002	65 BEFORE THE WASHINGTON UTILITIES AND		
2	TRANSPORTATION COMMISSION		
3			
4 5 6 7	In the Matter of the Petition of Cause No. UT-991991 (Cause No. U-86-79) (Cause No. U-86-101) (CORPORATION, Order Disclaiming) (Pages 265-533)		
8 9 10	Jurisdiction, or in the Alternative, Approving the Transfer of Control of Sprint Corporation's Washington Operating Subsidiaries to MCI WORLDCOM, Inc.		
11	In the Matter of the Petitions) of		
12 13	U.S. SPRINT COMMUNICATIONS) COMPANY, and)		
14 15	MCI TELECOMMUNICATIONS) CORPORATION)		
16			
17	A hearing in the above matter was		
18	held on May 17, 2000, at 9:04 a.m., at 1300 Evergreen		
19	Park Drive Southwest, Olympia, Washington, before		
20	Administrative Law Judge KAREN CAILLE, Chairwoman		
21	MARILYN SHOWALTER, Commissioner RICHARD HEMSTAD, and		
22	Commissioner WILLIAM R. GILLIS.		
23			
24	The parties were present as		
25	follows:		

0026	66				
1	Kiddoo, Attorney at Law, Swidler, Berlin, Shereff,				
2					
3	Attorney at Law, 707 17th Street, Suite 3600, Denver, Colorado, 80202, and Brooks Harlow, Attorney at Law,				
4	4400 Two Union Square, 601 Union Street, Seattle, Washington 98101.				
5					
6	Las Vegas, Nevada 89107.				
7	CDC COMMINICATIONS INC. by				
8	SBC COMMUNICATIONS, INC., by Patrick J. Pascarella, Attorney at Law, 175 E. Houston Street, San Antonio, Texas, 78205, and Judith				
9	A. Endejan, Attorney at Law, Williams, Kastner & Gibbs, Two Union Square, 601 Union Street, Suite				
10	4100, Seattle, Washington 98101.				
11	THE COMMISSION, by Jonathan				
12	Thompson, Assistant Attorney General, 1400 S. Evergreen Park Drive, S.W., P.O. Box 40128, Olympia, Washington 98504-0128.				
13					
14	PUBLIC COUNSEL, by Robert Cromwell, Jr., Assistant Attorney General, 900 Fourth Avenue, #2000, Seattle, Washington 98164.				
15 16 17 18 19	Haddo, Bedeele, Mabililigeon Jordi.				
20 21 22 23					
24 25	Barbara L. Nelson, CSR Court Reporter				

1		
2	INDEX TO EXAMINATION	
3		
4	WITNESS:	PAGE:
5	EMERIC W. KAPKA	
6	Cross-Examination by Mr. Thompson	270
7	Cross-Examination by Mr. Cromwell	291
8	Cross-Examination by Mr. Pascarella	302
9	Examination by Chairwoman Showalter	321
10	Examination by Commissioner Gillis	327
11	Redirect Examination by Mr. Heath	338
12	Examination by Chairwoman Showalter	344
13	Recross-Examination by Mr. Thompson	345
14	Recross-Examination by Mr. Cromwell	349
15	Recross-Examination by Mr. Pascarella	363
16	Redirect Examination by Mr. Heath	364
17	Examination by Chairwoman Showalter	367
18	Recross-Examination by Mr. Cromwell	369
19	A. DANIEL KELLEY	
20	Direct Examination by Ms. Hopfenbeck	375
21	Cross-Examination by Mr. Thompson	379
22	SEPARATE & CONFIDENTIAL RECORD	414-436
23	Cross-Examination by Mr. Cromwell	449
24	Cross-Examination by Mr. Pascarella	464
25	Examination by Chairwoman Showalter	481

1	Examination by Commissioner Hemstad	493
2	Examination by Commissioner Gillis	499
3	Examination by Chairwoman Showalter	508
4	Redirect Examination by Ms. Hopfenbeck	509
5	Recross-Examination by Mr. Thompson	523
6	Recross-Examination by Mr. Cromwell	527
7	Recross-Examination by Mr. Pascarella	528
8	Examination by Chairwoman Showalter	531
_		

)2(L	59		
<u>2</u> 3		INDEX TO EXHIBITS	
	EXHIBIT:	OFFERED:	ADMITTED:
	Exhibit 30	448	448
	Exhibits 80 and 81	373	373
	Exhibit T-95	377	378
	Exhibits 96 through		378
	Exhibit 109	448	448

11

12

13

14

15

16

17

JUDGE CAILLE: Let's go on the record. This is the second day of proceedings in the MCI-Sprint merger, Docket Number UT-991991. And we are ready for the cross-examination of Mr. Kapka. 5 And Mr. Thompson, would you like to begin? 6 MR. THOMPSON: Yes, thank you. 7 CROSS-EXAMINATION BY MR. THOMPSON: 9

- Good morning, Mr. Kapka. Q.
- Α. Good morning, Mr. Thompson.
- I want to start off this morning asking you some questions about pricing in these matters. You indicated in your testimony at page five that long distance prices offered by Sprint to its residential customers in Washington have declined far in excess of any access rate decreases over the last several years.

18 Have you read Dr. Hausman's testimony where 19 he characterizes Sprint as leading the downward trend 20 in pricing?

21 I did read Dr. Hausman's testimony, so I'm Α. 22 familiar with what he said, yes.

23 CHAIRWOMAN SHOWALTER: Mr. Thompson, I'm 24 still lost. Page five, what lines? And is it the 25 direct or rebuttal?

7

9

10

11

12

13

14

15

16 17

18

19 20

MR. THOMPSON: It would have been the direct testimony, I apologize, and it was page five, lines 10 through 12. 4

CHAIRWOMAN SHOWALTER: Thank you.

- And again, I was just asking about how Dr. Ο. Hausman characterizes Sprint as leading the downward trend in pricing. What I'd like to know from you, Mr. Kapka, is if you agree with Dr. Hausman on that point?
- Α. On the point that Sprint has led the downward trend in pricing? No, I wouldn't characterize it quite like that. I think there are multiple carriers out there, and some of them lead the trend sometimes and others lead the trend at other times. So there's not one carrier that's the price leader in long distance.
- Would you agree, however, that between MCI and Sprint, Sprint tends to lead the way with pricing plans that MCI has historically followed suit to, to something similar to what Sprint is offering?
- 21 No, I wouldn't. I would not reach that 22 conclusion. Again, as with other types of pricing innovations, there are multiple carriers out there. 23 24 Sometimes MCI WorldCom is a price innovator, other 25 times it's Sprint, other times it's AT&T. In New

10

11

12

13

14

15

16

17

18

19

1 York, Bell Atlantic is showing their pricing 2 innovation by offering pre-paid long distance 3 service. That's something Sprint, as far as I know, 4 or WorldCom has not offered to date.

5 So I would not reach the conclusion that 6 either Sprint or MCI is a pricing leader or an 7 innovator.

- Q. I want to turn to lines six through 10 of your testimony on that same page, page five, and ask you to please read the two sentences starting, Sprint has been a leader.
- A. Sprint has been a leader in offering customers alternatives to long distance products that were based on complicated mileage bands and rates that made sense only to economists. That sentence?
 - Q. And the next one, too, please?
- A. Sprint has pioneered rate plans for residential customers that are simple and easy for customers to understand and appreciate.
- Q. Thanks. Would you please turn to Exhibit 21 Number 81?
- MR. HEATH: I think it's in Volume Eight.
 THE WITNESS: Eight? Thanks.
- Q. Sorry about that. There's several volumes. It's going to be difficult today, I think, to find

- 1 the right book to look in.
 - A. Yes, I'm there.
- Q. Okay. And do you recognize this as 4 Sprint's Washington price list, as filed with this 5 Commission?
 - A. Yes.
- 7 Ο. I'd like to ask you to please turn to page two of this exhibit, where the price for Sprint 9 Nickel Nights Anywhere is set out. It's correct, 10 isn't it, that this price list indicates that as of 11 February 10th of this year, Sprint offered a 12 companion to its Sprint Nickel Nights for interstate 13 calls called Nickel Nights Anywhere, which is 14 depicted here, I guess, for which, for an additional 15 \$3 per month, the customer is able to obtain the same 16 rate for state-to-state calls as for in-state calls. 17 Does that accurately state the plan?
- 18 A. The rate being the per-minute charge? Is 19 that what you're referring to by the rate?
- Q. Well, I guess I'm referring to the per-minute charge that's beyond the monthly charge.
- A. Yes, the way the product works is it's sold on an interstate basis with a monthly recurring charge of 5.95. And then, if the customer desires in-state usage at the same nickel night or 10-cent

7

1 off-peak rate, there's a supplemental charge. In 2 Washington, that charge is \$3 per month.

- Q. Okay. So the rate is -- the per-minute rate is the same whether it's in-state intraLATA or in-state interLATA or interstate. It's essentially, I guess, 10 cents peak and five cents off-peak; correct?
- Sprint has found it easier to price Α. Yes. services intrastate for these kinds of products 9 10 without having a differential. In answer -- and let me explain that a little bit. In answer to my 11 12 previous question regarding innovation, Sprint's 13 innovation has been trying to simplify the pricing. 14 That's one form of pricing innovation. Others have tried other alternatives to innovation. For example, 15 MCI was the company that introduced Friends and 16 17 Family, which was the first basic discount plan. 18 I said earlier, Bell Atlantic now is offering pre-paid service. So many, many different types of 19 20 innovations. Sprint is trying to -- has been an 21 innovator in terms of simplifying price.
- Q. Why do you think Sprint has taken that role of moving towards simplification?
- 24 A. Why?
- 25 Q. Yes.

9

- A. Well, I think part of it has to do with it has been Sprint's belief that that's the way to grow market share, simplifying pricing and having customers respond positively to that.
 - Q. You indicate in your testimony that the assets of Sprint include not only innovative product offerings, but also award-winning customer service. I think you said that on page three of your testimony, at lines six through nine. What did you mean by award-winning customer service?
- 11 A. J.D. Power, which measures customer service 12 in many industries, awards -- recognizes quality 13 service, and there is an award for 14 telecommunications. And Sprint has won that award 15 five years running for the segment of the consumer 16 segment that spends more than \$50 a month on long 17 distance.
- Q. Would you agree that Sprint's successes in customer service might be explained by a strong customer service culture in Sprint?
- A. Yes, I think that's partly responsible.
 Certainly Sprint has, both in our local division and
 in long distance and in other services we offer,
 including PCS, has been very focused on satisfying
 customers' needs.

6

7

9

10

11

12

13

14 15

16

20

21

22

- Would you agree that if this merger is Q. consummated, there's no quarantee that WorldCom's customer service culture, and not Sprint's, will predominate?
 - Α. Would you re --
 - Would you agree that if this merger goes through, there is no guarantee that WorldCom's customer service culture, and not Sprint's, would predominate?
 - Α. Well, there's no guarantee of anything. Presumably, the merged company will pick the best practices of either company and employ those.
 - All right. What does the term churn mean in long distance industry parlance?
 - Churn refers to the propensity for customers to change long distance carriers.
- 17 Okay. I'd direct your attention, please, Ο. to Exhibit C-76, please. 18 19

MR. HEATH: Number Seven.

THE WITNESS: Thanks. Okay.

Now, this is obviously a pretty thick document, but I really only want to direct your 23 attention to one page. So the next step is to go 24 about an inch into this two inches of paper here and 25 try to find what has been Bates stamped as

- SP-53-1091. So I think 1091 is the page number you're looking for.
- Now, can you -- I guess a few pages prior to this one is the start of that particular study. And are you familiar with this type of study, at least, or --
 - A. I have not seen this study.
 - Q. Okay. But it was -- you'd agree it was provided to us in response to a data request about competition issues?
 - A. Yes.
 - Q. Okay. Looking at page 1091 at the top --well, first of all, it appears to be a study, just from the title, a disconnect tracking study. And I gather, from page 1091, that this is an attempt to determine where customers of Sprint that discontinued business with Sprint, where they went, to what competitors they went. Would you agree with that?
 - A. Well, I haven't read the study, but if --
- Q. Okay. Well, if you could just -- I mean, just looking over the page I'm referring to there, I'm particularly interested in the first couple paragraphs on that page.
- This is a confidential document. I don't know if the company would have an objection to my

24

25

talking about the substance of this out there. MR. HEATH: I think this is highly-sensitive information that we would object to disclosing here on the record, or at least as far as 5 here at the hearing publicly. So I don't know if you can talk around --7 MR. THOMPSON: I think we can. I mean, I won't mention numbers. How about that? MR. HEATH: I think -- yeah. 9 10 Okay. It discusses, does it not, Mr. 11 Kapka, the share of Sprint customers that were 12 captured by AT&T in that first paragraph; correct? 13 It appears to refer to a segment of Sprint 14 customers, consumer customers. 15 Ο. Okay. Do you know what the term core 16 disconnects refers to? 17 I suspect it means customers who purchase 18 Sprint services. 19 MR. HEATH: I'd like to interpose an 20 objection here. I think it's clear Mr. Kapka is not 21 familiar with the document, and Mr. Thompson's 22 requesting him to speculate as to the interpretation 23 of the data that's contained herein, so I don't know

MR. THOMPSON: Well, I mean, it's a little

that it's proper for cross-examination.

difficult. We were provided quite a number of documents through discovery, and I understand that they were gathered and prepared for us by a lot of different people, but this is the witness that the 5 company has presented, and I really don't have a very subtle point to make, other than the fact that the --7 you know, what the general churn is of Sprint customers to other companies. MR. HEATH: I would suggest that the 9 10 document speaks for itself as to the point Mr. 11 Thompson's trying to elicit from the witness. CHAIRWOMAN SHOWALTER: Could I just 12 13 interject here? I'm not sure it does. I don't know 14 what -- I personally don't know what core disconnects means. I don't know if that's a subgroup or a big 15 16 group, and I don't know that this witness can explain 17 it, but it is an exhibit before us, and if somebody 18 can explain it or we can put something in writing 19 about what group or what universe we're looking at on 20 this page, I'd find it helpful. 21 THE WITNESS: Could I go ahead and explain 22 it? Core disconnects -- Sprint has customers who are 23 pre-subscribed to Sprint and use Sprint for as many 24 services as they can. Those would be core customers. For example, they purchase Sprint and use Sprint for

11

12

13

14

15

16

18

19

1 pre-paid cards, for other kinds of services besides 2 just one plus long distance.

Other customers use Sprint just for a subset of services. For example, you might be pre-subscribed to WorldCom and use Sprint phone card service. That would be a customer that isn't a core customer. So that's the distinction. Core customers refer to one-plus customers who buy a bundle of services, long distance services from Sprint.

- Q. Well, okay. In any case, this appears to indicate that of those core customers you mentioned, that a certain percent of them are going to AT&T. Would you agree with that?
 - A. Yes.
- Q. And I also -- I take it, within the second sentence there, that there's a comparison made between those customers that are lost to AT&T versus those that are lost to MCI, within the parentheses?
 - A. Yes.
- Q. And finally, in the last sentence of that first paragraph, there's a statement made about the number of core customers lost to other smaller carriers; correct?
- 24 A. Yes.
- Q. Okay. Based on those numbers, do you have

- any knowledge whether that's -- recognizing that this is sort of a snapshot for apparently one month, do you have any idea whether that's representative of what occurs generally with Sprint customer disconnects?
 - A. No, I don't know if this is a fair representation of an annual kind of migration from Sprint service or not.
- 9 Q. You don't have any knowledge about what the 10 -- which companies Sprint disconnects go to?
- 11 A. Well, here they're categorized as either 12 AT&T, MCI, or all other.
- Q. Okay. But you don't personally have any knowledge about how many -- what the share is that each of those companies captures?
 - A. No, I don't.
- 17 Q. Okay. Do you have any reason to believe 18 that this wouldn't be typical?
- 19 A. I don't have any reason to believe that 20 this wouldn't be typical, although there are -- I
- 21 know there are cyclical events. For example,
- 22 companies do advertising at certain times of the year
- 23 that attracts customers or they do promotions,
- 24 tie-ins with all kinds of products that, in any
- 25 quarter, some event might be occurring that would

9

10

11 12

13

14

15

16

17

l change these numbers from what they are.

- Q. Okay. Would you agree that one of the savings that would be attained by this merger is the fact that the combined company will not have the expense of marketing to each other's customers that the separate firms now have?
- A. I believe Mr. Porter talked yesterday about synergies and savings. Presumably, there would be some savings in marketing and selling to each other's customers, but I can't speak to the level or -- I have no idea what that savings amount might be.
- Q. But you acknowledge, don't you, that that would be a savings resulting from the combination of the two firms?
- A. Well, there are many benefits to this merger, including savings on selling long distance customers and all kinds of other customers.
- Q. Okay. My question just goes to the savings resulting from this particular factor. That's all. Similarly, do you believe that one of the savings that will occur is that the companies will no longer lose customers to each other?
- A. Yes, I believe if the two companies combine, they will be one company, and they will not lose customers to each other by definition.

- Q. Do you believe these savings were considered by the companies in terms of what the overall advantages of this merger would be?
 - A. I'm sure they were at some level.
- 5 Q. Do you believe that this merger is 6 necessary to Sprint's survival in long distance 7 markets?
- Yes and no. And let me explain what I mean Α. 9 by that. In the latest FCC statistics that were 10 referenced yesterday that show residential market 11 share by state, Sprint is the number four long 12 distance carrier in 12 states. Excel is number three 13 in those 12 states. In 1996, Excel was not on the 14 list. I would say that in 2000, the next time we see a list, Qwest will be number three or number four in 15 16 several states.
 - Q. What do you base that conclusion on?
- 18 A. The fact that Qwest has been growing market 19 share in a number of states.
- Q. In mass markets?
- 21 A. In many markets, yes.
- Q. Including mass markets?
- 23 A. I'm sure that Qwest's mass market growth is 24 positive, yes.
- 25 Q. Okay.

