Exhibit No	_(SRM-1T)
Docket UE-13	3
Witness: Stev	en R. McDougal

# BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND	h	
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TRANSPORTATION COMMISSION,	ľ	D 1 (HE 12
	P	Docket UE-13
Complainant,	)	
	)	
VS.	)	
	)	
PACIFICORP dba	)	
Pacific Power & Light Company		
	)	
	)	
Respondent.	)	

# PACIFICORP DIRECT TESTIMONY OF STEVEN R. MCDOUGAL

- 1 Q. Please state your name, business address, and present position with
- 2 PacifiCorp d/b/a Pacific Power & Light Company (PacifiCorp or Company).
- 3 A. My name is Steven R. McDougal, and my business address is 201 South Main,
- 4 Suite 2300, Salt Lake City, Utah, 84111. I am currently employed as the
- 5 Director, Revenue Requirement, for the Company.

#### 6 Qualifications

- 7 Q. Briefly describe your education and professional experience.
- 8 A. I received a Master of Accountancy from Brigham Young University with an
- 9 emphasis in Management Advisory Services in 1983 and a Bachelor of Science
- degree in Accounting from Brigham Young University in 1982. In addition to my
- formal education, I have also attended various educational, professional, and
- electric industry-related seminars. I have been employed by PacifiCorp or its
- predecessor companies since 1983. My experience at the Company includes
- various positions within regulation, finance, resource planning, and internal audit.
- 15 Q. What are your responsibilities as Director, Revenue Requirement?
- 16 A. My primary responsibilities include overseeing the calculation and reporting of
- the Company's regulated earnings or revenue requirement, ensuring that the inter-
- iurisdictional cost allocation methodologies are correctly applied, and explaining
- 19 those calculations to regulators in the jurisdictions in which the Company
- operates.

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#### **Purpose of Testimony**

- 22 Q. What is the purpose of your testimony in this proceeding?
- A. My direct testimony addresses the calculation of the Company's Washington-

1	allocated revenue requirement and the revenue increase requested in the
2	Company's filing. Specifically, my testimony provides the following:
3	A description of the West Control Area inter-jurisdictional allocation
4	methodology (WCA) applied in this proceeding to determine the
5	Washington-allocated revenue requirement.
6	• A description of the test period used in this case, which is the historical 12
7	months ended June 30, 2012 (Test Period) with restating and pro forma
8	adjustments.
9	• The calculation of the \$42.8 million revenue increase requested in this
10	general rate case representing the increase over current rates required for
11	the Company to recover its Washington-allocated revenue requirement.
12	• The presentation of the normalized results of operations for the Test
13	Period demonstrating that under current rates the Company will earn an
14	overall return on equity (ROE) in Washington of 3.9 percent, which is less
15	than the 9.8 percent ROE ordered by the Washington Utilities and
16	Transportation Commission (Commission) in the Company's 2010 general
17	rate case, Docket UE-100749 (2010 Rate Case), and less than the 10.0
18	percent requested by the Company and supported by Dr. Samuel C.
19	Hadaway in this proceeding.
20	• A description of the revenue requirement workpapers supporting the
21	proposed revenue increase and normalized results of operations for the
22	Test Period. Included as part of my workpapers is a summary revenue
23	requirement model, which is similar in design to the model used by

l		Commission Staff. This summary model is designed to facilitate easier
2		review of the filing and is consistent with the model used in the
3		Company's 2011 general rate case, docket UE-111190 (2011 Rate Case).
1		This model was developed based on feedback that the Company received
5		during the explanatory session held with the Commission's advisors in the
5		2010 Rate Case.
7	Allo	cation Methodology
3	Q.	What allocation methodology has been applied in the calculation of the
)		Washington results of operations?
)	A.	Washington results of operations in this proceeding are based on the WCA, as
-		approved by the Commission in Order 08, docket UE-061546,1 with certain
2		modifications. The modifications being proposed by the Company are discussed
}		later in my testimony and in the direct testimonies of Mr. Gregory N. Duvall and
-		Mr. R. Bryce Dalley.
i	Q.	What period is used as the basis for calculating the allocation factors in this
		case?
	A.	The allocation factors in this case are based on historical normalized west control
		area loads, customer numbers, and plant balances for the 12 months ended
		June 30, 2012.
	Over	rview of the Test Period
	Q.	Please provide an overview of the development of the Test Period?
	A.	The Test Period was developed by analyzing each of the revenue requirement
		components in the historical period to determine if a restating or pro forma
	1 Was	h. Utils. & Transp. Comm'n v. PacifiCorp, Docket UE-061546, Order 08 at ¶ 43 (June 21, 2007).

ad	iustment	was	warranted	to	reflect	normal	or ex	pected of	perating	conditions.
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The Company's proposed net power costs are based on pro forma normalized net power costs for the 12 months ending December 31, 2014, which is closely aligned with the rate effective period. This approach to calculating net power costs is also consistent with prior rate cases and recent Commission orders.

For consistency with the net power cost study used in this case, several generation-related items are reflected based on amounts for the 12 months ending December 31, 2014. Net power cost and pro forma plant additions are then adjusted using the production factor methodology discussed later in my testimony.

### Q. Please describe the process used to develop Test Period costs and revenues.

Operations and maintenance (O&M) expenses were developed using historical expense levels for the 12 months ended June 30, 2012, normalized with restating and pro forma rate-making adjustments.

