1	BEI	FORE THE WASHINGTO	DN
2	UTILITIES AND	D TRANSPORTATION (	COMMISSION
3 4	CITY OF KENNEWICK, v.	Petitioner,	) )Docket TR-050967 )Volume III )Pages 23-46
5	PORT OF BENTON and	TRI-CITY AND	) )
6 7	OLYMPIA RAILROAD,	Respondents.	)
, 8 9	CITY OF KENNEWICK, v.	Petitioner,	) )Docket TR-050967 ) ) (Consolidated) )
10	UNION PACIFIC RAIL	ROAD, Respondent.	) )
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12 13	A	e-hearing in the a	bowo_optitled
14	matter was held at	-	
15	2006, at 1300 South		
16	Olympia, Washington		
17	KAREN CAILLE.		
18		parties present we	ere as follows:
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20	Kennewick, Washingt bridge.)	ton 99336 (via tel	leconference
21		OF BENTON, by Tor	
22	at Law, Cowan Moore Knight Street, Suit		
23	(via teleconference	e bridge.)	
24	Barbara L. Nelson,	CCR	
25	Court Reporter		

1	UNION PACIFIC RAILROAD, by Carolyn L.
2	Larson, Attorney at Law, Kilmer Voorhees & Laurick, 732 N.W. 19th Avenue, Portland, Oregon 97209 (via teleconference bridge.)
3	COMMISSION STAFF, by Jonathan Thompson,
4	Assistant Attorney General, 1400 S.W. Evergreen Park Drive, S.W., P.O. Box 40128, Olympia, Washington
5	98504-0128.
6	BNSF, by Kevin MacDougall, Attorney at Law, Montgomery Scarp MacDougall, 1218 Third Avenue,
7	Seattle, Washington 98101 (via teleconference bridge.)
8	TRI-CITY AND OLYMPIA RAILROAD, by
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1	JUDGE CAILLE: Let's go on the record. Good
2	morning. This is a pre-hearing conference in two
3	related dockets. The first docket that I'm going to
4	mention is Docket Number TR-040664, and it's entitled
5	City of Kennewick versus Union Pacific Railroad.
б	This docket has been in existence for a while, and
7	just recently Union Pacific Railroad filed a motion
8	to consolidate this matter with the other case that
9	is before me this morning for a pre-hearing
10	conference, and that is Docket Number TR-050967, and
11	it is entitled City of Kennewick versus Port of
12	Benton and Tri-City and Olympia Railroad.
13	My name is Karen Caille. I'm the
14	Administrative Law Judge assigned to these
15	proceedings. Today's date is January the 9th, and we
16	are convened in the hearing room at the Commission's
17	offices in Olympia, Washington.
18	I would like to begin this morning by first
19	taking the appearances for Docket Number TR-040664,
20	and could we begin with you, Ms. Larson?
21	MS. LARSON: Carolyn Larson, appearing on
22	behalf of Union Pacific Railroad.
23	JUDGE CAILLE: For those of you who will be
24	entering your appearance for the first time, I'm
25	going to ask you to state your name, spelling your

last name for the court reporter, your address, both 1 2 mailing and post office, your fax number and your 3 e-mail address. So I'm sorry to interrupt, but let's 4 proceed with the remainder of the appearances for 040664. Would that be you, Mr. Ziobro? 5 6 MR. ZIOBRO: Correct. John Ziobro, Z-i-o-b-r-o, City of Kennewick. 7 JUDGE CAILLE: And --8 9 MR. THOMPSON: And Jonathan Thompson, 10 Assistant Attorney General, appearing on behalf of 11 the Commission Staff. My mailing address is 1400 12 Evergreen Park Drive, S.W., P.O. Box 40128, Olympia, 13 98504, and my telephone number is 360-664-1225, and 14 the fax is 586-5522, and my e-mail address is 15 Jonat@atg.wa.gov. 16 JUDGE CAILLE: Thank you. Are there any other appearances for Docket 040664? Okay. Hearing 17 18 none, then let's begin with the appearances for Docket Number TR-050967, City of Kennewick versus 19 20 Port of Benton and Tri-City and Olympia Railroad. 21 MR. ZIOBRO: Again, John Ziobro, City of 22 Kennewick. Would you like my fax and mailing 23 information? I think the Commission already has it. JUDGE CAILLE: I think we have that on --24 25 did you enter -- you entered an appearance in the

