1 2 3 4 5 6				IBIT ACD -1T
7		BEFORE THE UTILITIES AND TRANSP	WASHINGTON ORTATION COMMISSI	ON
8 9	Int	the Matter of the Application of	Docket No. TG-200250	
10	For Authority to Operate as a Solid		PREFILED TESTIMO	NY OF AS OF ADE
11 12 13			DUMPSTERS, LLC.	
14 15	<u> </u>	TESTIMONY (WITNESS I. INTI	ANTHONY C. DOUGLA	AS)
16 17	Q:	State your name and your business	address.	
18	A:	Anthony C. Douglas, the business as l		coma, WA 98404
19 20	Q:	By whom are you employed and in		
21	A:	I am the governor of ADE Dumpsters.	LLC.	
22	Q:	When was ADE Dumpsters LLC, es	tablished?	
23 24	A :	ADE Dumpsters is a family run busin	ess established in March of	2020.
25	Q:	Are you the sole owner of ADE Dun	psters, LLC?	
26	A:	No, my wife JoAn Douglas is a Co-ov	vner. We both own 50%.	
27 28	Q:	Does ADE Dumpsters, LLC have an	y trade names-	
29	A:	Ade Dumpster Rentals.		
	2020-1 (Nonc	11-04 – Pre-filed Direct Testimony onfidential) of Anthony C. Douglas		Exhibit ACD-1 PAGE 1 OF 23

1	Q.	As a co-owner of ADE Dumpsters LLC, what are your responsibilities?		
2	A :	My responsibilities really encompass just about everything necessary to run the day-		
3 4		to-day business of ADE Dumpsters, LLC. I am responsible for operations, financial		
5		aspects of the business, sales, marketing, and business development. While we have		
6		not yet obtained our certificate to perform the work for ADE Dumpsters, LLC., we		
7		are ready to start immediately, should the Commission grant us a certificate. I am		
8 9		intimately familiar with all aspects of managing and running the day-to-day		
10		operations of a successful business in Washington.		
11	0.	Are you authorized to testify on behalf of ADE Dumpsters, LLC?		
12	Q:			
13	A:	Yes.		
14	Q:	Did you file an application for a Solid Waste Collection Company Certificate?		
15 16	A:	Yes.		
17	Q:	Did you make that an Exhibit for your testimony?		
18	A:	Yes, it is Exhibit ACD-1.		
19 20	Q:	Did you take any other actions in furtherance of the Application?		
21	A:	Yes, I opened a business with the Secretary of State of Washington. I obtained a		
22	busin	ess license with the State of Washington and City of Tacoma. I purchased equipment,		
23 24	inclu	including a roll off trailer and three 13.26 cubic yard containers, and obtained insurance for		
25	the v	the vehicles.		
26	Q:	Did you make those items Exhibits for your testimony?		
27	A:	Yes, the Secretary of State Certificate of Formation is Exhibit ACD-2.		
28	2 L.			
29		The Washington State Business license is Exhibit ACD-3.		
	2020	-11-04 – Pre-filed Direct Testimony Exhibit ACD-1		

EXHIBIT ACD-1 PAGE 2 OF 23

1		The City of Tacoma Business license is Exhibit ACD-4.
2		The Roll Off Dump information and receipt are included as Exhibit ACD-5.
3 4		The Progressive Insurance Coverage Summary is included as Exhibit ACD-6.
5	Q.	Wbat is your educational background?
6	A:	I graduated 1986 from Woodrow Wilson High school, Tacoma, WA. I am presently,
7		
8		a second year Electrical Engineering student, Bates Technical college, in Tacoma,
9		Washington.
10	Q.	Would you please describe your business experience
11 12	A:	I have been in the transportation business for 26 years; driving transit, owning a bus
13		company, hauling solid waste, commodities, yard waste, and delivering materials to
14		the second second to be deal of superior of superior of finning homes in the Tecome
15		our customers. I have also had 10 years of experience flipping homes in the Tacoma
16		area where we've planned all of the subcontractors' schedules and the logistics for
17		our job sites. We have had to submit plans and applications for electrical, plumbing,
18		foundation, and demolition permits for the projects along with inspections with the
19		local municipalities. Our experience with solid waste and refuse from our job sites
20		local municipanties. Our experience with solid waste and refuse from our job sites
21		has given us the customer point of view and prompted us to enter the industry. We
22		have used numerous container services during that time and have seen where the
23		improvements to the process can occur.
24		improvements to the process can occur.
25	Q.	How does your experience directly apply to the issues before the Washington
26	-	Utilities and Transportation Commission?
27	A:	My years of experience operating as a hauler of solid waste, commodities, and yard
28		
29		waste have made me familiar with the operations of the industries. My 10 years of

EXHIBIT ACD-1 PAGE 3 OF 23 experience flipping homes made me keenly aware of deficiencies in current container service and the destructive nature of the weight and size of the equipment delivering and picking up the containers.

