

# Exhibit i

2024-2033 Ten-Year Electric Conservation Potential and 2024-2025 Two-Year Electric Target Development Summary

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## I. 10-Year Conservation Potential and 2-Year Conservation Target Development Summary

Exhibit i: 10-Year Conservation Potential and 2-Year Conservation Target Development provides summary discussions of the steps PSE employed to reach its 2024-2025 electric and natural gas conservation savings targets.

PSE provides detailed information on the development of its Conservation Potential Assessment (CPA) in its Integrated Resource Plan (IRP). PSE discusses the electric potential in Appendix E of the 2023 IRP, including a detailed list of the measures included.

### II. Cumulative 10-Year Conservation Potential

PSE developed its 10-year conservation potential with the involvement of both the Integrated Resource Plan Advisory Group (IRPAG) and Conservation Resource Advisory Group (CRAG) over a two-year timeframe. The following discussion provides a summary of the development steps.

#### A. Statutory and Regulatory Requirements

RCW 19.285.040 requires that, beginning in 2010 and every two years thereafter, utilities must project their "cumulative ten-year conservation potential," including all electric savings that are "cost-effective, reliable and feasible." WAC 480-109-100 (2) says that this projection must be derived from the utility's most recent IRP and must consider all available conservation resources that are cost-effective, reliable, and feasible. Further, when developing this projection, utilities must use methodologies consistent with those used in the Northwest Conservation and Electric Power Plan.

As defined by WAC 480-109-060 (6), "conservation" means "any reduction in electric power consumption" due to increased efficiency of:

- energy use, where PSE includes energy efficient building systems, high efficiency electric end use equipment, conversion of electric end uses to high-efficiency natural gas equipment, and high efficiency cogeneration systems to meet on-site customer load;
- distribution, where PSE includes line phase balancing and conservation voltage reduction; and
- production, where PSE includes energy efficiency improvements at PSE electric production facilities.

The remainder of this section describes determination of the conservation potential and consistency of the company's methodology with that of the Northwest Power and Conservation Council (hereafter referred to as the Council).

# B. Identifying All Conservation Opportunities That Are Cost Effective, Reliable, and Feasible

The ten-year cumulative conservation potential consists of the optimized level of cost-effective energy use and distribution system conservation potential selected by PSE's resource portfolio model for the latest IRP. It includes ramping the timing for achieving this potential so that all the economic achievable retrofit potential in existing buildings would be achieved in 10 years or sooner, not the full 20-year planning horizon of the IRP.

#### 1. 2023 IRP Development

The 2023 IRP potential indicates the total amount of conservation that is technically available, achievable, and cost-effective in the long run, based on the best information and analysis available. This includes all potential savings from any combination of utility programs, new codes and standards, and market transformation.

The conservation potential in the 2023 IRP is based on commercially available technologies and includes updates from the previous IRP.

These updated assumptions most notably include:

- PSE's updated load forecast, including achieved and projected efficiency accomplishments;
- most recent Commercial Building Stock Assessment (CBSA) and Residential Building Stock Assessment (RBSA) data;
- other recent data such as evaluations, and the most recent Residential Characteristics Survey (RCS);
- incorporation of newly enacted federal and state codes and standards;
- current Regional Technical Forum (RTF) measure database;
- new and expanded measures were incorporated; and
- updated energy and peak capacity supply costs.

In addition, PSE will include estimations of the potential for electric energy savings from improvements to the efficiency of PSE's distribution system.

#### 2. Public Involvement

Throughout the IRP process, PSE conducted numerous IRP Advisory Group (IRPAG) meetings and Technical Advisory Group meetings that are open to the public.

#### C. Consistency with Council Methodology

The methodology used to determine these potentials was consistent that that used by the Northwest Power and Conservation Council (Council) to develop the 7<sup>th</sup> Northwest Conservation and Electric Power Plan.

The conservation potential was built with a bottom-up approach, using individual energy-efficient technologies applied to appropriate end uses and building types to determine technical, achievable, economic potential.

Both PSE and the Council use similar Total Resource Cost (TRC) approaches to their economic analyses. In the spring of 2011, a sub-group of the Washington State Conservation Work Group was convened to examine the methodologies of all the state's electric investor-owned utilities relative to the Council methodology. That sub-group concluded that all the utilities, including PSE, were generally consistent with the Council methodology. PSE continues to use the same methodology that was reviewed at that time.

A few minor differences in methodology exist, but none of these have significant impacts on the results. One minor difference in the economic analysis is that PSE analyzed bundles of measures with similar costs while the Council analyzes individual measures, but this does not appear to cause significant differences in results.

