1	BEFORE THE WASHINGTON				
2	UTILITIES AND TRANSPORTATION COMMISSION				
3	In The Matter of the Review of ) UT-023003				
4	Unbundled Loop and Switching Rates ) Volume XIII  And Review of the Deaveraged Zone ) Pages 801-992				
5	Rate Structure. )				
6					
7					
8	A hearing in the above-entitled matter				
9	was held at 9:35 a.m. on Friday, May 28, 2004, at				
10	1300 South Evergreen Park Drive, Southwest, Olympia,				
11	Washington, before Administrative Law Judge THEODORA				
12	MACE, CHAIRWOMAN MARILYN SHOWALTER, COMMISSIONER				
13	RICHARD HEMSTAD, and COMMISSIONER PATRICK OSHIE.				
14					
15	The parties present were as follows:				
16					
17	COMMISSION STAFF, by Shannon E. Smith,				
18	Assistant Attorney General, 1400 S. Evergreen Park Drive, S.W., P.O. Box 40128, Olympia, Washington, 98504-1028.				
19					
20	COVAD COMMUNICATIONS COMPANY, by Karen Frame, Senior Counsel, 7901 Lowry Boulevard, Denver, Colorado 80230.				
21					
22	VERIZON NORTHWEST, by Catherine Kane Ronis, Brad Berry, Polly Smothergill, Attorneys at Law, Wilmer, Cutler & Pickering, 2445 M Street N.W.,				
23	Washington, D.C. 20037-1420.				
24	Barbara L. Nelson, CCR				
25	Court Reporter				

1	AT&T COMMUNICATIONS OF THE PACIFIC
2	NORTHWEST, INC., by Gregory J. Kopta, Attorney at Law, Davis, Wright, Tremaine, 2600 Century Square
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- 1 JUDGE MACE: Let's be back on the record
- 2 in Docket Number UT-023003. We're scheduled to begin
- 3 with Mr. Lundquist this morning, but I understand
- 4 that Verizon and perhaps the other parties, but
- 5 certainly Verizon wanted to raise some issues about
- 6 the scheduling.
- 7 MS. RONIS: Yes, I'm getting concerned
- 8 whether we're going to be able to finish all the
- 9 witnesses next week, given that we lost a day for the
- 10 tutorial, and I wondered what options were available
- 11 so we could kind of just start planning a little bit.
- 12 And one, of course, would be starting earlier and
- 13 ending later. Another would be just to possibly
- 14 reserve Saturday and just see how it goes, but at
- 15 least think about it and make plans if we need it.
- 16 And I wondered what the Commission's thoughts were on
- 17 that.
- 18 CHAIRWOMAN SHOWALTER: You mean this
- 19 Saturday or the next Saturday?
- 20 MS. RONIS: Next Saturday.
- 21 CHAIRWOMAN SHOWALTER: It's out of the
- 22 question for me, because I'll be out of -- I think
- 23 all of us are going to -- anyway, we have a
- 24 conference. But usually -- I mean, I think -- well,
- 25 we'll think about it. My guess is we should probably

- 1 stay late on certain days if it's looking bad.
- 2 MS. RONIS: Yeah, I mean, my concern is
- 3 we're doing all of the critique of the Hatfield model
- 4 that AT&T filed all at once in one panel. We've
- 5 reserved five hours for that. Because of the way the
- 6 witnesses lined up, that will be very last, so that's
- 7 going to be Friday. And my colleague who will be
- 8 doing the cross is concerned that he's not going to
- 9 have sufficient time to do that. Unlike Verizon's,
- 10 we split it up by subject area, we will be doing all
- 11 of the Hatfield model cross at one time. And it's at
- 12 the end of the day on Friday. And he just wanted me
- 13 to raise -- you know, we could come back. Of course
- 14 we could come back.
- 15 And I think I have my answer, which is next
- 16 Saturday won't be an option, so people shouldn't plan
- 17 on that. We'll do what we can to shorten all of the
- 18 other crosses we have.
- 19 CHAIRWOMAN SHOWALTER: Normally what we do
- 20 here, the reason we do this is we schedule other
- 21 things, the rest of our work --
- MS. RONIS: Sure, absolutely.
- 23 CHAIRWOMAN SHOWALTER: -- before 9:30 and at
- 24 the lunch hour. So we'll take a look at it, but --
- 25 MS. RONIS: Okay. Just -- I mean, losing

- 1 Tuesday didn't help, and that wasn't an issue of
- 2 Verizon's doing. And I just want to state, you know,
- 3 we do think we're going to need -- I'm sure we can
- 4 cut an hour off of our estimate and we will, but we
- 5 do need more than an hour or two to cross Hatfield.
- 6 CHAIRWOMAN SHOWALTER: Sounds as if one of
- 7 our goals should be to think of Thursday as the end
- 8 of everything else and work hard to get that done so
- 9 that we, in fact, have all of Friday for the model
- 10 discussion.
- MS. RONIS: That would be great.
- 12 CHAIRWOMAN SHOWALTER: Okay.
- MS. RONIS: I'm doing my part. I'm not
- 14 going to be crossing Mr. Lundquist. I know that
- 15 doesn't help, since that's this week.
- 16 JUDGE MACE: I want to make sure your mike's
- on, too, if you'd double check.
- MS. RONIS: Yeah, it is. We had problems
- 19 yesterday, too.
- 20 CHAIRWOMAN SHOWALTER: One thing is if
- 21 you're not speaking, turn your mike off. The mike
- 22 system is related to itself, and so I believe if all
- 23 the mikes are on, each mike is not as powerful.
- JUDGE MACE: Are you ready with Mr.
- 25 Lundquist? I'm sorry, are you ready with Mr.

24

25

Lundquist?

MR. KOPTA: Mr. Jones, I believe. 2. JUDGE MACE: Mr. Jones, yes, thank you. 3 4 MS. RONIS: Yes, Verizon calls Mr. Bill 5 Jones to testify. 6 Whereupon, 7 BILL JONES, having been first duly sworn by Judge Mace, was 8 called as a witness herein and was examined and 9 10 testified as follows: 11 JUDGE MACE: Please be seated. 12 THE WITNESS: Thank you. 13 MS. RONIS: As everyone's probably aware, Mr. Jones actually filed testimony as part of a panel 14 15 with other Verizon witnesses on other subjects, so 16 I'm going to go ahead and mark that panel testimony, 17 but Mr. Jones is only responsible for the factor and 18 expense loading portion. So I'll start with Exhibit 19 201-TC. 20 21 DIRECT EXAMINATION BY MS. RONIS: 22 Q. Mr. Jones, did you file testimony on factor 23

and loading issues on June 26th in this proceeding?

A. Yes, I did.

- 1 Q. June 26th, 2003. And as to the factor and
- 2 loading portion of that testimony, was it prepared by
- 3 you or under your direct supervision?
- 4 A. Yes, it was.
- 5 Q. If I asked you the same questions today --
- 6 strike that. You have made -- have you made any
- 7 changes to the June 26th testimony, as it was
- 8 originally filed?
- 9 A. Yes, we have filed some errata to that.
- 10 Q. And I believe the Bench and the parties
- 11 already have copies of that errata. There was a set
- 12 of errata filed this Tuesday with the Commission and
- 13 then a set that was passed out today, although
- 14 today's was -- the errata that was filed today or
- 15 submitted today was actually on his May 12th
- 16 testimony.
- JUDGE MACE: I'm --
- MS. RONIS: So why don't we -- the errata
- 19 that was filed on Tuesday with the Commission --
- JUDGE MACE: Let's be off the record for a
- 21 moment.
- 22 (Discussion off the record.)
- JUDGE MACE: Let's be back on the record.
- Q. So Mr. Jones, with those changes you made to
- 25 your direct testimony, if I asked you the same

- 1 questions today, would your answers be the same?
- 2 A. Yes, they would.
- 3 MS. RONIS: And I will hold off moving this
- 4 panel testimony into evidence until all the witnesses
- 5 have adopted their portion, so I won't do that today
- 6 unless AT&T and the other parties wouldn't object,
- 7 just to get it out of the way.
- JUDGE MACE: Mr. Kopta.
- 9 MR. KOPTA: We have no objection to entering
- 10 the testimony into the record at this point. It
- 11 might be easier to do it that way.
- 12 JUDGE MACE: Did you want to -- are you
- 13 suggesting we do all of the exhibits, as well, and --
- MS. RONIS: Yes.
- JUDGE MACE: Is that acceptable?
- MR. KOPTA: That's acceptable.
- JUDGE MACE: All right. Go ahead.
- 18 MS. RONIS: So Verizon moves into evidence
- 19 at this time Exhibits 201-TC, and then Exhibit 202,
- 20 203, 204, can I just -- would it just -- can I say
- 21 just 202 through 225?
- JUDGE MACE: Yes, through 225. Go ahead.
- 23 MS. RONIS: Verizon moves into evidence
- 24 Exhibits 201 through 225 at this time.
- JUDGE MACE: Is there any objection to the

- 1 admission of those proposed exhibits?
- 2 MR. KOPTA: No objection.
- JUDGE MACE: I'll admit them.
- Q. Mr. Jones, did the panel file testimony on
- 5 January 26th, 2004?
- 6 A. Yes, they did.
- 7 Q. There was no factor or loading portion of
- 8 that testimony; correct?
- 9 A. No, there wasn't.
- 10 Q. And for the record, that's Exhibit 226 and
- 11 227, but since there's no factor portion, I won't
- 12 move that into evidence unless, to lessen the
- 13 confusion, I should just go ahead and do that. How
- 14 about that?
- JUDGE MACE: Is there any objection if Ms.
- 16 Ronis goes ahead and simply offers the rest of the
- 17 panel testimony and exhibits?
- 18 MR. KOPTA: No.
- 19 JUDGE MACE: Ms. Smith has no objection,
- 20 either. Why don't you go ahead, then.
- 21 MS. RONIS: So Verizon moves into evidence
- 22 at this time Exhibits 226 and 227.
- JUDGE MACE: Any objection? Hearing none,
- 24 I'll admit those exhibits.
- MS. RONIS: And finally, Mr. Jones, did the

- 1 panel file testimony on May 12th, 2004, with Exhibits
- 2 1 through 5?
- 3 A. Yes, they did.
- 4 Q. And as to the factor and loading portion of
- 5 that testimony, was that prepared by you or under
- 6 your direct supervision?
- 7 A. Yes, it was.
- 8 Q. If I asked you the same questions today,
- 9 would your answers be the same?
- 10 A. Yes, they would.
- 11 MS. RONIS: So Verizon moves into evidence
- 12 at this time Exhibits 228 through 232.
- 13 JUDGE MACE: Is there any objection to the
- 14 admission of those proposed exhibits? Hearing none,
- 15 I'll admit them.
- 16 MS. RONIS: Thank you. Mr. Jones, you may
- 17 present your three-minute summary at this time.
- 18 THE WITNESS: Thank you.
- 19 JUDGE MACE: I'll give you a 30-second
- 20 warning.
- 21 THE WITNESS: Okay. Thank you. Good
- 22 morning. My name's Bill Jones. I'm the Verizon
- 23 loadings and factors witness. Verizon develops
- 24 annual cost factors, known as ACFs, which are
- 25 designed to cover --

- 1 CHAIRWOMAN SHOWALTER: You're going to have
- 2 to slow down.
- 3 THE WITNESS: Okay. I'm sorry. Which are
- 4 designed to recover network --
- 5 CHAIRWOMAN SHOWALTER: I'm sorry. Can you
- 6 start over? I really didn't hear the first part of
- 7 your sentence. And speak slowly and project.
- 8 THE WITNESS: Thank you.
- 9 CHAIRWOMAN SHOWALTER: And try not to -- if
- 10 you're reading, read slowly.
- 11 THE WITNESS: Thank you. Verizon develops
- 12 annual cost factors, called ACFs, which are designed
- 13 to recover network expenses such as maintenance and
- 14 repair costs. The expenses in those factors reflect
- 15 all the efficiencies that Verizon can be expected to
- 16 achieve over a three-year planning period.
- 17 First, Verizon already operates efficiently
- 18 with competition from CLECs, cable and wireless
- 19 carriers and, therefore, our current expenses are a
- 20 good predictor of forward-looking expenses.
- 21 Nonetheless, Verizon's expenses are further reduced
- 22 in the following ways: five percent copper
- 23 adjustment, a productivity adjustment, a merger
- 24 savings adjustment and the elimination of merger
- 25 costs. Verizon's cost studies also reflect lower

- 1 expenses because of forward-looking assumptions about
- 2 plant mix.
- I want to first address the graph of
- 4 Verizon's productivity adjustment. AT&T proposes
- 5 that the productivity adjustment be based on the
- 6 average for the Bureau of Labor Statistics Wire
- 7 Telecom Index for five years, for the period 1996
- 8 through 2001. For these years, this index showed a
- 9 spike in productivity, which Verizon has determined
- 10 is not sustainable going forward, and thus not
- 11 appropriate in a forward-looking study. We explain
- 12 why in our testimony.
- In fact, the wire telecom index itself shows
- 14 that this spike has ended and that there was a
- 15 downturn in the productivity and last reported year
- of this index in 2001.
- 17 Next I wanted to address the
- 18 misrepresentation made by AT&T about Verizon's EF&I
- 19 factor. The EF&I represents the cost to engineer,
- 20 furnish and install equipment in Verizon's network.
- 21 AT&T's witness Mr. Turner proposes reducing Verizon's
- 22 EF&I factor by 80 percent because of issues raised
- 23 about SBC's property records database. Verizon does
- 24 not have the same problems, and thus Mr. Turner's
- 25 adjustment is unfounded.

- 1 Finally, I want to make two important points
- 2 regarding the FLC factor, or the forward-looking
- 3 calibration factor. This factor is designed solely
- 4 to correct a mathematical anomaly created because of
- 5 the way you apply the ACFs to the forward-looking
- 6 investment.
- 7 Second, AT&T ignores that Verizon, before it
- 8 applies the forward-looking calibration, has already
- 9 calculated the forward-looking expenses. So while
- 10 AT&T may disagree that we don't reduce our expenses
- 11 enough, that has nothing to do with whether the
- 12 forward-looking calibration factor is appropriate.
- 13 The FLC factor ensures that Verizon recovers the
- 14 forward-looking expenses and investments ordered by
- 15 this Commission. Thank you.
- MS. RONIS: The witness is available for
- 17 cross-examination.
- JUDGE MACE: Mr. Kopta.
- 19 MR. KOPTA: Thank you, Your Honor.

- 21 CROSS-EXAMINATION
- 22 BY MR. KOPTA:
- Q. Good morning, Mr. Jones.
- A. Good morning, Mr. Kopta.
- Q. My name's Greq Kopta. I'm representing

- 1 AT&T. Would you turn, please, to your -- the panel
- 2 direct testimony, which is Exhibit 201-TC, at page
- 3 156?
- 4 A. I have it.
- 5 Q. And specifically, I want you to look at
- 6 Chart A, which I believe is a flow chart of how
- 7 Verizon applies all of its various factors. Is that
- 8 correct?
- 9 A. That's correct.
- 10 Q. I didn't notice anywhere in the testimony
- 11 where there was any quantification of the ultimate
- 12 impact of factors, and by that I mean, after applying
- 13 this flow chart, is there a percentage that's added
- 14 on to the investment that results from the
- 15 application of these factors?
- 16 A. Well, if you look at that table, the first
- 17 two points is the development of the actual
- 18 investment that's performed in the study. The
- 19 following points, I guess two through six or
- 20 thereabouts, or seven, is the how -- in the sequence
- 21 in which the factors are applied to those investments
- 22 to develop total cost for that particular product or
- 23 unbundled network element.
- Q. Well, I guess what I'm getting at is what is
- 25 the total amount, whether expressed as a percentage

- 1 or as a raw number, that is added to the investment
- 2 as a result of the application of these factors and
- 3 loadings?
- 4 MS. RONIS: Just one clarification. Do you
- 5 mean for each component or each investment or one
- 6 overall for everything? That may be the confusion.
- 7 Q. If they are different for each one, then you
- 8 can explain that. My understanding was that it would
- 9 be the same for all of the investments, regardless of
- 10 the UNEs, but perhaps you can clarify that.
- 11 A. Well, this is a basic methodology and the
- 12 sequence in which the various factors are applied.
- 13 In the case of, say, cable, they would not do an EF&I
- 14 factor to estimate the installation costs. That's
- done on a per-project basis, but for other -- and it
- 16 would depend on the type of study whether they would
- 17 use it or not, and that's to, basically, the
- 18 discretion of the cost analyst and engineers who are
- 19 developing the various cost studies.
- Q. Okay. Well, then, maybe I should use a
- 21 specific example. Do you know, in the case of a
- 22 two-wire analog loop, how much the investment amount
- 23 is increased as a result of the application of these
- 24 factors and loadings?
- 25 A. I'm not sure I understand your question. By

- 1 increase, they -- the cost studies are developed by
- 2 identifying the investment necessary to supply that
- 3 particular product, and then the cost factors are
- 4 applied -- the network cost factors, the marketing
- 5 cost factors, the common overhead factors, the gross
- 6 revenue loading factors are then applied in sequence
- 7 to develop a full cost for that particular product.
- 8 Q. Correct. And so let me ask it maybe a
- 9 little bit differently. We start in this chart in
- 10 the upper left-hand corner with unit material
- 11 investment.
- 12 A. Correct.
- Q. So let's assume, for purposes of clarifying
- 14 my question, that that's \$20. At the end of that
- 15 process, what's the amount? That's what I'm trying
- 16 to ascertain.
- 17 A. Okay. And that would depend on the type of
- 18 investment that is used within the study. It may use
- 19 different components that carry from one account or
- 20 investment account to another. Each investment
- 21 account would have a different network investment
- 22 factor, okay. That would be applied to that
- 23 particular component of the piece of investments, and
- 24 also the marketing, loading, and the common overhead,
- 25 the gross revenue loading, for each piece of

- 1 equipment necessary to provide that service. The
- 2 cost study will then accumulate all the pieces and
- 3 aggregate it to one cost overall.
- 4 Q. So are you saying that there are various
- 5 accounts that are looked at separately when
- 6 estimating the cost of an unbundled two-wire analog
- 7 loop?
- 8 A. If there are pieces of investment that are
- 9 in the same account that would be booked to the same
- 10 account, they would only have one of these processes
- 11 going. If there are two or more, then this process
- 12 would take over and be applied to each one of those
- 13 individual pieces of identified investment because of
- 14 the different nature and the different factors
- involved, and then accumulated in total.
- 16 Q. And do you know, well, in the case of a
- 17 two-wire analog loop, whether that involves multiple
- 18 accounts or a single account?
- 19 A. Well, that's done in the cost studies, and
- 20 the loop cost witness would probably be better to
- 21 answer that question. They do have multiple types of
- 22 pieces of investment.
- Q. If you would, please, turn to the panel
- 24 rebuttal testimony, which is Exhibit 228-TC, and
- 25 specifically, I draw your attention to --

- 1 MS. RONIS: Could you hold on one sec?
- 2 MR. KOPTA: Yes.
- 3 MS. RONIS: Excuse me. You're on page 28?
- 4 MR. KOPTA: No, I'm on page 106, which is
- 5 what I was about to say.
- 6 THE WITNESS: I'm sorry?
- 7 Q. Page 106, and specifically line 10. And at
- 8 the end of line 10, after the semicolon, you state,
- 9 If Verizon NW became a wholesale only company, and
- 10 continue on with the sentence. And my question is
- 11 about that phrase, which is do Verizon's cost studies
- 12 assume that Verizon has become a wholesale only
- 13 company?
- 14 A. Yes, it does.
- 15 Q. Is that just for factors or is that for all
- 16 models or do you know?
- 17 A. It's for the development of the estimation
- 18 of retail avoided studies in our market -- marketing
- 19 cost area.
- 20 Q. Only in the marketing cost area, or is it in
- 21 other areas, as well?
- 22 A. I believe it's overall.
- Q. Do you know whether Verizon has any plans to
- 24 engage in structural separation so it would be a
- 25 wholesale only company and have a separate company

- for providing retail service?
- 2 A. That's beyond the scope of my testimony.
- 3 Q. I'd like to explore that a little bit. If
- 4 Verizon is a wholesale only company, is there also an
- 5 assumption that there would be a Verizon retail --
- 6 separate Verizon retail company?
- 7 A. I think, for the purposes of this
- 8 proceeding, we have to assume that the cost would be
- 9 associated with providing wholesale UNEs. I think to
- 10 separate it between wholesale and retail in the real
- 11 world, that -- I really don't know.
- 12 Q. If Verizon were purely a wholesale company,
- 13 would you agree that it would have far fewer
- 14 customers than it has today as a retail company?
- 15 A. As far as number of customers?
- 16 Q. Number of customers, yes.
- 17 A. Considering a CLEC as being one customer?
- 18 Q. Yes.
- 19 A. Yeah, I'll --
- JUDGE MACE: CLEC is CLEC?
- 21 THE WITNESS: CLEC, I'm sorry.
- 22 CHAIRWOMAN SHOWALTER: That's okay. That's
- 23 another alternative pronunciation.
- 24 THE WITNESS: I just -- sorry about that.
- 25 Q. Okay. Have you undertaken any analysis of

- 1 what the costs -- what Verizon's costs would be if
- 2 wholesale and retail operations remained integrated,
- 3 as opposed to assuming that Verizon is a wholesale
- 4 only company?
- 5 A. For the purposes of this proceeding, we've
- 6 assumed that we would identify those costs that would
- 7 be -- the retail costs would be avoided and what
- 8 would be left over would be wholesale costs that we
- 9 would include in our study.
- 10 Q. So you have not done any analysis of how the
- 11 company would operate as an integrated wholesaling
- 12 retail company?
- 13 A. I have not done one.
- 14 Q. I want to look at your assumptions -- let me
- 15 see if I can draw you to a specific example. If you
- 16 would look at page 110 of Exhibit 228-TC,
- 17 specifically beginning on line eight. And at that
- 18 point, you testify that if the company were entirely
- 19 dependent on wholesale revenues, it would rationally
- 20 focus its advertising dollars on attracting wholesale
- 21 customers. Have I read that correctly?
- 22 A. That's correct.
- 23 Q. Are you also assuming that Verizon would
- 24 want to sell wholesale services?
- 25 A. If we were a wholesale only company, that

- 1 would be our only business, and we would try to
- 2 increase and maintain our sales as best we could,
- 3 advertising being one of those avenues to maintain
- 4 that.
- 5 Q. But that's not the case today, is it?
- 6 Verizon is not a willing seller of UNEs to CLECs?
- 7 A. We do have UNEs that are being purchased.
- 8 Whether they're willing or not, it's beyond my
- 9 testimony here.
- 10 Q. So you don't know the activities that
- 11 Verizon is taking in various forums to reduce its
- 12 obligation to provide UNEs?
- 13 A. Again, I think that is not -- will affect
- 14 our development of factors in this case.
- Q. So is the answer yes or no?
- 16 A. Would you repeat the question?
- 17 Q. Are you aware of Verizon's efforts in
- 18 various forums to reduce its obligation to provide
- 19 UNEs?
- 20 A. Only as anyone who reads the newspaper would
- 21 be.
- Q. So in your view, the fact that Verizon today
- 23 is an unwilling provider, assuming that it is, of
- 24 UNEs, has no impact on your assumptions with respect
- 25 to the need for advertising as a wholesale only

- 1 company?
- 2 A. That's correct.
- 3 Q. On that same page, if you would look at line
- 4 17, and there you state, Verizon is actively
- 5 promoting a rational wholesale offering to CLECs. Is
- 6 that part of the commercial negotiations that Verizon
- 7 is undertaking in the wake of the goings on at the
- 8 D.C. Circuit?
- 9 A. I'm not aware of that. I just -- as it's
- 10 stated in that footnote at the bottom of that page,
- 11 it's a offering that we are making to the CLECs
- 12 called Wholesale Advantage, that we are advertising
- 13 to CLECs, and that's the context in which that
- 14 sentence was put in the testimony.
- 15 Q. So you have no familiarity with the
- 16 circumstances surrounding that offering?
- 17 A. No, I don't.
- 18 Q. Do you know whether any CLECs have taken
- 19 Verizon up on that offer?
- 20 A. Could you identify the offer again? I'm
- 21 sorry.
- Q. It's the offer in your testimony, in
- 23 Footnote --
- 24 A. Oh, I'm sorry, okay. No, I don't. I know
- 25 that we're advertising it. I don't know if they have

- 1 sold any yet.
- 2 O. Do you know whether there's a similar offer
- 3 for transport or high capacity loops or dark fiber?
- 4 A. No, I don't. But there, again, in our
- 5 assumption as a wholesale only company, we would be
- 6 making many, many more advertising areas available
- 7 throughout our entire network.
- 8 Q. On line 19, and again, on this same page
- 9 110, the sentence that begins on that line starts,
- 10 Wholesalers commonly engage in, quote, product
- 11 advertising, close quote, that is designed to
- 12 stimulate more consumer use of a product and thus
- 13 more demand. It carries over to the next page.
- A. Mm-hmm.
- 15 Q. Is it your understanding that that type of
- 16 advertising is generally done by industry groups?
- 17 A. It's done by wholesalers as far as I -- in
- 18 the context that it is here, it's a wholesaler, or a
- 19 wholesale business would advertise basic products to
- 20 end users, even though they don't sell directly to
- 21 those end users, but sell through retailers.
- Q. Well, the question I have is the type of
- 23 advertising. You use the example of the dairy
- 24 industry's Got Milk campaign, but that's conducted by
- 25 the dairy industry, not individual dairies; correct?

- 1 A. That is true, but the dairies are part of
- 2 that industry group.
- 3 Q. So --
- 4 A. They may not be -- you know, a dairy farmer
- 5 may not be doing the advertising, but as a group,
- 6 they develop an industry group, and as an industry
- 7 group, they would put this type of advertising
- 8 forward, like the Got Milk campaign.
- 9 Q. So when you're referring to product
- 10 advertising, then, is that the same sort of thing
- 11 that you're referring to with respect to Verizon,
- 12 that they wouldn't necessarily be doing advertising
- 13 themselves, but instead would be part of an industry
- 14 group?
- 15 A. I don't know exactly. However, if you're
- 16 doing advertising to stimulate generic products that
- 17 you provide to a retailer, those are the types of
- 18 advertising in this context.
- 19 Q. Does Verizon undertake any of that type of
- 20 advertising today individually, just marketing a
- 21 product without marketing its own products?
- 22 A. I don't know of any particular example.
- Q. If you would turn to page 112. And I'm
- 24 really focusing on the entire question and answer
- 25 here. You're addressing the -- or responding to Mr.