Plant and associated accumulated depreciation balances were developed using historical average of monthly average (AMA) balances for the 13 months ended June 30, 2012. Through a pro forma adjustment, the average net electric plants in service balances are adjusted to actual ending balances as of June 30, 2012. The case includes four pro forma capital additions that are projected to be placed in service before December 31, 2013, and one pro forma capital addition that is projected to be placed in service in February 2014. The pro forma capital additions are discussed in further detail in the direct testimonies of Mr. Mark R. Tallman and Mr. Dana M. Ralston. The production factor adjustment was applied

to the pro forma capital additions and associated revenue requirement components
to adjust the pro forma cost levels to the historical Test Period.

The 2011 Rate Case, included rate base balances on an AMA basis for the 13-month period ended December 2010. This case includes the full balances associated with investments placed in service during 2010, 2011, and the first six months of 2012. In addition, as discussed above, this case also includes balances associated with discrete pro forma capital additions projected to be placed in service before or during the rate effective period.

Net power costs for the west control area were developed using the Generation and Regulation Initiatives Decision model (GRID), based on terms of existing contracts, plant availabilities that are normalized using historical information, and pro forma retail load and market prices for the 12 months ending December 31, 2014. The production factor adjustment was applied to the proforma level of net power costs to adjust the cost levels to the historical Test Period.

Retail revenues were developed by applying the current Commission-approved tariff rates to the Washington historical normalized loads for the 12 months ended June 30, 2012. For consistency, allocation factors were developed using normalized loads for the west control area for the same time period.

## **Revenue Requirement**

- 2 Q. What is the Company's Washington revenue requirement for the Test
- 3 **Period?**

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- 4 A. The Company's revenue requirement for the Test Period is \$346.9 million. This
- 5 level of revenue will allow the Company to earn its recommended 10.0 percent
- 6 ROE for the Test Period. At current rate levels, the Company will earn an ROE in
- Washington of 3.9 percent during the Test Period.

#### **8 Revenue Requirement Calculation**

- 9 Q. Please describe Exhibit No.\_\_(SRM-2).
- 10 A. Exhibit No.\_\_\_(SRM-2) is a summary of the Washington results of operations for
- the Test Period. This summary exhibit reflects the detailed calculations and
- supporting documents that are presented in Exhibit No.\_\_\_(SRM-3). Page 1 is a
- revenue requirement adjustment summary. This page shows the rate base, net
- operating income (NOI),<sup>2</sup> and the Washington revenue requirement cumulative
- impact of the Company's restating and pro forma adjustments. Pages 2 and 3
- show the Washington-allocated per books results and the cumulative impact of
- each of the major adjustment sections presented in Exhibit No. (SRM-3). The
- far right column of page 3 shows the Washington-allocated normalized results for
- the Test Period.
- 20 Q. Please describe Exhibit No.\_\_(SRM-3).
- 21 A. Exhibit No.\_\_\_(SRM-3) is the Company's Washington Results of Operations
- Report (Report). The Report provides the per books and normalized totals for
- revenue, expenses, depreciation, net power costs, taxes, rate base, and loads for

<sup>&</sup>lt;sup>2</sup> NOI is also referred to as "Operating Revenue for Return" in the Company's exhibits and workpapers.

the Test Period. Additionally, the Report provides the calculation of the WCA
inter-jurisdictional allocation factors, a summary of monthly rate base balances
used to develop the historical AMA balances, and detailed accounting extracts for
the historical period.

The Report presents operating results in terms of both return on rate base and ROE. In the Report, net power costs are presented for the WCA and as allocated to the Company's Washington jurisdiction.

# Q. Please describe how the Report is organized.

A. The Report is organized into the following sections or tabs:

•	Tab 1—Summary reflects the Washington-allocated results based on the
	WCA. Column 1 (Unadjusted Results) on Page 1.0 reflects the per books
	Washington results and shows Washington ROE of 3.3 percent for the
	12 months ended June 30, 2012. Column 2 (Restating Adjustments)
	shows the cumulative impact of the Washington-allocated restating
	adjustments included in the filing. Column 3 (Total Adjusted Actual
	Results) shows the Washington results including the restating adjustments.
	Column 4 (Pro Forma Adjustments) shows the cumulative impact of the
	Washington-allocated pro forma adjustments included in the filing.
	Column 5 (Total Normalized Results) shows the Washington-allocated
	normalized results for the Test Period, including all restating and pro
	forma adjustments, with an ROE of 3.9 percent. Column 6 (Price Change)
	reflects the necessary revenue increase of \$42.8 million to achieve a
	10.0 percent ROE. Column 7 (Results with Price Change) reflects the

1	Washington normalized results including the \$42.8 million proposed
2	revenue increase.
3	Page 1.1 of the Report shows the results of operations without the
4	requested price change. Pages 1.2 and 1.3 support the calculation of the
5	requested revenue increase and provide further details on the development
6	of the net-to-gross conversion factor <sup>3</sup> which incorporates income taxes,
7	uncollectible expenses, Washington Public Utility Tax, and the
8	Commission regulatory fee. Pages 1.4 through 1.6 summarize the impact
9	of each of the adjustment sections, which follow in tabs 3 through 9.
10	• Tab 2—Results of Operations details the Company's overall revenue
11	requirement, showing per books revenues, expenses, and rate base
12	balances, on total-company and Washington-allocated bases, for the
13	12 months ended June 30, 2012, and fully normalized Washington-
14	allocated results of operations for the Test Period by Federal Energy
15	Regulatory Commission (FERC) account. The name of each FERC
16	account provides a brief description of the revenues, expenses, or balances
17	included in the account. For a more detailed description of each account
18	please refer to the FERC Uniform System of Accounts (Code of Federal
19	Regulations, Title 18, part 101).
20	• Tabs 3 through 9 provide supporting documentation for the restating and

• Tabs 3 through 9 provide supporting documentation for the restating and pro forma adjustments required to reflect normal or expected operating conditions of the Company. Each of these sections begins with a numerical summary in columnar format that identifies each adjustment

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<sup>&</sup>lt;sup>3</sup> The net-to-gross conversion factor is also referred to as the net-to-gross bump up factor in the Report.

