# Docket A-130355 Draft Rules September 22, 2014

### Chapter 480-07 WAC

## PROCEDURAL RULES Last Update: 8/22/08WAC

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#### PART I: GENERAL PROVISIONS

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WAC 480-07-010 Scope of this chapter. This chapter includes rules that explain how to conduct business with the Washington utilities and transportation commission (the commission). The commission interacts both informally and formally with the public and with the businesses it regulates.

Part I of this chapter includes basic information about the commission, such as the agency's office hours, its physical address and other contact information, and general requirements for communicating with the commission.

Part II includes provisions that relate specifically to rule—making proceedings, such as how a person may submit comments that will be taken into account when the commission considers making changes to its rules.

Part III concerns adjudicative proceedings including hearings on formal complaints, general rate proceedings, applications for authority, petitions for relief, and abbreviated proceedings that may be used in some circumstances.

Part IV concerns other types of commission proceedings.
including regular and special open public meetings, interpretive
and policy statements, declaratory orders, penalty assessments,
and informal complaints.

These rules are authorized by and supplement the Administrative Procedure Act, chapter 34.05 RCW, and the <a href="mailto:principal">principal</a> statutes that define the commission's authority and responsibilitiesy. These statutes are found principally in Titles 80 and 81 of the Revised Code of Washington (RCW). These

commission's procedural rules should be interpreted read and understood in conjunction with the se statutes Administrative Procedure Act and Titles 80 and 81 RCW. Certain of these statutes establish procedural requirements for conducting particular types of business with the commission.

[Statutory Authority: RCW 80.01.040 and 80.04.160. 03-24-028 (General Order R-510, Docket No. A-010648), § 480-07-010, filed 11/24/03, effective 1/1/04.]

#### PART I: GENERAL PROVISIONS

WAC 480-07-100 Scope of Part I. Part I of this chapter contains information about the commission, and general rules that apply in rule-making, adjudicative, and other proceedings described in this chapter.

[Statutory Authority: RCW 80.01.040 and 80.04.160. 03-24-028 (General Order R-510, Docket No. A-010648), § 480-07-100, filed 11/24/03, effective 1/1/04.]

WAC 480-07-110 Exemptions from and modifications to commission rules; conflicts involving rules. (1) Exceptions and modifications. The commission, in response to a request or on its own initiative, may grant an exemption from, or modify the WAC (9/22/14 10:35 AM) [ 3 ]

application of, any of its rules in individual circumstances cases if the exemption or modification is consistent with the public interest, the purposes underlying regulation, and applicable statutes. The commission may modify the application of procedural rules in this chapter during a particular adjudication consistent with other adjudicative decisions, without following the process identified in subsection (2) of this section.

#### (2) Process.

- (a) How to request an exemption tefrom, or modification of to, a rule. To request a rule exemption or modification, a person must file with the commission a written petition identifying the rule for which the person seeks an exemption—issuaght, and providinge a full explanation of the reason for requesting the exemption. Telecommunications companies, gas companies, or electric companies filing petitions for exemption under this section shall provide an electronic copy of the request towith the public counsel section of the attorney general's office by mail or e-mail, within one business day of on the same day the request is filed with the commission and a paper copy to be received on the next business day.
- (b) Commission process. The commission will assign the petition a docket number, if the requestit does not arise in an existing docket, and will schedule the petition for consideration at one of the commission term regularly scheduled open meetings or in an adjudicative proceeding, if appropriate

under chapter 34.05 RCW, in an adjudication. The commission will notify the person requesting the exemption, and other interested persons, of the date of the open meeting or hearing when the commission will consider the petition.

- (c) Standard for <u>determination</u>consideration. The <u>commission uses the public interest</u> standard <u>for—to determine</u> whether to grant an exemption from, or modification to, a <u>commission ruleconsideration is the public interest standard</u>.

  Factors the commission may consider <u>in making this determination</u> include whether <u>application of</u> the rule <u>would</u> imposes <u>an</u> undue hardship on the requesting person— of a degree or a kind different from hardships imposed on other similarly situated persons, and whether the effect of applying the rule <u>to the</u> requesting person would be contrary to the underlying purposes of the rule and the public interest.
- (d) **Disposition**. The commission will enter an order granting or denying the petition, or setting it for hearing.
- (3) Conflicts involvingOther rules. In the event of conflict between these rules and statutes, or If statutes or rules in other chapters of Title 480 of the Washington

  Administrative Code, establish a process for seeking exemption from rules applicable to specific types of companies regulated by the commission or to others who may conduct business with the commission, or to particular persons or proceedings, those statutes or special rules govern any exemption request.
- (4) **Emergency situations.** In the event of a state of WAC  $(9/22/14\ 10:35\ AM)$  [5]

emergency, and for good cause shown, the commission may enter an order on its own motion, or upon the motion of any person or public service company affected by the rule, exempting public service companies, the commission, and all affected persons, from complying with the requirements of specific rules in this title.

[Statutory Authority: RCW 80.01.040 and 80.04.160. 08-18-012 (Docket A-072162, General Order R-550), § 480-07-110, filed 8/22/08, effective 9/22/08; 06-16-053 (Docket A-050802, General Order R-536), § 480-07-110, filed 7/27/06, effective 8/27/06; 03-24-028 (General Order R-510, Docket No. A-010648), § 480-07-110, filed 11/24/03, effective 1/1/04.]

WAC 480-07-120 Office hours. "Business day," as used in this chapter, means any day when the commission's offices are open to the public. The Commission's offices are open to the public between the hours of 8:00 a.m. and 5:00 p.m., Monday through Friday, except on legal holidays and legislatively recognized daysofficial state holidays, as defined in RCW 1.16.050, or when closed due to inclement weather, emergencies, or other similar circumstances Legal holidays and legislatively recognized days.

[Statutory Authority: RCW 80.01.040 and 80.04.160. 03-24-028 WAC (9/22/14 10:35 AM) [ 6 ]

(General Order R-510, Docket No. A-010648), \$480-07-120, filed 11/24/03, effective 1/1/04.

wac 480-07-125 PCommission contact information hysical address; telephone; fax; web portal; e-mail; Iinternet. The information included in this section is current at the time of rule adoption, but may change. Persons may obtain cGurrent information—and additional contact information for the commission and its personnel by accessing are available on the commission's Iinternet web site or by requesting the information, in person at the commission offices, or by a telephone call to the commission's main public number, or through an email to the commission's records center.

Location and mailing address:	Washington Utilities and Transportation Commission 1300 S. Evergreen Park Drive S.W. P.O. Box 47250 Olympia, WA 98504-7250
Telephone:	
Public number	360-664-1160
Records center number	360-664-1234
Consumer inquiries, comments and informal complaints	1-800-562-6150
<del>Fax:</del>	
Public and records- center	<del>360-586-1150</del>
Web portal	www.utc.wa.gov/e-filing
Records center e-mail	records@utc.wa.gov
Internet web site	www.utc.wa.gov

[Statutory Authority: RCW 80.01.040 and 80.04.160. 08-18-012 (Docket A-072162, General Order R-550), § 480-07-125, filed 8/22/08, effective 9/22/08; 06-16-053 (Docket A-050802, General Order R-536), § 480-07-125, filed 7/27/06, effective 8/27/06; 03-24-028 (General Order R-510, Docket No. A-010648), § 480-07-125, filed 11/24/03, effective 1/1/04.]

this chapter. (1) Computation of time. "Day" means calendar day whenever used in this chapter, unless otherwise specified.

The period of time for doing an act governed by this chapter is determined by excluding the first day and including the last day, unless the last day is not a business dayan official state holiday, Saturday, or Sunday, in which circumstance event the period runs until the end of the next business day that is not an official state holiday, Saturday, or Sunday, or Sunday. For example, if a formal complaint is served on the first day of the month, any answer to the complaint must be filed by the twenty-first day of the same month, unless the twenty first day is an official state holiday, in which case the answer will be timely if filed on the next business day after the holiday.

