



Investigation Report

Cascade Recycling, Inc.

TG-210102

Kathryn McPherson
Compliance Investigations

June 2021

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PURPOSE, SCOPE, AND AUTHORITY

Purpose

The purpose of this investigation is to determine if Cascade Recycling, Inc. (Cascade or Company), a permitted common carrier with the Commission, operated as a solid waste collection company for compensation on the public highways of the state of Washington without the necessary certificate required for such operations by Revised Code of Washington (RCW) 81.77.040.

Scope

The investigation focuses on information obtained by Washington Utilities and Transportation Commission (Commission) Staff (Staff) relating to Cascade's collection and transportation of solid waste.

Authority

RCW 80.01.040, RCW 81.01.010, and chapter 81.77 RCW collectively require the Commission to regulate persons engaging in the transport of solid waste on public highways for compensation in Washington. RCW 81.04.510 authorizes the Commission to institute a special proceeding when it believes a person is operating or has operated without the necessary authority from the Commission. Appendix A includes relevant laws and rules.¹

Staff

Kathryn McPherson, Compliance Investigator
(360) 522-6121
Kathryn.McPherson@utc.wa.gov

¹ Attachment A – Relevant laws and rules.

INVESTIGATION

Overview

On August 9, 2020, the Consumer Protection division received a complaint from a private citizen alleging Cascade collects large amounts of solid waste. Staff investigated Cascade operations and determined that the Company is operating as a solid waste collection company without a certificate of convenience from the Commission, in violation of RCW 81.77.040.

Staff finds that the Company violated RCW 81.77.040 between August 1, 2020 and August 15, 2020, by transporting solid waste on more than an occasional basis, as follows:

Between August 1, 2020 and August 15, 2020, Cascade collected comingled commercial recycling materials totaling 641.28 tons, according to data provided by Cascade.

During the same period, Cascade transported 16 loads of solid waste to the Cowlitz County Landfill totaling 376.59 tons.

The inferential average amount of solid waste collected and transported for disposal totaled at least 59 percent over a two-week period.

Company Information

Washington Department of Revenue (DOR) records show Cascade is registered with the State of Washington Business Licensing Service under UBI 603-399-958.² The governing person for the business is Daniel Dolmseth. The Company's physical address is 3504 112th St. E, Tacoma, Washington, 98446, and the mailing address is P.O. Box 1185, Gig Harbor, Washington, 98335.

Commission History

On March 14, 2006, the Company applied for a common carrier permit with the Commission. On May 3, 2006, the permit was suspended due to a lapse in insurance. The Company's permit was subsequently reinstated. The permit was suspended again for lapses in insurance on May 5, 2009 and December 12, 2010, respectively. On both occasions, Cascade provided updated insurance information, and the permit was reinstated. The Company's common carrier permit has remained active since December 28, 2010.³

Previous Technical Assistance

On September 9, 2019, Staff received a complaint from Harold Lemay Enterprises, Inc., a certificated solid waste company, alleging Cascade provided a solid waste drop box to WinCo Foods located at 7540 Martin Way E, Olympia, Washington, 98516. Staff investigated the drop box onsite. The drop box contained discarded grocery putrescibles from WinCo Foods.

² Attachment B – Copy of Department of Revenue online business license record for Cascade.

³ Attachment C – Copy of Common Carrier Permit from the Commission.

Staff's investigation revealed Cascade had received a request from LDR Site Services, a waste broker, to provide the drop box. Cascade alleged the request occurred over the weekend, and the dispatcher was unaware it was for non-recyclable material. Staff provided technical assistance to Cascade on solid waste regulation and the Company agreed not to provide solid waste services again without the required operating authority.⁴

Current Complaint Details

On August 9, 2020, Staff spoke with Alysha Kaplan, a private citizen whose residential property is adjacent to Alpine Recycling facility, owned and operated by Daniel Dolmseth. Kaplan reported she has observed trucks "bringing in big loads of garbage and construction debris and dumping it."⁵

On September 10, 2020, Staff sent a compliance letter concerning operations requiring a solid waste certificate and a data request to Dolmseth.⁶ The letter requested information regarding the Company's receipt of loads, and subsequent disposal of solid waste from August 1, 2020 through August 15, 2020.

On September 28, 2020, Staff received a phone call from Dolmseth to discuss the complaint.⁷ Dolmseth explained his company is divided into two sections with separate business licensing, Alpine Recycling, LLC (Alpine) and Cascade. Cascade does the transportation of drop boxes from construction sites to the recycling facility. Alpine is responsible for sorting the recyclables and transporting residual waste to the Cowlitz County landfill. Dolmseth stated the Company attempts to recycle as much as possible, but with the current recycling environment, its efforts equate to only about 60 percent of loads being recycled. Staff directed Dolmseth to provide information on loads to determine if Cascade is in violation of RCW 81.77.040.

Staff did not receive responses to its requests for information, but on November 19, 2020, Cascade provided a copy of the application it submitted to Tacoma-Pierce County Public Health Department for Alpine to be permitted as a recycling and materials recovery facility.⁸

On December 1, 2020, Staff emailed the Company stating the response was insufficient and incomplete.⁹ Again, Staff requested information regarding loads from August 1, 2020, to August 15, 2020, in order to evaluate the ratio of recyclables to solid waste that Cascade is transporting.

On January 18, 2021, Cascade complied with the data request. According to the data submitted by Cascade, the Company received a total of 193 loads equaling 639.21 tons of

⁴ Attachment D – Compliance communication with company.

⁵ Attachment E – Copy of complaint.

⁶ Attachment F – Copy of compliance letter sent to Cascade.

⁷ Attachment G – Copy of notes from discussion.

⁸ Attachment H – Response documents from Cascade.

⁹ Attachment I – Email to Cascade dated December 1, 2020.

material. Dolmseth stated in the response that all residual waste is taken to Cowlitz County Landfill.¹⁰

On January 21, 2021, Staff requested data from Cowlitz County for all loads received at Cowlitz County solid waste facilities from Cascade between the dates of August 1, 2020 and August 15, 2020.¹¹

On February 3, 2021, Staff received data from Cowlitz County by email.¹² According to the information provided, Cowlitz County received 16 loads from Alpine, owned and operated by Dolmseth, transported by Cascade's vehicles. According to the information provided by Cowlitz County, the landfill received a total of 376.59 tons of solid waste from the Company.

STAFF FINDINGS AND RECOMMENDATIONS

Staff Findings

Staff finds that Cascade knowingly violated RCW 81.77.040 on at least 16 occasions by engaging in the business of transporting solid waste without first having obtained a certificate from the Commission to do so.

Specifically, Cascade operated as a solid waste collection company between August 1, 2020 and August 15, 2020, when it:

1. Collected 183 loads containing a total of 641.28 tons of materials;¹³ and
2. Subsequently transported 16 loads, weighing 376.59 tons collectively, to the Cowlitz County Solid Waste Facility.¹⁴

In this investigation, Staff documented Cascade's violations of RCW 81.77.040, after Staff provided significant technical assistance on how to comply with the Commission's regulations. Staff considered the following factors to determine the recommended penalty amount:

- 1. How serious or harmful the violations are to the public.** The violations cited in this report are serious. Solid waste companies not certificated with the Commission pose safety concerns to the traveling public. Improper methods of disposing of solid waste pollute our land, air, and water resources, adversely affect land values and damage the overall quality of our environment. It is in the public interest to ensure companies transporting solid waste have the necessary training, equipment, and resources to ensure safe and sanitary transportation. Further, companies that transport solid waste illegally negatively impact revenues collected by companies

¹⁰ Attachment J – Email from Cascade Jan. 18, 2021.

¹¹ Attachment K – Email to Cowlitz County.

¹² Attachment L – Email from Cowlitz County Solid Waste.

¹³ Attachment M – Cascade inbound ticket log.

¹⁴ Attachment N – Cowlitz County Data for incoming loads from Cascade.

with solid waste certificates.

2. **Whether the violations were intentional.** On September 23, 2019, Cascade received technical assistance from Staff directing the Company to apply for a solid waste certificate. The Company was compelled to cease operations until such time as Cascade received Commission authority to transport solid waste.

The Company owner, Dolmseth, told Staff on September 28, 2020, that the most he could expect from a load was 60 percent recyclable. Therefore, Cascade knew it was accepting, and transporting, solid waste loads.

