# Appendix A Docket No. TC-020497 Adopting Rules for Passenger Transportation Companies Summary of Comments with Commission Response

WAC 480-30-03	66 Definitions.	
Stakeholder	Written Comment	Commission Response
Seatac Shuttle,	"Cancellation" means:	<b>Rejected.</b> The proposed rule was
LLC, d/b/a	(a) An act by the commission to terminate a company's	not revised as suggested.
Whidbey Seatac	charter and excursion carrier certificate or a company's auto	"Cancellation" is not defined in
Shuttle	transportation certificate; or	the proposed rules because the
	(b) An act by an auto transportation company to discontinue	term, as it is used in the chapter,
	the application of a tariff, a tariff supplement, or a tariff item.	retains its general meaning and
	(c) An act by a customer to terminate a reservation either	no additional definition is
	through affirmative action or passive action. ex. no-show	needed. A company may use
	This term is used in Passenger Rules and Tariffs regarding	additional meaning by defining
	acts by passengers and should be included in this section for	the term in its individual tariff or
	clarity. Please add this definition.	time schedule.
Seatac Shuttle,	"Door-to-door service" means an auto transportation	<b>Rejected.</b> The proposed rule was
LLC, d/b/a	company service provided between a location identified by	not revised as suggested. Door-
Whidbey Seatac	the passenger and a point specifically named by the company	to-door service is not limited to
Shuttle	in its filed tariff and time schedule. <u>Door-to-door service is a</u>	airporters. A company with
	separate and distinct service from scheduled airporter service.	authority to serve between named
		points may provide both door-to-
	These two service types are mutually exclusive in the type of	door and scheduled service.
	service that they provide and the customers that they serve. A	Some companies combine the
	distinction should be clearly articulated within this definition	services.
G	just as it has for premium and direct service.	N
Seatac Shuttle,	"Contract carrier" means a person holding a certificate issued	No revision was suggested. The
LLC, d/b/a	by the commission authorizing transportation of passengers	commission issues certificates of
Whidbey Seatac	under special and individual contracts or agreements.	public convenience and necessity
Shuttle	What two of contificate is the Commission such original to issue	to auto transportation companies
	What type of certificate is the Commission authorized to issue	that may have authority limited to
	for special or individual contracts or agreements? Please advise.	contract service.
Seatac Shuttle,	"Ticket agent agreements" means a signed agreement	<b>Rejected.</b> The proposed rule was
LLC, d/b/a	between an auto transportation company and a second party	not revised as suggested. The
Whidbey Seatac	other than a licensed travel agent in which the second party	definition accurately describes
Shuttle	agrees, for compensation, to sell tickets to passengers on	"Ticket Agent Agreements."
Siluttic	behalf of the auto transportation company. See WAC 480-30-	Companies are not required to
	391.	file every agreement. The form of
	371.	the agreement, including the
	Under the current wording, we will need specific, approved	terms and amount of discount
	contracts with each travel agent around the county that we	offered, must be filed and
	might do business with. It is industry standard to pay a	approved. RCW 81.28.080 allows
	commission on travel sales to travel agents and they are	free or reduced service to agents,
	internal agreements that may be written or oral and are of no	but to avoid undue discrimination
	concern to the public or the Commission. They are a simple	discounts must be available to
	marketing expense understood in all other facets of the travel	any qualified agent under like
	industry, of which we are an integral part.	circumstances.
	manding, of which we are an integral part.	on companies.

WAC 480-30-071 I	Reporting Requirements.	
Stakeholder	Written Comment	Commission Response
Seatac Shuttle,	(2) Charter and excursion carrier annual safety reports.	<b>Rejected.</b> The proposed rule was
LLC, d/b/a	An annual safety report is a summary of motor vehicle	not revised as suggested. The
Whidbey Seatac	and safety operating information that each charter and	charter and excursion carrier
Shuttle	excursion carrier is required to file with the commission.	safety report is an annual "to-date"
Shattle	(a) Each year the commission provides an annual	summary that a company must file
	safety report form and instructions to each company at its	with its regulatory fee payment
	address of record. Failure to receive the form does not	form. RCW 81.70.350 requires
	relieve a company of its obligation to complete and file	charter and excursion carriers to
	its annual safety report. A company that does not receive	pay regulatory fees by December
	an annual safety report form must contact the commission	31 of each year. Changing the
	to obtain a copy of the form.	safety report due date would
	(b) A company must file a complete, accurate	require an additional filing.
	annual safety report showing all requested information by	require an additional fiffig.
	December 31 February 1 of the year following the	
	reporting year. Information provided on the annual safety	
	report must agree with source documents maintained at	
	company offices.	
	(c) The commission may grant an extension of	
	time allowing the company to file its annual safety report	
	after the <del>December 31</del> February 1 due date if the	
	commission receives a request for extension before	
	<del>December 31 February 1.</del>	
	Operators cannot provide data through December 31 if	
	they are required to report as of that date. Please adjust	
	the dates to one more realistic.	
WAC 480-30-136 (	Certificates, application hearings, auto transportation o	company.
Stakeholder	Written Comment	Commission Response
Seatac Shuttle,	(4) If an applicant requests a certificate or	<b>Rejected.</b> The proposed rule was
LLC, d/b/a	extension of certificate to operate in a territory already	not revised as suggested. The
Whidbey Seatac	served by another certificate holder, the applicant must	word "will" in the proposed rule
Shuttle	also show that the existing transportation company or	mirrors the language of RCW
	companies will does not provide service in that territory	81.68.040. When determining if
	to the satisfaction of the commission.	an existing company "will"
		provide service to the satisfaction
	The Commission has Always held that once an	of the commission, the
	application is filed by an applicant to provide service in	commission does not consider
	an area already authorized but not served by another	service improvements made by the
	company or not served to the satisfaction of the	existing company after a
	Commission, that company may not expand service into	competing application of authority
	that area or enhance service in that area in an effort to	is filed. The commission considers
	comply with the terms of its authority after the fact. Any	factors presented by the parties,
	enhancements of this nature have been disregarded in the	including "population density"
	application process and hearings. To change the wording	and "economic impact," when
	to <u>will</u> implies that an existing company can change its	determining whether to grant an
	operation after the filing of an application by another	application for authority to
	party claiming that it will now begin providing	provide service in a territory
	party comming man it will now begin providing	provide service in a territory

satisfactory service to effectively block any new applicants. This is critical wording.

(4)

- (d) Whether the population density warrants additional facilities or transportation.
- (e) The topography, character, and condition of the territory into which the proposed services are to be introduced, and the proposed territory's relation to the nearest territory through which transportation service is already provided.
- (f) Whether a grant of the requested authority and the resulting increased competition will benefit the public.
- (d) The Commission offers no parameters for determination of adequate population density which will then leave the door open to prolonged legal interpretation with subsequent additional financial burdens being placed upon the applicant If the Commission is going to make this a requirement, narrow its scope to preclude frivolous and expensive challenges. Second, the only reason to consider population density is to determine the economic impact on an existing carrier. As economic impact on an existing operator is not a consideration of the Commission, this section has no application and is irrelevant.
- (e) If a territory is unserved, regardless of topography or whether or not it is contiguous or near another territory is not and never has been a consideration of the Commission in the application process. If a territory is unserved, then it must perforce, be open to entry by an applicant.
- (f) Competition within an area is only permitted if the existing operator is not serving to the satisfaction of the Commission. Economic impact on an existing company by the entrance of a new company has been specifically excluded from the application process. Competition in an underserved or poorly served market place is always to the benefit of the consumer. If one company cannot survive because of the competition then that is proof that the existing company was not performing to the satisfaction of the consumer or Commission.

already served by an existing certificate holder. The proposed rule identifies factors the commission "may" consider.

