1 BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION 2 3 ) In The Matter of the Review of ) UT-023003 Unbundled Loop and Switching Rates ) Volume XII 4 And Review of the Deaveraged Zone ) Pages 602-800 5 Rate Structure. ) ) б 7 8 A hearing in the above-entitled matter 9 was held at 9:32 a.m. on Thursday, May 27, 2004, at 10 1300 South Evergreen Park Drive, Southwest, Olympia, 11 Washington, before Administrative Law Judge THEODORA 12 MACE, CHAIRWOMAN MARILYN SHOWALTER, COMMISSIONER 13 RICHARD HEMSTAD, and COMMISSIONER PATRICK OSHIE. 14 15 The parties present were as follows: 16 17 COMMISSION STAFF, by Shannon E. Smith, Assistant Attorney General, 1400 S. Evergreen Park Drive, S.W., P.O. Box 40128, Olympia, Washington, 18 98504-1028. 19 COVAD COMMUNICATIONS COMPANY, by Karen 20 Frame, Senior Counsel, 7901 Lowry Boulevard, Denver, Colorado 80230. 21 VERIZON NORTHWEST, by Catherine Kane 22 Ronis, Brad Berry, Polly Smothergill, Attorneys at Law, Wilmer, Cutler & Pickering, 2445 M Street N.W., 23 Washington, D.C. 20037-1420. 24 Barbara L. Nelson, CCR 25 Court Reporter

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14	
15	
16	
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18	
19	
20	
21	
22	
23	
24	
25	

INDEX OF WITNESSES	
WITNESS:	PAGE:
DR. JAMES H. VANDERWEIDE	
Cross-Examination by Mr. Kopta (Continuing)	606
Examination by Ms. Smith	632
Examination by Chairwoman Showalter	679
Examination by Commissioner Hemstad	697
DR. LEE L. SELWYN	
Direct Examination by Mr. Kopta	700
Cross-Examination by Mr. Berry	705
Examination by Dr. Gabel	751
Examination by Chairwoman Showalter	765
Redirect Examination by Mr. Kopta	785
DR. JAMES H. VANDERWEIDE (Recalled)	
Redirect Examination by Mr. Berry	792
Examination by Dr. Gabel	795

		INDEX OF EXHI	IBITS	
EXHIBIT		MARKED:	OFFERED:	ADMITTED
110 through	113		632	632
115 through	127		632	632
651-T			704	704
652 through	656		704	704
657-TC			704	704
658 through	664		789	789

1	JUDGE MACE: Let's be back on the record in
2	Docket Number UT-023003. When we adjourned yesterday
3	evening, I believe, Mr. Kopta, you were crossing Dr.
4	VanderWeide?
5	MR. KOPTA: That's correct.
6	JUDGE MACE: And you continue to have
7	cross-examination for this morning?
8	MR. KOPTA: I do. Thank you, Your Honor.
9	
10	CROSS-EXAMINATION (CONTINUING)
11	BY MR. KOPTA:
12	Q. Good morning, Dr. VanderWeide.
13	A. Good morning.
14	Q. Would you agree with me that, according to
15	the FCC's latest pronouncements, the cost of capital,
16	when computing UNE prices, is intended to reflect the
17	cost of capital of a telecommunications carrier that
18	operates in a market of facilities-based competition?
19	A. Yes, I would.
20	Q. Okay. In your computations, both your cost
21	of debt and your cost of equity reflect the risk of
22	the average competitive industrial company; isn't
23	that correct?
24	A. That's correct with regard to the cost of
25	equity. It's not correct with regard to the cost of

debt. The cost of debt that I used was the yield to 1 maturity on Moody's A-rated industrial bonds, and the 2 3 telecommunications companies are considered 4 industrials at this point, and so I believe that it 5 is a conservative indicator of the costs that they would incur if they were to issue debt to finance the 6 7 facilities required to provide the telecommunications services. 8 Q. And as you mentioned, the S&P 500 includes 9 10 several telecommunications carriers, does it not? 11 Α. Yes. 12 ο. Do you include any of them in your sample? 13 Α. I have done two calculations. One is a calculation of the DCF for the entire S&P 14 15 industrials, and another is a calculation for the 16 middle two quartiles of the S&P industrials. The 17 results for the entire S&P industrials, which the telecommunications companies are included, are higher 18 19 than the results for the middle two quartiles. I 20 chose conservatively to look at -- to base my 21 recommendation on the results of the middle two 22 quartiles, because it's very difficult to estimate 23 the cost of equity, and for companies that are in the 24 highest quartile or the lowest quartile, it could easily be that the assumptions of the DCF model don't 25

apply real well, and at any rate, we know that they 1 2 are outlier results. 3 So I feel that it's better to use a large 4 sample of companies that are in the middle range of 5 companies, and it turns out that the several -- there are only several telecommunications companies that 6 7 are in the S&P industrials, and those turn out to be outliers. 8 9 Q. So in the sample that you use, there are no 10 telecommunications companies? 11 MR. BERRY: I'm going to object, Your Honor. 12 I think that's been asked and answered. 13 JUDGE MACE: Well, Mr. Kopta. 14 MR. KOPTA: It was a rather long answer, but 15 I'm not sure I got a yes or no. 16 JUDGE MACE: Well, and I'm not clear, 17 either. It sounded to me like you used the middle two quartiles, but you never really said that there 18 19 were no telecommunications companies in that middle two quartiles, and I would be interested in hearing 20 the answer to that and also where the 21 22 telecommunications companies were that were in the 23 first and fourth quartiles. 24 THE WITNESS: Okay. CHAIRWOMAN SHOWALTER: If I could interrupt,

0608

I'm not clear if this exchange is about debt or 1 equity, so can you just make that clear? 2 THE WITNESS: Yes, I'd be happy to. It's 3 4 about equity. 5 CHAIRWOMAN SHOWALTER: Okay. б THE WITNESS: The debt that I used was the 7 yield for maturity on A-rated industrial bonds, and the telecommunications companies are -- right now 8 9 have a low A rating, and they've been put on credit 10 watch for a reduction in credit rating. So it's 11 likely they will be below an A rating, and they are 12 industrial companies. So that would certainly apply 13 to the -- it would be a conservative estimate of the cost of debt for the telecommunications companies. 14 15 With regard to the cost of equity, I applied 16 the DCF to all of the companies, so I guess I was 17 confused by the use of the word used. I used all of the S&P Industrials, and indeed my results -- I 18 observed that the results of the DCF applied to all 19 20 of the S&P Industrials was higher than the results of 21 the DCF applied to the middle two quartiles. And I 22 suggested that any cost of equity model, be it the DCF or the CAPM, is only a model. It's an 23 24 approximation.

25

And so I felt that companies that were on

the high or the low end of those results, the DCF 1 2 didn't really provide a good indication of what those companies' cost of equity was. 3 4 JUDGE MACE: Right, and I understand that. 5 I guess I'm concerned about what was in the middle two quartiles, which I don't think you -- whether б 7 they were telecommunications companies. THE WITNESS: There were no 8 9 telecommunications companies, to the best of my recall, in the middle two quartiles. 10 11 JUDGE MACE: And in the first, first or the 12 highest quartile, I assume that's what you meant by 13 the first quartile? THE WITNESS: They were in the lowest 14 15 quartile. 16 JUDGE MACE: They were the lowest, okay. 17 Thank you. That answers my question. 18 THE WITNESS: Okay. Q. Well, just to follow up on that answer, 19 20 aren't Verizon and SBC in the top quartile, the first 21 quartile? 22 Α. They're in the fourth quartile. 23 Q. Which is the highest or the lowest? 24 A. Those are the lowest. DCF results, which, as I've indicated, I don't believe indicated the cost 25

of equity for those companies, because they're 1 2 outliers. 3 Q. Okay. The list of companies that are in the 4 middle two quartiles is included in Exhibit 102, 5 which is your Exhibit JHV-2; is that correct? б A. That's correct. 7 Q. And among those companies are Avon. Do you know what business Avon is in? 8 9 Yes, they are a cosmetic company. Α. 10 ο. And Anheuser Busch? 11 Α. They sell beer. 12 ο. There are also companies that are what I 13 would refer to as retailers, that just sell products, 14 they don't make any products, such as Wal-Mart? 15 Α. Yes. Q. And do you believe that those companies are 16 17 a close proxy to what Verizon's cost of capital would 18 be? 19 I undoubtedly think that the average of the Α. 20 whole group is, not any individual company, but the 21 cost -- the cost of equity, as measured by either the 22 DCF or the CAPM, doesn't -- is the return expected on 23 companies of comparable risk, not companies in the 24 same industry.

For instance, in the Virginia Arbitration

0611

Order, the Wireline Competition Bureau used a beta of 1 2 one in their calculation of the cost of equity, and a 3 beta of one is tantamount to using the S&P 4 Industrials as a proxy group, because the S&P 5 Industrials -- my sample of companies, actually, б because they're in the middle two quartiles, have a 7 beta that's slightly less than one. So using a beta of one in the capital asset pricing model is the same 8 9 thing as using the S&P Industrials as a proxy for the 10 cost of equity for the telecommunications companies. 11 Indeed, the capital asset pricing model measures risk 12 by beta, not by industry grouping. 13 ο. I'm going to change subjects for a moment. 14 You have calculated your cost of equity using a 15 single-stage discounted cash flow model, or DCF, we 16 have been talking about; correct? 17 Α. Yes. Am I correct that a single-stage DCF model 18 ο. uses the same earnings growth and assumes the same in 19 20 perpetuity? 21 Α. Yes. 22 If you would, please, turn to page 65 of ο. 23 your rebuttal testimony, which is Exhibit 106-TC, and

25 begins on line eight. Actually, sentences. Really,

specifically I'm referring to the sentence that

0612

1 the rest of that whole answer on that page. And you
2 have an equation there that I'm not going to repeat,
3 but is that the equation that you used to develop the
4 cost of equity?

5 A. The actual equation that I used is very 6 close to that equation and can be put into that form, 7 but the equation I used is shown in my -- in the 8 notes to the exhibit that we were just looking at 9 that shows the S&P Industrials in my direct 10 testimony, and that equation recognizes that --

11 JUDGE MACE: Can you refer us to the exact 12 place where it is so that we can look at it, too? 13 THE WITNESS: Yes. It's in Exhibit Number 14 101, JHV-2, which are the last several pages. 15 JUDGE MACE: So it's in -- actually in what 16 we've marked it as Exhibit 102. 17 THE WITNESS: Oh, I'm sorry. JUDGE MACE: That's all right. It's on --18 19 did you say the last page of that exhibit or --20 THE WITNESS: It's three of the last four 21 pages. Not the last page, but the three pages

22 preceding the last page. And so then the equation

24 CHAIRWOMAN SHOWALTER: Well --

would be on the second to the last page.

25 JUDGE MACE: So I'm quite --

0613

1	CHAIRWOMAN SHOWALTER: What does the top of
2	the page say? Does it say I think it must be page
3	three of Exhibit 102, because there's a complicated
4	formula there.
5	THE WITNESS: Yes.
б	CHAIRWOMAN SHOWALTER: Okay.
7	Q. So what is the difference between the
8	formula that you have on page 65 of Exhibit 106-TC
9	and on the last page of Exhibit 102?
10	A. It's only a minor difference in terms of the
11	cost of equity, but the but, theoretically, it's
12	more correct in that it recognizes that dividends are
13	paid quarterly, rather than just once at the end of
14	the year.
15	Q. Okay.
16	A. But the results are within 10 basis points
17	of what you would get if you assumed that dividends
18	were paid just at the end of the year.
19	Q. Okay. And this equation essentially has two
20	parts, a dividend yield component and the growth
21	component; is that correct?
22	A. Yes.
23	Q. Would you agree that, in the one-stage DCF
24	model, the model is highly responsive to changes in
25	

1 A. Yes.

2 Q. And is it correct that the dividend yield component of the DCF is based on current market 3 4 information? 5 A. Pretty close. The dividend that's used is б actually the expected next period dividend, so you 7 take the current dividend and you multiply it by one plus the growth rate, but certainly the current 8 dividend and the price are based on current 9 information. 10 11 Q. Now, the growth rate that you used was based 12 on forecasts compiled by IBES; is that correct? 13 Α. Yes. 14 Q. And IBES growth rates represent the 15 consensus or mean forecast produced by analysts from 16 the research departments of leading Wall Street and 17 regional brokerage firms over the preceding three 18 months; is that correct? 19 A. Yes. 20 Q. So essentially it's a collection of 21 analysts' forecasts, the Wall Street analysts' 22 forecasts? 23 A. Yes. 24 Q. And you've characterized these estimates as long-term; is that correct? 25

They are five-year growth rates, but the 1 Α. analysts characterized them as long-term growth 2 rates. That's as far out as they feel it's really 3 4 possible to look. 5 Q. Just to clarify, since there is some б discussion in the testimony about one-stage versus two or three-stage DCF, I just wanted to clarify 7 that, by way of example, a two-stage DCF model would 8 9 have one growth rate for a period of time and then change to a different growth rate; is that correct? 10 11 A. Yes. 12 ο. And so by analogy, a three-step or 13 three-stage DCF would have three different growth rates at different points in time? 14 15 A. Yes, and since really growth can only be --16 as far as the analysts are concerned, five years is a 17 long period of time. The second and third stages would be even more difficult, in fact, virtually 18 19 impossible to forecast. 20 Q. Would you turn to Exhibit 120? 21 Α. Which is? 22 Ο. Which is an excerpt of your prior testimony in FCC CC Docket Number 98-166? 23 24 A. Do you have a copy of that? JUDGE MACE: I think you or your counsel 25

should have a copy of it. It's an AT&T cross 1 2 exhibit. MR. BERRY: We do. 3 THE WITNESS: I might have left it in my 4 5 briefcase. JUDGE MACE: All right. Let's take a moment б 7 and make sure you have a copy. It says on the cover page Exhibit 8, but it's our Exhibit 120. 8 THE WITNESS: I don't have exhibit numbers 9 on mine, but -- okay. Thank you. Yes, I'm ready. 10 11 Q. Okay. Do you recognize this as a portion of 12 testimony that you provided to the FCC in this 13 docket? A. Yes. And not in this docket, in Docket 14 15 98-166. 16 Q. I'm sorry, yes, I understand. I meant -- by 17 this docket, I meant the docket listed on the document. 18 19 A. All right. 20 Q. And I wanted to draw your attention to the 21 column labeled IBES Mean Growth, which is the second 22 from the end. A. Yes. 23 24 Q. Would you agree, just looking at all of those numbers in that column, that most of the 25

companies listed had a forecasted earnings growth 1 rate of greater than 10 percent at the time that this 2 exhibit was compiled? 3 4 A. Yes. 5 ο. Would you accept, subject to check, that the б average growth rate of these companies is 12.51 percent? 7 A. Yes, I would. 8 9 Q. Now, I hate to do this to you, but I'd like you to look at Exhibit 121, which is an excerpt from 10 11 S&P's 2003 Analyst Handbook. 12 A. Yes. 13 Q. Are you familiar with the Standard and Poor's Analyst Handbook? 14 15 A. I don't use it regularly, but I am familiar 16 with it. 17 Q. And is it your understanding that the handbook tracks the actual earnings of the S&P 18 19 Industrials over time? 20 Α. Yes. 21 Q. Now, if you would turn to the second page of 22 this exhibit, and my apologies for the very small numbers, but what I would like you to look at, down 23 24 the left-hand column is the year?

25 A. Yes.

1	Q. The far left-hand column as you look at this
2	exhibit. And if you count over ten columns, you'll
3	see the heading Diluted Earnings, and the tenth
4	column is Per Share. Do you see that column?
5	A. Yes.
б	Q. Okay. And if you look down to 1998, which
7	was the year of the information that you had in
8	Exhibit 121, and then follow that across to the
9	column of diluted earnings per share, you see \$40.79.
10	Is that correct?
11	A. Yes.
12	Q. So at the time that IBES was estimating
13	average earnings growth of around 12.51 percent for
14	the S&P Industrials, S&P reports that the earnings
15	per share on the composite was \$40.79; is that
16	correct?
17	A. That is correct.
18	Q. Okay. If we assume a 12.1 percent growth
19	rate on this \$40.79 earnings per share in 1998, then,
20	by the end of the year 2002, would you accept,
21	subject to check, that the earnings per share would
22	be \$65.36?
23	A. Yes, I would.
24	Q. Now, if you would, go down to the bottom of
25	that column, the column being the Diluted Earnings

Per Share, and look at year 2002.

2 A. Yes, those earnings are very significantly less than that number, because this was a 3 4 recessionary period in '01 and '02. And in addition, 5 it doesn't really matter what earnings actually are б after the fact in terms of the cost of equity; it 7 matters what they are forecasted to be. Actual earnings are sometimes higher than forecast and 8 9 sometimes they're lower than forecast, but what's 10 important is that these are the earnings growth rates 11 that are expected by investors, and my studies have 12 indicated that the IBES forecasts are the growth 13 rates that investors use when they make stock buy and 14 sell decisions.

You could pick any period of time, and sometimes their earnings, as I say, would be less than the forecast and sometimes they would be greater than the forecast, but that's immaterial as far as the cost of equity, because it's always forward-looking.

Q. But you would agree that it puts a premium on the accuracy of the forecast that you're relying on, doesn't it?

A. It -- what's required is that these are thegrowth rates that investors use when they make stock

0620

buy and sell decisions. And my studies indicate that
 the IBES growth rates are the growth rates that
 investors use when they make stock buy and sell
 decisions.

5 Q. Well, there have been -- are you aware of 6 news reports recently about problems with analysts 7 and the extent to which their forecasts are accurate 8 because of conflicts of interest?

9 There certainly were a few problems in the Α. 10 -- following the collapse of the stock market in 2001 11 and 2002. There have been major steps that have been 12 taken to penalize the few analysts who had a conflict 13 of interest, indeed, most of those have not only lost 14 their jobs but have had to pay a financial penalty, 15 and some of them have -- still have the possibility 16 of being convicted of fraud.

17 So it seems to me that the response has been very quick and very strong to those few analysts who 18 had a conflict of interest, and I believe that the 19 20 evidence is that investors still use analyst 21 forecasts in making stock buy and sell decisions. 22 But wouldn't you expect that the natural ο. 23 reaction would be to take those forecasts with a 24 grain of salt?

25 A. Not at all. The question is what is --

first, the question is how widespread was the 1 2 conflict -- were the conflicts of interest, and the 3 second question is were any actions taken to penalize 4 those people who did have a conflict of interest, and 5 third, the question is do stock investors actually б use the analysts in making stock buy and sell 7 decisions, and the evidence is that they still do. And what evidence are you referring to? 8 Ο. 9 I'm referring to studies that I have done Α. 10 which relate different kinds of growth forecasts to 11 stock prices and see which growth forecasts are 12 statistically related to stock prices, as measured by 13 price earnings ratios. 14 And I have compared analysts' growth rates

15 in a single-stage DCF model and I have compared that 16 to two-stage growth rates and three-stage growth 17 rates, and found that the single-stage growth rates using the analyst's forecasts are very 18 19 highly-correlated with stock prices. And in 20 addition, they give the intuitively appealing result 21 that companies with higher risk have higher DCF 22 results, whereas if you use a two-stage or a 23 three-stage DCF model and, hence, a two or 24 three-stage growth rate, you get virtually no correlation with stock prices and, furthermore, you 25

get the entirely unintuitive, indeed I would say 1 incorrect result that companies that have higher risk 2 have lower DCF results and companies with lower risk 3 4 have higher DCF results, which to me is -- and these 5 studies were done subsequent to the years '01 and б '02, which is very strong evidence that it's the 7 analysts' growth rates in a single-stage result that are strongly -- that are used to make buy and sell 8 9 decisions. Those are the ones that are correlated 10 with stock prices.

11 Q. Would you turn in your rebuttal testimony, 12 Exhibit 106-TC, to page 57, and specifically the 13 question and answer that begin on line 15?

14 A. Yes.

Q. And I believe, at this point in your testimony, you're criticizing Dr. Selwyn's use of AT&T Wireless, Sprint PCS and Nextel, saying that they're not representative of the risk that Verizon Wireless faces. Is that correct?

20 A. Yes, it is.

21 Q. And the sentence beginning on line 20 22 states, Furthermore, Verizon's wireless business is 23 much larger than that of AT&T Wireless, Nextel and 24 Sprint PCS, and Verizon is able to diversify some of 25 the risks of offering wireless service by offering

both wireless and wireline service at the same time, whereas Dr. Selwyn's, quote, comparables, close quote are not able to diversify in that manner. Did I read that accurately?

5 A. Yes, you did.

6 Q. Okay. So am I correct in understanding that 7 sentence in -- to mean that a larger company would 8 have less risk than a smaller company?

9 A. No, you would not. This sentence is 10 specifically referring to the wireless industry, in 11 which -- which is a national industry, and it's very 12 important in the wireless industry to be able to make 13 calls over the same company's network so that you 14 don't incur roaming charges, and especially since it 15 is for people who are mobile and who travel, you want 16 those people to be able to make calls anywhere they 17 travel using the same company or the same network.

That's entirely different than for the local 18 exchange business, which is a local market. And you 19 20 don't have the issue of roaming charges and you don't 21 -- it's not a national market; it's a market for 22 local calls. And there aren't any particular 23 advantages, that I know of, from being large in the 24 local market as there are in the wireless market. Q. Okay. You also criticize Dr. Selwyn for 25

1	including Qwest in doing his analysis of the cost of
2	equity and capital structure; is that correct?
3	A. Yes.
4	Q. And I believe you characterize Qwest as
5	highly leveraged; is that correct?
6	A. Yes, they are highly leveraged.
7	Q. And do I understand the term leveraged
8	correctly to mean that it's the degree to which a
9	firm is debt-financed, as opposed to equity-financed?
10	A. Yes.
11	Q. And a firm's leverage increases its risk; is
12	that correct?
13	A. Yes, it does, its financial risk.
14	Q. Okay. If you would, please, turn to Exhibit
15	124.
16	A. Which is?
17	Q. Which is several Value Line primarily
18	several Value Line
19	JUDGE MACE: It's also marked on the cover
20	page Exhibit 12. It's one of AT&T's cross exhibits,
21	Estimating the Beta for Post-merger Qwest and Value
22	Line Source Material.
23	THE WITNESS: Yes.
24	Q. Okay. And if you would, please, turn to
25	page seven of that exhibit, which should be the May

2000 Value Line Report, Pre-merger Qwest? 1 2 A. Yes. Q. Okay. I'm going to focus in the upper 3 4 left-hand corner, and again, I apologize not only for 5 the small type, but the bleed-through when it was б copied. 7 CHAIRWOMAN SHOWALTER: Counsel, can you -there's a date in the bottom right-hand corner, but 8 9 it doesn't show up on -- it's May of some year. MR. KOPTA: Right, and that's why I said May 10 11 2000. 12 CHAIRWOMAN SHOWALTER: Oh, you did. Thank 13 you. MR. KOPTA: I'm sorry. I'll apologize again 14 15 for having it be a little muddy, but it is May of 16 2000. 17 CHAIRWOMAN SHOWALTER: Thanks. Q. If you look in the upper left-hand corner in 18 19 the first box, under Qwest Communications 20 International, that last figure is a beta of 1.7; is 21 that correct? 22 A. Yes, it is. Q. Now, I want you, if you would, to go down to 23 24 the box labeled Capital Structure. It's the sixth box on the left-hand side. 25

1 Α. Yes. 2 And the first entry, and it is a little bit Ο. difficult to read, but would you accept that it is --3 4 that the figure is for total debt, and it is for 5 \$2.3697 billion? б A. Yes, and just for the record to be clear, it 7 says, right above that, that's for the date 12/31/99. Q. Correct. And down at the very bottom of 8 9 that box, there's a figure for market cap of 33.1 billion? 10 11 A. Yes. 12 Q. Okay. And a beta of 1.7 is fairly high, 13 isn't it? A. Yes, it is. 14 15 Q. And would you expect that that is associated 16 with the business operations of Qwest Communications 17 International, as opposed to its financial leverage based on these figures? 18 19 A. I'm not sure what you mean. I don't 20 understand the question. 21 Q. Well, if you have a market cap of 33.1 22 billion debt of 2.3 billion, would you characterize 23 that as a highly-leveraged company? 24 A. As of this date, they were not as highly leveraged, no. 25

1	Q. So the beta
2	JUDGE MACE: And this date, you mean the
3	date on the page?
4	THE WITNESS: 12/31/99.
5	JUDGE MACE: Thank you.
6	Q. So then, the high beta of 1.7 is probably
7	based on factors other than their leverage; correct?
8	A. Well, it's based on all factors, but the
9	dominant factor was probably their business
10	operations, which was building a nationwide
11	fiberoptic network in a period where there was
12	beginning to be excess capacity for fiber-optics
13	nationwide.
14	Q. Okay. Now, if you would turn the page to
15	page eight, and this one, thankfully, is a little
16	clearer. If you look down at the bottom right-hand
17	corner, you'll see July 6th, 2001. Now, again, let's
18	look at those same figures. The beta, which is in
19	the upper left-hand corner, 1.55?
20	A. Yes.
21	Q. Again, going to the capital structure box,
22	total debt of \$21.779 billion?
23	A. Yes.
24	Q. And a market cap of \$50 billion?
25	A. Yes.

