

Exhibit No. ___ -T (KMF-1T)
Docket No. UT-050814
Witness: Kathleen M. Folsom
REDACTED VERSION

BEFORE THE WASHINGTON UTILITIES AND TRANSPORTATION
COMMISSION

In the Matter of the Joint Application
of

VERIZON COMMUNICATIONS INC.
and MCI, INC.

For Approval of Agreement and Plan of
Merger

DOCKET NO. UT-050814

TESTIMONY OF

KATHLEEN M. FOLSOM

STAFF OF
WASHINGTON UTILITIES
AND TRANSPORTATION COMMISSION

September 9, 2005

REDACTED VERSION

1 I. INTRODUCTION

2 Q. Please state your name and business address.

3 A. My name is Kathleen M. Folsom, and my business address is 1300 South
4 Evergreen Park Drive Southwest, P.O. Box 47250, Olympia, Washington
5 98504-7250. My business e-mail address is kfolsom@wutc.wa.gov.

6
7 Q. By whom are you employed and in what capacity?

8 A. I am employed by the Washington Utilities and Transportation Commission
9 (Commission) as a Senior Regulatory Telecommunications Analyst. My
10 participation in this case is on behalf of the Commission’s Staff (Staff).

11
12 Q. What are your education and experience qualifications?

13 A. I hold a Bachelor of Arts degree in Business Administration from
14 Washington State University. I also hold an MBA, with a concentration in
15 Finance, from Portland State University.

16 In April 1988, I began my career with the Commission, including
17 providing expert testimony on issues related to the establishment of an
18 authorized rate of return for GTE Northwest Incorporated (GTE-NW) in
19 Docket No. UT-931591 and U S West Communications, Inc. in Docket No.

1 UT-950200. I have submitted testimony on issues related to transfers of
2 property and merger issues regarding GTE Corporation and Bell Atlantic
3 Corporation in Docket No. UT-981367 and regarding U S WEST Inc. and
4 Qwest Communications International Inc. in Docket No. UT-991358.
5 Additionally, I was the lead staff in the review of the proposed merger of
6 Portland General Electric Co. and Northwest Natural Gas Company, in
7 Docket No. UG-011607. I also provided expert testimony in the review of
8 the sale of Qwest Dex in Docket No. UT-021120. I was the lead staff on
9 Verizon Northwest Inc.'s general rate increase request and provided
10 testimony in response to the Company's petition for \$29.7 million in interim
11 rate relief, Docket No. UT-040788.

12 In my capacity as a Regulatory Analyst, I have presented
13 recommendations to the Commission on numerous security, affiliated
14 interest, and transfer of property applications by various utilities.

15

16

II. SCOPE OF TESTIMONY

17 **Q. What is the scope of your testimony in this case?**

18 A. I provide testimony in response to Verizon Communications Inc.'s (Verizon)
19 and MCI, Inc.'s (MCI) (collectively Applicants or Companies) joint

1 application for approval of a transaction that will result in MCI becoming a
2 wholly-owned subsidiary of Verizon. I discuss the following subjects in my
3 testimony:

4 a. The evidence Verizon and MCI have provided related to the
5 financial impact of the proposed merger.

6 b. An estimate of the merger-related cost savings and revenue
7 enhancements (“synergies”) that are likely to flow to Verizon’s
8 Washington intrastate operations.

9
10 **III. RECOMMENDATIONS**

11 **Q. What is your recommendation as to the financial impacts of the proposed**
12 **merger?**

13 A. It does not appear likely, based on my review of broad financial indicators,
14 that the merger will be harmful to the financial health of the Companies. It is
15 my recommendation, however, that if the debt rating of Verizon is
16 downgraded specifically as a result of the merger, an adjustment in the
17 calculation of the cost of debt should be made for ratemaking purposes to
18 remove the effect of the downgrade on Verizon NW.

1 Q. What is your estimation of the appropriate portion of the predicted
2 synergies that should flow to Verizon Washington intrastate operations?

