

**EXHIBIT NO. __ (KCG-1T)
DOCKET NO. PG-041624
WITNESS: KEVIN C. GARRITY**

**BEFORE THE
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION**

**WASHINGTON UTILITIES AND
TRANSPORTATION COMMISSION,**

Complainant,

v.

PUGET SOUND ENERGY, INC.,

Respondent.

Docket No. PG-041624

**PREFILED DIRECT TESTIMONY OF
KEVIN C. GARRITY
ON BEHALF OF PUGET SOUND ENERGY, INC.**

AUGUST 15, 2005

CONTENTS

I.	INTRODUCTION	1
II.	SCOPE OF TESTIMONY	3
III.	SUMMARY OF TESTIMONY	3
IV.	PRIMARY DOCUMENTS AND INFORMATION REVIEWED BY MR. GARRITY.....	4
V.	THE SPIRITRIDGE NEIGHBORHOOD AND CATHODIC PROTECTION.....	5
VI.	THE INVESTIGATION OF THE SEPTEMBER 2, 2004 EXPLOSION.....	7
	A. METALLURGICAL ANALYSIS OF THE SERVICE LINE	10
	B. SOIL SAMPLES.....	12
	C. SERVICE RISER STUDY	15
	D. PIPE SEGMENT INTEGRITY STUDY (COATING STUDY).....	17
VII.	CONCLUSIONS.....	19
VIII.	RESPONSE TO DR. BELL'S CONCLUSIONS	22
IX.	RESPONSE TO WUTC STAFF'S RECOMMENDATIONS	24

EXHIBIT LIST

- Exhibit No. _____ (KCG-2) Curriculum Vita of Kevin Garrity
- Exhibit No. _____ (KCG-3) February 18, 2004, Final Report: Laboratory-Based Evaluation of Failed Service Line
- Exhibit No. _____ (KCG-4) February 25, 2005 Opinion Letter attached to February 28, 2005 letter from Kevin Garrity to Charles Gordon
- Exhibit No. _____ (KCG-5) Feb 28, 2005 Final Report: Summary Report—Failed Service Line
- Exhibit No. _____ (KCG-6) June 15, 2005 Letter from Kevin Garrity to Steven Secrist Re: Puget Sound Energy, Summary of Findings—Soil Survey—Spirit Ridge Subdivision
- Exhibit No. _____ (KCG-7) June 15, 2005 letter to from Kevin Garrity to Steven Secrist Re: Puget Sound Energy, Spirit Ridge—Summary of Filed Inspection of Seventy-five (75) and Metallurgical Analysis of Six (6) Service Risers—Spirit Ridge Subdivision
- Exhibit No. _____ (KCG-8) PSE's Response to Data Request No. 65 (soil surveys)
- Exhibit No. _____ (KCG-9) Table 1: Results of bacteria analysis performed on soil deposit product samples in accordance with API RP 38

1

PUGET SOUND ENERGY, INC.

2

PREFILED DIRECT TESTIMONY OF KEVIN C. GARRITY

3

I. INTRODUCTION

4

Q. Please state your name, business and address.

5

A. Kevin C. Garrity, CC Technologies Services, Inc., 5777 Frantz Road, Dublin, OH
6 43017-1386.

7

Q. What is CC Technologies?

8 A. CC Technologies Services, Inc. ("CCT") is an engineering and research
9 organization specializing in the evaluation of materials properties, materials
10 selection, corrosion, corrosion control, and design and development of
11 instrumentation and engineering software. Our staff consists of Ph.D.
12 researchers, engineers and technicians in metallurgical engineering, materials
13 science, and corrosion science, and our areas of study include general and
14 localized corrosion, coating degradation, stress-corrosion cracking, corrosion
15 fatigue and thermal fatigue.

16

Q. What is your position with CC Technologies?

17

A. I am the Chief Operating Officer of CCT, and I direct the activities of CC
18 Technologies Laboratories, Inc., CC Technologies Services, Inc., CC
19 Technologies Canada, CC Technologies International, Inc., and CC Technologies
20 Systems, Inc.

1 **Q. What is your educational and professional experience?**

2 A. I have a B.S. in Electrical Engineering from the Polytechnic Institute of Brooklyn.
3 I am a Registered Professional Engineer in Ohio, New York, Georgia, Louisiana,
4 Tennessee, Kansas and Alabama. I am a member of the National Association of
5 Corrosion Engineers (NACE), and was a member of the Executive Committee of
6 the NACE Board from 1992-1996.

7 I worked as a corrosion engineer and manager from 1974 until 1985, until I
8 became a Vice President of Engineering with Harco Technologies Corporation in
9 Ohio. In 1989, I became a Vice President with CC Technologies ("CCT") and
10 was later promoted to Executive Vice President and then COO in 2001. I have
11 thirty years of experience in corrosion engineering and the application of cathodic
12 protection to buried pipelines and tanks, concrete structures, and marine
13 structures. I have managed programs in all aspects of cathodic protection design,
14 monitoring, and installation for a wide variety of cathodic protection applications
15 including pre-stressed concrete pipe, transmission and distribution pipelines,
16 reinforced concrete nuclear waste tanks, water lines and tanks, power plant
17 condensers, buried tanks, bridge decks, and parking garages. I also have
18 extensive experience in evaluating and mitigating stray current effects.

