Docket Nos. UE-220066 and UG-220067 (Consolidated) - Vol. I

WUTC v. Puget Sound Energy

February 28, 2022



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BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

WASHINGTON UTILITIES AND

TRANSPORTATION COMMISSION,

Complainant,

vs.

PUGET SOUND ENERGY,

Respondent.

VIRTUAL PREHEARING CONFERENCE VOLUME I

Pages 1-101

ADMINISTRATIVE LAW JUDGE MICHAEL HOWARD

Washington Utilities and Transportation Commission 621 Woodland Square Loop Southeast Lacey, Washington 98503

(All participants appeared via videoconference.)

DATE TAKEN: FEBRUARY 28, 2022

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Page 8 1 LACEY, WASHINGTON; FEBRUARY 28, 2022 2. 9:26 a.m. 3 -000-PROCEEDINGS 4 5 6 JUDGE HOWARD: Good morning. We're here today for a prehearing conference in Dockets UE-220066 8 and UG-220067. This case is captioned Washington Utilities and Transportation Commission versus Puget 10 Sound Energy. This is a general rate case filed by 11 Puget Sound Energy or PSE. 12 My name is Michael Howard. I use he/him pronouns. I'm an administrative law judge with the 13 Commission, and I'll be co-presiding in this matter 14 along with the Commissioners. The Commissioners will 15 16 not be joining us at this particular prehearing 17 conference today, though. 18 Let's start by taking appearances, beginning 19 with PSE. 20 MS. CARSON: Good morning, Your Honor. Sheree Strom Carson with Perkins Coie representing Puget 21 22 Sound Energy. 23 Also appearing with me today are David Steele 24 with Perkins Coie, and Mr. Steele will be responding to 25 petitions to intervene.

- 1 Pam Anderson and Byron Starkey are also
- 2 appearing, and we have filed a notice of appearance.
- JUDGE HOWARD: Thank you.
- 4 Could we have an appearance for Staff.
- 5 MS. CAMERON-RULKOWSKI: Good morning, Your
- 6 Honor. This is Jennifer Cameron-Rulkowski, Assistant
- 7 Attorney General, appearing on behalf of Staff.
- 8 And with me in this case are Assistant
- 9 Attorneys General, Jeff Roberson, Nash Callaghan, Harry
- 10 Fukano, Joe Dallas, and Daniel Teimouri.
- JUDGE HOWARD: Thank you.
- 12 Could we have an appearance for Public Counsel.
- MS. GAFKEN: Good morning, Judge Howard. My
- 14 name is Lisa Gafken. I'm an Assistant Attorney General
- 15 appearing on behalf of Public Counsel.
- 16 Also appearing in this case with me is
- 17 Assistant Attorney General, Ann Paisner.
- JUDGE HOWARD: Thank you.
- Do we have an appearance for AWEC?
- MR. COLEMAN: Good morning, Your Honor.
- 21 Brent Coleman of the law firm Davison Van Cleve on
- 22 behalf of the Alliance of Western Energy Consumers.
- JUDGE HOWARD: Thank you.
- 24 Could we have an appearance for The Energy
- 25 Project.

- 1 MR. FFITCH: Good morning, Your Honor. This
- 2 is Simon ffitch appearing as counsel for The Energy
- 3 Project.
- 4 And in addition, intervening or appearing for
- 5 The Energy Project in this case will be Yochi Zakai, and
- 6 our information is provided in the notice appearance and
- 7 petition to intervene in the case.
- JUDGE HOWARD: Thank you.
- 9 Could we have an appearance for The Federal
- 10 Executive Agencies.
- 11 MS. LIOTTA: Yes, good morning, Your Honor.
- 12 This is Rita Liotta representing The Federal Executive
- 13 Agencies.
- 14 JUDGE HOWARD: All right. Thank you.
- 15 And could we hear from Nucor Steel Seattle.
- MR. XENOPOULOS: Good morning, Your Honor.
- 17 This is Damon Xenopoulos of Stone Mattheis Xenopoulos &
- 18 Brew appearing for Nucor Steel Seattle.
- 19 Also appearing with me in this case are Shaun
- 20 Mohler and Laura Baker of Stone Mattheis Xenopoulos &
- 21 Brew. Thank you.
- JUDGE HOWARD: Thank you.
- And could we have an appearance for Walmart.
- MS. BALDWIN: Good morning, Your Honor.
- 25 This is Vicki Baldwin with the law firm of Parsons Behle

- 1 & Latimer on behalf of Walmart.
- JUDGE HOWARD: Thank you.
- 3 Could we hear from Sierra Club.
- 4 MS. SMITH: Yes, thank you, Your Honor.
- 5 This is Gloria Smith for Sierra Club.
- JUDGE HOWARD: Thank you.
- 7 Could we have an appearance for King County.
- 8 MR. MAYER: Yes, good morning, Your Honor.
- 9 This is Ben Mayer from K&L Gates for King County.
- 10 I'll be appearing with my partner K&L Gates and
- 11 alongside Senior Deputy Prosecuting Attorneys, Verna
- 12 Bromley and Raul Martinez of King County.
- JUDGE HOWARD: Thank you.
- 14 Could we have an appearance for NWEC.
- 15 MS. PAREKH: Good morning, Your Honor.
- 16 Jaimini Parekh with Earthjustice, and my colleague Jan
- 17 Hasselman is still on the line. And we are representing
- 18 Northwest Energy.
- JUDGE HOWARD: Thank you.
- 20 Could we have an appearance for the Puyallup
- 21 Tribe.
- 22 MS. ANDERSON: Good morning, Your Honor.
- 23 I'm Lisa Anderson. I'm appearing for the Puyallup
- 24 Tribe. I am an in-house attorney with The Law Office of
- 25 the Puyallup Tribe.

- 1 With me, I have Alec Wrolson, who is also a
- 2 staff attorney with The Law Office of the Puyallup
- 3 Tribe, and Nicholas Thomas, who is with Ogden Murphy
- 4 Wallace.
- JUDGE HOWARD: Thank you.
- 6 So are there any other organizations on the
- 7 call today that would like to give a verbal notice of
- 8 appearance here?
- 9 MS. THURAISINGHAM: Hello, my name is Mariel
- 10 Thuraisingham. I'm with Front and Centered, and I am
- 11 here.
- 12 MR. ARAMBURU: Your Honor, I am Richard
- 13 Aramburu, representing CENSE in these proceedings.
- 14 JUDGE HOWARD: I'm sorry. I did overlook --
- 15 I had CENSE in my notes. I apologize. Thank you,
- 16 Mr. Aramburu.
- 17 MR. PEPPLE: Good morning, Your Honor. This
- 18 is Tyler Pepple and Corinne Milinovich, both from
- 19 Davison Van Cleve, here on behalf of Microsoft
- 20 Corporation.
- JUDGE HOWARD: All right. Thank you.
- 22 For -- first, Front and Centered, and then
- 23 Microsoft, would the attorneys mind giving the spelling
- 24 of their names and giving their contact information
- 25 because if you have filed a notice of appearance in this

- 1 docket, it hasn't gone through our case's online filing
- 2 app yet.
- 3 MS. THURAISINGHAM: I can start. This is
- 4 Mariel Thuraisingham. I'm not an attorney with this
- 5 organization but a staff person. M-A-R-I-E-L,
- 6 Thuraisingham, T-H-U-R-A-I-S-I-N-G-H-A-M.
- 7 JUDGE HOWARD: Thank you. And can I ask
- 8 what your position is with the organization?
- 9 MS. THURAISINGHAM: Clean Energy Policy
- 10 Lead.
- 11 JUDGE HOWARD: Thank you. And there are
- 12 many circumstances where it is perfectly fine for a
- 13 non-attorney to represent an organization before the
- 14 commission.
- 15 Just out of curiosity, does Front and Centered
- 16 anticipate hiring an attorney to represent them in this
- 17 proceeding?
- 18 MS. THURAISINGHAM: We're not sure yet.
- JUDGE HOWARD: Okay.
- 20 So I would turn next to Microsoft for the
- 21 attorney's contact information.
- MR. PEPPLE: Yes, Your Honor. So my name is
- 23 Tyler Pepple, T-Y-L-E-R. Last name is P-E-P-P-L-E.
- 24 Also Corinne Milinovich, C-O-R-I-N-N-E,
- M-I-L-I-N-O-V-I-C-H.

- 1 And you need the address? Is that what you're
- 2 looking for?
- JUDGE HOWARD: That would be great.
- 4 MR. PEPPLE: Address is 1750 Southwest
- 5 Harbor Way, Suite 450, Portland, Oregon 97201.
- And we did file an intervention this morning,
- 7 so all that information should be in there once it makes
- 8 it through the process.
- JUDGE HOWARD: Okay.
- 10 Are there any other organizations that I have
- 11 not addressed yet that wish to make a verbal notice of
- 12 appearance?
- 13 All right. Hearing none, let's turn to the
- 14 issue of the petitions for intervention.
- 15 So, Mr. Pepple, it does sound that Microsoft
- 16 has filed the petition for intervention this morning.
- 17 So it has not popped up in my e-mail yet, so I have not
- 18 had a chance to review it. And we will address that in
- 19 a moment.
- 20 Are there any other petitions for intervention
- 21 that any organization would like to make other than what
- 22 we have received in writing so far?
- Okay. Hearing none.
- 24 From Front and Centered, does Front and
- 25 Centered plan to petition for intervention in this case?

- 1 MS. THURAISINGHAM: We may here as soon as
- 2 we make that determination, but it's still being
- 3 discussed by supervisors. And I think we have some time
- 4 there; is that correct? Do you need to know right now?
- 5 JUDGE HOWARD: Under our rules, the petition
- 6 should be filed three business days before the
- 7 prehearing conference. We can consider a late-filed
- 8 petition for intervention if there's good cause.
- 9 So if the organization does file a petition for
- 10 intervention, I would suggest you do that sooner rather
- 11 than later, and explain, to the best as you can, good
- 12 cause for not filing it earlier, and I'll consider that
- 13 at the time.
- MS. THURAISINGHAM: Thank you, Your Honor.
- 15 We'll know as soon as possible.
- JUDGE HOWARD: Thank you.
- 17 So including Microsoft's petition for
- 18 intervention, we have received a total of 11 petitions
- 19 for intervention from the following organizations: The
- 20 Energy Project, AWEC, Federal Executive Agencies, Nucor
- 21 Steel Seattle, Walmart, the Sierra Club, Microsoft,
- 22 CENSE -- that's Coalition of Eastside Neighborhoods For
- 23 Sensible Energy if I have that correctly -- NWEC, King
- 24 County, and the Puyallup Tribe.
- 25 And I have received and reviewed PSE's written

- 1 objections to both CENSE and the Puyallup Tribe's
- 2 petitions for intervention, and we will discuss those in
- 3 a moment and give each side of that dispute a chance to
- 4 present argument.
- 5 But first, are there any verbal objections to
- 6 any of the petitions for intervention today?
- 7 MR. STEELE: Your Honor, this is David
- 8 Steele with Perkins Coie for PSE.
- 9 For Sierra Club, we do not object to their
- 10 intervention, but we do have concerns about the scope.
- 11 And so I'm happy to address that at the appropriate
- 12 time. I just wanted to note that now.
- 13 JUDGE HOWARD: Certainly. Let me just make
- 14 sure I add that to my notes here.
- 15 All right. Before we turn to CENSE and the
- 16 Puyallup Tribe --
- 17 MR. COLEMAN: Judge, may I briefly -- sorry,
- 18 I was waiting for you to check your notes. I apologize.
- 19 Brent Coleman on behalf of AWEC. And just
- 20 briefly, AWEC would join the Company's objection to
- 21 CENSE -- to their intervention. Just briefly, we agree
- 22 that we have some concerns with respect to relitigating
- 23 some of the issues that they have previously discussed
- 24 and potentially expanding the scope of the proceeding.
- 25 And we also agree that Public Counsel is

- 1 certainly sophisticated and competent enough to
- 2 represent the residential small commercial customers
- 3 that are the membership of CENSE. So we think there's
- 4 some duplication there.
- 5 JUDGE HOWARD: Thank you. I will allow AWEC
- 6 an opportunity to comment when we get to that point
- 7 later on in a few minutes here.
- 8 MS. GAFKEN: If I may also as well, Public
- 9 Counsel does not object to any of the petitions for
- 10 interventions, but we do have some opinions regarding
- 11 the objections that have been raised. When the time is
- 12 appropriate, we'd like to speak as well.
- 13 JUDGE HOWARD: Certainly.
- MS. GAFKEN: Thank you.
- 15 JUDGE HOWARD: And I would appreciate
- 16 hearing Public Counsel's position on those.
- 17 So before we turn to CENSE and Puyallup Tribe,
- 18 I did want to address the representative for Microsoft.
- 19 So it does appear that Microsoft has filed a
- 20 written petition intervention, but it was this morning.
- 21 As I mentioned earlier, the Commission can consider
- 22 late-filed petition for intervention if there's good
- 23 cause.
- Mr. Pepple, I don't want to rule on your
- 25 petition for intervention without reading it. Does that

- 1 petition address the good cause standard?
- 2 MR. PEPPLE: Your Honor, it does not.
- 3 My understanding is that a late-filed petition
- 4 is actually a petition that's filed after the prehearing
- 5 conference. I do understand that the Commission prefers
- 6 written interventions three days before, but my
- 7 understanding is that the actual late-filed petition
- 8 would only occur if it was filed after the prehearing
- 9 conference.
- 10 However, I was out of the office all week last
- 11 week, and so that's essentially why we got it in today.
- JUDGE HOWARD: Yeah. Mr. Pepple, I'm just
- 13 refreshing my memory here looking at our rules.
- 14 WAC 480-07-355 and Paragraph 1A does say
- 15 written petitions to intervene should be filed at least
- 16 three business days before the initial hearing date or
- 17 prehearing conference date, whichever occurs first. So
- 18 that is what I was referring to.
- 19 I don't want to pry into your personal business
- 20 by any measure, but is there -- you referred to being
- 21 out of the office and that led to the petition being
- 22 filed late. Can you tell me more about that.
- 23 MR. PEPPLE: Certainly, Your Honor. It was
- 24 simply that -- yeah, I mean, I was out of the office and
- 25 did not have access to Internet last week for much of