Ο.

in time as being highly leveraged? 2 3 Α. More highly than before, but not nearly as 4 highly leveraged as it is today. 5 Okay. So would you agree that the leverage Q. that Qwest had at this point in time was probably a 6 7 more significant factor in its 1.55 beta than the prior example that we were looking at? 8 9 I would agree with that, but I would also Α. 10 put in the qualifier that betas are measured with --11 from five years of historical stock price data. They 12 don't reflect risk as of this point in time, unless 13 things have stayed the same over the last five years. 14 And so one has to be very careful drawing conclusions 15 about the effect of individual variables that might 16 have changed the beta when, in fact, betas are based 17 on five years of history. So there's -- a particular change in a 18 variable is going to have very little effect on the 19 20 beta for quite some period of time. 21 Q. Is it your understanding that the amount of 22 debt that Qwest took on in a very short period of 23 time was to finance its acquisition of US West? 24 A. I don't know exactly what caused its large increase in debt, whether it was to finance this 25

Would you characterize Qwest at this point

0629

acquisition of US West or whether it was to finance 1 2 its large investment in a nationwide fiberoptic 3 network. I do know that the leverage that has 4 occurred for Qwest didn't result by just adding 5 additional debt, but it -- at least on the data that you have, it did, but subsequently it arose because б 7 of the very dramatic decline in its stock price as information became available about accounting 8 9 problems and excess capacity, so that its equity went from \$50 billion to about \$4 or \$5 billion, which 10 11 would indicate an increase in leverage, even if its 12 debt stayed the same, just because its equity 13 virtually collapsed. 14 Q. But there was a merger between Qwest and US 15 West that resulted in the company that we know as 16 Qwest today? 17 Α. Yes. Okay. And similarly, there was a merger 18 Q. 19 between Bell Atlantic, Nynex and GTE that resulted in 20 the company we know as Verizon today? 21 Α. Yes. 22 ο. And similarly, there was mergers between SBC, PacTel and Ameritech? 23 24 Α. Yes. Now, are you aware of whether SBC and 25 Ο.

Verizon maintained in support of their respective 1 2 merger applications that they would each achieve significant benefits from becoming so much larger 3 4 than if they continued to operate as separate smaller 5 companies? б MR. BERRY: Objection to the form of the 7 question. He refers to merger applications. It's not clear whether he's talking about applications 8 filed with the FCC for license transfers, 9 applications filed before the states. It's just not 10 11 clear what he's talking about. 12 JUDGE MACE: Mr. Kopta. 13 MR. KOPTA: I would take any of those, 14 whether it's applications -- I'm assuming that they 15 were consistent in their representations to the state 16 commissions and to the FCC, so --17 JUDGE MACE: And you're referring to the mergers that you referred to in your earlier 18 19 question? 20 MR. KOPTA: I am. 21 JUDGE MACE: Thank you. That will be all 22 right. THE WITNESS: I haven't read, nor am I 23 24 familiar with their merger filings, and am not aware

25 of what representations they made as part of those

1 filings.

2 CHAIRWOMAN SHOWALTER: Be sure to use the 3 microphone. 4 MR. KOPTA: Thank you, Dr. VanderWeide. I 5 have no more questions for you, I'm sure you'll be glad to know. But this time I remembered to move for б the admission of Exhibits 110 through, I suppose, 7 8 127. JUDGE MACE: And I think I referred to 127 9 earlier as the Verizon Virginia Arbitration Order 10 that's been marked as 127. Is there any objection to 11 12 the admission of those proposed exhibits? MR. BERRY: No objection from Verizon, Your 13 14 Honor. 15 JUDGE MACE: I'll admit them. Thank you. 16 MR. KOPTA: Thank you, Dr. VanderWeide. 17 THE WITNESS: Thank you. 18 JUDGE MACE: Now, Staff does have some 19 cross-examination of Dr. VanderWeide, as well? 20 MS. SMITH: Yes. Thank you, Your Honor. 21 22 CROSS-EXAMINATION 23 BY MS. SMITH: 24 Q. Good morning, Dr. VanderWeide. A. Good morning. 25

Do you know what Verizon Northwest's current 1 Ο. capital structure is, the actual capital structure? 2 3 Α. On a book value basis? 4 Q. Sure. 5 Α. Well, yes. Their book value capital б structure I believe contains about 63 percent equity and 37 percent debt, although I don't have the exact 7 numbers with me. 8 9 Q. Did you examine that current capital structure as part of your cost of capital analysis in 10 11 this docket? 12 A. No, because the TELRIC standard, as 13 enunciated by the FCC, is that UNE rates must be 14 based on forward-looking economic costs, not 15 accounting or historical costs. Verizon Northwest's 16 book value capital structure is undoubtedly based --17 is undoubtedly an accounting cost, which is, by necessity, based on historical cost. 18 19 So book value capital structures are not 20 appropriate for use in TELRIC because they violate 21 the principle that TELRIC rates must be based on 22 forward-looking economic costs, not accounting costs. 23 Q. In your view, are there any circumstances in 24 which the book capital structure would be considered

25 forward-looking?

No. Again, the book value capital structure 1 Α. reflects the book value of the company's assets that, 2 because liabilities, plus equity, have to be equal to 3 4 the value of assets, and the book value of assets 5 represents their original purchase price, minus б historical depreciation. In addition, the equity 7 component of the book value is equal to the company's retained earnings in all prior years summed up, plus 8 9 the historical amounts of equity that they received 10 in all previous years, and the retained earnings were 11 based on the historical costs of their operations.

12 Q. And Dr. VanderWeide, you talk in your 13 testimony that the cost of capital must be estimated 14 under the assumption that the incumbent company, in 15 this case, Verizon, faces full facilities-based 16 competition. Does the VZ Cost model used in this 17 proceeding reflect that assumption, that Verizon operates under full facilities-based competition? 18 I'm not the company's expert on the VZ Cost 19 Α. 20 model, but I have heard company witnesses in other 21 states say that it is based on the assumption of 22 competition. But, again, I'm not the expert on the VZ Cost model. 23

Q. So for purposes of this proceeding, youwould prefer that we defer that question to the VZ

1 Cost model panel?

2 A. Yes.

3 Ο. Now, again, in your rebuttal testimony, 4 which has been marked in this proceeding as Exhibit 5 106-TC, on page 74 of that testimony, on line one, you say that the amounts shown on Verizon Northwest's 6 7 books necessarily reflect accounting and historical costs. And my question for you on that is what do 8 9 you mean by the term amounts? Do you mean the dollar value of debt and equity, the relative percentage of 10 11 debt and equity, or something else? 12 Α. I mean the dollar values of debt and equity

13 reflect historical costs and, because the dollar 14 values reflect historical costs, then the ratios 15 would also reflect historical costs.

16 Q. And a few pages over, at page 77, at lines eight through essentially 13, and again this morning, 17 in your answer to questions from Mr. Kopta, you talk 18 19 about Verizon and its subsidiaries being placed on 20 credit watch with negative implications. Would you 21 agree that sometimes companies are placed on credit 22 watch with either negative or positive implications, 23 but no action actually is taken by the rating 24 agencies?

25 A. Yes. No action would be taken if the

1 company is able to reverse the risk factors that were 2 -- that put them on credit watch, but it is 3 undoubtedly true that their costs of debt and equity 4 go up when they're placed on credit watch, with 5 negative implications.

б ο. And on that same page, the question 7 beginning on line 14 in your answer that concludes on line 23, you talk about the key financial ratios that 8 9 you analyzed in support of Verizon's request for interim rate relief in this state, and you reference 10 11 your conclusion that Verizon Northwest would have a 12 bond rating of, I think, BB, you said, for its 13 intrastate operations. And would you agree that Standard and Poor's only makes bond ratings on a 14 15 total company basis? 16 A. Yes, I would. 17 And is it correct that the numerators you 0. used in your ratios are restated numbers that 18 19 Verizon's accounting witnesses have provided in that 20 docket, in the interim rate case docket? 21 A. The number for the 12 months ending 22 September 2003 were based on restated or 23 forward-looking results, but the numbers for the 24 prior years were based on results as reported to the 25 Commission.

MS. SMITH: Thank you. That's all the cross
 we have.

JUDGE MACE: I wanted to do one little 3 4 housekeeping thing here, and that is, Mr. Kopta, you 5 offered your cross exhibits for admission and, based б on our earlier discussion about Number 114, which is 7 Verizon's response to AT&T Discovery Request Number 10-005, my understanding is you are not offering that 8 and that's a duplicate of another exhibit; is that 9 10 correct?

MR. KOPTA: That is correct, Your Honor, and I apologize for not pointing that out when I offered these.

14 JUDGE MACE: Thank you. Dr. Gabel.

15

16 E X A M I N A T I O N

17 BY DR. GABEL:

18 Q. Good morning, Dr. VanderWeide. I'd like to 19 begin by asking you to turn to Exhibit 102. That is 20 your JHV-2.

21 A. This is the rebuttal testimony?

22 Q. No, this is your direct testimony.

23 A. Direct testimony, okay.

24 JUDGE MACE: This is the exhibit that had 25 your sample companies listed.

0638

1 THE WITNESS: Yes, okay. 2 JUDGE MACE: Your proxy companies. 3 Q. Mr. Kopta touched upon this in his question, 4 and I'd like to learn a little bit more about this. 5 When you use the term Standard and Poor's Industrial 500, when I hear the the word industrial, I think of 6 7 firms that are producing products. Why is a firm like Wal-Mart included in the list of the industrial 8 9 companies? A. Basic -- well, let me talk about -- I don't 10 know why they're included. All I -- what I -- I'm 11 12 explaining what I did. I took the S&P 500 and I 13 removed the financial institutions, because financial 14 institutions have capital structures that are based 15 on an entirely different kind of business. A bank, 16 for instance, has mostly deposits, rather than debt, 17 and so these are basically all of the companies that are not financial institutions, and those companies 18 19 are commonly referred to as the S&P Industrials, for 20 whatever reason. 21 Q. Now, on the third page of that exhibit,

22 where you discuss how you created your sample, do you 23 state that you removed the financial institutions? 24 A. I don't know if I state that exactly. For 25 people in the financial markets, when you use the

word S&P Industrials, it would be apparent
 immediately that that's the S&P 500 minus the
 financial institutions.

4 Q. All right. On this third page, you mention 5 that you've excluded companies that do not have a б positive dividend growth rate. So this is in the 7 second line of the second paragraph. You say that you've included companies that pay a dividend and 8 9 have a positive growth rate. Why did you exclude, 10 for example, a company that had a zero growth rate in 11 dividends, or negative? What would be the reason? 12 Α. Well, if you -- if we start with the zero 13 growth rate in dividends, the DCF model assumes that 14 dividends grow at a positive rate. If they grow at a 15 negative rate, for example, the company will, sooner 16 or later, go out of existence. So you're basically 17 there talking about a company that is not investing in its business; it's just -- it's going to go out of 18 19 business very soon.

If you talk about a zero growth, then you would normally get a result that doesn't make sense. For instance, the average dividend yield on the S&P 500 is approximately two percent. Well, the cost of equity couldn't be two percent, because the cost of debt is over six percent, and equity is much riskier

than that. So if you have a situation where the 1 company is not growing, the assumptions of the DCF 2 3 model just don't seem to apply, because it results in 4 a cost of equity of two percent for the average 5 company, maybe even one percent, which is just a ridiculous number. It doesn't pass the test of 6 7 reasonableness that the cost of equity has to be larger than the cost of debt. 8

9 Two follow-up questions to that. First, I Ο. 10 don't understand the link between why a reduction in 11 the rate of dividend implies no investment. Couldn't 12 a firm just decide, hey, we have a high internal rate 13 of return and we shouldn't pay a dividend to our 14 stockholders, so actually we're going to reduce our 15 dividend, but we're going to increase our level of 16 investment?

17 A. Yes, that could occur, and what that implies 18 is that they're reducing their dividends now in order 19 to finance investment in the company that will lead 20 to future growth. And so in that instance, the 21 negative growth rate is, by definition, not a good 22 indicator of future growth.

Q. Okay. And you know the financial industry much better than I do, but I recall reading that maybe if not Verizon, but one of -- or more than one

of the large RBOCs, as well as perhaps AT&T in the 1 past three, four, five years have reduced their 2 levels of dividends. Am I correct about that? 3 4 A. Not the RBHCs. Verizon's has been steady. 5 And recently, the other RBHCs have increased their dividends. б 7 JUDGE MACE: When you use the acronym RBHC, what do you mean? 8 9 THE WITNESS: I mean Regional Bell Holding 10 Company. JUDGE MACE: It's the same thing as the RBOC 11 12 that Dr. Gabel is referring to, or is there a 13 distinction? THE WITNESS: The word, in practice, the 14 15 acronyms get intermixed. It used to -- at one point 16 in time, the Regional Bell Operating Companies 17 referred to the companies that actually provided -the subsidiaries that actually provided telephone 18 19 service and the Regional Bell Holding Companies were 20 the parent companies that had a diversified mix of 21 telecommunications businesses. So for those who were 22 really well-versed in the industry, there was a 23 distinction between the RBHCs and the RBOCs. For 24 those who -- for whom -- that aren't so familiar with 25 the operations of a telecom company, they sometimes

use the word RBOCs to refer to RBHCs, and vice versa.
 Q. Am I correct that AT&T reduced its dividend?
 A. Yes.

4 Q. Thank you. And in looking at the formula 5 that's on the page three of Exhibit 102, this is your б DCF formula that you discussed with Mr. Kopta earlier 7 this morning. Why, looking at this formula, wouldn't 8 it function properly if G was equal to zero? 9 It would. Oh, yes, the formula would Α. 10 function properly, but it would produce -- it would 11 produce a result that doesn't make sense. DCF 12 models, just like CAPM models and all cost of equity 13 models are based on certain assumptions, and one 14 always has to check whether the results of the model 15 make sense, whether they are consistent with normal 16 risk-return relationships. And if they don't make 17 sense, that's an indication that the assumptions of the model really don't apply in this situation, and 18 one ought not to use it. 19

20 Q. And am I correct to -- am I correct in my 21 understanding that, because of your concern about the 22 assumptions of the DCF model, you felt it necessary 23 to reduce your sample size, and this is why we see in 24 the preceding two pages that your sample size is more 25 in the order of 100 firms, rather than 500 firms?

A. Yes, I think it's -- yeah, that's right. If
 you take out the financial institutions, that's about
 100 companies, round numbers.

4 Q. Mm-hmm.

5 Α. That would leave 400. And then, when you б put them into quartiles -- also, there are a good many of them that don't pay any dividends. That 7 might be another 100 or so. And the DCF model 8 9 certainly doesn't apply to a company that doesn't pay 10 dividends at all, because in that case, you get a 11 zero cost of equity. I mean, that just doesn't --12 that doesn't apply.

13 So once you remove all the companies that 14 are financial institutions and those that don't pay 15 dividends, you're left with a smaller group, and then 16 the middle two quartiles of those leaves you with --17 I think it's roughly 125.

18 Q. So if we've removed 100 firms that don't pay 19 dividends and we're left with 125 that do, how do we 20 know that the 125 is actually representative of the 21 universe?

A. That, to me, represents the companies for which the DCF model assumptions apply. Those are -those are companies that one can reasonably apply a model like the DCF model because one has data that is

1 consistent with the assumptions of the model. Companies that don't pay dividends aren't consistent 2 3 with the assumptions of the model, companies that 4 have -- that pay negative dividends aren't 5 consistent, and I believe that companies whose results don't make sense, such as those in the first б 7 and the fourth quartiles are -- the results, because they don't make sense, leads us to believe that they 8 9 don't obey the assumptions of the DCF model. The 10 model didn't produce reasonable results.

11 So I believe it's safer -- although I would 12 have gotten higher results if I'd just blindly 13 applied it to all four quartiles, I believe it's 14 safer and one can get more reasonable results by 15 looking at still a large sample, over -- well over 16 100, my recall is that was more like 125 or so, of 17 companies that are large companies, mature companies, companies of average risk that have the same betas as 18 19 the RBHCs, and indeed they have slightly lower betas than the RBHCs, so that those are companies that are 20 21 of comparable risk, but for which one can obtain a 22 reasonable estimate of the cost of equity.

Q. You stated in your prior response that if you had used all four quartiles, you would have had a higher estimate of the cost of equity, but I believe

1 you've also stated that if you had used firms that 2 paid no dividend or had a zero growth rate in 3 dividend or negative growth rate in dividend, you 4 would have obtained lower estimates of the cost of 5 equity.

6 A. Well, the --

7 Q. And so I guess --

8 A. Yeah.

9 -- my question is why is it appropriate to Ο. 10 take the average of the -- why isn't it appropriate 11 to take the average of the firms that pay no 12 dividends or have a declining dividend or zero 13 dividend, why does that tell us that we still have a 14 representative reading of the cost of money? 15 Well, let's examine those that have zero Α. 16 dividends. It's -- just on a purely logical basis, 17 the assumptions of the DCF model are violated, because if you start out with a zero dividend and you 18 19 now assume -- at some point the company has to pay a 20 dividend for it to have a positive price. If the 21 company never pays any dividends, investors don't 22 ever get anything from investing in the company, and 23 so the price -- it won't have a positive price. And 24 if it doesn't have a positive -- if the model implies it doesn't have a positive price, but it, in fact, 25

does have a positive price, that means the model is
 not consistent with the reality.

3 Now, let's suppose that you assume a 4 positive growth rate. Well, whatever positive growth 5 rate you apply to an initial zero dividend, you'll still get a zero dividend, because multiplying zero 6 7 by anything is still zero. So for companies that have a zero initial dividend, no matter what your 8 9 expected growth is, the model implies that you will have zero dividends forever. And a company that has 10 11 zero cash flows forever can only have a zero price 12 and can never have a positive price, because the only 13 reason it might have a positive price, say, in Year 14 10, would be that investors after Year 10 expect 15 there to be a dividend at some point, but that's 16 inconsistent with the model, which started with a 17 zero dividend and you multiplied it by a growth rate and you still had a zero dividend. 18

So if the model doesn't apply, one can't conclude either that its DCF result is too high or too low. It's just -- the model doesn't work. So you can't say that, Well, there's a bias in removing those firms. There isn't. Their cost of equity might really be higher. It's just we don't know, because you can't apply the model to those companies.

1	Q. Okay. Thank you. I'd like to move on to a
2	related issue. Now, as I understand, you're
3	recommending to the Commission that, first, the
4	weighted average cost of capital is 12.03 percent?
5	A. Yes.
б	Q. And a regulatory risk premium of 3.95
7	percent?
8	A. Yes.
9	Q. All right. Now, the regulatory risk premium
10	is to reflect the risk that exists in the providing
11	of UNEs that you do not believe exist in the group of
12	firms that you use to estimate the cost of equity
13	which led to the weighted average cost of capital,
14	12.03 percent?
15	A. That's partly it. It certainly doesn't
16	exist in the for the companies my sample
17	company, and it also, even if one were to apply the
18	DCF or the CAPM to a publicly-traded UNE company, it
19	still wouldn't be measured in the result of the DCF
20	or the CAPM, because the DCF or CAPM models don't
21	hold in the presence of options. That's why people
22	have gone to different equations, Black and Scholes
23	won a Nobel Prize for recognizing that, in the
24	presence of options, the CAPM and the DCF models are
25	illegitimate. They don't tell you what the price of

the stock ought to be or they don't tell you what the 1 2 expected return on the stock ought to be. 3 So since the regulatory risk premium results 4 from the presence of options, the cost of equity, as 5 measured by either the DCF or the CAPM, doesn't truly б measure what the required return is when there are 7 real options present. JUDGE MACE: Can I just -- can you move your 8 9 microphone a little bit closer to you? I'm just 10 worried that people on the bridge are not going to be 11 able to hear what you're saying. 12 THE WITNESS: I'm used to an environment 13 where I usually speak too loudly. 14 JUDGE MACE: I know, and I know you do have 15 a very -- a deep voice, and more than likely they can 16 hear it, but I'm not sure. 17 CHAIRWOMAN SHOWALTER: Why don't you open that up for a second. Is anyone on the line? If you 18 19 are, we can now hear you, and let us know if you can 20 hear the witness. 21 MR. PHALEN: I can hear him loud and clear. 22 CHAIRWOMAN SHOWALTER: All right. JUDGE MACE: Thank you. 23 24 CHAIRWOMAN SHOWALTER: Thanks. Who was that, for the record? 25

1	MR. PHALEN: Brian Phalen, from ETI.
2	CHAIRWOMAN SHOWALTER: Thank you. It was
3	working all right.
4	Q. Dr. VanderWeide, earlier this morning you
5	were stating, in response to Mr. Kopta's questions,
б	that investors look at the IBES
7	A. Yes.
8	Q the IBES report to make decisions about
9	where it's sensible to make investments. Did I
10	correctly understand your testimony?
11	A. Yes, that, in short, that the IBES, or IBES
12	growth rates are more highly-correlated with stock
13	prices than growth rates derived from a two or
14	three-stage DCF model.
15	Q. And you use these IBES numbers to estimate
16	your cost of equity in your one-stage discounted cash
17	flow analysis?
18	A. Yes, I have.
19	Q. And do I understand you to state that these
20	forecasts, which investors rely on, don't reflect the
21	option value?
22	A. The forecasts the investors undoubtedly
23	know that there are options, and that those options
24	involve risk. The point is is that there's no room
25	in the DCF equation to reflect those option values.

1 That's why my adjustment was necessary.

2 Basically, I took the DCF equation, measured the value of the option, and then added an additional 3 4 term, or that's what Copeland and Weston do, the 5 article that I relied on, added an additional term to б incorporate the value of the option and then solved 7 for the cost of equity in the adjusted DCF equation. There are two things that are required to 8 9 accurately estimate the cost of equity. One is that 10 you have to have a stock price that reflects 11 investors' knowledge about the company. The other is 12 you have to have an equation that's the correct 13 pricing equation. And the DCF and the CAPM pricing 14 equations don't hold in the presence of options. 15 That's why Black and Scholes won a Nobel prize. It 16 was for recognizing that. 17 Q. In your discounted cash flow analysis

18 formula, you have in the denominator P subscript 19 zero, which is the average of the monthly high and 20 low stock price April 2003?

21 A. Yes.

Q. Now, would that price reflect the option values that a firm is confronting? For example, a Boeing may have a contract with Delta, where Delta has an option to buy 20 767s in five years. Would

1 that option value be reflected in the market price of 2 the stock?

Investors would recognize, when they make 3 Α. 4 stock buy and sell decisions, that there are options, 5 and hence one would guess that it would be reflected in the market price. It's just that the market price 6 7 would not be the present value of the future dividends, as is assumed in the DCF model. And so 8 9 one couldn't take a model where the market price is 10 the present value of future dividends and solve for 11 the cost of equity as we do in the DCF, because price 12 is not the present value of future dividends. It can 13 be in the price, but the price is not equal to the present value of future dividends; it's the present 14 15 value of future dividends minus the value of the 16 option.

17 Q. Let me return to what I initially asked. Let me turn to this topic of the regulatory risk 18 premium. Am I correct in my understanding that, to 19 20 some degree, this regulatory risk premium reflects 21 that a company like Verizon, who has to provide UNEs, 22 faces risks which are different than are being 23 confronted by the group of companies in your sample 24 and, therefore, you believe there needs to be a higher return to reflect the additional risk? 25

A. I don't think that it really -- I think there are higher risks, but I don't think that's the primary reason. It's not the comparable companies; it's the fact that the cost of equity, as measured by the DCF model or the CAPM, will underestimate the cost of equity for a company in the presence of options.

8 So even if the sample of companies were 9 comparable, and I believe they are -- if anything, 10 they're conservative because of the regulatory risks 11 associated with the TELRIC standard. The cost of 12 equity cannot be measured by the DCF model alone or 13 by the CAPM model alone. It's a higher number than that, because the DCF and the CAPM models don't 14 15 incorporate option values. They don't have -- the 16 equations themselves don't apply in that situation, 17 and they miss a key term. And so it's basically the fact that the DCF and the CAPM only provide a partial 18 19 answer to the cost of equity. Even if you had a firm 20 that were a pure UNE provider, which there aren't 21 any, you wouldn't get a correct result from applying 22 the DCF or the CAPM, because those equations don't 23 hold when there are options.