3 A. The minimum Net Present Value (NPV) of savings that should flow to
4 Washington intrastate operations is [REDACTED] attributable to net revenue
5 synergies, and [REDACTED] attributable to net expense cost savings, for a
6 total of [REDACTED] as shown on page 1 of my highly confidential Exhibit
7 No. ___ HC (KMF-2HC). I have estimated that the NPV of synergies
8 attributable to Washington may be at least [REDACTED] if the synergy
9 allocation process is extended into the years [REDACTED]
10 [REDACTED]. See page 2 of my highly confidential Exhibit No. ___ HC (KMF-
11 2HC).

12
13 IV. FINANCIAL ISSUES

14 Q. What was the scope of your examination related to financial issues?

15 A. The Applicants generally did not pre-file testimony regarding the effect of
16 the proposed merger on the surviving company's financial standing, such as
17 its future creditworthiness or bond ratings. Consequently, I examined a
18 number of publicly available documents including Verizon's Form S-4
19 Registration Statement filed with the Securities and Exchange Commission

1 (SEC), bond rating announcements, and financial statements. I reviewed
2 financial indices as they concern the proposed merged company including
3 rate of return, coverage ratios, and any immediate demands for new
4 financing. Finally, I read and studied the material contained in the responses
5 to Staff and Public Counsel Data Requests.

6

7 **Post-Merger Organization**

8 **Q. What is the relationship between the WUTC-regulated subsidiaries of**
9 **Verizon and MCI and their parent companies?**

10 A. All of the WUTC-regulated subsidiaries of Verizon and MCI will be owned
11 by a common parent, Verizon Communications Inc. Verizon Northwest Inc.,
12 Bell Atlantic Communications Inc. d/b/a Verizon Long Distance, Verizon
13 Avenue Corp., and Verizon Select Services Inc. are subsidiaries of Verizon
14 authorized to do business in the state of Washington. MCImetro Access
15 Transmission Services LLC, MCI WorldCom Communications, Inc. (to be
16 renamed MCI Communications Services, Inc.), MCI WorldCom Network
17 Services, Inc. (to be renamed MCI Network Services, Inc.), Teleconnect Long
18 Distance Services and Systems Co., and TTI National, Inc. are subsidiaries of
19 MCI authorized to do business in the state of Washington.

1

2 **Q. Has Verizon provided any information regarding its plans (post-merger)**
3 **for services to be provided to MCI or MCI's WUTC-regulated**
4 **subsidiaries?**

5 A. Generally, in response to Staff data requests, Verizon has stated that it has
6 not engaged in planning for post-merger activities. However, in response to
7 Staff Data Request No. 62, Verizon indicated that Verizon Communications
8 Inc. (parent company) would likely be the issuer of any future common stock
9 offerings and that Verizon Global Funding Corp. (affiliate company) would
10 likely be the issuer of any debt offerings for all affiliates of the merged
11 company (including those MCI entities registered in Washington). This is
12 consistent with Verizon's current practice with regard to Verizon NW's
13 capital needs. Verizon NW does not issue debt in its own name; instead its
14 capital needs are met through intra-company transactions with Verizon
15 affiliates.

16

17 **Q. How is the merger to be effectuated?**

18 A. As described in the Agreement and Plan of Merger (Exhibit A of the
19 Petition), MCI will merge into ELI Acquisition, LLC, which is wholly-owned

1 by Verizon and was created solely to facilitate the transaction. ELI
2 Acquisition, LLC will be the surviving company in the merger, and Verizon
3 will be its parent corporation after the merger. Verizon intends to rename
4 ELI Acquisition, LLC "MCI, LLC."

5

6 **Q. Did the Companies provide a post-merger corporate organization chart?**

7 A. No. In response to Staff Data Request No. 51, the Companies stated that an
8 organization chart for the post-acquisition company had not yet been
9 finalized. Instead, the current organization chart was provided for both
10 companies. Verizon indicated that "the only change presently anticipated by
11 the transaction is the addition of ELI Acquisition, LLC (which Verizon
12 intends to rename MCI, LLC) as a second-tier subsidiary of Verizon
13 Communications Inc. (like GTE and NYNEX Corporations) and into which
14 MCI, Inc. will be merged."