1		made to the per books data and the adjustment's impact on the Test
2		Period. Each column has a numerical reference to a corresponding page in
3		the Report, which contains a "lead sheet" showing the type of adjustment
4		(restating or pro forma), the FERC account(s), the WCA allocation
5		factor(s), dollar amount(s), and a brief description of the adjustment. The
6		specific adjustments included in each of these tabs are described in more
7		detail below.
8		• Tab 10 contains the calculation of the WCA allocation factors.
9		Tab 11 contains a summary of the Washington-allocated per books rate
10		base balances by month for the 12 months ended June 30, 2012. These
11		balances are shown by FERC account and WCA allocation factor.
12		• Tabs B1 through B20 contain the per books historical accounting system
13		extracts for the 12-month period ended June 30, 2012, and are organized
14		by major FERC function.
15	Tab 3	Revenue Adjustments
16	Q.	Please describe the adjustments made in Tab 3.
17	A.	Temperature Normalization (page 3.1)—This restating adjustment normalizes
18		residential, commercial, and irrigation revenues in the Test Period by comparing
19		actual sales to temperature normalized sales. Temperature normalization reflects
20		temperature patterns that can be measurably different than normal, defined as the
21		average temperature over a 20-year rolling time period (currently 1992 to 2011).
22		Pages 3.1.4 through 3.1.6 provide the detailed support of the revenue adjustments

from the per books data. Ms. Kelcey A. Brown discusses temperature

1	normalization in her direct testimony.
2	Revenue Normalization (page 3.2)—This restating adjustment removes revenue
3	items that should not be included in regulatory results. This restating adjustment
4	normalizes base year revenue by removing items that should not be included in
5	determining retail rates, such as Schedule 191 (System Benefits Charge),
6	Schedule 96 (Hydro Deferral Amortization), Bonneville Power Administration
7	(BPA) residential exchange credits, and out of period items. The associated tax
8	impacts are also removed from the Test Period in this adjustment.
9	Effective Price Change (page 3.3)—This restating adjustment normalizes retail
10	revenues for known and measurable changes since the end of the historical period
11	ended June 30, 2012. This adjustment adds approximately \$4.3 million of
12	revenues for the rate increase approved by the Commission in the 2011 Rate Case,
13	effective June 1, 2012.
14	SO2 Emission Allowances (page 3.4)—This pro forma adjustment removes the
15	sales revenue booked during the 12 months ended June 30, 2012, and includes
16	amortization of sales revenues over a five-year period. This method was
17	approved in Order 06 in the 2010 Rate Case and used by the Company in the 2011
18	Rate Case. Washington's allocation of these revenues is determined by the
19	allowances provided by the Jim Bridger and Colstrip Unit 4 generating resources.
20	Renewable Energy Credit (REC) and Renewable Energy Attribute (REA)
21	Revenue (page 3.5)—In compliance with Commission Order 06 in the 2010 Rate
22	Case, REC and REA revenues are passed back to Washington customers through
23	a separate tracker mechanism effective April 3, 2011. Consistent with this

1		ordered treatment, this restating adjustment removes all REC and REA revenues
2		from the Test Period.
3		Wheeling Revenue (page 3.6)—This restating and pro forma adjustment reflects
4		known and measurable changes to actual wheeling revenue for the 12 months
5		ended June 30, 2012. Imbalance penalty revenue and expense is removed to
6		avoid any impact on regulated results.
7		Ancillary Revenue (page 3.7)—The Company entered into contracts with Seattle
8		City Light (SCL) to receive real time output from SCL's share of the Stateline
9		wind farm. The Company returns power two months later. The Stateline
10		ancillary services contract was renewed in December 2011. This pro forma
11		adjustment adjusts the ancillary revenues associated with this contract to the pro
12		forma level of revenues for the 12 months ending December 31, 2014, per the
13		terms of the contract and consistent with the treatment of net power cost.
14		Schedule 300 Fee Change (page 3.8)—As discussed in the direct testimony of
15		Ms. Barbara A. Coughlin, the Company is proposing changes to Schedule 300
16		charges. This pro forma adjustment reflects the additional revenue expected
17		based on these tariff changes.
18	Tab 4	4—O&M Adjustments
19	Q.	Please describe the adjustments included in Tab 4.
20	A.	Miscellaneous General Expense Adjustment (page 4.1)—This restating
21		adjustment removes certain miscellaneous expenses that should have been
22		charged below-the-line to non-regulated expenses.
23		General Wage Increase Adjustment (pages 4.2 and 4.3)—This restating and