Additionally, the Company received technical assistance regarding the rules between operating as a common carrier and a solid waste carrier in a letter dated February 20, 2014. The letter also references technical assistance provided to the consumer in 2006. The letter notes technical assistance provided to Cascade regarding the transportation of recyclables, specifically noting to the Company it “may not place containers at sites where it collects recyclable material and solid waste material...”¹⁵

3. **Whether the Company self-reported the violations.** The Company did not self-report these violations.
4. **Whether the Company was cooperative and responsive.** The Company has been responsive, but not cooperative. Staff requested the Company provide a complete response by October 1, 2020, in the technical assistance letter dated September 10, 2020. The Company’s initial response was not complete. After Staff spoke with Dolmseth on September 28, 2020, the Company requested six extensions due to medical issues with Company staff. Commission Staff provided extensions at each request, and the Company did provide responsive documents January 18, 2021.
5. **Whether the Company promptly corrected the violations and remedied the impacts.** Staff has no knowledge of Cascade changing their current business operation to correct violations discovered. Staff has not requested additional information on recycling or solid waste loads by the Company, as of the time of this report.
6. **The number of violations.** Staff has verification of 16 loads Cascade transported to Cowlitz County Landfill. Each load transported by Cascade could be considered an individual violation of RCW 81.77.040.
7. **The number of customers affected.** The violations documented in this report may affect the solid waste companies that hold certificates in King, Pierce, Thurston, and Snohomish counties. Cascade provided drop-box containers in all four counties, and is currently operating within areas served by certificated solid waste carriers. Customers of certificated solid waste collection companies may experience

¹⁵ Attachment M – Technical assistance letter to Cascade dated February 20, 2014, with July 13, 2006, letter also attached.

higher rates than necessary if their service companies experience lower revenues than they should due to illegal operators skimming business from the territories of certificated carriers.

8. **The likelihood of recurrence.** Staff contends that without intervention, Cascade will continue to transport solid waste with collected recyclables.
9. **The company's past performance regarding compliance, violations, and penalties.** Cascade has no history of past performance to place in record. Staff has previously provided technical assistance on Cascade's deficiencies in complying with Commission rules, as exemplified in previous complaints where education was provided to the Company.
10. **The company's existing compliance program.** The Commission has no record of a compliance program for Cascade.
11. **The size of the company.** The Commission does not have information on the Company's size.

Staff Recommendations

Because Cascade transported 16 loads of solid waste to Cowlitz County Solid Waste Facility, Staff finds the Company in violation of RCW 81.77.040 for a total of 16 occurrences.

Staff recommends that the Commission institute a classification proceeding under RCW 81.04.510 to determine whether Cascade is operating as a solid waste carrier in Washington without the certificate required for such operations by RCW 81.77.040. Staff also recommends that the Commission file a complaint for penalties of up to \$1,000 per violation for 16 violations, for a total of \$16,000, as authorized by RCW 81.04.380.

Attachment A

Relevant Laws, Rules, and Orders

RCW 81.04.380

Penalties—Violations by public service companies.

Every public service company, and all officers, agents and employees of any public service company, shall obey, observe and comply with every order, rule, direction or requirement made by the commission under authority of this title, so long as the same shall be and remain in force. Any public service company which shall violate or fail to comply with any provision of this title, or which fails, omits or neglects to obey, observe or comply with any order, rule, or any direction, demand, or requirement of the commission, shall be subject to a penalty of not to exceed the sum of one thousand dollars for each and every offense. Every violation of any such order, direction or requirement of this title shall be a separate and distinct offense, and in case of a continuing violation every day's continuance thereof shall be and be deemed to be a separate and distinct offense.

RCW 81.04.510

Engaging in business or operating without approval or authority—Procedure.

Whether or not any person or corporation is conducting business requiring operating authority, or has performed or is performing any act requiring approval of the commission without securing such approval, shall be a question of fact to be determined by the commission. Whenever the commission believes that any person or corporation is engaged in operations without the necessary approval or authority required by any provision of this title, it may institute a special proceeding requiring such person or corporation to appear before the commission at a location convenient for witnesses and the production of evidence and bring with him or her or it books, records, accounts, and other memoranda, and give testimony under oath as to his or her or its operations or acts, and the burden shall rest upon such person or corporation of proving that his or her or its operations or acts are not subject to the provisions of this chapter. The commission may consider any and all facts that may indicate the true nature and extent of the operations or acts and may subpoena such witnesses and documents as it deems necessary.

After having made the investigation herein described, the commission is authorized and directed to issue the necessary order or orders declaring the operations or acts to be subject to, or not subject to, the provisions of this title. In the event the operations or acts are found to be subject to the provisions of this title, the commission is authorized and directed to issue cease and desist orders to all parties involved in the operations or acts.

In proceedings under this section, no person or corporation shall be excused from testifying or from producing any book, waybill, document, paper, or account before the commission when ordered to do so, on the ground that the testimony or evidence, book, waybill, document, paper, or account required of him or her or it may tend to incriminate him or her or it or subject him or her or it to penalty or forfeiture; but no person or corporation shall be prosecuted, punished, or subjected

to any penalty or forfeiture for or on account of any account, transaction, matter, or thing concerning which he or she or it shall under oath have testified or produced documentary evidence in proceedings under this section: PROVIDED, That no person so testifying shall be exempt from prosecution or punishment for any perjury committed by him or her in his or her testimony.

RCW 81.77.010(9)

Definitions.

"Solid waste collection company" [for the purposes of chapter 81.77 RCW] means every person or his or her lessees, receivers, or trustees, owning, controlling, operating, or managing vehicles used in the business of transporting solid waste for collection or disposal, or both, for compensation, except septic tank pumpers, over any public highway in this state as a "common carrier" or as a "contract carrier."

RCW 81.77.040

Certificate of convenience and necessity required—Issuance—Transferability—Solid waste categories.

A solid waste collection company shall not operate for the hauling of solid waste for compensation without first having obtained from the commission a certificate declaring that public convenience and necessity require such operation. Operating for the hauling of solid waste for compensation includes advertising, soliciting, offering, or entering into an agreement to provide that service...

WAC 480-70-016

Determination of authority required to transport specific commodities or provide specific services.

- (1) Chapter 81.77 RCW is intended to cover operations of carriers whose primary business is transporting solid waste for collection and/or disposal. Persons holding permits issued by the commission under the provisions of chapter 81.80 RCW, whose primary business is not the collection of solid waste, normally will also need to obtain a certificate of public convenience and necessity if they transport solid waste to a disposal site on more than an occasional basis, or if they hold themselves out to the public as providing solid waste collection service. . . .
- (4) In determining whether operations require a solid waste certificate or a motor carrier permit, the commission will consider factors including, but not limited to:
 - (a) The intent of the shipper;
 - (b) The intended destination of the shipment;
 - (c) The actual destination of the shipment;
 - (d) Special handling or conditions placed on the shipment by the shipper and/or receiver;
 - (e) The value of the commodity being transported;
 - (f) Whether the carrier is primarily engaged in the business of providing solid waste collection or is primarily engaged in the business of providing a service other than the collection of solid waste; and

(g) Whether the carrier holds itself out to the public as a transporter of solid waste.

Docket A-120061

**Enforcement Policy of the Washington Utilities and Transportation
Commission**

Attachment B

Washington State Department of Revenue



< Business Lookup

License Information:

[New search](#) [Back to results](#)

Entity name: CASCADE RECYCLING INC.
Business name: CASCADE RECYCLING INC.
Entity type: [Profit Corporation](#)
UBI #: 602-202-141
Business ID: 001
Location ID: 0001
Location: Active
Location address: 3504 112TH ST E
TACOMA WA 98446-3516
Mailing address: PO BOX 1185
GIG HARBOR WA 98335

Excise tax and reseller permit status: [Click here](#)

Secretary of State status: [Click here](#)

Governing People May include governing people not registered with Secretary of State

Governing people	Title

Governing people	Title
DOLMSETH, DANIEL J	

The Business Lookup information is updated nightly. Search date and time: 3/22/2021 5:09:48 PM

Contact us

How are we doing?

Take our survey!

Don't see what you expected?

Check if your browser is supported

Attachment C

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION
1300 S. Evergreen Park Drive S.W., P.O. Box 47250
Olympia, WA 98504-7250
(360) 664-1222

CASCADE RECYCLING, INC
PO BOX 1185
GIG HARBOR, WA 98335

PERMIT: CC-62223
DATE: 03-14-2006

INTRASTATE COMMON CARRIER PERMIT

*Pursuant to the provisions of Chapter 81 RCW, THIS IS TO CERTIFY that authority is granted to operate as a
COMMON CARRIER in the transportation of:*

GENERAL COMMODITIES IN THE STATE OF WASHINGTON

EXCLUDING:

Household Goods
Hazardous Materials
Armored Car Service

SERVICE DATE

MAR 14 2006

**WASHINGTON UTILITIES AND TRANSPORTATION
COMMISSION**

By _____

NOTE: A copy of this permit MUST be carried in each vehicle being operated under this authority.