WAC 480-30-146	Certificates, name change.	
Stakeholder	Written Comment	Commission Response
Stakeholder Seatac Shuttle, LLC, d/b/a Whidbey Seatac Shuttle	<ul> <li>(1) A company must file a name change application under the provisions of WAC 480-30-096 to:</li> <li>(3) If a name change results from a change in ownership, including addition or deletion of a partner, the company must file an application to transfer the certificate according to the provisions of WAC 480-30-141.</li> <li>I want to be very clear here that a Partnership is a legal entity and if no name change is effected with the addition or deletion of a partner this section will not apply. This issue was resolved with the recent application of Feet</li> </ul>	Commission Response  No revision was suggested. However, paragraph (3) of the proposed rule was revised to remove the phrase "addition or deletion of partners." The proposed rule addresses "name changes" that result from a change in ownership. If there is no "name change" then the proposed rule does not apply. If there is a change of ownership then the provisions of WAC 480-30-141 apply. The
	Wet Partners, LLC, (Doc 050443) (Also see 480-80-133) Please Comment.	reference to adding or deleting partners was included to help clarify the requirement. Revising the proposed rule to remove the reference to adding or deleting partners to eliminate confusion does not affect the rule's purpose or intent.  WAC 480-80-133 applies to utility companies under Title 80 not transportation companies under Title 81. Proposed rule WAC 480-30-376 requires a tariff adoption or new tariff when an auto transportation company changes its name or transfers its certificate.
WAC 480-30-196	Insurance cancellation.	certificate.
Stakeholder	Written Comment	<b>Commission Response</b>
Seatac Shuttle, LLC, d/b/a Whidbey Seatac Shuttle	If a company's insurance filing is canceled, and a new filing that provides continuous coverage is not filed before the cancellation effective date, the commission may:  (1) Dismiss a company's application for a certificate;  (2)(1) Suspend or cancel a company's certificate under the provisions of WAC 480-30-171. The Commission has never required that insurance filings be made while an application is providing on an part of the	Accepted in part. Paragraph (1) of the proposed rule was revised to more accurately reflect the commission's current policy by stating that the commission may "(1) Withhold issuance of a certificate or dismiss Dismiss a company's application for a certificate". Proof of insurance is required before the commission will issue a "certificate." When
	made while an application is pending or as part of the initial application filing. It has always been the established procedure to require a proper filing and coverage after the final order granting the application but prior to issuing the certificate. This section implies	the insurance filing is required depends on whether the application goes to hearing or not.

that coverage must be in place during the application process prior to the final order. This would place a real financial burden on applicants and cannot be the intention of the Commission. Please delete this section in order to bring it in line with actual practice and sound economics.

Hearing: When an application goes to hearing, the commission's order "granting" the authority and subsequent "issuing" of a certificate are two separate actions. In this case, the commission does not require insurance until after it has issued an order granting the application but insurance must be received before a certificate is issued.

No Hearing: When an application does not go to hearing, the commission issues a single order that both grants the authority and issues the certificate in a single action. Therefore, the company must file insurance prior to the commission issuing an order to grant the application.

WAC 480-30-216 Operation of motor vehicles, general.

WAC 480-30-210 C	Operation of motor venicles, general.	
Stakeholder	Written Comment	Commission Response
Seatac Shuttle,	(7) Smoking on motor vehicles. (b) Each auto	<b>Rejected.</b> The proposed rule was
LLC, d/b/a	transportation company must post signs in its vehicles	not revised as suggested. Posting
Whidbey Seatac	informing passengers that smoking is not permitted.	of no smoking signs is a
Shuttle		requirement of current rule and is
	Smoking has been banned for years by statute on	also a requirement of RCW
	regulated vehicles. The public clearly understands that	70.160.050.
	smoking is not permitted in these public indoor	
	situations. We are not currently required this posting and	
	smoking is and has not been a problem. We cannot cite	
	one example of a passenger attempting to smoke on one	
	of our vehicles. Additionally, it is now state law, RCW,	
	that smoking is banned in ALL public places. This new	
	section addresses an issue that does not exist. This	
	section imposes an additional administrative and	
	economic burden on the operators to no purpose. If in the	
	final analysis, we are required to actually post all of the	
	notices required under this draft in our vehicles, we will	
	find ourselves in the untenable position of not having	
	enough surfaces on which to affect the postings. We will	
	look like some cheap transit bus with all their advertising	
	placards on every surface, hardly the "Premium" service	
	that we now provide. Please consider the need for and	
	consequences of these new sections before proposing	
	them.	

Seatac Shuttle, (1) The commission is authorized to administer and LLC, d/b/a enforce laws and rules relating to passenger no	Commission Response Rejected. The proposed rule was not revised as suggested. RCW 81.04.060 is the transportation statute. By RCW 81.04.060 the
LLC, d/b/a enforce laws and rules relating to passenger no	not revised as suggested. RCW 81.04.060 is the transportation
Shuttle  authority to the commission staff to inspect equipment, drivers, records, files, accounts, books, and documents. The commission may also delegate to its staff authority to place vehicles and drivers out-of-service and to arrest without warrant, or issue citations to any person found violating this chapter in the presence of its staff as provided under RCW 81.04.460 RCW 80.04.470.  RCW 81.04.460 is not the applicable statute. As stated in our comments under the CR-101, we are very uncomfortable with this section. First RCW 81.04.470 provides It shall be the duty of the commission to enforce the provisions of this title and all other acts of this state affecting public service companies, the enforcement of which is not specifically vested in some other officer or tribunal. We believe the WSP has full enforcement	commission is directed to enforce the provisions of Title 81, and any other chapter that is not specifically vested in some other officer or tribunal. WSP and other aw enforcement agencies may also hold some authority to enforce the provisions of Title 81 out that does not change the commission's authority.  The commission issues a badge, Washington State uniform arrest citation book, commission dentification card that states the employee holds arrest authority.

