	ORE THE D TRANSPORTATION COMMISSION
In the Matter of the Petition of) Docket No. UT-
VERIZON NORTHWEST INC.	
For Waiver of WAC 480-120-071) PETITION OF WAIVER OF) VERIZON NORTHWEST INC.)
This petition is brought by Ve	erizon Northwest Inc. ("Verizon"), 1800 41st Street,
Everett, Washington 98201. Verizon is repre-	sented on this matter by:
Thomas F. Dixon Assistant General Counsel - Northwes	st Region
Verizon	·
707 – 17 th Street, #4200 Denver, Colorado 80202	
Phone: (303)390-6206	
Fax: (303)390-6333	
2. As described more fully in	paragraph 3, Verizon seeks a waiver from the
requirements of WAC 480-120-071(2)(b)	pursuant to WAC 480-120-071(7)(a). In the
alternative, Verizon seeks a waiver of WA	C 480-120-071(3)(a) pursuant to WAC 480-120-
071(7)(b) and WAC 480-120-015. This pet	cition relates to a request for service from Verizon
made by Rachel O'Keefe.	
I. <u>RELIE</u>	F REQUESTED
3. Pursuant to WAC 480-120-0	71(7)(a), Verizon petitions the Commission for a
waiver of, or an exemption from, the require	ements of WAC 480-120-071(2)(b) with regard to
extending service to Rachel O'Keefe (hereaft	ter "O'Keefe" or "Applicant") in Verizon's Molson
Exchange. In the alternative, if the Commissi	ion ultimately decides that service must be extended
to the O'Keefe location, Verizon petitions the	e Commission pursuant to WAC 480-120-071(7)(b)
and WAC 480-120-015 for a waiver of WAC	2 480-120-071(3)(a) in order to charge the applicant

the direct cost to extend service. The cost to extend service to the O'Keefe location is estimated

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at \$32,866.¹ It is unreasonable for Verizon and its customers to pay nearly \$33,000 to extend service to one customer. In addition to the prohibitive expense of initial construction, maintaining service to the O'Keefe location would impose substantial ongoing operational difficulties and financial burdens on Verizon and its other customers.

II. STATEMENT OF FACTS

- 4. O'Keefe placed a service order with Verizon for residential telephone service at 86 Janet Marie Road, Oroville, Washington. The requested service location is approximately nineteen miles from Oroville in Verizon's Molson Exchange. The property is over one mile (5,625 feet) from the last existing Verizon facilities. At this time, because of winter conditions and amount of snow in the O'Keefe location, a Verizon engineer has been unable to examine location and determine to what extent rock sawing, stream crossings, or other road obstacles may impact construction of the requested line extension to the O'Keefe property. Based upon a photograph supplied by O'Keefe, Janet Marie Road appears to a dirt road. Accordingly, it is likely that no governmental agency plows snow from any part of Janet Marie Road from the end of the county section of Havillah Road into the applicant's property or any of the other property along the road leading to the applicant's property. In addition, applicant's address is listed by the United States Postal Service "as a non-deliverable address. Mail sent to this address will be returned."
- 5. As demonstrated from the map and aerial photograph provided in Attachment A, the O'Keefe location is in a remote, sparsely populated area. It is not part of a town, village or other community. There do not appear to be other residential structures along the route or in the vicinity of the O'Keefe location.

¹ Verizon's engineer has been unable to inspect the O'Keefe location and surrounding property due to winter and snow conditions. The estimated cost is based upon Verizon's records of the closest facility that could be used to serve O'Keefe. However, the estimate could change once Verizon's engineer is able to inspect the property and surrounding location to determine what, if any, technical difficulties may exist.

- 6. As Confidential Attachment B shows, Verizon would incur estimated construction costs of \$32,866 to provide service to the O'Keefe location. Verizon would have to construct approximately 5,625 feet of new facilities, and may encounter other technical difficulties along the route (such as rock sawing), but Verizon is unable to determine the extent of such technical difficulties until its engineer can inspect the property and surrounding area, which probably is not possible until the Spring of 2007.
- 7. Verizon would face increased expense associated with serving the O'Keefe location because its maintenance and repair staff would have to travel greater distances and maintain miles of additional network winter snow conditions (requiring use of four wheel drive vehicles and snowmobiles during winter months). Also, at such time in the future as all or part of these facilities would need to be replaced, Verizon and its other ratepayers would bear the costs.

