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                       BEFORE THE WASHINGTON
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              UTILITIES AND TRANSPORTATION COMMISSION
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    WASHINGTON UTILITIES AND
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    TRANSPORTATION COMMISSION,
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                 Complainant,
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                                        DOCKETS UE-151871
            vs.
                                         and UG-151872
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    PUGET SOUND ENERGY,
8
                 Respondent.
9
                       HEARING, Volume III
10
                           Pages 71 to 316
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            ADMINISTRATIVE LAW JUDGE GREGORY J. KOPTA
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14
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OLYMPIA, WASHINGTON, AUGUST 1, 2016

8:56 A.M.

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## PROCEEDINGS

JUDGE KOPTA: Let's be on the record in Dockets UE-151871 and UG-151872, captioned Washington Utilities and Transportation Commission versus Puget Sound Energy. Today is Monday, August 1, 2016, and we are here for the evidentiary hearings in this docket.

I'm Gregory J. Kopta, the Administrative Law Judge who will be presiding with the Commissioners in this docket. They will be joining us momentarily after we take care of some preliminary matters.

One preliminary matter is exhibit lists. I have prepared an exhibit list that I have shared with the parties. We will discuss which exhibits we can admit at this point to make sure that we make the best use of our hearing time, but I note that Prehearing Conference Order in this docket required parties to file exhibit lists that included all of their exhibits that they intend to have in the Hearing and not all parties complied with that.

And that is a problem, not just because it was required in the order, but because it meant that I

had to do extra work in terms of looking at each exhibit
that had been filed to compile the exhibit list. I'm

the one that compiles the exhibit list, so instead of a

two-hour project, it took me all afternoon.

That's not how I would like to prepare for hearings, so in the future I would appreciate personally, as well as that would be required, that exhibit lists include all exhibits that are intended to be offered by any party in the hearing so that we can make the prehearing process go more smoothly.

Speaking of exhibits, as I mentioned, we do have an exhibit list. I asked the parties to consider which of these exhibits we can -- or the parties would be willing to stipulate to their admission into the record so that we can handle that right now.

I understand that there is an objection to at least one of these exhibits, but I don't know whether that's the only objection that we have.

So, Ms. Carson, I think I'll turn to you as the representative of Puget Sound Energy to let me know what those discussions have been with the parties in terms of being able to stipulate to admission of the exhibits on the exhibit list.

MS. CARSON: Certainly. We've had contact with all parties except, I believe, Mr. King I have not

spoken with about this. But I do have a list of what

PSE is willing to stipulate to. There are some portions

of the prefiled testimony of both WSHVACCA and SMACNA

that we have objections to, that we think goes beyond

the scope of their intervention, and so we're prepared

to address that. There are other exhibits, SMACNA's,

that we think are beyond the scope of their

intervention, so we've talked to Mr. Goltz about that.

But I'm prepared to go through and tell you what PSE is willing to stipulate to. There are a few exhibits of Staff's, as well, that we want to see how they're used. They were not exhibits that were prepared by the witness and against the cross-exam exhibits, so we are wanting to wait and see how those exhibits are used before we stipulate to them.

JUDGE KOPTA: Okay.

MS. CARSON: Would it be helpful to run through the witnesses and find out?

number of exhibits that are going to be at issue, and I think it might be most efficient to deal with those first, and then we can see which ones, to the extent that we can't deal with them, for example, those that you believe you'll have to wait to see how they're being used to determine whether you have an objection that we

- 1 can set to one side.
- But if they're ones that the parties are
- 3 aware right now, they have objections to, but I would
- 4 | like to resolve those and identify as many exhibits as
- possible that we can admit right now.
- 6 MS. CARSON: Okay. So just to be clear, do
- 7 | you want me to run through the ones that we can admit
- 8 right now?
- JUDGE KOPTA: No, not yet.
- MS. CARSON: Okay.
- JUDGE KOPTA: I would rather deal the ones
- 12 that we have issues with, and then once we have those
- out of the way, then we can deal with the other ones to
- 14 which there are no objections.
- MS. CARSON: Okay. So there are a few of
- 16 Staff's cross-exhibits, MBM-23, 24 and 25 that we will
- want to see how they are used. So we're not willing to
- 18 stipulate to them. They're not prepared by the witness.
- MR. CASEY: Can you repeat those numbers?
- 20 MS. CARSON: MBM-23, MBM-24, and MBM-25.
- MR. CASEY: All right. Any others that you
- 22 | want to wait to decide?
- MS. CARSON: Yes, there are. MBM-29 is one
- 24 that we've consulted with Staff, and we are willing for
- 25 | it to come in, if it is supplemented with all the

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- attachments to the Data Request and so we have brought a full supplemented version of that and have copies for everyone. That's MBM-29.
- JUDGE KOPTA: Does Staff have an objection to including the entire Data Request Response?
- MR. CASEY: Yes. We want to use it today as an illustrative exhibit.
  - JUDGE KOPTA: PSE had said they have no objection to it, as long as it includes all of the attachments. I'm asking you if you have a problem with that?
- MR. CASEY: No.
- JUDGE KOPTA: Okay, then that one is fine.
- MS. CARSON: Okay. And then the other Staff cross-exhibits that we would like to wait and see how they're used are MBM-36 through 39.
  - MS. BROWN: Your Honor, we're going to need a minute to look at these. We received an email correspondence from Ms. Carson yesterday that neglected to include 23, 24, 25, and 36. So we need a moment to reference those.
- JUDGE KOPTA: All right. Can --
- MS. CARSON: Well, just to be clear, PSE
  provided the list of everything that we would stipulate
  to, and those were not ones we were stipulating to.

1 JUDGE KOPTA: Okay. I'm not going to worry 2 about that. 3 MS. BROWN: Just to be clear, you identified 4 the exhibits with which you had issues, excluding those. 5 JUDGE KOPTA: All right. Anything else, 6 Ms. Carson, that you've been waiting on? 7 MS. CARSON: So MBM-44 and 45, we also 8 wanted to supplement those. They are Data Request 9 Responses, and did not include the full set of 10 attachments. I discussed this with Ms. Gafken, and she 11 was fine with that. We did bring a full supplemented 12 set of these exhibits, as well. 13 MS. GAFKEN: I have a question about that. 14 So on 45, I believe the entire thing is in the record, 15 and I thought we were okay with the way that it was 16 presented with the renaming. On 44, Public Counsel is 17 going to be using it for limited purpose, but we have no 18 objection to it being supplemented. I do have a 19 question of what's being supplemented on 45. 20 MS. CARSON: My understanding, after we 21 talked, it looked like perhaps that is not the whole 22 exhibit that's in, so I'm happy to share it with you. 23 MS. GAFKEN: I think that's fine. 24 JUDGE KOPTA: You have no objection? 25 MS. GAFKEN: I have no objection. It's just

- 1 | slightly different from my understanding.
- JUDGE KOPTA: Then that one seems to be all
- 3 | right. Any others?
- 4 MS. CARSON: So we have a series of SMACNA
- 5 cross-exhibits that we believe are outside the scope of
- 6 their limited intervention, and those are 49 through 52,
- 7 | MBM-49 through 52.
- JUDGE KOPTA: So those are objections at
- 9 this point or are they waiting to see how they're used?
- MS. CARSON: No, those are objections. We
- think they're outside the scope of the limited
- 12 intervention, and there are others. Do you want me to
- 13 list them all?
- JUDGE KOPTA: Well, you might as well.
- MS. CARSON: MBM-57, 58, and 59. MBM-61
- 16 through 66, Exhibit EEE-13 and 14, Exhibit AF-6, and
- 17 | Exhibits MRM-6, 7, 8, and 9.
- JUDGE KOPTA: All right. Any others that
- 19 | you have issue with at this point?
- MS. CARSON: I believe that's it.
- JUDGE KOPTA: Okay. So by process of
- 22 elimination, you're willing to stipulate to the
- 23 admission of all other exhibits?
- MS. CARSON: Well, as I said at the
- beginning, there is some portions of Mr. Fluetsch's

- 1 testimony and Mr. Krecker's testimony, a witness with
- 2 | SMACNA, that we have objections to, and we've
- 3 | highlighted those sections and have provided it to
- 4 Mr. King and Mr. Goltz.
- JUDGE KOPTA: Okay.
- MS. CARSON: And, again, because we believe they're outside of the scope of the intervention.
- JUDGE KOPTA: Okay. Well, how much of our
  discussion of the exhibits that they've -- SMACNA has
  designated for cross will resolve the issues that you
  have with the direct testimony?
- MS. CARSON: I think it's a little bit
  different issue. Mr. Steele is prepared to discuss it.
  I mean, most of the information in the testimony relates
  to prior WNG contractor experience and how those WNG
  program had an effect on the contractors back in 1992.
  That's a little bit different issue than what we have in
  - JUDGE KOPTA: Okay. Well, at this point, let's deal with the exhibits to which you object in their entirety. I think that's the cleanest thing to do, since there's only portions of other exhibits that you have issues with. Again, with respect to those, do we need -- are we going to need to discuss each of those individually or can we talk about them collectively?

the cross-exhibits.

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MR. STEELE: I mean, I think, based on Your Honor's prehearing conference order, it restricted the role of the Intervenors to providing market information. I think that's intrinsic to who they are in contractors in the marketplace.

And SMACNA, for example, frankly has more exhibits than any other party in this case, and many of them delve into issues such as PSE's tax structure with the proposed program, accounting, regulatory fees, regulatory structure, topics that I think are better addressed by Commission Staff and Public Counsel and that are beyond the role of the contractors and intervenors who were here to provide market information as to really necessarily who they are as contractors.

They had market information that they offered to the Commission, as part of this case that they could provide as to how PSE's program would apply to rate pairs, and we believe that many of the exhibits go far beyond that role. And so that's -- we can go through each one, but that's our general objection.

JUDGE KOPTA: All right. Mr. Goltz?

MR. GOLTZ: Thank you, Your Honor. And Puget contacted me on Friday about the objections to these various exhibits, and I think we'll have to go through them almost individually; there's clusters of a

1 few that fit together.

And Your Honor's Prehearing Order 02 you said, "The Commission will consider the market for HVAC equipment to the extent necessary to determine the effect of the tariffs on PSE's customers, not the impact on other market participants."

So SMACNA, in developing its case, focused on the market, the so-called market gap, which we don't think exists. And basically we make the argument that it's not -- this proposal is not filling a market gap, but it's creating, what we would call a "market aberration."

The result that PSE would be competing unfairly in the market due to a whole number of statutes that govern regulated companies, and when you take a regulated company and try to fit it or compete with unregulated entities, the statutes simply don't fit well together, and either way as an aside, that also be our argument on brief, essentially to the jurisdictional argument initially raised by Commission Staff.

Also, Puget has indicated that it will -one of the advantages of its program is, as Ms. Kimball
points out in her testimony, our rates will be given an
imprimatur by the Utilities and Transportation
Commission that they're fair, just, reasonable, and

1 sufficient.

And we're saying that's an inaccurate imprimatur in the sense that the rates are by no means fair, just, reasonable, and sufficient, because they will include all sorts of costs and things that really make the price of a lease product way more expensive than a price of a sales product, but when you add Puget as a "trusted provider" as they say, coupled with a imprimatur by the Utilities and Transportation

Commission, the customers will be at a very big disadvantage because they won't have the information and be able to make those sorts of choices in the market.

So that's very directly a market type of issue.

Also related to market is the complexity of the process. A number of our documents go into talking about how does a customer taking a lease product figure things out. One of those issues is going to be, well, what about all the taxes that are going to be passed through? Those aren't in the price of the product as they are in an unregulated product. Those are passed through by a different tariff. So at some point, customers, that's what we're all about here, are going to be very much surprised by that issue.

Another issue -- one of our documents gets into the sales portion of the tariff. It isn't just a

lease tariff; it's a sales tariff. And at some point in 2 the process, and we'd like to ask Mr. McCulloch about 3 this some more, at some point in the process, a customer 4 can say, you know, I think I want to buy this. I'm going to sell my house. I had this -- it's a 17-year 5 6 lease term, I'm going to -- I'm ten years into it, I'm 7 selling my house. I've got to convert this lease over 8 to the new purchaser of my house. How do I do that? 9 Well, there's a provision in the tariff for 10 a sale -- there's legal issues with that we can get to later, but the relevancy of it is, and we have a 11 12 DR response in the record about this, it's very, very 13 difficult for the customer to figure out, okay, I'm now 14 in this regulated market. How do I figure out how much 15 I have to pay to buy this product ten years into the 16 lease, five years into the lease or whatever. So --17 JUDGE KOPTA: Let me stop you there, 18 Mr. Goltz. It's become apparent to me that this is 19 intertwined with a lot of the stuff that we're going to 20 talk about with the witnesses and the commissioners. Ι don't think that ruling on it by me at this point is 21 22 going to make much sense. 23 So I think we will wait until they're 24 offered during your cross-examination, and then we can take it up with the commissioners to see what they want 25

1 to hear. At this point it's really their case. When I 2 made my Prehearing Conference Order, that was for me. 3 And while I can make some decisions on my own, I'd 4 prefer to have the commissioners decide what they 5 believe should be part of the record and offered by 6 whom. So I think we'll just put those on hold for now. 7 And with respect to the cross-exhibits from 8 Staff, those are just wait-and-see on those, as well, as 9 I recall. 10 MS. CARSON: That's correct. 11 JUDGE KOPTA: So then Staff, I believe, you 12 had an objection to one or more exhibits? 13 MR. CASEY: Yes, Your Honor. Staff objects 14 to Exhibit Number MBM-4 and wants it to be excluded from 15 the record and is prepared to make a substantive 16 argument as to why that should be. 17 JUDGE KOPTA: Is that the only exhibit to 18 which you object? 19 MR. CASEY: Yes. 20 JUDGE KOPTA: Are there objections on 21 exhibits from any other party or is this the scope? 22 MS. GAFKEN: I believe there was only one 23 cross-exhibit for Ms. Kimball, or directed towards 24 Ms. Kimball, and Public Counsel has no objection to that 25 exhibit.

JUDGE KOPTA: Okay.

Mr. King, did you have any objections?

MR. KING: No, Your Honor.

JUDGE KOPTA: Okay. All right, so,

Mr. Casey, why don't you go ahead and make your

6 argument.

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MR. CASEY: Commission Staff asked the Commission to exclude Exhibit MBM-4 from the record in these documents. MBM-4 is the Cocker Fennessy survey relied on by PSE's witnesses to show customer interest in the proposed leasing program.

Commission Staff moves to strike this exhibit under WAC 480-07-375(d) which permits parties to move, to add, or subtract from the record, and the motion is based on WAC 480-07-495(1) which permits the presiding offer to exclude evidence that is irrelevant.

WAC 480-07-495 provides that Washington
Civil Rules for Superior Court inform the Commission's
definition of relevance. Those rules provide that
relevant evidence is "evidence having any tendency to
make the existence of any fact that is of consequence to
the determination of the action more probable or less
probable than it would be without the evidence." And
that's ER 401. The proponent of evidence, which is PSE,
bears the burden of establishing its relevance and

1 materiality.

Exhibit MBM-4 should be excluded because the evidence is irrelevant for three reasons, and I'll just list those reasons quickly, and I'll go into an argument for each one.

The first reason is the study is fundamentally flawed due to the bias presented in its creation.

Second, PSE failed to produce any testimony or evidence stating that Cocker Fennessy designed the study using proper methodology or followed that proper methodology when performing this study.

And third, the study is fundamentally flawed because it fails to provide critical information to participants, specifically the information necessary to compare the proposed leasing program to equipment purchases.

With regard to the first point, which is the study is fundamentally flawed due to the bias presented in creation, Perkins Coie contracted Cocker Fennessy to develop the survey for the purpose of this litigation to substantiate PSE's deficient proposal.

The survey was performed more than a month after the Commission suspended the tariff filed in these dockets. It was performed between January 30th and

February 4th, 2016. PSE's witnesses provided the survey inputs to Cocker Fennessy and then reviewed the questions Cocker Fennessy drafted to ensure that the survey contained the relevant questions.

The Commission should treat PSE's employees' participation in the study no differently than it would treat the participation of lawyers. PSE has every reason to shape this study to reach a desired result.

No witness from Cocker Fennessy testifies that this survey is impartial; thus, because Cocker Fennessy does not testify, this survey is hearsay and not the kind that is normally allowed in these kinds of adjudicative proceedings.

Federal courts interpreting the Rules of Evidence similar to those governing the Commission's admission of hearsay evidence, meaning rules allowing the admission of trustworthy hearsay, hold that the participation of those involved in the litigation process can render a survey inadmissible.

The Commission has also rejected similar hearsay evidence in the past. ALJ Moss has rejected the admission of witness testimony in Docket UE 121697, the Avista Decoupling Docket. In that docket, a party was trying to offer prior testimony of a witness who was not a witness in that proceeding, and ALJ Moss excluded it.

any testimony or evidence stating that Cocker Fennessy designed the study using proper methodology or followed that proper methodology when performing this study. The only evidence Cocker Fennessy provides about its methodology comes from two sources. One is a letter describing the survey using two short bullet points and two short paragraphs devoid of substance that preface the summary's survey results.

Nothing documented by Cocker Fennessy describes the controls that would ensure the method laid out was followed, assuming that method is even valid. Without that foundational evidence, the Commission cannot know whether to assign the study any evidentiary weight.

As far as the Commission knows, the study was not properly designed or performed. In this case, it should receive no evidentiary weight at all, and without evidentiary weight, it does not make any fact or consequence more or less likely. The study, therefore, is irrelevant and should be excluded.

PSE's witnesses suggest that this study should be admitted because no party produced expert testimony or evidence attacking its methodology. That turns the burden of proof on its head. PSE bears the

burden of showing the survey is relevant and material,
meaning, showing the survey was properly designed and
carried out.

Third, the study is fundamentally flawed because it fails to provide critical information to the participants, specifically the information necessary to compare the proposed leasing program to equipment purchases.

The fact or consequence in these dockets is whether PSE's customers would use the proposed leasing service, determining whether or not to do so requires PSE's customers to compare prices for leased equipment to prices for purchased equipment.

The Cocker Fennessy Survey informed participants that the monthly tariff charge would be similar to the combined costs of the upfront equipment purchase, installation and permitting fees, maintenance, repair, and future disposal costs.

Commission Staff witness Brad Cebulko testified that the Cocker Fennessy Survey failed to provide material information, including the total lifetime cost of the lease and the interest rate involved.

Public Counsel witness Mary Kimball also testified that the Cocker Fennessy Survey failed to

disclose the total amount customers would pay for equipment over the life of the lease.

SMACNA witness, I'm not exactly sure how to pronounce his name, Fluetsch, testified that Cocker Fennessy's survey did not communicate accurate cost information. He testified that Cocker Fennessy's phrasing of the survey questions made the cost of leasing the equipment similar to the cost of purchasing equipment, despite the fact that purchasing is significantly cheaper.

And both Mr. Cebulko and Mr. Fluetsch testified that the survey would yield significantly different results if participant had received the information necessary to make an apple-to-apple comparison between leasing and purchasing.

So Mr. Fluetsch, in fact, opined that the economics would dictate that customers refuse to participate in PSE's leasing program and instead purchase equipment if given the relevant information.

Given the failure to provide relevant evidence to participants, the Cocker Fennessy Survey has no tendency of showing that PSE's customer would use the leasing program, is irrelevant under ER 401 --

JUDGE KOPTA: Mr. Casey, why -- this was filed back in February. Why are you only now making

- 1 | this motion?
- MR. CASEY: Frankly, Your Honor, it hadn't
- 3 | quite occurred --
- 4 MS. BROWN: We only recently began preparing
- 5 for the hearing.
- JUDGE KOPTA: Well, but you just mentioned
- 7 that your witness spent part of his testimony talking
- 8 about this survey, and you must have been aware that you
- 9 had these concerns, at least when that testimony was
- 10 filed.
- MR. CASEY: Staff has always had concerns
- 12 about the credibility of this survey, that is certainly
- 13 true, but it didn't quite occur to Staff that there
- 14 was -- that this was hearsay evidence, the type of
- 15 hearsay that should not be admitted in proceedings,
- 16 until PSE attacked the credibility of Staff and Public
- 17 | Counsel's witnesses saying that they had no expertise to
- 18 critique this study and the methodology of the study.
- 19 | And that argument was made in rebuttal. And that's when
- 20 | it became clear that PSE also offers no witness that has
- 21 the expertise to speak to the methodology, and it's
- 22 actually PSE's burden of proof.
- JUDGE KOPTA: Well, that was on July 1st.
- 24 Here we are one month later and you're only now raising
- 25 those issues.

1 MR. CASEY: There's a lot of things that 2 have gone on between July 1st and today. 3 JUDGE KOPTA: Okay. 4 Ms. Carson or Mr. Steele? MS. CARSON: 5 Thank you, Your Honor. 6 PSE respectfully disagree with Staff's 7 motion and Staff's interpretation of WAC 480-07-495. 8 This rule gives the Commission broad discretion in terms 9 of what type of evidence may be admitted. All relevant 10 evidence is admissible if the presiding officer believes 11 it's the best evidence, reasonably attainable, 12 considering its necessity, availability, and 13 trustworthiness. 14 The Commission does not follow the hearsay 15 rule. The Commission allows hearsay in all the time. 16 The Commission is not bound by the Rules of Evidence or the Rules of Civil Procedure. It looks to those for 17 18 quidance, but has, as a practice, allowed much more 19 latitude in terms of the types of evidence that are 20 admitted. 21 The Commission routinely relies on surveys 22 in litigated cases and otherwise to inform its decisions 23 and opinions and, in fact, in this case, this is not the 24 only survey that's in evidence. There are at least 25 three other surveys that I'm aware of that are in

evidence, and in none of them was there authentication in testimony by the party who -- or the individual who prepared the survey. PSE has two prior surveys in 2014 and 2015 looking at leasing that are less up to date than this, and there's a NEEA survey, as well.

So this is information that the

Commission -- it's very relevant to this case; it's

directly on point. If a customer is interested in a

leasing service, and our customers likely to accelerate

replacement of equipment. And the fact that Commission

Staff would prefer a different type of survey, one that

compares, directly compares a sale to a lease, doesn't

mean that this is irrelevant or doesn't inform the

Commission.

So, you know, we think that it's clear that this is relevant. This survey was, as Mr. Casey said, prepared with input from PSE, so that the surveyor would understand what the program was, the service was, that PSE was prepared to provide, but it was an independent surveyor that undertook the survey. There's discussion and testimony about how a survey was done and the information provided to the surveyor.

And I think it's important to recognize

Commission Staff seems to draw some sort of line that
this was prepared just for litigation. You'll recall,

PSE was in the process of updating its tariffed rates, which had to be filed February 15th or 17th, and part of that was the pricing model and part of the pricing model was to determine what kind of interest there would be and what kind of numbers should be included in terms of projections and pricing.

So to say that this is just for litigation, which I'm not certain that that is a distinction worth talking about, but it is more than just litigation. It is for PSE's design of its pricing model.

So, you know, we think it's clear that the Commission has broad authority and discretion in terms of looking at this type of evidence. I think this is very different than the Avista case where someone attempted to bring in testimony from a different case. This is again a survey that's directly on point.

And to the extent other parties have issues with the way that the survey was undertaken or the results of the survey, they're free to bring those issues up as they already have, and the Commission can consider those. But to completely strike a survey that's on point is not consistent with the public interest; it's not consistent with the Commission's past practice. And we ask that you deny Staff's motion.

JUDGE KOPTA: All right, thank you. I

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- 1 appreciate the heads-up that you gave me on Friday. Ιt 2 gave me the opportunity to consult with the 3 commissioners as to their views on this in general, 4 obviously without the benefit of your explanation. But 5 I don't think that impacts what my understanding of 6 where they're coming from, which is, as Ms. Carson 7 indicates, the Commission routinely allows in evidence 8 that might ordinarily be excluded under the strict Rules 9 of Evidence used in Superior Court and just determines 10 the weight to be given that evidence.
  - Perhaps as Staff argues, that weight should be zero, or next to zero; perhaps as PSE argues, it should be much higher. But that's something for the Commission to determine.
    - This survey has been the subject of extensive testimony not only PSE's direct but responsive testimony, and then PSE's rebuttal at this stage, I think it permeates the record and striking it now would not give the Commission all of the information that it needs to make a determination in this case. So the motion -- Commissioner denies the motion.
  - Speaking of motions, are we finished with exhibits at this point?
- MR. GOLTZ: Your Honor, ever to be helpful here, two of our exhibits were also testimony exhibits

- by Mr. McCulloch. So we can -- and actually, his are
- broader; we just had excerpts that are broader, so we're
- 3 | fine to withdraw MBM Cross-Examination 54 and MBM
- 4 | Cross-Examination 55. That's assuming that we will
- 5 be -- they will be introducing those with Mr. McCulloch.
- 6 JUDGE KOPTA: So that's MBM-54 and MBM-55
- 7 | you are withdrawing?
- MR. GOLTZ: Right, in the assumption that
- 9 they are included in MBM-18 and 19. In other words, I'm
- 10 assuming that Mr. Carson and Mr. Steele will offer
- $11 \mid MBM-18 \text{ and } 19.$
- MS. CARSON: Yes.
- JUDGE KOPTA: Okay. I will make -- I've
- 14 | made that notation.
- MR. GOLTZ: Thank you.
- JUDGE KOPTA: All right. My understanding,
- based on our conversation this morning, is that all of
- 18 the exhibits that we have not discussed, the parties
- 19 have stipulated to the admission in the record, am I
- 20 correct?
- MR. STEELE: The only other issue, Your
- 22 Honor, is the testimony provided by Mr. Fluetsch and
- 23 Mr. Krecker from SMACNA and WSHVACCA that PSE believes
- 24 | is beyond the scope and moves to strike portions of
- 25 | their testimony as well.

JUDGE KOPTA: We have discussed that, but we haven't identified it, the testimony for the record. So let's do that now.

MR. STEELE: Your Honor, PSE has provided highlighted copies of the testimony for each witness that we believe is beyond the scope of their role in this case, and if it's beneficial, we'd be happy to provide a copy to you and the parties.

JUDGE KOPTA: Well, I think it would be beneficial, but let's for right now, if you would tell me which exhibits it is that you are going to have objections to portions of it.

MR. STEELE: Yes, Your Honor. It's BF-1T, the direct testimony of Brian Fluetsch from SMACNA; and SJK-1T, the testimony of Steven Krecker from WSHVACCA.

JUDGE KOPTA: Okay.

MR. GOLTZ: To be clear, excerpts of it.

MR. STEELE: Excerpts, yes.

JUDGE KOPTA: All right. Right, exactly.

And as I indicated before, we will take those up when those witnesses are called to testify. I think that would be the best way to handle those. So we will put those on hold for right now.

I had one question which is for the PSE-2, which is the professional qualifications for Mr. Teller

- who as I understand will not be testifying but instead

  Ms. Norton will be adopting his testimony.
- Is there a reason that we need to disclose

  Mr. Teller's qualifications in the record since he's not

  actually testifying and the testimony is actually given

  by Ms. Norton?
- MS. CARSON: Well, that was not clear to us.

  I mean, we don't want anyone to move to strike his

  testimony because it lacks professional qualifications,

  but as long as it's stipulated that that will not occur,

  then we're fine withdrawing it.
  - JUDGE KOPTA: Well, Ms. Norton has her qualifications. Since she's adopting the testimony, one assumes those cover Mr. Teller's testimony, or that's my assumption.
- MS. CARSON: That makes sense.
- MR. GOLTZ: When one adopts testimony, is

  Ms. Norton saying that Mr. Teller's testimony is now her

  own, or is she here to defend Mr. Teller's testimony?

  There's a difference.
- JUDGE KOPTA: I'm assuming that she is
  adopting it as her own. That's generally what happens
  in these circumstances; am I incorrect, Ms. Carson?
- MS. CARSON: I think that's correct, yes.
- JUDGE KOPTA: On that basis then, we will

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not admit that exhibit. I don't see it's useful. But I'm going to go through the exhibits right now that are admitted, and follow along with me, if you will, to make sure that I get this right.

JET-1T, which is the direct testimony of Mr. Teller that Ms. Norton is adopting; JET-3; LYN-1T through LYN-9S; exhibit MBM-1T through MBM-22, recognizing that MBM-7 is MBM-7H2, which contains highly confidential information. There's also highly confidential information in MBM-8HC and 13HC and 14HC and 15HC.

Then MBM-26 through MBM-35; MBM-40HC through MBM-48, recognizing that MBM-42C contains confidential information; MBM-53 through MBM-56; MBM-60; Exhibit EEE-1T through EEE-12; Exhibit AF-1T through AF-5HC.

Exhibit MRM-1T through MRM-5; Exhibit AJW-1T and AJW-2; Exhibit BTC-1HCT through BTC-13, recognizing that BTC-2HC and 9HC both include information that has been designated as highly confidential.

Exhibit EOC-1HCT through EOC-26, recognizing that Exhibits EOC-3HC, 4HC, 5HC, 6HC, 8HC, 13HC all contain information that has been designated as highly confidential.

