1	BEFORE THE WASHINGTON
2	UTILITIES AND TRANSPORTATION COMMISSION
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4	STERICYCLE OF WASHINGTON, INC.,)
5	Complainant,)
6	v.) Docket No. TG-121597
7	WASTE MANAGEMENT OF WASHINGTON,) INC, d/b/a WM Healthcare) Solutions of Washington,)
9	Respondent.)
10	
11	STATUS CONFERENCE, VOLUME III
12	Pages 73 - 123
13	ADMINISTRATIVE LAW JUDGE ADAM TOREM
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15	9:59 A.M.
16	MARCH 7, 2013
17	Washington Utilities and Transportation Commission
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1 OLYMPIA, WASHINGTON; MARCH 7, 2013 2 9:59 A.M. 3 -000-4 5 JUDGE TOREM: Let's go on the record. This is Judge Torem in TG-121597. It's 6 7 Thursday morning, March the 7th, and I have all the parties on the conference line with me to discuss the 8 proposed discovery plan. We will just quickly take on 9 10 the record, appearances. For Stericycle today? 11 12 MR. JOHNSON: Your Honor, this is Steve 13 Johnson on behalf of Stericycle of Washington, Inc. 14 JUDGE TOREM: And for Waste Management? 15 MS. GOLDMAN: Good morning, Your Honor, 16 Jessica Goldman on behalf of Waste Management, and 17 with me is in-house counsel Andrew Kenefick. JUDGE TOREM: And for Commission Staff? 18 19 MR. SMITH: Steve Smith, Assistant 20 Attorney General for the Commission Staff. 21 JUDGE TOREM: We are getting back 22 together today based on the conversation I had with 23 the parties on February the 8th, suggesting that we 24 compose a discovery plan. It looks like everything

was submitted as requested. There must have been some

- 1 work done together in advance, because most of the
- 2 topics are agreed, as far as I can tell.
- 3 Let me walk through the plan, Mr. Johnson,
- 4 that you submitted and indicate -- it looks like Waste
- 5 Management is in agreement with the reason for
- 6 discovery, at least as to the anticompetitive conduct
- 7 complaint, but not necessarily because of the
- 8 precedent-setting case. We only really need one prong
- 9 there. I was in agreement. Staff didn't make a
- 10 position, but I was in agreement as to the
- 11 anticompetitive conduct item. And, Mr. Smith, on
- 12 behalf of Staff -- Staff had previously to your entry
- 13 to the case, pointed out that this would be
- 14 precedential in a rulemaking situation, but they had
- 15 asked the Commission not to set on the recycling
- 16 matter any numerical standards that might carry over
- 17 or prevent the Commission from acting separately.
- 18 Did you want to take a position as to which
- 19 portions of discovery rules should be referred to?
- 20 MR. SMITH: Yes, your Honor. I agree
- 21 with Ms. Goldman on this. As you pointed out, Staff
- 22 has always asked that the decision in this matter be
- 23 confined strictly to its facts. It's not at our
- 24 urging that this would be designated as precedential.
- MR. JOHNSON: Your Honor, this is Steve

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1 Johnson. Can I just speak briefly to this?
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- JUDGE TOREM: Yes, please.
- 3 MR. JOHNSON: Well, in our view, it
- 4 already is precedential. In our motion for summary
- 5 determination, we asked the Commission to follow the
- 6 prior medical waste rulings in which recycling of only
- 7 a small portion of infectious medical waste would not
- 8 suffice to warrant a classification of the material as
- 9 recyclable material. It may be neither here nor there
- 10 in terms of where we go with the discovery plan, but
- 11 in our view, this case is already precedential.
- 12 JUDGE TOREM: I think I'm going to leave
- 13 that up to further proceedings. Again, as to the
- 14 discovery plan, I tend to agree with you, that it's
- 15 probably neither here nor there. We only need one
- 16 prong of the rules to authorize discovery beyond
- 17 subpoenas. Since we all agree that this is an
- 18 anticompetitive conduct case, even with the other
- 19 claim, we will invoke the discovery rules with that
- 20 prong. If this case goes up on appeal and the
- 21 Commissioners make it precedential with their
- 22 endorsement or modification of whatever I do in my
- 23 forthcoming initial order, it may yet become
- 24 precedential in all eyes.
- 25 The next part of this, I thought that the

- 1 two-phase discovery looked good and I wanted to
- 2 approve that. There was a question as to the response
- 3 time for data requests.
- 4 MR. JOHNSON: I don't think there is,
- 5 Your Honor. I think we both agree to 30 days. We've
- 6 agreed to that, with Waste Management in any event.
- 7 JUDGE TOREM: You have agreed on it.
- 8 The usual rule -- and I went over this with
- 9 Mr. Van Kirk last time. Our rule is 480-07-405(7)(b)
- 10 is usually ten business days. The only question I had
- 11 was this one said 30 days, which I took to mean 30
- 12 calendar days.
- MR. JOHNSON: That would be correct,
- 14 Your Honor, is our understanding.
- JUDGE TOREM: Ms. Goldman?
- MS. GOLDMAN: And ours as well.
- JUDGE TOREM: Usually if it's over ten,
- 18 it defaults to calendar days, but I wanted to get that
- 19 on the record as well.
- 20 Waste Management had asked that the
- 21 depositions of any of their witnesses be limited to
- 22 seven hours. Ms. Goldman, can you speak a little bit
- 23 more as to why that number?
- MS. GOLDMAN: Well, our feeling is that
- 25 the discovery that should be relevant to the issues

- 1 that have been outlined both in your decision on the
- 2 motion for summary determination in the other claim,
- 3 are fairly limited. Written discovery should largely
- 4 be able to address that, and that narrow deposition
- 5 follow-up would be appropriate.
- 6 Based on our experience in the last proceeding
- 7 we had with Stericycle, Stericycle prefers to do very
- 8 broad-based discovery, including deposition discovery,
- 9 and so it would be our proposal that seven hours
- 10 should be more than sufficient, and that if it is not,
- 11 that's an issue that counsel can take up. And if
- 12 there is agreement to extend because there is
- 13 justification and the parties agree that we move
- 14 forward, and if not, that it leaves open for Waste
- 15 Management the right to object to further discovery
- 16 and to make its case why sufficient time has been
- 17 allowed.
- JUDGE TOREM: Mr. Johnson?
- 19 MR. JOHNSON: Yes, your Honor. This
- 20 goes to sort of a difference of view, perhaps, in
- 21 terms of what this discovery plan is intended to
- 22 accomplish. Our view is that discovery is authorized
- 23 under WAC 480-07-400, and that that rule describes the
- 24 proper limits of discovery in the case.
- 25 All of our discovery is subject to objection