- 1 Lundquist and talking about certain functionalities
- 2 of voice mail, caller ID, call waiting, three-way
- 3 calling, and call waiting ID in terms of product
- 4 management obligations; is that correct?
- 5 A. Yes.
- 6 Q. And again, are we operating under the
- 7 assumption that Verizon is only offering these
- 8 services as a wholesale company?
- 9 A. Yes.
- 10 Q. Then I would like to focus on one aspect of
- 11 this testimony, and if you would look at -- it's the
- 12 sentence that actually begins on line six, which
- 13 talks about the functionalities that I just listed.
- 14 And on line seven, it continues that these particular
- 15 functionalities, quote, require program development
- 16 pricing and provisioning, close quote. And let's
- 17 focus on pricing. That's what we're doing here
- 18 today, isn't it?
- 19 A. No, we're doing costing. Costing is
- 20 different than pricing, and pricing is what you can
- 21 sell a product on the -- on a competitive market.
- 22 Costing is actually what it costs you to produce that
- 23 product.
- Q. But is it your understanding that the
- 25 Commission will establish a price in this proceeding

- 1 for those functionalities?
- 2 A. It's my understanding that they will
- 3 identify the costs for the particular UNEs. If they
- 4 are made available to UNEs at that particular cost,
- 5 then I guess cost will equal price, but this is a
- 6 costing exercise, if you will, rather than a pricing
- 7 exercise.
- 8 Q. Well, I'd like you to accept that the
- 9 Commission will establish what the price is for the
- 10 UNEs in this particular proceeding. Would those
- 11 costs be -- are those costs of Verizon's
- 12 participation in this proceeding included in the
- 13 price -- the costs that you developed for this
- 14 particular factor?
- 15 A. And which factor is that?
- Q. Whichever one is used to develop these --
- 17 A. This is in the context of the developing an
- 18 avoided retail expense, okay. You will need product
- 19 managers to do these types of things in a wholesale
- 20 only environment. To the degree that they need to be
- 21 done in a wholesale only environment versus what they
- 22 are done today is what we're trying to establish. So
- 23 if they're doing retail today in a wholesale only
- 24 environment, they would be shifted to servicing
- 25 wholesale customers, and any remaining is what we

- 1 would identify as retail avoided we no longer would
- 2 incur.
- 3 Q. Well, let me ask the question a little bit
- 4 differently, which is, the product management costs
- 5 that you were just referring to, do they include
- 6 Verizon's costs of participating in this particular
- 7 proceeding?
- 8 A. I don't understand the question.
- 9 Q. Well, there are product management costs, so
- 10 let me ask you, what are product management costs?
- 11 A. Well, they would be the costs of the
- 12 managers and their staff to manage all the
- 13 development, rollout, advertising, et cetera, for any
- 14 particular product.
- 15 Q. Well --
- 16 A. These -- you mean the cost of these
- 17 proceedings?
- 18 Q. Yes.
- 19 A. I don't think so.
- Q. You don't think so or no?
- 21 A. Well, it's very unlikely, because the
- 22 product -- the accounting system is set up to track
- 23 products or to track the wages, et cetera, for those
- 24 product managers, staff, buildings, et cetera. So
- 25 the cost of these proceedings is not a channel where

- 1 they would be provided or be included in those
- 2 numbers.
- 3 Q. But if any of those people participated in
- 4 one way or another in either developing the factors
- 5 or assisting in this particular case --
- 6 A. They were not.
- 7 Q. Oh, okay.
- 8 JUDGE MACE: I need to caution both the
- 9 witness and counsel, when you're answering questions
- 10 or when he's asking questions, try not to jump --
- 11 THE WITNESS: Okay.
- 12 JUDGE MACE: -- on his questions, so that we
- 13 have a clear thread of conversation that the reporter
- 14 can record.
- 15 THE WITNESS: Sure.
- 16 Q. And the functions that you were describing
- 17 are being conducted today by personnel that are
- 18 conducting wholesale operations; correct?
- 19 A. Today they would be conducting wholesale,
- 20 and there's a retail operations at the same time.
- 21 Q. So you have personnel that would be
- 22 conducting product management activities for
- 23 wholesale customers today?
- A. Absolutely.
- 25 Q. I'd like you, if you would, to turn back to

- 1 your -- the panel direct testimony, which is Exhibit
- 2 201-TC. And specifically, I'd like you to look at
- 3 page 144, and I'd like you to look at line 11, the
- 4 sentence that begins there. It states, As noted
- 5 above, the expense related factors were created using
- 6 annual expenses and revenue data for the most recent
- 7 years available.
- 8 And my question is, is my understanding
- 9 correct that the most recent years available were
- 10 2001?
- 11 A. For this proceedings, yes.
- 12 Q. Now, if you would, please, look at what's
- 13 been marked for identification as Exhibit 284, which
- 14 is the Wall Street Journal article that I just passed
- 15 out this morning. Have you read this article?
- 16 A. I just saw this only about 40 minutes ago,
- 17 and I have scanned it.
- 18 Q. Well, since it's from today's paper, I'm
- 19 not surprised that you haven't had a chance to read
- 20 it. I'd like you to look at page two, the second
- 21 page of the exhibit. Specifically, the first
- 22 sentence in that paragraph. Verizon has cut more
- 23 than 21,000 thousand jobs through buyouts since
- 24 December, and is racing to automate processes that
- 25 used to require fax machines and thick binders of

- 1 documents. Is that an accurate statement?
- 2 A. Since this was -- when I saw this was from
- 3 the Wall Street Journal, it was not anything that was
- 4 produced by Verizon, I don't know exactly what was in
- 5 the mind of the journalist that wrote this, so I
- 6 cannot say for sure -- I don't know what they're
- 7 really, in particular, talking about.
- 8 Q. So you don't know whether Verizon has cut
- 9 more than 21,000 jobs since December?
- 10 A. Well, that's a known. I'm sorry, I thought
- 11 you meant about the automated processes and fax
- 12 machines and all those other things. It is true that
- 13 we did have an offering in the fall of last year
- 14 where approximately 21,000 employees left the
- 15 payroll. It was a voluntary type of offering, and
- 16 the -- it required -- the offer was at a considerable
- 17 cost. And there will also be backfill that are
- 18 required of these types of jobs.
- 19 Our thinking was that we will now be able to
- 20 go to the, you know, the colleges and such and get
- 21 the bright, young minds with skill sets that are
- 22 going to be needed for a competitive company far into
- 23 the future. So that balancing of those employees
- 24 that left the company and those that are coming on is
- 25 yet to be determined.

- 1 Q. But those coming on would likely have
- 2 salaries that are lower than those leaving, would it
- 3 not?
- 4 A. In all probability, yes.
- 5 Q. And in the last sentence of that first
- 6 paragraph, it also states that Verizon is selling
- 7 real estate vacated by laid off employees. Do you
- 8 know whether that's accurate?
- 9 A. I don't know if that's accurate or not. I'm
- 10 not familiar with that.
- 11 Q. Are real estate costs included in the
- 12 factors that you developed?
- 13 A. We do have land and building costs, but they
- 14 are for Washington State only.
- Q. So you're not aware of whether, since 2001,
- 16 Verizon has sold any real estate in the state of
- 17 Washington?
- 18 A. No, I'm not.
- 19 Q. And in the second paragraph on that page, it
- 20 states, quote, What's happening right now at Verizon
- 21 is a total change that is bigger than all prior
- 22 changes of the Bells past combined, close quote.
- 23 Paul Lacouture -- am I pronouncing that correctly?
- A. It's good enough.
- 25 Q. -- the company's president of network

- 1 services told workers at a recent early meeting in
- 2 Tampa, Florida. Were you present at that meeting?
- 3 A. No, I wasn't.
- 4 Q. Are you -- would you agree with the
- 5 company's president of network services comments?
- 6 MS. RONIS: I object to the question. I
- 7 mean, this is a pretty general statement, and I'm not
- 8 quite sure whether he -- he certainly can't be in the
- 9 mind of Mr. Lacouture. So maybe you need to rephrase
- 10 your question, or maybe I misheard it. Exactly what
- 11 are you asking the witness to agree with?
- 12 MR. KOPTA: I'm asking him to agree with the
- 13 statement that Mr. Lacouture made, whether he agrees
- 14 with it or doesn't agree with it or has no opinion.
- JUDGE MACE: On that basis, I'll allow the
- 16 answer.
- 17 THE WITNESS: It's not that I would agree
- 18 with it or disagree with it. I don't see how it
- 19 affects our factor development in this case. If it
- 20 goes to him trying to motivate employees so that they
- 21 would be productive employees, we do have
- 22 productivity factors built into this case and trended
- 23 over the planning period through 2006, which would
- 24 capture those types of productivities of employees.
- 25 Q. If -- and I'm not attributing this comment

- 1 at all to Mr. Lacouture, but if the comment were
- 2 specifically to operations of the company in terms of
- 3 greater efficiency, in terms of a total change, would
- 4 you agree with that statement, that what's going on
- 5 right now at Verizon is a total change in ensuring
- 6 that the company is more efficient?
- 7 A. No, that's the goal of any business at any
- 8 time, is to operate as efficiently as possible in a
- 9 competitive environment. So what Mr. Lacouture's
- 10 saying here is probably no different than what any
- 11 other senior executive would say to their employees
- in a company that's operating in a competitive
- 13 market.
- 14 Q. If you would, please, turn to page five, the
- 15 last page of this exhibit. And again, the first
- 16 paragraph, the first sentence reads, Verizon has put
- 17 300 miles of fiber in the ground in Los Angeles,
- 18 Seattle, and Dallas, reaching into the territories of
- 19 SBC and Qwest. Do you know whether that statement is
- 20 accurate with respect to Seattle?
- 21 A. No, that would go to the build of our
- 22 network or our projected forward-looking network, and
- 23 that is done in our cost studies by the engineers, so
- 24 it's not -- it would have nothing to do with factor
- 25 development.

- 1 Q. Now, as I understand your testimony, both as
- 2 filed and as you stated in your summary this morning,
- 3 Verizon does apply a productivity savings adjustment
- 4 to its factors; is that correct?
- 5 A. That's correct.
- 6 Q. So although you agree with -- or disagree
- 7 with Mr. Lundquist with respect to how big that is,
- 8 how big an adjustment to make, you agree with him
- 9 that there should be an adjustment for productivity?
- 10 A. Oh, of course. We do put one in our study.
- 11 Actually, we put several years' worth of productivity
- 12 into our study.
- 13 Q. And the index that you've applied to do that
- 14 is a Labor Productivity Series published by the
- 15 Bureau of Labor Statistics, or BLS, called a non-farm
- 16 business index?
- 17 A. That's correct.
- 18 Q. And the BLS non-farm business series
- 19 measures changes in labor productivity for the entire
- 20 U.S. national economy as a whole; is that correct?
- 21 A. For the non-labor business sector, yes.
- 22 Q. But it's not specific to telecommunications?
- A. No, it's not.
- Q. If you would turn to page -- I mean, not to
- 25 page, but Exhibit 282, which is a news release from

- 1 the BLS, one of AT&T's cross exhibits.
- 2 A. If you could point me to it, I don't have it
- 3 marked as a specific exhibit.
- 4 JUDGE MACE: The title of it, or the top
- 5 page reads News, United States Department of Labor,
- 6 and then Bureau of Labor Statistics, Washington, D.C.
- 7 THE WITNESS: Okay, thank you. I have it.
- JUDGE MACE: Okay.
- 9 THE WITNESS: Yes, I have it.
- 10 Q. Okay. And are you familiar with these types
- 11 of news releases from the BLS?
- 12 A. Yes.
- 13 Q. If you would, please, turn to page 11 of
- 14 this exhibit, on that page will be a Table Two. And
- 15 specifically, I'd like you to look at the last box, I
- 16 guess you would call it, and what would be the first
- 17 column that has numeric numbers in it. And this box
- 18 is entitled Percent Change from Corresponding Quarter
- 19 of Previous Year. And maybe I ought to back up and
- 20 say that this is a table that -- or they've
- 21 identified the table here as Table Two, Non-farm
- 22 Business Sector, Productivity, Hour Compensation,
- 23 Unit Labor Costs, and Prices Seasonally Adjusted. So
- 24 what we're dealing with on this table are those types
- of changes in cost; correct?

- 1 A. Yes.
- Q. Okay. Now, the annual percent change for
- 3 2002, if you're looking at that column, is 5.0;
- 4 correct?
- 5 A. For 2002?
- 6 Q. Yes.
- 7 A. I'm sorry, which column was that?
- 8 Q. It's the first numeric column. If you go
- 9 over from the left-hand side, where you've got years
- 10 and quarters, then you've got a column?
- 11 A. 2002, in that column, or that row with I to
- 12 the left?
- 13 Q. Yes.
- 14 A. 5.3?
- 15 Q. Yeah, that would be the first quarter, would
- 16 it not?
- 17 A. Yes.
- Q. And then, down later there's an annual
- 19 amount?
- 20 A. Correct.
- Q. Which is 5.0; correct?
- 22 A. Yes.
- Q. Okay. And then for 2003, again, the annual
- amount would be 4.4?
- 25 A. Correct.

- 1 Q. And for 2004, since we are still in the
- 2 middle of it, the first quarter is 5.4; correct?
- 3 A. Yes, for this document.
- Q. Okay. Now, if you would, please, turn to
- 5 Exhibit 283, which are responses of Verizon to AT&T
- 6 data requests in the fourth series. And I'm
- 7 specifically asking about page eight on that exhibit.
- 8 Do you recognize this as one of your work papers?
- 9 A. Yes.
- 10 Q. And if we look in the upper left quarter of
- 11 the page -- or let's start out by the title. Would
- 12 you agree that this is the inflation productivity to
- 13 current year, 2001 to 2003?
- JUDGE MACE: Sorry, Counsel, where are you?
- MS. RONIS: Looks like your pages may be
- 16 different than --
- MR. KOPTA: Oh, are they?
- 18 CHAIRWOMAN SHOWALTER: What's the title of
- 19 your page?
- MR. KOPTA: Work paper 1-WA 2001 UNE, I
- 21 believe.
- JUDGE MACE: I have that as numbered page
- 23 seven.
- 24 CHAIRWOMAN SHOWALTER: It's also page six,
- 25 same title.

- 1 JUDGE MACE: I see.
- 2 MR. KOPTA: Well, let's see. It's a little
- 3 confusing, because the pages are very similar.
- 4 CHAIRWOMAN SHOWALTER: Yeah.
- 5 MR. KOPTA: But it should have --
- 6 THE WITNESS: Actually, my page eight is a
- 7 table full of numbers.
- 8 MS. RONIS: It's the page before, but which
- 9 one?
- 10 MR. KOPTA: I may have it misnumbered. I
- 11 apologize.
- 12 CHAIRWOMAN SHOWALTER: Well, of the -- there
- 13 are two sheets that are titled Work Paper 1-WA 2001
- 14 UNE, but if you look at --
- MR. KOPTA: Right, the column --
- 16 CHAIRWOMAN SHOWALTER: The column under
- 17 productivity -- whoops, no, the column under CPI
- 18 inflation, they have different numbers.
- 19 MR. KOPTA: Right. And if you look actually
- 20 at the -- basically the title of that table, it says
- 21 on the page that I'm looking at, it says Column (K)
- 22 Inflation/Productivity to Current Year 2001-2003 CPI.
- THE WITNESS: Okay.
- 24 CHAIRWOMAN SHOWALTER: Whereas the previous
- one has the -Labor Compensation?

- 1 MR. KOPTA: Correct.
- 2 CHAIRWOMAN SHOWALTER: So you want the one
- 3 that has the word CPI in the title?
- 4 MR. KOPTA: That is correct.
- 5 CHAIRWOMAN SHOWALTER: That's our page
- 6 seven, by the way.
- 7 MR. KOPTA: All right. Then I can't count
- 8 or I had an extra page in there.
- 9 Q. So on page seven on Exhibit 283, under
- 10 productivity for year 2002, am I correct that that
- 11 would be 4.3 percent?
- 12 A. Yes, all the numbers in that column under
- 13 productivity would not be actual at the time that
- 14 this particular study was done. They would have been
- 15 projected numbers at the time. So right now, 2002,
- 16 2003 would be known. It would be 2004 through 2006
- 17 that would require projections.
- 18 Q. So you would agree with me that the numbers
- 19 that you used are substantially lower than the
- 20 numbers that are actually in the BLS report?
- 21 A. Let me check. Actually, those numbers -- we
- 22 have 4.3 for 2002, and the fourth quarter of 2002 was
- 23 4.3. And again, that was a projection at the time.
- Q. But the annual rate is 5.0; correct?
- 25 A. Yeah, I don't know if you would -- what

- 1 determines substantial? I don't know.
- 2 Q. Well, let's --
- 3 A. Again, these are the projections. When
- 4 actuals are known, we would have used actuals.
- 5 Q. Well, then, let's look at 2003. Again, on
- 6 page 11 of Exhibit 282, the annual number that the
- 7 BLS has is 4.4, whereas on page seven of Exhibit 283,
- 8 you have 2.0?
- 9 A. Right. And at the time, that was a
- 10 projection, so now that they are known, we would
- 11 include the known numbers.
- 12 CHAIRWOMAN SHOWALTER: Can you just clarify
- 13 what you mean, now that they are known, we would
- 14 include the known numbers? Does that mean you would
- 15 actually update your numbers in this proceeding or
- 16 the next time round?
- 17 THE WITNESS: Well, we would be willing to
- 18 update those numbers in a compliance filing.
- 19 CHAIRWOMAN SHOWALTER: I see.
- 20 THE WITNESS: But it's the five-year trend
- 21 that's also important. The five years is included in
- 22 our adjustments, so it's not only what is actual, but
- 23 what would be projected through the years 2004
- 24 through 2006. It would also be relevant, and it's --
- 25 to the degree that our projections have been updated,

- 1 we would also be willing to include those revised
- 2 projections. They are not projections that Verizon
- 3 does in-house. It's done by an independent
- 4 consulting firm.
- 5 MR. KOPTA: Thank you, Mr. Jones. Those are
- 6 all of my questions. And I want to move for
- 7 admission of Exhibits 270-C through 284.
- 8 JUDGE MACE: Is there any objection to the
- 9 admission of those exhibits? Hearing no objection,
- 10 I'll admit them.
- MS. RONIS: One thing. Hold one moment.
- 12 Could I ask Mr. Kopta a question off the record?
- JUDGE MACE: Let's be off the record.
- 14 (Discussion off the record.)
- JUDGE MACE: No objection?
- MS. RONIS: No objection.
- JUDGE MACE: I'll admit those exhibits. Dr.
- 18 Gabel.
- 19 CHAIRWOMAN SHOWALTER: Before Dr. Gabel
- 20 begins, I just want to ask a follow-up question on
- 21 your past answer.

- EXAMINATION
- 24 BY CHAIRWOMAN SHOWALTER:
- Q. I believe, when we were talking about

- 1 Exhibit 283, you said you would be willing to update
- 2 years 2002 and 2003 from the prior estimates to the
- 3 now actuals; is that right?
- 4 A. That's correct.
- 5 Q. And then, but then also that page has
- 6 continued estimates of 2004, 2005, 2006.
- 7 A. Correct.
- 8 Q. And I may have been distracted, but are
- 9 there new estimates of those years now?
- 10 A. There would be, yes.
- 11 Q. And is it appropriate, also, to update and
- 12 is it -- are you willing to update with those new
- 13 estimates?
- 14 A. Well, I don't want to update the whole
- 15 case, but if, in the event that, on a compliance, you
- 16 would want an update with those new figures for this
- 17 particular area, that could be provided.
- 18 Q. I see.
- 19 A. But rather -- you know, to update the whole
- 20 case would be a little burdensome.
- 21 Q. I see, but if we find this general approach
- 22 to be appropriate, then you'd --
- 23 A. Yes.
- Q. -- update them? Thank you.
- JUDGE MACE: Dr. Gabel.

- 2 EXAMINATION
- 3 BY DR. GABEL:
- Q. Good morning, Mr. Jones. I'd like to ask
- 5 you to turn to Exhibit 228, which is the rebuttal
- 6 panel testimony filed on May 12th.
- 7 A. Okay.
- 8 Q. Okay. My first question -- I'm not sure
- 9 you're the right witness, but I better ask the
- 10 question now while you are here. At page 54, lines
- 11 14 to 15, there's a reference to the steady increase
- 12 in copper cable prices. Are you there?
- 13 A. That's not the portion of the testimony I'm
- 14 sponsoring. That would be the -- in the cost
- 15 studies, and the cost study witness and engineers, et
- 16 cetera, would be able to answer that question.
- 17 Q. So you did not work with telephone plant
- 18 indexes?
- 19 A. Not in this factor development portion.
- 20 Q. Okay.
- 21 MS. RONIS: That would be Mr. Tucek, who
- 22 will be here next week.
- Q. All right. Now I'd like you to turn to page
- 24 100 of the same exhibit. I'm sorry, page 101. This
- 25 is a table that illustrates your calculation of the

- 1 forward-looking calibration factor?
- 2 A. This is an example --
- Q. Yes.
- 4 A. -- of why it's necessary and an example of
- 5 -- a calculation of it; not the present calculation
- 6 that we use in this analysis.
- 7 Q. On the first line, you identify the
- 8 forward-looking expense for switch maintenance.
- 9 Would you just describe how that number is
- 10 calculated?
- 11 A. Well, there, again, this is an example.
- 12 Q. Right.
- 13 A. Okay.
- 14 Q. I would like you to explain how you would
- 15 have calculated such a number for switch maintenance.
- 16 A. Well, we do have a switch expense account,
- 17 which accumulates maintenance expenses and other
- 18 switch-related expenses. So when -- we will start
- 19 with the books of account as of our starting point
- 20 and we will make appropriate forward-looking
- 21 adjustments, normalization adjustments, and other
- 22 adjustments that we deem appropriate, again, the
- 23 productivity adjustments, inflation, if applicable,
- 24 to derive our forward-looking level of switch
- 25 expense, and that's --

- 1 Q. Let me ask the same question for circuit
- 2 switch -- circuit equipment, not circuit switching.
- 3 Circuit equipment. If your response could be a
- 4 little more specific. For example, in your response
- 5 to my prior question, you said there's some
- 6 normalization. What precisely would that mean in the
- 7 context of identifying the forward-looking expenses
- 8 for circuit equipment?
- 9 A. Well, it goes back to our overall
- 10 methodology of how we develop the factors. We start
- 11 with the books of account as of 2001, and we will
- 12 make -- they're reflected in the work papers of
- 13 various normalizations and other adjustments to bring
- 14 our book numbers to a forward-looking level of
- 15 expense. We'll do this for each account or each
- 16 network account to develop our forward-looking
- 17 expenses that way. If you want to go into a -- you
- 18 know, another detailed level --
- 19 Q. Well, I would like to have a -- you're
- 20 describing to me -- you say you apply some
- 21 adjustments that start with the book numbers and,
- 22 through the adjustments, the book numbers become
- 23 forward-looking numbers. I want to have a sense of
- 24 what's being done in order to make a book number a
- 25 forward-looking number.

- 1 A. Okay.
- Q. I understand the productivity adjustment,
- 3 but I'd like to have a sense of what else is done.
- 4 A. I don't know if what I'm referring to is an
- 5 exhibit or has been, you know, filed, but I could go
- 6 through, you know, our work papers and give you an
- 7 idea.
- 8 MS. RONIS: Is it --
- 9 JUDGE MACE: Off the record.
- 10 (Discussion off the record.)
- JUDGE MACE: Let's be back on the record.
- MS. RONIS: What he's referring to was
- 13 provided on a CD with the direct, and we've marked
- 14 that as Exhibit 25, so it's in the record, it's just
- 15 not a paper copy. So you don't have a copy unless
- 16 you printed out the CDs, which I doubt.
- Q. Well, please proceed.
- 18 A. Okay.
- 19 Q. And just, if you could use as your example
- 20 circuit equipment, I would appreciate that.
- JUDGE MACE: Dr. Gabel appears to have CDs
- 22 before him.
- DR. GABEL: But I think I can listen without
- 24 needing to look at these.
- JUDGE MACE: Go ahead.

