

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION STAFF AND
RAINIER VIEW JOINT RESPONSE TO DATA REQUEST

DATE PREPARED: June 25, 2012
DOCKET: UW-110054
REQUESTER: Bench

WITNESS: Jim Ward, Amy White
RESPONDER: Jim Ward, Amy White
TELEPHONE: (360) 664-1250, 664-1247

BENCH REQUEST NO. 1:

Paragraph 15 of the Settlement Agreement provides for a General Facilities Charge (GFC) of \$1,549 for a 3/4 inch or smaller meter that will increase proportionately for larger meters using the meter size factors published by the American Water Works Association (AWWA).

- a. Explain the basis for the \$1549 GFC and provide all supporting workpapers to calculate the GFC.
- b. Explain why the meter size factors published by the AWWA accurately reflect the Company's costs for meter sizes larger than 3/4 inch.

RESPONSE NO. 1:

- a. In 1998, Rainier View contracted with Apex Engineering to conduct a study of general facilities charges. A copy of the study's conclusions is provided in Attachment 1.a.-1. In the study, the engineering firm determined that the components of the infrastructure to be built with the proceeds of facilities charges were: source, treatment, storage, transmission, and booster pumping. As provided in Attachment 1.a.-1, the engineering firm calculated a cost of \$1,572 per residential equivalent connection. Rainier View then applied a 30 percent Company match to the total cost of \$1,572 by dividing that amount by 130 percent to calculate a per-customer cost of \$1,210 for the general facilities fee. This amount was used in dozens, if not hundreds, of contract filings made by the Company from 1998 through 2010.

In 2010, the Company reviewed and updated the cost of the infrastructure components to \$2,213 and, using the same method of applying the Company's 30 percent match, developed a general facilities charge amount of \$1,702 due from the customer. See Attachment 1.a.-2, which was prepared by Rainier View and provided to Staff.

Staff reviewed this calculation and determined that the proper way to compute the general facilities amount charge would be to multiply the new total component cost of \$2,213 by 70 percent (rather than dividing by 130 percent), resulting in a general facilities charge of \$1,549. A copy of Staff's worksheet is provided in Attachment 1.a.-3. The Company concurred with this correction.

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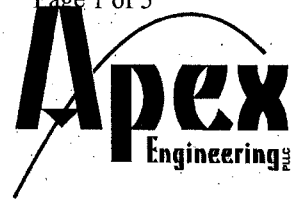
WITNESS: Jim Ward, Amy White

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- b. The meter size factor reflects the flow capacity of the water meter, and the amount of the water system capacity that is “reserved” to provide adequate service to the meter. The Department of Health sets the total flow capacity of a water system based on many criteria. Meter size factors are a way to “reserve” water system capacity to provide adequate service to each customer. Staff and the companies use the meter size factor to allocate and distribute the supporting infrastructure cost of the entire system based on the flow capacity of each meter size to provide full cost allocation and recovery. AWWA meter size factors are the national industry standard for meter size factors.

Attachment 1.a.-1



October 7, 1998

Mr. Bob Blackman
Rainier View Water Company
P.O. Box 44427
Tacoma, Washington 98444

Reference: General Facilities Charge for Rainier View Water Systems
File #25002/9

Dear Mr. Blackman:

We have completed our study regarding the general facilities charges for the Rainier View water systems. Enclosed is our copies of our study and calculations regarding the rational methodology and calculations regarding establishing a general facilities charges for the Rainier View water system. I hope this information is of assistance in our future discussions regarding implementing the new capital improvement program.

If you have any questions or need additional information, please call me at 473-4494.

Sincerely,

A handwritten signature in black ink, appearing to read "Jerry A. Wakefield". The signature is fluid and cursive, with a large initial "J" and "W".

Jerry A. Wakefield, P.E.
Principal

JAW/kd

Attachment

0/25002_w40

October 7, 1998
File #25002/9

GENERAL FACILITIES CHARGE FOR RAINIER VIEW WATER SYSTEMS

Rationale:

Ideally, a general facilities charge should be calculated on the basis of known capital improvement costs for those facilities required to serve a specific number of connections. Also, calculation of this charge would be simplified if all the users requested connection and paid the connection charge at the exact time the water facilities were constructed and paid for. These conditions rarely occur in practice. Exact costs of facilities are usually determined only when construction is completed, long after the time when collection of general facilities charges may have been initiated. Normally, charges are paid for connection to system capacity previously constructed, in order to finance construction of new facilities necessary to accommodate continuing growth in demand. Thus, the charge should be based on a combination of past and future costs. Normally, a system owner/operator will have paid interest and maintenance costs on existing facilities. The cost of future facilities will be subject to unknown inflation costs as well as the difficult-to-estimate costs of well drilling, treatments, transmission mains, storage construction, financing costs, and the timing of receipt of general facility charges from future connections. The amount of storage required per residential equivalent will vary during phases when excess well capacity may be available, or when fire storage instead of standby storage may be the governing requirement.