UTC P&I 157

Attachment D



STATE OF WASHINGTON
UTILITIES AND TRANSPORTATION COMMISSION
621 Woodland Square Loop S.E. • Lacey, Washington 98503
P.O. Box 47250 • Olympia, Washington 98504-7250
(360) 664-1160 • TTY (360) 586-8203

September 23, 2019

Daniel Dolmseth
Cascade Recycling, Inc.
P.O. Box 1185
Gig Harbor, WA 98335

Dear Mr. Dolmseth,

The Washington Utilities and Transportation Commission (commission) believes you engaged in services that require a certificate from the commission. The purpose of this letter is to provide technical assistance to you with respect to Washington's solid waste transportation requirements. Staff of the commission recently received a report that Cascade Recycling, Inc. (Cascade Recycling) delivered, and transported solid waste drop box for service at WinCo Foods, 7540 Martin Way E, Olympia, Washington 98516. The container was delivered September 7, 2019, and removed September 9, 2019.

Operating as a solid waste company without the required certificate is illegal, and subject to a penalty of \$1,000 per violation.¹ Solid waste collection includes residential and commercial garbage, residential recycling, yard waste, and drop box service. Until you obtain a solid waste transportation certificate, you must immediately cease and desist from operating or advertising as a solid waste transport in Washington State.

By October 10, 2019, please respond in writing to the following questions:

1. Who hired Cascade Recycling to deliver and transport the container?
2. What was the intended destination of the containers?
3. How many total loads did Cascade Recycling collect and transport to the disposal location?

Cascade Recycling may not provide solid waste disposal service in Washington without a solid waste certificate from the commission. Until and unless the commission grants a solid waste certificate, Cascade Recycling must immediately cease providing all forms of solid waste

¹ RCW 81.04.380

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Daniel Dolmseth
Cascade Recycling, Inc.
Page 2

collection services. If you wish to offer solid waste collection services, you must first apply for authority as a solid waste collection company. An application is included in this letter.

Be advised, however, that your application is subject to a public protest period and you would have to demonstrate that the existing solid waste company is not providing the service you propose to offer. The commission will only grant new solid waste authority if the existing certificated company is determined to be unfit, unwilling, or unable to provide the service.

Please direct your written response, to Kathryn.McPherson@utc.wa.gov or by US Mail to PO Box 47250, Olympia, WA 98504. You may also reach Ms. McPherson at (360) 664-1108.

Sincerely,

/s/ Mathew Perkinson
MATHEW PERKINSON
Assistant Director, Transportation Safety

Enclosures (3)

McPherson, Kathryn (UTC)

From: Cascade Recycling Inc. <dan@cascaderecyclinginc.com>
Sent: Monday, November 25, 2019 9:44 AM
To: McPherson, Kathryn (UTC)
Subject: Re: Compliance letter - nonpermitted carrier.
Attachments: UTC INQUIRY - JOB TICKET.pdf

Kathryn,

The load was dumped at our subsidiary sorting facility, Alpine Recycling Co.; I have attached a copy of the disposal ticket. Maggie was a new driver of ours at the time, and it was clear that she was uncertain about the content of the material in this load after she dumped it (see her "?" on the ticket). I confirmed with our operations manager that he did follow up with her on this during his regular ticket review, in order to clarify our waste acceptance guidelines and reiterate the necessary steps she should take if a situation like this arises again in the future.

Please let me know if you need anything else.

Thank you again.

On Fri, Nov 15, 2019 at 2:58 PM McPherson, Kathryn (UTC) <kathryn.mcpherson@utc.wa.gov> wrote:

Mr. Domseth,

Thank you for your response. I am attaching the enclosures that you should have receive previously. They include an application for solid waste certificate, information on motor carrier rule, and a guide to solid waste and recycling transportation – commercial and residential.

I do not see in your response where you have addressed the final destination of the box. As you stated in your letter, your driver's are trained that Cascade Recycling does not transport solid waste. Where did your driver dispose of the box contents after it was picked up from WinCo Store? Please provide verification of this information, such as a disposal receipt or other form of verification.

Sincerely,

Kathryn McPherson
Investigator, Solid Waste Enforcement

Attachment E

Case Report

Page 1 of 2

Washington State Complaint: CAS-27192-X5L4V0

Company:

Industry:

Customer: Alysha Kaplan

Alt Contact:

Account Number:

Service Phone: 253-332-1624

E-mail Address: alyshakaplan@hotmail.com

Service Address: 11407 34th AVE E Tacoma WA 98446

Complaint: CAS-27192-X5L4V0

Type: Inquiry

Serviced By: April Gilson

Grouped By:

Opened On: 8/9/2020 9:20:00 AM

Closed On:

Disposition: In Progress

Violations Total: 0

TA Total: 0

Amount Customer Saved:

Description:

Cascade Recycling is permitted as a community buyback site but that is not what they do. They are not open to the public. Their trucks are bringing in big loads of garbage and construction debris and dumping it. They do not have a sorting line. They have a backhoe and they pull out some pieces but

https://wutc.crm9.dynamics.com/WebResources/new_RFPR_report?id={372E094C-5CD... 8/10/2020

Case Report

Page 2 of 2

the majority is loading into another truck and taken to the the dump. They are basically functioning as an illegal transfer station for a couple of construction companies. 2 other companies also operate out of this site; Alpine Recycling and Olympic Recycling. They are all owned by the same man, Dam Dolmseth We have told the county repeatedly as well as the county health dept. They do not have a solid waste permit. Isn't this theft from certificated haulers since they aren't actually recycling anything?

Supervisor Result:

Customer Resolution:

Result:

Violations

There are no violations for this case.

Activities

Activity Type: Email

Activity Date: 8/10/2020 9:32:48 AM

To: april.gilson@utc.wa.gov;

From: crmadmsvc@utc.wa.gov

Subject: [CAS-27192-X5L4V0 has been Assigned to You CRM:0042219](#)

Attachments: 0

Body:

CAS-27192-X5L4V0

[Export as .doc](#)

https://wutc.crm9.dynamics.com/WebResources/new_RFPR_report?id={372E094C-5CD... 8/10/2020

Attachment F



STATE OF WASHINGTON
UTILITIES AND TRANSPORTATION COMMISSION
621 Woodland Square Loop S.E. • Lacey, Washington 98503
P.O. Box 47250 • Olympia, Washington 98504-7250
(360) 664-1160 • TTY 1-800-833-6384 or 711

September 10, 2020

Daniel J Dolmseth, Jr.
Cascade Recycling, Inc.
3504 East 112th Street
Tacoma, WA 98446

Re: Compliance investigation complaint

Dear Daniel Dolmseth, Jr.,

The Washington Utilities and Transportation Commission believes you may be engaged in solid waste transportation services that require a certificate from the commission. It is illegal to operate or advertise as a solid waste collection company in Washington without the required solid waste certificate from the commission. You can receive a penalty of \$1,000 for each violation of this law.

What you need to do

Review the compliance investigation section of this letter and respond in writing to the following questions regarding loads between Aug. 1, 2020 and Aug. 15, 2020. Your response is due by October 1, 2020:

1. What materials were intended for collection?
2. What items were collected?
3. Who loads the drop-boxes?
4. What was the intended destination of the drop-boxes?
5. How many total loads did your company collect?
6. How many loads did your company transport to a disposal facility?
7. Which disposal facility did your company transport to?
8. What was the distribution of solid waste to recycling for each load?
 - a. How was that number calculated or determined?

Solid waste collection regulations

Solid waste collection includes residential and commercial garbage, residential recycling, yard waste, and drop box service.

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Daniel Dolmseth, Jr.
September 10, 2020
Page 2

Compliance investigation

Commission staff received a complaint that Cascade Recycling, Inc. (Cascade) is accepting commercial recycling with an ongoing overage of allowable residual solid waste. The complaint alleges your company is accepting commercial construction loads that exceed the five percent standard regulated by Washington Administrative Code (WAC) 173-350-210(3)(c). The complaint alleges that Cascade is accepting loads with high rates of solid waste, then transporting waste to a solid waste transfer station or landfill. Your company may be in violation of RCW 81.77.040 for transporting solid waste without a certificate.

Solid Waste Certificate application

To provide solid waste collection services, Cascade must first submit a solid waste application. Your company cannot operate until the commission grants a solid waste certificate. An application is enclosed.

All applications are subject to public protest and your application must demonstrate that the current solid waste collection company in your proposed service area is not providing the service your company will offer. The commission only grants new certificates if the current company is unfit, unwilling, or unable to provide the service.

Send your response to kathryn.mcpherson@utc.wa.gov or mail P.O. Box 47250, Olympia, WA 98504. Please call commission investigator, Kathy McPherson at (360) 522-6121, if you have any questions.

