1	BEFORE THE PUBLIC SERVICE COMMISSION
2	OF THE STATE OF WYOMING
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4	IN THE MATTER OF THE APPLICATION OF ROCKY MOUNTAIN POWER FOR DOCKET NO.
5	APPROVAL OF A CERTIFICATE OF 20000-418-EA-12 PUBLIC CONVENIENCE AND NECESSITY (RECORD NO. 13314)
6	TO CONSTRUCT SELECTIVE CATALYTIC REDUCTION SYSTEMS ON JIM BRIDGER CONFIDENTIAL UNITS 3 AND 4 LOCATED NEAR
7	POINT OF ROCKS, WYOMING
8	
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10	TRANSCRIPT OF HEARING PROCEEDINGS
11	Volume I
12	
13	PURSUANT TO NOTICE duly given to all parties in
14	interest, this matter came on for hearing on the 26th day
15	of March, 2013, at the hour of 8:30 a.m., in the Commission
16	Hearing Room, 2515 Warren Avenue, Suite 300, Cheyenne,
17	Wyoming, before the Public Service Commission, Steve Mink,
18	Assistant Secretary and Counsel, presiding; with Chairman
19	Alan B. Minier and Commissioner William F. Russell also in
20	attendance. Also present were Lori Brand, Assistant
21	Secretary and Counsel; Dave Walker, Michelle Bohanan,
22	Brittney Brinkmeier, Laura Yetter and Perry McCollom,
23	technical advisors to the Commission.
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1	(Witness sworn.)
2	MR. MINK: Please be seated.
3	CINDY A. CRANE,
4	called for examination by the Applicant, being first duly
5	sworn, on her oath testified as follows:
6	DIRECT EXAMINATION
7	Q. (BY MR. HICKEY) Good afternoon.
8	A. Good afternoon.
9	Q. For the record, could you please state your name
10	and your business address.
11	A. Okay. My name is Cindy Crane. My business
12	address is 1407 West North Temple, Salt Lake City, Utah.
13	Q. And by whom are you employed, Ms. Crane?
14	A. I am the vice president of Interwest Mining
15	Company as well as PacifiCorp's fuel resources department.
16	Q. And could you please summarize the duties and
17	responsibilities that you hold in that position for
18	PacifiCorp.
19	A. Yes, I can. I have responsibility for the
20	management of PacifiCorp's subsidiary coal mining
21	operations as well as for PacifiCorp's coal fueling for the
22	entire coal generation fleet. So I procure the fuel as
23	well as the mining aspects of the fuel that we mine as well
24	as the transportation responsibilities for delivery to the
25	plants.

1 Q.	And have	you had	an	opportunity	to	file	rebuttal
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- 2 testimony in this docket that's now received in evidence as
- 3 Rocky Mountain Power Exhibit 3?
- 4 A. Yes, I have.
- 5 Q. And do you have any additions or corrections to
- 6 that testimony?
- 7 A. No, I do not.
- 8 Q. Have you had an opportunity to prepare a summary
- 9 of your testimony?
- 10 A. Yes, I have.
- 11 Q. Would you please share it with the Commission and
- 12 the parties.
- 13 A. Certainly. Thank you.
- 14 Mr. Chairman, Commissioner Russell and your
- 15 advisors. I'm here today to address the coal supply update
- that was made as part of the rebuttal filing as well as to
- 17 respond to coal-supply-related issues that were raised by
- 18 intervenors in this case.
- 19 Regarding the coal supply update specifically, as
- 20 part of the Bridger mines coal supply agreement, the mine
- 21 has a contractual obligation with Idaho Power and
- 22 PacifiCorp which requires them to perform updated life of
- 23 mine plans, including reclamation plans, every three years.
- 24 The last detailed update of these plans was completed in
- 25 2009.

1	So in the original filing in this case, the
2	company utilized the 2011 business plan from the Bridger
3	mine. Unfortunately, the business plan did not have
4	updated reclamation trust fund contribution rates included
5	in it.
6	Subsequent to this initial filing or the original
7	filing in this case, the mine was able to complete all of
8	its regularly scheduled updated life of mine planning. So
9	with the updated and detailed life of mine planning
10	completed, the company was then able to utilize that more
11	current information in the rebuttal filing to ensure that
12	we had the absolute most current information available in
13	this proceeding for the analysis and the decision-making.
14	My rebuttal testimony in this proceeding explains
15	what the changes in the fuel costs from the original filing
16	to the rebuttal were and what drove those between the two
17	filings.
18	In addition, I directly respond in my testimony
19	to issues raised by Sierra Club witness Dr. Fisher. The
20	first issue that Dr. Fisher raised in his direct testimony
21	was a question of whether it was appropriate for the
22	company to include in the Bridger surface mine the shutdown
23	reclamation costs in the gas conversion cases, which
24	Dr. Fisher was claiming would inappropriately burden the
25	decision in the gas conversion cases over the SCR

