0039	98
1	BEFORE THE WASHINGTON UTILITIES AND
	TRANSPORTATION COMMISSION
2	In re the Matter of) Docket No. UE-010395) Volume VI
3	AVISTA CORPORATION, d/b/a) Pages 398 - 762
1	AVISTA UTILITIES,)
4	Request Regarding the Recovery)
5	of Power Costs Through the)
	Deferral Mechanism,)
6)
7	A hearing in the above matter was held on
	September 6, 2001, at 9:00 a.m., at 1300 South Evergreen
8	Park Drive Southwest, Room 206, Olympia, Washington, before Administrative Law Judge DENNIS MOSS and
9	Chairwoman MARILYN SHOWALTER and Commissioner RICHARD HEMSTAD and Commissioner PATRICK J. OSHIE.
10	The parties were present as follows:
11	THE COMMISSION, by DONALD J. TROTTER and JONATHAN C. THOMPSON, Assistant Attorneys General, 1400
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12	Washington 98504-0128.
13	THE PUBLIC, by SIMON FFITCH, Assistant
	Attorney General, 900 Fourth Avenue, Suite 2000,
14	Seattle, Washington 98164.
15	INDUSTRIAL CUSTOMERS OF NORTHWEST UTILITIES,
	by BRADLEY VAN CLEVE, Attorney at Law, Davison Van
16	Cleve, P.C., 1000 Southwest Broadway, Suite 2460,
	Portland, Oregon 97205.
17	AVISTA, by DAVID MEYER, Attorney at Law, E.
	1411 Mission Avenue, Spokane, Washington 99203.
18	
19	
20	
21	
22	
23	
24	Joan E. Kinn, CCR, RPR
25	Court Reporter

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JUDGE MOSS: Good morning, everyone. We are here this morning on September the 6th to resume our evidentiary proceedings in Docket Number UE-010395, and a couple of preliminary matters. I have distributed to counsel and to the Bench this morning an updated exhibit list that captures the activity from yesterday, and I also have distributed a Bench request to the company and have had some informal discussion with the company. The Bench request calls for data through the end of August, cash flow statements. The company indicates that it can provide the requested information through the end of July by the requested date, which is September 10th, and that it will make efforts to provide the August data as soon thereafter as can be done. So with that, I think we can move on to

having Mr. Hoover, I believe it is, to be our first witness.

19 MR. MEYER: Very good, I call to the stand 20 Mr. Thomas Hoover.

(The following exhibits were identified in conjunction with the testimony of THOMAS J. HOOVER.) Exhibit 350-T is Pre-filed rebuttal testimony. Exhibit 351 is Staff Cross-Exam Exhibit:

```
1
    Avista Response to Staff Data Request No. 182. Exhibit
    352 is Staff Cross-Exam Exhibit: Avista Response to
    Staff Data Request No. 99.
 4
5
    Whereupon,
 6
                       THOMAS J. HOOVER,
 7
    having been first duly sworn, was called as a witness
8
    herein and was examined and testified as follows:
9
10
              DIRECT EXAMINATION
11 BY MR. MEYER:
12
        Q. Mr. Hoover, for the record, please state your
13
   name.
14
         Α.
             My name is Thomas J. Hoover.
15
              By whom are you employed?
         Q.
16
              Deloitte & Tousche.
         Α.
17
              Have you prepared and had pre-filed rebuttal
         Q.
18
   testimony in this case marked as Exhibit 350-T?
19
              Yes, I have.
20
              If I were to ask you the questions that
         Q.
21
    appear in that pre-filed testimony, would your answers
    be the same?
22
23
               Yes, they would.
2.4
               MR. MEYER: With that, I move the admission
of Exhibit 350-T.
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00407
1
               JUDGE MOSS: Hearing no objection, it will be
 2
    admitted as marked.
 3
               MR. MEYER: The witness is available for
 4
   cross.
5
               JUDGE MOSS: And I believe we start with
 6
   Staff.
 7
8
               CROSS-EXAMINATION
9
   BY MR. TROTTER:
10
         Q.
               Welcome, Mr. Hoover.
11
         Α.
               Thank you.
12
               Turn to page two of Exhibit 350-T, and on
13
    line -- beginning on line ten, you indicate that you and
14
    your employer, Deloitte & Tousche, are independent with
15
    respect to the company, correct?
16
         A.
              That's correct.
17
         Q.
              And that means in part that you conduct your
18
    own independent audit of the company's books and
```

A. That's correct.

records, correct?

19

- Q. Your role is not to concur with what Avista does, but to reach your own independent conclusions apart from Avista's conclusions, correct?
- A. Our role is to reach an independent conclusion, but that sometimes involves concurring with

- 1 what the company does.
 - Q. Let me ask it another way. Your role is not to simply look at what Avista has done itself and sign off on that, but rather to investigate all available evidence surrounding what Avista has done and determine whether what they did was correct?
 - A. Maybe I can clarify. Our role is not to just accept, take at face value what they have done, but to perform an independent investigation, review, analysis.
 - Q. And so you are to investigate to assure that the information that you are provided is complete?
 - A. That's correct.
 - Q. And am I also correct that you and your audit team do not receive anything of value from Avista other than your firm's fees?
 - A. That's correct.
 - Q. Mr. Hoover, I would ask you to assume that a regulatory asset is recorded on the company's balance sheet and your firm issues an affirmative opinion. Do you have that assumption in mind?
 - A. Yes.
- Q. Now assume that recovery of that cost was not probable under FAS 71 based on all available evidence.

 Do you have that assumption in mind?
- 25 A. Okay.

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- 1 Q. What are the consequences for Deloitte & 2 Tousche under those assumptions?
 - A. If I hear you correct that the company has a regulatory asset recorded on their books and we believe then upon further evidence that the asset should not be recorded?
 - Q. Well, let's run it by you again.
 - A. I apologize, perhaps I misunderstood.
 - Q. The regulatory asset is recorded and you issue an affirmative opinion. It turns out that recovery was not probable under FAS 71 based on all available evidence at the time, not after the fact, but at the time. In other words, a mistake had been made. What is the consequence for Deloitte & Tousche?
 - A. There's no consequence for Deloitte & Tousche. If subsequent to the issuance of financial statements somebody determines that there has been an error in those financial statements, then the applicable literature talks about how you go about correcting an error if financial statements have been previously issued.
 - Q. So if you investigate and do not, in fact, base your opinion on all available evidence, there's no consequence for your firm?
 - A. We do attempt to base our opinion on all

2.4

evidence made available to us, and it's our role to try to determine that we have all evidence available to us, and we use that to base our opinion.

- Q. Okay. And if you don't, then the rules are that it would just simply -- the firm would simply restate its financial reports based on the result that it would have obtained had all the available evidence been evaluated?
- A. Well, by firm, I'm assuming you're referring to the company.
 - Q. Yes.
 - A. If there is a subsequent event or a subsequent discovery of facts that were available at the time that an original judgment or opinion had been made, then you would go about correcting that.
 - Q. Turn to page four of your testimony. On line 11, you state that:

Based on all the available evidence, we concurred with the company's conclusion that it was appropriate and in accordance with generally accepted accounting principles to defer power costs as authorized by the Commission's accounting order.

Do you see that?

```
00411
 1
               Yes, I do.
 2
               And by this, you mean it was proper for the
          Q.
     company to record this as a regulatory asset on its
    balance sheet?
 5
         Α.
 6
          Q.
              And none of your analysis of the available
 7
    evidence was reduced to writing, was it?
 8
             Not that I recall.
 9
               Could you turn to -- excuse me.
10
               And beginning on line 16 of page 4, you
     identify the available evidence that you reviewed; is
11
12
     that correct?
13
         Α.
               That's correct.
14
          Q.
               I would like to refer you to Exhibit 351 and
15
     352. Do you have those?
16
         Α.
               Yes, I do.
17
         Q.
               And in Exhibit 351, the Staff asked a data
18
     request for all, in item two:
19
               All documents actually considered by the
20
                independent auditors that were used to
21
                determine that such booking treatment
22
                was proper.
23
                This refers to the regulatory asset
24
     treatment. And the response was down below, refers us
```

to the response to the first item, which was that:

00412 The company provided official filings 1 that the company made with the 3 Commission and the official findings of the Commission. 5 Do you see that? 6 Α. Yes, I do. 7 And then it refers us on to Staff Request 99, Q. 8 right? 9 Α. That's what it says. 10 Q. And if you refer to Exhibit 352, which is the 11 response to Staff Data Request 99, and did you have a 12 chance to review this before you took the stand? 13 Yes, I did. 14 Q. And am I correct that the only other 15 documents identified in Exhibit 352 were the -- in fact, 16 it says on the last paragraph: 17 No documents other than official filings 18 with the Commission have been provided 19 to the company's outside auditors. 20 Do you see that? 21 Yes, I do. Α. 22 It also says in the last sentence that you 23 reviewed the company's first and second quarter 10-Qs 24 also filed with the SEC. Do you see that?

25

A. Yes, I do.

00413

1 Q. Did you review the company's third quarter
2 2000 10-Q?
3 A. Yes, we did.
4 O. So the -- if I -- am I correct then that the

Q. So the -- if I -- am I correct then that the -- other than the documents that are listed in these exhibits that were provided to you by the company, which are described in those exhibits, you also reviewed FAS 71, the FERC chart of accounts, and the Staff memo; is that correct?

A. That's correct.

Q. And by in your testimony on page four where you refer to the Staff memo, that was the memo that was filed in connection with the Commission's August 9th, 2000, accounting order?

A. That's correct.

Q. And the petition was the petition that led to that accounting order?

A. Yes.

Q. And the order is also the August 9th order?

20 A. Yes.

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21 Q. Okay. And that's the universe of documents 22 that you actually reviewed?

23 A. Yes.

Q. You are aware that Staff expressed to

25 $\,$ Deloitte & Tousche and to Avista that it had significant

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00414
1
     concerns about Avista's booking deferred power costs as
     a regulatory asset, correct?
          Α.
               At what time?
         Q.
               At any time. Well, let me just ask when you
 4
 5
    first became aware of that?
 6
         Α.
               That the Staff had concerns?
               Yes.
 7
          Q.
 8
               It was recently.
          Α.
9
          Q.
               Was it in January of this year?
10
         Α.
               I don't recall.
11
         Q.
               Your team never independently followed up
12
    with Staff about that, did it?
13
         Α.
               No, we did not.
14
          Q.
               On the last line of page four of your
15
     rebuttal, you say that you drew on your other
16
     experiences and tried to compare this issue with
17
     analogous situations you may have seen elsewhere. Do
18
    you see that?
19
         Α.
               Yes, I do.
20
               That analysis was not reduced to writing
          Q.
21
     either, was it?
```

And it wasn't based on a review of any

That's correct.

A. No specific documents.

22

23

24 25 Α.

Q.

documents, was it?

6

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- 1 Did you investigate any of this Commission's orders other than the accounting orders in Docket UE-000972?
 - You mean specific orders, not that I recall. Α.
 - Did Deloitte & Tousche conduct any independent analysis of the prudence of Avista's power purchases?
 - We reviewed the power purchases. Α.
 - Q. Did you conduct an independent analysis of the prudence of those purchases?
 - Α. Not of the prudency per se.
 - Did you apply a presumption of prudence to Avista's power cost deferrals in reaching your opinion?
 - Α. Yes, we discussed the power cost deferrals with the company. We reviewed through the books and records the expenditures, what the company was spending money on. And in reviewing what they were expending their money on, in discussing with the company, and an understanding in the industry of what was going on, we concurred with their conclusion that these were prudent.
 - But you didn't conduct an independent Q. analysis of prudence?
 - A. That's correct.
- You recall, do you not, that the Commission 25 in its August 9th, 2000, order indicated that the

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00416
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- company beared the burden of proof that recovery of these deferred power costs through a deferral mechanism is appropriate?
- 4 A. Yes.
- 5 Q. And is that a material issue?
- 6 A. Yes.
- 7 Q. And that issue was disclosed in the company's 10-K, was it not?
 - A. Yes, it was.
- Q. Do you know why that was not disclosed in the company's November 14th, 2000, 10-Q?
- 12 A. I don't have the 10-Q with me to refer to. I 13 don't recall.
- Q. Would you accept subject to check that it was not?
- 16 A. I will accept that.
- Q. And assuming that, do you know why it was
- 18 not?
- 19 A. No, I don't.
- 20 Q. Turn to page 3 of your testimony, and
- 21 beginning on line 11, you quote a portion of F-A-S or
- 22 FAS 71, is that right?
- 23 A. Yes.
- Q. As related to a company's financial
- 25 statements to the public, a company such as Avista must

follow generally accepted accounting principles or GAAP, G-A-A-P, correct?

- A. That's correct.
- Q. And financial accounting standards or statements such as FAS 71 are the highest level and authority in the pronouncement of GAAP, correct?
 - A. That's correct.
- Q. For financial statements that require GAAP accounting such as the annual report to stockholders, a company such as Avista is generally not allowed to defer expenditures that would normally be expensed in the current period, correct, as a general matter?
- A. A company such as Avista as a regulated enterprise would follow FAS 71, and if there is a belief that an asset or an expenditure is recoverable in a future period, they have the ability under FAS 71 to defer that expenditure as a regulatory asset.
- Q. So FAS 71 can we say is the exception to the general rule?
- A. It's a part of the rules. There are a variety of rules out there within FASB, a variety of financial statements. Some apply to certain industries, some are very industry specific, some are not. So it's not an exception to the general rule, it is a rule that applies to Avista.

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- Q. Absent FAS 71, the company would not be allowed to defer expenditures that would normally be expensed in the current period, correct?
 - A. Not necessarily. Prior to FAS 71, it was what was referred to as the Amendment to Opinion 2, so there has been literature out there for quite a while that has referred to accounting for regulated enterprises.
 - Q. FAS 71 replaced that opinion?
 - A. Yes, it did.
 - Q. And assuming neither of those opinions existed, the general rule would be that you can't expense, you can't capitalize items that would normally be expensed in the current period?
 - A. As a general rule, that's correct.
 - Q. And you mentioned that it is possible with regard to regulated entities to comply with FAS 71 and defer expenditures that would otherwise be expensed in the current period?
 - A. That's correct.
- Q. A regulatory Commission does not make the decision that its action to allow the company to defer an item on its financial statements creates a regulatory asset on the company's financial statements to the public; is that right?

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- 1 I apologize, can you please reread that?
- I may have missed a word. A Commission does not make the decision that its action to allow a company to defer an item on its regulatory financial statements 5 constitutes the creation of an asset on a company's 6 financial statements to the public, correct?
 - Α. That's correct.
- And so in order for a company to be able to record a deferral related to regulatory action in its 10 GAAP statements, the deferrals must meet FAS 71?
 - Α. That's correct.
- 12 And here on page three, you quote part of FAS 13 71, and there are two criteria, both of which must be 14 met; is that right?
 - Α. Yes.
 - And the first is that it is probable that Q. future revenue in an amount at least equal to the capitalized cost will result from inclusion of that cost in allowable costs for rate making purposes, correct?
 - Α. Yes.
- 21 And the deferrals of power costs in this case 22 are what are referred to as capitalized costs, correct?
- 23 Α. Yes.
- 2.4 So first, a company would have to demonstrate Q. 25 that it was probable that inclusion of the deferred

2.4

costs in rate proceedings would result in future revenues intended to recover the deferred costs as opposed to future costs?

- A. That's correct.
- Q. And second, that the revenues generated by the inclusion of the deferred costs in a rate making proceeding would have to be at least equal to the deferrals, correct?
 - A. That's correct.
- Q. The term used in FAS 71, a term is probable, and you on page four of your testimony refer to this as a "only a standard of probability, something that can be reasonably expected or believed." Do you see that?
 - A. Yes, I do.
- Q. If the recovery of a specific deferred expense is probable for only 75% of that deferred expense and not probable for the rest of that deferred expense, then only 75% of that deferred cost could be recognized as a regulatory asset, correct?
- A. Assuming that you were able to do an analysis to determine that it was probable with respect to 75% and not with respect to 25%, that's correct. 75% would be capitalized as a regulatory asset. 25% would be written off.
 - Q. On page 3 of your testimony on line 21 to 22,

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14 15

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you say that reasonable assurance it says can be given, but there are always matters such as prudency to be determined prior to including a cost in rates. Do you see that?

- A. Yes, I do.
- Q. And by this, do you mean that there need not be a final prudence determination before a company may book a regulatory asset?
 - A. That's correct.
 - Q. Under what circumstances would issues regarding prudence of a cost prevent the recognition of a regulatory asset?
 - A. If there were a belief that the costs were not prudently incurred, if there were a belief that the costs would not be allowed to be recovered in rates, then you would not establish a regulatory asset.
- Q. And you used prudence as an example here.
 Would recoverability for any reason other than prudence,
 if there was a substantial issue regarding
 recoverability, would that impair the recognition of a
 regulatory asset?
- A. If there was a belief, again subject to probability, that an incurred cost would not be recovered in rates, then it would not be established as a regulatory asset.

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00422
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16

- 1 Q. And as far as you're concerned, that belief needs to be based on all available evidence?
 - A. That's correct.
- 4 You indicated that in your review you Q.
- 5 reviewed the FERC system of accounts; do you recall 6 that?
- 7 Α. Yes.
- Is it correct that this Commission has the 8 9 authority to allow a company to defer costs for future 10 consideration for FERC accounting purposes?
- 11 Α. Yes.
- 12 Q. And if that authority is given, that does not 13 necessarily mean that those deferrals meet the 14 requirements of FAS 71, correct?
 - That's correct.
- Are you aware that Deloitte & Tousche was Q. 17 contacted by Staff in November of last year regarding 18 the regulatory asset issue?
 - I don't recall that.
- 20 Was Mr. Derrick, D-E-R-R-I-C-K, Coder, Q.
- 21 C-O-D-E-R, on your team at that time?
- 22 Yes, he was. Α.
- Do you recall him referring to you a contact 23 Q.
- 24 from Staff on the issue?
- 25 A. I don't recall.

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00423
               MR. TROTTER: Nothing further, thank you.
1
2
               JUDGE MOSS: Mr. Van Cleve, anything for this
3
    witness?
               MR. VAN CLEVE: No questions, Your Honor.
5
               JUDGE MOSS: Mr. ffitch?
6
               MR. FFITCH: No questions, Your Honor.
7
               JUDGE MOSS: Bench?
8
9
                     EXAMINATION
10
    BY CHAIRWOMAN SHOWALTER:
11
         Q. Is it a fair summary of your testimony to say
12
    that you recognize that we have made no determination
13
    about prudency or recoverability, but despite that fact,
14
    based on your review of the company's records and
15
    purchases and your understanding of the general
16
    environment in which the company is operating, that you
17
    are making an educated guess that the company will
18
    recover these amounts substantially. Is that an
19
    approximate summary of your testimony?
20
               I prefer to think of it as a judgment rather
         Α.
21
    than --
22
               Okay, a judgment.
         Q.
23
         Α.
               To be fair.
2.4
               Well, an informed by you and what you know as
         Q.
```

opposed to what we have decided, I guess?

Yes, and I think that to try to clarify, the 1 company's responsible for the financial statements. We're not. Our role is to offer the company advice, to be experts in accounting, to help them understand how 5 something might be accounted for. It's our role to 6 understand the environment, understand what's going on, 7 and to exercise judgment in trying to determine how 8 something's accounted for and how something is not. As 9 we mentioned, we have these FASB rules, and I see you've 10 got a rather thick book there, and that's only part of 11 them. Some rules apply to some companies, some rules 12 don't based upon the circumstances of the industries. 13 We understand that in a regulatory 14 environment, a regulator has the ability to establish a 15 regulatory asset. They also have the ability to 16 establish a liability. But a regulator establishes an 17 asset or a liability for regulatory purposes, may or may 18 not establish an asset or liability for GAAP purposes. 19 The two are different. With all due respect, the Financial Standards Board did state that in, as was 20 21 mentioned, that regulators can tell the company what to do for regulatory purposes, but GAAP is different. 22 23 But GAAP then relies on the economic impacts 2.4 of the regulators' decisions. GAAP takes a look at what 25 is the economic impact of a decision, and how do we then

8

9

- account for that economic impact, is it reasonable to believe that there will be recovery of these costs, is that a reasonable presumption that there will be recovery of these costs, and that's how we determine our judgment.
- 6 Q. And that's what you were guided by, FAS 71, 7 when you were going through that exercise?
 - A. Yes.
 - Q. Of your judgment?
- 10 A. Yes.
 - Q. All right. Now I am not an accountant.
- 12 A. Be grateful.
- Q. But I have been handed the Miller GAAP Guide, Restatement and Analysis of Current FASB Standards, year 2000. And it actually does not even have page numbers in this big book, and so I am reading from something that says 55.06, Regulated Industries. I imagine that's a reference to a section of --
- 19 A. Yes.
- 20 Q. -- of GAAP?
- 21 A. Yes.
- Q. And it is a discussion of FAS 71 in general articulating the discussion we just had that under GAAP, companies and their accountants can make judgments about whether their judgment and expenditure is reasonable.

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00426
1
          Α.
                Yes.
 2
                Which is independent from our judgment at a
          Q.
 3
     later point.
 4
               That's correct.
         Α.
 5
          Q.
                But on this particular page, it says, and I'm
 6
    quoting:
 7
                The following conditions govern the
 8
                application of FAS 71:
 9
                And I will read the three, and my question to
10
    you is going to be on the third. It says:
                FAS 71 applies only to financial
11
12
                statements.
13
                I should have said:
14
                Number 1, FAS 71 applies only to
15
                financial statements issued for external
16
                general purposes, not to financial
17
                statements submitted to a regulatory
18
                agency.
19
                Number 2, FAS 71 shall be applied only
20
                to regulated enterprises or those
21
                portions of the operations of a
22
                regulated enterprise that meet the
23
                specific criteria established by FAS 71.
24
                And Number 3, FAS 71 does not apply to
25
                emergency governmental actions that are
```

imposed under unusual circumstances such as price controls during periods of high inflation.

So my question to you is, do you know what that means? It's very odd. Obviously it doesn't apply to a governmental action, because FAS doesn't apply to governmental actions. But do you know what that means in this context?

- A. Yes, I believe that that came out -- you have to take a look at when FAS 71 was issued, which was in 1982, and when we go back to those times, we had high inflation, we had the government talking about price controls, et cetera, so there was a very broad context in which the government was talking about we want to control prices, et cetera, but it didn't have to do with a regulated enterprise. It was the government coming in and controlling enterprise in general or attempting to put some type of price controls on enterprises in general. And FAS 71 put that in there just to make sure that people understood that this was really for regulated enterprises such as a utility but was not for enterprises in general.
- Q. Oh, in other words, let's say the President imposed prices at the gas pump.
 - A. Yes.

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- Q. Then that would not be -- that would not make gas stations a regulated entity to which FAS in general applies?

 A. Exactly.

 Or FAS 71 applies?
 - A. That's correct.
 - Q. I see now, because part of a discussion surrounding those points was how do you know when something is regulated or not.
 - A. Yes.
 - Q. And the discussion makes the point that FAS and GAAP don't lay out, you know, electricity and railroads are regulated, that it's a functional test.
 - A. That's correct.
 - Q. So your point is that three here is that just because there's a price control somewhere doesn't mean that suddenly it's a regulated entity subject to these rules?
- 19 A. Yes
- 20 CHAIRWOMAN SHOWALTER: All right, thank you, 21 I have no further questions.
- EXAMINATION
- 24 BY JUDGE MOSS:
- 25 Q. Mr. Hoover, just a clarifying question for my

2.4

- benefit, please. While we may be thankful we're not accountants and you may be thankful that you are not a student of the law, we nevertheless have some parallels. And as I understand your testimony, the determination of probability in connection with this FAS 71 is, as I understood what you said, involves the exercise of judgment and the statement of opinion.
 - A. That's correct.
 - Q. And we also are in the business of exercising judgment and stating opinion, and we follow various standards in the law such as preponderance of the evidence, which is sometimes described as more likely than not or 51% versus 49% if you could lay it that precisely; clear and convincing, which is a much higher standard; beyond a reasonable doubt, the highest standard yet.
 - A. Mm-hm.
 - Q. I suppose certainty would be the highest standard, and that's seldom achieved. Are there similar statement criteria that you use in terms of probability along those lines in your business?
- A. Yes, there are, that's referred to as FASB Number 5, Accounting for Contingencies, and the criteria that they lay out in there talks about remote, possible, and probable, and it probably falls -- probable in that

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range probably falls within the range of what you were talking about is, you know, 51% versus certain. It does -- there are -- it talks about the fact that it is more 4 than likely but not certain. 5 JUDGE MOSS: Okay, thank you very much. 6

Mr. Meyer, I believe we're back to any

redirect you may have.

MR. MEYER: And I have no redirect, thank

9 you. 10 JUDGE MOSS: And, Mr. Hoover, we appreciate 11 you coming and visiting with us today, and you are 12

released from the stand. 13 I should have done this while Mr. Hoover was 14

still on the stand, but he need not return. Mr. Trotter, I don't believe you moved your

16 exhibits. Did you wish to do that?

MR. TROTTER: I so move 351 and 352.

JUDGE MOSS: Hearing no objection, those

19 exhibits will be admitted as marked.

20 And, let's see, I believe we have Mr. Falkner

21 next.

MR. MEYER: Yes, call to the stand Mr. Donald

23 Falkner.

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25 (The following exhibits were identified in

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00431
1
    conjunction with the testimony of DONALD M. FALKNER.)
               Exhibit 250-T is Pre-filed direct testimony.
 3
    Exhibit 251 is DMF-1: Surcharge Revenue Requirement
    Calculation - Washington Jurisdiction. Exhibit 252-T is
 5
    Pre-filed rebuttal testimony. Exhibit 253 is Staff
 6
    Cross-Exam Exhibit: Falkner Workpapers - Set 1. Exhibit
 7
    254 is Staff Cross-Exam Exhibit: Falkner Workpapers -
8
    Set 2. Exhibit 255 is Staff Cross-Exam Exhibit: Falkner
9
    Workpapers - Set 3.
10
11
    Whereupon,
12
                      DONALD M. FALKNER,
13
    having been first duly sworn, was called as a witness
14
    herein and was examined and testified as follows:
15
16
               MR. MEYER: Before we proceed, we do have one
17
    last minute edit. This goes to Mr. Falkner's rebuttal
18
    testimony, page 12 of Mr. Falkner's rebuttal.
19
               JUDGE MOSS: Yes.
20
               MR. MEYER: Line two.
21
               JUDGE MOSS: I'm not there yet, give me a
22
    minute. I need to rearrange my exhibit list. What is
23
    his testimony, 250-T?
24
               MR. MEYER: 252-T.
25
               JUDGE MOSS: 252, thank you.
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00432
1
               MR. MEYER: This is rebuttal.
2
               JUDGE MOSS: And page 12?
               MR. MEYER: Yes, line two.
3
4
               JUDGE MOSS: Give us a moment. We're there.
5
               MR. MEYER: Okay. It reads, no, period, I do
6
   not agree that a, et cetera, et cetera. The word not
7
    should be eliminated.
8
               JUDGE MOSS: Anything else?
9
               MR. MEYER: No, but that does change the
10
    meaning of that.
               JUDGE MOSS: Yes, it does.
11
12
               MR. MEYER: Okay. Those are all the
13 corrections.
14
               With that then --
15
               CHAIRWOMAN SHOWALTER: Commissioner Hemstad
16
    probably remembers because he may have been Governor
17
    Evans' legal counsel when Governor Evans vetoed the word
18
    not out of a law.
19
              COMMISSIONER HEMSTAD: I didn't agree with
20
    that veto.
21
22
               DIRECT EXAMINATION
    BY MR. MEYER:
23
24
             Mr. Falkner, if I were to ask you the
        Q.
25 questions that appear in your pre-filed direct marked as
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00433
     250-T and your rebuttal 252-T and with the correction
    having just been made to your rebuttal testimony, would
    your answers be the same?
         Α.
               Yes, they would.
5
               Are you also sponsoring what has been marked
 6
   for identification as Exhibit 251?
7
         Α.
              Yes, I am.
8
              Is the information in that exhibit true and
9
    correct to the best of your knowledge?
10
         Α.
               Yes, it is.
11
               MR. MEYER: With that, Your Honor, I move the
12
    admission of 250-T, 251, and 252-T.
13
               JUDGE MOSS: Hearing no objection, those
14
    exhibits will be admitted as marked.
15
               MR. TROTTER: Your Honor, can we go off the
16
    record for a discussion of the version of this that I
17
    have.
18
               JUDGE MOSS: Yes, we will be off the record.
19
               (Discussion off the record.)
20
               MR. TROTTER: Shall I begin?
21
               JUDGE MOSS: All right, is the witness
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available for cross-examination? I apologize, I lost

JUDGE MOSS: Mr. Trotter, go ahead.

the flow here momentarily.

MR. MEYER: Yes.

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And did you do any independent investigation

24

25

statement.

Q.

of the definition of the term cash on the balance sheet as used in that?

- A. Not cash on the balance sheet, no. I looked at the covenant calculations in regard to the consolidated fixed charge coverage ratio. And it's in that calculation where not reducing the deferral balance is a detriment to the coverage calculation for the company going forward.
- Q. An increase of cash does benefit the company going forward, does it not?
- A. If it is used in the balance sheet, in some way is reducing current debt or remains on the balance sheet as cash available, then yes, it is a benefit.
- Q. And it's true that other non-cash items reducing consolidated net income can be included in the definition of consolidated cash flow, correct?
 - A. Can you state that question again?
- Q. Isn't it correct that the category of other non-cash items reducing such consolidated net income is included in the measurement of consolidated cash flow?
- A. Yes, non-cash items that are a deduction to net income can be added back in such as depreciation to reach consolidated cash flow.
- MR. TROTTER: Your Honor, Mr. Falkner's testimony relates to rate design, and I understood in

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- prior conversation with Mr. Meyer that he wishes those
 questions to be deferred to Mr. Hirschkorn; is that
 correct, Mr. Meyer?
- 4 MR. MEYER: That is correct.
- 5 BY MR. TROTTER:
- 6 Q. Mr. Falkner, I would like to refer you to 7 Exhibits 253, 254, and 255. Do you have those?
 - A. Yes, I do.
- 9 Q. And those are a portion of your work papers, 10 are they not?
 - A. These are work papers that were provided to me by the power supply department, and they are used to calculate their -- they are the deferral projections, actuals, and projections, yes.
- Q. Regardless of who prepared them, they were contained in your work papers, weren't they?
 - A. Yes, they were.
 - Q. And you relied on them?
- 19 A. Yes, I did.
- Q. Before we talk about those exhibits, I would like to refer you to Exhibit 251.
- 22 A. I'm there.
- Q. And on line 15, you show your total surcharge
- 24 revenue requirement of approximately \$87.4 Million?
- 25 A. Yes.

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- Q. And is it correct that that figure is the \$80 Million figure on page ten grossed up for taxes and other revenue sensitive items?
 - A. On page ten?
 - Q. Line ten, excuse me. Let me start over.
 - A. It's --
 - Q. The \$87 Million is derived by taking the annual state surcharge before conversion factors on line 9 of some \$80.409 Million until -- and then combining those conversion factors?
 - A. Correct.
- Q. Okay. Then let's turn to Exhibit 253, page 13 1, and that \$80,409,000 figure is shown in the third 14 line of page 1, third column from the right?
 - A. Yes.
- Q. And that figure is derived by finding a percentage that results in the ending balance for Washington being zero or close to zero by the end of the 27 month term?
- A. Correct, that's the amortization level of the power cost deferral balance necessary to reach zero at the end of December 2003.
- Q. Let's take December 2001 column as an example. You start with the ending balance from November, add \$5.764 Million as the new increment of

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- deferral for December, subtract your proposed use of the PGA amortization credit, subtract the surcharge to be collected in December, add some interest for that month, and that gives you the December ending balance, correct? 5 Correct, that would be PGE amortization. I 6 think you mentioned PGA. 7
- I meant to say PGE, thank you. Q. Let's continue with the example on Exhibit 254, page 1, the power costs Avista proposes to defer in 10 December 2001 are shown in the bottom right-hand corner 11 of the \$5.764 Million?
 - Α. Correct.
 - Q. And you then just transferred that amount over to Exhibit 253?
- 15 253, correct, it's just a supporting Α. 16 worksheet, yes.
- 17 Q. Okay. Turn to page 2 of Exhibit 254, and we 18 see on line 15 an entry for Coyote Springs capital and 19 O&M adjustment - system. Do you see that?
- 20 Α. I do.
- 21 MR. MEYER: I'm sorry, that reference again? 22 MR. TROTTER: Page 2, line 15, Exhibit 254. 23 MR. MEYER: Thank you.
- BY MR. TROTTER: 24
- 25 Q. And this shows, does it not, that beginning

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- 1 in July of 2002, Coyote Springs adds approximately \$3.3 Million per month to the deferral balance?
- Actually, it shows it starting in June of Α. 4 '02, but yes, that's correct. My worksheet shows it 5 line 15, the first entry of \$3.3 million is in June of 6 2002.
- 7 I thought I said -- I meant to say June, I'm Q. 8 sorry.
 - Α. Okay. Yes, that's the expected operational date for Coyote Springs.
 - Q. Now turn to Exhibit 255, page two.
- 12 Α. Page two?
 - Q. Yeah. And does this sheet show the calculation of the amounts of Coyote Springs that are added to Avista's projected deferrals?
 - Α. Yes, it does.
 - Q. And on the right-hand side of the page in the lower right-hand corner, the second to last figure there of \$23.125 Million, that's divided by seven, which is the months in the year in which Coyote Springs was in service, and that gets the \$3.3 million a month that then appears on the prior exhibit?
- That's correct. And as we noted before, this is the projected period. Any surcharge revenues we 25 would get from the Commission would be adjusted for

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- actuals. And there will probably be some adjustment between now and June of 2002 to take into account anything that might come out of a general case or whatever. So there's a chance these Coyote Springs II revenues or charges wouldn't even be included in the deferral balance.
 - Q. And there is a chance --
 - A. The ultimate deferral balance.
 - Q. And there is a chance they would, correct?
- 10 A. And there is a chance they would, correct.
- 11 Q. And the \$23 Million is derived by adding the 12 three columns to the left for total other expense, 13 return, and interest. Do you see that?
 - A. Yes, I do.
- 15 Q. And the return amount is \$5.868 Million, 16 correct?
- 17 A. Correct, and that was determined using the 18 most recently authorized rate of return from this 19 Commission.
- 20 Q. And you applied that to the capital invested 21 in Coyote Springs II?
 - A. Correct.
- Q. And that rate of return was 9.03%?
- 24 A. Yes, it was. We were referring to the
- 25 settlement document that indicated all costs and all

benefits of dealing with the power situation were to be
included in the deferral.

The benefits of Coyote are also in the calculation of the deferral where any revenues, any generation from the Coyote Springs project, any sales revenue they provide, are also a reduction to the deferral balance, the thinking being if we were to include the revenues, we would include associated expenses in the calculation.

- 10 Q. I think there's no question pending at the 11 moment.
 - A. Excuse me.

 $$\operatorname{MR}.$$ TROTTER: Your Honor, if I could just take a moment, I just need the confirmation of one question.

Thank you, Your Honor.

17 BY MR. TROTTER:

- Q. Pages, still with Exhibit 255, pages three through seven show additional projects that are adding to the deferral balance with in-service dates as shown on each page in the upper left-hand corner, correct?
- A. Yes, those would be the company's small generation projects that have been discussed previously.
- Q. And you don't consider Coyote Springs to be in that category, do you?

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1 A. No.

2 MR. TROTTER: Your Honor, I would move for 3 the admission of Exhibits 253, 254, and 255.

JUDGE MOSS: Being no objection, those will

5 be admitted as marked.

6 BY MR. TROTTER:

- Q. Mr. Falkner, could you turn to your direct testimony on page six, and on line nine, you begin to discuss the PGE credit treatment that the company is proposing for the power cost deferrals, correct?
 - A. Correct.
- Q. And you understand that the Commission has ordered the regulatory treatment of a portion of the PGE credit, which was to amortize it over a multiyear period?
 - A. Correct, and they also noted that the remaining portion that hadn't received final determination was to be addressed at a future date.
 - Q. Turn to page seven, at line nine, you refer to an amount of \$14,205,000, which you describe as the amount that is a recognition of the time value of money on the lump sum monetization payment by PGE received by the company, correct?
 - A. That's my recollection of how it was characterized during the general case.

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- Q. And in its order in Docket UE-991606, your last rate case, this \$14.2 Million was established by the Commission as a credit against Washington electric rate base to be amortized over eight years, correct?
 - A. It was included in the calculation, yes.
- Q. Now this \$14.2 Million part of the PGE credit amount is not proposed by Avista to offset the deferred power costs, correct?
 - A. Correct.
- Q. Is it correct that this \$14.2 Million is not reflected on the company's balance sheet?
 - A. That's what I stated in testimony, yes.
- Q. Avista's proposal regarding the PGE credit is to deal only with the amounts reflected on its balance sheet, which is some \$53.8 Million, and use that to offset deferral balances?
- A. Correct. The main purpose of the filing is to address the deferral balance on the company's balance sheet, and we determined it would be prudent to also include the PGE deferrals that were on the balance sheet. Basically if the deferrals are owed to the company and the PGE credit is owed to customers, you can offset the two and deal with the remainder through the surcharge amount.
 - Q. Could you explain why the \$14.2 Million is

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not reflected on the company's balance sheet since the Commission established it as a regulatory credit in its order in the last rate case?

- A. It was an amount that never had any bearing on the PGE calculation itself. It wasn't part of the deferred revenues. It was a calculation performed by Staff that was included in the PGE amortization at the -- in the final order. It had never had any reason to be booked before.
 - Q. Well, after the order, why wasn't it booked?
- A. It was determined to be just a -- not a material amount in the overall calculation. The amount is being recorded for regulatory purposes. It's part of any credit that we use in a calculation of our revenue requirement for the Commission. It didn't have a material impact on the company's balance sheet.
- Q. When you say it's not material in the amount in the calculation, in the calculation of what?
- A. The total PGE credit was in excess of \$150 Million. But more to the point, it's not material to the company's balance sheet, which at that point in time was in excess of \$7 Billion and at this point in time is in excess of \$3 Billion. But it's not being ignored. It is still being included in anything we provide the Commission, and it's in our semiannual or I guess annual

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- results of operations that we provide and would be included in any future general case. So the credit is there, and customers continue to receive any benefit associated with it.
- Q. Well, that's not my point. My question goes to why it wasn't booked on the balance sheet, and your answer is because it was not material.
 - A. Correct.

MR. TROTTER: One moment, please.

That's all I have, Mr. Falkner, thank you.

JUDGE MOSS: Thank you, Mr. Trotter.

Mr. Van Cleve, do you have questions for

13 Mr. Falkner?

MR. VAN CLEVE: Just a brief question, Your

15 Honor.

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CROSS-EXAMINATION

- 18 BY MR. VAN CLEVE:
- 19 Q. Mr. Falkner, could you refer to Exhibit DMF-1 20 to your direct testimony, which is Exhibit 251.
 - A. I'm there.
- Q. Now at line 16, the approximately \$237
- 23 Million figure, does that represent the total amount
- 24 that would be collected under the surcharge on a
- 25 Washington basis if the surcharge was in effect for 27

00446 1 months? Α. No, there's no relation to those two items. 3 What is the total amount that would be Q. 4 collected? 5 If we implemented the surcharge as we 6 requested over 27 months? 7 Right. Q. 8 I don't know. It would be 87 divided by 27, it would be 87 divided by 12 times 27, if I can make 9 10 this small calculator work, approximately \$196 Million. 11 Can you tell me how much that number would 12 have to increase if the Staff proposal to not accelerate 13 the amortization of the PGE credit were adopted? 14 My recollection is the PGE credit was \$58 15 Million that we're using in this calculation, I should 16 use subject to check. 17 MR. MEYER: It's 54. 18 It has now been checked, so it would be \$54 19 Million, roughly \$4 1/2 Million, \$4 Million to \$5 20 Million. 21 And it was your testimony, was it not, that 22 the rate increase would need to be approximately 48% if 23 the PGE credit was not accelerated? I think line 7, 24 page 24.

MR. MEYER: You mean -- I think you've got it

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1 reversed, page 7, line 24, so.
               MR. VAN CLEVE: Sorry.
3
               MR. MEYER: Of your direct.
4
         Α.
              Correct.
5
               MR. VAN CLEVE: That's all I have.
6
               MR. FFITCH: No questions, Your Honor.
7
               JUDGE MOSS: All right.
8
               Any questions from the Bench for Mr. Falkner?
               CHAIRWOMAN SHOWALTER: I have just one.
9
10
11
                     EXAMINATION
   BY CHAIRWOMAN SHOWALTER:
12
13
        Q. Can you turn to your rebuttal testimony, page
14 12, Exhibit 252.
15
               I'm there.
         Α.
16
               Line 11, you mention industrial, commercial,
         Q.
17
    and institutional customers. Who are your institutional
18
    customers, or what are they generally, and who are they
19
   in particular?
20
              I'm going to have to defer that to
        Α.
21
    Mr. Hirschkorn.
22
         Q.
             Okay.
               I would assume those might be any hospitals
23
         Α.
24
   for the most part, but I'm going to defer that to
25 Mr. Hirschkorn.
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               CHAIRWOMAN SHOWALTER: All right, thank you,
    that's all I have.
3
               JUDGE MOSS: All right, do you have any
4
    redirect?
5
               MR. MEYER: Just briefly.
6
7
            REDIRECT EXAMINATION
8
    BY MR. MEYER:
9
         Ο.
             Staff during its cross-examination explored
10
    the accounting of the surcharge to revenues under
11
    Staff's proposal and impact on covenants. Mr. Falkner,
12
    in your estimation, would it make it more difficult for
13
    the company to persuade its banks that it has satisfied
14
    its covenants if Staff's accounting for surcharge
15
    revenues as a liability were adopted?
16
               Oh, yes, it would. There's -- the banks are
         Α.
17
    looking for the deferral balance to be addressed in some
18
    way. The surcharge is one of the -- is the filing as of
19
    now to reduce the deferral balance. If we are allowed
20
    to increase rates but not impact the deferral balance,
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the banks would see that as not addressing the issue of

give the company much of a basis for even booking the

90 days, and the way I read it, we wouldn't even be

revenues. It almost appears to be a short term loan of

the deferral balance. And more to the point, it doesn't

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supported by GAAP in recording the revenues into a 1 liability account. The current accounting standards say -- they 4 do address regulated enterprises getting revenues 5 subject to refund. The assumption is that those we 6 booked as revenues, and FAS 71 even addresses that, 7 there's no discussion about recording them in a 8 liability. What FAS 71 does go on to say is that after 9 you start booking them as revenues as ordered, since you 10 are increasing customer rates, then you can make a 11 second determination, should we record a contingent 12 liability. The company must make a determination as we 13 start booking those revenues, are we going to be able to 14 retain them, would we actually have to refund them 15 somewhere down the road. And as Mr. Hoover mentioned, 16 that FAS 5 accounting for contingencies comes into play. 17 If we were to take the Staff approach and 18 book 100% of the subject to refund revenues as a 19 liability, we're basically making the determination that we won't be able to retain any of those down the road. 20 21 According to GAAP, we would have had to have made a 22 determination to probability that we would refund all of 23 those moneys. If we record it as a liability, the GAAP 2.4 literature basically states that you have determined you can't keep it. 25

25

1 And that even applies -- it goes to the question or the amount, the materiality. If we put this surcharge in place for three months, we collect roughly \$20 Million. We're talking about a balance of \$150 5 Million right now projected to go to \$200 Million, and we would only be talking about 10%. We would have had 7 to make the determination with taking all the 8 information into account that the company wouldn't even 9 be able to collect 10% of the total deferrals projected 10 to be on the books by the end of this year. And that in 11 the company's determination wouldn't be a reasonable 12 result. 13 Q. Well, Mr. Falkner, are you saying that under 14 FAS Statement 5 that we would only book a surcharge 15 revenues as a liability if it was probable that a refund 16 would be ordered? 17 Correct. Α. 18 MR. MEYER: Okay, I believe that's all I 19 have, thank you. 20 MR. TROTTER: I have a couple of follow ups, 21 Your Honor. 22 JUDGE MOSS: Go ahead, Mr. Trotter. MR. TROTTER: Thank you. 23 2.4

- Q. Does Avista understand that the recoverability of deferred power costs is subject to the conditions that the Commission sets forth in its accounting order?
- A. The company completely understands what was in the Staff memo, what was in the Commission orders. At the same time, we have the ability to make a determination of what we think might be a reasonable conclusion from this case.
- Q. Do I understand correctly that if you believed that you would actually have to refund moneys that are collected, that you have to -- you could not book those revenues?
- A. Correct, if we believe that any revenues from this case that are subject to refund that we won't be able to keep, we would have to record those as a liability.
- MR. TROTTER: Thank you, that's all I have.

 JUDGE MOSS: I believe that will complete our
 questioning of Mr. Falkner, so appreciate you being with
 us today and release you subject to recall, as I have
 all the other witnesses. Thank you.

THE WITNESS: Thank you.

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00452
1
                JUDGE MOSS: Have we found the missing
 2
     witness?
                MR. MEYER: We have.
 3
 4
                JUDGE MOSS: So you are calling to the stand
 5 Mr. Hirschkorn?
                MR. MEYER: I am.
 6
 7
                MR. VAN CLEVE: Your Honor, we have a couple
 8
   of questions for Mr. Hirschkorn in a cross exhibit.
9
                JUDGE MOSS: This is a new exhibit?
10
                MR. VAN CLEVE: Yes, it is.
11
                JUDGE MOSS: It will be marked as 302.
12
13
                (The following exhibits were identified in
     conjunction with the testimony of BRIAN J. \ensuremath{\mathsf{HIRSCHKORN.}}\xspace)
14
15
                Exhibit 300-T is Pre-filed direct testimony.
16
     Exhibit 301 is BJH-1: Proposed Power Cost Surcharge
17
     Rates by Schedule, State of Washington, Based on 2000
18
     Pro Forma Revenue and October 2001 - September 2002
19
     Forecast kwhs.
20
21
     Whereupon,
22
                      BRIAN J. HIRSCHKORN,
23
    having been first duly sworn, was called as a witness
24
    herein and was examined and testified as follows:
25
```

00453 1 DIRECT EXAMINATION BY MR. MEYER: Mr. Hirschkorn, for the record, please state Q. 4 your name and your employer. 5 A. My name is Brian Hirschkorn, and I'm employed 6 by Avista Corporation. 7 And have you prepared pre-filed direct Q. 8 testimony? 9 Α. Yes, I have. 10 Q. If I were to ask you the questions that 11 appear in that testimony, would your answers be the 12 same? 13 Α. Yes, they would. 14 MR. MEYER: With that, I move the admission 15 of Exhibit 300-T. 16 BY MR. MEYER: 17 Mr. Hirschkorn, you also have sponsored what Q. 18 has been marked for identification as Exhibit 301, 19 correct? 20 Yes, that's correct. Α. 21 And does that exhibit contain true and Q. 22 correct information to the best of your knowledge? 23 Α. Yes, it is. 24 MR. MEYER: I also move the admission of 301.

