

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

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EXH. JDM-8

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NATURAL GAS COST OF SERVICE STUDY

1
2 A cost of service study is an engineering-economic study, which apportions the
3 revenue, expenses, and rate base associated with providing natural gas service to designated
4 groups of customers. It indicates whether the revenue provided by the customer group
5 recovers the cost to serve those customers. The study results are used as a guide in
6 determining the appropriate rate spread among the groups of customers.

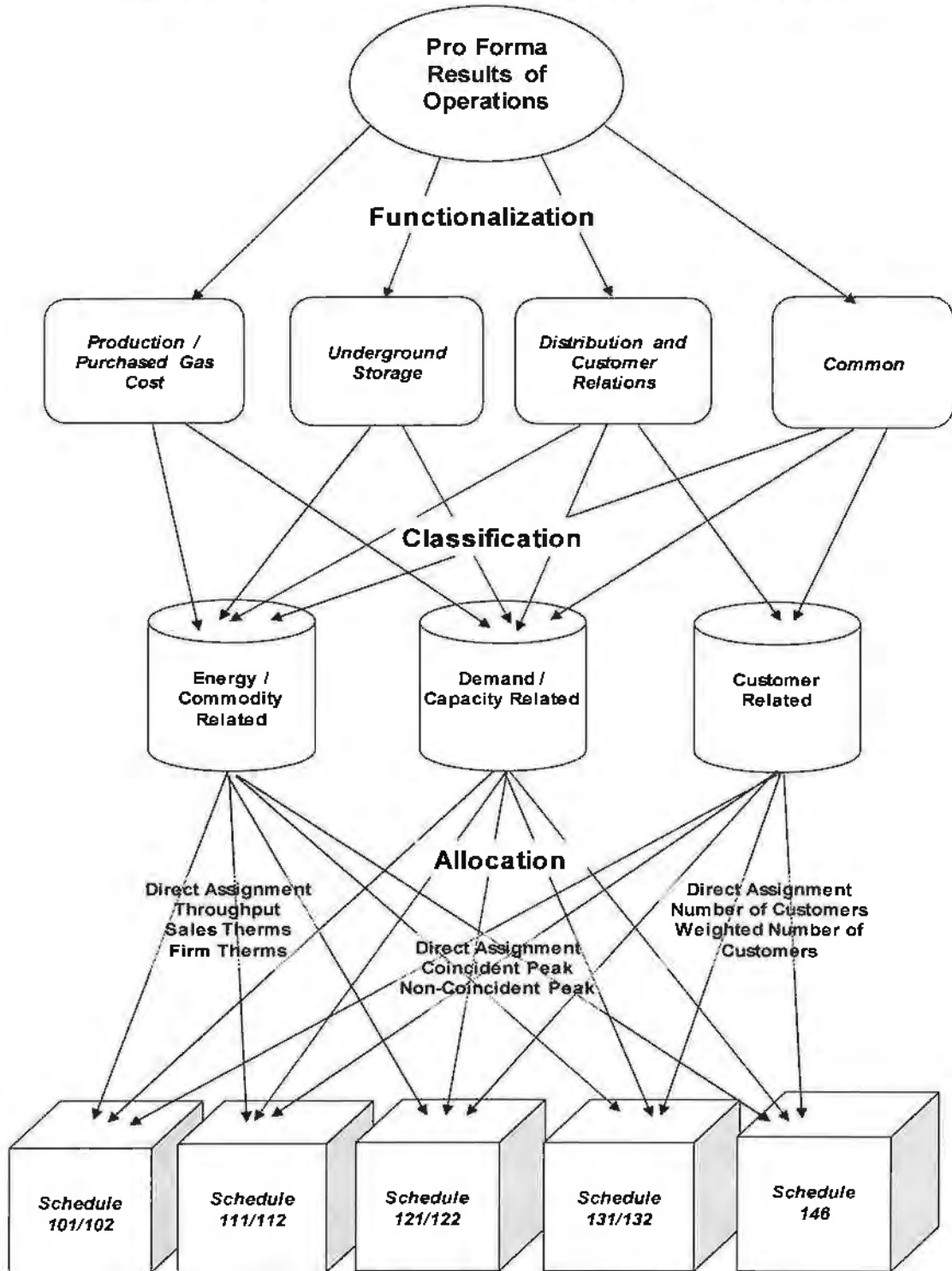
7 As shown in the flowchart below, there are three basic steps involved in a cost of
8 service study: functionalization, classification, and allocation.

