The Missoula Plan: A View From the Sidelines

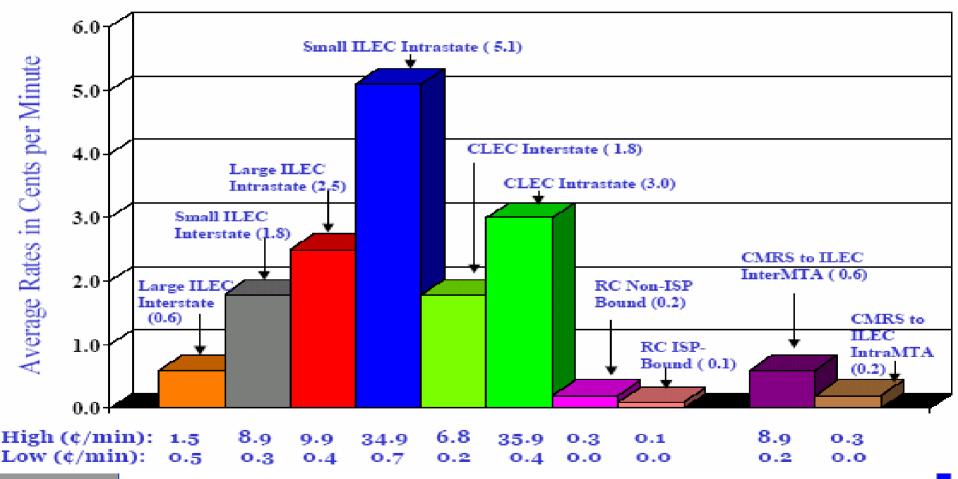
The National Regulatory Research Institute

Washington Utilities and Transportation Commission Missoula Plan Workshop October 3, 2006

Ed Rosenberg, Ph.D.



Intercarrier Compensation Rates



nrri

The Missoula Plan – Features

- Carrier Tracks
 - Track 1 ... RBOCs, CLECs, wireless, and other non-rural carriers
 - Track 2 ... most mid-sized rural ILECs
 - Track 3 ... the smallest rural ILECs
 - Each Track given different treatment

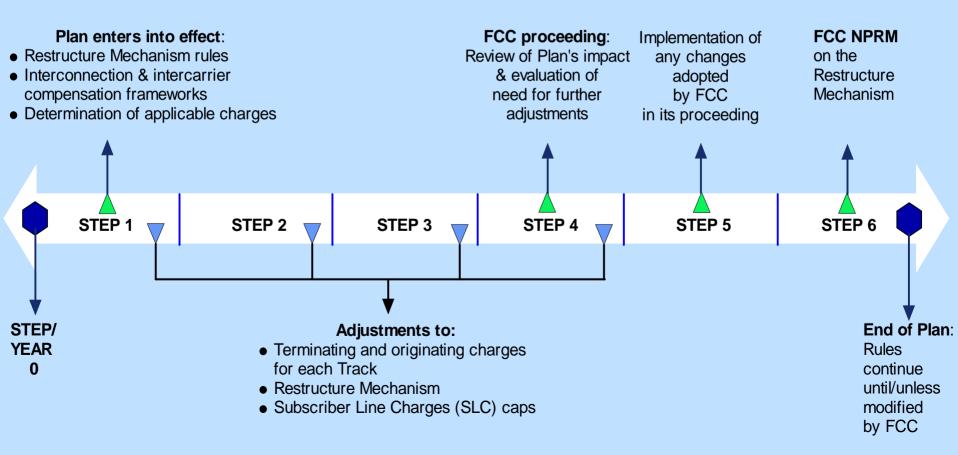
Missoula Plan – Features

- Multi-year phase-in
- Subscriber Line Charge (SLC) caps increase by up to \$3.50 per line, per month
- Access rates decrease by about 1.4 cents/min on average