19 During the course of my career, I have been responsible for project management
20 of multiple pipeline integrity projects, including TransCanada PipeLines Ltd.
21 (30,000 km) and Alyeska Pipeline Service, Co. (800 miles). I have also authored
22 numerous publications on the subject of cathodic protection. Those publications
23 and additional details on my qualifications are listed on my curriculum vitae,
24 which is attached as Exhibit No. ____ (KCG-2).

1

II. SCOPE OF TESTIMONY

2 **Q. What have you been asked to do in this case?**

3 A. I have been asked to: (1) review Puget Sound Energy, Inc.'s ("PSE") data and
4 conduct my own investigation regarding the September 2, 2004, house explosion
5 in Bellevue; (2) offer opinions about the circumstances leading to the explosion
6 and the cause of it; and (3) respond to certain conclusions and opinions reached
7 by Washington Utilities and Transportation Commission ("WUTC") Staff as well
8 as their corrosion expert, Dr. Graham Bell.

9

III. SUMMARY OF TESTIMONY

10 **Q. Please summarize your conclusions.**

11 A. After reviewing all of the evidence, I conclude that the leak in Mrs. Schmitz's gas
12 service line was caused by corrosion that pre-existed the brief reversal of the Vasa
13 Park Rectifier. Specifically, the leak was caused by external corrosion at the site
14 of a coating holiday in the service line. The explosion was a result of anomalous
15 factors unique to Mrs. Schmitz's residence, including the presence of a drainage
16 system above the gas service line that allowed gas to migrate into the home. I
17 also conclude that PSE's gas distribution system is safely operated and well-
18 maintained, and that there is nothing to indicate that PSE is suffering from
19 system-wide corrosion. Accordingly, PSE should be allowed to resume
20 operations under existing federal and state gas distribution system regulations.

1 **IV. PRIMARY DOCUMENTS AND INFORMATION**
2 **REVIEWED BY MR. GARRITY**

3 **Q. Please list the primary documents that you reviewed in this matter to reach**
4 **your conclusions.**

5 A. I have reviewed the following documents:

- 6 • PSE SAP records of rectifier inspections
- 7 • PSE historical leak records
- 8 • PSE Operations maps
- 9 • PSE Rectifier design and installation records for the Vasa Park and Cross
10 Roads Rectifiers
- 11 • PSE historical and recent Exposed Pipe Condition Reports (EPCR's) for
12 the Spiritridge area
- 13 • PSE Annual test site readings for the Spiritridge area
- 14 • Plat maps of the Spiritridge area
- 15 • US Code of Federal Regulations Volume 49 part 192
- 16 • Form D-4 for 16645 SE 26th PL
- 17 • Historical and recent leak survey results
- 18 • City of Bellevue Fire Department News Release 9/4/2004
- 19 • Transcriptions of Vasa Park Journal from Greg Schwartz's Journal
- 20 • 1994 USGS Soil Survey for the Spiritridge area
- 21 • PSE's Response to WUTC Staff Data Request No. 65 (soil samples taken
22 by PSE at the scene of the incident)
- 23 • PSE's Pipe Segment Integrity Study

24 I also interviewed PSE staff, physically inspected the Schmitz residence gas
25 service line, analyzed the soil at the explosion site, and physically inspected a
26 sample of the service risers in the Spiritridge neighborhood. Finally, I have

1 reviewed all of the testimony and exhibits filed by the WUTC Staff in this matter.

2 **V. THE SPIRITRIDGE NEIGHBORHOOD AND**
3 **CATHODIC PROTECTION**

4 **Q. You have testified that you have reviewed multiple PSE records and**
5 **interviewed PSE personnel about Spiritridge. Are you therefore familiar**
6 **with the gas distribution and cathodic protection system for the Spiritridge**
7 **neighborhood, including the service line servicing Mrs. Schmitz's home at**
8 **16445 SE 26th Place, Bellevue, Washington?**

9 A. Yes.

10 **Q. Please tell us what you learned about the gas service line servicing**
11 **Mrs. Schmitz's residence.**

12 A. In January 1963, a nominal ¾-inch wrapped steel gas service line was installed at
13 16645 S.E. 26th Place, Bellevue, Washington. The original service installation
14 records indicate that the service extended sixty feet from a 2-inch intermediate
15 pressure wrapped steel gas main located along S.E. 26th Place. Installation of the
16 service was completed on January 10, 1963 and the application for gas service
17 was completed January 14, 1963. A detailed description of the background can
18 be found in my summary report on the failed service line, attached as Exhibit
19 No. ____ (KCG-5).