The most equitable method for developing a general facilities charge is to base it on average long-term costs per increment of capacity. This is consistent with the accepted practice of using average demand per residential equivalent as a basis for both connection charges and monthly user charges.

The methodology used in evaluating the needs and general requirements were based on a maximum day demand of 1000 gpd/ERU. Also, those facilities common to all customers, which include source of supply, treatment, storage, transmission main and booster pump facilities.

For purposes of developing a reasonable general facilities charge for Rainier View water systems, cost estimates were obtained from recent water system reports and studies done for the water utility.

The attached calculation sheets indicate the process of developing these figures.

CALCULATION SHEET

GENERAL FACILITIES CHARGES

Source

Well Development: (assume 250 gpm source)

Costs

Drilling and developing	\$ 65,000
Pumping equipment and pump house	40,000
Engineering, testing and putting on-line	<u>30,000</u>

TOTAL \$135,000

Cost per gpm $\frac{\$135,000}{250} = \$540.00/\text{gpm}$

Treatment: (Assumes wells need minimum level of corrosion control, iron and manganese removal and disinfection.) Costs are from existing activities and based again on 250 gpm well capacity.

(1) Corrosion Control

Building and equipment	\$ 85,000
Engineering, permits, approvals fee, legal	<u>35,000</u>

TOTAL \$119,000

(2) Iron and Manganese Treatment

Building and treatment	\$ 78,000
Engineering, permits, legal and fees	<u>31,000</u>

TOTAL \$109,000

(3) Disinfection

Chlorination system similar to existing wells	\$ 10,000
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TOTAL TREATMENT COSTS \$238,000

Cost per gpm $\frac{\$238,000}{250} = \$952.00/\text{gpm}$

Storage: Assumption of 0.5 of maximum day demand provide for level of service

$$0.5 (1000) = 500 \text{ gallons/ERU}$$

Cost of storage \$0.5/gallon

Transmission Mains:

Assumes \$100,000 per year in extending mains that are not developer funded.

With a growth projection similar to prior years of approximately 400 ERU's per year.

$$\text{Cost per ERU } \frac{\$100,000}{400 \text{ ERU}} = \$250.00/\text{ERU}$$

Booster Pumping Facilities

Approximate cost approximately \$50,000

Needs for booster facilities to assist in pressure zones and movement of water throughout system. Anticipated cost every third year at a growth rate of 400 ERU's per year.

$$\text{Cost per ERU } \frac{\$50,000}{3(400)} = \$42.00/\text{ERU}$$

GENERAL FACILITIES COSTS

Source: At peak day demand 1,000 gpcd

$$\text{Source - } \frac{1,000}{1,440} = 0.69 \text{ gpm}$$

Wells = 0.69 (540) =	\$ 373
Treatment - 0.69 (952)	657
Storage = 0.5 (500)	250
Transmission	250
Booster facilities	<u>42</u>
TOTAL COST/ERU	\$1,572

**RAINIER VIEW
WATER COMPANY INC.**

**219 S. 115TH ST.
P. O. BOX 44427
TACOMA, WA 98444
(253) 537-6634
OR TOLL FREE 1-800-562-6542
FAX (253) 537-7896**

December 14, 1998

Washington Utilities and Transportation Commission
P. O. Box 47250
Olympia, WA 98504-7250

Attn: Jim Ward

Ref: UT 4-1250
Docket: UW-981552

Dear Mr. Ward:

I am sorry, but the attached study was supposed to be submitted with reference contract with the Plat of The Rim (Silver Creek Development).

The need to include other factors besides just source and storage, prompted us to ask our engineer, Apex Engineering, to calculate a reasonable facilities charge to deliver the current level of service for future connections. Using their calculated cost of \$1,572 per residential equivalent and company policy of 30% investment for rate base, we used the following calculation to determine the new Developer Contingency Charge.