9 First, the expenses and rate base associated with the natural gas system under study
10 are assigned to functional categories. The FERC uniform system of accounts provides the
11 basic segregation into production, underground storage, and distribution. Traditionally,
12 customer accounting, customer information, and sales expenses are included in the
13 distribution function and administrative and general expenses and general plant rate base are
14 allocated to all functions. In this study I have created a separate functional category for
15 common costs. Administrative and general costs that cannot be directly assigned to the
16 other functions have been placed in this category.

17 Second, the expenses and rate base items are classified into three primary cost
18 components: demand, commodity or customer-related. Demand-related (capacity) costs are
19 allocated to rate schedules on the basis of each schedule's contribution to system peak
20 demand. Commodity-related (energy) costs are allocated based on each rate schedule's
21 share of commodity consumption. Customer-related items are allocated to rate schedules
22 based on the number of customers within each schedule. The number of customers may be
23 weighted by appropriate factors such as relative cost of metering equipment. In addition to

1 these three cost components, any revenue-related expense is allocated based on the
 2 proportion of revenues by rate schedule.

3 **NATURAL GAS COST OF SERVICE STUDY FLOWCHART**



24 **Pro Forma Results of Operations by Customer Group**

1 The final step is allocation of the costs to the various rate schedules utilizing the
2 allocation factors selected for each specific cost item. These factors are derived from usage
3 and customer information associated with the test period results of operation.

4 **BASE CASE COST OF SERVICE STUDY**

5 **Production - Purchased Natural Gas Costs**

6 The Company owns no natural gas production facilities serving the Washington
7 jurisdiction. In addition, the revenue and expenses associated with the natural gas
8 purchased to serve sales customers, and pipeline transportation to get it to our system, have
9 been removed from the Company's filing. The natural gas costs included in the production
10 function in this rate case include the expenses of the gas supply department.

11 The expenses of the gas supply department recorded in account 813 are classified as
12 commodity-related costs. The gas scheduling process includes transportation customers, so
13 estimated scheduling dispatch labor expenses are allocated by throughput. The remaining
14 gas supply department expenses are allocated 95% by sales volumes (excludes Schedule
15 146) and 5% on total throughput.

16 **Underground Storage**

17 Underground storage rate base, operating and maintenance expenses are classified as
18 commodity-related. Thirteen percent of underground storage costs are allocated to customer
19 groups by annual throughput, the remaining eighty-seven percent are allocated by sales
20 therms.

21 **Distribution Facilities Classification (Peak and Average)**

22 Distribution mains and regulator station equipment (both general use and city gate
23 stations) are classified as demand and commodity-related using the peak and average ratio
24 for the distribution system. Peak demand is defined as the average of the five-day sustained

1 peaks from each of the most recent three years. Average daily load is calculated by dividing
2 annual throughput by 365 (days in the year). The average daily load is divided by peak load
3 to arrive at the system load factor of 38.3%. This proportion is classified as commodity-
4 related. The remaining 61.7% is classified as demand-related. Meters, services and
5 industrial measuring & regulating equipment are classified as customer-related distribution
6 plant. Distribution operating and maintenance expenses are classified (and allocated) in
7 relation to the plant accounts they are associated with.

8 **Customer Relations Distribution Cost Classification**

9 Customer service, customer information and sales expenses are the core of the
10 customer relations functional unit which is included with the distribution cost category. For
11 the most part these costs are classified as customer-related. Exceptions include
12 uncollectible accounts expense, which is considered separately as a revenue conversion
13 item, and Demand Side Management amortization expense recorded in Account 908.