20 **Q. Please describe what you learned about cathodic protection for the gas**
21 **distribution lines in the Spiritridge neighborhood.**

22 A. Cathodic protection was applied to the gas main and service lines in the vicinity
23 of Mrs. Schmitz's home during the early 1980s. The coated and wrapped steel
24 service was installed with no dielectric union at the tie-in to the main. The

1 service therefore was cathodically protected via the cathodic protection sources
2 protecting the main. The predominant cathodic protection current source in the
3 vicinity of the Spiritridge subdivision is located at S.E. 43rd Street and 164th
4 Place S.E. and has been referred to as the Vasa Park Rectifier (the "Rectifier").
5 The Rectifier is situated approximately 3,240 feet from the incident site.
6 Documents reviewed indicate that this Rectifier and ground bed were installed in
7 March 1982. It is reported that supplemental magnesium sacrificial anodes have
8 been installed at various locations during the normal course of pipe excavations
9 and service installations.

10 **Q. The WUTC Staff and Dr. Bell have given extensive explanations of cathodic**
11 **protection in their testimony. Do you generally agree with their**
12 **descriptions?**

13 A. Generally, yes. But a few clarifications are in order. First, cathodic protection
14 does not cause corrosion to be transferred to a higher energy level material (the
15 anode), as described in Dr. Bell's testimony (17:4-7 (Bell)). Second, while
16 Dr. Bell is correct that cathodic protection mitigates corrosion and does not
17 completely prevent it, effective cathodic protection can significantly reduce
18 corrosion to less than 1/1000 of an inch per year.

19 **Q. Are you familiar with PSE's monitoring of its cathodic protection systems**
20 **with leak surveys and pipe-to-soil potential measurements, as described in**
21 **testimony of James Hogan?**

22 A. Yes, I am.

1 **Q. Have you reviewed the historical data from cathodic protection monitoring**
2 **in the Spiritridge neighborhood?**

3 A. Yes.

4 **Q. And what are your conclusions based on this data?**

5 A. The cathodic protection system PSE has in place is effective and appropriate to
6 maintain the safety of the gas distribution system in that area. Indeed, until the
7 summer of 2004, no significant corrosion or corrosion protection-related
8 conditions were noted in the area.

9 **VI. THE INVESTIGATION OF THE SEPTEMBER 2, 2004**
10 **EXPLOSION**

11 **Q. You were asked by PSE to formulate an opinion regarding the cause of the**
12 **September 2, 2004 explosion. Based on your investigations, what was the**
13 **cause of the September 2, 2004 explosion?**

14 A. The explosion was caused by a leak in the gas service line to Mrs. Schmitz's
15 home. That leak resulted from severe corrosion that pre-dated the cross-wiring of
16 the Rectifier. Additionally, the presence of a subsurface drain above the service
17 line, leading from a basement sink inside the house, probably contributed to the
18 explosion because it allowed a direct path for the gas to enter the house through
19 the foundation.

20 **Q. Please outline what you did to investigate the cause of the explosion.**

21 A. In addition to reviewing PSE historical data and interviewing PSE personnel, I:
22 (1) examined and conducted an analysis of the service line; (2) analyzed the soil
23 at the site of the incident; (3) examined and conducted a metallurgical analysis of
24 service risers in the Spiritridge neighborhood; and (4) reviewed PSE's Pipe

1 Segment Integrity Study.

2 **Q. During the course of your investigation of the September 2 house explosion,**
3 **did you prepare any reports?**

4 A. Yes, I did.

5 **Q. Can you identify each and explain generally their contents?**

6 A. Yes.

7 As a result of the analysis of the service line, I prepared a report dated
8 February 18, 2005, entitled "Final Report—Laboratory-Based Evaluation of
9 Failed Service Line." It is attached as Exhibit No. ___ (KCG-3) to my testimony
10 and is focused on objectively analyzing the gas service line for the Schmitz
11 residence. The gas service line was sent to me at our office in Dublin, Ohio, for,
12 among other things, a corrosion assessment and a metallagraphic evaluation. My
13 conclusions, which can be found on page 29 of that report, include my finding
14 that the leak on the gas service line occurred as a result of external corrosion that
15 pre-existed the brief reversal of the Rectifier.

16 I prepared a report summarizing my opinions regarding the cause of the leak, the
17 role of the cross-wired Rectifier, whether the corrosion of the Schmitz gas service
18 line indicated a systemic problem, and whether PSE's response to the explosion
19 was reasonable. This report is dated February 25, 2005, and is attached to a
20 February 28, 2005, letter from me to PSE attorney Charles Gordon. *See* Exhibit
21 No. ___ (KCG-4). My opinions are reflected on pages 3-6 of that report and
22 include my conclusion that the leak occurred as a result of localized corrosion that
23 began prior to the required application of cathodic protection.

24 I also prepared a more complete report detailing the factual background leading

1 up to and following the explosion. It is dated February 28, 2005, and is entitled
2 "Final Report: Summary Report—Failed Service Line Bellevue, Washington."
3 *See* Exhibit No. __ (KCG-5). Much of this report has been repeated in the WUTC
4 Staff testimony, with limited exceptions.

