Docket Nos. UE-170033 and UG-170034 (Consolidated) - Vol. I

WUTC v. Puget Sound Energy

February 13, 2017



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1	BEFORE THE WASHINGTON
2	UTILITIES AND TRANSPORTATION COMMISSION
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4	WASHINGTON UTILITIES AND)
5	TRANSPORTATION COMMISSION,)
6	Complainant,)
7	vs.) DOCKET NOS. UE-170033 and) UG-170034 (Consolidated)
8	PUGET SOUND ENERGY,)
9	/) Respondent.)
10	respondent. j
11	PREHEARING CONFERENCE, VOLUME I
12	Pages 1-48
13	ADMINISTRATIVE LAW JUDGES DENNIS MOSS & RAYNE PEARSON
14	
15	9:30 a.m.
16	February 13, 2017
17	
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1	OLYMPIA, WASHINGTON; FEBRUARY 13, 2017
2	9:30 A.M.
3	00o
4	PROCEEDINGS
5	
6	JUDGE MOSS: All right. Let's get started.
7	Good morning, everybody. My name is Dennis Moss and
8	sitting next to me is Rayne Pearson. We are
9	administrative law judges with the Washington Utilities
10	and Transportation Commission, and we are convened here
11	today, and if I can remember, Dockets UE-170033 and
12	UG-170034, which is PSE's 2017 general rate case
13	following on the heels of a several-year hiatus in rate
14	cases under the great plan we approved what year was
15	that, 2013? I believe so.
16	MS. CARSON: Yes.
17	JUDGE MOSS: Memory has not failed me yet.
18	All right. Well, Judge Pearson and I will
19	be co-presiding in this proceeding, and indeed, after
20	appearances this morning, I'm going to turn the floor
21	over to her to take up the petitions to intervene with
22	one exception, or three exceptions actually, I'm going
23	to have a few things to say to the Sierra Club, the
24	State of Montana, and Invenergy. Other than those
25	three, I don't feel any particular need to say anything.

1	And, of course, we will find out momentarily whether
2	there are any objections.
3	But the first order of business will be to
4	take appearances and we'll start with the Company.
5	MS. CARSON: Good morning, Your Honors.
6	Sheree Strom Carson with Perkins Coie representing Puget
7	Sound Energy. Also, Jason Kuzma and Donna Barnett have
8	appeared in this case, although they are not here today.
9	JUDGE MOSS: Thank you.
LO	Mr. ffitch.
L1	MR. FFITCH: Good morning, Your Honor.
L2	Simon ffitch representing the Energy Project. Would you
L3	like the full appearance?
L4	JUDGE MOSS: No, thanks, as long as you give
L5	the court reporter all the information. I think in
L6	fact, in this case, I'm happy to say that almost I
L7	believe everyone who's intending to intervene has filed
L8	a petition, and we've had notices of appearances. So
L9	we've got a pretty full set of information, which is
20	very helpful. Thank you all for that. And we'll just
21	go around the room in this direction and then we'll pick
22	up over here, and don't let me forget, and then we will
23	take anybody who is on the phone.
24	So go ahead.
25	MR. MORAN: Good morning, Your Honor. Brian

1	Moran with Orrick, Herrington representing the State of
2	Montana.
3	JUDGE MOSS: Okay. Mr. Moran, welcome.
4	MS. GOODIN: Good morning, Your Honors.
5	Amanda Goodin with Earth Justice representing the
6	Northwest Energy Coalition, Renewable Northwest, and
7	Natural Resources Defense Council.
8	JUDGE MOSS: Nice to see you again,
9	Ms. Goodin.
10	MS. GAFKEN: Good morning. Lisa Gafken,
11	assistant attorney general.
12	JUDGE MOSS: Is your mic on?
13	MS. GAFKEN: It should be, but I might not
14	be close enough.
15	JUDGE MOSS: There you go.
16	MS. GAFKEN: Good morning. Lisa Gafken,
17	assistant attorney general with Public Counsel, and also
18	appearing in this case with me is Armikka Bryant, who is
19	also an assistant attorney general.
20	JUDGE MOSS: Welcome. This is your first
21	appearance before the Commission, I believe?
22	MR. BRYANT: No, it's not.
23	JUDGE MOSS: It's not? Okay. Well, it's
24	your first before me. There you go. Welcome, in any
25	event.

1	MR. BRYANT: Thank you.
2	MS. BROWN: Sally Brown, senior assistant
3	attorney general appearing on behalf of Commission
4	Staff.
5	MR. SHEARER: And Brett Shearer, assistant
6	attorney general appearing on behalf of Commission Staff
7	and assistant attorney generals, Jennifer
8	Cameron-Rulkowski, Jeff Roberson, Andrew O'Connell, and
9	Chris Casey have also filed appearances in this case,
LO	Your Honor.
L1	JUDGE MOSS: All right. And you will all be
L2	active in the case?
L3	MR. SHEARER: Yes, to varying extents.
L4	JUDGE MOSS: All right. Thank you very
L5	much.
L6	All right. Let's shift over to the other
L7	side of the room here.
L8	MR. ALLAN: Good morning, Your Honor.
L9	Richard Allan of Marten Law representing Invenergy, LLC.
20	JUDGE MOSS: Mr. Allan, welcome. Is this
21	your first time before the Commission?
22	MR. ALLAN: Yes, it is.
23	JUDGE MOSS: All right. Welcome.
24	MR. PEPPLE: Good morning. Tyler Pepple,
25	attorney for the Industrial Customers of Northwest