Q. All right. Let me just approach this alittle different way. Let's think of a couple of

industrial firms. Let's say, for example, Motorola 1 2 produces cell phones. 3 Α. Yes. 4 ο. And they face competitors that produce cell 5 phones abroad, like Nokia; is that correct? Yes, they do. б Α. 7 And let's say a pharmaceutical company. Q. This is an industry where there's a lot of research 8 9 and development, am I correct? 10 Α. Yes. 11 ο. And sometimes firms get a lock on a 12 particular medicine through the granting of a patent? 13 A. Correct. 14 Q. And let's say somebody is producing 15 clothing. There's a risk in producing clothing, 16 which is associated with fashions, and maybe you 17 picked the right fashion or you didn't, and so that's 18 something that's particular to the fashion industry? 19 Α. Yes. 20 Q. Okay. So I'm sure you guessed where I'm 21 heading on this. I just named, you know, three 22 different industries which, would you agree, have types of risks that are different than the 23 24 telecommunications industry in the state of Washington? One involves granting of a patent, the 25

pharmaceutical, the second is fashions, and the third 1 2 was importing of goods from abroad. Does a company 3 like Verizon Northwest face any of those kinds of 4 risks operating in the state of Washington? 5 Α. Although the -- I think they face many of the same -- well, let me start it this way. All б 7 risks ultimately relate to uncertainties in earnings, no matter what names you put on those risks, they all 8 9 relate to the fact that earnings or the cash flows to 10 investors are uncertain. And so the Capital Asset 11 Pricing Model, for instance, recognizes that it 12 doesn't matter what names you put on the risk, all 13 companies who have the same uncertainty in their cash 14 flows in relationship to the market would have the 15 same beta and, thus, would be of the same risk. 16 And indeed, as I've indicated, the Wireline

10 And Indeed, as I ve indicated, the wifeline 17 Competition Bureau recognized that you could -- you 18 ought to use a beta of one in the CAPM model, because 19 that was the average beta of the companies in the S&P 20 500, even though the companies in the S&P 500 don't 21 provide telecommunications service.

22 So that when we say that a company is of 23 average risk, we mean that it has a beta of one. We 24 don't mean that it's in the telecom industry or it's 25 in the fashion industry or the drug, the

1 pharmaceutical industry. We just mean that its 2 future cash flows have equal uncertainty compared to 3 all the companies in the economy. 4 JUDGE MACE: So just to be clear, I'm not

5 sure you exactly answered Dr. Gabel's question, but 6 are you saying that it doesn't matter whether Verizon 7 faces the same risks as the companies that Dr. Gabel 8 cited in Washington?

9 THE WITNESS: It depends on what variable we 10 focus on. If we're focusing on cash flows, that is, 11 the cash -- which is what investors really care 12 about, is what cash are they going to receive as a 13 result of their investment, Verizon and Verizon Northwest face investors, face the same risks. That 14 15 is, that their cash flows are uncertain. And if they 16 are -- if their cash flows are equally uncertain, 17 people commonly agree that they face the same risks, although the reason why their cash flows may be 18 19 uncertain in one case might be because there are 20 technology changes in the telecom industry, and in 21 another case, it may be that fashions will change. 22 Investors don't really care whether it's 23 because there are technology changes or because 24 fashions change. What they care about is the bottom line. Are the cash flows that we can expect to 25

receive from this company more or less uncertain. 1 And if they are equally uncertain, from their point 2 3 of view, those companies have equal risk. It's 4 immaterial to them whether -- what the cause of that 5 is, as long as the resulting uncertainty is the same. б Q. Now, just -- I'll push this -- I'll just ask ask this one more time, because I want to make sure I 7 -- I understand your point of why there's option 8 9 value that -- and I understand the theory that you're referring to. Well, I'll just -- I'll just move on. 10 11 Let me ask you now to turn to, in your 12 direct testimony, it's Exhibit 101, you have a 13 formula for calculating your regulatory risk premium. 14 This is at page 58. 15 Α. Yes. Q. And when you're discussing this formula, you 16 17 were also referred to JHV-4. JUDGE MACE: That would be Exhibit 104. 18 THE WITNESS: Which is the Copeland and 19 20 Weston article? 21 JUDGE MACE: No, it's a chart. 22 Q. It's a chart. The Analysis of Washington Network Investment. 23 24 A. Oh, yes, okay. 25 Q. Okay. How, as a reader, can I see how you

took the numbers that are on Exhibit Number 104 and
 put them into your Formula One that appears on page
 58, and your Formula Two that appears on page 62? I
 have trouble seeing the relationship.

5 Α. All right. I'll explain that. In the formula on page 58, the first term is, on the left, б is the amount -- is the investment in the network on 7 a total network basis. So that's referred to by the 8 9 letter I. So the amount of the investment is found 10 in JHV-4 as the total forward-looking investments of 11 1,856,296,315. So that would be the I in that 12 formula. Then O is the monthly operating expense. 13 The operating expenses are shown in JHV-4 on the 14 right, and I would divide those by 12 to get a 15 monthly operating expense. And that would be put 16 into the formula as -- for the letter O. 17 Q. And just for that, as a point of clarification, operating expense numbers are 18 19 generated by VZ Cost?

20 A. Yes.

21 Q. Okay. And why is it that there's no entry 22 for support investments or --

A. I don't know how Verizon characterizes this.
For my purposes, I only really need the three bottom
line numbers, total forward-looking investments,

expected life, and the operating expenses. How they 1 are put into the different categories, you would have 2 to ask Verizon. So that would be the operating 3 4 expenses. The depreciation would just be straight 5 line depreciation. We would take the initial investment of one-billion-eight-hundred-fifty-six and 6 7 depreciate it in a straight line basis over 17.1 8 years. 9 ο. And the 17 years is the 10 Commission-authorized life or the --11 Α. That's my understanding, that it is. Again, 12 Verizon would be the best one to ask for that. Well, which do you think is the appropriate 13 Q. 14 depreciation to use, the depreciation that's used in 15 the cost studies or the depreciation that is the book 16 rate, which you're suggesting is 17 years? 17 A. One ought to use the expected life that is ultimately agreed to by the Commission, but since we 18 19 don't have evidence of that yet, that's the purpose 20 of the proceeding, one of the purposes, I believe 21 they used the life that was used in the last UNE 22 proceeding. Q. But wouldn't that be different than the life 23 24 that's used to produce the last column, operating

25 expenses, since if --

1	A. Well, yeah, these operating expenses are
2	annualized operating expenses, and so they're assumed
3	to be constant over the life. So this is the
4	operating expense per year, and that operating
5	expense would go on for 17.1 years.
6	JUDGE MACE: I'd like to take a break, 15
7	minutes.
8	(Recess taken.)
9	JUDGE MACE: Let's be back on the record.
10	Before Dr. Gabel continues, we need to address the
11	question of the lunch break today. Mr. Kopta and Ms.
12	Smith have an appointment that will take them away
13	from the hearing from 1:30 to 2:00. We will have a
14	long lunch break and we'll resume at 2:00. If it
15	ends up you're delayed somewhat, I'll get the
16	Commissioners when you finally come back.
17	MR. KOPTA: Thank you, Your Honor.
18	JUDGE MACE: All right.
19	MR. BERRY: Judge Mace, what is your
20	expectation about when we would break for lunch,
21	approximately?
22	JUDGE MACE: At noon.
23	MR. BERRY: Thank you.
24	Q. Mr. VanderWeide, right before break, I was
25	asking you about the expected life, and we were

discussing if it was the book life or the lives that are recommended in this proceeding by Verizon, and you said that, to get an answer to that question, I'd need to pose the question to the right Verizon witness. Do you know which witness would have that information?

7 A. No, I don't, but I have given it some thought since -- during the break, and my recall is 8 9 that this is the depreciation life that is used by Verizon in its cost model, that this is their 10 11 recommended depreciation life, and that ultimately 12 one could do it again once a depreciation life is decided, but it shouldn't have a material -- a really 13 14 large impact on the cost of capital.

What's important is to recognize that there is a risk premium required and what the approximate magnitude is.

Thank you. So I had interrupted. You were 18 ο. walking us through the formula that's on page 58. 19 20 A. Yes. So we've already gone through the 21 amount of the investment, and we've gone through the 22 operating expenses, and this assumes that this --23 that these are the aggregate amounts. And so then we 24 would take the -- we determined the depreciation from the average life, and using the tax rate, the 25

depreciation, the operating expenses and the investment and the 12.03 percent weighted average before tax cost of capital, we'd look at the after-tax component of that, what the after-tax equivalent is, and we'd solve for the least payment, that's L.

7 In my model, I assumed that MV, the salvage value of the asset, is zero, that it's fully 8 9 depreciated over the 17.1 years. So I would first 10 solve for the least payment that's required if there 11 are -- if there is no option, and I would use the 12 data for investment, operating expenses, 13 depreciation, and the after-tax weighted average cost 14 of capital.

15 Then I would solve for the value of the 16 option itself, and I would look at Equation Two, 17 which is on page 62. And that equation is the same in all respects, except for the last term, which is 18 19 piece of eight. And that's the value of the put 20 option that the CLECs have to put the network back to 21 Verizon if they decide to build their own network or 22 if they decide to use some other provider of network 23 services. And so I calculate for the put value and I 24 calculate the new lease payments from Equation Two that will make the present value of the lease 25

revenues, minus the operating expenses, plus the
 depreciation tax shield, equal to the investment, and
 I plug those into Equation One to solve for the new
 cost of capital, and that's how I get the risk
 premium.

6 Q. And could you explain how you determine the 7 value of P subscript A, the value of the option to 8 cancel?

9 A. Yes, I use an option pricing formula that's 10 exactly described in this article by Copeland and 11 Weston. Basically, it's called the Binomial Option 12 Pricing Formula.

13 Q. Mm-hmm.

14 Α. And that formula is described in that 15 article and you need certain inputs to that, and you 16 need, for instance, a risk-free interest rate, you 17 need to know the life of the option, and you need to know the volatility. And I measure the volatility 18 19 from option contracts on Verizon's stock, and I then 20 put those inputs into that Binomial Option Pricing 21 Formula described in the Copeland Weston article and 22 solve for the value of the put option.

Q. And why did you use the -- for the
measurement of the volatility, something you said you
obtained from options on the Verizon stock. Why did

you use that, as opposed to the volatility that was 1 observed in the use of UNEs? 2 3 Α. Because the volatility in the option pricing 4 formula is a volatility in market values of the 5 assets, and there is no -- and there are no companies whose stock is publicly traded that we could -- that 6 7 we can get an unbiased measure of volatility. I could, for instance, do a simulation on different UNE 8 9 forecasted cash flows, but that might then be subject 10 to any forecast error on my part in forecasting those 11 UNE revenues or those UNE operating expenses, and I 12 felt that a market forecast would be much less --13 much more accurate and would not be -- would not 14 relate to my particular forecast of UNE revenues and 15 variability of UNE values. 16 Q. Is your measurement of volatility, say, a standard deviation measurement? 17 18 A. Yes. Q. All right. And why would it be appropriate 19 20 to use, say, the standard deviation for the option on 21 the Verizon stock, as opposed to the standard 22 deviation on renting UNEs, you know, look at what's 23 the average life of a UNE and what's its standard 24 deviation?

A. Yeah, what you need is a standard deviation

0663

of a rate of return in the option pricing model. 1 You're dealing with investors' rates of return on 2 investment, and those are uncertain. And so you need 3 4 to have a standard deviation of that rate of return. 5 And I just don't know of any way that one could get a standard deviation of a rate of return over the б 7 17-year period of the investment in the facilities to provide UNEs that wouldn't be subject to tremendous 8 9 controversy about how one forecasted the standard 10 deviation of revenues and standard deviation of 11 operating expenses and the standard deviation of the 12 amount of the investment.

13 That would be like having to argue about not 14 only a cost -- a VZ Cost model, but also arguing 15 about how the VZ Cost model changes with regard to 16 all the inputs and, hence, the standard deviation of 17 those changes. That would be a highly controversial thing to do, I would say, whereas this is the implied 18 19 volatility of investors that's measured by the option 20 pricing formula, so that it represents -- it does 21 represent Verizon, which its volatility ought to be 22 quite a bit less than the volatility of UNEs 23 themselves because of the ability to diversify over 24 wireline versus wireless. There ought to be a lot less volatility in Verizon's stock price than there 25

would be in the -- in a stock price that was related
 only to UNEs.

Q. Last question in this area, and then I'm 3 4 going to move on to another topic. When you reported 5 your results from the discounted cash flow analysis, б when you looked at your sample of 125 firms, you 7 reported sensitivity analysis. You said, Well, if I hadn't -- you stated if you had included other two 8 9 quartiles, it would have raised the cost of equity by a small amount. Did you undertake any sensitivity 10 11 analysis for your regulatory risk premium analysis? 12 Α. Yes, I -- first of all, I provided the 13 software for the model as part of the record and -or as part of the -- I forget whether it was in 14 15 response to a data request or whether I provided it 16 as part of the work papers, but it is -- it is 17 available and one can change the parameters and see what the results are. I believe that most of the 18 19 parameters are not so controversial. The risk-free 20 rate that's required is the return on a government 21 bond that has the same maturity as the option. 22 That's not a very controversial number. The result 23 might be sensitive to that, but that's -- but there 24 shouldn't be alternative values for that. There 25 should be only one.

0666

It's sensitive to the -- it's somewhat 1 sensitive to the life of the option, but in this 2 3 case, the 17 years is fairly straightforward, and 4 it's not that sensitive to whether it's 16 or 18. If 5 it were zero or if it was one, it would make a big difference. And the volatility of Verizon's stock 6 7 was not that much different than that for other stocks. And so there's no -- there's pretty solid 8 9 data behind each of the inputs into that model. 10 Q. This was going to be my last question in 11 this area, but now I have to follow up your last 12 comment. You said that the volatility of Verizon's 13 stock wasn't different than the volatility of other stocks. If other stocks don't have associated with 14 15 them this option of having to rent out your network 16 at a wholesale price that's determined by regulatory 17 commission, does it surprise you that Verizon's isn't any more volatile, and does that indicate anything 18 19 about the importance of this option value? 20 Α. Well, first of all, there were -- I believe 21 that Verizon's volatility is less than what it would 22 be for the pure UNE, because of the ability of the 23 natural diversification associated with owning both

24 wireline and wireless operations. They are natural 25 hedges against each other. So I think that's a conservative estimate of the volatility for the UNE
 business.

3 But other businesses have -- the option 4 pricing model determines a value for the option, and 5 that value would be there if you had an option for the other company's stock, as well. What the -- so 6 7 there is certainly volatility in the other companies' stock prices, as well as volatility in Verizon's 8 9 stock price, and it doesn't surprise me that, since Verizon has a beta of one, it doesn't surprise me 10 11 that their volatility is approximately the same as 12 the volatility of other stocks.

13 What is different is that when you use this 14 to measure internal cost of capital and you have an 15 internal investment that involves a real option, as 16 opposed to a financial option, that you have to add 17 something to the cost of capital that you get in the marketplace to get a cost of capital appropriate for 18 19 an investment decision within the firm, because of 20 the real options. For the other companies, you might 21 have a volatility associated with a financial option 22 on their stock, but they might not, if they don't 23 have real options on internal investments, have to 24 have a risk premium over and above the DCF result to 25 make internal investment decisions.

1 AT&T obviously does have some type of a risk 2 premium, because their cost of capital is similar, if 3 not higher. It is higher than my estimate. So they 4 clearly recognize this option value and the need for 5 a risk premium associated with long-lived options on 6 investments in telecommunications assets.

Q. Thank you. I'd like to ask you to turn to page 37 of 101, this is your direct testimony, page 37, lines four to seven. You state, TELRIC rates are based on the unrealistic assumption that the telecommunications network can be reconstructed each time a new technology appears and companies incur no cost in transitioning to new technologies.

14 Can you point to something in this
15 Commission's decision in its prior UNE cases where it
16 made unrealistic assumptions about the network being
17 reconstructed each time a new technology appears?

I can't point to something in the -- in any 18 Α. orders. It's a fundamental characteristic of cost 19 20 proxy models. Whichever cost proxy model you use, 21 they're forward-looking. And in that cost proxy 22 model, you look at what it would cost to build a 23 telecommunications network starting today, that would 24 have the same functionalities as the current network, 25 or that would be projected over the forecast horizon.

1 So it's a fundamental -- since you're not 2 looking at historical costs, you're not looking at 3 what the actual investments are; you're looking at 4 the cost of, inherently, of constructing a new 5 network. And you're supposed to use the most 6 efficient available technology.

7 And so when you build the cost proxy model, you look at the cost of -- the amount of investment 8 9 of building a network. And so you essentially 10 assume, since -- there's essentially an equivalence 11 between using forward-looking economic costs and the 12 assumption of reconstructing the network. And what's 13 different is that you do this again in maybe five or 14 six years when you set rates the second time. You 15 look at a new cost proxy model, and that cost proxy 16 model tells you what it would take to construct the 17 network five years later. And if you do that before the life of the -- before the assets are fully 18 19 depreciated, you may not be able to recover your 20 investment in the assets during the -- that were 21 assumed to be required to build the network the first 22 time.

23 That's inherent in the forward-looking
24 economic cost standard, and the FCC has recognized
25 that and has stated clearly, in the Triennial Review

Order, that if rates are reset more frequently than
 the economic life of the asset and costs are
 declining, the company will not be able to recover
 its costs.

5 Q. Thank you. Turning to page 40 of the same 6 exhibit, line 18, you use the phrase "make follow-on 7 decisions." Would you explain what you mean through 8 the use of that term?

9 A. Yes. I'm talking here about making an 10 investment and then having a second decision that 11 depends on the initial results of your investment 12 with an option -- the inherent characteristic of an 13 option is that you make an investment today, you see 14 what the results are in periods -- forward-looking 15 periods one or two, and then you can decide to invest 16 again or not invest in a second period. That's what 17 I mean by a follow-on investment.

18 The DCF model, as all DCF models and the 19 CAPM, assume that you make the investment now and 20 then you walk away. All the cash flows occur and you 21 don't -- you don't make any investments that respond 22 to what happened in period one and two.

Q. Thank you. I'd now like to ask you to turn
to Exhibit 105. This is your reply testimony of
April 20th.

0671

1 A. Yes.

2 Q. Page 16, at lines seven through nine, you 3 state, UNE rates are based on the unrealistic 4 assumption that the incumbent serves the entire 5 demand for telecommunications service, even though 6 competitors serve a significant increasing share of 7 the market.

8 Now, when you state that the rates are based 9 upon the unrealistic assumption that the incumbent 10 serves the entire demand, is it your assertion that 11 the UNE cost models assume that the ILEC is now a 12 monopolist and serves 100 percent of the market? Is 13 that what you're asserting?

14 A. I'm asserting that the FCC has stated, in 15 its Local Competition Order, that when -- that you're 16 to build a network on a forward-looking basis, and 17 that network is supposed to have the capacity to serve the entire market. So when you now go back to 18 19 that equation that we were talking about earlier, 20 where you set the lease payments or the UNE rates, 21 you are assuming that the present value of the UNE 22 rates of the projected UNE revenues over the life of 23 the network are sufficient to cover the costs of that 24 network. And in that calculation you are to assume that the network is large enough to satisfy all of 25

1 the demand.

2 You're not -- you have the tension, as the 3 FCC recognized in its notice of proposed rule-making, 4 that on the one hand you're assuming that the firm 5 operates in a competitive market when you estimate all the inputs in the model. And indeed, б 7 forward-looking economic costs only make sense in a 8 competitive market. 9 On the other hand, as the FCC recognizes, 10 you're assuming that, in the cost models, you build a 11 network that is sufficient to handle all of the

demand, and then, when you determine the revenue that are required to cover all the costs, you divide by the number of lines to get a lease payment per line, and when you divide by the number of lines, you divide by all the lines.

17 So that's what I mean when you say that 18 you're assuming you have 100 percent of the demand. 19 That is, you divide by all the lines to get the lease 20 revenues per line that will be sufficient to cover 21 the costs on a forward-looking basis.

Q. All right. And when you use the phrase "all the lines," is all the lines all of the lines that shows up, for example, in Verizon's ARMIS report --

25 A. No.

0673

Q. -- or is it all of the lines which include 1 not only the lines that are served by Verizon, but 2 3 also the lines that are served by the CLECs? 4 Α. It's -- well, the ARMIS reports would refer 5 to lines that occurred last year. The lines that б would be used would be the lines used in the -- in a 7 cost model, the cost proxy model. In that cost proxy model, the guideline is is that it would be the 8 9 demand for the foreseeable future or over the 10 planning horizon.

11 I guess in the Verizon model, that might be 12 a three-year planning horizon, but it's the --13 guidelines are that it be the project -- not the projected lines served by Verizon; that it be the 14 15 projected lines that the network could satisfy in 16 total, including the lines of the CLECs, that were 17 offered to the CLECs, but not any lines on alternative networks, necessarily; just the lines 18 19 that could be served on the incumbent's network, including all those that were leased to UNEs -- to 20 21 CLECs. 22 Okay. Now, remaining on page 16, if you Q.

turn your attention to a paper by Sharkey and Mandy,
its an Office of Strategic Planning and Policy
Analysis paper.

1	JUDGE MACE: Where is that, Mr. Gabel?
2	DR. GABEL: It's Exhibit 105, page 16,
3	starting at line 13.
4	JUDGE MACE: Thank you.
5	Q. Do you know, in this paper, are the authors
6	assuming that the cost of construction increases or
7	decreases over time?
8	A. They're assuming that the cost decreases
9	over time in their paper.
10	Q. Have you ever looked at the telephone plant
11	indexes for Verizon? Do you know if, for example,
12	its cost of burying cable or placing poles or hanging
13	aerial cables has been increasing or decreasing over
14	time?
15	A. I don't know whether it, in fact, has been
16	increasing or decreasing, and I haven't looked at
17	such cost indices. I do know that, over time, in the
18	second round of UNE proceedings, for whatever reason,
19	they're frequently been based on an assumed
20	decrease in cost. I know, for instance, that the
21	line cost rates that have been recommended by the
22	Hatfield model and as sponsored by AT&T and
23	WorldCom, now MCI, have projected decreasing costs
24	and have been based on decreasing costs over time.
25	And I know that the very assumptions of the

forward-looking cost model, as the FCC discussed it, 1 were based on the assumption of decreasing cost. 2 It's possible, and in fact, costs will 3 4 increase. I don't have opinion on that. I just -- I 5 know that, in fact, state commissions have frequently set UNE rates in the second round based on the б 7 assumption of declining costs, and that AT&T and MCI and the Hatfield model have also projected declining 8 9 costs. Q. Now I'd like to ask you to turn to your 10 11 Exhibit 106. This is your May 12th filing, May 12th 12 of this year. Page 31, at line 16, you state that 13 beta values are measured using five years of monthly historical data? 14 15 A. Yes. 16 Q. Is this your convention, the convention of 17 financial analysts? I'm just curious about why you say this is the way in which betas are measured? 18 19 Yes, it's not my convention. It's -- the Α. 20 way Value Line calculates betas is generally with 21 five years of historical data. And most analysts 22 that estimate betas have, over time, used a five-year 23 convention. But in this context, I was referring to 24 Value Line betas, because those were the betas that 25 Dr. Selwyn used.

Q. Okay. Now, turning to page 35, you have a 1 graph, which is a scatter plot of Dr. Selwyn's data 2 3 points? 4 A. Yes. 5 Q. Do you see that? Now, you have a horizontal line there? б 7 A. Yes. Now, your coefficient estimate wasn't zero, 8 Ο. 9 was it? It was just statistically equal to zero? A. It was statistically equal to zero for those 10 11 three companies. 12 Q. And that's why you made it a horizontal 13 line? A. Yes. And just visually, I don't think 14 15 there's any doubt that there's just -- one could see 16 that, obviously, there's not -- certainly not a 17 positive or a negative relationship between beta and the percentage of non-ILEC assets. Certainly, a 18 19 horizontal line visually would best fit the data 20 points. 21 Q. And then, looking at your regression results 22 on table three, page 36. JUDGE MACE: These -- there was a revision. 23 24 I don't know if you're aware of it.

25 DR. GABEL: Oh.

1	Q. Would you agree most of these coefficients
2	are not statistically significant?
3	A. Yes.
4	Q. Did you do an F test to see if, overall, the
5	model is statistically significant?
6	A. Yes. It's not.
7	Q. It's not?
8	A. Yeah.
9	Q. Turning to page 75 of the same exhibit, here
10	you're discussing AT&T's updated cost of capital for
11	internal investment decisions?
12	A. Yes.
13	Q. All right. Have you read the FCC's approval
14	of Qwest Washington's request to provide interstate
15	services? This is the 271 application for the state
16	of Washington by Qwest.
17	A. No, I have not.
18	Q. Okay. Let me just represent, at Paragraph
19	426, there was a discussion about, well, can you use
20	AT&T's numbers to decide the costs that are incurred
21	by an efficient firm, and for a number of reasons,
22	the FCC declines to use AT&T's internal numbers when
23	deciding is there going to be a price squeeze if
24	Qwest is granted 271 approval. And AT&T said that
25	there would be a price squeeze and they said that

they wouldn't be able to cover their internal costs.
 They said their internal costs were \$10. And the FCC
 rejected that presentation by AT&T for a number of
 reasons.

