

December 19, 2014

201 South Main, Suite 2300 Salt Lake City, Utah 84111

#### VIA ELECTRONIC FILING AND OVERNIGHT DELIVERY

Wyoming Public Service Commission 2515 Warren Avenue, Suite 300 Cheyenne, Wyoming 82002

Attn:	Chris Petrie, Chief Counsel	Docket No. 20000EA-14
		Record No.

RE: In the Matter of the Application of Rocky Mountain Power for an Order Authorizing

the Exchange of Certain Transmission Assets with Idaho Power Company

Dear Mr. Petrie:

In accordance with the Rules of Practice & Procedure and General Regulations of the Public Service Commission of Wyoming, Rocky Mountain Power ("the Company") hereby submits for electronic filing an original and four (4) copies of its petition for an order authorizing the exchange of certain transmission assets. Please find enclosed the Company's filing fee check in the amount of \$15.00.

It is respectfully requested that all formal correspondence and Staff requests regarding this matter be addressed to:

By E-mail (preferred): datarequest@pacificorp.com

By regular mail: Data Request Response Center

PacifiCorp

825 NE Multnomah, Suite 2000

Portland, OR 97232

with copies to: Stacy Splittstoesser

Wyoming Regulatory Affairs Manager

Rocky Mountain Power 1807 Capitol Ave. Ste 200A Cheyenne, Wyoming 82001

E-mail: stacy.splittstoesser@pacificorp.com

Daniel E. Solander Senior Counsel

Rocky Mountain Power

201 South Main Street, Suite 2300

Salt Lake City, Utah 84111

E-mail: daniel.solander@pacificorp.com

Wyoming Public Service Commission December 19, 2014 Page 2

Informal inquiries may be addressed to Stacy Splittstoesser, Wyoming Regulatory Affairs Manager, at (307) 632-2677.

Very truly yours,

Jeffrey K. Larsen

Vice President, Regulation

Enclosures

Daniel E. Solander Rocky Mountain Power 201 South Main Street, Suite 2400 Salt Lake City, Utah 84111 Telephone: (801) 220-4014

Fax: (801) 220-3299

E-mail: daniel.solander@pacificorp.com

Attorney for Rocky Mountain Power

#### BEFORE THE PUBLIC SERVICE COMMISSION OF WYOMING

IN THE MATTER OF THE APPLICATION	)	
OF ROCKY MOUNTAIN POWER FOR	)	
AN ORDER AUTHORIZING THE EXCHANGE	)	
OF CERTAIN TRANSMISSION ASSETS WITH	)	Docket No. 20000EA-14
IDAHO POWER COMPANY	)	
	)	Record No.
	)	· · · · · · · · · · · · · · · · · · ·
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## APPLICATION TO EXCHANGE CERTAIN TRANSMISSION ASSETS WITH IDAHO POWER COMPANY

Comes now PacifiCorp, dba Rocky Mountain Power ("Rocky Mountain Power" or the "Company"), and hereby respectfully files this Application with the Wyoming Public Service Commission ("Commission") requesting an Order pursuant to Section 208 of the Commission's Rules of Practice and Procedure, authorizing the Company to exchange certain transmission assets with Idaho Power Company ("Idaho Power") (collectively, the "Parties").

In support of this Application Rocky Mountain Power states as follows:

1. Rocky Mountain Power is a public utility in the state of Wyoming subject to the jurisdiction of the Commission with regard to its public utility operations, retail rates, service, and accounting practices. The Company also provides retail electric service

under the name Rocky Mountain Power in the states of Utah and Idaho and under the name Pacific Power in the states of Oregon, Washington, and California.

- Rocky Mountain's principal place of business in Wyoming is 2840 East
   Yellowstone Highway, Casper, Wyoming 82602.
- 3. Informal inquiries related to this Application should be directed to Stacy Splittstoesser, Wyoming Regulatory Affairs Manager, at (307) 632-2677. Formal correspondence and requests for additional information regarding this matter should be addressed to:

By E-mail (preferred):

datarequest@pacificorp.com

By regular mail:

Data Request Response Center

**PacifiCorp** 

825 NE Multnomah, Suite 2000

Portland, OR 97232

With copies to:

Stacy Splittstoesser

Wyoming Regulatory Affairs Manager

Rocky Mountain Power

1807 Capitol Avenue, Suite 200A Cheyenne, Wyoming 82001

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Rocky Mountain Power

201 South Main Street, Suite 2400

Salt Lake City, Utah 84111 Telephone (801) 220-4014

E-mail: daniel.solander@pacificorp.com

#### INTRODUCTION

4. The Parties own and operate the Jim Bridger Plant<sup>1</sup> and associated transmission assets<sup>2</sup> under the Restated Transmission Service Agreement ("RTSA"), the Restated and Amended Transmission Facilities Agreement ("RATFA"), and the Interconnection and Transmission Service Agreement ("ITSA") ("Legacy Agreements"). The Legacy Agreements originated with the construction of the Jim Bridger Plant and were agreed to with the intention of moving energy from the Jim Bridger Plant to the PacifiCorp West Balancing Area. In the intervening years since the Legacy Agreements were signed, the regulatory landscape, the Parties' respective load growth, and investments in system upgrades have rendered the allocation of ownership and operational responsibility provided for under the Legacy Agreements inefficient with regard to each Party's modern day load-service and regulatory obligations. The Parties desire to reallocate their respective ownership interests and operational responsibilities for various integrated transmission facilities in Idaho, Oregon, Washington, and Wyoming ("Transmission Facilities"), some of which the Parties jointly own and operate and others that are independently owned and operated.<sup>3</sup> Currently, the ownership and

<sup>&</sup>lt;sup>1</sup> Idaho Power owns one-third and PacifiCorp owns two-thirds of the Jim Bridger generation plant.

<sup>&</sup>lt;sup>2</sup> There are three transmission lines used to move power from the Bridger plant. PacifiCorp owns two; Idaho Power owns one.

<sup>&</sup>lt;sup>3</sup> For a complete list of the Transmission Facilities that will be subject to the Joint Ownership and Operating Agreement dated October 24, 2014 ("JOOA"), and which previously were subject to various Legacy Agreements between the Parties, please refer to Exhibit A of the Joint Purchase and Sale Agreement dated October 24, 2014 ("JPSA"), both of which are attached hereto.

operation of the jointly-owned Transmission Facilities is governed under numerous agreements that are in some cases over 40 years old.<sup>4</sup>

Joint Purchase and Sale Agreement ("JPSA"), dated October 24, 2014, included with this Application as Attachment A, and a Joint Ownership and Operating Agreement ("JOOA"), included herein as Exhibit C of Attachment A, to reallocate their respective ownership interests to meet their respective load service obligations and improve operational efficiency.<sup>5</sup> If this Application is approved, the Legacy Agreements will also be eliminated or amended as part of the transaction. The JOOA, dated October 24, 2014, will provide the terms under which the Parties will operate jointly-owned transmission facilities. Set forth in this Application is a description of transmission asset ownership and transmission service under the JPSA and JOOA.

## ASSET OWNERSHIP AND TRANSMISSION SERVICE UNDER THE PROPOSED JPSA AND JOOA

6. There are three 345 kilovolt ("kV") transmission lines that connect the Jim Bridger power plant ("Jim Bridger Plant") to Idaho Power and PacifiCorp's transmission system: (i) the Jim Bridger – Three Mile Knoll – Goshen line, (ii) the Jim Bridger – Populus – Borah line, and (iii) the Jim Bridger Populus – Kinport line. Under the Legacy Agreements, PacifiCorp owns two of the three transmission lines and two-thirds of the total capacity and Idaho Power owns one of the transmission lines and one-third of the total capacity. The current Legacy Agreements dictate how the Jim Bridger transmission

<sup>&</sup>lt;sup>4</sup> The RATFA, RTSA and ITSA are the primary agreements between the parties. There are a number of related agreements which support or are directly connected to the RATFA, RTSA, and ITSA. The RATFA, RTSA, ITSA and remaining agreements are collectively referred to as the "Legacy Agreements." A complete list of the Legacy Agreements that will be replaced, amended, or consolidated by the proposed transaction are identified in Schedules 1.1(g) and 1.1(h) to the JPSA.

<sup>&</sup>lt;sup>5</sup> The JOOA does not become effective until closing, which is dependent on Federal and State regulatory approvals listed in Schedules 1.1(i) and 1.1(j) of the JPSA.

system is operated, how capacity and ownership is divided between PacifiCorp and Idaho Power, and other system protocols. With elimination of the Legacy Agreements, the Parties desire to exchange ownership interests through the proposed asset exchange to better align with the current configuration of their respective transmission systems and current load obligations. For example, during a Goshen to Kinport line outage, PacifiCorp will now be allowed to use the Jim Bridger to Goshen 345 kV transmission lines to serve Goshen load as a result of the Parties each having ownership rights in all three 345 kV lines.

7. The Parties determined that new transmission service obligations and an asset exchange will transform and modernize their relationship, making it simpler and more transparent, in addition to being more consistent with current regulatory requirements. Generally, the Parties will reallocate their respective ownership interests and operational responsibilities with respect to various integrated transmission facilities in Idaho, Oregon, Washington, and Wyoming. The transaction will provide PacifiCorp with approximately 1600 megawatts ("MW") of capacity across Idaho Power's transmission system, which is consistent with the capacity PacifiCorp is provided under the Legacy Agreements and existing Open Access Transmission Tariff ("OATT") service, and Idaho Power with capacity on various portions of the existing PacifiCorp transmission system. Existing joint ownership interests in the 345 kV and 230 kV Jim Bridger Plant transmission system will be reallocated to align with the Parties' current operational requirements. Additionally, the transaction will establish the respective rights and obligations of the Parties related to joint ownership of certain assets, operation of

jointly-owned facilities, and operational business practices. The transaction does not create new available transmission capacity.