22	A.	Irrigation Load Control Program (page 4.4)—Payments are made to Idaho
21	Q.	Please continue with your description of O&M adjustments in Tab 4.
20		on how this adjustment was developed.
19		by the Company in the 2011 Rate Case. Refer to page 4.3.1 for more information
18		method approved by the Commission in Order 06 in the 2010 Rate Case and used
17		The treatment of wages reflected in the Test Period is consistent with the
16		Test Period.
15		(SERP) expenses booked during the historical period have been removed from the
14		As part of this adjustment, Supplemental Executive Retirement Plan
13		to employee wages.
12		actual increases. Payroll taxes were updated to capture the impact of the changes
11		group wages, while increases for non-union and exempt employees were based on
10		The Company used union contract agreements to escalate union labor
9		wage amounts.
8		occurred or will occur through June 30, 2013, to the annualized June 30, 2012
7		step was to apply known and measurable pro forma wage increases that have
6		by month along with the date each labor group received wage increases. The next
5		ended June 30, 2012. This was done by identifying actual wages by labor group
4		wage expenses by annualizing wage increases that occurred during the 12 months
3		contract renewal dates. The first step in this adjustment is to restate per books
2		Period. The Company has several labor groups, each with different effective
1		pro forma adjustment is used to compute general wage-related costs for the Test

irrigators as part of the Idaho Irrigation Load Control Program, and a portion of

1	the program's administrative costs are system allocated in the Company's per
2	books data. This restating adjustment reallocates these costs to the Company's
3	Idaho customers.
4	Remove Non-Recurring Entries (page 4.5)—A variety of accounting entries
5	were made during the 12 months ended June 30, 2012, that are non-recurring or
6	relate to prior periods. This restating adjustment removes these items from the
7	Test Period to reflect normalized results. The associated tax impacts for these
8	entries are also removed through this adjustment. Details on the specific items in
9	the adjustment can be found on page 4.5.1.
10	Pension Curtailment (page 4.6)—Order 09 in the Company's 2009 general rate
11	case, docket UE-090205 (2009 Rate Case) <sup>4</sup> permits deferral and amortization of
12	the pension curtailment gain resulting from employee participation in the 401(k)
13	retirement plan option. The amortization expired on December 31, 2012. This
14	pro forma adjustment removes the amortization expense and associated tax
15	impacts from the Test Period.
16	DSM Removal Adjustment (page 4.7)—This restating adjustment removes per
17	books demand-side management (DSM) revenues and expenses from regulated
18	results since they are recovered through a separate tariff rider (Schedule 191—
19	System Benefits Charge Adjustment). The associated tax entries are also
20	removed through this adjustment.
21	Insurance Expense Adjustment (page 4.8)—Consistent with the 2011 Rate
22	Case, the Company has replaced the base period liability and property damage
23	expense with a rolling six-year average of damage expenses. This adjustment

 $<sup>^4</sup>$  See Wash. Utils. & Transp. Comm'n v. PacifiCorp, Docket UE-090205, Order 09 (December 16, 2009).

also removes amounts from the Test Period that should not be charged to
Washington, and corrects allocation and accounting of insurance charges.

The deductible for the general hability policy changed October 1, 2012,
and the deductible for the non-transmission and distribution property insurance
will change effective October 1, 2014. The deductible is increasing for both,
which will help the Company manage premium costs. To the extent the Company
can manage its exposure to claims charged against the deductible, it can manage
total insurance expense (i.e., premium costs plus costs against the deductible).
Advertising Adjustment (page 4.9) and Memberships and Subscriptions
Adjustment (page 4.10)—In the 2010 Rate Case, the Commission encouraged
the Company to engage in a dialogue with Commission Staff, Public Counsel, and
the Industrial Customers of Northwest Utilities (collectively referred to as the
"Joint Parties") to explore effective means to refine the allocation of certain
system-allocated costs. In compliance with this directive, on May 19, 2011, the
Company held a conference call with Staff and the Joint Parties to discuss
potential refinements to the allocation of certain costs. As a result of this meeting,
all parties agreed that to the extent possible, advertising and membership expenses
should be situs assigned to specific states instead of system allocated. These
restating adjustments situs assign advertising and membership costs that were
booked on a system-allocated basis if they can be attributed to a specific
jurisdiction.
Automated Meter Reading (AMR) Savings (page 4.11)—Beginning in August

2010, the Company replaced approximately 122,000 meters in the Yakima, Walla

1		walla, and Sunnyside districts with new radio equipped digital meters. This pro
2		forma adjustment reflects the reduction to meter reading expense the Company
3		anticipates for the 12 months ending June 30, 2013, that is not already reflected in
4		the per books data.
5		Uncollectible Expense (page 4.12)—This restating adjustment adjusts the
6		Company's per books June 2012 uncollectible expense to the June 2012
7		normalized level by applying the per books uncollectible rate (per books
8		uncollectible expense divided by per books Washington general business
9		revenues) to the normalized level of Washington general business revenues.
10		Legal Expense (page 4.13)—Consistent with the stipulation in the 2011 Rate
11		Case, this restating adjustment reallocates the Company's per books legal
12		expenses. Legal expenses are situs assigned to the extent they can be attributed to
13		a specific jurisdiction.
14		Naughton Write-off (page 4.14)—This restating adjustment removes
15		Washington's allocated share of the Naughton Unit 3 write-off that occurred in
16		June 2012. The Naughton plant is not included in the WCA.
17		<b>O&amp;M Efficiency (page 4.15)</b> —The Company implemented efficiency initiatives
18		that are not factored into the General Wage Increase Adjustment (pages 4.2 and
19		4.3). This pro forma adjustment reduces the Company's O&M expense levels for
20		the Test Period to reflect these efficiencies.
21	Tab 5	5—Net Power Cost Adjustments
22	Q.	Please describe the adjustments included in Tab 5.
23	A.	Net Power Costs (pages 5.1 and 5.1.1)—The net power cost adjustments