15

16 **Q. Did Staff create an organization chart based on the response to Staff Data**
17 **Request No. 51?**

18 A. Yes. An organization chart depicting the post-merger company is my Exhibit
19 No. ___ (KMF-3).

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Q. What evidence does Staff have regarding how the WUTC-regulated subsidiaries of Verizon and MCI will operate in Washington post-merger?

A. In its response to Public Counsel Data Request No. 131, Verizon described savings and synergies created through the utilization of MCI network facilities, through the bundling of Verizon and MCI products and services, and through headcount reductions largely at MCI which will enable the new firm to provide shared services such as finance, legal, and human resources more efficiently.

Verizon intends to move a large share of its long-distance traffic onto under-utilized portions of MCI’s existing facilities. Verizon will also avoid the costs that it would have incurred to build out its own long distance and out-of-region network by using the post-merger company’s combined network.

Additionally, the post-merger company will be able to sell a bundle of services to all of its customers that include inputs from both companies. For example, Verizon’s wireless services may be sold as part of a bundle of services to MCI’s existing customer base and MCI’s services currently

1 offered to its large enterprise customers may be sold as part of a bundle of
2 services to Verizon's existing smaller business customers.

3

4 **Q. Is it Staff's understanding that MCI and Verizon will remain completely**
5 **independent entities post-merger?**

6 A. No. The Applicants' petition states "Until the transaction is completed, both
7 corporations will continue to operate as independent entities." However, it
8 appears that post-merger there will be combined product lines, joint use of
9 networks, and that general administrative functions will be performed on
10 behalf of both companies at the surviving parent company level.

11

12 **Verizon and MCI Credit Ratings**

13 **Q. Why is it important to analyze the credit ratings of the companies in**
14 **anticipation of the merger?**

15 A. Credit ratings provide an indication of what independent analysts believe
16 will be the effect of the merger on the merged company's general
17 creditworthiness based on risk factors. Credit ratings allow investors to
18 easily differentiate credit quality with respect to a specific financial

1 obligation. A lower credit rating could result in an incrementally higher cost
2 of debt.

3

4 **Q. What are Verizon and MCI's current ratings from Moody's and S&P?**

5 A. The current Moody's and S&P bond ratings for Verizon and MCI were
6 provided in response to Staff Data Request No. 57 and are shown in my
7 Exhibit No. ___ (KMF-4). Generally, Verizon is rated in the "A" range and
8 MCI in the "B" range.

9 On February 14, 2005, S&P placed the debt of Verizon
10 Communications Inc. and the debt of Verizon Communications Inc.'s
11 affiliates on "CreditWatch," with "negative implications." The ratings of
12 MCI were placed on CreditWatch with "positive implications." At the same
13 time, Moody's took similar action, placing the ratings of Verizon "on review"
14 for possible downgrade and the ratings of MCI on review for possible
15 upgrade.

16

17 **Q. Please explain the significance of maintaining "A" ratings from S&P and**
18 **Moody's.**

1 A. According to S&P's rating definitions, this means Verizon's "capacity to meet
2 its financial commitment on the obligation is very strong." Moody's rating
3 definitions provide that "Obligations rated Aa are judged to be of high
4 quality and are subject to very low credit risk. Obligations rated A are
5 considered upper-medium grade and are subject to low credit risk."

6
7 **Q. Please describe the conditions for the CreditWatch issued by S&P.**

8 A. S&P cites the potential for weaker financial parameters at Verizon. S&P
9 recognizes that the initial financial impact on Verizon will not be significant
10 given MCI's large cash position and the relative size of the companies. Even
11 if a downgrade occurs, Verizon's long-term credit rating (A+) would not fall
12 lower than "A".

13 The positive CreditWatch listing for MCI reflects the company's
14 potential acquisition by a much more creditworthy company. S&P further
15 states that "in resolving the CreditWatch listings, Standard & Poor's will
16 examine how the MCI purchase alters Verizon's strategy to expand its
17 enterprise and international segments, as well as the likelihood for and
18 magnitude of operating synergies."

19

1 **Q. Please describe the conditions for Moody's placing the ratings of Verizon**
2 **and MCI "on review."**

3 A. The review for possible downgrade of Verizon is largely related to the
4 expected level of investment needed by Verizon to achieve the synergies
5 produced by the merger. Moody's states that if it "determines that the
6 synergies will materialize as expected, there is a high likelihood that
7 Verizon's ratings would be confirmed."