Sincerely,

 Digitally signed by
Perkinson, Mathew (UTC)
Date: 2020.09.09
07:45:12 -07'00'

MATHEW PERKINSON
Assistant Director, Transportation Safety

Enclosure

Attachment G

SharePoint

Newsfeed OneDrive Sites McPherson, Kathryn (UTC)  

Activity Date 9/28/2020 3:58 PM

Title Telephone call from company

Activity Status Complete

Activity Due Date

Activity Type [Phone call](#)

Activity Mode [Phone Call](#)

Activity Contact Name Daniel Dolmesth

Activity Contact Email

Activity Contact Phone 253-682-7435

Activity Contact Address

Activity Contact Location

Desc Dolmesth called to discuss complaint. He says that the company is divided in two sections. Alpine is its own company and Cascade does all transportation. Alpine sorts and then transports the residual. He states that the company attempts to recycle as much as possible, but with current recycling business, only about 60 percent is being recycled. I stated he needs to prepare as much info as possible as requested, we can work through the data and see if their are any issues with violating the UTC rules.

UTC Staff Members McPherson, Kathryn (UTC)

InvestigationItemSPID 1,006

Activity Document Count 0

Is Reportable No

Investigation ID

Content Type: MotorCarrierInvestigationActivity
Created at 10/7/2020 7:56 AM by McPherson, Kathryn (UTC)
Last modified at 2/9/2021 2:12 PM by McPherson, Kathryn (UTC)

Close

Search for Documents

Delete Selected

Legal documents 

Documents

Name Modified Modified By InvestigationDocIndustry InvestigationDocumentType

There are no documents in this view.

Attachment H

From: [Cascade Recycling Inc.](#)
To: [McPherson, Kathryn \(UTC\)](#)
Subject: ADD'L ATTACHMENTS TO ALPINE/CASCADE RECYCLING INC - SOLID WASTE HANDLING PERMIT
Date: Thursday, November 19, 2020 12:32:15 PM
Attachments: PIERCE COUNTY APP FORM - EXECUTED.pdf
SEPA ATTACHMENT TO SOLID WASTE PERMIT.pdf
2-13-15 PALS - WRITTEN ORDER .pdf
ENGINEER'S STATEMENT - SWHP - 7-17-20.pdf
PCHD SWHP WAC 173-350-210 (6) (2).pdf
CRI CONTRACT AGREEMENT.pdf
WASTE ACCEPTANCE GUIDLINES .pdf

This message has originated from an External Source. Please use caution when opening attachments, clicking links, or responding to this email. Contact your desktop support or IT security staff for assistance and to report suspicious messages.

Kathryn:

In my rush to get out the door, I failed to include the following attachments which I believe are material to our discussion. There are additional attachments but at this point I do not want to overwhelm; happy to include whatever you may request.

Please know the Permit is in the final stages of the review process; I am against a deadline to submit a few additional (i.e. relatively minor) responses which have been delayed due to the prolonged illness have discussed with you. I will forward those responses to you upon completion in the next few days.

Not intending to be premature, but the Pierce County reviewer has indicated he will issue his recommendation to issue the Solid Waste Handling Permit upon his review of those last few items. Again, I will include his email and my response upon completion here shortly.

Perhaps more to add but I will leave my discussion here as it truly gets to be a bit overwhelming and I need to get out the door now!

Sincerely,
Dan Dolmseth
253.682.74358

----- Forwarded message -----

From: **Cascade Recycling Inc.** <dan@cascaderecyclinginc.com>
Date: Thu, Nov 19, 2020 at 12:02 PM
Subject: ALPINE/CASCADE RECYCLING INC - SOLID WASTE HANDLING PERMIT
To: McPherson, Kathryn (UTC) <kathryn.mcpherson@utc.wa.gov>

Dear Kathryn:

Per our prior discussions, please find attached the above referenced documents.

Please review at your earliest convenience and call to discuss further.

I am late to a doc's appt so running out the door.

Sorry to be so abrupt but wanted to get these to you ASAP!

Best Regards,
Dan Dolmseth, Owner
253-682-7435

Solid Waste Permit Application

Chapters 173-350 WAC & 173-351 WAC

Chapters 11 & 12-Regulation of Tacoma-Pierce County Board of Health



PART I. General Information		Validation
Application Date 7/6/20		
County where facility is located PIERCE COUNTY WASHINGTON		
Name of Applicant (see WAC 173-350.715(3) or WAC 173-351-730(7) for appropriate evidence of authority) DANIEL J. DOLMSETH Company Name, Government Entity, etc ALPINE RECYCLING CO., LLC Applicant's Position in Company or Government Entity PRESIDENT & OWNER		
Applicant is <input checked="" type="checkbox"/> Facility owner <input checked="" type="checkbox"/> Facility operator <input type="checkbox"/> Other (specify) _____	Applicant Mailing Address Street 3504 - 112th Street East City Tacoma State WA Zip 98446	
Applicant phone 253-682-7435 Fax no fax available Email address alpinerecyclingco@gmail.com		

PART II. Solid Waste Activity/Facility Type	
Identify all solid waste handling activities/facilities that are included in this permit application. (You must complete the applicable PART II forms below for each activity/facility type with this application.)	
<input type="checkbox"/> Municipal Solid Waste Landfill Unit per chapter 173-351 WAC <input checked="" type="checkbox"/> <u>Recycling and Material Recovery per WAC 173-350-210</u> <input type="checkbox"/> Composting per WAC 173-350-220 <input type="checkbox"/> Land application per WAC 173-350-230 <input type="checkbox"/> Energy recovery and Incineration per WAC 173-350-240 <input type="checkbox"/> Anaerobic digesters per WAC 173-350-250 <input type="checkbox"/> Transfer station per WAC 173-350-310 <input type="checkbox"/> Drop box facility per WAC 173-350-310 <input type="checkbox"/> Piles used for storage or treatment per WAC 173-350-320	<input type="checkbox"/> Surface impoundment per WAC 173-350-330 <input type="checkbox"/> Tank per WAC 173-350-330 <input type="checkbox"/> Waste tire storage per WAC 173-350-350 <input type="checkbox"/> Moderate risk waste per WAC 173-350-360 <input type="checkbox"/> Limited purpose landfill per WAC 173-350-400 <input type="checkbox"/> Inert waste landfill per WAC 173-350-410 <input type="checkbox"/> Other per WAC 173-350-490 (specify) _____

<input type="checkbox"/> Municipal Solid Waste Landfill Unit	
Attach the following:	Location of Documents
Engineering plans, reports and specifications per WAC 173-351-730(5).	
Demonstrations that the facility meets the location standards of WAC 173-351-130 and 173-351-140.	
Hydrogeologic report and water quality monitoring plan, and demonstrations, prepared in accordance with WAC 173-351-400.	
A plan of operations, and demonstrations, meeting the requirements of WAC 173-351-200, 173-351-210 and 173-351-220.	
An engineering report comprehensively describing the existing site conditions and an analysis of the facility, including closure, post-closure criteria and any necessary demonstrations per WAC 173-351-730(5)(b).	
An engineering report containing a description of the existing site conditions and an analysis of the proposed facility per WAC 173-351-730(5)(c).	
A construction quality assurance and quality control plan per WAC 173-351-730(6).	
Closure and post-closure plans per WAC 173-351-500.	
Documentation per WAC 173-351-730(1)(b)(viii) for managing leachate.	
Cost estimates and mechanisms to meet financial assurance per WAC 173-351-600.	
Plan for meeting landfill operator certification per chapter 173-300 WAC, Certification of operators of solid waste incinerator and landfill facilities (WAC 173-351-220(4)(b)).	
Documentation that owners of property located within 1,000 feet of the landfill boundary have been notified that the proposed facility may impact their ability to construct water supply wells, in accordance with chapter 173-160 WAC, Minimum standards for construction and maintenance of wells (WAC 173-351-730(1)(a)(iv)).	
Demonstration of how facility conforms with the approved local comprehensive solid waste management plan.	
Additional information required by the jurisdictional health department.	

<input type="checkbox"/> Research, Development and Demonstration for Municipal Solid Waste Landfill Unit/s	
Attach the following:	Location of Documents
Description of activity for which a Research, Development and Demonstration permit is sought.	
Description of demonstrable project goals.	
Demonstration that the MSWLF unit is not a source or potential source of contamination.	
Demonstration that leachate depth on the liner will be maintained at one foot (30 cm) or less.	
For alternative final cover proposals, a demonstration that infiltration of liquids will not cause contamination of groundwater or surface water.	
Description of the quantity and type of liquids to be introduced and method for adding liquids.	
Demonstration that the leachate discharge or containment system has capacity for additional liquids.	
Description of monitoring or testing to measure progress in attaining project goals.	
Engineering reports, plans and specifications.	
Additional information required by the jurisdictional health department.	

<input checked="" type="checkbox"/> Recycling and Material Recovery Facilities	
Attach the following:	Location of Documents
Engineering reports, plans and specifications that address the design standards of WAC 173-350-210(4) and (5).	PROVIDED IN SEPARATE EMAIL
A plan of operation meeting the requirements of WAC 173-350-210(6).	SEE ATTACHED
A closure plan meeting the requirements of WAC 173-350-310(8).	SEE ATTACHED
Additional information required by the jurisdictional health department.	PROVIDED AS IS REQUESTED

<input type="checkbox"/> Composting Facilities	
Attach the following:	Location of Documents
Engineering reports/plans and specifications that address the design standards of WAC 173-350-220(4) and (5).	
A plan of operation meeting the requirements of WAC 173-350-220(6).	
A closure plan meeting the requirements of WAC 173-350-220(8).	
Additional information required by the jurisdictional health department.	