5 And just one thing I would like you to react б to, having in mind in general what the FCC did, they 7 said, Well, how do we know that AT&T is the right benchmark for an efficient firm? That's one firm, 8 9 but we don't know if it's truly an efficient firm. 10 Translating that same type of analysis to this 11 situation, do you have knowledge of what kinds of 12 internal cost of capitals are used by other CLECs? 13 Are they in the same range?

14 A. Well, the answer to that is yes. In 15 response to a interrogatory at the -- in the Virginia 16 Arbitration Order, or the Virginia arbitration 17 proceedings, MCI indicated that it also used an internal hurdle rate in the same range as AT&T. And 18 19 in that proceeding, AT&T's was somewhat lower than it 20 is today. They have increased their internal hurdle 21 rate, but -- yet MCI's was in the same range as 22 AT&T's.

23 DR. GABEL: Thank you. I have no further 24 questions.

CHAIRWOMAN SHOWALTER: I think we should go

0678

1	to lunch, but just one question. Dr. Gabel mentioned
2	AT&T's internal rate or hurdle rate. That was not
3	confidential, was it?
4	MR. KOPTA: What he said was not; the rate
5	itself is.
6	CHAIRWOMAN SHOWALTER: The dollar amount was
7	not confidential?
8	MR. KOPTA: Well, he didn't give the actual
9	amount.
10	CHAIRWOMAN SHOWALTER: That was confusing.
11	DR. GABEL: Oh, the \$10 number was not.
12	MR. KOPTA: Different thing.
13	CHAIRWOMAN SHOWALTER: All right. I think
14	we should break for lunch.
15	JUDGE MACE: We'll break for lunch, and
16	we'll resume at 2:00.
17	(Lunch recess taken.)
18	JUDGE MACE: Let's now be back on the
19	record.
20	
21	EXAMINATION
22	BY CHAIRWOMAN SHOWALTER:
23	Q. Yes, can you turn to Exhibit 120? And that
24	was the cross exhibit that you were looking at
25	earlier from AT&T.

1	A. There were several. There was the
2	JUDGE MACE: It was the Exhibit Number 8.
3	THE WITNESS: Yes, okay. The excerpt from
4	CC Docket 98-166?
5	Q. That's right. And on page three or four
б	of page four of that exhibit, it's Exhibit 120,
7	page four, you have an elaborate formula at the
8	bottom?
9	A. Yes.
10	Q. K equals. And in the denominator, you have
11	P times (1-FC)?
12	A. Yes.
13	Q. And the terms are defined right above it.
14	A. Yes.
15	Q. All right. Now, can you turn to Exhibit
16	102?
17	A. That's my direct testimony or
18	Q. Right, and that's the three-page similar
19	formula.
20	A. Yes.
21	Q. And on page three, you have a similar
22	formula, but I notice that the denominator only has
23	the P, it doesn't have the 1 minus FC in the
24	denominator. And since, of course, I'm not very
25	familiar with these formulas, I'm just wondering if

there's any significance to that fact? 1 2 A. First, let me say that you've read this very carefully. That's an amazing catch. The FC is among 3 4 the notation --5 Q. Right. -- that's just above it, but it was б Α. inadvertently left out of the equation. 7 Q. So it should be --8 A. It should be in the equation. It has a 9 minuscule impact. 10 11 ο. So it should be P(1-FC)? 12 Α. That's correct. 13 Q. This probably makes me look more intelligent than I am, but what it really is is I'm reacting on 14 15 the surface of the exhibit and I noticed the 16 difference. 17 A. Well, it's pretty amazing. Q. Okay. So -- but that is to say, then, the 18 19 actual operation, the formula you used was the same 20 in both instances? A. Yes, it was. 21 22 ο. Okay. And then, while we're on this page, 23 do I understand you to say that the formula -- let's 24 call it the K formula, since it's K equals something. A. Yes. 25

That this K formula is simply incomplete for 1 ο. the purposes we're using here? 2 3 Α. Yes. 4 ο. And is it necessarily always incomplete for 5 the same purpose as applied to any company? б No, it's not necessarily always incomplete. Α. 7 It's incomplete when you are trying to value a project that has real options involved with them. A 8 9 real option is where you have an initial choice 10 whether to accept a project or not, and then you have 11 another choice at a later period regarding whether, 12 for instance, you expand the project or you change 13 the size of the project or you -- you have a 14 secondary decision and -- or you give someone else 15 that secondary decision. In the case of the network, 16 you're giving somebody else a secondary decision, and 17 that is whether they return the network to you. It's called a put option. They put it back to you. 18 19 And the formula, this formula for the cost 20 of equity is derived from an equation for the price. 21 So you start with an equation for the price as being 22 the present value of the future dividend stream. 23 And you're saying that's incomplete? Q. 24 That's incomplete when there are options. Α. Q. All right. So --25

So that when you solve for K, you're solving 1 Α. for the cost of equity from the wrong formula. 2 Q. All right. Because the cost of equity 3 4 involves more than just the net present value of 5 expected future dividends? Exactly right. It involves also an б Α. 7 additional term to reflect the value of the option. Q. Okay. But, then, if you were determining 8 9 the cost of equity for any company, let's say an anonymous company, you don't know what it is --10 11 A. Yes. 12 Q. -- you would use this formula, and then you 13 would additionally ask yourself, Is this a company that has options? 14 15 Α. Yes. And that answer might be yes or no? 16 ο. 17 Α. Yes, that's correct. So for the class of companies that have 18 ο. 19 options, you would need to do an additional step to 20 calculate that kind of a risk? 21 A. That's correct. 22 Q. Is the risk -- is it only an addition? In 23 other words, is the cost of equity always K or 24 bigger? Can you have something so stable and without any options that there's a negative additur? 25

The cost of equity is -- always goes up, but 1 Α. in the equation that has the valuation, there may be 2 a plus term or a negative term. It will be a plus 3 4 term if the -- if it's a put option, that is, the 5 right for someone to return something to you. It б will be a plus if it's a call option where --7 Q. You mean a negative? You said plus both times. 8 Oh, I'm sorry. I meant a negative the first 9 Α. 10 time, where it's a put option. 11 Q. Okay. Can you just say that again, then? 12 It would be negative --13 Α. Yeah, it would be a negative term to the 14 price equation when it's a put option. That is, 15 where someone has the right to sell something to you 16 at a known price or return it to you. 17 Q. And so you could take -- that means you, the

18 company, could take advantage of that so there would 19 be some potential benefit?

A. Well, you gave to customers, you sold to somebody else or you gave to somebody else the right to return the network to you, and that right that you gave to the customers was very valuable to them, because the customers, being the CLECs, without making any investment on their own, then have the

ability to enter and exit the market for nothing 1 without any cost. They can enter the market without 2 having to make any investment, and if things don't go 3 4 right, they can immediately exit the market. Or if 5 the economy is good, they can enter the market when the economy is good, and if the economy goes down, б 7 they can immediately exit during the down years and return when the good years come again. Whereas if 8 9 you build a fixed network with physical facilities, you can't do that. You're locked in, because the 10 11 physical facilities -- you've made the investment and 12 you can't do anything else with those facilities 13 because they're specific to this particular use. 14 Q. All right. So if I were trying to determine

15 the cost of equity of Company X at fully competitive 16 -- in a fully competitive environment, I would use 17 this formula, I would use the center two quartiles 18 minus the financials, minus the companies that --

19 A. Don't pay dividends.

20 Q. -- don't pay dividends. I would then ask is 21 this a company that has a put or a call-type option, 22 and depending on it and some valuation of it, I would 23 either add or subtract from this K formula?

A. From the formula for the price, and then youwould solve for K.

1 Q. I see.

2	A. And that's, in fact, what real world firms
3	do when they set internal hurdle rates. In some
4	cases, there might be options, but they're so small
5	in value to have no effect at all. In other case,
6	there may be options, and they're substantial, and it
7	could have a significant impact on the cost of
8	capital or the hurdle rate.
9	Q. Okay. Thank you. If you could turn to
10	Exhibit 101-T, that's your initial testimony, page
11	four, specifically lines seven to nine. This is a
12	similar subject that you discussed with Dr. Gabel,
13	but when it says, The most efficient technology to
14	meet the entire demand for telecommunications
15	services I had my own questions, and I was also a
16	little unclear on your answers to Dr. Gabel, but,
17	first of all, does the entire demand for
18	telecommunications service include all possible
19	modes, wireless, cable, and land line in this formula
20	or method?
21	A. It includes land line telephones, the entire
22	demand for land line telephones. Namely, the FCC
23	says that when you build a cost model, you are to
24	build a network, you are to calculate the cost of
25	building a network that has the capability of meeting

1 the foreseeable demand for -- and then they use the 2 words telecommunications service, but in practice, 3 for those that build these models, it means the 4 foreseeable demand for wireline telecommunications 5 service.

Q. All right. So in my mind, I'm beginning
with a pie of total demand, and some piece of it is
wireless and some piece of it is cable, and those
wedges might grow over time, but some pieces of this
pie left is land line, and that's the one that you
are dealing with here. Judging whatever it is is
another matter, but just --

13 Α. Yes, that's how I interpreted the FCC's 14 requirement, that when you build a cost model -- and 15 others may have a different interpretation, because 16 it's the FCC's requirement. And their requirement 17 was just that the network that you are calculating the cost of should have sufficient capacity to meet 18 19 the foreseeable demand for telecommunications 20 service.

I have interpreted that, since the company has historically provided wireline service, that those words would mean the foreseeable demand for wireline telephone service.

25 Q. Okay. Supposing, of my pie, half of it is

land line. Then when -- in the Verizon model, is the 1 2 Verizon model built on the total number of lines in that half a pie, or if Verizon's part of a pie and 3 4 its territory is three-eighths, is it the 5 three-eighths? In other words, is it the demand that б would be made of Verizon's footprint network or is it 7 more? Well, that --8 Α. 9 ο. And by the way, I don't mean literally of it, but --10 11 Α. Right. 12 Q. -- the number of lines that could be in that 13 footprint. A. Yes. It's a difficult question to answer. 14 15 Let me give my interpretation, the best I can do, 16 just because the FCC's words are kind of vague in 17 that regard. It would seem to me that at one time the network was designed -- there weren't other 18 19 alternatives, such as cable or wireless, and so the 20 network was designed to provide voice grade telephone 21 service to the entire population. And so when you 22 build that network, you're -- it's supposed to be 23 capable of providing voice grade telephone service to 24 whomever may demand it.

25

So if a customer calls and said they would

line network, the network has to be capable of doing 2 3 that. You have to be a universal service provider, 4 if you will. 5 So I would think that would be the entire population of people who might demand 6 7 telecommunications service. In practice, I don't --I'm not familiar with exactly the demand forecast 8 9 that people use in their cost models, but when -- but 10 if you interpret the words literally as the 11 foreseeable demand, it would be the demand coming 12 from anyone who might demand wireline telephone service. Whether they, in fact, do or not, you have 13 14 to be capable of being on the ready to give it to 15 them, at the ready to give it to them. 16 Q. All right. So a UNE, the value of a UNE 17 would be the value of one little sliver of the half of a pie without knowing whose sliver it might 18 19 ultimately be? It might be a demand made on Verizon, 20 but it might be a choice to go somewhere else; is 21 that correct? 22 A. Yes, in other words, you have to build the

like to have voice grade telephone service on a wire

23 network to be able to satisfy the demand for the 24 entire population. Wherever they may be located and 25 whether they intend to take land line telephone

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service or not, you have to be capable of doing it. 1 2 Then, of that entire population of people who might 3 want to have telephone service, some of them may 4 decide they don't want to use land line telephone 5 service, but the cost studies are based on the entire б demand and the revenue-per-line calculation assumes 7 that you get lease revenues from everyone. Q. All right. Although your answer just then 8 9 seemed to me to go over to the other half of the pie. 10 That is, you said somebody might not want land line, 11 and I was thinking that --12 Α. It's when you forecast -- again, it's a 13 difficult question, but when you forecast the 14 foreseeable demand, I would interpret that to mean --15 and again, other economists could differ, but I would 16 interpret that to mean, given the history of the 17 industry, that that would be the foreseeable demand from anyone who might want to -- want to take 18 19 wireline telephone service, because you have to be 20 ready to provide that demand. And that would -- that 21 could be just about anybody. That would be a 22 function of the population. 23 Q. But wouldn't there be a judgment involved?

25 Q. But wouldn't there be a judgment involved.
24 That is if, say, half the lines are wireless, you
25 don't need to build or assume the network is going to

provide the whole pie, because you know that not half 1 of the -- not all the people of wireline are going to 2 3 come running over to the land line. So there's some 4 kind of judgment to be made, I take it? 5 Α. I would guess so. I'm a little beyond my б depth, because I'm not the one who does the cost 7 studies, so I don't know how they interpret, the ones that do the cost studies, interpret the phrase 8 9 foreseeable demand for telephone service. Q. Okay. I'll ask them. Can you turn to 10 11 Exhibit 106? That's your rebuttal, page seven. No, 12 excuse me, page 16. 13 Α. Yes, I'm there. 14 ο. And I'm looking at lines seven through 14. 15 I guess my question is, on line 13 and 14, this is --16 the cost of capital is supposed to provide Verizon 17 with a reasonable opportunity to recover its costs, including its cost of capital? 18 19 Α. Yes. 20 ο. And I am wondering how this element here 21 interacts with the additur for the risk, because it 22 seems like you are adding that 3.5 percent or so, 23 because there's a chance you might not get your costs 24 covered? A. Yes, and that the risk is asymmetric, in the 25

sense that you have a risk that they won't be 1 covered, but you don't have the opportunity on the 2 3 other side, there aren't an excess return. The rates 4 are set so that, in the best of circumstances, you 5 would just cover your costs, and if they are reset б prior to the time that you've depreciated your 7 network, which is 17 years, to reflect a lower cost, 8 the supposedly lower cost of a new technology, or if 9 some of your customers decides to take an 10 alternative, such as cable or wireless, then you 11 would not earn your required return. 12 ο. So therefore, -- so therefore, that's why 13 you add the additur, because of potential dropoff? 14 Α. Yes. 15 In which case you would not recover, unless Ο. 16 you drive up your cost of capital? 17 Right, you don't really expect to earn the Α. higher number. If you take the two numbers as being 18 19 12 and, say, 16, you need to set rates based on a 16, 20 so that you can actually expect to earn 12. 21 Q. Okay. I think I see. My last area of 22 inquiry is just more general. I'm trying to understand the effect of the FCC's TELRIC policy. 23 24 And I'm going to use an analogy, sort of, which is if it were an FCC directive, binding directive, that we 25

had to deregulate all prices immediately -- that is, 1 2 assume a fully-competitive market. In a fully-competitive market, presumably, there'd be no 3 4 regulated rates? 5 Α. Yes. б Q. And so if we were going to assume a 7 fully-competitive market, we'd say, All right, there's no rates. 8 9 Α. Yes. Now, obviously in -- if, in reality, we 10 Q. 11 didn't have that fully competitive market and instead 12 had a monopoly or someone with monopoly power, the 13 unregulated monopoly could raise its rates, and the monopoly power might be used or potentially could be 14 15 used such as to squeeze out any competitors, and 16 you'd never reach the stage that you were assuming --17 Α. Yes. 18 -- as full competition? Ο. 19 Α. Right. 20 ο. And that's why we don't do that. We have 21 gradual lightening of regulation upon a showing of 22 real actual competition? 23 Α. Yes. 24 ο. All right. Now I want to move over to TELRIC. And it seems that the FCC, in your view, is 25

1 saying, You must use TELRIC and assume

fully-competitive conditions, and it simply does not 2 matter what the reality is. Am I right so far? 3 4 Α. Yes, you are. 5 ο. Okay. And so if that is correct, is there б any analogous effect if there's really a monopoly and 7 there's not really competition, or does the TELRIC pricing kind of work itself out in the right way by 8 9 prompting leasing of UNEs where that looks good and 10 building other facilities where that's preferable? 11 In other words, under your view, it's not 12 going to matter -- the answer to my question is not 13 going to matter, since we would be bound to do the TELRIC formula anyway, but does it have a negative 14 15 effect of the type in my analogy? 16 A. Let me take it in several steps, because, as 17 I see it, there are a number of aspects to that question. TELRIC, in itself, which is based on 18 19 forward-looking economic costs, rather than historical cost, as is rate of return regulation, was 20 21 introduced because, whether or not the market was, in 22 fact, competitive, they were trying to set prices as 23 if the market were competitive. So they said -- in 24 competitive markets, a firm would look to the future, rather than to the past. So let's base it on 25

forward-looking economic costs, because that's what 1 firms would do in a competitive market. Whether or 2 3 not this company is competitive, we're trying to 4 replicate the prices in a competitive market. 5 So they said, Well, there are four inputs to б a UNE cost study that's going to lead to those prices 7 that are meant to reflect the prices that would occur in a competitive market. There are --8 9 Before you go there -ο. 10 Α. Yeah. 11 Ο. -- I think all you need to do is stay at the 12 level of, All right, assuming those prices, assuming 13 -- assuming we obey TELRIC, as you say we're required 14 to do, and set those prices that way, my question is 15 if real life isn't that way, is there any 16 corresponding consequence as there is in my first 17 example, where, if you deregulate because you're assuming a fully-competitive situation when there 18 19 really isn't, you can demonstrate pretty clearly, I 20 think, that you're never going to get the competition 21 that you were -- that your model is assuming. 22 Okay. The goal of the TELRIC pricing is not Α. 23 only to set prices that approximate the prices that 24 would occur in a competitive market, but to send correct economic signals to the participants. So 25

they said, rather than decide in advance how many 1 2 competitors there should be, or trying, through 3 regulation, to dictate the outcome, we should let the 4 prices be set to send the correct signal and then, if 5 competition arises, it was because it was good б competition. We sent the correct signal, and the 7 competition that arises would be because firms were able to provide telecommunications service at either 8 9 a lower cost or a higher quality than that of the 10 incumbent.

11 And so the idea was that if we set prices 12 that approximate the prices in a competitive market, 13 we shouldn't care whether there ultimately is competition. The market will take care of that if 14 15 there are efficient competitors and they have the correct economic signals. We don't try to give them 16 17 below-cost rates just to get the competition. We set the prices at forward-looking economic cost and then, 18 19 if they can beat that, if they can provide service at a lower cost, they should enter the market and 20 21 society will be better off. If they can't do it, 22 they should not enter the market, but we would still 23 have -- we would still have a price system which sent 24 us the right signals so we could efficiently deploy society's resources. 25

1	Q. In order for all of that to work, is it
2	necessary for the incumbent to have demonstrated it
3	has opened its network up to competitors, a la 271?
4	A. Well, I'm not an expert on all of the
5	aspects of 271, but it should the my
6	interpretation would be that once you've set the
7	price and you've decided which elements should be
8	offered to the competitors, that is, you decide it
9	should be a loop and it should be a switch, that
10	then, when the competitor orders that switch, it
11	should be provided in a timely fashion at the
12	competitive price.
13	Q. In other words, the execution of the selling
14	of the elements has to also be operational?
15	A. Yes, and if a firm achieves 271 approval,
16	then that supposedly they've passed that test.
17	They have met the operational standard that they can
18	provide those elements in a timely manner.
19	CHAIRWOMAN SHOWALTER: Thank you.
20	
21	EXAMINATION
22	BY COMMISSIONER HEMSTAD:
23	Q. I just have a relatively simple question.
24	The risk premium that you describe as required, how
25	does that translate into the price for the stock of

Verizon or similarly-situated companies? I take it 1 it would follow from that that the price of that 2 3 stock is depressed as a result? 4 A. The price -- without -- the cost of capital, 5 let's say, is 12, and if the company doesn't earn 12, their price would be depressed. If they earn 12, б 7 their price would stay the same. So if you set rates in this TELRIC environment based on a inputted cost 8 9 of capital of 16, and you recognize the TELRIC 10 framework that is biased against actually earning the 11 16, the company could actually earn 12, according to 12 my calculations. And in that environment, the price 13 ought to say the same. That is, if you set prices 14 that are based on an inputted cost of capital of 16, 15 that allow the company to actually earn 12, and 12 is the cost of capital, then the stock price would stay 16 17 the same as it is. Q. I'm not sure I understand what you just told 18 19 me.

20 A. Okay.

21 Q. Try again.

A. Do you want to ask a follow-on question, orshould I try to explain it differently?

Q. Well, put it this way. If, as ageneralization, regulators aren't adequately taking

into account the need for the risk premium that 1 you're describing --2 The price will go down. 3 Α. 4 Q. -- the price will go down? 5 Α. You're exactly right. And at least in the long run, a random walk б Q. down Wall Street and all that kind of stuff, all 7 information is known and priced accordingly so that 8 9 then the -- if the risk premium isn't acknowledged, then the prices for the stocks will be accordingly 10 11 depressed? 12 A. Yes, they will. 13 COMMISSIONER HEMSTAD: That's all I have. JUDGE MACE: Commissioner Oshie. 14 15 COMMISSIONER OSHIE: I don't have any 16 questions. Thank you. 17 JUDGE MACE: Mr. Kopta, Ms. Smith? 18 Redirect? 19 MR. BERRY: No redirect. Your Honor. 20 JUDGE MACE: Yes, I'm going to address it. 21 Under Chairwoman Showalter's examination, you talked 22 about the calculation of the option and the model that was used. Is that available to the Commission? 23 24 Has that been provided in any discovery or part of your --25

THE WITNESS: Yes, it has. 1 JUDGE MACE: And could you point us to where 2 that is? 3 THE WITNESS: I'd have to consult with 4 someone to do that. 5 б JUDGE MACE: That's possible. Can you track down where that is, and if it's not being made part 7 of the record, we'd want to make a bench request for 8 9 it. MR. BERRY: We'd be happy to do that, Your 10 11 Honor. 12 JUDGE MACE: If you'd do that. Thank you. 13 Thank you. You're excused. Let's go to the next witness, which is Dr. Selwyn. 14 15 Whereupon, 16 DR. LEE L. SELWYN, having been first duly sworn by Judge Mace, was called as a witness herein and was examined and 19 testified as follows: JUDGE MACE: Please be seated. 21 DIRECT EXAMINATION 22 23 BY MR. KOPTA: 24 Q. Dr. Selwyn, would you state your name and business address for the record, please? 25

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1	A. Yes, my name is Lee L. Selwyn, spelled
2	S-e-l-w-y-n. My business address is Two Center
3	Plaza, Suite 400, Boston, Massachusetts, 02108.
4	Q. And do you have before you what have been
5	marked for identification with the following numbers,
б	651-T, which is the direct testimony of Lee L.
7	Selwyn, 652 through 656, which are the Attachments 1
8	through 5 to that testimony, and 657-TC, which is the
9	confidential surrebuttal testimony of Lee L. Selwyn?
10	A. Yes, I do.
11	Q. Were those documents prepared by you or
12	under your direction and control?
13	A. They were.
14	Q. Do you have any corrections to make to them
15	at this time?
16	A. Yes, I do. I have two small corrections in
17	I guess it's going to be Attachment 4, which would
18	be 655, I believe; is that right?
19	Q. That's correct.
20	A. In Appendix One to Attachment 4, which is
21	about 10 pages into the document unfortunately,
22	this page appears not to have a page number on it.
23	There's a table that is identified as Data Underlying
24	Appendix One, and if you go down the list to on
25	the left-hand column to the first entry for Qwest,

where it says 2H00, which would imply second half of 1 2 2000, that should be 1H00. In other words, it should be the first half of 2000. 3 4 And similarly, about five or six pages 5 further on, there's a similar table, identified as Data Underlying Appendix Two, and the corresponding б 7 figure there, again, the first Qwest entry, which is shown as 2H00, should be 1H00. Those are the only 8 9 corrections of which I'm aware. Q. And as corrected, are the exhibits we've 10 11 identified correct, to your knowledge? 12 A. Yes, they are. 13 Q. If I asked you the questions and requested the same information that are contained in these 14 15 exhibits today, would you provide that same 16 information? 17 A. Yes. Q. Have you prepared a brief summary of your 18 19 testimony? 20 A. Yes, I have. I will try to be very brief. 21 JUDGE MACE: Dr. Selwyn, do you want me to 22 give you a 30-second warning or are you --THE WITNESS: That would be fine, although 23 24 I'm going to do my best to finish in two and a half 25 minutes, so --

1

JUDGE MACE: All right.

2 THE WITNESS: My testimony develops the 3 applicable cost of capital for use in TELRIC studies 4 in a manner that is consistent with the prescription 5 established in the Wireline Competition Bureau's Virginia Arbitration Order. That uses the Capital б 7 Asset Pricing model, which I have updated to reflect the very significantly lower market rates and 8 9 interest and other related rates that have occurred 10 in the three years since the data that underlied the 11 determination in that case was adopted. 12 I have also adjusted the risk premium that 13 the FCC Wireline Competition Bureau had considered at the time to reflect risks that are specific to the 14 15 telecommunications industry, and more particularly to 16 the incumbent LEC component of the conglomerate 17 Regional Bells, which are -- themselves consist of a 18 number of entities having not themselves in the 19 incumbent local exchange carrier business.

