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    BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION
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                         COMMISSION
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   THE WASHINGTON UTILITIES AND )
   TRANSPORTATION COMMISSION,
                   Complainant, ) DOCKET NOS. UW-961042,
 4
                                 ) UW-961043, UW-961044,
                                 ) UW-961141 and UW-961546
 5
            vs.
                               ) Volume 1
   SOUND WATER COMPANY,
 6
   INCORPORATED,
                                ) Pages 1 - 27
 7
                  Respondent.
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 9
             A pre-hearing conference in the above matter
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   was held on January 22, 1997 at 1:30 p.m., at 1300
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   South Evergreen Park Drive Southwest, Olympia,
12
   Washington, before Administrative Law Judge JOHN
13
   PRUSIA.
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             The parties were present as follows:
16
             SOUND WATER COMPANY, INCORPORATED, by ROBERT E.
   LUNDGAARD, Attorney at Law, 2400 Bristol Court SW,
   Olympia, Washington 98502.
17
              RAINIER VIEW WATER COMPANY, INCORPORATED,
18
   by RICHARD A. FINNIGAN, Attorney at Law, 2405
19
   Evergreen Park Drive SW, Suite B-1, Olympia,
   Washington 98502.
20
              THE WASHINGTON UTILITIES AND TRANSPORTATION
21
   COMMISSION STAFF, by MARY M. TENNYSON, Senior
   Assistant Attorney General, 1400 South Evergreen Park
   Drive SW, Olympia, Washington 98504.
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24 Cheryl Macdonald, CSR
25 Court Reporter
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1 PROCEEDINGS

- 2 JUDGE PRUSIA: Let's be on the record.
- 3 This is a pre-hearing conference in five consolidated
- 4 dockets all involving contracts filed by Sound Water
- 5 Company which serves approximately 1500 customers in
- 6 the Tacoma area. On August 22, 1996 Sound Water filed
- 7 three contracts. Each has a stated effective date of
- 8 September 21, 1996. Those are docket Nos. UW-961042,
- 9 UW-961043 and UW-961044. On September 11, 1996 Sound
- 10 Water filed a fourth contract which was assigned
- 11 docket No. UW-961141 and on December 6, 1996 Sound
- 12 Water filed a fifth contract for Commission approval.
- 13 It was assigned No. UW-961546.
- 14 By order entered September 11, 1996 the
- 15 Commission suspended the operation of the first three,
- 16 the UW-961042, 961043 and 961044 pending hearings
- 17 concerning their justness and reasonableness. By
- 18 order entered October 9, 1996 the Commission suspended
- 19 the operation of the 961141 contract pending hearings
- 20 concerning its justness and reasonableness. By order
- 21 entered December 30, 1996 the Commission suspended the
- 22 operation of the 961546 contract pending hearings
- 23 concerning its justness and reasonableness, and by
- 24 order entered January 2, 1997 the Commission
- 25 consolidated the five dockets for hearing and

- 1 determination.
- 2 The Commission entered its notice of
- 3 pre-hearing conference on January 2, 1997. At the
- 4 request of the parties that hearing was continued to
- 5 today which is January 22, 1997. My name is John
- 6 Prusia. I'm the administrative law judge assigned to
- 7 these consolidated proceedings. As is indicated in
- 8 the notice of pre-hearing conference, we will be
- 9 setting evidentiary hearings, formulating issues and
- 10 considering any petitions to intervene today. We will
- 11 also be dealing with discovery and other preliminary
- 12 matters. I will take appearances at this time. We'll
- 13 begin with Sound Water Company, Mr. Lundgaard.
- MR. LUNDGAARD: Yes. I'm Robert E.
- 15 Lundgaard, 2400 Bristol Court Southwest, Olympia,
- 16 98502. I represent Sound Water Company.
- JUDGE PRUSIA: And for Commission staff,
- 18 Ms. Tennyson.
- 19 MS. TENNYSON: Yes. My name is Mary M.
- 20 Tennyson. I'm a senior assistant attorney general
- 21 representing Commission staff in this case.
- JUDGE PRUSIA: And I understand there will
- 23 be a petition to intervene; is that correct?
- 24 MR. FINNIGAN: Yes. This is Richard A.
- 25 Finnigan. The address is 2405 Evergreen Park Drive