Exhibit AR-1T; Exhibits MMK-1HCT through MMK-9, recognizing that Exhibit MMK-4HC and 7HC contain

1 information that's been designated as highly confidential. 2 3 Exhibit JMN-1T; Exhibits BF-2 through BF-6; 4 Exhibit JvdH-1T through JvdH-6; Exhibit SJK-2 through 5 SJK-6; and Exhibit WEP-1T through WEP-3. 6 I believe all of those exhibits are 7 stipulated to be admitted into the record. 8 Any corrections to that list? MS. GAFKEN: Not really a correction, but 9 10 I'm noticing that you identified the exhibits that also 11 had confidential or highly confidential. Noting also 12 Exhibit MBM-40 as highly confidential, information of 13 off Public Counsel cross-exhibit for Mr. McCulloch. And 14 then also Ms. Kimball's testimony, Exhibit MMK-1T, also 15 has highly confidential. 16 JUDGE KOPTA: Okay. Thank you for that. 17 Anything else that needs to be corrected? 18 MS. CARSON: Yes, Your Honor. We wanted to 19 clarify on the Marcelia exhibits, I'm not sure if we got 20 that down right. There were three, MRM-6, 7, and 8, 21 that we had not yet stipulated to. I'm sorry, 6 22 through 9. 23 JUDGE KOPTA: Correct. I believe I omitted 24 them, did I not? 25 MS. CARSON: And then we did have, as I

- mentioned, a few supplemented versions of exhibits that
  no one has objected to that we will provide.
- JUDGE KOPTA: Yes. I believe we discussed
  those, and so that's my understanding that I'm including
  those.
- All right, then. The exhibits that I just listed off are admitted, and the remaining exhibits we will take up when they arise in the hearings.
- 9 MR. CASEY: Judge Kopta, we just noticed 10 that Elizabeth O'Connell's initials are actually ECO, 11 not EOC. Her middle name starts with a "C," her last 12 name is O'Connell, so it's ECO.
- JUDGE KOPTA: All right. We can make that designation change.
- MS. BROWN: Thank you.
- JUDGE KOPTA: All right, then. Those exhibits are admitted.
- And finally, with respect to Staff's Motion

  for Summary Determination, as I indicated off the record

  before we began, we are here in the hearings, and so,

  obviously, the Commission is not going to rule on the

  substance of those motions at this point.
- Basically the statutes are very broad in
  their definition of what is and is not included in
  utility service.

Commission has not found to this point anything in the statutes that would require drawing a bright line at the meter or determining whether a service, utility service that's regulated by the Commission or not.

And so even as SMACNA had pointed out, there are factors that the Commission will look at and those are factors that require a factual determination, which is why we are here in this hearing. So the Commission certainly will entertain those arguments, but only on the basis of the record that we develop here today.

MR. GOLTZ: So do I understand Your Honor saying that the legal issue, jurisdictional issue, is reserved for further briefing in the closing briefs?

JUDGE KOPTA: Yes, it is. As I say, the

Commission feels like it needs more facts to be able to make that determination and, therefore, it will be an issue that we will expect parties to, perhaps, supplement their briefing on in the post hearing briefs.

All right, is there anything further that we need to take up before the Commissioners join us?

MS. GAFKEN: Just one minor thing. I believe in your email before the hearing you mentioned the possible public comment exhibit, and to my knowledge, there have been no public comments that have

- been submitted either by my office with the Commission.
- JUDGE KOPTA: I believe there's at least one
- 3 that has been submitted with the Commission, but you
- 4 might want to check with our Records Center and our
- 5 | Public Comments Staff to see.
- 6 MS. GAFKEN: We'll double-check and make
- 7 sure.
- JUDGE KOPTA: I merely reserved that because
- 9 it's a matter of course, and I know that there have been
- 10 some interest expressed by outside folks, so.
- MS. GAFKEN: We'll double-check and make
- 12 | sure, but there may not be.
- JUDGE KOPTA: Okay, great. Anything else?
- 14 All right, then, let's be off the record.
- 15 (Discussion off the record.)
- JUDGE KOPTA: All right. I believe we are
- 17 ready to go back on the record.
- We are now joined by the Commissioners:
- 19 Chairman Danner, Commissioners Jones and Rendahl. They
- 20 will be presiding with me during these evidentiary
- 21 hearings, so let's take appearances of the parties
- 22 beginning with PSE.
- MS. CARSON: Good morning, Commissioners,
- 24 Judge Kopta. Sheree Strom Carson with Perkins Coie
- 25 representing Puget Sound Energy.

1 MR. STEELE: David Steele also with Perkins Coie on behalf of PSE. 2 3 JUDGE KOPTA: Let's go around the table. 4 Mr. Goltz? 5 MR. GOLTZ: Good morning. My name is 6 Jeffrey Goltz with Cascadia Law Group, representing the 7 Sheet Metal and Air Conditioning Contractors Association, National Association of Western Washington 8 9 Chapter, or SMACNA. 10 James King, lay representative MR. KING: 11 for the Washington State Heating Ventilation and Air 12 Conditioning Contractors Association. 13 MS. GAFKEN: Lisa Gafken, Senior Assistant 14 Attorney General, appearing on behalf of Public Counsel. 15 Sally Brown, Assistant Attorney MS. BROWN: 16 General, appearing on behalf of Commission Staff. 17 MR. CASEY: Christopher Casey, Assistant 18 Attorney General, also on behalf of Commission Staff. 19 JUDGE KOPTA: Thank you. Any other 20 appearances? Hearing none, we are prepared to proceed. 21 Ms. Carson, your first witness. 22 Thank you, Your Honor. PSE MS. CARSON: 23 calls as its first witness Ms. Liz Norton and is 24 available for cross-examination. 25 ///

1	LIZ NORTON,
2	having been duly sworn, testified as follows:
3	JUDGE KOPTA: We did not establish an order
4	of cross, but the exhibit lists, I took the liberty of
5	having Staff first. If that works for the parties, then
6	that works for me.
7	Do you want to start the cross, Mr. Casey.
8	MR. CASEY: I'm ready; thank you, Your
9	Honor.
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L1	CROSS-EXAMINATION
L2	BY MR. CASEY:
L3	Q. I want to start by addressing PSE's financial
L4	health.
L5	Ms. Norton, you testified that (as read),
L6	Leasing services will diversify PSE's business providing
L7	new revenue and earning opportunities that will provide
L8	the utility with greater financial stability. Correct?
L9	A. Yes, I did.
20	Q. Now, that was not an argument made by Jason
21	Teller or any other company witness in direct testimony;
22	correct?
23	A. So what I let me give you the broader context
24	of that response.
25	O. Can you start with a "ves" or "no." please?

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- A. As Mr. Cebulko testified in his proceedings, the industry is going through a transformation in totality, and the Puget Sound Energy is interested in looking for additional ways to provide value and partner with its customers while at the same time looking at ways to transition and evolve its utility business in a way that's financially stable for the customers, as well as in a way that's financially stable for our company.
- Q. So you acknowledge that no -- that Mr. Teller nor any other company witness in direct testimony made that argument?
- MS. CARSON: Objection; misstates her testimony.
- MR. CASEY: No, it doesn't. I quoted it verbatim.
- JUDGE KOPTA: I'll allow the question.
- THE WITNESS: Can you point me to the part of my testimony you're referring to?
- 19 BY MR. CASEY:
- Q. Yes. It's Exhibit Number LYN-1T, Page 14.
- A. On Line 20? Are you referring to Lines 19 through 20?
- 23 Q. 20 and 21.
- 24 A. Yes. What is your question?
- Q. So my question was, you acknowledge that you've

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testified that leasing services will diversify PSE's business providing new revenue and earning opportunities that will provide the utilities with greater financial stability.

And then I said, this was not an argument made by Jason Teller or any other company witness in direct testimony; correct?

- A. I made it in my testimony as a benefit of the service, not only creating value for our customers, but creating some financial stability for the Company to evolve to the future.
- Q. So are you not familiar with the Company's direct testimony in this case, Ms. Norton?
  - A. I am familiar with the testimony.
- Q. And so do you or do you not acknowledge that this was not an argument made in direct testimony?

MS. CARSON: Your Honor, I'm objecting to this line of questioning. Ms. Norton was responding in her testimony to the testimony of Mr. Cebulko, as she said, who talked about the utility of the future. So I'm not sure what the point is whether or not Mr. Teller made that direct statement in his testimony.

JUDGE KOPTA: I'm having a hard time seeing the point myself, but I think he's entitled to a yes-or-no response to that question.

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#### CASEY / NORTON

MS. CARSON: Recognizing that she would have to review his full testimony to see if there was any statement in there.

JUDGE KOPTA: Well, a "yes" or "no" or an "I don't know," one of those three.

THE WITNESS: I do not recall if Mr. Teller stated anywhere in his testimony what you're asking.

MS. BROWN: She adopted his testimony.

BY MR. CASEY:

- You adopted his testimony as if it was your own words; correct?
- 12 Α. Correct.
- 13 JUDGE KOPTA: I think you've made your 14 point, Mr. Casey. Move on.
- 15 MR. CASEY: Thank you. Well, I'll go on.
- 16 BY MR. CASEY:
  - So it is not your intention to imply that PSE is 0. currently financially unstable; correct?
  - Α. PSE is, as Mr. Cebulko's testimony also suggests, PSE and all utilities are going through a state of transition, and that's -- and we're looking at ways -- we're looking at ways to continue to evolve our business in a way that would provide the Company to continue to be responsive and financially stable.

At this point in time, Puget Sound Energy is

1	stable, but we're looking to the future.
2	MR. CASEY: Objection, Your Honor. Can you
3	please instruct the witness to answer my question? The
4	question was, it's not your intention to imply that PSE
5	is currently financially unstable?
6	JUDGE KOPTA: I believe that she was
7	addressing that in part at least.
8	THE WITNESS: I am not the financial expert
9	in the Company. Based on my understanding, the Company
L O	is stable and looking for ways to continue to be so.
L1	BY MR. CASEY:
L2	Q. Okay. One last question on this point. Outside
L3	of that one statement that Mr. Cebulko made in his
L 4	testimony that you were referring to, isn't it true that
L5	no evidence in the record, there's no evidence in the
L6	record that directly addresses whether the Company
L7	actually needs greater financial stability or not?
L8	MS. CARSON: Object to the form of the
L9	question, ambiguous.
20	JUDGE KOPTA: It's very broad, as well. I'm
21	really not sure where you're going with this, Mr. Casey.
22	MR. CASEY: I'm trying to make the point
23	that they are bringing up the Company's financial health

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there's no evidence in the record that addresses the

here, and I just want to make it abundantly clear that

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1 | Company's financial health.

So that is not a basis for making a decision in this case. My understanding is the Company's financial health will be dealt with in the next rate

JUDGE KOPTA: Well, we're dealing with a very specific tariff here, and I don't have a problem with you asking whether or not this particular tariff filing impacts the Company's financial health, but I think broadly asking what the Company's financial health is beyond the scope of this proceeding.

Are you willing to limit your question to that?

MR. CASEY: I'll move on, Your Honor.

JUDGE KOPTA: Thank you.

#### BY MR. CASEY:

Q. Next, I want to discuss the scope and scale of PSE's proposal. Now, there's a -- my questions do not touch on highly confidential information. There is a possibility that Ms. Norton's responses could, so I'm going to leave it up to the Company of how to deal with that. I will turn to some highly confidential material, but just for the people who have that material to look at while I ask the questions.

JUDGE KOPTA: All right, thank you. And

that's a good reminder to folks. There are exhibits
that have been introduced and admitted into the record
that include highly confidential or confidential
information. To the extent possible, I would ask
counsel and witnesses to avoid discussing that in open
hearing.

If necessary, we can close the hearing to only those who have signed a Protective Order. We would prefer not to do that, so please make best efforts to keep the testimony and the questions to only that information that is publicly available. Thank you.

Mr. Casey, you may proceed.

BY MR. CASEY:

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- Q. Ms. Norton, PSE is seeking to expand its business through the leasing of various products; correct?
- 17 A. Correct.
  - Q. PSE intentionally designed its leasing platform to support the addition of future leasing products over time with little to no modification required; is that correct?
  - A. Puget Sound Energy has considered the role of leasing business can play into the future; however, has done specific work on the HVAC and the products that we put forth in this proposal.

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- Q. But the Company has openly acknowledged that it hopes to add new products and services immediately after approval; correct?
- A. We see the platform as having some flexibility to offer desired solutions for customers on products where there's large capital investment to make them more affordable, to simplify the complexity of that decision, and the leasing platform will help do that if it's deemed valuable to our customers.
  - Q. So that's a "yes"?
- 11 A. Yes.
  - Q. Thank you. The equipment PSE proposes to offer would form a whole new segment of rate-based eligible equipment upon which the Company can earn a rate of return; correct?
  - A. The intention of the service is that we would own and operate, on behalf of our customers, equipment that includes an earning our authorized rate of return, correct.
  - Q. And it is PSE's intention to quickly expand its offering as soon as the Commission grants approval; correct?
- MS. CARSON: Objection; misstates facts not in evidence.
- 25 BY MR. CASEY:

- Q. Okay, can we turn to LYN-3, please. This is your exhibit; correct?
  - A. Yes.

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- Q. And on Page 2 of that exhibit, just as one example, we have customer generation and energy storage. The bullet point under it says, "Utilize leasing platform to test the viability of leasing customer generation and storage equipment such as batteries, both independently and in combination."
- MS. CARSON: Objection. Again, Mr. Casey
  has repeatedly been inserting words like "quickly" and
  "immediately" which are not here in the provision that
  he cites.
- 14 BY MR. CASEY:
  - Q. How about one under; within 60 days of approval.

    It's two months, relatively quick. They plan to submit compliance filing and provide additional equipment options. That's bullet point two.
- MS. CARSON: Well, it depends on what
  equipment options you're talking about. I think the
  witness can clarify that.
- JUDGE KOPTA: Proceed with your question based on that reference to the witness's testimony.
- 24 BY MR. CASEY:
  - Q. Is it PSE's intention to quickly expand its

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offerings as soon as the Commission grants approval?

A. As a part of its commitments in my exhibit, the Company has offered to provide a compliance filing shortly after approval, if necessary, by the parties in this case and the Commission.

The intention of that compliance filing is to do possibly two things. One, if the commissioners feel that it needs to refresh our rates based on what we proposed back in February, and if there is any additional relevant equipment that needs to be added, we will consider that at that point as well, as it relates to heating, water heating, and heat pumps as we've proposed.

We are not -- the Company is very willing to -- or is very confident in its proposal that it made in February and the compliance filing is only if the commissioners feel as though it is necessary.

- Q. PSE expects to gain a large market share for HVAC and water heat installation; correct?
- A. As our testimony suggests and the research that we've done, about 25 percent of our customers are interested in leasing the relevant equipment.
  - Q. I'd like to turn to BTC-2HC, Page 4.

MS. CARSON: Could you repeat the cite?

MR. CASEY: BTC-2HC.

- 1 BY MR. CASEY:
- Q. It's an exhibit to Mr. Cebulko's testimony on Page 1. This is an exhibit you're familiar with, I
- 4 assume?
- 5 A. I am familiar with it.
- MS. CARSON: Just as a caution, this is highly confidential.
- MR. CASEY: Yes. I want the commissioners
  and the witness to turn to Page 4 of that exhibit.
- MR. GOLTZ: I apologize, which number?
- JUDGE KOPTA: BTC-4HC.
- MR. CASEY: Exhibit 2, Page 4.
- JUDGE KOPTA: Right.
- 14 BY MR. CASEY:
- Q. So I'm interested in these assumptions in this
  exhibit. So Mr. Cebulko addressed these directly on
  Page 9 of his testimony, and PSE did not refute these
  numbers, these market-share forecasts, upon rebuttal;
  correct?
- 20 A. Could I have --
- 21 O. You did not? How about that.
- 22 A. I did not. I did not refute Mr. Cebulko's.
- Q. Yes or no, would you consider any of these
  market-share forecasts a monopolization of the market?
- MS. CARSON: Objection; calls for a legal

1	conclusion.
2	JUDGE KOPTA: I will sustain that.
3	BY MR. CASEY:
4	Q. You testified that PSE's rates are not based on
5	these assumptions, correct, the assumptions these
6	forecasts?
7	A. Our rates are based on the level of interest
8	that was defined by the surveys that we conducted over
9	time. And a share of that interest is included in our
10	pricing model and included in our rates.
11	Q. Thank you. Would you acknowledge whether the
12	assumptions used in rates are higher or lower than these
12 13	assumptions used in rates are higher or lower than these assumptions here?
	_
13	assumptions here?
13 14	assumptions here?  MS. CARSON: I'm going to object. It's not
13 14 15	assumptions here?  MS. CARSON: I'm going to object. It's not clear what assumptions I believe there's various
13 14 15 16	assumptions here?  MS. CARSON: I'm going to object. It's not clear what assumptions I believe there's various assumptions on this page.
13 14 15 16	assumptions here?  MS. CARSON: I'm going to object. It's not clear what assumptions I believe there's various assumptions on this page.  MR. CASEY: All of them.
13 14 15 16 17	assumptions here?  MS. CARSON: I'm going to object. It's not clear what assumptions I believe there's various assumptions on this page.  MR. CASEY: All of them.  MS. CARSON: All of the assumptions?
13 14 15 16 17 18	assumptions here?  MS. CARSON: I'm going to object. It's not clear what assumptions I believe there's various assumptions on this page.  MR. CASEY: All of them.  MS. CARSON: All of the assumptions?  MR. CASEY: Yes.
13 14 15 16 17 18 19	assumptions here?  MS. CARSON: I'm going to object. It's not clear what assumptions I believe there's various assumptions on this page.  MR. CASEY: All of them.  MS. CARSON: All of the assumptions?  MR. CASEY: Yes.  MS. CARSON: Objection; ambiguous.

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this is a business planning document, and it's my

understanding that some of these assumptions are

- 1 included in our pricing model.
- 2. BY MR. CASEY:

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- That is your understanding? 0.
- Perhaps the one scenario of them is what we concluded in the --
- MS. CARSON: Mr. McCulloch is the witness on 7 our pricing model, so I think these questions would be better directed towards him.
  - MR. CASEY: Okav.
- 10 BY MR. CASEY:
- 11 I just have one last question. If you can't 12 answer it, I'll ask Mr. McCulloch later.
  - Α. Okay.
    - So PSE's rate model included an assumption for 0. the market share, and if it installs more than the assumption that it uses, does it over-earn or under-earn?
    - The pricing model was built on an assumption that we expect to occur. We don't expect to under-recover or over-recover over the period of time.
      - You expect your assumption exactly?
- 22 If we underachieve, there will be -- we will --Α. 23 there might be over-recovery and under-recovery at 24 various points in time, but the rates are set based on 25 the term of the lease, and we expect us to earn our

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authorized rate of return over the term of the lease.

- Q. Yes, but maybe these are better directed at Mr. McCulloch what the term of the lease. Those rates were based on assumptions of a certain market share, a certain amount of customer participation. And if you don't hit that, like if you get less participation, you under-earn, and if you get more participation you over-earn; correct?
  - A. Correct.
- Q. Thank you. Next I want to discuss the many new features you proposed on rebuttal, so can we turn back to LYN-3.

The Company's direct testimony did not address annual tracking and recording of conservation benefits; correct?

- A. My testimony did not. Although, as I've provided in an exhibit, if it's common for us to report and track performance on a number of different programs and services, we have to go the Utilities Commission on a regular basis.
- Q. A little bit vague. I just want to clarify, did or did not the Company's testimony address annual tracking and reporting of conservation?
- A. It's my understanding as a proposed -- as I proposed in this exhibit, we are suggesting that we are

#### CASEY / NORTON

more than willing to go above and beyond and report the tracking and reporting of some of the key features that we expect the service to deliver. And we intend and plan to do that with the Commission on an annual basis.

# Q. Thank you. And just for clarification, that proposal came on rebuttal; correct?

MS. CARSON: Objection to the extent he's asking her to testify about all Company witnesses' testimony; I think that's overbroad. And if he wants to establish that with each witness, he can.

JUDGE KOPTA: Well, this is a witness who directly addresses this particular point. I think the Company is permissible, to the extent that you are aware.

THE WITNESS: Can you repeat your question, please.

17 BY MR. CASEY:

- Q. That you first -- the Company first addressed annual tracking and conservation reporting in its rebuttal case; is that correct?
- A. It's my understanding -- I mean, it's something we often do as a regular course of activity, report to the Commission, so we named it specifically in a commitments document personally. It's something we regularly do as a part of our being a regulated utility.

JUDGE KOPTA: Ms. Norton, let me rephrase
the question and see if we can get past this.

In your testimony on Exhibit LYN-3, the point that counsel is referring to, are you aware that that information is contained in any other part of Puget Sound Energy's testimony in this case?

THE WITNESS: I do not recall.

BY MR. CASEY:

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- Q. Outside of these bullet points, the Company's testimony, or any other testimony, provides no details as to how annual tracking and reporting will be accomplished; correct?
- A. Based on my recollection, it is not detailed, but it's common practice for us to report to the Utilities Commission, and I'm sure we can figure out a way to do that effectively.
- Q. But you acknowledge that interested parties might not fully agree on the details of how exactly to do annual tracking and reporting; correct?

MS. CARSON: Objection; calls for
speculation about what interested parties think or don't
think.

- JUDGE KOPTA: Sustained.
- 24 BY MR. CASEY:
- Q. Would you agree that it might be difficult to --

- that there are numerous different ways of how to, quote, estimate O efficiency of replaced equipment, end quote?
  - A. There certainly might be a few ways. I think that we have a lot of experience in understanding efficiency and working with our customers, and would rely on that to use that as a reporting device.
  - Q. Thank you. The Company's direct testimony also did not address transitioning the Legacy Rental Program; correct?
- MS. CARSON: Objection; misstates the record.
- JUDGE KOPTA: Can you ask it a different way, Mr. Casey?
- 14 BY MR. CASEY:

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- Q. The Company, in its direct case, addressed transitioning the Legacy Rental Program.
- 17 A. I'm not familiar -- I cannot recall.
  - Q. Thank you. On rebuttal, the Company provided a Transition Plan as a hybrid form of question-and-answer testimony in an exhibit; correct? I believe it's Exhibit MBM-22.
  - A. Yes, we did. And I believe Mr. McCulloch is the witness that can speak to that specifically.
    - Q. And because this plan was provided on rebuttal, no party had an opportunity to adequately analyze and

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#### CASEY / NORTON

- respond to the proposal; correct?
- A. Throughout the proceeding we've had

  conversations about the transition of the Plan, and

  we --
  - Q. We're in a litigated case, so the discussion needs to be in testimony; correct?
  - A. So the Transition Plan was submitted by our witness Malcolm McCulloch in rebuttal.
  - Q. So yes or no. Because it was provided in rebuttal, no party had an opportunity to adequately analyze and respond to that proposal?
  - MS. CARSON: Objection; calls for speculation as to whether other parties have an opportunity to analyze.
  - JUDGE KOPTA: Sustained. I was looking for that objection earlier. That's an argument that you can make on brief. I don't think --
  - MS. BROWN: But, Your Honor, we will be here until 2020 if the Company witnesses refuse to answer the questions candidly. This is yes-or-no question; this is cross-examination.
- JUDGE KOPTA: I understand that, Ms. Brown,
  but these are arguments in the form of questions, and I
  think that's not the best use of our hearing time.
- 25 BY MR. CASEY:

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#### CASEY / NORTON

- Q. Do you acknowledge that the transition of over 33,000 customers from one service to another is a challenging task that requires careful coordination to ensure participating customers are not harmed?
- A. I would agree it is a large undertaking that needs to be balanced with customers' interest, as well as the market's ability to deliver.
- Q. Thank you. The Company's direct testimony also did not address conservation target setting; correct?
  - A. My testimony did not.
  - Q. Did Mr. -- you mean Mr. Teller's testimony?
  - A. Can you point to where you're referring?
- Q. I'm referring to LYN-3, midway down the page, it says "Conservation Target Setting."
  - A. Okay. Your question?
- Q. My question is, in direct testimony, the Company did not discuss conservation target setting; correct?
- A. It did not in its direct testimony discuss the bullet you're referring to in the commitments. But as I've said, the commitments are intended to be above and beyond what was filed and add to the proposal additional opportunities to demonstrate how this platform might have broader benefit.
- Q. And here the Company is only committing to discuss the possibility of target setting in the

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#### CASEY / NORTON

- biennial conservation planning process to discuss how the leasing service may influence rebate target setting, it's not committed to target setting; correct?
  - A. We expect this to provide a channel for energy efficiency savings, and at this point, I think it's premature; we don't even have a finalized service.

It's our intention and expectation that there would be some positive benefits and be able to look at how those rebates might be able to be modified. Due to having this channel, we expect to deliver a high-efficient product.

JUDGE KOPTA: Ms. Norton, I'm going to interject at this point. When counsel asks you a yes-or-no question, please answer "yes," "no," or "I don't know" before you give an explanation. That way we can clarify the record and perhaps save Mr. Casey some frustration.

MR. CASEY: Thank you, Your Honor.

BY MR. CASEY:

- Q. PSE has made no commitment to deliver a specific amount of conservation savings as part of this proposal; correct?
  - A. As a part of our energy efficiency programs, no.
- Q. Did the Company's direct testimony address offering 100 percent of leasing customers the

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#### CASEY / NORTON

opportunity to participate in a demand response service?

- A. Yes. We offered the opportunity for these customers to participate in forthcoming demand response, pilots that the Company is intending to be a part of, as well as administer themselves.
  - Q. And that offer was made on rebuttal; correct?
  - A. Correct.
- Q. Thank you. In PSE's rebuttal testimony, PSE provided no details about how it would implement the demand response beyond these three bullet points; correct?
- A. This is not a demand response filing. Our bullets are intended to demonstrate how this filing could complement and add to our future demand activity.
- JUDGE KOPTA: So that's a "yes" with an explanation?
- THE WITNESS: Yes, with an explanation.
- 18 BY MR. CASEY:
  - Q. As part of its proposal, PSE proposes to offer products that are not demand response capable; correct?
- 21 A. Correct.
- Q. PSE does not currently have a demand response tariff on file with the Commission; correct?
- A. Not to my knowledge; correct.
- Q. Thank you. The Company proposes to submit a

Compliance Filing to add new products and alter its proposed rates 60 days after approval.

Does this render the proposed rates meaningless?

MS. CARSON: Objection; argumentative.

JUDGE KOPTA: Sustained.

BY MR. CASEY:

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- Q. Given the Company's commitment to submit new rates just 60 days after approval, are the rates currently proposed in the tariff meaningful?
- A. The Company is confident in the rates it has proposed in this filing. If the Commission determines it's in the interest to refresh those rates, we will have a Compliance Filing. If not, we will stand by the rates we filed in February.
- Q. Would you agree that the Company, in essence, is seeking Commission preapproval for the leasing program?

MS. CARSON: Objection; calls for a legal conclusion.

JUDGE KOPTA: Overruled. I'll let her answer to the extent she can provide an opinion.

THE WITNESS: I would not agree. I think we've proposed a service with rates, and I'm not sure what you mean by "preapproval."

- 24 BY MR. CASEY:
  - Q. Would you agree that a Compliance Filing to

- refresh rates could ultimately lead to another 11-month adjudication to assure the updated rates are just and reasonable?
- A. As I've said, I don't -- Compliance Filing is not necessary.
  - Q. You acknowledge that if the Company files to change the rates that are established, it could lead to an 11-month adjudication; correct?
  - A. I believe any time we change rates as a utility it leads to whatever is the appropriate procedural process.
  - Q. And if this was not a regulated service, PSE could change the rates any time without Commission approval; correct?
- MS. CARSON: Objection; calls for speculation.
- JUDGE KOPTA: Sustained.
- 18 BY MR. CASEY:

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- Q. Would the -- if the -- do companies that offer products and services not regulated by the Commission need Commission approval to change their rates?
- A. I don't believe they do need Commission approval to change their rates.
- Q. Thank you.
- A. We also work with the commission all the time on

1 changing our rates, and we've seen it occur as short as 2. 30 days and longer. 3 Q. Thank you. 4 MR. CASEY: I have no further questions for 5 Ms. Norton. 6 JUDGE KOPTA: Thank you. 7 Ms. Gafken, how long do you estimate that 8 you will be? 9 MS. GAFKEN: I probably have 15 to 20 10 minutes. I'm in that same ballpark. 11 JUDGE KOPTA: I'm looking at the time and 12 since we need to have a hard stop at 10:45, can we go 13 for five minutes before we take our break? 14 MS. GAFKEN: We can either do that or take 15 the break now -- whichever works for the commission. 16 JUDGE KOPTA: Go ahead. 17 18 CROSS-EXAMINATION 19 BY MS. GAFKEN: 20 0. Good morning, Ms. Norton. 21 Α. Good morning. 22 Would you please turn to your testimony, **Q.** 23 Exhibit LYN-2T and go to Page 10, Lines 16 to 18.