- 1 by Waste Management. If Waste Management thinks that
- 2 there is an abuse of depositions of its witnesses, it
- 3 has the ability to raise that issue and cause us to
- 4 come in to see Your Honor to sort the matter out. We
- 5 don't think that a prior regulation that narrows
- 6 discovery beyond what WAC 480-07-400 permits is
- 7 appropriate without any showing of -- that there has
- 8 been any kind of abuse of discovery.
- 9 Ms. Goldman may think seven hours is
- 10 sufficient, and it may turn out to be sufficient. But
- 11 we want to reserve our rights under the discovery
- 12 rule, as the Commission has articulated it in the WAC,
- 13 and proceed accordingly to do this case with as much
- 14 dispatch as we can. We do not think that a prior
- 15 limitation absent a showing of abusive discovery is
- 16 appropriate.
- 17 JUDGE TOREM: All right. That sounds
- 18 very reasonable to me, Mr. Johnson, so long as the
- 19 parties do restrain themselves. I don't want to set a
- 20 prior limit, but I do want to encourage that
- 21 depositions be as concise as possible. When you do
- 22 note a deposition, particularly those that we are
- 23 going to potentially be noting of any third parties,
- 24 that you notify the witness approximately how long the
- 25 deposition might take, for their own courtesy, and for

- 1 any that I would be required to approve under the
- 2 rules for third parties, that I be advised as well the
- 3 extent of the deposition and length of time you
- 4 suggest should be set aside for that.
- 5 MR. JOHNSON: Your Honor, in the case of
- 6 third-party witnesses, I think that's a perfectly
- 7 sensible way to proceed. And we will be happy to, of
- 8 course for their benefit, as well as your own,
- 9 identify what we think the amount of time required
- 10 would be. Of course, as we provide in the plan, those
- 11 would be subject to your approval in any event.
- 12 With respect to Waste Management's witnesses,
- 13 it seems that -- I don't think we've provided for
- 14 prior approval, and I don't think it would be
- 15 necessary or appropriate, and I think we can sort of
- 16 work that with Ms. Goldman and Commission Staff
- 17 counsel, to try to make this thing as efficient and as
- 18 painless for all concerned as we can.
- JUDGE TOREM: I think that's the general
- 20 goal here from the discussion.
- 21 Ms. Goldman, do you have anything else?
- MS. GOLDMAN: Yes, your Honor. I think
- 23 it's important to be clear that 480-07-400 is not a
- 24 carte blanche authorization for whatever depositions
- 25 of whatever length are desired by Stericycle, it just

- 1 authorizes depositions subject to, of course, the
- 2 presiding officer's control. One of the purposes, as
- 3 I understood it here, of this discovery plan was to
- 4 anticipate issues based on our past experience as
- 5 litigants with each other and the time and resources
- 6 that we consumed of the Commission based on our
- 7 inability to agree on reasonable bounds of discovery
- 8 last time. That was my understanding of what the
- 9 purpose of this plan was, is to head off what may --
- 10 you know, the issues that may arise.
- 11 My concern remains that discovery without
- 12 limitations will be unbridled based on our past
- 13 experience, and so that absent limitations, we are
- 14 then stuck in a position of objecting and saying,
- 15 okay, we're not going to allow the witness any further
- 16 depositions and motion practice. We would request
- 17 that limitations be imposed subject to being revisited
- 18 to the degree that a justification can be made for
- 19 additional need.
- 20 Depositions are not very common in proceedings
- 21 before the Commission, and so our concern is that this
- 22 turns into the type of case that's litigated in civil
- 23 court.
- 24 JUDGE TOREM: Certainly, the Commission
- 25 does not want to see a civil court type of proceeding

- 1 and its associated litigation nightmares come before
- 2 it. You're right, Ms. Goldman, that this is the
- 3 purpose of the discovery plan. I don't want to unduly
- 4 limit a deposition to a certain number of hours in
- 5 advance.
- I just don't know yet, and maybe we can get
- 7 into this a little bit further when we look at the
- 8 rules specifically on deposition, that's WAC
- 9 480-07-410. The first paragraph states, "Who may be
- 10 deposed." The first sentence indicates, "A party may
- 11 depose any person identified by another party as a
- 12 potential witness."
- 13 It occurred to me when I read that in context
- 14 of the discovery plan, that no witness lists have yet
- 15 been filed, so no depositions are yet authorized in
- 16 this matter, even if the discovery plan is approved,
- 17 as I intend to issue another written order today or
- 18 tomorrow, adopting and putting those portions that
- 19 we've agreed on or that I think are correct into
- 20 action.
- 21 So it leaves the question as to who are the
- 22 potential witnesses that are going to be preidentified
- 23 from Waste Management that this would now authorize
- 24 the deposition of.
- 25 The rule goes on to say that a party such as

- 1 Stericycle can depose anybody else who is not
- 2 identified as a potential witness, but it requires
- 3 approval from the presiding officer on a finding that
- 4 this identified person appears to possess information
- 5 significant to the party's case. I read that to mean
- 6 it doesn't just apply to third parties, but it would
- 7 apply to any other potential witness that Waste
- 8 Management doesn't identify.
- 9 I don't know in this case, Ms. Goldman, who
- 10 you planned on calling, but --
- 11 MR. JOHNSON: Your Honor, this is Steve
- 12 Johnson.
- MS. GOLDMAN: I'm sorry, Your Honor --
- MR. JOHNSON: If I could just speak to
- 15 that for a second.
- MS. GOLDMAN: Well, can I answer the
- 17 question, Steve?
- MR. JOHNSON: Well, I think --
- 19 MS. GOLDMAN: Can I answer the question?
- 20 MR. JOHNSON: -- that the identification
- 21 of witnesses in this case is likely to emerge from our
- 22 data requests.
- JUDGE TOREM: It may. What I want to
- 24 see is if Ms. Goldman already knows who they intend to
- 25 call as a witness. If that's going to be a data

- 1 request is one thing, but perhaps the required filing
- 2 with the Commission of potential witnesses be done by
- 3 all parties in the next few weeks, and that way we
- 4 know originally who is going to be fair game, if you
- 5 will, for a deposition from Waste Management's own
- 6 employees, and then for third parties, what other
- 7 limitations I might need to put on for those
- 8 witnesses.
- 9 Ms. Goldman?
- 10 MS. GOLDMAN: Yes. Thank you, Your
- 11 Honor. I think the rule definitely maintains control
- 12 of the depositions with you. We are not in a position
- 13 at this point to identify the potential witnesses.
- 14 What I was hoping that we were providing as a workable
- option to Stericycle here, was basically the
- 16 equivalent of a 30(b)(6) type of situation. We would
- 17 give seven hours to depose whichever Waste Management
- 18 witnesses they wished in that time frame, without
- 19 having them justify each of the -- the need for each
- 20 of those. But if that restriction is something that
- 21 is going to be objected to by Stericycle, then I think
- 22 we would request that the process that you have
- 23 identified be the one that's used.
- I don't know that we are going to be ready in
- 25 two or three weeks to identify potential witnesses,

- 1 and if we are going to be bound by them for purposes
- 2 of not being able to supplement. That's typically
- 3 something that happens later on, once the discovery is
- 4 complete, and the way the phase discovery here is
- 5 being proposed, the discovery is going to continue for
- 6 several more months.
- 7 JUDGE TOREM: I don't intend to limit
- 8 witnesses to whatever list might be filed next week or
- 9 the week after. What I was looking for is a
- 10 preliminary identification of those witnesses. If I
- 11 asked you today, if we were going to schedule the
- 12 evidentiary hearing, how many days do you need, you
- 13 would have to have in mind which witnesses you might
- 14 be calling and how long direct and cross-examination
- 15 might take.
- Ms. Goldman, it's not to limit the parties to
- 17 the names presented today for a hearing that won't be
- 18 until at least August or September at the earliest,
- 19 but simply to get the ball rolling on allowing
- 20 Stericycle to say are those the people that we want to
- 21 depose, and are there any other witnesses that they
- 22 would have to identify that might have, as it says,
- 23 information significant to their case. If that's the
- 24 case and they are not listed, as I read this rule, I
- 25 would have to preapprove any deposition, whether it be