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JUDGE MOSS: Being no objection, those will

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00454
1
   be admitted as marked.
               MR. MEYER: Thank you.
3
               The witness is available for cross.
4
               JUDGE MOSS: Mr. Trotter.
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               MR. TROTTER: Thank you. I did not indicate
6
    questions for him, but since there has been deferral
7
    from Mr. Falkner, I do have some now.
               JUDGE MOSS: Go ahead.
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9
10
               CROSS-EXAMINATION
11
    BY MR. TROTTER:
12
             Mr. Hirschkorn, is Avista relying on any
13
    Commission order granting interim rate relief which that
14
    relief was granted on a uniform percentage basis as you
15
    proposed it?
16
         Α.
               No, the company is not relying on any
17
    Commission order.
18
         Q. And, in fact, the orders that you're aware of
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- uniform cents per kilowatt hour basis?
- 20 21

To my knowledge, I believe that's true. Α.

consistently granted interim rate relief on the basis of

- 22 Now the company's proposed tariff that it Q. filed in this case does not bear the December 31st, 23
- 2.4 2000, termination date proposed by the company, but the
- 25 company is not opposed to including that; is that

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00455
1 correct?
               No, the company is not opposed to including
     Α.
 3
    that date.
               CHAIRWOMAN SHOWALTER: What was the date?
5
               MR. TROTTER: December 31, 2003. That's the
6
    company's proposal.
7
    BY MR. TROTTER:
               And the --
8
         Q.
               CHAIRWOMAN SHOWALTER: I'm sorry, what was --
9
10
    I just didn't hear the question. What is the date to
11
    which the witness does not object?
12
               MR. TROTTER: Putting that date in the
13
    tariff. The tariff currently has no termination date.
14
    BY MR. TROTTER:
15
              And also the proposed tariff does not
16
    explicitly state that the charges imposed are subject to
17
    refund, but am I correct in understanding the company is
18
    not opposed to adding that language?
19
         Α.
               That's correct.
20
               MR. TROTTER: Those are all my questions,
21
    thank you.
22
               JUDGE MOSS: Mr. Van Cleve.
23
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- Q. Mr. Hirschkorn, could you please refer to Exhibit 302, which is an Avista response to Staff Data Request 128.
 - A. Yes, I have that.
 - Q. Is this a data response that you prepared?
 - A. Yes, it is.

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- 9 Q. And if you could turn to the second page of 10 that, of Exhibit 302.
- 11 A. I have that.
- 12 Q. Can you explain what this table is trying to 13 depict?
 - A. Yes, it's a comparison of the company's proposal to spread the surcharge on a uniform percentage basis to all customer schedules compared to applying the surcharge on an equal cents per kilowatt hour basis. Column four shows the uniform percentage basis, and column eight shows what the percentage increase by various rate schedule would be applying the surcharge on an equal cents per kilowatt hour basis.
- Q. Now is column five the annual dollar amount on an equal cents per kilowatt hour basis?
- 24 A. Yes, it is.
 - Q. Okay. And Schedule 1, is that the schedule

- 1 that applies to residential rate payers?
 - A. Yes, the majority or nearly all of our residential customers are served under Schedule 1.
 - Q. And is the company proposing to offset the residential rate increase with a credit from the BPA settlement?
 - A. Yes.
 - Q. And that would happen at the same time that the rate surcharge goes into effect?
 - A. The company is proposing that the Bonneville residential credit be applied at the same time the surcharge goes into effect, yes.
 - Q. So what would be the net effect of the surcharge and Bonneville credit for Schedule 1 customers?
 - A. I have that number in my direct testimony, which was revised via an errata sheet that was submitted by the company. The effect generally on a residential customer that uses 1,000 kilowatt hours a month would be about a 26% net increase applying the surcharge as well as the Bonneville credit.
 - Q. So if the Commission approves the surcharge effective September 15th but adopts the equal cents per kilowatt hour basis on September 15th, residential rates would go up 26%, and the Schedule 25 rates would go up

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- 1 approximately 55%; is that correct?
 - A. Yes, on an equal cents per kilowatt hour basis, that would be correct.
 - Q. And how many Schedule 25 customers are there?
 - A. There's about 20.
- Q. So on an equal cents per kilowatt hour basis, the rates for those 20 customers would increase on an annual basis by about \$9.7 Million?
 - A. The average increase for those customers -- the average increase for those customers would be 55%.
 - Q. And that would be about \$9.7 Million per year, Mr. Hirschkorn?
 - A. Yes, that's correct.
- Q. Have you analyzed what the rate increase by customer class would be without an acceleration of the PGE amortization, but with an equal cents per kilowatt hour allocation?
 - A. No, I have not.
 - Q. Would you expect that the Schedule 25 rate increase would be higher than 55% if the PGE credit is not accelerated?
- A. Yes. I might make a correction. The numbers shown in column five on the response to the data request we were just looking at that shows a comparison of the uniform percentage to the equal cents per kilowatt hour,

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- I believe the dollars shown in column five are -- would be the revenue increase based on the uniform percentage, not on an equal cents basis.
 - Q. Mr. Schoenbeck informs me that the number on an equal cents per kilowatt hour basis would be approximately \$14 1/2 Million, would you -- for the Schedule 25 rate increase. Would you agree to that subject to check?
 - A. Subject to check, yes.
 - Q. So subject to check, the 54.8% rate increase under the equal cents per kilowatt hour allocation would be \$14.5 Million that would be paid by those 20 customers on an annual basis?
- 14 A. Yes, that's correct, subject to check.
 15 MR. VAN CLEVE: Your Honor, I would offer
 16 Exhibit 302.
- JUDGE MOSS: Hearing no objection, it will be admitted as marked.
- 19 $\,$ MR. VAN CLEVE: That's all the questions that 20 $\,$ I have.
- JUDGE MOSS: Mr. ffitch.
- MR. FFITCH: Thank you, Your Honor.

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00460
               CROSS-EXAMINATION
1
    BY MR. FFITCH:
         Q. Good morning, Mr. Hirschkorn.
         A.
              Good morning.
5
             First, just to follow up on a question from
6
    Mr. Van Cleve with regard to Exhibit 302. If you could
7
    take that exhibit and look at column seven and at the
    line for Schedules 41 to 49, it's currently blank,
8
9
    correct?
               Yes, it is.
10
         Α.
11
         Q.
               Can you fill in that blank?
12
         Α.
               I believe the surcharge rate per kilowatt
13
    hour based on the proposal, the proposed uniform
14
    percentage methodology by the company, would be
15
    approximately five cents per kilowatt hour.
16
         Q.
```

- Thank you. And as you show here, the company 17 proposal is to raise all rates by 36.9%, correct?
 - A. Yes, that's correct.
- 19 And if you go to your Exhibit 1, which is 20 Exhibit 301 in this case, column two of that exhibit, do 21 you have that?
 - Yes, I do. Α.

22

Column two of that exhibit is a class by 23 2.4 class revenue amount. This is the same number shown on 25 the ICNU cross exhibit. That's correct, right?

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00461
1     A. Yes, that's correct.
2     Q. Is this number in column two the total of all
3     rate elements including the customer charge, demand
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A. Yes.

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- 6 Q. And it's this total that you have multiplied 7 by 36.9%?
 - A. Yes, that's correct.

charge, if any, and the energy charges?

- 9 Q. So the base of revenues you're using includes 10 both the power supply portion of costs and the 11 distribution portion of costs, doesn't it?
 - A. That's correct.
- Q. And you were here for Mr. Ely's testimony, were you not?
 - A. Yes, I was.
- Q. And he testified that the reason for this increase that Avista is requesting is higher power supply costs and not higher distribution costs, did he not?
- 20 A. Yes, he did.
- Q. I would like to talk about the issue in particular because of the impact it has on two customer classes, the small commercial class, that's Schedule 11, and the street lighting customers in Schedules 41 through 49. And just for a moment just for the

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00462
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- information of participants here, let's just go down column one and just identify who these different schedules are. Schedule 1 is residential.
- A. That's correct.
 - Q. Schedule 11 is small commercial.
- 6 A. Correct.
 - Q. And 21 is large commercial.
 - A. Yes, and small industrial.
- 9 Q. Small industrial. And Schedule 25 is large 10 industrial.
- 11 A. Large commercial as well as large industrial.
 12 We do serve several actually universities on Schedule 25
 13 as well as a couple of large city accounts, City of
 14 Spokane, so it's a combination of large industrial,
 15 commercial, and institutional customers.
 - Q. Okay. But basically very large customers?
- 17 A. Yes, that's correct.
- 18 Q. And then Schedule 31 is pumping?
- 19 A. Yes.
- Q. And then the Schedule 41 through 49 are
- various kinds of street lighting and area lighting schedules?
- A. Yes, that's correct.
- Q. Now the small commercial class, Schedule 11,
- 25 has the highest overall rates of any customer class,

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2.4

1 correct?

- Α. That's correct.
- And the street lighting customers have not 4 only power supply and distribution costs in their rates, 5 but also the cost of poles, luminaires, and luminaire 6 maintenance; is that correct?
 - Generally that's correct. We offer three Α. different types of street lighting service, where the company owns the facilities and the customer pays basically a capital recovery factor or a lease payment for those facilities as well as the cost of specifically maintaining street lights, so we have three different categories. One is energy only. Two is energy and maintenance, company maintenance performed on those lights. And the third is the customer paying for the cost of the pole and the luminaire as well as maintenance and energy.
 - Okay. Can you just briefly explain what a Q. luminaire is for the record.
 - It's basically the lamp, the light. Α.
- 21 All right. On the last two categories that 22 you mention, the customers have additional costs besides 23 utility costs included in their rates?
 - A. Besides power costs?
- Q. And distribution. 25

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- 1 A. Yes, yes.
 - Q. And again, looking back at page 1 of your Exhibit 1, Exhibit 301, the surcharge per kilowatt hour for the Schedule 11 customers is about twice the size of the surcharge for Schedule 25 customers, correct?
 - A. Yes, that would be the effect of a uniform percentage increase.
 - Q. And that's shown in schedule, excuse me, column seven of the exhibit?
 - A. Yes, that's correct.
 - Q. And that's primarily because of the higher distribution costs embedded in the Schedule 11 rates; is that right?
 - A. Well, it's a combination. The overall rates for Schedule 11 are the highest rates of any class we serve, and part of it is due to higher distribution costs and the allocation of power costs as well.
 - Q. All right. As between those two components, isn't it fair to say it's mostly the higher distribution costs?
- A. I would say generally speaking, yes, although their -- because of their load factor, they do get a higher allocation of power cost as well. I don't have a cost of service study in front of me, so I can't answer that question affirmatively, but it's a combination of

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1 those two factors.

- Q. So you have now -- you have indicated in filling in the blank that the approximate surcharge rate per kilowatt hour for street lighting is about five cents per kilowatt hour, that's correct?
 - A. That's correct.
 - Q. That's your estimate?
- A. If the increase is spread only to the kilowatt hours served under that schedule.
- Q. And that's about four times as big as the Schedule 25 surcharge and about three times as big as the system average surcharge, isn't it?
- A. On a kilowatt hour basis, yes, but it's the same percentage across all customer schedules.
 - Q. And --
 - A. Based on the revenue collected.
 - Q. I'm sorry?
 - A. Based on the revenue collected.
- 19 Q. All right. And the principal reason for that 20 is that the street lighting class has the distribution 21 cost plus the cost of the lighting fixtures themselves 22 embedded in rates, and your uniform percentage increase 23 applies to all of those components, not just the power 24 supply component, right?
- 25 A. Yes, that's correct.

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- 1 Q. Now Avista has a purchased gas adjustment 2 mechanism and has had one for many years, correct?
 - A. Yes.
 - Q. And under that mechanism, you or Avista periodically files for changes to gas rates?
 - A. Yes.
 - Q. And when those changes are submitted, are they typically applied on an energy basis or on a uniform percentage of all rate components including distribution costs?
 - A. They're applied on an energy basis.
- Q. Do distribution costs embedded in gas rates affect the level of the PGA increase that any customer class gets?
 - A. No.
 - Q. So this proposal in this docket is quite a different approach to collecting high power supply costs than you use in the gas context?
- A. It is a different approach, and there's really two reasons for that. One is the expedited basis on which the company proposes to implement the surcharge, and the second reason is because of the magnitude. I would not argue that from a cost causation standpoint, a uniform cents per kilowatt hour would be a more appropriate way to apply the surcharge. But

- because of the other two factors that I mentioned, the
 company chose to perform a uniform percentage basis to
 all customer schedules.
- Q. But you say this is more expedited than your PGAs are usually?
- A. I didn't say it was more expedited. I said because of the expedited nature that the company is proposing to implement the surcharge.
- 9 Q. Well, I guess turning to other comparisons, 10 are you generally familiar with Puget's ECAC or energy 11 cost adjustment clause?
 - A. Yes.
- 13 Q. When that was in effect, it's not in effect 14 now?
- 15 A. Right.
- 16 Q. When it was in effect, and that was collected 17 on a cents per kilowatt hour also, wasn't it?
- 18 A. I believe it was.
- Q. And are you generally familiar with Puget's PRAM or periodic rate adjustment mechanism when that was in effect?
- 22 A. Yes.
- Q. Would you agree that that had both a base cost and an energy cost component?
- 25 A. Yes, I would.

- Q. And would you agree that the changes in power supply costs were recovered by a uniform percentage adjustment to the energy cost component of rates for each class in the case of the PRAM?
 - A. To my knowledge, yes.
- Q. So that distribution costs in that program did not affect the level of surcharge when power supply costs increased?
 - A. That's my understanding.
- Q. And perhaps Mr. Trotter already asked you this question, but can you point to any power supply surcharge approved by this Commission which was applied to the sum of both power supply and distribution costs?
 - A. Not to my knowledge, I don't know of any.
 - Q. How about any gas supply cost surcharge?
 - A. Not to my knowledge.
- Q. In a general rate case, these higher power supply costs would be a component of the cost of service prepared by the company, wouldn't they?
 - A. Yes, they would.
- Q. Would you agree that these would normally be allocated among the customer classes on the basis of their respective demand and energy allocation factors?
- A. Yes, they would in a cost of service study, but that wouldn't be the sole factor that the Commission

would consider in setting rates. They would consider other factors as well.

- Q. And would you further agree that in such a cost of service study, the spread of these costs would be such that the small general service customers and the street lighting customers would be assigned a significantly smaller share of these costs than the uniform percentage surcharge method you have proposed?
 - A. I would generally agree with that.
- Q. Let's finish up with one or two other topics. You have been with the company a long time, correct?
 - A. I have.
- Q. As far as you know, has Avista or Washington Water Power ever performed studies or analyses of the economic impact of its rates on its customers or service territory?
 - A. I guess it depends what you mean by studies.
 - Q. Any kind of review or analysis of any type.
- A. We have done -- looked at the effects of consumption or electric energy consumption over time and tried to correlate that consumption to changes in prices, among other factors. As far as formal studies submitted to this Commission, I can't think of any off hand. But again, we have done -- looked at consumption by class and how it changes over time.

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- 1 Q. Has Avista ever had a rate increase this large in the time that you have been with the company?
- A. I can't recall one this large, but that
- 4 doesn't mean we haven't. I can't recall one this large.
- 5 Q. All right. Can you remember the next largest one to this? 6
 - No, I can't. Α.
- As far as you know, has the company ever 9 requested a one time rate increase of this size in the 10 company history?
 - A. Not to my recollection, but I recall some fairly significant increase proposals I believe in the early '80's.
- 14 Q. But then, of course, those would have been on 15 a smaller base at that time?
 - That's correct. A.
- 17 The -- so I take it -- well, let me ask going Q. 18 back to sort of the question of studies or analysis. 19 Has the company done any study or analysis or review of the impact of a rate increase of this magnitude on its 20 customers, on its service territory, on the communities 21 22 that it serves?
 - Not a specific analytical analysis. Α. Certainly we talk to customers in all -- that are served under all classes, all various schedules. But in terms

of an analytical study, I don't believe so, other than the price elasticity estimates that go into our load forecast.

- Q. Are those analyses that you described reduced to writing?
- A. I'm sure there's some narrative supporting the numbers that go into our load forecasts, yes.
- Q. Does the analysis that you're referring to measure the impact on employment, on industrial development, on an economic development in the communities that Avista serves?
- A. Certainly we look at those factors in developing our load forecast.

Does that address your question?

- Q. Well, I'm trying to determine if the company has looked at those questions with respect to this rate increase.
- A. Yes, yes, we have. This proposed rate increase has been considered in developing next year's load forecast for 2002.
- Q. Can you relate the results of the analysis that the company has performed in terms of the factors I mentioned or other factors that the company looked at?
- A. I think the specific what would result in numerical estimates that would go in the load forecast

would relate to price elasticity, basically changing consumption as rates change. So there is -- there is a I will call it a price elasticity factor that's used in 4 the load forecast that would relate to any proposed or 5 anticipated change in rates that would affect our load. 6 JUDGE MOSS: Mr. ffitch, how much more? MR. FFITCH: I'm just about finished, Your 7 8 Honor. I'm just trying to determine if I have any 9 additional questions. BY MR. FFITCH: 10 11 Q. Have you performed as part of this analysis 12 or any other analysis a determination of how many people 13 would be unemployed or would lose their jobs in your 14 service territory as a result of this rate increase? 15 No, but that's certainly a concern of ours, 16 of the company's. 17 MR. FFITCH: I don't have any further 18 questions. Thank you, Your Honor. 19 JUDGE MOSS: Thank you. I wonder if we 20 should take our morning recess before we have questions 21 from the Bench. I see some nods of affirmation. 22 CHAIRWOMAN SHOWALTER: Well, I have a ten 23 second question. JUDGE MOSS: Ten second question, so let's go 2.4 25 forward.

0047	3
1	
2	EXAMINATION
3	BY CHAIRWOMAN SHOWALTER:
4	Q. This is just to repeat the question which you
5	partially answered in talking to Mr. ffitch. But who
6	are the institutional customers? What are they
7	generally, and who are they in particular?
8	A. We serve three, two universities and one
9	college, under Schedule 25, our largest rate schedule.
10	Q. So there are three institutional customers?
11	A. Yes.
12	Q. And then where, for example, are hospitals;
13	what schedule are they on?
14	A. Actually, we serve two, the two largest
15	hospitals in Spokane under Schedule 25 as well.
16	Q. So five institutional?
17	A. Five institutional, yeah. Thank you for
18	correcting me.
19	Q. And that would be would that be Gonzega
20	and Eastern Washington University?
21	A. Actually, Gonzega, Washington State
22	University, and Spokane Community College.
23	Q. And the two hospitals?
24	A. Sacred Heart and Deaconess.
25	CHAIRWOMAN SHOWALTER: Thank you.

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00474
1
               JUDGE MOSS: No redirect?
               MR. MEYER: No redirect.
2
3
               JUDGE MOSS: All right.
4
               MR. VAN CLEVE: Your Honor, could I ask one
5
   follow-up question briefly.
6
               JUDGE MOSS: All right.
7
8
             RECROSS-EXAMINATION
9
    BY MR. VAN CLEVE:
10
              Mr. Hirschkorn, did the company communicate
11
    after it entered into the settlement last spring with
12
    customers that it was pursuing a plan to avoid any rate
13
    increases related to power cost increases?
14
               MR. MEYER: You know, I don't see how this is
15
    a follow up to anything that's gone before.
16
               JUDGE MOSS: I don't either, Mr. Van Cleve.
17
               MR. VAN CLEVE: Well, Your Honor, I think
18
    that we have had a lot of discussion about potential
    impact on customers, and I think whether they expected
19
20
    no increase and are now facing potentially a 55% rate
21
    increase is relevant.
22
               JUDGE MOSS: Well, I think I will sustain the
    objection. We don't need to go there.
23
2.4
               All right, I want to take our break. I think
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we can release Mr. Hirschkorn from the stand for the

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00475
1
    time being, and thank you very much for your testimony.
               We will take our morning recess until 11:00,
3
    and then we will return, and I believe after that we
    will have Mr. Schoenbeck on the stand.
5
               (Recess taken.)
6
7
               (The following exhibits were identified in
8
    conjunction with the testimony of DONALD W. SCHOENBECK.)
9
               Exhibit 651-T is Pre-filed Direct Testimony.
10
    Exhibit 652 is DWS-2 Qualifications and Background.
11
    Exhibit 653 is DWS-3 Deferral Value Schedules.
12
13
    Whereupon,
14
                     DONALD W. SCHOENBECK,
15
    having been first duly sworn, was called as a witness
16
    herein and was examined and testified as follows:
17
18
              DIRECT EXAMINATION
19
    BY MR. VAN CLEVE:
20
              Could you please state your name for the
         Q.
21
    record.
22
              My name is Donald W. Schoenbeck, that's
23
    S-C-H-O-E-N-B-E-C-K.
2.4
         Q. Are you appearing in this proceeding on
    behalf of the Industrial Customers of Northwest
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00476
1 Utilities?
2 A.
3 O.
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14

- Q. And have you prepared direct testimony which has been identified as Exhibit 651-T?
- 5 A. Yes, I did.
- 6 Q. Have you also prepared two exhibits to your 7 direct testimony which have been identified as Exhibits 8 652 and 653?
 - A. Yes, I did.

Yes, I am.

- 10 Q. Do you have any corrections or additions to 11 your direct testimony?
- 12 A. Yes, I have three modifications beginning on 13 page six of 651-T.
 - Q. Can you tell us what the first change is?
- 15 A. At line 24 on page 6, change the date May 4
 16 to April 16th. The second change is at the top of page
 17 7 after the first word there, normal, period, insert the
 18 new sentence, this was at least one week before the
 19 first all party settlement meeting which led to the
 20 filing of the stipulation, period.
- 21 JUDGE MOSS: I'm going to ask you to repeat 22 that, Mr. Schoenbeck.
- THE WITNESS: Sure. This was at least one week before the first all party settlement meeting which led to the filing of the stipulation.

```
1 BY MR. VAN CLEVE:
         Q. And what's the final change that you have to
    your testimony?
4
               The final change is at page 8, line 14. It's
         Α.
5
   another additional sentence. It should read:
6
               Indeed, this is the case for the months
7
               of August, September, October and
8
               November as well.
9
               Those are all the modifications to the
10
   testimony.
11
               COMMISSIONER HEMSTAD: Could you repeat that
12
     once more, sir.
13
               THE WITNESS: Certainly. The sentence would
    read, indeed, this is the case for the months of August,
14
15
     September, October, and November as well.
16
    BY MR. VAN CLEVE:
17
              Mr. Schoenbeck, with these modifications, if
         Q.
18
    I were to ask you the questions that are contained in
19
    your direct testimony, would your answers be the same
20
    here today?
21
         Α.
               Yes, they would.
22
               MR. VAN CLEVE: Your Honor, I would offer
    Exhibit 651-T, 652, and 653, and Mr. Schoenbeck is
23
24
    available for cross-examination.
25
               JUDGE MOSS: There being no objection, those
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00478
   exhibits will be admitted as marked.
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               Mr. Meyer.
3
               MR. MEYER: Thank you, Your Honor.
4
5
               CROSS-EXAMINATION
6
    BY MR. MEYER:
7
               Good morning, Mr. Schoenbeck.
         Q.
8
               Good morning, Mr. Meyer.
         Α.
9
         O.
               Is it your recommendation on behalf of ICNU
10
    for an 11.9% surcharge spread out over a 15 month
    period?
11
12
         Α.
               Yes, it is. And again, it's for the -- it's
13
    a place holder amount for the costs that were deferred
14
    for the months of July through June of this year.
15
               So it is based in part, your recommendation
16
    that is, on a proposal to only reflect or recover
17
    through this part of the surcharge costs incurred prior
18
    to June of this year?
               Yes. Just to amplify again, under the
19
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    proposal, you would do a place holder surcharge for
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    those months, and then you would continue to defer under
    the existing accounting procedures all subsequent
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    deferrals. So it's not a cessation of the deferral
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    mechanism. It's simply addressing what would likely be
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recovered from a reasonableness review of the actual

cost. In doing so, it sidesteps the more authority issue of looking at what, if any, surcharge should be recovered from customers now for costs as of the 1st of July.

- Q. So you take issue with what I understand to be one of Staff's recommendations, which is to suspend the deferral mechanism after June of this year, correct?
- A. Well, I don't know if I would say I take issue with it. I just said that under our proposal, it would continue.
- Q. Okay. Now, Mr. Schoenbeck, having described at least generally the thrust of your proposal, where have you examined in your testimony or your exhibit material the impact of your proposal on the company's ability to meet its fixed charge ratios under its covenants?
- A. I did not undertake that analysis. There was simply not enough time, and it did not fall under my responsibility in this docket.
- Q. Mr. Schoenbeck, where, if at all, in your testimony or exhibits have you examined the ability of the company to meet its covenants were your recommendation excepted?
- A. I did not do that analysis. My analysis was looking at the costs that have been deferred for the

historical period, what would likely be allowed after a prudency review.

- Q. Mr. Schoenbeck, where, if at all, in your testimony and accompanying exhibits have you analyzed the impact of your proposal on the company's ability to issue new equity financing?
 - A. That's basically the same answer I just gave.
- Q. Where, if at all, Mr. Schoenbeck, in your testimony or exhibits have you examined the impact of your recommendation on the company's ability to finance Coyote Springs II?
- A. Again, it's the same recommendation. I did not look at the nor did I calculate any sort of financial or coverage ratio based upon the 12% increase I'm recommending.
- Q. Finally, Mr. Schoenbeck, where, if at all, in your testimony or your exhibits have you examined the impact of what you recommend were it adopted by this Commission on the company's credit ratings?
- A. Again, I did not undertake that analysis.
 The analysis was of the costs that the company incurred
 during this remarkable or extraordinary market period,
 should they get recovery of. And obviously the proposal
 is \$83 Million, so it's a substantial sum that we're
 using as a place holder at this time.

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               MR. MEYER: Thank you, I have no further
    cross.
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               JUDGE MOSS: Staff?
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               MR. TROTTER: No questions.
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               JUDGE MOSS: Public Counsel.
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               MR. FFITCH: Just a couple of brief
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    questions, Your Honor.
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               CROSS-EXAMINATION
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    BY MR. FFITCH:
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         Q. Mr. Schoenbeck, pages 12 to 14 of your
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    testimony, Exhibit 651-T, you propose that a portion of
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    the deferrals through June 30th be assigned to the
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    company and not rate payers based on the dry year 1988
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    and the water study used to set rates in the last rate
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    case, correct?
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         Α.
               That's correct.
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               And that amount is $25.6 Million?
         Q.
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         Α.
              Yes, it is. It's shown in the final entry in
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    the bottom right-hand corner of that table on page 13.
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         Q. And the rest of the deferrals through June
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    30th you propose to include in a surcharge which you
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    calculate at 11.9% for 15 months?
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A. Yes, the entire amount is approximately \$83

Million, and I am employing the company's two step

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 approach of first using the PGE amortization to offset that amount and then recover the rest using the identical time period that the company is proposing for the accelerated amortization of 15 months.

- Q. That seems to do two things, as I understand it. First, using the dry year as a basis seems to be based on a theory that the company has already been compensated for that level of risk; is that right?
- A. Well, it's the implicit recognition or explicit recognition that when you set rates based on the water conditions that you can get power costs above or below the expected value. That is just the normal standard rate making. So implicit in the rate making process is the fact that the conditions will -- could be better or could be worse. Certainly if conditions had been much better, would not -- I would not expect the company to come forward offering to refund the moneys, nor do I expect the customers to be held responsible for all the excess power costs above the average value that was established in rates.
- Q. The second thing that seems to be going on with your recommendation is that you base a surcharge on 100% of the remainder of the amount left, and that seems to imply that these should be recoverable from rate payers. And I guess my question is, I want to clarify

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your testimony, are you suggesting that conclusion, or are you, I think I heard you already in your testimony today say that the prudence question is still outstanding?

A. Yes, I have always termed it a place holder amount, because I think the company still has to offer the evidence on why all the costs during this historical period were prudent. There is simply not enough time given the accelerated scheduling of this proceeding to do an in-depth review, though I noted in my testimony I am relatively comfortable with the historical purchase power costs that were made by the company for this period.

The fundamental problem I have is once you start going beyond the July 1st date, you're now looking at a true prudency question on some of the purchase power contracts that were entered into by the company for the months of the second and third quarter, third and fourth quarters of this year, coupled with also the questionable hydro assumptions and the resulting hydro forecast.

So by focusing, I thought the appropriate thing to do was focus on the historical costs that were incurred, look at what you would expect to come out of a reasonableness review, offset that amount by the PGE

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1	amortization, and then recover the rest through a
2	surcharge. So that's my proposal.
3	Q. Thank you. Just one other matter, you were
4	not here yesterday, and I thought I heard the company
5	testify that Boulder Park, excuse me, Boulder Peak
6	capital O&M expenses were not included in the deferral.
7	If I can get you to turn to DWS-3, which is Exhibit 653.
8	A. Do you have a particular schedule in mind?
9	Q. Schedule 1, line three, that shows that \$9.7
10	Million of those costs are included. Am I reading that
11	correctly?
12	A. Yes, you are.
13	Q. What was the source of that figure?
14	A. Well, I tried to put that down in the
15	footnote, so that would have been power supply workpaper
16	14 and 15 is where I drew those numbers from.
17	MR. FFITCH: Thank you, Your Honor, no
18	further questions.
19	JUDGE MOSS: From the Bench?
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21	EXAMINATION
22	BY CHAIRWOMAN SHOWALTER:
23	Q. Mr. Schoenbeck, you said that you were not

retained to analyze the effect of your proposal or

another, any other proposal, on the status of a number

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of elements that Mr. Meyer outlined, those being the fixed charge ratio, the ability of the company to meet its covenants, to issue equity, to continue the Coyote Springs, and the effect on the company's credit ratings. Do you agree though that this Commission should look at those factors when it decides what to do?

A. Well, certainly commissions have historically looked at factors such as those as long as they were related to the utility operations. Maybe the best way to describe it is by way of an example. If you go back to the 1970's when Commonwealth Edison was building a whole series of nuclear plants, they were allowed construction work in progress solely to allow the company to maintain adequate coverage ratios and cash to fund those projects plus maintain their certain bond rating. But that was specifically with respect to the activity of the electric utility.

What has to be examined in the case of Avista is, in my mind, the exact same question. How has the activity of the electric utility affected its bond rating, its cash flow, its coverage ratios. To the extent investments in non-regulated subsidiaries had impact on the overall corporate ratings, I don't believe that should be considered by you in determining the level of rate relief they should be granted.

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- Q. But let's assume for the sake of argument that the only reason that the company's -- that these five elements are in jeopardy is due to unregulated activities, but then isn't it nevertheless if the company is in those circumstances, doesn't that affect and jeopardize the regulated activities and the rate payers? And that's I put it the example, the hypothetical, very extremely.
 - A. Sure.
- Q. I don't really believe that that is the case, but what I'm trying to get to is, aren't we -- isn't the company saying that if it doesn't get some kind of relief soon in essence to satisfy its bankers and Wall Street, however it got into this situation or whatever environment occurred to it, that the utility is in jeopardy?
 - A. I don't believe so actually.
- Q. Okay. You don't believe the company is saying that, or you don't believe that's the case?
- A. I'm addressing your hypothetical. Your hypothetical were to the extent the -- all the problems were created by non-regulated affiliates, I believe you as a Commission can still recognize and impute a cost for a minus Triple B plus credit rating for the electric side of the house.

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- Q. Okay. Supposing we did that and supposing that's all we did, or maybe we adopt the Staff's recommendation, but supposing the result is Moody's and others downgrade the credit rating to below investment grade?
 - A. Mm-hm.
 - Q. We can't order that otherwise, so we're dealing with a larger environment here.
 - A. Right.
 - Q. If that happened, then what is the effect on the rate payers in the regulated utility?
 - A. Maybe a more current example is looking at the rate payer effects so far on utilities such as Pacific Gas and Electric, who is obviously in bankruptcy proceedings. The effect on the rate payer, per se, has been unnoticeable to date. What has happened, of course, is obviously suppliers of that utility are going unpaid, are receiving only partial payments. But with respect to the rate payers, with respect to the regulated action of that California Commission, nothing is -- nothing was done to prevent PGE from entering into bankruptcy under the rate compact they had entered into.
 - Q. So are you sanguine about the prospect of Avista being unable to pay its bills?
- 25 A. No, not at all, not at all. And again, you

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1 know, I believe our proposal at \$83 Million is a 2 substantial sum. I think that is a substantial sum of 3 money, and the 12% is a significant increase, so that 4 isn't in my view recognition of the extraordinary 5 circumstances the company went through on a historical 6 basis.

Once you obviously start forecasting and looking into a crystal ball and saying, well, will we get below average precipitation in the months of October, November, and December like the company assumed in their current forecast, that starts getting much dicier. When the company -- because as we well found out from the PSE proceeding, you simply do not know what rain will come or rain will fall or snow will melt in the months ahead.

And that's why I think certainly the company should be given some amount of relief for what they went through this past year. They obviously have some of the lowest rates in the nation, have done a good job to date. But to focus where I'm in disagreement with you is the focus in my mind should still stay within the electric utility operations with respect to their regaining their financial health.

Q. Well, if we focused only on the utility side and whatever we did were sufficient to protect the rate

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payers, we wouldn't -- there's really not an issue. But if we stay -- if we keep our analysis to the utilities side, and as a result of that analysis, whatever we do is not enough, then don't we get put in this position of saying, well, you know, this wasn't our problem, and it was somebody else's, some other side of the business caused this, and so we only give X amount of relief, and if it doesn't, in fact, satisfy the bankers, at that point, you say, well, then that's life?

- A. You have the situation similar to PG&E.
- Q. Well, that's why I asked if you were sanguine about that situation?
- A. And I said no, but at some point in time, you have to have accountability and responsibility. And the electric rate payers of this utility should not be held accountable or responsible for moneys associated with unregulated activity that they don't receive the benefit from.
- Q. Now the questions we just had all were on a hypothetical assumption that the problem was caused.
 - A. Mm-hm.
- Q. Now there has been a fair amount of evidence I think the other way, that is that it is not the non-regulated activities, it was either regulated or weather and other things.

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- A. It's probably a combination of many things.
- Q. Right. I wanted to ask about your proposal that we track or allow recovery only of the actual costs incurred through June of this year.
 - A. Through the end of June.
- Q. End of June of this year. If whatever we do is subject to refund based on a review of not just prudence but other issues, will it or won't it end up being actual cost? In other words, if we authorize some percent, let's say we authorize the company's proposal, and so there is a 36% surcharge for X months, won't we be looking at that -- at those moneys again at a later period in time, and if they weren't actually spent for what was needed, wouldn't that be part of a refund analysis?
- A. Sure, but there's also a substantial customer factor. You're talking in terms of roughing the company and the regulator, it's kind of status quo. But for the customers that undergo these enormous rate increases, it's real money, it's real operations that they have to decide the next day.

When the California Public Utility Commission put in their recent 3 cent surcharge increase and they did not spread it across all customer classes so some of the industrial classes saw as much as an 80% to 100%

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increase, what you immediately saw happening was the utilities saying, we're not going to collect enough money, because the industries shut down.

So in my mind, instead of looking at the company's proposal and saying well, we will give them 37% right now because at some point in time the customers will be made whole, that's not really the case, because there are real operations involved, real business decisions being made that will have repercussions on the end use customers. So it's not just a cash flow issue between the company and these customers, it's a real decision making point.

- Q. Well, then that brings it back to the exercise of trying to base a surcharge or some kind of rate increase on some type of probability of recovery.
 - A. Right.
- Q. Now we have had a lot of discussion about the lack of a presumption of recoverability, but doesn't it cut both ways? That is, what you are saying is if we authorize too large of an increase that later turns out needs to be refunded, that the customers who have to pay it up front are -- will be harmed. They may get it with interest, but they would be fronting this amount of money that on later analysis turns out to be too much?
 - A. And a customer may cease operating.

- 1 Q. Right.
 - A. So what are you going to refund to him?
- 3 Q. But aren't we to some extent, isn't there the 4 opposite phenomenon as well?
 - A. Sure.
 - Q. And it happens with PGAs as well, that nobody wants to pay the money now, but if you don't pay it now, you get a big buildup in a PGA or a deferral or some other thing. And then comes time to pay the bill, and it's rate shock then. So doesn't that put us in the position of more or less estimating what seems reasonable, and there's a range to reasonable, but within some kind of range of probable recoverability, we don't want to go too high, we don't want to go too low, because if you go too low, you're going to have to pay the piper later, if you go too high, you shouldn't have paid it to begin with?
 - A. Right.
 - Q. So maybe this gets back to that question, whether given the company's proposal, do you think it's in that range or not?
- A. No, I definitely do not. Because remember, under the company's proposal, they're seeking every dollar that they have deferred, and they're seeking substantial dollars on projections and contracts that

based on my review to date are very un -- I would say
there would be a very unlikely probability they would
get 100% of the bills recovered.

That's why under my approach, I'm saying, okay, come up with a place holder, an amount that probably has an extraordinarily high probability associated with it given the prices, given the market, you know, I don't want to put a probability higher than 95%, but it's in that type of a probability for the \$83 Million I'm willing to give. Under a reasonableness review, I think there would be that high of a probability that they would get that amount of money.