1	Utilities.
2	JUDGE MOSS: Okay. Thank you.
3	Now, do we have counsel on the telephone who
4	wish to enter appearances today? I think there are
5	several, actually, who indicated they would be calling
6	in. Do we have counsel for Kroger? How about Nucor
7	Steel? Mr. Xenopolous, are you there?
8	MR. XENOPOLOUS: Yes, Your Honor. This is
9	Damon Xenopolous from Nucor Steel.
10	JUDGE MOSS: All right. Thank you. I don't
11	know that you'll have any speaking role today, but I'll
12	tell you that you came through very faintly just now. I
13	believe the court reporter was able to get your name.
14	I'll check the spelling with her later. So if you do
15	speak again, Mr. Xenopolous, speak up a little bit.
16	Let's see, I don't think I heard we
17	didn't hear anything from Cost Management Services. Do
18	we have a representative from Cost Management?
19	Apparently not. They filed a petition.
20	Lets see, Mr no, that's not right.
21	Mr. Ritchie was going to appear by phone, I think. Are
22	you on the phone?
23	MR. RITCHIE: Yes, Your Honor. This is
24	Travis Ritchie with the Sierra Club.
25	JUDGE MOSS: All right Welcome

1	And let's see. All right. I'll just ask at
2	this point whether I'm missing anybody else who I didn't
3	name.
4	MS. LIOTTA: Yes, Your Honor
5	MR. BROOKS: Good morning, Your Honor
6	(Inaudible.)
7	JUDGE MOSS: All right. The two of you were
8	speaking at the same time. Mr. Brooks, I'll let you go
9	first for the Northwest Industrial Gas Users.
10	MR. BROOKS: Thank you. Yes, this is Tommy
11	Brooks and I am on the line.
12	JUDGE MOSS: All right. And, Ms. Liotta, if
13	you would go ahead and enter your appearance for the
14	FEA.
15	MS. LIOTTA: Yes, Your Honor. Good morning.
16	This is Rita Liotta with the Federal Executive Agencies.
17	JUDGE MOSS: Thank you and welcome.
18	MS. LIOTTA: Thank you.
19	JUDGE MOSS: Any others?
20	All right. That will complete our
21	appearances, then, and we will move on to the business
22	of the day, and I will turn the floor over to Judge
23	Pearson at this point.
24	JUDGE PEARSON: Good morning. So with
25	respect to the petitions for intervention, are there any

objections to the petitions for intervention filed by
those parties other than the three that Judge Moss
referenced in his opening remarks?
MS. CARSON: Your Honor, the three that were
referenced I believe are the State of Montana, Sierra
Club, and Invenergy; is that correct?
JUDGE PEARSON: Correct.
MS. CARSON: PSE has no objections to the
others, we do have one caveat. I talked with Ms. Amanda
Goodin from who is representing three different
entities, and PSE's concern was that we seem to have a
lot of different groups with similar interests, these
three as well as Sierra Club, all with environmental
focus and interest on coal strip. And so I clarified
that, with respect to those three intervenors, they will
collaborate, coordinate their argument, their
cross-examination, their testimony so that it will
will be as one as opposed to three different sets of
testimony and argument.
Our concern is that it can become burdensome
and duplicative, and I guess we would be interested in
the Commission's, you know, input as to at what point in
time these interests are represented and, you know, how
many different groups might be allowed to intervene to

represent various environmental interests.

1	JUDGE MOSS: All right. Did I understand
2	you to say, then, that you were talking to the Sierra
3	Club in terms of its representation being somehow joined
4	with NWC and RBC and Renewables Northwest or just those
5	three I just mentioned?
6	MS. CARSON: Just those three. I just
7	wanted to clarify that there's agreement that those
8	three will be coordinated throughout the process.
9	JUDGE MOSS: And I understood that by the
LO	joint petition to intervene so
L1	MS. GOODIN: Yes, Your Honor. We are
L2	planning to coordinate throughout with a single set of
L3	briefs, single set of cross-examination. So there's no
L4	issue there.
L5	JUDGE MOSS: Thank you. I always appreciate
L6	you saving us 120 pages.
L7	MS. GOODIN: Yes, we will do what we can.
L8	MS. CARSON: So with that caveat, then, we
L9	have no objection to the remainder of intervenors other
20	than the three that you mentioned.
21	JUDGE PEARSON: Okay. Thank you.
22	Ms. Gafken.
23	MS. GAFKEN: Public Counsel has no objection
24	to the petitions entered and the three that were
25	mentioned.

1 JUDGE PEARSON: Okay. Thank you. 2 MS. BROWN: Neither does Commission Staff, 3 although we would appreciate the coordination of both 4 parties. 5 JUDGE PEARSON: Thank you. 6 So hearing no objections to the petitions, 7 we will grant those petitions to intervene. As Judge 8 Moss said, it was our understanding that those three 9 parties would be acting as one in this proceeding. 10 MS. GOODIN: Yes. 11 JUDGE MOSS: All right. With that, let us 12 take up the three, and I'm singling you three out 13 because of your special status given your interests 14 that's stated in your petitions and wanted to speak to 15 you. And I'll first ascertain whether there is any 16 objections, in fact, to Sierra Club? 17 MS. CARSON: Your Honor, PSE has tried to 18 work with Sierra Club for a limited intervention. We 19 don't object to Sierra Club intervening with respect to 20 coal strip issues that the Commission can address as an 21 economic regulator. And that's a similar limitation to 22 what the -- what was agreed to in the 2011 general rate 23 case. So if there is agreement on that, then we do not 24 object to the Sierra Club's intervention. 25 JUDGE MOSS: Mr. Ritchie?

