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        BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION
                           COMMISSION
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     WASHINGTON UTILITIES AND
     TRANSPORTATION COMMISSION,
 4
                    Complainant,
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                                   ) DOCKETS NO. UE-011570
               vs.
 6
                                   )
                                     and UG-011571
                                  ) Volume XIII
     PUGET SOUND ENERGY, INC.,
 7
                                  ) Pages 1687 - 1746
                  Respondent.
                                  )
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               A prehearing in the above matter was held
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     on June 11, 2002, at 9:35 a.m., at 1300 South Evergreen
12
     Park Drive Southwest, Olympia, Washington, before
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    Administrative Law Judge DENNIS MOSS
14
               The parties were present as follows:
15
               WASHINGTON UTILITIES AND TRANSPORTATION
     COMMISSION, by ROBERT D. CEDARBAUM, Assistant Attorney
     General, 1400 South Evergreen Park Drive Southwest,
16
     Post Office Box 40128, Olympia, Washington 985041;
17
     telephone, (360) 664-1188.
               PUGET SOUND ENERGY, INC., by KIRSTIN S. DODGE
18
     and MARKHAM A. QUEHRN, Attorneys at Law, Perkins Coie,
     411 108th Avenue Northeast, Suite 1800, Bellevue
19
     Washington 98004; telephone, (425) 453-7307
20
               WORLDCOM, INC., by KIRK H. GIBSON, Attorney
21
     at Law, Ater Wynne, 222 Southwest Columbia, Suite 1800,
     Portland, Oregon 97201; telephone, (503) 226-1191.
22
               KING COUNTY, by DENNIS C. MCMAHON, Senior
23
     Deputy Prosecuting Attorney, 500 Fourth Avenue, Suite
     900, Seattle, Washington 98104; telephone,
    (206) 296-0420.
    Kathryn T. Wilson, CCR
25
    Court Reporter
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by S. BRADLEY VAN CLEVE, Attorney at Law, Davison Van Cleve, 1000 Southwest Broadway, Suite 2460, Portland, Oregon 97205; telephone, (503) 241-7242. AT&T WIRELESS, by TRACI GRUNDON KIRKPATRICK, 4 Attorney at Law, Davis Wright Tremaine, 1300 Southwest Fifth Avenue, Suite 2300, Portland, Oregon 97201; telephone, (503) 778-5477. 6 NORTHWEST ENERGY COALITION AND NATURAL RESOURCES DEFENSE COUNCIL, by DANIELLE DIXON, Policy 7 Associate, 219 First Avenue South, Suite 100, Seattle, Washington 98104; telephone, (206) 621-0094. 8 COST MANAGEMENT SERVICES, INC., and CITIES OF AUBURN, DES MOINES, FEDERAL WAY, REDMOND, RENTON, SEATAC, TUKWILA, BELLEVUE, MAPLE VALLEY, and BURIEN, by CAROL S. ARNOLD, Attorney at Law, Preston Gates Ellis, 10 701 Fifth Avenue, Suite 5000, Seattle, Washington 11 98104; telephone, (206) 623-7580. 12 OPPORTUNITY COUNCIL, MULTI-SERVICE CENTER, THE ENERGY PROJECT, by RONALD L. ROSEMAN, 2011 14th 13 Avenue East, Seattle, Washington 98112; telephone, (206) 324-8792.14 CITIES OF KENT and BREMERTON, by MICHAEL L. CHARNESKI, Attorney at Law, 19812 194th Avenue 15 Northeast, Woodinville, Washington 98072; telephone, (425) 788-2630. 16 PUBLIC COUNSEL, by SIMON J. FFITCH, Assistant 17 Attorney General, 900 Fourth Avenue, Suite 2000, Seattle, Washington 98164; telephone, (206) 464-7744. 18 SEATTLE STEAM COMPANY, by ROBERT B. SHEPPARD, 19 Attorney at Law, 30 Glacier Key, Bellevue, Washington 20 98006; telephone, (425) 641-3506; and ELAINE SPENCER (via bridge), Attorney at Law, Graham and Dunn, 1420 21 Fifth Avenue, 33rd Floor, Seattle, Washington 98101; telephone, (206) 624-8300. 22 MICROSOFT, by HARVARD P. SPIGAL, Attorney at Law, Preston Gates Ellis, 222 Southwest Columbia 23 Street, Suite 1400, Portland, Oregon 97201; telephone, 24 (503) 228-3200.

INDUSTRIAL CUSTOMERS OF NORTHWEST UTILITIES,

1	NORTHWEST INDUSTRIAL GAS USERS, by EDWARD A.	
2	FINKLEA (via bridge), Attorney at Law, Energy Advocates, 526 Northwest 18th Avenue, Portland, Oregon 97209; telephone, (503) 721-9118.	
3	VDOGED COMPANY beautiful VIDER (asia	
4	KROGER COMPANY, by MICHAEL KURTZ (via bridge), Attorney at Law, Boehm Kurtz and Lowry, 2110 CBLD Center, 36 East Seventh Street, Cincinnati, Ohio	
5	15202; telephone, (513) 421-2255	
6	FEDERAL EXECUTIVE AGENCIES, by NORMAN FURUT (via bridge), Associate Counsel, Department of Navy, 2001 Junipero Serra Boulevard, Suite 600, Daly City, California 94014; telephone, (650) 746-7312.	
7		
8	COUND TRANSIT by FIITARETH THOMAS (win	
9	SOUND TRANSIT, by ELIZABETH THOMAS (via bridge), Attorney at Law, Preston Gates Ellis, 701 Fifth Avenue, Suite 5000, Seattle, Washington 98104;	
10	telephone, (206) 623-7580.	
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PROCEEDINGS

- JUDGE MOSS: Good morning, everyone. We are
- 3 convened for our prehearing conference in anticipation
- 4 and preparation for settlement hearing proceedings in
- 5 the matter styled Washington Utilities and
- 6 Transportation Commission against Puget Sound Energy,
- 7 Docket Numbers UE-011570 and UG-011571. I'm going to
- 8 start with appearances. I'm not going to review the
- 9 agenda today. We will just rip through it, so we'll
- 10 start with the Company.
- MR. QUEHRN: Mark Quehrn for Puget Sound
- 12 Energy.
- MS. DODGE: Kirstin Dodge for Puget Sound
- 14 Energy.
- MR. VAN CLEVE: Brad Van Cleve for the
- 16 Industrial Customers of Northwest Utilities.
- 17 MS. ARNOLD: Carol Arnold for the Cities of
- 18 Auburn, Bellevue, Burien, Des Moines, Federal Way,
- 19 Maple Valley, Redmond, Renton, SeaTac, and Tukwila.
- 20 MS. DIXON: Danielle Dixon, Northwest Energy
- 21 Coalition and Natural Resources Defense Council.
- MS. KIRKPATRICK: Traci Kirkpatrick for AT&T
- 23 Wireless.
- MR. GIBSON: Kirk Gibson for WorldCom.
- 25 MR. FFITCH: Simon ffitch for Public Counsel.

- 1 MR. CEDARBAUM: Robert Cedarbaum for
- 2 Commission staff.
- JUDGE MOSS: Those of you who are in the
- 4 gallery, if you could approach a microphone and enter
- 5 your appearance, I would appreciate it.
- 6 MR. CHARNESKI: Michael Charneski for the
- 7 Cites of Kent and Bremerton.
- 8 MR. SHEPPARD: Robert Sheppard for Seattle
- 9 Steam Company.
- 10 MR. SPIGAL: Harvard Spigal for Microsoft.
- MR. ROSEMAN: Ronald Roseman for the
- 12 Opportunity Council, Multi-Service Center, and The
- 13 Energy Project.
- MR. MCMAHON: Dennis McMahon, deputy
- 15 prosecuting attorney for King County.
- JUDGE MOSS: Now we'll turn to the telephone,
- 17 so let's have appearances from those on the
- 18 teleconference bridge line.
- 19 MR. FINKLEA: Ed Finklea for the Northwest
- 20 Industrial Gas Users.
- 21 MR. KURTZ: Michael Kurtz for Kroger Company.
- 22 MS. THOMAS: Liz Thomas for Sound Transit.
- MS. SPENCER: Elaine Spencer for Seattle
- 24 Steam Company.
- MR. FURUTA: Norman Furuta for the Federal

- 1 Executive Agencies.
- 2 JUDGE MOSS: Are there any others on the
- 3 bridge line? We seem to have something less than a
- 4 full complement of our 31 parties, but quite a few
- 5 participants. I did allow for participation in today's
- 6 prehearing conference via the teleconference bridge
- 7 line, so I will leave the two-way communications
- 8 channel open throughout this prehearing conference.
- 9 I did send out an e-mail late yesterday
- 10 afternoon indicating that sometimes one of the problems
- 11 with that is logistical, but we will certainly do our
- 12 best to accommodate everybody. I have a few
- 13 preliminary comments, and they are, in fact, prepared
- 14 comments, so I'm going to put those into the record.
- 15 I want to begin by complimenting all of you,
- 16 all of the parties on the significant accomplishment
- 17 they have achieved in preparing and presenting this
- 18 omnibus settlement agreement package to the Commission.
- 19 The settlement stipulation obviously represents a
- 20 tremendous amount of work by all of you. Your work is
- 21 largely, but not completely done. Our work just began
- 22 last Thursday evening insofar as the settlement
- 23 stipulation is concerned. That is when we received it.
- I know you all have firmly in mind the fact
- 25 that our processes as a regulatory agency are not like