(2) Variation from time limits. The commission may modify the time limits stated in chapter 34.05 RCW, subject to the requirements of RCW 34.05.080. The commission may modify the

time limits stated in a commission rule, subject to other requirements of law. WAC 480-07-385 sets out procedures for and governs when the commission will grant continuances or extensions of time in adjudicative proceedings.

[Statutory Authority: RCW 80.01.040 and 80.04.160. 03-24-028 (General Order R-510, Docket No. A-010648), § 480-07-130, filed 11/24/03, effective 1/1/04.]

General. Anyone wishing to make informal comments on a matter
before the commission may do so by using the comment form
available on the commission's web site or by contacting the
commission records center or consumer affairs by telephone,
letter, or email at the contact information listed in WAC 48007-125. Except as provided in WAC 480-07-143, all documents
submitted to the commission for formal filing, including
confidential versions of documents that include confidential
information, must be submitted electronically in conformance
with this rule.

(2) Where to send written communications. Persons should send written communications to the commission using the contact information contained in WAC 480-07-125 or on the commission's web site. Correspondence directed to the commission should be addressed to the commission secretary.

- commission must include a cover letter with the submission
  unless the sole document submitted is a letter or the document
  is one page in length and includes the information identified in
  subsection (4) below. Documents submitted for filing in an
  adjudicative proceeding also must be accompanied by a
  certificate of service in compliance with WAC 480-07-145(9).
- (4) Requirements. The following requirements enable the commission to identify submissions and to facilitate prompt delivery of communications to commission personnel.
- (a) Identification of sender. All persons who communicate with the commission should provide their full name, mailing address, telephone number, and email address to assist the commission in responding. Persons who communicate with the commission on behalf of a business, organization, or other entity must state their name and title or position, and the name of the entity on whose behalf they are sending the communication. All submissions on behalf of a company the commission regulates must identify the company using the exact name of the company in the commission's records. The commission's web site includes a list of all such companies by the names in the commission's records. The commission may reject any filing or submission that does not comply with this requirement.
- (b) Identification of permit, license, or certificate. Any person or entity holding a commission-issued permit, license, or

number (if any), including the exact name under which the authority is held, when communicating with the commission concerning the permit, license, or certificate.

- (c) Identification of proceeding. Persons who communicate with the commission concerning a formal commission proceeding (e.g., rulemaking or adjudication) must identify the proceeding to the best of their ability, including the docket number and name of the proceeding.
- (d) Identification of documents. All electronic and paper documents submitted to the commission must be named in conformance with subsection (6)(b) below.
- (5) Electronic submission of documents. Electronic submission of documents for filing means the commission accepts the electronic version of the document as the official filing and does not require a paper copy of the document except as provided in WAC 480-07-145.
- (a) Electronic submission via web portal. Documents submitted electronically should be submitted using the commission's records center web portal.
- (i) How to use the web portal. To use the web portal to submit documents for filing, persons should navigate to, and follow the instructions on, the following web page:

  www.utc.wa.gov/e-filing.
- (ii) When deemed received. A document submitted through the web portal is deemed received only when the sender receives

notification from the commission that the document has been received. Documents received electronically through the commission's records center web portal after 5:00 p.m. are not considered officially received or filed until the next business day.

- (iii) Insufficient capacity. If a submission exceeds the size limitations of the commission's web portal for a single submission, the person may submit the documents in multiple submissions, via one or more emails as provided in subsection (6)(c) below, or on a disc or other commonly used electronic storage medium delivered by mail or hand delivery.
- (b) Electronic submission via email. If a person is unable to use the records center web portal to submit documents for filing, the commission will accept a submission via email.
- (i) Where to send electronic documents. Email submissions

  for filing should be directed to the commission's records center

  at records@utc.wa.gov. Courtesy or informational copies may be

  sent to other email addresses for individual commission

  personnel. Only email submissions sent to the records center

  will be received for filing.
- (ii) When deemed received. A document or set of documents submitted by email is deemed received only when the entire document or set of documents sent by email successfully reaches the commission's records center electronic mailbox. Documents wholly or partly received by email in the commission's records center after 5:00 p.m. are not considered officially received or

filed until the next business day when they are stamped with the date and time.

- (iii) Insufficient capacity. If a submission exceeds the size limitations of the commission's email system for a single message, the person may submit the documents in multiple messages as provided in subsection (6)(c) below or on a disc or other commonly used electronic storage medium delivered via mail or hand delivery.
- person may submit for filing electronic copies of documents on a disk or other commonly used electronic storage medium by mail or hand delivery (e.g., courier delivery service) to the commission's business address. An electronic document submitted by mail or hand delivery is deemed received when the commission's records center physically receives it. Documents delivered to the commission's records center after 5:00 p.m. are not considered officially received or filed until the next business day.
- (d) Additional requirements. The following additional requirements apply when submitting documents in the circumstances identified below.

Submissions in these dockets or types of documents:	Must comply with these rules:
Rule-making dockets	This rule, WAC 480-07- 143, and Part II of this chapter
Adjudicative dockets	This rule, WAC 480-07-145, and Part III of this chapter, <i>plus</i> any requirements in the specific adjudication

<u>Utility tariffs and contracts</u>	This rule, chapter 480-80 WAC, and WAC
Transportation to iffs and time	
Transportation tariffs and time	This rule, WAC 480-07-
<u>schedules</u>	<u>141; and</u>
(i) For auto transportation	Chapters 480-30 and
<u>companies</u>	480-149 WAC;
(ii) For commercial ferry	Chapters 480-51 and
companies	480-149 WAC;
(iii) For solid waste	Chapter 480-70 WAC
collection companies	
For public records requests	Chapter 42.56 RCW and
	chapter 480-04 WAC

- (6) Electronic file format requirements. Electronic versions of all documents filed with the commission must conform to the following file format requirements.
  - (a) Acceptable format.
- (i) Except as provided in subpart (a)(ii) below, electronic versions of all documents must be filed in .pdf (Adobe Acrobat) format, supplemented by a separate file in the native format in which the document was created, including .doc, .docx, .docm (MS Word), .xls, .xlsx, .xlsm (Excel), or .ppt, .pptx, .pptm (Power Point) formats, or updated versions of, or successors to, these software programs. The native format version of any spreadsheet that displays results of calculations based on formulas must include all such formulas and may not include locked, password protected, or hidden cells without prior commission approval.

  Parties that cannot create Adobe Acrobat files directly from the document in its native format must provide a copy of the document converted to Adobe Acrobat via scanning or other available technology.
  - (ii) The following documents are exempt from the formatting

requirements in subpart (a) (i) of this subsection other than formatting in .pdf (Adobe Acrobat):

- (A) Documents not created by, for, or on behalf of a party
  to or a witness in the proceeding for which no version in the
  required native formatting is readily available;
- (B) Published, copyrighted material and voluminous material not originally prepared in the required native format;
- (C) Cover letters and certificates of service accompanying filings in adjudicative proceedings;
- (D) Redacted versions of electronic documents that mask confidential information; and
- (E) Documents the commission determines in individual circumstances or proceedings are not required to be filed in a format other than .pdf (Adobe Acrobat).
- (b) File naming conventions. Electronic and paper documents must be named in a way that describes the contents.

