## Docket Nos. UE-170485 and UG-170486 (Consolidated) - Vol. III

# Washington Utilities and Transportation Commission v. Avista Corporation

November 28, 2017



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BEFORE THE	WASHINGTON
UTILITIES AND TRANS	PORTATION COMMISSION
WASHINGTON UTILITIES AND COMMISSION,	)
Complainant,	) ) )
vs.	Docket Nos. UE-17048 and UG-170486 (Consolidated)
AVISTA CORPORATION, d/b/a AVISTA UTILITIES,	) )
Respondent.	)
	ENTS HEARING 28, 2017
6:00 p.m.	- 6:34 p.m.
240 Southeast	Dexter Street
Pullman,	Washington

LEIGH DELMOND, CCR NO. 3332

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                           APPEARANCES
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Page 92 PULLMAN, WASHINGTON; THURSDAY, NOVEMBER 28, 2017 1 2 6:00 p.m. 3 4 5 CHAIRMAN DANNER: Okay. We are going to get started. Thank you everyone for being here tonight. 6 This is the public hearing -- public comment hearing 8 in the Avista general rate case. We are today in Pullman, 9 Washington, and this is Docket No. UE-170485 and UG-170486. We -- I am Dave Danner and I'm the chairman of the 10 11 Washington Utilities and Transportation Commission and I'm 12 joined by my colleague, Jay Balasbas. 13 Our other colleague, Ms. Ann Rendahl, could not attend 14 today but will listen to -- or read the transcripts of the 15 public hearing comments tonight. 16 We are also joined by representatives of the company 17 and also the public counsel. Lisa Gafken, raise your hand, please? 18 19 Thank you. It looks like we are going to have a short public 20 comment hearing tonight as we have one person signed in and 21 22 that's Karen Kiessling, K-i-e-s-s-l-i-n-q. 23 And so the attorney general has prepared a fact sheet, 24 but I don't know if you've got a copy of that describing 25 the details.

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1	THE WITNESS: Oh, yes. There are some out there, yes,
2	sir.
3	CHAIRMAN DANNER: If not, Mr. Roberts could bring some
4	in here.
5	Okay. We would be happy if you wanted to come up here
6	and take a seat.
7	MS. KIESSLING: All right.
8	CHAIRMAN DANNER: We don't have a sound system
9	tonight, so if you'd use your outdoor voice.
10	MS. KIESSLING: That's never been a problem.
11	CHAIRMAN DANNER: That way, the court reporter can get
12	it all down.
13	Before you start, I have to swear you in so if you
14	would stand, please.
15	KAREN KIESSLING,
16	being first duly sworn to tell the truth, the whole truth, and
17	nothing but the truth, testified as follows:
18	MS. KIESSLING: I do.
19	CHAIRMAN DANNER: Thank you very much. You may be
20	seated.
21	MS. KIESSLING: It's been 55 years since I said, "I
22	do" last, but it was a good decision then so I'm sure it
23	was a good decision now.
24	CHAIRMAN DANNER: Good.
25	MS. KIESSLING: Shall I begin?

CHAIRMAN DANNER: Yes, please.

MS. KIESSLING: Chairman Danner and Commissioner
Balasbas, I understand that your mission, in part, is to
see that investor-owned utilities are safe, available,
reliable, and fairly priced. That last one, "fairly
priced," is the area of my comment.

Thank you for this opportunity to speak on the matter of the proposed rate increase requested by Avista for 2018. That rate increase, which is a 9.2 percent increase per month, is least able to be born by those residents of Whitman County who live on fixed incomes and hover near or reside squarely in poverty.

I am here tonight because I represent the residents of Whitman County on the Planning and Management Council of Aging & Long Term Care of Eastern Washington.

My name is Karen Kiessling, and I have lived in Whitman County for 50 years and I serve as the government representative for the county on the council.

The goal of Aging & Long Term Care of Eastern
Washington is to help citizens remain in their homes as
they age. Rate increases for necessary services such as
heat and light, medicine, food, transportation, and
housing, force them out of their homes.

This rate increase for approximately 50 percent of seniors living alone is too high. Their incomes fall below

the Washington State Elder Economic Insecurity Index, and they will lack the incomes needed to age in their own homes and pay their bills.

Low income seniors forced to deal with rate increases must choose between heat and light and other basic needs such as medicine.

I'd like to show you two photos, one is in color and the other is in black and white, but one of them you know well so you can perhaps see his face in color.

Both of these men are your concern. This one, I represent here tonight. He is an old man who has worked and saved to live out his life in his home. He is the one I'm asking you to remember and to honor by refusing this rate increase.

The other gentleman does not have the same problems. He is paid a salary of 4.5 million dollars, which means he is paid \$2,300 an hour, \$86,500 a week. The difference between these two men is simply too great.

And I would just add as an aside that I understand in reading articles that ratepayers are asked to pay 25 cents of every dollar of that 4.5 million dollar salary and shareholders pay the other three-quarters.