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WAC 480-30-291 Tariffs, rates fares, general;		
WAC 480-30-311 Tariffs and time schedules, requiring thirty calendar day notice to the commission;		
WAC 480-30-316 Tariffs and time schedules, customer notice requirements; and		
	Tariffs and time schedules, supplements.	
Stakeholder	Written Comment	Commission Response
Seatac Shuttle,	"Rate" means an amount in a company's tariff approved	<b>Rejected.</b> The proposed rule was
LLC, d/b/a	by the commission or allowed to become effective by	not revised as suggested. Title 81
Whidbey Seatac	operation of law, for services provided by an auto	applies to transportation
Shuttle	transportation company. For example: Passenger fares,	companies. Public service
	ticket prices, additional baggage charges.	company is defined in RCW
		81.04.010. The commission
	I'm not going to flog this issue to death here as a CR-101	regulates the rates of
	has been issued for the reform of "rates". However, I do	transportation companies,
	not understand the tenaciousness that the Commission	including auto transportation
	exhibits here with regard to retaining the misapplied term	companies, as public service
	"rates". I am encouraged that in some instances it has	companies, under Title 81 of the
	been replaced, at long last, with the appropriate term "fano". There at ill exists scattered throughout the and	RCW. There are many references to "rates" in Title 81. "Rates"
	"fares". There still exists scattered throughout the code	
	at random, however, "rates". Once again, we ARE NOT a utility with RATE payers, we are in the travel industry,	subject to commission regulation include more than just passenger
	and our customers pay us "fares". We must end this	fares.
	notion of airporters as a utility with all its negative	Tales.
	ramifications.	
WAC 480-30-316	Tariffs and time schedules, customer notice requiremen	nts
Stakeholder	Written Comment	Commission Response
Seatac Shuttle,	(2) Thirty-day notice to public. At least thirty days prior	Rejected. However, paragraph
LLC, d/b/a	to the stated effective date, the company must post a	(2)(c) of the proposed rule was
Whidbey Seatac	notice in a conspicuous place for each affected route or	revised to clarify that a company
Shuttle	routes. The published notice must remain posted until the	must post its notice on the
Shattle	commission takes action on the request. The notice must	-
		L company's internet web site. It the
	-	company's internet web site, if the
	be posted:	company maintains an internet
	be posted:  (a) In each vehicle;	company maintains an internet web site accessible to the public
	be posted:  (a) In each vehicle;  (b) At each passenger facility; and	company maintains an internet web site accessible to the public through which it sells its
	be posted:  (a) In each vehicle; (b) At each passenger facility; and (c) On the internet, if the company maintains an	company maintains an internet web site accessible to the public through which it sells its transportation services, posts its
	be posted:  (a) In each vehicle; (b) At each passenger facility; and (c) On the internet, if the company maintains an internet web site accessible to the public through which it	company maintains an internet web site accessible to the public through which it sells its
	be posted:  (a) In each vehicle; (b) At each passenger facility; and (c) On the internet, if the company maintains an	company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or posts its time schedules. There is no issue of
	be posted:  (a) In each vehicle; (b) At each passenger facility; and (c) On the internet, if the company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or time	company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or posts its time schedules.
	be posted:  (a) In each vehicle; (b) At each passenger facility; and (c) On the internet, if the company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or time	company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or posts its time schedules. There is no issue of discrimination. A passenger
	be posted:  (a) In each vehicle; (b) At each passenger facility; and (c) On the internet, if the company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or time schedules.	company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or posts its time schedules. There is no issue of discrimination. A passenger facility is defined in WAC 480-
	be posted:  (a) In each vehicle; (b) At each passenger facility; and (c) On the internet, if the company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or time schedules.  The posting will be in the vehicle(s) and at each passenger facility. Updating a WEB SITE with a notice, which would be in addition to the normal schedule and	company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or posts its time schedules. There is no issue of discrimination. A passenger facility is defined in WAC 480-30-036 as a location at which the
	be posted:  (a) In each vehicle; (b) At each passenger facility; and (c) On the internet, if the company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or time schedules.  The posting will be in the vehicle(s) and at each passenger facility. Updating a WEB SITE with a notice,	company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or posts its time schedules. There is no issue of discrimination. A passenger facility is defined in WAC 480-30-036 as a location at which the company maintains an employee and sells tickets. If a company chooses to post its rates and
	be posted:  (a) In each vehicle; (b) At each passenger facility; and (c) On the internet, if the company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or time schedules.  The posting will be in the vehicle(s) and at each passenger facility. Updating a WEB SITE with a notice, which would be in addition to the normal schedule and fare previews that we post, creates and economic burden imposed only on those operators who maintain a WEB	company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or posts its time schedules. There is no issue of discrimination. A passenger facility is defined in WAC 480-30-036 as a location at which the company maintains an employee and sells tickets. If a company chooses to post its rates and schedule or sell its transportation
	be posted:  (a) In each vehicle; (b) At each passenger facility; and (c) On the internet, if the company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or time schedules.  The posting will be in the vehicle(s) and at each passenger facility. Updating a WEB SITE with a notice, which would be in addition to the normal schedule and fare previews that we post, creates and economic burden imposed only on those operators who maintain a WEB SITE. This is discriminatory. WEB SITES already contain	company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or posts its time schedules. There is no issue of discrimination. A passenger facility is defined in WAC 480-30-036 as a location at which the company maintains an employee and sells tickets. If a company chooses to post its rates and schedule or sell its transportation services through an internet web
	be posted:  (a) In each vehicle; (b) At each passenger facility; and (c) On the internet, if the company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or time schedules.  The posting will be in the vehicle(s) and at each passenger facility. Updating a WEB SITE with a notice, which would be in addition to the normal schedule and fare previews that we post, creates and economic burden imposed only on those operators who maintain a WEB SITE. This is discriminatory. WEB SITES already contain far more information than most consumers would like.	company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or posts its time schedules. There is no issue of discrimination. A passenger facility is defined in WAC 480-30-036 as a location at which the company maintains an employee and sells tickets. If a company chooses to post its rates and schedule or sell its transportation services through an internet web site, then it is appropriate that the
	be posted:  (a) In each vehicle; (b) At each passenger facility; and (c) On the internet, if the company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or time schedules.  The posting will be in the vehicle(s) and at each passenger facility. Updating a WEB SITE with a notice, which would be in addition to the normal schedule and fare previews that we post, creates and economic burden imposed only on those operators who maintain a WEB SITE. This is discriminatory. WEB SITES already contain far more information than most consumers would like. They are in general cluttered. To add yet more	company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or posts its time schedules. There is no issue of discrimination. A passenger facility is defined in WAC 480-30-036 as a location at which the company maintains an employee and sells tickets. If a company chooses to post its rates and schedule or sell its transportation services through an internet web site, then it is appropriate that the notice of changes in those rates
	be posted:  (a) In each vehicle; (b) At each passenger facility; and (c) On the internet, if the company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or time schedules.  The posting will be in the vehicle(s) and at each passenger facility. Updating a WEB SITE with a notice, which would be in addition to the normal schedule and fare previews that we post, creates and economic burden imposed only on those operators who maintain a WEB SITE. This is discriminatory. WEB SITES already contain far more information than most consumers would like. They are in general cluttered. To add yet more information that is already available at the passenger	company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or posts its time schedules. There is no issue of discrimination. A passenger facility is defined in WAC 480-30-036 as a location at which the company maintains an employee and sells tickets. If a company chooses to post its rates and schedule or sell its transportation services through an internet web site, then it is appropriate that the notice of changes in those rates and schedules also be available
	be posted:  (a) In each vehicle; (b) At each passenger facility; and (c) On the internet, if the company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or time schedules.  The posting will be in the vehicle(s) and at each passenger facility. Updating a WEB SITE with a notice, which would be in addition to the normal schedule and fare previews that we post, creates and economic burden imposed only on those operators who maintain a WEB SITE. This is discriminatory. WEB SITES already contain far more information than most consumers would like. They are in general cluttered. To add yet more	company maintains an internet web site accessible to the public through which it sells its transportation services, posts its rates, or posts its time schedules. There is no issue of discrimination. A passenger facility is defined in WAC 480-30-036 as a location at which the company maintains an employee and sells tickets. If a company chooses to post its rates and schedule or sell its transportation services through an internet web site, then it is appropriate that the notice of changes in those rates