20 Consequently, I've developed a cost of 21 capital I believe is consistent with the Bureau's 22 prescription, and it contains the additional analysis 23 that was expressly requested or suggested by the 24 Bureau at Paragraph 90.

25

In addition, my reply testimony, my

surrebuttal testimony on May 12th addresses the 1 2 suggestion by Professor VanderWeide that his proposed cost of capital is consistent with AT&T's internal 3 4 cost of capital. And as I point out there, the 5 figure that he cites is, in fact, not a cost of capital at all, but is a project-specific hurdle rate б 7 that reflects the unique condition of AT&T, as a non-dominant competitive local exchange carrier, and 8 9 is certainly not anything that would be remotely applicable to an incumbent TELRIC, as incumbent UNE 10 11 provider, such as Verizon. 12 JUDGE MACE: You have 30 seconds. THE WITNESS: That completes my summary. 13 JUDGE MACE: Thank you. 14 15 MR. KOPTA: I move for admission of Exhibits 16 651-T, 652 through 656, and 657-TC. 17 JUDGE MACE: Any objection to the admission of those exhibits? 18 19 MR. BERRY: No, Your Honor. 20 JUDGE MACE: Hearing none, I'll admit them. 21 CHAIRWOMAN SHOWALTER: Dr. Selwyn, I don't 22 know if it was because of your three minutes or not, 23 but you were speaking pretty fast, so I hope in your 24 answers you can slow down a bit. THE WITNESS: I will try. 25

1	CHAIRWOMAN SHOWALTER: Thanks.
2	MR. KOPTA: Dr. Selwyn is available for
3	cross-examination.
4	JUDGE MACE: Mr. Berry.
5	MR. BERRY: Thank you, Your Honor.
б	
7	C R O S S - E X A M I N A T I O N
8	BY MR. BERRY:
9	Q. Good afternoon, Dr. Selwyn.
10	A. Good afternoon.
11	Q. My name's Brad Berry, and I'm one of the
12	lawyers, as you know, representing Verizon. I'd like
13	to
14	JUDGE MACE: Mr. Berry, is your microphone
15	on? Would you double check that?
16	MR. BERRY: It is.
17	JUDGE MACE: All right.
18	MR. BERRY: I'll keep it close and speak up.
19	JUDGE MACE: Thank you.
20	CHAIRWOMAN SHOWALTER: Or, you know, another
21	thing to do is get it so it's in front of you, so
22	when you're looking, it will pick up the whole thing.
23	JUDGE MACE: Like this.
24	CHAIRWOMAN SHOWALTER: Yeah.
25	Q. Dr. Selwyn, I'd like to start by looking at

an excerpt of the FCC's Triennial Review Order, and 1 2 we have excerpts of that for you and for the Bench. CHAIRWOMAN SHOWALTER: Mr. Berry, I don't 3 4 think -- you have to be speaking straight into it, so 5 you have to turn it -- get it so that it's angled at б you. 7 JUDGE MACE: It has to -- there you go. MR. BERRY: Thank you. 8 9 Q. Dr. Selwyn, I'm going to focus on Paragraphs 10 680 and 681. And to read briefly from those, 11 Paragraph 680 says, To ensure that UNE prices set by 12 the states appropriately reflect the risks associated 13 with new facilities and new services, we think it 14 would be helpful to clarify two types of risks that 15 should be reflected in the cost of capital. First, 16 we clarify that a TELRIC-based cost of capital should 17 reflect the risks of a competitive market. The objective of TELRIC is to establish a price that 18 19 replicates the price that would exist in a market in 20 which there is facilities-based competition. In this 21 type of competitive market, all facilities-based 22 carriers would face the risk of losing customers to other facilities-based carriers, and that risk should 23 24 be reflected in TELRIC prices.

25

Then, going on to Paragraph 681, the

Commission says, We do not agree with AT&T that 1 2 Paragraph 702 of the local competition order limits a 3 state to considering only the actual competitive risk 4 the incumbent LEC currently faces in providing UNEs. 5 Because the objective of TELRIC pricing is to б replicate pricing in a competitive market and prices 7 in a competitive market would reflect the competitive risks associated with participating in such a market, 8 9 we now clarify the states should establish a cost of 10 capital that reflects the competitive risks 11 associated with participating in a type of market 12 that TELRIC assumes. The Commission specifically 13 recognized that increased competition would lead to 14 increased risk, which would warrant an increased cost 15 of capital. Although Paragraph 702 states that there 16 was limited competition for network elements at the 17 time, it is clear from our discussion of the TELRIC 18 methodology that future competition must be 19 considered in assessing risk. Dr. Selwyn, did I read that correctly? 20 21 Α. I believe so. 22 Now, Dr. Selwyn, the sentence that I want to ο.

focus on is the one that says that increased competition would lead to increased risk, which would warrant an increased cost of capital. Do you see

1 that?

2 A. Yes.

Q. Do you think, Dr. Selwyn, that that gives -that that mandates that the cost of capital used in setting UNEs be increased to warrant the increased risks of future competition?

7 A. Well, as a general statement, to the extent that there is increased competition in the future or 8 9 that we are hypothesizing increased competition in the future, for -- specifically for the rate 10 11 elements, the network elements that will continue to 12 be made available as UNEs, if that competition would, 13 in fact, confront the incumbent with increased risk, then I would agree that it would be appropriate to 14 15 reflect those increased risks.

16 However, it would not be appropriate and, in fact, would constitute a cross-subsidy of the 17 incumbent's other business activities if risks 18 19 associated with incumbent activities other than -- or 20 affiliate activities, other than the provision of 21 UNEs, were considered in determining the actual level 22 of risk that was confronting the incumbent in the 23 provision of UNEs.

Q. Dr. Selwyn, should this Commission increasethe cost of capital to reflect the risk of future

1 competition?

2 If it finds that the risk of future Α. 3 competition specifically for those unbundled network 4 elements that Verizon will continue to be required to 5 provide under the Triennial Review Order, as б subsequently partially vacated by the D.C. Court of 7 Appeals, to the extent that the Commission finds that those UNEs represent a source of increased risk, then 8 9 it should make the adjustment that the FCC has called 10 for, but it should not look at the conglomerate 11 Verizon or, worse, a collection of unrelated 12 companies and somehow infer or impute that risks 13 associated with the beer business or the cosmetics 14 business or the cruise line business or the retail 15 chain business have anything at all to do with the 16 risks that Verizon confronts in the provision of 17 those UNEs that -- for which impairment continues to 18 exist.

19 Q. Dr. Selwyn, let's start with the benchmark 20 of the cost of capital that would be appropriate for 21 Verizon Northwest in connection with providing local 22 exchange service in the state of Washington. Should 23 that cost of capital -- would that cost of capital 24 appropriately be increased to reflect future 25 competition, in your view?

Okay. Let me respond first that I am not 1 Α. 2 offering an opinion here, nor have I undertaken to 3 examine the cost of capital that would apply to 4 Verizon Northwest's regulated services within the 5 Commission's jurisdiction in the state of Washington. б That is not the question that I was asked to address, 7 it's not the question before the Commission in this 8 case.

9 What I've done is to apply the methodology that was prescribed in the Virginia Arbitration Order 10 11 using Capital Asset Pricing Model, updated to reflect 12 current rates and adjusted to reflect risks that I 13 believe are appropriately identified and identifiable 14 forward-looking, prospective risks confronting 15 incumbent local exchange carriers, as captured in 16 market determinations of prices of the conglomerate 17 RBOCs and stand-alone comparables who are in businesses similar to the non-ILEC businesses of the 18 19 RBOCs.

20 Q. Should the cost of capital be increased or 21 not, Dr. Selwyn?

A. I'm going to stand on my answer. I haven't
addressed the question that you asked me to respond
to.

25 Q. So was your answer I don't know?

No, my answer is what I said. 1 Α. 2 Now, I'm assuming, from the answer you gave ο. to my first question, that you think it's 3 4 discretionary whether to increase the cost of capital 5 to reflect the risks of future competition. Is that a fair statement? б 7 A. No, it's not. 8 Q. Is it mandatory? 9 The Commission, as I understand it, and as I Α. believe to be the case, is to maintain and adopt the 10 11 methodology set out by the FCC in the Virginia 12 Arbitration Order, which, by the way, is not what Dr. 13 VanderWeide has done. He used an entirely different method that, in fact, was rejected by the Bureau in 14 15 that order. 16 CHAIRWOMAN SHOWALTER: I'm sorry, but can 17 you be very clear? When you're talking about the 18 Virginia Arbitration Order, I think you said 19 mandated, or maybe not, but is -- just as an 20 elementary proposition, is it the case that you are 21 adopting or endorsing the Virginia Arbitration Order, 22 but not that you think it's binding on us? Is that correct? I just --23 24 THE WITNESS: That is correct. The Virginia

25 -- it is my understanding, Chairwoman Showalter, that

the Wireline Competition Bureau, in the context of 1 that proceeding, was acting on delegated authority. 2 3 And its ruling has the effect of law subject to a 4 ruling to the contrary by the full Commission. It's 5 not like an ALJ decision that ultimately has to be adopted. In that order, the Commission adopted -б 7 the Bureau, to be more precise, adopted a specific methodology for applying what it considered to be the 8 9 appropriate method of determining the cost of capital 10 that would reflect the risks that -- of the type that 11 are being described in the paragraphs that counsel 12 cited from the TRO.

13 And what it did in that order was to assume, 14 for lack of further information, that the risks 15 associated with the market, with stocks generally, 16 the S&P 500 in particular, that the average risk was 17 a reasonable surrogate for the risks confronting an ILEC providing UNEs in the face of facilities-based 18 competition. But in that very same Paragraph 90, in 19 20 which the Commission made that determination --21 CHAIRWOMAN SHOWALTER: Again, you just said 22 the Commission, and this is where I --23 THE WITNESS: I'm sorry. 24 CHAIRWOMAN SHOWALTER: You need to be 25 precise here, because when we hear the word

Commission, we're assuming the FCC, that is, the five 1 2 Commissioners, and we ask expressly that if that's 3 not what you mean, be precise. 4 THE WITNESS: Okay. I'm sorry. Again, if I 5 use the word Commission, it is inadvertent. I mean б the Bureau acting on delegated authority from the 7 Commission. The point is the order has the same effect as if it were issued by the Commission, 8 9 subject to a determination by the Commission to the contrary. It is, in effect, an operative, it's not 10 11 like an ALJ decision, and it is generally being 12 treated in the industry as if it is a Commission order, and that's why I am -- I apologize for being 13

14 less than precise, but that's the basis for my lack 15 of precision. The Bureau --

16 CHAIRWOMAN SHOWALTER: Mr. Selwyn, or Dr. 17 Selwyn, I really -- I was almost rude in interrupting 18 Mr. Berry's questions. It was on this issue of the 19 wireline versus FCC that I really just wanted to stop 20 you at that.

21 THE WITNESS: Okay.

22 CHAIRWOMAN SHOWALTER: We should turn it
23 back to Mr. Berry.
24 MR. BERRY: Thank you.

25 Q. So the question was is it mandatory or

discretionary for the Commission to increase the cost
 of capital to reflect the risks of future
 competition?

4 Α. I think it is mandatory for the Commission, 5 this Commission, to address the issue of whether б competition -- whether and the specific extent to 7 which future competition for unbundled network elements that Verizon will continue to be required to 8 9 provide justifies an increase in the cost of capital. 10 It is not mandatory for the Commission to adopt a 11 particular risk adjustment. It may determine that 12 the risk adjustment should be more or less than the 13 risk adjustment, for example, that the Bureau had 14 adopted in the -- in the Virginia Order, or it may, I 15 suppose, find that a different method for adjusting 16 for risk might be appropriate, such as, for example, 17 your witness is recommending a totally different method that was examined and rejected by the Bureau, 18 19 and that is the cancellable lease stuff.

20 Q. So is your testimony, then, Dr. Selwyn, that 21 the Commission should adjust the cost of capital to 22 reflect future competition, but the method that they 23 use in doing that is discretionary?

A. Let me be absolutely clear. I believe Istated already, but I'll state it again, the

1 Commission should determine whether or not an 2 adjustment -- whether and the extent to which an 3 adjustment for -- to the cost of capital to reflect 4 the risk of UNEs that Verizon will continue to be 5 required to provide is appropriate and, if it is, it б should determine the extent to which -- the amount of 7 such an adjustment. But it is not mandated to conclude, in my opinion, that, in examining the 8 9 matter more carefully and more thoroughly than the Bureau admittedly, by its own admission, had done in 10 11 that matter, if it determines that the adjustment 12 should be smaller or perhaps close to zero, then I 13 believe that is within its discretion. 14 Q. Well, Dr. Selwyn, I'm focused on the FCC's 15 Order and not the Wireline Competition Bureau's 16 Order. 17 Α. Okay. I'm focused on the paragraphs I just read, 18 Ο. 19 and I think correctly, which said that increased 20 competition would warrant an increased cost of 21 capital. So I just want to be clear about that. 22 Α. Okay.

23 Q. Would your answer be the same with that 24 understanding?

25 A. Okay. With that understanding and with the

recognition that the word increase can be, you know, 1 2 eight decimal places one, I would probably agree. Q. Now, Dr. Selwyn, you advocate the use of the 3 4 capital asset pricing model to determine the cost of 5 equity in determining the cost of capital in this proceeding; is that correct? б 7 A. Well, to be clear, I do advocate it, but the basis for which I'm -- on which I'm recommending its 8 9 use here is because that is the method that was 10 adopted upon consideration of alternative methods by 11 the Bureau. And what I've done here is simply take 12 the method adopted by the Bureau and update it. 13 ο. This is -- the Bureau also accepted 14 Verizon's cost of capital number in that proceeding, 15 in the -- the Wireline Competition Bureau; isn't that 16 true? 17 I'm not sure to what you're referring. Α. I'm referring to the Virginia Arbitration 18 ο. 19 Order that you've been referring to. 20 Α. Yeah. 21 Q. And you have said that you've used the same 22 methodology that the Bureau used. And my question 23 was isn't it true that the Bureau accepted the cost 24 of capital recommendation made by Verizon in that 25 proceeding?

I don't think so. Verizon was supporting 1 Α. 2 the use of discounted cash flow and --3 ο. I'm talking about the number, Dr. Selwyn. 4 Α. That's not my recollection. 5 JUDGE MACE: Can I just -- it appears to me that this has been made an exhibit in this case, and 6 7 if you have a citation to the exhibit, that may 8 resolve the issue. MR. BERRY: Your Honor, would I -- if it's 9 okay, I'd like to get that number, but proceed with 10 11 my questioning and we can come back to it later. 12 JUDGE MACE: Sure, that's fine. I just 13 offered it as a suggestion. MR. BERRY: Thanks very much. 14 15 Q. Now, in using or proposing the use of the 16 Capital Asset Pricing Model to determine the cost of 17 capital in this proceeding, the model requires that you calculate three variables, is that correct, the 18 19 beta, the risk-free rate of return, and the market 20 risk premium? 21 Α. Yes. 22 ο. And the risk-free rate of return there and 23 the market rate of return are added together and then 24 multiplied by the beta in order to determine the cost of equity using the CAPM; is that correct? 25

Yes, that's correct, basically. Α. 2 Now, one of those -- and if the beta goes Ο. up, then, therefore, the cost of equity goes up, 3 4 correct, other things equal? 5 Α. And conversely, if the beta goes down, the cost of equity goes down. б 7 Q. And if the cost of equity goes down, other things equal, the cost of capital goes down? 8 9 Α. Correct. Now, one of the central premises of the 10 ο. 11 testimony you filed in this proceeding is that the 12 betas for the Regional Bell Holding Companies do not 13 reflect accurately the betas of the ILEC subsidiaries of the other Regional Bell Holding Companies; is that 14 15 correct? 16 Α. Yes. 17 Q. And your thesis is that, because the Regional Bell Holding Companies have diversified away 18 19 from their core local exchange business in recent 20 years, that fact is what explains the increased betas 21 we've seen for the Regional Bell Holding Companies in 22 the recent past; is that fair? 23 Α. Yes, yes. 24 Q. And you performed an analysis to demonstrate 25 that.

I performed two analyses. 1 Α. 2 You ran -- you ran three regressions to show Ο. that the betas of the Regional Bell Holding Companies 3 4 have been moving upward because they have been diversifying; correct? 5 6 Α. Yes. 7 ο. And those regressions also showed, as you've testified, that increases in local competition, 8 9 competition for local exchange service, have not had any material impact on the increased betas of the 10 11 Regional Bell Holding Companies? 12 Α. That's correct. 13 ο. And would you say that the conclusions that 14 you reached in those regression analyses are the 15 foundation for the conclusions that you -- the 16 recommendations that you've made in this proceeding? 17 Α. As I said, I performed two analyses. The first one I did was the regression approach that I 18 19 originally presented in a declaration I filed with 20 the FCC about five or six months ago in the TELRIC 21 NPRM. And as a result of some response testimony 22 that came in in that docket, not unlike the response 23 testimony that Dr. VanderWeide has offered here with 24 respect to those regressions, although I don't agree

25 with them, we decided that an alternate approach

could be considered in which I attempted to 1 2 effectively take the conglomerate -- each of the 3 conglomerate Regional Bells and break them up into 4 their principal business components, then apply to 5 each of the non-ILEC components the betas for б comparable stand-alone entities, such as, for 7 example, in the case of wireless services, Nextel, AT&T Wireless and Sprint PCS, which are pure wireless 8 9 carriers that are publicly-traded, and then, through 10 that analysis extract the betas that would be 11 associated with the ILEC component when the non-ILEC 12 components are removed. 13 And the results were consistent with the 14 regression and I believe corroborate the original 15 findings, which is why I think the regression was a 16 perfectly reasonable approach to begin with. 17 The regression, however, additionally demonstrates, and even the rerun of the regression 18 19 that Dr. VanderWeide did also demonstrates that 20 competition does not affect risk. 21 Q. Is it fair to say that the regression 22 analysis that you ran is an important part of the 23 testimony that you're providing in this proceeding?

A. It's one of them, but I think the secondanalysis is even more compelling.

Q. Do you stand by the regression analysis, Dr. 1 2 Selwyn? I stand by it, yes. 3 Α. 4 Q. Okay. Now, the regression analysis that 5 we've been talking about is described in Attachment Four to Exhibit -- let me get it right here. б 7 JUDGE MACE: I think it's actually marked in Exhibit 655, if it's the one I think. The one you're 8 referring to is the Technical Description of 9 10 Regression Analysis? 11 MR. BERRY: Yes, Your Honor. Thank you. 12 JUDGE MACE: It's marked 655. That's described at Exhibit 655; correct --13 Q. 14 Α. Yes. 15 ο. -- Dr. Selwyn? 16 That's correct. Α. 17 Now, in doing this regression analysis, you Ο. had to determine the extent to which the Regional 18 19 Bell Holding Companies had diversified away from a 20 their core local exchange service; correct? A. Yes. 21 22 ο. And the measure that you used to determine 23 the extent of their diversification away from the 24 core local exchange business was the percentage of ILEC and non-ILEC assets held by each of the Regional 25

Bell Holding Companies; right? 1 2 Α. That's correct. And you calculated those numbers based on 3 Q. 4 10-Ks and 10-Qs that the companies had filed with the 5 Securities Exchange Commission; correct? б Α. In general, yes. Q. Are there -- I noticed you said generally. 7 I want to make sure that I understand any exceptions 8 9 you're making to that. Well, there were some adjustments that were 10 Α. 11 made in the second approach because of limitations on 12 the availability of 10-K data, but, for example, 13 facilities-based competition data came from FCC 14 reports, the betas came from Value Line, and the 15 non-ILEC component, I believe, came from the 10-Ks. 16 Q. And 10-Qs? 17 A. And 10-Qs. And what you did was -- and by the way, did 18 ο. 19 you perform this analysis personally or was this 20 performed by somebody under your direction? 21 A. It was performed under my direction, but 22 with my assistance. 23 Q. And supervision? 24 A. And supervision. Q. You calculated the non-ILEC assets for 25

six-month periods; is that correct? 1 2 Α. That's correct. 3 ο. Okay. 4 Α. And in this regression, yes. 5 Q. Okay. Well, that's three regressions, right, because you ran three separate regressions to 6 7 reach this conclusion that the increases in the RBHC betas had nothing to do with competition? 8 9 Well, in Appendix -- the third one, it was Α. done on an annual basis, because the data wasn't 10 11 available consistently more granularly than that. 12 That's why I qualified it. But for the first two, 13 it's done on a semi-annual. JUDGE MACE: Dr. Selwyn, I'm having trouble 14 15 understanding what you're saying. 16 THE WITNESS: I'm sorry. 17 JUDGE MACE: If you could make sure that you keep your tone level and not drop off, that would be 18 19 helpful. 20 THE WITNESS: For the first two, Regressions 21 One and Two, as described in Exhibit 655, the figures 22 shown are semi-annual. For the third, they're 23 annual. 24 Q. And if we look at the second page of Exhibit 655 -- oh, I'm sorry. Exhibit 655 has a couple of 25

appendices; is that correct? 1 2 Α. That's correct. Q. If we look at Appendix One to Exhibit 655 --3 4 JUDGE MACE: Apparently somehow this exhibit 5 escaped pagination. I'm not sure how that happened, б but --7 THE WITNESS: Well, there's pagination through, in the technical description, A4-8, and then 8 9 it continues on with the three appendices. And I 10 apologize. The appendices do not appear to have page 11 numbers, so it's the first appendix following page 12 A4-8. 13 JUDGE MACE: Thank you. CHAIRWOMAN SHOWALTER: What page? 14 15 JUDGE MACE: There's no page. That's the 16 problem. It's just the first one after April 8. 17 MR. BERRY: If we go to A4-8 and then turn two more pages, you'll be on the page that -- there's 18 19 a table that says Data Underlying Appendix One, and 20 that's where I want to be. 21 CHAIRWOMAN SHOWALTER: Thank you. 22 Q. Now, this table shows the inputs that you 23 used for your regression analysis; is that right? 24 Α. Yeah.

Q. And it shows information on BellSouth, 25

1 Qwest, SBC and Verizon; right?

2 A. Yes.

And for each of those companies, it has data 3 Q. 4 for the first and second half of each year, from the 5 beginning of 2000 through the first half of 2000 -well, actually, it's different for the different б companies. For BellSouth, you have data from the 7 first half of 2000 through the first half of 2003; 8 9 right? Right. 10 Α. 11 ο. For Qwest, you have data for the first half 12 of 2000 through the second half of '02; right? 13 A. Correct, correct. 14 Q. By the way, I have a question about that, 15 since we're on it. You corrected the Qwest entry and 16 said that the first entry should have been for the 17 first half of 2000, but that leaves us with no entry 18 for the second half of 2000. 19 Α. That's correct. 20 Q. And is that intentional or --21 Α. This was the data that was available. There 22 were gaps in the -- in some of the components of the 23 data that we wanted, particularly with respect to 24 betas as a result of mergers. Consequently, we were able -- we only used data where we had consistent 25

data for each of the three variables in a given 1 2 period. Q. For SBC, we have data from the first half of 3 4 the year 2000 through the first half of 2003; 5 correct? б Α. Yes. 7 And then, for Verizon, we have data for the Q. first half of 2000, second half of '02, and the first 8 half of '03; right? 9 Α. 10 That's correct. 11 Q. Now, we have -- the inputs that were used 12 were the beta, competition variable, the non-ILEC 13 variable, and leverage; correct? 14 Α. Yes. 15 Q. And for the beta, the beta for the periods 16 -- by the way, did the betas come from Value Line? 17 A. Yes. Q. Okay. So the betas are the betas that were 18 19 observed for the time period that's represented in 20 the year column; right? A. Yes. 21 22 ο. But the variables, the numbers for the other variables, competition, non-ILEC, and leverage, were 23 24 lagged by one period; right? A. That is correct, to make them comparable to 25

1 the beta, because the beta is presented as

2 prospective.