I would suggest to you that with that egregious amount for that salary that shareholders should be paying the entire amount. It is cruel and unnecessary for ratepayers

to be contributing to a 4.5 million dollar salary.

Please deny this rate increase. Please help this man stay in his home feeling warm and secure with power bills he can pay. Thank you.

And I would also comment that you received a letter from Marty Johnston, who is the chair of the Planning and Management Council for Aging & Long Term Care, and she goes into the specifics about the numbers of people in the five-county region that we represent and the numbers that are under that poverty level and for whom this is an extreme need for your compassion and concern about their ability to pay bills.

So again, I thank you for the opportunity to be here to meet you in person and to have this chance to give this testimony.

I feel strongly about Whitman County. I have loved living here, and I am pleased to be a part of the five counties representing people of age and with disabilities who need extra help and support.

Thank you. And if there are questions, I'm happy to answer them.

COMMISSIONER DANNER: Thank you very much. May I ask you, how many people do you serve with your organization?

MS. KIESSLING: I represent Whitman County and I can

-- I can't give you hard numbers, but I would be able to

1 furnish that.

I would simply ask Aging & Long Term Care, but they tend to count how many services they provide rather than the people to whom they provide them. So it would be 4,000 receiving this kind of help and, of course, there are a number of programs involved.

I can tell you though that aside from being a part of the Planning and Management Council, I am a long-time member of the League of Women Voters of Pullman and we undertook a two-year poverty study of Whitman County from 2014 to 2016. We looked at eight areas and studied what services were provided, who could qualify, and who was involved.

And it was particularly important to us in Pullman because the general consensus is that, "Sure, we have poverty here but it's really just college students and that doesn't count because they chose to do it and it's temporary."

What we found out is there is a formula that the Census Bureau has to extrapolate from small areas that have an educational institution that skews their numbers.

What we found before we started was that the poverty rate for Whitman County was 33 percent. That's higher -- a lot higher than the state average.

What we found after we used the Census Bureau formula

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to extrapolate that amount was that our poverty rate in Whitman is 16 percent, which is, of course, a great drop after removing all of the college students, but we're still above the state average because the state average is 14 percent. Poverty is alive and well in Whitman County.

What we find is that we also have -- at least this is our belief, that we have seniors who are independent and they try to do what they can do without asking for help. They feel a sense of shame about asking for support even though they've worked hard and have earned it, and we haven't necessarily -- DSHS hasn't necessarily found ways to get past that.

We work on certain programs to make sure that our food banks and food pantries are secure and so on and yet, we've learned an awful lot in that poverty study.

For one thing -- speaking of food pantries -- it was a surprise -- because we're not using them ourselves, it was a surprise to us to learn that most food pantries -- and it's true of Whitman County and it's true everywhere -- are open for one or two hours a month. You can't live on the food that you can get going to a food bank.

So there are all kinds of helps, but, again, this is the population we serve. This person wants desperately to stay in his home and these bills that he has to meet can force him out of it.

#### Page 99 1 So we feel strongly that if there's a way to support 2 that person and help him remain where he wants to be and 3 he's worked hard to achieve that, we want to do that and we 4 ask your help and support in doing that. We know you have to listen to a lot of different voices and we appreciate that you came to hear ours. 6 Thank you. 8 CHAIRMAN DANNER: Thank you. We had a public 9 commentary hearing in Spokane where we heard from the director of the Community Action Program. 10 Do you have -- and you have similar services down 11 12 here. How much is your organization tied into that? 13 MS. KIESSLING: There's Community Action, which is a 14 very active agency, here. Aging & Long Term Care of Eastern Washington may, in fact, interact or support 15 16 various programs of theirs, but they have funding in a variety of ways. 17 The Community Action Agency services -- excuse me --18 19 based in Pullman are used throughout the county. They have housing, they have emergency housing, they have --20 I sit on a group -- a committee that's called the 21 22 Poverty Awareness Task Force and that group meets once a 23 There is police and fire and Community Action and 24 social service agencies and faith-based people, the

churches are there.

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The needs, of course, are huge, but the fact that this group will sit down together and say what -- it was interesting to me because I'm an outsider in all of this.

I mean, I live in this area and I know a lot of people, but I don't know that particular side of life.

The police and fire and Community Action cooperate very strongly and have something called the Community Relief Fund, which people contribute money to and we can use that money to buy a bus ticket for somebody to get to where their family is or it's used for purchasing food or providing a night in a motel.

And, of course, some of those things crash when you have a football weekend and there's no housing for any of the communities around here. There's nothing in Moscow, there's nothing in Pullman, there's nothing in Lewiston, and there's nothing in Clarkston.

All of those motel rooms have been reserved for a year ahead of time so you have -- but the idea that people come together and work to try to solve those problems is really heartening.

So, yes, Community Action is alive and well and they're very energetic here and we do have all of those social services programs, too.