14 **Distribution Cost Allocation**

15 Demand-related distribution costs are allocated to customer groups (rate schedules)
16 by each group's contribution to the three-year average five-day sustained peak.
17 Commodity-related distribution costs are allocated to customer groups by annual
18 throughput. The throughput allocation for distribution main investment has been segregated
19 into small, medium and large mains. Small mains are defined as less than two inches,
20 medium mains are 2 and 3 inches, and large mains being four inches or greater. Large
21 usage customers (Schedules 131/132 and 146) receive zero allocation of small main and
22 33.3% of medium main.

23 Most customer-related costs are allocated by the annualized number of customers
24 billed during the test period. Meter investment costs are allocated using the number of

1 customers weighted by the relative current cost of meters currently in service. Services
2 investment costs are allocated using the number of customers weighted by the relative
3 current cost of typical service installations. Industrial measuring and regulating equipment
4 investment costs are allocated by number of customers weighted by industrial meters at
5 current cost.

6 **Administrative and General Costs**

7 General and intangible rate base items are allocated by the Company's four-factor
8 allocator. Administrative and general expenses are segregated into plant-related, labor-
9 related, revenue-related and other. The plant-related items are allocated based on total plant
10 in service. Labor-related items are allocated by operating and maintenance labor expense.
11 Revenue-related items are allocated by pro forma revenue. Other administrative and general
12 expenses are allocated by the Company's 4-factor.

13 **Special Contract Customer Revenue**

14 Several special contract customers receive transportation service from the Company.
15 Rates for these customers were individually negotiated to cover any incremental costs as
16 well as some contribution to margin. The rates for these customers are not being adjusted in
17 this case. The revenue from these special contract customers has been segregated from
18 general rate revenue and allocated back to all the other rate classes by relative rate base. In
19 treating these revenues like other operating revenues, their system contribution reduces costs
20 for all rate schedules.

21 **Revenue Conversion Items**

22 In this study uncollectible accounts, state excise tax, and commission fees have been
23 classified as revenue-related and are allocated by pro forma revenue. These items vary with
24 revenue and are included in the calculation of the revenue conversion factor. Income tax

1 expense items are allocated to schedules by net income before income tax adjusted by
2 interest expense.

3 For the functional summaries on pages 2 and 3 of the cost of service study, these
4 items are assigned to the component cost categories. The revenue-related expense items
5 have been reduced to a percent of all other costs and loaded onto each cost category by that
6 ratio. Similarly, income tax items have been assigned to cost categories by relative rate base
7 (as is net income).