- 1 THE WITNESS: Okay. So I believe Circuit is
- 2 Account 6232, those types of expenses. We would
- 3 start with the books of account, and then we would
- 4 back out any related revenues that are associated
- 5 with nonrecurring costs as a surrogate for --
- 6 Q. Any costs?
- 7 A. Pardon me, revenues as a surrogate for the
- 8 cost.
- 9 Q. Okay. You use revenues as surrogate?
- 10 A. We back those out, because we're not doing
- 11 recurring cost -- nonrecurring costs here, excuse me.
- 12 We also have a normalization that I'll go through.
- 13 There's a small product specific adjustment, where
- 14 we'll -- those products that are specific to a
- 15 certain area that we get revenue through someplace
- 16 else that are not involved in UNEs. Then we will,
- 17 you know, productivity inflation over the period to
- 18 develop a forward-looking level, okay.
- 19 Q. Before you turn to the next page, you said
- 20 you have an adjustment for products that are not
- 21 subject to UNEs. That's the part that I think I'm
- 22 particularly interested in. So you have parts of
- 23 your product -- your family of products which you
- 24 haven't conducted cost studies. Is that to make an
- 25 adjustment for areas where you have not undertaken

- 1 cost studies?
- 2 A. Well, we've done cost studies, but they are
- 3 not relevant to the development of factors for UNEs.
- 4 They may develop a study or costs based on expenses
- 5 that are not going to be expenses that would be
- 6 applied to investments themselves. An example of
- 7 that would be collocation adjustments, any kind
- 8 there, any software development made for E911,
- 9 development --
- 10 JUDGE MACE: Mr. Jones, I'm having trouble
- 11 understanding what you're saying --
- 12 THE WITNESS: Oh, I'm sorry.
- JUDGE MACE: -- and I bet the reporter is,
- 14 too. Could you just try to make sure that you speak
- 15 slowly and clearly?
- 16 THE WITNESS: Okay. Thank you. There are
- 17 other -- and I'm trying to look for ones that are
- 18 specific to the account that you had asked me, and I
- 19 don't -- I don't see any that are for that particular
- 20 account. Let me just check a little more. Okay. We
- 21 do have a very, very minor adjustment for third party
- 22 billing and collection adjustment. Very, very, very
- 23 small.
- Q. Let me ask for a specific product. Are you
- 25 familiar with a private line alarm system that would

- be offered to retail customers?
- 2 A. Personally, no, I'm not, but --
- 3 Q. Is it likely one product that would be
- 4 offered by Verizon, a private line alarm system, or
- 5 say a private line data system?
- 6 A. It could be a product that we offer. I'm
- 7 not familiar with all the product lines.
- 8 Q. Well --
- 9 A. What we're trying to do is make a
- 10 relationship between our network expenses and our
- 11 network investments that could be used to cost any
- 12 product that we would service or that we would
- 13 provide, so if we can identify the investments, then
- 14 -- and these are done in a UNE context, so they're
- 15 applicable to UNEs. So these factors are available
- 16 to be used in cost studies to determine the cost of
- 17 providing a particular service.
- 18 Q. Let's assume that you offer private line
- 19 data services or private line alarm systems, and as
- 20 part of providing those products you made investments
- 21 in circuit equipment that is placed both in the
- 22 central office and at the customer's location. Are
- 23 you aware of any UNE products -- well, let me just --
- 24 if you have such a retail product, would you have
- 25 identified investment of that private line alarm

- 1 service when you undertook your estimate of the
- 2 investments that are referred to in your hypothetical
- 3 example at line four, your forecast of your TELRIC
- 4 investment?
- 5 So let me -- what I'm interested in
- 6 exploring with you, Mr. Jones, is your forecast of
- 7 your TELRIC investment, this is investment associated
- 8 with network activities that are modeled in the cost
- 9 model that Verizon has submitted in this proceeding;
- 10 is that correct?
- 11 A. In the cost studies, that's correct.
- 12 Q. What if you had a product where you didn't
- 13 undertake a cost study for this proceeding? Would
- 14 its investment be reported at line four?
- 15 A. Line four?
- 16 Q. Line four, page 101, your hypothetical
- 17 forecast of TELRIC investment?
- 18 A. Oh, okay. That switch investment would be
- 19 what is determined by the analysts that do the switch
- 20 cost studies, and they develop a forward-looking
- 21 level of investment. So that -- on line four, that's
- 22 what that would determine.
- Q. Okay. And what I'm asking, what if there
- 24 was a product which used circuit equipment, and in
- 25 this proceeding you did not develop a cost study for

- 1 that product? Wouldn't the investment for that
- 2 product be admitted from line four?
- 3 A. I think you have to -- the basic idea is to
- 4 -- the products versus the investment. The
- 5 investment is what we're actually determining. Now,
- 6 the investment can -- all the products and services
- 7 ride the network, the investment, so this is for the
- 8 -- to develop the investment necessary in a
- 9 forward-looking network environment as according to
- 10 TELRIC, those projections into that efficient
- 11 environment, forward-looking.
- 12 Q. You mentioned riding the network, but I used
- 13 as my example circuit equipment, where the circuit
- 14 equipment is at one end of the network or the other.
- 15 It is either in the central office or it is in the
- 16 end user's location.
- 17 A. Again --
- 18 Q. If there was some circuit investment that
- 19 was located at the customer's location and you did
- 20 not offer that kind of functionality as a UNE, would
- 21 that investment be excluded from line four?
- 22 A. There again, I think you need to address
- 23 those questions to the cost development people,
- 24 because you're talking about specific services.
- MS. RONIS: The switching person who

- 1 developed the investments will be on right after
- 2 this. He could address that. I do understand what
- 3 you're asking.
- DR. GABEL: Well, let me ask, because -- let
- 5 me just ask. Your example of switching, and Counsel,
- 6 you could correct me if I'm wrong here, but am I
- 7 correct that you do not need to provide voice mail as
- 8 an unbundled network element?
- 9 MS. RONIS: Correct.
- 10 DR. GABEL: All right. And am I correct
- 11 that the investment that you make in voice mail is a
- 12 regulated activity or is that a non-regulated
- 13 activity?
- MS. RONIS: I don't know the answer to that,
- 15 but I think the switching witness that developed the
- 16 investments will say there isn't a cost for that in
- 17 the switching investment that he then hands over to
- 18 Mr. Jones. We could confirm with him.
- 19 Q. Okay. Mr. Jones, let me just, then, ask you
- 20 this. Let's -- I'll ask you to assume that there may
- 21 be a product that generates some network investment
- 22 that's admitted from the forecast of the TELRIC
- 23 investment, because that's not a UNE-related product.
- 24 What adjustment would have been made up at line one
- 25 to reflect that what's at line four excludes some of

- 1 the products that generate the book expenses that you
- 2 start with at line one?
- 3 A. There, again, line one is done on a -- we
- 4 create our factors on a total company basis, not only
- 5 product specific. So on a total basis, that would
- 6 not be a thousand dollars, but it would be a much
- 7 larger number, of course. And the real purpose of
- 8 this table is to demonstrate that the investment that
- 9 these expenses are supporting in the forward-looking
- 10 network could be much lower, and that -- so that's
- 11 the basic reason for this table.
- 12 Q. I understand that, but in the example that
- 13 you have -- we're using here, where we started with
- 14 circuit expenses -- I think you said that was Account
- 15 6626. Is that correct?
- 16 A. I can't remember the account number.
- Q. Okay. Well, regardless, whatever is the
- 18 uniform system of account for circuit expenses, if
- 19 there is a retail product that generates expenses,
- 20 such as my hypothetical example with an alarm
- 21 service, and that investment isn't included in line
- 22 four, where you have the forecast of the TELRIC
- 23 investment, is there a mismatch between what you're
- 24 doing in line one and line four, or is it the case
- 25 that at line one you've pulled out the expenses

- 1 associated with services that are not included in the
- 2 forward-looking TELRIC investment at line four?
- 3 A. To answer your question, we have not taken
- 4 anything out of those expenses to reflect any type of
- 5 -- other than if they are not going to be used in the
- 6 future. If they're a technology that's not to be
- 7 used in a forward-looking network, we will take those
- 8 out. But there's no other adjustment necessary,
- 9 because when we develop our factors, the factors are
- 10 then applied to investment to wherever it is. If
- 11 it's a circuit account, any product development that
- 12 uses circuit investment would apply that factor to it
- 13 to reflect those expenses. So it's on a product by
- 14 product basis that those would be applied.
- 15 So that's why I say you have to look at the
- 16 investment and a product a little separately. A
- 17 product could cross over and use multiple types of
- 18 investment. So they would go to the studies and pull
- 19 that particular type -- or particular factor for that
- 20 particular type of investment and incorporate it into
- 21 their study.
- Q. Let me just try to put it in very general
- 23 terms, and this is the last question in this area,
- 24 then I'll move on to something else. Mr. Kopta's
- 25 article from the Wall Street Journal referred to

- 1 reams and reams of paper. Well, if I pile up
- 2 tariffs, the tariffs are a very, very big pile, and
- 3 so is your cost study a big pile, but I think your
- 4 tariff's even higher in pages than the cost study.
- 5 And my concern is if the cost study doesn't include
- 6 all of the services, then is there a mismatch in your
- 7 study methodology?
- 8 A. Not from a factor perspective. The cost
- 9 studies is where you need to go, because they're
- 10 trying to produce a particular cost study. If you
- 11 did a study for every service that the company
- 12 provides and there's a corresponding study to it, I
- 13 don't know where that paper match would be, but --
- JUDGE MACE: Are you -- I'm sorry, I didn't
- 15 mean to --
- 16 THE WITNESS: No, go ahead. I'm sorry.
- JUDGE MACE: Are you done with your answer?
- 18 Go ahead.
- 19 THE WITNESS: Pretty much.
- JUDGE MACE: Okay. We'll take a 15-minute
- 21 recess at this point.
- 22 THE WITNESS: Okay.
- 23 (Recess taken.)
- JUDGE MACE: Let's be back on the record.
- Q. Mr. Jones, could you now turn to the

- 1 succeeding page, 102. At line one, you use the term
- 2 both current and forward-looking investment. That's
- 3 page 102, line one.
- 4 A. Yes, I have it.
- 5 Q. Okay. Would you explain the difference --
- 6 A. Sure.
- 7 Q. -- please?
- 8 A. Putting it into context, it has to do with
- 9 what's called a CC to BC ratio that AT&T proposes.
- 10 That stands for current cost and book cost. And what
- 11 that particular ratio does for each individual
- 12 account is to look at the investments that are
- 13 currently on the books at a particular time, in this
- 14 case 2001, and all of its vintages. In current
- 15 technology, you know, it is included in there, as
- 16 well as older technology. So they apply a -- what is
- 17 called a Turner Index going back those years for the
- 18 oldest piece of plant in your network, and redisplay
- 19 that at today's prices, okay.
- Q. Mm-hmm.
- 21 A. So it's designed to put your book investment
- 22 on a current level, but it's not a forward-looking
- 23 level. It has not reflected the forward-looking
- 24 changes of the forward-looking network.
- Q. Okay. Now, since you've used the term

- 1 Turner Price Index, now I'll make my bench request,
- 2 which I was going to save for Mr. Tucek. As a bench
- 3 request, would you please provide the Turner Price
- 4 Indexes?
- 5 A. I believe that is included in our work
- 6 papers.
- 7 Q. If you could just identify later, you don't
- 8 need to identify now --
- 9 A. Sure, sure.
- 10 Q. -- where I would find those. Now, if you
- 11 could turn to page 117 of this same exhibit. This is
- 12 Exhibit 228. Am I correct that you're advocating
- 13 that the Commission rely on the CPI, rather than the
- 14 GDP Price Index?
- 15 A. That's correct. And I'll explain why.
- 16 Q. Are you familiar with Verizon's advocacy in
- 17 price cap filings regarding what kind of price index
- 18 should be used to adjust rates?
- 19 A. I understand that the price cap -- the FCC
- 20 did use the GNP PI back in 1990. However, the GDP
- 21 PI, what they currently use, that is a broad index of
- 22 all products and services that are produced within
- 23 the United States, whether they be capital, whether
- 24 they be for export, okay. What we're trying to do is
- 25 to apply an inflation factor to our expenses. Now,

- 1 again, the GDP PI includes, to put it in a very
- 2 simple term, planes, trains and automobiles, okay.
- 3 They're big capital items. What the CPI is is the --
- 4 like the gasoline or the fuel that is used to operate
- 5 those, and that's what's reflected in our expenses.
- 6 By its nature, expenses are things that are consumed
- 7 within one year.
- 8 So going back to the fuel example, I think
- 9 everyone is aware the price of fuel has gone through
- 10 the roof recently. So those are the types of
- 11 expenses we're trying to capture. Another example
- 12 would be the GDP PI includes office buildings,
- 13 residential structures, refrigerators, washing
- 14 machines. Again, durable capital items. We're
- 15 trying to focus on the electricity that is needed to
- 16 run those. So we feel that the CPI is a better
- 17 indicator of those types of products that are
- 18 reflected in our expenses and a better indicator of
- 19 the inflation than the GDP PI.
- Q. You mentioned that the FCC, in the early
- 21 1990s, determined that the GNP price index should be
- 22 used for price cap filings. What is the difference
- 23 between the GNP price index and the GD --
- 24 A. I don't know, to answer your question. I
- don't know exactly.

- 1 Q. Am I correct that your -- Verizon's filing
- 2 contains a proposed rate for the daily usage factor
- 3 fee, the DUF fee?
- 4 A. Yes.
- 5 Q. And would you be the expert to ask questions
- 6 about how the computer investment was determined for
- 7 the DUF study?
- 8 A. Yes. See if I have it with me.
- 9 Q. For that study, is your starting point the
- 10 embedded book investment in the computer account? Or
- 11 what -- let me restate the question. Could you
- 12 explain in general your methodology for identifying
- 13 the investment associated with the DUF UNE rate
- 14 element?
- 15 A. The DUF element is primarily labor, labor
- 16 driven.
- JUDGE MACE: I'm sorry, it is --
- 18 THE WITNESS: It's primarily labor driven.
- 19 And it would be included in one of those types of
- 20 products that we would back out of our factors.
- 21 However, the study was not done -- performed in time,
- 22 so we would have backed this out of our
- 23 forward-looking factors as a product specific study.
- Q. I didn't understand, then, your comment, the
- 25 study wasn't done in time?

- 1 A. It was not completed in time for us to
- 2 incorporate it into our analysis of factors, but it
- 3 would have been a study that those results would have
- 4 been removed.
- 5 Q. Okay. So the annual charge factor includes
- 6 the cost of the DUF?
- 7 A. Yeah, it's very small to begin with, and
- 8 again, we would have included that in our
- 9 product-specific adjustment had it been completed in
- 10 time.
- 11 Q. And you're also proposing a separate rate
- 12 element for the DUF?
- 13 A. Yeah, on its own.
- 14 Q. And does that lead to any potential double
- 15 recovery that the costs of the DUF is included in the
- 16 development of the expense factor, and then you also
- 17 have those same expenses potentially recovered
- 18 through a DUF charge?
- 19 A. That is true, to the point that we were
- 20 unable to remove those from the factors at the time.
- Q. And do you have any recommendations on how
- 22 this potential double recovery could be rectified?
- 23 A. Well, in a compliance, we would include that
- 24 as a product specific type of adjustment, to take it
- 25 out of the factors.

- 1 Q. So in a compliance filing, does that mean
- 2 that you await an order from the Commission to do
- 3 that or is this just something you would initiate on
- 4 your own?
- 5 A. I don't know how that would work, but if
- 6 you're correct in your observation that this would be
- 7 a potential double count and if we were to do this
- 8 over again, we would include this in those product
- 9 adjustments that we would take out of the factors.
- 10 Q. Well, let me just ask, if the study had been
- 11 done on time, how would you estimate the
- 12 computer-related investment associated with the DUF
- 13 product line?
- 14 A. We would try to determine those computer
- 15 costs or systems maintenance and other types of costs
- 16 developed in that study and, on a per account basis,
- 17 to the degree we can identify them, adjust the --
- 18 each individual account within the investment if it's
- 19 known and also the expense portion. So it would be
- 20 an account by account adjustment.
- Q. When you estimate the computer-related
- 22 investment, your computer investment, do you start
- 23 with the book investment in computer equipment?
- 24 A. For the --
- Q. For the DUF. The DUF -- am I correct the

- 1 DUF stands for daily usage factor?
- 2 A. Right.
- 3 Q. And it involves a billing charge to the
- 4 CLECs for processing?
- 5 A. Daily.
- 6 Q. Daily usage information that's used by the
- 7 CLECs for billing their end users; is that correct?
- 8 A. Correct.
- 9 Q. And so you have to use your own computers to
- 10 process that billing information?
- 11 A. That's correct. In looking at the study,
- 12 like I said, it's basically labor driven. There's
- 13 not a great deal of computer time that's involved in
- 14 this. Basically --
- 15 Q. Would that --
- 16 A. -- you know, the labor involved in
- 17 processing these things.
- 18 Q. Okay. Within the past year -- I'm a little
- 19 surprised to hear that response, Mr. Jones, because
- 20 within the past year I was sitting as an adviser to
- 21 the Maine Commission in a proceeding where they were
- 22 dealing with a DUF, and the largest part of the rate
- 23 was generated by the investment in the computers.
- 24 So am I -- would it be correct to infer from
- 25 your response that the computer equipment that is

- 1 used for the DUF is also just in your general loading
- 2 factors, or do you know -- well, I guess I should
- 3 have started out, do you know the degree to which the
- 4 processing of the tapes requires Verizon to incur
- 5 computer time? Do you know how much time is
- 6 involved?
- 7 A. No, I don't know exactly. Like I said --
- 8 Q. All right. So --
- 9 JUDGE MACE: You can't both talk at the same
- 10 time. That's not going to work. I know you're in a
- 11 conversation, but please try to avoid that.
- DR. GABEL: All right. I have no further
- 13 questions. Thank you.
- 14 CHAIRWOMAN SHOWALTER: I have no questions;
- 15 I just have a request. Oh, sorry. I'd like to make
- 16 a bench request. And it's regarding Exhibit 283,
- 17 page seven. Can you please provide an update of that
- 18 page, which I think would mean there would be actuals
- 19 for the first two years --
- THE WITNESS: Yes.
- 21 CHAIRWOMAN SHOWALTER: -- and updated
- 22 estimates for the last three years?
- 23 THE WITNESS: Yes, that would be no problem.
- JUDGE MACE: That will be Bench Request
- Number 4.

- 1 THE WITNESS: Is there any particular -- we
- 2 were talking about the productivity. Do you wish to
- 3 have the productivity for those two years updated, as
- 4 well as the projections?
- 5 CHAIRWOMAN SHOWALTER: That's correct.
- 6 THE WITNESS: Okay.
- 7 CHAIRWOMAN SHOWALTER: In other words, but
- 8 just -- I don't need anything more than that one
- 9 piece of paper updated.
- 10 THE WITNESS: Okay.
- 11 CHAIRWOMAN SHOWALTER: Thanks.
- 12 JUDGE MACE: Commissioner Hemstad.

- 14 EXAMINATION
- 15 BY COMMISSIONER HEMSTAD:
- 16 Q. I have just one question, and it's pursuing
- 17 that same exhibit and page. This is perhaps in your
- 18 testimony, but I'm trying to understand the basis for
- 19 the conclusion that there will be a rapid decline in
- 20 the rate of productivity.
- 21 A. I'm sorry, could you point me to --
- 22 Q. Well --
- 23 A. -- so I can comment?
- Q. I think it was somewhere in your testimony,
- 25 but also here. The productivity levels, for example,

- 1 in 2002, your assumptions were 4.3 and turned out to
- 2 be 5.0, and then, for '03, fall into 2.0 when they
- 3 were 4.4. And then, for '04, '05 and '06,
- 4 productivity levels that are quite low over what they
- 5 have been now in the last two or three years or the
- 6 last several years.
- 7 A. Again, that would be included in our update,
- 8 in that bench request.
- 9 Q. But my question is, what was the premise
- 10 behind the assumption that there would be a rapid or
- 11 significant decline in your rate of productivity
- 12 increase?
- 13 A. In the rate of productivity increase?
- 14 Q. In the rate of productivity?
- 15 A. You mean from the 2003 level that was
- 16 projected versus what came in in actual?
- Q. What I'm trying to get at, the last several
- 18 years we've had productivity increases of four to
- 19 five percent a year. The company projections are
- 20 they will fall to say one and a half percent. And
- 21 what was going on?
- 22 A. Your Honor, I would like to answer your
- 23 question as best I can. However, I don't actually do
- 24 the projections. We do have these -- a consultant --
- 25 an independent consulting firm that prepares these

- for the industry. It's not a -- it's not internally
- 2 at Verizon; it's done by a consulting firm that we
- 3 subscribe to.
- 4 Q. And you just put the number in?
- 5 A. There is some -- I get the number from our
- 6 internal sources, who use these indexes to create
- 7 these -- the productivity factors, give us a year
- 8 over year. I don't do it myself. I don't pull the
- 9 data myself, is what I'm trying to say.
- 10 Q. Does the company do any studies about actual
- 11 or projected productivity increase limited to the
- 12 company itself?
- 13 A. No, it doesn't. There's no index that we
- 14 can access that would do that, and we do not do that
- 15 internally.
- 16 COMMISSIONER HEMSTAD: That's all I have.
- 17 Thank you.
- 18 COMMISSIONER OSHIE: I don't have any
- 19 questions. Thank you.
- JUDGE MACE: Okay. Thank you. Mr. Kopta,
- 21 nothing.
- MS. RONIS: May I take just a two-minute
- 23 break? We may have redirect and possibly a
- 24 correction to something Mr. Jones said, based on some
- 25 research his assistant did in the back of the room.

- 1 I really just need a minute or two.
- JUDGE MACE: Sure.
- 3 (Recess taken.)
- 4 JUDGE MACE: Back on the record.
- 5 MS. RONIS: Yes, I just have one question on
- 6 redirect.

- 8 REDIRECT EXAMINATION
- 9 BY MS. RONIS:
- 10 Q. Mr. Jones, would you like to correct your
- 11 statement on removing DUF charges?
- 12 A. Yes, I was getting this case confused with
- 13 the California case that I was working on, and we --
- 14 a checking of the work papers, we did make an
- 15 adjustment for that specific product in our
- 16 product-specific adjustments.
- Q. And that's in the work papers?
- 18 A. It's in the work papers. I don't know the
- 19 exhibit number, but it's work paper 1.2.2.
- 20 MS. RONIS: And that's Exhibit 15. Hold one
- 21 minute. 214-C, Exhibit 214-C.

- EXAMINATION
- 24 BY DR. GABEL:
- Q. Mr. Jones, let me return to my question

- 1 about the DUF study. In the DUF study, do you
- 2 include any computer investment?
- 3 A. Looking at the work papers, I can't
- 4 determine that, because we get a -- just the number
- 5 from those people that do that study, so I would have
- 6 to research that in order to properly answer your
- 7 question.
- 8 Q. And would you know, in terms of the
- 9 methodology for the study, if the study relies on
- 10 embedded investment?
- 11 A. It would rely on, you know, the investment
- 12 that we need to use to provide that service. I would
- 13 assume it's in place, but, again, I would need to
- 14 consult those who do the study to find out more
- 15 exactly to answer your question.
- 16 Q. Is that something where you could give a
- 17 person a call and testify on that while you're here?
- 18 All right. Well, then, okay. We'll just handle it
- 19 as a bench request.
- 20 A. Okay.
- Q. Please provide the DUF study, and in the
- 22 response describe how the computer-related investment
- 23 was estimated. Did you work with embedded investment
- 24 or did you convert it to a forward-looking
- 25 investment?

- 1 A. Well, it wouldn't be converted to a
- 2 forward-looking level of investment since it's not
- 3 going to be included in our forward-looking network.
- 4 Q. Pardon me?
- 5 A. Since we're backing it out, it wouldn't be
- 6 included in our forward-looking investment or levels
- 7 of investment.
- 8 Q. I'm --
- 9 A. Actually, to answer your question, I may be
- 10 able to answer it right now just looking at it. I
- 11 don't reflect any investment being used to provide
- 12 the adjustment that we were given.
- 13 Q. Okay.
- 14 A. It's only expense.
- 15 Q. It's only expense?
- 16 A. Yes.
- 17 Q. And so then how is the cost of the computers
- 18 that are used to process the DUF tapes recovered?
- 19 A. Again, I'll have to discuss that with --
- Q. Then I guess my request is to provide the
- 21 study.
- 22 A. Okay.
- Q. And then also provide an explanation of how
- 24 the investment expenses associated with the computers
- 25 process the DUF tapes, how do you recover that cost?

- 1 A. Okay.
- DR. GABEL: Thank you.

- 4 EXAMINATION
- 5 BY CHAIRWOMAN SHOWALTER:
- 6 Q. I have just a question. Are you ready?
- 7 A. Yes, ma'am. I'm sorry.
- 8 Q. I wanted to let you finish writing.
- 9 A. Okay.
- 10 Q. There's been discussion, I believe, of both
- 11 retail advertising costs and wholesale advertising
- 12 and marketing costs, and can you point me to your
- 13 rebuttal of Mr. Lundquist's points about wholesale
- 14 advertising and marketing costs?
- 15 A. Well, our --
- 16 Q. I actually mean in your testimony, if it's
- 17 here.
- 18 A. Okay. It's on page 110 of Exhibit 228-TC, I
- 19 think it is. The rebuttal testimony.
- 20 Q. Okay. All right. And there was questioning
- 21 on this earlier. Now, where is the rebuttal of the
- 22 retail advertising cost issue, if there is?
- 23 A. There is no -- it's a -- our rebuttal is
- 24 that, in a wholesale-only environment, the current
- 25 level of advertising would be a good proxy as our

- 1 forward-looking level of advertising if we would be a
- wholesale-only company.
- 3 Q. Okay. I think that -- I think that I had a
- 4 confusion in my own mind, and you've clarified it.
- 5 Thank you.
- 6 A. You're welcome.
- JUDGE MACE: Mr. Kopta, did you have
- 8 anything? Anything else? Let me make sure that I
- 9 have all the exhibits taken care of. Thank you.
- 10 You're excused, Mr. Jones.
- 11 THE WITNESS: Thank you.
- 12 JUDGE MACE: Mr. Lundquist.
- 13 Whereupon,
- 14 SCOTT C. LUNDQUIST,
- 15 having been first duly sworn by Judge Mace, was
- 16 called as a witness herein and was examined and
- 17 testified as follows:
- JUDGE MACE: Please be seated.
- 19
- 20 DIRECT EXAMINATION
- 21 BY MR. KOPTA:
- Q. Would you state your name and business
- 23 address for the record, please?
- A. Yes, good morning. My name is Scott C.
- 25 Lundquist. I am a vice president of Economics and

- 1 Technology, Incorporated, Two Center Plaza, Boston,
- 2 Massachusetts, 02108.
- 3 Q. And do you have before you documents that
- 4 have been identified as Exhibits 1001-TC, which is
- 5 the confidential direct testimony of Scott C.
- 6 Lundquist, Exhibits 102 -- I mean, 1002 and 1003,
- 7 which are attachments to that testimony, and Exhibit
- 8 1004-TC, which is the confidential May 12th, 2004
- 9 testimony of Scott C. Lundquist?
- 10 A. Actually, I don't have the 1004-TC, my
- 11 rebuttal testimony. Excuse me, Counsel, just to
- 12 check, too. If 1003-TC -- I might not have that.
- 13 Let me just check what that was identified as.
- Q. Exhibit 1003 is SCL-2, which is a comparison
- of WUTC Prescribed, Verizon Proposed and FCC Safe
- 16 Harbor Depreciation Rates.
- 17 A. Okay. My copy has the cover page to that,
- 18 but not the actual table. Okay. Thank you.
- 19 Q. Were these exhibits prepared by you or under
- 20 your direction and control?
- 21 A. Yes, I have all those exhibits, and yes.
- Q. And do you have any corrections to make to
- 23 any of those exhibits?
- 24 A. I have three corrections to make to Exhibit
- 25 1001-TC, in the nature of errata. On page 15, lines

- 1 20 and 21, there is a number that appears on both of
- 2 those lines. Verizon counsel advises me those are
- 3 now public information. And I had a typographical
- 4 error here, and the number should be 33.9 percent on
- 5 both lines 20 and 21, as was pointed out in Mr.
- 6 Jones' rebuttal testimony.
- 7 On page 23 -- sorry, at line one, it should
- 8 read, "Verizon has provided" instead of "Verizon has
- 9 providing."
- 10 And also, on page 34, line 11, it should
- 11 read "were applied" rather than "were applies." And
- 12 those are all of my corrections to my pre-filed
- 13 testimony.
- Q. And as corrected, are these exhibits true
- and accurate, to the best of your knowledge?
- 16 A. Yes, they are.
- 17 Q. If I asked you the questions contained in
- 18 these exhibits, would your answers contained in the
- 19 exhibits be the same?
- 20 A. Yes, they would.
- 21 Q. Have you prepared a three-minute summary of
- 22 your testimony?
- 23 A. Yes.
- Q. Would you give that now, please?
- 25 A. Good morning. My testimony that I'll

- 1 summarize today focuses on Verizon's expense factor
- 2 development. I reviewed Verizon's expense factors,
- 3 identified certain flaws in them, and made
- 4 adjustments that were included in the revised
- 5 revisions to the Verizon cost model that were filed
- 6 with AT&T's testimony of Steven Turner. I found
- 7 errors that need to be corrected in four different
- 8 areas. They are the forward-looking calibration
- 9 factor, the marketing expense factor, the inflation
- 10 and productivity adjustments, and the uncollectibles
- 11 factor.
- 12 Taking the first, the forward-looking
- 13 calibration factor does not do what Verizon intends
- 14 it to do. What it actually does is divorce the
- 15 calculation of its expenses from the network redesign
- 16 that goes on within the investment side of the model.
- 17 And Verizon essentially has admitted as much by
- 18 saying that its network expense level is what it
- 19 started with prior to the development of the factor,
- 20 that that's what the forward-looking conversion does
- 21 is get it back to that level.
- That, as I explained in my pre-filed
- 23 testimony, that leads to an overstatement of expenses
- 24 and does not account for things such as if less
- 25 copper is used under the redesigned network in the

- 1 TELRIC model, that its network expense level for
- 2 copper would be decreased. What's needed is just to
- 3 recognize changes in unit prices, and to do that I've
- 4 used the industry standard, C.A. Turner current Cost
- 5 of Book Cost Ratios, which has the right effect and
- 6 makes the appropriate adjustment.
- 7 Relative to expense factors, several
- 8 different areas in there, but briefly, advertising,
- 9 Verizon kept 100 percent of its current advertising
- 10 expense in its model. I found no reason to include
- 11 that in a wholesale-only scenario. And Verizon did
- 12 not identify in particular a level of advertising
- 13 needed to stimulate purchase of UNEs in a wholesale
- 14 environment, so, as in the Virginia Arbitration
- 15 Order, I made the advertising expense zero, as I see
- 16 little need for a -- for Verizon to advertise for
- 17 something that would be provided on a mandatory basis
- 18 to a very specialized subset of customers with which
- 19 it already has business relationships.
- 20 And then, for inflation productivity, I made
- 21 corrections by replacing its consumer price index
- 22 with the gross domestic product price index that the
- 23 FCC has used and used a productivity index that is
- 24 specific to wireless telecommunications carriers,
- 25 rather than the national-based non-farm business

- 1 labor output index. Thank you.
- 2 MR. KOPTA: I'd move admission of Exhibits
- 3 1001-TC through 1004-TC.
- 4 JUDGE MACE: Is there any objection to the
- 5 admission of these exhibits?
- 6 MS. RONIS: No objection.
- JUDGE MACE: I'll admit them.
- 8 MR. KOPTA: The witness is available for
- 9 cross-examination.
- JUDGE MACE: Thank you.
- MS. RONIS: I have no cross for this
- 12 witness.
- JUDGE MACE: Thank you. Dr. Gabel.
- 14
- 15 EXAMINATION
- 16 BY DR. GABEL:
- 17 Q. Yes, I have one question. On your May 12th
- 18 testimony, at page 12 --
- 19 CHAIRWOMAN SHOWALTER: What exhibit?
- JUDGE MACE: It should be 1004-TC.
- 21 Q. Page 12, line 13.
- 22 A. Yes, I have it.
- Q. Well, actually, this version has different
- 24 page numbers. It's actually line three, but this
- 25 refers -- you've characterized this table as an

- 1 illustration. I'm just curious why you said it's an
- 2 illustration. I'm just wondering what you're
- 3 suggesting would be the weight that is given to this
- 4 table when you use that term?
- 5 A. Well, it illustrates that there's a
- 6 significant problem with Verizon's analysis here, but
- 7 what I've done is only disaggregate between two
- 8 different types of loops, the digital DS1 loop and
- 9 the, you know, DSO loop, which to me illustrates the
- 10 problem that its aggregated loop cost is inflated, as
- 11 I show. It's 116 percent higher than the applied
- 12 voice grade loop cost.
- But if you did a full disaggregation into --
- 14 that recognized the other types of loops that have
- 15 different costs, including ISDN, BRI and PRI loops
- 16 and other types of loops, perhaps including the alarm
- 17 service private line loops, that you would have even
- 18 -- you know, it would change the results and probably
- 19 show that there's more of a disparity between the
- 20 aggregate result and the actual voice grade loop
- 21 cost, because you've rolled together with the loop --
- 22 DSO loop cost the voice grade loop cost, these costs
- of other more expensive types of loops.
- Q. And in this table, the value of \$23.66, this
- 25 is a cost estimate that reflects 11 and a quarter

- 1 rate of return; is that correct?
- 2 A. Let me just check. I believe so. I have
- 3 other adjustments that I've made in my testimony. I
- 4 think this one is separate, but I could confirm that
- 5 by looking at my work paper.
- 6 Q. All right. Then, as a bench request, would
- 7 you please provide the rate of return that's
- 8 associated with the cost estimate of \$23.66 that
- 9 appears on table two at page 13?
- 10 A. Yes, certainly.
- DR. GABEL: Thank you. I have no further
- 12 questions.