- 1 a Waste Management employee not listed on the witness
- 2 list or a third party.
- MS. GOLDMAN: That makes sense, Your
- 4 Honor.
- 5 MR. JOHNSON: Your Honor, again, Steve
- 6 Johnson. It seems to me the way we need to proceed is
- 7 with data requests and identification of persons with
- 8 knowledge within Waste Management and its affiliates,
- 9 and then move on from there to -- that would be an
- 10 identification of witnesses with relevant knowledge.
- 11 And then from that, we could proceed under 480-07-410
- 12 to identify or to depose the relevant Waste Management
- 13 witnesses with knowledge.
- 14 JUDGE TOREM: And how would the
- 15 Commission be notified of those potential witnesses so
- 16 that we would know that 410 had been satisfied?
- MR. JOHNSON: Well, I guess part of it,
- 18 Your Honor, is how much management of this process you
- 19 want to engage in. I mean, lots of times discovery
- 20 sort of takes place between the parties, unless
- 21 there's an issue that needs to be brought to the
- 22 attention of the Commission or a court. I would
- 23 suggest that that could work here.
- 24 If you want to review and approve every
- 25 deposition, we can certainly proceed in that way.

- 1 On the other hand, you know, once Waste
- 2 Management has identified people with knowledge of the
- 3 claims or the underlying factual circumstances, then
- 4 we should be able to go ahead and do depositions of
- 5 those folks that are employed by Waste Management or
- 6 its affiliates without troubling the Commission,
- 7 subject to Ms. Goldman's right to object and take the
- 8 matter up with you.
- JUDGE TOREM: And I would be --
- MS. GOLDMAN: Your Honor.
- JUDGE TOREM: Yes, go ahead.
- MS. GOLDMAN: I'm sorry, go ahead.
- I think that we are -- we can largely agree
- 14 with that, but I think the burden is on them, not on
- 15 us. What I would suggest is that, absent agreement
- 16 with Waste Management and with Commission Staff's
- 17 counsel, that they need to bring it to you and comply
- 18 with the rules, and they need make their
- 19 justifications. That's what the rule requires.
- 20 We are certainly willing to hear from
- 21 Stericycle and to work cooperatively as much as
- 22 possible. But absent agreement as to the deponent,
- 23 and based on Stericycle's rejection of our offer of a
- 24 seven-hour deposition, then I think the rule requires
- 25 Stericycle to come forward and make its justification.

- 1 MR. JOHNSON: Well, Your Honor, I of
- 2 course don't agree with that. I think that once we
- 3 have identified witnesses with relevant knowledge,
- 4 that the rule permits a party to make that -- you
- 5 know, to conduct depositions if discovery depositions
- 6 are being permitted. That's what 480-07-410 seems to
- 7 say. "A party may depose any person identified by
- 8 another party as a potential witness." A potential
- 9 witness is --
- 10 MS. GOLDMAN: "If the presiding officer
- 11 approves."
- MR. JOHNSON: No, the first sentence
- 13 doesn't include that.
- 14 MS. GOLDMAN: Right. I think we are
- 15 talking about the second sentence, because we have
- 16 already discussed the potential witness list as being
- 17 sufficient to justify a deposition.
- 18 MR. JOHNSON: Your Honor, the thing that
- 19 concerns me here is that the burden being placed on
- 20 Stericycle to justify discovery. We have filed a
- 21 complaint alleging anticompetitive behavior by Waste
- 22 Management. We want to conduct discovery with respect
- 23 to that complaint. We had originally taken this issue
- 24 to the Commission Staff. We would have been happy if
- 25 the Commission Staff would have just dug into these

- 1 issues themselves. They requested that we proceed by
- 2 complaint. We have done so. Now we need a chance to
- 3 pursue the claims that we have brought so that we can
- 4 determine the facts and present those to the
- 5 Commission for a ruling.
- 6 Putting the burden on the complainant to get
- 7 the permission from the respondent to conduct
- 8 discovery seems like it is setting -- you know,
- 9 putting the discovery rules on their head here.
- 10 JUDGE TOREM: Well, I think it is
- 11 getting a little further afield than I wanted to as
- 12 to -- you do have agreement on more things than this
- 13 past exchange just reflects. You both have agreed
- 14 that discovery is now appropriate in the case. Based
- 15 on the complaints filed, Waste Management does have an
- obligation and a burden to respond to those discovery
- 17 requests that I'm going to approve subject to the
- 18 limitations set out in 480-07-400 as to reasonability.
- I think we both agree, and we are talking
- 20 around it in a circle a little bit as to,
- 21 authorization now is going to be given for depositions
- 22 as well that don't need further approval from me as
- 23 the presiding officer as to Waste Management employees
- 24 that are potential witnesses. The rule is clear,
- 25 though, that I do need to -- anybody that is not a

- 1 potential witness for Waste Management, and that would
- 2 include third parties, as I am going to limit it
- 3 further here, do require the Commission's approval of
- 4 each and every deposition of those potential third
- 5 parties. That's not going to happen until Phase 2 of
- 6 this discovery. I think how the parties handle
- 7 Phase 1 will indicate how much of a hold needs to be
- 8 put on discovery, how much of a limitation in addition
- 9 to what's in the rules already.
- 10 So I want to recommend two things. First that
- 11 the parties consider, before you get started on
- 12 anything, or maybe in conjunction with the first round
- 13 of data requests, the opportunity that is there in
- 14 480-07-415, for a discovery conference. I would like
- 15 all the attorneys and in-house counsel and maybe some
- 16 of the key witnesses that might be identified in that
- 17 first set of data requests to get in the same room and
- 18 see if we can avoid a lot of paper by just some
- 19 informal discussion, so that everybody knows without
- 20 necessarily filtering from attorney to client just
- 21 what Stericycle is looking for from the company, from
- 22 Waste Management.
- 23 Some of that stuff may be easily and
- 24 voluntarily provided right then and there or promised
- 25 without the need for formal DRs and depositions. The

- 1 remainder of the material that may not be so quickly
- 2 forthcoming or is a little bit more intricate should
- 3 be reduced to data requests and perhaps perused in a
- 4 deposition of a reasonable time length.
- 5 I think that's what we are trying to do here,
- 6 is figure out just where those restrictions can be.
- 7 If the DRs are going to be sufficient, Mr. Johnson, to
- 8 identify those potential witnesses, and they are Waste
- 9 Management employees, then no, I don't need to approve
- 10 each and every deposition subject to the objections
- 11 that might be made by Waste Management as to length or
- 12 burdensomeness, if that's even a word. I think we can
- 13 approve that. Those depositions would all go on until
- 14 the end of June, subject to the extensions that you
- 15 have identified in your proposal.
- It's that second phase that I think I will
- 17 have a lot more involvement after the 1st of June
- 18 through the beginning of August, when you want to
- 19 start sending out data requests, subpoenas and
- 20 deposition notices to third parties.
- 21 MR. JOHNSON: Your Honor, Steve Johnson
- 22 again for Stericycle. I think we are in complete
- 23 agreement on the third-party situation, and that that
- 24 would require your authorization before any such
- 25 depositions could be taken. I think we are all in

