

1 BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION
2 COMMISSION

3 In the Matter of the Proposal by)
4 PUGET SOUND POWER & LIGHT)
COMPANY)
5) DOCKET NO. UE-951270
6 to Transfer Revenues from PRAM)
Rates to General Rates.)
-----)

7 In the Matter of the Application)
of)
8)
9 PUGET SOUND POWER & LIGHT)
and)
10 WASHINGTON NATURAL GAS COMPANY) DOCKET NO. UE-960195
11) VOLUME 6
12 For an Order Authorizing the) Pages 723 - 951
13 Merger of WASHINGTON ENERGY)
14 COMPANY and WASHINGTON NATURAL)
15 GAS COMPANY with and into PUGET)
SOUND POWER & LIGHT COMPANY, and)
16 Authorizing the Issuance of)
Securities, Assumption of)
17 Obligations, Adoption of)
18 Tariffs, and Authorizations)
19 in Connection Therewith.)
-----)

17 A hearing in the above matter was held on
18 August 5, 1996, at 9:00 a.m. at 1300 South Evergreen
19 Park Drive Southwest, Olympia, Washington before
20 Chairman SHARON L. NELSON, Commissioners RICHARD
21 HEMSTAD and WILLIAM R. GILLIS and Administrative Law
22 Judge MARJORIE R. SCHAER.

23
24 Cheryl Macdonald, CSR
25 Court Reporter

1 The parties were present as follows:

2 WASHINGTON UTILITIES AND TRANSPORTATION
3 COMMISSION STAFF, by ROBERT CEDARBAUM, Assistant
4 Attorney General, 1400 South Evergreen Park Drive
5 Southwest, Olympia, Washington 98504.

6 FOR THE PUBLIC, ROBERT F. MANIFOLD,
7 Assistant Attorney General, 900 Fourth Avenue, Suite
8 2000, Seattle, Washington 98164.

9 PUGET SOUND POWER & LIGHT COMPANY, by JAMES
10 M. VAN NOSTRAND, Attorney at Law, 411 - 108th Avenue
11 NE, Bellevue, Washington 98004.

12 WASHINGTON NATURAL GAS COMPANY, by MATTHEW
13 R. HARRIS, Attorney at Law, 6100 Columbia Center, 701
14 Fifth Avenue, Seattle, Washington 98104.

15 NORTHWEST INDUSTRIAL GAS USERS, by EDWARD
16 FINKLEA, Attorney at Law, 101 SW Main, Suite 1100,
17 Portland, Oregon 97204.

18 INDUSTRIAL CUSTOMERS OF NORTHWEST
19 UTILITIES, by CLYDE H. MACIVER, Attorney at Law, 601
20 Union Street, 4400 Two Union Square, Seattle,
21 Washington 98101.

22 WASHINGTON WATER POWER COMPANY, by DAVID
23 MEYER, Attorney at Law, 1200 Washington Trust
24 Building, Spokane, Washington 99204.

25 PUBLIC POWER COUNCIL, by SHELLY RICHARDSON,
Attorney at Law, 1300 SW Fifth Avenue, Suite 2300,
Portland, Oregon 97201.

 SEATTLE STEAM COMPANY, by FREDERICK O.
FREDERICKSON, Attorney at Law, 33rd Floor, 1420 Fifth
Avenue, Seattle, Washington 98101.

 WASHINGTON PUD ASSOCIATION, by JOEL MERKEL,
Attorney at Law, 1910 One Union Square, 600 University
Street, Seattle, Washington 98101.

 CITY OF SEATTLE, by WILLIAM H. PATTON,
Director Utilities Section, 10th Floor Municipal
Building, 600 Fourth Avenue, Seattle, Washington 98104.

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APPEARANCES (Cont'd.)

PUD NO. 1 OF SNOHOMISH COUNTY, by ERIC E. FREEDMAN, Associate General Counsel, 2320 California Street, Everett, Washington 98201.

BONNEVILLE POWER ADMINISTRATION, by JON D. WRIGHT, Attorney at Law, Routing LQ, P.O. Box 3621, Portland, Oregon 97208.

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1 PROCEEDINGS

2 JUDGE SCHAEER: Let's be on the record.

3 This is the fourth day of hearing in dockets No.

4 UE-951270 and UE-960195. Looking around the room it

5 appears that the same counsel are here as were with us

6 last week except that Mr. Wright has joined us. Mr.

7 Wright, would you like to make your appearance now,

8 please.

9 MR. WRIGHT: Beg your pardon?

10 JUDGE SCHAEER: Would you like to make an

11 appearance?

12 MR. WRIGHT: Yes.

13 JUDGE SCHAEER: Please.

14 MR. WRIGHT: Jon Wright for Bonneville

15 Power Administration, attorney.

16 JUDGE SCHAEER: Thank you. Which counsel

17 am I dealing with this morning? Mr. Harris, would you

18 like to call your next witness, please.

19 MR. HARRIS: Joint applicants call William

20 P. Vititoe.

21 Whereupon,

22 WILLIAM VITITOE,

23 having been first duly sworn, was called as a witness

24 herein and was examined and testified as follows:

25 JUDGE SCHAEER: At the pre-hearing

1 conference in this matter I marked for identification
2 as Exhibit T-3 the prefiled direct testimony of Mr.
3 Vititoe and this morning Mr. Cedarbaum has distributed
4 a multi-page document marked at the top Response to
5 WUTC Staff Data Request No. 32, and I have marked this
6 as Exhibit 62 for identification.

7 (Marked Exhibit 62.)

8

9 DIRECT EXAMINATION

10 BY MR. HARRIS:

11 Q. Good morning, Mr. Vititoe. Would you
12 please state your name for the record and spell your
13 last name.

14 A. William P. Vititoe, V I T I T O E.

15 Q. Do you have before you what's been marked
16 for identification as Exhibit T-3?

17 A. I do.

18 Q. Do you recognize that as your prefiled
19 direct testimony in this proceeding?

20 A. I do.

21 Q. And if I asked you the questions as they're
22 set forth in that prefiled direct testimony, would you
23 give the answers as they're set forth?

24 A. I would.

25 MR. HARRIS: Joint applicants offer Exhibit

1 T-3.

2 JUDGE SCHAEER: Any objections? That
3 document is admitted.

4 (Admitted Exhibit T-3.)

5 MR. HARRIS: Mr. Vititoe is available for
6 cross-examination.

7 JUDGE SCHAEER: Mr. Cedarbaum, do you have
8 questions?

9 MR. CEDARBAUM: I do, Your Honor, thank
10 you.

11

12 CROSS-EXAMINATION

13 BY MR. CEDARBAUM:

14 Q. Good morning, Mr. Vititoe.

15 A. Good morning, Mr. Cedarbaum.

16 Q. Referring you first to what's been marked
17 for identification as Exhibit 62, do you recognize
18 this document as your responses to staff data request
19 32, 33, 34, 68 and 69?

20 A. I do.

21 Q. And these were prepared by you or under
22 your supervision or direction?

23 A. They were.

24 MR. CEDARBAUM: Your Honor, I would move
25 the admission of Exhibit 62.

1 JUDGE SCHAER: Any objection? Document is
2 admitted.

3 (Admitted Exhibit 62.)

4 Q. Referring you in your testimony, Mr.
5 Vititoe, to page 2, lines 11 through 12, you indicate
6 that "by selling or merging several of our unregulated
7 subsidiaries we eliminated the associated demands of
8 those operations." My first question would be the
9 names of -- if you could provide the names of each
10 unregulated subs that was sold or merged?

11 A. There were two primarily. One was
12 Unison Biowaste Facility. The other one was
13 Washington Energy Resources Company.

14 Q. And those two subs were sold?

15 A. In the case of Unison it was sold. In the
16 case of the Washington Energy Resources Company it was
17 merged into Cabot Oil and Gas.

18 Q. With respect to Unison when did that sale
19 occur?

20 A. Subject to check I will say around April or
21 May of '94.

22 Q. And do you recall the gain or the loss that
23 was taken on that sale?

24 A. At the time of the sale there was a small
25 gain. I do not recall what it was. In total there

1 had been a loss on that that property.

2 Q. With respect to the merger of Washington
3 Energy Resources into Cabot, when did that occur?

4 A. In May of '94.

5 Q. And can you just describe what the merger
6 arrangement was?

7 A. By and large the properties of WERCO were
8 assumed by the Cabot Oil and Gas Corporation. In
9 return Washington Energy Company received preferred
10 stock, common stock and some cash.

11 Q. What was the amount of the cash, do you
12 recall?

13 A. I do not have that figure in my mind at
14 this time.

15 Q. Can you provide as the next record
16 requisition the value of the preferred, common and
17 cash that Washington Energy Company received with
18 respect to the merger of Washington Energy into Cabot?

19 A. Yes, we can.

20 JUDGE SCHAEER: That would be No. 39.

21 (Record Requisition 39.)

22 Q. You were in the hearing room last week when
23 Mr. Torgerson testified; is that correct?

24 A. That's correct.

25 Q. He indicated last week that absent the

1 merger he believed Washington Natural Gas would need
2 to file for a three to five percent rate increase soon
3 after the rate moratorium ended. Do you recall that?

4 A. I do recall that.

5 Q. Can you tell us when senior management at
6 Washington Natural and Washington Energy Company knew
7 of that rate relief need?

8 A. As we have been looking at the performance
9 for our fiscal year 1996, looking at what's happening
10 to us weather-wise, also what's happening to us,
11 continuing to happen from attrition and customer
12 switching in terms of the services that they are
13 taking, probably about two or three months ago.

14 Q. So that was after the testimony was filed
15 in this case?

16 A. That is correct.

17 Q. Was the need for that rate relief discussed
18 at all with other witnesses in this case for either
19 Puget or Washington Natural?

20 A. I have discussed the need for that rate
21 relief with Mr. Torgerson.

22 Q. Was Ms. Lynch advised of that and was that
23 discussed with her?

24 A. I have not directly discussed that with
25 her. It would not surprise me if that has been

1 discussed with her.

2 Q. So you haven't but are you saying that
3 others would have discussed it with her?

4 A. Others may have discussed it with her.

5 Q. There's been some discussion throughout the
6 cross-examination of the direct case, and it's also
7 discussed in the prospectus that Mr. Torgerson has in
8 an exhibit to his testimony with respect to the \$1.84
9 dividend per share that NewCo has stated would be the
10 payment to NewCo shareholders. You're familiar with
11 that?

12 A. I am.

13 Q. Was that \$1.84 dividend expectation
14 discussed at either Washington Energy Company or
15 Washington Natural Gas board meetings?

16 A. It was.

17 Q. And that would have been presumably prior
18 or at the time that the merger was being considered?

19 A. That is correct.

20 Q. Did anyone at those board meetings ever
21 express any criticism with respect to the \$1.84
22 expectation?

23 A. Not to my recollection.

24 Q. Would you agree that since Puget is paying
25 now \$1.84 dividend, and I think we also established

1 that Washington Energy Company is paying a dollar
2 dividend, and it was also established that Washington
3 Energy stockholders will get .86 shares of NewCo for
4 each Washington Energy share, is it true that the
5 total dollars of common stock dividend requirement for
6 NewCo will be larger than Puget and Washington Energy
7 Company combined that they are now paying?

8 A. That is correct.

9 Q. Were you aware of that fact when you
10 prepared your testimony in this case?

11 A. I would think so.

12 Q. Do you know how many more dollars than
13 Puget and Washington Energy are now paying combined in
14 stock, common stock dividends, that NewCo would have
15 to pay under the \$1.84 dividend per share?

16 A. I do not recall that figure.

17 Q. But you don't recall it or you didn't look
18 into it?

19 A. I did not look into it.

20 Q. So you didn't ask Mr. Torgerson what that
21 amount would be?

22 A. I did not.

23 Q. If the merger is not approved by this
24 Commission, Mr. Vititoe, will Washington Energy
25 Company be able to maintain the dollar dividend that

1 it currently pays?

2 A. Well, that would be highly speculative on
3 my part to answer that question. We will, as we
4 always do, continue to examine the dividend level and
5 make a recommendation to our board based on the
6 circumstances at the time. So I can't specifically
7 answer that question.

8 Q. So no studies or analyses were performed,
9 to answer that question?

10 A. No.

11 Q. Let me just ask you a couple of questions
12 about Cabot, which has been discussed on occasion in
13 this case, and this may be something you can provide
14 by record requisition, but I would like to know by
15 year the value of Washington Energy Company's
16 investment in Cabot since that investment was made and
17 the income that was generated by that investment each
18 year?

19 A. I'm certain we can provide that. I do not
20 have that right now.

21 MR. CEDARBAUM: Which number would that be,
22 Your Honor?

23 JUDGE SCHAEER: That would be record request
24 No. 40 and would you like to define which years you're
25 asking for, Mr. Cedarbaum.

1 MR. CEDARBAUM: Since the investment in
2 Cabot was made.

3 (Record Requisition 40.)

4 Q. Do you know if Washington Energy Company
5 has made any studies with respect to the contribution
6 to equity earnings that the investment in Cabot will
7 make until Cabot is sold?

8 A. I'm not specifically aware of that kind of
9 a forward looking study.

10 Q. So you're not aware of it but one has been
11 made or one has not been made?

12 A. I am not aware of whether it has been made
13 or not.

14 Q. Do you think that kind of a study would be
15 an important study to perform?

16 A. Considering the variables of any business,
17 and particularly the last few years of the oil and gas
18 production and development business, I think that
19 there are so many variables, including gas prices,
20 that it would be very difficult to make a very factual
21 analysis, as you're suggesting.

22 Q. But no attempt has been made at that as far
23 as you know?

24 A. As I indicated, I am not aware of any
25 attempt.

1 Q. On page 2 of your testimony, this is line
2 18, you state that Washington Natural Gas compared to
3 1992 has 28 percent fewer employees. Do you see that?

4 A. Yes, I do.

5 Q. Is it your testimony that Washington
6 Natural was not operating as efficiently as it could
7 have operated from 1992 to the present?

8 A. My testimony indicates that there have been
9 those kinds of reductions, and you could take from
10 that testimony that during the period of time that I
11 have been with Washington Energy and Washington
12 Natural I felt that it could operate more efficiently
13 than it was currently operating, therefore, some of
14 those reductions are attributed to that. Some of the
15 reductions are also attributed to the splitting off of
16 Washington Energy Services Company in October of 1993
17 prior to the time I was with Washington Energy.

18 Q. Is part of the reason for the reduction
19 also the pressures that Washington Natural Gas felt
20 competitively?

21 A. Yes. I think that could be stated.

22 Q. Is the source of that competition the
23 competition Washington Natural had with Puget?

24 A. No, I do not feel that Washington Natural
25 and Puget really are in competition.

1 Q. Has Washington Natural converted customers
2 from gas -- from electric to gas?

3 A. They have.

4 Q. And did it have to pursue aggressive action
5 to do so?

6 A. No, it has not had to.

7 Q. So those customers just knock down the
8 door?

9 A. Well, we try to resist, but oftentimes
10 we're not able to. No. I think that customers become
11 increasingly better informed about energy choices for
12 certain applications such as space heating and water
13 heating. As their current utility becomes -- utility
14 being in this sense a furnace or water heater -- tends
15 to become no longer useful or there are new
16 technologies out which are more cost-effective they
17 determine that it's time to shop again and when they
18 do they think that gas is a good alternative.

19 Q. So there were -- are you aware of the
20 number of electric-to-gas conversions that Washington
21 Natural had over the past three-year period?

22 A. I could give you an estimate that would be
23 somewhere in the neighborhood of 25 to 30,000.

24 Q. For each of those three years or in total?

25 A. Total.

1 Q. Would that be about evenly split over the
2 past -- and the three years I'm speaking about I guess
3 would be the last three calendar years?

4 A. The conversion rate has been relatively
5 consistent over the last three calendar years.

6 Q. Sticking on page 2 of your testimony, lines
7 22 to 23, you state that the gas industry is changing
8 rapidly. I think these were questions that came from
9 -- were asked of Mr. Sonsteli last week but I could
10 be wrong, but there was discussion about changes in
11 the gas industry retrospectively. Would you agree
12 that the gas industry has changed significantly over
13 the past ten years?

14 A. Yes, I would.

15 Q. And those -- that restructuring came about
16 to a large part because of actions taken by FERC
17 beginning in the mid 1980s?

18 A. Yes, I would agree with that.

19 Q. And I guess we would be speaking mostly
20 about the rulemakings in order 436 and 500 in the mid
21 '80s, and then order 636 in the early '90s I believe?

22 A. I think that the two articles that you're
23 referencing in the '80s are correct. 636 I know is
24 correct in the '90s.

25 Q. And under those FERC initiatives, is it

1 correct that Washington Natural's interstate pipeline
2 provider, Northwest Pipeline, has accepted an open
3 access certificate?

4 A. Yes.

5 Q. And so Washington Natural no longer
6 purchases gas from Northwest Pipeline. It uses
7 Northwest Pipeline as a transporter?

8 A. That's correct.

9 Q. And Washington Natural Gas has now gone
10 into the open market, competitive market for its gas
11 supplies?

12 A. That's correct.

13 Q. Is it also correct that Washington Natural
14 in reaction to these changes in the gas industry has
15 opened up its own system and is providing -- has and
16 is providing unbundled transportation to its market?

17 A. We have opened up the system to all except
18 our residential customers and we have indicated in the
19 reply to the NOI from the Commission that we are
20 willing to talk with any parties in connection with
21 continuing to open up the system.

22 Q. So I take it then that over the past few
23 years because of this opening of a system, Washington
24 Natural Gas customers, the service options they have
25 available have also opened up?

1 A. Yes, I would say that that's correct.

2 Q. Can you enumerate what those options are?

3 A. They have the opportunity to select their
4 own provider of the commodity gas and just get
5 transportation or they can get bundled gas and
6 transportation from Washington Natural.

7 Q. And why would the merger make that more
8 available? In other words, what additional service
9 options to the ones that you have discussed would be
10 made available by the merger?

11 A. Well, the additional service options over
12 time would be the option for energy choice including
13 kilowatts as well as gas.

14 Q. Speaking only about the gas side now of the
15 operations, what is currently now, other than
16 nonresidential customers have the ability to take
17 transportation service from Washington Natural Gas.
18 And I guess my question is what about the merger makes
19 that more accessible?

20 A. My response would be that it makes it more
21 economic for us to extend gas service to more
22 customers.

23 Q. And with respect to that notion, is it
24 correct that Washington Natural Gas is adding -- how
25 many customers per year is Washington Natural Gas

1 adding?

2 A. Roughly 20,000 customers, half from new
3 growth and half from conversions.

4 Q. And I believe Mr. Sonsteli testified last
5 week that one of the benefits of the merger would be
6 to make natural gas service more available?

7 A. I think that's correct.

8 Q. And so with the company's growth and with
9 natural gas becoming more available under the merger
10 that would cause the utility plant service on the gas
11 side to also grow, under a merged scenario?

12 A. Yes. I think that gas will continue to
13 grow under a merged scenario.

14 Q. And in comparison to the availability of gas
15 and the growth of utility plant on a stand alone basis
16 under the merged scenario we would see more growth?

17 A. Yes, we would see more growth.

18 Q. Changing gears a little bit here. Would
19 you accept subject to check that at fiscal year -- at
20 year end fiscal year '95 Washington Energy Company had
21 outstanding about 24 million shares of common stock?

22 A. Yes, subject to check.

23 Q. And at the dollar per share current
24 dividend requirement that would mean that Washington
25 Energy Company has to earn at least \$24 million in

1 order to meet its dividend requirement?

2 A. That would follow.

3 Q. It was also stated on the record last week,
4 and I think this appears again in Mr. Torgerson's
5 exhibit, that Washington Energy Company lost \$41
6 million in fiscal year '95?

7 A. That sounds about right.

8 Q. So under the proposed merger Washington
9 Energy Company is going to need to generate \$65
10 million more in equity earnings to pay its dividend
11 out of earnings, is that right, the \$24 million plus
12 the 41?

13 A. Well, the 41 lost had some one time events
14 in terms of the write-offs and write-downs that Mr.
15 Torgerson expressed, so I don't know that the math
16 exactly works that way, but obviously we would have to
17 earn the \$24 million in order to cover the dollar
18 dividend.

19 Q. Plus whatever losses Washington Energy
20 Company had that weren't associated with the write-
21 downs of Mr. Torgerson's testimony?

22 A. I really don't know how to relate that to
23 the previous year. In fiscal year 1996 we would have
24 to earn \$24 million in order to cover the dividend.

25 Q. Assuming that beyond the \$24 million

1 Washington Energy Company continues to have losses,
2 then Washington Energy Company would have to generate
3 the \$24 million plus the amount of the losses in order
4 to continue its dividend payment?

5 A. I'm not sure I understand the question, but
6 Washington Energy Company doesn't plan to continue to
7 have losses.

8 Q. What is the basis of that -- what studies
9 do you have that would indicate that?

10 A. The first three quarters' earnings for
11 fiscal 1996.

12 Q. On page 4 of your testimony, lines 13 and
13 14, you state that the \$370 million of merger savings
14 that Mr. Flaherty has projected don't include best
15 practice savings; is that right?

16 A. That's correct.

17 Q. Is it correct that not all of the -- and I
18 guess just to back up, there is the best practice
19 savings and estimates of that were discussed quite a
20 bit last week. Is it your testimony that all of those
21 best practice savings are contingent upon the merger?

22 A. No, it is not.

23 Q. How much of the estimated best practices
24 are not contingent on the merger?

25 A. I have no analysis to indicate that. All I

1 know is that there will be a better opportunity for
2 best practices saving in the merged company than there
3 would be in the two companies separately.

4 Q. So Washington Natural Gas or Washington
5 Energy Company has not performed a study to estimate
6 the best practices that it could achieve absent the
7 merger?

8 A. Washington Natural Gas has performed a
9 study that indicates what they feel that they could
10 achieve over time through the re-engineering activity
11 that took place during 1995.

12 Q. Why don't I ask you for that as the next
13 record requisition in order, provide us that study?

14 A. I will be glad to. I will reference that
15 in response to one of our data requests.

16 Q. Then you can just point us to that?

17 A. We will do that.

18 JUDGE SCHAEER: That will be No. 41.

19 (Record Requisition 41.)

20 Q. And so it's your testimony that that amount
21 for re-engineering would constitute the amount of best
22 practice savings that Washington Natural could achieve
23 on a stand alone basis?

24 A. I could have a definition for best
25 practices that would encompass that because it's a

1 whole reordering the way you do business with new
2 processes, and insofar as those new processes are
3 attempted to be the best practices in the industry,
4 the answer to that is yes.

5 Q. So to you best practices and re-engineering
6 are synonymous?

7 A. They can be synonymous.

8 Q. I guess I'm asking you, are they or are
9 they not? Are there any other best practice savings
10 other than re-engineering that Washington Natural can
11 achieve on a stand alone basis?

12 A. Well, we would have to agree on what's
13 covered under re-engineering in order for us to
14 establish that difference. I think re-engineering
15 very broadly is a matter of best practices.

16 Q. I guess, let me ask it this way. Is the
17 response to record requisition 41 going to give us all
18 of the best practice saving that Washington Natural
19 has estimated for itself on a stand alone basis?

20 A. All we have identified so far.

21 Q. Let me ask you a couple of hypotheticals.
22 I would like you to assume that the merger savings
23 that Mr. Flaherty has estimated failed to materialize
24 and that the \$1.84 dividend that's been established
25 can't be paid out of retained earnings. My question

1 is, would that \$1.84 dividend that NewCo proposes to
2 set have to be reduced or would NewCo consider coming
3 to this Commission and filing for emergency rate
4 relief?

5 A. NewCo would not consider coming to this
6 Commission to file for emergency rate relief under the
7 scenario that I think that you've postured. Emergency
8 rate relief would truly only be filed under the
9 guidelines that the Commission has set for emergency
10 rate relief.

11 Q. So you're saying that under the scenario
12 that I gave you that Mr. Flaherty's \$370 million
13 doesn't come through, NewCo would -- and the dividend
14 could not be paid out of retained earnings, NewCo
15 would reduce its dividend?

16 A. I did not say that. I said that we would
17 not come before this Commission for emergency rate
18 relief. As to what we would do with the dividend
19 would depend on a number of circumstances including
20 whether we thought the situation was temporary or
21 long-term, where we looked as we were in the market
22 with other combination companies in terms of their
23 payout ratios, in terms of their yield and we would
24 make a recommendation to the new Puget Sound Energy
25 board of directors.

1 Q. And if after that analysis was performed it
2 was determined that the \$1.84 dividend had to be
3 reduced, is your answer still the same that, in other
4 words, the dividend would be reduced rather than NewCo
5 coming in for emergency rate relief?

6 A. If I felt that the dividend should be
7 reduced then it would be my recommendation and
8 discussion with the board of directors that the
9 dividend should be reduced.

10 Q. And is your answer the same if the best
11 practice savings did not materialize?

12 A. I think in terms of whether it's best
13 practices, whether it's power costs, whether it's the
14 synergies from the merger, it all adds up to what is
15 economically feasible for the new company, and that
16 would be on the basis on which we would make the
17 recommendation to the board.

18 Q. But the recommendation would not include or
19 would include coming before this Commission for
20 emergency rate relief?

21 A. As I indicated previously, only in the
22 unusual circumstance where it fell within the
23 guidelines for requesting emergency rate relief.

24 Q. Would NewCo consider petitioning the
25 Commission to eliminate or reopen the rate stability

1 proposal for any reason that it was not able -- that
2 NewCo was not able to pay out the \$1.84 dividend?

3 A. The \$1.84 dividend would not be the
4 controlling feature on whether or not the new company
5 asked the Commission to reconsider the rate stability
6 plan.

7 Q. Has anyone at either company commissioned a
8 study or performed a study to determine what dividend
9 NewCo should start out with to avoid a dividend cut
10 under the scenario where either Mr. Flaherty's savings
11 hadn't materialized or the best practice savings did
12 not materialize?

13 A. Not to my knowledge.

14 Q. What, in your view, would be a rational
15 approach to determining a dividend per share for NewCo
16 to start out with if the merger were approved?

17 A. I think that we have committed the dividend
18 that NewCo would start out with as to what would be a
19 rational approach once NewCo is up and running would
20 be as I indicated previously, a look at our financial
21 performance, look at our payout ratio, a look at our
22 yield, a look at that in terms of being able to
23 attract capital to the business in competition with
24 other combination companies and other alternate forms
25 of investment.

1 Q. Are you aware of any study or have you made
2 a study of the percentage increase in current gas
3 rates that would be necessary over the rate stability
4 period if the merger were not approved?

5 A. I am not aware of any study other than the
6 one that Mr. Torgerson alluded to last week.

7 Q. And that again was --

8 A. The three to five percent or, I think as he
9 further quantified that, the 12 to \$20 million.

10 Q. He may not have stated but -- he indicated
11 that would be the filing but he didn't indicate for
12 what period of time those rates would be in effect,
13 and the rate stability plan would run through 2001.
14 So the question is what percentage increase over that
15 entire period would be necessary if the merger --

16 A. To my knowledge that study has not been
17 made.

18 Q. Again, getting back to best practices. Is
19 it your testimony that only Washington Energy Company
20 or Puget personnel are qualified to identify what
21 those best practices might be?

22 A. No. That would not be my contention.

23 Q. So there may be consultant or outside
24 people who could identify those savings?

25 A. There may be.

1 Q. Let me ask you just a few questions about
2 Washington Natural's current gas supply contracts.
3 What is the average length of those supply contracts,
4 if you know?

5 A. I do not know the average length. I think
6 on the outside about 15 years, and obviously on the
7 other side it's a spot market.

8 Q. Those gas-supply contracts are primarily
9 priced according to market?

10 A. They're all indexed to market.

11 Q. And Washington Natural would have gas
12 supply contracts of a fairly short duration?

13 A. Yes, some contracts with fairly short
14 duration?

15 Q. And by fairly short I would mean five years
16 or less?

17 A. Yes.

18 Q. A few more questions for you on two or
19 three different subject. First being, do you know or
20 would you accept subject to check that in Washington
21 Natural Gas's 1995 integrated resource plan it states
22 that there is upward pressure on natural gas use per
23 customer due to increased penetration of gas
24 fireplace, water heating, cooking, drying and other
25 end uses?