Q: You mentioned deficiencies of the present container services, can you expand on that?

7 One of the deficiencies with large container service is that the vehicles that deliver the A: 8 containers are heavy and cause damage to customer's property. We have seen 9 10 damage to driveways, sidewalks, underground plumbing, sewer lines, and even 11 overhead wiring. All of which come with a cost to repair and the container 12 companies are aware. We have seen the fine print on the contracts that hold the 13 14 container companies harmless if such damage were to occur. The height and size of 15 the equipment limit where the roll off containers can be delivered and retrieved. The łð need for smaller delivery equipment allows a company to deliver a roll off container 17 18 in locations where underground plumbing, electrical and sewage pipes might be 19 located. The weight of the protestant's equipment when loaded could easily exceed 20 60,000 pounds and the height of truck, and container fully loaded, create a hazard to 21 22 overhead electrical, cable and internet wires.

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Q: How do you propose to correct that deficiency in your business?

A: The vehicles that we use, weigh less because the truck is pulling a trailer. The vehicle and trailer spread out the weight into a longer area. The truck and trailer I have in total are 24 feet long and individually weigh less than eight thousand pounds. We also deploy Marston Mat, which is more commonly called pierced perforated steel

2020-11-04 – Pre-filed Direct Testimony (Nonconfidential) of Anthony C. Douglas EXHIBIT ACD-1 PAGE 4 OF 23

1		matting. This protects client's grass and driveways and spreads the weight of the roll
2		off container while deploying and recovering. We also clean the debris around the
3		container including sweeping and garbage collection if necessary. We offer loading
4		service for those customers that would prefer to let us do the work and our equipment
5		
6 7		fully deployed does not exceed a height of thirteen feet. We pride ourselves on the
8		customer's happiness and will repair any damage caused by our equipment or
9		driveways. We also have same day pick up and delivery and can provide multiple
10		pick ups in the same day.
11	Q:	Do you have any photographs of what your truck and type of trailer that you are
12	ж	
13		referring to?
14 15	A:	Yes.
16	Q:	Is that an Exhibit submitted in support of your testimony?
17	A:	Yes, it is marked as Exhibit ACD-7.
18	Q:	Did you take this photograph?
19 20	A:	Yes.
20	Q:	Can you tell me what the photograph depicts?
22	A:	Yes, it is a Ford 550 and the trailer that I described earlier.
23		Is it your intent to use this truck and trailer if the Commission were to grant your
24	Q:	
25		Application?
26	A:	Yes.
27		II. SUMMARY OF TESTIMONY
28		
29		
		-11-04 – Pre-filed Direct Testimony Exhibit ACD-1 confidential) of Anthony C. Douglas PAGE 5 OF 23

1	Q:	You stated earlier that you filed an Application for a Solid Waste Collection	
2	Company Certificate, is that correct?		
3 4	A:	Yes.	
5	Q:	When did you file the Application?	
6	A:	On or about March 23, 2020.	
7 8	Q:	Were there protests that were filed?	
9	A:	Yes.	
10	Q:	Who filed the protests?	
11 12	A :	Murrays, LeMay, Rabanco, and Waste Management.	
12	Q:	What is it that you want to transport or haul?	
14	A:	Junk, garbage, yard waste, landscaping material, aggregate, sand, Tagro, cement,	
15 16		commodities, andetal.	
17	Q:	What services do you intent on providing?	
18	A:	We see ourselves as halfway between a junk hauling service and container hauler.	
19 20		We want to provide medium size containers for customers, but we also offer multiple	
20 21		trips in one day, help with loading the containers, and clean up upon removal of the	
22		containers.	
23 24	Q:	Where do you intend to perform the transport or hauling?	
24 25	A:	King County, Pierce County and Thurston County.	
26	Q:	Are there specific dump site addresses that you intend to use if the certificate is	
27 28		granted?	
28 29			
•		11-04 - Pre-filed Direct TestimonyEXHIBIT ACD-1confidential) of Anthony C. DouglasPAGE 6 OF 23	