<input type="checkbox"/> Land Application	
Attach the following:	Location of Documents
Contact information as required under WAC 173-350-230(10)(a)(i).	
Analysis of pollutant concentrations as required by WAC 173-350-230(10)(a)(ii).	
Analysis of nutrients as required by WAC 173-350-230(10)(a)(iii).	
Analysis of physical/chemical parameters as required by WAC 173-350-230(10)(a)(iv).	
Discussion of any pathogens known or suspected as required by WAC 173-350-230(10)(a)(v).	
Additional analysis required by the jurisdictional health department by WAC 173-350-230(10)(a)(vi).	
Land application site characterization as required by WAC 173-350-230(10)(a)(vii).	
A plan of operation meeting the requirements of WAC 173-350-230(6).	
Additional information required by the jurisdictional health department.	

<input type="checkbox"/> Energy Recovery and Incineration Facilities	
Attach the following:	Location of Documents
Engineering reports, plans and specifications that address the design standards of WAC 173-350-240(4) and (5).	
A plan of operation meeting the requirements of WAC 173-350-240(6).	
A closure plan meeting the requirements of WAC 173-350-240(8).	
Plan for meeting landfill operator certification per chapter 173-300 WAC, Certification of operators of solid waste incinerator and landfill facilities.	
Additional information required by the jurisdictional health department.	

<input type="checkbox"/> Anaerobic Digesters	
Attach the following:	Location of Documents
Engineering reports, plans and specifications that address the design standards of WAC 173-350-250(4).	
A plan of operation meeting the requirements of WAC 173-350-250(6)(f).	
A closure plan meeting the requirements of WAC 173-350-250(8).	
Additional information required by the jurisdictional health department.	

<input type="checkbox"/> Transfer Stations and Drop Box Facilities	
Attach the following as required under WAC 173-350-310(10):	Location of Documents
Engineering reports/plans and specifications that address the design standards of WAC 173-350-310(4) and (5).	
A plan of operation meeting the requirements of WAC 173-350-310(6).	
A closure plan meeting the requirements of WAC 173-350-310(8).	
Additional information required by the jurisdictional health department.	

<input type="checkbox"/> Piles for Treatment and Storage	
Attach the following:	Location of Documents
Engineering reports/plans and specifications that address the design standards of WAC 173-350-320(4) and (5).	
A plan of operation meeting the requirements of WAC 173-350-320(6).	
A closure plan meeting the requirements of WAC 173-350-320(8).	
Additional information required by the jurisdictional health department.	

<input type="checkbox"/> Surface Impoundments and Tanks	
Attach the following:	Location of Documents
Engineering reports/plans and specifications that address the design standards of WAC 173-350-330(4) and (5).	
A plan of operation meeting the requirements of WAC 173-350-330(6).	
For surface impoundments not equipped with a leak detection layer, hydrogeologic reports and plans that address the requirements of WAC 173-350-330(7).	
A closure plan meeting the requirements of WAC 173-350-330(8).	
Additional information required by the jurisdictional health department.	

<input type="checkbox"/> Waste Tire Storage	
Attach the following:	Location of Documents
Engineering reports/plans and specifications that address the design standards of WAC 173-350-350(4) and (5).	
A plan of operation meeting the requirements of WAC 173-350-350(6).	
A closure plan meeting the requirements of WAC 173-350-350(8).	
Documentation as needed to meet the financial assurance requirements of WAC 173-350-350(9).	
Additional information required by the jurisdictional health department.	

<input type="checkbox"/> Moderate Risk Waste Handling Facility	
Attach the following:	Location of Documents
Engineering reports/plans and specifications that address the design standards of WAC 173-350-360(4) and (5).	
A plan of operation meeting the requirements of WAC 173-350-360(6).	
A closure plan meeting the requirements of WAC 173-350-360(8).	
Documentation as needed to meet the financial assurance requirements of WAC 173-350-360(9).	
Additional information required by the jurisdictional health department.	

<input type="checkbox"/> Limited Purpose Landfills	
Attach the following:	Location of Documents
Demonstrations that the facility meets the location standards of WAC 173-350-400(3).	
Documentation that owners of property located within 1,000 feet of the landfill boundary have been notified that the proposed facility may impact their ability to construct water supply wells, in accordance with chapter 173-160 WAC, Minimum standards for construction and maintenance of wells.	
Engineering reports/plans and specifications that address the design standards of WAC 173-350-400(4) and (5).	
A plan of operation meeting the requirements of WAC 173-350-400(6).	
Hydrogeologic reports and plans that address the requirements of WAC 173-350-400(7).	
A closure plan meeting the requirements of WAC 173-350-400(8).	
A post-closure plan meeting the requirements of WAC 173-350-400(11).	
Documentation as needed to meet the financial assurance requirements of WAC 173-350-400(9).	
Plan for meeting landfill operator certification per chapter 173-300 WAC, Certification of operators of solid waste incinerator and landfill facilities.	
Additional information required by the jurisdictional health department.	

<input type="checkbox"/> Inert Waste Landfill	
Attach the following:	Location of Documents
Engineering reports/plans and specifications that address the design standards of WAC 173-350-410(4) and (5).	
A plan of operation meeting the requirements of WAC 173-350-410(6).	
A closure plan meeting the requirements of WAC 173-350-410(8).	
Documentation that all owners of property located within 1,000 feet of the landfill boundary have been notified that the proposed facility may impact their ability to construct water supply wells, in accordance with chapter 173-160 WAC, Minimum standards for construction and maintenance of wells.	
Plan for meeting landfill operator certification per chapter 173-300 WAC, Certification of operators of solid waste incinerator and landfill facilities.	
Additional information required by the jurisdictional health department.	

<input type="checkbox"/> Attachments
<input checked="" type="checkbox"/> For a facility/activity to be permitted under chapter 173-350 WAC, attach a vicinity plan or map per WAC 173-350-715(d).
<input type="checkbox"/> For a facility permitted under chapter 173-351 WAC, attach a vicinity plan or map per WAC 173-351-730(5)(a)(iii)(B).
<input checked="" type="checkbox"/> Attach evidence of authority to sign this permit application per WAC 173-351-730(7) or WAC 173-350-715(3) (for example, a printout from the Washington Secretary of State for corporations, or printout from a government website).
<input checked="" type="checkbox"/> Attach evidence of compliance with chapter 197-11 WAC, SEPA rules.

PART III. Facility Information	
Name of Facility ALPINE RECYCLING CO., LLC	
Facility Address Street 3504 - 112TH STREET EAST City TACOMA State WA Zip 98446	Facility Mailing Address (if different) Street SAME City State Zip
Responsible Official DANIEL J. DOLMSETH Position at Facility OWNER & PRESIDENT	Facility phone 253.682.7435 Fax Email address ALPINERECYCLINGCO@GMAIL.COM
Facility Location (at front gate)	
Section	Township Range Latitude Longitude
Location Description entry gate at 3504 - 112th Street E, Tacoma, Wa 98446	
Legal Description of Site PER PIERCE COUNTY TITLE DOCUMENT OF PROERTY (order # 70090222) PARCEL 1: "Parcel B, Pierce County Boundry Line Adjustment recorded under recording number 210607255006, Pierce County, Washington" PARCEL 2: "non-exclusive ingress, egress and utilities easement recorded under recording number 201606280550"	
Property Tax Account Number(s) 031911-103-8	Facility Site Zoning Community Employment (CE) Zone of Classification of the Mid-County Community Plan area, Council District #5
<input checked="" type="checkbox"/> For a facility/activity to be permitted under chapter 173-350 WAC, attach a vicinity plan or map per WAC 173-350-715 (1)(d)	
<input type="checkbox"/> For a facility permitted under chapter 173-351 WAC, attach a vicinity plan or map per WAC 173-351-730(5)(a)(iii)(B)	

Required or Existing Permits at the Facility Site				
Type of permit (check box)	Need to Obtain	Existing Permit		
		Regulating Authority	Permit #	Expiration Date
<input checked="" type="checkbox"/> Solid waste permit	APPLIED	PIERCE COUNTY HEALTH DEPARTMENT		
<input type="checkbox"/> NPDES permit				
<input type="checkbox"/> Biosolids permit				
<input type="checkbox"/> State waste discharge permit				
<input type="checkbox"/> Conditional use permit				

Waste Management
3629 South D Street MS 1045, Tacoma WA 98418

G:\LIBSHARE\SRCPRO\WASTE\Admin\FORMS\350 Application Forms\Solid Waste Permit Application.docx Rev. 11/19
Page 6 of 9 www.tpchd.org (253) 798-6047