8 The following matrix outlines the methodology applied in the Company's Base Case
9 natural gas cost of service study.

| Line | Account | Functional Category | Classification | Allocation |
|----------------------------------|--------------------------------|---------------------|---|--|
| Underground Storage Plant | | | | |
| 1 | 350 - 357 Underground Storage | Underground Storage | Commodity to match PGA items | E01/E04 Annual Throughput / Annual Sales Therms |
| Distribution Plant | | | | |
| 2 | 374 Land | Distribution | Demand/Commodity/Customer from Other Dist Plant | S05 Sum of accounts 376-385 |
| 3 | 375 Structures | Distribution | Demand/Commodity/Customer from Other Dist Plant | S05 Sum of accounts 376-385 |
| 4 | 376(S) Small Mains | Distribution | Demand/Commodity by Peak & Average | D01/E06 Annual throughput excludes Sch 131/132&146 D01/E01/E06 1/3 annual throughput to all schedules & 2/3's annual throughput excluding Schs. 131/132&146 |
| 5 | 376(M) Medium Mains | Distribution | Demand/Commodity by Peak & Average | D01/E01/E06 Annual throughput to all schedules |
| 6 | 376(L) Large Mains | Distribution | Demand/Commodity by Peak & Average | D01/E01 Coincident peak (all), annual throughput (all) |
| 7 | 378 M&R General | Distribution | Demand/Commodity by Peak & Average | D01/E01 Coincident peak (all), annual throughput (all) |
| 8 | 379 M&R City Gate | Distribution | Demand/Commodity by Peak & Average | C02, Customers weighted by current typical service cost |
| 9 | 380 Services | Distribution | Customer | C03, Customers weighted by average current meter cost |
| 10 | 381 Meters | Distribution | Customer | C06, Customers weighted by industrial meter cost |
| 11 | 385 Industrial M&R | Distribution | Customer | S05 Sum of accounts 376-385 |
| 12 | 387 Other | Distribution | Demand/Commodity/Customer from Other Dist Plant | |
| General Plant | | | | |
| 13 | 389-399 All General Plant | Common | Demand/Commodity/Customer from UG & D Plant | 4-Factor (O&M less resource & labor, O&M labor, net direct plant, & customers |
| Intangible Plant | | | | |
| 14 | 303 Misc Intangible Plant | Distribution | Demand/Commodity/Customer from Dist Plant | S15 Sum of Distribution Plant in Service 4-Factor (O&M less resource & labor, O&M labor, net direct plant, & customers |
| 15 | 303 Computer Software | Common | Demand/Commodity/Customer from UG & D Plant | |
| Reserve for Depreciation | | | | |
| 16 | Underground Storage | Underground Storage | Commodity same as related plant | Allocations linked to related plant accounts |
| 17 | Distribution | Distribution | Demand/Commodity/Customer same as related plant | Allocations linked to related plant accounts |
| 18 | General | Common | Demand/Commodity/Customer same as related plant | Allocations linked to related plant accounts |
| 19 | Intangible | Distribution/Common | Demand/Commodity/Customer same as related plant | Allocations linked to related plant accounts |
| Other Rate Base | | | | |
| 20 | Accumulated Deferred FIT | All | Demand/Commodity/Customer from Plant in Service | S17 Sum of Total Plant in Service |
| 21 | Constuction Advances | Distribution | Customer | C10 Residential only |
| 22 | Gas Inventory | Underground Storage | Commodity from Underground Storage Plant | S14 Sum of Underground Storage Plant in Service |
| 23 | DSM Investment | Distribution | Demand/Commodity by Peak & Average | D01/E01 Coincident peak (all), annual throughput (all) |
| 24 | Working Capital | Common | Demand/Commodity/Customer from UG & D Plant | S17 Sum of Total Plant in Service |
| 25 | Other Rate Base | Common | Demand/Commodity/Customer from UG & D Plant | S17 Sum of Total Plant in Service |
| Purchased Gas Expenses | | | | |
| 26 | 804 Purchased Gas Cost | Production | Demand/Commodity from PGA Tracker WACOG | Excluded from Study |
| 27 | 807 Purchased Gas Expenses | Production | Commodity | Excluded from Study |
| 28 | 813 Gas Research Contributions | Production | Commodity | E08 GTI Expense (Weighted Annual Sales Therms) |
| 29 | 813 Other Gas Expenses | Production | Commodity | E01/E04 Annual Throughput / Annual Sales Therms |

WUTC Docket No. UG-19 ____ Methodology Matrix
Avista Utilities Washington Jurisdiction
Natural Gas Cost of Service Methodology