1 other? 2 MR. ZIOBRO: Correct. 3 JUDGE CAILLE: Right. We have that, then. 4 MR. ZIOBRO: Great. 5 MR. COWAN: This is Thomas A. Cowan, 6 C-o-w-a-n, Cowan Moore Stam, S-t-a-m, & Luke, L-u-k-e, Attorneys for the Port of Benton. Mailing 7 address, Post Office Box 927, Richland, Washington, 8 9 99352, phone number 509-943-2676; fax number is 10 509-946-4257; my e-mail address is 11 TCowan@CowanMoore.com. 12 I am appearing today because the attorney in 13 our office who's been handling this matter, Daryl 14 Jonson, has gone on vacation this week. We did not 15 receive notice of these proceedings until January 4th 16 of last week, and therefore I'm substituting at this 17 point for Mr. Johnson. His name is spelled D-a-r-y-l 18 J-o-n-s-o-n. 19 JUDGE CAILLE: Thank you, Mr. Cowan. I 20 didn't catch -- Moore is spelled M-o-o-r-e? 21 MR. COWAN: Yes, it is. 22 JUDGE CAILLE: Okay. Thank you. 23 MR. JOHNSON: This is Brandon Johnson, J-o-h-n-s-o-n, on behalf of Tri-City and Olympia 24 25 Railroad. I did send a notice of appearance in back

1	in August that has our address and phone number. My
2	fax is 509-374-4229, and my e-mail is
3	BJohnson@MMSLegal.com. Like Mr. Cowan, we just got
4	notice of this on the 4th of last week.
5	JUDGE CAILLE: Thank you.
6	MR. MacDOUGALL: This is Kevin MacDougall,
7	last name is spelled M-a-c-D-o-u-g-a-l-l.
8	JUDGE CAILLE: Oh.
9	MR. THOMPSON: Did we lose them all?
10	(Recess taken.)
11	JUDGE CAILLE: Okay. Mr. MacDougall, could
12	we continue with could you begin again?
13	MR. MacDOUGALL: From the beginning, Your
14	Honor, or just from the fax number?
15	JUDGE CAILLE: You better begin from the
16	beginning.
17	MR. MacDOUGALL: My name is Kevin
18	MacDougall, spelled M-a-c-D-o-u-g-a-l-l, with
19	Montgomery Scarp MacDougall, PLLC. The Scarp is
20	S-c-a-r-p, and we are representing BNSF Railway
21	Company, and the address is 1218 Third Avenue,
22	Seattle, Washington, 98101. The phone number is
23	206-625-1801; fax number is 206-625-1807; and my
24	e-mail address is Kevin@MontgomeryScarp.com.
25	And we just received notice of these

petitions on Friday, last Friday, and -- which is why 1 we have not filed any kind of written notice of 2 3 appearance yet, Your Honor. JUDGE CAILLE: Okay. Friday, the 4th. 4 Let's see. Is there anyone else to make an 5 6 appearance in this second docket? All right. MR. THOMPSON: Oh, actually, Your Honor, I'm 7 8 sorry. 9 JUDGE CAILLE: Oh, please do, Mr. Thompson. 10 MR. THOMPSON: Jonathan Thompson, with the 11 Attorney General's Office again, appearing on behalf 12 of the Staff of the Commission. 13 JUDGE CAILLE: Thank you, Mr. Thompson. So 14 let the record reflect there are no other 15 appearances. Just for my -- satisfying my curiosity, 16 we served the notices on December 30th, so did we not -- I'm just wondering why it took so long for you to 17 receive the notice, if it didn't arrive until January 18 4th? Well, maybe that isn't that long. Yeah, with 19 20 the holiday, I guess that that probably is what 21 happened, because we have a service date of the 30th 22 on our -- anyway, I'm glad you all could make it, and 23 for those of you who are substituting for the attorney who should be here, thank you very much for 24 25 appearing.

As I stated before going on the record this morning, part of the reason why there's sort of a rush on this is that a petition to consolidate the older docket, TR-040664, was filed by Union Pacific Railroad and supported by Commission Staff, and the only problem was is that there was no active docket for me to consolidate.