- Q. All right.
- A. Everything beyond that I believe is highly suspect.
 - Q. All right. So you have gone through your exercise of a judgment of what would likely be recoverable, and the company and Deloitte & Tousche have gone through their exercise, and in essence both of you are saying, I think this is an amount that ultimately would be recoverable. Your amount is lower than their amount.
- A. My amount is about 80%, 80% of the amount they have historically booked. But again, the critical part of my proposal is we will continue to defer

 subsequent months' costs, July, August, September, going forward, we will continue to defer those, so there would still be a chance for another surcharge associated with those moneys as well.

Q. Mm-hm.

A. So it changes the proposal from 37% based on suspect forecasts, every power contract I entered into in the months of May and June, all my forecasts of all my capital additions through the year 2003. In my mind, all the capital additions, if the company does come forward with a rate case in November, all the capital additions could still be put in rates on a permanent basis as of that date, you know, basically by the time my 15 month period amortization surcharge ceases. So they can have all of their capital additions, but they would undergo what I'm saying is the normal rate making process where you do it in the context of a general rate case.

So the only thing it leaves open then in that would be the potential for an additional surcharge, would be associated in my mind that the cost from the July period up until the time that general rate case rate relief could start, in other words, a change in the base rates. So that would be kind of the middle period of time that they would still be booking all of those

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- costs to the deferred account. 1
- If you take Coyote Springs, supposing it is a good idea that it be built and retained for Avista's rate payers, and that may be a debatable point depending 5 on a number of factors, but isn't -- wouldn't it 6 normally be that the company has decided it's a good idea, it proceeds to finance, it can get the money, it knows that later it can come back to the Commission, come to the Commission and justify its expenses, and it 10 makes a judgment that it probably can, and so it goes 11 ahead, and it gets built into a rate case.
 - Α. Mm-hm.
 - Q. But in this situation, at least what we're hearing is that they really can't do that because they can't get the financing.
 - Yeah, it's the Commonwealth Edison problem. Α.
 - Yeah. So what I hear you saying is that if Q. your proposal doesn't happen to be good enough to satisfy the bankers for whatever reason, and one of the consequences of that is they can't get financing for Coyote II, well, then so be it, or give me another analysis.
 - No, but that is basically the harsh reality. But one question you as a regulator would have to ask is, how could this same corporate entity build a

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merchant plant without a problem, and now when it comes to funding a very similar type of plant for their electric operations, now they can not. From my mind, that's one of the questions that you as a regulator would want a good solid answer to.

To the extent there was a significant amount of funds generated from that monetization of the PGE agreement, where did those dollars go. If those dollars went to build Rathdrum, couldn't they just as easily have been color coded for Coyote Springs, giving their unaffiliated or unregulated affiliate the problem with financing a new plant. Those are the types of questions that should be looked at in doing a prudency review.

- Q. Well, let's -- and let's say we do look at those questions in the prudency review, in other words we've got, you know, 11 months from the date of filing to look at those questions, but supposing we find they should have applied the money to Coyote Springs instead, but they didn't, and so then what?
- A. So it's their shareholders, it's their shareholders, it's not the rate payers. And that's what I see occurring if you would give them their 37% deferral for the entire time period. It's basically a bail out of the entire corporation, and that's why I think again the focus should be on the electric side. I

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tried to look at what costs did the electric side incur during this period and say what amount should be born by rate payers. That's a sizable amount of money.

- Q. So the line that you are drawing is that if it amounts to a bail out by the rate payers of the shareholders, that's where you draw the line and let the company collapse if that's what happens?
- A. If that's what happens -- well, put another way, what has the company offered with respect to shareholder dollars in this proposal? It's not a dime.
- Q. But isn't that kind of a vicious cycle as well that we have had some discussion of, that in order to put up shareholder dollars, there have to be shareholders, and there has to be stock, and all of those issues?
- A. But at some point in time, and that's -- I guess that's what the prudency review is all about. It's where the action is without using 20/20 hindsight, but the facts that were known at the time, were the actions undertaken by the utility appropriate?
- Q. Another question I have is of timing. The company today seems to be facing difficulty, and it's in a difficult environment, and we don't know whether the -- at least I don't know whether various expenses were prudent or not. In other words, I'm not going to make

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the presumption that they were, but I'm also not going to make the presumption that they weren't.

A. Mm-hm.

- And I think maybe you do, well, you do have a Ο. more critical judgment about it than I do. So there's much we don't know today. Now if we authorized an increase today subject to later prudency review, isn't there the possibility anyway that the company and its shareholders would be in better circumstances in order to take a hit if that's what it comes to, because the environment may change? In other words, it's pretty bad today, so that that balancing of shareholder risk and rate payer risk might be able to be made appropriately at a later point, both because we the Commission would have more information, and because there may be the ability to absorb it. Whereas if today if we withhold the increase now because we can't justify it based on guesses of prudency, there may not be shareholders or a company to take part of the blame, if you will.
- A. Well, there may not be this company or these shareholders to take the blame for that, but that's another story. I don't strongly disagree with anything you said, but I still think you're missing the critical element of the customer impact, the customer impact of getting a potential 37% or 55% increase, and his

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subsequent actions may not be recoverable. If a business shuts down for a period of time, it's real loss of jobs, real loss in the income for that company possibly because of the electric increase. How can that be recovered?

That's why I think you've kind of hit the nail on the head, you're in a very uncomfortable seat where there's this tension between giving the company 37% and saying, can we come back later under prudency review and correct everything. That's why I question that assumption. Is everything correctable, if you will, and I don't believe it is.

- Q. So we got to balance, I guess, the risk to today's rate payers that these amounts are too high because they're not recoverable with the risk that if we don't allow enough recovery that turns out to be recoverable, number one, we may not have allowed the company to stay in business when it should have been able to, and number two, these would be ultimately recoverable amounts that the rate payer would, in fact, have to pay?
- A. But remember under my proposal, the only thing I'm saying arguably is not recoverable right now is about the \$26 Million that Mr. ffitch pointed out. So with respect to the company's proposal where they're

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saying we basically want approximately \$245 Million now through the 36% increase amortized over the 27 months, I'm saying give them \$83 Million now and continue to defer the rest. So I'm not saying -- it could very well 5 be recoverable. I'm not saying those moneys go away. 6 I'm just saying they don't get to charge current rate 7 payers for them today or September 15th. 8 CHAIRWOMAN SHOWALTER: Thank you. 9 10 EXAMINATION 11 BY COMMISSIONER HEMSTAD: 12 Mr. Schoenbeck, first just to sort of be 13

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clear what your position is as a practical reality, I'm looking at the bottom of page one of your testimony at line 21, reading:

> It is ICNU's position that Avista's request for a surcharge is unjustified and should be not -- denied. However, should the Commission decide a surcharge is warranted, ICNU requested that it determine the maximum level of rate surcharge that the Commission should impose.

Do you as an expert have a view as to the first part of that, that, in other words, that is your

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personal view that there should be no surcharge is justified?

- A. Well, again, actually I did not look at that question directly at all. What I was looking at was given the elements of what they're seeking to collect, which ones or what amount would fairly likely be recoverable subsequent to a prudency review. So that was really the focus of my analysis. That's why I responded to Mr. Meyer the way I did. I did not look at the company's financial fixed charge ratios or cash flow statements.
- Q. I'm trying to sort out in my mind at this point the piece parts of the surcharge request of the company and your position on each of them. I'm not suggesting your testimony is not clear. It's my ability to grasp the various elements at this point. Do any of your schedules lay that out in a way that's reasonably understandable?
- A. What I tried to do in putting these schedules together is from schedule two on Exhibit 653, which was pre-marked as Exhibit DWS-3, I tried to replicate the company's methods, with the difference again being I just limited the analysis to the 12 months of July through June. What I tried to do is in replicating their efforts, any line I inserted I put an A after the

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corresponding company line number. So on schedule two, for example, where you see line 34-A below line 34, that's a line that was not on the company's comparable either worksheet or exhibit.

And that -- so in large part, I have tried to replicate every aspect of the company's calculations with this one singular adjustment with respect to the water and market risk I think should be born or the responsibility to the shareholders. And again, it's about \$26 Million for this company I'm saying arguably should be the responsibility of the shareholders, but yet the rate payers should be willing to pay about \$83 Million of the extraordinary expenses that went on at this time. So if you think about it, it's more into a 20/80 split between shareholders and rate payers of all the historical cost.

And that's really the only difference between what the company did -- or what I attempted to do is mechanically replicate what the company did, just simply cutting off the deferral date as the balance ending June of this year. Then all the subsequent -- and then subsequently I'm saying that the utility can continue to defer all the costs they're doing under your accounting direction on how to defer additional cost, but would just look at a later time, either through a general rate

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case that looks into the capital additions, or the prudency review that would link in both this first historical period, which is ending June '01, coupled with this second period that would end with the commencement of their base rate change in the general rate case.

I'm saying that's -- those are still open issues the company could argue in the prudency review, they want the whole 100% of the dollars. I will continue to argue that, no, they should only get 80% of the dollars. But that was the only change I really tried to make to the company's, or maybe call it two changes. If you call them one change, the market hydro adjustment, then just simply cutting off the deferral period to calculate the surcharge. Those are the only two changes I really made to the company's presentation.

- Q. Okay. So you would agree with the company, for example, with respect to the monetization of the Rathdrum amortization, what is that worth, \$53 Million?
 - A. The PGE amortization, right, 53.8.
- Q. And that's just a way to grab on to some money and bring it forward for current use because it's there, I guess. That's a layman's way of evaluating that there's some -- there's a bunch of money there that you can grab on to?

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- 1 That's correct. Obviously it wouldn't be there for the next deferral period. Once that money is gone, it's -- that's it. At the end of December of '02, that amortization would cease, so that would then have 5 to be made up by the surcharge percentage for beyond 6 that period.
 - And the company and you and the Staff all Q. agree with that?
 - Α. I don't think Staff agrees with it.
 - Q. Oh.
 - Α. I believe the Staff may have taken exception to the accelerated amortization.
 - Ο. All right. Then you agree with the company on that?
- 15 I think it makes good sense to minimize the Α. impact.
 - Okay. Then Coyote Springs, normally a Q. company would, under traditional rate making, would proceed to construct its plant and then come in in the future rate case and ask that that asset be placed in rate base and recovered. Well, now what, how would you describe what the company is asking for here?
- 23 Well, it's a fine line. What the company is 2.4 asking for here in my mind, that gets into the notion of 25 my position that every dollar is not recoverable in

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their deferred account. That's why the concern of -and that's why I used the term prepaying for Coyote Springs, because the company's proposal is to basically, the way they came up with the deferral percentage, a significant portion of the deferral in the forecast period is directly associated with Coyote Springs. It's in the neighborhood of, I believe if you look at my Schedule 1, it's -- I think it's \$53 Million or so. It's actually closer to \$59 Million as part of their deferral on a future basis.

Now under my proposal, they still can come forward with their general rate case, and they can still ask for either a base rate change or a temporary surcharge in rates to take into account the rate making procedures with respect to Coyote Springs. They still have that ability to do that, because that plant is not coming on line for almost another year. So they can still do that. I'm not -- nothing in my proposal forecloses them from seeking that recovery the day it -- in getting recovery the day it passes its commercial and viability test. I'm not saying that they should not get recovery on Coyote Springs if it ends up that that was a prudent thing to do, and we have months to determine that matter.

Q. Okay. But even there, with a rate case to be

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filed in November, Coyote Springs won't be on line, and again under traditional used and useful theories, it wouldn't go in the rate base until it was operational; isn't that --

A. Well, you know, obviously you can -- they could have. If you go in your normal type of sequence here in Washington where you basically take about 11 months when the general rate case is filed and when the rates go into effect, yes, there would be a delay. But you could obviously defer that amount, defer the cost and then get that in a temporary surcharge in addition to the base rate recovery. So you could still make them whole from the day it started running, you would still make them whole.

Obviously they would have also have had the option, you know, four months earlier or so of filing a general rate case seeking Coyote Springs at that time. But, of course, we just concluded a stipulation that said they would try to stay out of these halls and rooms for a couple of years.

Q. This gets back into the questions from Chairwoman Showalter. I would assume a company typically would, when it undertakes a project of some magnitude, would have locked in its financing for the construction of that plant prior to the commencement of

1 the project. Is that a fair --

- A. But developers normally don't lock in their permanent financing until, you know, they convert it over. It's almost no different than when you build a home and you may take out a construction loan, and then you eventually turn it over. Generally though, the --certainly with -- if you go back to the good old days and when cogeneration when you had a power sales contract in hand, you could get 105% debt financing on a project. Now obviously it's a much more riskier business, but still you can get it -- you normally can get a substantial amount of debt financing on these things.
- Q. But in the testimony from the company yesterday, it would appear that the project is partly constructed at this point, still doesn't have the hand, the assurance of the additional capital to complete it. But you would not recommend that this Commission in this surcharge take that into account in providing the subject of refund at least and the assurance of rate payer payments in order that the project could be completed?
- A. That's a very difficult question. Going back to the Commonwealth Edison example, if the sole reason they could not obtain the additional financing was

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1 because the coverage ratios were inadequate because of an enormous construction program, that's the vehicle of a lot of construction work in progress, to raise the cash generation, to allow the completion of the plant to be, to allow the completion of the plant.

The problem we have here and the problem you're going to have to struggle with is, this doesn't seem to be that simple. When you look at some of the credit agencies' reports, they talked in terms of the entire corporation. You don't have just an electric utility, a single focus corporation here, but you have a corporation that has many unregulated affiliates, and that's created a problem. And that's where generally I would say a utility of this size if they're just an electric utility, a utility of this size building that one single plant would generally have no problems financing it.

Now to the extent I was -- I was not here yesterday, so I did not hear the testimony -- now to the extent you're saying the company is saying investment bankers are not willing to come forward with additional funds to complete the plant just reaffirms in my mind that the problems that this company is having is not just solely related to their electric utility operations. Because again, everything they have

- 1 deferred to date, \$109 Million through June, is associated with the market, in the incredible market this past year, and my proposal would give them basically \$83 Million of that amount. So that's --5 there's much more here than is meeting the eye with 6 respect to just electric utility operating during 7 draught conditions in extraordinary market prices. 8 There's much more going on.
- 9 COMMISSIONER HEMSTAD: That's all I have, 10 thank you.
- 11 CHAIRWOMAN SHOWALTER: I have one question I 12 meant to ask.

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EXAMINATION

15 BY CHAIRWOMAN SHOWALTER:

- On page 6 of your testimony, line 13, you Q. make reference to some very untimely and possibly imprudent purchases. Are you talking -- is that -- are you referring to the spot market purchases before the FERC order that you reference later?
- 21 Well, I don't know if you could call them Α. 22 spot market.
 - Q. I mean purchases.
- 2.4 I have a concern, and that would be part of Α. 25 the reasonableness review, regarding a handful of

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1 contracts that were entered into the third and fourth 2 quarter for power for the third and fourth quarter of 3 this year in the months of May and June. That's what 4 that was referring to.

- Q. Okay. So that on page nine of your testimony, lines one through four, you refer to some contracts. Do both pages refer to the same concern?
 - A. Yes, they do.
- 9 Q. And I realize this is not a prudency hearing, 10 but are you saying that they shouldn't have bought so 11 high?
 - A. No, I'm saying --
 - Q. -- pending a FERC order --
- 14 A. I'm saying --
- 15 Q. -- or they should have predicted what the 16 FERC order would be?
- 17 Α. No. That's what I'm saying, I simply need 18 more time to analyse this issue. That's why -- the 19 contracts were executed in May and June, but they were 20 for power deliveries in the third and fourth quarter in 21 particular of the year. So none of those contracts were entered into as of my cutoff date, June 30th. None of 22 23 the costs associated with those contracts are in that 2.4 deferred balance. So I'm saying let the company 25 continue to defer all of those contracts and the costs

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of all those contracts, and then when there is adequate time and we can look at their decision making progress on a day to day, when you can match up things better, that would be the prudency review phase.

Because certainly long before June 19th, I would assert because I went on vacation the week before June 19th, you were aware that FERC was going to issue a high -- very high probability that FERC would issue a price cap decision. So that's the tension in my mind is going -- looking at that period of May and June when they're entering into contracts through the latter half of the year, at what point should they have known we will stop buying at some three digit number because there is some probability that FERC could issue a Westwide price cap decision.

Q. My question because I -- oh, to get to the differences between your proposal and the company's, both allow continued deferral, and both allow a later prudency recoverability review. It's that theirs allows actual dollar recovery pending that time of more amount, of more amounts than your proposal would allow?

A. Yes.

CHAIRWOMAN SHOWALTER: Okay, thanks.

JUDGE MOSS: I have just a couple of questions for you, Mr. Schoenbeck.

00512 1 THE WITNESS: Sure. 2 3 EXAMINATION 4 BY JUDGE MOSS: 5 Q. One is sort of a technical clarifying 6 question, if you will. On page 1 of Exhibit 651, your 7 direct testimony, at line 21, you make reference to an 8 ICNU legal brief, and I'm not sure what document you're 9 referring to. 10 Α. I think that's something I was anticipating 11 would be filed at the conclusion of this docket. 12 Q. But their legal position as you understand it 13 to be? 14 Α. Right. 15 Okay, I just didn't want to be looking for Q. 16 something that I wasn't sure of. 17 One way to look at what the company is asking 18 for, asking the Commission to do here I think, is to 19 consider that there are two goals. One is to send a 20 signal to the financial community that is of such a 21 nature that the company will be able to continue accessing moneys that will allow it to operate from day 22 23 to day. The company is saying we're running out of 2.4 operating funds, need to borrow to stay solvent, pay the

bills, meet the payroll, what have you. Another piece

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is the Coyote Springs financing. They also want to -the Commission to enter an order that will send a signal
to the financial community that will perhaps enhance the
ability to obtain financing for Coyote Springs. And as
I understand your proposal, it might promote the first
goal but would really not have any effect with respect
to the second. Do you agree with that?

A. I agree with that, but you could also note just in the issuance of the order that the company could still come forward to seek interim surcharge with related that would be effective on the commercial operational date of Coyote Springs. So you could -- because that option is always there.

If you think in terms of the company's own proposal, I think Mr. Falkner alluded to it, the idea that they have this deferral balancing kind of proposal going through December of '03. A general rate case if they truly file in November would be decided long before that. So it almost -- the whole notion that you would be deferring anything after -- much after December 2002 almost becomes a moot issue, because most of those things would be resolved within the context of the general rate case, including the \$59 Million they're seeking in the recovery of Coyote Springs under their current proposal.

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1 So that timing is still all there, and it is still in my mind adequate to decide that issue to allow a base rate -- a permanent base rate change or a temporary surcharge to allow for the recovery of Coyote 5 Springs. So you could make that clear in your order, that you're just addressing -- you're addressing the 7 extraordinary expenses that the company incurred through 8 June 30th, and you're allowing them continued deferral 9 of all subsequent months and moneys, and that you will 10 decide the appropriateness of the Coyote Springs 11 investment and other capital projects in the context of 12 the general rate case that you expect the company to 13 file in November.

- Q. And that --
- A. And to me, that's what the investment community I think would traditionally be expecting from a utility commission. It would decide if the project should be built and should -- if it was a prudent decision, then you will allow them immediate recovery the first day it starts operating if we decide it was a good decision to make.
- Q. So one option, if I understood your answer correctly, one option would be for the Commission to signal by a statement in any order it enters at this phase that the company will have the opportunity in

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bringing its general rate case in November to address 1 the question of how to treat the Coyote Springs costs through some sort of a surcharge, or there may be some 4 other options that would demonstrate -- if they 5 demonstrated the prudence of the costs and prudence and 6 so forth to the Commission's satisfaction, that they 7 could implement or propose at least a surcharge that 8 would allow them to avoid the problems of regulatory lag 9 and what have you that might be associated with waiting 10 until the plant was operational to seek -- to include it 11 in rate base?

- A. You've got it.
- Q. Now is that the same as or an alternative to some proposal they might make in connection with a general rate case for construction work in progress related to recovery of construction work in progress; is there an alternative to the surcharge or --
- A. In my mind, they are kind of alternatives, but they could obviously present both possibilities to the Commission and decide which you would prefer.
- Q. My point simple being, there are alternative accounting treatments that achieve the same result of giving assurance to the financial community that there will be some timely recovery by the company.
 - A. Of their investment.

- Q. Of their investment.
- 2 A. Correct.

EXAMINATION

BY COMMISSIONER HEMSTAD:

- Q. I want to pursue the Coyote Springs one point further. Again, normally the company would complete its project, the cost would be added to rate base in a general rate case, and the plant would then be depreciated over the life of the plant. And I really should have asked this of the company, and from my understanding, what is the company asking for with regard to Coyote Springs here in this short term environment?
- A. Well, I think that was on one of the exhibits Mr. Trotter used just this morning showing one of the workpapers in his cross-examination of Mr. Falkner. It's everything. It's the capital costs of -- their projected capital costs of the project, all their fixed O&M, the return on investment at their last authorized rate of return. It's the whole enchilada.
 - Q. But not for the entire cost of the plant?
- A. Yes, they're seeking recovery based on the plant being operational in June. That's how you get the, on my exhibit again, it's the \$58 Million is the

fixed cost recovery associated with that plant just for that period of time, the twice a month period of time.

- Q. For the 27 months, so in effect they're asking for an accelerated recovery of what would otherwise have been the commencement of a depreciation schedule at the time that it would typically go into rate bases after a rate case?
- A. Well, that's where it gets into a little bit of a semantics game. In my view, I tend to agree with you, because that's basically what my testimony says. But from the company's perspective, they're looking at -- they're claiming that if you would allow them 100% of the dollars that they're seeking, there would not be advanced recovery of Coyote Springs until it actually became operational.

But in my mind, again, they can do that exact same thing through some of the various mechanisms we have talked about, including filing a general rate case, including seeking a surcharge, allocated premise just solely on the Coyote Springs revenue requirement. They could do all of those things and -- to get the same dollars using different vehicles or tools.

COMMISSIONER HEMSTAD: Thank you.

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EXAMINATION

BY JUDGE MOSS:

- Q. To follow up on your last point then, it's really -- it's largely a matter of perspective. In other words, if you, let's take the hypothetical that the Commission approved the company's proposal, lock, stock, and barrel, there are dollars in there for Coyote Springs. And one way to look at it would be to say that means that the company begins to recover on September 15, 2001, dollars associated with Coyote Springs. Another perspective would be to say, well, no, the dollars we're recovering today are those dollars we have already spent, the 80 some million, and we don't really start picking up the Coyote Springs dollars until June of 2002.
 - A. Right.
 - Q. And that's just perspective?
- A. It's perspective, and the critical part of it has to do with the amount of dollars that will be recovered. You could think of it in terms of over some period of time they have collected \$100 from the customers, and after the prudency review, you decide and they did it just in the first year of the surcharge, a period prior to a base rate change. So you're saying, as a result of the prudency review, none of the costs

00519 1 should have been allowed but Coyote Springs. So the company's -- under the company's approach, it would be so we've got \$100 recovery associated with Coyote Springs, so even though it may 5 have come earlier, six months prior to the start up, we're okay, everyone is whole. 6 7 And that's where I'm saying from my 8 perspective, I would call it a prepayment of Coyote Springs, and that's where -- because I'm saying they 9 10 should not get 100% of every dollar that they're 11 proposing. 12 JUDGE MOSS: Okay. Let's see, this would 13 bring us to the point of redirect, but it is also the 14 point of 12:15 in afternoon, and I think we need to take 15 our luncheon break. I believe there are some other 16 commitments and one thing and another, and that will 17 give Mr. Van Cleve a chance to shorten his questions 18 down to a few, and so we will recess until 1:15. 19 (Luncheon recess taken at 12:15 p.m.) 20

A F T E R N O O N S E S S I O N (1:20 p.m.)

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JUDGE MOSS: We have an additional follow-up question from the Bench before we go to any redirect.

CHAIRWOMAN SHOWALTER: That was from me.

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EXAMINATION

BY CHAIRWOMAN SHOWALTER:

- Q. Mr. Schoenbeck, I think maybe I was too hungry or something on your -- the last answers you gave to Judge Moss and Commissioner Hemstad, so you may have answered this question. But here's a hypothetical, hypothetical number one. Assume that all of the projections and expenses that Avista is requesting a surcharge for are justified, prudent, recoverable, and will be recovered. If we -- and that we grant their request for the surcharge. For amounts that come in in October, this October, if you take any dollar of the surcharge that comes in, there are different ways I could think you could look at where that dollar is going. One would be that the first dollar in covers the first dollar in the deferral account that is there.
 - A. FIFO.
- Q. First in-first out, right. Another way would be that X% of the dollar covers certain kinds of expenses, and another percent of the dollar covers other projected expenses?
 - A. We will have a melting pot approach.
- Q. Okay. Now in that hypothetical, do you feel which way is appropriate in your view?

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- 1 A. I obviously have a problem with your 2 hypothetical saying every dollar is recoverable.
 - Q. Right, I will change the hypothetical later.
 - A. Taking that as a premise, I would say it almost would not matter. If all the costs are deemed reasonable, then it doesn't matter. What I was trying to raise in my testimony is kind of a more of a first in-first out approach where you don't want to overpay them.
 - Q. Oh, I know, don't change my -- I will change my hypothetical. I'm just trying to change that --
 - A. In your hypothetical, it would not matter.
 - Q. Right.
 - A. Because you're saying you get recovery of every dollar, and every dollar that has been prudently incurred, there's going to be no give back or refund.
 - Q. All right.
 - A. It's a moot issue if you color code the dollars on the first in-first out basis or last in, first out, anything you want to do.
- Q. All right. I understand there's no difference, but is it analytically more appropriate to think of it one way over another or in any other accounting sense?
 - A. Well, what -- yeah, I would generally -- I

- 1 generally think in terms of more first in-first out.
- Q. All right. So sticking with my same
 assumption that everything is reasonable and
 recoverable, on that first in-first out analysis and
 assuming everything is recoverable, then when it comes
 to Coyote Springs amounts, am I right that on a first
 in-first out, those -- revenues covering those expenses
 would come along later than revenues covering the
 current deferral account?
 - A. Right.
 - Q. Right?
- 12 A. And that's basically the company's rebuttal 13 testimony.
- 14 Q. Okay. And then still sticking with my same 15 hypothetical and the first in-first out analysis, if we 16 have a rate case and concluded in 11 months, let's say, 17 beginning in this November, on that analysis, will we 18 have -- I was about to ask, will we have made any 19 determinations on Coyote Springs before the revenues covering those dollars are paid out under our first 20 in-first out analysis. As soon as I started asking the 21 question, I think I realized the problem with the 22 23 question, but go ahead and answer it.
- A. Yeah, you would basically be -- at that point in time, you would basically be getting those dollars,

- because it would be very close, and so I'm sure you
 would have to do a more detailed analysis. But if you
 did your normal procedures where you would be issuing a
 decision come October, I would suspect they would have
 been collecting on Coyote Springs as of some time
 subsequent to June. But if you have also determined the
 hypothetical that it's a prudent resource and you would
 allow the recovery of it anyway, I'm not sure there
 would be a problem.
 - Q. All right. Now let's switch to a different hypothetical. Assume that only 80% of the expenses and revenue that the company is asking for are going to be ultimately recoverable, and I understand that's not your position, you're saying there's a possibility of it.
 - A. Mm-hm.
 - Q. But I'm going to take that as a kind of worst case scenario. Under your theory, someone else might think only 50% is recoverable, but if only 80% is recoverable, then again, under the first in-first out analysis, for amounts that come in this October and this November, those amounts would be going toward the existing deferral account; is that right?
 - A. You would be getting 100% of the revenues.
- Q. Right.
- 25 A. But then it turns out the company would have

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to refund money back in the -- because you -- ultimately you decided in October or whenever that they should only have gotten 80% of the money.

- Q. Right.
- A. That in my mind, again, that's the concern I raised in the testimony, saying then you might get a problem of prepaying certain expenses that ultimately were disallowed in some manner.
- Q. Right, but now -- but if the deferral -- if the surcharge period is 30 months; is that right?

 MR. MEYER: 27.
 - A. 27 in their proposal.
 - Q. 27.
 - A. Mm-hm.
- Q. If we decided that certain amounts were imprudent or not recoverable, then if we made that decision three months before the surcharge period was up, let's say in 24 months, not 27 months, then we would simply cut it off right there. We would say, well, it turned out we -- instead of paying -- instead of paying this over 27 months, we're going to pay it over 24 months because we're lobbing off the last three months.
- 23 A. Right.
 - Q. Though had we known in advance what we were doing, the whole rate might have been lower over 27

- 1 months instead of a slightly higher rate over 24 months?
 - A. Right.
- 3 Q. But the rate payers would not actually have 4 paid more than they should have unless 24 out of 27 5 months covers more than --
 - A. The 80%.
 - Q. -- the 80% or whatever amount?
 - A. Right, and that's the way it all works out under that kind of status quo, all else being equal scenario.
 - Q. Right.
 - A. But that's the concern with the percentage amount of the increase where I'm not so sure you get there because of what the increase may cause customers to do, and that's the concern. And that's why I think it's kind of your fiduciary responsibility to get that number as reasonably accurate as you can get it now given this accelerated pace we're all working under to prevent the notion of sometime after the fact saying we overcollected or it was too high of a percentage.
 - Q. Right.
 - A. So that's why I believe there should be a reasonable setting of the initial benchmark or what I call a place holder.
 - Q. But it also depends on what period of months

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we set, which is somewhat arbitrary?

A. Yeah, well, isn't the 27 month period that the company selected arbitrary? Because they're saying they're going to come in with a rate case in November, so you're going to decide it by October of next year anyway. So already you're going to be deciding the rate case and having adjustments to the base rates similar in the range of 12 to 14 months prior to the end of the surcharge period anyway.

So under either my -- the critical thing in this whole process under either the company's proposal or my proposal is really getting going on the general rate case and getting the prudency review going. That really becomes the issue. Where they're saying, you know, trust us, give us 30% now, and we will prove 12 months from now that it was all prudent. I'm saying I'm very comfortable looking at your historical forecasts giving you 80% of those dollars, but I've got some real concerns about your forecast, so let's just continue to defer those. I will give you your 80% of the dollar now as a reasonable benchmark of a subsequent reasonableness review recovery, but then you have to defer everything else and look at that in the prudency review. It could be held in conjunction with the general rate case filing.

- Q. Is another way to handle it if you add three more months on and make it 30 months with just that much more time to decide prudency in advance, then you stretched out the payments, and should they not be recoverable, you cut it off at 27 months?
 - A. Sure.
 - Q. I mean these are very -- these are moving pieces that we could -- moving pieces of an equation.
 - A. Okay.
 - Q. One of which is what's the rate, another of which is over what period of time, and another is for how much, and that how much is somewhat dependent on a reasonable sense of what most likely will be recovered in any event?
 - A. That's correct.

CHAIRWOMAN SHOWALTER: Okay, thanks.

JUDGE MOSS: Let's go to the redirect.

- Q. Mr. Schoenbeck, in response to a question from Mr. ffitch, you referred to a problem with the company's hydro forecasts for the rest of the year. Can you tell us what you were referring to?
 - A. Yes, it's probably best illustrated looking

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at page eight of my pre-filed testimony, which is 651-T. It has to do with the company's forecast for the months that are shown in the bold font under the actual projected column, that the company's recorded results at 5 this point in time through June, and it was a forecast 6 for July through December, it's really an emphasis of 7 the sentence I added, which states that if the company's 8 forecast comes true, you will have had five consecutive 9 months of record low generation in each of the months. 10 If you look over the 60 water year conditions, you would 11 note that there has never been in any one water year 12 more than two consecutive months that set the low for 13 all 60 years, so that's where I start having concerns 14 about a forecast.

And, of course, as was noted in one of the company's data responses, they did not assume normal precipitation levels for this period of time. And I stated in my testimony I wasn't too concerned about the months of August and September, because generally the precipitation in those months is relatively low, it doesn't matter if you want to assume 50% of one inch of rain, it doesn't come. But once you get to the final quarter of the year when you start getting more substantial amounts of rain, then I just don't know anyone who has a crystal ball good enough to say there

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should not be normal precipitation during that quarter of the year.

So again, that's how I was trying to finesse some of these issues with respect to the company's forecast by just stopping with the actual costs they had recorded through June of this year.

- Q. Thank you. You were also asked by the Chairwoman to articulate the differences between your proposal and the company's, and you mentioned the fact that your proposed surcharge would only apply to the deferrals that have been made prior to July 1st, 2001, and I'm wondering if you can articulate what the difference between your position and the company's is with respect to the deferrals that were made prior to July 1?
- A. Yes, that's -- actually, I would just like to refer to another table in the pre-filed direct testimony on page 13. While the commissioners and I discussed a line adjustment I made with respect to the exhibits, it's really shown by the last column of this table where I have taken into account the fact that implicit within the rate setting process, the company has accepted a certain amount of market and hydro risk.

And in my view, they have accepted in the range for the Washington jurisdiction what's reflected

- as being the difference between one of the lower water years of record, and I chose 1998, out of the 60 water years versus the 60 year average, and that's shown by the last column where for the system as a total it's about \$38 Million, and for the Washington jurisdiction it adds up being \$25 Million to \$26 Million of risk that's implicit within their rates that they have agreed to take on basically through the rate setting process.
 - Q. And is it your position that the company has already been compensated for taking that risk through the rate of return?
- 12 A. Through the rate of return and the rate 13 setting process both.
- 14 MR. VAN CLEVE: That's all the redirect that 15 I have, Your Honor.
- 16 MR. MEYER: Your Honor, I do have some recross.

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20 BY MR. MEYER:
21 Q. Mr. Schoenbeck, a series of questions here,
22 but as I begin, let me just address one item back to
23 your page eight of your pre-filed direct. This goes to
24 the hydrogeneration numbers for the months of July
25 through September. Direct your attention to line seven.

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1 Was it your testimony that: It is likely that the actual 3 hydrogeneration for the months of July, 4 August, and September should be 5 relatively close to the company's 6 projection due to the historic limited 7 precipitation that occurs during this 8 period of the year. 9

- Α. Yes, that's my testimony.
- Q. And you still stand by that?
- Α. Having not seen what your actuals were, that was again based on the assumption that during those months, there's generally not that much precipitation that occurs. The only thing I have seen since then is there has been some additional evidence from data responses to one of our data requests that showed some more precipitation measures. But certainly at the time that this was written, I stood by that testimony.
- Mr. Schoenbeck, you earlier testified that you were not in attendance at yesterday's hearing?
 - That's correct. Α.
- 22 And so you did not have the benefit of Q. 23 hearing the rather extensive testimony on financial 2.4 implications both with and without the company's 25 proposed surcharge?

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- No, I did not hear that.
- Okay. And you did not acquaint yourself with Q. the transcript of that case?
- I have not seen the transcript. I have had Α. relatively what I would characterize as brief conversations regarding the in camera session that was held yesterday, but that's all.
 - Okay. Now earlier during my initial cross-examination of you, I believe we established that you had not analyzed the impact of your proposal in the context of a number of different financial indicators, correct?
- Α. That's correct, basically I did not attempt 14 to recalculate any financial ratio based on my proposed almost 12% increase.
- 16 Okay, we will return to that in just a Ο. 17 moment.
 - The question of subsidiaries, before testifying today, had you familiarized yourself with Mr. Eliassen's testimony?
 - I certainly read it. Α.
- 22 Did you? Do you disagree that he testified Ο. 23 that the Avista Capital family of unregulated 24 subsidiaries are expected to be net contributors of cash 25 in 2001 and 2002?

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- 1 A. I did read that testimony. I did not review anything further.
- 3 Q. Do you have any reason to disagree with that statement? 4
- 5 No, since I haven't reviewed anything 6 further, I do not.
 - Q. Okay. Do you have any reason to disagree that the subsidiaries, Avista Energy in particular, have been net contributors of earnings and substantially so in the year 2000 and 2001?
 - Α. Oh, I believe I did see one more paper that had a subsidiary earnings amount that I did note was a contributing factor to the company's earnings.
 - Q. A substantial contribution?
 - It is a large -- I think, I'm sorry, I did Α. not bring it with me, but I think it was in the range of maybe even a six digit number.
 - All right. Q.
 - With the dollar amounts in thousands. A.
- Mr. Schoenbeck, let's talk about a couple of 21 different time frames. Let's first take the time frame of up until the end of June of 2001 and the level of 22 23 deferral balances accumulated as of that date; are you 2.4 with me?
- 25 A. Yes.

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- Q. And that's, in fact, where you would cut it off, correct?
- A. That's where I would cut off the surcharge recovery. I would not cut off the deferral.
- 5 Q. I understand. And that amount as of the end 6 of June of 2001 is approximately \$109 Million of 7 deferral balances?
 - A. That's correct.
 - Q. Okay. And did I earlier understand you to testify that you were in the 95% confidence range that those were, in fact, prudent?
 - A. My value?
- 13 Q. Yes.
- A. 95% range that my value, which is \$26 Million less, would probably be considered prudent upon a prudency review.
- Q. Okay. But that adjustment you made for a risk adjustment wasn't based on your analysis of each contract, each purchase and sale that made up that \$109 Million, correct? It was rather an adjustment based on what you characterized or what I think you characterize as normal performing activities out of a general rate case?
- 24 A. Yes, but it did -- but my analysis did 25 include that component. It did include at least, you

know, limited given the time period that there was available to do it, but it did include a limited review of the transactions that were actually entered into during that time period.

- Q. Also I believe you said during an early portion of your cross-examination that you were, and maybe this is making the same point, but tell me if you disagree, that you were relatively comfortable with the prudency of costs incurred up to July. Do I have that essentially correct in my notes?
 - A. Yes.
- Q. Okay. Now let's take the next time segment. Let's go from July through September.

14 CHAIRWOMAN SHOWALTER: Can you say what years 15 you're referring to.

- Q. '01, this is all '01, I'm sorry, so taking the first lump was up through the end of June '01. Now we will visit the period of end of June or beginning of July right through September, okay. Have you reviewed the levels of deferral balances through the end of September as shown on the company's books?
 - A. No, I have not.
- Q. Do you accept subject to check that as of the end of September, we show deferral balances of approximately \$186 Million?

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00536
1
               Additional for those three months?
         Α.
         Q.
               No, cumulative.
3
               Okay.
         Α.
4
               So would you agree with that subject to
         Q.
5
   check?
6
         Α.
               So an increase of about $77 Million?
7
               Approximately.
         Q.
8
               I will take that subject to check.
         Α.
9
         Q.
               Okay. Now with reference to that $186
10
    Million deferral balance figure representing balances at
11
    the end of September of 2001, do any of those balances
12
    reflect any Coyote Springs II capital or O&M costs?
13
               Well, again, I have not reviewed those three
    deferral reports, but subject to check, I would say no,
14
15
     they probably do not.
16
         Q.
               Probably do not. Would you accept subject to
17
     check that it is not until June of 2002 that you see the
    first entries for Coyote Springs capital?
18
19
         Α.
               Sure.
20
               Okay.
         Q.
21
               That's on the exhibits.
         Α.
22
               Yes, and I will direct your attention in the
23
   process to Exhibit 254 as entered, all right?
24
         Α.
               Okay.
25
         Q.
               Okay. So again, let's reset the coordinates
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- here. We're talking end of September, 2001, \$186
 Million of deferral balances, correct?
- A. Yes, but those are subject -- this is where it gets dicey, it gets subject to how much though should you be allowed to recover.
 - Q. Okay, well, and we have also established that the \$186 Million does not include at that point in time any capital or O&M costs with respect to Coyote Springs?

 A. Right.
 - Q. Okay. Now let's take a couple of assumptions here and modify somewhat what you propose. I will do this in a subject to check fashion if we can proceed down that path. First of all, I'm going to ask you to accept subject to check that the balance of \$186 Million reflects approximately so the balance of deferrals as of the end of September.
 - A. Out of curiosity, do you have the exact figure for the end of August?
 - Q. Let's see, end of August is \$165 Million.
 - A. Okay, thank you.
- Q. Okay. So the first assumption is we take the \$186 Million figure, which as you testified earlier does not include any Coyote Springs, okay.
- 24 A. Yes.
- 25 Q. Assumption number two is your assumption that

we use a 15 month surcharge recovery period. Are you
with me so far?

- A. Mm-hm.
- Q. Okay. Now if we subtract from the \$186 Million figure as of the end of September of this year the \$53 Million that you recommend as an amortization of the PGE credit, and if we also give you the benefit of the doubt and subtract \$25 Million for your implicit risk adjustment, is the resulting figure of \$108 Million if I have done my math correctly?
- A. I would say you haven't done your math correctly. Since the \$25 Million or \$26 Million is a 12 month number, you're going to -- are you recovering the 132 over the you said 15 months?
 - Q. Yes.
- A. Well, if you would begin -- the concern was just the ratioing. If you take the 108 and realize that's not an annual number, that would be what would have to be recovered over 15 months, not 12.
- Q. Okay. And if we were to take -- if we were to take the \$108 Million, okay, let's just assume that we're 108 without factoring into this the revision, I'm going to characterize it for this purpose as a relatively minor revision, take the \$108 Million, and if that were to be divided by a figure that represents the

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- 15 months of revenue that we might realize through the surcharge, and would you agree that that 15 month revenue figure would approximate \$300 Million?
- A. Probably, because your annual revenue is around 240.
 - Q. So you ratchet up the annual revenues for a 15 month period. So we divide 108 by 300 million, would you agree subject to check that that translates into approximately a 36% surcharge?
- A. Certainly, I'm sure the math works out close to that.
- Q. Okay. And the only thing we have done in the process, Mr. Schoenbeck, is to take the balance at the end of the September and use your 15 month amortization period and use your deduction for implied risk adjustment and use your proposed amortization of the PGE credit, correct?
 - A. Right.
 - Q. Okay.
- A. So the only place where we disagree then, just to make sure, is you have included in your number since it was a September number, all the contracts, those July, August, September contracts that you had entered into?
 - Q. That is correct. Now you understand that

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those contracts that would have an impact in the July, August, September 2001 time frame are subject to a later prudence review, correct?

