually engineer the network. Because  
2 then you've got to go out and walk the roads and figure  
3 out whether you're on the left or the right side of the  
4 road, things like that. But I think what the  
5 demonstrations are when you compare the results of the  
6 model is that you produce, you know, cable that if  
7 anything is conservatively high, and we know why it's  
8 conservatively high, and that's as far as you really  
9 need to go with cost models.

10 Q. Yes, when we're dealing with cost models. I  
11 couldn't help thinking when I looked at Exhibit 611 of  
12 trick or treating. I used to plot out the most  
13 efficient way to get through the neighborhood, and I  
14 found myself wondering, well, which would I use, HAI or  
15 VzCost.

16 A. (Mr. Fassett) Go for the one with the most  
17 candy.

18 Q. Yeah, first pick the right neighborhood.

19 CHAIRWOMAN SHOWALTER: Thank you, I have no  
20 further questions.

21 JUDGE MACE: Commissioner Hemstad.

22

23 E X A M I N A T I O N

24 BY COMMISSIONER HEMSTAD:

25 Q. Well, I think most of the questions I might

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1 have asked in some form or other have been asked. Under  
2 the TELRIC approach, I interpret your testimony, well,  
3 first to say that it comes closer to meeting the TELRIC  
4 ideal than does the VzCost approach. And I guess I  
5 would translate the two different approaches into saying  
6 that might be putting words in your mouth to say that  
7 yours is more efficient, but Verizon would argue that  
8 theirs is more practically efficient. Is that a fair  
9 characterization?

10 A. (Dr. Mercer) Well, we may not be more  
11 efficient. You mean in the sense of the network itself?

12 Q. Right.

13 A. (Dr. Mercer) Because of this conservatism we  
14 have built in with the right angle routing because of  
15 the past criticisms about you're not getting around  
16 lakes and obstacles, what we seem to be seeing is that  
17 we're actually producing more route distance, a safer  
18 amount more. And that could be adjusted in the model,  
19 by the way. I mean you can turn off this strand  
20 distance calculation and come out very close I think to  
21 the numbers. So I'm not sure it's not more efficient at  
22 least in the sense of saying it's hyperefficient  
23 notwithstanding some claims to the contrary.

24 More practical, it's interesting, I mean I  
25 guess what you're saying is because it uses real

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1 terminal locations and like that's where -- that's more  
2 like the real world. I would have to almost give the  
3 same answer I gave before. I guess it depends a lot on  
4 how much you worry about TELRIC saying be very careful  
5 not to replicate an embedded network that has too much  
6 investment in it.

7           And I don't know the theoretical way to say  
8 this is the -- this is the right point, but in some  
9 sense my way to describe the difference in the model  
10 says that HAI tries to say given the customer locations,  
11 let's lay out an efficient network to serve them, again  
12 being conservatively efficient, but efficient. And  
13 VzLoop is saying let's also take actually not the  
14 customer locations as they have said. And as we have  
15 said, they are not working off customer locations,  
16 they're working off terminal locations. So the  
17 difference is that they're starting from the network as  
18 it exists at least as far as those locations, so that's  
19 the difference I guess I draw.

20           Q.     If you were unconstrained by the FCC's  
21 conceptualization of TELRIC, would your model be  
22 essentially what it is in any event, or would it be  
23 different as you're trying to model the network, model  
24 an efficient network?

25           A.     (Dr. Mercer) Yeah, I would -- there may be a

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1 -- this may not be useful so I won't go on, but I may  
2 start, if I were unconstrained, start from a completely  
3 different viewpoint, which would be to say let me work  
4 from the top down, take the company's flow of expenses  
5 and investments and go out and examine whether those are  
6 efficiently made and not build a network from the bottom  
7 up. And again, I would be concerned in doing that that  
8 I would be -- I'm starting off at least very much in the  
9 camp that I'm starting with the embedded network, and  
10 have I cut out enough when I go down that route. So I,  
11 having never done this, I'm not sure that would work.

12           But if I were completely unrestrained, I  
13 might start asking could I work this from the top down  
14 instead of what we call the bottom up creation. And the  
15 Verizon loop is a bottom up model as well, it's building  
16 a network to serve, you know, to serve demand. What --  
17 but I almost have to ask for a clarification, what  
18 constraint would you relax when you say if I didn't have  
19 the FCC constraint, does that mean like not to build the  
20 most efficient network?

21           Q.     I'm not sure what the limitations I put on my  
22 own question, but a lot of the continuing discussions  
23 and debate about the TELRIC concept itself. I suppose  
24 the translation, is there a better or different way to  
25 do it. Where I was getting to with the preliminary

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1 question is to what degree does this Commission have  
2 discretion to make its own choices here, and I suppose  
3 in doing that we're implicitly making our own  
4 definitions of what TELRIC means?

5 That was a question.

6 A. (Dr. Mercer) Okay. There have certainly just  
7 -- just practical -- in practical terms, many  
8 commissions have done TELRIC's in different ways, so  
9 there are -- so one answer is yes, you must have some --  
10 there is no one answer obviously, or else some model  
11 would have always won, and that has not been the case,  
12 so there is discretion.

13 Would the FCC ever, you know, I don't know  
14 what the right term is, but censor or undo what a  
15 commission has done is beyond my realm. I don't know of  
16 that happening yet, but I don't know. And from that  
17 point, like the legal sense, could, you know, are you  
18 constrained, I don't know.

19 So I really sort of only get back to the kind  
20 of the engineering or technical construct. And, you  
21 know, all I know from the ten years that we have been  
22 building HAI is we set about to build what we understood  
23 actually, you know, the model started two years before  
24 the Act, we didn't have TELRIC at the time. We did have  
25 TSLRIC, which has most of the same principles, forward

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1 looking efficient. And we spent a lot of time with the  
2 economists in the early days saying, what does that, you  
3 know, what does that mean, and we tried to build a model  
4 that does that. And we reconstructed -- I mean the  
5 first version of the model we really had the green field  
6 that the -- we were talking about before. We didn't  
7 even assume existing switch locations. And then, as we  
8 all now know, the FCC ruled that that was too efficient,  
9 that was going too far, it left kind of no -- there  
10 wasn't enough of an anchor anymore to know where you  
11 were when you started saying I'm going to put a wire  
12 center somewhere that's not in where it is today.