| Line | Account | Functional Category | Classification | Allocation |
|---|------------------------------------|---------------------|--|---|
| Underground Storage O&M | | | | |
| 1 | 814 - 837 Underground Storage Exp | Underground Storage | Commodity | E01/E04 Annual Throughput / Annual Sales Therms |
| Distribution O&M | | | | |
| 2 | 870 OP Super & Engineering | Distribution | Demand/Commodity/Customer from Dist Plant | S15 Sum of Distribution Plant in Service |
| 3 | 871 Load Dispatching | Distribution | Commodity | E01 Annual throughput |
| 4 | 874 Mains & Services | Distribution | Demand/Commodity/Customer from related plant | S06 Sum of Mains and Services Plant in Service |
| 5 | 875 M&R Station - General | Distribution | Demand/Commodity from related plant | S08 Sum of Meas & Reg Station - General Plant in Service |
| 6 | 876 M&R Station - Industrial | Distribution | Customer from related plant | S19 Sum of Meas & Reg Station - Industrial Plant in Service |
| 7 | 877 M&R Station - City Gate | Distribution | Demand/Commodity from related plant | S09 Sum of Meas & Reg Station - City Gate Plant in Service |
| 8 | 878 Meter & House Regulator | Distribution | Customer from related plant | S07 Sum of Meter and Installation Plant in Service |
| 9 | 879 Customer Installations | Distribution | Customer | C05, Customers weighted by average current meter cost |
| 10 | 880 Other OP Expenses | Distribution | Demand/Commodity/Customer from other dist expenses | S04 Sum of Accounts 870 - 879 and 881 - 894 |
| 11 | 881 Rents | Distribution | Demand/Commodity/Customer from other dist expenses | S04 Sum of Accounts 870 - 879 and 881 - 894 |
| 12 | 885 MT Super & Engineering | Distribution | Demand/Commodity/Customer from Dist Plant | S15 Sum of Distribution Plant in Service |
| 13 | 886 MT of Structures | Distribution | Demand/Commodity/Customer from Other Dist Plant | S05 Sum of accounts 376-385 |
| 14 | 887 MT of Mains | Distribution | Demand/Commodity from related plant | S21 Sum of Distribution Mains Plant in Service |
| 15 | 889 MT of M&R General | Distribution | Demand/Commodity from related plant | S08 Sum of Meas & Reg Station - General Plant in Service |
| 16 | 890 MT of M&R Industrial | Distribution | Customer from related plant | S19 Sum of Meas & Reg Station - Industrial Plant in Service |
| 17 | 891 MT of M&R City Gate | Distribution | Demand/Commodity from related plant | S09 Sum of Meas & Reg Station - City Gate Plant in Service |
| 18 | 892 MT of Services | Distribution | Customer from related plant | S20 Sum of Services Plant in Services |
| 19 | 893 MT of Meters & Hs Reg | Distribution | Customer from related plant | S07 Sum of Meter and Installation Plant in Service |
| 20 | 894 MT of Other Equipment | Distribution | Demand/Commodity/Customer from Dist Plant | S15 Sum of Distribution Plant in Service |
| Customer Accounting Expenses | | | | |
| 21 | 901 Supervision | Customer Relations | Customer | C01 All customers (unweighted) |
| 22 | 902 Meter Reading | Customer Relations | Customer | C01 All customers (unweighted) |
| 23 | 903 Customer Records & Collections | Customer Relations | Customer | C01 All customers (unweighted) |
| 24 | 904 Uncollectible Accounts | Revenue Conversion | Revenue | R03 Retail Sales Revenue |
| 25 | 905 Misc Cust Accounts | Customer Relations | Customer | C01 All customers (unweighted) |
| Customer Service & Info Expenses | | | | |
| 26 | 907 Supervision | Customer Relations | Customer | C01 All customers (unweighted) |
| 27 | 908 Customer Assistance | Customer Relations | Customer | C01 All customers (unweighted) |
| 28 | 908 DSM Amortization | Distribution | Demand/Commodity by Peak & Average | D01/E01 Coincident peak (all), annual throughput (all) |
| 29 | 909 Advertising | Customer Relations | Customer | C01 All customers (unweighted) |
| 30 | 910 Misc Cust Service & Info | Customer Relations | Customer | C01 All customers (unweighted) |
| Sales Expenses | | | | |
| 31 | 911 - 916 Sales Expenses | Customer Relations | Customer | C01 All customers (unweighted) |