- 1 those in a civil court. When a settlement agreement is
- 2 presented in civil court proceedings, there usually is
- 3 little or nothing for the court to do unless the matter
- 4 is a class-action lawsuit or something similar where
- 5 there are unrepresented interests at stake.
- 6 When a settlement agreement is presented to
- 7 the Commission, the Commission is being asked to
- 8 approve and adopt the settlement stipulation as its own
- 9 resolution of the case. The Commission, accordingly,
- 10 must be fully satisfied that the proposed resolution is
- 11 one in the interest of parties, other potential
- 12 stakeholders, and most significantly, in the public
- 13 interest generally.
- 14 This is not a responsibility that can be
- 15 taken lightly. It is indeed a very serious
- 16 responsibility. Your hard efforts in negotiating and
- 17 crafting this settlement stipulation cannot be
- 18 adequately rewarded unless and until the Commission has
- 19 a reasonable opportunity to review and analyze the
- 20 details of the proposal, to hear testimony and argument
- 21 concerning the proposal, and to deliberate over the
- 22 substance of the proposed solutions to the highly
- 23 significant issues that have been in dispute.
- As we informed you in our notice of today's
- 25 proceeding, it appeared to us on first blush that

- 1 despite best efforts, it might prove impossible to
- 2 bring the Commission's consideration of this settlement
- 3 stipulation to an orderly conclusion in times for rates
- 4 to be implemented by July 1st, 2002, as is requested.
- 5 The heart of the problem is timing and the convergence
- 6 of several events. We made contingency plans for
- 7 processing any settlement that might materialize in
- 8 this proceeding so we could finish by the end of June.
- 9 However, certain of the assumptions upon which those
- 10 contingency plans were based have not materialized.
- 11 One of our assumptions was that any
- 12 settlement agreement that might be filed would be filed
- 13 no later than June 3rd or 4th. As you all know for
- 14 whatever reasons, we did not receive the settlement
- 15 stipulation for filing until late June 6th, last
- 16 Thursday. We did not receive the supporting testimony
- 17 and exhibits until Friday. A few days delay relative
- 18 to our assumptions concerning the timing may not seem
- 19 like much, but it has proven to be more of an acute
- 20 problem for us because of the press of other important
- 21 business currently before the Commission.
- 22 Among other things, on May 31st, 2002, Avista
- 23 Corporation filed a comprehensive settlement proposal
- 24 in its general rate proceeding. Like the settlement
- 25 proposed in this case, the Avista proposal raises

- 1 significant issues of fact and policy. We are
- 2 conducting proceedings in the Avista case this week
- 3 also. Avista has asked for a July 1 effective date as
- 4 the parties in this proceeding have requested.
- 5 At the same time, the Commission has just
- 6 completed the so-called 271 proceedings in the telecom
- 7 sector. That is a highly significant case of state,
- 8 regional, and even national importance, and it is being
- 9 processed on an aggressive-decision schedule. The
- 10 Commissioners will be heavily involved in the decision
- 11 making and decision-writing process in the 271
- 12 proceeding over the next couple of weeks.
- Next week, beginning on June 18th, the
- 14 Commission goes into a two-week hearing in the Olympic
- 15 Pipe Line general rate proceeding. This promises to be
- 16 a hearing of considerable complexity, and it will be a
- 17 highly demanding exercise for the Commission. We have
- 18 undertaken a preliminary review of the settlement
- 19 stipulation that you presented to us last Thursday and
- 20 the testimony that was filed on Friday. Again, it is
- 21 obvious that there are many highly significant
- 22 substantive issues of fact, law, and policy included in
- 23 what you have presented through your settlement
- 24 stipulation and in the supporting materials filed so
- 25 far.

- In discussing this with the Commissioners,
- 2 they are of the view that it is unrealistic to expect
- 3 that this process can be completed by the end of this
- 4 month along with everything else that is in the queue.
- 5 With that in mind, we need to discuss today the
- 6 alternatives that will best meet your needs, the
- 7 Commission's needs, and that will serve the particular
- 8 public interest.
- 9 So in short, we need to discuss the
- 10 implications of delay and the plans that we might
- 11 formulate to accommodate the situation as I have
- 12 described it in my remarks. I will say as a
- 13 preliminary matter in this connection that the
- 14 Commission has set aside a time in July, early in July,
- 15 when we could continue the process of hearing
- 16 evaluation and deliberation concerning the settlement
- 17 stipulation, and I would like to suggest as a first
- 18 alternative for discussion that the parties discuss on
- 19 the record the implications of doing what we can in the
- 20 remaining time available this week, which is Thursday,
- 21 all day. We've set half a day on Friday. There is an
- 22 open meeting Friday morning. We may need additional
- 23 time in the hearing room. We certainly will need
- 24 additional time to process the whole matter.
- 25 So let me put that idea out, and really, I

- 1 guess the first question is what sorts of issues did
- 2 the parties see in terms of continuing into the July
- 3 time frame? I should note one other thing. The notice
- 4 of our prehearing today included several other notices
- 5 as well, and that is that the hearing proceedings and
- 6 the final notice was captioned, "Notice of Hearing to
- 7 Consider Modification of Ninth Supplemental Order Re:
- 8 Interim Rates," so an option that we can consider is
- 9 one that would allow us to complete such process as we
- 10 can this week and make some sort of an accommodation,
- if you will, to carry the process forward for a period
- 12 of a few weeks in order to let this thing be fully
- 13 processed. So let me hear from the parties, and I'll
- 14 turn first to the Company.
- MS. DODGE: Thank you. It's extremely
- 16 important to the Company that rates go into effect July
- 17 1st, 2002, for the reasons that were fully explored in
- 18 the interim case hearings in looking at financial
- 19 stability and in looking at making the transition from
- 20 the situation this winter into having new rates in
- 21 effect going forward. On the other hand, the parties
- 22 have been discussing some alternatives to avoiding
- 23 financial difficulty for the Company while at the same
- 24 time giving the Commission adequate time to do the work
- 25 it needs to do, and it may be that Staff would be the

- 1 one to talk about some of those alternatives.
- We also hope -- this is a daunting filing.
- 3 On the other hand, I think it's the parties' hope that
- 4 by providing more detail than you might normally see in
- 5 a settlement that it will make the Commission's work
- 6 easier, because there is a lot of information, a lot of
- 7 detail that might otherwise give rise to some
- 8 discomfort and the need for additional process to fully
- 9 understand what the parties are agreeing to. So I
- 10 think we still have hope that the Commission would be
- 11 able to conduct the full process it needs to conduct,
- 12 that we would be able to have rates in effect July 1st,
- 13 or barring that, that some accommodation could be made
- 14 to meet everybody's interests.
- 15 JUDGE MOSS: Thank you for your comments, and
- 16 I'm particularly pleased to hear that the parties have
- 17 had some preliminary discussion about this. I will say
- 18 too that I will not be making a final decision on this
- 19 this morning. I needed to raise it to you all for
- 20 discussion. We need to work out a contingency plan to
- 21 the best of our ability to do so, and we will return to
- 22 this issue on Thursday morning as our first item of
- 23 business when the Commissioners are on the Bench.
- 24 Daunting is perhaps not a word I would have
- 25 used, but since you did, I think it's a fair one. It

- 1 is something of a double-edged sword. The Commission
- 2 is appreciative of the fact that the parties did file a
- 3 very complete agreement and also the prefiled
- 4 testimony. It is all very helpful, but at the same
- 5 time, it's a great deal of information to consider a
- 6 process. Mr. Cedarbaum?
- 7 MR. CEDARBAUM: I just wanted to agree with
- 8 Ms. Dodge's statement that we are hopeful that the
- 9 Commission could issue an order to allow rates to go
- 10 into effect July 1, but obviously, we are very
- 11 understanding of the predicament that the Commission is
- 12 in with respect to not only this case but the other
- 13 cases.
- 14 So we did talk, and by "we," I mean the
- 15 Company, Staff, and Public Counsel, this morning, and
- 16 other parties weren't in on this discussion, and they
- 17 may disagree with our suggestion. That's their right
- 18 to express that disagreement. But the options that we
- 19 discussed, the one that seemed to be the best both from
- 20 a substantive and procedural point of view and
- 21 administrative point of view from the Company's
- 22 perspective would be to have the Commission issue an
- 23 order allowing the settlement rates that we filed last
- 24 week to go into effect on a temporary basis, effective
- 25 July 1st, subject to whatever modification might be

- 1 necessary based on a final Commission order on the
- 2 settlement, and that that would be then the rates that
- 3 the Company would be charging beginning on July 1st
- 4 until a Commission order were issued and a compliance
- 5 filing were made.
- 6 We did discuss, as opposed to that option,
- 7 because the notice that was issued last Friday for the
- 8 hearings to commence on Friday was directed towards an
- 9 amendment to the interim rate filing. So I talked with
- 10 Staff about that and whether we would want to have
- 11 those rates stay in effect pending a Commission
- 12 decision, but the option that we thought was better was
- 13 the one that I discussed first allowing temporary rates
- 14 based on the settlement so we could have only
- 15 potentially one change of rates effective July 1,
- 16 assuming the Commission were to accept our settlement
- 17 rates on a permanent basis rather than having interim
- 18 rates stay in place and then be changed again with the
- 19 Commission's order on the settlement itself.
- 20 So that was our proposed suggestion, again,
- 21 in fairness of the Company, to allow the July 1
- 22 effective date based on settlement rates but also
- 23 recognize that from a customer's perspective, that
- 24 would also be the easiest to understand and move
- 25 forward but still allow the Commission the time that it