13           But anyhow, we built the HAI model to try to  
14 inculcate first TSLRIC, and then once TELRIC was defined  
15 to do TELRIC, and knowing how much the Commission's  
16 principles talked about not using embedded cost, not  
17 assuming the network was efficient but building a  
18 forward looking network, it makes me skeptical in  
19 general on engineering principles. Again, I'm not the  
20 law person, I'm not trying to speak to the law, but I'm  
21 just saying from the engineering point of view, it makes  
22 me skeptical that you can start from an existing network  
23 and still do okay. And that's about as far as I know.  
24 And, you know, I don't know what else to add to that.

25           Q.     I think you made the comment here both the

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1 HAI model and the VzCost model are bottom up approaches.  
2 Ultimately what strikes me is the remarkable difference  
3 in ultimate outcomes. You're at \$8.50, and the VzCost  
4 model is what, \$33 or thereabouts if my memory is  
5 correct. Those are wildly different outputs.  
6 Mr. Spinks in his testimony said he would try to get the  
7 inputs to be equivalent so he could better see how the  
8 models themselves made differences. Do you attribute  
9 any significant impact of that very significant  
10 difference in output because of differences in inputs or  
11 simply the internal workings of the model itself or  
12 both?

13 A. (Dr. Mercer) I think that a very large  
14 fraction of that difference is due to inputs, and the  
15 reason I say that is in a number of jurisdictions, most  
16 recently in California in the SBC case, obviously it was  
17 not the same model as Verizon has put forward, changing  
18 I believe about a dozen inputs, but they were the front  
19 running inputs, we were able to demonstrate either that  
20 HAI produced a higher number than the SBC model, or done  
21 the other way, if we put HAI inputs into the SBC model,  
22 we could bring it down to the same rate. So there are a  
23 handful or, a big handful, but a handful of critical  
24 inputs that can cause you to swap positions. I mean  
25 they can bring the two models together, and, you know,

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1 there are the big runners like cost of capital and  
2 structure sharing, and then your major expenses come in  
3 there along the way, expense ratios, and your big  
4 amounts of network components like cable costs. So you  
5 can do it with -- I mean you can do it completely with  
6 inputs.

7           The question is that, okay, I can make the  
8 average loop length come out the same, on a more  
9 granular level does that mean the model didn't matter,  
10 and it may not. When I get the overall loop cost to be  
11 the same, I may still have differences across wire  
12 zones, wire center zones and things like that. And so  
13 the feeling always has been it's still worth getting the  
14 model right as well. But knowing in several  
15 jurisdictions that we have been able to make the models  
16 overlap, the answer clearly the inputs make a huge  
17 difference. And said the other way around, if you took  
18 either of these models and put the same -- no, I'm  
19 saying this the wrong way. If you could somehow figure  
20 out the calculational differences between the two models  
21 and get rid of those somehow but kept the same different  
22 inputs, they would still be a large fraction and maybe  
23 even more in theory apart than they are now.

24           So I think the inputs, the answer to your  
25 question in the simplest terms, the inputs or model



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1 platform, it's much more inputs than it is model  
2 platform.

3 Q. Do you have any opinion as to whether HAI or  
4 the, well, anyway or the most recent model, the \$8.50 as  
5 the loop cost applied will encourage or discourage the  
6 facility based competition?

7 A. (Dr. Mercer) \$8.50 is a loop rate compared  
8 to, I'm caught a little short, for some reason I can't  
9 keep the current number in mind, but I believe it's \$17.

10 Q. Thereabouts, yes.

11 A. (Dr. Mercer) It has to make a difference. I  
12 mean it's in the direction. I could not speak to  
13 whether that would cause AT&T or MCI or somebody to  
14 enter, but it certainly has not appeared just judging by  
15 the amount of competition today 17 is not doing it. 8  
16 and a half certainly looks like it's got to help,  
17 because it's, you know, I would say a \$9 difference, but  
18 I don't know if that is enough to trigger AT&T to be in  
19 the market or --

20 Q. That would certainly incent them over the  
21 current cost to enter the market, but would it  
22 discourage them from building out facilities based  
23 competition?

24 A. (Dr. Mercer) You know, there's both, I don't  
25 know, but there's both sides to that story, and it came

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1 out yesterday, and I was glad to hear it come out. Far  
2 too often in my mind the ILEC's have said, well, if you  
3 set the UNE rate too low, it discourages facilities  
4 competition, because you can get the -- too much of a  
5 bargain. But the other half of that story says, if  
6 they're set too high, then you can -- then you encourage  
7 uneconomic entry of facilities based competitors.

8           And I have a thing, there's going to be an  
9 article in magazines soon that says I believe that given  
10 the expense of these infrastructures we're building, we  
11 better somehow collectively be real careful about  
12 forcing a lot of facilities competition that wasn't  
13 necessary if the networks had been open. When all is  
14 said and done, customers aren't buying infrastructure,  
15 they're buying services like Internet access or the  
16 ability to download video or whatever. And if the price  
17 -- if there is sort of this mentality of one service,  
18 one infrastructure, you know, if you want to offer  
19 service, you have to have your own infrastructure.

20           That's not an economic statement, but to me  
21 that seems very inefficient, so I think it's not going  
22 to help you come to the answer better. I think -- but I  
23 think you've got to still find that balance. Too cheap  
24 is bad because then nobody ever -- everybody gets  
25 careless and says we won't enter. Too expensive is bad

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1 because now you may get multiple infrastructures and  
2 wasteful facilities that should not have happened  
3 because there should have been better access to the  
4 infrastructure that had been built. And somewhere the  
5 right answer is, I guess the economist would say it's  
6 the right signal to the marketplace.

7 COMMISSIONER HEMSTAD: Thank you, that's all  
8 I have.

9 JUDGE MACE: Commissioner Oshie.

10

11 E X A M I N A T I O N

12 BY COMMISSIONER OSHIE:

13 Q. I just have one question for Dr. Mercer. In  
14 your testimony when you're referring to the strand  
15 normalization factor, you use a term greater than unit.