- A. I'm assuming the whole \$186 Million is subject to a later prudence review actually.
- Q. So it would not be fair at this point to either assume that they were prudent for your analysis or were not; is that correct?
- A. Well, that's where I think it kind of does, and that's where we keep having this problem. I think we should use our best efforts to try to come up with a reasonable value of what is -- what we believe to be prudent and allow that into rates in the surcharge now. So that's why I sidestepped this issue by cutting it off at the end of June, looking to your actual costs that were booked, saying yes, I'm relatively confident 95%, some high confidence level, these costs would be deemed prudent, so let's allow the company to recover those, and let's allow them to continue to defer all other costs.
 - Q. Mr. -- I'm sorry.
- A. Because I think it matters. I think people should pay now for the value of the products they should expect.
 - Q. Mr. Schoenbeck, we have already established

that you were not here to testify as to the impact of your proposal, whether it be with reference to Avista's credit ratings or otherwise access to capital markets through equity or debt financing, correct?

- A. No, that was not the focus of my analysis at all.
 - Q. Okay. Can you state with any degree of assurance to this Commission that your proposal if adopted intact would preserve the company's ability to finance Coyote Springs II?
 - A. What degree of confidence did you say?
 - Q. Any reasonable degree of assurance that with what you propose, the company would be able to finance, access the markets to finance Coyote Springs II.
 - A. I guess the way I would answer it is this way. Based on my experience, if this was just a electric utility that was focusing on just its regulated operations, they had a deferred balance of either \$109 Million and \$186 Million, then we would give them either \$83 Million of it or the full \$186 Million, I would certainly think that would be adequate enough for the financial community to go forward and allow Coyote Springs to be completed.
- Q. But you testified that you had done no analysis, Mr. Schoenbeck.

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- A. No because --
- Q. Of the impact, just let me finish, of the impact of your proposal on the company's ability to access capital; wasn't that your testimony?
 - A. That is my testimony.
 - Q. Okay.
- A. That's why I said I would -- I gave my answer based on my experience.
 - Q. Okay. Do you know or do you have a sense for whether or not based on your financial analysis or lack thereof whether your proposal would constitute the sort of "plan" that would provide comfort to the financial community and free up needed financing? Is it the sort of plan they're looking for, Mr. Schoenbeck; do you know?
- A. I suspect they're looking for a plan that's akin to the -- the more dollars they can get, I'm sure the better off you are. That would be the case of any utility. But I guess I continue to say, as opposed to looking at the corporate entity from the financial investment perspective, I think it's also important to look at the electric utility from the customers' perspective.
- Q. Excuse me, the question was from the financial perspective. Your proposal, Mr. Schoenbeck,

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to cut off for purposes of this surcharge recovery balances at the end of June of 2001 was one part of what you proposed. Didn't you also recommend that we continue the deferral mechanism?

- A. Yes.
- Q. Okay. And in that respect, I think we have been through this before, you may differ somewhat from the Staff proposal. Would an order from this Commission which simply adopts end of June 2001 figures for the deferral balance for purposes of the surcharge recovery and yet simply maintains a deferral mechanism to account for subsequent deferrals, would that constitute the sort of signal to the investment community that would be needed to free up financing?
- A. Well, again, in my mind, if you -- when you caveat the order saying the explicit recognition that the balances would continue to accrue, they would be subject to reasonableness review, coupled with the fact that you get some assurance as opposed to under the company's proposal where the financial community has no idea how much of the 37% would ultimately be deemed to be prudent, you can give some I believe relatively high comfort level with respect to there would be actually a very small probability of recharge at the 12%, coupled with the fact that you're not foreclosing any issue with

respect to Coyote Springs, and you can maybe even signal that may be a good investment for the company to get into with the ability to change base rates commensurate when it's operational, commercial viability date, that's all strong signals in my mind.

- Q. Mr. Schoenbeck, you propose after your several adjustments essentially to recover was it \$84 Million through your surcharge proposal?
 - A. Yes.
- Q. Okay. And we have established that regardless of how the prudence portion of the hearing comes out that the end of September balances were not \$83 Million, but projected to be \$186 Million, correct?
 - A. Projected, right.
- Q. Let's assume that it takes nine months to complete a prudence evaluation, okay. Would you agree with me that under the company's proposal, the company's proposal, that the dollars collected during this nine month period would be approximately \$63 Million, subject to check?
 - A. That's very close, right.
- Q. Okay. And would you agree with me subject to check that that \$63 Million would represent only 34% of the expected balance, of the expected deferral balance, as of the end of September of 2001, which is \$186

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    Million? Do you agree subject to check?
         Α.
              Certainly.
 3
               Okay. Mr. Schoenbeck, I assume that you read
         Q.
 4
    the company's rebuttal testimony?
5
         A. Yes, I did.
6
               Okay. And are you familiar with
7
    Mr. Norwood's testimony?
8
               I did read it.
         Α.
9
         Q.
               Okay. And didn't he propose and so state in
    his rebuttal testimony that at the conclusion of the \,
10
11
    November 2001 general rate case, the company would
12
    modify the surcharge amount and the duration of the
13
     surcharge if needed in order to reflect the outcome of
14
     the general rate case. Then he continues on:
15
                Therefore all parties will have the
16
               opportunity in the general rate case to
17
               address both the duration and the amount
18
               of the surcharge to be in place at the
19
               conclusion of the general rate case.
20
               Do you recall that in his testimony?
21
               I vaguely recall that now that you have given
22
    me a better recollection, thank you.
              Okay. Mr. Schoenbeck, just let me revisit
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    one item, then I think I will finish up here. I drew
25
    your attention earlier to page eight of your pre-filed
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- testimony. You spoke to a likely hydrogeneration for the period July, August, and September. Do you recall that?
 - A. Yes.
- 5 Q. And I believe we established that your 6 testimony was that it would be in your view:
 7 Relatively close to the company's 8 projection due to the historic limited 9 precipitation that occurs during this 10 period of the year.
 - A. Correct.
- Q. Okay. Now that time frame, July through September, if we compare that with the deferral balances that we show of \$186 Million also at the end of September, are you with me?
 - A. Mm-hm.
- Q. Okay. Does that lend any further credence to the company's projections as of the end of September of \$186 Million?
- A. Further credence, you mean does it verify that the company was on target with respect to those projections?
- 23 Q. Yes.
- A. Yes. And again, it's much easier to be on target with respect to precipitation, because if you get

one inch rain in the month of August and you say I'm only going to get 50%, that doesn't have much of an impact. But if you say in a month when I'm going to get 4 eight inches of rain is normal rain, I'm only going to 5 get 50% or 75% of that amount, it makes a great deal of 6 difference. That's why I recognize that you should have 7 been relatively accurate for those months. But also it 8 brings into question in my mind the last three months 9 when you did not go back to normal precipitation levels. 10

MR. MEYER: Thank you, that's all I have.

JUDGE MOSS: We have a couple of questions
from the Chair.

CHAIRWOMAN SHOWALTER: I'm going to ask some questions before redirect just so that redirect can cover it.

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EXAMINATION

BY CHAIRWOMAN SHOWALTER:

Q. Is the main reason you want to cut off the recovery but not the deferral at the end of June 30th that you have what you characterize as a 95% degree of confidence that your lower amount will be recovered, but you have doubts, I gather, about some contracts that were executed, I guess they were executed in June but for a later period of time.

- 1 A. Well, more prior to June, yes, but that's fundamentally the issue.
 - Q. All right. Is there anywhere in this record that states the terms that those contracts were entered into, the dollar amount basically?
 - A. I have not calculated the specific dollar amount, but looking at the prices and the size of the contract, it would be a significant amount of money.
 - Q. Well, I guess what I'm trying to get at is you are saying, I think, that you believe we will find those contracts not recoverable because for whatever reason the company should have known not to buy at such a high price; is that right?
 - A. It's a concern.
 - Q. Right.
 - A. You may have stated it just a little bit too strongly.
 - Q. Yes, that's right.
- 19 A. I would have liked more time, and that's why
 20 I cut it off where I did, because there is a timing
 21 issue in my mind that I need to work through before I
 22 can come to that conclusion. But like I said, I was
 23 highly confident of the June 30th date, that those -- I
 24 did not have a problem with those contracts and
 25 agreements for the power that was delivered during that

- period. So it was again the concern that I believe rate payers should pay for the costs that they should bear, and I have a concern that some of those contracts may be not prudent when they were entered into. But I need more time to make a solid or more comfortable determination. I'm not, sitting here today, I'm not confident enough to say, yes, I would testify that those contracts were imprudent.
 - Q. All right.
 - A. I need more time.
 - Q. But those contract amounts and the dollar per megawatt hour that they were purchased at is or is not a part of this record as far as you know?
 - A. Oh, they're part of the record.
 - Q. Can you help, can you point to me where?
 - A. Yeah, there was two or three places. There were some contracts were given in response to the Staff data requests. Some additional longer term contracts, I'm not so sure any of my concerns fall under that category, were given in response to ICNU data requests. So there's two places where you can look at all the contracts that the company has entered into.
- 23 Q. Well, our record is of the exhibits, so not 24 the data requests, so --
- 25 A. Oh, I'm sorry, I'm sorry, no. These are all

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-- I don't believe any of the contracts have been entered into -- I have tried very carefully not to use any confidential exhibits or anything.

Q. Thank you.

Oh, and then one other question on the issue of projections of hydro years. On your chart on page eight from your testimony has various months in bold which show what the company's projections are. One of the things I have heard in other discussions of this draught is that an extended period of draught is somewhat different than one bad month of rain and then a better month of rain. Because if there is month upon month upon month of draught, then even if you get some normal weather, your reservoirs are not up to where they should be to run, and so you can't really look at a normal month of rain. You have to look at that month of rain in the context of what has preceded it, i.e., a draught. Have you taken that into account or has the company taken it into account? Is that provided for in this analysis?

A. The company has definitely taken it into account with respect to ground absorption when the ground is more dry, that type of thing, in addition to the restoring of the water levels behind the dam, so the company has taken it into account. My major difficulty

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was they did not assume normal precipitation for the six months of the forecast. And again, for the second, third quarter of the calendar year, it doesn't matter much, because you don't get much water that quarter.

- Q. Okay.
- A. But for the last quarter of the year, they have in my mind no justification not to have assumed at least average rainfall at that level as a starting point.
- Q. Then on the question about what to assume about future rain, which obviously is problematic, there are periodic long range forecasts about whether we will have a dry winter or not, and I do seem to recall in the last month or two a prediction that we were going to have another dry winter.
 - A. Okay.
 - Q. I don't know how they make those projections.
- A. That was a solar flare projection. They said it would be dry for two years.
- Q. All right. So it doesn't -- isn't there some scientific method for making projections about the weather, obviously probably not highly reliable?
 - A. It's been my experience that I don't know.
- Q. So in your view, you said just assume that for any month more than a couple of months out, you

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1 should assume normal weather conditions? That's what I would do. 3 But obviously not everybody does do that, 4 because there is some industry that tries to project 5 weather conditions. 6 In what I would call normalized utility rate 7 making, I think it's generally done that way, where you 8 pretty much assume, you know, normal hydro conditions. 9 In a lot of the hydro studies, they used to do it, I 10 don't think they do it any more, they used to assume 11 even if you had the driest year for the last several 12 months that the next month, the next day would be normal 13 water. And again, you know, obviously it has been an 14 extraordinarily poor year this last year and -- but at 15 some point in time, you do have to assume back to normal 16 precipitation, just a matter of how far out do you delay 17 that. 18 CHAIRWOMAN SHOWALTER: Thanks. 19 MR. MEYER: Your Honor. 20 JUDGE MOSS: Before we go ahead, I'm going to 21 issue a Bench Request orally, and that would be for the

company's purchase contracts entered into since May 1,

2001, and you won't need a follow up in writing.

MR. MEYER: No.

JUDGE MOSS: Okay, that will be Bench Request

1 Number 2, and if I can get through to the appropriate sheet, we will reserve Exhibit Number 4 for that. 3 And I may not have mentioned earlier, we will 4 reserve Exhibit Number 3 for the company's response to 5 the written Bench Request that I served on everybody 6 this morning. 7 MR. MEYER: I do have -- I'm sorry. JUDGE MOSS: Well, I was just going to say, 8 9 we'll just make that on an as soon as possible basis. 10 MR. MEYER: And the understanding that we 11 will be providing that on a confidential basis. 12 JUDGE MOSS: I had assumed as much, yes, 13 that's perfectly all right. 14 MR. MEYER: I do have just one matter, and 15 it's in the interest of making sure that the record is 16 accurate, and I believe Mr. Schoenbeck made an 17 observation about what he understood the company had 18 assumed or not assumed by way of normal precipitation 19 for the end of the year, so I would like to ask one 20 brief subject to check question of this witness. 21 JUDGE MOSS: It would be important to be 22 clear on that. MR. MEYER: Thank you. 23

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             RECROSS-EXAMINATION
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    BY MR. MEYER:
         Q. Mr. Schoenbeck, would you accept subject to
4
    check that the company used normal precipitation for the
    July through December period of 2001?
6
               No, I would not, because I have before me a
7
    Confidential Request Number 3.3 that I brought several
8
    copies of if people would like to see it. This is what
9
    I relied on in my testimony.
10
               MR. MEYER: May we have just a moment off the
11
    record, please.
12
               JUDGE MOSS: All right, we're off the record.
13
               (Discussion off the record.)
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               JUDGE MOSS: Let's do be back on the record,
15
    and let's do get this cleared up one way or the other.
16
               MR. MEYER: Because we don't have the records
17
    here to essentially allow this witness to accept it
18
    subject to check, we would ask that you give us a Bench
19
    Request, and we will provide that, what our records were
20
    with reference to assumptions used on normal precip
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JUDGE MOSS: That's agreeable.

21

22 23

24 25 MR. VAN CLEVE: We have no objection.

JUDGE MOSS: I have always wanted to say

between July and December at the end of this year, and that way it gets into the record, and it's done right.

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    this, make it so.
               MR. MEYER: Okay, and with that, that is all
 3
    I have, I think.
 4
               JUDGE MOSS: Then where are we, redirect on
5
   the recross, I believe.
 6
               MR. VAN CLEVE: Just a couple of points of
    clarification.
7
8
9
            REDIRECT EXAMINATION
10
    BY MR. VAN CLEVE:
11
         Q.
             Mr. Schoenbeck, you were led through a series
12
    of hypotheticals based on the company's representation
13
    that the deferral balance at the end of September would
14
    be $186 Million. Do you recall that?
15
               Yes, I do.
         Α.
16
         Ο.
               And that led you to a calculation of a 36% or
17
    the company to allege that it would be 36% subject to
18
    check over a 15 month period. Do you recall that?
19
               Yes, I do.
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- Q. And is that 36% for the same time period that the company's 36.9% rate increase is proposed for?
- the company's 36.9% rate increase is proposed for?

 A. No, the hypothetical was for 15 months, and
 the company's proposed period has announced 27 months,
 so there would be another year of revenue under the
 company's proposal.

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- With respect to the purchase contracts that the Commission requested in the Bench Request, would it be necessary to look at both purchases and sales to judge whether the amounts that are in the deferral account are prudent?
 - Maybe I wasn't listening carefully on the Bench Request. There is a response by the company in response to data requests that does give both purchase and sales contracts. I'm assuming they will give both to the Bench Request.

11 MR. MEYER: That's what we understood. 12 JUDGE MOSS: That's fine, everybody is on the 13 same page. 14

BY MR. VAN CLEVE:

- And does the information that the company Q. provided about the amount of the deferral balance as of the end of September change your recommendation to the Commission in this case?
 - No, it does not.

MR. VAN CLEVE: That's all I have.

JUDGE MOSS: Thank you, that would appear to complete the questioning, Mr. Schoenbeck. We certainly appreciate you being here today, and I have been making the witnesses subject to recall, although we're not anticipating having anybody back, I will just do that as

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a formality and release you from the stand.
                THE WITNESS: Thank you.
                JUDGE MOSS: And I believe that brings us to
 3
 4
     Staff's witnesses, and Mr. Elgin will be first; is that
5
    right?
 6
               MR. TROTTER: Yes, the order of witnesses is
    Mr. Elgin, Mr. Schooley, Mr. Lott, and Mr. Parvinen.
 7
8
               JUDGE MOSS: Okay.
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10
               (The following exhibits were identified in
11
     conjunction with the testimony of KENNETH L. ELGIN.)
12
               Exhibit 451-T is Pre-filed direct testimony.
13
    Exhibit 452 is KLE-2 List of Prior Proceedings in which
14
    Mr. Elgin Testified. Exhibit 453 is KLE-3 Transmittal
15
     letter and Petition of Avista Corporation, Docket No.
16
    UE-000972 (filed June 23, 2000). Exhibit 454 is KLE-4
17
    Commission Order Approving Establishment of a Deferral
18
    Mechanism to Track Power Cost Expenses (August 9, 2000).
19
    Exhibit 455 is KLE-5 Transmittal letter and Request for
    Modification of Original Petition of Avista Corporation,
20
    Docket No. UE-000972 (filed December 21, 2000). Exhibit
21
     456 is KLE-6 Commission Order Granting Request To Modify
22
23
    Power Cost Deferral Mechanism (January 24, 2001).
2.4
    Exhibit 457 is KLE-7 Commission Order Approving and
25
    Adopting Settlement Stipulation (May 23, 2001).
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    Whereupon,
3
                       KENNETH L. ELGIN,
4
    having been first duly sworn, was called as a witness
5
    herein and was examined and testified as follows:
6
              DIRECT EXAMINATION
7
    BY MR. TROTTER:
8
9
         Ο.
               Mr. Elgin, do you have before you what has
10
    been marked as Exhibit 451?
11
         Α.
              Yes, I do.
12
               That's designated your proposed direct
13
    testimony. If I asked you the questions that appear
14
    there, would you give the answers that appear there?
15
               Yes, except for I would note on page three,
16
    line two, there would be no need for me to offer Exhibit
17
    KLE-7. That is Exhibit 1 in this proceeding, so that
18
    line should read I'm sponsoring Exhibits KLE-2 through
19
    KLE-6.
20
               And KLE-2 is a list of prior proceedings in
         Ο.
21
    which you have testified. Is that exhibit true and
22
    correct?
23
         Α.
               Yes. I just would note with one minor
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    change. I had also, at the very end, I testified in the
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Commission's consolidated proceedings for Puget Sound

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1 Energy, Avista Corporation, and Pacific Power and Light regarding the Centralia and issues surrounding the sale of that facility. 4 With that addition, verbal addition, the Q. 5 exhibit is true and accurate? 6 Α. Yes, it is. 7 Q. You also sponsored Exhibits 453 through 456, 8 which are documents filed with the Commission. Are 9 those correct copies of what they purport to represent? 10 Α. Yes, they are. 11 MR. TROTTER: I would move the Commission on 12 Exhibit 451 through 456. 13 JUDGE MOSS: There being no objection, those 14 will be admitted as marked. 15 MR. TROTTER: The witness is available for 16 cross-examination. 17 JUDGE MOSS: All right, we will pause 18 momentarily and give the Chairwoman an opportunity to 19 return, but we will stay on. 20 THE WITNESS: Your Honor. 21 JUDGE MOSS: Do you want to do this on the 22 record?

THE WITNESS: Yes, please.

JUDGE MOSS: Okay, go ahead.

THE WITNESS: I would also note that

00560 regarding the admission of Exhibit KLE-7, I would note that the reference on page 12, line 11 of my testimony, that should -- sentence should read, now this order is Exhibit 1, period. 5 JUDGE MOSS: Thank you. 6 THE WITNESS: You're welcome. JUDGE MOSS: All right, let's -- the witness 7 8 is available for cross-examination, and our order calls 9 for Mr. Meyer to proceed. 10 MR. MEYER: Very well. 11 12 CROSS-EXAMINATION 13 BY MR. MEYER: 14 Q. Good afternoon. 15 Α. Good afternoon. 16

- In your testimony, Mr. Elgin, you summarize a number of Staff's recommendations, some of which I think you were responsible for developing, and others other witnesses were responsible for, correct?
 - Α. Yes.

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20 21 Okay. Essentially among the conditions that 22 Staff taken as a whole would recommend for this Commission are the following. First of all, is it true 23 2.4 that Staff recommends that the deferred accounting 25 treatment previously authorized should terminate on June

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1 30th, 2001?

- A. Yes.
- 3 Q. Secondly, is it Staff's recommendation that 4 the surcharge relief should only continue for a period 5 of 90 days?
 - A. No.
 - Q. Okay. Then the 90, the reference in your testimony and that of others to a 90 day duration of the surcharge is a reference to what?
 - A. The 90 days would be in reference to if you look on page four, line one, it's conditioned on the company filing Phase II in this docket to address the issues outlined in the orders that set up the deferred accounting and then also the company filing a general rate application so that the Commission would have all the evidence before it in order to determine the amount of interim relief necessary under the traditional interim relief standards from the PNB order.
 - Q. Well, let's be clear on this. Are you saying, Mr. Elgin, that if the company makes those filings, and let's not argue at this point over the timing of those filings, that if we make those filings, that the Staff proposal is for the surcharge to continue in effect until those filings are resolved?
 - A. No. What the Staff recommendation is is that

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for the amount that we recommend to be placed into effect subject to refund at the end of this proceeding would continue should the company make those filings and show in a general rate application that those funds under traditional interim standards should continue to operate while we determine the ultimate outcome of the general rate case that we recommend that the company file.

- Q. But is it your assumption, Mr. Elgin, that the company will present evidence, and this Commission will rule, whether it be Phase II or in a general rate case, with respect to prudency matters within the 90 day period?
- A. My recommendation is that the Phase II would be resolved within 90 days, and also within that 90 day period that we would resolve the company's application for interim rate relief under the general rate case.
- Q. So are you recommending that this Commission establish a hearing schedule that would allow the parties an opportunity to address all of the issues that had previously been deferred by this Commission out of this proceeding and into a prudency review proceeding and that those issues, all of them, would be resolved in 90 days?
 - A. I'm not sure I understand what you mean by

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    all. It's the issues --
               MR. TROTTER: Excuse me, Your Honor, I think
    the witness misspoke before. The Staff recommendation
     is that the Phase II be resolved expeditiously, and I
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     think Mr. Elgin said it would be resolved in 90 days,
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     and I would just ask him to rethink that.
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               THE WITNESS: Oh, yes.
               MR. TROTTER: He may have slipped.
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               THE WITNESS: Yeah, it was a slip, I was
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10
    thinking about --
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               JUDGE MOSS: Mr. Trotter, I don't mind you
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    posing questions to the witness on redirect to clear
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    something like that up, but I don't want you testifying
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     for him, so let's follow the usual course of events
15
     there.
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               MR. TROTTER: I apologize, I just saw it
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    going down a completely wrong track.
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                JUDGE MOSS: I understand, and I have been a
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    little bit lax because counsel have been conducting
    themselves very, very well in this proceeding and doing
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    an excellent job, but I think it's important that if we
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    want to interrupt a witness that we direct the comments
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    to the Bench and that they be in the nature of the usual
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    form of objections or requests for clarification. Then
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we can talk about that and decide what we're going to do

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rather than just going forward in that fashion. Because what has essentially happened here is that you have implanted a suggestion in the witness's mind, and that's not really appropriate, so let's not do that.

MR. TROTTER: I apologize, I won't do it

6 again.
7 CHAIRWOMAN SHOWALTER: As long as we're

interrupting this question, it's not clear to me what Phase II actually means, so you might try to clarify that so that your answer is clearer to me. BY MR. MEYER:

- Q. Let's begin by doing that first of all. What issues do you believe should find their way into Phase II of this or some other docket?
- A. These are the issues that the Commission addressed its notice of hearing in this docket, and those had to do with the prudency of the purchase of the company's actions with respect to the resource decisions it made, whether or not the deferral mechanism is appropriate, whether or not it is appropriate to recover these costs under a deferred accounting, and whether the company optimized its resources for the benefit of rate payers, and those are the issues.
- If you would turn to Exhibit 454, those are the conditions that the Commission set up in its order

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- initially approving the company's deferred accounting treatment. And then if you would turn to Exhibit 456, on it would be page -- the first page, but it's identified as page two in this docket, the issues which I have already mentioned plus a proposal for cost of capital offset. That's Phase II is what Staff had in mind.
 - Q. Okay. Mr. Elgin, you have identified five or six issues including prudence and continued use of the deferral mechanism, whether the company optimized its resources, the need for a cost of capital adjustment or offset, as falling within the confines, if you will, of Phase II, correct?
 - A. That's correct.
 - Q. Okay. Is it your belief that those issues could be sufficiently addressed within 90 days from the date this Commission issues its order in this surcharge case?
- 19 A. I believe for the amounts on the company's 20 books for the deferral between June 30th, July 1st, 21 2000, and June 30, 2001, that we would work 22 expeditiously, and we would make every effort to 23 accomplish that in 90 days.
- Q. In 90 days. Suppose that such a proceeding addressing those five or six issues and whatever else

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occurs by the way of additional issues can not be resolved, suppose those issues can not be resolved within that 90 day time period, is it Staff's position that the surcharge should remain in effect until such time as those issues are resolved in a Phase II proceeding?

- A. No, the Staff recommendation in regard to the amount that we would be collecting subject to refund is on -- starts on page four, line nine, and it would be incumbent upon the company to file and request a general rate application at the same time. And to the extent that it believes that emergency relief is warranted beyond the initial 90 day term, then it would file testimony and exhibits under the Commission's initial interim rate standards and seek recovery or the continuation of that.
- Q. Well, then could you foresee a situation, Mr. Elgin, where there would be an interruption or a lapse, if you will, in surcharge recovery between the expiration of the 90 day period that you spoke to and any reimplementation, for lack of a better term, of a surcharge based on a subsequent filing by the company?
- A. My experience and -- with interim rate relief is that those cases have been done pretty quickly after the company has filed its initial rate request, because

- we are dealing with an emergency. I recall in an '87 case, Washington Water Power filed for emergency rate relief, and I believe that the company presented testimony and exhibits, and I recall that within a 45 to 60 day period, the Staff had filed a response to those, and we were prepared to go to hearing within that time frame to get that issue resolved as to the magnitude of the interim rate relief that was necessary.
 - Q. So --
 - A. So my experience with those is they are processed expeditiously, fairly quickly.
 - Q. And, in fact, this Commission has processed this proceeding fairly expeditiously, correct?
 - A. Correct.
 - Q. But in order for this Commission to process this proceeding expeditiously, the company had to start the process with a filing that was made in the middle of July, correct?
 - A. Yes
 - Q. Okay. And that allowed the process in a very compressed time frame to unfold with the anticipated date of an order sometime on around the 20th or 21st or not later than that in September?
- A. That's the time frame that we're attempting to achieve.

- Q. Okay. Now suppose or assume with me, if you will, that the company is concerned that it not experience a lapse in surcharge relief and that secondly there do not appear to be reasonable prospects for the completion of Phase II within 90 days. Would it only be sensible as a precautionary measure for the company to file say within a month of receiving this Commission's surcharge order in this case, file a request to extend its surcharge to allow that processing to occur prior to the end of the 90 day period that you spoke of?
- A. I have not given that any consideration. I don't know what would be the appropriate thing to do in that circumstance.
- Q. Okay. But if the company thought that that was the precautionary position it ought to take to prevent a lapse, how will we really have advanced the ball with respect to surcharge relief if we're right back before this Commission 30 days from now with another petition to make sure that this relief continues?
- A. Well, I guess it would be incumbent upon the company to make the filings that it deems necessary and whatever pleadings. I believe that if the company has a need for interim rate relief under the traditional standards, they can file, and we would like to see that

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evidence. That's the Staff recommendation. Mr. Elgin, is there -- can you direct me to any financial analysis anywhere in the Staff case that demonstrates that the company's need for financial relief does not extend beyond 90 days from the date of this Commission's order? Α. Well, the evidence that we have is based on projections for a period through 2003, and what we are looking for is a general rate case to examine all of the evidence surrounding the need for interim rate relief. What we have now are projections about deferrals. We -and the Commission has had a longstanding history that projections and long-term financial indications are inherently suspect. And so what we're looking at are the immediate short-term needs of the company in the context of a fully restated results of operations, so. MR. MEYER: Your Honor, this is not responsive to the question. Would you direct the witness to respond to the question I asked, please. MR. TROTTER: May I respond to that? JUDGE MOSS: Go ahead.

MR. TROTTER: It is absolutely responsive. The company, as Mr. Elgin has said, is projecting out 27 months, and Mr. Elgin has cited the orders that oppose that approach.

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               JUDGE MOSS: I think the question had to do
    with financial analyses, didn't it?
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               MR. MEYER: Yes.
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    BY MR. MEYER:
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               The question simply put, and I will reask it,
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    can you direct me, Mr. Elgin, to anywhere in the Staff
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    case where there is a financial analysis demonstrating
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     that the company does not, does not need surcharge
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    relief that extends beyond 90 days?
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         Α.
               Well, Mr. -- I would ask you to direct
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    specifically that question to Mr. Schooley. He did
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    provide an analysis. But again, the analysis that he
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    gave were based on projections of deferral balances in
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relationship to deferred power supply costs. And as I have stated, that the Commission in determining what is appropriate interim relief standards has never relied on long-term projections, projections out until 2003, for determining what's an appropriate amount of interim relief under its traditional interim relief standards.

JUDGE MOSS: Mr. Elgin, that did go

JUDGE MOSS: Mr. Elgin, that did go considerably beyond the question, so I will ask you to try to just focus on the questions, or we may have a very long day.

24 THE WITNESS: Okay.

25 BY MR. MEYER:

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               Mr. Elgin --
         Q.
               CHAIRWOMAN SHOWALTER: I'm just going to add
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     further as someone who asks questions, shorter answers
    really are better, because it allows the questioner to
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    keep the train of thought going. And if you get a
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    really long answer, it might be interesting, but what it
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    means is by the time the answer is finished, the
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    questioner may have lost where he or she was going.
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               MR. MEYER: Thank you.
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   BY MR. MEYER:
              Mr. Elgin, you did review, of course,
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         Q.
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    Mr. Schooley's testimony in this case?
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         Α.
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         Q.
               I'm going to read to you an excerpt from page
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    18 of his testimony. Turn to it if you like. It begins
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     at line 3. Are you with me?
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               Page 18?
         Α.
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               Page 18, Mr. Schooley, beginning at line 3.
         Q.
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               JUDGE MOSS: And for the record, that's
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    Exhibit 401.
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               MR. MEYER: Thank you.
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    BY MR. MEYER:
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         Ο.
               It reads:
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               Avista's evidence shows a serious
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               decline by the third quarter of this
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00572 1 year with negative cash flow and an 2 inability to cover its fixed interest 3 charges. The trend improves over the 4 next several quarters but not to the 5 point of meeting the fixed charge 6 coverages required. 7 Have I read that accurately? 8 You have read it accurately. Α. 9 Q. Okay. In response to the question, what data does 10 Α. 11 Avista present to meet those covenants. 12 Based on your understanding or your reading 13 of Mr. Schooley's testimony, does that suggest that a 90 day surcharge if allowed to expire would assist the 14 15 company in meeting its fixed interest charge coverages 16 over the next several quarters? 17 If it were allowed to -- if it expired, it 18 would not, assuming that all the projections came to 19

- fruition under the company's assumption in its presentation.

 Okay, let's turn to another area. Were you
- Q. Okay, let's turn to another area. Were you present yesterday throughout the day?
 - A. Yes.

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Q. Good. Can you testify, Mr. Elgin, as a member of the Staff and with any degree of assurance

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that Staff's recommendations, if adopted, would not contribute to a downgrade of Avista's credit rating?

- A. I believe that what the Staff is attempting to do is provide the revenues necessary for the company to finance on reasonable terms, so I believe was what the analysis Mr. Schooley provided.
 - Q. Sorry, the question --
- A. I can not guess what S&P or Moody's or Fitch would do based on Staff's recommendation. I have no knowledge. I can't testify to that.
- Q. So am I to infer, Mr. Elgin, that if you can not testify to that, then you are not in the position to provide any degree of assurance to this Commission that the Staff's recommendations if adopted would not lead to a credit downgrade for the company, correct; doesn't that follow, Mr. Elgin?
- A. Mr. Meyer, I testified that I don't know what S&P or Moody's or Fitch would do. What the Staff is attempting to do is provide a sufficient amount of money in the interim to carry over to a general rate case so that we can evaluate that and so the company can finance the utility operations on reasonable terms and conditions and meet its public service obligations. That's what Staff attempted to do.
- MR. MEYER: Your Honor, that question put now

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twice allows for a yes or no answer. Explanation is fine, but it allows for a yes or a no answer. JUDGE MOSS: I think he gave the answer that 4 he doesn't know. 5 MR. MEYER: Doesn't know, okay. 6 MR. TROTTER: Excuse me, Your Honor. I must 7 object to that. The question was, will S&P or Moody's 8 downgrade, and Mr. Elgin correctly said that essentially 9 that's up to them. 10 MR. MEYER: No, that's not the question. 11 JUDGE MOSS: All right, let's stop. The 12 question is whether the witness can give any reasonable 13 assurances, and I believe his answer was that he had no 14 way of knowing what they would or not would do, which is 15 tantamount in my mind to saying he can't give such 16 assurances. The answer is no, all right, so let's move 17 on. 18 MR. MEYER: Thank you. BY MR. MEYER: 19 20

I'm going to frame the next question, and I will try and do this quickly, in more or less the same manner.

Can the Commission Staff provide any reasonable degree of assurance to this Commission that if its recommendations are adopted that it will not

impair, not impair Avista's ability to draw on its lines
for credit?

- A. Again, I believe that under the Staff recommendation, when the company's provided the surcharge, makes the filings, and we get to a resolution of the Phase II proceeding, that the company should be able to borrow under its lines of credits. I also would note that the testimony from -- that I heard yesterday from Mr. Peterson said that the company should be able to finance through the end of 2001. So I think the Staff recommendation gets us there, to finance, in other words, lines of credit.
- Q. And do you know, Mr. Elgin, whether with what Staff recommends, if adopted, that the company would be able to issue additional common stock?
- A. I believe that the company could issue additional common stock.
- Q. And where is the analysis set forth in your testimony or that of other Staff witnesses to support such an assertion?
- A. I don't have any, and I don't believe the Staff has presented any.
- Q. Okay, next question. Do you believe that if your recommendations were adopted by this Commission that the company would be able to complete the financing

00576 of Coyote Springs II? I think the financing of Coyote Springs II Α. would be somewhat contingent upon resolution of the Phase II proceeding and what would ultimately be 5 recovered in rates from the deferred accounting. There 6 is a significant issue still surrounding what the 7 company has put on its books, and the financial 8 community has some concern. Once that issue is 9 resolved, in other words, what is properly recoverable 10 in rates and the financial community has some assurance 11 about those level of revenues and we move forward, I 12 think the company shall -- would be able to finance 13 Coyote Springs II. 14 JUDGE MOSS: I'm going to stop here, because 15 I'm losing track of things. Your question, as I 16 understood it, Mr. Meyer, related to the Staff's 17 recommendations in this phase in the proceeding and not 18 to some subsequent phase or some other proceeding; is 19 that right? 20 MR. MEYER: That is correct. 21 JUDGE MOSS: Mr. Elgin, the question to you was in the context only of this phase of the proceeding. 22 23 And perhaps you can restate the question 2.4 better than I.

MR. MEYER: Yes.

JUDGE MOSS: Would you do that, please.
MR. MEYER: Gladly.

3 BY MR. MEYER:

- Q. Mr. Elgin, if the Commission were to adopt your recommendations in this proceeding as part of the order that issues in this proceeding, can you state with any degree of assurance that the company would be able to fund or finance the construction of Coyote Springs II?
- A. Yes, I believe the company would be able to finance Coyote Springs II if the Staff recommendation is adopted.
- Q. Where is the analysis set forth in your testimony or that of other Staff witnesses?
- A. I would direct you to the testimony of Mr. Schooley and his analysis regarding the level of rate relief that's necessary to meet interim financing standards so the company may be able to finance.
- Q. I would like to do that. I would like to direct you there. Page 20 of Mr. Schooley's testimony, beginning at line 1, let me know when you're there.
- A. Which line?
- Q. Beginning at line 1. It reads in part: In the calculation, I assume Avista is able to finance Coyote Springs II plant

00578 and that Avista successfully issues 1 2 \$67,600,000 of common stock in the 3 remainder of 2001. With those 4 adjustments, with those adjustments, my 5 calculation indicates a need for 6 \$19,000,483 in the fourth quarter of 7 2001. This is an increase of 32.6% over 8 current revenues. 9 Have I read that excerpt correctly? 10 Α. Yes. 11 Q. Okay. So the Staff recommendation of a 32.6% 12 increase assumes, does it not, according to 13 Mr. Schooley's testimony, that Avista is otherwise able to finance Coyote Springs II and is otherwise able to 14 15 issue common stock, correct? 16 Α. Yes. 17 Q. Thank you. Mr. Elgin, let's assume that 18 things don't work out quite as planned, and let's assume 19 that for whatever reason, whether because of Staff's 20 recommendations or otherwise, Avista's credit ratings

A. Yes.

far on the assumptions?

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Q. Okay. If that were to occur and if that were to occur at least in part because of what Staff

are downgraded to speculative grade. Are you with me so

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recommended, would raising rates by 32.6%, which is Staff's recommendation, have accomplished its intended purpose?

- A. Well, the intent and purpose is to get the company to a point where we can determine the prudency of the power costs incurred and get to a general rate case where we can analyze the company's full operations, including the acquisition of Coyote Springs II, and to assess its needs for emergency rate relief, and to provide the company a reasonable opportunity to manage its way through and to get to resolution of the issues that are clouding this company's financial picture, and that is the deferred power supply expenses on its books that are heretofore unrecovered.
- Q. Mr. Elgin, in order to get to the resolution of those issues, as you have described them, in the course of the next general rate case or in the course of a Phase II proceeding, is it your belief that the company would need to maintain in the meantime its existing credit rating?
- A. In the interest of rate payers for obtaining and maintaining at least an investment grade bond rating, that is in the rate payers' interest and the company's interest.

MR. MEYER: Thank you, that's all I have.

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               JUDGE MOSS: Thank you.
               Mr. Van Cleve, do you have anything for
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    Mr. Elgin?
               MR. VAN CLEVE: I have a couple of questions,
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    Your Honor.
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               CROSS-EXAMINATION
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    BY MR. VAN CLEVE:
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             Mr. Elgin, could you refer to page 9 of your
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    testimony, and at lines 14 through 20, there's a number
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    of standards set out. Is it the Staff's position that
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    these standards must be satisfied by the company before
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    any of the deferral balance is recovered?
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         Α.
               That's correct.
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               And to your knowledge, have any of these
         Q.
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    standards been satisfied?
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               No.
         Α.
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               Can you tell me what your understanding of
         Q.
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    Standard C is, the appropriateness of recovery of power
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    cost through a deferral mechanism?
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               My understanding of that requirement is the
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    determination of whether or not deferred accounting for
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power supply expenses is reasonable at all. In other

analogous to the question that the Commission addressed

words, should the company have a mechanism, it's

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in Avista's last general rate proceeding, is a PCA
appropriate, and in this context it is, is a deferred
accounting mechanism for these types of costs and
recovery from rate payers appropriate.

JUDGE MOSS: While Mr. Van Cleve organizes
his notes, are you equating there the deferral mechanism
to a PCA mechanism, or are you talking about two
different things?

THE WITNESS: I'm saving it's the same

THE WITNESS: I'm saying it's the same normative question, should one exist, and is it appropriate to recover those through that mechanism.

JUDGE MOSS: Thank you.

BY MR. VAN CLEVE:

- Q. And is it your position that that's an unresolved issue in this case?
- A. Yes, it is, it's a condition -- it's a requirement of the Commission. The Commission wants that question answered before it will provide for recovery is my understanding of their orders.
- Q. And do you know in line 19 on page 9 what the standard is that refers to mitigation of power costs?

 Do you know what kind of mitigation is contemplated there?
- A. I can speak to that, because I have reviewed the company's initial filing in the March phase of this

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proceeding when the company submitted testimony and exhibits to address these issues, and this is an analysis and evidence that the company actually has on a going forward basis a plan to make sure that any future costs that it incurs are reasonable and the minimum necessary in order to provide service.

- Q. If you could refer to page 16 of your testimony, and in the second line, you use the phrase, given brain shock customers will experience under rate request in the magnitude of 37%; do you see that?
 - A. Yes.
- Q. And also I just would point out that at page 21, lines 8, you say, the Commission should also consider that a 37% rate increase constitutes rate shock. Can you define rate shock as you're using it in those two instances?
- A. Yes. Rate shock is just simply the change in rates that customers pay for any utility service as a result of a filing to change those rates. In other words, company makes a general rate filing and a -- it requests a 3% or a 10% or in this instance approximately a 39% increase in rates. That's a change in the rates, and rate shock is the relative difference between the existing rate levels and the rate level that the utility requests by the tariff filing.

- 1 Q. Do you believe that rate shock is something 2 that the Commission has a duty to try to mitigate?
- 3 A. Yes, I do.
 - Q. And given your experience at the Commission, how does this rate increase compare with rate increases that you have seen in the past from electric utilities in this state?
 - A. My experience with an increase of this magnitude goes back to when many of the electric company's were putting in major new thermal plants, and at the same time many other utilities were putting in large central station nuclear power plants. One of the big issues was precisely rate shock and how to manage those increases so that you did not have 40% increases. You would do creative things like defer and phase in the increases, and you do many things to ratably ratchet up the rates so that the customers do not see a major change in rates from one period to the next.
 - Q. And were you here this morning when Mr. Hirschkorn testified that the Schedule 25 industrial customers would experience a 55% rate increase under an equal cents per kilowatt hour allocation of the surcharge?
- 24 A. Yes.
- 25 Q. And are you aware that there has ever been a

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rate increase that large for an electric utility in this state for any particular customer class?