- 1 agreement on the Phase 2 third-party depositions. And
- 2 I think that the approach you suggest on the Phase 1
- 3 deps of Waste Management employees, which I understand
- 4 to mean that you would authorize us to proceed on
- 5 those, subject to Ms. Goldman's right to object to any
- 6 abuse.
- 7 MS. GOLDMAN: And, Your Honor, my
- 8 understanding is that you are also saying that Waste
- 9 Management has -- will be identifying who the
- 10 potential witnesses are. It is only as to the
- 11 witnesses identified as potential hearing witnesses
- 12 that there is no need for further attention by you.
- 13 JUDGE TOREM: That would be correct. My
- 14 question for the two of you is, do I need to set a
- 15 deadline for submission of a preliminary witness list,
- or I take it that the first DR is going to be who are
- 17 your potential witnesses and that response will govern
- 18 who is out there.
- 19 Really, I'm not suggesting that Waste
- 20 Management should say we don't have any witnesses, get
- 21 approval for each one. That defeats the purpose of
- 22 some, what should be obvious witnesses, you might need
- 23 to call.
- MR. JOHNSON: Your Honor, again I'm not
- 25 quite clear how this works, because in fact Waste

- 1 Management -- the burden to establish the facts to
- 2 support the complaint is on Stericycle. Stericycle
- 3 has to come forward with evidence and witnesses to
- 4 support its claim. It's only through discovery that
- 5 we will be able to identify Waste Management personnel
- 6 that have knowledge, that this -- potentially it would
- 7 be Stericycle calling those witnesses, rather than
- 8 Waste Management. Waste Management -- if I were
- 9 representing Waste Management, I would say Waste
- 10 Management has no witnesses. You know, it's your
- 11 problem, Stericycle, to come up with a showing to
- 12 support your complaint. We're sitting here waiting
- 13 for you to do so, and at the point where you do, we
- 14 will perhaps identify witnesses in July or August, but
- 15 not before then.
- JUDGE TOREM: I agree that's a potential
- 17 reading of the rule. I don't think that it is going
- 18 to do anything but delay things if we interpret it
- 19 that way. There's a necessity to this case that some
- 20 Waste Management employees testify. Maybe it's just
- 21 simply we should look at this as an acknowledgment by
- 22 Waste Management that certain of its employees have
- 23 information that will be relevant and significant to
- 24 the subject matter in this complaint, and that those
- 25 folks I encourage to be agreed upon as witnesses who

- 1 will be made available to answer data requests and if
- 2 necessary, be deposed.
- 3 Ms. Goldman, what's your position on that?
- 4 MS. GOLDMAN: Well, Your Honor, I
- 5 think -- you know, it's my intention to continue to
- 6 try and work cooperatively to provide information. We
- 7 are not trying to gum up the works here. We're
- 8 just -- you know, we have posttraumatic stress so
- 9 you'll forgive us. We have differed significantly in
- 10 our notions of what is necessary and what is
- 11 reasonable and that is the concern here.
- 12 You know, Steve may be very right as to who
- 13 the potential witnesses Waste Management is going to
- 14 be in a position to identify in a month. It may be
- 15 that we truly will have no witnesses in our case in
- 16 chief at the hearing, because we are indeed on the
- 17 other side of the burden of proof and will be likely
- 18 having a rebuttal case. I think that is precisely
- 19 what the rule contemplates, though, is two types of
- 20 witnesses: One that is identified by another party as
- 21 a potential witness, and those who are not but who the
- 22 other party believes has information -- has
- 23 information that is significant to its case.
- 24 And so we -- I can commit to you we will work
- 25 to reach agreement with Stericycle as to who -- who

- 1 are the witnesses that have information significant to
- 2 Stericycle's case, and to avoid having to come to you
- 3 unless we have a material disagreement on that. If we
- 4 get a list of -- from Stericycle requesting, you know,
- 5 the depositions of two people or three people, I have
- 6 a high degree of confidence that we can reach an
- 7 agreement. That is not what I'm anticipating here,
- 8 Your Honor. I'm a little bit at a loss to make a
- 9 commitment, other than to rely on the rights and
- 10 obligations that are set forth in 480-07-410.
- 11 MR. JOHNSON: Your Honor, if I just
- 12 might comment a little bit here. Ms. Goldman sort of
- 13 reaches back to a methodology that she is attempting
- 14 to create with respect to prior proceedings and abuse
- 15 of discovery in those proceedings which are completely
- 16 speeches. The fact is that we have no desire to gin
- 17 around on this case any more than is necessary to
- 18 establish the facts that are relevant to the case.
- 19 We originally brought this as a -- on a motion
- 20 for summary determination because we thought at least
- 21 one of our claims would not require discovery and
- 22 would not require any of this process. But Your Honor
- 23 has decided that that's not the case, denying our
- 24 motion and denying Waste Management's motion. At this
- 25 point we are required, if we are going to proceed with

- 1 the claims, to establish the facts, and we need to be
- 2 able to do that. We have no interest and no desire to
- 3 do anything more than what is required to establish
- 4 the claims that we have presented in our complaint.
- 5 The notion that we are sort of going to run
- 6 amuck here and have scores of Waste Management
- 7 witnesses on our witness list is ridiculous. Frankly,
- 8 Your Honor wouldn't permit it anyway. We need to be
- 9 sort of sent off to do discovery in a rational,
- 10 reasonable way. Ms. Goldman and I and Mr. Van Kirk
- 11 can undoubtedly work together to get this done in a
- 12 relatively efficient way. I don't think we need
- 13 supervision in advance of all -- you know, of Waste
- 14 Management personnel depositions. If Ms. Goldman
- 15 thinks we do, she can bring it to you.
- JUDGE TOREM: I appreciate a very fine
- 17 point, the rehash we have already done on past
- 18 experience. I've heard that before, we don't need to
- 19 talk about it any more today. That's why we are
- 20 having this discussion.
- 21 I agree with both of you, though, that -- as
- 22 to who -- how to interpret the rule as to who is a
- 23 potential witness. Given the context, I am not going
- 24 to require filing of a preliminary witness list. I
- 25 wanted to explore that with you. We have hit that

- 1 issue sufficiently to see it from all angles.
- 2 What I do suggest, though, is that if there is
- 3 any objection as both parties have indicated, it just
- 4 be brought to me as to why the person has potentially
- 5 information that's significant to your case,
- 6 Mr. Johnson. If I hear that, then I will authorize
- 7 the deposition with any necessary limitations once it
- 8 is brought to my attention.
- 9 Ms. Goldman, I'm not going to take up Waste
- 10 Management's request to limit things to a certain
- 11 number of hours, because I simply don't have the
- 12 ability right now to know if seven hours would be
- 13 sufficient for a party who is bringing a complaint and
- 14 has the burden of making its case before the
- 15 Commission. I don't want to be having to say, well,
- one more hour, two more hours. What I'm hoping is
- 17 that Mr. Johnson and Mr. Van Kirk, in working with you
- 18 and Waste Management's witnesses, will get as much
- 19 information as possible in advance, use whatever
- 20 deposition techniques and skills they have to be
- 21 direct and to the point and limit them to an
- 22 appropriate number of hours. Whether seven is enough
- or not, I don't want to pass judgment on at this time.
- 24 I won't set any time limitations in advance, but I
- 25 will count on Mr. Johnson's pledge on the record today

