

### Rob McKenna

# ATTORNEY GENERAL OF WASHINGTON

Utilities and Transportation Division 1400 S Evergreen Park Drive SW • PO Box 40128 • Olympia WA 98504-0128 • (360) 664-1183

September 26, 2006

Carole J. Washburn, Secretary Washington Utilities and Transportation Commission 1300 S. Evergreen Park Dr. SW P. O. Box 47250 Olympia, Washington 98504-7250

Re:

Puget Sound Energy General Rate Case

Docket Nos. UE-060266 and UG-060267 Consolidated

Dear Ms. Washburn:

Enclosed for filing in the above-referenced docket are the original and 16 copies Commission Staff's response to Bench Request No. 1.

Sincerely,

ROBERT D. CEDARBAUM

Senior Counsel

Enclosures RDC:klg cc: Parties

# WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION STAFF RESPONSE TO BENCH REQUEST

DATE PREPARED: September 20, 2006

WITNESS:

James M. Russell

DOCKET:

UE-060266 & UG-060267

RESPONDER:

Staff

REQUESTER: Bench

# **BENCH REQUEST NO 1:**

Please explain the differences in the calculation of Mr. Valdman's "actual ROE of approximately 8%" (Exhibit No. 457 at 26:9) and Mr. Russell's "achieved rate of return" of 10.14% on equity (Exhibit No. 521 at 22:15).

### **RESPONSE:**

The primary reason for the difference in ROEs is that Mr. Russell addresses the Company's regulated operations as reflected in Commission Basis reports, while Mr. Valdman includes unregulated operations as reflected in the Company's financial statements.

Mr. Valdman's "actual ROE of approximately 8%" is a 4-year average for the calendar years 2002 through 2005. It is derived from Puget Energy's annual reports to shareholders, adjusted for the Tenaska disallowance. The specific pages from the annual reports are contained in Exhibit 465 and show Puget Sound Energy's consolidated (regulated and non-regulated) income statements and capital structures. The calculation of Mr. Valdman's 8% ROE is shown in Exhibit No. 465 and is reproduced on page 1, lines 1-7 of the Attachment.

In contrast, Mr. Russell's test period "achieved rate of return" of 10.14% on equity supporting rate base is derived from Puget Sound Energy's Electric and Gas regulated net operating income and rate base (investments) shown in Exhibit Nos. 522 and 524, and Puget Sound Energy's average capital structure for the indicated years. Page 1 of the Attachment, lines 14-22 calculate the "Commission Basis" implied ROE for the same 4-year period covered by Mr. Valdman and calculated in the same manner as the test period 10.14% reflected in Mr. Russell's testimony. Mr. Russell's ROE figures do not reflect removal of the Tenaska disallowance. Page 2 of the Attachment is page 2 of Exhibit No. 525 supporting Staff's ROE calculations for the calendar years 2002 through 2005. Page 3 of the Attachment includes the capital structure and cost rates used to determine the actual "Test Period" ROE of 10.14%. Page 4 of the Attachment comes from the Company's response to Staff Data Request No. 49 and is the source for the test period capital structure shown on page 3. The amount of equity supporting regulated operations is reflected in the calculation of the Investor Supplied Working Capital (Working Capital) adjustment to rate base and is shown in Exhibit Nos. (KRK-G3) and (JHS-E3)

After reviewing the Company's response to Bench Request No. 1 it is appropriate to reflect in Staff's ROE figures both an interest synchronization adjustment and the Tenaska disallowance (March Point disallowance is not reflected). These adjustments are reflected on lines 23 and 24

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of page 1 of the Attachment. The interest synchronization adjustments come directly from the Commission Basis reports for the indicated years. The interest synchronization adjustments reduce the Test Period ROE from 10.14% to 10.03%, as shown on line 26.

