

BEFORE THE WASHINGTON STATE
UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION,

Complainant,

v.

PUGET SOUND ENERGY, INC.,

Respondent.

DOCKET NOS. UE-060266 and
UG-060267 (Consolidated)

**REPLY BRIEF
OF THE FEDERAL EXECUTIVE AGENCIES**

Dated: November 14, 2006

NORMAN FURUTA
Associate Counsel
(Regulatory Law)

Federal Executive Agencies
333 Market ST, 10th Floor MS 1021A
San Francisco, CA 94105-2195
(415) 977-8808

**REPLY BRIEF
OF THE FEDERAL EXECUTIVE AGENCIES**

The Federal Executive Agencies (“FEA”) hereby files this Reply Brief in response to the Initial Brief of Puget Sound Energy, Inc., (“PSE,” “Puget,” or “the company”).

Puget’s opening brief at section IV, pages 14-19 addresses the Company’s proposed Depreciation Tracker and Known and Measurable Alternative. As described in detail in FEA’s opening brief, Puget’s Depreciation Tracker proposal should be rejected for the following reasons:

- 1) It would inappropriately shift responsibility and risk of increasing Depreciation Expense between rate cases away from shareholders and onto ratepayers.
- 2) It could remove or reduce incentives to control prudently the cost of plant additions.
- 3) Depreciation Expense is not similar to fuel cost and Puget has demonstrated no history of volatile and uncontrollable Depreciation Expense.
- 4) It could encumber ratepayers with additional revenue requirements annually into the future for Depreciation Expense without capturing offsetting benefits.
- 5) It is a distortion of the test year relationships.
- 6) It is not beneficial to ratepayers.
- 7) Puget has not shown that it needs an additional ratemaking mechanism to make prudent infrastructure investments.
- 8) It is an unusual and extreme ratemaking proposal that has apparently not been adopted for any other utility in the country.

Puget’s opening brief at page 17, paragraph 42, states that: “As an alternative to the Depreciation Tracker, the Company proposed an adjustment in this case for transmission and

distribution energy delivery system plant that has been put in service since the close of the test year, a type of adjustment proposed by FEA witness Mr. Smith in his response testimony.”

However, Puget’s proposed version of a “known and measurable” alternative to the Depreciation Tracker goes well beyond the recommendation of FEA witness Mr. Smith. FEA continues to support a limited “known and measurable” adjustment to recognize additional depreciation on verifiable, non-revenue producing, non-expense reducing plant additions. The FEA proposed an alternative that would recognize non-revenue producing, non-expense reducing plant additions for three months beyond the test year, i.e., to December 31, 2005. In its opening brief, the FEA proposed an improved alternative “known and measurable” adjustment to Puget’s proposed Depreciation Tracker (which should be rejected for all of the reasons stated above), that Puget be allowed to recover an additional revenue requirement for the **return of** post-test-year depreciation expense for the nine-month period through June 30, 2006 (which is the same as the period in Puget’s alternative proposal).¹ This alternative is consistent in concept with the aspect of Puget’s Depreciation Tracker proposal that provides for a “recovery of” PSE’s investment in the new plant in service, but not a “recovery on” that plant.² If the Commission determines that Puget should be awarded an additional revenue requirement for recovery of depreciation expense on non-revenue producing, non-expense reducing post-test year transmission and distribution plant additions, FEA recommends limiting such amounts to approximately \$1.086 million for

¹ FEA is concerned that Puget’s figures extend nine months beyond the test year, rather than be limited to the three month post-test year adjustment suggested by FEA witness Smith; however, FEA would not object to Puget’s nine month extension provided that the “return on” component is eliminated from the alternative as shown above.

² See, e.g., Puget’s opening brief at paragraph 41: “The Depreciation Tracker provides an equitable and balanced approach for new plant put in service after the test year because it addresses only the ‘recovery of’ PSE’s investment in the new plant in service. It does not include the new plant in rate base and thus does not provide the Company ‘recovery on’ transmission and distribution system investments made since the end of the most current test year ... Recovery on the new plant would continue to be foregone until that new plant is added to the Company’s rate base in a subsequent rate case.”

Puget's electric and \$503,000 for Puget's gas utility operations. This alternative provides for the **return of** post-test-year depreciation expense for the nine-month period through June 30, 2006.

CONCLUSION

For the reasons set forth above, FEA urges this Commission to adopt its recommendations on the matters addressed in this reply brief as well as in its testimony and initial brief.