- 1 needs on the settlement itself.
- 2 JUDGE MOSS: A couple of questions. You use
- 3 the word "modified based on final order," and I need to
- 4 understand what you meant by that.
- 5 MR. CEDARBAUM: I guess it would be subject
- 6 to refund based on the final decision of the
- 7 Commission. I suppose there is a possibility that some
- 8 customers could see a surcharge, so I suppose it would
- 9 be subject to refund or surcharge. I'm assuming the
- 10 Commission would, even if it were to approve the
- 11 revenue requirement that we have stipulated to, the
- 12 58.8 million, I suppose it's within the Commission's
- 13 discretion to allow rates to move up or down compared
- 14 to what we have agreed to based on that revenue
- 15 requirement.
- 16 That's not what we are asking the Commission
- 17 to do, but it could be that a customer under the
- 18 settlement rates might see a rate from a Commission
- 19 order that was lower or a rate that was higher. So
- 20 modification wasn't the best choice of words. It would
- 21 be temporary rates subject to refund or surcharge based
- 22 on the settlement that was filed last Thursday.
- JUDGE MOSS: When you mention the settlement
- 24 rates, there is, as I recall, an approximately 4.6
- 25 percent across-the-board rate increase in permanent

- 1 rates. In addition, there are certain features of the
- 2 settlement that would, for example, move costs to
- 3 time-of-use rates. Was it the contemplation of your
- 4 proposal that we would implement the general rate
- 5 increase at 4.6 percent and leave the time-of-use
- 6 matter for consideration on full deliberation or that
- 7 we would implement both pieces of that?
- MR. CEDARBAUM: I may need to have a
- 9 confirmation discussion off the record with Public
- 10 Counsel and the Company. I'm certain that we meant all
- 11 of the general rates to be going into effect as the
- 12 settlement calls for, and my understanding is the
- 13 Company can be ready with those tariffs to the effect
- 14 of July 1. I quite honestly would want to check with
- 15 the other two parties on the remainder of your
- 16 questions.
- JUDGE MOSS: There can be an opportunity to
- 18 discuss that, and of course, I should mention then in
- 19 light of this suggestion that we would want to have
- 20 some sort of record supporting such a move, and we
- 21 could develop that on Thursday by focusing initially on
- 22 revenue requirement and the various pieces of that, the
- 23 testimony and so forth that relate to that so we could
- 24 build an appropriate record for ordering temporary
- 25 rates such as you suggest.

- 1 There might be some other pieces we can
- 2 discuss in a moment if we decide to go a little further
- 3 with this, what all we might want to do in terms of the
- 4 aspects of the matter that we would want to take up
- 5 first, what order we would want to do that in. Does
- 6 that complete your proposal?
- 7 MR. CEDARBAUM: Yes, it does.
- 8 JUDGE MOSS: Did the Company have anything to
- 9 say about that?
- 10 MS. DODGE: Just one additional item. There
- 11 is some advantage to having the new rates in effect as
- 12 of July 1 because there are some other time periods and
- 13 triggers that start as of July 1, for example with the
- 14 power cost adjuster, and it would be simpler, probably,
- 15 to not have to think later about whether we are doing
- 16 something retroactive to come back and stick with some
- of the four-year plans or the six-month time periods or
- 18 whatever else is involved.
- 19 MR. CEDARBAUM: That's a good point. I think
- 20 the PCA is something we would include in the temporary
- 21 rate proposal. When you said "time-of-use," that's
- 22 what I was having to think on my feet a little bit too
- 23 much and wanted to double-check with the other parties,
- 24 but Ms. Dodge is correct about the implementation of a
- 25 mechanism for PCA.

- JUDGE MOSS: To reiterate then, as I
- 2 understand the suggestion, it would be to put into
- 3 effect on a temporary basis subject to refund the rates
- 4 that are included in the settlement proposal, which
- 5 would minimally mean the 4.6 percent across-the-board
- 6 increase. You will get back to us on the question of
- 7 the time-of-use piece, and the PCA mechanism, at least
- 8 in terms of the accounting aspects of that and so
- 9 forth, would be initiated subject to a final order.
- 10 Is that essentially the proposal? Let's see
- 11 if other parties have remarks they would like to make,
- 12 and I'll start with those here present here in the
- 13 hearing room, and then I will turn to those on the
- 14 teleconference bridge line, so Mr. Van Cleve, did you
- 15 have anything for us?
- 16 MR. VAN CLEVE: Yes, Your Honor. Having just
- 17 heard the temporary rate proposal for the first time,
- 18 it does strike me as a reasonable solution to the
- 19 problem, but I think the parties would benefit by
- 20 having some off-the-record discussion about how it
- 21 might work, but as Ms. Dodge noted, there are a number
- 22 of dates in the settlement agreement that key off of
- 23 the July 1st, and I think to preserve the overall
- 24 settlement that having those rates go into effect on a
- 25 temporary basis would be a good solution.

- 1 JUDGE MOSS: Thank you, Mr. Van Cleve.
- 2 MS. ARNOLD: The part of the settlement that
- 3 has to do with underground conversion and relocation
- 4 involves two complicated contracts plus a new version
- 5 of Schedule 71. The impact, according to all the
- 6 testimony on the revenue requirement, is zero. It has
- 7 no impact on revenue requirement. It does, however,
- 8 set out a detailed and complicated procedure for the
- 9 Company to work together with government entities to
- 10 effect underground conversion in a cost effective,
- 11 uncontentious basis, and we've worked hard to develop
- 12 this process, and the process is really the heart of
- 13 the whole thing.
- 14 This is the beginning of the construction
- 15 season, and several of the cities are commencing
- 16 construction on the Highway 99 project that brought us
- 17 to the Commission in the first place, and it would be
- 18 beneficial if the parties and the Company could work
- 19 together in the agreed process. I don't think that it
- 20 will take the Commission -- I don't think these are
- 21 particularly complex issues for the Commission to
- 22 deliberate on, unlike some of the financial issues that
- 23 are before the Commission.
- 24 So it would be beneficial if this
- 25 collaborative, the relocation and underground

- 1 conversion collaborative could go forward this week
- 2 and make its presentation to the Commission. I would
- 3 not think it would take more than an hour's worth of
- 4 time and get approval on the new Schedule 71 and the
- 5 attached contracts so that these plans can go forward
- 6 during the construction period.
- 7 JUDGE MOSS: Thank you, Ms. Arnold.
- 8 MS. DIXON: I agree with Mr. Van Cleve that
- 9 it might be useful to go off the record so that parties
- 10 can discuss some of these proposals. I guess the one
- 11 other piece that I would like to add to the puzzle here
- 12 is one of the stipulations is focused on low income
- 13 assistance and assumes that cost recovery on the
- 14 electric side will begin July 1st, and as part of that,
- 15 it's providing some funding for the low-income agencies
- 16 to move forward with putting together a program that
- 17 would begin October 1, and so I guess in considering
- 18 the types of things that might go into place on a
- 19 temporary basis, I would like that to be taken into
- 20 consideration as well; especially given that a
- 21 low-income assistance program is filed and taken care
- 22 of completely absent a rate case anyway. So again,
- 23 just something to be keeping in mind as we are trying
- 24 to figure out how to go forward on this.
- 25 JUDGE MOSS: As we continue, let's be mindful

- 1 that everyone has their piece that they would like to
- 2 see go into effect immediately, and that is the
- 3 problem. I do want to ask you, Ms. Dixon, in
- 4 connection with that, that you mentioned an October 1
- 5 target date. Am I also safe in believing that the
- 6 low-income assistance program, insofar as the benefits
- 7 it might confer on some members of our society, would
- 8 confer those benefits largely in the winter season.
- 9 MS. DIXON: It's actually a year-round
- 10 program. We have envisioned a start date for providing
- 11 that October 1st, and on the electric side, the cost
- 12 recovery was starting earlier in part to allow the
- 13 folks that will be implementing this to put together
- 14 the program and be able to utilize some of those funds
- 15 in advance of that October 1st date, basically creating
- 16 and developing the program and moving forward with
- 17 what's been put together in the stipulation.
- 18 MS. KIRKPATRICK: I would just echo the
- 19 sentiment that initially putting temporary rates into
- 20 effect July 1 does seem reasonable, but it probably
- 21 makes some sense to discuss the details off line.
- 22 JUDGE MOSS: Just to cut off the continuing
- 23 requests for that, I will certainly give you an
- 24 opportunity to discuss this off the record and then
- 25 revisit the matter with you, so your request is granted

- 1 in that connection.
- 2 MR. GIBSON: I think it's a reasonable
- 3 solution that the Staff, the Public Counsel, and the
- 4 Company has worked out. I would add that rate cases
- 5 are very difficult things to sort of work out among
- 6 parties and have all special interests participate in,
- 7 but the collaborative process that we have undertaken
- 8 in this case and the testimony that's given to the
- 9 Commission now, I would ask the Commission to take some
- 10 comfort in all of that as they move forward and see if
- 11 they could possibly hit the deadline on time, and I'm
- 12 only saying that not to urge them to rush but to take
- 13 some comfort in the process that was much different in
- 14 a normal rate case that ends in settlement after
- 15 hearings and things like that, but the tenor of my
- 16 comment is it's an absolutely reasonable settlement and
- 17 resolution to this issue.
- 18 JUDGE MOSS: We will just continue with you,
- 19 Mr. ffitch, unless you have a preference in that
- 20 regard.
- 21 MR. FFITCH: I will just add that we do
- 22 support the suggestion Mr. Cedarbaum has made for
- 23 implementing the settlement rates on July 1st.
- JUDGE MOSS: Do any of those who are not
- 25 sitting at counsel table wish to come forward and make