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1	installation cases.
2	Following extensive interrogatories as well as
3	rebuttal testimony in this proceeding by myself and other
4	parties, Dr. Fisher in his cross testimony does now agree
5	that it is appropriate for the company to include those
6	mine reclamation costs in its analysis in the CPCN
7	proceeding.
8	Secondly, Dr. Fisher contends in his direct
9	testimony that the company could take the Bridger surface
10	mine's coal and transport it to other company power plants
11	thereby avoiding the shutdown reclamation costs that are
12	included in the gas conversion cases.
13	Dr. Fisher in his own direct testimony admits
14	that he cannot definitively support that contention. My
15	rebuttal testimony in this proceeding points out that in
16	Dr. Fisher's analysis that he has in his testimony, he has
17	failed to include any mine capital in that analysis and he
18	is only relying on cash operating costs.
19	Specifically on the company-owned and operated
20	plants that Dr. Fisher references to believe that we could
21	ship this coal to, he fails to take into consideration tha
22	those plants do not have any rail lines or even any
23	unloading facilities in order to receive the coal being

brought in. In fact, he cites two of those plants being

our Utah plants when, in fact, today those Utah plants

1	receive 100 percent of their coal either by conveyor belt
2	directly from the mine or by truck.
3	He also failed to recognize that in our Utah
4	facilities for our plants for the coal supply that we have
5	long-term coal supply agreement commitments which would
6	have significant liquidated damages should the company not
7	meet the minimum requirements under those contracts.
8	Dr. Fisher also contends that we could take some
9	of this coal to two of our joint-owned power plants that
10	are in Colorado, which we are minority owners at these
11	facilities. But, in fact, in both of those plants, they
12	also have long-term coal supply agreements in place, which
13	would result in significant liquidated damages.
14	In addition to that, the company does not even
15	have the authority as a minority owner in those facilities
16	to independently make a decision to bring in a different
17	coal supply source.
18	Lastly, Dr. Fisher contends in his direct
19	testimony that the company could sell the Bridger surface
20	mine coal to others. Dr. Fisher fails to take into
21	consideration that there is already an oversupply, an
22	oversupply situation in the southwest Wyoming coal market
23	area and that, with the upcoming refueling of the company's
24	Naughton Unit 3, the imbalance will even will worsen
25	further in that supply area and is likely to cause the

1	shutdown of at least one of the currently operating mining
2	operations in that coal basin.
3	He also disregards that the Bridger surface
4	mine's higher overburden cost structure, so higher strip
5	ratios since it's a surface operation, as well as its lower
6	heat content and its higher ash constituency in the coal
7	quality relative to other coals, it will places the
8	Bridger surface coal at a significant disadvantage, as well
9	as that the mine does not have any infrastructure
10	facilities in order to load coal so that it can be
11	transported away.
12	In conclusion, the company operates in all of the
13	western coal markets in order to ensure that we have a
14	portfolio supply to fuel our entire fleet, and we are very
15	much aware of the supply and demand dynamics in these coal
16	basins as well as the coal quality characteristics which
17	determine whether there are markets that exist for specific
18	coals or not.
19	In addition, the company has been very diligent
20	in its mine planning to ensure that we have included in the
21	analysis in this proceeding the absolute most current
22	detailed mine planning data available for the decision
23	relating to the SCR installations.
24	That's the conclusion I my summary. Thank you.
25	MR. HICKEY: Mr. Mink, Ms. Crane is

