

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

NOTICE OF PENALTIES INCURRED AND DUE
FOR VIOLATIONS OF LAWS AND RULES

PENALTY ASSESSMENT: TG-200125
PENALTY AMOUNT: \$100

Emerald Services, Inc.
6851 E. Marginal Way S
Seattle, WA 98108

The Washington Utilities and Transportation Commission (Commission) believes Emerald Services, Inc., (Emerald Services or Company) violated Washington Administrative Code (WAC) 480-70-201, Vehicle and Driver Safety Requirements, which adopts Title 49 Code of Federal Regulations (49 CFR) Part 396 – Inspection Repair and Maintenance.

Revised Code of Washington (RCW) 81.04.405 allows penalties of \$100 for each violation. In the case of an ongoing violation, every day's continuance is considered a separate and distinct violation.

On February 18, 2020, Commission Motor Carrier Investigator Edward Steiner completed a routine safety investigation of Emerald Services and documented the following violations:

- **Two violations of 49 CFR § 396.17(a) – Using a commercial motor vehicle not periodically inspected.** The Company utilized two commercial motor vehicles not periodically inspected.

The Commission considered the following factors in determining the appropriate penalty for these violations:

1. **How serious or harmful the violations are to the public.** The violations noted are serious and potentially harmful to the public. Companies that use vehicles that are not periodically inspected put the traveling public at risk. These violations present public safety concerns.
2. **Whether the violations were intentional.** Considerations include:
 - Whether the Company ignored Commission staff's (Staff) previous technical assistance; and
 - Whether there is clear evidence through documentation or other means that shows the Company knew of and failed to correct the violations.

On June 10, 2008, and October 22, 2009, Staff completed routine safety investigations of the Company resulting in a "satisfactory" safety rating, wherein violations were identified and technical assistance was provided.

The Company knew or should have known about these requirements.

3. **Whether the Company self-reported the violations.** Emerald Services did not self-report these violations.
4. **Whether the Company was cooperative and responsive.** Emerald Services was cooperative throughout the investigation and expressed a desire to come into compliance.
5. **Whether the Company promptly corrected the violations and remedied the impacts.** Emerald Services has not provided Staff with evidence that it has corrected these violations. *PLEASE REFER TO SUBMITTAL DATED MARCH 6, 2020 FOR CORRECTIVE ACTIONS.*
6. **The number of violations.** Staff identified seven violation types with a total of 18 individual occurrences.
7. **The number of customers affected.** The Company employs 31 drivers and operates 65 commercial motor vehicles. Emerald Services traveled 1,038,206 miles in 2018. These safety violations presented a public safety risk.
8. **The likelihood of recurrence.** Staff provided technical assistance with specific remedies to help the Company assess how well its safety management controls support safe operations and how to begin improving its safety performance. The Company was cooperative with Staff, and expressed a desire to come into compliance. In light of these factors, Staff believes that the likelihood of recurrence is low.
9. **The Company's past performance regarding compliance, violations, and penalties.** The Company was penalized for failing to file a complete annual report and pay regulatory fees by the due date in 2006, 2007, 2009, 2015, 2016, and 2017. The Company has no history of penalties for safety violations.
10. **The Company's existing compliance program.** Karli Smith, Transportation Compliance Specialist, is responsible for the Company's safety compliance program.
11. **The size of the Company.** Emerald Services currently operates 65 commercial motor vehicles and employs 31 drivers. The Company reported \$24,991,795 in gross revenue for 2018.

The Commission's Enforcement Policy provides that some Commission requirements are so fundamental to safe operations that the Commission will issue mandatory penalties for each occurrence of a first-time violation.¹ The Commission generally will assess penalties per type of violation, rather than per occurrence, for first-time violations of those critical regulations that do not meet the requirements for mandatory penalties. The Commission will assess penalties for any equipment violation meeting the Federal Motor Carrier Safety Administration's "out-of-service" criteria and also for repeat violations of critical regulations, including each occurrence of a repeat violation.

¹ Docket A-120061 – Enforcement Policy of the Washington Utilities & Transportation Commission -- Section V.

The Commission has considered these factors and determined that it should penalize Emerald Services \$100, calculated as follows:

- Two violations of 49 CFR § 396.17(a) – Using a commercial motor vehicle not periodically inspected. The Commission assesses a “per category” penalty of \$100 for these first-time violations.

This information, if proven at a hearing and not rebutted or explained, is sufficient to support the penalty assessment.

Your penalty is due and payable now. If you believe either or both of the violations did not occur, you may deny committing the violation(s) and contest the penalty through evidence presented at a hearing or in writing. Alternatively, if there is a reason for either or both of the violations that you believe should excuse you from the penalty, you may ask for mitigation (reduction) of the penalty through evidence presented at a hearing or in writing. The Commission will grant a request for hearing only if material issues of law or fact require consideration of evidence and resolution in a hearing. Any request to contest the violation(s) or for mitigation of the penalty must include a written statement of the reasons supporting that request. Failure to provide such a statement will result in denial of the request. *See* RCW 81.04.405.