- 1 any sort of statement on this subject? Mr. Spigal,
- 2 will you come forward? Mr. Roseman, go ahead.
- 3 MR. ROSEMAN: We would support Mr. Cedarbaum
- 4 and the Company in the July 1st date, and I also would
- 5 echo, I've been for this Commission for more years that
- 6 I would like to remember, and I cannot recall any
- 7 settlement proceeding that has worked as well and as
- 8 comprehensively as this one has to bring very diverse
- 9 parties with very different issues together in a
- 10 well-thought-out and I think justified and
- 11 substantiated settlement.
- 12 My only hesitancy if we go beyond July 1st,
- 13 and I'm only picking up on what you said, Judge Moss,
- 14 is that the Commission, if there is some time where we
- 15 run over the schedule, are you saying that the
- 16 Commission would be ready to rule the first week in
- 17 July, or they would just be ready to receive testimony
- 18 the first week in July?
- 19 JUDGE MOSS: My only comment was to the
- 20 effect we have set aside time early in July if there is
- 21 a need for further hearing proceedings involving live
- 22 testimony and that sort of thing. The timing of a
- 23 ruling is uncertain.
- MR. ROSEMAN: Thank you.
- JUDGE MOSS: Mr. Spigal, and then Mr. McMahon

- 1 after that.
- 2 MR. SPIGAL: On behalf of Microsoft, we
- 3 support the proposal by the Company and by Commission
- 4 staff and all the rates to be effective on an interim
- 5 basis July 1. We would be concerned about a process
- 6 which pulled the settlement apart and did not implement
- 7 certain of the settlement terms. We are certain of the
- 8 collaborative recommendations that set that aside for
- 9 further Commission proceedings, in effect procedurally
- 10 splitting up the settlement, which was an integrated
- 11 settlement.
- 12 JUDGE MOSS: Mr. Spigal, let me ask you if
- 13 that last remark included the suggestion that
- 14 Ms. Arnold made that she would like to see the Schedule
- 15 70 and 71 piece of this be allowed to become effective
- 16 earlier rather than later, which I would regard that as
- 17 an amendment to Staff's proposal. Did your comments
- 18 encompass that as well?
- 19 MR. SPIGAL: No. I think Ms. Arnold
- 20 described the reasons why that piece could be treated
- 21 differently, but I think some of the other major pieces
- 22 were integrally related, including rate spread, rate
- 23 design, conservation, time-of-use.
- JUDGE MOSS: Mr. McMahon?
- 25 MR. MCMAHON: Your Honor, the Commission has

- 1 already approved the settlement stipulation whereby
- 2 King County withdrew its intervention in this matter
- 3 except for the relocation of undergrounding issue, so I
- 4 have no comment on the temporary rate increase or
- 5 whatever. I do want to support what Carol Arnold said
- 6 about putting Schedule 71 with the rest of the
- 7 settlement of the underground and relocation into
- 8 effect.
- 9 JUDGE MOSS: Thank you.
- MR. CHARNESKI: Of course, we are also
- 11 supportive of anything that will put the Schedule 71
- 12 rates into effect by July 1st, and if not, if it's only
- on a temporary-settlement basis, that would be
- 14 acceptable also.
- 15 JUDGE MOSS: I think that completes those in
- 16 the room. On the bridge, Mr. Finklea?
- 17 MR. FINKLEA: Your Honor, I concur with Staff
- 18 and the Company. They have worked out a procedural way
- 19 to have the rates on the electric side go in place July
- 20 1st and the gas side, conservation, and the low-income
- 21 program and the stipulation -- those are implemented.
- JUDGE MOSS: Mr. Kurtz?
- MR. KURTZ: Your Honor, thank you. Kroger
- 24 agrees with the July 1 temporary or interim rate
- 25 increase idea.

- JUDGE MOSS: Ms. Spencer?
- 2 MS. SPENCER: Seattle Steam supports the
- 3 temporary rates on July 1.
- 4 MS. THOMAS: Sound Transit likewise supports
- 5 the July 1 implementation.
- 6 MR. FURUTA: Federal Executive Agencies would
- 7 also support the Staff and Company's proposal.
- 8 JUDGE MOSS: Anyone else? Perhaps this would
- 9 be an opportune moment to give the parties the
- 10 opportunity that several requested to have some
- 11 off-the-record discussion, and then we can get back
- 12 together and have some further discussion about this,
- 13 and then we do have some other business to conduct
- 14 today. How much time do the parties anticipate that
- 15 they would like to have or might need, I should say; 20
- 16 minutes? We'll shoot for 10:30 by the wall clock. Off
- 17 the record.
- 18 (Discussion off the record.)
- 19 JUDGE MOSS: Do the parties have anything
- 20 they wish to report back based on their discussions, or
- 21 were you just having a good time?
- MR. CEDARBAUM: Yes, Your Honor, we did have
- 23 a chance to talk about the temporary rate option that
- 24 was discussed before we went off the record, and I
- 25 think it's the parties' agreement that the Commission

- 1 allow temporary rates go into effect based on the
- 2 entire settlement package that was filed last Thursday,
- 3 and that those rates would go into effect subject to
- 4 refunds effective July 1. So there would be no
- 5 splintering of any issue that wouldn't go into effect
- 6 on July 1. It would be the entire package that was
- 7 filed.
- 8 JUDGE MOSS: By that, do you mean the 4.6 and
- 9 the TOU?
- 10 MR. CEDARBAUM: Yes. It would be all of the
- 11 rate effective, all the agreements that were attached
- 12 to what we've call the umbrella stipulation. The main
- 13 stipulation would go into effect temporarily July 1
- 14 subject to refund.
- JUDGE MOSS: Let me come back at you then
- 16 with the question, one of your comments in introducing
- 17 this contingency plan was the idea of not wanting to
- 18 put something in place and then have to undo it a month
- 19 later or what have you; in other words, not to do
- 20 something that is disruptive in terms of the customers,
- 21 putting a rate in place and then potentially undoing
- 22 it. How does the idea of putting the time-of-use into
- 23 effect on a temporary basis square with that
- 24 suggestion?
- 25 MR. CEDARBAUM: I quess in two respects. The

- 1 first is that the parties were hoping the Commission
- 2 would accept the stipulation in its totality, including
- 3 time-of-use, so there would be no change, but the
- 4 second point is that all of the parties have approached
- 5 this settlement, or at least many of the parties have,
- 6 as a package deal. All of these issues are very much
- 7 interrelated with one another, so it was felt that to
- 8 be fair to that position that the temporary rate
- 9 situation would apply as well to time-of-use.
- 10 JUDGE MOSS: Let me throw out a possibility
- 11 that there conceivably could be some concern about
- 12 because that piece of the proposal certainly has some
- 13 substantive and policy dimensions to it that could
- 14 cause the Commission to be reluctant to make that kind
- 15 of a change on a temporary basis, potentially effective
- 16 for a very short period of time. Currently there is in
- 17 place a five percent surcharge that was intended to
- 18 generate 25 million dollars? Is that basically what
- 19 the interim rate situation was?
- 20 MR. CEDARBAUM: The interim rate situation is
- 21 designed to collect 25 million, and the interim rate
- 22 relief, I believe, it was higher than five percent.
- JUDGE MOSS: Eight percent?
- MR. FFITCH: I was just going to respond on
- 25 the TOU question. It is an optional program that is

- 1 another piece of the picture, if you will. If the
- 2 participants in the program are not -- you don't want
- 3 to pay the new rate, if you will, I assume you are
- 4 referring to there is two pieces to it. There is a new
- 5 differential and there is a charge for participating.
- 6 Parties can simply opt out. They don't have to pay
- 7 those new rates if they don't want to.
- 8 JUDGE MOSS: My concern is that the options
- 9 available to the Commission would be those that are
- 10 minimally disruptive, and my concern in terms of this
- 11 proposal that you have just discussed and suggested to
- 12 me is that it has potential to be disruptive precisely
- 13 for the reason you just mentioned, Mr. ffitch. If you
- 14 change the rules of the game, so to speak, to those
- 15 that are currently in the PDM or change the cost
- 16 consequences of that participation, certainly the
- 17 Commission, I don't think, would be in a position to
- 18 approve the whole program on a temporary basis, and
- 19 even if it were, you could potentially cause
- 20 significant disruption with respect to that program on
- 21 a temporary basis. That seems risky to me.
- MR. FFITCH: I guess I would have a thought,
- 23 Your Honor, which is that the time-of-use program has
- 24 been a pilot already and continues to be a pilot. It
- 25 was approved on a relatively short-term basis before.