1 A. Yes, subject to check.

2 Q. Finally with respect to severance pay, we
3 discussed the mechanics of Mr. Flaherty's savings
4 estimate for that with him, or the cost of those
5 packages with him, and there's an exhibit in the
6 record that shows management's severance pay packages
7 versus union and nonunion, and my question for you is,
8 what were the guiding principles that Puget and
9 Washington Natural used to determine the severance pay
10 package for those various classifications of
11 employees?

12 A. Two things primarily. One, the previous
13 experience of the two companies and secondly the
14 outside market.

15 Q. What do you mean by the previous experience
16 of the two companies?

17 A. The type packages that were offered in
18 terms of the reductions that took place in the last
19 few years.

20 Q. And at least from Washington Natural's
21 perspective, do you know what principles those past
22 packages were based upon?

23 A. Based upon the principles of looking at
24 what is common in the industry and also what would be
25 fair to employees.

1 Q. The severance pay that was estimated for
2 executives was, as Mr. Flaherty used, was based on the
3 top four executives of each company. Do you recall
4 that?

5 A. I don't recall his answer, no. Subject to
6 check, I will accept that, yes.

7 Q. Would you also accept subject to check that
8 according to the response to staff data request 98
9 none of those top four executives are leaving the
10 companies?

11 A. That's correct.

12 MR. CEDARBAUM: Thank you, Mr. Vititoe.

13 JUDGE SCHAEER: Mr. Manifold, did you have
14 questions for this witness?

15 MR. MANIFOLD: Yes, I do.

16

17 CROSS-EXAMINATION

18 BY MR. MANIFOLD:

19 Q. Good morning. As I heard one of your
20 answers to Mr. Cedarbaum's questions, did you say that
21 in your opinion gas and electric are not in
22 competition with each other, that is, Washington
23 Natural Gas and Puget Power are not in competition
24 with each other?

25 A. Yes, that's correct.

1 Q. Could you expand on what you mean by not or
2 what sort of -- what you mean by that?

3 A. What I mean by that is that it has become
4 obvious that where economically feasible for space
5 heating and water heating that gas is a preferred
6 choice, and electric fireplaces don't look quite as
7 good as gas fireplaces that don't look quite as good
8 as wood fireplaces, so in that sense there really is
9 not competition.

10 Q. So if I may paraphrase that, they're not in
11 competition in that gas is so much cheaper than
12 electricity the competition is heavily weighted to gas
13 and gas wins any time there is a competition between
14 the two?

15 A. I think where it's economic, and by that I
16 mean where it can be extended because of existing
17 mains or a reasonable extension rate, that if
18 customers would look at what it would cost to get gas
19 space heating versus electric space heating they would
20 in all probability choose gas space heating. In fact
21 99 percent do.

22 Q. That isn't a definition of competition that
23 an economist might use, is it?

24 A. I'm not an economist but in deference to at
25 least one that I know of in this room I wouldn't

1 attempt to guess at that.

2 Q. Has Washington Energy placed advertisements
3 or bill stuffers to encourage use of gas furnaces or
4 gas water heating or gas fire places, for that matter?

5 A. Washington Natural Gas has not. Washington
6 Energy Services Company, which is a retailer of gas
7 appliances, has.

8 Q. And do those come in the Washington Natural
9 Gas billing?

10 A. They do not.

11 Q. You said in answer to another question that
12 it was more economic to extend gas to customers
13 because of the merger, if I understood your answer.
14 Is that a fair statement?

15 A. That is correct.

16 Q. Could you explain what you mean by that?

17 A. Where we have the opportunity for -- if
18 Puget, for example, is replacing some of their
19 existing facility and we're able to go in while
20 they're replacing that facility, we change the
21 economics. If we're able to go in jointly on an
22 extension to an area that they're going to put
23 electricity into, that changes the economics.

24 Q. So it has to do with the ability to put in
25 gas distribution facilities more economically because

1 of the shared savings of doing the joint trenching,
2 for instance?

3 A. That is correct.

4 Q. Any other instances in which you could
5 explain what you -- is that the total of what you mean
6 by more economic to extend gas?

7 A. The other thing would be in terms of being
8 able to work together in some type of a fuel switching
9 activity that would cause gas to replace some existing
10 electric.

11 Q. The merger savings are estimated to be, as
12 I understand it now, \$377 million over a ten-year
13 period. Do you know what the total revenues of the
14 combined companies would be over that period?

15 A. No. Obviously we can compute that but I do
16 not know what that is.

17 Q. Could you please do that in response to the
18 next record requisition?

19 JUDGE SCHAEER: It would be No. 42.

20 (Record Requisition 42.)

21 A. We will do it on an estimated basis,
22 obviously.

23 Q. And the attempt is to get that over the
24 same period of time over which the 370 or \$377 million
25 savings are estimated?

1 A. Understood.

2 Q. At pages 4 and 5 of your testimony, you
3 refer to the new company being a total energy service
4 provider, and that this is a totally new type of
5 company. Would you explain what you mean by that?

6 A. Yes. That's a respective comment. We
7 would have the opportunity to offer gas services,
8 electric services to our customers. Obviously our
9 major industrial customers today would like to look to
10 one source for provision of their energy. We're not
11 able to provide that today.

12 Q. When you say a totally new type of company,
13 there are other combined electric and gas companies
14 around, Washington Water Power, for instance. You
15 don't mean new and different compared to other people
16 in the utility industry? You mean new and different
17 compared to what Puget and Washington Natural have
18 been to date?

19 A. I think both. I think obviously different
20 than what both have been today since they are just one
21 energy source, but also different than the existing
22 combination companies. Just in the short period of
23 time since this was filed, you see that combination
24 companies are starting to act like combination
25 companies rather than having separate gas and separate

1 electric divisions. We made the decision going in that
2 we're not going to have separate gas and electric
3 divisions, that we're going to have a common operation
4 for energy. I think that is different.

5 Q. And do you think that will provide the
6 company additional marketing opportunities that would
7 not have been attained by having two separate
8 companies or two separate operating divisions within
9 the same company?

10 A. Yes. I feel that that provides additional
11 marketing opportunity in the future.

12 Q. Can you give any sense of what you see
13 those to be?

14 A. Well, what I see those to be, as I had
15 indicated, with our industrial customers the
16 opportunity for them to have one stop shopping for
17 their total energy services not unlike what an Enron/
18 Portland General plans to provide.

19 Q. Do you anticipate that NewCo would provide
20 other resources, energy-related resources other than
21 natural gas or electricity?

22 A. Yes. I think that propane would be
23 provided.

24 Q. What about conservation or demand side
25 management?

1 A. I think that's understood.

2 Q. Do you have any interest in going into the
3 telephone business?

4 A. At this time I really do not, at this time.

5 Q. And is "this time" today or this week or
6 this year or could you put a little parameter on that?

7 A. That will not be the first emphasis of
8 Puget Sound Energy.

9 Q. Does Washington Natural resell any dark
10 fiber to other companies?

11 A. No. We do not have any dark fiber.

12 Q. Would you anticipate that as a one stop
13 energy shopping company you would be looking to new
14 geographic marketing areas?

15 A. Well, I think as we see the industry
16 evolve, if the industry evolves to a retail open
17 access situation, why, yes, I think we would be
18 looking into other areas.

19 Q. And by that you mean -- I want to check
20 that we're both meaning the same thing -- we're
21 talking about outside of the current service territory
22 of these two utilities?

23 A. That's correct.

24 Q. You know, I must ask, there's this emphasis
25 upon an energy services company. Isn't oil still part

1 of the energy picture and you don't plan to get into
2 the oil business, I presume?

3 A. It is to the extent in this part of the
4 country about 10 percent or a little less, and no, we
5 do not plan to get into the oil business.

6 Q. And that's a declining percentage, I
7 assume?

8 A. It is a declining percentage. To be a
9 little more accurate, I think we're talking about in
10 terms of the kinds of customers that we supply either
11 electricity or gas service to, that's where I use the
12 10 percent reference. As to whether or not oil is
13 declining, I think probably oil is not declining when
14 you look at all uses for oil, gasoline, et cetera, et
15 cetera, but in terms of space heating, for example,
16 oil is declining.

17 Q. One of the concerns that has been expressed
18 in some quarters, at least, about this proposed merger,
19 is the market power and since we're neither one
20 of us economists I will just lay that out there as a
21 noneconomist term. The market power that could be
22 exercised by this larger, more powerful company,
23 vis-a-vis competitors or customers, I take it that
24 that's something you don't think the Commission should
25 be overly concerned about, and I wondered if you could

1 address why that is.

2 A. I do not think they should be concerned
3 about it. This entity will not have market power in
4 the sense of real control of markets. We will operate
5 in a competitive marketplace with others such as
6 Enron/Portland General. If you're looking at market
7 power, why, you can multiply by ten when you get that
8 kind of a combination. That would be the competition
9 in the future, and I think we need to look forward to
10 that kind of competition.

11 Q. There's some reference to gas line
12 extension policy after the merger, and it's also
13 referenced in Mr. Amen's testimony. I'm a little
14 unclear of which things to ask you about and which
15 things to ask him.

16 A. Fine.

17 Q. What can you say about your anticipation of
18 gas line extension policy after the merger?

19 A. I think along the lines of the way I
20 answered Mr. Cedarbaum a while ago that we today have
21 an extension policy which was approved by this
22 Commission a little over year ago. We would continue
23 to have that gas extension policy. It would be
24 facilitated as a result of the merger because of the
25 additional opportunities to improve the economics of

1 that extension.

2 Q. So it isn't really a different policy.
3 It's a different economics applied to the same policy?

4 A. I am not aware that we have in mind a
5 different policy.

6 Q. And you would be aware if you did, if the
7 company did, I take it?

8 A. If we were close, I would be.

9 Q. Do you have any idea what portion of the
10 estimated merger savings relate to natural gas side
11 of the business?

12 A. No, I do not.

13 Q. Going back a moment to the competition or
14 lack thereof between gas/electricity, my understanding
15 of your answer is that the current price of each are
16 such that it's basically no contest. It's possible
17 that in the future prices could change and it could be
18 a more competitive choice for consumers between
19 natural gas and electricity?

20 A. That's quite possible in the future. I
21 think the thing to remember is that as our new company
22 we've committed to customer choice in an unbiased way.

23 Q. How will that be -- how will an outsider
24 like this Commission or participants in this
25 proceeding be able to evaluate that that's being done?

1 A. I think a couple of ways. They will be
2 able to see the way we interact with customers and the
3 kind of information we give customers to help them
4 make an informed choice. They will also be able to
5 use their own good judgment as to based on what they
6 think the price of oil, price of gas and the price of
7 electricity is and see what customers are choosing.

8 Q. Is it fair to say that while the current
9 economics are as we have discussed that at some future
10 time there could be a circumstance where somebody
11 might want to favor electric space heat over gas space
12 heat, for instance, either because of economics of the
13 fuels or because of corporate policies?

14 A. Not because of corporate policies. If a
15 customer wants to make a different decision based on
16 the changing economics of the fuels, the customer will
17 be given the information to make that kind of
18 decision, not because of corporate policy.

19 Q. What if on one side of the business there
20 was a shortage and the other side of the business
21 there's a surplus or, for instance, wouldn't that be a
22 factor that the company would logically want to
23 consider in its own decisions about which fuel to
24 encourage the use of?

25 A. I think that in the extreme that could

1 probably be the case, and that would make for a good
2 dialogue with the Commission and the Commission staff
3 to be sure that that was in the best interests of
4 everyone.

5 Q. On page 12 of your testimony you mention
6 generating lower cost energy at Puget's combustion
7 turbines. Will Puget be given access to Washington
8 Natural's released or brokered pipeline capacity as
9 part of this effort?

10 A. Well, to the extent that there is excess
11 capacity, our excess gas contracts, we will look in
12 the marketplace to see what those are worth and this
13 electric side of our business in terms of
14 cogeneration, et cetera, we'll be able to depend on
15 those additional capacities just like anybody else.

16 Q. So you would see that being an arm's length
17 transaction between the gas and electric side?

18 A. It would be a market rate transaction.

19 Q. Would revenues from capacity brokering from
20 Washington Natural to Puget be flowed back through the
21 PGA to gas customers then?

22 A. Ask again, please.

23 Q. Sure. This one I can. Will revenues from
24 capacity brokering from Washington Natural to Puget be
25 flowed back through the PGA to gas customers?

1 A. At the present time, yes. We will be
2 talking with the Commission in the future as to
3 whether or not the PGA is something that should be
4 continued over time.

5 Q. So as long as there's a PGA you would
6 expect that to occur?

7 A. As long as there's a PGA not related
8 directly to performance-based rates I would expect
9 that to occur.

10 Q. What are your thoughts about PGA-related
11 performance-based rates?

12 A. I would be glad to enter into conversation
13 with the Commission about that in the future.

14 Q. Is the current state of your thinking on
15 that contained in any comment you've put in the gas
16 NOI, in other words --

17 A. Subject to check I think not.

18 Q. Are you aware of or familiar with Montana
19 Power Company's current efforts or announced
20 intentions regarding open access on the gas side for
21 all customers including residential customers?

22 A. I wasn't but I am now.

23 Q. A little advance planning?

24 A. A little advance planning.

25 Q. We discussed this off the record. What is

1 the nature of that?

2 A. As best I can tell they're doing several
3 things because they have production, et cetera, that
4 really are not involved directly with this question.
5 What they're doing is they're starting to go to open
6 access on the gas side, what we at Washington Natural
7 did some time ago. They are going to phase down based
8 on the amount of load, phase it down to include
9 residential customers over a five year period of time.
10 So it's kind of a catch-up activity compared to where
11 we are. We did say in the NOI that we were interested
12 in discussing open access with residential customers
13 and we have no limit in terms of load such as in the
14 Montana case. We have not been able to find anyone
15 that's interested in doing that. I would guess the
16 reason we can't find anyone is since our contracts are
17 either spot or are market-based it's hard for the
18 aggregators to come up with enough margin to make that
19 of particular interest to them.

20 The other thing that you will find
21 interesting in the Montana Power proposal is they're
22 increasing their transportation rates tremendously.
23 Rate stability is a good idea, I think.

24 Q. Prior to the discussions of the merger --
25 switching subjects here. Prior to the discussions of

1 this merger with Puget Power, what sort of planning
2 was Washington Natural doing regarding its own
3 interest in being in some aspect of the electric
4 business?

5 A. I am going to answer -- give me a little
6 latitude because I'm going to answer this we weren't
7 doing any and then you're going to say there was a
8 data request that indicated that you were doing
9 something, and all I can say is that I was unaware
10 that we were doing anything and that's because it
11 hadn't reached the level yet. It was just one of many
12 ideas that were being explored by our strategic
13 planning staff and so really have not had any activity
14 on the part of the leadership of the company.

15 Q. What was the nature of that planning or
16 idea expansion?

17 A. Had you looked at the answer to our data
18 request, it had to do with whether or not we either
19 went into a partnership or established turbine
20 operation in connection with our Jackson Prairie gas
21 supply.

22 MR. MANIFOLD: I have no other questions.

23 JUDGE SCHAEER: Mr. Finklea, did you have
24 questions of this witness?

25 MR. FINKLEA: Yes, Your Honor.

1 JUDGE SCHAER: And perhaps before you begin
2 your questions, could you explain the material that
3 you've predistributed to the commissioners since they
4 weren't in the room when you did so.

5 MR. FINKLEA: This material (indicating).

6 JUDGE SCHAER: Yes.

7 MR. FINKLEA: On the record. I understand
8 from the extensive discussions on Wednesday that those
9 of us who are customers, the Commission staff, public
10 counsel, obviously the commissioners and yourself have
11 access to what has been labeled "top secret"
12 information, and in keeping with my background as a
13 child of the '50s, I recall decoder rings always being
14 used when Dick Tracy and others were dealing with top
15 secret information, so I felt that those who have this
16 information also probably could use the decoder rings,
17 and thanks to a toy store here in Olympia, we have
18 been blessed with these very valuable items.

19 COMMISSIONER HEMSTAD: I would like to say
20 I plan to use it every day in my daily operations.

21 MR. FINKLEA: Well, I would assume that in
22 the future, especially given the way this industry and
23 the many industries you regulate are going, it will
24 become more, not less valuable.

25 CHAIRMAN NELSON: Thank you, Mr. Finklea.

1

2

CROSS-EXAMINATION

3 BY MR. FINKLEA:

4

Q. Mr. Vititoe, I am Ed Finklea. I represent the Northwest Industrial Gas Users. I just have a few questions. You had a discussion already this morning with staff counsel about some of the changes that occurred in the gas industry over the past ten years. Am I correct that one of the pivotal things that occurred in the gas industry was that the industry had to deal with take or pay, which I am sure you're familiar with as well, but was essentially contractual commitments that pipelines had made to produce which, by the time the transition began, were above the market price of natural gas?

16

A. Yes, I am familiar with that.

17

Q. And can you just elaborate a little in your own words rather than me putting the words in your mouth about what that issue was and how the gas industry dealt with take or pay?

21

A. Just very briefly. The issue obviously was stranded supply contracts with the producers that were overpriced, particularly compared to the spot market and what was going to be available, and the pipelines no longer would be able to offer a sale service gas so

1 therefore they had no need for that supply.

2 Part of that supply they were able to
3 re-assign to their customers where the customers
4 accepted it. Part of that supply they had to either
5 buy out or buy down. The treatment of that varied
6 depending upon the pipeline, but by and large there
7 were attempts to mitigate those costs to the extent
8 possible and then most of the other charges were
9 flowed through on a usage basis to the end use
10 customer.

11 Q. So am I accurate to say that today in 1996
12 gas consumers of Washington Natural, both your
13 transportation customers, who are largely industrial
14 and commercial, and your residential customers have
15 paid for the take or pay that was a critical part of
16 the transition to open access?

17 A. Very frankly, I don't know whether there's
18 still a surcharge on for that or not. I just don't
19 know that.

20 Q. Well, not focusing on the specific
21 surcharge on Washington Natural today but in a broader
22 sense, we as gas consumers have been paying for a
23 number of years and whether the surcharge is off or
24 it's about to go off or it will go off sometime soon,
25 it's a controversy that's largely behind us and the

1 surcharges have either already been paid or are coming
2 off soon, correct?

3 A. I think that's correct.

4 Q. Am I correct, not to get too far into the
5 analogy, but am I correct that the electric industry in
6 its transition to open access, if it occurs, faces
7 issues similar to take or pay in the sense that today
8 Puget has long-term contracts that are above market and
9 one of the big issues in electric restructuring is how
10 is the electric industry going to deal with these
11 long-term contracts and power resources that have been
12 committed to that are above today's market price of
13 electricity?

14 A. I think you've stated it. That's the case,
15 yes.

16 Q. And would you agree that by merging with
17 Puget that Washington Natural is choosing a course
18 that does open itself up to some of those risks
19 associated with this electric transition?

20 A. No. I don't think I would agree with that
21 because it would not have any -- the resolution of
22 that will not have any impact on the rates that gas
23 customers will be paying. I could probably stretch to
24 say that in terms of total corporate financial
25 structure that there could be some impact but there

1 should be no direct impact on gas customers.

2 Q. Well, that was really my question and the
3 point of this inquiry. As gas customers, what in
4 addition to what you just said can you tell us to
5 assure us that if this merger goes forward we will not
6 be facing risks that we wouldn't otherwise face?

7 A. Washington Utilities and Transportation
8 Commission will continue to help you.

9 Q. But it would not be the new company's
10 intention to seek some sort of surcharge on gas and
11 electric customers?

12 A. No, that's what I indicate. That would not
13 impact gas rates. My last answer was in addition to
14 that the Commission will continue the surveillance
15 that they did.

16 Q. Switching topics then. You discussed with
17 staff counsel also the growth that is occurring in the
18 gas industry for your company, and am I correct that
19 that growth in new customers that you discuss is
20 largely in the residential and commercial sector?

21 A. That's correct.

22 Q. So to the extent that customer growth is
23 creating financial pressures on Washington Natural
24 today, that is not something that's being driven by
25 growth in your service to industrial customers?

1 A. Well, our industrial load is also growing
2 but it's not growing to that extent, so everyone
3 contributes to the growth.

4 Q. But the pressure from main extensions and
5 investments in new remote areas of your service
6 territory, I take it, is largely on the residential
7 and commercial side?

8 A. Well, here again, it's largely driven by
9 residential and commercial but not at the exclusion of
10 sometimes being driven by industrial.

11 Q. Understand, thank you. Then I have a few
12 questions that stem from page 14 of your testimony.
13 At the bottom of page 14 there's a Q and A that begins
14 at line 15 that discusses customer satisfaction
15 surveys. Have you taken any surveys of your
16 industrial customers along the lines of what you're
17 discussing on page 14 regarding customer satisfaction?

18 A. I can't answer the question specifically as
19 to whether or not we have taken surveys. We have
20 certainly discussed our service capabilities with our
21 industrial customers on an individual basis, and by
22 the way, they seem to feel that our service is very
23 good.

24 Q. And would it be your intention as you go
25 forward, assuming the merger is approved, to either

1 through surveys or other forms of dialogue continue to
2 have those kinds of discussions with your industrial
3 customers?

4 A. Absolutely.

5 Q. One of the reasons that we have heard for
6 the interest that Puget has in Washington Natural is
7 the expertise that your company has on the gas side in
8 dealing with a more open market as opposed to the
9 standard providing of utility service under tariffs.
10 In this new company what assurances can you give your
11 industrial gas customers that that expertise that is
12 with Washington Natural today will not be lost as a
13 result of the merger?

14 A. I think that both companies will gain from
15 the different managing abilities that they have. Our
16 intent is to improve our abilities to do the kind of
17 activity with the industrial customers as we do today,
18 not just to stay status quo but to improve as we go
19 forward on both the gas and electric side.

20 MR. FINKLEA: I have no further questions.
21 Thank you.

22 JUDGE SCHAEER: Mr. Frederickson.

23 MR. FREDERICKSON: I have no questions,
24 Your Honor.

25 JUDGE SCHAEER: Mr. Patton?

1

2

CROSS-EXAMINATION

3 BY MR. PATTON:

4 Q. Good morning, Mr. Vititoe.

5 A. Morning, Mr. Patton.

6 Q. My name is Will Patton and I represent the
7 city of Seattle. I sit here without one of those
8 rings.

9 A. I didn't get one either.

10 Q. Well, you supplied the coded information.

11 A. Right.

12 Q. And in other ways maybe that's a situation
13 in which the city of Seattle or the city of Tacoma
14 finds itself in this proposed merger is kind of left
15 out a bit. All the proposals that you have for
16 efficiencies focus on the overlapped territories of
17 the two companies. Is that a correct assessment?

18 A. No. A lot of the efficiencies and
19 synergies come about by the combination of the
20 companies that enables you to reduce the
21 infrastructure that you have.

22 Q. That's the savings involved of just
23 combining two organizations; is that right?

24 A. That's correct.

25 Q. And after those savings are achieved, the

1 emphasis that you place on why this merged company is
2 a benefit for its customers is in the efficiencies of
3 combining billings, combining service units or service
4 crews; is that right?

5 A. There are efficiencies by being able to do
6 that where we have common customers.

7 Q. And likewise, there's an emphasis on the
8 efficiencies of line extension where the two companies
9 overlap, that is, where you can provide electric
10 service as well as gas service at the same time?

11 A. That's correct.

12 Q. But that's at the moment anyway not true in
13 Seattle or Tacoma?

14 A. That is not correct. We have made the same
15 offer to Seattle City Light, to Snohomish and Tacoma,
16 to enter into those kind of joint ventures with those
17 utilities and I personally have made that offer to the
18 head of Seattle City Light as long as a year and a
19 half ago.

20 Q. Were you here last week when we had
21 testimony from members from both companies saying that
22 their experience with trying to cooperate between the
23 two companies prior to merger did not work out very
24 well?

25 A. I don't recall that comment. If I can

1 elaborate, we certainly found that once the merger was
2 announced that things happened more easily.

3 Q. Because of the fact that you have a common
4 management I think was the --

5 A. No, we don't have a common management, but
6 because prospectively we would be one company, and so
7 some of the, I'll call, natural barriers of being in
8 control of your own destiny, et cetera, tended to
9 break down. That's why it's more efficient to do it
10 on a merged basis than on an arrangement basis.

11 Q. You said that in your view the customers
12 appreciate a one stop energy customer shopping, prefer
13 a combined company; is that right?

14 A. I think that the customers prefer to deal
15 with one energy provider for most things, yes.

16 Q. And that kind of service will be available
17 where the two companies overlap in the future?

18 A. That kind of service would be available,
19 for example, as you indicated a moment ago for
20 billing, for contacts with offices, bill payment, et
21 cetera, where the territories are in common, yes.

22 Q. Earlier in your testimony this morning you
23 indicated that in the combined company you wouldn't
24 have a gas division and an electric division but would
25 have a combined company, fully integrated company?

1 A. That is what I indicated.

2 Q. When the company is structured in that way,
3 how can you assure the customers that either buy only
4 electricity or only buy gas from that company that the
5 combination is not biasing the expenditures and
6 therefore the rates in one direction or another?

7 A. Well, two ways. One, there really is not
8 a way to gimmick around the rate structure and in
9 order to favor those that are common and those that
10 are not common. Secondly, we've committed to make the
11 same kind of information available to gas customers
12 and electric customers in areas where we do not have
13 common customers as the same as we do in areas where
14 we do.

15 Q. So you feel that that will be easily
16 achieved as to decide how many costs should go on one
17 side versus the other?

18 A. Yes, I think we will be able to identify the
19 proper allocation of costs.

20 Q. Do you think that the fact that in your
21 view gas is not competitive -- in competition with
22 electricity because it's so much cheaper, doesn't that
23 urge in a combined company into the future that more
24 costs be allocated to the gas side because that's so
25 much more economic for customers versus electric?

1 A. Well, sure, it could, but it's not going to
2 be because the costs will be properly allocated
3 between gas and electricity.

4 Q. Isn't that harder to discern if the two
5 operations are completely integrated?

6 A. I do not think so.

7 Q. From the perspective of a customer in
8 Seattle or Tacoma who wanted a one stop shopping
9 effort, after this merger -- they can't get it at the
10 moment either because the electric service is provided
11 by both cities?

12 A. They can't get it at the moment --

13 Q. After the merger they wouldn't -- or now
14 and after the merger they still wouldn't be able to
15 achieve that one stop energy shopping?

16 A. They would assuming that Tacoma or Seattle
17 City Light wanted to take me up on our offer.

18 Q. To do what?

19 A. To have joint bill paying, if they want to.
20 To have a joint billing if they want to. To have
21 joint trenching.

22 Q. Or another option would be the city to take
23 over the gas service in those cities?

24 A. Well, when Puget Sound Energy is up and
25 working and Seattle wants to privatize we'll be glad

1 to consider a merger with Seattle.

2 Q. And that's the other option of Puget Sound
3 Energy buying the electricity function of the city of
4 Seattle?

5 A. Yes, that's an option.

6 Q. But one of those two options or the
7 combination operation, which your own representatives
8 testified doesn't work very well, are the three
9 options?

10 A. Not that it doesn't work very well, but
11 that it doesn't work as well.

12 MR. PATTON: Thank you. I have no further
13 questions.

14 JUDGE SCHAER: Mr. MacIver.

15 MR. MACIVER: No questions, Your Honor.

16 JUDGE SCHAER: Mr. Freedman.

17 MR. FREEDMAN: I have no questions.

18 JUDGE SCHAER: Mr. Wright.

19 MR. WRIGHT: No questions, Your Honor.

20 JUDGE SCHAER: Mr. Merkel.

21 MR. MERKEL: Just a couple.

22 JUDGE SCHAER: Let me inquire. I had an
23 estimate from Ms. Richardson. Does this mean that
24 you're going to be the counsel questioning this
25 witness?