- A. Yes, there has been.
- Q. And when was that?
- A. The Schedule 48 customers over a period of time when the Mid-Columbia Index ratcheted up, those customers had experienced those types of rate increases. But for general tariff service that would not use indexed pricing, I'm not aware of any increase of that magnitude.
- Q. Would you agree that the rate shock in this case is somewhat exacerbated by the fact that there was a settlement entered into and that was approved by the Commission in May under which the company was projecting that it wouldn't increase rates until sometime in 2003?
- A. I believe that's a factor that contributed to the position that the company finds itself in today and the requests that it's seeking to impose.
- Q. But do you think that in analyzing the rate shock issue, the Commission should consider the lack of notice that this type of increase might be coming?
- A. Well, that is a concern, and I think that that's one of the reasons why Staff was in a very difficult position with crafting its recommendation regarding the increase and how we proceed and get to a

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- general rate case so that we can better manage that and have the public's involved and informed and participating and a general rate case so that we can get to these issues.
- 5 Q. Would you agree that the BPA settlement 6 credit will somewhat lessen the rate shock for the 7 residential customer class?
 - A. Yes, it does.
 - Q. Can you explain why the Staff is not supporting the accelerated amortization of the PGE credit?
- 12 A. I would direct that question to Mr. Schooley 13 or Mr. Parvinen.
- Q. I would like you to refer to page 16 of your testimony, and at lines 7 through 23, you cite a couple of cases in which the Commission has rejected surcharge requests in the past; is that correct?
 - A. Yes.
- 19 Q. And do you believe that the request in this 20 case is consistent with those cases?
- 21 A. Yes.
- MR. MEYER: I object, tends to -- withdraw
- 23 the objection, go ahead see where this goes.
- JUDGE MOSS: Go ahead, Mr. Van Cleve.
- 25 BY MR. VAN CLEVE:

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- Q. And why is it consistent?
- 2 Α. It's consistent in the sense that you're 3 looking at one single item in the utility's cost of service, as I testified in elsewhere. We're looking at 5 one element of this company's cost of service, and that's power supply costs. And why I identified these 6 7 two cases had to do specifically with the Commission 8 looking at Kettle Falls in 8326 for Avista and some 9 extraordinary expenses for Washington Natural Gas in 10 U-81-11, and the Commission said these are not 11 appropriate vehicles for looking at emergency rate 12 relief, a single issue. It was in the utility's cost of 13 service.
 - Q. So how is it that the company's request in this case is consistent with that precedent?
 - A. Well --
 - Q. I mean I guess looking at the next question on page 17 where you start the question, assuming that the request for surcharge is not rejected is inconsistent with those cases, is there some reason to believe, do you have a reason to believe that the request should be rejected because it's inconsistent with those decisions?
- A. What we tried to do is provide -- the Staff recommendation is a bridge, and what we're trying to do

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is say we don't think that the surcharge request should be processed under the interim standards, but should you apply them, how much should the company get on a short-term basis to bridge us to a point where we can evaluate the company's -- an interim request in the context of a general rate case, so that's what the Staff attempted to do.

- Q. So what standard do you think that the surcharge request should be processed under?
- A. I think that it should be processed under the Commission's standard to broadly regulate in the public interest and provide sufficient revenues for a company to solve its problem related to the power supply issues that are on its balance sheet and get to a general rate case to where we have the company's operations in front of us to make a full evaluation of its expenses and rate base, and fix permanent rates at the end of that case, so that it's under the broad rate making authority to regulate in the public interest.
- Q. Given the potential for rate shock that you have identified, do you believe that the Commission should require the company to pursue alternatives such as the ones mentioned yesterday like the sale of Coyote Springs II, the sale of unregulated subsidiaries, reductions in capital budgets, things like that?

- A. I believe that those are things that I don't have enough evidence, and in this short period of time, the Staff did not have enough evidence to evaluate them fully. So in the context of the narrow time we had to process this request and not having all the information in front of us, this is what -- those are options that we can consider going forward.
- Q. Are you familiar at all with the operations of Avista's unregulated subsidiaries?
 - A. Not specifically, only broadly.
- Q. Do you personally have an opinion as to whether Avista's unregulated operations have contributed to the company's current financial situation?
- 14 A. Yes, I believe that there's a significant 15 issue regarding the company's --

MR. MEYER: Excuse me, I object.

 $\,$ JUDGE MOSS: Try to interpose your objections before the witness answers. I think he did pause adequately that time, but go ahead.

MR. MEYER: Really on two bases. First of all, this is in the nature of friendly cross. Secondly, the cross doesn't relate directly to a specific recommendation inherent in Mr. Elgin's testimony.

JUDGE MOSS: All right, as to the first part of the objection, to what does this relate?

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MR. VAN CLEVE: Well, I think it relates to 1 the overall recommendation in the case, Your Honor, and what the impact of -- the effect of the unregulated operations on the Staff's proposal. 5 JUDGE MOSS: Let me --6 MR. VAN CLEVE: Should it have any impact. 7 JUDGE MOSS: Let me put the question a little more directly. In what way is this witness's 8 recommendations through his testimony adverse to your 9 10 position in the case? 11 MR. VAN CLEVE: Well, our initial position is 12 that there shouldn't be any surcharge, and his position 13 is supporting the surcharge. 14 JUDGE MOSS: All right, go ahead, restate 15 your question. 16 MR. VAN CLEVE: Well, let me ask it this way. 17 BY MR. VAN CLEVE: 18 Q. If the Commission concludes that Avista's 19 unregulated operations have significantly contributed to 20 the company's current financial situation, would that 21 impact your recommendation at all? 22 Α. Yes.

- 23 Q. And --
 - A. And I expect that analysis to be part of what we would get to in the general rate case, the ongoing

00590 1 level of relief for the company. JUDGE MOSS: But I think his question was 3 whether it would impact your recommendation in this 4 phase rather than your --THE WITNESS: Oh, excuse me, I misunderstood 5 6 the question. 7 JUDGE MOSS: Maybe I misunderstood the 8 question. 9 MR. VAN CLEVE: No, that was the question. 10 BY MR. VAN CLEVE: 11 There was a hypothetical posed earlier Q. 12 today --13 JUDGE MOSS: Well, let's get the answer to 14 this first. The question was whether the company's 15

activities with respect to its unregulated subsidiaries
would impact the Staff's proposal in this phase for 32
some odd percent.

No, it would not, not in this phase, if I

- A. No, it would not, not in this phase, if I understand that question.
- Q. So let me try to ask you what I think was a hypothetical earlier today from the Chairwoman, and that was that if the adverse financial situation was entirely a result of unregulated operations, should the company still be granted interim rate relief?
 - A. No, it should not.

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1 MR. VAN CLEVE: That's all I have, Your
2 Honor.
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4 E X A M I N A T I O N
5 BY JUDGE MOSS:
6 Q. Okay. Mr. Elgin, I want to be sure that we
7 have a clear record here, and thinking about that last
8 question and answer, I'm concerned that Mr. Van Cleve'
9 question used the term interim rate relief, and I have
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have a clear record here, and thinking about that last question and answer, I'm concerned that Mr. Van Cleve's question used the term interim rate relief, and I have understood you to be using that term very carefully and that you were using that term in connection with what the Commission would consider in Phase II of this proceeding following your proposal for a 90 day surcharge that would be a stopgap measure to get us to the point where we could consider the appropriateness of INTERIM RATES, all caps, under the standards of the Pacific Northwest Bell proceeding.

A. I would agree with everything you said, but it would not be in Phase II, Your Honor. Phase II would be limited exclusively to the question of prudence and, you know, as Mr. Ely said, as a catch all phrase, all the issues identified in the accounting orders that set up the deferred accounting, the prudence, the appropriateness of the deferral mechanism, the level of recovery, that's limited to Phase II. The interim as I

- use the term interim, that has to do with applying those standards in the general rate case.
- Q. All right. And you would call the 32% stopgap measure a surcharge or something other than interim rate?
 - A. That's correct.

JUDGE MOSS: Now with that understanding, Mr. Van Cleve, did you get -- do you believe your question was understood and responded to accurately? Well, you don't know about the response, but do you believe your question was taken correctly?

MR. VAN CLEVE: Could I ask one more guestion?

 $\mbox{\tt JUDGE MOSS:}$ I think you might want to do that.

CROSS-EXAMINATION

18 BY MR. VAN CLEVE:

- Q. If the Commission were to conclude, this is a hypothetical again, if the Commission were to conclude that the company's current financial situation was entirely due to the unregulated subsidiaries, would a surcharge as proposed by Staff still be appropriate?
- A. No, in this -- if -- based on the evidence that Mr. Thornton provided and if the Commission on the

00593 1 basis of that concluded that all the problems of Avista today are as a result of the unregulated operations, in that hypothetical, then I don't believe the Commission 4 should grant the increase, if that's your -- if I 5 understand your hypothetical. 6 MR. VAN CLEVE: Right, thank you. 7 JUDGE MOSS: All right, I think the record is 8 now clear on the point, thank you. 9 With that, I believe we are ready for any 10 questions that you might have, Mr. ffitch. 11 MR. FFITCH: Thank you, Your Honor. 12 13 CROSS-EXAMINATION 14 BY MR. FFITCH: 15 Good afternoon, Mr. Elgin. Q. 16 Good afternoon, Mr. ffitch. Α. 17 Q. Let me first follow up on the questions 18 regarding rate shock. Let me ask you if in your opinion 19 the Staff's proposal for a 32.6% surcharge would 20 constitute rate shock under your definition? 21 Unfortunately it does, yes. Α. 22 And has the Staff made any proposal in its Q. 23 testimony for mitigation of that rate shock to the

Commission?

A. No.

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- Q. Do you have any proposal to make based on your experience with past rate increases, any recommendations that you might make on the stand today of the kinds of tools that are available to the Commission to mitigate rate shock?
- A. I can think of several that would be at the Commission's disposal. One could be to go to the company's original accounting petition and do a ten year amortization. That's what the company originally asked for, and that's one option.

The other could be, and as I understand the company's direct case, the issue is uncertainty in Wall Street. So if the Commission felt that, for example, Mr. Schoenbeck's testimony about the 95% probability of a certain level of recovery is appropriate, you can fix that and then create a regulatory asset, and you could then say, this is how we would like it recovered. And you can provide a deferred return on that, and you can -- with certainty. That would be on the balance sheet, that would be clearly a regulatory asset, and the company can go to Wall Street with some assurance that that's going to be recoverable.

Another option would be, quite frankly, if the Commission determined that none of these costs are appropriate. If we get to some certainty. What Wall

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- Street and what I hear the company saying is that there's risk, there's this uncertainty, and the uncertainty was caused by the magnitude of the growth of these costs on the company's balance sheet. And so what 5 the company is saying is we need to get to resolution of 6 this. If it turns out that those costs are 7 inappropriate for rate recovery and rate payers 8 shouldn't pay for them, we need to get that issue 9 decided. And once that issue is decided, that's final, 10 there's some finality there, and that Wall Street knows 11 what the prospects of the company are. But what's 12 before you today is uncertainty, so to the extent that 13 you want to mitigate those increases and provide 14 certainty with respect to this company's financial 15 results, I think that goes -- those two things go hand 16 in hand. 17
 - Q. Now Mr. Van Cleve asked you about the use of other alternatives to mitigate the rate shock, if you will. I think he read through a list of items that had to do with, for example, Coyote Springs or stock dividend cancellation, that sort of thing. And you indicated that you and Staff had not considered those, correct?
- A. We considered them, but we did not make a recommendation. We just did not have enough time to get

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to a point where we had a recommendation that we were comfortable with.

- Q. But my question is, there has been testimony about those alternatives in this hearing, has there not?
 - A. Yes, there has.
- Q. And in your opinion, should the Commission consider those alternatives as available to it in this case in making its decision as part of a mitigation strategy for any rate shock problem?
- A. There are some of the -- some of the proposals that I -- I'm extremely uncomfortable with and some preliminary discussions I have had with other members of Staff who aren't uncomfortable. First off, I don't think it's appropriate for the Commission to tell the company to cut its dividend. That's a board decision, and that's something up to the board and between the board and the shareholders and their covenants. I'm uncomfortable with accelerated depreciation. I had -- I have seen the impacts of using deferred ITC to --

CHAIRWOMAN SHOWALTER: What is ITC?

A. Investment tax credits. I have had the experience where this company and Puget Sound Power and Light used those deferred tax credits for mitigating rate shock. I'm uncomfortable with those. I believe

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that those are kind of long-term things that belong
within the cost of service over the useful life of the
assets.

I do think that I'm uncomfortable with the Commission directing the company to do certain things that are in -- within the decision of management and management's prerogative in general, and a lot of the suggestions that I have heard from the other parties get to that very point. I think that the company needs to make those decisions and manage its business, and if it turns out that some of those decisions were not in the best interest or were imprudent, then it's up to the Commission to say those were inappropriate costs for rate payers, and if the chips fall where they may and it turns out that bankruptcy is the consequence, then we have to go that route. But those are decisions that the management makes, and the Commission makes judgments about those, and it's not unprecedented that utilities have gone bankrupt.

Q. Well, first of all, isn't it the case though that both the company and the Commission have an obligation to explore all of the alternatives for dealing with the financial situation, not just increasing customer rates, but looking at all of the alternatives they have available; isn't that correct?

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- A. That's correct, and that's why Staff wants a general rate case, so that we can look at all those decisions. I mean we just have not had enough time to look at all the things that are within the purview of management and what decisions they are making during this time of financial crisis. We just don't have enough information.
- Q. But the results of that lack of information on your part and the results of the company's choice of solution here has very real and direct impacts, including rate shock, on the customers and the communities of Eastern Washington, doesn't it?
 - A. Yes, yes, it does.
- Q. So why can we not -- why can not the Commission at this time and why should not the Commission at this time evaluate the alternatives now rather than three months from now or six months from now or nine months from now? I guess, you know, to maybe restate the question a little more in a summary form. In your opinion, should the Commission consider those other alternatives as part of its decision at this stage of the case? And I will accept that you have weighed in with a certain position of your own on the advisability of some of those options, and I understand that, and I accept that. But what I'm asking you is, should not the

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Commission take those alternatives into consideration in making its decision at this juncture?

- A. No, because many of the alternatives, my impression of them are, to use the phrase, they are thinking off the top of the hat. They're not well thought out. We don't know what the long-term consequences of those decisions will be, and I would think that we are not in a point where the Commission should make those kinds of judgments based on limited knowledge.
- Q. You indicated that one of the difficulties with some of these alternatives is interference with management prerogative. It's true, isn't it, that if the Commission were to order a smaller surcharge amount for the company, that would require the company then to seek its cash or its financial needs in other fashions, and then the company would be left to its own management and discretion about how to raise those other funds; isn't that correct?
- A. That is correct. In other words, I agree with you that if it turns out that the Commission felt that 40% was too much and 20% or Mr. Schoenbeck's recommendation and the company had a fixed amount of money and knew what was the prospects, it would take other action. And some of those actions may be very

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- 1 well what the other parties have recommended. That may 2 very well be.
- 3 Q. Pardon me for a minute while I sort my notes 4 here.
- Can I ask you to turn to page 16 of your testimony, which is Exhibit 451-T, at line 18, and there you discuss an earlier Avista case, Docket U-83-26. Was that during the nuclear construction era when Water Power had investments in WNP-III and Skagit, nuclear facilities which had not yet been ruled on by the Commission?
 - A. Yes.
 - Q. And that nuclear investment was of the same order of magnitude as this deferral, was it not, around \$200 Million?
 - A. For both projects together, I think it was \$170 Million for WNP-III, its 5% interest in that project, and approximately was it \$40 Million for the other nuclear facility.
 - Q. And Water Power was about an \$800 Million company at that time; is that right, subject to check?
 - A. Would that be electric only?
- Q. Total company.
- A. Yeah, I think \$800 Million sounds about right for total gas and electric operations at that time. It

was about a \$600 Million electric company.

- Q. Do you have an opinion as to which would be a greater concern to the financial community, and I will give you two alternatives here, a \$200 Million investment in what I will call dead nucs, and an \$800 Million company bought Water Power at that time, that's option one, or two, a \$200 Million power cost in a \$1 1/2 Billion dollar company, Avista today?
- A. Well, if I was a financial analyst and looking at the prospects of those two investments on the company, the former is definitely more significant, because it's a capitalized amount, and it's rate based, and it's a much smaller company at the time.
- Q. That would be of greater concern to you as a hypothetical financial community member?
- A. Well, yes, and it was a greater concern to the Commission in terms of how do we deal with the abandoned nuclear projects at the time. I mean it was a big issue.
- Q. And yet at that time, the WUTC denied any form of interim rate relief; is that correct?
- A. It denied -- in 8316, my testimony here stands for the proposition that it denied interim rate relief for specific inclusion and costs associated with Kettle Falls.

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- 1 Q. But they didn't give it for any other reason 2 either in that case?
 - A. No.
- Q. Did you or any other member of Staff compare the company's current financial indicators to those in 1983 when the Commission denied interim rate relief in that case?
- A. I did not look at the specific financial indexes at the time, but I do -- I do recall though I believe I heard testimony from Mr. Eliassen yesterday that at this time the company was able to issue common stock, or I think that was the last time a public offering of its common equity was made, around that time frame.
- MR. FFITCH: May I have one moment, please,

16 Your Honor?

JUDGE MOSS: Yes, you may.

18 BY MR. FFITCH:

- 19 Q. Are you generally familiar with the history 20 of previous Washington Water Power rate increases?
 - A. Yes.
- Q. And would you accept subject to check that the largest every was in U-83-26 of \$32 Million?
- 24 A. I have those figures with me if you would 25 give me a second.

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                Yes.
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                Can I ask you to turn to page 20 of your
          Q.
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    testimony.
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                JUDGE MOSS: Mr. ffitch, are you starting a
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    new line?
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               MR. FFITCH: I am, Your Honor.
                JUDGE MOSS: And how much do you anticipate
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    that you have?
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               MR. FFITCH: I just have three or four
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    questions, and then I believe I am finished.
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               JUDGE MOSS: All right, I can let you go
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     until 3:30, but we need to take a break at that moment,
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     so if you're not finished, then I'm going to interrupt
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    you.
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                MR. FFITCH: Okay, I think I can do this in
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     that time frame.
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     BY MR. FFITCH:
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               On page 20, you state that Avista has not
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     demonstrated that all elements of its ongoing
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     construction budget are necessary for it to carry out
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     its obligation as a public service company.
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         Α.
               Yes.
               And have you reviewed Avista's 2001 budget,
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    which has been made an exhibit in this case?
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         A. No, I have not.
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- Q. Has the Staff rendered an opinion -- well, let me, since you haven't, let me just ask you subject to check that the budget contains a list of construction and capital projects, does it not?
 - A. Yes, it would.
 - Q. And has the Staff rendered an opinion as to whether the capital items in that budget are necessary for Avista to carry out its obligations as a public service company?
 - A. No, it hasn't.
 - Q. Has Staff investigated that question?
- 12 A. No.
 - Q. In your experience, have companies sometimes delayed or deferred or canceled capital projects when they're under financial stress?
 - A. Yes.
 - Q. To your knowledge, has Avista submitted any amendments to its 2001 budget reflecting any deferral, delay, or cancellation of any capital projects?
 - A. No, I don't know whether it has or not.
- Q. Do you know if it has otherwise advised the Commission of any such amendments outside of a formal budget amendment process?
- 24 A. No.
- Q. Any other such deferrals, excuse me, or

00605 delays or cancellations? The only information that I had is the Α. testimony that we all heard yesterday from Mr. Ely 4 regarding what the company has regarding to a couple of 5 projects. 6 MR. FFITCH: Your Honor, those are all the 7 8 9

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questions I have. I guess just with the caveat that if we can just knock off, I might just check my notes during the break if I have one more. I don't think I do, but my notes are rather cluttered, so.

JUDGE MOSS: I will give you the caveat in the interest of time.

> We will take our recess until 3:45. (Recess taken.)

JUDGE MOSS: Mr. Meyer, you have raised the or re-raised the issue of the possibility of the company wishing to put on some additional rebuttal in this proceeding through having Mr. Eliassen recalled to the stand briefly. And while I indicated at the outset that that is an option I would not foreclose, it is not an option I foreclose now either, but I wish to hear if other counsel have any thoughts on the possibility or the prospect of that occurring?

MR. VAN CLEVE: Your Honor, can we maybe get some more specificity about what exactly the rebuttal

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would be responding to, for instance, what witnesses? 1 MR. MEYER: Thus far, it would be responding to statements made by Schoenbeck, Thornton, and Elgin. 3 4 Again it will be fairly quick, it will be to the point, 5 and I think unless it expands based on further 6 discussion here about ten minutes. 7 MR. TROTTER: Can we have it in advance? MR. MEYER: No, because we don't have it 8 9 prepared in advance. 10 JUDGE MOSS: Well, it sounds like it would be 11 a sufficiently brief presentation that counsel would be 12 able to respond to it. And if there was a difficulty in 13 that regard or a need for some additional documentary 14 evidence in support of cross-examination, then we could

need to make some special arrangement for that. But in general, I think the suggestion is probably one that

18 would lend efficiency and perhaps produce a more 19 complete record that we might need. So let's

complete record that we might need. So let's tentatively plan that we will allow for that, and

counsel can let me know if it poses any particular

difficulty for them at the time, and we will deal with it appropriately.

take that up at the time and consider whether we might

Now in terms of the remaining witnesses, of course, we still have Mr. Elgin on the stand, and then

we have three more Staff witnesses. It's approaching 4:00 in the afternoon. We are prepared to go over a bit, as we did yesterday, and the Commission's interest is -- paramount interest is in having a full and 5 complete record for a decision, and so I wouldn't want 6 anybody cutting off cross-examination that they thought 7 was necessary to the development of the record. Yet at 8 the same time, I would, as I always do, encourage you to 9 hone your questions down to a few finely tuned and 10 pointed inquiries. 11

 $\,$ So with all that, let us proceed, and I think we were at the stage where we were ready for questions from the Bench.

MR. FFITCH: Your Honor, I had completed my finely tuned question, and if I may before we proceed, I just wanted to apologize to the witness, Mr. Elgin, if I was intemperate in my questioning while he was on the stand.

JUDGE MOSS: Thank you.

CHAIRWOMAN SHOWALTER: Mr. Elgin, my

questions might not be finely tuned, I'm going to say.

JUDGE MOSS: I may have to object.

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EXAMINATION

BY CHAIRWOMAN SHOWALTER:

- Q. And because I am taking took notes on both your questioning here but also your written testimony, it might come back around to the same subject. But beginning with your testimony here, first regarding Phase II issues, I understand what those issues are and why we set them out as needing to be addressed at some stage. If a general rate case is filed, would you think it would be natural and appropriate to incorporate those issues into the general rate case, or did I understand you to think they are quite separate?
- A. I think they are quite separate and deep, they are quite separate, Madam Chairwoman. The Phase II has to do with past costs, what is on the company's books, what has been deferred. The general rate case is a proceeding where we look at a test period when we restate the test period, normalized, look forward and put forward to the rate year, and adjust rates perspectively. So in my mind, they're separate and distinct.

The Phase II proceeding is to get to those very specific issues that your order identified that the company must address and resolve before any of the power cost deferrals are recovered from rate payers in rates.

 So those are costs that are on the books, they're past, they're -- under a normalized rate case, they would be out of, you know, test period normalized, and you would deal with them differently.

But since you set up the deferred accounting and the specific requirements of your order detailed what the company must demonstrate before they recover, those are separate and distinct from the issues that you would have before you in a general rate case.

- Q. All right. But then the -- but the net effect of both a rate case and this Phase II no matter how we did it in real time or in a real room, together they would end up constituting either two rates or two rates combined, but rates for the future for rate payers; am I right on that?
- A. Yes, to the extent that you would determine that some level of deferred costs are appropriate. You could combine them into one rate and perspectively collect them from rate payers. If that's your question, the answer is yes.

But why the Staff put its recommendation the way we did is we think that the issues surrounding the prudence of how the company managed its resource portfolio in the period that the deferred costs arose are distinct from the kind of prudence issues that you

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- would normally have in a general rate case where you would look at the new resource acquisitions, Coyote, let's say Rathdrum, and any of those kinds of issues on a long-term kind of going forward basis, and I think they're separate and distinct, and Staff's recommendation is for the Commission, to make it manageable, is to keep them separate.
 - Q. All right. Turning to the bottom of page three and then going over to page four of your testimony, you have laid out the essential elements of the Staff's recommendation.
 - A. Correct.
 - Q. And I just want to go through them. First with respect to the 90 day period, why 90 days? Is that because that's the amount of time that is needed in order to get the company in here with more information, or is -- why not six months, for example?
 - A. It -- in my mind, it has to do with attempting to get the issue resolved before the company closes its books for 2001.
 - Q. And why is that important?
 - A. Because it has a significant element on its books regarding deferred power costs, and I think it's before the company publishes another financial statement, I believe that the issues related to

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everything that it has on its books today regarding
those deferred expenses should be resolved for the
benefit of the financial community, rate payers, and the
company as to what's the ultimate disposition of those.

It's just hanging out there. It started

It's just hanging out there. It started small, it kind of grew and grew, and it's become something that is, as I heard Mr. Eliassen, is significantly burdening their balance sheet, and I believe that has to be resolved expeditiously. And we put 90 days in there as a temporary time with an effort to try to get that Phase II case resolved as soon as possible so we know what's the outcome and the resolution of those deferred power costs.

- Q. So your recommendation is that we complete Phase II before the end of the year in order that the company be able to have a final determination of those -- of the prudency of the deferred costs in order to put on its financial statement?
 - A. That's correct.
- Q. If you were in a bank's position and we were giving relief for 90 days, if we adopt the Staff's recommendation, isn't it the case that there would -- there is no assurance of any kind in such an order that there will be any more after the end of the 90 days; is that correct?

A. No, there is not, but there is assurance at least with the Staff recommendation that what we attempted to do was craft the amount that we think for 90 days gets you to be able to finance through the end of the year, resolve the issue.

And the critical difference between the company and the Staff case is to then have those revenues be unencumbered so that we know how much of those deferred power supply costs can be amortized and are appropriate for rate recovery, so that the concern I have is that --

- Q. You're going on too long just because I am genuinely losing my train of thought.
 - A. I'm sorry.
- Q. So sticking -- are you saying that we, from the bank's point of view, we would not be giving any assurance of any payment past the 90 days, we would be giving assurance of some kind of process to determine whether there would be more?
 - A. That's correct.
 - Q. In a fairly expedited way?
- 22 A. Yes.
- Q. All right. Now going to the next element, terminating the deferred account effective June 30th, what is your reasoning for that cutoff?

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- 1 A. If I could direct you to my testimony at page 2 21, it starts on line 19.
 - Q. Yes, and I have a note on this page too.
 - A. Okay, well, maybe we --
- 5 Q. And my note says for lines 19 through 23, 6 explain your logic.
 - A. Okay.
 - Q. We'll see what you say first.
 - A. Let me explain my logic in the context of answering your first question as I understood it had to do with why the termination. First off, in two previous occasions under fairly comprehensive records, the Commission has rejected PCA proposals by this company. My concern is the way the company has booked this and what they're asking the Commission to do today is more generous than anything that the Commission has previously granted or previously rejected from a PCA proposal, so I find it troubling that on the one hand you would reject a PCA proposal but then on the other hand have a deferred accounting mechanism that's more generous than anything that the company has heretofore proposed and been rejected by the Commission. That's my first reason.
 - Q. Let me stop you on that reason. Have the prior cases involved companies that have been coming to

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us saying, if we don't get this money, we won't be able to pay our bills? Have the circumstances been as extraordinary as this past year and this situation is?

A. They have been in some respects

extraordinary, but not related to deferrals. They were related to a combination of bad hydro and construction for new power plants, so it's been a combination of factors, but not in the con -- single context of something related to the circumstances the company found itself in last year when it came to you for the deferred accounting treatment.

- Q. All right. So but that was -- that was PCA mechanism. Isn't the request before us for emergency relief of a surcharge?
 - A. Yes.
- $\ensuremath{\mathtt{Q}}.$ Why are we making that the comparison of the two?
- A. Because it's driven by something that's akin to a PCA mechanism. Why -- had you not -- let me go back and give you a hypothetical. Last summer, had you accepted the Public Counsel's and ICNU recommendation to not set up the deferral, we wouldn't be here today with this. What caused this --
 - Q. Then might we have been here some time ago?
- A. Yes, but I think we would have been in a

different position, and I don't believe that we would have had this cumulative buildup to where we kept -- we kept putting these deferrals on the balance sheet and kept hoping that the plan that the company said that they could mitigate this without a rate increase and all of a sudden now we're here as you described yesterday between a rock and a hard spot, what do we do.

- Q. Yes, but we all -- didn't we all, and I mean all of us, agree to that. That is wasn't -- isn't the deferred account mechanism something that was presented to this Commission by all of the parties in the room, proposed by all of the parties in the room, and accepted by us. So that may be true, but we all, everyone, agreed that it was a good shot at bringing that deferred account down to zero. It didn't play out that way, but we all knew when we adopted, when we approved it and it was proposed, that there was a chance that things wouldn't go the way that everyone hoped, which is enough hydro to sell at high enough price that we could get the deferred account down to zero?
- A. Well, that's correct, we had hoped that that happened. I'm talking about when you first set up the accounting in June of 2000. When the initial order -- when the company came before you and said, we want to establish this deferred accounting, and we're still

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hopeful that we will get our treatment for a PCA in a rate case, but absent that, we want this deferred accounting. And the Commission rejected the PCA and then accepted the deferred accounting under the context 5 that at that point it was \$20 Million approximately, and 6 the company's proposal was for a ten year amortization. 7 And we said, okay, we will set this up, but we will get 8 to the prudence, and before we recover it, we've got to 9 go through these hurdles to demonstrate that it's 10 appropriate for recovery. And it just kept growing, and 11 it kept growing.

And my concern is that had you approved a PCA analogous to what the company asked for in '88 or some other PCA, I don't know that we would necessarily be here today with this kind of increase. Had you rejected it and accepted the recommendations of Public Counsel and ICNU, we would be in much different circumstances. This thing has --

Q. But so what is my question. Here we are, we're here today, we did approve the deferred accounting. It didn't go as planned. The company claims with a fair amount of evidence that does not appear to have been disputed that it is in such a financial condition that it needs recovery of some of those amounts now before we can ultimately determine the

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1 prudency or recoverability of it, so that's where we are 2 today.

- A. Right.
- Q. So let's get back to the reason for cutting off the June 30th, that was my question. Why are we --why is your recommendation to allow recovery through that period, but not after?
- Because we -- I think it's appropriate to put Α. a bound on the amount that's on the company's books that the original -- the initial petition came to you and said through June 30th, and Mr. Norwood in that proceeding testified to you that said, if power prices continue to escalate and continue high beyond that, we will ask for more. I have some serious -- I agree with Mr. Schoenbeck, I have some serious doubts about some of the actions. I have not come to any conclusions yet, nor has any other Staff about from July 1st forward. But what I wanted to do is establish a bound on what's out there, let's solve that, let's provide for whatever amounts are appropriate for recovery, and let's move forward with a rate case and a determination of what's the proper PCA mechanism. That was my first --
- Q. You said the original, but let's see, what -- under the -- under our currently effective order, when does the deferred accounting end?

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- A. Well, that is a matter of interpretation of the settlement provision. My reading is there's a significant question. I could argue that the deferred accounting does terminate June 30th, 2001. The only condition that the deferral was continued beyond that date was under the settlement stipulation and the plan to manage it without a rate increase, and that was a the ability to continue the deferral beyond that date was conditioned upon the company managing its power supply balance to zero. There is a significant question as to whether or not you have authorized any deferred treatment beyond June 30th, 2001.
 - Q. Well, I am reading -- I hope I'm reading the right order, but it says we -- it says:

The Commission orders that the existing deferred accounting mechanism is extended through February 28, 2003, or until Avista's deferral account balance becomes zero, whichever occurs first. So isn't that presumptively the status of it now?

- things right now?

 A. Well, is -- my question is, is that only in the context of their ability to manage it to zero under
 - Q. Well, I guess I don't want to read the

the plan? I don't -- I'm unsure.

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language too much right now, I just can recall with some 1 specificity, in fact, I got the transcript of our discussion at the time, and I think it was very clear at 4 the time that all of us knew that it might not work out 5 as planned. I don't recall a discussion that we were 6 counting on or assuming that the company would manage 7 its way to zero. We thought that it could manage its 8 way to zero if things went well, but we had elaborate 9 discussion on what happens if the market price goes up or down. We knew the risks. 10

So what I'm having a hard time with is that we did approve -- we did approve the accounting petition, and we did say that it would go until February 28th, 2003. Now the company is in here proposing various amendments to it, which is fine, that's what this proceeding is about. But it seems a little odd to me to ex post facto after the fact say, by the way, it ended two months ago.

- A. Well, but I -- and I said that it's a question in my mind, and I don't -- I have not come to a conclusion to that, and I don't know as a matter --
 - Q. But that's your recommendation, to terminate?
- A. My recommendation is to terminate, and there's a series of reasons why to terminate.
 - Q. Okay.

A. And I was trying to go through those, and the first reason, as I stated, was that I'm uncomfortable with the PCA, I mean with the deferral mechanism acting like a PCA, and the Commission has rejected PCAs before.

The second thing is that, is the reason we just discussed, is the settlement stipulation in effect approved the continuation of the deferred accounting, but on the basis that the company would manage it, but how? So there is in my mind a question as to whether or not the deferred accounting is -- is your approval of

how? So there is in my mind a question as to whether on not the deferred accounting is -- is your approval of the deferred accounting beyond June 30th, 2001, only on condition that the company manage its deferred balance to zero by February 2002.

- Q. So under that interpretation, as soon as the company hasn't managed the deferred accounting petition, it self terminates, or we determine after the fact that it did terminate?
 - A. There is a question about that.
 - Q. All right.
- A. The third, and this is the one that causes me the biggest concern, this has to do with the accounting of these costs under FAS 71, and Mr. Lott testifies extensively to this. There is a problem with the company's balance sheets, and that uncertainty that's surrounding what is it, what did the Commission do, and

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think --3 Q. Well, let me stop on that one then, because 4 there's -- we have had quite a bit of discussion about 5 what the company does with its balance sheet, what the 6 financial advisors, what the banks look at, what 7 Deloitte & Tousche looks at, and my initial reaction 8 anyway is, we have our job to do, and they have their 9 job to do, and we have to get whatever documentation we 10 need for our decisions, which can include, you know,

is it appropriate for cost recovery. And then I

interim rates or surcharges or ultimate prudency, rate case, et cetera, but that our job is not to tell the

bank or the company or the financial advisors for that matter what should or shouldn't be on the balance sheet.

They're looking at us and what we do, and they can listen to these proceedings, and they can read our

orders, but that it doesn't seem to me we should be operating so that we can make sure that the bank or the company gets the right thing on its balance sheet.

A. Oh, I disagree, particularly when it comes to regulatory assets, because Commission orders create those, and there's very specific guidelines. And I think if you would follow this up with Mr. Lott, he'll be -- he can -- as a CPA he can testify to this further. But Staff's concern and -- is that it appears that the

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company created a regulatory asset by the way it booked it on its balance sheet, but I would prefer that if you on the specifics of that and the testimony take that up with Mr. Lott.

There is a real concern about the company's actions to date regarding these deferred power supply costs and how they booked them and the position it ultimately puts the Commission in for later cost recovery. It's a big concern of Staff's, and I would ask you to please take up that further with Mr. Lott.

But I have tried to summarize in a general way why I'm recommending and why Staff is recommending that the deferral stop with the third item on my testimony there beginning on line ten. But I do believe that what you do is significant in that regard, that you are telling the company what it can and can't do with respect to regulatory assets on its balance sheet.

Q. But don't we do that on the timetable and conditions that we operate within, that is perhaps some emergency relief and perhaps a later Phase II or a rate case? The phrase kept occurring to me as I was listening to this that accounting is a good servant but a poor master. That is, we need to take into account all this accounting, but bottom line, aren't we trying to deal with the real world here, which is the wholesale

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market and hydro conditions, et cetera, turned upside town down and topsy turvy in the last year. Obviously anyone who had to buy power in that market had to pay a very high price. Obviously that would change the circumstances for any company, whether they're, you know, a net seller or a net purchaser. They're all affected by it. All of the financial community looks at the West differently because of this.

So here comes Avista telling us their particular circumstances, that they need some kind of relief soon, and aside from accounting types of considerations, and bearing in mind some of the general regulatory principles, aren't we here to address, one, whether they have got an emergency and need emergency relief, and if so, how do we address that emergency, not really how do we get to the next rate case, but how do we address whatever it is that is causing their precarious circumstances, within limits?

A. Right, and this is what the Staff crafted a recommendation for the Commission in -- with that in mind.

First off, I wanted to get to the point that you made or the question that you had about accounting and the master, and are we a master or a slave to it. For regulatory accounting purposes and the creation of a

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regulatory asset, that -- the ability to do that is by order. It's very specific. And that there are specific requirements, and there are specific guidelines under GAAP and how those -- how those regulatory assets ought to be recognized, and Staff has serious concerns about what your order stated and what the company subsequently did with those deferred power costs and how it --

- Q. But isn't it the bankers who make their own decisions about -- I mean they can read our orders. Or are you saying the company should not have -- well, are you saying we do or don't have control over how the company presents itself to the external world? Do we have control over that?
- A. Yes, when it comes to regulatory assets and the creation of those.
- Q. Well, we have control over our own orders and our own proceedings, and we can declare something -- we can set up a deferred account, we can allow recovery, we can not allow recovery.
- A. Well, but you also look at your -- now I'm not trying to practice law here, but I would also commend you to the statutes regarding the Commission's authority to be very prescriptive about books and accounts and the records that the company keeps and how it presents itself for purposes of accounting, both on

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the regulatory side, and then I think this is always kind of a very tenuous thing with this particular issue is that you are right, the power markets did go haywire, not -- but it wasn't just the power markets that went 5 haywire, there are issues about the company's decisions 6 to be short. There are issues about how a deferral is 7 calculated. There are issues, you know, you have those 8 issues that you outlined in your order. We need to get 9 to those to say, before the company can reasonably 10 recover those, they have to address all of these issues, 11 then it's appropriate for recovery, then you can put it 12 on the balance sheet.

My understanding of what your order did was say, here's -- you're going to have these power costs, book them, come back later once you have -- you can address these issues, and we will determine their appropriateness. Staff's concern is precisely how they did it and what they reported to the financial community, and it has created a burdon on their balance sheet that's now put the Commission in this position in my estimation.

- Q. Let me turn to a different case, and that is PacifiCorp's last rate case; were you involved in that case?
- 25 A. Yes.

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- Q. Didn't we there authorize a permanent rate without finding prudent some of the assets that presumably the rate covered?
- A. That's correct, but one of the issues in that case, I recall the testimony and the dialogue that we had regarding that, is that one of the problems that you have in a prudence determination is first off, was the company prudent. And then the second question, and this is the more difficult one, is how do you hold rate payers harmless. And I felt that the rates that we were providing under the rate plan for PacifiCorp, even if we got to a finding that the company on one particular resource or another was imprudent, I didn't feel that the remedy that Staff would have proposed in that context would have gotten to a point where the rates that were proposing from the plan were not fair, just, and reasonable.
- Q. So like the company in this case and Mr. Schoenbeck to a lesser extent in this case, in the PacifiCorp case, you felt comfortable that we could go ahead and authorize a rate even though we had not and still have not, unless it came through on a consent order, determined the prudency of some of the costs that were probably included in those rates?
 - A. That's correct.

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- Q. All right. So now I want to jump back to this case. One of the points that the company is making and Mr. Schoenbeck to a lesser extent is that there are enough costs that have accumulated in the deferral account on which one or the other is confident that they will recover, that in the one case of a 30 month recovery period or in the other case a 15 month recovery period of a 33% plus rate increase is justified.
 - A. Mm-hm.
 - Q. Is that how you would read their --
- A. The company's case and Mr. Schoenbeck's ICNU case? Yes, well, Mr. Schoenbeck's case and the company case are a lot different in that regard. The company's case is extending out for a substantial period, looking at estimates including capital costs for Coyote, calculating deferrals, and saying here's how much we need to get this to zero.

Mr. Schoenbeck took a very limited view, and this is something that Staff would do in Phase II, Mr. Schoenbeck had enough time to generate what he would be comfortable recommending to the Commission as appropriate for Phase II recovery, an amount.

Q. All right. But he had enough confidence anyway that through the June expenditures, he felt there was about a 95% recovery of the amount that he -- 95% --

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1 he was about 95% sure --

- Α. Right.
- -- that all of the company costs, I think, Q. would be recovered, something along those lines. So my question to you is, let's just take that same time period, of why aren't you approximately as comfortable as Mr. Schoenbeck?
- Well, we have not done the analysis, but our Α. recommendation is to provide the temporary -- an approximation of the amount that the company is seeking, some 33%, for a 90 day period. Within that period as expeditiously as possible solve the prudence question. Prudence, I mean all of -- I'm using it like Mr. Ely used the word, and then -- then we will have an ability to apply that to the deferrals, and the company can amortize that. Staff has not had the opportunity to do that analysis.
 - Well, it --Q.
- 18 19 We did the analysis on the flip side that Α. 20 Mr. Schoenbeck didn't do, and that is if you apply the 21 interim standards, how much? So that's the analysis Mr. Schooley did. We took slightly different tracks, 22 23 but I think we came remarkably close in our 2.4 recommendations, that he has a level of costs that and a 25 way to calculate those that, as I read his testimony,

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seemed to be, on the limited basis that I have analyzed it, seems reasonable.

I don't know what Staff is going to do. We have issues about how do you calculate the --

- Q. You need to keep your answers shorter.
- A. I'm sorry.
- Q. I really do lose my train of thought, and I have more questions, and I simply can't remember them.
 - A. Okay.
- Q. Back when you were talking about wanting to expedite the Phase II process before the end of the year, you didn't say to the end of the year, but I want to contrast that with the PacifiCorp case, because there the Commission was very concerned about setting in rates -- putting in rates that -- without finding prudency and waiting for five years until we would determine that issue, or possibly one year, a one year proceeding.