- 1 to keep things reasonable.
- 2 It sounds as though, as far as the depositions
- 3 go, then, that we are in agreement as to what's going
- 4 to happen with Phase 1 and Phase 2. Staff has
- 5 requested to become a copied party on all of the data
- 6 requests submitted by third-party witnesses and also
- 7 to be invited to the depositions.
- 8 Mr. Smith, did you want to be invited also to
- 9 the Waste Management depositions or just the
- 10 third-party depositions if any are authorized?
- MR. SMITH: Your Honor, we would request
- 12 to be notified and allowed to attend any deposition.
- 13 I'm not -- I think we probably will, but there may be
- 14 some we forego, but I would like to have that
- 15 opportunity.
- JUDGE TOREM: Do the parties have any
- 17 objections to Staff's participation?
- 18 MR. JOHNSON: Absolutely not, Your
- 19 Honor.
- MS. GOLDMAN: Not from Waste Management.
- 21 JUDGE TOREM: Then I will include that
- 22 in my order as well.
- 23 Looking through the rest of the items here, as
- 24 to the discovery conference, Mr. Johnson, did you
- 25 think that was going to be a tool you were going to

- 1 take advantage of?
- 2 MR. JOHNSON: Well, Your Honor, I tend
- 3 to think that rather even -- even less formal process
- 4 is more likely to be used and useful. I mean
- 5 Ms. Goldman, Mr. Van Kirk and I, Polly McNeill also on
- 6 Ms. Goldman's side of things, have a lot of experience
- 7 dealing with each other now over the last year and
- 8 more. I think we can probably work this thing
- 9 together cooperatively by picking up the phone and
- 10 having conversations.
- 11 If something more formal in the way of a
- 12 discovery conference -- you know, I have to sort of go
- 13 back and look at that procedure to see whether --
- 14 again, whether I think that would be particularly
- 15 useful. I have a hunch that less -- even less formal
- 16 process is more likely to be appropriate and useful in
- 17 this case. I just think we should sort of take it
- 18 down the road and see how far we get.
- 19 JUDGE TOREM: I am going to recommend
- 20 one in my order but not require one at this time. If
- 21 we need to revisit that we will, if any discovery
- 22 disputes come up.
- The lists of topics, it sounded as though
- 24 there was general agreement on those. The Staff
- 25 recommendation was to limit the -- limiting the

- 1 language on these. Stericycle was reserving its right
- 2 to conduct discovery outside that list and Staff had
- 3 suggested that perhaps that be subject to agreement of
- 4 the parties and/or approval from the presiding
- 5 officer. I liked Staff's recommendation on that, and
- 6 I am going to adopt that as part of my order.
- 7 And there was one additional item in Waste
- 8 Management's response I wanted to take up with you,
- 9 Mr. Johnson. In their Paragraph 12, it suggested that
- 10 the discovery topics be limited to Waste Management of
- 11 Washington.
- MR. JOHNSON: Yes, your Honor. May I
- 13 speak to that?
- JUDGE TOREM: Yes.
- 15 MR. JOHNSON: There's nothing to suggest
- 16 that the -- for example, the ecoFinity program, what I
- 17 believe is a national program, may well be based on
- 18 arrangements put in place by the parent entities of
- 19 Waste Management of Washington. For example, Waste
- 20 Management Healthcare Solutions, Inc., a Texas entity,
- 21 seems to be very much involved in the medical waste
- 22 side of the waste management operation and is very
- 23 likely to have been the party that dealt with Becton
- 24 Dickinson on this ecoFinity program.
- I don't think there's any basis to limit. I

- 1 mean, Waste Management should be able to act for its
- 2 affiliates, and information available to its
- 3 affiliates should be available to Waste Management of
- 4 Washington. I think we should be entitled to have
- 5 that information if relevant, you know, to the extent
- 6 relevant. Again, Ms. Goldman can always object to a
- 7 request as beyond the bounds and kick the matter to
- 8 Your Honor.
- 9 JUDGE TOREM: When I first read that
- 10 concern, I was thinking about it from a jurisdictional
- 11 point of view, and then I also wondered about --
- 12 Ms. Goldman, maybe you can answer this question.
- 13 Certainly some of the items that were in the first
- 14 bullet point addressed what came out in Order 2, the
- 15 Becton Dickinson and Talco Plastic's involvement in
- 16 the recycling and the ecoFinity program. Whether that
- 17 information is provided via Waste Management of
- 18 Washington or directly from those companies remains to
- 19 be seen, whether those third parties need to be
- 20 involved in the second phase of discovery. Were you
- 21 objecting to them being before the Commission?
- MS. GOLDMAN: Your Honor --
- JUDGE TOREM: I'm not sure how to put
- 24 that.
- MS. GOLDMAN: I'm sorry, I didn't mean

- 1 to interrupt.
- JUDGE TOREM: Go ahead.
- 3 MS. GOLDMAN: I was suggesting both from
- 4 a jurisdictional perspective and from a
- 5 burdensomeness, the only entity over which the
- 6 Commission has jurisdiction is Waste Management of
- 7 Washington, Inc. The company to which Mr. Johnson
- 8 refers is not a Washington company and is not before
- 9 this Commission. I do believe that this is going to
- 10 be largely third-party discovery. The information and
- 11 the kind of -- certainly, if I look at the kind of
- 12 questions that you posed in your order, I think
- 13 largely that is not information that Waste Management
- 14 has at all, that those are -- that is information that
- 15 is going to reside, if at all, with the third parties
- 16 who are actually conducting those pieces of the
- 17 recycling work. And there has been -- you know, so to
- 18 the degree Waste Management of Washington, Inc., has
- 19 the information, of course it will comply with the
- 20 reasonable discovery requests. My objection is
- 21 two-pronged.
- I guess to complete my thoughts, the -- to the
- 23 degree that there is a need to conduct discovery over
- 24 any other Waste Management entity, that entity is a
- 25 third party and the same justification needs to be

- 1 made to Your Honor as would be the case with any other
- 2 third party. And the same type of Commission control
- 3 needs to be exercised, you know, where service of
- 4 process is made being a completely separate issue.
- 5 Again, it is my goal, as it always has been,
- 6 to work cooperatively, and I'm hopeful that we can, to
- 7 get whatever information we have, whatever limited
- 8 information we have in house that may answer the
- 9 questions you have posed. My client is Waste
- 10 Management of Washington, Inc. I don't represent any
- 11 other entity.
- MR. JOHNSON: Your Honor, if I might
- 13 just speak for a moment. Waste Management of
- 14 Washington, Inc. offers this ecoFinity program in the
- 15 state of Washington. This program is actually
- 16 implemented by a variety of Waste Management entities
- 17 and these third parties. My understanding of your
- 18 order on the motions for summary determination is that
- 19 the information that's in the hands of Waste
- 20 Management's affiliates in terms of its dealings with
- 21 Talco Plastics and Becton Dickinson is relevant to
- 22 this case, and we ought to be able to have access to
- 23 it.
- 24 My view is that Waste Management of
- 25 Washington, the entity that is before the Commission,