- 1 the week, and therefore, we simply didn't file it until
- 2 this morning.
- But, again, I think my understanding of the
- 4 rule is that late-filed petition occurs after the
- 5 prehearing conference. But I do apologize for not
- 6 getting it in within the preferred three-day window.
- 7 JUDGE HOWARD: All right. Maybe our rules
- 8 are a little ambiguous on that point. I'm going to take
- 9 Microsoft's petition into consideration because I do
- 10 want to read it before I have a ruling on it.
- But for the purposes of today, I would like
- 12 Microsoft to participate in any scheduling discussions.
- MR. PEPPLE: Thank you, Your Honor.
- JUDGE HOWARD: Thank you.
- 15 So let's turn to the two disputed petitions for
- 16 intervention, CENSE and Puyallup Tribe. And I want to
- 17 start with CENSE. Let me make sure I have something in
- 18 my notes here first.
- 19 So I want to ask a few questions of CENSE, and
- 20 then I'll give CENSE an opportunity to just provide a
- 21 more general argument on this issue. You know, a brief,
- 22 brief argument. But I do want to ask a few questions of
- 23 the organization first, and then I would turn to PSE and
- 24 AWEC for their responses.
- 25 So I did see that PSE filed a motion to strike

- 1 CENSE's reply in support of its petition to intervene,
- 2 and I did have a chance to read that.
- 3 Does CENSE have any response to that motion?
- 4 MR. ARAMBURU: I have not seen that motion
- 5 or that response. I don't know when it was filed.
- 6 JUDGE HOWARD: It was quite recently. I
- 7 have it going through at 8:49 a.m. this morning. But
- 8 there's frequently a bit of a delay between when
- 9 something is filed and when it's actually processed and
- 10 when I see it.
- 11 MR. STEELE: Your Honor, that time is
- 12 accurate. We filed it first thing this morning as soon
- 13 as we could.
- 14 JUDGE HOWARD: Okay. So, Mr. Aramburu -- am
- 15 I saying your last name correctly?
- 16 MR. ARAMBURU: You are. Thank you.
- 17 JUDGE HOWARD: So with the caveat that this
- 18 is all happening right before the prehearing conference,
- 19 you might not have had a chance to read this motion, and
- 20 that's understandable. I mean, PSE has moved to strike
- 21 the reply because CENSE did not ask for leave to file
- 22 the reply in support of its petition.
- Do you have any response to that argument?
- MR. ARAMBURU: We were in a hurry on Friday
- 25 to respond to this so it could be submitted in time for

- 1 the prehearing conference. And so we apparently erred
- 2 in not seeking leave to file, but we do seek that leave
- 3 this morning, please.
- 4 JUDGE HOWARD: All right. I would take it
- 5 you're formally seeking leave to file your reply now?
- 6 MR. ARAMBURU: Correct.
- JUDGE HOWARD: All right.
- MS. CAMERON-RULKOWSKI: Your Honor, this is
- 9 Jennifer Cameron-Rulkowski. May I interject something?
- 10 JUDGE HOWARD: Certainly.
- MS. CAMERON-RULKOWSKI: I just noticed that
- 12 I received a copy of the PSE motion to strike that was
- 13 courtesy -- by courtesy, I received a courtesy copy this
- 14 morning -- and it came into my e-mail at 9:34. So I
- 15 could see if counsel first hasn't seen it yet.
- 16 And I just wanted to make sure that the record
- 17 had the benefit of that information. Thank you.
- 18 JUDGE HOWARD: Certainly. I mean, this is
- 19 all occurring within short order, so I understand that.
- 20 All right. For the moment, I'm going to
- 21 consider this particular issue as a motion to strike.
- 22 But, of course, I think that -- I have reviewed PSE's
- 23 motion to strike, and the Company is generally correct
- 24 that the moving task to seek leave of the Commission to
- 25 file reply and the parties -- all parties and everything

- 1 should certainly be aware of that. But I will consider
- 2 that for a few minutes here.
- 3 So to move on to some other questions I had for
- 4 CENSE, what specifically would be CENSE's position with
- 5 respect to the prudency of the Energize Eastside
- 6 project?
- 7 MR. ARAMBURU: We believe the project -- as
- 8 indicated in our motion to intervene and our reply to
- 9 PSE's objections, we would be questioning the need for
- 10 the project and its particular fashion, its response to
- 11 reliability, other such needs.
- 12 Perhaps, Mr. Examiner, your concern is that we
- 13 would attempt to bring in environmental and land use
- 14 issues into these proceedings. We have raised those
- 15 issues in other forums. But our emphasis here would be
- on the prudency of the project for its inclusion and the
- 17 rate base.
- 18 JUDGE HOWARD: That leads very naturally
- 19 into the next question I had for you and my answer. But
- 20 I'm going to ask it anyway and be a little bit obtuse.
- 21 Does CENSE anticipate that its arguments will
- 22 broaden the scope of the issues before the Commission
- 23 beyond the prudency determination on Energize Eastside?
- 24 MR. ARAMBURU: No, we have no intention to
- 25 do that. We've supplied in our response to the PSE

- 1 objection some curriculum vitae of a sample of
- 2 witnesses. Those witnesses are focused on economic,
- 3 reliability, and need issues. They are not focused on
- 4 environmental issues.
- 5 I think the scope of Commission's
- 6 responsibilities here -- you engaged the public
- 7 interest. But we're not intending to spend much time,
- 8 if any, on the environmental issues.
- JUDGE HOWARD: Has CENSE considered limiting
- 10 the scope of its participation to only the issue of the
- 11 prudency of the Energize Eastside project? Or would
- 12 CENSE consider addressing other issues in its testimony?
- 13 MR. ARAMBURU: We haven't made a final
- 14 decision on that. We just became aware of this matter a
- 15 couple of weeks ago, and we were involved in some other
- 16 proceedings. So we've not reached a final decision on
- 17 that matter. But we do intend to focus before the
- 18 Commission on the prudency issues.
- 19 JUDGE HOWARD: All right. And then my last
- 20 question I had for you before I give you a chance to
- 21 offer some brief comments, if you wish, would be does
- 22 CENSE maintain that it represents vulnerable or highly
- 23 impacted communities as defined by the Clean Energy
- 24 Transformation Act?
- 25 MR. ARAMBURU: I don't know -- I've not

- 1 looked into that matter at this point. We've indicated
- 2 our intention to file request for funding. We haven't
- done that yet, so we've not gotten into those issues at
- 4 this point. We do represent a large number of persons
- 5 in the five eastern King County cities that are impacted
- 6 by these fines.
- 7 So I'm not prepared at this point to respond to
- 8 those matters. It may be that CENSE does not meet those
- 9 requirements, but that is under consideration. And we
- 10 will be filing our case certification request here based
- 11 upon -- if we're permitted to intervene, we will be
- 12 filing our materials on the case funding certification
- 13 by the deadline indicated in your prehearing argument.
- JUDGE HOWARD: All right. So those are the
- 15 main questions I had to ask CENSE today.
- 16 Would you like to offer any general response to
- 17 PSE's objections to your petition?
- MR. ARAMBURU: Your Honor, we have filed our
- 19 response with you which includes some appendices.
- 20 CENSE has been involved with the issue of this
- 21 Eastside transmission line for seven years. We have
- 22 consistently raised both land use and environmental
- 23 objections, but also importantly for Commission work, we
- 24 have raised the question of the need and reliability for
- 25 this project.

- 1 We have witnesses, three of which are
- 2 identified in our responses, that are prepared to
- 3 address those questions and whether or not the Energize
- 4 Eastside project is one that's necessary. We have cited
- 5 to previous Commission guidance to PSE concerning some
- 6 of the issues regarding Energize Eastside. We certainly
- 7 will be following up on some of those comments made for
- 8 the 2017 IRP. So we will be doing that as well.
- 9 So CENSE is well-positioned to provide useful
- 10 and appropriate information to address the question of
- 11 prudency as in these hearings. And I think the
- 12 Commission and the public would benefit by our
- 13 engagement in these proceedings.
- So I have nothing further.
- 15 JUDGE HOWARD: All right. Thank you.
- So I will turn to some other organizations now
- 17 for their responses. I turn first to PSE and
- 18 Mr. Steele.
- 19 MS. BALDWIN: I'm so sorry to interject
- 20 here, Judge Howard. This is Vicki Baldwin on behalf of
- 21 Walmart. I have another hearing in another jurisdiction
- 22 that is starting in two minutes.
- We timely filed our intervention, and there
- 24 were no objections this morning. We understand there
- 25 are two proposed schedules circulating. We've seen both

- 1 of them, and we can make either of them work. So we
- 2 don't have a preference for either one.
- And I was just hoping that I could be excused
- 4 for the rest of prehearing conference so I could attend
- 5 this other hearing.
- 6 JUDGE HOWARD: That's fair. I was intending
- 7 to grant Walmart's petition. You may consider it
- 8 granted, and you will see that in the prehearing
- 9 conference order.
- MS. BALDWIN: Thank you so much.
- JUDGE HOWARD: And you may be -- yeah, you
- 12 don't have to attend the rest of this.
- MS. BALDWIN: Okay. Thank you very much,
- 14 and I'm very sorry about that.
- 15 JUDGE HOWARD: No, it's perfectly fine.
- 16 Thank you.
- 17 All right. So, Mr. Steele, would you like to
- 18 respond?
- 19 MR. STEELE: Yes, thank you, your Honor.
- 20 I first wanted to briefly address
- 21 Mr. Aramburu's comment a minute ago where he represented
- 22 that CENSE did not intend to broaden the issues in this
- 23 case, and I think that the reply brief really calls it
- 24 into question. The reply brief expressly talks about
- 25 permitting issues, and since -- his concern is about

- 1 permitting issues.
- 2 So even in the reply, the belated reply
- 3 following Friday, they have already demonstrated that
- 4 they're broadening the issues in this case and
- 5 referencing permitting issues, and I think that should
- 6 be a real concern of the Commission.
- 7 I wanted to turn briefly to the points we made
- 8 in our response brief and just highlight a few
- 9 additional concerns and comments.
- 10 First, as we noted previously, CENSE does not
- 11 meet the substantial interest standard for intervention.
- 12 As residential and small business customers, their
- interests are already represented by Public Counsel by
- 14 statute. Their interest as customers are no different
- 15 than any other residential or small business customer.
- 16 All customers are impacted by rate changes, and
- 17 thousands of customers could be impacted by one of PSE's
- 18 many ongoing construction projects going on across its
- 19 service territory. While CENSE members may feel
- 20 strongly about this project, their interests are no
- 21 different from other customers.
- The Commission recently confirmed that Public
- 23 Counsel adequately represents the interests of
- 24 residential and small business customers in its 2019
- order in Dockets UE-190334, UG-190335, where it denied

- 1 on interlocutory review a petition for intervention by
- 2 an organization remarkably similar to CENSE. In sum,
- 3 CENSE does not have a substantial interest in this
- 4 proceeding that is not already adequately represented by
- 5 the other parties.
- 6 Secondly, nor would CENSE's intervention
- 7 benefit the public interest. CENSE was formed in 2014
- 8 by a group of property owners in the Newcastle area.
- 9 They formed CENSE for the express purpose of opposing
- 10 Energize Eastside. Since that time, CENSE has
- 11 unsuccessfully challenged the project in nearly every
- 12 possible legal forum including FERC proceedings, land
- 13 use proceedings before King County Superior Court, and
- 14 conditional use permit proceedings.
- 15 In those cases, CENSE frequently relies on
- 16 recycled arguments and theories that have been rejected
- 17 by virtually every forum and called into question the
- 18 reliability of their so-called experts.
- 19 For example, from a recent order from the City
- 20 of Bellevue Hearing Examiner regarding CENSE's challenge
- 21 to PSE's conditional use permit -- which we attached
- 22 portions to our motion to strike -- found that arguments
- 23 in evidence presented by Mr. Robert Nicola, who since
- 24 referenced in his petition, quote, failed to account for
- 25 several considerations required by industry practice in

- 1 applicable federal electrical system planning mandates
- 2 which would lead to, quote, erroneous results.
- The Examiner also rejected arguments made by
- 4 Mr. Lockhart -- who since also referenced and may
- 5 participate in this case -- which he had previously made
- 6 to FERC, which FERC also rejected.
- 7 Since his arguments and so-called experts have
- 8 been repeatedly discredited, it's found again by the
- 9 Bellevue Hearing Examiner, who said, quote, CENSE's
- 10 representatives voiced concerns, but did not offer
- 11 sufficient, relevant, authoritative, or credible
- 12 evidence. PSE firmly established that several key
- aspects of opposition reports, like CENSE's, were
- 14 defective and simply not credible because they failed to
- 15 follow industry practice, close quote.
- 16 Having now been involved in numerous
- 17 proceedings and seeing firsthand CENSE's constant
- 18 audience shopping, PSE is justifiably concerned that
- 19 CENSE intends to use this case as yet another forum to
- 20 advance its positions and push discredited theories and
- 21 opinions from individuals that are not actual experts.
- 22 It is not in the public interest to provide CENSE yet
- 23 another forum to litigate Energize Eastside, but would
- 24 abuse the general rate case process.
- 25 Moreover, there's really a question as to

- 1 whether CENSE's interests benefit the public at all.
- 2 CENSE is primarily comprised of private homeowners who
- 3 are firmly entrenched and fundamentally opposed to the
- 4 project and would not be providing an objective analysis
- 5 as Public Counsel or Commission staff would. CENSE
- 6 members simply don't want their private interest to be
- 7 affected by the project. In other words, CENSE is
- 8 advancing private, not objectively public, interest
- 9 which does not meet the public interest standard.
- Third, RCW 34.05.443 allows intervention only
- 11 if, quote, the intervention sought is in the interest of
- 12 justice. It will not impair the orderly and prompt
- 13 conduct of the proceeding. Not only would CENSE disrupt
- 14 the proceeding by using it as a collateral forum to
- 15 relitigate past issues, but CENSE's reply brief
- 16 demonstrates that CENSE already has not met that
- 17 standard.
- 18 First, CENSE failed to follow the Commission's
- 19 procedural rules, filing a reply when no reply is
- 20 authorized. Second, CENSE's reply demonstrates a
- 21 fundamental misunderstanding of the Commission's role in
- 22 large projects such as this, and also demonstrates that
- 23 it is willing to play fast and loose with the facts.
- 24 For example, CENSE's suggestion in its reply
- 25 that PSE is improperly proceeding with Energize Eastside

- 1 construction before a prudency determination reflects a
- 2 fundamental misunderstanding of ratemaking, and it's
- 3 just wrong. Prudency determinations are typically made
- 4 after a project or portions of a project are completed,
- 5 not before.
- 6 CENSE seems to be looking at the Commission for
- 7 permitting denials to stop the project, rather than
- 8 recognizing the Commission's role for determining
- 9 appropriate cost recovery. CENSE has had ample
- 10 opportunities to address its concerns from a permitting
- 11 standpoint and can continue to pursue those interests in
- 12 different forums.
- In its reply, CENSE also misrepresents facts
- 14 about permitting, suggesting PSE has not obtained
- 15 permits, when in actuality, PSE has obtained dozens of
- 16 permits for the project. CENSE also misrepresented
- 17 facts about the need for the project quoting information
- 18 about winter peak need, but failed to mention that PSE
- 19 has already suppressed summer peak need.
- 20 CENSE also questions in its reply without
- 21 evidence that Public Counsel does not have the resources
- 22 to adequately address Energize Eastside prudence, and
- 23 then states that it, on the other hand, has the
- 24 resources to comprehensively address the prudency
- 25 questions.