1	A:	Yes, 3110 S. Mullen Street Tacoma, WA 98409 (Tacoma landfill), LRI landfill
2		31317-31395 Meridian East, Graham, WA 98335, North transfer station 130 N. 34 th
3		ST., Seattle, WA 98103, South transfer station 130 S. Kenyon St., Seattle WA,
4		Thurston County transfer station 2420 Hogum Bay Road NE, Lacey WA 98516.
5		
6 7	Q:	Does ADE Dumpsters LLC have the ability to serve more customers if needed,
8		including the purchase of new equipment and/or adding personnel?
9	A:	Yes.
10	Q:	Can you summarize the reasons why the Commission should grant ADE
11	-	
12		Dumpsters LLC's application?
13	A:	The Commission should grant ADE Dumpsters LLC's application because doing so
14		would serve public convenience and necessity. The areas that ADE Dumpsters seeks
15		to serve are currently underserved and do not provide the options and level of service
16		
17		that ADE Dumpsters, LLC can provide. I have spoken with numerous contractors
18		who have made it clear to me that they are looking for something more than a
19 20		company that just picks up the container, they want additional services.
20 21		For example, our business offers the following options, assistance in loading the
22		-
23		dumpsters, repeated trips in one day's time, clean-up after the loading of the
24		dumpsters, smaller vehicles delivering the dumpsters to ensure the safety of the
25		customer's property, and a detail-oriented approach to making whatever service we
26		provide a pleasant experience.
27	:	
28		
29	Q.	Do you believe that people would use your services if your application was granted?
	2020	11.04 Pro filed Direct Tectimony

EXHIBIT ACD-1 PAGE 7 OF 23

1	A :	Yes, I do. More specifically, I believe that both private residences and the
2		commercial market would use our services.
3	Q.	Why do you believe people would use your services?
4	Ų.	
5	A:	Currently the services that we want to offer are not available and customers are
6		looking for additional options and convenience. Our demographic has small projects
7 8		and their needs are for medium size containers. Most would benefit from a smaller
o 9		container because it is easier to load. Also, due to the many different requirements of
10		homeowner's associations and the impact on neighborhoods smaller containers would
11		be less intrusive. These projects happen while the homeowner still resides in the
12		
13		work zone and they strive to have minimum interruptions to their lives. Most of the
14		customers don't want or need a 20, 30- or 40-yard container for the projects they
15		have.
15 - 16 - 17	Q.	have. What segments of the public do you anticipate would utilize your proposed
-16-	Q.	What segments of the public do you anticipate would utilize your proposed
- 16 - 17		What segments of the public do you anticipate would utilize your proposed services?
- 16 - 17 18	Q. A:	What segments of the public do you anticipate would utilize your proposed
- 16 - 17 18 19		What segments of the public do you anticipate would utilize your proposed services?
- 16 - 17 18 19 20		What segments of the public do you anticipate would utilize your proposed services? Our services include medium size dumpsters of about 15 cubic yards. This is not the
- 16 - 17 18 19 20 21		What segments of the public do you anticipate would utilize your proposed services? Our services include medium size dumpsters of about 15 cubic yards. This is not the same as a weekly trash pickup offered by many garbage haulers. We are looking for customers who seek additional services. They are currently not able to dispose of
- 16 - 17 18 19 20 21 22		What segments of the public do you anticipate would utilize your proposed services? Our services include medium size dumpsters of about 15 cubic yards. This is not the same as a weekly trash pickup offered by many garbage haulers. We are looking for customers who seek additional services. They are currently not able to dispose of waste as quickly and efficiently at this time. Additionally, the other companies do not
-16- 17 18 19 20 21 22 23		What segments of the public do you anticipate would utilize your proposed services? Our services include medium size dumpsters of about 15 cubic yards. This is not the same as a weekly trash pickup offered by many garbage haulers. We are looking for customers who seek additional services. They are currently not able to dispose of
-16- 17 18 19 20 21 22 23 24 25 26-		What segments of the public do you anticipate would utilize your proposed services? Our services include medium size dumpsters of about 15 cubic yards. This is not the same as a weekly trash pickup offered by many garbage haulers. We are looking for customers who seek additional services. They are currently not able to dispose of waste as quickly and efficiently at this time. Additionally, the other companies do not
- 16 - 17 18 19 20 21 22 23 24 25		What segments of the public do you anticipate would utilize your proposed services? Our services include medium size dumpsters of about 15 cubic yards. This is not the same as a weekly trash pickup offered by many garbage haulers. We are looking for customers who seek additional services. They are currently not able to dispose of waste as quickly and efficiently at this time. Additionally, the other companies do not offer additional services, such as assistance in loading and clean up. We cater to and