7

8

9

10

11

12

13

14

15

18

- So in answer to your question, there's no Α. quarantee that Sprint will survive in long distance. We will do everything possible, if this merger is not approved, to be successful. The fact is, it's a very competitive market. It's very dynamic, with many players exiting and entering, and there's no guarantee at all that Sprint will survive.
 - Q. Okay. I want to switch to --
- Can I make one more point about this, and Α. in answer to your question about Sprint's survival in long distance? This merger is really about opening up local markets to competition. And the combined company --
- Q. Well, I think that actually goes outside the scope of my question. And I'd actually like to 16 move on to a different topic. And perhaps this is 17 related, but you made a statement on page seven of your testimony, at lines five through eight. indicated that once US West complies with Section 271 20 of the act and other legal and regulatory 21 requirements, given its pending merger with Qwest, it 22 can be expected very quickly to become a formidable 23 long distance competitor in Washington.
- 24 Would you agree that there are currently no 25 legal impediments, such as Section 271 approval, that

17

- 1 stand in the way of GTE offering interLATA service in 2 Washington?
- A. Yes, I would agree that GTE isn't subject 4 to 271.
- Q. Okay. And do you know what GTE's share of long distance market in Washington is currently or recently?
- 8 A. No, I don't know. I do know that, from 9 Sprint's perspective, GTE is growing. GTE long 10 distance is growing their market share in GTE local 11 territories. We have seen a decline in Sprint's 12 market share in GTE territories, which I suspect is a 13 result of GTE's long distance growing share in those 14 areas.
- 15 Q. Do you know if GTE's share is less than 16 Sprint's?
 - A. On a national basis?
 - Q. In Washington?
- 19 A. Do I know that? No, I don't know one way 20 or the other.
- Q. Okay. I want to change subjects a little bit. I ask you to look, please, at page 14 of your testimony, and particularly at lines 12 through 17.
- 24 Would you please read the two sentences starting, Not
- 25 only does Sprint's local division?

- A. Certainly. Not only does Sprint's local division have the needed expertise; it also has a substantial number of personnel who are available to provide service and train others. This will enable the new company to more readily enter and expand its efforts in multiple local markets simultaneously and will accelerate the new company's entry into local markets throughout Washington.
 - Q. Okay. What assurance can you give this Commission that Sprint United service would not be adversely affected by the use of its employees to support the merged company's CLEC entry efforts elsewhere in the state?
 - A. The existing rules and regulations would continue to be in effect and would support and control any attempts to degrade service in Sprint local territories. And there would be no impact at all in terms of Sprint's local operations.

What I'm referring to here is that the capabilities that Sprint's local folks have, both in Washington and nationally, can be used to help the effort to enter CLEC markets out of territory. That means that for postings of jobs, for example, internally, we can recruit people who have experience working in the local area to move into the CLEC area.

7

11

12

13

14

15

16 17

18

19 20

21

- Q. Okay. But you can't make us any specific assurance that there's not going to be some sort of a brain drain of Sprint United's organization?
 - A. I can't make that specific assurance. In this market, people leave companies all the time. We have employees at Sprint who leave and go work for public utility commissions in many states, so we have brain drain.
- 9 Q. Interesting. I would have thought the flow 10 would be --
 - A. It goes in both directions.
 - Q. Okay. I want to ask you now to turn, please, to page seven of your reply testimony this time.

JUDGE CAILLE: That is Exhibit T-63. MR. THOMPSON: Thank you, yeah.

- Q. Could you please -- well, I'm looking for you to read a rather large passage here. Could you please read, starting at line one, where it begins, Price differences, and read through line nine, please?
- A. Certainly. Price differences between in-state and state-to-state calls in Washington are entirely attributable to differences between state and interstate access costs. Intrastate access costs

11

12

13

14

15

16

17

18

19

in Washington are approximately three and a half cents higher than interstate access costs per long distance minute. The average price of an in-state long distance minute within Washington is approximately three and a half cents greater than a state-to-state long distance minute because of this differential.

Certainly, there are other cost differences, but on the margin, the major cost difference between providing an in-state long distance minute and a state-to-state long distance minute is the access cost differential.

- Q. Thank you. In its intrastate long distance plans, does Sprint generally charge the same or different rates for inter and intraLATA?
 - A. For inter --
- Q. Well, I apologize. Does Sprint generally charge the same or different rates for in-state and interLATA?
- A. Sprint generally, in its plans, offers the same price for intraLATA and interLATA intrastate service.
- Q. Okay. And Washington doesn't have different access charges for intraLATA and interLATA; correct?

5

6

7

8

11

12

13

14

15

16

17

18

- 1 Yes. Yes, I agree with you; correct. Α.
- 2 Okay. Would you say there's a major difference in cost between intrastate interLATA and 4 intraLATA calls?
 - There's no access cost differential. Α.
 - Are there other cost differentials? O.
 - Between intraLATA and interLATA intrastate? Α.
 - Ο. Right.
- Probably other cost differentials other 9 Α. 10 than access.
 - Are they significant costs? Ο.
 - From Sprint's perspective, probably there Α. are no significant cost differences between intraLATA and interLATA intrastate. And if there are, again, Sprint's pricing is designed to not reflect any underlying differentials in our prices. So there might be cost differences. We've chosen not to reflect those in our prices.
 - Q. Can you give me some --
- 20 Α. Let me give you an example why there might 21 be cost differences. IntraLATA calls might be -proportionately, a higher percentage of them might be 22
- 23
- between higher-cost local exchange companies than
- 24 interLATA calls, so that would drive up the
- 25 underlying access cost differential for intraLATA

```
00290
 1 calls.
 2
             Okay.
        Ο.
 3
        Α.
             I don't know that to be the case.
            So you're suggesting that intraLATA might
        Ο.
 5
   be more expensive than interLATA?
             Yes, because there might be a higher
   proportion of higher-cost local exchange companies
   providing both the originating access and the
9
   terminating access for intraLATA calls, as opposed to
10
   interLATA calls.
11
             All right.
        Ο.
12
             I have noticed those differentials in other
        Α.
13
   states. I have not looked at Washington
14
   specifically, but we've observed that elsewhere.
             MR. THOMPSON: Okay. I don't have any
15
16
   further questions.
                       Thanks, Mr. Kapka.
17
             THE WITNESS: Sure.
18
             JUDGE CAILLE: Mr. Cromwell.
             MR. CROMWELL: Thank you, Your Honor.
19
             CROSS-EXAMINATION
20
   BY MR. CROMWELL:
21
22
             Good morning, Mr. Kapka.
        Ο.
23
        A.
             Good morning.
24
            Just to start off, in your direct
```

testimony, you state that Sprint has been a leader in

3

5

7

12

14

15

16

17

18

long distance pricing, do you not?

- On what page are you referring to, please?
- You could refer to page five of your direct testimony, lines five through 17, if you want to refresh your recollection. I'm not asking you to read from it; just asking you to confirm that you did make that statement?
 - Sprint has been a leader in simplifying --Α.
- 9 Excuse me, Mr. Kapka. I didn't ask you to 10 read the statement; I just asked you to confirm that 11 you had made it?
- I want to clarify what statement I made. Α. 13 Sprint has been a leader --
 - Mr. Kapka, you can answer my question. If Q. you want to make a statement, I'm sure that Mr. Heath would be very gracious enough to offer you that opportunity. Are you able to answer the question now?
- 19 Α. Would you restate the question?
- 20 Ο. Certainly. In your direct testimony, you 21 state that Sprint has been a leader in long distance 22 pricing, do you not?
- 23 MR. HEATH: That's not what his testimony 24 says.
- THE WITNESS: That's not what I said. 25

6

7

15

16

- Q. Okay. If this merger is consummated,
 Washington consumers would lose any leadership that
 Sprint may or may not have provided in the long
 distance area, would it not?
 - A. Can I answer with an explanation?
 - Q. Well, I guess I'm asking a fairly straightforward question. Do you need to make an explanation to answer the question?
- 9 A. Absolutely, yes. The answer is Sprint has 10 been an innovator in simplifying pricing and long 11 distance. There's no reason to believe that 12 post-merger, the merged company will not continue to 13 be an innovator in all kinds of areas of pricing 14 services.
 - Q. Has MCI and/or MCI WorldCom engaged in the same nature of simplified pricing leadership that you've stated Sprint has in the past?
- 18 A. I think you need to ask that to somebody 19 from MCI WorldCom. MCI WorldCom has offered other 20 kinds of pricing innovations. I referred earlier to 21 Friends and Family, which we think was very 22 innovative.
- Q. But as to the simplified pricing you referred to earlier, is your answer to my question 25 no?

9

13

14

15

- A. My answer to your question is I think you need to ask somebody from WorldCom.
- Q. So you're not familiar with their pricing strategies or policies?
 - A. Not enough to answer your question.
- Q. In discussing competition in the long distance market in your testimony, you also discuss Qwest, do you not?
 - A. Yes.
- 10 Q. And you assert that even though it's a 11 relatively small carrier, that it can influence 12 prices, do you not?
 - A. Yes, I do.
 - Q. And do you know what Qwest's share of the Washington long distance market is?
- 16 A. No, I don't know what the market share of 17 Qwest is.
- 18 Q. In your testimony, you also discussed 19 Qwest's Countdown product, did you not?
 - A. Yes.
- Q. Do you know whether they're still making that offer?
- 23 A. As far as I know, yes, they're still making 24 that offer.
- Q. And to your knowledge, Qwest does not have

a television or mass media advertising campaign in Washington supporting that product, does it?

- A. I don't know.
- Q. Do you know if Qwest has any television or mass media advertising campaigns in Washington supporting any of its mass media products -- or I'm sorry, its mass market long distance products?
 - A. I don't know if it does or doesn't.
- Q. To your knowledge, do any interexchange carriers, other than AT&T, MCI WorldCom and Sprint, have television and mass media advertising campaigns supporting their mass market long distance offerings?
- A. Well, I tell you, I just read in USA Today this morning there was a company offering one cent a minute long distance. If USA Today is a mass media tool, then I'd say there's a company right there that's offering one cent a minute long distance.
 - Q. Do you know which company that was?
- A. Net something. I don't remember the rest of it. It didn't leave a strong impression. The one cent a minute left a strong impression.
- Q. Suffice it to say it was not a sufficiently provocative ad to establish that brand identity?
 - A. Well, I'm loyal to Sprint service, but --
 - Q. I think we all would certainly understand

- 1 your loyalty. As opposed to Sprint, in your opinion, 2 how often has AT&T been an innovator in pricing long 3 distance products for the mass market?
- A. I have not looked at AT&T's -- a history of AT&T's innovations. I remember, just in the mid-'80s, AT&T, in response to competitive entry from MCI, Sprint and others, started offering discount plans, calling plans of all different types. I just don't know what AT&T is doing.
- 10 Q. Do you remember anything from the -- I 11 guess middle -- early, middle or late '90s regarding 12 AT&T's plans?
- 13 A. Well, I don't -- I've seen their 14 advertising on TV, I must confess, a seven-cent a 15 minute calling plan. I'm trying to remember the 16 details, but they escape me.
 - O. That's all right.
- 18 A. So I would say that's an innovation on 19 AT&T's part.
- Q. In your opinion, is AT&T a leader or a 21 follower in this area?
- A. In the area of pricing innovation, again, there are leaders and followers, and sometimes you're a leader and sometimes you're a follower. I don't think there's any clear indication that one

particular firm is a price leader and others are price followers. It's more whimsical than that.

- Q. And would you be surprised to learn that there may be different conclusions drawn by other people in your organization or entities contracted to your organization to assess those markets?
 - A. I don't think it would be surprising to me.
- Q. You stated in your testimony, did you not, that you expect US West to very quickly become a formidable long distance competitor in Washington?
 - A. Yes, once they comply with Section 271.
- Q. And when would you expect them to receive that approval?
- A. Our projections vary by state in US West's territory. I believe our -- I don't recall exactly, but I'm saying -- I'm thinking mid-2001 in some jurisdictions. Based on -- and I say they'll be formidable based on what we've already seen in Bell Atlantic New York.
- Q. I understand the comparison of the programs in New York in that regard today. So it's your understanding that Sprint's making a -- or has made an assessment that US West is likely to gain entry in mid-2001, but you don't have a specific recollection for any company prediction as to Washington?

7

9

11

12

13

14

15

16

17

18

- A. I don't recall what our prediction is or our expectation is for Washington, although I heard the conversations yesterday regarding the schedule and suspect that Washington will be one of the latter states in US West's territory.
 - Q. Have you ever stated an opinion on this question, either formally or informally?
 - A. I'm sure I have.
 - Q. What is your personal opinion?
- 10 A. Of?
 - Q. Of when 271 approval is likely to be received by US West in Washington territory?
 - A. Well, again, based on the information I gleaned from the conversation yesterday, it appears that it will be at least 18 months out from now. So we're talking, you know, late 2001, early 2002.
 - Q. In the company's joint petition, a number of market share estimates for when the RBOCs begin offering long distance were provided, were they not?
- 20 A. Yes.
- Q. And do you have an estimate for the share of the long distance market US West is likely to acquire when it obtains Section 271 approval from this Commission and the FCC?
- 25 A. I think the numbers we are saying are 25,

9

10

11 12

13

14

15

16

17

18

- 1 30 percent within three years, but we will have to continue to evaluate that. That's obviously speculation. Bell Atlantic is adding 100,000 customers per month in New York, so that's the only real factual information we have. The rest is conjecture.
 - Q. So the company's estimates are based upon the Bell Atlantic New York experience?
 - A. The estimates we've made have been estimates that have publicly been made by the bell companies to their shareholders and other interested parties.
 - Q. And are you aware of whether the companies have made any internal investigation or hired outside firms to investigate that issue and prepare reports for the company?
 - A. Whether the bell companies have made --
 - Q. I'm sorry, whether the petitioners, Sprint and WorldCom.
- 20 A. It wouldn't surprise me if we've hired 21 outside consultants or experts to guide our thinking 22 on that.
- Q. How long do you think it would require for US West to obtain the level of market share you just related here in Washington?

15

16

17

18

- A. How long? Well, again, what we're saying is that in three years, they can achieve 30 percent market share. So you know, it could be faster than that. Obviously, it could be slower. I think that's a reasonable kind of number.
- Q. In your testimony you state, do you not, that the merger will have little, if any, impact on United?
- 9 A. Yes. What page specifically, just so I can 10 --
- 11 Q. Yes, if you'd like to refer to your direct 12 testimony, I believe it's at page 12, lines 19 13 through 24. Does that refresh your recollection?
 - A. Yes, thank you.
 - Q. And was that your statement?
 - A. Yes.
 - Q. I was curious that you said little, instead of none. What kind of impacts can you foresee if there were to be impacts on United?
- A. Well, one way there could be an impact, and Mr. Porter talked a little bit about MMDS deployment yesterday, Sprint has a plan to deploy MMDS in several markets. In fact, we plan to make it available in Seattle commercially this year. It will be used for high-speed Internet access. It's

1 currently offered in Phoenix, and Yakima is a market 2 that is on our list, although we will not offer 3 service in Yakima for several years.

With merger approval, WorldCom is permitted or is offering to accelerate the deployment of MMDS in Yakima, will make it commercially available within 12 months of closing, pending approval.

- O. So I'm --
- A. Assuming all the licensing and other constraints can be overcome, as mentioned by Mr. Porter yesterday. My point I'm trying to get back to is that the deployment of MMDS initially for high-speed Internet access, eventually for services like ION, will be accelerated with the merger.

The positive for the Sprint local telephone companies is that they also can take advantage of that expertise and that service delivery and bring services, broadband services, to the rural markets they serve much faster than otherwise would be the case.

- Q. So it's your opinion, sir, that the impacts on Sprint's local United operations in Washington would be uniformly positive?
 - A. They would be positive, yes.
- Q. And there would be no negative impacts?

- A. There would be no negative impacts.
- Q. In your testimony, you also discussed the availability of United's personnel to share their expertise in providing quality local service and to train others, do you not?
 - A. Yes.
 - Q. And it is your opinion that this use of United's personnel in serving WorldCom's CLEC and other operations would not affect the quality of service United's current customers receive?
 - A. Yes.
 - Q. And how would you propose that United's ratepayers be held harmless from the use of these employees who are serving nonregulated entities?
- A. Well, I would propose that the existing cost allocation rules, which United adheres to and would continue to adhere to in the future, would be used. So that any United resources that were deployed in a non-United business would be compensated for, just as they are today.
- MR. CROMWELL: Thank you, Mr. Kapka. I have no further questions.
- THE WITNESS: Thanks.
- MR. CROMWELL: Thank you for your time.
- JUDGE CAILLE: Next. Mr. -- is it

00302 1 Pastarella? MR. PASCARELLA: Pascarella. 3 JUDGE CAILLE: Pascarella, I'm sorry. 4 CROSS-EXAMINATION 5 BY MR. PASCARELLA: O. Good morning, Mr. Kapka. My name's Pat 7 Pascarella. I'm an attorney with SBC. Α. Good morning. 9 On what I guess is the second page of your 10 direct testimony, you say that the purpose of your 11 testimony is to show how the proposed merger between 12 MCI WorldCom and Sprint is consistent with the public 13 interest. What does consistent with the public 14 interest mean to you? 15 It means that the public interest is met if 16 customers pay prices for services that are closer to 17 marginal cost in the long run. Public interest is 18 served when the price consumers pay is reflective of the cost of providing service. In this case, the 19 20 area where the public has not been served is in the 21 area of local services, where the ILECs, especially 22 the RBOCs, maintain monopoly positions. 23 This merger would give -- would provide the

wherewithal for the combined companies to be a viable

broad-based competitor in those markets. The public

24

- 1 interest would be served because these companies 2 would provide competitive pressure on the incumbent 3 LECs.
 - Q. Sprint's an ILEC in some areas, isn't it?
 - A. Eighteen states.
- Q. Is it maintaining a monopoly position in those 18 states?
- 8 A. It is the incumbent local exchange company.
 9 In many areas, Sprint's market share is close to
 10 monopoly levels.
- 11 Q. I was just wondering if, when you referred 12 earlier to the fact that ILECs were maintaining 13 monopoly positions, were you referring to Sprint's 14 ILEC operations, as well?
- 15 A. I was referring to -- yes, in general, yes. 16 The difference is that Sprint ILECs don't serve large 17 markets like SBC serves and has monopoly position in 18 Chicago, Los Angeles, Houston and Dallas, for 19 example.
- 20 Q. You distinguish between large and small 21 markets?
- A. Absolutely, as does the Department of Justice.
- Q. Markets that are more or less important to Sprint from a business perspective?