Q. Okay. So when we see, for BellSouth, first 3 4 half '00, and we see the beta, .825, that is the beta 5 for that time period, but the non-ILEC percentage for б that time period is actually the non-ILEC percentage for the second half of '99; is that correct? 7 That's correct. 8 Α. Okay. And so on for the rest of the numbers 9 ο. on the table; right? 10 11 Α. That's correct. 12 ο. All right. Now, for the end of year 13 numbers, the end of year non-ILEC numbers, so we're talking about the non-ILEC calculation for, let's 14 15 say, the end of 2000, which would actually show up on 16 your chart as the first half of '01; right? So when 17 you were calculating -- let me stop there. Is that 18 correct? 19 I'm sorry. Let me have that question again. Α. 20 Q. I'm saying on this -- this is, again, on the 21 lagging concept. 22 Α. Right. 23 Q. So I want to talk about the end of year 24 data. If we are trying to focus on what was the non-ILEC percentage of assets for the end of a 25

1 particular year --

2 A. Right.

Q. -- we would look at the next period -- for 3 4 example, if we're looking for the end of 2000, we 5 would look at the entry for the first half of '01; б right? 7 That's correct. Α. Okay. And the end of year data would have 8 ο. been taken from the 10-Ks and 10-Qs that we talked 9 about earlier; is that correct? 10 11 Α. Yes. 12 ο. Dr. Selwyn, with respect to BellSouth, in looking at the non-ILEC numbers, I see that they go 13 from .4719 to .4260, .4170, .3868, .3861, .3670, and 14 15 then .3. So there was no increase in the percentage 16 of non-ILEC assets for BellSouth; is that right? 17 A. Right, and if you notice, the beta itself also went down during that period. 18 19 Q. Okay. So in your view, this ties to your 20 conclusion that, you know, that the non-ILEC 21 percentage is reflected -- or impacts the beta; 22 right? 23 Α. Yes. 24 Ο. Okay. Let's focus on -- let's focus on SBC for a second. I'd like to hand you the 10-K for SBC 25

0729 for the year 2002, which --1 2 A. I think you provided that. 3 Q. Yes. 4 JUDGE MACE: Is that -- that's what's been 5 marked 662? б MR. BERRY: 662, Your Honor. Thank you. 7 And because it's a big document, we've also prepared some excerpts so that you don't have to flip through 8 9 all the pages to get to the ones that I want to focus on. and with your permission, Judge Mace, we'd like 10 11 to set up some blow-ups of certain pages to make it 12 easier for -- easy for the Bench to follow along if 13 you think that might be useful. JUDGE MACE: Let's take a recess of 15 14 15 minutes while you get that ready. 16 MR. BERRY: Thank you. 17 (Recess taken.) JUDGE MACE: Let's be back on the record. I 18 19 was advised by Commissioner Hemstad that he'd like us 20 to go ahead. He'd be joining us shortly. 21 Q. Okay. Now, I am -- before looking at the 22 10-K, Dr. Selwyn --JUDGE MACE: You need to adjust your 23 24 microphone, if you would. Q. Focusing on the table entitled Data 25

Underlying Appendix One, I just want to ask a couple 1 questions before turning to the 10-K. Is it true 2 that the assets -- under this calculation that you've 3 4 made of non-ILEC, that the assets of the Regional 5 Bell Holding Company consists of ILEC assets and non-ILEC assets? Those are the two categories? б 7 A. ILEC assets and anything that was not an ILEC asset was identified as non-ILEC. So in other 8 9 words, the non-ILEC was calculated as a residual, essentially. That was the intent of the calculation. 10 11 I apparently have made some errors, but I'm sure 12 we'll learn about them. 13 Q. Now, so if we look at the non-ILEC, just at 14 the top of the page, to take an example, of BellSouth 15 of .4719, .4719? 16 Α. Right. 17 Q. That would mean that the ILEC assets of BellSouth for that same time period would be .5281; 18 19 right? 20 Α. Right. 21 ο. Because the two numbers have to add up to 22 one; correct? 23 Α. That's what they're supposed to do. Right. 24 ο. Now, what I've done on the blowup that we prepared and on the page that I just gave you, Dr. 25

Selwyn, is to add a heading that says ILEC at the
 top.

3 A. Right.

4 Q. And I just picked a couple of time periods 5 for SBC, and for those time periods, those being the first half of '03, as reflected in the second column, б and the first half of '02, also as reflected in the 7 second column, I have written out, to the right of 8 9 your chart, the ILEC assets. Do you see that? As simply one minus the non-ILEC figure, I 10 Α. 11 assume; is that right? 12 ο. That's correct. 13 Α. Okay. That's what they look like. So ILEC for SBC for the first half of '02 is 14 ο. 15 .3881? 16 Α. Right. 17 ο. Which, when added to .6119, equals one? 18 Α. Right. 19 And ILEC, for first half '03, with regard to ο. 20 SBC, is .3672, which, when added to .6328, equals 21 one? 22 Α. Correct. The arithmetic's correct. CHAIRWOMAN SHOWALTER: Can I just interrupt? 23 24 The chart here and the table in Mr. Selwyn's testimony doesn't label what these are. Non-ILEC 25

1 what and ILEC what?

2 THE WITNESS: They're fractions. In other words, they're percents, except they're expressed as 3 4 decimals as opposed to percentages. So in other words, .3672 would imply 36.72 percent. 5 б CHAIRWOMAN SHOWALTER: But what? Percent 7 what? 8 THE WITNESS: Oh, of the assets of the 9 parent. CHAIRWOMAN SHOWALTER: So in other words, 10 11 I'm trying to get a title, either on the whole 12 document or on a column, that describes what it is 13 that's in the column, so what would be the right title for the whole document or a column? 14 15 THE WITNESS: The column should be Non-ILEC 16 Asset Percentage, or Non-ILEC Asset Share, since 17 these are expressed as fractions and not percentages. 18 CHAIRWOMAN SHOWALTER: Thank you. 19 Q. Okay. Now, we've already talked about the 20 fact that the right-hand variables, those are 21 competition, non-ILEC and leverage, are lagged by one 22 period; right? 23 A. Right. 24 Q. So if we look at SBC first half '03, the non-ILEC percentage that's reflected there would be 25

0733 for the end of the year 2002; right? 1 2 Α. Yes. Q. And that would have come out of SBC's 2002 3 4 10-K report filed with the SEC; correct? 5 Α. Yes. Now, and that's Exhibit 662? б Q. 7 A. Correct. Q. I would like for you, if you would, to turn 8 with me to page 266 of Exhibit 662, which, in the 9 excerpt that we handed out, is the --10 11 A. I have it. 12 ο. This is for the purposes of the Bench --13 Α. Sorry. Q. -- as much as you -- is the third to last 14 15 page of the excerpt. And there we see a heading --16 A. Actually, it appears to be the fourth to 17 last page of mine. I guess that --18 JUDGE MACE: It says at the bottom 266. 19 THE WITNESS: Yes, I seem to have two copies 20 of 273 on mine. 21 Q. Apologies. I see there's a heading there 22 called Condensed Consolidating Balance Sheets, December 31st, 2002; correct? 23 24 A. Yes. Q. And would this have been the source of the 25

1	information that you used to calculate the ILEC
2	percentage and the non-ILEC percentage for SBC for
3	year end 2002?
4	A. I believe so, yes.
5	Q. Dr. Selwyn, we see, if we go down the if
6	we go down to the specific listings of assets, we see
7	a line that says Total Current Assets; right?
8	A. Right.
9	Q. And the next line says Property Plant and
10	Equipment, Net; right?
11	A. Right.
12	Q. Next says Goodwill?
13	A. All right.
14	Q. Next says Investments in Equity Affiliates?
15	A. Right.
16	Q. Next says Other Assets; right?
17	A. Yes.
18	Q. And the next one says Total Assets; correct?
19	A. Yeah.
20	Q. And if we stay on the total asset line and
21	go to the far right-hand side column, we see a
22	number, 95,057. Do you see that?
23	A. Yes.
24	Q. And that reflects the total assets for the
25	SBC Regional Bell Holding Company for year end 2002;

1 correct?

2 A. Yes, yes.

Q. Now, and you mentioned this, and I just want 3 4 to reiterate it, that the calculation that you can make based on this information is the percentage of 5 ILEC assets; right? And then you subtract that б number from one to derive the percentage of non-ILEC 7 assets; right? 8 A. That's correct. 9 Q. Okay. So the denominator in our fraction 10 11 will be 95,057; correct? 12 Α. Right. 13 Q. And for year end 2002, we are going to use as the denominator a number that, when divided by 14 15 95,057, will give us .3672; right? 16 A. I believe you misspoke. You meant 17 numerator, but other than that, that's correct. Q. Yeah, the number we're going to use as a 18 19 numerator will be a number that, when divided by 20 95,057, will produce a result of .3672? 21 A. Right. 22 ο. And that will be our percentage of ILEC assets; correct? 23 24 A. Yes. Q. Okay. Now, if you add -- if you stay on the 25

1	total assets line and you go to the second column,
2	you'll see a number there, 17,341. Do you see that?
3	A. Yes.
4	Q. And in the very next column, you see the
5	number 17,567; correct?
б	A. Yes.
7	Q. And if you add those two numbers together,
8	you get 34,908. Is my math right?
9	A. Appears to be.
10	Q. And if we divide that 94 excuse me, if we
11	divide that 34,908 by 95,507 excuse me, 95,057, we
12	get .3672; isn't that correct?
13	A. Yes.
14	Q. And that's the number we're looking for;
15	right?
16	A. Except it's wrong.
17	Q. Well
18	A. I'll admit it's wrong.
19	Q. Well, we're going to talk about it still.
20	A. It's wrong, because it appears not to
21	include Ameritech and SNET.
22	Q. Which are very big ILECs. Ameritech, in
23	particular, is a very large ILEC of SBC; correct?
24	A. Last time I looked.
25	Q. They have assets, don't they?

A. Well, I think that might be debatable, but,
 yes, they have assets.

3 Q. They have assets, they operate in a 4 five-state region, Ohio, Indiana, Illinois, Michigan 5 and Wisconsin; correct?

6 A. I've heard of them.

7 Q. And would you agree with me that the assets of those ILEC subs of SBC are greater than zero? 8 9 I imagine so. They're probably comparable Α. in magnitude to -- that's why I realized what the 10 11 problem is. And it's fairly obvious when it began, 12 because if you look at SBC back on that chart, if you 13 look at SBC for the first half of '01, the percentage there is .4375, and the following half is .6150, and 14 15 to the best of my recollection, it was in between 16 that period when the Ameritech merger closed, and 17 then, similarly, the jump, as I see it, between first half of '00, and second half of '00, it goes from .39 18 to .43, is when the SNET merger --19

20 JUDGE MACE: Dr. Selwyn, can you slow down a 21 little bit?

THE WITNESS: I'm sorry. The jump from .39 to .43 is when the SNET merger closed, so obviously those apparently were included in Other and were not separately identified and we didn't pick them up.

Q. Well, let's let stick on that for just a 1 second, because I want to bring out a couple things 2 3 that you said. The assets for Ameritech, the second 4 column that has the number 17,341, lists the assets 5 of Pac Bell; right? б Α. Yes. 7 And the third column lists the assets of Q. Southwestern Bell; correct? 8 9 A. Correct. Q. Okay. Now, and the Other category includes 10 11 the other ILECs that are subs of SBC; right? 12 Α. Among other things. 13 ο. Right. And if we look at page 264 of the same exhibit, which is, on the excerpt, is the 14 15 preceding page, we can see there why the assets of 16 Ameritech and Southern New England Telephone are not 17 included separately and are included in the Other 18 column? 19 Α. Yes. 20 Q. If you look at Note 14, it says -- the 21 second paragraph, In accordance with SEC rules, we 22 are providing the following condensed consolidating financial information. The Parent column presents 23

25 method of accounting. We have listed Pac Bell and

investments in all subsidiaries under the equity

0738

SWBell separately because we have guaranteed 1 securities that are legal obligations of Pac Bell and 2 3 SWBell that would otherwise require SEC periodic 4 reporting. All other wholly-owned subsidiaries are 5 presented in the Other column. Consolidating б adjustment column eliminates the intercompany balances and transactions between our subsidiaries. 7 What they're saying there -- would you agree 8 9 with me that what they're saying there is because SEC quaranteed the debt of Pac Bell and Southwestern 10 11 Bell, they had to break out their assets separately 12 and file a report with the SEC regarding those 13 companies; correct? A. I think it's just the opposite. It's that 14 15 the debt of Pac Bell and SWBell are legal obligations 16 of Pac Bell and SWBell respectively, and they 17 therefore have to file 10-Ks, 10-Qs for those 18 companies, but for SNET and Ameritech, the legal 19 obligations are guaranteed by the parent. Therefore,

20 the subsidiaries do not file 10-Ks. I believe you 21 stated it in the reverse. If I misheard you, then I 22 apologize.

Q. Okay. Well, stay with me, because I want to make sure we get this clear. The second sentence of the second paragraph says, We have listed Pac Bell

and SWBell separately because we have guaranteed
 securities that are legal obligations of Pac Bell and
 Southwestern Bell.

4 Α. Yeah, okay. That's what it says, but, 5 again, it's my understanding that the issue -there's a provision -- there's several provisions б 7 under which separate reporting is not required for the subsidiaries. One is the number of bond holders. 8 9 I believe if it's less than 500, then they do not have to file 10-Ks, 10-Qs for those subsidiaries. 10 11 Pac Bell and SWBell, I believe, have a sufficient 12 number of bond holders that those reports are still 13 required and the other companies do not. I think 14 that's the basis for it. But, again, in any event, 15 they don't separately report it.

16 Q. Okay.

17 CHAIRWOMAN SHOWALTER: Can I ask a 18 clarifying question on this exhibit, please? Bold 19 headings, Parent, Pac Bell, Southwest Bell, Other, 20 Adjustments and Total, are they supposed to be 21 aligned over the columns below them, although they 22 are not?

THE WITNESS: I'm interpreting it that way.
CHAIRWOMAN SHOWALTER: So there's six
columns and six labels and we have to, in our brain,

2 MR. BERRY: Unfortunately so. CHAIRWOMAN SHOWALTER: Thank you. 3 4 THE WITNESS: This material is typically 5 obtained from the SEC's so-called EDGAR System, E-d-g-a-r, and I imagine that it's in the -- whatever 6 7 computer spreadsheet format it is, it's offset somehow in the printing. I'm interpreting it the way 8 9 you've described. Q. So Dr. Selwyn, I think we've agreed that 10 11 this .63289 ILEC number on -- for the first half of 12 '03 for SBC is wrong; right? 13 A. Well, in fact, I'm prepared to agree that probably -- certainly the numbers from 2H01 through 14 15 1H03 for SBC are wrong, and I'm speculating, but it 16 appears that the numbers for 2H00 and 1H01 are also 17 wrong for the same reason, but I'm not as sure -- I'm not certain about that. 18 19 The mistake that you made overstates the Ο. 20 non-ILEC percentage of the SBC -- of SBC; correct? A. Correct. 21 22 Q. It understates the ILEC assets of the SBC 23 Corporation; right? 24 Α. Yes. Q. I think you've already testified that the 25

shove them over a couple columns.

assets that you left out, principally the Ameritech 1 assets and the SBC assets, are substantial? 2 3 Α. SNET. 4 ο. SNET, Southern New England Telephone, are 5 substantial; correct? How substantial they are, I don't know, but б Α. 7 they're probably -- certainly the -- Ameritech is probably comparable to the 17 billion figure for Pac 8 9 Bell and Southwest Bell. Q. Dr. Selwyn, should we ignore your regression 10 11 analysis with regard to SBC? 12 Α. Actually, fixing these errors would probably 13 -- would likely improve my regression, because if you 14 notice, SBC has betas, for the most part, below one, 15 and I think one of the reasons that the regression 16 results, for example, as Dr. VanderWeide redid it 17 without Qwest, produced the result that it did, is we had a situation where the input data showed high 18 19 non-ILEC percentages for SBC and relatively low 20 betas, and I believe that if we were to make this 21 correction, the model would improve and the results 22 would be more consistent with the hypothesis that I 23 was attempting to test, and I certainly appreciate 24 calling this to my attention.

25 Q. That's all speculation; right, Dr. Selwyn?

A. No, it's not. Well, first of all, it's 1 2 easily tested, and I certainly --3 Ο. Well, you've already tested it once, Dr. 4 Selwyn; right? 5 Α. No, I haven't tested it with these б corrections. The effect of the corrections is easily 7 tested, but I can tell you that, by inspection of the data, we had here the anomalous situation of 8 9 relatively low betas for SBC, and the model was looking at high non-ILEC percentages, which is 10 11 inconsistent with what the model hypothesis was 12 proposing. If we make the corrections that you've 13 identified, and I certainly will do that, then, in 14 point of fact, we will have a situation where we have 15 relatively low non-ILEC and a relatively low beta, 16 which is exactly consistent with the model, and I 17 would expect that the model results would improve. Q. Let's go back to the beginning. The 18 19 hypothesis you were testing was that the increasing 20 RBHC betas that we've been observing of late were 21 caused not by increased competition, but by increased 22 diversification; right? 23 Α. That's correct. 24 ο. We now know that the increased 25 diversification that you purported to calculate is

wrong; right? That's wrong. Your numbers are off. 1 2 Some of the data points are off, but Α. 3 correcting them would improve the result of the 4 model. It would almost certainly provide a stronger 5 result, a more -- a stronger regression result than with the erroneous statement, because the corrections б 7 are consistent with the hypothesis. So the data would then show that non-ILEC 8 Q. 9 assets have not been increasing, but betas have? A. No, sir. The model is testing the 10 11 relationship between the beta and the non-ILEC 12 assets, and what it would show is that, for SBC, 13 right now we had a situation where we had non-LEC 14 percentages being fed to the model and relatively low 15 betas, that is, betas below one. That's anomalous to 16 the hypothesis. 17 If we make these corrections, we will have the same betas, which are below one, but now we'll 18

Therefore, the relationship that the model was attempting to examine will be stronger, not weaker, and the model will produce a more -- a -- it will better satisfy the hypothesis, demonstrate the validity of the hypothesis than would this erroneous data. So I thank you for the correction, because it

have relatively lower non-ILEC proportions.

0744

will improve my ability to make this point. 1 2 Q. Well, be that as it may, what we do know and have established is that the numbers for SBC are 3 4 mostly wrong; right? We've established that; 5 correct? б A. Yeah. 7 Q. Okay. Now, let's talk about Verizon for a second. Still in Exhibit 662, and you have a couple 8 9 of appendices there, and also towards the back, I'm going to count this, count out the number of pages 10 11 from the --12 JUDGE MACE: Are you talking about your 13 excerpt that you supplied us or the actual exhibit? MR. BERRY: This is the actual exhibit, Your 14 15 Honor. 16 JUDGE MACE: Okay. 17 THE WITNESS: I'm sorry, 662 is the 10-K, is the SBC 10-K. 18 19 MR. BERRY: I'm sorry, I've got you on the wrong exhibit. 20 THE WITNESS: Okay. 21 Q. This is 655. 22 23 Α. Okay. 24 Q. You have an attachment there labeled Data Sources that starts 10 pages from the end of the 25

exhibit. 1 2 A. All right. Q. I think it's ten pages. 3 4 A. Is there a title to the page? 5 Q. Yeah, it says on the -- at the top left, it б says Data Sources. 7 A. Okay. Yes. JUDGE MACE: This is Exhibit 655? 8 MR. BERRY: Yes, Attachment -- Exhibit 655. 9 JUDGE MACE: Is it the attachment for 10 11 Technical Description of Regression Analysis? 12 THE WITNESS: Yes, it's at the back of that 13 attachment. 14 MR. BERRY: Yes, that's the exhibit, and --15 JUDGE MACE: I see it. 16 CHAIRWOMAN SHOWALTER: Hold on. 17 JUDGE MACE: It has the number one at the 18 bottom. It's --19 CHAIRWOMAN SHOWALTER: This, by the way, is 20 why we paginate exhibits. It happens to be my pet 21 peeve. MR. KOPTA: Well, it should be directed at 22 23 me, instead of counsel for Verizon, so I'll take the 24 tongue lashing.

25 CHAIRWOMAN SHOWALTER: Oh, sorry about that.

THE WITNESS: And to me. 1 2 MR. BERRY: Greg, I was trying to be a 3 gentleman. 4 MR. KOPTA: I appreciate that, Brad, as was 5 I. JUDGE MACE: All right. Has everybody found б the Data Sources page in Exhibit 655? Okay. Looks 7 like we're on the page. 8 9 MR. BERRY: Okay. Q. Let's go, Dr. Selwyn, to the page -- page 10 11 four of Data Sources. And there -- actually, on page 12 -- it starts on page three. There you're listing the 13 sources of the data from which you calculated the non-ILEC numbers in your regression analysis; right? 14 15 A. Yes. 16 Q. If we go over to the following page, with 17 regard to Verizon, we see that their 10-Ks from 1999 through 2002 are listed. 18 19 JUDGE MACE: You're talking now about 20 Verizon Communications, Inc. on page four or some 21 other --22 MR. BERRY: Yes. 23 JUDGE MACE: Okay. 24 MR. BERRY: Verizon Communications, Inc. 25 around the middle of page four.

Q. And there we see second quarter 2002 10-Q, 1 2 second quarter 2001 10-Q, second quarter 2000 10-Q, and then we see Verizon New Jersey, Inc., and there 3 4 we see, for Verizon New Jersey, Inc., a 2002 10-K, 5 2001 10-K, 2000 10-K, and 1999 10-K. Do you see that? б 7 Α. Yes. We also see 10-Qs for Verizon New Jersey for 8 Ο. the second quarter of 2002, second quarter of 2001, 9 and second quarter of 2000. Do you see that? 10 11 Α. I call attention to Footnote Five at the 12 bottom of page four. 13 Q. We were going to go there. 14 Α. Okay. 15 There you say, Verizon Communications, Inc. ο. 16 has 15 other ILEC subs, and then you list them, and 17 you say, Each affiliate filed its 10-K and 10-Q on the same days as Verizon New Jersey. Do you see 18 19 that? 20 Α. Yes. 21 Q. And you know that because you reviewed them; 22 right? Yes. Well, my analysts reviewed them, yes. 23 Α. 24 ο. You reviewed them -- he or she reviewed them under your supervision; right? 25

1 Α. Yes. 2 And you were satisfied -- well, strike that. Ο. 3 Now, would it surprise you, Dr. Selwyn, to learn that 4 Verizon stopped filing 10-Qs with regard to certain 5 of its subs in 2002? Yes. I mean, yes, I'm aware of that, and in б Α. 7 fact, I think they may have stopped filing them with respect to others even earlier. 8 9 Q. Okay. So you were aware of the fact that Verizon stopped filing 10-Ks and 10-Qs for six of the 10 11 16 subs that you list sometime in 2002; right? 12 Α. I believe that's right. 13 ο. Okay. If that's the case, how do you make the statement that each affiliate filed its 10-K and 14 15 10-Q on the same days as Verizon New Jersey when you 16 have 10-Ks and 10-Qs for Verizon New Jersey listed 17 for 2002, second quarter of 2002? How did you review those if they didn't exist? 18 19 Well, I think, in an attempt to conserve Α. 20 paper, the analyst probably was a little 21 overabbreviated in his description. I suppose we 22 should have listed all of them. 23 Q. This was the analyst who made this mistake? 24 Α. Yes. And he was abbreviated in his description, 25 ο.

1 you say?

2 Α. Well, I know that he and I discussed the 3 fact that certain 10-Ks stopped being filed, and we 4 attempted to make extrapolations to account for that. 5 So he was aware of it and I was aware of it. And if б the footnote is misleading, I apologize. 7 Q. Is the footnote misleading, Dr. Selwyn? Well, apparently, it is, to the extent that 8 Α. 9 if it was -- if it is interpreted as implying that every one of the 15 affiliates filed 10-Ks or 10-Qs 10 11 on the date specified as Verizon New Jersey and some 12 did not, then I guess it is misleading. 13 ο. Isn't that what it says, Dr. Selwyn? Well, fine. You got me. 14 Α. 15 May I just have one moment? I want to ο. 16 return to the topic that we promised we'd return to 17 regarding the Virginia Arbitration Order, when we were apparently disagreeing whether the Wireline 18 19 Competition Bureau had accepted Verizon's number. 20 And I'd like to direct you to Exhibit 127, which is 21 the Virginia Arbitration Order, page 46, Paragraph 22 104. COMMISSIONER OSHIE: Paragraph 104, Counsel? 23 24 MR. BERRY: Yes. COMMISSIONER OSHIE: Thank you. 25

1	THE WITNESS: I see it.
2	Q. The FCC accepted Verizon's number; correct?
3	A. But not its methodology.
4	Q. Did the FCC accept Verizon's number?
5	A. It would appear that it did.
6	MR. BERRY: No further questions at this
7	time.
8	JUDGE MACE: Dr. Gabel.
9	
10	EXAMINATION
11	BY DR. GABEL:
12	Q. Dr. Selwyn, I'd just like to begin by a
13	follow-up question on the discussion you just had
14	regarding SBC and how the error of measurements might
15	have influenced your regression analysis.
16	A. Yes.
17	Q. I'd like you to turn to Exhibit 651, Table
18	Two, at page 42.
19	CHAIRWOMAN SHOWALTER: Can you repeat that?
20	DR. GABEL: It's Exhibit 651, which is Dr.
21	Selwyn's direct testimony, page 42, Table Two.
22	THE WITNESS: I have it.
23	Q. All right. Am I correct that, from note
24	two, that initially you had dummy variables for all
25	of the holding companies, but only one was

1 statistically significant, and that was SBC?

2 A. Yes.

3 Q. And could you explain what a statistically 4 significant dummy variable would indicate in this 5 type of regression?