normalize power costs by adjusting sales for resale, purchase power, wheeling,
and fuel in a manner consistent with the contractual terms of sales and purchase
agreements, and normal hydro and weather conditions for the WCA. Three
separate net power cost studies, modeled by GRID, are included in the Report.
The results of each study are summarized on page 5.1.2. The first study
calculates actual WCA net power costs for the 12-month period ended June 30,
2012. The second study reflects restated net power costs for the same period.
The third is a study of pro forma net power costs for the 12 months ending
December 31, 2014, which is closely aligned with the rate effective period.
The pro forma power costs are adjusted to the historical period using the
production factor adjustment as shown on page 9.1. Please refer to the direct
testimony of Mr. Duvall for more information on the development of net power
costs included in this filing.
James River Royalty Offset (page 5.2)—On January 13, 1993, the Company
executed a contract with James River Paper Company with respect to the Camas
mill, later acquired by Georgia Pacific. Under the agreement, the Company built

James River Royalty Offset (page 5.2)—On January 13, 1993, the Company executed a contract with James River Paper Company with respect to the Camas mill, later acquired by Georgia Pacific. Under the agreement, the Company built a steam turbine and is recovering the capital investment over the 20-year operational term of the agreement as an offset to royalties paid to James River based on contract provisions. The contract costs of energy for the Camas unit are included in the Company's net power costs as purchased power expense, but GRID does not include an offsetting revenue credit for the capital and maintenance cost recovery. This pro forma adjustment adds the royalty offset to FERC account 456, other electric revenue, for the 12-month period ending

1		December 31, 2014, the same period used in determining pro forma net power
2		costs in this filing.
3		BPA Residential Exchange (page 5.3)—The Company receives a monthly
4		purchase power credit from BPA. This credit is treated as a 100 percent pass-
5		through to eligible customers. Both a revenue credit and a purchase power
6		expense credit are posted in per books data. This restating adjustment reverses
7		the BPA purchase power expense credit recorded in unadjusted results. The
8		revenue credit is removed from Test Period results in the Revenue Normalization
9		adjustment, page 3.2.
10		Colstrip Unit No. 3 Removal (page 5.4)—As directed by the Commission in
11		Cause U-83-57 <sup>5</sup> , this restating adjustment removes the revenue requirement
12		components of the Colstrip Unit No. 3 resource from the Test Period.
13	Tab 6	—Depreciation and Amortization Adjustments
14	Q.	Please describe the adjustments included in Tab 6.
15	A.	Hydro Decommissioning (page 6.1)—Based on the Company's depreciation
16		study approved by the Commission in docket UE-071795 <sup>6</sup> , an additional
17		\$19.4 million is required for the decommissioning of various hydro facilities.
18		This pro forma adjustment walks forward the decommissioning expenditures
19		through June 30, 2013. The reserve does not include funds for Powerdale, which
20		was reclassified to unrecovered plant. A separate Commission order was received

<sup>5</sup> Wash. Utils. & Transp. Comm'n v. Pacific Power & Light Company, Cause No. U-83-57, Second Supplemental Order (June 12, 1984).
<sup>6</sup> See Wash. Utils. & Transp. Comm'n v. PacifiCorp, Docket UE-071795, Order 01 (April 10, 2008).

1		to recover the estimated decommissioning costs of Powerdale as reflected on
2		page 8.6 of the Report.
3		Depreciation and Amortization Reserve to June 2012 Balance (page 6.2)—
4		This restating adjustment walks the depreciation and amortization reserve from
5		the June 2012 AMA balance to the June 2012 per books balance.
6		Proposed Depreciation Rates (page 6.3 and 6.3.1)—This restating adjustment
7		normalizes the depreciation expense and reserve to reflect the impact of the
8		proposed depreciation rates as filed with the Commission in a separate docket in
9		January 2013.
10	Tab 7	7—Tax Adjustments
11	Q.	Please describe how state income tax expense is treated in this filing.
12	A.	No state income tax expense is included in the calculation of Washington's
13		revenue requirement. Under the WCA, state income taxes are situs assigned
14		based on each state's statutory tax rate. Because Washington has no state income
15		tax, no state income tax expense is included in this filing.
16	Q.	How has federal income tax expense been calculated?
17	A.	Federal income tax expense for ratemaking is calculated using the same
18		methodology that the Company uses in preparing its filed income tax returns. The
19		detail supporting this calculation is summarized on page 2.22 of the Report.
20	Q.	Please describe the adjustments included in Tab 7.
21	A.	Interest True-Up (page 7.1)—This restating and pro forma adjustment details
22		the adjustment to interest expense required to synchronize the Test Period interest
23		expense with rate base. This is done by multiplying Washington net rate base by