8 Moody's believes that the proposed merger will benefit MCI from an
9 operational standpoint. Additionally MCI's debt could be improved by
10 Verizon's acquisition of that company, either through a guarantee of the debt
11 or from indirect Verizon support.

12

13 **Q. Is it inevitable that a bond rating downgrade will occur once a**
14 **CreditWatch or "rating on review" action has occurred?**

15 A. No. CreditWatch or "rating on review" listings recognize the potential that
16 future performance may differ from initial expectations. Ratings appear on
17 CreditWatch when an event or deviation from an expected trend appears
18 and additional information is necessary to evaluate the current rating. A
19 CreditWatch listing does not mean that a ratings change is inevitable, and

1 often a range of alternative ratings may be shown. Conversely, a rating
2 change may occur without a prior CreditWatch listing. However, it is
3 important to note that a lower bond rating is likely to result in an
4 incrementally higher cost of debt to the issuer.

5

6 **Q. How are ratepayers impacted by an increase in debt cost?**

7 A. An increase in debt cost could be reflected in any future cost of capital
8 calculation (and, therefore, rates) for Verizon Northwest.

9

10 **Q. What is Staff's recommendation regarding an increase in debt cost arising**
11 **as a result of the merger?**

12 A. Post-merger debt costs to Washington ratepayers should not be higher than
13 they otherwise would have been if the merger had not occurred. If the debt
14 rating of Verizon is downgraded specifically as a result of the merger, Staff
15 recommends that an adjustment in the calculation of the cost of debt be made
16 for ratemaking purposes to remove the effect of the downgrade. Imposing
17 this as a condition of the Commission's approval of the merger is a way of
18 assuring that the merger meets the Commission's "no harm" standard.

19

1 **Cash Flow**

2 **Q. Why is it important to analyze the cash flows of the Company?**

3 A. A cash flow analysis provides a picture of the sources and uses of cash
4 utilized by the Companies and offers useful predictive information, which is
5 especially important when analyzing the resources a company has available
6 to it to support its operations in the future.

7 Investors look to cash flow as key to a company's ability to pay
8 dividends, cover interest and principal payments and so on. Cash flow data
9 informs the investment community and others how much cash can be used
10 for debt service or reveal a need for borrowing.

11

12 **Q. What does the available information on cash flow indicate?**

13 A. In response to Staff Data Request No. 63, the Companies stated “Verizon and
14 MCI have not engaged in post-transaction planning, and, therefore, cannot
15 provide a forecasted cash flow statement for the merged companies.”

16 However, Staff was able to review the most recent cash flow
17 statements for both Verizon and MCI, as well as information contained in the
18 Form S-4 filed with the SEC, and believes that the net cash provided from

1 operations appears to be sufficient for the merged Company to fund its
2 construction, to repay its debt, and for other operating purposes.

3

4 **Other Evidence of Financial Impacts of the Merger**

5 **Q. Did Staff investigate any significant changes in either Verizon or MCI's**
6 **stock price since the merger was announced?**

7 A. Yes. Staff was able to determine that there has not been a significant change
8 in stock price for either company since the announcement of the merger. The
9 response to Staff Data Request No. 59 shows that Verizon's stock price has
10 decreased slightly since March 1, 2005, and MCI's stock price has increased
11 slightly over the same time period.

12

13 **Q. What does the change in stock price indicate?**

14 A. Stock prices move in response to new public information. It appears that the
15 market does not anticipate a negative impact on the value of the merged
16 companies, as it relates to stock price.

17

1 Q. Did the Applicants provide testimony regarding the impact of the merger
2 on Verizon's financial ratios and credit quality?

3 A. No. However, in response to Staff Data Request No. 58, Verizon provided
4 studies that estimate the impact of the merger on various financial ratios
5 assuming various scenarios.

6
7 Q. What impacts, if any, will occur as a result of the proposed merger?

8 A. After reviewing publicly available documents, including bond rating agency
9 announcements, and the response to Staff Data Request No. 58, it appears
10 that most financial ratios will change very little post-merger.

