

**BEFORE THE WASHINGTON STATE
UTILITIES AND TRANSPORTATION COMMISSION**

In the Matter of the Petition of

ST. JOHN TELEPHONE, INC.,

Requesting distribution of funds from the
state universal communications services
program created in RCW 80.36.650

DOCKET UT-151554

ORDER 01

ORDER GRANTING
DISTRIBUTION OF FUNDS FROM
THE STATE UNIVERSAL
SERVICE COMMUNICATIONS
PROGRAM

BACKGROUND

- ¹ On May 22, 2014, the Washington Utilities and Transportation Commission (Commission) issued General Order R-575 in Docket UT-131239 amending and adopting rules in Washington Administrative Code (WAC) 480-123 to implement the state universal communications service program (State USF Program) established by the legislature.¹ The State USF Program addresses two concerns. The first is the temporary replacement support for the universal service support pool (Traditional USF), which was eliminated on July 1, 2014. The second is replacing the annualized cumulative reduction in support the company received from the federal Connect America Fund Intercarrier Compensation (CAF-ICC) up through and including the year for which program support is distributed.²
- ² A company is eligible to receive distributions from the State USF Program if the company can demonstrate that absent such additional funding, its customers are at risk of rate instability, service interruptions, or cessations. An eligible company will receive a distribution not to exceed the sum of the amount the company received from the Traditional USF for 2012 and the cumulative reduction in support the company received from the federal CAF.

¹ RCW 80.36.650, *et seq.* establishes a state universal communications services program to support small incumbent telephone companies serving high-cost rural areas of Washington. This program is a transitional program that partially offsets reductions of the small companies' intrastate terminating access revenues implemented by the Federal Communications Commission (FCC) in its order FCC 11-161. The program makes available an annual fund of up to \$5 million to provide distributions to qualifying companies and is scheduled to terminate after five years.

² WAC 480-123-120(2).

3 On July 31, 2015, St. John Telephone, Inc. (St. John Telephone or Company) filed a
petition to receive support from the State USF Program (Petition) for fiscal year ending
June 30, 2016.

4 Staff reviewed the Company's Petition, including related work papers, and has
determined that the Company meets the requirements of WAC 480-123-120, which
defines the factors the Commission will use to determine if a provider has demonstrated
that its customers are at risk of rate instability, service interruptions, or cessations.³ Staff
finds that the Company's total operations rate of return and the Company's consolidated
return on equity of combined operations, both regulated and non-regulated, are not
excessive. Staff recommends that the Commission find the Company be eligible for State
USF Program support in the amount of \$52,308, which should be disbursed no later than
December 28, 2015.

DISCUSSION

5 We agree with Staff that the Company has demonstrated its eligibility for a distribution
from the State USF Program for fiscal year ending June 30, 2016. The Company has
demonstrated that its earned rate of return on regulated operations and rate of
consolidated return on equity are both at levels that reflect a risk of rate instability or
service cessation. We find that a distribution in the amount of \$52,308 from the State
USF Program is in the public interest, is consistent with the purposes underlying the
regulation and applicable statutes, and should be granted.

FINDINGS AND CONCLUSIONS

- 6 (1) The Washington Utilities and Transportation Commission is an agency of the
State of Washington vested by statute with the authority to regulate public service
companies.
- 7 (2) St. John Telephone, Inc. is a local exchange company as defined in WAC 480-
120-021 and a public service company subject to Commission jurisdiction.

³ Pursuant to WAC 480-123-120(1), the Commission will consider the provider's earned rate of
return on a total Washington company books and unseparated regulated operations basis, the
provider's return on equity, the status of the provider's existing debt obligations, and other
relevant factors including, but not limited to, the extent to which the provider is planning or
implementing operational efficiencies and business plan modifications to transition or expand
from primary provision of legacy voice telephone service to broadband service or otherwise
reduce its reliance on support from the program.

- 8 (3) St. John Telephone, Inc. has demonstrated that its total operations rate of return and its consolidated return on equity of combined operations, both regulated and non-regulated, are not excessive.
- 9 (4) St. John Telephone, Inc. has demonstrated that its earned rate of return on regulated operations and rate of consolidated return on equity are both at levels that demonstrate a risk of rate instability or service cessation
- 10 (5) St. John Telephone, Inc. is eligible to receive funding from the State USF Program in the amount of \$52,308, which should be disbursed no later than December 28, 2015.

ORDER

THE COMMISSION ORDERS:

- 11 (1) St. John Telephone, Inc.'s request for funds from the State USF Program for fiscal year ending June 30, 2016 in the amount of \$52,308 is granted.
- 12 (2) The funds will be disbursed by December 28, 2015.
- 13 (3) The Commission retains jurisdiction over this matter for purposes of effectuating this order.

DATED at Olympia, Washington and effective November 13, 2015.

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

DAVID W. DANNER, Chairman

PHILIP B. JONES, Commissioner

ANN E. RENDAHL, Commissioner