And one of the arguments there was, there wasn't enough time to really do a good job on prudency. And, you know, there was testimony about if we had to hurry up and do prudency that a couple of counsel wouldn't be able to put a good record in and et cetera, et cetera. And if we took a whole year to determine prudency, we would have I think the term was some elegant report to sit on the shelf for the next four

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years. That was Mr. Lazar's phrase. So I will put that same question here. We can either kind of take, you know, make some kind of judgment and grant relief subject to a fairly thorough review of recoverability, including prudency, or we can really not go forward, 90 days is 90 days, but it's no assurance for anything after that, and force ourselves to answer all of those questions very quickly and perhaps hastily I guess in order to satisfy what, I guess in order to be certain that our order is the correct one and to get it on the books in time for the year, to finish before the end of the year.

And what I am struggling with is why it's so important to do it in that format. Why not look at the company's situation, grant some relief subject to refund, take the time that we need and that does -- that just -- that is an amount of time that's really not responsive and can't be responsive to emergency situations, but correct it later if need be, all with the very large caveat that whatever we do to begin with, I think we have to have, you know, a rough certainty, I mean a rough comfort with.

A. Well, if -- I guess in your hypothetical in trying to answer it in the context of Pacific and this case and the accounting order and what you're

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comfortable with, if you want to amend your accounting order to say that this level of cost is appropriate for cost recovery, that's well within your discretion. If you have enough confidence in the evidence that's before you to do that, then that's your prerogative.

What Staff tried to do was stay true to your orders and what you had previously done with respect to setting up this deferral. And if your comfort level is such that some amount of refund they're entitled to and you want to go forward on that basis, I think that you may do that, and I'm not so sure what other parties might do as a result of that order, but it -- I think that -- I think you have that discretion.

But your order says no cost recovery until you demonstrate prudence, and so that's what Staff tried to craft, a remedy to deal with this very complicated case and be true to what you said in your prior orders and be true to the interim relief standards and our overall general rate making policies and principles that we use for general rate applications. That's what we tried to do. We tried to put it all together in a package that fits. This was our best shot.

Q. But do you think that adhering to all of those factors also responds appropriately and can respond appropriately in general to emergency

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1 situations?

- A. You have that discretion, but if you do that, my testimony is to be very careful in your order to make clear that you're doing it -- that interim rate relief belongs in a general rate case, and because it's the nature, you have everything in front of you, and this is the Staff recommendation, that this -- this is a surcharge and how -- and I think Staff strongly believes that you need to make that finding of prudence and appropriateness and address those issues that you identified in your order before you provide cost recovery. That's what your orders stand for today.
- Q. What is the difference between interim rate relief when a rate case has been filed and we grant interim rate relief pending the outcome of the rate case and this request, we will call it a surcharge, if the same conditions are met and there is going to be a rate case filed? What do you see as the distinction there?
- A. Well, in the general rate case, I think that you have more information in front of you regarding things that we have not yet had a full evaluation of, and that is construction budgets, deferred operation and maintenance that's reasonable, the fully restated operations of the company, and you're evaluating a request pending the outcome of a final order on our

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restated pro forma results of operations. That's what interim rate relief has stood for for many years in this agency, and that's what we're trying to advocate that you continue to adhere to. So we tried to create a bridge, a stopgap mechanism so we can get to that process, and this is what we came up with.

- Q. I guess the last question I have is if we do adopt the Staff's recommendation, do you believe that the company will remain financially viable and healthy?
 - A. Yes.
 - Q. What's your grounds for that?
- A. Well, first off, I believe the company is -- gets the relief it has asked for. The second --
- Q. Well, it clearly wouldn't. I mean we would be adopting the Staff -- my hypothetical was if we adopt the Staff recommendation, which clearly isn't what the company is asking for.
- A. The company -- and I would ask you to pursue this technical issue about the cash on the balance sheet, but there appears to be some issue about the Staff recommendation and whether the relief that you grant is somehow encumbered and can't be used. I believe that if you grant the interim relief subject to refund, it becomes general cash, and the company can pay down short-term debt, and that improves its financial

1 flexibility.

The second thing that's a benefit is you establish a time line for when the prudence will be resolved. We have to get that monkey off our back for everybody's benefit. You have to determine what's proper for recovery. Get that resolved as expeditiously as possible, and it's not whether the company has to write off \$50 Million or \$5 Million or all of it, but the fact is it's uncertain. If they have to write all of it off, it's final. We -- then at least that's water under the bridge, the financial community now can look at the company with fresh perspective and look at its prospects. But that deferred asset on its books is creating uncertainty that the financial community is no longer tolerating.

- Q. What would be the effect if we authorized the surcharge as requested by the company, that is for the next 30 months or 27 months, whatever it is, but had an expedited Phase II proceeding to determine the prudency of whatever, I suppose whatever costs had been incurred thus far, and so finalized those before the end of the year, but didn't start out in advance with a cutoff date of 90 days?
- 24 A. That's an option. 25 CHAIRWOMAN SHOWALTER: Thanks.

THE WITNESS: You're welcome. 1 2 EXAMINATION BY COMMISSIONER HEMSTAD: 5 Q. Under the Staff proposal, what will be the 6 situation after June 30 of next year? 7 Of next year or --Α. Well, I'm sorry. 8 Q. 9 Α. This year? 10 Q. There are so many dates floating around, I 11 have to go back to my notes, I'm sorry. 12 A. I understand your question. The option would 13 be that the company could -- would have to do one of two things. It depends on what your order said. If it said 14 15 no deferring whatsoever --16 Well, I'm asking if we adopted the Staff Q. 17 proposal. 18 If you adopted the Staff proposal, then the Α. 19 company would have to begin to recognize the expenses in 20 power supply as they are incurred. 21 Because a deferral would have been cut off? 22 The deferral would have been cut off. There Α. 23 would be no even basis for creating a side -- an

account. There would be no basis for even booking it in

186 to miscellaneous deferred debits.

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- Q. Okay. And I believe the company testified yesterday that it would be in a situation when then they would have to write off whatever the remaining balance that had not been collected with the surcharge?
- A. Well, the writeoff is an incorrect term. They would have to expense it in this period, so their financial statements would reflect the expense. The writeoff has to do with the piece up to June 30th that we're saying is deferred and subject to Phase II. That's already on their books, and the question is, what's properly recoverable, and if it's all recoverable and it all stays on their books and there's some kind of amortization and there's some kind of recovery mechanism and there's no writeoff. But from June 30th forward, there's no writeoff, there's the expensing of those power supply costs for current financial reporting purposes.

Now one option the company could do is come back before you and petition for a side record so that it could ask for cost recovery of those deferred — those heretofore deferred power supply expenses for recovery in the future rate case. That would be one option the company might have under Staff proposal.

And then as Mr. Schoenbeck testified and some discussions I have had preliminarily with Staff on that,

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is that there are major concerns about the ongoing deferred amounts in the decisions for the July 1st period forward. I think, and in answer to one of your questions, I think a couple of the deal sheets are 5 already in the record, I think they're through 6 Mr. Norwood. If you give me a moment, I will give you 7 the specific cite to those exhibits would be 109-C, so 8 those transactions in that time frame, there's some 9 significant concerns about the propriety of those and 10 what actions the company took. So we have to 11 investigate that.

But it's not to say that the company could not come back again and saying, from that period forward, let us create the side record and let us create some kind of mechanism so that we can bring those costs to you and ask for cost recovery in a future case. But then it's very clear and unequivocal that there's no basis for including that on the balance sheet.

- Q. If my memory serves me correctly, I think the company's testimony yesterday was to the effect that in so many words that that would not be acceptable to their bankers. Is that how you heard it?
 - A. Yes, that's how I heard it.
- Q. You're not a banker, I realize, do you have any opinion with regard to that conclusion?

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- A. Bankers like certainty, and that's -- that is -- with that kind of creed in mind, if you provide some certainty as to what you're going to do and what's going to be the outcome in a process, I think that goes a long way for the company to finance, to obtain the necessary waivers, and to get through this problematic time. That's my opinion.
- Q. Could you succinctly describe to me how, in a summary form, how the Staff proposal compares with ICNU's proposal through Mr. Schoenbeck, or what are the differences, the significant differences?
- A. The significant -- the first significant difference is Mr. Schoenbeck would continue the deferred accounting and create the specter of possible writeoffs in the future. And Staff would prefer not to have that. So that's one difference. Mr. Schoenbeck's proposal is different in the sense that he has done a Phase II analysis. He basically testified today what ICNU is prepared to provide for Phase II level of recovery. Staff has not done that.
- So let's just say hypothetically that the Staff would look at Mr. Schoenbeck's analysis, and say we support that, then you would have then in Phase II a basis for saying this is appropriate, and we presented that recommendation and cut through the process, you

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would have an amount that you could say would be cost recovery, and that would be certain. You would still have -- as I said the difference is for -- we're recommending the deferral stop. He says continue it, 5 give me some more time to evaluate, and then I will tell 6 you how much in that second piece that the company 7 should be provided.

And his -- the other difference is the treatment with respect to the PGT.

- Q. I'm sorry?
- Α. The PGE.
- Q. Oh, PGE?
- Α. PGE money and accelerated amortization of those amounts, and I think that's --
- Well, now there's a significant ultimate difference in surcharge level. You stand at 32%, and he's at 11%, thereabouts?
- Right, and that difference is caused by the Α. testimony that you heard earlier that he did not look at the financial covenants and the ratios in the very near term, where Staff took the other side, and we put our efforts into that analysis as opposed to what would be the reasonable amount for a prudence determination in Phase II, so we -- and that's why you have a difference.

25 COMMISSIONER HEMSTAD: Thank you.

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EXAMINATION

- Just a couple of things to clear up for me. You used the term side record. I'm unfamiliar with that term. I wonder if you could define it for me.
 - Would you please ask Mr. Lott that? Α.
- All right. And it may be that I should defer this question to Mr. Lott as well, it's related. As I understood some of the earlier testimony in the proceeding, if the Commission were to terminate the deferral account as of June 30, 2001, per Staff's proposal, there -- it apparently is the case that there will be an accumulation of otherwise deferred power costs that will accrue during July, August, and September that was in an amount of about \$74 Million, if I recall correctly. And but there was a suggestion at least in some of the testimony that I am presuming under principles of retroactive rate making that that money would never be recoverable by the company. And this side record may be the way Staff, for lack of a better word, finesses that point and says, well, no, that's not necessarily the case, perhaps you could include that \$74 Million in some future rate case. But under the usual

principles of regulatory rate making, past costs that

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weren't recovered during the period when they were expensed are never recoverable.

- A. That is correct, but this issue of what is retroactive rate making has been very contentious in this building since the Commission first approved Puget's energy cost adjustment clause. We call it ECAC, E-C-A-C, the ECAC. In -- and I would commend you to look at the Sixth Supplemental Order where that was reopened. The Commission made a distinction in that, and here's the best that I can explain to you what -- why the Commission has determined that what we do with deferred accounting is not retroactive rate making.
 - Q. Well, I understand that piece.
 - A. Okay.
- Q. It's the \$74 Million is not going to be part of a deferred account under your proposal. That's why I'm concerned about it.
- 18 Well, if you create the side record, and A. 19 there's a -- there's -- I don't know the cause, but there was a side record created in a Puget case 20 regarding, and I would ask you to follow up with 21 22 Mr. Lott, the Commission in a previous case created a 23 side record for some deferred or some nuclear costs, and 2.4 it ruled that -- it kept the side record so it could 25 determine what to do with them in a rate case, and then

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it determined in a rate case it had the authority to look at that side record and determine what's the appropriate way to treat them.

- Q. Hm.
- A. But I did want to add one other feature is that in this kind of pendency phase, one thing that might be an option to consider is that the side record could be, you know, a material disclosure on the financial statement, that we are booking these, but recovery is clearly uncertain pending this other case. But you -- depending on how long you take, that thing builds up, and, you know, the distinction between side records and deferred accounting and 186 and regulatory assets, the specifics, I would say Mr. Lott is the person to clarify those for you. But I do know we have addressed those in the past with Puget, and there may be another instance, but it's not coming right to my mind.
- Q. But I draw from some of the remarks you have made that both because retroactive rate issues are by their nature somewhat controversial and certainly not crystal clear in the professional literature or perhaps in the minds of all of us in the room, that is tantamount to creating uncertainty if we treat it that way. In other words, someone can make the argument that that's retroactive rate making and that those costs can

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not be recovered unless they are clearly in a deferred account and therefore subject to future treatment?

- A. Right, and, in fact, that's the position we are in today, that if, in my mind, is that the Commission exposes itself to that very kind of lawsuit. If it were to provide some kind of cost recovery without a finding of prudence, that there is this potential for somebody to bring back that cause before a superior court and question the propriety of recovering those costs before a finding has been made that they're appropriate for rate making and prudently incurred.
- Q. Does that take into account that they would be being collected subject to refund specifically conditioned upon there being a prudency finding?
- A. I can't answer that. I don't know -- I -- that's just way -- real speculative now. It's way out there.
- Q. Changing subjects, you suggested in part of your response to some of the other questions from the Bench that the Staff proposal is I think you used the word true to the Commission's prior orders, and the question I want to put to you, isn't the company's proposal also true to those orders in the sense that it calls for the collection of these dollars subject to refund and would set up a process different from yours,

but set up a process to consider these lingering issues
from the prior orders?

- A. No, it's not. And the very real difference is that the company wants to take those dollars, and once they start collecting them, to begin to amortize the deferred amounts on its balance sheet. That's the critical difference.
- Q. And is that for regulatory accounting purposes, for financial accounting purposes, or both?

 A. Both.
- Q. And to clarify another point related to that, while the Commission does exert more or less plenary power over regulatory accounting by the company, we don't really except indirectly exert control over their financial accounting, do we?
- A. I would defer that to Mr. Lott. I think for purposes of FAS 71 and what your orders stand for and what's out there, you may have that authority, but I would defer that to Mr. Lott.

JUDGE MOSS: Okay, I will take it up with him. That's all I have. Thank you very much.

MR. MEYER: May I have very limited recross?

MR. MEYER: May I have very limited recross?

JUDGE MOSS: Based on the questions from the

24 Bench?

MR. MEYER: Yes.

00645 1 JUDGE MOSS: All right. MR. MEYER: Thank you. 3 RECROSS-EXAMINATION 5 BY MR. MEYER: 6 Commission Hemstad talked about or engendered 7 a discussion about the \$74 Million worth of deferred 8 costs incurred in the July through September time frame. 9 Do you remember that colloquy? Yes, I do. 10 Α. 11 Q. Okay. And you were also asked about whether 12 those costs, if not reflected in a deferred accounting 13 mechanism that was continued beyond June of this year, 14 would ever be recovered through rates. Do you recall 15 that dialogue? 16 I recall, but I'm not sure I would Α. 17 characterize it -- if you can maybe rephrase the 18

- question.
 Q. Well, let's approach it in a different way. Whether we characterize the \$74 Million as costs that would be "written off" or as costs that would be "expensed" during the third quarter, given your proposal, what do you think the probable reaction of the investment community would be to a situation where
- 24 investment community would be to a situation where 25 Avista was expensing in the third quarter \$74 Million in

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costs if it could not recover those from rate payers? Well, there, candidly, there would be some concern on an ongoing basis. But the question in my mind is still, are these costs appropriate for a rate recovery. So the uncertainty is still there. I think to the extent that there might be some finality with 7 that and to the extent that these would be expensed and 8 that's how they're booked, I think the financial 9 community, like I responded to Commissioner Hemstad, 10 steady uncertainty is what bankers don't like. 11 MR. MEYER: Thank you, that's all I have. 12 JUDGE MOSS: Mr. Trotter, redirect? 13 MR. TROTTER: Thank you. 14 15 REDIRECT EXAMINATION 16 BY MR. TROTTER: 17 With respect to the Staff's recommendation to Q. 18 have the deferral terminate effective June 30, is that 19 part of the overall plan that the Staff is proposing? 20 Α. Yes. 21 Should it be considered in that light? Q. 22 Yes, it should be. Α. 23 One of the questions you were asked about, Ο. 24 and let's just turn to page three of your direct 25 testimony, the 32.6% rate increase for 90 days subject

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to continuation. Could you turn then over to page four.
Is the continuation that you had in mind described on
line -- beginning on line 12?

- A. Yes.
- Q. Now with respect to the issue of what's been called Phase II issues, the recoverability issues, is the Staff's ability to expeditiously address those issues dependent on the company filing its direct case and responding to the outstanding data requests on those issues?
- A. Yes, we still have significant amounts of data requests outstanding that have not been responded to and that are critical to our evaluation of the propriety of those costs.
- Q. Is the Staff committed to expeditiously resolving the general rate case that the company itself is committed to file?
 - A. Yes, we are.
- 19 Q. And if the company files a case that 20 minimizes to the extent possible contentious issues, 21 will that promote the process?
- 22 A. Absolutely.
- Q. You were asked some questions about compliance with financing covenants. Is Mr. Schooley the witness that discusses that issue for Staff?

1 A. Yes, he has done the analysis and has the 2 recommendation.

MR. TROTTER: That's all I have, thank you. JUDGE MOSS: Thank you, Mr. Trotter.

One question and answer there prompted me to ask yet one more, Mr. Elgin.

EXAMINATION

BY JUDGE MOSS:

- Q. Mr. Trotter asked you about the pending of the deferral being a part of Staff's overall proposal, and it should be viewed in that context I believe was your response. And there's some direct testimony also that leads me to the question of whether it is the case as the Commission considers what to do, the Commission's view of Staff's proposal should be one of it all hangs together or it all falls apart. In other words, is every element of it necessary to be adopted in your view if it's going to work?
 - A. No.
- Q. And what could we safely put to one side, as it were?
- A. I think that you could safely continue the deferral but recognize that the balance is growing, and the bigger the balance gets, the more difficult it is

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relief.

for the Commission in my mind ultimately to say some level of these costs are inappropriate in cost recovery.

My experience in that regard is with the

Puget Sound Power and Light prudence case, that the adjustment was so big that it was very difficult in my mind when reading the Commission's order for it to make the proper remedy for rate payers on the cost side. So you could do that, but I would caution you there, it just grows.

I would not provide -- I would seek some -- if you want to provide the interim kind of relief that we recommend, and I would say that you -- that's the thing that ties that together is no amortization until we get the prudence finding. Those two things are inseparable.

The deferral, the continuation of the deferral and that outcome and what we do in the case, I think that's one that you could -- and I believe that the Commission should stick to the evaluation of interim relief in the context of a general, where we have more information in front of us to make a fully informed decision about covenants, financing, budgets, construction, options, decisions, and how we proceed there to get the company over its need for interim rate

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00650
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               JUDGE MOSS: Okay, thank you.
                     EXAMINATION
    BY CHAIRWOMAN SHOWALTER:
5
        Q. You said no amortization until there's a
6
    prudency finding, amortization of what?
7
              The deferred amount on their balance sheet,
8
    the $109 Million that's through June 30th plus the $74
9
    Million that's from July 1st to present that's been
10
    testified yesterday and today, those amounts.
11
               JUDGE MOSS: Anything further?
12
               All right, Mr. Elgin, we thank you very much
13
    for your testimony, and we believe we can release you
14
    from the stand subject to recall as we have the other
15
    witnesses.
16
               We will be off the record for a minute.
17
               (Discussion off the record.
18
               (Recess taken.)
19
20
               (The following exhibits were identified in
21
    conjunction with the testimony of THOMAS E. SCHOOLEY.)
               Exhibit 401-T is Pre-filed direct testimony.
22
    Exhibit 402 is TES-2 Financial Indicators: Actual Fixed
23
2.4
    Charge Ratio compared to Projected Fixed Charge Ratio.
    Exhibit 403 is TES-3 Fixed Charge Coverage Ratio.
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Exhibit 404-C is CONFIDENTIAL ICNU Cross-Exam Exhibit:
1
    Testimony Work Papers.
4
    Whereupon,
5
                      THOMAS E. SCHOOLEY,
6
    having been first duly sworn, was called as a witness
    herein and was examined and testified as follows:
7
8
9
              DIRECT EXAMINATION
   BY MR. TROTTER:
10
11
        Q.
             Mr. Schooley, referring you to Exhibit 401,
12
   your pre-filed direct testimony.
13
         Α.
               Does that constitute your direct testimony in
14
         Q.
15
    this case?
16
         Α.
               Yes.
17
         Q.
              If I ask you the questions that appear there,
18
    would you give the answers?
19
             Given the errata sheet handed out, yes.
         Α.
20
               You also sponsored two exhibits, Exhibit 402
         Q.
   and 403?
21
22
               Yes.
         Α.
23
         Q.
               And are those two exhibits prepared by you?
24
               Yes.
         Α.
25
         Q.
               Are they true and correct to the best of your
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00652
 1
   knowledge?
         Α.
 3
                MR. TROTTER: I move the admission of
 4
   Exhibits 401, 402, and 403.
 5
                JUDGE MOSS: Being no objection, they will be
 6
   admitted as marked.
                MR. TROTTER: The witness is available for
 7
 8
    cross.
                JUDGE MOSS: Mr. Meyer.
MR. MEYER: I'm going to pass on cross in the
 9
10
11
    interest of time. Please don't draw any inferences from
12
     that. And I also, of course, reserve the right if
13
     anything else comes up to ask permission for some cross.
14
     If any other cross triggers something or Commissioners
15
     -- the usual procedure. But short answer, no cross at
16
     this time.
17
                JUDGE MOSS: I have forgotten who is next, I
18
     guess it's you, Mr. Van Cleve.
19
                MR. VAN CLEVE: Thank you, Your Honor.
20
                COMMISSIONER HEMSTAD: Counsel must be hungry
21 or something.
22
                THE WITNESS: I'm glad you agree with
23
    everything I said.
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- 1 CROSS-EXAMINATION
 - BY MR. VAN CLEVE:
- Q. Mr. Schooley, if you could look at page ten of your testimony, and starting at line 13, you lay out six standards for interim rate relief. Are these the so called PNB standards?
 - A. Starting on page ten, you say?
 - Q. Right.
 - A. Yes.
 - Q. And in your view, has the Staff had an opportunity to adequately consider the application of each of these standards to the petition filed by the company in this case?
 - A. No, we have not adequately had time to consider all of these standards. We did the best we could within the few weeks we had.
- 17 Q. If you could refer to Exhibit 403, which is 18 your Exhibit TES-3.
 - A. Okay.
- Q. Is this the spreadsheet that shows how you came up with the proposed 32.6% rate increase?
 - A. Yes. You're looking at page one, I assume.
- Q. I'm looking at page one. And could you just tell us what the difference between page one, page two, and page three is?

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- A. Page one is under the hydro assumptions that the company has used. Page two is if the assumptions were changed to critical water levels instead of beyond critical water levels. And page three is assuming that normal water returned, normal hydro levels returned immediately.
 - Q. So if we looked at line 17 on each of pages 1, 2, and 3 of that exhibit, it would show the indicated rate increase under each of those scenarios that would be needed to achieve a certain fixed charge coverage ratio; is that correct?
 - A. Yes, line 17 in the right-hand column, yes.
 - Q. Okay. And is your analysis of the need for a 32.6% rate increase based solely on an analysis of the impact on the fixed charge coverage ratio?
 - A. Yes
- Q. On page 1 of Exhibit 403, if you look on the left-hand column, line 19.
 - A. Yes.
- 20 Q. And the figure \$178,000,214; do you see that 21 there?
- 22 A. Right.
- Q. That is under the heading at the top that says add back financings.
- 25 A. Right.

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- Q. Can you tell us what that number represents?
 A. That comes from the company's response to our
 Data Request Number 166, which asked for a budget of
 common stock sales and issuances of bonds and other
 debts for the balance of 2001. Among those items are
 two common stock issuances and two construction loans
 for Coyote Springs II. Those are the ones I chose out
 of there as being the most likely for the company to
 accomplish during this year. There's also preferred
 stock, possible, and other short-term debt borrowings
 which don't necessarily count in the calculation of a
 fixed charge.
 - Q. How much equity did you assume that the company would issue this year?
 - A. Their projection is that they would issue \$67,600,000 in the second half of this year.
 - Q. If they issued more equity than that, it would reduce the amount of the necessary rate increase; is that correct?
- A. It would reduce -- they're not necessarily linked. It would reduce the amount that they may need to meet their fixed charge ratio. It's sort of a chicken and an egg type situation where you need to have the surcharge or revenues in order to finance, but you need to have the financings in order to mitigate the

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amount of the surcharge needed. So whether they would have the bankers agree that issuing stock was a wise thing to do is yet to be decided.

- Q. Do you know how much equity the company would have to issue to achieve its goal of a 50% equity ratio?
- A. I believe their data responses, which I don't know if that's an exhibit yet or not, but I think they said 220 Million.
- Q. Now just as a hypothetical, the 178 Million for add back financings that you have in the line 19 on the left-hand column of this exhibit, would you accept subject to check that if we put a 220 Million number in there that the rate increase necessary to achieve the coverage ratio minimum would be reduced to approximately 20%?
- A. If you have done the calculations right, I will accept that subject to check.
- Q. And would you also agree that the sale of Coyote Springs II would reduce the necessary rate increase to meet the minimum fixed charge ratio?
- A. It may do so in the immediate term. I don't know if that would be the long-term, fit any long-term objectives of the company or what Staff and the Commission may see as the wise objective in the long-term either.

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             But my question is what the impact on the
    fixed charge ratio would be of selling Coyote Springs
               I haven't done any analysis to that effect.
5
    It seems like if you have reduced your need to borrow,
 6
    it may improve your fixed charge ratios. Whether that's
 7
    a -- again, I don't know if that's the wisest thing to
8
    do, nor are we in a proceeding that should determine
9
    that.
10
               MR. VAN CLEVE: That's all I have, Your
11
    Honor.
12
               JUDGE MOSS: Thank you.
13
               Mr. ffitch.
               MR. FFITCH: Thank you.
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15
16
               CROSS-EXAMINATION
17
    BY MR. FFITCH:
18
         Q. Good afternoon, Mr. Schooley.
19
         Α.
               Hello, Mr. ffitch.
20
              You're the witness who examined the company
21
     financial information and made the calculation that
    about $20 Million of added cash flow in the fourth
22
23
    quarter was needed; is that right?
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         Α.
               Yes.
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And if you look at page 22 of your testimony,

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which is Exhibit 401-T, there you say that the one specific index you were able to analyze in the time available was the fixed charge coverage ratio, correct?

A. Yes.

- Q. And so it's correct, I take it, that your analysis did not look at the interest coverage of the company? You did not look at the interest coverage of the company?
- A. I'm trying to determine if that's any different from the fixed charge coverage. I didn't look at that as a separate item.
- 12 Q. Did you look at earnings per share of the 13 company?

A. No.

- 15 Q. Did you look at the market to book ratio of 16 the company?
 - A. No.
 - Q. Did you look at trend in the rate of return for the company?
- for the company?

 A. I think I mentioned that in my testimony, but
 I didn't look at that. See, I think our proposal is to
 allow the company the opportunity to show its own needs
 for interim rate relief within the next 90 days, and
 therefore, they would have the opportunity to continue
 beyond the 90 days that we have suggested for the

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percentage that we have suggested. That's -- I mean it gives the company the opportunity to do its own work.

- Q. But you have not in making your recommendation here looked at any of the factors I have listed so far?
 - A. No, we had little time to go that in depth.
- Q. Did you analyze whether the company had an inability to generate sufficient capital from internal sources to finance its construction needs?
- 10 A. That seemed apparent from the company's 11 testimony.
 - Q. Did you do an analysis of that?
 - A. Other than looking at their numbers they presented, no.
 - Q. Would you accept subject to check that all of those elements I just listed have been used by the Commission in applying the PNB test for specifically the fourth element of the PNB test?
 - A. Yes, those -- that's specifically why I chose one that I could do in a relatively short order and why we suggested that the company file a general rate case very soon with an interim rate request where they could show on their -- having their own full level of knowledge that they should deserve interim rates.
- 25 Q. So your proposal in this case is that they be

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- 1 given a surcharge prior to making that showing? Yes, we're basically spotting them 90 days. 3 Did your analysis take into account the \$60 4 Million in capital expenditure cuts to which Mr. Ely 5 testified yesterday? 6 Α. I didn't have that knowledge at that time. 7 Q. So again, the one financial index upon which 8 you based your testimony was the fixed charge coverage 9 ratio, correct? 10 Α. Yes. 11
 - Q. And if we go to page 18 of your testimony, at lines 8 through 10, you say:

The main reason for this dramatic climb in this measure, a fixed charge coverage ratio, is the use of the revolving line to finance the Coyote Springs II project.

18 A. Yes.

Q. Now I realize that Mr. Van Cleve just touched on this same ground. I take it though from your testimony that if some other disposition was made of the Coyote Springs project, presumably that would have a beneficial effect, since you have identified this as the main reason for the decline. Wouldn't that be fair to say?

- 1 A. Yes, and that beneficial effect could come 2 about if they were able to obtain public financings, 3 forward financing that doesn't count against the fixed 4 charge ratio. Selling it would be another probably more 5 drastic way to accomplish that.
 - Q. Or sell a part of Coyote Springs?
 - A. Sure.

MR. FFITCH: I don't have any other

questions, Your Honor, thank you.

JUDGE MOSS: Questions from the Bench.

CHAIRWOMAN SHOWALTER: I have just a couple.

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EXAMINATION

14 BY CHAIRWOMAN SHOWALTER:

- Q. If you could turn to your Exhibit 403.
- 16 A. Yes.
- Q. Page two, as I understand it, this is a set of calculations based on critical hydro year or critical what is the question?
- 20 A. Return to the level of -- the planning level 21 of critical hydro that has been used by the Northwest 22 Power Counsel.
 - Q. Okay. As opposed to less --
 - A. As opposed --
- 25 Q. -- to be below critical, which is page one.

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1
              Yes.
         Α.
               Or for more normal --
         Q.
3
               Which is the company's --
         Α.
               -- which is --
         Q.
5
               -- projection, yes, right.
         Α.
              But focusing on page two, you get to an
6
7
   ultimate calculation on line 17, the right-hand column,
8
    of the surcharge indicated, and I'm trying to get a
9
    sense of what other assumptions are implicit in this
10
    page aside from assuming the critical water year, if I
    have stated that term right. And in particular, on page
11
12
    20 of your testimony, you say you are -- you assume
13
    Avista is able to finance Coyote Springs and in that
14
    Avista successfully issues 65 Million of common stock.
15
    Are those two assumptions built into or assumed in this
16
    page?
17
               Yes, that's the same in the left-hand column,
         Α.
18
    the middle there, the 178,214.
19
               What, maybe you could tell me what line.
         Q.
20
               Line 19.
         Α.
21
               Of the --
         Q.
22
               Of the draws under revolving credit line.
         Α.
23
         Q.
               Okay.
2.4
               That's held constant in each of the
         Α.
25
    scenarios.
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- 1 Q. And so because that is held constant, what 2 are you assuming?
 - A. Simply the change in the amount of hydrogeneration that's available. The company provided worksheets that changed that assumption. The goal here was to see if the changes in the hydro drove the fixed charge ratio or not. And looking through each of the assumptions, it didn't seem to make a big enough difference to consider that in the -- as whether that was a factor driving the fixed charge ratio to such low levels.
 - Q. Okay. So that was the purpose, that was the purpose of comparing pages one to two to three?
 - A. Yes.
 - Q. But then all of them or your analysis in general makes the assumption that you state on page 20 as to the ability to finance Coyote Springs and the ability to issue the common stock?
 - A. Yes.
 - Q. Okay. So my next question is, do you have an opinion as to whether those two assumptions about Coyote Springs, financing and issuing stock, are reasonable assumptions if the Staff recommendation is adopted?
- A. Taking the Staff recommendation as a whole with the desire to wind up the deferral mechanism and

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determine its recoverability in the very near future, and looking at the company showing its needs for interim rate relief in the context of a general rate case, I think all taken together, those items would show a desire by the Staff to work with the company to solve its problems, and that should go a long ways towards allowing the company to present a positive picture to the financial community, and therefore achieving its financings.

- Q. So that's the financing part. What about issuing the common stock part?
 - A. I'm taking those together, yes.
- Q. So is what makes the difference is that in your judgment the Staff recommendation shows good faith toward the company, and that should make the difference to the financial world?
- A. The good faith and the determination in the near future of what is recoverable out of the deferrals that have been incurred to date.
- Q. So it's the promise or the expectation that these matters will be determined in a relatively short period of time that you think gives the financial community comfort enough to make these two assumptions?
 - A. We would hope so.
 - Q. Well, I guess I'm asking you whether you

think so. In other words, we have a number of recommendations and options before us, and we will take some kind of action, and it would be an adverse consequence, I think everyone would agree, if the company were say immediately downgraded. So it makes a difference to me whether any given option is likely to avoid that result or likely to cause that result.

A. That's true, it's difficult for us to judge or guess what the rating agencies will do under any given circumstance. The company's own proposal does not provide them enough cash to meet their fixed charge ratios and the covenants on some of their bonds. They also need, as they have stated, a plan. And we think their plan actually extends the uncertainties of the recoverability for many more months than what we would like to see happen. And therefore, I think the way the company spins the Staff's plan and presents it to the financial community can either make it happen or not happen, the financings.

CHAIRWOMAN SHOWALTER: Thank you.

COMMISSIONER HEMSTAD: I think I will forgo

22 any questions.

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00666
                     EXAMINATION
1
    BY COMMISSIONER OSHIE:
3
         Q. Mr. Schooley.
4
         Α.
               Yes, Mr. Oshie.
5
               Yes, would you please address the contingent
6
    of Mr. Schoenbeck that approximately $25.6 Million of
7
    the deferred account should not be collected by Avista
8
    based on his judgment and opinion that it had already
9
    been taken into consideration in the weather
    normalization computation?
10
11
         Α.
             Mr. Schoenbeck seems to have laid some cards
12
    on the table now that we would be addressing in Phase
13
    II. We certainly wouldn't contest that at this point.
14
    We -- Staff's analysis may come up with a different
15
    number. Mr. Schoenbeck says he thinks that would be a
16
    reasonable number. He's somewhat confident that would
17
    be the ultimate result, so he uses that number then to
18
    make his further calculations.
19
               THE WITNESS: Is that getting at your
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20 question or --

21 COMMISSIONER OSHIE: Well, I think you have

22 answered it, yes.

JUDGE MOSS: Okay.

24 COMMISSIONER OSHIE: When it would be dealt

25 with, thank you.

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00667
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               JUDGE MOSS: Anything essential, Mr. Meyer,
    before I return to the redirect?
3
               MR. MEYER: No.
               JUDGE MOSS: Thank you.
4
5
               Redirect.
6
               MR. TROTTER: Thank you, Your Honor.
7
8
            REDIRECT EXAMINATION
9
    BY MR. TROTTER:
              Mr. Schooley, turn to your Exhibit 403, and
10
         Q.
11
    on -- you discuss this under line 19 on each page, the
12
    financings leading to the $178,214,000, and those are
13
    the financings that you indicate that you assumed would
    occur on page 20 of your testimony?
14
15
         Α.
               Yes.
16
               And is it your testimony that with the 32.6%
         Q.
17
    increase that Staff is proposing, that the company will
18
    be able to do those financings?
               Yes, we think the company would be able to do
19
20
    those financings, as we think that the company's
21
    assumptions are the same as ours, that they will be able
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to complete those financings by the end of this year,

the impact of some of the items identified by Mr. Ely

Q. Public Counsel asked you whether you analyzed

given a similar magnitude of surcharge.

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yesterday on the record, and you were here yesterday? Α. Yes. 3 Did you analyze the impact of the company's Q. 4 ability to gain waivers of its financing covenants on 5 your recommendation? 6 I did not analyze that. I think the 7 assumption that they would be able to finance may have 8 that implicit in it. 9 Did you consider the impact of any dividend 10 that might be issued from Avista Energy to Avista Corporation? 11 12 Α. No, I did not. 13 MR. TROTTER: Those are all my questions, 14 thank you. 15 JUDGE MOSS: Thank you, Mr. Trotter. 16 It would appear, Mr. Schooley, that your 17 tenure on the stand was brief, but enjoyable, I'm sure. 18 THE WITNESS: I demand my one hour. 19 JUDGE MOSS: You are released subject to 20 recall. 21 Why don't we bring Mr. Lott up and swear him 22 in and get through the preliminaries, and then we will

be ready to proceed through the cross-examination

promptly at 7:00 after we return from our dinner break.

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00669
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               (The following exhibits were identified in
    conjunction with the testimony of MERTON R. LOTT.)
               Exhibit 501-T is Pre-filed Direct Testimony.
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    Exhibit 502 is MRL-2 Quotes from Avista SEC Filings.
5
    Exhibit 503 is MRL-3 Staff's Open Meeting Memorandum in
6
    Docket No. UE-000972 dated August 9, 2000. Exhibit 504
7
    is MRL-4 Partial Transcript of WUTC Open Meeting of
    August 9, 2000. Exhibit 505 is MRL-5 Avista SEC Form
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    10-Q for 3d Quarter 2000.
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    Whereupon,
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                        MERTON R. LOTT,
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    having been first duly sworn, was called as a witness
    herein and was examined and testified as follows:
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               JUDGE MOSS: Thank you, please be seated.
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    We're going to go through the preliminaries.
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               DIRECT EXAMINATION
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    BY MR. TROTTER:
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               Mr. Lott, do you have before you Exhibit 501?
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               Not right at the moment, but I have it, and I
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    will.
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               JUDGE MOSS: I think he has it firmly enough
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   in mind for this purpose, Mr. Trotter, go ahead.
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00670
               MR. TROTTER: Thank you, I wasn't looking.
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    BY MR. TROTTER:
              Is Exhibit 501 your pre-filed direct
         Q.
4
    testimony?
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         Α.
               Yes, it is.
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               If I asked you the questions that appear
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    there, would you give the answers that appear there?
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         Α.
               Yes.
9
         Q.
               And do you sponsor four exhibits, Exhibits
    502, 503, 504, and 505, correct?
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         Α.
               Yes.
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         Q.
               With respect to the Exhibit 502, was that
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    prepared by you?
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         Α.
               502 is the transcript of the open meeting.
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               It's the quotes from the Avista SEC filings?
         Q.
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               Yes.
         Α.
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         Q.
               Is that true and correct to the best of your
18
    knowledge?
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         Α.
               Yes.
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               With respect to the Exhibit 503 and 505,
         Q.
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    which are the open meeting memorandum and the form 10-K
    and I believe 10-Q, are those correct copies of what
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    they purport to represent?
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With respect to Exhibit 504, the partial

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Α.

Q.

Yes.

00671 1 transcript of the UTC open meeting on August 9, did you compare the actual tape with that transcript? I have listened to the tape while I was A. 4 reading the transcript, yes. 5 Q. And other than perhaps minor typos, is that 6 transcript correct for purposes of your use? 7 A. Generally speaking, I believe that most of it 8 is perfectly correct. There are a few examples such as 9 a reference to Commissioner Hemstad when it was 10 Commissioner Gillis in an early comment, but other than 11 that, the quotes are almost identical. 12 MR. TROTTER: I will move for the admission 13 of Exhibits 501 through 505. JUDGE MOSS: Hearing no objection, those will 14 15 be admitted as marked. 16 And with that, the witness will be ready for 17 cross-examination at 7:00, and we will be in recess 18 until then. 19 (Dinner recess taken at 5:40 p.m.) 20

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EVENING SESSION (7:00 p.m.)

JUDGE MOSS: We swore Mr. Lott before the 23 2.4 break, and I believe we actually dispensed with the 25 preliminaries, and he's ready for cross-examination,

00672 1 Mr. Meyer. MR. MEYER: Thank you, we have no questions at this time. 3 4 JUDGE MOSS: All right, then that would lead 5 us to Mr. Van Cleve. 6 MR. VAN CLEVE: No questions, Your Honor. 7 JUDGE MOSS: And that would lead us to 8 Mr. ffitch. 9 $\ensuremath{\mathsf{MR}}\xspace$. FFITCH: No questions, Your Honor. 10 JUDGE MOSS: And that would lead us to the 11 Bench. 12 CHAIRWOMAN SHOWALTER: I don't have any 13 questions, thank you. 14 15 EXAMINATION 16 BY COMMISSIONER HEMSTAD: 17 Mr. Lott, I'm sure you have read the Q. 18 testimony of Mr. Hoover. 19 Yes, I have. 20 I take it or do I take your testimony to Ο. 21 conclude that the company improperly has accounted for the deferrals as a regulatory asset? 22

Yes, my testimony deals with the company's

original treatment of the regulatory assets, I mean the

deferrals as regulatory assets. It's not necessarily a

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statement of whether they're regulatory assets today or not, but it has to do with how the company originally treated them on the books.

- Q. All right. And how did they -- I have reread the Staff memo, which was Exhibit 503, at the time this was considered by the Commission, August 9, 2000, and so how did the company treat the deferral initially?
- A. On their September 10-Q from last year, the company put the deferrals into their balance sheet and therefore increased their income for that quarter. By increasing their income and including the deferrals on their books that they reported to the financial community, they treated that as a regulatory asset under generally accepted accounting principles. I think Mr. Hoover has testified today that that's, in fact, what they have done.
- Q. My question I guess was misstated. I'm looking at page two.
 - A. Of Mr. Hoover's or mine?
- Q. No, of the Staff memo, Exhibit 503. I'm
 trying to understand the circumstance as of that time.
 And at the top, it's described there as proposed
 accounting treatment, and Avista requests the following
 specific accounting treatment and then described. Is
 what they are describing there how the deferral would be

- treated on their regulatory books?
 - A. Yeah, the accounts that they talk there are the accounts per the FERC system of accounts, and so those are the accounts.
 - Q. And that's how the item would be treated in their what, reports to FERC and --
 - A. Well, more importantly, their reports to this Commission.
 - Q. And to this Commission, and they would be treated there as debts; is that right?
 - A. They would be treated there as -- in the reports to this Commission, we authorized them to put these deferrals, therefore debits, onto their books in account 186 and do the other accounting that's shown in those reports, I mean on that sheet.
 - Q. And I guess I'm trying to understand then the link. So when they're reporting to us, they are reporting as a, well, as a miscellaneous deferred debt?
 - A. Debit, yeah.
 - Q. Debit.
- A. Okay, there is a distinguishment, and as I said, again, Mr. Hoover also stated that there is a difference between the reports they submit to the Commission and the accounting for Commission purposes, which is not just under the FERC system of accounts.