III. ARGUMENT

- A. The Commission should determine under WAC 480-120-071(7)(a) that Verizon is not obligated to serve the O'Keefe property.
- 8. The waiver process set forth in WAC 480-120-071(7)(a) recognizes that certain requested line extensions pose unreasonable costs and burdens, and thus should not be undertaken. Under WAC 480-120-071(a), the Commission may although it is not required to rely on the factors set forth in WAC 480-120-071(b)(ii) and any other information it considers necessary to analyze a proposed line extension.
- 9. Waiver is appropriate in the case of the O'Keefe property because of the unreasonable costs and burdens associated with serving this applicant at the expense of other ratepayers. It would be a serious misallocation of limited resources to force Verizon and its customers to pay approximately \$32,866 (plus ongoing high maintenance costs) to provide service to one customer. The area where O'Keefe has chosen for her residence is isolated. Individuals such as O'Keefe who choose to maintain a home in a remote area do so with full

knowledge of whether, and at what cost, utility services or substitutes are available. Such persons find ways to meet their utility needs that do not necessarily involve subsidization. For instance, private power generators are common in remote areas, as are private water wells and on-site sewage handling facilities.

- 10. An analysis of the factors set forth in WAC 480-120-071(b)(ii) also demonstrate that service should not be extended to the O'Keefe location:
 - a. Total direct cost of the extension (WAC 480-120-071(b)(ii)(A)). It would cost \$32,866 to extend facilities to this location. This would be an extraordinary cost to impose to serve one customer.
 - b. The number of customers to be served (WAC 480-120-071(b)(ii)(B)). Only one potential customer is involved.
 - c. The comparative price and capabilities of radio communication service or other alternatives available to customers (WAC 480-120-071(b)(ii)(C)). Based on Verizon personnel's knowledge of this area, cellular service is not available at the O'Keefe location. Verizon also does not know that satellite telephone service is available for the O'Keefe location. However, satellite telephone service is generally available in the area. A variety of satellite telephone service plans are available, with monthly fees as low as \$39.95 and effective per minute charges as low as \$0.14 for calls anywhere in the U.S. and Canada.² Finally, Verizon spoke with a Qwest representative and determined that it does not want to extend service to applicant. Verizon is unaware of any other telecommunications provider in the vicinity who is willing to provide service to applicant.
 - d. <u>Technological difficulties and physical barriers presented by the requested</u> extensions (WAC 480-120-071(b)(ii)(D)). The technological and physical barriers to

http://www.globalsatellite.us/prod_detail.aspx?Product_ID=667&Nav_ID=453, http://www.daysatphones.com/voice_pricing.htm

extending and maintaining service to the O'Keefe location are described in Paragraphs 4-7.

- e. The effect on the individual and communities involved (WAC 480-120-071(b)(ii)(E)). The effect on the individual requesting service would not be commensurate with the expense to be incurred by the ratepayers to subsidize her service. Applicant's future residence is not part of any community and there would be minimal, if any, beneficial effect to the nearest communities by extending service to this location.
- f. The effect on the public switched network (WAC 480-120-071(b)(ii)(F)). Verizon would have to reallocate significant funds that otherwise would have been used to provide maintenance, upgrades and other extensions to the public switched network for more of its customers. Diverting technicians to the remote O'Keefe location especially in harsh weather conditions that would increase travel and work times would prevent those technicians from meeting other customers' needs.
- g. The effect on the company (WAC 480-120-071(b)(ii)(G)). Misallocating Verizon's limited capital and expense dollars would harm Verizon's overall ability to serve its customers in the affected exchanges in order to add only one customer, and the extra maintenance burdens would impact Verizon's ability to provide service to its other customers.
- B. In the alternative, if the Commission determines service must be extended to the O'Keefe location, it should allow Verizon to recover its direct costs of extending its service under WAC 480-120-071(7)(b).
- 11. For all the reasons stated in Section III.A., including the analysis of the WAC 480-120-071(b) factors set forth in paragraph 10a g. above,³ Verizon and its ratepayers should not be forced to pay for the extension of service to this applicant. However, if the Commission

³ Although these factors apply to waiver requests seeking to recover direct costs under WAC 480-120-071(b), Verizon's request that this Petition also be considered under WAC 480-120-015 enables the Commission to provide for recovery of direct costs without specific findings under those factors.

1 requires Verizon to build the line extension necessary to serve the O'Keefe location, recovery of 2 Verizon's direct costs associated with this extension would be appropriate under WAC 480-120-3 071(b). 4 IV. SUMMARY 5 It would be unreasonable for Verizon to undertake such disproportionately expensive 6 construction in light of the nominal, at best, benefit of adding only one customer to its network. 7 Thus, Verizon presents this case for waiver of the line extension rule in order to protect its 8 existing and future customers and employees. The facts and circumstances of the O'Keefe 9 request warrant granting Verizon an exemption from, or waiver of, the WAC 480-120-071 10 obligation to extend service to this location. If the Commission decides to require extension of 11 service to the O'Keefe location, then it should permit Verizon to recover the direct costs of this 12 extension in advance directly from the applicant who is causing the costs to be incurred, rather 13 than from its other ratepayers. Respectfully submitted this 27 14 day of December, 2006. 14 15 VERIZON NORTHWEST INC. 16 17 18 19 Thomas F. Dixon, Assistant General Counsel 20 Northwest Region 21 Verizon 707 – 17th Street, #4200 22 23 Denver, Colorado 80202 24 (303) 390-6206 25 888-475 7218, ext. 3 (toll free) 26 thomas.f.dixon@verizon.com

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VERIFICATION

I, Jan Davies, Engineer for Verizon Northwest, Inc., am generally familiar with the area but have not been able due to winter conditions to personally inspect the property located at 86 Janet Marie Road. I do attest to the accuracy of the factual statements contain in the foregoing petition to the best of my knowledge and belief.