- 8. Under the new asset exchange agreements, PacifiCorp will purchase 510 MW of transmission service under Idaho Power's OATT in place of the current amounts paid by PacifiCorp to Idaho Power under the Legacy Agreements. This represents a portion of the 1600 MWs needed to meet its operational needs. The Parties' new arrangement will align with the Federal Energy Regulatory Commission's ("FERC") preference for transactions to be OATT-based. With OATT-based transactions, all operations continue to be governed by current reliability standards and industry business practice language instead of reconciling the antiquated language of the Legacy Agreements, which can be subject to interpretation and disagreement. In addition, OATT-based transactions will add flexibility and transparency allowing for more efficient use of the assets and may facilitate the development of new markets, such as the Energy Imbalance Market.
- 9. The Parties used PacifiCorp's capacity needs above the amount to be served under Idaho Power's OATT as the basis for determining the asset exchange portion of the arrangement. This results in a need for 1090 MW of east-to-west capacity across the existing Idaho Power transmission system. PacifiCorp will meet this capacity need through the acquisition of ownership in facilities between Adelaide, Borah, Kinport and Midpoint. The table below identifies the substations and transmission lines in which PacifiCorp will receive ownership as part of the asset exchange:

Substations	Transmission Lines
Kinport	Jim Bridger – Three Mile Knoll - Goshen
Borah	Goshen – Jefferson – Big Grassy
Adelaide	Midpoint – Kinport
Midpoint	Midpoint – Adelaide – Borah #1
	Midpoint - Adelaide – Borah #2

10. To facilitate its service obligations, Idaho Power will receive ownership in the following PacifiCorp substations and transmission lines in addition to the reallocation of the Jim Bridger substation and transmission system assets identified above:

Substations	Transmission Lines		
Goshen	Kinport – Goshen		
Burns	Antelope – Goshen		
Summer Lake	Antelope – Scoville		
Jefferson	American Falls – Malad		
Big Grassy	Midpoint – Hemingway – Summer Lake		
Walla Walla	Walla Walla - Hurricane		
Hurricane	Jim Bridger – Populus - Borah		
Antelope	Jim Bridger – Populus - Kinport		

The details of the transaction, and a completed description of the assets to be exchanged and the capacity and ownership percentages to be acquired by each Party, are further described in the JPSA.

11. The reallocation of ownership and operation of the transmission assets being exchanged will provide long-term benefits to the Parties' respective customers. This will resolve certain transmission operational issues to ensure safe and reliable electric service. As more fully explained below, this transaction will not affect either Party's ability to perform its public duties.

#### APPROVAL OF THE TRANSFER OF OWNERSHIP

12. Pursuant to Section 208 of the Commission Rules of Practice and Procedure, an electric utility must obtain approval from the Commission before it sells or transfers ownership in any generation, transmission, or distribution plant.

Section 208. Application for Discontinuance or Abandonment of Service for Discontinuance of the Operation or for Abandonment, Transfer, Lease, etc. of Utility Plant or Facilities, Generally.

- (a) Any public utility proposing to discontinue or abandon any type of utility service currently offered to the public, or to discontinue using, abandon, transfer, sell, lease or otherwise dispose of any utility plant or facilities used or useful in providing service to the public generally, shall prior to such action obtain authority therefore from the Commission by filing an application substantially in the form of Section 901, (d) (Form No. 4) of Chapter IX.
- (b) The utility shall include in the application, studies of past, present and prospective customer use of the subject service, plant or facility as is necessary to support the application.
- 13. The exchange of transmission assets between the Parties is consistent with the public interest, the impact on customers' rates will be neutral, and each party has the bona fide intent and financial ability to operate and maintain the assets. The Parties evaluated their individual operational needs and current constraints on the transmission system near the Jim Bridger Plant to determine that outstanding issues could be resolved through provision of OATT service, exchange of certain assets and reallocation of ownership interests. The Parties are seeking approval of the asset exchange according to the provisions of the JPSA which will achieve the following:
  - Exchange transmission assets or ownership interest in jointly-owned assets to better allocate asset ownership with load service needs;
  - Replace transmission service provided under the Legacy Agreements with (a)
    asset ownership, and (b) purchases of transmission service under the more
    transparent OATT; and