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1 It's under what the Commission, you, approved them to do. What's in generally accepted accounting principles, those things to the general public, so those things that are included in their annual report, the 10-K and the 10-Q, are following generally accepted accounting principles.

The definition of -- well, first of all, if you tell them to put a deferral on their books but don't create a regulatory asset and that's the way you have treated it, and that's what, if you read through that memo and we can go through that, Staff distinguished between a regulatory -- between account 182 and account 186 in that memo. And the intention was to identify the difference between a regulatory asset and just a deferral for future consideration of uncertainty.

Okay, and in generally accepted accounting principles, however, there has to be, for them to record them on the books, you know, to their stockholders, they need to be able to meet the requirements of FAS 71. And as Mr. Hoover said this morning, the two don't have -- two don't have to agree with each other. The company could include something as a regulatory asset under generally accepted accounting principle books that would not show up on their reports to the Commission and visa versa.

1 Good example of one that is not on the company's books is U.S. West or now Qwest does not show 2 3 their depreciation at the rates that this Commission or 4 other commissions set. They have gone out and done 5 financial institute and what they believe is the proper 6 depreciation for an unregulated company, and they show 7 their depreciation at that level, which is a lot greater 8 depreciation than what we have allowed them to take, and 9 therefore they have a lower net book value. They wrote 10 off that depreciation, because they did not believe they 11 met the requirements of FAS 71, those requirements that 12 Chairman Showalter was talking to Mr. Hoover about 13 earlier, the requirements of who is a regulated company. 14 So there is a difference in the books. 15 The -- I want to take you back, and it's also 16 in my testimony, the discussion about regulatory assets. 17 The FERC system of accounts does describe what a 18 regulatory asset is, and that is quoted in my testimony, 19 and it's a fairly similar definition. It's not 20 identical. It's a fairly similar definition to what 21 FAS, you know, the generally accepted accounting principles definition is. And I just want to 22 23 distinguish that there is what we have told them to put 2.4 in their books, and then there's what's generally 25 accepted accounting principles.

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1 And I'm saying that we did not create a regulatory asset, but that does not mean that we did not tell them to put it on their books. And at the same time, however, I do not believe, especially after 5 listening to the trans -- well, I was in the room when 6 it was approved last year, and then listening to the 7 transcripts subsequent to that, there's no question in 8 my mind that the contingencies that this Commission put 9 on that should not have allowed the company to book this 10 in the generally accepted accounting principles, I mean 11 as a regulatory asset.

- Q. And from your testimony, again just simply the history, did the company request that the Commission treat it as a regulatory asset?
- A. The company's original petition last, well, it was in June, it was approved in July, yes, they did ask for a regulatory asset.
 - Q. And our ultimate order did not do that?
- A. Does not say that it's a regulatory asset, that's correct.
- Q. Well, would it be your view that the company's treatment of this was misleading?
- A. Yes, I believe that it's miss -- their representation last year was misleading.
 - Q. I listened to the further testimony this

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morning. In your view, how should the company have treated this, not on its regulatory books, but in its report to the public and the shareholders and the like?

- A. During the year 2000, I do not believe this item should have been included as a regulatory asset. Therefore, it should not have been included as an asset on the company's --
 - Q. What would they do with it on their books?
- A. They would have just expensed it, and therefore their retained earnings would have been lower at the end of the year. There may have been comments. You said, what would they do in their financial statements, there may have been a discussion about these deferrals, about the company's intent to try to recover these deferrals in future proceedings, but I do not believe the amounts of those would show up in the financial statement.
- Q. Well, I'm looking at the last sentence in the Staff memo on page four, again that's Exhibit 503, which directs the company to include a footnote in regulatory reporting or in financial disclosure statements. Did it do that on its financial disclosure statements?
- A. It did have a footnote, although the footnote in the 10-Q I think was incomplete, because it didn't refer to the appropriateness in the first place. But I

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do not even believe that it should have been there in the first place. This says that in those financial statements that are there, that it's included, it should. It does not say that they should record it 5 there. If you read it, it just says -- I'm looking at 6 the wrong place, I'm sorry, is required to include a 7 footnote in all regulatory reporting or financial disclosure statements that include these deferrals. So 8 9 if the deferrals are included in a statement, they are 10 required to put the reports. That does not mean that 11 these things are regulatory assets.

- Q. But so in conclusion, it would be, is it fair to say, it would be your view that by treating the item as a regulatory asset, the company's books look substantially better than they otherwise should have?
- A. The company, yes, the company's books create a presumption of recovery that is directly opposed to the statements made by Mr. Van Cleve, by Matt Steuerwalt, the Chairman Showalter and by yourself during that meeting.

21 COMMISSIONER HEMSTAD: I don't have any 22 further questions.

23 CHAIRWOMAN SHOWALTER: Well, I would like to 24 follow up on that.

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EXAMINATION

BY CHAIRWOMAN SHOWALTER:

- First of all, is it your opinion -- in your opinion, is the company today violating any Commission order with respect to this subject?
- The Commission order simply says that they're supposed to put a disclosure.
 - Q. I'm talking about a --
- So my answer is I would say the simple answer would be no. The order says that they're supposed to put this footnote if it's included in the financial statement.
 - Ο. Which order are you talking about?
- Α. The one from August 9th or the one from January 24th, either one.
 - Q. Use the years, please.
- Sorry, that's -- make sure I got the right Α. 18 year -- August 9th, 2000, and January 24th, 2001.
 - Q. What order or orders are currently in effect today regarding how this is treated in accounting or for accounting purposes?
- 22 I guess one of the problems is you're asking 23 me to talk about an order that I'm not extremely 2.4 familiar with. My testimony was dealing with the
- 25 original pronouncements by this Commission, which would

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be the August 9th and the January 24th orders. There was an order related to the settlement that the parties provided, and I would assume that would be a 4 continuation of the previous ones. But the honest truth 5 is I did not participate in that proceeding. 6 CHAIRWOMAN SHOWALTER: Just as an aside, I 7 would find it very helpful to have orders as exhibits, 8 because you then know where to find them, and I went and 9 retrieved a few orders, but not --10 JUDGE MOSS: The orders pertinent to this, I 11 believe, are exhibits to Mr. Elgin's testimony. 12 CHAIRWOMAN SHOWALTER: Okay. 13 JUDGE MOSS: And I believe the August 9th 14 order is Exhibit 454, and the January 24th, 2001, order 15 is Exhibit 456. 16 THE WITNESS: Judge Moss, but there would be 17 the order on the stipulation or settlement from the 18 March filing. CHAIRWOMAN SHOWALTER: And I do happen to 19 20 have that order. 21 THE WITNESS: That's the one I'm not familiar 22 with. 23 JUDGE MOSS: That's also an Exhibit Number 1.

Well, that's the settlement stipulation. It may not

have the order attached to it.

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1 BY CHAIRWOMAN SHOWALTER:

- All right, I'm going to work backwards. On May 23, 2001, we issued the First Supplemental Order approving and adopting the settlement stipulation in this case. And among other things, it orders that the existing amortization approved in Docket 00972 is no longer necessary and is no longer required. Does that affect this discussion?
 - Α. The amortization, no.
- Okay. What I'm struggling with is what of our orders are currently in effect, and what may have amended a previous one. And believe me, I don't know the answer at this moment. But the more general question is, did the May 23, 2001, order change anything about how this would be treated either as a regulatory asset or in how it's accounted for?
- My understanding of the May 23rd order, and A. 18 by the way I don't have a copy of it here, and what 19 happened, that's the acceptance of the stipulation. The stipulation allowed the company, I guess this is 20 21 amortization, but to amortize off the deferral to the 22 extent -- I mean to let the deferral run, and then after 23 a period of time, the deferral would go away. And the 2.4 company agreed that -- I mean they had the right to come 25 back in for, for example, this proceeding that we're in

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- front of here today, but -- and at the end of that
 period of time, the deferral balance was to be set at
 zero, I mean was to go to zero. That's my understanding
 of that order. That does not set or provide any revenue
 to the company in a rate order. It doesn't meet the
 requirements of FAS 71. It just simply says we're going
 to ignore this, and if this thing goes away, it goes
 away. If it doesn't, you're going to come back in and
 sk for something else.
 - Q. Okay.
- 11 A. And they're back in asking for something 12 else.
 - Q. All right, let me turn then back to the August 9th, 2000, order, which is Exhibit 454. Is there anywhere in the order where we constrain or direct the company how to reflect this on its books?
- 17 A. Do you tell them how to reflect it on their 18 books?
 - Q. Mm-hm.
 - A. You allow them to defer the amount, and, of course, your orders tell them how to report to this Commission. So you have ordered them to report to this Commission this deferral.
- Q. All right. Now but then there is GAAP, and we had some discussion of that, and my understanding of

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the earlier discussion, and you can add to the discussion, is that this Commission can approve a deferred accounting mechanism on its own terms and require reports to the Commission on its own terms and importantly can state in its order and has every time, this does not create a presumption as to the ultimate recoverability or prudence of these activities. And that's what we have to say about the matter.

But on the other hand, it was -- it's my impression from the discussion earlier in the day that others under GAAP can make a judgment about recoverability that may not be the same as our lack of presumption. In other words, the testimony was that the company or a bank or an accounting firm can make its own judgment under GAAP and decide to reflect the expenses or the revenue or whatever is being shown according to its judgment about what we will do.

And so the difference is you may have an opinion, we may have no opinion, officially we have no opinion, Mr. Schoenbeck may have a tentative opinion about recoverability, and so does the company or the bankers may have an opinion. But if they have a different opinion, that doesn't mean that the company has, number one, violated our order, and the discussion I heard, it also doesn't mean they violated GAAP. So

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where in that train of thought do you disagree, if you
do?

A. Okay, I agree with what Mr. Hoover's statements were. I agree with Mr. Hoover on almost everything he has said except for two areas. I'm first of all going to give you one area so that you understand a slight clarification. It has to do with a statement that he made in response to Judge Moss's question, and that is the definition of probable and how accountants, you know, you were asking about is there kinds of levels of things, and he referred to FAS 5, and he gave you an example on FAS 5. The difference in FAS 5 is it's defined in FAS 5.

The definition, however, and I think Mr. Falkner and I have both said the same thing, although he has used the definition that's written in FAS 71 out of a dictionary, and I used my dictionary, they both say the same thing. FASB 71 is based on probable as defined in the dictionary, standard definition. It's not something special. It's not going to what accountants think. It goes to what the word probable means to people. It's a general definition. And that's important, because what's -- FAS 5 is not that. They define three levels, and probable is one of those three levels. And so in that case, they do have

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1 those levels.

Now the other area that I disagree with Mr. --

- Q. Well, wait, I didn't understand. I want to make sure I understand what you're saying. If Mr. Ely thinks it's probable that he and his company will recover, is that good enough? Let's say he's got a third party auditor along with him, has the company violated GAAP in your opinion?
- A. The reports are designed for financial people, for analysts. Financial Accounting Standards Boards was designed to create reports, not for accountants, but for people that used accounting statements. They went from the accounting principles board to FASB to achieve that goal. That's why they renamed the financial that way so that it would be more than accounting, it would be something that people could use. So if Mr. Ely represents what typical financial analysts would view, then yes. But if Mr. Ely is the extreme at one end, and he says, yeah, that's good, then no. Again, there --
- Q. Well, in this instance, are you saying that the company has violated GAAP principles?
- A. I believe so, yeah.
- Q. All right.

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               At least during the year 2000.
               Well, today, as of today, I mean we have to
         Q.
    deal with today.
         Α.
               Well --
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               Are they in violation of GAAP principles
 6
   today, in your opinion?
               Today?
7
         Α.
8
               Yes.
         Q.
9
         Α.
               I think they have created a regulatory -- I
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    think there's a good chance that they have created a
11
    regulatory asset by their actions, not necessarily.
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         Q.
               How did they create a regulatory asset, I
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     thought we created --
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         Α.
               A creative pre -- you don't create a
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    regulatory asset. Regulatory assets are something that
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     are probable of being recovered in revenue. And by
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     creating the belief, the presumption in people's mind
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     that this is going to be recovered, I believe that the
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company has participated in -- now there's some other

becomes so large that -- and that's obviously why the

company believes that it is recoverable is this has become a very large item. And as the item grows larger

and larger, the Commission has a very hard time in

letting the company die.

factors that go into that. The size of the item itself

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Now if the company chose a route they decided to book it, therefore they thought they could wait and deal with this sometime in the future. But by creating what I don't believe was a regulatory asset and putting it onto their books as a regulatory asset, then the amount grew, the presumption now may be different than the presumption should have been a year ago or ten months ago. I don't disagree. I mean to me it's very logical that a very large portion of this is going to be recoverable.

I would question whether 100% of this item should be treated as a regulatory asset, because there's some -- you heard Mr. Schoenbeck's, you know, viewpoints today, and Staff is going to come up not necessarily just on the prudence issue, but Staff is going to have to deal with the appropriateness of the full recovery and the full amount, and there's going to be some items there that are very questionable.

But as this amount grows, the company would have dealt with this in a different fashion if it had not been on their books as a regulatory asset. They would have had to find some other way to deal with these large deferrals, and then this Commission wouldn't have had to react. But because they put it as a regulatory asset and then let it ride, the numbers become so large

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- you will react in this docket to that problem, so there is a substantial amount of regulatory asset in my viewpoint within those deferrals today. I don't believe that was true a year ago, but I believe it's true today because the number is so large.
 - Q. Can I ask you to keep your answers short. They really do go on a long time, and I try to keep my own train of thought going.
 - A. I will try.
 - Q. Let's take not a large amount, but a small amount, so that the large coercive factor that you're citing is not a factor.
 - A. So stay with the \$20 Million the company projected?
 - Q. Yeah. So let's say in that instance, if we had approved a deferred accounting treatment, but we had said expressly, this is not -- this does not create any presumption about prudence or ultimate recoverability, and then the company in its own judgment decided that they felt they would probably recover the \$20 Million, is that, in your view, is that a violation of GAAP principles?
 - A. You have to look at all the factors, and it wouldn't just be the Commission saying we're not going to make a presumption one way or the other. It's the

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fact that the Commission said that in response to two people, Mr. Van Cleve and Mr. Steuerwalt, that we're saying, you shouldn't create this thing. We don't believe that the deferral --

- Q. Let's stick to what the order says, the written order says. Assume the written order says there's no presumption by the Commission itself of unrecoverability. The question I have is, in your view under GAAP, is a company or a bank or the company's financial advisors allowed to make its own judgment, which may be more positive, a more positive judgment than the Commission at that moment in its order reflects, because the Commission at that moment is not making a judgment and is not making a presumption, do you think that GAAP allows for the educated guess or the judgment about recoverability?
- A. GAAP allows, like Mr. Hoover said, the company and the auditor to look at other factors, and that's what I'm referring to. Mr. Hoover said what factors he looked at. Those factors are not the factors that I would have looked at in isolation. But what this Commission had done in the past, what was said when they did this thing, what their attitudes were towards deferrals in previous proceedings, those all would make a difference.

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- Q. Okay. So if they made the wrong judgment at the time, in other words, they really should not have made a judgment that this amount was recoverable, but mistakenly they did make that judgment, then what; what is the consequence that we deal with?
- A. What is the consequences that you as the Commissioners deal with:
- Q. Yeah, what is within my authority as a commissioner or what is in our authority as a Commission to do about that fact?
- A. Your authority is just -- is just to make your decision based on the reasoning that you have today, and that has nothing to do with whether you approved the deferral on August 9th just as a tracking mechanism. You still have the complete authority to allow them 100% recovery of that with interest. You have authority to say no for any one of the reasons that you cited in your original order, which includes the three, the prudence, second prudence item in there, appropriateness of doing this, along with the other type of items that you included in your January 24th order, which spelled out the requirements for a PCA, which came from a previous proceeding.
- Q. But if the company mistakenly reflected this on its books under GAAP, mistakenly meaning misguidedly

- did, what is it today that we do about that fact, that past fact?
- 3 A. What is it today that you do about that past 4 fact?
 - Q. Yeah, in other words, here we are today, and we will issue an order of some kind that will grant or not grant some measure of relief over some period of time, et cetera. So maybe the question is why are we talking about --

MR. MEYER: Yeah.

- Q. -- whether in 2000 they did or didn't follow GAAP in your opinion? How does it relate up to what our action is?
- A. What your actions are today and what your actions may be in the future, you made a decision a year ago to allow somebody to do something. They carried they might have done it in a different fashion than you want, and now that decision is coming back to pressure you to do something. And whether you do it or not, but it's still there, it's a pressure. You have this concern out there about how much money can this company absorb, whether this is the right proceeding or the right way to deal with these high power costs.
- Does it affect the decision you make today?
 I have a hard time really trying to identify that. I

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was asked to testify on whether this was a regulatory asset, if it becomes a regulatory asset. My conclusion is it was not a regulatory asset last year. It's quite likely that a substantial portion is a regulatory asset today. It's quite probable, very probable that a large portion of this item will be recovered in some form going into the future.

My point is that you made a decision a year ago that all of a sudden you have -- it has changed, and I guess from my standpoint, it's be careful in the future on that type of -- that type of process. Make sure that when you allow a deferral, you really mean that you want to create a deferral.

But as far as your decision here, you have to make a decision whether the company should be allowed to recover these power costs. You have previously stated that you want a prudence review of those costs before you do that and an appropriateness review before you do that. But when the company needs emergency relief, it becomes a totally separate question. In other words is the company in such bad shape financially that they need a rate relief, this is really not an issue to that fact, I mean to that question.

- Q. Okay, but then isn't it --
- 25 A. In my mind, I mean.

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- 1 Q. Then we are here though on the emergency 2 request.
- 3 A. Yes, and Staff is recommending an emergency 4 relief too.
 - Q. But I guess I thought that one of the reasons for Staff's recommendation had -- has to do with how this is reflected on the books. I thought we heard from Ken Elgin that the reason we need to hurry up, we can only give 90 days, and then we've got to hurry up in 90 days to resolve prudency is so that before the end of the year, we get it all squared away and can essentially correct or get a correct GAAP statement.
 - A. Well, the company's bankers are coming down to the same conclusion that Staff had originally. There is a question about the recovery of these deferrals. The problem that you have here is a company that has a large asset on their books that there's -- when you read transcripts and when you look at how it was created, there's a large amount of uncertainty. Ken testified that he wanted, Mr. Elgin, sorry, testified that he wanted to eliminate that uncertainty, and that makes a lot of sense. Let's get rid of the uncertainty.
 - That deals with prudence, and that deals with the appropriateness of doing this, and establish whether there is a regulatory asset there or not and whether the

company should be allowed to recover that in the future.

And there still would be a question then of whether this

-- of whether this is recovery of that deferral or

whether this surcharge is just revenue in the company's

pocket or possibly I guess refunded to the customers.

But I mean that would be a future decision also.

CHAIRWOMAN SHOWALTER: I have no further

questions, thank you.

COMMISSIONER

COMMISSIONER HEMSTAD: I have one further.

EXAMINATION

BY COMMISSIONER HEMSTAD:

- Q. Has the Commission in the past from time to time directed the creation of regulatory assets?
 - A. Has the Commission?
- 16 Q. Yes.
 - A. Yes, numerous times. Last winter for this same company, they came in with a request on FAS 133 and 138 requesting that we treat it basically not according to the new FAS 133 and 138, but stick with the old style of accounting, which would create either regulatory assets or liabilities on their books, depending on which way things flowed, and this Commission said yes, do that, and approved that. I mean there's numerous ones like that.

- Q. And with that direction, the company would then have the confidence, it could describe that in its financial statements knowing that it had the support of the Commission?
 - A. Right.

COMMISSIONER HEMSTAD: That's all I have.

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EXAMINATION

BY JUDGE MOSS:

- Q. Mr. Lott, a couple of questions were deferred to you, and I want to be sure that I have the answers if you can give them to me. One is, what is a side record?
- A. Watch out, there's side records that mean different things. The side record that Mr. Elgin refers to is just simply what I would have called a tracking mechanism for the deferrals. That's what I heard was approved last year. In other words, yes, we want to keep track of this. Mr. Gillis and Mr. Hemstad were talking about wanting to have information, so keep the numbers off the books, but keep track of them, and you have the right to bring them back. That's what the Commission said.

It scared me when he asked -- when he said to pass that question to me, but we went and found it in the 86-131, the Commission related to WNP-3, they were

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trying to transfer this to a company called Puget
Energy, not the same Puget Energy as we have today, but
they were trying to transfer it to a subsidiary.
Commission rejected that and told them they could keep
the capital costs on the side record for possible future
recovery.

- Q. And how is that different from a deferral account? I thought you just said it was the same thing, you said what you thought this Commission did when we approved this mechanism.
- A. I thought this Commission gave the company the right to track these costs and bring them back for discussion of prudence, you know, appropriateness of using their, you know, their, I'm trying to remember the second one, and for the appropriateness of recovering this through some type of deferral mechanism and how that, you know. But what the Commission gave them was just simply -- many times Chairwoman Showalter kept saying, all we're doing is tracking this, and that's what a side record is typically used for. We put it in account 186, but the transcript of that meeting clearly indicates that all we were trying to do was track those things. That's what the side record was done back in U-86-131. That's probably the only place I have heard side record referred to in that context.

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Usually the side records that I have heard were related to FERC system, I mean not FERC, but SEC system of accounts, where we told the company to do something that SEC -- SEC would not allow them to put it on their books, so they created a side record. That's a different type of side record.

- Q. I'm beginning to believe based on your testimony that we're really just talking about labels. Now maybe labels are important. I'm sure in some instances they are. But it seems to me now as I reflect on your testimony and Staff's position in the case, that Staff is saying on the one hand, end the deferral as of June 30th, 2001. But if you want to, Commission, create this side record that will allow them to keep separate track of these costs and later come back to you and seek their recovery. Have I got it about right?
 - A. That's what I heard Mr. Elgin say too, so.
 - Q. Okay.
 - A. The answer would be yes.
- Q. All right. And the other question he deferred to you was I put to him the question of whether this Commission had any direct authority with respect to the financial accounting records that the company keeps as opposed to the regulatory accounting records over which it does have more or less plenary control.

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- 1 It does not have direct control. I'm just 2 trying to think. Obviously the orders of this 3 Commission greatly impact how the company would show various items on their books. Depending on how detailed 5 the reports were, we might be able to, for example, have 6 them separate assets, you know, in a different way than 7 what they had previously recorded them. We ordered 8 them, for example, to include footnote if they put that 9 balance in their report. And so to that extent, we 10 could affect footnotes. But generally accepted 11 accounting principles are run their own -- by their own 12 requirements. 13
 - Q. And if the company runs afoul of those requirements in its reports to the Securities and Exchange Commission, it can probably expect to hear from the Securities and Exchange Commission about that as opposed to this Commission?
 - A. They would probably not hear from the Securities and Exchange too often. They probably hear from some upset stockholder when they weren't allowed to recover something that was appropriate.
 - Q. That would be a shareholder derivative suit, for example, if it turned out that a shareholder who invested \$100 Million in this company discovered that this was not really an asset?

A. Yeah, I'm part of a couple of those joint
actions suits myself, so.

JUDGE MOSS: I think that's all I have.

MR. VAN CLEVE: Your Honor, can I ask just
one follow up on your question?

JUDGE MOSS: Oh, sure.

MR. VAN CLEVE: Thank you.

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 $\label{eq:reconstruction} \textbf{R} \ \textbf{E} \ \textbf{C} \ \textbf{R} \ \textbf{O} \ \textbf{S} \ \textbf{S} \ \textbf{-} \ \textbf{E} \ \textbf{X} \ \textbf{A} \ \textbf{M} \ \textbf{I} \ \textbf{N} \ \textbf{A} \ \textbf{T} \ \textbf{I} \ \textbf{O} \ \textbf{N} \\ \textbf{BY MR. VAN CLEVE:}$

- Q. Mr. Lott, would it be fair to say that the Staff believes that the company should be able to continue to track these costs after the end of June 2001, but what you oppose is the company continuing to treat these costs as a regulatory asset on its balance sheet after June of 2001?
- A. Again, Mr. Elgin said something up here, and my understanding is is that he's saying that they could bring any of these excess power supply costs back to the Commission sometime in the future and try to recover them. And there's they can track them, but that there would be no deferrals on their books, and their records should not indicate that there was a deferral.
 - Q. But what you're trying to cut off is --
 - A. But I'm not the Staff member that -- I did

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not propose that myself.
         Q.
               Right.
 3
               So you should have been asking Mr. Elgin.
         Α.
 4
         Ο.
               But what you're trying to cut off as of that
5
    date in the end of June is the continued treatment of
6
    those costs as an asset, as a regulatory asset on the
7
    company's books; is that right?
8
               Again, I'm not 100% sure they were a
9
    regulatory asset as of June 30th, but to stop showing
10
    them on the books, any additional deferrals on the
11
    regulatory books after that date.
12
               MR. VAN CLEVE: Thank you.
13
               MR. MEYER: I do have a follow on cross
14
    question.
15
               JUDGE MOSS: We're feeling very liberal
16
    tonight.
17
               MR. MEYER: Okay, thanks.
18
               JUDGE MOSS: Just go right ahead.
19
               MR. MEYER: Take full advantage of it then.
20
               MR. FFITCH: Your Honor, may I interject with
21 counsel's indulgence?
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               JUDGE MOSS: You want to go first before him?
               MR. FFITCH: I have a request.
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               JUDGE MOSS: Everybody waived their cross,
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    so.
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00702 MR. FFITCH: I have a request in response to 1 the Chairwoman's questions, and I'm not sure if you will entertain this, but she had some questions about order 4 provisions and effectiveness in this docket. And I was 5 prepared to request official notice of a provision that 6 I think answered one of her questions. In the first 7 supplemental order in this docket, the order of May 8 23rd. 9 CHAIRWOMAN SHOWALTER: Is that an exhibit in 10 here, in this case? 11 MR. FFITCH: I couldn't tell. 12 CHAIRWOMAN SHOWALTER: Oh, the May 23rd, 13 2001?

MR. FFITCH: 2001 order.

15 CHAIRWOMAN SHOWALTER: Yes, all right, well, 16 that's not an exhibit in this case. I happen to have 17 it.

MR. TROTTER: Your Honor, that was an exhibit for Mr. Elgin identified as his Exhibit 457. We thought there was a duplication, but maybe there wasn't in hindsight.

JUDGE MOSS: Well, we have it here before us, and that's all that matters for the reference. I appreciate that, you're correct about that. It is not an exhibit, however, because I eliminated that exhibit.

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But we have it here for purposes of questions, and if
Mr. ffitch wants to point the Chairwoman to something in
that order to answer one of her questions, I invite him
to do so.

MR. FFITCH: Thank you, Your Honor. I would
like to direct the Bench's attention to Paragraph 30 of

May 23rd, 2001, in this docket.

CHAIRWOMAN SHOWALTER: Which says that the Commission orders further that it retains jurisdiction to enforce the terms of this order and all prior orders entered in this proceeding. So is that what you wanted to draw to my attention?

the order of October, October, where did that come from,

MR. FFITCH: Yes. You had been asking about whether prior orders in the proceeding, as I understood your question, whether they retained in effect any force.

CHAIRWOMAN SHOWALTER: Well, actually, my question really was whether any later orders amended, altered earlier orders. I think I assumed that if they hadn't, then other ones wouldn't be affected.

MR. FFITCH: I perhaps misunderstood your question. I thought this might be helpful.

JUDGE MOSS: Thank you, Mr. ffitch.

JUDGE MOSS: Thank you, Mr. ffitch.
Mr. Meyer, you had a question?

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2	CROSS-EXAMINATION
3	BY MR. MEYER:
4	Q. I do. Chairwoman Showalter asked, I won't
5	probably rephrase this as artfully, but essentially,
6	Mr. Lott, why are we discussing this issue at this time
7	in this proceeding. May I direct your attention to page
8	six of your own testimony.
9	CHAIRWOMAN SHOWALTER: What exhibit is that?
10	JUDGE MOSS: 501.
11	BY MR. MEYER:
12	${\tt Q.}$ The ${\tt Q}$ and ${\tt A}$, and ${\tt I}$ will read it aloud for
13	emphasis, beginning at line 9:
14	Question: Did Avista's June 23, 2000,
15	petition in Docket Number UE-000972 also
16	request that the Commission permit the
17	company to create the power cost
18	deferrals as regulatory assets under FAS
19	71?
20	Answer: No, such a request would not
21	have been meaningful. This Commission
22	has no authority or power to
23	unilaterally establish regulatory assets
24	under generally accepted accounting
25	principles, GAAP. Whether a regulatory

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asset is created depends on whether FAS
71 applies, considering the Commission
actions, and all other relevant factors.
Was that your testimony?

A. Yes.

- Q. Thank you. Now let's talk a little bit about the tracking mechanism just so we're clear on that. And I don't sense that you personally are here in favor of or supporting such an alternative as a tracking mechanism, correct?
- A. I'm not here to talk about the merits of recovery of the deferral at all.
- Q. Okay. Would a tracking mechanism as you have explored, even though you may not be recommending it, if in place, would it have allowed the company to continue to defer these costs?
 - A. No.
 - Q. So then the company would have --
- A. Wait, wait, sorry, Mr. Meyer, maybe -- are we talking about the tracking thing last August that the Commissioners put out an order on or the tracking that we were talking about from Mr. Elgin's testimony?
- Q. From Mr. Elgin's testimony, would such a tracking mechanism "off the books" I think as you may have characterized it, would that have allowed the

- company to continue to defer costs, or would the company nevertheless have to expense such costs?
 - A. They would have had to expense them.
 - Q. I see. So those costs month to month would be expensed on the books of the companies, on the books of the company, correct?
 - A. Correct.

MR. MEYER: That's all I have, thanks. MR. TROTTER: Thank you, Your Honor.

- Q. Mr. Lott, could you turn to page five of your testimony. You were asked some questions about auditors and others making their own judgment about whether FAS 71 applied and a regulatory asset was created; do you recall those questions?
 - A. Yes.
- Q. And just turning your attention to line six on page five where you quote FAS 71 or a portion of it, does that require that any such judgment be based on available evidence?
 - A. Yes, it does.
- Q. Did you express a concern in your testimony here tonight regarding the evidence that Mr. Hoover

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1 considered?
      A. Yes, I am expressing that, and my testimony
   also expresses that belief.
               MR. TROTTER: Nothing further, thank you.
5
               JUDGE MOSS: It would appear to conclude our
 6 questioning of Mr. Lott. We appreciate you being here
    this evening and staying over with us, and you are
7
8
    released subject to recall, as the other witnesses have
9
    been.
10
               THE WITNESS: Thank you.
11
               JUDGE MOSS: Call your next witness.
12
               MR. THOMPSON: Staff calls to the stand
13 Mr. Michael Parvinen.
               JUDGE MOSS: And, Mr. Trotter, are you rising
14
15 to stretch your legs?
16
               MR. TROTTER: Yes.
17
               JUDGE MOSS: Okay.
18
               MR. TROTTER: Mr. Thompson will handle it.
19
               JUDGE MOSS: A new voice.
20
21
               (The following exhibits were identified in
22
     conjunction with the testimony of MICHAEL P. PARVINEN.)
               Exhibit 551-T is Pre-filed Direct Testimony.
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   Exhibit 552 is MPP-2 Surcharge Rate Design Based on 2000
25
   Pro Forma Revenue.
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    Whereupon,
                     MICHAEL P. PARVINEN,
4
    having been first duly sworn, was called as a witness
5
    herein and was examined and testified as follows:
 6
              DIRECT EXAMINATION
 7
    BY MR. THOMPSON:
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9
         Q.
              Mr. Parvinen, did you prepare what have been
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    pre-marked as Exhibit 551-T, being your pre-filed direct
11
    testimony, and 552, being your exhibit to that
12
    testimony?
13
         Α.
               Yes.
14
         Q.
               Are there any changes or corrections --
15
         Α.
               Yes.
16
               -- that you wish to make to either of those?
         Q.
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         Α.
               Yes, there are.
18
               Could you explain those, please.
         Q.
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         Α.
              I note one change on page seven of the
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    testimony, line ten, that I would note on Docket U-7357
21
    when I was reviewing the custom -- these orders, that
    the commercial customers in this case were given a
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23
    percentage equal to the increase to residential
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    customers. And then from that point, all schedules were
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    given a uniform cents per kwh.
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             So that would represent an exception to
        Q.
    the --
 3
         Α.
               Yes, it would.
         Q.
               -- statement being -- okay. With that
 4
 5 correction, if I were to ask you the questions in your
 6 pre-filed testimony today, would the answers be the
 7
    same?
 8
          Α.
                Yes, they would.
 9
          Q.
                And the exhibit designated 552 is true and
10
   correct to the best of your knowledge?
11
         A.
               Yes, it is.
12
                MR. THOMPSON: Your Honor, I would offer
13 Exhibits 551-T and 552 for admission.
                JUDGE MOSS: Hearing no objection --
14
                MR. FFITCH: Objection.

JUDGE MOSS: I'm sorry?

MR. FFITCH: I'm sorry, Your Honor, the
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16
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18
     objection is withdrawn.
19
                JUDGE MOSS: Trying to keep me on my toes,
20
     Mr. ffitch?
21
                There being no objection, they will be
22
     admitted as marked.
               MR. THOMPSON: The witness is available for
23
24
   cross-examination.
25
               JUDGE MOSS: All right.
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               Mr. Meyer.
               MR. MEYER: I will pass for now, please.
3
               JUDGE MOSS: Mr. Van Cleve.
               MR. VAN CLEVE: No questions, Your Honor.
5
               MR. FFITCH: I just have one question. Thank
6
   you, Your Honor.
7
8
               CROSS-EXAMINATION
9
    BY MR. FFITCH:
10
         Q. Good evening, Mr. Parvinen.
11
         A. Good evening, Mr. ffitch.
12
              Could you compare your accounting, how your
13
    accounting of revenues can be used to satisfy the
14
    covenants compared to the company's?
15
               Yes. The best place to show this would be to
16
    look at what's been marked as an Exhibit 210, or it is
17
    Exhibit 210.
18
               MR. THOMPSON: Actually, Your Honor, for
19
    clarification, I think that exhibit was withdrawn,
20
    because Exhibit 202 is a more complete copy of the --
21
               JUDGE MOSS: 202 is a response to Staff Data
22
    Request 121?
23
               MR. THOMPSON: Correct.
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               JUDGE MOSS: And that's the full response, so
25 it's included in 202. But that's what you're talking
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00711 1 about is the response? THE WITNESS: Yes, it is. JUDGE MOSS: All right, go ahead with your 3 4 testimony. 5 I would be referring to page six of the 6 document, and I'm not sure what page number that 7 actually is on. I believe there was exhibit page 8 numbers on the top, but I'm referring to page six of the 9 agreement. 10 JUDGE MOSS: That would be page six of the 11 narrative, which appears to bear the page number 13 as 12 far as the exhibit is concerned, if I have it right. It 13 begins in the upper at the very beginning, Commission 14 thereunder as in effect, is that what's at the top of 15 that page that you're looking at? 16 THE WITNESS: Yes. 17 JUDGE MOSS: Okay, then we're all on the same 18 page. 19 At the bottom of this page, it describes the 20 criteria for what's included in the consolidated cash 21 flow, and there was a lot of discussion yesterday by the company that their preferred accounting method by 22 23 amortizing of deferral is a direct item in this 2.4 calculation under item E. Under Staff's proposal, I

believe it would show -- the cash would show up under --

1 directly under item F, which would be a non-cash item, reducing the consolidated net income. And how that would -- how that would come about is that the revenues collected under the tariff based on the FASB or FERC 5 uniform system of accounts for account 254 of the 6 regulatory liability is that the revenues generated 7 under the tariff would be booked as revenues, and that 8 there would be an alternative, or not an alternative, 9 but a non-cash entry to account 407.4, which is a 10 reduction to net income, a debit to that account and a 11 credit to the deferral account, deferred revenue 12 account. So therefore, it would qualify under this if 13 it did not qualify under item G as cash on the balance 14 sheet or as a reduction to the line of credit. MR. FFITCH: All right, thank you. No 15 16 further questions. 17 JUDGE MOSS: Does the Bench have any 18 questions for Mr. Parvinen?

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EXAMINATION

BY CHAIRWOMAN SHOWALTER:

Q. I guess the one question I have is, in your recommendation for a per kilowatt charge as opposed to a percentage surcharge, I understand the rationale laid out in your testimony, but then there have been

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questions raised about rate shock, and any time we're talking about an increase of the kind of magnitudes that are being floated here, we're in the rate shock category. Your proposal creates a greater rate shock in percentage terms for some customers versus others. Do you agree with that proposition?

- A. Yes, it does. As a percentage of their -- as a percentage of their bills, it's a larger increase to the Schedule 25 customers, about a 48% increase on the upper, that's on the upper end. And then the Schedule 11 would receive only, only, a 22 1/2% increase.
- Q. And your rationale is, well, that's to be expected, because those people use more power relative to their distribution or transmission costs?
 - A. Exactly.
- Q. But how do you square it with a kind of an overarching impulse maybe to mitigate rate shock?
- A. I actually kind of looked at it in terms of all the gas PGA filings we had over the last couple of years and the magnitudes of those. The increases to the large industrial customers on a percentage basis were a lot higher than those of the residential and small commercial, some of those being in the magnitudes of at least in the high 30% range for industrial customers.
 - Q. There was also the idea floated at one point

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in someone's testimony here this afternoon of stretching
the payment period out over a longer period of time, I
think ten years was mentioned or maybe -- what is your
view about the wisdom of that relative to the fact that
these were expenses in a short period of time? Is it -does it make -- is it the --

- A. Well --
- Q. Is it good policy to stretch it over that period of time, a longer period of time?
- A. Well, it's Staff's proposal that the amount of revenue that's being collected is the amount of revenue that is necessary for the company to operate for the rest of the year, so it doesn't seem to me that it would do any good to try to stretch that over time.
- Q. Well, perhaps I'm thinking of other proposals, Mr. Schoenbeck's idea or the company's itself. But one of the things we need to think about is if we order any kind of relief at all, over what period of time would we authorize it, 90 days, 24 months, 15 months, 27 months, 5 years.
 - A. Yes.
- Q. I guess what are the problems, if any, posed by authorizing some kind of legitimate expense. Let's assume we are comfortable with its recoverability to begin with, but we stretch it out over let's say five

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years. Something in that seems inappropriate to me, and I'm not sure why. I think it's because there's no asset there, there's no -- it's a prior -- it would have been a prior expense that we're stretching out over a long period of time, and I'm not really sure why I -- it seems incongruous. Do you have any comments on that?

A. Well. I think like the company's original

- A. Well, I think like the company's original proposal back in the June of 1990 where they had proposed amortizing the original estimate of \$20 Million over ten years, that seems similar to the idea that you're trying to get at. Is that --
 - Q. Maybe that's where it came from.
- A. -- after Phase II and the prudence determination of what is a level of deferred expenses to be recovered, then the Commission and all the parties can come up with their conclusions on what is an appropriate length of time to collect those costs, whether it be over 15 months, 20, 27 months, or some longer period of time to mitigate the rate shock.
- Q. So once we settle on some amount, you're not particularly perturbed if it were over a longer period of time, you're more concerned about what we do to begin with?
- A. Right, and especially if things -- if everything calmed down to where there was a normal

situation and these aren't ongoing costs, then it would be reasonable, kind of an extraordinary item, then the period of time could be stretched out.

CHAIRWOMAN SHOWALTER: Thank you.

EXAMINATION

BY JUDGE MOSS:

Q. Earlier, Mr. Parvinen, I put the question to Mr. Elgin whether there were certain aspects, components, or features of the Staff proposal that were perhaps not as central as others, and he suggested the ending of the deferral as an example of something that was perhaps not critical to the overall structure. And I want to put the same question to you with respect to the proposal.

Given Mr. Elgin's description of the Staff's proposal, and I think Mr. Schooley probably underscored this as well as sort of a stopgap measure to get us to the point where we can have the prudence review and the other determinations with respect to these costs, is the cents per kilowatt hour versus uniform percentage matter something that is central to Staff's proposal or something that is less important given the nature of Staff's overall proposal, if you have an opinion on that?