A. I'm there, thank you.

Q. There you state that (as read), The undisputed

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- 1 data from the Northwest Energy Efficiency Alliance, or
- NEEA, reveals that over 40 percent of the relevant
- equipment in the market today is beyond its useful life.
- 4 | Correct?

- 5 A. I must not have the -- you're in JET --
- 6 Q. LYN, the rebuttal testimony, Page 10.
  - A. Okay. I'm with you, thank you.
- Q. Okay. So LYN-10, Lines 16 through 18, there you state that (as read), The undisputed data from the Northwest Energy Efficiency Alliance, or NEEA, reveals that over 40 percent of the relevant equipment in the market today is beyond its useful life. Correct?
- 13 A. Correct.
- Q. The NEEA data that you refer to is presented in Exhibit JET-3; correct?
- 16 A. Correct.
- 17 Q. Would you go ahead and turn to Exhibit JET-3.
- 18 A. I'm there.
- Q. The four charts that are shown in the
  Exhibit JET-3 show data associated with four types of
  equipment; is that correct?
- 22 A. Correct.
- Q. And each chart shown in Exhibit JET-3 shows data regarding the number and percentage of equipment that exists for each vintage; correct?

1 A. Correct.

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- Q. The shaded area on the charts presented in Exhibit JET-3 represent the 40 percent that you refer to in your testimony as the percentage of equipment in the market today that's outlived its useful life; is that correct?
- 7 A. Correct.
  - Q. And looking at the chart for gas forced-air furnaces, the first chart over on the left, the shading includes years 1966 through the year 2000; correct?
- 11 A. Correct.
  - Q. PSE assumed a useful life of 15 years in determining the market gap; correct?
    - A. That was the average useful life we used, correct.
    - Q. Equipment from the year 2000 would have been 16 years old and exceeding its useful life under a 15-year useful life assumption as measured from the year 2016; correct?
- 20 A. Correct.
- Q. The NEEA data presented in Exhibit JET-3 is from a 2012 assessment of regional building stock; correct?
- A. Correct. It was a survey that was fielded and available in 2012, correct.
  - Q. The newest appliances in NEEA's 2012 assessment

#### GAFKEN / NORTON

had a vintage of the year 2011; correct?

- A. Can you repeat that question?
- Q. Sure. The newest appliances in NEEA's 2012 assessment had a vintage of 2011; correct?
  - A. Correct.
- Q. As measured from 2011, equipment that would have been 16 years old and exceeded a 15-year useful life would have been measured from the year 1995; correct?
- A. Correct. However, what we assumed in this is that the information that you've found -- you've gotten summarized today, that historically is very consistent over time.

And while we measured from 1996 to 2000 included in our 40 percent, we believe that that's representative of what we -- nothing has really changed since 2012, and it's the most current data we have available to us.

- Q. So Ms. Norton, is it PSE's position that the equipment data represented in Exhibit JET-3 would not change between the year 2012 when NEEA published its Building Stock Assessment and the present year, 2016?
- A. We believe that the behavior in the market would be similar and, therefore, the percentages would be similar, as represented in this exhibit.
- Q. Let's focus on the chart again showing the gas forced-air furnaces. Would you object to checking that

- the percentages included in the shaded area adds up to 40 percent?
- 3 A. Yes.

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- Q. And that shaded area includes the time period from 1996 through 2000; correct?
- 6 A. Correct.
  - Q. The vintage '96 through 2000?
- 8 A. Correct.
  - Q. And the period 1996 through 2000 includes 17 percent of gas forced-air furnaces; correct?
- 11 A. Correct.
  - Q. Would you accept that removing the period 1996 through 2000 from the shaded area would result from the total percentage being 23 percent?
- 15 A. I would accept that.
- Q. Subject to check?
  - A. Subject to check. And I believe that's still a significant share of customers that have old and out-of-date equipment.
  - Q. Okay. But at the time of the NEEA assessment, the total amount of stock with the age of 16 years or greater would be 23 percent and not 40 percent; correct?
- A. Correct. This is the most current data that is available to us, and we believe still continues to demonstrate a significant gap in the market.

1 0. As measured from the year 2000, equipment with a 2 vintage of -- I'm sorry, let me start that over. 3 As measured from the year 2011, equipment with a 4 vintage of 2000 would only be 11 years old; correct? 5 Α. Correct. 6 0. And as measured from the year 2000, equipment 7 with a vintage of 1996 would be 15 years old; correct? 8 Α. Correct. 9 MS. GAFKEN: We can break at this point. I 10 have another area of questioning. That concludes that 11 for now. 12 JUDGE KOPTA: Okay, let's -- you can 13 proceed, I think. We're just trying to get logistics. 14 Let's take a break now. Let's be off the record. We'll 15 be back here at 11. Thank you. 16 (A break was taken from 17 10:46 a.m. to 11:00 a.m.) 18 JUDGE KOPTA: Let's be back on the record 19 after our break, and I believe Ms. Gafken is continuing 20 her cross-examination of Ms. Norton. 21 MS. GAFKEN: Thank you. BY MS. GAFKEN: 22 23 Ms. Norton, you're responsible for PSE's Energy Q.

Α.

Advisor Team; correct?

Correct.

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#### GAFKEN / NORTON

- Q. And the Energy Advisor Team works directly with customers to assist them with their energy needs; is that correct?
  - A. Correct.
- Q. Are the Energy Advisors trained to assist customers in navigating the process of making energy decisions?
- A. They are trained to advise customers on their options.
- Q. Does this include helping customers get high-quality information regarding equipment purchases?
- A. It includes all sorts of energy information,
  whether it's efficiency, equipment, contractors, a
  variety of energy-related questions.
- Q. Would you please turn to Cross-Exhibit LYN-8.
- 16 A. Yes.
  - Q. Do you recognize Cross-Exhibit LYN-8 as PSE's Response to Public Counsel Data Request Number 4?
  - A. Yes, I do.
  - Q. And Page 4 of Cross-Exhibit LYN-8 lists the topics addressed by PSE's Energy Advisors and how many calls dealt with each topic listed since May 2015; correct?
- 24 A. Correct.
- Q. I think you rattled off a few of these things,

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#### GAFKEN / NORTON

but I just want to touch on a few of them.

Those topics include the Contractor Alliance Network and energy efficiency programs and rebates; correct?

- A. Correct.
- Q. And the Contractor Alliance Network, can you describe what that is, quickly?
- A. Sure. That's a network of contractors that we've partnered with to help customers install equipment, and we discuss with the customer, and then we provide that handoff to contractors that followthrough and install the equipment for the customer.
- Q. So I'll give you a hypothetical, and you can tell me if this is a situation that your Energy Advisors would address.

If a customer calls seeking a contractor to replace an furnace, would the Energy Advisors provide them with a referral to a contractor within that Contractor Alliance Network?

A. They offer that as an option to our customers often. They often talk to the customer a lot before they could get to the point of referral to the contractor about what solutions -- energy efficiency solutions we have, what heating source, whether natural gas or electricity.

#### GOLTZ / NORTON

So they talk to them on a number of different issues, and then when the customer is at a point of moving to the next step, that's when a referral happens to our contractor group.

- Q. I see. So the Energy Advisors would talk to the customers about what sort of equipment, for example, they might be interested in or what might meet their needs; is that a fair description?
- A. Yes. They talk to them about a number of different energy topics.
- MS. GAFKEN: Thank you, Ms. Norton; those are all of my questions.
- JUDGE KOPTA: All right. Thank you.
- Mr. Goltz.
- MR. GOLTZ: Thank you, Your Honor.

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## 17 CROSS-EXAMINATION

- 18 BY MR. GOLTZ:
  - Q. As I understand your position, you now have the same position Mr. Teller had before he left?
- 21 A. I do not.
- 22 Q. He was Vice President for Customer Solutions?
- 23 A. Correct.
- Q. And who has that position now?
- 25 A. That position is not -- nobody has that

#### GOLTZ / NORTON

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- Q. And did Mr. Teller report to you in your organization before he left?
  - A. Did he report to me?
- 5 **O. Yes.** 
  - A. No, he did not.
    - Q. Who did he report to?
    - A. He reported to Mr. Phil Bussey.
    - Q. And you report to Mr. Phil Bussey?
    - A. I report to Mr. Phil Bussey.
- Q. So after he left, you just kind of got drafted to take on this role, is that what happened?
  - A. I've been involved in the case from the beginning, and it was very natural for me to step in on his behalf.
    - Q. So I want to followup a little bit on what
      Ms. Gafken was saying. As I understand PSE's case, it
      is based in some part, substantial part perhaps, on a
      couple of different surveys and results from those. One
      is that -- I said I was not going to talk about it
      today, but one is that 25 percent, you say, based on the
      Cocker Fennessy Survey, 25 percent of folks are
      interested in taking a lease option.
    - The one that I want to talk about a little more is the statement that you made that if there's a -- 40

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#### GOLTZ / NORTON

- percent of the equipment is, quote, beyond its useful life.
  - Is that a fair statement?
    - A. That's a fair statement.
    - Q. And that's not correct, is it, based on your data that you reviewed with Ms. Gafken?
    - A. The exhibit that we've proposed, that I've filed, summarizes that the gap is 40 percent.
    - Q. The gap is 40 percent based on a survey that was conducted in 2011 and 2012; is that right?
    - A. Correct. We have no reason to believe that the market has changed in any way to suggest the numbers would be any different.
      - Q. Right. But Exhibit JET-3 is a snapshot of the survey in time at the end of 2011 and 2012?
    - A. Correct. And it demonstrates there's a significant gap in the market.
    - Q. And it reflects by vintage categories -clusters of vintage years, the ownership of that
      equipment or what equipment if it falls within those
      vintage years?
- 22 A. Correct.
- Q. From this -- based on the recipients of the survey?
- A. Correct.

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#### GOLTZ / NORTON

- Q. So if this was done in 2012 and you subtract 15 from 2012, you get 1997. You subtract 15 from 2011 you get 1996, and that puts you back to the -- so 17 percent that are in the box 1996 to 2000, looking at the first chart on Exhibit JET-3, at that point in time when the survey was made, those are not more than 15 years old, are they?
  - A. I think the important fact --
- Q. Can you just answer that first and see if I understand that?
- A. At that point in time, you are correct. I think the important point here is that even if you took off the '96 and 2000 period of time, there's a significant share of customers that have older and inefficient equipment to the tune of about 100,000 customers. And we are relying on the most available current data that we have and that any party has brought forward in this case. It's significant, and whether it's 40 or 25 --
- Q. So you still think it's 40 percent; it's not 23 or so?
- MS. CARSON: Objection; argumentative, asked and answered.
- 23 BY MR. GOLTZ:
- Q. What's the answer?
- JUDGE KOPTA: She can answer.

THE WITNESS: The data suggests that at that point in time it was 40 percent.

BY MR. GOLTZ:

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- Q. Okay. So if this survey --
- A. And I have no reason to believe that it has changed based on historical performance of the market.
- Q. So let's say that this hearing took longer than it has taken, and let's say that the year is now 2026, would you then shade the next two blocks of 2001 to 2005 and 2006 to 2011 and come to the conclusion that about 97 percent of the equipment is beyond its useful life?
- 12 A. We would not.
  - Q. You wouldn't, okay. So isn't it also true from Mr. McCulloch's testimony that the, quote, useful life, unquote, of the gas forced-air furnace is not 15 years, it's really 18 years, and what he did was get an average of different types of appliances to come to the 15-year figure?
  - A. It was an average of the appliances you see listed in the exhibit.
    - Q. So more accurately to figure out, of the gas forced-air furnaces, how many would be, quote, beyond the useful life or not, you go back 18 years and you wouldn't go back 15 years?
    - A. If we looked at specific each equipment

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individually. The point made by this exhibit is, again, there's a significant opportunity to increase the efficiency of the market in totality, and a significant gap.

And customers have demonstrated interest in it and we would like -- we believe this service would help fill the gap, while providing great value for customers.

- Q. I understand. But a gap of 21 percent and a gap of 40 percent, that's a pretty big difference?
- A. Even at 25 percent, Mr. Goltz, we're talking about 100,000 furnaces that are beyond their useful life.
- Q. But if the 40 percent, that's been in your presentations to senior management, been in presentations to the board, and all through your testimony, has that been corrected in other communications to the Company?
- A. We are using 40 percent as our statement of the market gap. Our projections to the Company are relative to what we expect from that gap.
- Q. I understand, and going to the next one, air-source heat pump, if you exclude the shading in 1996 to 2000 vintage years, then the number of the percentage of air-source heat pumps that are, according to your standard, beyond their useful life, is 14 percent. Is

that true? 1

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- Based on the exhibit, that's true.
  - And the same thing, if you were to exclude the 1996 to 2000 under Energy Storage Hot Water Heaters, then you would be about 21 percent, not 40 percent?
    - Α. Correct.
  - A,nd likewise, over in Gas Storage Hot Water Heaters, if you exclude 1996 to 2000, it would be 18 percent, not close to 40 percent?
- 10 Α. Correct.
  - Aren't those more accurate numbers? 0.
  - As I've stated, we believe that the market has performed consistently over time, and this is the most current data that's available to us.
  - Q. So let's complete the data a little bit, at least conceptually. Since this survey was done in the end of 2011/2012 -- I'm correct in that, right?
  - Α. Correct.
  - So it's been almost five years. Do you suspect that any customers in Puget Sound service territories have purchased forced, new gas forced-air furnaces or air-source heat pumps or hot water heaters?
- Α. I do. And I suspect that an equal number, or a 24 good share, has let theirs age beyond their useful life.
  - 0. But we know about the aging, and we just have to

- fill in -- you only subtract; you don't add. You might add the ones -- what would you add? Why wouldn't you just subtract?
  - A. We would include -- it would justify that the band between 1996 and 2000.
  - Q. But -- okay. But don't you think that some of the other pieces of equipment -- and that would get you up to 40 percent, right? If you added that band, the 1996 to 2000, on the gas forced-air furnace you get up to about 40 percent?
- 11 A. Correct.

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- Q. But sometime in the last five years people would have bought -- replaced this equipment. I mean, if you have doubts about that, you can ask Mr. Fluetsch when he's on the stand, Have you sold any pieces of equipment in the last five years, and I think he'd say yes.
- MS. CARSON: Objection; argumentative and asked and answered.
- 19 BY MR. GOLTZ:
- Q. Okay. So, also, this JET-3 stands for the proposition that if the survey was done accurately, that the equipment is of various vintages; correct?
- 23 A. Correct.
- Q. But you say it means beyond its useful life.

  But the equipment that's in the shaded area here is

1 useful, correct, still being used? 2. It's still being used. And it's alive, it's working, so it's not -- I 3 0. 4 mean, which would be beyond useful life. You don't mean 5 it's not working? 6 MS. CARSON: Objection; calls for 7 speculation. MR. GOLTZ: Actually, I'm willing to 8 9 stipulate that their use of the terminology "beyond 10 useful life" is speculation. I'm going to stipulate to 11 that. 12 JUDGE KOPTA: If you might rephrase your 13 question. Maybe not like that, but. 14 (Court reporter read back as requested.) 15 MR. GOLTZ: That was a horrible question. 16 BY MR. GOLTZ: 17 When you say "beyond useful life," it's being 0. 18 It's generating heat? It's heating hot water; 19 correct? 20 MS. CARSON: Objection; calls for facts not 21 in evidence. 22 JUDGE KOPTA: I think he can explore what is 23 meant by "useful life." You can answer the question. THE WITNESS: "Useful life" is a common term 24

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used to explain what is the average expected life of a

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### GOLTZ / NORTON

- piece of equipment. It's commonly used in the industry
  as what is the projected life of a piece of equipment.

  BY MR. GOLTZ:
  - Q. Okay. Is there a margin of error in this survey?
    - A. I'm not -- I don't understand your question.
  - Q. In many surveys, if you follow the election these days, they'll say this survey showed the candidates get a percentage, and they'll say a margin error of 3 percent, 5 percent, 6 percent is a commonly used term in surveys. And since you're testifying about this survey, I wanted to know if there was a stated margin of error in the survey, or if you know.
    - A. I do not know.
  - Q. So on Page 23 of your testimony, you state that PSE has demonstrated that 40 percent of the relevant equipment in the market is old and inefficient.
- 18 A. Is that my rebuttal testimony you're referring
  19 to?
  - Q. Yes. That's your only testimony.
- MS. CARSON: What page?
- MR. GOLTZ: Twenty-three. I hope I got that
- right. Yeah, Lines 17 and 18 of the --
- 24 BY MR. GOLTZ:
- Q. But JET-3 doesn't talk about efficiency, does

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- A. JET-3 does not refer to efficiency.
  - Q. So, but your statement that it's old and inefficient is based on JET-3?
  - A. The statement that I've made in 17 and 18 suggests that as -- from my understanding of equipment, often as it ages the efficiency degrades, the performance and efficiency degrades over time. And that's a statement in reference to that understanding.
  - Q. Right. So it's based on your understanding that things get less efficient in general?
  - A. And I'm getting more and more familiar with that every day.
  - Q. That ends the line of questioning that I'm at.

    So as Director of Product Marketing and Growth,

    are you responsible for PSE's thinking about the utility

    of the future?
    - A. That is a portion of my responsibilities.
  - Q. And you stated on Page 2 of your rebuttal testimony that this proposal provides a pathway for further work on developing the utility of the future. Is that right?
- 23 A. Correct.
- Q. So within PSE, is there a group that worries about this, and out of this groupthink came this

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#### GOLTZ / NORTON

proposal, or is it more accurate to say that this proposal came up and then you decided let's describe it as a utility of the future?

MS. CARSON: I object to this line of questioning. It goes beyond the scope of intervention to the extent it's concerned about utility business and utility of the future, as opposed to the market for water heaters and HVAC equipment, as was limited in the Prehearing Conference Order.

JUDGE KOPTA: I'll allow the question.

THE WITNESS: We've been talking about and thinking about as collectively as a company what is the utility of the future for PSE, and we're looking for ways to continue to partner with our customers in ways they value and in ways that make sense for the utility. And as we look to the future, you know, we're looking how to transition the Company. And that's happening throughout the Company --

BY MR. GOLTZ:

- Q. Throughout the country or company?
- A. Company. But I'm also aware that utilities are having this conversation throughout the country.
  - Q. Right.
- A. And this is one opportunity that is available now to partner with our customers in the service that

#### GOLTZ / NORTON

they're interested in that would provide response to a gap in the market, that PSE is perfectly positioned to offer, and that no one else is offering it today in the market. So it is in line with continuing to offer valued services to our customers. And that's the conversation we have within Puget Sound Energy.

- Q. In the course of that company-wide conversation, are you looking at other states? I'm thinking of New York where they're reforming the energy vision, REV process is sort of the focal point nationally of the utility of the future discussions?
  - A. We look at all sorts of examples.
- Q. And in all of those, all sorts of examples, have you found other leasing -- appliance leasing -- regulated appliance leasing proposals?
- A. So Malcolm can testify to that more specifically in his testimony, but we've certainly seen examples in California that are looking at and doing leasing in the regulated model. We've seen examples in Vermont that are looking at doing leasing.
- Q. But there's no ones that are in existence, are there?
- A. I'm not sure where they are in their regulated proceedings.
  - Q. So, on Page 11 of your testimony, you make the

- 1 | analogy to Amazon?
- COMMISSIONER DANNER: I'm sorry, Mr. Goltz,
- 3 what page is that?
- 4 MR. GOLTZ: Page 11, line 4.
- 5 BY MR. GOLTZ:

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- Q. Do you envision PSE being like Amazon in its leasing business?
- I think the point of that line in my testimony 8 9 was to suggest how the market is really looking to 10 provide simplified solutions for customers, one-stop 11 opportunities for them to carry out and meet their 12 And that's the beauty of these solutions. Ιt 13 brings together very complex decisions that the 14 customers are dealing with; the selection, the 15 evaluation, the financing, the contractor. It brings it 16 all together and makes that decision very simple.

And customers don't have a lot of time today, and these are examples of other companies that are looking to simplify purchasing decisions and evaluations to the customer.

- Q. And in preparing your testimony, did you check on Amazon's website and see how many options they have for hot water heaters and furnaces?
- 24 A. I did not.
- 25 Q. So on Page 16 of your testimony, you were asked

#### GOLTZ / NORTON

by your attorney (as read), Commission Staff have testified that they do not believe that this leasing proposal should be a regulated service. Do you agree? And you said no. And I read your answer as saying the reason why is because we've done leasing in the past.

Is that the totality of your answer on why this should be done as a regulated service, because you've done it this way in the past?

A. No, that is not the totality. We believe that, yes, one, we've done it for over 50 years, and it is a legitimate utility function. We believe that the customers are calling us every day and expressed interest in this valued service. And we believe that PSE is in a perfect position to offer this service being a regulated company with a business model that is structured in a way that allows us to do that, and are the only ones that have proposed and offered this sort of service in the market today.

So we believe that customers want us to, there's a gap that we can fill by doing it, and we've done it, and it's been legitimate for over 50 years. We're in a perfect position in our business model to provide it, and it makes sense in looking at how to transition this company into the future.

Q. So you said this was a legitimate utility

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#### GOLTZ / NORTON

- service. Are you saying that it's just interwoven with your existing utility service?
  - A. It is another optional service that we'll provide for our customers.
  - Q. But as it links to your existing service or is it different from your existing service?

MS. CARSON: Objection; ambiguous.

JUDGE KOPTA: Please answer to the extent that you can.

THE WITNESS: It links to other services that we have in the utility in that we provide customer guidance and, you know, options every day. But it is designed to be a standalone service that only the customers participating in the service --

- 15 BY MR. GOLTZ:
  - Q. So in evaluating how to come up with this service, you didn't evaluate whether it should be on an unregulated basis or not, did you?
  - A. We did not. We believe it's a legitimate utility, regulated utility service.
  - Q. So the unregulated option was not on the conference table?
  - A. Correct. We think it's a legitimate utility function that our customers are interested in us providing.

#### GOLTZ / NORTON

Q. Okay. But there's some advantages to you as running as a regulated service as opposed to unregulated service, is that true?

#### A. There's --

MS. CARSON: I'm going to object again to this line of questioning that gets into the details of regulated versus unregulated utility service. It's beyond the scope of the intervention of these entities that Mr. Goltz and Mr. King are representing as set forth in the Prehearing Conference Order.

MR. GOLTZ: It's absolutely essential to this issue of the market. One of the issues is -- one of the advantages is of running this as a regulated service is Puget would have an exemption from the Consumer Protection Act. All the SMACNA members, all of Mr. King's clients, all the people out there in the market are not exempt from the Consumer Protection Act, so they have a different set of circumstances.

Because PSE is exempt, if there was an anticompetitive action taken by PSE in this market, an unregulated contractor could not bring an action under the Consumer Protection Act against PSE. If there's an anti-competitive action taken by a SMACNA member or contractor, PSE could bring an action under the Consumer Protection Act.

1	If there is another regulated business,
2	PacifiCorp or Avista or Cascade, competing as a
3	regulated business, there's a Commission statute that
4	allows or a public service law that allows for one to
5	sue the other or bring an action before the Commission.
6	This is yet another example of how trying to
7	make this as a regulated service doesn't just fit and it
8	doesn't fit in the market; it's essential to the market.
9	JUDGE KOPTA: Thank you, but to the extent
LO	that you're asking for a legal distinction, I don't
L1	think that that's something that this witness should be
L2	asked about. That's something for a brief.
L3	BY MR. GOLTZ:
L4	Q. So you'd also have access to consumer
L5	information; correct?
L6	A. We work with our customers every day and
L7	understand their needs.
L8	Q. And so you would have access to consumer
L9	information in running a leasing business?
20	A. We have access to our customers' information.
21	Q. And that's not something that any competitors
22	have?
23	A. To my knowledge, no.
24	Q. And you also then have a billing mechanism that
25	you hook onto for this as well?

- A. That's part of the benefit of the service.
  We're able to bring all these distinct, disparate,
  complex pieces of decisions that customers need to make
  everyday to make a purchasing decision, and we're able
  to bring it to one place.
- Q. Let me ask you one final question just to follow up on Mr. Casey about the rates, and you've offered to refresh the rates in some 60-day period. And, but your testimony is, and it's the Company's position, that the rates as contained in the tariff meet the statutory standard of being fair, just, reasonable, and sufficient?
- 13 A. Yes, they do.
- MR. GOLTZ: Okay, thank you.
- JUDGE KOPTA: That concludes your cross,
- 16 Mr. Goltz?
- MR. GOLTZ: Yes.
- JUDGE KOPTA: Mr. King, did you have any
- 19 | questions for Ms. Norton?
- MR. KING: We do.
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- 22 CROSS-EXAMINATION
- 23 BY MR. KING:
- Q. My apologies, but we have to go back to the
- 25 charts in JET-3.

1	Can you tell us who authored these charts?
2	A. So the survey was fielded by
3	Q. No, no, not who did the survey, who authored
4	these particular charts?
5	A. The charts are a summary of the
6	Q. Not what is it. Who authored were these
7	charts authored by PSE Energy?
8	MS. CARSON: Objection; argumentative.
9	JUDGE KOPTA: I agree. Mr. King, let her
10	answer the question. If you have a different question
11	that you have in mind, then please don't interrupt her
12	while she's speaking. You can ask after she's finished
13	But I will caution you, Ms. Norton, to answer the
14	question, and answer the question as asked.
15	THE WITNESS: The charts were summarized by
16	a Puget Sound Energy employee that in working with
17	NEEA's data. Being a member of data, we have access to
18	the results of the NEEA survey conducted in 2011.
19	The charts you see in my exhibit were
20	summarized by a PSE employee that serves on multiple
21	committees within the NEEA organization.
22	BY MR. KING:
23	Q. So it was a Puget Sound employee that authored
24	these charts?
25	MS. CARSON: Objection; misstates facts in

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Τ	l evi	.dence .

JUDGE KOPTA: I believe she's answered your

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BY MR. KING:

Q. We'll proceed to the next question.

Did the author use the entirety of the Residential Buildings Stock Assessment data, the portion that came from the Puget Sound service territory or some other subset of data selected by the author?

- A. It's my understanding that the author used the specific region in which Puget Sound Energy serves.
- Q. So it's the region, but not the Puget Sound Energy service territory itself?
- A. I'm not completely clear if there was any portion that was outside or inside. I might defer that question to Mr. McCulloch.
- Q. Was the charts or the data selection vetted, okayed, whatever word you want to choose, by the Northwest Energy Efficiency Alliance, or was this all data chosen, chart produced and used by Puget Sound Energy without vetting or approval from any other authority?
- A. It's my understanding that Rebecca worked in conjunction with NEEA to summarize these charts, so I would surmise that NEEA is aware of the summary in my

1 exhibit.

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- Q. Would you say that NEEA would stand behind these charts, then; they do not appear in any other NEEA report or study?
- A. In that it's my understanding they were involved in helping Rebecca compile them, I would only surmise they would be willing to stand behind them.
- Q. Did NEEA come to the same conclusions that PSE has come about the market gap of 40 percent?
- A. I'm not familiar with all of NEEA's studies to suggest that they stated that or not.
- Q. Looking at the charts, to clarify a little bit, since this was data accumulated in 2011/2012, that's the starting point in looking back at how old equipment is. In your shaded areas on the charts you classified everything ten years or older at the time of the assessment as past useful life; correct?
  - A. Can you repeat your question, please?
  - Q. Given the shaded areas in the charts --
- A. Yes.
- Q. And that this is from 2011, we don't have the last five years, it's 2011 data, you classified everything ten years older as past useful life?
- A. No, I believe, I believe it was through the year 1996 to 2000 was the last years.

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- Q. So anything from 2000 back, which would be 10 or 11 roughly years older than when the assessment was included, is beyond useful life?
- A. Anything from 2000 and younger as shaded in my exhibit was used -- or in an earlier year than 2000 was included in my exhibit, correct.
- Q. As past useful life. So anything more than 10 or 11 years old is considered past useful life in your exhibit?
  - A. Anything older than the year 2000, correct.
- Q. So if anything, I'll give you the benefit of the doubt saying only 11 years old is past useful life, all these categories of appliances, how does PSE justify offering leased links of up to 18 years for appliances that you classify as being past useful life after ten?
  - A. So useful life -- can you restate your question?
- Q. I said, if you define anything more than 10 or 11 years old as past useful life, how do you justify offering lease links of up 17 to 18 years of so many appliances that only have, by from your definition, useful life of 10 to 11 years?
- A. As I mentioned, the definition of "useful life" is an average that was applied across all of this equipment. It was an average with 12 to 18 years. And we used 15 years as the defining point of where we've

- stated that 40 percent is beyond useful life. In our --
- Q. I'm sorry, but from this chart, to get to 40
  percent, it's everything more than 10 or 11 years old,
  not 15; correct?
- MS. CARSON: Objection; asked and answered by this witness and several other witnesses.
- JUDGE KOPTA: I agree. Mr. King, I
- 8 understand your point, but --
- 9 MR. KING: Thank you.
- 10 BY MR. KING:
- Q. Now we can turn our attention to our exhibit.
- 12 Retinopathy is not a good thing.
- JUDGE KOPTA: So your cross-exhibit is
- 14 LYN-9?