1	available for examination by the Commission and parties.
2	MR. MINK: Thank you.
3	Mr. Pomeroy.
4	MR. POMEROY: I have no questions of this
5	witness.
6	MR. MINK: Mr. Ritchie.
7	MR. RITCHIE: Yes. A few questions.
8	CROSS-EXAMINATION
9	Q. (BY MR. RITCHIE) Good afternoon, Ms. Crane. How
10	are you?
11	A. Good afternoon. I'm great, thanks.
12	Q. Travis Ritchie with the Sierra Club.
13	A. Yes.
14	Q. Miss Crane, I'd like to start with the statement
15	that I believe you made in your opening summary, and I
16	didn't quite get this right, but please correct me. I
17	believe you said at one point that subsequent to discovery
18	Dr. Fisher now agrees that reclamation costs are
19	appropriate in the CPCN proceeding?
20	A. Yes. In his own testimony, in his cross
21	testimony let me get it for you here on page 9 of his
22	cross testimony, he does say, "Since the Bridger coal
23	company is a regulated rate base entity of PacifiCorp, the
24	company fully expects to recover the entity's costs either
25	as a fuel expense or in higher capital costs passed through

- 1 to ratepayers via future rate cases. The company makes the
- 2 appropriate assumption in this case that if the choice to
- 3 retire or retrofit the Jim Bridger plant incurs a change in
- 4 planning," which is specifically what occurs to the Bridger
- 5 surface mine, "those costs should be subject to analysis
- 6 within the CPCN."
- 7 Q. So thank you. And that is the portion of
- 8 Dr. Fisher's testimony that I was hoping I was going to
- 9 direct you to if you hadn't already had it ready. So thank
- 10 you.
- But you did state that he conditions that
- 12 assumption on the clause "if the choice to retire or
- 13 retrofit the Jim Bridger plant incurs a change in
- 14 planning"?
- 15 A. That is correct.
- 16 Q. So you agree that any agreement in Dr. Fisher's
- testimony is conditioned on that being the case?
- 18 A. That's what he states.
- 19 Q. Thank you. I just wanted to make that clear.
- 20 A. Yes.
- 21 Q. So, Ms. Crane, if I could direct you to page 13
- of your rebuttal testimony, please.
- 23 A. Certainly. Okay.
- 24 Q. And the question at line 7 asks if the Bridger
- 25 surface mine can operate at a reduced level in the two-unit

- 1 scenario. When you say a two-unit scenario, I'm assuming
- 2 you're talking about shutting down two of the power plant
- 3 operating units; is that correct?
- 4 A. That is correct, 50 percent of the level that
- 5 it's currently operating at today.
- 6 Q. So your testimony is that the surface mine would
- 7 shut down if only two Jim Bridger generating units are
- 8 operating. Sorry. That was answered. I can move on
- 9 unless you disagree with me.
- 10 Does the mine plan assume that the surface mine
- 11 would also shut down if only three of the four Jim Bridger
- 12 units are operating?
- 13 A. Yes, it would.
- Q. Does it matter which units are shut down?
- 15 A. I don't believe so.
- 16 Q. So if it was the case that Jim Bridger Units 1 or
- 2 or both 1 and 2 shut down, then you would similarly
- 18 expect the Bridger surface mine to shut down?
- 19 A. If the other two units had not previously been
- 20 shut down. There would be a subsequent effect on the
- 21 Bridger surface mine if that were an outcome of another
- 22 proceeding.
- 23 Q. So to be clear, if 3 and 4 continue to operate
- 24 but five years from now 1 and 2 either did a gas conversion
- or shut down, stopped using coal, that you would similarly

- 1 expect the Bridger mine remediation costs to be incurred
- 2 similar to this two-unit scenario that you identified in
- 3 your testimony?
- 4 A. Yes, we believe you would have the same volume
- 5 loss effect on the mine.
- 6 Q. Now, I believe you also stated in your testimony
- 7 that, compared to the market, Bridger coal is at a
- 8 significant disadvantage; is that correct?
- 9 A. That is correct.
- 10 Q. And that's partly due to some of the costs of the
- overburden and the strip ratios; is that correct?
- 12 A. That's correct. It's a high strip ratio mine.
- 13 Q. And are those costs increasing?
- 14 A. Depending on which pits get mined, they will.
- 15 Q. At some point does the cost of the Bridger coal
- mine exceed the cost of the coal that's available on the
- 17 market?
- 18 A. There's the potential, but that is factored into
- 19 our analysis in our long-term fueling as we look at that.
- Q. But is it fair to say that if the costs of
- 21 Bridger coal did exceed the costs that were available to
- 22 the company on the market, would you expect to shut the
- 23 surface mine and get coal from the market instead?
- A. We would certainly look at what the alternatives
- to manage the best lowest cost portfolio would be.