WAC 480-30-321 Tariffs and time schedules, notice verification, and assistance.		
Stakeholder	Written Comment	Commission Response
Seatac Shuttle,	NEW SECTION	<b>Rejected.</b> The proposed rule was
LLC, d/b/a	WAC 480 30 321 Tariffs and time schedules,	not revised as suggested. The fact
Whidbey Seatac	notice verification and assistance. (1) Within five days of	that something is required doesn't
Shuttle	making a filing requiring posting of a customer notice	mean the commission shouldn't
Siluttic	under WAC 480 30 316, but no sooner than the date the	require a company to verify it has
	filing is submitted to the commission, a company must	complied. Including the notice
	file a statement with the commission's records center that	information with a rate filing
	the required notice has been posted. The declaration must	ensures the formal record is
	include:	complete.
	(a) Description of where the notice was posted;	
	(b) Date the notice was posted; and	
	(c) A copy of the customer notice.	
	(2) A company may request assistance from the	
	commission's consumer affairs section in preparing	
	notice.	
	WUTC or Department of Redundancy Department	
	Department? Just how many times do we need to post	
	and notify on the same issue? In section -316 we are	
	required to post notice and the content of that notice is	
	very clearly specified. Sections -241 and -246 mandate	
	compliance with the Commission's rules and penalties	
	for non-compliance to which all operators have	
	subscribed by virtue of accepting their authority from the	
	Commission. Now comes section -321 which requires us	
	to provide documentation that we have done that to	
	which we have already agreed. If we are required to	
	notify the Commission every time we do something that	
	we are required to do, we won't have time to operate our	
	business. I doubt that the Senate and House	
	Transportation Committees or the Governor for that	
	matter would see any merit in this provision. It is just a	
	"make work" provision. Who is to pay for all of this?	
	Delete 480-30-321 in its entirety.	
	Tariffs and time schedules, less than statutory notice ha	andling.
Stakeholder	Written Comment	Commission Response
Seatac Shuttle,	(4) Notice requirements. An auto transportation company	<b>Rejected.</b> The proposed rule was
LLC, d/b/a	requesting LSN handling of a filing must post notice in	not revised as suggested. The
Whidbey Seatac	its offices, passenger facilities, and on all vehicles	proposed rule reflects current
Shuttle	concurrent with submitting the filing to the commission.	requirements for LSN handling of
	The company must file a copy of its public notice with	filings. Customers may not know
	the application for LSN-handling.	what LSN means, but they do
		know what a rate increase is. An
	The LSN process is most commonly use for fuel	LSN filing is a "rate increase"
	surcharges. These are produced as often as every two	filing that is handled on a "Less
	weeks. They are merely a request to shorten the statutory	than statutory notice" basis. LSN
	period for notice and are routinely granted on the	filings are not just limited to fuel
	consent agenda without public comment. The	= = =
	consent agenua without public comment. The	surcharges.

Commission seems to think we are some kind of rolling kiosk that exists only to be a public display of arcane documents. The public is not served in any fashion by this section. If in some very unusual circumstance a customer wanted to see a LSN, they are already available at numerous other locations and through the Commission. Not one in ten thousand customers even knows what an LSN is and for those very few customers who know what an LSN is, they will have the expertise and knowledge to obtain a copy through the normal historical sources. Please, if you are going to make changes, make them meaningful and not frivolous, redundant and detrimental to the traveling experience and company economics. We have waited four years for this re-write, don't waste this opportunity with this type of senseless language.

### WAC 480-30-356 Tariffs and time schedules, tariff rules.

### Seatac Shuttle, LLC, d/b/a Whidbey Seatac Shuttle

Stakeholder

## Written Comment (c) Transportation of animals. Rules must state that

service animals, such as dogs traveling with sight or hearing impaired passengers, will be transported free of charge if they lie at the feet of their master and do not occupy passenger seats.

We cannot be required to accommodate guide horses, guide pigs or guide llamas. We operate limited capacity vehicles with no provision for bizarre animals. We have physical space limitations. The general public is accustomed to guide dogs but cannot be expected to travel with other such animals. This requirement must be limited to dogs. There is no room for compromise here.

### Seatac Shuttle, LLC, d/b/a Whidbey Seatac Shuttle

(d) Refunds for unused and partially used tickets.

(i) Rules must state, "Unused tickets will be redeemed at the purchase price. Unused portions of round-trip or commutation tickets will be redeemed by charging the regular fare or fares for the portion or portions used, and refunding the balance of the purchase price."

This section still has not been addressed by the Commission and needs to be done so here. Section - 266(1) removes WAC 480-149 from consideration or application to auto transportation companies, however, this bit of language is imported from it. It creates a false impression for the consumer. There are many instances where a ticket is not refundable, (see ex. in Sec (3)(d)(ii),(iii). This creates confusion for the consumer and wastes staff and company time in producing tariffs

#### **Commission Response**

**Rejected.** The proposed rule was not revised as suggested. The proposed rule requires companies to state in their tariffs that service animals travel at no charge. Service animals and accommodations that privatelyowned businesses serving the public must offer to disabled persons and their service animals are established in federal law as part of the Americans with Disabilities Act (ADA). Concerns about service horses, pigs, llamas, etc. would be a matter of federal law best addressed through the US Department of Justice.

Accepted in part. Paragraph (3) (d) (i) of the proposed rule was revised to acknowledge the allowed exceptions to a full ticket refund. The proposed rule allows a company to assess a fee if there is a cost associated with changing a reservation and provides exceptions for refund of tickets when a reservation has been made and the passenger fails to cancel the reservation, change the reservation, or appear at the designated pick-up point by the scheduled departure time.

that have to deal with this language. At the very least this section must include language that clearly states to the consumer that under certain circumstances, fares are not refundable. We suggest the following language:

"Unused tickets will be redeemed at the purchase price when qualified under the company's rules. In such cases unused portions of round-trip or commutation tickets will be redeemed by charging the regular fare or fares for the portion or portions used, and refunding the balance of the purchase price less any applicable administrative fees."

or more simply;

- (d) Refunds for unused and partially used tickets.
- (i) Rules must state, "<u>Tickets that qualify for a refund tickets</u> will be redeemed at the purchase price. Unused portions of round-trip or commutation tickets will be redeemed by charging the regular fare or fares for the portion or portions used, and refunding the balance of the purchase price."

If it is the Commission's intention that refunds will be issued under all circumstances, which is what this section states, make that very clear to the operators as this would be an absolutely unacceptable restriction on the industry. See RCW 81.28.080, it speaks for its self; nor shall any such carrier refund or remit in any manner or by any device any portion of the rates, fares, or charges so specified excepting upon order of the commission as hereinafter provided...,

The legislature clearly did not intend for transportation companies to be required to issue refunds on a broad basis.

Seatac Shuttle, LLC, d/b/a Whidbey Seatac Shuttle

- (d) Refunds for unused and partially used tickets.
- (iii) A customer who has made a door to door reservation but fails to appear at the designated pick-up point by the scheduled departure time is not eligible for a refund unless the failure was caused by an airline delay or cancellation.