- 1 should be required to obtain that information from its
- 2 affiliates. We can direct the inquiries to Waste
- 3 Management of Washington, but we will be requiring,
- 4 and I think that at least the Commission should be
- 5 requiring Waste Management of Washington to obtain the
- 6 information that's available to its affiliates. To
- 7 the extent that this is insufficient to provide the
- 8 information that Your Honor has indicated is necessary
- 9 to decide the ecoFinity claim, we need to be able to
- 10 reach these third parties as well, and that would
- 11 include Talco Plastics and Becton Dickinson.
- 12 Again, I think it is the case that they are
- 13 third parties. If the information is truly not
- 14 available to Waste Management of Washington through
- 15 its affiliates by informal means, you know, inquiry to
- 16 its contractual partners, then we may need to go to
- 17 those third parties. But absent that, Waste
- 18 Management should be required to obtain the
- 19 information that's available to its affiliates
- 20 concerning its contractual arrangements with these
- 21 third parties.
- JUDGE TOREM: I know that the statute
- 23 and the various prongs of our rule defining what is
- 24 solid waste collection versus recycling may
- 25 contemplate other companies participating in the

- 1 processing and accepting of the shipments. We talk
- 2 about the intent of the shippers, and I don't think
- 3 that's necessarily the regulated company, so the rules
- 4 do anticipate information available from third parties
- 5 being presented to the Commission for evaluation and
- 6 for the ultimate decision that has to be made. That's
- 7 exactly what was missing the last time around.
- 8 I think, Mr. Johnson, your assumption that we
- 9 need that information is correct and it's reasonable.
- 10 How we go about getting that remains to be seen.
- 11 So I don't think, Ms. Goldman, that I can
- 12 limit the topics in Paragraph 12 only to Waste
- 13 Management of Washington, simply because I don't know
- 14 that Waste Management of Washington will be providing
- 15 all the information that a third party might. If, as
- 16 Mr. Johnson suggests, you have access to portions of
- 17 the contract that can be shared or other things that
- 18 another party doesn't object to as confidential or
- 19 otherwise needing protection or limited distribution,
- 20 then it should probably be provided in the course of
- 21 this discovery without the need for and approval of a
- 22 third-party subpoena or a third-party deposition.
- 23 So I just encourage you to consider this from
- 24 the point of view of the information the Commission
- 25 said it needed in its last order and where is the best

- 1 place to find that information. If your company, your
- 2 client has it, certainly it would be provided in the
- 3 course of a data request. If it can be relayed to
- 4 another party who likely has the information and you
- 5 can serve as a courier of that information to respond,
- 6 perhaps that's a way to go about it as well, without
- 7 having to put a third-party data request directly to
- 8 those companies that are not in Washington state and
- 9 not regulated by the Commission.
- 10 So we'll see how that works out. I just
- 11 wanted to at least address that concern that was
- 12 stated in your response to the proposed discovery
- 13 plan.
- Were there any other items that Waste
- 15 Management wanted to bring up before I take the matter
- 16 under consideration and issue a discovery order?
- 17 MS. GOLDMAN: I think there's one
- 18 additional one, Your Honor, and that is our Paragraph
- 19 10.
- JUDGE TOREM: Yes, I'm looking at that
- 21 now. When I read your Paragraph 10, your position
- 22 that the topics identified on the unlawful rebating
- 23 claim should be limited to Waste Management customers
- 24 to whom Waste Management has done two things: One,
- 25 solicited, offered or provided commercial recycling

- 1 services. And second, solicited, offered or provided
- 2 regulated biomedical waste services.
- 3 It appeared to me that's exactly what
- 4 Mr. Johnson's proposal in his Paragraph 10 was looking
- 5 at. That he was trying to identify medical waste
- 6 generators to whom you have solicited, offered or
- 7 provided commercial recycling services. That covers
- 8 your first point. And you are saying biomedical waste
- 9 as well. That seems to be the crux of the complaint
- 10 here by its general subjects. I don't know if it had
- 11 to be explicitly stated. Is that what you were
- 12 looking for, is an additional, not just commercial
- 13 recycling, but also biomedical waste had to be offered
- 14 to make that third party relevant, Ms. Goldman?
- MS. GOLDMAN: Your Honor, when we
- 16 initially read Paragraph 10, it was not -- it appeared
- 17 to us that it could be more broadly read. Obviously,
- 18 Waste Management provides recycling services to lots
- 19 of companies that don't have biomedical waste
- 20 services, and it provides garbage services all over
- 21 the state. We have a concern here that this could be
- 22 more broadly read than is actually relevant to the
- 23 proceeding. As you noted initially, you know,
- 24 Mr. Johnson and I did engage in collaborative effort.
- 25 He presented me with his draft, and then I commented

- 1 on it. He made several important substantial
- 2 revisions, which I very much appreciated, but this was
- 3 one he rejected. That gave me particular concern that
- 4 we weren't misreading our concern of overbreadth with
- 5 10 because he rejected it.
- 6 MR. JOHNSON: Your Honor, if I might
- 7 just speak to this. The only -- I think we are really
- 8 talking about angels on the head of a pin here. I
- 9 think we really are talking about the same group of
- 10 potential parties with knowledge or with information.
- 11 The difference I think that I have is the references
- 12 to Waste Management customers, to whom. Now,
- 13 customers assumes a contractual relationship. We
- 14 are -- I think our Paragraph 10 refers to medical
- 15 waste generators.
- JUDGE TOREM: It does.
- 17 MR. JOHNSON: They have solicited,
- 18 offered or provided commercial recycling services.
- 19 Clearly, as Your Honor has indicated, it's the
- 20 combination of these two that we are addressing in our
- 21 complaint on the rebating claim. We don't need to
- 22 know everything Waste Management is doing on recycling
- 23 if it isn't involving medical waste generators, nor do
- 24 we have any interest in their solid waste operations.
- We are focused on, as the first bullet point

- 1 under our Paragraph 10 indicates, medical waste
- 2 generators to who Waste Management has solicited,
- 3 offered or provided commercial recycling services.
- 4 These generators, however, may or may not have become
- 5 Waste Management customers.
- 6 JUDGE TOREM: That's how I read this.
- 7 Mr. Johnson, how I read this, is that you understood
- 8 that we weren't going to let willy-nilly discovery of
- 9 Waste Management's overall operations go on. It
- 10 wouldn't be relevant to the complaint.
- MS. GOLDMAN: Your Honor?
- 12 JUDGE TOREM: Yes, Ms. Goldman, go
- 13 ahead.
- MS. GOLDMAN: I think perhaps we can
- 15 wordsmith this to clarify this. If you look at the
- 16 first bullet point, that would include, for example, a
- 17 medical waste generator who is presently in
- 18 Stericycle's -- is not in Waste Management's
- 19 territory, so it's an entity that Waste Management
- 20 cannot provide biomedical waste services to. And
- 21 there likely are entities that are in -- outside of
- 22 the G-232 boundaries that -- G-237, I probably messed
- 23 that number up, boundaries where simply recycling
- 24 services are offered and that's not relevant. The
- 25 issue here is the alleged tying of recycling and