$\$1,572 \text{ divided by } 130\% = \mathbf{\$1,210}$

Any questions please contact me directly.

Sincerely,

DOUG FISHER
Office Manager

Attachments

Attachment 1.a.-2

	A	B	C	D	E	F	G	H
1	General Facilities Charge			As prepared by Rainier View engineering staff				
2	Calculation sheet							
3	12/23/2010			Attachment 1.a.-2 Docket UW-110054 Page 1 of 1				
4	Source Development							
5	Costs based on 500 gpm source			Costs				
6	Well drilling and development			\$175,000				
7	Pumping equipment and pump house			\$80,000				
8	scada and controls			\$30,000				
9	Engineering, testing and final acceptance			\$70,000				
10	Total			\$355,000				
11	gpm			500				
12	Cost per gpm			\$710				
13	gpm per ERU			MDD/1440		0.52		
14	Cost per ERU			\$370				
15	Treatment							
16	Assumes treatment needs to be consistent with current requirements for corrosion control, iron and manganese removal and disinfection.							
17	Costs are based on treating source capacity of 500 gpm							
18	Corrosion Control			Costs				
19				Building and equipment		\$150,000		
20				Scada and controls		\$20,000		
21				Engineering, permits, approvals		\$65,000		
22				Total		\$235,000		
23	Iron and Manganese			Costs				
24				Building and equipment		\$125,000		
25				Scada and controls		\$20,000		
26				Engineering, permits, approvals		\$60,000		
27				Total		\$205,000		
28	Disinfection			Costs				
29				Building and equipment		\$12,000		
30				Scada and controls		\$10,000		
31				Engineering, permits, approvals		\$4,000		
32				Total		\$26,000		
33	Total treatment costs			\$466,000				
34	rate			500 gpm				
35	Costs per gallon per minute rate			\$932				
36	gpm per ERU			MDD/1440		0.52		
37	Cost per ERU			\$485				
38	Storage							
39	Assumes 0.5 of maximum day demand provide for level of service							
40	0.5(750)=			375 gallon/ERU				
41	Cost of storage =			\$1.00/gallon stored				
42	Cost per ERU=			\$375				
43	Transmission mains							
44	Assumes \$200,000 per year in extending mains that are not developer funded.							
45	Growth projects per water system plan is 228 ERU/year							
46	Total Cost			\$200,000				
47	growth rate			228				
48	Cost per ERU =			\$877				
49	Booster Pumping Facilities							
50	Assumes new booster facilities anticipated every 5 years with the growth rate in water system plan of 228 ERU/Year							
51	Booster pump facility costs, with Scada controls			\$120,000				
52	growth			228				
53	years			5				
54	Cost per ERU=			\$105				
55								
56	Summary of General Facilities Costs			Costs/ERU				
57	Source Development			\$370				
58	Treatment			\$485				
59	Storage			\$375				
60	Transmission Main			\$877				
61	Booster facilities			\$105				
62	Total Cost/ERU			\$2,213				
63	Developer Charge(Total Cost/130%)			\$1,702				

Attachment 1.a.-3

As calculated by Staff

1 Rainier View Water Company
 2 UW-110054
 3 Facilities Charges - General and Lakewood Pipeline
 4 Cost Calculation Review

5	General Facilities charge	
6	Source	\$370
7	Treatment	\$485
8	Storage	\$375
9	Transmission	\$877
10	Booster	\$105
11	Total / ERU	\$2,212
12		
13	Customer 70%	\$1,548.40
14	Equity 30%	\$663.60
15		
16	Lakewood Pipe Line (Southwood/Sound)	
17	Project cost	\$11,573,000
18	Growth	228
19	Time Years	10
20	Average Cost per ERU	\$5,076
21		
22		
23	Total cost of project	\$ 11,573,000
24	Per customer amt	\$ 5,076
25		
26	Per customer amt, "first 6 years"	\$ 8,460
27		
28	Per customer amt, "last 4 years"	\$ 5,076
29		
30		
31	Excess paid by first 6 years' customers each	\$ 3,384
32	Ultimate amts due from customers	
33	First 6 years	60.0%
34	Last 4 years	40.0%
35		
36		
37	Total refunded to "1st 6 years" customers	4,629,200
38	Amt due to each "1st 6 years" customers	\$ 3,384
39		
40		