RCW 81.28.080 Published rates to be charged — Exceptions. No common carrier shall charge, demand, collect or receive a greater or less or different compensation for transportation of persons or property, or for any service in connection therewith, than the rates, fares and charges applicable to such transportation as specified in its schedules filed and in effect at the time; nor shall any such carrier refund or remit in any manner or by any device any portion of the rates, fares, or charges so specified excepting upon order of the commission as hereinafter provided...,

Accepted in part. The proposed rule was revised to provide an exception to the refund of tickets when a reservation has been made and the passenger fails to cancel the reservation, change the reservation, or appear at the designated pick-up point by the scheduled departure time.

RCW 81.28.080 does not address refunds for "unused" tickets. It addresses refunds or rebates that result in free or reduced rates for service provided.

The above speaks for its self. The legislature clearly did not intend for transportation companies to be required to issue refunds on a broad basis. As has already been acknowledged in sec (d)(ii) of -356, "Door-to-Door" and "By reservation only" are faced with the same reservation seating limitations and expenses. Neither of these types of operations send shuttles to passenger locations unless there is a reservation for that location. The "By reservation only" operators must be included along with the "Door to Door" operators in this section. To exclude them from reference here would imply that if a "By reservation only" passenger caused a shuttle to be dispatched to his location and he failed to show, we would still have to refund his fare. We will have incurred the full cost of the shuttle trip for a reserved seat that we would not otherwise be able to sell and have no recovery. This loss must then be passed on to our other customers, an unfair, inequitable and economically unviable situation. Remember, if we have but one reservation at SeaTac, we MUST still send a shuttle to Seatac to service that passenger. If that passenger is a no-show or cancels without reasonable notice we lose the entire cost of that trip. Even the carriers that are not "By reservation only" but who have reserved a seat for a passenger are being damaged here. Once they have sold that seat they cannot sell it to anyone else. You are already forcing us to pay for airline caused delays and cancellations over which we have no control and are not at fault, just how much does the Commission expect us bleed?

Seatac Shuttle, LLC, d/b/a Whidbey Seatac Shuttle (h) Alternate means of transport that will be provided by the company if it is unable to provide transportation to a customer at the time and place specified in a reservation that the company has accepted for that passenger. for whom a reservation has been accepted.

This is a follow-on to section (d) above. On one hand the Commission is saying that the customer has no obligation to the company even though the company has reserved a seat for that customer to the exclusion of others and a contractual relationship exists between the two parties but the company has an absolute obligation to the customer to have a seat available. The language of this section must make it absolutely clear that the company's obligation is for a specific reservation at a specific time and place. If the customer is not available and or does not present himself at the time and place called for in the reservation, the company shall have no further liability to that customer.

Accepted in part. The proposed rule is revised to clarify that the rules in the company's tariff must identify "whether" the company provides alternate transportation when it has accepted a reservation and then is unable to provide the service. The proposed rule does not require a company to provide alternative transportation; it does require the company to establish rules in its tariff on the subject.

WAC 480-30-381 Tariffs and time schedules, filing procedures.		
Stakeholder	Written Comment	Commission Response
Seatac Shuttle, LLC, d/b/a Whidbey Seatac Shuttle	The Transmittal Letter via this section has essentially become a submission. It is a duplicate of the papers and documents that are required to be submitted The Transmittal Letter has been traditionally been an instrument to indicate, in a very brief format, the purpose of the attached documents, not a complete detailed explanation and line item justification for them. We would be happy to just submit a detailed Transmittal Letter and forego all of the attached documents in an effort to streamline the process. This new language just adds more work to the companies with no particular benefit to the Commission as each document attached must be reviewed, analyzed, and commented on by the Commission with or without this new expanded TL format. Who is to pay for this increased work load? We do have customers to serve, leave us a little time and man power to do so.	Rejected. The proposed rule was not revised. The commission requires all companies to identify themselves and the purpose of their correspondence. A transmittal letter is not a new requirement. The proposed rule clarifies the information to be contained in the transmittal letter. It is reasonable to expect a company that files for a rate increase to know how much of an increase it is requesting and how much revenue it expects the increase to generate. The transmittal letter does not duplicate the filing documents (work papers, new tariff pages, notice).
Seatac Shuttle, LLC, d/b/a Whidbey Seatac Shuttle	(c) Rate increase filings.  Our concern with "rates" and "rate filings" is or should be well known to the Commission. All I will state here is that the current situation is unsatisfactory and a change is long over due. We will address this issue most vigorously under the new CR-101 concerning rates.  Fariffs and time schedules, ticket agent agreements mu	<b>Rejected.</b> The proposed rule was not revised.
Stakeholder	Written Comment	Commission Response
Stakeholder  Seatac Shuttle, LLC, d/b/a Whidbey Seatac Shuttle	(3) Ticket Agent Agreements with licensed travel agents are exempt from the provisions of this section.  See comments under: WAC 480-30-036 Definitions, general. Ticket Agent agreements, comment #4 of this document.	Rejected. The proposed rule was not revised. RCW 81.28.080 allows companies to offer transportation services at free or reduced rates. "Agents" are included within that definition. A company is not required to file every travel agent commission sales agreement, but it must file and the commission must approve the "form" of any contract or agreement for an agent to sell, for a commission, tickets for an auto transportation company. The proposed rule clarifies the information required in those contracts or agreements.

WAC 480-30-396	Tariffs and time schedules, free and reduced rates.	
Stakeholder	Written Comment	Commission Response
Seatac Shuttle,	(2) An auto transportation company wishing to provide	<b>Rejected.</b> The proposed rule was
LLC, d/b/a	service at free or reduced rates must first publish those	not revised. RCW 81.28.080 does
Whidbey Seatac	free or reduced rates fares in its filed tariff unless those	not "entitle" any group to free or
Shuttle	free or reduced fares are permitted by RCW 81.28.080.	reduced service, it "allows"
		companies to offer transportation
	Published rates to be charged — Exceptions. RCW 81.28.080	services at free or reduced rates. If
	No common carrier shall, directly or indirectly, issue or	a company chooses to offer
	give any free ticket, free pass or free or reduced transportation for	reduced rate service to any class
	passengers between points within this state, except its employees	or group of persons identified in
	and their families, surgeons and physicians and their families, its	RCW 81.28.080 then the company
	officers, agents and attorneys at law; to ministers of religion,	must file it with the commission.
	traveling secretaries of railroad Young Men's Christian Associations, inmates of hospitals, charitable and eleemosynary	The interpretation of this statute
	institutions and persons exclusively engaged in charitable and	since 1939 is that rates must be
	eleemosynary work; to indigent, destitute and homeless persons	filed. In a 1998 declaratory ruling
	and to such persons when transported by charitable societies or	(TG980532) the commission
	hospitals, and the necessary agents employed in such	` ′
	transportation; to inmates of the national homes or state homes for	required that medical waste
	disabled volunteer soldiers and of soldiers' and sailors' homes,	collection service provided to
	including those about to enter and those returning home after	nonprofit hospitals at free or
	discharge; to necessary caretakers of livestock, poultry, milk and fruit; to employees of sleeping car companies, express companies,	reduced rates must be provided
	and to linemen of telegraph and telephone companies; to railway	subject to a "free or reduced" rate
	mail service employees, post office inspectors, customs inspectors	tariff approved by the
	and immigration inspectors; to newsboys on trains; baggage	commission.
	agents, witnesses attending any legal investigation in which the	
	common carrier is interested; to persons injured in accidents or	
	wrecks and physicians and nurses attending such persons; to the	
	National Guard of Washington when on official duty, and students	
	going to and returning from state institutions of learning:	
	PROVIDED, That this provision shall not be construed to prohibit the interchange of passes for the officers, attorneys, agents and	
	employees and their families, of railroad companies, steamboat	
	companies, express companies and sleeping car companies with	
	other railroad companies, steamboat companies, express	
	companies and sleeping car companies, nor to prohibit any	
	common carrier from carrying passengers free with the object of	
	providing relief in cases of general epidemic, pestilence, or other	
	calamitous visitation: AND PROVIDED, FURTHER, That this	
	provision shall not be construed to prohibit the exchange of passes or franks for the officers, attorneys, agents, employees, and their	
	families of such telegraph, telephone and cable lines, and the	
	officers, attorneys, agents, employees, and their families of other	
	telegraph, telephone or cable lines, or with railroad companies,	
	express companies or sleeping car companies: PROVIDED,	
	FURTHER, That the term "employee" as used in this section shall	
	include furloughed, pensioned, and superannuated employees,	
	persons who have become disabled or infirm in the service of any	
	such common carrier, and the remains of a person killed or dying in the employment of a carrier, those entering or leaving its	
	service and ex-employees traveling for the purpose of entering the	
	service of any such common carrier; and the term "families" as	
	used in this section shall include the families of those persons	
	named in this proviso, also the families of persons killed and the	