So now there is, and thanks to Mr. Ziobro 8 9 activating that docket again. And the -- we are here 10 to discuss whether these two dockets should be 11 consolidated and then to look at the schedule to see 12 if it needs to be adjusted, because today was the day that we were to meet for a pre-hearing conference to 13 14 assign exhibit numbers to the exhibits and exchange 15 cross exhibits and take care of any other items prior 16 to going to hearing on the 19th of January.

17 So let's begin with the question of whether 18 these matters should be consolidated. And I'd like 19 to begin with Ms. Larson, and then hear from anyone 20 who would like to speak or comment on the matter. So 21 Ms. Larson, if you'll begin.

MS. LARSON: Sure. Carolyn Larson,
representing Union Pacific. When Union Pacific was
preparing its written testimony for the Docket
TR-040664, it became apparent that it was very

difficult to address the merits or the problems with
 the proposed crossing of the Union Pacific tracks
 without also talking about the tracks of the Port of
 Benton, which are less than 200 feet away.

5 One of the threshold issues that needs to be 6 reviewed in this matter is whether a grade separated 7 crossing is possible, and it certainly isn't -- it 8 isn't feasible to discuss that without addressing the 9 second set of tracks, because neither an 10 under-crossing nor an over-crossing could be made of 11 the Union Pacific tracks unless we also figured out 12 what was going to happen with the Port of Benton 13 tracks.

And even aside from that, there were a number of issues that we were noticing that affected both of the -- that affected the Union Pacific tracks when you consider that there are railroad operations also taking place on the Port of Benton tracks in terms of operating difficulties, and I think I laid those out in my motion.

21 So it was in connection with preparing our 22 written testimony that we were noticing these 23 problems, and that is what prompted my motion to 24 consolidate, recognizing at the time that there was a 25 procedural problem with that, since the second docket

wasn't, at that point, active. So I do appreciate
 the fact that Mr. Ziobro has reactivated it so that
 this motion can be now considered.

4 JUDGE CAILLE: Okay. Mr. Thompson. MR. THOMPSON: And I would just add, from 5 Staff's standpoint, I don't have much to add beyond 6 7 our written submission agreeing with Union Pacific's 8 motion. It seems to me that it makes sense to have 9 one proceeding in which the Commission -- you know, 10 that would bind both of the railroads to the outcome 11 in which we would be able to consider all the 12 connected facts with regard to both railroads and the 13 single-crossing, really, that would go over both of 14 them, as proposed by Kennewick.

15 So it seems to us to make sense to include 16 the -- either the Port of Benton as the -- as I understand it, the underlying property owner of the 17 18 other -- the other adjacent tracks or the Tri-City 19 and Olympia Railroad. I'm not certain of the --20 which, as between those two parties, would be the one 21 that would ultimately have control over the use of 22 the right-of-way, but in any event, one or perhaps 23 both of them should be a party to this proceeding, in 24 our view.

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JUDGE CAILLE: Okay. Next.

1 MR. COWAN: This is Tom Cowan, Port of 2 Benton. The Port not only owns the underlying 3 ground; we own the track, as well. We acquired it 4 from the Department of Energy.

5 With regard to the consolidation, we would 6 oppose it to the extent that we're not given an 7 opportunity to respond. I don't know that the Port 8 of Benton has even been properly served with notice 9 of the petition. We've known about this since last 10 summer, but we haven't been served.

11 Our problem is that our agreement with the 12 City is we were to negotiate something after the UP 13 proceedings were completed. So we're just now 14 getting involved in this. We have not done any of 15 the discovery or had any opportunity to research the 16 issues. There's going to be some significant issues 17 with regard to Port of Benton track.

18 First of all, the Port of Benton is a 19 municipal corporation of the state, and I don't think 20 we're amenable to a condemnation action by another 21 municipality.

Two, there's a reversionary interest in this track that belongs to the United States of America, that continues on for a period of time going forward. Those issues need to be briefed and responded to.