- 1 Southwest, B-1, Olympia, Washington 98502 and
- 2 appearing on behalf of Rainier View Water Company,
- 3 Inc.
- 4 JUDGE PRUSIA: Thank you. Is there anyone
- 5 else present in the room today who intends to file a
- 6 petition or make a motion to intervene in this
- 7 proceeding? Let the record reflect that there is no
- 8 response.
- 9 The first order of business, then, will be
- 10 the petition to intervene. Mr. Finnigan, do you have
- 11 a written petition with you?
- MR. FINNIGAN: No, I do not. If Your Honor
- 13 --
- JUDGE PRUSIA: Please then state the basis
- 15 for your petition to intervene.
- 16 MR. FINNIGAN: Like to place before this
- 17 hearing the motion of Rainier View Water Company to
- 18 intervene in this proceeding. Rainier View Water
- 19 Company is a regulated company doing business
- 20 primarily in Pierce County. It currently serves
- 21 approximately 7,000 customers. The basis for Rainier
- 22 View's intervention is that it currently has a
- 23 contract to purchase the assets of Sound Water and
- 24 that if the obligations that Sound incurs in contracts
- 25 with developers that requires performance of duties in

- 1 the future but collects funds upfront to satisfy those
- 2 obligations places Rainier View in a precarious
- 3 position under those contracts at the time that it
- 4 closes the contract to purchase the assets, and that's
- 5 the basis that we objected to the contracts when they
- 6 came before the Commission in documents that we filed
- 7 at that time, letters that we filed at that time and
- 8 that is still our position.
- 9 JUDGE PRUSIA: I have a few questions to
- 10 ask you. What issues are you planning to raise in the
- 11 proceeding?
- 12 MR. FINNIGAN: The issues I am planning to
- 13 raise are whether these contracts as presented --
- 14 well, first of all, I would take the position that the
- 15 contracts having been suspended, there's a burden of
- 16 proof on the proponent of the contracts to demonstrate
- 17 that those contracts are in the public interest, and
- 18 certainly we would be commenting on the evidence that
- 19 they produce to justify that those contracts are in
- 20 the public interest and should be approved. In
- 21 particular, the relationship between those contracts
- 22 and the collection of fees upfront for obligations
- 23 that are to be performed later and how that affects
- 24 the rights and obligations of the beneficiaries of the
- 25 contracts, the developers, vis-a-vis what Rainier View

- 1 would be doing under its purchase of the assets of
- 2 Sound I think is an important consideration in
- 3 determining whether or not those contracts or portions
- 4 of those contracts are in the public interest.
- 5 JUDGE PRUSIA: And do you intend to submit
- 6 written testimony?
- 7 MR. FINNIGAN: Well, I'm trying to find out
- 8 -- I don't know what our procedure is going to be but
- 9 presumably if that's the case, yes, we will present
- 10 written testimony.
- JUDGE PRUSIA: Or oral, you intend to
- 12 present some sort of testimony.
- 13 MR. FINNIGAN: Depending on what procedure
- 14 the case takes we will follow the procedurally
- 15 appropriate mechanism to get our views before the
- 16 administrative law judge. You know, I don't know what
- 17 we're doing here, if we're going to have rounds of
- 18 testimony and then witnesses or we're just going to
- 19 have live witnesses. Whatever needs to be done we
- 20 will participate.
- JUDGE PRUSIA: All right. But you do have
- 22 testimony of some sort you intend to --
- 23 MR. FINNIGAN: We intend to but subject to
- 24 seeing what the proponent of the contract puts
- 25 forward, obviously we're in a position where we need