EXHIBIT ACD-1 PAGE 8 OF 23

1		projects. The companies that filed the protests do not serve this sector of the
2		
3		community.
4	Q.	Do you believe that the territories you are applying for would allow for service of
5		two different providers?
6	A:	Yes, I do, but I do not really believe that the territories that we are applying for
7 8		provide the same type of service that we seek to offer.
° 9	Q.	Why?
10		
11	A:	The clientele that we are seeking is looking for a business that offers more than just
12		drop off and pick up. While there may be a few of those, most are seeking something
12		more. We are also working with people who are concerned about damage to their
14		driveway or cemented area and who need a container that can be navigated into
15		tighter locations.
16		
17	Q:	What do you mean people who are concerned about damage to the driveway or
18		cemented areas?
19 20	A:	Concrete driveways are typically poured four inches thick, giving the concrete
20		driveway enough strength to withstand the loads of regular vehicles, which are those
22		weighing up to approximately 8,000 lbs. A fully loaded 3 axle roll-off truck can
23		
24		weigh over 60,000 lbs., about eight times heavier than a driveway was meant to
25		withstand.
26	Q:	How do you know about the strength of concrete?
27		
28		
29		
	2020-	-11-04 – Pre-filed Direct Testimony Exhibit ACD-1

EXHIBIT ACD-1 PAGE 9 OF 23

1	A :	I flipped homes for 10 years, and honestly it is common knowledge. But just to show
2		additional proof, I provided information from a website, where it confirms this
3		information.
4		
5	Q:	What website was that?
6 7	A :	TriStar Concrete's information about heavy trucks, in that case concrete trucks on
, 8		driveways. This information is included as Exhibit ACD-8.
9	Q:	What type of damage occurs when heavy trucks drive or park on driveways or
10		cemented areas?
11		Cracking of the cement can cause your driveway, sidewalks and walkways to shift
12	A:	
13		and buckle. This becomes one more thing that either the owner of the property or the
14		contractor has to fix the issues. And cement work is not inexpensive.
15		IV. <u>FINANCIAL FITNESS</u>
16	Q.	I would like to ask you about the financial side of ADE Dumpsters LLC. You
17 18	ų.	-
18		answered the information for the financial statement in your application,
20		correct?
20	A:	Yes, I did. That is Exhibit ACD-1.
22	Q:	I am going to ask you to explain some of the things on the statement now. Can
23	x .	• - • •
24		you please turn to page 6 of Exhibit 1 and briefly in general terms explain what
25		the financial statement represents?
26	A:	Sure. The financial information we included contains the information that we had
27		for the the husing We have tracks and trailers estimated at a value of
28		for starting the business. We have trucks and trailers estimated at a value of
29		
1		11-04 – Pre-filed Direct Testimony Exhibit ACD-1

PAGE 10 OF 23

1		\$60,000.00, prepaid expenses for startup costs in the amount of \$10,000.00 and
2		currently have cash in the bank of \$1,500.00.
3 4	Q.	Do you have any liabilities or notes payable?
5	A:	We currently owe \$1,250.00 per month for operating expenses
6	Q.	Are you able to currently come up with a projected income for the first year at
7		that time?
8		
9	A:	We did not provide it in our initial submission, but the Commission asked us for more
10		information, and we did project an income for the first year.
11 12	Q:	When you provided this information to the Commission did you receive any
13		response after review of the application. If so, what was the response?
14	A:	I received a letter from the Utilities and Transportation Commission.
15	ο.	Did the Commission ask was for further information?
16	_ Q:	Did the Commission ask you for further information?
17	A:	Yes.
18	Q:	What additional information did you provide and what did the Commission
19		state in their findings?
20		
21	A:	They asked me additional questions on funding and pro forma income statement.
22	Q:	Did you include the Memorandum produced by the Washington Utilities and
23		Transportation Commission regarding this information as an Exhibit?
24		
25	A :	Yes. It is included as Exhibit ACD-9.
26	Q:	Can you please refer to ACD-9? Is this a true and correct copy of the
27		Memorandum produced by the Washington Utilities and Transportation
28		
29		Commission regarding the financial review for ADE Dumpsters?
	2020-	11-04 – Pre-filed Direct Testimony Exhibit ACD-1