1 MR. RITCHIE: Yes, Your Honor. 2 JUDGE MOSS: Did you hear that? 3 MR. RITCHIE: I did hear that, and I did 4 speak with counsel for PSE. Sierra Club's intention 5 with this rate case is to address only issues that are 6 within the scope of the Commission's jurisdiction, and 7 so I am -- I'm fine agreeing to that. We understand the 8 Commission's role as an economic regulator. I 9 personally have represented Sierra Club before. Many 10 public utility commissions across the West including the 11 UTC, most recently in PacifiCorp's general rate case 12 from last year, and so we're very well versed how those 13 issues relate to each other. 14 There's the one concern I think I maybe have 15 in trying to narrow Sierra Club's potential list of 16 issues ahead of time is that even within that limitation 17 of the Commission's jurisdiction on economic issues, 18 there are several potential issues that may come up that 19 we've just not fully analyzed with our expert yet to 20 know where that may end. Our primary interest here is 21 certainly coal strip. The coal strip plan both with 22 regard to units one and two as well as the depreciation 23 schedule for units three and four. But we also plan on 24 looking at issues related to revenue requirement, 25 impacts that could result from replacement power, and

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potentially also revenue requirement impacts that could result from plans for cleanup and site remediation at the coal strip area. So, you know, we are not looking to go on a sprawling mission here, but we do want to be able to have the opportunity to address those issues that are related to both environmental issues that impact revenue requirement within the Commission's jurisdiction. JUDGE MOSS: Well, I'm not sure those are going to be issues in this proceeding. We can talk about that a little bit, but all we have before us in terms of coal strip in this case is some talk about

plans for the future. We won't be talking about replacement power being a part of the Company's power cost in this case, I don't think. So I'm not sure. It seems to me that the proper forum for discussing issues related to the future shifts in power cost requirements that may eventuate assuming coal strips one and two are closed or other developments take place in the environment, is a matter, at this juncture at least, it would be taken up in the integrated resource planning process, which I imagine Sierra Club participates in as well.

So let me -- let me hear from Ms. Carson on this.

1	MS. CARSON: Your Honor, PSE agrees with
2	that. The replacement power is not an issue in this
3	case, and we agree that is more appropriately addressed
4	in IRP.
5	JUDGE MOSS: Okay. Anybody else want to be
6	heard on the Sierra Club at this juncture? Apparently
7	not.
8	All right. Well, I am inclined,
9	Mr. Ritchie, to state at the outset here that I my
10	understanding has been all along, and it's consistent
11	with your petition, that the Sierra Club's interest, as
12	you said, your primary interest certainly is coal strip,
13	and we do believe the Sierra Club will contribute to our
14	hearing process with respect to that issue.
15	With that idea in mind, I just I'm not
16	going to set any specific limits on you at this juncture
17	other than to say I'm expecting your focus to remain on
18	that issue and issues that are directly implicated by
19	it. And, again, I don't think replacement power is
20	going to be an issue in this case. There may be others
21	that I'm not anticipating at this juncture.
22	So as I say, I'm not going to impose some
23	sort of an arbitrary limit on you in terms of an issue
24	that might arise that's directly related to the coal

strip discussions that we'll be having through testimony

1	and otherwise. But I think you're comfortable with the
2	idea that that is the focus of your participation in
3	this case, are you not?
4	MR. RITCHIE: I am, Your Honor, yes. And to
5	the extent that that I appreciate not putting any
6	any limits on ahead of time to the extent that we see
7	something, we will be sure to address why we believe
8	it's within the scope and appropriate to address in this
9	rate case. Fully understanding the difference between a
10	rate case and a forward-looking IRP process. I think
11	that works for us, sir.
12	JUDGE MOSS: All right. Very good.
13	All right. Ms. Carson, how about the State
14	of Montana?
15	MS. CARSON: PSE also discussed with counsel
16	for State of Montana limited intervention for the State
17	of Montana. We did have concerns. We do have concerns
18	that there's not a substantial interest here that the
19	Commission is authorized to address in terms of the
20	effect of the closing of coal strip on Montana
21	residents. But that being said, PSE is willing to agree
22	to a limited intervention by Montana to address again
23	coal strip issues that the Commission as an economic
24	regulator may address. And we did reach agreement with
25	counsel for the State of Montana to limit their

1	intervention accordingly. So with that limitation, PSE
2	does not object.
3	JUDGE MOSS: Okay. Any other objections to
4	the State of Montana?
5	MS. BROWN: This is Sally Brown for
6	Commission Staff. I just want to make my record that I
7	think it's abundantly clear that the Commission's
8	regulatory jurisdiction does not extend to Montana or
9	the State of Montana. So as you well know, I mean, the
LO	Commission's statutory obligation is to regulate in the
L1	public interest as provided by the public service laws
L2	and the regulated utilities and that impact the rate
L3	payers of the State of Washington, not any other state
L4	in the union.
L5	Having said that, the Commission Staff is
L6	not going to object to the State of Montana's limited
L7	intervention in this proceeding, although I would like
L8	to have a commitment from Montana's representative on
L9	the record today that it does not intend to broaden
20	issues or impair the orderly and prompt conduct of the
21	proceedings in this case.
22	JUDGE MOSS: We can have that next unless
23	somebody else wants to be heard on the State of Montana.
24	Ms. Gafken, do you have a word?
25	MS. GAFKEN: I do have a word. I do agree

1	with the points that Ms. Brown brought up and also
2	Ms. Carson with respect to the limits that the
3	Commission has in terms of what they can address and the
4	substantial interest that Montana presented in their
5	petition. I guess one thing I want to know is of course
6	the Commission has a great deal of discretion in terms
7	of whether they grant a petition for intervention, and
8	the Commission does tend to view the standards broadly.
9	So I recognize that, but I would also stress that there
10	can be limits placed on an intervention, and this is a
11	case where limits would be appropriate.
12	So Public Counsel does have some concerns
13	that Montana does not meet the standards for
14	intervention either under the public interest prong or
15	the substantial interest prong. But understanding that
16	the Commission does have wide latitude there.
17	JUDGE MOSS: Thank you.
18	Anybody else want to be heard on this?
19	All right. Let's hear from the State of
20	Montana.
21	MR. MORAN: Thank you, Your Honor. Brian
22	Moran for the State of the Montana. We certainly don't
23	intend to bring this to a disorderly or inefficient
24	process, so we take counsel's cautions to heart and will
25	certainly play by those rules. The Commission does have