1 MR. MERKEL: Yes.

2 JUDGE SCHAEER: Thanks.

3

4 CROSS-EXAMINATION

5 BY MR. MERKEL:

6 Q. I think you've indicated in your testimony
7 that the combined company would provide information to
8 customers who are not currently served by either gas
9 or electric from the company?

10 A. That's correct.

11 Q. What would be the purpose of providing
12 information regarding electric service in territories
13 not currently served by Puget?

14 A. The issue, I think, is the concern that the
15 kind of information that would cause informed choice
16 would only be available where we had common customers,
17 and so we think that it's important that we extend
18 that same kind of information to areas where we do not
19 have common customers.

20 Q. Would the purpose be to solicit a customer
21 served by some other electric utility to become
22 customers of Puget Sound Energy, electric customers?

23 A. No, that is not the intent.

24 Q. What kind of information would you provide?

25 A. Information would be the comparative costs

1 with different kinds of heating and water heating
2 equipment.

3 Q. I think you said earlier that one of the
4 benefits of a combined company is that it eliminates
5 any bias which the electric or gas company may in
6 their own have -- may have existed favoring one
7 product over another; is that correct?

8 A. Yes. I think that is correct.

9 Q. Do Washington Natural Gas and Puget Sound
10 Power and Light today have a bias favoring one product
11 over another?

12 A. Well, you know, I'm not going to get into
13 that kind of an argument, whether they have a bias or
14 not, but I can't envision that either company that
15 doesn't offer the other service is going to be
16 knowledgeable about that service and to inform their
17 prospective customers about that alternate service,
18 no.

19 Q. Do you think those same disadvantages would
20 apply to other utility companies which are either pure
21 electric or pure gas?

22 A. I'm sorry, what disadvantage?

23 Q. Well, you just articulated in your answer
24 -- I was referring back to your answer to the previous
25 question. You indicated that either company on its

1 own had a disadvantage in explaining the products to
2 customers because it wasn't a combined company, didn't
3 provide services for both. If I have misstated my
4 understanding of your response, correct me.

5 A. I think that's essentially the case. They
6 would not have that information available to them.

7 Q. Well, then wouldn't other companies which
8 are either pure electric or pure gas have the same
9 problem?

10 A. They would not know about the other service
11 to that degree, yes.

12 Q. Is that in the best interests of consumers?

13 A. I think it's in the best interests for
14 consumers to get all the information that they can get
15 from whatever source.

16 Q. Would it be in the best interests of
17 consumers, all consumers, to be served by a combined
18 company then?

19 A. I don't know that that's the case. I think
20 it depends on what the degrees of overlap are, what
21 the geography is. A combined company per se, no. A
22 combined company that can develop synergies and
23 provide rate stability I think the answer to that is
24 yes.

25 Q. So it would be in the interests of

1 consumers to be served by a combined company if that
2 combined company is Puget Sound Energy?

3 A. I didn't say that.

4 Q. Well, isn't that the case?

5 A. That is the case for Puget Sound Energy but
6 that is not what I said. I said that there are lots
7 of circumstances where it would be, in my opinion, in
8 the customer's best interests to be served by a
9 combined company.

10 Q. Well, do you think that same advantage
11 would apply in other service territories in which
12 there is not currently a combined company?

13 A. I think that it could. I don't know that
14 it would because I have not studied any other
15 territories, but it could.

16 Q. You stated earlier that Washington Natural
17 Gas and Puget are not in competition; is that correct?

18 A. That's correct.

19 Q. With whom do you compete?

20 A. We are competing more and more with the
21 marketers and brokers, so far as Washington Natural
22 is concerned, with those marketers and brokers on the
23 gas side.

24 Q. For what class of service?

25 A. For all industrial load and some commercial

1 load.

2 Q. So there's not much competition at all at
3 the residential level?

4 A. Not today.

5 Q. I think I heard you testify in response to
6 a question by Mr. Manifold that the ability to market
7 both gas and electric as a combination company
8 enhances your ability to compete with electric
9 suppliers in areas where Puget does not currently
10 serve; is that correct?

11 A. I don't recall saying anything like that.

12 Q. Does it enhance your ability to compete in
13 areas -- compete with electric suppliers in areas
14 where Puget does not currently serve?

15 A. I think I said depending upon what happens
16 in terms of the restructuring of the electric and
17 continued restructuring of the gas markets it would
18 better position us to be able to be competitive with
19 other companies.

20 Q. Does the other companies include electric
21 suppliers in areas where Puget does not currently
22 serve?

23 A. My reference were primarily those companies
24 such as the proposed merger of Enron and Portland
25 General. The Coastal Gas Marketings of the world, the

1 Utilicorps of the world who have just moved into
2 Portland to go after both gas and electric in the
3 Northwest.

4 Q. Let me be a little more specific. Does the
5 combination put Puget Sound Energy in a better
6 position to compete for electric load with public
7 utility districts and other electric suppliers in
8 Washington in areas where Puget does not currently
9 compete?

10 A. I think at some point in the future that
11 could be the case.

12 Q. Do you have any plans or have you had any
13 discussions or can you just tell me your general
14 thoughts about how you would go about that
15 competition?

16 A. We do not have any plans and have not had
17 any general discussion about that.

18 Q. So at the present time you have no plans to
19 compete outside -- for electric service outside the
20 service territories presently served by Puget?

21 A. At the present time we do not have any
22 plans for any specific markets outside of the service
23 territory.

24 Q. I think Mr. Sonstelie testified that one of
25 the reasons for the discussions with Duke Louie

1 Dreyfuss was to explore competition for electric
2 service outside of the territories currently served by
3 Puget. Did you hear that testimony?

4 A. Yes, I did.

5 Q. Could you reconcile what you've just said
6 with what Mr. Sonsteliie said?

7 A. Yes. I think he said that that alliance
8 would be looked at to do that prospectively. That is
9 not inconsistent with my comment that we have no
10 current plans.

11 Q. Well, looking prospectively, would you
12 envision the competition occurring at a wholesale
13 level, at a retail level, within the state of
14 Washington, without the state of Washington?
15 Can you describe what you think might occur?

16 A. Well, prospectively, all of the above.

17 Q. You indicated it will be more economical to
18 extend gas service as a result of the combined
19 economics of the gas, electric utility. Am I correct
20 in that?

21 A. That's correct.

22 Q. Do you intend to tie the acceptance of gas
23 service or electric service to each other in any way?

24 A. No, we do not.

25 Q. Can you explain how having a combined

1 company would better enable Puget Sound Energy to
2 market either electric or gas or both to industrial
3 customers?

4 A. Yes. Just as others will be offering
5 combined energy services, we would be in a position to
6 likewise offer with those other customers the combined
7 energy service and we're not in a position to do that
8 today.

9 Q. Would it improve the economics of the
10 service you could offer to those customers having a
11 combined company, that is?

12 A. I really haven't thought about that and so
13 I am not sure. What it does is it enables the
14 industrial customer to deal with one energy provider.
15 That I see as an advantage to the industrial customer.

16 Q. Would Puget Sound Energy have any
17 competitors who had the capability in its current
18 service territories to provide dual service to those
19 same industrial customers?

20 A. Well, I don't know exactly what you mean.
21 In the service territory -- for example, Enron is
22 headquartered in Houston but they have individuals
23 that are working this territory today, so my answer is
24 yes.

25 Q. Do they have individuals working this

1 territory for electric service?

2 A. Yes, they do.

3 Q. So then you think Enron will be a
4 competitor to Puget?

5 A. I know Enron will be a competitor.

6 Q. Are there any other competitors that you
7 know of --

8 A. Utilicorp, Western Resources. I could give
9 you a list of competitors.

10 Q. Well, in that there is a list of
11 organizations that will be going into the business of
12 competing on a dual fuel basis, do you think a utility
13 that doesn't have that authority would be at a
14 distinct disadvantage?

15 A. I don't know. I think that they would be
16 better advantaged to have that capability.

17 Q. Do you think that's what the customers will
18 want from their energy provider?

19 A. I think that's what industrial customers
20 will want.

21 Q. How about commercial customers?

22 A. Depends on the size of the commercial load.
23 There are some commercial customers that are already
24 seeking that.

25 MR. MERKEL: Thank you. I have no further

1 questions.

2 JUDGE SCHAEER: Let's take our morning
3 recess at this time and be back at quarter to 11, at
4 least, at 10:45. We're off the record.

5 (Recess.)

6 JUDGE SCHAEER: Let's be back on the record
7 after our morning recess. Mr. Meyer, did you have
8 questions of the witness?

9 MR. MEYER: I have just two or three short
10 questions.

11

12 CROSS-EXAMINATION

13 BY MR. MEYER:

14 Q. Your company is a one third owner of the
15 Jackson Prairie project, the underground storage
16 project, isn't it?

17 A. That's correct.

18 Q. And as such, are you also the designated
19 project operator?

20 A. We are.

21 Q. How, if at all, will this merger if approved
22 affect your company's use or plans with respect to
23 future expansion of the Jackson Prairie storage
24 project?

25 A. We haven't at this time looked at any

1 change in plans. We currently are expanding with our
2 other two partners the Jackson Prairie facility.
3 Those substantial plans will go forward. As to
4 sometime in the future whether or not the merged
5 company would see additional need for capacity, we
6 will work with our two partners to see what's in the
7 best interest of the partnership.

8 MR. MEYER: Very well. That's all I have.
9 Thanks.

10 JUDGE SCHAER: Thank you.

11 COMMISSIONER HEMSTAD: Mr. Vititoe, you
12 will be relieved to know that I don't have any
13 questions.

14 THE WITNESS: Thank you, Commissioner
15 Hemstad.

16 COMMISSIONER GILLIS: But I do.

17 THE WITNESS: Thank you, Mr. Gillis.

18

19 EXAMINATION

20 BY COMMISSIONER GILLIS:

21 Q. The board of directors for the proposed
22 Puget Sound Energy would originate one third from
23 Washington Energy and two thirds from Puget Power; is
24 that correct?

25 A. That's correct.

1 Q. In your current capacity you've recommended
2 to your board of directors some real tough choices,
3 dividend cuts, write-offs. Can you assure us that if
4 you were to make the same tough recommendation to this
5 new board of directors they would be equally willing
6 to listen to you and to make the tough business
7 decisions themselves?

8 A. Well, I can assure you knowing the
9 individuals that they would certainly be willing to
10 listen to me. I think it would be too much conjecture
11 on my part that I could assure you that they would
12 make the same tough decisions. I think they would,
13 but I can't say that absolutely.

14 Q. Would you have any hesitation in making the
15 same tough recommendations if, in your judgment, it
16 was the best business decision for the company?

17 A. I would have no hesitation and I would
18 lobby very hard for that recommendation.

19 Q. I had a couple of questions pertaining to,
20 I suppose in the category best practices. Are
21 management of gas supply costs within that category of
22 best practices?

23 A. Yes. I think that my answer to that would
24 be yes, in that while we do, I think, a good job of
25 managing our gas supply costs to date, we have not to

1 date taken advantage of some of the financial
2 instruments that you can use that might make it even
3 better. And our understanding more about those
4 financial instruments could in fact be a best
5 practice.

6 Q. You've anticipated my question. As a
7 combined company, do you have -- would you have an
8 advantage in managing your gas supply costs?

9 A. I think broadly we would. As a combined
10 company there might be some opportunity to improve our
11 load factor therefore helping us with managing our gas
12 supply costs.

13 Q. You mentioned a couple of times the Enron/
14 PGE development, and both companies are renowned for
15 their expertise in both physical and financial trading
16 and offering hybrid products to their customers. Do
17 you see the new Puget Sound Energy offering customized
18 products with individualized risk management as a new
19 line of business or a direction that you would
20 recommend the company go in?

21 A. I would see that as a possible future
22 direction. I think that because of our capability and
23 because of those of others that are in the marketplace
24 we would probably have to have an alliance with a
25 third party in order to be successful at that.

1 Q. Do you see that as necessary to compete
2 with -- you mentioned several new actors mostly in the
3 Portland/Vancouver area at the moment. Do you see
4 that as necessary to offer those types of products to
5 be competitive in the emerging world?

6 A. I think I do see it that way in terms of
7 the opportunity for that kind of growth to enhance the
8 existing company, yes.

9 Q. What is your vision to the wholesale side
10 of the business for Puget Sound Energy?

11 A. Well, to date the only thing that we are
12 concerned with is being able to position ourselves
13 vis-a-vis the competition that we will face from our
14 existing wholesale type service and what could be
15 become wholesale service to our customers, so it's
16 primarily a competitive blocking position, and we have
17 not spent any time looking at how we might expand
18 activities to the wholesale market outside of our
19 area.

20 Q. So that hasn't been a focus to date?

21 A. It has not.

22 COMMISSIONER GILLIS: Thank you.

23

24 EXAMINATION

25 BY CHAIRMAN NELSON:

1 Q. Mr. Vititoe, a few questions about customer
2 service.

3 A. Yes, Chairman Nelson.

4 Q. I appreciate your description of the
5 service guarantee that the company is proposing, and I
6 will look toward to talking to Ms. Lynch about that.
7 My question is more in the context of the medium or
8 longer term. Assuming performance-based regulation or
9 a substitute form of regulation evolves and the market
10 does become competitive, do you see a need for quality
11 of service regulation by this Commission for the end
12 use customer?

13 A. I am not sure I understand what quality of
14 use regulation would be. I certainly see a need and a
15 place for this Commission in monitoring the quality of
16 service of the company.

17 Q. Well, to be more specific in the context of
18 the telephone industry, we've had to, some would say,
19 micro manage some of the phone company's performance
20 in terms of install dates, repair dates, and that sort
21 of thing, to actually promulgate rules to give the
22 companies the incentive or at least one company the
23 incentive to perform properly. Do you think there
24 would be a need for that in evolving energy market?

25 A. I don't believe so. I think that most of

1 us today realize that in order for us to continue to
2 keep our customers with the options, choices they're
3 going to have, that service has to be there, and we've
4 committed up front, and I think not only because it's
5 the nice thing to do but because it's in our own best
6 interests to do it to commit to that quality of
7 service as we go forward. I would not expect to put
8 ourselves in a position to where the Commission would
9 see a need to do that.

10 Q. Perhaps, though, others, new entrants in
11 the marketplace, perhaps could deserve such treatment?

12 A. Well -- I mean I can understand why you
13 would say that the market should and the consumers
14 will demand quality service but we have found in other
15 sectors that sometimes that just doesn't pan out.

16 A. Well, I guess let me answer it this way. I
17 think that until any entrant in the market has proven
18 that they are not responsible in terms of service
19 that, no, we shouldn't presume that they won't be
20 responsible. I think for any of us that become
21 irresponsible, then it's a appropriate that we come
22 under those kind of regulations.

23 CHAIRMAN NELSON: Thank you, sir.

24 THE WITNESS: Thank you.

25 BY JUDGE SCHAEER:

1 Q. Mr. Vititoe, this morning you discussed
2 this Commission helping gas consumers after the merger
3 if they were to face problems with NewCo, and my
4 question to you is if NewCo only files one percent
5 electric increase filings and no gas filings over the
6 next five years, how do you see the Commission helping
7 the gas consumers after the merger? In what form
8 would you see that?

9 A. Well, I feel that the Commission properly
10 exercises its right of oversight and as a result would
11 have ample opportunity to talk with the company about
12 most anything.

13 Q. Well, what types of oversight and
14 monitoring do you envision and what reports would
15 NewCo file to facilitate Commission oversight?

16 A. Well, we will be filing a report based on
17 our quality of service which we're still in the
18 process of developing with staff and public counsel,
19 and I think public counsel indicated there was a next
20 meeting in September and he invited others to come
21 into that process, which we would encourage. So there
22 will be a mechanism there to monitor quality of
23 service. Obviously, our financial data will be
24 available to the Commission on an ongoing basis.

25 JUDGE SCHAEER: Thank you. That's all I

1 had. Is there any redirect for this witness?

2 MR. HARRIS: No, Your Honor.

3 JUDGE SCHAEER: Anything further for Mr.
4 Vititoe?

5 MR. CEDARBAUM: Can I just ask a couple of
6 short questions?.

7 JUDGE SCHAEER: Yes, you may.

8 MR. CEDARBAUM: Mr. Vititoe, just so the
9 record is clear, there was reference to the PGE/Enron
10 merger. That merger has not been finalized from a
11 regulatory or operational point of view; is that
12 correct?

13 THE WITNESS: That's correct.

14 MR. CEDARBAUM: And secondly, both myself
15 and Mr. Finklea discussed with you some restructuring
16 of the gas industry since the mid '80s. Would you
17 agree that those restructuring activities were an
18 important factor in bringing us to an environment
19 where gas is cheap, retail gas service is a cheap
20 alternative?

21 THE WITNESS: Yes, I would.

22 MR. CEDARBAUM: Thank you. Those are all
23 my questions.

24 JUDGE SCHAEER: Is there anything further
25 for Mr. Vititoe? Thank you for your testimony.

1 Let's go off the record for just a moment
2 to facilitate change of witnesses.

3 (Recess.)

4 JUDGE SCHAER: Let's be back on the record.
5 At the pre-hearing conference in this matter, prefiled
6 testimony of Ms. Lynch was identified as Exhibit T-26,
7 and her Exhibit CEL-2 was identified as Exhibit 27.
8 Her Exhibit CEL-3 was identified as Exhibit 28.

9 Marked for identification as Exhibit T-63,
10 Exhibit CEL-4, which is the supplemental direct
11 testimony of Ms. Lynch and as Exhibit 65 -- excuse me,
12 64 Exhibit CEL-5 which was distributed with the
13 supplemental testimony.

14 (Marked Exhibits T-63 and 64.)

15 MR. CEDARBAUM: Can I ask a procedural
16 clarifying question?

17 JUDGE SCHAER: Yes.

18 MR. CEDARBAUM: Commissioner Hemstad, you
19 can go first. Exhibit 64 and 65 involves service
20 quality issues, and given the agreement amongst the
21 parties that we had and that was adopted by the
22 Commission to defer those types of issues until a
23 later session should it become necessary, I'm just
24 wondering whether we would want to even offer 64 and
25 65 now since what we may agree to, if we agree to

1 something, may make those documents not relevant.

2 JUDGE SCHAEER: You're speaking of -- when
3 you speak of 64 and 65, I hadn't actually said 65 yet
4 which was going to be CEL-6 which also came in later.

5 Mr. Harris, did you want these documents
6 identified at this time?

7 MR. HARRIS: It was our intention to go
8 ahead and offer them but we didn't expect questioning
9 on them this morning.

10 JUDGE SCHAEER: Is that consistent with the
11 agreement that you have with the company?

12 MR. CEDARBAUM: Well, I guess maybe I'm
13 being overly cautious about it. I suppose if we end
14 up with an agreement on service quality then we will
15 go back and deal with these documents somehow.

16 MR. HARRIS: That's fine.

17 JUDGE SCHAEER: So as Exhibit 65 I'm marking
18 Exhibit CEL-6 and as Exhibit 66 for identification I'm
19 marking multi-page document which is labeled at the
20 top Response to ICNU/NWIGU Data Request No. 65.
21 That's Exhibit 66 for identification. As Exhibit 67
22 for identification, document marked at the top
23 Response to ICNU/NWIGU Data Request No. 62. As
24 Exhibit 68 for identification document marked at the
25 top Response to ICNU/NWIGU Data Request No. 63, and

00801

1 then as Exhibit 69 for identification, a document
2 marked at the top as Response to ICNU/NWIGU Data
3 Request No. 64.

4 (Marked Exhibits 65 - 69.)

5 JUDGE SCHAEER: Would you like to call your
6 next witness, Mr. Harris.

7 MR. HARRIS: Joint applicants call
8 Colleen Lynch.

9 Whereupon,

10 COLLEEN LYNCH,
11 having been first duly sworn, was called as a witness
12 herein and was examined and testified as follows:

13

14 DIRECT EXAMINATION

15 BY MR. HARRIS:

16 Q. Good morning, Ms. Lynch. Could you state
17 your name for the record and spell your last name?

18 A. My name is Colleen E. Lynch, L Y N C H.

19 Q. Do you have before you what's been marked
20 for identification as Exhibit T-26?

21 A. Yes.

22 Q. Do you recognize that as your prefiled
23 direct testimony in this case?

24 A. It is.

25 Q. Do you also have before you what's been

1 marked for identification as Exhibit T-63?

2 A. Yes.

3 Q. Do you recognize that as your supplemental
4 prefiled direct testimony in this case?

5 A. Yes.

6 Q. And if I asked you the questions as set
7 forth in your direct testimony and your supplemental
8 direct testimony, would you give the answers as set
9 forth in Exhibit T-26 and T-63?

10 A. Yes.

11 Q. You also have before you what's been marked
12 for identification as Exhibits 27, 28, 64 and 65?

13 A. Yes.

14 Q. Do you recognize those as the exhibits
15 filed with your prefiled direct testimony and your
16 prefiled supplemental direct testimony?

17 A. They are.

18 Q. Are they accurate and complete to the
19 best of your knowledge?

20 A. Yes.

21 MR. HARRIS: Your Honor, the joint
22 applicants would offer Exhibits T-26, Exhibit 27,
23 Exhibit 28, T-63, Exhibits 64 and Exhibit 65.

24 JUDGE SCHAEER: Any objections? Those
25 documents are admitted.

1 (Admitted Exhibits T-26, 27, 28, T-63, 64
2 and 65.)

3 MR. HARRIS: Ms. Lynch is available for
4 cross-examination.

5 JUDGE SCHAEER: Mr. Cedarbaum.

6

7 CROSS-EXAMINATION

8 BY MR. CEDARBAUM:

9 Q. Good morning, Ms. Lynch.

10 A. Good morning.

11 Q. Your testimony discusses the rate stability
12 plan, and I have some questions about that for you.
13 Under the rate stability plan on the electric side the
14 proposal is for a one percent increase in October of
15 1997; is that right?

16 A. That's correct.

17 Q. Do you know how many dollars from a revenue
18 requirement point of view that one percent translates
19 into?

20 A. Yes. That one percent is shown in CEL-3
21 for 1997, and if you look at table 2 of CEL-3 that
22 requested increase in that year would be \$3 million.

23 Q. I'm looking at Exhibit 28 which is your
24 CEL-3 for 1997 amount, and where is the \$3 million?

25 A. Over under requested revenue increase.

1 Q. Can you tell me which page of the exhibit
2 you're on?

3 A. If you're looking for the why requested in
4 1997 due to the one percent it's on table 3, column E.

5 Q. And so the total revenue requirement
6 increase for the entire rate stability period is the
7 \$150.5 million?

8 A. Right. That reflects one percent per year
9 during the rate stability period.

10 Q. In your testimony you characterized the
11 rate stability plan as performance-based ratemaking.
12 This is a discussion that begins on page 4. You're
13 not testifying, though, that currently Washington
14 Natural Gas does not have an incentive to increase its
15 operational efficiency; is that right?

16 A. I am characterizing the one percent
17 increase for electric customers as a form of -- a
18 rather simple form of performance-based ratemaking but
19 I am also -- that's not to the exclusion of limiting
20 the need for efficiencies on the gas side.

21 Q. But you didn't mean to testify, again, that
22 Washington Natural currently does not have the
23 incentive to increase its operational efficiency on a
24 stand alone basis?

25 A. No, that's not my testimony.

1 Q. On page 2 of your testimony, lines 14 to
2 15, you state under the second item that the rate
3 stability plan will provide stockholders an
4 opportunity to earn a fair rate of return. Do you see
5 that?

6 A. Yes.

7 Q. Is it your testimony that stockholders
8 don't currently have an opportunity to earn a fair
9 rate of return?

10 A. Not at all, but what I'm talking about here
11 is the period post-merger where the situation will be
12 operating under will be quite different from today,
13 and this is attempting to recognize that even during
14 that period we do have a need for -- for that
15 opportunity for our stockholders to earn that fair
16 rate of return.

17 Q. So your testimony is that -- well, is it
18 your testimony that the rate stability plan will
19 provide NewCo stockholders a better opportunity to
20 earn a fair rate of return?

21 A. It's my testimony that with the one percent
22 increase on the electric side that will contribute to
23 the company being able to earn its fair rate of return
24 and as it is able to accomplish the various categories
25 of savings that we've been discussing.

1 Q. What about on the gas side? Let me ask
2 it this way. Would you agree or disagree that the
3 rate stability plan should have no impact on the
4 opportunity to earn a fair return on the gas side of
5 the operation?

6 A. I don't think I would agree with that in
7 that, as Mr. Torgerson has described, there has been
8 identified a need for a revenue requirement if the
9 merger were not to go forward and if we did not have
10 this rate stability period, so there is a pressure in
11 that form.

12 Q. Have you or anyone that you know of at the
13 company performed any studies that would show that
14 Washington Natural has a higher probability to earn its
15 fair return on the rate stability plan than under its
16 currently authorized rate of return?

17 A. I'm not aware of that type of study.

18 Q. Have you made any studies of what would
19 happen to NewCo's rate of return if something less
20 than Mr. Flaherty's estimated savings materialized?

21 A. Not that I am aware of.

22 Q. What about studies with respect to
23 Washington Natural's earned return if the best
24 practices program that Washington Natural were to
25 institute did not happen? In other words, best

1 practice sales did not materialize, have you studied
2 what would happen to Washington Natural's earned
3 return?

4 A. I have not.

5 Q. You indicate in your testimony that you're
6 the senior rate analyst at Washington Natural.
7 There's no proposal as part of this merger application
8 to change Washington Natural's rate design; is that
9 right?

10 A. As part of the rate stability there's no
11 proposal, although that type of change might be
12 included in certain of the carve-outs identified by
13 Mr. Amen.

14 Q. But no tariffs were filed with this merger
15 that would change the rate design of Washington
16 Natural?

17 A. That's correct. During the rate stability
18 period, right.

19 Q. It's true, though, that recently this
20 Commission completed a case that involved a redesign
21 of Washington Natural's rates; is that right?

22 A. That's right. That was concluded April or
23 May of last year.

24 Q. And those changes allowed Washington
25 Natural to more properly align its costs -- its rates

1 -- more properly align its rates with costs; is that
2 right?

3 A. That's correct. The case was directed to
4 do just that, to restructure the design of the rates
5 in correspondence with the cost of service that was
6 developed in that case.

7 Q. And presumably the goal of that redesign
8 then was to allow Washington Natural to be more
9 competitive in its markets with that realignment?

10 A. That's correct.

11 Q. Would you agree that if any further changes
12 in rate design were necessary for Washington Natural,
13 those could be proposed outside of the context of this
14 merger?

15 A. Again, it's during the rate stability plan,
16 and my testimony says that there will not be those
17 types of changes.

18 Q. Assume no rate stability plan.

19 A. Okay.

20 Q. There's nothing preventing Washington
21 Natural from proposing further rate design changes
22 should they be necessary outside of this case?

23 A. After May of '97.

24 Q. And after May of '97, if that filing became
25 necessary, presumably the tariffs that the company

1 would file would be based upon a goal to allow
2 Washington Natural a better chance of earning its
3 authorized return?

4 A. I think that the rate designs would follow
5 whatever cost of service came out of that with the
6 interest in effective pricing or to have rates in
7 effect that would cause us or allow us to earn that
8 rate of return.

9 Q. You referred to Mr. Torgerson's testimony
10 about the three to five percent increase absent the
11 merger after May '97, and Mr. Story's testimony, or
12 his exhibits in the companion case to this one, the
13 951270 case, claims an additional need of \$74 million
14 revenue requirement for Puget. You're aware of those
15 two facts?

16 A. Yes.

17 Q. Those two parts of testimony assuming those
18 two rate increases were -- became reality, would it be
19 correct that all else being the same that Puget would
20 be at an increasing disadvantage competitive-wise
21 vis-a-vis Washington Natural? In other words, its
22 rates would be higher with \$74 million increase
23 compared to Washington Natural's rates after the three
24 to five percent increase?