<input type="checkbox"/>	Stormwater permit			
<input type="checkbox"/>	Hydraulic permit			
<input type="checkbox"/>	DNR Surface mining permit			
<input type="checkbox"/>	Flood control permit			
<input type="checkbox"/>	Fire permit			
<input type="checkbox"/>	Wetlands permit			
<input type="checkbox"/>	Air operating permit			
<input type="checkbox"/>	DNR Forest Practices			
<input type="checkbox"/>	Other			
<input type="checkbox"/>	Other			

Attach evidence of compliance with chapter 197-11 WAC, SEPA rules

Mark the solid waste handling activities/facilities that are already taking place.	
<input type="checkbox"/> Municipal solid waste landfill per chapter 173-351 WAC <input checked="" type="checkbox"/> Recycling and material recovery facilities per WAC 173-350-210 <input type="checkbox"/> Composting per WAC 173-350-220 <input type="checkbox"/> Land application per WAC 173-350-230 <input type="checkbox"/> Energy recovery and incineration per WAC 173-350-240 <input type="checkbox"/> Anaerobic digesters per WAC 173-350-250 <input type="checkbox"/> Transfer stations and drop boxes WAC 173-350-310 <input type="checkbox"/> Drop Box WAC 173-350-310 <input type="checkbox"/> Piles used for storage or treatment per WAC 173-350-320 <input type="checkbox"/> Surface impoundment per WAC 173-350-330	<input type="checkbox"/> Tank per WAC 173-350-330 <input type="checkbox"/> Waste tire storage per WAC 173-350-350 <input type="checkbox"/> Moderate risk waste per WAC 173-350-360 <input type="checkbox"/> Limited MRW per WAC 173-350-360 <input type="checkbox"/> Limited purpose landfill per WAC 173-350-400 <input type="checkbox"/> Inert waste landfill per WAC 173-350-410 <input type="checkbox"/> Other methods of solid waste handling per WAC 173-350-490 (specify) _____ _____ _____

PART IV. Additional Contact Information	
Facility Owner(s)	
(attach additional sheets if more than one facility owner)	
Responsible Official DANIEL J. DOLMSETH Company Name, Government Entity, etc. ALPINE RECYCLING CO., LLC Applicant's Position in Company or Government Entity OWNER & COMPANY PRESIDENT	Contact Name (if different) SAME
Contact Mailing Address Street 23522 - 107TH AVE SW City VASHON ISLAND State WA Zip 98446	Contact phone 253.682.7435 Fax NO FAX AVAILABLE Email address dan@cascaderecyclinginc.com

Facility Operator(s) Same as Facility Owner(s) <input checked="" type="checkbox"/> YES (attach additional sheets if more than one facility operator)	
Responsible Official Company Name, Government Entity, etc. Applicant's Position in Company or Government Entity	Contact Name (if different)
Contact Mailing Address Street City State Zip	Contact phone Fax Email address
Property Owner(s) Same as Facility Owner(s) <input checked="" type="checkbox"/> YES (attach additional sheets if more than one property owner)	
Property Owners Name(s)	Contact Name (if different)
Mailing Address Street City State Zip	Phone Fax Email address

PART V. Signature and Verification of Applicant (Refer to WAC 173-350.715(3) or WAC 173-351-730(7) for appropriate evidence of authority)	
I certify under penalty of law that I have personally examined and am familiar with the information submitted in this application and all attachments and that, based on my inquiry of those individuals immediately responsible for obtaining the information, I believe that the information is true accurate and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment.	
<u>DANIEL J. DOLMSETH</u> (Applicant's Signature—printed)	<u>OWNER</u> (Title)
<u>[Handwritten Signature]</u> (Applicant's Signature)	<u>7/17/22</u> (Date)
PART VI. Notary Public Verification	
State of <u>Washington</u>	
County of <u>Pierce</u>	
Signed or attested before me on	by <u>Daniel J. Dolmseth</u>
<div style="border: 1px solid black; padding: 5px; width: fit-content; margin: auto;"> <p>Notary Public State of Washington Alexis Gonzalez Commission No. 202638 Commission Expires 08-28-22</p> </div>	<u>[Handwritten Signature]</u> (Signature)
	My appointment expires <u>08-28-22</u> (Date)

Attachment I

From: [McPherson, Kathryn \(UTC\)](#)
To: ["Cascade Recycling Inc."](#)
Subject: RE: ADD'L ATTACHMENTS TO ALPINE/CASCADE RECYCLING INC - SOLID WASTE HANDLING PERMIT
Date: Tuesday, December 1, 2020 7:00:00 AM

Mr. Dolmseth,

Thank you for the information you did provide. However, I did not receive a response to the questions posed in the investigation. Please ensure you respond to the following no later than December 8, 2020.

Review the compliance investigation section of this letter and respond in writing to the following questions regarding loads between Aug. 1, 2020 and Aug. 15, 2020. Your response is due by October 1, 2020:

1. What materials were intended for collection?
2. What items were collected?
3. Who loads the drop-boxes?
4. What was the intended destination of the drop-boxes?
5. How many total loads did your company collect?
6. How many loads did your company transport to a disposal facility?
7. Which disposal facility did your company transport to?
8. What was the distribution of solid waste to recycling for each load?
 - a. How was that number calculated or determined?

Sincerely,

Kathryn McPherson
Investigator, Solid Waste Enforcement
(360) 522-6121

This email/letter states the informal opinions of commission staff, offered as technical assistance, and are not intended as legal advice. We reserve the right to amend these opinions should circumstances change or additional information be brought to our attention. Staff's opinions are not binding on the commission.

From: Cascade Recycling Inc. <dan@cascaderecyclinginc.com>
Sent: Thursday, November 19, 2020 12:31 PM
To: McPherson, Kathryn (UTC) <kathryn.mcpherson@utc.wa.gov>
Subject: ADD'L ATTACHMENTS TO ALPINE/CASCADE RECYCLING INC - SOLID WASTE HANDLING PERMIT

This message has originated from an External Source. Please use caution when opening attachments, clicking links, or responding to this email. Contact your desktop support or IT security staff for assistance and to report suspicious messages.

Kathryn:

In my rush to get out the door, I failed to include the following attachments which I believe are material to our discussion. There are additional attachments but at this point I do not want to

Attachment J

From: [Cascade Recycling Inc.](#)
To: [McPherson, Kathryn \(UTC\)](#)
Subject: CASCADE RECYCLING INC - RESPONSE TO INQUIRIES
Date: Monday, January 18, 2021 2:49:19 PM
Attachments: [UTC Inquiries 1-15-21.pdf](#)
[CRI INBOUND LOADS TO ARCO 8-1 to 8-15-20.pdf](#)

This message has originated from an External Source. Please use caution when opening attachments, clicking links, or responding to this email. Contact your desktop support or IT security staff for assistance and to report suspicious messages.

Kathryn:

Please find attached my response to the inquiries you made of CASCADE RECYCLING INC & ALPINE RECYCLING CO., LLC.

I sincerely apologize for the delays; not only was I fighting a severe personal illness, but I believe I got caught-up in trying to "over" answer your questions beyond what you were asking. I decided to scale back my overreaching responses and instead, concisely answer what you were asking. I trust this makes some sense but if not I can clarify further.

Regardless, please know I promise to be more timely going forward.

FINALLY: PLEASE KNOW THE INFORMATION PROVIDED LISTING SPECIFIC CUSTOMER LOADS & CONSTRUCTION JOB-SITE ADDRESSES IS EXTREMELY CONFIDENTIAL AND IF THIS INFORMATION GOT INTO COMPETITORS HANDS COULD BE SEVERELY DAMAGING TO BOTH CASCADE & ALPINE RECYCLING COMPANY'S ONGOING BUSINESS OPERATIONS.

Standing by to answer whatever questions or concerns you may have.

Thank you & best regards,
Dan Dolmseth, Owner
CASCADE & ALPINE RECYCLING RECYCLING COMPANIES
253.682.7435

About inbound CRI loads coming into ARCO's yard facility from between Aug. 1, 2020 and Aug. 15, 2020 respond in writing to the following questions:

1. What materials were intended for collection?

With no equivocation whatsoever, the sole intention of my two wholly owned Companies, (Cascade Recycling Inc. & Alpine Recycling Co., LLC) is to collect & separate & recycle construction industry standard "CDL", which is understood to mean clean, co-mingled, construction, demolition & land clearing debris.

To clarify our business purpose & trade style, I had previously emailed over copies of our typical Customer Agreements, which specifies that under Washington State Law & regulated under the Department of Ecology along with each County zoning & public health department we are deemed a "recycler" and not a "garbage handler".

To further clarify which types of recyclable material we are contracted to haul out & recycle from the construction job sites we serve, I included a copy of our "Waste Acceptance Guidelines" which clarifies we are a recycling company and not a "garbage hauler".