  Each document a person submits must be labeled with the docket number of the proceeding (except in the case of original submissions), any confidentiality designation, the name of the document, the name of the person or party on whose behalf the document is submitted, the last name of any witness sponsoring the document, and the date the document is submitted (e.g., "Docket TG-123456, Confidential Rebuttal Testimony-Staff Smith 9-24-15," "Docket UE-123456, Comments on Draft Rules-Public Counsel 4-17-15," or "Petition for Declaratory Order-XYZ Corporation 7-9-15"). Words may be abbreviated as necessary in

the file name of an electronic document if the full name is too long (e.g., "TG-123456 (C) Rebut Test-Staff Smith 9-24-15").

The cover letter accompanying the submission must list all of the documents included in the submission using the same identifying information.

(c) Acceptable organization. Except as provided in WAC 480-07-160(3)(c) when filing confidential information, all files required to meet a single deadline must be submitted at the same time and in the same message, if possible, or on the same disc or commonly used electronic storage medium. When submitting files via the commission's web portal or via email as authorized in subsection (5)(b) above the total size of which exceeds the size constraints of the commission's or sending person's computer or email system for a single web portal submission or email message, a person may submit the files in more than one submission or message. If the documents are submitted in multiple email messages, each email message must prominently identify which one it is in the sequence of messages and, to the extent possible, the total number of messages used (e.g., "Message 2 of 4"). The first and final messages in the sequence must be identified as such. The first message also must explain the reason for the multiple messages and must include the cover letter and certificate of service. All such messages must be submitted as close to simultaneously as possible.

(1) Scope of rule. This rule includes general requirements for

effective communication with the commission.

The commission encourages use of the commission's records center web portal for filing and submitting documents with the commission. Customers of regulated companies who have a complaint about their service provider are encouraged to contact the commission as described in WAC 480-07-910. Anyone wishing to comment on a matter before the commission may submit comments by telephone, letter, fax, e-mail or by using the comment form available on the commission's web site.

- (a) Electronic filing, limitations. You may file documents electronically using the commission's records center web portal—(see WAC 480-07-125) if you are submitting documents that are not part of an adjudicative proceeding. Examples include registration applications, tariffs, contracts, rule-making—comments, and comments on open meeting items. Electronic filing—means the commission accepts the electronic version of the document as the official filing and does not require a paper—copy of the documents.
- (b) Electronic submission, adjudications. You may submit documents electronically using the commission's records center web portal (see WAC 480-07-125) or e-mail if you are submitting documents in an adjudicative proceeding. Electronic submission means the commission allows submission of electronic versions of documents, but requires a paper copy of the document as the official filing. Except for testimony and exhibits filed in general rate cases, parties may submit one paper copy of

documents of less than twenty-five pages, but must follow the filing requirements in WAC 480-07-510(1) (nineteen copies) and WAC 480-07-150 (3)(a) (twelve copies) for documents exceeding twenty-five pages.

- (c) Electronic filing of public records requests. You may file requests for public records electronically using the commission's records center web portal (see WAC 480-07-125).

  You do not have to file a paper copy of the public records request if it is filed electronically.
- (d) Use of e-mail for electronic filing or submission. The commission encourages you to use its records center web portal for filing or submitting electronic documents, because it is more reliable and secure than e-mail. If you are unable to use the records center web portal to file or submit documents, the commission will accept a filing or submission received via e-mail addressed to the records center.
- (e) You must also comply with other requirements when submitting certain documents, as shown below.

Submissions in these dockets	Must comply with these
or filings:	<del>rules:</del>
Rule making dockets	This rule, WAC 480 07
	143, and Part II of this
	<del>chapter</del>
Adjudicative dockets	This rule, WAC 480-07-
	145, and Part III of this
	<del>chapter, <i>plus</i> any</del>
	requirements in the
	specific adjudication
Utility tariffs and contracts	This rule, chapter 480
	80 WAC, and WAC
	<del>480 07 141</del>
Transportation tariffs and time	This rule, WAC 480 07
schedules	<del>141; and</del>
(i) For auto transportation	Chapters 480 30 and
<del>companies</del>	480-149 WAC;

<del>(ii)</del>	For commercial ferry	Chapters 480 51 and
	<del>companies</del>	480-149 WAC;
<del>(iii)</del>	For solid waste	Chapter 480 70 WAC
	collection companies	
For p	ublic records requests	Chapter 42.56 RCW and
		chapter 480 04 WAC

- (2) Content of letters and e-mail messages to the commission. Letters and e-mail messages to the commission should include only one subject.
- (3) Where to send letters and e-mail messages. WAC 480-07-125 includes the commission's mailing address and other contact information current at the time of rule publication. Persons who communicate with the commission are encouraged to do so by e-mail to the commission's records center. The commission's internet site includes current and additional contact information.
- (4) Cover letters. Persons submitting or filing documents with the commission must include a cover letter with the filing, unless the letter or document is one page and includes the information identified in subsection (5) of this section.
- (5) Identification of sender; identification of permit,
  license, or certificate; identification of proceeding. The
  following requirements will make sure your message to the
  commission is delivered promptly to the person or persons who
  need to receive it, and to allow a prompt response. If you do
  not include the necessary information, we may not be able to
  promptly handle your message or provide a prompt response.
- (a) Identification of sender. All persons who communicate with the commission must provide their full name and are asked

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to provide a mailing address, telephone, fax, and e-mail address to assist the commission in responding. Persons who communicate with the commission on behalf of a business, organization, or other entity must state their name and title or position, and the name of the entity on whose behalf the communication is sent, in addition to the contact information described above.

- (b) Identification of permit, license, or certificate held by sender. Any person or entity that holds a commission-issued permit, license, or certificate must identify the permit, license, or certificate number (if any), including the exact name under which the authority is held, when communicating with the commission concerning the permit, license, or certificate.
- (c) Identification of proceeding. Persons who communicate with the commission concerning a formal commission proceeding (e.g., rule-making or adjudication) must identify the proceeding to the best of their ability, including the docket number and name of the proceeding, if known.
- (6) Electronic file format requirements. The commission requires electronic versions of all documents filed with the commission, including confidential versions of documents that include confidential information.
- (a) Acceptable media. You may submit documents
  electronically through the commission's records center web
  portal, by e-mail file attachment addressed to the commission's
  records center, or submitted to the records center on a 3 1/2
  inch IBM formatted high-density disk or compact disc (CD)

labeled with the docket number of the proceeding, if a number has been assigned, the name of the entity and the name of the individual submitting the document, and a description of the contents (e.g., "direct evidence," "motion to dismiss," etc.).

- documents, including confidential versions of documents that include confidential information, must be filed in .pdf (Adobe Acrobat) format, supplemented by a separate file in .doc, .docx, .docm (MS Word), .xls, .xlsx, .xlsm (Excel), or .ppt, .pptx, .pptm (Power Point) formats, so that spreadsheets displaying results of calculations based on formulas include all formulas, and do not include locked, password protected or hidden cells.
- (i) The following documents are exempt from the requirement in (b) of this subsection for formatting other than .pdf (Adobe-Acrobat):
- (A) Documents not created by, for, or on behalf of a party to or a witness in the proceeding for which no version in the required formatting is available; and
- (B) Published, copyrighted material and voluminous material not originally prepared in the required format.
- (ii) Any person who requests a document to be provided in a format other than .pdf (Adobe Acrobat), whose request is denied, may request relief from the commission.
- (iii) Confidential and redacted versions.
- (A) Parties must separately submit and clearly identify electronic versions of confidential and redacted documents when

submitting documents via e-mail or the commission's web portal.