- 1 If the Commission did decide that ultimately it was
- 2 going to suggest a different approach or order a
- 3 different approach for time-of-use, it could set a time
- 4 line for that decision so that there would not be
- 5 immediate changes.
- I think all of the parties who have signed
- 7 the time-of-use agreement are strongly urging the
- 8 Commission to approve this portion of the agreement
- 9 along with the other portions, and we believe it's
- 10 strongly supported by the testimony and the terms of
- 11 the stipulation itself.
- 12 I think the comments you are making are fair
- 13 ones. There is a certain element of calculated risk in
- 14 going with this approach, but I think you are hearing
- 15 from the parties here, a large number of parties
- 16 representing diverse interests, that there is such
- 17 confidence in the reasonableness of this settlement
- 18 that I think the consensus is that the calculated risk
- 19 is not that high. We understand that the Commission
- 20 needs to make its separate evaluation. Other parties
- 21 can speak for themselves, but we believe ultimately the
- 22 risk is not that significant of disruption to other
- 23 customers or disruptive to the customers from maybe
- 24 future changes after the Commission has had a chance to
- 25 evaluate this.

1717

- 1 JUDGE MOSS: Another option that strikes me
- 2 as a possibility that would achieve the goal of keeping
- 3 the Company whole, if you will, vis-a-vis the proposal
- 4 and under the circumstances of the interim rate order
- 5 that ends by its terms, I believe, June 30th subject to
- 6 some small adjustment if things didn't work out exactly
- 7 as planned, would be that the suggestion has been for
- 8 the Commission to implement a temporary rate, which
- 9 subject to refund or surcharge, which is a viable,
- 10 legal option, but one, of course, that would depend
- 11 upon the development of an appropriate record later
- 12 this week as we go forward.
- 13 Another option then would be to inform the
- 14 Commission of what would be required in addition to a
- 15 4.6 percent temporary rate to keep the Company whole
- 16 with respect to the dollars that have been allocated,
- 17 or I should say the dollars that are proposed to be
- 18 allocated directly to the time-of-use program, so that
- 19 would be information that I would like to have on
- 20 Thursday along with other evidence that we will hear so
- 21 that the Commission's options in this connection are as
- 22 wide as may be necessary to permit them to achieve a
- 23 result here that is workable for everyone and without
- 24 prejudice to anyone.
- 25 So let me ask that you do that. Ms. Dodge,

- 1 did you get that? You can work with the other parties
- 2 on that, and I would encourage you to do that. I have
- 3 your ideas in mind. Is there anything else that I
- 4 should convey back to the Commissioners on this subject
- 5 matter, or can we move on to other aspects of our
- 6 discussion?
- 7 MR. QUEHRN: Your Honor, if I may, just a
- 8 final thought on this for your consideration. Apart
- 9 from the comments that have been made that I think the
- 10 Company will certainly join in that this was a package
- 11 deal and the result of a lot of people working very
- 12 hard and making a lot of compromises to make it happen,
- 13 there is also some external concerns that the Company
- 14 has in the need to project forward the certainty and
- 15 the stability of this settlement as we think about
- 16 having to deal in the capital markets and other places,
- 17 and we are concerned that another interim this or
- 18 interim that doesn't necessarily send the right
- 19 message, so again, we would certainly, as I think
- 20 Mr. ffitch said earlier, we've worked hard to give the
- 21 Commission a package that is amply supported with
- 22 testimony that we would hope we could still meet the
- 23 deadline.
- 24 If that's not possible, what we are proposing
- 25 now as the fall-back, and that's to put the whole thing

- 1 into effect to give the Commission more time to
- 2 consider it I think also sends a good strong message to
- 3 the capital markets that this settlement is going to
- 4 stick. We have a high degree of confidence, and as
- 5 Mr. ffitch said, we agree the risk factor is relatively
- 6 low, and it is important to the Company to project that
- 7 certainty and stability externally as well as the
- 8 issues we have before us here in this forum.
- 9 JUDGE MOSS: Anything else?
- 10 MR. FFITCH: I would just make one other
- 11 comment with respect to the settlement being a package.
- 12 It is our fervent hope that the Commission will approve
- 13 the settlement and all the provisions of the
- 14 settlement, and we support all the pieces of the
- 15 settlement that we have signed.
- 16 The umbrella stipulation does provide that if
- 17 there is a material change to any stipulation that a
- 18 party can withdraw from that stipulation and all the
- 19 other stipulations to which it has agreed and seek
- 20 litigation of those issues, and we would, of course,
- 21 find that an extremely difficult decision to make as I
- 22 think any party would, and we would, I think, really
- 23 hope that we would never reach that point in this
- 24 process where we would have to consider that.
- I just wanted to note that that is part of

- 1 the settlement package that's been put before you, and
- 2 it's a piece of the puzzle that is important to Public
- 3 Counsel, and we are supporting this settlement as
- 4 written, I think as every party is, and if there are
- 5 material changes, then there is going to be some even
- 6 more difficult procedural issues that I think are going
- 7 to be presented here. I just wanted to kind of
- 8 underline that concern that we have.
- 9 JUDGE MOSS: Certainly we recognize that the
- 10 settlement has been presented as a package, as an
- 11 integrated whole, and it is for that reason that we are
- 12 having this discussion. It is a very large,
- 13 complicated document. It has a lot of provisions, a
- 14 lot of interplay among provisions, and that's what we
- 15 want to do is have time to consider it adequately as a
- 16 whole with the possible exception of perhaps carving
- 17 out the Cities' matter. There is a lot of
- 18 interrelationship among the various parts, so that's a
- 19 problem we are wrestling with, and that's how the
- 20 Commission wants to go forward.
- 21 On the other hand, there is the question of
- 22 how far the Commission can or would be willing to go.
- 23 I think we have to keep our minds open to the options
- 24 for buying a little time in order for the Commission to
- 25 consider this matter appropriately and adequately, and

- 1 of course, that's what we are looking for here is the
- 2 options. I think we have to be mindful of that and
- 3 also be mindful of the messages that might be sent to
- 4 the financial community or others, and the Commission
- 5 is mindful of that, as it has been in this and in other
- 6 cases in its orders considering the matters that have
- 7 been brought before us in the last year or two years in
- 8 connection with the financial circumstances of various
- 9 companies that are regulated by the Commission. So you
- 10 can be assured that the Commission is fully mindful of
- 11 the concerns that you have all raised. As always, it
- 12 will do its best. Anything else on this subject
- 13 matter?
- MS. DIXON: While we were off the record,
- 15 parties also expressed a strong preference to do
- 16 whatever we can to finish the settlement hearings this
- 17 week, even if the Commission ends up needing time into
- 18 the July month to do their evaluation. Given our
- 19 witness schedules and how difficult it's been even to
- 20 get our witnesses ready to go at the end of this week,
- 21 given upcoming vacation schedules for various folks,
- 22 and given our inclination to not splinter the issues, I
- 23 just wanted to express strong preference that those
- 24 hearings be concluded at the end of this week. One
- 25 idea we had to float forward was perhaps parties would

- 1 be willing to start earlier on Thursday morning, maybe
- 2 at 8 a.m., maybe to get in extra time during that day
- 3 so get through all of these agreements.
- 4 MR. ROSEMAN: And continue through the
- 5 evening. We are very interested in having the
- 6 Commission hear all the witnesses on these days, so
- 7 hopefully, they would have their questions answered,
- 8 and we are willing to stay whatever time it takes to
- 9 insure that that takes place. I think everyone is
- 10 pretty much in agreement on that.
- 11 JUDGE MOSS: How about a hearing on Sunday at
- 12 midnight? I will convey the message back, but I think
- 13 you must all understand and recognize that the front
- 14 end is as much a problem here as anything else. This
- 15 is a lot of material. You can't expect me or the
- 16 Commissioners or anybody else to work 24 hours a day to
- 17 get through this stuff and get ready to get all this
- 18 done. That's part of the problem, to be blunt about
- 19 it. There are limits to what human endeavor can
- 20 accomplish in the amount of time available. It's just
- 21 as simple as that, so we will do what we can.
- We are trying very, very hard in light of all
- 23 the things before the Commission to get this thing
- 24 done. I think we need to talk about witness schedules
- 25 and take care of that part of business. That's part of

- 1 my agenda today. I've had a number of e-mail requests
- 2 and telephone calls asking to slot witnesses at
- 3 particular times. We will probably have to go off the
- 4 record to discuss this stuff and get it worked out.
- 5 I'm certainly not in a position sitting here right now
- 6 today to say, "Oh, yes, we can get all this done in a
- 7 day and a half," even if we do start early and go late,
- 8 so we will do what we can.
- 9 Let's turn our attention to the exhibit list.
- 10 I hope everybody has had an opportunity to review the
- 11 exhibit list and tell me if there are any omissions,
- 12 errors, or additions. I know I did hear from the
- 13 Company and from Staff, and I believe Public Counsel.
- 14 As far as Public Counsel, we had the one witness,
- 15 Ms. Kimball. Staff was okay, and we did have a few
- 16 glitches with the PSE list that I think we straightened
- 17 those out. Did we leave any witnesses off or anything?
- 18 I'm not hearing anything, so I'm assuming the exhibit
- 19 list is correct.
- MR. MCMAHON: Your Honor, perhaps I don't
- 21 understand. I don't know if the Commission is going to
- 22 want a witness from King County to address the
- 23 relocation stipulation. There is no witness listed
- 24 here. If necessary, we will have a witness. Is that
- what you are saying?