25 A. Well, that's making an assumption as to how

1 that \$74 million will be spread and the class to which
2 that would be assigned, but generally that would -- I
3 would expect that to increase the differential between
4 the gas and electric.

5 Q. Have you made any studies or do you have
6 any knowledge of any studies that were made at
7 Washington Natural Gas that estimate the revenue
8 effect on gas sales if the price of gas rose one
9 percent relative to the price of electricity?

10 A. I'm not aware of that type of study.

11 Q. What about if the price of gas were to fall
12 one percent relative to the price of electricity?

13 A. Again, I haven't done that study.

14 Q. Looking at page 3 of your testimony,
15 beginning around line 8, you state that there will be
16 critical pressures on Puget's electric costs over the
17 rate stability period. Do you see that testimony?

18 A. Yes.

19 Q. Those pressures on Puget's electric costs
20 will occur whether or not this merger is approved by
21 the Commission; is that right?

22 A. That's correct. Those electric power costs
23 are -- I'm referencing the contractual obligations
24 that we have and those would exist with or without the
25 merger.

1 Q. So the predominant share of those -- the
2 cause of the critical pressure is predominantly caused
3 by Puget's power cost increases?

4 A. Well, that's exactly what I've shown on my
5 CEL-3 table one which shows the cost pressures --
6 which shows those electric power costs pressures over
7 the five-year stability period.

8 Q. So would you agree, then, that the rate
9 stability plan that you propose along with the best
10 practice savings that have been discussed elsewhere
11 will be used largely to help Puget control the
12 electric rate increases that it would otherwise have
13 to impose absent this merger?

14 A. I think -- I think it's helping us control
15 the gas side as well to the extent that we have
16 committed to not go for the increase that's been
17 identified.

18 Q. But in comparing the gas to the electric
19 side the best -- if we were to make a comparison
20 between the two sides, the gas and the electric side,
21 predominantly what the rate stability plan does and
22 what the best practice idea does is to help out Puget
23 maintain or take control of the rate increases that it
24 would otherwise impose?

25 A. Well, I'm not so sure because what my

1 testimony and what the rate stability period -- or
2 rate stability proposal is doing is comparing those
3 cost pressures, which are primarily the power costs,
4 to the synergy type savings and it's not really
5 getting to the best practice type savings that your
6 question is referring to.

7 Q. Let's leave out that piece of it then, just
8 the rate stability plan.

9 A. Then on that what I would say is that
10 during the five years of the rate stability plan the I
11 believe it's \$322 million or so overshadows the savings
12 portion, the 157 of the merger savings, but again, even
13 with that situation the company, NewCo, is proposing to
14 not go forward with any increase on the gas side.

15 Q. Have you made any studies or do you know of
16 any that have been made that would show what would
17 happen to NewCo's return on equity if the rate
18 stability plan had proposed stable electric rates
19 rather than one percent increases and one percent
20 increases on the gas side rather than no increases?

21 A. I'm not aware of that study.

22 Q. On page 4 of your testimony, on line 1, you
23 refer to what you call cumulative cost control target
24 of about \$240 million?

25 A. Yes.

1 Q. Can you just define -- I think you covered
2 this somewhat in your testimony but just expand on
3 what you would -- what you mean by a cost control
4 target?

5 A. Well, first of all the cost control target
6 is shown in my table 4. If you look at it it's the
7 difference between the costs that we've pointed to or
8 identified as justifying our one percent increase and
9 the revenues produced by that one percent increase,
10 and it's saying that given that revenue string the
11 management still has to find this \$240 million worth
12 of savings in order to offset the total cost for that
13 period.

14 Q. So that's the amount -- even with Mr.
15 Flaherty's savings estimate there is still a need for
16 \$240 million in additional cost controls or cost
17 savings?

18 A. I'm sorry. It's the comparison of -- Mr.
19 Flaherty's savings estimate are the \$157 million. We
20 have a cost control target of \$240 million --

21 Q. And that cost control --

22 A. -- including the goals identified by the
23 157.

24 Q. Right. Including that and including the
25 \$150.5 million of revenue increases under the rate

1 stability plan. So as I understand the table it says
2 if we get all Mr. Flaherty's merger savings, we get
3 the one percent increases, we still are in the hole
4 \$240 million.

5 A. The 240 isn't net for the 157. We have to
6 achieve the 157, but in order to be -- in order to
7 reach our cost targets we have an additional up to
8 \$240 million. Does that --

9 Q. I think I understand.

10 A. So that the 240 is the difference between
11 the revenues that we get in through the period and our
12 cost pressures and we're trying to compare that with
13 the targets and the work that we have to do under Mr.
14 Flaherty's savings of accomplishing 157 million.

15 Q. Is it correct if we look at this table that
16 unless another \$83 million of savings over and above
17 Mr. Flaherty's were achieved NewCo won't earn its
18 authorized return?

19 A. I think that's fair. I'm a bit concerned.
20 This isn't a -- Exhibit 28 is not a revenue
21 requirement projection, but we would expect that if we
22 didn't meet these costs then we would probably not be
23 able to meet our rate of return either.

24 Q. And according to your table that additional
25 need would be the \$83 million?

1 A. Yes.

2 Q. And we got that by taking -- again we're on
3 table 4, column C -- \$144 million less nonproduction
4 costs of \$61.3 million to arrive at the -- plus --

5 A. It would be the revenues.

6 Q. Help me out here.

7 A. It's the requested revenue under column C.

8 Q. Right.

9 A. Which would be generated by a one percent,
10 minus the nonproduction costs for the delivery system,
11 or nonproduction, and then for -- minus the power cost
12 goals, the table 1 power cost goals.

13 Q. Thank you.

14 A. Power cost period.

15 Q. On page 7 of your testimony you discuss
16 emergency rate relief. This is down at the bottom of
17 the page. Did you have in mind or do you know of
18 anyone at the companies having in mind what what would
19 justify NewCo's abandoning the rate stability plan in
20 terms of a fair rate? What type of return would
21 trigger filing for emergency rate relief if you know
22 or if that's been determined?

23 A. I don't know.

24 Q. You also in this paragraph and during the
25 deposition both you and Mr. Amen answered questions on

1 this paragraph and so you may need to refer this to
2 him but one of the things we forget to ask you was
3 that it states on page 19 that NewCo can also petition
4 to terminate the rate stability plan, and then there's
5 a laundry list of things which would allow that
6 petition?

7 JUDGE SCHAEER: Page 19 of what --

8 MR. CEDARBAUM: Line 19, I'm sorry, of page
9 7.

10 Q. Can you indicate to me what standards will
11 be applied by this Commission to consider that type of
12 a petition, because, as I understood the testimony
13 in recalling from your deposition, looking at the
14 sentence in your answer beginning on line 18 the
15 notion of emergency rate relief was separate and
16 distinct from the items that are listed in the second
17 sentence that discusses Commission action and things
18 like that.

19 So my focus is on that word -- on the
20 notion of petitioning the Commission to terminate the
21 rate stability plan what standards would we apply to
22 that petition.

23 A. What I can talk to you about, and Mr. Amen
24 can talk with you more about, is that since the time
25 of the deposition, we've been looking at this whole

1 issue of triggering the termination for the rate
2 stability plan, recognizing the need to show our
3 commitment to that rate stability plan and what we've
4 done is to, in effect, refine this testimony that I
5 have here so as to limit it to strictly the need for
6 interim rate relief or the situation of open access.

7 Q. And so I guess my question is, again if
8 open access at the retail level is created by the
9 Commission, state legislature or other regulatory
10 authority, the company will petition to terminate the
11 rate stability plan?

12 A. May consider.

13 Q. And is that the -- so that petition is
14 filed. What are the -- what's the Commission going to
15 do with that? What are the standards that the
16 Commission will look to to determine if that petition
17 ought to be granted?

18 A. I think that I'm going to refer you to Mr.
19 Amen for that.

20 Q. I have a few more questions for you on your
21 exhibit before we turn to a couple of other subjects.
22 Can you tell me what rate of return on total capital
23 and what return on common equity are implied by your
24 exhibit?

25 A. My Exhibit 28?

1 Q. Yes.

2 A. I can't tell you that. I don't know.

3 Q. If we look at table 3, with respect to the
4 forecast of revenues, what assumptions regarding rate
5 design are implied there?

6 A. For the one percent all components of
7 tariffs normally adjusted in a general case would be
8 increased by the one percent. That was identified in
9 a data response where we identified those tariffs.

10 Q. In I think it was your deposition you
11 indicated that schedule 48 would also be subject to
12 the one percent increase. How would that work with
13 respect to schedule 48 because there are quite a few
14 different kind of charges under that schedule?

15 A. I think that Mr. Amen could probably
16 describe those. He's actually presenting the schedule
17 for you, but I do know that our intent was and is to
18 adjust schedule 48 by that one percent.

19 Q. But you don't know if that would be just
20 from a total revenue collected from schedule 48 or how
21 it would actually be applied to the charges under 48?

22 A. It will be -- I believe it's in the same
23 manner to the component of the rate design itself, so
24 not just to the revenue requirement.

25 Q. I will try to clarify that with him, then.

1 I should have asked you this before when we
2 were discussing your table 3 column E. Can you just
3 clarify how those figures were calculated?

4 A. How those figures were calculated were, for
5 example, in the first year 1997 it reflects rates
6 going into effect in October of that period. Then
7 there's the next year is three months and 12 months
8 just compounding the one percent.

9 Q. I guess my question is what numbers did you
10 multiply, divide, subtract or whatever to come up with
11 the figures in column E?

12 A. Well, the numbers that we were using was
13 the column D revenue number and then making some
14 assumptions as to when that one percent price change
15 happens in each of the years so that 25 percent of it
16 would -- again, we're assuming an October
17 implementation and then the remaining 75, so
18 compounding in that fashion.

19 Q. Your Exhibit 28 doesn't reflect the general
20 increase in gas rates that Mr. Torgerson testified to?

21 A. Right. 28 deals only with electric.

22 Q. If you could look at table 2 of your
23 Exhibit 28, you show a figure of \$561,730 for
24 nonproduction costs for 1995. Do you see that?

25 A. Yes.

1 Q. Hasn't yet been offered yet, but what's been
2 marked for identification as Exhibit 66 is the source
3 for that figure you used; is that right?

4 A. That's right.

5 Q. And using Mr. Manifold's exhibit, I'm
6 looking at the second to last page of the exhibit.
7 The source of the number that we discussed off your
8 table comes off of that page from Exhibit 66 by
9 subtracting \$1,191,000 labeled "net cost of service"
10 by \$629 million labeled "production cost of service."
11 Is that right?

12 A. That's right, and I guess I would explain
13 this: This source document here is from the cost of
14 service which was prepared in the November filing, the
15 '95 filing for Puget, and using the \$74 million
16 informational increase.

17 Q. That was my next question, was, the
18 document we've been discussing out of Exhibit 66 came
19 out of a cost of service model run and you're saying
20 that that run was performed in conjunction with the
21 UE-951270 part of this proceeding?

22 A. Yes. This summary schedule here showing
23 functionalized costs was derived from information,
24 cost of service information, prepared in that '95
25 case, input to it being that \$74 million increase.

1 Q. And I actually didn't bring that part of
2 the case with me. Do you remember what result of
3 operations were used?

4 A. I know that that was in a data response
5 that I could provide that --

6 Q. Well, I guess we can find that out. Now,
7 in that cost of service run there would have been
8 power cost data as well; is that right?

9 A. That's right.

10 Q. My understanding is that the power cost
11 data that was in that cost of service run was
12 different from the data that Mr. Story supplied you
13 for your Exhibit 28, and my question is, making that
14 assumption, why was it that you didn't just use the
15 power cost data out of the cost of service run? Why
16 did you use Mr. Story's data?

17 A. Because we were looking to a multi-year
18 period. We needed to -- we were considering the fact
19 that our rate stability proposal was going to be in
20 excess of one year, and as we propose it's five, so we
21 needed that kind of cost projection, and so we felt
22 that this other projection of costs that is the basis
23 for CEL-3 better fit the needs or our -- what we were
24 trying to accomplish with the rate stability period
25 goes beyond just one year's worth of revenue

1 requirement.

2 Q. Let me ask you then to do this. Let's do
3 it by a record requisition 43 for you to reconcile for
4 us the \$629 million number that came off of the cost
5 of service run that's shown -- excuse me, shown on the
6 last page of Exhibit 66 with the -- for 1995 -- with
7 the \$547.8 million figure you show on table 1 of your
8 exhibit, PRAM 5 period column C.

9 A. Okay.

10 (Record Requisition 43.)

11 Q. And you can also include your explanation
12 as to why you didn't use the 629 rather than the 547.

13 Turning away from your exhibit and back to
14 your testimony, your direct testimony, at page 4 you
15 address the driving forces for rate stability -- this
16 is the beginning of your answer on line 14 -- and
17 during your deposition I asked you a question
18 essentially referring to nonresidential customers when
19 you discussed in your testimony major customers
20 operating in competitive markets are demanding rate
21 stability. And I guess my only question on that
22 subject was whether or not you think residential
23 customers are major customers that are demanding rate
24 stability?

25 A. As a class of customers, they're a major

1 class of customers, but this testimony was referring
2 to the nonresidential, and more specifically I believe
3 residential customers are as interested as any other
4 class in a period of stable rates, and that's how we
5 feel that the one percent translates to stable for
6 them when we compare it to the other types of
7 increases that we would be forced to request if we did
8 not have this rate stability period.

9 Q. So, in your testimony, where you state at
10 line 17 "our customers are demanding rate stability,"
11 you would include residential customers in that
12 statement?

13 A. I guess I would say that all customers have
14 an interest in rate stability.

15 Q. And so that would include small commercial
16 customers?

17 A. Yes.

18 Q. Looking at page 6 of your testimony you
19 indicate on lines 7 and 8 that the rate stability plan
20 does not apply to FERC approved tariffs, among others,
21 but I am referring to FERC approved tariff section; is
22 that right?

23 A. Yes.

24 Q. Why is that? Why wouldn't the rate
25 stability proposal apply -- why wouldn't you apply one

1 to your firm wholesale rates?

2 A. This is a matter of jurisdiction in that
3 these customers are not under this Commission's
4 jurisdiction.

5 Q. My question is why wouldn't you? I guess
6 my question would then be why wouldn't you propose one
7 before FERC?

8 A. As far as I know we haven't determined what
9 we would do with these FERC customers. This proposal
10 is just addressing what we're doing with this
11 jurisdiction.

12 Q. So there are no plans one way or the other
13 about how to treat rate stability under FERC approved
14 tariffs?

15 A. Not that I know of.

16 Q. In your testimony at page 3, and we
17 discussed it earlier, you discuss a number of factors
18 providing upward pressure on electric rates. Do you
19 think that firm wholesale customers are immune from
20 those types of pressures?

21 A. Not immune, no. I think they attribute as
22 the other class contributes to those cost pressures.

23 Q. And finally, looking at your qualifications
24 exhibit, you indicate that you went from Puget to
25 Washington Natural in 1994; is that right?

1 A. I have to check. That's correct.

2 Q. So Washington Natural was able to take
3 advantage of your skills and knowledge of the electric
4 industry by hiring you; is that right?

5 A. That's correct.

6 Q. This is your chance.

7 A. There was some advantage taken, yes.

8 Q. And so you're an example of a situation
9 where if Puget needed some expertise regarding changes
10 -- if Puget or Washington Natural needed some
11 expertise involving changes in the gas and electric
12 industry they could go hire those folks, assuming
13 those folks are in existence?

14 A. I guess I would have to agree that if an
15 organization finds that they need some expertise in
16 a certain area that they can go on the market and see
17 what's available, so I guess I would agree with that.

18 MR. CEDARBAUM: Thank you. Those are all
19 my questions.

20 JUDGE SCHAEER: Let's take our lunch recess
21 at this time. Please be back in the hearing room at
22 1:15. We're off the record.

23 (Lunch recess taken at 11:55 a.m.)

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AFTERNOON SESSION

1:20 p.m.

JUDGE SCHAEER: Let's be back on the record after our lunch recess. Mr. Manifold, did you have questions for Ms. Lynch?

MR. MANIFOLD: Yes, I do.

CROSS-EXAMINATION

BY MR. MANIFOLD:

Q. In lieu of the top secret exhibit we found the information that we were interested in the Puget annual report.

JUDGE SCHAEER: This is to be encouraged.

Q. I wondered if you would accept subject to your check that in the 1995 Puget Power annual report for the -- I'm looking at page 47 -- to show the ten year historical growth in customer energy sales by customer class.

A. Okay, I will accept that subject to check.

Q. You will accept subject to check that the residence class, over that ten years which is '85 to '95 was 1.3 percent, commercial class was 3.9 percent and the industrial class is shown as 3.4 percent.

A. I will accept that subject to check.

Q. And those are, would you accept to your

1 check, that those are compound annual growth rates?

2 A. Yes.

3 Q. And that's a public record document.

4 A. Thank you.

5 Q. Then would you also accept subject to your
6 check that Puget Power's response to public counsel
7 data request No. 226 or 227 in the Intel proceeding
8 indicates that the 1995 Puget 20-year load forecast
9 indicates the following load growth by customer class,
10 and that would be residential 24 percent, commercial 56
11 percent, and industrial 66 percent and those are total
12 period, not annual.

13 A. I will accept that subject to check.

14 Q. And just to be clear, that's covering the
15 years 1994 through and including the year 2015. So
16 you will accept all that?

17 A. Yes.

18 Q. Would you turn, please to CEL-3, Exhibit
19 28, table 3. Do I understand that in response to
20 questions of Mr. Cedarbaum and in anticipation of some
21 additional questions you have some change to make on
22 this table or --

23 A. More of a clarification, actually. What's
24 shown in column E is, for example, 1997 the \$3 million
25 is the increase that results from the one percent

1 proposal in our rate stability period. Then we show
2 in '98 the \$15 million number. That includes the one
3 percent that resulted from the '97. The actual result
4 of the one percent increase is the difference, so it's
5 about -- it's the \$12 million difference. Taking that
6 through in the fifth year the \$58 million in 2001
7 represents the difference over today's rates as a
8 result of the five years of the one percent, but the
9 increase in the fifth year is the difference between
10 the 58 and the 43.

11 Q. So should --

12 A. What I am considering doing is modifying
13 this to show a delta actually that drives the one
14 percent. That might be helpful.

15 Q. So you would modify it to show the amount
16 of the annual increase and then the amounts that are
17 in column E are actually the cumulative increase?

18 A. Over the current rate, yes.

19 Q. And what's in -- what is currently in
20 column F that is labeled cumulative increase?

21 A. Column F shows as a result of having this
22 one percent increase through the period the amount of
23 additional revenues that the company would be
24 collecting. For example, we would be collecting, as a
25 result of five years of annual increases of one

1 percent we'd be recovering the \$150 million at the end
2 of the fifth year.

3 Q. In looking down the road for 1998, would
4 you explain what the \$19 million figure in column F
5 indicates?

6 A. That represents collecting \$3 million in
7 1997, the last quarter of '97 plus the \$15 million
8 recovered in 1998 of which only \$12 million is
9 resulting from a one percent in 1998.

10 Q. So that \$19 million represents the \$3
11 million in 1997 plus that \$3 million again in 1998 plus
12 the 1998 one percent increase of \$12 million roughly?

13 A. Yes, I think so. I didn't --

14 Q. Why don't you take that subject to check?

15 A. Thank you.

16 Q. Are you proposing to prepare a revised
17 table 3 or were you waiting for us to ask a record
18 requisition or what would be your inclination here?

19 A. I think to clarify what we were trying to
20 accomplish with the one percent, I guess I was looking
21 to the opportunity of actually revising table 3.

22 Q. And so the revision would have -- would be
23 the same through column D and then there would be a
24 new column, for instance, that would have the annual
25 increment amount and then it might have the existing E

1 and F?

2 A. Right.

3 Q. With maybe headings that were --

4 A. A little bit more descriptive heading
5 probably.

6 Q. Thank you. That's a good way to say it.

7 JUDGE SCHAEER: Mr. Harris, when would the
8 company contemplate providing that revision? Would
9 that be part of your rebuttal testimony or would that
10 be something you would distribute somewhere?

11 MR. HARRIS: We would distribute it sooner
12 than that. Next week.

13 JUDGE SCHAEER: So is that something we
14 should mark as a revision to this testimony? I'm just
15 wondering how the Commission itself is going to get
16 this if it's going to be a revision to the exhibit.

17 MR. MANIFOLD: We could make a data request
18 or you can make a bench request and put it in or we
19 can make a data request and have it marked as an
20 exhibit and have it admitted if nobody objects within
21 X days after it's provided.

22 MR. HARRIS: That would be fine.

23 JUDGE SCHAEER: It could be made a bench
24 request or the company could just -- we could indicate
25 on the record now that there will be a revised page 2

1 Exhibit 28 that we could ask if there's any objection
2 to admitting that as a late-filed portion of this
3 exhibit.

4 MR. MANIFOLD: It seems to me that it is
5 common to have revisions usually before they're
6 admitted.

7 JUDGE SCHAER: Yes.

8 MR. MANIFOLD: I have no objection to this
9 procedure, and I think it's a good idea. I would want
10 to reserve the right to object once we saw it if it's
11 different than what we thought we were going to see.

12 JUDGE SCHAER: Well, then why don't we give
13 this its own exhibit number and call Exhibit 70 for
14 identification a revision to table 3 in Exhibit 28.

15 (Marked Exhibit 70.)

16 MR. CEDARBAUM: Can I ask a clarification?
17 My understanding of this revision is that it will be a
18 revision only to table 3 to the extent that Ms. Lynch
19 just described. Otherwise the exhibit is not
20 changing?

21 THE WITNESS: Right. And it's going to be
22 more presentation as opposed to changing the numbers.
23 We're just actually going to detail out the effects
24 of the one percent so it's clear on table 3.

25 JUDGE SCHAER: I think what we'll do is ask

1 you to provide that and I will rule now that it's
2 admitted, but I will give a 10-day period after it's
3 received for any objections to it to be received and
4 we'll deal with it in that manner so we know what's in
5 the record and what isn't.

6 So is there any objection to Exhibit 70
7 going into the record? Hearing none that document
8 will be admitted and, as I just indicated, parties
9 will have ten days after the document is sent to
10 review that document and if you do come up with some
11 concerns that we don't know of now you may raise those
12 by letter to Commission.

13 (Admitted Exhibit 70.)

14 JUDGE SCHAEER: Please proceed.

15 MR. MANIFOLD: Your Honor, I don't think
16 we've admitted Exhibit 66 now yet.

17 JUDGE SCHAEER: I don't believe it has been
18 offered. Would you like to offer it now?

19 MR. MANIFOLD: Yes.

20 Q. Ms. Lynch, do you have before you what's
21 been marked as Exhibit 66?

22 A. Yes.

23 Q. Is that the company's response to the
24 indicated data request?

25 A. Yes.

1 Q. Is it true and correct to the best of your
2 knowledge?

3 A. Yes.

4 MR. MANIFOLD: Your Honor, I would move for
5 the admission of Exhibit 66.

6 JUDGE SCHAEER: Any objection? That
7 document is admitted.

8 (Admitted Exhibit 66.)

9 Q. Would you turn to page 7 of your direct
10 testimony, Exhibit 26. I have some questions about
11 the last paragraph on that page which Mr. Cedarbaum
12 also asked you some questions about. Do I understand
13 that there are two entirely separate conditions that
14 the applicants are proposing be bases for it
15 petitioning to terminate the hold out period one of
16 which is a request for interim rate relief?

17 A. That's correct.

18 Q. And the second basis for which it could
19 petition is the second sentence of that paragraph that
20 concerns open retail access and other significant
21 changes as was originally in your testimony?

22 A. Right. The --

23 Q. I'm sorry to interrupt but I think we can
24 do this. And as of today your -- the companies
25 through you are modifying this proposal to in essence

1 strike the words starting on line 20, page 7, starting
2 with "or" through the next line the word "structure."

3 A. So that it leaves "the situation of interim
4 emergency rate relief or open retail access."

5 Q. Yes.

6 A. Yes.

7 Q. When you say open retail access, what more
8 can you say to define what you mean by that?

9 A. Well, I know that my understanding of it
10 generally is that our customers have the ability to
11 choose providers of the commodity and that similar to
12 what's going on in the gas side, I guess -- Mr. Amen
13 can talk to more by what we mean by the open retail
14 access.

15 Q. This concept of open retail access as an
16 opener only applies to the electric side of the
17 business not the gas side?

18 A. Right. This is a situation pointed at the
19 electric operations.

20 Q. On the first sentence, the interim
21 emergency rate relief, would that be considered a
22 potential for terminating rate stability or rate
23 predictability proposal independently on gas and
24 independently on electric?

25 A. The situation is if we were to be in a need

1 for interim emergency rate relief on the electric,
2 that would not trigger the need -- excuse me. That
3 would not trigger the end of the rate stability period
4 on the gas side.

5 Q. And vice versa?

6 A. Yes.

7 Q. And the petition, just to be very clear,
8 we're not talking about anything triggering it.
9 We're talking about the company being able to petition
10 for it and there is no automatic trigger for
11 termination of the rate stability program?

12 A. That's right. We would petition to
13 terminate the rate stability proposal when we found
14 ourselves needing to file a request for rate relief.
15 And the decision whether or not to grant that decision
16 would be up to the sound discretion of the Commission.

17 Q. To make sure I heard correctly, I
18 understood Mr. Cedarbaum to ask you what standards the
19 companies proposed be used to evaluate that petition,
20 and I think you either said you don't know or you
21 referred that to Mr. Amen?

22 A. I referred that to Mr. Amen.

23 Q. Will you turn, please, to page 3 of your
24 testimony, around lines 11 and 12. This relates to
25 table 1 of Exhibit 28. Your testimony says that as

1 described -- "as described by Mr. Story, annual power
2 costs are expected to increase by \$80 million during
3 the rate stability period." When we look at table 1
4 of Exhibit 28 for the year 2001 under column F, I see
5 a number that is virtually \$80 million. Is that the
6 \$80 million you're referring to?

7 A. It is.

8 Q. So the \$80 million is not a cumulative
9 increase. It is the amount of the annual increase
10 in 2001 over PRAM 5?

11 A. That's correct. The cumulative increase is
12 shown in column G.

13 Q. Looking at table 4 of Exhibit 28, column H.
14 What's labeled merger savings, the total of \$157.8
15 million for five years can be compared to the ten-year
16 number that Mr. Flaherty estimates of 3.77 million?

17 A. That's right. It's the first five years
18 that is in his Exhibit 15, TJF-3. Not reflecting --
19 I think there were some changes that were identified
20 to that. This was his original filed exhibit.

21 Q. So this was actually compared to the \$370
22 million as opposed to the readopted \$377 million?

23 A. Yes.

24 Q. What's your expectation of the amount of
25 the residential -- BPA residential exchange in the

1 year 2001?

2 A. I don't have a number in mind. I don't
3 have -- I can't discuss that. I don't know.

4 Q. Whatever that is, it would be separate and
5 apart from a company's -- as the company has proposed
6 it that would be separate and apart from its rate
7 predictability proposal or rate stability proposal,
8 any effect of the changes in the BPA residential
9 change?

10 A. Changes in the exchange are separate. To
11 the extent that there are components of the one
12 percent that need to be affected, as we did in PRAM,
13 those would pass through the methodology.

14 Q. The revenue numbers that are in your
15 Exhibit 28 were prepared prior to Puget's proposal of
16 schedule 48; is that correct?

17 A. That's correct.

18 Q. So they don't incorporate any changes you
19 might make in revenue projections given the potential
20 for a schedule 48 being approved by the Commission?

21 A. That's right.

22 Q. Do you still believe that the companies or
23 the merged company has a reasonable opportunity to
24 obtain its goals and to be able to honor the rate
25 predictability conditions with schedule 48 in addition

1 to the factors that you've previously identified?