surviving spouses prior to remarriage and minor children during minority, of persons who died while in the service of any such common carrier: AND PROVIDED, FURTHER, That nothing herein contained shall prevent the issuance of mileage, commutation tickets or excursion passenger tickets: AND PROVIDED, FURTHER, That nothing in this section shall be construed to prevent the issuance of free or reduced transportation by any street railroad company for mail carriers, or policemen or members of fire departments, city officers, and employees when engaged in the performance of their duties as such city employees. So do we now list all of these exclusions in our tariff? All of these persons are already permitted free or reduced passage by law. The inclusion of this required exemption in the wording of this section is the only acceptable construction short of just deleting the entire section. WAC 480-30-406 Tariffs and time schedules, withdrawing a filing. Stakeholder **Written Comment Commission Response** (1) When withdrawing a tariff or time schedule filing, an Seatac Shuttle. **Accepted.** Paragraph (2) of the LLC, d/b/a auto transportation company must submit a letter that proposed rule was revised as Whidbey Seatac includes the following: suggested. There is no decision Shuttle (a) The name and address of the auto required on a withdrawal request filed prior to the commission transportation company: (b) Docket number of the filing being withdrawn; taking action (e.g. suspension, (c) The name of the company's contact person; complaint) on a filing. By (d) An explanation of why the company is removing paragraph (2) as suggested, the proposed rule requesting the withdrawal; and (e) A statement certifying that the submitting focuses on the information that a person has authority to withdraw the filing on behalf of company must include in its the auto transportation company. request to withdraw a filing and (2) The commission may deny withdrawal of a not on if, or when, the commission filing when denial is in the public interest. may deny the request. Revising the proposed rule does not affect the purpose of the rule or the In light of WAC 480-80-131 (see below), sec (2) of -406 is discriminatory. The Commission has specifically ability of the commission to permitted other regulated entities to withdraw filed tariffs approve or deny a request. without prejudice. There is a history of the Commission using filed, but not approved, tariffs as weapons against airporters. When a company files a proposed tariff, it uses the best information available to it at the time. Many variables are factored into a tariff filing and those variables may change over short time intervals. New information or interpretation may become known to the filing party which causes it to reevaluate the necessity or viability of the filing. The mere act of filing should not confer upon the Commission the right to force a company into a situation which they proposed but then find not acceptable for reasons that it alone determines subsequent to that filing but prior to approval. This language is unacceptable under any circumstances and must be removed.

	WAC 480-80-131 Withdrawing a tariff filing	
	When withdrawing a filing, a utility must submit a letter that	
	includes the following:	
	(1) The name and address of the utility;	
	(2) Docket number; (3) Advice number, if applicable;	
	(4) The name of the contact person for the withdrawal;	
	(5) An explanation of why it is requesting the withdrawal; and	
	(6) A statement certifying that the submitting person has	
	authority to withdraw the filing on behalf of the utility.	
	[Statutory Authority: RCW 80.01.040 and 80.04.180. 02-11-081	
	(Docket No. U-991301, General Order No. R-498), § 480-80-131,	
	filed 5/14/02, effective 6/17/02.]	
	Fariffs, general rate increase filings.	
Stakeholder	Written Comment	Commission Response
Seatac Shuttle,	All sections concerning "rates" will be examined in	No revision was suggested. The
LLC, d/b/a	comments under CR-101 Doc #061277.	proposed rule was not revised.
Whidbey Seatac		
Shuttle		
•	Γariffs, general rate increase filings, work papers.	
Stakeholder	Written Comment	Commission Response
Seatac Shuttle,	(1)(C) Ratemaking - ratemaking adjustments modify the	No revision was suggested. The
LLC, d/b/a	records of the company to reflect proper ratemaking	proposed rule was not revised.
Whidbey Seatac	theory, such as removing expenses that were incurred by	
Shuttle	the company but are not generally allowed to be passed	
	on to ratepayers, or converting from accelerated	
	depreciation to straight line depreciation.	
	The heart of the problem is with "proper rate making	
	theory", a term which has no fixed definition to the	
	Commission. We are forced to deal with a "moving	
	target" anytime we deal with the rate issue. This issue	
	will be vigorously examined in the new proposed CR-101	
	inquiry into rates.	
1	Pariffs, special or promotional fare tariff filings.	
Stakeholder	Written Comment	Commission Response
Seatac Shuttle,	(1) The commission encourages auto transportation	<b>Rejected.</b> The proposed rule was
LLC, d/b/a	companies to explore innovative rates and rate structures	not revised. An essential part of
Whidbey Seatac	including special or promotional fares intended to:	the commission's statutory
Shuttle		authority (which cannot be altered
	The concept of promotional or special fares has been	by rule adopted by the
	proposed, promoted and supported by airporters for quite	commission) is that the
	sometime. The only problem that we have with this is the	Commission is authorized to
	possible threat to the company by the filing of a	complain against a company's
	promotional fare within a supplemental tariff. History	rates when it believes they are
	has graphically shown us that the Commission will file	other than "fair, just, reasonable,
	complaint against a company for filing a proposed tariff.	and sufficient."
	Until the code specifically permits the withdrawal of	
	filings without the threat of complaint, this section is just	
	so much verbiage and won't be used by anyone. See	
	comment#	