- JUDGE MOSS: I'm focusing on the exhibit list
- 2 right now. We are going to talk about the broader
- 3 issue of witnesses momentarily, but right now, I'm just
- 4 focused on the exhibit list. I want to make sure I
- 5 have all the prefiled documents, including prefiled
- 6 testimony, and that doesn't mean there aren't going to
- 7 be other witnesses.
- 8 MR. MCMAHON: I understand.
- 9 JUDGE MOSS: Since I'm not hearing any
- 10 concerns in that regard, it appears that the exhibit
- 11 list is complete. Now, Mr. ffitch, I have reserved
- 12 No. 526 for public comments, and we have scheduled a
- 13 public comment hearing for Thursday evening at 6:30,
- 14 which I suppose takes care of the idea of going late on
- 15 Thursday. So we will take those exhibits at that time,
- 16 assuming there are some for you to offer.
- 17 MR. FFITCH: Thank you, Your Honor. I think
- 18 with regard to the use of the evening hours, actually,
- 19 I think that it's unclear how much public comment we
- 20 would have. We are not aware at this time of any large
- 21 number of people who are planning to attend.
- I had one communication with one group. I'm
- 23 not sure if they are planning to attend or not, so it
- 24 might be that that time slot would be available if the
- 25 public hearing portion might be short, an hour,

- 1 perhaps, and if we could otherwise use that time, it
- 2 might still be available, but certainly, we have had
- 3 the notice for 6:30; that is true.
- 4 JUDGE MOSS: We will have to conduct those
- 5 proceedings whether anybody shows up to speak or not,
- 6 but we won't sit here quietly for two hours, I'm sure.
- 7 I'll provide a copy of this to the court reporter. It
- 8 may save time in hearing. I'm assuming these exhibits
- 9 are coming in unobjected to, basically, by stipulation.
- 10 I can't rule on that today because this is a prehearing
- 11 conference. I'll have to reserve ruling until Thursday
- 12 morning.
- In terms of potential other witnesses, I did
- 14 have some inquiries about that over the course of the
- 15 last day or so, and some parties indicated that while
- 16 they had somebody available, they were basically
- 17 holding that individual in reserve. If the
- 18 Commissioners had questions, a person would be made
- 19 available, and if the Commissioners didn't have
- 20 questions, they wouldn't.
- 21 Well, again, I'm unfortunately not pressing
- 22 it, so I don't know what the Commissioners' questions
- 23 will be at this juncture. I think that we need to do
- 24 is be certain that the various subject areas, at least,
- 25 are covered by at least one witness who can respond to

- 1 questions from the Bench with respect to whatever the
- 2 individual element of the settlement stipulation is. I
- 3 don't think it's necessary for all 31 parties in the
- 4 case to individually present one or more witnesses, but
- 5 we do need to make sure our subject areas are covered,
- 6 so I guess we need to do two things. One, we need to
- 7 talk about the order in which we are going to consider
- 8 the various issues, and in connection with that, to
- 9 make certain that we have at least one witness able to
- 10 respond to questions on the particular issues.
- 11 I've indicated that revenue requirement is a
- 12 matter that we are going to want to take up first. So
- 13 we are looking at Exhibit B to the settlement
- 14 stipulation, which is captioned itself "Settlement
- 15 Terms for Electric Revenue Requirements, Common Cost
- 16 Allocation, and Overall Rate of Return." We will
- 17 certainly want to take that up, and I think we should
- 18 take that up as our first substantive area, and I know
- 19 we have prefiled testimony from a number of witnesses
- 20 on this subject. Have the parties talked among
- 21 themselves as to whether they feel the range of
- 22 interest is fully represented by the witnesses that
- 23 have prefiled testimony or whether we need to consider
- 24 the necessity for other witnesses on this subject
- 25 matter?

- 1 MS. DODGE: I think we believe the range is
- 2 fully covered. There are at least a Company and Staff
- 3 witness or witnesses on every topic. The testimony
- 4 that has been filed by the Company, Staff, and Public
- 5 Counsel, in general, I think covers the range of issues
- 6 and is not all the same, but it is very complementary.
- 7 MR. CEDARBAUM: I would agree with that.
- 8 Mr. Lott, who will be the Staff witness on that subject
- 9 matter and others, is a Staff lead, and he's quite
- 10 familiar with the range of revenue requirement issues,
- 11 so I think we anticipate with respect to that subject,
- 12 and probably other subjects, putting on a panel of
- 13 those particular witnesses and having them field
- 14 questions as necessary.
- 15 I would just ask one clarification question.
- 16 We indicated in our e-mail to you on Monday that Staff
- 17 had consulted with Dr. Woolridge on cost-of-capital
- 18 matters. I believe Public Counsel said the same with
- 19 respect to Mr. Hill. Dr. Woolridge can be made
- 20 available by phone if the Commission has questions on
- 21 that particular subject, so if you knew ahead of time
- 22 that they had those types of questions, I could arrange
- 23 for that to happen.
- 25 know the answer to that question.

- 1 MR. FFITCH: For Public Counsel, our revenue
- 2 requirement witness is Jim Dittmer, and we would like
- 3 to have him be available by phone. He's in Kansas
- 4 City.
- JUDGE MOSS: Again, we will have to make
- 6 accommodations as we go. If there are questions that
- 7 arise that require his particular expertise and input,
- 8 then we will make whatever arrangements we need to make
- 9 to get that into the record. Similarly with respect to
- 10 Staff's witness who may not be in the hearing room or
- 11 other parties who may have witnesses on standby, so to
- 12 speak, we will make necessary accommodations, whether
- 13 we have to schedule that particular piece for another
- 14 day or hour or do it by telephone or whatever we need
- 15 to do to get the record fully developed. I think we
- 16 can be flexible enough to accommodate both the
- 17 witnesses and the Commission's needs.
- 18 MR. FFITCH: I appreciate that, Your Honor,
- 19 and I guess what I would suggest and what I've been
- 20 envisioning was, for example, when the Bench takes up
- 21 revenue requirement, we would have Staff and Company
- 22 witnesses here available, and we can simply have
- 23 Mr. Dittmer available on the bridge line at that time,
- 24 and then if there were questions that naturally fell to
- 25 him or that he wanted to supplement, he could do that.

- 1 JUDGE MOSS: That might work well. Now the
- 2 parties have raised this question of time-of-use, as
- 3 we've been exploring the options this morning, and of
- 4 course, you have stated your preference in that
- 5 connection, so assuming we can get through the revenue
- 6 requirements in the portion of the morning, then we
- 7 should probably devote the balance of the morning to
- 8 the time-of-use witnesses.
- 9 With respect to the Cities, I had an e-mail
- 10 from you, Ms. Arnold, I believe indicating a preference
- 11 for 1:30 in the afternoon of Thursday basically
- 12 blocking from that period until three o'clock in the
- 13 afternoon on Friday. Do you have a witness
- 14 availability issue that would make your witness most
- 15 readily available, say, Thursday afternoon?
- MS. ARNOLD: I don't think that was the
- 17 Cities' -- we just asked that we have a time certain
- 18 because there are so many people coming at the same
- 19 time to support the stipulation. We will be bringing
- 20 at least 10 individuals, a representative from each
- 21 city, and one of the public works directors is prepared
- 22 to be on the panel available for the Commission to ask
- 23 questions, but we don't have any particular time. We
- 24 would just like a time certain so we can tell these
- 25 people when to come.

- 1 MS. THOMAS: That time frame was for a Sound
- 2 Transit witness. He was not planning to be part of any
- 3 panel. He was just available to testify.
- 4 JUDGE MOSS: I did receive quite a flood of
- 5 communications in connection with this. I apologize
- 6 for saddling you with that, Ms. Arnold, but
- 7 nevertheless, it would be best, given the large number
- 8 and given the witness availability situation and given
- 9 the potential, at least, for breaking out the Schedule
- 10 70 and 71 piece of this, and of course we've talked
- 11 about that at several points during this process, the
- 12 idea of breaking out the Schedule 70, 71, 72 and Gas
- 13 Rule 8 issues for some sort of separate track, and I
- 14 haven't heard anybody suggest that that's an untenable
- 15 thing to do, so I want to keep that option open. To
- 16 keep that option fully open means we do need to set a
- 17 time and get that testimony arranged. Mr. Charneski?
- 18 MR. CHARNESKI: For Kent and Bremerton, I'll
- 19 have two potential witnesses coming, and it would be
- 20 very useful if we knew, for example, that we could get
- 21 to it sometime Thursday afternoon. We wouldn't need a
- 22 time certain, but my primary witness is available
- 23 Thursday but not Friday, actually, so they would be
- 24 happy to be here all day Thursday if they knew they
- 25 could get to it sometime on Thursday.