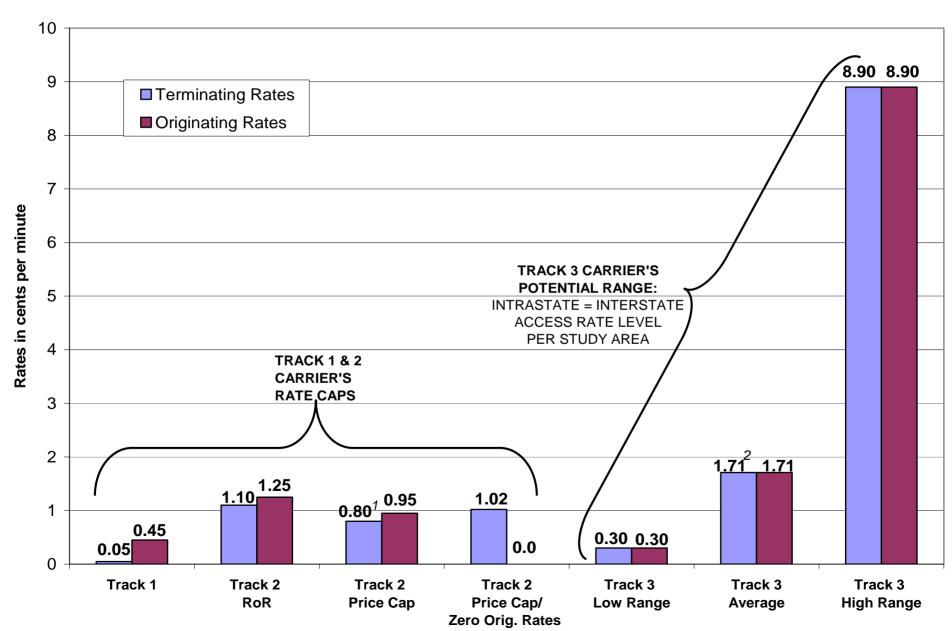


The Missoula Plan – Phase-in Over Four to Six Years

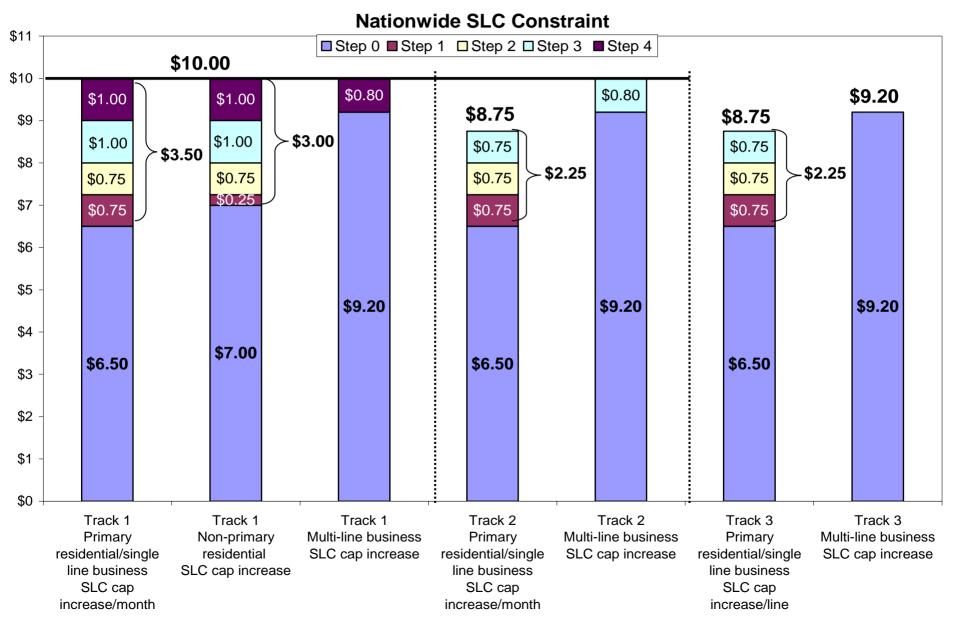
Implementation of the Missoula Plan: Plan Phases



Rates for Each Category of Carrier



Gradual increases in SLC caps to as much as \$10.00



The Missoula Plan – Interactions

INCREASED SLCs: More

local revenue

RESTRUCTURE MECHANISM: Revenue adjustment

RESTRUCTURED INTERCARRIER COMPENSATION RATES:

- Reciprocal compensation
- Interstate access charges
- Intrastate access charges

MODIFIED USF:

Adjust federal subsidy to interstate revenue loss EARLY ADOPTER FUND: Mediate state subsidy for intrastate revenue loss Missoula Plan – Estimated Cost (in millions, source: Missoula Plan Presentation 7/31/06)

Restructure Mechanism	\$1,500	
Additional Items: Transition		
Early Adopter Fund	\$200	
Lifeline Increases	\$225	
High Cost Fund/USF		
Mechanism Adjustments	\$300	
Sub-Total: RM Plus Additional		
Items	\$2,225	



Missoula Plan – Effects

	Track 1	Track 2	Track 3	
Target Rates (\$/access minute)				
Termination	\$0.0005	\$0.008	\$0.0171*	
Origination	\$0.0045	\$0.0095	\$0.0171*	
Rebalanced End-User Rates – Maximum SLC Increase (\$/line per month)				
	\$3.50	\$2.25	\$2.25	
*Track 3 rate is an average not a cap actual caps will be current interstate rate for each carrier				



The Missoula Plan - Issues

- Increased universal service support
- Preemption
- Disputes over definition and location of "edges"

The Missoula Plan – Issues

- Effect of deaveraged SLCs
- Early Adopter Fund vague and may be too small
- Is part Bill and Keep?



The Missoula Plan – Issues

- Low-usage customers will pay more
- Heavy wireline long distance users will benefit most
- Other industry sectors (cable, CLEC, wireless) and consumer advocates have concerns



The Missoula Plan – Comments

- May or may not be consistent with the FCC's goals
- Sets stage for adoption of Bill and Keep
- May not be end of the process, but is current framework for discussion



NRRI Resources

Available at: <u>www.nrri.ohio-state.edu</u>

On the "Telecommunications" page

- Commissioner Briefing Paper: Intercarrier Compensation and the Missoula Plan, August 2006.
- Intercarrier Compensation: History and Reform, Camp NARUC presentation.
- Additional resources at: <u>http://www.nrri.ohio-</u> <u>state.edu/Telecom/hot-topics-links/intercarrier-</u> <u>compensation/</u>