20

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- Well, I use the foundation of past decisions 1 on interim relief cases to base the increases. There's also been like the ECACs, that's my understanding, were also all done on a uniform cents per kwh. The 5 magnitudes of the past interim cases were not of this 6 magnitude, however, so I guess that could be a 7 consideration. For there -- and -- but then you go back 8 to my testimony where there were other reasons including 9 the trackability. For example, if we get to the end and 10 we come up with these prudent level of dollars to be 11 recovered, there's also a decision at that point to be 12 made, okay, how should those costs then be allocated and 13 recovered by the other classes, by all of the classes. That makes it much easier at that point to be able to 14 15 track, well, who paid in the dollars at this point up to 16 that point.
- 17 Q. The uniform, I'm sorry, the cents per 18 kilowatt hour?
 - A. Makes it much easier that way.
 - Q. So there's some administrative ease involved in adopting that approach as opposed to the uniform percentage basis?
- 23 A. Yes.
- Q. Given the nature of Staff's proposal as being I have called it a stopgap, and I think that's a

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generally understood term, whether it was actually used by one of the earlier witnesses or not, but given that nature of the Staff proposal, I believe your testimony, I believe it's in your testimony that the cents per 5 kilowatt, uniform cents per kilowatt is something that 6 follows cost causation? 7 A. Yes, it does, in that the emergency rate 8 relief that the Staff is proposing has, you know, been 9 suggested to tie to power costs. Power costs in the 10 last rate case, the primary allocator was energy or 11 volumes, throughput. So from a cost causation 12 standpoint, each kilowatt the company had to go buy for 13 customers would be at a rate -- it wouldn't matter if 14 that kilowatt was for which schedule. 15 JUDGE MOSS: Okay. 16 Any redirect? 17 MR. MEYER: I do have. 18 JUDGE MOSS: Oh, you have some questions? 19 MR. MEYER: I do have some. 20 JUDGE MOSS: Not your witness, so it's not 21 redirect. 22 MR. MEYER: I understand. JUDGE MOSS: All right, go ahead. 23 2.4

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               CROSS-EXAMINATION
    BY MR. MEYER:
               Limited recross based on Mr. ffitch's
         Ο.
4
    examination. The question or the subject had to do with
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    the company's ability to meet its covenants under a
6
    certain bank line. Turn to that same page six that you
7
    were directed to.
8
               CHAIRWOMAN SHOWALTER: Of what exhibit?
9
               MR. MEYER: I think it's the --
10
               THE WITNESS: 202.
11
               MR. MEYER: Thank you.
12
    BY MR. MEYER:
13
         Ο.
               And you were directed to the -- I will wait a
14
    minute here, although I'm not entirely sure you need to
15
    spend much time digesting the language here for purposes
16
    of this cross.
17
               Were you here yesterday when Mr. Peterson
18
    provided his interpretation of this language?
19
              Yes.
20
               Okay. Is it fair to say that Mr. Peterson's
         Q.
21
    interpretation of this definition of consolidated cash
22
    flow and its various sub parts differs from your own
23
    interpretation?
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         A. No, I remember specifically the question
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being asked on whether non-cash items reducing the

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- 1 consolidated net income were exactly that, items on the income statement that were non-cash in nature.
- Well, let's approach this a different way. Q. 4 Did you understand Mr. Peterson to testify yesterday 5 that if the company is unable to use surcharge revenues in order to offset deferral balances that it may have 6 7 trouble satisfying this covenant?
 - Α. Yes.
- 9 Q. Okay. Did Mr. -- strike that. 10 Were you involved, Mr. Parvinen, in any way 11 in the negotiation of this credit facility?
 - Α. No.
- 13 Ο. Would it -- is it your understanding that 14 Mr. Peterson was?
 - Α. Yes.
- 16 Have you, Mr. Parvinen, been in any Q. 17 discussions with banks recently concerning whether your 18 proposed accounting treatment would or would not satisfy 19 this covenant?
 - Α. No, I have not.
- 20 21 Okay. Suppose you are wrong in your interpretation of this language and the impact of your 22 23 proposed accounting treatment on satisfying this 24 covenant. Might that prevent -- and yet the Commission 25 were to adopt what you recommend. Might that in and of

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1 itself prevent the company from satisfying this
2 covenant?

- A. Well, I don't believe it does, because of, like I had said, the cash that gets received from here in my perception is that it would hit the consolidated cash flow calculation in a number of different ways. And under cross yesterday, Mr. Peterson had stated that even under the company's proposal, even though it's a direct decrease under item C, there are other places where it could hit the cash income, hit the consolidated cash flow statement. However, you can only count that cash once. Under Staff's proposal, the company is getting the cash.
- Q. Well, Mr. Parvinen, I'm not asking you to reargue your position versus that of the company's. I'm simply asking you to assume that, in fact, your interpretation of this covenant is wrong and that your proposal, which would not allow the company to offset revenues against deferral balances, would somehow prevent the company from satisfying this covenant. So question, if your interpretation of this covenant is incorrect and if the Commission were to adopt that, might this prevent the company from satisfying the covenant?
- A. If that were the case, yes.

- Q. Thank you. And what consequences would flow from the company's inability to satisfy this covenant? Let me be more specific. Would the company be prevented from borrowing under this facility?
- A. That would be something that would have been more directly asked of Mr. Schooley, I think.

MR. MEYER: Thank you, that's all I have.

JUDGE MOSS: All right, unless that prompted something further, perhaps redirect.

MR. THOMPSON: I have a couple of questions.

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- Q. Mr. Parvinen, how long under Staff's proposal would this be booked in the fashion that Staff proposes?

 A. It would be booked until the determination of
- Phase II prudency.
 Q. And Staff is proposing to resolve the
- Q. And Staff is proposing to resolve the uncertainty surrounding the deferral within fairly short order, correct?
- A. Yes, Mr. Elgin had stated that Staff could complete the prudency case by the end of the year, in which case -- in which case these dollars at that point, if there was a prudent level of power supply cost determined, then these dollars would be offset against

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that at that point, which would be the time limit on the
next calculation. This calculation, as I understand it,
is done quarterly.

And so the calculation would be done at the
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- Q. And so the calculation would be done at the end of December of this year; is that correct?
 - A. I suppose sometime around there.
- 7 Q. Is it your view that that would resolve the 8 uncertainty that Mr. Meyer was addressing in his 9 questions?
- 10 A. I believe it would.

 11 MR. THOMPSON: Thank you.

 12 JUDGE MOSS: All right, Mr. Parvinen, we

 13 appreciate you being with us and giving your testimony

 14 this evening and release you from the stand.
- 15 And I believe we had established that we 16 would have Mr. Eliassen back for a little bit of 17 rebuttal.
- 18 MR. MEYER: Yes, I call to the stand Mr. Jon 19 Eliassen.
- 22 (Discussion off the record.)
 23 JUDGE MOSS: Mr. Eliassen, I will simply
 24 remind you that you remain under oath for purposes of
- 25 this proceeding.

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               THE WITNESS: Yes, thank you.
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               JUDGE MOSS: Thank you.
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    Whereupon,
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                       JON E. ELIASSEN,
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    having been previously duly sworn, was called as a
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    witness herein and was examined and testified as
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    follows:
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              DIRECT EXAMINATION
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   BY MR. MEYER:
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         Q. Mr. Eliassen, are you prepared?
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         Α.
              Yes.
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         Q.
             During several different examinations of
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    several different witnesses appearing over the last day
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    and a half, questions were asked and answered concerning
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    the impact of subsidiaries on the company's current
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    financial situation. To begin with, to what extent were
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    non-regulated businesses a contributor of cash in the
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    recent past?
21
               All of our non-regulated businesses held
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    under Avista Capital, which houses all of the non-State
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regulated companies that we own, have been and will be a

net contributor of cash to the corporation in the years 2000 and 2001. And I think that was inherent in the

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original filings. I mean that material was included there. So were a net cash contributor to the utility, in effect, since the utility is the corporation. And we have also been a very strong contributor of earnings through the non-regulated businesses, through the consolidated company in 2000 and 2001. The non-regulated businesses earned a 44% return on equity in 2000. They have earned a 36% return on equity through June 30 of this year.

- Q. So in what sense, if at all, were these non-regulated companies responsible for the company's current financial condition?
- A. The subsidiaries through Avista Capital, Avista Energy, and all the other companies have not in any way been a detriment to the utility, contrary to some of the comments that I have heard in answers to other questions over the last couple of days. The utility's access to financing is no way -- there has been no detriment to the utility's ability to finance based on any of the utilities -- of the non-regulated companies' operations in the last two years.
 - Q. And why do you say that?
- A. Well, I think, let's see, I need to refer to I think its my Exhibit 154 if it was actually entered. It was Staff Data Request 122-C. That has --

00726 1 Just wait a minute so the people can refer to that. Right. Α. JUDGE MOSS: This is 154-C? 5 Right, it was entered as confidential, but 6 the numbers I'm going to refer to are very simply -- I 7 don't know how the pages are numbered. In the -- within that document about six pages back and it says 8 9 confidential page four at the bottom. It's internal cash generation. The summary that ${\tt I'm}$ going to give you 10 11 basically comes from this and then current information 12 that has been testified to in the last day. 13 Investments in subsidiary companies, which is 14 about three quarters of the way down the list. In 1998, 15 we had invested \$41,500,000 in subsidiary companies. 16 CHAIRWOMAN SHOWALTER: Can you hold up a 17 minute? 18 THE WITNESS: Sure. 19 CHAIRWOMAN SHOWALTER: I just want to make 20 sure we are on the same page. 21 THE WITNESS: It would be internal cash 22 generation, and the only page number I have is page four 23 in the lower right-hand corner. 2.4 JUDGE MOSS: We always ask counsel to be sure

that the exhibits have page numbers, and in this case,

00727 1 we have a surfeit of page numbers I think on several exhibits. THE WITNESS: You're right. 4 JUDGE MOSS: So we will bear with you. 5 THE WITNESS: I apologize. 6 But also then in 19 --CHAIRWOMAN SHOWALTER: Can you go back to the 7 8 line you were talking about, because I was on the wrong 9 page. 10 THE WITNESS: Yes. 11 CHAIRWOMAN SHOWALTER: Tell me what line it 12 is. 13 THE WITNESS: Well, unfortunately, if you go 14 down -- it's four lines up from the bottom, it says 15 investment in subsidiaries, we invested 40 --16 COMMISSIONER HEMSTAD: I'm sorry, now I'm on 17 the wrong page. What page are we on? 18 THE WITNESS: It's page four, internal cash 19 generation, unconsolidated is the heading. 20 CHAIRWOMAN SHOWALTER: There are two page 21 numbering systems.

22 A. I could do this without the reference to the 23 page. I could just give you numbers.

24 But I think what's important is that if you 25 find the line that says investment in subsidiaries, we

invested \$41.5 Million in 1998. We invested another \$40 Million in the year 1999. And the next line shows notes to Avista Capital. That \$113 Million in the year 2000 net of the Coyote Springs investment that was made in that year since we started construction of Coyote in the year 2000, the net is about \$50 Million of loans to Avista Capital for other than Coyote Springs. Those three numbers total \$131 Million.

9 Now what doesn't show on this, and I'm going 10 to update you based on the testimony of Mr. Ely 11 yesterday and the commitments we have made to our 12 commercial banks, plus the plan we have in place to --13 originally we were going to dividend \$150 Million in Q2 14 from Avista Capital back to Avista Corporation to 15 rebuild the equity of the parent company and rebuild the 16 equity of the utility. Because of what we're doing with 17 banks today and tomorrow and whenever we get this waiver 18 signed, we will actually dividend \$30 Million this year, 19 and we will dividend another \$120 Million next year. But the net of all those numbers is that we will have 20 21 \$145 Million of cash from the subsidiaries flowing to 22 the utility between Q3 of this year and Q2 of next year. 23 That's a net, not a lot, of only \$14 Million over five 2.4 years, but subsidiaries are a huge contributor in this 25 current period of 2000, 2001, 2002.

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In addition, in the year 2000 and the year 2001, Avista Capital or the subsidiaries contributed \$153 Million of earnings. Now the utility itself in a good year only earns \$48 Million or \$50 Million or \$55 Million. That's all we earn. We earn \$1, \$1.10 cents a share. So in the last two years or in the two years 2000 and 2001, Avista Capital companies will contribute over \$150 Million of earnings to this corporation. I find that an entirely different picture than what has been cast in some of the testimony earlier. BY MR. MEYER:

- Q. Mr. Eliassen, that contribution that you just spoke to with reference to non-regulated subsidiaries does not in any way mitigate, does it, this company's request or its stated need for surcharge relief?
- A. It has nothing to do with the surcharge. It's only one way that we're moving capital within the company to rebuild the equity of the utility to make sure that the utility is a strong business going forward, but also to rebuild the company's cash flows in other ways. We can move money to do capital things. This money will be spent on things probably other than Coyote unfortunately, but it has nothing to do with recovery of the surcharge or paying the bills for those \$300 Million plus dollars that we have invested in

deferrals for gas and electricity through Q3 of this year. So while we've got all this money coming in and planned to come in from these businesses, it's not nearly enough to tide this company over given the amount that we have invested in gas and electric deferrals.

- Q. Referencing those deferral balance just as a frame of referral, the deferral balances as of June 30 are what?
- A. As of June 30, well, the Washington electric deferral balances were \$109 Million.
 - Q. And what of the September 30th balance?
- A. Our estimates are that deferral balances will be \$185 Million at the end of September, and I think that that number needs to be put in context. We know that the balance at the end of August will be \$165 Million rounded one way or the other. It's a known number, and the numbers that are coming in in this Q3 are based on contracts that are known as well.
- Q. How much, if any, of those deferrals for August or September reflect in any way Coyote Springs?
- A. None of the dollars through August reflect -none of the dollars through September of the \$185
 Million that I'm most concerned about when I speak to
 hankers in the financial company, none of the \$185
 Million represents anything for Coyote Springs.

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Q. With reference to Mr. Schoenbeck's discussion around hydro availability, I believe that Mr. Schoenbeck observed, my paraphrase here, that perhaps there might be recent information relating to an increase in precipitation. Do you have any such recent information regarding hydrogeneration for Avista System?

A. I do. It's interesting though that Mr. Schoenbeck even this morning allowed that he thought that our estimates for Q3 might be fairly accurate, and it's interesting to note that our July estimate for average megawatt hours of generation 338, that came in at 318. Average generation, average megawatts for August from the hydro systems estimated at 246, that's inherent in our deferral plan, it actually was 236. So in both of those months, our estimates were slightly high for hydrogeneration.

In September, we have estimated 228 originally. That's what's in the filing before you. Our current estimate is based on the actuals for August. It will be at 216. So all of this points out is we're probably buying a little bit more energy on the spot market to meet loads on a daily basis or prescheduled basis than we had planned. But again, I think it lends a lot of credibility to the numbers that we have in this case. We will be at \$185 Million in Washington for

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- electric deferrals at the end of September. It is a critical number for us.
- 3 Q. So, Mr. Eliassen, are the levels of the 4 September 30th deferral balances supported by the 5 company in its testimony?
 - A. Yes, they are.
 - Q. Now --
 - A. One --
 - Q. Go ahead.
 - A. One of the other things that --

MR. FFITCH: I'm going to object, Your Honor, this is a beginning of a narrative statement here from the witness without a question from counsel.

JUDGE MOSS: Let's do proceed with a Q and A.
BY MR. MEYER:

- Q. All right, turning now to the perceptions of the financial community, Mr. Eliassen, what has the financial community told you about how important our surcharge is in the amount and in the fashion requested by the company?
- A. I think we have gone over this in some detail before, but just to reiterate, the banks, the commercial banks we deal with say it is critical to have a surcharge, but not so much the surcharge, I don't want to downplay having a surcharge, but we need to have a

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plan that offers the opportunity for recovery subject to prudence. That's really what we need. We need to have something that people -- and your -- and the Staff has testified to this, there needs to be a plan. It doesn't have to be necessarily certain in terms of total dollars, but it needs to be certain in terms of the mechanism over the next 12 to 18 months or so. We need to have something that gets us out past the end of this year. That's critical. Investment banks have told us the same thing.

If any of the proposals by Staff or others that cast a doubt on whether or not we can have full recovery or would cast a doubt in the sense of having to set up a liability on the books that might otherwise then have to be written off and not really recognized as anything other than expense, those kinds of things are going to preclude us from issuing common equity in the near term. We may not be able to access common equity markets even this fall anyway. But an order that continues to prolong the uncertainty, even if it's a 90 day study by the Staff between now and the end of the year, absolutely guarantees we will not be in the equity markets and may not be in the debt markets during this period of time.

And more importantly, rating agencies --

00734 1 MR. FFITCH: Objection, Your Honor, this is turning into an --3 THE WITNESS: I'm sorry. 4 MR. FFITCH: -- essentially undirected 5 narrative statement from the witness, much of which is 6 repetitious and cumulative of prior testimony of this 7 and other witnesses of the company. I don't think it's 8 proper rebuttal. 9 MR. TROTTER: I will join the objection. 10 JUDGE MOSS: Well, the witness's propensity 11 toward long answers is not in and of itself 12 objectionable, so long as they are responsive to the 13 questions, but I will ask you, Mr. Eliassen, to be 14 listening carefully to the questions and answering only 15 the questions asked even though you may have much more 16 to say on the subject. 17 THE WITNESS: Yes. 18 JUDGE MOSS: Go ahead with your next 19 question. 20 BY MR. MEYER: 21 Mr. Eliassen, do you believe that 22 Mr. Schoenbeck's proposals or those of Staff then 23 satisfy the requirements of a good plan acceptable in 24 the eyes of the banking community?

A. I do not believe that Staff's are a good

plan. I do think that Mr. Schoenbeck's proposals move toward what a plan needs to be. I think that there are some keys in Mr. Schoenbeck's that recognize the need for a plan. He recognizes that prudence can be 5 determined simultaneously with the recovery of a 6 surcharge, which is important to us. He retains the 7 deferral mechanism. That's critical to the company, 8 otherwise we will have huge writeoffs. He uses 9 appropriately, I believe, the Portland General Electric 10 contract, which was based on a power plant, and he uses 11 power plant related benefits for the customer to offset 12 power costs. I think that's appropriate. 13 I don't think it goes far enough. 14 think it recognizes the company's immediate need for 15 cash from the surcharge as well, because I think 16 Mr. Schoenbeck's plan is roughly a \$30 Million annual 17 plan. I think that the company's proposal, given the 18 fact that we will have the \$185 Million accumulated for 19 Washington by the end of September, collecting \$87 Million over the next 12 months while we have a general 20 21 filing, run a prudency review, and address Coyote and 22 all the other assets the company is putting on line, I 23 think that's a much better way to go and really does 2.4 address or help us address the needs we have in the 25 financial community.

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- Q. I believe, Mr. Eliassen, that Mr. Elgin was asked to compare the company's financial situation in the early '80's and its need for rate relief then with -- compare it with where the company finds itself now. Would you please comment?
- A. Yes, just briefly on that, the company's total equity in the mid '80's, I think this is probably prior to the writeoff of WNP-III, was in the range of \$480 Million. Now if you looked at our total equity today associated with the utility business, electric and gas, we have less than \$400 Million of equity allocated to the utility business today. In fact, if we had a writeoff of \$185 Million, we would have less than \$200 Million of equity left in the regulated business supporting our entire utility business for Washington and Idaho. We are not nearly as strong in terms of an equity position as we were then. The size of the company, not much greater today. Net assets, net utility assets today are only \$400 Million or \$500 Million greater.
- Q. You heard Mr. Schoenbeck's comments about the surcharge as proposed and whether it would drive companies out of business in the Avista service territory. Do you have any comments?
 - A. Yes, I did hear those comments that he made.

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When we filed this case, and I'm not sure what the Commission may have gotten in the way of letters, but we have had very strong support from the business community 4 in Spokane and Spokane area, we have had very strong 5 support in editorials in the local paper. We have had 6 very strong support from the Chamber of Commerce and 7 from the EDC, the Economic Development Counsel. And I 8 think this is a recognition that in the state of 9 Washington, in the Northwest, there have been rate 10 increases that have been 30%, 40%, 50% or more. We're 11 not faced with anything different than Seattle City 12 Light or Tacoma or any of the other agencies of the 13 Northwest or the West Coast have been faced with. And 14 we have to deal with it in the same way. They have 15 increased rates, and I don't know if there have been any 16 bankruptcies because of it. 17

- Q. Lastly, Mr. Eliassen, Mr. Parvinen addressed the subject again of amortization of the deferrals and whether the revenues should or should not be used to offset deferral balances. Mr. Eliassen, why is the amortization of deferrals with the corresponding cash recovery through the surcharge critical to the company?
- A. Well, cash is critical to the company to start with from any source. But the amortization is critical to us in terms of how we have to meet the

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covenants. It's our understanding from the banks that we negotiated this line with that we can't just have an offset to the deferral account and count it toward 4 meeting the covenants. The amortization of the deferral 5 balance is critical to show a path. And again, we're 6 going on a path here of amortizing \$185 Million, which 7 will only be down to 180, or not 180, excuse me, down to 8 80 or 90 or 100 in 12 months. It's not going to be 9 eliminated overnight, but at least we would have a plan. 10 The concern I have is we need to do this 11 right, we need to have a plan that puts in place not 12 only addressing the deferrals and recovery of those, but 13 rate basing Coyote Springs if we buy it, rate basing 14 other plant if we can afford it. We have to have some 15 of these things in place by March or April of next year, 16 because that's when we start renegotiating this same 17 line of credit. I don't want first mortgage bonds 18 supporting my lines of credit in the future, so we've

even obtain a line of credit.

So we've got a time frame here that's not the end of the year, but certainly it's March or April of next year. To get from here to there, we need a plan that addresses cash, we need a plan that addresses deferral amortization, and we need a plan that allows us

got to get the company back on its feet fairly fast to

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to work with you and the Staff on prudence of all the
expenses that have gone into that account. But we do
need to address the deferrals. It's not just a cash
deal.

MR. MEYER: That completes my sur rebuttal.
JUDGE MOSS: Mr. Trotter, did you have
some --

MR. TROTTER: I will go last if I can.

JUDGE MOSS: All right, permission granted.

Mr. Van Cleve.

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CROSS-EXAMINATION

13 BY MR. VAN CLEVE:

- Q. Mr. Eliassen, did you begin your testimony here tonight by stating that the company's unregulated subsidiaries have not in any way been a detriment to the utility or its ability to attract capital?
- 18 In the last two years. I was -- that's Α. 19 couched in terms of 2000 and 2001, and I think that's supported, by the way, by the fact that the company was 20 A rated with negative comments from the rating agencies 21 22 prior to the problems that the utility has had starting 23 in Q2 of last year. And all the downgrades and all the 2.4 negative comments that have come from the rating 25 agencies very specifically reference issues with the

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utility, with the growing deferral balances, with cash flow. And they say, yes, we still have non-regulated subs that they are concerned about, but we have been addressing those issues with them. Those aren't what's driving changes in ratings or negative outlook in the last 18 months.

- Q. And what was, prior to that 18 months, what was driving changes in ratings and negative outlooks?
- A. Negative outlook prior to that was because we lost plenty of energy marketing and trade through Avista Energy in 1999.
- Q. So you would agree, wouldn't you, that the company would be in a lot better financial position to deal with this liquidity crisis if it had not had power trading losses and rating downgrades as a result of non-regulated activities?
- A. I would not. In fact, I think if you looked at Avista Energy by itself over the last four years, it has made as much money as the utility has, perhaps more during that four year period. So the utility had a big loss share as well, energy I think one year as well. But I would not agree with your statement. I have met with rating agencies every 30 to 45 days for the last year and a half.
 - Q. When did the company have an A credit rating?

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Well, it's in -- I think there's an exhibit 1 in Mr. Peterson's testimony that shows the dates, but I can't tell you the exact dates off the top of my head, or if there's another reference in the Staff request, 5 may be a better --6 MR. MEYER: May I approach the witness? 7 JUDGE MOSS: Yes. THE WITNESS: Yeah, I don't have the -- I 8 9 don't have the dates of the change within the years, but 10 in Mr. Peterson's Exhibit, page four shows the Fitch, 11 Moody's, Standard & Poor's rating of the company. 12 CHAIRWOMAN SHOWALTER: What exhibit number? 13 MR. MEYER: 201. 14 And to answer your question, the last time --15 MR. MEYER: Page four. 16 We had an A-3 rating at Moody's through the 17 end of 1999 for secured debt. We had an A rating at Standard & Poor's for secured debt through 1998. 18 19 BY MR. VAN CLEVE: 20 Mr. Eliassen, do you have Exhibit 651, which Ο. 21 is Mr. Thornton's testimony? 22 MR. MEYER: I can provide one to him. 23 MR. VAN CLEVE: Thank you. 2.4 A. Yes, the answer is no, I don't.

I have it.

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00742
   BY MR. VAN CLEVE:
         Q. Could you please refer to page 5, line 13, of
    Exhibit 651.
         A. And this is on August 13, 1999?
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              Correct. There was a ratings downgrade by
 6
    Duff & Phelps, and there's a quote from the press
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    release which states:
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                The downgrade is based on increasing
 9
                business risk through investments in
                unregulated subsidiaries.
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11
         Α.
               That's correct.
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               Would you agree that that was the principal
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     reason for that downgrade?
14
               Yes, my statement was that ever since 2000,
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     the principal rating changes in 2000 and 2001 have all
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     been because of the utility, and it's 2000 and 2001
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     where we have incurred the deferrals and incurred all of
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     the rest of the charges that have brought us here today.
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     I don't disagree with what he pointed out about 1999,
    but that wasn't my point.
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21
               Okay, could you refer to page seven of
         Q.
22
    Exhibit 651.
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               JUDGE MOSS: I think we're looking at Exhibit
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     601, aren't we?
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MR. VAN CLEVE: I'm sorry, Your Honor, 601?

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               JUDGE MOSS: Thornton testimony?
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               MR. VAN CLEVE: Yes.
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               JUDGE MOSS: Yes.
               MR. VAN CLEVE: Sorry about that.
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    BY MR. VAN CLEVE:
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              And on page seven at line two, it refers to
7
    an S&P revision of its outlook from stable to negative.
8
    Do you see that?
9
         Α.
               Yes.
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         Q.
               And there's a quote from the S&P press
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   release, and it said that:
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               The outlook revision reflects a
13
               weakening of Avista's financial position
14
               primarily as a result of poor
15
               performance of the company's
16
               non-regulated trading operations.
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               Would you agree that that's what S&P said?
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               Yes, they did, and it's still coming off the
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    1999 writeoffs and the issues around the national
20
    trading operations in that year.
21
              But that is an impact in 2000 on the credit
         Q.
22
    position of the company, correct?
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        A. It was in the direction, but it was not a
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    change in rating, because when you say the change in
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rating when S&P downgraded this, it speaks directly

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about utility issues and says that they're still concerned about our non-regulated businesses. They have never said that they weren't concerned about them.

- Q. And if you refer to page 8 at line 12, there's a reference to Fitch downgrading the company's securities on June 23rd, 2000, and there's a quote from the Fitch press release, and it refers to the \$98 Million in unregulated trading losses, doesn't it?
- A. It does, but again, I don't have the full text of this one. I'm not familiar with what the text of this said.
- Q. And on line 26, the quote from the release says that:

Avista Corporation has been infusing funds into its unregulated subsidiaries. While these moneys are booked as loans, they are significant amounts that decrease Avista Corp's financial flexibility.

- A. And as I just testified, we're putting \$150 Million of that cash back into the utility this year and next year, more than paying back all of those investments. It's 2000 and 2001 we're dealing with here today and 2002 as a company.
- Q. And if you look at line 32 on page 8 of

Exhibit 601, it talks about a Moody's downgrade on July 27, 2000. If you look -- turn the page to page 9 and look at lines 9 through 11, it states that:

Moody's remains concerned about the extent to which Avista expects to rely on earnings from its more risky non-regulated businesses going forward.

A. Right, I think if you look at the entire text of most of these though, you see that their concerns were about deferral balances, issues in energy markets, the same thing that brought us here today, the same thing addressed to this Commission a year ago.

And again, the rating agencies have always had a concern even back prior to 1998 about non-regulated businesses, but they are not the key today. They have not been the key in our ratings for the last 12 months, and that's the point here today. The utility, lack of liquidity and the deferral balances with no plan, no plan and no opportunity to recover prudently incurred costs is the biggest issue we face.

- Q. Well, when is it that the primary concern of the rating agencies switched from the unregulated operations to the regulated?
- A. Well, in what was Staff Request 108, and I'm not sure now what -- I lost my reference to it. I'm not

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sure what exhibit it is, but Staff Request 1, Data Request 108, which included the current -- the complete statements from Moody's and S&P this year, for example, Moody's comments in July or August, anticipated buildup 5 in energy deferral costs of Avista which reached \$140 6 Million, the buildup in deferrals due to a confluence of 7 circumstances including the worst draught conditions, 8 pricing for wholesale power, I'm paraphrasing, changing 9 market conditions, fixed income investors should remain 10 wary absent significant levels of support from 11 regulators to implement rate surcharge. And this is 12 cash flow is subject to pretty extreme pressure. 13 But again, you go down through the first two 14 paragraphs of this, it talks about the importance of the 15 impact on the company of regulated activities, the 16 importance of having regulation as a part of the 17 solution, and then it gets down and says, we're still 18 dealing with regulated companies, with the unregulated 19 companies, we still have concerns about the investment 20 in non-regulated business, but it's not the driver, and 21 the same is true with the S&P. 22 Excuse me, before you go on, can you tell me 23

- what the date of the document is that you were referring to?
 - A. This one is July 26, 2001.

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- Q. Okay. And was that a downgrade then?
 A. No, this was where we continue to be placed
 and an an Moody's investor service is maintaining the
- on -- Moody's investor service is maintaining the negative outlook for Avista Corporation's ratings.
 - Q. And what was the Moody's rating at the time?
 - A. It's still B double A for senior security.
 - Q. Okay. So as I understand your testimony, the company was an A-3 before it started incurring trading losses and risky investments in unregulated subsidiaries. So this credit rating of the company had been substantially reduced by the time that the utility issues became a concern; is that correct?
 - A. It had been reduced from the A level to triple B double A or triple B level, yes.
 - Q. How many rating taggers is that?
 - A. From A-3 to B double A-1 is one step.
 - Q. Okay. And what were the S&P rating categories at the same -- at that -- well, let's start out what was the S&P rating category in 1998?
- A. Well, again, for 1998 it was A. In 1999 it fell to triple B plus. It was still triple B plus for secured debt at the end of 2000 according to Mr. Peterson's exhibit. During 2001, the outlook was reduced to negative, and then the downgrade occurred at
- 25 S&P in August of this year. Again, my point is that the

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concerns since 2000 and 2001 have been entirely around -- the growing concerns have been entirely around the deferral balances and the utility operations.

- Q. And I guess my question is, the company through numerous rating agency reports was either downgraded or given a negative outlook because of the poor performance of its non-regulated trading operations, and if it had not engaged in those non-regulated operations, wouldn't it have been in a better financial position to withstand this crisis that it's facing now?
- A. We would not, in my estimation. That had nothing to do with the deferral balances. It has nothing to do with covering the \$300 Million we have invested in deferred energy cost. The non-regulated businesses have earned a lot of money in the last two years. We have at the same time listened to the rating agencies, as Mr. Ely testified yesterday, we're taking steps with certain ones of them and even the ones that would remain, even the marketing operation is substantially reduced in size today from where it was even a year ago. We have listened to those concerns, those companies are being downsized.

But at the same time, we're taking cash and earnings from them to support the corporation. They

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    can't --
               JUDGE MOSS: Mr. Eliassen, I think there's no
    question pending.
               You testified regarding the potential impact
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    of Mr. Schoenbeck's proposal. Have you asked any of
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    your bankers what their reaction to Mr. Schoenbeck's
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    proposal is?
8
               I have not. The --
         Α.
               MR. VAN CLEVE: Thank you, that's all I need.
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               That's all I have, Your Honor.
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               JUDGE MOSS: All right, then we have Public
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    Counsel next, Mr. ffitch.
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               MR. FFITCH: Thank you, Your Honor.
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               CROSS-EXAMINATION
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    BY MR. FFITCH:
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               Good evening, Mr. Eliassen.
         Q.
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               So just to make sure I understand your
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    testimony just in very recent exchange, essentially your
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    testimony is that the non-regulated activities of Avista
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    and the resulting downgrades in the investment ratings
    have nothing to do with Avista's current financial
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    difficulties at all; is that your testimony?
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         A. Tied to 2000 and 2001, I would suggest that
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    any -- everything that's happened since Q2 of last year
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has been primarily utility oriented. What we have tried to do since then is strengthen the non-regulated businesses at the same time we have been trying to deal with issues at the utility.

Q. Is it your testimony that the non-regulated activities of Avista have nothing whatever to do with Avista Corp's current financial difficulties?

JUDGE MOSS: He's looking for a yes or no answer, Mr. Eliassen. If you can give it to him, do.

- A. I would say not, no.
- Q. That's not your testimony?
- A. I'm sorry, maybe I misunderstood.
- Q. Your testimony is that they have -- these activities have nothing whatever to do with Avista's current financial situation?
 - A. I would say that's correct today, yes.
- Q. And it's, as I understand it, again your testimony is that the infusion of cash from the subsidiaries at this point has nothing whatever to do with solving the problem which is brought to the Commission here which requires a surcharge; is that also correct?
- A. Moving cash from the subsidiaries and even strengthening them still doesn't recover the deferral balance. So it helps the cash problem, but it doesn't

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- help the deferral problem.
 - Do the subsidiaries have an ability to infuse Q. additional amounts of cash into the utility or the corporation than they are currently doing?
 - Not and continue to operate, no.
- 6 And will that cash infusion from the 7 subsidiaries have any impact in the future on the 8 company's investment grade, or would you expect it to 9 have?
 - Α. I would expect it would, yes.
- 11 Q. That would improve the company's financial 12 situation?
 - Α. I would hope so, yes.
- 14 Q. And give the company the ability to seek 15 financing without having to go to its rate payers or obtain financing, excuse me?
- 17 The only thing we're asking from the rate 18 payers is to help recover costs that have been incurred 19 for power costs.
 - And on that point, you indicated that Avista Ο. is doing nothing more than dealing with this situation the same way as other utilities of the state, and ${\tt I}$ think you mentioned Seattle City Light, for example; was that your testimony?
- 25 A. Maybe I misspoke on that. I said I think

- we're facing the same issue that most other utilities have faced, many of which have had to raise rates such as Seattle City Light, Tacoma, and others.
 - Q. You don't recall saying that you're dealing with it in the same way as those utilities?
 - A. Well, we're dealing with it in the same way in the sense that we're asking for an increase from our customers to cover the cost of providing the services, yes.
- Q. Now you indicated that Avista Energy is -- excuse me, that many of the subsidiaries have made a lot of money in the last two years; does that include Avista Energy?
 - A. Yes.
 - Q. And is that because Avista Energy has been selling energy in the wholesale markets in the West?
 - A. We have been marketing both energy and/or electricity and natural gas, yes.
- Q. And in the electricity market, can you tell me what the earnings of Avista Energy have been in the last two years, the period that you mentioned when a lot of money has been made?
- A. Well, I think that the -- I think in the same document that we referred to, 122-C, Exhibit 154, I'm sorry, the Avista Energy earnings show in that

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1 information.

- Q. If you could give me a minute, I can locate that.
 - A. Do you want me to just give you the numbers?
 - Q. I think --
 - A. The income statement, page one, has Avista Energy as a separate line item.

JUDGE MOSS: This is a confidential exhibit, so we wouldn't want to state the numbers on the record, but if you can just point us to the place where they're located in the exhibit, we can all look at it.

A. Well, I'm okay with this on the record though since we actually publish these numbers at this level, the earnings numbers we do publish.

JUDGE MOSS: All right, well, it's your confidentiality claim, so as long as your counsel doesn't throw a gag around you, go ahead.

A. Well, the number for 2000 is \$165 Million, and the estimate for 2001 is \$57 Million from Avista Energy.

CHAIRWOMAN SHOWALTER: Can you tell me where to find that?

A. That's in that document, it's labeled page -it's actually the third or the second page. It's a page
of assumptions, and then the first page that's numbered

is page one, income statement, and two thirds of the way down or about halfway down the page, there is a heading other income, and Avista Energy is shown there.

BY MR. FFITCH:

- Q. And Avista Energy is a net seller in the western wholesale markets of electricity; isn't that correct?
- A. Well, they -- I'm not quite sure how to answer that, yes.
- Q. Now you indicated again that Avista is dealing with this energy situation in the same way as other utilities in the West. You're aware, are you not, that other utilities, and you mentioned specifically Seattle, are actually seeking refunds before the Federal Energy Regulatory Commission for excessive energy expenditures; aren't you aware of that?
 - A. Yes, I am.
- Q. Avista Corporation is not engaged in that similar request, is it?
- A. Mr. Norwood testified to that yesterday, that we have been monitoring and are part of certain parts of the proceedings.
- Q. That's right, and you're not currently supporting refunds for Avista Corporation in that proceeding, are you?

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         Α.
               No.
               And Avista Corporation, the utility, is,
          Q.
    however, a net purchaser of energy in that market, is it
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               We have been both a purchaser and a seller,
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    and I think Mr. Norwood testified yesterday that he was
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     uncertain which way it might go. But we have retained a
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     spot at the table, if you will, so that we can
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     participate if and when it's appropriate.
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          Q.
               Well, the hearings drew to a close today
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     without Avista Corporation making any claim for refunds;
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     isn't that true?
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               I don't think we have given up a right for a
14
     claim.
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               The transcript will speak for itself, I
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     believe I recall Mr. Norwood indicating that --
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                JUDGE MOSS: Let's move along, Mr. Ffitch, we
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     covered this yesterday.
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               -- Avista Corp was a net purchaser.
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               MR. FFITCH: Those are all the questions I
21
     have. Thank you, Mr. Eliassen.
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                JUDGE MOSS: Thank you, Mr. ffitch.
                MR. TROTTER: Just one, Your Honor.
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- Q. You indicated that the cash infusion of \$150 Million through the end of this year and next year helps the cash problem. Do you recall saying that?
 - A. Yes, I do.
 - Q. And has that cash infusion been reflected on Mr. Peterson's exhibit where he estimates the fixed charge coverage ratio?
 - A. In the initial filing, I'm quite sure it was. I don't have that sheet in front of me either. There was the initial filing list has a 2001, 2002 estimates of meeting covenant test, and it is in there, it should be in there in Q2. I don't have a reference or page number. But what we planned --
 - Q. My question was whether it's on the exhibit, that's all.
- 18 Okay, it should be in Q2, yes. Α. 19 MR. TROTTER: That's all I have, thank you. 20 JUDGE MOSS: Any questions from the Bench? 21 All right, we would like to issue a Bench 22 Request, we will reserve Exhibit Number 6, and what we 23 would like to have I suppose the company can most 24 conveniently provide us the full text of the various 25 Moody's, Standard & Poor's, Fitch, and if I'm missing

any of the other rating agency reports that Mr. Eliassen has indicated, we might benefit from reading more fully. CHAIRWOMAN SHOWALTER: I want to make sure 4 that it includes the text of -- the full text of what 5 has been included in Exhibit --6 JUDGE MOSS: Mr. Thornton's testimony, 7 Exhibit 601. CHAIRWOMAN SHOWALTER: Right. And it should 8 probably go back at least as far as 1998. I don't know 9 10 how many documents I'm asking for. It would be both the 11 downgrading sorts as well as the outlook sorts. 12 MR. MEYER: Okay, we can do that. 13 MR. TROTTER: Your Honor, I believe some of 14 these are contained in Exhibit 604 already. 15 THE WITNESS: I believe they are. MR. TROTTER: So perhaps the company can 16 17 confirm that it's the complete set. 18 MR. MEYER: We will do that. We will confirm 19 whether it goes back and captures all of those to 1998. 20 JUDGE MOSS: All right. Thank you, and we 21 will get it satisfied in one way or the other. 22 And thank you for pointing that out, 23 Mr. Trotter.

2.4 All right.

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EXAMINATION

BY CHAIRWOMAN SHOWALTER:

I do have a question, and that is how Q. important to the company the tail end of its proposal is. And by tail end, I mean the 27 months as opposed to some lesser number of months. If you take the company's proposal and assume just for example that you will have \$185 Million in the deferred deferral account through this September, I think you said your proposal would collect \$87 Million in the next 12 months. If this Commission ordered a surcharge at approximately the rate that you have requested, but the surcharge were to terminate say at the end of 2002, in other words go for 15 months as opposed to 27 months, by which time this Commission would have had other proceedings that address a general rate case as well as recoverability of the deferral account and continue the deferral account during that time, something like Mr. Schoenbeck is proposing, although not necessarily at the amounts that he has come in on, my question is, how important to the company or to its financers is an order from this Commission addressing the full amount through 27 months versus some amount through a shorter period?

A. If we had a plan as you have outlined that gave us that level of annual revenues, that level of

annual cash, and it includes the PGE offset as well, because I think that's appropriate to drive the deferrals down as quickly as possible, with that, we will file in November a general filing that gives you 5 the opportunity to do everything you need to do parallel on prudence. I mean a lot of the contracts are still 7 going to be in place during that period of time, fuel 8 costs, new plant, all the things that the Staff does 9 need to and should be looking at, all that can be 10 included. And I think that that period of time then 11 would allow us to have even the full 11 months for that 12 case to be decided. We would still have an order by 13 October. And I think a plan that addresses the next 15 months or 16 months, whatever it might be, on those 14 15 terms would be very acceptable. 16 CHAIRWOMAN SHOWALTER: Thank you. 17 JUDGE MOSS: All right, I suppose there 18 should be an opportunity for redirect, though I'm not 19 encouraging it. 20 MR. MEYER: And I can read your lips. I have 21 none. 22 JUDGE MOSS: All right, Mr. Eliassen, thank 23 you very much for your testimony this evening. 2.4 THE WITNESS: Thank you. 25 JUDGE MOSS: I will release you from the

00760 1 stand. I believe that concludes the presentation of 3 witnesses. We do have the remaining matter of business 4 concerning the briefing, which I have left tentative. I 5 was informed during the break that despite the request 6 by the company and others to have an expedited 7 transcript, that in light of the late hour which we have 8 run this evening, it will not be possible to have the 9 transcript on Monday as hoped for, but that they could 10 be assured, reasonable assurance could be provided that 11 they would be produced by noon on Tuesday. Ms. Kinn, is 12 that -- could you give me a nod in the affirmative if I 13 got that right. 14 I may have misrepresented what you told me. 15 I probably did given the late hour. 16 Let's go off the record. 17 (Discussion off the record.) 18 JUDGE MOSS: It appears that we can make this 19 work by hook or crook, and so why don't we set the 17th as the day for briefs. And let me emphasize what is our 20 21 standing requirement, if you will, that you all submit 22 those in addition to submitting paper copies in a timely 23 fashion, that you get those briefs to us electronically, 2.4 because that does help us to process things.

So with that emphasis, briefs will be due on

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    the 17th of September, and the Commission will move with
     its usual deliberate speed to bring the matter to an
     expeditious conclusion.
                Is there any other procedural matter that we
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   need to discuss?
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               Mr. ffitch.
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               MR. FFITCH: Your Honor, Public Counsel has a
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    Record Requisition Number 30, and I wanted to just
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    establish a response date.
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               JUDGE MOSS: That was the data concerning
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   Avista's budget cuts.
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               MR. FFITCH: Right.
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               JUDGE MOSS: What's the response date on
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    that, Mr. Meyer?
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               MR. MEYER: How about Monday?
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               MR. FFITCH: I don't know, that's an awfully
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    long delay.
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               MR. MEYER: How about Monday?
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               MR. FFITCH: Monday will be fine.
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               MR. MEYER: We will work for Monday.
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               MR. FFITCH: Thank you very much.
               JUDGE MOSS: All right, anything else we need
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    to consider?
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               Thank you all very much. We look forward to
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receiving the briefs. And I would like to compliment

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1 all counsel on the very fine job they did in this
    proceeding and acknowledge as well the witnesses'
   efforts on our behalf.
               (Hearing adjourned at 9:15 p.m.)
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