- 14 EXAMINATION
- 15 BY CHAIRWOMAN SHOWALTER:
- 16 Q. My question relates to wholesale marketing
- 17 and advertising expenses. First, is there a
- 18 distinction between marketing and advertising? In my
- 19 lay sense, I think of advertising as broadcast type
- 20 ads, wide distribution. I think of marketing as
- 21 including sales reps and people that might visit a
- 22 CLEC to show what a UNE can do. Do you see that
- 23 distinction?
- 24 A. Yes, there is that distinction. In the
- 25 Uniform System of Accounts, those are actually

- 1 accounted for in separate accounts. There's a
- 2 advertising account, which would include things such
- 3 as the mass market advertising you're referring to,
- 4 then there's a separate sales account, number 6612,
- 5 and then also other marketing functions, which are
- 6 included in another account called product
- 7 management.
- 8 Verizon generically refers to all those, in
- 9 some context, as marketing, and I would also do that
- 10 in some contexts. It's -- whereas advertising is --
- 11 can be considered as a subset of the marketing
- 12 function of attempting to, you know, convey your
- 13 product to the marketplace.
- Q. Are you recommending that all three
- 15 categories be removed as an expense for Verizon?
- A. No, no, I'm not.
- 17 Q. Okay.
- 18 A. I have included what I consider appropriate
- 19 levels of expenses for the product management and
- 20 sales. I've just zeroed out the advertising portion
- 21 of expenses, because I -- in particular, you know, a
- 22 great deal of Verizon's current advertising is, you
- 23 know, oriented towards mass market advertising, the
- 24 ones you see on television and radio and things like
- 25 that, and those are emphasizing Verizon's brand.

- 1 They are surely attempting to promote its own
- 2 services. The one I recall we see back in the East
- 3 are ones where it specifically shows Verizon's DSL
- 4 service in comparison to Comcast cable service, and
- 5 tries to show that its services is much easier to
- 6 use.
- 7 And I don't believe that sort of advertising
- 8 would be necessary at all, and it is not necessary
- 9 for the provision of wholesale UNEs. The customers
- 10 for UNEs are a very small, specialized marketplace,
- 11 its CLECs. They already have business relationships
- 12 with Verizon. If they need UNEs, they have -- you
- 13 know, in the real world, you know, under the TRO,
- 14 they would need to have those UNEs -- need to obtain
- 15 them from Verizon, because there would be no other
- 16 alternative.
- 17 But even in a wholesale -- in the scenario
- 18 that's being contemplated for TELRIC purposes or full
- 19 facilities-based competition, there would be little
- 20 need for advertising of its wholesale UNEs, because
- 21 CLECs know very well, they have -- you know, what
- 22 those services are and how they are -- you know, what
- 23 their differences are between those services and, you
- 24 know, other alternatives they might have for
- 25 providing their service.

- 1 Q. How do you explain advertisements for Intel,
- 2 Intel chips? They're ubiquitous -- not ubiquitous,
- 3 but many, many advertisements that basically let the
- 4 end use consumer know you want to look for the little
- 5 -- the record can't convey a ding-ding-ding, but
- 6 that is a brand identification trying to convey to
- 7 the end use consumer you want to make sure your
- 8 product has this wholesale product in it.
- 9 A. That's right, and what they're -- the key
- 10 difference there is that Intel is working with its
- 11 distribution channels, you know, in the sense of, you
- 12 know, the things that use its products, those
- 13 computer manufacturers, to do this advertising in the
- 14 sense that it wants to have its brand included as
- 15 part of the values perceived by retail customers of
- 16 that computer.
- 17 That's in contrast to what's been going on
- 18 with UNEs, which is UNEs are not Verizon-branded.
- 19 And my understanding is that, you know, if you
- 20 provide, for instance, operator services that Verizon
- 21 provides on a wholesale basis, they will not be
- 22 branded as Verizon operator services, but must be
- 23 rebranded as the brand of the CLEC providing the
- 24 service.
- 25 Q. But that kind of brings us to the Got Milk

- 1 analogy. It does seem plausible that there would be
- 2 advertising battles over cable versus DSL versus
- 3 wireless, and the land line group, which could be
- 4 ILECs and CLECs, might want to convince the retail
- 5 public that that's the way they want to go.
- 6 Would that -- is that effort, should it
- 7 exist, does that relate to UNE costs or would it be
- 8 through some other mechanisms?
- 9 A. No, I would think that relates to the retail
- 10 side. It's trying to generate and promote its --
- 11 Verizon's retail services or the retail services of
- 12 that, you know, group of wireline carriers that were
- 13 trying to promote their service.
- Q. Well, for example, the cable industry has --
- 15 there's an industry association, and so each of the
- 16 cable companies are trying to promote their product
- 17 at a retail level, but there's also a fair amount of
- 18 activity, I'm not sure advertising, but there's money
- 19 put into the common cause of promoting cable. Is it
- 20 plausible to think that, in a forward-looking
- 21 competitive world, that sort of land line association
- 22 activity, including potentially advertising, would
- 23 occur?
- A. Yes, let me clarify what we're doing here.
- 25 We're trying to identify the costs that should be

- 1 attributed to UNEs --
- 2 Q. Right.
- 3 A. -- to the wholesale side of Verizon
- 4 operation. But in any scenario for doing this,
- 5 there's no need to assume that Verizon is only
- 6 providing wholesale services. It can well be
- 7 providing its own retail services. So -- and we
- 8 expect that, in the real world, Verizon will continue
- 9 to provide retail services. So if it wanted to join
- 10 with other wireline providers -- let's assume there
- 11 was facilities-based competition and it was intense
- 12 enough to stimulate advertising of wireline service
- 13 as, you know, against cable and against wireless
- 14 service. If Verizon joined in efforts to do that,
- 15 that would be perfectly fine. It might incur
- 16 millions of dollars of cost for that, but that would
- 17 be attributable to its retail operations and should
- 18 not be attributed to its wholesale and provision of
- 19 UNEs.
- Q. Well, I mean, that brings me back to the
- 21 Intel example. Supposing they were not exactly a
- 22 UNE-only company, but a wholesale company. There
- 23 are, in the telecommunications industries, providers,
- 24 providers, that kind of thing, and you're bringing me
- 25 back to Verizon as Verizon. I'm trying to think

- 1 about wholesaling activity that might have an
- 2 interest in advertising.
- Now, I believe it would be advertising to
- 4 the general public, not advertising to its wholesale
- 5 customers. So I think the question I'm trying to ask
- 6 is if it's legitimate for a wholesaler to participate
- 7 in retail types of advertising, is that an expense
- 8 that would go into the wholesale business, including,
- 9 in this case, UNE provision?
- 10 A. Under certain limited circumstances, and the
- 11 distinction I was pointing out was that when Intel
- 12 does that, it is trying to promote its brand, and
- 13 that brand would, if you will, carry through the
- 14 distribution channel. The computer that the retail
- 15 end user gets would have a little logo on it that
- 16 says Intel Inside, and thereby Intel is trying to
- 17 stimulate use of its wholesale service.
- 18 Verizon has not been even allowing branding,
- 19 as I mentioned with the operator services example, of
- 20 its Verizon-supplied wholesale services through to
- 21 retail customers in the same way, and I don't see any
- 22 reason to believe that that would change in a
- 23 facilities-based competitive environment, so --
- Q. Is branding necessary to advertise your
- 25 product? Got Milk doesn't brand.

- 1 A. But Got Milk is -- again, that's an industry
- 2 collection just trying to stimulate overall interest
- 3 in consumption of milk.
- Q. I mean, the farmers who own the cows might
- 5 not be the retailers of the milk, but I don't know if
- 6 they contribute to the advertising or not.
- 7 A. Right.
- 8 Q. But if they do, wouldn't that be an example?
- 9 A. It is an example of, you know, advertisers
- 10 in industry sector to stimulate overall consumption
- 11 of those services. I don't see that as what's going
- 12 on here. We're talking about Verizon incurring
- 13 expenses to stimulate its, you know, consumption, if
- 14 you will, of its UNE services.
- 15 Part of the difference here is, you know,
- 16 milk is, you know, it's -- the difference is that,
- 17 you know, milk is something that is consumed on a
- 18 retail basis, whereas UNEs are, you know, demanded by
- 19 CLECs, but only to the extent that they have retail
- 20 customers of their own that they need to, you know,
- 21 provide those wholesale facilities for.
- Q. But using land line --
- 23 A. Sort of derived demand.
- Q. Wouldn't you agree that consumers are pretty
- 25 aware that there is an option of land line versus

- 1 wireless versus cable? They may or may not be
- 2 completely comparable, but these are not things the
- 3 average consumer is unfamiliar with. I'm sure they
- 4 don't know what a UNE is.
- 5 A. Right. Oh, they certainly understand
- 6 there's different, you know, choices in
- 7 telecommunications services, and some of them are
- 8 based on land line, some are not. Certainly I'm
- 9 agreeing with you there.
- 10 Q. All right. Thank you.
- 11 A. Thank you.
- 12 JUDGE MACE: Commissioner Oshie.
- COMMISSIONER OSHIE: No questions.
- JUDGE MACE: All right: Anything further?
- MS. RONIS: No questions.
- MR. KOPTA: No redirect.
- JUDGE MACE: With regard to Verizon cross
- 18 exhibits for this witness, you have requested to have
- 19 marked 1005 through 1008. Do you offer those?
- MS. RONIS: No, we don't.
- JUDGE MACE: All right. Thank you. You're
- 22 excused.
- THE WITNESS: Thank you.
- JUDGE MACE: We will take our lunch recess
- 25 now, resume at 1:30 with Dr. Blackmon. Is that

- 1 correct?
- 2 MS. SMITH: Yes, Your Honor.
- JUDGE MACE: Thank you.
- 4 (Lunch recess taken.)
- 5 JUDGE MACE: Let's be back on the record.
- 6 We're scheduled to begin this afternoon with the
- 7 testimony of Dr. Blackmon. Would you stand and raise
- 8 your right hand, please?
- 9 Whereupon,
- DR. GLENN BLACKMON,
- 11 having been first duly sworn by Judge Mace, was
- 12 called as a witness herein and was examined and
- 13 testified as follows:
- 14 JUDGE MACE: Please be seated.
- 15
- 16 DIRECT EXAMINATION
- 17 BY MS. SMITH:
- 18 Q. Good afternoon, Dr. Blackmon.
- 19 A. Good afternoon.
- Q. For the record, will you please state your
- 21 name, your employer and your position?
- 22 A. My name is Glenn Blackmon, and my employer
- 23 is the Washington Utilities and Transportation
- 24 Commission. I'm the acting director of regulatory
- 25 services.

- 1 Q. Do you have before you what's been marked in
- 2 this proceeding as Exhibit 1101-T, revised April 20,
- 3 2004; Exhibit 1103; Exhibit 1104, corrected and
- 4 revised May 27th, 2004, and Exhibit 1105-T, filed May
- 5 12th, 2004?
- 6 A. Yes, and I would just note that 1103 was
- 7 revised on April 20th.
- 8 Q. Okay. Thank you, Dr. Blackmon. Were these
- 9 testimonies and exhibits prepared by you or under
- 10 your direction?
- 11 A. Yes.
- 12 Q. If I were to ask you the same questions
- 13 today as contained in these pre-filed testimonies,
- 14 would your answers be the same as those that have
- 15 been revised?
- 16 A. Yes, except there are a couple of typos that
- 17 I noted.
- 18 Q. Would you state those for the record,
- 19 please?
- 20 A. In Exhibit 1101, at page five, line 13, the
- 21 answer should be, "No, I am not." And in Exhibit
- 22 1105, page two, line eight, the word "approach"
- 23 should follow the word "eyeball."
- Q. And with those two corrections, if I were to
- ask you the questions today, would your answers be

- 1 the same?
- 2 A. Yes.
- 3 MS. SMITH: The witness is available for
- 4 cross-examination, and I'd move the admission of
- 5 Exhibits 1101-T, 1103, 1104 and 1105-T.
- 6 JUDGE MACE: Is there any objection to the
- 7 admission of the proposed exhibits? Hearing no
- 8 objection, I'll admit them. And I understand that
- 9 Verizon has cross for Dr. Blackmon? I'm sorry.
- MS. RONIS: No cross.
- 11 JUDGE MACE: No cross. Did the Commission?
- 12 Dr. Gabel.

- 14 EXAMINATION
- 15 BY DR. GABEL:
- 16 Q. Good afternoon, Dr. Blackmon.
- 17 A. Good afternoon.
- 18 Q. I'd like to ask you an open-ended question,
- 19 which has also been presented to AT&T and to Verizon,
- 20 and this is the open-ended question. There's
- 21 testimony in this proceeding about why certain rates
- 22 should be adopted because they promote competition,
- 23 and that testimony seems to suggest lower UNE prices
- 24 in testimony which says higher prices would promote
- 25 facility-based investment.

- 1 And as just a general question, do you have
- 2 an interest in conveying some advice to the
- 3 Commission on how to consider the balance between
- 4 price competition and facility-based investment and
- 5 do you actually see there being a trade-off between
- 6 price competition and facility-based investment?
- 7 A. The -- I definitely see some trade-offs
- 8 between those two, and it's a trade-off that the
- 9 Staff has attempted to balance since before the
- 10 Telecom Act of '96 was passed, and we have, however,
- 11 I would say generally not really been able to make a
- 12 clean call on that, you know. We haven't really been
- 13 able to balance those interests and come out with
- 14 what we thought was the right outcome, because we
- 15 have been constrained to follow essentially pricing
- 16 rules that the FCC established and that the United
- 17 States Supreme Court ultimately upheld.
- 18 So I would say generally that what we've
- 19 been doing and what I understand to be the job of the
- 20 Commission in this case is not to make those sort of
- 21 policy-type decisions, but instead just set
- 22 forward-looking rates, rates that are based on
- 23 forward-looking economic cost, and to do that without
- 24 really trying to skew the result one way or the
- 25 other.

1	I mean, I have a pretty good sense about how							
2	I would think the prices ought to be set, and it's							
3	not particularly well achieved through the use of the							
4	pricing mechanisms that we're required to follow.							
5	But I think, at every step along the way, we have put							
6	that policy thinking aside and said, yes, but what							
7	are the costs, what is the appropriate rate of							
8	depreciation or the sharing of infrastructure and							
9	things like that that should be used in order to							
10	measure forward-looking economic cost.							
11	And I think that this Commission should							
12	follow that same approach and determine prices that							
13	aren't biased by either a desire to make it easier							
14	for CLECs to get into the market or to make it more							
15	attractive for incumbents to invest in their own							
16	networks. That's certainly how Staff has presented							
17	its case, both this time around and every other							
18	previous iteration of the generic cost case.							
19	DR. GABEL: Thank you.							
20								
21	EXAMINATION							
22	BY CHAIRWOMAN SHOWALTER:							

Q. Did you hear Dr. Selwyn's answer to the 23

similar question posed to him? 24

A. I did not. I'm sorry. 25

- 1 CHAIRWOMAN SHOWALTER: Okay. Thanks.
- JUDGE MACE: Commissioner Hemstad.
- 3 COMMISSIONER HEMSTAD: No.
- 4 JUDGE MACE: Commissioner Oshie.
- 5 COMMISSIONER OSHIE: No questions.
- 6 JUDGE MACE: Anything from Verizon or AT&T?
- 7 All right, then. Anything else, Ms. Smith?
- 8 MS. SMITH: No. Thank you, Your Honor.
- JUDGE MACE: Thank you. You're excused,
- 10 Dr. Blackmon.
- 11 THE WITNESS: Thank you.
- 12 JUDGE MACE: All right. The next witness or
- 13 set of witnesses is the Verizon -- what's called the
- 14 switching panel, and while the witnesses are taking
- 15 their places, I understand that there's going to be
- 16 different counsel cross-examining or presenting these
- 17 witnesses?
- MS. RONIS: Yes.
- 19 MS. SMOTHERGILL: That's right. Let me
- 20 introduce myself. My name's Polly Smothergill. I'm
- 21 at Wilmer Cutler Pickering, LLP, on behalf of
- 22 Verizon.
- JUDGE MACE: Usually we require counsel who
- 24 are entering their appearances for the first time to
- 25 give a long form, which includes all of your contact

- 1 information, your e-mail, your phone number, your
- 2 fax. If you would provide that for us.
- 3 MS. SMOTHERGILL: Certainly. Oh, okay.
- 4 JUDGE MACE: On the record right now.
- 5 MS. SMOTHERGILL: Sorry. My e-mail address
- 6 is polly.smothergill@wilmer.com. My phone number is
- 7 202-663-6706, and my fax number is 202-772-6076.
- JUDGE MACE: Thank you.
- 9 MS. SMOTHERGILL: You're welcome.
- JUDGE MACE: If everybody's ready, first I
- 11 need to have the panel members please stand and raise
- 12 your right hands.
- 13 Whereupon,
- 14 WILLETT G. RICHTER, HAROLD E. WEST, III, and
- 15 THOMAS MAZZIOTTI,
- 16 having been first duly sworn by Judge Mace, were
- 17 called as witnesses herein and were examined and
- 18 testified as follows:
- JUDGE MACE: Thank you. Go ahead, Ms.
- 20 Smothergill.
- MS. SMOTHERGILL: Thank you.

- 24 DIRECT EXAMINATION
- 25 BY MS. SMOTHERGILL:

- 1 MS. SMOTHERGILL: Good afternoon. I'll
- 2 introduce each witness in turn. Mr. Richter, please
- 3 state your name, occupation, employer and business
- 4 address for the record.
- 5 MR. RICHTER: My name is Willett Richter,
- 6 W-i-l-l-e-t-t.
- JUDGE MACE: Mr. Richter, let's start off
- 8 right away. You need to speak directly into your
- 9 microphone, have it right facing to you and speak
- 10 directly into it. Make sure that it's on. Thank
- 11 you. And for all the panelists, I see that they've
- 12 done that.
- MS. SMOTHERGILL: Okay. Mr. Richter,
- 14 proceed.
- MR. RICHTER: My name is Willett Richter,
- 16 W-i-l-l-e-t-t. I am employed by Verizon. I am a
- 17 senior specialist, engineering regulatory support.
- 18 My business address is 85 High Street, Pawtucket,
- 19 Rhode Island, P-a-w-t-u-c-k-e-t.
- 20 MS. SMOTHERGILL: Thank you. Mr. Mazziotti,
- 21 please state your name, occupation, employer and
- 22 business address for the record.
- MR. MAZZIOTTI: My name is Thomas Mazziotti.
- 24 I'm also employed by Verizon as senior staff
- 25 specialist, financial planning and analysis. And my

- 1 address is 1095 Avenue of the Americas in New York,
- 2 New York.
- 3 MS. SMOTHERGILL: Thank you. And Mr. West,
- 4 please state your name, occupation, employer and
- 5 business address.
- 6 MR. WEST: My name is Harold West. I'm
- 7 director of regulatory support for Verizon, and I
- 8 work at 540 Broad Street, Newark, New Jersey.
- 9 MS. SMOTHERGILL: Thank you. Because the
- 10 witnesses have filed testimony together and
- 11 separately, I'm going to proceed with each piece of
- 12 testimony in turn. First, Mr. Mazziotti and Mr.
- 13 Richter, do you have in front of you the direct
- 14 testimony of the Verizon Northwest recurring cost
- 15 panel submitted June 26th, 2003, and entered into the
- 16 record as Exhibit 201-TC?
- MR. MAZZIOTTI: Yes.
- 18 MR. RICHTER: Yes.
- 19 MS. SMOTHERGILL: Is it correct that you're
- 20 responsible for the portion of this testimony
- 21 regarding switching costs and call-related database,
- 22 specifically pages 66 through 104 of Exhibit 201-TC?
- MR. MAZZIOTTI: Yes.
- MR. RICHTER: Yes.
- MS. SMOTHERGILL: Was this prepared by you

- 1 or under your direct supervision?
- 2 MR. MAZZIOTTI: Yes, it was.
- 3 MR. RICHTER: Yes.
- 4 MS. SMOTHERGILL: And if I asked you those
- 5 same questions today, would your answers be the same?
- 6 MR. MAZZIOTTI: Yes.
- 7 MR. RICHTER: Yes.
- 8 MS. SMOTHERGILL: Thank you. Second, Mr.
- 9 West, do you have in front of you your direct
- 10 testimony regarding competition submitted June 26th,
- 11 2003?
- MR. WEST: I do.
- MS. SMOTHERGILL: And this is pre-marked as
- 14 Exhibit HEW-1 and designated as Exhibit 351-TC?
- MR. WEST: Yes.
- MS. SMOTHERGILL: Was this prepared by you
- 17 or under your direct supervision?
- MR. WEST: Yes.
- 19 MS. SMOTHERGILL: And if I asked you those
- 20 same questions today, would your answers be the same?
- MR. WEST: They would.
- MS. SMOTHERGILL: Thank you. Third, Mr.
- 23 Mazziotti, Mr. Richter and Mr. West, do you have in
- 24 front of you your testimony on switching rate
- 25 structure, filed April 20th, 2004, pre-marked as

- 1 Exhibit RMW-1 and designated as Exhibit 301-TC?
- 2 MR. WEST: Yes.
- 3 MR. RICHTER: Yes.
- 4 MR. MAZZIOTTI: Yes.
- 5 MS. SMOTHERGILL: Was this prepared by you
- 6 or under your direct supervision?
- 7 MR. WEST: Yes.
- 8 MR. MAZZIOTTI: Yes, it was.
- 9 MR. RICHTER: Yes.
- 10 MS. SMOTHERGILL: And if I asked you those
- 11 same questions today, would your answers be the same?
- MR. MAZZIOTTI: Yes.
- MR. RICHTER: Yes.
- MR. WEST: Yes.
- 15 MS. SMOTHERGILL: Finally, Mr. Mazziotti and
- 16 Mr. Richter, do you have in front of you the rebuttal
- 17 testimony of the Verizon Northwest recurring cost
- 18 panel, submitted on May 12th, 2004, entered into the
- 19 record as Exhibit 228-TC?
- MR. MAZZIOTTI: Yes.
- MR. RICHTER: Yes.
- MS. SMOTHERGILL: Thank you. Is it correct
- 23 you are responsible for the portion of the testimony
- 24 regarding switching cost, specifically pages 77 to 91
- of Exhibit 228-TC?

- 1 MR. MAZZIOTTI: Yes, it is.
- MR. RICHTER: Yes.
- 3 MS. SMOTHERGILL: Thank you. Do you have
- 4 any corrections to your testimony, Mr. Richter?
- 5 MR. RICHTER: Yes, I do. Exhibit 301-TC,
- 6 the switching rate structure filed on April 20th, on
- 7 page 12, line 14, the word "replaced" should be
- 8 replaced with the word "relieved."
- 9 JUDGE MACE: I'm sorry. Relieved?
- MR. RICHTER: Yes.
- 11 MS. SMOTHERGILL: Thank you. Do you have
- 12 any other corrections, Mr. Richter?
- MR. RICHTER: No.
- MS. SMOTHERGILL: Mr. Mazziotti, do you have
- 15 any corrections to your testimony
- MR. MAZZIOTTI: No, I do not.
- MS. SMOTHERGILL: And Mr. West, do you have
- 18 any corrections?
- MR. WEST: No, I do not.
- 20 MS. SMOTHERGILL: Thank you. At this point,
- 21 I'd like to move into evidence Exhibits 351-TC and
- 22 301-TC.
- JUDGE MACE: Is there any objection to the
- 24 admission of those proposed exhibits?
- MR. KOPTA: No objection.