If you properly present your request for a hearing and the Commission grants that request, the Commission will review the evidence supporting your dispute of the violation(s) or application for mitigation in a Brief Adjudicative Proceeding before an administrative law judge. The administrative law judge will consider the evidence and will notify you of their decision.

You must act within 15 days after receiving this notice to do one of the following:

- Pay the amount due.
- Contest the occurrence of the violation(s).
- Admit the violations but request mitigation of the penalty amounts.

Please indicate your selection on the enclosed form and submit it electronically through the Commission’s web portal **within FIFTEEN (15) days** after you receive this notice. If you are unable to use the web portal, you may submit it via email to records@utc.wa.gov. If you are unable to submit the form electronically, you may send a paper copy to the Washington Utilities and Transportation Commission, PO Box 47250, Olympia, Washington 98504-7250.

If you do not act within 15 days, the Commission may take additional enforcement action, including but not necessarily limited to suspending or revoking your certificate to provide regulated service, assessing additional penalties, or referring this matter to the Office of the Attorney General for collection.

DATED at Lacey, Washington, and effective March 4, 2020.

/s/ Rayne Pearson
RAYNE PEARSON
Director, Administrative Law Division

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION
PENALTY ASSESSMENT TG-200125

PLEASE NOTE: You must complete and sign this document, and send it to the Commission within 15 days after you receive the penalty assessment. Use additional paper if needed. I have read and understand RCW 9A.72.020 (printed below), which states that making false statements under oath is a class B felony. I am over the age of 18, am competent to testify to the matters set forth below and I have personal knowledge of those matters. I hereby make, under oath, the following statements.

1. **Payment of penalty.** I admit that the violations occurred and enclose \$100 in payment of the penalty. *PAID ONLINE MARCH 10, 2020 - SEE EMAIL FROM BIDDING TSCHEIDA IF WA UTC.*

2. **Contest the violation(s).** I believe that the alleged violation(s) did not occur for the reasons I describe below (if you do not include reasons supporting your contest here, your request will be denied):

a) I ask for a hearing to present evidence on the information I provide above to an administrative law judge for a decision.

OR b) I ask for a Commission decision based solely on the information I provide above.

3. **Application for mitigation.** I admit the violations, but I believe that the penalty should be reduced for the reasons set out below (if you do not include reasons supporting your application here, your request will be denied):

a) I ask for a hearing to present evidence on the information I provide above to an administrative law judge for a decision.

OR b) I ask for a Commission decision based solely on the information I provide above.

I declare under penalty of perjury under the laws of the State of Washington that the foregoing, including information I have presented on any attachments, is true and correct.

Dated: MARCH 16, 2020 [month/day/year], at HOUSON, MA [city, state]

EMERALD SERVICES, INC.
Name of Respondent (company) – please print

Alicia Williams
Signature of Applicant *ON BEHALF OF*
EMERALD SERVICES, INC.

RCW 9A.72.020:

"Perjury in the first degree. (1) A person is guilty of perjury in the first degree if in any official proceeding he makes a materially false statement which he knows to be false under an oath required or authorized by law. (2) Knowledge of the materiality of the statement is not an element of this crime, and the actor's mistaken belief that his statement was not material is not a defense to a prosecution under this section. (3) Perjury in the first degree is a class

Thoms, Alicia M

From: Costello, Colleen E
Sent: Tuesday, March 10, 2020 12:53 PM
To: Thoms, Alicia M
Subject: FW: UTC Payment Confirmation
Attachments: ATT00001.bin.TXT

Thank you,
Colleen

Safety Starts with Me: Live It 3-6-5

Colleen Costello
Transportation Compliance -Senior Manager
781-792-5787
Clean Harbors

From: Tschida, Brooke (UTC) <brooke.tschida@utc.wa.gov>
Sent: Tuesday, March 10, 2020 12:27 PM
To: Costello, Colleen E <costello.colleen@cleanharbors.com>
Subject: FW: UTC Payment Confirmation

Good Afternoon,

Attached is the confirmation for your payment to the Utilities and Transportation Commission.

Thank you,

Brooke Tschida
Fiscal Analyst (Financial Services)
Utilities and Transportation Commission
(360)-664-1349

621 Woodland Square Loop SE, Lacey WA 98503
PO Box 47250
Olympia, WA 98504-7250

From: WA UTC Payments [<mailto:DoNotReply@utc.wa.gov>]
Sent: Tuesday, March 10, 2020 9:22 AM
To: Tschida, Brooke (UTC) <brooke.tschida@utc.wa.gov>
Subject: UTC Payment Confirmation

Thank You for Submitting Your Online Credit Card Payment

Your payment of \$100.00 has been received on 3-10-2020 9:22 AM.

Payment ID: 10928

Payment For: Penalty

Company: Emerald Services, Inc.

Invoice Number: 5817

Credit Card Confirmation Number: 091598

Payment Summary

Payment Amount to UTC: \$100.00

Convenience Fee to Official Payments: \$3.95

Total Charged to Credit Card: \$103.95

Any questions can be directed to Accounts Receivable, 360-664-1349.