- (B) Redacted versions of electronic documents that mask confidential information should be filed exclusively in .pdf format. Parties who cannot create Adobe Acrobat files directly must provide a copy of the document converted to Adobe Acrobat via scanning or other available technology.
- named in a way that describes the file contents. Parties should use the format identified in the following examples, identifying the docket number, the nature of the document, and the party submitting it:

Testimony UE 010101 Smith direct

**Motions** 

(name of party) (date)

UT 020202 Jones rebuttal

attachment 1 (name of party) (date)

UG 030303 motion to dismiss

(name of party) (date)

UW 040404 answer to motion to

dismiss (name of party) (date)

Correspondence TG 010203 (name of party) request-

for continuance (date)

(d) Acceptable organization. Each party must submit all files to meet a single deadline at the same time and in the same message or diskette. When a party submits two or more files at the same time, the files must be organized into folders, and the party must provide a printed index. The index may be included in a cover letter or provided as an attachment to a cover letter. The index also must be provided in the form of an electronic file.

<del>Example:</del>

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Folder and
diskette name
Subfolders

A. U 020304 (name of party) direct
evidence (date)
A. U 020304 (name of party) (name
of witness) direct (date)
B. U 020304 (name of party) (name
of witness) direct (date)
Files

1. U 020304 (name of witness)
direct (name of party) (date)
2. U 020304 (name of witness)
direct att 1 (name of party) (date)

[Statutory Authority: RCW 80.01.040 and 80.04.160. 08-18-012 (Docket A-072162, General Order R-550), § 480-07-140, filed 8/22/08, effective 9/22/08; 06-16-053 (Docket A-050802, General Order R-536), § 480-07-140, filed 7/27/06, effective 8/27/06; 03-24-028 (General Order R-510, Docket No. A-010648), § 480-07-140, filed 11/24/03, effective 1/1/04.]

wac 480-07-141 Commission receipt of Receiving and filing a document is not filing or acceptance. The commission assigns—

docket numbers to a filing or proceeding and receives documents under docket numbers—for administrative purposes, and such receipt alone does not to denote constitute filing or legal acceptance of a document.

(1) Compliance review. Upon receipt, the commission will review a submission to determine whether it complies with applicable filing requirements prior to accepting it for filing and assigning a docket number, if applicable. Receipt of a docket

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number to a document, does not mean that the commission has accepted the document, or waived any deficiencies that would allow the commission to reject the document. After a receiving a document, t

- (2) Notice of, and opportunity to correct, noncompliance.

  The commission will identify any areas of noncompliancemay

  address any deficiencies in the document submission, notify the

  person who made the submission of material areas of

  noncompliance, and either will, may require the documents to be

  resubmitted with the deficiencies corrected within a specified

  period of time, or willmay reject the documents and return them

  to the sender.
- (3) No waiver of noncompliance. By accepting a submission for filing in a docket or assigning a docket number, the commission does not necessarily certify that the submission complies with all filing requirements or waive the commission's ability to subsequently reject a document as deficient or require deficiencies to be corrected; Provided that in the absence of extraordinary circumstances, the commission will not reject a document for failure to comply with applicable filing requirements more than five business days after the document has been submitted.

[Statutory Authority: RCW 80.01.040 and 80.04.160. 06-16-053 (Docket A-050802, General Order R-536), § 480-07-141, filed 7/27/06, effective 8/27/06.]

WAC (9/22/14 10:35 AM) [ 24 ]

WAC 480-07-143 Submitting documents in rule-making proceedings. (1) Scope of rule. This section governs communications to the commission in rule-making proceedings. These rules are in addition to the general rules for communicating with the commission in WAC 480-07-140.

- (2) **Submitting comments**. All written comments submitted in a rule—making must be addressed to the commission secretary.
- (3) Methods for delivering comments and other communications. The commission encourages communication through the records center web portal rather than <a href="mailto:by\_e-mail\_or\_paper">by\_e-mail\_or\_paper</a>
  <a href="mailto:copy\_or\_fax">copy\_delivery-or\_fax</a>.
- (a) Through the web portal. A person shouldmay submit comments in rule-making proceedings by sending them to the commission through the records center web portal at www.utc.wa.gov/e-filing, without providing a paper copy.
- (i) How to use the web portal. Persons using the web portal to submit filings should first view the following web page: www.wutc.wa.gov/e-filing.
- (ii) When deemed received. A document submitted through the web portal is deemed received only when the sender receives notification from the commission that the document has been received. Documents received electronically through the commission's records center web portal after 5:00 p.m. are not considered officially received or filed until the next business

<del>day.</del>

- (b) By e-mail message or fax. A person may submit comments in rule-making proceedings by e-mail, either in the body of the message or in an attachede-mail file, attachment, or fax transmission without providing a paper copy.
- (i) Where to send electronic documents. All e-mails sent and fax transmissions made under this rule should be directed to the commission's records center using the contact information for the commission as noted in WAC 480-07-125 or the commission's web site. Courtesy or informational copies may be sent to other e-mail addresses or fax numbers for individual commission personnel staff members. When a person files a document by e-mail or fax, the document should not be sent more than once except to cure transmission or receiving errors.
- (ii) When deemed received. A document or set of documents submitted by e-mail or fax is deemed received only when the entire document or set of documents sent by via e-mail successfully reaches the commission's records center electronic mailbox or fax machine. Documents wholly or partly received by via fax or e-mail in the commission's records center after 5:00 p.m. are not considered officially received or filed until the next business day when they are stamped with the date and time.
- (c) By mail or hand delivery (e.g., courier delivery service). A person may submit comments or otherwise communicate with the commission concerning rule—making proceedings by mail

or by hand delivery (e.g., courier delivery service).

- (i) When deemed received/filed. A document submitted in a rule-making proceeding by mail or hand delivery is deemed received or filed when physically received by the commission records center and stamped with the date and time. Documents delivered to the commission's records center after 5:00 p.m. are not considered officially received or filed until the next business day when they are stamped with the date and time.
- (ii) Electronic file supplement. The commission encourages parties who submit written comments in rule-making proceedings to supplement any paper filing delivered by mail or courier with an electronic version, as specified in WAC 480-07-140(5).

[Statutory Authority: RCW 80.01.040 and 80.04.160. 06-16-053 (Docket A-050802, General Order R-536), § 480-07-143, filed 7/27/06, effective 8/27/06; 03-24-028 (General Order R-510, Docket No. A-010648), § 480-07-143, filed 11/24/03, effective 1/1/04.]

WAC 480-07-145 Filing documents in adjudicative proceedings. (1) Scope of rule. This section governs communications to the commission by parties in adjudicative proceedings. These rules are in addition to the general rules for communicating with the commission in WAC 480-07-140 and any requirements in a specific adjudication. The commission will

not consider documents to be filed until all the requirements in this section are satisfied.

- adjudicative proceeding must be submitted electronically using the commission's records center web portal no later than 5:00 p.m. on the date the documents are required to be filed unless the commission establishes an earlier deadline. Documents submitted electronically are not considered timely filed until the commission receives the original (signed, if applicable) documents and any required paper copies by 5:00 p.m. on the next business day unless the commission establishes an earlier deadline.
- (a) Submissions exceeding size limitations. If the submission exceeds the size limitations of the commission's web portal, the submission will be timely if the documents are submitted through one of the following options:
- (i) In separate web portal submissions made as close to simultaneously as possible;
- (ii) Submitted via email to the commission's records center in a single message, or if the size of the submission exceeds the commission's or party's capacity for a single message, in multiple messages as provided in WAC 480-07-140(6)(c); or
- (iii) Mailed or otherwise delivered on a disc or other commonly used electronic storage medium if the commission receives the submission on the date it is due.
  - (b) Exact copy. The original and paper copies of the

document delivered to the commission on the day following the filing deadline must conform exactly in form and content to the electronic version.

- officer. All electronic documents submitted to the commission
  through the web portal or by email on a filing deadline date
  must be delivered to all parties and the presiding
  administrative law judge by email at the same time the documents
  are submitted to the commission or immediately thereafter.