- 1 to -- we have some issues we need to present, but we
- 2 need to respond to whatever issues they put forward as
- 3 to why the contracts are in the public interest.
- 4 JUDGE PRUSIA: Is there any way your
- 5 interests can be adequately represented by Commission
- 6 staff?
- 7 MR. FINNIGAN: Absolutely. Rainier View is
- 8 the contract holder for purchase of the assets. Its
- 9 interest is particular to it and the duties and
- 10 relationships it will have with developers that are
- 11 under the contracts that are currently before the
- 12 Commission. To this extent I would assume that staff
- 13 is in the position of representing the public in
- 14 general. Our interest is specific to Rainier View.
- JUDGE PRUSIA: Finally, are your interests
- 16 ones that might be more appropriately dealt with in
- 17 proceedings related to your acquisition of Sound Water
- 18 or in your contract proceedings rather than in this
- 19 proceeding? I guess my concern is sometimes parties
- 20 who are involved in disputes with some company that's
- 21 before the Commission attempt to use Commission
- 22 processes to gain an advantage.
- 23 MR. FINNIGAN: I understand. These are
- 24 related directly to the contracts themselves and the
- 25 relationship is to what happens when Rainier View

- 1 succeeds to the assets. Quite frankly -- I will hold
- 2 that comment for the moment. But, no, our interests
- 3 are specific to these contracts.
- 4 JUDGE PRUSIA: Is there any objection to
- 5 the participation of Rainier View?
- 6 MR. LUNDGAARD: Yes. I think you've just
- 7 hit on an important point that I think it's more
- 8 appropriate in the acquisition hearing that their
- 9 matter be discussed. As he's indicated, they're
- 10 concerned about the potential of having to perform
- 11 work in the future. That would only be true if the
- 12 acquisition occurs, and there's some question about
- 13 whether that will ever occur. Absent that, they have
- 14 no standing in here to contest these contracts, so
- 15 unless -- so any work -- and we say there isn't any
- 16 work left to be done. All of the work both for supply
- 17 and the facilities is complete and we're asking these
- 18 contractors to pay us under these contracts. The only
- 19 thing that's left is to put the meter in the
- 20 connection and that we've already indicated to Rainier
- 21 View that we will either install those now or we can
- 22 install those or give them the --
- 23 MR. FINNIGAN: I'm going to object to any
- 24 discussion of any disclosure of settlement
- 25 discussions. We have made several offers. If you

- 1 want to make those offers part of this record I would
- 2 be happy to, Mr. Lundgaard, but it seems to me that to
- 3 describe your unilateral position in a settlement
- 4 discussion violates the obligation that both of us
- 5 have to keep those discussions among the parties.
- 6 Now, we can get into a discussion of who offered who
- 7 what and which is the more reasonable approach but --
- 8 MR. LUNDGAARD: I will just go back to my
- 9 point that their only standing here would be a matter
- 10 of handling this as part of a closing of the sale if
- 11 the sale is approved by the Commission. If the sale
- 12 is not approved by the Commission there's nothing for
- 13 them to be concerned about.
- JUDGE PRUSIA: Commission staff.
- 15 MS. TENNYSON: Yes, Your Honor. Basically
- 16 it may be -- a little bit of history without getting
- 17 into the whole realm of discussions and issues between
- 18 those two parties might be helpful. From the
- 19 Commissions staff's perspective the issues at this
- 20 hearing are the terms of the obligations to provide
- 21 service under the contract and do the contracts in
- 22 question meet the filing criteria. They were placed
- 23 on the consent agenda by the staff at which point
- 24 Rainier View raised their issue and the Commission
- 25 then suspended the contracts because of that protest;

- 1 rather than attempting to resolve it at an open
- 2 meeting did set it over for hearing.
- In terms of where we go from here,
- 4 Commission staff does not have an issue at this point
- 5 with the terms of the contracts as filed, and the only
- 6 reason we are here is because of the protest. Our
- 7 concern is with resolving the issue of the contracts,
- 8 getting the service into place in an expeditious
- 9 manner so that development can go forward, people can
- 10 get water to their homes.
- 11 The issue of who provides that service is a
- 12 totally separate matter. There is a transfer
- 13 application that is pending, has not been noted by the
- 14 Commission for hearing, has not been placed on the
- 15 agenda at this point, so from staff's perspective we
- 16 have a major concern that we not mix the issues of the
- 17 transfer application and the contracts but keep it
- 18 clearly to what are the issues involved in these
- 19 contracts. In that respect, since they have been
- 20 suspended, I would agree with Mr. Finnigan, it is the
- 21 burden of the applicant to show they do meet the
- 22 criteria and then would be the obligation of Rainier
- 23 View if they are allowed to intervene to present
- 24 reasons why those -- that has not been shown.
- 25 I would suggest as a procedure that this