Another minor difference is that PSE expresses its benefits and costs in nominal terms (includes inflation) while the Council uses real terms (excludes inflation), which does not cause any difference in relative cost-effectiveness since benefits and costs are treated equally.

Finally, PSE assumes that it is possible to accelerate discretionary measures to acquire them over the first 10 years, which is faster rate than the Power Council's ramping assumptions.

**Error! Reference source not found.** identifies the key elements of PSE's methodology, consistent with the methodology published on the Council's website<sup>1</sup>, except for minor differences noted above. Complete descriptions of PSE's technical and achievable potential are in Appendix E<sup>2</sup> of the 2023 IRP.

<sup>&</sup>lt;sup>1</sup> 2021 Power Plan Supporting Materials – Conservation Methodologies. Accessed September 15, 2023. https://www.nwcouncil.org/2021powerplan\_conservation-methodologies/

<sup>&</sup>lt;sup>2</sup> 2023 Electric Progress Report – Conservation Potential and Demand Response Assessments, Appendix E. August 31, 2022. https://www.pse.com/-/media/PDFs/IRP/2023/electric/appendix/14\_EPR23\_AppE\_Final.pdf

Technical Potential	Achievable Potential	Economic Potential
<ul> <li>Wide array of technologies, applied to all customer sectors</li> <li>"Applicable" units, as determined by</li> <li>Building characteristics</li> <li>Fuel &amp; equipment saturations</li> <li>Equipment life/turnover</li> <li>New &amp; existing units</li> <li>Measure interactions &amp; substitutions</li> <li>Calibrated to customer &amp; load forecasts for PSE service area</li> </ul>	<ul> <li>Annual acquisition levels based on IRP portfolio modeling where conservation competes against all other resources</li> <li>Discretionary &amp; lost opportunity potentials identified</li> <li>Use ramp rates that accelerate discretionary retrofit measures, with 85% maximum market penetration</li> <li>Potentials are revised based on new information and market experience gained since previous IRP</li> </ul>	<ul> <li>Economic screen uses TRC approach</li> <li>Based on forecast of wholesale market prices</li> <li>Energy and capacity savings shaped for time and seasonal differences</li> <li>Use range of scenarios to account for uncertainty and risk</li> <li>Use full incremental measure costs, plus applicable O&amp;M and program admin. Costs</li> <li>Benefits include energy, capacity, T&amp;D losses and deferral</li> <li>Non-energy benefits, 10% Power Act credit &amp; environmental</li> </ul>
		externalities included

#### Figure II-1: PSE Conservation Potential Consistency with Council Methodology

Customer Energy Management (CEM) staff regularly consults with Generation staff to ascertain potential of efficiency upgrades when generating equipment or office measure replacement is planned. When cost-effective projects are developed, PSE will include these in its savings reports.

#### D. Total 10-Year Conservation Potential

Based on the data indicated in the 2023 IRP, PSE's total cumulative ten-year electric conservation potential is 1,521,999 MWh (173.74 aMW) at the customer meter, which excludes line loss savings from the customer meter back to the power generator and intra-year ramping of annual savings (these were included in the IRP portfolio analysis). This potential also includes Distribution Efficiency's ten-year electric potential of 88,781 MWh. These totals exclude federal and state codes and standards that are scheduled to take effect during the planning period. Implemented codes and standards are quantified and modeled separately in the IRP.

As mentioned above, the conservation ten-year potential is at the customer meter and removes intra-year ramping. The IRP though, does include line loss and intra-year ramping (as it is an hourly model/simulation). The IRP economic portfolio model selects bundles from the CPA, weighing those savings against other resource alternatives. Therefore, the cost effective output savings potential from the IRP undergoes translation to the customer meter (not the generator) and alignment with annual block savings (no intra-year ramping) which aligns with EIA target requirements and annualized program tracking and reporting activities. The resulting cost-

effective conservation savings potential, plus the Distribution Efficiency potential, are what feed into the 2024-2025 Electric Biennial Conservation Target "Building the Target" table, shown below in Figure III-1.

#### E. Changes from the Previous Biennium Target

The ten-year conservation potential of 1,521,999 MWh that resulted from the 2023 IRP process is significantly lower from the previous biennium's conservation goal of 2,487,820 MWh. The reason for this reduction is that the IRP selects energy efficiency bundles, sorted by levelized cost, in order to compare them with alternative resources. In the 2023 IRP, the expected cost of renewable energy over the next 23 years was lower than the estimates derived in the 2021 IRP. As a result, fewer conservation bundles were selected as resources to meet expected demand, even after adjustments were made in the resource selection to align with the Customer Benefit Indicators from PSE's Clean Energy Implementation Plan (CEIP), which increased the conservation estimate over the selection that was based only on lowest levelized cost.