2. What items were collected?

Per the attached listing of all inbound loads for the time period requested (8/1/20 to 8/15/20), please note for each load our driver has indicated "CM" under the caption "Type of Material" the load contains. This means the load consists of "co-mingled" CDL type material which is only recyclable material Cascade Recycling Inc. brings into the yard: In short, this is what we do and have done since the inception of Cascade Recycling Inc & Alpine Recycling Co., LLC.

3. Who loads the drop-boxes?

Per the attached Washington State Department of Revenue Ruling, only customer's employees or trade partners are permitted to load the drop boxes. More specifically, Cascade Recycling Inc or Alpine Recycling Co., LLC are not permitted to load the drop boxes while on Customer property because if Cascade/Alpine loaded drop boxes, they would have to charge sales tax at the applicable County Rate because of the "improvement" being done to the real property construction site.

4. What was the intended destination of the drop-boxes?

All recycle material drop boxes are intended to be dropped off at the indicated Customer's Construction site address (see attached sheet listing the destination of each drop box) and once filled by the customer with recyclable material, taken directly back to Alpine's yard for sorting on the tipping surface.

5. How many total loads did your company collect?

The total loads of co-mingled recyclable material collected for the two-week period ended August 15, 2020, as listed on the attached schedule is 193 loads.

6. How many loads did your company transport to a disposal facility?

The total loads transported to a disposal facility was 15 loads.

7. Which disposal facility did your company transport to?

The only disposal facility used by our company to transport to is Cowlitz County Landfill.

8. What was the distribution of solid waste to recycling for each load?

Checking back into the Company's records from its inception in July/2002, we have not been asked or requested to provide the distribution of solid waste to recycling material for each load so I do not know what that is. Please know we are a "recycling company" and not a "garbage disposal" company.

Attachment K

From: [McPherson, Kathryn \(UTC\)](#)
To: ["Williams.Ron@co.cowlitz.wa.us"](mailto:Williams.Ron@co.cowlitz.wa.us)
Subject: Request for assistance with solid waste investigation
Date: Thursday, January 21, 2021 5:24:00 PM
Attachments: [image001.png](#)

Good day, Ron.

I am currently working on a compliance investigation involving Cascade Recycling/United Recycling, both owned by Daniel Dolmseth. Mr. Dolmseth has stated that from August 1, 2020, to August 15, 2020, they transported to Cowlitz county landfill. I am hoping your staff can provide a record of all transports at your facilities received from Cascade or United recycling.

Please let me know if this is possible and what information I will need to provide.

Thank you,

Kathryn McPherson
Investigator, Solid Waste Enforcement
Transportation Safety Division
(360) 522-6121
Kathryn.Mcpherson@utc.wa.gov
www.utc.wa.gov



This email/letter states the informal opinions of commission staff, offered as technical assistance, and are not intended as legal advice. We reserve the right to amend these opinions should circumstances change or additional information be brought to our attention. Staff's opinions are not binding on the commission.

Attachment L

From: [Williams, Ron](#)
To: [McPherson, Kathryn \(UTC\)](#)
Subject: RE: Request for assistance with solid waste investigation
Date: Wednesday, February 3, 2021 3:10:15 PM
Attachments: [image001.png](#)
[8025.xlsx](#)
[9000.xlsx](#)
[9160.xlsx](#)

External Email

Please take a look at the attached files for the dates indicated in your first email.

The numbers associated with the attachments our the County account numbers:

- 8025 is Alpine Recycling hauled by Cascade

Please let me know if you need any additional information.

Sincerely,

Ron Williams
Solid Waste Manager
Cowlitz County Public Works
Headquarters Landfill
360-274-6492
Williams.Ron@co.cowlitz.wa.us

From: McPherson, Kathryn (UTC) [mailto:kathryn.mcpherson@utc.wa.gov]
Sent: Wednesday, February 3, 2021 10:43 AM
To: Williams, Ron <Williams.Ron@co.cowlitz.wa.us>
Subject: RE: Request for assistance with solid waste investigation

Good day, Ron.

I have not received the information from your attendant yet. Can you follow up for me?

Sincerely,

Kathryn McPherson
Investigator, Solid Waste Enforcement
(360) 522-6121

This email/letter states the informal opinions of commission staff, offered as technical

Attachment N

TranNum	DateOut	Truck	OT	MT	GrossTN	TareTN	NetTN
569845	8/14/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	42.06	19.34	22.72
569804	8/14/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	42.89	24	18.89
569740	8/13/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	42.61	19.22	23.39
569679	8/12/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	45.13	23.87	21.26
569620	8/12/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	49.88	24.03	25.85
569575	8/11/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	46.2	23.73	22.47
569514	8/11/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	47.37	23.87	23.5
569418	8/10/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	47.07	24.01	23.06
569313	8/7/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	45.16	19.23	25.93
569271	8/6/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	47.39	23.93	23.46
569222	8/6/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	43.85	19.56	24.29
569133	8/5/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	41.97	19.26	22.71
569079	8/4/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	45.14	19.45	25.69
569027	8/4/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	50.85	24.11	26.74
568968	8/3/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	45.45	23.78	21.67
568926	8/3/2020	8025805	- PIERCE COUNTY	2302500 - C&D RECYCLING RESIDUALS - 25	44.35	19.39	24.96
							376.59

Attachment O



STATE OF WASHINGTON
WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION
1300 S. Evergreen Park Dr. S.W., P.O. Box 47250 • Olympia, Washington 98504-7250
(360) 664-1160 • TTY (360) 586-8203

February 20, 2014

Michael Jarosz
Cascade Recycling, Inc.
PO Box 1185
Gig Harbor, Washington 98335

RE: Drop-Box and Container Services

Dear Mr. Jarosz:

On Feb. 17, 2014, staff of the Washington Utilities and Transportation Commission (commission) received a complaint regarding Cascade Recycling, Inc., (Cascade) transporting solid waste to the Olympic View Transfer Station (photos enclosed) in Kitsap County for disposal.

In 2006 staff provided Cascade technical assistance regarding the transportation of recyclables. The commission informed Cascade that it may not place containers at sites where it collects recyclable materials **and** solid waste, haul any load that is subsequently rejected by a recycling facility, or haul any load to a transfer station or landfill for disposal of solid waste.

Staff also provided Cascade with a number of steps it could take to ensure that it does not collect solid waste including informing its customers about materials that can and cannot be placed in the containers, verifying that the work site has a container for solid waste, monitoring the materials being deposited, or discontinuing the service if the solid waste is not separated from the recyclables. To avoid enforcement action it is important that Cascade understands that advertising, soliciting, offering, or entering into an agreement to haul solid waste for compensation requires a solid waste certificate from the commission.

For residential service:

Delivering container/drop-boxes, trucks or trailers to a residential customer's location for the customer to fill with solid waste or recyclable materials requires a solid waste certificate from the commission, regardless of the destination of the materials.

For commercial service:

Delivering containers/drop-boxes, trucks or trailers to a commercial customer's location for the customer to fill with solid waste, and then hauling them to a disposal site, requires a solid waste certificate from the commission.

Michael Jarosz
February 20, 2014
Page 2

Delivering containers/drop-boxes, trucks or trailers to a commercial customer's location for the customer to fill with recyclable materials, and then hauling them to an authorized materials recovery facility, recycling center or charitable organization requires a common carrier permit from the commission. Registration with the Department of Ecology (DOE) as a Transporter of Recyclable Materials is also required. Staff is aware that Cascade has an active common carrier permit and is registered with DOE.

For residential or commercial service:

Hauling containers/drop-boxes, trucks or trailers filled by your company as an incidental part of a clean-up or site restoration service is considered private carriage and is not regulated by the commission. Your company must move and load the materials out of the house, garage, shed, yard, etc., into a container or directly into the company's truck. The material may be recycled, reused, sold, or otherwise disposed of. The customer **may not** load the materials, nor set the materials out at the curb for collection.

By March 7, please provide a written response to the allegations in the complaint and the details of the service being provided by Cascade at the locations in the photos. Please answer the following questions in your response:

1. Do the containers in the photos belong to Cascade?
2. Did Cascade rent the containers to contractors or business owners at the sites in the photos?
3. What sort of materials did Cascade contract to collect?
4. What is the intended destination of the materials?
5. Does Cascade recover or recycle the items shown in the photos?
6. How does Cascade intend to address any unacceptable items in its containers, specifically, the garbage bags?
7. Has Cascade hauled materials to any landfill or transfer station for disposal in the last year? If so, please provide the dates of each haul, the name of the facility, and any supporting documents.

Please direct your written response to Mathew Perkinson, Compliance Investigator, Washington State Utilities and Transportation Commission, by email to mperkinson@utc.wa.gov or by regular mail to PO Box 47250, Olympia, WA 98504. If you have questions, Mr. Perkinson can be reached at (360) 664-1320.