| Line | Account | Functional Category | Classification | Allocation |
|-------------------------------------|--------------------------------|---------------------|---|---|
| Admin & General Expenses | | | | |
| 1 | 920 Salaries | Common | Demand/Commodity/Customer from Other O&M | 4-Factor (O&M less resource & labor, O&M labor, net direct plant, & customers |
| 2 | 921 Office Supplies | Common | Demand/Commodity/Customer from Other O&M | 4-Factor (O&M less resource & labor, O&M labor, net direct plant, & customers |
| 3 | 922 Admin Expenses Transferred | Common | Demand/Commodity/Customer from Other O&M | 4-Factor (O&M less resource & labor, O&M labor, net direct plant, & customers |
| 4 | 923 Outside Services | Common | Demand/Commodity/Customer from Other O&M | 4-Factor (O&M less resource & labor, O&M labor, net direct plant, & customers |
| 5 | 924 Property Insurance | Common | Demand/Commodity/Customer from Plant in Service | S17 Sum of Total Plant in Service |
| 6 | 925 Injuries & Damages | Common | Demand/Commodity/Customer from Other O&M | 4-Factor (O&M less resource & labor, O&M labor, net direct plant, & customers |
| 7 | 926 Pensions & Benefits | Common | Demand/Commodity/Customer from Labpr O&M | S13 O&M Labor Expense |
| 8 | 927 Franchise Requirements | Revenue Conversion | Revenue | R01 Retail Sales Revenue |
| 9 | 928 Regulatory Commission | Common | Demand/Commodity/Customer from Other O&M | 4-Factor (O&M less resource & labor, O&M labor, net direct plant, & customers |
| 10 | 928 Commission Fees | Revenue Conversion | Revenue | R01 Retail Sales Revenue |
| 11 | 930 Miscellaneous General | Common | Demand/Commodity/Customer from Other O&M | 4-Factor (O&M less resource & labor, O&M labor, net direct plant, & customers |
| 12 | 931 Rents | Common | Demand/Commodity/Customer from Other O&M | 4-Factor (O&M less resource & labor, O&M labor, net direct plant, & customers |
| 13 | 931 CSS Rent | Customer Relations | Customer | C01 All customers (unweighted) |
| 14 | 935 MT of General Plant | Common | Demand/Commodity/Customer from Plant in Service | S17 Sum of Total Plant in Service |
| Depreciation Expense | | | | |
| 15 | Underground Storage | Underground Storage | Commodity same as related plant | Allocations linked to related plant accounts |
| 16 | Distribution | Distribution | Demand/Commodity/Customer same as related plant | Allocations linked to related plant accounts |
| 17 | General | Common | Demand/Commodity/Customer same as related plant | Allocations linked to related plant accounts |
| 18 | Intangible | Distribution/Common | Demand/Commodity/Customer same as related plant | Allocations linked to related plant accounts |
| Taxes | | | | |
| 19 | Property Tax | All | Demand/Commodity/Customer from related plant | S14/S15/S16 Sum of UG Plant/Sum of Dist Plant/Sum of Gen Plant |
| 20 | Miscellaneous Dist Tax | Distribution | Demand/Commodity/Customer from Dist Plant | S15 Sum of Distribution Plant in Service |
| 21 | State Excise Tax | Revenue Conversion | Revenue | R01 Retail Sales Revenue |
| 22 | Federal Income Tax | Revenue Conversion | Revenue | R02 Net Income before Taxes Less Interest Expense |
| 23 | Deferred FIF | Revenue Conversion | Revenue | R02 Net Income before Taxes Less Interest Expense |
| 24 | ITC | Revenue Conversion | Revenue | R02 Net Income before Taxes Less Interest Expense |
| Operating Revenues | | | | |
| 25 | Revenue from Rates | Revenue | Revenue | Pro Forma Revenue per Revenue Study |
| 26 | Special Contract Revenue | All | Demand/Commodity/Customer from Rate Base | S01 Sum of Rate Base |
| 27 | Off System Sales | Production | Commodity | E04 Sales Therms |
| 28 | Miscellaneous Service Revenue | Distribution | Demand/Commodity/Customer from Dist Plant | S15 Sum of Distribution Plant in Service |
| 29 | Rent From Gas Property | All | Demand/Commodity/Customer from Rate Base | S01 Sum of Rate Base |