1	the Company's weighted cost of debt in this case. This adjustment is calculated
2	in two parts. First, the interest expense is calculated for all of the restating
3	adjustments included in this filing. Second, the interest expense is calculated for
4	all of the adjustments included in the filing, including those that are pro forma in
5	nature.
6	Property Tax Expense (page 7.2)—This pro forma adjustment normalizes the
7	difference between per books accrued property tax expense and the pro forma
8	property tax expense for the 12 months ending June 30, 2013. Details supporting
9	the Company's calculation of pro forma property tax expense are included as
10	Confidential Exhibit No(SRM-4C).
11	Renewable Energy Tax Credit (page 7.3)—The Company is entitled to
12	recognize a federal income tax credit as a result of placing renewable generating
13	plants in service. The tax credit is based on the kilowatt-hours generated by a
14	qualified facility during the facility's first ten years of service. The credits are
15	utilized in the year of production to the extent current federal income taxes are
16	due, or, should the credits not be fully utilized in the year they are generated, they
17	are carried back one year and forward 20 years to offset taxes in those years. This
18	restating and pro forma adjustment reflects this credit based on the qualifying
19	production as modeled in GRID for the pro forma net power cost study. In
20	addition, the Utah Renewable Energy Tax Credit booked expense is removed
21	from the Test Period since it is a state tax credit and as explained above,
22	Washington receives no state income tax under the WCA.
23	PowerTax Accumulated Deferred Income Tax (ADIT) Balance Adjustment

1	(page 7.4)—This restating adjustment reflects the Company's property-related
2	accumulated deferred income tax balances on a jurisdictional basis using results
3	from the Company's tax fixed asset system, PowerTax.
4	Washington Low Income Tax Credit (page 7.5)—This pro forma adjustment
5	reflects the change to Public Utility Tax Credit for the Low Income Home Energy
6	Assistance Program (LIHEAP), per a July 26, 2012 letter from the Washington
7	Department of Revenue.
8	Washington Flow-Through Adjustment (page 7.6 & 7.6.1)—The Company's
9	per books data for income taxes is reported on a tax-normalized basis. This
10	restating adjustment converts the per books data for income taxes from a
11	normalized basis to a partial flow-through basis, consistent with Order 06 and
12	Order 07 <sup>7</sup> in the 2010 Rate Case. This is accomplished by removing the deferred
13	income tax benefits/expense and accumulated deferred income tax
14	assets/liabilities for temporary book-tax differences that are not 1) required to be
15	normalized by law, or 2) required to be normalized by Commission order.
16	Remove Deferred State Tax Expense and Balance (page 7.7)—The Company's
17	per books provision for deferred income tax and the balance for accumulated
18	deferred income tax are computed using the Company's blended federal and state
19	statutory tax rate. State income taxes are a system cost for the Company that is
20	not recoverable in Washington under the WCA. Accordingly, after all
21	adjustments are made to income taxes, this final adjustment is made to remove
22	deferred state income tax expenses and balances from the Test Period.
23	Washington Public Utility Tax Adjustment (page 7.8)—This pro forma

 $<sup>^7</sup>$  See Wash. Utils. & Transp. Comm'n v. PacifiCorp, Docket UE-100749, Order 07 (May 12, 2011).

1	adjustment recalculates the Washington Public Utility Tax expense based on the
2	normalized revenues included in the Test Period, as discussed in adjustment pages
3	3.1, 3.2, and 3.3 above.
4	Equity Allowance for Funds Used During Construction (AFUDC) (page
<b>-</b>	Equity fine (value for Lands obed Buring Combination (iii 62 6) (page
5	7.9)—This restating adjustment reflects the appropriate level of equity AFUDC

#### 7 Tab 8—Rate Base Adjustments

8

Q. Please describe the adjustments included in Tab 8.

9 A. **Jim Bridger Mine (page 8.1)**—The Company owns a two-thirds interest in the 10 Bridger Coal Company (BCC), which supplies coal to the Jim Bridger generating plant. The Company's investment in BCC is recorded on the books of Pacific 11 12 Minerals, Inc., a wholly-owned subsidiary. Because of this ownership 13 arrangement, the coal mine investment is not included in Account 101, 14 Electric Plant in Service. This restating adjustment is necessary to properly 15 reflect the June 2012 balance associated with the BCC plant investment in the 16 Test Period. The Bridger Mine adjustment was stipulated to and approved in the Company's 2003 general rate case, docket UE-032065<sup>8</sup>, and has been included in 17 18 all rate case filings since. Consistent with Order 06 in the 2010 Rate Case, 19 materials and supplies and pit inventory balances associated with the BCC have 20 been excluded from the Test Period. 21 Environmental Settlement (page 8.2)—On April 27, 2005, the Commission granted a request by the Company for an accounting order relating to the 22

<sup>8</sup> See Wash. Utils. & Transp. Comm'n v. PacifiCorp, Docket UE-032065, Order 06 (October 27, 2004).

