18	Woodinville, Washington 98027
19	
20	
21	REPORTED BY: SHERILYNN V. McKAY, RMR, CCR #3236 Buell Realtime Reporting, LLC
22	1411 Fourth Avenue Suite 820
23	Seattle, Washington 98101 206.287.9066 Seattle
24	360.534.9066 Olympia 800.846.6989 National
25	www.buellrealtime.com

0002	
1	APPEARANCES
2	
3	WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION:
4	JEFFREY GOLTZ, CHAIRMAN PATRICK J. OSHIE, COMMISSIONER
5	PHILIP B. JONES, COMMISSIONER
6	FOR WASHINGTON UTILITIES AND TRANSPORTATION COMMISSION
7	ROBERT D. CEDARBAUM, ESQ. ASSISTANT ATTORNEY GENERAL
8	1400 S. Evergreen Park Drive, S.W. Olympia, Washington 98504
9	bcedarba@wutc.wa.gov
10	
11	*****
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	

- 1 Woodinville, Washington; Thursday, August 9, 2012
- 2 4:00 p.m.

3

- 4 CHAIRMAN GOLTZ: I'd like to call this special
- 5 open public meeting of the Washington Utilities and
- 6 Transportation Commission to order.
- 7 My name is Jeff Goltz. I'm chairman of the
- 8 Commission. With me are my colleagues, to my left,
- 9 Commissioner Pat Oshie, to my right, Commissioner
- 10 Phillip Jones.
- 11 We're here under commission docket
- 12 No. TG-121265, regarding Waste Management of Washington.
- 13 The purpose of this meeting is to hear a presentation by
- 14 Waste Management on the company's response to its recent
- 15 labor strike, and also to take comments from the public
- 16 on the impacts of the strike.
- 17 Also, we've got on file three other docket
- 18 numbers. They are TG-120840, TG-120842, and TG-102843.
- 19 Pardon the formalities of giving numbers in the record.
- 20 And those are filings by Waste Management. They've been
- 21 previously filed with the Commission on their proposed
- 22 policy for future labor-related service disruptions.
- 23 So we'll not be taking action on any items
- 24 today. We're here mainly to get the public's input and
- 25 hear from the company. But also we're here to possibly

- 1 review and consider and discuss, but not decide, issues
- 2 of possible future tariff conditions; that is to say
- 3 rules related to service for future labor disruptions.
- 4 So the process for today is going to be we will
- 5 have a presentation, a brief presentation, by the
- 6 Commission staff, Mr. Gene Eckhardt of the Commission
- 7 staff, he's assistant director for Water and Solid
- 8 Waste; also here with the Commission staff, Mr. John
- 9 Cupp, who's in the back, who welcomed people as they
- 10 came in; from our public affairs office, Amanda Maxwell;
- 11 Steve King, who's the director of Safety compliance; and
- 12 also Mr. Cedarbaum, who is our legal advisor.
- 13 Here's the presentation from Mr. Eckhardt. That
- 14 will be relatively brief. We will also hear a
- 15 presentation from Mr. Rob Sherman of the company, and he
- 16 may include others as well, I'm not sure. And then
- 17 there will be questions of the company by the three of
- 18 us, by the Commission, and then we will go to public
- 19 comment.
- 20 We learned today that we only have the room
- 21 until 6:30 tonight, so depending on how many people come
- 22 between now and 5:00, we may start the public comment
- 23 early, and we'll ascertain at that time if there's any
- 24 time restrictions. We'll play that by ear as we go
- 25 along.

- 1 I also want to thank the City of Woodinville for
- 2 making their council chambers available for us on
- 3 relatively short notice. We really appreciate their
- 4 accommodating us.
- 5 So without anything further, Mr. Gene Eckhardt,
- 6 who's assistant director for the Utility Transportation
- 7 Commission, to give a little bit of background on what
- 8 led us to today.
- 9 MR. ECKHARDT: Thank you, Chairman Goltz, and
- 10 good afternoon Commissioner Oshie and Commissioner
- 11 Jones. My name is Gene Eckhardt. I'm representing
- 12 Regulatory Services. I just have a few comments. I
- 13 hope you'll find them brief.
- 14 First of all, I wanted to clarify the
- 15 Commission's jurisdiction regarding solid waste. The
- 16 Commission regulates the provision of residential and
- 17 commercial garbage service, residential recycling and
- 18 residential yard waste service in King, Skagit, and
- 19 Snohomish counties, except in cities which have
- 20 contracted for those services. And there is a long list
- 21 of cities that do contract for those services.
- The Commission published those in our media
- 23 advisories, and I do have a list of those cities. If
- 24 anyone has a question, staff previously has provided the
- 25 commissioners with a list of those cities as well.

- 1 So customers served by those cities under
- 2 contract with Waste Management are not subject to
- 3 jurisdiction of the Commission.
- 4 In regards to the strike itself, the staff has
- 5 designated Amanda Maxwell as the primary contact to talk
- 6 with the company in regards to the company's actions to
- 7 reinstate service during the strike, and a group of
- 8 staff people did conference call several times with the
- 9 company to understand what was going on.
- 10 There were a number of things that raised
- 11 questions in staff's mind, and as an example, as the
- 12 strike continued, and the company continued to make
- 13 progress in reinstating service, staff asked for more
- 14 specific information, how much progress, how many
- 15 customers, where, et cetera, and the company did not
- 16 provide us with that information at that time. That is
- 17 an issue that staff will follow up in an investigation
- 18 to better understand the company's response to the
- 19 strike and how the company implemented service; as an
- 20 example, how the company allocated its resources between
- 21 contract city areas versus UTC-regulated service areas,
- 22 and in what order, and at what time various customer
- 23 classes received services.
- 24 The staff was genuinely concerned that we felt
- 25 the resumption of service was more protracted than we

- 1 had expected, given the company's contingency plan and
- 2 the information that we had received throughout the
- 3 strike. And, finally, staff is concerned, and expressed
- 4 our concerns to the company early on, that the company
- 5 comply with all safety standards regarding drivers and
- 6 vehicles. And our staff will be following up with the
- 7 company, as we had talked previously, to ensure that
- 8 that was done as well.
- 9 So, you know, staff is not alleging that
- 10 anything untoward has occurred, but we do have some
- 11 concerns that we will be following up with
- 12 investigations with the company to obtain data to better
- 13 understand the company's response.
- 14 I think just generally a comment on the tariffs
- 15 that Chairman Goltz referred to. Waste Management's
- 16 current tariffs do not address disruptions of service
- 17 caused by a labor dispute. In the past, the company
- 18 relied upon a tariff provision for service disruption
- 19 caused by inclement weather.
- 20 On May 18th, the Commission sent a letter to
- 21 Waste Management reminding the company that its tariff
- 22 does not address labor disputes. Waste Management
- 23 worked with Commission staff to craft proposed tariff
- 24 language and file proposed tariffs on June 6, all
- 25 scheduled to become effective August 1.

- 1 On July 12 Waste Management at Commission
- 2 staff's request postponed the effective date of those
- 3 tariffs to September 1. Staff asked the company to
- 4 postpone those tariffs so that we could continue working
- 5 with the company and the broader industry to bring an
- 6 industry-wide proposal to the Commission instead of
- 7 company-specific proposals.
- 8 And, finally, on July 25, Waste Management asked
- 9 the Commission to consider its pending tariffs at the
- 10 July 27 open meeting, and approve the tariffs to become
- 11 effective July 28. The Commission did discuss Waste
- 12 Management's request at the July 27 open meeting, but
- 13 took no action on that request.
- 14 I'm available for questions. Otherwise my
- 15 presentation is complete.
- 16 CHAIRMAN GOLTZ: Thank you, Mr. Eckhardt.
- 17 Any questions for Mr. Eckhardt? Thank you.
- 18 Thank you very much. We may have some questions later
- 19 on after we hear from the company.
- 20 Mr. Sherman, I gather the floor is yours.
- 21 MR. SHERMAN: Thank you.
- 22 CHAIRMAN GOLTZ: I might add, as a preface, I'm
- 23 sorry, that we sent the company a letter asking for a
- 24 number of reports, and to -- to set this hearing, and I
- 25 don't know to what extent you've been able to assemble

- 1 that information that was requested. Some of it calls
- 2 for information to be gathered in the future. Maybe you
- 3 can address the status of that as well, but also just
- 4 give us a general overview of your strike response.
- 5 MR. SHERMAN: You bet. Good afternoon,
- 6 Commissioners. I am Rob Sherman. I'm Waste
- 7 Management's director of operations for western
- 8 Washington. With me today are Mary Evans, she's our
- 9 area director of public sector, and Polly McNeill, our
- 10 UTC representative.
- 11 First of all, I'd like express our sincere
- 12 apology to the Commission and all our customers for the
- 13 negative effects of this labor disruption. We regret
- 14 the inconvenience, frustration, and disruption caused by
- 15 the strike. Waste Management exercised extraordinary
- 16 efforts to prevent this from happening. Then after the
- 17 union went on strike, Waste Management worked diligently
- 18 to swiftly execute our contingency plan.
- 19 Our team was supported by hard working Waste
- 20 Management employees from across the country. Everyone
- 21 was focused on restoring collection service in the
- 22 shortest amount of time as possible.
- This afternoon I would like to walk you through
- 24 our contingency plan as well as the day-to-day review of
- 25 what actually occurred. First, a recap of the events

- 1 leading up to the strike.
- We were surprised the Union went on strike and
- 3 stayed out as long as they did. You see, Waste
- 4 Management had been negotiating with Teamsters Local 117
- 5 for more than four months, exchanging 16 proposals.
- 6 Contrary to statements by the union leadership reported
- 7 in the media, all language issues had been agreed to.
- 8 Wages and benefits were the only items left to
- 9 negotiate.
- 10 Waste Management's final offer provided average
- 11 wage and benefit increases of approximately four percent
- 12 per year throughout the term of the new six-year
- 13 contract, resulting in an average total compensation
- 14 package of over \$98,000 in the final year. Quite
- 15 honestly, we expected the union to gladly agree to our
- 16 offer.
- 17 Unfortunately, the union leadership wanted more,
- 18 a lot more. Despite requests from Waste Management, the
- 19 union leadership refused to allow the membership to vote
- 20 on our final offer, which included a \$2,000 ratification
- 21 bonus. We continuously heard comments from our drivers
- 22 that the offer was sound. The drivers wanted the
- 23 ability to vote, accept the offer, and continue working.
- 24 As you know, they never had the chance.
- On Wednesday, July 25th, at approximately

- 1 10 a.m., Local 117 union leadership called a strike
- 2 against Waste Management affecting recycling and yard
- 3 waste services. Additionally, drivers represented by
- 4 Teamsters Local 174 also honored the strike, increasing
- 5 the number of striking employees from 152 to 528.
- 6 Within days of the strike occurring, we began
- 7 receiving word that Local 174 garbage drivers were
- 8 getting frustrated and could not afford to be off work
- 9 for much longer. Monday, July 30th, we had reason to
- 10 believe the national teamsters organization, the
- 11 International Brotherhood of Teamsters, stepped in and
- 12 became involved in the local situation by offering
- 13 additional strike pay and organizing rolling strikes
- 14 against Waste Management across the western United
- 15 States.
- 16 At that point, it became very clear to Waste
- 17 Management that the Puget Sound strike had national
- 18 implications. In the end, the economics of our
- 19 settlement with Local 117 mirrored our final offer
- 20 presented eight weeks earlier. We simply moved forward
- 21 the timing of the wage increases. In fact, the wage
- 22 rate in the last year of a new six-year contract is
- 23 exactly the same as our final offer, and the \$2,000
- 24 ratification bonus was lost by the employees.
- 25 The strike was in our opinion totally