5 As a result of the soil analysis undertaken by CCT, I prepared a report dated
6 June 15, 2005, and it is attached to a June 15 letter from me to PSE attorney,
7 Steve Secrist, regarding "Puget Sound Energy, Summary of Findings—Soil
8 Survey—Spirit Ridge Subdivision." *See* Exhibit No. __ (KCG-6). In that report,
9 I concluded that there is nothing in our lab analysis that indicates the soil
10 conditions in the Spiritridge neighborhood had unique corrosive characteristics.

11 As a result of the analysis of the service risers in the Spiritridge neighborhood, I
12 prepared a report dated June 15, 2005, and it is contained within a letter from me
13 to PSE attorney, Steve Secrist, regarding "Puget Sound Energy, Spirit Ridge—
14 Summary of Field Inspection of Seventy-five (75) and Metallurgical Analysis of
15 Six (6) Service Risers—Spirit Ridge Subdivision." *See* Exhibit No. __ (KCG-7).
16 One page 8 of that report, I conclude that the representative sample of the service
17 risers indicated that they were installed in a manner that is consistent with
18 industry practice and that there were no shortcomings in the manner that the risers
19 were installed or wrapped in the field. I also conclude that the risers did not
20 indicate any systemic integrity threat, that the risers are performing in accordance
21 with industry and regulatory standards, and that the Rectifier did not appear to
22 contribute to accelerated risk of the risers for the period that the Rectifier was
23 cross-wired.

24 **Q. Are there any other reports you prepared or are currently working on?**

25 A. No.

1 **Q. Can we walk through the methodology you employed in each report to reach**
2 **your conclusions and discuss where you and Dr. Bell differ?**

3 A. Yes.

4 **A. METALLURGICAL ANALYSIS OF THE SERVICE LINE**

5 **Q. Please describe the analysis you conducted of the service line.**

6 A. The service line was cut into ten segments, wrapped, and shipped. We numbered
7 the segments 1-10, 10 being near the Schmitz house and 1 being nearest the road,
8 where the service line connected to the main.

9 The analysis of the service line included a visual evaluation and photo
10 documentation of the pipe segments in condition as they were received, a visual
11 evaluation and photo documentation of the pipe segments with the external
12 coating and documentation of the extent of corrosion to the pipe, a cross-
13 sectioning of selected corroded areas with subsequent metallographic evaluation
14 of the transverse surfaces in as-polished and etched conditions using light
15 microscope, scanning electron microscopy of the polished cross-sections, and
16 elemental analysis of the surface products from corrosion sites by means of
17 energy dispersive spectroscopy (EDS).

18 We also conducted a chemical analysis of the steel segments, took ultrasonic
19 measurements of remaining wall thickness at selected locations, and conducted an
20 analysis of the surface products for the presence of microbiological organisms.

21 **Q. Does Dr. Bell agree that the metallurgical analysis was conducted in**
22 **accordance with appropriate methods?**

23 A. Yes. He has some criticisms of the use of Linear Polarization Resistance
24 ("LPR"), but LPR is a standard industry method for testing the rate of corrosion

1 and Dr. Bell admits it is an indicator of the rate of corrosion.

2 **Q. What was the purpose of the metallurgical analysis of the gas service line?**

3 A. To understand the nature of the leak found in the gas service line.

4 **Q. What did the analysis of the service line show?**

5 A. The analysis of the service line showed that the overall condition of the coating
6 was good. There were some scrapes in the coating (coating "holidays"). The leak
7 on segment 10 of the service line, that segment closest to Mrs. Schmitz's home,
8 was a result of external corrosion, probably initiated at one such holiday. For
9 more detail, see Exhibit No. _____ (KCG-3) (Final Report: Failed Service Line).

10 **Q. Are you and Dr. Bell in agreement on that?**

11 A. Partially. Dr. Bell agrees the leak was a result of external corrosion at a coating
12 holiday. Dr. Bell, however, erroneously thinks that the coating was nearing the
13 end of its "useful life." Coating has no known "useful life," and the point when it
14 fails is the point it no longer bonds to the pipe and cathodic protection is not
15 effective, which would be evidenced by an exponential increase of leaks in the
16 area. There is no evidence to support that this is occurring. In fact, the coating
17 was intact on over 98% of the service line.

18 **Q. Dr. Bell states that, given the analysis of the service line to Mrs. Schmitz's**
19 **residence, more leaks in systems similarly constructed and with a similar**
20 **vintage can be expected. Do you agree?**

21 A. No. Dr. Bell's statement is purely speculative. First, the condition of the service
22 line was good. Second, there is no evidence to indicate that PSE's gas distribution
23 system is experiencing or will experience an abnormal occurrence of leaks.