16 A. (Dr. Mercer) Yes.

17 Q. Can I just ask you to explain that, because I  
18 really, I mean I have the, you know, kind of a common  
19 sense idea of what you meant, but I want to make sure  
20 that I have captured it.

21 A. (Dr. Mercer) Okay. Greater than unit means  
22 that the model has calculated greater than unit, might  
23 as well stick to the example this morning, has  
24 calculated 1,600 feet of distribution plant being  
25 needed, but TNS strand distance says 2,000 feet is

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1 needed. And the way the strand distribution  
2 normalization works is you divide the TNS strand  
3 distance by the distribution route distance, so you're  
4 dividing 2,000 by 1,600, and that ratio is greater than  
5 1. And the implication of that is that the model will  
6 now have its investments adjusted to create more  
7 investment than it would have had if you didn't do that  
8 normalization. So greater than unit means any time when  
9 the strand distance provided by TNS is greater than the  
10 distribution distance the model first calculated before  
11 it looked at that strand distance to figure out what to  
12 do.

13 COMMISSIONER OSHIE: Okay, thank you.

14 JUDGE MACE: Mr. Huther.

15 MR. HUTHER: Yes, thank you, I do have a few  
16 follow-up questions for Mr. Fassett.

17

18 C R O S S - E X A M I N A T I O N

19 BY MR. HUTHER:

20 Q. Do you recall being asked a question by  
21 Dr. Gabel with respect to plowing in particular, I  
22 believe that you indicated that contractors gave you  
23 prices that assisted you in the development of your  
24 plowing input assumptions.

25 A. (Mr. Fassett) Yes, I believe so, that that

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1 was one of his questions.

2 Q. How many contractors gave you price quotes?

3 A. (Mr. Fassett) In as far as the Fassett  
4 documents, that's what we're referring to?

5 Q. Yes.

6 A. (Mr. Fassett) There were numerous, I can't  
7 tell you the exact number, but there were a substantial  
8 amount.

9 Q. I'm sorry?

10 A. (Mr. Fassett) A substantial number, and I  
11 will use a number let's say of probably eight to ten  
12 national contractors, and then there were some local  
13 contractors that I also got inputs from.

14 Q. And when you say local contractors, you're  
15 referring to contractors licensed to operate in the  
16 state of Washington?

17 A. (Mr. Fassett) Well, in Washington or other  
18 states, not just specific to Washington. I'm talking  
19 about local contractors might have been local  
20 contractors that operate in New York, may have operated  
21 in Nebraska, but in that region.

22 Q. How many of these contractors were actually,  
23 that you surveyed, were actually licensed to provide  
24 service in the state of Washington?

25 A. (Mr. Fassett) I don't know an exact number,

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1 but I know the major national contractors, the Hinkles  
2 and the McCoys and the Bernham and Simms and all the  
3 national contractors I'm well -- very confident that  
4 they would be licensed to operate in this state, and  
5 they were part of it. I mean there was numerous  
6 contractors.

7 Q. And is it fair to say that the price quotes  
8 that you received were during the period 1997 or so?

9 A. (Mr. Fassett) Yes, that was the time when I  
10 actually undertook the major part of the survey, yes.

11 Q. And with respect to plowing prices, have you  
12 undertaken to contact any contractors authorized to  
13 provide service in Washington state for purposes of  
14 updating the numbers that you developed in 1997?

15 A. (Mr. Fassett) No, I have not, but I have  
16 looked at, you know, proprietary contracts in various  
17 dockets, and that tells me that the numbers that we're  
18 using are still within the range of reasonableness.

19 Q. And because those contracts are proprietary,  
20 they have not been made available to the parties or to  
21 the Commission in this case to evaluate them, correct?

22 A. (Mr. Fassett) Well, I think I have even  
23 looked at the Verizon -- in this case the only one I  
24 have actually looked at is the Verizon contract I  
25 believe.

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1 Q. Okay.

2 A. (Mr. Fassett) I don't recall any other  
3 specific contracts that I looked at for the state of  
4 Washington.

5 Q. All right. So throughout your reply  
6 testimony, which is designated Exhibit 956T, you make  
7 several references to proprietary engineering guidelines  
8 or in some instances proprietary contracts that you have  
9 received in other dockets.

10 A. (Mr. Fassett) Yes, I do.

11 Q. Am I to understand from your testimony just a  
12 moment ago that when you use those terms you are  
13 referring exclusively to contracts or engineering  
14 practices provided to you by Verizon Northwest or one of  
15 its affiliated entities?

16 A. (Mr. Fassett) No. In my testimony what I am  
17 stating is that I have looked at those contracts in Utah  
18 and in various dockets that I have been in including in  
19 this docket I have looked at Verizon's engineering  
20 guidelines and various proprietary documents that have  
21 been provided here in addition to what I have looked at  
22 in other dockets in other states.

23 Q. And those proprietary contracts that you  
24 received in other states is it your testimony has  
25 informed your judgment and validated your input values

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1 that you have testified to here?

2 A. (Mr. Fassett) Yes, they're -- I mean what I  
3 have looked at is still within the range of  
4 reasonableness.

5 Q. All right. And then back --

6 A. (Mr. Fassett) Within what we have in the  
7 Hatfield model, yes.

8 Q. I'm sorry, Mr. Fassett, I didn't mean to  
9 interrupt you.

10 And so then back to my initial question, to  
11 the extent that you have relied on these proprietary  
12 contracts from other proceedings, you have not been able  
13 to make them available to the Commission or to Verizon  
14 in this case to review and evaluate, correct?

15 A. (Mr. Fassett) That's correct.

16 Q. You also were asked a question by Dr. Gabel  
17 concerning sharing. Do you recall that discussion?

18 A. (Mr. Fassett) Basically yes, I think so.

19 Q. Structure sharing.

20 A. (Mr. Fassett) Structure sharing.

21 Q. And I believe it was your testimony that back  
22 in 1997 or 1998 you visually inspected some of the  
23 landscape in Washington, and in doing so it confirmed  
24 the values that you and assumptions that you were --  
25 that you have testified to here today and are assumed in



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1 5.3, correct?