Despite the reduced goal, PSE is proposing capturing an additional 70,000 MWh beyond the conservation guidance derived from the IRP and the decoupling commitment. The reason the proposed goal is achievable is because the bundles of conservation selected for the IRP use a longer-range forecast of potential, whereas PSE Programs are developed to meet customers where they are in the next two years. Not all of the avoided cost assumptions embedded in the IRP are necessarily affecting customer decisions in the near term. In addition, PSE's work with implementation vendors and different customer segments has a type of market inertia, where customer decisions don't change quickly from one year to the next, barring clear market signals that change behavior. PSE is confident that its Programs are able to meet the higher goal proposed.

## **III. Biennial Conservation Target**

#### A. Statutory and Regulatory Requirement

RCW 19.285.040(1) and WAC 480-109-100(3) require that, once the ten-year conservation potential has been developed, utilities shall set a biennial electric conservation acquisition target that is no lower than the utility's two-year pro rata share of its ten-year potential.

The WAC rules further define "pro rata" simply as "the calculation dividing the utility's projected ten-year conservation potential into five equal proportions" (WAC 480-109-060 (19)).

#### B. Determination of Pro Rata Share of the Ten-year Conservation Potential

The 2024–2025 two-year pro rata portion of the cumulative ten-year potential indicated in data from the 2023 IRP is 304,400 (34.8 aMW) at the meter level. This represents 20 percent of the ten-year potential.

#### C. Biennial Conservation Target

The IRP does not differentiate between savings that are best achieved by local utility or regional market transformation programs. PSE and the CRAG agreed to exclude market transformation

savings acquired through NEEA because these savings are outside of PSE's control and NEEA's forecasts are subject to fluctuation. Therefore, PSE excludes NEEA savings, consistent with PSE's reporting methodology, provided in the Joint Utility Proposal, filed under Docket UE-100177. NEEA provides its savings estimate in three categories.

- Program Measures: These savings come from measures NEEA worked on and must be subtracted from the IRP guidance to calculate the EIA target.
- Codes and Standards Measures: These savings come from codes and standards that NEEA worked on but are already accounted for in PSE's IRP so no further adjustment is necessary.
- Trackable Measures: NEEA often collects additional data for measures that it did not work on and the estimated savings are therefore not part of any target calculations.
- The projected savings provided by NEEA from its Program Measures result in a reduction of the EIA Penalty Threshold by 35,698 (4.08 aMW).
- Making these adjustments, the total biennial EIA Penalty Threshold is 268,702 MWh (30.7 aMW) to be achieved through PSE-sponsored programs, as shown in Error!
   Reference source not found. Additional adjustments to the total portfolio savings are also made for a commitment that PSE exceed its base EIA Penalty Threshold by 5 percent to be eligible for revenue decoupling and avoid additional financial penalty, as well as savings from Schedule 449 Retail Wheeling and Special Contract customers, and savings from pilots with uncertain savings. However, these adjustments are not part of the biennial target required by WAC 480-109.

Puget Sound Energy 2024-2025 Electric Portfolio Savings							
Index	Description	MWh	Comment	Calculation			
	Colored cells correspond to indicated lines in Exhibit 1: Portfolio-2024-2025 Tab.						
	Calculate the EIA Target						
а	CPA Pro-Rata Share IRP & CPA Guidance	304,400	Represents all available conservation that is cost-effective, reliable, and feasible, as a 20% pro-rata share of PSE's 10-year conservation potential, per RCW 19.285.040(1).	Exhibit i			
b	EIA Target	304,400	Meets RCW 18.285.040(1)(a) and (b) requirements.				
	Calculate the Penalty Thresholds						
с	Subtract NEEA Savings	-35,698	Exhibit 5 NEEA savings forecast for PSE				
d	EIA Penalty Threshold	268,702	~\$70/MWh shortfall penalty, based on 2022 inflation, per RCW 19.285.060.	= b - c			
е	Decoupling Threshold	15,220	5 percent of EIA Target	= b * .05			
	Build the Total Utility Conservation Goal						
f	Add Firm Savings Excluded from CPA	8,000	Schedule 449s and special contracts.				
g	Add Pilots with Uncertain Savings	200	Single Family AMI Engagement Pilot.				
h	Add Program Savings Build-Out	70,000	Based on bottom-up build of program savings with contractor and program staff input.				
i	Total 2024-2025 Utility Conservation Goal	397,820	This is the total Conservation Goal to which PSE is managing.	= b + e + (f + g + h)			

#### Figure II-1 2024-2025 Electric Biennial Conservation Target