Respectfully submitted,

Norman J. Furuta
Associate Counsel
(Regulatory Law)
Federal Executive Agencies
333 Market ST, 10th Floor MS 1021A
San Francisco, CA 94105-2195
TEL: (415) 977-8808
FAX: (415) 977-8760
e-mail: norman.furuta@navy.mil

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CERTIFICATE OF SERVICE

The undersigned hereby certifies that on this date I caused to be served the foregoing Reply Brief of the Federal Executive Agencies by mailing with postage prepaid to the following:

Washington Utilities and Transportation
Commission
Chandler Plaza Building
1300 S. Evergreen Park Drive S.W.
Olympia, WA 98504-7250
Phone: 360-664-1160

Robert D. Cedarbaum, Senior Counsel
1400 S. Evergreen Park Drive SW
PO Box 40128
Olympia, WA 98504-0128
Phone: 360-664-1188
Fax: 360-586-5522
Email: bcedarba@wutc.wa.gov

Tom DeBoer
Director, Rates & Regulatory Affairs
Puget Sound Energy, Inc.
PO Box 97034
Bellevue, WA 98009-9734
Phone: (425) 462-3495
e-mail: tom.deboer@pse.com

Simon J. ffitc
Public Counsel Section
Office of Attorney General
800 Fifth Avenue, Suite 2000
Seattle, WA 98104-3188
Phone: 206-389-2055
Fax: 206-389-2079
Email: simonf@atg.wa.gov

Mike Kurtz
Kurt Boehm
Boehm, Kurtz and Lowry
36 East Seventh St., STE 1510
Cincinnati, OH 45202
Phone: 513-421-2255
Fax: 513-421-2764
Email: mkurtz@bkllawfirm.com

Nancy Glaser
NW Energy Coalition
219 First Avenue, Suite 100
Seattle, WA 98104
Phone: 206-621-0094
Fax: 206-621-0097
Email: NGlaser@nwenergy.org

Kirstin S. Dodge
Sheree Strom Carson
Perkins Coie LLP
10885 NE 4th ST, STE 700
Bellevue, WA 98004-5579
Phone: 425-635-1400
Fax: 425-635-2400
Email: ksdodge@perkinscoie.com

Paula E. Pyron
Executive Director
Northwest Industrial Gas Users
4113 Wolf Berry Court
Lake Oswego, OR 97035-1827
Phone: 503-636-2580
Fax: 503-636-0703
Email: ppyron@nwigu.org

S. Bradley Van Cleve
Matthew Perkins
Irion A. Sanger
Davison Van Cleve
333 S.W. Taylor STE 400
Portland, OR 97204
Phone: 503-241-7242
Fax: 503-241-8160
Email: mail@dvclaw.com

Elaine L. Spencer
Graham & Dunn PC
Pier 70, STE 300
2801 Alaskan Way
Seattle, WA 98121-1128
Phone: (206) 624-8300
Email: espenencer@grahamdunn.com

Mr. Robert Sheppard
Seattle Steam Co.
30 Glacier Key
Bellevue, WA 98006

Fred Meyer Stores, Inc.
3800 Southeast 2nd Street
Portland, OR 99202

Michael Early, Executive Director
Industrial Customers of Northwest Utilities
333 SW Taylor ST, STE 400
Portland, OR 97204

Edward A. Finklea
Chad M. Stokes
Cable Huston Benedict Haagensen & Lloyd
1001 SW Fifth Avenue, Suite 2000
Portland, OR 97204
Phone: 503-224-3092
Fax: 503-224-3176
Email: efinklea@chbh.com

Ronald L. Roseman
2011 – 14th Avenue East
Seattle, WA 98112
Phone: 206-324-8792
Fax: 206-568-0138
Email: ronroseman@comcast.net

Donald W. Schoenback
Regulatory & Cogeneration Services, Inc.
900 Washington Street, Suite 780
Vancouver, WA 98660
Phone: (360) 232-6155
Fax: (360) 737-7628
Email: dws@r-c-s-inc.com

James Lazar
Microdesign Northwest
1063 Capital Way South, #202
Olympia, WA 98501
Phone: 360-786-1822
Email: jimlaz@callatg.com

Quality Food Centers, Inc.
10116 NE 8th Street
Bellevue, WA 98004

The Kroger Co.
1014 Vine Street STE G-07
Cincinnati, OH 45202
Michael P. Alcantar
Don Brookhyser
Alcantar & Kahl, LLP
1300 SW Fifth, STE 1750
Portland, OR 97201

Kay Davoodi
Naval Facilities Engineering Command-HQ
Utilities Rates and Studies Office
1322 Patterson Avenue SE, Bldg. 33
Washington Navy Yard, DC 20374-5018

Michael P. Gorman
Brubaker and Associates, Inc.
1215 Fern Ridge Parkway, STE 208
St. Louis, MO 63141

I declare under penalty of perjury under the laws of the District of Columbia that the foregoing is true and correct.

Dated this 14th day of November, 2006, in Washington, DC.

Makda Solomon