11

17

18

- They're all important markets from a Α. business perspective. The question is are the markets large enough that a monopolist can leverage its monopoly position and harm the consumer welfare.
 - Ο. Well, I get to do the questions.
- 6 I was just -- I was answering your Α. 7 question.
- I understand. What I meant with important Ο. 9 and less important is isn't Sprint's strategic 10 planning in their marketing -- do they rank markets in terms of the importance of that market in terms of 12 Sprint's ability to penetrate the market to gain 13 customers, to have share there, the importance of that relative to Sprint as a company, or do they just 14 15 say here's 500 states or 500 cities, they're all 16 equally important to us?
 - I'm sorry, I misunderstood. Yes, we would rank markets in terms of potential customer take or whatever the measure is, yes.
- 20 Q. Would you rank New York above or below 21 Washington? 22
 - Washington, D.C.? Α.
- 23 Ο. State.
- 24 Α. Oh, I'm sorry. New York State above or 25 below Washington State?

12

13

14

15

16

17

18

- Q. Yes.
- A. Well, actually, I'm not familiar with rankings by state. What I see are rankings by metropolitan areas.
- 5 Q. Okay. Would you rank New York City above 6 or below Seattle?
 - A. In terms of what?
- 8 Q. Importance to Sprint. In terms of what 9 we've just been talking about, which is whether or 10 not Sprint views some markets as more important to 11 its business than other markets?
 - A. Well, I don't -- I mean, the ranking of markets would depend on what the potential payoff was and what the service we were ranking. I can tell you that, for example, we've --
 - Q. Mr. Kapka, if I can interrupt you, you don't know need to answer that question. That's okay. Why don't we move on. You talked earlier about a definition of core customers.
- 20 A. Yes.
- Q. I noticed, in some of the documents I was looking through, there was a second category that was referred to a lot that were golden customers. Do you know what category of customers golden customers refers to?

3

7

12

13

14

15

16

- A. Not precisely, but I can speculate.
- Q. Well, let's speculate.
 - A. It probably refers to higher
- 4 revenue-generating customers than not.
- 5 Q. So you would speculate that that's a subset 6 of the core customers?
 - A. Yes.
- Q. Okay. Look at page, if you would, five of your direct testimony. You use the term in the second sentence, I guess third sentence there, leader. Could you define that term for me?
 - A. Yes, again, what I'm referring to is Sprint's offering of specific products. Sprint Sense in 1996 or 1995, which we've --
 - Q. Let me stop you there. What do you mean when you use the term leader?
- 17 A. What do I mean by the term? That leader 18 means -- in this context, what leader means is that 19 we introduced a product in a specific pricing concept 20 before anyone else in the market did.
- Q. So what you meant by this sentence was that in one particular instance, you introduced one particular pricing plan ahead of everyone else?
 - A. The Sprint Sense product.
- Q. So that's all you meant by this. You

didn't mean generally or on the whole, Sprint was a leader; you simply meant that in this one particular instance we're talking about, Sprint somehow got out ahead of MCI in terms of introducing a pricing plan? 5 Well, it's a little bit more than that. Α. think Sprint -- in this particular instance that I 7 referred to, Sprint has been a leader in simplifying pricing through the Sprint Sense product. Then, over 9 time, Sprint leveraged that simplifying --10 simplification and product and has used it to continually offer refinements to that simplification. 11 12 For example, Sprint introduced Sprint 13 1,000, 1,000 minutes at a flat price. Again, the 14 idea is that the customer really doesn't have to 15 think about what does it cost. It's simple. In that 16 area, I think Sprint has been a pricing leader. 17 You talked earlier, and I don't want to 18 characterize your testimony, so feel free to correct how I characterize it, about Sprint responding to 19 20 other competitors' pricing plans. Can you list for 21 me any pricing plans for long distance service that 22 were introduced into the market by a competitor other 23 than AT&T, MCI, or Bell Atlantic, NYNEX, that Sprint has had to respond to in the last 18 months? 24 25 Α. Can I list any?

- Q. Identify one.
- A. That Sprint has had to respond to. Well, I guess I would answer your question this way. I can't specifically say that Sprint has responded to anyone's pricing plan, although I am aware of our analysis of Bell Atlantic's pre-paid calling, and we expect to introduce a product designed to combat Bell Atlantic's pre-paid product. I'm aware of the thinking and the analysis that's going on.
- 10 Q. Well, maybe -- let me try to rephrase the 11 question, then.
 - A. Can I answer?
 - Q. Sure.
 - A. The other way I'm aware of how we're responding to competitors' pricing is, as I mentioned earlier, in 12 states, Excel has higher residential market share than Sprint, according to that FCC report we referred to yesterday. I sent a copy of that to our marketing department and asked them, you know, what's going on here. Their response to me indicated that they are aware of Excel's ability to penetrate the residential market and win market share from Sprint.
- Now, I don't know specifically how they are responding in terms of offering a pricing plan. I'm

- aware, though, that they are very concerned about Excel's ability to win market share.
- 3 Q. How did they make you aware of their 4 concern?
- 5 A. Well, the response to the e-mail started 6 with an expletive, but --
- 7 Q. Let me ask you another question. You 8 talked about, a minute ago, the New York pricing 9 plan. You said you're aware that Sprint's 10 undertaking an analysis of that plan and expects to 11 introduce a product to respond to that plan, okay? 12 A. Yes.
- Q. Are you aware of that process occurring with regard to any other carrier plan, other than AT&T, MCI, and NYNEX?
- 16 Sprint -- and I have the responsibility for 17 filing long distance intrastate tariffs at Sprint. 18 Last year, we filed 7,500 changes to our tariffs and 19 pricing in the United States. Many of those, I 20 guarantee you, were responses to other services being 21 offered. I can't tell you specifically what they are, but I'm absolutely certain that several of those 22 are responses to specific offerings of other 23 24 interexchange carriers.
 - Q. Tell me the basis for your certainty?

9

10

11

12

13

14

15

16

17

18

19

20

- Well, because if we were just innovating Α. ourselves, we wouldn't have to make 7,500 changes per year. Our products sit out there and they have a shelf life of three months or six months. And 5 somebody responds to our product and then we have to respond to theirs. That's how the dynamics of the competitive market work.
 - Ο. So I'm clear, you changed your long distance rates 7,500 times last year?
 - We made 7,500 domestic tariff change -intrastate domestic tariff changes in 1999. Some of those were price, some of those were terms and conditions, sometimes we changed the phone card price, but there's all kinds of different changes that occur.
 - But sitting here today, can you tell me any specific instances in which you changed a price or introduced a product in response to a carrier offering made by a carrier other than AT&T, MCI or NYNEX, a specific example in the last 18 months?
- 21 A specific example. I can't give you a 22 specific example, although I can guarantee you that I 23 could go back and provide many hundred examples for 24 you.
 - Subject to your Counsel's approval, I would

5

6

11

12

13

14

15

16

17

18

welcome you to do that. You talked about these 12 states. Do you know the 12 states that Excel's moved ahead of Sprint?

- I haven't committed it to memory. Α. the FCC report, though.
- Is it your belief that the reason Excel has 7 taken over their position from Sprint is its pricing?
- I'm not sure what the reason that loss of market is to Excel. Probably pricing has something 9 10 to do with it.
 - And what's the product category we're Ο. talking about here, long distance or --
 - Residential long distance service.
 - Q. On pages eight and nine, you talk about -of your -- sorry, of your direct testimony. You're responding to a question, and the question was, To what extent have Sprint's CLEC service roll-out plans been realized. And you go on for a few pages there and talk about Sprint's experience.

19 20 You say on page nine, at line eight, 21 starting at line eight, quote, While Sprint's 22 experience with GTE and Pacific Bell resulted in 23 valuable learning experiences, Sprint found that 24 neither company had the necessary operational support systems in place to facilitate broad local market

entry, either on a resale or a UNE basis. Does Sprint's ILEC operation have in place the necessary operational support systems to facilitate broad local market entry on either a 5 resale or UNE basis? MR. HEATH: I'd like to object as to 7 relevance of that in this proceeding. MR. PASCARELLA: Well, I'm trying to get a 9 handle on what it is -- what the necessary 10 operational support systems are. So I was hoping 11 that if he could point me to a network that had the 12 necessary operational support systems, we could do 13 that, rather than going through all the operational 14 support systems and asking Mr. Kapka whether or not 15 this particular operational support system at this 16 particular performance level is adequate to support 17 market entry. 18 Could you answer the question, Mr. Kapka? Q. 19 MR. HEATH: I don't know --20 JUDGE CAILLE: Just a moment. Do you have 21 something further to say? 22 MR. HEATH: I think we can talk about 23 whether or not US West has met the 271 checklist in 24 the context of -- but as far as Sprint's ILEC is 25 concerned, they're not subject to 271, and I guess I

1 just don't understand what Mr. Pascarella's getting 2 at here.

MR. PASCARELLA: Well, it was a simple question. Do you want to instruct the witness not to answer it? I mean, has Sprint, in its ILEC operations, is it providing the necessary operational support systems to facilitate broad local market entry? It's a yes or no question.

JUDGE CAILLE: I'm going to overrule the objection and ask the witness, if he can, to answer the question.

THE WITNESS: Yes. What I was referring to here was in the mid-1990s, when we tried to enter as a reseller in California, at that point in time, neither Pacific Bell, nor GTE had the necessary support systems in place to facilitate local entry. And I could give you examples of what I mean by that. For example, we would enter a service order for a customer, and the response to our service order entry would be sent to MCT for example

would be sent to MCI, for example.
So we had a very, very difficult time,
worked extensively with both local exchange companies
in California to improve the systems. Frankly,

24 neither one of them are up to snuff and we cannot

25 enter as a local player in those markets.

00314 But the --Q. In answer to your question, I can tell you 2 Α. 3 that --4 Answering my yes or no question? I'm Q. 5 sorry, Mr. Kapka. Well, I think we need to --Α. 7 No, I'm sorry. Please go ahead. Ο. -- set a basis for the answer. In Nevada, Α. 9 for example, we have more than 20 CLEC entrants in 10 that market. We were in a hearing just in the last 11 couple weeks in Nevada, and I understood from the 12 hearing that the CLECs' entrants in Las Vegas believe 13 that Sprint is providing the necessary support to facilitate their entry into Las Vegas. 14 15 I can't speak specifically for Washington 16 State. I don't believe there are any CLECs entering 17 Sprint local territory in Washington State. 18 With regard to the sentence here that we Q. read, lines eight through 11, I guess, on page nine, 19 20 this is a reference to an experience that Sprint had 21 in the mid-'90s, yes or no? 22 The market entry began in 1996. We still 23 have 10,000 or so customers in Pac Bell and GTE 24 territory in California. So it's an ongoing 25 situation. We no longer offer resell service in

6

7

9

10

11

12 13

14

California, mostly because of the problems we've had with provisioning and serving those customers. So we still have customers in place. We have stopped offering resold services in California. So it's ongoing.

- Q. When did you stop offering that service in California?
 - A. Probably about third quarter '98.
- Q. Would you look on page 12 of your affidavit, please? Starting on line seven, there's a paragraph there. I guess the easiest way is to -- why don't I read it and you can read along with me, if you'd like, and I have a question about something you say in there.

15 It says, The proposed merger would enable 16 Sprint to utilize the same kind of access 17 alternatives that MCI WorldCom utilizes, including 18 its own local fiber-based transport rings and 19 customer-connected facilities. This would increase 20 Sprint's supplier choices, leading to less reliance 21 on US West, and would enable Sprint to remain competitive on prices, especially to the large 22 23 customer segment.

And what I didn't understand, I guess, is why is that especially to the large customer segment,

as opposed to all segments? Okay. Because, for the large customer segment, that customer group especially can be served by alternatives to ILEC facilities. Sprint has 5 signed long-term access arrangements to serve the special access customer segment with ILECs, including 7 SBC, because Sprint's market share really forced it to use ILEC facilities to serve that customer segment. We could not justify financially building, 9 10 constructing our own CLEC access facilities, so we 11 have been almost financially required to use ILEC 12 facilities, as I said, including SBC. 13 This merger would enable us to use alternative access facilities as a combined company. 14 15 We are cost disadvantaged serving those large 16 customers because we are reliant on ILECs who charge 17 higher prices for special access than the CLECs do. 18 And this merger, just to summarize, would enable us 19 to move that traffic from the ILEC facilities to 20 WorldCom's facilities in the hundred markets or so 21 that WorldCom has facilities, local facilities. 22 And that would be desirable as a way of 23 enabling you to be a better competitor in which 24 markets? I don't mean geographic; I mean which

service product markets are you talking about?

1 A. The customer segments served by dedicated 2 access. The traditional business, large business 3 market.

Q. You talk in your rebuttal testimony, and I could point you to it, but I don't think it's going to be in dispute, about all-distance services and about bundles of services. Could you define those two terms for me, as you use them there?

A. Yes, the all-distance service refers to the idea that you just connect independent of how proximate connecting parties are, so that the customers are connected and -- or parties are connected without reference to being in another country, another state, another city, or next door.

And the idea is that, over time, customers who will have that kind of access that they will be connected telecommunications -- via telecommunications without reference to being distant.

In the bundled product, what we're
referring to is the idea that you combine existing
services, for example, local service with long
distance, perhaps with Internet service. What I'm
referring to there is the kind of product offering
that SBC plans to introduce in Seattle.

9

10

11

12

13

14

- Q. Could you identify for me all of the all-distance service offerings that Sprint currently has available in the market today?
 - A. We are in the process of rolling out a product we call ION that we would like to make all-distant. All distance, all the time.
 - O. Is it all-distance today?
 - A. No, because -- it is not all-distant today, because of mostly regulatory distinctions between local service, long distance service, international service. What we would like to do with ION and where we see the market evolving, and I can't tell you when, is the idea, as I alluded to earlier, that space becomes not important between telecommunicators.
- Q. Could you expand a little bit on the -- you said that one of the problems with making an all-distance service were regulations, that there were regulatory distinctions between local and long distance. Could you explain what you meant by that?
- A. Yes. We are in the process of trying to get ION tariffed in several states, and ION is a substitute for existing local service, it's a substitute for existing long distance service, it's a substitute for Internet service, it's a substitute

for all kinds of services today that are discrete and offered via state tariffs or federal tariffs or offered as a nontelecommunications service.

In order to comply with various state Commission mandates, we have to carve out ION and make it look like a local service, because it is a substitute for local service. So that means that certain local parameters affect ION, things like notification of customers on whether or not you're changing prices, whether or not a subscriber line charge applies to every voice grade equivalent.

There are all kinds of impediments to taking a conceptual type of service and implementing it. One of those impediments are the existing rules and regulations that govern local service provision.

- Q. Could you explain to me how this merger is going to help you accelerate the deployment of ION?
- A. Yes. I mentioned earlier that we want to use the WorldCom facilities, the merged company would use the WorldCom facilities, which exist, as I understand it, in a hundred markets or so. ION would tap into those existing facilities and make it economical for the merged entity to deploy ION where today it isn't economical.