Year	Customers	Amt Collected	Refund	Cumulative Collected	Refund	Cumulative Collected	Staff comment
1	228	1,928,833	-	1,928,833		1,928,833	
2	228	1,928,833		3,857,667		3,857,667	
3	228	1,928,833		5,786,500		5,786,500	
4	228	1,928,833		7,715,333		7,715,333	
5	228	1,928,833		9,644,167		9,644,167	
6	228	1,928,833		11,573,000		11,573,000	
7	228	1,928,833	(1,157,300)	11,573,000	342 refunds @ \$3384	11,573,000	
8	228	1,928,833	(1,157,300)	11,573,000	342 refunds @ \$3384	11,573,000	
9	228	1,928,833	(1,157,300)	11,573,000	342 refunds @ \$3384	11,573,000	
10	228	1,928,833	(1,157,300)	11,573,000	342 refunds @ \$3384	11,573,000	
11	228	1,928,833	(4,629,200)	11,573,000	1368 refunds @ \$ 3384	11,573,000	

NO REFUNDS

YRS
 GFC + LFC 6 \$ 10,009
 GFC + LFC 4 \$ 6,625

\$ 8,460 LFC
 \$ 5,076 LFC

\$ 3,384 Difference between average and "first 6 years" amount

Year	Customers	Amt Collected	Refund	Cumulative Collected	Refund	Cumulative Collected	Staff comment
1	228	1,157,300	-	1,157,300		1,157,300	
2	228	1,157,300		2,314,600		2,314,600	
3	228	1,157,300		3,471,900		3,471,900	
4	228	1,157,300		4,629,200		4,629,200	
5	228	1,157,300		5,786,500		5,786,500	
6	228	1,157,300		6,943,800		6,943,800	
7	228	1,157,300	(1,157,300)	6,943,800	8,101,100	6,943,800	
8	228	1,157,300	(1,157,300)	6,943,800	9,238,400	6,943,800	
9	228	1,157,300	(1,157,300)	6,943,800	10,415,700	6,943,800	
10	228	1,157,300	(1,157,300)	6,943,800	11,573,000	6,943,800	
11	228	1,157,300	(4,629,200)	11,573,000	11,573,000	11,573,000	

REFUNDS AFTER SIX YEARS

Year	Customers	Amt Collected	Refund	Cumulative Collected	Refund	Cumulative Collected	Staff comment
41	228	1,928,833		1,928,833		1,928,833	
42	228	1,928,833		3,857,667		3,857,667	
43	228	1,928,833		5,786,500		5,786,500	
44	228	1,928,833		7,715,333		7,715,333	
45	228	1,928,833		9,644,167		9,644,167	
46	228	1,928,833		11,573,000		11,573,000	
47	228	1,928,833	(1,157,300)	11,573,000	342 refunds @ \$3384	11,573,000	
48	228	1,928,833	(1,157,300)	11,573,000	342 refunds @ \$3384	11,573,000	
49	228	1,928,833	(1,157,300)	11,573,000	342 refunds @ \$3384	11,573,000	
50	228	1,928,833	(1,157,300)	11,573,000	342 refunds @ \$3384	11,573,000	
51	228	1,928,833	(1,157,300)	11,573,000	342 refunds @ \$3384	11,573,000	
52	228	1,928,833	(4,629,200)	11,573,000	1368 refunds @ \$ 3384	11,573,000	
53	228	1,928,833		11,573,000		11,573,000	
54	228	1,928,833		11,573,000		11,573,000	
55	Assumes all refunds paid only after all money collected. Commission may want ongoing refunds as money						
56	is accumulated from latecomers.						
57							
58	Customers due refund 1368						

	A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q	R
59	Amt distributed to each "first 6 yrs" customers																	
60					(3,384)													
61	Original payment from "first 6 yrs" customers																	
62					\$ 8,460													
63	Less: refund amount																	
64					(3,384)													
65	Net amount paid by "first 6 yrs" customers																	
66					\$ 5,076													
67	Amt paid by "last 4 yrs" customers																	
68					\$ 5,076													
69																		
70																		
71																		
72																		
73																		
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100																		
101																		
102																		
103																		
104																		
105	60.0%		1,392	Growth	Time to Fund	6	1,392											
106					Excess													
107					Average													
108																		
109					Amount to fund full cost		\$8,314											
110																		
111																		
112	40.0%		928	Growth	Time to Fund	4	928											
113					Excess													
114					Average													
115	100.0%		2,320															
116					Amount to recover full cost		\$9,933											
117																		
118					Late comer fee		\$1,619											