So in the event that we're going to stick to 1 2 the schedule in the original proceedings, we would 3 object to being brought into that proceeding at this 4 point because it's clearly a denial of our due process if we are brought in. If we are given ample 5 6 time to prepare and respond to the petition and to do 7 the necessary discovery, then we would not oppose a consolidation, but on the basis we're given time to 8 9 respond to the proceedings. 10 JUDGE CAILLE: Mr. Cowan, when you said you 11 did not receive notice of the petition, were you

petition for the at-grade crossing? MR. COWAN: We were aware of the petition and received a copy and, in fact, last July, Mr. Thompson did file a notice of appearance. My copy of the petition we received was not a formal one filed

referring to the motion to consolidate or the actual

18 with the WUTC; it was merely a draft copy sent to us 19 by the City of Kennewick. Since we've appeared in 20 the action, I don't know if we have an opportunity to 21 get copies of the documents that are actually filed, 22 then, with regard to the petition, if we have that 23 opportunity, we're not going to object to the 24 service.

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With regard to the notice of this hearing, I

don't see anything in the documents that tells us why
 there was a shortened notice period. Your comments
 that today was a day set for marking exhibits
 explains that.

5 I think, with regard to the due process, if 6 we're given an opportunity to respond, I'm not going 7 to object to either the petition or to the 8 consolidation motion or this pre-hearing conference. 9 Just a matter of us being given a fair opportunity to 10 respond.

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JUDGE CAILLE: Certainly.

12 MR. JOHNSON: Your Honor, this is Brandon 13 Johnson, on behalf of the Tri-City and Olympia 14 Railroad. I think Mr. Cowan hit the nail on the 15 head, from our perspective. We have no substantive 16 objection to consolidating these proceedings. 17 However, it would be our position that we basically 18 start from square one from a procedural standpoint, 19 as this second petition was just now activated. We 20 did have notice stemming from the summer. 21 Interestingly, though, the copy I got of the petition 22 was actually faxed to me by Daryl Jonson, Tom Cowan's 23 partner, and he got his copy from the Port. I don't 24 know that a copy was ever sent to the actual -- to my 25 client, to the Railroad.

But, again, there's no substantive 1 2 objection. However, I think we need to go to square 3 one procedurally. And so I guess the second issue, 4 which is how we adjust this procedurally, really answers the first question, which is whether there's 5 6 an objection. Because if we're able to start from 7 the beginning and give us the same amount of time 8 that the UP was given, as well as the City in the 9 initial petition, then I don't think we have a 10 problem, but if we try to speed things up and cram 11 this into a shortened time, then, in fact, that is 12 objectionable, from our perspective. 13 JUDGE CAILLE: Thank you. Okay. Who have I 14 not heard from who would like to speak? 15 MR. MacDOUGALL: Kevin MacDougall, with BNSF, Your Honor. As a general proposition, BNSF 16 17 would not oppose the consolidation, but just as Mr. 18 Cowan and Mr. Johnson stated previously, BNSF would have the same sort of concerns due to the fact that 19 20 we've just received notice via facsimile of these 21 matters last Friday, January 6th, and BNSF has not 22 had an opportunity to perform any kind of 23 investigation, nor an opportunity to participate in any sort of discovery. So consequently, BNSF would 24 25 oppose proceeding along the case schedule that has

1 been previously set.

2 JUDGE CAILLE: All right. Anything further
3 from anyone?
4 MR. ZIOBRO: Yeah, John Ziobro, for the

5 City. I think I'm responsible for some of the 6 confusions in the record, so maybe I'll speak to 7 that.

8 The City understands that filing two 9 petitions a year apart is a condition of its own 10 making, so we are not opposing the motion to 11 consolidate. I just, to be honest, my client's not 12 happy about it and they don't want to agree to it, 13 but we don't believe there's a good substantive basis 14 to object. Some of the confusion, Your Honor, if you 15 look at the actual petition that the City filed --16 JUDGE CAILLE: Just a moment. Let me --17 MR. ZIOBRO: -- it does not have a party 18 name for the Petitioner and Respondent, and so as for 19 notice, if you looked at that, it might leave some 20 question as to who the proper parties were to be, 21 even though they may have been listed later on in the 22 petition, although I will say I do not think you'll 23 find reference to BNSF Railway.

I would be glad to file an amended petition that includes all party names if anyone or the Commission believes that would just make the record
 cleaner. I'd be glad to do that.

3 JUDGE CAILLE: You know, I think that that 4 would make the record cleaner if you would file an amended petition, and I see on my copy, too, really, 5 the only reference -- it has Petitioner and 6 7 Respondent, and it has the road name, but it pretty 8 much doesn't really identify -- you know, this could be that, since it wasn't really -- I don't know if it 9 10 was -- wasn't in an adjudicative mode, that could be 11 why it was not followed up.