An example would be -- here in Washington

18

would be Spokane. Current ION plans are to introduce ION in 2001, and that's partly driven by the prioritization that you referred to in an earlier question. Spokane is after much larger markets. 5 Because it's difficult to justify Spokane given the market share that Sprint would have, the merger helps in two ways. We have a larger base of customers to sell the product, which means that you could provide 9 it at a lower unit cost, which increases the 10 acceleration of deployment of the service. So it's 11 both the fact that we have a larger base of 12 customers, higher demand for the service, and it's 13 the capability of using the existing WorldCom 14 facilities to help facilitate the introduction of the 15 product. 16

- Q. If you don't have a combination of those two things, is it not economically viable, or you choose the term, to deploy ION in that area?
- 19 A. The economics of deployment increase with 20 merger, and what you end up doing is accelerating 21 deployment and enabling you to deploy in much -- in 22 central offices that you otherwise would not deploy 23 in, because you have a bigger base of customers.
- Q. And that base of customers is the existing MCI customers?

```
00321
             The existing -- right, the existing
 1
         Α.
   WorldCom customer group, yes.
             MR. PASCARELLA: That's all I have.
                                                   Ι
 4
   appreciate it.
 5
              JUDGE CAILLE: Why don't we take our
 6
   morning break and come back at 20 minutes to 11:00.
 7
              (Recess taken.)
8
              JUDGE CAILLE: We're back on the record
   after our morning recess. And at this point, do the
9
10
   Commissioners have any questions of Mr. Kapka?
11
              CHAIRWOMAN SHOWALTER: Was he finished?
12
             MR. PASCARELLA: Yes.
                    EXAMINATION
13
14
   BY CHAIRWOMAN SHOWALTER:
15
             Well, I have just one kind of line of
         Ο.
16
    inquiry, I guess, and it has to do with the merger
17
    enabling the merged company to provide local service,
18
   either through ION or MMDS or something like that.
19
             And I think the trouble I'm having is how
20
   to evaluate qualitative statements. And I'll just
21
   give you an example that occurs to me, but, you know,
   if I say I'm going to give my daughter some money so
22
23
   that she'll be better able to buy a car, well, that's
24
   sort of true, but if I give her $1,000 and she only
```

has \$500, maybe she's in a better position to buy a

car, but she's a long way from buying a car. On the other hand, if she already has \$14,000 and I give her \$1,000, she's in a better position to buy a car, but maybe she had enough money to buy one anyway. But if 5 it's \$5,000 I give her, and she has 10,000, well, then, that might make the difference. And I think what you have provided here are qualitative statements about the merger, you know, 9 making the merged company able to take advantage of, 10 you know, MCI on the one hand or Sprint on the other, 11 all of which I think are true, but how do you -- how 12 do we evaluate that in real terms? 13 Now, with respect to Yakima, the parties, 14 or WorldCom, has made a promise of an outcome, so I 15 don't know if it would be faster -- more accelerated 16 or not from your plans, it sounds like it would be, 17 but at least there's a statement that the merged 18 company will provide Yakima with MMDS, assuming all 19 those other qualifications that you threw in there. 20 So if all we were looking at is local 21 service, I'd say, Well, all right, it's going in the

service, I'd say, Well, all right, it's going in the right direction for this company to be able to provide that, but, of course, that isn't all we're looking at. We're looking at long distance interstate, long distance interstate, interLATA,

19

20

21

22

23

24

25

intraLATA. We're looking at a number of dynamics, so
in the end, we're going to want to weigh the effects
of the merged company on these different elements.
So my question to you is with respect to
being poised for local service, to better provide for

local service, how do we get beyond just the qualitative statement that it's moving in that direction?

9 Α. Very good question, Chairwoman Showalter. 10 Let me start by just giving some backdrop to why this 11 merger needs to take place. This merger is a 12 strategic merger between two companies that want to 13 provide all-distance, all-the-time service. This 14 isn't about two long distance companies merging. So 15 let's keep in context what this merger is about. 16 This is about two companies that want to provide all 17 telecommunications service, domestically and 18 internationally.

So these two companies have strengths and weaknesses, and this merger is designed to compensate those weaknesses by enabling these two companies to leverage their respective strengths. In answer -- so that's the context of what's happening here. Sprint and WorldCom have to be all-distance providers in Washington, in California, everywhere.

And I just happen to have this advertisement from yesterday's Seattle paper, which shows US West offering one bundled little service, one neat little bundle. They wouldn't want me to 5 refer to it as one little bundle. One neat little bundle, which is a package, a suite of services that 7 US West is offering today in Seattle. WorldCom and Sprint individually can't 9 offer this service in the way that US West does. 10 need to be able to compete with US West in Washington 11 and SBC in Texas and Illinois and California and 12 everywhere else. 13 This merger, again, enables the two 14 companies to leverage their strengths to do that. 15 talked yesterday about the MMDS licenses. MMDS holds 16 tremendous potential to provide high-speed broadband 17 service to areas that otherwise won't have it, and we 18 used Yakima as an example. There's hundreds of 19 Yakimas in the United States that are never going to 20 get RBOC-provided high-speed broadband services. 21 The two companies, by combining their 22 resources, can deliver that type of service, not only 23 to Seattle and San Francisco, but to the Yakimas of 24 the nation. In Washington specific, again, I'll

reiterate what we said yesterday. We will accelerate

1 the deployment of MMDS in Yakima as an outcome of 2 approval for this merger here in Washington.

The local market entry plans that we have are such that Sprint, by itself -- our local entry plan in Washington is to offer ION in Seattle sometime mid-this year, and that's it for year 2000. We don't plan to provide any local services in Washington State. This merger, though, will enable us to make decisions to offer local service in Washington, because it improves the economics of offering local service.

Now, you know, is that still back to your question of some money or is that a more precise answer to your question? I can tell you that we will accelerate — the new combined company will accelerate its local entry plans here in the state and elsewhere. I can't tell you by how much, but I know we have not done joint planning and we can't reach that kind of definitive prioritization schedule, but I'm certain that by combining the bases of customers, it's going to make a lot more sense to enter local markets. I don't know if I answered your question adequately or not. If not, please let me—ask me a follow-up.

Q. Well, I think, generally speaking, you were

still answering in qualitative terms, and you may not be able to do any more than that, but why are you able to give a specific assurance about Yakima, which is a different kind of statement to make? You say that this is an outcome we can promise, and yet, with the other aspects, you are not able, and because I guess you can't look at each other's business plans, but then why are you able to say it with Yakima?

- 9 We can't share information on our business 10 plans. We talked yesterday, and Yakima is a market that's on our list and WorldCom, as the acquiring 11 12 company, have committed that they will accelerate the 13 deployment, commercial deployment of MMDS in Yakima. 14 That's why we can make a specific statement referring 15 to Yakima. I can't -- we have not done the joint 16 planning necessary to get -- to address your other 17 questions about when are we going to be in these 18 markets, when are we going to be there, and are we 19 going to serve residential customers in Vancouver, 20 Washington any time soon. We have not done the 21 detailed planning that we need to to get to that --22 answer those specific kinds of questions.
- Q. You also began your statement by saying this merger's not about merging two long distance companies, but you do agree it is a proposal to merge

9

10

11

12

13

14 15

16

18

19

two companies who are long distance; you're just saying that's not your primary motivation?

A. Exactly. Our motivation is not to combine our market shares in the domestic long distance market. That's not what this merger is really about. It's about two companies that recognize the future being bundled, all-everything services, that want to compete with the two Goliaths, the RBOCs, on the one hand, and AT&T and their cable affiliates on the other hand.

We want to provide consumers with a third choice. We believe, separately, we will not be able to do that. Combining our resources enables us to be a viable third choice to consumers.

CHAIRWOMAN SHOWALTER: Thanks.

COMMISSIONER HEMSTAD: I don't have any

17 questions.

EXAMINATION

BY COMMISSIONER GILLIS:

- Q. One, just to follow up, you mentioned an FCC order that came out yesterday a couple times. What is the reference you're referring to on that?
- 23 A. The FCC listing of residential market share 24 by state; is that what --
- 25 Q. Yeah.

- A. Yes. I referenced it in my testimony. I'm just going to see what the exact reference is.
- Q. Well, I can find it. It was a report that came out yesterday, you're saying?
 - A. Oh, no, I'm sorry. It did not come out yesterday. What I was referring to was it was mentioned yesterday in the cross-examination of the witness.
- Q. Oh, all right. That's what I missed. Speaking of Mr. Porter, I had confirmed with him that his view was that one of the benefits of the merger is to be able to offer customers one-stop shopping, an integrated set of services, and your testimony seems to be consistent with that; is that correct?
 - A. Yes, Commissioner Gillis.
- Q. I'd like to start with you -- I think you'd be able to -- I can explore my interests with you probably more ably, because of your particular background and position, but I want to begin with the same question of why is that in the public interest to be able to offer a broader range of services?
- A. It's in the public interest because that's what consumers want. Being able to provide services consumers want is in the public interest. And maybe I can use an analogy. I stop on my way to work when

11

12

13

2.3

I'm in Kansas City at the coffee place at the corner of my street and I pick up a coffee, and I'd really like a glazed donut in the morning. They don't carry glazed donuts in the coffee place. I like the 5 coffee, but I don't like scones or bagels. I want a glazed donut.

I can't buy a bundled service at the coffee place, so it requires me to stop at the donut shop, where I can't drink the coffee, but I really like the glazed donut. I'm a consumer disadvantaged because this particular coffee shop won't offer a bundled product, coffee and glazed donut.

And I think if we can use that analogy in 14 this case, there are consumers out there that really 15 like Sprint long distance service, and there's 16 consumers out there that really like WorldCom long 17 distance service, and those consumers really don't 18 like US West local service, and they would like to 19 buy their bundled product from one particular 20 provider of service. There's a market there, and if 21 we can provide that service, consumer welfare is 22 enhanced.

Yeah. I'm a father of a couple of Ο. 24 toddlers, and have come to believe that everything you need to know about being successful in American

enterprise you can learn from McDonald's, but I have an 18-month old that barely has any vocabulary, but she can advocate very well for herself when she sees the golden arches.

One of the geniuses of McDonald's is their value meal. You're quite familiar with that, where they have nine different offerings. You have with each one a range of drinks you can choose and you have with each one a different menu item that simulates a known food product, hamburger, but what's constant with each is french fries.

I thought about this, because I spent so much time in McDonald's playroom on rainy Olympia days, but the french fries are constant, and it really is all about french fries, which, by the way, Washington sells five million tons of french fries each year. Eighty percent of it goes to fast food, so I guess we benefit.

But I guess the point is that I can tell you from experience, driving up to the McDonald's window when I have my kids or whatever, if I want to pay for an overpriced soda and order a quarter-pounder and cheese, they'll come back to me and say, Well, we can save you money by giving you the value meal. You get the fries, also. So not

only are they giving the fries away -- they're not only giving the fries away free, they're actually paying me to take them in that context.

But you know, interestingly enough, if I just want to buy the fries, it costs me \$1.45 for those fries, but the other observation is if I go to Big Tom's Burger Joint out on the other end of town, where they don't sell the bundled product and they just sell all those things separately, the fries cost about two-thirds of that, and it's a bigger bag of fries.

Now, I don't mean to draw too many conclusory remarks. I'm not privy to the marginal cost for McDonald's versus Big Tom's, but, you know, there's certainly academic literature that suggests that the trend in the industry is to -- that the fries of the industry are access to the network, and that firms will give away access to the network essentially free if you buy all these bundled services.

I guess the first part of the question is do you see that as the trend, and is that consistent with, well, maybe the way you might price ION?

A. Yes. Let me preface by saying there is life after McDonald's for your kids. I can remember

14

15 16

17

18

19

20

21

22 23

24

those days, too.

In answer to the more substantive point you made, I think that what we'll have is competitors offering various bundles and giving away various 5 components of their package to attract customers. the example, Tom's, you know, you can buy the fries there at a lower price than you can at McDonald's. Tom's might respond by offering a bundle of services 9 to try to get you if they see it's in their interest 10 in doing that. I think over time, as the market 11 develops, various providers will offer to give away 12 components of their network to get customers to buy 13 their bundle of services.

With ION, we have some technical issues associated with ION that we are working out. We were hoping to be able to offer commercial availability of ION the first quarter of this year in Seattle, which is one of our test markets. It hasn't happened as quickly as we were hoping.

I think you're right, though. I think, you know, potentially we will give the network away in order to sell something else to keep customers, and I think that's the beauty of a competitive marketplace playing itself out, is that you'll have many -- some providers, at least more than three providers, with

18

19

20

21

22

23

24

25

1 different approaches to trying to provide services to consumers.

Q. Well, I mean, it's not an academic question, and in fact, academics don't often address 5 this, as a matter of fact, but the question of -- the Consumer Federation of America a couple years ago came out with a report that estimated that approximately half of the American population just simply wants access to the network. In other words, 9 10 they aren't big consumers of long distance, they 11 don't buy the Internet, they don't by the premium 12 channels on the cable, they have cell phones they get 13 for emergency services and don't use it much, those 14 kind of things. There's a lot of argument about 15 whether that number's high or low, but there's still 16 a significant part of the population that just wants 17 access to the network.

And how is their interest, that population's interest advanced or harmed by a trend of industry structure merging in a way that it provides bundled services?

A. Well, I think as long as there's no barriers to entry or insignificant barriers to entry, providers can enter the long distance market, for example, to serve those particular customers by

offering them just long distance service, if that's what they want. I don't think, necessarily, that those customers are going to have to pay higher prices.

But as you know, it's not about prices going down; it's about prices reflecting marginal cost that enhances consumer welfare. So I think, you know, again, there will be long distance providers providing basic long distance service. I alluded to the USA Today at one cent a minute. That particular provider is just providing long distance service. I'm sure they are not providing anything else.

I suspect there will be a market for the Consumer Federation Study respondents who want just plain long distance or plain local and don't want Internet access and don't want all this other stuff, and there will be providers willing to provide it to them.

Q. I mean, the genius of McDonald's is that they don't price their multiple products at their marginal cost, and they shouldn't. I mean, if they're a for-profit firm, responsible for shareholders, they base it on various elasticities and what would make the most profits. And french fries, I mean, I have no idea what the margin of cost

is, but I'd be very surprised if those french fries are priced at their marginal cost.

So you know, I don't know quite what you're going at there, but the concern that's raised sometimes is that, again, access is the essential -- access of the network, whether local or long distance, is the essential service. And in fact, generally, I think is viewed as probably the most inelastic of the set of services that might be offered in a bundle.

And I would think, as a responsible profit-oriented firm to shareholders, that if you're offering more product range, you're going to want to charge more for that as a stand-alone service or you wouldn't be being responsible.

- A. For providing just the access component?
- Q. Just the access to the network. Customers that just want to access the network versus those that might purchase it bundled?
- A. Yes, I think you're right. That would be the rational way to price the service. Of course, there's institutional constraints and so forth that require network providers to price services much lower than marginal cost.
 - Q. And that's the precise point. I mean,

17

18

19

we're here considering a merger on market structure, and ultimately, I think most of us want to get out of the business of having to impose those institutional constraints, in other words, economic regulation. 5 And the concern I raised to you to respond to is is it in the public interest if -- given the goal is to have a competitive market certainly for the most essential services, which is access to the network, 9 is it in the public interest to continue to endorse 10 combinations of companies offering bundles of services, a la McDonald's and Burger King, versus Big 11 12 Tom's? I mean, I guess the real question is can Big 13 Tom's survive in that environment to offer the 14 alternative? 15

- A. Yeah, I think that's the question, the most important question, can Big Tom survive, and that's the question for Sprint. Sprint is the Big Tom. Can Sprint survive as others expand and -- you know, that's the debatable question.
- Q. But I mean, what's before us is that Sprint is the Big Tom, and what we're considering here is a merger to turn Sprint into McDonald's. And are there enough Big Tom's behind Sprint that are going to be there to provide for these customers that only want access to the network?

Well, there's no assurance that Sprint, as Α. Big Tom, is going to survive. We see companies merging -- just recently, SBC Wireless and BellSouth announced that they were merging to form the second 5 largest wireless company in the country. So I'm not sure that Sprint can survive absent a merger, and I 7 suspect that Sprint is going to merge with someone. And so the question is, from a public 9 policy standpoint, is this merger in the public 10 interest, and I think the backdrop is to think about 11 Sprint merging with somebody else and what is the 12 public interest of that. So I don't think -- if the 13 Department of Justice and others rule against this 14 merger, I mean, I don't think Sprint stays as it is. I think it merges with somebody else. 15 16 COMMISSIONER GILLIS: But just for your 17 information, the last toy in my kids' value meal or 18 kids' meal was a french fry cell phone, so they may 19 compete. Thank you. 20 CHAIRWOMAN SHOWALTER: At lunch time, we're 21 going to give you directions to Big Tom. 22 JUDGE CAILLE: Is there any redirect? 23 MR. HEATH: Yes, Your Honor, I have a few 24 questions. 25 REDIRECT EXAMINATION

10

1 BY MR. HEATH:

- Q. Mr. Kapka, Mr. Thompson, in his cross-examination, pointed to testimony that Sprint is a pricing leader, that reference in your testimony. I just want to clarify, is it your testimony that Sprint is always a pricing leader or innovator?
 - A. No, Mr. Heath. I think I made it clear that, in circumstances, other long distance companies take the lead in being innovators or leaders.
- 11 Q. And is it your testimony that a company has 12 to have significant market share to be a leader or 13 innovator?
- A. No, the company -- market share is not a requirement in this competitive market to be a pricing leader. And the example I used was Bell Atlantic, which entered with zero interLATA market share, and introduced products that lead the way. And they have proven to be somewhat successful in their four months or five months of entry.
- Q. And what about the ability to have mass marketing? Is that necessary to be a leader or an innovator?
- 24 A. To have --
- Q. Mass marketing, television?

13

14

15

16

17

- A. No, that's not a requirement to be an innovator or a price leader in a competitive market. Mass market advertising is not essential.
 - Q. Could you give us an example?
- 5 A. Of a pricing innovator that doesn't rely on 6 --
 - O. Yes.
- 8 A. -- mass market? Well, I used the example 9 this morning of pricing innovation from -- and I 10 don't even remember what the name of the carrier was. 11 But mass market advertising is not essential to be an 12 innovator.
 - Q. Okay, thank you. Mr. Cromwell asked you a question concerning Sprint's continuing viability in long distance as a stand-alone company. Does Sprint's survival in mass market in the future require long distance service? Or maybe I should say, does Sprint's survival in the mass market in the future require more than long distance service?
- future require more than long distance service?

 A. Well, we believe that many customers are
 going to demand one-stop shopping for a suite of
 services, including local, long distance, Internet
 access, wireless, whatever. We would like to compete
 in that marketplace and provide service to that
 customer segment. As I answered Commissioner Gillis

earlier, there will be customers that don't want bundled products, that don't want all-in-one products, and whether or not Sprint can survive to serve those customers is an open question. But there will be providers who will focus on those subsets of customer groups.

Q. And what does the merger give Sprint that it wouldn't have in that respect, absent the merger?

A. Well, the merger, again -- I mean, you know, I prefaced my response to Chairwoman Showalter by talking from a strategic level what this merger's about. It's about two companies that have a vision of a future in which customers demand a suite of services, and that company can provide it in competition with the RBOCs and AT&T and their cable affiliates.