- 1 unnecessary. Some might suggest Waste Management could
- 2 have, and frankly should have, capitulated to union
- 3 leadership demands. We disagree. Waste Management
- 4 takes seriously our fiduciary responsible to the rate
- 5 payers, our communities, and our shareholders. Despite
- 6 our ability to pass through labor-related costs to UTC
- 7 customers by increasing the monthly collection fees, we
- 8 chose to hold the line. We made the hard decision, the
- 9 difficult decision, because we believe that it was the
- 10 best decision for our rate payers, our communities, our
- 11 company, and yes, our drivers.
- 12 Ours was a generous offer, acknowledging our
- 13 hard working drivers. I have to tell you, these men and
- 14 women provide invaluable service to our communities. In
- 15 fact, they are the face of Waste Management.
- 16 On a personal note, I understand, appreciate and
- 17 share the frustration of our UTC customers. I am a UTC
- 18 customer. I experienced the effects of the strike and
- 19 its aftermath at my home and with my family.
- 20 As previously stated, this situation should have
- 21 never happened. Our customers should not have had to
- 22 bear the burden of the service disruption. On behalf of
- 23 Waste Management, we are deeply apologetic.
- 24 Let me tell you what steps we took to prioritize
- 25 collection service for our customers, and I'll now refer

- 1 you to the presentation.
- The contract for Local 117 expired on May 31st.
- 3 As I mentioned before, we had been in union negotiations
- 4 for four months prior to that, exchanging 16 proposals.
- 5 On June 10th we extended the offer of our final
- 6 proposal, extending the \$2,000 signing bonus. It was
- 7 unsuccessful.
- 8 July 25th, as previously stated, at 10 a.m., the
- 9 teamsters leadership called a strike. Just to remind
- 10 you, Local 117 is about 152 employees. Local 174
- 11 honored the strike, another 376 employees. So the total
- 12 employees that were out were 528.
- We spent a lot of time and effort working on a
- 14 contingency plan. The contingency plans are put in
- 15 place for natural diasters, contingency plans are put in
- 16 place for labor disruptions. One of the first things we
- 17 look at are the additional resources that you need in
- 18 those situations, and Waste Management has a team known
- 19 as the Green Team, and I'll talk about them in just a
- 20 few more minutes. They provide resources during these
- 21 meetings.
- 22 In addition, we have local managers in the area
- 23 who have the ability to switch roles, some do drivers,
- 24 some do dispatches, and they have the ability to do
- 25 think things that help out in these times of need.

- 1 One of the biggest questions that comes to us is
- 2 the prioritization. We get asked in the meeting, we get
- 3 asked from our customers, we get asked from the
- 4 Commission, how do you prioritize. And I want to take a
- 5 minute, kind of talk through that with you.
- 6 One of first things we do when we're setting up
- 7 a contingency plan is to identify in advance what we
- 8 identify as critical accounts. These accounts generally
- 9 deal with public health, environmental impacts. They
- 10 can be hospitals, nursing homes, large restaurants, any
- 11 number of those things like that. And you have to
- 12 understand, when we identify them, we identify them
- 13 regardless of whether they're a contracted city or a UTC
- 14 area. We don't take that into consideration. We just
- 15 identify critical accounts.
- 16 After the critical accounts we look at
- 17 commercial garbage. Understanding that the commercial
- 18 accounts generate a lot more trash, a lot more garbage,
- 19 generally in very dense areas, and therefore that is the
- 20 next thing that we look at when the resources are
- 21 available, we move to the commercial garbage.
- 22 And then immediately thereafter we move into the
- 23 residential garbage, understanding that that too is very
- 24 inconvenient, and is the most important item to address
- 25 after the commercial garbage.

- 1 And then as the contingency plan and
- 2 prioritization continues, ultimately we get into full
- 3 service recovery, where we're doing everything that we
- 4 set out to do on a normal basis.
- 5 Any time you have this fluid of a situation, you
- 6 have to find ways to communicate, not only with the
- 7 regulators and elected officials, but also with the
- 8 community officials. Waste Management has regional call
- 9 centers.
- 10 We're one of the few waste haulers that actually
- 11 does this. Ours is actually located in Oak Harbor, and
- 12 it gives us the ability when in these regional call
- 13 centers, if one part of the country is impacted, if it
- 14 were a natural disaster, or a labor disruption, we're
- 15 able to move extra call volumes to other call centers
- 16 and help balance the workload so call handling times are
- 17 kept low.
- 18 Additionally, what we do is we do customer
- 19 outdials. It's a proactive way to get the word to the
- 20 customer that says here's what we're doing for this,
- 21 your specific account, your specific home, your specific
- 22 business.
- Now, in addition to that, we have a very
- 24 extensive website that a customer can go in and identify
- 25 where they live, and say -- and learn firsthand exactly

- 1 what's happening on their service day by commodity type.
- 2 Additionally, we've stayed very engaged with the media,
- 3 with frequent media updates, to help, whether it's the
- 4 radio, whether it's through TV, print, or however, to
- 5 share the information through as many channels as
- 6 possible.
- 7 Finally, as mentioned before, we look at staff,
- 8 elected officials, regulators to provide them updates.
- 9 The UTC, we're working with Amanda, but across the
- 10 affected area we're looking to Mary and her team to make
- 11 sure that they know what's going on.
- 12 Now we want to look at what actually happened,
- 13 how we implemented this plan. So if you look --
- 14 CHAIRMAN GOLTZ: Excuse me. I want to be clear
- on one thing. I know that on June 15, the Commission
- 16 sent a letter to Waste Management describing Commission
- 17 safety and service expectations in the event of a
- 18 strike. And I have a copy of the 2012 Puget Sound labor
- 19 disruption contingency plan, but it's not dated. I was
- 20 wondering when was that prepared and when was that then
- 21 communicated to the Commission? Do you know that?
- MR. SHERMAN: Yes.
- MS. EVANS: Mr. Chairman, that contingency plan
- 24 was released on June 6.
- 25 CHAIRMAN GOLTZ: Thank you.

- 1 MR. SHERMAN: During the first days, during the
- 2 Wednesday when they called the strike, we're looking at
- 3 those first few days, for us it's Thursday and Friday,
- 4 we actually extended operations into Saturday. And I
- 5 mentioned before, we focus our service delivery on
- 6 critical accounts. Those with public health,
- 7 environmental impacts predominantly.
- 8 I want to bring out, there's been concern that
- 9 Waste Management focused our initial and continuing
- 10 service recovery on contract cities only. I can tell
- 11 you it's just simply for us wasn't how we approached
- 12 those first few days. And I'll continue as I go, but 15
- 13 percent of the serviced accounts during these first
- 14 three days were UTC accounts.
- 15 I can tell you, we were at Evergreen Hospital,
- 16 Woodinville Medical Center, we were at the Kindercare,
- 17 we were at Creekside Retirement Village, Woodinville
- 18 Plaza, Alderwood Mall. These locations that are UTC
- 19 areas, we were there. And that's out there.
- 20 The bottom line is generally these public
- 21 health, these environmental areas, are generally in more
- 22 dense populated areas. That's many times going to be in
- 23 your contracted cities. When we looked at it, nobody on
- 24 our critical account list -- when we print these things
- 25 up we identify by route in the event of a labor

- 1 disruption or national disaster, we don't look at it and
- 2 say, well, that's a UTC customer, that's a contracted
- 3 city. We just don't. We look at who it is, and say
- 4 that is someone we need to make sure that we pick up as
- 5 soon as physically possible.
- 6 COMMISSIONER OSHIE: Mr. Chairman, I'd like to
- 7 clarify perhaps -- probably your initial statement
- 8 coming into this little section here you're talking
- 9 about. I don't think our concern -- I don't understand
- 10 our concern to be that you focused only on the city
- 11 accounts or the contract city accounts. I think our
- 12 concern more sort of aptly described is one that you put
- 13 more emphasis on the city accounts or the city contract
- 14 accounts, and not those of your UTC customers. That's
- 15 really the issue, as how you weighted your effort.
- MR. SHERMAN: Can I address that?
- 17 COMMISSIONER OSHIE: In the sense of how you
- 18 were influenced to deploy resources at one jurisdiction
- 19 over the other. But I want to just be clear, I don't
- 20 think it's a question that you only concentrated on the
- 21 city accounts, it's really about how you allocated the
- 22 resources.
- MR. SHERMAN: It's a fair question. So once
- 24 again, we're dealing on those -- the contingency plan
- 25 says in the first few days, what are we going to do.

- 1 The first few days, we say we're going to literally
- 2 focus on critical accounts. To the commissioner's
- 3 question, what I'm saying is we didn't look at the
- 4 difference between a contract city or a UTC during that
- 5 time period. It's not even on our spreadsheets. We
- 6 looked at Evergreen Hospital, are they somebody we want
- 7 to make sure we pick up on Thursday and Friday. And
- 8 then that was the case. The veterinary hospital, Group
- 9 Health, the Virginia Mason hospital, and I've listed,
- 10 you know, five or six of a long list of -- and many
- 11 restaurants were on there, because we know restaurants,
- 12 it's very difficult.
- Now, candidly can you get everybody at that
- 14 point on Thursday? No, you can't. But we identified,
- 15 to your question, do -- all we look at is who it is and
- 16 how we can best service them.
- 17 CHAIRMAN GOLTZ: So the contingency plan says
- 18 that the first days of a collection interruption is
- 19 collection service -- I'm quoting -- collection services
- 20 at all critical facilities will begin. So it doesn't
- 21 say collection services at all critical facilities will
- 22 be provided. So you listed services -- facilities where
- 23 you did provide service, do you have a list, and you
- 24 probably don't have it now, of critical facilities where
- 25 you didn't provide service?

- 1 MR. SHERMAN: I appreciate how you phrased that,
- 2 because, frankly, we are still -- this is important for
- 3 the Commission to understand, and others listening. We
- 4 are actively still in a recovery mode right now. I have
- 5 managers and drivers on the streets late at night, you
- 6 know, within the guidelines, proper constraints of our
- 7 guidelines and service rules, but actively still doing
- 8 our best.
- 9 And so some of the specifics as to who we did
- 10 not, what I was able to do, we were able to identify who
- 11 we serviced during that time period, as we had
- 12 identified which were the critical account routes, and
- 13 we say, okay, we will -- you know, we drove or went out
- 14 for Route 831 and we dispatched that. And so we knew
- 15 that. Now, did I go out for 835? I have to figure out
- 16 which ones I didn't get out, because I did fewer -- I
- 17 did more on Friday than I did on Thursday.
- 18 CHAIRMAN GOLTZ: The answer to Commissioner
- 19 Oshie's question is answered by the lists and locations
- 20 of accounts, critical accounts you did not serve, not by
- 21 the ones you did, I think.
- MR. SHERMAN: All right. I don't have that
- 23 detail yet.
- 24 CHAIRMAN GOLTZ: We need that information.
- MR. SHERMAN: Absolutely.