  Copies intended for the presiding administrative law judge must
  be sent to the judge's individual email address. Submissions
  should not be sent directly to the commissioners.
- through the commission's records center web portal is deemed received on the date and at the time registered by the portal.

  An electronic document submitted by email is deemed received when the entire document successfully reaches the commission's records center electronic mailbox. A paper document submitted by mail or hand-delivery is deemed received when the document is physically delivered to the commission's record center and stamped with the date and time received. Electronic or paper documents the records center receives after 5:00 p.m. are not considered officially received until the next business day.
- (2) Mail or hand delivery service is required for all documents. Parties to adjudicative proceedings before the commission must file original, signed documents and paper copies

by mail or hand delivery (e.g., courier delivery service) as

provided in this rule to satisfy official filing requirements

and meet the commission's administrative needs. The commission

provides for the expedited exchange of documents among parties

and the commission by e-mail and fax transmission in

adjudicative proceedings.

- (a) When deemed received/filed. A document submitted in an adjudicative proceeding is officially received for filing only when the original document, including the required certificate of service under subsection (6) of this section, and the required number of copies, are physically received at the commission's records center by mail or in-hand delivery and stamped with the date and time. The date-stamped time will determine whether a document meets any deadline that applies and will determine the timing of any later deadlines based on filing. Documents that are delivered to the commission's records center after 5:00 p.m. are not considered officially received or filed until the next business day when they are stamped with the date and time.
- (3b) Exception for documents offered and received at hearing. When authorized by the presiding officer in an adjudicative proceeding before the commission, a document may be officially received for purposes of thean adjudicative proceeding when the presiding officer receives the document for the record at hearing. The commission's receipt of the document for filing is contingent on submission of electronic and paper

copies as required in this section by 5:00 p.m. on the next business day, unless the presiding officer establishes a different submission deadlinemay also require that a copy be filed in the commission records center.

- (c) Where to mail/deliver. All written communications mailed or hand-delivered to the commission must be addressed to the commission's secretary at the address specified in WAC 480-07-125.
- of the document. Parties filing pleadings, motions, prefiled testimony and exhibits, and briefs must supplement their filing by submitting the document in electronic form, as specified in WAC 480-07-140(5), unless excused from the obligation by the presiding officer.
- -----(43) Number of copies; failure to file required sufficient number of copies.
- (a) Number of copies. Unless the commission specifies a different number of copies by order or rule, a person must submit the original and six paper copies of every document pleading, motion, response, and brief submitted to the commission for filing.by mail or courier must be filed with twelve copies. A party for whom providing the required number of copies would be a hardship may describe the hardship and request permission to file fewer copies.
- (b) Failure to file <u>required</u> sufficient number of copies.

  If a person <u>fails</u> to file all required types of electronic

copies of a document or files fewer than the required number of paper copies of a document, the commission may reject the filing or the commission may require the person to file the required electronic or paper copies. If the filing does not initially satisfy the filing requirements, the commission will not consider the document to be officially filed until the date and time that the commission receives all required electronic and paper copies. —make the additional copies for distribution and processing within the commission. If the commission makes copies to meet the total number required, the commission will bill the filing person at a rate of thirty cents per page, plus sales tax. This rate compensates for the loss of the worker's attention to assigned duties, the unscheduled use of equipment, and the cost of materials.

- requirements. Submission of Filing documents with the commission for filing under this rule and service of the documents to parties under WAC 480-07-150 are both required in all adjudicative proceedings. Submission of Filing a document towith the commission for filing does not constitute service upon the assistant attorney general or any other party, and. Likewise, service upon the assistant attorney general or any other party does not constitute a submission of the document filing with to the commission for filing.
- ( $\underline{65}$ ) Service and certificate of service are required. <u>Submission of Filing</u> a pleading, motion, response, or brief with WAC (9/22/14 10:35 AM) [ 32 ]

the commission <u>for filing</u> in an adjudicative proceeding is not complete unless service has been made upon all parties to the proceeding pursuant to WAC 480-07-150. Service must be confirmed by submitting with the <u>submissionfiling</u> a valid certificate of service, or its equivalent, as provided in WAC 480-07-150(9).

- (6) Web portal, e-mail or fax transmission may be used to expedite the filing process.
- (a) Paper copy required. Parties may submit documents to the commission electronically through the web portal, e-mail or fax on the date established for paper filing under the procedural schedule in an adjudicative proceeding, subject to the following conditions:
- (i) Timing. Electronic submissions must be completed by 3:00 p.m. on the date established for filing. The commission encourages the use of the web portal rather than via e-mail or fax.
- (ii) Paper copy required. The commission must physically receive the original and required number of copies by 12:00 noon on the first business day following the filing deadline established under the procedural schedule.
- (iii) Exact copy is required. The original and paper copies of the document delivered to the commission on the day following the filing deadline must conform exactly in form and content to the electronic version or the document will not be

considered to have been timely filed and may be rejected on that basis.

- officer is required. All electronic documents submitted to the commission through the web portal, by e-mail message or fax transmission on a filing deadline date must be simultaneously delivered to all parties by e-mail or fax. You must also provide courtesy copies via e-mail to the presiding officer.

  Service by other required means is not excused, subject to the requirements of WAC 480-07-150.
- transmission. Persons using the commission's records center webportal to submit filings electronically should access thefollowing web page: www.utc.wa.gov/e-filing. All e-mail andfax transmissions made under this rule should be directed to thecommission's records center. Courtesy or informational copiesmay be sent to other e-mail addresses for the presiding officeror other individual commission employees. When a person submitsa document through the web portal, by e-mail or fax, thedocument should not be sent more than once except to curetransmission or receiving errors.
- (c) When deemed received. A document submitted through the commission's records center web portal is deemed received only when the sender receives notification from the commission that the document has been received. A document submitted by e-mail or fax is deemed received when the entire document successfully

reaches the commission's records center electronic mailbox or fax machine. Documents submitted electronically are not considered officially received or filed until the commission receives the original and paper copies the next business day, when they are stamped with the date and time received.

(7) Additional rules regarding adjudicative proceedings.

Rules relating to general rate proceedings (subpart B of this chapter) and abbreviated adjudicative proceedings (subpart C of this chapter) also govern submission and filing requirements in those proceedings.

[Statutory Authority: RCW 80.01.040 and 80.04.160. 08-18-012 (Docket A-072162, General Order R-550), § 480-07-145, filed 8/22/08, effective 9/22/08; 06-16-053 (Docket A-050802, General Order R-536), § 480-07-145, filed 7/27/06, effective 8/27/06; 03-24-028 (General Order R-510, Docket No. A-010648), § 480-07-145, filed 11/24/03, effective 1/1/04.]

wac 480-07-150 Service of documents in adjudicative proceedings. (1) Service defined. Service means sending or delivering, in accordance with RCW 34.05.010(19) and this rule, documents submitted to the commission for filing or documents entered or issued by the commission in an relating to commission adjudicative proceedingons, to parties and any other persons to whom service may be required by statute. Service includes the

formal exchange of documents among parties to adjudicative proceedings.

- (2) Designation of person to receive service.
- (a) Each party in an adjudicative proceeding must designate at least one person to receive service of documents relating to the adjudication.
- (b) When any party has appeared by <u>one or morean</u> attorneys or other authorized representatives in a proceeding before the commission, the party must name <u>at least one of thosethe</u> representatives, or one of the representatives if there is more than one, to receive service of documents. Service on the representative is valid service upon the party, except as provided by law. When an individual party appears on his or her own behalf, she or he must be the person to receive service.
- (c) The commission may order different arrangements for service in individual proceedings.
- (3) Person to receive service of <u>documents from the</u> commission<del>orders</del>.