12 I myself had a little bit of difficulty 13 getting addresses for the parties that are not -- the 14 actual railroad and not the -- I'm sorry, not the 15 attorneys. We have the addresses of the attorneys, 16 but it was difficult coming up with addresses for --I believe it was the Port of Benton, or a contact 17 18 person at the Port of Benton and a contact person at 19 the Tri-City and Olympia Railroad.

20 So what I would like to do is make sure that 21 everyone has notice of everything, and we can proceed 22 and go forward with these two dockets. It may be 23 that we need to start from square one in order -- on 24 the '05 docket in order to satisfy everyone's due 25 process rights.

1	Now, have I heard from everyone on the '05
2	docket regarding their position on the consolidation
3	and the process, the need for more process in this
4	proceeding? Is there anyone else who wishes to
5	comment on this?
6	Ms. Larson, do you have any objections to
7	our and I guess I should also ask Mr. Ziobro,
8	since it's the City of Kennewick, to our setting out
9	a procedural schedule that will accommodate this
10	consolidation?
11	MS. LARSON: This is Carolyn Larson. No, I
12	have no objection at all.
13	MR. ZIOBRO: The City has no objection,
14	either.
15	JUDGE CAILLE: Okay. All right. Then I
16	think what we'll do is go off the record and discuss
17	a schedule that will accommodate everyone. Hopefully
18	we can reach a consensus on this, and then we'll come
19	back on the record and I will put that schedule into
20	the record, so
21	MR. ZIOBRO: Your Honor.
22	JUDGE CAILLE: Yes.
23	MR. ZIOBRO: John Ziobro. Can I ask for one
24	clarification? As to the amended petition, if
25	they're sent to each of the respective attorneys,

will everyone be satisfied with that, or would they 1 2 like a copy to their client, as well? 3 MR. COWAN: This is Tom Cowan. The Port of 4 Benton would accept service in that fashion. 5 MR. JOHNSON: This is Brandon Johnson. You can just send it to me, John. That's fine. 6 7 MR. MacDOUGALL: This is Kevin MacDougall, and you can send it to me, as well. 8 9 MR. ZIOBRO: Thank you all. 10 JUDGE CAILLE: Okay. Thank you. Then 11 anything else before we go off the record? All 12 right. Let's go off. 13 (Discussion off the record.) 14 JUDGE CAILLE: Let's go back on the record. 15 We have had an off-record discussion concerning 16 scheduling, and I'm going to read into the record the 17 schedule as the parties have agreed to it. And then 18 I will ask the parties if they wish to make any comments on the record that they may have made off 19 20 the record. 21 The City will be filing an amended petition 22 by January the 13th, 2006. Let's see. Any motions 23 on jurisdictional issues will be filed by February 14th, 2006. Responses, if there are objections, will 24

25 be due February 28th, 2006. Discovery will begin

immediately, and this is informal discovery, and we have a discovery -- informal discovery deadline or closing May 10th, 2006. There is an understanding that if the parties need more time, a request for an extension will be considered.

б June 12th, 2006, will be the filing date for the City's pre-filed testimony. July 12th, 2006, 7 will be the filing date for the Tri-City and Olympia 8 9 Railroad and the Port of Benton's pre-filed 10 testimony. Dispositive motions will be due on August 11 the 14th, 2006. Answers to those motions will be due 12 August 28th, 2006. We will hold a pre-hearing 13 conference on October 5th, 2006, in order to exchange 14 cross exhibits and mark those exhibits and attend to 15 any other matters that need to be attended to before 16 the hearing begins, and we will have the hearing here in Olympia on October 12th and 13th, 2006. 17

Is there anything that anyone -- oh, in addition, I have asked about a protective order, and the parties have agreed that they will attempt to work out things informally, but if it becomes necessary for a protective order, all you need to do is advise me and I will have a protective order prepared and signed by the Commission.