This merger gives Sprint the wherewithal to participate in that future by leveraging and combining the respective assets of the two companies.

- Q. And what does this merger give Sprint that a BellSouth or Deutsche Telekom or anyone else, for that matter, would not offer?
- A. The specifics of this merger, and Mr. Porter talked about them yesterday, the MMDS capabilities are very important and significant.

- WorldCom has a significant international presence.
 Sprint doesn't. WorldCom has local and access
 facilities in 100 markets. Sprint has no local
 facilities. Sprint is required, for special access
 connections, to use the incumbent local exchange
 company, such as Southwestern Bell. This merger
 would enable Sprint to use alternatives, SBC, for
 example, which is a very positive result of the
 merger.
 - Q. Thank you. Turning back to Mr. Thompson's cross-examination, he asked questions about savings due to the elimination of marketing to each other, so elimination of Sprint marketing to WorldCom's customers and WorldCom not marketing to Sprint's customers. Does this apply to mass market cost savings or only direct marketing?
 - A. I'm not sure of what the specific savings might be of a combined long distance company and whether they might be in mass market or somewhere else.
- Q. And do you know if it was a purpose or a goal of the merger to eliminate long distance competition between the two companies?
- A. No, I don't think this merger was about long distance companies being eliminated. This

merger is about getting two companies together that can participate in the future of telecommunications and provide services to a broad range of customers.

- Q. Okay. I think it was also Mr. Thompson that asked questions about the impact of the merger on Sprint's customer service. And do you know of -- and you mentioned that the merged companies would probably adopt best practices of, you know, each other, and that the combined company would do that. Do you have any specific experience in that?
- A. Yes. My experience with Sprint, in my 16 years, we've seen Sprint long distance company combine and merge with GTE long distance, and more recently, I've seen Sprint local operations merge with Centel local operations. And in those two cases, what we saw were that the combined company would adopt the best practices, in terms of customer service, in terms of everything else.

So I would expect that WorldCom will adopt the best practices of customer service, wherever those might come from.

Q. Thank you. One last question. Chairwoman Showalter mentioned the need to balance the local entry of the merged entity versus the impact on the long distance market. And I'm wondering if you could

maybe give some perspective to some of the concerns about the long distance -- or the merger impacting the long distance market?

A. Yes, I can. I've looked at what Sprint's long distance sources of revenues are. That is to say, Washington consumers are billed in such a way that about 80 percent of their long distance usage is interstate. Of the 20 percent that's intrastate, let's say -- I can't say exactly, but let's say, for purposes of illustration, half of it is intraLATA and half of it is interLATA intrastate.

What's being considered here by the Commission is the 10 percent of that hundred percent that's intrastate interLATA. If one assumes that Sprint's market share is 10 percent, which it isn't, that means that what we're considering here is one percent of all Washington consumers' billings for long distance service.

So on the one hand, we're saying that Sprint will disappear in the provision of one percent of all expenditures by Washington consumers as part of this merger. I think that needs to be weighed against the positives of this merger in Washington State, and I've talked about those, competitive entry, MMDS, and so forth.

7

9

10

1 MR. HEATH: Thank you. I have no further 2 questions.

EXAMINATION

4 BY CHAIRWOMAN SHOWALTER:

- Q. Can I ask just a follow-up to that? You've just cited a statistic that 80 percent of Washington customers' long distance revenues?
 - A. Revenues.
 - Q. Are interstate?
 - A. Yes.
- 11 Q. Aren't we to be concerned with that fact, 12 too? You seem to be suggesting that all this 13 Commission should be concerned about is intrastate 14 long distance, but our Washington customers are 15 users, in a big way, of interstate long distance, so 16 isn't that -- aren't the interstate long distance 17 dynamics also a concern to this Commission?
- A. Yes, they're a concern. And those issues are being addressed by the FCC in their review of the merger. So they're reviewing the impact of interstate long distance on -- the impact of this merger on the interstate long distance market. I think it's a concern --
- Q. They are looking at it from a national point of view, but from -- our job is is the merger

25

in the public interest, which at least is the public interest of Washingtonians, which include a whole range of issues, but it seems to me including, as well, interstate long distance? 5 Yes, I think that's a concern. Α. It was not -- I didn't imply that this Commission shouldn't be 7 concerned with the impact on interstate long distance markets of which Washingtonians participate. As I 9 read Staff's recommendations against the merger, I 10 read the concern being the intrastate interLATA 11 market, not the interstate market. 12 CHAIRWOMAN SHOWALTER: Thanks. 13 JUDGE CAILLE: Is there any re-cross for 14 Mr. Kapka? 15 MR. THOMPSON: Yes, I have a couple of 16 questions. 17 RECROSS-EXAMINATION 18 BY MR. THOMPSON: 19 Ο. Mr. Kapka, Mr. Heath asked you if you could 20 provide an example of -- I'm not sure precisely how 21 this was, but if you could provide an example of a 22 firm that is able to compete in long distance without engaging in mass market advertising. I think you 23 24 mentioned the company Net something, that you

couldn't remember, but wouldn't you agree that USA

4

5

7

9

10

11

14

15

16

17

1 Today is mass marketing?

- A. Yes. Yes, I would agree.
- Q. Okay. Can you name a major contender in mass market long distance that does not advertise in the mass media?
 - A. Well, somebody earlier asked me if I'd seen any advertising for Excel. And you know, I don't follow the market that closely, but the point I was trying to make was that I'm not sure that -- or I don't believe national mass media advertising is a requirement to sell long distance service.
- 12 Q. Is some other -- I take it there needs to 13 be, however, some --
 - A. What are we talking about? What do we mean by mass media advertising? I mean, obviously a company has to reach customers somehow and -- you know, what are we referring to?
- 18 Well, frankly, I don't know, because I'm 19 following up on Mr. Heath's question, but I 20 appreciate your comment that there needs to be some 21 way for the customers to -- or excuse me, the company 22 to reach the customers, and I imagine you'd agree 23 that if there is no advertising in mass media, such 24 as newspapers, television, and so forth, that there 25 would at least need to be either direct marketing,

general marketing, something of that nature?

A. Yes, I would agree with that. I mean, you look at this advertisement here for US West, which presumably this is mass media advertising, and it's encouraging customers to buy their bundled service. They have a very high market share, probably, in intraLATA. Not probably. They have a high market share in intraLATA, and they're using that, through this advertising, to get customers to buy other services. So this is an example, I guess, of mass media advertising.

- Q. What is your basis for the statement that US West has a high share of intraLATA service in Washington?
- A. Well, higher than Sprint's share. It seems -- and I have seen analysis provided by Staff that lists intraLATA market share by carriers, and as I recall, the number for US West was significantly higher than Sprint's number, for example. So I --
 - Q. Do you recall what it was, specifically?
- A. I can't remember if this is confidential information or not. I suspect it might be.
- Q. Well, actually, I think we had asserted the confidentiality, but I don't believe -- are you referring to Dr. Blackmon's HHI analysis?

5

9 10

14

15

16

17

Α. Yes.

- And it was your understanding that Dr. Blackmon's HHI analysis contained a discrete intraLATA market analysis?
- Α. No, that's not my understanding. I can't remember -- you know, in answer to your question, I can't remember exactly where I saw the information that showed US West's intraLATA percentage of revenue. I thought it was in the HHI analysis. Perhaps it was somewhere else.
- 11 O. Okay. Exactly where in Staff's testimony 12 did you see the claim that there was no concern about 13 the loss of competition in the intraLATA market?
- Exactly where? As I recall, and I'm not looking at Staff's testimony right now, the Staff's position was that US West was a significant player in intraLATA markets in Washington with a high enough 18 market share such that one didn't need to be concerned about the intraLATA market effects.

19 20 Now, where did I see that? Well, for 21 example, on page nine, line 21, the last sentence 22 there, The WUTC had, even before the merger was 23 announced, been particularly concerned about the 24 paucity of competition in the interLATA market segment, as opposed to the intraLATA market segment. 00349 So you're drawing an inference from that? Q. 2 That's one place where I drew an inference. Α. Q. Could you read the sentence that precedes 4 that one? 5 Α. The state long distance market is -- I'm sorry, Moreover, the artificial division of the market into interLATA and intraLATA components restricts the effectiveness of competition. And then 9 WUTC --10 Q. That's okay. That's the one you already 11 read. Thank you. Is there another place? If it's 12 just a matter of an inference from that sentence and 13 that's your answer, I'm happy to --14 That's one inference. It seemed that there Α. 15 was -- and I can't place my fingers on it, but I had 16 inferred that the intraLATA market in Dr. Blackmon's 17 -- from Dr. Blackmon's perspective was much more 18 competitive than the interLATA intrastate market. 19 MR. THOMPSON: Okay. I don't have any 20 further questions. 21

JUDGE CAILLE: Mr. Cromwell.

MR. CROMWELL: Thank you, Your Honor.

RECROSS-EXAMINATION

24 BY MR. CROMWELL:

22

23

25

Q. Mr. Kapka, you stated in -- I believe it

- was in response to a previous question, that mass media advertising is not necessary to sell long distance services; is that correct?
- A. Not necessary to sell long distance services.
- 6 Q. I seem to recall you saying that. Is that 7 true?
 - A. Well, again, in answer to Mr. Thompson's question, presumably, in order to attract new customers, you have to communicate some proposal to them. One way of doing that is through mass media advertising, whatever that is. Somehow you need to communicate some kind of proposal to get customers to buy a product.
 - Q. Would you agree that a necessary element to doing so is having a recognizable brand name?
 - A. Well, I wouldn't -- no, I would not agree with that. I think what's required is some way to get customers to notice you, whatever it is you're selling.
- Q. So you're saying, then, that Sprint's brand name is not relevant?
- A. No, I didn't say that. Sprint has a brand name that's recognizable in the marketplace.
 - Q. And it has value to the company?

- A. It has value to the company, yes.
 - Q. Why does it have value to the company?
- A. Because customers recognize the brand name. It's got certain attributes associated with it that enables Sprint to sell customers products. I mean, your question was is it necessary to have a recognizable brand name to sell a product, and my answer is no. And --
- Q. Well, let me ask you a further refined question. Is it necessary to have a recognizable brand name to sell long distance services effectively?
- A. Well, I don't know what effectively means. Is it necessary to have a recognizable brand name to be successful in the marketplace? It's necessary to have a value proposition that people like, that you're selling something of value and you're able to convey that, so people purchase the product. In doing that, you can create a brand recognition, and customers will respond to that.
- Q. So you would agree, then, that customers do rely on brand names in making purchasing decisions?
- A. Customers rely on brand names in making decisions, certainly.
 - Q. And --

- A. Customers also buy and purchase products routinely without any knowledge of what the brand is.
- Q. I think you answered my question. Thank you. Ultimately, customers will be losing a choice of a branded carrier if this merger is consummated; isn't that true?
- A. Actually, I don't know the specifics, and I don't think anyone does, of whether or not the new WorldCom will continue to brand products under the Sprint name. I don't know that. I don't think that decision has been made.
- Q. Mr. Kapka, are you aware of any telecommunications provider who has either high single or double-digit market share in the long distance market that doesn't have a brand name that is recognizable in that mass market?
- A. Well, let's look at SBC here. SBC has a brand name that's very recognizable in Kansas City, but has probably no recognition in Seattle. SBC --
- Q. Would you associate, then, that their market share would probably be lower, related to the recognition value of their brand?
- A. They haven't entered the market yet, but they're going to enter the market in Seattle as a condition of their merger with Ameritech, they're

1 going to try to sell products, and they're going -2 they hope they're going to be very successful.
3 They're going to create --

Q. Would you agree --

MR. HEATH: He can answer the question.

MR. CROMWELL: I think he's not answering the question. But to avoid getting into the strike/don't strike discussion that occurred yesterday, I was attempting to move this along. But I'm happy to stay as long as Mr. Kapka would like.

JUDGE CAILLE: Let's let the witness complete his answer.

THE WITNESS: They're going to create a brand name in Seattle and elsewhere that recognizes, hopefully, from their perspective, the positive attributes associated with SBC. They have no brand name, no brand recognition today in Seattle. They hope to achieve that over some period of time.

- Q. And would you agree that, in order to do that, they will have to undertake marketing efforts to create that brand recognition value in this market?
- A. Well, they'll have to do something, yes. They'll have to create some brand recognition. Perhaps that's through -- however they do that,

- whether that's mass media advertising, offering successful products through word of mouth, people buy SBC, whether transients to Seattle, who have been very successful in Dallas, are very happy with SBC's service, demand SBC in Seattle. However they do that, I think that's their goal.
- Q. And of the options you've just described, which of them do you believe is most effective in acquiring market share?
- 10 A. Of the options I gave you, I think some 11 kind of advertising is probably the most effective 12 way.
- MR. CROMWELL: Thank you. Your Honor, I have a -- well, let me make a foundational question.
- Q. Mr. Kapka, you discussed with Mr.
 16 Pascarella, I believe it was, 7,500 intraLATA price
 17 list type changes that you supervised or had filed
 18 last year?
 - A. Yes, intrastate.
- Q. I'm sorry, intrastate. And that was over Sprint's entire territory, I would assume, not just Washington?
- 23 A. All 50 states.
- Q. Do you know how many of those were long distance mass market price-specific offers that the

00355 company has been supporting by television or mass media advertising? Α. No. 4 MR. CROMWELL: Okay. Your Honor, I'd like 5 to make a records requisition request, and I would like to know your preference, whether I should put one under one number, with subparts to it, or if you would like separate specific requests, or if the companies have a preference. 9 10 MS. KIDDOO: What's the request? 11 MR. CROMWELL: For data. I can make this 12 13 Is this all in reference to JUDGE CAILLE: 14 the 7,500 tariff changes? 15 MR. CROMWELL: Yes, there's a number of --16 JUDGE CAILLE: Why don't we just do it as 17 one record request. 18 MR. CROMWELL: Thank you, Your Honor. Your 19 Honor, as Records Requisition Request Number One, I 20 believe, in this proceeding, I would ask that Sprint 21 produce the number of intrastate changes that Mr. 22 Kapka has described that were directed to the mass

23 market.
24 Part B, which of those were, in fact,
25 supported by Sprint by television or mass media

00356 advertising. Part C, which of those -- not being a subset of Part A or B, but rather going back to the entire set, which of the changes of the 7,500 changes 5 he made were made in response to offers by other telecommunication providers, excepting AT&T, MCI and 7 NYNEX. I would ask further that, as subparts D, E 9 and F, that that the same data be produced 10 Washington-specific. In other words, for the 11 intrastate changes that were filed only to 12 Washington, with the same data produced. 13 JUDGE CAILLE: Will the witness be able to 14 provide that? 15 THE WITNESS: I don't know. The earlier 16 offer was, as I recall, was to give 100 rate changes 17 we made in 1999, in response to somebody else's 18 pricing promotion. This request would require going 19 through every price change we made in 1999, and then 20 understand what was the driver for that price change, 21 segment it by interexchange carrier. I think that's 22 a reach. I mean, we could probably do it sometime in 23 the next 24 months, but what's the time frame for --24 MR. CROMWELL: I suppose briefing.

MR. HEATH: This is an enormous request,

00357 and to the extent that the pricing changes that are sought nationwide for all the intrastate changes, I think Mr. Kapka's estimation of 24 months --4 THE WITNESS: Your Honor, I would be 5 willing to focus on Washington. 6 MR. CROMWELL: Why don't we do that, then, 7 if that meets the company's concerns? 8 JUDGE CAILLE: Focus on Washington? 9 MR. CROMWELL: Yeah, the records request be 10 made specific to Washington, assuming Ms. Judy can 11 assist. 12 THE WITNESS: I mean, it's not a -- we 13 don't have a system in place that's going to tell us 14 to do this, so we're going to have to go through 15 item-by-item to determine what was the motivation, 16 which means going back to the business unit and 17 having them identify why they made this change. 18 MR. CROMWELL: Initiated the change.

MR. CROMWELL: Initiated the change. So
then, perhaps just to reiterate that the data request
will be specific to Washington, which of -- well, I
guess the first predicate would be how many changes
were made last year by Sprint in Washington, how many
were directed towards the mass market, how many were
supported by the company with advertising, how many
of the changes that they made were responsive to

offers made by other companies, and for simplicity's sake, excluding AT&T and MCI, although I don't believe NYNEX operates here, so that's perhaps easier, who the changes were in response to. I think 5 that recaps it. MR. HEATH: Your Honor, I'd like to object 7 to the request, that at this late date in the process, I believe this has been going on since --9 how long has discovery been going on? Months. And 10 Public Counsel and everybody has had the opportunity 11 to conduct discovery. They have even asked questions 12 along these lines previously, to which we have 13 responded. 14 The enormity of this request is exceedingly 15 burdensome, I would suggest to the point of being 16 punitive, and I don't think it is reasonable, in 17 light of the present schedule and the circumstances 18 under which we are conducting the hearing and 19 providing evidence into the record, that this is a 20 reasonable request. 21 MR. CROMWELL: May I respond, Your Honor? 22 JUDGE CAILLE: Certainly. MR. CROMWELL: I believe that, first, we 23 24 have not asked this question before. Second, in the spirit of the Commission's records requisition

to be performed.

request process, this request is specifically in response to Mr. Kapka's testimony here this morning regarding his supervision of intrastate tariffs, these 7,500 he supervised last year. 5 I have voluntarily willingly limited my 6 request to Washington-specific. Perhaps Mr. Kapka 7 can inform us of how many, if he knows, did occur in Washington last year? 9 THE WITNESS: Well, it would be reasonable 10 to take 1/50th of 7,500, just as an approximation. I don't know how many specific tariff changes, language 11 12 changes, terms and condition changes we made in 13 Washington, but this is an enormous project. 14 don't routinely keep or store this sort of data, so 15 it's an ad hoc effort to go back, review every change 16 we made in Washington in 1999, and then explain, 17 which means going back to the business unit and try 18 to identify what was the motivation. 19 MR. HEATH: Your Honor, if I may, on that 20 point, indicate that Mr. Kapka's not testified to the 21 analysis that went into the actual changes made in the tariff filings. And therefore, I would object 22 23 that the request seeks information outside the scope 24 of Mr. Kapka's testimony and calls for new analysis

7

8

9 10

11

12

13 14

15

16

17

22

23

JUDGE CAILLE: All right. We will take this under advisement and come back with a ruling after lunch.