Direct Testimony of Steven R. McDougal

treatment of environmental remediation costs in docket UE-031658. <sup>9</sup> The
Commission authorized the Company to record and defer costs prudently incurred
in connection with its environmental remediation program. Costs of projects in
excess of \$3 million on a total-company basis, incurred from October 2003
through March 2005, were authorized to be deferred and amortized over a ten-
year period. Only one project, the Third West Substation Cleanup, qualified for
this treatment. This restating adjustment removes the per books balance and
amortization expense from FERC accounts 182.391 and 925, except for the Third
West Substation Cleanup, and adds to the Test Period actual expenditure amounts
for small remediation projects that occurred during the 12 months ended June 30,
2012.
Customer Advances for Construction (page 8.3)—Customer advances were
recorded in the historical period using a corporate cost center location rather than
state-specific locations. This restating adjustment corrects the WCA allocation of
customer advances reflected in the Test Period.
Major Plant Additions (page 8.4)—This pro forma adjustment adds to rate base
WCA plant additions greater than \$10 million from July 2012 through December
2013. There are three WCA hydro capital additions that will be placed in service
before December 31, 2012, a turbine upgrade at Jim Bridger with a May 2013
projected in-service date and an additional WCA hydro capital addition for a
Merwin Fish Collector that will be placed in service in different stages between
May 2013 and February 2014. These pro forma capital additions are discussed in
detail in the direct testimonies of Mr. Tallman and Mr. Ralston. This adjustment

<sup>&</sup>lt;sup>9</sup> See Wash. Utils. & Transp. Comm'n v. PacifiCorp, Docket UE-031658, Order 01 (April 27, 2005).

1	also incorporates the associated depreciation expense and accumulated reserve
2	impacts. The production factor adjustment was applied to the pro forma capital
3	addition revenue requirement components to adjust the costs and balances to the
4	historical Test Period levels.
5	Miscellaneous Rate Base Adjustment (page 8.5-8.5.1)—This restating
6	adjustment removes working capital, fuel stock, materials and supplies,
7	prepayments, and other miscellaneous rate base balances from the Test Period in
8	compliance with Order 06 of the 2010 Rate Case. The associated tax impacts
9	related to these balances are also removed in this adjustment.
10	Powerdale Hydro Removal (page 8.6)—As authorized in 2007 in docket
11	UE-070624, 10 the unrecovered plant balance associated with the Powerdale hydro
12	plant was transferred to a regulatory asset and amortized over three years. The
13	Powerdale unrecovered plant regulatory asset was fully amortized in December
14	2010. This pro forma adjustment removes the unrecovered plant amortization
15	expense and regulatory asset balance from the Test Period. In addition, the
16	decommissioning of the Powerdale plant was substantially completed during
17	2010. The Company began amortizing the decommissioning regulatory asset in
18	April 2011 as authorized in the 2010 Rate Case. This adjustment removes the
19	Powerdale operating expenses and regulatory asset balance from the Test Period
20	results and adds the decommissioning amortization expense and asset balances for
21	the 12 months ending June 2013.
22	Removal of Colstrip Unit 4 AFUDC (page 8.7)—This restating adjustment
23	removes AFUDC from electric plant in service for the period that Colstrip

 $<sup>^{10}\</sup> See\ Wash.\ Utils.\ \&\ Transp.\ Comm'n\ v.\ PacifiCorp,\ Docket\ UE-070624,\ Order\ 01\ (October\ 24,\ 2007).$ 

1	construction work in progress (CWIP) was allowed in rate base. This treatment
2	was authorized in Cause U-81-17 <sup>11</sup> and has been included in all the Company's
3	Washington rate case filings since that time.
4	Trojan Removal Adjustment (page 8.8)—This restating adjustment removes the
5	Trojan amortization expense, balances, and tax impacts from the Test Period as
6	ordered by the Commission in docket UE-991832.12
7	Customer Service Deposits (page 8.9)—This restating adjustment includes
8	customer service deposits as a reduction to rate base. It also reflects the interest
9	paid on the customer service deposits. This adjustment was accepted by the
10	Commission in the 2006 Rate Case <sup>13</sup> and is consistent with all of the Company's
11	rate cases filings since that time,
12	Regulatory Asset Amortization Adjustment (page 8.10)—The Chehalis
13	Regulatory Asset was booked in December 2009 in accordance with the 2009
14	Rate Case. 14 The general business revenues charged as the regulatory asset was
15	amortized during the 12 months ended June 30, 2012, were removed from per
16	books results in the revenue normalization adjustment, page 3.2. This adjustment
17	adds the amortization expense for the 12 months ending June 30, 2013, to the Test
18	Period. Additionally, this adjustment removes the amortization expense related to
19	the Oregon Independent Evaluator, which should have been allocated situs to
20	Oregon.

<sup>&</sup>lt;sup>11</sup> See Wash. Utils. & Transp. Comm'n v. Pacific Power & Light Company, Cause No. U-81-17, Second Supplemental Order (December 16, 1981).

<sup>&</sup>lt;sup>12</sup> See Wash. Utils. & Transp. Comm'n v. PacifiCorp, Docket UE-991832, Third Supplemental Order at

<sup>¶ 42 (</sup>August 9, 2000).

<sup>13</sup> See Wash. Utils. & Transp. Comm'n v. PacifiCorp, Docket UE-061546, Order 08 (June 21, 2007).

<sup>14</sup> See Wash. Utils. & Transp. Comm'n v. PacifiCorp, Docket UE-090205, Order 09 at ¶ 15 (December 16, 2009).