- 1 But in that same sentence included a footnote
- 2 stating that CENSE may require additional funding to
- 3 fully present the issues it intends to pursue in the
- 4 case.
- 5 Which is it? Notably, Public Counsel regularly
- 6 addresses the prudency of major projects in general rate
- 7 cases.
- 8 Lastly, Your Honor, there is already a process
- 9 in place for customers to participate in rate cases. As
- 10 the Commission stated in the docket I previously quoted,
- 11 which is an Avista order, the written and oral comment
- 12 process, quote, provide individual customers or groups
- of customers like CENSE ample opportunity to share their
- 14 concerns and general rate proceedings.
- 15 As CENSE points out, it has in the past
- 16 participated in Commission proceedings by providing
- 17 comments. Like all residential and small business
- 18 customers, if CENSE members wish to participate in this
- 19 proceeding, they're free to provide both written and
- 20 oral comment. They're also free to coordinate with
- 21 Public Counsel.
- 22 Finally, while as I note today, PSE strongly
- 23 opposes CENSE's intervention. If the Commission decides
- 24 otherwise, PSE submits that CENSE's participation should
- 25 be limited as follows: First, it should be narrowly

- 1 tailored to only address the prudency issues surrounding
- 2 Energize Eastside at issue in this case. CENSE should
- 3 not be permitted to use prior arguments, opinions, or
- 4 theories that have already been rejected, dismissed, or
- 5 discredited in other forums. And for efficiency, it
- 6 should be required to coordinate with Public Counsel so
- 7 as to avoid duplicating efforts in this case.
- 8 And, Your Honor, I'm happy to answer any
- 9 follow-up questions you might have about those points.
- 10 JUDGE HOWARD: Thank you, Mr. Steele.
- 11 Mr. Coleman, I believe you said that AWEC
- 12 joined in this objection. Would you like to comment?
- MR. COLEMAN: Your Honor, I wouldn't have
- 14 much more to say other than what the Company said. I
- 15 quess I would just reiterate two specific points.
- One, we are of the opinion that Public Counsel
- 17 certainly has the strength and competency to represent
- 18 the residential and small commercial interests of the
- 19 members of CENSE.
- 20 And two, with respect to the scope of the
- 21 hearing, you know, just in the discussion today, I guess
- 22 a concern has been highlighted for us and for me
- 23 individually of the nuance between -- and I recognize it
- 24 as a nuanced distinction, but I think it exists --
- 25 between the questioning of the need of the project and

- 1 the prudency of the costs that are being asked to be
- 2 recovered. I think that there is a distinction between
- 3 those two issues, and one I think is certainly within
- 4 the scope and one is not.
- 5 And just the discussion today I think has shone
- 6 some light on our concern with respect to whether or not
- 7 the issue of the need versus the prudency of the cost
- 8 really is the proper issue to be discussed before the
- 9 Commission.
- 10 And with that, I have nothing further to add.
- 11 I appreciate your time.
- 12 JUDGE HOWARD: Thank you.
- 13 Would Public Counsel like to comment on this
- 14 particular petition?
- 15 MS. GAFKEN: Yes, thank you, Judge Howard.
- 16 This is the first time that Puget has sought a
- 17 prudence determination and cost recovery for the
- 18 Energize Eastside transmission project. So the issue is
- 19 now ripe for participation by those interested in the
- 20 project.
- 21 The question for the Commission is whether
- 22 CENSE meets the requirements for intervention and
- whether, in the Commission's view, CENSE's participation
- 24 would be valuable.
- 25 CENSE does make some unsubstantiated

- 1 representations about Public Counsel's resources and
- 2 potential focus. Energize Eastside is among the issues
- 3 Public Counsel will address in our evaluation of this
- 4 case. I'm not implying that we would have the same
- 5 focus or conclusion, but I do want the record to be
- 6 clear that Public Counsel has not discussed our strategy
- 7 or witness lineup with CENSE or any other party.
- 8 CENSE's interest as residential and small
- 9 commercial customers are within those that Public
- 10 Counsel represents before the Commission. Public
- 11 Counsel does not represent individuals or specific
- 12 groups of individuals, but customers as a whole. Public
- 13 Counsel does not oppose the request by CENSE to
- 14 intervene.
- 15 If the Commission determines that their
- 16 participation is valuable, we have no objection. Thank
- 17 you.
- 18 JUDGE HOWARD: Would CENSE like to offer a
- 19 brief response to any of those comments from the other
- 20 parties?
- MR. ARAMBURU: Yes, I would.
- There was an initial objection by counsel for
- 23 PSE that we weren't going to get into permitting issues,
- 24 but then he promptly launches onto citations from
- 25 permitting proceedings and other such matters, and urges

- 1 the Commission to not allow questions that have been
- 2 previously decided in permitting proceedings.
- 3 As you probably know, Mr. Examiner, permitting
- 4 proceedings are land use proceedings. They have wholly
- 5 different sets of criteria than the Commission does.
- 6 The application for inclusion of the Energize Eastside
- 7 project into the transmission base is a large one of a
- 8 large component. There are no other identified parties
- 9 in these proceedings other than Public Counsel and
- 10 perhaps Staff counsel that are prepared to address these
- 11 particularly in the detail that CENSE is prepared to
- 12 discuss.
- We will be addressing the issues that are
- 14 before the Commission regarding prudency. We represent
- 15 a large number of persons on the Eastside, and they may
- 16 have land use interest and environmental interest in
- 17 this project. It does not exclude them from coming
- 18 before the Commission to make objections and provide
- 19 testimony and exhibits that relate to the rate issues.
- 20 All of the CENSE members are ratepayers and
- 21 will have to pay the rates if the Energize Eastside is
- 22 included in the rate base. So there aren't other people
- 23 prepared to address this very important and substantive
- 24 issue in the manner that CENSE is. We stand alone in
- 25 that regard.

- I apologize to Public Counsel that I may have
- 2 overstated the situation, but I think we have the
- 3 resources to proceed to address the prudency and public
- 4 interest issues, and so the petition for intervention
- 5 should be granted.
- Thank you, Mr. Examiner, unless you have
- 7 further questions.
- 8 JUDGE HOWARD: Well, one question I would
- 9 have would be, what is your response to PSE's
- 10 in-the-alternative recommendation that CENSE coordinates
- 11 the presentation of its case with Public Counsel?
- MR. ARAMBURU: Well, we don't have any
- 13 objection to that at all. And we don't know, at these
- 14 early stages of proceedings, just how much resources
- 15 Public Counsel intends to put into the Energize Eastside
- 16 project as opposed to the multiple other issues and the
- 17 multiple other matters that are being raised by various
- 18 parties.
- 19 I will note that you've granted interventions
- 20 to other parties with minimal indication of what the
- 21 public interest they represent is. And I think we are
- 22 being much more defined about our interest and the
- 23 matters that we intend to address and particularly the
- 24 disclosure of our witnesses.
- 25 JUDGE HOWARD: All right. Thank you.

- 1 I think I have enough information to come to a
- 2 decision on this particular petition. This is just my
- 3 brief verbal ruling that will be explained in more
- 4 detail in the prehearing conference order.
- 5 MS. GAFKEN: Judge Howard, may I intervene
- 6 for just a moment.
- 7 I wanted to address the idea of coordinating
- 8 with Public Counsel, and I wanted to ensure that that
- 9 wasn't an additional requirement beyond what we normally
- 10 do, right? So we often communicate with parties in a
- 11 proceeding that have similar interests or are addressing
- 12 similar issues, but I don't know that we necessarily
- 13 plan our case out based on what other parties are doing.
- So I just wanted to ensure that there wasn't an
- 15 additional restriction there that was being
- 16 contemplated.
- 17 JUDGE HOWARD: Well, it is a condition that
- 18 the Commission has used in the past in some of these
- 19 cases with multiple petitions for intervention. And
- 20 frankly, it's not the most precise condition. I mean --
- 21 but it does get to the idea of -- to some degree
- 22 coordinating the presentation of evidence. I mean, that
- 23 does involve careful judgment calls of the parties about
- 24 when they want to do that.
- I mean, considering the fact that it's a

- 1 relatively broad instruction, would Public Counsel think
- 2 that's workable?
- MS. GAFKEN: I think so. If it's the sort
- 4 of condition that we've seen in prior cases, that's
- 5 fine. That has been workable. Thank you.
- JUDGE HOWARD: Okay.
- 7 MR. STEELE: Your Honor, if I may just very
- 8 briefly.
- JUDGE HOWARD: Yes.
- 10 MR. STEELE: I think this discussion
- 11 highlights sort of why the Commission has a process for
- 12 customers and groups of customers that want to comment
- in a rate case -- to do it through the written and oral
- 14 comment process. They have many opportunities to submit
- 15 reports if they want. They can provide information to
- 16 Public Counsel.
- 17 But that's why there's that separation between
- 18 Public Counsel's role to represent their interest, and
- 19 then if other customers or groups have comments to add
- 20 to that, they can certainly do that through the
- 21 mechanisms the Commission has provided, and CENSE has
- 22 used in the past, and parties like CENSE have used in
- 23 the past.
- 24 So I think that's why it's coordinated like
- 25 that. And obviously they can certainly provide

- 1 information to Public Counsel as well. But I think the
- 2 Company does have real concern about duplication here
- 3 and efficiency in the proceeding and what support -- you
- 4 know, an order where they're allowed to provide their
- 5 written and oral comments, but let Public Counsel
- 6 address the issues in the case as a party.
- 7 JUDGE HOWARD: Thank you for your comments.
- I do think I have enough information and
- 9 argument at this point to issue my brief verbal ruling
- 10 that I'll explain more in the order.
- 11 So I will be granting CENSE's petition for
- 12 intervention subject to conditions on that
- organization's participation in the case. I will also
- 14 grant PSE's motion to strike CENSE's reply. So as I
- 15 explain -- we'll explain more in the prehearing
- 16 conference order.
- 17 CENSE's participation will be limited to the
- 18 transmission issues, specifically the Energize Eastside
- 19 project. If CENSE, later in the case, wishes to address
- 20 other issues, it can raise that in the form of a motion
- 21 to amend the prehearing conference order or something
- 22 along those lines and seek leave. CENSE will also be
- 23 instructed to coordinate the presentation of its case
- 24 with Public Counsel.
- I also want to give CENSE and all the other

- 1 parties a clear heads-up that the Commission is focused
- 2 on the prudency of these investments. This is a
- 3 specific legal issue. The Commission is not a
- 4 permitting agency, a citing agency, or a safety
- 5 regulator in this context.
- 6 Furthermore, CENSE and the other parties must
- 7 be sure to adhere to any Commission deadlines and rules.
- 8 I hope that my ruling on the motion to strike gives an
- 9 example of some -- in a sense, the astringency that
- 10 we're looking for in following these rules to make this
- 11 proceeding workable for all the parties and
- 12 stakeholders.
- This is not a regular civil trial that can be
- 14 extended indefinitely. The Commission has statutory
- 15 authority to suspend the operation of a tariff for a
- 16 certain number of months. So a discovery or a dispute
- 17 should be brought to me as a presiding ALJ and resolved.
- 18 But it should be clear to all the parties that
- 19 we are on a specific schedule that cannot be extended
- 20 indefinitely. Contentious behavior or disregard of
- 21 Commission rules may lead to the Commission dismissing
- 22 an intervenor from the case.
- 23 So that would address CENSE's petition for
- 24 intervention granted subject to conditions.
- 25 So I'd like to move next to the Puyallup Tribe.