1	broad discretion. You know, there are decommissioning
2	and remediation issues. They're more direct, less
3	tangential. We certainly understand the limits of the
4	regulatory body's authority on Montana residents, but we
5	do think with the discretion that Montana does have a
6	dog in this fight, to be colloquial, and we ask that you
7	use your authority to grant us the limited intervention
8	as outlined by Ms. Carson.
9	JUDGE MOSS: All right. Well, with the
10	exception to the fact that I don't like your colloquy
11	because I don't like to think of this as a dog fight,
12	rather I'd like to think of it as a concerted
13	professional effort to address the issues that are
14	before us. And I think that you used the right word at
15	the same time which is say cautions, both with respect
16	to the Sierra Club and also with respect to the State of
17	Montana.
18	That was my purpose in speaking to you all
19	today was to say I do want you to be cautious as you
20	proceed and to understand that there are procedural
21	and I know you know this but there are procedural
22	devices that other parties may use if they feel that you
23	are straying into territories where you should not
24	stray. And, of course, we will be careful to maintain
25	good order in the proceeding and keep people within the

1	bounds that they should be kept so as to avoid any
2	any disruptive activities.
3	I don't anticipate that at all. I just
4	think it's important at our first prehearing conference
5	to sort of get the ground rules straight, if you would.
6	And, Ms. Carson, I understood you to say that you've had
7	this conversation with Mr. Moran or his colleagues and
8	everybody seems to be on the same page.
9	That's right, Your Honor.
10	MS. CARSON: Correct, Your Honor.
11	JUDGE MOSS: I could see you were distracted
12	there. Thank you very much.
13	And then last we have Invenergy, and I do
14	oh, one more thing about the State of Montana. Somebody
15	made a comment about the substantial interest and the
16	public interest. I do agree that there is not a the
17	State can't would have a very difficult time
18	exhibiting a substantial interest in the proceeding
19	being a foreign entity as it were. But I think we did
20	talk about this internally, and I think the public
21	interest will be served by Montana's participation so
22	and also, of course, by the public interest groups such
23	as the Sierra Club and the others who are participating.
24	So I did want to say that.
25	Now I will turn to Invenergy. I think we

1 have here a certain difference in terms of your status. 2 You are an independent power producer as I understand 3 it, and your interest in the proceeding as I read 4 through the lines of your petition is basically that 5 maybe you would like to sell some power or a power plant 6 or something like that to PSE some point in the future 7 when they have to replace power from a facility such as 8 coal strip that they may shut down at some point in the 9 future. 10 So having said that and also that -- that I 11 don't see a particular public interest prong here, I 12 want to give you an opportunity to convince me that 13 there is something more to -- that meets this eye here, 14 and we'll also hear from counsel with whether there are 15 any objections. But I want to give you a chance as a 16 petitioner to speak first. 17 MR. ALLAN: Yes, Your Honor. I appreciate 18 it. Richard Allan for Invenergy. To clarify, Invenergy 19 also is a customer of PSE. Invenergy purchases 20 electricity from PSE at its vantage substation. So we

also is a customer of PSE. Invenergy purchases electricity from PSE at its vantage substation. So we are -- we aren't simply a generator or an independent power producer. We are also a customer of PSE that could conceivably be impacted by whatever the economic outcome is from decisions that are made with respect to coal strip one and two.

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1	That said, we also are feel we do have an
2	interest in understanding and making sure that
3	assumptions with respect to retirement and
4	decommissioning costs of coal strip one and two are
5	accurate because they ultimately and decisions that
6	are made with respect to that that facility
7	ultimately do impact on Invenergy's energy and
8	generating assets.
9	JUDGE MOSS: Or may.
LO	MR. ALLAN: May.
L1	JUDGE MOSS: Okay. And what's your status
L2	as a customer? Are you a marketer or do you actually
L3	use electricity that you purchase from PSE for your own
L4	business?
L5	MR. ALLAN: Your Honor, I am not clear on
L6	that.
L7	JUDGE MOSS: Okay. All right. Well, let's
L8	hear from the Company and see if we have any objection
L9	first from the Company and then we'll ask the other
20	parties.
21	MS. CARSON: Your Honor, PSE does object to
22	Invenergy's intervention. The intervention was just
23	filed Friday afternoon. We did not file any
24	counterresponse, but we do have concerns that Invenergy
25	has not demonstrated a substantial interest. It's not

1	clear to me what type of a customer Invenergy is and
2	maybe takes power may be out of the open-access
3	transmission tariff may relate, but it's not clear to
4	me. That wasn't really mentioned in their petition to
5	intervene.
6	We do have concerns that the substantial
7	interest goes to PSE's customers and independent power
8	producers who want to sell power to PSE, that they are
9	not regulated by the Commission. There is not an
10	interest that the Commission is authorized to consider
11	under the substantial interest test based on prior
12	Commission decisions and court decisions.
13	So we do have concerns about this. As Your
14	Honor previously noted, replacement power is not an
15	issue in this case so and even when it is, we don't
16	typically have independent power providers who intervene
17	in the cases. So we do object to this intervention.
18	JUDGE MOSS: All right. Does anybody else
19	want to be heard on this?
20	Ms. Gafken.
21	MS. GAFKEN: I'll just weigh in briefly. In
22	looking at the first of all, I will start with Public
23	Counsel has no particular objection to Invenergy's
24	petition for intervention. In looking at it, it seemed
25	to me like it was similar to petitions that were filed