1 **B. SOIL SAMPLES**

2 **Q. How was the soil analysis conducted?**

3 A. First, two sets of soil samples were collected by GeoEngineers on September 16,
4 2004, and analyzed by CCT and North Creek Analytical. These results were
5 provided to CCT by PSE and are contained in Exhibit No. ____ (KCG-8). A third
6 set of samples was collected by the WUTC Staff and analyzed by Dr. Bell and the
7 results are contained in his testimony at Exhibit No. _____. (GECB-12). A fourth
8 set of soil samples was collected by PSE and analyzed by CCT and the results are
9 contained in Exhibit No. ____ (KCG-6).

10 **Q. How were the first two sets of soil samples tested?**

11 A. The first two sets of samples were analyzed for inorganic constituents, electrical
12 properties, and pH, consistent with EPA standard methods. Type C1018 carbon
13 steel coupons were placed in the soils to establish corrosion rate through LPR
14 measurements.

15 **Q. Do you agree with Dr. Bell that these first two samples were tested in
16 accordance with EPA standard methods?**

17 A. Yes.

18 **Q. How was the third set of soil samples tested?**

19 A. Dr. Bell's laboratory tested the third set of soil samples, and used standard
20 methods to test for inorganic constituents, electrical properties and pH.

21 **Q. Was the third set tested in accordance with EPA standard methods?**

22 A. We cannot make that determination due to insufficient information.

1 **Q. How was the fourth set of soil samples tested by CCT?**

2 A. The fourth set of soil samples was analyzed to determine water soluble cations
3 and anions, pH, total acidity, total alkalinity, moisture content, and resistivity.
4 Type C1018 carbon steel coupons were placed in the soils to establish corrosion
5 rate through LPR measurements.

6 **Q. Is this a standard industry method for testing soil for corrosive
7 characteristics?**

8 A. Yes.

9 **Q. Does Dr. Bell agree that the fourth set of soil samples were tested in
10 accordance with standard industry practice?**

11 A. Yes. Dr. Bell agrees that CCT used a methodology similar to what Dr. Bell used,
12 and used LPR in addition to such testing. While Dr. Bell states that LPR is a
13 "poor predictor of long term corrosion damage accumulation" (40:17-18 (Bell)),
14 he admits the data is useful as an indication of corrosion.

15 **Q. What was the purpose of the soil analyses?**

16 A. To determine if the soil in the Spiritridge neighborhood had any unique corrosive
17 characteristics.

18 **Q. Overall, what does the analyses of the four sets of soil samples show?**

19 A. That the soil at the house of Mrs. Schmitz did not have any unique corrosive
20 characteristics.

21 **Q. Do you agree with Dr. Bell's conclusion that the soil samples indicate that the
22 soil surrounding Mrs. Schmitz's home had variations of corrosivity, and that
23 such variations can increase the severity of corrosion?**

1 A. No. While it is true that dissimilar soil conditions can produce corrosion cells, the
2 first and second soil samples are consistent with each other and showed no
3 evidence of unique corrosive characteristics. The soil looked as one would expect
4 to find most soil in North America. The third set of soil samples, in which an
5 excessive sulfide level was present, was taken close to the construction site and
6 probably included construction material, such as gypsum board. Because the
7 results of the third set of soil samples were inconsistent with the first and second
8 tests, the fourth set was taken. The results of the analysis of the fourth set of
9 samples were consistent with the first and second. The third set of soil samples is
10 an outlier. Notably, it is clear where the first, second and fourth sets of soil
11 samples came from. But there is no documentation showing precisely where the
12 soil samples from the third set were taken.

13 **Q. Do you agree with Dr. Bell's conclusion that the results from the third set of**
14 **soil samples show that there was a possibility of microbiologically influenced**
15 **corrosion ("MIC")?**

16 A. No.

17 **Q. Why not?**

18 A. For three reasons. First, the presence of microbiological organisms does not
19 equate to MIC: microbiological organisms exist in everything. Up to 1000
20 colonies per milliliter is considered a mid-to-moderate range of microbiological
21 organisms in soil, and none of the soil samples shared a range in excess of 1,000
22 colonies per milliliter. In fact, all of the soil samples, except for one, were in the
23 1-10 colonies per milliliter or 10-100 milliliter range. *See* Exhibit No. ____ (KCG-
24 9).

25 Second, there is no objective indication of MIC. To determine if MIC exists,

1 more than the presence of microbiological organisms would have to be analyzed.
2 We would look at the morphology of the pipe, that is, the shape and condition of
3 the pipe. The morphology of the Schmitz service line was uncharacteristic of
4 MIC.

5 Finally, if MIC was present, as suggested by Dr. Bell, I would expect to see
6 corrosion at a rate of 30-100 mils per year, and the line would have leaked shortly
7 after it was put into service.

8 In summary, Dr. Bell is mistaken about what the soil samples show about the
9 Schmitz residence, he has not identified the morphology of the gas service line
10 that would be consistent with MIC, and he has not explained why such MIC
11 would not have created a leak many years ago.