The commission will serve orders in adjudicative proceedings upon the party's representative and also on the party. Therefore, aAll parties must provide contact information for the name and mailing address of the party and any one representative of the partya person for purposes of direct service on the party.

(4) **Contact information.** Each party must supply the following information about every individual that it names to WAC  $(9/22/14\ 10:35\ AM)$  [ 36 ]

receive service:

- (a) Name.
- (b) Mailing address.
- (c) Telephone number.
- (d) Fax number, if any.
- ———(ed) E-mail address, if any.
- $(\underline{e} \pm)$  Relationship to party (e.g., executive director, etc.).
- (5) Waiver of Consent to electronic service by statutory means.
- (a) Each party or person seeking to become a party to an adjudicative proceeding must state in its initial filing in that proceeding (e.g., complaint, answer, petition to intervene, or notice of appearance) whether the party consents to electronic service of all documents in that proceeding, including orders and notices the commission serves. A party may decline to consent to electronic service and insist on choose to waive service of process by means of personal delivery, United States mail or such other parcel delivery service as the commission may elect to use, in whole or in part, and elect to receive service by electronic means.
- (b) The commission will determine whether it will serve

  documents electronically. Each party must include in its

  initial filing in that proceeding the name and mailing address

  of the contact individual for the party and any one outside

  counsel or other designated representative to receive paper copy

service should the commission determine not to serve documents

electronically. The commission may reject any initial filing

that fails to comply with this requirement.

- (b) Waiver must be made in writing, filed with the commission, and must specify alternative methods of communication to effect service. Alternates may include fax or e-mail.
- (c) Waiver excuses other parties and the commission from the obligation to use methods of service specified in rule or statute.

Neither the commission nor any party is foreclosed from making service by statutory means upon a party who has waived such service, and timely service by a method specified in the statute will satisfy legal requirements for service when it is used.

- (6) Service by parties. A partyParties must serve documents by delivering one copy to each other party or its designated representative via electronic means unless the other party has declined to consent to electronic service, in which case service must be accomplished by one of the following methods:
  - (a) In person.
- (b) By mail, properly addressed with first class postage prepaid.
- (c) By delivering to a commercial parcel delivery company and making or arranging payment of the pertinent fee.

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A party may request that other parties provide both an electronic and a paper copy of any document that must be served on the requesting party.

- (d) By fax transmission, if other forms of service are waived.
- (e) By e-mail, if other forms of service are waived.
- (7) Service by commission. The commission may officially serve electronically aAll orders, notices, and other documents complaints, petitions, findings of fact, opinions, and orders required to be served in a proceeding except to any party that has declined to consent to electronic service or as otherwise required by law. If the commission does not officially serve a document electronically on one or more parties, the commission will serve a paper copy of the document on the contact individual for each such party and one outside counsel or other representative the party has identified to receive service by the commission may be served by one of the following methods:
  - (a) In person.
- (b) By mail, properly addressed with first class postage prepaid.
- (c) By commercial parcel delivery company.

  If the commission officially serves a paper copy of the document on each party, the commission will also distribute a courtesy electronic copy of that document to each party.

  (d) By fax transmission, when a paper copy is simultaneously mailed or tendered to a commercial parcel delivery company.

  (e) By e-mail if originals are simultaneously mailed or

sent by commercial parcel delivery company.

- (8) When service is deemed complete. Unless otherwise ordered by the commission in a particular proceeding, service is complete as follows:
- (a) Electronic service is complete when the document being served has been verifiably sent to the recipient's designated email address. Parties serving documents electronically should maintain records of documents sent by email and, to the extent practicable should secure electronic return receipts or otherwise confirm successful delivery.
- (b) Service by mail is complete when a copy of the document is properly addressed, stamped, and deposited in the United States mail.
- (<u>c</u>b) Service by commercial parcel delivery is complete when the parcel delivery company <u>delivers</u> a copy of the document <u>for delivery</u>.
- (c) Service by fax transmission is complete when the party receiving service has filed a waiver of service by statutory methods and requested service by fax transmission, and the document being served has been entirely received in the recipient's fax machine.

<sup>(</sup>d) Service by e-mail is complete when the party receiving service has filed a waiver of service by statutory methods and requested service by e-mail, and the document being served has been entirely received at the recipient's designated e-mail

address.

- (e) Proof of service by electronic means. Parties

  effecting service by electronic means are encouraged to secure

  electronic return receipts or otherwise confirm successful

  delivery.
- or more documents for filing to meet a single deadline in an adjudicative proceedings pleading, motion, response, or brief with the commission must include with or on the original of the document either an acknowledgment of service or the followings certificate of service that states substantially as follows:

(<u>S</u>signature of person who served the document)

[Statutory Authority: RCW 80.01.040 and 80.04.160. 06-16-053 (Docket A-050802, General Order R-536), § 480-07-150, filed 7/27/06, effective 8/27/06; 03-24-028 (General Order R-510, Docket No. A-010648), § 480-07-150, filed 11/24/03, effective 1/1/04.]

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80.04.095 or 81.77.210. The commission will provide special handling of, and will limited access to, confidential information submitted in compliance with this rule or WAC 480-07-423. This rule applies to any information submitted under a the provider claims to beef confidentiality under RCW 80.04.095 or RCW 81.77.210. Title 81 RCW, other than RCW 81.77.210, does not contain a similar statute, and the commission will not accept documents marked as confidential pursuant to this rule and submitted on behalf of companies regulated under Title 81 RCW other than solid waste collection companies. See also, WAC 480-07-420 regarding protective orders in adjudicative proceedings.

## (1) Implementation.

- (a) Designated official. The commission's secretary is the designated official responsible for the commission's compliance with the Public Records Act, chapter 42.56 RCW, and for the implementation of this rule. The secretary may designate one or more persons to serve as public records officer to assist in the implementation and application of this rule.
- (b) Provider. Any person who submits information to the commission or commission staff under a claim of confidentiality pursuant to this rule is a "provider," as that term is used in this rule.

- (c) Requester. Any person who submits a request for public records under the Public Records Act, chapter 42.56 RCW, or a data request in an adjudicative proceeding is a "requester," as that term is used in this rule.
- (2) **Confidential information defined.** Confidential information is <u>valuable information that meets any of the</u>
  <u>following criteria:</u>
- (a) Information protected from inspection or copying under an exemption from disclosure requirements under the Public-Records Act, chapter 42.56 RCW.
- (b) Information protected under the terms of a protective order in an adjudicative proceeding.
- (c) Valuable—commercial information, including trade secrets or confidential marketing, cost, or financial information, or customer-specific usage and network configuration and design information, as provided in RCW 80.04.095 or RCW 81.77.210.
- authorize protection of information as highly confidential only pursuant to a protective order. Highly confidential information is confidential information to which even more restricted access is necessary to ensure the information is not disclosed to the detriment of the provider. Highly confidential information remains subject to the requirements in RCW 80.04.095 or RCW 81.77.210, and the provisions of this section apply to highly confidential information as well as confidential information

unless this rule or the protective order authorizing highly confidential treatment of information states otherwise.