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- MR. KING: 9, yes.
- 16 BY MR. KING:
- Q. As part of the development of this case, PSE arranged to hire consultant firm Keystone Strategy to find consultants within the HVAC industry to support your case?
- 21 A. That is correct.
- Q. And in looking at your witness list, you did not succeed in finding anybody?
- MS. CARSON: Objection; calls for
- 25 speculation, facts not in evidence.

1	MR. KING: I would argue, Your Honor, the
2	facts are in evidence. There's nobody from the industry
3	standing up for them. It appears to have been found
4	by
5	JUDGE KOPTA: Well, I'm not sure that you
6	need her to confirm that.
7	MR. KING: Okay.
8	MS. CARSON: And we do have an industry
9	expert testifying.
10	MR. KING: They're a member of the
11	JUDGE KOPTA: Let's save the argument for
12	the briefs.
13	MR. KING: We'll save that one for that one.
14	BY MR. KING:
15	Q. One final area. You talk about diversity for
16	the utility of the future. Are there other areas in
17	which Puget Sound Energy is attempting to diversify its
18	activities into the HVAC industry in order to increase
19	its profits?
20	A. What we've proposed is a leasing business within
21	the HVAC, including HVAC equipment.
22	Q. But you're not looking at moving into the HVAC
23	industry in other ways at this time?
24	A. No, we are not.
25	MR. KING: I'm done, Your Honor.

1 JUDGE KOPTA: Thank you, Mr. King. 2 Ouestions from the bench? Mr. Jones? I'll start, Your Honor. 3 COMMISSIONER JONES: 4 Welcome, Ms. Norton. 5 THE WITNESS: Thank you. 6 COMMISSIONER JONES: I have a few questions 7 on your testimony related to this utility of the future 8 assertion. So do you have your testimony in front of 9 you? 10 THE WITNESS: I do. 11 COMMISSIONER JONES: If you turn to Page 5, 12 please. 13 First of all, Mr. Goltz asked you what your 14 responsibilities are in the Company, so before we get to 15 substantive questioning, what sorts of utility of the 16 future new lines of business are you responsible for at 17 PSE? 18 THE WITNESS: I'm responsible for our 19 compressed natural gas business where we're working with 20 customers to use natural gas in transportation, both 21 through facilities that are available today, as well as 22 building refueling facilities for their on their behalf. 23 I'm also responsible for our street and area 24 lighting business where we're working with customers 25 very closely to move those -- install new street lights,

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as well as convert the existing street lights over to LEDs.

I'm also responsible for our billing and payment solutions where we've been working with the Commission recently on providing broader payment alternatives to our customers, and that's a newer filing that you recently have heard about.

COMMISSIONER JONES: What about on the electric side? I think we have seen you at a few workshops on distributed energy resources, I call that DER, and also on batteries and solar distributed generation, right?

THE WITNESS: Right. So I have personally participated in workshops at the Commission on the role of solar in the industry going forward, and those responsibilities now have been slightly modified as it relates to me in that our Director Will Einstein is directly responsible for their development. But historically I was working in that area, as well.

COMMISSIONER JONES: So if you're on Page 5, can you just read -- and the reason I'm asking these questions is the Commission in 2014 issued an Interpretive and Policy Statement, right, on third-party owners of what are called net metering facilities; right?

1	THE WITNESS: Correct.
2	COMMISSIONER JONES: And you cite to that in
3	your testimony on Page 5; right?
4	THE WITNESS: Yes.
5	COMMISSIONER JONES: The Commissioners at
6	the time were Mr. Goltz, Chairman Danner and myself,
7	right, who signed this policy statement?
8	THE WITNESS: Correct.
9	COMMISSIONER JONES: So the Commission has
10	been looking at these issues for quite a bit of time.
11	So if you could just read Lines 7 through 9, the quoted
12	portion, I would appreciate it.
13	THE WITNESS: Quote, (as read), Incumbent
14	utilities to develop a strategy and business plan to
15	compete more fully in the distributed energy resources
16	market on either in a regulated or unregulated basis.
17	COMMISSIONER JONES: And then your testimony
18	includes a footnote where you cite that Interpretive and
19	Policy Statement; right?
20	THE WITNESS: Correct.
21	COMMISSIONER JONES: So first question to
22	you. Have you ever developed and submitted a
23	Comprehensive Strategy and Business Plan to the
24	Commission for our consideration in any docket, to your
25	knowledge?

1 THE WITNESS: As it relates to distributed 2 energy resources? 3 COMMISSIONER JONES: Anything; utility of 4 the future, distributed energy resources, compressed 5 natural gas. As Mr. Casey pointed out earlier today, 6 both the earnings opportunity and the revenue stability 7 of the utility is important going forward; right? 8 THE WITNESS: Correct, uh-huh. 9 COMMISSIONER JONES: So anything. 10 THE WITNESS: So in totality? 11 COMMISSIONER JONES: Yeah. 12 THE WITNESS: I would say no. I think we've 13 presented to you pieces of that opportunity both in the 14 CNG filing as well as now in this filing. So while to 15 my knowledge we haven't filed a comprehensive that I'm 16 aware of, however, I think we've presented to you 17 optional services that fit nicely into the transition of 18 the utility to the future. 19 COMMISSIONER JONES: So do you have any 20 pithy or concise answer as to why you haven't submitted 21 such a plan to the Commission? I think we clearly asked 22 for such a plan. Although, when we get to the Policy 23 Statement it was in a footnote on Page 34, it wasn't in 24 the body. But can you say why the Company hasn't 25 responded to the Commission's request here?

1 THE WITNESS: Well, our approach -- it's my 2 understanding Commission's request was around 3 distributed energy resources, and --4 COMMISSIONER JONES: So let me focus on 5 that. What's the relevance of DER, distributed energy 6 resources, to equipment leasing? 7 THE WITNESS: So, as we said in our Advice Letter, we believe this leasing business has the 8 9 opportunity to provide distributed energy resources into the future, as it makes sense, or if it makes sense for 10 11 customers as a leased alternative. 12 So it's related in that we believe it will 13 have the flexibility to do that if it's deemed valued by 14 the customer, as well as the Company. 15 COMMISSIONER JONES: Have you read the 16 Interpretive and Policy Statement -- well, I hope you've 17 read it at least several times, but have you read it 18 recently? 19 THE WITNESS: Yes, I have. 20 COMMISSIONER JONES: Okay. So is there 21 any --22 JUDGE KOPTA: Our apologies to anybody else 23 on the bridge line. Unfortunately, somebody did not 24 heed my earlier direction and now on hold and we're 25 hearing music, so we'll need to mute the bridge line.

1 To the person who just put us on hold, we 2 heard the music. Please don't do it again. As I said 3 before, please hang up if you need to break from the 4 hearing and then dial back in. 5 Our apologies, Commissioner. 6 COMMISSIONER JONES: I usually don't ask 7 questions with music in the background. So, Ms. Norton, back to this Policy 8 9 Statement. Is there any mention of HVAC or equipment 10 leasing in this Policy Statement? 11 THE WITNESS: Not to my knowledge. 12 COMMISSIONER JONES: Would you please turn 13 to the pages, the conclusory section of this on Pages 32 14 through 33, and 34. 15 So in Paragraph 74 (as read), One of the 16 primary recommendations of this Policy Statement would 17 be for the legislature to clarify the Commission's 18 authority over a regulation of third-party owners of net 19 energy metering systems and statute. Do you see that? 20 THE WITNESS: Yes, I do. 21 COMMISSIONER JONES: Has the legislature 22 done that? 23 THE WITNESS: I'm not aware that they have. 24 COMMISSIONER JONES: And then in 25 Paragraph 76, just going down, you say (as read), In

1 considering the impact on businesses, we do not believe 2. that traditional rate-based rate of return regulation is 3 appropriate for third-party owners. Correct? Do you 4 see that? 5 THE WITNESS: Yes, I see that. 6 COMMISSIONER JONES: Okay. And there is 7 nothing in this filing that relates to third-party ownership of a generation resource ; right? 8 9 THE WITNESS: Correct. 10 COMMISSIONER JONES: Okay. And in 11 Paragraph 77, it also says (as read), We also believe 12 that state policy should promote competition and further 13 the development of small scale renewable energy. Right? 14 Do you see that? 15 THE WITNESS: Yes, I do. 16 COMMISSIONER JONES: And then in the 17 footnote, Footnote 100, it gets to the quote that you're 18 talking about where we say (as read), We believe the 19 burden is on incumbent utilities to develop a strategy 20 and business plan. 21 Do you see that? 22 Yes, I see that. THE WITNESS: 23 COMMISSIONER JONES: So I'm still a little 24 perplexed as to why you made reference to this on Page 5 25 of your testimony, on this strategy and business plan in

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utility of the future.

Is it because you think leasing fits into a structure of third-party ownership or utility business future models or what?

THE WITNESS: Yes. We believe the leasing would provide a future business model that would allow for distributed energy resources and, perhaps, electric vehicle opportunities, all different types of options.

COMMISSIONER JONES: Okay. So it is kind of an indirect link, maybe a platform, with, if you have wi-fi-enabled appliances that connect to the Internet and somehow interconnect with other appliances?

THE WITNESS: Yes. We see the future as very interconnected, like you're suggesting, and certainly the end-use equipment is a piece of that puzzle. The end-use equipment combined with the grid and the ability to communicate with and through those pieces of equipment we believe is the future of the utility industry.

COMMISSIONER JONES: If you could turn back to Page 5 of your testimony, Lines 13 through 15, please.

And following on your point just there, you said (as read), This equipment lease solutions could lead to these sorts of equipment and services in the

1 future; solar, battery storage, electric vehicle 2 charging. Right? 3 THE WITNESS: Correct. 4 COMMISSIONER JONES: Has the Company ever 5 made a filing to the Commission on solar distributed generation on either an unregulated or regulated basis? 6 7 THE WITNESS: No, we have not. 8 COMMISSIONER JONES: Has the Company ever 9 made a filing for Tesla batteries or some other 10 manufacturer for battery storage beyond the meter? No. We're discussing, 11 THE WITNESS: 12 actively discussing these within the Company today, but 13 we are not ready to propose a program or service at this 14 time. 15 COMMISSIONER JONES: And then on EV 16 charging, I think you're in charge of this pilot program 17 at PSE. 18 Could you briefly describe, there's some 19 small, limited pilot program, correct, on EV charging, 20 but does that have any relationship to equipment 21 leasing? 22 THE WITNESS: So currently we're providing a 23 rebate to customers that install level two chargers 24 within our service territory. It's a pilot to 25 understand the frequency by which they install these, to

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understand their charging patterns so that we can respond with an appropriate program in the future. For clarification, I'm no longer responsible for the EV; that is in Will Einstein's organization.

But we do see the similarity in a lot of these products is their large, complex capital investments that are in customers' and business' homes, and they don't have a lot of differentiating emotional features that, you know, make them want to be very distinguishable on their selection. And EV charging, we would put in that category, as well.

COMMISSIONER JONES: Let's move on to

Page 12. Thank you. Page 12 on the customer survey. I

just have a few brief questions here.

So on Lines 9 through 17, you describe why surveys are a good indicator of customer interest. So, and I just had a chance to look today on your survey that was on my desk when I came in on Cocker Fennessy Survey.

So you used Cocker Fennessy and then Cocker Fennessy used Pacific Market Research -- well, they used several subcontractors; right?

THE WITNESS: Correct.

COMMISSIONER JONES: Specifically, Research

Now and SSI to conduct the survey ; right?

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1 THE WITNESS: Correct.

COMMISSIONER JONES: So I guess my question to you is, how familiar and how many -- who on your staff is most familiar with customer surveys, and do you do this on a regular basis or do you usually just contract out this work to either Cocker Fennessy or another type of survey firm?

THE WITNESS: We do surveying routinely on our own. We have an active consumer panel that we work with where we use that consumer panel to ask them various questions about our service.

So we manage that directly. We also rely on outside experts to provide expertise in the area of market research, whether it's Cocker Fennessy,

J.D. Power, or other research firms to help us better understand all different aspects of our business,

whether it's customer interest, whether it's features,

whether it's how to navigate the Web more effectively.

So we use surveying routinely and consistently all the time in business.

COMMISSIONER JONES: I think you would agree that behavioral economics, such as Opower's programs and others, are kind of transforming and changing the industry these days; right?

THE WITNESS: It's definitely impactful.

1 And those programs rely COMMISSIONER JONES: both on understanding of consumer behavior and 2. statistics; right? 3 4 THE WITNESS: Correct. 5 COMMISSIONER JONES: So my question is, do 6 you have any people on your staff who are experts in 7 either behavioral economics or statistics that can look at this data in a very professional way and respond to 8 9 your contractors and subcontractors? 10 THE WITNESS: So we have a whole department 11 called Competitive Intelligence where their role is to 12 research customers from all different aspects of 13 research, understand consumer behavior, and use that to 14 help guide our business decisions. 15 So yes, we do have a whole department called 16 Competitive Intelligence that's looking at different 17 aspects of consumer behavior. 18 COMMISSIONER JONES: Okay, thank you. 19 Judge, that's all I have, thank you. 20 JUDGE KOPTA: Thank you. Mr. Jones. 21 COMMISSIONER DANNER: Thank you. I just 22 wanted to get some clarification on your understanding 23 of the definition of "useful life." 24 If something is past its useful life, it 25 does not necessarily mean that it does not function

1 anymore. Is that your understanding? 2. THE WITNESS: Correct. 3 COMMISSIONER DANNER: Okay. But you did say 4 something about efficiency, that as it gets older? 5 THE WITNESS: So typically my understanding as -- and I think would be supported by a lot of 6 7 manufacturers in the industry, that as equipment ages, 8 its performance degrades over time. 9 COMMISSIONER DANNER: Okay. So that's your 10 understanding of the definition of "useful life," and that's really what I'm getting at. 11 12 THE WITNESS: Yes. I mean, "useful life" is 13 a term used to suggest the average age or life that that 14 equipment is intended to last, and --15 COMMISSIONER DANNER: But the fact that you 16 reached the end of useful life, as I heard questions 17 before, "useful life" does not equal "useful," and so 18 it's possible that something can function? 19 THE WITNESS: It's possible that something 20 can function beyond the defined term, yes. 21 COMMISSIONER DANNER: Okay. And is it your 22 understanding that even beyond possible, that there 23 would be many pieces of equipment out there that are 24 past their useful life that are still in service, whether they're efficient or not? 25

1 THE WITNESS: There's a significant share of 2 pieces of equipment out there that are beyond their useful life, as we've defined in our testimony. 3 4 Okay. And then I want COMMISSIONER DANNER: 5 to get your understanding of the term that we hear a lot, "utility of the future." 6 7 So the utilities -- many utilities, most 8 utilities in Washington State are required by 9 Initiative 937 to pursue all cost-effective 10 conservation. Is Puget Sound Energy one of those 11 utilities? 12 It's my understanding we are. THE WITNESS: 13 COMMISSIONER DANNER: And because of that, 14 are your loads leveling off, are they flattening, are they reducing? 15 16 THE WITNESS: Our loads are very -- are 17 leveling and I believe declining. 18 COMMISSIONER DANNER: And when that happens, 19 does that affect the revenue that you get from the sale 20 of electricity as a commodity? 21 THE WITNESS: So we are a decoupled company. 22 And I'm not the revenue requirements expert, but it's my 23 understanding that because of our decoupling mechanism, 24 that we are neutral to the impact of declining loads. 25 COMMISSIONER DANNER: Okay. But absent

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that, the decline in the sale of electricity could lead to a change in the business model?

THE WITNESS: It could, yes, yes.

COMMISSIONER DANNER: And then with regard to new technologies, Commissioner Jones mentioned your testimony when you talked about solar and energy storage and electric vehicles. In fact, solar, you are involved currently in -- you have customers who are net metering service?

THE WITNESS: Yes, we do.

COMMISSIONER DANNER: And so are you aware of debates over whether that functions as a cost shift to other customers, the customers who do not net meter?

THE WITNESS: I'm very aware of the debates about solar and the impact that's having, and who is bearing the cost of some of that self-generation, correct.

COMMISSIONER DANNER: And energy storage; has your company been involved in exploring energy storage in parts of its system?

THE WITNESS: So it's my understanding we have been exploring storage, yes, both at the consumer level and at the utility level.

COMMISSIONER DANNER: And you have customers participating in electric vehicle?

1	THE WITNESS: Yes, we do.
2	COMMISSIONER DANNER: So is it your
3	understanding or the Company's understanding that there
4	are changes afoot in the electric utility business in
5	that the traditional expectations of gradual load growth
6	just aren't there anymore, that they're seeing changes?
7	THE WITNESS: Absolutely, and that's what
8	we've been pursuing and looking at is how will these
9	changes and these new technologies change the way we
10	operate, partner with our customers, and remain a viable
11	utility into the future.
12	COMMISSIONER DANNER: Okay. And when you
13	have if you have customers who, for example, were to
14	look at solar rooftop, which I'm sure you have customers
15	who are looking at that, large and small customers?
16	THE WITNESS: Yes.
17	COMMISSIONER DANNER: Does that you still
18	have the requirement to serve all remaining customers,
19	even though there will be fewer customers within the
20	service territory on the grid who would be paying for
21	those services?
22	THE WITNESS: Correct.
23	COMMISSIONER DANNER: Under traditional
24	rate-making
25	THE WITNESS: Correct.

1 COMMISSIONER DANNER: And so regulators like 2 the Company have to be looking at new business models. 3 Is that your understanding? 4 THE WITNESS: Exactly. As we talked about 5 in workshops, the self-generation is having a 6 significant impact, and we're looking at ways to help 7 the transition to the future while making it affordable 8 to the customers that are on the system. 9 And I think that providing businesses that 10 help us diversify with our customers and diversify some 11 of the financial earnings for the Company helps us 12 bridge that tension that's happening, you know, 13 happening and expect it to continue to happen, into the 14 future. 15 COMMISSIONER DANNER: Thank you. 16 JUDGE KOPTA: Commissioner Rendahl? 17 COMMISSIONER RENDAHL: Good morning. 18 THE WITNESS: Good morning. 19 COMMISSIONER RENDAHL: So this may be a 20 question for Mr. McCulloch, but in this program, to what extent will customers be involved in deciding which 21 22 specific equipment is selected for installation? 23 I understand there's a sort of category that 24 the Company has chosen and programmed, but to what 25 extent do customers get to choose what they actually get

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THE WITNESS: I will defer that to

Mr. McCulloch. But the intention is that customers have

the amount of choice that they need to move forward and

fulfill the need that they have when they call us.

Mr. McCulloch can probably address that more specifically.

COMMISSIONER RENDAHL: One other question. You mentioned today that in your work that you do in your group, that customers are asking today for this. Are they asking for this leasing program? I mean, do you have responses at the Company, statements that customers have asked the Company to lease equipment to them?

THE WITNESS: So I'm sure you're familiar that we currently have 33,000 customers that are renting water heaters and conversion burners from us, and continue to do so. And by nature of them having it, they're asking to move those -- to also do it in, perhaps, their new homes or their new businesses, as well as customers are aware that we are doing it for others and are calling us and asking us if they can also participate in the program.

COMMISSIONER RENDAHL: So where is that -- is there survey evidence of those leasing customers

1 that's in the record, or is it just based on the NEEA 2 survey? Or is this just anecdotal? This would be anecdotal based 3 THE WITNESS: 4 on -- I mean, it's based on what we're experiencing 5 every day. I'm not sure that it's anywhere in the record thus far. 6 7 COMMISSIONER RENDAHL: Okay, thank you. 8 JUDGE KOPTA: Are you going to have 9 redirect, Ms. Carson? 10 MS. CARSON: Yes, I am. JUDGE KOPTA: Well, it's now noon. We will 11 12 need to take our break at this point. 13 MS. BROWN: Your Honor, I would like to make 14 a formal request that we proceed to finish up with this 15 witness and have Ms. Carson complete her redirect rather 16 than have an hour to work with the witness on preparing 17 redirect, but it's an hour that we will not have with 18 our witnesses. 19 JUDGE KOPTA: How long, do you think, 20 Ms. Carson? 21 MS. CARSON: Probably five to ten minutes. 22 COMMISSIONER DANNER: I think we have to 23 avoid any kind of international faux pas being late to 24 our lunch engagement with the Cambodians. 25 JUDGE KOPTA: All right. If we can keep it

## CARSON / NORTON

- as briefly as reasonable, it will be appreciated.
- Go ahead, Ms. Carson.
- MS. CARSON: Thank you, Your Honor.

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5 REDIRECT EXAMINATION

6 BY MS. CARSON:

Q. Ms. Norton, you were asked about some of the commitments that PSE made in LYN-3.

Do you recall those questions?

- 10 A. Yes.
- Q. And you were asked if PSE has previously prior to your testimony addressed demand response.
- Do you recall that?
- 14 A. Yes.
- Q. Do you have with you the filing letters that PSE made when it initially filed these tariffs?
- 17 A. I do not.
- Q. So, I'm looking at the September 18 filing

  letter, September 18, 2015. Do you have that before
- 20 **you?**
- 21 A. Yes, I do.
- Q. And I'm looking at Page 6 of this letter. Are there any references to "demand response" on Page 6?
- 24 A. Yes, there is.
- Q. And in this letter, do you see any discussion of

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#### CARSON / NORTON

- reporting to the Commission?
- A. Yes, I do. We talk about following -- offering
  the reporting as an optional service. So, yes, I see
  both. We talk about which times the demand response
  becomes available to the customers. We will consider
  the role the leasing business has in that program, and
  as you might be aware, we currently have a filing before
  the Commission on RFP for demand response today.
  - Q. And I think it also -- look at the second filing letter that PSE filed on November 6, 2015.
- Do you have that with you?
- 12 A. Yes, I do.
- Q. And if you could look on Page 8 of that filing.
- 14 A. Yes.
- Q. Is there any discussion on Page 8 in this filing letter of PSE's commitment to reporting to the
- 17 | Commission?
- 18 A. Yes. In Section 5 we state that PSE will submit
- | 19 | a report to the UTC on the details of the type of
- 20 equipment leased, the number of customers, failure
- 21 rates, all sorts of items.
- Q. Thank you. Now I'd like to turn to the
- 23 Exhibit BTC-2HC. You were asked questions about that.
- 24 Do you have that in front of you?
- 25 A. Yes, I do.

### CARSON / NORTON

- Q. I believe Mr. Casey questioned you about this document?
  - A. Yes, he did.
- Q. So this is a highly confidential document, and it has highly confidential, so we want to avoid referencing that, but there were questions about PSE's assumptions on market share.

Can you elaborate on what PSE means in this document when it's talking about market share?

A. Sure. On the left side of the exhibit we talk about some scenarios of market share, and these were based -- basically the high, low, medium scenario is based on the customers that have expressed interest in the service.

So, as we've stated on the record, 25 percent of our customers have expressed interest in leasing, and the low, medium, and high scenarios are to articulate if a low percentage of those customers were to participate, this is what the numbers would look like, a medium case and a high case.

This is not to suggest all water heaters in the market; this is only the share of customers that had expressed interest in the service.

Q. Thank you. You were also asked by Commissioner Jones about the relationship between HVAC and future

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#### CARSON / NORTON

products, and there was reference to a platform.

Can you elaborate on this platform and what role the leasing equipment that we've referenced in this filing relates to that platform?

A. Yes. As we've stated in our advice letter, and throughout our testimony, we believe that this leasing platform will -- we believe the future is the interconnectedness between end uses in business and homes, as well as the grid.

And we believe this platform will provide us the opportunity to make affordable to customers today HVAC and water heater equipment, but possibly tomorrow other emerging technologies and make them more affordable to customers and make the decision that they face in deciding whether or not it meets their needs, to make it simpler to implement those.

- Q. So do you see this filing as facilitating some of these other future options?
  - A. Absolutely.
- Q. You were asked by Commissioner Rendahl about whether customers are asking for this service, and you said it was anecdotal.

Is it all anecdotal or are there other surveys or other evidence indicating that PSE customers are interested?

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### CARSON / NORTON

A. Certainly we have the surveys that we've conducted, three different surveys over the course of the last two or three years, that conclude consistently that customers, 25 to 30 percent of customers are interested in this business.

So that is not anecdotal, but we have multiple surveys that support customer interest. What I don't have on record are the actual calls that come in every day. But I think we've demonstrated that we've surveyed multiple times and customers are interested in this service.

- Q. And are customers calling in and asking for the lease service?
- A. Absolutely.

MS. CARSON: That's all I have. Thank you.

JUDGE KOPTA: Thank you, Ms. Carson. And thank you Ms. Norton; we appreciate your testimony and you're excused.

And we will be in recess until 1:40, so if we will reconvene at that time. We're off the record.

(Lunch break.)

JUDGE KOPTA: Let's be back on the record after our lunch break. It's still PSE's call. Would you call your next witness.

MS. CARSON: Thank you, Your Honor. PSE

1 calls Malcolm McCulloch as its next witness. 2 3 MALCOLM McCULLOCH, 4 having been duly sworn, testified as follows: 5 6 JUDGE KOPTA: There's prefiled testimony and 7 most of the exhibits have already been admitted, so I 8 believe we can go directly to cross; is that correct? 9 MS. CARSON: That's correct, Your Honor. 10 JUDGE KOPTA: Mr. Casey. 11 12 CROSS-EXAMINATION 13 BY MR. CASEY: 14 0. All right. Mr. McCulloch, can you please turn 15 to MBM-1T, Page 1. 16 Α. Yes. 17 Line 19. Q. 18 Α. Yes. 19 So on April 25, 2016, over seven months after 20 the Company initiated these dockets, you revised your 21 direct testimony to remove the word "selling" from the 22 list of leasing activities you were responsible for as 23 Leasing Manager; correct? 24 The "selling" was removed because as a Α. Correct. 25 lease service we do not sell equipment, and that was

- more used to define the process of customer acquisition, education, bringing them into the lease service. And we felt it was appropriate to remove it because there was some misunderstanding of the term.
  - Q. Okay. So you were mistaken or just the wrong use of the term, or you thought it would give off the wrong kind of impression; is that correct?
    - A. Correct. The term was mistakenly used.
  - Q. And in this list there's also "marketing." And so how was that different from how you were using the word "selling"?
  - A. Again, the term of customer acquisition from the perspective of this service is all the way from education through to actually securing a signature on a customer lease.
  - So there are a lot of stuff that happens in between those, and so I think that the changes that were made in my testimony clearly reflect the responsibilities that I have in operating this business.
  - Q. You agree that there's a difference between a sale and a lease; correct?
- A. I do agree there's a difference between a sale and a lease.
  - Q. And that that difference is in the essence of the underlying transaction, not the words someone uses

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- to label the transaction; correct?
  - A. I think that's an appropriate definition.
  - Q. So in other words, just because you used and then struck the word "selling" doesn't mean that the leasing service is necessarily a sales program; correct?

MS. CARSON: Objection; argumentative.

MR. CASEY: I'll move on.

JUDGE KOPTA: Thank you.

BY MR. CASEY:

- Q. So next I want to discuss the tariff changes that the Company made midway through this proceeding.

  And I passed out some pages from the tariff just in case people didn't have it with them.
- So the initial tariff the Company filed at the outset of this proceeding did not include rates; correct?
  - A. As we detailed in our Advice Letter and in communications with all parties prior to filing, we did not have rates filed with the tariff upon our September 18th filing.
  - Q. At the prehearing conference, the parties agreed that on February 17, 2016, the Company would file a revised tariff that included rates; correct?
- A. That's correct.
  - Q. And when the Company filed its revised tariff,

it also updated a significant number of the terms and conditions contained within the tariff; correct?

- A. There was discussion both at the open meeting and the prehearing conference, as well as conversations we continued to have with parties, that provided us additional input that we assessed and included in that revision where we thought it was appropriate.
- Q. I specifically want to discuss the Termination provision on Tariff Sheet Number 75-U which addresses what would happen at the end of the lease term, and that's the top page. To be clear, this is the tariff as originally filed, not as corrected.

PSE's initial tariff provided, "Upon expiration of the Lease Term, PSE will transfer ownership of the Equipment to Customer by delivery of a bill of sale for the Equipment." Correct?

- A. That is what was originally filed, but again, we changed that in our filing that was providing a more detailed explanation of the phases of what would happen at the end of a lease, which is consistent with a normal lease term where an individual or a lessor returns equipment that it has been using during that period of lease.
- Q. Do you agree that as originally filed, the proposed leasing service had the economic essence of a

1 sale?

2 MS. CARSON: Objection; calls for a legal

3 conclusion.

4 JUDGE KOPTA: Overruled. He can answer the

5 question. I believe it's not a legal question, but is

6 something about a sale.

7 THE WITNESS: That could be an

8 interpretation.

9 BY MR. CASEY:

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So let's flip to the next page. This is again Sheet 75-U as substituted on February 17, 2016. So the revised tariff now provides customers with two options at the end of the lease term.