- 1 And I'd like to follow roughly the same order, although
- 2 I believe that AWEC does not join in this particular
- 3 objection. I want to ask a couple of questions first of
- 4 Puyallup Tribe's counsel, give Puyallup Tribe's counsel
- 5 an opportunity to respond generally to the objections,
- 6 and then we will turn to PSE and ask for input from
- 7 Public Counsel.
- 8 So I do have a couple of questions for Puyallup
- 9 Tribe. So as Puyallup Tribe's attorneys may be aware,
- 10 we have a recently enacted statute that sets up a new
- 11 intervenor funding program before the Commission, and
- 12 this prioritizes vulnerable and highly impacted
- 13 communities. And the statute doesn't apply in these
- 14 terms, but they are defined in the Clean Energy
- 15 Transformation Act.
- 16 Are you aware of the definitions of these
- 17 terms? And would you submit that the Puyallup Tribe
- 18 falls under one of these categories or both?
- 19 MS. ANDERSON: We are aware that there is a
- 20 funding mechanism available. We have not done a full
- 21 analysis as to whether or not it applies to the tribe.
- 22 We would seek to do that as soon as possible. But I
- 23 would say in some instances, our intervention isn't
- 24 necessarily hinging on the availability of those types
- 25 of funds because of the issues that are involved.

- 1 So we will make a full evaluation. It would be
- 2 irresponsible of me to say we have an answer one way or
- 3 another because that's very new to us. So we will
- 4 evaluate that and get back to the Commission as soon as
- 5 possible if that is appropriate.
- 6 JUDGE HOWARD: Okay. Well, I would ask a
- 7 follow-up, then.
- 8 The Clean Energy Transformation Act -- the
- 9 definition of a highly impacted community in the Act
- 10 does incorporate the definition of Indian country found
- in Federal Law 18 USC 1151.
- 12 Does the Puyallup Tribe fall within that
- 13 definition and the sum of its land?
- MS. ANDERSON: Yes, absolutely, they do.
- 15 JUDGE HOWARD: Okay. So I think what I
- 16 might do is -- I might just offer you the opportunity to
- 17 respond in the way you see fit to PSE's objections to
- 18 the petition to intervene, and then I may have some
- 19 follow-up questions.
- But why don't you go ahead and respond if you
- 21 like.
- MS. ANDERSON: Okay, thank you.
- I'll start with basically whether or not the
- 24 Tribe has either substantial interest or their
- 25 participation would be in the public's interest in this

- 1 proceeding. And I would submit that both situations
- 2 exist on behalf of the Tribe.
- First, the Tribe has a substantial interest,
- 4 and I will say that is not going to be adequately
- 5 represented, with all due respect to Ms. Gafken, by
- 6 Public Counsel because the Puyallup Tribe is itself a
- 7 sovereign nation. We are not a member of the Washington
- 8 public. We are not a small commercial business or
- 9 residential customer. We are a sovereign nation
- 10 somewhat akin to maybe the group of federal agencies
- 11 that have also filed a petition to intervene.
- 12 And we have interest in this case because as a
- 13 sovereign nation, we are a ratepayer to Puget Sound
- 14 Energy, but we also have citizens and members who pay
- 15 rates -- who pay utility bills to Puget Sound Energy,
- 16 some of whom from time to time also utilize our
- 17 government's assistance programs to pay for those if
- 18 they're in dire financial need.
- 19 So we are a ratepayer. We have citizens who
- 20 are ratepayers who are not represented by the general
- 21 public interest. And we provide assistance to our
- 22 member citizens as a service provider for financial
- 23 hardship.
- 24 So in that regard, we have a substantial
- interest in how the rates will be impacted in

- 1 particular, and we are limiting our participation to the
- 2 Tacoma LNG project and its prudency in being included in
- 3 the rate base.
- 4 PSE has raised objections, of course, as to our
- 5 appeals of environmental permitting in the past. Yes,
- 6 those have occurred. We are fully aware that this
- 7 proceeding is only limited to whether or not the Tacoma
- 8 LNG project is being appropriately factored into the
- 9 rate base for natural gas customers.
- 10 And to that degree, we hold a significant
- 11 amount of information because we have been evaluating
- 12 this project through every step of its development, from
- 13 the earliest permits and environmental reviews, all the
- 14 way up to its most recent permits. And we have been
- 15 doing this for admittedly seven years.
- During that process, however, we have a very
- 17 deep understanding as to how the project has evolved
- 18 from one that was deemed to be a substantial peak
- 19 shaving facility to one now to meet its environmental
- 20 permitting requirements, which admittedly are not at
- 21 issue here, but play a role as to how much of that
- 22 facility will actually go to peak shaving now that it is
- 23 through several rounds of different environmental
- 24 permits.
- 25 And that facility design has changed. Its

- 1 capacity allocations have changed from peak shaving to
- 2 marine shipping and terminal fuels and other sources of
- 3 fuels, that when we look at how it might be included in
- 4 the natural gas rate base, it is going to differ from
- 5 what was originally proposed for this project
- 6 significantly.
- 7 So our interest is how much of that rate
- 8 should -- is appropriate to go to the ratepayers for the
- 9 actual services that that facility will provide to the
- 10 ratepayers, and whether the expenses in constructing
- 11 that were prudent in order to be included in that rate
- 12 base. Though we have that substantial interest
- individually, but because of the depth of our knowledge,
- 14 we also believe it's in the public interest to allow us
- 15 to present the evidence as we have seen it evolve from
- 16 2015, 2016 until today with regard to the prudency of
- 17 that facility.
- 18 So that goes to the two prongs of interest that
- 19 PSE was objecting, that we, one, did not have a
- 20 substantial interest as an entity, but also that we
- 21 weren't in the public interest. And we believe that
- 22 they are wrong.
- 23 Puget Sound Energy has also made some other
- 24 allegations in its reply, and I want to just be clear
- 25 that, again, the Tribe is fully aware of these

- 1 proceedings and what the scope of these proceedings are.
- 2 We are not looking to relitigate any environmental
- 3 permitting dispute. At this time, we are simply looking
- 4 at how this facility -- and whether or not it's prudent
- 5 to include it in the rate base and to what degree.
- 6 They also have made allegations that we would
- 7 broaden the scope of this proceeding. We are not
- 8 looking to do that outside of the prudency
- 9 determination. We do not anticipate a heavy amount of
- 10 discovery, if any discovery.
- 11 PSE has raised a question as to whether or not
- 12 we have abused discovery in the past. Should that be
- 13 relevant to your decision today, I would be happy to go
- 14 through the disputes that we have had and discuss the
- orders that have come down, actually in the Tribe's
- 16 favor, just to allow that discovery to occur because
- 17 every step of the way we have encountered fights
- 18 regarding discovery.
- 19 But I'm not sure that that's relevant here,
- 20 only because we really don't anticipate a heavy amount
- 21 of discovery. If there were a discovery dispute as to
- 22 scope, I would assume that that issue could be solved
- 23 expeditiously by yourself as part of the ALJ process.
- 24 But I don't really anticipate that to be the case.
- 25 And I think -- you know, I also -- with regard

- 1 to confidentiality, they have made allegations that we
- 2 would use information obtained in this proceeding to go
- 3 back and address things outside of this proceeding, and
- 4 they seek to limit our ability on any sort of
- 5 information that is obtained.
- 6 We understand, and we've participated in one
- 7 other type of a proceeding where we've had to sign
- 8 confidentiality agreements in WUTC proceedings. We
- 9 understand that process. We are ethical attorneys who
- 10 will live by the confidentiality agreements that we
- 11 sign.
- 12 To the extent that any nonconfidential
- information is in this proceeding, that is public
- 14 information. To limit the Tribe and to treat the Tribe
- 15 differently than any other party to this proceeding just
- 16 seems unnecessary, and we would ask that we not be given
- 17 special treatment to limit our use of information that
- 18 would be generally available to the public anyway
- 19 because it's not confidential.
- 20 But I want to assure you that we understand the
- 21 confidential nature of the proceedings to the extent
- 22 that things are under the confidentiality of order, and
- 23 we fully intend to abide by that as attorneys.
- JUDGE HOWARD: Thank you. And just a brief
- 25 follow-up question.

- 1 In your comments today, you referred to the
- 2 Tribe limiting its participation to the Tacoma LNG
- 3 plant. Does the tribe also want to address low-income
- 4 issues because those were briefly referred to in your
- 5 petition?
- 6 MS. ANDERSON: To the degree that it's part
- 7 of the Tacoma LNG rate base and issues, that would be
- 8 the extent. We really aren't used to proceeding in
- 9 these proceedings in a more broader spectrum. If other
- 10 issues were to come up -- I think in the last -- also
- 11 consideration, the last petition -- if something became
- 12 evident that was heavily impacting tribal members, as
- 13 attorneys inside the Tribe's law office, we would need
- 14 to raise that with the Tribal Council.
- 15 But I would expect that and hope that maybe we
- 16 could be given the same leave to seek to amend a
- 17 prehearing order if you were going to limit us here to
- 18 the scope of the participation of the Tacoma LNG.
- I just don't want to commit -- as their
- 20 attorney, it's my obligation to bring an issue -- if I
- 21 were to see it -- that might impact tribal members so
- 22 heavily that I should bring it to them. I would need to
- 23 bring it to them to address that.
- 24 JUDGE HOWARD: Okay. So I would look to PSE
- 25 if it would like to. I, of course, have reviewed PSE's

- 1 written objections.
- But, Mr. Steele, would you like to give any
- 3 brief comments in response to what we've heard today?
- 4 MR. STEELE: Thank you, Your Honor.
- 5 Just very briefly, as you noted, we covered
- 6 both the interest prongs in our opposition and won't
- 7 rehash them here. We do have some concerns about really
- 8 how different the Tribe is from any other residential or
- 9 effectively small business customer with the amount of
- 10 gas and electricity that they purchase from PSE. And we
- 11 do believe that those interests are already going to be
- 12 represented in this case if they have concerns about
- 13 those types of issues.
- Our primary concern with the Tribe, and what we
- 15 explain in our opposition, is just disruption of the
- 16 process. And PSE's experience for several years in
- 17 litigating issues surrounding LNG with the Tribe is
- 18 that, for years, the Tribe has done everything it can
- 19 from a litigation perspective to try and stop the
- 20 project, including repeated appeals and extensive
- 21 discovery, and while these actions have delayed the
- 22 projects, the project has not been successful.
- 23 And so I hear counsel's representation that
- 24 they don't intend to do that in this case. PSE is just
- 25 concerned from past experience that that's not been

- 1 consistent with their conduct in other cases. And so
- 2 PSE would be concerned with similar behavior in using
- 3 this case as, again, a collateral forum to relitigate
- 4 past issues.
- 5 So I think that would be PSE's primary concern
- 6 with the Tribe's intervention. And so, like CENSE, if
- 7 they were granted intervention, we would ask that they
- 8 be limited to -- narrowly tailored to only address the
- 9 issues not already addressed by another party. They
- 10 should not be permitted to use prior arguments or
- 11 opinions or theories that have already been rejected in
- 12 other forums, and that they also be required to
- 13 coordinate with other parties to avoid duplicating
- 14 efforts amongst parties.
- 15 And so if the Commission decides to grant
- 16 intervention, we would ask that those types of
- 17 limitations be in place so to ensure this proceeding is
- 18 not used to relitigate past issues. Thank you, your
- 19 Honor.
- 20 JUDGE HOWARD: Thank you. A brief question
- 21 for you, Mr. Steele.
- I did see in PSE's written objections, in part
- 23 of the alternative relief requested, that there's
- 24 recommendation the Commission instruct the Tribe that it
- 25 cannot take information gained in this proceeding and

- 1 use it for purposes outside of the current proceeding.
- 2 And I did hear Ms. Anderson's comments today
- 3 making the distinction between what's covered by the
- 4 confidentiality agreement, the protective order, and
- 5 what is not confidential. So I'm reading PSE's
- 6 recommendation as being broader and being a broader
- 7 instruction.
- 8 So are you aware of cases where the Commission
- 9 has done that? Or are you aware of a provision of law
- 10 that would give us that type of authority?
- 11 MR. STEELE: I think our concern there was
- 12 just simply their motives for intervening in the case.
- 13 And, I agree, public information that's filed in the
- 14 case, it's public. It's out there in the Commission
- 15 website and anyone can download it. We understand that.
- I think our concern is, again, just more
- 17 focused on why are they intervening and what's their
- 18 motives given sort of past experience. And, certainly,
- 19 information that's confidential or sensitive should
- 20 obviously not be shared outside the construct of the
- 21 case.
- 22 So I think that was our only point there, is
- just our concern about motives and about why they're
- 24 intervening.
- JUDGE HOWARD: All right. Thank you.