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Let's see. I think that covers everything

that I wanted to mention. Is there anything that any 1 2 of the parties would like to add? 3 MS. LARSON: Yes, this is Carolyn Larson. It occurs to me that, under this scheduling, we will 4 not know until the hearing what position the WUTC 5 Staff is taking on the petitions of the City. 6 MR. THOMPSON: What I had envisioned is -- I 7 8 mean, it seems to me the City carries the burden here, and -- well, maybe that's why -- I guess that's 9 10 probably why we had the date in the middle there, 11 Commission Staff will file testimony on the last 12 schedule. 13 MS. LARSON: Although maybe it would have 14 made better sense for you to follow the railroads, so 15 you're hearing both sides. 16 MR. THOMPSON: Yeah, you know, conceivably the Staff could come in in support of establishing a 17 18 new at-grade crossing, and then the railroad would --19 if we file at the same time as the railroads, who are 20 filing in opposition to the City's petition, then the 21 railroads would need --22 JUDGE CAILLE: Another round. 23 MR. THOMPSON: -- another round. So as it 24 stands, do we have the time to just, if necessary, 25 add a third round of --

JUDGE CAILLE: So were you thinking of 1 2 responding at the same time as the railroads? MR. THOMPSON: Responding at the same time 3 4 as the railroads. 5 JUDGE CAILLE: And then -- let's see. Where were we? Well, you know, dispositive motions are due 6 7 on the 14th. I suppose we could move -- or do you 8 think you can fit in between -- probably not. July 9 12th and October 14th, that's not a lot. Let's go 10 back off the record just a moment so we can figure 11 this out. 12 (Discussion off the record.) 13 JUDGE CAILLE: Let's go back on the record. 14 All right. We've discovered that we don't have to 15 change anything pursuant to our off-record 16 discussion, so we will keep the schedule as I previously read into the record. And now I'll ask if 17 18 there's anyone who would like to add anything that was mentioned during our off-record discussions or 19 20 otherwise. 21 MS. LARSON: Yes, this is Carolyn Larson. 22 Do we have a time of day for our pre-hearing 23 conference? JUDGE CAILLE: What would be best for the 24 25 parties, because it will be here, so --

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MR. COWAN: Probably afternoon would be 1 2 best. 3 JUDGE CAILLE: Is afternoon better? How about 1:30, then? Will that work? That's October 4 the 5th. 5 б MS. LARSON: Sure. MR. COWAN: Works for us. 7 JUDGE CAILLE: And on hearing days, we 8 9 usually begin at 9:30 in the morning. 10 MS. LARSON: Okay. JUDGE CAILLE: Okay. I've covered the 11 12 protective order. The only last thing that I'd like 13 to remind the parties is that the Commission 14 encourages settlements, and I know that there have 15 been efforts to settle in the original docket, but 16 should there be an opportunity for the parties to 17 come to some consensus on the issues, please keep the Commission informed. 18 19 If you should need a mediator, usually, if 20 you'd contact our head ALJ, another ALJ besides 21 myself would be able to do a mediation. I will 22 prepare a pre-hearing conference order memorializing 23 what we have discussed today and setting forth the schedule and any other procedural matters. 24

I did not -- I will check and see how many

copies of any documents you filed need to be filed 1 with the Commission. I did not have an opportunity 2 3 to do that this morning, but I will include that in 4 my pre-hearing conference order. 5 Is there anything else from anyone? Anything, any concerns? 6 7 MR. MacDOUGALL: Just one thing, Your Honor, we were talking earlier --8 9 JUDGE CAILLE: Is this Mr. MacDougall? 10 MR. MacDOUGALL: This is Kevin MacDougall. 11 I just wanted to confirm the fact you were, in fact, 12 agreeable to possibly extending some of these 13 deadlines if the need arose. 14 JUDGE CAILLE: Yes, I'm hoping that that 15 will not occur, but I know that there was some 16 concern by the parties about the amount of time for 17 discovery. But I think we pretty much added about 18 another month in order to accommodate that, so there's approximately 120 days for discovery. But 19 20 it's understood that if problems arise, you just need 21 to bring them to me and we'll attempt to work them

22 out.

23 MR. MacDOUGALL: Thank you, Your Honor.
24 JUDGE CAILLE: Anything else from anyone?
25 MR. COWAN: Not from us, Your Honor.

1	MS. LARSON: No.
2	JUDGE CAILLE: All right. Thank you very
3	much for participating in this pre-hearing
4	conference, and it is now adjourned. Thank you.
5	MR. COWAN: Thank you, Your Honor.
6	MS. LARSON: Thank you.
7	(Proceedings adjourned at 10:53 a.m.)
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