- 1 JUDGE MOSS: Let's set 1:30 Thursday
- 2 afternoon to hear the piece on Schedule 70 and 71,
- 3 Exhibit "I" to the settlement stipulation bearing the
- 4 caption, "Settlement Terms for Relocation and
- 5 Underground Conversions."
- 6 MS. SPENCER: I ask that as you are
- 7 considering setting specific times for those schedules
- 8 that you also include low income and conservation
- 9 issues from which to the extent that it's possible,
- 10 given the nature of these proceedings, a specific time
- 11 also be set.
- MR. FINKLEA: Along those lines, we have
- 13 checked with Mr. Schoenbeck, who will be our witness on
- 14 those two issues, and he is available Thursday but is
- 15 not available Friday, so along the same lines, if we
- 16 could set conservation and low income for Thursday
- 17 afternoon after the Schedule 71 issue, I know that
- 18 Mr. Schoenbeck will be available at that time.
- 19 MS. DIXON: To echo on that as well, if it's
- 20 possible to set conservation and low income for
- 21 Thursday and also to set line extension for Thursday.
- 22 Technically, I'm supposed is to be out of town on
- 23 Friday, so if it's at all possible, that would be ideal
- 24 since I'm testifying on all three of those.
- MR. ROSEMAN: Your Honor, trying not to be

- 1 contrary, but our conservation witness, Mr. Eberdt, is
- 2 only available Thursday morning and all day Friday, and
- 3 you know this is what's going to happen when people are
- 4 trying to arrange their witnesses, and he's just not
- 5 available Thursday afternoon.
- 6 There are Public Counsel and other people who
- 7 have different interests who will be here on
- 8 conservation, but he has a unique perspective.
- 9 MR. GIBSON: Instead of a time certain, I
- 10 wonder if the Commission would need to have witnesses
- 11 and people, for example, like WorldCom who has signed
- 12 two of the settlements, but the Staff and Company and
- 13 Public clearly can answer any question that the
- 14 Commission would have, and practically speaking, the
- 15 witness I can bring can say, "Yes, we agree," which is
- 16 what the signature does, and the technical aspects of
- 17 anything that would be asked by the Commission could
- 18 clearly be represented by the others, so I'm wondering
- 19 why not have one less witness.
- 20 JUDGE MOSS: Would it be helpful for us to go
- 21 off the record for a few minutes. I think it would be
- 22 helpful for me to go off the record for a few minutes
- 23 and have the parties sit down with a list of "A"
- 24 through "K" and prepare a witness list for each of
- 25 those and also propose an order of presentation keeping

- 1 in mind some of the discussion that we have had so far
- 2 this morning. I'm seeing some nods of assent. At
- 3 least that's something. That's what we will do.
- 4 Why don't you all have that discussion in
- 5 this room using the microphones so that those who are
- 6 on the telephone can participate with you, and we are
- 7 in a cycle here, 20 minutes. I'll come back at 11:30,
- 8 and hopefully that will be worked out. That's subject
- 9 to the understanding that we can make these
- 10 arrangements to accommodate your witnesses' needs and
- 11 all this sort of thing, but I'm not sitting here making
- 12 any commitments that we will not have to have some or
- 13 all of these people back at another time. It truly
- 14 depends upon the Commission's ability to prepare fully
- 15 to inquire as to each area of interest. If I sound a
- 16 little doubtful about the ability to accomplish that
- 17 with respect to such a comprehensive package of
- 18 material, then it is because that is how I feel, and
- 19 perhaps I underestimate, but it's a possibility.
- Now, having said that, it's also entirely
- 21 possible that we will be able to accomplish a great
- 22 deal on Thursday and Friday, and that if there are
- 23 follow-up questions, they can be handled through Bench
- 24 requests or other means that we have employed in the
- 25 past to get our inquiries responded to, so things are

- 1 open at this point, but I just don't want anybody to be
- 2 getting too optimistic that we are going to get every
- 3 question prepared and resolved on this type of
- 4 schedule, but let's do our best, and part of that will
- 5 be for you all to try to come up with something that
- 6 will work for everybody.
- 7 MS. DIXON: There had been some discussion
- 8 off the record earlier about whether the hearing Friday
- 9 afternoon that's contemplated in the notice you sent
- 10 out is still taking place then or whether we would be
- 11 scheduling witnesses and issue areas at that time,
- 12 because it sounded like perhaps some of that would be
- 13 addressed Thursday morning.
- 14 JUDGE MOSS: There is some overlap here. We
- 15 will be doing both things on Friday. That is to say,
- 16 we will be taking up in a formal sense the suggestion
- 17 that we've taken up today regarding the temporary rate
- 18 possibility as an expedient that will allow us to have
- 19 sufficient time to complete our process. We will also
- 20 have that afternoon reserved to hear additional
- 21 witnesses, and we probably will talk a bit on Thursday
- 22 as well about the options available for going forward,
- 23 but in terms of actually implementing any sort of
- 24 interim rate or whatnot, that will probably be the
- 25 first order of business on Friday. Any other questions

- 1 before we go off the record?
- 2 MR. FFITCH: Your Honor, should we assume
- 3 that maybe just as a working hypothesis that we would
- 4 have one or more witnesses, perhaps those that have
- 5 prefiled, on an issue, and then we would have sort of a
- 6 second category of people available for questions if
- 7 the Commission had them?
- JUDGE MOSS: Yes, that sounds workable.
- 9 Along the lines we were discussing before, identify
- 10 both sets. Identify the set of witnesses who you
- 11 definitely want to appear on each individual piece, and
- 12 also if there are some witnesses that would be
- 13 available, if the panel was presented with a question
- 14 it could not respond adequately to. We'll be off the
- 15 record.
- 16 (Recess.)
- JUDGE MOSS: I've been informed that the
- 18 parties have completed their off-the-record discussions
- 19 about witness issue order, so who wishes to report?
- 20 MS. DODGE: I'm the note-taker. We have done
- 21 two things. We have a list of witnesses for each issue
- 22 and a suggested order of presentation. Should I just
- 23 go through?
- JUDGE MOSS: Why don't we start down that
- 25 path and see.

- 1 MS. DODGE: For Exhibit A, the PCA, and I
- 2 should explain that we have witnesses that are listed
- 3 as panelists who will sit as a panel. Then we have a
- 4 second category for some of the issues of witnesses who
- 5 will be available for any questions or issues that may
- 6 come up that they should address.
- 7 There was a little bit of concern along the
- 8 way. There aren't necessarily more witnesses required
- 9 for each of those panels. People feel there is
- 10 adequate coverage, but there is a little concern that a
- 11 notice went out requiring witnesses from every party to
- 12 be available, and no one wants to disobey an order.
- 13 JUDGE MOSS: Notice is amended to provide
- 14 that the concern of the Bench is that there be adequate
- 15 coverage, and frankly, we followed the process and
- 16 procedure that we have adopted over the course of the
- 17 past couple of years in terms of preparing for this,
- 18 and frankly, I will just go ahead and acknowledge on
- 19 the record that I didn't stop to think of the fact that
- 20 we had 31 parties in this case, and I don't want 31
- 21 witnesses on each issue, so adequate coverage is the
- 22 key, so you will not risk running afoul of a Commission
- 23 order by this process.
- 24 MS. DODGE: Exhibit A, the PCA, the panelists
- 25 will be for the Company, Bill Gaines; for Public

- 1 Counsel, Jim Lazar; for Staff, Merton Lott. Exhibit B,
- 2 revenue requirements, for the Company, Karl Karzmar;
- 3 for Public Counsel, Jim Dittmer, who will be a panelist
- 4 via telephone, and for staff, Merton Lott.
- 5 JUDGE MOSS: Mr. Dittmer will be available by
- 6 phone? He can't be here for this even though he's a
- 7 panelist?
- 8 MR. FFITCH: If that's a problem, we could
- 9 have the panel be Staff and the Company, and
- 10 Mr. Dittmer could be available for additional
- 11 questions.
- 12 JUDGE MOSS: He's in a remote location?
- MR. FFITCH: Kansas City.
- 14 JUDGE MOSS: If he needs to be on the panel,
- 15 let's have him on the phone.
- MS. DODGE: And the backup witnesses, and
- 17 particularly with respect to cost of capital if there
- 18 is in-depth discussion, for the Company, Don Gaines;
- 19 for Public Counsel, Steven Hill; for Staff,
- 20 Mr. Woolridge. Exhibit C, rate spread, panelists will
- 21 be for the Company, Mr. Pohndorf; Staff, Mr. Lott;
- 22 Public Counsel, Mr. Lazar, and for ICNU,
- 23 Mr. Schoenbeck, and backup witnesses who will be
- 24 available are for Microsoft, Jerry Gertler, and for
- 25 Federal Executive Agencies, Mr. Selecke (phonetic).

- 1 MS. DODGE: Exhibit D, rate design, for the
- 2 Company, Mr. Pohndorf; for Staff, Mr. Lott; for Public
- 3 Counsel, Mr. Lazar; for ICNU, Mr. Schoenbeck, and then
- 4 as backup witnesses, Microsoft, Jerry Gertler, Federal
- 5 Executive Agencies, Mr. Selecke; for Kroger, Kevin
- 6 Higgins; for WorldCom, Jeff Grumm; for AT&T Wireless,
- 7 Bill Hunter.
- 8 MR. GIBSON: Based on your earlier decision,
- 9 I would like to pull off Jeff Grumm and make the whole
- 10 thing more efficient.
- JUDGE MOSS: So you don't want to offer
- 12 Mr. Grumm as a backup witness?
- MR. GIBSON: I don't think he's necessary
- 14 based on your ruling. There is adequate coverage.
- 15 MS. DODGE: For Exhibit E, time of use, for
- 16 the Company, Mr. Pohndorf; for the Staff, Mr. Lott, for
- 17 Public Counsel, Mr. Lazar. Backup witnesses will be
- 18 for Microsoft, Jerry Gertler; for Northwest Energy
- 19 Coalition, Danielle Dixon.
- 20 Exhibit F, conservation, for the Company,
- 21 Mr. Pohndorf; for Staff, Ms. Steward; for Public
- 22 Counsel, Ms. Klumpp; for Northwest Energy Coalition,
- 23 Ms. Dixon; for the Energy Project, Mr. Eberdt, and for
- 24 NWIGU, Mr. Schoenbeck. Exhibit G, low income, for the
- 25 Company, Mr. Pohndorf, for Staff, Ms. Steward; for the