2 A. (Mr. Fassett) Yes, and also as I related in  
3 my testimony, during that docket I had the opportunity  
4 to look at actual joint agreements that GTE at that time  
5 had and U S West had.

6 Q. Okay.

7 A. (Mr. Fassett) So it's been a mixed bag of  
8 different validations.

9 Q. Now as you're driving around the state of  
10 Washington or walking the streets, you're not able to  
11 determine the extent to which buried plant is being  
12 shared, correct?

13 A. (Mr. Fassett) Generally the answer would be  
14 no, but there are locations where you will see. Like if  
15 you go into a development, you're going to see the  
16 transformer, you're going to see the cable, you're going  
17 to see the cable pedestal that belongs to the cable TV,  
18 you're going to see the telephone, and you're going to  
19 know -- being in the business, you know that those are  
20 in a joint trench. You're going to see other  
21 applications where the cable may come down a pole and so  
22 will the telephone facilities and go into a trench, but  
23 you can't physically see what's in the trench, no. But  
24 after, you know, being in this business for a long time,  
25 you understand what would be typically in there.

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1 Q. And the same applies to conduit, correct, you  
2 can't see what's in the conduit as you're just driving  
3 the streets or walking the streets and looking around at  
4 the outside plant?

5 A. (Mr. Fassett) No, and the important thing  
6 with conduit sharing is to remember we're talking about  
7 the trench, we're not talking about the individual four  
8 inch conduit when we talk about sharing, we're talking  
9 about sharing the underground structure, and that's the  
10 trench. So there was -- there's -- I want to be very  
11 clear that the Commission understands that that's what  
12 that really entails. We're not -- we're not doing that  
13 little four inch conduit is not being shared, it's the  
14 structure, the trench that's providing the placement for  
15 that trench, for that conduit, excuse me.

16 Q. You also used the term in response to a  
17 question from Dr. Gabel lateral cable; do you recall  
18 that?

19 A. (Mr. Fassett) Yes, I do.

20 Q. Could you define lateral cable?

21 A. (Mr. Fassett) Well, the term lateral cable in  
22 what I was discussing was the fact that you had a cable,  
23 backbone cable if you will, maybe it happened to be in  
24 conduit, and then you had a I called it a lateral cable,  
25 a sideline cable that may have went over to a building,

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1 and I referred to that as a lateral cable.

2 Q. How much lateral cable is being modeled by HM  
3 5.3 in Washington?

4 A. (Mr. Fassett) It would be part of the --  
5 either the -- typically it would be part of the  
6 distribution depending on the configuration, so there's  
7 no way of knowing what that amount is. It's all part of  
8 providing facilities to that location.

9 Q. In other words you can't break it out?

10 A. (Mr. Fassett) No, because like I testified,  
11 it would be part of the aerial account or part -- if it  
12 happened to be going to a buried structure it would be  
13 part of the buried account. Accountingwise it would be  
14 accounted for as aerial -- it's not accounted as a  
15 lateral cable, it's accounted either aerial, buried, or  
16 underground.

17 Q. Does HM 5.3 model lateral cable that comes up  
18 from buried or underground plant and then up the side of  
19 a pole and then over to a building?

20 A. (Mr. Fassett) It doesn't model that. The  
21 cable, again, the classification of that cable that you  
22 have just described is an aerial cable, so that would be  
23 part, in the real world, would be part of considered of  
24 the aerial cable plant.

25 Q. In HM 5.3 is backbone cable carried over

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1 aerial structure, that is pole lines?

2 A. (Mr. Fassett) It could be.

3 Q. There was also some discussion I believe at  
4 page 12 of Exhibit 956T, your reply, yes, Exhibit 956T  
5 beginning on line 10 of page 12.

6 A. (Mr. Fassett) Okay.

7 JUDGE MACE: What's the page number again,  
8 counsel?

9 MR. HUTHER: Page 12, Your Honor.

10 JUDGE MACE: Go ahead.

11 BY MR. HUTHER:

12 Q. You responded to some questions I believe  
13 from Dr. Gabel regarding your testimony beginning on  
14 line 10. It says:

15 Planning parameters permit from three to  
16 five DA's to be considered as a CSA or  
17 carrier serving area.

18 Do you see that?

19 A. (Mr. Fassett) Yes.

20 Q. In that instance where you had three to five  
21 DA's in a CSA, the SAI's would not necessarily be  
22 collocated with the RT in that construct, would it;

23 A. (Mr. Fassett) Typically they would not, they  
24 could be in some instances. It would vary, but  
25 typically you would have an SA for a DA provided the DA

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1 was a legitimate size and it met the -- what you needed  
2 to do and provided service efficiently.

3 Q. And it would be the case that feeder would be  
4 built from the RT to each of the three to five, whatever  
5 the number is, SAI's associated with the RT?

6 A. (Mr. Fassett) Yes, if you -- if you had a  
7 situation maybe where there was one RT and you had  
8 three, let's just use the example of three DA's coming  
9 together, say there was one on one side of the street  
10 and maybe two on the other side that happened to be --  
11 typically you would just feed across to that one and you  
12 would feed into the other one. We're not talking a  
13 substantial amount of -- normally you're not going to  
14 take three or five DA's that are very spread out and do  
15 that kind of a construct.

16 Q. And in the circumstance where you have three  
17 to five DA's per RT when the RT and the SAI are not  
18 collocated, you would have smaller backbone cables,  
19 correct?

20 A. (Mr. Fassett) Yes, typically.

21 CHAIRWOMAN SHOWALTER: Can we interrupt for a  
22 second, can we be off the record for a second.

23 (Recess taken.)

24 JUDGE MACE: Mr. Huther, you were following  
25 up on Bench questions, do you still have more questions?

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1 MR. HUTHER: Just a few.

2 JUDGE MACE: Go ahead.

3 MR. HUTHER: Thank you, Your Honor.

4 BY MR. HUTHER:

5 Q. Mr. Fassett, do you have what has been marked  
6 as Exhibit 873?

7 A. (Mr. Fassett) Yes, I do.

8 Q. Mr. Fassett, Exhibit 873 is your pre-filed  
9 direct testimony filed on behalf of General  
10 Communication, Inc., GCI, in that Alaska proceeding we  
11 spoke about this afternoon.