2 A. I think that the existence of schedule 48
3 adds one more challenge, one more complication to us
4 being able to meet our goals and objectives that we've
5 defined for ourselves during the rate stability
6 period, but I don't believe that it's an impossible
7 thing for us to do with or without 48.

8 Q. And would your answer be the same including
9 the two Bellingham contracts, Bellingham Cold Storage
10 and Georgia-Pacific, special contracts?

11 A. Again, I think that those are additional
12 challenges. That's about all I can say that it kind
13 of complicates us being able to achieve all of our
14 objectives, but I don't have much more to say than
15 that.

16 Q. Does the company still believe it can meet
17 that goal?

18 A. The rate stability goal?

19 Q. Yes.

20 A. Yes. With a lot of work.

21 Q. Have you provided either on the record or
22 in response to a data request how your Exhibit 28
23 would be recast if you were to include in it the
24 effect of schedule 48 assuming it were to be adopted
25 and given the company's assumptions on it that it's

1 presented before and the two Bellingham contracts?

2 A. We haven't recast 28 for that situation.

3 Q. Would the information that's in Exhibit
4 TS-35, page 12, allow that to be done? Do you have
5 that available to you? Might look at page 9 for
6 schedule 48, I believe. I notice you're not wearing
7 your ring. You may have problems with this.

8 A. I think that this would -- I think from
9 this information we could adjust Exhibit 28. I am not
10 so sure if it's as straightforward and just taking one
11 set of numbers and plugging it into 128, but from this
12 I think we could work to modify that.

13 Q. Let me ask you then as a response to the
14 next record requisition --

15 JUDGE SCHAEER: No. 44.

16 Q. -- to provide a recast of Exhibit 28
17 incorporating the changes that you would make to it in
18 light of the two special contracts that have already
19 been approved and assume schedule 48 were to be
20 approved as proposed and further assume that the --
21 and that the Intel contract were to be approved as
22 filed. Can you do that?

23 A. We can try.

24 (Record Requisition 44.)

25 JUDGE SCHAEER: Did you want the King County

1 contract considered also?

2 Q. I think King County contract is just
3 they're accepting schedule 48, isn't it, the contract
4 that King County announced in the press that it had
5 signed with Puget, isn't that simply a contract
6 acceptance, schedule 48?

7 A. I will have to check on that, but whatever
8 the negotiations are, whatever it is, we can attempt
9 to include that.

10 Q. Yes, thank you. If that is the county
11 acceptance schedule 48, do they in fact have a
12 contract with Puget now since schedule 48 hasn't in
13 fact been approved?

14 A. If you would talk to Mr. Amen about 48,
15 thank you.

16 Q. On the Exhibit 28, looking at tables 1 and
17 2, I have a number of questions about those. Your
18 exercise or goal here was to separate all of Puget's
19 costs into two different categories, one which you've
20 labeled power cost and the other which you've labeled
21 nonproduction costs; is that right?

22 A. The goal is to identify two major cost
23 pressure types, one being the power costs and the
24 other being nonproduction. It's not necessarily all
25 costs to the extent it's not from a total revenue

1 requirement view.

2 Q. The table 1 includes fuel purchased in
3 interexchangeable power secondary sales, wheeling and
4 O and M?

5 A. That's right. That's what's in Exhibit 66,
6 page 4, it details what's in those power costs.

7 Q. By O and M, does this include the operating
8 costs for Puget as company-owned power plants except
9 for fuel and purchase power?

10 A. I can accept that subject to check.

11 Q. And would you further accept subject to
12 check that that would be the items reflected in FERC
13 accounts 500 through 5 appear?

14 A. Subject to check, yes.

15 Q. Except for the fuel and purchased power?

16 A. Right.

17 Q. Is it correct that DSM costs are not
18 included in the power cost portion of this exhibit but
19 are in the lower part, the table 2, nonproduction
20 costs?

21 A. That's correct.

22 Q. Is it also correct that the return, taxes
23 and depreciation on Puget company-owned power plants
24 is not included in the power cost portion but is
25 included in the lower half of the page, the

1 nonproduction costs?

2 A. I believe that's correct to the extent
3 those are lumped into on page 7 here, the general or
4 other cost service where those types of tax and things
5 are lumped in that. I could check that out.

6 Q. Why don't you accept that subject to check,
7 accept my question as being true subject to check?

8 A. Yes.

9 Q. And is it also the case or would you accept
10 subject to check that the return, taxes, depreciation
11 and amortization of the company's investment in WPPSS
12 No. 3, also known as the Bonneville exchange power, is
13 not reflected in the power cost portion of this
14 exhibit that is table 1, and that they are reflected
15 in table 2, the nonproduction costs?

16 A. I will accept that subject to check, but I
17 thought that there was a data response which detailed
18 certain of those related costs that were in the power
19 costs, and I don't have that, but I will accept that
20 subject to check.

21 Q. For the power cost of this exhibit, table
22 1, you assumed or you applied specific escalation
23 rates to different categories as is shown on page 7 of
24 Exhibit 66. That's how you escalated the cost through
25 time up to the year 2001?

1 A. Page 4?

2 Q. Yeah. It's the seventh page but it says
3 little four and a circle at the top?

4 A. That's correct.

5 Q. And is that intended to reflect the
6 company's best estimate of future costs for these cost
7 categories?

8 A. For purposes of this forecast, yes.

9 Q. Why do you condition your answer that way?

10 A. Because I'm not so sure this is best for --
11 back up. This forecast was prepared for purposes
12 other than ratemaking, and this ties to those
13 confidential forecasts in the first -- that it ties to
14 those forecasts. I'm sorry.

15 Q. What do you mean? I don't understand your
16 answer.

17 A. Could I have the question again?

18 Q. Yes. Why did you condition -- I asked you
19 if the escalation rates that you used to produce table
20 1 were the company's best estimate of future costs,
21 for each of those cost categories, and I understood
22 your answer to be rather than yes your answer to be,
23 yes, for the purposes of doing this table?

24 A. And my answer should have been yes.

25 Q. Flat yes?

1 A. That there was estimated power costs, yes.

2 Q. So there's no other better estimate of power
3 cost calculations?

4 A. That's right.

5 Q. You're speaking here on behalf of both
6 Puget and Washington Natural, I take it?

7 A. Yes.

8 Q. Let me ask if I may as the next record
9 requisition in order which would be 45 you to provide
10 regarding Exhibit 66, page circle at the top 4, any
11 better or more precise estimates the companies have
12 regarding the escalation factors used there, including
13 but not limited to the document that's referred to in
14 footnote A, the source power forecast 95-04?

15 (Record Requisition 45.)

16 A. Okay.

17 Q. Table 2 on Exhibit 28, the nonproduction
18 costs, rather than having specific escalation factors
19 for elements of those costs, those have been escalated
20 at an average of the consumer price index and Handy
21 Whitman index?

22 A. That's correct.

23 Q. And just for the record would you state or
24 describe what the Handy Whitman index is?

25 A. The Handy Whitman index compares changes --

1 an example of that is in Exhibit 66, and it compares
2 changes in --

3 Q. The last page?

4 A. Yes.

5 -- changes in costs from 1973 at 100
6 percent so it's looking --

7 Q. It's the electric industry-specific
8 construction cost index over an historical period of
9 time?

10 A. For a specific functional categories of
11 cost.

12 Q. And when you used 50 percent of the ten-
13 year historical Handy Whitman, did you use that by
14 subsets or was that one number applied to all of
15 what's in table 2?

16 A. Table 2 uses the same 10 percent -- or ten
17 year average. It's shown in column D at 2.42 percent.

18 Q. What was your reason or logic in
19 determining which costs or types of things that have
20 costs to put in table 1 and which things are costs of
21 things to put into table 2? How did you decide which
22 ones went into one and which one went into the other?

23 A. Start with table 2. Actually it's
24 identified as 1995, the 561,730?

25 Q. Yes.

1 A. That represents again from the cost of
2 service study that was prepared in combination with
3 the '95 informational case those costs which were not
4 production related costs, so what this shows is the
5 difference between 7.1 and 7.2 is the 56,1730.

6 Q. The 7.1 and 7.2 are in little circles to
7 designate things on that chart? They're not --

8 A. Those are line items, right. The power
9 costs forecast again is detailed in this exhibit, and
10 it primarily is to reflect costs which change as a
11 result of contractual obligations in terms of our
12 purchase power and other power supply-type cost
13 changes.

14 Q. Isn't the cost associated with the company's
15 own resources also a power supply type cost? For
16 instance, depreciation on company plant wouldn't that
17 be a power supply type cost? And so my question would
18 be why did you decide to put that in table 2 rather
19 than table 1?

20 A. Well, I don't believe that the depreciation
21 expense for those other production costs are in table
22 2. I believe those are eliminated to the extent that
23 those are production cost of service. I believe the
24 production cost of service line at 7.2 includes
25 depreciation costs for Puget's owned production plant,

1 so they're not in the 1995 number on table 2.

2 Q. But it would not include the return or the
3 taxes on that? In other words, it's not a revenue
4 requirement for the company?

5 A. That's right, the amount in table 1, or in
6 table 2.

7 Q. So what I'm hearing generally is that table
8 1 reflects the purchase power which for Puget is not
9 very cheap, dams and some very expensive QFs, and table
10 2 is other things?

11 A. Other than production costs, yes.

12 Q. To your knowledge, is Puget constructing
13 any or planning to construct any major generating
14 plants during the five-year period that we're looking
15 at here?

16 A. I don't know of any.

17 Q. To your knowledge?

18 A. To my knowledge it is not planning.

19 Q. Would you agree that the investment in
20 existing generating plant will be depreciated during
21 this period?

22 A. I don't know. I don't know when that
23 depreciation, when it's going to be amortized, when
24 it's going to be depreciated.

25 Q. Doesn't existing plant generally depreciate

1 every year?

2 A. I thought you were asking when that would
3 conclude.

4 Q. I see why you heard that. I did not intend
5 that. It would be depreciating?

6 A. It would be depreciating over the rate
7 stability period.

8 Q. Turning last to DSM investment. That's
9 included in the nonproduction costs in table 2, you
10 accepted that?

11 A. Yes.

12 Q. And the amount you included was a revenue
13 requirement of roughly \$46 million?

14 A. That's right. That's what it shows under
15 the cost of service detail.

16 Q. Does that include the taxes associated with
17 DSM program recovery?

18 A. I would have to provide that detail. I
19 don't have that detail here.

20 Q. Could you then in response to the next
21 record requisition in order indicate whether the
22 taxes, some or all of the taxes are included in the
23 DSM program amount of roughly -- well, \$46,338,976?

24 A. Okay.

25 JUDGE SCHAER: No. 46.

1 (Record Requisition 46.)

2 Q. Could you include with that if they are not
3 included in that but are included in someplace else in
4 that chart indicate where they are?

5 A. Okay.

6 Q. Do you have available to you Exhibit 56,
7 which was the company's response to public counsel No.
8 90? It was put in as an exhibit through Mr. Story.
9 Maybe the easiest and quickest and most pleasant way to
10 do this under the circumstances would be to ask you as
11 a record requisition to reconcile his revenue
12 requirement DSM amount of \$72.1 million with your \$46.3
13 million, unless you would like to do that now?

14 A. No, I think I will provide that --

15 Q. If the answer is obvious?

16 A. I can work on that.

17 JUDGE SCHAEER: That would be record
18 requisition No. 47.

19 (Record Requisition 47.)

20 Q. Am I correct that -- well, in record
21 requisition 47 would you please include an explanation
22 or indication of whether or not the A and G and
23 overhead associated with conservation is included in
24 both either, neither or one of those?

25 A. Okay.

1 Q. I have a couple of questions about
2 transmission plant. Would you agree that Puget's
3 transmission investments consist of some major
4 segments outside the service area, primarily the
5 Colstrip transmission and then also a network inside
6 the service area?

7 A. Yes.

8 Q. To your knowledge, is Puget constructing
9 any major new transmission segments outside of its
10 service area during the period of time 1996 to 2001?

11 A. Not to my knowledge. I just don't know. I
12 just don't know.

13 Q. Could you in response to the next record
14 requisition in order -- well, would you prefer a
15 record requisition or accept subject to check?

16 A. I will accept subject to check.

17 Q. So you will accept subject to check that it
18 is not constructing any major new transmission
19 segments outside its service territory during that
20 five-year period per current plans?

21 A. Yes.

22 Q. Is it true that in 1992 you were Puget's
23 cost of service witness?

24 A. That's correct.

25 Q. In a previous life. And you proposed a

1 cost of service study that separated transmission into
2 two different categories, that which was generation
3 related and that which was nongeneration related?

4 A. That's correct.

5 Q. Would you agree that generation-related
6 transmission investment tends to occur at the
7 generating plants while network transmission expands as
8 loads grow in different parts of the service territory?

9 A. My understanding of generation transmission
10 is to tie the remote plant into the grid, so yes.

11 Q. In preparing tables 1 and 26 Exhibit 28,
12 did you make any separation of generation-related
13 transmission from network transmission?

14 A. No.

15 Q. Could you look, please, at Exhibit 66, the
16 next to last page, the one we've been on a bit before
17 that has a 7.1 and 7.2?

18 A. Okay.

19 Q. On the far left-hand column where it says
20 model run 212, is then labeled generation transmission
21 cost of service?

22 A. Yes.

23 Q. And the next line is 213, nongeneration
24 cost of service. Is 213 the nongeneration
25 transmission or network?

1 A. I believe so, yes.

2 Q. Will you accept that subject to check?

3 A. Yes.

4 Q. Could you provide us with a copy of the
5 cost of service study that underlies this page, this
6 page being the next to last page of Exhibit 66?

7 A. I could, but again, this was a summary of
8 the cost of service that was provided in the November
9 informational filing.

10 Q. So in that case only the summary was filed
11 but -- just a moment. So could you provide the or
12 cause to be provided the work papers that accompany
13 the -- or that would have in the normal course of
14 events if it were a rate case accompanied the cost of
15 service study filing in the November case?

16 A. Yes.

17 Q. The November noncase, I should say?

18 A. The informational case?

19 Q. Yes, the informational. Thank you.

20 JUDGE SCHAEER: That would be record
21 requisition No. 48.

22 (Record Requisition 48.)

23 Q. We've talked now and again about the
24 November case, is that UE-951270?

25 A. Yes.

1 Q. Final question about the one percent
2 proposal. I think your testimony has been that it
3 would apply to all of the various tariffs that the
4 company -- that Puget has. In the residential tariff,
5 as you know, there's a monthly customer charge and an
6 energy charge. Would the one percent apply to both of
7 those or just the energy charge, in your proposal?

8 A. The proposal would apply to one percent to
9 both the basic charge and the energy charges.

10 Q. Do you recall what the monthly customer
11 charge is now? Is it like around \$4?

12 A. \$4, 4.50.

13 Q. \$5. So it would be five cents. Would the
14 one percent apply to the water heater rentals?

15 A. No. I believe that those weren't included.
16 There was a listing of -- maybe it's one of these --
17 of the tariffs that it would not apply to, but I don't
18 believe that the water heater rentals --

19 Q. Would you accept subject to check that it
20 does not apply to water heater rentals?

21 A. Yes.

22 MR. MANIFOLD: Thank you.

23 JUDGE SCHAEER: Mr. Finklea, did you have
24 questions for this witness?

25 MR. FINKLEA: Yes, Your Honor.

1

2

CROSS-EXAMINATION

3 BY MR. FINKLEA:

4 Q. Afternoon, Ms. Lynch. I am Ed Finklea. I
5 represent the Northwest Industrial Gas Users. We have
6 had marked for identification Exhibit 67, which is a
7 response to an ICNU/NWIGU data request No. 62. Were
8 you involved in the preparation of the response to
9 that?

10 A. Yes.

11 Q. Now, this question in the data request was
12 to the rate stability proposal. I understand from the
13 previous question that you're testifying to some
14 aspects of that and that Mr. Amen is the proper
15 witness for other aspects. Is that --

16 A. That's correct.

17 Q. In your response you specify that as to gas
18 service that the stabilization plan calls for no rate
19 changes for gas service except for changes related to
20 the PRAM mechanism?

21 A. That's correct.

22 MR. FINKLEA: Your Honor, we would offer
23 Exhibit 67.

24 JUDGE SCHAEER: Is there any objection?
25 That document is admitted.

1 (Admitted Exhibit 67.)

2 Q. Going to page 7 of your prefiled testimony,
3 Exhibit T-26. You have already clarified in response
4 to questions from Mr. Manifold that when referring to
5 retail access you were discussing electric retail
6 access. Is there any implication that we should be
7 reading into this that if for some reason there were
8 additional changes in the gas industry that that could
9 trigger an end to the rate stabilization or are you
10 only discussing the electric industry in that
11 testimony?

12 A. This testimony is referring to the open
13 access on the electric.

14 Q. So the advent of perhaps residential gas
15 customers being able to purchase their own commodity,
16 that isn't something that would trigger a change in
17 the rate stability proposal? I just want to make sure
18 we're not misunderstanding something.

19 A. I believe that's correct.

20 MR. FINKLEA: I have no further questions.

21 Your Honor, perhaps I should clarify
22 something. I premarked Exhibit 68 and 69. I
23 distributed those before. I am taking from her
24 earlier answer that because those responses were
25 prepared by Mr. Amen that I actually should offer

1 those when Mr. Amen is on the stand. If it's easier I
2 can simply offer them now but she did not prepare
3 those responses.

4 JUDGE SCHAER: I think that would be fine,
5 Mr. Finklea.

6 MR. FINKLEA: Thank you, Your Honor.

7 JUDGE SCHAER: Mr. Frederickson, did you
8 have any questions?

9 MR. FREDERICKSON: No questions, Your
10 Honor.

11 JUDGE SCHAER: Mr. Patton.

12

13 CROSS-EXAMINATION

14 BY MR. PATTON:

15 Q. Good afternoon, Ms. Lynch.

16 A. Good afternoon.

17 Q. Between the time you filed Exhibit 26 and
18 now, as Mr. Manifold pointed out, schedule 48 was
19 filed; is that correct?

20 A. That's correct.

21 Q. If schedule 48 had been thought up after
22 the merger was approved by the Commission, would you
23 have considered that a change in the rates?

24 A. It is a change in the rates. I guess I'm
25 not quite sure of your question.

1 Q. So if you had thought of and proposed a
2 schedule 48 after the approval of the merger by the
3 Commission and the rate stability period, would that
4 have been in your mind prohibited by the rate
5 stability period?

6 A. No. I believe that the rate 48 fits into
7 the category identified by Mr. Amen of electric cost
8 of service and rate design whereby we were allowing
9 ourselves to be able to make such necessary changes so
10 it falls into that area.

11 Q. So this is not a change in the overall
12 revenue requirements. It's just a shifting between
13 customers, that is, schedule 48?

14 A. I guess I'm not sure I categorized them
15 -- 48 as either one of those. I'm not sure what you
16 mean by shifting of revenues and it's not a revenue
17 requirement flatly.

18 Q. So the proposal for schedule 48 does not
19 change your estimate of the one percent need for
20 increases by Puget in the rate stability period?

21 A. Our need for the one percent increase in
22 the rate stability period is prefaced on the costs
23 that we show in CEL-3, Exhibit 28, the power costs, as
24 well as the nonproduction costs and is not premised or
25 assuming any treatment of such as schedule 48.

1 Q. So in your view schedule 48 doesn't change
2 that need for the income?

3 A. The need for the one percent is there with
4 or without schedule 48, and, as I said earlier, the
5 existence of schedule 48 just is one more challenge to
6 management to accomplish the goals that we have for
7 that rate stability period.

8 Q. On page 7 of your Exhibit 26 you talk about
9 circumstances which might prompt the new company to
10 come in and ask for rate relief and one of them is
11 just the principles for interim emergency rate relief
12 and the other for retail access, if retail access
13 should occur. Did you mean by that statement that
14 those are the only two reasons that the new company
15 would ask for a rate change in the new period?

16 A. Those two situations represent the only
17 time that the company PSE would petition to trigger a
18 termination to the rate stability proposal.

19 Q. So, if for example, Puget were able to
20 relieve itself of its cogeneration obligations you
21 wouldn't suggest a change in the rates?

22 A. No. The rate stability proposal we would
23 not be changing or we would not petition to terminate
24 that. The changes that you're talking about are
25 extremely difficult changes that we would have to or

1 are looking to do, and are in categories other than
2 the savings that were comparing the need for this rate
3 stability one percent, the synergy savings, the
4 Flaherty savings, so that's just one more thing that
5 we would need to be looking at.

6 Q. So the rate stability period for the two
7 parts of the new company are premised on the synergy
8 savings that is the combination of the two
9 organizations?

10 A. The rate stability proposal is premised on,
11 first of all, the cost projections that we have, the
12 very real, very known cost projections that we have
13 for power costs as well as the objectives or targets
14 that we have in terms of what the new company will be,
15 how they will be doing business and then that -- and
16 this is what I am trying to show on table 4. Those
17 challenges then are compared to the savings that we
18 have to accomplish as identified by Mr. Flaherty, and
19 that's the \$157 million.

20 Q. The Puget side of the company? You propose
21 there be no change in the gas rates; is that right?

22 A. For gas -- gas rate stability is translated
23 to changes in the PGA and then the nonPGA costs remain
24 the same in recognition of the kind of cost pressures
25 that the gas side of the operation is under.

1 Q. In your definition or assessment of what
2 you mean by retail access, did you mean to include or
3 exclude the possibility, for example, of Portland
4 General/Enron combination coming to compete directly
5 with Puget Sound Energy without using the Puget
6 facilities for retail wheeling?

7 A. I guess for that kind of conversation if
8 you could just talk to Mr. Amen about what we envision
9 in terms of open access.

10 MR. PATTON: Thank you. No further
11 questions.

12 JUDGE SCHAEER: Mr. MacIver, any questions?

13 MR. MACIVER: No questions, Your Honor.

14 JUDGE SCHAEER: Mr. Freedman.

15 MR. FREEDMAN: I have no questions, Your
16 Honor.

17 JUDGE SCHAEER: Mr. Wright.

18 MR. WRIGHT: Yes, Your Honor.

19

20 CROSS-EXAMINATION

21 BY MR. WRIGHT:

22 Q. Afternoon, Ms. Lynch. I'm Jon Wright
23 representing Bonneville Power Administration, and
24 Bonneville's interest in this proceeding is limited to
25 potential effects of the merger on the residential

1 exchange programs, and so my questions will be related
2 to the exchange program.

3 The rate stability plan envision a series
4 of one percent rate increases on the electric side
5 over a five-year period. Is that correct?

6 A. That's correct.

7 Q. And I think you previously described the
8 rate increases as being performance-based?

9 A. What I've described is our package or our
10 proposal in terms of the rate stability proposal as a
11 simplified performance-based mechanism, yes.

12 Q. And a moment ago, though, you indicated
13 that the rate increase would in part be a reflection
14 of very real power costs or did I misunderstand what
15 you said in response to a question a moment ago?

16 A. I was referring to the presentation that I
17 made in CEL-3 whereby we show the magnitude of the
18 power costs that are facing us during the rate
19 stability period.

20 Q. But will the rate increase be based on cost
21 of service?

22 A. The rate increase will be the one percent,
23 and it's explained or justified by virtue -- it's over
24 explained by the power cost exposure that we have. In
25 addition, as I've presented, there are nonproduction

1 types of cost pressures that we have as well. But
2 those represent, again, the cost pressures and given
3 that management is under the challenge of dealing with
4 those cost pressures, given the allowance of a one
5 percent increase in rates, that's why we categorize
6 this as being a performance-based ratemaking in that it
7 shares -- it's an opportunity for the company and it
8 shares this cost exposure with the customer.

9 Q. The annual rate increase will not be the
10 product of a traditional cost of service rate hearing
11 at the jurisdictional level, will it?

12 A. The annual rate increase will be
13 implemented in a compliance type filing. There will
14 not be the traditional cost of service, because this
15 is not a traditional period of time for us. This is
16 -- and that's one of the things we're requesting and
17 why we're willing to go with this one percent
18 increase. We're looking for the opportunity to make
19 these adjustments without having to go through the
20 activity and exercise of the more traditional cost of
21 service that you're referring to or ratemaking that
22 you're referring to.

23 Q. Will each of those rate increases trigger a
24 new change period for the purpose of the residential
25 exchange?

1 A. We think that each of these one percent
2 rate changes for the electric will -- I guess I will
3 back up a bit. To the extent that's the case that we
4 are planning on and have done some preliminary
5 discussions with Bonneville but it seems like there
6 would be a triggering of that to the extent that the
7 tariff changes for electric service but that's --
8 we're hoping and intend to discuss those requirements
9 in terms of what is necessary from Bonneville agency
10 perspective.

11 Q. Will there be an appendix one filing as a
12 result of the -- I guess the question, more
13 specifically, is, is an appendix one filing in your
14 judgment the appropriate mechanism for determining
15 average system costs in this rate stability plan?

16 A. Ideally it would be nice to do it with much
17 less than an appendix one filing. I'm not so sure
18 what we can accomplish working with Bonneville.

19 Q. Do you anticipate that under the rate
20 stability plan the documentation provided, whatever it
21 might be, would be reviewed in accordance with the
22 1984 ASC methodology?

23 A. We intend to meet the requirements that
24 Bonneville has in order to do the review that they
25 need to do. We hope to be able to work with those and

1 get to a place where both -- both parties, both the
2 Bonneville and the company can be responsive to each
3 other, and that we can meet your requirements in terms
4 of your view.

5 Q. Did I understand you to say earlier that
6 the potential need for this sort of discussion has
7 been suggested to officials at Bonneville outside the
8 context of this proceeding?

9 A. We have shared the proposal itself with
10 Bonneville and in a data response -- actually it's
11 deposition request No. 4 -- I've stated that it's our
12 understanding that both Puget and Bonneville realize
13 or acknowledge the need to work together to accomplish
14 this, yes.

15 Q. Has there been any discussion of when the
16 appropriate time for those discussions might be, given
17 that this is, not a done deal at this point. I
18 realize that it amounts to some -- it calls for some
19 conjecture about when would be the appropriate time
20 but has any thought been given to that?

21 A. I am not aware of a timetable that's been
22 put together in order to accomplish that.

23 Q. Have there been any thought given to the
24 type of process that might legally be required in
25 order to develop some sort of mechanism for doing

1 this?

2 A. I don't believe so. And I can definitely
3 check, but at the time that this data response was
4 prepared -- and I don't know anything beyond that --
5 we acknowledged that there was a need to work together
6 and that's as far as it goes.

7 MR. WRIGHT: Thank you. No further
8 questions, Your Honor.

9 JUDGE SCHAEER: Mr. Merkel, did you have
10 questions?

11 MR. MERKEL: No questions.

12 JUDGE SCHAEER: Ms. Richardson?

13 MS. RICHARDSON: Yes, Your Honor.

14

15 CROSS-EXAMINATION

16 BY MS. RICHARDSON:

17 Q. Good afternoon, Ms. Lynch. I'm Shelly
18 Richardson and I represent the Public Power Council in
19 these proceedings. Our interests, again, are
20 residential exchange interests. Unlike those of Mr.
21 Wright's client where they're distributing the money
22 my clients are providing the money that flows through
23 the residential exchange so we have some, I think,
24 real concerns about some of the issues that have been
25 raised in this dialogue that you've had with Mr.

1 Wright, so let me follow up if I could.

2 I see through looking at your testimony
3 that prior to going over to Washington Natural Gas you
4 had been employed at Puget in the rates department for
5 11 years?

6 A. That's correct.

7 Q. And during your 11 years in the rates
8 department at Puget did you have opportunity to become
9 familiar in a general or a particular sense with how
10 the residential exchange procedure works for
11 jurisdictional utilities such as Puget?

12 A. Yes.

13 Q. How intimately were you involved in that
14 procedure?

15 A. I think for the last -- I don't remember if
16 it was one year or two years -- I was responsible for
17 the preparation of the ASC, of the appendix one.