11

12 Q. What has Staff concluded regarding the merged company's financial
13 standing?

14 A. Generally, the merger will not adversely affect Verizon's finances, including
15 its ability to meet debt obligations and pay for operations and capital
16 investments.

17

1 **V. SAVINGS**

2 **Q. What are the benefits of the merger estimated by the Companies on a**
3 **national level?**

4 A. The Applicants, in documents filed with the FCC, including the Declaration
5 of Stephen E. Smith¹ and the Public Interest Statement², have publicly stated
6 that the acquisition will yield a Net Present Value (NPV) of approximately
7 \$7.0 billion in additional revenues and operational cost savings. In the
8 revised response to Public Counsel Data Request No. 131, the Applicants
9 updated the projected new revenues and costs savings to a NPV of
10 approximately \$7.3 billion.

11
12 **Q. Please explain the operational cost savings from the merger.**

13 A. The cost reductions will be achieved through the reduction of 7,000 jobs, the
14 reduction of information technology costs, increasing the efficiency of using
15 existing network capacity to migrate long distance business traffic, avoiding
16 costs that Verizon would have incurred in building out its own networks,

¹ WC Docket No. 05-75, Verizon/MCI FCC Merger Petition, Declaration of Stephen E. Smith, page 1.

² WC Docket No. 05-75, Verizon/MCI FCC Merger Petition, Public Interest Statement, page 15.

1 reducing procurement costs, and rationalizing the companies' real estate
2 assets.

3

4 **Q. Please describe the revenue enhancements claimed by the Applicants.**

5 A. The Applicants assert that revenue enhancements will arise primarily from
6 the ability to attract new customers at a faster rate and from providing an
7 expanded bundle of products and services to all customers.

8

9 **Q. Over what time period are the predicted savings and revenue
10 enhancements expected to occur?**

11 A. The savings and revenue enhancements that yield a NPV of \$7.3 billion are
12 projected to occur over at least the years [REDACTED] and [REDACTED]
13 [REDACTED]. The Companies' analysis shows at least [REDACTED]
14 [REDACTED] is predicted to occur during the period [REDACTED].
15 The remaining [REDACTED] is based on
16 [REDACTED]. The majority of the costs to achieve those savings occur within
17 the [REDACTED] after the merger. The largest savings occur in the [REDACTED]
18 [REDACTED].

19

1 **Q. Please generally describe how the Applicants assigned savings and**
2 **revenue enhancements to Verizon, MCI, or both companies.**

3 A. As a first step, the Applicants reviewed each category of predicted revenue
4 and cost savings to determine how those synergies should be assigned to
5 either company or both. For example, if the cost savings or revenue
6 enhancement category was determined to accrue to MCI operations or to
7 benefit MCI operations exclusively, then 100 per cent of that category was
8 assigned to MCI. As a result, [REDACTED] of the \$7.3 billion NPV was
9 assigned to Verizon. The remaining approximately [REDACTED] was
10 assigned to MCI.

11
12 **Q. Did the Companies provide a Washington state specific estimate of**
13 **savings and revenue enhancements?**

14 A. Yes, in part. In the revised response to Public Counsel Data Request No. 131,
15 the Companies provided an analysis depicting the net synergies resulting
16 from the acquisition of MCI that in their view were attributable to Verizon
17 NW's intrastate regulated operations. The Companies excluded any
18 synergies that they deemed solely to be attributable to MCI operations or to
19 interstate or non-jurisdictional activities.

1 based on [REDACTED], with [REDACTED] ([REDACTED] out of \$7.3 billion)
2 occurring in the first [REDACTED] years after the merger. Verizon's failure to
3 identify savings beyond the first four years is troubling because the
4 majority of the costs (such as cost of sales, severance and integration
5 costs, capital expenditures, and other recurring costs) to achieve the
6 projected savings are incurred within the [REDACTED] years after the merger
7 is completed.

- 8 • The Applicants' assignment of synergies between MCI and Verizon
9 fails to recognize that after headcount reductions are achieved, the
10 shifting of MCI work to the remaining employees will result in
11 employee costs being spread over a broader spectrum of operations
12 which should reduce the costs assigned to current Verizon
13 subsidiaries, including Verizon NW.