Option 1 is to enter into a new lease with PSE, at which point PSE will replace the old equipment with identical or similar equipment, or Option 2 which is to have PSE remove the equipment entirely; correct?

That is what's stated in the tariff. Α.

COMMISSIONER DANNER: Excuse me. I just want to make sure I'm looking at -- what I have in front of me now, this is the original or is the revised?

22 MR. CASEY: The top page is the original;

23 the second page is the revised.

24 COMMISSIONER DANNER: Thank you, that's the

25 clarification I wanted. 1 BY MR. CASEY:

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- 0. And now I want to move to the third page.
- 3 MS. CARSON: Excuse me. My second page is
- not the revised. Oh, okay. Right, okay. 4
- 5 BY MR. CASEY:
- 6 And now I want to go to the third page. Again 7 this is the revised tariff as currently filed and at 8 And this is Sheet 75-R which contains the option issue. 9 to purchase. The customer can exercise this option to 10 purchase at any time during the lease term; correct?
  - Α. That is correct.
- 12 That includes the first day and the last day of Q. 13 the lease term; correct?
  - Α. As long as those fall within the term of the lease, that is correct.
    - Can you explain how the purchase price works?
- The purchase price is based on the Company recovering its capital costs and weighted costs of capital associated to that through the term that the 20 lease is terminated.
  - So would it be fair to say, and maybe I'm 0. simplifying, but that the closer you are to the end of the lease, the less the purchase price will be?
- 24 Yes, because that cost is predicated on the Α. 25 depreciated value of that asset as we recover on it over

1 time.

- Q. So if a customer waited until the last possible minute to exercise the purchase option, at that point would the purchase price be nominal?
- A. Well, I don't know; I can't speak on every customer's position on whether a cost is nominal or not. I do know that we have 32,000 customers that rent from us today that have this option to purchase as was ordered by this Commission. And when equipment fails that option is presented to those customers, and the majority of customers choose to continue this service.
- So, whether it's a nominal cost, there's still value that customers find in it. So it would be difficult for me to determine from a customer's perspective what is appropriate.
- Q. Would it be fair to characterize the purchase price on the last day of the lease as being very, very small relative to the cost on the first day of the lease?
- A. That is fair, especially predicated on the fact that these leases are long-term leases, some of them up to 18 years old.
- Q. PSE would educate leasing customers so they're fully aware of the purchase option; correct?
  - A. PSE would provide in our tariff, we've provided

- that option so that they have that information available to them, and if customers choose to contact us with that option, we would provide them the information.
- Q. So you would only let -- you would provide customers -- just so I'm clear of what you just said, you would provide customers with the lease, with the tariff at the very beginning of the lease term, and then you would not remind them about the option to purchase again, unless they asked?
- A. So, I haven't designed the program out 15 years, specifically, on all the communication that will happen with customers. Of course, we will own the equipment, and we will continue to communicate with customers about the options that they have available; maintenance, repairs, replacement.

However, we think that this is a lease service, and the customers are getting this value because they want a comprehensive approach. They're not looking, from what we've found in our surveys with customers, for an opportunity to come buy a piece of equipment from us.

They're looking for a lease, and we're treating it that way. If customers are going to contact us with questions about whether they are selling their home and what options are available to them in that transaction, we would certainly provide them that purchase option

1 information.

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- Q. If customers are fully aware of the purchase option, there's a good chance that many will exercise that option, particularly just before the lease term ends; correct?
- MS. CARSON: Objection; calls for speculation and argumentative.
  - MR. CASEY: Your Honor, I would say this is not speculative. These are necessary questions of fact to determine whether the underlying transaction is, in fact, a lease or a sale as a matter of law.
  - JUDGE KOPTA: I believe you could rephrase the question and ask him if he is aware if that's what customers are likely to do.
- 15 BY MR. CASEY:
  - Q. Are you aware as to whether or not customers would likely purchase their equipment in a situation at the end of the lease where the relative purchase price is small, and their equipment is still working fine, and their option would be to enter into a long-term lease with PSE or to have the equipment removed?
- MS. CARSON: Object to the form of the question. Ambiguous.
- JUDGE KOPTA: Overruled. Answer if you can.
- THE WITNESS: To what I can speak to is what

- I know of today in our rental service. And as I have
  already testified to, customers contact us today when
  their equipment is failing, and they have the option to
  purchase at that time which is disclosed to them. And
  those customers, in large, choose to continue the lease,
- 7 BY MR. CASEY:

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- Q. Well, why would a customer purchase a failing piece of equipment?
  - A. I'm sorry?

because it's of value to them.

- Q. You said customers call you when their equipment is failing, and you let them know about the purchase option. Why would a customer purchase a failing piece of equipment?
- A. I don't think that they would. I think the other options that we provide them is the fact that we will come replace that or repair that without any cost.
- But even in a customer situation where they're doing a transaction in their home, many customers who are taking on that home also acquire the lease in that transaction.
- So again, you're asking me to speak to the future, and what I can give you is information that I have relative to today's service.
  - Q. You acknowledge that this filing requires us to

- speak to the future because you are proposing a service that would lock customers into a transaction for 18 years, as you just testified; correct?
  - A. It is a long-term transaction, yes.
- Q. Thank you. Is it PSE's expectation that customers will read the Company's tariff to educate themself on the terms of the proposed transaction?
- A. As I've stated in my testimony, we will present the customers with the terms and conditions of this lease prior to them signing the agreement.
- Q. And it's PSE's expectation that simply providing them with a 19-page tariff is sufficient to educate customers?
- A. I don't think you understood my response.

  Customers are presented with the terms and conditions prior to their accepting the lease, so they will have within their capability to fully review all the terms in the 19 pages that you stated, and attest to and verify that they've reviewed those and accepted those terms.
- Q. Isn't one of the reasons you give for offering this service that customers don't want to be bothered with all that information?
- A. It certainly is an issue that comes up with customers, but any transaction we do today, even if it's buying an app online, you have to agree to terms and

1 conditions that many people will review or not.

But the fact of the matter is we're doing our duty of disclosing to the customers through the tariff, as well as in other mechanisms of the terms of this lease.

JUDGE KOPTA: So please don't make comments from the gallery.

BY MR. CASEY:

Q. Let's turn to your rebuttal testimony, MBM-7 -- well, I don't have a page yet, so I'll just start with questions.

Cocker Fennessy was retained to survey customer interest in leasing services after the start of this proceeding; correct?

- A. Cocker Fennessy was retained in January which was after we filed our initial tariff; correct.
- Q. And in fact, Perkins Coie retained Cocker Fennessy for the purpose of this litigation; correct?
- A. That is probably an overstatement. Perkins
  Coie, who is our attorneys in this litigative process,
  as with any litigative process, advises us on
  consultants that can address issues that we're working
  with on a litigative case, and yes, we did secure them.

MS. CARSON: And I would just caution the witness not to testify on any matters that would trigger

- 1 the attorney-client privilege.
- THE WITNESS: Thank you.
- 3 BY MR. CASEY:

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- Q. In your rebuttal testimony on Page 26, you testified one of the reasons PSE asked Cocker Fennessy to conduct the survey was so the survey process was entirely removed from PSE; correct?
- A. That is correct. As Ms. Norton stated, we have an internal intelligence team that did previous surveys for us, and we thought it was appropriate to have a third party conduct an additional survey outside of PSE conducting that work.
- Q. However, in your direct testimony you state (as read), Surveys were completed in partnership with PSE's customer intelligence team leveraging the existing residential customer panel as well as with third-party research consultant Cocker Fennessy. Correct?
  - A. Can you point to me where I noted that?
  - Q. MBM-1T, Page 4, Line 14.
- A. What I alluded to there is the fact that we had done multiple surveys, including surveys directly with our internal customer intelligence team, that were entered into my exhibit as my rebuttal as 18, as well as the surveys that were completed through Cocker Fennessy.
  - Q. Isn't it true that you, Ms. Norton, and

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- Mr. Englert or some combination thereof provided the survey inputs to Cocker Fennessy and then reviewed questions Cocker Fennessy drafted to ensure the survey contained relevant questions?
  - A. We provided Cocker Fennessy with an overview of the service to help inform how they would field the survey, as well as we reviewed the information in draft format.
- Q. Is that a "yes"?
  - A. That is a "yes" with a qualifying yes.
- Q. And you reviewed multiple drafts of that survey; correct?
- 13 A. To my knowledge, yes.
- Q. Please turn to MBM-7T, Page 26, Line 15 through 22.
- MS. CARSON: Can you give the cite again, please?
- MR. CASEY: MBM-7T, Page 26.
- 19 BY MR. CASEY:
- Q. You testify that Ms. Kimball and the other
  parties that criticize the Cocker Fennessy Survey draw
  conclusions that are not based on a firm understanding
  of industry-standard research methods; correct?
- A. That statement was made based on reviewing their rebuttal -- or their prefiled testimony and not seeing

- 1 any evidence of that information.
  - Q. So is that a "yes" with a qualification?
- 3 A. Yes.

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- Q. You also rebut their criticisms of the survey by asserting they failed to provide testimony or evidence from an expert in the field of survey design and analysis that the Cocker Fennessy Survey methodology was flawed; correct?
- 9 MS. CARSON: I'm going to object to the 10 reading of this witness's testimony and asking him if 11 it's correct.
- MR. CASEY: Would you like me to have him read it?
- MS. CARSON: The testimony is in the record.

  I don't think that it needs to be reread.
- JUDGE KOPTA: I agree, unless you're trying
  to set up a different point. If you could refer him to
  the testimony point and ask whatever the question is,
  rather than having him repeat the testimony or you
  repeating the testimony. I think it would be a more
  productive use of our time.
- 22 BY MR. CASEY:
- Q. In this proceeding, PSE did not offer a witness
  from Cocker Fennessy to testify about the survey
  methodology; correct?

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- 1 A. That is correct.
  - Q. Your Bachelor's of Arts in Asian Studies does not make you an expert in the field of survey design analysis; correct?
  - A. No, it does not, and that's why we reached out to Cocker Fennessy and our intelligence team to assist us with this process.
    - Q. Can we please turn to MBM-4.
  - A. Yes.
  - Q. Is this the survey methodology as identified by Cocker Fennessy?
    - A. Are you referring to a specific page?
  - Q. Yes. Page 1, at the top.
- MS. CARSON: Object to the question as ambiguous in terms of "survey methodology."
- JUDGE KOPTA: If you point to it, obviously,
  one of the headings is "Methodology," and I'm not sure
  whether that's what you were referring to.
- MR. CASEY: That is what I was referring to.
- JUDGE KOPTA: Let me interject at this
  point. It does say "Confidential Draft" at the top of
- this page. Is this a confidential document?
- MS. CARSON: It is not a confidential
- 24 document at this point in time.
- JUDGE KOPTA: All right. I wanted to make

- that clear. It wasn't designated according to our protocols. It was designated confidential, and I wanted to make sure.
- 4 MS. CARSON: Thank you, Your Honor.
- THE WITNESS: So I will answer this. This
  is a very broad stroke at explaining an executive
  summary, might I say, of explaining how this survey was
  conducted. I don't think it goes to the scientific
  methodology of the survey. And I'm not in a position to
  answer any questions regarding that process.
  - BY MR. CASEY:

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- Q. Okay. Please turn to MBM-37. I want to talk about Page 6. Just to situate us, this is Puget Energy's Code of Ethics, and it applies to PSE.
  - And most of my questions are going to be directed in this Section 10 in the middle of the page.
  - MR. CASEY: I'm being advised to move for admission of Puget Energy's Code of Ethics before I start asking questions about it.
- JUDGE KOPTA: My understanding was that

  Ms. Carson wanted to make sure she knew how you were

  going to use it before she objected and took a position

  on whether it's being admitted. So, at this point, I

  suspect she still maintains that position, and so you

  need to ask your questions first.

1 MR. CASEY: Well, okay. BY MR. CASEY: 2 3 PSE, as a regulated utility, is afforded certain 4 privileges that many other companies do not realize; 5 correct? 6 MS. CARSON: Object to the form of the 7 question. 8 JUDGE KOPTA: I don't understand -- that's 9 awfully vaque. Can you restate that? 10 BY MR. CASEY: 11 Q. PSE is a regulated utility within Washington 12 state, and as such, it is afforded certain privileges, 13 such as service territory where they provide service. 14 Many other companies do not -- unregulated companies do 15 not have service territories, for example. 16 JUDGE KOPTA: Does that make it clear, 17 Mr. McCulloch? 18 THE WITNESS: Thank you. Yes, I would agree 19 that PSE has allowances, but we also have additional 20 oversight that other companies do not have. 21 BY MR. CASEY: 22 And one of the purposes of the Utility and 23 Transportation Commission is to provide that oversight, 24 a system of checks and balances to counter the effect of 25 PSE having some of those privileges, such as a service

## territory; correct?

- A. I wouldn't be afforded this great opportunity if that wasn't the case.
- JUDGE KOPTA: We appreciate you thinking
- 5 that.

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- 6 BY MR. CASEY:
  - Q. This Code of Ethics provides that PSE should avoid certain activities, which are bullet-pointed in the middle of the page; correct?
- 10 A. Yes.
  - Q. I want to discuss that first bullet point.
    Would you mind reading it?
- 13 A. "Never discuss prices, terms of sale, or other
  14 competitive information with competitors or attend
  15 meetings with competitors at which such topics are
  16 discussed."
  - Q. In this proceeding, PSE asked for and received a Protective Order for confidential and highly confidential information; correct?
- 20 A. That is correct.
  - Q. And that Protective Order only protected PSE's competitive information from its competitors, it did not protect the competitive information of other parties; correct?
- MS. CARSON: Objection; that misstates the

- 1 Protective Order and the way that the Protective Order
- 2 has been used. Other parties have marked their
- 3 confidential information as highly confidential and
- 4 confidential under the Protective Order.
- 5 JUDGE KOPTA: I agree. I don't believe that
- 6 accurately reflects the Order that I signed.
- 7 BY MR. CASEY:

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- Q. PSE objected to several parties signing confidentiality agreements which ultimately prevented those parties from viewing any information PSE deemed
- 11 confidential; correct?
- 12 MS. CARSON: I'm going to object again.
- 13 That was pursuant to the terms of the Protective Order,
- 14 and PSE abided by the Protective Order and asked for it
- 15 to be enforced. It was enforced bilaterally.
- JUDGE KOPTA: I agree, that misstates. They
- weren't rejecting parties, they were objecting to
- 18 individuals.
- MR. CASEY: Fine. I'm not trying to imply
- 20 anything other than just recapturing the facts that
- 21 underlie this administrative proceeding and,
- 22 essentially, which parties are privy to and not privy to
- 23 information.
- JUDGE KOPTA: Well, we have signed
- 25 protective agreements that are part of the Commission's

- 1 files that we can take official notice of, if necessary,
- 2 | if that's what you need as a foundation for your
- question.

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- 4 BY MR. CASEY:
  - Q. During the course of this proceeding, PSE has learned a lot about would-be competitors' prices, terms of sale, and other competitive information; correct?

MS. CARSON: Objection; argumentative.

JUDGE KOPTA: Are you going someplace with this, Mr. Casey? I'm having a hard time seeing where you're trying to get with this line of questions.

MS. BROWN: Yes. First of all, many of the objections raised by PSE's counsel, there's no basis for the objection; there's no stated basis for the objection.

The other thing is, we are focusing on, number one, I think we're entitled to emphasize what we think is important to this case for the Commission in its decision-making authority, but the anticompetitive issues and the antitrust issues raised by the filing are significant.

They raise the State Action Doctrine, they invoke the obligation on the part of this Commission to exercise active supervision under the law in the event this proposal is actually approved by the agency.

These questions have a direct bearing on that, which is why we want to at the end of these questions move to have these exhibits admitted into the record, which is also why counsel for PSE has not stipulated to their admissibility.

MS. CARSON: If I might, Your Honor, PSE was concerned about this line of questioning that really goes to legal issues that can be briefed.

PSE offered to allow these to be stipulated into the record if there wasn't a line of questioning that got into legal issues for Mr. McCulloch, and Staff declined that.

MR. CASEY: I'm not trying to raise legal issues necessarily; I'm trying to highlight the facts and the awkwardness that this file raises.

I think Mr. Goltz did a great job earlier summarizing the fact that this case brings up a very odd situation where we will have regulated tariff-based services in competition with free-market services. And, you know, one of the big issues in this case is kind of where the bounds of regulation ends and competition begins and whether they are appropriately overlapped.

In addition, this case brings up areas of the law which are unsettled and could potentially subject the Company to scrutiny.

JUDGE KOPTA: If you would confine your questioning to the facts. My concern at this point is, as I see your line of questioning, you seem to be suggesting that the Company's access to information in the course of a litigation proceeding is somehow a violation of a antitrust law. And that's where I'm seeing you go.

So what I'm giving you a hint as to the direction that I think that you should go is, let's focus on the facts, and we can hear the law as part of your briefing.

MR. CASEY: And I do not want to imply that this is a violation. I do think there is -- the Company has a Code of Ethics, which actually Mr. McCulloch invokes the corporate values in his testimony, MBM-7T, Page 15, Lines 7 to 8, he invokes the corporate values.

I do think there is an aspect of how do we reconcile what's going on in this case with the corporate values. And again, I'm not trying to imply, you know, bad faith, but just acknowledge the reality of the situation that their proposed leasing services, especially as they would be expanded, you know, potentially in both.

The Commission should be very impressed with the weight of responsibility that it would have in

1 | supervising these activities.

JUDGE KOPTA: I think we're aware of our responsibilities, Mr. Casey, and so if you would like to ask questions about the facts, then you may do so.

MR. CASEY: Just trying to find myself on this page, give me one second.

JUDGE KOPTA: Sure.

8 BY MR. CASEY:

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- Q. PSE developed its proposed rates -- the proposed rates in the tariff based on a Requests For Qualification; correct?
- A. Correct. We received bids from providers in two separate qualification requests that were used in informing the rates that are filed today.
- Q. And those providers who responded to the RFQ are hoping to partner with PSE in this endeavor; correct?
- A. Well, I can't speak for them, but their bid is indicative of the fact that they're interested in doing business with PSE in this manner.
- Q. Those partners are also in another sense would-be competitors; correct?
- A. I'm not aware of any leasing service available in the market today nor have I seen anything in the docket that says that we would be up against a different leasing service.

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- Q. Do you agree that the biggest competition to PSE's proposed lease offering is the outright purchase of equipment?
- A. What we've detailed in testimony and as Ms. Norton talked to this morning --
- JUDGE KOPTA: Mr. McCulloch, I'm going to

  interrupt you and remind you, as I did Ms. Norton,

  please answer "yes" or "no" or "I don't know" before you

  provide a response.
- THE WITNESS: Thank you.
- Can you repeat your question?
- JUDGE KOPTA: You can have the court
- 13 reporter read it back if you'd like.
- 14 BY MR. CASEY:
  - Q. I do -- I do agree that in trying to engage customers to participate in the leasing service, one of the alternatives that they would have to the leasing service would be the outright purchase of equipment?
- A. Yes. There are many options the customers have,
  as we've stated. This is another option that is not
  available in the market today, and we think would
  benefit the market, provide measurable benefits to all
  of our ratepayers, and it would be an option customers
  could choose if they felt it was appropriate for their
  needs.

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- Q. So you agree that this leasing service would be in competition with other services that are offering for the purchase of the equipment; correct?
- 4 MS. CARSON: Objection; misstates the 5 witness's testimony.
- JUDGE KOPTA: He's asking if he would agree.

  7 I'll allow that question.
  - THE WITNESS: I do not agree from the perspective that there's not a comprehensive service as we presented today that a customer would be able to choose.
- So, you term it as "competition." I'm
  looking at it from the perspective of commensurate
  options, and I don't see a commensurate option out there
  today.
- 16 BY MR. CASEY:
  - Q. Through the RFQ, you learned about those service providers' terms and conditions for providing these HVAC services; correct?
  - A. No. We provided a detailed list of equipment with specifications, as well as a detail of the work scope associated to this service for those providers to bid on.
- Q. Can we turn to MBM-38.
- 25 A. Yes.

1 I want to focus on Bidder Request Number 3. 0. 2 Α. What was the date of the request? 3 Q. Number 3 on Page 5. 4 Α. Thank you. 5 Q. I'll give you a moment to review. 6 Would a response to this Data Request enable the 7 Company to learn about the terms, sales, and prices of 8 its competitors? 9 MS. CARSON: I'm going to object, based on 10 speculation, because I don't believe we got any 11 responses to any of these Data Requests. 12 MR. GOLTZ: That's not true. 13 MS. CARSON: Or very limited. 14 MR. GOLTZ: You got responses; you got 15 objections. 16 JUDGE KOPTA: We've had this battle. 17 MS. CARSON: And there's also provisions for 18 material to be marked as highly confidential or 19 confidential by the Intervenor groups which would 20 prohibit anyone from PSE from seeing the information 21 under the terms of the Protective Order. 22 MR. CASEY: I'm sorry, I missed that last 23 part. 24 Under the terms of the MS. CARSON:

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Protective Order, any of this information that is

- confidential or highly confidential, no person from PSE may see.
- JUDGE KOPTA: Did you want to continue with
- 4 | a question, Mr. Casey, on this?
- 5 BY MR. CASEY:
- Q. How does PSE reconcile -- well, I'll move on.
  Let's go back to the Code of Ethics.
- 8 JUDGE KOPTA: MBM-37?
- 9 MR. CASEY: Yes.

product to another product?

10 BY MR. CASEY:

- Q. Page 6. And this time, I want to discuss Bullet
  Point 4 which has to do with never tying the purchase of
  one product as a condition to selling another.
- 14 Is PSE's proposal to offer an all-inclusive
  15 bundled product that includes the equipment,
  16 installation, maintenance, and repair services tying one
- MS. CARSON: Objection; calls for a legal conclusion.
- JUDGE KOPTA: I'm going to overrule it. I
  think it's a factual question.
- THE WITNESS: Well, if we're specifically
  talking about a product, I think you got the equipment,
  which is, in my judgment, termed a "product."
- There's services that are certainly

- 1 incorporated in the lease solutions. So I don't think
- that there's tying of one product to another product. I
- 3 think there's services that are incorporated or
- 4 | comprehensive in that equipment lease.
- 5 BY MR. CASEY:

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- Q. Someone cannot just lease the equipment without getting the maintenance and repair service; correct?
- A. That is not what we've presented. We've presented a comprehensive service.
- Q. So correct?
- A. That is correct.
  - Q. Yes, okay, thank you. Last, I want to talk about the proposed leasing rates. This is another area which the components of that rate have all been marked as highly confidential.
  - I've done my best to structure my questions to not reveal any of that, but if you want to go into a closed session, I'll respect that, as well. I will be turning to a couple of highly confidential exhibits.
- JUDGE KOPTA: I'd prefer to try and do this on the public record, if possible. And if we run into problems, I'm sure Ms. Carson will let us know if we need to have a closed session.
- MR. CASEY: Thank you.
- 25 BY MR. CASEY:

- Q. PSE has not already purchased the products it would offer under the proposed service; correct?
- A. Correct; no product would be purchased until it was installed.
- Q. So PSE does not know the actual cost of the equipment it would offer under this program; correct?
- A. PSE has actual costs from the market for the equipment that we specified, so I believe we have actual costs, known costs for the equipment that will be leased.
- Q. But PSE has not identified the exact products that it would offer; correct?
- A. That's not correct. We've stated in our tariff, you see equipment specified based on size, efficiency, and various other performance capabilities, based on certifications, so to speak. And so we have selected the equipment that will be offered in the tariff that we are presenting.
- Q. To me your statement is saying two different things. You say you have identified categories of products with specific technical specifications, but that doesn't mean you have identified a particular product that you are going to offer; correct?

MS. CARSON: Objection; asked and answered.

JUDGE KOPTA: No, I think I will overrule

- 1 that.
- Is there a distinction, Mr. McCulloch,
- between a category of products and an individual like a
- 4 | Trane 2000X, for example?
- 5 THE WITNESS: There are distinctions between
- 6 brands, certainly, and models. Again, the information
- 7 that we put forward in the RFQ stipulated a type of
- 8 information that will allow us to firmly understand the
- 9 equipment that will be installed in a home; brand and
- 10 model at this juncture do not affect that cost.
- 11 BY MR. CASEY:
- 12 Q. So you're saying that every brand and model that
- offers similar specification, technical specifications,
- offers that product at the exact same cost?
- 15 A. No, based on my review of the RFQ responses, I
- 16 think the costs are commensurate with each other based
- on the products that are presented.
- Q. Okay. Let's turn to ECO-8HC. Are you there?
- 19 You're familiar with this exhibit; correct?
- 20 A. I am.
- 21 O. This table includes the 18 different unit costs
- 22 that were averaged together to develop the unit cost of
- a residential heat pump; correct?
- 24 A. That is correct.
- Q. These 18 different unit costs came from the bids

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- 1 | submitted from the RFQ; correct?
  - A. They are from the RFQ.
- Q. And these 18 different unit costs come from six different service providers; correct?
  - A. I believe that's correct.
  - Q. And of these 18 different units costs, six are for heat pumps with a 2-ton capacity, six are for heat pumps with a 2.5-ton capacity, and six are for heat pumps with a 3-ton capacity; correct?
- 10 A. That is correct.
  - Q. Looking at the first three columns, the smaller heat pump is cheaper than the bigger heat pump; correct?
- 13 A. That's correct.
- Q. This is true for the second group of three, the third group of three, and the fourth group of three; correct?
  - A. There appears to be cost differences between the sizes of equipment, yes.
  - Q. Now, the very bottom, the last figure in the unit cost RFQ column, the very bottom --
- 21 A. Yes.
- Q. That's the number you used as the input for heat pumps; correct?
- 24 A. That is correct.
- Q. And you used that number regardless of whether

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- it was a 2-ton -- that heat pump had a 2-ton capacity,

  2 2.5-ton capacity, or a 3-ton capacity; correct?
  - A. We did. We bundled those based on how we handle our services today. With our existing rental business, we have rates established for 55-gallon or smaller water heaters. We also, in other services, for example our line extension, provide an allowance for an extension --
    - Q. I want to focus on just the heat pumps.
  - A. I understand, let me finish my sentence -- that allows for that cost based on size. So we think that bundling these costs together is appropriate. And as I stated in my testimony, it has very small impact on the total costs of the rate.
  - Q. If you look at that cost at the bottom, the one you used in your rate model, it does not match any of the costs, any of the unit costs you received from the RFQ; correct?
    - A. As I stated, we averaged those costs.
    - Q. That's a yes?
    - A. That's a yes.
  - Q. And the column next to it, the Unit Cost Pricing Sheet Percentage Variation, this is the percentage that each cost you received from the RFQ varies from the one that you used in the rate; correct?
  - A. I didn't produce this exhibit, so I will have to

- 1 say that I take it on good faith that that's correct.
  - Q. And if you go to Page 2, that's a graphic depiction of that variation; correct?
- A. I'm going to take your word for it, as I did not produce this document.
- MS. CARSON: I object to the witness
  explaining an exhibit that he didn't prepare.
- 8 MR. CASEY: I'll move on.
- 9 BY MR. CASEY:

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- Q. In the tariff, there's just one lease price for heat pumps; correct?
- 12 A. That is correct; there's one cost for a 2-ton to 3-ton heat pump.
  - Q. And PSE, not the customer, would decide the appropriate capacity heat pump to install; correct?
  - A. As I stated in my testimony, we intend to install equipment that meets the customers' needs, which will include our service providers doing a manual J and sizing calculation to ensure that it meets those specifications. We think this is appropriate within this range to provide that option to our customers.
- Q. That was a yes?
- 23 A. Yes.
- Q. Thank you. So far, we've only talked about upfront capital costs of a specific unit, but that's

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- just one of many key assumptions that were used to develop the rate for each product; correct?
  - A. I would say yes, but I would correct the word "assumptions" because these are known costs.
    - Q. Known costs?
    - A. That's what I've attested to.
      - Q. Known costs for a 15- to 18-year lease term?
  - A. Correct. We feel that the rates that we've presented, based on the timeframe that those leases will exist, are appropriate and will allow the Company to recover its capital, as well as its weighted average of capital within that.
  - Q. And you believe you know these costs to the cent?
  - A. Building any business, certainly, you have to put in assumptions which will be proved over time, but I think we've done our best in presenting costs and inputs that are appropriate to inform the rates that have been proposed.
  - Q. Similar to the capital cost of the piece of equipment, PSE undertook a similar averaging exercise to estimate installation costs; correct?
- A. Correct. We averaged the costs that we received from the RFQ inputs.
  - Q. You also did a similar averaging exercise to

# estimate maintenance costs; correct?

- A. Correct.
- Q. And to estimate repair costs; correct?
- A. Correct.