- 1 COMMISSIONER JONES: Mr. Sherman, do you have a
- 2 list of how many -- you have 200,000 customers in
- 3 western Washington roughly?
- 4 MR. SHERMAN: (Witness nods head.)
- 5 COMMISSIONER JONES: How many critical accounts
- 6 do you have?
- 7 MR. SHERMAN: I don't have that number with me.
- 8 COMMISSIONER JONES: You say you do those first.
- 9 MR. SHERMAN: Right.
- 10 COMMISSIONER JONES: I think it would be good
- 11 for the Commission at least to have a sense of how many
- 12 critical accounts, how many commercial, and then how
- 13 many residential, because as you said, you go in that
- 14 order. Right?
- 15 MR. SHERMAN: Right.
- 16 COMMISSIONER JONES: But those critical accounts
- 17 were disbursed -- as you dispatched them across UTC and
- 18 contract, you don't, you said in response to
- 19 Commissioner Oshie's question, you don't distinguish
- 20 between the two. Right?
- 21 MR. SHERMAN: Right.
- 22 COMMISSIONER JONES: So even if it's both, I
- 23 think that would be helpful to our consideration.
- MR. SHERMAN: We can certainly get that.
- 25 CHAIRMAN GOLTZ: I'm kind of interrupting you

- 1 though. You're taking us through the strike?
- 2 MR. SHERMAN: That was one of the requests to
- 3 say how did you go through.
- 4 CHAIRMAN GOLTZ: You're in day one or day two?
- 5 Day one?
- 6 MR. SHERMAN: The first section, our contingency
- 7 plan talks about first days of collection. So that's
- 8 where I'm at, the first dates right now. Thursday,
- 9 Friday, Saturday for us, those are the first days as
- 10 we're trying to --
- 11 CHAIRMAN GOLTZ: Maybe when you get to the
- 12 green -- you can get to this I guess in the Green Team.
- 13 These consist of Waste Management employees from other
- 14 parts of country?
- 15 MR. SHERMAN: I'm going to talk about those,
- 16 absolutely.
- 17 CHAIRMAN GOLTZ: Maybe when you do, you could
- 18 see when they were put on the work, when they were
- 19 called, when they arrived.
- MR. SHERMAN: Absolutely.
- 21 There is one caveat that we have when we talk.
- 22 That was the special residential consideration. That
- 23 was for the City of Renton, who has residential every
- 24 other week, garbage collection services. And we worked
- 25 getting on Thursday to collect them. We missed a

- 1 portion of them because our drivers came off the route
- Wednesday, 10 o'clock window, some of them stayed out a
- 3 little longer, but that's when the strike was called.
- 4 So we had not completed all of Renton at that point. So
- 5 on Thursday, we went back into Renton to service those
- 6 Wednesday customers, and then kept moving it forward
- 7 until Saturday when we were in Renton, we collected.
- 8 Those of you who are from Olympia or familiar
- 9 with Olympia understand it would be very difficult if
- 10 you're on an every-other-week garbage collection to miss
- 11 that, an extra cycle. That's why we did identify
- 12 Renton. For us, as a residential, that was a critical,
- 13 critical issue to address.
- 14 And you mentioned about the Green Team. So the
- 15 substitute drivers -- the strike happens, so we do an
- 16 initial call, because frankly, I'll be honest, 117 has
- 17 never gone out on strike. Never. And a couple of years
- 18 ago when 174 went out on strike, they were out for a day
- 19 and a half, and 117 stayed out a day and a half with
- 20 them. So the length of the strike was surprising,
- 21 frankly. We were expecting something shorter. So when
- 22 the initial call for replacements came out, we requested
- 23 some replacements, but then when we got into Friday, we
- 24 say wait a minute, it's looks like 174 is staying out,
- 25 we called for many more replacements.

- 1 CHAIRMAN GOLTZ: Replacements are Green Team
- 2 members?
- 3 MR. SHERMAN: Absolutely.
- 4 CHAIRMAN GOLTZ: When you say you requested some
- 5 replacements, you requested how many replacements?
- 6 MR. SHERMAN: I'm going to have to put that in
- 7 our follow-up to you.
- 8 CHAIRMAN GOLTZ: Sure. Were they in Denver, or
- 9 where did they come from?
- 10 MR. SHERMAN: That's a good point. I can talk
- 11 about that on the next slide, which is the Green Team,
- 12 because as they started coming in, this Green Team
- 13 starts coming in on heavy concentration on Saturday, and
- 14 also into Sunday, I want to talk a little bit about who
- 15 they are. These are Waste Management employees from
- 16 across the country. They are experienced drivers from
- 17 across the country. They are coming from Florida,
- 18 Tennessee, Chicago, New York, all across the country.
- 19 So when we make the call, and say we're ready to
- 20 activate, it is a process.
- 21 We have a, you know, an actual manager of this
- 22 group. And the managers say when they are dispatched to
- 23 a location out of that. They have their other sites,
- 24 and they pick up waste for their own customers, they
- 25 have full time jobs where they live. But in the event

- 1 of a natural disaster, such as Hurricane Katrina, the
- 2 Gulf oil spill, we can move a hundred, 200 people to
- 3 those areas very quickly. We have their phone numbers.
- 4 These are folks that are very familiar with our trucks
- 5 and our equipment, how to run routes.
- 6 CHAIRMAN GOLTZ: They have all the required
- 7 safety credentials?
- 8 MR. SHERMAN: Absolutely. They're experienced,
- 9 they're licensed, they're fully qualified. What they're
- 10 actually very good at is going into a new situation and
- 11 being very comfortable how to do the best job in
- 12 collecting the waste, because they do this -- this team
- 13 was created in 2007, and we've had members on this team,
- 14 and, you know, I have met many of these over the, you
- 15 know, the years, I've interacted with them, and they are
- 16 just rock solid. You have 10- and 15-, 20-year veterans
- 17 on this team out there.
- 18 CHAIRMAN GOLTZ: So they are identified people
- 19 on the Green Team?
- MR. SHERMAN: Absolutely.
- 21 CHAIRMAN GOLTZ: How many are there?
- MR. SHERMAN: There is a list.
- 23 CHAIRMAN GOLTZ: Nationwide, do you have an
- 24 estimate at least? Hundreds or dozens?
- MR. SHERMAN: Oh, it's hundreds.

- 1 CHAIRMAN GOLTZ: At the time of this labor
- 2 stoppage, were there any other competing demands on your
- 3 Green Team?
- 4 MR. SHERMAN: No large activations. There are
- 5 always small pockets out assisting in certain areas. So
- 6 there's always something going on. When I say "small
- 7 pockets," there could be 10 or 15 at some locations, but
- 8 there were no activations at that point.
- 9 CHAIRMAN GOLTZ: What I mean is you had
- 10 available to you in the Puget Sound area virtually all
- 11 the Green Team members?
- 12 MR. SHERMAN: We had available to start, yes.
- So I want to talk to you about, before we put
- 14 them on the streets, what we did on Sunday.
- 15 I took this picture on Sunday afternoon at the
- 16 Woodinville hauling site down across from 522 over here.
- 17 It was Sunday. We did a half-day orientation
- 18 with these drivers as they came in, and what we do is we
- 19 focus on what routes are you going to do. We're going
- 20 to let them look at the route books. We have route
- 21 books that have, hey, here's what this route is. We're
- 22 going to let them -- every driver went out before they
- 23 took the road and drove those trucks around and made
- 24 sure they were very comfortable and familiar with it.
- 25 We talked a little bit -- a lot about safety. I

- 1 want to talk to you about safety for a minute. I've
- 2 been in the Pacific Northwest about four years, I've
- 3 been with Waste Management about ten. Prior to coming
- 4 to the job for three and a half years I was the director
- of safety of the Waste Management's western group.
- 6 Waste Management wouldn't, and I would never put
- 7 somebody on these streets, that I didn't have 100
- 8 percent confidence in that they could operate that
- 9 equipment safely. That's why we took a full half day.
- 10 I could have thrown folks out on Sunday and said pick up
- 11 trash, but that's not the policy that we have, it's not
- 12 the policy that I have. It's a policy, or a mission,
- 13 it's called the Mission to Zero, M2Z. We have followed
- 14 that the last ten years. That Mission to Zero says we
- 15 will tolerate no unsafe act and no unsafe behavior.
- 16 Every driver in this company, if you were to ask them
- 17 about a Mission to Zero, could articulate that.
- 18 So this is who we were in the -- the dedication
- 19 or the commitment that we had, because there were folks
- 20 out there accusing that, you know, these drivers on your
- 21 streets are going to be unsafe. It's simply not the
- 22 case. My wife, my son, are out there on these streets
- 23 and I'm not going to have anybody go out that's not a
- 24 hundred percent competent. So this is the Green Team
- 25 we're talking about.

- 1 And so we brought them in, came over Saturday
- 2 and Sunday, the group started coming in, and with that
- 3 group, as you flip the page, we move into our second
- 4 level, if you will, of our contingency. Because you
- 5 remember the first few days we're working on critical
- 6 stops, and the second level of our contingency plan says
- 7 we're going to move into commercial at this stage.
- 8 COMMISSIONER JONES: Before you go on, you're
- 9 talking about vehicle familiarization. Are your
- 10 vehicles, your garbage haulers and toters and
- 11 everything, are they standard, all across the country,
- 12 or are there special vehicle needs here in the Pacific
- 13 Northwest?
- 14 MR. SHERMAN: Coming over here today I wanted to
- 15 practice a little bit, so I said, "Mary, do you mind
- 16 driving my car?" And I have a truck, SUV car. And Mary
- 17 doesn't, her's is a little smaller. And it's that
- 18 familiarization.
- 19 So you're asking if somebody can drive a truck
- 20 that's different. Sometimes the peddles, the mirrors
- 21 have to be adjusted, sometimes the handle is here and
- 22 the handle is here, but as far as them driving a
- 23 roll-out truck, a roll-off driver, we know every Green
- 24 Team member, what they're qualified to operate. If
- 25 they're qualified to drive a roll-off truck, a side-load

- 1 truck, a front-load truck, we only put them in the
- 2 trucks that they are previously qualified to operate.
- 3 We do not put them in a truck -- we don't put a
- 4 front-load driver into a roll-out truck if he's not
- 5 comfortable with it.
- 6 The difference is -- you say are they identical.
- 7 We have maybe 23,000 collection vehicles we've purchased
- 8 over the last ten years. So are they exactly identical?
- 9 No more so than her car is identical to mine. But are
- 10 they capable, professional drivers? We do not have a
- 11 problem with it.
- 12 I wanted to make sure, though, that the first
- 13 time that they got out into the routes was not the first
- 14 time that they actually were in that truck. So that's
- 15 why we spent time on Sunday, every driver going out and
- 16 make sure he was familiarizing, operating it, et cetera.
- 17 So now as we move into Monday and Tuesday, I
- 18 want to --
- 19 CHAIRMAN GOLTZ: I'm sorry. So this is Monday
- 20 and Tuesday, July 30, July 31st.
- MR. SHERMAN: You bet.
- 22 CHAIRMAN GOLTZ: That's strike day six and
- 23 seven.
- MR. SHERMAN: Okay. Yes.
- 25 CHAIRMAN GOLTZ: And at this point, looking at

- 1 the contingency plan, we have two tiers here. The first
- 2 is the first days of the collection interruption, we are
- 3 now past that, we're in the first full week of
- 4 collection interruption, and it says there the
- 5 commercial and industrial services will be provided,
- 6 although some multiple collection day service may be
- 7 reduced. Does multiple collection day service means
- 8 that some commercial accounts more than one collection a
- 9 day?
- 10 MR. SHERMAN: A commercial customer can get
- 11 service three times a day.
- 12 CHAIRMAN GOLTZ: Your contingency plan basically
- 13 says business as usual for commercial and business
- 14 services.
- 15 MR. SHERMAN: That would be the intent as we
- 16 move into that first full week.
- 17 CHAIRMAN GOLTZ: The second bullet point there
- 18 says residential and multi-family collection will be
- 19 provided on a reduced capacity such as every other week.
- 20 So by this time, on Monday, July 30th, and July 31st,
- 21 the contingency plan contemplated all commercial and
- 22 industrial services except with one expectation for
- 23 multiple collection day service, and some at least
- 24 residential and multi-family collection.
- MR. SHERMAN: Not necessarily on day one,

- 1 Commissioner.
- 2 CHAIRMAN GOLTZ: I understand that. It says the
- 3 first full week of --
- 4 MR. SHERMAN: I'm saying the first full week,
- 5 the contingency plan is not necessarily on day one of
- 6 the first week. Am I 100 percent by day -- if you look
- 7 at it, they went out on strike Wednesday afternoon, or
- 8 Wednesday at 10 o'clock in the morning, so I missed
- 9 Thursday and Friday. We don't generally operate on
- 10 Saturday. So Monday, for me, Monday is the first -- is
- 11 day three of full strike. And at that point, we did
- 12 begin sending out Monday commercial routes.
- Now, I want to talk about this. It says 60
- 14 percent success rate. We sent out more than 60 percent
- 15 of the routes. Okay? The difference is we had a lot of
- 16 waste out there at that point. Some customers get, you
- 17 know, multiple service. Also, candidly, we were
- 18 impacted by the ambulatory picketing. We had incidents
- 19 where drivers were trying to go to a commercial account,
- 20 and they would be blocked for 20 minutes, just blocked,
- 21 we couldn't get in. So you look at the extra volume and
- 22 the fairly aggressive ambulatory picketing, we were
- 23 significantly inhibited from getting that hundred
- 24 percent at that point.
- 25 CHAIRMAN GOLTZ: So are you saying that 60

- 1 percent success rate means that 60 percent of the routes
- 2 had some pickup?
- 3 MR. SHERMAN: You know, we really struggled on
- 4 how to calculate the activity that took place. The
- 5 approach we're taking is we looked at how many tons on
- 6 these routes we usually pick up on a Monday. You can
- 7 identify on the last three collection periods how much
- 8 tonnage. On that date we picked up about 60 percent of
- 9 normal tonnage.
- 10 CHAIRMAN GOLTZ: I just wondered where you got
- 11 the 60 percent.
- 12 MR. SHERMAN: Frankly, as we were preparing for
- 13 this, I'll remind you, we are actively in recovery mode
- 14 right now, so we wanted to get as much information as we
- 15 could, but also be factually accurate.
- So on Tuesday we got a little better. And we
- 17 had about 75, 74, 75 percent of the normal tonnage for
- 18 everybody. Once again we did not want --
- 19 CHAIRMAN GOLTZ: Wait. Everybody or
- 20 commercial --
- 21 MR. SHERMAN: I say UTC and contract cities is
- 22 what I was referring to.
- 23 CHAIRMAN GOLTZ: But meaning commercial garbage,
- 24 not residential.
- 25 MR. SHERMAN: Yes. Commercial solid waste.