- (43) How to designate and seek protection of confidential information under this section. A provider may claim the protection of this rule only by strict compliance with the following requirements. Any failure to comply with these requirements may result in the submission being rejected and returned to the provider or in waiver of any claim of confidentiality for information improperly submitted not being accepted as one including confidential information.
- (a) Contents. The provider must submit the claim of confidentiality in writing, in the same form (i.e., paper ander electronic) and at the same time the information claimed to be confidential is submitted. The provider must state the basis upon which the information is claimed to be confidential under this rule, and if the document is not submitted pursuant to a protective order in an adjudicative proceeding, the provider must identify any person (other than the provider) that might be directly affected by disclosure of the confidential information.
- (b) <u>Confidential and redacted versions</u>. The provider must submit two versions of all documents claimed to include confidential information:
- (i) Electronic copies (.pdf and native formats), the original document, and the required number of paper copies of the version of the document as to which confidentiality is claimed (confidential version); and

- (ii) An electronic copy in .pdf format and two paper copies
  of the version of the document with the information claimed to
  be confidential masked (redacted version).
  - (c) Marking and submission.
- (i) Paper copies. When the document is in paper format, and there is no protective order in place, Tthe provider must clearly mark each copy of the confidential version of the document with the designation "Confidential per protective order in UTC Docket [insert docket number]" if the provider submits confidential information under the provisions of a protective order, or "Ceonfidential per WAC 480-07-160-" if not submitted under the terms of a protective order. The provider must place this mark on the first page of a multipage document and each specific page where the provider claims there is confidential information. The email or the disc or electronic storage medium containing the electronic copies of the document also must state that the document contains information designated as confidential under a protective order or WAC 480-07-160, as applicable.
- (ii) Each page of the original and paper copies of the confidential version that includes information claimed to be confidential must be printed on yellow paper and must clearly designate the confidential information on each page by highlighting the text with no more than twenty percent grey shading.
  - (iii) Each page of the original and paper copies of the

confidential version that contains information designated as
highly confidential under a protective order must be printed on
light blue paper, and both the paper and electronic copies of
the confidential version must clearly designate the highly
confidential information by highlighting the text with no more
than twenty percent grey shading.

- (iv) If a document includes both confidential and highly confidential information, each page of the original and paper copies of the confidential version that contains information designated as confidential must be printed on yellow paper, information designated as highly confidential under a protective order must be printed on light blue paper, and both the paper and electronic copies of the confidential version of the document must clearly designate the confidential and highly confidential information by highlighting the text with no more than twenty percent grey shading. The party on whose behalf the document is submitted is responsible for ensuring that highly confidential information is clearly distinguishable from confidential information when one or more pages within the document include both confidential and highly confidential information.
- (v) The original and all paper copies of the confidential version in its entirety must be submitted in a sealed envelope.

  A party submitting multiple confidential documents must collate the documents into sets and, to the extent feasible, must enclose each paper set of confidential documents in a separate

envelope and must enclose each set of highly confidential documents for filing in a separate envelope.

- (vi) The redacted version of the document must be labeled as redacted and submitted simultaneously with the corresponding confidential document. The redacted version must completely black out the information claimed to be confidential or highly confidential or leave a blank space where that information is located in the document. The redacted and confidential versions of a document must have the same pagination, and the text on each page must appear on the same lines. If the provider submits a document under a claim that multiple contiguous pages are confidential or highly confidential in their entirety, the provider may submit a single page in the redacted version for the contiguous confidential pages if that page identifies the pages claimed to be confidential or highly confidential. The commission will rarely, if ever, accept documents that have been designated as confidential or highly confidential in their entirety.
- (vii) Except in cases of insufficient capacity as provided in WAC 480-07-140(6)(c),
- (A) All documents containing confidential information that are required or intended to be submitted to meet a single deadline must be submitted at the same time and in the same message or on the same disc or electronic storage medium, separately from documents that include highly confidential information;

- (B) All documents containing highly confidential information that are required or intended to be submitted to meet a single deadline must be submitted at the same time and in the same message or on the same disc or electronic storage medium, separately from documents that include confidential information or do not include any confidential information;
- (C) The fully redacted versions of all documents

  containing confidential or highly confidential information,

  along with any other nonconfidential documents that are part of

  the filing, must be submitted separately from the documents

  containing confidential or highly confidential information, and

  all of the nonconfidential documents must be submitted in a

  single message or on the same electronic storage medium; and
- must be made as close to simultaneously as possible. Electronic copies. When the document is in electronic format, such as an e-mail message, or a word processing or spreadsheet file, the "confidential per WAC 480-07-160" mark must be inserted in the e-mail message or on the disk or diskette, on the first page in the file and on each page that the provider claims contains confidential information. The provider must follow the requirements in (c) of this subsection and the format requirements in WAC 480-07-140(6) for submitting electronic documents. Specifically, parties must separately submit and elearly identify electronic versions of confidential and redacted documents when submitting documents via e-mail or the

commission's web portal.

- (iii) Protective order, if any, must be cited. If the provider submits confidential information under the provisions of a protective order, the "confidential" identification on the disk, diskette, or e-mail, on the first page of the document and each page that includes confidential information must state:

  "Confidential per protective order in WUTC Docket [insert docket number]." When the provider submits confidential information in an electronic format, the provider must mark the document as with a paper copy and follow the format requirements in WAC 480-07-140(6) for submitting electronic documents.
- (c) Unredacted version under seal; redacted version. The provider must submit an original and the required number of complete copies of the version of the document as to which confidentiality is claimed (unredacted version) and an original and one complete copy of the version of the document with the information claimed to be confidential masked (redacted version). If the provider submits a document under a claim that the entire document is confidential, the provider may submit only the first page of the redacted version if the page indicates that the entire document is claimed to contain confidential information.
- (i) Sealing and labels. The redacted version must be so labeled and submitted along with a set of any confidential documents. The confidential unredacted version must be so labeled and submitted in a sealed envelope or similar wrapping.

A party submitting multiple confidential documents must collate—
the documents into sets and, to the extent feasible, must—
enclose each set of confidential documents in a separate—
envelope and each set of highly confidential documents for—
filing in a separate envelope.

### <del>(ii) Marking.</del>

Each page of the unredacted version that includes information claimed to be confidential must be printed on yellow or canary paper with the confidential information clearly designated (e.g., by highlighting text with no more than twenty percent grey shading, outlining the confidential information in a box or border, or setting the text off with asterisks).

Similarly, each page of the unredacted version that

contains information designated highly confidential under a

protective order, must be printed on light blue paper with the

highly confidential information clearly designated (e.g., by

highlighting text with no more than twenty percent grey shading,

outlining the highly confidential information in a box or

border, or setting the text off with asterisks). The redacted

version will be available for public disclosure if requested.

The redacted and unredacted versions must have the same pagination and line numbering.

(diii) Submission components and Nnumber of copies.

(i) A complete submission for filing of a document containing confidential or highly confidential information must include the following:

- (A) Electronic copies in .pdf and native format, except as provided in section 480-07-140(6)(a)(ii), of the confidential version of the document;
  - (B) The provider must submit an original document;
- (C) Six paper copies, unless the commission has required a different number of copies, and one redacted copy of theeach confidential versioner highly confidential of the document;
- (D) D) and An electronic copy in .pdf format of the redacted version of the document; and
- (E) an original and twelveOne paper copyies of the redacted unredacted version of the each confidential or highly confidential document, unless the commission has required a different number of copies to be filed.
- (ii) A complete submission for filing of a document

  containing both confidential and highly confidential information

  must include the following:
- (A) Electronic copies in .pdf and native format, except as provided in section 480-07-140(6)(a)(ii), of both confidential versions of the document: a highly confidential version that includes both the confidential and highly confidential information in the same document, and a confidential partly redacted version that redacts the highly confidential information;
  - (B) The original document;
- (C) Six paper copies, unless the commission has required a different number of copies, of the highly confidential version

of the document that includes both the confidential and highly confidential information in the same document;

- (D) One paper copy, unless the commission has required a different number of copies, of the confidential partly redacted version that redacts the highly confidential information but includes the confidential information;
- (E) D) An electronic copy in .pdf format of the fully redacted version of the document that redacts both the highly confidential and confidential information; and
- (F) One paper copy of the fully redacted version of the document, unless the commission has required a different number of copies to be filed. If a document includes both confidential and highly confidential information, the provider must submit unredacted copies including both the confidential and highly confidential information in the same document.
- (4) Challenges to claims of confidentiality. The commission or a party to an adjudicative proceeding in which a provider submits a document with a claim of confidentiality may challenge the claim. If a confidential designation is challenged when a challenge is made, the provider will have commission will provide an opportunity to respond before the commission rules ruling on the challenge. If a confidential designation is challenged, the provider of the confidential information bears the burden to show that part or all of a document should be protected from disclosure under chapter 42.56 RCW, RCW 80.04.095 or RCW 81.77.210, or a protective order. The

commission may render express its ruling orally on the record in an adjudicative proceeding, or in a written order. If the commission rules that some or all of the information designated as confidential should not be protected from public disclosure, the provider may request the opportunity to obtain a court order preventing such disclosure. In response to such a request, the commission will continue to protect the information from public disclosure for ten days from the date of the commission's ruling before making that information public unless the provider consents to earlier disclosure.