1	in other recent dockets by the Northwest & Intermountain
2	Power Producers Coalition, NIPPC, or Columbia Rural
3	Electric Association, CREA, and Yakima Power in recent
4	dockets dealing with Microsoft and their request to go
5	to the open-access tariff, NIPPC petition that was
6	Docket UE-16113 I think 23, 161123, and then the
7	PacifiCorp's Schedule 300, which is Docket UE-161204.
8	Based on the similarities that seem to be there, Public
9	Counsel doesn't have any objections.
10	JUDGE MOSS: Okay. Well, we are familiar,
11	of course, with the cases to which you refer, but I note
12	there is a somewhat what of a what I think is perhaps
13	an important distinction, and that is that the
14	organizations CREA and NIPPC are just that, they're
15	organizations. They're trade groups. Their status is
16	somewhat different where we might find the public
17	interest, for example, and participation by such groups.
18	It's a bit more of a stretch to find that for someone
19	who's in the business of buying and selling power,
20	producing power, that sort of thing.
21	It's been a long time since I've had an
22	independent power producer try to come into a Commission
23	proceeding. I don't have a strong recollection one way
24	or the other of that ever having been allowed, and I
25	know the Commission doesn't have a completely uniform

1	history with these sorts of things.
2	So does anybody else want to be heard?
3	MS. GAFKEN: I guess the only other thing I
4	would add is along the lines of what I was saying
5	earlier is the limitations, if their petition was
6	granted, then certain limitations could be appropriate.
7	JUDGE MOSS: Sure.
8	Anybody else? Ms. Carson?
9	MS. CARSON: Yeah, it is true in some of
LO	those cases, for example, the current ongoing case with
L1	NIPPC, they were allowed to intervene, but the
L2	Commission did find that there was not a substantial
L3	interest. And so it was justified based on the public
L4	interest, and it's not really clear to me in this case
L5	what Invenergy would contribute to the public interest
L6	on the issue of coal strip that isn't already addressed
L7	by the many different parties that are in this case at
L8	this point in time.
L9	JUDGE MOSS: All right. Thank you for that.
20	All right. So we will give you we will
21	give you one last word on this, and then I will make a
22	ruling.
23	MR. ALLAN: One thing that Your Honor,
24	that Invenergy does have that the other intervenors
25	concerned with coal strip don't have is the experience

1	of actually operating power plants and, you know, to the
2	extent that there is public interest to be served, I
3	think public interest would be served by having another
4	entity that actually is in the business be able to
5	provide information and to cross-examine on the issues
6	related to the actual operation, decommissioning, and
7	the associated costs.
8	JUDGE MOSS: All right. Thank you,
9	Mr. Allan. I think on balance, it our interests are
10	better served by denying your petition to intervene.
11	While I recognize that you have an interest, that is to
12	say you are in the business, I don't think it is a
13	substantial interest in what we will be doing in this
14	proceeding, nor do I think it would be particularly in
15	the public interest.
16	The public interest is well-represented here
17	not only by some of the intervenor groups who are
18	representing perhaps environmental interests and that
19	sort of thing, but also by our own Commission Staff.
20	Our Staff is the representative of the public interest,
21	so we tend to have less of a concern in terms of full
22	participation because of that.
23	I do invite you to follow the proceeding,
24	and all counsel should know and you included, Mr. Allan,
25	you can only talk to us about procedural matters. But

1	if you have procedural questions along the way, and in
2	your case, perhaps questions about the status of
3	something in the case at any given point in the future,
4	you can contact us by phone or email. I do ask if you
5	contact us by email, that you copy the parties so that
6	there is no question of an ex-parte contact or someone
7	wants to raise a concern about that, they can know that
8	there's been a contact and raise that concern. Everyone
9	here should be, and I'm sure is, familiar with our
10	ex-parte rule both under the Administrative Procedures
11	Act as a matter of statute and under our own procedural
12	rules. So I'm sure everybody will be cautious about
13	that.
14	I don't think I've ever had a call from
15	counsel that didn't begin with, Judge Moss, can we talk
16	about a procedural issue, and then they launch into some
17	substantial question and make me angry, but that's okay.
18	We've managed to get through that over all these years
19	and I think we'll get through it again.
20	So I believe with that, that completes our
21	business in terms of petitions to intervene, and I'm
22	sure everyone will be happy, I'll be glad to stop
23	talking now and turn the floor back over to Judge
24	Pearson.
25	JUDGE PEARSON: Thank you. So we have

1	already entered a standard protective order with highly
2	confidential provisions in this proceeding and have made
3	the discovery rules available to the parties. So that
4	brings us to the issue of service, and many of you have
5	consented to electronic service in the documents that
6	you filed with the Commission. But for the record
7	today, I will ask each of you to confirm whether you
8	consent to electronic service if the Commission decides
9	to serve documents electronically.
10	We can begin with the Company and go around
11	the room.
12	MS. CARSON: Yes, the Company will agree to
13	electronic service.
14	JUDGE PEARSON: Thank you.
15	MR. FFITCH: The Energy Project agrees to
16	electronic service by the Commission.
17	JUDGE PEARSON: Thank you.
18	MR. MORAN: The State of Montana agrees to
19	electronic service.
20	JUDGE PEARSON: Thank you.
21	MS. GOODIN: The Energy Coalition, Renewable
22	Northwest, and NRDC agree to electronic service.
23	MS. GAFKEN: Public Counsel also agrees to
24	electronic service from the Commission.
25	JUDGE PEARSON: Thank you.

1	MR. SHEARER: And Commission Staff also
2	agrees to electronic service from the Commission.
3	MR. PEPPLE: ICNU agrees as well.
4	JUDGE MOSS: Okay. Want to take the total
5	on the phone there?
6	JUDGE PEARSON: Yes. The Federal Executive
7	Agencies?
8	MS. LIOTTA: Yes, FEA agrees to electronic
9	service.
10	JUDGE PEARSON: Okay. And Northwest
11	Industrial Gas Users?
12	MR. BROOKS: Yes, we will consent to
13	electronic service.
14	JUDGE PEARSON: And ICNU?
15	MR. PEPPLE: That was me.
16	JUDGE PEARSON: Oh, sorry.
17	Nucor Steel.
18	MR. XENOPOLOUS: Yes, Nucor Steel consents
19	to electronic service from the Commission. Thank you.
20	JUDGE PEARSON: Okay. And the Sierra Club?
21	MR. RITCHIE: Yes, Sierra Club consents to
22	electronic service from the Commission and all parties
23	and enthusiastically prefers electronic service.
24	JUDGE PEARSON: Okay. Thank you. I think
25	that was everyone.