18 Q. Very good. So you're then aware probably in
19 greater detail than I am of the requirements of the --
20 of what's been referred to as the 1984 average system
21 cost methodology which is sort of the rules of the
22 road that Bonneville has to operate by?

23 A. I was.

24 Q. You're familiar, then, with the fact that
25 once Puget has made a so-called jurisdictional rate

1 filing with the state Commission, in this case the
2 WUTC, there are a couple of additional layers of review
3 that occur, one at Bonneville and then a subsequent
4 layer of review at the Federal Energy Regulatory
5 Commission?

6 A. Yes.

7 Q. So for purposes of a typical retail rate
8 proceeding for jurisdictional utilities such as Puget,
9 you perhaps recollect or would take on my
10 representation that the standard courses for the
11 jurisdictional utility to file a preliminary appendix
12 one with Bonneville within a certain time frame after
13 asking its jurisdictional Commission for an increase
14 in rates or decrease for that matter?

15 A. I believe that's correct, yes.

16 Q. Has such a jurisdictional rate change in
17 your opinion occurred with the instant proceedings
18 being filed at this Commission?

19 A. I don't believe so because -- and I say
20 that because that's why in my testimony I discuss the
21 need to work with Bonneville and not knowing what --
22 and giving full benefit of having -- accomplishing
23 some gains, we did not -- we did not file the appendix
24 one.

25 Q. But I think you indicated in response to a

1 question by counsel for Bonneville that you would
2 anticipate filing an appendix one associated with
3 these proceedings or did I misunderstand that question
4 and answer?

5 A. What I was trying to portray was the need
6 -- we recognized the need to provide or file some
7 information with Bonneville that accomplishes the
8 needs that they get through the appendix one.

9 Q. Would that filing necessarily have to be a
10 filing requesting a change in the -- in Puget Sound
11 Energy's average system benefit level? For example,
12 could it be a filing for informational purposes
13 without asking for a change?

14 A. Again, we haven't locked in on what those
15 requirements are. It's possible it could just be
16 informational, if that meets the needs.

17 Q. In your deposition which has been premarked
18 and admitted in this proceeding as Exhibit 46 -- do
19 you have a copy of your deposition with you?

20 A. I can get it.

21 Q. I don't know that you will need it. I just
22 wanted to make sure you had it if you did. You
23 reference in the deposition that your testimony -- and
24 I am reading from page 13 of the deposition -- "my
25 testimony supports and demonstrates the cost basis

1 that can be used by Bonneville for determining the
2 average system cost." Am I reading this accurately?
3 I'm on page 13 of the deposition itself, the first
4 full answer on that page.

5 A. Yes.

6 Q. Now, when I turn to your testimony, I don't
7 see a demonstration of the cost basis in the text.
8 Now, setting aside the exhibits, the tables for a
9 moment, if I am to look in the text of your testimony,
10 is there a particular point you direct me to to find
11 the demonstration of cost basis that can be used by
12 Bonneville for determining average system cost?

13 A. There's a discussion in my prefiled on
14 pages 2 and 3 that discusses those cost pressures. It
15 includes the -- it includes a number of things. It
16 includes the \$74 million electric revenue requirement
17 that we've been talking about. It includes the power
18 costs that are shown in CEL-3 and it describes the
19 -- can't find it now but it describes the
20 nonproduction costs as well. Summarizing what's been
21 -- what we've been discussing in CEL-3.

22 Q. And then as you've directed my attention to
23 CEL-3, is it accurate to say that the focus of cost
24 basis usable by Bonneville for determining the average
25 system cost would be in tables 1 and 2 of CEL-3?

1 A. That's the prefiled information. Then as
2 we've been discussing there, there are several data
3 responses come provide additional detail to that,
4 those cost representations.

5 Q. Can you tell me the particular data
6 responses you have in mind when you say that?

7 A. I'm looking -- I'm thinking of the -- we've
8 been discussing Exhibit 66, which is response to
9 ICNU/NWIGU data request No. 65.

10 Q. That one in particular?

11 A. Yes.

12 Q. Again, to clarify a response to counsel for
13 Bonneville's questioning, I believe that I heard you
14 say that to date a decision has not been made as to
15 whether the one percent annual increases under the
16 rate stability plan would trigger an annual filing
17 with Bonneville for purposes of adjusting the
18 residential exchange benefits?

19 A. Yes. My testimony is that, again, that we
20 anticipate needing to work with Bonneville to just --
21 to see what is required.

22 Q. Finally, I think, you had indicated in
23 response, I believe to Mr. Manifold's questioning,
24 that -- and I will paraphrase here so correct me if
25 I'm wrong, but what I heard was in effect that if this

1 were a more traditional rate case proceeding that
2 components of the one percent annual rate stability
3 increase would pass through the residential exchange,
4 and when you said that it prompted the question for
5 me, did you have particular components in mind or were
6 you thinking along the lines the components which
7 under the 84 methodology which would otherwise be
8 exchangeable? I was struggling to distinguish between
9 what you meant when you said if this were a regular
10 kind of run of the mill rate case versus this merger
11 proceeding and if that somehow changed the cost
12 component which would flow through the exchange?

13 A. Well, I think that under traditional cost
14 of service ratemaking the process that we would file
15 in terms of Bonneville and the exchange is clear and
16 we would know exactly the steps forward. What I was
17 attempting to describe, I believe, is the fact, again,
18 as I've said several times that we're not quite sure
19 what's going to be necessary, but our full intent is to
20 work with Bonneville, attempting to contrast the
21 traditional ratemaking to the situation that we're
22 supposedly proposing for the rate stability period.

23 Q. So if I can repeat back and paraphrase,
24 you're not saying that the contract system costs,
25 which may otherwise be exchangeable or different,

1 rather that the procedures are different for getting
2 this information to the agency?

3 A. Given that there were some differences in
4 how we were able to do PRAM, we anticipate that those
5 similar differences or that type of difference might
6 be the case for working with this one percent rate
7 stability proposal.

8 Q. Really the last question this time. Has it
9 been -- given your tenure with Puget prior to going to
10 Washington Natural Gas, has it been your experience
11 that Puget or other jurisdictional exchanging
12 utilities are positioned to discuss, negotiate if you
13 will, the average system cost filing that the utility
14 is going to make with Bonneville in advance of making
15 it?

16 A. I didn't understand your question really.

17 Q. Let me try again. You've referenced
18 several times that there have been discussions or are
19 discussions going on with Bonneville and the utility
20 and Puget for purposes of treating exchange
21 repercussions coming out of this proceeding. And the
22 question was, given your background at the utility, is
23 this normal course? Do you typically have discussions
24 or are you aware of discussions between the utility
25 that's going to exchange and Bonneville in advance of

1 the utility's filing its residential exchange
2 preliminary and revised appendix once?

3 A. Well, I know at Puget there's continual
4 conversation and dialogue with Bonneville and I know
5 that especially during the PRAM periods where one
6 started before the next one was trued up that those
7 kinds of conversations were ongoing and so I am not
8 quite sure if that's a yes or no to your question, but
9 it's kind of a continuing discussion or debate on the
10 filing requirements or what's necessary to meet
11 Bonneville's requirements.

12 MS. RICHARDSON: Thank you very much.
13 That's all, Your Honor.

14 JUDGE SCHAEER: Mr. Meyer.

15 MR. MEYER: I have none, thank you.

16 JUDGE SCHAEER: Commissioners, do you have
17 questions of Ms. Lynch?

18 CHAIRMAN NELSON: Yes.

19

20 EXAMINATION

21 BY CHAIRMAN NELSON:

22 Q. Good afternoon.

23 A. Hi.

24 Q. Ms. Lynch, I have to tell you I found your
25 consumers to be the most cynical bunch I've run across

1 in a long time, and I guess I'm disappointed that the
2 guarantee idea hasn't gotten more fleshed out by now.
3 We found in the telephone world that at least with
4 some of our smaller companies that the guarantees can
5 be very useful, both for motivating employees within
6 the utility and with respect to some mitigating
7 consumer dissatisfaction. So the substitute of
8 reports and potential penalties assessed by the
9 Commission is not the best news for me to hear this
10 afternoon. In fact, in the transportation sector when
11 we had penalty authority we found it was really rather
12 frustrating for disgruntled consumers of household
13 goods carriers -- that is sort of the residential
14 consumer, if you will, of the transportation sector --
15 very frustrating for them to be told that a bad actor
16 in the marketplace could be penalized but none of the
17 money would flow to the injured consumer. It would
18 simply flow into the Commission's revolving fund.

19 So between now and the rebuttal phase I
20 would like you to see if you can work with the parties
21 in this case to come up with a performance guarantee
22 program that might be more modest than what you
23 originally set out to do, recognizing that electricity
24 is subject to all sorts of things that
25 telecommunications infrastructure isn't subject to,

1 tree trimming and acts of nature and God in this
2 climate. But I would really like to see if you can
3 make a try between now and the rebuttal phase to come
4 up with something in concert with the parties.

5 I would also like you to think about the
6 further question of -- and this is not going to
7 require an answer of you this afternoon -- the
8 question of performance standards in an evolving
9 marketplace for all actors not just the incumbent
10 utility but the new entrants as well, and I would also
11 like to have you think together with the legislative
12 staff of the Puget and Washington Natural about the
13 possibility of the Commission being given new
14 legislative authority to award damages to injured
15 consumers.

16 THE WITNESS: Okay.

17 CHAIRMAN NELSON: Is that pretty clear to
18 counsel?

19 MR. HARRIS: (Nodding head).

20 CHAIRMAN NELSON: Thank you.

21

22 EXAMINATION

23 BY COMMISSIONER HEMSTAD:

24 Q. Good afternoon.

25 A. Good afternoon.

1 Q. First, a couple of clarification questions,
2 and I apologize if in the rather lengthy question and
3 answers that have gone on here with regard to the
4 arithmetic of this that perhaps this has already been
5 answered in part.

6 The company is proposing to transfer \$165
7 million of the PRAM 5 rates into the base rates, and
8 will that occur before the rate stability plan goes
9 into effect, in other words, no electric base rate
10 increase will take place before October 1997? In
11 other words, what is the base you're starting from?
12 Is it before or after the transfer, proposed transfer
13 of the \$165 million?

14 A. The base that we're starting from are
15 today's rates, so including that 165 are general rates
16 or as they are today.

17 Q. And so the \$165 million would be added to
18 the base rates and then the one percent per year
19 stability plan starts?

20 A. That's correct.

21 Q. If the stability plan ultimately is not
22 approved, I assume Puget will then proceed to file for
23 the additional \$74.3 million that your testimony is
24 additional revenue required but now needed?

25 A. That's right. If the rate stability plan

1 as proposed isn't approved we would have the \$74
2 million cost pressure on the electric side as well as
3 the three to five percent cost pressure on the gas
4 side.

5 Q. Okay. Next, with regard to the additional
6 savings needed after the one percent stability plan,
7 again, something like an additional \$240 million needs
8 to be attained by the company; is that correct?

9 A. The \$240 million represent the difference
10 the difference between the one percent revenue
11 increase and the cost pressures of which that there's
12 \$157 million of merger synergy savings.

13 Q. And one area where savings are to be
14 attained would be through contract renegotiation. Is
15 that part of the \$240 million or that would be -- that
16 would be included within the \$240 million target?

17 A. That's correct. The \$240 million is the
18 stream of the power costs without any cost reductions
19 of those supply costs.

20 Q. Does the company have any targets in mind
21 as to how much money will be able to be attained
22 through contract agreement negotiation?

23 A. I believe there's something in the
24 confidential exhibits, the TS exhibits, that describes
25 at that time what those power stretch goals were.

1 Q. And perhaps this has been answered, but I
2 understood Mr. Sonstelie to say, and I might have
3 misunderstood him, that the one percent targets or the
4 one percent rate increase per year would not apply to
5 schedule 48 but it's your testimony that it will apply
6 to schedule 48?

7 A. The one percent will apply to schedule 48,
8 as our proposal goes.

9 Q. Can you give us some idea how that will
10 work, because I understand 48 really is, well, a
11 surrogate for the market. Got delivery costs but then
12 you've got the power cost itself. Will there be a
13 surcharge on the amount that the schedule 48 customers
14 would pay for power or will it be one percent applied
15 to the delivery charges?

16 A. Well, unfortunately, I'm not as familiar
17 with the schedule 48, and I know that Mr. Amen is
18 prepared to discuss those with you.

19 COMMISSIONER HEMSTAD: That's all I have.
20 Thank you.

21 COMMISSIONER GILLIS: I have no additional
22 questions.

23 EXAMINATION

24 BY JUDGE SCHAER:

25 Q. I have just a few questions. You've just

1 told Commissioner Hemstad that you think that the
2 estimates of how much Puget might be able to reduce
3 its purchased power costs through contract negotiation
4 show up in the power stretch goals in the top secret
5 exhibit; is that correct?

6 A. There is an estimate of that, yes.

7 Q. And are these estimates reflected in either
8 the power cost projections, which underlie the \$240
9 million cost control figure, or the project merger
10 savings?

11 A. No. The power cost productions are of the
12 contractual nature, those costs that we're making
13 today. And the merger savings to which we're
14 contrasting that, the 157, do not include those power
15 costs targets either.

16 Q. At page 4 of your testimony, the last
17 answer on that page you indicate that the rate
18 stability plan is in a spirit of performance-based
19 ratemaking without the attendant complexities. Could
20 you just describe for me briefly what you mean by the
21 attendant complexities of performance-based
22 ratemaking?

23 A. When we looked at or are considering the
24 more -- hate to call it traditional -- when we were
25 considering performance-based ratemaking there was a

1 number of different decisions that needed to take
2 place including the collection of inflation factors,
3 the identification of which services the cap would
4 apply to, discounting privileges, and that would this
5 apply to one class and not the other, or does the
6 company have the ability in the proposal period to not
7 apply or implement whatever the result of the PBR is.

8 Any kind of communication privileges
9 meaning that could you hold over or bank changes that
10 may have come through the calculation from one period
11 to the next. Things such as reopener provisions, what
12 would allow us to abandon or to reconsider the PBR.
13 Dead band considerations, those types of things are
14 what we saw often considered in the context of
15 developing a performance-based ratemaking mechanism.

16 Q. Looking at a different area. On that basis
17 did you arrive at the figure of one percent as an
18 appropriate level of annual adjustment to accomplish
19 your rate stability proposal?

20 A. We developed the one percent -- I guess I
21 should back up a bit. In preparing our case we had
22 initially put forward for comment a more traditional
23 performance-based ratemaking mechanism, and that
24 mechanism yielded in the magnitude or the order of --
25 slightly less than one percent to slightly over one

1 and a half percent, and in conversations that we had
2 in discussing this preliminary proposal and in
3 requisition of what was necessary kind of a minimum of
4 a risk sharing, we came up with the one percent as our
5 proposed increase on the electric side so it
6 accomplishes many of the things that the PBR seemed to.

7 Q. What cost support do you expect to provide
8 to justify your proposed annual one percent rate
9 increase requests?

10 A. The cost support is as provided in CEL-3,
11 Exhibit 28. At the time of the filing we would be
12 demonstrating that we have correctly implemented that
13 one percent change.

14 Q. Now, in your discussions with previous
15 counsel regarding Exhibit 28, I wrote down comments
16 such as Exhibit 28, tables 1 and 2 are not a full
17 revenue requirements view, and that they are based on
18 a forecast prepared for purposes other than
19 ratemaking. Do you think that these two tables
20 provide sufficient cost support for the ratemaking
21 change that you've proposed?

22 A. Yes. In that through the PRAMs and in the
23 contracts that this Commission has reviewed the power
24 costs have been reviewed and evaluated and then that
25 we have provided the \$74 million informational filing

1 for the electric, so I believe that there's -- there
2 is sufficient information on this record to support
3 the one percent that we've suggested.

4 Q. How do you propose the one percent annual
5 increments would be applied to new varieties of sales
6 service like you've proposed under schedule 48? For
7 example, would the one percent increase be assessed on
8 market-priced power as well as delivery services?

9 A. I think that we would have to look at just
10 the pricing components of the tariff, but to the
11 extent that those are identified, the one percent
12 would apply to those components. I'm not quite sure
13 what form those other services or what the pricing
14 structure might be for those other services.

15 Q. On page 3 of your testimony, line 2, you
16 mention a price -- a rate decrease of 5.6 percent in
17 the first half of 1997. How does the dollar amount of
18 this decrease compare to the increases contemplated in
19 the rate stability plan?

20 A. The 5.6 percent decrease is greater than
21 the one percent over the rate stability period so that
22 rates would be less than what they are going in.

23 Q. Staying on page 3, looking at lines 21
24 through 24, what cost control measures and additional
25 savings would you anticipate being able to develop to

1 close the gap between costs and savings?

2 A. These other cost control measures, I was
3 referring to the stretch power cost goals and, just
4 before that it recognizes the savings associated with
5 best practices.

6 Q. In your deposition you stated that the one
7 percent increase does not apply to special contracts;
8 is that correct?

9 A. That's correct.

10 Q. And Exhibit 67 shows the rate schedules it
11 would not apply to; is that correct?

12 A. That's correct.

13 Q. Given those two cut-outs what percentage of
14 electric revenues would not be subject to the one
15 percent annual increase?

16 A. I don't have that here but I could provide
17 that.

18 Q. In response to bench request No. 2 would
19 you please provide that information?

20 A. Yes.

21 (Bench Request 2.)

22 Q. Looking at Exhibit 28, page 1, what is the
23 source for the cost numbers used in the two tables?

24 A. For the cost numbers for table 1, I guess
25 for both of these tables it's provided -- the detail

1 is provided in Exhibit 66. Dealing with the
2 nonproduction costs first those represent
3 nonproduction costs as identified from a class level
4 cost of service study. The others are -- the power
5 costs are detailed on this exhibit called net power
6 costs forecasts and include the fuel, purchased power,
7 wheeling, O and M.

8 Q. Are the units used to calculate columns F
9 and G in table 2 megawatt hours?

10 A. Those are the units shown in table 1, yes,
11 the delivered load, column B.

12 Q. Looking at Exhibit 28, table 3, could you
13 explain using the revenue increases for 1997 and 1998
14 how compounding affected the \$15,926,000 shown for
15 1998 in column F?

16 A. What I was referring to as compounding was
17 that in 1998 we would have the rate increase
18 identified in '97 and then have a one percent increase
19 on top of that. I could provide and have provided the
20 spreadsheet that has that calculation. I could
21 provide to you.

22 Q. Would you please provide that in response
23 to bench request No. 3.

24 (Bench Request 3.)

25 A. Yes.

1 Q. And will that information also show for
2 1998 what was the revenue to which the one percent was
3 actually applied?

4 A. We could put together a series of work
5 papers that could show that detail.

6 Q. Would you include that as part of bench
7 request No. 3, please?

8 A. Yes.

9 Q. Are the revenues shown on Exhibit 28, table
10 3, column D, only those revenues subject to the one
11 percent increase?

12 A. I believe so, yes.

13 JUDGE SCHAEER: Thank you. That's all I
14 have. Did you have any redirect for this witness, Mr.
15 Harris?

16 MR. HARRIS: Just one or two questions.

17 JUDGE SCHAEER: Let me suggest that we take
18 our afternoon recess and we'll take that up when we
19 get back. Please be back at 3:25. We're off the
20 record.

21 (Recess.)

22 JUDGE SCHAEER: Let's be back on the record
23 after our afternoon recess. Mr. Van Nostrand, did you
24 have a message for us at this point?

25 MR. VAN NOSTRAND: I guess I do. Was this

1 regarding the status of the ARCO deferral matter, Your
2 Honor?

3 JUDGE SCHAER: Yes. I believe the company
4 was going to update that after Mr. Sonstelie's
5 response and your co-counsel indicated that he was
6 going to punt this to you.

7 MR. VAN NOSTRAND: Okay. I did confer with
8 Mr. Story during the break, and we believe we have
9 agreement of principle worked out with the staff.
10 John Story, Roland Martin have been working together
11 and now the lawyers have to get together to make sure
12 we're comfortable with the language. It's our hope we
13 would have it filed this week, before the end of the
14 week.

15 JUDGE SCHAER: Thank you. Mr. Cedarbaum
16 may have some --

17 Mr. Cedarbaum, did you have any brief
18 comment?

19 MR. CEDARBAUM: My understanding on the
20 timing of that is also hopefully by the end of the
21 week. I'm a little bit more in the dark about just the
22 status of the substance of it, but I think we're
23 progressing, but by the end of the week it is our goal
24 of having something before the Commission.

25 JUDGE SCHAER: Thank you. Would you like

1 to ask your redirect now, Mr. Harris?

2

3 REDIRECT EXAMINATION

4 BY MR. HARRIS:

5 Q. Ms. Lynch, could you clarify, please, what
6 the applicants are relying on as support for the one
7 percent increases?

8 A. The support that we were looking for --
9 providing for the one percent increase is contained in
10 Exhibit 28 CEL-3, as well as all the information
11 provided in conjunction with our informational filing
12 for \$74 million.

13 Q. And is it your understanding that the
14 information contained in support or offered in support
15 of the \$74 million filing is part of the record in
16 this case?

17 A. Yes.

18 MR. HARRIS: No further questions.

19 JUDGE SCHAEER: Is there anything else from
20 any other counsel? Mr. Manifold.

21

22 RECROSS-EXAMINATION

23 BY MR. MANIFOLD:

24 Q. Just a couple of short things. Ms. Lynch,
25 following up on Commissioner Hemstad's question, would

1 I be correct in order -- your Exhibit 28 shows a \$240
2 million challenge that the companies would have in the
3 case of a merger, given the assumptions we've
4 discussed perhaps too long earlier today; is that
5 correct?

6 A. That's correct.

7 Q. And from that \$240 million it's anticipated
8 or estimated that there would be merger benefits of
9 something like \$158 million during those first five
10 years so we could subtract \$158 million from the 240?

11 A. That's right. The 158 could be that
12 portion of the cost control targets that management
13 would have to accomplish.

14 Q. That would leave about \$84 million of cost
15 control targets, I think you said. Then if we wanted
16 to see what would happen if the goals identified by
17 the company, which are ambitious goals, in TS-34 would
18 yield, we would look at the third page from the end in
19 Exhibit TS-34, the goals I think you've said for best
20 practices, additional savings and additional power
21 cost stretch goals savings, and we could take -- this
22 is going to be a long compound question, as we
23 discussed in all, and so you could add -- one could
24 add the power cost stretch goals and the best
25 practices goals and take that number in conjunction

1 with the \$84 million -- subtract that from the \$84
2 million to see what the company's position would be if
3 it were able to attain all of those goals?

4 A. You could compare the cost targets -- the
5 \$240 million cost target to the merger savings, 157,
6 and then roll in the aggressive savings of the best
7 practice and the power stretch goals and do that kind
8 of comparison remembering that all of those are going
9 to be extremely difficult to achieve, and I guess what
10 you would end up with is what you would end up with.

11 Q. Finally one question, there's been talk
12 about a five-year rate stability period, and my
13 understanding -- well, there's also been talk about
14 amortizing things over five years. Mr. Story talked
15 about, I believe -- I want to be sure we're all
16 talking about the same five-year period. Your rate
17 stability proposal, as I understand it, goes for --
18 would go until October 1 of the year 2001? In other
19 words, it would not be a full five years from the
20 expected order on the merger at the end of this year?

21 A. That's right. It has increases in the '97,
22 '98, '99, 2000 of the one percent.

23 Q. And zero percent in 2001?

24 A. Yes.

25 Q. But the five years that you have been

1 calculating has been five years starting October --

2 A. Yes.

3 Q. -- this year? Not December when we expect
4 a rate order -- or an order?

5 A. (No response.)

6 Q. Let me ask this another way. Would you be
7 amenable if the rate stability program were accepted
8 or a version thereof for it being a five-year period
9 from the date of the effective date of the order in
10 this case?

11 A. I think that -- I mean, this is our
12 proposal but I think that we would be willing to talk
13 about other types of -- other periods for the rate
14 stability proposal.

15 MR. MANIFOLD: Thanks. No other questions.

16 JUDGE SCHAEER: Mr. Cedarbaum.

17 MR. CEDARBAUM: Just a few short questions.

18

19 RE-CROSS-EXAMINATION

20 BY MR. CEDARBAUM:

21 Q. Ms. Lynch, in response to Mr. Harris's
22 redirect questions you indicated that part of the
23 justification for the company's rate stability plan
24 was Mr. -- the informational filing, Mr. Story's
25 testimony and exhibits in the UE-951270 case that

1 claims a \$74 million additional revenue requirement;
2 is that right?

3 A. That's correct.

4 Q. The purpose of that filing was to justify
5 the transfer from PRAM rates to general rates of \$165
6 million not including -- which did not include the \$74
7 million; is that right?

8 A. I think the purpose of that filing was to
9 demonstrate exactly what it did and that was a \$74
10 million revenue requirement for Puget.

11 Q. It's your understanding of that filing that
12 that was Puget's opportunity to justify a revenue
13 requirement in addition to the \$165 being transferred
14 into general rates?

15 A. I guess the nature of that filing was
16 informational and it was used to understand -- as I
17 follow it it was used in conjunction with the decision
18 to transfer the \$165 million over.

19 Q. And so assuming that the Commission were to
20 approve the request by Puget -- and there's a joint
21 staff/Puget motion to have that transfer occur --
22 isn't it correct that the Commission will not
23 investigate the cost or revenues or supporting data of
24 that additional \$74 million?

25 A. That's my understanding.

1 MR. CEDARBAUM: Thank you. Those are all
2 my questions.

3

4 EXAMINATION

5 BY JUDGE SCHAEER:

6 Q. Ms. Lynch, isn't it true or will you accept
7 subject to your check that at the pre-hearing
8 conference in this matter the company was asked
9 whether they wanted the materials which had been filed
10 in docket No. UE-951270 to be marked for
11 identification, and that they indicated they did not
12 want them marked for identification at that time and
13 that none of those prefiled -- none of that prefiled
14 testimony or exhibits are of evidence in this merged
15 proceeding?

16 A. I can accept that subject to check. I
17 was under impression that the two dockets were
18 consolidated.

19 Q. Well, it is correct that the two dockets
20 were consolidated but even after the dockets were
21 consolidated, isn't it true that, for example, your
22 testimony was not part of this record in evidence
23 which the Commission could rely upon until it was
24 received in evidence today?

25 A. That's true.

1 Q. Isn't it true that none of the prefiled
2 testimony or exhibits from docket from UE-951270 have
3 been admitted into the record at this proceeding?

4 A. That's correct.

5 Q. So isn't it also true then that the
6 Commission cannot rely on those?

7 A. Unless entered, yes.

8 JUDGE SCHAER: Thank you. Is there
9 anything further for this witness? Thank you for your
10 testimony. Let's go off the record for just a moment
11 to accommodate change of witnesses.

12 (Recess.)

13 JUDGE SCHAER: Let's be back on the record.
14 At the pre-hearing conference in this matter, Exhibit
15 T-29, which is RJA-1, the prefiled direct testimony of
16 Mr. Amen, was identified, and Exhibit 30, which is
17 Exhibit RJA-2 was also identified.

18 Since that time we've received supplemental
19 testimony for Mr. Amen, which I have marked for
20 identification as Exhibit T-71, and we've received
21 Exhibit RJA-4, which I have marked for identification
22 as Exhibit 72. Marked for identification as Exhibit
23 73 is a document entitled Response to Public Counsel
24 Data Request No. 34. Identified as Exhibit No. 74 is
25 a document titled Response to Public Counsel Data

1 Request No. 91. Identified as Exhibit No. 75 is a
2 document entitled Response to Staff Data Request No.
3 46. And identified as Exhibit C-76 is a document
4 identified at the top as Response to Public Counsel
5 No. 83.

6 Mr. Manifold, your envelope says public
7 counsel No. 3 and the document inside says No. 83. Is
8 No. 83 correct?

9 (Marked Exhibits T-71, 72, 73, 74, 75 and
10 C-76.)