6 A. Well, it would indicate that there's 7 something anomalous about that particular company in 8 this case. In other words, that the SBC results were 9 inconsistent with the rest of the data in the model, 10 which, in fact, is certainly understandable if the 11 underlying data were incorrect.

Q. Okay. Then, turning to page 45 of the same exhibit, Table Four, you have dummy variables for Qwest and Verizon, but no longer SBC. The error in measurement problem that you discussed this afternoon, would that same problem exist with the data that you used in Table Four?

18 A. Yes.

19 Q. Given your familiarity with the data, do you 20 have any sense of why the SBC dummy was no longer 21 statistically significant in Table Four, but it was 22 in Table Two?

A. I can't answer that in the abstract. You
know, these are complex calculations that frequently
take on a life of their own and you just see how they

1	work out. It is interesting in this case that we had
2	in this case, the SBC was not significant,
3	BellSouth was not significant. It's really I'm
4	not sure I'm not sure that you can necessarily
5	read any specific conclusion into this, nor, by the
6	way, can you read any specific conclusion into the
7	other I mean, certainly a data error of the type
8	that counsel identified is a possible explanation for
9	why the SBC dummy was significant, but it could well
10	be significant even if the data were not in error.
11	We just don't know until we run it.
12	Q. Turning to page 49 of the same exhibit, at
13	line 23, you identify Sprint as an independent
14	interexchange carrier. Do you see that?
15	A. Yes.
16	Q. Now, in the state of Washington, Sprint owns
17	local exchanges. Would those local exchanges be part
18	of the assets and part of the market valuation of
19	this company that you identify at line 23?
20	A. They would.
21	Q. Okay. If I guess I'm curious why you
22	chose Sprint, since Sprint not only owns a long
23	distance company, but also owns local exchange
24	companies. Why did you choose Sprint as the firm
25	that was representative of an independent

## 1 interexchange carrier?

2	A. Well, my recollection is that WorldCom, due
3	to its myriad of problems, that betas were not being
4	reported for WorldCom, and so WorldCom was not a
5	viable choice. And I don't recall why AT&T was not
б	included in that. There may have been a reason. In
7	any event, since the figure is close to one, it
8	wouldn't have mattered one way or the other.
9	Q. And why was that, Dr. Selwyn?
10	A. Well, again, the goal of this analysis was
11	to identify, through the use of comparables, the
12	betas that would have been associated with the
13	non-ILEC components of the Regional Bells for the
14	purpose of extracting from the total parent company
15	beta the non-ILEC component the ILEC component. I
16	would refer you to Paragraph 93 of the Virginia
17	Arbitration Order, which I refer to in my testimony
18	at page 47. This is Exhibit 651. The comment that I
19	quote, which begins at line one of that page, is
20	that, Since betas may be thought of as a weighted
21	JUDGE MACE: Dr. Selwyn, can you slow down,
22	please?
23	THE WITNESS: I'm sorry.
24	JUDGE MACE: Thank you.
25	THE WITNESS: Quote, Betas may be thought of

as a weighted average of the betas for each line of 1 2 business in which they -- and they is referring to a conglomerate company -- operate. So in effect, what 3 4 I've done is, picking up the cue from the Bureau's 5 language, I undertook to extract the betas for the б non-ILEC components of the Regional Bells, leaving me 7 as a residual with the beta or estimate of the beta for the ILEC component. 8 9 In your analysis, Dr. Selwyn, you look at Q. 10 pure unlevered ILEC data and you have, for example, 11 at page 53, you look at Verizon, SBC, BellSouth and 12 Qwest. Why did you not consider companies like Citizens or Valor or Century, which are also ILECs, 13 to some extent, who are obligated to provide 14 15 unbundled network elements? 16 Well, I felt that the -- again, the approach Α. 17 that I used was not to identify the -- well, let me back up. The right-hand column that says Pure ILEC 18 19 Segment is the calculated number. In other words, I 20 identified the wireless segment, the broadband 21 segment, the long distance segment and the 22 international segment, and then associated a

23 comparable beta with each of those and then

24 calculated the pure ILEC segment.

25 So why I didn't include the others was that

I was looking for companies that were most comparable 1 2 with Verizon, and those would be, in fact, the other ILECs, you know -- I don't believe -- I'm not really 3 4 -- I don't know enough about some of the smaller 5 independents to understand the full extent of their business relationship, business structure. For б 7 example, as you pointed out, Sprint is in both the long distance business and is in the local exchange 8 9 business. So I suppose I could have performed the same analysis, but I confined it to the Regional 10 11 Bell. 12 Q. Okay. Now, Dr. Selwyn, I'd like to ask you turn to Exhibit 657. This is your surrebuttal 13 testimony of May 12th. 14 15 Α. I have it. 16 ο. Page 10. 17 Α. I have it. All right. Here you have two firms that 18 Q. 19 sort of stand out, Qwest having a zero long-term 20 earnings growth, and you have AT&T having a negative 21 long-term earnings growth of negative 13.8. 22 Now, earlier today, I was asking Dr. 23 VanderWeide about which firms you include and exclude 24 from a sample, and as I understood, he provided an explanation of why he excluded firms that had a zero 25

1 or a negative earnings growth. I was wondering why you chose to include two firms that, as I understand, 2 3 would have been excluded from his sample? 4 A. Well, because my reading of the Virginia 5 order and of the Triennial Review Order is that we're б looking for telecommunications firms. And I happen 7 not to agree with Dr. VanderWeide's rationale for 8 excluding companies with zero or less than zero 9 growth forecasts. His explanation that, in effect, 10 the DCF would blow up or just doesn't produce 11 reasonable results under those circumstances is not, 12 in my view, a sufficient reason, because, for 13 example, if the earnings growth were just a teeny bit 14 above zero, then he would have included it, but that 15 would have produced exactly the same kind of 16 anomalous result, as he seemed to be suggesting, as 17 if it was just under zero.

18 It seemed to be an arbitrary position that 19 didn't make any sense. I think we wanted to look at 20 the industry as a whole, and that's why I confined 21 the analysis to the industry as a whole.

22 CHAIRWOMAN SHOWALTER: Can I ask a little 23 follow-up question, because I realize I was going to 24 ask Dr. VanderWeide about that fact. But if he also 25 excluded the bottom quartile and the top quartile,

does that have the effect of also excluding the one 1 2 that's just a teeny bit over zero or not? THE WITNESS: Well, that certainly has that 3 4 effect, but it also -- remember what he did was to --5 first thing he did was to exclude financials. As I б understand it, first thing he did was to exclude 7 financials. Then the next thing he did was to exclude companies that paid no dividends. Then the 8 9 next thing he did was to exclude companies that had 10 zero or negative growth. And I may have the sequence 11 wrong, but what we were left with is, by my count, is 12 I believe 104 companies that survived all of his 13 cuts. CHAIRWOMAN SHOWALTER: But I'm not sure you 14

14 CHAIRWOMAN SHOWALTER. But I'm not sure you
15 mentioned the last one he did, which was exclude the
16 bottom quartile and the top quartile.

17 THE WITNESS: Well, I think he excluded the 18 below zero ones before he excluded the bottom 19 quartile. That was my point. So in other words, 20 before he even got to the quartile exclusions, he had 21 already gotten rid of the companies with negative 22 earnings forecasts.

23 CHAIRWOMAN SHOWALTER: But I guess my point
24 was, by excluding the bottom quartile, whenever he
25 excluded it, didn't he also -- or I don't know if

it's bottom or top, but by excluding both those 1 quartiles, didn't he also then exclude the just over 2 3 zero companies? 4 THE WITNESS: Oh, okay. Apparently, yes. 5 CHAIRWOMAN SHOWALTER: So isn't it consistent with his idea that the DCF -б 7 THE WITNESS: Well --CHAIRWOMAN SHOWALTER: -- only really 8 9 applies in the middle or only applies well in the middle? 10 11 THE WITNESS: Well, I don't know whether 12 it's consistent with or inconsistent. I mean, here's 13 the point. The Virginia Order requires -- has a 14 two-part requirement. It requires that the cost of 15 capital be set in relation to the risks associated 16 with telecommunications firms that are -- that 17 confront facilities-based competition. Now, virtually all of the telecommunications firms in the 18 19 S&P Industrials are in that bottom quarter that Dr. 20 VanderWeide excluded. 21 So it seemed to me that, you know, at a 22 minimum, his very -- you know, one of his cuts 23 essentially was directly contrary to exactly what the 24 Bureau had proposed, because we're really not interested in -- I don't see how the specific 25

prescription is satisfied when you exclude 1 2 telecommunications firms and include all sorts of unrelated industries, because that doesn't teach us 3 4 anything about the market conditions and the capital 5 attractiveness and other financial issues confronting telecommunications firms. And the excuse by saying, б Well, I excluded the bottom, I excluded the top, and 7 in fact, that actually made the number lower is, 8 9 quite frankly, completely off point and doesn't teach 10 anything at all.

11 The DCF is not a particularly good approach 12 to developing cost of capital to begin with for all 13 of the reasons that I describe in my exhibit, and the 14 fact that it doesn't work for telecommunications 15 firms by, apparently, by Dr. VanderWeide's own 16 admission, since he excluded all of them, is all the 17 more reason why it shouldn't be adopted.

18 CHAIRWOMAN SHOWALTER: I have some follow-up 19 questions, but I had interrupted Dr. Gabel's line, so 20 I'll wait.

JUDGE MACE: I wanted to call the Commission's attention to the fact that it's a little after 5:00, and I wanted to find out what you want to do in terms of going forward with Dr. Selwyn.

25 CHAIRWOMAN SHOWALTER: Keep going.

1	JUDGE MACE: Keep going. All right.
2	Q. Dr. Selwyn, I want to make sure I understood
3	you correctly. Earlier today, in response to a
4	question from Mr. Berry, I understood you to say that
5	the Verizon Arbitration decision by the Wireline
б	Bureau of the FCC did not accept the notion of a
7	regulatory risk premium adjustment. Did I understand
8	you correctly?
9	A. That is my understanding, yes.
10	Q. Okay. Could you identify where in the order
11	and if you don't have it right at hand, we can
12	just take it as a bench request. Would you rather do
13	that?
14	A. I'd rather do that, yeah, given the hour.
15	Q. Okay. And even though despite the hour,
16	I still sort of want I would like to end with the
17	same question that I posed to Dr. Shelanski
18	yesterday. The Commissioners are faced with a lot of
19	complicated questions in a proceeding like this.
20	What type of guidance can you provide, just as an
21	overall perspective, on resolving the objective of
22	the act which promotes price competition versus the
23	objective of the act of promoting facility-based
24	investment? Any just general, but brief suggestions
25	on how to balance off what could be characterized as

1 conflicting objectives?

2 Well, I don't believe that the act can be Α. 3 interpreted as promoting facilities-based 4 competition. I think the act is agnostic as between 5 facilities-based competition, resale competition, or UNE-based competition. It seeks to encourage б efficient competition, and that would imply that if 7 the UNE prices are properly set, then competition 8 9 should develop using entrant investment in facilities 10 only where that would be more efficient.

11 So for example, we would expect to see 12 entrants invest in the infrastructure to provide 13 services at retail, because they can do that without 14 suffering the -- the economies of scale associated 15 with retailing telecommunications services are 16 nowhere near as substantial, for example, as the 17 economies of scale and scope associated with network functions. So we can expect to see competition at 18 19 the retail level even where competition at the 20 network level is not necessarily possible.

21 What the act seeks to do is to encourage 22 competition by making available ILEC network 23 resources where the ILEC is the most efficient 24 producer. And even, for example, the Triennial 25 Review Order, in a portion of it which was not

vacated by the D.C. Circuit, expressly recognizes 1 that, in the case of single residential and small 2 3 business mass market loops, an impairment continues. 4 So now we have this -- almost a Catch 22 5 that the state commissions have been handed by the б FCC. The Catch 22 is that you are asked to make an 7 assumption about facilities-based competition for UNEs, at the same time and in the very same order, 8 9 I'm speaking of the TRO, in which the FCC also 10 decides that where there is facilities-based 11 competition, there is no impairment.

12 So in other words, you're asked to assume a 13 condition that, by definition, if it existed, you 14 wouldn't have to assume because you wouldn't have to 15 get involved in setting rates for these elements, 16 because the ILEC would not be required to provide 17 them as UNES.

So what we're trying to do is to simulate 18 the cost conditions that exist under competition, and 19 20 that includes things like, in addition to network 21 costs, it also addresses, for example, risk. The --22 an ILEC that has 90 plus, 95 percent plus of the mass 23 market subscriber lines in an area, either at retail 24 or through UNEs or through wholesale services, 25 confronts enormously less risk and virtually none of

this cancellable lease risk that we've been hearing so much about than, for example, a CLEC, which has to construct a network and yet can only expect to serve a very small fraction of the community.

5 If a CLEC wants to go down a particular -provide facilities-based services down a particular 6 7 street, CLEC has to put cable in place to serve potentially any particular individual customer on 8 9 that street, even though only a relatively small fraction of them will ever take service. The ILEC, 10 11 on the other hand, is in a position to take plant 12 that probably costs almost the same amount as the 13 CLEC has to spend and can expect to serve the 14 overwhelming share of the market in that 15 neighborhood, which means that the ILEC is not 16 confronting anywhere near the risk that the CLEC is 17 confronting.

18 The fact that the CLEC might confront a
19 higher cost of capital than an ILEC is exactly why
20 the act provides for UNEs where it is impractical for
21 a CLEC to acquire its own facilities.

22 So we shouldn't be looking at the cost of 23 capital that a CLEC would confront. We have to be 24 looking at the cost of capital that an ILEC of the 25 scale, in this case, of Verizon, of an incumbent LEC,

with 95 or more percent share of the market, 1 2 confronts. And that is the correct way to do it. It's consistent with the act, it's consistent with 3 4 efficient competition, and a lot of the intrinsic 5 kinds of arguments that have been presented here б simply divert the Commission from focusing on that 7 essential point. DR. GABEL: Thank you. I have no further 8 9 questions. 10 11 EXAMINATION 12 BY CHAIRWOMAN SHOWALTER: 13 ο. I have a -- well, what I will call a 14 clarifying question, but what I really mean is I want 15 to clarify in my own mind what approach you're taking 16 versus Mr. VanderWeide. And I'm not looking for a 17 critique of his approach; I just want to see if my characterization is correct. It seems to me that he 18 19 starts, in determining cost of capital, with the 20 generic company in a competitive environment. And he 21 has a method of doing that, which is those middle 22 quartiles. And then he adds on a percentage to 23 reflect particular risks in a UNE-type company. 24 Although, from his description, he -- that additur could have been a negative had we been looking at 25

some other kind of company. But he's basically
 starting in a competitive environment and making an
 adjustment.

4 Now, it looks to me as if what you are doing 5 is you start with the risk-free situation, kind of 6 the non-competitive situation, i.e., treasury bonds, 7 and then build up to account for risk. Is that 8 correct? Am I comparing -- am I at least even 9 comparing one approach to another that is trying to 10 achieve the same answer?

11 A. Sort of, but not precisely.

12 Q. Okay.

13 Α. And let me -- and I'm not doing this by way 14 of critique, but I will try to describe my 15 understanding of what the discounted cash flow 16 approach that Dr. VanderWeide supports attempts to 17 do. It is not -- he is using generic firms, the mid-range of the S&P industrials, but the DCF model 18 19 standing alone does not address risk as such. 20 What it does is that it interprets the 21 market price earnings relationship, market 22 expectations of growth and the price that customers 23 are willing to pay for shares of the company's stock 24 as, in a sense, inferentially suggesting whatever level of otherwise unquantified risk the market 25

1 subsumes.

2 So in other words, you take the price of a 3 stock, whatever it happens to be, you look at its 4 earnings, you look at its earnings growth, that gives 5 you a yield level and a growth level, and whatever level of risk the market has already factored into 6 7 the price of the stock is captured in the DCF, as he does it, but there's no specific risk parameter, such 8 9 as a beta, that is involved. 10 What he then does is he then says, Well, now 11 we've done that, but now I'm going to sort of glue 12 onto it a unique risk that he seeks to ascribe to 13 incumbent LECs with respect to the provision of UNEs, 14 which he describes as cancellable leases. And then, 15 having essentially used market -- the already 16 discounted -- risk-discounted prices in developing 17 the DCF, he then tacks this on on top of it. I would argue that that, for a lot of 18 reasons, that's wrong, if for no other reason --19 20 Ο. But, actually, I'm really not interested in 21 that right now. 22 Α. Now, let me describe --23 Q. I'm just trying to get a characterization. 24 All right. What I've done is applied the Α. 25 Capital Asset Pricing Model, which is the method that

the Wireline Competition Bureau used. And I would 1 refer you specifically to Table Seven in Exhibit 251, 2 3 at page 56, which is essentially a summary of what 4 I've done in comparison to what the Bureau did. 5 ο. The Bureau, okay. Well, I'm looking at an б even more general level. 7 A. I'm referring you to this in order to respond to your question about how risk gets added 8 9 here. Q. All right. But can I just take this 10 11 question --12 Α. Sure. 13 Q. -- to a much more general level? 14 Α. Okay. 15 Is it generally the case that Dr. ο. 16 VanderWeide is beginning with a generic company in a 17 competitive situation and then performing a couple of operations on it, whereas you were beginning with a 18 19 risk-free situation and performing a couple of 20 operations on it? Is that correct? I'm not trying 21 to -- I'm trying to avoid the actual details of 22 things. I'm just trying to -- it seems to me that 23 you're beginning from different starting points. 24 He's starting competitive and analyzing that situation, a totally different methodology, and you 25

1 are starting in a risk-free situation and analyzing 2 that, and having to then make an adjustment for more 3 risk. Is that correct?

4 A. Well, yes and no. And I'm not trying to be 5 difficult, but yes, this Capital Asset Pricing Model б starts with a risk-free return and then adds to it a 7 market-wide risk premium assuming a market-wide beta of one, which is the average risk for the market as a 8 9 whole. So in that sense, Dr. VanderWeide and I are doing the same thing. In other words, he's looking 10 11 at the market for purposes of DCF; I'm looking at the 12 market for purposes of a market-wide risk.

Q. So is it roughly comparable, by which I mean you can compare -- his middle two quartiles is comparable to the stage of your adding in the beta of one?

17 A. Yes.

18 Q. Okay.

19 A. That's at least roughly comparable.

20 Q. Okay. I'm just trying to think of ways to 21 think about this. I mean, I'm not even pretending 22 that they're the same operation. So you begin with 23 the risk-free, then beta of one, and then ask some 24 questions about how to adjust that in order to get an 25 accurate reflection of cost of capital?

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1	A. Right, and there are two issues that I'm
2	looking at in making that adjustment. One is, to the
3	extent that a telecommunications firm, in particular,
4	in this case, an RBOC, differs from the market
5	because the market includes firms in all kinds of
6	other industries that have no particular relationship
7	with telecommunications, and then the second is, to
8	the extent that the telecommunications firm is itself
9	a conglomerate, only one portion of which is actually
10	an incumbent local exchange carrier, which is all
11	that's relevant to being a provider of UNEs
12	confronting facilities-based competition.
13	I'm further disaggregating the risk
14	associated with a conglomerate to exclude the
15	non-ILEC portions of the conglomerate.
16	Q. All right.
17	A. In fact, to take the portfolio apart.
18	Q. Well, I was wondering, when you said it
19	seems wrong to have excluded all of the relevant
20	telecommunications companies by when Dr.
21	VanderWeide excluded the bottom and top quartiles.
22	Is it also plausible that it's because the
23	telecommunications industry is not actually fully
24	competitive right now, or it's very lumpy, that that
25	is why the telecommunications companies don't fall

## 1 into the middle two quartiles?

2 Well, that is -- that, I believe, is his Α. 3 argument, and I disagree with it, and let me explain 4 why. The Capital Asset Pricing Model, when we speak 5 of risk, and this also is the way the Bureau spoke of risk in the Virginia Order, we're talking about б 7 something referred to as systematic risk. Systematic risk relates -- refers to the variation of a firm's 8 9 earnings vis-a-vis the overall economy. So that, for 10 example, we're looking at the extent to which a firm 11 will respond in the event of changes in macroeconomic 12 conditions like, you know, a recession or a boom 13 period. That type of variation tends to be far more 14 sensitive to, for example, the so-called income 15 elasticity of the product that a particular company 16 produces than to the level of competition.

17 In other words, a company that is in the 18 business of producing essential goods or services, 19 and the example I use in the testimony is a water 20 utility, will experience very little variation in 21 earnings based on variations in economic conditions 22 generally.

A company, on the other hand, that is in the business of producing very discretionary products or services, for example, the travel industry or

something of that nature, where -- luxury goods 1 2 industries, where people tend to cut back during 3 economic slowdowns or are willing to spend 4 disproportionately during boom periods, those will 5 tend to experience relatively high betas. That is б the principal source of variation in risk. 7 And what my regression analysis demonstrates, notwithstanding the errors that Mr. 8 9 Berry pointed out, I don't think it will affect it, is that the extent of competition is not itself a 10 11 material factor in affecting systematic risk, and 12 it's systematic risk that we're talking about. 13 That's what the Bureau has suggested is the basis for 14 adjustment. 15 So telecommunications -- the 16 telecommunications services generally tend to be less 17 discretionary than other services and, consequently, are likely to exhibit relatively lower betas. 18 19 And does the fact that a product is more ο. 20 like a commodity or less like a commodity affect 21 that? For example, you know, clothes are one thing 22 and electrons, I would say, would be at the commodity 23 end. I don't think so. I think it's more --24 Α. I think, you know, the real issue is income 25

elasticity. In other words, how likely is somebody 1 -- will demand respond, demand for a product respond 2 to changes in income. The products with high income 3 4 elasticity will tend to be produced by -- the 5 companies that produce them will tend to have high б betas; companies with low income elasticity, that is, 7 where demand remains fairly stable over broad ranges of income levels, will tend to have low betas. 8 9 That's the principal source of variation. 10 Q. But is it a company that has low elasticity 11 that matters or an industry? 12 Α. Well, it's some of both. Larger companies 13 are better able -- industry certainly matters. I 14 mean, in other words, there's no question that the 15 cruise industry or the resort industry or the travel 16 industry are going to exhibit -- or capital goods 17 industries, industrial machinery, products, computer industry, things like that, will exhibit greater 18 19 volatility with business cycle conditions. But even 20 within a particular industry, companies will exhibit 21 different degrees of variation. A company with a 22 dominant market share, for example, even when faced 23 with competition, will still tend to have less 24 business cycle variation than a smaller company, where a small change in demand can have a very 25

1 material impact on its earnings.

2 For example, a small CLEC that has --3 facilities-based CLEC that has a lot of fixed costs, 4 a very small change in demand can have a profound 5 effect on earnings, whereas a large ILEC would not б exhibit the same type of earnings variation. So it's 7 a combination of size and industry. Dr. VanderWeide, for example, pointed out 8 9 his belief that Verizon Wireless has a lower beta --10 would have, if it were separately traded, a lower 11 beta than AT&T Wireless or Sprint PCS or Nextel. And 12 for the very same reason, we would expect a Regional 13 Bell, a large Regional Bell like Verizon, which is 14 like the 18th largest company in terms of market cap 15 among the S&P 500, would experience a lower degree of 16 systematic risk than a smaller company.

17 And to the extent that those factors affect risk and also affect the degree of efficiency with 18 19 which an ILEC can provide its services, they have to 20 be considered. And it would be wrong and would 21 produce cross-subsidy if you imputed to an ILEC risk 22 conditions that were characteristic of much smaller firms or firms in different industries that had 23 24 nothing to do with telecom.

25

Q. And I'm following this, and your discussion

seems very rooted in reality, that is, there are big 1 2 companies and there are small CLECs. And how does 3 that square with the TRO, which seems, anyway, at 4 least on first reading, to call for a fairly abstract 5 price-setting methodology that simply assumes out in the future somewhere, for the purposes of the б 7 methodology, that there just is this complete competition, which seems somewhat at odds with the 8 9 reality that you're talking about? A. Well, I think you have to read the TRO 10 11 comprehensively and not focus on one or two 12 paragraphs. And read comprehensively, in terms of 13 criteria for determining whether or not impairment is 14 present, we have a situation -- first of all, I'm 15 trying to remember whether it was in the TRO or in 16 the Virginia Order or maybe even both, but my 17 recollection is there was an observation at one point that different UNEs -- maybe it was in the Virginia 18 19 Order. I will attempt to find it and provide it. 20 The different UNEs or different services can 21 themselves have different degrees of risk. And I 22 don't believe that it is reasonable or appropriate to 23 assume a uniform level of risk across all services. 24 The TRO sets out criteria under which ILECs will be required to provide UNEs and under which 25

ILECs will not be required to provide UNES. So we start out by slicing off all of the segments of the ILEC's business in which the ILEC is not required to provide UNES. Obviously, those are the business -those are the segments of the business in which competition is not only perhaps already here, but is considered to have some likelihood of developing.