1	So that brings us to the schedule. Staff
2	provided a proposed procedural schedule to us prior to
3	the hearing, and I notice that the suspension date is
4	December 13th, 2017. Do all the parties agree that
5	that's the correct suspension date?
6	MS. CARSON: Yes, Your Honor.
7	JUDGE PEARSON: Okay. So do the parties
8	need a recess to discuss scheduling or has this already
9	been discussed?
LO	MR. SHEARER: We've discussed it via email
L1	to the extent we can discuss it. So we may as well go
L2	forward.
L3	JUDGE PEARSON: Okay. So you want to take a
L4	recess, then?
L5	MR. SHEARER: That's up to you, Your Honor,
L6	but I'm sure there will be some tinkering, but I don't
L7	think there's a lot of progress to be made among the
L8	parties anymore by ourselves.
L9	JUDGE PEARSON: I see. Okay.
20	JUDGE MOSS: Now, you have these hearing
21	dates that are on here.
22	Do you have this, Ms. Carson?
23	MS. CARSON: I do, and we do have a few
24	suggested changes.
25	JUDGE MOSS: Well, sure, sure. I don't have

1 a problem with that, but I wanted to start by saying we 2 did have a discussion internally on the subject of 3 hearing dates and we're pretty fixed on these. So are 4 the question of working around that, those dates, unless 5 there's an irreconcilable conflict that you can bring to 6 our attention? 7 MS. CARSON: No, there's not. PSE was 8 interested in potentially starting the hearing on the 9 29th instead of the 28th because the cross-exam exhibit 10 date got pushed back to the 24th, and it does not give 11 much time for parties to -- for witnesses and attorneys 12 to review the cross-exam exhibits. And, of course, 13 that's also always primarily an issue for PSE because, 14 you know, we get hit with a lot more cross-exam exhibits 15 than the other parties. So we were open to considering 16 starting the 29th and continuing on through that week to 17 the extent necessary. I understand there's an open 18 meeting I think the -- that Thursday, so perhaps in the 19 afternoon on Thursday and then continuing on Friday. 20 JUDGE PEARSON: Okay. So that will work for 21 the Commission. As far as the Commissioners' schedules. 22 we had that whole week blocked off in the event that it 23 was needed. So does Staff have any objection to 24 starting the hearing on the 29th?

MR. SHEARER: No objection from Staff.

1	JUDGE PEARSON: Okay.
2	JUDGE MOSS: Mr. ffitch has something.
3	MR. FFITCH: Your Honor, just in that vein,
4	perhaps our request has already been granted, but we
5	were going to request that the hearing be formally
6	the hearing dates actually formally include the 31st and
7	perhaps even Friday, the 1st because we have a witness
8	who would only be available on those days so that would
9	be helpful to the Energy Project.
10	JUDGE PEARSON: Okay. That sounds good. We
11	can certainly do that, and we can schedule it for the
12	afternoon of the 31st or whenever the open meeting
13	concludes with a short break. Whatever works for the
14	parties.
15	Anyone else?
16	MS. GAFKEN: Yes, I have one thing. I have
17	mentioned this to the parties, but we have a witness
18	that has a hearing in Arkansas on the 30th. And so
19	travel could be a little tricky if we start on the 29th,
20	I think we're willing to do that with the understanding
21	that we may be coming to the parties and the Commission
22	with a proposal on how to deal with that witness in
23	either getting her here or not. But maybe video or
24	something along those lines, but I think there's enough

dates that are in play that we can work with this.

1 JUDGE MOSS: Yeah, that's a long way off. 2 MS. GAFKEN: That too. 3 JUDGE MOSS: Yeah, and we don't know at this 4 juncture how extensive the hearing will need to be. In 5 recent periods, the practice seems to have been for 6 counsel to do, shall we say, more focused 7 cross-examination. That has sometimes been true in 8 earlier years, and so our hearings have gone down to two 9 days and three days, that sort of thing. 10 I forget the exact number, but I think PSE 11 has something like 20 witnesses or something like that. 12 Pretty close to that number, and I'm looking at the 13 number of intervenors and thinking well, one and a half 14 witnesses on average, and we're probably looking at 40 15 witnesses in this case. So that's quite a number 16 relative to what we normally have, and I'm sure there 17 will be waiver for some of those. Still, we may need to 18 spill over, so everybody needs to arrange their personal 19 schedules to accommodate that. I know I will arrange 20 mine that way and forgo my vacation plans as usual. 21 Just kidding. 22 JUDGE PEARSON: Okay. So is there anything 23 further with respect to the schedule? 24 MR. SHEARER: Yes, Your Honor. Staff had a 25 question. We've discussed among the parties a date

1	that's on this, April 3rd, 2017, which is labeled "PSE
2	supplemental testimony." Staff is still a little
3	unclear as to what that will be and why PSE would need
4	that opportunity. So we're happy to let PSE try to
5	clarify that for us if we can on the record.
6	MS. CARSON: Certainly. PSE has in its past
7	general cases and power cost only rate cases submitted
8	supplemental testimony. Primarily one of the main
9	issues is to update power costs, and we did that
10	in 2009, 2011, 2013, and '14 precourse. The Commission
11	had at one time expressed a desire that its such
12	supplemental filing be provided with ample time for
13	other parties to review it before their response
14	testimony is due. And so in 2011, we started doing that
15	as part of the procedural schedule.
16	But it also sets a date if there's any, you
17	know, corrections or numbers that were estimates that
18	have become known and measurable that we can update that
19	and give other parties sufficient time to audit the
20	information. But primarily its updating power costs.
21	The power costs projections for the filed case I believe
22	used the forward natural gas prices for a period for
23	September 2016, and this would be updated by four or
24	five months. So that's we're just doing what we've
25	done for several cases in the past.