- 1 might be a matter we could resolve on written
- 2 briefing. The matter has been pending in at least
- 3 three of the contracts since August. I would presume
- 4 the parties are fairly well certain what their
- 5 positions are at this point or if they're not they're
- 6 not going to be and suggest that there be a filing of
- 7 simultaneous briefs with opportunity for rebuttals by
- 8 each of the parties.
- 9 JUDGE PRUSIA: Are there no factual
- 10 disputes?
- 11 MR. FINNIGAN: I think there has to be at
- 12 least a written record. I don't think we can go
- 13 straight to briefs, but certainly I am not opposing
- 14 procedures to expedite the resolution of that. I'm
- 15 not trying to draw it out.
- JUDGE PRUSIA: Unless the parties can
- 17 stipulate to all the facts.
- 18 MS. TENNYSON: I would have to defer to
- 19 counsel as to whether they might be able to stipulate
- 20 to facts.
- 21 MR. FINNIGAN: We haven't discussed that
- 22 but we can discuss it. If I might --
- JUDGE PRUSIA: We haven't heard your
- 24 response, Mr. Finnigan, to the argument that you don't
- 25 have standing to intervene in this proceeding.

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1 MR. FINNIGAN: Very briefly a couple of
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- 2 points, I suppose. First of all, Mr. Lundgaard
- 3 indicates that the work has been all done on these
- 4 contracts. That's an interesting position to take. I
- 5 suppose may be factually true but that's a violation
- 6 of the Commission rules. They're supposed to have
- 7 these contracts approved before the work is done, not
- 8 come in after the fact and ask for a result; to use
- 9 that as a justification to now say that Rainier View
- 10 does not now have standing is entirely inappropriate.
- 11 Secondly, his suggestion that this be
- 12 resolved in the hearing on the application, the
- 13 problem with that is that once these contracts are
- 14 approved and the money is paid there's nothing in the
- 15 transfer application proceeding that would provide
- 16 relief to Rainier View. It's a done deal at that
- 17 point. So this is the appropriate time to address
- 18 these contracts. The transfer is the appropriate time
- 19 to address the transfer, but to say that any concern
- 20 that Rainier View has about these contracts can be
- 21 addressed in the transfer is simply to say, Give us
- 22 the opportunity to declare victory today and deprive
- 23 Rainier View of any chance for its issues regarding
- 24 these contracts to be considered.
- MR. LUNDGAARD: If I could comment on that.

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1 JUDGE PRUSIA: Yes, Mr. Lundgaard.
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- 2 MR. LUNDGAARD: At the time that the
- 3 transfer takes place or the sale closes there will be
- 4 -- there will have to be an agreement on the price to
- 5 be paid and the issues here of whether they are to
- 6 provide work in the future for money received is
- 7 something that obviously would be germane to the price
- 8 that would be paid and could be reflected in that
- 9 agreement. So I think -- I don't think he's indicated
- 10 any issue other than his statement to the effect that
- 11 they're concerned about future work that they would
- 12 perform.
- I don't think they -- I haven't heard him
- 14 say that they take issue with the actual contracts
- 15 themselves. His issue is with whether or not we are
- 16 going to be receiving money in advance for work
- 17 they're going to perform and if he can -- if he could
- 18 show that there's some work that he's going to perform
- 19 and what the reasonable cost of that work is, then
- 20 that can be an adjustment in the price at the time of
- 21 closing and can be taken care of in the hearing on the
- 22 transfer as to what is the reasonable price to be
- 23 paid. There's arbitration to be held in that hearing,
- 24 as I understand it. I'm not handling the matter.
- MR. FINNIGAN: That's not related to the