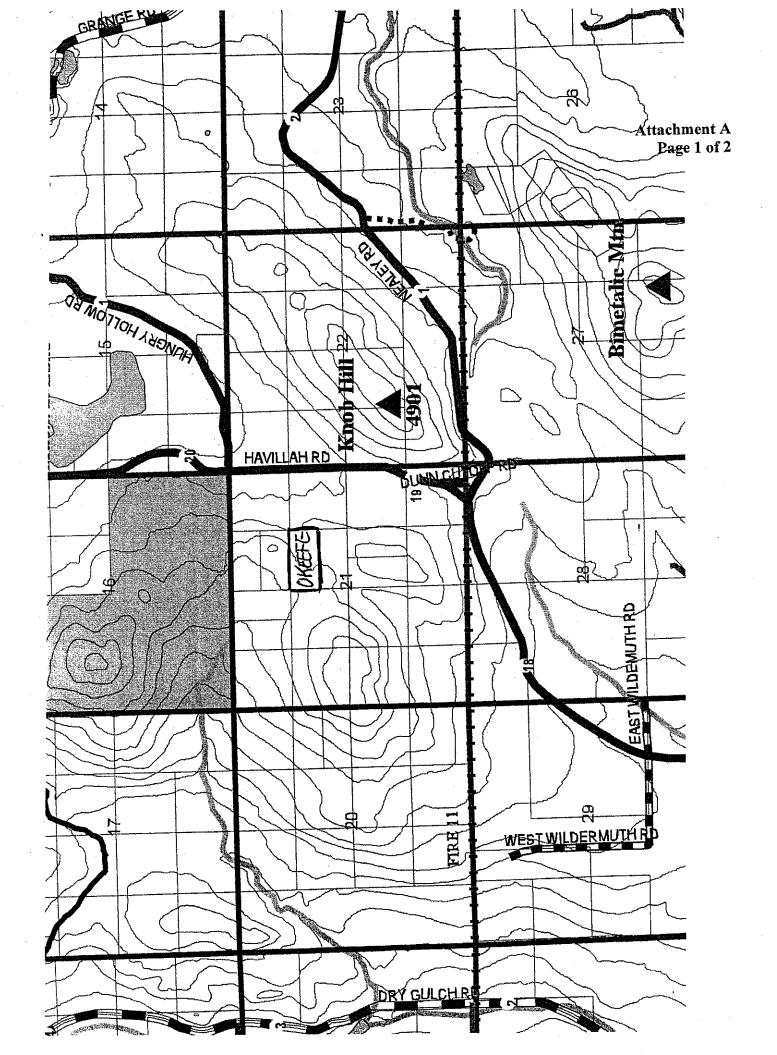
Jan Davies

Subscribed and sworn to before me this 27th day of December 2006, by Jan Davies.

Notary Public



1	CERTIFICATE OF SERVICE
2	
3	I HEREBY CERTIFY THAT I did on the ATK day of December, 2006, send a true and
4	exact copy of the within petition and attachments by U S Mail, first class postage, prepaid,
5	addressed to:
6	
7	Rachel O'Keefe
8	1817D Havillah Road
9	Tonasket, WA 98855
10	
11	The following address is listed by the United States Postal Service "as a non-deliverable address.
12	Mail sent to this address will be returned."
13	
14	Rachel O'Keefe
15	86 Janet Marie Road
l6	Oroville, Washington 98844-9240
17	Total de
18	Dated: December 1, 2006
19	Patti Lane



Estimator Report

CTL: Budget View: Estimate Jur: WN WC: 6706 WO: 9P001XX

Title: LINE EXT 86 JANET MARIE RD SVC FOR OKEEFE

Estimator Summary

Total

2 Material 6 Χ Total

Engineering Labor 6

X

Total

Placing Labor 2 VZ

6 Χ

Total

Splicing Labor 2

> VΖ 6 X

> > Total

Direct Inp Dollars 2

6

Х Total

Total Est 2 Account: 32866.30 **Total Est 6 Account:**

0.00

Total Est X Account:

0.00

Total Est IDC Charges: Total Estimate:

0.00 32866.30

REDACTED VERSION -

Confidential per WAC 480-07-160