Sincerely,



David Pratt
Assistant Director, Transportation Safety

Enclosures



STATE OF WASHINGTON

WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION

1300 S. Evergreen Park Dr. S.W., P.O. Box 47250 • Olympia, Washington 98504-7250
(360) 664-1160 • TTY (360) 586-8203

July 13, 2006

Mike Jarosz, President
Cascade Recycling, Inc.
Post Office Box 1185
Gig Harbor, Washington 98335

RE: Technical Assistance for Hauling Recyclable Commodities

Dear Mr. Jarosz:

On May 10, 2006, the Washington Utilities and Transportation Commission (commission) sent Cascade Recycling, Inc. (Cascade) a letter requesting specific information on its operations. The commission has reviewed your written response received on May 25, 2006.

In your response, you stated:

- Cascade is not, nor does it operate as, a solid waste company.
- Cascade contracts with various construction companies to collect and transport recyclable construction, demolition and land clearing debris to recycling facilities.
- In the event solid waste (described in your letter as rejected materials) is placed in your dumpster, you become responsible for the rejected material because it becomes your property.
- If inclusion of the waste is your fault, you dispose of it at your own expense by delivering it to a solid waste facility.
- If you can identify which contractor's dumpster contained the solid waste, you charge the contractor for your disposal cost.

As a commercial recycler, Cascade may place containers at sites where it collects either mixed or single source commercial recyclable materials and then transport those containers to a recycling facility where those materials are accepted for recycle. However, Cascade:

- *May not* place containers at sites where it collects both recyclable materials and solid waste.
- *May not* haul any load that is subsequently rejected by a recycling facility.
- *May not* haul any loads to a transfer station or landfill for disposal as solid waste.

Each of these three instances constitutes solid waste collection. Any company that collects solid waste for transport must be permitted by the commission. Cascade does not have the appropriate permit. Your description of Cascade's operations constitutes solid waste collection, in that you transport solid waste to a transfer station or disposal facility—you may not do so under the law.



Cascade Recycling, Inc.
July 13, 2006
Page 2

Cascade can take a number of steps to ensure it does not collect solid waste with commercial recyclables. Those steps include:

- 1) Provide information to the customer (shipper) about materials that can be placed in a recycling container and require that the shipper place solid waste in a separate container provided at the site. The solid waste container must be provided by a company that has a certificate from the commission to haul solid waste, or it must be the shipper's own container if the shipper hauls the solid waste off the job site. Inform the shipper that it is not allowed to pay anyone, except for a properly certificated solid waste company, to haul the solid waste off the job site.
 - A company can accomplish this by providing the enclosed brochure, or a document that contains the same information, to the shipper.
 - If the company enters into a contract with the shipper (rental contract for the container, dumpster, or drop box, or contract for service), it can, within the contract, require that the shipper provide a container for solid waste that is separate from the recycling materials container, and arrange with a certificated solid waste collection company to haul the container or transport the container to a solid waste disposal site.
- 2) Verify that the work site has a container in which to collect solid waste.
 - A company can accomplish this by simply observing that the work site has a container for solid waste that is separate from the recycling materials container.
- 3) Monitor the material deposited in the recycling container to ensure it contains only recyclable materials.
 - A company can accomplish this by conducting a sight inspection at the time of pick-up to determine whether solid waste is included within the recycling materials container.
- 4) Discontinue service to the shipper if the shipper does not separate solid waste from recycling, and the recycling container contains solid waste materials.
 - A company can accomplish this by including, within its contract with the shipper (rental contract for the container, dumpster, or drop box, or contract for service), that the company will discontinue service if it observes that the shipper does not have and use a solid waste container.

This letter is staff's technical assistance to you. If in the future a staff investigation indicates Cascade is collecting and transporting solid waste without the proper authority to do so, staff will recommend the commission take formal action. This would include a formal hearing before the commission in which Cascade would bear the burden to prove that it is not operating as a solid waste collection company.

If you have any questions or need further information or technical assistance, you may contact Sheri Hoyt, Compliance Specialist, at (360) 664-1149 or by e-mail at shoyt@wute.wa.gov.

Sincerely,



Carole J. Washburn
Executive Secretary

SAMPLE BROCHURE

Thank you for choosing our company as your recycling company for construction, demolition, and land clearing debris.

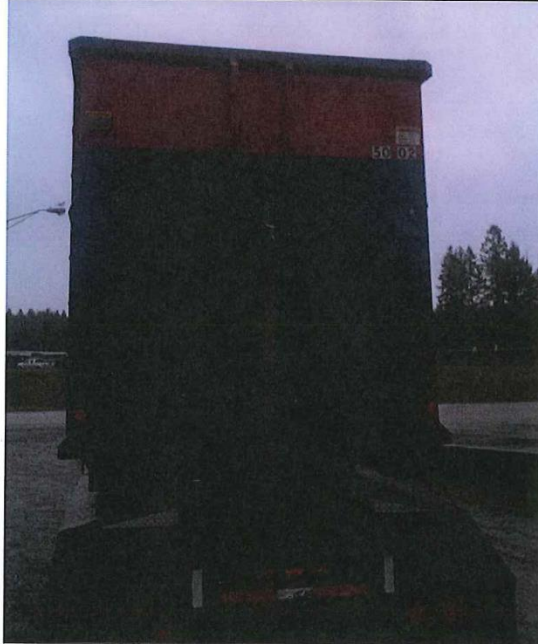
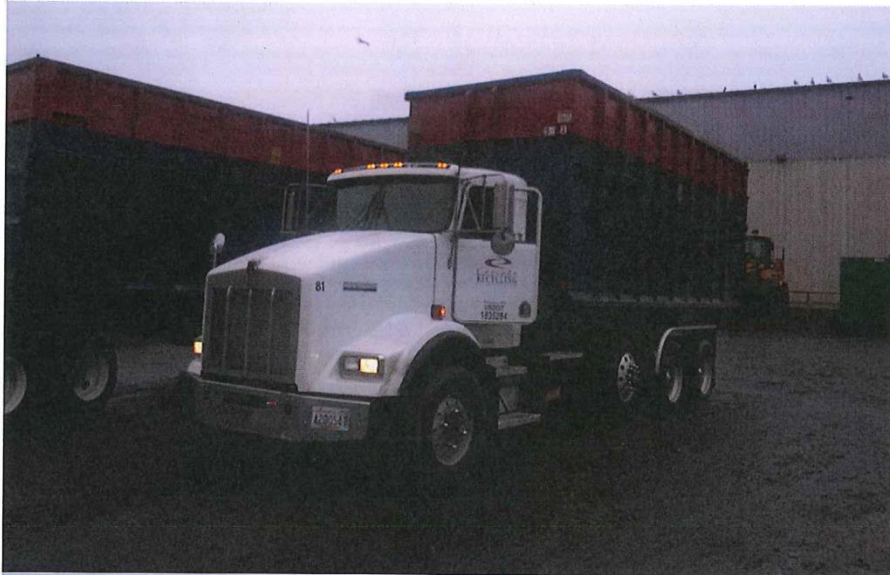
Because our company specializes in recycling materials and is not a solid waste collection company, we can collect only materials accepted for recycling by a recycling facility. You must have a separate container on site for solid waste collection. This can be accomplished by contacting the local certificate solid waste/refuse hauler or you may haul the solid waste off the jobsite yourself. You may not pay anyone, except for a properly certificated solid waste company, to haul the solid waste. Solid waste may not be combined with recyclable materials in the recycling container. Failure to adhere to this guideline may result in discontinuation of your recycling collection service.

Typically, our company accepts the following materials for recycling *((modify this list to include only those materials your company collects, transports, and drops off as recyclables))*:

Aluminum	Antifreeze
Asphalt	Asphalt roof shingles
Batteries	Brass
Bricks	Carpet
Carpet pad	Concrete
Copper	Corrugated cardboard
Electric wire	Fiber board
Film plastic	Glass
Gypsum	Insulation
Land clearing debris	Lead
Lumber (painted and unpainted)	Oil
Paper	Plastic
Rock	Rubber
Solvents	Steel
Tin	Tires

However, each customer has different needs and we will clarify exactly what materials you can recycle prior to starting service.

If you have questions or comments, please contact us at *((insert company name and contact information))*.













[WACs](#) > [Title 173](#) > [Chapter 173-345](#) > [Section 173-345-040](#)

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WAC 173-345-040

[Agency filings affecting this section](#)

Collection of solid waste and recyclable materials.

All sites where recyclable materials are generated and transported for recycling must provide a separate container for nonrecyclable materials (solid waste), using collection practices consistent with chapter [173-350 WAC](#).

[Statutory Authority: Chapter [70.95 RCW](#) and [RCW 70.95.400](#) - [70.95.] 430. WSR 09-09-131 (Order 07-16), § 173-345-040, filed 4/22/09, effective 5/23/09.]