1	A: Yes.		
2	Q: Can you turn to page two of that docume	nt? On that document it provides what	
3 4	ADE Dumpsters estimates the annual revue to b	e, is that correct?	
5		\$116,00.00.	
6	Q: now about the expenses:		
7 8	A. \$106.200		
° 9		st?	
10	A: We estimate that it would be \$9,800.		
11	11 O: What about salaries and all of that?		
12 13	12	ne profits may not be large at first, but we	
14		,	
15			
-16-	Q: What did the commission state about you	r revenue and estimates?	
17	17 A: The Commission stated that "With a compa	ny having three 15-Yard drop boxes, staff	
18	Defieves the estimate is achievable. They also sat	d, "Staff finds the estimates are reasonable	
19 20	for this type of business."		
21		shington Utilities and Transportation	
22	22 Commission after its review? Can you turn	to page three and read the bottom	
23	naragranh?		
24	24		
25		submitted by, and collected from, ADE	
26 27	Dumpsiers LLC III Docket 10-200230 and conc	ludes the company has made reasonable	
27 28	efforts to estimate its finances under the propos	ed application. Based on the document	
20 29			
	2020-11-04 – Pre-filed Direct Testimony (Disconfidential) of Anthony C. Dougles	EXHIBIT ACD-1	

EXHIBIT ACD-1 PAGE 12 OF 23

1	reviewed, staff concludes ADE Dumpsters LLC has adequate financial resources to operate		
2	the proposed service for at least 12 months."		
3	L	V. TERRITORY ALREADY <u>SERVED</u>	
4	~		
5	Q:	You stated earlier that there were protests from Murrays, LeMay, Rabanco and	
6		Waste Management, is that correct?	
7 8	A:	Yes, but some of these companies are owned by the same business entity or larger	
9		entity, but to my knowledge those are the names that the protests were filed under.	
10	Q:	Do you know why the companies filed the protests?	
11 12	A:	One of the reasons is that they are asserting that there is an overlap in the service	
13		areas.	
14	Q:	In what locations?	
15 16	A:	King, Pierce, and Thurston Counties.	
17	Q:	Is there a demand in King, Pierce, and Thurston Counties that is currently	
18		unmet?	
19 20	A:	Yes.	
21	Q:	Does the need in the various areas that you are applying to provide service in	
22	fluctu	late?	
23 24	A:	Yes.	
25	Q:	What causes the changes?	
26	Ă:	The time of the year, the global economy, the housing market, and seasonal material	
27		needs.	
28			
29			
		-11-04 – Pre-filed Direct Testimony Exhibit ACD-1 confidential) of Anthony C. Douglas PAGE 13 OF 23	

1	Q:	Can the protestants provide adequate service to all of its customers in all of the	
2	:	territories when need is at its peak?	
3	A:	The protestants do not offer all of the same services that we offer, so I cannot	
4 5		compare the services offered by the protestants with the services that we offer. The	
6		fact that we offer services above and beyond what is offered by the protestants tells	
7			
8		me that they cannot provide adequate coverage for the work that we offer.	
9	Q:	What is the difference between your equipment and those used by the	
10		protestants?	
11	A:	The protestants use roll-off trucks, which are large and heavy vehicles. The vehicles	
12 13		that we use weigh much less. For example, my Ford 550, has a tare weight of 6,956	
14			
15		pounds and the trailer, with an empty container, has a tare weight of less than 5,000	
16	-	pounds. At no time does the vehicle and cargo exceed a safe weight for the	
17		surrounding infrastructure because it spreads the carrying load over two vehicles. If	
18		the container is overloaded, we would roll that container to the street to be offloaded	
19 00	:	and transferred to another container to balance the load.	
20 21		I provided a photograph of my truck and trailer, with a container in Exhibit ACD- 7.	
21			
23	Q:	What is a tare weight?	
24	A:	A tare weight is the weight of a vehicle when it is empty.	
25	Q:	Have you witnessed property damage by larger vehicles and large containers in	
26		your prior business endeavors? If so, can you tell me about what you witnessed?	
27	A:	We have had multiple occasions where a container was delivered to a jobsite that I	
28			
29		was working at. The major damage was done when the container was picked up,	
	2020-11-04 – Pre-filed Direct Testimony Exhibit ACD-1		