- JUDGE MACE: I'll admit them.
- 2 MS. SMOTHERGILL: Thank you. I believe each
- 3 of the witnesses has prepared an opening statement.
- 4 Mr. Richter, would you please make yours? Oh, excuse
- 5 me. Mr. Mazziotti is going to go first. Would you
- 6 please proceed?
- 7 MR. MAZZIOTTI: The switching cost studies
- 8 submitted by Verizon in this proceeding are fully
- 9 compliant with the economic cost principles for
- 10 unbundled network elements as laid out by both the
- 11 FCC --
- 12 JUDGE MACE: Mr. Mazziotti, I need to have
- 13 you slow down just a little bit.
- MR. MAZZIOTTI: I'm sorry, I'm from New
- 15 York. Okay. You want me to start over again?
- JUDGE MACE: Yes, please.
- 17 MR. MAZZIOTTI: Okay. The switching cost
- 18 studies submitted by Verizon in this proceeding are
- 19 fully compliant with the economic cost principles for
- 20 unbundled network elements as laid out by both the
- 21 FCC and this Commission.
- 22 The studies represent the real world costs
- 23 that a new entrant with the scale, scope and buying
- 24 power of Verizon would face in providing
- 25 telecommunications service in the Verizon territory,

- 1 and as such, provide the economically correct signals
- 2 for CLECs making build versus lease decisions.
- 3 The studies model demand volumes that
- 4 Verizon expects to see in the future and assume a
- 5 forward-looking mix of switching technologies to meet
- 6 those needs, as well as switch discounts and prices
- 7 that represent what Verizon or any other carrier
- 8 could expect to receive from switch vendors in the
- 9 real world.
- 10 Using these switch prices, along with
- 11 Verizon's forward-looking traffic engineering data,
- 12 switch investments are developed using the Telcordia
- 13 Switching and Cost Information System. Telcordia's
- 14 models have been endorsed and adopted by --
- 15 THE REPORTER: Sorry. Could you slow down,
- 16 please?
- 17 MR. MAZZIOTTI: Been adopted -- sorry. I
- 18 lost my place. Have been adopted and -- endorsed and
- 19 adopted by regulators throughout the United States
- 20 and used for decades to determine rates for services
- 21 offered by local exchange carriers on both a
- 22 wholesale and a retail basis.
- 23 After rigorous examination, the FCC found
- 24 the SCIS model to be fundamentally sound and
- 25 internally valid. In addition, the SCIS model is

- 1 thoroughly documented and parties in this case have
- 2 been given access to copies of the model itself,
- 3 copies of the user documentation, and even copies of
- 4 the source code to be used in their evaluation of the
- 5 program.
- 6 However, the proper level of cost alone is
- 7 not enough to insure that correct economic signals
- 8 are sent to the marketplace. In addition to the
- 9 proper rate level, UNE tariffs must also employ a
- 10 proper rate structure. Rate elements must be set up
- 11 and cost studies performed in such a way that the
- 12 rates offered to the CLECs reflect the reasons these
- 13 costs are incurred.
- 14 The Verizon cost studies accomplish this by
- 15 properly identifying those costs that are caused
- 16 because a customer has a line, as opposed to the
- 17 costs that are incurred when customers make calls
- 18 using those lines.
- 19 While other parties have postulated that the
- 20 cost of a modern digital switch is solely a function
- 21 of the number of customers connected to it, nothing
- 22 could be further from the truth.
- Not only do the components of a switch need
- 24 to be engineered and sized when the switch is
- 25 originally designed, but these components also need

- 1 to be constantly monitored and augmented whenever
- 2 their performance starts to degrade.
- 3 Verizon's proposed rates and rate structures
- 4 recognize this fact and assign the costs associated
- 5 with the purchase and augmentation of
- 6 traffic-sensitive components to usage rate elements,
- 7 thereby insuring that customers making the most calls
- 8 will fairly carry their share of the cost.
- 9 JUDGE MACE: Thank you.
- 10 MS. SMOTHERGILL: Mr. Richter, please make
- 11 your statement.
- MR. RICHTER: A significant issue in this
- 13 case is the proper rate structure for switching
- 14 costs. Verizon's switching cost studies model the
- 15 most forward-looking efficient switching network that
- 16 can operate in the real world.
- 17 With respect to each critical engineering
- 18 aspect of the switching network Verizon has modeled,
- 19 Verizon determined what technology and design it is
- 20 likely to use as it evolves its network over the
- 21 future years.
- 22 In addition, Verizon's switching studies
- 23 accurately identify, from an engineering perspective,
- 24 which switching resources incur costs that vary based
- 25 on usage. This is of fundamental importance in

- 1 accurately setting unbundled switching rates. It is
- 2 important for the Commission to understand network
- 3 engineers and switch vendors devote an extraordinary
- 4 amount of time planning switch design and monitoring
- 5 switch performance. In addition, engineers and
- 6 switch vendors benefit from decades of experience
- 7 running these switches and monitoring customer
- 8 behavior.
- 9 Switch design is a complex process.
- 10 Switches are complex machines that have many
- 11 interdependent components. The switch system
- 12 components differ by manufacturer, as well as by
- 13 function. Traditionally, the planning and design of
- 14 a switch is an iterative one. Switch suppliers
- 15 design switching systems that will meet or exceed
- 16 customer service standards common in the industry.
- 17 The design will consider things like number and types
- 18 of customers, types of services and features and
- 19 expect --
- JUDGE MACE: Thirty seconds.
- 21 MR. RICHTER: I'm sorry?
- JUDGE MACE: Thirty seconds.
- MR. RICHTER: -- and expected usage. It is
- 24 the responsibility of Verizon's switch planners and
- 25 engineers to analyze our customer base and their

- 1 associated usage patterns, and then design and
- 2 maintain the switch systems to meet the needs of that
- 3 customer base.
- 4 Furthermore, it is incumbent upon our
- 5 planners and engineers to develop processes that
- 6 monitor switch system performance once the switch is
- 7 put in service. Changes in usage patterns, features
- 8 and services, number of lines of connection influence
- 9 the way switch --
- 10 JUDGE MACE: Mr. Richter, sorry, your three
- 11 minutes are up.
- 12 THE WITNESS: Okay.
- MS. SMOTHERGILL: Thank you. Mr. West,
- 14 please make your statement.
- MR. WEST: As Mr. Mazziotti said, Verizon's
- 16 switching cost studies demonstrate that a significant
- 17 portion of the switching resources in Verizon's
- 18 network are traffic-sensitive. Consistent with the
- 19 principle of cost causation, traffic-sensitive costs
- 20 should be recovered using usage-sensitive rate
- 21 elements. That is, traffic-sensitive costs should be
- 22 recovered on a per minute of use basis. Similarly,
- 23 non-traffic-sensitive costs should be recovered with
- 24 a flat rate.
- This is consistent with the local

1	competition	order,	which	says	UNE	rates	must	recover
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- 2 costs in a manner that reflects the way they are
- 3 incurred.
- 4 Accordingly, Verizon proposes a combined
- 5 minute of use and flat rate UNE structure for
- 6 switching, where traffic-sensitive costs are
- 7 recovered through minute of use charges and the
- 8 non-traffic sensitive costs are recovered in the port
- 9 rate. Failure to do so, as AT&T and MCI advocate by
- 10 mapping all switching costs to the flat-rated port,
- 11 will lead to arbitrage possibilities, as CLECs
- 12 serving high-usage customers will evade paying their
- 13 fair share for the switching resources they use at
- 14 the expense of CLECs serving low-usage customers who
- don't require as many switching resources.
- 16 Finally, nothing in Verizon's proposed rate
- 17 structure for switching forecloses on the CLEC's
- 18 abilities to vigorously compete with Verizon. Thank
- 19 you.
- 20 MS. SMOTHERGILL: Thank you. The witnesses
- 21 are now available for cross-examination.
- JUDGE MACE: Mr. Kopta.
- MR. KOPTA: Thank you, Your Honor.

24

25 CROSS-EXAMINATION

- 1 BY MR. KOPTA:
- 2 MR. KOPTA: Good afternoon, gentlemen.
- 3 MR. MAZZIOTTI: Good afternoon.
- 4 MR. WEST: Good afternoon.
- 5 MR. RICHTER: Good afternoon.
- 6 MR. KOPTA: My name is Greg Kopta, and I'm
- 7 representing AT&T. Let's start with Mr. West and
- 8 deal with his individual testimony first, if we
- 9 could.
- MR. WEST: Sure.
- 11 MR. KOPTA: And that, as you have indicated,
- 12 is marked as Exhibit 351-TC. And if you would, look
- on page two of that document.
- MR. WEST: Okay.
- MR. KOPTA: Specifically the testimony that
- 16 begins on line 13. And at that point in your
- 17 testimony, I believe you are discussing the FCC's
- 18 June 2003 Local Competition Status Report; is that
- 19 correct?
- MR. WEST: Yes.
- 21 MR. KOPTA: And you give some figures for
- 22 the state of Washington; correct?
- MR. WEST: Yes.
- MR. KOPTA: Do you have any comparable
- 25 figures for Verizon's service territory in the state

- 1 of Washington?
- 2 MR. WEST: No, I do not. I mean, we -- in
- 3 this testimony, we do provide some data on the
- 4 Washington-specific -- or the Verizon
- 5 Washington-specific competition situation. We
- 6 provide collocation data. We give some indication as
- 7 how fast UNE-P and UNE-L lines have been growing, but
- 8 we do not have the data disaggregated for Verizon
- 9 Northwest's territory that would allow us to do a
- 10 parallel analysis the way the FCC does for the whole
- 11 state of Washington.
- MR. KOPTA: Are you aware that Verizon can
- 13 obtain competitive classification of some of its
- 14 services if it can demonstrate that those services
- 15 are subject to effective competition?
- 16 MR. WEST: I'm not familiar with that
- 17 specific facet of the way Verizon is regulated in
- 18 Washington, but that's fairly common to Verizon
- 19 jurisdictions that I've worked in.
- 20 MR. KOPTA: And do you know whether Verizon
- 21 has ever sought competitive classification for any of
- 22 its local exchange services in Washington?
- MR. WEST: I do not.
- MR. KOPTA: All right. Now I would like to
- 25 turn to the switching issues, and begin with the

- 1 panel direct testimony, which is marked as Exhibit
- 2 201-TC, and would like to begin on page 73 of that
- 3 testimony.
- 4 JUDGE MACE: Sorry, Counsel. What page was
- 5 that?
- 6 MR. KOPTA: Seventy-three.
- 7 JUDGE MACE: Thank you. 201 is the model
- 8 panel.
- 9 MR. KOPTA: And specifically, I'd like you
- 10 to look at line 19. And although anyone on the panel
- 11 could answer, I suspect that Mr. Richter may be the
- 12 appropriate witness here.
- 13 The full sentence on line 19 reads, Verizon
- 14 assumes a four-to-one line concentration ratio for
- 15 GR303 loops. First, I want to clarify that by GR303
- 16 loops you do mean digital loop carrier; correct?
- MR. RICHTER: Correct.
- 18 MR. KOPTA: And a four-to-one line
- 19 concentration means that there are four lines coming
- 20 in for every one line going to the central office
- 21 from the remote terminal; is that correct?
- 22 MR. RICHTER: That is correct. There can be
- 23 four lines -- they balance the system with four
- 24 consecutive lines at once.
- 25 MR. KOPTA: Okay. Just -- and obviously I

- 1 want to make it clear. You do have some diagrams in
- 2 your testimony, but I don't believe you have a
- 3 diagram of DLC structure, do you?
- 4 MR. RICHTER: We may not have specific
- 5 GR303-type DLC diagram. I believe we have -- I do
- 6 believe at one point we did show the basic construct
- 7 of the -- of a digital loop carrier system.
- 8 MR. KOPTA: I just thought it might be
- 9 easier to follow my questions, although I really
- 10 don't have that many. But let me sort of describe, I
- 11 guess, what I understand, and you can correct me if
- 12 I'm mistaken.
- MS. RONIS: Want him to draw it? We have
- 14 paper.
- JUDGE MACE: Let's be off the record.
- 16 (Discussion off the record.)
- JUDGE MACE: Let's be back on the record.
- 18 MR. KOPTA: Let me try and describe just
- 19 what I understand to be the basic structure of
- 20 digital loop carrier, and that would be that, from a
- 21 customer premise, there's -- there are -- actually,
- 22 multiple customer premises, there are lines that
- 23 would go to a remote terminal; is that correct?
- MR. RICHTER: Correct.
- MR. KOPTA: And in that remote terminal,

- 1 there is DS1 equipment that would aggregate those
- 2 lines and send the signals over fiber to the central
- 3 office; is that correct?
- 4 MR. RICHTER: That's correct.
- 5 MR. MAZZIOTTI: DS1.
- 6 MR. KOPTA: And the fiber is then integrated
- 7 into the switch?
- 8 MR. RICHTER: Correct.
- 9 MR. MAZZIOTTI: Well, that's a little
- 10 simplistic, but it's -- there's other pieces of
- 11 equipment in between, but those type of questions,
- 12 the loop panel would be much more equipped to handle,
- 13 you know, next week.
- 14 MR. KOPTA: That's why I wanted to leave it
- 15 at the 30,000-foot level.
- MR. MAZZIOTTI: But the fiber -- there's
- other pieces in the middle, but that's general.
- 18 MR. KOPTA: And am I correct that in
- 19 determining what concentration level, which is the
- 20 four-to-one, how many lines coming in to how many
- 21 lines going out, is determined by the amount of usage
- 22 that customers have on the lines going in?
- MR. RICHTER: Yes, that's correct. There
- 24 are design tools that the engineer will use to
- 25 determine what that ratio should be, but typically

- 1 it's four-to-one.
- 2 MR. KOPTA: And am I also correct that, even
- 3 though you discuss DLC technology in the context of
- 4 switching, that the costs of the DS1 facility that
- 5 goes from the remote terminal to the central office
- 6 is part of the loop cost; is that correct?
- 7 MR. RICHTER: Yes.
- 8 MR. MAZZIOTTI: Yes.
- 9 MR. KOPTA: Would you turn, please, to page
- 10 92 of Exhibit 201-TC, specifically the testimony that
- 11 begins on line 20. And at this point, you state, The
- 12 entire capacity of MOU, which I understand to mean
- 13 minutes of use, (originating minutes plus terminating
- 14 minutes), was used to develop the per-MOU costs of
- 15 local switch usage.
- And first I want to understand what minutes
- 17 of use are included in that calculation. That
- 18 includes all local traffic; is that correct?
- 19 MR. MAZZIOTTI: That includes all traffic
- 20 going across the switch. When our switch engineers
- 21 design a switch, they have to design it based -- to
- 22 meet all demands. I mean, the switch doesn't care,
- 23 when you go off hook, the switch doesn't care where
- 24 you're going to call. You're still seizing equipment
- 25 and utilizing resources in that switch. So the costs

- 1 of the switch are divided by the total of all
- 2 minutes. It's the standard that the switch is
- 3 designed by.
- 4 MR. KOPTA: So this would be local, toll,
- 5 reciprocal compensation, everything?
- 6 MR. MAZZIOTTI: If the phone's off the hook,
- 7 it's being counted.
- 8 MR. KOPTA: Okay. And in making your per
- 9 minute of use cost, in developing your per minute of
- 10 use cost, do I understand correctly that you divide
- 11 the total investment by those number of minutes to
- 12 get a per minute of use cost?
- MR. MAZZIOTTI: Correct. And that that
- 14 gives you the cost for a customer using a phone. So
- 15 -- in one line, so that the cost of a total call, of
- 16 course, you have to have two customers, so there
- 17 would be originating and a terminating end to each
- 18 call.
- 19 MR. KOPTA: Now, if you would, please, turn
- 20 to page 95 of Exhibit 201-TC, specifically the
- 21 testimony beginning on line 11, where you are
- 22 discussing reciprocal compensation usage costs. And
- 23 as I understand it from your testimony, you have
- 24 calculated those costs using the local switching
- 25 usage cost, but subtracting what you call a getting

- 1 started cost; is that correct?
- 2 MR. MAZZIOTTI: Correct.
- 3 MR. KOPTA: Do you know the amount of
- 4 reciprocal compensation minutes of use that -- or
- 5 what percentage of the total minutes of use was
- 6 represented by reciprocal compensation minutes in
- 7 Washington?
- 8 MR. MAZZIOTTI: No, I don't.
- 9 MR. KOPTA: Do you know whether it is a
- 10 significant amount of the total traffic on the
- 11 switch?
- MR. MAZZIOTTI: No, the data that we have is
- 13 for all traffic, and it was not needed to break it
- 14 out in that fashion.
- MR. KOPTA: Okay. So you don't know
- 16 whether, if one removed reciprocal compensation
- 17 traffic, whether that would have any impact on the
- 18 size of the switches that you have in the state of
- 19 Washington?
- MR. MAZZIOTTI: Well, it kind of depends on
- 21 how you're defining size. Certainly, if you're
- 22 defining size as is traditionally, you know, we look
- 23 at switches in terms of how many lines, the number of
- 24 lines aren't going to change depending on where the
- 25 people call.

- 1 If you were to remove reciprocal
- 2 compensation traffic from the traffic mix, certainly
- 3 the demand on the switch would go down and this may
- 4 require less resources, because you're building a
- 5 smaller switch.
- 6 MR. KOPTA: Now, as I understand it, you are
- 7 proposing to charge less for reciprocal compensation
- 8 minutes of use than local usage minutes of use when
- 9 provided as an unbundled network element; correct?
- 10 MR. MAZZIOTTI: Well, that's correct. It's
- 11 also a different product.
- 12 MR. KOPTA: Okay. But if you took the total
- 13 minutes of use over the switch, including reciprocal
- 14 compensation minutes, and divided the investment by
- 15 that number, then you come up with a per minute of
- 16 use cost for all minutes that travel across the
- 17 switch; correct?
- MR. MAZZIOTTI: Correct.
- MR. KOPTA: So if you charge less for
- 20 reciprocal compensation minutes, aren't you
- 21 underrecovering your switching investment?
- MR. MAZZIOTTI: I guess one thing we have to
- 23 back off from here is we've got to remember that
- 24 TELRIC or unbundled -- the cost standards, as laid
- 25 out for reciprocal compensation and unbundled network

- 1 elements, are two different cost standards, as
- 2 defined in the act.
- 3 TELRIC requires that we have the cost of all
- 4 services and everything built in, and that's what we
- 5 have. When you look at the act and the rules for
- 6 reciprocal compensation, the act specifically lays
- 7 out a different cost standard. It says that the cost
- 8 for reciprocal compensation shall be equal to the
- 9 additional cost incurred by the carrier for carrying
- 10 the additional traffic.
- Now, the difference is when you have TELRIC,
- 12 you're taking the sum total of all traffic, dividing
- 13 by the sum total of all minutes, and coming up with a
- 14 cost per minute. When you're dealing with an
- 15 additional cost standard, what you have to do is look
- 16 at what are your costs to carry the traffic with or
- 17 without that reciprocal compensation traffic.
- 18 So basically, what you have to do is say
- 19 what costs do I have for carrying my traffic, and
- 20 then, if I were to add reciprocal traffic on top of
- 21 it, what additional costs would I carry? Now, if we
- 22 have a switch processor, if we have things of that
- 23 nature, you need that to carry your local and toll
- 24 traffic. So therefore, that's not an additional cost
- 25 to reciprocal compensation.

- 1 And that's basically just -- it's an anomaly
- 2 of the act, the way it's laid out, and it's the
- 3 standards that we've been given to play the game by.
- 4 MR. KOPTA: I appreciate your response,
- 5 although I don't think you answered my question,
- 6 which was if you calculated switch costs as you say
- 7 that you have, by charging less for the reciprocal
- 8 compensation minutes, aren't you underrecovering your
- 9 total switching investments?
- 10 MR. MAZZIOTTI: If you're looking at
- 11 something on a TELRIC basis. What I'm saying is it's
- 12 got to be looked at as two separate things in two
- 13 separate studies. And if I'm going to -- yes, it --
- 14 but that's the way the game is played.
- 15 MR. KOPTA: Do you know whether Verizon, in
- 16 the state of Washington, terminates more reciprocal
- 17 compensation traffic than it originates or originates
- 18 more than it terminates?
- 19 MR. MAZZIOTTI: I honestly don't know, but
- 20 it wouldn't surprise me if you were to say it
- 21 terminated -- terminated more than it originated, but
- 22 I have no data to back that up.
- MR. KOPTA: Okay. Let's turn to the
- 24 response, panel response testimony, which is Exhibit
- 25 228-TC, and --

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- 1 MR. MAZZIOTTI: Excuse me. Is that the
- 2 April 20th?
- 3 MR. KOPTA: It's the May 12th testimony.
- 4 MR. MAZZIOTTI: Thank you. Okay. I'm
- 5 there.
- 6 MR. KOPTA: And specifically, I would like
- 7 you to look at page 79. And at this point in your
- 8 testimony, you are addressing some of the testimony
- 9 of AT&T and MCI witnesses Gillan and Chandler, and I
- 10 wanted to ask you a few questions about this
- 11 particular aspect of your testimony, but first I want
- 12 to make sure we're talking about the same thing.
- 13 Is it your understanding that the local
- 14 switching UNE is only used in conjunction with UNE-P?
- MR. MAZZIOTTI: Theoretically, no. I don't
- 16 know of anyone who's buying unbundled switching on
- 17 its own, but theoretically it could be purchased.
- 18 MR. KOPTA: Okay. Well, I will amend my
- 19 question to say, as a practical matter, Verizon would
- 20 only be providing unbundled local switching as part
- of a UNE-P product?
- MR. MAZZIOTTI: Never say never. I mean, I
- 23 don't have any data in front of me, but that's not a
- 24 bad assumption. Subject to check, I guess I would
- 25 say.

- 1 MR. KOPTA: All right. Sure. Maybe we'll
- 2 just say generally, that will be the case, and leave
- 3 it at that. And is it also your understanding that
- 4 Verizon is no longer required to offer enterprise
- 5 switching as part of a UNE-P product?
- 6 MR. WEST: I mean, that came out of the TRO.
- 7 MR. KOPTA: Correct.
- 8 MR. WEST: Yes.
- 9 MS. RONIS: You're not asking him for a
- 10 legal opinion, are you? Why don't you assume that --
- MR. KOPTA: Yes, I mean --
- JUDGE MACE: Well, there's a lot of people
- 13 talking at once, and it's very hard for the reporter
- 14 to take that down, so if you could please speak one
- 15 at a time, that would be better.
- MR. KOPTA: Let me put it this way. Are any
- 17 of you aware that Verizon has recently announced that
- 18 it plans to discontinue offering enterprise switching
- 19 as part of a UNE product?
- 20 MR. WEST: I don't specifically know that,
- 21 but it doesn't surprise me, given what was written in
- 22 the TRO.
- MR. KOPTA: And an enterprise UNE-P product
- 24 would be used to serve customers over a DS1-sized
- 25 circuit, wouldn't it?