- 1 COMMISSIONER OSHIE: So this is 74 percent on
- 2 top of the 60 percent you already accumulated?
- 3 MR. SHERMAN: Each day stands independent of the
- 4 other. So we had 60 percent on Monday, about 74 percent
- 5 on Tuesday.
- 6 Now, the complicating thing at this point,
- 7 Local 117 put up picket lines in the Skagit Valley area,
- 8 the Skagit operation, so Tuesday we lost about 33
- 9 employees for Tuesday and Wednesday.
- Now, we move in, we talk about the contingency
- 11 plan. I want to talk about the next level. We've
- 12 talked about critical stops, we've talked about the
- 13 commercial. And now since we're actually at this point
- 14 sending out 100 percent, even on Tuesday, even though we
- 15 may not have picked up all the tonnage, we're sending
- 16 out the commercial stops on Tuesday, 100 percent of
- 17 commercial stops went out. So now on Wednesday I can
- 18 move into that limited residential garbage service.
- 19 CHAIRMAN GOLTZ: But here's where I get confused
- 20 with the contingency plan. It says in the first full
- 21 week of collection interruption there will be
- 22 residential and multi-family collection, but in a
- 23 reduced capacity. Now you're going to go to that part.
- MR. SHERMAN: You bet.
- 25 CHAIRMAN GOLTZ: It says Wednesday, August 1st,

- 1 which I believe is strike day eight, or the first day of
- 2 the second week of interruption. So you pass by --
- 3 MR. SHERMAN: Do we count Sunday? We're looking
- 4 at it a little different, commissioner.
- 5 CHAIRMAN GOLTZ: You count seven work days a
- 6 week as opposed to seven calendar days as a week?
- 7 MR. SHERMAN: No. When we run routes, we
- 8 generally run routes five days a week, and by Wednesday,
- 9 I was in day six by -- during five days a week route,
- 10 I'm in day six. I get your point, though, I understand.
- 11 CHAIRMAN GOLTZ: It's in the second week of the
- 12 disruption. Okay.
- MR. SHERMAN: Right. So I'm moving into the
- 14 residential. And I want to kind of talk through how we
- 15 choose where we go. A lot of thought and consideration
- 16 goes into this. One of the first thing we look at is
- 17 what is that customer density. As you can imagine, if I
- 18 have an ability to go to a specific geographic area and
- 19 pick up 300 homes relatively quickly and go to another
- 20 geographic area, the same geographic size but it's a
- 21 hundred homes, I can affect more customers to recover
- 22 more waste by going to a dense. So that's what we're
- looking at.
- 24 What I'm sharing here is kind of our thought
- 25 process of how do we approach it. We also looked at the

- 1 proximity to our operations and transfer station. We
- 2 service a very large geographic area. It's one of the
- 3 considerations we look at. Where can we get to that is
- 4 close to transfer stations, close proximity to our
- 5 operations.
- 6 You mentioned the Green Team. Like anything,
- 7 these are professional drivers, they're qualified and
- 8 trained, but you still want to put them in areas that
- 9 have good ingress, good egress, so where they're not
- 10 having to look too hard to understand that this is a
- 11 home, a home, a home, a business, a business.
- 12 And the final thing we looked at, because it has
- 13 broader considerations, is how easy it is to articulate
- 14 the boundaries for communication. You can imagine the
- 15 media at this point is very interested, the communities,
- 16 the customers are very interested in this, and so you're
- 17 looking at it, you're weighing all, all of these
- 18 considerations, spend a lot of time and energy to say,
- 19 okay, with the resources we have available, now we're
- 20 going to move out into the residential area. This is
- 21 kind of how we approached it.
- 22 So on Wednesday, we were servicing all
- 23 commercial garbage routes, and we had about 80 percent
- 24 success rate on both the residential and the commercial
- 25 routes of the ones that we serviced.

- 1 CHAIRMAN GOLTZ: That again is measured by 80
- 2 percent of the tonnage.
- 3 MR. SHERMAN: Right.
- 4 CHAIRMAN GOLTZ: Collected.
- 5 MR. SHERMAN: Now at this stage Mary is actively
- 6 communicating with folks, she communicates. I'm fully
- 7 engulfed at the site level with our operations to make
- 8 sure we are managing and deploying and doing the best we
- 9 can out there.
- 10 Behind the scenes, Waste Management is having,
- 11 we'll call it secret negotiations, with the teamster
- 12 leadership. Their chief negotiator, our negotiator.
- 13 Both parties were motivated to come to an agreement,
- 14 because we knew it was a horrible impact to our
- 15 customers. We also knew that I had 500 employees out
- 16 there, and multiple times during this time period I went
- 17 out and just waded right into the strike lines, and I
- 18 have a good relationship with the employees that we have
- 19 out there, and they talk to me, they told me their
- 20 concerns, we talked through it. And they wanted to come
- 21 back, and I wanted them back.
- 22 I tell you, Waste Management, in my opinion, has
- 23 the absolute best drivers in this industry. Absolutely.
- 24 And I wanted them back on the routes servicing.
- So behind the scenes, we're negotiating, talking

- 1 to the union, and we're able to come up with a tentative
- 2 agreement late Wednesday night. I wish it could have
- 3 been five days, six days, I wish it didn't have to
- 4 happen at all, but we were able to come up with that.
- 5 COMMISSIONER JONES: Before you go to the next
- 6 page, when you said in parenthesis, UTC in a contract
- 7 states, and it appears to me that the rate was equal
- 8 between the two jurisdictions. Is that correct?
- 9 Because that's one of our concerns.
- 10 MR. SHERMAN: That's the total -- and fair
- 11 enough --
- 12 COMMISSIONER JONES: Could you give us some
- 13 numbers on what success rate you had for the
- 14 UTC-regulated areas versus the contract cities in
- 15 Seattle?
- MR. SHERMAN: We could get that for you.
- 17 COMMISSIONER JONES: That would be helpful.
- 18 CHAIRMAN GOLTZ: Please proceed. I'm sorry.
- 19 I'm cognizant of time here. As I mentioned, they said
- 20 we only have the room until 6:30 as it turns out. I'm
- 21 trying to get a check of how many people have come in so
- 22 far, how we go, how many --
- MR. SHERMAN: I'll move it along.
- So on Thursday, as we know, we had a tentative
- 25 agreement the night before. 174, which is predominantly

- 1 the garbage drivers, came back to work, our operation in
- 2 Skagit Local 231 came back to work, and Local 117
- 3 ratified their agreement. Once we heard that 117
- 4 ratified the agreement, our Green Team was dismissed.
- 5 I think it's important to note that there were
- 6 over 300 Green Team members in place at that point. But
- 7 we let them go back to their families. Unfortunately,
- 8 unexpectedly, Local 117, after the vote, did not return
- 9 to work, which put us another day behind on the
- 10 recycling. On that day, we had approximately 95 percent
- 11 completion for the garbage routes. That includes
- 12 everything for UTC and contract cities.
- 13 As we moved into Friday -- it was a wonderful
- 14 day, Friday -- because for us, because we had everybody
- 15 back to work, we serviced the regularly scheduled Friday
- 16 commercial and residential garbage customers in King,
- 17 Snohomish, Skagit Counties, at about 98 completion.
- 18 As an aside, where we had an opportunity to have
- 19 extra personnel to kind of do something -- as it's
- 20 important to note, we are manned as a company,
- 21 everybody's tries in today's society to be lean, we do
- 22 not carry -- I know the rate payers would not want us
- 23 carrying a lot of extra trucks or a lot of extra folks
- 24 around. We are manned, in a practical matter, to pick
- 25 up that day's waste. That's why recovery sometimes can

- 1 take a little longer.
- 2 But on Friday we did actually get out to
- 3 Fairwood, for all their three services, Burien and
- 4 Renton, to try to help some of that recovery. But we
- 5 also recognize that we needed more, absolutely needed
- 6 more. And so internally we called it super Saturday,
- 7 because there were a lot of folks that had not had their
- 8 waste picked up in quite some time.
- 9 CHAIRMAN GOLTZ: When did you decide to do super
- 10 Saturday? When was that decision?
- 11 MR. SHERMAN: We started talking about it on
- 12 Thursday. You have to start planning it on Thursday.
- 13 You have to communicate with your employees your
- 14 expectations. Thursday we start making the preliminary
- 15 plans. Friday we started finalizing, communicating to
- 16 cities what our plans were. We dispatched 297 trucks on
- 17 the road that day.
- 18 And our focus, frankly -- remember, you
- 19 mentioned, Chairman, that Wednesday some of those
- 20 customers, a limited number of those customers, that was
- 21 the second time, that was the second time they were
- 22 impacted. Not everybody, because we picked some of them
- 23 up by 10 a.m. on the first Wednesday. And so their
- 24 second time. So our focus on Saturday was to go back
- 25 and service every one of those Wednesday customers that

- 1 we had not gotten to on August 1st, that Wednesday
- 2 before.
- Now, additionally, we knew there was a lot of
- 4 recycle, a lot of other waste, so we had our commercial
- 5 accounts out, commercial trucks out there as well to try
- 6 to pick up as much of that on super Saturday.
- 7 So I've identified on the spreadsheet the
- 8 targeted customers, which is those UTC areas in Federal
- 9 Way in Auburn, Snohomish County, the Montlake Terrace,
- 10 Snohomish County, and the King County and Woodinville
- 11 area. In addition to this, there were ten other
- 12 contract cities that we dispatched out on that day as
- 13 well.
- 14 And I just want to let you know, we had a strong
- 15 commitment to try to recover as quickly as possible, and
- 16 I think this super Saturday was evidence of that
- 17 commitment. Also, we want to let you know we paid our
- 18 drivers overtime on that day. This is not something we
- 19 were obligated by contract to do, but we wanted to make
- 20 sure that we had as many drivers physically possible on
- 21 the routes and in trucks. Many of them had not been at
- 22 work --
- 23 CHAIRMAN GOLTZ: You weren't obligated with the
- 24 contract by your drivers?
- 25 MR. SHERMAN: The contract with our collective

- 1 bargaining agreement. Many of them have to have
- 2 40 hours in before they can get overtime. In our case,
- 3 we looked at it, we said we want to go back and take
- 4 care of the customers and try to do our best to pick
- 5 them up, so we paid overtime.
- I have to tell you also, we collected a lot of
- 7 extras during this time period. We knew we had a
- 8 backlog of waste we didn't collect, we also had
- 9 customers that took advantage to put out extra stuff
- 10 they might have had in their garbage, to move that, take
- 11 that opportunity, because we were not charging extras,
- 12 and we're still not charging extras right now. And so
- 13 we picked it all up. If it was out there, we collected
- 14 it.
- 15 COMMISSIONER JONES: Again, Mr. Sherman, you
- 16 said none of this on super Saturday was done with any
- 17 Green Team members?
- 18 MR. SHERMAN: Right.
- 19 COMMISSIONER JONES: On the previous page, you
- 20 said 300 employees went home.
- 21 MR. SHERMAN: Right.
- 22 COMMISSIONER JONES: Those were all Green Team
- 23 members?
- MR. SHERMAN: Absolutely.
- 25 COMMISSIONER JONES: That departed on Thursday?