- (5) Requests for "confidential" information. Subject to the requirements of this subsections (6) and (7) of this section, the commission will release information designated as confidential in response to a written request for public records made in compliance with WAC 480-04-090. properly filed under the following requirements:
- (a) The requester must submit a written request to the commission's secretary or designated public records officer on a form provided by the commission or in a letter containing equivalent supporting information, including the requester's name and address and the name and address of any organization on whose behalf or for whose benefit the request is being made.

  The requester must state whether the information sought is to be used for a commercial purpose.
- (b) The request must be sufficiently specific to allow the public records officersecretary to readily identify the document

Following receipt of a request for confidential information, the public records officersecretary will notify the requester of any deficiency in the request and will. The requester is required the requester to correct any deficiency and resubmit the request and resubmit it pursuant to this rule. The commission will take no action pending resubmission.

- (c) If a requester wants copies of any documents identified in response to a request, the requester must make arrangements with the <u>public records officer</u> commission's secretary to pay the designated copying fees, if any.
- (a6) Informal resolution. Avoidance of disclosure. If the public records officerWhen the secretary and the requester agree that the commissionsecretary can satisfy the requester's need for information without disclosing confidential information, the public records officersecretary will provide or make available for review the information in the commission's possession that is responsive to the request—available.
- (<u>b</u>7) Notice of request for, and information designated confidential; release of, information designated confidential.

  If the requester does not agree that the commission can satisfy the requester's request without disclosing confidential information, the commission will follow the following procedure:
- (i) Pursuant to RCW 80.04.095 or RCW 81.77.210, as applicable, the commission will provide written notice of any request for information designated confidential to the provider

and any person identified by the provider as a person who might be directly affected by release of the information. This is topermit any person asserting confidentiality or who might be affected by the release of the information to invoke the statutory procedures for securing a court order to protect the records from disclosure or to take similar steps in compliance with a protective order in an adjudicative proceeding. The commission will issue such notice not more than two days after the requested materials are located and the commissionit determines that they contain information claimed to be confidential. The commission will send a copy of the notice to the requester at the same time it sends a copy to the provider.

- (ii) The commission need not assist any person in seeking or resisting judicial intervention to protect from disclosure any information designated confidential, but the commission may participate in any such proceeding.
- (iii) If the provider consents in writing to the release of the information designated confidential, or does not restrain disclosure of that information by obtaining away of court order within ten days following the commission's notice of the request, the commission will consider the information public, remove the confidential designation from its files, and release the information to the requester.
- (8) Judicial intervention by the commission. The commission need not assist any person in seeking or resisting judicial intervention, but may participate in any such

proceeding.

- information in adjudications. At the conclusion of an adjudication in which confidentiality was asserted as to documents or portions of the record, the party originally asserting confidentiality must, no later than the time for filing briefs or, if no briefs are filed, within ten days after the close of the record, do the following:
- (a) Verify the accuracy of all confidential designations in the record and in the exhibit list for the proceeding, and submit any proposed corrections or changes. Absent a statement of proposed corrections or changes, the designations in the record and in the exhibit list are final and will be changed only if the party asserting confidentiality voluntarily removes, or is required to remove, a confidential designation. If there is conflict between designations, the designation that is least restrictive to public access will be adopted.
- (b) File a redacted and confidential versions unredacted copy of any document as to which confidentiality was asserted during the proceeding but which is not reflected in the record or exhibit list as a document designated as confidential consistent with the requirements in subsection (4) above.
- (c) File a nonconfidential n unredacted version of any document designated as confidential during the proceeding, but as to which the provider party claiming confidentiality wishes to remove the confidential designation, or as to which the

confidential designation was terminated by order. In the case of briefs, testimony, and similar documents, the <a href="mailto:providerauthoring-party">providerauthoring party</a> must file the <a href="mailto:nonconfidential-unredacted">nonconfidential-unredacted</a> version.

[Statutory Authority: RCW 80.01.040 and 80.04.160. 08-18-012 (Docket A-072162, General Order R-550), § 480-07-160, filed 8/22/08, effective 9/22/08; 06-16-053 (Docket A-050802, General Order R-536), § 480-07-160, filed 7/27/06, effective 8/27/06; 03-24-028 (General Order R-510, Docket No. A-010648), § 480-07-160, filed 11/24/03, effective 1/1/04.]

#### NOTES:

Reviser's Note: The brackets and enclosed material in the text of the above section occurred in the copy filed by the agency.

## WAC 480-07-170 Official communications from the commission.

- (1) **Definition**. An official communication from the commission notifies interested parties and the public of the agency's position, anticipated action, or resolution of issues in matters that come within the commission's statutory authority.
- (2) When a communication is official. A communication

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from the commission is not—an "official communication" unless—only if it is signed or otherwise verifiably issued or entered by the commissioners, the commission's secretary or other assistant deputized, designated, or delegated to perform commission duties pursuant to RCW 80.01.030, or the secretary's designee—signs—it. In addition, the presiding administrative law judge or the administrative law judge's designee may sign,—issue, or enter official communications relating to an adjudicative proceeding.

[Statutory Authority: RCW 80.01.040 and 80.04.160. 03-24-028 (General Order R-510, Docket No. A-010648), § 480-07-170, filed 11/24/03, effective 1/1/04.]

# WAC 480-07-175 Inspection and production of documents in commission investigations.

- (1) Inspection. Every public service company must make its accounts, books, papers, and documents available for commission inspection at any and all times.
- (2) **Production**. The commission may require a company to provide copies of documents to the commission for inspection at the commission's offices.
- (a) Format. The commission will require a company to provide documents for commission inspection by sending the company a letter or other writing signed by the secretary or an

administrative law judge.

(b) Response. The company must provide the required documents within 10 business days of the date the commission sends the letter or other writing unless the commission specifies a different deadline.

WAC 480-07-180 Incorporated and referenced materials in commission rules and orders. Any document that is incorporated by reference in a commission rule or order is available for public inspection at the commission unless exempt from the public disclosure requirements in chapter 42.56 RCW, or under a protective order in an adjudicative proceeding. The commission's secretary or public records officer will provide a copy of a referenced document upon request, allowing reasonable time for any necessary copying, subject to any applicable pertinent charge, and subject to copyright restrictions or statutory exemptions from public disclosure. The commission incorporates or references the version of the incorporated or referenced material that is current on the day the commission adopts a rule, makes a ruling, or enters an order that makes the incorporation or reference, unless the commission specifies another version or unless another version is apparent from the reference. In most instances, such information is available to the public on the commission's web-site-(see WAC-480-07-125.

[Statutory Authority: RCW 80.01.040 and 80.04.160. 08-18-012 (Docket A-072162, General Order R-550), § 480-07-180, filed 8/22/08, effective 9/22/08; 03-24-028 (General Order R-510, Docket No. A-010648), § 480-07-180, filed 11/24/03, effective 1/1/04.]