WAC 480-30-446 Availability of information.		
Stakeholder	Written Comment	Commission Response
Seatac Shuttle, LLC, d/b/a Whidbey Seatac Shuttle	<ul> <li>(1) Company information. A company that provides auto transportation company service must have a:</li> <li>(3) Responding to customer inquiries.</li> <li>(a) A company must respond to all nonwritten messages within twenty-four hours excluding weekends and holidays, as defined in the company's tariff.</li> </ul>	Rejected. The proposed rule was not revised. The proposed rules in WAC 480-30 apply to passenger transportation companies.
	(b) A company must acknowledge and respond to a customer's written inquiry within two weeks of receipt.  This is an appropriate business policy. I feel strongly that the Commission should adopt the same rules for its self. If not, why not? As a public/state agency you should be	
Cantage Clausel	held to at least private industry standards if not higher and we are, after all, your customers.	Delegated The man and male man
Seatac Shuttle, LLC, d/b/a Whidbey Seatac Shuttle	(1) Company information. A company that provides auto transportation company service must have a:  (4) Information that must be available. A company must make the following items available to customers for inspection upon request at no charge during the company's regular business hours:  (a) The commission's passenger transportation company rules in chapter 480–30 WAC;  (a)(b) The company's current tariff and time schedule;  (b)(e) The company's current certificate; and  (c)(d) Any current, proposed, or most recently canceled tariff page that relates to the customer's service.  Items (4)(b)(c)(d) are all quite reasonable and should be	Rejected. The proposed rule was not revised. The commission provides copies of its rules to the companies at no charge. The proposed rule does not require the company to provide copies, interpretation, or guidance to any party; it only requires a company to allow a customer to view the rules on request.
	available for inspection by customers. However, we are not a law library, if someone wants to research WAC and transportation law they have numerous facilities available to them, not the least of which is the WUTC. In order for us to obtain copies of the WAC we rely on the WUTC, local libraries and the legislature's web site. We would not object to being required to advise those customers who inquire where they may obtain a copy of 480-30 WAC.	

WAC 480-30-456 Fair use of customer information.		
Stakeholder	Written Comment	<b>Commission Response</b>
Seatac Shuttle, LLC, d/b/a Whidbey Seatac Shuttle	We agree with this section whole heartedly. WSS is a strong advocate of customer privacy. We would like a clear explanation from the Commission however, as to why this consumer friendly provision is reversed for other regulated utilities. If this section is pro-consumer by virtue of precluding airporters from utilizing this information, it must therefore follow that placing the burden of confidentiality on the consumer through "optout" programs afforded other regulated industries must be anti-consumer. This bipolar logic escapes us, clarification is in order.	Rejected. The proposed rule was not revised. "Fair use of customer information" as proposed in this chapter is consistent with the provisions adopted for other regulated transportation companies.
WAC 480-30-461 S	Service or rate complaints. (1) Company responsibility.	
Stakeholder	Written Comment	Commission Response
Seatac Shuttle, LLC, d/b/a Whidbey Seatac Shuttle	All well and good, but there is no facility what-so-ever for passenger transportation companies that have a complaint against the Commission or its staff for resolution or tracking. You take the pay, you must be accountable. The WAC has always been a one-way check valve; it's time to show that you stand behind your work product and your staff. If issues arise, we need a mechanism to address them. It is very appropriate at this time to include language that will formalize the process for passenger transportation companies.	Rejected. The proposed rule was not revised. The legislature has delegated to the commission authority to "regulate, in the public interest, as provided by the public service laws, the rates, services, facilities, and practices of all persons engaging in the transportation of persons or property within this state for compensation, and related activities; including, but not limited toauto transportation companies." RCW 80.01.040(2). RCW 81.04.110 provides that the commission may hear complaints against public service companies, including auto transportation companies. The commission is not authorized to hear complaints against itself, nor would such an arrangement make sense. An analogy is that the commission is a judge, the staff are prosecutors and law enforcement officers, and the regulated companies are citizens. If a company believes that the commission staff's prosecution of a complaint, or its advocacy in a rate proceeding is not supported by the evidence or the law, the company is provided a hearing for the purposes of making that argument to the

		commission. If the company believes that the commission's decision, following that hearing, is not supported by the evidence or the law, then the company may petition the superior court for judicial review of the commission's final decision in accordance with the Administrative Procedure Act, ch. 34.05 RCW.
WAC 480-30-476	Baggage liability and claims for loss or damage.	- Not 110 N.
Stakeholder	Written Comment	<b>Commission Response</b>
Seatac Shuttle,	(1) Baggage liability. An auto transportation company	<b>Rejected.</b> The proposed rule was
LLC, d/b/a	must include provisions in its filed tariff relating to its	not revised. RCW 81.29.050
Whidbey Seatac	liability for loss or damage to baggage checked by the	requires the commission to set the
Shuttle	passenger.	liability of any common carrier for
		lost or damaged baggage. The
	At the risk of being redundant I must restate all of our	proposed rule does not require
	objections to this section as previously offered: There	companies to sell insurance or be
	appear to be major problems with this section. By any	insurers. It does establish a
	measure the Commission is requiring auto transportation companies to conduct business in contradiction to RCW.	company's "minimum" liability for "checked baggage" and allows
	By definition we would be "insurers" selling	a customer to declare excess
	"insurance" which would require a "License" issued by	value, for a fee. The proposed rule
	the Insurance Commissioner. If companies were to	affects only "checked" baggage
	comply with this section they would be in violation of	and is modeled after federal rules
	RCW and subject to fines and imprisonment for	for interstate passenger carriers.
	committing a gross misdemeanor.	Declaring excess value is a
		common practice in the
	If the Commission can put forth a reasonable and logical	transportation industry. Ten of the
	argument for this provision placing liability on the	26 existing auto transportation
	company then it is a good idea to define a limit on	companies currently have
	liability, but we cannot offer excess liability protection	provisions for excess valuation in
	for a fee. As we have no realistic way of assessing true	their tariffs.
	value of any particular piece of baggage short of	A
	inspecting and inventorying each and every piece, a	A passenger facility is defined in
	liability limit of \$100 per passenger is more realistic.	WAC 480-30-036 as a location at
	Airporters are generally a direct, premium service. The customer hands the baggage to the driver and it is	which the company maintains an employee and sells tickets. For
	immediately loaded on the vehicle. The reverse takes	most customers, the employee at
	place at the termination of the route. We are not airlines	the passenger facility and/or the
	with massive baggage handling systems and connecting	bus driver is the only company
	flights with opportunities for lost or destroyed baggage.	representative the customer will
	This really is not a problem with our industry. By our	see. It is appropriate that claim
	estimation we have transported over 100,000 pieces of	forms are available to customers
	baggage and have NEVER lost a single piece or had a	from those persons.
	claim for damage. This is another very minor and	
	insignificant issue that the Commission is trying to over	The proposed rule does not
	manage. We suggest limits of \$100 per customer (\$50 per	prohibit a company from
	child) and double those limits on connecting, joint or	publishing in its tariff a rate for

through routes. We cannot sell additional insurance to the customers.

Additionally, we now have the issue of increasing "rates". If by some mechanism it were possible for us to sell insurance for increased liability, how would we account for the new income? Would it affect our "rates" and the rate hearing process? Will we have to file a new tariff with a general rate increase to comply with this section? How can we possibly anticipate what the effect on our pro forma would be as we have absolutely no data to rely on in an industry that we are completely unfamiliar with? How will the Commission handle losses incurred through the payment of claims or excess claims? Who determines the true value of a claim? Who pays for the increased staffing burden? Please let us get on with our jobs, we don't sell insurance, we don't deliver pizzas, nor do we teach people to ice skate, we provide transportation.

(3) Claims. Auto transportation companies must make claim forms available to their passengers upon request at each of the company's offices, passenger facilities, and from the driver of each vehicle operated. The forms must be prepared in duplicate. The company will retain one copy. The second copy will be given to the passenger filing the claim.