- Consolidate and modernize the ownership and operational provisions of the Legacy Agreements into a single agreement, the JOOA.
- 14. When completed, the new arrangement will replace approximately fourteen legacy agreements and amend and consolidate three other legacy agreements, with current OATT service and ownership, offering both Parties more operational flexibility to meet customers' needs. All transmission service to be provided between the Parties under their respective OATT's will be governed by rates, terms and conditions that are clear and consistent with current FERC policies while also providing valuable reassignment, redirect, and rollover rights. If approved, the reallocation of ownership interests will enable the Parties to more efficiently operate the transmission system consistent with current regulatory requirements and provide the Parties with the ability to more effectively manage required system upgrades and serve expected load growth.
- 15. Additionally, through more streamlined ownership and capacity rights, the reallocation and exchange will provide additional ownership and capacity and facilitate more long-term efficient operations and more cost-effective load service. For example, each party will have capacity and ownership on each of the three transmission lines making up the Jim Bridger transmission system. During certain outage scenarios (namely a Goshen to Kinport line outage), PacifiCorp will be allowed to use owned transmission facilities to serve affected load, notably improving reliability. With the JOOA, the Parties have created a strong foundation for future business by enhancing relationships and accommodating future business between the Parties based on mutual interest or need, including potential participation in future joint projects, such as the Walla Walla to McNary transmission project as described in Section 6.2 of the JOOA.

16. The Parties determined the value of the transaction to be approximately \$43 million to each Party based on the net book value of the assets as of December 31, 2014. The following chart summarizes the cost of the assets and applicable depreciation reserve:

<b>PacifiCorp</b>	Idaho Power	
\$74,148,876	\$61,951,890	
(\$30,530,978)	(\$18,686,854)	
\$43,617,898	\$43,265,036	
	\$74,148,876 (\$30,530,978)	

The net book values are subject to a true-up adjustment following the closing date of the proposed exchange for certain upgrades placed into service and certain equipment removed from service. With nearly equal asset values being exchanged, ongoing expenses following the closing of the transaction will be similar to expenses being incurred today. Commission approval of the asset exchange will either be neutral for the Parties' customers or it may provide a modest retail rate benefit for customers. The asset exchange benefits both Parties and is in the best interest of both Parties' customers. Also included with this Application is testimony from Mr. Richard A. Vail, Vice President of Transmission, PacifiCorp, supporting the transaction and describing the background and benefits of the transaction for PacifiCorp; and testimony from Mr. Gregory N. Duvall, Director Net Power Costs, PacifiCorp, describing PacifiCorp Energy's new firm transmission rights following the close of the transaction and associated benefits.

17. The specific assets included were determined between the Parties as those required to provide the Parties with owned paths across the transmission systems and through each substation associated with the various transmission lines. Ownership share is commensurate with the capacity needs of each Party and is detailed in Exhibit C of the

- JOOA. The assets required to support the requested path in each substation, but not specifically part of the path, will continue to be owned by the original owner with the new owner required to make compensation for O&M activities. Article V and Exhibit D of the JOOA describe the compensation between Parties for these O&M activities.
- 18. The Parties are required to file for Commission approval of the asset exchange according to the provisions of the JPSA. In addition, PacifiCorp is required to file applications for approval with FERC, the Washington Utilities and Transportation Commission, the Public Utility Commission of Oregon, the California Public Utilities Commission and the Idaho Public Utilities Commission, and a notice filing with the Utah Public Service Commission. Idaho Power is also required to file applications for approval with FERC, the Idaho Public Utilities Commission, and the Public Utility Commission of Oregon. Applications for these approvals have been previously submitted or will be submitted soon after this filing.

#### REQUEST FOR RELIEF

- 19. The Parties respectfully request that the Commission issue an Order: (1) approving the Joint Purchase and Sale Agreement for the exchange of certain transmission assets between PacifiCorp and Idaho Power pursuant Section 208; (2) finding that the transfer of the assets is consistent with the public interest; (3) finding that the costs of and rates of existing electric service in the state of Wyoming will not be increased by reason of such transaction; and (4) finding that PacifiCorp and Idaho Power have a bona fide intent and financial ability to operate and maintain the transferred assets in the public service.
- 20. Rocky Mountain Power is unaware of any adverse impact to another utility or customers that would result from the transaction to transfer the Project.

WHEREFORE, based upon the foregoing, Rocky Mountain Power respectfully requests that the Wyoming Public Service Commission approve the Company's Application and issue an Order authorizing the Company to exchange certain transmission assets with Idaho Power Company as described above.

Dated this 19<sup>th</sup> day of December, 2014.

**ROCKY MOUNTAIN POWER** 

R. Jeff Richards Daniel E. Solander

Attorneys for Rocky Mountain Power

## ATTACHMENT A

Joint Purchase and Sale Agreement

### EXECUTION VERSION

# JOINT PURCHASE AND SALE AGREEMENT BETWEEN IDAHO POWER COMPANY,

AND

**PACIFICORP** 

October 24, 2014