And the Aging & Long Term Care has the dual thing of helping seniors and helping support caregivers for seniors

#### Page 101 and for people with disabilities, those are the two 1 2 populations that we serve with a variety of programs. CHAIRMAN DANNER: Thank you. Now, the letter from 4 Marty Johnston? MS. KIESSLING: Yes. CHAIRMAN DANNER: You've indicated that he has 6 submitted that? 8 MS. KIESSLING: She. CHAIRMAN DANNER: She has submitted that to the UTC as 9 10 a part of a document? MS. KIESSLING: Yes, she has. In fact, it was dated 11 12 October 20th and it's to you, "Dear Commission Members," and she -- I have a copy of that letter here. 13 14 In it, she makes the points about -- she says, "The 15 Planning and Management Council believes that if the given 16 general rate case settlement increase is granted to Avista 17 for electric and natural gas as nearly annually since 2006 18 and with looming budget cuts to social services, no 19 electric or natural gas rate increases should be granted. "As the commission considers the Avista general rate 20 case for 2018, the council requests that you take into 21 22 account the following: " 23 And then she makes bullet points about the thing I 24 alluded to, the 2016 Elder Economic Insecurity Rate, the 25 EEIR:

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"The percentage of retired seniors living in their own homes whose incomes fall below the local Elder Economic Security Standard Index suggests" -- and I lumped it up to 50, but she says, "that specifically, 47.6 percent of seniors living alone lack the incomes they will need to make ends meet and age in their own homes."

The next bullet point speaks to senior couples: "The State Economic Insecurity Rate for senior couples is 22.9 percent. This rate stands in contrast to the state's modest 4.2 percent poverty rate for senior couples.

"This difference reveals senior couples who are often overlooked, but whose incomes don't allow them to escape poverty's shadow. These seniors are more likely to go without one or more basic needs and are less likely to weather unforeseen expenses."

And then she speaks to senior incomes in our region that do not keep pace with rate increases: "Many in our area rely on Social Security, which was only increased by .3 percent in 2017."

And her final bullet point is: "Many older adults in our area qualify for Medicaid and we provided case management services" -- excuse me -- "to over 4,000 low income individuals receiving long-term care in 2016.

"The members of the Planning and Management Council serve many clients who are low income and who must manage

### Page 103 either chronic health problems or disabilities and 1 sometimes both." And that point is important because very often those two things go together, chronic health problems and 4 disabilities. "An increase in residential rates for heat and light impacts a segment of the population much more drastically 8 than others. As these individuals struggle to make ends 9 meet for food, medicine, transportation, and housing, the proposed rate increases for residential customers are 10 11 simply too high." 12 And then she has signed it as the chair and the members -- the letter you got has the members and all the 13 14 people in the Planning and Management Council. In that five-county region all of them have 15 16 representatives, but Spokane and Spokane County have a very 17 large number of representatives because it's tied to 18 population. 19 Whitman has three, Stevens and Ferry -- I can't think of the other counties that make up -- it's Spokane County, 20 Spokane, Whitman County, Ferry, and Stevens, and all have 21 22 representatives on that. 23 And you have -- do you have that later dated 24 October 20th in the file? 25 CHAIRMAN DANNER: Yes, I'm sure it's in our files.

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1	MS. KIESSLING: I'm glad I got to come and read that.
2	CHAIRMAN DANNER: I do appreciate very much that you
3	came out tonight to share your views with us.
4	MS. KIESSLING: I appreciate the opportunity.
5	CHAIRMAN DANNER: As you were the only person to do
6	so, this is going to bring us to a close.
7	Unless you have questions?
8	MR. BALASBAS: Nope.
9	MS. KIESSLING: I'm always glad to see an early end to
10	a meeting. Thank you again for coming to Pullman.
11	CHAIRMAN DANNER: Well, thank you again for coming
12	out.
13	MS. KIESSLING: Safe travels home.
14	CHAIRMAN DANNER: Thank you very much.
15	All right. Is there anyone else in the room who
16	wishes to speak?
17	I think we are adjourned.
18	(Proceedings concluded at 6:34 p.m.)
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                            CERTIFICATE
     STATE OF WASHINGTON
                                ss.
 3
     COUNTY OF WHITMAN
 5
               This is to certify that I, Leigh Delmond, Certified
 6
     Court Reporter in and for the State of Washington, residing in
     Pullman, reported the within and foregoing proceeding; said
 8
     proceeding being taken before me on the date herein set forth;
 9
     and that said proceedings were taken by me in shorthand and
10
     thereafter under my supervision transcribed, and that same is a
11
     full, true and correct record of the testimony of said witnesses,
12
     including all questions, answers and objections, if any, of
13
     counsel.
14
               I further certify that I am not a relative or employee
15
     or attorney or counsel of any of the parties, nor am I
16
     financially interested in the outcome of the cause.
17
               IN WITNESS WHEREOF I have set my hand this 7th
18
     day of December, 2017.
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                             LEIGH DELMOND, CCR
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                             CCR NO. 3332
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