- 1 MR. SHERMAN: Right.
- 2 COMMISSIONER JONES: Most of those were out of
- 3 state?
- 4 MR. SHERMAN: Absolutely.
- 5 COMMISSIONER JONES: So all of the super
- 6 Saturday --
- 7 MR. SHERMAN: That our regular folks that
- 8 service your homes and your businesses.
- 9 COMMISSIONER OSHIE: Mr. Chairman, how does the
- 10 breakdown of customers targeted, how does the percentage
- 11 shape up as far as the allocation between UTC
- 12 customers --
- MR. SHERMAN: This day on Saturday?
- 14 COMMISSIONER OSHIE: Yes. The super Saturday,
- 15 and then you have your city customers that were
- 16 targeted. So what's the breakdown?
- 17 MR. SHERMAN: On Saturday -- we'll give you some
- 18 specifics. Okay? But on Saturday, what we did is every
- 19 Wednesday route, I think up in the, possibly in the
- 20 Marysville service area, might not have gotten everybody
- 21 in the yard waste. There was a UTC area that we didn't
- 22 get. Once again, we looked at it, but for the areas
- 23 I've identified on your page here, we sent out a driver
- 24 for every single Wednesday route on this page. There
- 25 was one area, if I recall correctly, in the Marysville

- 1 district, it was UTC, I want to say about six yard waste
- 2 routes that just simply didn't have enough drivers left
- 3 to do that. But outside of that, Commissioner, every
- 4 route for Wednesday.
- 5 So let's talk about where we are today. We're
- 6 running normal. So today is Thursday, so if somebody
- 7 was scheduled for Thursday, we sent out all Thursday
- 8 routes today, and have been running normal for some
- 9 time. So our residential yard waste routes are running
- 10 normal. Here's the caveat. And I'm experiencing this
- 11 at my home. Those folks who were every other week
- 12 recycle, frankly, it's a challenge for us, because we
- 13 have about three days, a Monday, Tuesday, and a
- 14 Thursday, those three days, that our recycle customer --
- 15 my recycle day is on Tuesday, and when we picked up the
- 16 trash Tuesday of this week, and yard waste Tuesday of
- 17 this week, we didn't have a recycle truck to go into
- 18 that neighborhood. There simply weren't enough. We're
- 19 also being very careful on our hours of service. We're
- 20 trying to monitor the hours of service. There's a
- 21 larger volume, so we're having to be careful on that.
- 22 That is a challenge.
- 23 Commercial recycling -- let me finish up on the
- 24 recycling. We expect to be caught up next week, the
- 25 week of 8-13, we expect to be caught up on that

- 1 residential, absolutely caught up. Commercial
- 2 recycling, a little sooner. That should be tomorrow.
- 3 The commercial recycling we should be caught up by
- 4 tomorrow.
- 5 In conclusion, I want to reiterate three things.
- 6 The first thing, once again, I apologize sincerely for
- 7 the impact, for this offense, and the impact to the
- 8 customers. Absolutely. Also I want to say we have a
- 9 contingency plan. It was sound and we followed that
- 10 plan. We talked about the prioritization and how we
- 11 allocated the resources. And our recovery was
- 12 prioritized to make the best use of the available
- 13 resources.
- I appreciate the opportunity to talk to you
- 15 today, and we welcome questions that you have.
- 16 CHAIRMAN GOLTZ: Thank you, Mr. Sherman. And I
- 17 appreciate the slide presentation, and that answered a
- 18 number of my questions.
- 19 Maybe I'd ask Mr. Cupp. We've got more people
- 20 signed up? I got a sense of how many people, the
- 21 public, it might go a little bit past 5 on these.
- 22 Looking at the contingency plan, and that was
- 23 filed, prepared at least June 6, the strike started
- 24 July 25. I'm assuming that the contingency plan is
- 25 prepared because you have some inkling there might be a

- 1 need for it, or you wouldn't do it.
- 2 MR. SHERMAN: Fair enough.
- 3 CHAIRMAN GOLTZ: So I guess I'm just wondering
- 4 when the plan said that in the first full week of
- 5 service disruption there would be some at least
- 6 residential multi-family collection, and there would be
- 7 in that commercial industrial services would be
- 8 provided, so some multiple-plex day services would be
- 9 produced, and those didn't happen as per the contingency
- 10 plan, and you had hundreds of Green Team members
- 11 available to you, but I'm sensing they didn't show up in
- 12 enough quantities early enough to do what you indicated
- 13 you would do. So if you were to do it over again, would
- 14 you have called more Green Team members in earlier or
- 15 what?
- MR. SHERMAN: Hindsight is proverbially 20-20.
- 17 We were not expecting the duration and the 376 Local
- 18 174. If you would have asked me if those folks would
- 19 stay out for six days -- (Shakes head in the negative.)
- 20 CHAIRMAN GOLTZ: But the contingency plan
- 21 doesn't stand for six days there will be chaos, and
- 22 then --
- MR. SHERMAN: Fair enough.
- 24 CHAIRMAN GOLTZ: -- there will be order. That's
- 25 not quite how it goes, I guess. But that there would

- 1 be -- it was going to start right away. And I just
- 2 didn't see -- maybe when you get the data in to us it
- 3 will be clearer one way or the other, but it strikes me
- 4 that there's probably some, you know, with the Green
- 5 Team members maybe could have been contacted earlier and
- 6 brought in earlier. I know it's an expense, but that's
- 7 kind of what you committed to do.
- 8 And maybe if I could just skip ahead -- my
- 9 colleagues, sort of patience here -- we mentioned that
- 10 we might talk about the proposed tariff. And I look at
- 11 the proposed tariff language that you have proposed, and
- 12 we will be considering, and it says such an event,
- 13 meaning labor disruption, the company will take all
- 14 necessary actions consistent with its collective
- 15 bargaining agreements and applicable law to continue to
- 16 provide service to customers. It says all necessary
- 17 actions. And so I guess if that tariff had been in
- 18 effect during this time, do you think you can say that
- 19 the company took all necessary actions?
- 20 MR. SHERMAN: I think we were dealing with an
- 21 extremely fluid situation and we used the best judgment
- 22 that we had at the time.
- 23 CHAIRMAN GOLTZ: I know, Ms. O'Neill, your
- 24 attorney is taking notes, and he usually appears before
- 25 us when we talk about this tariff. I'm going to be very

- 1 interested, when you say all necessary actions, I assume
- 2 that means all necessary actions. If it means something
- 3 other, then you ought to propose something different. I
- 4 read all necessary actions as meaning all necessary
- 5 actions. That would be Green Team on a plane adoption I
- 6 think.
- 7 Any other questions?
- 8 COMMISSIONER JONES: Mr. Sherman, we received
- 9 letters today from the King County Executive, Dow
- 10 Constantine, one from Kathy Lambert, King County
- 11 Council. Are you familiar -- may not have seen those
- 12 letters. I just wanted to, A, get your reaction to what
- 13 the King County executive and Ms. Lambert are saying,
- 14 and, B, how much coordination did you do with the
- 15 County, both the Solid Waste Division and the elected
- 16 officials in terms of constant coordination, especially
- 17 on the critical facilities, but not just the critical
- 18 facilities, but commercial and residential. Just
- 19 describe for us the County coordination, please.
- 20 MS. EVANS: Commissioner, the letter has been
- 21 recently received by us, so I'm not in a position to
- 22 comment in great detail on those elements; however, I
- 23 can assure you that I was in constant contact with King
- 24 County for the duration of this labor disruption,
- 25 particularly the operations side, related to all of the

- 1 transfer stations. Day and night, night and day, cell
- 2 phone, texts, e-mail, calls, you name it, I had that
- 3 contact. They were very, very available to Waste
- 4 Management, and we're very thankful for the King County
- 5 staff that worked with us, worked with our operations,
- 6 to make sure that we were able to optimize the delivery
- 7 of service.
- 8 Additionally, we had some communication with the
- 9 elected officials in King County, but we focused
- 10 primarily on the operations, on moving our vehicles in
- 11 and out in a safe and efficient manner, while taking
- 12 into consideration the best operating circumstances for
- 13 the King County transfer stations.
- 14 COMMISSIONER JONES: Just a quick follow-up.
- 15 You were the contact person, you're the coordinator with
- 16 the County government?
- 17 MS. EVANS: Correct.
- 18 COMMISSIONER JONES: Is there a formal
- 19 institutional structure, kind of a crisis command center
- in Waste Management?
- 21 MS. EVANS: The way it worked this time around,
- 22 prior to having any event, we met with King County, went
- 23 down to the King County offices, went through the
- 24 protocol, went over the plan of action for each of the
- 25 facilities, and then as the event happened, we quickly

- 1 knew who was on the call list, we activated that, we
- 2 confirmed every available phone number where we could
- 3 reach every person that we needed to, and we acted upon
- 4 that information.
- 5 COMMISSIONER JONES: Okay.
- 6 CHAIRMAN GOLTZ: Unless Commissioner Oshie has
- 7 some more questions, what I would like to do, since it
- 8 is five o'clock, we did give the public notice that we
- 9 would be taking public comments, and to be respectful of
- 10 their time, because they have other commitments,
- 11 childcare or work or other, I'd like to turn to that
- 12 now.
- 13 If we have time remaining, that may prompt other
- 14 questions, and we may get back to that after that time
- 15 period. But, again, thank you for the presentation.
- 16 That was very helpful. And we'll look forward to the
- 17 other information.
- 18 We have several people have signed up, and a
- 19 couple from the King County government, so I'd like to
- 20 call them first. Mr. Kevin Kiernan, who's representing
- 21 the King County executive. And we did receive a letter
- 22 from the King County executive.
- 23 So for members of the public to make comments,
- 24 if you could come up to the podium here, state your
- 25 name, and if you're representing, who you're

- 1 representing. If it's just yourself, that's fine. If
- 2 you're representing an organization, a labor
- 3 association, a governmental entity, whatever, a
- 4 business, that's fine. Speak into the microphone.
- 5 And we have a court reporter here, and that's --
- 6 we would have just had a taping system, but the taping
- 7 system apparently isn't set up for this. So because we
- 8 did want to preserve this, because this will be relevant
- 9 to our discussion of the tariff provisions that are
- 10 filed, and perhaps some other proceedings, so speak
- 11 slowly, avoid acronyms, et cetera.
- 12 So please proceed.
- 13 MR. KIERNAN: Good afternoon. Kevin Kiernan,
- 14 division director, Solid Waste division. I'd like to
- 15 read into the record a letter from King County Executive
- 16 Constantine. I do have copies of the letter as well.
- 17 So Chairman Goltz, Commissioners:
- 18 I am writing to request that the Washington
- 19 Utilities and Transportation Commission investigate
- 20 recent service disruptions resulting from the labor
- 21 dispute resolving Waste Management.
- 22 The disruptions caused by the recent Waste
- 23 Management strike were significant throughout King
- 24 County. The strike left thousands of our residents
- 25 without garbage, organics, or recyclables collection

- 1 services, with some residents missing two weekly
- 2 collections.
- 3 Residents and business within cities that
- 4 contract for solid waste services may rely on the
- 5 protections those contracts provide; however, certain
- 6 cities, and the unincorporated area of King County, must
- 7 rely on the WUTC to regulate garbage collection that
- 8 occurs under state franchises. The state of Washington
- 9 entrusts Waste Management and the other franchise
- 10 holders with the vital public service of garbage
- 11 collection.
- 12 Although King County does not have the authority
- 13 under state law to provide collection services, the
- 14 County provides solid waste disposal services. The
- 15 strike also posed significant operational challenges for
- 16 King County, as self-haul to our disposal facilities
- 17 increased dramatically during the strike. Our employees
- 18 worked tirelessly to help ensure that the public health
- 19 and safety were still protected despite these
- 20 challenges.
- 21 As the entity responsible for solid waste
- 22 disposal in King County, we are conducting our own
- 23 review of the impacts of the strike; however, our Solid
- 24 Waste Division received numerous inquiries and
- 25 complaints related to the strike, and I urge the WUTC to

- 1 conduct a thorough investigation and use its regulatory
- 2 authority to ensure that residents and businesses whose
- 3 collections were disrupted are made whole.
- 4 I appreciate the WUTC's investigation into the
- 5 strike. As part of that process, I also urge the WUTC
- 6 to evaluate and enhance the reporting requirements for
- 7 franchise holders, such as Waste Management, during
- 8 strikes and other services disruptions, and institute
- 9 formal communication protocols that ensure that the
- 10 County and its cities have current, accurate information
- 11 to provide to residents and businesses who are impacted.
- 12 This should include regular updates provided by video
- 13 teleconferencing, the web, or other timely two-way
- 14 communication technology. Institute procedures for
- 15 compensating counties for providing fee disposal
- 16 services to residents and businesses during labor
- 17 disputes against private haulers. Institute rule
- 18 changes to provide counties with formal input and
- 19 coordination role in labor disputes or other
- 20 circumstances causing service disruptions in areas
- 21 served by WUTC franchise haulers.
- 22 Thank you for your work to investigate the
- 23 recent Waste Management service disruptions, and to
- 24 institute changes to help lessen impacts on our
- 25 residents in the future.