12 **Q. Is it relevant that microbiological organisms were not tested in the fourth set**
13 **of soil samples until seven days after the soil was tested?**

14 A. No. All of the soil samples showed a consistent range of order of magnitude of
15 colonies, and none of these ranges was significant. In fact, Dr. Bell's criticism of
16 our reliance on the results of the testing on the service riser months after the
17 service line was removed are unwarranted since the results are nearly identical to
18 tests performed shortly after samples were obtained.

19 **C. SERVICE RISER STUDY**

20 **Q. Please describe how the analysis of the service risers was done.**

21 A. Seventy-five service risers were randomly selected from those removed when the
22 pipe was being replaced from February 7, 2005 to April 1, 2004. This number
23 was chosen by CCT because it represented 30% of service risers in this area, a
24 statistically significant sample. The service risers were visually examined for

1 corrosion; six that showed visible signs of corrosion were selected for
2 metallurgical testing. The protocol for testing the service risers was agreed upon
3 between PSE and WUTC Staff on December 15, 2004, and is further described in
4 Exhibit No. ____ (KCG-7) (June 15, 2005 Field Inspection of Risers) referred to as
5 the Service Riser Study.

6 **Q. Does Dr. Bell agree that CCT used appropriate methodologies in the Service**
7 **Riser Study?**

8 A. Yes.

9 **Q. Please describe the purpose of the Service Riser Study.**

10 A. The study of service risers in the Spiritridge neighborhood was undertaken to
11 ascertain the condition of the service risers in that neighborhood after the brief
12 polarity-reversal of the Rectifier.

13 **Q. What did the Service Riser Study show?**

14 A. Generally, the Service Riser Study indicated that the service risers in the
15 Spiritridge neighborhood were in good condition. The service risers were
16 installed in a manner that is consistent with industry practice and there were no
17 shortcomings in the manner that the risers were installed or wrapped in the field.
18 The risers were performing in accordance with industry and regulatory standards
19 in effect, and no systemic integrity threats were identified. The inspection
20 indicated only a small number of corrosion features, and no leaks. Additionally,
21 while coating defects along the service length were identified, they were almost
22 entirely void of any measurable corrosion, indicating that the cathodic protection
23 system had been effective prior to the rectifier reversal. The reversal of the
24 Rectifier polarity did not appear to contribute to accelerated attack of the risers

1 for the period that the rectifier was cross-wired.

2 **Q. Do you agree with Dr. Bell's conclusion that the fact that corrosion damage**
3 **was found in five of the six risers selected out of the initial 75 risers indicates**
4 **that corrosion "should be a concern for PSE's systems of similar design,**
5 **installation and operation?"**

6 A. No. Dr. Bell assumes that because corrosion was found on 5 of 75 risers, PSE
7 should be "concerned" about corrosion in its pipe distribution system of similar
8 type and vintage. However, of all the risers inspected and tested, there was not a
9 single leaking one. Except for one isolated location, those 5 risers that showed
10 signs of corrosion were nowhere near the point of critical condition, with 90 mil
11 to 113 mil of wall thickness remaining. In fact, the condition of the service risers
12 is evidence that the Spiritridge neighborhood had adequate cathodic protection.
13 Some corrosion is a part of large gas distribution system that includes metal pipe.
14 There is no reason to believe that corrosion and leaks will not be detected and
15 remediated through normal operating procedures, such as cathodic protection
16 monitoring and leak surveys.

17 **D. PIPE SEGMENT INTEGRITY STUDY (COATING STUDY)**

18 **Q. Have you reviewed the Pipe Segment Integrity Study ("PSIS"), also known**
19 **as the Coating Study, conducted by PSE, and attached to Mr. Hogan's**
20 **testimony as Exhibit __ (JH-4)?**

21 A. Yes.

22 **Q. What is the purpose of the PSIS?**

23 A. The PSIS tested the adequacy of the coating of mains and gas service lines in the
24 Spiritridge neighborhood.

1 **Q. Do you agree with the methodology employed in the PSIS?**

2 A. Yes.

3 **Q. What conclusions have you reached about the state of gas main and service**
4 **line coatings based on the results of PSIS?**

5 A. That the coating on the PSE's gas and service mains is generally in good
6 condition.

7 **Q. Do you agree with Dr. Bell's conclusions that: (1) "[t]he Study shows that**
8 **the pipe is backfilled in rocks, which damage the coating and shield cathodic**
9 **protection current; (2) [t]he Study also shows that soil resistivity variations**
10 **in orders of magnitude likely contribute to corrosion and failure;" and (3)**
11 **[t]he Study found two leaks out of only 34 completed excavations; which is**
12 **5.8% of the locations excavated."**

13 A. No. First, there was backfill in the soil, and some backfill contained rocks. Not
14 all backfill with rocks is coincident with damage to the coating, and it is not
15 always true that rocks shield cathodic protection. Second, there was nothing
16 unique about the soil characteristics. Third, the fact that the Study found two
17 leaks out of 34 completed excavations does not indicate a system-wide problem;
18 in fact, 5.8% is a small number, and there is no reason to believe that these leaks
19 would not have been found through normal operating procedures.