- 1 MR. MAZZIOTTI: Okay. Yes.
- 2 MR. KOPTA: And therefore, an enterprise
- 3 UNE-P product would be used to serve high-volume
- 4 customers predominantly, if not exclusively business
- 5 customers; correct?
- 6 MR. MAZZIOTTI: Right.
- 7 MR. KOPTA: If you would look at the
- 8 sentence in your testimony on page 79 of Exhibit
- 9 228-TC, on line eight, you state there that, because
- 10 CLECs, particularly AT&T and MCI, typically target
- 11 high-usage business customers, and I wanted to focus
- 12 --
- MR. MAZZIOTTI: Excuse me. You said on line
- 14 eight?
- MR. KOPTA: Yes, the sentence.
- MR. MAZZIOTTI: I have a pagination
- 17 difference. If you could read it, because my line
- 18 eight is the middle of a question.
- MR. KOPTA: Ah, well, then, we are --
- JUDGE MACE: Let's be off the record.
- 21 (Discussion off the record.)
- JUDGE MACE: Let's be back on the record.
- MR. MAZZIOTTI: The dangers of different
- 24 printers. Okay. I'm with you.
- MR. KOPTA: Okay. I'm focusing on the term

- 1 high-usage business customers, and do I understand
- 2 correctly that you are not using that term in the
- 3 context of high-volume business customers that would
- 4 be served over an enterprise UNE-P product; is that
- 5 correct?
- 6 MR. MAZZIOTTI: No, I mean, generally, it's
- 7 just referring to customers that have a higher than
- 8 average calling volume, whereas, when you're talking
- 9 enterprise, you're really talking about a customer
- 10 that has a aggregation of lines in a single place
- 11 that it is going to be served over DS1 or higher
- 12 loops for loop efficiency. So that's -- you're
- 13 talking more an enterprise volume of lines, where
- 14 we're talking calling volumes here. So it could be
- 15 calling volume, somebody who makes a lot of calls on
- 16 a single 1MB line.
- 17 MR. KOPTA: Okay. And it's your
- 18 understanding that a non-enterprise UNE product would
- 19 generally be up to four lines, generally; correct?
- 20 MR. WEST: That's kind of an open issue --
- 21 MR. MAZZIOTTI: Yeah.
- MR. WEST: -- with respect to the TRO.
- 23 mean, they kind of split that universe up as DS1 and
- 24 the rest. And then they asked different states to
- 25 look at where that break point might be and different

- 1 states have come out differently on that. I know
- 2 I've worked in states where we've said there is no
- 3 break point. It's simply if you use DSOs, then
- 4 that's mass market; if you use DS1, that's
- 5 enterprise, and there is no cutoff.
- 6 MR. KOPTA: And I appreciate that
- 7 clarification. That is my understanding, as well. I
- 8 was simply referring to the FCC default, trying to
- 9 stay away from the TRO, given that it is somewhat
- 10 controversial. But in any event, with that
- 11 clarification, we're talking about mass market UNE-P?
- 12 MR. MAZZIOTTI: Right.
- JUDGE MACE: And the answer was? You're
- 14 talking about mass market UNE-P?
- MS. RONIS: You have to answer.
- JUDGE MACE: You have to say --
- MR. MAZZIOTTI: Yes.
- 18 MR. KOPTA: Thank you. Well, I'd like to
- 19 know what evidence you rely on to support your
- 20 statement that AT&T and MCI, in particular, typically
- 21 target high-usage business customers with UNE-P?
- MR. MAZZIOTTI: I don't know if I have any
- 23 general or specific --
- MR. WEST: I mean, it's a crossover into a
- 25 piece of testimony that I have. I would say a couple

- 1 things. First of all, why wouldn't they target
- 2 high-usage business customers? Those are likely to
- 3 be the most profitable customers to capture. We
- 4 certainly have looked at data within this state for
- 5 UNE-Ps, and 90 percent of those UNE-Ps are business
- 6 UNE-Ps, not residence UNE-Ps. So that would indicate
- 7 that CLECs like AT&T and MCI would probably first go
- 8 after the business customers, establish a good
- 9 cluster, a -- you know, a good critical mass, and
- 10 then branch into residence, serving residence
- 11 customers. So I mean, I think there's just a fair
- 12 amount of common sense in that statement.
- 13 And then the last thing I would say is AT&T
- 14 and MCI, of course, are very large interexchange
- 15 carriers who, for years, have been these customers'
- 16 interstate toll providers, so they have some sense as
- 17 to who is a large business customer in that respect,
- 18 and it just, again, it's just sort of common sense
- 19 that if you're using a lot of toll, you're probably
- 20 using a lot of telecommunications services in
- 21 general. So it's that sort of argument.
- MR. KOPTA: Okay. Well, I guess I wanted to
- 23 explore with you, perhaps, if you're the correct
- 24 witness, what incentives AT&T would have to serve a
- 25 high-usage business customer using UNE-P with

- 1 flat-rated switching, as opposed to some other type
- 2 of customer. And so, in pursuing that, let me ask
- 3 you, do you know what Verizon's basic business
- 4 exchange rate is in Washington?
- 5 MR. WEST: No, I don't.
- 6 MR. KOPTA: Would you accept, subject to
- 7 check, that it is approximately \$30 a month?
- 8 MR. WEST: Sure.
- 9 MR. KOPTA: And a customer pays that rate
- 10 whether it has high usage or low usage; correct?
- 11 MR. WEST: If it's a flat rate service, yes,
- 12 yes.
- MR. KOPTA: Now, if AT&T were going to serve
- 14 that particular customer, I believe you testified
- 15 earlier that it's your experience that today carriers
- 16 using UNE-P will serve high-usage business customers
- 17 before other types of customers; is that correct?
- 18 MR. WEST: Sure, if they can, and the data
- 19 that I've seen would indicate they've been successful
- 20 in making that differentiation.
- 21 MR. KOPTA: And currently, Verizon offers
- 22 local switching on a per minute of use basis as a
- 23 UNE; correct?
- MR. WEST: Yes.
- MR. KOPTA: So if it were flat rated, I

- 1 guess I'm trying to understand why AT&T would have
- 2 any more or less incentive to serve business
- 3 customers simply because the service is flat rated,
- 4 as opposed to minute of use?
- 5 MR. WEST: Well, if the business customers
- 6 that AT&T cover -- captures are large users of
- 7 switching resources, then, under a mixed flat rate
- 8 traffic sensitive rate structure, they would pay more
- 9 for the underlying wholesale service. So given that
- 10 they are -- let's accept for the moment the premise
- 11 that they are successful at capturing high-usage
- 12 customers. AT&T is going to be better off if they
- 13 can have the rate structure changed to a flat rate,
- 14 where an average amount of usage is incorporated in
- 15 each port. And therefore, the big percentage of
- 16 local switching resources that they're paying for is
- 17 probably less than they would be paying for under the
- 18 mixed structure that exists today with the flat rate
- 19 and the minute of use charge.
- 20 MR. KOPTA: So do I hear you correctly that
- 21 because these companies are going to target
- 22 high-usage customers anyway, that, by having a flat
- 23 rate for local switching, that would save them money;
- 24 is that correct?
- MR. WEST: It could save them money,

- 1 depending on how successful they are in capturing
- 2 these high-usage customers. And the point is --
- 3 well, there's two points. I mean, there's probably
- 4 other CLECs out there who might have an interest in
- 5 serving the residential market. Well, that's not
- 6 going to have the same usage profile as the business
- 7 market, but if we use this rolled up flat rate port,
- 8 every CLEC is going to pay the same for local
- 9 switching regardless of how many switching resources
- 10 their end user customers are using.
- 11 So it just -- it's a -- from our
- 12 perspective, a more fair way to allocate the
- 13 switching resources, is to have a flat rate port for
- 14 the costs that are truly non-traffic sensitive, have
- 15 a minute of use rate for the resources that are truly
- 16 traffic sensitive, and then have everybody pay for
- 17 what they use.
- 18 So you know, forget the labels AT&T and MCI.
- 19 Let's just say high-usage -- carriers who are able to
- 20 attract high-usage customers versus carriers who
- 21 attract or are left with low-usage customers. It
- 22 seems to us the more fair way to ultimately allocate
- 23 who pays for all these switching resources is to have
- 24 that traffic-sensitive element in there so that if
- 25 you are a carrier who has predominantly high-usage

- 1 customers, you pay more for switching because you are
- 2 using more switching.
- 3 If you have a carrier whose customers are
- 4 low-usage customers on average, you would pay less
- 5 for switching because that's what your -- you, as a
- 6 carrier, are using less of the wholesale service to
- 7 provide that service to your customers.
- 8 MR. KOPTA: Well, it's interesting that you
- 9 would characterize it as a fairness issue, because
- 10 Verizon, given that it charges the same rates to
- 11 customers regardless of their usage, would you then
- 12 characterize their treatment of their retail
- 13 customers as unfair?
- MR. WEST: See, to me, this whole discussion
- 15 of what the proper rate structure is for switching in
- 16 the UNE world needs be -- it needs to decoupled from
- 17 retail rates, because how carriers opt to recover
- 18 their costs in retail land may or may not have a lot
- 19 to do with the underlying cost structure. There's a
- 20 lot more that goes into how I decide to structure my
- 21 service. I need to appeal. That might be what the
- 22 flat rate -- a flat rate service. It might not be.
- For instance, I know in the East, AT&T often
- 24 offers business customers six-second measured
- 25 service. That's because the access charges that

- 1 they're paying underneath that retail rate are
- 2 measured in six-second intervals. So they pass along
- 3 that sort of rate structure to their business
- 4 customers because they think that will appeal to
- 5 them.
- 6 So the point is that what works or what
- 7 doesn't work for retail is primarily a marketing
- 8 exercise. It's how successful you are in packaging,
- 9 how successful you are in attracting, how successful
- 10 you are in matching price points with levels of rate
- 11 that customers are willing to pay.
- 12 In our view, this Commission should not try
- 13 to handicap or try to influence what goes on in
- 14 retail land by making decisions on rate structures in
- 15 the wholesale universe. Instead, what they should
- 16 try to do in the wholesale universe is have the costs
- 17 that the CLECs confront when they have to do business
- 18 have the same structure as the cost that Verizon
- 19 confronts when it tries to do business. And if you
- 20 match those structures, and in this case, we believe
- 21 that the correct way to do that is to have a combined
- 22 flat rate and minute of use pricing scheme, if you
- 23 match those structures, you're going a long way to
- 24 making the competition as level as you can.
- Now, how it ultimately works out in retail

- 1 land is, again, it's -- you know, it's -- that is the
- 2 result of many factors, rate structure being perhaps
- 3 one, but certainly not the overriding one.
- 4 MR. MAZZIOTTI: I'd like to just add one
- 5 more thing to that. When Verizon puts a flat rate
- 6 service out to their retail customers, we go through
- 7 a pricing procedure where our marketing people sit
- 8 down and say what is this service going to cost us.
- 9 We have so much flat rate for the port, we incur so
- 10 much cost for minute of use. Our market people then
- 11 put together some kind of intelligence and make some
- 12 assumptions as to how much of this service are these
- 13 people going to consume. So we'll assume that
- 14 they're going to have, I mean, just to pick a number,
- 15 1,500, 1,800 minutes a month. Whatever it is, we now
- 16 come up with a price that's based on underlying cost
- 17 for the monthly port, plus that many minutes of use.
- In doing so, we put our intelligence into
- 19 this decision and we take a risk. We're making an
- 20 assumption that they're not going to oversubscribe to
- 21 that, in which case, if they do, we can end up losing
- 22 money. The CLECs, given a per minute of use and a
- 23 monthly port structure, have that same opportunity,
- 24 and they can go out to their customers and come up
- 25 with the intelligence, decide what they need to offer

- and what they're going to consume and give them a
- 2 price. And if the price is -- covers that cost, you
- 3 go to market with it; if it doesn't you raise it and
- 4 decide can I go to market and make it or do I not
- 5 offer the service, but you know, then the company
- 6 that's going to bear the benefits of selling this
- 7 service is also taking the risk based on their
- 8 inputs. It's no different than anything we do as the
- 9 incumbent carrier.
- 10 So I don't see them disadvantaged at all by
- 11 not having a flat rate just because we have retail
- 12 flat rate.
- MR. KOPTA: Well, there are a couple things
- 14 I wanted to follow up on. First, Mr. Mazziotti,
- 15 you're aware that this Commission regulates the rates
- 16 that Verizon charges for its residential and business
- 17 customers that are basic residential and business
- 18 customers; correct?
- MR. MAZZIOTTI: That's correct.
- 20 MR. KOPTA: So the process you're talking
- 21 about is only one aspect of what the final price ends
- 22 up being. Would you also agree with that?
- MR. MAZZIOTTI: Yeah, there are other steps
- 24 in it, but we do still put the packages together and
- 25 come up with the underlying cost.

- 1 MR. KOPTA: But this Commission ultimately
- 2 determines what price you are authorized to charge,
- 3 and it may or may not be based on what you believe,
- 4 in your marketing, to be an appropriate price;
- 5 correct?
- 6 MR. MAZZIOTTI: Yes, and it's not uncommon
- 7 for basic residential rates to be below cost.
- 8 MR. KOPTA: Well, that wasn't what I was
- 9 referring to, but if that moves us ahead, then that's
- 10 fine.
- 11 MR. MAZZIOTTI: But I'd like to add to that,
- 12 too, that, you know, the cash flow that any
- 13 telecommunications company has is not sole function
- 14 of that, you know, flat rate residence line.
- 15 Certainly, I think if the entire telecommunications
- 16 industry had nothing but residential flat rate, you
- 17 know, service to sell, we'd all be out of business
- 18 with the regulation we have.
- The fact is, when you have the customer,
- 20 there's a whole, you know, basket of services they
- 21 also buy, and this industry has traditionally been
- 22 built around keeping local exchange rates as low as
- 23 possible and making up the margins on selling toll
- 24 service, vertical features and other things, and
- 25 those options are still available to the CLECs.

- I mean, certainly the vertical services are
- 2 basically all included for free in the UNE world, so
- 3 sell away, you know.
- 4 MR. KOPTA: And then, to follow up on an
- 5 earlier comment that Mr. West made, and I recognize
- 6 this, it comes as heresy to you, but if you were to
- 7 assume that Verizon did incur switching costs on a
- 8 flat-rate basis, based on that assumption, would you
- 9 agree that, in light of your comments, that CLECs
- 10 should be charged for UNE local switching on a
- 11 flat-rated basis?
- MR. WEST: I'm sorry, could you run that by
- me one more time?
- MR. KOPTA: Sure. If Verizon incurs
- 15 switching costs on a flat-rated basis, would it be
- 16 appropriate for CLECs to be charged for local
- 17 switching on a flat-rated basis?
- MR. WEST: Yes. I mean, we're a strong
- 19 advocate of matching the cost to the structure. If
- 20 the structure is ultimately proven to be NTS, then
- 21 the rates should be NTS, yes.
- MR. KOPTA: Now, changing subjects, if you
- 23 would, please, turn to page 82 of Exhibit 228-TC. Am
- 24 I correct that part of the switching investment that
- 25 Verizon has estimated includes switch growth

- 1 additions or switch -- well, maybe I ought to ask
- 2 you. Are growth and switch additions two different
- 3 things or is it the same thing? Switch growth lines.
- 4 I mean --
- 5 MR. MAZZIOTTI: Could be, but not
- 6 exclusively. I mean, you can have switch additions
- 7 that are done for reasons other than growth, for
- 8 technological network change-outs, things of that --
- 9 regulated, mandated things, so growth is a subset of
- 10 switch additions.
- 11 MR. KOPTA: Okay. Well, I want to focus on
- 12 that subset. And in this portion of your testimony,
- 13 specifically page 82, line -- basically, 14 through
- 14 15.
- 15 MR. MAZZIOTTI: Could you just read the line
- 16 for me, so --
- 17 MR. KOPTA: Sure. Actually, I will read the
- 18 whole sentence for you so that you might be able to
- 19 find it more easily. Begins on line 12. Therefore,
- 20 Mr. Gillan and Mr. Chandler's calculation of 2,900
- 21 annual minutes per line overstates demand, because it
- 22 is based on a division of year 2000 DEMS by year 2003
- 23 switched access lines, which have been steadily
- 24 declining.
- 25 And the question that I have is if switched

- 1 access lines have been steadily declining, there
- 2 would -- would you -- or you wouldn't anticipate that
- 3 there would be any need to add growth additions to
- 4 the switch, would you?
- 5 MR. MAZZIOTTI: It sounds counterintuitive,
- 6 but that's not a correct statement. Because when --
- 7 what you're looking at with that is the lines that
- 8 are reported in the ARMIS report to the FCC are total
- 9 aggregate lines across the Verizon territory, and
- 10 just because lines in aggregate may be dropping,
- 11 there's no way to indicate that we don't have to be
- 12 adding switch capacity in certain areas. I mean,
- 13 certainly if we have a business district in downtown
- 14 Seattle that the CLECs are successful and
- 15 facilities-based CLECs come in and they take lines
- 16 from us, those districts are going to be declining.
- 17 At the same time, you could have suburban
- 18 areas that they're building all kinds of housing in
- 19 response to the new jobs that are coming from all
- 20 these things being built in Seattle and we'll be
- 21 adding over there.
- 22 So the fact that lines in total are going
- 23 down certainly doesn't indicate we won't be doing any
- 24 growth additions to the switches.
- MR. KOPTA: If you would look on page 88.

- 1 No, no, it's actually page 88 of your direct, which
- 2 is Exhibit 201-TC and --
- 3 MR. MAZZIOTTI: I'm there.
- 4 MR. KOPTA: -- specifically lines 13 through
- 5 14.
- 6 MR. MAZZIOTTI: Okay.
- 7 MR. KOPTA: And although I won't say it, of
- 8 course, there is a proprietary number of Verizon's
- 9 current utilization rates, and based on that
- 10 utilization rate, again, it would seem as though
- 11 growth lines would not be necessary, but I assume
- 12 that you perhaps would have the same caveat there
- 13 that you just gave me with respect to the --
- MR. MAZZIOTTI: Yeah, because you're looking
- 15 at the aggregate across the state, and certainly we
- 16 have pockets of growth and pockets of declining. I
- mean, it's just the way the business runs.
- MR. KOPTA: Well, let's go back to your
- 19 rebuttal testimony, Exhibit 228-TC, and specifically
- 20 page 83. And again, at this point, you are
- 21 addressing some arguments that Mr. Gillan and Mr.
- 22 Chandler raise in their testimony. And beginning on
- 23 line 12, you're discussing interconnection trunks,
- 24 the trunks that other carriers use to exchange
- 25 traffic with Verizon. Do you see where I'm pointing?

- 1 MR. MAZZIOTTI: Okay. I'm in the section.
- 2 MR. KOPTA: Okay. Don't the other carriers
- 3 pay for these trunks?
- 4 MR. MAZZIOTTI: Yes, they do.
- 5 MR. KOPTA: So the costs of these trunks
- 6 would not be included in the rates for local
- 7 switching, would they?
- 8 MR. MAZZIOTTI: Well, if you're talking
- 9 interconnection -- what kind of carriers are you
- 10 talking about, I guess?
- 11 MR. KOPTA: The same carriers you're talking
- 12 about in this portion of your testimony.
- MR. MAZZIOTTI: Well, they would be -- if
- 14 they're local trunks, those carriers would be paying
- 15 the rates we're talking about here. I mean, that's
- 16 what we're here to determine.
- 17 MR. KOPTA: No, I'm talking about, in this
- 18 case, if interconnection trunks -- if the cost of the
- 19 interconnection trunks are paid for by the carrier
- 20 that is obtaining the trunk, has ordered the trunk
- 21 from Verizon, then those costs of those trunks
- 22 shouldn't be in the cost that we're talking about
- 23 here when determining local switching as a UNE.
- MR. MAZZIOTTI: Well, what I'm saying is
- 25 they're the same trunks. I mean, if you're talking

- 1 -- if they're local interconnection trunks, they're
- 2 going to be paying out of the UNE tariff. And if
- 3 they are -- if they are interexchange carriers' long
- 4 distance trunks, those minutes would never get
- 5 applied. I mean, what we're doing is we're, in this
- 6 study, coming up with an average cost per minute.
- 7 Certainly we're not going to recover every one of
- 8 those minutes through the UNE tariff. I mean, it's
- 9 only -- proportionately they wouldn't be paying,
- 10 because only the proportion of local minutes are
- 11 going to get charged these rates.
- 12 Q. Well, let me -- perhaps we're talking past
- 13 each other, and let me try and back up and see if I
- 14 can't clarify things. Interswitched trunks are
- 15  $\,$  included as part of the switching investment that you
- 16 used to develop the UNE local switching rate;
- 17 correct?
- MR. MAZZIOTTI: Correct.
- 19 MR. KOPTA: Interconnection trunks are paid
- 20 for by the carriers that order them; correct?
- 21 MR. MAZZIOTTI: Correct.
- MR. KOPTA: So when you are determining
- 23 which trunks, the cost of which you include for
- 24 determining the rates for local switching, you would
- 25 not include the costs of interconnection trunks?

- 1 MR. MAZZIOTTI: No, actually we're bound to
- 2 include the local interconnection trunks by the
- 3 TELRIC rules that say we are to aggregate the
- 4 equipment and the demands for all services so that we
- 5 have scale and scope efficiencies. We will divide
- 6 those trunks, we divide the cost of all trunks by the
- 7 demand for all trunks, and so that only the
- 8 percentage of the demand that goes to UNEs is going
- 9 to be charged that and the other, you know, they pay
- 10 for on their own, but, you know, you're only --
- 11 you're coming up with a per -- in this case, per
- 12 minute charge.
- MR. KOPTA: That includes interconnection
- 14 trunks; is that what you're saying?
- MR. MAZZIOTTI: No, it's the average of all
- 16 trunks.
- 17 MR. KOPTA: Including interconnection
- 18 trunks?
- 19 MR. MAZZIOTTI: Yes, but it's not like we're
- 20 double recovering or anything. You're getting scale
- and scope.
- JUDGE MACE: Just -- Mr. Mazziotti, it may
- 23 not have happened precisely in this instance, but I
- 24 want to be careful that you don't talk over each
- 25 other.

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- 1 MR. MAZZIOTTI: I'm sorry.
- JUDGE MACE: And I need to have you slow
- 3 down a little bit.
- 4 CHAIRWOMAN SHOWALTER: Just wait until
- 5 you're sure that he has finished speaking and have
- 6 there be a pause. It helps listeners, anyway, to
- 7 have a little pause.
- 8 MR. KOPTA: Well, perhaps we just disagree
- 9 over whether there's double-recovery, because it
- 10 seems to me that if you include the costs of
- 11 interconnection trunks among all of the costs that
- 12 are split among the minutes of use and the carrier
- 13 pays for interconnection trunks, then you are
- 14 double-recovering the costs of interconnection
- 15 trunks; isn't that correct?
- MR. MAZZIOTTI: No, not at all.
- 17 MR. KOPTA: How is it not correct if, as
- 18 part of my minute of use as a UNE-P provider, I'm
- 19 paying a small, tiny portion of the interconnection
- 20 trunk, but --
- MR. MAZZIOTTI: Well, but you're not.
- JUDGE MACE: Now, this is exactly what I
- 23 mean. You have to wait till Mr. Kopta finishes his
- 24 question, and then answer.
- MR. MAZZIOTTI: I'm sorry.

- 1 JUDGE MACE: Thanks.
- 2 MR. KOPTA: And yet the facilities-based
- 3 carrier that has ordered the interconnection trunk
- 4 from Verizon is already paying for the full cost of
- 5 that trunk.
- 6 MR. MAZZIOTTI: You're done? They're
- 7 different trunks, I guess is my point. Let's put up
- 8 some hypothetical numbers. Say I have 1,000 trunks
- 9 and they cost a dollar apiece. I have \$1,000 worth
- 10 of trunk investment, and I have aggregated the 1,000
- 11 trunks together to get the scale and scope
- 12 efficiencies of trunks and the act and the Local
- 13 Competition Order tells us to do for TELRIC, the sum
- 14 of all services. So I now have this thousand dollars
- 15 in trunk investment I'm trying to recover at a dollar
- 16 a trunk, but I have 500 trunks of long distance,
- 17 maybe 100 trunks go to wireless carriers and 400
- 18 trunks are local trunks that are recovered through
- 19 UNE-P.
- 20 So we're only recovering the dollar a trunk
- 21 and you're only going to be charged as local carriers
- 22 for the local trunks that your calls are, in fact,
- 23 using, because the dollar a trunk for the 500
- 24 interconnection or interexchange trunks, they're
- 25 paying for already. It's not like we're taking

- 1 taking the 1,000 trunks and dividing them by your
- 2 demand. Your piece of the demand, dividing into the
- 3 total, it comes out to the same thing.
- 4 MR. KOPTA: Well, let's use your
- 5 hypothetical, then. Are you taking the costs of all
- 6 the 1,000 trunks, dividing them by the total number
- 7 of minutes, and using that figure as the switching
- 8 cost in this case?
- 9 MR. MAZZIOTTI: We're taking the sum of all
- 10 the trunks and dividing them by all the minutes, yes.
- MR. KOPTA: Okay.
- 12 MR. MAZZIOTTI: But those minutes are not
- 13 all UNE-P minutes, that's my point. There are
- 14 demands on the network, within that total of all
- 15 minutes, are minutes that go to other carriers.
- 16 MR. KOPTA: Okay. But let's expand your
- 17 hypothetical a bit and say that you've got -- oh,
- 18 lawyers doing math is always a bad thing -- 10,000
- 19 minutes of use. So that would mean -- and you divide
- 20 your \$1,000 in trunking by the 10,000 minutes. Maybe
- 21 I ought to ask you what the per minute of use rate
- 22 is. Would you accept ten cents a minute?
- MR. MAZZIOTTI: (Nodding.)
- MR. KOPTA: Okay. So you're now recovering
- 25 all the costs of all those 1,000 trunks.

- 1 MR. MAZZIOTTI: Right.
- 2 MR. KOPTA: A CLEC comes along and wants to
- 3 order 1,000 trunks to dedicate to sending traffic to
- 4 Verizon, and he pays a dollar a trunk.
- 5 MR. MAZZIOTTI: Okay.
- 6 MR. KOPTA: All right. So you're getting --
- 7 MR. MAZZIOTTI: But wait a minute.
- 8 MR. KOPTA: You're getting \$100 from the
- 9 CLEC, but then you're already recovering the cost of
- 10 all 1,000 trunks through the 10,000 minutes; isn't
- 11 that correct?
- MR. MAZZIOTTI: Well, first of all, let's
- 13 back up a second, because, with the rate structures
- 14 in place, we don't -- there is no way for a CLEC to
- 15 order trunks at a dollar a trunk. They'd be paying
- 16 for the minutes that they use. So whatever calls
- 17 they make, they'd be paying for the trunks.
- 18 But what your hypothetical -- what you just
- 19 said is a CLEC -- I have 1,000 trunks, a CLEC comes,
- 20 and orders 1,000 trunks, well, now I have 2,000
- 21 trunks. You've just doubled my amount of trunks.
- MR. KOPTA: No, I think we're still talking
- 23 past each other. When a CLEC orders trunks for
- 24 interconnection with Verizon, the trunk goes from the
- 25 CLEC's switch to the point of interconnection, often

- 1 a Verizon tandem; correct?
- 2 MR. MAZZIOTTI: Right.
- 3 MR. KOPTA: Are those trunks included in the
- 4 trunks that you're talking about when you're
- 5 including costs for trunks in the local switching
- 6 minutes?
- 7 MR. MAZZIOTTI: The trunk ports on the
- 8 tandem, yes, but you just -- the hypothetical you
- 9 just postulated was I have 1,000 trunks. I do a cost
- 10 study on the 1,000 trunks and you come and order
- 11 another 1,000.
- MR. KOPTA: No, that wasn't my hypothetical.
- 13 Let's put the hypothetical aside for the moment.
- 14 What I'm trying to get at is you, in this part of
- 15 your testimony, are saying utilization is different
- 16 because you have to consider interconnection trunks.
- 17 What I'm trying to get at is if a CLEC is already
- 18 paying for the interconnection trunk, it shouldn't be
- 19 included among the costs or the utilization that
- 20 you're looking at when determining switching costs in
- 21 this case.
- MR. MAZZIOTTI: No, I think you've got to
- 23 back up. And what we're talking about in this
- 24 section of the testimony is simply that, in the AT&T
- 25 testimony, they were saying that trunks should be

- 1 running at a much higher CCS -- properly designed
- 2 trunks would run at a much higher CCS per trunk, and
- 3 therefore, by us running at a lower CCS, we must have
- 4 too many trunks.
- 5 The point of this is that I fully agree with
- 6 their statement that in a situation where the local
- 7 exchange carrier has control and designs those
- 8 trunks, trunks will run at a much higher CCS, but
- 9 when other carriers come in and order trunks based on
- 10 -- not on number of minutes, but just say I need 25
- 11 trunks, I'm coming into this area, I'm going to have
- 12 a big sellout and I need 25 trunks, and then they put
- 13 five trunks' worth of traffic on it because they
- 14 didn't sell as well as they thought they would or
- 15 they think they're going to grow into it or for
- 16 whatever reason, that is why the CCS per trunk is
- down lower, is because we don't have the control. I
- 18 mean, back in the days of the old Bell system where
- 19 we controlled the whole thing and you could design
- 20 trunks to a much more efficient amount of traffic
- 21 handling and use fewer, on top of that simple
- 22 probability, which is math, I don't want to hurt you.
- MR. KOPTA: Oh, please don't.
- MR. MAZZIOTTI: But the simple probability
- 25 that goes behind trunk design is that smaller trunk

- 1 groups are less efficient than larger trunk groups.
- 2 So when you take an amount of traffic and split it
- 3 among carriers, if you have 100 trunks and now you
- 4 have 10 carriers and you split those 100 trunks and
- 5 if you split them ten apiece, the point is you can't
- 6 split them 10 apiece. They're going to have -- the
- 7 10 carriers would need to have 12 or 14 apiece, which
- 8 means they'd have less traffic on each trunk. And
- 9 that's just the mathematics and the probability
- 10 analysis that goes behind designing trunks.
- 11 And the point is that, given those
- 12 situations and that we don't have control over how we
- 13 design these trunks, that that lower CCS than one
- 14 we'd be used to seeing in the days of the old Bell
- 15 system is not an unreasonable number, given the
- 16 competitive market that we are now forced to operate
- 17 in.
- 18 MR. KOPTA: And I suppose my point is that,
- in making those calculations, you shouldn't even look
- 20 at interconnection trunks, because it's a wholly
- 21 separate thing, and I'm assuming you disagree with
- 22 me?
- 23 MR. MAZZIOTTI: And like I said, I -- if you
- look at the rules of the act, they say you must take
- 25 all demand for all services and come up with a unit