# **ATTACHMENT**

# Staff Response to Commission Bench Request No. 001

	PSE Calculation of Return on Equity (PSE Consolidated)		(0008)						Page 1 of 4
7 7	PSE Equity Avg Equity	<u>12/31/01</u> \$1,267,654	12/31/0 <u>2</u> \$1,426,121 \$1,346,888	\$1,555,469 \$1,555,469 \$1,490,795	12/31/04 \$1,592,433 \$1,573,951	\$1,986,621 \$1,789,527	4 Yr Avg \$1,550,290	<u>Source:</u> Armual Rpt (2005: pg 88; 2003: pg 81; 2001 pg 71)	2001 pg 71)
w 4 n	Net Income Tenaska afler tax impact Income excluding Tenaska Disallowances		\$101,117 \$0 \$101,117	\$114,735 \$0 \$114,735	\$126,192 (\$28,210) \$154,402	\$146,769 (\$2,665) \$149,434	\$122,203	Amual Report (2005: pg 85; 2003: pg 79) Amual Report (2005: pg 115)	(62
9	Actual ROE ROE with Tenaska adjusted out		7.5% 7.5%	7.7%	8.0%	8.2%	7.9%	Comments: Avg: Around 8%	
8 60	Allowed Throu Begin		11.0%	11.0%	11.0%	10.4% 11.0% 10.3%	10.8%		
11 12 13	Blended ROE Under Earning Under Earning excluding Tenaska		-3.5% -3.5%	-3.3%	-3.0%	10.4% -2.2% -2.0%	3.09% \$90.5-	Avg: Approximately 250 basis points	
41	Staff Calculation Return on Equity (Regulated Electric and Gas Operations) Equity Supporting Electric and Gas Rate Base:		(S) 12/31/02	12/31/03	12/31/04	12/31/05	2002-2005 Sources:	Test Period Source:	
15 16 17			\$3,657,685,402 33.02% \$1,207,932,369	\$3,533,438,185 37.46% \$1,323,452,036	\$3,560,830,848 39.81% \$1,417,595,138	\$3,691,943,579 II 40.06% II \$1,478,942,954	\$3,691,943,579 IMR-5, page 2, lines 2, 12's and 22 40.06% IMR-5, page 2, lines 9 and 19's \$1,478,942,954	\$3,692,823,186 JMR-2 40,55% \$1,497,437,740	
18 19 20 21 21	"Commission Basis" Electric and Gas Net Income: Net Operating Income Implied Interest Expense Preferred Dividends Net Income Available for Common		\$290,986,270 172,416,526 7,303,020 \$111,266,724	\$295,659,351 155,480,208 4,971,208 \$135,207,935	\$285,258,405 149,177,217 196,203 \$135,884,986	\$299,525,242 II 154,604,086 L 133,210 L \$144,787,946	\$299,525,242 JMR-5, page 2, lines 1, 11's and 21 154,604,086 Line 30 below 133,210 Line 34 below \$144,787,946	\$303,778,102 151,777,647 138,910 \$151,861,544	
22	"Commission Basis" Implied ROE		9.21%	10.22%	%65'6	%61.6		10.14%	
23 25	Interest Synchronization (Per Commission Basis Reports) Add Back - Tenneska Dissallowance Adjusted NOI	<u>ئة</u> 1	-\$7,270,111 0 \$103,996,613	-\$7,609,468 0 \$127,598,467	-\$6,664,298 28,210,000 \$157,430,688	-\$4,002,028 2,665,000 \$143,450,918		-\$4,667,596 Prorated 2004 & 2005 3,000,000 \$150,193,949	2005
. 79	Adjusted "Commission Basis" Implied ROE		8.61%	9.64%	11.11%	%01.6		10.03%	
27 28 29 30	Implied Interest Expense: Rate Base (AMA) Weighted Cost of Debt (LT,ST, Trust Preferred) Interest Expense		3,657,685,402 4.71% 172,416,526	3,533,438,185 4.40% 155,480,208	3,560,830,848 4.19% 149,177,217	3,691,943,579 Line 15 above 4.19% JMR-5 sum of 154,604,086	43,579 Line 15 above 4.19% JMR-5 sum of lines 5,6&7 (eg. 2002) 04,086	3,692,823,186 4.11% 151,777,647	
31 33 34 34	Preferred Dividends: Rate Base (AMA) Weighted Cost of Preferred Preferred Dividends		3,657,685,402 0.20% 7,303,020	3,533,438,185 0.14% 4,971,208	3,560,830,848 0.01% 196,203	3,691,943,579 Line 15 above 0.00% IMR-5 lines 8 133,210	43,579 Line 15 above 0.00% JMR-5 lines 8 and 18's 33,210	3,692,823,186 0.00% 138,910	

# 2002 Utility Operations: (3.1% Colder than normal)

Actual Results of Operations (Per Exhibit 56, Docket 040640)		Electric	Gas	Tota!
1 Net Operating Income		212,276,159	78,710,111	290,986,270
2 Rate Base		2,588,830,450	1,068,854,952	3,657,685,402
3 Overall Rate of Return		8.20%	7.36%	7.96%
4 Implied Utility Operations ROE		9.95%	7.42%	9.21%
PSE "Utility" Capital Structure		Structure	Rate	Weighted
(Per Exhibit 57, Docket 040640)	AMA Amount	(%)	(%)	Cost
5 Short Term Debt	131,839,500	3.25%	2.77%	0.09%
6 Long Term Debt	2,180,798,445	53.76%	7.42%	3.99%
7 Trust Preferred	300,000,000	7.40%	8.58%	0.63%
8 Preferred Stock	104,099,400	2.57%	7.78%	0.20%
9 Common Stock	1,339,577,881	33,02%	9.21%	<u>3.04%</u>
10 Total	\$4,056,315,226	100.00%		7.96%