The commission has once again exhibited a propensity towards a paper work explosion. Forms at the office, forms at passenger facilities and forms on the vehicles, this is overkill. If the commission were to study the current tariffs of the existing operators they would see that most passenger facilities are hotels, convenience stores, gas stations, transit bus facilities and other such similar venues sited to be the most convenient locations for our customers.

These do not offer unlimited space for forms and copies of other documents which are readily available from the company at its business office, the Commission or on the WEB. We have administrative staff to handle customer service issues such as these; we do not need to further burden our drivers with more forms. They need to keep our shuttles on schedule in a safe and professional manner, let them do their job and let our office staff do theirs.

(4) Loss or damage to carry-on items. The company shall not be held responsible for loss or damage to baggage carried on board the vehicle unless it can be shown that the company was in some way negligent. Each company shall have a written policy detailing the manner in which

specific services instead of embedding those costs in general

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	items, articles, or baggage left on board a company's	
	vehicles will be handled and the way in which the	
	company will make efforts to return the articles to their	
	rightful owners and listing any fees that may be charged	
	for this service.	
	Just like "change fees" to cover administrative costs,	
	companies must be able to apply a handling fee for	
	processing and or returning carry-on items left onboard	
	the company's vehicles by customers	
Summory	the company's venicles by customers	
Summary	Weitten Comment	Commission Dosmonso
Stakeholder	Written Comment	Commission Response
Seatac Shuttle,	The current draft is an improvement over the previous	No revision was suggested.
LLC, d/b/a	draft. We are disappointed that the Commission did not	
Whidbey Seatac	address the main reason for the issuance of the CR-101 in	
Shuttle	the first place, rates. As we near the end point of this	
	particular process of four years we strongly urge that the	
	Commission accept the above comments in the spirit in	
	which they are offered, as constructive changes and	
	comments designed to clarify, simplify, streamline and	
	make the whole process more efficient to the benefit of	
	the consumer and the industry. We are not an essential	
	industry; our customers have many options open to them	
	outside of our services. We must be efficient, safe and	
	well managed to provide a product that is attractive to the	
	public. The WUTC should be our partner in that effort,	
	we should be working toward that common goal, not in	
	opposition. Let the new WAC 480-30 reflect that	
	partnership. We, as your customers will do our part, meet	
	us half way.	
Sub-Carriers (Nev		
Stakeholder	Written Comment	Commission Response
Shuttle Express,	I would like to include the enclosed new sub-carrier	<b>Rejected.</b> The proposed rules
Inc.	proposal to be included in the upcoming proceedings to	were not revised to include the
	be adapted in to WAC 480-30. It is the position of Shuttle	suggested language. The sub-
	Express that this proposed WAC is consistent with and	carrier proposal presented by
	allowed under RCW 81.68.030.	Shuttle Express is draft language
		that staff prepared under the CR-
	WAC 480-30-XXX Driver status	101 for discussion and legal
	The driver of a vehicle operated by an auto transportation	review. The proposal was based
	company must be the certificate holder or under the complete	on a California Public Utility
	supervision, direction and control of the operating carrier as:	commission program. Legal staff
		advised that Chapter 81.68 RCW
	An employee of the certificate holder; or	does not allow auto transportation
	<ul> <li>An employee of a sub-carrier; or,</li> </ul>	_
	An independent owner-driver who holds sub-carrier	companies to use sub carriers as
	charter carrier authority and is operating as a sub-	proposed.
	carrier.	
	New definitions:	
	SUB-CARRIER means a passenger charter carrier that	

provides transportation services for an auto transportation company under a charter sub-carrier agreement filed with and approved by the commission.

PRIME CRRIER means an auto transportation company that uses another carrier's (sub-carrier) vehicles and drivers to provide its authorized service under a sub-carrier agreement.

SUB-CARRIER AGREEMENT means the written agreement under which an auto transportation company is authorized to use the transportation services of another carrier (sub-carrier) that provides both vehicles and drivers.

WAC 480-30-xxxx Sub-carrier agreements

- 1. An auto transportation company (prime carrier) may enter into a sub-carrier agreement with a passenger charter carrier (sub-carrier) to use the sub-carrier's vehicle and drivers to perform transportation services authorized under the prime carrier's certificate.
- 2. A sub-carrier agreement must be in writing, signed, and dated. A sub-carrier agreement must be submitted to the commission for approval prior to any service being provided. The prime carrier and the sub-carrier agreement must include, but is not limited to:
- (a) The prime-carrier name and the sub-carrier name.
- (b) The prime carrier auto transportation company certificate number.
- (c) The sub-carrier charter certificate number.
- (d) The effective date and expiration date of the agreement.
- (e) A complete description of the services to be performed.

WAC 480-30-xxx Sub-carrier agreements, operations

- 1. Reporting requirements. A private carrier is responsible for the transportation services provided under its certificate, reporting gross revenue, calculating, and paying regulator fees based, including revenue generated from services provided under a sub-carrier agreement.
- 2. Certificate authority. Operations conducted under a subcarrier agreement must be authorized in the prime-carrier certificate.
- (a) No service may be provided under a sub-carrier agreement if the prime carrier auto transportation company certificate is suspended or cancelled.
- (b) No service may be provided under a sub-carrier agreement if the sub-carrier passenger charter certificate is suspended or cancelled.
- 3. Tariffs and time schedules. Rates and charges collected and

discussion in that proceeding.

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	services performed under a sub-carrier agreement must be authorized in the prime-carrier tariff, and the time schedule.		
	<ul> <li>(a) Sub-carriers must collect only those fares authorized in the prime carrier's tariff as filed with the commission, including any authorized reduced rates or promotional fares.</li> <li>(b) Sub-carriers must accept tickets, passes, and other prepaid fares presented by passengers.</li> <li>(c) Sub-carriers must operate within the terms of the prime carrier's time schedule.</li> </ul>		
	4. Sub-carrier vehicle identification. In addition to the vehicle marking requirements of WAC 480-30-xxx, any vehicle operated by a sub-carrier under an approved sub-carrier agreement must be identified as and independently owned and operated sub-carrier of the prime carrier.		
Stakeholder	Oral Comments at Adoption Hearing	Commission Response	
John Rowley, C.O.O. / General Manager, Shuttle Express, Inc.	In his oral comments at the hearing Mr. Rowley restated the company's request that the commission adopt a California method of allowing the use of "sub-carriers" to transport to transport passengers for a "prime carrier." Mr. Rowley expressed the opinion that under such an arrangement the accountability structure of the certificate holder and enforcement ability against the certificate holder remains intact. In his written copy of his oral comments Mr. Rowley asked the commission to consider introducing the company's proposal or slightly modified changes with the proposed rules or at minimum consider them at a later time.	Rejected. The sub-carrier proposal presented by Mr. Rowley is the same one addressed by the company in its written comments and rejected by the commission based on advice that the law under chapter 81.68 RCW does not allow the proposed arrangement.  The commission opened a CR-101 in Docket No. TC-060177 to consider ratemaking and ratemaking methodologies for auto transportation companies. The commission has asked for comments regarding regulation of the auto transportation industry under chapter 81.68 RCW, including entry. This company is encouraged to participate in Docket No. TC-060177 and to bring this issue forward for	