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- Q. And to estimate the average cost of bad debt per unit; correct?
- A. I believe the average bad debt was predicated on our known existing rental business, and we applied those factors to our pricing model.
- Q. Did you use the same credit test for the Legacy Rental Program as you're going to use for the proposed service?
- A. Despite the gray in my beard, I wasn't here in 1960, so I don't know what credit tests were used at that point, but we have been operating the service for a significant amount of time. We've detailed in my testimony what our credit criteria will be for this new service.
- Q. Okay. You undertook a similar averaging exercise to estimate the average failure rate per unit; correct?
- A. Again, we utilized data that we know as of today from our existing rental business to establish the failure rate that has been utilized.
- We did not receive, in the Data Requests that we

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- put out, any information to refute that, so we think

  it's appropriate to use in this case.
  - Q. So given all of these averages and the number of assumptions that need to be estimated over the life of the lease, is it a gross misrepresentation to say that the proposed rates are based on cost estimates predicted to occur over the life of a 10- to 18-year lease term?

MS. CARSON: Objection; argumentative.

JUDGE KOPTA: Sustained.

### BY MR. CASEY:

- Q. PSE proposes that each customer's lease rate will be fixed for the life of the lease; correct?
  - A. That's one of the benefits, yes.
- Q. And so if these rates end up being inaccurate, participating customers are stuck with them; correct?
- A. I believe that the rates that we filed are just, fair, and reasonable. I don't believe that the Company has inappropriately positioned customers over the long-term of the lease, as we've stated, that they will overpay or underpay for the service that we presented.
- JUDGE KOPTA: I'm going to interject in a
- 22 moment. First --
- THE WITNESS: Yes or no, thank you.
- JUDGE KOPTA: Second, please avoid the
- loaded terms like "stuck" and just say "they are

- obligated so that we can minimize any kind of -- more objections from counsel, which I will sustain.
- 3 BY MR. CASEY:

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- Q. Given fixed rates for the life of the lease, if the Company refreshed its rates, there's no way to apply that to -- it would only apply to future customers; correct?
  - A. Yes. That's what we stated in our testimony.
- Q. Your rates were also -- we touched on this earlier with Ms. Norton.
- The rates were also predicated on a certain level of customer participation; correct?
- A. Correct. We did a market assessment, and the rates are built up based on that market assessment.
- Q. That market assessment is the Cocker Fennessy Survey we were talking about earlier?
- 17 A. In part.
- 18 Q. In part. Thank you.
  - If PSE overshoots its estimated participation level, would it over-earn or under-earn?
  - A. I believe the rates that are stipulated have the capability of serving a wide variety of customers. I'm not a rate-making expert, so I don't know whether that over-participation would result in over-earning.
  - My estimation, if we had more customers

- participate, that would actually result in a very small incremental change because that really impacts the operational costs, where the majority of the rate is fixed on the capital side.
  - Q. Is the Request For Qualification the same as a Purchase Order?
- 7 MS. CARSON: Objection; ambiguous.
- JUDGE KOPTA: Overruled. To the extent you
- 9 know.

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- THE WITNESS: We have not entered any
- 11 purchase agreements.
- 12 BY MR. CASEY:
  - Q. Is it possible the vendors will have a different price when a purchase is offered?
    - A. When a purchase to whom?
  - Q. To PSE. When PSE goes out to -- if this program was approved and you went out to actually acquire the equipment you would offer in this program, is it possible that the rates will be different from those -- the costs to PSE will be different from those than you received in our Request for Qualifications?
- A. Thinking in the realm of possibility, yes, I
  think I stated in my testimony that that could be the
  case. Ms. Norton this morning spoke about some
  commitments that PSE has made and that really would be

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up to the judgment of the Commission whether there would be an appropriate need to refresh rates.

But I again will stipulate that I believe the rates that we presented are appropriate for the service that we're going to provide and that are based on known costs that we have today.

- Q. The rates that you developed used the Company's weighted cost of capital; correct?
  - A. That's correct.
- Q. If that cost of capital were to change, say, five years into a 15-year lease, customers would still pay the old cost of capital for the entire lease; correct?
- A. Because those rates are levelized over that period, that is correct.
- MR. CASEY: I have no further questions.
- JUDGE KOPTA: Thank you.
- 18 Ms. Gafken?
- MR. CASEY: I'd like to move for the
  admission of the exhibits that were -- we discussed
  earlier.
- JUDGE KOPTA: All right. The four that I

  did not admit earlier are MBM-36, MBM-37, MBM-38, and

  MBM-39. In your cross, you only discussed two of those

  exhibits. Are you asking for admission of all four?

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                             Yes. I do point out using the
                MR. CASEY:
    one I didn't use later, I think it's MBM- -- it's the
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    one that immediately precedes the Code of Ethics.
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                 JUDGE KOPTA: The website home page?
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                 MR. CASEY: Yes.
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                 JUDGE KOPTA:
                               MBM-36?
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                 MR. CASEY: Yes.
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                 JUDGE KOPTA: So you want to reserve that
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    for another witness?
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                MR. CASEY: Yes.
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                 JUDGE KOPTA: All right. We won't look at
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    that one yet. Are you moving for Exhibit 37, 38 and 39?
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                 MR. CASEY: Yes, Your Honor.
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                 JUDGE KOPTA:
                               Exhibit 39 wasn't discussed,
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    but it was a Data Request to another intervenor.
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                 Ms. Carson?
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                 MS. CARSON: Your Honor, I question whether
    Data Requests are appropriate as Data Requests
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    themselves, without responses, are appropriate as
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    evidence.
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                 I guess there was a motion, and they were
    attached to the motion, but it seems to me it's not
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    evidence, it's a procedural device that's used. So I
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    would argue that there's no reason for those to be
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    admitted into evidence.
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The Code of Ethics, Mr. McCulloch certainly didn't prepare that document. I think it's not appropriate to be admitted into evidence, and I'll continue to object.

MR. CASEY: Your Honor, I would say the Code of Ethics is certainly relevant to the proposed service they plan to offer, and I would be taken aback if PSE were to argue that the Code of Ethics was not relevant to the service they propose to offer, especially after Mr. McCulloch invoked the corporate values in his testimony.

JUDGE KOPTA: What about the Data Requests?

MR. CASEY: The Data Requests go to the fact of kind of -- any trust implications and the power that -- you know, the power and privileges that regulated companies have.

MS. CARSON: But again, I would point out that this was in the course of litigation and information that was not available. First of all, was not produced in the substantive information. And second, PSE would not have had access to it to the extent it was confidential or highly confidential?

JUDGE KOPTA: I agree. I will admit MBM-37.

I think there's at least some tangential value to having the Code of Ethics. I don't see any value in the Data

- 1 Requests, and so I will deny admission of 38 and 39.
- And we will leave 36 open for introduction by another
- 3 | witness.

4 Now, Ms. Gafken.

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CROSS-EXAMINATION

7 BY MS. GAFKEN:

- Q. Good afternoon. Mr. McCulloch, would you please turn to Cross-Exhibit MBM-40HC. And Mr. McCulloch, this document does contain highly confidential information, but I'm not anticipating alluding to anything confidential, or at least appears in other places that are not confidential.
- 14 COMMISSIONER DANNER: I didn't catch the exhibit.
- MS. GAFKEN: MBM-40.
- 17 | COMMISSIONER DANNER: Thank you.
- 18 BY MS. GAFKEN:
- Q. Mr. McCulloch, do you recognize Cross-Exhibit
  MBM-40HC as PSE's response to Public Counsel Data
  Request Number 40?
- 22 A. I do.
- Q. Public Counsel Data Number 40 asks PSE to
  provide its Excel workbook entitled PSE Lease Solutions
  Market Potential, February 9, 2016; correct?

1	A.	Correct.	
2	Q.	And the workbook requested was part of PSE's	
3	pricing	model for the proposed leasing program; correct?	
4	A.	It informs, inputs into the pricing model.	
5	Q.	The workbook was used to estimate the potential	
6	market	size for the proposed leasing program; correct?	
7	A.	Yes. It provides an assessment of the technical	
8	potential of the market.		
9	Q.	Would you please turn to Page 7 of Cross-Exhibit	
10	MBM-40.		
11	A.	Yes.	
12	Q.	That page lists the inputs and assumptions used	
13	in PSE's pricing model; correct?		
14	A.	Again, it provides some of the inputs that were	
15	used in developing the technical potential, which		
16	informed the pricing model.		
17	Q.	One of the assumptions that was used is	
18	residen	tial lease likelihood; correct?	
19	A.	Yes. Those are the inputs that we received from	
20	our Cocker Fennessy Survey.		
21	Q.	Okay. So the reference to "PSE customer	
22	survey," that's a reference to the Cocker Fennessy		
23	Survey?		
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and submitting our rates in February of this year.

That's correct. We updated that in developing

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### GAFKEN / McCULLOCH

- Q. And when looking at the residential lease likelihood, that information was analyzed based on product type; is that correct?
- A. That is correct. There were options presented to customers based on those equipment types.
- Q. Would you please turn to your rebuttal testimony which is Exhibit MBM-7T.
  - A. Yes.
- Q. If you would turn to Page 27 and look at Lines 7 through 9.
- Exhibit MBM-7T, Page 27, Lines 7 through 9.
- 12 A. Yes.
  - Q. There you state (as read), The survey provided to respondents the average monthly payment and term of the lease. PSE's customer base is fully capable of performing basic calculations. Correct?
    - A. I believe that's true.
  - Q. Are you aware that under state law, leases are required to disclose the total cost of the lease?
    - A. Is this in reference to the survey questions?
  - Q. No, I'm asking what you know, whether you're aware of the state law that requires leases of personal property to disclose the total cost of the lease.
  - A. Well, I'm not an attorney.
- Q. Understood.

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### GAFKEN / McCULLOCH

- A. However, we have detailed in our tariff that we will provide the total costs of the lease over the lease term within the lease agreement. So I believe we are in our tariff, if that is true, comporting with that law.
- Q. Let me make sure I understand the testimony, and maybe you can tell me if this is correct or not,
  Mr. McCulloch.

Do you understand that the total cost of the lease is required to be disclosed to customers?

MS. CARSON: Objection; asked and answered.

JUDGE KOPTA: Sustained.

12 BY MS. GAFKEN:

- Q. Mr. McCulloch, would you agree that focusing only on the monthly payment of a lease could result in a customer making a decision with incomplete information?
- A. I can't speculate to how a customer would answer.
- Q. So you don't agree, then, that focusing only on a monthly payment would result in a customer making a decision based on incomplete information?
- A. I don't agree. I believe that by providing the customer the term of the lease, as well as the cost of the lease, gives them information to get to that detail if they so choose.
  - Q. If they so choose. Are you implying, then, that

- the total cost of the lease is not an important piece of information for a customer to consider?
  - A. No, I believe it is. That's why we included it in our tariff.
    - Q. Would you please turn to Cross-Exhibit MBM-44.
- 6 A. I'm there.

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- Q. Do you recognize Cross-Exhibit MBM-44 as PSE's Response to Public Counsel Data Request Number 43?
  - A. I do.
- Q. The last paragraph on Page 1 of Cross-Exhibit MBM-44 states that (as read), The Cocker Fennessy Survey participants are respondents who are identified as being within the PSE service area, being PSE electric or natural gas customers, or being homeowners; is that correct?
- A. It actually states that they are both PSE customers and homeowners, not one or the other.
- Q. Right. I used the term "and" in including all those things.
  - A. That's correct.
- Q. The survey did not include responses from customers who were not homeowners; is that correct?
- A. That's correct. The lease is not available to customers who do not own their property.
  - Q. PSE's service territory includes residential

- 1 | customers who are not homeowners; is that correct?
- A. Yes, it does.
- Q. Would you please turn to Cross-Exhibit MBM-42C.
- 4 And this is an exhibit with confidential data, but I'm
- 5 not referring to the confidential nature of the exhibit.
- 6 Are you there?
- 7 A. Yes, I'm here.
- 8 COMMISSIONER RENDAHL: Ms. Gafken, I don't
- 9 have a copy of 42. I have 44 and 45, and the last
- 10 | number I have is 40. I don't think any of us have them
- 11 on the bench.
- JUDGE KOPTA: I do. So it may be a problem.
- COMMISSIONER RENDAHL: So it's just the two
- $14 \mid \text{ of us.}$
- MS. GAFKEN: Will the one copy suffice?
- 16 COMMISSIONER DANNER: Yes. I'll share.
- 17 BY MS. GAFKEN:
- 18 Q. Okay. Mr. McCulloch, are you at
- 19 Exhibit MBM-42C?
- 20 A. Yes.
- 21 Q. Okay. Do you recognize Cross-Exhibit MBM-42C as
- 22 | PSE's Supplemental Response to Staff Data Request
- 23 | **Number 31?**
- 24 A. I do.
- Q. Would you please turn to Page 22 of

- 1 | Exhibit MBM-42C?
- 2 A. Yes.

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- Q. Now, that page contains county demographic information; is that correct?
- A. It appears from the footnote the data source is 2010 census data.
  - Q. And there's a title called Housing Units by Tenure. Do you see that?
  - A. I do.
  - Q. And under that title, there is data regarding renters by county; correct?
- 12 A. There is detail in here regarding 13 renter-occupied housing.
  - Q. In PSE's assessment of potential interest in the proposed leasing program, PSE applied the Cocker Fennessy Survey results to all residential customers, both residential -- I'm sorry, both homeowners and non-homeowners; is that correct?
  - A. That's correct. Despite the fact that somebody might be renting their home to another individual doesn't mean that that owner can't enter into a lease agreement. So we think it's appropriate to include all those in there.
  - Q. Did the Cocker Fennessy Survey ask landlords if they were interested in utilizing the proposed leasing

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### GAFKEN / McCULLOCH

service for their rental properties?

- A. By asking whether they owned the home I'm making the assumption that landlords would have answered that question or could have answered that question. But we did not differentiate between a homeowner who rents his property or a homeowner who is domicile in that property.
- Q. Is that an assumption that you are making or an assumption that Cocker Fennessy was making? Who is making the assumption?
  - A. I'm making that assumption.
- Q. I want to return to your rebuttal testimony which is Exhibit MBM-7T, and please turn to Page 28.
- A. I'm there.
  - Q. At Lines 4 through 7 you state that (as read),
    It is commonly understood that a lease is an agreement
    to use property owned by another in exchange for payment
    for a time period and at the end of the lease term the
    property is returned to the owner. Is that correct?
- A. That's correct. That's my understanding of the lease.
- Q. Okay. And it's been established earlier, but just for foundation I want to ask this quick question.

  The Cocker Fennessy Survey was conducted in late January and early February of 2016; correct?

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### GAFKEN / McCULLOCH

- A. That's correct.
- Q. At the time the Cocker Fennessy Survey was developed and conducted, the proposed lease tariff on file with the Commission were structured as lease-to-own for the customer would own the appliance at the end of the lease; correct? And we looked at that language earlier.
- A. We did look at that information. I do not believe that it informed any of the surveys we did prior to the Cocker Fennessy Survey.
- Q. And I'm not asking about the surveys before.

  Let me back up.

So the testimony in your rebuttal that I pointed you to, that was in response to Public Counsel's testimony with respect to failure to disclose that PSE owned the lease equipment at the end of the lease, and you testified as you did.

So my question to you is, that at the time of the Cocker Fennessy Survey when it was conducted, isn't it true that the lease, the proposed lease tariff that was on file, was a lease-to-own tariff? And we looked at this tariff --

A. I think that the information regarding what was proposed at that time did not inform the survey, but I guess I will answer your question saying yes, at that

- time, that's how the tariff was written. It's no longer on file as that.
  - Q. Would you please turn to Page 45 of Cross-Exhibit MBM-42. Again, this is a confidential document, but I won't be asking you about confidential information.
- 7 A. Page 45?

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- Q. Correct.
- A. Okay.
- Q. This page presents data regarding PSE's

  Contractor Alliance Network; correct?
- 12 A. Yes, that's what the heading says.
  - Q. Do you see the term "leads" on the page? It's really small print.
- 15 A. I do see those.
- Q. Okay, great. The term "leads" refers to referrals from PSE's Contractor Alliance Network; is that correct?
- 19 A. I believe that's what we responded to in the 20 Data Request.
- Q. The term "installs" refers to the number of installations reported by the participating contractors; correct?
- 24 A. That is correct.
- Q. And in the middle of the page is the term

- "closed rate." That term is the percentage of leads
  that resulted in installs; is that correct?
  - A. That appears to be the percent of referrals that resulted in a self-reported installation.
  - Q. Is self-reporting the only way that PSE confirms whether there's an installation that occurs?
  - A. Are you asking regarding the Contractor Alliance Network?
    - Q. Correct.
  - A. It also has the capability, I believe, of understanding through rebate applications whether installation has occurred.
- Q. Okay. Would you please turn to your

  Exhibit MBM-22?
- 15 A. Yes.

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- Q. Actually, let me go back quickly to the closed rate and our discussion about self-reporting versus installs.
- The information on Page 45 of Exhibit MBM-42C, does that number that's in the box there, does that only report self-reportings or does that also include information that PSE would have with respect to installs via the rebate information?
- A. I don't have that information. I didn't create this report, so it would be speculative for me to answer

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- Q. Okay. Now if you would please turn to your Exhibit MBM-22.
  - A. Yes.
- Q. In this exhibit you explain the proposed
  Transition Plan for PSE's existing rental customers;
  correct?
- A. Yes. This exhibit presents a proposition on how to transition customers in our existing rental service.
- Q. And under the rental service, there isn't a set term, it's a month-to-month program; is that correct?
- A. That's correct. That's one of the items that customers pointed out was of issue in the existing rental service that we've tried to correct in modifying this new service, provide an existing term of the lease.
- Q. And for the rental customers, the prices can fluctuate; is that a correct understanding?
- A. The rates for our existing rental business are predicated on our general rate, so they can fluctuate as it is impacted by that process.
  - Q. Would you please turn to Cross-Exhibit MBM-46?
- 22 A. Okay.
  - Q. Do you recognize Cross-Exhibit MBM-46 as PSE's Response to Public Counsel Data Request Number 8?
  - A. I do.

### GAFKEN / McCULLOCH

- Q. The response in Cross-Exhibit MBM-46 is undated, but would you expect, subject to check, that PSE provided its response to Public Counsel Data Request Number 8 via email on April 11, 2016?
  - A. I'll accept that.
- Q. In Public Counsel Data Request Number 8, PSE was asked to provide an explanation of PSE's plan to transition existing rental customers to the new lease program; is that correct?
- A. Yes.
  - Q. In its response, PSE stated that it (as read), Expected to develop and file a Transition Plan for customers of the existing rental program after the leasing service tariffs had been approved by the Commission. Correct?
  - A. That is correct. Part of the proposal that we just discussed provides for a landing spot for those customers, so I believe it's appropriate that a transition be thought through where we have an approved service where those customers could matriculate to, as presented in the proposal.
  - Q. In its response to Public Counsel Data Request Number 8, PSE did not offer a detailed plan to transition existing rental customers to the proposed leasing program in its discovery response; correct?

- A. We had not thought through that detailed plan at that point, correct.
  - Q. Mr. McCulloch, would you please turn to Cross-Exhibit MBM-48?
    - A. Yes.

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- Q. Do you recognize Cross-Exhibit MBM-48 as PSE's Response to Public Counsel Data Request Number 27?
  - A. I do.
- Q. With respect to equipment that is removed from customer premises before the useful life is exhausted, has PSE undertaken any analysis to evaluate what percentage of equipment might fall into this category?
- A. We've not undertaken analysis specifically of the equipment that would be removed at its end of useful life, other than all the leases that we have put in our market assessment will at some point have an end of life, unlike today's service.
- Q. Let me back up just a little bit, because my question was, so for equipment that might be removed prior to the end of life --
  - A. Sure.
- Q. -- either there's a default or there's a lot of different reasons why this might happen, my question is whether PSE has done any analysis to evaluate what percentage of the lease equipment might fall into that

1 circumstance.

- A. Well, I think your example of a default is really the only case where a piece of equipment would be actively removed by PSE during the term of the lease, and we've included a factor for default within our pricing.
- Q. But there could be other circumstances as well, couldn't there? I mean, if somebody was selling their home, for example, and the new homeowner either didn't continue the lease, or whatever the terms are, that would apply when somebody sells their home. Isn't that another situation where --
- A. At that point, there is the option to purchase --
- Q. Wait a minute. Answer the question, just for the record.

Isn't that another circumstance where equipment could be removed before the end of its useful life?

- A. That is a potential. My assessment, again based on what I know today in our existing lease business, is in a sales transaction, when the escrow company requires that the lease option be closed, that that equipment transfers ownership to the new owner; it's not removed in a majority of cases.
  - Q. Okay. But going back to my question,

- Mr. McCulloch, has PSE analyzed what percentage of leased equipment may be removed from a customer's premises before the end of its useful life?
- 4 MS. CARSON: Objection; asked and answered.
- MS. GAFKEN: I don't believe it has been
- 6 answered.
- JUDGE KOPTA: I don't believe it has been answered either.
- THE WITNESS: I believe we've accounted for
  the default, case of default, and that to my knowledge
  is a situation where we would see this exercise being
  put forward.
- 13 BY MS. GAFKEN:

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- Q. Has PSE estimated a dollar amount associated with defaults?
- A. There is a cost associated to default in the pricing, correct.
  - Q. At this time, is PSE assuming that equipment that is removed from a customer's premises before the useful life is exhausted will be disposed of or recycled?
    - A. It will be disposed of and recycled, correct.
  - Q. And PSE's response in Cross-Exhibit MBM-48 indicates that (as read), The cost-to-revenue of disposal or recycling are not known so they have not

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# FARUQUI

- been included in PSE's highly confidential pricing
  model. Is that still the case?

  A. The cost of disposal has not been included other
  than in the cost associated to default.
  - MS. GAFKEN: Thank you; that concludes my questions.
    - JUDGE KOPTA: All right, thank you. It is now close to 3:15, our usual afternoon break time, so this is an opportune time to take our break.
    - MS. CARSON: Your Honor, we do have a witness with some time constraints, Dr. Faruqui, who is scheduled to be up next. He has a flight to catch and needs to leave shortly after 4:00. There's very little cross-examination for him, as I recall.
  - MR. GOLTZ: There's even less than you recall. I don't need to ask him any questions.
    - (A break was taken from
  - 3:15 p.m. to 3:30 p.m.)
- JUDGE KOPTA: All right. Let's be back on the record. We're returning from our afternoon break, and to accommodate witness schedules, we're going to take up Dr. Faruqui at this point. We'll ask him to stand and raise your right hand.
- 24 AHMAD FARUQUI,
- having been duly sworn, testified as follows:

# FARUQUI

JUDGE KOPTA: As I understand it, none of the parties have cross for Dr. Faruqui, but SMACNA has a cross-exhibit that they would like entered into the record to which PSE objects.

And at this point, I will let Mr. Steele, if you want to make that objection, we will hear that and SMACNA's response.

MR. STEELE: PSE believes that this exhibit is beyond the scope of SMACNA's role in this case. As PSE understands, the Commission's prehearing conference, the role of the Intervenor was to provide market information as to relates to market participants, contractors in the marketplace.

We believe that this exhibit and others goes beyond their role in this case, which was to provide -- which they offered market information to the Commission to aid in the Commission's decision regarding the leasing service. And we believe that this goes beyond that.

JUDGE KOPTA: Mr. Goltz?

MR. GOLTZ: First of all, minor point. They charged various Data Requests that we had lots of objections about outside of scope, as Mr. Steele mentioned. There wasn't an objection raised on this, I don't think.

# FARUQUI

But more to the point, it's interesting;

Puget Sound Energy and SMACNA are trying to prove the same point but for different reasons. We're both trying to say there's no lease market out there. And they make the point to say there's no lease market and, therefore, there's a gap and we can fill it, and, therefore, we ought to get a regulatory approval to fill that gap.

We're saying that there's no lease market

We're saying that there's no lease market out there to show that there's no demand for a lease program in Washington or around the country.

Dr. Faruqui testified that he did, in preparation for his testimony, a literature survey of all of these issues of consumer issues, and then he analyzed that.

And our question was a very simple one. So in all your literature survey, did you find anything about a lease program for this that helped you educate your testimony? Answer is no. I think that's relevant to that issue of whether there's a market gap and whether there's really a demand for the service in the marketplace.

JUDGE KOPTA: Mr. Steele?

MR. STEELE: I mean, Dr. Faruqui's role in this case was not to analyze that specific issue. He was brought in to analyze the public benefits of PSE's

# FARUQUI

leasing program. And so asking Dr. Faruqui about whether he analyzed other lease programs, that wasn't his role in this case, it was to analyze the public benefits of PSE's proposed service.

And so again, I mean, as it relates to SMACNA, they were brought into this case because they represented that they had specific market information as contractors. And as we've seen throughout this case, SMACNA has delved into all kinds of areas that PSE believes are beyond their role and their expertise as contractors in the marketplace. That's why they were brought in.

Other issues I think Public Counsel and Staff are more equipped to address and adequately have done so. SMACNA I don't think needs to delve into areas that are beyond their role as contractors and participants in the marketplace.

JUDGE KOPTA: Well, in this area, there's a specific reference to Dr. Faruqui's testimony, and I think that there's an appropriate question. I don't see it as being beyond the scope, as Mr. Goltz explained.

They are here as a participant in the market to give the Commission their perspective on the market and to explore whether or not there are gaps in the market, and I think that's squarely within the

1 intervention that I granted to them back at the 2. prehearing conference. So I will overrule the objection and admit this exhibit. 3 4 So Dr. Faruqui's Exhibits AF-1T through 5 AF-5HC have already been admitted; AF-6 has just been admitted. None of the parties have cross-examination 6 7 for him, but Commissioner Jones has a few questions, so 8 I will turn to him at this point. 9 COMMISSIONER JONES: Good afternoon, 10 Dr. Faruqui. 11 THE WITNESS: Good afternoon. 12 COMMISSIONER JONES: It's good to see you in 13 another context. I'm used to seeing you at meetings 14 talking about time-of-use pricing, dynamic pricing. 15 THE WITNESS: Indeed, indeed. 16 COMMISSIONER JONES: Following up on 17 Mr. Goltz's point, have you been involved in other state commissions on Lease Solutions-type rate-making or is it 18 19 mainly on dynamic pricing, rate design issues? 20 THE WITNESS: So I've been involved in a lot 21 of rate issues -- sorry. Can you hear me now? 22 I've been involved in a variety of 23 tariff-related issues, including tariffs for, for 24 example, net energy metering issues and distributed 25 generation issues, so in that broad variety of tariffs.

1	And some of them are end-use-specific like tariffs for
2	electric cars. That's sort of been the focus of my work
3	within the last few years.
4	COMMISSIONER JONES: Okay. Well, I'm not
5	going to take up too much time because I know you have
6	to catch your plane back to San Francisco.
7	So if you could turn to your testimony. I'm
8	going to be focusing on Section 3, Pages 16 through 19.
9	If you could turn to Page 16.
10	THE WITNESS: Direct testimony, Page 16.
11	COMMISSIONER JONES: Correct. That is
12	AF-4T.
13	JUDGE KOPTA: That will be your rebuttal
14	testimony.
15	COMMISSIONER JONES: Excuse me, your
16	rebuttal.
17	THE WITNESS: My rebuttal, thank you.
18	COMMISSION JONES: Tell me when you're
19	there.
20	THE WITNESS: I am on Page 16 through 31.
21	COMMISSIONER JONES: I'm going to be
22	focusing on Lines 16 through 19. And this describes,
23	does it not, the using of Benefits Model to the value
24	proposition of Lease Solutions; correct?
25	THE WITNESS: Yes.

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## FARUQUI

COMMISSIONER JONES: And you have developed a Proprietary Model, I think which is in AF-5HC, called the Societal Benefits -- the Public Benefits Model that describes in great detail some of the benefits, the public benefits of this specific tariff, right? THE WITNESS: That's right. The model is designed to look at the benefits of the specific tariff as opposed to looking at the alternatives that the customer would have, like doing their own purchase or getting it financed with a third party. Those are the options that people can avail themselves of even today. Then comes the Lease Solutions. So the model says, okay, if the world was to change from the way it is today and the Lease Solutions was to be introduced, then what would be the incremental benefits to society of having some customers buy into the Lease Solutions concept. COMMISSIONER JONES: So on Lines 14 and 15 you say, "Any deviations from PSE's pricing assumptions, leading to under-recovery of revenue, will be borne by PSE's shareholders, not their customers." THE WITNESS: I must apologize. I can't seem to detect that language. Was that Page 16? COMMISSIONER JONES: You should be on your rebuttal; at least on mine, it's Lines 14 and 15 on

1 Page 16. 2. THE WITNESS: I think there was variance in the versions. 3 4 COMMISSION JONES: Yes, that's fine. 5 THE WITNESS: Yes, "Any deviations from 6 PSE's pricing..." 7 COMMISSIONER JONES: So explain that to me. I have a difficult -- this service is going to be 8 9 offered as a regulated service, not an unregulated 10 service; right? 11 THE WITNESS: Correct. 12 COMMISSIONER JONES: Under an unregulated 13 service, in general, the shareholders would bear the 14 risk of pricing deviations in market acceptance and 15 things like that. Under regulated service, I don't 16 understand how PSE shareholders bear much risk from 17 pricing deviations. 18 THE WITNESS: So this is a design feature 19 that, my understanding, has been built into the tariff 20 design, the design to recover the revenues based on the 21 cost projections. And the customers who are 22 participants in the lease service are paying for that 23 based on that assumption. 24 To the extent that those prices are not 25 valid, PSE has designed a program, it's my

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## FARUQUI

understanding, to not shift the unrecovered revenue onto the other customers, and they're going to socialize it and spread it out like it's traditionally done.