- 1 biomedical waste services.
- 2 Perhaps, if we look back to my Paragraph 10, I
- 3 think Mr. Johnson's point about customers is well
- 4 taken. My concern here is that we are talking about
- 5 entities. We can take out the Waste Management
- 6 customers and say, you know, limit it to Washington
- 7 entities to whom Waste Management has done both these
- 8 things. It has to be the combination, the combo offer
- 9 which triggers the relevance.
- 10 MR. JOHNSON: Your Honor, my thought is
- 11 let's -- again, this -- I think there is general
- 12 agreement here. We could play with the text further,
- 13 if you wish. On the other hand, I think we have a
- 14 pretty good meeting of the minds here as to what is
- 15 relevant. We do not want to engage in irrelevant
- 16 discovery. If Ms. Goldman thinks we have strayed over
- 17 the boundary of relevance, she can kick it back to
- 18 Your Honor. I just hesitate to think that we should
- 19 wordsmith this Paragraph 10 in any greater detail for
- 20 the time being. Let's let it go and let Ms. Goldman
- 21 raise the issue if she thinks we have gone off the
- deep end.
- JUDGE TOREM: I think that's exactly
- 24 what I want to do, is allow the language that
- 25 Mr. Smith proposed, that this list can be changed by

- 1 agreement to be read in such a fashion that -- as you
- 2 have indicated before, you are working together, it
- 3 sounds to me today being reasonably worked to protect
- 4 clients from any discovery abuses, and recognizing
- 5 what is relevant to the complaint can be done, but
- 6 just with the short deadlines we had here weren't --
- 7 the wordsmithing wasn't fully accomplished to
- 8 everybody's satisfaction.
- 9 I think there is a meeting of the minds here,
- 10 Ms. Goldman, as to what is relevant. If it turns out
- 11 that there is a disagreement that can't be settled
- 12 within a couple of days of back and forth, then we can
- 13 get into the individual data request or related
- 14 discovery tool, and I can settle it as needed
- 15 according to the rules. Does that satisfy Waste
- 16 Management's concerns?
- 17 MS. GOLDMAN: Well, Your Honor, I would
- 18 simply say if there's a meeting of the minds, then
- 19 your order should reflect it. I think the whole
- 20 purpose of this exercise was to try to avoid and to
- 21 head off. As I understood it, you didn't understand
- 22 why we were including No. 10 because it seemed obvious
- 23 to you that that was a prerequisite. I'm thinking
- 24 that if we simply substitute my language, you know,
- 25 the Waste Management customers with entities, that

0113

- 1 that will make plain the obvious, that there has to be
- 2 an offering of both those services. That means that a
- 3 medical waste generator to whom Waste Management has
- 4 never offered biomedical waste services, there is no
- 5 basis for conducting discovery regarding the
- 6 commercial recycling services which lawfully has been
- 7 provided, the nonregulated commercial recycling
- 8 services which have been offered to that nonbiomedical
- 9 waste customer of Waste Management's, where the
- 10 biomedical waste is either being performed by
- 11 Stericycle or by one of the smaller providers.
- 12 If there's a meeting of the minds, Your Honor,
- 13 I would encourage you to include that in the order. I
- 14 think it will save you time.
- MR. JOHNSON: Your Honor, I think I
- 16 agree with Ms. Goldman with the change that she
- 17 suggested to her Paragraph 10, that works fine. I
- 18 think that's what our first bullet point says, but if
- 19 she thinks some further elaboration or restatement is
- 20 appropriate, then I don't have a problem with that.
- JUDGE TOREM: So, Ms. Goldman, I'm not
- 22 going to wait for the transcript on this. I'm looking
- 23 back to your Paragraph 10 now. Your suggestion is
- 24 that be an entity --
- MS. GOLDMAN: So my suggestion --

- 1 JUDGE TOREM: Go ahead, I'll just take a
- 2 note.
- MS. GOLDMAN: So my suggestion is if you
- 4 go to the second line, Should be limited to, and
- 5 strike out Waste Management customers, and in its
- 6 place put in entities. So should be limited to
- 7 entities to whom Waste Management has done both
- 8 things.
- 9 JUDGE TOREM: Mr. Johnson, is that what
- 10 you are agreeing as well?
- 11 MR. JOHNSON: I think that works.
- 12 That's the way I read our intention under the first
- 13 bullet point, so...
- 14 JUDGE TOREM: All right. Then I --
- MR. JOHNSON: If Ms. Goldman says it
- 16 needs to be tied together to come within the scope of
- 17 our claim.
- 18 JUDGE TOREM: All right. Then I will
- 19 make that notation in the order modifying the list
- 20 with that item there.
- 21 So from Waste Management's perspective, any
- 22 other concerns?
- MS. GOLDMAN: Your Honor --
- MR. KENEFICK: If I may, Your Honor --
- MS. GOLDMAN: Go ahead.

- 1 MR. KENEFICK: -- this is Andrew
- 2 Kenefick, in-house counsel with Waste Management.
- 3 With respect to Paragraph 12, I did want to at least
- 4 make a comment there because one of the concerns that
- 5 animated our response there is -- well, one, there is
- 6 a technical issue, jurisdiction, whether or not
- 7 Ms. Goldman is representing any entity outside of
- 8 Waste Management of Washington, Inc., which she is
- 9 not.
- 10 But as a practical matter, one of the concerns
- 11 that that extension of the term Waste Management to
- 12 all Waste Management entities raises is the potential
- 13 that any discovery requests made pursuant to this
- 14 section will -- could entail Waste Management having
- 15 to go out and seek -- you know, find documents that
- 16 are -- you know, any Waste Management subsidiary
- 17 anywhere in the United States.
- JUDGE TOREM: Well, I don't --
- MR. KENEFICK: And I assume --
- JUDGE TOREM: Mr. Kenefick --
- 21 MR. KENEFICK: -- you know, there's
- 22 going to be a relevance claim, and we could object
- 23 based on relevance. I'm hoping that that is not what
- 24 is intended, because certainly that would make this a
- 25 massively burdensome exercise.