1	JUDGE PEARSON: Okay.
2	MR. SHEARER: We're still a little unclear
3	about a power cost update in April and the need for
4	that. And will it not be updated again later in the
5	case? And if I just make sure we understand
6	correctly that PSE believes updates to be known as just
7	numerical updates. You know, we're not going to get 75
8	pages of supplemental testimony or something along those
9	lines.
10	MS. CARSON: No.
11	MR. SHEARER: That's obviously a Staff
12	concern.
13	MS. CARSON: That hasn't been the case in
14	the past with significant amount of testimony. There
15	won't be a change in the methodologies. It will just be
16	refreshing numbers. And we have in some cases updated
17	supplemental testimony power cost, and then again in
18	rebuttal, just really depending on what's happening with
19	power costs. But, you know, that's that's up to the
20	Commission. If the Commission doesn't want us to update
21	again in rebuttal, we certainly don't need to.
22	JUDGE MOSS: Let me just interject here that
23	I appreciate your last comment because we have been
24	having some internal discussions about the subject of
25	power cost updates. In recent cases, we've had power

cost updates in rate cases and sometimes multiple power cost updates, and sometimes very near the end of the case, and in some instances per a request to do it after the end of the case and so forth and so on.

The practice of doing power cost updates in general rate cases came into being in a time when power costs were high and volatile, and it was an appropriate thing to do. It often saved the customers a lot of money when we were able to update the power cost in a period when gas prices were flying or what have you, but, of course, there was the double threat there that might go the other way. We've had fairly stable gas prices and other fuel source prices, electric prices relatively speaking during more recent periods.

So I think it will be a case of -- it's all well and good to file supplemental testimony and to plan to do that, but I think the parties need to be aware that certainly the further out anybody wants to go with that, it's going to be subject to objection from other parties, and it may even be something that the Commission itself decides it's not something we want to do. So just a caution in that regard. And I don't want to refer to specific recent cases, but it can become disruptive at the end of a case, and so we don't want to let that happen here. Have I been muddy enough about

1	that?
2	Thank you, Ms. Brown. I appreciate the
3	confirmation.
4	MS. BROWN: I like mud.
5	MS. CARSON: Well, that is why we proposed
6	it early in April.
7	JUDGE MOSS: Yeah, and I don't want to
8	discourage you from doing it that early. That still
9	gives the responsive parties three months and, of
LO	course, if you file it and they don't like, they can
L1	object to it even then or just as they can object to
L2	your original testimony and ask me to strike or ask
L3	us to strike portions of that. I mean, this is, you
L4	know, we play we play by the rules and we give
L5	everybody the full opportunity to do what they need to
L6	do to represent the interests of their clients. So
L7	having said all of that, I will be quiet again. Thank
L8	you.
L9	MR. SHEARER: Thank you. With those
20	clarifications from Ms. Carson and Judge Moss, Staff has
21	no objection to including April 3rd on the schedule, and
22	we appreciate the parties having that discussion on the
23	record.
24	JUDGE PEARSON: Okay. Is there anything
25	else with respect to the schedule?

1	MS. CARSON: Your Honor, PSE does have one
2	other request for a change. The settlement conference
3	number two, July 25th, falls at a time of a NARUC
4	meeting, I believe. And so some people will not be
5	available, and we would like to move it up. Didn't have
6	a chance to talk with other parties about this, but I
7	would think maybe earlier in July would work. And I
8	don't know that we have to come up with that date today,
9	but anyway, July 25th isn't a good date.
10	JUDGE PEARSON: Okay. As long as we have
11	the first settlement conference schedule and then the
12	prehearing conference, that's fine, and the parties can
13	determine at a later date when the second one will be
14	held.
15	MR. SHEARER: Yes, Staff has no objection to
16	that.
17	JUDGE PEARSON: Okay.
18	MR. SHEARER: Sounds like a good plan.
19	JUDGE PEARSON: Ms. Gafken, did you have
20	something to add?
21	MS. GAFKEN: Yes, I have two things. I just
22	wanted to put in a plug for two public comment hearings
23	in this matter. I see that it's on the draft that's up
24	there. I just wanted to verbalize that for the record.
25	We're proposing, and Olympia and Bellevue, I understand

1	those are two places where PSE general rate cases and
2	comment hearings have been held before. That seems to
3	work well. I proposed a couple of weeks there that
4	hopefully will work with the schedule.
5	The other thing that I wanted to note that's
6	not on there and that's the customer notice report
7	that's generally about a month or so after the
8	prehearing conference, and that's a letter usually that
9	Public Counsel will file alerting the Commission about
10	the status of the customer notice that goes in with the
11	bills and informs them about the rate case. I have
12	talked to the Company, and it looks like a slightly
13	longer time period will be needed in this case.
14	Primarily because lots of files happen in the month of
15	March for the Company, and so we've talked about having
16	that report due on April 12th.
17	JUDGE PEARSON: Can you tell me the name of
18	it one more time?
19	MS. GAFKEN: Sure, the customer notice
20	report.
21	JUDGE PEARSON: Customer notice report,
22	okay. All the other parties are okay with that?
23	JUDGE MOSS: I used to not let Mr. ffitch do
24	this to our procedural schedule, but Ms. Gafken thinks
25	it's matured around here I guess, so