12 A. (Mr. Fassett) Yes, it is.

13 Q. And it's dated August 29th of 2003?

14 A. (Mr. Fassett) That's correct.

15 Q. On page 1 of that testimony, you refer to  
16 your experience at NYNEX as an outside plant engineer  
17 and manager; is that correct?

18 A. (Mr. Fassett) Yes.

19 Q. And then on page 2 of that testimony, you  
20 reference a couple of projects that you were responsible  
21 for when you were at NYNEX?

22 A. (Mr. Fassett) Yes.

23 Q. And one of them was the planning, design, and  
24 construction of a \$10.7 Million 117 mile interoffice  
25 SONET project.

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1 A. (Mr. Fassett) That's correct.

2 Q. And then the second bullet refers to the  
3 design and deployment of numerous fiberfed DLC systems  
4 within 69 central offices. Do you see that?

5 A. (Mr. Fassett) Yes, I do.

6 Q. How much plowing did you do, plowing of  
7 buried cable did you do with respect to those two  
8 projects?

9 A. (Mr. Fassett) On the first project, the 117  
10 mile project.

11 Q. Yes.

12 A. (Mr. Fassett) We did substantial plowing on  
13 that particular contract, particular project. It went  
14 basically from Glens Falls, New York, which is above  
15 Albany, all the way up, and we did a piece that went  
16 over to Lake Placid and then back with another piece  
17 over to Plattsburgh and linked down. There was some  
18 trenching because when I initially got involved in the  
19 project they had started one little segment of it prior,  
20 and the time of the year they couldn't plow, they had to  
21 trench because of some frozen areas, but primarily it  
22 was basically all plowed, or we attempted to plow in  
23 most every area.

24 Q. And what about with respect to that second  
25 project, the description of which begins on line 5 of

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1 page 2 of your testimony?

2 A. (Mr. Fassett) That was numerous projects,  
3 whole -- there was projects that we may have plowed 50%,  
4 60%, there were probably some projects where we didn't  
5 do any plowing just because of where it was, but that  
6 was numerous projects for feeder and distribution  
7 facilities.

8 Q. And these projects that you just described  
9 were in or around the Albany area; is that right?

10 A. (Mr. Fassett) No, they varied, because my  
11 area that I was responsible for was basically the 518  
12 area exchange, so some of those projects would have been  
13 in -- down in the Catskill Mountains, and some of them  
14 were up on the Canadian border, so we're talking a  
15 distance of, you know, 200, 300 miles in some cases. So  
16 some of the rehab projects were in the Albany area  
17 specifically at that one point when I was in Albany  
18 working.

19 Q. And with respect to these projects that you  
20 just described or any other similar type of projects  
21 when you were at NYNEX, how often did you plow 12  
22 separate cables into 1 trench in a single plowing  
23 operation?

24 A. (Mr. Fassett) We didn't, okay. We had plowed  
25 I want to say 3 cables, I remember we plowed, distinctly



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1 plowed 3 cables on the 117 mile project in some phases  
2 of that. In other phases we would have plowed 2 cables.  
3 In my testimony that I refer to the 12 fiber or the 12  
4 cables being plowed, that's what spider plows are  
5 capable -- actually capable of plowing more than that at  
6 one given time. I know on the New York state  
7 throughway, that was a separate project that I wasn't  
8 personally involved with, but they were plowing 7  
9 interducts primarily on that whole interstate route.

10 MR. HUTHER: I have nothing further, thank  
11 you, Mr. Fassett.

12 MR. FASSETT: Thank you.

13 JUDGE MACE: Mr. Kopta.

14 MR. KOPTA: Thank you, Your Honor.

15

16 R E D I R E C T E X A M I N A T I O N

17 BY MR. KOPTA:

18 Q. Dr. Mercer, I just have a few questions for  
19 you. First, in response to some questioning from  
20 Mr. Huther this morning, do you recall a discussion of  
21 what or who had access to certain TNS proprietary data?

22 A. (Dr. Mercer) Yes.

23 Q. And I believe that you said in response that  
24 the only person of whom you were aware was Mr. Dippon;  
25 is that correct?

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1 A. (Dr. Mercer) Yes, that's correct.

2 Q. And what information was that that you were  
3 specifically had in mind when you were discussing with  
4 Mr. Huther?

5 A. (Dr. Mercer) I think at the time or thought  
6 at the time we were talking about the source code,  
7 questions about that.

8 Q. And are you aware of anyone at AT&T that has  
9 the source code for the TNS processor?

10 A. (Dr. Mercer) No, I'm not.

11 Q. You also had a discussion with Mr. Huther  
12 about the number of lines that are served per SAI; do  
13 you recall that discussion?

14 A. (Dr. Mercer) Yes.

15 Q. How many, what's the number of lines served  
16 per SAI or comparable figure in the HM 5.3 model?

17 A. (Dr. Mercer) Well, the -- while it's true  
18 that we can run up to as large as a 6,400 line SAI,  
19 what's striking is that the vast majority of SAI's in  
20 fact are much smaller, something like 78%, and I have  
21 actually a number here, but something like 78% of them,  
22 74% of them are SAI's that are smaller than 1,000 lines  
23 in size. So it strikes me sometimes that the whole  
24 discussion of these monster SAI's that we hear about  
25 like it's really sort of a small net, because the large

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1 fraction of SAI's in fact are quite small.

2 Q. And I believe you had a discussion with both  
3 Mr. Huther and Dr. Gabel about the exclusion of DS0  
4 fiber loops from the elements that you were costing in  
5 this proceeding; is that correct?

6 A. (Dr. Mercer) Yes.

7 Q. Do those DS fiber loops includes loops that  
8 are served at least in part over fibers such as digital  
9 loop carrier systems?