- 1 Would Public Counsel like to comment at all on
- 2 this petition?
- 3 MS. GAFKEN: Yes, I would. Thank you.
- 4 One of the issues in this case is whether the
- 5 LNG project is prudent to whether it should be included
- 6 in customer rates, and the Tribe is also a customer, a
- 7 customer who has done a deep dive into this facility.
- 8 I would like to address the argument that there
- 9 is no nexus between evidence regarding the LNG facility
- 10 and the Tribe's status as a customer and its members who
- 11 qualify for need-based assistance. Rates must be fair,
- 12 just, and reasonable, and to meet the standard, the LNG
- 13 facility must be prudent to be included in rate.
- 14 The Tribe has a vested interest as a customer
- 15 and in ensuring that need-based members not draw
- 16 increased assistance due to inclusion of a plant that
- 17 may not be prudent, and that is ultimately the issue in
- 18 this case. Prudency has not been determined yet.
- 19 Because of the Tribe's interest in the LNG
- 20 facility, it has relevant information. The point is not
- 21 to relitigate the issues that have been litigated, but
- 22 to ensure the Commission has a full view of the facts as
- 23 they impact the prudence question.
- I also want to address the argument regarding
- 25 whether the Tribe represents an interest that is not

- 1 already represented. Public Counsel represents Puget's
- 2 residential and small business customers. We are a
- 3 statutory party to these proceedings. As I mentioned
- 4 earlier, we do not represent individuals or specific
- 5 groups of individuals, but customers as a whole. Our
- 6 representation would include, I believe, tribal members
- 7 who are also Puget customers.
- 8 Even so, even though we don't represent
- 9 specific individuals or groups of individuals, certain
- 10 interests do sometimes play more prominently in our
- 11 advocacy. Low income is a prime example of that. While
- 12 we are not a low-income advocate specifically, we do
- 13 engage in low-income issues. It's a very important
- 14 space, and one that we have a lot to contribute to.
- But despite that, the Commission has long
- 16 recognized, and appropriately so, that dedicated
- 17 low-income advocates like The Energy Project are
- 18 valuable participants in this proceeding. Here, the
- 19 Tribe presents a unique voice among ratepayers that is
- 20 valuable. The Tribe is exactly the type of new
- 21 participant that the recently approved participant
- 22 funding is designed to draw into Commission proceeding.
- 23 Under CETA and the new participation funding
- 24 statute, the Tribe fall squarely within the definition
- of a highly impacted community, see RCW 19.405.020

- 1 Subsection 23 and RCW 80.28.430.
- 2 This general rate case represents the first
- 3 time that Puget has sought a prudence determination and
- 4 cost recovery for the complete LNG facility, though the
- 5 issue has never been ripe for the Tribe's participation.
- 6 I do acknowledge that one small portion having to do
- 7 with a pipe was prevented in a prior case related to --
- 8 well, it was a prior general rate case. The pipe was
- 9 related to LNG. But this is the first time we're
- 10 looking at full prudence for the facility.
- 11 Tribal members have participated in numerous
- 12 public comment hearings to date to address LNG, so not
- only does the Tribe have a long-standing interest in the
- 14 facility, they also possess the unique voice that is
- 15 lacking among the other parties.
- The Commission now has the opportunity to hear
- 17 from the Tribe, not only through public comment
- 18 hearings, but directly as a party. Public Counsel
- 19 believes that the Tribe will present relevant
- 20 information to the Commission regarding the LNG facility
- 21 and that it has a substantial interest in the case.
- 22 Thus, Public Counsel supports the Puyallup
- 23 Tribe's request for intervention. Thank you.
- JUDGE HOWARD: All right. Thank you.
- 25 I think I have enough information to give my

- 1 brief verbal ruling, and I will give this in more detail
- 2 in the prehearing conference order.
- 3 So I will grant Puyallup Tribe's petition for
- 4 intervention subject to conditions. As I'll explain
- 5 more in the prehearing conference order, the Tribe's
- 6 participation will be limited to the Tacoma LNG or
- 7 Liquid Natural Gas plant and low-income issues. The
- 8 Tribe will coordinate with The Energy Project on the
- 9 presentation of its case with regards to low-income
- 10 issues specifically. The Tribe's discovery will be
- 11 limited to these same two issues.
- 12 The Tribe will be bound by the protective
- order, Order 02 in this docket. If the Tribe wishes to
- 14 expand the number of issues, it is addressing this
- 15 proceeding and may petition to amend this prehearing
- 16 conference order that I will be issuing.
- 17 The Tribe and all the other parties and
- intervenors must bear in mind that the Commission is,
- 19 again, not a permitting agency and not charged with
- 20 regulating safety in this particular context. We are
- 21 only focused on the prudency of the Tacoma LNG expenses,
- 22 and a portion of that should be allocated to ratepayers.
- I would also echo what I said earlier when
- 24 ruling on CENSE's petition. This proceeding is on a
- 25 very specific schedule. We have limited statutory

- 1 authority to have a calendar for this proceeding and
- 2 extend the effective date of tariffs.
- 3 And I am also extremely mindful of the fact
- 4 that we have a large number of parties in this
- 5 proceeding. So failure to follow Commission rules or
- 6 unreasonable behavior on the part of any intervenor may
- 7 result in that intervenor being dismissed from the case.
- 8 All right. So we have addressed the disputed
- 9 petitions to intervene. I'd like to just check in
- 10 with -- on a couple of the other issues that were raised
- 11 earlier in this call. Before I do that, I want to check
- in with the attorneys for King County.
- So I am aware of King County's comments in
- 14 PSE's power costs only rate case docket regarding the
- 15 calculation of the Green Direct Energy Credit. I'm
- 16 curious, does the County intend to address any other
- 17 issues than the Green Direct Program?
- MR. MAYER: Thank you, Your Honor.
- 19 No, the County plans to limit its intervention
- 20 solely to the Green Direct, and in particular, the Green
- 21 Direct Energy Charge Credit.
- JUDGE HOWARD: Thank you.
- One thing that we've included in prior
- 24 prehearing conference orders in these cases would be
- 25 having the parties identify the topic of discovery

- 1 request at the top of them so it helps parties identify
- 2 what's relevant to them.
- 3 Would you support that requirement?
- 4 MR. MAYER: Yes, Your Honor.
- 5 You mean in the sense of saying that the
- 6 County's sole interest in this proceeding is the Green
- 7 Direct Energy Charge as well as the discovery would be
- 8 limited to that?
- JUDGE HOWARD: I'm not necessarily -- I'm
- 10 going to take the issue of whether we want to place
- 11 conditions on King County's intervention under
- 12 consideration. Because there aren't any objections, and
- 13 you've indicated that King County is focused on the
- 14 Green Direct Credit and doesn't have any intentions to
- 15 expand beyond that, I may not want to go into the issue
- 16 of placing any conditions on the County at this time.
- But I am trying to think of -- in King County's
- 18 comments in that earlier docket, there was a concern
- 19 about needing to intervene and the unfamiliarity with
- 20 these proceedings when the County was really focused
- 21 with this one particular issue. So I was wondering --
- 22 that's why I was wondering if the County would support
- 23 that sort of requirement for data request just to make
- 24 it easier for parties to identify.
- MR. MAYER: Yes, Your Honor, the County will

- 1 be in support of that.
- JUDGE HOWARD: Thank you.
- 3 And the next issue we would have would be --
- 4 Mr. Steele, I believe you raised a concern about the
- 5 scope of Sierra Club's participation.
- 6 MR. STEELE: Yes, Your Honor.
- 7 JUDGE HOWARD: Please go ahead.
- 8 MR. STEELE: Thank you, Your Honor.
- 9 As I noted just briefly, previously, PSE does
- 10 not opposite Sierra Club's intervention but is concerned
- 11 based on Sierra Club's petition that Sierra Club may
- 12 intend to expand the scope of this case, in which case
- 13 Sierra Club's intervention -- I just want to highlight a
- 14 few portions of their petition that concern the company.
- 15 Firstly, in its petition, Sierra Club notes
- 16 that it is, quote, an environmental and conservation
- 17 organization dedicated to the protection of public
- 18 health and the environment, but it appears to seek to
- 19 address issues that are beyond that.
- 20 And, for example, in paragraph six, Sierra Club
- 21 states that, quote, Sierra Club seeks to intervene in
- 22 this proceeding to test PSE's three-year rate plans,
- 23 which would significantly increase both electric and gas
- 24 base rates for all customers. Sierra Club will evaluate
- 25 whether such large increases are in the best interest of

- 1 ratepayers and whether more reliable, cost-effective,
- 2 and equitable alternatives are available to PSE.
- Based on our reading of their petition, they
- 4 have not provided any basis nor do they have the
- 5 expertise to address such a broad issue, ratemaking
- 6 generally, and there are other parties -- many other
- 7 parties that are already addressing and playing that
- 8 role in the case.
- 9 Secondly, Sierra Club also appears to broaden
- 10 the issues in the case. They state that, quote, they'll
- 11 evaluate PSE's compliance with Washington's Clean Energy
- 12 and Transformation Act and Senate Bill 5295 because
- 13 continued gas expansion runs a real risk of PSE not
- 14 meeting Washington's ambitious climate goals and
- 15 stranding its customers without loaded carbon-intensive
- 16 resources. That's also in paragraph six.
- 17 Sierra Club appears to be conflating a few
- 18 issues there. Neither of these laws are relevant to the
- 19 discussion of gas expansion or gas infrastructure. CETA
- 20 specifically applies only to electric generation and the
- 21 sources of that electricity. CETA is silent on the use
- 22 of natural gas for purposes other than electric
- 23 generation.
- 24 And so PSE is concerned that Sierra Club
- 25 intends to use this proceeding to address policy issues

- 1 tied to gas infrastructure generally, and PSE would be
- 2 concerned about that expansion.
- In paragraph seven of their petition, they also
- 4 talk about wanting to advance various campaigns and
- 5 initiatives that they believe promote Sierra Club's
- 6 interests, and we would just emphasize that this
- 7 proceeding is not an open platform for Sierra Club to
- 8 advance issues that are beyond those issues that are
- 9 before the Commission in this case.
- In past interventions in PSE cases, Sierra
- 11 Club's role and scope has been limited to issues
- 12 specifically involving the environment and issues that
- 13 are actually before the Commission in the case. And we
- 14 believe that Sierra Club's intervention should be
- 15 similarly limited, and PSE respectfully requests that
- 16 the Commission do so.
- 17 We would also request that Sierra Club work
- 18 with other organizations to avoid duplication of
- 19 efforts. Specifically, there appears to be overlapping
- 20 interests between the Northwest Energy Coalition and
- 21 Sierra Club with respect to environmental and
- 22 conservation issues, and we'd ask that those
- 23 organizations in particular be required to coordinate
- 24 their reference to avoid duplication. Thank you.
- 25 JUDGE HOWARD: Would Sierra Club like to

- 1 respond?
- MS. SMITH: Thank you, Your Honor.
- 3 Sierra Club is undoubtedly an environmental
- 4 organization, but we don't participate as an
- 5 environmental organization in the numerous rate cases
- 6 we've litigated throughout the country and even before
- 7 the UTC. We are very interested in the significant rate
- 8 increases as they bear on our 25,000 members who are
- 9 also Puget ratepayers.
- 10 And, you know, this is -- this rate case is
- 11 moving pretty quickly so far. We just filed our
- 12 interventions. I've had a short amount of time to
- 13 review the applications. But we do intend to hire
- 14 experts to look at the gas distribution planning and
- 15 also demand forecasting.
- I probably should have used the word "were"
- 17 instead of "are" when I said we are interested to see
- 18 that -- whether or not there were cost-effective
- 19 alternatives to the decisions PSE made at the time, and
- 20 that is the way you prove prudency, right? If there
- 21 were more cost-effective alternatives available to the
- 22 company, that would have been in the best interest of
- 23 the ratepayers. So that was bad language on my part.
- 24 And I'm just going to leave it there now,
- 25 unless you have any additional questions.

- 1 JUDGE HOWARD: What are your thoughts on
- 2 Mr. Steele's recommendation that Sierra Club coordinate
- 3 with NWEC?
- 4 MS. SMITH: We'd have to check with NWEC. I
- 5 think we'd be amiable to that. We have had
- 6 conversations with them. We've worked well numerous
- 7 times in the past.
- 8 You know, again, because these papers were just
- 9 filed at the end of the January, it's hard to get
- 10 through all the testimony. But I think I've been pretty
- 11 clear about what we're interested in. But I'd hate to
- 12 see our involvement limited at this time given our track
- 13 record of being on point in the past and participating
- 14 beneficially to all parties in other rate cases.
- So I'm happy to hear what NWEC has to say about
- 16 that.
- 17 JUDGE HOWARD: Would NWEC like to give a
- 18 brief response since this conversation is bringing up
- 19 your organization?
- MS. PAREKH: Thank you, Your Honor.
- 21 Northwest Energy Council doesn't have concerns
- 22 with coordinating with the Sierra Club on issues, and of
- 23 course we wouldn't want that to limit our participation
- 24 in the forum in any way. But we are happy to coordinate
- 25 with the Sierra Club.

- 1 JUDGE HOWARD: All right. Thank you.
- 2 Mr. Steele, I'm going to take your arguments
- 3 under consideration. I'm aware that both Sierra Club
- 4 and NWEC have appeared before the Commission on numerous
- 5 occasions. So I'm going to be granting their petitions
- 6 to intervene, but I will take your arguments into
- 7 consideration about the scope, and I will address those
- 8 in the order.
- 9 MR. STEELE: Thank you, Your Honor.
- 10 JUDGE HOWARD: And I just want to check in
- 11 with Mr. Pepple again -- just to continually bother
- 12 Mr. Pepple during this call -- because a question
- 13 occurred to me.
- 14 What issues does Microsoft intend to intervene
- 15 on?
- 16 MS. MILINOVICH: Good morning, Your Honor.
- 17 This is Corinne Milinovich from the law firm Davison Van
- 18 Cleve on behalf of Microsoft.
- 19 Mr. Pepple had to drop off the call, but I am
- 20 more than happy to answer your question regarding
- 21 Microsoft's interest; is that correct?
- JUDGE HOWARD: That's right.
- What issues in the case would Microsoft intend
- 24 to intervene on?
- 25 MS. MILINOVICH: So Microsoft is interested

- 1 in PSE's request for relief, which includes a proposal
- 2 for how to allocate decommissioning and remediation cost
- 3 from the Colstrip generating station to Microsoft. Sc
- 4 that cost allocation is an issue that Microsoft is
- 5 specifically interested in.
- 6 JUDGE HOWARD: Okay. Would that be your
- 7 primary concern? Is that fair to say?
- MS. MILINOVICH: Yes.
- 9 JUDGE HOWARD: Okay. All right. That's the
- 10 only question I had at this time. It just occurred to
- 11 me to ask that.
- 12 All right. So I believe we've heard from
- 13 everyone on the petitions to intervene in the case. As
- 14 I have indicated, CENSE and Puyallup Tribe's petitions
- 15 are granted subject to conditions. The remaining
- 16 petitions to intervene are granted to the extent that
- 17 PSE has raised concerns about the scope of Sierra Club's
- 18 participation in the case and whether to coordinate with
- 19 NWEC. I will address that in the prehearing conference
- 20 order.
- 21 So let's move on to the issue of the procedural
- 22 schedule. Before our call today, I e-mailed the parties
- 23 with the possible dates for the hearing. I indicated
- 24 the Commission could hold the hearing over two days,
- 25 preferably on September 27th and September 28th.