- JUDGE TOREM: Well, I'm sure that
- 2 Mr. Johnson would agree that the caption of this case
- 3 is a complaint against Waste Management of Washington,
- 4 Inc., doing business as WM Healthcare Solutions of
- 5 Washington. It is obvious to me that all of this
- 6 would be directed at Waste Management of Washington.
- 7 As he has already stated on the record today, it is
- 8 clear that this recycling program follows from
- 9 Washington, out of the state, down to at least
- 10 California, so there will be some extra territorial
- 11 information that they desire to obtain and that the
- 12 Commission is quite interested in further exploring
- 13 within the limits of its jurisdiction.
- 14 We recognize the intrastate nature of some of
- 15 this transportation, and yet without encouraging the
- 16 parties to literally make a federal case out of it, we
- 17 are talking about Washington rules that have to be
- 18 interpreted in a broader context but still with
- 19 respect to our jurisdictional limits.
- 20 Mr. Johnson, I already know that -- you don't
- 21 have to repeat what you have already said. The intent
- 22 is not to cause Mr. Kenefick to have to reach out to
- 23 each and every one of his other state entities, but if
- 24 there is an obvious connection to the ecoFinity
- 25 program as it's being implemented in this case before

- 1 this Commission in the state of Washington, there may
- 2 be some information that's common outside of the state
- 3 that needs to be provided.
- 4 Mr. Johnson, did I capture that correctly?
- 5 MR. JOHNSON: I think that's exactly
- 6 right, Your Honor.
- 7 JUDGE TOREM: So, Mr. Kenefick, with
- 8 that as a limitation, I don't know how else we can
- 9 proceed. We can't keep it strictly within Washington,
- 10 because some of this biomedical waste gets shipped out
- 11 of state, as admitted already and acknowledged by the
- 12 company.
- MS. GOLDMAN: Your Honor, if I might --
- 14 MR. JOHNSON: Your Honor, let me just
- 15 reassure Mr. Kenefick that we have no idea of sort
- 16 of -- initiating some kind of discovery that deals
- 17 with, you know, the myriad Waste Management entities
- 18 throughout the country and their relationship with
- 19 these programs. We are interested in the relationship
- 20 between the Washington activity and the ecoFinity
- 21 program as implemented through Waste Management's
- 22 affiliates and its contractual partners, and that's
- 23 it.
- MR. KENEFICK: I appreciate that, guys.
- MS. GOLDMAN: And, Your Honor --

- 1 JUDGE TOREM: Go ahead, Ms. Goldman.
- MS. GOLDMAN: Your Honor, if I might
- 3 chime in here. I also want to make sure that we are
- 4 preserving our right to object to having to produce
- 5 information that we lack. So the entity here to whom
- 6 discovery can properly be addressed is Waste
- 7 Management of Washington, Inc., and it may be that
- 8 with limited effort and not undue burden, we can get
- 9 information outside of that corporation to the degree
- 10 it's available. However, I want to leave open for us
- 11 the -- our right to object, that we have no obligation
- 12 to do that.
- 13 The data requests require an entity to provide
- 14 information that it has. It does not require that
- 15 entity to go out and do additional fact finding or to
- 16 generate information. As long as we are clear that we
- 17 have that standard right that is always objectionable
- 18 in civil cases, then I think we can proceed, hopefully
- 19 with a reasonable resolution when we see the actual
- 20 data requests.
- 21 JUDGE TOREM: I appreciate the sentiment
- 22 there. No one is trying to foreclose objections that
- 23 are reasonable and stated in such a way. I do
- 24 encourage, because of the themes that are in this case
- 25 that involve more than Waste Management of Washington,

- 1 Incorporated, that your company, your client
- 2 cooperate, as you have suggested you would, within the
- 3 limits of reasonability.
- When we get to Phase 2 of discovery, we will
- 5 see what power the Commission has to obtain
- 6 information from third parties and perhaps just how
- 7 much information might be voluntarily or informally
- 8 provided to Stericycle to prove their case. This is a
- 9 difficult position, because the Commission doesn't
- 10 necessarily have the power over the third parties, but
- 11 would require some sort of evidence to prove up the
- 12 allegations that Stericycle has made against Waste
- 13 Management.
- 14 We recognize that there is some difficulty
- 15 here and that Waste Management of Washington, Inc. may
- 16 not have every bit of information. But if it can be
- 17 provided short of a third-party subpoena or
- 18 deposition, I would rather see it provided in that
- 19 fashion. If you need to object, you can under the
- 20 grounds as irrelevant or similar to the ones you have
- 21 just stated. I guess those will be --
- MS. GOLDMAN: Thank you, Your Honor.
- JUDGE TOREM: Those will just be issues
- 24 we will have to see how they can be resolved in
- 25 advance.

- 1 MS. GOLDMAN: And hopefully we won't
- 2 need to go there.
- JUDGE TOREM: I hope so too.
- 4 Let me check with Staff quickly, and then I
- 5 can tell you what I intend to do.
- 6 Mr. Smith, anything else?
- 7 MR. SMITH: Your Honor, I have just one
- 8 clarification. If the parties, Waste Management and
- 9 Stericycle, resolve informally or through a discovery
- 10 conference who the Waste Management deponents will be,
- 11 do those depositions still require your approval?
- JUDGE TOREM: No, they would not.
- MR. SMITH: All right. Thank you.
- JUDGE TOREM: With that clarification,
- 15 what I intend to do is memorialize those portions of
- 16 the discovery plan in an order that are agreed, and
- 17 then the ones that we have discussed today, I think
- 18 you know where I stand on most of them. I think we
- 19 have a meeting of the minds generally, but I am not
- 20 going to limit the amount of time on those Waste
- 21 Management employee depositions as requested.
- 22 At this time I am still debating, and I don't
- 23 know what to tell you until I get it in writing and
- 24 sign it, whether I'm going to require for the
- 25 third-party depositions that the -- any subpoenas be

- 1 signed, as suggested by Waste Management, by me as
- 2 presiding officer. That's something I want to mull
- 3 over a little further, but it won't be -- I may just
- 4 simply reserve that, to see how it goes before
- 5 June 1st arrives and that becomes a relevant issue in
- 6 any case.
- 7 I think the rest of it should be pretty
- 8 obvious. The order should be finished this afternoon
- 9 and out no later than tomorrow. If you are getting
- 10 ready to send data requests, I think tomorrow
- 11 afternoon you can be ready to do so, Mr. Johnson.
- MR. JOHNSON: Thank you, Your Honor.
- JUDGE TOREM: Ms. Goldman, Mr. Kenefick,
- 14 anything else from Waste Management today?
- MR. KENEFICK: Not from me, thank you.
- MS. GOLDMAN: No. Thank you, Your
- 17 Honor.
- 18 JUDGE TOREM: Thank you, Mr. Smith, for
- 19 your input as well, I value it. We will get the
- 20 discovery order out and get the next phase of the case
- 21 going.
- 22 What I anticipate is checking in with the
- 23 parties at some point, maybe you will check in with me
- 24 and let me know, we'll have another status conference
- 25 in the months ahead, hopefully not to resolve

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- 1 discovery disputes, but simply to adapt a procedural
- 2 schedule based on how things are going, sometime in
- 3 June. If there is a need to talk before then, you
- 4 will let me know.
- 5 MS. GOLDMAN: We will. Thank you, Your
- 6 Honor.
- 7 MR. JOHNSON: Thank you.
- 8 JUDGE TOREM: Thank you. It's a little
- 9 after eleven o'clock. I appreciate the use of an
- 10 hour's time. We are adjourned.
- 11 (Status Conference adjourned 11:00 a.m.)

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1	CERTIFICATE
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3	STATE OF WASHINGTON
4	COUNTY OF KING
5	
6	I, Sherrilyn Smith, a Certified
7	Shorthand Reporter in and for the State of Washington,
8	do hereby certify that the foregoing transcript is
9	true and accurate to the best of my knowledge, skill
10	and ability.
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17	SHERRILYN SMITH
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