10 A. (Dr. Mercer) Yeah, I tried to say that this  
11 morning, but let me be very clear about that. Any kind  
12 of narrow band loop, POTS, plain old telephone service,  
13 POTS or a DS0 or a DS1 that's delivered to the customer  
14 on copper may have either copper feeder or fiber feeder,  
15 and the model models which is right for each cluster and  
16 does it accordingly. And if I have a cluster that's  
17 being served on fiber feeder and I have DS1's in that  
18 cluster, they're going to have their own kind of line  
19 card in the remote terminal, and they're going to be  
20 served over that fiber feeder.

21 So I was certainly not saying that we're only  
22 modeling DS1 on copper all the way to the central  
23 office. What I was saying is that when Verizon  
24 advertises a service as DS0 over fiber, they're not just  
25 saying it's sometimes served on fiber feeder, they're

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1 saying it's delivered to the customer on fiber, and  
2 that's why we gave it different treatment than a DS0.  
3 That's ordinarily in the model where you might have a  
4 mix of two different kinds of feeder.

5 Q. And do you recall a discussion with Dr. Gabel  
6 about Exhibit 611, which are some maps?

7 A. (Dr. Mercer) Yes.

8 Q. Were you involved in the preparation of those  
9 maps?

10 A. (Dr. Mercer) Yes, they were done under my  
11 supervision.

12 Q. And do those maps accurately reflect how the  
13 model models the distribution areas in Richmond Beach?

14 A. (Dr. Mercer) Yes, they do starting right off  
15 the bat with number 1 or number 2, those dots are the  
16 real customer locations that TNS has found. And going  
17 on into the later pictures, for instance in picture 3,  
18 the black lines are literally the cluster shapes that  
19 have been found by TNS, and then the downstream  
20 processing of rectangles and the like. In every case as  
21 I look at those pictures, that's the real representation  
22 of what's happened in Richmond Beach.

23 Q. And do those maps reflect the changes that  
24 you discussed earlier today to the model?

25 A. (Dr. Mercer) No, not when I get to slide

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1 number 7, which is the post normalized. We have talked  
2 a lot today about strand normalization, that last  
3 picture that appears to really shrink several of those  
4 clusters, that's a result of normalization. I have a  
5 theoretical problem with even drawing this picture, as I  
6 believe I said at some point this morning, because the  
7 whole point of strand normalization is to represent  
8 where customers are really located and how much cable it  
9 takes to connect them. So to still draw a picture that  
10 has the same backbone and branch arrangement is kind of  
11 defying the logic of why we're doing strand  
12 normalization.

13           But be that as it may, with the new version  
14 of the model where the strand distances are calculated  
15 without subtracting a drop distance, they will either be  
16 this big or bigger, and there may be a considerably  
17 bigger picture if you're going to draw this picture,  
18 those lines will extend through considerably more of the  
19 clusters as a result of what we have done this morning.

20           Q.     Do you recall a discussion with Chairwoman  
21 Showalter about what were particular aspects of an ideal  
22 cost model?

23           A.     (Dr. Mercer) I do.

24           Q.     And do you recall specifically discussing  
25 whether an ideal model would retain all of the existing

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1 rights of way in the current network?

2 A. (Dr. Mercer) I remember the discussion of  
3 rights of way. I didn't believe that we were talking  
4 about retaining necessarily all the rights of way. My  
5 understanding of our discussion was if, you know, if the  
6 right model network, an efficient network runs along a  
7 street that has a right of way, would you run in it as  
8 opposed to not running in it, and I said -- and I agreed  
9 yes, you would.

10 I'm certainly not trying to say that the  
11 efficient network would necessarily use all of the same  
12 rights of way for -- because -- for two reasons. One is  
13 you may not run the network where it was run before, and  
14 (b,) you may be running off at a different angle, you  
15 might find it much more efficient to let's say go across  
16 country instead of following through some city street or  
17 something. These are all just hypotheticals, but.

18 My answer was conditioned on my picture that  
19 we were talking about a case where I did want to run  
20 where there was a right of way, and I would say you  
21 certainly would do that. But I do not mean to imply you  
22 would use all of the right of ways necessarily in an  
23 efficient model.

24 Q. And finally, do you recall a discussion with  
25 Commissioner Hemstad about the current statewide

1665

1 averaged loop rate for Verizon?

2 A. (Dr. Mercer) Yes.

3 Q. Would you accept subject to check that the  
4 current rate is a little bit less than \$24?

5 A. (Dr. Mercer) subject to check I will accept  
6 that, yes.

7 MR. KOPTA: Thank you, those are all my  
8 questions.

9 CHAIRWOMAN SHOWALTER: I have one follow-up  
10 question.

11

12 E X A M I N A T I O N

13 BY CHAIRWOMAN SHOWALTER:

14 Q. Of the information that you're providing in  
15 response to the Bench request directed by Dr. Gabel  
16 covering the information on the five zones, will that  
17 data show the median number of lines per SAI in each  
18 zone, or can it -- can we -- will we be able to derive  
19 that?

20 A. (Dr. Mercer) I did not understand that to be  
21 within the scope of the data request. If you are asking  
22 me to take that on as another Bench request, I certainly  
23 think we could produce that number if you want to see  
24 the median SAI, the median lines per SAI by five zones?

25 Q. Yes.

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1           A.     (Dr. Mercer) We have to be able to do that.  
2 I would assume we could do that. If you're asking for  
3 that, we'll do it.

4                   JUDGE MACE: That will be Bench Request  
5 Number 19.

6           Q.     And I assume when you show that, you will  
7 also be showing the median for the whole state?

8           A.     (Dr. Mercer) I can, yeah.

9           Q.     Thanks.

10          A.     (Dr. Mercer) And just to clarify, you want  
11 the median, not the average? In other words, you kind  
12 of want the middle size or both or --

13          Q.     I wanted the median, but let's have both the  
14 median and the average.

15          A.     (Dr. Mercer) I guess I should stop asking  
16 questions before I get in trouble.

17                   JUDGE MACE: All right, Mr. Huther, you had  
18 something else?

19                   MR. HUTHER: I just had one follow-up  
20 question.

21

22                   R E C R O S S - E X A M I N A T I O N

23 BY MR. HUTHER:

24          Q.     Dr. Mercer, in response to Mr. Kopta's  
25 question you referenced I think you said when Verizon



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1 advertises a DS0 or a DS1 all fiber service; do you  
2 remember words to that effect?