1	Q. But to be clear in this proceeding, the shutdown,
2	the remediation costs, the accelerated remediation cost
3	that you identified in the two-unit coal scenario, those
4	costs have been attributed to the gas conversion scenario
5	in the comparison for this proceeding; is that correct?
6	A. That's correct because the gas conversion
7	scenarios are causing the drop in the volume, and thus, the
8	shutdown of the Bridger surface operation.
9	Q. And so that assumes that in the gas conversion
10	scenario that Units 1 and 2 are still operating?
11	A. It assumes we maintain a 50 a 50 percent
12	volume from where we're at today.
13	Q. Through the timeline of the remediation plan.
14	And similarly, that assumes that you continue to use
15	Bridger coal as opposed to going to the market.
16	A. Yes. We use the Bridger underground coal.
17	Q. I'll move on a little bit, Miss Crane. I'd like
18	to briefly address an issue that came up in the Utah docket
19	but I don't think was addressed as directly here.
20	Is it correct that the mining plan for the two-or
21	three-nit Bridger mine scenario assumes that remediation
22	expenses would begin five years prior to the scheduled 2018
23	mine closure?
24	A. Subject to check on the five years, they do begin

prior to the shutdown date, and that's because the mining

1	surface drag lines stop mining, and we move to the more
2	economic low-cost high-wall mining, and therefore, those
3	drag lines immediately go into the remediation activities.
4	Q. And the remediation activities in that scenario
5	continue for a total of nine years; is that correct?
6	A. Subject to check, I believe that's correct.
7	Q. And conversely, in your analysis of the four-unit
8	scenario where four units continue to operate, the
9	remediation expenses begin only two years prior to the
10	expected mine closure of 2037; is that correct?
11	A. I think in actuality, Mr. Ritchie, we have
12	remediation expenses in some volumes as we go. So, you
13	know, it's all about magnitude, but the bulk of the
14	remediation costs for the final shutdown costs do occur at
15	the tail end of the life of the mine, which in the
16	four-unit scenario is nearer to the 2037 date. So I
17	believe they start significantly later, and that's driven
18	because the drag lines are both operating full time, 7 by
19	24 producing coal through that entire period, and
20	therefore, we are still actively mining in those pits.

Q. And just to be clear to finish up that end that
pushed out the 2037 scenario, the four-unit scenario, the
remediation expenses in that scenario the plan calls for a

Therefore, they are not at a point in their life to be

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reclaimed.

- 1 12-year period for the bulk of those remediation expenses;
- 2 is that correct?
- 3 A. Subject to check.
- 4 Q. Subject to check. Okay. Do you know -- in the
- 5 company's updated analysis, do you know the total net
- 6 present value impact that the surface mine remediation case
- 7 had on the company's updated analysis?
- 8 A. It would be a confidential number for starters.
- 9 Q. Well, before I ask what the number is, do you
- 10 know what it is?
- 11 A. What I can provide you is that I know what the
- 12 change in the fuel cost update was from the original filing
- 13 to the rebuttal filing.
- Q. But as far as the number, I believe Mr. Teply had
- 15 stated in confidential as well there's a number that was
- 16 kind of the final conclusion of what the present-value
- 17 revenue requirement differential was in this case, and what
- 18 I'm asking for, because I don't know because I didn't see
- 19 it in the testimony, is what is the Bridger mine's -- the
- 20 two-unit scenario Bridger mine's contribution to that total
- 21 number?
- 22 A. I would need to chat with Mr. Link being's he's
- 23 the one that does the holistic modeling in the case. We
- provided some inputs as it pertains to fuel, but he does
- 25 the present-value modeling himself.

MR. RITCHIE: Fair enough, Miss Crane,
thank you. I have no further questions.
MR. MINK: Miss Anderson.
MS. ANDERSON: I do not have any questions.
Thank you.
MR. MINK: Mr. Williams.
MR. WILLIAMS: I have no questions. Thank
you.
MR. MINK: Mr. McCollom, do you have
questions?
MR. McCOLLOM: No questions. Thank you.
MR. MINK: Miss Brinkmeier?
MS. BRINKMEIER: No questions.
MS. BOHANAN: No questions.
MS. YETTER: No questions.
COMMISSIONER RUSSELL: No questions.
CHAIRMAN MINIER: No questions.
MR. HICKEY: Mr. Mink, I'd ask on behalf of
Miss Crane that she be excused from the balance of the
proceeding. She has some business to attend to in Salt
Lake tomorrow.
MR. MINK: As you wish.
MR. HICKEY: If that's the pleasure of the
Commission, I know she would appreciate being excused from
the balance of the hearing.