4 MR. CROMWELL: Thank you, Your Honor. 5 have further questions on re-cross.

JUDGE CAILLE: No further questions?

MR. CROMWELL: No, I do.

JUDGE CAILLE: Okay. Go ahead.

- Mr. Kapka, you also discussed accelerating the company's combined local entry, assuming that the merger is consummated; is that correct?
 - Yes. Α.
- And do you know whether it is contemplated that that local entry would be targeted towards business markets or towards residential markets?
- I think it's targeted towards both. I don't -- that's about all I know in specifics.
- 18 Q. I believe you also discussed, I believe with one of the Commissioners, potential combinations 19 20 with other corporations were this merger not to be 21 consummated.

Are there other potential combinations that either the company has officially considered or, in 24 your opinion, the company would be likely to consider that would not result in the same concentration in

7

- 1 the long distance markets that we've been discussing 2 this morning?
 - A. Well, I'm not sure what kind of merger discussions Sprint has had. We've publicly said that we had considered a merger with BellSouth and I believe with Deutsche Telekom.
 - Q. Would the -- sorry.
- A. Deutsche Telekom operates domestically, but probably with very, very minute market share.

 BellSouth is the predominant ILEC in the Southeast, of course, but doesn't operate as a long distance entity elsewhere. So presumably a merger with BellSouth would have had zero impact on Washington market share.
- 15 Q. And the same would be true of Deutsche 16 Telekom?
 - A. Yes, Mr. Cromwell.
- 18 Q. Or any of the other, say, European-based 19 telecommunications companies?
- A. Yes. There would be no impact on
 Washington intrastate market share. I would add that
 there probably wouldn't be much of an emphasis with
 Deutsche Telekom on providing the kind of
 all-distance service that two merged companies -merging companies would like to offer.

9

10

11

12

13

14

15 16

17

18

- Q. I think we can probably agree that Deutsche Telekom and WorldCom probably have different priorities. Finally, I think in response to a question of whether -- a redirect question of Mr. Heath's, whether the goal of this merger was to eliminate long distance competition, you said that it was not; is that correct?
 - A. Yes.
 - Q. Would you agree, though, that a consequence of this merger is to concentrate long distance market share and decrease the effective competition, at least in the short term?
 - A. No, I would conclude -- the first part of your question, I would agree with, that the market share of the combined company will be larger than WorldCom's existing market share is. But the second part of your question, I would not reach the conclusion that competition will be harmed either in the short run or the long run because of this merger.
- Q. So in your opinion, there is no correlation between market concentration and a decrease in competition?
- A. No, there's a correlation -- I didn't say that. I just said in the long distance marketplace, as it exists today, and I expect it to continue

```
00363
```

7

9

10

11 12

15

16

17

18

21

22

23 24

25

1 existing in the future, there's sufficient 2 competition that this merger will not harm long 3 distance competition.

Q. Just so I'm clear, it's your opinion that there is sufficient competition, viewing the competitive landscape today and assuming that the merger occurred today, that that combination with the competitive landscape we have today would not effectively harm competition?

A. Yes, on this point, I agree with Dr. Blackmon. There's sufficient competition in long distance. It's a competitive market.

MR. CROMWELL: Thank you, Mr. Kapka. I have nothing further.

JUDGE CAILLE: Mr. Pascarella, any cross?
MR. PASCARELLA: I have one question, Your
Honor.

JUDGE CAILLE: All right.

19 RECROSS-EXAMINATION 20 BY MR. PASCARELLA:

Q. Sort of follow-up of what you were just talking about. Mr. Kapka, do you know whether, in assessing the desirability of this merger, whether either WorldCom or Sprint undertook any effort to quantify the value to the combined company of the

elimination of a long distance competitor, that elimination of a long distance competitor being the fact that two current long distance competitors were combining?

A. I'm not familiar with any analysis. I have no idea whether or not that analysis was performed.

MR. PASCARELLA: Thank you.

JUDGE CAILLE: Is there anything further? MR. HEATH: If I may ask a few follow-up

10 questions?

REDIRECT EXAMINATION BY MR. HEATH:

Q. Mr. Kapka, if you could please turn to the testimony of Glenn Blackmon on page four, and if you could look at lines seven through 11. I'll just give everybody a moment to read that. And then I would ask you if there's any inference that you might draw from the listing of WorldCom and Sprint as the number two and number three providers of long distance in Washington?

Maybe to clarify, the testimony reads, Staff has conducted a thorough review of the proposed merger, and based on the legal standards established by state law and prior Commission decisions, Staff has concluded that the merger, as proposed, is not

12 13

14

15

16

17

18

19

20

21

22

23 24

consistent with the public interest. MCI WorldCom and Sprint are the number two and number three providers of long distance to Washington State consumers. Mr. Kapka, do you see US West listed 5 anywhere?

6 MR. CROMWELL: Your Honor, I'm going to 7 object. Mr. Blackmon will be available for cross-examination by Mr. Heath, and he would seem to 9 be, under the Rules of Evidence, the best witness to 10 address his own testimony.

MR. HEATH: The question was raised by Mr. Thompson as to where Mr. Kapka might have drawn the inference that US West had a large market share in the state of Washington, and that the focus was inter, not intraLATA.

MR. CROMWELL: I'll withdraw my objection. I didn't know that that's where he was going. THE WITNESS: No, I don't see US West listed.

Thank you. And on that same page, if you could please look to lines 12 through 15, and I'll just read that into the record. The merger of these two companies would reduce consumer choice and competition. The long distance market already offers 25 consumers few alternatives, particularly after

10

11

12

13

14

15

16

18

- WorldCom and MCI merged in 1997. Indeed, there are today only three well-established brand name long distance companies: AT&T, MCI WorldCom and Sprint. I would ask you, Mr. Kapka, if you see US 5 West listed anywhere?
 - No, I don't see US West listed there.
- 7 And is there any inference you could draw Ο. as to what Mr. Blackmon's concern is from this 9 testimony?
 - Α. Given that US West is not included, and I believe US West is the predominant intraLATA provider in Washington, the focus of his analysis would seem to be the intrastate interLATA market, given that he did not include US West here.
 - Thank you. Mr. Kapka, you mentioned Excel Ο. as having replaced Sprint as the number three provider of residential long distance in several I believe it was 12, if I'm not mistaken. states.
 - Α. Yes.
- 20 Do you know if Excel employs mass media 21 advertising to market their service? 22
 - No, I don't. Α.
- 23 Mr. Kapka, would BellSouth or -- excuse me. Ο.
- 24 Would a merger with BellSouth or Deutsche Telekom
- 25 have had any of the benefits that this merger has for

```
00367
 1 the state of Washington?
            As I outlined the merger benefits, the
   MMDS, the local entry plans, the ability to avail
   Sprint of the WorldCom local and access facilities,
 5
   none of those benefits would have been possible with
   the merger of BellSouth or Deutsche Telekom.
             And does BellSouth own any portion of any
   long distance company participating in the market
9
   today?
10
        Α.
             As I understand it, BellSouth has an
11
   interest in Owest.
             MR. HEATH: Thank you.
12
13
             JUDGE CAILLE: Is there anything further
14
   for this witness?
15
                   EXAMINATION
16
   BY CHAIRWOMAN SHOWALTER:
17
        O. Well, I just have follow-up. This last
18
   exchange, I had thought that the way these statements
19
   of inferences, et cetera, got going was not a
20
   discussion of in-state intra versus interLATA, but
21
   in-state versus interstate, and maybe I missed part
22
   of the later questions.
```

But am I correct that a discussion of

interLATA market share in-state is simultaneously a

25 discussion of interstate interLATA market share of

23

- 1 Washington customers, because the provider is the 2 same?
- A. Yes, that's true for interLATA services. I think the distinction we were making was between intraLATA intrastate, where US West retains its dominant position --
 - Q. Right.
 - A. -- versus intrastate interLATA.
- 9 Q. And I had thought we got going on this 10 discussion when I started making the reference to the 11 80 percent of the revenue that was generated of 12 state-to-state calls. Maybe that wasn't the genesis 13 of your inferences, but if it was, I'm not sure that 14 the intraLATA really gets at the issue that started 15 the discussion.
- A. What I had assumed was that Staff's concern was with the interLATA market. Given that the interLATA interstate market is being reviewed by the FCC, from that, I assume that what Staff was really concerned about was intrastate interLATA.
- MR. HEATH: And Your Honor, on page four at the bottom there, at line 19, sort of the caption or the title of the discussion of the testimony of Dr.
- 24 Blackmon is -- or at least of this piece is a
- 25 description of the Washington State long distance

```
00369
   market.
             CHAIRWOMAN SHOWALTER: Well, we have to
   wait for Mr. Blackmon to get on the stand to get his
 4
   intentions.
 5
             MR. HEATH: I recognize that.
 6
             CHAIRWOMAN SHOWALTER: And looking through
 7
   this, it's not exactly clear that it's limited to
   in-state versus state-to-state, because you can look
9
   at it two ways. But in either case, it's Washington
10
   consumers who are buying the product.
11
             JUDGE CAILLE: Mr. Cromwell.
12
             MR. CROMWELL: Your Honor, just one
13
   follow-up question for Mr. Kapka, if I may.
14
           RECROSS-EXAMINATION
15
   BY MR. CROMWELL:
             Mr. Kapka, does Sprint approach -- let's
16
        Ο.
17
    just focus for a moment on the mass market,
18
   residential, small business. Does Sprint approach
   that market for intrastate interLATA long distance in
19
20
   any way different than Sprint approaches the
21
   interstate interLATA long distance market?
22
             Does it approach?
        Α.
23
             Well, let's say from a marketing
        Q.
24
   perspective?
25
        Α.
            Well --
```

5

9 10

11

12

13

14

15

16

17

18

19

20

- 1 Q. Do you have separate advertising campaigns 2 that are state-specific interLATA ads?
 - A. At some level, we have national advertising. There are regional and state-specific advertising tagalongs or approaches to a broad-based national advertising plan.
 - Q. Does Sprint charge differently for intrastate interLATA than it does for interstate interLATA on its mass market plans?
 - A. On some of them, yes.
 - Q. What percentage?
 - A. Well, you know, when you say does it charge different, we talked earlier about the Nickel Nights program, and Mr. Thompson had asked me about the specifics of the rates. The per-minute charges are identical for the interstate and intrastate version of Nickel Nights. There is a state-specific charge associated with the product that enables the customer to get those interstate rates per minute. That charge varies by state based on access charge differentials by state.
- So for example, in North Carolina, which is a high access cost state, the charge for that product is higher than it is in a small or lower access cost state.

25

```
So essentially, you're -- I'm just trying
         Ο.
    to get us to lunch here. You're saying that that
    plan has a state-specific access charge rate that may
    vary state-to-state, depending on the rates,
    obviously, that Sprint has to pay the local providers
 5
    to get the origination and termination?
 7
              Right, it's the monthly recurring charge
8
    that varies by state with that specific product.
9
             But with the exception of that, the
10
    product's marketed evenly?
11
         Α.
              Yes.
12
              MR. CROMWELL: Thank you.
13
              JUDGE CAILLE: Anything further of Mr.
14
    Kapka? Then you are excused. Thank you for your
15
    testimony.
16
              MS. KIDDOO: Your Honor, before we break
17
    for lunch, Mr. Kapka and Mr. Porter yesterday both
18
    referred to an FCC report that shows some market
19
    share information nationwide and by states.
                                                   It's the
20
   FCC report entitled Trends in Telephone Service,
21
    dated March 2000. That document is available on the
   FCC's web site, and I think it probably might make the record clearer if I could ask the Commission to
22
23
24
    take administrative notice or we could designate it
```

as an exhibit, if you would prefer. I can give a

citation to the report location for the record, if that's the way you want to handle it. Also, specifically, I think Mr. Porter yesterday, in talking about the breakdown of total 5 toll service revenues and market shares, was referring to Table 11.3, although there were some other tables also referenced with respect to Washington State-specific shares. The report can be 9 found on the web site of the FCC, which is 10 www.fcc.gov/ccb -- which stands for Common Carrier 11 Bureau -- /stats. 12 JUDGE CAILLE: Perhaps the company could 13 make that -- we could designate that as an exhibit. 14 MS. KIDDOO: Okay. 15 JUDGE CAILLE: And we can discuss that 16 before we go on the record. 17 MS. KIDDOO: The other thing that I think 18 is another housekeeping matter. I'm sorry to keep everyone from going to lunch, but I'll forget after 19 20 lunch, is that Exhibits 80 and 81, which are Sprint 21 tariffs, I believe were not admitted into the record. 22 JUDGE CAILLE: Are those Staff's exhibits, 23 Staff Cross Exhibits, 80 and 81? Yes. 24 MS. KIDDOO: MCI tariffs. They're both --25 MR. THOMPSON: Oh, right. I neglected to

00373 offer those into the record. JUDGE CAILLE: Is there any objection to 3 the admission of Exhibits 80 and 81? 4 MR. HEATH: No, Your Honor. 5 JUDGE CAILLE: Then those exhibits are 6 admitted into the record. Thank you. And we are 7 adjourned till 1:30. Let's go off the record. (Lunch recess taken.) 9 JUDGE CAILLE: Let's go on the record. 10 are back from our luncheon recess. And Mr. Cromwell, 11 you have requested to put something on the record 12 with respect to your record request. 13 MR. CROMWELL: Yes. Thank you, Your Honor. 14 Mr. Heath, of Sprint, and I have consulted over the lunch hour and reached an agreement to further refine 15 16 my records request to make it more feasible for the 17 company to respond in a reasonable time frame. 18 And I've agreed to further limit our 19 records requisition request to the first four months 20 of this year, January 1 through April 30, with the 21 assumption that Mr. Heath and I think are both 22 making, that that would be more feasible for the 23 company to take a bite of in a timely fashion than 24 trying to go through all of last year's data. JUDGE CAILLE: And so -- but the records 25

```
00374
    request will still encompass your -- is it three
    subparts or is it four?
              MR. CROMWELL:
                             I think, as Mr. Heath and I
    just discussed, it was four, with the extra one being
 5
   the clarification of, since we're focusing only on
   Washington, how many are there or were there filed in
   Washington during the now applicable time period of
   the first four months of the year; two, how many of
9
   those changes were directed towards the mass market,
10
   which we are defining as residential and small
11
   business; how many of that group of mass market
12
   changes were supported by television or print
13
   advertising; and then, finally, of all the changes
14
   that they filed, how many of those were responsive to
15
   other company offerings by companies other than MCI
16
    and AT&T. I believe that correctly states what Mr.
   Heath and I discussed.
17
18
              MR. HEATH: That's correct, although is
19
   there -- well, that is what we've agreed to.
```

JUDGE CAILLE: Thank you. And we commend

20 21 the parties for working this out. Mr. Kelley, if you 22 will stand and raise your right hand, I will swear

23 you in.

24 Whereupon, 25

A. DANIEL KELLEY,

7

10

- 1 having been first duly sworn, was called as a witness
 2 herein and was examined and testified as follows:
- B DIRECT EXAMINATION
- 4 BY MS. HOPFENBECK:
- 5 Q. Dr. Kelley, can you state your full name 6 for the record, please?
 - A. My name is A. Daniel Kelley.
- Q. On whose behalf have you presented testimony in this proceeding?
 - A. On behalf of WorldCom.
- 11 Q. Directing your attention to -- actually, 12 before I start there -- and where are you employed?
- 13 A. I'm employed at HAI Consulting in Boulder, 14 Colorado.
- 15 Q. Thank you. Directing your attention to a 16 document that has been pre-marked for identification 17 as T-95, your reply testimony filed on April 21st, 18 2000, do you have that before you?
 - A. I do.
- Q. Does that contain the questions and answers that were filed by MCI WorldCom in this proceeding?
- 22 A. They do.
- Q. Do you have any corrections to those?
- A. I have one. On page 11, line seven, it
- 25 currently reads, Uswestdex.com lists 59 long distance

carriers, and I'd like to change the 59 to 46. And this was noted in our response to Staff Data Request Number 30. 4 CHAIRWOMAN SHOWALTER: What page was that? 5 You said page 11? THE WITNESS: Yeah, I notice the Staff data request referred to page 10, lines 17 through 19, and 7 the copy I have is page 11, so I imagine the one I 9 have is different. 10 CHAIRWOMAN SHOWALTER: The one I have is 11 page 10, line 17. 12 MS. HOPFENBECK: I must say that I think 13 this is a function of the fact that we converted --14 in order to file this testimony, it was converted 15 from Word to WordPerfect, and I don't believe that 16 anyone on our side of the table probably has the same 17 version that you have. And I didn't realize that 18 until just now. 19 CHAIRWOMAN SHOWALTER: By the way, just for 20 your information, this agency is going to Word in a 21 period of months. 22 MS. ENDEJAN: Yes, yes. 23

MR. CROMWELL: Mr. Gates thanks you.

MS. ENDEJAN: My entire IS department

25 thanks you.