- 1 issue.
- 2 MR. LUNDGAARD: So I am not real familiar
- 3 with it, but the issues of the amount that's going to
- 4 be paid is yet to be resolved, and it's certainly not
- 5 an issue that we should be getting into in the
- 6 approval of what are routine contracts. Same form has
- 7 been approved by the staff numerous times before, so
- 8 there's nothing, and as they indicated, they were on
- 9 the consent calendar; but for their protest based on
- 10 their potential purchase of Sound Water there would be
- 11 no reason to have suspended it.
- 12 JUDGE PRUSIA: Mr. Finnigan.
- 13 MR. FINNIGAN: Just -- I will follow up in
- 14 reverse order of the points that were raised. First
- 15 of all, apparently the commissioners felt that there
- 16 was sufficient reason stated at the open meetings to
- 17 suspend this matter. They could have approved it over
- 18 the objection of Rainier View. They didn't. They did
- 19 set it for suspension. The idea -- we are not in this
- 20 proceeding at all going to discuss or we're not asking
- 21 you to discuss or determine what the value is of the
- 22 assets that should be transferred. That's outside of
- 23 this proceeding. What we are concerned about is about
- 24 the contracts.
- 25 As I did indicate at the beginning of my

- 1 comments, we do believe that the burden of proof rests
- 2 with the proponent of the contracts to show that these
- 3 are in the public interest. If they can't show that
- 4 they're in the public interest for the reasons that
- 5 they advance we will certainly address those. You
- 6 asked for what specific issues we have and we do have
- 7 specific issues related to their -- as the contracts
- 8 as written involve the collection of monies upfront
- 9 for duties to be performed at a later date. There's
- 10 certainly a question of whether that -- under those
- 11 circumstances where there's a transfer pending is in
- 12 the public interest and whether that is the
- 13 appropriate treatment of the developers in this case.
- 14 JUDGE PRUSIA: I don't know the setting of
- 15 the transfer that's pending, but it just strikes me
- 16 that if Rainier View is unhappy with what Sound Water
- 17 does that they could simply back out of the purchase
- 18 or -- it just seems like that's a setting where your
- 19 interests -- where you would protect your interests if
- 20 you have a contract with them. It seems like this is
- 21 a matter that should be dealt with in the contract
- 22 rather than in this particular setting.
- 23 MR. FINNIGAN: There is a signed contract
- 24 that is submitted for approval by the Commission. Mr.
- 25 Lundgaard suggested that can be varied. I don't know

- 1 that it can be varied. The contract itself is before
- 2 the Commission if what we're asking for is a review of
- 3 these particular contracts. We're not asking for a
- 4 review of the contract involved with the transfer of
- 5 assets. We're asking for approval of these particular
- 6 contracts and whether these contracts are in the
- 7 public interest as required by law and whether it is
- 8 appropriate under this set of circumstances to be
- 9 collecting, as an issue, collecting funds upfront for
- 10 duties to be performed at a later date, duties that
- 11 would in all probability be performed by someone else.
- 12 JUDGE PRUSIA: I can appreciate your
- 13 concerns, and I understand the issues you are
- 14 articulating, but my concern is having you as a
- 15 participant in the proceeding. Potentially there
- 16 could be a falling out between the two of you. I
- 17 don't know exactly what the relationship is now, but
- 18 aren't your concerns ones that you could express
- 19 through Commission staff?
- 20 MR. FINNIGAN: No. They're particular to
- 21 Rainier View, as I've tried to express. We have
- 22 issues that we believe should be considered. We're
- 23 not asking that this be unduly delayed. We've stated
- 24 all along that we're willing to expedite this
- 25 procedure, that we're willing to consolidate all of