11 MR. MANIFOLD: Just a moment. I'm
12 checking. Yes, it is. The label is incorrect.

13 JUDGE SCHAEER: I'm going to correct the
14 label on the official copy to read No. 83. Would you
15 like to call your next witness, Mr. Harris?

16 MR. HARRIS: Joint applicants call Ronald
17 J. Amen.

18 Whereupon,

19 RONALD AMEN,
20 having been first duly sworn, was called as a witness
21 herein and was examined and testified as follows:

22

23 DIRECT EXAMINATION

24 BY MR. HARRIS:

25 Q. Good afternoon, Mr. Amen. Could you state

1 your name for the record and spell your last name,
2 please.

3 A. My name is Ronald J. Amen, A M E N.

4 Q. Do you have before you, Mr. Amen, what's
5 been marked for identification as Exhibit T-29?

6 A. Yes, I do.

7 Q. Do you recognize that as your prefiled
8 direct testimony in this case?

9 A. Yes.

10 Q. Do you also have before you what's been
11 marked for identification as Exhibit T-71?

12 A. Yes.

13 Q. Do you recognize that as your supplemental
14 direct testimony in this case?

15 A. Yes.

16 Q. And if I asked you the questions as they're
17 set forth in Exhibits T-29 and T-71, would you give
18 the answers as are set forth in those exhibit?

19 A. Yes, I would.

20 Q. Do you also have before you Exhibits 30 and
21 72?

22 A. I'm sorry, Exhibits 30?

23 Q. What's been marked for identification as
24 Exhibit 30, which is RJA-2?

25 A. Yes.

1 Q. And do you also have what's been marked for
2 identification as Exhibit 72?

3 A. That's correct, yes.

4 Q. Do you recognize Exhibit 30 as the prefiled
5 exhibit which is in support of your direct testimony?

6 A. Yes.

7 Q. Is it true and accurate to the best of your
8 knowledge?

9 A. Yes, it is.

10 Q. Do you recognize Exhibit 72 as the exhibit
11 filed in sport of your supplemental direct testimony?

12 A. Yes.

13 Q. Is it true and accurate to the best of your
14 knowledge?

15 A. Yes.

16 MR. HARRIS: Your Honor, joint applicants
17 offer Exhibits T-29, Exhibit 30, Exhibit T-71 and
18 Exhibit 72.

19 JUDGE SCHAEER: Is there any objection?
20 Those documents are admitted.

21 (Admitted Exhibits T-29, 30, T-71 and 72.)

22 MR. HARRIS: Mr. Amen is available for
23 cross-examination.

24 JUDGE SCHAEER: Mr. Cedarbaum, did you have
25 questions of this witness?

1 MR. CEDARBAUM: Yes, I do. Thank you.

2

3 CROSS-EXAMINATION

4 BY MR. CEDARBAUM:

5 Q. Mr. Amen, just to begin with, referring you
6 to what's been marked for identification as Exhibit
7 73, 74 and 75, do you recognize these documents as the
8 company's responses respectively to public counsel
9 data request 34, public counsel data request 91 and
10 staff data request 46?

11 A. Yes, I do.

12 Q. And these were prepared by you or under
13 your supervision?

14 A. Yes, they were.

15 MR. CEDARBAUM: I would offer Exhibits 73,
16 74 and 75.

17 JUDGE SCHAEER: Any objection?

18 MR. HARRIS: No.

19 JUDGE SCHAEER: Those documents are
20 admitted.

21 (Admitted Exhibits 73, 74 and 75.)

22 Q. Let me begin with some questions that were
23 referred to you, and actually there was a question
24 referred to you by Mr. Sonstelie last week. It had to
25 do with his testimony on page 5 of his Exhibit T-1 and

1 I don't know that you need to refer to it, but he
2 testifies there about NewCo's offering to customers of
3 information regarding natural gas and electricity in
4 order to increase their awareness about reducing
5 energy needs and promoting efficient use of resources,
6 and my question to him was how the cost of that
7 provision of information would be treated by NewCo for
8 accounting purposes and he referred that question to
9 you. So what's the answer to that question?

10 A. Well, I think at the time those particular
11 materials were developed, would be developed, because
12 I assume you're speaking of materials that have yet to
13 be developed, we would consider the nature of the
14 information and the purpose for those materials and in
15 light of the Commission's guidelines on that type of
16 material, whether it be for customer information
17 related to efficient use of energy and so forth that
18 we would make a determination at that time, as our
19 best estimate of what portion of that material would
20 be something that we would find appropriate for
21 recovery.

22 Q. Has that type of information been developed
23 yet?

24 A. No, it has not.

25 Q. But, as I understand your testimony then

1 the Commission's rules governing advertising would
2 determine -- would establish the principles under
3 which you would treat this from a utility accounting
4 point of view?

5 A. Yes.

6 Q. There were questions referred to you this
7 afternoon from Ms. Lynch involving the rate stability
8 plan, and we were discussing with her that portion of
9 her testimony on page 7 of Exhibit T-26, one of the
10 questions referred to you was what standards would
11 apply to the petition that the company could file with
12 the Commission to terminate the rate stability plan
13 under the -- if one of the events were to happen that
14 are set out in her testimony, and can you provide some
15 guidance on that, what standards would the Commission
16 apply?

17 A. Which event are you speaking of?

18 Q. Well, the testimony says that the
19 Commission -- I guess the first sentence says the
20 company can petition when emergency rate relief is
21 warranted, so I understand that. We would apply the
22 Commission's past standards of emergency rate relief,
23 but the next sentence talks about a petition to
24 terminate the proposal if open retail access is
25 created. Is that the only standard? In other words,

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1 open retail access is created, therefore, the company
2 can petition the Commission to terminate the rate
3 stability plan and there's no other standard that we
4 would look to?

5 A. No. I think first of all you have to
6 consider the results of any legislative or regulatory
7 determination of what open retail access will
8 constitute for utilities in this state, because it is
9 the impact of that that would determine whether or not
10 the company would seek to petition for the elimination
11 or termination rather of the rate stability period.
12 For example, if an open retail access type of result
13 would not address things like potentially stranded
14 cost for jurisdictional utilities that could be
15 something that would trigger such a request. If only
16 part of the equation regarding open retail access is
17 addressed, I think it's quite possible that it could
18 be a triggering event.

19 Q. Let me ask -- I will come back to that, but
20 let me ask you first then, what is the definition of
21 open retail access as used in her testimony? Are we
22 talking about open retail access across all customer
23 classes for Puget? Less than all classes of customers
24 for Puget? Only some customers within a class for
25 Puget?

1 A. Well, certainly that could be part of the
2 determination by either a legislative or regulatory
3 action. However, I think what's contemplated is open
4 retail access for all customer classes on a
5 nondiscriminatory basis.

6 Q. So as used in the company's rate capability
7 plan, the triggering event that would allow a petition
8 to be filed is open retail access for all electric
9 retail customers of Puget?

10 A. No. I think that again is a bit too broad,
11 and that is I don't think it would be anything that
12 the company would automatically seek by the mere
13 result that we have open retail access. I think it
14 has to do with the parameters, if you will, of that
15 kind of a legislative or regulatory action, and the
16 effect it would have on the company.

17 Q. And I am trying to understand that because
18 this is the company's proposal. If the company -- if
19 Puget filed a tariff that opened up its distribution
20 system to only one industrial customer or only
21 commercial customers, is that an event that would
22 allow a petition to be filed?

23 A. Not in and of itself, no.

24 Q. But it's possible?

25 A. And again I think you need to consider this

1 in terms of the impact on the company. One of the
2 standards that the Commission has used to judge the
3 appropriateness of both the company's revenue
4 requirement and thus then the rates that recover it
5 are things such as fair, just, reasonable and
6 sufficient. Now, if the result of such an open access
7 program -- again, whether it be legislative or
8 regulatory -- were to only address the rates -- of the
9 company and by which it could provide such retail
10 access, but it had an impact on the company's margin
11 recovery, which it had been previously determined by
12 this Commission to be just, fair and reasonable, I
13 think then we would be in a position where we might
14 have to seek such termination of rate stability.

15 Q. What if the Commission approved a special
16 contract that allowed retail access for one large
17 industrial customer. Would we apply the same type of
18 analysis?

19 A. Well, in the case of special contracts
20 under the Commission's existing special contract
21 rules, I think the company has stated that it would
22 not propose anything during the rate stability period
23 that would shift costs to other class of customers
24 including special contracts.

25 Q. So your answer is no to that --

1 A. As I had explained it, yes.

2 Q. Is that different than -- is that what the
3 proposal is, that if a special contract is filed, that
4 allows one customer open access that that is not the
5 type of situation that could allow the company to file
6 this type of petition?

7 A. I don't think the company contemplated that
8 that would be the case.

9 Q. You indicated that what you would be
10 looking at would be the impact on the company's
11 margin. Is there any kind of a target or a guideline
12 as to what that impact would have to be in order for
13 open access to allow the company to file a petition?

14 A. I don't have any target in mind.

15 Q. I had also asked Ms. Lynch, and
16 Commissioner Hemstad asked this as well, about how the
17 one percent would apply to schedule 48 given that
18 there are a number of separate charges under the
19 schedule. Can you explain how that would work?

20 A. We anticipated that the one percent would
21 apply to the nonenergy related companies of schedule
22 48.

23 Q. And what would those be?

24 A. Things such as the transportation charge,
25 the customer charge, the transition charge and the DSM

1 component.

2 Q. That's it on the questions that were
3 referred to you. During your deposition we had
4 discussed with you the items that you list on pages --
5 the different types of initiatives that you list on
6 pages 1 through 3 of your testimony, and then you also
7 have a list on page 6, and your testimony during the
8 deposition was basically that other than schedule 48
9 these types of initiatives, maybe not the specifics of
10 them, but at least the general categories were things
11 that could be pursued by the company's absent the
12 merger. And so I guess my question is, can you tell
13 me what it is about schedule 48 that makes it a
14 proposal that cannot be developed by Puget as separate
15 from the merger? And here I'm looking for things in
16 terms of staffing or internal -- the internal
17 situation of Puget that would not allow schedule 48 to
18 be proposed absent the merger.

19 A. I don't know that I can quite be as
20 specific with you as staffing although --

21 Q. I didn't mean to limit it. I'm just trying
22 to get you thinking along those lines.

23 A. Certainly some of the benefits that we
24 believe the merger brings to an initiative such as the
25 schedule 48 filing are the experience that the gas

1 company has had with the kinds of offerings that were
2 contemplated both by schedule 48 and the transition
3 strategy or the transition plan that the company set
4 forth and the document companies to schedule 48. Kind
5 of experience that the gas company has with unbundled
6 energy costs, nondiscriminatory transportation
7 cost-based transportation initiatives, and the kind of
8 things that now the electric industry are dealing
9 with. We think that schedule 48 is benefited by that.

10 Q. I take it, then, would it be the case then
11 that Puget in the absence of the merger would be able
12 to look outside Puget employees for that type of
13 experience to bring into the company to help it with
14 the schedule 48?

15 A. That's possible.

16 Q. Looking in your testimony at page 3, at
17 lines 9 through 12 you discuss NewCo strengthening its
18 relationship with its existing customers, and looking
19 for opportunities to craft programs and service to
20 match their needs. When you use the term existing
21 customers, which customer classes were you referring
22 to?

23 A. I don't believe I was attempting to exclude
24 any of our customer classes.

25 Q. Also in your deposition you stated that in

1 the current evolving competitive environment in the
2 electric industry that individual utilities should
3 undertake new initiatives to meet the needs of
4 customers. Do you recall that?

5 A. Yes, I think I do.

6 Q. It's at page 19. Other than schedule 48
7 filing by Puget, are there other examples that come to
8 mind as new initiatives that Puget has made recently
9 that would meet the need of its customers? And I
10 would be thinking of filings with the Commission that
11 would accomplish that?

12 A. I recall seeing a list of energy-related
13 services that Puget has offered its customers over the
14 course of the last few years, some that had been
15 offered fairly recently, others that it's
16 contemplating offering in the future. I don't recall
17 a lot of specifics regarding some of those services.
18 A lot of them have to do with assisting customers in
19 both assessing their current energy consumption
20 patterns, offering ways of shaping loads and
21 conserving energy and other things that related to
22 that. There are a number of programs -- again I'm not
23 familiar entirely with their specifics.

24 Q. So these are tariffed services offered by
25 Puget?

1 A. Some of them may be. I believe some of
2 them may in fact not be.

3 Q. Why don't I ask you to itemize those
4 initiatives in the next record requisition.

5 JUDGE SCHAEER: It would be No. 49.

6 (Record Requisition 49.)

7 Q. So if you could itemize the initiatives or
8 new service offerings that Puget has made, say, in the
9 last five years, other than the proposed schedule 48
10 that would meet the needs of its customers as you
11 discuss in your testimony?

12 A. Certainly.

13 Q. I have a few questions about your testimony
14 on line extension policies that begins on page 7 of
15 your direct. And again your testimony is that the
16 company wants to -- NewCo wants to reserve the right
17 to make Puget's line extension policies consistent
18 with Washington Natural's, and in your deposition if
19 you recall you indicated that those modifications
20 could also be done by Puget on a stand alone basis.
21 Do you remember that?

22 A. Yes.

23 Q. What is the problem or what are the
24 problems with Puget's current line extension policy
25 that need to be fixed?

1 A. Actually, I don't know that I would
2 characterize Puget's current line extension policy as
3 having problems. I think that in many respects it
4 appears to me to be consistent with the gas company's
5 line extension policy. I think that Puget itself has
6 recognized that it could be improved and in fact I
7 believe that in response to a data request public
8 counsel 166, I believe, we supplied a report, an
9 internal report by a working group within Puget, that
10 identified some areas that it felt could be addressed
11 in their line extension policy, and I believe within
12 that report they drew the conclusion that it would in
13 fact make it more compatible with and consistent with
14 the gas company's line extension policy.

15 Q. That report that was provided to public
16 counsel's data request 166 was provided on a
17 confidential basis. Is that document confidential?

18 A. Yes, it is.

19 Q. Public counsel has a question about this
20 data request.

21 A. I believe I heard it.

22 MR. CEDARBAUM: Your Honor, I guess maybe
23 the only way to handle this, I would like to take a
24 two-minute break to make an exhibit out of a page of a
25 document so I can just get past this confidential

1 hurdle. Can I do that?

2 JUDGE SCHAER: Let's take a moment off the
3 record.

4 (Recess.)

5 JUDGE SCHAER: Let's be back on the record.

6 Q. Mr. Amen, you referred earlier to the
7 company's response to public counsel data request 166
8 which consists of Puget Power's new business task
9 force tariff strategies report; is that right?

10 A. That's correct.

11 Q. Is it correct or would you accept to your
12 check that on the first page of the report itself the
13 following sentence appears: "Each new Puget customer
14 connected to the system through a line extension puts
15 upward pressure on rates because the costs to connect
16 that customer, including any revenue paid upfront,
17 are higher than the related embedded costs included in
18 rates."

19 A. Yes.

20 Q. Do you know how long for Puget that
21 sentence is an accurate reading of its line extension
22 experience?

23 A. I do not.

24 Q. Do you know when the last time Puget
25 proposed any kind of a significant modification to its

1 line extension policy?

2 A. I seem to recall the year on the tariff
3 sheets associated with their line extension policy,
4 schedule 85, is 1991, but I haven't reviewed each
5 sheet of schedule 85, so there may be more current
6 updates to it than that.

7 Q. We're happy to have you accept that date
8 subject to your check.

9 A. Okay.

10 Q. Let's refer to your supplemental testimony.
11 At page 3 where you discuss schedule 48 and the
12 proposal that a new class of noncore customers be
13 established, and you indicate at lines 5 through 7
14 that any obligation other than contractual Puget Sound
15 Energy would have that obligation released in terms of
16 planning for new resources to serve these noncore
17 customers; is that right?

18 A. That's correct.

19 Q. Is it correct that Puget has an obligation
20 currently to plan for these customers' resource needs
21 in recent years when it signed several of its purchase
22 power contracts?

23 A. Yes.

24 Q. Is it correct that a portion of those new
25 resources were specifically acquired to serve the

1 needs of large use industrial customers such as those
2 that would be serve under schedule 48?

3 A. Well, I couldn't say that any of those
4 contracts were specifically identified with any one
5 class or another, but certainly they were entered into
6 to serve the totality of the requirements of all of
7 Puget's customers.

8 Q. In the proposed core/noncore split that's
9 discussed in your testimony, is it the company's
10 suggestion that the Commission should establish a
11 policy that regulated electric utilities would not
12 have an obligation to plan for the resources of its
13 large -- resources to serve the needs of its large
14 customers?

15 A. No, I don't believe that we're suggesting
16 the Commission should modify its rules regarding
17 obligation to serve. I don't think, frankly, they're
18 any different for the electric side of the utility
19 industry than they are for the gas, and with new
20 service offerings which are optional, like schedule
21 48, where we have redefined by contract our obligation
22 to one another I think it's appropriate that that be
23 allowed to happen much like it has in the gas
24 industry.

25 Q. So you would apply the same basic

1 guidelines in terms of obligation to serve on the
2 electric side that you have been applied by Washington
3 Natural on the gas side?

4 A. Yes.

5 Q. So just so I understand, would Puget then
6 be continuing to assume an obligation to plan for the
7 distribution and transmission needs of these large
8 customers?

9 A. Certainly we would be continuing to plan to
10 distribute their commodity energy to them through the
11 system.

12 Q. What about on the transmission side?

13 A. Yes, under terms of schedule 48 we would.

14 Q. Are there different costs that the company
15 must incur to serve noncore customers than its core
16 customers?

17 A. There can be.

18 Q. Are there similar costs as well?

19 A. There are also similar costs.

20 Q. What would be the types of different costs
21 that you would itemize?

22 A. Well, for example, there may be incremental
23 costs that you would contract for on behalf of the
24 customer related to certain ancillary services that
25 are generally available in the energy marketplace.

1 Certainly we've seen that develop more on the gas side
2 thus far, but I expect that to continue on the
3 electric side as well, things related to parking,
4 peaking, balancing services and those types of things
5 that the company would essentially provide on cost
6 basis to noncore customers, some unbundled services
7 such as storage, for example, might be something you
8 would apply or provide noncore customers, not that you
9 don't utilize storage for core customers but the
10 nature of the service could be different.

11 Q. Have any studies or analysis been performed
12 by the companies that would look at the costs that
13 would serve non -- incur to serve noncore customers
14 versus core customers?

15 A. No.

16 Q. Would the noncore customers be obligated to
17 pay for the costs of common plant and common expenses?

18 A. Certainly. In fact the concept that we
19 describe in my testimony is that of an equivalent
20 margin approach to structuring schedule 48 which would
21 include these common costs.

22 Q. At page 5 of your testimony, your
23 supplemental testimony, you discuss down at the bottom
24 Puget's expectation that it will reduce its
25 responsibility to provide firm power supply resources

1 by approximately 258 average megawatts, and recalling
2 Mr. Sonstelie's testimony from Thursday, he stated
3 that the result of that reduction would be additional
4 resources that can be sold on the secondary market.

5 Do you recall that?

6 A. Yes, I do.

7 Q. For ratemaking purposes how would the
8 revenues from those secondary sales be treated? That
9 would be during the rate stability period.

10 A. Well, certainly during the rate stability
11 period I would anticipate they would be used to offset
12 the reduction in revenues that we would be
13 experiencing by virtue of the offering of schedule 48.

14 Q. So those dollars then would not flow to --
15 through to any other customers other than offsetting
16 costs under schedule 48?

17 A. That's correct.

18 Q. Let me ask you a few questions about least
19 cost planning and specifically how the combined
20 company would conduct system planning under the
21 Commission's least cost planning rules.

22 A. Well, the company has attempted to address
23 your question, Mr. Cedarbaum, in response to data
24 request and in fact those that you have given me
25 marked Exhibits 73, 74 and 75 -- 75 being our response

1 to staff data request No. 46 -- attempts to give a
2 narrative description of the approach the company
3 plans to take. We have really not gotten much further
4 at all from the description that you see there.

5 Q. So this is the current status of the work
6 the company has done for system planning from the
7 least cost planning rule perspective?

8 A. Certainly be difficult for us to do much
9 more than this until we were actually a merged entity.

10 Q. You just mentioned a couple of minutes ago
11 the equivalent margin approach. Is it correct that
12 Washington Natural does not now use that approach for
13 its core customers?

14 A. That's correct. The equivalent margin
15 approach was used fairly early on in the transition in
16 the gas industry to cost-based transportation as a way
17 of making that transition.

18 Q. Just a few more questions on the one
19 percent increases under the rate stability plan, and
20 schedule 48. You indicated earlier that the one
21 percent would be applied to the schedule 48
22 transportation charges. Is it correct that
23 transportation and distribution charges are not
24 exchangeable cost under the average system cost
25 methodology?

1 A. Actually I don't know the answer to that,
2 Mr. Cedarbaum.

3 MR. CEDARBAUM: Thank you then. Those are
4 all my questions.

5 JUDGE SCHAEER: Mr. Manifold, did you have
6 questions for this witness?

7 MR. MANIFOLD: Yes.

8

9 CROSS-EXAMINATION

10 BY MR. MANIFOLD:

11 Q. Good afternoon.

12 A. Good afternoon, Mr. Manifold.

13 Q. Do you have in front of you what's been
14 marked as Exhibit C-76? That's the response to public
15 counsel data request No. 83.

16 A. Yes, I do.

17 Q. Is that a true and correct copy of the
18 company's true and correct answer to the indicated
19 data request?

20 A. Yes, it is.

21 MR. MANIFOLD: Your Honor, I would move for
22 the admission of Exhibit C-76.

23 JUDGE SCHAEER: Any objection?

24 MR. HARRIS: No.

25 JUDGE SCHAEER: Document is admitted.

1 (Admitted Exhibit C-76.)

2 Q. Is any of the information on the first
3 page confidential? It's the data on the pages 2 and 3
4 that's confidential?

5 A. I was about to say it hasn't been marked as
6 such although as I said that I noticed the
7 confidential stamp in the corner, but I don't really
8 see on that first page that is confidential.

9 Q. Is it correct that the Port of Seattle is
10 not a jurisdictional customer of Puget, i.e., not
11 jurisdictional to this Commission?

12 A. That's correct.

13 Q. They're a FERC customer?

14 A. Wholesale customer.

15 MR. MANIFOLD: Your Honor, the -- I'm not
16 sure -- could we go off the record for a moment?

17 JUDGE SCHAEER: Yes, we're off the record.

18 (Discussion off the record.)

19 JUDGE SCHAEER: Let's be back on the record.

20 MR. MANIFOLD: Would you like me to
21 describe that?

22 JUDGE SCHAEER: Yes, please, Mr. Manifold.

23 MR. MANIFOLD: What was previously admitted
24 and marked as Exhibit C-76 was a three-page document.
25 It turns out that only the third page of that is

1 confidential for purposes of this hearing so the third
2 page which at the top says Schedule 6, Schedule 48 and
3 Special Contract Rate Reductions, that one page will
4 become Exhibit C-76. First two pages of that exhibit
5 in response to data request 83 will become Exhibit No.
6 77 and the stamp that says the one word confidential
7 that's at the top of those two pages will be stricken.
8 Is that acceptable?

9 MR. HARRIS: Yes.

10 (Marked Exhibit 77.)

11 JUDGE SCHAEER: Do you wish to offer Exhibit
12 77?

13 MR. MANIFOLD: Yes, please.

14 JUDGE SCHAEER: Any objection?

15 MR. HARRIS: No.

16 JUDGE SCHAEER: Document is admitted.

17 (Admitted Exhibit 77.)

18 Q. In your deposition which has been admitted
19 as Exhibit 47, you were asked some questions about
20 carve-outs and class cost of service issues. Is that
21 correct?

22 A. Yes.

23 Q. Your deposition was on June 11. Since then
24 Puget Power has sent a letter to the Commission
25 concerning schedule 48 dated July 15 in which the

1 representation is made that even after -- well, is it
2 correct that the representation was made that Puget
3 commits to not accomplishing or not proposing any cost
4 shifting as a result of schedule 48 either during or
5 after the proposed rate stability period?

6 A. Yes, I believe that's a correct
7 characterization of that.

8 Q. And so that would be in essence a position
9 change from what was the case as of the time of the
10 deposition -- in other words, the latter letter
11 controls?

12 A. Yes, it does.

13 Q. At the time of your deposition you were
14 asked whether you had reached any conclusion on
15 whether any of Puget's existing tariffs needed to be
16 modified and you said to date you had not. That's at
17 page 22 of the transcript. Have you as of this date
18 made such an assessment?

19 A. No, I have not.

20 Q. Regarding the line extension portion of
21 your testimony, in general would the types of changes
22 that Puget is considering regarding line extension
23 have the effect of shifting a larger share of the
24 costs of line extensions on to persons other than the
25 company such as builders or developers?

1 A. I think generally that would be a fair
2 statement.

3 Q. Would the net effect then be to reduce the
4 company's capital spending and reduce future rate base
5 and reduce future revenue requirements?

6 A. I think generally it would be designed to
7 reduce upward pressure on rates, much like we were
8 able to accomplish with the gas line extension policy.

9 Q. Am I correct that any such revenue
10 requirement effects are not considered in Ms. Lynch's
11 Exhibit 28?

12 A. That's correct, they are not considered.

13 Q. And am I correct they also are not
14 considered in the estimate of best practices goal
15 savings that's in one of the TS exhibits?

16 A. Not to my knowledge.

17 Q. Do you have or can you get a copy of the
18 company's response to data request No. public counsel
19 166?

20 A. I have it.

21 Q. I have a question about some of the
22 confidential markings on this. I understand your
23 answer to the concern about the first five, six pages
24 which is a company plan for how it would look at this
25 area. The next several pages are copies of Washington

1 Natural and Puget Power currently effective tariffs,
2 and they are in this document stamped as confidential
3 per the protective order?

4 A. I think someone got a little carried away
5 with the confidential stamp there.

6 Q. The next section has one page and then
7 after that there are copies of a prefiled direct
8 testimony of yourself, Mr. Vititoe, and Ms. Lynch.
9 They are also stamped as confidential per the
10 protective order in this case. May I assume that that
11 is also a mistake?

12 A. Yes.

13 Q. There's also -- appears to be some material
14 that was mailed out by the Southern California Edison
15 Company which is also stamped as confidential and is
16 also some pages from what appears to be a publication
17 entitled Utility Best Practices. Those are also
18 stamped as confidential per the protective order. I
19 assume those are also mistakes?

20 A. Yes.

21 Q. Could I ask you to give us a new response
22 to this one with only the parts that are indeed in
23 your best judgment perhaps reviewed by you?

24 A. Certainly.

25 Q. Or some other -- well, that are stamped

1 appropriately?

2 A. Yes.

3 Q. When a municipality widens a road, is it
4 sometimes necessary to relocate the overhead or even
5 underground utilities?

6 A. Yes.

7 Q. Is the cost responsibility for relocations
8 generally spelled out in the franchise agreement
9 between the utility and the municipality?

10 A. It's my understanding that sometimes they
11 are and sometimes they are not.

12 Q. In general is the utility required to pay
13 for the cost of relocations to accommodate municipal
14 projects?

15 A. I think in general that's true,
16 particularly where the municipality or public agency
17 is the cause behind the need for relocation.

18 Q. My question was the utility usually has to
19 pay in the franchise agreement even if the
20 municipality is the cause?

21 A. That's correct.

22 Q. With the private developer, if a private
23 developer requires relocations, is that generally
24 something that is paid for by the private developer?

25 A. Generally if we can attribute the need for

1 that relocation to a private developer we would seek
2 to recover those cost from that developer.

3 Q. Referring to your response to public
4 counsel No. 149. Am I correct that the company's
5 intention is to, quote, shift costs to the entity
6 requiring the relocation, close quote? I'm not in
7 confidential material here, am I?

8 A. No. I just wanted to take a look at it if
9 you don't mind. Yes, I see it.

10 Q. By that can I assume that since relocations
11 for private developers are generally paid for by the
12 developer already, this reference must mean shifting
13 more costs to municipalities and off of the utility?