1		Miscellaneous Asset Sales and Removals Adjustment (page 8.11)—This
2		adjustment removes the electric plant in service balances, accumulated
3		depreciation balances, depreciation expenses and O&M expenses from the per
4		books data for the 12 months ended June 2012 for the Condit facility. Consistent
5		with the treatment reflected in this adjustment, the pro forma net power costs
6		shown on page 5.1.1 do not include generation output from the Condit facility.
7		Plant Balances to June 2012 Balance (page 8.12 – 8.12.6)—This adjustment
8		modifies the gross plant balances from June 2012 AMA levels to the actual June
9		2012 ending balances. The associated accumulated reserve impacts are accounted
10		for on adjustment page 6.4.
11	Q.	Has the company included a Cash Working Capital (CWC) balance in the
12		Test Period in this proceeding?
13	A.	Yes. In the 2010 Rate Case, the Commission approved the Investor-Supplied
14		Working Capital (ISWC) method for determining CWC. Adjustment page 8.13
15		(Investor-Supplied Working Capital) reflects a restating adjustment using the
16		ISWC method with proposed modifications to the classification of derivatives,
17		pension and other post-retirement costs and frozen derivative values. The
18		calculation of CWC and support for the Company's proposed modifications are
19		addressed in the direct testimony of Mr. Douglas K. Stuver.
20	Tab 9	9—Production Factor
21	Q.	Please describe the adjustments included in Tab 9.

**Production Factor (page 9.1)**—The production factor is a means of adjusting pro

forma generation-related components of the revenue requirement to Test Period

22

23

A.

expense and balance levels. The production factor has been calculated by dividing Washington's normalized historical retail load by the Washington pro forma load for the 12 months ending December 31, 2014. This factor is then applied to the pro forma net power cost and pro forma major plant addition revenue requirement components.

As part of the collaborative discussions, held with Commission Staff, the Industrial Customers of Northwest Utilities, and Public Counsel as a result of the 2011 Rate Case settlement, the parties agreed that the production factor would be applied only to revenue requirement components that are adjusted beyond the historical test period. The Company's application of the production factor adjustment in this case is consistent with that agreement.

#### **Tab 10—Allocation Factors**

A.

### 13 Q. Please describe the data included in Tab 10.

In Tab 10, the derivation of the jurisdictional allocation factors using the WCA is summarized. These factors are based on the normalized historical loads and the plant balances for the 12 months ended June 30, 2012. As discussed above and in the direct testimony of Ms. Brown, Washington residential, commercial, and irrigation loads have been temperature normalized in this case.

Page 10.2 shows each of the WCA allocation factors applied in this filing, as well as a page reference to the corresponding backup page within the Report that shows the calculation of that factor.

1	Q.	Please describe the Company's proposed modifications to WCA allocation
2		factors in this case.
3	A.	The Company proposes to modify the calculation of the Control Area Generation
4		West (CAGW) allocation factor. 15 This factor reflects a weighted average of
5		demand and energy using west control area loads. 16 As originally approved, the
6		WCA applies the weightings at 75 percent demand and 25 percent energy. <sup>17</sup>
7		In addition, the demand component in the approved WCA is derived using
8		12 monthly coincident peaks. This approach, however, is inconsistent with the
9		Commission-approved cost of service study used by the Company.
10		The Company uses the peak credit method in the cost of service study,
11		which results in demand/energy weightings of 38 percent/62 percent. The
12		Company's cost of service study also uses class loads coincident with the
13		Company's highest 100 winter and highest 100 summer hourly retail WCA peak
14		loads (200 coincident peaks) in determining the demand and energy classification
15		percentages used to allocate generation and transmission costs. Accordingly, the
16		Company has modified the development of the CAGW factor to reflect the
17		38 percent/62 percent demand/energy weightings and use of 200 coincident peaks
18		in determining the demand component of the factor.
19		These proposed changes are shown on page 10.5 (38 percent/62 percent

demand/energy weightings) and page 10.10 (200 coincident peaks) of the Report.

<sup>&</sup>lt;sup>15</sup> Costs and balances for the Jim Bridger generating plant and associated transmission are allocated using the Jim Bridger Generation (JBG) factor. This factor is a modification of the CAGW factor. The This factor is a modification of the CAGW factor. This factor is a modification of the CAGW factor discussed above are also applied to the JBG factor.

16 West control area loads include Washington, Oregon, and California.

17 Docket No. UE-061546, Order 08 at ¶¶ 45, 57.

1	Q.	Please describe the remaining portions of the Report.
2		Tab 11—Historical Rate Base: This section shows the Washington-allocated
3		monthly balances used in the calculation of the AMA balance for the historical
4		period by FERC account and WCA allocation factor.
5		Tabs B1 through B20: These tabs contain extracts of the historical results from
6		the Company's accounting system for the Test Period and are organized by major
7		FERC function. The data contained in this section of the exhibit ties to the per
8		books data found under Tab 2—Results of Operations.
9	Q.	Please describe Exhibit No(SRM-5).
10	A.	Exhibit No(SRM-5) is the Washington West Control Area Inter-Jurisdictional
11		Allocation Methodology (WCA) Manual. This manual has been updated to
12		reflect the Company's proposed modifications in this case.
13	Reve	enue Requirement Workpapers
14	Q.	Please describe the workpapers supporting the revenue requirement
15		calculations.
16	A.	In compliance with WAC 480-07-510(3), several revenue requirement
17		workpapers have been provided as part of the Company's filing. Two summary
18		files have been prepared outlining the organization of these files and serve as a
19		guide to the other workpapers. The document titled "Revenue Requirement
20		Workpaper Summary" contains a written description of the workpapers, as well as
21		a brief discussion of the Company's revenue requirement models. The file named
22		"Revenue Requirement Workpaper Flow Chart" provides an illustrative example

- of the interconnection of the workpapers and how the individual files are included
- 2 in the exhibits described above.
- 3 Q. Does this conclude your direct testimony?
- 4 A. Yes.