EXHIBIT ACD-1 PAGE 14 OF 23

1		after it was filled. In most occurrences, sidewalks and driveways suffered the lions
2		share of the damage but on one occasion we had to replace a buried cold-water supply
3		when a container was placed on the lawn.
	Q:	Do you know the weight of the trucks owned by the protestants?
5	Q .	
6	A:	Somewhat. There was some discovery produced that showed the weight of the
7 8		vehicles by Waste Management. The information is contained in WM00021-00024,
9		which we included as Exhibit ACD-10.
10	Q:	Can I have you turn to Exhibit ACD-10? Is this a true and correct copy of the
11		
12		information that you previously reviewed from Waste Management?
13	A:	Yes.
14	Q:	Can you tell me what information that this Exhibit contains?
15 16	A:	Yes, it provides the Fleet usage for Waste Management.
17	Q:	Does this exhibit contain information regarding the weight of the equipment
18		owned by Waste Management?
19		
20	A:	Yes, if you turn to pages 3 and 4, there are two columns that list the gross vehicle
21		weight and the tare weight.
22	Q:	You referenced gross weight of the vehicle. What does that mean?
23	A:	The gross weight of a vehicle is the weight of the empty vehicle plus the weight of
24	д.	The gloss weight of a vehicle is the weight of the empty vehicle plus the weight of
25		the maximum payload that the vehicle was designed to carry.
26	Q:	One of the columns includes the Roll off vehicles? Do you see that?
27	۸.	Yes. It is listed in the fourth column from the left side.
28	A:	res. It is used in the fourth column from the felt side.
29	Q:	What is the lightest roll off vehicle that you can locate on that sheet?
		11-04 – Pre-filed Direct Testimony Exhibit ACD-1 onfidential) of Anthony C. Douglas PAGE 15 OF 23

PAGE 15 OF 23

1	A:	17,555 is the lightest tare weight, so empty weight and 56,000 loaded.
2	Q:	How about the heaviest?
3 4	A:	33,360 is the heaviest tare weight, loaded the vehicle is 62,000 pounds.
5	Q:	How do the protestants deliver containers to the customers?
6	A:	The discovery that we received shows that most of their equipment are 3 axle hook
7 8		trucks. This is a roll-off truck that uses a hook lift to get the dumpster on or off the
9		back of the truck.
10	Q:	What is a roll-off truck?
11	A:	A roll-off truck is used to describe a truck that dops off an empty dumpster. The
12	Λ.	
13		phrase roll-off pertains to the roll off container that can deliver to you site for garbage
14		collection. They are typically heavy-duty trucks in most cases class 6-8 sized trucks.
15 16	Q:	Did you provide a photograph of this type of vehicle as an exhibit?
17	A:	Yes. It is in Exhibit ACD-11.
18	Q:	Can you look at ACD-11? Is this one of the types of vehicles that are often used as a
19 20		roll-off.
20	A:	Yes, the vehicle is a typical roll-off truck, which holds the container on the truck.
21	л.	tes, the ventice is a typical fon-off truck, which holds the container on the fluck.
22	Q:	Do you know if the protestants have vehicles that are less than that provided in
23 24		the Exhibit from Waste Management?
25	A:	I know of no lighter vehicles owned by Rabanco, Murrays, or LeMays. These are the
26	-	standard size vehicles currently in the solid waste container business.
27	•	·
28	Q:	How is your equipment different?
29		
		1-04 – Pre-filed Direct Testimony Exhibit ACD-1

EXHIBIT ACD-1 PAGE 16 OF 23 A: We deliver a container on a vehicle that does not damage the cement infrastructure. Additionally, our containers are 4 feet in height which allow the customer an opportunity for easier loading. They do not have to rely on using the back door of the container, they can haul it over the sides easily.

Q: Can you describe to me how your trailer works and how it is different than that of the protestants?

- Exhibits ACD-5 and 7 show an example of the type of trailer that I have. Exhibit A: 9 10 ACD-5 provides detailed information in the trailer and ACD-7 shows a photograph 11 detailed photograph of the truck and trailer. The most important points are that it is a 12 gooseneck roll off dumpster trailer, meaning the trailer connects to the truck using a 13 14 gooseneck connection that centers the weight of the trailer over the axle of the truck. 15 This type of trailer allows the truck and trailer to share the load of the roll off i6 container. The roll off container when the trailer is lifted to 45 degrees will literally 17 18 roll off the frame of the trailer with a winch cable and hook that lower the container 19 to the ground. 20
- 21

22

23

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8

Q: What makes your equipment or services different?