20 **Q. Do you agree with Dr. Bell's conclusion that the coating survey indicates the**
21 **integrity of the system in the area studied is compromised, and that there**
22 **may be a problem with pipeline systems in areas with pipes of similar type**
23 **and vintage?**

24 A. No. For a number of reasons, Dr. Bell's conclusions from the coating survey

1 cannot be supported by the evidence.

2 First, there is no evidence that the coating is failing. As explained earlier, coating
3 fails when it no longer adheres to the pipe and corrosion cannot be controlled
4 through cathodic protection. Evidence of a coating failure includes a chronic
5 increase in leaks so that PSE could not even keep up with locating and repairing
6 them. Not only is there no such evidence, but the number of coating faults found
7 by the study was not inordinate for this type of piping system.

8 Second, coating faults are part and parcel of a coating; the presence of such
9 coating faults does not mean the coating is bad. Cathodic protection is used
10 precisely to remediate the existence of such coating faults. If coating applied to
11 gas distribution piping was intended to be free of coating faults throughout the
12 useful life of the piping system, there would never be a need for cathodic
13 protection. The applicable Code of Federal Regulations from its inception
14 recognized the inherent shortcomings of coatings and for that very reason,
15 requires coatings to be compatible with supplemental cathodic protection. In fact,
16 brand-new coating is only 99% effective, and cathodic protection is needed for
17 the 1% of pipe's surface that remains exposed. Moreover, coating faults can be
18 caused by a variety of factors, including installation, back filling, excavation, and
19 other utilities. So regardless of how new coating is, it can be subject to damage,
20 which is why cathodic protection is added.

21 Finally, contrary to Dr. Bell's assertion, there is no industry standard that
22 establishes a "useful life" of coating. Many gas distribution systems that have
23 coating from the 1940s and 1950s are still safely being used today.

24 **VII. CONCLUSIONS**

25 **Q. What, in your opinion, caused the leak at 16445 S.E. 26th Place, Bellevue,**

1 **Washington?**

2 A. The majority of the external corrosion at 16445 S.E. 26th Place, Bellevue,
3 Washington, was more likely than not caused by unique and long-standing
4 coating defects in the gas service line to the house and subsequent exposure to the
5 local soil conditions for the period of service prior to the application of cathodic
6 protection (approximately 20 years). In fact, the metallurgical examination
7 suggested that the leak may have begun before the Rectifier cross-wiring
8 occurred.

9 Accordingly, the resultant September 2, 2004 incident appears to be a
10 combination of several unique factors specific to the Schmitz residence and
11 service line, including the plumbing at the residence (sink drainage) diverted
12 through the foundation, the unobstructed path for gas to migrate through the drain
13 into the residence, and the ignition.

14 **Q. Do you agree with Dr. Bell's opinion that the cross-wired Rectifier occurred**
15 **after the leak in the Schmitz gas service line and that it is unlikely that the**
16 **Rectifier was a factor in the explosion?**

17 A. Yes.

18 **Q. In your opinion, based on your review of all the data, is there any evidence of**
19 **a systematic problem with the safety of PSE's pipeline in the Spiritridge**
20 **neighborhood?**

21 A. No. The metallurgical analysis of the service risers showed that the risers were
22 performing in accordance with industry and regulatory standards, and that
23 nothing, such as the reversal of the Rectifier, contributed to an accelerated attack
24 of the risers. Additionally, the soil testing did not indicate that the soil conditions
25 in the Spiritridge neighborhood had unique corrosive characteristics or that soil

1 species that would preclude successful mitigation of corrosion through the
2 application of cathodic protection. A review of leak histories prior to the incident
3 and cathodic protection annual survey data indicate that corrosion protection was
4 maintained. The coating study found coating faults, such as would be expected in
5 any pipeline distribution system, but indicated the coating was intact and cathodic
6 protection was effective.

7 **Q. In your opinion, based on your review of all the data, is there any evidence of**
8 **a systematic problem with the safety of PSE's pipeline in neighborhoods with**
9 **similar type and vintage of pipe as that that exists in Spiritridge?**

10 A. No. There is no evidence that PSE's pipeline gas distribution system is anything
11 other than safe, efficient, and operating as intended under federal and state
12 guidelines.

13 **Q. Is it your understanding that PSE undertook to replace the service line in the**
14 **Spiritridge neighborhood with plastic pipe?**

15 A. Yes.

16 **Q. What is your conclusion about PSE's action in this regard?**

17 A. It was timely, conservative, and effective. There was no technical reason to
18 replace the pipe, as post-incident studies confirmed that the Spiritridge piping and
19 services were the only portions of the system that could have been adversely
20 affected by the rectifier cross-wiring. The system leak history and cathodic
21 protection records indicate that corrosion mitigation measures were adequate
22 prior to the inadvertent cross-wiring of the Rectifier. PSE has confirmed that no
23 other rectifiers in the system were cross-wired. There is no evidence to suggest a
24 systemic corrosion problem. Further, the post incident construction activities in

1 Spiritridge adequately addressed any link between the cross-wired Rectifier and
2 the increased number of leaks following the September 2, 2004 incident.