My understanding is the current rental program has -- the one that's close to new customers -- have that feature in it as well. But the new lease program is designed to be self-contained. Any delta would not be spread over to the other customers.

COMMISSIONER JONES: Okay. I don't know if I totally understand, but I'll accept that clarification by you.

Let's move on to the traditional cost-effectiveness tests on Line 20 and going into the next page on -- so you state here that both the TRC, the Total Resource Cost test, or any cost-effectiveness tests, are not relevant in this case at all.

THE WITNESS: Correct.

COMMISSIONER JONES: And our Staff and I think Public Counsel witnesses say entirely the opposite: That we should be applying these cost-effectiveness tests because, A, we have a mandatory EERS, an Energy Efficiency Resource Standard, and all the utilities are obligated by law to pursue technical feasible conservation. That's one of their arguments, right?

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But you appear to be differing or you appear to be taking that on. So I want to understand your rationale here a little bit more.

THE WITNESS: Sure, absolutely. So the Company already has a regulated conservation program that it pursues, that passed those tests, and the Company has done the best it can to enroll customers under those conservation programs that pass the test. It was our programs that are ratepayer-funded programs.

This is a new optional service that is being offered to bridge the gap in the market, which the surveys have indicated, that there are many customers who are not replacing their equipment at the end of the useful life. And so there's an opportunity to tap into that market segment and get more conservation benefits, more social or society benefits from that untapped market.

This program is offered on the premise that those people that like the program and the features, because it's all in one, because maintenance is part of it, because they don't have any upfront capital investment to make, all of those reasons, that they sign on to it; they do in their own mind a participant test. It's based on value. It's not just the cost, but it's also the convenience and all of those features.

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So what we are doing, what I did was I said, okay, conditional on those people signing up for this program, based on its features and their preferences and their constraints and, you know, myopic decision-making and all those challenges, they bought into it. So the world that I'm looking at, it assumes they are already on the program. And I'm saying their being on the program, does that create additional societal benefits for everyone else by using less energy, reducing pollution, and all of that. COMMISSIONER JONES: So as I understand your argument, it's more on the additionality. Because you describe it as a voluntary program, not a mandatory program, but because it's voluntary, even though it's in a tariff now and even though it's something the Commission will have more diligent oversight over, under tariff service, you stress these things based on the additionality. You are not saying all the other measures that the Company takes under its natural gas conservation program, that we should not be applying the TRC test to --THE WITNESS: Exactly. COMMISSIONER JONES: -- you aren't saying

that, are you?

# FARUQUI

THE WITNESS: I am not. I'm saying this is
all additional to what otherwise would have occurred.
So there's two world views. There's the world with the
conservation programs. They have gone out so far but
some people have been overlooked. And so this new
program comes in, it reaches out to them, enrolls them.
And then what I'm doing is saying, okay, the fact that
they enrolled has the opportunity to create additional
benefits. I'm trying to measure those and quantify
those.
COMMISSIONER JONES: Did you hear anything
this morning well, strike that.
Your data inputs are primarily based on the
survey data from the Cocker Fennessy study; right?
THE WITNESS: Correct.
COMMISSIONER JONES: You heard extensive
cross-examination this morning both from Mr. Casey and
Mr. Goltz on some of the inputs, on some of the
accuracy, perhaps, or the lack of accuracy on the NEEA
study, some of the market data.
Did you hear anything this morning that
would as an economist, data inputs are essential to
the outputs. Was there anything you heard this morning
that would cause you to change your opinion that the
survey data is accurate?

1 THE WITNESS: I did not hear anything new. 2 I was familiar with -- I became familiar with the survey data when I was brought in to do this project. 3 4 The first thing I asked was where is the 5 data coming from, how were the surveys done, what approach was used, what did the results look like; and 6 7 also who did the study, what are their credentials, what are their capabilities. And I did my due diligence on 8 9 the survey. I clearly did not do the survey, I did not 10 design the survey, so therefore I came in after it had 11 already been done. But it was going to be a crucial 12 input to my analysis, so I put it through due diligence. 13 COMMISSIONER JONES: Okay. Enough on that. 14 Turn to page, if you would, please, turn to 15 Page 19. This relates to Mr. Cebulko, Lines 11 through 16 15. Are you there? 17 I'm on Page 19. What line? THE WITNESS: 18 COMMISSIONER JONES: Lines 12 through 15. 19 So in there you state that Mr. Cebulko had the Public 20 Benefits Model in his possession and is welcome to 21 adjust the data as he sees fit. 22 When did Mr. Cebulko have access to your 23 Public Benefits Model, this very extensive spreadsheet, 24 do you know? 25 THE WITNESS: I actually can't remember

1 exactly when, but I remember having a webinar where he 2 was a participant, I believe, in which we went through 3 the model and explained its various features, how it 4 worked, what the results looked like, what were the key 5 assumptions. But I can't remember exactly when. 6 COMMISSIONER JONES: Would you accept, 7 subject to check, that it was provided as an exhibit in 8 testimony AF-5HC when your rebuttal testimony was 9 submitted on July 1st? 10 MR. STEELE: No, I don't believe that's 11 correct. 12 MS. CARSON: That is correct, but the 13 parties had it long before that as work papers. And we 14 can verify the date. I believe it was in February, but 15 we can verify that for you. 16 COMMISSIONER JONES: We'll ask Mr. Cebulko 17 when he's up here, as well, later on. 18 Dr. Faruqui, would you turn back to Page 17. 19 And this is my last line of questioning. 20 THE WITNESS: Sure. 21 COMMISSIONER JONES: Page 17, Lines 15 22 through 18, especially when you start talking about 23 societal benefits. 24 At a high level, and I haven't had a chance 25 to look through all of your spreadsheets and all of this

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modeling yet, but I think many of the benefits relate to avoided carbon emissions and avoided capacity and issues like that; right?

So at a high level, could you please summarize what the, quote, societal benefits of this Lease Solutions program are?

THE WITNESS: So at a high level, what we did was we looked at each of the individual appliances and estimated the amount of electricity and natural gas that would be saved as a result of replacing an efficient appliance with a more efficient appliance.

That was the first step was to estimate the physical units, therms, and kilowatt hours; and secondly, to derive from that the savings in CO2 emissions based on certain assumed conversion factors between producing a kilowatt hour and saving a ton of CO2, and the same thing with therms.

So basically, it was quantify the physical kilowatt hour in therms savings and then translate those into CO2 savings. We also looked at the capacity savings on the electric side in terms of generation capacity. And those are some of the major categories of benefits that we quantify.

COMMISSIONER JONES: So at a high level, those are the major, quote, societal benefits, end

1 quote, that you see coming from this program? 2. That's correct. THE WITNESS: 3 COMMISSIONER JONES: One more question. 4 Page 19, please. 5 THE WITNESS: Sure. 6 COMMISSIONER JONES: So this is on Lines 3 7 through 6, where you are saying that the Public Benefits 8 Model that you use assumes customers will choose an 9 energy-efficient model when it's, quote, technically feasible to do so. "This is based on PSE survey data 10 11 that showed obtaining efficient equipment was central to 12 the customer's decision to lease." 13 I had a chance to review the highlights of 14 the NEEA survey of 2012. Did you have a chance to 15 review that as well? 16 THE WITNESS: Yes. 17 COMMISSIONER JONES: I think one of the 18 high-level conclusions of the NEEA survey was while 19 energy efficiency is important, cost, rebates, and 20 incentives, especially rebates incentives, are even more 21 important. So do you agree with that or not? Because 22 what you seem to be saying here is that energy 23 efficiency in and of itself is perhaps the major factor 24 for a customer to make a decision. 25 THE WITNESS: Actually, I'm saying something

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slightly different. If I could clarify as to this specific question, and I'll address the broader issue that you have raised as well.

So what I was responding to here was that PSE's Lease Solutions is offering equipment, some of which is efficient at the code level and some of it is efficient in the sense of exceeding the code.

So in the Public Benefits Model, I'm only looking at the second category, which is I am not counting any benefits from customers who are just putting in equipment at the code because they would have done that anyway. And they're being encouraged to do it but they're not going beyond the threshold set by the code.

So all I was trying to do is say that we are not adding benefits here unless the equipment exceeds the efficiency level. Now, there's obviously some convenience for the customer who bought the equipment in code, but I haven't quantified the convenience factor since there's no easy way to quantify the intangible benefits. I'm just looking at the tangible benefits which arise when equipment that exceeds the code is being installed by the customer.

COMMISSIONER JONES: And by "code," did you take into your analysis that the federal code on gas

## FARUQUI

forced-air furnaces and some of the major appliances changed in 2015?

THE WITNESS: I've worked with the subject matter experts at PSE on that to look at what are the code levels based on the collective collaborative activity that happens here.

And so it was the same code level that I recognize in the conservation programs as meeting the code level.

COMMISSIONER JONES: So I think Staff and Public Counsel witnesses are saying that some of the equipment that PSE used in its analysis, based on the Cocker Fennessy Survey, assumed that certain equipment not up to federal code in 2015 would be leased and provided. So you disagree with that?

THE WITNESS: No, I don't disagree with that. All I'm saying is I don't count that as an additional benefit; I only count the benefit when it exceeds the code. So it's a conservative estimate.

COMMISSIONER JONES: And by the "code" you mean the 2015 new National Energy Appliance Efficiency codes; right?

THE WITNESS: I believe it's the most applicable and recent code that we were looking at. We got the numbers from the subject matter experts at PSE.

1	COMMISSIONER JONES: And the subject matter
2	experts are whom, Mr. McCulloch and his team?
3	THE WITNESS: Yes, that's correct.
4	COMMISSIONER JONES: Because the energy
5	efficiency of Puget is run in another division by
6	another manager.
7	THE WITNESS: My understanding is that is
8	the case, but my understanding was that they have
9	coordination on what defines the code levels and what
10	the deltas are in terms of efficiency.
11	If I could answer your other question, there
12	was another part that I heard to your question, which is
13	how much weight
14	COMMISSIONER JONES: You have a plane to
15	catch, too, so
16	THE WITNESS: It just got delayed by a half
17	hour
18	COMMISSIONER JONES: you can be brief.
19	JUDGE KOPTA: One at a time.
20	THE WITNESS: Sorry. All I can give you is
21	a quick response, which is that I agree entirely that
22	energy efficiency is only one factor among many when
23	customers make their buying decisions.
24	And I believe that survey that was done, the
25	Cocker Fennessy Survey, accounted for all of those

1	factors. And it said if a Lease Solutions was to be
2	made available, would you participate in it under these
3	terms and conditions. So it was talking to real people
4	who had in their mind what their normal behavior would
5	be.
6	COMMISSIONER JONES: But you do understand
7	that we do have an EERS, a mandatory energy efficiency
8	standard in this state; right?
9	THE WITNESS: I do, yes. And so they cannot
10	buy equipment that is less than that.
11	COMMISSIONER JONES: Okay. Those are all my
12	questions.
13	JUDGE KOPTA: Thank you. Anything further
14	from the bench?
15	Redirect?
16	MR. STEELE: Your Honor, Mr. McCulloch can
17	address the 2015 federal standard.
18	JUDGE KOPTA: Any redirect?
19	MS. CARSON: One moment.
20	MR. STEELE: No, Your Honor.
21	JUDGE KOPTA: All right. Thank you.
22	Dr. Faruqui, you are excused. Thank you for coming to
23	testimony today.
24	THE WITNESS: Thank you very much.
25	MS. GAFKEN: Your Honor, we just have one

1 point of clarification. There was some discussion about 2. when the model was provided to the parties, and I think they were work papers, but they were provided in 3 4 response to a Data Request on March 25. So that's the 5 data that we have. 6 JUDGE KOPTA: Okay. Well, then we'll go 7 with that. Before we take up with Mr. Goltz's cross, I 8 9 was looking at the exhibit list and noticed there were 10 three other exhibits that were identified under Staff's 11 MBM-23, 24, and 25 that are not admitted, and I 12 don't believe that they were raised during the cross. 13 MR. CASEY: I talked with counsel and she 14 gave me the impression that -- I told her I hadn't 15 planned on crossing. I told Ms. Carson I wasn't 16 planning on crossing, I just wanted to use those 17 exhibits to rebut some of Mr. McCulloch's statements on 18 brief, and she gave me the impression that that would be 19 okay. 20 MS. CARSON: We did stipulate to them late 21 today. 22 JUDGE KOPTA: All right. Then 23 Exhibits MBM-23, 24, and 25 are admitted. 24 MR. CASEY: Thank you, Your Honor. 25 JUDGE KOPTA: Mr. Goltz, I believe it's your

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1	turn.

2 | MALCOLM McCULLOCH,

having been previously sworn, testified as follows:

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CROSS-EXAMINATION

6 BY MR. GOLTZ:

- Q. Good afternoon, Mr. McCulloch.
- 8 A. Good afternoon.
  - Q. So touching briefly on JET-3, which was discussed this morning with Ms. Norton, a number of us were questioning whether it was -- the 40 percent number was right or whether it should be more like 21 or 22 percent of equipment that is, quote, past its useful life.
  - Are you sticking with 40 percent or do you agree with me that it's less than that?
  - A. As Ms. Norton stated, we believe that the 40 percent accurately represents what is the potential unmet need in the market today.
- Q. You listened to the cross-examination of Ms. Norton this morning?
- A. It was riveting. I listened to it intently, yes.
- Q. And you agree that I was wrong and Ms. Norton was right that that data shown on JET-3, that 40

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### GOLTZ / McCULLOCH

1 percent, you agree with that?

- A. I'm not here to place speculation of wrong or right on each individual, but I believe that as Ms. Norton testified, we feel that these data points are appropriate. We have not seen any other data presented that reflects otherwise.
  - Q. So is that a yes, you agree that 40 percent --
- A. I believe that 40 percent is representative of unmet need in the market today.
- Q. So could you turn to MBM-50 and 51. And these essentially are the same Data Requests from SMACNA to Puget Sound Energy. One relates to investor-owned utilities and one relates to non-investor-owned utilities; is that correct?
  - A. That is correct.
- Q. And Attachment A to MBM-50, PSE listed that as a response in effect to both MBM-50 and 51; correct?
- A. Correct. We provided an excerpt of optional services that are provided in the market by utilities.
- Q. So you submitted a spreadsheet, and for the benefit of anybody, I've got a blown-up version, so it's in four-point type instead of two-point type if anybody would like.
- MS. BROWN: I'd like one.
- MS. CARSON: I'll take one also.

1 BY MR. GOLTZ:

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- Q. So in looking at MBM-50, or the Attachment A to MBM-50, these are your listing of potential analogous programs from around North America?
- A. This is a listing that we received through
  E Source of optional services that are offered within
  the U.S.
  - Q. The question was, is PSE aware of any other investor-owned utility with a current or past program to lease appliances similar to the program PSE is proposing, and you provided this list?
- A. That is correct.
  - Q. And so in looking at this list, you have a column, whether it's regulated or unregulated; and some are regulated, some are unknown, and some are unregulated. And then you have, I see, a solar program, a tree service program, an outdoor lighting gallery, surge protection program.

The only two that I saw on this, and maybe you can confirm this, was a water heater rental program for Green Mountain Power and one for Kitchener,

- 22 K-i-t-c-h-e-n-e-r, Utilities.
- 23 Are those the only appliance leasing programs on 24 this exhibit, subject to check?
- 25 A. I would suspect that those might be the only

- appliance, but there are other end-use options that are on this list.
  - Q. Right.
  - A. Yes.

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- Q. They're the only appliance leasing programs on the list?
  - A. I think that's correct.
  - Q. And then under Green Mountain, if you go to the right-hand column where it has a website, and then it says program Web page leads to empty page.
  - Have you checked that Web page for whether it's still empty or not?
  - A. I've not recently checked the status. I know Green Mountain does have lease offers available today.
  - Q. But that Web page, subject to check, is not working --
    - A. I have not checked that recently, no.
  - Q. And then Kitchener, would you accept, subject to check, that Kitchener is a consumer-owned utility outside of Toronto, Canada?
- MS. CARSON: I object to this use of

  "subject to check." These are not calculations for the

  witness to do on the stand, which is the point of

  "subject to check," and I don't think the witness should

  be accepting these proposed facts subject to check.

- MR. GOLTZ: I'm fine with that on this
- 2 exhibit.

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- 3 BY MR. GOLTZ:
  - Q. Are you aware of where Kitchener utilities is?
- A. I am not. I'm not aware of where they are located.
  - Q. So do I deduce from this, then, that in developing its lease program, PSE did not look to other models for lease programs?
  - A. I think as we stated in response to this Data Request, PSE, and in my testimony, used our existing rental service as a baseline for developing this service as well as surveys from our customers that talked about the interest they have in the comprehensive service. We did not look and parity our service based on any other offer in the market today.
    - Q. I'm sorry, parity?
  - A. We did not use it in the development of our service that we propose today.
  - Q. Okay. So turning to a different topic here, to MBM-52. Preliminary question.
    - So you have on your tariff a finite number of appliances that would be offered; correct?
- A. I believe there are 12 prices listed in our tariff.

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#### GOLTZ / McCULLOCH

- Q. And how did you pick those, the prices of products?
- A. The products? As detailed in my testimony, we looked at the existing market today and the penetration of those types of products and what would serve the mean of the customers in the residential sector.
- Q. So in MBM-52, I was asking whether or not in your RFQ process you, in effect, asked your contractors to whom you sent the RFQs for other ideas of products, and you did not?
- A. We did not have any products outside of those listed in the tariff today in the RFQ process.
- Q. So this can be shortened somewhat because you've already responded to a number of these questions. But so I understand, to confirm, were evaluating the prices that are in your tariff right now, whether they're fair, just, and reasonable; correct?
  - A. Correct. That's the purpose of this process.
  - Q. Okay. And these are cost-based rates?
- A. These are rates based on actual costs received in bids we received from the market.
  - Q. There's more than that. There's a whole bunch of costs that go into this --
  - A. There are other costs associated to that other than what we received in the RFQ, yes.

1	Q.	They're cost-based rates, not market-based
2	rates?	
3	A.	I would say that that's correct, yes.
4	Q.	And if I can have you turn to ECO-8HC.
5	A.	It's a pretty long document. Is there a
6	specifi	c page?
7	Q.	It's ECO-8HC. It was the one that we looked at
8	earlier	•
9	A.	Yes.
LO	Q.	And I believe you answered questions on this
L1	exhibit	?
L2	A.	Correct.
L3	Q.	So on Page 1, again, this is highly confidential
L4	so we'l	l try to avoid that highly confidential
L5	informa	tion. But this is the results from your RFQs to
L6	a numbe:	r of contractors; correct?
L7	A.	Yes. These are resultant from the RFQs we
L8	receive	d
L9	Q.	And I think you said how many contractors
20	responde	ed to this piece of equipment?
21	A.	I don't have that information in front of me. I
22	believe	that we received I know that we received 15
23	respons	es in total on our RFQ to inform this

information.

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And some of the respondents responded for all

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#### GOLTZ / McCULLOCH

- the types of equipment, perhaps, but they didn't all respond for every piece of equipment?
  - A. I would say that's accurate. They responded based on the services that they can provide and the interest they have in working with PSE on those profits.
  - Q. Right. And so looking at the bottom of the next to the last column is a number that's labeled highly confidential, and that's an average of the RFQ responses for this piece of equipment; correct?
    - A. I believe I've confirmed that already.
  - Q. Right. And then you've also said that there's a variation among the respondents, and you took the average.
  - Why wouldn't you have taken the lowest one as the number for your product -- for your prices? Or the 25th percentile?
  - A. Well, I think it was important for us to capture, because we had different paths for involvement in the service, and we capture an average cost throughout those paths.
  - Q. So maybe I don't understand. So the costs for Puget, assuming this gets approved, that your costs of the equipment will vary depending on who your partner contractor is?
- A. I don't believe our costs will vary based on the

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#### GOLTZ / McCULLOCH

contract partner we have.

- Q. So they're ultimately going into -- assuming your rates are refreshed in 60 days after approval, if that happens, there will be a number that may or may not be a number on this document, the average number, there will be a number that will be going to the cost and will go ultimately into the tariff price?
- A. As I stated, the costs that we presented, we feel confident in. If we're asked by the Commission, we would be happy to comply with a Compliance Filing.
  - O. I understand that.
- A. But ultimately, yes, there is a cost, and I think what we've presented within the RFQ is indicative of what those costs are going to be.
  - Q. Can we just go up to the fifth one up from, fifth heat pump row up. Do you see that?
    - A. Fifth from the bottom?
  - Q. Fifth from the bottom. I'm excluding the line that has the average on it.
    - A. I see that.
- Q. Just checking with your counsel.
- MS. CARSON: We would object to that because that would allow everyone to back into the confidential number.
- MR. GOLTZ: I was trying to get the --

1 BY MR. GOLTZ:

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- Q. If you look at the fifth one up from the bottom and you compare it with the average, okay?
  - A. Yes.
- Q. What I was trying not to get at, what that ratio is, but I won't.
  - A. I understand.
- Q. But obviously that lineup is different from the average, and that was a bid that was made by one of your contractors. And why wouldn't you pick that number as the price because it is different than the average?
- A. I'm not sure I'm following your question. Why would we not contract to that specific rate? Is that what you're asking?
- Q. Yes. The contractor basically said, this is what it costs me, and it's less than the average, and yet you put in your tariff rates the average as opposed to the lower.
- Why wouldn't you say, wow, that's a bargain, let's put that in our rates because that will help our customers more, and the lease rates will go down because we can get equipment for that lower rate?
- A. Well, I think that there are quite a few things, as you alluded to earlier, that go into selecting partners aside from just price. And we've stated in my

#### GOLTZ / McCULLOCH

testimony that service territory, quality, capabilities, are also something we need to consider.

So it would be speculative of me to make an assessment specifically on price. And I think that the weighting that we've done and the average is appropriate. And, again, the Company has said that we believe that the rates that are filed are appropriate and that we will stand behind them.

If the Commission feels that it's appropriate to do a Compliance Filing, we certainly will go down that path. We don't think it's necessary.

Q. So let's say you go down that -- if you were to refresh -- well, let's say you aren't going to refresh your rates, okay, that these rates are just approved as they are.

You still don't know what products you're getting, right, at this point? You would take some time after the approval to enter into contracts with the partners?

A. So I want to answer that we will enter into contracts. As I answered to Mr. Casey earlier, we do have an understanding of the equipment that will be provided under the service. You referred to them as products. I believe that we have the products stipulated in our tariff that we will be offering.

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#### GOLTZ / McCULLOCH

- Q. Right. But what I'm saying is that you'll enter into contracts, and the price, the cost to you of the appliances, will be set in the contracts with the partners?
- A. Yes. For us to offer the service, we have to have contracted rates or providers.
- Q. This number at the bottom here is not the price that you're offering to pay for the equipment to all of the contractors that offered to be partners?
- A. As I stated, we have not contracted. So I cannot answer that question.
- Q. It's a simple question. This is not the price. When you ultimately enter into contracts with the various providers, if this gets approved as filed, you are not offering that to purchase equipment at that price per unit, or are you? Or is this some other number?
- A. Again, I believe that the contracting process will help us understand that more clearly --
  - Q. But as you know now --
  - A. As I know now --
  - O. Just the number.
- A. This is the number that we have filed and that
  we stand behind as far as what we will offer from our
  providers.

- Q. Do you understand my question?
- 2 A. I do.

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- Q. When you enter into a contract with -- and we'll use a hypothetical.
  - A. Sure.
- Q. XYZ Appliance Company, okay, and they're going to do this piece of equipment.
  - A. They're going to provide --
- Q. Will the contract say, we will buy equipment from you at that price? It's the bottom of the next to the right column. And if you don't -- I don't understand why --
- A. I have not contracted -- this is the paradigm that we've been involved in this entire case. You know, the process, and even your association responded that the process of contracting prior to approval from the Commission is premature to consider.

And so just as you've stated, do I know what that cost will be on the contract to date? I feel it will be representative of the costs that we have presented in our tariff and in the information to back up that rate, but I don't have that definitive answer.

Q. So let me just assume that it's this number.

JUDGE KOPTA: Mr. Goltz, I'm going to
caution you, just as the court reporter did, please let

- 1 him finish his answer before you start.
- 2 BY MR. GOLTZ:

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- Q. Let's assume it's that number that you see in the bottom next to the right column.
- A. Yes.
  - Q. Would you offer that number, that price, to every one of your partners who supplies this piece of equipment?
    - A. I think for the --
- MS. CARSON: Objection; asked and answered.
- 11 It seems like this is the same question over and over 12 being asked in different ways.
- JUDGE KOPTA: I don't think you're going to
- |14| get anything more, Mr. Goltz, than what you've gotten.
- 15 BY MR. GOLTZ:
- Q. So let's assume it is that number, okay? And then the one -- the contractor who made -- in the RFQ responded, five up from the bottom, you would pay that contractor more than what it cost him or what they
- 20 earlier said?
- A. You just asked whether if I assumed the cost is
  what is there that is contracted. And that would be the
  cost that is contracted. You gave me a hypothetical
  that doesn't make sense, I'm sorry.
  - Q. Yeah. That's what you would pay, even though

#### GOLTZ / McCULLOCH

according to this RFQ some of the responders, on average about half of them probably, said it would cost them less. And so if you do provide each of them with an average number, then you're paying way more than you need to, wouldn't you?

- A. I think that's a mathematical equation that makes sense. If you pay more and they give you less, than yes, there is more. I don't think that that will be the case here.
- Q. And if that happens, you would be paying more than you need to?
- A. PSE is working to operate this service on behalf of our customers at the interests of our customers. We don't believe that we would be putting forward prices that will overcharge the customers. The Commission is here to help make sure that that is appropriate. So I don't like the accusation that we will be overcharging customers.
- Q. Okay. So let's -- in the RFQ process, did you ask the respondents to quote equipment costs based on what number of pieces of equipment?
- A. Are you talking about the amount of customers that would participate?
- Q. Well, perhaps. I guess if I were -- I think if
  I ran a contracting business and someone came to me and

#### GOLTZ / McCULLOCH

said, how much does it cost for one of these furnaces, my answer might be one thing, but if they came to me and said, I want to get a thousand of them, it might be a different number.

So my question is, did you ask them for the price of one, price for a hundred, or price for a thousand, or what?

- A. The costs are based on a per unit. However, in the information that we presented in the RFQ, we detailed what the potential projections of the market would be in the first five years.
- Q. So in other words, it was a -- it was more than simply one? It's per unit for a number --
- A. We asked for per unit cost, but there were parameters that were provided to help inform that pricing.
- Q. So in the next step of the process, assuming this gets approved, will there be a competitive procurement or will you simply ask for the same information as you did in the RFQ?
- A. We will be working with our Purchasing

  Department who is responsible for contracting within our organization to do the appropriate selection and contracting process, which should include competitive bid process.

- Q. And it will include picking a specific brand of product and model of product?
  - A. That would be a result of a contracting process.
  - Q. So could you turn to MBM-64.
- 5 A. Yes.

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- MS. CARSON: This is one of the cross-exam exhibits that we objected to as outside the scope of SMACNA's intervention in this case.
- JUDGE KOPTA: Yes, I have that noted, as
  well as the other two exhibits that you have referred
  to.
- MR. GOLTZ: So I can argue why I think it's relevant or I can ask a question.
- JUDGE KOPTA: I would prefer that you just
  ask the questions, and then when you offer it, then
  we'll deal with the objections.
- 17 | BY MR. GOLTZ:
  - Q. Do you recognize this document as one periodic Lease Solutions project updates?
- 20 A. Yes. I created this document.
- 21 O. And this is dated October 21, 2015?
- 22 A. Correct.
- Q. And at this point in the process, you were hoping for approval of the Lease Solutions proposal at the Commission's open meeting on November 13th?

1 A. Correct.

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- Q. And you stated under Key Milestones that you were then hoping that service partner contracts will be signed November 30th.
- A. That was an estimate of the time that we believed.
- Q. So you thought after approval of this tariff, which at that time contained no rates, that all of the rates and the equipment and brands, if possible, would all be worked out in the next two-and-a-half weeks and all the contracts would be signed with the service partners?
- A. Yes. We had already conducted an RFQ at that point, so we had a lot of information to inform that we could do an expedited contracting process --
- Q. And there was time within that for a competitive procurement in that time period?
- A. From what my Purchasing Department advised me, that they felt that that was appropriate. Again, this was a projection used to inform a large audience internally working on the project about what the current status is. It's not a fixed timeline.
- Q. So, also, the ultimate rate -- switching topics somewhat -- the ultimate rate includes a return component; correct?