- 1 Sincerely, Dow Constantine, County Executive.
- 2 In addition to this, I heard during the
- 3 discussion you all are looking at proposed tariffs. We
- 4 are very interested in reviewing those and providing
- 5 comments to those.
- 6 CHAIRMAN GOLTZ: We would appreciate that, and
- 7 we appreciate the thoughtful suggestions. Thank you
- 8 very much.
- 9 Any questions for Mr. Kiernan?
- 10 Thank you very much.
- We have King County Council Member Kathy
- 12 Lambert.
- MS. LAMBERT: First of all, I'd like to say
- 14 thank you. I appreciate the speed and the thoroughness
- 15 of which you're doing this investigation. I really
- 16 appreciate that a lot.
- 17 The first thing I want to talk about is the
- 18 communications. I'm very concerned about the
- 19 communications. My office was not directly contacted at
- 20 all. Zero. Let me contrast that with when the power
- 21 was out with Puget Sound Energy.
- When the power went out with Puget Sound Energy,
- 23 they came and got me at my home, took me on a tour of
- 24 the surrounding areas, showed me what was going to be
- 25 done, and what areas, how their plan was going to be set

- 1 up.
- 2 CHAIRMAN GOLTZ: They didn't do that with me.
- 3 MS. LAMBERT: Well, next time we'll invite you.
- 4 So I really felt like I was on top of it. When
- 5 people called me about questions, I'd been there, seen
- 6 it, knew what was going to happen. They also made sure
- 7 that I was called at least once a day, they texted me
- 8 when things were changing, saying something is up, we'll
- 9 tell you when we have some more news. They also put
- 10 things on RPIN, the regional network, and so I had
- 11 information that way. RPIN comes to my e-mail, to my
- 12 text message, and to my phone. So wherever I am,
- 13 however I am, I can get this information. So that's
- 14 what I was used to. This is not what I got. I had
- 15 really excellent service, and then I had this. None.
- Remember, there are two council members in King
- 17 County that represent this entire area. For the most
- 18 part it's me and Reagan Dunn. So they only had two
- 19 other people to add to the list. And we actually had
- 20 troubles getting information to our constituents,
- 21 because the information wasn't coming to the executive
- 22 branch to filter on down. They do have the equipment,
- 23 the mass broadcast, which they do have and should have.
- 24 I should be on that list. So I'm very concerned.
- 25 I'm also concerned about some of the parameters.

- 1 The comment was made a little bit ago that Waste
- 2 Management is highly motivated to provide services to
- 3 contract cities because of their ability and threat to
- 4 levy fines which leaves unincorporated areas without
- 5 service. That is not okay with me.
- 6 The parameters that they use, the density and
- 7 the proximity, both of those, leave incorporated areas
- 8 out. Now, the other areas have somebody else to
- 9 advocate for them. They have five, seven, council
- 10 members to advocate for them. In King County, they get
- 11 me. While I am very busy, and very determined to get
- 12 things done, that is not fair. So it's you guys and me
- 13 together trying to do this.
- 14 And I believe that we all need the same tools
- 15 that every city has already. So I've written you a
- 16 letter. I'd like to highlight just a few of them.
- I believe that future franchise agreements
- 18 should provide the same tools for compliance in
- 19 unincorporated areas as cities have in their contracts
- 20 with waste haulers, so whatever the cities get in their
- 21 contracts, we should get automatically, because our
- 22 citizens should not be second class citizens in this
- 23 county.
- 24 If a labor dispute disrupts the waste removing
- 25 service for more than seven days, customers should

- 1 automatically get a credit on the utility bills, and the
- 2 following pickup should allow for more garbage at no
- 3 extra cost.
- 4 Fines should be used to reimburse the counties
- 5 for the waiving of the tipping fees at the transfer
- 6 station. Our transfer stations had lots of extra
- 7 garbage brought in, and it cost us money. So we need to
- 8 have some of those fines going towards paying the
- 9 counties for that.
- 10 If a labor dispute happens for more than seven
- 11 days, then the franchise terms should require private
- 12 haulers to have alternatives in place. And I suggest
- 13 the Green Team, as you were pointing out, should come in
- 14 much more quickly, into the residential areas.
- 15 One of the things about my residential area, we
- 16 have bears, and we have lots of them. We also have lots
- 17 of elk that live right in the City of North Bend. And
- 18 they have a great sense of smell, and we have had
- 19 several issues where people have been in danger. We had
- 20 one person who had a confrontation not too long ago with
- 21 bears. So many people are very concerned about bears
- 22 coming in their neighborhood. And so by not having our
- 23 garbage picked up, it's odiferous, and bears have a very
- 24 good sense of smell.
- We also have sections of my area, senior

- 1 citizens, it's very different for senior citizens to be
- 2 getting the garbage out there, half a mile, quarter mile
- 3 driveways.
- 4 So in summary, the last thing I want to say is
- 5 that we also need to have more communications
- 6 continually, and during emergencies we also need to have
- 7 some new parameters. When we had the flood a couple of
- 8 years ago, I did call Waste Management, and they were
- 9 delightful, they came out right away, and went and
- 10 looked at what my problem situation was in Shamrock
- 11 Park, and they called me back within two hours and said
- 12 they would take care of that problem, above and beyond
- 13 the contract. I was very, very impressed.
- 14 But if it they had contacted me on a regular
- 15 basis during any kind of flood, act of God, emergency,
- 16 then they would have had that before I finally got on
- 17 the phone. So I think we need much better
- 18 communications. And I think they should look forward --
- 19 if you could also look at how we handle emergencies such
- 20 as floods, that would be very helpful to me.
- 21 CHAIRMAN GOLTZ: Thank you. I appreciate your
- 22 comments.
- The letter, one of the points I'd already
- 24 mentioned, I'd highlighted about the other policies for
- 25 compliance, that unincorporated areas cities have in the

- 1 contract. As I understand the contract that I have
- 2 seen, they do have a, almost a defined penalty, if you
- 3 don't miss a pickup after X number of days, the penalty
- 4 is X.
- 5 MS. LAMBERT: Right.
- 6 CHAIRMAN GOLTZ: You don't have thinking like
- 7 that.
- 8 MS. LAMBERT: We do not.
- 9 CHAIRMAN GOLTZ: I don't know how we would
- 10 effect that.
- 11 The other interesting point, I believe that in
- 12 the contract cities, this may have been done, is the
- 13 penalties would be used to kind of offset some tipping
- 14 fees. And at the state level, I haven't thought this
- 15 through, but that may mean legislation for us. And for
- 16 that to happen, as we proceed through these, we'll be in
- 17 contact with you, with you and your colleagues, we need
- 18 to try to have a conversation about that possibility as
- 19 well.
- 20 MS. LAMBERT: I've already sent a letter to our
- 21 two contract levees, to legislators, so be prepared for
- 22 that. I'm ready and able to help at any time.
- 23 CHAIRMAN GOLTZ: I was a little bit flip. Puget
- 24 Energy was very responsible to us too. They called us
- 25 several times a day.

- 1 Any questions?
- 2 COMMISSIONER JONES: Since Mr. Kiernan brought
- 3 up this idea, it's in the Constantine letter, so the
- 4 County is calling for instituting a formal communication
- 5 protocol.
- 6 MS. LAMBERT: Yes.
- 7 COMMISSIONER JONES: They talk about video
- 8 conferencing, whatever, two-way communication
- 9 technology. Is that what you're referring to? Is that
- 10 a proposal that you could get behind?
- 11 MS. LAMBERT: Absolutely. Since there's only
- 12 two of us, they contact the executive branch, they
- 13 should also contact the legislative branch. There's
- 14 only two of us for the most part that represent large
- 15 unincorporated areas. And I only sleep about four hours
- 16 a night, so I'm not hard to get ahold of, so I think
- 17 that I should be -- they could even put me on the later
- 18 call list, because I'll be happy to get those.
- 19 COMMISSIONER JONES: All right.
- 20 MS. LAMBERT: I have 75 copies of my letter.
- 21 Thank you so much.
- 22 CHAIRMAN GOLTZ: Thank you very much.
- Two other people. King County Council staff,
- 24 Grace Reamer?
- 25 MS. REAMER: I think Council Member Lambert

- 1 covered our points very eloquently.
- 2 CHAIRMAN GOLTZ: And Inga Rolf?
- 3 UNIDENTIFIED SPEAKER: Yes?
- 4 CHAIRMAN GOLTZ: Are you with King County?
- 5 UNIDENTIFIED SPEAKER: No.
- 6 CHAIRMAN GOLTZ: No. I got you. Never mind.
- 7 We'll get to you in a minute.
- 8 I'll try to take them in order that people have
- 9 signed in.
- 10 Now, again, I think we have relatively finite
- 11 number of public commenters to go. And so normally in
- 12 such proceedings we try to have a three-minute time
- 13 limit or so, we find that generally in questions about
- 14 utility rates that usually is enough time. I'm not
- 15 going to be too strict on clock here, because we have a
- 16 pretty finite number, and we do have another hour. But
- 17 if you find that your comments has already been made,
- 18 feel free to sort of incorporate by reference the prior
- 19 speaker, and we're happy to go through this. I don't
- 20 think I'll have to start a time limit unless we get too
- 21 carried away.
- 22 But Ms. Donna Kern?
- MS. KERNS: Hi. My name is Donna Kerns. And I
- 24 live in Everett, Washington, in the East Mont area.
- 25 CHAIRMAN GOLTZ: Just for the record, it's

- $1 \quad K-E-R-N-S$?
- 2 MS. KERNS: K-E-R-N-S.
- 3 Your strike started on July 25th. Of course, my
- 4 pickup day was the next day. So I have missed for my
- 5 garbage one pickup, and my Waste Management two pickups
- 6 in the recycling. Three, unless they picked it up when
- 7 I left after 3 o'clock today. It's frustrating for me,
- 8 because I'm an avid gardener, and I need my yard waste
- 9 can. So the day after your strike, I called your
- 10 customer service, and I'm sorry, but I didn't get the
- 11 name of the person that answered the phone, who was a
- 12 very snotty person. I asked her when the strike ended,
- 13 when they would be there to pick up our garbage in my
- 14 neighborhood, and she told me it wouldn't be picked up
- 15 until the following week, which would have been today.
- 16 And I told her I was a gardener, and I had ran
- 17 out of space to put my weeds. She told me to go to the
- 18 grocery store, buy some paper bags to weed in.
- 19 Are any of you people gardeners? Have you ever
- 20 weeded in a paper bag?
- I said, well, then I'll just put it in plastic
- 22 garbage bags. She said if you do that, we will charge
- 23 you extra for garbage. And she decided to tell me to go
- 24 to the store and buy biodegradeable bags. And I said
- 25 that I've already paid my garbage ahead of time, why