14 A. Well, I think it contemplates perhaps even
15 those cases where it's difficult to identify there is
16 a developer behind it, but certainly where franchise
17 agreements permit it and municipalities are, as you
18 put it, the cause we would attempt to modify our
19 relocation policy accordingly to recover those costs
20 from those entities.

21 Q. Does that policy take the form of a tariff
22 or how does that manifest itself?

23 A. Actually, I believe there is a tariff
24 relate to relocation, and seems like schedule 70 and
25 71 come to mind. I don't have them with me.

1 Q. If you could just let us know afterwards if
2 that's not the correct numbers. That's not a record
3 requisition.

4 If a municipality does not have a franchise
5 agreement then the company policies or tariff, as the
6 case may be, would be what would control who pays for
7 the relocation expenses?

8 A. I'm sorry, I didn't fully get that.

9 Q. In the instance where a municipality does
10 not have a franchise agreement it would be this tariff
11 or -- that would control who paid for the relocation?

12 A. I think that would be the idea behind it,
13 yes.

14 Q. Is it correct that the company has
15 committed that where a franchise agreement provides
16 for the payment of these fees by the utility and where
17 the franchise agreement expires that in general the
18 utility continues to operate as if the franchise
19 agreement continues in existence until such time as
20 it's renewed or dealt with in some manner?

21 A. Yes. In fact I think you're paraphrasing
22 perhaps another response to public counsel data
23 request, but in fact that would be the case where until
24 such time as a new franchise agreement were to be
25 negotiated that the old one would control.

1 Q. And if the old one provided that the
2 utility pay for the relocation, and if you adopted the
3 new tariff or policy that the municipality paid for
4 the relocation and a franchise in a particular area
5 expired, which would control?

6 A. That's a good question.

7 Q. Thank you. Four days and I got one.

8 A. One that I hadn't considered yet until this
9 moment.

10 Q. Would you like to respond to that as a
11 record requisition?

12 A. Well, perhaps we could supplement it with a
13 record requisition. I think we would try and if we
14 had an expired franchise agreement that where we had a
15 policy we would try and follow that and perhaps
16 discuss that with the particular municipality at that
17 time. I guess it would depend on how our policy was
18 laid out and tariffed and the parameters around it
19 would probably have some impact as to what would be
20 able to do in that regard.

21 Q. Were you in the room earlier when I was
22 asking questions of Mr. Vititoe?

23 A. Yes, I was.

24 Q. And do you recall there were some questions
25 regarding released capacity by Washington Natural that

1 might be used by Puget?

2 A. Yes.

3 Q. And did you hear, as I did, him say that
4 his intent would be that such transactions would
5 continue to be handled at arm's length basis?

6 A. Yes, I recall that answer.

7 Q. How would that be accomplished since you're
8 probably the guy that has to make it work?

9 A. Well, again I seem to recall that this may
10 have been addressed also, to some extent anyway, in a
11 data response, but generally where we would have, say
12 -- if we had had a tariff that would apply it would be
13 according to the tariff and the rates contained
14 therein. If, on the other hand, we did not, it would
15 be based on the market for that particular type of
16 transaction, and there's a fairly robust market today
17 in the gas industry for such things, published
18 indices, electronic bulletin boards of many of the
19 major if not all of the major interstate pipelines.
20 There are hubs around the country that publish similar
21 market transactions so that one can quite easily come
22 up with a market-based price for such a transaction.

23 Q. What I had in mind is in part an
24 implementation issue. In previous proceedings with
25 Puget there's been some issues around sales on the

1 third intertie and who gets credit for particular
2 transactions, some of which occur on a very quick
3 basis and it's sometimes difficult to track those for
4 regulatory or ratemaking purposes because they come
5 and go. What thoughts do you have on how these sorts
6 of transactions would be tracked so that one in
7 Olympia would know that those had in fact been
8 credited or debited to Puget and Washington Natural at
9 market clearing price as opposed to some other basis?

10 A. Well, much of the dilemma with which you've
11 described here is something that has been the subject
12 of comment in the NOI on gas and some of the
13 difficulty we've had with the current paradigm of
14 review on a transactional basis because it is
15 happening very quickly. There's a multitude of
16 transactions happening daily, and to document each one
17 of those transactions is very difficult. However, in
18 the case of a transaction between affiliated entities
19 such as is contemplated by your question, I think
20 perhaps there is a little greater degree of
21 responsibility on the company to document the basis
22 upon which those transactions are priced to give the
23 Commission that comfort.

24 Q. Given -- at least as long as there is a PGA
25 mechanism, would you agree that there is a

1 potential -- that if that transaction was not handled
2 on an arm's length basis there would be the potential
3 for the transfer of greater costs into the PGA and
4 corresponding lessening of costs on the electric side
5 of the business and the PGA of course as it works now
6 would be a carve-out from the rate stability period
7 and so consumers would continue to pay PGA costs?

8 A. Certainly. That is a potential. One that
9 our company would seek to avoid certainly.

10 Q. On the electric side under that sort of
11 scenario there would be no tracking of the benefit
12 under the rate stability program. It would be part of
13 the management responsibility savings?

14 A. Yes.

15 Q. Regarding schedule 48 in a letter dated
16 July 29 to the Commission, Puget represented that
17 under the current rate design industrial customers are
18 paying 100 percent of their allocated cost of service
19 for nonenergy services. That's on page 8 of that
20 letter, but you may be able to answer this without
21 referring to it. Is that statement supported by the
22 Puget 1992 cost of service results in the '92 case
23 which was what was used to come up with the nine mill
24 amount that was workup for schedule 48?

25 A. I'm not sure I understood your question

1 entirely, Mr. Manifold, because it seemed to suggest
2 that these customers currently are paying 100 percent.
3 I think it's contemplated by the schedule 48 filing
4 that under the rates in that filing that they would be
5 paying 100 percent of their allocated cost of those
6 nonenergy-related costs as it's stated in that July
7 29th letter. I can't really speak to what otherwise
8 they may be paying today in their current rates.

9 Q. What I've attempted to reconcile is that
10 statement with the cost of service study results in
11 the November Puget filing which showed that class at
12 an 88 percent of cost of service study results and I
13 am not sure how to get that reconciliation.

14 A. Is that 88 percent by the way on a scale of
15 100 or some other scale?

16 Q. 100. It's 88 percent of cost of service as
17 calculated by Puget's study. It's one of the
18 documents in the November -- the summary page in the
19 November filing. Maybe what I could do is ask you to
20 respond to a record requisition to reconcile that.

21 A. I was going to suggest to maybe help you
22 with this a bit is that I think there are something
23 like 36 data requests that we are responding to in the
24 schedule 48 filing that may in fact address this. If
25 they do not we would be happy to try and solve it for

1 you.

2 Q. Would you want us to outline this?

3 A. Certainly.

4 Q. Which would be in Ms. Omohundro's Exhibit
5 CAO-2, page 2 of 13, the column under schedule 46
6 and 49 shows an 88 percent at line 18 for revenue to
7 revenue requirement, and that's what we've been
8 working off of assuming that's the latest results of
9 how that class is paying, so it was a surprise to see
10 the company assert that they were paying 100 percent.

11 A. Yes. It seems to me that that may in fact
12 need to be updated, that particular representation,
13 notwithstanding the schedule 48 filing.

14 JUDGE SCHAEER: Just so I'm clear, you've
15 just made a data request in another proceeding and not
16 a record request in this proceeding; is that correct?

17 MR. MANIFOLD: I was wondering about that
18 myself. I think what we've done -- is that what you
19 think we've done, Mr. Amen?

20 THE WITNESS: I will leave that up to the
21 experts here as to what we've done. Certainly we'll
22 supply the information.

23 MR. MANIFOLD: Mr. Van Nostrand, can we
24 consider that an additional informal data request in
25 that other proceeding and could we have that answer

1 within 10 days?

2 MR. VAN NOSTRAND: That's fine.

3 THE WITNESS: Certainly.

4 MR. MANIFOLD: Thank you, Your Honor, for
5 that clarification.

6 Q. I have a question about the conditions
7 under which the company is proposing that the rate
8 stability period would be terminated, and one of them,
9 as you've testified, as Ms. Lynch has testified, and
10 as Mr. Cedarbaum asked you about earlier, is in the
11 event of open access, and which I understand your
12 answer to be not just if there's open access but if
13 there's open access that it adversely affects or
14 sufficiently adversely affected the company's bottom
15 line?

16 A. That's essentially what I've testified to,
17 that there could be a broad range of solutions that
18 are deemed to be open access. Whether or not we
19 believe that's a complete answer or not is something
20 we'll have to determine at that point.

21 Q. My understanding is that Puget itself is
22 going to be making a legislative proposal to our state
23 on the subject of open access and what seemed
24 initially contradictory was that if they were going to
25 make such a proposal and urge its implementation that

1 that seemed to be an opportunity for termination of
2 the rate stability proposal. Do I understand your
3 answer now to be that it would only be if such a
4 proposal did not adequately deal with things like
5 stranded costs to the company's satisfaction?

6 A. Exactly. We recognize that that same sort
7 of inconsistency or conflict that you point out for us
8 to sort of unilaterally suggest that that would
9 constitute termination of rate stability when in fact
10 we'll be working with interested parties on
11 formulating an open access proposal does seem, absent
12 the clarification, perhaps to be a little
13 inconsistent.

14 MR. MANIFOLD: Thank you very much.

15 JUDGE SCHAEER: Let's go off the record for
16 just a moment.

17 (Discussion off the record.)

18 JUDGE SCHAEER: Mr. Finklea, did you have
19 questions of this witness?

20 MR. FINKLEA: Yes, Your Honor.

21

22 CROSS-EXAMINATION

23 BY MR. FINKLEA:

24 Q. Good afternoon, Mr. Amen.

25 A. Good afternoon, Mr. Finklea.

1 Q. I just have two questions at this point.
2 And these questions again go to the rate stability
3 proposal. In Ms. Lynch's testimony she discusses the
4 emergency or interim emergency relief standard as one
5 of the items that would apply. Can you explain to me
6 whether that standard is something that the new
7 company would see as applying separately on the gas
8 versus the electric side of the company or is that
9 something that you would consider as a whole company?

10 A. Seem to recall this was perhaps an earlier
11 question. There was a question asked of an earlier
12 witness similar to this, perhaps Ms. Lynch, but I
13 think it could apply separately depending on
14 circumstances.

15 Q. I take it from that you think it could
16 apply as a whole company as well or --

17 A. Well, certainly if the conditions were
18 severe enough and the impact on the ability of the
19 company to finance the ongoing operations of the
20 business referred to the whole company, and we are,
21 after all, proposing to be a total energy company, but
22 because for regulatory purposes there's issues of cost
23 allocation and perhaps even differentiated cost of
24 capital at some point, it's difficult for me to
25 unilaterally say that it could be one or the other.

1 Could be both.

2 Q. So the cause of the financial condition
3 would certainly be one of the things that would impact
4 whether gas or electric or both sets of ratepayers
5 would see a request for interim relief?

6 A. I believe so, yes.

7 Q. My other question goes to the discussion
8 you were having with Mr. Manifold, and we've had off
9 and on all afternoon about open access. I take it now
10 that it's the company's position that it would not
11 seek to terminate the rate stability proposal for its
12 gas customers simply because of some event stemming
13 from retail access in the electric industry?

14 A. That's correct.

15 MR. FINKLEA: Your Honor, those are my only
16 questions and in light of the answers I do not need to
17 after Exhibit 68 or 69.

18 JUDGE SCHAER: Okay. Thank you. Mr.
19 Frederickson, do you have questions?

20 MR. FREDERICKSON: No questions.

21 JUDGE SCHAER: Mr. Patton.

22

23 CROSS-EXAMINATION

24 BY MR. PATTON:

25 Q. Mr. Amen, earlier I was asking Ms. Lynch to

1 further define open access. As you set it out in your
2 proposal it had not asked for a change from the rate
3 stability period unless open access were granted. Do
4 you include within open access being granted the
5 ability that there is now for a company such as
6 Portland General to come in and compete for customers
7 not using Puget's facilities?

8 A. To the extent they have that ability, no.

9 MR. PATTON: Thank you. No further
10 questions.

11 JUDGE SCHAEER: Thank you. Mr. MacIver.

12

13 CROSS-EXAMINATION

14 BY MR. MACIVER:

15 Q. Mr. Amen, were you in the room when
16 Commissioner Hemstad asked Ms. Lynch about schedule 48
17 and the fact that in his view it was more or less a
18 surrogate to market rates?

19 A. I was in the room, yes.

20 Q. And in connection he was wondering how the
21 one percent tax would apply to schedule 48 and then
22 you subsequently testified that it would apply to the
23 delivery component but not to the energy or the power
24 component; is that correct?

25 A. You used the term one percent tax, Mr.

1 MacIver.

2 Q. I'm sorry, the one percent rate increase as
3 a part of the rate stability plan.

4 A. Yes, as I believe I testified it would
5 apply to the nonenergy related component.

6 Q. Now, transition charges as such represent
7 the difference between embedded and the market cost of
8 the commodity and capacity; is that correct?

9 A. Could you restate that, Mr. MacIver.

10 Q. Yes. Transition charges represent the
11 difference between the embedded and the market cost of
12 commodity and capacity?

13 A. Oh, in the context of schedule 48 it
14 represents the difference between the fully embedded
15 total cost and the end state rate that we have
16 identified would exist at the end of the transition
17 period.

18 Q. Mr. Amen, I refer you to Exhibit 72, the
19 next to the last page which is part of your company's
20 explanation of what schedule 48 is and on that page
21 there's a paragraph labeled "transition charges," and
22 the first sentence reads: "Transition charges
23 represent the difference between the embedded and the
24 market cost of commodity and capacity." Is that not a
25 fact?

1 A. No. In general I would say that is a true
2 statement.

3 Q. And as such, transition charges are part of
4 the energy component, are they not?

5 A. I would disagree with that statement, Mr.
6 MacIver, because while this is a true statement,
7 generally on schedule 5 I think that what's
8 contemplated by schedule 48 and how those transition
9 charges were calculated that it's a bit more than that
10 as I would describe earlier.

11 Q. Then let me refer you, Mr. Amen, to the
12 paragraph immediately above the transition charge
13 paragraph, under the "equivalent charge rates," and
14 the third sentence reads: "The energy component is
15 further divided into three components: The market
16 cost of commodity, the market cost of capacity, and
17 the remaining transition portion." So, again, in your
18 exhibit attached to your testimony you depict
19 transition charges as a part of the energy component,
20 do you not?

21 A. Yes, that's how they've been characterized
22 here in this document.

23 Q. And therefore, the one percent increase in
24 the spirit that they should not be applied to the
25 energy component of schedule 48, the one percent

1 increase in your transition market stability plan
2 should not apply to transition charges, should they,
3 based on your testimony here in Exhibit 72?

4 A. You make a good case, Mr. MacIver.

5 MR. MACIVER: Thank you. I have no further
6 questions.

7 JUDGE SCHAER: Mr. Freedman.

8 MR. FREEDMAN: I have no questions, Your
9 Honor.

10 JUDGE SCHAER: Mr. Wright.

11 MR. WRIGHT: If I could.

12

13 CROSS-EXAMINATION

14 BY MR. WRIGHT:

15 Q. Jon Wright, Bonneville Power
16 Administration. I just wanted to clarify a couple of
17 things from your prefiled direct. That's Exhibit
18 T-29. On page 1 you mention that one of the
19 regulatory initiatives to be continued under the new
20 company would be to resolve issues related to
21 termination of Puget's periodic rate adjustment
22 mechanism, and my question is, does that resolution
23 implicate the residential exchange program in any way?

24 A. Not that I am aware of.

25 Q. And on page 2 -- at line 21 mentions an

1 ongoing regulatory activity. You note tariff changes
2 associated with pass through of credits or surcharges
3 such as municipal utility taxes and BPA irrigation and
4 residential farm exchange credits. My question is, can
5 you say what tariff changes you anticipate particularly
6 related to the BPA irrigation and residential and farm
7 exchange credits?

8 A. I didn't have anything in particular in
9 mind when I made that statement, Mr. Wright, but we
10 didn't want to preclude the company from being able to
11 make whatever would be required under those programs.

12 Q. And on page 3, in describing issues
13 relating to the PRAM at line 19 you mention the \$165
14 million in annual revenues currently recovered through
15 PRAM rates which will be transferred to general rates.
16 Will that have any effect on the company's average
17 system cost?

18 A. I don't believe so.

19 Q. And at line 21 you state that the rate
20 reduction will occur once the PRAM deferred balances
21 have been fully recovered in rates. Will that have
22 any effect on the company's ASC?

23 A. As I understand it, no.

24 MR. WRIGHT: No further questions, Your
25 Honor. Thank you.

1 JUDGE SCHAEER: Thank you. Mr. Merkel.

2

3 CROSS-EXAMINATION

4 BY MR. MERKEL:

5 Q. I just have two or three. In response to
6 the question by Mr. Manifold I think you -- in which
7 he was asking about a triggering event for abrogating
8 the rate stability proposal I have a kind of a
9 follow-on on that. You have committed in the schedule
10 48 proceeding, as I understand it, to enter into a
11 collaborative process to work with your customers
12 to develop a direct access tariff. Assuming you
13 prepared an agreement with interested parties -- I
14 don't know that it's just customers -- and submitted a
15 direct access filing as a result of that collaborative
16 process, would that trigger the right to abrogate the
17 rate stability plan?

18 A. Again, I think in and of itself it would
19 not. If it were to be a truly collaborative process
20 and the resulting proposal was something the company
21 could embrace, I suspect that it would not
22 automatically trigger termination of rate stability.

23 Q. Are you prepared to state or will the
24 company state that any proposal that it makes as a
25 result of a collaborative process in which it joins

1 with interested parties in proposing a direct access
2 tariff will not trigger termination of the rate
3 stability?

4 A. As long as the issues that the company
5 feels need to be appropriately addressed are handled,
6 yes.

7 Q. Well, do you envision a proposal which you
8 would embrace that do not address those issues?

9 A. No, I do not.

10 Q. So is there any way -- you're qualifying
11 the answer. I'm trying to get an unqualified
12 answer --

13 A. Well, the nature of these things, Mr.
14 Merkel, is sometimes things are filed that don't deal
15 with the whole picture. I can't imagine the company
16 embracing one that didn't deal with all of our issues
17 so that's the only way in which I would qualify it. I
18 would hate for the company to be characterized as
19 supporting something that we may have been involved in
20 but couldn't fully embrace.

21 Q. In the event the collaborative process
22 failed you've committed to submit your own direct
23 access tariff -- I think it's by 11 months prior to
24 the end of the rate stability plan -- would that --
25 can you conceive of any way in which any proposal you

1 submitted then or prior to that date would trigger
2 your ability to withdraw from the rate stability plan?

3 A. I don't think I would have to qualify that
4 one. No. I don't anticipate that's something that
5 the company would propose to do that.

6 Q. The final question. You've committed in
7 your schedule 48 filing to work with other parties,
8 and you've described in your supplemental testimony
9 that you will work with other parties prior to the '97
10 legislative session to achieve some direct access
11 legislative proposal. What is the timetable and the
12 mechanism to accomplishing that?

13 A. I really don't have a specific timetable or
14 mechanism in mind at this point other than the
15 company's commitment to join with interested parties
16 in working out some sort of a mechanism and timetable.
17 We really haven't gotten beyond that point.

18 Q. Would you consider anybody who is a party
19 to this proceeding as interested in the result of that
20 or in that legislation?

21 A. I would assume by your participation in
22 this proceeding that you are interested in that, yes.

23 MR. MERKEL: No further questions.

24 JUDGE SCHAEER: Commissioners, did you have
25 any questions?

1 CHAIRMAN NELSON: No.

2 COMMISSIONER HEMSTAD: No.

3 COMMISSIONER GILLIS: I have just two.

4

5 EXAMINATION

6 BY COMMISSIONER GILLIS:

7 Q. In your direct testimony you describe on
8 page 5 some characteristics of a cost recovery
9 mechanism for DSM that the new company would consider
10 to be desirable. Have your companies considered a
11 nonbypassable distribution charge as one of the
12 options and does that conform with the criteria
13 listed?

14 A. I think that is something that the company
15 has considered. I know it's a topic of discussion in
16 the regional review process and discussions that the
17 companies had with others in the region, so I think it
18 would be something that we would consider.

19 Q. The other question on your supplemental
20 testimony, on page 3 you mention that the proposal
21 reflects real time price initiatives as referenced in
22 your direct testimony, and above it you're referring
23 to, I guess, the noncore customers bearing all the
24 energy price risk. Is real time pricing going to be
25 available to all schedule 48 customers if that is

1 approved?

2 A. Yes.

3 Q. It's available immediately or is that
4 something you have to develop still?

5 A. Well, the proposal in schedule 48 is that
6 the commodity, energy-related portion, would be priced
7 according to an index, a generally available index. I
8 think initially we targeted the California/Oregon
9 border index and thus they have on-peak and off-peak
10 pricing and so as you track that index with the
11 commodity component it becomes real time pricing.

12 Q. I see. You're not talking about real
13 time metering. You're talking about real time pricing
14 as measured by the COB index?

15 A. That's correct.

16 Q. Was that the same reference in your direct
17 testimony as an initiative?

18 A. As in my direct testimony I think I was
19 giving that as an example of something the company may
20 wish to pursue during the rate stability period, those
21 kind of new service offerings, and so I just cite in
22 my supplemental testimony that as being an example of
23 something I was speaking of in my direct.

24 COMMISSIONER GILLIS: Thank you.

25

EXAMINATION

1

2 BY JUDGE SCHAEER:

3 Q. Mr. Amen, your testimony indicates that
4 unbundling of delivery from commodity service may be
5 considered during the rate stability period. Do you
6 expect to propose tariffs for local distribution or
7 delivery services that have unbundled electricity
8 generation and supply costs?

9 A. Well, actually schedule 48 is an unbundled
10 sales tariff. The components are unbundled and
11 separately stated. The delivery component or
12 transportation component, the energy commodity
13 component, certain other aspects of it are in fact
14 unbundled and itemized so to that extent we have
15 before you in another proceeding just such a proposal.

16 Q. And do you intend to propose that for
17 any other schedules during the rate stability period?

18 A. I don't think we contemplate schedule 48
19 being expanded to other schedules at this time.

20 Q. So that would be limited to your industrial
21 customer class; is that correct?

22 A. It's the high voltage customer class and
23 in addition to the primary voltage customers who have
24 a load in excess of 2.4 average megawatts, so,
25 primarily they are industrial customers, some

1 commercial.

2 Q. Do you plan on offering unbundled delivery
3 gas service to the retail core?

4 A. I think that as we find the gas markets
5 continue to evolve and interest expressed by retail
6 customers perhaps for access to unbundled commodity we
7 would certainly consider it.

8 Q. One last question. In your testimony under
9 questioning I believe from Mr. Manifold, you discussed
10 that secondary revenues from power that is sold, freed
11 up by schedule 48 and then sold as nonfirm power would
12 be used to offset the shortfall of revenues that the
13 company is receiving under schedule 48. Did I
14 understand that correctly?

15 A. That's correct.

16 Q. Now, in the first two years of schedule 48
17 there is no shortfall; is that correct?

18 A. Well, on the -- that's correct for the
19 nonenergy component. However, the --

20 Q. Isn't it true that for the first two years
21 until 1998 that your transition charges are designed
22 to make sure that there's no shortfall?

23 A. They are in fact. There can be some very
24 minor shortfalls occur, however. In the event that
25 the secondary power cost that we've pegged that

1 transition to for the first year or so, if it ends up
2 being different than the one we've used as an estimate
3 there could be a little winning and losing happen
4 there, but in general you are correct.

5 Q. So where would secondary market revenues go
6 during those first two years? How would they be
7 applied by the company?

8 A. Well, there wouldn't be any to the extent
9 we weren't having to resell those resources.

10 Q. Do you not expect to have to resell
11 resources during your first two years? Is that what
12 I'm hearing you say?

13 A. Yes.

14 Q. Why not?

15 A. Well, the transition charge helps us make
16 up for the difference. In other words, there is no
17 real shortfall occurring.

18 Q. Isn't it true that during the first two
19 years you will be allowing customers to be purchasing
20 energy in the market and that you will then be freeing
21 up energy that Puget Power has that you will be
22 selling on the secondary market?

23 A. No, that's not true. We will be pricing
24 our energy at the index. The transition charge,
25 however, makes up the difference in that first two-

1 year period of the index value and the full cost of
2 the bundled sales tariffs such that customers aren't
3 actually purchasing someone else's power in the
4 marketplace. This is not an open access tariff.
5 Schedule 48 is a sales tariff, and while it is
6 unbundled it still is a sales tariff and not access to
7 some other source of power.

8 JUDGE SCHAEER: Thank you. That's all I
9 have. Is there any redirect for this witness?

10 MR. HARRIS: No redirect.

11 JUDGE SCHAEER: Anything further for this
12 witness?

13 MR. CEDARBAUM: I've got a couple.

14

15 CROSS-EXAMINATION

16 BY MR. CEDARBAUM:

17 Q. Earlier this afternoon, Mr. Amen, I had
18 asked you whether or not the one percent increase
19 under the rate stability plan applied to the
20 transition charge under schedule 48 and you indicated
21 to me yes. Just a little while ago Mr. MacIver asked
22 the same question and I think you said no. Can you
23 clarify first which is the correct answer?

24 A. Well, I think as Mr. MacIver pointed out to
25 me so well the material that we provided in support of

1 schedule 48 would tend to suggest that it would not be
2 appropriate to apply the one percent to the transition
3 charge.

4 Q. The material he was referring to was your
5 Exhibit 72?

6 A. That's correct.

7 Q. And that's -- when you submitted your
8 supplemental testimony I assumed that you had read
9 that material and understood it; is that correct?

10 A. That's correct.

11 Q. So at the time I asked the question you
12 also had read that material and understood it. Is
13 that also correct?

14 A. Yes.

15 Q. I think Mr. Sonstelie indicated on Thursday
16 that schedule 48 was a negotiated rate, is that
17 correct, between Puget and some of its large
18 customers?

19 A. The rates were not negotiated. The
20 schedule 48 service offering was part of a
21 negotiation.

22 Q. Who were the customers that were involved
23 in the negotiation?

24 A. Certain members of ICNU.

25 Q. Who specifically?

1 A. Georgia-Pacific, the air products companies
2 like Air Liquide, Boeing, Weyerhaeuser was a
3 participant. There are others. I can't give you a
4 complete list at the moment.

5 Q. Do you know which of those customers are
6 members of ICNU that Mr. MacIver represents?

7 A. I believe all of them were members of ICNU.

8 MR. CEDARBAUM: Thank you. Those are all
9 my questions.

10 JUDGE SCHAEER: Is there anything further
11 for this witness?

12 MR. MANIFOLD: Just one last question I
13 think.

14 Given all that we've heard the last few
15 days about the \$74 million and the rate stability
16 program, the goals of the company, is it your
17 testimony that under the company's proposal company
18 has a reasonable opportunity to earn rates -- earn
19 revenues which are fair, just, reasonable and
20 sufficient?

21 THE WITNESS: Certainly it has an
22 opportunity. It has some significant and daunting
23 challenges ahead of it in order to do so, but the
24 company has through its proposal here I think
25 demonstrated that the resolve to accomplish that as a

1 merged entity.

2 MR. MANIFOLD: So, yes, with that
3 explanation?

4 THE WITNESS: Yes.

5 JUDGE SCHAER: Is there anything further
6 for this witness? Thank you for your testimony, Mr.
7 Amen.

8 THE WITNESS: Thank you.

9 JUDGE SCHAER: Is there any other matter
10 that needs to be brought up before we conclude this
11 hearing? Thank you all. We will reconvene this
12 hearing after notice of hearing issues and we are off
13 the record.

14 (Hearing adjourned at 5:30 p.m.)

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