3 **VIII. RESPONSE TO DR. BELL'S CONCLUSIONS**

4 **Q. Dr. Bell draws a number of conclusions from the evidence in this matter,**
5 **including the analysis of the service line, the soil analyses, the Service Riser**
6 **Study, and the Pipe Segment Integrity Study. Have you reviewed these**
7 **conclusions?**

8 A. Yes.

9 **Q. In the beginning of his testimony, Dr. Bell states: "Ultimately, the cause of**
10 **the explosion was the result of an aging gas distribution system with pre-**
11 **existing external corrosion and leaks that were not detected through normal**
12 **operating procedures." (11:6-8 (Bell)). Do you agree with this conclusion?**

13 A. No. PSE does not have an aging natural gas distribution system. "Aging" is an
14 industry term of art that is used to describe a system with chronically escalating
15 gas leaks and cathodic protection failures. If PSE's system was "aging," leaks
16 would have increased at an exponential curve throughout the Puget Sound. There
17 simply is no such evidence that I am aware of. Moreover, PSE would not be able
18 to mitigate those leaks with cathodic protection, or keep up with monitoring and
19 repair.

20 **Q. Dr. Bell also makes a number of conclusions at the end of his testimony. Do**
21 **you agree with Conclusion Numbers 1 and 2 of his testimony, where he states**
22 **that: "The leak that resulted in the explosion was the result [of] external**
23 **corrosion. The leak was associated with coating damage that most likely**
24 **existed from the time of the original installation" (69:8-10 (Bell)) and "The**

1 external corrosion was most likely not directly related to the cross-wiring of
2 the Vasa Park rectifier. Evidence indicates that the leak preceded the
3 reversal by a significant amount of time"? (69:11-13 (Bell))

4 A. Yes.

5 Q. Dr. Bell states in Conclusion No. 3 that: "Microbiologically influenced
6 corrosion may have contributed to the failure." Do you agree with that
7 conclusion? (69:14 (Bell))

8 A. No. As I explained above, there is no evidence to suggest that MIC was a factor
9 in the corrosion of the service line to Mrs. Schmitz's house. If MIC was a factor,
10 the service line would have corroded a long time ago.

11 Q. In Dr. Bell's Conclusion No. 4, he states: "The situation within the
12 Spiritridge subdivision is not unique in the PSE system. The results of the
13 Puget Sound Energy, 'Puget Sound Energy Pipe Segment Integrity Study in
14 the Vicinity of the Vasa Park Rectifier,' dated June 21, 2005, indicated that
15 undiscovered leaks are still present in the system and that the condition of
16 the system is typical for construction from this vintage." (69:15-18; 70:1-2
17 (Bell)) Do you agree with that statement?

18 A. Yes. Corrosion and leaks are a part of any gas distribution system, and the
19 Spiritridge neighborhood is not unusual in this regard. In fact, the evidence
20 suggested that the coating and service risers in the Spiritridge neighborhood were
21 both in good condition. It should be noted that there is no reason to believe that
22 corrosion and leaks will not be detected and remediated through normal operating
23 procedures, and that corrosion and leaks do not indicate that another catastrophic
24 event is likely.

1 **Q. Finally, Dr. Bell states in Conclusion No. 5: "Replacement of the main and**
2 **service piping in the Spiritridge subdivision has eliminated the possibility of**
3 **a similar corrosion related incident because the new piping is non-metallic."**
4 **(70:3-5 (Bell)) Do you agree with that statement?**

5 A. Yes.

6 **IX. RESPONSE TO WUTC STAFF'S RECOMMENDATIONS**

7 **Q. Have you reviewed the recommendations made by Dr. Bell in this matter,**
8 **under which PSE should inventory its pipeline systems of similar type and**
9 **vintage, and undertake additional steps to survey them, including conducting**
10 **a leak survey annually instead of every five years, as required by the**
11 **applicable regulations?**

12 A. Yes.

13 **Q. In your opinion, are these steps necessary to maintain the safety of PSE's gas**
14 **distribution system?**

15 A. No. There is no evidence to indicate that PSE should use its resources in this
16 manner, and its resources would be better used complying with the applicable
17 federal and state regulations. As these regulations illustrate, corrosion and leaks
18 are a part of any gas distribution system, and normal operating procedures should
19 detect and remediate them. Simply put, not all corrosion is injurious to the
20 integrity of the piping, and not all leaks mean that a catastrophic event will occur.
21 The explosion at Mrs. Schmitz's house was a tragic but unique circumstance. In
22 light of that fact, there is no evidence to support forcing PSE to undertake tasks
23 and burdens above and beyond what is required of all gas distribution system
24 operators by the federal and state regulations.

1 Q. Does this conclude your direct testimony?

2 A. Yes, it does.