- 1 should I go to the expense of buying other things to
- 2 pack it in?
- 3 So I told her, on top of that, the frustration
- 4 of telling me that I would also be charged for all these
- 5 weeks that you did not pick up my garbage, when I've
- 6 already paid my garbage in advance, really ticked me
- 7 off. She told me that's the way the cookie crumbles.
- 8 If you don't pay your bill, then we will come and pick
- 9 your cans up, and you'll be gone from our list of
- 10 customers.
- 11 Is that how you train your customer service
- 12 people, to talk to your customers that way?
- 13 I have a contract with you I think when I signed
- 14 up for Waste Management. And if you had a gardener that
- 15 was supposed to come and mow your lawn every week and
- 16 didn't show up, would you consider paying them?
- 17 I want to be reimbursed for all these days that
- 18 were missed on my route, continually from all my
- 19 neighbors, who also are all elderly, in that percentage
- of my neighbors, shoving your can out there every week
- 21 and taking it back, plus you put yard waste and garbage
- 22 in the yard waste can, so we had raccoons, rats, all
- 23 there going through our garbage. It's been pure hell.
- 24 I think that you should take into consideration to
- 25 reimburse everybody that has had their yardage missed

- 1 and not picked up.
- 2 You. You're the boss. Right?
- 3 MR. SHERMAN: (Witness nods head.)
- 4 MS. KERNS: Well, I give you my pledge. I want
- 5 to be reimbursed for four days of missed service.
- 6 Thank you.
- 7 CHAIRMAN GOLTZ: Thank you very much, Ms. Kerns.
- 8 I might mention that also that Mr. John Cupp,
- 9 who's with people when we came in, if people do have
- 10 specific service quality questions, that you really
- 11 don't want to talk about it, you know, at the
- 12 microphone, feel free to contact Mr. Cupp, because
- 13 that's part of his job and the section he works in, is
- 14 to work out disputes between customers and regulated --
- MS. KERNS: Thank you.
- 16 CHAIRMAN GOLTZ: So Mr. Ron Harper -- or Hopper?
- 17 MR. HOPPER: My name is Ron Hopper. And I guess
- 18 I represent the customers as well.
- 19 I guess my main concern is the language that
- 20 Waste Management is proposing to absolve themselves from
- 21 any responsibility to be held financially responsible in
- 22 the event of future strikes, because what that does is
- 23 that removes all the incentive for them to actually
- 24 bargain. And as we can all learn from the news, it
- 25 wasn't until the City of Seattle came down and said

- 1 we're going to fine a million dollars a day that there
- 2 was no rush to get back to the bargaining table, there
- 3 was no serious action to move forward.
- 4 The other point is I notice that Waste
- 5 Management talked about how they were meeting their
- 6 obligations in tonnage. Well, if you're only collecting
- 7 from the Evergreen Hospital every other day, or every
- 8 two days, three days, you can collect massive tonnage on
- 9 a reduced customer base. So it's all a matter of
- 10 statistical, you know, math. What they're doing is
- 11 saying we're meeting our tonnage requirements, but
- 12 they're doing it on a far reduced basis.
- 13 And similar to the lady that spoke before me, I
- 14 called Waste Management and requested a credit, and the
- 15 first thing they said was we don't issue credits. Well,
- 16 that's convenient when you're allowed to operate in a
- monopoly basis, similar to the way the cable industry
- 18 used to be. But now you can get things via other
- 19 channels, and those companies have become much more
- 20 customer service oriented.
- 21 I was without power for seven days. I didn't
- 22 request a credit. Puget Sound sent me a credit.
- 23 Similar with my cable company. We were without cable
- 24 for seven days. I got a credit for that.
- 25 Waste Management sits in the monopoly state and

- 1 says we don't do credits. Is that the way you should do
- 2 business? That's my question.
- 3 MR. SHERMAN: At this point I'll say thank you,
- 4 Mr. Hopper.
- 5 CHAIRMAN GOLTZ: Thank you, Mr. Hopper.
- 6 Mr. John Borga (phonetic)?
- 7 MR. BORGA: I'm John Borga. I'm just speaking
- 8 for myself. I live in an unincorporated area about a
- 9 block from the Briar City Hall. I had a chance to speak
- 10 with Chairman Goltz on the phone. I want to thank you
- 11 for returning my phone call and taking the time to talk
- 12 to me. And I'd also like to say, as the two other
- 13 speakers, I believe that Waste Management owes me, and
- 14 them, and everyone else, a refund for the missed
- 15 service, and that's mainly what I'm going to talk about.
- I also want to say that I know firsthand some
- 17 people got preferential service from Waste Management,
- 18 because to my surprise I did, on Tuesday. I filed this
- 19 complaint formally, but before that I talked on the
- 20 phone to people, but I decided to put it all in writing,
- 21 and I e-mailed it on Monday. On Tuesday at noon my wife
- 22 got a call from a man who said he was a Waste Management
- 23 supervisor, and he said he was having a little trouble
- 24 finding my house, because it's not unusual because I'm
- 25 in Briar, but I have a Lynnwood address. And so my wife

- 1 gave him directions to my house, he came out, he said he
- 2 had one can, and he picked up my blue recycling
- 3 container, only mine, not anybody else's on my block.
- 4 So there were people out driving around. I
- 5 didn't ask for this. All I asked for was the refund.
- 6 There were people out driving around, picking up
- 7 individual garbage.
- 8 My wife said to him, look, you want to take the
- 9 green recycling can too? And he said, no, I only have
- 10 one can. I don't know exactly what that means, but I do
- 11 want to suggest that weirdly a day after I filed this
- 12 complaint in writing, Waste Management sent out an
- 13 individual person to pick up one single can, left all
- 14 the other ones on my block alone.
- 15 I started to look into it a little bit more when
- 16 I was denied the refund. The same thing that you had
- 17 said, you had said. Comcast gives a refund, most people
- 18 give refunds, it's almost automatic. And I got the same
- 19 treatment. It wasn't professional. And I know you're
- 20 putting on a very professional face here giving us the
- 21 report, but I wasn't dealt with very well, in a good
- 22 way. It was just we don't give refunds, we don't do it,
- 23 it's not our policy, it's not the practice, it's not
- 24 what's required.
- 25 So I looked into it, and I found that actually

- 1 it is required. There's one paragraph in the tariffs
- 2 that apply to our count that says that you don't give
- 3 refunds for missed pickups, and it reads in bold
- 4 letters, missed pickups due to weather or road
- 5 conditions. Pickup of materials may be missed due to
- 6 weather or road conditions. If the accumulated
- 7 material, solid waste and/or recyclables, and/or yard
- 8 waste is collected at the next scheduled material --
- 9 next scheduled or available pickup date, the company is
- 10 not obligated to extend credit for the missed pickup.
- 11 The customer will not be charged for overfilled
- 12 receptacles or for materials set out in bags on top of
- 13 or next to the customer's receptacles, if the amount
- 14 does not exceed the amount that was reasonably expected
- 15 to accumulate due to missed pickups.
- 16 So the company is not obligated to extend credit
- 17 for missed pickups due to weather or road conditions.
- 18 And it's really clear. And so that was the point where
- 19 I talked to Chairman Goltz.
- 20 And I learned from Chairman Goltz that Waste
- 21 Management knew this to be true also, because on June 6,
- 22 which I learned today is the day they were submitting
- 23 their contingency plan, Waste Management also submitted
- 24 a request that a new paragraph be added to the tariffs.
- 25 And I have in this packet I gave you a letter

- 1 from Michael Weinstein, the senior pricing manager,
- 2 Pacific Northwest market area, and it requests on June 6
- 3 that a new tariff be added, and what Waste Management
- 4 requested was that a new paragraph be added. The new
- 5 paragraph says in bold letters, missed pickups due to
- 6 labor disputes, union strikes, or other employee
- 7 actions.
- 8 And I won't read the whole thing, I'll show it
- 9 to other people if you want to, but it's virtually the
- 10 same paragraph. So Waste Management knew as they were
- 11 approaching the time for the strike that they might have
- 12 a problem with this. And they asked the three of you to
- 13 help them out with that and to approve a tariff that
- 14 would say that customers had no recourse, but you didn't
- 15 act. And so another letter was sent by Michael
- 16 Weinstein to you on July 12th, it again asked you to act
- 17 and to approve these tariffs, but you didn't act. And I
- 18 think that was wise. I think you kept an even hand in
- 19 this, and it was good of you.
- Then on July 25th, another letter was sent from
- 21 Waste Management to you, and this one said, basically,
- 22 it again asked you to act and add this to the tariffs,
- 23 and then it asked you to make it retroactive, so it
- 24 would apply backwards. And then he adds on this one,
- 25 today Teamster Local Union 117 recycling yard waste

- 1 drivers who service King and Snohomish County went on
- 2 strike, we therefore have some urgency to request the
- 3 Commission to consider our filing.
- 4 And so they have on three times tried to get you
- 5 to add a paragraph that would say customers don't get
- 6 refunds. I've read all the 40 some pages of the
- 7 tariffs. There is nothing in them that says the
- 8 customers don't get refunds except weather and road
- 9 conditions. And I'm not a lawyer, but I don't think you
- 10 need to be to look at those tariffs and see that Waste
- 11 Management has no basis for denying refunds. It can't
- 12 be company policy.
- 13 What I basically think is this. It's important
- 14 that when a company is involved in a labor dispute that
- 15 it not receive income. This strike could have gone on
- 16 forever had the cities not levied fines, and would
- 17 especially have gone forever if you had put this in
- 18 there, because they would keep collecting every week
- 19 money from their customers but providing no service or
- 20 greatly reduced service. I think it's wrong.
- 21 I also think that one part of their recovery
- 22 plan that they left out in the presentation to you was
- 23 that they began to advertise for permanent replacement
- 24 drivers, and they have stated in the press that they
- 25 intended to replace their striking drivers with

- 1 permanent replacements, and he left that out. He didn't
- 2 say that part. They took out ads on KOMO radio, they
- 3 took out ads to hire people as permanent replacements.
- 4 So I look at that, and I think the men and women
- 5 who pick up our garbage do hard work. I think they
- 6 deserve the new contract they got. I think it's good
- 7 when working people stand up. I think we all benefit
- 8 when they do that. And I think that a lot of this could
- 9 have been avoided if Waste Management had been more
- 10 reasonable with the union, and they weren't.
- 11 I want a refund. I think that every customer in
- 12 your area should be given a refund. I think that's a
- 13 cost of doing business. Those Green Team members that
- 14 they brought in, they paid them to travel in here, they
- 15 put them up in hotels, they paid their -- I'm sure they
- 16 paid their meals, I'm sure they paid them a premium for
- 17 their work. They were willing in order to press this
- 18 strike against the teamsters and the attempts to replace
- 19 the permanent drivers, they were willing to put a whole
- 20 lot of money into this strike, they really were, and
- 21 they should put a little bit more in. They should
- 22 refund us for the weeks they didn't pick up our garbage.
- 23 It's in the tariffs, and it's really clear.
- I hope you don't pass it in the future because I
- 25 think it will make it weaker, and I really think it

- 1 would be wrong to pass it retroactively, to make it
- 2 applicable now when it's not. I think somehow you
- 3 should order them to make the refunds, not just for me,
- 4 not just for you, not just for you, but for everybody
- 5 that they didn't serve. Thank you.
- 6 THE COURT: Thank you.
- 7 Unless I'm mistaken, I think that's the last of
- 8 the people that have signed up. So this means we have
- 9 time for other people who may not have wished to
- 10 speak -- oh, I'm sorry, I didn't get to you.
- 11 UNIDENTIFIED SPEAKER: They covered it.
- 12 CHAIRMAN GOLTZ: Are you sure? We have time.
- 13 UNIDENTIFIED SPEAKER: It's okay.
- 14 CHAIRMAN GOLTZ: Thank you very much.
- 15 Does anyone else who didn't sign up wish to make
- 16 any statement?
- I might just add on the tariffs that they have
- 18 filed, and what the Commission has indicated to the
- 19 company, and to other companies, is this is an issue not
- 20 just for Waste Management, but for all companies, and
- 21 our staff has indicated that they wanted to address this
- 22 on an industry-wide basis, so we can look at these
- 23 issues across the state, not just with this one company.
- As I mentioned at the outset, we aren't going to
- 25 take action on this proposed tariff today, but we will