3 A. (Dr. Mercer) Yes.

4 Q. Does Verizon have a tariffed service for DS0  
5 or DS1 on all fiber in Washington?

6 A. (Dr. Mercer) If it doesn't, then I don't know  
7 the meaning of that service definition as it was  
8 described as the -- if I'm -- if they are describing a  
9 customer line as being a DS0 on fiber, it certainly  
10 means more than just maybe having fiber in the feeder.  
11 So I don't know if they have a tariff or not, but the  
12 definition of that term would suggest.

13 MR. HUTHER: Okay, thank you, nothing  
14 further.

15 JUDGE MACE: All right, I want to deal with  
16 the Verizon cross exhibits and then excuse the  
17 witnesses. We then need to talk about response times  
18 for these various model changes that have been made and  
19 the briefing schedule.

20 So I understand from Mr. Huther that he is  
21 offering of the Verizon cross exhibits that have been  
22 marked what's marked 873, 878, 879, 883, 884, 885, 886,  
23 and 887 through 894 and then 899; is that correct?

24 MR. HUTHER: Your Honor, I believe it is, I'm  
25 joined at counsel table here by my colleague, Megan

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1 Troy, who has been keeping better notes on these  
2 exhibits than I have, so I will defer to her.

3 MS. TROY: That's correct.

4 JUDGE MACE: Is there any objection to the  
5 admission of those proposed exhibits?

6 MR. KOPTA: No objection.

7 JUDGE MACE: I will admit them.

8 I understand that there are a couple of  
9 exhibits that were copied in a way that missed copying  
10 alternate pages and that Verizon will be supplying us  
11 with a corrected copy of those exhibits; is that  
12 correct?

13 MS. TROY: Yes, that's correct, that would be  
14 Exhibits 884, 886, and 887.

15 JUDGE MACE: Thank you.

16 All right, thank you very much, gentlemen,  
17 you're excused.

18 MR. HUTHER: Your Honor.

19 JUDGE MACE: Yes.

20 MR. HUTHER: One other I guess house, two  
21 other housekeeping matters, one pertaining to  
22 Dr. Mercer. During his testimony today regarding page  
23 29 of his reply testimony, 861T, he discussed the  
24 analysis that appears to be still ongoing with respect  
25 to the 2.5% increase that resulted in a loop cost

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1 increase, average loop cost increase of about 20 cents,  
2 and I don't mean to mischaracterize his testimony. What  
3 I took away from his testimony was that that actually  
4 may be changing, and what we would like to request  
5 either as a record request but preferably as a Bench  
6 request is the workpapers associated with the work that  
7 has been performed to make that analysis.

8 JUDGE MACE: Dr. Mercer.

9 DR. MERCER: Are you asking for a post -- let  
10 me ask that differently. Are you asking for that as it  
11 exists today or after we run the new model?

12 JUDGE MACE: After what?

13 DR. MERCER: After we run the new model.

14 MR. HUTHER: I would ask for both, because it  
15 seems that there -- you referenced some of this in your  
16 testimony. I understood your testimony this afternoon  
17 that that analysis was still ongoing and perhaps had  
18 caused you to change the conclusions that you had  
19 reached in your testimony here today, so I would want  
20 both the analysis that you performed up until this point  
21 and then once you make that change the workpapers  
22 associated with that effort.

23 DR. MERCER: Okay.

24 JUDGE MACE: And can you refer me to his  
25 testimony again that you're talking about?

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1 MR. HUTHER: Yes, Your Honor, it is Exhibit  
2 861T, and the page number is 29.

3 JUDGE MACE: Okay, thank you.  
4 (Bench Request Number 20.)

5 MR. HUTHER: And then the last housekeeping  
6 matter actually pertains to the color photographs that  
7 we circulated at the end of the day yesterday. They  
8 were -- they pertained to Exhibit 454 of Mr. Richter's  
9 testimony, and they are replacement pages for the black  
10 and white copies that were contained within Exhibit  
11 WGR-3 entitled Thailand Distribution Terminal.

12 JUDGE MACE: Thank you, yes, I have already  
13 made that change on the list.

14 All right, let's turn then to response  
15 deadlines, and we have discussed Verizon providing a  
16 response to Dr. Selwyn's revision of Exhibit 655 that  
17 was his response to Bench Request Number 3, and that  
18 will be due June 11th.

19 With regard to the Verizon 7Ra, Verizon will  
20 do a sensitivity run by June 9th. By June 16th we will  
21 have AT&T's response to that sensitivity run, and then  
22 by June 18th Verizon will indicate whether it needs to  
23 make some additional response to that. Am I right on  
24 that?

25 MR. RICHARDSON: Yes, Your Honor.

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1                   JUDGE MACE: Mr. Richardson and I talked  
2 about that, and so I'm assuming that that meets  
3 Verizon's requirements.

4                   MR. HUTHER: If he agreed to it, it surely  
5 does.

6                   JUDGE MACE: Okay.

7                   And then with regard to the Verizon response  
8 to HM 5.3a, I am advised that Mr. Dippon will take until  
9 June 18th to provide revised maps, although Mr. Murphy  
10 and Dr. Tardiff will provide their changes sooner than  
11 that. And then I was waiting from AT&T to find out when  
12 Dr. Mercer could indicate whether AT&T will need to  
13 respond to those changes, and I put down June 22nd, but  
14 I know you were going to discuss that with Dr. Mercer.

15                   MR. KOPTA: Yes, I guess it would depend on  
16 -- we could certainly provide a substantive response  
17 within a week, and I would think that we probably would  
18 be able to determine whether there's a need for that or  
19 would request the opportunity to do that within two  
20 business days, so I think since the 18th is a Friday,  
21 then Tuesday the 22nd would be fine.

22                   JUDGE MACE: All right.

23                   Then the other thing that I wanted to address  
24 is the briefing schedule.

25                   MS. SMITH: Your Honor.

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1           JUDGE MACE:  Sorry, I recognize that Staff  
2 has a need perhaps to analyze some of this information  
3 too.  Go ahead, Ms. Smith.