- 1 MS. CAMERON-RULKOWSKI: Your Honor, I'm
- 2 sorry to interrupt, but I did have a point about the
- 3 interventions. If I could raise that now before we move
- 4 on, I'd appreciate it.
- JUDGE HOWARD: Sure, go ahead.
- 6 MS. CAMERON-RULKOWSKI: Thank you.
- 7 So I didn't -- I wasn't given an opportunity to
- 8 say anything about the most recent interventions, and I
- 9 did want to bring up a point. There are a lot of
- 10 parties in this case, and I just want it to -- I want
- 11 all of the parties to be aware of that, and the case
- 12 administration in this particular case is going to be
- 13 significant with the number of parties that we have.
- 14 And I want -- especially newer parties, for
- 15 example, Front and Centered, to be aware that there
- 16 are -- that the Commission has procedural rules. And
- 17 they may be engaging an attorney, but especially if they
- 18 aren't, I just want them to be aware that there are
- 19 procedural rules, and we all need to follow them or the
- 20 case administration in this case is going to get very
- 21 unwieldy.
- 22 And I just wanted to bring up that point and
- 23 make sure that, especially the new intervenors, are
- 24 aware of the rules. And I did put a link to the
- intervention rule in the chat, and I hope that

- 1 Ms. Thuraisingham was able to see that. And that link
- 2 will navigate to the other procedural rules as well.
- 3 And thank you for entertaining me, Your Honor.
- 4 JUDGE HOWARD: Yeah, and I agree with your
- 5 comments.
- And I would say further, I mean, that the scope
- 7 and number of issues and the nature of this being a
- 8 multi-rate plan and the first one of these types of
- 9 cases under the new statute with all these intervenors.
- 10 it's going to require coordination and a lot of effort
- 11 from everyone involved.
- 12 MR. FFITCH: Your Honor, this is Simon
- 13 ffitch. May I just be heard briefly on this point?
- JUDGE HOWARD: Certainly.
- 15 MR. FFITCH: I wholeheartedly agree with the
- 16 general observation about the administration and the
- 17 number of parties.
- I do want to also just remind the Commission
- 19 that another thing that we're trying to do here in the
- 20 regulatory world is to open proceedings up to more
- 21 participants, some of whom aren't historically very
- 22 active in front of the Commission, but would like to get
- 23 active on behalf of vulnerable populations particularly
- 24 in highly impacted communities. And the Commission is
- 25 making a real effort and initiative to try to make that

- 1 pathway more accessible to people.
- 2 So, you know, that can apply to some parties in
- 3 this docket as well, and that's part of the picture as
- 4 well. I just wanted to add that to the discussion.
- 5 Thank you, Your Honor.
- 6 JUDGE HOWARD: Certainly.
- 7 So I'm talking about the issue of the
- 8 procedural schedule. I mentioned that I proposed some
- 9 hearing dates, and I believe Ms. Baldwin earlier
- 10 referred to there being some proposed schedules
- 11 circulating.
- 12 So let's start discussing that. And would PSE
- or Staff or would another party like to say where the
- 14 parties are at in these positions?
- 15 MS. CAMERON-RULKOWSKI: Your Honor, this is
- 16 Jennifer Cameron-Rulkowski for Commission Staff, and I'd
- 17 be happy to describe where we're at.
- So Staff has prepared a schedule, and I'm happy
- 19 to share that with you, and so has PSE. And we have --
- 20 I would say we're pretty close on a number of the dates,
- 21 and the primary difference that we have is at the end of
- 22 the case. And I can go ahead with my remarks on that
- 23 now, but I think it might be helpful for you to have
- 24 both schedules in front of you before we provide those
- 25 remarks.

- 1 And I have a proposal, which is that both
- 2 Ms. Carson and I e-mail you our schedules. And the
- 3 parties, except for the newest intervenors or potential
- 4 intervenors, have seen those schedules in large part.
- 5 I'll clean mine up a little bit. And then I would just
- 6 propose we e-mail those, and perhaps we could take a
- 7 very short break.
- JUDGE HOWARD: I think that's a good idea.
- 9 Yeah, if you could e-mail those to me. I think
- 10 it would be a good time to take a break as well.
- 11 And I'll just let everyone know that one thing
- 12 I've been considering for the schedule in this case -- I
- 13 mean, there's a number of moving pieces -- but I am
- 14 considering the idea of setting -- putting a couple of
- 15 dates in the schedule for discovery conferences if they
- 16 are needed, just because we have so many parties and
- 17 things that we need to coordinate, and we do have a
- 18 history of contentiousness around some of these issues.
- 19 So I think if we have these dates for discovery
- 20 conferences, if disputes arise, that that could be
- 21 helpful. So why don't you please send those to me.
- Let's take a break.
- MS. CARSON: Your Honor, may I speak just
- 24 for a moment on behalf of the Company?
- JUDGE HOWARD: Yes.

- 1 MS. CARSON: I agree with
- 2 Ms. Cameron-Rulkowski that, really, our schedules are
- 3 not that far apart in most respects. She highlighted
- 4 one difference, and I want to highlight one other
- 5 difference that's very important to PSE.
- The end of the case, as you'll see, we -- PSE
- 7 accepted the first dates that you offered in September.
- 8 Staff accepted the October dates. Staff does not allow
- 9 for a reply brief, which is -- reply briefs are critical
- 10 to PSE, and we have always, in past GRCs, had reply
- 11 briefs, so that's very important. So I would consider
- 12 that one difference.
- The second difference is the amount of time
- 14 between response testimony and rebuttal testimony.
- 15 Staff's is shorter. It's five weeks, which we think is
- 16 unacceptable. We've followed closely the 2019 GRC
- 17 schedule and other recent schedules, and we have six
- 18 weeks, which we think is just a bare minimum because
- 19 there's also a settlement conference in there that will
- 20 pull away time and resources from preparing rebuttal
- 21 testimony.
- 22 So those are our two major concerns, is the
- 23 time between response and rebuttal testimony, and the
- 24 hearing date being pushed back late by Staff so that
- 25 there is not reply brief opportunity. Thank you.

- JUDGE HOWARD: Thanks. So --
- 2 MS. CAMERON-RULKOWSKI: Your Honor, I'll
- 3 reserve argument until after the break.
- 4 JUDGE HOWARD: Okay. We're about to take a
- 5 break, but I do want to get both of your thoughts.
- 6 Are you sort of at an impasse right now? Or
- 7 would it be helpful to take a longer break so the
- 8 parties can discuss this with me off of the call? Or
- 9 are we just at the point where we have two competing
- 10 schedules and we need to just resolve it?
- 11 Staff, you may go first.
- MS. CAMERON-RULKOWSKI: Sorry, Your Honor.
- 13 I was having trouble with clicking. There we go.
- I think we're at an impasse. I think we need a
- 15 decision on what the Commission would like to do.
- JUDGE HOWARD: Okay.
- 17 Ms. Carson, would you agree with that?
- 18 MS. CARSON: I think that's probably true.
- 19 We have tried. There's been a lot of back-and-forth on
- 20 this, and I think those two issues are very critical to
- 21 PSE. So I think we're at an impasse.
- 22 With the exception -- you know, if there's a
- 23 way to have the later hearing date with the reply brief,
- 24 you know, we could do that. But that, you know, starts
- 25 impinging on the Commission's time for deliberation.

- JUDGE HOWARD: Well, is Staff unable to work
- 2 with the -- let me see.
- 3 So Staff is going with the later of the two
- 4 hearing dates I suggested? Is Staff unable to make
- 5 September 27th and 28th work? Or is it because of other
- 6 factors in your schedule?
- 7 Ms. Cameron-Rulkowski?
- 8 MS. CAMERON-RULKOWSKI: Sorry, Your Honor.
- 9 I was trying to send the schedule. I haven't done it
- 10 yet.
- 11 So there are a number of things in play here.
- 12 So I guess we're having the discussion now. So what is
- 13 going on right now is we have something that I have
- 14 never experienced at the Commission, and I've been
- 15 here -- I've been with the UTC division for many years
- 16 at this point.
- 17 We have filings from two major utilities that
- 18 are ten days apart. And we have cases that are
- 19 basically two major general rate cases that are running
- 20 in parallel track. And we also have to work around some
- 21 times when Staff is going to be out, and that means --
- 22 and since the dates around July 4th are very difficult
- 23 for us, and we need a little more space moving forward.
- 24 And so Ms. Carson has talked about the
- 25 compression of the time between the response testimony

- 1 and the rebuttal, but that's what's going on there. We
- 2 have people out, and we have major decision-makers on
- 3 the case out. And we can't simply turn around and then
- 4 file testimony right after that. So that's one issue.
- But back to the main issue. We have these two
- 6 cases in parallel. And this is -- this means that it's
- 7 all of the same attorneys who are working on both cases,
- 8 and in many cases, it's some of the same decision-makers
- 9 or regulatory services staff. And then also there's
- 10 other stakeholders, and I don't want to leave out the
- 11 policy staff and the decision-makers as well. This is a
- 12 real challenge.
- 13 And the way that the Company's schedule has
- 14 arranged things at the end is that we would have -- and
- 15 I have some of the Avista dates courtesy of Public
- 16 Counsel in the staff draft schedule. The way that this
- 17 would work is that we have a hearing in the Avista
- 18 general rate case. Then, we have, the following week, a
- 19 hearing in the PSE general rate case. This is PSE's
- 20 schedule. And then we're briefing both at once. We
- 21 need a little bit of time in between those.
- I will note that PSE's schedule -- I don't
- 23 think it has the full six weeks that you asked for in
- 24 your e-mail between rebuttal and the hearing. We've got
- 25 that in there. We've gone with the later hearing date

- 1 that you suggested in October.
- 2 And the question that we have is -- this is for
- 3 the Commission, too. I think the Commission -- the
- 4 decision-makers are going to get quite compressed at the
- 5 end. And I do want the Commission to consider -- I hope
- 6 they're thinking about making these two big decisions at
- 7 the same time. And if they're considering asking the
- 8 Company to extend the schedule at all, I would encourage
- 9 the Commission to do it now so that it benefits the
- 10 stakeholders.
- 11 Extending the effective date, the
- 12 rate-effective date, would be a way to easily work in a
- 13 reply brief. And that's what PSE wants, is they want a
- 14 reply brief. I'll point out that the Commission's
- 15 procedural rules do not quarantee a reply brief. Reply
- 16 briefs aren't in there. So in the Avista general rate
- 17 case, there is no reply brief. I know that PSE
- 18 typically has a reply brief, and it has not been an
- 19 issue in the past.
- 20 Like I said, I have not experienced this, that
- 21 we have major rate cases so close together. And this is
- 22 within the control of the utilities. And we, as the
- 23 stakeholders, are simply -- we have to simply react.
- 24 But it is within the Company's ability to extend out the
- 25 rate-effective date if they really want that reply

- 1 brief.
- 2 And so I would ask the Commission to consider
- 3 asking the Company to extend out that date. Otherwise,
- 4 we can do without a reply brief, and PSE can do without
- 5 a reply brief as well.
- 6 JUDGE HOWARD: Ms. Carson, would you like
- 7 to --
- 8 MS. CARSON: Yes.
- 9 Your Honor, there's a statutory deadline
- 10 suspension. PSE is not willing to waive that. And it's
- 11 not something that the Commission can require the
- 12 Company to do. So we are not willing to waive that.
- 13 For the past two decades in its general rate
- 14 cases, PSE has had reply briefs. Also, in looking at
- 15 every industrial utility except Avista in their recent
- 16 general rate cases, they all have reply briefs:
- 17 Cascade, Northwest Natural, PacifiCorp, and of course
- 18 PSE.
- 19 I also went back and looked at the 2019 GRC
- 20 order, and the Commission reply briefs are critical to
- 21 the Commission sorting through these complex issues and
- 22 sorting through the initial briefs and reaching fair,
- 23 just, reasonable, and sufficient rates.
- 24 And the Commission cited reply briefs over 20
- 25 times on important issues like prudence of Get to Zero,

- 1 on prudence of the Data Center, and in the period rate
- 2 base, and Colstrip decommissioning and remediation, and
- 3 on and on and on. So this is obviously something that
- 4 is not just important to PSE, but it's important to all
- 5 parties. And it was not just PSE's reply brief, it's
- 6 citing to all different parties' reply briefs on those
- 7 important issues.
- 8 So we think it's critical -- if there's a way
- 9 that it can be done with the hearing date pushed back,
- 10 that's fine. But we do not want to forego the right for
- 11 a reply brief. And we do feel that at least six weeks
- 12 is needed between response and rebuttal.
- I would say that I e-mailed back and forth with
- 14 Ms. Cameron-Rulkowski, and she expressed what her
- 15 concerns were with PSE's original schedule and where it
- 16 was too tight, and we stretched it out on each of those
- 17 areas that she identified as being too tight and too
- 18 constrained. So we have made efforts to deal with the
- 19 real pressure points for Staff and other parties.
- 20 JUDGE HOWARD: All right. Thank you.
- 21 Let's hear briefly from Ms. Gafken. I see your
- 22 hand is raised. And then we'll take a brief recess.
- MS. GAFKEN: Thank you, Judge. I didn't get
- 24 my hand up quick enough. We may have been better to do
- 25 this before Puget's response, so my apologies there.