- 1 the dockets, that we're willing to cooperate to the
- 2 extent possible, but we do believe that we have the
- 3 right to have these issues considered and it seems to
- 4 me that it is one of particular concern. This is not
- 5 a case, for example, in telecommunications where you
- 6 would have parties arguing particular issues in order
- 7 to take -- to get a competitive advantage in a field
- 8 vis-a-vis other players. This is a concern of whether
- 9 or not these particular contracts, as they are
- 10 structured in light of the pending transfer, should
- 11 include provision to collect sums upfront for duties
- 12 to be performed later.
- Sound's remedy -- we're talking here about
- 14 speculative remedies, but one thing that Sound could
- 15 easily do under these contracts would be simply to
- 16 restructure them, to collect the funds for the actual
- 17 construction upfront but collect for the hook-up fees
- 18 and the off-site fees as required by the developer
- 19 hook them up. That would then structure this in such
- 20 a way that they would get their money so long as they
- 21 are performing the work and wouldn't have any adverse
- 22 effects to the developers of those contracts or place
- 23 obligation on Rainier View once the assets are
- 24 transferred where Sound has already collected the
- 25 money. Seems to me that's a very simple example of an

- 1 appropriate way to make these contracts in the public
- 2 interest and allow them to be approved. I don't know
- 3 what else I can add to that but that's essentially
- 4 we're coming from.
- 5 MS. TENNYSON: Your Honor, if I might
- 6 address your last question as well. In that respect I
- 7 don't believe that the Commission could properly
- 8 represent Rainier View's interest. As I indicated
- 9 earlier, the Commission staff doesn't have an issue
- 10 with these contracts as drafted. It is apparent that
- 11 Rainier View has a concern that is different in terms
- 12 of the way they are structured. We look at it without
- 13 regard to who is providing the service. The contracts
- 14 meet the filing requirements and so staff does not
- 15 have an issue with them. We cannot represent that
- 16 interest of Rainier View in that respect.
- JUDGE PRUSIA: I guess my concern is,
- 18 again, seems like you're trying to protect your
- 19 interests in another proceeding by --
- 20 MR. FINNIGAN: It's a chicken and egg
- 21 position. If we're not here to talk about these
- 22 contracts and what our interests are in these
- 23 contracts, if we don't have a vehicle that I can see,
- 24 unless Mr. Lundgaard is willing to stipulate on behalf
- 25 of his client that they will make an adjustment to the

- 1 purchase price -- and I don't know that I've heard
- 2 that -- we don't have a remedy. This is the only
- 3 place that we can address these contracts. We are not
- 4 trying to get any sort of issue on the transfer heard
- 5 here. We're simply trying to place these contracts in
- 6 context. That's all we're doing.
- 7 JUDGE PRUSIA: Did the parties not foresee
- 8 some issue at the time they entered the transfer
- 9 contract?
- 10 MR. FINNIGAN: No. What we've had -- it's
- 11 a fairly long history. There was a transfer of assets
- 12 that was originally struck between a set of
- 13 shareholders, a set of owners of Sound. There was a
- 14 contest over whether or not that contract was valid or
- 15 not. It was ultimately upheld as valid by the
- 16 Court of Appeals. During the interim they struck
- 17 another deal and brought in another person as a
- 18 shareholder, as a primary shareholder, and so there
- 19 has been a shift of interests among the stockholders
- 20 of Sound so that it is a fairly complicated -- without
- 21 going through all the details -- fairly complicated
- 22 transaction at this point from what was originally
- 23 contemplated to be a fairly simple situation, and it's
- 24 a result of that complexity that these contracts need
- 25 to be placed in that proper context.