4           MS. SMITH:  Thank you, Your Honor.  The  
5 Commission Staff would like the opportunity to provide  
6 something to the Commission in writing as to how any of  
7 the changes in the revisions to the HAI model might  
8 affect Staff's proposed rates in this case, and it also  
9 may have some impact on Staff's answer to Bench Request  
10 Number 8, so we wanted to alert you to that.  And  
11 certainly if there is no impact to the Bench request we  
12 will get that to you in the time frame that we're  
13 supposed to, but.

14           JUDGE MACE:  So by June 22nd?

15           MS. SMITH:  Yes, Your Honor.

16           JUDGE MACE:  Thank you.

17           MR. HUTHER:  Your Honor.

18           MR. RICHARDSON:  Could I just clarify on  
19 that.  Would Staff's response then be, to 7Ra be June  
20 16th to correspond with AT&T's; is that your  
21 contemplation?

22           JUDGE MACE:  AT&T's response is June 22nd.

23           MR. KOPTA:  I believe Mr. Richardson is  
24 talking about the Verizon model.

25           JUDGE MACE:  Oh, sorry.

1673

1                   MR. SMITH: You're talking about the HAI  
2 model, aren't you?

3                   MR. RICHARDSON: I apologize, I'm confused  
4 about revisions.

5                   JUDGE MACE: All right, briefing schedule.

6                   MR. HUTHER: One last thing, Your Honor. I  
7 know earlier I mentioned that Mr. Dippon would require  
8 at least two weeks in order to prepare the maps and that  
9 I thought that many of the calculations in Mr. Murphy or  
10 Dr. Tardiff's testimony could be completed sooner, I  
11 think I also mentioned that there may be the case that  
12 their testimony needs to be amended by virtue of what is  
13 contained in the maps, and so I would request two weeks  
14 for all of these witnesses to file their testimony as  
15 opposed to what I understood you to say a moment ago  
16 that Mr. Dippon's would come in two weeks from today and  
17 Mr. Murphy and Dr. Tardiff's would come in sooner than  
18 that.

19                   JUDGE MACE: Well, I was reflecting that you  
20 indicated to me that Tardiff and Murphy could be done  
21 sooner, but I was assuming that June 18th was the  
22 deadline for all of them.

23                   MR. HUTHER: Oh, very good.

24                   JUDGE MACE: And if I didn't make that clear,  
25 I'm sorry.

1674

1                   MR. HUTHER: No, perhaps I misunderstood,  
2 thank you.

3                   JUDGE MACE: So June 18th.

4                   All right, the briefing schedule. My  
5 understanding is the parties are seeking an extension of  
6 the briefing schedule from the initial briefs from July  
7 1st to is it July 15th and the reply briefs from July  
8 22nd to August 12th. And my understanding of the reason  
9 for that is that Verizon is involved in a case in  
10 California, the similar or analogous case to this case  
11 in California, and that the same team is working on it  
12 and that Verizon was asking for the additional time so  
13 that they could conduct their work down in California  
14 and then file their brief here. And I am advised that  
15 Staff and AT&T agree with that. We have in the  
16 Commission several scheduling constraints.

17                   CHAIRWOMAN SHOWALTER: I would like to  
18 address that question.

19                   JUDGE MACE: Yes, of course.

20                   CHAIRWOMAN SHOWALTER: First, in light of the  
21 additional information that needs to come in, is that  
22 still the briefing schedule that you want?

23                   MR. HUTHER: What I guess has been agreed to  
24 are the dates that have just been addressed. I think  
25 that's the bare minimum that we could do. I mean yes



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1 it's true that we are -- counsel and witnesses are also  
2 involved in this California case, but that's only part  
3 of it. It is definitely going to be affected by the  
4 testimony that won't be coming in now until the 18th,  
5 and so yeah, that is the bare minimum that we would  
6 need.

7 CHAIRWOMAN SHOWALTER: All right, I just  
8 wanted to make sure that's still the date you're asking  
9 for.

10 JUDGE MACE: So was it the 15th? I'm sorry,  
11 I didn't mark it down.

12 MR. RICHARDSON: Yes.

13 CHAIRWOMAN SHOWALTER: What I want parties to  
14 be aware of is by extending the briefing schedule two  
15 weeks, you are going to extend our order by quite a bit  
16 more than that, and it just has to do with people's  
17 schedule. And so you should not think that our order is  
18 going to get extended by just two weeks, it's going to  
19 be, you know, something on the order of two more months  
20 or so. So before -- so does everyone still want and/or  
21 agree to the briefing schedule?

22 MR. KOPTA: Well, obviously, you know, we  
23 would like to have a Commission order sooner rather than  
24 later. As far as I know, there are no constraints on  
25 the amount of time that you can take to issue an order.

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1 I know that you try to do so expeditiously, and we  
2 certainly appreciate that. But at the same time, we  
3 want to give you the best product that we can to help  
4 you in making that decision, so given that there is a  
5 substantial amount of additional information, responses  
6 to Bench requests and replies to Bench requests, and if  
7 that's the result, then I guess that's what we'll have  
8 to live with.

9 CHAIRWOMAN SHOWALTER: Well, we will do our  
10 best, but it just so happens that it causes increments  
11 of time to be, not a proportional amount of time, to get  
12 the order.

13 MR. KOPTA: Well, thank you for letting us  
14 know that.

15 JUDGE MACE: Thank you.

16 One final thing I did want to address was a  
17 briefing outline, and I would like to have the parties  
18 coordinate and supply to me as soon as they can a  
19 suggested briefing outline. I like to see that before  
20 you go ahead and write your briefs.

21 MR. KOPTA: Absolutely, certainly that's been  
22 what we have done in past cost proceedings, and the  
23 parties will work together to come up with a joint  
24 proposed outline.

25 JUDGE MACE: All right. And when do you

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1 think you would be able to have that?

2 MR. KOPTA: End of next week.

3 MR. HUTHER: That should be no problem.

4 JUDGE MACE: All right, thank you.

5 Is there anything else?

6 All right, then the record is closed.

7 (Hearing adjourned at 5:30 p.m.)

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