- 1 Public Counsel does agree with Staff's proposed
- 2 schedule. In terms of the dates that you'll see when
- 3 they're e-mailed to both of you, we can make all of them
- 4 work except for the June 14th settlement date in PSE's
- 5 schedule. We do have a conflict on that date, and so we
- 6 would need to work with the parties to find an
- 7 acceptable date for that particular event.
- 8 But we do strongly support holding the hearing
- 9 in this case on October 3rd and 4th instead of September
- 10 27th and 28th. There is a real issue with two major
- 11 rate cases being sandwiched on top of each other.
- 12 Avista and PSE have both presented substantial
- 13 major cases that are pending before the Commission on
- 14 virtually the same timeline. Public Counsel has
- 15 witnesses who will appear in both proceedings. I am
- 16 sure that other parties may face that issue, too.
- 17 Although I have not specifically confirmed that with
- 18 Counsel, but I imagine that to be the case.
- 19 Staff schedule provides the space between the
- 20 events that is necessary to do a good job in both cases,
- 21 and ultimately, the goal -- I think we have a shared
- 22 goal among the parties -- of providing the Commission
- 23 with the best record possible on which to make its
- 24 decision.
- 25 Unfortunately, as we've been discussing,

- 1 Staff's schedule eliminates the time for a reply brief.
- 2 And the issue for Public Counsel is not opposition to
- 3 the idea of a reply brief. It's certainly been used,
- 4 and I am very aware of Puget's preference for a reply
- 5 brief.
- 6 But the issue truly is time. With the final
- 7 briefing needed by the Commission by October 31st, there
- 8 simply is not time to include reply briefs without a
- 9 slight extension to the suspension date, and of course
- 10 only Puget has the power to extend that suspension date.
- I will note that reply briefs have not been
- 12 uniformly used in rate cases before the Commission, and
- 13 that the pending -- you know, as I said before -- the
- 14 pending Avista rate case does not have reply briefs.
- 15 While Puget would like reply briefs, they are not
- 16 necessary or required under the Commission's rules.
- 17 Thank you for the opportunity to address this.
- JUDGE HOWARD: Thank you.
- 19 So let's take a 15-minute recess and come back
- 20 at 11 -- let's just say 11:25.
- I think our plan is going to be basically to
- 22 just finish some of the formalities at the end of the
- 23 prehearing conference, and then I want to -- because the
- 24 parties are at an impasse, I want to really consider
- 25 this issue carefully over this afternoon and issue a

- 1 decision on the schedule and the prehearing conference
- 2 order and look at everything very carefully because I
- 3 think that there are a lot of competing interests and
- 4 valid concerns and interests on both sides of this.
- 5 So let's take a recess and go off the record
- 6 and return at 11:25.
- 7 (A break was taken from 11:13 a.m. to
- 8 11:25 a.m.)
- JUDGE HOWARD: It is 11:25. We're coming
- 10 back after a brief recess here.
- 11 I've received Staff's proposed procedural
- 12 schedule in an e-mail, and I've also received the
- 13 Company's proposed schedule. I'm going to carefully
- 14 evaluate both of them after our prehearing conference
- 15 today and issue a decision in the prehearing conference
- 16 order as I was indicating.
- 17 One question I had after looking at them just
- 18 briefly was -- it did look like the Company's proposal
- 19 for updating its power costs was about a month later
- 20 than Staff's. I was wondering if that was -- was that a
- 21 material disagreement? Or is that an incidental issue?
- Ms. Carson, would you care to comment?
- MS. CARSON: Well, in PSE's schedule, there
- 24 is an update of power costs at the time of rebuttal.
- 25 And then there's also the potential for a power cost

- 1 update 60 days before the rate-effective date, which I
- 2 believe that parties are willing to agree to provided
- 3 that -- as I understand it, there's a PacifiCorp,
- 4 P-Corp, that has this issue before it now. And so I
- 5 think the parties are willing to see how the Commission
- 6 deals with that in the PacifiCorp, P-Corp.
- 7 That 60-day update to power costs was actually
- 8 something that staff had originally put in its schedule.
- 9 PSE has updated power costs oftentimes at the compliance
- 10 filing, which we're happy to do that as well. But
- 11 that's something that Staff originally had in, and I
- 12 know there was some concerns, and I believe the parties
- decided to see how it was treated in the PacifiCorp
- 14 case.
- JUDGE HOWARD: Okay.
- 16 Ms. Cameron-Rulkowski?
- 17 MS. CAMERON-RULKOWSKI: Thank you, Your
- 18 Honor.
- 19 Yes, I concur with what Ms. Carson said. I
- 20 took out the 60-day update -- I took that out of my
- 21 schedule because there was not agreement among the
- 22 parties to that. But there was agreement to put it back
- in, as I understand it, depending on the decision in the
- 24 P-Corp case.
- 25 The other thing that I wanted to bring to

- 1 everyone's attention is that in the schedule that I sent
- 2 you, I included language on the content of the power
- 3 cost update, and this is something that the parties are
- 4 discussing. And I had circulated that language on
- 5 Friday and hadn't had an opportunity to hear back from
- 6 everyone. I believe it's acceptable to PSE. We had had
- 7 some preliminary conversation on it, but I did want to
- 8 bring that to your attention.
- 9 So everyone -- well, everyone with the
- 10 exception of Front and Centered, I believe, and
- 11 Ms. Milinovich -- has seen that language.
- 12 JUDGE HOWARD: Okay. It did appear that the
- 13 scope of the update was the same between the two
- 14 proposed schedules; is that right?
- MS. CARSON: That's correct.
- 16 MS. CAMERON-RULKOWSKI: Yes it is.
- 17 And it's supposed to be at the rebuttal stage,
- 18 and then as Ms. Carson represented, potentially at
- 19 the -- well, the 60 days before the rate-effective day.
- JUDGE HOWARD: Okay. All right.
- 21 Well, like I indicated, I'll take those both
- 22 under consideration. And I may respond to each of your
- 23 e-mails cc-ing all of the attorneys of record just to
- 24 err on the safe side of disclosing all communications
- 25 I've received to all the parties of record.

- 1 Mr. ffitch?
- 2 MR. FFITCH: Thank you, Your Honor. I just
- 3 wanted to make a couple of points.
- 4 First of all, I wanted to say for the record on
- 5 behalf of The Energy Project, that we do support the
- 6 Staff recommended schedule for the reasons that were, I
- 7 think, well articulated by both Staff and Public Counsel
- 8 and tied to the schedule congestion with the Avista
- 9 case. We are a party also to the Avista case.
- 10 The second thing I wanted to just bring up for
- 11 consideration -- and I don't think this necessarily
- 12 requires a change to the hearing dates -- but just to
- 13 ask the Commission to keep in mind that the first
- 14 recommended hearing date in September falls close to the
- 15 Rosh Hashanah holiday, and that the hearing date in
- 16 October is very close -- I think just immediately
- 17 before -- Yom Kippur.
- 18 So there may need to be some consideration
- 19 about -- you know, as the Commission is getting closer
- 20 to those certain dates -- about accommodating those two
- 21 holidays if that's necessary for counsel or witnesses.
- 22 JUDGE HOWARD: Okay. I definitely want to
- 23 be accommodating of people's freedom to exercise their
- 24 religion.
- Would there be a specific accommodation that we

- 1 should keep in mind?
- 2 MR. FFITCH: I'm not --
- JUDGE HOWARD: Is there a time of day that
- 4 would be problematic? I'm not familiar with it.
- 5 MR. FFITCH: As I understand it, Your Honor,
- 6 the most important concern is the Yom Kippur holiday,
- 7 and others may be able to speak to this.
- But I believe if the hearing ends -- the
- 9 October dates proposed are October 3rd and 4th, I
- 10 believe. I believe if the hearing ends at 5:00 on the
- 11 4th, there's not an issue. But if it continues on into
- 12 the evening, that could be an issue. So it would have
- 13 to be -- as I'm informed -- that beginning again the
- 14 next day might be all right, but there might have to be
- 15 a hard stop at 5:00 at the end of the October dates.
- 16 The first day of the hearing in September -- I
- 17 think is Monday, September 26th if I'm not mistaken --
- 18 is the second day of Rosh Hashanah. And, Your Honor, I
- 19 can't speak to the observance issues there.
- I just wanted to bring this to the Commission's
- 21 attention without recommending a change, but other
- 22 parties or witnesses may, you know, want to raise that
- 23 at some point. So I want to put it on your radar.
- JUDGE HOWARD: No, I appreciate that. And I
- 25 was not aware of those issues, so I always like to hear

- 1 them.
- 2 MR. FFITCH: Thank you.
- JUDGE HOWARD: I should ask -- Mr. ffitch,
- 4 do you have something else?
- 5 Okay. I'm sorry. I wasn't sure if I was
- 6 cutting you off.
- 7 Does any other party wish to give any comments
- 8 before we move onto the remaining issues today?
- 9 MR. MAYER: Yes, Your Honor. This is Ben
- 10 Mayer for King County.
- I just wanted to thank PSE and Staff for
- 12 putting those together. And I think you'll notice in
- 13 both, there's a Green Direct settlement conference, an
- 14 early one, and I just wanted to say that the County has
- 15 specific dates in that window that -- if possible, it
- 16 would like to see a specific date in the order, and it
- 17 has available April 11th to the 15th, April 18th, and
- 18 April 20th.
- 19 And I just wanted to put that out there for
- 20 other parties to respond if there's anything now. If
- 21 not, those are the dates that the County has available
- 22 for that particular settlement conference.
- JUDGE HOWARD: Could you run those dates by
- 24 me, again? April 11th through the 15th?
- MR. MAYER: Correct.

Page 85 JUDGE HOWARD: And what were the other ones? 1 2. MR. MAYER: Yes, April 18th and April 20th. 3 JUDGE HOWARD: Okay. Okay. Any other party wish to comment before we move 4 5 on? 6 All right. Hearing none. So I will just touch on a few more issues, and 8 I believe we are through the main substance of the prehearing conference already. 9 So I do want to touch on the new issue of 10 11 intervenor funding. As you may be aware, the Commission 12 recently improved the interim agreement for intervenor funding in Docket U-210595 with certain amendments. 13 I e-mailed the parties before our conference to 14 let them know that any request for case certification 15 16 and notices of intent to seek funding do not need to be filed by the time of today's prehearing conference. 17 These documents should instead be filed with the 18 Commission on or before March 14th, 2022, so this would 19 be in 14 days from today. And this will be a deadline 20 for written submissions only. 21 22 And then following -- the terms of the interim agreement with the deadline for proposed budgets would 23 24 then be 30 days later on April 13th, 2022, and I saw

that both of the proposed schedules incorporated that.

25

- 1 Do any of the parties or intervenors or -- I
- 2 know Front and Centered hasn't moved to intervene yet,
- 3 but does anyone have any questions or concerns that they
- 4 would like to raise now about intervenor funding?
- 5 MR. FFITCH: Your Honor, this is Simon
- 6 ffitch.
- 7 JUDGE HOWARD: Yes, go ahead.
- 8 MR. FFITCH: I just wanted to provide
- 9 information to the Bench and to the parties about the
- 10 status of the final modified agreement.
- 11 My office has in hand signatures to the
- 12 agreement that's been modified according to the
- 13 Commission's order that was issued last week. And we
- 14 expect to file that within the next hour or so with the
- 15 Commission in the docket established for consideration
- 16 of intervenor funding. So that's just information for
- 17 Your Honor and for the other parties.
- 18 JUDGE HOWARD: Thank you. I will be sure to
- 19 check that.
- 20 Does anyone else have any questions or comments
- 21 or concerns at this time for this issue?
- 22 All right. Hearing none.
- I'll next move on to the issue of discovery and
- 24 data requests. So on the issue of discovery generally,
- 25 I want to caution the parties to speak judicious in

- 1 their use of discovery. As we've observed, this is a
- 2 large case with a large number of parties on a
- 3 constrained timeframe. Discovery may not be used as a
- 4 fishing expedition. If parties have discovery disputes,
- 5 they should attempt to work those out in good faith.
- 6 But if they cannot, they should bring any motions to the
- 7 Commission for resolution.
- 8 When I'm considering the proposed procedural
- 9 schedules this afternoon, I may include a discovery
- 10 conference in the schedule that I adopt, as it may
- 11 reflect a specific date, or I may just have it as a
- 12 to-be-determined date because that could be helpful if
- 13 we need that later on.
- I also want to address a few specific issues
- 15 regarding discovery. One point would be having a
- 16 requirement in the prehearing conference order that the
- 17 parties identify each data request by subject in the
- 18 cover letter in the distribution e-mail and in the data
- 19 request itself, and then data requests would then be
- 20 grouped by subject when they are propounded.
- Does anyone have any concerns or objections to
- 22 my including such a requirement?
- 23 All right. Hearing none, I will continue.
- I did not see if the proposed schedules
- 25 shortened the time for discovery responses. Oh, it

- 1 looks like this is addressed in Staff's -- just give me
- 2 one moment here -- I see -- and the Company's schedules.
- 3 Okay. So I will move on from that. I see that the
- 4 parties have addressed that.
- 5 And, finally, I'm aware that the parties author
- 6 a request that any data request and responses are shared
- 7 with every other party. It will make this easier on the
- 8 parties by including such a requirement in the
- 9 prehearing conference order. This would be subject to a
- 10 limitation that we have a couple of intervenors now who
- 11 have conditions placed on their participation in the
- 12 case.
- So is there any objection to my including such
- 14 a requirement for sharing requests and responses with
- 15 the other parties in the prehearing conference order?
- 16 Mr. ffitch, do you have a concern?
- 17 MR. FFITCH: I do not have a concern. I
- 18 have a belatedly raised hand with a question about an
- 19 earlier matter, Your Honor.
- JUDGE HOWARD: Go ahead.
- 21 MR. FFITCH: But no objection to your last
- 22 statement about exchanging information.
- JUDGE HOWARD: Okay.
- 24 MR. FFITCH: I just wanted to understand
- 25 what the Bench was contemplating for the discovery

- 1 conferences. Would that be a time to bring disputes to
- 2 the Bench? Or would it be a time for parties to discuss
- 3 discovery matters informally, which we, you know, often
- 4 do in any event?
- 5 But I just wondered what your thinking there
- 6 was on the function of the discovery conferences.
- 7 JUDGE HOWARD: It would be -- it's not
- 8 something that we do in every case as you know, but it
- 9 would be an opportunity for the parties to meet with me.
- 10 And if there are disputes about discovery that has been
- 11 propounded already, those could be addressed in the
- 12 conference and then possibly solutions worked out. And
- 13 this is, you know, recognizing the number of intervenors
- in the case and that there have been concerns raised by
- 15 PSE regarding past discovery.
- I'm not saying that I'm agreeing with those on
- 17 the merits I haven't evaluated that. That hasn't come
- 18 up yet in this case. But I think it could be helpful to
- 19 have such a meeting on the calendar to resolve disputes
- 20 and to look for a path forward if there is a
- 21 disagreement.
- But if it's not needed by the time we come to
- 23 that point in my calendar, then we don't have to have
- 24 it.
- 25 MR. FFITCH: Thank you, Your Honor. I

- 1 appreciate the clarification.
- JUDGE HOWARD: Ms. Carson?
- 3 MS. CARSON: Yes, Your Honor. I don't
- 4 believe we have any objection to having that kind of
- 5 discovery conference on the calendar. I guess we are
- 6 concerned about the amount of discovery. We sometimes
- 7 in the past have seen parties, you know, just kind of
- 8 blanketly send out discovery from their experts that --
- 9 maybe before they've read the case -- and so they're
- 10 asking questions that are already there.
- 11 So I guess I would just, you know -- ask
- 12 everybody to please, you know, read first and then send
- 13 your discovery so that we're not repeating things that
- 14 are easy to find.
- The other thing is sometimes parties don't look
- 16 at what the other parties have sent, and so we get these
- 17 same repetitive questions from three or four different
- 18 parties.
- 19 So I quess, you know -- I know the Commission
- 20 has the ability to limit discovery requests, and, you
- 21 know, we're not asking for that at this time. But I
- 22 quess if there's a discovery conference and we're just
- inundated with discovery that's repetitive, you know, we
- 24 would want to reserve our right to ask for discovery to
- 25 be limited at some point in time.