A: We offer loading and self-loading service of all garbage and yard waste. We also clean the immediate area around all containers after pick up. Again, this is halfway between a junk hauler and a container hauler.

Q: Do you know of any particular instances where the services of the protestants were unable to provide services and a customer suffered as a result?

28 29

> 2020-11-04 - Pre-filed Direct Testimony (Nonconfidential) of Anthony C. Douglas

EXHIBIT ACD-1 PAGE 17 OF 23

1	A:	I can only speak for my own experiences regarding incidents. I have had damage to
2		several driveways, walkways, and sidewalks, only to be told that the repairs would
3		
4		not be covered. Having the container emptied was a challenge and scheduling
5		multiple pickups in a day was impossible. Most scheduling has to be done the day
6		prior and would only be added to the schedule if you were able to call before noon.
7	Q:	Have you had customers approach you inquiring about your willingness to
8		
9		provide services? If so, where?
10	A:	I've had the pleasure of meeting a number of contractors and homeowners approach
11 12		me at Home Depot, the dump, even soil and landscaping supply companies. The size
13		of the container and availability of services is what they usually ask about.
14	Q:	What type of customers are these?
15	A:	Homeowners, persons doing small remodels, fire and smoke damage, landscaping
16	А.	Homeowners, persons doing sman remodels, the and smoke damage, landscaping
17		projects. Essentially any job that does not require a large container.
18	Q:	What have these customers told you about the protestants?
19 20	A:	They told me that our services in the area would be beneficial to them, as members of
21		the commercial public and as residential owners of property. They tell me that there
22		are many occasions where they are required to work around specific schedules and
23		that repeated pick ups are not possible. Further, they tell me that the protestants
24		mat repeated pick ups are not possible. Turner, mey ten me unit the protestants
25		customer service is not in-line with what the customer expects. Long wait times on
26-		the phone. What it comes down to is that the protestants are not flexible with their
27		terms and conditions in order to promote better customer service.
28		·
29	Q:	What are the main complaints that you have heard about the protestants?
i	2020-	11-04 – Pre-filed Direct Testimony Exhibit ACD-1

EXHIBIT ACD-1 PAGE 18 OF 23

1	A:	The biggest complaint is size and cost of the containers. I have heard numerous
2		complaints about lack of communication with the customers. This leads to frustrated
3		customers and lost business opportunities. Additionally, the protestants are not
4 5		willing to communicate with the customers to learn how they can serve the customers
6		needs. These complaints are echoed in numerous forums online.
7		needs. These complaints are conoca in numerous forums on the.
8	Q:	Did you ask for information on Complaints in your Data Requests to the
9		protestants?
10	A:	Yes.
11 12	Q:	Did they provide any information regarding complaints received within the last
12		year or so?
14	A:	No, they did not.
15	л.	
16	_ Q:	Were you able to locate complaints on the Better Business Bureau?
17	A:	Yes. I was.
18	Q:	Did you make those exhibits? And are the documents true and correct copies?
19 20	A:	Yes and yes. Exhibit ACD-12 is Customer Reviews for Waste Management. Exhibit
21		ACD-13 is Customer Reviews for Republic Services, which is Rabanco, and Exhibit
22		ACD -14 is for Waste Connection, which includes LeMay and Murrays.
23	Q:	Can you turn to ACD-14. And read the first sentence of the first review?
24	¥.	Can you turn to ACD-14. And read the mist semence of the mist review.
25	A:	Yes. "I contracted waste connection to deliver a drop box dumpster to my home and
26. 07	-	after the use of the drop box they returned to pick up the box and while removing the
27 28		dumpster from my driveway it took a pierce of my curb with it."
29	Q:	So this supports the fact that damage is occurring to the customer's property?
	2020-	11-04 – Pre-filed Direct Testimony Exhibit ACD-1

EXHIBIT ACD-1 PAGE 19 OF 23 A: Correct.

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When was this review dated? 0:

A: August 25, 2020.

Can you turn to ACD-12, regarding Waste Management and read the review 0: from Ben on page 1, dated October 23, 2020?