- 1 be conducting some further process, we certainly will
- 2 include representatives of King County in that process
- 3 to get their views. Some of the suggestions contained
- 4 in the letters we received from residents of King County
- 5 were very helpful in that regard, and may spawn some
- 6 other ideas. So we will be addressing that in the
- 7 future.
- 8 Now, on those dockets, or on this docket, if
- 9 anybody here wishes to receive -- correct me if I'm
- 10 wrong, Mr. Cupp -- if people want to receive notices
- 11 about those tariff filings in the future, they should
- 12 give their name, e-mail address to you before they leave
- 13 today, and they would automatically get updates. Is
- 14 that correct?
- 15 Thank you very much.
- 16 We do have more time. Mr. Eckhardt, is there
- 17 anything that came up that you wanted to comment on?
- 18 MR. ECKHARDT: Thank you. No.
- 19 CHAIRMAN GOLTZ: Any more questions for the
- 20 company? There will be some more questions for the
- 21 company, that we've asked you some, and we are expecting
- 22 some responses to, and data.
- I guess I do have one more question. The
- 24 contingency plan does say that you got -- I think you
- 25 say -- during a labor disruption, each truck will be

- 1 equipped with a GPS unit and program. Does that mean
- 2 that you know where all your trucks were during the
- 3 strike?
- 4 MR. SHERMAN: It would be difficult to recreate
- 5 that. I would not know if I have, going back at that
- 6 point -- some of our trucks, a lot of our trucks, have
- 7 the GPS that we use during the day to know where they
- 8 are. I am not familiar with what kind of historical
- 9 data is saved on them.
- 10 CHAIRMAN GOLTZ: Then on a contingency plan, it
- 11 looks -- except for the little boxes where it gives the
- 12 actual rules, it looks fairly standard. So if I were to
- 13 go to Waste Management service territories around the
- 14 country, would I find similar plans?
- MR. SHERMAN: We created this locally.
- 16 COMMISSIONER JONES: Who was involved? Who was
- 17 the lead in the company for developing this contingency
- 18 plan?
- 19 Ms. Evans, was it you?
- MS. EVANS: (Nods head.)
- 21 COMMISSIONER JONES: Can you describe the roles?
- 22 Who did what?
- 23 MS. EVANS: Yes, Commissioner. In developing
- 24 our contingency plan, there was a team approach where we
- 25 included all members of the different areas within our

- 1 company. My colleague, Rob Sherman, and I took the lead
- 2 on preparing this document and making sure that they
- 3 covered to the best of our ability things that we could
- 4 imagine happening in the event of a contingency. We
- 5 also consulted with our call center with, boy, every
- 6 department within our organization as well.
- 7 COMMISSIONER JONES: Is this updated every year?
- 8 MS. EVANS: Yes it is.
- 9 COMMISSIONER JONES: Is there a different
- 10 contingency plan for natural diasters? I think
- 11 Ms. Lambert talked about flooding and natural disasters.
- 12 Is there a different type of decision making process for
- 13 identifying these prior to natural disasters?
- MS. EVANS: No. Actually this plan applies to
- 15 both scenarios.
- 16 CHAIRMAN GOLTZ: The letter that initiated this
- 17 session was dated August 2nd, and in that we asked for
- 18 some information for each day of the strike. Page 2 of
- 19 the letter signed by Mr. David Danner, on August 2nd.
- 20 And I understand that was just a week ago, and you've
- 21 been busy, but do you have any -- I know that you don't
- 22 have all this information right now, but do you have an
- 23 estimate, or can you give an estimate when you can give
- 24 us an estimate of when you will have this information?
- MS. EVANS: We're working very diligently to

- 1 pull together information that's responsive to the very
- 2 detailed requests that were made by the UTC.
- 3 CHAIRMAN GOLTZ: Probably getting requests from
- 4 the contract cities as well?
- 5 MS. EVANS: Yes, we are.
- 6 CHAIRMAN GOLTZ: Are theirs more detailed than
- 7 ours?
- 8 MS. EVANS: No, they're not.
- 9 CHAIRMAN GOLTZ: So will you let us know? Can
- 10 you let us know in a couple days when we're going to get
- 11 that information?
- MS. EVANS: I'd be happy to.
- 13 CHAIRMAN GOLTZ: This is important to the tariff
- 14 issues that are still before us.
- 15 And also because so many of the customers here
- 16 raised the issue, have you, has the company yet made a
- 17 final decision on whether or not it will offer credits
- 18 to customers?
- 19 MS. EVANS: We have not. We are still looking
- 20 at the legal and practical matters surrounding the issue
- 21 of refunds. At this time, there are a number of
- 22 considerations that come into play. We look forward to
- 23 working with the Commission, the staff of the Commission
- 24 to resolve this satisfactorily on behalf of the
- 25 customers and our regulators and the company.

- 1 COMMISSIONER JONES: Ms. Evans, you've heard
- 2 some comments today about the -- let me put it this way,
- 3 the customer service reps who were not particularly
- 4 respectful to customers. I'd appreciate hearing a
- 5 response on that, especially if residential recycling,
- 6 as you say on page 10, remains a challenge, both through
- 7 the UTC and city contracts, and full recovery will not
- 8 happen until next week, I mean, what kind of standard
- 9 message are you giving to customers when they call?
- 10 MS. EVANS: As pointed out in the presentation,
- 11 for those cities or those areas where we have the
- 12 every-other-week residential recycling collection, that
- is particularly problematic because we're working on a
- 14 two-week cycle.
- 15 As outlined in the contingency plan, as we do
- 16 during inclement weather, we follow a double load follow
- 17 service day recovery, and so that means on your next
- 18 regular service opportunity we take double materials.
- 19 Frankly, we take whatever is out there at no additional
- 20 charge.
- 21 I was disheartened to hear about the treatment
- 22 some of you received from our call center. I'm very
- 23 sorry that that happened. That is not how we train our
- 24 people. I'm dismayed, frankly, that you had that
- 25 experience.

- 1 I will say that by and large the men and women
- 2 who work in our call center are very well intentioned
- 3 individuals. They work very hard. I'm so sorry that
- 4 you did not see that in your interactions with them. We
- 5 want to do better for you. I'll be taking these
- 6 comments back to our customer call center, sharing with
- 7 them the experience.
- 8 I appreciate that you took the time to give us
- 9 the specifics of what happened so that we can provide
- 10 better coaching to our call center representatives.
- 11 Thank you.
- 12 COMMISSIONER JONES: I appreciate that. Just a
- 13 quick follow-up. But I appreciate the sentiment. Mine
- 14 is more of an operational question. Because this is so
- 15 dynamic, as you said, you know, you're still in the
- 16 recovery mode. There are various elements to --
- 17 MR. SHERMAN: Can I comment on that?
- 18 COMMISSIONER JONES: Yes. Just let me finish.
- 19 So my question, especially to you, would be if
- 20 things are dynamic, and everybody is busy, how often do
- 21 you change your script or your training -- I guess
- 22 that's my question -- for the customer call center,
- 23 because it's changing all the time.
- 24 MS. EVANS: It is. Just as Rob talked about the
- 25 fluidity of our operations, the same is happening in our

- 1 customer service center. We work diligently to update
- 2 all of the talking points as needed, multiple times a
- 3 day. As you can perhaps imagine, during this labor
- 4 disruption and in the aftermath, things have been moving
- 5 very rapidly, and we do our best to get the messaging
- 6 out to those representatives to post it through the
- 7 web-based knowledge sharing tools that we have, and to
- 8 have huddles with the people on the floor as we have
- 9 late breaking changes or additional information.
- 10 So, for example, when the plans were finalized
- 11 for super Saturday, we had a number of huddles on the
- 12 floor with the reps to say here's what we've been able
- 13 to do, working with operations, this is what we've
- 14 nailed down, here's the plan, we've talked to folks.
- 15 New talking points as people call in, if you will. So
- 16 we work hard to do that. As evidenced by the experience
- of the people here today, sometimes it doesn't work.
- 18 CHAIRMAN GOLTZ: Just a couple other questions,
- 19 and then just clarification of a request for
- 20 information. This may be a question for Ms. McNeill.
- 21 There are very few states that regulate all these
- 22 collection services the way we do here in certain areas.
- 23 But are there other areas around the country where you
- 24 have tariffs with a regulatory body of some sort? Do
- 25 you know?

- 1 MS. McNEILL: Polly McNeill, for the record,
- 2 Chairman Goltz.
- 3 As far as I know, there's partial regulation in
- 4 Alaska, and other than that I believe West Virginia is
- 5 the other state that regulates. And I'm not familiar
- 6 enough with their regulatory scheme to say whether they
- 7 use tariffs or not.
- 8 CHAIRMAN GOLTZ: I guess what I'm looking for,
- 9 this is a slightly broader question, is what we have --
- 10 and Councilman Lambert suggested we look at the contract
- 11 language that is in place that I think is probably
- 12 relatively consistent throughout this area with cities
- 13 regarding penalties, stipulated penalties for missed
- 14 service commitments, and what I'm wondering is, you
- 15 know, what other models do we -- so we have those to
- 16 look at. We have your suggested tariff. What other
- 17 models are there to look at perhaps with other states,
- 18 of what requirements, rules of service ought to be in
- 19 a -- during the work stoppage. So if you can come up
- 20 with some --
- 21 MS. McNEILL: Thank you. I appreciate your
- 22 questions, and I understand your point. I'll be happy
- 23 to supplement the responses that the company provides
- 24 and work with staff in terms of following up on whether
- 25 there were other paradigms or templates for you to

- 1 consider in terms of dealing with work stoppage issues
- 2 in the solid waste industry.
- 3 CHAIRMAN GOLTZ: I'm especially interested with
- 4 the credit issue in that as well.
- 5 And finally, although we did ask detailed
- 6 questions here, a couple of things that came up earlier
- 7 that I wanted to touch base on those again, things that
- 8 I believe we asked for, you offered. And that is we
- 9 requested reports on each day of the strike, but I guess
- 10 what I would like to know, especially in regards --
- 11 because the contingency plan was prepared weeks, many
- 12 weeks ahead of the work stoppage, and the Green Team was
- 13 available, when did you sort of put them on notice,
- 14 what's the protocol for that, when was the decision to
- 15 call them in, how many, why not more, those sorts of
- 16 questions, because as I said before, it seems like you
- 17 kind of got behind.
- 18 And I can imagine if you get a little bit behind
- 19 in this, in solid waste collection, it's hard to catch
- 20 up. So the trick might be to get out there early. I
- 21 just want to know why that didn't happen, or what went
- 22 into that thinking. So if you can just give us that
- 23 information in writing as well, that would be useful.
- 24 Anything else?
- 25 So again, I thank you Mr. Sherman and Ms. Evans

Τ	and Ms. O'Neill for coming.
2	And thanks to the Commission staff. You worked
3	hard to assemble this and coordinate this.
4	And thanks again to the City of Woodinville for
5	allowing us to use their facility.
б	Thanks to the people who came out and made some
7	very good comments, and to the folks from King County.
8	I think the letters give us some good ideas. I'm sure
9	they'll lead to other ideas. And we'll certainly be in
10	touch with you.
11	So unless there's anything else to come before
12	us, special meeting is adjourned.
13	Thank you for coming.
14	(The meeting adjourned at 5:43 p.m.)
15	
16	
17	
18	
19	
20	
21	
22	
23	

0082	
1	CERTIFICATE
2	
3	STATE OF WASHINGTON
4	COUNTY OF KING
5	
6	I, SHERILYNN V. McKAY, a Certified Shorthand
7	Reporter and Notary Public in and for the State of
8	Washington, do hereby certify that the foregoing
9	transcript is true and accurate to the best of my
10	knowledge, skill and ability.
11	IN WITNESS WHEREOF, I have hereunto set my hand and
12	seal August 16, 2012.
13	
14	
15	
16	
17	SHERILYNN V. McKAY, RMR, CRR, CCR 3236
18	
19	
20	
21	
22	
23	