- 1 MR. LUNDGAARD: Your Honor, I think it's
- 2 clear that the staff is saying that the public
- 3 interest has been satisfied in this case and if it
- 4 were not for the private and personal interests of
- 5 Rainier View Water Company there would be no reason to
- 6 not have the Commission approve these contracts.
- JUDGE PRUSIA: Well, I haven't actually
- 8 heard Commission staff say that in those words.
- 9 MR. LUNDGAARD: Rainier View's concern is
- 10 strictly this one of whether there's going to be work
- 11 to be done later or not and I keep saying there isn't
- 12 an approved contract with a specific price, as I
- 13 understand it. That's still a matter to be
- 14 determined, so to say that there's a contract on file
- 15 signed by the parties that says the exact purchase I
- 16 don't believe to be accurate.
- 17 MR. FINNIGAN: That is accurate, Mr.
- 18 Lundgaard. Mr. Lundgaard, are you willing to
- 19 stipulate on this record on behalf of Sound Water
- 20 Company that if all of the -- that if the transfer
- 21 goes through the off-site funds will be transferred to
- 22 Rainier View and that those meters that are not placed
- 23 the funds related to the collection of those meters
- 24 will be transferred to Rainier View?
- 25 MR. LUNDGAARD: No. The facilities are in.

- 1 It begs the point. The facilities are in.
- 2 MR. FINNIGAN: The meters are not in.
- 3 That's a question of fact.
- 4 MR. LUNDGAARD: He said we'll stipulate and
- 5 we indicated that we will stipulate to turn over the
- 6 meters to them. At the time that the sale goes
- 7 through any meters that aren't installed will be
- 8 turned over at the time of the sale, part of closing,
- 9 and there may be other projects. Let's say, for
- 10 example, that it's ten months from now that ultimately
- 11 the transfer goes through. There are going to be
- 12 other projects coming in that may be in an unfinished
- 13 condition where all of the facilities are not in the
- 14 ground and in those cases, yes, there would need to be
- 15 adjustments made. What we're talking about are
- 16 historical contracts where the work has been performed
- 17 and the developments -- the developers want to start
- 18 selling the lots, and until we can get the contract
- 19 approved we're setting here sometime immediate and we
- 20 have five contracts here. There may be more coming in
- 21 in the future and maybe at some point there would be a
- 22 legitimate concern by Rainier View that the 20 percent
- 23 of the pipes in the ground and it's to be finished by
- 24 them, and that would be an appropriate one to have
- 25 some adjustment made. But counsel is asking us to

- 1 turn over the funds in this case for facilities that
- 2 we've already installed for which we're entitled to be
- 3 paid by the developer under the contract.
- 4 MR. FINNIGAN: Well, we disagree with that.
- 5 That's part of the factual dispute. The meters are
- 6 not installed. We disagree with the concept that they
- 7 have been -- that the work has been done. Certainly
- 8 the mains are in the ground and, as I pointed out
- 9 earlier, in violation of Commission rule because the
- 10 work is not supposed to be done until the contract is
- 11 approved first so now they're asking the Commission to
- 12 bail them out by approving contracts that should have
- 13 been submitted -- in fact one was submitted and then
- 14 withdrawn back in early summer and they went ahead and
- 15 did the work when they -- we're starting to talk facts
- 16 here and since Mr. Lundgaard has gone ahead and
- 17 indicated what their position was in settlement we are
- 18 simply willing to say, Put those funds in escrow and
- 19 go ahead and collect the rest of the funds for the
- 20 work that's done. I mean, we're trying to be very
- 21 reasonable here and reach an accommodation as to those
- 22 contracts, and now starting to debate the merits of
- 23 the factual issues but that's where we are.
- JUDGE PRUSIA: If Rainier View is not
- 25 permitted to intervene whose interests would be

- 1 damaged other than Rainier View's?
- 2 MR. FINNIGAN: The position we're going to
- 3 take, and I believe we will be in a Sound position to
- 4 take that, no pun intended, is that once we acquire
- 5 the assets the developers will have to pay a new hook-
- 6 up fee to Rainier View, a second hook-up fee. If they
- 7 pay one now to Sound that's to Sound as a legal
- 8 entity. We're not acquiring the stock of Sound.
- 9 We're acquiring the assets, and we will take the
- 10 position that they will have to pay a second hook-up
- 11 fee to us at Rainier View's tariffed rates in effect
- 12 at the time that they ask for the hook-up, so there is
- 13 the potential, very serious potential, of the
- 14 developers having to pay twice, and we will ask -- we
- 15 will tell them that their remedy is to return to Sound
- 16 for a refund, that they paid Sound Water as a separate
- 17 legal entity at their peril. We're trying to avoid
- 18 that situation by going through this proceeding, but
- 19 if that's the situation we're forced into that's the
- 20 position we will take.
- JUDGE PRUSIA: Is there any other comment
- 22 before I rule on the motion?
- 23 MR. LUNDGAARD: I would just comment that
- 24 the money we collect will be reflected in the sale
- 25 price at the time that that price is finally