1	A. Correct.
2	Q. And the return on equity, the investment, is the
3	investment in the equipment?
4	A. In the capital, correct.
5	Q. So that would be the furnace system
6	A equipment and the installation, is what I've
7	detailed in my testimony.
8	Q. The equipment and the standard installation?
9	A. The equipment and the standard installation are
10	the services that will be contracted with providers to
11	fulfill this service.
12	Q. So on Page 18 of your direct testimony at
13	Lines 22 and 23, you said that the weight of cost to
14	capital is assessed to the capital costs.
15	Is that the extent of analysis of the
16	appropriate cost of capital for this project??
17	MS. CARSON: Object to the form of the
18	question.
19	JUDGE KOPTA: I confess I was trying to find

- JUDGE KOPTA: I confess I was trying to find the citation, so I've lost the question.
- 21 COMMISSIONER JONES: Mr. Goltz, is it direct That's his direct testimony? Page 18? 22 MBM-1T?
- 23 MR. GOLTZ: I believe so. That's what I put 24 in my notes.
- 25 THE WITNESS: Could you repeat your question

### GOLTZ / McCULLOCH

- 1 | for me, please?
- 2 BY MR. GOLTZ:

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- Q. My question is, referring to Lines 22 and 23 on Page 18 of MBM-1T, is that the extent of the analysis of what is the appropriate cost of capital to be determined to be used in the development of the prices?
- A. To the extent the way the cost of capital was applied to both the capital cost as well as the treatment of the net present value, yes, that was the extent of the treatment.
- Q. And so you're basically picking what is Company's most recently approved cost of capital?
- A. That's the only cost of capital we're allowed to provide.
- Q. And that overall rate of return that you're referencing is a blending of the cost of debt and the cost of equity; is that your understanding?
  - A. Yes, that's my understanding.
- Q. Can you turn to Cross-Exhibit 62HC.
- 20 A. Yes.
  - Q. And this contains highly confidential information, but I'm only referring to Page 2 which has nonconfidential.
- MS. CARSON: Your Honor, if I could again object. I think the issue is not just whether or not

### GOLTZ / McCULLOCH

these exhibits should be admitted, it's whether this line of questioning should be allowed by an intervenor whose role in the case is limited.

MR. GOLTZ: As we said earlier, we're talking about a company that's entering into competition in a market that's competitive, and they're seeking to obtain a governmental imprimatur on its rates as fair, just, and reasonable.

And doing a calculation to come out with a leased rate that they're going to be selling as a fair, just, and reasonable rate, that is -- I think that opens up some questions about how those rates are calculated and if, in fact, they are fair, just, and reasonable.

There is an investment component of that rate that includes purchasing of some price that's a little bit unclear to me, but purchasing of equipment from a number of providers, and that will be rate-based.

The question becomes -- they also earn a return on that number. And the question is whether the return that they earn on that number should be the same return as they would get on every other investment in their capital, their investments.

The reason I ask this is because I think the answer, but this exhibit seems to show, is that they're going to do this through credit, not through investment.

### GOLTZ / McCULLOCH

That makes a difference. I think there's also -- my next line of questioning is going to be, well, they aren't going to get the equipment until after it is already ordered, so the risk of investment is low.

So that's why I asked the witness, is this the analysis, the extent of your analysis of your cost of capital issues, which is, basically, we're going to take what we have now.

And what I'm trying to show now is that what this program is is highly different from the same sort of risk profile in all their other investments and, therefore, the return component of these rates is very high and, therefore, the rates that fall out of those are extremely high.

That, I think, when they're asking the Commission to bless those as fair, just, and reasonable, that is a market aberration, because they're coming into this market in a poorly competitive basis, and they're getting this imprimatur on something that's not fair, just, and reasonable.

JUDGE KOPTA: The Commission finds this as a useful inquiry and believes that it is related to the market concerns that the Intervenors have and were allowed to intervene in this proceeding to pursue and, therefore, we will allow it.

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### GOLTZ / McCULLOCH

MR. STEELE: Your Honor, should we continue to raise this objection each time, then, when an exhibit like this is raised? Because I feel like this issue will probably keep coming up each time.

JUDGE KOPTA: I think you're going to get the same ruling. If you do, you're welcome to make the objection and to therefore preserve it. But I think that's where the Commission is coming from, from what we've seen so far.

- MR. STEELE: Thank you.
- 11 BY MR. GOLTZ:
- 12 Q. So returning to MBM-62, on Page 2.
- 13 A. Yes.
  - Q. Under Recommendation, and subheading Cap X should be additional or current capital plan, and the last bullet point says, expected cap X can be funded with existing --
- MS. CARSON: Isn't this highly confidential?
- MR. STEELE: It's not. What page are you
- 20 on?
- MR. GOLTZ: Page 2.
- 22 BY MR. GOLTZ:
- Q. Expected cap X can be funded with existing credit facilities.
- A. Was there a question?

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### GOLTZ / McCULLOCH

- Q. Is that your understanding of how this proposal will work?
- A. I think this was a summary detail that was provided in the early phase of design. I'm not a rate-making expert or financial expert within the Company to determine exactly how the cap X will be funded.

Would you like me to repeat that? My apologies.

- Q. So can you turn to your rebuttal testimony, Page 22.
- JUDGE KOPTA: Exhibit MBM-7HCT? That's

  Page 22, Mr. Goltz?
- MR. GOLTZ: Right.
- 13 BY MR. GOLTZ:
- Q. I'm just confirming on Line 17, there isn't a comparable market option? And I think you testified to that as well?
- 17 A. That is accurate.
- Q. So to MBM-62, this time it's the confidential part of the document.
- 20 A. Sure.
- Q. This is 62 -- MBM-62, and it's a PSE Leasing
  Design Phase Executive Update.
- 23 COMMISSIONER JONES: Well, there's a number 24 in the bottom left-hand, 27, and one in the upper, 3 of 25 10. I have two numbers on this page.

## GOLTZ / McCULLOCH

1 JUDGE KOPTA: Yeah, the exhibit number is on 2 the upper right. 3 COMMISSIONER JONES: But there's another 4 number down in the lower left. 5 JUDGE KOPTA: Yes, the lower left is a number. 6 7 COMMISSIONER JONES: Is that the same exhibit as Mr. Goltz's or another one? 8 9 MR. GOLTZ: I'm sorry, I apologize. When we 10 filed these with the parties, we neglected to put them 11 on blue paper, but I have copies on blue paper here. 12 We did file with the Commission blue paper. 13 Mine says June 10, 2014 PSE Leasing Design Phase 14 Executive Update. Right? 15 COMMISSIONER JONES: Mine does too. 16 MR. GOLTZ: And, again, what I'm asking 17 about is back on Page 7 of 10, as an example. 18 COMMISSIONER JONES: I have that. 19 BY MR. GOLTZ: 20 0. And my question is, Mr. McCulloch, did you 21 attempt to make comparisons of your lease program with 22 hypothetical lease programs of other providers? 23 Α. Yes, hypothetical options were presented as a 24 proof of concept in the design process.

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So you hypothesized a lease program of a

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- provider, and then compared your lease program to the hypothetical one, and determined that yours was in the ballpark?
  - A. That's correct, as a proof of concept we did that exercise.
  - Q. So let me ask you this about -- you mentioned or Ms. Norton mentioned that over time new products will -- might come into the program?
  - A. Yes. The benefit of this proposal is that it provides a platform where as technology or customer interests change, this will provide an opportunity for the Company to bring new products to bear.
  - Q. Is it also true that if the existing products in your tariff is proposed, there will be, from time to time, they need to change the prices?
  - A. Yes. I think we've stated that there would be an opportunity to update rates. However, in operating the business, I don't anticipate that will happen for six months to a year at least to understand how this is operating.
  - Q. I understand, but if you're in this business for the long haul --
  - A. Yes.
- Q. -- periodically, I mean, just like the SMACNA members who are contractors, their rates, their prices

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- change periodically. Labor costs change, costs of equipment changes, so there will be a need to change your prices? That's all I'm saying.
  - A. Correct, we believe that there will be an opportunity to do that.
  - Q. And then so you might update the prices once every six months, once a year?
  - A. I don't know. The business performance will tell me when we need to update those rates.
  - Q. Or if the rates seem too high, Public Counsel could bring a complaint and address the rates?
  - A. The Commission could bring a complaint, the Public Counsel, absolutely. That's the benefit of this being a regulated service.
  - Q. That's the benefit. That's my question. So when you update the rates, you'll file a new tariff and this Commission Staff will review it. I assume you'll check with the stakeholders, won't you?
  - A. We will take on the normal filing process of establishing those updated rates.
    - Q. And that would include Commission Staff?
- A. That would include Commission, Commission Staff, and any stakeholders who wish to engage within that filing.
  - Q. And if you decide you want to get a ductless

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- heat pump, for example, as one of your options, or maybe
  more specifically ten ductless heat pumps of different
  sizes, you would then file a tariff with these ten
  models of ductless heat pumps and ask the Commission
  Staff to review the rates for those, the fairness,
  justness, and reasonableness for the price of those
  ductless heat pumps?
  - A. I have not done any analysis on future products, and the way those rates would be established, so it would be speculative for me to answer how we would do that. However, I do believe, as we've stated in my testimony, that if a new product or technology is deemed appropriate, we would file the appropriate rates with the Commission for review.
  - Q. Okay. And the -- but before you do that, you've got to figure out what the rates would be?
  - A. Correct. We would utilize the methodology we have today.
  - Q. The same methodology we've been talking -- the same methodology that we talked about today for setting the prices that are at issue in this tariff?
  - A. I believe we will have an approved service which will allow us to be more fluid in the contracting process. So will the methodology change? Potentially, but it should reflect the same pricing worksheet

### GOLTZ / McCULLOCH

methodology that we have presented today and all parties have reviewed.

- Q. But you still do go through an RFQ process?
- A. Absolutely, we would do the normal competitive bid process.
- Q. The RFQ process was not a competitive bid process. You would do an RFQ process and then you would do a competitive bid process?

MS. CARSON: Objection; calls for speculation. This is in the future with potentially new products, and I think this witness has answered to the best of his abilities. But I think we're kind of retreading on the same territory.

MR. GOLTZ: The witness testified that's one of the advantages of this, it's a regulated service. I'm positing this is one of the disadvantages of this; that every year, every six months, every product is going to be brought before the Commission and the Commission Staff to review this for fairness, justness, reasonableness.

Every year, I assume -- they've talked about more products, because they've said, well, we only have a few products now, sure, we'll bring in ductless heat pumps, sure, we'll bring in tankless hot water heaters, we'll bring all these back to the Commission, all those

### GOLTZ / McCULLOCH

will go through this process that we've been going through. Granted, we hope we don't have a long, drawn-out hearing on everything. Add to that EV charging systems, solar panels, everything else.

I'm suggesting that this is a workload that is substantial for a proposal that could be done as an unregulated service, and Mr. McCulloch wouldn't have to go through all these hoops to set his prices.

MS. CARSON: Again, I must object to the Intervenor being concerned about the Commission's workload. I think that's outside the scope of this intervention. And when SMACNA and WSHVACCA were allowed to intervene, it was that they would not burden the proceeding, and this has been dominated by Mr. Goltz and his questioning.

So I think they've had ample time, and that if we are going to finish today, we need to move on.

JUDGE KOPTA: Well, I would agree, and I'm not -- I understand Mr. Goltz's position at this point. I see benefit in exploring exactly what the process is. And Mr. McCulloch did acknowledge that there would be changes in costs and potentially additional types of equipment. And to establish what process the Company intends to have in place I think is valuable for the Commission to know. But --

### GOLTZ / McCULLOCH

- 1 MR. GOLTZ: I'm done with that.
- JUDGE KOPTA: If you're done with that, then
- 3 let's move on.
- 4 BY MR. GOLTZ:

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- Q. So let me ask you this then. If this gets approved, can you say with 100 percent certainty that the service will be available in Olympia?
- A. I believe that based on the responses we've received from the RFQ that covered our entire service territory, that we will be able to offer service throughout our territory.
- Q. So is that -- but you believe that, but you don't know for sure because you have to wait for the service partners?
- A. Correct. We have not entered into contracts, but that does not take away from my belief that we will be able to offer the service to our customers throughout our territory.
- Q. If it's available, let's pick a small, let's say Yelm, Washington, a smaller town, and you have a partner out there that's doing work, and in ten years someone enters into a lease for 18 years. Ten years from now that contractor goes out of business, and then in year 11, your lease customer needs a service arrangement.
- 25 | How does that work?

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- A. I detailed that in my testimony in the fact that we would utilize another service provider within the Lease Solutions service to provide that continuity to the customer.
- Q. So it depends on another Lease Solutions contractor being at the ready?
  - A. Again, you're asking me to look 18 years ahead.
  - Q. No, ten.
- A. Ten, okay. I'll probably be done paying for college by then. So yes, I believe we'll be able to provide that service for the customer. That's what we've intended for the tariff and that's what we obligated our company to do for the customer should they sign up for the service.
  - Q. I'd like you to turn to MBM-49, which has not been stipulated for admission.
    - A. Yes.
  - Q. And in that --
- MS. CARSON: And we'll renew our objection to this line of questioning.
- 21 BY MR. GOLTZ:
- Q. In that we simply asked -- we have options for
  a -- if someone wants to purchase the equipment after a
  period of time, and then Part B of that Data Request, we
  set forth a hypothetical as to how much -- what would be

### GOLTZ / McCULLOCH

the result, what would be the purchase price or the sales price. And you objected because it was speculative and unduly burdensome.

I guess my question is -- I tried to make it simple, tried to -- these customers might want to know when they sign up for this service, well, what happens if I want to buy it in ten years or five years? What would be the price? And my question is, why can't there be a simple answer to that customer about what the sales price would be?

- A. I don't believe we are keeping that information from a customer. We have in our tariff the option for a customer to contact us to acquire the option to purchase price at any time through the lease.
- Q. But with a -- I tried to make a simple hypothetical that would allow you to exercise that, and you refuse as being too burdensome. That's my question. Why is it so burdensome?
- A. I believe the result of that was, that you, as representative of SMACNA, had access to our highly confidential model, and I couldn't provide you with that type of hypothetical analysis. So that's why we objected to your question.
- Q. And MBM-60 -- let me just ask you this. I might be able to short-circuit it.

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### GOLTZ / McCULLOCH

Did you testify earlier today that you will not be providing the customers with information on brands before they make a decision to participate?

- A. I don't believe I said that in my testimony.
- Q. Turn to MBM-60, then.
- A. Yes, I'm looking at that.
- Q. That's a Data Request from Staff.
- A. Yes.
- Q. And the first paragraph said that PSE, the response, it said that it's not at this time determined whether it would provide the information regarding all the brands and specific models that PSE offers in each of the categories.

Is that still uncertain, you don't know if you're going to provide the brands? And there's a lot of different brands out there.

- A. Today in our existing lease rental business, we do not publish in our rates the brand and model of the product that's established. We do not provide that to the customer prior to arriving at the home. We answer that question in consistency with that practice today, which is based on our approved service that we provide.
  - Q. Turning to MBM-63.
- MR. STEELE: We do object to this as well,
  Your Honor.

### GOLTZ / McCULLOCH

- 1 MR. GOLTZ: I'm sorry?
- MR. STEELE: Just renewing our objection.
- MR. GOLTZ: This is highly confidential, so
- 4 | I'll try not to.
- 5 BY MR. GOLTZ:

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- Q. We touched on this before. Under existing

  Commission regulations, you are prohibited from

  disclosing certain customer information to third parties

  or subsidiaries. Do you understand that?
- 10 A. I do.
- Q. However, if you run this as a regulated service, one of the advantages of this would be for your participation in this market, you could use that information; is that true?
  - A. Are you asking whether we could engage with our customers based on the information they provided us?
  - O. Yes.
  - A. Yes. We are allowed by law to communicate to our customers about tariffs and services available, so we would avail ourselves and comport with those requirements.
  - Q. On Page 5 of 17 of this Exhibit 62, highly confidential, HC, Page 5 of the exhibit, Page 4 of the document, do you see that?
- 25 A. I'm there.

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### GOLTZ / McCULLOCH

Q.	Under	the	heading	, of	Activ	rities	s, the	second
paragrap	h down	ind	licates	jus	t that	tha	at this	sis
somethin	g that	you	would	be 1	using	such	inform	nation.

I'm trying not to read it because it has specific types in there, but that's an accurate statement of the intent at the time this document was prepared?

- A. Again, we would comport with any regulations in place today in engaging with our customers regarding the service.
- Q. Right, but this expresses an intent of the types of information that PSE may use?
- A. That is some of the information that we have available to us.
  - Q. That's not quite -- I'll let it go.
- You've included in a number of your offerings wi-fi-capable equipment?
- A. Correct. Some of the equipment does have wi-fi capability.
  - Q. And looking at MBM-58 --
- MR. STEELE: We renew our objection, Your
- 22 Honor.
- 23 BY MR. GOLTZ:
- Q. That basically describes the current progress of PSE toward DR-capable equipment; is that correct?

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- A. No. This responds to a hypothetical question that was presented by WUTC Staff regarding PSE's use of wi-fi capabilities.
  - Q. And but in the second paragraph of the response, it says you've not evaluated remote monitoring capabilities of the equipment.
  - A. That is correct. Remote monitoring, to my understanding in responding to this, was monitoring the equipment for operation and/or other equipment-related issues.
- 11 Q. In MBM-65 --
- MR. STEELE: Same objection.
- 13 BY MR. GOLTZ:
  - Q. This was a document dated November 10, 2015, another Lease Solutions Project Update. Is that your document and prepared by you?
- 17 A. Yes.
  - Q. The second paragraph in this document basically gives a report on the fact that at the open meeting on November 13th, you expected the tariff to be suspended?
- 21 A. Correct. That's what it states.
- Q. Right. And then the second paragraph, without reading it, talks about a strategic pivot, as it says, as a result of that?
- 25 A. Yes.

## GOLTZ / McCULLOCH

Q. One last question on surveys. The Cocker
Fennessy Survey was an online survey, was it not?
A. To my understanding, they were conducted online,
yes.
Q. Are you familiar with the shortcomings of online
surveys as opposed to other types of surveys?
A. I'm not an expert in survey taking, so I can't
respond to that answer.
MR. GOLTZ: Thank you, Your Honor. I would
like to offer MBM-49 through 52; 54 and 55 we've
withdrawn because they're duplicates; 57 through 59 and
61 through 66.
JUDGE KOPTA: And I take it that PSE objects
to admission of all of those exhibits based on your
prior our prior discussion on objections?
MR. STEELE: Yes, Your Honor.
JUDGE KOPTA: I'm going to overrule the
objection and admit those exhibits. These are all
related to topics that I think are part of this
proceeding.
Certainly they were addressed, some of the
questions that I personally had, and I think the concern

with limiting SMACNA's and WSHVACCA's intervention was

to keep them from straying from what the Commission

needs to focus on in this proceeding, and I don't

- believe that any of these exhibits do that. In fact, I think they're squarely within the types of issues that the Commission needs to consider in determining the
- 4 issues before us.
  - So those exhibits that Mr. Goltz just identified are all admitted.
- JUDGE KOPTA: Mr. King, do you have questions?
  - MR. KING: Yes, I do, Your Honor. I'll try to be as quick as possible.

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#### CROSS-EXAMINATION

- 13 BY MR. KING:
  - Q. Mr. McCulloch, I'd like to clarify, you had two RFQs, one in 2015 and one in 2016. If this is approved, though, there will be a competitive process to avoid the actual work?
  - A. We have done an RFQ in 2015 and 2016, I affirm to that. And I will be working with our Purchasing Department to determine the course of contracting which may include a competitive process.
  - Q. Second question would be, is there any work to be awarded attached to those first two RFQs?
  - A. I'm sorry, I don't understand your question.
    - Q. The contractors invested time, money, and

### KING / McCULLOCH

resources to respond to your RFQs. Are they going to be awarded any work based upon those RFQs?

- A. They certainly have expressed interest in participating in the service and provided bids. I have not done a competitive analysis to determine who will be offered that contracting service, so it would be unfair for me to answer that question at this time.
- Q. If we could turn to your rebuttal testimony, 7T, on Page 8, Lines 7 and 8. You assert that your response rates would have been higher if not for repeated communication from my association regarding your RFQs.

Your exhibit referenced -- lists one -- includes one intercepted email, which was also on the front page of our website since January. But repeated? Do you have any evidence that we made any other communication to our members regarding your RFQs?

- A. My understanding, based on review of the website of your association, was that there was a communication that went out as well as what was posted on the website that is entered in the record in my testimony. So to me that is multiple --
  - Q. So having reviewed --
- JUDGE KOPTA: One at a time, please.
- 24 BY MR. KING:
  - Q. So having reviewed the alert that went by email

- and what was on the website, you didn't notice it was the same thing?
  - A. They're two different forms of communication, so it's appropriate for me to detail that it's multiple communications.
  - Q. Was there anything in the alert of the email that was inaccurate?
  - A. Could you point me to that reference in my testimony?
  - Q. The exhibit is your -- your rebuttal exhibit -JUDGE KOPTA: MBM-7HCT.
  - MR. KING: It's Exhibit 11.
- MS. CARSON: Are we referring to the rebuttal testimony or another exhibit?
- MR. KING: I asked if there was anything in the exhibit or in our alerts, which the content of was
- MS. CARSON: What exhibit is that, Your
- 19 Honor?

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JUDGE KOPTA: It's MBM-11.

in the exhibit, was inaccurate.

- 21 THE WITNESS: Thank you. I'm sifting
- 22 through here, bear with me.
- I believe this statement (as read), PSE is
- 24 not offering any work to any contractors in response to
- this RFQ, could be considered inaccurate.

The purpose of providing a venue for providers to bid into work is to have options to do that work. We wouldn't go through that exercise without an end mean.

BY MR. KING:

- Q. So you are offering work to those who respond to the RFO?
- A. Upon approval of this service, I believe that we will be contracting potentially with some of those that responded to the RFQ.
- Q. Based upon their RFQ, or were you simply gathering information to determine pricing for the purposes of developing your rates for this tariff filing?
- A. Those RFQs inform the prices, and so we will be able to utilize those providers to offer the service.
  - Q. On Page 13 of your rebuttal testimony --
- 18 A. Yes.
  - Q. -- excuse me, Page 10, Lines 18 and 19, you state you have been fully transparent regarding the inputs and methodology used to develop the proposed rates, and yet neither the public nor the members of the industry have been able to review, the people that would know most about whether or not the inputs are accurate, have been allowed to review any of that material;

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- A. That's based on a Protective Order.
- O. To allow the access --

MS. CARSON: Objection; argumentative.

JUDGE KOPTA: Sustained.

## BY MR. KING:

- Q. Based on the Protective Order and PSE's unwillingness to allow -- the word has escaped me for a moment, Your Honor -- to permit access by parties from the industry and others, we have not been allowed to review the details of your methodology; correct?
- A. My understanding is your association was not granted access to protective information.
- Q. And you would consider that being fully transparent?

MS. CARSON: Your Honor, I object to this argumentative line of questioning. There's a Protective Order in place, and we were allowed to use the Protective Order.

It's competitive information that could have an effect on customer rates, and this is not the type of information that is generally made public. So I don't think the witness should be badgered over this.

JUDGE KOPTA: Sustained. You've made your point, Mr. King.

BY MR. KING:

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- Q. You testified here a few minutes ago lease options is not in competition with sales; correct?
- A. A lease is inherently a long-term service where one party is acquiring use of a service or product.

  That individual is not purchasing the equipment outright, so I don't believe that they are apple-to-apple comparative services or products.
- Q. As you say, you were not in competition with -you would be the only lease provider out there, you
  would not be in competition with those doing sales;
  correct?

MS. CARSON: Objection; asked and answered.

JUDGE KOPTA: I will allow it. I think I
know where Mr. King is going with this.

THE WITNESS: PSE believes that there is an unmet need in the market of customers who are not entering the market today because of barriers that they possess. If the lease option is an opportunity for those customers to acquire high-efficient equipment, we think it's appropriate. It doesn't mean that customers aren't availed of the option to look at other services in the market.

Whether you compare that as competitive or optional capabilities, I think that that's a term or a

- phraseology that needs to be defined.
- 2 BY MR. KING:

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- Q. We'll accept that and your previous testimony that you were not in competition with us, thus we can't be your competitors. So why do we need to be excluded under confidentiality? Because there's no competitive advantage to be given to the HVAC industry if we're not competition. You seem to want it both ways.
- 9 MS. CARSON: Objection; argumentative.
- 10 We're arguing a Protective Order that's in place.
- MR. KING: We're arguing a claim that
- 12 they've been fully open and transparent when they could
- 13 have waived confidentiality and allowed those who
- |14| understand the data and the inputs, evaluate for the
- 15 Commission whether they made sense or not.
- JUDGE KOPTA: Mr. King, I think you've
- raised the point, and we understand it. Thank you.
- 18 BY MR. KING:
- 19 Q. Now, turn to Page 13 of your rebuttal testimony.
- Page 15, Line 17, in your response to the issue of
- 21 standards, you answered that (as read), No, Mr. Pinkey
- admitted that he had not examined the details of the PSE
- 23 | proposal.
- Is it not more proper, going to Mr. Pinkey's
- 25 testimony, to reflect that he responded that he had not

couldn't read it?

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### KING / McCULLOCH

- examined the details of the proposal because he was not allowed to for whatever reason? I just want to be clear. Not that he didn't read it; it's true that he
- MS. CARSON: Object to the form of the question.
  - JUDGE KOPTA: I think the witness understands what he's saying. It's the terminology. Are you willing to accept Mr. King's modification to your statement?
- THE WITNESS: I will accept that

  Mr. Pinkey -- the response that I made in my testimony
  was predicated on Mr. Pinkey making assumptions
  regarding the proposal that reflected on the items he
  was not able to access given the Protective Order.

  BY MR. KING:
  - Q. And finally, on the same page, if you jump up to Lines 9 to 13 and the reference to your Exhibit MBM-13, highly confidential.
- 20 A. Yes.
  - Q. And you have an email chain stating that what you're doing on standards, which is non-standards, is correct. But, again, the source of this information, the credibility, the validity, the qualifications of the person attesting to this, is not available to those in

### KING / McCULLOCH

the industry who may have known who this person is and what their level of qualifications are.

Are you certain that somebody upon the Commission, among Public Counsel, Staff, or Mr. Goltz, those who have access to highly confidential, know who this person is and whether or not he is qualified to give this kind of a response and this kind of information?

- A. I would be remiss to speak for the Commission, but I do believe that the individual that provided this service has represented they've been in the business for a significant amount of time and have been a strong partner of PSE in a lot of activities, and I think that the veracity of their qualifications speak for themselves.
- Q. But, again, by not allowing access, that PSE could have waived confidentiality, the word comes to mind. Those who best know the industry, again, were not allowed to provide input to the Commission, and yet you claim completely open and transparency; correct?

  JUDGE KOPTA: Mr. King, we've got your
- point.

  MR. KING: Okay. With that, Your Honor,

  it's late; I'm tired.
- JUDGE KOPTA: Thank you, Mr. King.

# KING / McCULLOCH

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	It's after 5. I'm sure that the
	commissioners have questions. Shall we reserve those
	for Wednesday? All right. We will pause at this point.
	And thank you, Mr. McCulloch, for being
	here, and we will see you again Wednesday morning when
	we resume hearings at 9:00. I would like to make sure
	that we get through it on the second day. I'm beginning
	to wonder.
	Ms. Brown, were you going to say something?
	MS. BROWN: Well, I was just wondering if it
	would be possible to finish up with this particular
	witness rather than wait another two days.
	JUDGE KOPTA: Well, my concern is that if we
	have 15 to 20 to 30 minutes of cross, there's going to
	be redirect that's going to be at least that long, and
	we're going to be here for another hour. And I'm not
	sure that that's the best use of our time at this point.
	MS. BROWN: Perhaps Ms. Carson can conduct
	her redirect now in advance.
	JUDGE KOPTA: I'm not going to ask her to do
	that. I understand your concerns, but I think for the
	benefit of all, we are better off waiting until
	Wednesday morning. So that's what we'll do. We're off
	the record.
	(Hearing adjourned at 5:10 p.m.)

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                      CERTIFICATE
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    STATE OF WASHINGTON
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           THIS IS TO CERTIFY that I, Diane Rugh, Certified
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    Court Reporter in and for the State of Washington,
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    residing at Snohomish, reported the within and foregoing
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    testimony; said testimony being taken before me as a
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    Certified Court Reporter on the date herein set forth;
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    that the witness was first by me duly sworn; that said
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    examination was taken by me in shorthand and thereafter
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    under my supervision transcribed, and that same is a
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    full, true and correct record of the testimony of said
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    witness, including all questions, answers and
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    objections, if any, of counsel, to the best of my
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    ability.
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           I further certify that I am not a relative,
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    employee, attorney, counsel of any of the parties; nor
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    am I financially interested in the outcome of the cause.
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           IN WITNESS WHEREOF I have set my hand this _____
    day of , 2016.
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                         DIANE RUGH, RPR, RMR, CRR, CCR
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                         CCR NO. 2399
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