Then we have the segments of the ILEC's 8 9 business that -- for which impairment continues to apply. And in those cases, the ILEC, and I believe 10 11 I've cited a paragraph from the TRO to the effect 12 that the ILEC is the most efficient producer of 13 certain services, in particular, loops. So you can't 14 -- while, at a theoretical level, what the TRO is 15 asking you to do, and I'll even suggest correctly so, 16 is to consider the effects of competition. There is 17 no generic effect of competition, not even within the telecommunications industry, let alone across all 18 19 markets.

20 What the FCC states, at Paragraph 90 in the 21 -- I'm sorry, the Bureau states at Paragraph 90 in 22 the Virginia Order is that, without any evidence to 23 suggest the difference between telecommunications and 24 the industrials as a whole, it will use -- it will 25 assume a beta of one. But I read that as inviting

evidence to suggest otherwise, and that's what I've
 attempted to do here.

And so we're looking at, number one, telecom 3 4 firms exhibit less systematic risk than the market as 5 a whole. Number two, ILECs exhibit less systematic risk than their parent RBOCs. Number three, the б 7 segments of the ILEC that are providing those services that are continued to be required to be 8 9 provided as UNEs exhibit less risk than even the ILEC 10 overall. And that's not to say there's no risk. 11 There is risk. I'm not suggesting otherwise, and I 12 think that, fully consistent with -- that you can and 13 should make a determination as to how much that risk 14 is associated with competition realistically, as it 15 affects that segment of the ILEC's business in which 16 it continues to be obligated to provide UNEs, and 17 that you make an adjustment to the cost of capital 18 for that purpose.

But to sort of take these broad -- assume, you know, the conglomerate -- taking the conglomerate BOC and letting its much riskier businesses drive the cost of capital for UNEs, that's pure cross-subsidy. You're basically forcing the monopoly element to pay more so that the competitive components of a company can pay less. That's an absolute cross-subsidy, and

you have to disaggregate cost of capital between
 competitive and monopoly segments, notwithstanding
 the fact that you need to address what the FCC is
 asking you to do, and that is to recognize the risks
 associated with facilities-based competition for
 UNES.

But recognize, also, that there is that
Catch 22, because if there really is facilities-based
competition, there's no UNE.

Q. All right. But however you have scoped it 10 11 down in your answer or your discussion just now, do 12 you agree that we are supposed to set prices for some 13 subset of the universe as if there is full 14 competition? I mean, I keep hearing in your answers 15 that we're supposed to look at how much there really 16 is or how much risk there really is, but then I look 17 at this TRO sentence that seems to suggest otherwise. A. Well, I mean, there are degrees of 18 19 competition in markets, ranging from, you know, 20 cutthroat competition, where there are a whole bunch 21 of firms doing the same thing, let's take the 22 wireless industry for the moment. I mean, wireless 23 telecom, even the largest wireless carrier, which for 24 the moment is Verizon, still only has about a 35 percent share. In other industries, in the fast food 25

industries, one of the ones that I had cited, 1 2 obviously a tremendous amount of competition, and yet 3 all of those companies have betas well below one. 4 So we have to look at -- there is no such 5 thing as competition as a generic matter. It's all relative. The issue here, actually, that you're б 7 confronted with and that the FCC is getting at sort of goes to this point that -- I believe Dr. 8 9 VanderWeide raised several points, and perhaps correctly so. You have -- under the TELRIC rules, 10 11 you're supposed to reprice based upon forward-looking 12 cost conditions.

13 So sitting here today, we look at the cost 14 conditions as they presently exist and investments 15 that are made and they're going to have a certain 16 life and you go through all the cost models or 17 whatever and you crank out a number. And now, come 18 back three years from now and we take another look 19 and perhaps some of those conditions have changed. 20 Maybe some costs have gone up, maybe some costs have 21 gone down. Well, he's hypothesizing the possibility 22 the costs have gone down.

And obviously, if you set a rate based on the assumption that you're going to recover costs over a 17-year period and, in fact, three years later

you have to reduce the rate because, on a prospective basis, the costs have gone down, then that creates the possibility that the company will not be able to earn a return on its investment. That's sort of the premise.

6 Now, how do you address that problem. Well, 7 one way to address it is to suggest that the issue relates to depreciation, more so -- depreciation 8 9 rates more so than cost of capital. If there are 10 realistic prospects, you can make technology and cost 11 trend forecasts that show costs will be going down in 12 the future, that can be addressed through means. 13 That's not a risk issue at all, actually; that's an 14 obsolescence issue that can be addressed through some 15 other process.

16 But there are countervailing factors, as well. The copper, the same copper that is being 17 installed today and is being used for purposes of 18 19 these cost models, the cost of that copper that's 20 being used to price out UNEs can also be used to 21 provide other services in the future. Broadband 22 services, if we were -- for example, if we were here a dozen years ago and someone suggested you could get 23 24 six megahertz of bandwidth on a copper loop, they 25 would have thought you were crazy, and yet the phone

companies are now doing that with DSL-type offerings.
 And I understand that there are even now some trials
 to send video signals over copper pairs.

4 So copper may have a lot more life, and the 5 prospect of having copper go down, the cost of copper б go down or the cost of alternates to copper go down 7 has to be offset with the prospect of increasing demand. There are a lot of factors involved. 8 9 The notion that, you know, taking all of this into consideration, the very kinds of 10 11 diversification that Dr. VanderWeide suggested made 12 Verizon Wireless less risky than stand-alone wireless 13 companies, also means that an RBOC, even facing 14 facilities-based competition, is less risky because 15 it has more reuse opportunities, not only within the 16 same service, but also to reuse that same plant for 17 other purposes and to introduce new services in the future. By the way, most of which it will not be 18 19 required to provide as UNEs.

20 Q. When we're looking at an ILEC in a 21 competitive situation, does that situation include 22 the wireless and cable worlds that -- I don't know if 23 that -- if that concept even translates to something 24 numerical, but does the meaning a competitive 25 environment include intermodal competition?

A. I don't think it does, for this reason, for a couple of reasons. First of all, in the case of TRO itself, the Commission, the FCC, basically did not indicate that it would consider intermodal competition as a demonstration of nonimpairment, for the most part. So we already -- that's still almost off the table.

Also, intermodal competition, to the extent 8 9 it is present, affects retail services at least as 10 much, if not potentially more, than it affects UNEs. 11 The risk, in a lot of ways, the risk of cancellation 12 is greater for retail services than it is for UNEs, and I can explain why, if you'd like, but the -- I 13 14 think that's an issue that might come up perhaps in a 15 general rate case, where you're looking at the overall cost of capital, the overall cost conditions 16 17 affecting the company. I don't see it --

Q. Why wouldn't it be relevant, when you're thinking about a network, the land line network of which there must be UNEs, why wouldn't it be relevant that, say, land line, as a share of the whole pie, is shrinking, if it is?

That is, if you consider cable and wireless a threat to the share of all of land line, then why doesn't that affect the judgments that we're making,

either in models or risks or otherwise, because it 1 might increase the risk that some part of the network 2 that is built will not get used, just as a CLEC might 3 4 not lease and might build own facility instead, maybe 5 customers, end use customers, will leave the land line network and go over to wireless, and neither the 6 ILEC nor the CLEC will be providing land line? 7 Well, to the extent that such risks are 8 Α. 9 perceived by the capital markets to prevail, to 10 apply, they would already be captured, either in the 11 DCF or in the CAPM. In other words, they would be 12 captured in forecasts, they would be captured in 13 betas applicable to telecommunications firms, they 14 would be captured in price earnings ratios. They 15 would already be there. 16 So whether or not we're using the CAPM or discounted cash flow, if used properly, the risks 17 that the market currently perceives applicable to 18 19 intermodal competition would be captured. In 20 addition, you also have to remember, and this goes to

Dr. VanderWeide's point about diversification,
Verizon, as I mentioned, Verizon has 35 percent share
of the wireless market, so when Verizon loses a land
line to -- outright loses a land line customer to a
wireline customer, it probably has at least a 35

1 percent chance of picking up that customer in its 2 wireless affiliate. It's also able to use its 3 network to offer new services that weren't even 4 contemplated when the network was first constructed, 5 such as DSL or potentially even video services.

б All of these factors have to be counted. 7 You can't just sort of narrowly look and say, Oh, well, you know, a land line that goes away is gone. 8 9 A lot of the land lines that have gone away, if we 10 look at just retail end user access line statistics, 11 have been replaced by DSL, which is, in fact, for the 12 most part, a non-regulated service. So you have -- a 13 customer has two access lines, one of which they 14 traditionally use for the Internet. They get rid of 15 the second one, get a DSL line. The reported 16 statistics suggest that the line went away, but the 17 revenue from that line simply went below the line to DSL, and the company still keeps it. 18

19 Q. Okay.

A. You have to look at the stuff
comprehensively. You can't just say I'm going to
look at intermodal competition without considering
all of these offsetting factors.

24 CHAIRWOMAN SHOWALTER: Thank you.25 JUDGE MACE: Commissioner Hemstad.

1	COMMISSIONER HEMSTAD: I have no questions.
2	JUDGE MACE: Commissioner Oshie.
3	COMMISSIONER OSHIE: I have no questions.
4	JUDGE MACE: Mr. Berry.
5	MR. BERRY: No questions, Your Honor.
б	JUDGE MACE: Mr. Kopta.
7	
8	REDIRECT EXAMINATION
9	BY MR. KOPTA:
10	Q. I have just one for you, Dr. Selwyn. Do you
11	recall a discussion with Dr. Gabel with reference to
12	page 45 of Exhibit 651-T, your Table Four, and the
13	impact of the errors in the SBC data?
14	A. Yes.
15	Q. And as I recall your discussion with him,
16	you testified that the calculations that go into
17	creating this table were too complex to determine how
18	that error would play out. Is that correct?
19	A. Well, as to the specific question that he
20	asked me, which related to the dummy variables.
21	Q. Right. Yet, in discussing with Mr. Berry
22	Exhibit 655, the table that he had shown to you the
23	data underlying Appendix One, you discussed with him
24	what the impacts of the change in the erroneous data
25	would result. Do you recall that?

1 A. Yes.

2 Would you explain why you had a different Ο. 3 response to Dr. Gabel than you had to Mr. Berry? 4 Α. Yes. Dr. Gabel's question was a very 5 technical question, which related to a variable, so-called dummy variables, which are used in б 7 regression models for the purpose of identifying and capturing conditions that do not directly relate to 8 9 the hypothesized relationship, but that rather may 10 result from other conditions.

11 So for example, we assign separate dummy 12 variables to all but one of the Bells of the 13 individual Bell companies for the express purpose of 14 capturing something, if there may be some attribute 15 of one company that is unique that the regression 16 analysis would then identify and sort of separate out 17 from the principal purpose of the analysis.

18 The issue that I was discussing with Mr. 19 Berry and why I expressed the opinion that the 20 correction would actually improve the regression 21 results is that, if you notice -- remember, the 22 hypothesis we were testing is that the principal 23 source of the increase in beta was the percentage of 24 non-ILEC assets. And the -- which, in fact, the model estimated developed a coefficient for and 25

1 determined was statistically significant, as I've
2 indicated.

If you look at, for example, the figures for 3 4 BellSouth, where we have betas in the range of .8, .8, .8 -- you know, .8, .7, and we see non-ILEC 5 б percentages in the 40 percent range, going actually 7 down to 36 percent range, and similarly we see the betas all staying in roughly that same range, that 8 9 would suggest, as I've indicated, that relatively low 10 non-ILEC would not have that big an impact on overall 11 risk. We go now to Qwest, where we have -- we 12 started out with -- the first figure's actually a US 13 West figure, before the merger, 14 percent non-LEC 14 and a beta of .75, and then, as soon as the merger 15 takes place, the non-ILEC share jumps up into the 16 high sixties and beta jumps up into the 1.5, 1.6 17 range.

For SBC, we were looking at some very high 18 19 numbers when -- before the error was discovered, and 20 yet we had relatively low betas, which is sort of 21 inconsistent with the hypothesis. So correcting the 22 percentages now produces a result that, by 23 inspection, is pretty consistent with the same 24 results for BellSouth and what I would have expected 25 to happen.

And therefore, I think that the model will 1 -- the model results would be better and would be 2 3 more robust simply because now I'm seeing betas that 4 are consistent with the percent non-LEC that I would 5 expect. Similarly, Verizon, we have somewhat higher beta and the percent non-LEC going from 31 percent to 6 7 up in the close to 45 percent, and we see a jump in 8 the beta in that situation. That was the basis for 9 my opinion. Obviously, this is something that can be 10 addressed mathematically if we're able to find some 11 source of the Ameritech and SNET data. It's not in 12 the 10-K, but if we can find some alternate source 13 for it and make the appropriate adjustments, I think 14 we can improve this result.

MR. KOPTA: Thank you. That's all I have.JUDGE MACE: Mr. Berry.

17 MR. BERRY: Nothing more for this witness, 18 Your Honor, but we would, given the opinion that Dr. 19 Selwyn has expressed twice now, that correcting the 20 errors would actually improve his analysis, Verizon 21 would request the opportunity to recall Dr. 22 VanderWeide, who tells me that he can abide by the 23 five-minute rule to address this one subject. And so 24 we'd request the opportunity to do that, but we don't 25 have any more questions for Dr. Selwyn.

1	JUDGE MACE: Well, before we turn to that
2	topic, I just want to do one housekeeping thing. You
3	presented some cross exhibits for Dr. Selwyn.
4	They're numbered 658 through 664. Do you offer those
5	in evidence?
6	MR. BERRY: We do, Your Honor.
7	JUDGE MACE: Is there any objection to the
8	admission of Proposed Exhibits 658 through 664?
9	MR. KOPTA: No objection.
10	JUDGE MACE: Thank you.
11	MR. BERRY: Thank you, Your Honor.
12	JUDGE MACE: Thank you. Dr. Selwyn, you're
13	excused. Thank you very much.
14	THE WITNESS: Thank you.
15	CHAIRWOMAN SHOWALTER: Was there any
16	objection?
17	JUDGE MACE: Good point. Is there any
18	objection to this proposal?
19	MR. KOPTA: Well, I'd like to know the basis
20	of why Dr. VanderWeide would testify regarding this
21	particular error, this particular analysis. I don't
22	believe he addressed this in his testimony and I
23	don't see how bringing him up now to address this
24	subject that he hasn't addressed before would be
25	appropriate.

CHAIRWOMAN SHOWALTER: Well, I've got a 1 question on this. In effect, it's -- Mr. Selwyn has 2 revised his testimony by conceding that some of the 3 4 figures were wrong and then further stating that, if 5 corrected, it would further support his thesis. I б wondered at the time whether we might just ask for a 7 revised table, an exhibit. That's what we often do. Then I sort of wondered whether that affects many 8 9 little figures throughout the testimony, so I didn't

10 suggest it. 11 But that's one possibility, just let's --12 instead of having Dr. Selwyn sort of speculate in an 13 14 15 16

informed way and Dr. VanderWeide speculate also an informed way, doesn't a revised exhibit just answer the questions, and then, if there was any need for Verizon to respond to that revised table for some 17 reason, that would be fine. We'd, you know, give a 18 couple days.

19 I was going to ask Dr. Selwyn, well, how 20 long would it take you to do the revised table if you 21 got the data to do it correctly. And you might be 22 discussing among yourselves whether you have an 23 objection to this method or not.

24 DR. SELWYN: In answer to your question, 25 Your Honor, to run the regression would take very

little time. My only concern is the data sources 1 that we would need. We can get Ameritech and SNET 2 data from FCC sources, but those are not strictly 3 4 comparable to the financial reporting because of 5 differences in asset reporting for regulatory б purposes and for financial purposes. However, we may 7 be able to make adjustments and come up with some approximation that would allow us to perform it. I 8 9 believe that it could be done fairly -- either -- if it can be done at all, it can be done fairly quickly, 10 11 and I will discuss it with my staff and see if we 12 can't get it done quickly and provide it to you by 13 the first of the week.

CHAIRWOMAN SHOWALTER: Well, then, is 14 15 another way to handle this is to let Dr. VanderWeide 16 give his equally informed speculation on what a 17 correction would do, in the event that there might not be a correction, and so, in a way, he'd be on an 18 19 even plane then. If there is a correction, it comes 20 in, and if anything else needs to be said about it, 21 it could, but at that point I would think we'd be 22 able to see for ourselves.

23 MR. KOPTA: I think that's a reasonable 24 proposition. I think it makes sense to try and 25 correct it if we can and then give Verizon an

opportunity to respond. Since Dr. Selwyn's unclear 1 2 about whether he will be able to do that, then I suppose it's only fair to allow Dr. VanderWeide to 3 4 have his say. CHAIRWOMAN SHOWALTER: And it's only going 5 to take five minutes. б 7 JUDGE MACE: Dr. VanderWeide, you've already been sworn in. Would you just come back to the 8 witness stand? 9 10 Whereupon, 11 DR. JAMES H. VANDERWEIDE, 12 having been previously sworn by Judge Mace, was 13 recalled as a witness herein and was examined and testified as follows: 14 15 THE WITNESS: Should I begin? 16 MR. BERRY: I'll pose a question. 17 JUDGE MACE: Go ahead. 18 19 REDIRECT EXAMINATION BY MR. BERRY: 20 21 Q. Dr. VanderWeide, you heard Dr. Selwyn's 22 testimony to the effect that if he corrected the 23 errors in his regression analysis, that it would 24 produce results that are still consistent with his premise. Did you hear that? 25

1	A. Yes, I did.
2	Q. Do you agree or disagree with that?
3	A. I strongly disagree.
4	Q. Could you explain why?
5	A. Yes. In a regression analysis, one gets a
6	positive effect if an increase in one variable causes
7	an increase in another variable. In this case, we
8	see, looking at the data underlying Appendix One,
9	which it's kind of hard to explain, because it's not
10	on a page.
11	CHAIRWOMAN SHOWALTER: This is in Exhibit
12	655?
13	THE WITNESS: Yes, and it's Attachment Four.
14	JUDGE MACE: It's the same chart that was
15	THE WITNESS: Yes.
16	JUDGE MACE: up on the easel?
17	THE WITNESS: Yes. And we see that there
18	was an increase from .39 in the non-ILEC asset in
19	1H00 to .6328 in 1H03. And likewise, there was an
20	increase in the beta from .825 in 1H00 to .975 in
21	1H03. So because that increase in the non-ILEC asset
22	was associated with a comparable increase in the
23	beta, it looked, in the regression, like the non-ILEC
24	the increase in the non-ILEC asset caused
25	caused the increase in the beta. However, the

increase in the non-ILEC asset was due to an error in
 the data.

3 So if the non-ILEC asset stayed constant 4 over this period of time, then you would have no 5 increase in the non-ILEC asset associated with an 6 increase in the beta, and we could not say that the 7 non -- an increase in the non-ILEC asset caused an 8 increase in the beta, because there was no increase 9 in the non-ILEC asset.

Likewise, with regard to BellSouth, we see 10 11 that the non-ILEC asset went from .47 in 1H00 to .36 12 in 1H03. So that was a decrease, and yet we see that 13 beta went up from .825 to .900. So we have a 14 decrease in the non-ILEC asset associated with an 15 increase in beta, which disproves the theory. That 16 is, an increase in the non-ILEC asset or the -- which is the opposite, an increase in the -- a decrease in 17 the non-ILEC asset should have caused a decrease in 18 the beta, and in fact, the decrease in the non-ILEC 19 20 asset caused an increase in the beta.

21 So there's absolutely no doubt, it's just a 22 matter of regression analysis, that if the non-ILEC 23 asset doesn't increase, or if it increases less, at 24 the same time that the beta increases, you will get a 25 lower effect of the non-ILEC asset as an explanatory

variable. That is just plain and simple regression 1 2 analysis, and it's just incontrovertible. CHAIRWOMAN SHOWALTER: All right. Well, 3 4 then, why don't we get -- have a bench request of 5 getting the revised information from AT&T. It would be a revised table under this exhibit or corrected 6 table under this exhibit. And that was Exhibit 655. 7 And let us know if you can't produce it. 8 9 THE WITNESS: Well, one difficulty is that there are no reported data for Ameritech or SNET. 10 11 CHAIRWOMAN SHOWALTER: I see. 12 THE WITNESS: So one just can't correct the 13 data, because they didn't report. SBC did not report separate assets for RB -- for Ameritech or SNET. So 14 15 one can't easily correct this data. 16 CHAIRWOMAN SHOWALTER: Well, that may turn 17 out to be the answer, but I think we have qualitative -- we have a qualitative discussion at the moment and 18 19 perhaps there will be a quantitative bit of evidence 20 coming in. 21 JUDGE MACE: Dr. Gabel has asked if he could 22 ask a question. 23 24 EXAMINATION 25 BY DR. GABEL:

Q. Just in case this exhibit cannot be 1 2 corrected, and I understand that it's a request not 3 only to correct Appendix One, but the associated 4 regressions, and when that's done, there's a full 5 explanation about how the data was created, since there is a question about the availability of data б for SNET and Ameritech. 7 8 But turning to the actual regression 9 analysis and Table Two that I asked Dr. Selwyn about, 10 here we have a negative --11 CHAIRWOMAN SHOWALTER: Which Table Two is 12 this? 13 DR. GABEL: I'm sorry, page 42 of Exhibit 14 651. 15 Do you have that table before you, sir? Q. 16 Α. Yes, I do. 17 ο. Now, you see that the SBC dummy has a 18 negative coefficient value; is that correct? 19 Α. Yes. 20 ο. And am I correct in my understanding that a 21 dummy variable says, Well, if you take into account 22 the other variables, facility-based competition, 23 percent non-LEC and leverage, there's something else 24 going on with SBC that lowers the dummy by negative 25 .26?

1 A. Yes.

2 Yes. And I'd like to have your explanation Ο. of -- doesn't that mean that, all else -- well, let 3 4 me see. I'd like you to tell me if my 5 understanding's correct. Doesn't that indicate, all б else equal, you would have expected SBC to be higher 7 by 2.6, that is, the beta would be higher by .26, but it was lower than was anticipated, given the value of 8 9 the other explanatory variables? Would you like me 10 to restate that?

11 A. I believe I understand it. As Dr. Selwyn 12 correctly explained, there are a lot of complex 13 interactions going on and it's difficult to make a 14 simple statement about that. What the dummy variable 15 tells you about is not, however, the slope of the 16 regression; it tells you only information about the 17 intercepts. And so all this -- all it would say is that the constant term would differ between the two, 18 but it doesn't say anything about the regression 19 20 coefficient, that is, the effect of the non-ILEC on 21 the beta. It just says that the whole curve would 22 move up or down, but it doesn't say anything about the slope of the curve. And the effect that he's 23 24 talking about, that is, the effect of facilities-based on the beta only has something to do 25

1 about the slope.

2	So I don't think that whether that SBC dummy
3	is significant or not would have any impact on the
4	relationship between on the coefficient that we're
5	interested in, that's the coefficient for the
б	facilities-based I mean, the coefficient for the
7	percent of non-ILEC.
8	Q. Let me ask you just one follow-up topic.
9	Are you familiar with the term errors in measurement
10	in regression analysis?
11	A. Yes, I am.
12	Q. All right. If there is an error in
13	measurement, do you know if that biases all the other
14	parameter estimates?
15	A. Yes, it does.
16	DR. GABEL: Thank you.
17	JUDGE MACE: Anything else for Dr.
18	VanderWeide? Thank you. It appears that we have
19	finished with Dr. Selwyn, we've finished with Dr.
20	VanderWeide, and we will adjourn until tomorrow
21	morning at 9:30.
22	CHAIRWOMAN SHOWALTER: Did we give that
23	bench request a number?
24	JUDGE MACE: That would be Bench Request
25	Number Two, actually. The first one has to do with

the model regarding the risk premium, and the second 1 2 one has to do with the revised table for Dr. Selwyn. CHAIRWOMAN SHOWALTER: Didn't David Gabel 3 4 originally have a bench request? 5 JUDGE MACE: That was the model regarding б the risk premium. MR. KOPTA: Excuse me, Your Honor, but I 7 have in my notes that Dr. Gabel's -- or the bench 8 9 request was where in the Virginia Arbitration Order the --10 11 JUDGE MACE: He did make a request for that, 12 but we got that information on the record, so I 13 cancelled that out as a bench request, because that was -- that's been explained. 14 15 MR. KOPTA: I think it was a different one. 16 JUDGE MACE: I'm sorry. Yeah, I think 17 you're right. I recall now. We did get some information, but that wasn't it. It had to do with 18 19 where in the Virginia Arbitration Order does the 20 Wireless Competition Bureau reject the risk premium. CHAIRWOMAN SHOWALTER: That's number two. 21 22 JUDGE MACE: So it's number three that is 23 the bench request for the table. 24 MR. KOPTA: And as Dr. Gabel pointed out, it

would be multiple tables, since he was questioning

0799

about those in the testimony, as well. JUDGE MACE: Correct. That's my understanding. MR. KOPTA: Okay. JUDGE MACE: All right. We're adjourned б until 9:30 tomorrow morning. (Proceedings adjourned at 6:02 p.m.)