14
15 **Q. What has Staff estimated to be the minimum level of savings that should**
16 **flow through to Washington intrastate operations?**

17 A. The minimum NPV of savings that should flow to Washington intrastate
18 operations is [REDACTED], attributable to net revenue synergies, and [REDACTED]
19 [REDACTED], attributable to net expense cost savings, for a total of [REDACTED] as

1 shown on page 1 of my highly confidential Exhibit No. ___ HC (KMF-2HC).
2 This is approximately [REDACTED] more than the Companies' analysis. This
3 difference is explained by Staff's adjustments to the Companies' estimated
4 savings from headcount reductions, network expense synergies, and merger
5 transaction costs which I discuss below.

6

7 **Q. Please describe the changes made by Staff to the Applicants' Washington**
8 **analysis.**

9 A. Staff's analysis began with Verizon's Washington predicted savings amount
10 provided in the revised response to Public Counsel Data Request No. 131.
11 Staff was able to make adjustments that were quantifiable by year in three
12 areas - employee headcount reductions, network synergies, and transaction
13 costs. Staff believes that its analysis is conservative given that the savings
14 predicted on a national level for the years [REDACTED] were not quantified by
15 the Companies at the Washington intrastate level and are likely to produce
16 even greater savings.

17

1 **Headcount Reduction**

2 **Q. Please describe the effect of employee headcount reduction on Verizon.**

3 A. As part of the merger, the Applicants predict significant headcount
4 reductions in the years 2006, 2007, and 2008. The Applicants assert that the
5 majority of the savings stemming from headcount reductions should go to
6 MCI because the bulk of the employees leaving are MCI employees, and
7 Verizon employees will do the remaining work.

8

9 **Q. Does Staff agree with this approach?**

10 A. No. Post-merger MCI operations that are continued by the merged company
11 will be performed by the remaining employees of the merged company.
12 Therefore, post-merger MCI operations should be assigned a fair share of the
13 cost of the work that will be picked up by Verizon employees. The reduction
14 of 7,000 employees means that the remaining company's employee costs will
15 be spread over more operations, which should result in less cost being
16 assigned to Verizon NW and other Verizon entities.

17 The merger of Verizon and MCI will result in functions being shared
18 and duplicative employee functions being eliminated. The savings from the
19 reduction of duplicative employee functions should be spread pro-rata

1 across MCI and Verizon based on existing employee headcounts. The effect
2 of this adjustment results in nominal headcount savings on a Washington
3 intrastate basis of [REDACTED]
4 [REDACTED] and is shown in my highly confidential Exhibit
5 No. ___ HC (KMF-5HC).

7 Network Cost Savings

8 **Q. Please describe Staff's adjustment in the area of network cost savings.**

9 A. Verizon claims it will avoid network investment costs (avoided plant build-
10 out) by using existing MCI facilities instead of building its own. Some of the
11 costs Verizon predicts it will avoid are incurred under a construction
12 program designed to construct out-of-franchise facilities for existing large
13 Verizon customers. None of these savings were attributed to Verizon's
14 regulated operations. To the extent that these costs are incurred by Verizon
15 NW, they are allocated between the interstate and intrastate jurisdictions
16 using Part 36, which generally assigns three-quarters of construction costs to
17 the intrastate jurisdiction, regardless of how the resulting plant is used.
18 Assigning these cost savings to Washington, and using Part 36 factors results
19 in additional intrastate savings totaling approximately [REDACTED] over the

1 2006-2009 period. This adjustment is shown on line 19 of my highly
2 confidential Exhibit No. ___ HC (KMF-5HC).

3

4 **Q. Please explain Staff's adjustment in the area of network costs.**

5 A. In the "network" synergy category, Verizon states that 100% of the cost of
6 moving Private Line to On-Net (onto MCI's network) is assignable to
7 Verizon LEC operations, but it then allocates all of this cost to the intrastate
8 jurisdiction. This is inappropriate as these costs will again be assigned using
9 Part 36 jurisdictional allocations. Using Verizon's intrastate assignment
10 factors for this cost results in a reduction of the expense assigned to Verizon
11 Washington intrastate of approximately [REDACTED] over the period 2006 – 2009.
12 This adjustment is shown on line 17 of my highly confidential Exhibit No.
13 ___ HC (KMF-5HC).