1	JUDGE PEARSON: Okay. Anything else?
2	MR. FFITCH: May I just have a moment, Your
3	Honor, to confer with counsel? We have nothing further,
4	Your Honor. Thanks.
5	JUDGE PEARSON: Okay. Thank you.
6	So we appreciate the parties coming to us
7	with this schedule and we will adopt it in the
8	prehearing conference order with the modifications.
9	MR. SHEARER: We did have one more
LO	administrative question. I guess I've learned from my
L1	colleagues it has become recent practice to stipulate to
L2	the standard first DR that all the parties serve each
L3	other. It struck me that that might be a good idea in
L4	this case, given that we have so many intervenors, you
L5	know, please provide copies of any and all of your
L6	requests and responses to all the parties.
L7	JUDGE MOSS: Instead of having to do the DR
L8	asking for exactly the same thing.
L9	MR. SHEARER: Exactly. So if everybody is
20	willing, all the parties are willing to stipulate to
21	that now, that would be helpful. Save everybody ten DRs
22	from going out to each other.
23	JUDGE PEARSON: Okay. That sounds good.
24	MR. SHEARER: If you're willing to ask.
25	JUDGE PEARSON: Sure, parties want to

1	respond to that?
2	MS. GAFKEN: Public Counsel supports that
3	request.
4	JUDGE PEARSON: Mr. ffitch?
5	MR. FFITCH: We have no objection to that,
6	although it plays havoc with our embedded numbering
7	templates for our system. One must change with the
8	times and save paper. And after this matter, I did
9	think of one other minor administrative issue to raise.
LO	JUDGE PEARSON: Okay. Ms. Goodin?
L1	MS. GOODIN: We also support that request
L2	and would request electric service of those copies as
L3	well if possible from other parties.
L4	JUDGE PEARSON: Okay. Mr. Moran?
L5	MR. MORAN: We support the request, Your
L6	Honor.
L7	MS. CARSON: PSE doesn't object to the
L8	request.
L9	MR. PEPPLE: ICNU supports the request.
20	JUDGE PEARSON: Okay. And for those on the
21	phone.
22	MR. XENOPOLOUS: Nucor has no objection,
23	Your Honor.
24	JUDGE PEARSON: Okay. Thank you.
25	MR. BROOKS: No objection from NIGU.

1	MS. LIOTTA: FEA has no objection either.
2	MR. RITCHIE: Sierra Club supports the
3	request.
4	JUDGE PEARSON: Okay. Thank you.
5	JUDGE MOSS: Well, you all be thinking about
6	during the course of discovery in this case, the
7	proposal that I made years ago and it never went
8	anywhere that and that was to come up with some means
9	to have a common site for discovery so that you don't
10	have to have all this back and forth and back and forth,
11	but everybody can find access to the same site and
12	discovery can all be available in one place. And, of
13	course, in our electronic age, this is increasingly
14	possible to do and easy to do for everybody except me,
15	and I'm not involved in the discovery process so that
16	doesn't matter.
17	BPA has done this for years and it seems to
18	work very, very well in their proceedings. The only one
19	I was ever involved in was 17 or 18 years ago when there
20	were 68 parties and it works pretty well. I don't think
21	I had a single problem while I was presiding in the
22	case, and it went real well.
23	MS. CARSON: Your Honor, PSE did make such a
24	site available in a current case before the Commission,
25	and many parties very much appreciated that and some

1	parties objected to that. I believe Commission Staff or
2	some members of Commission Staff were not comfortable
3	with that. We certainly would endorse that. It saves a
4	lot of time and email correspondence, and we think it's
5	a good solution.
6	JUDGE MOSS: Okay. Well, I think it's
7	probably best left to the parties to work that sort of
8	thing out among themselves rather than us trying to
9	dictate something from the bench. But I did want to
10	raise the idea again. Thank you for making that point.
11	Perhaps you can have some further discussions and make
12	some progress in this direction.
13	MS. BROWN: I just want say that it does
14	raise issues with regard to compliance with the State's
15	Public Records Act and the Records Retention Act. We
16	have a special database that files within the utility.
17	JUDGE MOSS: Okay. Thank you.
18	JUDGE PEARSON: Okay.
19	JUDGE MOSS: It's the virtue of having the
20	head of the division appearing in the case. Gives you a
21	broader perspective on things.
22	JUDGE PEARSON: Okay. So for filing, so we
23	took a count and we will need an original plus 11 copies
24	for internal distribution at the Commission. And if
25	filings include information designated as confidential

1 or highly confidential, file the original and 11 copies 2 of the fully unredacted version, an original and one 3 copy of any partly redacted version, and an original and 4 one copy of the fully redacted version. So we will 5 require you to submit a witness list showing order of 6 presentation, time estimates for cross-examination of 7 each witness, and cross-examination exhibit list shortly 8 before the evidentiary hearings, and we will exchange 9 cross-examination exhibits prior to the hearing and take 10 up any other business that will maximize efficiency at 11 the hearing such as stipulating to the admission of 12 testimony and exhibits. 13 And if any party has not yet designated a 14 lead representative for service, please do so via an 15 email to Judge Moss and myself as soon as possible. And 16 if anyone would like to add names and email addresses of 17 other representatives or support staff who should 18 receive electronic courtesy copies of all documents 19 filed in this proceeding, please email that to us as 20 well. 21 Is there anything else that we need to 22 address while we're here today? Okay. Hearing nothing, 23 just want to thank the parties for all coming and 24 participating today, and we will issue an order

reflecting what was discussed here today, and we are

25

1	CERTIFICATE
2	
3	STATE OF WASHINGTON
4	COUNTY OF THURSTON
5	
6	I, Tayler Russell, a Certified Shorthand Reporter
7	in and for the State of Washington, do hereby certify
8	that the foregoing transcript is true and accurate to
9	the best of my knowledge, skill and ability.
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12	Tayler Russell, CCR
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