# 2003 Utility Operations:

### (5.6% Warmer than normal)

Actual Results of Operations (Per Exhibit 56, Docket 040640)		Electric	Gas	Total
11 Net Operating Income		213,474,475	82,184,876	295,659,351
12 Rate Base		2,492,964,158	1,040,474,027	3,533,438,185
13 Overall Rate of Return		8.56%	7.90%	8.37%
14 Implied Utility Operations ROE		10.74%	8.97%	10.22%
PSE "Utility" Capital Structure		Structure	Rate	Weighted
(Per Exhibit 57, Docket 040640)	AMA Amount	(%)	(%)	Cost
15 Short Term Debt	52,290,500	1.31%	8.80%	0.12%
16 Long Term Debt	2,092,562,193	52.37%	7.02%	3.68%
17 Trust Preferred	282,718,750	7.08%	8.60%	0.61%
18 Preferred Stock	71,427,213	1.79%	7.87%	0.14%
19 Common Stock	1,496,527,416	<u>37.46%</u>	10.22%	<u>3.83%</u>
20 Total	\$3,995,526,072	100,00%	•	8.37%

# 2004 Utility Operations:

### (7.8% Warmer than normal)

Actual Results of Operations (Per Comm. Basis Report)		Electric	Gas	Total
11 Net Operating Income		211,309,050	73,949,355	285,258,405
12 Rate Base		2,490,635,488	1,070,195,360	3,560,830,848
13 Overall Rate of Return		8.48%	6.91%	8,01%
14 Implied Utility Operations ROE		10.77%	6.82%	9.59%
PSE "Utility" Capital Structure		Structure	Rate	Weighted
(Per Comm. Basis Report)	AMA Amount	(%)	(%)	Cost
15 Short Term Debt	88,715,833	2.18%	5.46%	0.12%
16 Long Term Debt	2,083,124,804	51.09%	6.81%	3.48%
17 Trust Preferred	280,250,000	6.87%	8.60%	0.59%
18 Preferred Stock	1,889,400	0.05%	11.89%	0.01%
19 Common Stock	1,623,129,995	39.81%	9.59%	3.82%
20 Total	\$4,077,110,032	100.00%		8.01%

# 2005 Utility Operations:

# (6.4% Warmer than normal)

Actual Results of Operations (Per Comm. Basis Report)		Electric	Gas	Total
21 Net Operating Income		221,820,052	77,705,190	299,525,242
22 Rate Base		2,511,214,961	1,180,728,618	3,691,943,579
23 Overall Rate of Return		8.83%	6.58%	8.11%
24 Implied Utility Operations ROE		11.59%	5.97%	9.79%
PSE "Utility" Capital Structure		Structure	Rate	Weighted
(Per Comm. Basis Report)	AMA Amount	(%)	(%)	Cost
15 Short Term Debt	134,520,584	3.17%	5.88%	0.19%
16 Long Term Debt	2,148,818,333	50.66%	6.86%	3.48%
17 Trust Preferred	257,229,167	6,06%	8.67%	0.53%
18 Preferred Stock	1,889,400	0.04%	8.10%	0.00%
19 Common Stock	1,699,118,174	40.06%	9.79%	<u>3.92%</u>
20 Total	\$4,241,575,658	100,00%		8.11%

# Staff Response to Commission Bench Request No. 001

Docket No. 060266 & 060267 Page 3 of 4

### REVISED 8/8/06

Results of Operations - A (Per Comm. Basis Report) 21 Net Operating Income 22 Rate Base 23 Overall Rate of Return		Electric 231,281,640 2,513,582,619 9.20%	Gas 72,496,462 1,179,240,567 6.15%	Total 303,778,102 3,692,823,186 8.23%	Source:  JMR-2, page 1, line 34 and JMR-4, page 1, line 33  JMR-2, page 1, line 36 and JMR-4, page 1, line 35
24 Implied Utility Operatio	ns ROE	12.55%	5.02%	10.14%	
PSE "Utility" Capital Struc	cture (AMA 9/05)				
	AMA Amount	Structure (%)	Rate (%)	Weighted Cost	
15 Short Term Debt	121,272,125	2.87%	5.72%	0.16%	PSE Response To Staff Data Request No. 49, page entitled:
16 Long Term Debt	2,123,253,188	50.20%	6.77%	3.40%	1
17 Trust Preferred	267,854,167	6.33%	8.64%	0,55%	"Utility Capital Structure
18 Preferred Stock	1,889,400	0.04%	8.42%	0.00%	Cost of Capital and Rate of Return
19 Common Stock	1,714,943,095	40.55%	10.14%	4.11%	As of September 30, 2005"
20 Total	\$4,229,211,975	100.00%	<del></del>	8.23%	,