- 1 determined and approved by the Commission, so I think
- 2 that's just another red herring.
- 3 MR. FINNIGAN: I asked Mr. Lundgaard if he
- 4 would stipulate to the reduction and he said he
- 5 wouldn't so I don't know what he's talking about now.
- 6 JUDGE PRUSIA: Anything further?
- 7 MS. TENNYSON: No.
- 8 JUDGE PRUSIA: I'm going to deny the
- 9 petition to intervene. I believe that Rainier View is
- 10 -- we're opening this up, I believe, to issues beyond
- 11 the immediate proceeding. I understand that Rainier
- 12 View has concerns that they want to protect, but I
- 13 believe that they have other forums in which they can
- 14 do that which are more appropriate.
- MR. FINNIGAN: Those being?
- JUDGE PRUSIA: Either in their contract
- 17 proceeding or whatever is involved in that or if
- 18 you've been given the shaft, perhaps you can get
- 19 damages or you can get out of your contract or
- 20 something of that sort. The other parties to these
- 21 contracts apparently are not objecting to them, which
- 22 is the developers. I just see Rainier View here
- 23 pursuing a private interest in what I believe is not
- 24 the appropriate forum to do it. Therefore I am
- 25 denying the petition.

- 1 MR. FINNIGAN: Will you be issuing a
- 2 written order?
- JUDGE PRUSIA: I will.
- 4 MR. FINNIGAN: We will ask for review of
- 5 that order.
- 6 JUDGE PRUSIA: You may do that. Does
- 7 either of the parties wish to invoke the Commission's
- 8 discovery rule, which is WAC 480-09-480, rule relating
- 9 to methods for obtaining data in adjudicative
- 10 proceedings?
- MS. TENNYSON: The Commission staff does
- 12 not.
- MR. LUNDGAARD: No.
- JUDGE PRUSIA: Very well. I will not
- 15 invoke that rule. Will there be any need for a
- 16 protective order in this proceeding?
- 17 MS. TENNYSON: I do not believe so.
- MR. LUNDGAARD: No.
- 19 JUDGE PRUSIA: Very well. We will not
- 20 enter a protective order at this time either. Let's
- 21 go off the record to discuss scheduling.
- 22 (Recess.)
- JUDGE PRUSIA: Let's be back on the record.
- 24 While we were off the record we were discussing a
- 25 hearing schedule and it was agreed that a hearing

- 1 would be scheduled for Tuesday, March 11, 1997. If
- 2 the Commission should reverse my ruling that Rainier
- 3 View is not allowed to intervene then as soon as the
- 4 Commission's ruling comes down I would schedule a
- 5 second pre-hearing conference, perhaps by telephone if
- 6 we can't get everyone together personally, and we
- 7 could work out issues concerning discovery and whether
- 8 briefs would be necessary following the hearing. At
- 9 this point, then, we've simply set the date for the
- 10 hearing.
- Is there anything further that -- I might
- 12 add that generally I try to have -- generally I try to
- 13 have my initial order out within 30 days after a
- 14 hearing. If the issues are not complex then it may
- 15 not take that long. The Commission is usually asking
- 16 for 90 days after that to review an initial order and
- 17 then make their final order. They may not take that
- 18 long but they ask for at least 90 days.
- 19 Is there anything else that we need to
- 20 cover this afternoon?
- 21 MR. LUNDGAARD: None that I can think of.
- MS. TENNYSON: None as far as the
- 23 Commission is concerned.
- JUDGE PRUSIA: We'll be adjourned. Thank
- 25 you for attending.

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               (Hearing adjourned at 2:20 p.m.)
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