00377 MS. HOPFENBECK: So the record is clear, I was wondering if anyone here would have an extra copy of Dr. Kelley's testimony, because I think, during your cross-examination, it's likely to be clearer if 5 he is using a copy -- the same copy that you are 6 using. 7 MR. THOMPSON: I'd agree, but I don't know 8 that we have an extra copy. 9 MR. CROMWELL: Your Honor, just for speed, 10 I can loan Ms. Hopfenbeck my copy, and we can swap off as necessary, but I don't think too many of my 11 12 questions key off it. MR. THOMPSON: Well --13 THE WITNESS: Thank you. 14 15 JUDGE CAILLE: Could you please repeat what 16 the change was, Mr. Kelley? 17

THE WITNESS: Sure. Well, let me find it on this version.

19 JUDGE CAILLE: It should be page 10, line 20 17.

18

THE WITNESS: Yes, we're just changing 59 to 46.

Q. Dr. Kelley, can you briefly describe the reason for that change?

25 A. Yes. As has been indicated in response to

```
00378
```

10

11

12

13

14

- the data request, we counted the listings of long distance carriers in Uswestdex.com, which is harder to say than you would think, and there are 59 there. But going back and reviewing it after we got the Staff data request, I realized that certain carriers have multiple entries, and I wanted to not count carriers more than once.
 - Q. Thank you. Did you also cause to be prepared in this proceeding exhibits that have been pre-marked for identification as Exhibits 96, 97, 98 and 99, which are described in your testimony as ADK-1, ADK-2, ADK-3, and ADK-4 respectively?
 - A. Yes.
 - Q. Are those exhibits all correct?
- 15 A. Yes.
- Q. Now, if I were to ask you today these same questions that are contained in your reply testimony, Exhibit T-95, would your answers be the same?
 - A. They would.
- MS. HOPFENBECK: I'd now move the admission of Exhibits T-95, 96, 97, 98, and 99.
- JUDGE CAILLE: Is there any objection to the admission of these exhibits?
- MR. THOMPSON: No objection.
- MR. CROMWELL: No, Your Honor.

00379 1 JUDGE CAILLE: Then they are so admitted. 2 MS. HOPFENBECK: Dr. Kelley is available for cross-examination. 4 JUDGE CAILLE: We're ready for 5 cross-examination. Would you like to begin, Mr. 6 Thompson? 7 MR. THOMPSON: Yes, thank you. CROSS-EXAMINATION 8 9 BY MR. THOMPSON: 10 Ο. Good afternoon, Dr. Kelley. 11 Good afternoon. Α. 12 I'm glad you have a copy of your testimony Ο. 13 with the same page numbers. The first thing I want 14 to do is refer you to page seven of your testimony, which is marked as Exhibit T-95. And at lines seven through 10 there, you state that, in its advertising, 15 16 17 GTE reports that a 1999 survey by J.D. Power revealed that more than half of all consumers wanted to obtain 18 19 their telecommunications services from one provider 20 through a bundle. 21 Did you take this, the number, from the 22 original survey by J.D. Power or are you just 23 reporting what you saw in the advertisement from GTE? 24 A. Just reporting what we saw from GTE. I

think we had a data request from you and we provided

7

9

10

11

12

13

14

15

16 17

18

- 1 the GTE release.
- Q. Okay. Have you consulted and analyzed the original report?
- A. No more than looking at it before we turned it over to you.
 - Q. Well, why don't we take a look at the data request response, which is Exhibit 108.
 - A. I have it.
 - Q. Okay. Under MCI WorldCom response -- well, first of all, Staff's request says, does it not, Please provide a copy of the advertising and a copy of the referenced survey. And could you read the company's response, please?
 - A. See attached copy of GTE press release, dated April 3rd, 2000. Dr. Kelley does not have a copy of the J.D. Power Survey. The reference in Dr. Kelley's testimony was to the GTE press release in which the survey was --
- 19 THE REPORTER: Sorry, could you slow down, 20 please?
- THE WITNESS: Oh, I'm sorry. The reference 22 -- for the reporter, The reference in Dr. Kelley's 23 testimony was to the GTE press release in which the 24 survey was cited.
 - Q. Okay. And so we weren't provided with a

7

8

13

14

15

- copy of the survey; correct?
- That's right.
- 3 Q. But I take it your testimony today is that 4 you have consulted and analyzed the original report; 5 correct?
 - The original survey? Α.
 - Ο. The survey, rather, excuse me.
 - A. No, I reported what GTE reported.
- 9 Oh, okay. So you have not looked at the 10 report to determine whether there are any 11 methodological flaws or concerns that may call this 12 data into question?
 - In the J.D. Power survey? Α.
 - Q. Correct.
- That's correct. I would add that the Α. 16 survey is consistent with what I've observed in the industry, and that is that carriers are providing 18 bundles of services, as we saw from Mr. Kapka this 19 morning, and customers -- and carriers are reporting 20 that customers are interested in them.
- 21 Okay. So it's more an observation based on Ο. 22 what's being provided, rather than information from a 23 survey of customers as to their preference?
- 24 A. Well, this survey was conducted with this 25 result, and consumers are voting with their feet by

7

14

15

19

1 buying packages of services.

- Q. But you don't know, for example, if this survey attempted to gauge the importance to consumers of overall price, for example, versus one-stop shopping, as issues of importance to them?
- A. I do not know specifically what the survey did in respect to that. I do believe that consumers are also interested in price, certainly.
- 9 Q. Okay. So you wouldn't know, for example, 10 whether there has been any research into how much of 11 a premium consumers would be willing to pay for the 12 convenience of a single provider of 13 telecommunications services?
 - A. I assume that research such as that has been done, but I have not seen it.
- 16 Q. Okay. I'd like to ask you now, please, to 17 take a look at page 23 of your testimony in Exhibit 18 T-95.
 - A. Okay.
- Q. And on lines nine through 14, there's a passage there that I'd like to discuss with you. Could you please read the -- I guess it's one sentence, starting, Data demonstrate?
- A. Those data demonstrate that nearly one-half of all households that use MCI WorldCom or Sprint as

9

10

11

12

13 14

15

16

17 18

19

- their main vendor at any point in time shift to another carrier within 12 months, more than one-third of households used an emerging carrier as their main vendor for at least one month during the 12-month period, and nearly 40 percent did so over an 18-month period.
 - Q. Okay, thank you. Could I -- let's see. Let me ask you to turn, please, to Exhibit 102.
 - A. Yes.
 - Q. Okay. This represents the company's response to Staff's data request to please provide a copy of all reports from which this data was originally drawn, referring to the sentence you just read for us; correct?
 - A. Correct.
 - Q. Okay. Attached to this are, well, three tables. And could you please tell me which of the tables supports the assertion made in I guess the first portion of your sentence there, prior to the semicolon?
- A. I believe it would be the first table presented, which shows persistence. So that the statement is nearly one-half of all households that use MCI or Sprint as their main vendor at any point in time shift to another carrier as their main vendor

7

9

10

16

17

18

1 within 12 months.

If you look at the table, the persistence table, you see the persistence where Sprint starts, in the last column, to make it easier, Sprint starts at basically all the customers are Sprint customers, and by the end of the 12th month, 53 percent of the customers are Sprint customers.

- Q. Fifty-three percent are Sprint customers?
- A. This is a persistence table.
 - Q. Uh-huh.
- 11 A. So at the end of 18 months, you know, 39 12 percent are Sprint customers.
- Q. Well, this represents -- the table depicts loss of customers over time, roughly speaking; correct?
 - A. Yes, that's correct.
 - Q. And they're customers of which carrier at the outset of the time period?
- A. Well, there are four columns there. One is AT&T, and it says Lucky Dog and emerging. What that means is Lucky Dog is AT&T's dial-around service, 10-10 service, and what that indicates is Lucky Dog is not included in this column. MCI Telecom USA and MCIW means that MCI's dial around, 10-10 services, are included in that column. In the next column,

- 1 they're not included. And then, the final column, we 2 have Sprint.
 - Q. Okay, thank you. Now, which -- as to the second portion of your statement, that more than one-third of households used an emerging carrier as their main vendor for at least one month during a 12-month period?
 - A. Right, and I think what we'll need to do is go to the next -- to table three, the third table that's listed as table three.
 - Q. Right.
 - A. Percentage of households using as a main vendor an emerging carrier or a service without an MCI -- without an AT&T, MCI WorldCom or Sprint brand name, and percentage using service of an emerging carrier, and then you have the percentages there over the number of months. And then I'm just checking back to see exactly which numbers I used. More than one-third of the households used an emerging carrier for at least one month during the 12-month period, you know, 36.2 percent.
- Q. All right. Does main vendor refer to pre-subscribed carrier?
- A. No, it does not. It refers to the carrier that carries the most minutes in any given month.

12

13

14

15

16 17

18

19

- Okay. Looking at the bottom line of this Ο. graph, where it indicates the rate, I guess, of switching after 18 months, doesn't this data also indicate that over 60 percent of customers never 5 used, as their main vendor, a carrier other than the Big Three carriers within that time period? The 7 converse, in other words, of the 38 and a half percent? 9 Yes. Α.
- 10 Q. Okay, all right. Let's turn, if you would, to C-110. 11
 - Α. Okay.
 - Now, this is actually a confidential document, but it hasn't been copied on blue paper, as it should have been, but I guess I can make reference to what it is. It indicates that it's apparently discussion papers on residential telecommunications by WorldCom's president for mass markets.

And I would ask you to turn, please, to 20 page 10 of that report, and it's actually a pretty 21 bad copy, I'm afraid. I'd be happy to hand you the 22 original, maybe, so you can fill us in on what it 23 actually says within the darkened areas. Could I 24 hand a copy to the witness?

JUDGE CAILLE: Certainly. 25

MS. HOPFENBECK: I'd like to say at this point that the percentages that are reflected here are highly-confidential percentages. This is disconnect summaries and it's similar to the 5 information that you were questioning Mr. Kapka about, although this is MCI WorldCom's study, as 7 opposed to Sprint's. So what I'm thinking is that if the record 9 does not have a copy that allows you all to read the 10 percentage -- actually, I mean, you can do the math, 11 it's 100 percent in the blackened area. Where you 12 can't read the percentage, you could derive at that, 13 but I just wanted to offer or provide a copy to you 14 that's readable. 15 JUDGE CAILLE: That would be fine. Do you 16 have a copy now that we can --MS. HOPFENBECK: Actually, I have one copy 17 18 right now. 19 JUDGE CAILLE: We can do the math. 20 mind. 21 CHAIRWOMAN SHOWALTER: But the record, the 22 official record should have a good copy. 23 MS. HOPFENBECK: It's not our exhibit, but 24

I will make sure that you have one tomorrow.

25 Q. Okay. This essentially represents, does it

24

25

not, for the year 1999, where customers went who left WorldCom; correct? Α. I should say that this is not my document and I have never seen it until it was put in the 5 exhibit book, but, you know, it purports to be what it purports to be. 7 All right. Well, based on this, at least Q. 8 9 CHAIRWOMAN SHOWALTER: Mr. Thompson, are 10 you on page 10? 11 MR. THOMPSON: That's correct. 12 CHAIRWOMAN SHOWALTER: Can you be referring 13 to either the left-hand or right-hand side of the 14 page? 15 MR. THOMPSON: Okay. I guess I'm referring 16 to the right-hand side of the page. 17 CHAIRWOMAN SHOWALTER: Thanks. MR. THOMPSON: Thanks for that 18 19 clarification. 20 MS. HOPFENBECK: Let me just interject at 21 this point that Ms. McMahon is going to be our next witness, Mr. Thompson, and if Mr. Thompson wants to 22 23 ask questions about this document about a person who

actually has knowledge of this document, she does

have knowledge of this document. Mr. Huyard is her

00389 1 boss. 2

4

5

9 10

11

12

13

14

15 16

17

18

MR. THOMPSON: Actually, that's probably not a bad idea.

MS. HOPFENBECK: All this witness can say is that the document says what it says, and can draw no conclusions from it or interpret it in any way.

MR. THOMPSON: Okay. I'm happy to move on,

MR. THOMPSON: Okay. I'm happy to move on actually, if that's the case, and I will bring it up later with Ms. McMahon. Thank you.

- Q. Instead, I will refer you, please, to page 15 of your testimony. And in particular, I'm looking at lines eight through 10.
 - A. Yes.
- Q. Okay. You state there that by the year 2003, MCI WorldCom and Sprint combined will have less than one percent of the supply of bandwidth provided by only 10 carriers. What is the source of this statement?
- 19 A. It's my Exhibit ADK-2, which is from a 20 Credit Suisse First Boston analyst report.
- Q. Okay. Can you explain how bandwidth differs from route miles as a measure of network capacity?
- A. I will try. Mr. Porter could probably explain it correctly, being a technical person.

22

23

24

25

Bandwidth just explains how much information, how many bits, can be pushed over a pipe. And as we all know, from listening to Mr. Porter yesterday, bandwidth is increasing enormously for lots of 5 reasons, one of which is that many carriers are putting in fiber, including new carriers who are 7 recent entrants in the telecommunications market. And because technology is changing to allow 9 more bits to be pushed through a fiber pair than 10 historically has been the case with, Mr. Porter 11 explained, dense-wave multiplexing and the ability of 12 the manufacturers to come up with electronics that 13 allow bits to go over different colors in the 14 spectrum on the same fiber, so that the same fiber's 15 being used to produce more and more bits, to the 16 point where we now measure it in terabits, which is, oh, gosh, 110 gigabits, I think, or 100 gigabits, or 17 18 whatever it is. 19 But there's a lot of bandwidth that can go 20

But there's a lot of bandwidth that can go through the fiber now, a lot of information. Miles refers to the distance, route miles is the length of the fiber legs on carriers' networks.

Q. It seems to me that bandwidth would refer to the capacity of a single, say, fiber, is that an incorrect understanding, or a single point in the

```
00391
   system, as opposed to the system as a whole? How
   does that -- maybe you can clarify that for me?
              Shall we go to the exhibit?
 4
         Ο.
              Okay.
 5
        Α.
              Estimated supply of bandwidth in terabit
   miles. So we have miles of the network.
 7
              CHAIRWOMAN SHOWALTER: What exhibit?
8
              THE WITNESS: Oh, I'm sorry, ADK-2.
9
              CHAIRWOMAN SHOWALTER: Is that one of our
10
    exhibits?
11
              MS. HOPFENBECK: It's Exhibit 97.
12
              CHAIRWOMAN SHOWALTER: Thank you.
13
              THE WITNESS: And what Dan Reingold has
14
   done here is he's -- from reports from the companies,
15
   he knows how many miles they have and he knows what
16
   kind of electronics they've announced they're putting
17
   on their network over time and what their routes are
18
   going to look like over time, and he's estimated the
19
   total terabit miles of capacity that these carriers
20
   are going to be able to carry at various points in
21
   time.
22
             Okay. But it's really a different concept
         Ο.
23
   than the footprint, is it not?
24
        Α.
             Yes.
```

Q.

Okay.

- A. Yes, it combines, if you will, footprint with the electronic carrying capacity of a fiber with a footprint.
 - Q. Okay. So it could be that a particular carrier would have a great deal of capacity in one part of the country, say, and not necessarily a large expanse in the total number of miles, but would register a high total bandwidth?
- 9 A. I would say that would not be true for this 10 particular table. If you look at the carriers that 11 are in this table, they've got Qwest, Global 12 Crossing, GTE, Broadwing, Level 3, Touch America and 13 Williams, and all those companies are building 14 expansive networks, serving, you know, major 15 population areas.

The work I've done, which I refer to in my testimony, I've identified over 30 carriers that are putting in fiber networks. And it is true that one of the smaller carriers maybe has fiber, you know, a few hundred miles of fiber between cities it serves, and can push a lot of information through there. But those carriers aren't even included in here. We're just talking about the large carriers with more or less national networks.

Q. But it is true, isn't it, that bandwidth

and long distance market share are not equivalent concepts?

- A. Well, not necessarily. I mean, you can measure market share in many different ways. Sometimes analysts will look at a market and think it's important to look at the capacity in the market and what shares of capacity are. So I would note that if you were to do an HHI analysis on this data, it would show that the HHI of the industry is much smaller than it would be if you did an HHI analysis based on customers or revenues or some other measure.
- Q. Have you ever known an HHI analysis to be done on anything other than revenues?
 - A. Yes. I've done them myself on capacity.
 - Q. Okay.
- A. But the point of that, obviously, would be if capacity is there and it's easy to bring to market, if you just do the HHI on the basis of revenues, you're understating the competitive significance of carriers out there who have capacity and are ready to step in and compete, you know, should the need arise.
- Q. Let me ask you a hypothetical question. If there were a company, one of these companies with a national network that had surplus capacity along the

1 I-5, Interstate 5 corridor of Washington State, in 2 other words, say running from Seattle to Portland, 3 but it had no facilities east of the mountains, in 4 the Spokane LATA, in other words, it would have to 5 incur some cost to begin competing in mass market 6 phone service in Eastern Washington, would it not?

- A. Well, what do you mean by incur some costs?
- Q. Could it just immediately begin selling phone service to customers who reside in Eastern Washington?
- A. With some very simple steps, it could. It could arrange to resell the service of carriers who do provide service in the eastern part of the state, put that together with its own capacity in the western side of the state and be in business.
- Q. How would it make the -- who would it have to make the arrangements with to begin offering that service?
- A. Any of a number of wholesale providers of service, AT&T, of the combined WorldCom-Sprint, Williams, Touch America's in the East, I believe, GTE. I don't know if they're a wholesale carrier yet, but they have a very large network that goes to a lot of places.
 - Q. Would you agree that network ubiquity is

14

15

16

17

18

19

perceived to be important by interexchange carriers today, in that many of them are striving to attain a greater coverage with their networks?