- 1 JUDGE HOWARD: And I would say that that
- 2 could be an option on the table in the future if it's
- 3 required.
- 4 It looks like CENSE's attorney might want to
- 5 respond.
- 6 MR. ARAMBURU: I'd like to understand the
- 7 nature of the discovery conference. If discovery is
- 8 submitted and then there becomes an issue, we don't wait
- 9 until a date, a specific date, to discuss that with
- 10 counsel. It would be my understanding that if there's a
- 11 dispute that comes up, it should be attempted to be
- 12 resolved as in CR-37 between the parties, and I don't
- 13 think we would have to wait.
- I guess the question would be, if counsel got
- 15 together to discuss this, would we need your
- 16 participation in the conference?
- 17 JUDGE HOWARD: No, that's a good question.
- 18 And the parties should follow the normal rules
- 19 of attempting to work out disputes between each other
- 20 without the Commission's intervention. So the discovery
- 21 conference is the fallback of if there are disputes
- 22 remaining that the parties cannot work out, and they're
- 23 still there, and they haven't already been addressed by
- 24 ruling on a motion to compel or something of that
- 25 nature, then that could be an opportunity to sit down

- 1 and have a brief discussion to find a solution and move
- 2 forward.
- 3 It's not something the Commission does in every
- 4 case. I think it could be helpful in this particular
- 5 one. Hopefully that answers your question.
- 6 MR. ARAMBURU: Thank you for the
- 7 clarification.
- 8 MS. CARSON: I would just make one other
- 9 point, is that PSE has worked very closely with other
- 10 parties in these proceedings. We very, very rarely get
- 11 to the point where there's a motion to compel or we're
- 12 at a complete impasse. So our hope would be that we can
- 13 continue to work with the parties on discovery issues.
- 14 JUDGE HOWARD: Great.
- 15 Did any other party have any questions about
- 16 discovery before we continue on to a few more
- 17 housekeeping matters?
- 18 MS. CAMERON-RULKOWSKI: I do, Your Honor.
- 19 This is Jennifer Cameron-Rulkowski. Thank you.
- 20 I concur with Ms. Carson. We are generally
- 21 able to resolve discovery issues among the parties. And
- 22 we do have a lot of dates in the schedule already, so
- 23 I'm not sure it would be helpful to set a date. These
- 24 issues tend to arise organically, and if there's an
- 25 issue we can't resolve, I certainly wouldn't wait around

- 1 until a discovery conference. I would be taking some
- 2 sort of action.
- 3 So they can be incredibly helpful, these
- 4 informal gatherings, but we've managed thus far to
- 5 organize them on our own among the parties. And so I
- 6 know we have a lot of parties and it's hard to get
- 7 dates, but because we don't really know when an issue
- 8 might arise, I'm not sure how useful it is to have a
- 9 date that we then have to notify the judge that we're
- 10 changing or skipping.
- 11 So I quess I appreciate the concept because it
- 12 can be so helpful, but I'm not sure when it would be.
- JUDGE HOWARD: All right. Maybe that will
- 14 just be something to keep in mind -- for me to keep in
- 15 mind, really. And if we need it, we need it. And if we
- 16 don't, then we won't include a specific day.
- 17 MS. CAMERON-RULKOWSKI: And can I bring up
- 18 one other issue, Your Honor?
- 19 JUDGE HOWARD: Sure.
- 20 MS. CAMERON-RULKOWSKI: Regarding discovery,
- 21 we've had this come up a couple of cases now, and I want
- 22 to get on top of it.
- 23 Under the Commission's procedural rules at
- 24 WAC 480-07-405, parties are required to serve copies of
- 25 data requests on other parties. So we're required to

- 1 provide all of the parties a copy of what -- the data
- 2 requests that we've served on the Company or anybody
- 3 else.
- 4 So I think that what we would need in the
- 5 prehearing conference would be a statement that all of
- 6 the parties want to receive copies of the response to
- 7 the discovery.
- JUDGE HOWARD: No, I believe you're correct
- 9 on that. And that's what that language would be getting
- 10 at. I mean, it's more concerned with the response.
- 11 MS. CAMERON-RULKOWSKI: Thank you, Your
- 12 Honor.
- 13 JUDGE HOWARD: Any other questions or
- 14 concerns on discovery before we move on?
- 15 All right. Hearing none.
- I wanted to touch on the issue of the
- 17 protective order. I will remind the parties that the
- 18 Commission has already entered a protective order in
- 19 this docket with provisions for the protection of highly
- 20 confidential information.
- I did see that on February 22nd, last week,
- 22 CENSE had filed a signed page for the confidentiality
- 23 agreement, but it did not use the normal signature page
- 24 which is attached as an exhibit to the protective order.
- 25 Mr. Aramburu, would you mind refiling that

- 1 signature page using that form page that's included with
- 2 order two?
- MR. ARAMBURU: We'll do so today, yes.
- 4 JUDGE HOWARD: Thank you. Thank you. It's
- 5 a little, you know, detail-focused of me to bring that
- 6 up, but that's my job.
- 7 So a couple more housekeeping matters. On
- 8 electronic filing and electronic service, the Commission
- 9 requires electronic filing of documents for formal
- 10 filing. We are continuing to suspend the requirements
- 11 for paper copies of filed documents in lieu of the
- 12 COVID-19 pandemic, which will be memorialized in the
- 13 prehearing conference order.
- 14 Also, the Commission's rules provide for
- 15 electronic service of documents. The Commission will
- 16 serve the parties electronically, and the parties will
- 17 serve each other electronically.
- 18 If any party has not yet designated a lead
- 19 representative for service, please do so via e-mail to
- 20 me as soon as possible. My e-mail is
- 21 michael.howard@utc.law.gov.
- 22 Also, if anyone would like to add names and
- 23 e-mail addresses of other representatives or support
- 24 staff, we should receive electronic courtesy copies of
- 25 all documents filed in this proceeding. Please e-mail

- 1 that to us as well. I saw that AWEC sent such an e-mail
- 2 this morning, and so we will take a look at that.
- 3 Let me check on the issue of errata sheets.
- 4 Okay. It does appear that both schedules are addressing
- 5 the issue of errata sheets. It is approximately one
- 6 week before the hearing.
- 7 Does anyone have any concerns with either of
- 8 the schedules' way of addressing errata sheets?
- 9 MS. CARSON: PSE has no objection.
- 10 I did have a question about the electronic
- 11 filing only. We were required to file five copies,
- 12 paper copies, of testimony and exhibits. Is that only
- 13 for testimony and exhibits? Is that for any filing with
- 14 the Commission in this case?
- 15 JUDGE HOWARD: No, the paper copy
- 16 requirement you're referring to -- I haven't looked this
- 17 up recently, but I believe it pertains to the Company's
- 18 filing of its initial testimony. And that requirement
- 19 for paper copies is something that is in statute, and we
- 20 don't believe that we can waive that. But we can waive
- 21 the requirement for paper copies as the case goes on.
- 22 That's what I'm recalling right now.
- MS. CARSON: So for rebuttal testimony and
- 24 response testimony, will paper copies be needed?
- JUDGE HOWARD: No, no.

- 1 MS. CARSON: Okay. Thank you.
- JUDGE HOWARD: All right.
- 3 Is there anything else that we should address
- 4 today before we go off the record?
- 5 MS. GAFKEN: Judge Howard, I have one
- 6 additional thing that I believe is a housekeeping item.
- 7 It's about timely service, and I want to clarify when
- 8 timely service is made so parties can establish a shared
- 9 understanding and expectations.
- 10 Under WAC 480-07-365, Subsection 2C, that
- 11 requires, quote, all electronic documents submitted to
- 12 the Commission through the web portal or by e-mail on a
- 13 filing date deadline must be delivered to all parties
- 14 and the presiding administrative law judge by e-mail at
- 15 the same time the documents are submitted to the
- 16 Commission or immediately thereafter, end quote.
- 17 The reason I raise this is that we often see
- 18 materials near the end of the day. And I understand
- 19 that receipt prior to 5:00 p.m. is technically on time,
- 20 however, we have also received materials after 5:00 p.m.
- 21 For example, Puget served this rate case on
- 22 Public Counsel after 5:00 p.m. on January 31st, 2022,
- 23 even though the Record Center received the filing at
- 24 1:28 p.m. We received Puget's cover letter at
- 5:06 p.m., nonconfidential materials at 5:20 p.m., and

- 1 confidential materials at 5:26 p.m.
- I do have other examples of filing provided
- 3 after 5:00 p.m. if that detail is helpful. But the
- 4 reason I'm raising this issue here is that this is not
- 5 an isolated event. Service after 5:00 p.m. is not
- 6 consistent with the requirements of simultaneously serve
- 7 or serve immediately after filing.
- 8 And to that end, I would like affirmation that
- 9 service after 5:00 p.m. is not timely. Thank you.
- 10 JUDGE HOWARD: Thank you, Ms. Gafken. I
- 11 think that is a valid concern.
- I haven't reviewed, you know, the dates and
- 13 timestamps of exactly what you're referring to, but I
- 14 take your general point that it should be
- 15 contemporaneous, and it shouldn't be after the filing
- 16 deadline at issue.
- 17 And I was going to address this in the
- 18 prehearing conference order, but I would mention it now.
- 19 Two, is that the courtesy copy to the ALJ on the case is
- 20 extremely helpful and important, and that should be
- 21 contemporaneous as well.
- There are times where it takes the Commission
- 23 Record Center staff a few hours to several hours
- 24 sometimes to process something, and there are even times
- 25 where things slip through the cracks. So it's very

- 1 important to include those courtesy copies to the ALJ to
- 2 make sure that your motion or your filing isn't lost to
- 3 the ether or something like that.
- 4 Is there anything else -- any other concerns or
- 5 questions we should address before we adjourn?
- 6 MR. COLEMAN: Your Honor, this is Brent
- 7 Coleman on the telephone for AWEC. I apologize, my
- 8 computer died.
- 9 I do have just one point of clarification if
- 10 that's okay.
- JUDGE HOWARD: Sure.
- 12 MR. COLEMAN: The reason -- the basis for my
- 13 clarification is, in the simultaneous matter ongoing,
- 14 Judge O'Connell has asked for an electronic copy -- or
- 15 excuse me, a paper copy -- of unredacted testimony,
- 16 which I think was a little bit -- was not consistent
- 17 with what you just mentioned with respect to
- 18 electronics.
- 19 So I want to make sure I understand -- if
- 20 there's a differences in the two cases, I can manage
- 21 that. I just wanted to make sure I understood what you
- 22 were asking or identifying.
- 23 So is electronic submission acceptable? Or do
- 24 we still need to provide -- or does the Commission want
- 25 three paper copies for internal distribution of

- 1 unredacted testimony?
- JUDGE HOWARD: You know, it's been my
- 3 understanding that we have been waiving paper copies for
- 4 filings after the Company's initial testimony. But I am
- 5 going to take a look at the Avista docket and just make
- 6 sure that I am understanding this issue correctly and
- 7 that I'm not overlooking the point.
- 8 So I'm going to -- that's a good guestion, and
- 9 I will have to just double-check myself and address that
- in the prehearing conference order.
- 11 MR. COLEMAN: Okay. Again, I'll do what you
- 12 want, obviously. I just wanted to make sure that if
- 13 they're different, that I put my team on notice.
- JUDGE HOWARD: Yeah, it's a fair question.
- 15 Any other concerns or questions?
- 16 All right. I will issue an order in the near
- 17 future containing the procedural schedule and other
- 18 guidelines for the disposition of this case.
- 19 We are adjourned. Thank you all for attending.
- 20 (Hearing adjourned at 11:56 a.m.)
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Page 101 1 CERTIFICATE 2 3 STATE OF WASHINGTON 4 COUNTY OF KING 5 6 I, Rose Detloff, a Certified Court Reporter in and for the State of Washington, do hereby certify that the foregoing transcript is true and accurate to the 8 best of my knowledge, skill and ability. 10 11 12 mily remedet 13 14 ROSE DETLOFF, RPR, CCR #21036100 15 16 My commission expires: 17 DECEMBER 6, 2022 18 19 20 21 22 2.3 24 25