- 1 cost. By then only selling the units associated with
- 2 -- I mean, you know, when we sell those 1,000 trunks,
- 3 we're going to sell some to the local people, use
- 4 some ourselves, sell some to wireless, sell some to
- 5 long distance, and everybody gets a piece of it all
- 6 at the same per minute or per trunk rate. There's no
- 7 overrecovery, because everybody's only paying for
- 8 what they consume at that per unit basis, whatever
- 9 that unit is in the particular --
- 10 JUDGE MACE: It sounds like there continues
- 11 to be a disagreement about this, and I'm wondering if
- 12 it would be beneficial for us right now to take a
- 13 break. I don't know if it would be beneficial for
- 14 you to talk off the record or not, but to continue
- 15 back and forth, I'm not sure how productive that is.
- MR. KOPTA: I wasn't going to. I was going
- 17 to ask one sort of follow-up question and then was
- 18 going to suggest that we take a break, because I'm
- 19 going to go on to a different subject, if I might.
- JUDGE MACE: All right. Go ahead with your
- 21 follow-up question, then.
- 22 MR. KOPTA: Okay. And this really goes more
- 23 to how a CLEC that obtains a trunk pays for it. Is
- 24 it your understanding that a CLEC that seeks to get
- 25 an interconnection trunk from Verizon pays a per

- 1 minute of use basis or is it a flat basis?
- 2 MS. SMOTHERGILL: Your Honor, I think this
- 3 is the exact question that they've been going back
- 4 and forth over the last 15 minutes. I don't know if
- 5 the answer's going to be anything different.
- 6 MR. MAZZIOTTI: No, I don't -- didn't see
- 7 anything in our proposals where we propose a flat
- 8 trunk element.
- 9 MR. KOPTA: Well, no, and I'm not saying
- 10 that. I'm just saying, in your discussion, are you
- 11 assuming or do you know that when Verizon sells an
- 12 interconnection trunk to a CLEC, that it's on a
- 13 measured or flat basis. It's a dedicated trunk,
- 14 isn't it?
- MR. MAZZIOTTI: To be honest with you, I
- 16 don't know, because my involvement has been in this
- 17 case. And for the elements that are in this case, we
- 18 have not proposed a flat monthly trunk rate, but
- 19 there was a caveat somewhere in the front that said
- 20 things that weren't discussed in this case would
- 21 continue with the tariff, and I'm just not that
- 22 familiar with the Washington-specific tariffs.
- MR. KOPTA: That's fine. That's all I
- 24 wanted to know.
- JUDGE MACE: All right. Let's take a

- 1 15-minute recess.
- 2 (Recess taken.)
- JUDGE MACE: Let's be back on the record.
- 4 The Chairwoman just went to -- she'll be back very
- 5 shortly, and she said that we should go ahead.
- 6 MR. KOPTA: Thank you, Your Honor. Now,
- 7 gentleman, if you would, please, turn to page 85 of
- 8 Exhibit 228-TC. And in that section of your
- 9 testimony, you're discussing host remote umbilical
- 10 costs. And I wanted to ask you a few questions about
- 11 the remote in that circumstance.
- 12 Am I correct that each remote has its own
- 13 entry in the Local Exchange Routing Guide, or LERG,
- 14 as a switching entity?
- MR. MAZZIOTTI: I don't know.
- MR. WEST: They do.
- 17 MR. KOPTA: And there are numbers that are
- 18 assigned -- NPA NXXs that are assigned to remote
- 19 switches?
- MR. WEST: Yes.
- 21 MR. MAZZIOTTI: Yes.
- MR. KOPTA: And are the trunk facilities
- 23 between the remote and the host engineered the same
- 24 as the trunks between the host and other switches?
- MR. MAZZIOTTI: Well, there are no trunks

- 1 per se between a host and a remote; there are
- 2 connections that are referred to as umbilical links,
- 3 but they are not trunks per se. Within a digital
- 4 switch, there are -- and they go by various terms for
- 5 the various vendors, but for want of a general term,
- 6 I'll call them network paths that connect switch
- 7 peripherals, lines to trunks, trunks to lines, and
- 8 things to the control -- central control units, and
- 9 those paths are, you know, internal to the switch.
- 10 When a remote unit is added to a switch, the
- 11 umbilicals are simply -- call it like a range
- 12 extender of those network paths. So it's really
- 13 nothing different than the links that would connect
- 14 two line units if they were in the same building. A
- 15 remote has no central processor, it has, you know, no
- 16 thought processes, and all the trunks that connect it
- 17 to other offices are connected to the host, such
- 18 that, for example, if there was a remote here in
- 19 Olympia and it connected to a host in whatever the
- 20 next town over is, forgive my geographic ignorance,
- 21 and I wanted to go from Olympia to Seattle, the call
- 22 wouldn't go from Olympia to Seattle; it would go from
- 23 Olympia to the host switch and then there would be
- 24 trunks at the host switch that connected it. And
- 25 those links, umbilical links between the host and

- 1 remote functionally serve the same purpose as the
- 2 links within two switch modules in that same host.
- 3 There's no difference to them functionally, so
- 4 they're not trunks per se.
- 5 MR. KOPTA: Well, is there a functional
- 6 difference between those links and the trunks that
- 7 connect the switch from, let's say, Lacey to Seattle?
- 8 MR. MAZZIOTTI: Well, yeah, yes, absolutely,
- 9 because the purpose of those -- the purpose of a
- 10 trunk is to connect two offices, two central offices,
- 11 whereas the purpose of an umbilical link is to tie
- 12 together parts of the same switch.
- MR. KOPTA: But the facilities are the same,
- 14 are they not?
- 15 MR. MAZZIOTTI: The outside plant facilities
- 16 -- I mean, yeah, they both go over the same type of
- 17 fiber and they -- some of the physical hardware is
- 18 the same, yes, I mean, if that's the question.
- MR. KOPTA: Yes. And does a remote use a
- 20 local processor?
- 21 MR. MAZZIOTTI: Again, it varies a little
- 22 bit by technology, but it doesn't use a local
- 23 processor to any greater or lesser extent than the
- 24 module would use if it was located in the same
- 25 physical building as the host switch. I mean, it's

- 1 really not a remote switch. It's a remote switch
- 2 module. It's basically, with a couple little extra
- 3 pieces of hardware to make that range extension, it's
- 4 the same hardware as one that was located in the same
- 5 building as the host, with the exception of they have
- 6 a little bit of intelligence and will have a small
- 7 number of trunks for survivability purposes, such
- 8 that if the umbilicals get cut from a natural
- 9 disaster or somebody dropping a backhoe or a pile
- 10 driver, the customers in that remote still have
- 11 access to 911 emergency services.
- 12 MR. KOPTA: And the remotes can be located
- 13 even hundreds of miles apart from the host, can't it?
- MR. MAZZIOTTI: I would take that subject to
- 15 check. There are mileage limitations and they do
- 16 vary by technology and -- but some distances. I
- 17 don't know if hundreds is realistic. It may or may
- 18 not be by what vendor it is.
- 19 MR. KOPTA: Okay. Now, if you would,
- 20 please, turn to page 87, again, in Exhibit 228-TC.
- 21 And at this page, you're discussing SS7 signaling
- 22 costs. And I want to differentiate the two types of
- 23 costs associated with SS7. There is an unbundled
- 24 network element for SS7 signaling; correct?
- MR. MAZZIOTTI: Correct. Although not in

- 1 the -- it wasn't proposed in this case. It's one of
- 2 the ones that's --
- 3 MR. KOPTA: Right. But there are certain
- 4 SS7 costs, let's say SS7 network costs that are
- 5 assigned to the SS7 signaling UNE; correct?
- 6 MR. MAZZIOTTI: Correct.
- 7 MR. KOPTA: And then there are switch
- 8 investment costs associated with providing SS7 that
- 9 are included in the switching costs; correct?
- MR. MAZZIOTTI: Well, yes, and let me
- 11 explain. There's two differences here. The
- 12 stand-alone SS7 network costs, if you were to buy
- 13 like an SS7 port, are to be sold to another carrier
- 14 who wishes to use the Verizon SS7 network. Say you
- 15 were a facilities-based carrier and you only have one
- 16 switch, and you're not going to go out and buy a
- 17 whole SS7 network for it and you want to connect to
- 18 the Verizon SS7 network and use the network, you
- 19 would buy a port into our network and use it for your
- 20 facilities-based switch.
- 21 The other SS7 costs that you're talking
- 22 about that go in with the usage are the costs of a
- 23 call setup using that network to set up a call on our
- 24 network. So one is when you're buying in and one is
- 25 for when you're using a piece of it.

- 1 MR. KOPTA: That's what I was trying to get
- 2 at, is that they were talking about separate costs.
- 3 MR. MAZZIOTTI: Yes.
- 4 MR. KOPTA: And on page 88, the sentence
- 5 that begins on line one, you testify that the amount
- of investment, again, that we're talking about for
- 7 SS7 that is attributable to the switch is driven by
- 8 the number of call attempts; is that correct?
- 9 MR. MAZZIOTTI: It's not on my line one, so
- 10 I'm looking for it.
- 11 MR. KOPTA: Okay. I will read the sentence.
- 12 In addition, the amount of Verizon's investment in
- 13 SS7 equipment --
- MR. MAZZIOTTI: Got it. I'm there.
- MR. KOPTA: -- is not a function.
- MR. MAZZIOTTI: Mm-hmm, correct.
- MR. KOPTA: And aren't call attempts
- 18 generally estimated per line?
- 19 MR. MAZZIOTTI: Well, certainly you can come
- 20 up with an estimate of call attempts per line. The
- 21 purpose of this paragraph is saying that the fact
- 22 that a person -- as I said in my opening statement, I
- 23 said we try and differentiate between the costs that
- 24 are caused by a person having a line versus a person
- 25 using a line. So that if you were to have a line and

- 1 not make a call once all month because you're on
- 2 vacation or didn't make any calls, you wouldn't be
- 3 driving -- you wouldn't be using the SS7 network at
- 4 all. There would be no SS7 investment required.
- 5 Certainly, you could make -- you know, measure it and
- 6 come up with an average attempts per line, but that
- 7 doesn't mean that the fact of having the line drove
- 8 any of the SS7 costs; it is the number of calls that
- 9 drove -- that was the driver, not -- just because
- 10 they make 1,000 calls a month doesn't mean that the
- 11 line caused the cost. It was 1,000 calls.
- 12 MR. KOPTA: If you would please turn to page
- 13 91. And I'm referring in this case to the sentence
- 14 that begins on line six, and perhaps I should read it
- 15 just in the interest of making sure we're on the
- 16 right place.
- 17 MR. MAZZIOTTI: Thank you. I would
- 18 appreciate that.
- 19 MR. KOPTA: At this point, Telcordia has
- 20 agreed to give the source code to AT&T/MCI upon their
- 21 execution of a required nondisclosure agreement, and
- 22 Verizon NW has offered this agreement to AT&T and
- 23 MCI. Do you see where I am?
- MR. MAZZIOTTI: Yes, I have it.
- 25 MR. KOPTA: Do you know when Verizon

- 1 provided AT&T with the source code to SCIS?
- 2 MR. MAZZIOTTI: I would have to defer to my
- 3 legal team who handled all that. I do not know.
- 4 MR. KOPTA: Would you accept, subject to
- 5 check, that counsel for Verizon overnighted it to me
- 6 on May 21st, 2004?
- 7 MR. MAZZIOTTI: Subject to check. I have no
- 8 reason to doubt your integrity.
- 9 MS. RONIS: It's checked.
- 10 MR. KOPTA: I have a copy of the cover
- 11 letter from Ms. Smothergill, so --
- 12 MR. MAZZIOTTI: Consider it checked.
- 13 Getting that done was a monumental task. It is a
- 14 very closely-guarded secret that they were not too
- 15 willing to part with, and it took a lot of
- 16 negotiating.
- 17 MR. KOPTA: Funny things about secrets, huh?
- 18 I would like now to ask a couple of questions about
- 19 your reply testimony, which is your April 20th
- 20 testimony, Exhibit 301-T.
- JUDGE MACE: Just a moment, Counsel, while
- 22 we find that exhibit. Page --
- 23 MR. KOPTA: Page 12. And this is beginning
- 24 on line nine with the question, Has Verizon ever
- 25 experienced switch exhaust due to increased usage.

- 1 MR. MAZZIOTTI: We're good on this one.
- 2 MR. KOPTA: All right. And you discuss
- 3 three switches in this part of your testimony, and I
- 4 was wanting to ask if any of those switches were
- 5 switches that have been manufactured within the last
- 6 three years.
- 7 MR. RICHTER: The answer is I don't know.
- 8 MR. KOPTA: And you have no comparable
- 9 experience with switch exhaust in Washington; is that
- 10 correct?
- 11 MR. RICHTER: That's correct.
- MR. KOPTA: Now, if we could go back to your
- 13 direct testimony, which is Exhibit 201-TC, and in
- 14 this case I would like you to look at page 70. And
- 15 at this point in your testimony, you are discussing
- 16 switch features. And as I understand it, there are
- 17 some features that are included within the local
- 18 switching cost that you developed and others that you
- 19 have costed out separately because you testified that
- 20 they require specific unique hardware; is that
- 21 correct?
- MR. MAZZIOTTI: That's correct.
- 23 MR. KOPTA: Can you tell me where in your
- 24 testimony or exhibits you have identified the
- 25 hardware that is used to provide those features that

- 1 need the specific hardware?
- 2 MR. MAZZIOTTI: Can you -- could you clarify
- 3 the question? Are you asking which features or what?
- 4 MR. KOPTA: What the hardware is.
- 5 MR. MAZZIOTTI: Oh, what the hardware is?
- 6 MR. KOPTA: Yes.
- 7 MR. MAZZIOTTI: Well, if you're looking for
- 8 the specific list of what the piece parts are, no,
- 9 that's not in there. There was a file on the CDs
- 10 that accompanied the direct testimony, there's
- 11 outputs of the SCIS IN module that gives you the
- 12 price for hardware when the SCIS program -- SCIS IN,
- 13 which is, by the way, the module of the SCIS program
- 14 that is used to determine the cost of features. It
- 15 gives you the outputs in various categories, most of
- 16 which are included in the switching already, the way
- 17 we did it, and the only one that isn't is a category
- 18 called hardware, and it has the specific cost of the
- 19 hardware, but doesn't identify the piece parts
- 20 themselves.
- MR. KOPTA: Okay.
- MR. MAZZIOTTI: But it does, by the way,
- 23 give you the feature number and certainly you have
- 24 the program and you can run it and look it up. I
- 25 mean, you have the ability to find it. It's all in

- 1 the documentation; it's just not in the printout that
- 2 was provided.
- 3 MR. KOPTA: So it's in the model run that
- 4 you provided with your testimony?
- 5 MR. MAZZIOTTI: No, it would be within the
- 6 documentation of the model if you would go into each
- 7 -- the documentation for each feature number gives
- 8 you formulas and tells you, you know, what's
- 9 included.
- 10 MR. KOPTA: And it specifically identifies
- 11 the hardware for each feature?
- MR. MAZZIOTTI: Yeah, I believe so.
- 13 MR. KOPTA: If you would, please, turn to
- 14 page 85 of Exhibit 201-TC, specifically your response
- 15 beginning on line 24.
- 16 CHAIRWOMAN SHOWALTER: Can you read the
- 17 sentence for him?
- 18 MR. KOPTA: And the sentence reads, Verizon
- 19 asked each of its switching vendors to provide a
- 20 detailed list of all switching equipment (hardware)
- 21 purchases Verizon made during past years (either 2000
- 22 or 2001, depending on which was the latest available
- 23 information), and to include actual quantities, list
- 24 prices and prices Verizon paid for the equipment. Do
- 25 you see where I am in that testimony?

- 1 MR. MAZZIOTTI: Yes.
- 2 MR. KOPTA: And is that -- did I read that
- 3 correctly?
- 4 MR. MAZZIOTTI: Yes, you did.
- 5 MR. KOPTA: Now I would ask you to turn to
- 6 Exhibit 304, which is a cross exhibit. Actually,
- 7 Verizon's response to AT&T Data Request 6-144.
- 8 MR. MAZZIOTTI: Okay. I'm here.
- 9 MR. KOPTA: Are these the lists from the
- 10 vendors that are referenced in the testimony that I
- 11 just read?
- MR. MAZZIOTTI: Yes, they are.
- MR. KOPTA: And if you would, please, turn
- 14 to page 49 of this exhibit.
- JUDGE MACE: Forty-nine of Exhibit 304?
- MR. KOPTA: Forty-nine of Exhibit 304.
- 17 That's correct.
- 18 MR. MAZZIOTTI: Okay.
- MR. KOPTA: And the discounts that are
- 20 listed in bold -- or the discount names are in bold,
- 21 the actual amounts are not. Do you see where I'm
- 22 referring?
- MR. MAZZIOTTI: Yes, about in the middle of
- 24 the page, right under where it says total material?
- MR. KOPTA: Correct.

- 1 MR. MAZZIOTTI: Yeah.
- 2 MR. KOPTA: Are those the discounts that
- 3 you've included in your model?
- 4 MR. MAZZIOTTI: No, actually, if you go a
- 5 little further in, I believe on page 95, what they
- 6 did here is they broke up the discounts into two
- 7 categories, and if you see right over where it says
- 8 total material, when it says material, that is for,
- 9 in this case, Northern Telecom -- Nortel provided
- 10 material of their manufacture. In addition to that
- 11 material, they were also vendor materials and -- hold
- 12 on. I might have misled you. There were vendor
- 13 materials, as well. Things that they don't
- 14 manufacture, but go into the switch that they
- 15 purchase from the outside. And as you see, it
- 16 continued right after, there's a bunch of things
- 17 designated V-e-n-d, for vendor. If you follow that
- 18 all the way through, it also calculates the discount
- 19 on the vendor and then comes up with an aggregate of
- 20 the two of them, which is really the whole switch.
- MR. KOPTA: So then, that would be on page
- 22 96?
- MR. MAZZIOTTI: Yes, I'm sorry, you're
- 24 right. The total is on -- total cost is on 95, and
- 25 the discount number is on 96.

- 1 MR. KOPTA: And those are the discounts that
- 2 you've used in --
- 3 MR. MAZZIOTTI: Yes.
- 4 MR. KOPTA: -- in the model?
- 5 MR. MAZZIOTTI: Mm-hmm.
- 6 MR. KOPTA: Now, I want to make sense of
- 7 these, so if you would, please, turn to page 10 of
- 8 this Exhibit 204.
- 9 CHAIRWOMAN SHOWALTER: Did you say 204?
- 10 MR. KOPTA: Of Exhibit 304. I'm sorry. The
- 11 one we were just looking at.
- MR. MAZZIOTTI: Yes.
- 13 MR. KOPTA: Let's look at the top line. By
- 14 looking at this, can you tell me what this is that's
- 15 being priced?
- MR. MAZZIOTTI: Not in the least, I'm sorry
- 17 to say. You know, I mean, there's a lot of vendor
- 18 part numbers in here that, you know -- I mean, there
- 19 are thousands and thousands of piece parts that go
- 20 into these things and circuit packs and different
- 21 things. I mean, what we did is we asked them to go
- 22 out and they went into their ordering systems and
- 23 gave us a list of every piece part and what it cost
- 24 to list and what it cost and we just added them up
- 25 and came up with an average. But I would have to be

- 1 a walking computer to know every one of the thousand
- 2 parts. Maybe 10 years ago, when I was in
- 3 engineering, I might have known a few of them, but --
- 4 MR. KOPTA: I won't test your knowledge that
- 5 far, but in the last column, and unfortunately the
- 6 headings don't follow with the columns, am I correct
- 7 that that is the list price?
- 8 MR. MAZZIOTTI: If we go back to -- I just
- 9 want to check the first page of the list that has the
- 10 column headings. Yes, the very -- the right-most
- 11 column is the list price.
- 12 MR. KOPTA: And the third column to the --
- 13 third column, two columns over, is the price that
- 14 Verizon paid?
- MR. MAZZIOTTI: Yes, it is.
- 16 JUDGE MACE: Is that the net price column?
- MR. MAZZIOTTI: Yes, correct.
- 18 MR. KOPTA: And do you have any idea, a
- 19 number of this size and the list price, what that
- 20 might likely be? That wouldn't be a switch, would
- 21 it?
- MR. MAZZIOTTI: No, these would all be
- 23 either circuit packs or frames. These are all nuts
- 24 and bolts, piece parts.
- MR. KOPTA: Pretty big piece part, though;

- 1 right?
- 2 MR. MAZZIOTTI: Could be -- well, again,
- 3 piece parts, it could be a -- the serial number could
- 4 be a switch module, an entire unit, it could be a
- 5 single circuit pack. I have no way of knowing from
- 6 -- you know, without a cheat sheet or a vendor, you
- 7 know, parts list. I mean, that could be, you know, a
- 8 whole -- I don't know what. You know, that could be
- 9 a unit that has 150 circuit packs and fuses and power
- 10 packs and -- you know.
- 11 MR. KOPTA: Right. And I believe in your
- 12 testimony you say that this exhibit includes the
- 13 prices for growth additions or any other kinds of
- 14 additions; is that correct?
- MR. MAZZIOTTI: It includes the prices for
- 16 whatever we bought. That's our total purchasing. We
- 17 bought it, it's in there. It's kind of like Prego
- 18 spaghetti sauce. It's in there.
- 19 MR. KOPTA: But I just can't tell which one
- 20 is which at this point, based on this document?
- MR. MAZZIOTTI: Right.
- MR. KOPTA: And would the same be true of
- 23 the hardware needed for the individual features that
- 24 you have proposed?
- MR. MAZZIOTTI: Yeah, I would -- yeah, I

- 1 mean, it all follows the same thing. I mean, if
- 2 you're looking for the list price of a particular
- 3 piece of hardware and you had the right
- 4 cross-reference sheet, you might be able to find it,
- 5 but, you know, there's nothing on this page
- 6 specifically that would tell you, you know, what type
- 7 of job it was bought under.
- 8 I might add, though, that this being a
- 9 Northern Telecom page, Northern Telecom does not have
- 10 a segregated discount per se anymore.
- MR. KOPTA: What do you mean, a segregated
- 12 discount?
- MR. MAZZIOTTI: When years ago we had, you
- 14 know, so much for a -- if you bought it new and so
- 15 much if it's growth. They just have prices per type
- 16 of equipment now.
- MR. KOPTA: So it's the same discount?
- 18 MR. MAZZIOTTI: Yeah.
- 19 MR. KOPTA: Regardless of whether it's a new
- 20 switch or a growth?
- 21 MR. MAZZIOTTI: Correct.
- MR. KOPTA: Thank you.
- MR. MAZZIOTTI: There'd certainly be a
- 24 different mix of what you buy in a new or growth
- 25 switch, but, you know, the same piece part would be

- 1 the same discount in all of them under the terms of
- 2 the contract.
- 3 MR. KOPTA: Thank you for that
- 4 clarification. With that, those are my questions. I
- 5 would move admission of Exhibits 302 through 307.
- 6 JUDGE MACE: Is there any objection to the
- 7 admission of those exhibits?
- 8 MS. SMOTHERGILL: No objection.
- 9 JUDGE MACE: I'll admit them. Ms. Smith.
- 10 MS. SMITH: Thank you, Your Honor.

- 12 EXAMINATION
- 13 BY MS. SMITH:
- 14 MS. SMITH: Good afternoon, I'm Shannon
- 15 Smith. I'm representing Commission Staff. My first
- 16 question is directed to Mr. West and his testimony.
- 17 The remainder of my questions all address to the
- 18 panel and, whichever witness is the proper witness,
- 19 please answer.
- 20 Mr. West, in your testimony, Exhibit 351, I
- 21 don't think you're going to need to refer to it, but
- 22 you discuss on page five competition that Verizon is
- 23 facing in the state of Washington from government
- 24 networks. Do you recall that testimony?
- MR. WEST: I do.

- 1 MS. SMITH: Are you aware that there are
- 2 state statutes here in Washington that would prohibit
- 3 PUDs from competing with telephone companies for end
- 4 use customers?
- 5 MR. WEST: There may be such statutes, but
- 6 certainly the documents that I reviewed in preparing
- 7 for this case would indicate that they do compete
- 8 with Verizon for services.
- 9 MS. SMITH: Do you know whether those are
- 10 wholesale or retail services?
- 11 MR. WEST: They looked an awful lot like
- 12 retail services to me, mostly broadband, but there's
- 13 something floating around called a zip network,
- 14 which, you know, promises all kinds of fancy advanced
- 15 telecommunications services, and they sure looked
- 16 like end user services to me.
- 17 MS. SMITH: Thank you. In your April 20th
- 18 reply testimony, which has been marked as Exhibit
- 19 301, on page 17, and at lines one through two, the
- 20 testimony says that there is no significant
- 21 geographic difference in the cost of switching. Do
- 22 you see that testimony?
- MR. WEST: Yes.
- MS. SMITH: What is the basis for that
- 25 statement?

- 1 MR. WEST: We've done a number, obviously,
- 2 of these switching studies in a lot of different
- 3 states, and our experience is the port does not vary
- 4 much, if at all, with geography, and the way we
- 5 calculate the local usage, the local usage minute
- 6 costs what it costs. It doesn't change with respect
- 7 to which density zone it's generated in, either.
- 8 MR. MAZZIOTTI: I think one of the points of
- 9 that is also that it doesn't vary -- certainly
- 10 geography isn't the driver. If I buy a switch and I
- 11 put it in a building, it costs me a certain amount.
- 12 If I were to pick up that switch and move it to
- 13 another building or build the same switch in another
- 14 geography, the cost of the switch is the same, so any
- 15 differences in cost may be -- can be driven certainly
- 16 by the traffic patterns generated in a different
- 17 area, but it's not like a loop where a loop will vary
- 18 by geography, specifically certainly mountainous
- 19 conditions, hard rocks, things of that nature will
- 20 cause direct variations in the cost of the loop.
- 21 There's nothing in geography itself that's
- 22 going to affect the cost of the switch per se, as a
- 23 direct function of geography.
- MS. SMITH: Do switches have a fixed cost
- 25 component?