- Well, I would agree that many carriers, 5 such as the ones on this page, are trying to build large nationwide networks. There are other carriers that are specializing in building regional networks and may not have plans in the next few years to go 9 national. They're happy in their geographic niche. 10 So yes, carriers are building large footprint 11 networks and, yes, some carriers are building smaller 12 footprint networks.
 - Would you agree that generally these carriers are not yet on a par with the Big Three in terms of their presence in the LATAs, the number of LATAs around the country?
 - What do you mean by these carriers? Α.
- The emerging carriers, I think, that are referred to either in your own testimony or that of 20 others?
- 21 Generally, the carriers on this page, other Α. 22 than AT&T, MCI WorldCom, and Sprint, will be in a 23 smaller number of LATAs. However, they're building 24 out their networks in such a way that the LATAs they 25 do cover cover a very substantial portion of

6

7

9

10

11

12

13

14

15

16

17

18

1 households or of lines in the country.

- Q. Okay. I want to go through an exercise with you to just try to identify which carriers are where within the state of Washington. So I would ask you, please, to turn to page 13 of your testimony.

 A. Yes.
- Q. It's actually a carryover, but it starts --well, just a moment. Let me look at it. Okay. If you could please read starting after the question, Please provide details on competitors in the state of Washington, to just the first carryover line in the next page there, please?
- A. I identified 14 post-merger carriers that own or lease fiber in the Seattle LATA. Number 674. In addition to the merged MCI WorldCom-Sprint, these include AT&T, cable and wireless, Frontier, GST, GTE, Level 3, psi.net, Teleglobe, Worldwide Fiber, BTI Telecom Services, Touch America, Williams and Qwest.

 Eight of these firms actually own fiber

Eight of these firms actually own fiber 20 either directly or through shared ownership with 21 another company. As I noted above, Qwest is selling 22 its long distance business to Touch America.

Q. Okay, thanks. Now, can I ask you, please, to take a look at Exhibit 31. And it probably requires you to look at a different three-ring 00397 binder, I'm afraid. MS. HOPFENBECK: Can you tell us which? CHAIRWOMAN SHOWALTER: What exhibit did you 3 4 5 MR. THOMPSON: Thirty-one. Actually, make It's just in the same neck of the woods that 30. 7 there. MS. HOPFENBECK: May I ask leave to look over the witness' shoulder? We only have one copy of 9 10 this exhibit. 11 JUDGE CAILLE: Certainly. 12 THE WITNESS: Okay. 13 All right. This actually represents kind 14 of a handy aggregation of a lot of information, and 15 I'm going to try to explain what's here and you can 16 let me know if you disagree. It represents a table 17 of the facilities-based carriers who offer long 18 distance services at retail in Washington State; 19 correct? 20 Α. No, that's not correct. It represents --21 well, it depends what you mean by facilities-based. It represents carriers with fiber. There could be 22 23 other carriers that own switches that are not listed 24 here.

25

Q.

Okay.

9 10

11

12

13

14

15

19

- A. And then, of course, there are carriers that don't own either fiber or switches and are just resellers.
 - Q. Okay. So with that correction, carriers with fiber who offer long distance services at retail in Washington?
 - A. Right.
 - Q. Right, okay. I gather that, because we have asked for those who offer at retail, there are 13 companies on this list, and I think there were 14 in the quote that I asked you to read, and it appears to me that the company that has dropped out is Frontier. Does that seem like that would be correct? Because I take it because it's a -- it does not offer services at retail; is that --
- A. Well, that doesn't sound quite right. It may just be an error on our part that we missed Frontier on this chart.
 - Q. Okay.
- 20 A. Because they are with Global Crossings, a 21 retail competitor.
- Q. Okay. Maybe you can -- we can make that correction as we go through what's presented here.
 - A. Okay. We have to go back and look at that.
- 25 Q. But let me see if I can make this make

9

- sense to people. You've got two columns, one of which indicates a Y, yes, if that company offers business service at retail, and then you've got a Y in the residential column if it offers residential service at retail; right?
 - A. Correct.
 - Q. Okay. So -- and then we've got the numbers in the far right column, indicating which LATA within the state of Washington that applies to; right?
 - A. Yes.
- Q. Okay. So is it correct to conclude that at present we have, within the Seattle LATA, as well as the Portland LATA, that we have AT&T -- I'm speaking now to those firms that are offering residential service at retail -- AT&T, Sprint, MCI WorldCom, Qwest, Adelphia -- however, Adelphia is pending and has POPs under construction, and then the other firm is GTE; correct?
- 19 A. Okay. Just so I understand, why did we 20 leave off Worldwide Fiber?
- Q. Oh, because there's an N in the residential column.
- 23 A. Oh, I see. Okay. Sure.
- Q. So in other words, there are -- following, if the merger were to occur today, I guess, following

- the merger, there would be AT&T, combined
 Sprint-WorldCom, Qwest and GTE, and possibly
 Frontier, Global Crossing, I guess you indicated?
- A. Okay. Now -- and I guess I don't understand what implication we're trying to draw from that.
 - Q. I'm just trying to establish the number of carriers with fiber who offer long distance services at retail in each LATA at present?
 - A. Sure. I mean, just to make it clear, carriers who are not offering residential service at retail, I would venture to conclude, may well be selling their fiber to other carriers who are offering residential services at retail.
 - Q. Granted. So there may be resellers that sell over the facilities of wholesalers, in addition to this universe that we're talking about here?
 - A. Yeah.
 - Q. Is that your point?
- A. Yeah, you said resellers, but the implication you're drawing is the resellers are just resellers. Resellers are very important in this market. They take retail services to consumers and provide them options. And particularly when they're taking those options from companies like Williams.

6

7

9

10

11

12

13

14

15

16

- I intend to actually ask you about the Ο. importance of resellers a little later on, but for now I just wanted to go through the exercise of identifying the firms that I'm interested in knowing 5 about.
 - Α. Okav.
 - So the firms I was talking about are in Ο. both, I gather from this, are in both Seattle and the Portland LATA. I want to look at the Spokane LATA now, which is identified here as 676. In the Spokane LATA, offering, again -- excuse me, fiber-based carriers who offer long distance services at retail, you've got AT&T, Sprint and WorldCom -- oh, excuse me, that's right, Sprint and WorldCom and GTE?
 - Right, with GST building into the LATA. Α.
- Okay. And looking, finally, at the Coeur Ο. d'Alene LATA, which is 960, or excuse me --17
- 18 It looks like we have a typo. It's 960 or Α. 19 906.
- 20 Q. Okay. It's 906 on the chart. That 21 universe, again, using the same definition, is 22 limited to AT&T, Sprint, and MCI WorldCom; correct?
 - Right, I noted that in the testimony. Α.
- 24 Ο. Right.
- 25 MS. HOPFENBECK: Just so the record is

00402 clear, I just want to state that the Coeur d'Alene LATA is number 960. MR. THOMPSON: So it should be corrected on 4 the table? 5 MS. HOPFENBECK: Yes. 6 Okay. You mentioned Frontier/Global 7 Crossing. Are you aware if they have a presence in either the Coeur d'Alene or the Spokane LATA at 9 present? 10 Α. They do not have a presence in Coeur 11 d'Alene. They may in Spokane. I could check that 12 for you at a break or now, if you'd like. 13 Oh, that's okay. Why don't we -- how long Ο. 14 would it take you to figure it out? 15 JUDGE CAILLE: Why don't we check it at a 16 break. 17 MR. THOMPSON: Okav. 18 JUDGE CAILLE: I'm sure we'll still be --MR. THOMPSON: We'll correct the record at 19

some point. So excuse me just a moment.

Q. I want to turn now just to take a look at
the -- I think we have a LATA map, which is
designated as an exhibit, and it's number 109. So
just while we're looking at the map, so everybody has
in mind what areas the LATAs encompass, at present,

12

14

15

16

17

- 1 in the Seattle LATA, I mean, subject to your
- 2 correction later if you find that Frontier and Global
- 3 Crossing are in this group, as well, carriers with
- 4 fiber who offer long distance services at retail
- 5 number five in the Seattle LATA, which encompasses
- 6 Puget Sound area, as well as within the Portland
- 7 LATA, which encompasses Vancouver, Washington,
- 8 Longview, Kelso, Long Beach, Goldendale, et cetera;
 9 correct?
- 10 A. You said at retail. Do you mean 11 residential or --
 - Q. Retail residential?
- 13 A. Yes, it does.
 - Q. Okay. And as for the Spokane LATA, which of course contains the city of Spokane, Yakima, Wenatchee, Tri-Cities, Walla Walla, et cetera, the number there currently totals four?
 - A. Yes, again, with GST building.
- Q. Okay. And the Coeur d'Alene LATA, which includes Pend Oreille County, Washington, and interestingly, Pullman County -- or the Pullman area,
- 22 I don't know if it's a county, of Washington, which 23 includes Washington State University, that presently
- 24 has three such carriers; correct?
- 25 A. Correct.

Q. Based on this, would you agree that the rural areas of Washington State may be disproportionately impacted by the combination of these companies?

A. Well, no. If you mean impacted in the sense that competition would be reduced in rural areas, but not in other areas, I wouldn't agree with that. And the reason I wouldn't agree with that is that there are lots of reasons or mechanisms in the industry that ensure that rural customers get access to the same rates and plans as urban customers, one of which, for interstate calling, certainly, is the Telecommunications Act of 1996, which requires nationwide rate averaging.

So if a plan is at a certain price in Seattle, it's going to be at the same price from the same carrier in Spokane, or Pullman. So for example, if AT&T is offering their interstate services in Seattle and is facing lots of competition there and facing no competition in Pullman, the Pullman customers are still going to get the advantage of the competition. It gets leveraged, if you will.

22 competition. It gets leveraged, if you will.
23 In terms of intrastate rates, it's my
24 understanding that the carriers typically have
25 statewide averaged rates, so you'd get the same

1 effect.

- Q. But to the extent that customers who live in rural areas will have -- customers in those areas will have fewer alternatives post-merger, will they not, as far as companies that own their own networks and offer long distance services retail? I mean, that's undeniable, isn't it?
- A. In terms of there will be fewer fiber-based carriers that are offering residential retail, yes. What are the competitive implications of that, which is the only question that's really interesting, the competitive implications are different.
- Q. Okay. I appreciate that, but that's not the question I asked. But I do want to ask you about the topic of retailers and resellers, I should say, and their importance in the market. You mentioned them, I think -- well, sort of in passing, I guess, at page 10 of your testimony, at least I think that's where you're referring to them.
- 20 A. Thank you for this exercise, by the way. 21 It's the only exercise I've gotten on this trip.
 - Q. Good for the biceps, I think.
- 23 A. Okay. I'm on page 10.
- Q. Okay. You state there that the WUTC web site lists 500 carriers registered to provide long

9

12

13

14

15

16

17

18

- distance in Washington. First, do you believe that there are 500 carriers that are currently marketing and selling long distance service to residential customers in the state of Washington?
 - A. No.
- Q. Okay. Would you agree that most of these companies may be currently selling services -- long distance services as resellers?
 - A. Yes, that would be correct.
- 10 Q. Whether as pre-paid calling card companies 11 or --
 - A. There are lots of varieties or flavors that these companies could be in. Entry is easy and they can go into niches.
 - Q. Can you tell me roughly what the difference is between what a reseller pays for a minute of long distance, a minute is not the relevant measure, and what they sell it for? Do they buy it by the minute? Let me ask you that first.
- A. I think there are lots of different ways to do it. The wholesale market provides resellers with opportunities. In some cases, resellers can, maybe to reach a LATA, a distant LATA that they don't want to contract for, can resell a tariff service to MCI or AT&T. In most cases, I would think a large

10

11

12

13

14

15

reseller would enter into a contract with AT&T, MCI, Williams, Qwest, Level 3, any of these carriers, to provide service. And I've not seen those contracts, so I couldn't comment on what they look like, but I would suspect that the contracts are catered to the needs of the resellers.

- Q. So you can't make any kind of generalization about what that difference or margin might be?
 - A. I don't have that data, no.
- Q. Okay. Let me ask you, please, to look at page 26 of your testimony. Oh, first, I'm sorry, before moving on from that topic, though, do you know roughly what WorldCom and Sprint's combined share of the wholesale market is?
- 16 A. I don't. I'm trying to remember whether 17 I've seen that number. I don't have it in mind right 18 now.
- 19 Q. Would you agree it may be somewhere around 20 60 percent?
- A. Not having seen it, I wouldn't agree. I mean, you may be right, you may be wrong. I don't know.
- Q. Okay. Let's take a look at -- I'm afraid I'm going to have to have you go to yet another

7

9

14

15 16

17

- three-ring binder. It's Exhibit 25. It may be in the same binder, actually.
- Oh, I'm sorry. I'm sitting here letting everybody else do the work for me.
- Again, I'm referring you to a document, I quess, that you may not have any knowledge of yourself, but it was provided to us in response to a data request. But it does contain, on page three, the third page in, I guess it's not marked page 10 three, a pie chart on the right side, showing the --11 purporting to show the market share or at least 12 wholesale revenue market share of various firms for 13 1999?
 - Correct. I would note 1998 and 1999. Α.
 - Right. But based on the numbers represented here, would you agree that it's pretty much --
 - I wouldn't agree that it's 60. Α.
- 19 Ο. Pretty much in the range of what I'm 20 talking about? Okay.
- 21 MS. HOPFENBECK: Excuse me. 22 document's highly confidential, and I don't want the 23 number in the record and I'm wondering if there's any 24 way to --
- 25 THE WITNESS: I think there's some good

1 points to be made from this graph, just looking at 2 it. I mean, and I'll try to make them without 3 referring to numbers.

MS. HOPFENBECK: I would suggest that the document -- this document does really speak for itself, in terms of what it represents as to those shares, and I would ask that the document has been admitted into evidence, and maybe we could just accept it for what it says. The witness, I don't believe, has personal knowledge of this particular document, and so is not really able to testify beyond what the document says anyway.

MR. THOMPSON: That's fine. Actually, that's all I needed it for.

COMMISSIONER HEMSTAD: I would just like to make a comment about confidential documents. I am concerned that we are becoming, I would call it, overly concerned about cross-examining witnesses on confidential documents. The parties are entitled to make their case, and if the document is confidential and it is sensitive information, it requires that we'll clear the hearing room and allow the witness to be questioned.

Counsel are perfectly entitled to be able to make their case, and with the understanding that

they can couch their question in such a way as to try and minimize or to prevent the disclosure of confidential information. But I am concerned that we not constrain the ability of any party to make the 5 case they wish to make merely because a document has been classified as confidential. MS. HOPFENBECK: If I could respond Commissioner Hemstad, it would be -- with briefly. 9 respect to that cross-examination that addresses 10 confidential information, the petitioners have no 11 objection to going into a closed session and allowing 12 witnesses to be cross-examined on confidential 13 matters. 14 In this particular case, it may be the case that Dr. Kelley could testify about the subject 15 16 matter that Mr. Thompson was inquiring without 17 revealing the confidential information, and if you'd 18 like him to do that, I mean, he can do that right 19 now. 20 COMMISSIONER HEMSTAD: That's up to counsel 21 what kind of questions he wished to pursue. 22

MR. THOMPSON: Yeah, I'm afraid this may be much ado about nothing, because I had no other point 23 24 than that.

25 THE WITNESS: I was going to, in response

9

10

11

12

13

15

21

22

23

24

- to your question, I was going to go on and explain what I take from this, because I think it's very useful. And I think I could do it in a way that doesn't reveal specific numbers here. 5
 - Q. Well, maybe you can handle that on redirect. I want to instead turn to a different matter, and that is page 26 of your testimony.
 - Okay. Α.
- At lines 21 through 24 there, you state that MCI WorldCom proprietary data show a trend toward lower prices. Interestingly, these data also show wholesale volumes declining for a number of carriers, likely reflecting the build-out of 14 competitive networks. First of all, what do you mean by build-out of competitive networks?
- 16 The fact that companies such as Owest and 17 Level 3 and Williams and Frontier have built 18 extensive fiber networks, but they're not complete. 19 And each year, more of their networks are completed 20 or are built out.
 - Okay. So in other words, they're less Q. reliant on buying from WorldCom at wholesale. That's the point you're making?
 - Α. Yes.
 - Q. To connect to -- to complete whatever

14

15

16

17

- footprint that they need to have in their networking?
- A. Less reliant on whatever they were buying capacity from before they built out their networks, 4 yes.
- Q. Okay. So apparently, they've reached the conclusion that it's advantageous for them not to have to rely on a wholesaler?
- A. They've reached the conclusion that it's advantageous for them to build networks and compete in the telecommunications business. And entry is easy, so they're doing it. And demand is growing, so they're doing it.
 - O. Okay.
 - A. Those are all features you find in a competitive market.
 - Q. Okay. I'm going to send you to another exhibit, and that is Number 100.
 - A. Okay.
- Q. Okay. This represents, does it not, the company's response to Staff's request for the data backing up this assertion; correct?
- 22 A. Correct.
- Q. Okay. And it consists of apparently two sheets, even though there's four, for some reason, in the --

25

I think they're repeated. I should say Α. these are confidential, as well, even though they're not on blue. I don't know why they're not on blue. Well, okay. I'm going to want to talk to 5 you about these in some detail, so if the company would like to ask that the hearing room be cleared. JUDGE CAILLE: I'll ask that the hearing room be cleared of anyone who has not signed a 9 protective order. 10 CHAIRWOMAN SHOWALTER: We have to cut this 11 off. 12 JUDGE CAILLE: And I'll direct the court 13 reporter that we will now be going in camera. 14 (The following portion of the proceedings 15 is contained in a separate and confidential 16 record.) 17 18 19 20 21 22 23 24