"One of the worst companies I have had to deal with. Made it very clear when A: ordering a dumpster that I was going to use it for construction waste including cutting some concrete out. Zero concerns were raised and this was a live phone call. First they tell me the dumpster will arrive in 2 days which was a flat out lie. Week and a 12 half later I finally get a dumpster and I fill it with waste for a remodel I am doing. 13 Pickup day goes by and they don't take the dumpster. I call next week to find out why and proceed to get a snotty answer on how they don't take construction debris -16and there is no way there was a mistake on their end. I am extremely busy and have 17 18 not had time to empty the dumpster yet and have now gotten a nasty call from a 19 pretentious jerk who has no idea what the original[] conversation was again 20 claim[ing] there is no way they could ever hold any fault and proceeds to get nasty 22 with me about emptying the dumpster. I told him I would deal with it when I could 23 but that he should not have given it to me in the first place as I was very specific 24 about my needs. He berates me about how they can never be at fault and threatens to 25 -26 pull up the phone conversation. I am all for this and have requested said recording. 27 As they are a monopoly I have no choice but to use them but will not be treated like 28 crap by pretentious arrogant [] not even involved in the original conversation." 29

2020-11-04 - Pre-filed Direct Testimony (Nonconfidential) of Anthony C. Douglas

Ехнівіт АСД-1 PAGE 20 OF 23

Q: Can you turn to page 4 and read the review from stephanie m on October 13, 2020.

"If zero stars was a choice I would use that, However since I had to choose, I will A: give them one star. We are a construction general contractor, and had a small project going on down the street from us. I reached out to WM [Waste Management] to provide us with a roll off container. I told the customer service rep who sets us up, that this project was very small and we would likely only have 1 or 2 dumps in a 3 month period. There was no indication that any erroneous fees would be charged, as we use rolloff containers all the time and the fees are normally the same. This was however the first time I used them for construction services, and will be my last. After a month of having the container, and not calling in for a haul, I was surprised that I got a bill for \$700 for not having it dumped. Really, I told the rep this was a small project, so there would likely not be a monthly dump (emails to prove this)-yet it was an act of congress to get someone to handle this. Their WM Cares department is a joke, and their managers are unresponsive. No one reached out to help, except one WM cares person who tole me they would take care of things, little did I know that nothing was going to happen..."

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Q: Were there any other complaints that you thought were noteworthy?

A: Many of the complaints were for the day to day service and not specifically for
container services. I did note that many of the complaints were about customer
service in all three. I can go into further detail if the Commissioner would like to hear
more about the complaints.

2020-11-04 - Pre-filed Direct Testimony (Nonconfidential) of Anthony C. Douglas EXHIBIT ACD-1 PAGE 21 OF 23

0: How would you be able to serve the territories differently than the protestants if your application is granted?

We would communicate with the client in order to provide efficient and safe services A: that would not damage their property and would cater to their individual needs regarding pick up times and dates, as well as assisting in loading the containers and cleaning up around the area after the removal of the container.

9 There are only a couple of waste companies that hold all of the business in the 10 different territories. It is a difficult position for the Commission because solid waste 11 it is highly regulated, but it also places the applicant in a difficult position because 12 they have to pursue a certificate against multiple large companies who have enormous 13 14 resources. Unfortunately, the application process can create an environment where a 15 single provider for a territory holds a monopoly on the market. This is fine, so long 16 as the public is adequately being served and the provider is meeting all of the needs of 17 18 its customers and keeping up with advancements in the industry. However, this is not 19 what is happening here. The public is underserved and advancements in this industry 20 allow for better service and options for the customers. 21

22 It is my opinion that if the public is being underserved, the Commission acts as a gatekeeper. That gatekeeper should be watchful in ensuring that the public is 24 adequately served and that the rules that the Commission is governed by are being 26 used to serve the public and not a company.

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Q: Does that conclude your testimony today?

29 A: Yes.

> 2020-11-04 - Pre-filed Direct Testimony (Nonconfidential) of Anthony C. Douglas

EXHIBIT ACD-1 PAGE 22 OF 23

I declare under penalty of perjury under the laws of the State of Washington and the United States that the foregoing is true and correct to the best of my knowledge and belief. Dated this 4th day of November, 2020 at 2020 , Washington By Anthony Dduglas EXHIBIT ACD-1 2020-11-04 - Pre-filed Direct Testimony (Nonconfidential) of Anthony C. Douglas PAGE 23 OF 23