- 1 MR. MAZZIOTTI: I guess that depends how
- 2 you're looking at them and what you define as a fixed
- 3 component. Certainly there are volume-sensitive and
- 4 non-volume sensitive components in the switch, and
- 5 just classically what we have in our cost studies. I
- 6 mean, we have a cost of a port, plus the cost of
- 7 minutes. I mean, you know, it's an A plus BX type
- 8 thing. Certainly -- I mean, when the FCC did their
- 9 switch curves in their universal service model, they
- 10 came up with a fixed and a variable component based
- 11 on lines. I certainly wouldn't agree that it was
- 12 cost causative. They did a regression on a bunch of
- 13 switches and came up with an A plus BX function that
- 14 would represent the cost of the switches.
- I certainly wouldn't agree that, from an
- 16 engineering or economic point of view, that was a
- 17 fixed and variable cost. It was simply a convenient
- 18 way to come up with a quick and dirty cost for a
- 19 switch. You know, to that extent, you do need a
- 20 processor and there's a base minimum, depending on
- 21 your traffic characteristics and what's going into
- 22 the switch, the size of the processor can also vary,
- 23 but there's certainly a base minimum. I mean, I
- 24 guess at the very least, there's a base RTU that you
- 25 need to run a switch. I mean, you can't get around

- 1 that. Without the software, it's a piece of dumb
- 2 iron. So there's certainly some fixed components.
- 3 MS. SMITH: Do you know -- or strike that.
- 4 Have the total minutes of use on the Verizon
- 5 Northwest Washington switched network been increasing
- 6 or decreasing over the last couple of years?
- 7 MR. MAZZIOTTI: As it trends, no, I don't.
- 8 Do you have anything?
- 9 MR. RICHTER: No.
- 10 MS. SMITH: You had a discussion with Mr.
- 11 Kopta on cross-examination during his questioning on
- 12 the term high usage, and are you referring to the
- 13 toll usage or the local usage or both when you refer
- 14 to high usage?
- MR. MAZZIOTTI: I was referring -- yeah,
- 16 everything we do in this UNE model is based on total,
- 17 total minutes, and, you know, the discussions simply,
- 18 I think, boil down to is if you have an average, you
- 19 have a rate that assumes a port plus an average
- 20 amount of minutes. If a carrier has a customer that
- 21 uses more than the average amount of minutes, they're
- 22 going to pay less than they would if they were paying
- 23 per minute, and if they have less, then, you know, I
- 24 mean -- it's going to be above or below the average.
- 25 I mean, somebody who's above the average is a higher

- 1 than average user and would incur more costs. So
- 2 you'd be ahead of the game if you paid the average
- 3 and had higher than average users.
- 4 MS. SMITH: But just to clarify, then, when
- 5 you say total, you're including within that total
- 6 local, toll, long distance, all minutes of use; is
- 7 that correct?
- 8 MR. MAZZIOTTI: Well, yes, because from the
- 9 point of view of the switch, I mean, the switch is --
- 10 you know, it doesn't care where the minute goes. You
- 11 know, you dial, it sends a minute somewhere and it
- 12 sends it to a trunk. Where that trunk ends up is
- 13 irrelevant to the switch and to the engineering. The
- 14 fact is the trunk and the switch components are being
- 15 used.
- MS. SMITH: If a CLEC were to offer service
- 17 to a group of customers and, within that group of
- 18 customers some of them were high usage customers and
- 19 some of them were low usage customers, wouldn't a
- 20 flat rate be fair under those circumstances?
- MR. WEST: I mean, it might work out as
- 22 being perfect recovery, but it would also work out
- 23 perfect recovery if you had the minute of use rate,
- 24 so why not insure something closer to perfect
- 25 recovery by imposing the minutes of use rates.

- 1 If you didn't have the small customer
- 2 balancing out the large customers, you would get the
- 3 sort of cross-subsidization we're talking about. So
- 4 rather than run that risk, it seems like the prudent
- 5 thing to do is match the rates to the cost structure
- 6 and have the minute of use charge.
- 7 MR. MAZZIOTTI: I mean, certainly, if it
- 8 worked out exactly, it would be pure happenstance.
- 9 You wouldn't be driving it there correctly by the
- 10 structure in what you're doing.
- 11 MS. SMITH: That's all. Thank you.
- 12 JUDGE MACE: Thank you. Dr. Gabel.

- 14 EXAMINATION
- 15 BY DR. GABEL:
- DR. GABEL: I think -- good afternoon,
- 17 panel.
- 18 MR. WEST: Good afternoon.
- 19 MR. MAZZIOTTI: Good afternoon.
- DR. GABEL: Good afternoon. I believe most
- 21 of my questions are going to be directed to Mr.
- 22 Mazziotti. Let me begin by just following up on a
- 23 question from Staff regarding fixed costs on a
- 24 switching machine.
- 25 Did I understand your response, Mr.

- 1 Mazziotti, to be that there is not a fixed cost
- 2 associated with a switching machine? You gave an
- 3 answer, but I wasn't certain. Do you believe there
- 4 is or is not a fixed cost with the switching machine?
- 5 MR. MAZZIOTTI: Well, I think there is at
- 6 some level a base amount that you have to have. Now,
- 7 what that is and what the fixed cost is, I mean,
- 8 there's got to be the smallest amount of something
- 9 you have to have, you know, but certainly, I mean, if
- 10 things drive -- are driven to ports and to, you know,
- 11 to minutes and things, it's got to be a minimum size
- 12 of something. Yes, there has to be, on a theoretical
- 13 basis, a fixed cost. And certainly if nothing else,
- 14 if you could fit the entire switch in one piece of
- 15 iron work, that piece of iron work would be a fixed
- 16 cost. How that relates to the rest of the switch, I
- 17 --
- DR. GABEL: Now, you've used SCIS to
- 19 estimate switching investment levels?
- MR. MAZZIOTTI: Yes.
- DR. GABEL: And are you familiar with the
- 22 term getting started investments within SCIS?
- MR. MAZZIOTTI: Yes, I am.
- DR. GABEL: And are getting started costs
- 25 synonymous with fixed costs? And if not, how are

- 1 they different?
- 2 MR. MAZZIOTTI: I'm certainly glad you asked
- 3 that question, because it will give me a chance to
- 4 clear up something. Getting started is a very
- 5 unfortunate choice of words on their part. You know,
- 6 when you think of it from an engineering point of
- 7 view or something, of getting started, you need to
- 8 have a building, you need to have things. The
- 9 getting started category in SCIS is really where they
- 10 put all of the common control type equipment, the
- 11 processor and other common equipment that are not
- 12 related to lines and trunks.
- DR. GABEL: And those are pieces of
- 14 equipment that must be acquired in order for the
- 15 switching machine to function?
- MR. MAZZIOTTI: They're pieces of equipment
- 17 that must be acquired, but they're certainly not
- 18 fixed in nature. I mean, it's fixed in that you must
- 19 have them, but they are engineered and sized based on
- 20 the traffic patterns and, you know, the load that's
- 21 going to put on the switch, so it's not like, you
- 22 know, one would think it's getting started and, like,
- 23 you buy a processor and you drop it in the office
- 24 and, 20 years later you, pull the plug and you throw
- 25 the processor out and you never touch it.

- 1 Even the term processor is kind of a
- 2 misnomer, because the processor is really a processor
- 3 complex of quite a number of different types of
- 4 equipment, memory equipment, the central processor
- 5 equivalent to like the Intel CPU in a computer that
- 6 does the thinking.
- 7 The machines that do the billing and
- 8 recording are in there, announcement circuits that
- 9 are used for whenever you go to a vacant code,
- 10 somebody's disconnected, that are all common and not
- 11 related to any one particular line or trunk, but
- 12 certainly necessary to operate the machine and
- 13 operate it in a fashion that will live up to the
- 14 service standards our customers and our regulators
- 15 are going to expect from us.
- And these things do need to be not only
- 17 engineered when you buy it, but as I said in my
- 18 opening statement, monitored, watched. If something
- 19 gets in trouble, you need to augment it, and we do
- 20 that on numerous occasions. They need to be upgraded
- 21 due to regulatory mandates. You know, we had, over
- 22 the past decade, when we had local number
- 23 pre-subscription for toll carriers, as well as long
- 24 distance, that required equipment.
- We came up with 800 database dips, so you

- 1 could have local number portability for 800 and now
- 2 local number portability for wireless to wireline and
- 3 all kinds of other things.
- 4 Another thing that was in there was CALEA,
- 5 which, forgive me, I don't remember the exact
- 6 acronym, but for those that aren't familiar with it,
- 7 it's the ability for law enforcement to do wire taps
- 8 on digital switches. You can't just go and clip on
- 9 them. You know, there's not too many policemen that
- 10 speak digital, you know, so there has to be a way for
- 11 us to tap in. Those kinds of things.
- 12 And we do add to them on a regular basis to
- 13 keep the switch operating correctly, given its
- 14 traffic load, and up to date with the network
- 15 standards that we have to have.
- 16 And I might add, this is -- you know, I gave
- 17 examples over the past 10 years or so. We certainly
- 18 -- it's going to continue. I mean, we all know that
- 19 the days of the 10-digit telephone number are
- 20 limited. I mean, we're running out of numbers. That
- 21 is going to be a major upheaval in the routing and
- 22 how switches operate. And who knows what's going to
- 23 happen as we move more into, you know, newer
- 24 technologies and do IP addresses replace phone
- 25 numbers or, you know, what do we do when you have

- 1 local number presubscription all over the place, and
- 2 you can go from your computer to your wireless. You
- 3 know, it's not going to stop. Technology doesn't
- 4 stand still.
- 5 CHAIRWOMAN SHOWALTER: Mr. Mazziotti, can
- 6 you keep your answers just a little bit more to the
- 7 point? I think you have gone on fairly long beyond
- 8 the answer to the question.
- 9 MR. MAZZIOTTI: My apologies.
- DR. GABEL: Mr. Mazziotti, you just
- 11 explained about how there's add-ons to the central
- 12 processor on a periodic basis, but within SCIS, when
- 13 you run it in year 2003 for this proceeding, are you
- 14 including in your estimate the cost of a central
- 15 processer that's purchased in 2003, or are you
- 16 forecasting what's the cost of the central processor
- 17 that's going to be needed to handle more than
- 18 10-digit dialing in five years?
- MR. MAZZIOTTI: No, well, certainly, it's
- 20 the 2003, because we don't know what's coming in the
- 21 future and, quite frankly, it's probably not designed
- 22 yet and wouldn't be in there. It's the figment of
- 23 some engineer's imagination right now.
- DR. GABEL: Now, following up on a question
- 25 from Mr. Kopta, Mr. Kopta asked you about the

- 1 umbilical link between the host office and the remote
- 2 office, and he asked you was the equipment identical
- 3 to the equipment that appears on the host switching
- 4 machine, and I believe your response was they're
- 5 similar, but not identical; is that correct?
- 6 MR. MAZZIOTTI: There are --
- 7 DR. GABEL: Well, could you just --
- 8 MR. MAZZIOTTI: Depending on the technology
- 9 and the vendor, some of the vendors use some of the
- 10 same peripherals that they would put -- use for
- 11 outward facing trunks, they use to interface these
- 12 umbilicals.
- DR. GABEL: So --
- MR. MAZZIOTTI: It's, you know, the same
- 15 part number, name.
- DR. GABEL: So for example, for Nortel, it
- 17 would be a digital trunk controller, which would be
- 18 identical in the host and remote switching machine?
- 19 MR. MAZZIOTTI: Do you know that? I was
- 20 thinking more of the five years. It's a DLTU, which
- 21 is a digital line trunk unit.
- MR. RICHTER: Yeah, it's --
- JUDGE MACE: Gentlemen, please. I
- 24 appreciate that you have the answers, but, please, we
- 25 have -- it's really important for the reporter to

- 1 record what you're saying, and she can't do that when
- 2 everybody speaks at once.
- 3 MR. MAZZIOTTI: In the five years, and I'm
- 4 looking at my little cheat sheet here, they use a
- 5 unit called DLTU, which is a digital line trunk unit.
- 6 Now, that same unit can be used for T-1 based trunks.
- 7 In our model, we assume not only that, but a DNU,
- 8 which is for sonic-based trunks. So there is some
- 9 hardware that has a dual purpose, but certainly, on a
- 10 functional basis, it's not the same thing within the
- 11 switch.
- DR. GABEL: Mr. Mazziotti, in your opening
- 13 statement, and I didn't get all the words down, but
- 14 you made reference to how the FCC had looked
- 15 favorably on the Switching Cost Information System.
- 16 Do you recall that?
- 17 MR. MAZZIOTTI: Yes, I do.
- DR. GABEL: All right. Were you referring
- 19 to a recent pronouncement of the FCC or the FCC's
- 20 finding in a proceeding in the early 1990s?
- 21 MR. MAZZIOTTI: Yeah, it was.
- DR. GABEL: The early 1990s?
- MR. MAZZIOTTI: Yeah, that's the general
- 24 time frame, yeah.
- DR. GABEL: Mr. Kopta asked you about TR-303

- 1 and the four-to-one concentration ratio associated
- 2 with digital line carrier systems that terminate on a
- 3 switching machine.
- 4 My question is if the concentration ratio
- 5 was different, if it was six-to-one instead of
- 6 four-to-one, how would that affect your payments to
- 7 the vendor? So state -- let me restate the question.
- 8 You have lines coming in from the field that
- 9 terminate on the digital switching machine. Is the
- 10 payment that Verizon makes to the vendor based upon
- 11 the number of DSO links and thereby ignore the
- 12 four-to-one or six-to-one concentration ratio, or is
- 13 your payment based upon the number of DS1
- 14 terminations, which would be the four-to-one or the
- 15 six-to-one concentration ratio?
- MR. MAZZIOTTI: It would be the DS1. I
- 17 mean, you buy DS1 ports in the switch. But I might
- 18 add, I think, and Mr. Richter would agree, that if we
- 19 go to a six-to-one, we would probably incur serious
- 20 service problems.
- 21 DR. GABEL: That wasn't -- I was just
- 22 interested to understand the nature of your contract.
- 23 So overall, the nature of your contract is to pay for
- 24 a piece of equipment, and it's not to pay a flat rate
- 25 per DSO termination?

- 1 MR. MAZZIOTTI: Correct. It's not a
- 2 per-line contract, it's a piece part contract, as I
- 3 had that big thing of what piece parts we purchased.
- 4 Whatever you receive, you pay for.
- 5 DR. GABEL: I believe, and I could be wrong
- 6 about this, but I believe in your testimony you state
- 7 that, Well, if the Commission were to agree with AT&T
- 8 that the rate structure should be a per port rate,
- 9 SCIS could still produce an investment per ported.
- 10 Is that correct? Do I remember that?
- 11 MR. MAZZIOTTI: Certainly. I mean, it's not
- 12 a matter of we would really have to change anything
- 13 in SCIS itself. You would certainly -- it would be
- 14 easy enough to just take the total. I mean, SCIS
- 15 gives you a bottom line total, and if you divide the
- 16 bottom line total by the number of ports, you have
- 17 cost per port. It's really not a SCIS function; it
- 18 would just be easy to calculate using the outputs we
- 19 have in the SCIS already.
- DR. GABEL: Just so that I make sure I
- 21 correctly understand the SCIS output, can you point
- 22 to me in your work papers where I could get the
- 23 investment per line? And we can just take that as a
- 24 bench request, because I don't need to see it right
- 25 --

- 1 MR. MAZZIOTTI: Well, no. It wouldn't be an
- 2 investment -- I wouldn't be able to find in my work
- 3 papers where you would have an investment per line.
- 4 I could point you to the total investment, which you
- 5 would have to manually then divide by the total
- 6 number.
- 7 DR. GABEL: If you could point to me where
- 8 the total investment and the total number of lines
- 9 appears.
- 10 MR. MAZZIOTTI: Certainly.
- DR. GABEL: And would those lines be working
- 12 lines, revenue producing lines? The reason I ask
- 13 this is because, as you know, included in the model
- 14 is a utilization factor.
- MR. MAZZIOTTI: Right, yeah. What that
- 16 would represent would be installed lines, and then
- 17 the conversion of that installed lines to be
- 18 recovered over the working lines is accomplished by
- 19 the application of the utilization factor, which is
- 20 no different than how we do the ports.
- DR. GABEL: Okay. Then could you also point
- 22 to me where the appropriate utilization --
- MR. MAZZIOTTI: It's the same one that's in
- 24 the study.
- JUDGE MACE: I want to make sure I

- 1 understand what this bench request is. You're
- 2 requesting the total investment, total number of
- 3 installed lines?
- 4 DR. GABEL: Yes, and utilization.
- 5 JUDGE MACE: And utilization.
- 6 DR. GABEL: On the lines.
- 7 JUDGE MACE: And that's Bench Request Number
- 8 Seven.
- 9 MR. MAZZIOTTI: Now, would you like that per
- 10 -- separate per technology or just rolled up?
- 11 DR. GABEL: Just rolled up.
- MR. MAZZIOTTI: You got it.
- DR. GABEL: Mr. Mazziotti, in response to
- 14 another question from Mr. Kopta, I understood you to
- 15 state that you could have a decline in business from
- 16 -- in a business district and an increase in access
- 17 lines in a suburban area, and because of that
- 18 increase in the suburban area, you'd still need to go
- 19 out and acquire facilities. Why couldn't you
- 20 transport the equipment from the business district
- 21 over to the suburban area?
- MR. MAZZIOTTI: I would say that's just a
- 23 cost thing, because it would be -- it would shock me
- 24 if you had a decline in an area and you exactly
- 25 cleared out entire frames to manually re-home people

- 1 and, you know, groom the switch, so to speak. To
- 2 say, you know, I have 10 free over here and 10 free
- 3 over there and 20 free over there and just move them
- 4 all into one place and free up a unit is very labor
- 5 intensive. And it's probably just easier, cheaper
- 6 and cheaper to just start with a brand new unit.
- 7 DR. GABEL: And in this exchange with Mr.
- 8 Kopta, I understood you were referring to ARMIS line
- 9 counts. Am I correct about that, when you were
- 10 looking at --
- MR. MAZZIOTTI: Well, he was referring to
- 12 the ARMIS line counts in the part of the testimony.
- DR. GABEL: And do you know, does the ARMIS
- 14 line count includes UNE loops, UNE or UNE-P
- 15 customers, or is it just your retail customers?
- MR. MAZZIOTTI: Oh, no, it's all switch --
- 17 first of all, I wouldn't include UNE loops, because I
- 18 believe the number he was referring to was switched
- 19 lines, but it would -- I believe, and I guess I can
- 20 take this subject to check, that, you know, the ARMIS
- 21 counts are total demands on the switch and they're --
- DR. GABEL: Yes, if you would check that to
- 23 ensure that the switch line includes UNE-P customers?
- MR. MAZZIOTTI: Sure.
- DR. GABEL: And if it excludes UNE-P

- 1 customers, to provide the same data, but after adding
- 2 in the UNE-P lines.
- 3 MR. MAZZIOTTI: Okay.
- 4 JUDGE MACE: We'll make that part of Bench
- 5 Request Number Seven.
- 6 DR. GABEL: My last area of questioning, and
- 7 I'm not sure that you're the right panel. I asked
- 8 Mr. Jones about this. And that is with the
- 9 adjustment to the annual charge factor, are all
- 10 services modeled. And I'd asked him, for example,
- 11 does the Verizon cost model estimate the cost of
- 12 certain private line services, such as an alarm
- 13 service? Are you familiar enough with --
- 14 MR. MAZZIOTTI: Certainly not with private
- 15 line. I am the switching witness. I --
- DR. GABEL: Okay. All right. So that's all
- 17 the questions that I have.
- JUDGE MACE: Thank you.

- 20 EXAMINATION
- 21 BY CHAIRWOMAN SHOWALTER:
- 22 CHAIRWOMAN SHOWALTER: I just have a
- 23 conceptual question, and I'm not sure which, if any
- 24 of you, is the appropriate to ask, but I'm thinking
- of what happens to a per unit cost, whether that's

- 1 per line or minute of use cost if VoIP develops and
- 2 bypasses the switch. First of all, am I correct that
- 3 VoIP does bypass the switch?
- 4 MR. WEST: Yes, I mean, VoIP, or Voice over
- 5 Internet Protocol, as that service becomes more
- 6 prevalent, there will be less demand on the local
- 7 switch network.
- 8 Now, how that impacts the rates that are at
- 9 issue today is a cost question that I believe Mr.
- 10 Mazziotti may or may not be able to answer, but it's
- 11 certainly in his sandbox.
- 12 CHAIRWOMAN SHOWALTER: And before you answer
- 13 that, that is where I was going. What account is
- 14 being taken of that phenomenon today, but what does
- it mean for the future if VoIP, for example,
- 16 accelerates more quickly than one is thinking? Does
- 17 it mean the depreciation lives should be revised or
- 18 the company should come back in here with another
- 19 cost docket sooner or is it somehow anticipated
- 20 today?
- MR. MAZZIOTTI: Well, let me, just as a
- 22 general costing matter, certainly a cost study is
- 23 done at a point in time using the best intelligence
- 24 in forecasting that we have going forward. Should
- 25 something enter the market and cause a paradigm

- 1 shift, I mean, it's kind of like all bets are off.
- 2 It would be like saying what if the mill closes in
- 3 town and everybody moves out and, you know, we didn't
- 4 anticipate that. So to make it a VoIP thing is not
- 5 -- there's nothing, I guess, exclusive about VoIP.
- 6 It's simply looking at what happens if the demand we
- 7 forecasted doesn't materialize. And I guess the
- 8 short answer is we lose money.
- 9 You know, we have taken these costs, we will
- 10 incur these costs and build a network. That network
- 11 has a -- we divide by a demand and, I mean, say we
- 12 divide it by 100 units, and if we only sell 80 units
- 13 because we misforecasted or something happened, we
- 14 only get 80 percent of the money. So I mean, to that
- 15 extent -- now if you get into the VoIP, again, I
- 16 guess it gets down to when you say it takes off, how
- does it take off, what does it impact?
- I mean, it's really -- certainly, if it
- 19 becomes a replacement for circuit switching and such
- 20 that companies start abandoning circuit switching and
- 21 going to circuit switching, yes, absolutely, we'd be
- 22 looking at shorter depreciation lives because we'd be
- 23 retiring these switches and they'd be going out the
- 24 door.
- 25 That, I quess, is different from what

- 1 happens if someone else comes in with voice over IP,
- 2 sets up competitive voice over IP and steals traffic
- 3 off of our network. You know, I don't -- you lose
- 4 money. And yeah, we should probably come in and --
- 5 if things changed that drastically, it's time to
- 6 re-look at things. I mean, that's --
- 7 MR. WEST: I mean, I agree with everything
- 8 he said. And I would add, though, there will be
- 9 competitors who come in with VoIP. I mean, AT&T has
- 10 already announced, MCI has announced, there's a whole
- 11 litany of companies that are rolling out nationwide
- 12 VoIP.
- 13 And it does weigh on depreciation lives,
- 14 along with all the other intermodal challenges
- 15 Verizon faces. I mean, we lose customers to
- 16 wireless, we lose customers to other Internet
- 17 services, like e-mail, and it just -- it's just
- 18 common sense that, as the entire marketplace becomes
- 19 more and more competitive, that the luxury of the
- 20 very long depreciation lives in the past have got to
- 21 fall by the wayside. The technology is just going to
- 22 keep evolving at a faster clip.
- 23 CHAIRWOMAN SHOWALTER: All right. But in
- 24 any event, though, in this proceeding, certain
- 25 forecasts and assumptions have been made about the

- 1 use of the system in terms of number of switches and
- 2 lines and minutes, and to the extent that they are
- 3 not accurate, you could over-recover or
- 4 under-recover, but to the extent something like VoIP
- 5 accelerates in a way that you did not anticipate, all
- 6 other things being equal, your numbers are basically
- 7 conservative. That is, that, to the extent that
- 8 technology provides alternatives to the system that
- 9 you're costing right now, it would drive the unit
- 10 costs up over time. Is that correct?
- 11 MR. WEST: I think that's true. If you have
- 12 the same system and, obviously, you know, fewer
- 13 minutes of use being used and you still need to pay
- 14 for the same system, that seems to make sense.
- 15 CHAIRWOMAN SHOWALTER: Now, Verizon, as you
- 16 point out, may be its own beneficiary of that, but if
- 17 you were looking at simply either switching costs,
- 18 which I think your point is the switching cost
- 19 doesn't change, but the minutes of use or lines that
- 20 support the switch could change?
- MR. MAZZIOTTI: Yeah, I mean, if we were to
- 22 go in and redo a new study with lower -- lower
- 23 demand, things might change, but, you know, once its
- 24 out there, once it's in the ground, you know, I mean,
- 25 we've done this study and we don't change it, we'll

- 1 end up losing revenue. I think one of the things we
- 2 have to keep in mind, though, is while you -- it
- 3 won't be a perfect contraction as demand goes away,
- 4 because we still have the wireline network as the
- 5 carrier of last resort, universal service, you know.
- 6 We will tend to see a loss in minutes a lot more than
- 7 we see a loss in -- accelerating more than a loss in
- 8 lines, even people with VoIP and other things.
- 9 As much as people are using their cell
- 10 phones more and more, there's not -- there's some,
- 11 but it hasn't been a mass exodus of people ripping
- 12 the phone off their wall and using their cell phone a
- 13 hundred percent, because while it can provide a more
- 14 economic long distance and, you know, various things,
- 15 people still like to have that phone there and, you
- 16 know, when the tornado hit yesterday and hope the
- 17 phone still works and, you know, it's, you know,
- 18 steady Freddy there. It's always there and people
- 19 have that, you know, opinion of it.
- 20 So you know, I don't know how quickly you're
- 21 going to see the circuit switch network disassembled
- 22 in the face of some of these newer technologies, and
- 23 lower usage on it is going to drive up -- you know,
- 24 it's going to cause a loss of scale and scope
- 25 efficiencies and drive up costs, too.

- 1 CHAIRWOMAN SHOWALTER: Thank you.
- JUDGE MACE: Commissioner Hemstad.
- 3 COMMISSIONER HEMSTAD: I have no questions.
- 4 COMMISSIONER OSHIE: I have no questions.
- JUDGE MACE: Mr. Kopta.
- 6 MR. KOPTA: Nothing.
- 7 JUDGE MACE: Ms. Smith.
- 8 MS. SMITH: No.
- 9 MS. SMOTHERGILL: No redirect.
- 10 JUDGE MACE: Great. Thank you. You're
- 11 excused.
- MR. WEST: Thank you, Your Honor.
- MR. MAZZIOTTI: Thank you.
- 14 JUDGE MACE: Let's be off the record.
- 15 (Discussion off the record.)
- 16 JUDGE MACE: One more thing on the record,
- 17 and that had to do with this bench request of -- Dr.
- 18 Gabel talked with you about the ISDN issue and the
- 19 retail rate for ISDN.
- 20 (Discussion off the record.)
- JUDGE MACE: There's one additional item,
- 22 and that has to do with cross exhibits for Mr.
- 23 Flesch. AT&T had presented exhibits marked 156
- 24 through 159 for cross exhibits for that witness. Is
- 25 there any objection to the admission of those --

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well, you offer those exhibits; is that correct?
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             MR. KOPTA: We do, Your Honor.
             JUDGE MACE: Is there any objection to the
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    admission of those exhibits?
             MR. RONIS: There is not.
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             JUDGE MACE: All right. Thank you.
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             (Proceedings adjourned at 4:26 p.m.)
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