- 1 Multiservice Project, Energy Project, and the
- 2 Opportunity Council, Mr. Brannon; for Northwest Energy
- 3 Coalition, Ms. Dixon; for NWIGU, Mr. Schoenbeck.
- 4 Exhibit H, line extension, for the Company,
- 5 Mr. Pohndorf, for Staff, Mr. Lott; for Public Counsel,
- 6 Mr. Lazar; for Northwest Energy Coalition, Ms. Dixon,
- 7 and backup witness for Microsoft, Jerry Gertler.
- 8 Exhibit I, the Cities, for the Company, Ms. Harris; for
- 9 Staff, Ms. Etchart; for the Cities, Carrie Roe, and
- 10 then backup witnesses available for questioning will be
- 11 for Sound Transit, Bill Gunzler; for King County, Lydia
- 12 Reynolds-Jones, and for City of Kent, Tim LaPort, but
- 13 he may not be available if not necessary.
- 14 JUDGE MOSS: LaPort is a backup witness, and
- 15 we are going to talk about issue order here in a
- 16 minute, but I think we are probably going to take the
- 17 Cities up, I think we talked about doing that Thursday
- 18 afternoon.
- MS. DODGE: We've changed that.
- 20 MS. ARNOLD: I might include as witnesses, I
- 21 will be there for the Cities and Michael Charneski will
- 22 be available for legal questions.
- JUDGE MOSS: Counsel need to be available for
- 24 legal points or argument, sure.
- 25 MS. DODGE: Exhibit J, SQI, for the Company,

- 1 Mr. Pohndorf; for Public Counsel, Ms. Kimball, on the
- 2 phone?
- 3 MR. FFITCH: In person on Thursday, on the
- 4 phone on Friday subject to availability. She has
- 5 limited Friday phone availability, and if she's not
- 6 available, the other panelists are adequate, given her
- 7 prefiled testimony.
- 8 MS. DODGE: Finally for Staff, Ms. Steward,
- 9 and Exhibit K, backup distribution, for the Company,
- 10 Mr. Pohndorf; for staff, Mr. Lott.
- 11 JUDGE MOSS: That completes our sets of
- 12 panels and the potential backups. Mr. McMahon?
- MR. MCMAHON: On the Exhibit "I," Gunzler,
- 14 Liz Thomas requested that he be available by telephone.
- 15 Does it make a difference as far as your list is
- 16 concerned?
- MS. DODGE: I think that the backup witnesses
- in general will be either in person or on the phone,
- 19 but more likely on the phone for many of them.
- JUDGE MOSS: That piece is completed. Now,
- 21 you are going to turn me on my head.
- MS. DODGE: Only partially. We were trying
- 23 to work through various conflict issues and trying to
- 24 predict which issues go naturally together and things
- 25 like that. We started looking at revenue requirements

- 1 Thursday morning, Exhibit B, followed by Exhibit C and
- 2 D, rate spread and rate design; then Exhibit F,
- 3 conservation; then Exhibit G, low income, and there is
- 4 some hope that all of that would fit within Thursday
- 5 morning, or at least conservation.
- Then Exhibit H, line extension; Exhibit J,
- 7 SQI; Exhibit K, backup distribution. Sorry, I've
- 8 skipped one. After line extension, Exhibit H, she come
- 9 Exhibit E, time-of-use.
- 10 JUDGE MOSS: And following that, SQI and
- 11 backup distribution?
- MS. DODGE: Following that, SQI, which is
- 13 Exhibit J, and then line Exhibit K, backup
- 14 distribution; then Exhibit I, the Cities; then
- 15 Exhibit A, PCA, and there is some hope that by the time
- 16 we get to Exhibit I, Cities, that that's Friday at
- 1:30, and in any case, we thought to set Friday at 1:30
- 18 for the Cities so they have their set time and we can
- 19 make adjustments as requires by the others.
- 20 JUDGE MOSS: So we want to set the Cities
- 21 definitely Friday at 1:30. Okay, and as to the others,
- 22 we will start with the revenue requirement and move
- 23 through the list as we are able to do.
- MS. DODGE: Yes.
- 25 JUDGE MOSS: Now, it is impossible to predict

- 1 whether these issues will take minutes or hours, so
- 2 it's going to be important that the witnesses be here
- 3 so that if it's minutes instead of hours, we don't lose
- 4 time during the day.
- 5 On the other hand, that needs to be with the
- 6 understanding that if it's hours and not minutes that
- 7 witnesses may be here and not get called, and also we
- 8 may have to make adjustments, depending on how things
- 9 go. We will try to follow this. I don't see any
- 10 particular problem with this order, but it's
- 11 conceivable that a problem could develop along the way,
- 12 so then we would have to perhaps move something up a
- 13 bit.
- We will set the Cities at 1:30 since that
- 15 seems to be a good plan for that piece of the case,
- 16 which does sort of stand on its own, unlike many of the
- 17 other interrelated issues, and it does seem to me that
- 18 you have arranged things fairly logically together,
- 19 particularly as to the first three pieces, which I
- 20 think are essential to the consideration of the various
- 21 procedural options that we've discussed and in a sense
- 22 more substantive options, if we do need additional time
- 23 beyond the day-and-a-half that's currently set aside,
- 24 and just to reiterate, those various options as I have
- 25 them down include the parties' wish that we finish

- 1 everything that needs to be done and proceed
- 2 accordingly.
- 3 The other possibilities, the contingency
- 4 possibilities we discussed include, as initially
- 5 proposed, implementing a temporary 4.6 percent rate
- 6 increase pending final determination of the matter. I
- 7 raised the possibility of 4.6 plus something to keep
- 8 the Company whole if the Commission was not interested
- 9 in implementing the time-of-use on a temporary basis,
- 10 and then the other suggestion was 4.6 and the
- 11 time-of-use piece on a temporary basis. So those are
- 12 the options we've discussed so far, and as I told you
- 13 at the outset, I'm not going to make a decision on
- 14 that, and the Commissioners will be in a position to
- 15 decide exactly how we will proceed, and we will take
- 16 that up as appropriate.
- 17 That takes care of witnesses, the order of
- 18 presentation. We have already confirmed our exhibit
- 19 list. In those subject areas, is there anything else
- 20 the parties want to bring up? I have one other matter
- 21 to bring up. Mr. Roseman?
- 22 MR. ROSEMAN: I was just going to inquire
- 23 whether -- I think the hearing is scheduled for 9:30 on
- 24 this Thursday? Do you want to or would you let us know
- 25 whether --

- 1 JUDGE MOSS: I don't think I can change that
- 2 at this point, so we will proceed at 9:30. We may make
- 3 some adjustments for the second day depending on what
- 4 happens with our public hearing. Anything else in this
- 5 connection?
- 6 One other subject matter that I have down on
- 7 my agenda, I noticed that as I reviewed the materials
- 8 over the past several days that Cost Management
- 9 Services is listed as a participating party, yet they
- 10 are not a signatory, as I understand it, so I wanted to
- 11 get clarification on their status.
- MS. ARNOLD: Your Honor, Cost Management
- 13 Services is intending to be involved in the gas
- 14 collaboratives and is a party and has no objection to
- 15 any of the stipulation that's been presented but didn't
- 16 participate in any of the collaboratives so didn't feel
- 17 it was appropriate to sign or not sign.
- 18 JUDGE MOSS: But they are listed as a
- 19 participating party in the prefatory language in the
- 20 umbrella settlement agreement. Do I misspeak?
- 21 MS. DODGE: In Paragraph 1, they are listed.
- 22 I think that was an oversight all around.
- JUDGE MOSS: So that's something that will
- 24 have to be taken care of, but we just need to be clear,
- 25 and I'll just confirm for the record then that the only

- 1 other party in the case that is not a signatory to the
- 2 settlement stipulation is Seattle Times and that they
- 3 also are not opposed, as I understand it.
- 4 MS. KIRKPATRICK: That's correct.
- 5 JUDGE MOSS: These are small details, but
- 6 they can be important, so I just wanted to clarify
- 7 that. Is there any other business that we need to take
- 8 up today? Mr. McMahon?
- 9 MR. MCMAHON: I would like to make sure that
- 10 if there is any change that I am sent notice of it, and
- 11 the reason I bring this up is other attorneys in the
- 12 prosecuting attorneys office have filed appearances
- 13 rather than myself, so I don't know if whoever sends
- 14 out the notices has got my e-mail or telephone, so I
- 15 just want to make sure I find it if the schedule is
- 16 changed.
- JUDGE MOSS: We'll put you on the global
- 18 list. As far as official notice is concerned, each
- 19 party has one person designated for official service,
- 20 and I would not recommend changing that at this
- 21 juncture, but let me back up half a step for everyone's
- 22 benefit.
- When we are in an intensive mode and schedule
- 24 situation such as we are now in, it is my standing
- 25 practice that in addition to the official notice you

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have a global e-mail to all the parties so that you
 2
     actually receive notice of anything that's happening
 3
     earlier than you otherwise might. So I will continue
 4
 5
     that practice throughout, but the official notice may
     take a day or two to reach you, but you will know.
 6
 7
               Any other business this morning? Thank you
 8
     all very much for being here this morning, and thank
     you for your additional hard efforts in getting us
 9
10
     procedurally on track here, and I look forward to
     seeing you all Thursday morning at 9:30. We are off
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12
     the record.
13
              (Prehearing concluded at 12:20 p.m.)
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receive via facsimile and hard copy through mail to