14

15 **Transaction Costs**

16 **Q. Will the merger result in certain costs to complete the MCI acquisition?**

17 A. Yes. The Applicants project that the merger will result in certain non-
18 recurring charges and transactional expenses such as legal, accounting, and
19 advisor fees. An estimate of the direct costs to complete the merger was

1 provided in response to Public Counsel Data Request No. 128 and in
2 response to Staff Data Request No. 80.

3

4 **Q. Should these costs be passed on to ratepayers?**

5 A. No. Transaction costs are one-time, non-recurring charges which
6 traditionally have not been recovered from ratepayers. The ongoing costs
7 incurred to achieve the predicted savings, such as cost of sales, severance
8 and integration costs, capital expenditures, and other recurring costs, are
9 appropriately included in the merger savings analysis. However, non-
10 recurring merger charges should be borne by shareholders as part of the risk
11 they incur when approving the merger of the companies they own stock in.
12 The effect of removing 100% of the transaction costs from the Washington
13 analysis is shown on line 27 of my highly confidential Exhibit No. ___ HC
14 (KMF-5HC).

15

1 **Unquantifiable Savings**

2 **Q. Are there potential savings that have not been quantified at this time?**

3 A. Yes. At this time, the Applicants have not quantified savings attributable to
4 Washington intrastate operations that are predicted on a national level to
5 occur in the years [REDACTED].

6
7 **Q. Please describe the potential savings that may occur in later years.**

8 A. The Applicants did not quantify any Washington intrastate savings [REDACTED]
9 [REDACTED]. This is in stark contrast to the national model which
10 quantified nominal cost savings and additional revenues out to the year
11 [REDACTED], and then [REDACTED]
12 [REDACTED]. Limiting the Washington intrastate savings to the
13 first four years after the merger very likely understates its share of overall
14 synergies, since the [REDACTED]
15 [REDACTED]. It is likely that
16 extending the Verizon NW – Washington synergy allocation process into the
17 years [REDACTED], as Verizon did with the
18 national synergy analysis, would greatly increase the synergies assigned to
19 it.

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Q. Did Staff attempt to estimate the NPV of the potential savings, predicted to occur in the later years, which could be attributable to Washington operations?

A. Yes. I started with the Staff quantified net revenue synergies to intrastate operations and net expense synergies to intrastate operations shown on page 1, lines 10 and 20 of my highly confidential Exhibit No. ___ HC (KMF-2HC), and then [REDACTED] [REDACTED]. Using the Washington intrastate return of 8.68 percent the discount rate yields a total NPV for net revenue and net expense synergies of [REDACTED] for the years [REDACTED] which is shown on page 2, line 52 of my highly confidential Exhibit No. ___ HC (KMF-2HC). The NPV would be even larger if the Company predicted synergies continued to be realized over an even greater time period.

1 VI. CONCLUSIONS

2 Q. What is your recommendation as to the financial impacts of the proposed
3 merger?

4 A. While it does not appear likely based on my review of broad financial
5 indicators that the merger will be harmful, it is my recommendation that if the
6 debt rating of Verizon is downgraded specifically as a result of the merger,
7 an adjustment in the calculation of the cost of debt should be made for
8 ratemaking purposes to remove the effect of the downgrade on Verizon NW.

9

10 Q. What is your estimation of the appropriate portion of the predicted
11 synergies that should flow to Washington intrastate operations?

12 A. It is my estimation that the minimum NPV of savings that should flow to
13 Washington intrastate operations is [REDACTED], attributable to net revenue
14 synergies, and [REDACTED], attributable to net expense cost savings, for a
15 total of [REDACTED] as shown on page 1 of my highly confidential Exhibit
16 No. ___HC (KMF-2HC). I have estimated that the NPV of synergies
17 attributable to Washington may be as much as [REDACTED] if the synergy
18 allocation process is extended into the years [REDACTED]
19 [REDACTED]. See page 2 of my highly confidential Exhibit No. ___ HC (KMF-2HC).

1

2 Q. Does this conclude your testimony?

3 A. Yes.